Environmental Quality Commission Meeting

Proposed Amendments to the Advanced Clean Trucks and Heavy-Duty Low NOx Omnibus Rules in Oregon

Agenda Item B, Action Item July 10, 2025

Rachel Sakata, Eric Feeley, Gerik Kransky



Prior EQC Informational Items

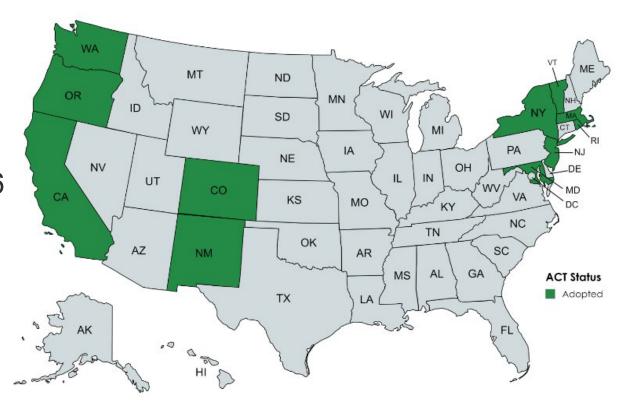
- March 2025
 - Advanced Clean Trucks rule background, rule flexibilities, key issues
 - Clean Truck Rules 2025 updates advisory committee progress
- May 2025
 - Oregon fleet data
 - ZEV targets and deployment feasibility, charging, pricing, energy strategy overview
 - Omnibus compliant internal combustion engine availability
 - Rulemaking update

Changes to Proposed Amendments Over Time

Proposed Rule Change	Temporarily Adopted November 2024	Public Notice March 2025	Final Proposal July 2025
HDO – Delay Implementation	Delay to 2026	Delay to 2026	Delay to 2027
ACT – California Amendments	Included	Included	Included
Oregon Optional Credits	Not included	Included	Not included

Recent State Action on Clean Truck Regulations

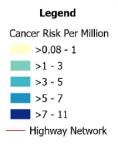
- 11 states adopted regulations for medium- and heavy-duty vehicles
- HD Omnibus
 - WA: Temporary pause through 2026
 - VT: Enforcement discretion through 2026
- Advanced Clean Trucks
 - OR, MA, NY, VT: Enforcement discretion through 2026; NJ: through 2025
 - WA: Temporary pause through Dec. 6, 2025
 - MD: Enforcement discretion through 2028

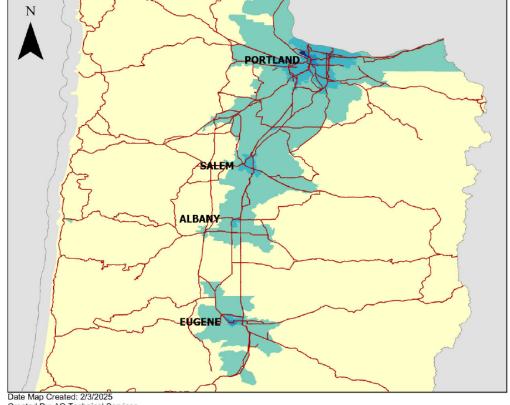




Background – Diesel Impacts

Oregon 2020 Willamette Valley Diesel Particulate Matter Cancer Risk





Date Map Created: 2/3/2025
Created By: AQ Technical Services
Data Source: EPA AirToxScreen (ATS) 2020 Ambient Concentration data for Diesel PM and CAO Diesel PM Cancer Toxicity Reference Value

- Diesel particulate matter causes cancer and other negative health effects
- Diesel exhaust is a major contributor to smog-forming pollution
- Diesel exhaust disproportionately impacts communities of color



Background – Heavy-Duty Low NOx Omnibus Rules

- Adopted by EQC in 2021
- Omnibus Rule Elements
 - Lower NOx and PM_{2.5}
 - New Low Load Standard
 - Longer Warranty Periods
- Applicability
- Exemptions



Heavy-Duty Low NOx Omnibus Timeline

California Action

First CA workshop on potential changes to HD Engine Standards

November 2016

CARB adopts HD Omnibus Rules; begins in 2024

September 2021

CA – Industry announce Clean Truck Partnership July 2023

CA amends HD Omnibus Rules

December 2023

CA workshop on 2027 EPA rule alignment

March 2024 November 2025

Federal Action

EPA announces Clean Trucks Plan August 2021 EPA adopts new 2027 national engine standards
December 2022

EPA grants waiver for CARB Low NOx Rules

December 2024

EPA announces reconsideration of 2027 standards

March 2025

Congress passes bill to nullify EPA waivers

May 2025

States challenge federal waiver nullification June 2025

Expected CARB

hearing on EPA

rule alignment

Oregon Action

EQC adopts Clean Truck Rules

November 2021

EQC temporarily delays Omnibus to 2025

November 2023

Oregon delays Omnibus to 2025; adopts CA updates

July 2024

EQC temporarily delays Omnibus to 2026

November 2024

DEQ convenes advisory committee

February 2025

Proposal to delay Omnibus to 2027

July 2025



Proposed Rules – HD Omnibus

- Delays HD Omnibus rule implementation until 2027
- Delayed implementation will:
 - Provide manufacturers and buyers compliance certainty through 2026
 - Alleviate truck availability issues related to HD Omnibus
 - Provide manufacturers time to deliver more compliant engines
- Consequence of not delaying implementation
 - Potential declines in vehicle dealer revenue
 - Likely reduction in supply of new on-road diesel vehicle models

Proposed Rules – HD Omnibus

- Additional proposed minor changes:
 - Adopt recent CARB changes that increase manufacturer zero emission powertrain certification flexibilities
 - Eliminate rule provisions related to trailers which were overturned in a court challenge
- These changes ensure Oregon remains identical with California

Fiscal and Economic Impact – HD Omnibus

- The proposed rules would have a fiscal and economic impact
- Lower costs expected for new medium- and heavy-duty vehicles and engines through 2026
- Increased manufacturer and dealer revenue
- Reduced risk of manufacturer sales restrictions
- Previously predicted emission reductions will not be realized through 2026

Fiscal and Economic Impact – HD Omnibus

Small Business Impacts

- No small businesses will experience direct impacts
- Indirect impacts to small business:
 - Vehicle purchasers
 - Vehicle dealers



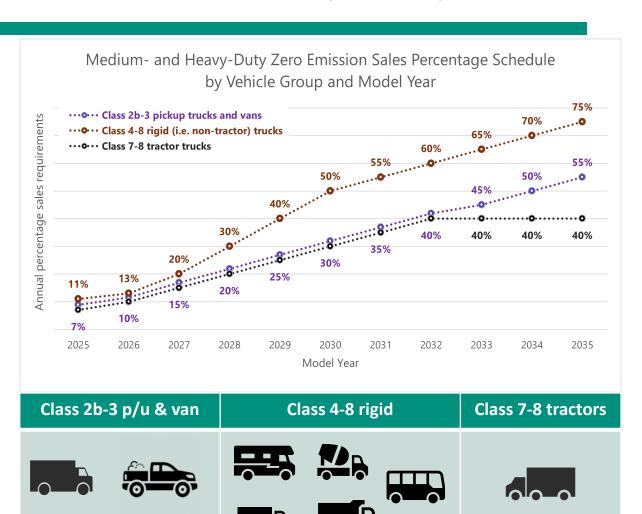
Public Comment

- 40-day public comment period
- HD Omnibus specific comments: 23
 - Rules should be delayed
 - Rules should not be delayed
 - Engine availability concerns if rule is not delayed
- DEQ modified its initial proposal based on comments submitted and recent federal actions



Background – Advanced Clean Trucks (ACT) Rule

- Manufacturer Sales Requirement
 - Must sell new near zero emission vehicle (NZEV)/(ZEV) zero emission vehicle trucks as a percentage of their overall sales
- Begins with 2025 model year
- Does not ever ban ownership or sales of diesel trucks



Background – Timeline of Recent Actions

What has happened since Oregon adopted these rules?

EQC Adopts Clean Truck Rules November 2021 California (CARB)/Industry Announce Partnership July 2023

EPA Adopts New National Phase 3 GHG Standard April 2024

CARB Adopts ACT
Amendments
October 2024

EQC Adopts Temporary Rules November 2024

DEQ Leads Rulemaking February - March 2025 DEQ issues Enforcement Discretion for ACT May 2025 Congressional
Review Act
Disapproval of
Waivers
June 2025

Proposed Rule – Advanced Clean Trucks

- California adopted ACT amendments on May 9, 2025
- Proposed changes/flexibilities include:
 - Increased deficit makeup period from one model year to three model years
 - Manufacturer compliance to be based on reported sales of vehicles delivered into the state instead of when vehicles reach the ultimate purchaser
 - Incorporate Zero Emission Powertrain amendments

ACT Fiscal and Economic Impact

Summary

Direct:

 Proposed rules create no direct costs to public, local government, small business

Indirect:

- Potential for reduced costs due to proposed rules as manufacturers provide adequate supply of internal combustion engine trucks in Oregon
- Potential for increased costs of new vehicle technology for fleets that purchase electric vehicles, which may result in indirect cost increases

Involvement of Interested Parties

- Rulemaking Advisory Committee meetings
 - Feb. 21, March 7 and 17
- Additional engagement
 - Environmental groups
 - Industry
 - Vehicle dealers
 - Manufacturers
 - Public hearings



Public Comment

- Public comment period
 - -March 28 to May 7 (40 days)
 - -666 comments received
 - Two public hearings held
 - April 30 and May 6
- Comments summarized into 74 categories

Next Steps

- Work closely with Oregon vehicle dealers and fleets
 - Ensure availability of all MHD vehicle types in Oregon
 - Promote currently open incentive programs
- Clarify rule implementation with manufacturers, dealers and fleets
- Track future amendments to the Advanced Clean Trucks and Heavy-Duty Low NOx Omnibus rules

Proposed Motion Language

"I move that the Environmental Quality Commission adopt rules as proposed in Attachment A as part of Chapter 340, Division 257 and 261 of the Oregon Administrative Rules."

Title VI and Alternative Formats

DEQ does not discriminate on the basis of race, color, national origin, disability, age, sex, religion, sexual orientation, gender identity, or marital status in the administration of its programs and activities.

Visit DEQ's Civil Rights and Environmental Justice page.

<u>Español</u> | <u>한국어</u> | <u>繁體中文</u> | <u>Pусский</u> | <u>Tiếng Việt</u> | <u>Itếng Việt</u> | <u>Việt</u> | <u></u>

