

COMMISSIONERS

BEN R. CHANDLER, CHAIRMAN COOS BAY

CHAS. H. REYNOLDS, MEMBER LA GRANDE

M. K. MCIVER, MEMBER PORTLAND

H. B. GLAISYER



# OREGON STATE HIGHWAY DEPARTMENT

SALEM

April 14, 1953

Mr. Herbert Swift City Attorney Newberg, Oregon

Dear Sir:

In reply to your letter of April 7, the Highway Commission has no definite plans for any change of the existing highway routing through Newberg. Studies, of course, have been made as to possibilities of one-way street routings, if such should become necessary. The studies indicate that Hancock Street is better located for the westbound traffic, but no detail plans of any nature have been worked out.

Owing to the probable length of time before a one-way street system could be justified in Newberg, we believe no useful purpose could be accomplished by any surveys that might be made now.

Very truly yours,

R. H. Baldock

State Highway Engineer

HERBERT SWIFT

RECEIVED

R. H. BALDOCK STATE HIGHWAY ENGINEER

W. C. WILLIAMS
IST ASST. STATE HWY, ENGR.

W. W. STIFFLER 2ND ASST. STATE HWY. ENGR.

C. W. ENFIELD CHIEF COUNSEL

April 7, 1953 Mr. R. H. Baldock State Highway Engineer State Highway Building Salem, Oregon Re: Highway Relocation. Dear Sir: The Newberg City Council met on Monday, April 6 and discussed the above subject, particularly with reference to Highway 99W now traversing First Street in said City. It was brought to the attention of the Council that Mr. R. M. Curtis and Reverend Gustave Storaker of the First Methodist Church here had conferred with you recently regarding the matter. The church building is situated on Hancock Street, one block north of First Street and the church organization proposes to construct a parsonage. However, they would like to avoid building it in such a location as to be adversely affected should Hancock Street be widened to take a part of the traffic from First Street. You may perhaps recall that the two streets paralleling the highway within one block are Hancock Street on the north and Second Street on the south. The Council was advised that, while the Commission could make no statement regarding future relocation, it might be possible to provide the City with a relocation survey. formation available did not clarify just what was meant by such a survey and I would appreciate it if you would advise me for the Council as to the nature and purpose served by such a survey together with the cost thereof and when it might be performed. Thanking you, I remain Yours very truly, HERBERT SWIFT City Attorney HS: eo

UNION STATION, PORTLAND 9, OREGON

IN REPLY PLEASE REFER TO

L. R. SMITH
SUPERINTENDENT

December 17, 1956

GMO-66594

DEC 2 O REC'D

Hon. George H. Layman, Mayor City of Newberg Newberg, Oregon

Dear Sir:

Our letter October 18th, transmitting quitclaim deed in connection with Oregon State Highway Department constructing an additional crossing at Newberg and closing crossing at Vermillion Street:

Will appreciate advise as to when we may expect return of quitclaim deeds properly signed by City of Newberg.

Yours truly,
Amth

# Southern Pacific Company

UNION STATION, PORTLAND 9, OREGON

IN REPLY PLEASE REFER TO

L. R. SMITH SUPERINTENDENT October 17, 1956

GMO-66594

IOCT 2 O REC'D

Hon. George H. Layman, Mayor City of Newberg Newberg, Oregon

Dear Sir:

Will you please refer to the Oregon State Highway Department's letter of August 29th relative to the relocation of Hillsboro-Silverton Highway No. 140 where it crosses our track near Union Oil Company's plant in your City?

According to the PUC Order, the State and City of Newberg were to close existing crossing. The existing crossing was opened in 1916 under Public Service Commission Order No. F-499 and is covered by agreement with Southern Pacific Co.

Mr. De Souza, attorney for the Oregon State Highway Commission, suggests that the attached indenture be submitted to the City of Newberg for action by their Council. Therefore, we request that you pass same to the Council and obtain necessary approval for you as Mayor to sign, and have the Clerk sign and acknowledge, fixing seal of the City and returning the original copy to us for filing. We also request that we be given a certified copy of resolution adopted by your Council authorizing the parties executing the quitclaim to sign. The extra copy of this quitclaim is for your files.

Yours truly,

December 21, 1956 Southern Pacific Company Union Station Portland 9, Oregon Gentlemen: Re: GMO-66594 Pursuant to instructions of Mr. George H. Layman, Mayor of the City of Newberg, I enclose herewith duly executed Quitclaim Deed covering the railroad crossing over your right of way North of Newberg together with certified copy of Resolution authorizing same. Hoping this meets your requirements I remain, Yours very truly, HERBERT SWIFT City Attorney HS:m Enclosure

#### STATE HIGHWAY COMMISSION Salem, Oregon August 20, 1968

1. Introduction:

Mr. Chairman, members of commission,

Our delegation from Newberg appreciates this opportunity to present in person request for some remedial action concerning highway traffic conditions in our city.

2. Undoubtedly many similar problems throughout state,

you must consider many highways and literally hundreds of communities

hence - we do not wish to take your time for generalizations only, and will concisely state our problem, supporting it with statistics which are fully documented.

3. Brief history:

Altho your problems have similarities in various areas: @nexofzwompazutivelyzfewzwommunitieszx

Some unique factors:

Basically a one-street business community - in contrast to other cities of similar size in the area, such as Beaverton, Hillsboro, Forest Grove, McMinnville, etc.

6. One of few communities of this size to have a 4-lane modern hwy routed thru the center of town - (las

cxzxUistoriczinkorostrzxoidezstrost AfxandxOExtrasks

Unusually wide main street only city I think of which once had double line
of railroad tracks - SP and OE.

representing heydey of electric railroading

Both good & bad 
tue results;

Whike

4. Our main street:- 4 traffic lanes - 2 parkey lanes

10 blocks between River Street and Main Street on Intersection at College - in center - with #219 - stop light

" at Main - at end - with #240 - with light

at Blaine with railroad to Publishers  $ar{ extsf{P}}$ aper Co.

Said business - with PO, City Hall, 2 banks, - all involving much local traffic.

on East - fill connecting with suburban business area

West - 4 more blocks of business area.

1.

### 5. History:-

Before rebuilding of hwy over Rex Hill, and extension of 4-lane from Tigard to Rex Hill, and on to Newberg, various alternatives:

> in 1930's, Sen. Burke credited with plan to run hwy north of town Since, many rumors and apparent plans - some to run south

In 1955 bridge at E. end of town replaced with modern 4-lane fill. dedicated with former Pres. Hoover as guest (along with Park and his boyood home)

> Then we understood it was estimated that First St. would remain as is for 10 more years - -

now - 13 years later - consider facts relating to safety and convenience.

6: Increase in population of area:

1968: (est.) 4883

1978: Donale - \$ 10,000

Family units added: >> 1960 - 10

single / 1968

7 mos. 25

multiple: 1960 - none

1961 12

1967 63

1968 - 7mos 38

New construction: 1963 \$710, 189

1,226,679) (1967

7 mos. 1968 1,404,761 double all of 1963

Substantial annexations to city

Publishers Paper Co. - 27, million paper plant some 150 more wokr, ers

direct and indirect expansion

Recreation: Boating and Parks - bring in people

7: Safety:

Pedestrian:

39%xonzstx

103 on St.

40 on St. 104 inv. 48% on St.

Traffic accidents: 1966: 7201

OWN
City: 103
1967: City

1963-67 inc. av. 3.8 per year 1958-62 inc. av. 1.6 per year

Convenience: 1964-8 19590 increase in acc in fpolice = about 5090 on It

Difficulty in crossing First St.

Stop lights not coordinated -

seem to be coordinated in reverse - one string and then

another - almos prices

also danger - as people try to slip thru

9: Traffic flow:

State hwy count: June 1967 1968 1966 1964 1965 Av. Wek Day: plus 10.1% 8150 8100 8500 8950 · 9850 20% in 4 yrs 9800 10,700 plus 14.4% Av. wkend Day: 9650 9200

Increases reflect not only further activity in Newberg agea, but also travel to and from the expanding metropolitan area, and the greater developed coastal area - in add. to tourists emphasize that local traffic would constitute no problem by itself

10: Our delegation: provide additional data at any time

glad to submit memo on our figures, if helpful

Tuestion how long bus at ingrowing a real brail her half

Appreciate serious consideration of measures both temporary constitutions of measures both temporary can a local back of the part of the present problems should be met and but furture increased problems anticipated

future increased problems anticipated.

Thank you.



COMMISSIONERS
GLENN L. JACKSON. CHAIRMAN MEDFORD
DAVID B. SIMPSON. MEMBER PORTLAND
FRED W. HILL. MEMBER PENDLETON



#### STATE OF OREGON STATE HIGHWAY DEPARTMENT SALEM 97310

July 23, 1968

Mr. Gustav H. Bliesner, P.E. City Engineer City of Newberg 414 East First Street Newberg, Oregon 97132

Dear Sir:

This is in response to your letter of July 17, 1968 requesting some additional traffic count data for the permanent recorder on US 99W northeast of Newberg and for certain railroad grade crossings in the City of Newberg.

For the month of June, the 1964-1966 average weekday volume and average weekend-day volume is tabulated below for that permanent recorder site. The 1967 and 1968 data were presented in our letter of July 10, 1968.

	1964	1965	1966
Average Weekday (AWD)	8150	8100	8400
Average Weekend-day	9650	9200	9800

During most of June, 1963 the recorder was inoperative. However, the records show an AWD estimate of 7900.

Our file contains the following data for the railroad crossings you mentioned.

1.	Main Street	1967 Average Daily Traffic, 3600
2.	Sherman Street	December, 1963 count, 170
3.	Meridian Street	October, 1956 count, 800
4.	Franklin Street	No Date
5.	Washington Street	October, 1956 count, 120
6.	3rd Street	No Date

Up-to-date counts will be obtained sometime in November, after completing the Department's 1968 traffic counting schedule.

Should you have an urgent need for an up-to-date count before November, please let us know.

Very truly yours,

Tom Edwards Assistant State Highway Engineer

L. E. George
Assistant Traffic Engineer

Chief Hawkins has also expressed much concern over traffic conditions on 1st Street and strongly supports and urges removing as much traffic as possible from our main thoroughfare. According to Chief Hawkins, 1st St. which runs the entire length of our City and through the heaviest business district, is becoming more congested and hazardous every year.

Many factors combined are rapidly causing a great deal of anxiety by the entire motoring public. Not only are our local citizens constantly complaining about existing conditions but many complaints are also received from out of towners who are just passing through. Most of the complaints are related to such problems as pedestrian safety in crossing 1st St., in accessability to St. during peak hours of traffic or on weekends and holidays, speed too fast for conditions, inconvenience to shoppers, etc.

When we stop to analyze some of the statistics available to us we find that according to State Highway Department records, between June 1964 and June 1968 the flow of average weekday traffic increased approximately 20% and the average weekend day traffic increased approximately 10.8%. During this same period, local figures reveal approximately a  $19\frac{1}{2}\%$  increase in accidents investigated by police. Of this approximately 40 to 50% occur on 1st St.

We realize of course that as traffic increases so will our accidents, however we feell that far too large a percentage of accidents are occurring on 1st St. or 99W.

Strict enforcement measures and constant educational programs promoted by the police to local citizens have failed to effectively curb the rising accident ratio.

During the same period previously mentioned from '64 through '67 police report an increase of  $57\frac{1}{2}\%$  in the number of traffic citations issued for moving hazardous violations.

Thus bearing in mind that Newberg's population is expected to double within 10 to 15 years, that three State highways intersect within the City, that there is a constant annual increase in traffic flow on First St. and that strict traffic law enforcement has failed to reduce on a proportionate basis the number of accidents occurring on 1st St. or 99W, we therefore feel that these circumstances should warrant immediate attention when considering remedies to relieve this hazard and conjection on highway 99W within the City of Newberg.

This can best be accomplished by providing a by-pass or couplet to eliminate all or at least half of highway traffic from 1st St.

9856

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2/30/1700.00 16306 7000 City or NEWBERG For new file

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PENDLETON



#### STATE OF OREGON STATE HIGHWAY DEPARTMENT SALEM 97310

July 10, 1968

Mr. Gustav H. Bliesner City Engineer 414 First Street Newberg, Oregon 97132

Dear Sir:

Enclosed is a copy of the summary of the hourly machine traffic counts obtained last month in Newberg on 1st Street (US99W). The daily total is posted on the attached map.

These counts were obtained at the same locations that were counted in August, 1967. The machines were set out Friday morning, June 28, and remained until removed on Monday Morning, July 1. For those hours that a machine did not record a count or recorded a questionable low count, a car wheel may have been parked on the road tube on the counting machine's side of the street.

The nearest permanent traffic recorder is located on US99W at about one and one-half miles from the Newberg east city limits. Although the traffic volume at this point is less than on 1st Street in Newberg, the trend at both may be similar.

For the month of June the 1967 and 1968 average weekday volume and average weekend-day volume is compared below:

•	June, 1967	June, 1968	% Change
Average Weekday (AWD)  Average Weekend-day 1/	8, 950 9, 350	9,850 10,700	+10.1 +14.4
Percent of AWD 2/	104.5	108.6	1 77.7

<sup>1/</sup> An average of the Saturday and Sunday total.

If we may be of further assistance to you, please let us know.

Very truly yours,

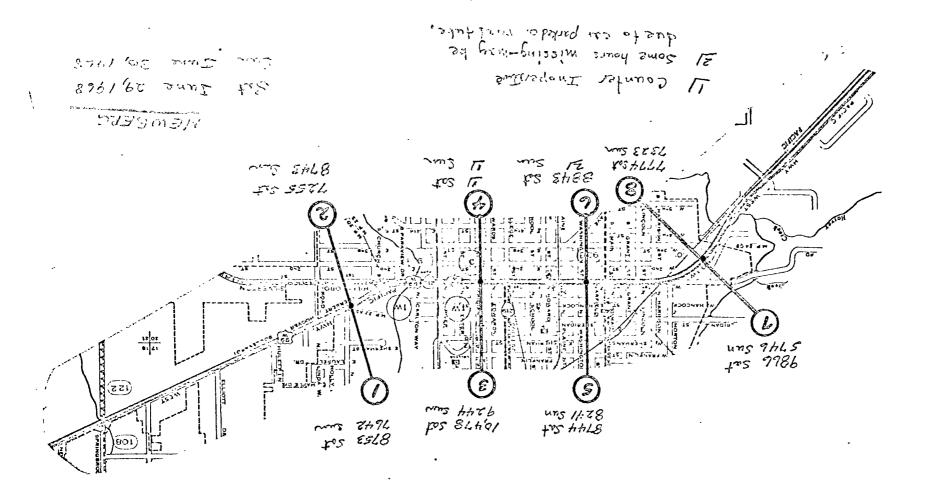
Tom Edwards Assistant State Highway Engineer

Assistant Traffic Engineer

Enclosures

<sup>2/</sup> Average Weekend-day/AWD.

8-1/5/L



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E.

# 1- LAST MAJOR OBSTACKE ON HWY 99 SOUTH 1- COAST TRAFFIC

20 HW9240 HWY219 JOIN 9900 AN CITY HEART, MAP SCHETCH.

3. TRAFFIC DENSITY 1. NOW 2. PROJECIED

4. SARTY

1- ACCIDENTI

2. PROJECTED.

OUR CONCERN & RESPONSIBILITY

(b) STATIE DOES NOT ASSES

(ac)

5. STATE MUST HELP 1-GET TEMP Relig a couplet 2- More premient Relif 1888 3. NEWBERG BONDING (a) TAX REBERION

OFHER OPEN COUNTRY PROPERTY 1 = thoughterffed off of 1st. stud Foral troffed would not cover problem Pulp mille & Industrianin expensión in onen ACEELERATE HOUSING & APT PROGRAM PSLP Minh ExpANSion

#### State Highway Commission

We have become concerned in Newberg with the increase in traffic on Highway 99-West and its passage through Newberg. Of 201 accidents in the City in 1966, 39% were on First Street, which handles 99-West traffic. Approximately 50% of the accidents were at the intersections of First and Highway #240 and First and Highway #219.

We have a problem with left turning movements which tend to delay traffic. These movements accounted for 26% of the vehical accidents for 1966.

In 1967 the number of vehicle accidents on First Street increased from 39% to 48%.

The cross traffic and the increase in vehicle movements caused by the expansion of Publishers Paper Company have again complicated our problem.

Our vehicle pedestrian accidents for the last five years have averaged 3.8 accidents per year. In the five year period previous to this, the yearly average was 1.6 per year. The average for the past 11 years has been 2.7 per year. This is a substantial increase no matter how you look at it. We are very concerned about the safety on our street, and feel that some measures should be started now for the immediate relief of the situation and also that a more permanent solution, through rerouting, be considered for the future.

I know that within the next five years at least one child will be fatally injured in the cross walks of First Street.

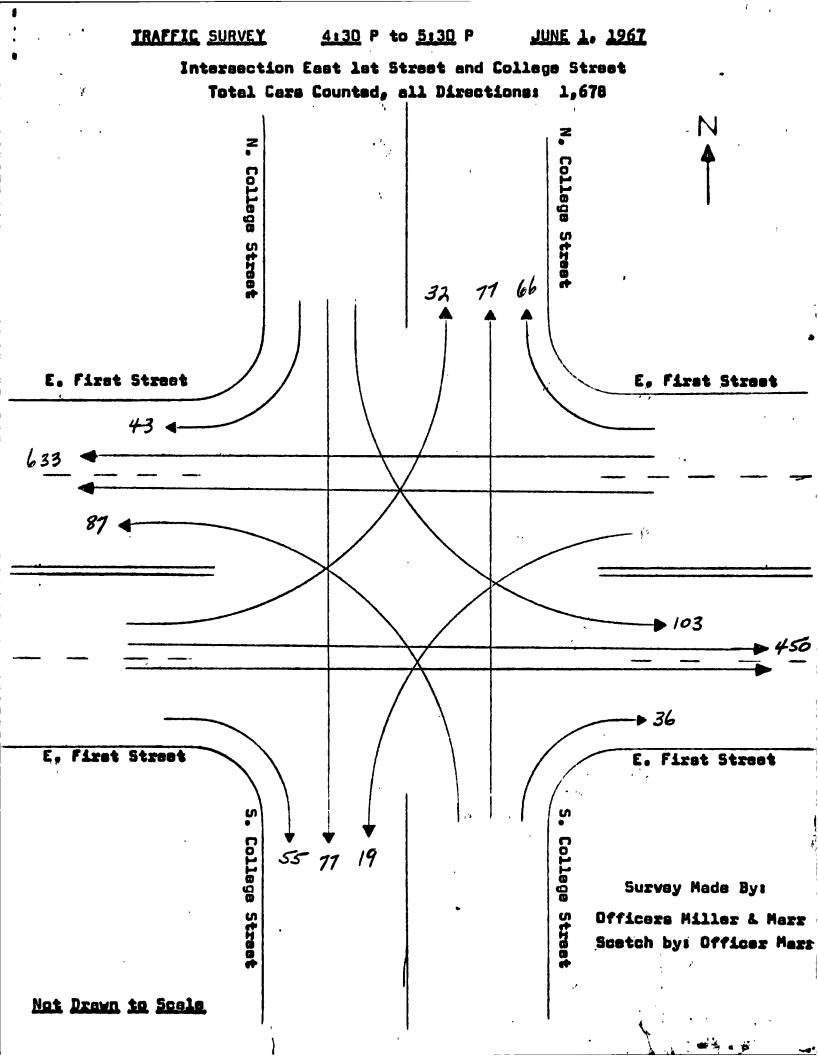
I ask that you give this problem of The City of Newberg your immediate attention.

Durell Belanger, Mayor City of Newberg

# CITY OF NEWBERG

# VEHICLE-PEDESTRIAN ACCIDENTS

YEAR	NUMBER	CROS	SSWALK	
		Inside	Outside	
1957	3	2	1	
1958	0	0	0	
1959	1	non L	0	
1960	5	5	0	
1961	2	2	0	
1962	0 1.6	AUER. 0	0	
1963	3 PER	YEAR 3	0	
1964	4	4	. 0	
1965	1	0	1	
1966	monto en la sur monto de translato.  7	5	2	
1967	9 <b>6</b> 3 · 8 Au	150.06.2	<b>0</b>	
7 1. <u></u>	PÉR	VERAGIZ YEAR.		
JEAR	30 A	UTRAGE P	IR YIEA	R



# ACCIDENT STATISTICS Calendar Year 1967

Total number of accidents investigated	
Most Critical Hours Most Lethal Days	1st 3-6PM (33) 2nd 6-9PM (14) 1st Saturday (11) 2nd Thursday (10)
Injuries Involved  Most Common Weather Factor  Road Condition	No Injuries Involved 63  1st Clear (42) 2nd Cloudy (33)  1st Dry (61) 2nd Wet (39)
Road Surface Road Character	Blacktop 104 Note: All Occured on Blacktop 1st Intersection (67) Straight (31)
Leading Causes Drinking Drivers Involved	1st Did Not Have Right of Way (39) 10 None 92
Leading Age Group  Location	1st Over 60 (29) 2nd 20-25 (22) 3rd 41-50 (16) 51 accidents on First Street. First & College (12); First Main (6)

#### REMARKS:

Of the total number of accidents investigated (104) 48% occurred on First Street and 11.4% happened at the intersection of First and College Streets.

Note: The most typical accident could be summarized as occurring between the hours of 3pm and 6pm on Saturday with no injuries involved. It would be on a clear day with dry blacktop road surface at an intersection on First Street and would involve a driver over 60 years of age who had not been drinking. The main contributing factor would be did not have right of way."

### 6 CAR - PEDESTIAN ACCIDENTS, OF WHICH 4 WERE ON FIRST STREET

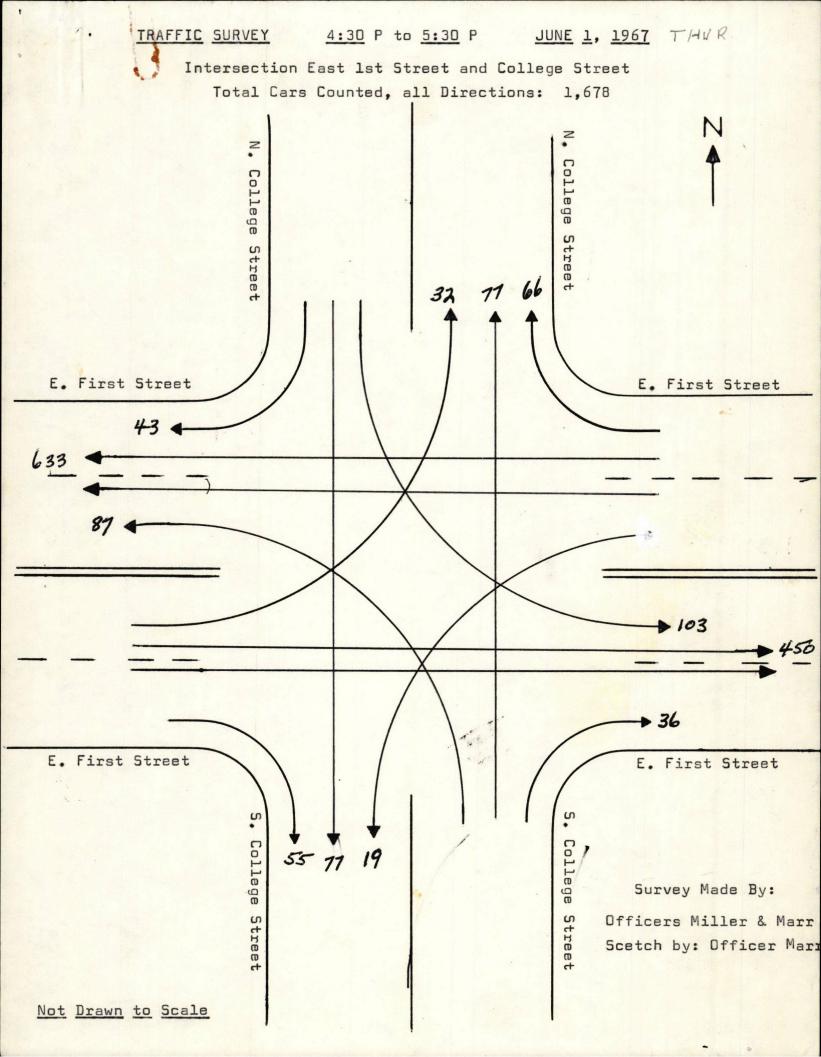
# ACCIDENT STATISTICS Calendar Year 1966

Total number of accidents	investigated	103
Fost Critical Hours	lst 3-6PM (28)	2nd 6-9PM (15)
Most Lethal Days	1st Friday 2nd Mo	
Injuries Involved		
Most Common Weather Factor	lst Clear(43) 2nd	Cloudy(34)
Road Condition	Ist Dry (66) 2nd	Wet (30)
Road Surface	Blacktop (183) Note: All Occurred on Bl	ackton
Road Character	1st Intersection (64) 2nd Straight (26)	• • • • • • • • • • • • • • • • • • • •
Leading Causes	lst Did Not Have Right of Way	
Erinking Drivers Involved	12 None 91	
Leading Age Group.	20-25 Years Tied With Over 60 Years for 1st Pl	ace. 2nd 18-19 Years
Location .	First Street Unchallenged for 1st Place, with	40 Accidents Which Accounts for
<u>.</u>	39% of All Accidents Investigated. Note: (Ap	proximately 10% of all Accidents
;	Occurred at 1st and College Streets.)	

#### REMARKS:

The total number of accidents investigated by police (103) represents 51% of all accidents occurring within the City Limits. Department of Notor Vehicles records indicate 201 accidents reported to them. Of this total number 103 occurred on 1st 5treet and 26.2% involved turning movements.

7 VEHICLE - PEDESTRIAN ACCIDENTS



FORM £ 121

COMMISSIONERS
GLENN L. JACKSON, CHAIR
MEDFORD

FRED W. HILL, MEMBER PENDLETON

THADDEUS B. BRUNO, MEMBER



STATE OF OREGON
STATE HIGHWAY DEPARTMENT
| SALEM 97310

June 17, 1968

City of Newberg City Hall 414 East First Street Newberg, Oregon 97132

Attention: M. C. Gilbert
Recorder

JUN 2 O RECO Just June

Gentlemen:

Thank you for your letter of June 14, letting us know that the City of Newberg will not appear as a delegation July 9 concerning a one-way couplet on 99W through the City.

The August Commission meeting date has been set tentatively for Tuesday, August 20, in Room 122 of the State Highway Building in Salem. We have reserved fifteen minutes of time for your group beginning at 10:30 a.m. If there is any change in this arrangement, we will let you know.

Very truly yours,

Floyd Query, Secretary

OREGON STATE HIGHWAY COMMISSION

FQ:wln



STATE OF OREGON STATE HIGHWAY DEPARTMENT SALEM 97310

June 10, 1968

JUN 12 REC'D

Mr. M. C. Gilbert Recorder City of Newberg 414 East First Street Newberg, Oregon 97132

Dear Mr. Gilbert:

Your letter of June 6, 1968, requests an audience with the State Highway Commission concerning a two-way couplet on 99W through the city,

The next Highway Commission meeting will be held Tuesday, July 9, in Room 122 of the State Highway Building in Salem. We have reserved the usual fifteen minutes of time for your delegation beginning at 10:45 a.m.

Very truly yours,

Floyd Query, Secretary

Floyd Query

OREGON STATE HIGHWAY COMMISSION

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