City of Phoenix
*Heart of the Rogue Valley*

# Staff Report
to Planning Commission

**Agenda Item Title:** City file # CP26-01, consideration of a legislative text amendment to the Phoenix Comprehensive Plan, providing an Interim Update to the City Transportation System Plan as well as an administrative (non-policy related) update to the Comprehensive Plan.

**Meeting Date:** September 28, 2026

**From:** Jeff Wilcox, Senior Planner

**Action:** Motion

## SUMMARY

A Transportation System Plan (TSP) provides a local jurisdiction with a guide for a transportation system that meets the existing and future transportation needs within a City. These plans address bicycle, pedestrian, automobile and freight transit. The proposed Interim TSP update is intended to address the State's Transportation Planning Rule (TPR) requirements associated with the Urban Growth Boundary (UGB) expansion into Urban Reserve Area (URA) PH-5 and identify the transportation facilities and services needed to facilitate orderly development in the City's northeast. The Proposed Final Order addresses the applicable State and Local Code requirements for this process, and can be found in EXHIBIT A.

Staff asked the consultant to provide a comprehensive summary of all proposed TSP change, this Documented Changes Memo is labeled EXHIBIT B. Normally, staff will include a red line document when changes are proposed. Because the TSP document (EXHIBIT C) is so heavily formatted and graphic-heavy, it was not feasible to show what has changed as red line clearly.

This action will also provide an administrative (non-policy related) update to the City Comprehensive Plan: Main Coversheet, Table of Contents to include hyperlinks to each Element, and consistent Cover Sheets for all Elements. Because these administrative items are not policy-related, they will be provided to City Council as an exhibit to the adopting Ordinance.

## BACKGROUND AND DISCUSSION

The City TSP was adopted in 2016 and was subsequently amended in 2019. These documents are intended to serve a City for a 20-year planning/project time horizon, however TSP updates are quite common as Cities grow and new needs emerge. In 2022-3, the City expanded the Urban Growth Boundary and Annexed most of the City Urban Reserve Area "PH-5" an area identified during "Regional Problem Solving" intended to facilitate regional employment. This interim update allows the City to address targeted transportation planning needs in these areas, while deferring broader transportation planning issues to a future major TSP update.

In winter of 2026, the City contracted with Kittleson & Associates in pursuit of an update to the TSP.

In spring of 2026, the City hosted the Heart of Phoenix Community Development Fair. At this event, conceptual transportation networks and street cross sections were shared with the public.

In summer of 2026, City staff shared Interim TSP draft document with the Planning Commission, and local agencies, including County Roads and Oregon Department of Transportation. Through this process, two revisions to the draft document were made:

- Project S-20, regarding Bolz Rd upgrades, were made a line item in the Financial Plan, and
- Project S-9, regarding Fern Valley Road realignment in order to address sight vision issues, distribute traffic volume in the area, and provide additional transportation network connectivity in the area.

**RECOMMENDATION**
A Planning Commission motion to recommend to City Council approval of application # CP26-01 as presented by staff.

**PROPOSED MOTION**
*I move to recommend approval of application number CP26-01 for a legislative text amendment to the Phoenix Comprehensive Plan, providing an Interim Update to the City Transportation System Plan as well as an administrative (non-policy related) update to the Comprehensive Plan, as presented by staff.*

**ATTACHMENTS**
EXHIBIT A – Proposed Final Order
EXHIBIT B – Documented Changes Memo
EXHIBIT C – Interim TSP Update