#### Rules Advisory Committee for Three Basin Rule Revision

Meeting Objectives and Project Background Water Quality Standards

March 31, 2025 Virtual Zoom Meeting



## Meeting Objectives

- Rulemaking objectives
- Background and context for this rulemaking
- Discuss proposed rule revisions
- Provide opportunity for initial feedback from RAC members



Photo Courtesy of Eugene Water and Electric Board



### Rulemaking Objectives and Scope

 Implement EQC's November 2024 direction in response to Marion County's petition:

"Revise the Three Basin Rule to allow NPDES permits in limited circumstances consistent with the stated objectives of the rule."

 Minor revision allowing DEQ to issue WPCF onsite permits without EQC approval.

### Project Background and Context



- Types of water quality permits
- Three Basin Rule
- Functional equivalency
- Marion County's petition
- Special state protection



### Types of Wastewater Permits

Water Quality Permits

Surface Water Discharge

Non-Surface Discharge

# **NPDES**

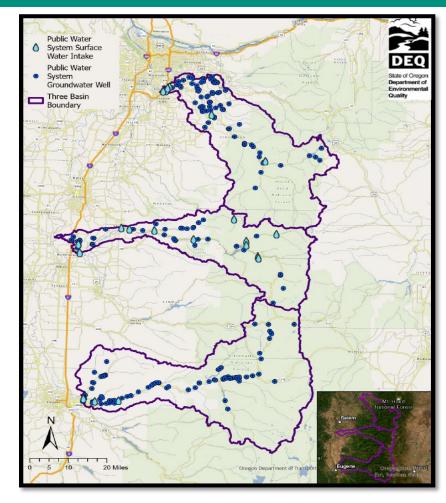
National Pollutant
Discharge
Elimination
System

### **WPCF**

Water Pollution Control Facility

#### Three Basin Rule – Extra State Protection

- Adopted in 1976.
- Extra state protections for major drinking water sources: Clackamas, McKenzie and North Santiam basins.
- Prohibited "further" discharges in these basins.



Drinking Water Intakes in The Three Basins

#### Three Basin Rule – 1995 Revisions



- Certain general NPDES permits allowed.
- No NPDES permits for new facilities:
  - Industrial
  - Confined animal feeding operation
  - Domestic sewage treatment

## Three Basin Rule – 1995 Revisions (cont'd)

- Allows WPCF permits for sewage treatment facilities:
  - Protect groundwater
  - No measurable change in surface water quality.
  - EQC finds one of the following:
    - New facility provides a preferable means of treatment, or
    - Social and economic benefits outweigh possible environmental impacts



Photo Courtesy of: Lane County

#### Maui Decision and Functional Equivalent Discharges

- Supreme Court:

   Pollutant discharge to groundwater is 'functional equivalent' to direct surface water discharge.
- Requires NPDES permit
- Current Three Basin Rule, "functional equivalent" discharge NOT allowed

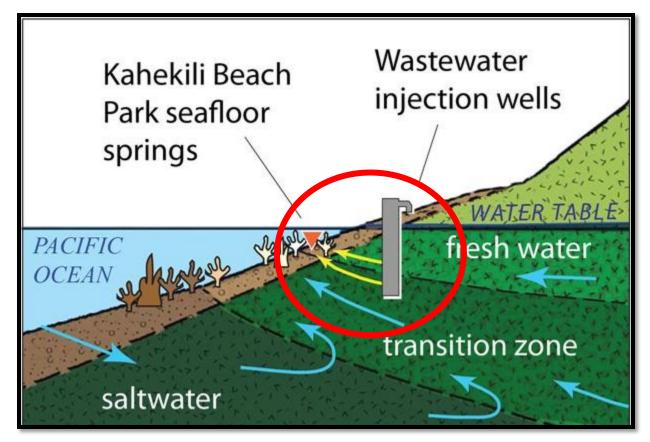


Image: USGS, public domain

## Context for Marion County's Petition

- Desire for economic development
- American Rescue Plan Act funding deadlines for a new treatment plant
- Likely functional equivalent discharge



Proposed Treatment System - Photo Courtesy of Marion County



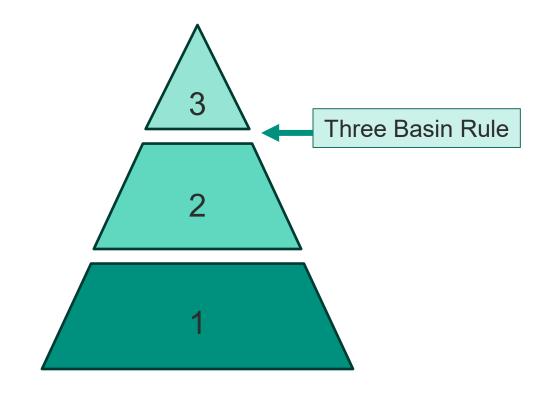
## Marion County's Rulemaking Petition

- Submitted August 2024
- Revise Three Basin Rule to allow DEQ to issue NPDES permits for new sewage treatment plant discharging to groundwater.
- EQC directed DEQ to revise the Three Basin Rule.



#### 3-Basin Rules vs. DEQ's Three Tiers of Protection

- Tier 3. (Outstanding resource waters) No permitted discharges.
- Tier 2. (High quality waters)
  Minimal degradation, except
  for important socioeconomic
  development.
- Tier 1. (Existing use) Meet water quality standards.



#### Extra State Protection is Similar to Tier 2.5

- Level of protection above Tier 2.
- Other states Tier 2.5 policies vary.
- Oregon does not have explicit Tier 2.5 policy.



Photo Courtesy of Eugene Water and Electric Board

## Protecting High Quality Water

 "Framework to maintain a minimum level of water quality protection and, where water quality exceeds that minimum level of protection, balance water quality protection with the opportunity for important community growth."



### Questions?



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#### Title VI and alternative formats

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