



Oregon Department of Environmental Quality
Nov. 14-15, 2019
Oregon Environmental Quality Commission Meeting
Agency Staff Report
Rulemaking, Item N (Action)

Vehicle Inspection Program Updates

Table of Contents

DEQ Recommendation to the EQC	2
Overview	3
Statement of Need	7
Rules Affected, Authorities, Supporting Documents	8
Fee Analysis	9
Statement of Fiscal and Economic Impact.....	12
Federal Relationship	16
Land Use	17
Advisory Committee.....	18
Public Hearings.....	21
Summary of Comments and DEQ Responses.....	23
Commenters	30
Implementation	31
Five-year Review	32
Draft Rules – With Edits Highlighted	33
Draft Rules – With Edits Included	86
Supporting Documents	118

DEQ Recommendation to the EQC

DEQ recommends that the Environmental Quality Commission:

Find that, in accordance with ORS 468A.400, the Vehicle Inspection program, including the proposed 2020 fee increase, is the most cost effective program consistent with Clean Air Act requirements; and

Adopt the proposed rules as seen on pages 33 through 85 of this report as part of chapter 340 of the Oregon Administrative Rules; and

Approve incorporating these rule amendments into the Oregon Clean Air Act State Implementation Plan under OAR 340-200-0040; and

Direct DEQ to submit the SIP revision to the U.S. Environmental Protection Agency for approval.

Proposed motion language

I move that the Oregon Environmental Quality Commission:

- Find that, in accordance with ORS 468A.400, the Vehicle Inspection program, including the proposed 2020 fee increase, is the most cost effective program consistent with Clean Air Act requirements; and*
- Adopt the proposed rules as seen on pages 33 through 85 of this report as part of chapter 340 of the Oregon Administrative Rules; and*
- Approve incorporating these rule amendments into the Oregon Clean Air Act State Implementation Plan under OAR 340-200-0040; and*
- Direct DEQ to submit the SIP revision to the U.S. Environmental Protection Agency for approval.*

Overview

Short summary

DEQ's Vehicle Inspection Program reduces air pollution and helps Oregon comply with national ambient air quality standards by requiring that motorists in the Portland and Medford areas have their vehicles' emission control systems tested to assure that they are functioning properly. A motorist must obtain a certificate of compliance before they may renew their vehicle registration. VIP procedures and fees are set in Oregon Administrative Rules. The amount of the fees for the certificates must be based upon the costs of administering the program. As vehicle fleet characteristics change, and VIP incorporates new technology, DEQ must revise and update rules. DEQ last increased the fee for a certificate of compliance in 1997. VIP program expenses have been increasing over the past several biennia and DEQ must increase the certification fee to maintain current staffing and customer service levels.

DEQ is proposing to:

- Remove references to procedures no longer performed, such as the enhanced dynamometer emissions test and noise control testing;
- Include references, definitions and procedures to align rules with current program operations;
- Improve clarity by using plain language where possible; and
- Raise the certification fee to the amounts below to bring program fees in line with the costs of administering the program. ORS 468A.100(1)(b):

Portland Vehicle Inspection Area
\$25 effective on April 1, 2020

Medford Vehicle Inspection Area
\$15 on April 1, 2020
\$20 effective July 1, 2021

On-site Testing Auto Dealerships
\$30 on April 1, 2020.

The current fee in the Portland area is \$21, in Medford, \$10, and for dealerships, \$26. Other than the proposed fee increase, most proposed rule revisions would remove descriptions of procedures no longer performed and the standards that were associated with those procedures. These rule deletions are listed in the table titled Rules Repealed, later in this staff report. The table titled Rules Amended lists those rules in which DEQ has proposed clarifying or updating language.

VIP and other control strategies are part of Oregon's EPA-approved State Implementation Plan. With EQC adoption of the revised rules, the actions proposed in this rulemaking will be incorporated into and made part of the Oregon SIP.

Program background

When Oregon began implementing requirements of the Clean Air Act, in the 1970s and 1980s, air quality in the Portland and Medford areas of the state did not meet federal standards for ozone and carbon monoxide. DEQ had to develop plans to reduce these pollutants. Once the areas were attaining standards, DEQ had to submit plans to EPA that described how Oregon's pollution control strategies would allow the Portland and Medford areas to maintain compliance with air quality standards.

The vehicle inspection program which began in Portland in 1975 and Medford in 1986, is an important pollution control strategy in both the Portland and Medford maintenance plans. VIP requires motorists to maintain and repair their vehicles' emission control systems if they are not functioning properly. Any needed maintenance must be completed before they may renew their vehicle registration. DEQ established vehicle inspection boundaries based on previously established Portland and Medford air quality maintenance areas, census data and commuter patterns. DEQ expanded the Portland area vehicle inspection boundary in 1994 to include areas within Washington, Clackamas, Columbia and Yamhill Counties based on updated information.

Between 1996 and 2006, in Portland, DEQ tested vehicles with an enhanced test that used dynamometers to simulate loaded driving conditions and allowed the Portland area to achieve greater emission reductions. To have funds for the construction, equipment and staffing necessary to run the enhanced dynamometer program in 1997, DEQ raised the fee for a certificate of compliance to \$21 in Portland. Beginning in 1996, new vehicles became equipped with onboard diagnostic (OBD) systems able to precisely indicate faulty elements of a pollution control system. As OBD testing became standard for a larger percentage of the fleet and relatively fewer vehicles aged 1981 - 1995 came in for testing, DEQ decided to phase out enhanced dynamometer testing. When the dynamometer test ended, DEQ reduced VIP staffing and removed dynamometer equipment.

Over the last 12 years, DEQ VIP staff have performed more tests each year, while reducing the average customer wait times. DEQ VIP has also invested in new technology to increase efficiency, reduce operating costs and improve customer service. In the Portland and Medford vehicle inspection areas combined, DEQ inspects about one-third of cars registered in Oregon. VIP has also accommodated increasing personnel costs but has not raised the certification fee since 1997.

Revenue met program expenses until 2015. Even with technological advances and careful spending that allowed VIP to accrue ending balances, VIP had to eliminate 7 full time equivalent positions in 2017 to attain a balanced budget. With these proposed rule revisions, DEQ is proposing to increase the fee for a certificate of compliance to \$25 in the Portland inspection area and to \$20 in the Medford inspection area, and to \$30 for auto dealerships. This fee increase will allow DEQ to maintain quality and customer service levels in the vehicle inspection program. DEQ projects that the proposed fee increase, if it were to become effective on April 1, 2020, would balance program revenue and expenses through the 2023- 2025 biennium.

Regulated parties

These rules also apply to:

- Motorists, public agencies and businesses with vehicles registered in Oregon;
- Businesses that participate in DEQ's mobile on-site testing program;
- Public and private fleet owners and their employees who test and certify vehicle emission systems; and
- Motorists and businesses that use VIP testing stations or remote testing to obtain certificates of compliance required before renewing vehicle registration.

The proposed amendment of Oregon Administrative Rule 340-200-0040 to incorporate these revisions into the State of Oregon Clean Air Act Implementation Plan does not change the regulated parties.

Public involvement

DEQ convened an advisory committee that met Oct. 4, 2018. The advisory committee evaluated the fiscal impact of the proposed rule changes.

DEQ held two public hearings in Portland on Jan. 15 and in Medford on Jan. 28, 2019. No one attended either public hearing.

DEQ opened a public comment period Dec. 14, 2018. The comment period extended until 4 p.m. Feb. 4, 2019. DEQ received seven comments from individuals. Two comments supported the rule revisions and fee increase. Three commenters opposed the fee increase. One comment recommended delaying the fee increase. One comment opposed removal of noise control testing language from the rules. DEQ includes a comment summary and responses to each comment later in this report.

Summary of fiscal impact

The cost of each certificate of compliance, including those issued at emission test stations and those issued through self-service and remote procedures will increase by \$4, from \$21 to \$25 in the Portland Vehicle Inspection area on April 1, 2020. The cost of each certificate of compliance, including those issued at emission test stations and those issued through self-service and remote procedures in the Medford-Ashland Vehicle Inspection area will increase by \$5, (from \$10 to \$15) on April 1, 2020, and by \$5 (from \$15 to \$20) on July 1, 2021.

The cost of each Certificate of Compliance issued for on-site testing to an automobile dealership will increase \$4, from \$26 to \$30 on April 1, 2020.

The current fee proposal differs from that publicly noticed Dec. 14, 2018. A fiscal advisory committee met Oct. 4, 2018, and reviewed a fiscal impact statement that contained VIP revenue projections based on a fee increase effective date of July 1, 2019, and a Medford VIP fee increased on July 1, 2023, to \$25. The public notice which opened the public comment period between Dec. 14, 2018, and Feb. 4, 2019, also proposed a fee increase effective date of July 1, 2019 and an ultimate \$25 Medford VIP fee. When the 2019 Oregon Legislature did not approve

DEQ's proposed VIP fee increase, the fee increase could not become effective July 1, 2019, as planned. Consequently, DEQ was required to eliminate eight VIP staff positions.

In July 2019, the Legislative Fiscal Office asked DEQ for additional cost effectiveness analysis to address questions raised during Legislative session. Additional analysis supplemented the report, *Vehicle Inspection Program: An Effective and Efficient Control Strategy*, which DEQ submitted to LFO in March 2019. DEQ updated and submitted the cost-effectiveness analysis to LFO in September 2019. The final cost effectiveness analysis report is attached to this staff report (Attachment A).

DEQ has reassessed the VIP budget and revenue projections based on implementing a fee increase on April 1, 2020, and implementing only two \$5 increases to the Medford fee on April 1, 2020 and July 1, 2021. DEQ considered stakeholder input that a biannual VIP Medford fee over \$20 could be considered a hardship. DEQ will continue to assess the need and explore opportunities for further adjustments to sustain the program. DEQ has updated the Fee Analysis and Statement of Fiscal and Economic Impact contained in this staff report with current budget and revenue projections.

Statement of Need

What need would the proposed rule address?

Descriptions of VIP test methods, criteria and standards in Division 256 do not align with current operations and procedures and need to be updated. Beginning in the 2015 biennium, VIP program expenses exceeded revenue; DEQ must increase the certification fee to maintain customer service levels with current VIP staffing plus the eight positions eliminated at the end of the 2017-19 biennium.

How would the proposed rule address the need?

The proposed rule revisions would update descriptions of VIP test methods, criteria and standards in Division 256 to align with current operations and procedures. The proposed fee increase would allow DEQ to maintain customer service levels with VIP staffing plus the eight positions eliminated at the end of the 2017-19 biennium.

How will DEQ know the rule addressed the need?

If the rule revisions are adopted by the Environmental Quality Commission, VIP fees would increase in Portland and Medford areas on April 1, 2020, and in Medford also on July 1, 2021. A balanced VIP biennial budget will indicate that the rule revisions met DEQ's fiscal need. If EQC adopts the proposed rule revisions, DEQ will also consider the need for program procedural updates met.

Rules affected, authorities, supporting documents

Lead division

Air Quality

Program or activity

Air Quality Planning

Chapter 340 action

Rules Amended – OAR 340

340-256-0010	340-256-0100	340-256-0110	340-256-0130	340-256-0140
340-256-0150	340-256-0160	340-256-0200	340-256-0210	340-256-0220
340-256-0310	340-256-0320	340-256-0330	340-256-0340	340-256-0355
340-256-0356	340-256-0357	340-256-0358	340-256-0370	340-256-0380
340-256-0390	340-256-0400	340-256-0420	340-256-0440	340-256-0450
340-256-0465				

Rules Repealed – OAR 340

340-256-0120	340-256-0350	340-256-0360	340-256-0410	340-256-0430
340-256-0460	340-256-0470			

Statutory Authority - ORS

468.020	468.065	467.030	468A.010	468A.015
468A.360	468A.363	468A.380	468A.390	468A.400
815	468	468A		

Statutes Implemented - ORS

467.030	468A.350	468A.360	468A.363	468A.365
468A.370	468A.375	468A.380	468A.385	468A.387
468A.390	468A.395	468A.400	468A.420	468.020

Documents relied on for rulemaking

Document title	Document location
VIP expense and revenue projections	DEQ Headquarters, 700 NE Multnomah St., Ste. 600, Portland, OR 97232
Fee increase calculations	DEQ Headquarters, 700 NE Multnomah St., Ste. 600, Portland, OR 97232
VIP Policy and Procedure Documents	DEQ VIP Technical Center, 1240 SE Salmon St., Portland, OR 97205

Fee Analysis

The Oregon Environmental Quality Commission approval of this rule proposal would increase existing fees. EQC authority to act on the proposed fees is ORS 468A.400.

Brief description of proposed fees

The cost of each certificate of compliance, including those issued at emission test stations and those issued through self-service and remote procedures will increase by \$4, from \$21 to \$25 in the Portland Vehicle Inspection area on April 1, 2020. The cost of each certificate of compliance, including those issued at emission test stations and those issued through self-service and remote procedures in the Medford-Ashland Vehicle Inspection area will increase by \$5, (from \$10 to \$15) on April 1, 2020, and by \$5 (from \$15 to \$20) on July 1, 2021.

The cost of each Certificate of Compliance issued for on-site testing to an automobile dealership will increase \$4, from \$26 to \$30 on April 1, 2020.

Reasons

The proposed fees would address increased program costs. Oregon's vehicle inspection and maintenance program, VIP, is a fundamental pollution reduction strategy in DEQ's Clean Air Act required State Implementation Plan. DEQ has not raised the fee for a certificate of compliance since 1997. Program expenses have been increasing over the past several biennia because of personnel costs such as cost of living increases, employees' step progression within a salary range, health insurance and other benefits. Program expenses began to exceed program revenue in the 2013-15 biennium. The program has been able to continue to cover expenses by using technological advancements, efficiency gains and ending balances from previous biennia. To attain a balanced budget in the 2015-17 biennium, the program cut seven full time equivalent positions. When the 2019 Legislature did not approve DEQ's proposed VIP fee increase, DEQ was required to eliminate eight VIP staff positions.

The proposed fee increase, should it become effective on April 1, 2020, would sustain the program through June 30, 2025, at current staffing levels plus the eight positions eliminated at the end of the 2017-19 biennium.

Fee proposal alternatives considered

An alternative to raising the fee is not filling eight full time equivalent positions. Reducing this number of positions from the 2017-19 biennium level would have adverse impacts on customer service such as increased wait times, reduced ability to respond to public inquiries, and reduced technical support.

Fee payers

Fee payers affected by these proposed rule revisions and fee increase are motorists, businesses that own vehicles, and auto dealerships participating on-site testing. Private business and public agency fleets pay a fee for each certificate of compliance and a licensing fee, but DEQ is not proposing to revise rules pertaining to private and public agency fleet fees.

Affected party involvement in fee-setting process

DEQ convened an advisory committee of affected parties to assist DEQ in evaluating the fiscal impacts of the increased fees.

Summary of impacts

Motorists whose cars are registered in the Portland Vehicle Inspection areas will pay \$4 more than the current fee of \$21, a fee total of \$25, every two years for a certificate of compliance. The \$4 increase in the Portland Vehicle Inspection area will take effect on April 1, 2020.

By July 1, 2021, motorists whose cars are registered in the Medford Vehicle Inspection areas will pay \$10 more than the current fee of \$10, a fee total of \$20, every two years for a certificate of compliance. The \$10 fee increase in Medford will take effect in two \$5 stages, on April 1, 2020, and on July 1, 2021.

On April 1, 2020, auto dealerships in the Portland Vehicle Inspection areas participating in on-site testing will pay \$5 more than the Portland area fee for a certificate of compliance, for a total fee of \$30.

Fee payer agreement with fee proposal

DEQ did not ask fee payers and other stakeholders to agree with the proposal, but considered advisory committee input in developing the proposed rule revisions. DEQ will also consider comments received during the public comment period in developing final rule revisions to present to the Environmental Quality Commission.

How long will the current fee sustain the program?

The current fee sustained the program through June 30, 2019.

Current Fees		
Program costs covered by fees	\$24,116,285	100%
Program costs covered by General Fund	\$0	0%
Fee Last Changed	1997	

How long will the proposed fee sustain the program?

DEQ projects that the proposed fee, should it become effective on April 1, 2020, will sustain the program through June 30, 2025, at current staffing levels plus the eight positions eliminated at the end of the 2017-19 biennium.

Proposed Fees		
Expected change in revenue (+/-)	\$2,530,619	9.2%
Example effective date used in calculations	April 1, 2020	

Transactions and revenue

Biennium	Number of fee payers*	Impact on revenue (+/-)	Total revenue (+/-)
Current biennium	1,136,738	\$2,530,619	\$27,431,610
Next biennium	1,136,734	\$4,650,676	\$26,441,485

*Fee payer estimates are based on DMV's projections of registered vehicles due for renewal in the Portland and Medford vehicle inspection areas.

Fee schedule

Cost for a certificate of compliance would increase according to the following schedule:

Portland Vehicle Inspection Area

\$25 effective on April 1, 2020

Medford Vehicle Inspection Area

\$15 effective on April 1, 2020

\$20 effective July 1, 2021

On-site Testing Auto Dealerships

\$30 effective on April 1, 2020

Cost effectiveness study

DEQ completed a cost effectiveness analysis in preparation for the proposed fee increase. A core element of this analysis was a review of data collected by the National OBD Clearinghouse established by the National Center for Automotive Science and Technology at Weber State University. DEQ evaluated 38 programs nationwide by considering program characteristics and performance information such as program type, annual tests performed, test fees and testing frequency. DEQ also conducted a survey of like programs through the national IM Solutions Forum. DEQ's analysis indicates that the Oregon Vehicle Inspection Program fee is among the lowest fees in the nation. With that fee, Oregon VIP also provides customer conveniences that other programs do not – such as self-service lanes and remote testing. DEQ's Cost Effectiveness Analysis is attached to this staff report (Attachment A).

Statement of Fiscal and Economic Impact

Fiscal and Economic Impact

Increasing fees for vehicle inspection certificates of compliance would benefit DEQ through increased financial support for the Vehicle Inspection Program. The fee change will increase costs for entities that must obtain a certificate of compliance for their vehicles.

Statement of Cost of Compliance

State and federal agencies

DEQ will benefit from this fee increase through increased financial support for the Vehicle Inspection Program. DEQ will be able to maintain current VIP staffing levels plus the eight full time equivalent positions eliminated at the end of the 2017-19 biennium.

This fee increase will not affect other state or federal agencies because DEQ is not proposing to increase the allowable maximum certificate of compliance fee for public agency fleets. DEQ is not proposing to increase the cost of a license issued to a public agency fleet vehicle inspector.

Local governments

For local governments, the fee increase will have no effect because DEQ is not proposing to increase the allowable maximum certificate of compliance fee for public agency fleets. DEQ is not proposing to increase the cost of a license issued to a public agency fleet vehicle inspector.

Public

The cost of a certificate of compliance will increase for members of the public and businesses whose vehicles are registered in the Portland and Medford vehicle inspection areas. Entities with vehicles registered in the Portland vehicle inspection area will pay an additional \$4 every two years for a certificate of compliance, beginning on April 1, 2020. Entities with vehicles registered in the Medford vehicle inspection area will pay an additional \$5 every two years beginning on April 1, 2020, and repeating on July 1, 2021.

DEQ does not have data to estimate the fiscal impact on an individual member of the public, but acknowledges that the VIP fee increase may have a greater impact on certain populations, such as low income households, communities of color, and older people.

DEQ does not have data to estimate how an increased fee paid by on-site testing auto dealerships will affect the costs of vehicles. DEQ acknowledges a potential indirect impact on members of the public who purchase vehicles from auto dealerships that participate in mobile on-site testing.

Large businesses - businesses with more than 50 employees

Auto dealerships that participate in the VIP on-site testing program will pay an additional \$4 for each certificate of compliance beginning on April 1, 2020. Approximately 35 dealerships

currently participate in the VIP mobile on-site testing program and DEQ estimates fewer than five, if any, of the dealerships are large businesses.

Businesses that own vehicles in the Portland vehicle inspection area – but not licensed to complete vehicle inspection and maintenance testing as a private fleet - will pay an additional \$4 for each certificate of compliance beginning on April 1, 2020.

Businesses that own vehicles in the Medford vehicle inspection area – but not licensed to complete vehicle inspection and maintenance testing as a private fleet - will pay an additional \$5 for each certificate of compliance beginning on April 1, 2020, and an additional \$5 beginning on July 1, 2021.

Small businesses – businesses with 50 or fewer employees

Fiscal effects on small businesses will be identical to large businesses. According to the Oregon Secretary of State Office of Small Business Assistance, 98% of Oregon firms are small businesses and employ over half the state's workforce.

According to the 2018 Small Business Profile for Oregon, published by the U.S. Small Business Administration,¹ small businesses (under the federal definition), provide:

- 59 to 64 percent of employment in Jackson County
- 34 to 59 percent of employment in Clackamas, Multnomah and Washington Counties.

a. Estimated number of small businesses and types of businesses and industries with small businesses subject to proposed rule.

Auto dealerships that participate in the VIP on-site testing program will pay an additional \$4 for each certificate of compliance beginning on April 1, 2020. Approximately 35 dealerships currently participate in the VIP mobile on-site testing program and DEQ estimates most or all of those dealerships are small businesses.

b. Projected reporting, recordkeeping and other administrative activities, including costs of professional services, required for small businesses to comply with the proposed rule.

No additional activities are required to comply with the proposed rules. All businesses that participate in the mobile on-site testing already pay fees for each certificate of compliance.

c. Projected equipment, supplies, labor and increased administration required for small businesses to comply with the proposed rule.

No additional resources are required for compliance with the proposed rules. All businesses that participate in the mobile on-site testing already pay fees for each certificate of compliance.

¹ <https://www.sba.gov/sites/default/files/advocacy/2018-Small-Business-Profiles-OR.pdf>

d. Describe how DEQ involved small businesses in developing this proposed rule.

DEQ included small business representatives and representatives from auto dealer associations on the VIP Update Rulemaking Committee that advised DEQ on the cost of compliance for small businesses.

Documents relied on for fiscal and economic impact

Document title	Document location
2018 Small Business Profile for Oregon	U. S. Small Business Administration https://www.sba.gov/sites/default/files/advocacy/2018-Small-Business-Profiles-OR.pdf

Advisory committee

DEQ appointed an advisory committee for the development of this rulemaking. As ORS 183.33 requires, DEQ asked for the committee's recommendations on:

- Whether the proposed rules would have a fiscal impact,
- The extent of the impact, and
- Whether the proposed rules would have a significant adverse impact on small businesses; if so, then how DEQ can comply with ORS 183.540 reduce that impact.

The committee reviewed the draft fiscal and economic impact statement and its findings are documented in the meeting summary dated Oct. 4, 2018. The committee found that:

- The proposed fee increase for a Vehicle Inspection Program-issued certificate of compliance will have a fiscal impact.
- The extent of the fiscal impact includes motorists and businesses with vehicles registered in the Portland and Medford inspection areas, auto dealerships participating in the mobile on site testing program and businesses testing vehicles in the DEQ Too program.
- The fiscal effect on parties paying the fee increase will be small.
- The fiscal effect of the fee increase in the Medford area will be greater than in the Portland area because the fee increase is larger, even though the fee increase is phased in over four years.
- One member indicated the proposed fee increase could have a significant adverse effect on small business.
- The Vehicle Inspection Program provides a positive fiscal impact by preventing emissions of air pollutants that adversely affect public health.

One committee member found that the proposed rules would have a significant adverse impact on small businesses in Oregon and, as ORS 183.333 and 183.540 require, the committee considered how DEQ could reduce the rules' fiscal impact on small business by one or more of the following actions:

- Establishing differing compliance or reporting requirements or time tables for small business;

- Clarifying, consolidating or simplifying the compliance and reporting requirements under the rule for small business;
- Utilizing objective criteria for standards;
- Exempting small businesses from any or all requirements of the rule; or
- Otherwise establishing less intrusive or less costly alternatives applicable to small business.

A committee member recommended that DEQ reduce the rules' fiscal impact on small business by allowing a discount for businesses having multiple vehicles tested.

DEQ does not have information to calculate the fiscal effects of instituting a volume discount program within the scope of this rulemaking. However, DEQ considered this and additional comments received during the public comment period about ways DEQ could mitigate the rules' fiscal effects on small businesses.

Housing cost

As ORS 183.534 requires, DEQ evaluated whether the proposed rules would have an effect on the development cost of a 6,000-square-foot parcel and construction of a 1,200-square-foot detached, single-family dwelling on that parcel. DEQ does not have information to determine if the proposed rule would have an effect on housing development costs.

Federal Relationship

Relationship to federal requirements

ORS 183.332, 468A.327 and OAR 340-011-0029 require DEQ to attempt to adopt rules that correspond with existing equivalent federal laws and rules unless there are reasons not to do so.

The proposed rules are not different from or in addition to federal requirements. The proposed rule revisions simply amend existing rules, some of which implement portions of Oregon's EPA-approved State Implementation Plan.

Land Use

Land-use considerations

In adopting new or amended rules, ORS 197.180 and OAR 340-018-0070 require DEQ to determine whether the proposed rules significantly affect land use. If so, DEQ must explain how the proposed rules comply with state wide land-use planning goals and local acknowledged comprehensive plans.

Under OAR 660-030-0005 and OAR 340 Division 18, DEQ considers that rules affect land use if:

- The statewide land use planning goals specifically refer to the rule or program, or
- The rule or program is reasonably expected to have significant effects on:
 - Resources, objectives or areas identified in the statewide planning goals, or
 - Present or future land uses identified in acknowledged comprehensive plans

To determine whether the proposed rules involve programs or actions that affect land use, DEQ reviewed its Statewide Agency Coordination plan, which describes the DEQ programs that have been determined to significantly affect land use. DEQ considers that its programs specifically relate to the following statewide goals:

Goal #	Title
5	Open Spaces, Scenic and Historic Areas, and Natural Resources
6	Air, Water and Land Resources Quality
9	Ocean Resources
11	Public Facilities and Services
16	Estuarial Resources

Statewide goals also specifically reference the following DEQ programs:

- Nonpoint source discharge water quality program – Goal 16
- Water quality and sewage disposal systems – Goal 16
- Water quality permits and oil spill regulations – Goal 19

Determination

DEQ determined that these proposed rules do not affect land use under OAR 340-018-0030 or DEQ's State Agency Coordination Program.

Advisory Committee

Advisory Committee Background

DEQ convened the Vehicle Inspection Program Update Rulemaking advisory committee. The committee included representatives from county transportation and health departments, local government, small business, business associations, environmental/public health advocacy organizations, and state government. The committee met once on Oct. 4, 2018. The committee's web page is located at: [Vehicle Inspection Program Updates 2019](#)

The committee members attending the Oct. 4, 2018, meeting were:

Vehicle Inspection Program Rulemaking Advisory Committee	
Name	Representing
Luis Brito	John's Auto Care
Andrew Bartlett	City of Hillsboro
Chris Deffebach	Washington County, Land Use and Transportation
Nadège Dubuisson	Multnomah County, Health Dept.
Chris Hagerbaumer	Oregon Environmental Council
Jim Houser	Hawthorne Auto Clinic
Katherine Kelly	City of Gresham
Carrie Nyssen	American Lung Association
Tracy Olander	Oregon Dept. Transportation, Driver and Motor Vehicle Services
Mary Peveto	Neighbors for Clean Air
Mike Quilty	Rogue Valley Metropolitan Planning Organization
Greg Remensperger	Oregon Auto Dealers Association
David Silva	Multnomah County, Dept. County Assets
Diane Sparks	Oregon Independent Automobile Dealers Association
Stephen Williams	Clackamas County Dept. Transportation and Development

Meeting notifications

To notify people about the advisory committee's activities, DEQ:

- Sent GovDelivery bulletins, a free e-mail subscription service, to the following lists:
 - Rulemaking
 - Air Quality Maintenance Plans
 - DEQ Public Notices
 - Diesel and Biodiesel
 - Low Emission/Zero Emission Vehicle Program
 - Oregon Clean Fuels Program
 - Oregon Clean Vehicle Rebate Program

- Vehicle Inspection Program Updates
- On September 20, 2018, DEQ sent a one-time notice to 13,724 subscribers to the lists above to describe how to sign up for advisory committee meeting notices.
- Added advisory committee announcements to DEQ's calendar of public meetings at [DEQ Calendar](#).

Committee discussions

In addition to deliberating and making recommendations described under the Statement of Fiscal and Economic Impact section above, the committee received presentations about VIP and the Clean Air Act; VIP history, operations and budget; and VIP environmental outcomes. DEQ summarized VIP's environmental outcomes based on recent DEQ modeling and analysis of air toxics and criteria pollutant reductions achieved by multiple control strategies. DEQ also reviewed with the committee the rules within Division 256 in which DEQ has proposed revisions to update descriptions of test procedures, criteria and standards.

Committee discussions and comments, not directly related to fiscal impacts, addressed the following topics:

- Cost comparison of DEQ VIP program with that provided by a private contractor.
- Potential costs to contractors if they were to provide VIP testing, including equipment and data management.
- Use and representativeness of EPA's EJ Screen for assessing demographic characteristics of areas within VIP boundaries.
- VIP providing air quality and public health benefits, as well as costs.
- Generally, the kinds of data DEQ used when setting the most recent VIP boundaries (1994).
- Degree of DEQ Too implementation and application to fleets.
- Trend of improving vehicle pollution control systems.
- Assumptions and methods DEQ used in its multipollutant analysis of several control strategies, including VIP.
- EPA requirements if DEQ was to remove a pollution control strategy from its State Implementation Plan.

DEQ posted an advisory committee meeting summary on the advisory committee website: <https://www.oregon.gov/deq/Regulations/rulemaking/Pages/rvip2019.aspx>

EQC Prior Involvement

DEQ delivered an informational presentation on this proposed rulemaking to EQC on May 16, 2019.

Public Notice

DEQ provided notice of the proposed rulemaking and rulemaking hearings on Jan. 15 and 28, 2019, by:

- On Dec. 13, 2018, Filing notice with the Oregon Secretary of State for publication in the Jan. 2, 2019 Oregon Bulletin;
- Notifying the EPA by email;
- Posting the Notice, Invitation to Comment and Draft Rules on the web page for this rulemaking, located at: [Vehicle Inspection Program Updates 2019](#)
- Emailing interested parties on the following DEQ lists through GovDelivery:
 - Rulemaking
 - Air Quality Maintenance Plans
 - DEQ Public Notices
 - Diesel and Biodiesel
 - Low Emission/Zero Emission Vehicle Program
 - Oregon Clean Fuels Program
 - Oregon Clean Vehicle Rebate Program
 - Vehicle Inspection Program Updates
- Emailing the following key legislators required under ORS 183.335:
 - State Senator Michael Dembrow, Chair, Senate Committee on Environment and Natural Resources
 - State Representative Ken Helm, Chair, House Committee on Energy and Environment
 - State Representative Brad Witt
 - State Senator Lew Frederick
- Emailing advisory committee members
- Postings on Twitter and Facebook
- Posting on the DEQ event calendar: [DEQ Calendar](#)

Request for other options

During the public comment period, DEQ requested public comment on whether to consider other options for achieving the rules' substantive goals while reducing the rules' negative economic impact on business. This document includes a summary of comments and DEQ responses.

Public Hearings

Public hearings

DEQ held two public hearings listed in the tables below. DEQ received no comments at either hearing. Later sections of this document include a summary of the seven comments received during the open public comment period, DEQ's responses, and a list of the commenters. Original comments are on file with DEQ.

Hearing 1	
Date	Tuesday, Jan. 15, 2019
Time	4 p.m. – 7 p.m.
Street Address	DEQ Headquarters 700 NE Multnomah St., Third Floor Conference Room
City	Portland
Presiding Officer	Bill Peters
Staff Presenter	Karen Williams
Call-in Phone Number	888-278-0296
Participant ID	8040259
Webinar Link	0296 Link
Instructions on how to access webinar and teleconference	Teleconference and Webinar instructions

Hearing 2	
Date	Monday, Jan. 28, 2019
Time	4 p.m. – 7 p.m.
Street Address	Jackson County Library – Medford Branch 205 South Central Ave., Carpenter Conference Room
City	Medford
Presiding Officer	Meghan Fagundes
Staff Presenter	Karen Williams
Call-in Phone Number	888-278-0296
Participant ID	8040259
Webinar Link	0296 Link
Instructions on how to access webinar and teleconference	Teleconference and Webinar instructions

Presiding Officers' Record

Hearing 1

Date: Jan. 15, 2019

Place: DEQ Headquarters, 700 NE Multnomah St., Portland, OR

Start Time: 4 p.m.

Ending Time: 7 p.m.

Presiding Officer: Bill Peters

DEQ Staff: Karen Williams, Doug Hatfield, Rick Reznicek

The presiding officer and DEQ staff opened the teleconference line and the webinar at approximately 4 p.m. No one was present in person at the public hearing. Nadège Dubuisson from Multnomah County was present on the teleconference line and webinar. The presiding officer announced on the teleconference line at approximately 5 p.m. that the hearing was open, asked if anyone on the conference line wanted to make a verbal comment, and received no response. The conference line remained open for three hours and at 7 p.m., the presiding officer announced that DEQ would accept comments on the rulemaking until 4 p.m. Feb. 4, 2019, by mail and through the rulemaking website, and closed the public hearing. No person presented any oral testimony or written comments at the Jan. 15, 2019 public hearing.

Hearing 2

Date: Jan. 28, 2019

Place: Jackson County Library, 205 South Central Ave., Medford, OR

Start Time: 4 p.m.

Ending Time: 7 p.m.

Presiding Officer: Meghan Fagundes

DEQ Staff: Karen Williams, Doug Hatfield

Karen Williams opened the teleconference line and the webinar at approximately 4 p.m. No one was present in person at the public hearing. Rick Reznicek, VIP program manager, was present on the teleconference line and webinar, but no other persons were present on the conference line or webinar. The presiding officer announced on the teleconference line at approximately 5:10 p.m. that the VIP update and fee increase rulemaking public hearing was open. The conference line remained open until 7 p.m. when Karen Williams closed the public hearing. No person attended or presented any oral testimony or written comments at the Jan. 28, 2019, public hearing.

Public comment period

DEQ accepted public comment on the proposed rulemaking from Dec. 14, 2018, until 4 p.m. on Feb. 4, 2019.

Summary of Comments and DEQ Responses

For comments received by the close of the public comment period, the following table lists comment summaries, each with a commenter number. DEQ's response to each comment follows the summary table. Original comments are on file with DEQ. DEQ did not change the proposed rules in response to comments.

List of Comments		
Comment #	Comment Summary	Commenter Number
1	Opposes cutting noise testing from vehicle inspections; amplified vehicle noise disturbs neighborhood peace and damages health; Commenter asks that DEQ tighten and enforce noise level rules.	1
2	Vehicle inspection fee increase is reasonable; comment questions if the increased fee will be enough to cover full cost of vehicle inspection operations.	2
3	Opposes all proposed fee increases or any future enhancements to vehicle inspections.	3
4	Questions why DEQ needs the same staffing levels with implementation of DEQ Too; does not support fee increase to maintain eight VIP positions; recommends delaying fee increase for 12 months to evaluate how much work is being done through DEQ Too at automotive shops.	4
5	Questions why DEQ needs a fee increase because DEQ Too involves less work by DEQ staff; law requires DEQ to set fees based on costs; DEQ Too tests should be discounted \$5 to \$15 to reflect the cost of the test.	5
6	Fee increase does not gain additional air quality protection; DEQ increased fees when enhanced dynamometer testing was implemented and did not reduce fees when enhanced testing ended; testing scope should narrow to exempt more recent model year vehicles and vehicles older than 20 years; DEQ should increase enforcement of diesel emissions from old commercial vehicles.	6
7	Supports rule revisions and fee increase; vehicle inspection program achieves pollution reduction and helps Oregon comply with federal air quality standards; the cost of treating health conditions related to air pollution is high; disproportionately affected people include low income communities and people of color; recommends DEQ prioritize reducing diesel emissions, including heavy duty diesel emission testing; recommends DEQ VIP annually evaluate and share findings.	7

Comment 1

Rather than cutting noise inspection, please enhance it! Although I live 2 blocks off a main artery, the frequency with which I am afflicted by noise pollution from stock and enhanced-noise vehicles is astonishing. Vehicles this absurdly loud can be heard for at least half a mile in every direction, so this noise invades neighborhoods where newborns and people on hospice and their loved ones try to live and die in peace. Amplified vehicle exhaust noise is rude at best, health-damaging at worst. I know Many Beaverton and Portland area citizens of all ages who wonder when we ever approved the imposition of this noise pollution on everyday life. Please tighten and enforce noise level rules starting yesterday!

DEQ Response

In this rulemaking, DEQ proposes deleting obsolete rule references to noise control testing. In 1991, the Legislature ended DEQ's funding to implement the agency noise control program. DEQ stopped performing noise control tests as part of vehicle inspection in about 2008 for several reasons. The primary reasons were concerns about inspector safety, inconsistent test results among stations, and subjective methods of test initiation. Noise control statutes still exist and are enforced by local government police or sheriff departments. For those reasons, DEQ believes it is appropriate to delete references to noise testing in the vehicle inspection rules.

Comment 2

This seems perfectly reasonable. Hard to believe the cost of an inspection is as low as proposed; are you sure it shouldn't be higher to cover the full cost of the DEQ vehicle inspection operations?

DEQ Response

DEQ projects that the proposed fee increases in Portland and Medford will maintain vehicle inspection program staffing levels through the 2023 – 2025 biennium. In the next few years, DEQ will likely consider additional revisions to the vehicle inspection program rules, including an evaluation of program expenses and revenue.

Comment 3

I oppose all proposed fee increases or any future enhancements to vehicle inspections.

DEQ Response

DEQ finds that the vehicle inspection program continues to provide pollution reduction and public health benefits. DEQ also wishes to maintain a high level of customer service in the program. For those reasons, DEQ has proposed a fee increase to maintain service levels in vehicle inspection program through the 2023 – 2025 biennium.

Comment 4

I am wondering with the implementation of DEQTOO why would they need the same staffing levels? I recommend waiting 12 months and analyze the DEQTOO data before making any decisions. There is no common sense reason the raise rates to keep 8 people employed with no work to do. The DEQTOO has just rolled out to the general public, it will actually take 2 years before everyone has received a renewal to even know that shops like mine do the work DEQ staff was doing, and I am doing it for free to our customers.

DEQ Response

In 2018, DEQ issued about four percent of certifications from DEQ Too tests and expects that rate to increase slightly in the next several years. In 2018, approximately 500,000 vehicles in Portland and 50,000 in Medford came to an inspection station for emissions tests and vehicle registration renewals. Even as more motorists choose DEQ Too for their emission testing in the next several years, DEQ projects that population growth will lead to a slight increase in vehicles coming to Clean Air Stations for their emissions testing and registration renewal. The proposed fee increase will support the staffing DEQ needs to maintain short wait times and high customer service levels.

Comment 5

I agree with the previous comment wondering why you need a fee increase when DEQTOO costs you less work - not more. Among the several laws you list in your public notice package, one requires you to set fee amounts based upon your costs. So just like you currently charge an extra \$5 for costing you more staff time to test at a dealership – you should be charging at least \$5 less for a DEQTOO test since that costs you much less staff time. This logic seems consistent with how you're getting rid of Medford's 50% discount now that their test procedure no longer costs less than Portland's once did. It's also consistent with your \$15 discount for businesses that self test their fleet of vehicles. So if you are going to adjust any of your certificate fees on July 1, then DEQTOO tests should get a discount between \$5 and \$15. There's no reason to wait additional time to analyze data since there are already over 140 businesses involved - some for over 24 months.

DEQ Response

DEQ agrees with the commenter that the agency is required to set a certification fee based on the cost of administering the vehicle inspection program. DEQ believes its proposed fee increase meets that requirement. DEQ projects that the proposed fee increases in Portland and Medford will maintain vehicle inspection program staffing and customer service levels through the 2023 – 2025 biennium, given an expected increase in station-based tests and considering motorists' continued participation in DEQ Too. DEQ charges a fee only for issuing a certificate of compliance when a vehicle passes an emission test, not for the test itself. DEQ continues to issue certificates of compliance, even for motorists remotely testing their vehicles at a DEQ Too partner. Vehicle Inspection Program costs include not only personnel time to administer emissions tests, but

development and maintenance of innovative services like self-serve and remote tests, technical assistance, auditing, coordination with DMV and program management.

Comment 6

The only proposed program update is a fee increase for no additional protection of air quality. The idea that DEQ is owed a fee increase because there has been none since 1997 is a deception that will encourage longtime residents to flee the state (consider the recent vehicle inspection rule changes in WA state). In 1997, the inspection fee was quadrupled on the grounds of enhanced dynamometer testing facilities, which were discontinued 10 years later with no compensatory fee reduction. Instead of a fee increase, the scope of testing of vehicles should be narrowed to exclude more of the recent model years unlikely to be polluting, and very old model years (>20) that are unlikely to be driven much. Instead, DEQ should consider increasing enforcement of diesel particulate emissions from old commercial vehicles, such as old FedEx and UPS vehicles, where a single vehicle can emit 50 to 100 times the amount of particulate pollution over a modern vehicle. The focus of the DEQ VIP on carbon monoxide from light vehicles is outdated.

DEQ Response

A recent DEQ analysis shows that a significant proportion of vehicles are having maintenance performed in the period immediately before DEQ testing is required. This indicates that the program is having a significant effect in reducing emissions. The analysis shows that the vehicle inspection program prevents tens to hundreds of tons of air toxic pollutant emissions each year. In addition to CO reduction, pollution control system maintenance reduces emissions of smog precursors like nitrogen oxides, as well as air toxics like benzene and acetaldehyde.

The state of Washington is ending its vehicle inspection program as required by their Legislature. Washington Dept. of Ecology states in their State Implementation Plan revision to EPA that they intend to reduce smog precursor pollutants with other strategies. The Washington SIP revision also states that if the Dept. of Ecology and the local clean air agency determine that a vehicle inspection and maintenance program is the appropriate control measure, the Dept. of Ecology will ask the Legislature to reinstate the vehicle I/M program.

Oregon's four-year exemption is greater than most states' I/M programs. DEQ believes a four-year exemption for new vehicles is appropriate based on empirical information that pollution control system problems tend to arise at mileages covered by an average motorist in about four years. Four years is also within a new vehicle's typical warranty.

In the next few years, DEQ will likely consider additional revisions to the vehicle inspection program rules, such as expanding diesel vehicle inspection, considering different model year exemptions and inspection boundary changes.

Comment 7

Thank you for the opportunity to comment on the Vehicle Inspection Program (VIP) amendments. The Multnomah County Health Department supports the proposed rule revisions and the necessary fee increase to ensure the program's continuation of operations. Routine vehicle emission testing is one of our region's most important existing clean air tools.

State VIP programs like Oregon's help ensure vehicle emission control systems are properly maintained so pollution levels stay within allowable standards over the life of the vehicle and to minimize chemicals emitted into the air we breathe. In the last biennium, VIP reports testing one million vehicles registered within the Portland Area boundary with on average 6% of the vehicles failing emissions tests, compared to 22% outside of the boundary¹. A DEQ analysis estimates that within one year without VIP, volatile organic compound (VOC) emissions from on road sources would increase 19% (about 1,480 tons) in the Portland area. Multnomah County recognizes that the VIP is a key pollution control strategy for Oregon's continued compliance with federal air quality standards, which is an important benefit to protecting the public's health.

While air quality in the Portland area has complied with national standards for two decades, DEQs 2017 Air Quality Annual Report indicates that in 2017 ozone in Multnomah County exceeded national ambient air quality standards (72 ppb, three year average) and is on track to exceed the standard in 2018 with no indication that levels will decrease without significant action². The 2018 National Climate Assessment³ and a 2016 Scientific Assessment by Fann et al.⁴ also suggest climate-driven meteorological changes will yield conditions more favorable for ozone formation in the future, unless offset by reductions in ozone precursor emissions. VOCs emitted from vehicles are a precursor to ozone air pollution and are a large contributor to health effects from air toxics. Other air pollutants from vehicles include particulate matter (PM) and nitrogen oxides.

Diseases related to air pollution include asthma, Alzheimer's, lung cancer, chronic obstructive pulmonary disease, diabetes, and heart disease. The costs of treating these conditions is very high; for example the cost of heart disease hospitalizations in Oregon totaled \$666 million in 2017⁵, which burden both patients as well as the healthcare system. In our analysis of the Regional Transportation Plan, we found that there are large health benefits with a significant monetary value to be gained from a relatively small improvement in air quality. Additionally, the CDC estimates that with a 10% reduction of PM, the County could have 25 less deaths⁶.

With those figures in mind, the emerging evidence points to public health benefits of reducing emissions, particularly to environmental justice communities. Historically, low income people and people of color have experienced disproportionate exposure to air pollution⁷. Should the program not increase fees and lose its full staff capacity, the impact of increased uncontrolled emissions from vehicles will disproportionately affect low income people and people of color in Multnomah County. In a 2017 study

of NO₂ exposure, Clark et al. found that black Oregonians were exposed to 9ppb, compared to 6.5ppb for whites, a difference of 38%⁸.

In Multnomah County, cancer risk from air toxics is 36.5 in 1 million⁹. The greatest sources of health risk from air toxics come from cars and trucks and secondary pollutants, like ozone.

Secondary pollutants are responsible for 33% and 34% of Multnomah County's total cancer and respiratory risk from air toxics, respectively¹⁰. On-road mobile sources (cars and trucks) account for about 19% of cancer risk and 21% of respiratory risk from air toxics¹¹. These estimates don't fully take into account effects from diesel particulate matter, which is higher in Multnomah County than in any other county in Oregon.

We support the rule amendments but urge DEQ to continue to commit and prioritize reducing diesel emissions (such as including heavy duty diesel emissions testing) and other ozone reducing actions to protect our communities. We also encourage DEQ VIP to annually evaluate and share findings to ensure rule amendment intents and effective inspections boundaries.

1 DEQ, VIP Update Rulemaking Advisory Committee Meeting Summary, October 4, 2018.

2 DEQ, Oregon Air Quality Report, 2017.

<https://www.oregon.gov/deq/FilterDocs/2017aqannualreport.pdf>

3 National Climate Assessment, 2018. <https://nca2018.globalchange.gov/chapter/13/#key-message-1>

4 Fann, N., T. Brennan, P. Dolwick, J.L. Gamble, V. Ilacqua, L. Kolb, C.G. Nolte, T.L. Spero, and L. Ziska, 2016: Ch.3: Air Quality Impacts. The Impacts of Climate Change on Human Health in the United States: A Scientific Assessment. U.S. Global Change Research Program, Washington, DC, 69–98.<http://dx.doi.org/10.10.7930/J0GQ6VP6>

5 Oregon Health Authority, Public Health Division, Health Promotion and Chronic Disease Prevention section. Costs of hospitalizations for selected chronic diseases, Oregon 2017.

<http://www.oregon.gov/oha/PH/DISEASES/CONDITIONS/CHRONICDISEASE/DATAREPORTS/Pages/index.aspx>. Created November 2018. Accessed January 29, 2019.

6 National Environmental Public Health Tracking Network, accessed 1/30/19.

<https://ephtracking.cdc.gov/DataExplorer/#/>

7 Multnomah County Health Department, Report Card on Racial and Ethnic Disparities, 2017.

<https://multco.us/file/37530/download>

8 Clark, L. P., Millet, D. B., & Marshall, J. D. (2017). Changes in transportation-related air pollution exposures by race-ethnicity and socioeconomic status: outdoor nitrogen dioxide in the United States in 2000 and 2010. *Environmental health perspectives*, 125(9).

9 EPA, NATA 2018

10 EPA, NATA 2018

11 EPA, NATA 2018

DEQ Response

DEQ thanks the commenter for quantifying the public health benefits of reducing air pollutants from on-road sources and for identifying disproportionate effects of transportation-related pollutants on low-income communities and people of color. Within its diesel pollutant reduction strategy, DEQ is likely to consider additional revisions to the vehicle inspection program rules, such as expanding diesel vehicle inspection, in the next few years. The vehicle inspection program does prepare an

annual report for EPA and DEQ will consider how to make that report more accessible to the public.

Commenters

The table below lists people and organizations that submitted public comments about the proposed rules by the deadline. Original comments are on file with DEQ.

List of Commenters			
Name	Organization	Commenter Number	Hearing #
Judy Sibelman		1	Web submission
Joel Schipper	self	2	Web submission
Dave Ganslein	Outcasts Car Club	3	Web submission
William Erickson	Erickson's Automotive	4	Web submission
M H		5	Web submission
Sunwen Chou	Oregon Health & Science University (<i>DEQ cannot determine commenter's association with the organization</i>)	6	Web submission
Jae P. Douglas	Multnomah County Health Department	7	Web submission

Implementation

Notification

The proposed rules would become effective upon filing, subject to Legislative approval. Proposed fee increases would become effective in the Portland area on April 1, 2020. In the Medford area, each \$5 increase would become effective on April 1, 2020, and on July 1, 2021.

DEQ would notify affected parties by providing fact sheets and signage at all Clean Air Stations, posting information on DEQ's website and through social media and coordinating with DMV to include information with vehicle registration renewals. DEQ will notify by email and postal mail all businesses that participate in the mobile on-site testing program, pre-paid voucher purchases and DEQ Too.

The Vehicle Inspection Program and Air Quality Division will consult with DEQ Communications and Outreach on external communications needs.

Monitoring and reporting

The Vehicle Inspection Program produces an annual report to EPA demonstrating the program's compliance with federal requirements. Vehicle Inspection Program Technical Center staff and management coordinate with Air Quality Division budget and policy analysts to track program revenue and expenses.

Systems

DEQ will update its external website with the new fee schedule.

Training

The Vehicle Inspection Program, Air Quality Division, assisted by the Office of Communications and Outreach, will provide guidance or training to staff who interact with or may receive questions from the public.

Five-year review

ORS 183.405

Requirement

Oregon law requires DEQ to review new rules within five years after EQC adopts them. The law also exempts some rules from review. DEQ determined whether the rules described in this report are subject to the five-year review. DEQ based its analysis on the law in effect when EQC adopted these rules.

Exemption from five-year rule review

The Administrative Procedures Act exempts all of the proposed rules from the five-year review because the proposed rules would:

- Amend or repeal an existing rule. ORS 183.405(4).
- Implement legislatively approved fee changes. ORS 183.405(5)(c).
- Correct errors or omissions in the existing rules. ORS 183.405(d).

Draft Rules – With Edits Highlighted

Key to Identifying Changed Text:

~~Strikethrough: Deleted Text~~

Underline: New/inserted text

DEPARTMENT OF ENVIRONMENTAL QUALITY

Division 256

MOTOR VEHICLES

340-256-0010

Definitions

The definitions in OAR 340-200-0020, 340-204-0010, and this rule apply to this division. If this rule defines the same term ~~is defined in this rule and~~ as OAR 340-200-0020 or 340-204-0010, the definition in this rule applies ~~into~~ this division.

(1) "Basic test" means an inspection and maintenance program designed to measure exhaust emission levels during an unloaded idle ~~or an unloaded raised idle~~ mode as described in OAR 340-256-0340.

(2) "~~Carbon dioxide~~CO₂" means a chemical formula representing the compound ~~consisting of the chemical formula (CO₂)~~carbon dioxide.

(3) "~~CO~~Carbon monoxide" means a chemical formula representing the compound carbon monoxide~~consisting of the chemical formula (CO)~~.

(4) "Certificate of Compliance" means a hard copy or electronic document ~~stating certification that the vehicle identified on the certificate is equipped with the required functioning motor vehicle pollution control systems and otherwise complies with the Commission's emission control criteria, standards, and rules. A certificate of compliance is issued by a Private Business Fleet~~ Vehicle Emission Inspector, a Public Agency Fleet Vehicle Emission Inspector, a Vehicle Emissions Inspector employed by ~~the Department of Environmental Quality~~DEQ, or an Independent Contractor ~~that the vehicle identified on the certificate is equipped with the required functioning motor vehicle pollution control systems~~

and otherwise complies with the Commission's emission control criteria, standards, and rules.

~~(5) "Certified Repair Facility" means an automotive repair facility, possessing a current and valid certificate issued by the Department, that employs automotive technicians certified by the Department's Automotive Technician Emission Training Program (ATETP).~~

(65) "Clean-Screening" means a procedure by which ~~the Department~~DEQ determines that a vehicle has acceptable emissions and then allows the vehicle owner to bypass the traditional ~~centralized~~ emissions inspection station test. ~~The Department~~DEQ's decision may be the result of remotely sensing the emissions, the status of emissions equipment, or another means determined by ~~the Department~~DEQ.

(76) "Commission" means the Environmental Quality Commission.

~~(8) "Crankcase emissions" means substances emitted directly to the atmosphere from any opening leading to the crankcase of a motor vehicle engine.~~

(97) "Dealer" means any person who is engaged wholly or in part in the business of buying, selling, or exchanging, either outright or on conditional sale, bailment lease, chattel mortgage, or otherwise, motor vehicles.

~~(108)~~ "Dealership" means a business involved in the sale of vehicles that is franchised with an automobile manufacturer as defined in ORS 650.120~~(94)~~.

~~(119)~~ "~~Department~~DEQ" means the Department of Environmental Quality.

~~(1210)~~ "Diesel motor vehicle" means a motor vehicle powered by a stratified charge compression-ignition internal combustion engine.

~~(1311)~~ "Director" means the director of ~~the Department~~DEQ.

~~(1412)~~ "DMV" means the Driver and Motor Vehicle Services Division of the Oregon Department of Transportation.

~~(15) "Electric vehicle" means a motor vehicle that uses a propulsive unit powered exclusively by electricity.~~

(13) "Emissions" means gas or vapor released to the atmosphere from a motor vehicle component or resulting from fuel combustion within a motor vehicle engine.

~~(1614)~~ "Emissions Inspection Station" means an ~~inspection~~ facility, operated by ~~the Department of Environmental Quality~~DEQ or an Independent Contractor, for the purpose of conducting emissions inspections of ~~all~~ vehicles required to be inspected ~~pursuant to~~under this Division.

~~(17) "Enhanced test" means an inspection and maintenance program designed to measure exhaust and fuel evaporative system emissions levels using a loaded transient driving cycle and other measurement techniques as described in OAR 340-256-0350.~~

~~(1815)~~ "Exhaust emissions" means substances emitted into the atmosphere from any opening downstream ~~from of~~ the exhaust ports of a motor vehicle engine.

~~(1916)~~ "Factory-installed motor vehicle pollution control system" means a motor vehicle pollution control system installed by the vehicle or engine manufacturer to comply with United States motor vehicle emission control laws and regulations published in the Code of Federal Regulations, 40 C.F.R. Parts 85 and 86.

~~(17)~~ "Franchised" means a sale entity licensed by the DMV and under an agreement as defined in ORS 650.120(5) to sell motor vehicles.

~~(2018)~~ "Gas analytical system" means a device that measures the amount of contaminants in the exhaust emissions of a motor vehicle; and that has been issued a license by ~~the Department~~ DEQ pursuant to OAR 340-256-0450 and ORS 468A.380.

~~(2119)~~ "Gaseous fuel" ~~means~~ includes, but is not limited to, liquefied petroleum gases and natural gases in liquefied or gaseous forms.

~~(2220)~~ "Gasoline motor vehicle" means a motor vehicle powered by a spark-ignition internal combustion engine.

~~(23)~~ "GPM" means Grams Per Mile.

~~(2421)~~ "Gross vehicle weight rating" or "GVWR" means the value specified by the manufacturer as the maximum design loaded weight of a ~~single~~ vehicle.

~~(2522)~~ "Heavy duty motor vehicle" means any motor vehicle ~~rated at more with a GVWR greater than 8,500 pounds GVWR or that has an actual vehicle curb weight as delivered to the ultimate purchaser of 6000 pounds or over.~~

~~(23)~~ "HC" is an abbreviation that means hydrocarbon.

~~(2624)~~ "Hydrocarbon ~~gases~~" means a class of chemical compounds consisting of hydrogen and carbon.

~~(2725)~~ "Idle speed" means the ~~unloaded~~ engine speed when accelerator pedal is fully released.

~~(26)~~ "Imported vehicle" means a vehicle legally imported from another country through channels other than the maker's official distribution system.

~~(2826)~~ "Independent Contractor" means any person with whom ~~the Department~~ DEQ enters into an agreement providing for the construction, equipment, maintenance, personnel,

management or operation of emissions inspection stations or activities ~~pursuant to~~ under ORS 468A.370 and these rules.

~~(2927)~~ "Inspection and Maintenance Program or (I/M) Program" means a program of conducting regular inspections of motor vehicles, including measurement of air contaminants in the motor vehicle exhaust and an inspection of ~~emission-the motor vehicle pollution~~ control systems, to identify vehicles that do not meet the standards of this Division or that have malfunctioning, maladjusted or missing ~~emission-motor vehicle pollution~~ control systems, and, when necessary, of requiring the repair or adjustment of vehicles to make the ~~emission-motor vehicle pollution~~ control systems function as intended and to reduce tailpipe emissions of air contaminants.

~~(3028)~~ "In-use motor vehicle" means any motor vehicle that is not a new motor vehicle.

~~(3129)~~ "Light-duty motor vehicle" means any motor vehicle ~~rated at~~ with a GVWR of 8,500 pounds ~~or less GVWR or less and has an actual vehicle curb weight as delivered to the ultimate purchaser of under 6000 pounds.~~

~~(32)~~ "~~Medford Ashland Air Quality Maintenance Area (AQMA)~~" ~~has the meaning given in OAR 340-204-0010.~~

~~(3330)~~ "Model year" means the annual production period of new motor vehicles or new motor vehicle engines designated by the calendar year in which such period ends. If the manufacturer does not designate a production period, the model year with respect to such vehicles or engines means the 12-month period beginning January of the year in which production ~~thereof of the vehicle or engine~~ begins.

~~(34)~~ "~~Motorcycle~~" ~~means any motor vehicle, including mopeds, having a seat or saddle for the use of the rider and designed to travel on not more than three wheels in contact with the ground and having a mass of 680 kilograms (1500 pounds) or less with manufacturer recommended fluids and nominal fuel capacity included.~~

~~(3531)~~ "Motor vehicle" or "vehicle" means any self-propelled vehicle used for transporting persons or commodities on public roads.

~~(3632)~~ "Motor vehicle pollution control system" means equipment designed for installation on a motor vehicle for the purpose of reducing the pollutants emitted from the vehicle, or a system or engine adjustment or modification that causes a reduction of pollutants emitted from the vehicle, or a system or device that inhibits the introduction of fuels that can adversely affect the overall motor vehicle pollution control system.

~~(3733)~~ "Motor Vehicle Fleet Operation" means ownership, control, ~~or~~ management or any combination thereof, by any person, of five or more motor vehicles.

~~(3834)~~ "New motor vehicle" means a motor vehicle whose equitable or legal title has never been transferred to a person who, in good faith, purchases the motor vehicle for purposes other than resale.

~~(39) "Noise level" means the sound pressure level measured by use of metering equipment with an "A" frequency weighting network and reported as dBA.~~

~~(4035) "OBD" and "OBD-II" means the On Board Diagnostic system in a vehicle that tracks the effectiveness of the motor vehicle's emissions-pollution control systems. These OBDII (or higher systems) have typically been placed on 1996 and newer motor vehicles.~~

~~(4136) "OBD Test" means an emissions-related test in which that downloads diagnostic information from the vehicle's On-Board DiagnosticOBD computer is downloaded, supplying diagnostic information to evaluate the effectiveness of the motor vehicle emissions pollution control systems.~~

~~(4237) "On-Site Vehicle Test" means an emissions-related test that is conducted at the vehicle owner's location. Such test will be performed by DEQ using DEQ's test equipment and is only available as a service for automobile dealerships.~~

~~(4338) "Owner" means the person having all the incidents of ownership in a vehicle. Where the incidents of ownership are in different persons, it means the person, other than a security interest holder or lessor, entitled to the possession of a vehicle under a security agreement or a lease for a term of 10ten or more successive days.~~

~~(4439) "Opacity" means the degree to which transmitted light is obscured, expressed in percent.~~

~~(45) "Oxides of Nitrogen" or NOx means oxides of nitrogen except nitrous oxides.~~

~~(40) "Permanent Fleet Vehicle" means a motor vehicle that the Oregon Department of Transportation identifies with permanent fleet tags, stickers, plates or other identification ODOT determines appropriate.~~

~~(4641) "Person" means any individual, public or private corporation, political subdivision, agency, board, department, or bureau of the state, municipality, partnership, association, firm, trust, estate, or any other legal entity whatsoever that is recognized by law as the subject of rights and duties.~~

~~(47) "Portland Vehicle Inspection Area" has the meaning given in OAR 340-204-0010.~~

~~(4842) "PPM" means parts per million by volume.~~

~~(4943) "Private Business Fleet" means a group of 100 or more ownership by any person of 100 or more Oregon-registered, in-use, motor vehicles; that are owned by any person, excluding those vehicles held primarily for the purpose of resale.~~

~~(5044) "Private Business Fleet Vehicle Emissions Inspector" means any person employed on a full-time basis by a Private Business Fleet thatwho possesses a current and valid license issued by the DepartmentDEQ pursuant tounder OAR 340-256-0440 and ORS 468A.380.~~

~~(51) "Propulsion exhaust noise" means that noise created in the propulsion system of a motor vehicle that is emitted into the atmosphere from any opening downstream from the exhaust ports. This definition does not include exhaust noise from vehicle auxiliary equipment such as refrigeration units powered by a secondary motor.~~

~~(52)~~⁴⁵ "Public Agency Fleet" means a group ownership of 50 or more government-owned vehicles registered ~~pursuant to~~under ORS 805.040.

~~(53)~~⁴⁶ "Public Agency Fleet Vehicle Emissions Inspector" means any person employed on a full-time basis by a Public Agency Fleet that possesses a current and valid license issued by ~~the Department~~DEQ ~~pursuant to~~under OAR 340-256-0440 and ORS 468A.380.

~~(54)~~⁴⁷ "Public roads" means any street, alley, road, highway, freeway, thoroughfare, or section thereof used by the public, or dedicated or appropriated to public use.

~~(55)~~⁴⁸ "Regional Authority" means a regional air quality control authority established under the provisions of ORS 468A.005 to 468A.035, 468A.075, 468A.100 to 468A.130, and 468A.140 to 468A.175.

~~(56)~~⁴⁹ "Remote Sensing" means a technique for determining the level of a vehicle's emissions without connecting equipment directly to the vehicle, done either. ~~The vehicle's emissions can be determined~~ by ~~either~~ optically measuring the pollutants in the vehicle's exhaust plume, by remotely receiving a vehicle's emissions diagnostic information, or by other means determined by ~~the Department~~DEQ.

~~(57)~~⁵⁰ "Ringlemann Smoke Chart" means the Ringlemann Smoke Chart with instructions for use as published in May, 1967, by the U.S. Department of Interior, Bureau of Mines, Information circular 8333.

~~(58)~~⁵¹ "RPM" means engine crankshaft revolutions per minute.

~~(59)~~⁵² "Self-Service Test ~~Lane~~" means a ~~technique~~procedure for vehicle testing offered by ~~the Department~~DEQ where the vehicle owner or ~~representative driver~~ can perform an emissions test on the vehicle at a facility provided by ~~the Department~~DEQ using remote sensing, plug-in OBD emissions testing, or other means designated by ~~the Department~~DEQ.

~~(60) "Two-stroke cycle engine" means an engine in which combustion occurs, within any given cylinder, once each crankshaft revolution.~~

~~(61)~~⁵³ "Vehicle Emission Inspector" means any person employed by the Department or an Independent Contractor ~~that~~who possesses a current and valid license issued by the Department ~~pursuant to~~under OAR 340-256-0440 and ORS 468A.380.

(54) "VIN" or "Vehicle Identification Number" means a unique code including a serial number that identifies a specific vehicle.

~~(62)~~⁵⁵ "Visible ~~E~~missions" means those gases or particulates, excluding uncombined water, that separately or in combination are visible upon release to the outdoor atmosphere.

[NOTE: This rule is included in the State of Oregon Clean Air Act Implementation Plan that EQC adopted under OAR 340-200-0040.]

Statutory/Other Authority: ORS ~~467.030 &~~ 468A.360

Statutes/Other Implemented: ORS ~~467.030 &~~ 468A.350 - 468A.400

History:

DEQ 7-2005, f. & cert. ef. 7-12-05

DEQ 14-2003, f. & cert. ef. 10-24-03

DEQ 11-2001, f. & cert. ef. 10-4-01

DEQ 17-2000, f. & cert. ef. 10-25-00

DEQ 14-1999, f. & cert. ef. 10-14-99, Renumbered from 340-024-0005 & 340-024-0305

DEQ 25-1996, f. & cert. ef. 11-26-96

DEQ 15-1994, f. 6-8-94, cert. ef. 7-1-94

DEQ 4-1993, f. & cert. ef. 3-10-93

DEQ 23-1984, f. 11-19-84, ef. 4-1-85

DEQ 12-1982, f. & ef. 7-21-82

DEQ 18-1980, f. & ef. 6-25-80

DEQ 22-1979, f. & ef. 7-5-79

DEQ 9-1978, f. & ef. 7-7-78

DEQ 139, f. 6-30-77, ef. 7-1-77

DEQ 89, f. 4-22-75, ef. 5-25-75

DEQ 4-1993, f. & cert. ef. 3-10-93

DEQ 8, f. 4-7-70, ef. 5-11-70

340-256-0100

Visible Emissions: General Requirements, Exclusions

(1) ~~No~~A person may not operate, drive, or cause or permit to be driven or operated any motor vehicle upon ~~a~~ public ~~street or highway~~roads that emits into the atmosphere any visible emission.

(2) Excluded from this rule are those motor vehicles:

(a) Powered by ~~compression ignition or~~ diesel cycle engines;

(b) ~~Excluded~~Granted a variance by written order of ~~the Department~~DEQ ~~by~~under ORS 468A.075.

(3) ~~No~~A person may not operate, drive, or cause or permit to be driven or operated any motor vehicle upon ~~a~~ public ~~street or highway~~roads if any element of the factory-installed motor vehicle pollution control system has been modified or altered in such a manner that decreases its efficiency or effectiveness in controlling air pollution in violation of ORS 815.305, except as noted in ORS 815.305(2).

NOTE: This rule is included in the State of Oregon Clean Air Act Implementation Plan that EQC adopted under OAR 340-200-0040.

Statutory/Other Authority: ORS 468, 468A & 815

Statutes/Other Implemented: ORS 468A.360

History:

DEQ 7-2005, f. & cert. ef. 7-12-05

DEQ 14-1999, f. & cert. ef. 10-14-99, Renumbered from 340-024-0010

DEQ 4-1993, f. & cert. ef. 3-10-93

DEQ 8, f. 4-7-70, ef. 5-11-70

340-256-0110

Visible Emissions: Special Requirements for Excluded Motor Vehicles

~~No~~ A person ~~shall~~ may not operate, drive, or cause or permit to be driven or operated upon a public street or highway, any motor vehicle excluded from OAR 340-256-0100 ~~which~~ that:

(1) When operated at an elevation of 3,000 feet or less, emits visible emissions into the atmosphere:

(a) Of an opacity greater than ~~40~~ 10 percent; or

(b) Of an opacity ~~of ten~~ 40 percent or greater for a period exceeding seven consecutive seconds.

(2) When operated at an elevation ~~of~~ over 3,000 feet, emits visible emissions into the atmosphere:

(a) Of an opacity greater than ~~60~~ 20 percent; or

(b) Of an opacity of ~~20~~ 60 percent or greater for a period exceeding seven consecutive seconds.

Statutory/Other Authority: ORS 468 & 468A

Statutes/Other Implemented: ORS 468A.360

History:

DEQ 14-1999, f. & cert. ef. 10-14-99, Renumbered from 340-024-0015

DEQ 8, f. 4-7-70, ef. 5-11-70

340-256-0120

~~Visible Emissions: Uncombined Water—Water Vapor~~

~~Where the presence of uncombined water is the only reason for failure of an emission to meet the requirements of OAR 340-256-0100 or 340-256-0110, such rules shall not apply.~~

~~**Statutory/Other Authority:** ORS 468 & 468A~~

~~**Statutes/Other Implemented:** ORS 468A.360~~

~~**History:**~~

~~DEQ 14-1999, f. & cert. ef. 10-14-99, Renumbered from 340-024-0020~~

~~DEQ 8, f. 4-7-70, ef. 5-11-70~~

340-256-0130

Visible Emissions: Motor Vehicle Fleet Operation

(1) Motor vehicle fleet operation records pertaining to observations, tests, maintenance, and repairs performed to control or reduce visible emissions from individual motor vehicles must be available for DEQ review and inspection ~~by the Department~~.

(2) ~~The Department~~DEQ, by written notice, may require any motor vehicle of a motor vehicle fleet operation to be tested for compliance with OAR 340-256-0100 and 340-256-0110.

(3) A regional authority, within its territory, may perform the functions of ~~the Department~~DEQ as set forth in sections (1) and (2) of this rule, upon written directive of ~~the Department~~DEQ permitting such action.

[NOTE: This rule is included in the State of Oregon Clean Air Act Implementation Plan that EQC adopted under OAR 340-200-0040.]

Statutory/Other Authority: ORS 468 & 468A

Statutes/Other Implemented: ORS 468A.360

History:

DEQ 7-2005, f. & cert. ef. 7-12-05

DEQ 14-1999, f. & cert. ef. 10-14-99, Renumbered from 340-024-0025

DEQ 8, f. 4-7-70, ef. 5-11-70

340-256-0140

Visible Emissions: Dealer Compliance

~~No~~A dealer ~~shall~~may not sell, ~~exchange or lease~~, or offer for sale, exchange, or lease, any motor vehicle ~~which that~~ operates in violation of OAR 340-256-0100 or 340-256-0110, except as permitted by federal regulations published in the Code of Federal Regulations, 40 C.F.R. Parts 85 and 86.

Statutory/Other Authority: ORS 468 & 468A

Statutes/Other Implemented: ORS 468A.360

History:

DEQ 14-1999, f. & cert. ef. 10-14-99, Renumbered from 340-024-0030

DEQ 8, f. 4-7-70, ef. 5-11-70

340-256-0150

Visible Emissions: Opacity Method of Measurement

Only a trained person may make ~~The~~ opacity observation for purposes of OAR 340-256-0100 through 340-256-0140. A trained person may use a Ringelmann Smoke Chart or DEQ approved opacity equipment to measure emission opacity~~shall be made by a person trained as an observer; provided, however, that a Ringelmann Smoke Chart may be used in measuring the opacity of emissions for purposes of OAR 340-256-0100 through 340-256-0140.~~

[Publications: Publications referenced are available from the agency.]

Statutory/Other Authority: ORS 468 & 468A

Statutes/Other Implemented: ORS 468A.360

History:

[DEQ 191-2018, minor correction filed 07/18/2018, effective 07/18/2018](#)

DEQ 14-1999, f. & cert. ef. 10-14-99, Renumbered from 340-024-0035

DEQ 4-1993, f. & cert. ef. 3-10-93

DEQ 8, f. 4-7-70, ef. 5-11-70

340-256-0160

Visible Emissions: Alternative Methods of Measuring Visible Emissions

(1) ~~The Department~~DEQ may, but is not required to, permit the use of alternative methods of measurement to determine compliance with the visible emissions standards in OAR 340-256-0100 and 340-256-0110 ~~when-if DEQ determines that~~ such alternative methods are demonstrated to be reproducible, selective, sensitive, accurate and applicable to a specific program. If DEQ permits the use of an alternative method of measurement, DEQ shall do so in writing in response to a request under section (2) of this rule.

(2) Any person desiring to utilize alternative methods of measurement ~~shall-must~~ submit a request to use alternative methods of measurement to the DepartmentDEQ. A request must include such specifications and test data as ~~the Department~~DEQ may require, together with a detailed specific program for utilizing the alternative methods, sufficient to show that the alternative methods are reproducible, selective, sensitive, accurate, and applicable to a specific program. ~~The Department~~DEQ may shall require demonstration of the effectiveness and suitability of the program~~any additional documentation that it deems necessary.~~

(3) ~~No-A~~ person ~~shall-may not~~ undertake a program using an alternative method of measurement without having obtained prior written approval of ~~the Department~~DEQ.

Statutory/Other Authority: ORS 468 & 468A

Statutes/Other Implemented: ORS 468A.360

History:

DEQ 14-1999, f. & cert. ef. 10-14-99, Renumbered from 340-024-0040

DEQ 8, f. 4-7-70, ef. 5-11-70

340-256-0200

Certification of Pollution Control Systems: County Designations

~~Pursuant to the requirements of ORS 468A.360,~~ Clackamas, Columbia, Jackson, Marion, Multnomah, Washington and Yamhill counties are hereby designated by the Environmental Quality Commission as counties in which all motor vehicles registered therein, unless otherwise exempted by statute or by rules subsequently adopted by the Commission, ~~shall~~ must be equipped with a motor vehicle pollution control system and ~~shall-must~~ comply with motor vehicle emission standards adopted by the Commission.

[NOTE: This rule is included in the State of Oregon Clean Air Act Implementation Plan that EQC adopted under OAR 340-200-0040.]

Statutory/Other Authority: ORS 468A.360 & 468A.390

Statutes/Other Implemented: ORS 468A.390

History:

DEQ 14-1999, f. & cert. ef. 10-14-99, Renumbered from 340-024-0100

DEQ 25-1996, f. & cert. ef. 11-26-96

DEQ 4-1993, f. & cert. ef. 3-10-93

DEQ 62, f. 12-5-73, ef. 12-25-73

DEQ 51, f. 3-20-73, ef. 4-1-73

340-256-0210

Certification of Pollution Control Systems: Criteria for Certification of Motor Vehicle Pollution Control Systems

~~Pursuant to the requirements of ORS 468A.365, the following are~~ This rule documents the criteria for certification of motor vehicle pollution control systems, as defined by ORS 468A.350; A motor vehicle pollution control system may be certified unless:

(1) A motor vehicle pollution control system ~~which necessitates~~ has equipment not designed for installation on a motor vehicle for the purpose of reducing the pollutants emitted from the vehicle ~~shall not be certified.~~

(2) A motor vehicle pollution control system ~~which necessitates~~ needs modifications, other than adjustments, to the original design of the motor vehicle ~~shall not be certified.~~

(3) A person has replaced the motor vehicle engine and the resulting vehicle chassis is not identical (including all emission related parts, engine design parameters, and engine calibrations) to a certified configuration of the same or newer model year, except for:

(a) Conversions to compressed natural gas or liquefied petroleum gasoline (LPG);

(b) A complete engine or engine conversion kit granted an Executive Order by the California Air Resources Board that DEQ deems to meet the standards of this Division;

(c) A complete powertrain on the U.S. Environmental Protection Agency's "Certified to EPA Standards" list, when the powertrain is used in its entirety and without modification, that DEQ deems to meet the standards of this Division;

(d) A foreign-built replacement engine that has a configuration certified by the U.S. Environmental Protection Agency or the California Air Resources Board that DEQ deems to meet the standards of this Division.

Statutory/Other Authority: ORS 468 & 468A

Statutes/Other Implemented: ORS 468A.365

History:

DEQ 14-1999, f. & cert. ef. 10-14-99, Renumbered from 340-024-0200

DEQ 4-1993, f. & cert. ef. 3-10-93

DEQ 66, f. 2-5-74, ef. 2-25-74

340-256-0220**Compliance With Oregon Low Emission Vehicle Program**

Model years 2009 and newer vehicles that have 7,500 or fewer miles must meet the requirements of Chapter 340, Division 257 to qualify for a Certificate of Compliance.

Statutory/Other Authority: ORS 468.020, 468A.010, 468A.015, 468A.025, 468A.360 & 468A.380

Statutes/Other Implemented: ORS 468.020 & 468A.365

History:

DEQ 6-2006, f. & cert. ef. 6-29-06

340-256-0310**Emission Control System Inspection: Government-Owned Vehicle, Permanent Fleet Vehicle and United States Government Vehicle Testing Requirements**

(1) All motor vehicles registered as government-owned vehicles under ORS 805.040 that are ~~required to be certified~~not exempted from certification pursuant to ORS 815.300 must, ~~as means of that certification,~~ obtain a Certificate of Compliance. Government-owned vehicles must be certified biennially.

(2) ~~All~~Any motor vehicles registered as a permanent fleet vehicles under ORS 805.120 that are required to be certified pursuant to ORS 803.350 and 815.295 to 815.325 must, ~~as means of that certification,~~ obtain a Certificate of Compliance.

(3) Any motor vehicle that is to be registered under ORS 805.040 or 805.120 but which is not a new motor vehicle must have obtain a Certificate of Compliance ~~issued to it~~ before it is registered, as required by ORS 803.350 and 815.295 to 815.325.

(4) All motor vehicles owned by the United States Government and operated in the Portland Vehicle Inspection Area or the Medford-Ashland ~~Air Quality Maintenance Area (AQMA)~~ must have obtain a Certificate of Compliance ~~issued to it~~ biennially.

(a) United States Government tactical military vehicles are not required to ~~be certified~~obtain Certificates of Compliance.

(b) Federal installations located within the Portland Area Vehicle Inspection Program and the Medford-Ashland AQMA must provide DEQ with a listing ~~to the Department~~ of all federal employee-owned vehicles operated on the installation, ~~and demonstrate that these vehicles have complied with this Division, and report inspection results must be reported to the Department~~DEQ on each quarterly basis, and update the list ~~must be updated~~ annually.

(5) For the purposes of providing a staggered certification schedule for vehicles registered as government-owned vehicles under ORS 805.040 or permanent fleet vehicles under 805.120, such schedule must, except as provided by section (6) of this rule, be on the basis of the final numerical digit contained on the vehicle license plate. Such certification must be completed by the last day of the month as provided below (last digit and month or year, respectively):

(a) 1 — January;

(b) 2 — February;

(c) 3 — March;

(d) 4 — April;

(e) 5 — May;

(f) 6 — June;

(g) 7 — July;

(h) 8 — August;

(i) 9 — September;

(j) 0 — October;

(k) Even — even numbered years for vehicles ~~that are~~ tested biennially;

(l) Odd — odd numbered years for vehicles ~~that are~~ tested biennially.

(6) In order to accommodate a fleet's scheduled maintenance practices, ~~the Department~~ DEQ may ~~establish~~ grant a request for a specific separate schedule, so long as the schedule provides at least annual or biennial certification, for vehicles registered as government-owned vehicles under ORS 805.040 or permanent fleet vehicles registered under ORS 805.120 if a Public Agency Fleet or Private Business Fleet licensed under OAR 340-256-0440 owns these vehicles ~~are owned by a Public Agency Fleet or Private Business Fleet licensed under OAR 340-256-0440~~.

(7) Every agency or organization owning fleet vehicles described in this rule must report the following information to ~~the Department~~ DEQ, in either electronic or printed form, annually:

(a) The vehicle make;

(b) The vehicle model;

(c) The vehicle identification number (VIN);

(d) The number of Certificates of Compliance issued; and

(e) The issuing date ~~on which of~~ the motor vehicle's ~~were issued~~ Certificates of Compliance.

[NOTE: This rule is included in the State of Oregon Clean Air Act Implementation Plan that EQC adopted under OAR 340-200-0040.]

Statutory/Other Authority: ORS 468A.360 & 468A.363

Statutes/Other Implemented: ORS 468A.365 - 468A.385

History:

DEQ 7-2005, f. & cert. ef. 7-12-05

DEQ 14-1999, f. & cert. ef. 10-14-99, Renumbered from 340-024-0306

DEQ 25-1996, f. & cert. ef. 11-26-96

DEQ 4-1993, f. & cert. ef. 3-10-93

DEQ 19-1983, f. 11-29-83, ef. 12-31-83

DEQ 3-1978, f. 3-1-78, ef. 4-1-78

340-256-0320

Emission Control System Inspection: Motor Vehicle Inspection Program Fee Schedule

This rule sets out the fee schedule for Certificates of Compliance and licenses issued by ~~the Department~~DEQ's Vehicle Inspection Program:

(1) The cost of each Certificate of Compliance issued by ~~the Department~~DEQ, including those issued at emissions test stations and those issued through the Clean-Screen and Self-Service Testing procedures, is:

(a) In the Portland Vehicle Inspection Area, ~~a maximum of \$21~~ until April 1, 2020, and then \$25; or

(b) In the Medford-Ashland ~~Air Quality Maintenance Area~~AQMA, ~~a maximum of \$10~~ until April 1, 2020; and then \$15 until July 1, 2021; and then \$20.

(2) The cost of each Certificate of Compliance issued by a Private Business Fleet or Public Agency Fleet is:

(a) In the Portland Vehicle Inspection Area ~~is~~, a maximum of \$10; and

(b) In the Medford-Ashland ~~Air Quality Maintenance Area~~AQMA ~~is~~, a maximum of \$5.

(3) The cost of each License issued to a Private Business Fleet or Public Agency Fleet is:

(a) Initial \$5;

(b) Annual renewal \$1.

(4) The cost of each License issued to a Private Business Fleet or Public Agency Fleet Vehicle Emission Inspector is:

(a) Initial \$5;

(b) Annual renewal \$1.

(5) The cost of each License issued for a Gas Analytical System is:

(a) Initial \$5;

(b) Annual renewal \$1.

(6) The cost of each Certificate of Compliance issued on-site to an automobile dealership is ~~a maximum of \$26~~ until April 1, 2020, and then \$30.

Statutory/Other Authority: ORS 468A.400

Statutes/Other Implemented: ORS 468A.400

History:

DEQ 14-2003, f. & cert. ef. 10-24-03

DEQ 11-2001, f. & cert. ef. 10-4-01

DEQ 14-1999, f. & cert. ef. 10-14-99, Renumbered from 340-024-0307

DEQ 25-1996, f. & cert. ef. 11-26-96

DEQ 4-1993, f. & cert. ef. 3-10-93

DEQ 3-1992, f. & cert. ef. 2-4-92

DEQ 20-1981, f. 7-28-81, ef. 8-1-81

340-256-0330

Emission Control System Inspection: Department of Defense Personnel Participating in the Privately Owned Vehicle Import Control Program

This rule documents DEQ's considerations regarding motor vehicle pollution control system requirements for Department of Defense personnel participating in the Privately Owned Vehicle Import Control Program.

(1) U.S. Department of Defense (DOD) personnel participating in the DOD Privately Owned Vehicle (POV) Import Control Program operating a 1975 or newer model year vehicle, ~~are exempt from the prohibition of ORS 815.305 insofar as it pertains to~~ may temporarily remove catalytic converter systems, ~~or~~ and, if applicable, exhaust gas oxygen (O2) sensor(s), if one of the following conditions is met:

(a) The vehicle will be driven to the port and surrendered for export under the above program within ten working days of disconnection, deactivation, or inoperability of the catalytic converter system or exhaust gas oxygen (O2) sensor(s); or

(b) The ~~reconnection, reactivation, or reoperability of the~~ catalytic converter systems and exhaust gas oxygen (O2) sensor(s); ~~is made~~ are reconnected, reactivated or made operable within 10 working days from the time the owner picked up the vehicle at the port.

(2) Persons ~~may disconnecting, deactivateing or rendering~~ may disconnecting, deactivateing or rendering inoperable any catalytic converter system or exhaust gas oxygen (O2) sensor(s) on 1975 or newer model year vehicle of DOD personnel participating in the DOD POV Import Control Program which will be driven to the

port and surrendered for exportation under said program within ten working days ~~are exempt from the prohibition of ORS 815.305.~~

(3) Unless otherwise exempt under this Division, vehicles must be configured as a vehicle certified by the EPA for sale and use within the United States ~~pursuant to~~under 40 CFR, part 86, subpart A.

(4) Documentation ~~shall~~ must be kept with the vehicle at all times while the vehicle is operated in the United States which provides sufficient information to demonstrate compliance with all appropriate qualifications and conditions of this exemption, including the following:

- (a) The unique ~~vehicle identification number (VIN)~~ of the ~~subject~~ vehicle;
- (b) The agency or organization ~~which that~~ employs the owner of the ~~subject~~ vehicle;
- (c) The country to which the owner of the subject vehicle is ~~being~~ transferring;
- (d) The date(s) when applicable alterations were performed on the ~~subject~~ vehicle;
- (e) The date when the ~~subject~~ vehicle is scheduled to be delivered to the appropriate port for shipment out of the United States; and
- (f) The date when the subject vehicle is picked up from the port of importation upon returning to the United States.

[NOTE: This rule is included in the State of Oregon Clean Air Act Implementation Plan that EQC adopted under OAR 340-200-0040.]

Statutory/Other Authority: ORS 468A.360

Statutes/Other Implemented: ORS 468A.350 - 468A.400

History:

DEQ 14-1999, f. & cert. ef. 10-14-99, Renumbered from 340-024-0308

DEQ 25-1996, f. & cert. ef. 11-26-96

340-256-0340

Emission Control System Inspection: Light Duty Motor Vehicle and Heavy Duty Gasoline Motor Vehicle Emission Control Test Method for Basic Program

This rule documents the general requirements and test sequence for the basic light duty motor vehicle and heavy duty gasoline motor vehicle emission test method.

(1) General Requirements:

- (a) The vehicle must have a properly affixed and readable VIN.

(b) ~~DEQ must reject from the testing area~~ ~~V~~vehicles having coolant, oil or fuel leaks or any other such defect that ~~make conducting is unsafe to allow~~ the emission test ~~unsafe to be conducted must be rejected from the testing area~~. The ~~i~~nspector may not conduct the emissions test until the defects are corrected.

(c) The vehicle transmission must be placed in neutral gear if equipped with a manual transmission or in park position if equipped with an automatic transmission. The hand or parking brake must be engaged. If the brake is defective, then wheel chocks must be placed in front of or behind the vehicle's tires, or both when appropriate.

(d) All accessories are to be turned off.

(e) The ~~i~~nspector must ~~e~~nsure that the motor vehicle is equipped with the required functioning motor vehicle pollution control system in accordance with the criteria of OAR 340-256-0380 or 340-256-0390. For vehicles not meeting ~~this~~ ~~these~~ criteria upon completion of the testing process, the ~~i~~nspector must issue a report to the driver stating all ~~reasons for noncompliance~~ ways in which the motor vehicle pollution control system does not meet the criteria of OAR 340-0256-0380 and 0390.

(f) Exhaust gas sampling algorithm. The analysis of exhaust gas concentrations will begin 10 seconds after the applicable test mode begins. ~~Exhaust gas concentrations and~~ will be analyzed at a rate of two times per second. The measured value for pass or /fail determinations will be a simple running average of the measurements taken over five seconds.

(g) Pass or /fail determinations. A pass or fail determination will be made for each applicable test mode based on a comparison of the applicable standards listed in OAR 340-256-0400 and 340-256-0420 and the measured value for HC and CO ~~and described in subsection (1)(a) of this rule~~. A vehicle will pass the test mode if any pair of simultaneous values for HC and CO are below or equal to the applicable standards. A vehicle will fail the test mode if the values for either HC or CO, or both, in all simultaneous pairs of values are above the applicable standards.

(h) Void test conditions. If the measured concentration of CO plus CO₂ falls below the applicable standards listed in OAR 340-256-0380 and 340-256-0390, or if the vehicle's engine stalls at any time during the test sequence, the test will end, and any exhaust gas measurements will be voided.

(i) Multiple exhaust pipes. Exhaust gas concentrations from vehicle engines equipped with multiple exhaust pipes will be sampled simultaneously.

(j) The test will be terminated upon reaching the overall maximum test time.

(2) Test sequence.

(a) The test sequence will consist of a first-chance ~~test and idle mode, a high idle conditioning mode, and~~ a second chance ~~test idle mode, as follows~~:

(a) First-chance idle mode: the engine RPM shall be maintained between 550 and 1300 during the first chance idle mode. The maximum duration of this test shall be 30 seconds.

(A) If, before an elapsed time of 30 seconds, the measured values are less than or equal to the applicable standards listed in OAR 340-256-0400 and 340-256-0420, the vehicle will pass, and the test will be terminated.

(B) If, before an elapsed time of 30 seconds, the measured values exceed the applicable gross emission standards listed in OAR 340-256-0400 and 340-256-0420, the vehicle will fail, and the test will be terminated.

(b) High idle conditioning mode: If, before an elapsed time of 30 seconds, the test has not been terminated in accordance with (2)(a)(A) or (2)(a)(B) then the engine RPM shall be raised and maintained between 2200 and 2800. The maximum duration of the high idle conditioning mode test shall be 180 seconds. If, before an elapsed time of 180 seconds, the measured values exceed the applicable gross emission standards listed in OAR 340-256-0400 and 340-256-0420 the vehicle will fail and the test will be terminated.

(c) Second-chance idle mode: If the test has not been terminated in accordance with (2)(a) or (2)(b) then the engine RPM shall be lowered and maintained between 550 and 1300 during the second chance idle mode. The maximum duration of the second-chance idle mode test shall be 30 seconds.

(A) If, before an elapsed time of 30 seconds, measured values are less than or equal to the applicable standards listed in OAR 340-256-0400 and 340-256-0420, the vehicle will pass, and the test will be terminated.

(B) If, before an elapsed time of 30 seconds, the measured values exceed the applicable gross emission standards listed in OAR 340-256-0400 and 340-256-0420, the vehicle will fail, and the test will be terminated.

(C) If, after an elapsed time of 30 seconds, measured values exceed the applicable standards listed in OAR 340-256-0400 and 340-256-0420, the vehicle will fail, and the test will be terminated.

[NOTE: This rule is included in the State of Oregon Clean Air Act Implementation Plan that EQC adopted under OAR 340-200-0040.]

~~(A) The first-chance test, as described in section (3) of this rule, will consist of an idle mode followed by a high-speed mode.~~

~~(B) The second-chance high-speed mode, as described in section (3) of this rule, will immediately follow the first-chance high-speed mode. It will be performed only if the vehicle fails the first-chance test. The second-chance idle mode, as described in section (4) of this rule, will follow the second-chance high-speed mode and be performed only if the vehicle fails the idle mode of the first-chance test.~~

~~(b) The test sequence will begin only after the following requirements are met:~~

~~(A) The vehicle will be tested in as-received condition with the transmission in neutral or park and all accessories turned off. The engine will be at normal operating temperature (as indicated by a temperature gauge, temperature lamp, touch test on the radiator hose, or other visual observation for overheating).~~

~~(B) The tachometer will be attached to the vehicle in accordance with the analyzer manufacturer's instructions.~~

~~(C) The sample probe will be inserted into the vehicle's tailpipe to a minimum depth of 10 inches. If the vehicle's exhaust system prevents insertion to this depth, a tailpipe extension will be used.~~

~~(D) The measured concentration of CO plus CO₂ will be greater than or equal to the applicable standards listed in OAR 340-256-0380 and 340-256-0390.~~

~~(3) First chance test and second chance high speed mode. The test timer will start (tt=0) when the conditions specified in section (2)(b) of this rule are met. The first chance test and second chance high speed mode will have an overall maximum test time of 390 seconds (tt=390). The first chance test will consist of an idle mode followed immediately by a high-speed mode. An additional second chance high speed mode will follow immediately, if necessary.~~

~~(a) First chance idle mode.~~

~~(A) Except for diesel vehicles, the mode timer will start (mt=0) when the vehicle engine speed is between 550 and 1300 rpm. If engine speed exceeds 1300 rpm or falls below 550 rpm, the mode timer will reset to zero and resume timing. The minimum idle mode length will be determined as described in section (3)(a)(B) of this rule. The maximum idle mode length will be 30 seconds (mt=30) elapsed time.~~

~~(B) The pass/fail analysis will begin after an elapsed time of 10 seconds (mt=10). A pass or fail determination will be made for the vehicle, and the mode will be terminated as follows:~~

~~(i) If, before an elapsed time of 30 seconds (mt=30), measured values are less than or equal to the applicable standards listed in OAR 340-256-0400 and 340-256-0420, the vehicle will pass the idle mode, and the mode will be terminated.~~

~~(ii) The vehicle will fail the idle mode and the mode will be terminated if the provisions of section (3)(a)(B)(i) of this rule are not satisfied within an elapsed time of 30 seconds (mt=30).~~

~~(iii) The vehicle may fail the first chance and second chance test will be omitted if no exhaust gas concentration less than 1800 ppm HC is found by an elapsed time of 30 seconds (mt=30).~~

~~(b) First chance and second chance high speed modes. This mode includes both the first chance and second chance high speed modes and follows immediately upon termination of the first chance idle mode.~~

~~(A) Except for diesel vehicles, the mode timer will reset (mt=0) when the vehicle engine speed is between 2200 and 2800 rpm. If engine speed falls below 2200 rpm or exceeds 2800 rpm for more than two seconds in one excursion or more than six seconds over all excursions within 30 seconds of the final measured value used in the pass/fail determination, the measured value will be invalidated and the mode continued. If any excursion lasts for more than ten seconds, the mode timer will reset to zero (mt=0) and timing resumed. The minimum high-speed mode length will be determined as described under paragraphs (3)(b)(B) and (C) of this rule. The maximum high-speed mode length will be 180 seconds (mt=180) elapsed time.~~

~~(B) Ford Motor Company and Honda vehicles. For 1981-1987 model year Ford Motor Company vehicles and 1984-1985 model year Honda Preludes, the pass/fail analysis will begin after an elapsed time of 10 seconds (mt=10) using the following procedure.~~

~~(i) A pass or fail determination, as described below, will be used, for vehicles that passed the idle mode, to determine whether the high-speed test should be terminated before or at the end of an elapsed time of 180 seconds (mt=180).~~

~~(I) If, before an elapsed time of 30 seconds (mt=30), the measured values are less than or equal to the applicable standards listed in OAR 340-256-0400 and 340-256-0420, the vehicle will pass the high-speed mode, and the test will be terminated.~~

~~(II) Restart. If at an elapsed time of 30 seconds (mt=30) the measured values are greater than the applicable standards listed in OAR 340-256-0400 and 340-256-0420, the vehicle's engine will be shut off for not more than 10 seconds after returning to idle and then will be restarted. The probe may be removed from the tailpipe or the sample pump turned off if necessary to reduce analyzer fouling during the restart procedure. The mode timer will stop upon engine shut off (mt=30) and resume upon engine restart. The pass/fail determination will resume as follows after 40 seconds have elapsed (mt=40).~~

~~(III) If, at any point between an elapsed time of 40 seconds (mt=40) and 60 seconds (mt=60), the measured values are less than or equal to the applicable standards listed in OAR 340-256-0400 and 340-256-0420, the vehicle will pass the high-speed mode, and the test will be terminated.~~

~~(IV) If, at a point between an elapsed time of 60 seconds (mt=60) and 180 seconds (mt=180), both HC and CO emissions continue to decrease and measured values are less than or equal to the applicable standards listed in OAR 340-256-0400 or 340-256-0420, the vehicle will pass the high-speed mode, and the test will be terminated.~~

~~(V) If neither of sections (3)(b)(B)(i)(I), (III) or (IV) of this rule is satisfied by an elapsed time of 180 seconds (mt=180), the vehicle will fail the high-speed mode, and the test will be terminated. (ii) A pass or fail determination will be made for vehicles that fail the idle mode and the high-speed mode terminated at the end of an elapsed time of 180 seconds (mt=180) as follows:~~

~~(V-a) The vehicle will pass the high-speed mode, and the mode will be terminated at an elapsed time of 30 seconds (mt=30), if any measured values of HC and CO exhaust gas~~

concentrations during the high-speed mode are less than or equal to the applicable standards listed in OAR 340-256-0400 and 340-256-0420.

~~(V-b) Restart. If at an elapsed time of 30 seconds (mt=30) the measured values of HC and CO exhaust gas concentrations during the high-speed mode are greater than the applicable short test standards as described in subsection (1)(b) of this rule, the vehicle's engine will be shut off for not more than 10 seconds after returning to idle and then will be restarted. The probe may be removed from the tailpipe or the sample pump turned off if necessary to reduce analyzer fouling during the restart procedure. The mode timer will stop upon engine shut off (mt=30) and resume upon engine restart. The pass/fail determination will resume as follows after 40 seconds (mt=40) have elapsed.~~

~~(V-c) The vehicle will pass the high-speed mode, and the mode will be terminated at an elapsed time of 60 seconds (mt=60), if any measured values of HC and CO exhaust gas concentrations during the high-speed mode are less than or equal to the applicable standards listed in OAR 340-256-0400 and 340-256-0420.~~

~~(V-d) If, at a point between an elapsed time of 60 seconds (mt=60) and 180 seconds (mt=180), both HC and CO emissions continue to decrease, and measured values are less than or equal to the applicable standards listed in OAR 340-256-0400 or 340-256-0420, the vehicle will pass the high-speed mode, and the test will be terminated.~~

~~(V-e) If neither of sections (3)(b)(B)(ii)(I), (III) or (IV) of this rule is satisfied by an elapsed time of 180 seconds (mt=180), the vehicle will fail the high-speed mode, and the test will be terminated.~~

~~(C) All other light-duty vehicles. The pass/fail analysis for vehicles not specified in section (3)(b)(B) of this rule will begin after an elapsed time of 10 seconds (mt=10) using the following procedure.~~

~~(i) A pass or fail determination will be used for 1981 and newer model year vehicles that passed the idle mode to determine whether the high-speed mode should be terminated before or at the end of an elapsed time of 180 seconds (mt=180). For pre-1981 model year vehicles, no high-speed idle mode test will be performed.~~

~~(I) If, before an elapsed time of 30 seconds (mt=30), the measured values are less than or equal to the applicable standards listed in OAR 340-256-0400 and 340-256-0420, the vehicle will pass the high-speed mode, and the test will be terminated.~~

~~(II) If emissions continue to decrease after an elapsed time of 30 seconds (mt=30) and if, at any point between an elapsed time of 30 seconds (mt=30) and 180 seconds (mt=180), the measured values are less than or equal to the applicable standards listed in OAR 340-256-0400 and 340-256-0420, the vehicle will pass the high-speed mode, and the test will be terminated.~~

~~(III) The vehicle will fail the high-speed mode, and the test will be terminated, if neither of the provisions of section (3)(b)(C)(i)(I) or (II) of this rule is satisfied.~~

~~(ii) A pass or fail determination will be made for 1981 and newer model year vehicles that failed the idle mode and the high speed mode terminated before or at the end of an elapsed time of 180 seconds (mt=180). For pre 1981 model year vehicles, the duration of the high speed idle mode will be 30 seconds, and no pass or fail determination will be used at the high speed idle mode.~~

~~(I) The vehicle will pass the high speed mode, and the mode will be terminated at an elapsed time of 30 seconds (mt=30), if any measured values are less than or equal to the applicable standards listed in OAR 340-256-0400 and 340-256-0420.~~

~~(II) If emissions continue to decrease after an elapsed time of 30 seconds (mt=30) and if, at any point between an elapsed time of 30 seconds (mt=30) and 180 seconds (mt=180), the measured values are less than or equal to the applicable standards listed in OAR 340-256-0400 and 340-256-0420, the vehicle will pass the high speed mode, and the test will be terminated.~~

~~(III) If neither of the provisions of section (3)(b)(C)(ii)(I) or (II) of this rule is satisfied, the vehicle will fail the high speed mode, and the test will be terminated.~~

~~(4) Second chance idle mode. If the vehicle fails the first chance idle mode and passes the high speed mode, the mode timer will reset to zero (mt=0), and a second chance idle mode will commence. The second chance idle mode will have an overall maximum mode time of 30 seconds (mt=30). The test will consist on an idle mode only.~~

~~(a) The engines of 1981-1987 Ford Motor Company vehicles and 1984-1985 Honda Preludes will be shut off for not more than 10 seconds and restarted. The probe may be removed from the tailpipe or the sample pump turned off if necessary to reduce analyzer fouling during the restart procedure.~~

~~(b) Except for diesel vehicles, the mode timer will start (mt=0) when the vehicle engine speed is between 550 and 1300 rpm. If the engine speed exceeds 1300 rpm or falls below 550 rpm the mode timer will reset to zero and resume timing. The minimum second chance idle mode length will be determined as described in section (4)(c) of this rule. The maximum second chance idle mode length will be 30 seconds (mt=30) elapsed time.~~

~~(c) The pass/fail analysis will begin after an elapsed time of 10 seconds (mt=10). A pass or fail determination will be made for the vehicle and the second chance mode will be terminated as follows:~~

~~(A) If, before an elapsed time of 30 seconds (mt=30), any measured values are less than or equal to 100 ppm HC and 0.5 percent CO, the vehicle will pass the second chance idle mode, and the test will be terminated.~~

~~(B) The vehicle will pass the second chance idle mode, and the test will be terminated at the end of an elapsed time of 30 seconds (mt=30) if, before that time, the criteria of paragraph (4)(c)(A) of this rule are not satisfied, and the measured values during the time period between 25 and 30 seconds (mt=25-30) are less than or equal to the applicable short test standards listed in OAR 340-256-0400 and 340-256-0420.~~

~~(C) If neither of the provisions of sections (4)(c)(A) or (B) of this rule is satisfied by an elapsed time of 30 seconds (mt=30), the vehicle will fail the second chance idle mode, and the test will be terminated.~~

~~(5) If the vehicle is capable of being operated with both gasoline and gaseous fuels, then the steps in section (2) of this rule are to be followed so that emission test results are obtained from both fuels.~~

~~(6) If the inspector suspects that the vehicle is emitting propulsion exhaust noise in excess of the noise standards of OAR 340-256-0430, adopted pursuant to ORS 467.030, then a noise measurement will be conducted and recorded while the engine is at the speed specified in section (3)(b)(A) of this rule. A reading from each exhaust outlet must be recorded at the raised engine speed. This provision for noise inspection applies only within the Portland Vehicle Inspection Area.~~

~~(7) If the vehicle complies with OAR 340-256-0380 through 340-256-0430, ORS 467.030, 468A.350 through 468A.400, 803.350, and 815.295 through 815.325, then, following receipt of the required fees, the Private Business Fleet Vehicle Emission Inspector, Public Agency Fleet Vehicle Emission Inspector, or Vehicle Emission Inspector must issue the required Certificate of Compliance.~~

Statutory/Other Authority: _ORS 468A.360

Statutes/Other Implemented: ORS 468A.350 - 468A.385

History:

DEQ 163-2018, minor correction filed 04/12/2018, effective 04/12/2018

DEQ 7-2005, f. & cert. ef. 7-12-05

DEQ 14-1999, f. & cert. ef. 10-14-99, Renumbered from 340-024-0309

DEQ 25-1996, f. & cert. ef. 11-26-96

DEQ 15-1994, f. 6-8-94, cert. ef. 7-1-94

DEQ 16-1993, f. & cert. ef. 11-4-93

340-256-0350

Emission Control System Inspection: Light Duty Motor Vehicle Emission Control Test Method for Enhanced Program

~~(1) General Requirements.~~

~~(a) Data Collection. The following information must be determined for the vehicle being tested and used to automatically select the dynamometer inertia and power absorption settings:~~

~~(A) Vehicle type: LDPC, LDT1 or LDT2;~~

~~(B) Chassis model year;~~

~~(C) Make;~~

~~(D) Model;~~

~~(E) Gross vehicle weight rating; and~~

~~(F) Number of cylinders, or cubic inch displacement of the engine.~~

~~(b) Ambient Conditions. The ambient temperature, absolute humidity, and barometric pressure must be recorded continuously during the transient driving cycle or as a single set of readings up to 4 minutes before the start of the transient driving cycle.~~

~~(c) Restart. If shut off, the vehicle must be restarted as soon as possible before the test and must be running at least 30 seconds before the transient driving cycle.~~

~~(2) Pre-inspection and Preparation.~~

~~(a) Accessories. The Inspector must ensure that all accessories (air conditioning, heat, defogger, radio, automatic traction control if switchable, etc.) will be turned off.~~

~~(b) Leaks. The vehicle must be inspected for exhaust leaks. Vehicles with leaking exhaust systems will be rejected from testing. Vehicles having coolant, oil or fuel leaks or any other such defect that is unsafe to allow the emission test to be conducted will be rejected from the testing area. The Inspector is prohibited from conducting the emission test until the defects are corrected.~~

~~(c) Operating Temperature. Vehicles in overheated condition will be rejected from testing.~~

~~(d) Tire Condition. Vehicles will be rejected from testing if the tire cords, bubbles, cuts, or other damage are visible. Vehicles will be rejected that have space-saver spare tires on the drive axle. Vehicles may be rejected that do not have reasonably sized tires. Vehicle tires will be visually checked for adequate pressure level. Drive wheel tires that appear low will be inflated to approximately 30 psi or to tire sidewall pressure or manufacturers recommendations.~~

~~(e) Ambient Background. Background concentrations of hydrocarbons, carbon monoxide, oxides of nitrogen, and carbon dioxide (HC, CO, NO_x, and CO₂, respectively) will be sampled to determine background concentration of constant volume sampler dilution air. The sample will be taken for a minimum of 15 seconds within 120 seconds of the start of the transient driving cycle, using the same analyzers used to measure tailpipe emissions. Average readings over the 15 seconds for each gas will be recorded in the test record. Testing will be prevented until the average ambient background levels are less than 20 ppm HC, 35 ppm CO, and 2 ppm NO_x.~~

~~(f) Sample System Purge. While a lane is in operation, the CVS will continuously purge the CVS hose between tests, and the sample system will be continuously purged when not taking measurements.~~

~~(g) Negative Values. Negative gram per second readings will be integrated as zero and recorded as such.~~

~~(3) Equipment Positioning and Setting.~~

~~(a) Roll Rotation. The vehicle will be maneuvered onto the dynamometer with the drive wheels positioned on the dynamometer rolls. Before the test begins, the rolls will be rotated until the vehicle laterally stabilizes on the dynamometer. Drive wheel tires will be dried if necessary to prevent slippage during the initial acceleration.~~

~~(b) Purge Equipment. After the vehicle is positioned on the dynamometer, the vehicle gas cap is removed. A replacement cap with a ported hole through the cap is installed on the vehicle and the tubing to duct Helium to vehicle is connected to the port on the replacement cap. Helium flow into the cap is computer controlled to match the timing of the transient driving cycle. The evaporative canister purge will be measured during the transient driving cycle by inputting Helium under pressure into the test vehicle's fuel tank. Helium is measured in the vehicle exhaust with a detection device and accumulated volume of Helium is compared with the standard of 0.45 liters of Helium to determine pass/fail.~~

~~(c) Cooling System. Testing will not begin until the test cell cooling system is positioned and activated. The cooling system will be positioned to direct air to the vehicle cooling system, but will not be directed at the catalytic converter.~~

~~(d) Vehicle Restraint. Testing will not begin until the vehicle is restrained and, for front-wheel drive vehicles, the parking brake is set.~~

~~(e) Dynamometer Settings. Dynamometer power absorption and inertia weight settings will be automatically chosen from an EPA supplied electronic look-up table that will be referenced based upon the vehicle identification information obtained in section (1)(a) of this rule. Vehicles not listed will be tested using default power absorption and inertia settings as follows: [Table not included. See ED. NOTE.]~~

~~(f) Exhaust Collection System. The exhaust collection system will be positioned to ensure that the entire exhaust stream from the tailpipe is captured during the transient driving cycle.~~

~~(4) Vehicle Emission Test Sequence.~~

~~(a) Transient Driving Cycle. The Oregon enhanced test cycle consists of a single 31 second symmetrical peak with a maximum speed of 30.1 miles per hour (MPH). If the vehicle exceeds the emission standards established in OAR 340-256-0410, additional cycles up to a maximum of four (4) will be driven. If the vehicle passes the standards during any of the four cycles, the test will be terminated. After receiving the required fees, the Inspector will issue the required Certificate of Compliance. If after four cycles the vehicle still has not passed the test, the vehicle fails. The vehicle will be driven over the following cycle: [Table not included. See ED. NOTE.]~~

~~(b) Driving Trace. The Inspector will follow an electronic, visual depiction of the time/speed relationship of the transient driving cycle (hereinafter, the trace). The visual depiction of the trace will be of sufficient magnification and adequate detail to allow accurate tracking by the Inspector and will permit the Inspector to anticipate upcoming speed changes. The trace will also clearly indicate gear shifts as specified in section (4)(c) of this rule.~~

~~(c) Shift Schedule. For vehicles with manual transmissions, Inspectors will shift gears according to the following shift schedule: [Table not included. See ED. NOTE.] Gear shifts will occur at the points in the driving cycle where the specified speeds are obtained.~~

~~(d) Speed Excursion Limits. Speed excursion limits will apply as follows:~~

~~(A) The upper limit is 2 mph higher than the highest point on the trace within 1 second of the given time.~~

~~(B) The lower limit is 2 mph lower than the lowest point on the trace within 1 second of the given time.~~

~~(C) Speed variations greater than the tolerances (such as may occur during gear changes) are acceptable provided they occur for no more than 2 seconds on any occasion.~~

~~(D) Speeds lower than those prescribed during accelerations are acceptable provided the vehicle is operated at maximum available power during such accelerations until the vehicle speed is within the excursion limits.~~

~~(E) Exceedances of the limits in (A) through (C) of this section will automatically result in a void test. The station manager can override the automatically void test if the manager determines that the conditions specified in section (4)(d)(D) of this rule occurred. Tests will be aborted if the upper excursion limits are exceeded. Tests may be aborted if the lower limits are exceeded.~~

~~(e) Speed Variation Limits.~~

~~(A) A linear regression of feedback value on reference value will be performed on each transient driving cycle for each speed using the method of least squares, with the best fit equation having the form: $y = mx + b$, where:~~

~~(i) y = The feedback (actual) value of speed;~~

~~(ii) m = The slope of the regression line;~~

~~(iii) x = The reference value; and~~

~~(iv) b = The y intercept of the regression line.~~

~~(B) The standard error of estimate (SE) of y on x will be calculated for each regression line. A transient driving cycle lasting the full 31 seconds that exceeds the following criteria will be void and the test will be repeated:~~

~~(i) $SE = 2.0$ mph maximum.~~

~~(ii) $m = 0.96 - 1.01$.~~

~~(iii) $r^2 = 0.97$ minimum.~~

(iv) $b = \pm 2.0$ mph.

(f) Distance Criteria. The actual distance traveled for the transient driving cycle and the equivalent vehicle speed (i.e., roll speed) will be measured. If the absolute difference between the measured distance and the theoretical distance for the actual test exceeds 0.05 miles, the test will be void.

(g) Vehicle Stalls. Vehicle stalls during the test will result in a void and a new test. Three (3) stalls will result in test failure or rejection from testing.

(h) Dynamometer Controller Check. For each test, the measured horsepower, and inertia if electric simulation is used, will be integrated from 55 seconds to 81 seconds (divided by 26 seconds), and compared with the theoretical road load horsepower (for the vehicle selected) integrated over the same portion of the cycle. The same procedure will be used to integrate the horsepower between 189 seconds to 201 seconds (divided by 12 seconds). The theoretical horsepower will be calculated based on the observed speed during the integration interval. If the absolute difference between the theoretical horsepower and the measured horsepower exceeds 0.5 hp, the test will be void. Alternate error checking methods may be used if shown to be equivalent.

(i) Inertia Weight Selection. Operation of the inertia weight selected for the vehicle will be verified as specified in OAR 340-256-0460. For systems employing electrical inertia simulation, an algorithm identifying the actual inertia force applied during the transient driving cycle will be used to determine proper inertia simulation. For all dynamometers, if the observed inertia is more than 1% different from the required inertia, the test will be void.

(j) Constant Volume Sampling (CVS) Operation. The CVS operation will be verified for each test for a Critical Flow Venturi (CFV) type CVS by measuring either the absolute pressure difference across the venturi or measuring the blower vacuum behind the venturi for minimum levels needed to maintain choke flow for the venturi design. The operation of an Subsonic Venturi (SSV) type CVS will be verified throughout the test by monitoring the difference in pressure between upstream and throat pressure. The minimum values will be determined from system calibrations. Monitored pressure differences below the minimum values will void the test.

(k) Fuel Economy. For each test, the health of the overall analysis system will be evaluated by checking a test vehicle's fuel economy for reasonableness, relative to upper and lower limits, representing the range of fuel economy values normally encountered for the test inertia and horsepower selected. For each inertia selection, the upper fuel economy limit will be determined using the lowest horsepower setting typically selected for the inertia weight, along with statistical data, test experience, and engineering judgment. A similar process for the lower fuel economy limit will be used with the highest horsepower setting typically selected for the inertia weight. For test inertia selections where the range of horsepower settings is greater than 5 horsepower, at least two sets of upper and lower fuel economy limits will be determined and appropriately used for the selected test inertia. Tests with fuel economy results in excess of 1.5 times the upper limit will result in a void test.

~~(5) Emission Measurements. The emission analysis system will sample and record dilute exhaust HC, CO, CO₂, and NO_x during the transient driving cycle.~~

~~(6) If it is determined that the vehicle complies with OAR 340-256-0400 and ORS 815.310 through 815.325, then, after receiving the required fees, the Private Business Fleet Vehicle Emission Inspector, Public Agency Fleet Vehicle Emission Inspector, or Vehicle Emission Inspector must issue the required Certificate of Compliance.~~

~~[ED. NOTE: Tables referenced are available from the agency.]~~

~~Statutory/Other Authority: ORS 468A.360 & 468A.363~~

~~Statutes/Other Implemented: ORS 468A.350—468A.385~~

~~History:~~

~~DEQ 164 2018, minor correction filed 04/12/2018, effective 04/12/2018~~

~~DEQ 7 2005, f. & cert. ef. 7-12-05~~

~~DEQ 14 1999, f. & cert. ef. 10-14-99, Renumbered from 340-024-0312~~

~~DEQ 25 1996, f. & cert. ef. 11-26-96~~

340-256-0355

Emission Control System Inspection: Emissions Control Test Method for OBD Test Program

This rule documents the general requirements and test sequence for the light or heavy-duty vehicle OBD test method. The OBD test must be performed in accordance with the Vehicle Inspection Program Inspection and Maintenance Policies and Procedure Number 225.00, which includes downloading computerized vehicle OBD information, observing trouble codes, and observing the malfunction indicator lights located on vehicle dashboards.

(1) General Requirements:

(a) DEQ must reject from the testing area vehicles having coolant, oil or fuel leaks or any other such defect that make conducting the emission test unsafe. The inspector may not conduct the emissions test until the defects are corrected.

(b) Light duty gasoline vehicles must be 1996 and newer model years.

(c) Light duty diesel vehicles must be 1997 and newer model years.

(d) Heavy duty gasoline vehicles must be 2013 and newer model years and equipped with an OBD-II compliant or newer OBD system.

(e) The vehicle must have a properly affixed and readable VIN.

(f) The vehicle's OBD system must match the original manufacturer's information and must communicate with DEQ's OBD analytical equipment.

(A) All 2005 and subsequent model year light duty vehicles must have the VIN included in the vehicle OBD information.

(B) All 2013 and subsequent model year heavy-duty vehicles must have the VIN included in the vehicle OBD information.

(g) If an Original Equipment Manufacturer LPG powered vehicle, model year 1996 through 2004, has a DEQ-recognized OBD manufacture defect, DEQ will follow the idle emission testing criteria of OAR 340-256-0340, OAR 340-256-0380, OAR 340-256-0390, OAR 340-256-0400 and OAR 340-256-0420.

(2) Test criteria:

(a) Gasoline powered motor vehicles from model years 1996 to 2000 are allowed two unready monitors; 2001 and newer vehicles are allowed one unready monitor.

(b) Diesel powered motor vehicles from 1997 to 2008 are not allowed any unready monitors; 2009 and newer model year diesel powered motor vehicles are allowed one unready monitor.

(c) A vehicle which previously failed with either a catalyst or evaporative Diagnostic Trouble Code must have their respective monitor in a ready status to pass a subsequent retest. The vehicle will be allowed one or two unready monitors depending on the model year, but an unready catalyst or evaporative monitor cannot be one of them.

(d) Vehicle OBD systems deviating from manufacturer's design or intended operation will fail for:

(A) Malfunctions of the OBD systems triggering the Malfunction Indicator Light commanded on.

(B) A missing, broken or inaccessible Data Link Connector port.

(C) Low or missing vehicle battery voltage from the Data Link Connector port.

(D) Vehicle OBD data that does not match original manufacturer's OBD data.

(E) The OBD system VIN does not match the vehicle VIN labeling unless recognized by DEQ as a known unresolvable manufacture defect.

(F) The OBD system fails to properly communicate.

(e) When light duty 1996 – 1998 vehicles that DEQ knows have manufacture readiness issues have three or more unready monitors and do not fail OBD systems criteria in section (2)(d)(A-F), DEQ will test those vehicles with a basic test following OAR 340-256-0340.

(3) The Director or the Director's delegate may grant a waiver from one or more of the requirements or criteria listed in sections (1) and (2) for vehicle classes that DEQ determines present prohibitive inspection problems meeting the requirements or criteria of sections (1)

and (2) if DEQ deems the motor vehicle pollution control system otherwise meets the standards of this Division.

[NOTE: This rule is included in the State of Oregon Clean Air Act Implementation Plan that EQC adopted under OAR 340-200-0040.]

Statutory/Other Authority: ORS 468A.380

Statutes/Other Implemented: ORS 468A.365

History:

DEQ 17-2000, f. & cert. ef. 10-25-00

340-256-0356

Emission Control System Inspection: Emissions Control Test Method for On-Site Vehicle Testing for Automobile Dealerships

This rule documents the on-site motor vehicle emissions test method for automobile dealerships. The on-site vehicle test will be performed in accordance with OAR 340-256-0355. ~~the Vehicle Inspection Program Inspection and Maintenance Policies and Procedure Number 226.00.~~ The test will be performed by DEQ using DEQ testing equipment and conducted at the dealership location. The test program applies to manufacturer franchise automobile dealerships ~~only, as defined in ORS 650.120(1).~~ Dealerships may use either on-site testing or the centralized DEQ test stations, or DEQ authorized OBD devices.

[NOTE: This rule is included in the State of Oregon Clean Air Act Implementation Plan that EQC adopted under OAR 340-200-0040.]

Statutory/Other Authority: ORS 468A.380(1)(c)

Statutes/Other Implemented: ORS 468A.365

History:

DEQ 11-2001, f. & cert. ef. 10-4-01

340-256-0357

Emission Control System Inspection: Emissions Control Test Method for Clean-Screening ~~Testing~~ Program

This rule documents the Clean-Screening test method.

(1) ~~The Department~~DEQ may evaluate emissions of vehicles on the roadway using an optical attenuation method of observing actual pollutant emissions, remotely received electronic broadcasts of the vehicles' emissions diagnostic data, or other means approved under section (5) of this rule.

(2) A vehicle that meets ~~the Department~~DEQ's emissions standards for on-road testing within a time period not to exceed one year from its required registration date will be issued a ~~C~~ertificate of ~~C~~ompliance without being required to pass the emissions inspection station test otherwise required.

(3) Before implementing Clean-Screening Testing under this rule, ~~the Department~~DEQ must establish specific testing processes, ~~in the Department's~~ policies, and procedures documents, including:

- (a) The test technique ~~to be used~~ for On-Road Clean-Screening Testing;
- (b) The valid test period of On-Road Clean-Screening Testing;
- (c) Procedures for identifying an on-road vehicle;
- (d) Procedures for protecting the test process from vandalism and cheating; and
- (e) Testing standards for Clean-Screening testing.

(4) If ~~the Department~~DEQ uses the optical attenuation method for Clean-Screening Testing, 1975 and newer model year vehicles are eligible for Clean-Screening testing. If ~~the Department~~DEQ uses broadcast data from vehicles' ~~emissions diagnostic~~ODB systems for Clean-Screening Testing, 1996 and newer model year vehicles are eligible for Clean-Screening Testing.

(5) ~~The Department~~If DEQ ~~may~~ develops and implements additional test methods for use in the Clean-Screening Testing program, ~~Before implementing such test methods, the Department~~DEQ must develop documentation that such method will provide equal or greater accuracy in identifying vehicles that would pass or fail the otherwise required emission test.

Statutory/Other Authority: ORS ~~467.030 &~~ 468A.380(1)(c)

Statutes/Other Implemented: ORS 468A.350 - 468A.420

History:

DEQ 14-2003, f. & cert. ef. 10-24-03

340-256-0358

Emission Control System Inspection: Emissions Control Test Method for Self-Service Testing Program

This rule documents the Self-Service test method.

(1) ~~The Department~~DEQ may provide a testing method whereby the vehicle owner or ~~his or her~~their representative will perform the emissions test. The test performed will be either a remote sensing optical quantification of the tailpipe pollutants, a remote or computer connected OBD test, or other means approved under section (4) of this rule.

(2) Before implementing Self-Service Testing under this rule, ~~the Department~~DEQ must establish specific Self-Service Testing processes in ~~the Department~~DEQ's policies and procedures documents, including:

- (a) The test techniques to be used for Self-Service Testing;

(b) Procedures for identifying the ~~Self-Service-Test~~ vehicle that will be subjected to Self-Service testing;

(c) Procedures for protecting the Self-Service test process from vandalism and cheating; and

(d) Testing standards for the Self-Service technique that will be used.

(3) If ~~the Department~~DEQ uses the optical attenuation method for Self-Service Testing, 1975 and newer model year vehicles are eligible for Self-Service Testing. If ~~the Department~~DEQ uses broadcast data or hardwire cable connection from vehicles' ~~emissions diagnostic~~OBD systems for Self-Service Testing, 1996 and newer model year vehicles are eligible for Self-Service Testing.

(4) ~~The Department~~If DEQ ~~may develop~~s and ~~implements~~s additional test methods for use in the Self-Service Testing program. ~~Before implementing such test methods, the Department~~DEQ must develop documentation that such method will provide equal or greater accuracy in identifying vehicles that would pass or fail the otherwise required emission test.

Statutory/Other Authority: ORS ~~467.030 &~~ 468A.380(1)(c)

Statutes/Other Implemented: ORS 468A.350 - 468A.420

History:

DEQ 14-2003, f. & cert. ef. 10-24-03

340-256-0360

Emission Control System Inspection: Motorcycle Noise Emission Control Test Method

~~(1) The vehicle is to be in neutral gear with the brake engaged. If the vehicle has no neutral gear, the rear wheel shall be at least two inches clear of the ground.~~

~~(2) The engine is to be accelerated to a speed equal to 45 percent of the red line speed. Redline speed is the lowest numerical engine speed included in the red zone on the motorcycle tachometer. If the redline speed is not available, the engine shall be accelerated to 50 percent of the speed at which the engine develops maximum rated net horsepower.~~

~~(3) If it is judged that the vehicle may be emitting propulsion exhaust noise in excess of the noise standards of OAR 340-256-0430, adopted pursuant to ORS 467.030, then a noise measurement is to be conducted and recorded while the engine is at the speed specified in section (2) of this rule. A reading from each exhaust outlet shall be recorded at the raised engine speed.~~

~~(4) If it is determined that the vehicle complies with OAR 340-256-0430, then, following receipt of the required fees, the Vehicle Emission Inspector shall issue the required Certificates of Compliance.~~

~~(5) No Certificate of Compliance shall be issued unless the vehicle complies with all requirements of OAR 340-256-0300 through 340-256-0450 and those applicable provisions of ORS 467.030, 468A.350 to 468A.400, 803.350, and 815.295 to 815.325.~~

Statutory/Other Authority: ORS 467.030 & 468A.360

Statutes/Other Implemented: ORS 467.030

History:

~~DEQ 165-2018, minor correction filed 04/12/2018, effective 04/12/2018~~

~~DEQ 14-1999, f. & cert. ef. 10-14-99, Renumbered from 340-024-0314~~

~~DEQ 25-1996, f. & cert. ef. 11-26-96, Renumbered from 340-024-0311~~

~~DEQ 4-1993, f. & cert. ef. 3-10-93~~

~~DEQ 17-1985, f. & ef. 12-3-85~~

~~DEQ 7-1985(Temp), f. 6-16-85, ef. 7-1-85~~

~~DEQ 24-1984, f. 11-19-84, ef. 7-1-85~~

340-256-0370

Emission Control System Inspection: Renewal of Registration for Light Duty Motor Vehicles and Heavy Duty Gasoline Motor Vehicles Temporarily Operating Outside of Oregon

Vehicles registered in the ~~boundaries described in OAR 340-204-0080~~Portland Vehicle Inspection Area and Medford-Ashland AQMA ~~that are being and~~ operated in another state ~~and are~~ at an address located at least 150 miles outside the Oregon border ~~shall~~must comply with the following requirements:-

(1) For vehicles operated within another Environmental Protection Agency approved Inspection and Maintenance (I/M) program area, ~~the Department of Environmental Quality~~DEQ shall establish reciprocity provisions to ensure motor vehicle compliance with the other state's I/M requirements. Compliance with the other state's I/M program requirements is equivalent to the issuance of a Certificate of Compliance.

(2) For vehicles operated in another state, but not within another Environmental Protection Agency approved Inspection and Maintenance (I/M) area, ~~the Department of Environmental Quality~~DEQ shall issue a temporary exemption from Oregon I/M Program testing requirements until ~~such time as~~ the vehicle returns to Oregon. Within 30 calendar days of the date the vehicle returns to Oregon it ~~shall be required to~~must comply with the Oregon I/M ~~P~~program's test criteria, methods and standards.

[NOTE: This rule is included in the State of Oregon Clean Air Act Implementation Plan that EQC adopted under OAR 340-200-0040.]

Statutory/Other Authority: ORS 468A.360

Statutes/Other Implemented: ORS 468A.360

History:

DEQ 14-1999, f. & cert. ef. 10-14-99, Renumbered from 340-024-0318

DEQ 25-1996, f. & cert. ef. 11-26-96

DEQ 15-1994, f. 6-8-94, cert. ef. 7-1-94

340-256-0380

Emission Control System Inspection: Light Duty Motor Vehicle Emission Control Test Criteria for Basic Program

This rule documents the Basic Test criteria for light duty motor vehicles.

(1) ~~No-A~~ vehicle emission control test is not valid if the vehicle exhaust system leaks in such a manner as to dilute the exhaust gas being sampled by the gas analytical system. For the purpose of the emission control tests conducted at state facilities, except for diesel motor vehicles, tests are invalid if the exhaust gas is diluted to such an extent that the sum of the ~~carbon monoxide~~CO and ~~carbon dioxide~~CO₂ concentrations recorded for the idle speed reading from an exhaust outlet is six percent or less, and, on 1975 and newer model year vehicles with air injection systems, seven percent or less.

(2) ~~No-A~~ vehicle emission control test is not valid if the engine idle speed exceeds the manufacturer's idle speed specifications by over 200 RPM.

(3)(a) ~~No-A~~ vehicle emission control test for a 1975 or newer model year vehicle is not valid if the gas cap or catalyst has been disconnected, plugged, or otherwise made inoperative in violation of ORS 815.305(1), except as noted in ORS 815.305(2) or as provided for by 40 CFR 85.1701–1709 (published July 1, 2003).

(b) ~~The Department~~DEQ may provide alternative criteria for those required under subsection (a) of this section if it determines that the component or an acceptable alternative is unavailable. ~~Such alternative criteria may be granted on the basis of the non-availability of the original part, replacement part, or comparable alternative solution.~~

(c) The use of a non-original equipment aftermarket part (including a rebuilt part) as a replacement part is not a violation of ORS 815.305 if ~~a reasonable basis exists for knowing~~DEQ determines that such use will not adversely affect emission control efficiency. ~~The Department will maintain a list of those parts that have been determined to adversely affect emission control efficiency;~~

(d) The use of a non-original equipment aftermarket part or system as an add-on, auxiliary, augmenting, or secondary part of system, is not a violation of ORS 815.305 if such part or system ~~has an Executive Order is on the list of "Modifications to Motor Vehicle Emission Control Systems Exempted Under California Vehicle Code Section 27156"~~ granted by the California Air Resources Board, is on the U.S. Environmental Protection Agency's list of "Certified to EPA Standards," ~~and~~ the DepartmentDEQ has determined after reviewing testing data that there is no decrease in the efficiency or effectiveness in the control of air pollution;

(e) Adjustments or alterations of particular part or system parameter, if done for purposes of maintenance or repair according to the vehicle or engine manufacturer's instructions, are not violations of ORS 815.305.

(4) A 1981 or newer model year vehicle that has been converted to operate on gaseous fuels is not in violation of ORS 815.305 when elements of the factory-installed motor vehicle air pollution control system are disconnected for the purpose of conversion to gaseous fuel as authorized by ORS 815.305.

(5) For a 1975 through 1980 model year vehicle in which the original engine has been replaced, if either the vehicle body or chassis original engine (per registration or title) or replacement engine (as manufactured) had a catalytic converter system, it must be present, intact, and operational before DEQ may issue a Certificate of Compliance ~~may be issued~~.

(6) For a 1981 or newer model year vehicle in which the original engine has been replaced, the emission test standards and applicable emissions control equipment for the year, make, and model of the vehicle body or chassis (per registration or title) or replacement engine, whichever is newer, apply. For those diesel powered vehicles that have been converted to operate on gasoline or gasoline equivalent fuel(s), the emission test standards and applicable emission control equipment for the year, make, and model of the gasoline equivalent powered engine as originally manufactured, for the vehicle body or chassis (per the registration) or replacement engine, whichever is newer, apply.

(7) For those vehicles registered or titled as a 1981 or newer model year that were assembled by other than a licensed motor vehicle manufacturer, such as an Assembled, Reconstructed, or Replica Vehicle, ~~Department-DEQ~~ personnel must determine the applicable emission test standards based upon the vintage of the vehicle engine. The year of the engine is presumed to be that stated by the vehicle owner, unless ~~Department-DEQ~~ personnel determine, after physical inspection, that the year of the engine is other than that stated by the owner.

(8) An imported nonconforming motor vehicle that has been imported under a certificate of conformity or modification/test procedure pursuant to 40 CFR Part 85, Subpart P, or has been granted an exemption under 40 CFR § 85.1511, must comply with the emission control equipment requirements of such certificate or procedure.

[NOTE: This rule is included in the State of Oregon Clean Air Act Implementation Plan that EQC adopted under OAR 340-200-0040.]

Statutory/Other Authority: ORS 468A.360

Statutes/Other Implemented: ORS 468A.350 - 468A.385

History:

DEQ 166-2018, minor correction filed 04/12/2018, effective 04/12/2018

DEQ 7-2005, f. & cert. ef. 7-12-05

DEQ 14-1999, f. & cert. ef. 10-14-99, Renumbered from 340-024-0320

DEQ 25-1996, f. & cert. ef. 11-26-96

DEQ 15-1994, f. 6-8-94, cert. ef. 7-1-94

DEQ 16-1993, f. & cert. ef. 11-4-93

DEQ 4-1993, f. & cert. ef. 3-10-93

DEQ 21-1988, f. & cert. ef. 9-12-88

DEQ 12-1985, f. & ef. 9-30-85

DEQ 6-1985, f. & ef. 5-1-85

DEQ 19-1983, f. 11-29-83, ef. 12-31-83

DEQ 12-1982, f. & ef. 7-21-82

DEQ 18-1980, f. & ef. 6-25-80

DEQ 6-1980, f. & ef. 1-29-80

DEQ 22-1979, f. & ef. 7-5-79

DEQ 9-1978, f. & ef. 7-7-78
DEQ 139, f. 6-30-77, ef. 7-1-77
DEQ 121, f. & ef. 9-3-76
DEQ 116(Temp), f. & ef. 7-27-76
DEQ 89, f. 4-22-75, ef. 5-25-75

340-256-0390

Emission Control System Inspection: Heavy Duty Gasoline Motor Vehicle Emission Control Test Criteria

This rule documents the heavy duty gasoline motor vehicle emission test criteria.

(1) ~~No-A~~ vehicle emission control test is not valid if the vehicle exhaust system leaks in such a manner as to dilute the exhaust gasemissions being sampled by the gas analytical system. For the purpose of emission control tests conducted at state facilities, tests will not be considered valid if the exhaust gas-emissions areis diluted to such an extent that the sum of the carbon-monoxideCO and carbon-dioxideCO2 concentrations recorded for the idle speed reading from an exhaust outlet is six percent or less.

(2) ~~No-A~~ vehicle emission control test is not valid if the engine idle speed exceeds 1300 RPM.

(3)(a) ~~No-A~~ vehicle emission control test ~~for a 1981 or newer model vehicle~~ is not valid if the gas cap or catalyst has been disconnected, plugged, or otherwise made inoperative in violation of ORS 815.305(1), except as noted in 815.305(2).

(b) ~~The Department~~DEQ may provide alternative criteria for those required under subsection (a) of this section if it determines that the component or an acceptable alternative is unavailable. ~~Such alternative criteria may be granted on the basis of the non-availability of the original part, replacement part, or comparable need for an alternative solution.~~

(c) The use of a non-original equipment aftermarket part (including a rebuilt part) as a replacement part is not a violation of ORS 815.305, if ~~a reasonable basis exists for knowing~~DEQ determines that such use will not adversely affect emission control efficiency. ~~The Department will maintain a list of those parts that have been determined to adversely affect emission control efficiency;~~

~~(d) The use of a nonoriginal equipment aftermarket part or system as an add-on, auxiliary, augmenting, or secondary part or system is not a violation of ORS 815.305, if such part or system is listed on the Department's exemption list;~~

~~(de)~~ Adjustments or alterations of a particular part or system parameter, if done for purposes of maintenance or repair according to the vehicle or engine manufacturer's instructions, are not violations of ORS 815.305.

(4) A 1981 or newer model motor vehicle that has been converted to operate on gaseous fuels is in violation of ORS 815.305 if elements of the factory-installed motor vehicle air

pollution control system are disconnected for the purpose of conversion to gaseous fuel as authorized by 815.305.

[NOTE: This rule is included in the State of Oregon Clean Air Act Implementation Plan that EQC adopted under OAR 340-200-0040.]

Statutory/Other Authority: ORS 468A.360

Statutes/Other Implemented: ORS 468A.350 - 468A.385

History:

DEQ 167-2018, minor correction filed 04/12/2018, effective 04/12/2018

DEQ 7-2005, f. & cert. ef. 7-12-05

DEQ 14-1999, f. & cert. ef. 10-14-99, Renumbered from 340-024-0325

DEQ 25-1996, f. & cert. ef. 11-26-96

DEQ 15-1994, f. 6-8-94, cert. ef. 7-1-94

DEQ 4-1993, f. & cert. ef. 3-10-93

DEQ 21-1988, f. & cert. ef. 9-12-88

DEQ 12-1985, f. & ef. 9-30-85

DEQ 6-1985, f. & ef. 5-1-85

DEQ 19-1983, f. 11-29-83, ef. 12-31-83

DEQ 12-1982, f. & ef. 7-21-82

DEQ 22-1979, f. & ef. 7-5-79

DEQ 136, f. 6-10-77, ef. 7-1-77

340-256-0400

Emission Control System Inspection: Light Duty Motor Vehicle Emission Control Standards for Basic Program

This rule documents the standards not to be exceeded for light duty motor vehicles that undergo the Basic emission test.

(1) Light Duty Diesel Motor Vehicle Emission Control Standards: ~~All~~ — 1.5% CO; there is no — ~~No HC Check~~ standard.

~~(2) Light Duty Gasoline Motor Vehicle Emission Control Standards: Two-Stroke Cycle: All — 7.0% CO — No HC Check.~~

(23) Light Duty Gasoline Motor Vehicle Emission Control Standards: Four-Stroke Cycle — Passenger Cars:

(a) 1975–1980 Model Year:

(A) With Catalyst: ~~All~~ 1.0% CO and — 220 ppm HC;

(B) Without Catalyst: ~~All~~ 2.5% CO and — 300 ppm HC.

(b) 1981 and Newer Model Year: ~~All~~:

~~(A)~~ aAt idle — 1.0% CO — and 220 ppm HC;

~~(B) At 2,500 RPM — 1.0% CO — 220 ppm HC.~~

(43) Light Duty Gasoline Motor Vehicle Emission Control Standards — Light Duty Trucks:

(a) 6,000 GVWR or less:

(A) 1975–1980 Model Year:

(i) With Catalyst: ~~All~~ — 1.0% CO and — 220 ppm HC;

(ii) Without Catalyst: ~~All~~ — 2.5% CO and — 300 ppm HC.

(B) 1981 and Newer Model Year: ~~All~~:

(i) ~~a~~At idle — 1.0% CO and — 220 ppm HC;

~~(ii) At 2,500 rpm — 1.0% CO — 220 ppm HC.~~

(b) 6,001 to 8,500 GVWR:

(A) 1975–1978 Model Year: ~~All~~ — 2.5% CO and — 300 ppm HC;

(B) 1979–1980 Model Year:

(i) With Catalyst: ~~All~~ — 1.0% CO and — 220 ppm HC;

(ii) Without Catalyst: ~~All~~ — 2.5% CO and — 300 ppm HC.

(C) 1981 and Newer: ~~All~~:

(i) ~~a~~At idle — 1.0% CO — and 220 ppm HC;

(4) Gross CO emissions exceed the applicable model year CO standard by a factor of one and one-half (1.5).

(5) Gross HC emissions exceed the applicable model year HC standard by a factor of three (3).

~~(ii) At 2,500 rpm — 1.0% CO — 220 ppm HC.~~

~~(56) There shall be no visible~~ Visible emissions must not occur during the steady-state unloaded and raised rpm engine idle portions of ~~the a gasoline engine~~ emission test from either the vehicle's exhaust system or the engine crankcase. ~~In the case of For a diesel engine emissions test, s and two-stroke cycle engines, the allowable~~ visible emissions ~~shall be no greater than~~ must not exceed 20% opacity.

~~(76) The Director or Director's delegate may establish specific separate~~ grant a waiver from standards, ~~differing from those~~ listed in sections (1)–(56) ~~of this rule~~ for vehicle classes ~~which that DEQ determines are determined to~~ present prohibitive inspection problems

meeting using the listed standards in sections (1) – (6) if DEQ deems the motor vehicle pollution system otherwise meets the standards of this Division.

[NOTE: This rule is included in the State of Oregon Clean Air Act Implementation Plan that EQC adopted under OAR 340-200-0040.]

Statutory/Other Authority: ORS 468A.360

Statutes/Other Implemented: ORS 468A.350 - 468A.385

History:

DEQ 168-2018, minor correction filed 04/12/2018, effective 04/12/2018

DEQ 14-1999, f. & cert. ef. 10-14-99, Renumbered from 340-024-0330

DEQ 25-1996, f. & cert. ef. 11-26-96

DEQ 16-1993, f. & cert. ef. 11-4-93

DEQ 4-1993, f. & cert. ef. 3-10-93

DEQ 21-1988, f. & cert. ef. 9-12-88

DEQ 18-1986, f. 9-18-86, ef. 10-1-86

DEQ 20-1981, f. 7-28-81, ef. 8-1-81

DEQ 15-1981(Temp), f. & ef. 5-6-81

DEQ 18-1980, f. & ef. 6-25-80

DEQ 22-1979, f. & ef. 7-5-79

DEQ 9-1978, f. & ef. 7-7-78

DEQ 139, f. 6-30-77, ef. 7-1-77

DEQ 121, f. & ef. 9-3-76

DEQ 116(Temp), f. & ef. 7-27-76

DEQ 89, f. 4-22-75, ef. 5-25-75

340-256-0410

Emission Control System Inspection: Light Duty Motor Vehicle Emission Control Standards for Enhanced Program

(1) Grams Per Mile (GPM) for Light Duty Passenger Cars (LDPC):

(a) Model Year—1996 and Newer:

(A) Hydrocarbons (HC)—0.9;

(B) Carbon Monoxide(CO)—20;

(C) Oxides of Nitrogen (NO_x)—2.25.

(b) Model Year—1983–1995:

(A) Hydrocarbons (HC)—1.2;

(B) Carbon Monoxide(CO)—30;

(C) Oxides of Nitrogen (NO_x)—3.00.

~~(c) Model Year—1981–1982:~~

~~(A) Hydrocarbons (HC)—1.2;~~

~~(B) Carbon Monoxide(CO)—60;~~

~~(C) Oxides of Nitrogen (NO_x)—3.00.~~

~~(2) Grams Per Mile (GPM) for Light Duty Truck 1 (LDT1) 6,000 GVWR or Less:~~

~~(a) Model Year—1996 and Newer 3750 Loaded Vehicle Weight or Less:~~

~~(A) Hydrocarbons (HC)—0.9;~~

~~(B) Carbon Monoxide(CO)—20;~~

~~(C) Oxides of Nitrogen (NO_x)—2.25.~~

~~(b) Model Year—1996 and Newer 3751 Loaded Vehicle Weight or More:~~

~~(A) Hydrocarbons (HC)—1.2;~~

~~(B) Carbon Monoxide(CO)—26;~~

~~(C) Oxides of Nitrogen (NO_x)—2.70.~~

~~(c) Model Year—1988–1995:~~

~~(A) Hydrocarbons (HC)—2.4;~~

~~(B) Carbon Monoxide(CO)—80;~~

~~(C) Oxides of Nitrogen (NO_x)—3.75.~~

~~(d) Model Year—1984–1987:~~

~~(A) Hydrocarbons (HC)—2.4;~~

~~(B) Carbon Monoxide(CO)—80;~~

~~(C) Oxides of Nitrogen (NO_x)—6.75.~~

~~(e) Model Year—1981–1983:~~

~~(A) Hydrocarbons (HC)—5.1;~~

~~(B) Carbon Monoxide(CO)—140;~~

~~(C) Oxides of Nitrogen (NO_x)—6.75.~~

~~(3) Grams Per Mile (GPM) for Light Duty Truck 2 (LDT2) 6,001 to 8500 GVWR:~~

~~(a) Model Year—1996 and Newer 5750 Loaded Vehicle Weight or Less:~~

~~(A) Hydrocarbons (HC)—1.2;~~

~~(B) Carbon Monoxide(CO)—26;~~

~~(C) Oxides of Nitrogen (NO_x)—2.70.~~

~~(b) Model Year—1996 and Newer 5751 Loaded Vehicle Weight or More:~~

~~(A) Hydrocarbons (HC)—1.2;~~

~~(B) Carbon Monoxide(CO)—30;~~

~~(C) Oxides of Nitrogen (NO_x)—3.00.~~

~~(c) Model Year—1988–1995:~~

~~(A) Hydrocarbons (HC)—2.4;~~

~~(B) Carbon Monoxide(CO)—80;~~

~~(C) Oxides of Nitrogen (NO_x)—5.25.~~

~~(d) Model Year—1984–1987:~~

~~(A) Hydrocarbons (HC)—2.4;~~

~~(B) Carbon Monoxide(CO)—80;~~

~~(C) Oxides of Nitrogen (NO_x)—6.75.~~

~~(e) Model Year—1981–1983:~~

~~(A) Hydrocarbons (HC)—5.1;~~

~~(B) Carbon Monoxide(CO)—140;~~

~~(C) Oxides of Nitrogen (NO_x)—6.75.~~

~~(4) The Director may establish specific separate standards, differing from those listed in sections (1)–(3) of this rule for vehicle classes which are determined to present prohibitive inspection problems using the listed standards.~~

Statutory/Other Authority: ~~ORS 468A.360 & 468A.363~~

Statutes/Other Implemented: ~~ORS 468A.350–468A.385~~

History:

~~DEQ 14 1999, f. & cert. ef. 10-14-99, Renumbered from 340-024-0332~~
~~DEQ 25 1996, f. & cert. ef. 11-26-96~~

340-256-0420

Emission Control System Inspection: Heavy-Duty Gasoline Motor Vehicle Emission Control Standards

This rule documents the standards not to be exceeded for heavy duty gasoline vehicle emission tests.

(1) ~~Carbon-monoxide~~CO idle emission values ~~not to be exceeded~~:

- (a) 1975–1978 Model Year: 4.0%;
- (b) 1979 and Newer Model Year without catalyst: 3.0%;
- (c) 1985 and Newer Model Year with catalyst: 1.0%.

(2) Gross CO emissions exceed the applicable model year CO standard by a factor of one and one-half (1.5).

~~(2) Carbon Monoxide nominal 2,500 rpm emission values not to be exceeded:~~

- ~~(a) 1975 and Newer Model Year without catalyst with carburetor: 3.0%;~~
- ~~(b) 1975 and Newer Model Year without catalyst with fuel injection: No Check;~~
- ~~(c) 1985 and Newer Model Year with catalyst: 1.0%.~~

(3) Hydrocarbon idle emission values ~~not to be exceeded~~:

- (a) 1975–1978 Model Year: 500 PPM;
- (b) 1979 and Newer Model Year without catalyst: 350 PPM;
- (c) 1985 and Newer Model Year with catalyst: 220 PPM.

(4) Gross HC emissions exceed the applicable model year HC standard by a factor of three (3).

~~(4) Hydrocarbon nominal 2,500 rpm emission values not to be exceeded: 1985 and Newer Model Year with catalyst: 220 PPM.~~

(5) ~~There shall be no v~~Visible emission must not occur during the steady-state unloaded engine idle and raised rpm portion of the emission test from either the vehicle's exhaust system or the engine crankcase.

(6) The Director may ~~establish specific separate~~grant a waiver from standards, ~~differing from those~~ listed in sections (1)–(4) ~~of this rule~~ for vehicle classes ~~which are~~that DEQ determines~~d~~

~~to present prohibitive inspection problems using meeting the listed standards in sections (1) – (4) if DEQ deems the motor vehicle pollution system otherwise meets the standards of this Division.~~

[NOTE: This rule is included in the State of Oregon Clean Air Act Implementation Plan that EQC adopted under OAR 340-200-0040.]

Statutory/Other Authority: ORS 468A.360

Statutes/Other Implemented: ORS 468A.360

History:

DEQ 14-1999, f. & cert. ef. 10-14-99, Renumbered from 340-024-0335

DEQ 25-1996, f. & cert. ef. 11-26-96

DEQ 15-1994, f. 6-8-94, cert. ef. 7-1-94

DEQ 16-1993, f. & cert. ef. 11-4-93

DEQ 4-1993, f. & cert. ef. 3-10-93

DEQ 18-1986, f. 9-18-86, ef. 10-1-86

DEQ 20-1981, f. 7-28-81, ef. 8-1-81

DEQ 15-1981(Temp), f. & ef. 5-6-81

DEQ 18-1980, f. & ef. 6-25-80

DEQ 22-1979, f. & ef. 7-5-79

DEQ 9-1978, f. & ef. 7-7-78

DEQ 136, f. 6-10-77, ef. 7-1-77

340-256-0430

Emission Control System Inspection: Motor Vehicle Propulsion Exhaust Noise Standards

~~(1) Light duty motor vehicle propulsion exhaust noise levels not to be exceeded as measured at no less than 20 inches from any opening to the atmosphere downstream from the exhaust ports of the motor vehicle engine: Vehicle—Type Maximum Allowable Noise Level:~~

~~(a) All front engine vehicles—93 dBA;~~

~~(b) All rear and midengine vehicles—95 dBA.~~

~~(2) Motorecycle propulsion exhaust noise levels not to be exceeded as measured at no less than 20 inches from any opening to the atmosphere downstream from the exhaust ports of the motorecycle engine: Model Year—Maximum Allowable Noise Level:~~

~~(a) Pre 1976—102 dBA;~~

~~(b) 1976 and newer—99 dBA.~~

~~(3) The Director may establish specific separate standards, differing from those listed in sections (1) and (2) of this rule, for vehicle classes which are determined to present prohibitive inspection problems using the listed standard.~~

Statutory/Other Authority: ORS 467.030 & 468A.360

Statutes/Other Implemented: ORS 467.030

History:

~~DEQ 169-2018, minor correction filed 04/12/2018, effective 04/12/2018~~

~~DEQ 14 1999, f. & cert. ef. 10-14-99, Renumbered from 340-024-0337~~

~~DEQ 25 1996, f. & cert. ef. 11-26-96~~

~~DEQ 4 1993, f. & cert. ef. 3-10-93~~

~~DEQ 6 1985, f. & ef. 5-1-85~~

~~DEQ 24 1984, f. 11-19-84, ef. 7-1-85~~

~~DEQ 23 1984, f. 11-19-84, ef. 4-1-85~~

340-256-0440

Emission Control System Inspection: Criteria for Qualifications of Persons Eligible to Inspect Motor Vehicles and Motor Vehicle Pollution Control Systems and Execute Certificates

(1) Five separate classes of licenses are ~~established as follows:~~

(a) Private Business Fleet;

(b) Public Agency Fleet;

(c) Private Business Fleet Vehicle Emission Inspector;

(d) Public Agency Fleet Vehicle Emission Inspector;

(e) Vehicle Emission Inspector.

(2) ~~License Applicant~~stion for a license must ~~be completed on~~ a form that DEQ provides~~d by the Department.~~

(3)(a) Each fleet's license is valid for not more than ~~a one-year~~period and expires on December 31 of each year unless revoked, suspended, or returned to ~~the Department~~DEQ;

(b) Each Inspector's license is valid for not more than ~~a two-years~~period and expires on December 31 of every other year unless revoked, suspended, or returned to ~~the Department~~DEQ.

(4) ~~The Department~~DEQ will not issue any license until the applicant has fulfilled all requirements and paid the required fee.

(5) ~~No A~~ license is not transferable.

(6) ~~Each DEQ may renew a license if the applicant submits an application and renewal fee may be renewed upon application and receipt of renewal fee if the application for renewal is made within the 30-day period prior to before the license's expiration date and the applicant complies with all other licensing requirements.~~

(7) ~~A license-DEQ~~ may ~~be suspended~~, ~~revoked~~, or not renewed ~~a license~~ if the licensee has violated this Division, ~~or~~ ORS 468A.350 to 468A.400, ~~or~~ 815.295 to 815.325.

(8) A Private Business Vehicle Emission Inspector or Public Agency Fleet Vehicle Emission Inspector license is valid only for inspection of and execution of Certificates of Compliance for motor vehicle pollution control systems and motor vehicles of the Private Business Fleet or Public Agency Fleet that employs the Private Business Fleet Vehicle Emission Inspector or Public Agency Fleet Vehicle Emission Inspector on a full time basis. ~~The Department~~DEQ may authorize a Public Agency Fleet Vehicle Emission Inspector to perform inspections and execute Certificates of Compliance for vehicles of other governmental agencies if the inspector has contracted with that agency for that service and the Director approves the contract.

(9) To initially receive or renew a license as a Private Business Fleet Vehicle Emission Inspector, a Public Agency Fleet Vehicle Emission Inspector or a Vehicle Emission Inspector, the applicant must be an employee of a Private Business Fleet, a Public Agency Fleet, the ~~DEQ~~ Vehicle Inspection Program ~~of the Department~~, or an employee of an Independent Contractor and submit a completed application. All Inspectors must receive formal training and be licensed or certified to perform inspections ~~pursuant to~~under this Division. The duration of the training program for persons employed by a Private Business Fleet or a Public Agency Fleet must be at least 16 hours.

(a) Training.

(A) Inspector training must include the following subjects:

- (i) The air pollution problems, its causes and effects;
- (ii) The purpose, function and goal of the inspection program;
- (iii) Inspection regulations and procedures;
- (iv) Technical details of the test procedure and the rationale for their design;
- (v) Test equipment operation, calibration and maintenance;
- (vi) Emission control device function, configuration and inspection;
- (vii) Quality control procedures and their purpose;
- (viii) Public relations;
- (ix) Safety and health issues related to the inspection process; and
- (x) OBD test systems.

(B) In order to complete the training requirement, a trainee must pass (minimum of 80% correct responses) a written test covering all aspects of the training. In addition, a hands-on

test must be administered in which the trainee demonstrates without assistance the ability to conduct a proper inspection, to properly utilize equipment and to follow other procedures. Inability to properly conduct all test procedures shall constitute failure of the test. ~~The Department~~ DEQ will take appropriate steps to insure the security and integrity of the testing process.

(b) Licensing and certification.

(A) ~~All Inspectors~~ DEQ must ~~be either licensed or certified by the Department in order to~~ all inspectors before they may perform official inspections.

(B) Completion of Inspector training and passing required tests is a condition of licensing or certification.

(C) Inspector licenses and certificates are valid for no more than 2 years, at which point refresher training and testing are required before renewal. Alternative approaches based on more comprehensive skill examination and determination of Inspector competency may be used.

(D) Licenses and certificates are not a legal right, but rather, are a privilege bestowed by the Department and conditional upon adherence to ~~Department~~ DEQ requirements.

(c) Enforcement against Inspectors: Any violations of procedures in this Division are subject to ~~the Department~~ DEQ's enforcement procedures.

~~(A) Whenever an Inspector intentionally improperly passes a vehicle for any required portion of the test, the Department will either suspend the Inspector for at least 6 months or assess a penalty equivalent to the Inspector's salary for the same time period.~~

~~(B)~~ License or certificate suspension or revocation means prohibits the individual ~~is barred~~ from direct or indirect involvement in any inspection operation during the term of the suspension or revocation.

(10) To be licensed as a Private Business Fleet or a Public Agency Fleet, the applicant must:

(a) Employ on a full time basis a Private Business Fleet Vehicle Emission Inspector; ~~or;~~

(b) Employ on a full time basis a Public Agency Fleet Vehicle Emission Inspector; and

(c) Be equipped with ~~a~~ gas analytical system complying with criteria established in OAR 340-256-0450 ~~or 340-256-0460;~~

~~(d) Be equipped with a sound level meter conforming to "Requirements for Sound Measuring Instruments and Personnel" (NPCS-2) manual, revised September 15, 1974, of this Department.~~

(~~de~~) If 1996 and newer model year light duty vehicles are a part of the self-inspected fleet of vehicles, the fleet must be equipped ~~by January 1, 2001~~ with a scan tool for downloading vehicle OBD emissions data with criteria established in OAR 340-256-0465.

(11) ~~No~~ A person licensed as a Private Business Fleet or Public Agency Fleet may not advertise or represent himself themselves as being licensed to inspect motor vehicles to determine compliance with the criteria and standards of OAR 340-256-0380 and 340-256-0400.

[NOTE: This rule is included in the State of Oregon Clean Air Act Implementation Plan that EQC adopted under OAR 340-200-0040.]

Statutory/Other Authority: ORS 468A.380

Statutes/Other Implemented: ORS 468A.380

History:

DEQ 170-2018, minor correction filed 04/12/2018, effective 04/12/2018

DEQ 17-2000, f. & cert. ef. 10-25-00

DEQ 14-1999, f. & cert. ef. 10-14-99, Renumbered from 340-024-0340

DEQ 25-1996, f. & cert. ef. 11-26-96

DEQ 15-1994, f. 6-8-94, cert. ef. 7-1-94

DEQ 16-1993, f. & cert. ef. 11-4-93

DEQ 4-1993, f. & cert. ef. 3-10-93

DEQ 19-1983, f. 11-29-83, ef. 12-31-83

DEQ 12-1982, f. & ef. 7-21-82

DEQ 6-1980, f. & ef. 1-29-80

DEQ 14-1978, f. & ef. 10-3-78

DEQ 9-1978, f. & ef. 7-7-78

DEQ 3-1978, f. 3-1-78, ef. 4-1-78

DEQ 136, f. 6-10-77, ef. 7-1-77

DEQ 89, f. 4-22-75, ef. 5-25-75

340-256-0450

Emission Control System Inspection: Gas Analytical System Licensing Criteria for Basic Program

This rule documents licensing criteria for use of gas analytical systems in the Basic test method.

(1) ~~Test equipment.~~ Computerized test systems are required equipment for performing any measurement on subject vehicles. ~~Performance features of computerized test systems.~~ The test equipment ~~-shall-must~~ be certified to meet the requirements and performance features contained in 40 CFR Part 51 Appendix D (November 5, 1992) and new equipment ~~shall-must~~ be subjected to acceptance test procedures to ensure compliance with Oregon I/M pProgram specifications.

(a) Emission test equipment ~~shall~~must be capable of testing all subject vehicles and shall be updated from time to time to accommodate new technology vehicles as well as changes to the ~~Vehicle Inspection~~Oregon I/M Program.

(b) At a minimum, emission test equipment must be:

(A) ~~Shall be~~A automated to the highest degree commercially available to minimize the potential for intentional fraud and/or human error;

(B) ~~Shall be~~S secure from tampering and/or abuse;

(C) ~~Shall be~~B based upon written specifications; and

(D) ~~Shall~~C be capable of simultaneously sampling dual exhaust vehicles.

(c) The vehicle owner or driver ~~must~~shall be provided with a computer-generated record of test results, including all of the items listed in 40 CFR Part 85, subpart W, ~~as being~~ required on the test record. The test report ~~shall~~must include:

(A) A vehicle description, including license plate number, ~~vehicle identification number~~VIN, and odometer reading;

(B) The date and time of the test;

(C) The name or identification number of individual(s) performing the tests and the location of the test station and lane;

(D) The type of test performed, including emission tests, visual checks for the presence of emission control components, and functional, evaporative checks;

(E) The applicable test standards;

(F) A statement indicating the availability of warranty coverage as required in section 207 of the Clean Air Act (1990);

(G) Certification that tests were performed in accordance with the regulations of this Division; and

(H) For vehicles that fail the tailpipe emission test, information on the possible causes of the specific pattern of high emission levels found during the test.

(2) Functional characteristics of computerized test systems. The test system is composed of emission measurement devices and other motor vehicle test equipment controlled by a computer.

(a) The test system ~~must~~shall automatically:

(A) Make a pass or /fail decision for all measurements;

- (B) Record test data to an electronic medium;
- (C) Conduct regular self-testing of recording accuracy;
- (D) Perform electrical calibration and system integrity checks before each test, as applicable; and
- (E) Initiate system lockouts for:
 - (i) Tampering with security aspects of the test system;
 - (ii) Failing to conduct or pass periodic calibration or leak checks; and
 - (iii) A full data recording medium or one that does not pass a cyclical redundancy check.

(b) The test system ~~must~~shall ensure accurate data collection by limiting, cross-checking; and/or confirming manual data entry.

(3) Gas analytical systems used by Private Business Fleets or Public Agency Fleets must meet the criteria established in this rule ~~by not later than January 1, 1998.~~

[NOTE: This rule is included in the State of Oregon Clean Air Act Implementation Plan that EQC adopted under OAR 340-200-0040.]

Statutory/Other Authority: ORS 468A.380

Statutes/Other Implemented: ORS 468A.380

History:

DEQ 14-1999, f. & cert. ef. 10-14-99, Renumbered from 340-024-0355

DEQ 25-1996, f. & cert. ef. 11-26-96

DEQ 15-1994, f. 6-8-94, cert. ef. 7-1-94

DEQ 16-1993, f. & cert. ef. 11-4-93

340-256-0460

Emission Control System Inspection: Gas Analytical System Licensing Criteria for Enhanced Program

~~(1) Light Duty vehicles described in OAR 340-256-0300(1)(a)(B) may be tested with a gas analytical system that meets the equipment specification described in the United States Environmental Protection Agency (EPA) High Tech I/M Test Procedures, Emission Standards, Quality Control Requirements, and Equipment Specifications, April 1994. This equipment is referred to as Laboratory Grade Inspection/Maintenance 240 (IM240) testing equipment.~~

~~(2) Alternatively, gas analytical systems meeting the EPA "Inspection Grade" (IG) criteria may be utilized. This system, capable of duplicating the IM240 driving cycle, consists of four main pieces of equipment:~~

~~(a) Computer system;~~

- ~~(b) Infrared exhaust gas analyzer capable of measuring at least CO, CO₂, HC and NO_x;~~
- ~~(c) CVS system to capture exhaust flow during testing needed to convert the grams per mile readings and fuel economy; and~~
- ~~(d) A dynamometer capable of simulating the IM240 driving cycle.~~

~~(3) Gas analytical systems used by Private Business Fleets or Public Agency Fleets must meet the criteria established in this rule by not later than July 1, 1998.~~

~~[Publications: Publications referenced are available from the agency.]~~

~~Statutory/Other Authority: ORS 468A.380~~

~~Statutes/Other Implemented: ORS 468A.380~~

~~History:~~

~~DEQ 14 1999, f. & cert. ef. 10-14-99, Renumbered from 340-024-0357~~

~~DEQ 25 1996, f. & cert. ef. 11-26-96~~

340-256-0465

Emission Control System Inspection: Test Equipment Licensing Criteria for OBD Test Program

This equipment must contain the standard terminal Diagnostic Link Connector for OBD systems and be capable of the following:

- (1) Making an automatic pass/fail decision based on malfunction indicator light observations and vehicle OBD system download~~;-~~
- (2) Transferring electronic vehicle test result to the VIP central data server for emissions data~~;-~~
- (3) Meeting additional fleet operations specifications as DEQ prescribes~~sd by the Department~~.

[NOTE: This rule is included in the State of Oregon Clean Air Act Implementation Plan that EQC adopted under OAR 340-200-0040.]

Statutory/Other Authority: ORS 468A.380

Statutes/Other Implemented: ORS 468A.380

History:

DEQ 17-2000, f. & cert. ef. 10-25-00

340-256-0470

Emission Control System Inspection: Agreement With Independent Contractor; Qualifications of Contractor; Agreement Provisions

- ~~(1) The Director is authorized to enter into an emissions inspection agreement with one or more independent contractors, subject to public bidding, to provide for the construction, equipment, establishment, maintenance and operation of any emissions inspection stations or~~

~~activities in such numbers and locations as may be required to provide vehicle owners reasonably convenient access to inspection facilities for the purpose of obtaining compliance with rules contained in this Division.~~

~~(2) The Director is prohibited from entering into an emissions inspection agreement with any independent contractor who:~~

~~(a) Is engaged in the business of manufacturing, selling, maintaining or repairing vehicles, except that the independent contractor shall not be precluded from maintaining or repairing any vehicle owned or operated by the independent contractor;~~

~~(b) Does not have the capability, resources or technical and management skill to adequately construct, equip, operate or maintain a sufficient number of emissions inspection stations to meet the demand for inspection of every vehicle which is required to be submitted for inspection pursuant to this Division.~~

~~(3) All persons employed by the independent contractor in the performance of an emissions inspection agreement are employees of the independent contractor and not of this state. An employee of the independent contractor shall not wear any badge, insignia, patch, emblem, device, word or series of words which would tend to indicate that such person is employed by this state. Employees of the independent contractor are specifically prohibited under this subsection from wearing the flag of this state, the words "state of Oregon," the words "emissions inspection program" or any similar emblem or phrase.~~

~~(4) The emissions inspection agreement authorized by this rule shall contain at least the following provisions:~~

~~(a) A contract term or duration of not more than ten years with reasonable compensation to the contractor if the provisions of this rule are repealed during the ten-year term;~~

~~(b) That nothing in the agreement or contract requires the state to purchase any asset or assume any liability if such agreement or contract is not renewed;~~

~~(c) The minimum requirements for adequate staff, equipment, management and hours and place of operation of emissions inspection stations;~~

~~(d) The submission of such reports and documentation concerning the operation of emissions inspection stations as the Director and the Attorney General may require;~~

~~(e) Surveillance by the Department of Environmental Quality and the Department of Administrative Services to ensure compliance with vehicle emissions testing standards, procedures, rules and laws;~~

~~(f) The right of this state, upon providing reasonable notice to the independent contractor, to terminate the contract with the independent contractor and to assume operation of the vehicle emissions inspection program;~~

~~(g) The right of this state upon termination of the term of the agreement or upon assumption of the operation of the program to have transferred and assigned to it for reasonable compensation any interest in land, buildings, improvements, equipment, parts, tools and services used by the independent contractors in their operation of the program;~~

~~(h) The right of this state upon termination of the term of the agreement or assumption of the operation of the program to have transferred and assigned to it any contract rights, and related obligations, for land, buildings, improvements, equipment, parts, tools and services used by the independent contractors in their operation of the program;~~

~~(i) The obligation of the independent contractors to provide in any agreement to be executed by them, and to maintain in any agreements previously executed by them, for land, buildings, improvements, equipment, parts, tools and services used in their operation of the program for the right of the independent contractors to assign to this state any of their rights and obligations under such contract;~~

~~(j) The amounts of liquidated damages payable by this state to the independent contractor if the state exercises its right to terminate the contract at the conclusion of the first, second, third or fourth year of the contract pursuant to section (f) of this rule. The damages recoverable by the independent contractor if the state exercises its right to terminate the contract shall be limited to the liquidated damages specified in the contract;~~

~~(k) Any other provision deemed necessary by the Department of Administrative Services for enforcement of the emissions inspection agreement.~~

~~(5) In conjunction with the Attorney General and the Department of Administrative Services, the Department of Environmental Quality shall establish bid specifications or contract terms for a contract with an independent contractor as provided in this rule, review bids for award of a contract with the independent contractors and negotiate any terms of a contract with the independent contractors.~~

~~(6) Before entering into any contract the Director shall inquire into the marketplace of independent contractors and based upon this review shall select the independent contractor who in the sole discretion of the Director is best qualified to perform the duties required by this rule and can be operational on January 1, 1998. After a contract is awarded to an independent contractor, the Director may modify the contract with the independent contractor to allow the contractor and the state to comply with amendments to applicable statutes or rules. This modification is exempt from public bidding and may include the addition, deletion or alteration of any contract provision in order to make compliance feasible, including inspection fees and services rendered. Provisions relating to contract term or duration may be amended, except that the term or duration of the contract shall not be extended more than three and one half years beyond the term of the original contract as awarded. If the Director cannot negotiate an acceptable modification of the contract, the state may terminate the contract.~~

Statutory/Other Authority: ORS 468.020 & 468A.363

Statutes/Other Implemented: ORS 468A.363

History:

~~DEQ 171-2018, minor correction filed 04/12/2018, effective 04/12/2018~~

~~DEQ 14-1999, f. & cert. ef. 10-14-99, Renumbered from 340-024-0360~~

~~DEQ 25-1996, f. & cert. ef. 11-26-96~~

Draft Rules – With Edits Included

DEPARTMENT OF ENVIRONMENTAL QUALITY

Division 256

MOTOR VEHICLES

340-256-0010

Definitions

The definitions in OAR 340-200-0020, 340-204-0010, and this rule apply to this division. If this rule defines the same term as OAR 340-200-0020 or 340-204-0010, the definition in this rule applies in this division.

(1) "Basic test" means an inspection and maintenance program designed to measure exhaust emission levels during an unloaded idle mode as described in OAR 340-256-0340.

(2) "CO₂" means a chemical formula representing the compound carbon dioxide.

(3) "CO" means a chemical formula representing the compound carbon monoxide.

(4) "Certificate of Compliance" means a hard copy or electronic document stating that the vehicle identified on the certificate is equipped with the required functioning motor vehicle pollution control systems and otherwise complies with the Commission's emission control criteria, standards, and rules. A certificate of compliance is issued by a Private Business Fleet Vehicle Emission Inspector, a Public Agency Fleet Vehicle Emission Inspector, a Vehicle Emissions Inspector employed by DEQ, or an Independent Contractor.

(5) "Clean-Screening" means a procedure by which DEQ determines that a vehicle has acceptable emissions and then allows the vehicle owner to bypass the traditional emissions inspection station test. DEQ's decision may be the result of remotely sensing the emissions, the status of emissions equipment, or another means determined by DEQ.

(6) "Commission" means the Environmental Quality Commission.

(7) "Dealer" means any person who is engaged wholly or in part in the business of buying, selling, or exchanging, either outright or on conditional sale, bailment lease, chattel mortgage, or otherwise, motor vehicles.

- (8) "Dealership" means a business involved in the sale of vehicles that is franchised with an automobile manufacturer as defined in ORS 650.120(9).
- (9) "DEQ" means the Department of Environmental Quality.
- (10) "Diesel motor vehicle" means a motor vehicle powered by a stratified charge compression-ignition internal combustion engine.
- (11) "Director" means the director of DEQ.
- (12) "DMV" means the Driver and Motor Vehicle Services Division of the Oregon Department of Transportation.
- (13) "Emissions" means gas or vapor released to the atmosphere from a motor vehicle component or resulting from fuel combustion within a motor vehicle engine.
- (14) "Emissions Inspection Station" means a facility, operated by DEQ or an Independent Contractor, for the purpose of conducting emissions inspections of vehicles required to be inspected under this Division.
- (15) "Exhaust emissions" means substances emitted into the atmosphere from any opening downstream of the exhaust ports of a motor vehicle engine.
- (16) "Factory-installed motor vehicle pollution control system" means a motor vehicle pollution control system installed by the vehicle or engine manufacturer to comply with United States motor vehicle emission control laws and regulations published in the Code of Federal Regulations, 40 C.F.R. Parts 85 and 86.
- (17) "Franchised" means a sale entity licensed by the DMV and under an agreement as defined in ORS 650.120(5) to sell motor vehicles.
- (18) "Gas analytical system" means a device that measures the amount of contaminants in the exhaust emissions of a motor vehicle and that has been issued a license by DEQ under OAR 340-256-0450 and ORS 468A.380.
- (19) "Gaseous fuel" includes, but is not limited to, liquefied petroleum gases and natural gases in liquefied or gaseous forms.
- (20) "Gasoline motor vehicle" means a motor vehicle powered by a spark-ignition internal combustion engine.
- (21) "Gross vehicle weight rating" or "GVWR" means the value specified by the manufacturer as the maximum design loaded weight of a vehicle.
- (22) "Heavy duty motor vehicle" means any motor vehicle with a GVWR greater than 8,500 pounds.
- (23) "HC" is an abbreviation that means hydrocarbon.

(24) "Hydrocarbon" means a class of chemical compounds consisting of hydrogen and carbon.

(25) "Idle speed" means the engine speed when accelerator pedal is fully released.

(26) "Imported vehicle" means a vehicle legally imported from another country through channels other than the maker's official distribution system.

(26) "Independent Contractor" means any person with whom DEQ enters into an agreement providing for the construction, equipment, maintenance, personnel, management or operation of emissions inspection stations or activities under ORS 468A.370 and these rules.

(27) "Inspection and Maintenance Program or I/M Program" means a program of conducting regular inspections of motor vehicles, including measurement of air contaminants in the motor vehicle exhaust and an inspection of the motor vehicle pollution control system, to identify vehicles that do not meet the standards of this Division or that have malfunctioning, maladjusted or missing motor vehicle pollution control systems, and, when necessary, of requiring the repair or adjustment of vehicles to make the motor vehicle pollution control systems function as intended and to reduce tailpipe emissions of air contaminants.

(28) "In-use motor vehicle" means any motor vehicle that is not a new motor vehicle.

(29) "Light-duty motor vehicle" means any motor vehicle with a GVWR of 8,500 pounds or less.

(30) "Model year" means the annual production period of new motor vehicles or new motor vehicle engines designated by the calendar year in which such period ends. If the manufacturer does not designate a production period, the model year with respect to such vehicles or engines means the 12-month period beginning January of the year in which production of the vehicle or engine begins.

(31) "Motor vehicle" or "vehicle" means any self-propelled vehicle used for transporting persons or commodities on public roads.

(32) "Motor vehicle pollution control system" means equipment designed for installation on a motor vehicle for the purpose of reducing the pollutants emitted from the vehicle, or a system or engine adjustment or modification that causes a reduction of pollutants emitted from the vehicle, or a system or device that inhibits the introduction of fuels that can adversely affect the overall motor vehicle pollution control system.

(33) "Motor Vehicle Fleet Operation" means ownership, control, management or any combination thereof, by any person, of five or more motor vehicles.

(34) "New motor vehicle" means a motor vehicle whose equitable or legal title has never been transferred to a person who, in good faith, purchases the motor vehicle for purposes other than resale.

- (35) "OBD" and "OBD-II" means the On Board Diagnostic system in a vehicle that tracks the effectiveness of the motor vehicle's pollution control system.
- (36) "OBD Test" means an emissions test that downloads diagnostic information from the vehicle's OBD computer to evaluate the effectiveness of the motor vehicle pollution control system.
- (37) "On-Site Vehicle Test" means an emissions test conducted at the vehicle owner's location.
- (38) "Owner" means the person having all the incidents of ownership in a vehicle. Where the incidents of ownership are in different persons, it means the person, other than a security interest holder or lessor, entitled to the possession of a vehicle under a security agreement or a lease for a term of 10 or more successive days.
- (39) "Opacity" means the degree to which transmitted light is obscured, expressed in percent.
- (40) "Permanent Fleet Vehicle" means a motor vehicle that the Oregon Department of Transportation identifies with permanent fleet tags, stickers, plates or other identification ODOT determines appropriate.
- (41) "Person" means an individual, public or private corporation, political subdivision, agency, board, department, or bureau of the state, municipality, partnership, association, firm, trust, estate, or any other legal entity whatsoever that is recognized by law as the subject of rights and duties.
- (42) "PPM" means parts per million by volume.
- (43) "Private Business Fleet" means a group of 100 or more Oregon-registered, in-use, motor vehicles that are owned by any person, excluding those vehicles held primarily for the purpose of resale.
- (44) "Private Business Fleet Vehicle Emissions Inspector" means any person employed on a full-time basis by a Private Business Fleet who possesses a current and valid license issued by DEQ under OAR 340-256-0440 and ORS 468A.380.
- (45) "Public Agency Fleet" means a group of 50 or more government-owned vehicles registered under ORS 805.040.
- (46) "Public Agency Fleet Vehicle Emissions Inspector" means any person employed on a full-time basis by a Public Agency Fleet that possesses a current and valid license issued by DEQ under OAR 340-256-0440 and ORS 468A.380.
- (47) "Public roads" means any street, alley, road, highway, freeway, thoroughfare, or section thereof used by the public, or dedicated or appropriated to public use.

(48) "Regional Authority" means a regional air quality control authority established under the provisions of ORS 468A.005 to 468A.035, 468A.075, 468A.100 to 468A.130, and 468A.140 to 468A.175.

(49) "Remote Sensing" means a technique for determining the level of a vehicle's emissions without connecting equipment directly to the vehicle, done either by optically measuring the pollutants in the vehicle's exhaust plume, by remotely receiving a vehicle's emissions diagnostic information, or by other means determined by DEQ.

(50) "Ringlemann Smoke Chart" means the Ringlemann Smoke Chart with instructions for use as published in May 1967, by the U.S. Department of Interior, Bureau of Mines, Information circular 8333.

(51) "RPM" means engine crankshaft revolutions per minute.

(52) "Self-Service Test" means a procedure for vehicle testing offered by DEQ where the vehicle owner or driver can perform an emissions test on the vehicle at a facility provided by DEQ using remote sensing, plug-in OBD emissions testing, or other means designated by DEQ.

(53) "Vehicle Emission Inspector" means any person employed by the Department or an Independent Contractor who possesses a current and valid license issued by the Department under OAR 340-256-0440 and ORS 468A.380.

(54) "VIN" or "Vehicle Identification Number" means a unique code including a serial number that identifies a specific vehicle.

(55) "Visible emissions" means those gases or particulates, excluding uncombined water, that separately or in combination are visible upon release to the outdoor atmosphere.

[NOTE: This rule is included in the State of Oregon Clean Air Act Implementation Plan that EQC adopted under OAR 340-200-0040.]

Statutory/Other Authority: ORS 468A.360

Statutes/Other Implemented: ORS 468A.350 - 468A.400

History:

DEQ 7-2005, f. & cert. ef. 7-12-05

DEQ 14-2003, f. & cert. ef. 10-24-03

DEQ 11-2001, f. & cert. ef. 10-4-01

DEQ 17-2000, f. & cert. ef. 10-25-00

DEQ 14-1999, f. & cert. ef. 10-14-99, Renumbered from 340-024-0005 & 340-024-0305

DEQ 25-1996, f. & cert. ef. 11-26-96

DEQ 15-1994, f. 6-8-94, cert. ef. 7-1-94

DEQ 4-1993, f. & cert. ef. 3-10-93

DEQ 23-1984, f. 11-19-84, ef. 4-1-85

DEQ 12-1982, f. & ef. 7-21-82

DEQ 18-1980, f. & ef. 6-25-80

DEQ 22-1979, f. & ef. 7-5-79

DEQ 9-1978, f. & ef. 7-7-78
DEQ 139, f. 6-30-77, ef. 7-1-77
DEQ 89, f. 4-22-75, ef. 5-25-75
DEQ 4-1993, f. & cert. ef. 3-10-93
DEQ 8, f. 4-7-70, ef. 5-11-70

[340-256-0100](#)

Visible Emissions: General Requirements, Exclusions

- (1) A person may not operate, drive, or cause or permit to be driven or operated any motor vehicle upon public roads that emits into the atmosphere any visible emission.
- (2) Excluded from this rule are those motor vehicles:
 - (a) Powered by diesel cycle engines;
 - (b) Granted a variance by written order of DEQ under ORS 468A.075.
- (3) A person may not operate, drive, or cause or permit to be driven or operated any motor vehicle upon public roads if any element of the factory-installed motor vehicle pollution control system has been modified or altered in such a manner that decreases its efficiency or effectiveness in controlling air pollution in violation of ORS 815.305, except as noted in ORS 815.305(2).

[NOTE: This rule is included in the State of Oregon Clean Air Act Implementation Plan that EQC adopted under OAR 340-200-0040.]

Statutory/Other Authority: ORS 468, 468A & 815

Statutes/Other Implemented: ORS 468A.360

History:

DEQ 7-2005, f. & cert. ef. 7-12-05
DEQ 14-1999, f. & cert. ef. 10-14-99, Renumbered from 340-024-0010
DEQ 4-1993, f. & cert. ef. 3-10-93
DEQ 8, f. 4-7-70, ef. 5-11-70

[340-256-0110](#)

Visible Emissions: Special Requirements for Excluded Motor Vehicles

A person may not operate, drive, or cause or permit to be driven or operated upon a public street or highway, any motor vehicle excluded from OAR 340-256-0100 that:

- (1) When operated at an elevation of 3,000 feet or less, emits visible emissions into the atmosphere:
 - (a) Of an opacity greater than 10 percent; or
 - (b) Of an opacity 40 percent or greater for a period exceeding seven consecutive seconds.

(2) When operated at an elevation over 3,000 feet, emits visible emissions into the atmosphere:

(a) Of an opacity greater than 20 percent; or

(b) Of an opacity of 60 percent or greater for a period exceeding seven consecutive seconds.

Statutory/Other Authority: ORS 468 & 468A

Statutes/Other Implemented: ORS 468A.360

History:

DEQ 14-1999, f. & cert. ef. 10-14-99, Renumbered from 340-024-0015

DEQ 8, f. 4-7-70, ef. 5-11-70

[340-256-0130](#)

Visible Emissions: Motor Vehicle Fleet Operation

(1) Motor vehicle fleet operation records pertaining to observations, tests, maintenance, and repairs performed to control or reduce visible emissions from individual motor vehicles must be available for DEQ review and inspection.

(2) DEQ, by written notice, may require any motor vehicle of a motor vehicle fleet operation to be tested for compliance with OAR 340-256-0100 and 340-256-0110.

(3) A regional authority, within its territory, may perform the functions of DEQ as set forth in sections (1) and (2) of this rule, upon written directive of DEQ permitting such action.

[NOTE: This rule is included in the State of Oregon Clean Air Act Implementation Plan that EQC adopted under OAR 340-200-0040.]

Statutory/Other Authority: ORS 468 & 468A

Statutes/Other Implemented: ORS 468A.360

History:

DEQ 7-2005, f. & cert. ef. 7-12-05

DEQ 14-1999, f. & cert. ef. 10-14-99, Renumbered from 340-024-0025

DEQ 8, f. 4-7-70, ef. 5-11-70

[340-256-0140](#)

Visible Emissions: Dealer Compliance

A dealer may not sell, exchange or lease, or offer for sale, exchange, or lease, any motor vehicle that operates in violation of OAR 340-256-0100 or 340-256-0110, except as permitted by federal regulations published in the Code of Federal Regulations, 40 C.F.R. Parts 85 and 86.

Statutory/Other Authority: ORS 468 & 468A

Statutes/Other Implemented: ORS 468A.360

History:

DEQ 14-1999, f. & cert. ef. 10-14-99, Renumbered from 340-024-0030
DEQ 8, f. 4-7-70, ef. 5-11-70

340-256-0150

Visible Emissions: Opacity Method of Measurement

Only a trained person may make the opacity observation for purposes of OAR 340-256-0100 through 340-256-0140. A trained person may use a Ringelmann Smoke Chart or DEQ approved opacity equipment to measure emission opacity.

[Publications: Publications referenced are available from the agency.]

Statutory/Other Authority: ORS 468 & 468A

Statutes/Other Implemented: ORS 468A.360

History:

DEQ 191-2018, minor correction filed 07/18/2018, effective 07/18/2018

DEQ 14-1999, f. & cert. ef. 10-14-99, Renumbered from 340-024-0035

DEQ 4-1993, f. & cert. ef. 3-10-93

DEQ 8, f. 4-7-70, ef. 5-11-70

340-256-0160

Visible Emissions: Alternative Methods of Measuring Visible Emissions

(1) DEQ may, but is not required to, permit the use of alternative methods of measurement to determine compliance with the visible emissions standards in OAR 340-256-0100 and 340-256-0110 if DEQ determines that such alternative methods are demonstrated to be reproducible, selective, sensitive, accurate and applicable to a specific program. If DEQ permits the use of an alternative method of measurement, DEQ shall do so in writing in response to a request under section (2) of this rule.

(2) Any person desiring to utilize alternative methods of measurement must submit a request to use alternative methods of measurement to DEQ. A request must include such specifications and test data as DEQ may require, together with a detailed specific program for utilizing the alternative methods, sufficient to show that the alternative methods are reproducible, selective, sensitive, accurate, and applicable to a specific program. DEQ may require any additional documentation that it deems necessary.

(3) A person may not undertake a program using an alternative method of measurement without having obtained prior written approval of DEQ.

Statutory/Other Authority: ORS 468 & 468A

Statutes/Other Implemented: ORS 468A.360

History:

DEQ 14-1999, f. & cert. ef. 10-14-99, Renumbered from 340-024-0040

DEQ 8, f. 4-7-70, ef. 5-11-70

340-256-0200

Certification of Pollution Control Systems: County Designations

Clackamas, Columbia, Jackson, Marion, Multnomah, Washington and Yamhill counties are hereby designated by the Environmental Quality Commission as counties in which all motor vehicles registered therein, unless otherwise exempted by statute or by rules subsequently adopted by the Commission, must be equipped with a motor vehicle pollution control system and must comply with motor vehicle emission standards adopted by the Commission.

[NOTE: This rule is included in the State of Oregon Clean Air Act Implementation Plan that EQC adopted under OAR 340-200-0040.]

Statutory/Other Authority: ORS 468A.360 & 468A.390

Statutes/Other Implemented: ORS 468A.390

History:

DEQ 14-1999, f. & cert. ef. 10-14-99, Renumbered from 340-024-0100

DEQ 25-1996, f. & cert. ef. 11-26-96

DEQ 4-1993, f. & cert. ef. 3-10-93

DEQ 62, f. 12-5-73, ef. 12-25-73

DEQ 51, f. 3-20-73, ef. 4-1-73

[340-256-0210](#)

Certification of Pollution Control Systems: Criteria for Certification of Motor Vehicle Pollution Control Systems

This rule documents the criteria for certification of motor vehicle pollution control systems. A motor vehicle pollution control system may be certified unless:

- (1) A motor vehicle pollution control system has equipment not designed for installation on a motor vehicle for the purpose of reducing the pollutants emitted from the vehicle.
- (2) A motor vehicle pollution control system needs modifications, other than adjustments, to the original design of the motor vehicle.
- (3) A person has replaced the motor vehicle engine and the resulting vehicle chassis is not identical (including all emission related parts, engine design parameters, and engine calibrations) to a certified configuration of the same or newer model year, except for:
 - (a) Conversions to compressed natural gas or liquefied petroleum gasoline (LPG);
 - (b) A complete engine or engine conversion kit granted an Executive Order by the California Air Resources Board that DEQ deems to meet the standards of this Division;
 - (c) A complete powertrain on the U.S. Environmental Protection Agency's "Certified to EPA Standards" list, when the powertrain is used in its entirety and without modification, that DEQ deems to meet the standards of this Division;
 - (d) A foreign-built replacement engine that has a configuration certified by the U.S. Environmental Protection Agency or the California Air Resources Board that DEQ deems to meet the standards of this Division.

Statutory/Other Authority: ORS 468 & 468A

Statutes/Other Implemented: ORS 468A.365

History:

DEQ 14-1999, f. & cert. ef. 10-14-99, Renumbered from 340-024-0200

DEQ 4-1993, f. & cert. ef. 3-10-93

DEQ 66, f. 2-5-74, ef. 2-25-74

[340-256-0220](#)

Compliance With Oregon Low Emission Vehicle Program

Model years 2009 and newer vehicles that have 7,500 or fewer miles must meet the requirements of Chapter 340, Division 257 to qualify for a Certificate of Compliance.

Statutory/Other Authority: ORS 468.020, 468A.010, 468A.015, 468A.025, 468A.360 & 468A.380

Statutes/Other Implemented: ORS 468.020 & 468A.365

History:

DEQ 6-2006, f. & cert. ef. 6-29-06

[340-256-0310](#)

Emission Control System Inspection: Government-Owned Vehicle, Permanent Fleet Vehicle and United States Government Vehicle Testing Requirements

(1) All motor vehicles registered as government-owned vehicles under ORS 805.040 that are not exempted from certification under 815.300 must obtain a Certificate of Compliance. Government-owned vehicles must be certified biennially.

(2) Any motor vehicle registered as a permanent fleet vehicle under ORS 805.120 that are required to be certified under ORS 803.350 and 815.295 to 815.325 must obtain a Certificate of Compliance.

(3) Any motor vehicle that is to be registered under ORS 805.040 or 805.120 but which is not a new motor vehicle must obtain a Certificate of Compliance before it is registered, as required by ORS 803.350 and 815.295 to 815.325.

(4) All motor vehicles owned by the United States Government and operated in the Portland Vehicle Inspection Area or the Medford-Ashland AQMA must obtain a Certificate of Compliance biennially.

(a) United States Government tactical military vehicles are not required to obtain Certificates of Compliance.

(b) Federal installations located within the Portland Area Vehicle Inspection Program and the Medford-Ashland AQMA must provide DEQ with a list of all federal employee-owned vehicles operated on the installation, demonstrate that these vehicles have complied with this Division, report inspection results to DEQ each quarter, and update the list annually.

(5) For the purposes of providing a staggered certification schedule for vehicles registered as government-owned vehicles under ORS 805.040 or permanent fleet vehicles under 805.120, such schedule must, except as provided by section (6) of this rule, be on the basis of the final numerical digit contained on the vehicle license plate. Such certification must be completed by the last day of the month as provided below (last digit and month or year, respectively):

- (a) 1 — January;
- (b) 2 — February;
- (c) 3 — March;
- (d) 4 — April;
- (e) 5 — May;
- (f) 6 — June;
- (g) 7 — July;
- (h) 8 — August;
- (i) 9 — September;
- (j) 0 — October;
- (k) Even — even numbered years for vehicles tested biennially;
- (l) Odd — odd numbered years for vehicles tested biennially.

(6) In order to accommodate a fleet's scheduled maintenance practices, DEQ may grant a request for a specific separate schedule, so long as the schedule provides at least annual or biennial certification, for vehicles registered as government-owned vehicles under ORS 805.040 or permanent fleet vehicles registered under ORS 805.120 if a Public Agency Fleet or Private Business Fleet licensed under OAR 340-256-0440 owns these vehicles.

(7) Every agency or organization owning fleet vehicles described in this rule must report the following information to DEQ, in either electronic or printed form, annually:

- (a) The vehicle make;
- (b) The vehicle model;
- (c) The vehicle identification number (VIN);
- (d) The number of Certificates of Compliance issued; and
- (e) The issuing date of the motor vehicle's Certificates of Compliance.

[NOTE: This rule is included in the State of Oregon Clean Air Act Implementation Plan that EQC adopted under OAR 340-200-0040.]

Statutory/Other Authority: ORS 468A.360 & 468A.363

Statutes/Other Implemented: ORS 468A.365 - 468A.385

History:

DEQ 7-2005, f. & cert. ef. 7-12-05

DEQ 14-1999, f. & cert. ef. 10-14-99, Renumbered from 340-024-0306

DEQ 25-1996, f. & cert. ef. 11-26-96

DEQ 4-1993, f. & cert. ef. 3-10-93

DEQ 19-1983, f. 11-29-83, ef. 12-31-83

DEQ 3-1978, f. 3-1-78, ef. 4-1-78

[340-256-0320](#)

Emission Control System Inspection: Motor Vehicle Inspection Program Fee Schedule

This rule sets out the fee schedule for Certificates of Compliance and licenses issued by DEQ's Vehicle Inspection Program:

(1) The cost of each Certificate of Compliance issued by DEQ, including those issued at emissions test stations and those issued through the Clean-Screen and Self-Service Testing procedures, is:

- (a) In the Portland Vehicle Inspection Area, \$21 until April 1, 2020, and then \$25; or
- (b) In the Medford-Ashland AQMA, \$10 until April 1, 2020; and then \$15 until July 1, 2021; and then \$20.

(2) The cost of each Certificate of Compliance issued by a Private Business Fleet or Public Agency Fleet is:

- (a) In the Portland Vehicle Inspection Area, a maximum of \$10; and
- (b) In the Medford-Ashland AQMA, a maximum of \$5.

(3) The cost of each License issued to a Private Business Fleet or Public Agency Fleet is:

- (a) Initial \$5;
- (b) Annual renewal \$1.

(4) The cost of each License issued to a Private Business Fleet or Public Agency Fleet Vehicle Emission Inspector is:

- (a) Initial \$5;
- (b) Annual renewal \$1.

(5) The cost of each License issued for a Gas Analytical System is:

(a) Initial \$5;

(b) Annual renewal \$1.

(6) The cost of each Certificate of Compliance issued on-site to an automobile dealership is \$26 until April 1, 2020, and then \$30.

Statutory/Other Authority: ORS 468A.400

Statutes/Other Implemented: ORS 468A.400

History:

DEQ 14-2003, f. & cert. ef. 10-24-03

DEQ 11-2001, f. & cert. ef. 10-4-01

DEQ 14-1999, f. & cert. ef. 10-14-99, Renumbered from 340-024-0307

DEQ 25-1996, f. & cert. ef. 11-26-96

DEQ 4-1993, f. & cert. ef. 3-10-93

DEQ 3-1992, f. & cert. ef. 2-4-92

DEQ 20-1981, f. 7-28-81, ef. 8-1-81

[340-256-0330](#)

Emission Control System Inspection: Department of Defense Personnel Participating in the Privately Owned Vehicle Import Control Program

This rule documents DEQ's considerations regarding motor vehicle pollution control system requirements for Department of Defense personnel participating in the Privately Owned Vehicle Import Control Program.

(1) U.S. Department of Defense (DOD) personnel participating in the DOD Privately Owned Vehicle (POV) Import Control Program operating a 1975 or newer model year vehicle, may temporarily remove catalytic converter systems, or, if applicable, exhaust gas oxygen (O2) sensor(s), if one of the following conditions is met:

(a) The vehicle will be driven to the port and surrendered for export under the above program within ten working days of disconnection, deactivation, or inoperability of the catalytic converter system or exhaust gas oxygen (O2) sensor(s); or

(b) The catalytic converter systems and exhaust gas oxygen (O2) sensor(s) are reconnected, reactivated or made operable within 10 working days from the time the owner picked up the vehicle at the port.

(2) Persons may disconnect, deactivate or render inoperable any catalytic converter system or exhaust gas oxygen (O2) sensor(s) on 1975 or newer model year vehicle of DOD personnel participating in the DOD POV Import Control Program which will be driven to the port and surrendered for exportation under said program within ten working days.

(3) Unless otherwise exempt under this Division, vehicles must be configured as a vehicle certified by the EPA for sale and use within the United States under 40 CFR, part 86, subpart A.

(4) Documentation must be kept with the vehicle at all times while the vehicle is operated in the United States which provides sufficient information to demonstrate compliance with all appropriate qualifications and conditions of this exemption, including the following:

- (a) The unique VIN of the vehicle;
- (b) The agency or organization that employs the owner of the vehicle;
- (c) The country to which the owner of the subject vehicle is transferring;
- (d) The date(s) when applicable alterations were performed on the vehicle;
- (e) The date when the vehicle is scheduled to be delivered to the appropriate port for shipment out of the United States; and
- (f) The date when the subject vehicle is picked up from the port of importation upon returning to the United States.

[NOTE: This rule is included in the State of Oregon Clean Air Act Implementation Plan that EQC adopted under OAR 340-200-0040.]

Statutory/Other Authority: ORS 468A.360

Statutes/Other Implemented: ORS 468A.350 - 468A.400

History:

DEQ 14-1999, f. & cert. ef. 10-14-99, Renumbered from 340-024-0308

DEQ 25-1996, f. & cert. ef. 11-26-96

[340-256-0340](#)

Emission Control System Inspection: Light Duty Motor Vehicle and Heavy Duty Gasoline Motor Vehicle Emission Control Test Method for Basic Program

This rule documents the general requirements and test sequence for the basic light duty motor vehicle and heavy duty gasoline motor vehicle emission test method.

(1) General Requirements:

- (a) The vehicle must have a properly affixed and readable VIN.
- (b) DEQ must reject from the testing area vehicles having coolant, oil or fuel leaks or any other such defect that make conducting the emission test unsafe. The inspector may not conduct the emissions test until the defects are corrected.
- (c) The vehicle transmission must be placed in neutral gear if equipped with a manual transmission or in park position if equipped with an automatic transmission. The hand or parking brake must be engaged. If the brake is defective, then wheel chocks must be placed in front of or behind the vehicle's tires, or both when appropriate.
- (d) All accessories are to be turned off.

(e) The inspector must ensure that the motor vehicle is equipped with the required functioning motor vehicle pollution control system in accordance with the criteria of OAR 340-256-0380 or 340-256-0390. For vehicles not meeting these criteria upon completion of the testing process, the inspector must issue a report to the driver stating all ways in which the motor vehicle pollution control system does not meet the criteria of OAR 340-0256-0380 and 0390.

(f) Exhaust gas sampling algorithm. The analysis of exhaust gas concentrations will begin 10 seconds after the applicable test mode begins and will be analyzed at a rate of two times per second. The measured value for pass or fail determinations will be a simple running average of the measurements taken over five seconds.

(g) Pass or fail determinations. A pass or fail determination will be made for each applicable test mode based on a comparison of the applicable standards listed in OAR 340-256-0400 and 340-256-0420 and the measured value for HC and CO. A vehicle will pass the test mode if any pair of simultaneous values for HC and CO are below or equal to the applicable standards. A vehicle will fail the test mode if the values for either HC or CO, or both, in all simultaneous pairs of values are above the applicable standards.

(h) Void test conditions. If the measured concentration of CO plus CO₂ falls below the applicable standards listed in OAR 340-256-0380 and 340-256-0390, or if the vehicle's engine stalls at any time during the test sequence, the test will end, and any exhaust gas measurements will be voided.

(i) Multiple exhaust pipes. Exhaust gas concentrations from vehicle engines equipped with multiple exhaust pipes will be sampled simultaneously.

(j) The test will be terminated upon reaching the overall maximum test time.

(2) Test sequence.

The test sequence will consist of a first-chance idle mode, a high idle conditioning mode, and a second chance idle mode. :

(a) First-chance idle mode: the engine RPM shall be maintained between 550 and 1300 during the first chance idle mode. The maximum duration of this test shall be 30 seconds.

(A) If, before an elapsed time of 30 seconds, the measured values are less than or equal to the applicable standards listed in OAR 340-256-0400 and 340-256-0420, the vehicle will pass, and the test will be terminated.

(B) If, before an elapsed time of 30 seconds, the measured values exceed the applicable gross emission standards listed in OAR 340-256-0400 and 340-256-0420, the vehicle will fail, and the test will be terminated.

(b) High idle conditioning mode: If, before an elapsed time of 30 seconds, the test has not been terminated in accordance with (2)(a)(A) or (2)(a)(B) then the engine RPM shall be raised and maintained between 2200 and 2800. The maximum duration of the high idle

conditioning mode test shall be 180 seconds. If, before an elapsed time of 180 seconds, the measured values exceed the applicable gross emission standards listed in OAR 340-256-0400 and 340-256-0420 the vehicle will fail and the test will be terminated.

(c) Second-chance idle mode: If the test has not been terminated in accordance with (2)(a) or (2)(b) then the engine RPM shall be lowered and maintained between 550 and 1300 during the second chance idle mode. The maximum duration of the second-chance idle mode test shall be 30 seconds.

(A) If, before an elapsed time of 30 seconds, measured values are less than or equal to the applicable standards listed in OAR 340-256-0400 and 340-256-0420, the vehicle will pass, and the test will be terminated.

(B) If, before an elapsed time of 30 seconds, the measured values exceed the applicable gross emission standards listed in OAR 340-256-0400 and 340-256-0420, the vehicle will fail, and the test will be terminated.

(C) If, after an elapsed time of 30 seconds, measured values exceed the applicable standards listed in OAR 340-256-0400 and 340-256-0420, the vehicle will fail, and the test will be terminated.

[NOTE: This rule is included in the State of Oregon Clean Air Act Implementation Plan that EQC adopted under OAR 340-200-0040.]

Statutory/Other Authority: ORS 468A.360

Statutes/Other Implemented: ORS 468A.350 - 468A.385

History:

[DEQ 163-2018, minor correction filed 04/12/2018, effective 04/12/2018](#)

DEQ 7-2005, f. & cert. ef. 7-12-05

DEQ 14-1999, f. & cert. ef. 10-14-99, Renumbered from 340-024-0309

DEQ 25-1996, f. & cert. ef. 11-26-96

DEQ 15-1994, f. 6-8-94, cert. ef. 7-1-94

DEQ 16-1993, f. & cert. ef. 11-4-93

[340-256-0355](#)

Emission Control System Inspection: Emissions Control Test Method for OBD Test Program

This rule documents the general requirements and test sequence for the light or heavy-duty vehicle OBD test method.

(1) General Requirements:

(a) DEQ must reject from the testing area vehicles having coolant, oil or fuel leaks or any other such defect that make conducting the emission test unsafe. The inspector may not conduct the emissions test until the defects are corrected.

(b) Light duty gasoline vehicles must be 1996 and newer model years.

- (c) Light duty diesel vehicles must be 1997 and newer model years.
- (d) Heavy duty gasoline vehicles must be 2013 and newer model years and equipped with an OBD-II compliant or newer OBD system.
- (e) The vehicle must have a properly affixed and readable VIN.
- (f) The vehicle's OBD system must match the original manufacturer's information and must communicate with DEQ's OBD analytical equipment.
- (A) All 2005 and subsequent model year light duty vehicles must have the VIN included in the vehicle OBD information.
- (B) All 2013 and subsequent model year heavy-duty vehicles must have the VIN included in the vehicle OBD information.
- (g) If an Original Equipment Manufacturer LPG powered vehicle, model year 1996 through 2004, has a DEQ-recognized OBD manufacture defect, DEQ will follow the idle emission testing criteria of OAR 340-256-0340, OAR 340-256-0380, OAR 340-256-0390, OAR 340-256-0400 and OAR 340-256-0420.

(2) Test criteria:

- (a) Gasoline powered motor vehicles from model years 1996 to 2000 are allowed two unready monitors; 2001 and newer vehicles are allowed one unready monitor.
- (b) Diesel powered motor vehicles from 1997 to 2008 are not allowed any unready monitors; 2009 and newer model year diesel powered motor vehicles are allowed one unready monitor.
- (c) A vehicle which previously failed with either a catalyst or evaporative Diagnostic Trouble Code must have their respective monitor in a ready status to pass a subsequent retest. The vehicle will be allowed one or two unready monitors depending on the model year, but an unready catalyst or evaporative monitor cannot be one of them.
- (d) Vehicle OBD systems deviating from manufacturer's design or intended operation will fail for:
 - (A) Malfunctions of the OBD systems triggering the Malfunction Indicator Light commanded on.
 - (B) A missing, broken or inaccessible Data Link Connector port.
 - (C) Low or missing vehicle battery voltage from the Data Link Connector port.
 - (D) Vehicle OBD data that does not match original manufacturer's OBD data.
 - (E) The OBD system VIN does not match the vehicle VIN labeling unless recognized by DEQ as a known unresolvable manufacture defect.

(F) The OBD system fails to properly communicate.

(e) When light duty 1996 – 1998 vehicles that DEQ knows have manufacture readiness issues have three or more unready monitors and do not fail OBD systems criteria in section (2)(d)(A-F), DEQ will test those vehicles with a basic test following OAR 340-256-0340.

(3) The Director or the Director's delegate may grant a waiver from one or more of the requirements or criteria listed in sections (1) and (2) for vehicle classes that DEQ determines present prohibitive inspection problems meeting the requirements or criteria of sections (1) and (2) if DEQ deems the motor vehicle pollution control system otherwise meets the standards of this Division.

[NOTE: This rule is included in the State of Oregon Clean Air Act Implementation Plan that EQC adopted under OAR 340-200-0040.]

Statutory/Other Authority: ORS 468A.380

Statutes/Other Implemented: ORS 468A.365

History:

DEQ 17-2000, f. & cert. ef. 10-25-00

[340-256-0356](#)

Emission Control System Inspection: Emissions Control Test Method for On-Site Vehicle Testing for Automobile Dealerships

This rule documents the on-site motor vehicle emissions test method for automobile dealerships. The on-site vehicle test will be performed in accordance with OAR 340-256-0355. The test will be performed by DEQ using DEQ testing equipment and conducted at the dealership location. The test program applies to manufacturer franchise automobile dealerships. Dealerships may use either on-site testing or the centralized DEQ test stations, or DEQ authorized OBD devices.

[NOTE: This rule is included in the State of Oregon Clean Air Act Implementation Plan that EQC adopted under OAR 340-200-0040.]

Statutory/Other Authority: ORS 468A.380(1)(c)

Statutes/Other Implemented: ORS 468A.365

History:

DEQ 11-2001, f. & cert. ef. 10-4-01

[340-256-0357](#)

Emission Control System Inspection: Emissions Control Test Method for Clean-Screening Program

This rule documents the Clean-Screening test method.

(1) DEQ may evaluate emissions of vehicles on the roadway using an optical attenuation method of observing actual pollutant emissions, remotely received electronic broadcasts of

the vehicles' emissions diagnostic data, or other means approved under section (5) of this rule.

(2) A vehicle that meets DEQ's emissions standards for on-road testing within a time period not to exceed one year from its required registration date will be issued a Certificate of Compliance without being required to pass the emissions inspection station test otherwise required.

(3) Before implementing Clean-Screening under this rule, DEQ must establish specific testing processes, policies, and procedures, including:

(a) The test technique for On-Road Clean-Screening;

(b) The valid test period of On-Road Clean-Screening;

(c) Procedures for identifying an on-road vehicle;

(d) Procedures for protecting the test process from vandalism and cheating; and

(e) Testing standards for Clean-Screening.

(4) If DEQ uses the optical attenuation method for Clean-Screening, 1975 and newer model year vehicles are eligible for Clean-Screening. If DEQ uses broadcast data from vehicles' OBD systems for Clean-Screening, 1996 and newer model year vehicles are eligible for Clean-Screening.

(5) If DEQ develops and implements additional test methods for use in the Clean-Screening program, DEQ must develop documentation that such method will provide equal or greater accuracy in identifying vehicles that would pass or fail the otherwise required emission test.

Statutory/Other Authority: ORS 468A.380(1)(c)

Statutes/Other Implemented: ORS 468A.350 - 468A.420

History:

DEQ 14-2003, f. & cert. ef. 10-24-03

[340-256-0358](#)

Emission Control System Inspection: Emissions Control Test Method for Self-Service Testing Program

This rule documents the Self-Service test method.

(1) DEQ may provide a testing method whereby the vehicle owner or their representative will perform the emissions test. The test performed will be either a remote sensing optical quantification of the tailpipe pollutants, a remote or computer connected OBD test, or other means approved under section (4) of this rule.

(2) Before implementing Self-Service Testing under this rule, DEQ must establish specific Self-Service Testing processes in DEQ's policies and procedures documents, including:

- (a) The test techniques to be used for Self-Service Testing;
- (b) Procedures for identifying the vehicle that will be subjected to Self-Service testing;
- (c) Procedures for protecting the Self-Service test process from vandalism and cheating; and
- (d) Testing standards for the Self-Service technique that will be used.

(3) If DEQ uses the optical attenuation method for Self-Service Testing, 1975 and newer model year vehicles are eligible for Self-Service Testing. If DEQ uses broadcast data or hardwire cable connection from vehicles' OBD systems for Self-Service Testing, 1996 and newer model year vehicles are eligible for Self-Service Testing.

(4) If DEQ develops and implements additional test methods for use in the Self-Service Testing program, DEQ must develop documentation that such method will provide equal or greater accuracy in identifying vehicles that would pass or fail the otherwise required emission test.

Statutory/Other Authority: ORS 468A.380(1)(c)

Statutes/Other Implemented: ORS 468A.350 - 468A.420

History:

DEQ 14-2003, f. & cert. ef. 10-24-03

[340-256-0370](#)

Emission Control System Inspection: Renewal of Registration for Light Duty Motor Vehicles and Heavy Duty Gasoline Motor Vehicles Temporarily Operating Outside of Oregon

Vehicles registered in the Portland Vehicle Inspection Area and Medford-Ashland AQMA and operated in another state at an address located at least 150 miles outside the Oregon border must comply with the following requirements:

(1) For vehicles operated within another Environmental Protection Agency approved Inspection and Maintenance (I/M) program area, DEQ shall establish reciprocity provisions to ensure motor vehicle compliance with the other state's I/M requirements. Compliance with the other state's I/M program requirements is equivalent to the issuance of a Certificate of Compliance.

(2) For vehicles operated in another state, but not within another Environmental Protection Agency approved Inspection and Maintenance (I/M) area, DEQ shall issue a temporary exemption from Oregon I/M Program testing requirements until the vehicle returns to Oregon. Within 30 calendar days of the date the vehicle returns to Oregon it must comply with the Oregon I/M Program's test criteria, methods and standards.

[NOTE: This rule is included in the State of Oregon Clean Air Act Implementation Plan that EQC adopted under OAR 340-200-0040.]

Statutory/Other Authority: ORS 468A.360

Statutes/Other Implemented: ORS 468A.360

History:

DEQ 14-1999, f. & cert. ef. 10-14-99, Renumbered from 340-024-0318

DEQ 25-1996, f. & cert. ef. 11-26-96

DEQ 15-1994, f. 6-8-94, cert. ef. 7-1-94

[340-256-0380](#)

Emission Control System Inspection: Light Duty Motor Vehicle Emission Control Test Criteria for Basic Program

This rule documents the Basic Test criteria for light duty motor vehicles.

(1) A vehicle emission control test is not valid if the vehicle exhaust system leaks in such a manner as to dilute the exhaust gas being sampled by the gas analytical system. For the purpose of the emission control tests conducted at state facilities, except for diesel motor vehicles, tests are invalid if the exhaust gas is diluted to such an extent that the sum of the CO and CO₂ concentrations recorded for the idle speed reading from an exhaust outlet is six percent or less, and, on 1975 and newer model year vehicles with air injection systems, seven percent or less.

(2) A vehicle emission control test is not valid if the engine idle speed exceeds the manufacturer's idle speed specifications by over 200 RPM.

(3)(a) A vehicle emission control test for a 1975 or newer model year vehicle is not valid if the gas cap or catalyst has been disconnected, plugged, or otherwise made inoperative in violation of ORS 815.305(1), except as noted in ORS 815.305(2) or as provided for by 40 CFR 85.1701–1709 (published July 1, 2003).

(b) DEQ may provide alternative criteria for those required under subsection (a) of this section if it determines that the component or an acceptable alternative is unavailable.

(c) The use of a non-original equipment aftermarket part (including a rebuilt part) as a replacement part is not a violation of ORS 815.305 if DEQ determines that such use will not adversely affect emission control efficiency.

(d) The use of a non-original equipment aftermarket part or system as an add-on, auxiliary, augmenting, or secondary part of system, is not a violation of ORS 815.305 if such part or system has an Executive Order granted by the California Air Resources Board, is on the U.S. Environmental Protection Agency's list of "Certified to EPA Standards," and DEQ has determined after reviewing testing data that there is no decrease in the efficiency or effectiveness in the control of air pollution;

(e) Adjustments or alterations of particular part or system parameter, if done for purposes of maintenance or repair according to the vehicle or engine manufacturer's instructions, are not violations of ORS 815.305.

(4) A 1981 or newer model year vehicle that has been converted to operate on gaseous fuels is not in violation of ORS 815.305 when elements of the factory-installed motor vehicle air pollution control system are disconnected for the purpose of conversion to gaseous fuel as authorized by ORS 815.305.

(5) For a 1975 through 1980 model year vehicle in which the original engine has been replaced, if either the vehicle body or chassis original engine (per registration or title) or replacement engine (as manufactured) had a catalytic converter system, it must be present, intact, and operational before DEQ may issue a Certificate of Compliance.

(6) For a 1981 or newer model year vehicle in which the original engine has been replaced, the emission test standards and applicable emissions control equipment for the year, make, and model of the vehicle body or chassis (per registration or title) or replacement engine, whichever is newer, apply. For those diesel powered vehicles that have been converted to operate on gasoline or gasoline equivalent fuel(s), the emission test standards and applicable emission control equipment for the year, make, and model of the gasoline equivalent powered engine as originally manufactured, for the vehicle body or chassis (per the registration) or replacement engine, whichever is newer, apply.

(7) For those vehicles registered or titled as a 1981 or newer model year that were assembled by other than a licensed motor vehicle manufacturer, such as an Assembled, Reconstructed, or Replica Vehicle, DEQ personnel must determine the applicable emission test standards based upon the vintage of the vehicle engine. The year of the engine is presumed to be that stated by the vehicle owner, unless DEQ personnel determine, after physical inspection, that the year of the engine is other than that stated by the owner.

(8) An imported nonconforming motor vehicle that has been imported under a certificate of conformity or modification/test procedure under 40 CFR Part 85, Subpart P, or has been granted an exemption under 40 CFR § 85.1511, must comply with the emission control equipment requirements of such certificate or procedure.

[NOTE: This rule is included in the State of Oregon Clean Air Act Implementation Plan that EQC adopted under OAR 340-200-0040.]

Statutory/Other Authority: ORS 468A.360

Statutes/Other Implemented: ORS 468A.350 - 468A.385

History:

[DEQ 166-2018, minor correction filed 04/12/2018, effective 04/12/2018](#)

DEQ 7-2005, f. & cert. ef. 7-12-05

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DEQ 25-1996, f. & cert. ef. 11-26-96

DEQ 15-1994, f. 6-8-94, cert. ef. 7-1-94

DEQ 16-1993, f. & cert. ef. 11-4-93

DEQ 4-1993, f. & cert. ef. 3-10-93

DEQ 21-1988, f. & cert. ef. 9-12-88

DEQ 12-1985, f. & ef. 9-30-85

DEQ 6-1985, f. & ef. 5-1-85

DEQ 19-1983, f. 11-29-83, ef. 12-31-83

DEQ 12-1982, f. & ef. 7-21-82

DEQ 18-1980, f. & ef. 6-25-80

DEQ 6-1980, f. & ef. 1-29-80

DEQ 22-1979, f. & ef. 7-5-79

DEQ 9-1978, f. & ef. 7-7-78

DEQ 139, f. 6-30-77, ef. 7-1-77

DEQ 121, f. & ef. 9-3-76

DEQ 116(Temp), f. & ef. 7-27-76

DEQ 89, f. 4-22-75, ef. 5-25-75

[340-256-0390](#)

Emission Control System Inspection: Heavy Duty Gasoline Motor Vehicle Emission Control Test Criteria

This rule documents the heavy duty gasoline motor vehicle emission test criteria.

(1) A vehicle emission control test is not valid if the vehicle exhaust system leaks in such a manner as to dilute the exhaust emissions being sampled by the gas analytical system. For the purpose of emission control tests conducted at state facilities, tests will not be considered valid if the exhaust emissions are diluted to such an extent that the sum of the CO and CO₂ concentrations recorded for the idle speed reading from an exhaust outlet is six percent or less.

(2) A vehicle emission control test is not valid if the engine idle speed exceeds 1300 RPM.

(3)(a) A vehicle emission control test is not valid if the gas cap or catalyst has been disconnected, plugged, or otherwise made inoperative in violation of ORS 815.305(1), except as noted in 815.305(2).

(b) DEQ may provide alternative criteria for those required under subsection (a) of this section if it determines that the component or an acceptable alternative is unavailable.

(c) The use of a non-original equipment aftermarket part (including a rebuilt part) as a replacement part is not a violation of ORS 815.305, if DEQ determines that such use will not adversely affect emission control efficiency.

(d) Adjustments or alterations of a particular part or system parameter, if done for purposes of maintenance or repair according to the vehicle or engine manufacturer's instructions, are not violations of ORS 815.305.

(4) A 1981 or newer model motor vehicle that has been converted to operate on gaseous fuels is in violation of ORS 815.305 if elements of the factory-installed motor vehicle air pollution control system are disconnected for the purpose of conversion to gaseous fuel as authorized by 815.305.

[NOTE: This rule is included in the State of Oregon Clean Air Act Implementation Plan that EQC adopted under OAR 340-200-0040.]

Statutory/Other Authority: ORS 468A.360

Statutes/Other Implemented: ORS 468A.350 - 468A.385

History:

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DEQ 25-1996, f. & cert. ef. 11-26-96

DEQ 15-1994, f. 6-8-94, cert. ef. 7-1-94

DEQ 4-1993, f. & cert. ef. 3-10-93

DEQ 21-1988, f. & cert. ef. 9-12-88

DEQ 12-1985, f. & ef. 9-30-85

DEQ 6-1985, f. & ef. 5-1-85

DEQ 19-1983, f. 11-29-83, ef. 12-31-83

DEQ 12-1982, f. & ef. 7-21-82

DEQ 22-1979, f. & ef. 7-5-79

DEQ 136, f. 6-10-77, ef. 7-1-77

[340-256-0400](#)

Emission Control System Inspection: Light Duty Motor Vehicle Emission Control Standards for Basic Program

This rule documents the standards not to be exceeded for light duty motor vehicles that undergo the Basic emission test.

(1) Light Duty Diesel Motor Vehicle Emission Control Standards: 1.5% CO; there is no HC standard.

(2) Light Duty Gasoline Motor Vehicle Emission Control Standards: Four-Stroke Cycle — Passenger Cars:

(a) 1975–1980 Model Year:

(A) With Catalyst: 1.0% CO and 220 ppm HC;

(B) Without Catalyst: 2.5% CO and 300 ppm HC.

(b) 1981 and Newer Model Year: at idle — 1.0% CO and 220 ppm HC;

(3) Light Duty Gasoline Motor Vehicle Emission Control Standards — Light Duty Trucks:

(a) 6,000 GVWR or less:

(A) 1975–1980 Model Year:

(i) With Catalyst: 1.0% CO and 220 ppm HC;

(ii) Without Catalyst: 2.5% CO and 300 ppm HC.

(B) 1981 and Newer Model Year: at idle — 1.0% CO and 220 ppm HC;

(b) 6,001 to 8,500 GVWR:

(A) 1975–1978 Model Year: 2.5% CO and 300 ppm HC;

(B) 1979–1980 Model Year:

(i) With Catalyst: 1.0% CO and 220 ppm HC;

(ii) Without Catalyst: 2.5% CO and 300 ppm HC.

(C) 1981 and Newer: at idle — 1.0% CO and 220 ppm HC;

(4) Gross CO emissions exceed the applicable model year CO standard by a factor of one and one-half (1.5).

(5) Gross HC emissions exceed the applicable model year HC standard by a factor of three (3).

(6) Visible emissions must not occur during the steady-state unloaded and raised rpm engine idle portions of a gasoline engine emission test from either the vehicle's exhaust system or the engine crankcase. For a diesel engine emissions test, visible emissions must not exceed 20% opacity.

(7) The Director or Director's delegate may grant a waiver from standards listed in sections (1)–(6) for vehicle classes that DEQ determines present prohibitive inspection problems meeting the standards in sections (1) – (6) if DEQ deems the motor vehicle pollution system otherwise meets the standards of this Division.

[NOTE: This rule is included in the State of Oregon Clean Air Act Implementation Plan that EQC adopted under OAR 340-200-0040.]

Statutory/Other Authority: ORS 468A.360

Statutes/Other Implemented: ORS 468A.350 - 468A.385

History:

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DEQ 16-1993, f. & cert. ef. 11-4-93

DEQ 4-1993, f. & cert. ef. 3-10-93

DEQ 21-1988, f. & cert. ef. 9-12-88

DEQ 18-1986, f. 9-18-86, ef. 10-1-86

DEQ 20-1981, f. 7-28-81, ef. 8-1-81

DEQ 15-1981(Temp), f. & ef. 5-6-81

DEQ 18-1980, f. & ef. 6-25-80

DEQ 22-1979, f. & ef. 7-5-79

DEQ 9-1978, f. & ef. 7-7-78

DEQ 139, f. 6-30-77, ef. 7-1-77
DEQ 121, f. & ef. 9-3-76
DEQ 116(Temp), f. & ef. 7-27-76
DEQ 89, f. 4-22-75, ef. 5-25-75

[340-256-0420](#)

Emission Control System Inspection: Heavy-Duty Gasoline Motor Vehicle Emission Control Standards

This rule documents the standards not to be exceeded for heavy duty gasoline vehicle emission tests.

(1) CO idle emission values:

- (a) 1975–1978 Model Year: 4.0%;
- (b) 1979 and Newer Model Year without catalyst: 3.0%;
- (c) 1985 and Newer Model Year with catalyst: 1.0%.

(2) Gross CO emissions exceed the applicable model year CO standard by a factor of one and one-half (1.5).

(3) Hydrocarbon idle emission values:

- (a) 1975–1978 Model Year: 500 PPM;
- (b) 1979 and Newer Model Year without catalyst: 350 PPM;
- (c) 1985 and Newer Model Year with catalyst: 220 PPM.

(4) Gross HC emissions exceed the applicable model year HC standard by a factor of three (3).

(5) Visible emission must not occur during the steady-state unloaded engine idle and raised rpm portion of the emission test from either the vehicle's exhaust system or the engine crankcase.

(6) The Director may grant a waiver from standards listed in sections (1)–(4) for vehicle classes that DEQ determines present prohibitive inspection problems meeting the listed standards in sections (1) – (4) if DEQ deems the motor vehicle pollution system otherwise meets the standards of this Division.

[NOTE: This rule is included in the State of Oregon Clean Air Act Implementation Plan that EQC adopted under OAR 340-200-0040.]

Statutory/Other Authority: ORS 468A.360

Statutes/Other Implemented: ORS 468A.360

History:

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DEQ 16-1993, f. & cert. ef. 11-4-93

DEQ 4-1993, f. & cert. ef. 3-10-93

DEQ 18-1986, f. 9-18-86, ef. 10-1-86

DEQ 20-1981, f. 7-28-81, ef. 8-1-81

DEQ 15-1981(Temp), f. & ef. 5-6-81

DEQ 18-1980, f. & ef. 6-25-80

DEQ 22-1979, f. & ef. 7-5-79

DEQ 9-1978, f. & ef. 7-7-78

DEQ 136, f. 6-10-77, ef. 7-1-77

340-256-0440

Emission Control System Inspection: Criteria for Qualifications of Persons Eligible to Inspect Motor Vehicles and Motor Vehicle Pollution Control Systems and Execute Certificates

(1) Five separate classes of licenses are:

(a) Private Business Fleet;

(b) Public Agency Fleet;

(c) Private Business Fleet Vehicle Emission Inspector;

(d) Public Agency Fleet Vehicle Emission Inspector;

(e) Vehicle Emission Inspector.

(2) License applicants must complete a form that DEQ provides.

(3)(a) Each fleet's license is valid for not more than one-year and expires on December 31 of each year unless revoked, suspended, or returned to DEQ;

(b) Each Inspector's license is valid for not more than two-years and expires on December 31 of every other year unless revoked, suspended, or returned to DEQ.

(4) DEQ will not issue any license until the applicant has fulfilled all requirements and paid the required fee.

(5) A license is not transferable.

(6) DEQ may renew a license if the applicant submits an application and renewal fee within 30 days before the license's expiration date and the applicant complies with all other licensing requirements.

(7) DEQ may suspend, revoke, or not renew a license if the licensee has violated this Division, ORS 468A.350 to 468A.400, or 815.295 to 815.325.

(8) A Private Business Vehicle Emission Inspector or Public Agency Fleet Vehicle Emission Inspector license is valid only for inspection of and execution of Certificates of Compliance for motor vehicle pollution control systems and motor vehicles of the Private Business Fleet or Public Agency Fleet that employs the Private Business Fleet Vehicle Emission Inspector or Public Agency Fleet Vehicle Emission Inspector on a full time basis. DEQ may authorize a Public Agency Fleet Vehicle Emission Inspector to perform inspections and execute Certificates of Compliance for vehicles of other governmental agencies if the inspector has contracted with that agency for that service and the Director approves the contract.

(9) To initially receive or renew a license as a Private Business Fleet Vehicle Emission Inspector, a Public Agency Fleet Vehicle Emission Inspector or a Vehicle Emission Inspector, the applicant must be an employee of a Private Business Fleet, a Public Agency Fleet, the DEQ Vehicle Inspection Program, or an employee of an Independent Contractor and submit a completed application. All Inspectors must receive formal training and be licensed or certified to perform inspections under this Division. The duration of the training program for persons employed by a Private Business Fleet or a Public Agency Fleet must be at least 16 hours.

(a) Training.

(A) Inspector training must include the following subjects:

- (i) The air pollution problems, its causes and effects;
- (ii) The purpose, function and goal of the inspection program;
- (iii) Inspection regulations and procedures;
- (iv) Technical details of the test procedure and the rationale for their design;
- (v) Test equipment operation, calibration and maintenance;
- (vi) Emission control device function, configuration and inspection;
- (vii) Quality control procedures and their purpose;
- (viii) Public relations;
- (ix) Safety and health issues related to the inspection process; and
- (x) OBD test systems.

(B) In order to complete the training requirement, a trainee must pass (minimum of 80% correct responses) a written test covering all aspects of the training. In addition, a hands-on test must be administered in which the trainee demonstrates without assistance the ability to

conduct a proper inspection, to properly utilize equipment and to follow other procedures. Inability to properly conduct all test procedures shall constitute failure of the test. DEQ will take appropriate steps to insure the security and integrity of the testing process.

(b) Licensing and certification.

(A) DEQ must license or certify all inspectors before they may perform official inspections.

(B) Completion of Inspector training and passing required tests is a condition of licensing or certification.

(C) Inspector licenses and certificates are valid for no more than 2 years, at which point refresher training and testing are required before renewal. Alternative approaches based on more comprehensive skill examination and determination of Inspector competency may be used.

(D) Licenses and certificates are not a legal right, but rather, are a privilege bestowed by the Department and conditional upon adherence to DEQ requirements.

(c) Enforcement against Inspectors: Any violations of procedures in this Division are subject to DEQ's enforcement procedures. License or certificate suspension or revocation prohibits the individual from direct or indirect involvement in any inspection operation during the term of the suspension or revocation.

(10) To be licensed as a Private Business Fleet or a Public Agency Fleet, the applicant must:

(a) Employ on a full time basis a Private Business Fleet Vehicle Emission Inspector; or

(b) Employ on a full time basis a Public Agency Fleet Vehicle Emission Inspector; and

(c) Be equipped with a gas analytical system complying with criteria established in OAR 340-256-0450.

(d) If 1996 and newer model year light duty vehicles are a part of the self-inspected fleet of vehicles, the fleet must be equipped with a scan tool for downloading vehicle OBD emissions data with criteria established in OAR 340-256-0465.

(11) A person licensed as a Private Business Fleet or Public Agency Fleet may not advertise or represent themselves as being licensed to inspect motor vehicles to determine compliance with the criteria and standards of OAR 340-256-0380 and 340-256-0400.

[NOTE: This rule is included in the State of Oregon Clean Air Act Implementation Plan that EQC adopted under OAR 340-200-0040.]

Statutory/Other Authority: ORS 468A.380

Statutes/Other Implemented: ORS 468A.380

History:

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DEQ 25-1996, f. & cert. ef. 11-26-96
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DEQ 16-1993, f. & cert. ef. 11-4-93
DEQ 4-1993, f. & cert. ef. 3-10-93
DEQ 19-1983, f. 11-29-83, ef. 12-31-83
DEQ 12-1982, f. & ef. 7-21-82
DEQ 6-1980, f. & ef. 1-29-80
DEQ 14-1978, f. & ef. 10-3-78
DEQ 9-1978, f. & ef. 7-7-78
DEQ 3-1978, f. 3-1-78, ef. 4-1-78
DEQ 136, f. 6-10-77, ef. 7-1-77
DEQ 89, f. 4-22-75, ef. 5-25-75

[340-256-0450](#)

Emission Control System Inspection: Gas Analytical System Licensing Criteria for Basic Program

This rule documents licensing criteria for use of gas analytical systems in the Basic test method.

(1) Computerized test systems are required equipment for performing any measurement on subject vehicles. The test equipment must be certified to meet the requirements and performance features contained in 40 CFR Part 51 Appendix D (November 5, 1992) and new equipment must be subjected to acceptance test procedures to ensure compliance with Oregon I/M Program specifications.

(a) Emission test equipment must be capable of testing all subject vehicles and shall be updated from time to time to accommodate new technology vehicles as well as changes to the Oregon I/M Program.

(b) At a minimum, emission test equipment must be:

(A) Automated to the highest degree commercially available to minimize the potential for intentional fraud and/or human error;

(B) Secure from tampering and/or abuse;

(C) Based upon written specifications; and

(D) Capable of simultaneously sampling dual exhaust vehicles.

(c) The vehicle owner or driver must be provided with a computer-generated record of test results, including all of the items listed in 40 CFR Part 85, subpart W required on the test record. The test report must include:

(A) A vehicle description, including license plate number, VIN, and odometer reading;

- (B) The date and time of the test;
 - (C) The name or identification number of individual(s) performing the tests and the location of the test station and lane;
 - (D) The type of test performed, including emission tests, visual checks for the presence of emission control components, and functional, evaporative checks;
 - (E) The applicable test standards;
 - (F) A statement indicating the availability of warranty coverage as required in section 207 of the Clean Air Act (1990);
 - (G) Certification that tests were performed in accordance with the regulations of this Division; and
 - (H) For vehicles that fail the tailpipe emission test, information on the possible causes of the specific pattern of high emission levels found during the test.
- (2) Functional characteristics of computerized test systems. The test system is composed of emission measurement devices and other motor vehicle test equipment controlled by a computer.
- (a) The test system must automatically:
 - (A) Make a pass or fail decision for all measurements;
 - (B) Record test data to an electronic medium;
 - (C) Conduct regular self-testing of recording accuracy;
 - (D) Perform electrical calibration and system integrity checks before each test, as applicable; and
 - (E) Initiate system lockouts for:
 - (i) Tampering with security aspects of the test system;
 - (ii) Failing to conduct or pass periodic calibration or leak checks; and
 - (iii) A full data recording medium or one that does not pass a cyclical redundancy check.
 - (b) The test system must ensure accurate data collection by limiting, cross-checking; and/or confirming manual data entry.
- (3) Gas analytical systems used by Private Business Fleets or Public Agency Fleets must meet the criteria established in this rule.

[NOTE: This rule is included in the State of Oregon Clean Air Act Implementation Plan that EQC adopted under OAR 340-200-0040.]

Statutory/Other Authority: ORS 468A.380

Statutes/Other Implemented: ORS 468A.380

History:

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[340-256-0465](#)

Emission Control System Inspection: Test Equipment Licensing Criteria for OBD Test Program

This equipment must contain the standard terminal Diagnostic Link Connector for OBD systems and be capable of the following:

- (1) Making an automatic pass/fail decision based on malfunction indicator light observations and vehicle OBD system download;
- (2) Transferring electronic vehicle test result to the VIP central data server for emissions data;
- (3) Meeting additional fleet operations specifications as DEQ prescribes.

[NOTE: This rule is included in the State of Oregon Clean Air Act Implementation Plan that EQC adopted under OAR 340-200-0040.]

Statutory/Other Authority: ORS 468A.380

Statutes/Other Implemented: ORS 468A.380

History:

DEQ 17-2000, f. & cert. ef. 10-25-00

Supporting Documents

Attachment A: *Vehicle Inspection Program: Cost Effectiveness Analysis*

- Includes four appendices

Vehicle Inspection Program

Cost Effectiveness Analysis

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water.*



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Table of Contents

Executive Summary	3
Introduction.....	4
Program Budget	8
Air Quality Benefits.....	10
Long Term Program Issues	11
Evaluation of Alternative Service Models	14
Conclusion	15
Appendix 1 – Test Volume by Type Graphs	
Appendix 2 – Efforts to Increase Efficiency	
Appendix 3 – Emissions Inventory Analysis	
Appendix 4 – Evaluation of Alternative Service Models	

Executive Summary

The Vehicle Inspection Program (VIP), which began in the Portland area in 1975 and in the Medford area in 1986, is Oregon's cornerstone strategy for reducing emissions from the number one source of air pollution: cars and trucks. While today's vehicles are *manufactured* to burn less fuel and burn that fuel cleaner, those improvements rely on the regular maintenance of engines and onboard emissions control systems. As vehicles age, maintenance becomes more and more important. Ensuring that regular maintenance is the primary purpose of VIP.

The program, which is entirely fee-funded, operates seven Clean Air Stations; one in Medford and six in the Portland-metro area. In addition to visiting a Clean Air Station, motorists and fleet-operators can use innovative test methods such as Mobile/Fleet testing or DEQ Too™, a new public-private partnership that allows motorists to test their vehicle at convenient locations such as gas stations or service repair shops.

The program benefits Oregon in several important ways:

- Reducing pollution from vehicles helps keep Oregonians healthy, especially children and people with respiratory problems. High concentrations of pollution from vehicles are associated with health problems including asthma attacks, increased risk of heart attacks and premature death.
- Reducing vehicle emissions is a core part of Oregon's State Implementation Plan (SIP). The SIP is Oregon's federally approved strategy for meeting Clean Air Act requirements and federal air quality standards. If Oregon had no VIP, it would need to impose more stringent standards on other sources of pollution, including industrial sources.
- Reducing vehicle emissions ensures that Oregon remains in compliance with the federal air quality standard for ozone, one of six pollutants called "criteria" pollutants. Preventing violations of federal air quality standards is essential to maintaining the health and economic vitality of communities. Failure to meet the federal air quality standards triggers mandatory sanctions including the loss of federal highway funds.

In advance of proposing a fee increase to the Environmental Quality Commission, DEQ has completed a compressive review of the program, its impact, its current staffing levels and budget, and an analysis of alternative program delivery options. The review found that VIP remains both a cost-effective and efficient approach to reducing emissions from motor vehicles. Specific findings include:

- Approximately 1 in 4 cars (25%) are being serviced in the three months between receiving their registration renewal notice and visiting a Clean Air Station. This indicates that the program is effective at capturing and resolving maintenance problems that might otherwise not get resolved or addressed in a timely way.
- In the Portland-area, VIP is responsible for a 10-20% reduction in on-road emissions of criteria and hazardous air pollutants.
- Over 80,000 customer surveys indicate a positive experience with VIP visits 97% of the time.
- The program has not adjusted fees in over 20 years. While a series of innovations has allowed the program to maintain and improve the staff-to-test ratio, a failure to restore 8 recently eliminated positions will seriously jeopardize the effectiveness and quality of the program.
- An analysis of alternative service delivery models, including decentralization (i.e. privatization) found that customers receiving testing services from privatized test programs pay on average triple the fees paid by their centralized (public) station counterparts. This is despite the fact that privatized programs do not experience the same labor constraints in the form of pay for inspectors, as do public entities.

- Oregon's fee, including the proposed increase, remains among the lowest in the nation, particularly given the unique features of Oregon's program (entirely fee-funded, free re-testing, innovative test options and on-site DMV renewal registration).

For these reasons, DEQ recommends that, in accordance with ORS 468A.370 and ORS 468A.400, the Environmental Quality Commission find that the Vehicle Inspection program, including the proposed 2020 fee increase, is the most cost effective program consistent with Clean Air Act requirements.

Introduction

When Oregon began implementing requirements of the federal Clean Air Act, in the 1970s and 1980s, air quality in the Portland and Medford areas of the state did not meet federal standards for ozone and carbon monoxide. In response to the poor air quality, the Department of Environmental Quality (DEQ) was required to develop plans to reduce these pollutants. Once the areas were attaining standards, DEQ had to submit plans to US Environmental Protection Agency (EPA) that described how Oregon's pollution control strategies would ensure that the Portland and Medford areas would stay in compliance with air quality standards.

Some of the same air quality challenges persist today. Concentrations of ground-level ozone are on the rise. Both the Portland-metro and Rogue Valley areas have experienced unhealthy levels of ozone for the past three summers. Emissions from cars are responsible for the majority of the pollution that causes ozone in Oregon.

To address the leading cause of pollution, Oregon operates a biennial vehicle emissions testing program in the Portland and Medford areas. Vehicles registered within the two testing boundaries must pass an emissions test in order to be (re)registered with the Oregon Department of Transportation, Driver and Motor Vehicle Services (DMV). Vehicles 1995 and older receive a tailpipe emissions test, while cars 1996 and newer are tested through their On-Board Diagnostics (OBD) system.

This report describes the Vehicle Inspection Program (VIP) operation and service delivery model, inventories past and current efforts to improve efficiency and customer experience, provides the budget justification and rationale for a proposed fee increase, and summarizes the results of four recent analyses:

1. A review of all test types and trending that has occurred since 2007, and projected forward;
2. An inventory of past and current efforts to improve the efficiency of Oregon VIP;
3. A comprehensive analysis of the air quality benefits attributable to VIP; and
4. An assessment of alternative service delivery models.

Collectively, this information forms the basis for a cost-effectiveness determination required to be made by the Environmental Quality Commission pursuant to ORS 468A.370 and ORS 468A.400.

Vehicle Inspection Program Operations and Service Delivery

VIP operates seven Clean Air Stations, one in Medford and six in the Portland-metro area. The program tests nearly one third (1.3 million vehicles) of all registered vehicles in the state of Oregon. Vehicles 4 years old or newer are exempt from testing in both areas. In the Portland-metro area, vehicles 1975 and

newer are required to test. In Medford, vehicles 20 years old or less are required to test. A more expansive test window is required in the Portland-metro area to achieve the necessary emission reductions.

In addition to the Clean Air Stations, the program maintains an administrative office in the Portland-metro area that houses maintenance staff, information technology staff, business operations staff, administrative support staff, as well as the program manager. These staff not only ensure the entire program has what it needs to operate on a day-to-day basis; they also ensure improvements are implemented and maintain working relationships with DEQ's headquarters, DMV and other operations partners.

Recent program operational statistics for calendar year 2018 are included in Figure 1 below. As noted, the VIP performs more than 680,000 annual inspections at its seven testing stations, resulting in the issuance of over 570,000 certificates of compliance after vehicles secure passing test results. Additionally, because of the VIP's innovative partnership with the DMV, more than 365,000 annual customers also receive their registration stickers directly from staff at a VIP test station.

Figure 1 – 2018 VIP Station Operations and Staffing

VIP 2018 Station Operations & Staffing						
	Tests	Certs	Basic	OBD	SS-OBD	Staff (2019)
Sunset	143,877	125,692	13,859	74,284	55,396	14
Clackamas	128,958	110,735	17,221	91,897	19,600	14
Gresham	108,466	89,417	13,856	58,613	35,738	13
NE and Scappoose	111,334	95,008	13,950	56,201	40,655	12
Sherwood	95,597	84,896	9,261	65,812	20,396	11
Medford	59,207	50,915	2,290	56,845		6
T/C Admin.	441	441	14	427		20
DEQ Too	26,328	15,685				N/A*
Mobile	7,452	5,706		7,442		N/A**
Totals	681,660	578,495	70,451	411,521	171,785	90

(*) Staff for DEQ Too included in T/C Admin.

(**) Staff for Mobile included in Gresham Station

The VIP, as a large volume, customer-facing operation, continually adjusts to meet increasing vehicle-testing demands and evolving customer preferences. Figure 1 includes statistics, by station or other test type, for the following ways in which the program conducts its vehicle testing:

- **Basic Tests:** These tests, also referred to as “tailpipe” tests, are used for older vehicles, generally those manufactured before 1996, that do not have Onboard Diagnostic Systems.

- OBD Tests: OBD tests, used for newer vehicles, involves the review of data from vehicle computers and an assessment of the effective functioning of vehicle emissions control equipment.
- Self-Service (SS) OBD Tests: VIP stations provide for Self-Service tests, with customers primarily completing information screens and with inspection agents assisting in the testing process, as needed. The Self-Service option is limited to vehicles that are eligible for an OBD test.
- Technical Center (T/C) Administratively Issued Tests: These tests typically involve Oregon residents temporarily living out of state and submitting test results conducted through a companion program.
- Mobile Tests: These tests meet the needs of automobile retailers, which own multiple vehicles and are performed on-site, using the VIP mobile testing van.
- DEQ Too: An OBD test remotely administered from a host site. The test results are transmitted to DEQ for review and approval.

In relation to these test types, Appendix 1 depicts the trending of the VIP's primary test types over the last several biennia.

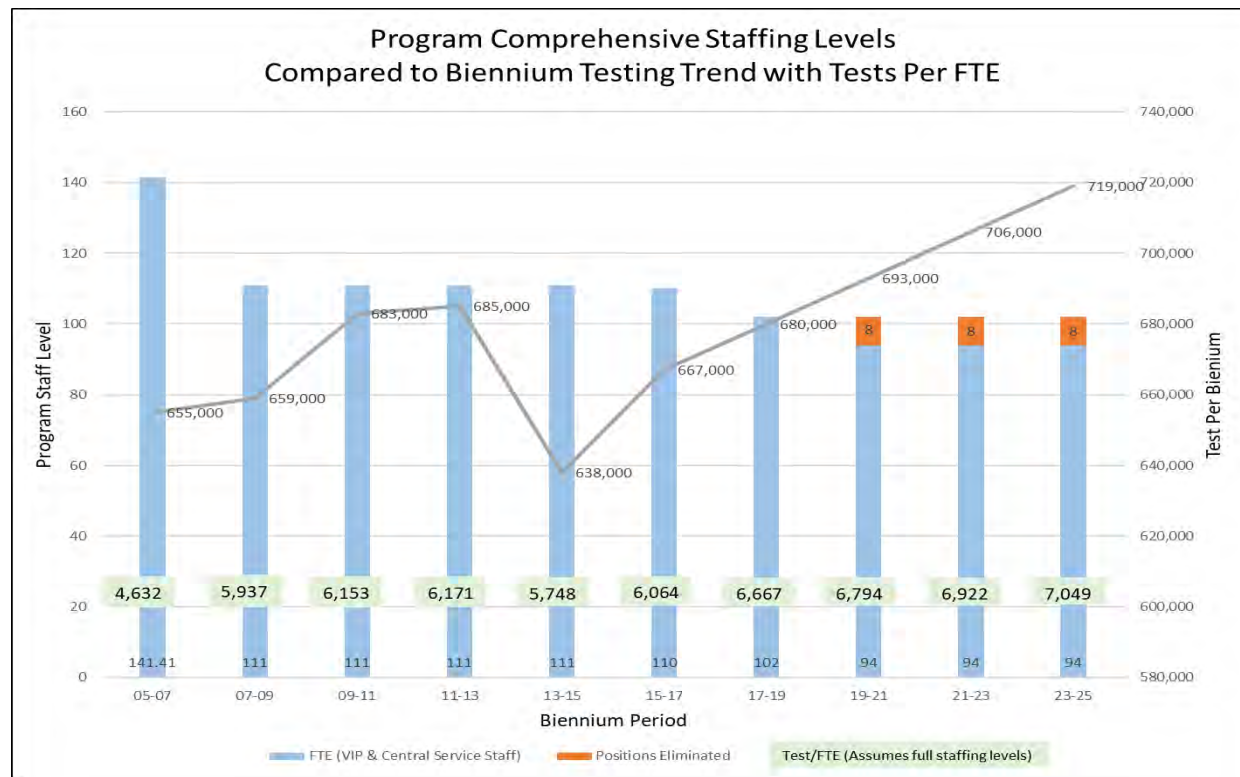
The program overall testing demands are increasing at a rate of approximately 2 percent per year. Several aspects of the program's design and operations, however, enable it to meet these increasing demands, within its existing station footprint and at 2017-2019 resourcing levels. First, as vehicles continue to modernize, the more efficient testing via the OBD systems continues to replace the somewhat more time-intensive tailpipe or basic vehicle tests. Program projections indicate that OBD tests will represent 91-96 percent of the program's test volume over the next three biennia, with basic tests diminishing to less than 4 percent of annual tests.

The VIP uses several additional approaches to assist in the management of its increasing, primarily OBD-based, test volume. These approaches enhance customer choice and present opportunities to most efficiently secure vehicle test certificates. Notably, the VIP is the only program in the U.S. offering remote testing through its partnership with private sector businesses, using a testing approach referred to as "DEQ Too". These tests are achieved through the VIP's network of nearly 200 service providers, and currently represents 4 percent of the program's test volume. Although it is difficult to accurately project the extent to which customers will select this testing option over the next several years, it is expected that DEQ Too tests could represent as much as 10 percent of VIP's test volume by 2025.

The VIP also continues to allow customers to participate more directly in the testing process via each of the stations' 10 self-service lanes. Customer preferences and operational limitations currently restrict the capacity of the self-service testing approach to approximately 25 percent of all test volume. Constraints on further expansion include the ability to use this technology for limited vehicles, and the limited extent to which customers choose to fully participate in the testing process. Collectively, the prevalence of OBD-based testing, the partnership with the private sector through DEQ Too, and the continued use of self-service lane technology, positions the VIP to address continued test volume increases within the current program design, structure and 2017-2019 staffing levels.

While the VIP's operations will remain flexible and its efficiency gains are expected to continue, a foundational level of staffing is required across its seven stations. Figure 2 depicts the total program FTE supporting all station operations over time, relative to the consistently increasing total test volume. The figure also includes the program test volume per FTE ratios for each biennium.

Figure 2 – Program Comprehensive Staffing Levels Compared to Biennium Testing Trend with Tests Per FTE



As reflected, while program staffing levels are expected to remain relatively static over the next three biennia, a modest but continued increase in testing demands is expected. More significantly, it is important to note that the program is currently operating at its highest-ever test volume to FTE ratio of 6794 tests per FTE per biennium. This ratio, a primary indicator of continually improving program efficiencies, is projected to continue to increase over the next three biennia, potentially reaching a ratio of over 7000 tests per FTE per biennium. Therefore, even with continued efficiency gains assumed, the restored staffing levels are required to meet the needs of the current and future test volume.

A failure to restore staffing to 2017-19 levels will hinder the ability of the program to operate stations at full capacity and will directly contribute to longer wait times, among other customer service issues. This reality is no different at the station level. VIP allocates its limited staff to the stations it operates as reflected in Figure 1. Already today, the program is in the position of making daily decisions regarding the deployment of staff resources. In response to unexpected leave, for example, employees are forced to drive to alternate work locations to ensure a minimum staffing level is achieved. Similarly, if one station receives an atypical uptick in customers seeking tests, inspectors need to be shifted from one base station to another. For this reason, the high test to staff ratios occur both in the aggregate, and at each of the VIP test stations. An elimination of 8 positions would represent up to a 15% decrease in inspector positions, reducing the program's FTE base beyond what is workable in the near or long term.

A failure to restore the 8 positions will also hinder the program's ability to fully implement DEQ Too, expand the availability of self-service lanes and explore additional innovations in testing. Resourcing for

these program elements is necessary to maintain current service levels and to keep pace with increasing test volumes.

The eight positions highlighted in the 2017-2019 biennia were recently eliminated from the VIPs budget. But, current VIP inspector vacancies, including these positions, remain filled through a combination of limited duration and temporary staff positions. Therefore, Figure 2 denotes current and future tests per FTE assuming that the 8 positions at issue are *not* eliminated. It remains particularly important to keep these positions in place going forward for the reasons described above. It follows then that these staff can remain in place only if fees increase.

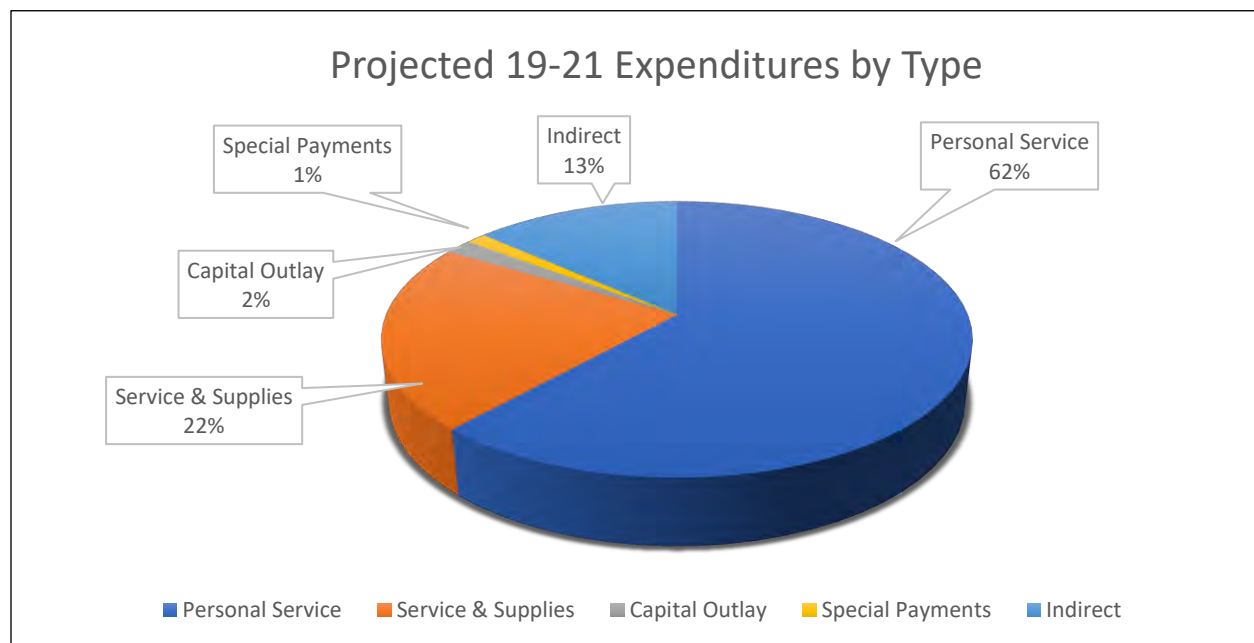
Program Budget

Program funding is entirely ‘Other Funds,’ i.e. the fees collected for the issuance of certificates of compliance. The program charges a fee (currently \$21 in Portland and \$10 in Medford) for the issuance of certificates of compliance. The program does not charge a fee for the test. In other words, motorists are only charged when their vehicle passes the test and a certificate is issued. If the program charged on a per-test basis, the weighted average fee following the increase would be closer to \$20. Fees were last updated in 1997.

The fee disparity between Portland and Medford is attributable to a period in the late 1990s and early 2000s when the program employed an enhanced (and consequently more expensive) test method in the Portland area. That test method required additional staff resources. Since that time both areas have transitioned to OBD testing.

Figure 3 illustrates the current program biennial expenses of \$27,841,888. Biennial expenditures include \$17,168,679 in Personal Service expenses, \$6,100,448 in Services and Supplies, \$3,725,603 in Indirect Expenses and a small amount of expense attributable to Special Payments and Capital Outlay. The primary cost drivers for the VIP are personnel expenses and, to a lesser extent, the costs associated with the maintenance of seven testing stations. On a biennia over biennia basis, Personal Service costs increase due to factors beyond the control of VIP. These factors include adjustments to the agency’s indirect rate and inflation in the costs of public employee benefits.

Figure 3 – Projected 2019 – 2021 Expenditures by Type



The primary reason the program has sustained for over twenty years without a fee increase is due to a culture of innovation and continuous improvement. In addition to leading the nation in adoption of OBD testing, the program has developed a remote fleet testing program and a public-private partnership known as DEQ Too. Appendix 2 provides a comprehensive inventory of past and current efforts to increase efficiency and the quality of the customer experience.

DEQ proposes an increase in fees as follows:

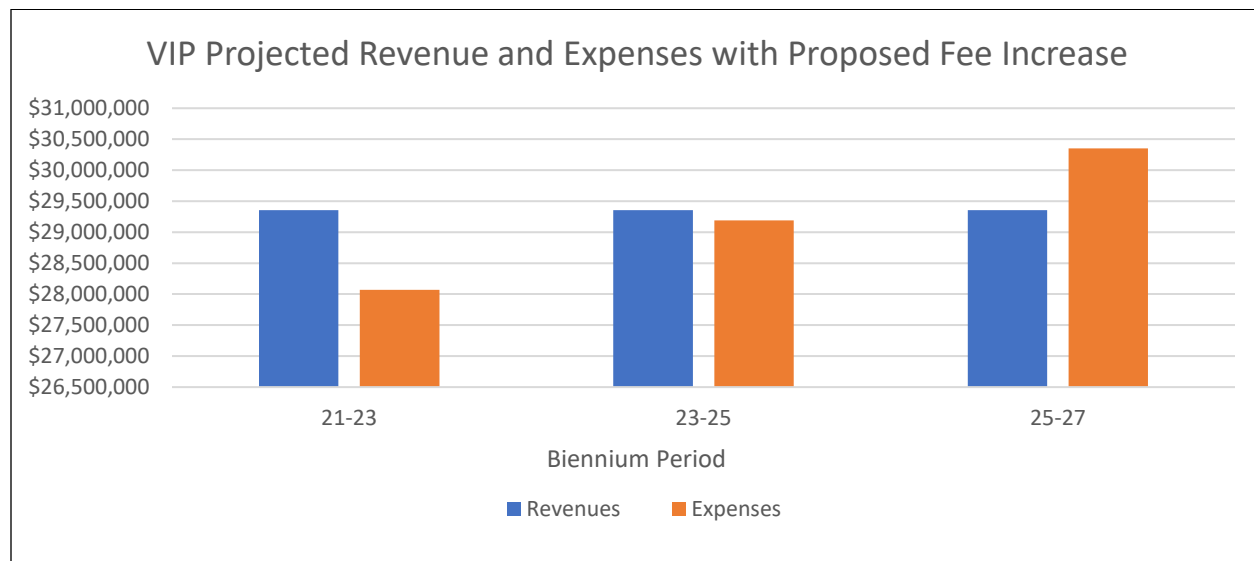
- | | |
|-------------------------------|---|
| Portland-area | Effective April 1, 2020, the \$21 fee would be adjusted upward to \$25 |
| Rogue Valley (Medford) | <ul style="list-style-type: none"> Effective April 1, 2020, the \$10 fee would be adjusted upward to \$15 Effective July 1 2021, the \$15 fee would be adjusted upward to \$20. |

Additionally, the mobile fleet testing fee is proposed to increase from \$26 to \$30. Medford station fees are proposed to freeze at \$20 in the near term to maintain an appropriate differential between Portland area and Medford area station fees. This differential aligns with the varying cost structures between the two areas of the state and an interest in phasing in the Medford fee increase at a steady and predictable pace.

The proposed fee increase is necessary to provide sufficient revenue to restore the 8 eliminated positions and balance the budget for the subsequent three biennia. As illustrated in Figure 4, over the next three biennia, the projected net revenues are positive in the first two biennia, turning negative in the 2025-2027 biennia, as projected expenses outpace the modest fee increase (See below). The projected net revenue surplus, while largely limited to the approximate \$1.2M surplus in the 2021-2023 biennium and existing fund balance, is projected to carry the program through the projected deficit in the 2025-2027 biennium.

Therefore, the additional revenues derived from the projected fee increase should adequately support the program over the next three biennia.

Figure 4 – VIP Projected Revenue and Expenses with Proposed Fee Increase



It will be important in the future, however, for the program to make adjustments to fees commensurate with inflation, as is more typical for a fee-funded program of this type. Here, the VIP in partnership with stakeholders and the legislature, will explore approaches that provide for future fee adjustments.

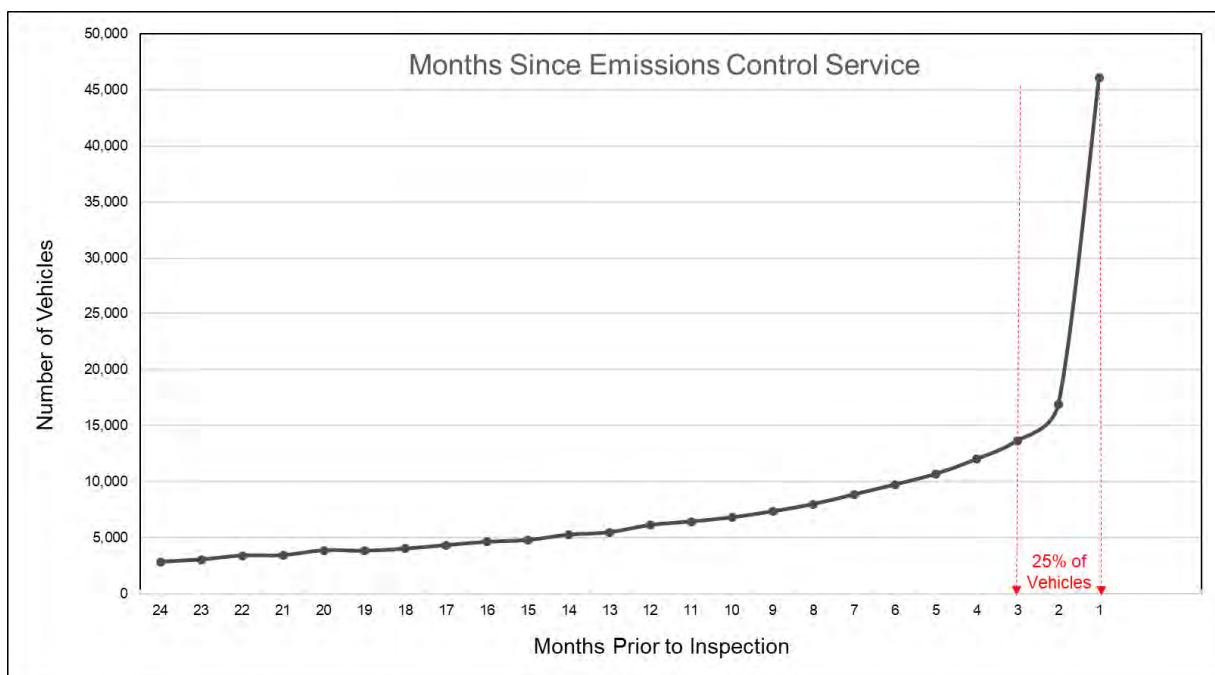
Air Quality Benefits

DEQ recently completed a comprehensive analysis of the air pollution prevented by operating VIP in the Portland and Medford airsheds. This analysis (Appendix 3) demonstrates that the program continues to be an effective strategy at reducing vehicle emissions and associated pollutants.

DEQ inspections find that overall, at the time of inspection approximately 6% of vehicles do not have a properly functioning emission control systems. Also, the more miles a vehicle has driven, the more likely it is to have problems with its emission control equipment.

That being said, the primary purpose, and benefit, of the program is not in identifying vehicles that fail the test. Rather the program is focused on ensuring regular maintenance of vehicles *before* they are tested. To measure this outcome, DEQ reviews data on when a vehicle's OBD codes were most recently cleared. The clearing of OBD codes is an indication the vehicle was serviced. Figure 5 shows that 1 in 4 (25%) of vehicles have codes cleared (i.e. repaired) in the three months between receiving their registration renewal notice and visiting a clean air station.

Figure 5 – Months Since Emissions Control Service



An additional finding of the analysis is that on-road emissions of pollutants would increase 7 to 20% if the vehicle inspection program were not operating in Portland, and 5 to 8% if the program were not operating in Medford. The increases in Medford are proportionately less given the fleet we test in Medford is younger, with fewer miles on the emission control systems. Reducing emissions, particularly precursors to ozone formation, is critical to *preventing* violations of federal clean air standards and a subsequent nonattainment designation. This holds particularly true in recent years as we have routinely experienced exceedances of federal standards in both Portland and Medford.

In addition to preventing violations of federal air quality standards, reducing emissions from passenger vehicles also results in fewer emissions of toxic air contaminants. These pollutants, which all form as a result of incomplete combustion, are associated with a variety of health impacts, including:

- Cardiovascular disease (1, 3-Butadiene)
- Increased risk of cancer (1, 3-Butadiene, 15-PAH, Acetaldehyde and Benzene)
- Upper respiratory system irritation (Acrolein and Formaldehyde)
- Adverse developmental and reproductive effects (Benzene)
- Anemia (Benzene and Naphthalene)

Long Term Program Issues

The proposed fee increase can sustain program operations over approximately the next three biennia. During that time, the VIP will continue to evaluate opportunities to evolve and, if needed, modify its service delivery lines. There are several issues the agency will pay close attention to in the coming years.

Bringing DEQ Too to Scale

In 2016 DEQ officially launched DEQ Too, a new approach to service delivery that allows customers to have their vehicle tested at a participating host site. Host sites include auto repair shops, gas stations, and

automobile dealerships, among other business types. The primary goal of the program is to enhance convenience by offering testing locations with business hours that extend beyond the Clean Air Stations. Host sites do not review or approve test results; they transmit vehicle test data remotely to DEQ. Motorists login to the DEQ webpage to review their test results and pay the certificate of compliance fee when appropriate. Host site participation is free of cost from the agency, however host sites are allowed, and often do charge a convenience fee to motorists for the business of administering the test. Those fees are paid to the host sites and are separate from the fee charged by the agency for the review of test results and issuance of certificate of compliance.

Although a state inspector does not administer tests conducted under DEQ Too, the resources needed to develop and now implement this nascent program are significant. They include:

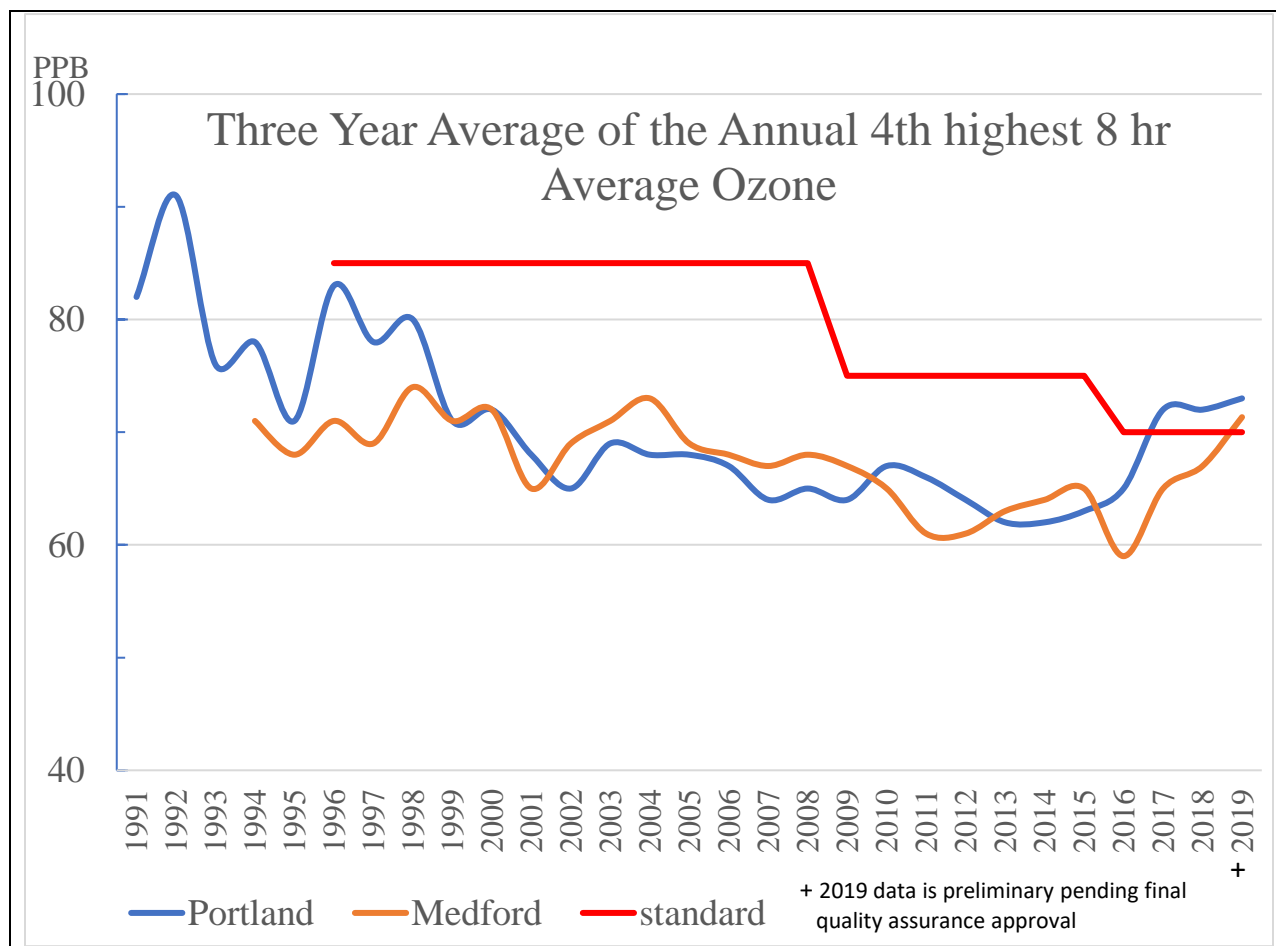
- Information Technology. IT solutions development, vendor selection and oversight, system testing and maintenance, data management, data security and server upgrades.
- Telematics Devices. Development of device specifications, development of telematics provider agreements, and device testing and certification.
- DEQ Too Host Sites. Host site recruitment, development and implementation of host terms and conditions agreements, providing host site technical assistance and ensuring host site oversight and auditing.
- Communications. Developing, implementing and updating DEQ Too communication strategies and tools (webpage, signage agreements, satisfaction surveying and marketing).
- Evaluation and reporting. Annual reporting to the Environmental Protection Agency as required by the federal Clean Air Act, continuous improvement efforts to expand DEQ Too and reconciliation of accounting and other records.

The VIP continues to invest in this unique partnership with the private sector as a critical strategy for enhancing the program cost effectiveness. Long term, VIP intends to evaluate the cost-structure of DEQ Too in hopes of developing a fee structure that aligns with the associated work. In the near term, the annual expenses associated with DEQ Too exceed the associated fee revenue. For this reason, the proposed fee increase maintains that DEQ Too customers pay a fee equal to those who test at a Clean Air Station, with the fee amount being tied to the relevant boundary area.

Air Quality Trends

Most importantly, the DEQ will continue to closely measure ozone concentrations within the Portland and Medford airsheds to ensure the program achieves the required emission reductions. The current federal standard for ozone levels in ambient air is 70 parts per billion. That standard will be evaluated by the US Environmental Protection Agency in 2020 and may be lowered. As reflected in Figure 6, below, the standard is routinely being exceeded in the Portland and Medford areas in recent years. Evidence suggests the level will also exceed the standard in 2019.

Figure 6 – Portland Metro and Medford Area Ozone Trends



These heightened ozone levels have even required the issuance of air quality advisories to protect the health of sensitive groups, including children, the elderly, pregnant women and people with medical conditions. On August 28, 2019, Portland residents were encouraged to take steps to help reduce these levels, including increasing the use of public transportation, avoiding engine idling and other actions involving the use of motor vehicles.

While these incidents do not represent violations of the federal Clean Air Act, each serves as an important reminder that Oregon must remain vigilant in reducing vehicle emissions to avoid a violation of the federal ozone standard in the future. Such a violation could have significant negative impacts on Oregonians if the state was found to be in non-attainment for ozone. A nonattainment designation has the potential to be highly consequential in the following ways:

- Public health impacts. Nonattainment indicates unhealthy levels of pollution, increasing the chances of negative health effects in the community.
- Economic impacts. A nonattainment designation means additional regulation for industry, which can limit the availability of economic development/expansion or new industry investments. The stigma of nonattainment can also dampen interest in economic development in a region.
- Regulatory burdens. A nonattainment designation requires decades of planning and reporting obligations with the Environmental Protection Agency.

- Potential Sanctions. Failure to prepare and submit plans that reduce emissions and bring non-attaining areas back into attainment can trigger mandatory sanctions including loss of federal highway funds.

Evaluation of Alternative Service Models

Appendix 4 details the process and results of a comprehensive analysis of operational models for delivering vehicle inspection services. Oregon currently operates a ‘centralized’ program, meaning it operates a small number of facilities dedicated exclusively to the testing of automobile emissions. However, the addition of DEQ Too means Oregon VIP is effectively a hybrid – the only of its kind in the country.

In order to provide the information necessary for the Environmental Quality Commission to make a cost-effectiveness finding the agency evaluated programs of all types. Key findings from this analysis include:

- The decentralized model (i.e. privatized programs) are charging higher fees in the aggregate. Customers receiving testing services from decentralized test stations pay, on average, triple the fees paid by their centralized station counterparts. This is despite the fact that privatized programs do not experience the same labor or wage constraints as public entities.
- Among centralized programs, Oregon’s VIP’s costs remain competitive relative to like-programs. This holds true even when accounting for the proposed fee increase. Additionally, the \$24.59¹ weighted average Oregon post-increase fee overstates the fee relative to like-programs. When the fee is also adjusted to account for the free re-tests performed at Oregon stations, the average fee is reduced to \$20.18². The analysis also found that many centralized programs are supplemented with general funds or other funds. This is not the case in Oregon.
- Oregon’s program is the only program in the nation that is offering both self-service testing and a public-private telematic OBD partnership.

In addition to cost, the analysis includes the consideration of efficiency and quality. While DEQ cannot objectively evaluate the quality of other programs, nor can the agency forecast the quality-impact of decentralizing Oregon’s program, we find that the current program is delivering an outstanding and efficient experience for our customers.

VIP offers every customer, no matter when a test is performed, the opportunity to report on their experience via a 10-question comment card. DEQ VIP receives thousands of customer responses annually from this approach. The results reveal that greater than 97% of customers rank DEQ VIP as “good” to “excellent”. The program uses this information to gauge its overall effectiveness, and to identify ongoing opportunities for improvement. Comment cards and results are routinely shared with station managers and staff, and any items of concern or opportunities for improvement are promptly addressed by the program.

In addition to customer satisfaction, the agency monitors wait-time at the stations by scanning vehicles as they enter the station; measuring the time upon completion of the process. Motorists experience an

¹ The weighted average \$24.59 fee is based on a \$30 mobile fleet testing fee, a \$25 Portland fee, and a \$20 Medford fee.

² This is a result of dividing the total certificate fee revenue by the total number of tests conducted in 2018. Oregon only charges for a certificate and does not charge for a test.

average wait time of approximately 10 minutes and have the benefit of receiving their license plate stickers upon passage – saving a separate trip to a DMV office.

Conclusion

The Vehicle Inspection Program remains a critically important strategy for reducing and preventing pollution from cars and trucks in Oregon. While demand for testing continues to increase, the program has managed to do more with less because of a culture of innovation and continuous improvement. Fees for the issuance of certificates of compliance have not been adjusted in over twenty years. A transition to OBD testing, development of self-service testing lanes and the development of a public-private partnership model allow the program to operate in an extremely efficient manner. While revenue shortfalls have resulted in position eliminations, these changes in the service delivery model have allowed wait times to remain low and customer satisfaction to remain stellar.

However, the program is at a tipping point. Test to staff ratios are now nearing 7,000 tests per biennium and forecasted to increase with the demand on testing. The program requires a minimum level of staffing to provide an efficient and safe testing environment. Without the restoration of 8 positions recently eliminated, the program cannot operate its seven stations at the capacity for which they were designed. This will lead to longer wait times, reducing the cost-effectiveness of the program.

In developing a fee increase proposal that would stabilize the programs finances and allow for the restoration of 8 positions, DEQ evaluated alternative models of service delivery. Through that work, the fees paid by VIP customers, including the proposed increase, were shown to be roughly one-third of the fees paid by customers of the fully privatized programs. Even among the less expensive centralized programs, the Oregon VIP's fees are among the lowest in the nation and its wide range of service offerings is unmatched.

For these reasons, DEQ recommends that in accordance with ORS 468A.370 and ORS 468A.400 the Environmental Quality Commission find that the Vehicle Inspection program, including the proposed 2020 fee increase, is the most cost effective program consistent with Clean Air Act requirements.

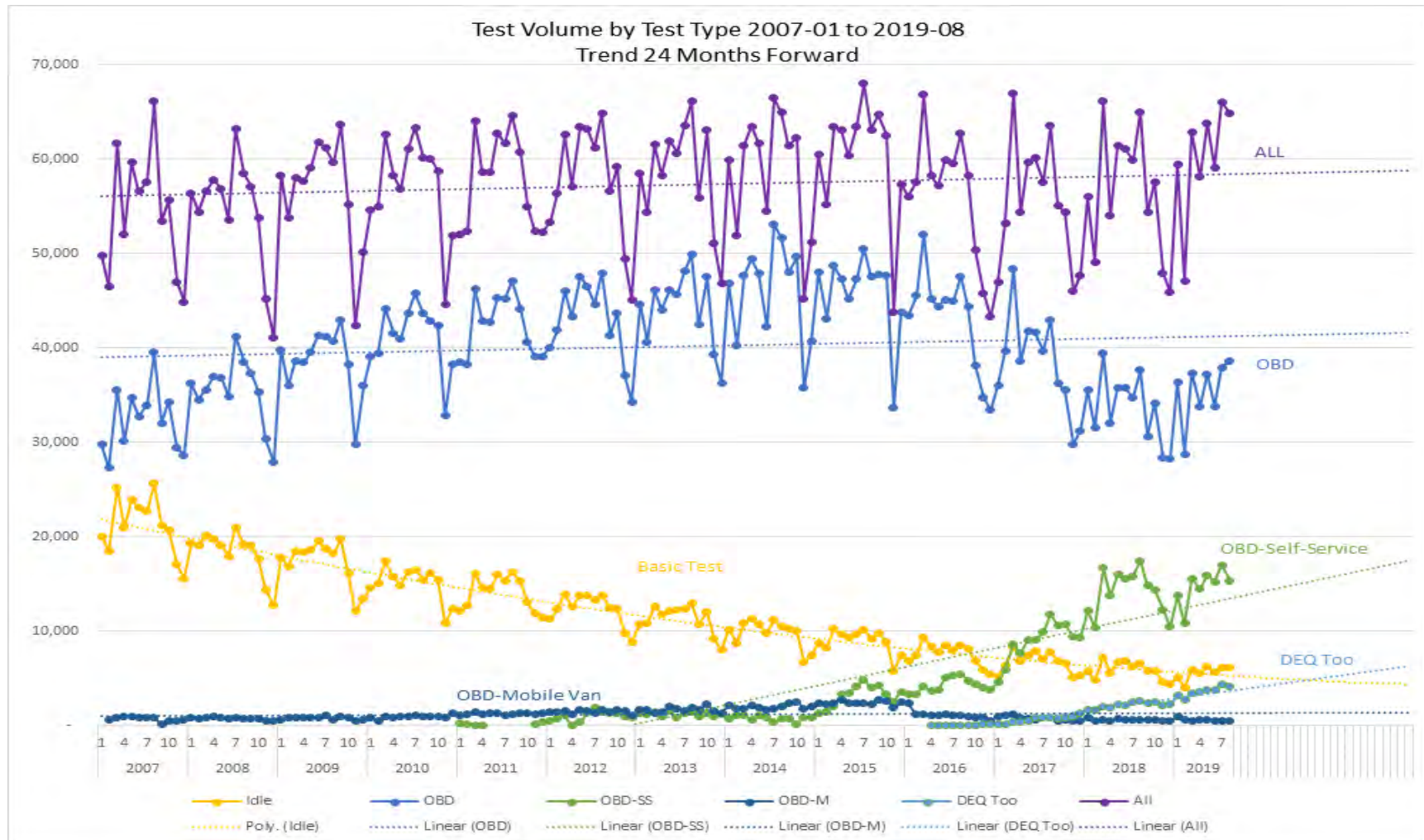
Appendix 1 – Test Volume by Type Graphs

Appendix 2 – Efforts to Increase Efficiency

Appendix 3 – Emissions Inventory Analysis

Appendix 4 – Evaluation of Alternative Service Models

Appendix 1 – Test Volume by Type Graphs



Appendix 2 - Efforts to Improve Efficiency and Customer Experience

VIP has a long history of implementing measures to improve the efficiency and customer experience of the program. These improvements include:

Modernizing test methods: Changes to generally accepted test methods have contributed to vehicle testing industry-wide efficiency gains. Most significantly, the 1990 amendments to the Clean Air Act established the requirement that passenger vehicles be equipped with an OBD system. A vehicle's OBD is designed to trigger a dashboard "check engine" or Malfunction Indicator Light (MIL). This light alerts the driver to a malfunctioning pollution control device. OBD-based testing systems assess whether a vehicle's emission control systems are working as designed. If a vehicle fails an OBD test, repairs to the equipment causing the failure will enable the vehicle to return to compliance, and pass a subsequent test.

Oregon was a national leader in beginning to deploy the OBD testing approach in January 2000. This test is currently available for all vehicles that are 1996 model year and newer, with older model vehicles receiving the prior "basic" or "tailpipe" test. The industry transition to the use of OBD tests is a primary reason that Oregon has been able to maintain its fee structure since 1996. Although testing demands and certain expenses increased during this period, much of the increase was offset through OBD-based efficiencies. For example, staff-deployed OBD tests are generally performed by a single testing agent, or inspector. Prior enhanced tests required the work of two to three inspectors. Therefore, the use of OBD tests has reduced the costs of a typical vehicle inspection, and contributed significantly to overall program cost effectiveness since 2000. The use of OBD tests has, at the same time, improved emission reductions within the VIP program. OBD tests, unlike tailpipe tests, directly address the root cause of a pollution problem¹, with sustained emissions reduction benefits.

Self-service lanes: The nationwide transition to OBD testing also set the stage for Oregon's more recent use of self-service lanes. With many vehicle-testing hazards associated with the prior tailpipe tests now removed, and with other technologies available, Oregon was among the first in the nation to develop self-service lanes. VIP began using its first self-serve lane in 2011. Ten self-service lanes are currently available at five of the program's Portland area stations. At these stations, customers directly participate in the testing process by confirming vehicle information and entering vehicle owner insurance and odometer information at a computer terminal located at each station. Customers who are familiar with the OBD testing port location in their vehicle may also connect their OBD testing equipment. The inspector assigned to the lane provides needed assistance to the customer, confirms the pass or fail results, and completes

¹ The root cause of a pollution problem is a failing system or component which leads to the symptom of elevated emissions.

the transaction. With the benefit of assistance from the customer, one inspector can oversee two self-service stations, giving rise to efficiency gains.

The use of self-service lanes within VIP's service array is in its relative infancy, but shows significant promise. VIP staff and customers are becoming more accustomed to the use of this shared service approach to vehicle testing. Over time, and with the benefit of additional technologies, VIP anticipates that a more fully customer-driven test will be possible. Among the current challenges that VIP is addressing are those related to payment processing technologies and requirements. VIP continues to explore technology and process options and to integrate operational improvements into this and other processes. In the meantime, Oregon VIP stands ahead of many other providers in the industry by realizing efficiency gains through its use of self-service testing.

DEQ Too™: In July 2016 Oregon launched the use of its remote-telematics device program—DEQ Too™—at certain private business locations. The DEQ Too™ program enables testing information to be sent to VIP from customer vehicles located at remote locations, outside of a VIP test station. Test information is currently sent to VIP through devices referred to as “S-type” or “shared telematics” devices. S-type devices are used for brief periods to collect emission data, and are attached to vehicles at a private business. For example, customers may use an S-type device to relay OBD information while receiving an oil change at an approved service provider. The remote test is completed when VIP receives the test information telematically, confirms whether the vehicle passed or failed the test, and the customer completes an on-line transaction to purchase their certificate of compliance and registration tags².

Since VIP's initiation of this program in 2016, the program has seen a continued increase in its utilization. VIP has authorized the use of DEQ Too™ technologies at more than 166 business locations, performing 27,658 tests in 2018. Authorized providers include businesses such as auto repair shops and oil change service centers. All DEQ Too™ hosts and other providers must abide by the terms of an Agreement with VIP. The Agreement includes program obligations addressing approved devices, testing protocol, communications with customers, performance of repairs and a variety of measures to ensure the relay of accurate test information.

As with VIP's use of self-service lanes, this newer program has produced early testing successes and continues to be evaluated. Currently, tests performed under the DEQ Too™ program represent only 4.5% of total annual tests performed by VIP. Although this market space appears to hold significant near-term opportunity for growth, the program continues to evaluate additional opportunities for individuals to remotely test their vehicles.

² Registration tags are currently sold separately through DMV's online portal, but motorists are directed there through the DEQ Too™ online service.


Mobile/Fleet Testing: VIP continually strives to meet the unique test needs of all vehicle owners, including businesses and automobile retailers who possess large vehicle fleets. As with privately owned personal vehicles, corporate fleets are required to undergo testing following the current four-year initial exemption period, and consistent with the DMV's two-year renewal cycle. Retailers of used automobiles must similarly undergo testing. Given the large number of vehicles held by these entities, VIP offers mobile testing services at the business owner's location. Tests are performed by VIP personnel using a program cargo van outfitted with the needed OBD test equipment. VIP performs approximately 7,500 annual tests using this approach. VIP is also reaching out to fleets and dealers to promote the use of DEQ Too™ as a means of reducing the business burden of complying with the emission test requirement. CarMax, for example, performed almost 4,000 tests in 2018 using DEQ Too™.

Clean Air Partners (CAP) Program: Unlike some state vehicle inspection programs, VIP does not exempt failing vehicles when a minimum amount is spent on repairs. These "repair exemptions," while relatively common in other states, produce lower levels of compliance by leaving more failing and polluting vehicles on the road. VIP recognizes, however, that the absence of such an exemption could negatively impact low-income vehicle owners. For reasons including this, since 2003, VIP has offered subsidized and usually free repair services to low income customers through the CAPs program. VIP collects voluntary donations at its testing locations, and through the United Way and a participating repair facility, the funds cover repair costs for qualified, low-income applicants. The program currently serves more than 100 annual applicants, with funds sufficient to meet the repair needs of qualified applicants.

DMV Service Delivery Partnership: Finally, while efficiency and effectiveness in vehicle emission testing remains VIP's operational focus, the program also plays a critical role in the state's vehicle registration process. In most states, a visit to a state vehicle inspection station must be followed by a visit, in person or on-line, to a state DMV office. In Oregon, however, a partnership between VIP and the DMV enables the registration renewal process to be completed, in most cases, at any of the VIP stations. VIP customers leave the test stations with documentation of their passing emission test, and with license plate registration tags in hand. No fewer than 365,757, or 63% of motorists who received testing services, also renewed their registrations at DEQ VIP in 2018.

Portland-Medford SIP-VIP Updates Project

Emission Inventory Demonstration
for Air Toxics and Ozone Precursors



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EXECUTIVE SUMMARY

This report presents results from DEQ's evaluation of several emission control strategies implemented in the Portland and Medford Air Quality Maintenance Areas. DEQ's analysis focused on Portland and Medford because DEQ operates a vehicle inspection and maintenance program in these AQMAs. DEQ analyzed emissions of nationally regulated pollutants, called criteria pollutants, as well as air toxics from multiple sources. DEQ analyzed pollutants from onroad vehicles and nonroad equipment, nonpoint sources, biogenic sources (such as vegetation), events (such as wildfires and prescribed burning) and permitted point sources. The report describes the technical analysis and emission inventory demonstration that DEQ completed to compare current and modified emissions control strategies.

DEQ staff generated the onroad portion of the emission inventory using the EPA Motor Vehicle Emissions Simulator model, called MOVES. For the MOVES runs, Metro Regional Government provided Portland area activity data as Vehicle Miles Traveled and ODOT provided VMT for the Medford area, both for base year 2015. DEQ staff generated 2014 emissions data for gasoline dispensing facilities, residential wood combustion and perchloroethylene dry cleaners. EPA's 2014 National Emissions Inventory (NEI) v.2 was the source of all other inventory data. DEQ staff allocated all emissions to the AQMA boundaries using Geographic Information Systems (GIS).

The emission inventory shows that onroad sources may contribute more than 50 percent of criteria and air toxics pollutant emissions to the Portland and Medford AQMAs. Onroad sources predominantly contribute the criteria emissions, nitrogen oxides (NO_x), carbon monoxide (CO) and volatile organic compounds (VOC). Air toxics prevalent in onroad emissions are ethylbenzene, benzene, 1,3-butadiene and acetaldehyde. Other toxics emitted by onroad sources include 15-PAH, naphthalene, formaldehyde, acrolein and the metals arsenic and hexavalent chromium. Onroad source contribution to total emissions varies by pollutant and ranges from 57 percent and 80 percent of ethylbenzene emitted in the Portland and Medford AQMAs, respectively, to 1 percent of emitted hexavalent chromium in each airshed.

Figures A and B show the contribution by source type to anthropogenic criteria pollutant emissions for the Portland and Medford AQMAs. Figures C and D show results for anthropogenic air toxic emissions. All of the figures are sorted from left to right by highest to lowest onroad contribution to the AQMA.

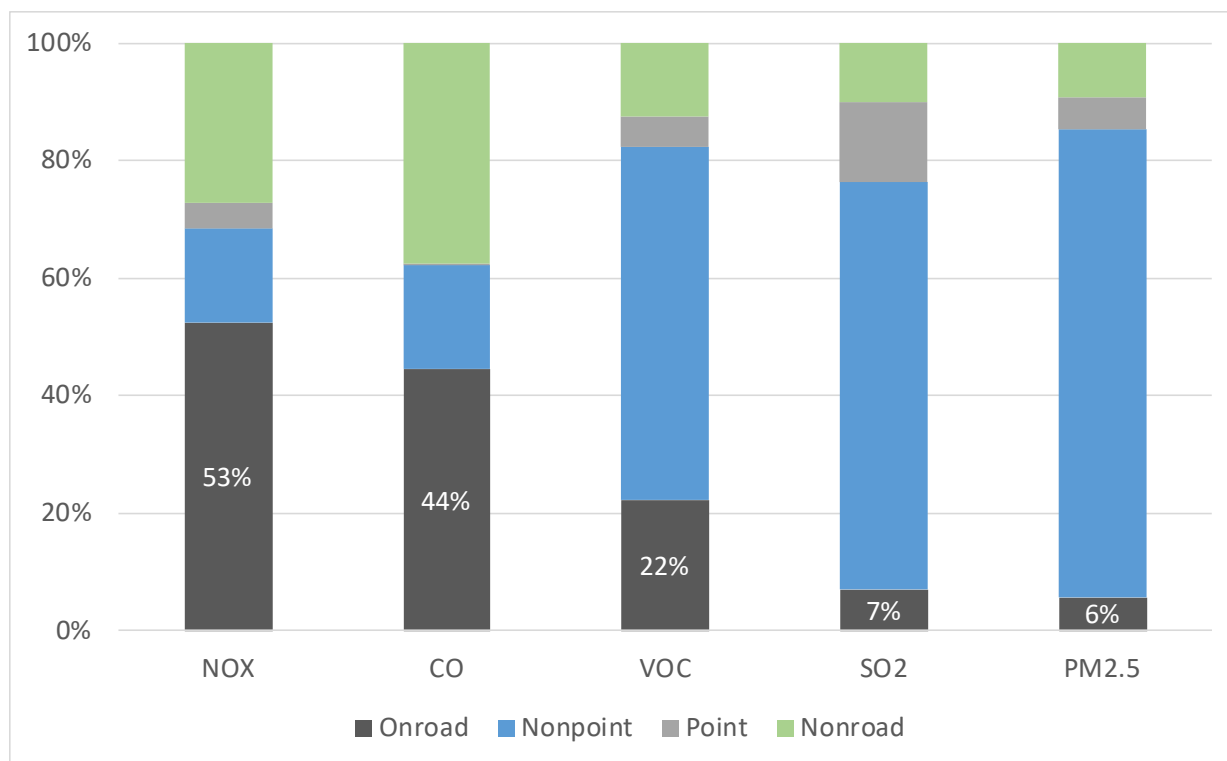


Figure A. Anthropogenic criteria pollutant emissions sources: Portland AQMA

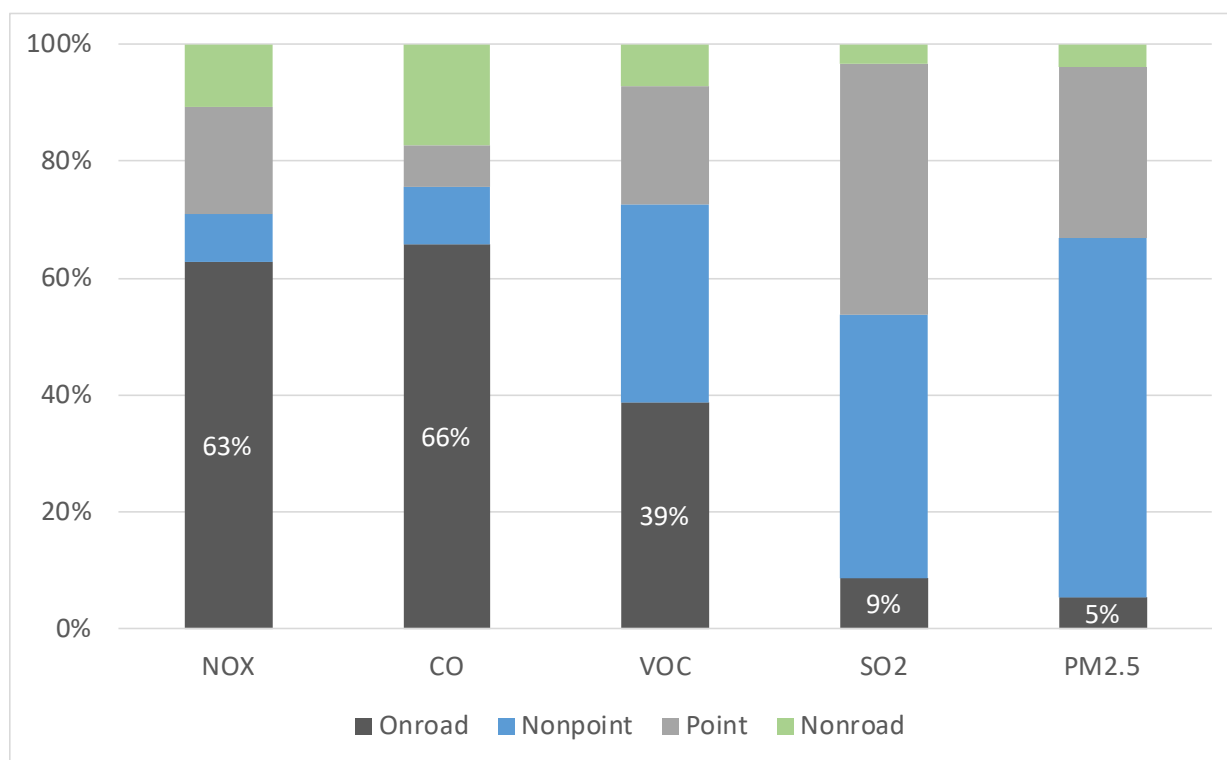


Figure B. Anthropogenic criteria pollutant emission sources: Medford AQMA

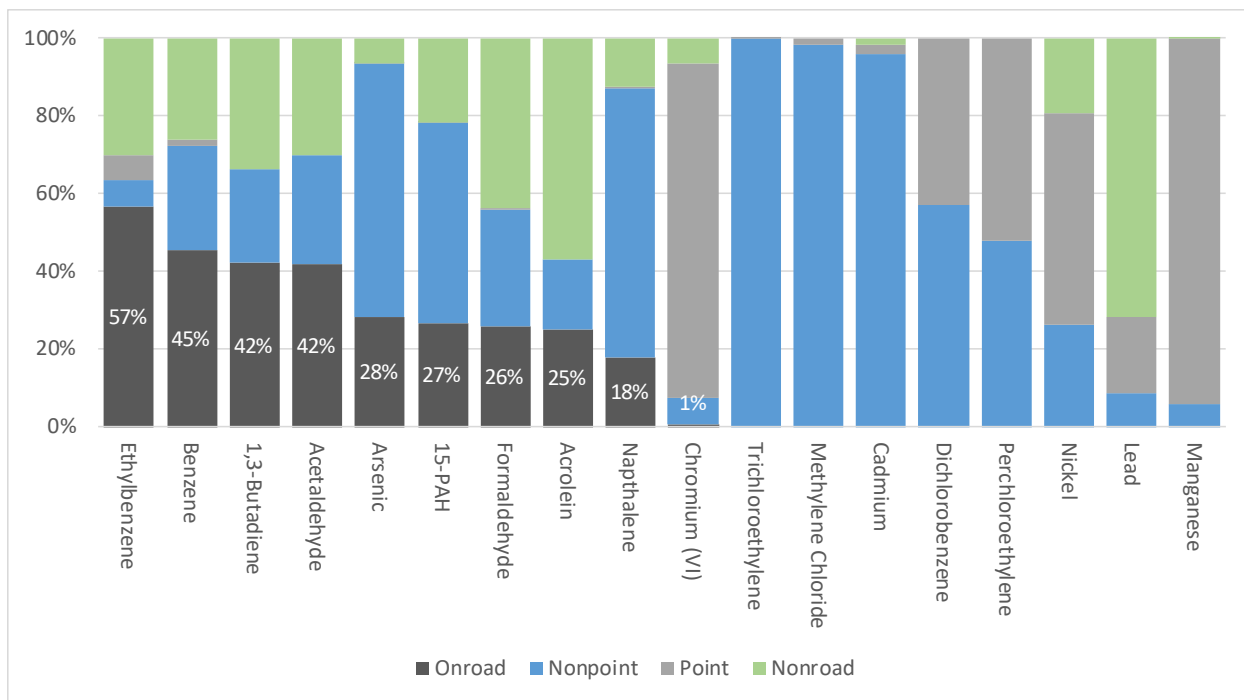


Figure C. Anthropogenic air-toxic pollutant emission sources: Portland AQMA

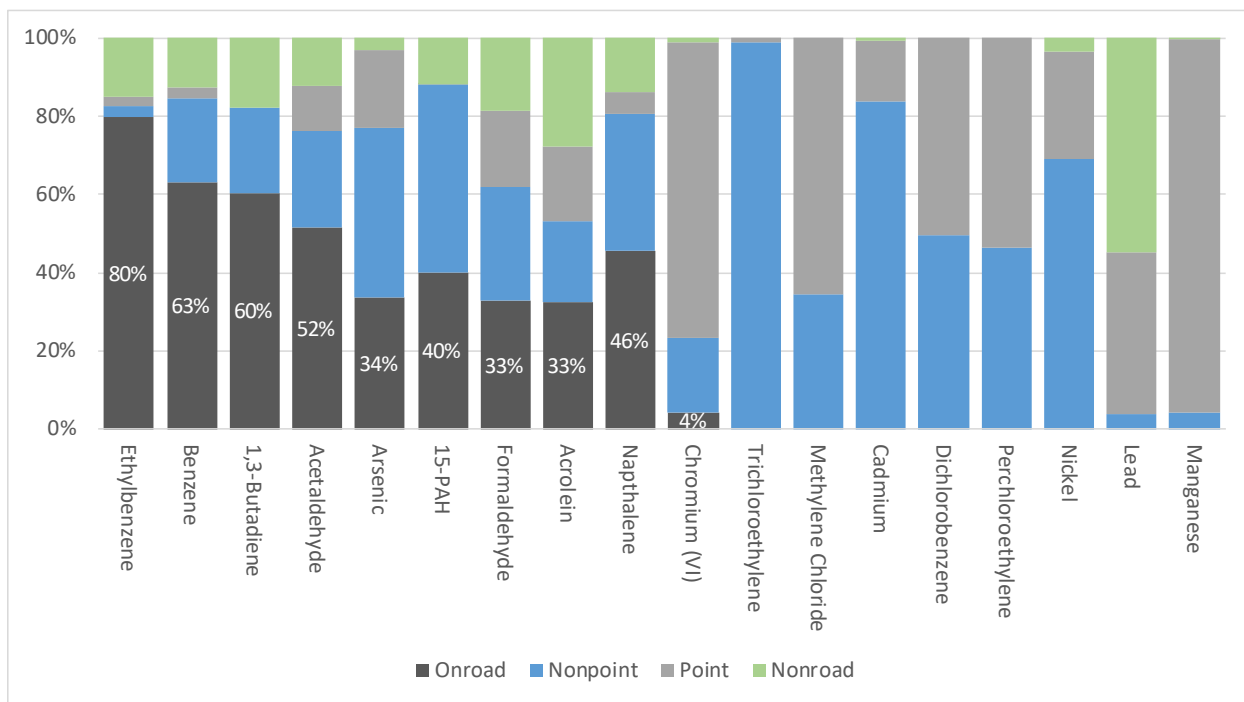


Figure D. Anthropogenic air-toxic pollutant emission sources: Medford AQMA

The purpose of this project was to compare criteria and toxics pollution reduction achievable from each of several control strategies in the Portland and Medford area Ozone and Carbon Monoxide maintenance plans, including a vehicle inspection program, employee commute options, barge loading controls and vapor recovery systems at gasoline dispensing facilities. The ECO Program requires large employers in the Portland area with more than 100 employees reporting to a work site to provide commute options to encourage employees to reduce auto trips to the work site. Vapor recovery, required in the Portland metropolitan area, captures fugitive emissions from gasoline as it is pumped into onroad vehicles. Barge loading controls capture fugitive emissions from gasoline as it is pumped from tank farms in the Portland area into barges for transport up the Columbia River to eastern Oregon.

For the evaluation of pollution reduction from VIP, DEQ analyzed four scenarios:

- Current VIP with 4-year new model exemption
- No VIP
- VIP with 5-year new model exemption
- VIP with 6-year new model exemption

DEQ's analysis shows that the vehicle inspection and maintenance program prevents hundreds of tons per year of pollutant emissions into the Portland and Medford areas. Criteria and air toxics emissions from onroad sources would increase by the percentages shown in Tables A and B if DEQ did not operate a Vehicle Inspection Program. Pollutants listed in both tables are those that onroad sources predominantly emit.

Table A. Percent increase to onroad emissions without VIP program: Portland AQMA

		2015	2015	Emissions
		2015	No VIP	Increase (a)
		(tpy)	(tpy)	
Air Toxic	1,3-Butadiene	30.14	35.71	18%
	Benzene	213.3	255.3	20%
	Ethylbenzene	128.0	148.5	16%
	Acetaldehyde	90.3	103.9	15%
	Napthalene	15.18	17.31	14%
	15-PAH	5.454	6.162	13%
	Formaldehyde	106.51	119.35	12%
	Acrolein	7.286	8.043	10%
Criteria	NOX	13,760	14,698	7%
	CO	74,894	85,748	14%
	VOC	7,783	9,260	19%

(a) % increase = ((2015 tpy no VIP) - (2015 tpy)) / (2015 tpy)

Table B. Percent increase to onroad emissions without VIP program: Medford AQMA

		2015	2015	Emissions
		(tpy)	No VIP (tpy)	Increase (a)
Air Toxic	1,3-Butadiene	8.04	8.73	8%
	Benzene	62.8	67.7	8%
	Ethylbenzene	43.1	45.7	6%
	Acetaldehyde	22.3	24.0	8%
	Napthalene	3.77	4.04	7%
	15-PAH	1.463	1.551	6%
	Formaldehyde	25.03	26.64	6%
	Acrolein	1.458	1.550	6%
Criteria	NOX	2,597	2,767	7%
	CO	21,703	22,920	6%
	VOC	2,515	2,647	5%

(a) % increase = ((2015 tpy no VIP) - (2015 tpy)) / (2015 tpy)

DEQ represents the effectiveness of all the control strategies by calculating the increase in total anthropogenic emissions if these strategies were not in place. Anthropogenic emissions come directly from human activities like driving, industrial operations and energy use. Emissions from natural sources, like wildfires, volcanic eruptions and vegetation, are not included in anthropogenic emissions. Table C compares anthropogenic emissions increase from removing each of the controls, VIP, ECO, VRS and barge loading. The analysis shows that among the strategies modeled, removing the vehicle inspection and maintenance program would result in the greatest emission increases.

Table C. Percent increase to anthropogenic emissions from removal of pollution control strategies

		Anthropogenic Emissions Increase (a)				
		----- Scenario: Control or Program Removed -----				
		Portland VIP	Medford VIP	Portland ECO	Portland GDF VRS	Portland Barge Loading
Air Toxic	1,3-Butadiene	7.8%	5.1%	0.5%	0%	0%
	Acetaldehyde	6.3%	4.0%	0.4%	0%	0%
	Acrolein	2.6%	2.1%	0.2%	0%	0%
	Benzene	8.9%	4.9%	0.5%	1.0%	2.0%
	Dichlorobenzene	0%	0%	0%	0%	0%
	Ethylbenzene	9.1%	4.6%	0.5%	1.7%	3.4%
	Formaldehyde	3.1%	2.1%	0.1%	0%	0%
	Methylene Chloride	0%	0%	0%	0%	0%
	Napthalene	2.5%	3.2%	0.1%	0%	0%
	Perchloroethylene	0%	0%	0%	0%	0%
	Trichloroethylene	0%	0%	0%	0%	0%
Air Toxic: 15-PAH	15-PAH	3.5%	2.4%	0.2%	0%	0%
Air Toxic: Metals	Arsenic	0%	0%	1.5%	0%	0%
	Cadmium	0%	0%	0%	0%	0%
	Chromium (VI)	0%	0%	0.04%	0%	0%
	Manganese	0%	0%	0%	0%	0%
	Nickel	0%	0%	0%	0%	0%
Criteria Pollutant	CO	6.4%	3.7%	0.8%	0%	0%
	Lead	0%	0%	0%	0%	0%
	NOX	3.6%	4.1%	0.4%	0%	0%
	PM10	0%	0%	0.03%	0%	0%
	PM2.5	0%	0%	0.05%	0%	0%
	SO2	0%	0%	0.3%	0%	0%
	VOC	4.2%	2.0%	0.2%	1.7%	3.3%

(a) % increase = [Emissions (control removed) – Emissions (control in place)]/Emissions (control in place)

Shaded indicates no impact

DEQ also analyzed the percent of total emissions from each anthropogenic sector and from natural sources, displayed in Figures D and E. DEQ illustrates the percent of total air toxics and criteria pollutant emissions, by EPA Tier 1 sector description, including non-anthropogenic sources: biogenic (vegetation) and miscellaneous (includes fires).

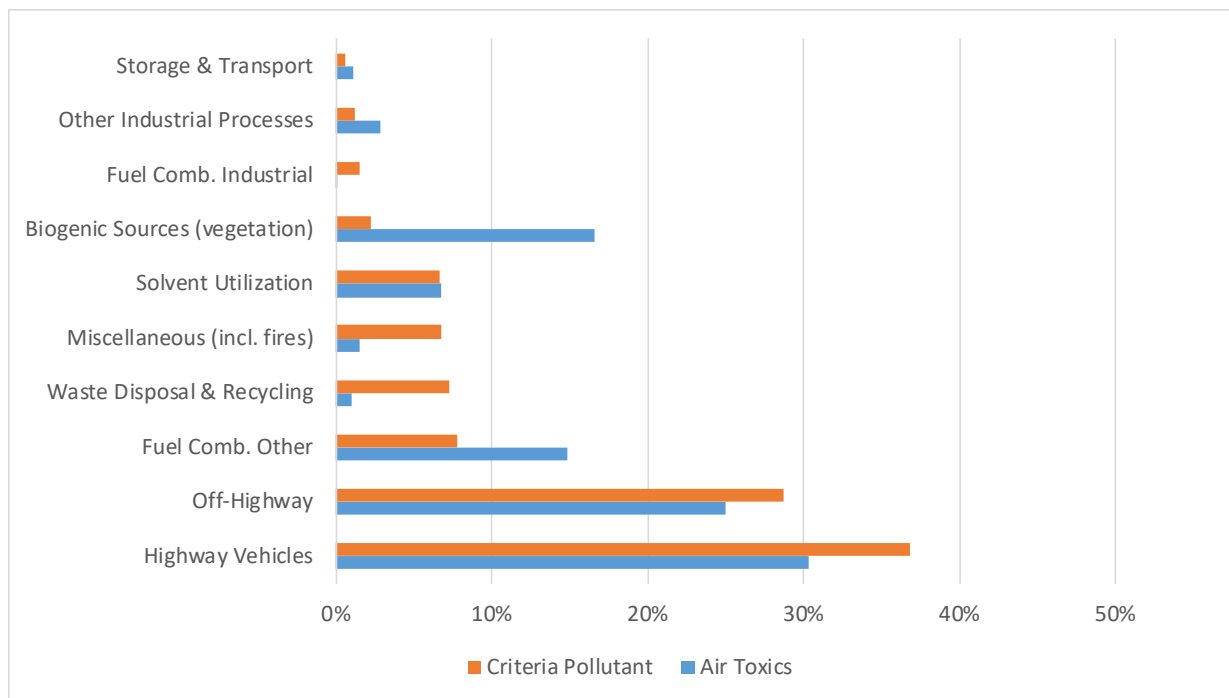


Figure D. Contribution to emissions, all sources: Portland AQMA. Biogenic and miscellaneous sources are non-anthropogenic.

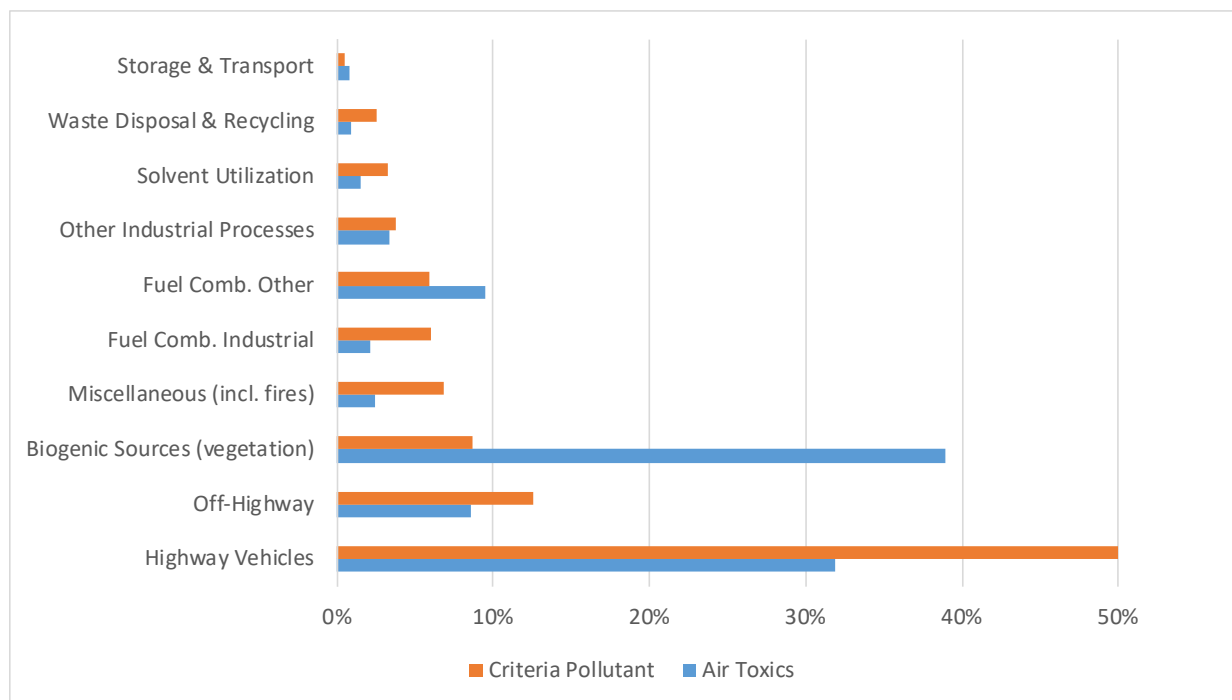


Figure E. Contribution to emissions, all sources: Medford AQMA. Biogenic and miscellaneous sources are non-anthropogenic.

TABLE OF CONTENTS

EXECUTIVE SUMMARY.....	i
TABLE OF CONTENTS	I
TABLE OF FIGURES.....	III
TABLE OF TABLES.....	III
1 INTRODUCTION.....	1
1.1 Background	1
1.2 Purpose	2
1.3 Description of Inventory and Area Covered	2
1.4 Report Contents.....	3
1.4.1 Overview of Inventory Sources.....	4
1.4.2 Sources Not Inventoried	4
1.4.3 Guidance Documents.....	5
1.4.4 Personnel for the Inventory.....	5
2 EMISSION INVENTORY.....	5
2.1 Boundaries, Pollutants and Base Year	5
2.1.1 Boundary Legal Descriptions	5
2.1.2 Pollutants	5
2.1.3 Base Year.....	6
2.2 Summary of Emissions Data	6
2.3 Stationary Permitted Point Sources	11
2.3.1 Data sources.....	11
2.3.2 DEQ methodology – reporting to EPA	11
2.3.2.1 Activity	11
2.3.2.2 Emission Factors	11
2.3.2.3 Annual Emissions Calculations.....	11
2.3.2.4 Control Efficiency, Rule Effectiveness, and Rule Penetration	11
2.3.3 Source location and mapping	11
2.3.4 Gasoline dispensing facilities	11
2.3.5 Perchloroethylene dry cleaners.....	12
2.3.6 Summary of Stationary Permitted Point Source Emissions Estimates	12
2.4 Nonpoint (area), Nonroad, Event and Biogenic Sources	17
2.4.1 Introduction and Scope.....	17
2.4.2 Methodology and Approach	17

2.4.2.1	Data Sources	17
2.4.2.1.1	EPA 2014 NEI v.2	17
2.4.2.1.2	Residential Wood Combustion	18
2.4.2.1.3	Prevention of Double-Counting	18
2.4.2.2	Allocation of County-Wide Emissions Data to AQMA	18
2.4.2.3	Residential Wood Combustion Spatial Allocation	18
2.4.2.4	Relational Databases.....	18
2.4.3	Summary of Nonpoint, Nonroad, Event and Biogenic Source Emissions.....	19
2.5	On-Road Mobile Sources	23
2.5.1	Introduction and Scope.....	23
2.5.2	Methodology: Exhaust, Brake & Tire	23
2.5.3	Re-Entrained Road Dust.....	24
2.5.4	Vehicle Activity Data	24
2.5.4.1	Portland AQMA	24
2.5.4.1.1	Metro Methodology.....	24
2.5.4.1.2	Metro DVMT Apportionment to Source Type	25
2.5.4.1.3	Metro DVMT Temporal Allocation – Hour VMT Fraction	25
2.5.4.1.4	MOVES2014a: 2015 Inputs and Scenarios – Portland AQMA	25
2.5.4.2	Medford-Ashland AQMA	25
2.5.4.2.1	ODOT Methodology: Estimating Daily VMT by Link	25
2.5.4.2.2	ODOT DVMT Apportionment to Source Type.....	25
2.5.4.2.3	ODOT DVMT Temporal Allocation – Hour VMT Fraction.....	25
2.5.4.2.4	MOVES2014a: 2015 Inputs and Scenarios.....	26
2.5.5	Base Year Summary of Onroad Emissions by Source Type.....	26
2.5.6	Estimated Emissions Benefit of VIP Control Strategy	30
3	STRATEGY and SCENARIO EVALUATION	31
3.1	Strategies and Scenarios Evaluated	31
3.1.1	Onroad mobile: VIP scenarios.....	31
3.1.2	Onroad mobile: Employee Commute Options (ECO)	34
3.2	Point sources: Gasoline Dispensing Facility Stage II Controls	35
3.3	Point sources: Marine loading (barge) controls	36
4	Conclusions.....	38
5	QUALITY CONTROL.....	38

5.1	Introduction	38
5.2	Organization and Personnel	39
5.3	Data collection and analysis	39
5.4	QC Components	39
6	REFERENCES	41
7	APPENDICES	43
	APPENDIX A: STATIONARY POINT LOCATIONS.....	1
	APPENDIX B: SPATIAL SURROGATE DATA AND MAPS.....	1
	APPENDIX C: ONROAD	1

TABLE OF FIGURES

Figure 1.	PMMAP boundaries	3
Figure 2.	Percent emissions contributed to the total by source category, Portland AQMA	9
Figure 3.	Percent emissions contributed to the total by source category, Medford AQMA.....	10
Figure 4.	Data flow and GIS components of non-onroad EI preparation	20
Figure 5.	Main processing steps and software:on-road mobile exhaust, brake, and tire EI	24

TABLE OF TABLES

Table 1.	PMMAP Pollutants of concern	6
Table 2.	Base Year Summary of Emissions by Source Type, tons per year: Portland AQMA	7
Table 3.	Base Year Summary of emissions by source type, tons per year: Medford AQMA.....	8
Table 4.	Portland base year AQMA point source emissions by facility.....	13
Table 5.	Medford AQMA base year point source emissions by facility	14
Table 6.	Portland base year AQMA point source emissions by industry	15
Table 7.	Medford AQMA base year point source emissions by industry.....	16
Table 8.	Portland base year AQMA nonpoint, nonroad, biogenic and event source emissions	21
Table 9.	Medford base year AQMA nonpoint, nonroad, biogenic and event source emissions.....	22
Table 10.	Fleet percentage breakdown for Portland and Medford VMT estimates	27
Table 11.	Base Year Summary of Onroad Emissions by Source Type, tons per year: Portland AQMA	28
Table 12.	Base Year Summary of Onroad Emissions by Source Type, tons per year: Medford AQMA.....	29
Table 13.	: Percent increase to onroad emissions from removal of VIP program: Portland AQMA	30
Table 14.	Percent increase to onroad emissions from removal of VIP program: Medford AQMA	30
Table 15.	Emissions growth from VIP scenarios: Portland AQMA.....	32
Table 16.	Emissions growth from VIP scenarios: Medford AQMA	33
Table 17.	Emissions growth from removal of ECO program: Portland AQMA	35
Table 18.	Emissions growth from VRS removal: Portland AQMA.....	35
Table 19.	Controlled vs. uncontrolled emissions details: Barge loading	37
Table 20.	Emissions growth from removal of barge loading controls: Portland AQMA.....	38
Table 21.	Quality Control components	40

1 INTRODUCTION

1.1 Background

Since the 1990s, Oregon has fulfilled Clean Air Act requirements to maintain air pollution control strategies that assure compliance with National Ambient Air Quality Standards. EPA bases NAAQS on health criteria and these nationally regulated pollutants are called criteria pollutants. They are:

- Ozone
- Nitrogen oxides
- Carbon monoxide
- Particulate matter
- Sulfur dioxide
- Lead

Once Oregon had demonstrated approximately 20 years of maintenance with the NAAQS, the Oregon Department of Environmental Quality's air quality planning section asked how effective several air pollution control strategies were, with particular focus on air toxics and on-road sources. This report provides a technical basis for future decision-making by analyzing how DEQ's Vehicle Inspection Program and other strategies reduce criteria pollutant and air toxics emissions. The analysis encompasses the Portland and Medford-Ashland (Medford) Air Quality Maintenance Area boundaries. Within those AQMAs, DEQ analyzed data from an emission inventory of biogenic (for example, vegetation), event (for example, wildfires and prescribed burning), nonpoint (also called area), nonroad, permitted point and onroad sources.

Portland is classified as "in attainment" for ozone. In 2007, DEQ submitted to EPA an ozone maintenance plan that relied on strategies focusing on emission reductions from vehicles, industry, paints and household products. A subset of the ozone control strategies also control carbon monoxide, and are federally approved elements of the Portland CO Plan. Since Portland complies with the revised, more protective 2015 federal ozone standard, DEQ does not have to update or submit a new maintenance plan. Neither do conditions in Medford require maintenance plan updates, as EPA classifies Medford as maintaining the CO standard and attaining with ozone standard. However, population growth, increasing vehicle miles traveled and increasing hot weather periods will pose challenges for communities to maintain ozone concentrations below the standard.

DEQ used this analysis to better characterize the benefits of ozone control measures that also decrease air toxics, particulates and greenhouse gases. This report covers the project technical analysis, which consisted of an emission inventory demonstration and application to particular geographic areas. DEQ will use analytical results as an effectiveness measure of current and modified emissions control strategies and operating scenarios. The emissions inventory is broken down into two geographic areas:

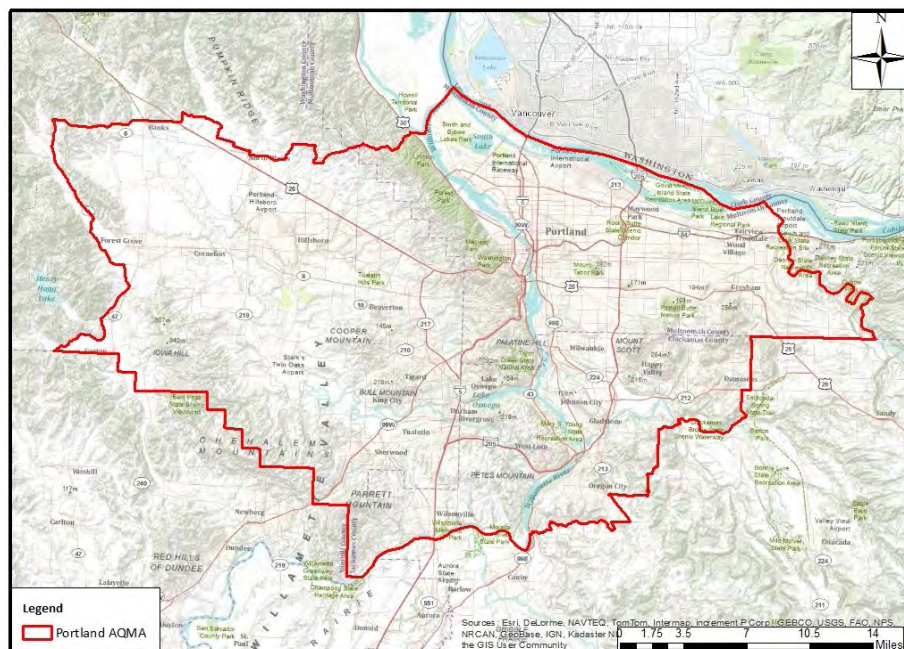
- Portland: analysis of VOC control strategies, including the Vehicle Inspection Program (VIP), for effectiveness in controlling ozone and reducing air toxics risk. This includes various model year exemption scenarios.
- Medford: initial analysis of VIP for effectiveness in controlling ozone and reducing air toxics risk.

1.2 Purpose

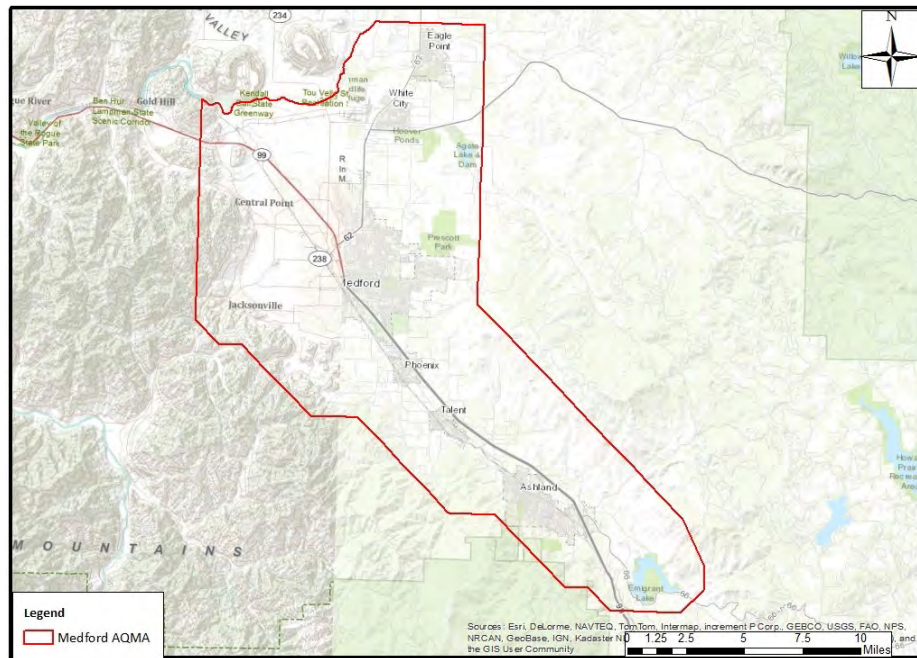
This report documents DEQ's analysis of control strategies for air toxics and ozone precursor pollutants in the Portland and Medford areas.

1.3 Description of Inventory and Area Covered

The emission inventory boundaries are the Portland and Medford AQMAs, as shown in Figure 1. Boundary legal descriptions, which coincide with the VIP implementation boundaries, are in Oregon Administrative Rules 340-204-0010 (14) and OAR 340-204-0010 (10).



A: Portland



B: Medford

Figure 1. Emission inventory analysis boundaries

1.4 Report Contents

The Report is divided into the following parts:

- Part 1: Introduction to the Report
- Part 2: Base Year Emission Inventory
- Part 3: Strategy Evaluation
- Part 4: Conclusions
- Part 5: Quality Control
- Part 6: References
- Part 7: Appendices

Part 1 provides an introduction to this Report and its purpose.

Part 2 describes in detail DEQ's methodologies and approaches to estimate emissions in the Portland and Medford AQMA boundaries for the base year inventory. Part 2 is divided into sections describing the inventory process and the types of emission sources that are addressed in the inventory, as follows:

Section 2.1 provides maps of the Portland and Medford areas, with written descriptions of each area. This section also details the pollutants of concern and describes the inventory base year.

Section 2.2 contains summary tables for all sectors of emissions sources in the Portland AQMA and Medford AQMA.

Section 2.3 describes the stationary point source emission category methodology and emissions estimate approach. Tables summarizing point source emissions estimates follow the discussion.

Section 2.4 addresses area, nonroad, event and biogenic sources, and describes the approaches used to estimate emissions. Tables summarizing the emissions estimates from stationary area sources follow the discussion.

Section 2.5 describes the approach and methodology used to evaluate emissions from on-road mobile sources. Tables summarizing the emissions estimate from on-road mobile sources follow the discussion.

Part 3 provides emission inventory data for strategy evaluation.

Part 4 presents conclusions based on inventory results.

Part 5 describes the Quality Control procedures utilized in preparing the base year inventory.

Part 6 contains the list of references cited in this document.

Part 7 includes appendices with supplemental data used to estimate emissions, as well as detailed methodology descriptions for some source categories.

1.4.1 Overview of Inventory Sources

DEQ's Technical Services Section staff has assembled the inventory. DEQ staff calculated onroad mobile, residential wood combustion, gasoline dispensing facility and drycleaner emissions estimates. DEQ staff also calculated strategy and scenario estimates. DEQ staff obtained the remaining emissions estimates from the EPA 2014 National Emissions Inventory Version 2. DEQ staff double-checked permitted point source criteria pollutant emissions for accuracy using the DEQ Tracking Reporting and Administration of Air Contaminant Sources database. DEQ uses TRAACS to track compliance with plant site emission limits and report compliance status to EPA.

1.4.2 Sources Not Inventoried

DEQ considered all source categories contained in the EPA 2014 NEI for inclusion in the emission inventory. DEQ derived location data for all sources if that data was not known. After analysis and placement of emissions, DEQ excluded sources for one or both of the following reasons:

- sources did not emit pollutants of concern for this analysis
- source location was not within analysis boundaries of interest (Portland and Medford AQMAs)

1.4.3 Guidance Documents

For DEQ estimates, DEQ used current and applicable EPA procedure and guidance documents to compose the inventory. DEQ cites information sources in the text and includes references as end notes.

1.4.4 Personnel for the Inventory

An abbreviated list of those conducting or assisting with the emission inventory demonstration is shown below:

Oregon Department of Environmental Quality

Air Quality Division

Ali Mirzakhali, Division Administrator

Jeffrey Stocum, Air Quality Technical Services Manager

Christopher Swab, Sr. Emission Inventory Analyst

Brandy Albertson, Emission Inventory Analyst

Wesley Risher, Emission Inventory Analyst

Michael Orman, Air Quality Planning Manager

Karen Font Williams, Air Quality Planner

MOVES Output Storage and Transformation (MOST) development

Brian Fields, DEQ Development Database Administrator

Gary Beyer, DEQ Environmental Engineer 2

2 EMISSION INVENTORY

2.1 Boundaries, Pollutants and Base Year

Maps of the emission inventory analysis boundaries (Portland and Medford AQMAs) are shown in the previous Figure 1.

2.1.1 Boundary Legal Descriptions

Oregon Administrative Rule 340-200-0020 defines "maintenance area" as any area that was formerly nonattainment for a criteria pollutant but has since met the ambient air quality standard, and EPA has approved a maintenance plan to comply with the standards under 40 CFR 51.110. The Oregon Environmental Quality Commission designates maintenance areas according to Division 204.

Oregon Administrative Rules 340-204-0010 (14) and OAR 340-204-0010 (10) provide the legal descriptions of the Portland and Medford boundary areas.

2.1.2 Pollutants

The pollutants DEQ analyzed are precursors to ozone formation and some air toxics from on-road sources, suggested by a review of the Portland Air Toxics Solutions Project (<http://www.deq.state.or.us/aq/factsheets/12aq035patsReport.pdf>). DEQ analyzed strategies

that control both criteria pollutants and air toxics. Table 1 lists the pollutants included in this analysis.

Table 1. Toxics pollutants known from on-road sources.

<i>Air Toxic</i>	<i>Air Toxic - 15-PAH</i>	<i>Criteria - Ozone Precursor</i>
1,3-Butadiene	Acenaphthene	Carbon Monoxide
Acetaldehyde	Acenaphthylene	Nitrogen Oxides
Acrolein	Anthracene	Volatile Organic Compounds
Benzene	Benz(a)anthracene	<i>Criteria - Other</i>
Dichlorobenzene	Benzo(a)pyrene	Lead and Lead Compounds
Ethylbenzene	Benzo(b)fluoranthene	PM10
Formaldehyde	Benzo(g,h,i)perylene	PM2.5
Methylene Chloride	Benzo(k)fluoranthene	Sulfur Dioxide
Napthalene	Chrysene	
Perchloroethylene	Dibenzo(a,h)anthracene	
Trichloroethylene	Fluoranthene	
<i>Air Toxic - Metals</i>	Fluorene	
Arsenic & Arsenic Compounds	Indeno(1,2,3,c,d)pyrene	
Cadmium & Cadmium Compounds	Phenanthrene	
Chromium (VI)	Pyrene	
Manganese and Manganese Compounds		
Nickel and Nickel Compounds		

2.1.3 Base Year

With the exception of on-road emissions estimates, the project inventory represents 2014 annual emissions. The on-road emission inventory base year is 2015 and derives from the activity data (vehicle miles traveled or VMT) that Metro and ODOT provided to DEQ.

2.2 Summary of Emissions Data

Tables 2 and 3 include summary emissions estimates from all source categories. Figures 2 and 3 show the emissions contribution from anthropogenic sources (nonroad, onroad, point and nonpoint sources). The Portland chart (Fig. 2) is sorted in order of the decreasing contribution from onroad sources by pollutant. The Medford chart (Fig. 3) follows the same pollutant order as the Portland chart. The percent contribution from each category (onroad, nonroad point, nonpoint) varies between Portland and Medford because of different types and quantities of sources, including commercial marine (not present in Medford), locomotives (higher percentage in Portland) and point sources (fewer in Medford).

Table 2. Base Year Summary of Emissions by Source Type, tons per year: Portland AQMA

		Biogenic	Event	Nonpoint	Nonroad	Onroad	Point	Total
Air Toxic	1,3-Butadiene		1.4	17.3	24.2	30.1		73.0
	Acetaldehyde	138.1	6.4	61.1	65.1	90.3		361.0
	Acrolein		2.3	5.2	16.4	7.3		31.1
	Benzene		2.1	126.3	122.7	213.3	7.1	471.5
	Dichlorobenzene			0.0057			0.0043	0.0100
	Ethylbenzene			15.4	67.7	128.0	14.8	225.9
	Formaldehyde	188.3	13.0	124.2	180.5	106.5	1.1	613.6
	Methylene Chloride			9.0			0.2	9.2
	Napthalene		1.9	58.2	10.6	15.2	0.1	86.1
	Perchloroethylene			15.1			16.41	31.53
	Trichloroethylene			42.8			0.05	42.87
Air Toxic: 15-PAH	15-PAH		0.2	10.5	4.4	5.5	0.00002	20.49
Air Toxic: Metals	Arsenic			0.057	0.0055	0.025	0.0002	0.087
	Cadmium			0.038	0.0		0.001	0.039
	Chromium (VI)			0.0011	0.001049	0.00013	0.0144	0.0167
	Manganese			0.08	0.0031		1.3	1.4
	Nickel			0.10	0.0770		0.219	0.400
Criteria Pollutant	CO	1,319.8	615.6	29,868.8	63,347.9	74,893.5	414.5	170,460.2
	Lead			0.13	1.1		0.3	1.5
	NOX	66.2	14.3	4,167.7	7,100.4	13,759.9	1,156.2	26,264.7
	PM10		67.9	19,125.1	627.7	728.7	401.2	20,950.6
	PM2.5		57.5	5,101.9	594.1	367.0	349.0	6,469.5
	SO2		6.4	955.0	140.0	97.0	186.9	1,385.3
	VOC	4,415.8	146.9	21,141.4	4,374.3	7,782.8	1,775.6	39,636.7

Table 3. Base Year Summary of emissions by source type, tons per year: Medford AQMA

		Biogenic	Event	Nonpoint	Nonroad	Onroad	Point	Med Total
Air Toxic	1,3-Butadiene		0.4	2.9	2.4	8.0		13.7
	Acetaldehyde	86.8	2.5	10.6	5.3	22.26	5.0	132.4
	Acrolein		0.8	0.9	1.2	1.46	0.9	5.3
	Benzene		0.9	21.4	12.6	62.76	2.9	100.5
	Dichlorobenzene			0.0005			0.0005	0.0009
	Ethylbenzene			1.5	8.0	43.1	1.5	54.1
	Formaldehyde	118.3	4.6	22.5	14.3	25.03	14.7	199.5
	Methylene Chloride			0.7			1.4	2.1
	Napthalene		0.8	2.9	1.1	3.77	0.5	9.1
	Perchloroethylene			1.2			1.34	2.49
	Trichloroethylene			3.3			0.03	3.31
Air Toxic: 15-PAH	15-PAH		0.1	1.7	0.4	1.46	0.00	3.71
Air Toxic: Metals	Arsenic			0.004	0.0003	0.003	0.002	0.010
	Cadmium			0.003	0.0		0.001	0.003
	Chromium (VI)			0.0001	0.000005	0.00002	0.0003	0.0004
	Manganese			0.01	0.0002		0.1	0.1
	Nickel			0.01	0.0004		0.003	0.012
Criteria Pollutant	CO	828.7	246.2	3,185.8	5,731.8	21,703.2	2,345.9	34,041.5
	Lead			0.01	0.1		0.1	0.3
	NOX	21.8	4.5	341.9	448.7	2,596.6	747.2	4,160.8
	PM10		26.1	3,366.3	51.2	119.6	401.8	3,964.9
	PM2.5		22.1	744.0	48.0	65.4	351.1	1,230.6
	SO2		2.2	68.5	5.3	13.3	65.3	154.6
	VOC	3,853.4	58.4	2,188.5	474.6	2,514.8	1,311.7	10,401.3

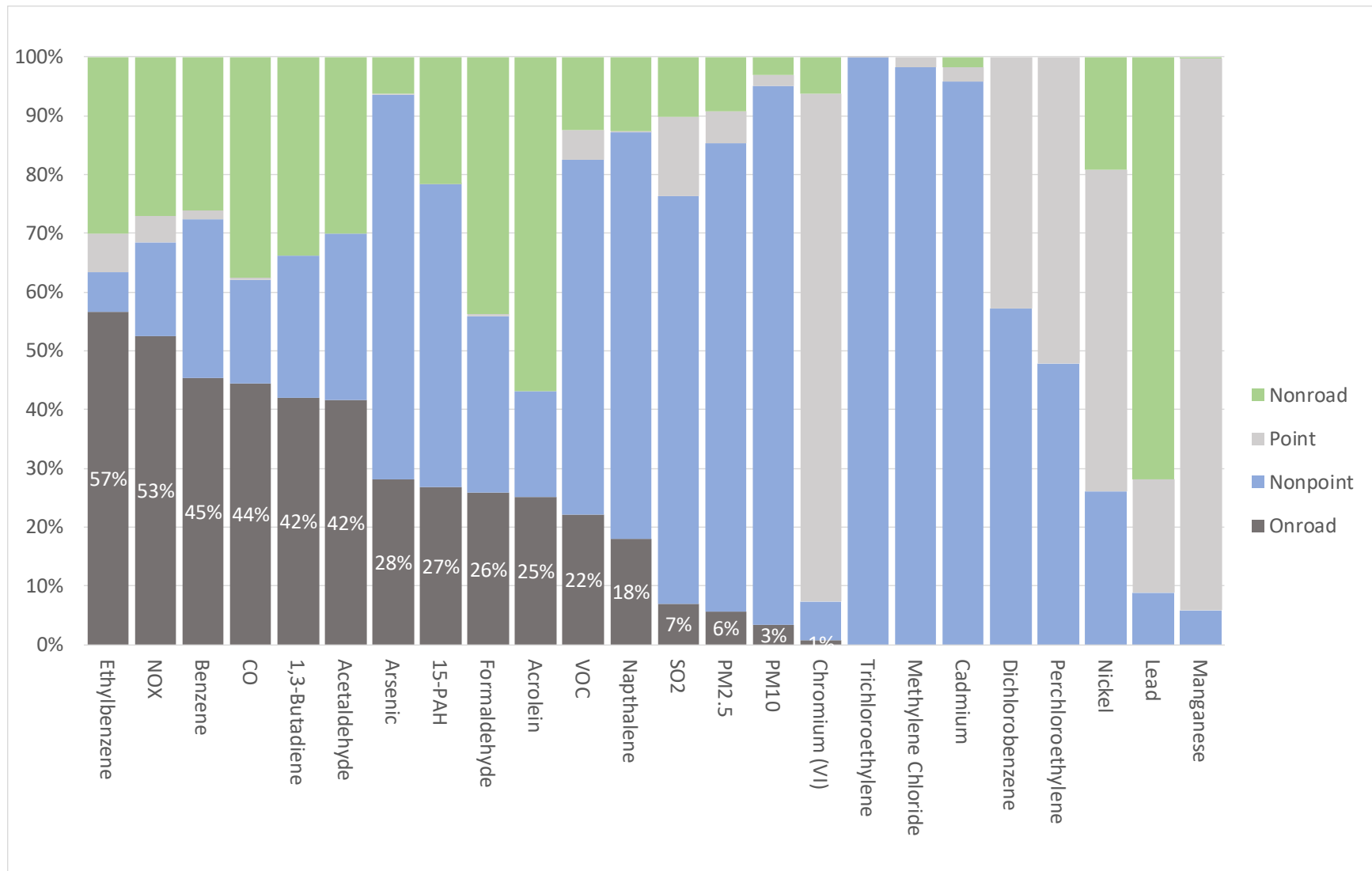


Figure 2. Percent anthropogenic emissions contributed to the total by source category, Portland AQMA

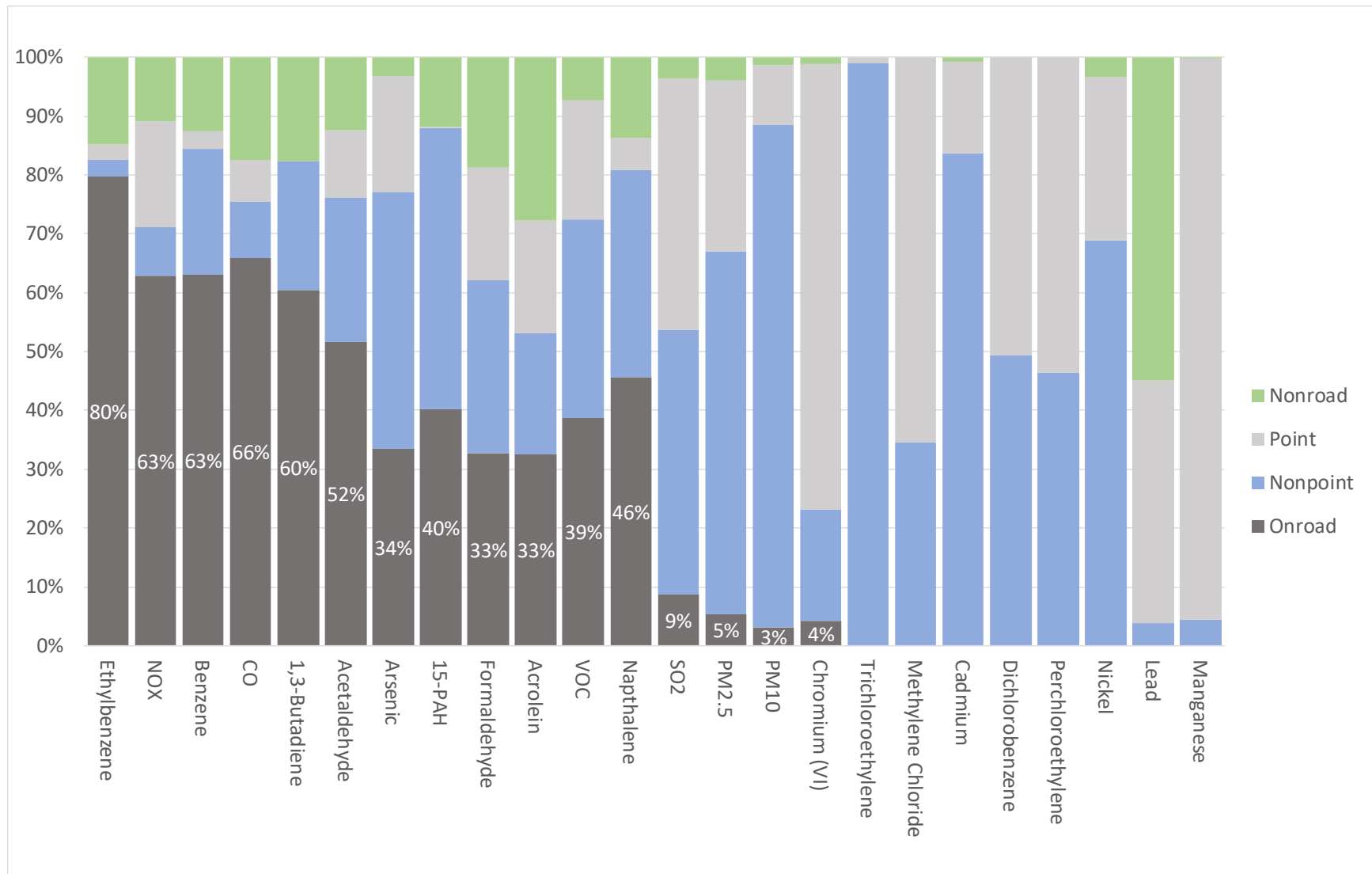


Figure 3. Percent anthropogenic emissions contributed to the total by source category, Medford AQMA

2.3 Stationary Permitted Point Sources

2.3.1 Data sources

DEQ obtained permitted point source emissions data from the EPA 2014 National Emission Inventory Version 2. The NEI compiles point source emissions data for Oregon that DEQ has submitted to EPA, as well as emissions information from the EPA Toxics Release Inventory. Through the TRI program, facilities in different industry sectors must report air toxics emission quantities to EPA annually. EPA permitted and non-permitted point source emissions data is categorized under the “Facility” sector. In Section 2.4 and Figure 4 of this report, DEQ describes and illustrates source data used in this analysis, including Facility data.

2.3.2 DEQ methodology – reporting to EPA

2.3.2.1 Activity

DEQ collected activity data from 2014 annual reports for all permitted facilities. Facilities must fulfill permit conditions for annual reporting by submitting emission estimates for criteria and/or some hazardous air pollutant emissions. DEQ used the activity data to verify existing 2014 emissions estimates from the reports, as well as to calculate emissions not typically reported by the facilities themselves.

2.3.2.2 Emission Factors

Emission factors used for the point source emission inventory submitted to EPA were developed through DEQ source testing, or EPA approved emissions factors from documentation such as AP-42⁽⁸⁾ or the National Council for Air and Stream Improvement.⁽³⁶⁰⁾

2.3.2.3 Annual Emissions Calculations

Data used in the annual emissions estimates includes emission factors, annual throughput or process rate from source submitted annual reports, and operation schedules. DEQ used the emission factors, together with the annual production levels, to estimate annual emissions.

2.3.2.4 Control Efficiency, Rule Effectiveness, and Rule Penetration

DEQ considered permitted point source emission factors to include the efficiency of control devices.

2.3.3 Source location and mapping

DEQ used ArcGIS mapping to determine the locations of sources emitting pollutants of concern within AQMA boundaries. Plant-site coordinates were mapped and only those sources falling within the AQMA boundaries were included. Appendix A, Figures A-1 through A-4 show the locations of the stationary point sources included in this project’s inventory.

2.3.4 Gasoline dispensing facilities

DEQ obtained 2014 permitted Gasoline Dispensing Facilities annual throughput, tank size, location (lat/long), and controls data from DEQ permitting staff.^(968,969) DEQ mapped GDFs and reviewed facility control data⁽⁸⁴⁹⁾ as a quality control check.

DEQ used 2014 Oregon vehicle registration data from ODOT Driver and Motor Vehicle Services to estimate the vehicle population with Onboard Refueling Vapor Recovery. ORVR interferes with specific types of gasoline pump vapor recovery controls, potentially increasing volatile emissions. DEQ grouped and summed the number of registered gasoline vehicles for each county by vehicle year, type (car and truck), and class (light, medium, and heavy duty). DEQ then used ORVR phase-in estimates, specific to the Pacific Northwest and based on vehicle class and type,⁽⁸⁴⁸⁾ to estimate ORVR fleet penetration.

DEQ calculated VOC emission factors, which are temperature dependent, for each county using 2014 NOAA temperature data. DEQ calculated VOC emission factors for six processes: Underground Storage Tank breathing/emptying, controlled and uncontrolled Stage I vapor recovery UST filling, and controlled and uncontrolled Stage II vapor recovery pump dispensing. DEQ then used ORVR fleet penetration to estimate ORVR's effects on specific controls.

DEQ mapped GDFs using location-specific coordinates from the DEQ TRAACS database. DEQ did not include GDFs, and their associated emissions, if they fell outside the AQMA boundaries were not included in this project's emission inventory. DEQ describes its GDF emission inventory methodology in Reference 987.

2.3.5 Perchloroethylene dry cleaners

DEQ estimated emissions from perchloroethylene dry cleaners through facility 2015 annual reports, and calculated emission factors for each reporting facility using information that DEQ land quality program staff compile. The method used to calculate emission factors is mass balance: the amount of solvent evaporated from a facility equals the amount of solvent purchased minus the amount of solvent contained in still bottoms sent for reclamation. The base year EI for perchloroethylene drycleaners is 2015, the first year the EI method was used to estimate emissions.

DEQ mapped perchloroethylene drycleaners from coordinates stored in the TRAACS database. DEQ did not include drycleaners, and their associated emissions, that fell outside the AQMA boundaries in the inventory. DEQ provides additional explanation of the perchloroethylene dry cleaner emission inventory methodology in Reference 988.

2.3.6 Summary of Stationary Permitted Point Source Emissions Estimates

Tables 4 through 7 summarize point source emissions by facility and industry for the Portland and Medford AQMAs. Facilities represented are those for which data was available in the NEI, including sources that DEQ inventoried and those sources that reported toxics emissions data to the EPA TRI.

Table 4. Portland base year (2014) AQMA point source emissions in tons by facility

EIS Facility ID NUMBER	Facility Name	DEQ Source Number	15-PAH	Acetaldehyde	Acrolein	Arsenic	Benzene	Cadmium	Chromium (VI)	Ethylbenzene	Formaldehyde	Manganese	Methylene Chloride	Naphthalene	Nickel	Perchloroethylene	Trichloroethylene	CO	Lead	NOX	PM10	PM2.5	SO2	VOC
789411	Oregon Cutting Systems								2.9E-04										1.6E-05					
790211	Oeco L L C																		1.4E-05					
891311	Owens Corning Roofing and Asphalt, LLC	26-3067	9.9E-07			7.1E-06	1.5E-04	3.9E-05	2.0E-06	0.0E+00	5.4E-03	1.4E-05		4.4E-05	7.5E-05	0.0E+00		5.4E+01		1.6E+01	3.6E+00	3.6E+00	5.2E+01	3.8E+00
910311	Cascade Corp	26-3038										7.3E-02												
910511	Columbia Steel Casting Co Inc	26-1869							3.2E-04			3.4E-01			1.4E-02				3.0E-03					
910711	Rodda Paint Co									4.3E-01														
910811	PCC STRUCTURALS INC LARGE PARTS CAMPUS	26-1867							2.9E-03						8.0E-02									
911211	ESCO Corp								1.8E-04		3.2E-02				2.2E-02				1.1E-02					
911511	Sapa Inc Coatings Div								6.1E-03	6.5E-01									7.0E-07					
911611	Aviation Exteriors Portland Inc													8.5E-03										
911711	Tarr Inc									1.7E-02				7.2E-03										
912011	Glacier Northwest Inc Troutdale Ready-Mix Plant																		3.5E-05					
912311	Glacier Northwest Inc Front Ave Ready-Mix Plant																		4.0E-05					
3774611	Fiskars Brands/Gerber Legendary Blades Div								3.4E-06															
3774911	Glacier Northwest Inc Tualatin Ready-Mix Plant																		3.0E-05					
3775211	Valmont Coatings Pacific States Galvanizing	34-0005																	2.0E-03					
4695411	Glacier Northwest Inc Hillsboro Ready-Mix Plant																		2.0E-05					
4695511	Quality Production Ltd																		3.8E-04					
7393511	Shaw s Fiberglass and Plastics, Inc.	03-0017																			1.0E+00	1.0E+00		6.4E+00
7394211	Northwest Pipe Company	26-2492																		1.7E+00	3.9E+00	1.9E+00		6.6E+00
7394311	Graphic Packaging International, Inc	26-2777																2.3E+00		6.8E+00	7.4E+00	6.2E+00	1.2E+00	2.1E+01
8055511	Miles Fiberglass & Plastics, Inc.	03-2777																						1.0E+01
8055611	Miles Fiberglass & Composites	03-2778																						8.3E+00
8140711	Western Star Truck Plant Portland	26-2197	3.4E-06			2.5E-05	1.4E-04	1.4E-04	6.9E-06		5.1E-03	4.7E-05		5.0E-04	2.6E-04			2.1E+00		2.3E+01	8.2E+00	6.8E+00	1.1E+00	2.2E+02
8140811	Boeing Company (The)	26-2204							2.9E-03						2.0E-03	6.0E+00			5.6E-03					
8203911	Ash Grove Cement Company																		2.5E-04					
8204011	Willbridge Asphalt Refinery	26-2025	8.7E-07			6.2E-06	1.3E-04	3.4E-05	1.7E-06		4.7E-03	1.2E-05		3.8E-05	6.6E-05			5.2E+00	1.6E-05	6.2E+00	1.6E-01	1.6E-01	1.1E-01	5.1E+01
8219311	Tosco Portland Terminal						4.9E-01			1.1E-01				6.6E-02										
8219411	Chevron Products Company	26-2027				1.3E-05	1.6E-01	7.4E-05	3.8E-06	5.9E-02		2.5E-05		1.4E-02	1.4E-04			1.2E+00	1.0E-04	1.2E+00	3.4E-01	3.4E-01	3.3E-02	9.2E+01
8219511	Willbridge Terminal	26-2028																0.0E+00		0.0E+00	0.0E+00	0.0E+00	0.0E+00	7.0E+01
8220311	Nustar	26-2029																4.4E-02		2.6E-02	4.0E-03	4.0E-03	3.2E-04	3.0E+01
8220411	BP West Coast Products, LLC	26-2030					1.8E-01			6.0E-02				1.5E-02				9.9E+00		3.9E+00	5.9E-01	5.9E-01	5.9E-01	3.4E+01
8220511	Oregon Health Sciences University	26-2050	3.8E-06			2.8E-05	5.5E-04	1.5E-04	7.7E-06		2.0E-02	5.2E-05		1.6E-04	2.9E-04			1.9E+00	3.2E-06	1.0E+01	1.7E+00	1.7E+00	1.5E+00	2.5E+00
8220611	ESCO Corporation	26-2068							6.5E-04			2.2E-01			2.1E-02			1.5E+02	4.3E-02	3.2E+01	5.2E+01	5.2E+01	3.7E+00	3.4E+01
8401111	Gunderson LLC	26-2944										6.2E-01								3.1E+00	3.7E+01	3.0E+01		1.1E+02
8405111	Tektronix Inc																		3.7E-05					
8405211	DMH, Inc.	34-2756																			1.6E+00	1.6E+00		4.2E+01
8417511	West Linn Paper Company	03-2145	1.0E-05			7.6E-05	4.1E-04	4.2E-04	2.1E-05		1.5E-02	1.4E-04		1.2E-04	7.9E-04			3.6E+01	1.5E-03	4.2E+02	1.7E+01	1.0E+01	3.1E+00	7.6E+01
8418211	Portland Operations	26-3009	1.1E-06			7.7E-06		4.2E-05	2.2E-06		1.0E+00	1.5E-05			8.1E-05			1.7E+01	1.9E-05	3.0E+01	1.2E+00	1.2E+00	1.2E+00	1.1E+01
8418411	Vigor Industrial, LLC	26-3224	5.3E-07			3.8E-06		2.1E-05	1.1E-06	8.4E+00		7.2E-06			4.0E-05			1.3E+00	1.2E-03	5.4E+00	1.0E+01	4.9E+00	9.9E-02	1.2E+02
8505611	PCC Structurals Inc Small Structurals Business Operation	03-2674							6.8E-04						5.2E-02									
8520811	Owens-Brockway Glass Container Inc.	26-1876	1.9E-07			1.4E-06	1.5E-05	7.7E-06	3.9E-07		5.3E-04	2.7E-06		4.3E-06	1.5E-05			1.0E+01	1.2E-01	4.1E+02	1.1E+02	9.1E+01	1.2E+02	2.3E+00
8521611	EVRAZ Inc, NA	26-1865																1.3E+02	9.6E-02	1.8E+02	1.4E+02	1.3E+02	3.8E+00	1.3E+02
9235511	Utility Vault																		5.0E-07					
9248411	U.S. Air Force Portland ANG AFB OR													2.5E-03										
9248811	CERTAINTED CORP																		4.5E-05					
16725411	PCC STRUCTURALS INC DEER CREEK ANNEX	03-0020							3.4E-04						2.7E-02									
17018111	Owens Corning-Gresham Plant	26-9537																5.3E-01		2.0E-01	7.9E+00	5.3E+00		1.0E+00
Various	Percholorethylene Dry Cleaners															1.0E+01								
Various	Gasoline Dispensing Facilities						4.2E+00			3.4E+00														5.2E+02

Table 5. Medford AQMA base year (2014) point source emissions in tons by facility

EIS Facility ID NUMBER	Facility Name	DEQ Source Number	15-PAH	Acetaldehyde	Acrolein	Arsenic	Benzene	Cadmium	Chromium (VI)	Ethylbenzene	Formaldehyde	Manganese	Methylene Chloride	Naphthalene	Nickel	Perchloroethylene	Trichloroethylene	CO	Lead	NOX	PM10	PM2.5	SO2	VOC
8054611	Rogue Valley	15-0020	4.4E-07			3.2E-06	6.1E-05	1.8E-05	9.0E-07		2.2E-03	6.1E-06		1.8E-05	3.4E-05			2.6E+00	8.0E-06	3.0E+00	4.4E+00	1.4E+00	4.8E-02	6.3E+00
8054711	Timber Products Co.	15-0025	2.6E-06	1.1E+00		1.8E-05	2.0E-04	1.0E-04	5.2E-06		7.0E-03	3.5E-05		5.7E-05	1.9E-04			2.4E+01	1.1E-02	9.6E+01	5.4E+01	5.1E+01	2.7E+00	2.5E+02
8054811	Carestream Health, Inc.	15-0029	1.6E-06			1.1E-05	4.7E-02	6.2E-05	3.2E-06		1.7E+00	2.2E-05		1.4E-02	1.2E-04			1.3E+01	2.8E-05	1.5E+01	3.1E-01	3.1E-01	7.9E-01	1.6E+02
8056111	Medford MDF	15-0073	3.7E-04	5.1E-01	5.0E-03	3.1E-04	2.6E-01	5.8E-05	5.0E-05	1.9E-02	9.5E+00	2.3E-02	1.8E-01	5.9E-02	4.7E-04	2.3E-02	1.8E-02	2.8E+01	3.1E-02	1.3E+02	1.8E+02	1.6E+02	3.9E+00	5.1E+02
8056211	Biomass One, L.P.	15-0159	5.5E-04	1.8E-01	8.5E-01	4.7E-04	8.9E-01	8.7E-05	7.4E-05	6.6E-03	9.4E-01	3.4E-02	6.2E-02	2.1E-02	7.0E-04	8.1E-03	6.4E-03	4.8E+02	6.0E-02	3.6E+02	2.2E+01	1.2E+01	2.2E+01	1.4E+01
8418111	Medford	15-0004	1.3E-03	3.2E+00		1.1E-03		2.1E-04	1.8E-04	1.2E-01	2.6E+00	8.1E-02	1.1E+00	3.7E-01	1.7E-03			1.6E+03	3.8E-03	1.2E+02	1.3E+02	1.2E+02	1.6E+01	1.4E+02
Various	Perchloroethylene Dry Cleaners															1.3E+00								
Various	Gasoline Dispensing Facilities						1.7E+00			1.3E+00														2.0E+02

Table 6. Portland base year (2014) AQMA point source emissions in tons by industry

NAICS description	15-PAH	Acetaldehyde	Acrolein	Arsenic	Benzene	Cadmium	Chromium (VI)	Ethylbenzene	Formaldehyde	Manganese	Methylene Chloride	Napthalene	Nickel	Perchloroethylene	Trichloroethylene	CO	Lead	NOX	PM10	PM2.5	SO2	VOC
Aircraft Manufacturing												8.5E-03										
All Other Miscellaneous Nonmetallic Mineral P																	5.0E-07					
All Other Plastics Product Manufacturing																			1.0E+00	1.0E+00		6.4E+00
Asphalt Paving Mixture and Block Manufacturin	9.9E-07			7.1E-06	1.5E-04	3.9E-05	2.0E-06	0.0E+00	5.4E-03	1.4E-05		4.4E-05	7.5E-05	0.0E+00		5.4E+01		1.6E+01	3.6E+00	3.6E+00	5.2E+01	3.8E+00
Asphalt Shingle and Coating Materials Manufac																	4.5E-05					
Bare Printed Circuit Board Manufacturing																	3.8E-04					
Colleges, Universities, and Professional Scho	3.8E-06			2.8E-05	5.5E-04	1.5E-04	7.7E-06		2.0E-02	5.2E-05		1.6E-04	2.9E-04			1.9E+00	3.2E-06	1.0E+01	1.7E+00	1.7E+00	1.5E+00	2.5E+00
Commercial Gravure Printing																2.3E+00		6.8E+00	7.4E+00	6.2E+00	1.2E+00	2.1E+01
Custom Compounding of Purchased Resins																						1.8E+01
Cutlery and Handtool Manufacturing							3.4E-06															
Electroplating, Plating, Polishing, Anodizing							2.9E-04										1.6E-05					
Fuel Dealers								1.7E-02				7.2E-03										
Glass Container Manufacturing	1.9E-07			1.4E-06	1.5E-05	7.7E-06	3.9E-07		5.3E-04	2.7E-06		4.3E-06	1.5E-05			1.0E+01	1.2E-01	4.1E+02	1.1E+02	9.1E+01	1.2E+02	2.3E+00
Heavy Duty Truck Manufacturing	3.4E-06			2.5E-05	1.4E-04	1.4E-04	6.9E-06		5.1E-03	4.7E-05		5.0E-04	2.6E-04			2.1E+00		2.3E+01	8.2E+00	6.8E+00	1.1E+00	2.2E+02
Industrial Truck, Tractor, Trailer, and Stack										7.3E-02												
Instrument Manufacturing for Measuring and Te																	3.7E-05					
Iron and Steel Pipe and Tube Manufacturing fr																		1.7E+00	3.9E+00	1.9E+00		6.6E+00
Lime Manufacturing																	2.5E-04					
Metal Coating, Engraving (except Jewelry and							6.1E-03	6.5E-01									2.0E-03					
Metal Heat Treating																1.3E+02	9.6E-02	1.8E+02	1.4E+02	1.3E+02	3.8E+00	1.3E+02
National Security												2.5E-03										
Nonferrous Metal Foundries							3.4E-04						2.7E-02									
Other Aircraft Parts and Auxiliary Equipment							2.9E-03						2.0E-03	6.0E+00			5.6E-03					
Other Nonferrous Metal Foundries (except Die-							3.6E-03						1.3E-01									
Paint and Coating Manufacturing								4.3E-01														
Paper (except Newsprint) Mills	1.0E-05			7.6E-05	4.1E-04	4.2E-04	2.1E-05		1.5E-02	1.4E-04		1.2E-04	7.9E-04			3.6E+01	1.5E-03	4.2E+02	1.7E+01	1.0E+01	3.1E+00	7.6E+01
Petroleum and Petroleum Products Merchant Who					4.9E-01			1.1E-01				6.6E-02										
Petroleum Bulk Stations and Terminals				1.3E-05	3.4E-01	7.4E-05	3.8E-06	1.2E-01		2.5E-05		2.9E-02	1.4E-04			1.1E+01	1.0E-04	5.1E+00	9.3E-01	9.3E-01	6.3E-01	1.3E+02
Petroleum Refineries	8.7E-07			6.2E-06	1.3E-04	3.4E-05	1.7E-06		4.7E-03	1.2E-05		3.8E-05	6.6E-05			5.2E+00	1.6E-05	6.2E+00	1.6E-01	1.6E-01	1.1E-01	5.1E+01
Polystyrene Foam Product Manufacturing																5.3E-01		2.0E-01	7.9E+00	5.3E+00		1.0E+00
Power, Distribution, and Specialty Transforme																	1.4E-05					
Pump and Pumping Equipment Manufacturing										6.2E-01								3.1E+00	3.7E+01	3.0E+01		1.1E+02
Ready-Mix Concrete Manufacturing																	1.3E-04					
Ship Building and Repairing	5.3E-07			3.8E-06		2.1E-05	1.1E-06	8.4E+00		7.2E-06			4.0E-05			1.3E+00	1.2E-03	5.4E+00	1.0E+01	4.9E+00	9.9E-02	1.2E+02
Steam and Air-Conditioning Supply	1.1E-06			7.7E-06		4.2E-05	2.2E-06		1.0E+00	1.5E-05			8.1E-05			1.7E+01	1.9E-05	3.0E+01	1.2E+00	1.2E+00	1.2E+00	1.1E+02
Steel Foundries (except Investment)							1.1E-03			5.9E-01			5.6E-02			1.5E+02	5.7E-02	3.2E+01	5.2E+01	5.2E+01	3.7E+00	3.4E+01
Wood Window and Door Manufacturing																			1.6E+00	1.6E+00		4.2E+01
Perchlorthylene Dry Cleaners														1.0E+01								
Gasoline Dispensing Facilities					4.2E+00			3.4E+00														5.2E+02

Table 7. Medford AQMA base year (2014) point source emissions in tons by industry

NAICS description	15-PAH	Acetaldehyde	Acrolein	Arsenic	Benzene	Cadmium	Chromium (VI)	Ethylbenzene	Formaldehyde	Manganese	Methylene Chloride	Napthalene	Nickel	Perchloroethylene	Trichloroethylene	CO	Lead	NOX	PM10	PM2.5	SO2	VOC
Hardwood Veneer and Plywood Manufacturing	4.4E-07			3.2E-06	6.1E-05	1.8E-05	9.0E-07		2.2E-03	6.1E-06		1.8E-05	3.4E-05			2.6E+00	8.0E-06	3.0E+00	4.4E+00	1.4E+00	4.8E-02	6.3E+00
Reconstituted Wood Product Manufacturing	3.7E-04	5.1E-01	5.0E-03	3.1E-04	2.6E-01	5.8E-05	5.0E-05	1.9E-02	9.5E+00	2.3E-02	1.8E-01	5.9E-02	4.7E-04	2.3E-02	1.8E-02	2.8E+01	3.1E-02	1.3E+02	1.8E+02	1.6E+02	3.9E+00	5.1E+02
Softwood Veneer and Plywood Manufacturing	1.3E-03	3.2E+00		1.1E-03		2.1E-04	1.8E-04	1.2E-01	2.6E+00	8.1E-02	1.1E+00	3.7E-01	1.7E-03			1.6E+03	3.8E-03	1.2E+02	1.3E+02	1.2E+02	1.6E+01	1.4E+02
Steam and Air-Conditioning Supply	5.6E-04	1.8E-01	8.5E-01	4.8E-04	9.4E-01	1.5E-04	7.7E-05	6.6E-03	2.6E+00	3.4E-02	6.2E-02	3.4E-02	8.2E-04	8.1E-03	6.4E-03	4.9E+02	6.0E-02	3.8E+02	2.2E+01	1.2E+01	2.2E+01	1.7E+02
Veneer, Plywood, and Engineered Wood Product	2.6E-06	1.1E+00		1.8E-05	2.0E-04	1.0E-04	5.2E-06		7.0E-03	3.5E-05		5.7E-05	1.9E-04			2.4E+01	1.1E-02	9.6E+01	5.4E+01	5.1E+01	2.7E+00	2.5E+02
Perchlorethylene Dry Cleaners														1.3E+00								
Gasoline Dispensing Facilities					1.7E+00			1.3E+00														2.0E+02

2.4 Nonpoint (area), Nonroad, Event and Biogenic Sources

2.4.1 Introduction and Scope

This section describes the development of the emissions inventory for area, nonroad and biogenic sources in the Portland and Medford AQMAs for the 2014 Base Year. Included are the following broad categories of emissions sources:

Nonpoint (area) sources:

- Non-permitted industrial, commercial/institutional, and residential fossil fuel combustion
- Commercial agricultural pesticide and fertilizer application
- Agricultural burning and residential open burning
- Structure fires
- Residential charcoal grilling, and restaurants (emissions from cooking meat)
- Gasoline distribution, including tanker trucks and portable gas cans
- Solvent use, including graphic arts, and non-permitted industrial and commercial/consumer cleaning, degreasing and coating, and asphalt production and application
- Publicly owned treatment works (POTWs)
- Residential Wood Combustion (RWC)
- Fugitive dust from construction, agricultural and livestock activity
- Fugitive dust from paved and unpaved roads
- Miscellaneous industrial processes not covered in Section 2.3

Nonroad sources

- Aircraft, locomotives and marine vessels (commercial and recreational)
- Recreational, construction, lawn & garden, agricultural, commercial, logging, light industrial, railway maintenance, and airport ground support vehicles and equipment

Biogenic sources: Emissions from vegetation

Events: Wildfires and prescribed burning

2.4.2 Methodology and Approach

2.4.2.1 Data Sources

2.4.2.1.1 EPA 2014 NEI v.2

With the exception of residential wood combustion, DEQ downloaded county-wide 2014 annual emissions data for area, nonroad and biogenic sources from the EPA 2014 NEI version 2 website¹. Data report format was EPA source classification code, encompassing a total of 448 SCCs. The county-wide NEI data is the basis for emissions estimates that are specific to the Portland and Medford AQMA boundaries.

¹ <https://www.epa.gov/air-emissions-inventories/2014-national-emissions-inventory-nei-data>

2.4.2.1.2 Residential Wood Combustion

DEQ staff estimated residential wood combustion emissions, excluding emissions from outdoor wood burning and wood-fired central furnaces, from the 2014 Portland Residential Wood Combustion Survey.⁽⁹³⁹⁾

2.4.2.1.3 Prevention of Double-Counting

DEQ avoided double counting between permitted and non-permitted solvent and fuel use by using two EPA emissions estimation tools, provided to states specifically to remove double-counting in the NEI:

- Solvent Emissions Tool v.1.5, released December 2015.
- Industrial, Commercial and Institutional (ICI) Fuel Combustion Tool v. 1.4, released December 2015

These tools generated non-permitted emissions from fuel and solvent use after DEQ staff removed permitted point source activity levels from EPA-estimated Oregon total fuel and solvent use.

2.4.2.2 Allocation of County-Wide Emissions Data to AQMA

County-wide emissions data were allocated to AQMA using the following equation:

$$AQMA \text{ emissions} = (\text{county-wide emissions}) * (\text{AQMA spatial surrogate})$$

For sectors in which DEQ did not have precise geographic coordinates of county-wide emissions, DEQ developed spatial surrogates specific to emission source type through a process called “clipping” in ArcGIS desktop. For each county, DEQ clipped county-wide GIS data (zoning, land-cover, track length, etc.) associated with the source of the emissions to the AQMA boundary. The value (area or length) of the clipped data was then divided by the county total, resulting in the spatial surrogate value.

For sectors where emissions location was specific to coordinates, DEQ created spatial surrogates by mapping source location relative to the AQMA boundary. Examples of coordinate-specific source types include gas stations (permitted by DEQ), and wildfires and prescribed burning (where location is provided as part of the NEI release). Other coordinate-specific source types include airports (ground support equipment, aircraft to 3000 feet), commercial marine (in-transit and port), and recreational marine boat launch location combined with boat use days from the OSMB Triennial Boating Survey.⁽⁹⁶⁷⁾

2.4.2.3 Residential Wood Combustion Spatial Allocation

For residential wood combustion, DEQ allocated emissions to U.S. Census block-group level by correlating survey results and Census housing data. DEQ then summed results by census block-group to the AQMA boundary.⁽⁹⁸⁶⁾

2.4.2.4 Relational Databases

DEQ used linked MS Access databases to estimate final emissions. DEQ gave an ID number to spatial surrogates, specific to county and general source type. DEQ assigned each EPA SCC in the inventory an SSID according to its general source type. For example, DEQ assigned SCCs

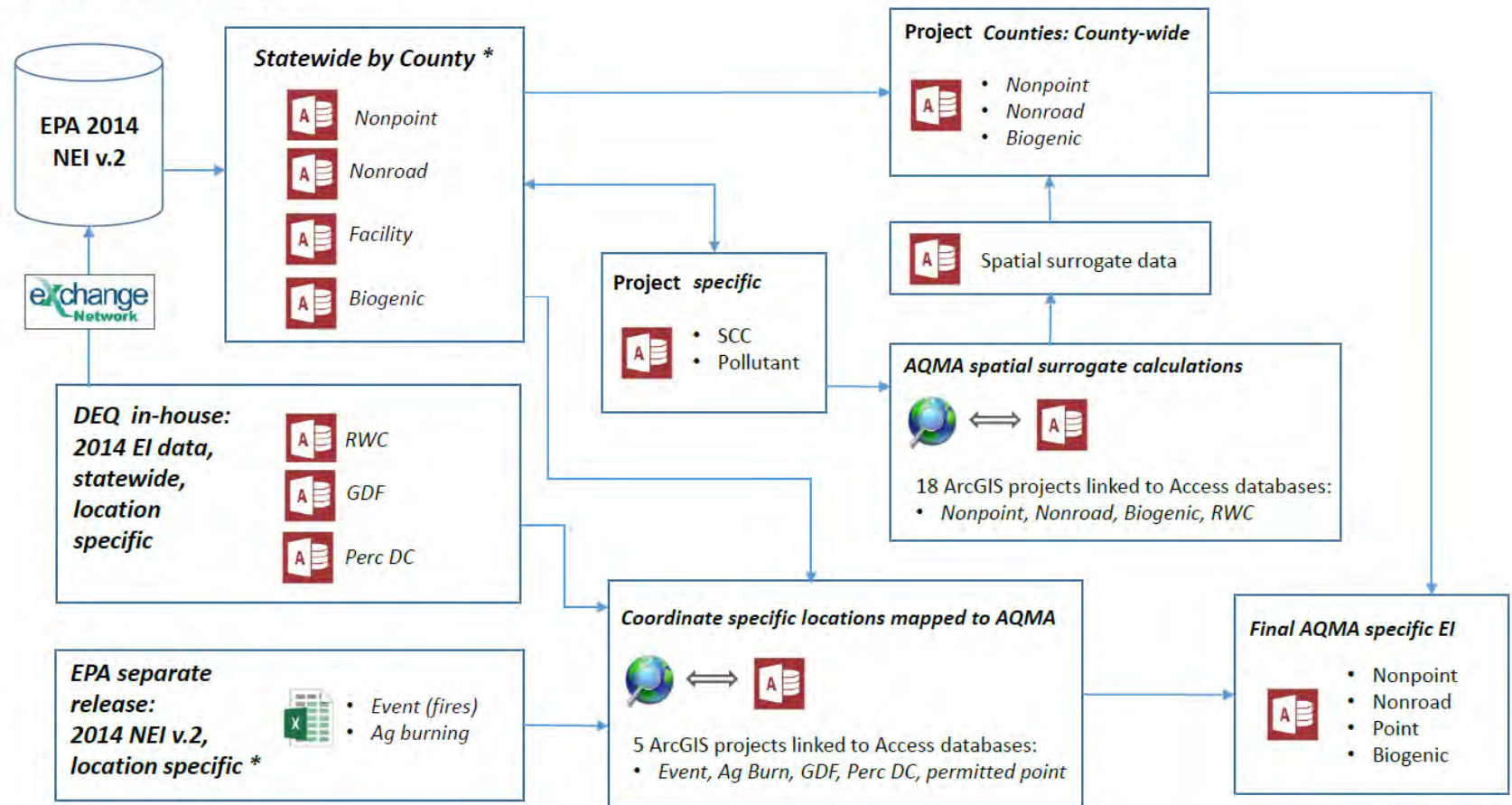
pertaining to construction equipment and vehicles in Washington County a specific construction SSID (4106711), and estimated via GIS clipping of building and roadway data in Washington County, the portion of the Portland AQMA within Washington County.

Figure 4 shows the EI source data and data flow for the nonroad portion of the project, and includes the GIS component of the EI preparation.

2.4.3 Summary of Nonpoint, Nonroad, Event and Biogenic Source Emissions

Emissions summary data for nonpoint (area), nonroad, event and biogenic sources are detailed by source category in Tables 8 and 9 for the major area source categories. Appendix B contains spatial surrogate data and maps for nonpoint, nonroad, event, biogenic and stationary non-permitted facility (aircraft and railyard) sources.

Source data and data flow diagram



* EPA statewide NEI data downloaded and stored on DEQ EI_FILES share-drive

Figure 4. Data flow and GIS components of non-onroad EI preparation

Table 8. Portland base year (2014) AQMA nonpoint, nonroad, biogenic and event source emissions in tons.

Data Category	Sector	1,3-Butadiene	15-PAH	Acetaldehyde	Acrolein	Arsenic	Benzene	Cadmium	Chromium (VI)	Dichlorobenzene	Ethylbenzene	Formaldehyde	Manganese	Methylene Chloride	Napthalene	Nickel	Perchloroethylene	Trichloroethylene	CO	Lead	NOX	PM10	PM2.5	SO2	VOC
Biogenic	Biogenics - Vegetation and Soil			1.4E+02								1.9E+02							1,320		66				4,416
Event	Fires - Prescribed Fires	1.4E+00	1.7E-01	6.4E+00	2.3E+00		2.1E+00					1.3E+01			1.9E+00				616		14	68	58	6	147
Nonpoint	Agriculture - Crops & Livestock Dust																					597	119		
Nonpoint	Av Gas Stations						1.2E+00				1.4E-01				6.9E-02					8.6E-04					137
Nonpoint	Commercial Cooking		3.5E-01	8.4E+00			9.7E+00				7.2E-01	9.2E+00			5.0E-01				258			132	101		85
Nonpoint	Dust - Construction Dust																					8,566	857		
Nonpoint	Dust - Paved Road Dust																					1,365	340		
Nonpoint	Dust - Unpaved Road Dust																					4,512	450		
Nonpoint	Fires - Agricultural Field Burning	3.4E-02	2.9E-02	1.4E-01			5.4E-01					2.5E+00							138		3	24	18	1	8
Nonpoint	Fuel Comb - Comm/Institutional - Biomass	3.9E-02	1.6E-02	5.6E-01	2.1E-02		1.3E-01				7.6E-03	3.9E-01			7.5E-02				160		59	138	119	7	5
Nonpoint	Fuel Comb - Comm/Institutional - Natural Gas		1.7E-04	8.1E-05			1.2E-02					4.7E-01			3.8E-03				498	3.0E-03	593	3	3	4	33
Nonpoint	Fuel Comb - Comm/Institutional - Oil	4.2E-04	9.0E-04	8.8E-03	9.9E-04	9.8E-04	1.0E-02	7.2E-04	1.3E-04			1.8E-02	1.5E-03		1.1E-03	2.7E-03			11	1.7E-04	51	4	4	9	3
Nonpoint	Fuel Comb - Comm/Institutional - Other		6.7E-06	3.1E-06			4.8E-04					1.8E-02			1.5E-04				21	1.1E-04	37	0.1	0.1	0.2	1
Nonpoint	Fuel Comb - Industrial Boilers, ICEs - Coal		1.1E-04			7.9E-03		9.9E-04	6.0E-04			4.6E-03			2.5E-04				97	8.1E-03	213	253	47	368	1
Nonpoint	Fuel Comb - Industrial Boilers, ICEs - Natural Gas		3.3E-04	1.6E-04			2.4E-02					9.0E-01			7.3E-03				957	5.7E-03	1,139	6	5	7	63
Nonpoint	Fuel Comb - Industrial Boilers, ICEs - Oil	2.0E-03	4.4E-03	4.7E-02	4.8E-03	4.6E-02	4.9E-02	3.4E-02	1.2E-04			1.1E-01	7.0E-02		6.0E-03	1.0E-01			56	1.1E-01	290	34	27	246	16
Nonpoint	Fuel Comb - Industrial Boilers, ICEs - Other																		33		59	0.2	0.2	0.3	2
Nonpoint	Fuel Comb - Residential - Natural Gas		3.0E-04	1.4E-04			2.3E-02					8.1E-01			6.6E-03				410		964	5	4	6	56
Nonpoint	Fuel Comb - Residential - Oil		1.9E-04	1.5E-02		1.8E-03	6.6E-04	1.3E-03	2.4E-04			1.1E-01	2.6E-03		3.6E-03	1.3E-03			16	4.0E-03	56	7	7	133	2
Nonpoint	Fuel Comb - Residential - Other		9.5E-06	4.5E-06			7.2E-04					2.6E-02			2.1E-04				13		46	0.2	0.1	0.2	2
Nonpoint	Fuel Comb - Residential - Wood	1.7E+01	9.8E+00	4.7E+01	5.0E+00		9.5E+01	7.6E-04				1.0E+02	5.7E-03		1.1E+01	5.6E-04			11,269		177	1,687	1,686	28	1,983
Nonpoint	Industrial Processes - Mining																					134	17		
Nonpoint	Industrial Processes - Storage and Transfer						3.5E-01				4.4E-02				2.2E-04										83
Nonpoint	Miscellaneous Non-Industrial NEC		3.9E-02	2.2E+00			1.0E+01				2.7E+00	3.2E+00			2.2E-01				1,074		23	75	60		372
Nonpoint	Solvent - Consumer & Commercial Solvent Use						7.0E-01				1.8E+00				4.5E+01										8,824
Nonpoint	Solvent - Degreasing						2.0E+00							8.7E+00	6.1E-02		1.5E+01	4.3E+01							1,417
Nonpoint	Solvent - Graphic Arts																								3,670
Nonpoint	Solvent - Industrial Surface Coating & Solvent Use																								1,499
Nonpoint	Solvent - Non-Industrial Surface Coating			1.8E-01							4.5E+00	3.7E-02			8.4E-01										1,832
Nonpoint	Waste Disposal	6.4E-04	2.3E-01	2.8E+00	1.8E-01		6.6E+00			5.7E-03	5.5E+00	2.9E+00		3.3E-01	1.0E-01		9.3E-02	7.8E-03	14,857		456	1,583	1,238	147	1,046
Nonroad	Mobile - Aircraft	4.3E+00	2.2E-01	1.1E+01	6.1E+00		4.7E+00				6.2E-01	3.1E+01			2.9E+00				2,204	1.1E+00	1,093	54	48	123	277
Nonroad	Mobile - Commercial Marine Vessels		2.2E-04	1.7E-02	7.3E-04	1.9E-03	4.3E-03	4.4E-05	9.7E-04		4.2E-04	4.1E-02	3.0E-04		6.5E-04	7.2E-02			18	3.3E-04	154	6	5		6
Nonroad	Mobile - Locomotives	1.1E-01	3.5E-02	6.5E-01	1.1E-01	8.4E-06	8.9E-02	6.6E-04	4.9E-05		9.3E-02	1.5E+00	4.8E-05		6.0E-02	1.5E-04			117	2.0E-03	815	23	22	0.2	46
Nonroad	Mobile - Non-Road Equipment - Diesel	7.4E-01	1.7E+00	3.7E+01	8.7E+00	1.0E-03	1.4E+01		1.9E-05		2.6E+00	1.1E+02	1.7E-03		2.4E+00	2.9E-03			2,453		3,974	330	320	8	443
Nonroad	Mobile - Non-Road Equipment - Gasoline	1.9E+01	2.4E+00	1.5E+01	1.1E+00	1.8E-03	1.0E+02		6.3E-06		6.4E+01	2.8E+01	7.8E-04		5.2E+00	8.7E-04			56,201		669	202	185	5	3,514
Nonroad	Mobile - Non-Road Equipment - Other	5.5E-02	3.1E-03	1.1E+00	4.0E-01	7.3E-04	6.5E-02		7.7E-06		7.3E-03	1.4E+01	3.1E-04		9.6E-03	1.1E-03			2,354		395	13	13	4	87

Table 9. Medford base year AQMA nonpoint, nonroad, biogenic and event source emissions in tons.

Data Category	Sector	1,3-Butadiene	15-PAH	Acetaldehyde	Acrolein	Arsenic	Benzene	Cadmium	Chromium (VI)	Dichlorobenzene	Ethylbenzene	Formaldehyde	Manganese	Methylene Chloride	Napthalene	Nickel	Perchloroethylene	Trichloroethylene	CO	Lead	NOX	PM10	PM2.5	SO2	VOC
Biogenic	Biogenics - Vegetation and Soil			8.7E+01								1.2E+02							829		22				3,853
Event	Fires - Prescribed Fires	3.3E-01	3.8E-02	1.6E+00	5.4E-01		5.3E-01					3.0E+00			5.0E-01				181		3	19	16	1	43
Event	Fires - Wildfires	1.2E-01	1.9E-02	9.4E-01	2.8E-01		3.6E-01					1.6E+00			2.8E-01				65		2	7	6	1	16
Nonpoint	Agriculture - Crops & Livestock Dust																					113	23		
Nonpoint	Av Gas Stations						1.9E-01				2.1E-02				1.1E-02					1.3E-04					21
Nonpoint	Commercial Cooking		4.4E-02	9.8E-01			1.1E+00				7.5E-02	1.1E+00			5.2E-02				30			16	12		10
Nonpoint	Dust - Construction Dust																					346	35		
Nonpoint	Dust - Paved Road Dust																					59	14		
Nonpoint	Dust - Unpaved Road Dust																					2,330	232		
Nonpoint	Fires - Agricultural Field Burning		2.3E-02				4.4E-01					2.1E+00							112		3	19	14	0	7
Nonpoint	Fuel Comb - Comm/Institutional - Biomass	3.9E-03	1.6E-03	5.6E-02	2.1E-03		1.3E-02				7.6E-04	3.9E-02			7.5E-03				16		6	14	12	1	0
Nonpoint	Fuel Comb - Comm/Institutional - Natural Gas		2.0E-05	9.2E-06			1.4E-03					5.3E-02			4.3E-04				57	3.4E-04	68	0.4	0.3	0.4	4
Nonpoint	Fuel Comb - Comm/Institutional - Oil	4.2E-05	9.0E-05	8.9E-04	9.9E-05	9.8E-05	1.0E-03	7.2E-05	1.3E-05			1.8E-03	1.5E-04		1.1E-04	2.7E-04			1	1.8E-05	5	0.4	0.4	1	0.3
Nonpoint	Fuel Comb - Comm/Institutional - Other		6.7E-07	3.1E-07			4.8E-05					1.8E-03			1.5E-05				2	1.1E-05	4	0.01	0.01	0.02	0.1
Nonpoint	Fuel Comb - Industrial Boilers, ICEs - Coal		8.6E-06			6.0E-04		7.4E-05	4.5E-05			3.5E-04			1.9E-05				7	6.1E-04	16	19	4	28	0.1
Nonpoint	Fuel Comb - Industrial Boilers, ICEs - Natural Gas		1.6E-05	7.6E-06			1.2E-03					4.4E-02			3.6E-04				47	2.8E-04	56	0.3	0.2	0.3	3
Nonpoint	Fuel Comb - Industrial Boilers, ICEs - Oil	1.5E-04	3.3E-04	3.5E-03	3.6E-04	3.5E-03	3.7E-03	2.6E-03	9.1E-06			8.6E-03	5.2E-03		4.5E-04	7.5E-03			4	8.0E-03	22	3	2	18	1
Nonpoint	Fuel Comb - Industrial Boilers, ICEs - Other																		3		4	0.02	0.01	0.02	0.16
Nonpoint	Fuel Comb - Residential - Natural Gas		2.7E-05	1.2E-05			2.0E-03					7.2E-02			5.8E-04				36		85	0.5	0.4	1	5
Nonpoint	Fuel Comb - Residential - Oil		8.1E-06	6.7E-04		7.7E-05	2.9E-05	5.8E-05	1.0E-05			4.6E-03	1.2E-04		1.6E-04	5.8E-05			1	1.7E-04	2	0.3	0.3	6	0.1
Nonpoint	Fuel Comb - Residential - Other		1.5E-06	6.9E-07			1.1E-04					4.0E-03			3.2E-05				2		7	0.03	0.02	0.03	0.3
Nonpoint	Fuel Comb - Residential - Wood	2.9E+00	1.6E+00	8.3E+00	8.6E-01		1.6E+01	1.1E-04				1.8E+01	8.6E-04		2.0E+00	8.5E-05			1,903		31	290	290	5	328
Nonpoint	Industrial Processes - Mining																					34	4		
Nonpoint	Industrial Processes - Storage and Transfer						4.2E-03				2.0E-04				1.0E-06										0.4
Nonpoint	Miscellaneous Non-Industrial NEC		5.2E-03	2.9E-01			1.1E+00				2.7E-01	4.2E-01			2.7E-02				142		3	10	8		38
Nonpoint	Solvent - Consumer & Commercial Solvent Use						1.0E-02				2.6E-02				6.6E-01										837
Nonpoint	Solvent - Degreasing						1.6E-01							6.7E-01	4.7E-03		1.1E+00	3.3E+00							108
Nonpoint	Solvent - Graphic Arts																								364
Nonpoint	Solvent - Industrial Surface Coating & Solvent Use																								210
Nonpoint	Solvent - Non-Industrial Surface Coating			1.9E-02							4.7E-01	3.8E-03			8.8E-02										191
Nonpoint	Waste Disposal	4.6E-05	7.6E-02	9.3E-01	5.8E-02		2.1E+00			4.6E-04	6.1E-01	9.7E-01		5.4E-02	2.7E-02		5.5E-03	5.7E-04	822		30	112	93	8	60
Nonroad	Mobile - Aircraft	3.3E-01	3.1E-02	8.0E-01	4.4E-01		3.8E-01				5.7E-02	2.4E+00			3.3E-01				223	1.4E-01	26	5	4	4	20
Nonroad	Mobile - Locomotives	4.3E-03	1.3E-03	2.5E-02	4.1E-03	3.2E-07	3.4E-03	2.5E-05	1.9E-06		2.8E-03	5.7E-02	1.8E-06		2.3E-03	5.9E-06			4	7.5E-05	36	1	1		1
Nonroad	Mobile - Non-Road Equipment - Diesel	5.4E-02	1.3E-01	2.7E+00	6.3E-01	7.6E-05	1.0E+00		1.4E-06		1.9E-01	7.7E+00	1.2E-04		1.7E-01	2.1E-04			172		293	24	23	1	32
Nonroad	Mobile - Non-Road Equipment - Gasoline	2.0E+00	2.7E-01	1.7E+00	1.3E-01	1.7E-04	1.1E+01		5.9E-07		7.8E+00	3.0E+00	7.3E-05		6.3E-01	8.2E-05			5,132		61	20	18	0.4	414
Nonroad	Mobile - Non-Road Equipment - Other	3.4E-03	2.7E-04	8.8E-02	3.2E-02	6.3E-05	4.0E-03		6.7E-07		4.0E-04	1.2E+00	2.7E-05		4.1E-04	9.3E-05			202		32	1	1	0.1	7

2.5 On-Road Mobile Sources

2.5.1 Introduction and Scope

DEQ followed EPA emission inventory preparatory guidelines for state implementation plans and transportation conformity when completing the on-road portion of the project emission inventory.⁹⁸⁹ DEQ completed the emission inventory by incorporating several key elements and contributions from Metro for the Portland AQMA, and ODOT for the Medford-Ashland AQMA. Appendix C provides supplemental, technical detail related to the development of the 2015 on-road motor vehicle emission inventory.

The on-road mobile category consists of emissions from all types of highway vehicles, including light and heavy duty diesel and gasoline vehicles, and motorcycles. Light duty includes vehicles up to 8,500 lbs. Heavy duty vehicles are those vehicles with a gross vehicle weight ratings heavier than 8,500 lbs. to vehicles weighing up to 105,000 lbs. Fuel types include gasoline, diesel, and electric. The inventory encompasses exhaust, brake, evaporation and tire emissions.

2.5.2 Methodology: Exhaust, Brake & Tire

The following Figure 5 provides an overview of the methodology for the on-road mobile exhaust, brake, and tire emission estimates. As shown in the figure, the two main steps in developing the vehicle exhaust, brake and tire inventory were (1) the generation of link-based activity estimates using the transportation network travel demand model (TDM), and (2) the modeling of fleet pollutant emission factors using EPA's MOVES2014a emissions model.

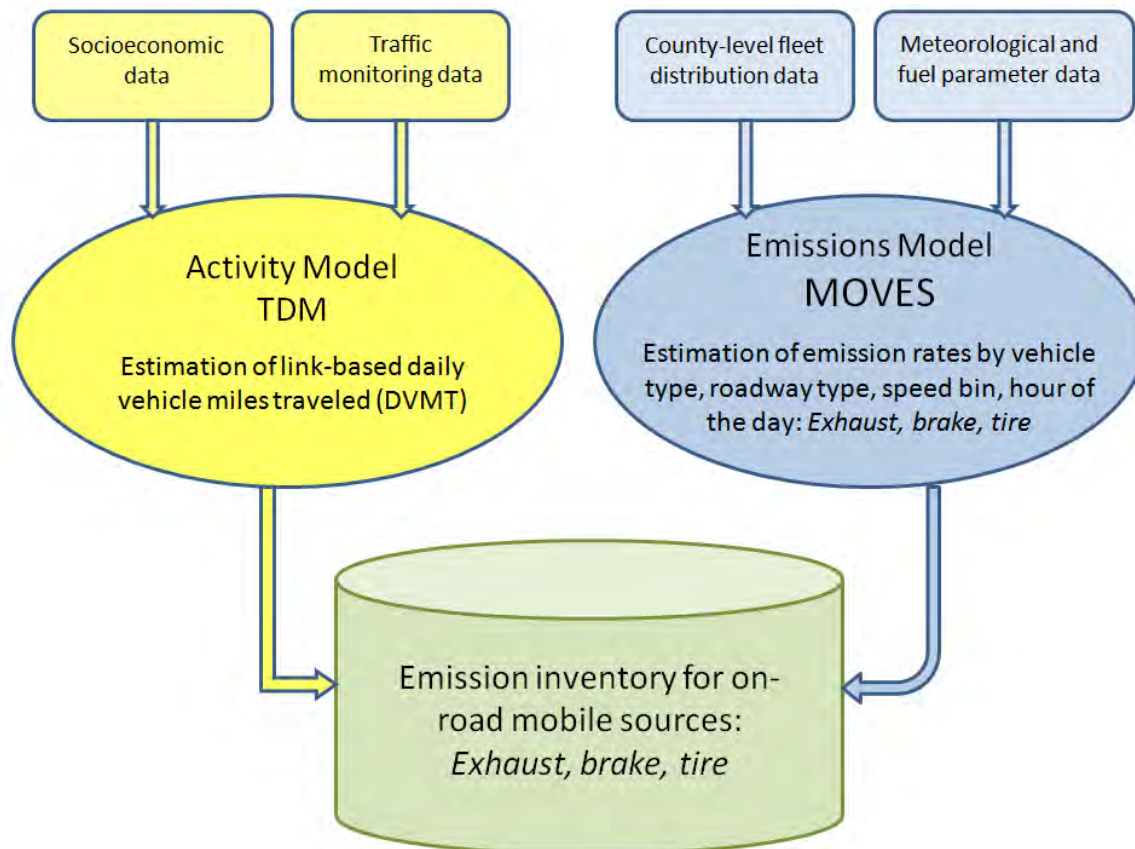


Figure 5. Main processing steps and software: on-road mobile exhaust, brake, and tire EI.

2.5.3 Re-Entrained Road Dust

Re-entrained road dust is the dust resulting from the pulverization and abrasion of the roadway surface by application of mechanical force through vehicle wheels. The source of emissions data for re-entrained road dust was the EPA 2014 NEI version 2 website.⁹⁶⁶ Re-entrained road dust data is included in calculations described in Section 2.4 of this document (nonpoint sources).

2.5.4 Vehicle Activity Data

2.5.4.1 Portland AQMA

2.5.4.1.1 Metro Methodology

Metro provided their MOVES2014a RunSpec input files from the 2018 Regional Transportation Plan. The base year for the travel demand model activity was 2015. From the Metro MOVES2014a RunSpec inputs, DEQ prepared emission inventory model runs for the four onroad mobile scenarios being reviewed, representing the same onroad mobile activity and Vehicle Inspection and Maintenance Program settings.

2.5.4.1.2 Metro DVMT Apportionment to Source Type

Metro Daily VMT was apportioned to MOVES vehicle type using estimated fleet percentages, developed by ODOT HPMS coordinator staff local knowledge of DMV registration data. The ODOT DVMT apportionment to MOVES vehicle type is detailed in Table 10.

2.5.4.1.3 Metro DVMT Temporal Allocation – Hour VMT Fraction

Metro provided 2015 DVMT from their 2018 RTP, and a MOVES roadway type was assigned to each link, based on Metro speed bin and link location. The Metro DVMT data was also assigned a MOVES speed bin ID. Metro DVMT values were then adjusted to hourly VMT using MOVES default data, specifically the MOVES default hourly VMT Excel database input table “HourVMTFraction.” The input table breaks down daily activity into hourly activity fractions by MOVES roadway and source types.

2.5.4.1.4 MOVES2014a: 2015 Inputs and Scenarios – Portland AQMA

Onroad mobile source emissions were modeled using EPA's MOVES2014a model version. Four MOVES model scenario runs were conducted for the Portland AQMA:

- No Vehicle Inspection and Maintenance (VIP) program
- Current VIP program which includes a 4-yr grace period testing exemption for the newest model year vehicles
- Current VIP program with a 5-yr grace period testing exemption for the newest model year vehicles
- Current VIP program with a 6-yr grace period testing exemption for the newest model year vehicles

2.5.4.2 Medford-Ashland AQMA

2.5.4.2.1 ODOT Methodology: Estimating Daily VMT by Link

ODOT provided DEQ 2015 DVMT by link. Appendix C includes an ODOT Memo⁹⁷¹ that details the Medford Travel Demand Model and describes the generation of link-based daily VMT. DEQ apportioned ODOT DVMT to the AQMA using ODOT supplied DVMT by links within Travel Analysis Zones. The total area for DVMT supplied was slightly larger than the AQMA. DEQ used ArcGIS10 to clip the ODOT data down to the AQMA. Link distance was re-calculated, and VMT re-estimated for the clipped links and TAZs using a ratio of distances or areas.

2.5.4.2.2 ODOT DVMT Apportionment to Source Type

ODOT DVMT was apportioned to MOVES vehicle type using estimated fleet percentages developed by ODOT staff local knowledge of DMV registration data. Table 10 shows the ODOT DVMT apportionment to MOVES vehicle type.

2.5.4.2.3 ODOT DVMT Temporal Allocation – Hour VMT Fraction

DEQ mapped the ODOT DVMT with ArcGIS10, and assigned a MOVES roadway type to each link based on ODOT speed bin and link location. DEQ also assigned the ODOT DVMT data a MOVES speed bin ID, which aligned with ODOT speed bins. ODOT daily VMT values were then adjusted to hourly VMT using MOVES default data, specifically the MOVES default hourly VMT Excel database input table “HourVMTFraction.” The input table breaks down daily activity into hourly activity fractions by MOVES roadway and source types.

2.5.4.2.4 MOVES2014a: 2015 Inputs and Scenarios

DEQ modeled onroad mobile source emissions with EPA's MOVES2014a model version.

DEQ completed four MOVES model scenario runs for each AQMA:

- No Vehicle Inspection and Maintenance (VIP) program
- Current VIP which includes a 4-yr grace period testing exemption for the newest model year vehicles
- Current VIP program with a 5-yr grace period testing exemption for the newest model year vehicles
- Current VIP program with a 6-yr grace period testing exemption for the newest model year vehicles

The MOVES model was run in emission inventory mode to output emissions for each road type, fuel type, day type, hour, speed bin, and process. The MOVES2014a modeling Run Specification(s) are detailed in Appendix C: MOVES2014a Mobile Emissions Estimate Steps.

2.5.5 Base Year Summary of Onroad Emissions by Source Type

Tables 11 and 12 display a summary of onroad emissions by source type in tons per year for the Portland and Medford-Ashland AQMAs. DEQ ran the MOVES model with the current VIP pollutant control strategy in place.

Table 10. Fleet percentage breakdown for Portland and Medford VMT estimates.

ID	source typename	Fuel Type	Fleet Percentage	SCC	scc level one	scc level two	scc level three	scc level four
11	Motorcycle	Gasoline	100%	2201080000	Mobile Sources	Highway Vehicles - Gasoline	Motorcycles (MC)	Total: All Road Types
21	Passenger Car	Gasoline	98.5%	2201001000	Mobile Sources	Highway Vehicles - Gasoline	Light Duty Gasoline Vehicles (LDGV)	Total: All Road Types
31	Passenger Truck	Gasoline	88.5%	2201020000 & 2201040000	Mobile Sources	Highway Vehicles - Gasoline	Light Duty Gasoline Trucks 1 through 4 (M6)	Total: All Road Types
32	Light Commercial Truck	Gasoline	50%	2201070000	Mobile Sources	Highway Vehicles - Gasoline	Heavy Duty Gasoline Vehicles 2B thru 8B & Buses (HDGV)	Total: All Road Types
41	Intercity Bus	Gasoline	20%	2201070000	Mobile Sources	Highway Vehicles - Gasoline	Heavy Duty Gasoline Vehicles 2B thru 8B & Buses (HDGV)	Total: All Road Types
42	Transit Bus	Gasoline	20%	2201070000	Mobile Sources	Highway Vehicles - Gasoline	Heavy Duty Gasoline Vehicles 2B thru 8B & Buses (HDGV)	Total: All Road Types
43	School Bus	Gasoline	20%	2201070000	Mobile Sources	Highway Vehicles - Gasoline	Heavy Duty Gasoline Vehicles 2B thru 8B & Buses (HDGV)	Total: All Road Types
54	Motor Home	Gasoline	85.5%	2201070000	Mobile Sources	Highway Vehicles - Gasoline	Heavy Duty Gasoline Vehicles 2B thru 8B & Buses (HDGV)	Total: All Road Types
21	Passenger Car	Diesel	1.5%	2230001000	Mobile Sources	Highway Vehicles - Diesel	Light Duty Diesel Vehicles (LDDV)	Total: All Road Types
31	Passenger Truck	Diesel	11.5%	2230060000	Mobile Sources	Highway Vehicles - Diesel	Light Duty Diesel Trucks 1 thru 4 (M6) (LDDT)	Total: All Road Types
32	Light Commercial Truck	Diesel	50%	2230060000	Mobile Sources	Highway Vehicles - Diesel	Light Duty Diesel Trucks 1 thru 4 (M6) (LDDT)	Total: All Road Types
41	Intercity Bus	Diesel	80%	2230070000	Mobile Sources	Highway Vehicles - Diesel	All HDDV including Buses (use subdivisions -071 thru -075 if possible)	Total: All Road Types
42	Transit Bus	Diesel	80%	2230070000	Mobile Sources	Highway Vehicles - Diesel	All HDDV including Buses (use subdivisions -071 thru -075 if possible)	Total: All Road Types
43	School Bus	Diesel	80%	2230070000	Mobile Sources	Highway Vehicles - Diesel	All HDDV including Buses (use subdivisions -071 thru -075 if possible)	Total: All Road Types
51	Refuse Truck	Diesel	100%	2230070000	Mobile Sources	Highway Vehicles - Diesel	All HDDV including Buses (use subdivisions -071 thru -075 if possible)	Total: All Road Types
52	Single Unit Short-haul Truck	Diesel	100%	2230070000	Mobile Sources	Highway Vehicles - Diesel	All HDDV including Buses (use subdivisions -071 thru -075 if possible)	Total: All Road Types
53	Single Unit Long-haul Truck	Diesel	100%	2230070000	Mobile Sources	Highway Vehicles - Diesel	All HDDV including Buses (use subdivisions -071 thru -075 if possible)	Total: All Road Types
54	Motor Home	Diesel	14.5%	2230070000	Mobile Sources	Highway Vehicles - Diesel	All HDDV including Buses (use subdivisions -071 thru -075 if possible)	Total: All Road Types
61	Combination Short-haul Truck	Diesel	100%	2230070000	Mobile Sources	Highway Vehicles - Diesel	All HDDV including Buses (use subdivisions -071 thru -075 if possible)	Total: All Road Types
62	Combination Long-haul Truck	Diesel	100%	2230070000	Mobile Sources	Highway Vehicles - Diesel	All HDDV including Buses (use subdivisions -071 thru -075 if possible)	Total: All Road Types

Table 11. Base Year Summary of Onroad Emissions by Source Type, tons per year: Portland AQMA.

		Motorcycles (MC)	Light Duty Gasoline Vehicles (LDGV)	Light Duty Gasoline Trucks (LDGT)	Heavy Duty Gasoline Vehicles (HDGV)	Light Duty Diesel Vehicles (LDDV)	Light Duty Diesel Trucks (LDDT)	Heavy Duty Diesel Vehicles (HDDV)	Total
Air Toxic	1,3-Butadiene	0.1	11.2	11.3	2.3	0.2	3.7	1.4	30.1
	Acetaldehyde	0.5	27.5	29.1	6.3	0.4	10.1	16.4	90.3
	Acrolein	0.0	1.6	1.8	0.45	2.4E-02	0.7	2.7	7.3
	Benzene	2.4	78.4	81.6	16.1	1.2	26.7	6.8	213.3
	Dichlorobenzene	--	--	--	--	--	--	--	--
	Ethylbenzene	3.1	49.1	46.6	9.3	0.7	15.3	3.8	128.0
	Formaldehyde	0.6	21.6	27.5	6.8	0.3	10.4	39.3	106.5
	Methylene Chloride	--	--	--	--	--	--	--	--
	Napthalene	0.1	3.9	4.5	1.0	0.1	1.6	4.0	15.2
	Perchloroethylene	--	--	--	--	--	--	--	--
	Trichloroethylene	--	--	--	--	--	--	--	--
Air Toxic: 15-PAH	15-PAH	0.0	1.5	1.7	0.4	0.02	0.6	1.2	5.5
Air Toxic: Metals	Arsenic	1.0E-04	1.1E-02	7.8E-03	1.5E-03	1.7E-04	2.6E-03	1.4E-03	0.025
	Cadmium	--	--	--	--	--	--	--	--
	Chromium (VI)	5.3E-07	5.7E-05	4.1E-05	8.0E-06	8.7E-07	1.3E-05	6.5E-06	0.00013
	Manganese	--	--	--	--	--	--	--	--
	Nickel	--	--	--	--	--	--	--	--
Criteria Pollutant	CO	690.1	23,619.1	28,476.6	7,005.4	359.7	10,705.7	4,036.9	74,893.5
	Lead	--	--	--	--	--	--	--	--
	NOX	38.2	2,892.2	3,898.6	728.8	44.0	1,235.4	4,922.7	13,759.9
	PM10	2.0	208.3	173.4	37.1	3.2	59.7	245.0	728.7
	PM2.5	1.3	77.4	71.0	16.6	1.2	25.8	173.7	367.0
	SO2	0.4	35.8	34.3	6.4	0.5	10.8	8.7	97.0
	VOC	182.7	2,917.2	2,679.6	543.6	44.4	891.8	523.4	7,782.8

Table 12. Base Year Summary of Onroad Emissions by Source Type, tons per year: Medford AQMA.

		Motorcycles (MC)	Light Duty Gasoline Vehicles (LDGV)	Light Duty Gasoline Trucks (LDGT)	Heavy Duty Gasoline Vehicles (HDGV)	Light Duty Diesel Vehicles (LDDV)	Light Duty Diesel Trucks (LDDT)	Heavy Duty Diesel Vehicles (HDDV)	Total
Air Toxic	1,3-Butadiene	0.3	2.1	4.5	0.2	0.03	0.7	0.2	8.0
	Acetaldehyde	1.5	5.3	11.5	0.5	0.1	1.9	1.4	22.3
	Acrolein	0.1	0.3	0.7	0.04	4.5E-03	0.1	0.2	1.5
	Benzene	7.4	15.1	32.5	1.3	0.2	5.4	0.9	62.8
	Dichlorobenzene	--	--	--	--	--	--	--	--
	Ethylbenzene	5.7	11.1	21.3	0.9	0.2	3.5	0.5	43.1
	Formaldehyde	2.5	5.0	11.9	0.6	0.1	2.0	3.0	25.0
	Methylene Chloride	--	--	--	--	--	--	--	--
	Napthalene	0.3	0.8	1.9	0.1	0.01	0.3	0.3	3.8
	Perchloroethylene	--	--	--	--	--	--	--	--
	Trichloroethylene	--	--	--	--	--	--	--	--
Air Toxic: 15-PAH	15-PAH	0.1	0.3	0.7	0.036	0.005	0.1	0.2	1.5
Air Toxic: Metals	Arsenic	3.4E-04	1.1E-03	1.4E-03	6.3E-05	1.7E-05	2.4E-04	1.2E-04	0.003
	Cadmium	--	--	--	--	--	--	--	--
	Chromium (VI)	1.79E-06	5.83E-06	7.14E-06	3.33E-07	8.88E-08	1.23E-06	6.30E-07	0.00002
	Manganese	--	--	--	--	--	--	--	--
	Nickel	--	--	--	--	--	--	--	--
Criteria Pollutant	CO	2,572.2	4,494.8	11,561.0	552.9	68.4	1,941.3	512.5	21,703.2
	Lead	--	--	--	--	--	--	--	--
	NOX	128.1	540.0	1,328.6	66.5	8.2	221.8	303.4	2,596.6
	PM10	7.6	31.7	44.5	2.9	0.5	7.7	24.7	119.6
	PM2.5	4.6	15.7	23.1	1.7	0.2	4.0	16.1	65.4
	SO2	1.1	3.9	6.2	0.3	0.1	1.1	0.6	13.3
	VOC	336.8	652.5	1,206.6	52.3	9.9	199.0	57.5	2,514.8

2.5.6 Estimated Emissions Benefit of VIP Control Strategy

To represent the pollutant emissions prevented by having a vehicle inspection and maintenance program, DEQ ran the MOVES model without including VIP as a pollutant control strategy. Tables 13 and 14 represent the emission increase in on-road emissions if an inspection and maintenance program were not in place in the Portland and Medford-Ashland AQMAs.

Table 13. : Percent increase to onroad emissions from removal of VIP program: Portland AQMA.

		2015 2015 (tpy)	2015 No VIP (tpy)	Emissions Increase (a)
Air Toxic	1,3-Butadiene	30.14	35.71	18%
	Benzene	213.3	255.3	20%
	Ethylbenzene	128.0	148.5	16%
	Acetaldehyde	90.3	103.9	15%
	Napthalene	15.18	17.31	14%
	15-PAH	5.454	6.162	13%
	Formaldehyde	106.51	119.35	12%
	Acrolein	7.286	8.043	10%
Criteria	NOX	13,760	14,698	7%
	CO	74,894	85,748	14%
	VOC	7,783	9,260	19%

(a) % increase = ((2015 tpy no VIP) - (2015 tpy)) / (2015 tpy)

Table 14. Percent increase to onroad emissions from removal of VIP program: Medford AQMA.

		2015 2015 (tpy)	2015 No VIP (tpy)	Emissions Increase (a)
Air Toxic	1,3-Butadiene	8.04	8.73	8%
	Benzene	62.8	67.7	8%
	Ethylbenzene	43.1	45.7	6%
	Acetaldehyde	22.3	24.0	8%
	Napthalene	3.77	4.04	7%
	15-PAH	1.463	1.551	6%
	Formaldehyde	25.03	26.64	6%
	Acrolein	1.458	1.550	6%
Criteria	NOX	2,597	2,767	7%
	CO	21,703	22,920	6%
	VOC	2,515	2,647	5%

(a) % increase = ((2015 tpy no VIP) - (2015 tpy)) / (2015 tpy)

3 STRATEGY and SCENARIO EVALUATION

This section presents modeled effects of existing and modified strategies. DEQ represents the effectiveness of these strategies by showing how much total anthropogenic emissions would increase if these strategies were removed. This project analyzed the effects of only four strategies but analysts could use similar methodology to calculate emissions reductions from other strategies such as parking ratio rules, industrial growth allowance, industrial New Source Review, rules applicable to non-permitted autobody shops or spray paints, and nonroad diesel controls.

3.1 Strategies and Scenarios Evaluated

Strategies and scenarios evaluated for the Portland-Medford SIP-VIP Updates Project include:

- MOVES run with No Vehicle Inspection and Maintenance Program included
- Current VIP (4 year grace period for new vehicles)
- VIP with a 5 year grace period for new vehicles
- VIP with a 6 year grace period for new vehicles
- Employee Commute Options program
- Gasoline Dispensing Facility Stage II VRS controls
- Marine Loading (barge) controls

3.1.1 Onroad mobile: VIP scenarios

VIP ensures that motorists maintain emission control systems to keep pollution levels within EPA's allowable standards over the life of a vehicle. The current program requires a vehicle emissions test before DMV registration in the Portland-Metro and Medford-Ashland areas every two years. Vehicles 4-years and newer are exempted from testing.

To demonstrate existing VIP control strategy effectiveness, DEQ changed base year MOVES input settings to "uncheck" the inspection and maintenance (I/M) program. MOVES model results show how much onroad emissions would increase under this scenario. DEQ then input MOVES results into the emissions inventory and geographic analysis of total anthropogenic emissions. DEQ also modeled how much total anthropogenic emissions would increase from expanding the current exemption (4-year grace period) to a 5- or 6-year exemption. All other settings were unchanged from the base year run.

Tables 15 and 16 show the increase in total anthropogenic emissions under the differing grace period years and No VIP scenarios. The tables include only those pollutants that increase with changes to VIP implementation. The emissions shown are for nonpoint, nonroad, point and onroad emissions totals for each AQMA. Event (e.g. wildfires and prescribed burning) and biogenic (e.g. vegetation) emissions are not included in the totals.

Table 15. Emissions growth from VIP scenarios: Portland AQMA.

	Anthropogenic emissions, tpy				(a)	(b)	(c)
	VIP in effect				Emissions Increase		
	Base Year: 4 yr grace	5 yr grace	6 yr grace	No VIP	5 yr grace	6 yr grace	No VIP
1,3-Butadiene	71.61	71.65	71.69	77.18	0.06%	0.12%	8%
Benzene	469.4	469.7	470.0	511.4	0.07%	0.14%	9%
Ethylbenzene	225.9	226.0	226.2	246.3	0.06%	0.13%	9%
Acetaldehyde	216.5	216.6	216.7	230.2	0.05%	0.10%	6%
Napthalene	84.12	84.14	84.15	86.25	0.02%	0.03%	3%
15-PAH	20.318	20.323	20.328	21.027	0.02%	0.05%	3%
Formaldehyde	412.27	412.33	412.40	425.11	0.02%	0.03%	3%
Acrolein	28.86	28.87	28.88	29.62	0.02%	0.05%	3%
NOX	26,184	26,198	26,212	27,122	0.05%	0.11%	4%
CO	168,525	168,722	168,928	179,380	0.12%	0.24%	6%
VOC	35,074	35,082	35,091	36,551	0.02%	0.05%	4%

(a) % increase = ((5 yr grace VIP) - (base year)) / (base year)

(b) % increase = ((6 yr grace) - (base year)) / (base year)

(c) % increase = ((no VIP) - (base year)) / (base year)

Table 16. Emissions growth from VIP scenarios: Medford AQMA.

	Anthropogenic emissions, tpy				(a)	(b)	(c)
	VIP in effect				Emissions Increase		
	Base Year: 4 yr grace	5 yr grace	6 yr grace	No VIP	5 yr grace	6 yr grace	No VIP
1,3-Butadiene	13.299	13.302	13.304	13.982	0.02%	0.04%	5%
Benzene	99.63	99.66	99.68	104.55	0.02%	0.04%	5%
Ethylbenzene	54.11	54.12	54.13	56.62	0.02%	0.04%	5%
Acetaldehyde	43.11	43.12	43.13	44.82	0.02%	0.03%	4%
Napthalene	8.280	8.281	8.282	8.544	0.01%	0.02%	3%
15-PAH	3.6491	3.6494	3.6497	3.7371	0.01%	0.02%	2%
Formaldehyde	76.582	76.586	76.591	78.193	0.01%	0.01%	2%
Acrolein	4.4841	4.4846	4.4850	4.5763	0.01%	0.02%	2%
NOX	4,134	4,135	4,136	4,305	0.03%	0.05%	4%
CO	32,967	32,982	32,996	34,183	0.05%	0.09%	4%
VOC	6,490	6,490	6,491	6,622	0.01%	0.02%	2%

(a) % increase = ((5 yr grace VIP) - (base year)) / (base year)

(b) % increase = ((6 yr grace) - (base year)) / (base year)

(c) % increase = ((no VIP) - (base year)) / (base year)

3.1.2 Onroad mobile: Employee Commute Options (ECO)

The Employee Commute Options or "ECO" Program requires large employers in the Portland area with more than 100 employees reporting to a work site to provide commute options to encourage employees to reduce auto trips to the work site. ECO is part of a federally required plan to reduce smog levels. ECO is one of several strategies included in the Ozone Maintenance Plan for the Portland Air Quality Maintenance Area.

DEQ requires employers to survey to determine current commute methods, prepare a plan to meet the target reduction and submit the plan to DEQ for approval, and perform follow-up surveys every two years to measure progress toward the 10% trip reduction goal. The plan needs to include commute option plan incentives. The incentives must have the potential to reduce commute trips to work site by 10% from an established baseline. Common commute option incentives include: Transit and vanpool subsidies, allowing employees to purchase transit passes with pre-tax dollars, carpool matching and preferential parking for carpools, compressed work weeks, telecommuting, bike/walk incentives, emergency ride home program.

The main goal of ECO is to protect public health by reducing air pollution from motor vehicles. Car exhaust is one of our region's largest single sources of air pollution. ECO also helps offset transportation congestion caused by the use of single passenger vehicles.

ECO also helps reduce traffic congestion. Car exhaust is a main ingredient in ground-level ozone, also called smog. Breathing even low levels of smog can decrease lung function and aggravate asthma. Smog hurts everyone but is especially harmful to children, older adults and people with heart disease and breathing problems like asthma. According to the Oregon Health Authority, approximately 10.2 percent of adults and 9.5 percent of children in Oregon have asthma. This is higher than the national average. More than a quarter of adults with asthma report missing at least one day of work per year due to their condition. Car exhaust is a primary source of carbon dioxide, a global warming gas. Car exhaust also is a major source of air toxics - chemicals known or suspected to cause cancer and other serious health effects. A recent DEQ study shows unhealthy levels of benzene and other air toxics in Portland's air.

Table 17 outlines the emissions growth from ECO removal on the base year nonpoint, nonroad, point and onroad emissions totals.

Table 17. Anthropogenic emissions growth from removal of ECO program: Portland AQMA.

	---- Nonpoint, Nonroad, Point and Onroad Totals (TPY) ---- -- Base Year: VIP in effect, 4 yr grace -- With ECO Without ECO		Emissions Increase Without ECO (a)
Air Toxic	1,3-Butadiene	71.6 72.0	0.5%
	Acetaldehyde	216.5 217.4	0.4%
	Acrolein	28.86 28.92	0.2%
	Benzene	469.4 471.7	0.5%
	Dichlorobenzene	1.0E-02 1.0E-02	0%
	Ethylbenzene	225.9 227.1	0.5%
	Formaldehyde	412.3 412.8	0.1%
	Methylene Chloride	9.2 9.2	0%
	Napthalene	84.1 84.2	0.1%
	Perchloroethylene	31.5 31.5	0%
	Trichloroethylene	42.9 42.9	0%
Air Toxic: 15-PAH	15-PAH	20.3 20.4	0.2%
Air Toxic: Metals	Arsenic	8.7E-02 8.8E-02	1.5%
	Cadmium	0.04 0.04	0%
	Chromium (VI)	1.6698E-02 1.6705E-02	0.04%
	Manganese	1.4 1.4	0%
	Nickel	0.4 0.4	0%
Criteria Pollutant	CO	168,525 169,865	0.8%
	Lead	1.5 1.5	0%
	NOX	26,184 26,287	0.4%
	PM10	20,883 20,888	0.03%
	PM2.5	6,412 6,415	0.05%
	SO2	1,379 1,383	0.3%
	VOC	35,074 35,127	0.2%
	Shaded rows indicate no impact		

(a) % increase = ((Without ECO) - (base year)) / (base year)

3.2 Point sources: Gasoline Dispensing Facility Stage II Controls

DEQ permits GDFs, resulting in location, activity and controls data specific to each station. In addition to total annual throughput data from facility annual reporting to DEQ, facility-specific inspection data includes control types for storage tanks and pumps at each GDF. This data allows for emissions estimates with and without Stage II Vapor Recovery System controls at the gasoline dispensing pump. Table 18 outlines the emissions growth from VRS removal on the base year (2014) nonpoint, nonroad, point and onroad emissions totals.

Table 18. Anthropogenic emissions growth from VRS removal: Portland AQMA.

	Nonpoint, Nonroad, Point and Onroad Totals (TPY)		Emissions Increase (a)
	Base Year: VRS	Base Year: No VRS	
Benzene	469.4	474.2	1.0%
Ethylbenzene	225.9	229.7	1.7%
VOC	35,074.0	35,654.5	1.7%

(a) % increase = ((no VRS) - (base year)) / (base year)

3.3 Point sources: Marine loading (barge) controls

Oregon rule OAR 340-232-0110 is applicable to loading gasoline into marine tank vessels, including marine loading racks. In Oregon, gasoline is loaded into barges at Portland ports for transport to eastern areas of the state. Control consists of a vapor collection system. Part 4 of the rule specifies *“Vapors that are displaced and collected during marine tank vessel loading events must be reduced from the uncontrolled condition by at least 95 percent by weight...”* Uncontrolled emissions estimates from barge loading were estimated using the formula

$$\text{Uncontrolled emissions, tpy} = (\text{Controlled emissions, tpy}) / (1-0.95)$$

Table 19 details uncontrolled emissions estimates for barge loading. Table 20 outlines the emissions growth from removal of barge loading controls on the base year (2014) nonpoint, nonroad, point and onroad emissions totals.

Table 19. Controlled vs. uncontrolled emissions details: Barge loading.

Source Number	Source Name	Emission Description	(1)	(2)	(2)	(3)	(2)	(2)
			----- Controlled -----			----- Uncontrolled -----		
			VOC (tpy)	Benzene (tpy)	Ethylbenzene (tpy)	VOC (tpy)	Benzene (tpy)	Ethylbenzene (tpy)
26-2027	Chevron U.S.A. Inc.	Marine loading racks	59.00	0.48	0.39	1,180.00	9.68	7.79
26-2028	Kinder Morgan Liquids Terminals LLC	Marine loading racks	0.67	0.01	4.E-03	13.40	0.11	0.09
26-2029	Shore Terminals LLC	Marine loading racks	0.01	8.E-05	7.E-05	0.20	2.E-03	1.E-03
26-2030	Seaport Midstream Partners, LLC	Marine loading racks	0.80	0.01	0.01	16.00	0.13	0.11
Total			60.48	0.50	0.40	1,209.60	9.93	7.98

Notes

(1) DEQ TRAACS data

(2) HAP emissions = (VOC tpy) * (VOC Weight Percent)

CAS	NAME	Weight Percent
71-43-2	Benzene	0.82% (a)
100-41-4	Ethylbenzene	0.66% (b)

(a) Benzene wt% from EPA PADD 5 Vol % data: EPA-420-R-10-029, Table 16, p.14 (AQ-TS ref. 973)

(b) Ethylbenzene from EPA Speciate 4.5: Profile 2455 (Composite Gasoline Vapor from Seattle (5 brands, 3 grades) - 1997)

(3) Barge loading controls estimated to be 95% effective (OAR 340-232-0110).

Uncontrolled emissions = (Controlled emissions, tpy) / (1-0.95)

Table 20. Anthropogenic emissions growth from removal of barge loading controls: Portland AQMA.

	Nonpoint, Nonroad, Point and Onroad Totals (TPY)		Emissions Increase (a)
	Base Year: Loading controls	Base Year: No loading controls	
Benzene	469.4	478.8	2.0%
Ethylbenzene	225.9	233.5	3.4%
VOC	35,074.0	36,223.7	3.3%

(a) % increase = ((no barge loading controls) - (base year)) / (base year)

4 Conclusions

In this emission inventory demonstration and analysis, DEQ evaluated several emission control strategies in the Portland and Medford areas, including different scenarios of the vehicle inspection and maintenance program. Other strategies analyzed were the employee commute options program, barge loading controls, and vapor recovery systems at gasoline dispensing facilities. DEQ analyzed strategies' effects on absolute emissions of criteria and toxics pollutants, and compared pollutant contributions among various sources: onroad vehicles and nonroad equipment, nonpoint sources, biogenic sources, events, and permitted point sources.

The emission inventory shows that onroad sources may contribute from 20% to more than 50% of criteria and air toxics pollutant emissions to the Portland and Medford AQMAs, predominantly NO_x, CO, VOCs, and the air toxics ethylbenzene, benzene, 1,3-butadiene, and acetaldehyde. DEQ's analysis shows that the vehicle inspection and maintenance program prevents hundreds of tons per year of pollutant emissions into the Portland and Medford areas. Criteria and air toxics emissions from onroad sources would increase by 5% to 20% if DEQ did not operate a Vehicle Inspection Program in the Portland and Medford areas.

DEQ's emission inventory and analysis demonstrate that each of the non-VIP controls (ECO, GDF vapor recovery, barge loading) achieve overall pollutant reductions between < 1% and 3.3%. The currently operated VIP achieves reduction to overall anthropogenic emissions, ranging from 2% to 9%.

5 QUALITY CONTROL

5.1 Introduction

The purpose of this section of the document is to describe the quality control procedures utilized in preparing the emission inventory demonstration. QC is an internal system of routine technical activities implemented by inventory development personnel to measure and control the quality of the inventory as it is developed, as well as actually checking the data generated.

The bulk of the nonpoint, point, nonroad, biogenic and event data was limited to a single source of information, the EPA 2014 NEI v.2. Therefore, many of the standard QA/QC procedures DEQ staff typically use for SIP emissions inventories were not applicable. Instead, DEQ relies upon EPA QA/QC procedures for any data generated by EPA, and on EPA QC procedures for any data submitted to EPA by DEQ. The following sections present QC procedures for the DEQ-generated parts of the project inventory.

5.2 Organization and Personnel

Christopher Swab, Wes Risher and Brandy Albertson performed QC procedures on DEQ generated emissions inventory data. Gary Beyer from the DEQ Vehicle Inspection Program performed extensive QC on the MOVES emissions inventory output and conversions.

5.3 Data collection and analysis

To ensure the comprehensive nature of the emission inventory, EPA Emission Inventory Improvement Program (EIIP) QA/QC guidance was used, specifically the guidance found in EIIP Volume VI, Chapter 3.⁽³²¹⁾ The inventoried sources are marked under the appropriate pollutant category. Only those sources that have been determined to operate in the inventoried areas were included.

As detailed in Section 2.4, area, nonroad and biogenic source emissions estimates were based on three sources of data:

- EPA 2014 NEI Data
- DEQ Permitted Point data submittals and DEQ emissions estimates for GDF and perc drycleaners
- Emissions estimates from residential wood combustion survey results

As part of the NEI submittal process for those data not generated by EPA, DEQ performs QA/QC steps according to EPA requirements. Examples include reconciliation of point and area source fuel and solvent use, and QC procedures embedded in the submittal process for permitted point source emissions estimates. The statewide residential wood combustion survey that served as a basis for estimating RWC emissions for this inventory was conducted in 2014 by the Portland State University Survey Research Lab (SRL).⁽⁹³⁹⁾ Analysis and QC of the survey data was conducted by the SRL, and occurred at the database level. GDF emissions data were submitted to peer review as part of the DEQ Cleaner Air Oregon project.

On-road emissions data, generated by the newly developed DEQ MOST application, were subjected to rigorous QC through range-checks against on-road emissions generated for previous projects, specifically those projects utilizing the MOVES model. Additionally, peer review of MOST code on a step-by-step process occurred during application development via meetings of DEQ HQ and VIP staff.

5.4 QC Components

The QC components of the emissions inventory included results evaluation, location review, data handling, and peer review. Table 21 below details the processes and description for each

QC component. These QC components were applied to all emissions data allocated to AQMA boundaries.

Table 21. Quality Control components.

QC component	Process	Description
Results Evaluation	Range Check	Comparison of project EI data against NEI
	Ranking Check	Does the comparison of results by source and EI categories look reasonable?
	Outlier Analysis	What do the outliers signify?
Location review	GIS analysis	Are spatial surrogates accurate?
Reference data verification	DEQ reference database	Thorough documentation of all references and sources of data.
Data Handling	MS Access databases	Value and structure errors:
Peer review	Peer review	GDF emissions reviewed by DEQ modeling and toxicology staff.

6 REFERENCES

Numbers are DEQ Air Quality Technical Services Section internal reference numbers.

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June 14, 2018. Oregon Department of Environmental Quality.

- 988. DEQ 2016 perchloroethylene dry cleaner emissions inventory methodology. June 23, 2017.
- 989. MOVES2014 and MOVES2014a Technical Guidance: Using MOVES to Prepare Emission Inventories for State Implementation Plans and Transportation Conformity. EPA-420-B-15-093. November 2015.

7 APPENDICES

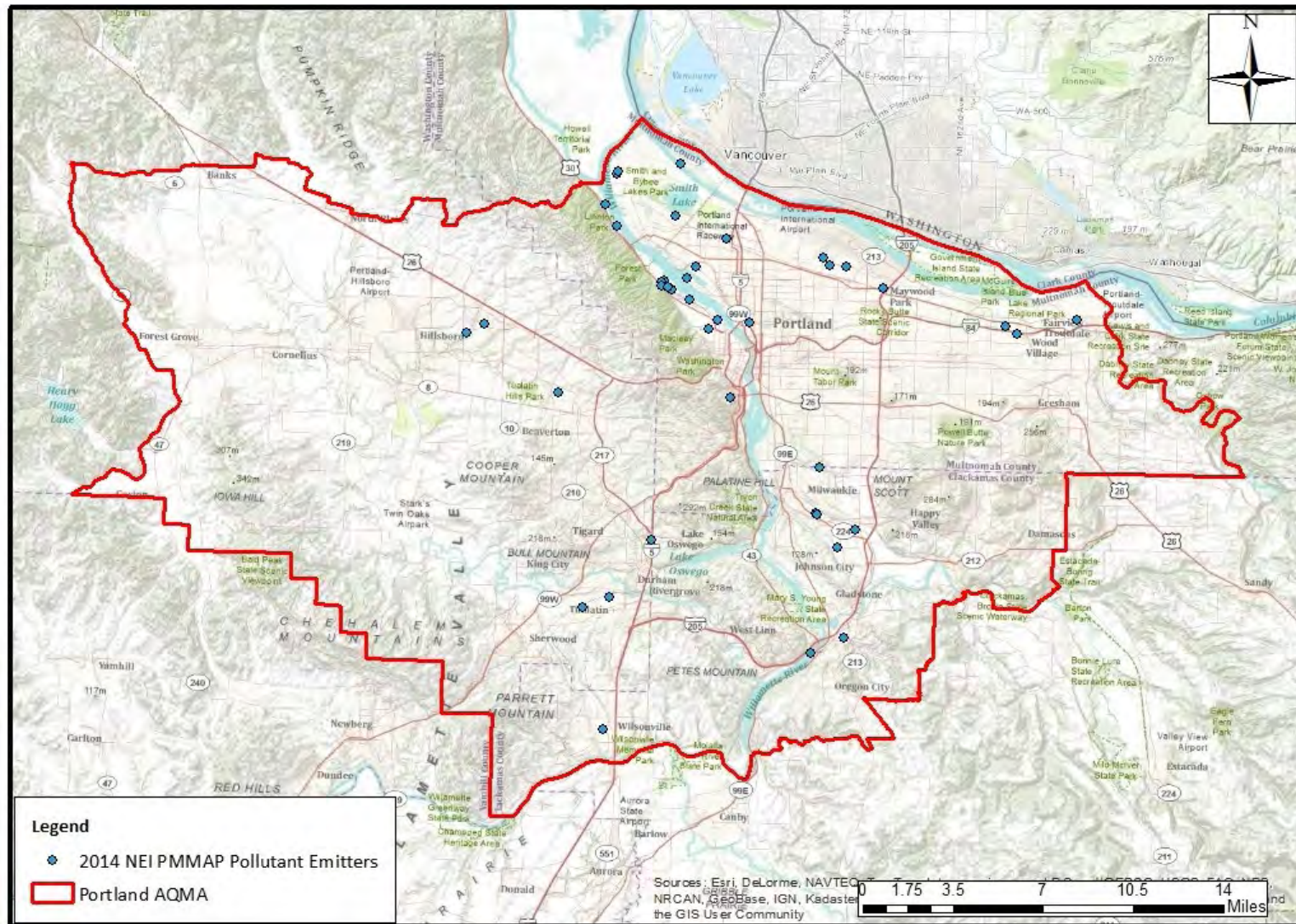
APPENDIX A: STATIONARY POINT LOCATIONS

APPENDIX B: SPATIAL SURROGATE DATA AND MAPS

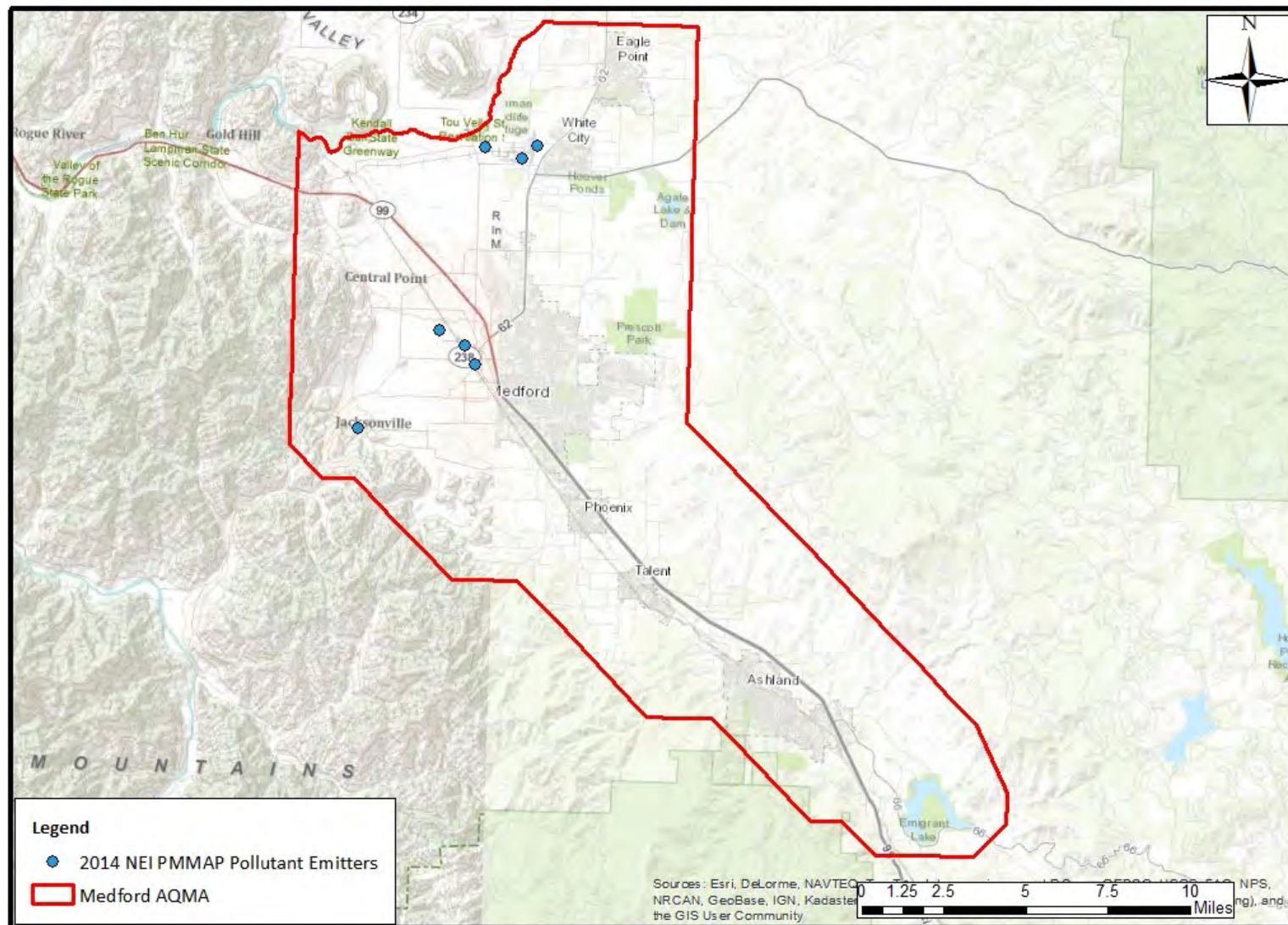
APPENDIX C: ONROAD

APPENDIX A: STATIONARY POINT LOCATIONS

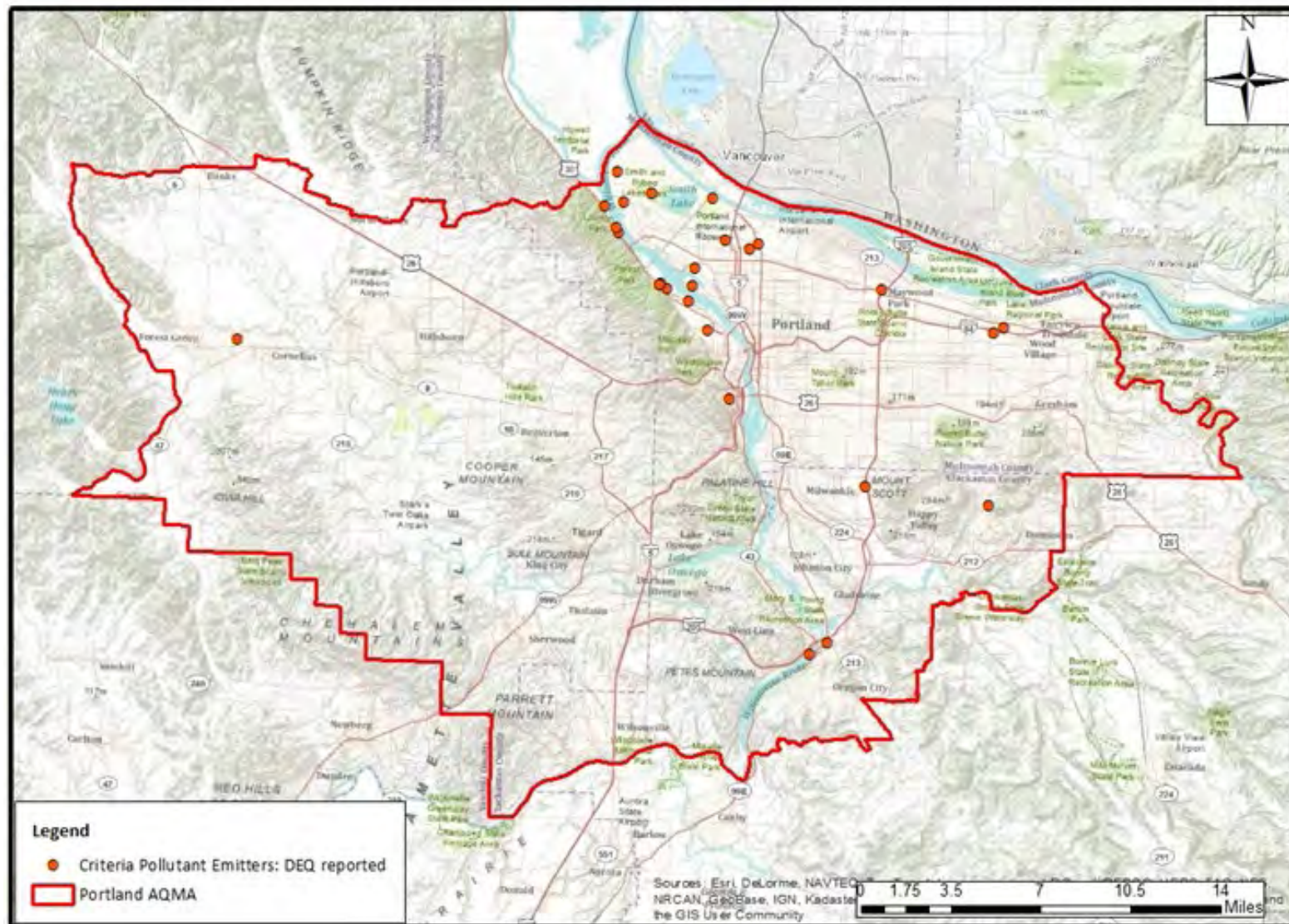
- Figure A-1: Portland AQMA point source locations, air toxics
- Figure A-2: Medford AQMA point source locations, air toxics
- Figure A-3: Portland AQMA point source locations, criteria pollutants
- Figure A-4: Medford AQMA point source locations, criteria pollutants
- Figure A-5: Gasoline dispensing facility locations in relation to the Portland AQMA
- Figure A-6: Gasoline dispensing facility locations in relation to the Medford AQMA
- Figure A-7: Portland AQMA perchloroethylene dry cleaner locations
- Figure A-8 Portland AQMA perchloroethylene dry cleaner locations



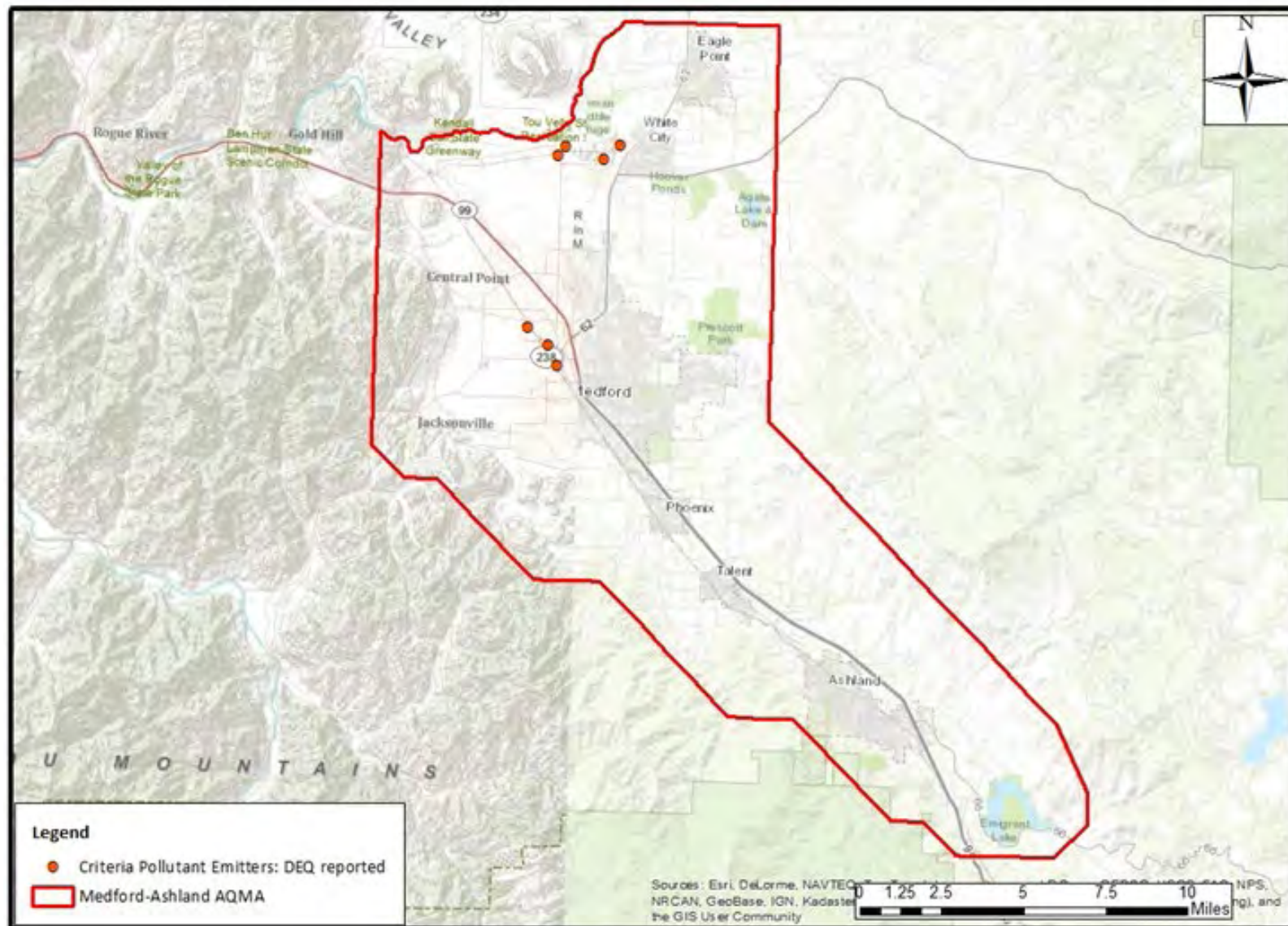
Appendix A, Figure A- 1. Portland point source locations, air toxics



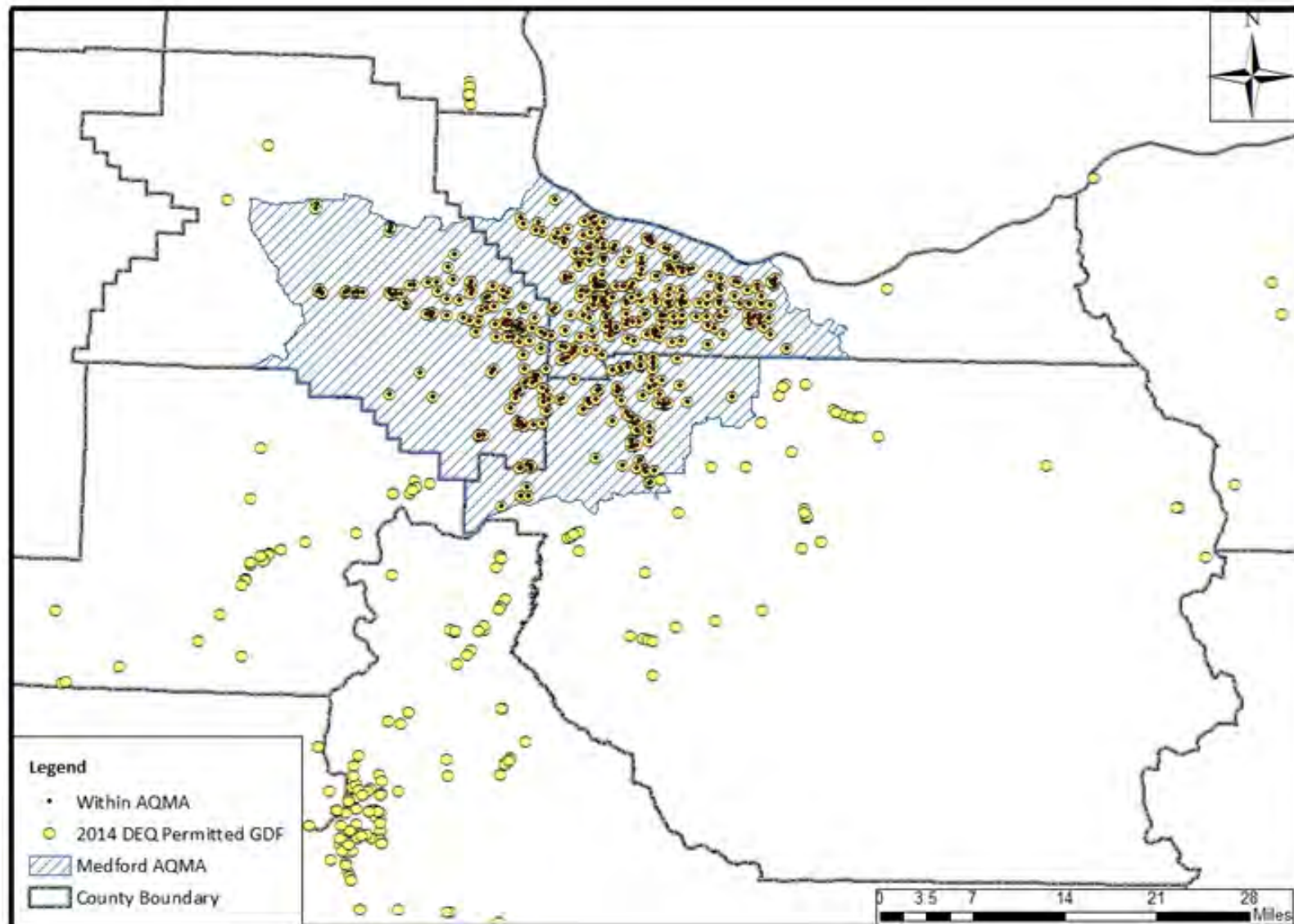
Appendix A, Figure A- 2. Medford-Ashland point source locations, air toxics



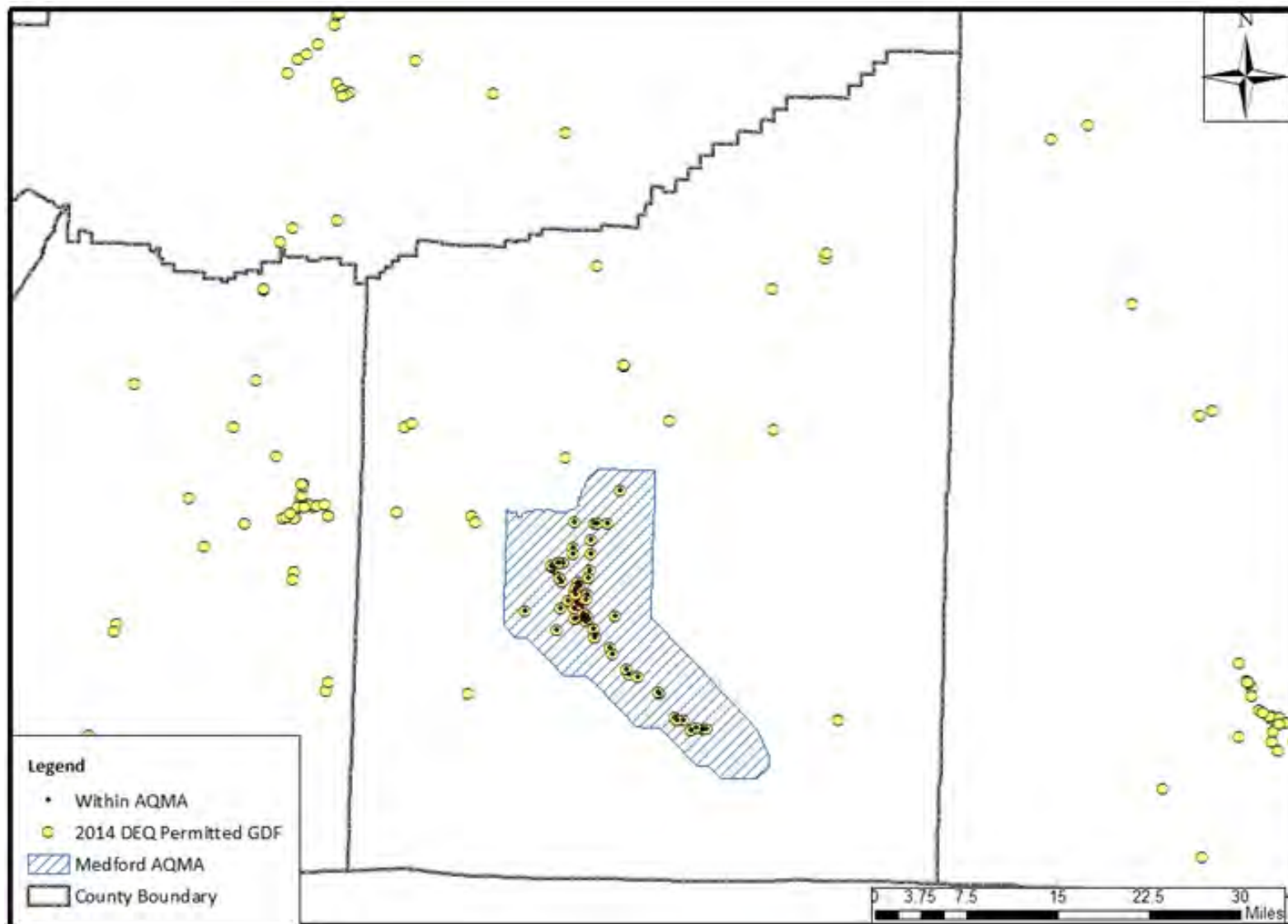
Appendix A, Figure A- 3. Portland point source locations, criteria pollutants



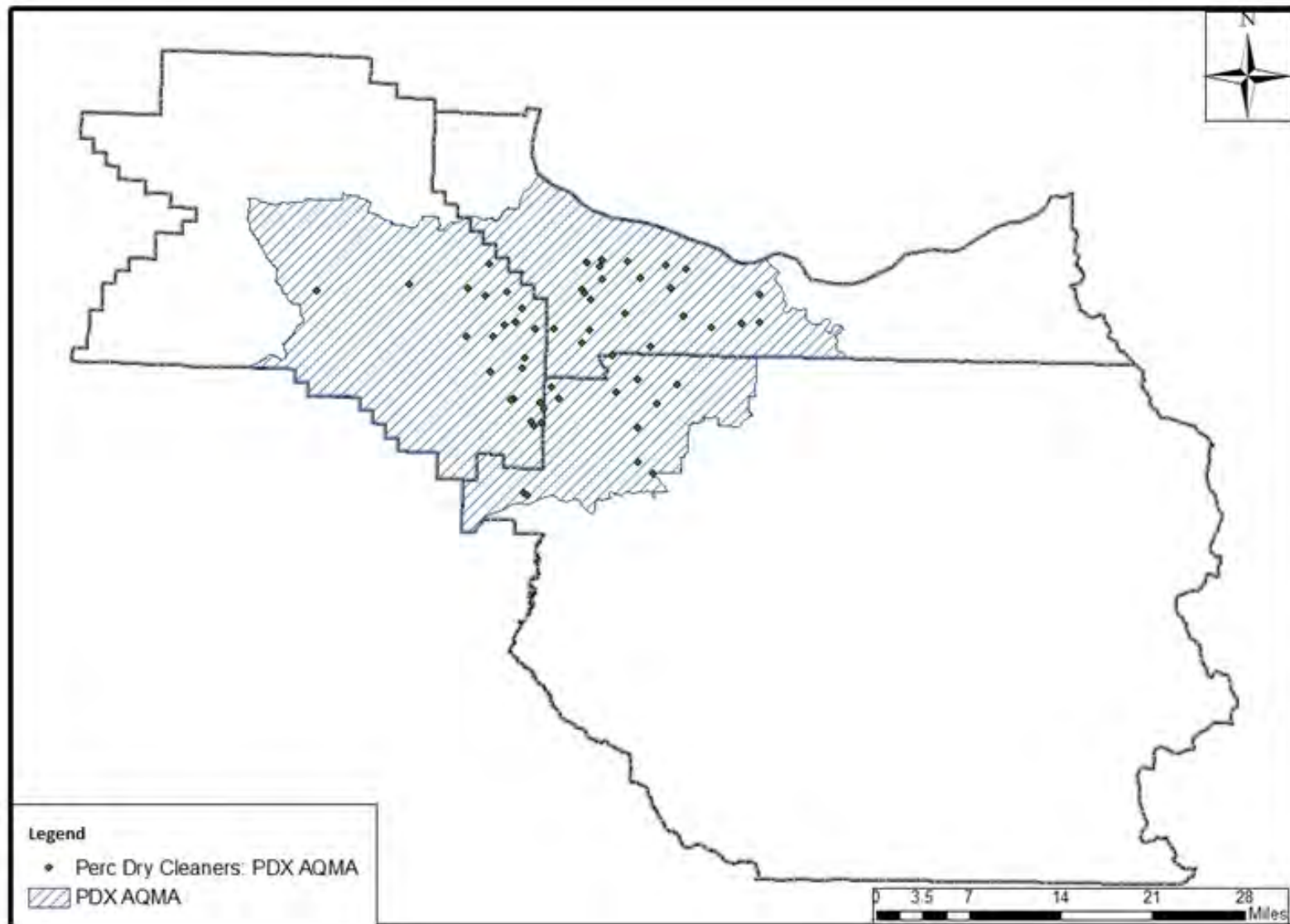
Appendix A, Figure A- 4. Medford point source locations, criteria pollutants



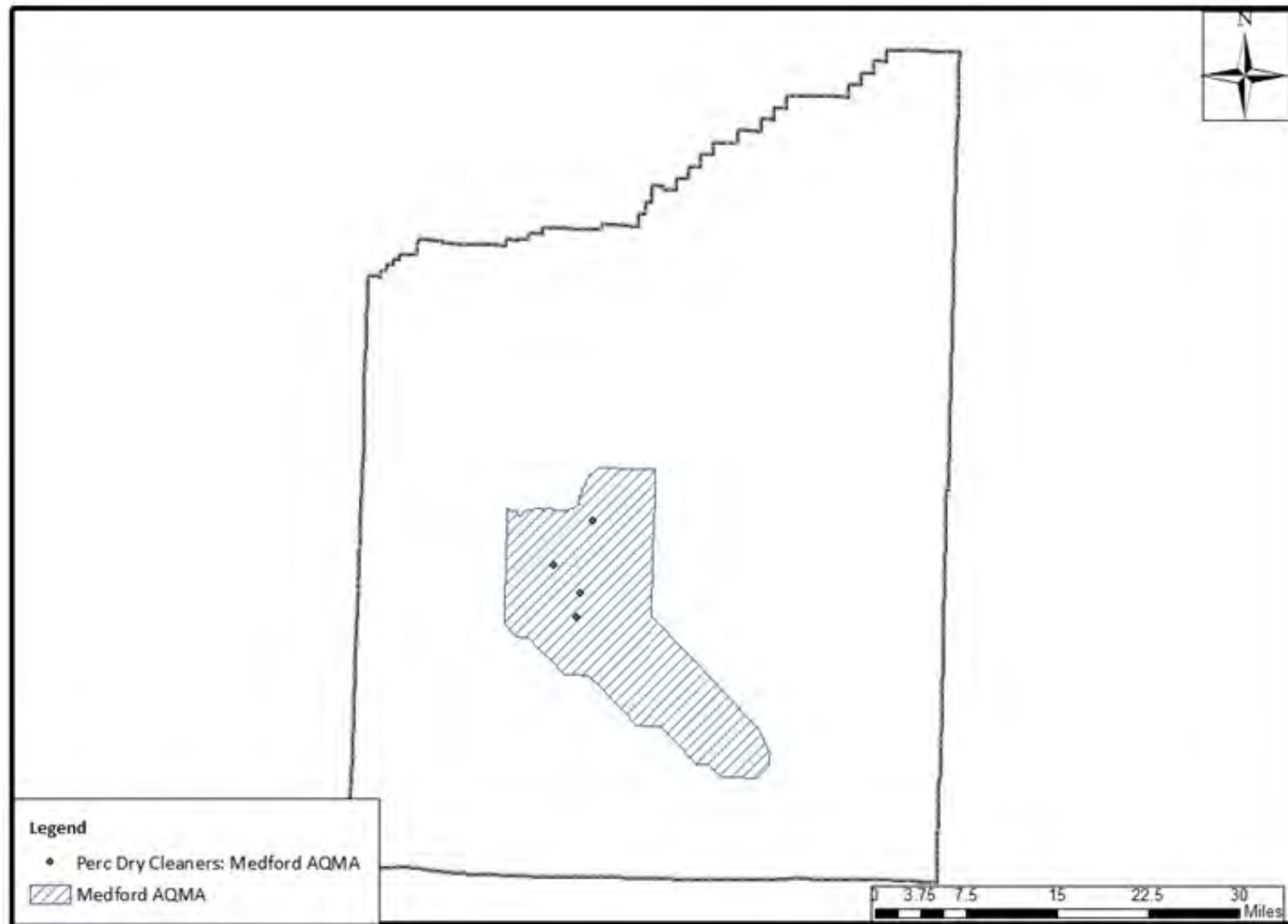
Appendix A, Figure A-5. Gasoline dispensing facility locations in relation to the Portland AQMA



Appendix A, Figure A-6. Gasoline dispensing facility locations in relation to the Medford AQMA



Appendix A, Figure A-7. Portland AQMA perchloroethylene dry cleaner locations



Appendix A, Figure A-8. Medford AQMA perchloroethylene dry cleaner locations

APPENDIX B: SPATIAL SURROGATE DATA AND MAPS

Appendix B contains spatial surrogate data for nonpoint (area), nonroad, biogenic, event (wildfire and prescribed burning) and stationary non-permitted facility (airports and railyards) emissions sources.

- **Appendix B Tables**
 - B-i. Spatial surrogates by EI category and sector
 - B-ii. Spatial Surrogate ID (SSID), value, description, basis and Appendix references
 - B-iii. Description of location-specific source types
 - B-1. Multnomah County & AQMA nonpoint spatial surrogates
 - B-2. Washington County & AQMA nonpoint spatial surrogates
 - B-3. Clackamas County & AQMA nonpoint spatial surrogates
 - B-4. Jackson County & AQMA nonpoint spatial surrogates
 - B-5. Ethyl benzene emissions by airport (facility) and process.
 - B-6. Biogenic spatial surrogates, estimated using land cover raster cell counts
 - B-7. Additional spatial surrogate references and appendix figures of relevant maps
- **Appendix B Figures**
 - B-1. Portland Metro zoning
 - B-2. Multnomah County building footprint
 - B-3a. Tri-County roadway
 - B-3b. Tri-County unpaved roadway
 - B-4. Tri-County airport locations
 - B-5. Tri-County railway
 - B-6a. DOGAMI oil and gas permit locations, northern Willamette Valley
 - B-6b. DOGAMI surface mining permit locations, northern Willamette Valley
 - B-7. Tri-County boat launch locations
 - B-8. Washington County building footprint
 - B-9. Clackamas County building footprint
 - B-10. Jackson County zoning
 - B-11. Jackson County building footprint
 - B-12. Jackson County roadway
 - B-13. Jackson County census block groups
 - B-14. Jackson County airport locations
 - B-15a. DOGAMI oil and gas permit locations, Jackson County
 - B-15b. DOGAMI surface mining permit locations, Jackson Count
 - B-16. Tri-County 2014 agricultural and prescribed burning locations
 - B-17. Jackson County 2014 agricultural and prescribed burning locations
 - B-18. Jackson County boat launch locations
 - B-19. Tri-County land cover
 - B-20. Jackson County land cover

- B-21. Multnomah County shipping lanes
- B-22. Tri-County shipping lanes
- B-23. Tri-County port locations
- B-24. Jackson County line-haul locomotive track location
- B-25. Rail yards within the Portland AQMA
- B-26. Portland area residential wood combustion PM2.5 emissions by block group
- B-27. Medford area residential wood combustion PM2.5 emissions by block group
- B-28. Tri-county US Census block groups

Appendix B, Table B-i. Spatial surrogates by EI category and sector (SSID = Yes indicates that the EI sector has been spatially allocated to AQMA using a spatial surrogate).

EI Category	EI Sector	Spatial Surrogate	SSID?	Comment
Nonpoint	Commercial Cooking	Zone	Yes	
Nonpoint	Dust - Agriculture - Crops & Livestock	Zone	Yes	
Nonpoint	Dust - Building Construction	Zone	Yes	
Nonpoint	Dust - Mining & Quarrying	DOGAMI permit location	Yes	
Nonpoint	Dust - Paved Roads	Roadway	Yes	
Nonpoint	Dust - Road Construction	Roadway	Yes	
Nonpoint	Dust - Unpaved Roads	Roadway	Yes	
Nonpoint	Fires - Agricultural Field Burning	Zone and Point (location specific)	Varies	
Nonpoint	Fires - Open Burning, Land Clearing Debris	Building Footprint & Roadway	Yes	
Nonpoint	Fires - Prescribed burning and Wildfires	Location Specific - Point	No	Location mapped in GIS
Nonpoint	Fires - Residential Open Burning	Zone	Yes	
Nonpoint	Fuel Combustion - Non-Permitted Industrial, Commercial, Institutional	Zone	Yes	
Nonpoint	Fuel Combustion - Residential - Wood: DEQ Surveyed categories	US Census block group	No	
Nonpoint	Fuel Combustion - Residential - Wood: non DEQ surveyed categories	Population & Zone	Yes	Survey results allocated
Nonpoint	Fuel Combustion - Residential Fossil Fuel	Population & Zone	Yes	
Nonpoint	Fuel Distribution - Aircraft Fuel Dispensing	Location Specific - Point	Yes	
Nonpoint	Fuel Distribution - Fugitive leaks from fuel pipelines	GIS - Location proprietary	N/A	
Nonpoint	Fuel Distribution - Gasoline Dispensing Facilities, all processes	DEQ Permit - Location Specific	No	Location mapped in GIS
Nonpoint	Fuel Distribution - Portable Gas Cans - Filling	Location Specific - Point (DEQ permit)	Yes	
Nonpoint	Fuel Distribution - Portable Gas Cans - Transportation	Roadway	Yes	
Nonpoint	Fuel Distribution - Truck Transport	Roadway	Yes	
Nonpoint	Publicly Owned Treatment Works (sewage treatment)	Zone	Yes	
Nonpoint	Residential - Charcoal grilling, gas can storage	Population & Zone	Yes	
Nonpoint	Solvent Use - Architectural Surface Coating	Building Footprint	Yes	
Nonpoint	Solvent Use - Asphalt production & application	Roadway	Yes	
Nonpoint	Solvent Use - Consumer & Commercial	Population, Census Blocks, Zone	Yes	
Nonpoint	Solvent Use - Degreasing	Zone	Yes	
Nonpoint	Solvent Use - Graphic Arts	Zone	Yes	
Nonpoint	Solvent Use - Perc Dry Cleaners	DEQ Permit - Location Specific	No	Location mapped in GIS
Nonpoint	Solvent Use - Surface Coating	Zone	Yes	
Nonpoint	Solvent Use - Traffic Markings	Roadway	Yes	
Biogenic	Biogenic Emissions	Raster (pixels)	Yes	
Nonroad	Aircraft (to 3000 feet) and Airport Ground Support Equipment	Location Specific - Point	No	Location mapped in GIS
Nonroad	Locomotives - Line-Haul	Rail Line	Yes	EPA shapefile fraction
Nonroad	Locomotives - Yard	Location Specific - Polygon	No	Location mapped in GIS
Nonroad	Marine - Commercial	Location Specific - Polygon	No	EPA shapefile fraction
Nonroad	Marine - Recreational	Launch Location - Boating Use Days	Yes	
Nonroad	Vehicles & Equipment: Agricultural, Recreational, Light Industrial, Lawn & Garden, Logging,	Zone	Yes	
Nonroad	Vehicles & Equipment: Construction	Building Footprint & Roadway	Yes	
Nonroad	Vehicles & Equipment: Onshore Oil and Gas Production	DOGAMI permit location	Yes	

Appendix B, Table B-ii. Spatial Surrogate ID (SSID), value, description, basis and Appendix references, ordered descending by spatial surrogate ID (SS_ID). Table B-ii continues on pages B-4 through B-6.

FIPS	SS_ID	SS_Value	SS_Description	Spatial Surrogate Basis	Appendix Table	Appendix Ref. Table	Appendix Figure
41005	4100501	0.02620	Exclusive Farm and Forest	Zone	B-3	--	Fig. B-1
41005	4100502	0.55772	Commercial	Zone	B-3	--	Fig. B-1
41005	4100503	0.64824	Building Footprint and Paved Roadway	Building Footprint & Roadway	B-3	--	Fig. B-10 & B-3a
41005	4100504	0.72477	Industrial	Zone	B-3	--	Fig. B-1
41005	4100505	0.02755	Farm or Forest + Parks and Open Space	Zone	B-3	--	Fig. B-1
41005	4100506	0.51170	Residential Lawn & Garden	Zone	B-3	--	Fig. B-1
41005	4100507	0.51867	Residential	Zone	B-3	--	Fig. B-1
41005	4100508	0.68595	Commercial & Industrial	Zone	B-3	--	Fig. B-1
41005	4100509	0.73432	Building Footprint	Building Footprint	B-3	--	Fig. B-9
41005	4100510	0.43016	Paved Road	Roadway	B-3	--	Fig. B-3a
41005	4100511	0.67503	Publicly Owned	Zone	B-3	--	Fig. B-1
41005	4100512	0.01769	Airport Location - Avgas Storage	Airport Location	B-3	B-5	Fig. B-4
41005	4100513	0.64690	Active Rail Line	Rail Line	B-3	--	Fig. B-5
41005	4100514	0.62309	Boat Launch Location - Boating Use Days	Launch Location - Boating Use Days	B-3	--	Fig. B-7
41005	4100515	0.33333	On-Shore Oil and Gas Permit location	DOGAMI permit location	B-3	--	Fig. B-6a
41005	4100516	0.12589	Biogenic: Vegetation landcover	Raster	B-6	--	Fig. B-19
41005	4100517	0.72385	Pipeline transmission of gasoline	GIS - Location proprietary	Location proprietary	--	Location proprietary
41005	4100518	0.73350	GDF permit location	DEQ Permit - Location Specific	B-3	--	Fig A-5
41005	4100519	0.71913	Population	US Census blocks	B-3	--	Fig. B-28
41005	4100520	0.00010	Unpaved Roadway Miles	Unpaved Roadway	B-3	--	Fig. B-3b
41005	4100521	0.17424	Surface Mining & Quarrying Permit Location	DOGAMI permit location	B-3	--	Fig. B-6b
41029	4102901	0.30185	Agricultural	Zone	B-4	--	Fig. B-10
41029	4102902	0.91518	Commercial	Zone	B-4	--	Fig. B-10
41029	4102903	0.43814	Building Footprint and Streets	Building Footprint & Roadway	B-4	--	Fig. B-11 & B-12
41029	4102904	0.97233	Industrial	Zone	B-4	--	Fig. B-10
41029	4102905	0.01955	Forest Land	Zone	B-4	--	Fig. B-10
41029	4102906	0.32437	Farm/Rural and Low-Density Residential Zoning Mix	Zone	B-4	--	Fig. B-10
41029	4102907	0.91518	Commercial Lawn & Garden	Zone	B-4	--	Fig. B-10
41029	4102908	0.69248	Residential Lawn & Garden	Zone	B-4	--	Fig. B-10
41029	4102909	0.94969	Commercial & Industrial	Zone	B-4	--	Fig. B-10
41029	4102910	0.82776	Population	Population	B-4	--	Fig. B-13

Table B-ii Continued

FIPS	SS_ID	SS_Value	SS_Description	Spatial Surrogate Basis	Appendix Table	Appendix Ref. Table	Appendix Figure
41029	4102911	0.78652	Building Footprint	Building Footprint	B-4	--	Fig. B-11
41029	4102912	0.16231	Streets	Roadway	B-4	--	Fig. B-12
41029	4102913	0.54897	Public	Zone	B-4	--	Fig. B-10
41029	4102914	1.00000	Airport location - Jet Naphtha Storage	Airport Location	B-4	B-5	Fig. B-14
41029	4102915	0.94040	Airport Location - Avgas Storage	Airport Location	B-4	B-5	Fig. B-14
41029	4102916	1.00000	On-Shore Oil and Gas Permit location	DOGAMI permit location	B-4	--	Fig. B-15a
41029	4102917	0.14704	Boat Launch Location - Boating Use Days	Launch Location - Boating Use Days	B-4	--	Fig. B-18
41029	4102918	0.07082	Biogenic: Vegetation landcover	Raster	B-6	--	Fig. B-20
41029	4102919	0.00000	Pipeline transmission of gasoline	GIS - Location proprietary	Location proprietary	--	Location proprietary
41029	4102920	0.69923	Active Rail Line	Rail Line	B-4	--	Fig B-24
41029	4102921	0.88416	GDF permit location	DEQ Permit - Location Specific	B-4	--	Fig A-6
41029	4102922	0.61780	Residential	Zone	B-4	--	Fig. B-10
41029	4102923	0.13694	Unpaved Roadway Miles	Roadway	B-4	--	Fig. B-12
41029	4102924	0.37143	Surface Mining & Quarrying Permit Location	DOGAMI permit location	B-4	--	Fig. B-15b
41051	4105101	0.11664	Exclusive Farm and Forest	Zone	B-1	--	Fig. B-1
41051	4105102	0.89234	Commercial	Zone	B-1	--	Fig. B-1
41051	4105103	0.96649	Building Footprint and Paved Roadway	Building Footprint & Roadway	B-1	--	Fig. B-2 & B-3a
41051	4105104	0.99834	Industrial	Zone	B-1	--	Fig. B-1
41051	4105105	0.20210	Farm or Forest + Parks and Open Space	Zone	B-1	--	Fig. B-1
41051	4105106	0.97068	Residential Lawn & Garden	Zone	B-1	--	Fig. B-1
41051	4105107	0.97392	Residential	Zone	B-1	--	Fig. B-1
41051	4105108	0.57940	Shipping Lanes	Shipping Lanes	B-1	--	Fig. B-21
41051	4105109	0.98108	Building Footprint	Building Footprint	B-1	--	Fig. B-2
41051	4105110	0.90346	Paved Road	Roadway	B-1	--	Fig. B-3a
41051	4105111	0.99360	Publicly Owned	Zone	B-1	--	Fig. B-1
41051	4105112	1.00000	Airport location - Jet Naphtha Storage	Airport Location	B-1	B-5	Fig. B-4
41051	4105113	0.99912	Airport Location - Avgas Storage	Airport Location	B-1	B-5	Fig. B-4
41051	4105114	0.82440	Active Rail Line	Rail Line	B-1	--	Fig. B-5
41051	4105115	0.41423	Boat Launch Location - Boating Use Days	Launch Location - Boating Use Days	B-1	--	Fig. B-7
41051	4105116	0.98910	Commercial & Industrial	Zone	B-1	--	Fig. B-1
41051	4105117	0.12589	Biogenic: Vegetation landcover	Raster	B-6	--	Fig. B-19

Table B-ii continued

FIPS	SS_ID	SS_Value	SS_Description	Spatial Surrogate Basis	Appendix Table	Appendix Ref. Table	Appendix Figure
41051	4105118	0.89897	Pipeline transmission of gasoline	GIS - Location proprietary	Location proprietary	--	Location proprietary
41051	4105119	0.99960	GDF permit location	DEQ Permit - Location Specific	B-1	--	Fig A-5
41051	4105120	0.50000	On-Shore Oil and Gas Permit location	DOGAMI permit location	B-1	--	Fig. B-6a
41051	4105121	0.99067	Population	US Census blocks	B-1	--	Fig. B-28
41051	4105122	0.29322	Unpaved Roadway Miles	Unpaved Roadway	B-1	--	Fig. B-3b
41051	4105123	0.74510	Surface Mining & Quarrying Permit Location	DOGAMI permit location	B-1	--	Fig. B-6b
41067	4106701	0.79547	Agricultural	Zone	B-2	--	Fig. B-1
41067	4106702	0.99643	Commercial	Zone	B-2	--	Fig. B-1
41067	4106703	0.98807	Building Footprint	Building Footprint	B-2	--	Fig. B-8
41067	4106704	0.95263	Industrial	Zone	B-2	--	Fig. B-1
41067	4106705	0.01043	Forest Land: Excusive Forest Use	Zone	B-2	--	Fig. B-1
41067	4106706	0.99900	Publicly owned	Zone	B-2	--	Fig. B-1
41067	4106707	1.00000	Recreational	Zone	B-2	--	Fig. B-1
41067	4106708	0.99745	Commercial Lawn & Garden	Zone	B-2	--	Fig. B-1
41067	4106709	0.98108	Residential and Residential Lawn & Garden	Zone	B-2	--	Fig. B-1
41067	4106710	0.01706	Boat Launch Location - Boating Use Days	Launch Location - Boating Use Days	B-2	--	Fig. B-7
41067	4106711	0.97254	Building Footprint and Paved Roadway	Building Footprint & Roadway	B-2	--	Fig. B-8 & B-3a
41067	4106712	0.90119	Paved Road	Roadway	B-2	--	Fig. B-3a
41067	4106713	0.99704	Commercial & Institutional	Zone	B-2	--	Fig. B-1
41067	4106714	1.00000	On-Shore Oil and Gas Permit location	DOGAMI permit location	B-2	--	Fig. B-6a
41067	4106715	0.72873	Active Rail Line	Rail Line	B-2	--	Fig. B-5
41067	4106716	0.00000	Airport location - Jet Naphtha Storage	Airport Location	B-2	B-5	Fig. B-4
41067	4106717	0.99621	Airport Location - Avgas Storage	Airport Location	B-2	B-5	Fig. B-4
41067	4106718	0.97369	Commercial, Institutional and Industrial	Zone	B-2	--	Fig. B-1
41067	4106719	0.12589	Biogenic: Vegetation landcover	Raster	B-6	--	Fig. B-19
41067	4106720	1.00000	Pipeline transmission of gasoline	GIS - Location proprietary	Location proprietary	--	Location proprietary
41067	4106721	0.99590	GDF permit location	DEQ Permit - Location Specific	B-2	--	Fig A-5
41067	4106722	0.98767	Population	US Census blocks	B-2	--	Fig. B-28
41067	4106723	0.25804	Unpaved Roadway Miles	Unpaved Roadway	B-2	--	Fig. B-3b
41067	4106724	0.55556	Surface Mining & Quarrying Permit Location	DOGAMI permit location	B-2	--	Fig. B-6b

Appendix B, Table B-iii. Description of location-specific source types.

Source Type	Surrogate Source	Unit	Figures
Perc Dry Cleaners	DEQ Coordinates	Location	A-7 & A-8
Gasoline Dispensing Facilities	DEQ Coordinates	Location	A-5 & A-6
Commercial Marine Vessels: In-Transit	EPA shapefile	Acres	B-22
Commercial Marine Vessels: In-Port	EPA shapefile	Acres	B-23
Line-Haul Locomotives	EPA shapefile	Length	B-5 & B-24
RailYards	EPA coordinates	Location	B-25
Airports	EPA coordinates	Location	B-4 & B-14
Rx, Ag burning and Wildfires	EPA coordinates	Location	B-17 & B-18
Residential Wood Combustion	Census Block Group	Location	B-26 & B-27

Appendix B, Table B-1. Multnomah County & AQMA nonpoint spatial surrogate values.

County Zoning File (1)	(1,2) Total Acres	(1,2) AQMA Acres	(3) SSID 4105101	(3) SSID 4105102	(3) SSID 4105103	(3) SSID 4105104	(3) SSID 4105105	(3) SSID 4105106	(3) SSID 4105107	(9) SSID 4105108	(3) SSID 4105109	(3) SSID 4105110	(3) SSID 4105111	(3) SSID 4105120	(5) SSID 4105112	(5) SSID 4105113	(6) SSID 4105114	(7) SSID 4105115	(8) SSID 4105116	(10) SSID 4105119	(3) SSID 4105121	(11) SSID 4105122	(12) SSID 4105123
General Class Description																							
Commercial	2,190.6	1,954.8		X															X				
Farm or Forest	167,378.0	19,523.3	X				X																
Industrial	22,954.2	22,916.0				X													X				
Mixed-Use Residential	12,102.9	12,052.2						X	X														
Multi-Family Residential	9,673.4	9,642.2							X														
Parks and Open Space	18,072.2	17,956.5					X						X										
Residential	3,895.1	2,118.2						X	X														
Single Family	52,236.2	52,063.1						X	X														
Building Footprint	14,986.2	14,702.7			X						X												
Other Spatial Surrogate Data																							
Paved Road (miles)	3,469.7	3,134.8			X							X											
Oil and Gas Permits	2	1												X									
Railway Miles	188.0	155.0															X						
Jet Naphtha storage	1	1													X								
AVGas storage	1	0.999														X							
Recreational Marine	286,985	118,879																X					
Shipping Lanes (acres)	15,116	8,758								X													
GDF Throughput (1000 gal)	227,070	226,979																		X			
Population	751,125	744,120																			X		
Unpaved Roadway (miles)	242.8	71.2																				X	
Mining/Quarrying (permits)	51	38																					X
Multnomah County Total			167,378.0	2,190.6	18,456.0	22,954.2	185,450.2	68,234.2	77,907.7	15,115.8	14,986.2	3,469.7	18,072.2	2	1	1.0	188.0	286,985	25,145	227,070	751,125	242.8	51
AQMA Boundary Total			19,523.3	1,954.8	17,837.4	22,916.0	37,479.8	66,233.6	75,875.8	8,758.0	14,702.7	3,134.8	17,956.5	1	1	0.9991	155.0	118,879	24,871	226,979	744,120	71.2	38
AQMA Spatial Surrogate (13)			0.1166	0.8923	0.9665	0.9983	0.2021	0.9707	0.9739	0.5794	0.9811	0.9035	0.9936	0.5	1	0.9991	0.8244	0.4142	0.9891	0.9996	0.9907	0.2932	0.7451

Notes for Table B-1 are found on page B-9

Notes for Table B-1:

- (1) Multnomah County Zoning shapefile from DEQ internal files.
 Appendix B, Figure B-1 illustrates zoning in Multnomah County
- (2) The GIS projects used to calculate acreages, and other units via clipping from DEQ internal files.
- (3) IDs are as follows: An "X" indicates value used to estimate AQMA spatial surrogate factors
Spatial Surrogate ID descriptions
 - 4105101 = EFU: Exclusive farm and forest use
 - 4105102 = Commercially Zoned
 - 4105103 = Building footprint + paved road
 Appendix B, Figures B-2 and B-3 illustrate building footprint and roadway.
 - 4105104 = Industrially Zoned
 - 4105105 = Farm or Forest + Parks and Open Space
 - 4105106 = Residential - Mixed use, single family, residential
 - 4105107 = Residential (all types)
 - 4105109 = Building Footprint
 - 4105110 = Paved Road (Appendix B, Figure 3a)
 - 4105111 = Publicly Owned
 - 4105120 = On-shore oil and gas production: Locations from DOGAMI website, see Appendix B, Figure B-6a
 - 4105121 = Population (from 2010 US census by census block)
- (5) IDs 4105112 & 4105113: Aircraft fuel storage based on 2011 NEI data of aircraft emissions of ethylbenzene by airport location and aircraft type. Appendix B, Table B-5 details aircraft fuel storage spatial surrogate estimates.
 Appendix B, Figure B-4 shows the location of airports / heliports within the tri-county area.
- (6) 4105114 = Active Rail Line. Appendix B, Figure B-5 shows active rail line (note: the rail line shapefile used is from the EPA 2014 NEI)
- (7) 4105115 = Recreational Marine= Boating Use Days. Boating use days taken from Oregon State Marine Board 2010 survey data.
 GIS clipping used to determine use days for launches/ramps located with the AQMA. Appendix B, Figure B-7 shows location of launch/ramp sites. ArcGIS desktop application used to clip data located here:
- (8) 4105116 = Commercial and Industrial: Commercial Roofing Asphalt Production and specific fugitive dust
- (9) 4105108 = Marine transport of petrol and petrol products: Based on GIS clipping of the EPA 2014 NEI shipping lane shapefile:
 GIS clipping used to determine area of shipping lanes for Multnomah County and AQMA. Appendix B, Figure B-21 shows location of shipping lanes.
- (10) 4105119: DEQ permitting data used to calculate Gasoline Dispensing Facility (GDF) throughput - please see Appendix A, Figure A-5
- (11) 4105122 = Unpaved Roadway estimated using Metro RLIS roadway GIS files (roadway type = 9000 or 2000)
 See Appendix B, Figure B-3b
- (12) 4105123 = Surface Mining & Quarrying: DOGAMI data downloaded from
<http://www.oregongeology.org/mlrr/permitviewer.htm>
 Active and closed permit data included. see Appendix B, Figure B-6b
- (13) AQMA spatial surrogate = (AQMA Boundary Total) / (County Total)

Appendix B, Table B-2. Washington County & AQMA nonpoint spatial surrogate values.

(1)	(1,2) Total Acres	(1,2) AQMA Acres	(3) SSID 4106701	(3) SSID 4106702	(3) SSID 4106703	(3) SSID 4106704	(3) SSID 4106705	(3) SSID 4106706	(3) SSID 4106707	(3) SSID 4106708	(3) SSID 4106709	(4) SSID 4106710	(5) SSID 4106711	(6) SSID 4106712	(7) SSID 4106713	(3) SSID 4106714	(3) SSID 4106715	(8) SSID 4106716	(8) SSID 4106717	(9) SSID 4106718	(10) SSID 4106721	(3) SSID 4106722	(11) SSID 4106723	(12) SSID 4106724
City and County Zone Description	Acres	Acres																						
Agriculture and Forest	58,988	43,466	X																					
Agriculture: Exclusive Farm Use	96,217	79,995	X																					
Commercial / Residential	4,791	4,791		X											X					X				
Commercial: Central	445	445		X											X					X				
Commercial: Community Business District	236	236		X											X					X				
Commercial: General	2,079	2,079		X						X					X					X				
Commercial: Neighborhood	254	254		X						X					X					X				
Commercial: Office	181	181		X						X					X					X				
Commercial: Rural	62	32		X											X					X				
Commercial: Transit Oriented	374	374		X											X					X				
Exclusive Forest and Conservation	220,785	2,302						X																
Industrial	452	447				X														X				
Industrial: Heavy	2,287	2,286				X														X				
Industrial: Light	8,817	8,741				X														X				
Industrial: Rural	713	213				X														X				
Institutional	1,607	1,605						X							X					X				
Parks and Open Space	569	569							X															
Public / Government / Institutional	1,034	1,033						X							X					X				
Residential: Multi-Family	20,127	20,069								X														
Residential: Rural	530	430									X													
Residential: Single Family	22,554	22,526									X													
Residential: Transit Oriented	513	513									X													
Other Spatial Surrogate Data																								
Recreational Marine (Boating Use Days)	39,146	668										X												
Paved Roadway (miles)	2,445	2,203											X	X										
Oil and Gas Permits	4	4														X								
Railway Miles	135.2	98.5															X							
Jet Naphtha storage	1	0																X						
AVGas storage	1	0.996																X						
Building Footprint Acreage	11,787	11,638			X								X											
GDF Throughput (1000 gal)	208,377	207,522																		X				
Population	536,653	530,038																			X			
Unpaved Roadway (miles)	220.3	56.9																				X		
Mining/Quarrying (permits)	54	30																					X	
Washington County Total			155,205	8,422	67,055	12,268	220,785	2,641	569	22,641	23,597	39,146	14,232	2,445	11,063	4	135	1	1	23,331	208,377	536,653	220.3	54
AQMA Boundary Total			123,460	8,392	66,255	11,687	2,302	2,638	569	22,583	23,469	668	13,841	2,203	11,030	4	99	0	0.996	22,717	207,522	530,038	56.9	30
AQMA Spatial Surrogate (13)			0.7955	0.9964	0.9881	0.9526	0.0104	0.9990	1	0.9974	0.9946	0.0171	0.9725	0.9012	0.9970	1	0.7287	0	0.9962	0.9737	0.9959	0.9877	0.2580	0.5556

Notes for Table B-2 found on page B-11

Notes for Table B-2

- (1) The Washington County Zoning shapefile, provided to DEQ by the Washington County Department of Land Use & Transportation from DEQ internal files.
Appendix B, Figure B-1 illustrates zoning in Washington County
- (2) The GIS projects used to calculate acreages, and other units via clipping from DEQ internal files.
- (3) An "x" indicates value used to estimate AQMA spatial surrogate factors
Spatial Surrogate ID descriptions
4106701 = Agricultural
4106702 = Commercial
4106703 = Building Footprint (architecture): Structure fires, architectural surface coating. See Appendix B, Figure B-8
4106704 = Industrial
4106705 = Forest Land: Excusive Forest Use: Logging
4106706 = Institutional
4106707 = Recreational
4106708 = Commercial Lawn & Garden
4106709 = Residential and Residential Lawn & Garden
4106714 = On-shore oil and gas production: Locations from DOGAMI website, see Appendix B, Figure B-6a
4106715 = Active Rail Line. Appendix B, Figure B-5 shows active rail line (note: the rail line shapefile used is from the EPA 2014 NEI)
4106722 = Population (from 2010 US census by census block)
- (4) 4106710 = Recreational Marine= Boating Use Days. Boating use days taken from Oregon State Marine Board 2010 survey data.
GIS clipping used to determine use days for launches/ramps located with the AQMA. Appendix B, Figure B-7 shows location of launch/ramp sites.
- (5) 4106711 = Building footprint and Paved Roadway Miles = Construction & Mining
Appendix B, Figures B-8 and B-3 illustrate building footprint and roadway.
- (6) 4106712 = Paved Roadway Miles. Appendix B, Figure B-3a illustrates roadway.
- (7) 4106713 = Commercial / Institutional
- (8) 4106716 & 4106717: Aircraft fuel storage based on 2011 NEI data of aircraft emissions of ethylbenzene by airport location and aircraft type. Appendix B, Table B-5 details aircraft fuel storage spatial surrogate estimates.
Appendix B, Figure B-4 shows the location of airports / heliports within the tri-county area.
- (9) 4106718 = Commercial, Institutional and Industrial zoned = Commercial Roofing Asphalt production/application & specific fugitive dust
- (10) 4106721: DEQ permitting data used to calculate Gasoline Dispensing Facility (GDF) throughput - please see Appendix A, Figure A-5
- (11) 4106723 = Unpaved Roadway estimated using Washington County roadway GIS files (see note 1)
See Appendix B, Figure B-3b
- (12) 4106724 = Surface Mining & Quarrying: DOGAMI data downloaded from: <http://www.oregongeology.org/mlrr/permitviewer.htm>
Active and closed permit data included. see Appendix B, Figure B-6b
- (13) AQMA spatial surrogate = (AQMA Boundary Total) / (County Total)

Appendix B, Table B-3. Clackamas County & AQMA nonpoint spatial surrogate values.

County Zoning File (1)	(1,2) Total	(1,2) AQMA	(3) SSID	(3) SSID	(3) SSID	(3) SSID	(3) SSID	(3) SSID	(3) SSID	(4) SSID	(3) SSID	(4) SSID	(3) SSID	(5) SSID	(6) SSID	(7) SSID	(8) SSID	(9) SSID	(3) SSID	(10) SSID	(11) SSID
General Class Description	Acres	Acres	4100501	4100502	4100503	4100504	4100505	4100506	4100507	4100508	4100509	4100510	4100511	4100512	4100513	4100514	4100515	4100518	4100519	4100520	4100521
Commercial	2,458.6	1,371.2		X						X											
Farm or Forest	1,073,738.8	28,130.4	X				X														
Industrial	8,123.0	5,887.3				X				X											
Mixed-Use Residential	3,911.5	3,822.6						X	X												
Multi-Family Residential	3,124.6	2,369.1							X												
Parks and Open Space	2,248.3	1,517.6					X						X								
Public Facilities	1,175.3	1,169.3																			
Residential	67,917.3	20,569.2						X	X												
Single Family	35,513.5	30,535.1						X	X												
Building Footprint	9,311.5	6,837.6			X						X										
Other Spatial Surrogate Data																					
Paved Road	3,675.9	1,581.2			X							X									
Oil and Gas Permits	3	1															X				
Railway Miles	69.0	44.6													X						
AVGas storage	1.0	0.018												X							
Recreational Marine	221,615	138,086														X					
GDF Throughput (1000 gal)	163,820	120,162																X			
Population	385,502	277,227																	X		
Unpaved Roadway (miles)	1,269	0.13																		X	
Mining/Quarrying (permits)	132	23																			X
Clackamas County Total			1,073,738.8	2,458.6	12,987.4	8,123.0	1,075,987.1	107,342.3	110,467.0	10,581.6	9,311.5	3,675.9	2,248.3	1.0	69.0	221,615	3	163,820	385,502	1,269	132
AQMA Boundary Total			28,130.4	1,371.2	8,418.9	5,887.3	29,648.0	54,926.9	57,296.0	7,258.5	6,837.6	1,581.2	1,517.6	0.0177	44.6	138,086	1	120,162	277,227	0.13	23
AQMA Spatial Surrogate (12)			0.0262	0.5577	0.6482	0.7248	0.0276	0.5117	0.5187	0.6860	0.7343	0.4302	0.6750	0.0177	0.6469	0.6231	0.3333	0.7335	0.7191	0.0001	0.1742

Notes for Table B-3 found on page B-13

Notes for Table B-3

- (1) Clackamas County Zoning shapefile from DEQ internal files.
Appendix B, Figure B-1 illustrates zoning in Clackamas County
- (2) The GIS projects used to calculate acreages, and other units via clipping from DEQ internal files.
- (3) IDs are as follows: An "X" indicates value used to estimate AQMA spatial surrogate factors
Spatial Surrogate ID descriptions
4100501 = EFU: Exclusive farm and forest use
4100502 = Commercially Zoned: Commercial and Commercial Lawn and Garden
4100503 = Construction & Mining: Aggregate removal, building footprint and street mix:
Appendix B, Figures B-9 and B-3 illustrate building footprint and roadway.
4100504 = industrially zoned
4100505 = Recreational: Farm or Forest + Parks and Open Space
4100506 = Residential Lawn & Garden
4100507 = Residential
4100509 = Building Footprint, see Appendix B, Figure B-9
4100510 = Streets
4100511 = Publicly Owned
4100519 = Population (from 2010 US census by census block)
- (4) 4100508 = Commercial and Industrial zoned = Commercial Roofing Asphalt production/application
- (5) 4100512: Aircraft fuel storage based on 2011 NEI data of aircraft emissions of ethylbenzene by airport location and aircraft type. Appendix B, Table B-5 details aircraft fuel storage spatial surrogate estimates.
Appendix B, Figure B-4 shows the location of airports / heliports within the tri-county area.
- (6) 4100513 = Active Rail Line. Appendix B, Figure B-5 shows active rail line (note: the rail line shapefile used is from the EPA 2014 NEI)
- (7) 4100514 = Recreational Marine= Boating Use Days. Boating use days taken from Oregon State Marine Board 2010 survey data.
GIS clipping used to determine use days for launches/ramps located with the AQMA. Appendix B, Figure B-7 shows location of launch/ramp sites. ArcGIS desktop application used to clip data located in DEQ internal files.
- (8) 4100515 = On-shore oil and gas production: Locations from DOGAMI website, see Appendix B, Figure B-6a
- (9) 4100518: DEQ permitting data used to calculate Gasoline Dispensing Facility (GDF) throughput - please see Appendix A, Figure A-5
- (10) 4100520 = Unpaved Roadway estimated using Metro RLIS roadway GIS files (roadway type = 9000 or 2000)
Please see Appendix B, Figure B-3b
- (11) 410521 = Surface Mining & Quarrying: DOGAMI data downloaded from <http://www.oregongeology.org/mlrr/permitviewer.htm>
Active and closed permit data included. see Appendix B, Figure B-6b
- (12) AQMA spatial surrogate = (AQMA Boundary Total) / (County Total)

Appendix B, Table B-4. Jackson County & AQMA nonpoint spatial surrogates (note – this table is continued on page B-14).

County Zoning File (1)	(1)	(1)	(1) Total Acres	(2) AQMA Acres	(3) SSID 4102901	(3) SSID 4102902	(3) SSID 4102903	(3) SSID 4102904	(3) SSID 4102905	(3) SSID 4102906	(3) SSID 4102907	(3) SSID 4102908	(3) SSID 4102909	(4) SSID 4102910	(3) SSID 4102911	(3) SSID 4102912	(3) SSID 4102913	(5) SSID 4102914	(5) SSID 4102915	(6) SSID 4102916	(7) SSID 4102917	(8) SSID 4102920	(9) SSID 4102921	(10) SSID 4102922	(11) SSID 4102923	(12) SSID 4102924
aggregate	Aggregate Removal Land	Aggregate Removal (AR)	6,371.9	2,340.1			X																			
commercial	Commercial Land	Applegate Rural Service Commercial	16.7			X					X		X													
commercial	Commercial Land	General Commercial (GC)	586.7	585.4		X					X		X													
commercial	Commercial Land	Interchange Commercial (IC)	112.2	38.5		X					X		X													
commercial	Commercial Land	Neighborhood Commercial (NC)	1.4	1.4		X					X		X													
commercial	Commercial Land	Ruch Rural Service Commercial	41.4			X					X		X													
commercial	Commercial Land	Rural Service Commercial (RS)	151.3	34.3		X					X		X													
commercial	Commercial Land	Sams Valley Rural Service Commercial	24.8			X					X		X													
efu and ar	CITY	CITY OF CENTRAL POINT	53.1	53.1		X		X			X		X													
farm	Aggregate Removal Land	Exclusive Farm Use (EFU)	20.1	20.1	X																					
farm	Agricultural Land	Exclusive Farm Use (EFU)	249,802.1	75,073.2	X					X																
farm	Rural Residential Land	Rural Residential - 5 (RR-5)	7.7		X					X																
farm, cmrci, industr	CITY OF MEDFORD	CITY	152.2	152.2		X					X		X													
forest	Forestry / Open Space Land	Forest Resource (FR)	1,244,847.4	4,795.5					X																	
forest	Forestry / Open Space Land	Open Space Reserve (OSR)	37,983.7	12,115.0					X																	
forest	Forestry / Open Space Land	Woodland Resource (WR)	171,302.4	11,432.0					X																	
forest	Industrial Land	Open Space Reserve (OSR)	85.1	85.1					X																	
industrial	Industrial Land	General Industrial (GI)	3,291.4	3,291.4				X					X													
industrial	Industrial Land	Light Industrial (LI)	772.7	769.6				X					X													
industrial	Industrial Land	Rural Light Industrial (RLI)	22.7	10.3				X					X													
limited	Limited Use Land	Limited Use (LU)	239.9	219.9																						
rural	Commercial Land	Rural Residential - 5 (RR-5)	1.3	1.3		X					X		X													
rural	Industrial Land	Rural Residential - 5 (RR-5)	1.5	1.5																						
rural	Rural Residential Land	Applegate Rural Residential - 5	141.0							X		X												X		
rural	Rural Residential Land	Rural Residential - 00 (RR-00)	5,418.3	2,350.7						X		X												X		
rural	Rural Residential Land	Rural Residential - 10 (RR-10)	891.2	568.4						X		X												X		
rural	Rural Residential Land	Rural Residential - 5 (RR-5)	29,716.0	14,069.8						X		X												X		
suburban	CITY OF MEDFORD	CITY	4.8	4.8		X		X			X		X											X		
suburban	Limited Use Land	Rural Residential - 2.5 (RR-2.5)	7.6									X												X		
suburban	Rural Residential Land	Rural Residential - 2.5 (RR-2.5)	6,470.7	2,909.5								X												X		
suburban	Urban Residential Land	Urban Residential (UR-1)	2,527.9	1,481.2								X												X		
urban	Urban Residential Land	Urban Residential - 10 (UR-10)	134.3	134.3								X														
urban	Urban Residential Land	Urban Residential - 30 (UR-30)	30.2	30.2								X														
urban	Urban Residential Land	Urban Residential - 8 (UR-8)	25.0	25.0								X														
White City Urban Resident	Urban Residential Land	White City Urban Residential - 10	97.6	97.6								X														
White City Urban Resident	Urban Residential Land	White City Urban Residential - 30	87.0	87.0								X														
White City Urban Resident	Urban Residential Land	White City Urban Residential - 4	150.0	150.0								X														
White City Urban Resident	Urban Residential Land	White City Urban Residential - 6	410.3	410.3								X														
White City Urban Resident	Urban Residential Land	White City Urban Residential - 8	296.6	296.6								X														

Appendix B, Table B-4. Jackson County & AQMA nonpoint spatial surrogates (continued).

City Zoning File (1)	(1)	(1)	(1)	(2)	(3)	(3)	(3)	(3)	(3)	(3)	(3)	(3)	(3)	(4)	(3)	(3)	(3)	(5)	(5)	(6)	(7)	(8)	(9)			
GENZONE	ZONE	DETZONE	Total Acres	AQMA Acres	SSID 4102901	SSID 4102902	SSID 4102903	SSID 4102904	SSID 4102905	SSID 4102906	SSID 4102907	SSID 4102908	SSID 4102909	SSID 4102910	SSID 4102911	SSID 4102912	SSID 4102913	SSID 4102914	SSID 4102915	SSID 4102916	SSID 4102917	SSID 4102920	SSID 4102921	SSID 4102922	SSID 4102923	SSID 4102924
NULL	AD-MU	unknown - assume ind-comm-inst-res	232.3	232.3		X					X		X													
NULL	I5	assume industrial	102.6	102.6				X					X													
NULL	ISOUT	assume industrial	34.0	34.0				X					X													
NULL	LMR	Low Mix Residential (TOD)	146.5	146.5						X		X												X		
NULL	MMR	Medium Mix Residential (TOD)	66.7	66.7								X												X		
NULL	ODOT	assume roadway	11.2	11.2																						
Agriculture	--	--	568.8	489.1	X					X																
Business Park	--	--	28.3	28.3		X					X		X													
Civic	--	--	90.1	90.1																						
Commercial	--	--	3,526.1	3,382.8		X					X		X													
Industrial	--	--	3,232.8	3,093.4				X					X													
Light Industrial	--	--	1.5	1.5				X					X													
MF Residential	--	--	1,180.4	1,054.9								X												X		
Mixed Use	--	--	0.2	0.2																						
Not In City	--	--	0.2	0.2																						
Open Space	--	--	727.5	507.1						X																
Other	--	--	550.7	550.7																						
Park	--	--	33.6	33.6																						
Public	--	--	155.2	85.2																						
Residential	--	--	3,366.4	3,358.8								X												X		
Residential Farm	--	--	142.3	142.3								X												X		
Rural	--	--	37.2	37.2						X																
SF Residential	--	--	15,438.1	14,323.2								X												X		
Other Spatial Surrogate Data (1)			(1)	(2)	(3)	(3)	(3)	(3)	(3)	(3)	(3)	(3)	(3)	(4)	(3)	(3)	(3)	(5)	(5)	(6)	(7)	(8)	(9)			
			Total	AQMA	SSID 4102901	SSID 4102902	SSID 4102903	SSID 4102904	SSID 4102905	SSID 4102906	SSID 4102907	SSID 4102908	SSID 4102909	SSID 4102910	SSID 4102911	SSID 4102912	SSID 4102913	SSID 4102914	SSID 4102915	SSID 4102916	SSID 4102917	SSID 4102920	SSID 4102921	SSID 4102922	SSID 4102923	SSID 4102924
Population (4)			181,269	150,047										X												
Streets, miles (1)			6,910.5	1,121.6			X									X	X									
Building Footprint, Acres (1)			6,767.8	5,323.0			X						X		X											
Jet Naphtha storage			1	0														X								
AVGas storage			1	0.940															X							
On-Shore Oil and Gas Production			1	1																X						
Recreational Marine			294,035	43,235																	X					
Railway Miles			133.6	93.4																		X				
GDF Throughput (1000 gal)			76,941	68,029																			X			
Rural and Suburban Residential			65,518	40,477																						
Unpaved Roadway (miles)			11,621.5	1,591.4																					X	
Mining/Quarrying (permits)			210	78																						X
					4102901	4102902	4102903	4102904	4102905	4102906	4102907	4102908	4102909	4102910	4102911	4102912	4102913	4102914	4102915	4102916	4102917	4102920	4102921	4102922	4102923	4102924
Jackson County Total					250,398.8	4,932.8	20,050.2	7,515.7	1,454,218.6	287,456.4	4,932.8	66,749.3	12,448.4	181,269.0	6,767.8	6,910.5	155.2	1.0	1.0	1.0	294,035	133.6	76,941	65,518	11,622	210
AQMA Total					75,582.4	4,514.4	8,784.8	7,307.7	28,427.6	93,242.1	4,514.4	46,222.5	11,822.1	150,047.0	5,323.0	1,121.6	85.2	1.0	0.94	1.0	43,235	93.4	68,029	40,477	1,591	78
AQMA % of County Total (13)					0.3018	0.9152	0.4381	0.9723	0.0195	0.3244	0.9152	0.6925	0.9497	0.8278	0.7865	0.1623	0.5490	1	0.9404	1	0.1470	0.6992	0.8842	0.6178	0.1369	0.3714

Notes for Table B-4 found on page B-16:

Notes for Table B-4

- (1) Jackson County Zoning Shapefiles downloaded from <http://gis.jacksoncounty.org/Portal/gis-data.aspx>
Appendix B, Figure B-10 illustrates zoning in Jackson County
- (2) The GIS project used to calculate acreages & miles in DEQ internal files.
- (3) An "X" indicates value used to estimate AQMA spatial surrogate factors
Spatial Surrogate ID descriptions
4102901 = Agriculturally Zoned |
4102902 = Commercially Zoned
4102903 = Construction & Mining: Aggregate removal, building footprint and street mix: Appendix B Figures B-11 and B-12 illustrate building footprint and roadway.
4102904 = Industrially Zoned
4102905 = Forest Land
4102906 = Recreational Vehicles & Equipment: Farm/Rural and Low-Density Residential Zoning Mix
4102907 = Commercial Lawn & Garden
4102908 = Residential Lawn & Garden
4102909 = Commercial and Industrial zoned = Commercial Roofing Asphalt production/application & specific fugitive dust
4102911 = Architecture: See Appendix B, Figure B-11 for Jackson County building footprint illustration
4102912 = Streets: See Appendix B, Figure B-12 for Jackson County roadway illustration
- (4) 4102910 = Population, DEQ GIS files, 2010 US Census. Population based on US Census blockgroup data. GIS project used to calculate population is same as in note (2).
Appendix B, Figure B-13 illustrates Jackson County census blockgroups.
- (5) 4102914 & 4102915: Aircraft fuel storage based on 2011 NEI data of aircraft emissions of ethylbenzene by airport location and aircraft type. Appendix B, Table B-5 details aircraft fuel storage spatial surrogate estimates.
Appendix B, Figure B-14 shows the location of airports / heliports within the tri-county area.
- (6) 4102916= On-shore oil and gas production: Locations from DOGAMI website, see Appendix B, Figure B-15a
- (7) 4102917 = Recreational Marine= Boating Use Days. Boating use days taken from Oregon State Marine Board 2010 survey data.
GIS clipping used to determine use days for launches/ramps located with the AQMA. Appendix B, Figure B-18 shows location of launch/ramp sites.
- (8) 4102920 = Active Rail Line. Appendix B, Figure B-24 shows Jackson Co. active rail line (note: the rail line shapefile used is from the EPA 2014 NEI)
- (9) 4102921: DEQ permitting data used to calculate Gasoline Dispensing Facility (GDF) throughput - please see Appendix A, Figure A-6
- (10) 4102922 = Rural and Suburban Residential - (residential open burning, fire pits, chimneys)
- (11) 4102923 = Unpaved Roadway estimated using ...Reference X (email from Matthew Bell, Kittelson & Associates, Inc.)
- (12) 4102924 = Surface Mining & Quarrying: DOGAMI data downloaded from <http://www.oregongeology.org/mlrr/permitviewer.htm>
Active and closed permit data included. Appendix B, Figure B-15b
- (13) AQMA spatial surrogate = (TSD: AQMA Boundary Total) / (County Total)

Appendix B, Table B-5. Ethyl benzene emissions by airport (facility) and process.

county_name	facility_site_name	eis_facility_site_id	LAT_DD	LONG_DD	Air Taxi	Aircraft Auxiliary Power Units	Commercial Aircraft	General Aviation	Military Aircraft	Jet Naptha	Aviation Gasoline	Within AQMA
Clackamas	AEROACRES	12204011	45.3165	-122.6054				0.3121		0	0.0043	Yes
Clackamas	AUBERGE DES FLEURS	11919711	45.4498	-122.2543				0.3492		0	0.0048	No
Clackamas	BEAVER OAKS	12218111	45.3040	-122.3609				0.4235		0	0.0058	No
Clackamas	BONNEY ACRES	11715811	45.3243	-122.4720				0.2749		0	0.0038	No
Clackamas	BRUCES	11508211	45.4218	-122.6204				0.2749		0	0.0038	Yes
Clackamas	COMPTON	11150411	45.2223	-122.7268				0.3121		0	0.0043	No
Clackamas	COUNTRY SQUIRE AIRPARK	12083711	45.3544	-122.2681				2.3840		0	0.0328	No
Clackamas	DIETZ AIRPARK	12202111	45.2557	-122.6509				1.1851		0	0.0163	No
Clackamas	EAGLE NEST RANCH	12218011	45.3548	-122.3459				0.6464		0	0.0089	No
Clackamas	FAIRWAYS	12203311	45.3207	-122.5512				12.4130		0	0.1709	No
Clackamas	FLYING K BAR J RANCH	12201711	45.4426	-122.3206				0.2749		0	0.0038	No
Clackamas	HAPPY VALLEY	12183711	45.4482	-122.4995				0.2894		0	0.0040	Yes
Clackamas	HELITRADEWINDS	11742511	45.1412	-122.6215				0.0914		0	0.0013	No
Clackamas	KRUEGER	12218711	45.4421	-122.3231				0.2935		0	0.0040	No
Clackamas	LENHARDT AIRPARK	11731411	45.1804	-122.7434				7.1518		0	0.0985	No
Clackamas	MC KINNON AIRPARK	12203911	45.4307	-122.2420				0.3307		0	0.0046	No
Clackamas	MERIDIAN PARK HOSPITAL	11238311	45.3779	-122.7404				0.0914		0	0.0013	Yes
Clackamas	NIELSEN	11955011	45.3443	-122.5179				0.3307		0	0.0046	No
Clackamas	Portland-Mulino	9238211	45.2163	-122.5901				25.5565		0	0.3518	No
Clackamas	PYNN	11671111	45.3365	-122.6648				0.0914		0	0.0013	Yes
Clackamas	SANDY RIVER	10945811	45.4018	-122.2287				13.7076		0	0.1887	No
Clackamas	SCHMIDT	11743011	45.4529	-122.3211				0.3121		0	0.0043	No
Clackamas	SKYDIVE OREGON	12183911	45.1462	-122.6176				0.4341		0	0.0060	No
Clackamas	SKYHILL	11906311	45.2879	-122.4561				0.2749		0	0.0038	No
Clackamas	VALLEY VIEW	11759311	45.3082	-122.3187				3.5342		0	0.0487	No
Clackamas	WARNERS	11497311	45.3250	-122.4242				0.3121		0	0.0043	No
Clackamas	WILEYS	11943511	45.4310	-122.6495				0.1345		0	0.0019	Yes
Clackamas	WILLAMETTE FALLS COMMUNITY HOSPITAL	11906511	45.3576	-122.5859				0.0914		0	0.0013	Yes
Clackamas	WORKMAN AIRPARK	12202211	45.2076	-122.6693				0.7579		0	0.0104	No

Continued on page B-17

Table B-5 continued

county_name	facility_site_name	eis_facility_site_id	LAT_DD	LONG_DD	Air Taxi	Aircraft Auxiliary Power Units	Commercial Aircraft	General Aviation	Military Aircraft	Jet Naptha	Aviation Gasoline	Within AQMA
Jackson	Ashland Muni-Sumner Par	9226211	42.1903	-122.6606	1.4911			29.1170	0.0623	0.0056	0.3220	Yes
Jackson	BEAGLE SKY RANCH	12222411	42.5390	-122.9039				0.6106		0	0.0064	No
Jackson	BURRILL	12222511	42.4387	-122.8637				0.4806		0	0.0051	Yes
Jackson	CROMAN	12043711	42.4292	-122.8756				0.0914		0	0.0010	Yes
Jackson	EAST OREGON CATTLE CO	11536511	42.5035	-122.8548				0.2577		0	0.0027	No
Jackson	ERICKSON AIR-CRANE ADMIN OFFICES	12206211	42.4300	-122.9049				0.0914		0	0.0010	Yes
Jackson	ERICKSON AIR-CRANE WHETSTONE	11072611	42.4300	-122.9049				0.0914		0	0.0010	Yes
Jackson	FIREFLY RANCH AIRFIELD	12203711	42.5112	-122.9242				0.3691		0	0.0039	No
Jackson	FLY BY NIGHT	12202911	42.2461	-123.0700				0.0028		0	0.0000	No
Jackson	LIGHT VALLEY TREE FARM	11196511	42.3593	-122.5111				0.0914		0	0.0010	No
Jackson	MUCKY FLAT	11272711	42.5979	-122.7125				0.2577		0	0.0027	No
Jackson	OAKRIDGE RANCH	16139111	42.4632	-122.7340				0.2763		0	0.0029	No
Jackson	PINEHURST STATE	11063611	42.1102	-122.3832				0.7003		0	0.0074	No
Jackson	PROSPECT STATE	11221611	42.7432	-122.4881	0.1988			1.2028		0	0.0147	No
Jackson	PROVIDENCE HOSPITAL	11536411	42.3387	-122.8623				0.0914		0	0.0010	Yes
Jackson	Rogue Valley Internatio	9226311	42.3796	-122.8802	27.2276	0.4230	10.2355	30.1947	0.7460	0.9944	0.6085	Yes
Jackson	ROGUE VALLEY MEDICAL CENTER	12222711	42.3179	-122.8306				0.0914		0	0.0010	No
Jackson	SHADY COVE AIRPARK	12204111	42.6082	-122.8262	0.0119			0.7473		0	0.0080	No
Jackson	SNIDER CREEK	12199811	42.5390	-122.9229				0.2948		0	0.0031	No
Jackson	SPRINGBROOK	11172511	42.5551	-123.2045				0.2577		0	0.0027	No
Jackson	SUTTON ON ROGUE	11536611	42.4848	-122.8662				0.2948		0	0.0031	No
Jackson	TIMBERLAND SHOP	11223011	42.2054	-122.6336				0.0914		0	0.0010	Yes

Table B-5 continued on page B-19

Table B-5 continued

county_name	facility_site_name	eis_facility_site_id	LAT_DD	LONG_DD	Air Taxi	Aircraft Auxiliary Power Units	Commercial Aircraft	General Aviation	Military Aircraft	Jet Naptha	Aviation Gasoline	Within AQMA
Multnomah	EMANUEL HOSPITAL	11715511	45.5432	-122.6701				0.0914		0	0.0003	Yes
Multnomah	HESSEL TRACTOR	11991511	45.5887	-122.6540				0.0914		0	0.0003	Yes
Multnomah	KATU	11933911	45.5271	-122.6440				0.0914		0	0.0003	Yes
Multnomah	LEHMAN FIELD	12216911	45.4857	-122.2340				0.0028		0	0.0000	No
Multnomah	MOUNT HOOD MEDICAL CENTER	11188211	45.5169	-122.4067				0.0914		0	0.0003	Yes
Multnomah	OREGON HEALTH SCIENCES UNIVERSITY EMERG	11573711	45.4957	-122.6873				0.0914		0	0.0003	Yes
Multnomah	PARRETT MOUNTAIN	11076511	45.4790	-122.2343				0.2473		0	0.0009	No
Multnomah	PGE SERVICE CENTER	11991311	45.4960	-122.6479				0.0914		0	0.0003	Yes
Multnomah	PORTLAND ADVENTIST MEDICAL CENTER	11573611	45.5133	-122.5569				0.0914		0	0.0003	Yes
Multnomah	Portland Downtown	9250711	45.5253	-122.6709	1.7853			2.6971	0.1245	0.0003	0.0158	Yes
Multnomah	Portland Intl	9246511	45.5916	-122.6142	166.0988	6.4038	420.7232	30.0659	4.4683	0.9973	0.7119	Yes
Multnomah	Portland-Troutdale	9246411	45.5494	-122.4013	1.3151		0.0433	75.0210	0.9826	0.0024	0.2683	Yes
Multnomah	PROVIDENCE MEDICAL CENTER	11883611	45.5280	-122.6121				0.0914		0	0.0003	Yes
Multnomah	ROSE GARDEN	12202811	45.5328	-122.6661				0.0914		0	0.0003	Yes
Multnomah	WORLD TRADE CENTER	11955311	45.5171	-122.6737				0.0914		0	0.0003	Yes

Table B-5 continued on page B-20

Table B-5 continued

county_name	facility_site_name	eis_facility_site_id	LAT_DD	LONG_DD	Air Taxi	Aircraft Auxiliary Power Units	Commercial Aircraft	General Aviation	Military Aircraft	Jet Naptha	Aviation Gasoline	Within AQMA
Washington	AMBER GLEN BUSINESS CENTER HP	11569911	45.5304	-122.8832				0.0914		0	0.0003	Yes
Washington	APPLE VALLEY	12217811	45.6784	-123.1862				0.4946		0	0.0017	No
Washington	CHADWICK	12201211	45.6332	-123.1679				0.2902		0	0.0010	No
Washington	CHEHALEM MOUNTAIN	11905911	45.3554	-122.9462				0.0914		0	0.0003	Yes
Washington	FISHBACK	11573811	45.6039	-123.0786				0.0914		0	0.0003	Yes
Washington	FLYING K RANCH	12199211	45.4345	-122.8800				0.3460		0	0.0012	Yes
Washington	GILBERT	12206411	45.6489	-123.0394				0.2902		0	0.0010	No
Washington	HARVEYS ACRES	12201311	45.4415	-122.8929				0.2902		0	0.0010	Yes
Washington	LINCOLN TOWER	12201811	45.4451	-122.7737				0.0914		0	0.0003	Yes
Washington	MEYER RIVERSIDE AIRPARK	12204311	45.3998	-122.8290				0.3460		0	0.0012	Yes
Washington	NORTH PLAINS	11906111	45.6040	-123.0248				0.5318		0	0.0019	Yes
Washington	OLINGER AIRPARK	12221611	45.5598	-123.0196				0.5318		0	0.0019	Yes
Washington	Portland-Hillsboro	9238011	45.5404	-122.9498	6.2010	0.0002	0.0216	243.8267	0.5131	1.0000	0.8819	Yes
Washington	RIEBEN	12188411	45.6103	-123.0800				0.2902		0	0.0010	Yes
Washington	SKYPORT	11931811	45.5826	-123.0529				2.3469		0	0.0083	Yes
Washington	ST VINCENT HOSPITAL	11996611	45.5101	-122.7734				0.0914		0	0.0003	Yes
Washington	STARKS TWIN OAKS AIRPARK	11731111	45.4285	-122.9422				26.4557		0	0.0933	Yes
Washington	SUNSET AIR STRIP	11906011	45.5915	-123.0096				0.5503		0	0.0019	Yes
Washington	TEUFEL	16139711	45.5308	-123.0856				0.0914		0	0.0003	Yes
Washington	TEUFELS	16139811	45.5314	-123.0845				0.0914		0	0.0003	Yes
Washington	TUALITY HOSPITAL	12205411	45.5279	-122.9798				0.0914		0	0.0003	Yes

Notes for Table B-5:

Source: EPA NEI

Appendix B, Table B-6. Biogenic spatial surrogates, estimated using land cover raster cell counts.

(1) VALUE	(1) LAND_COVER	(1), (2) -- Jackson County: Medford AQMA --		(3)	(1), (2) -- Tri-County Area: PDX AQMA --		(3)
		Cell COUNT		Spatial Surrogate	Cell COUNT		Spatial Surrogate
		County	AQMA	AQMA / County	County	AQMA	AQMA / County
41	Deciduous Forest	24,853	510		83,197	28,276	
42	Evergreen Forest	4,451,319	46,609		4,191,712	139,489	
43	Mixed Forest	151,547	10,790		447,363	104,107	
52	Shrub/Scrub	2,092,835	148,543		938,694	28,855	
71	Herbaceous	403,522	68,547		307,094	33,134	
81	Hay/Pasture	352,011	186,863		676,865	240,109	
82	Cultivated Crops	125,109	69,057		646,387	299,579	
90	Woody Wetlands	29,020	8,075		100,339	45,231	
95	Emergent Herbaceous Wetlands	11,980	2,191		31,165	15,687	
Vegetation Land Cover		7,642,196	541,185	7.08%	7,422,816	934,467	12.59%

Notes:

(1) The GIS project used to generate raster cell counts for landcover is located in DEQ internal files.

Source data: 2011 National Land Cover Database (NLCD) raster file from DEQ GIS Library.

(2) Please see Appendix B, Figures B-19 (PDX area) and B-20 (Medford) for landcover maps.

(3) Spatial Surrogate = Vegetation Land Cover (County total count / AQMA total count)

Appendix B, Table B-7. Additional spatial surrogate references and appendix figures of relevant maps.

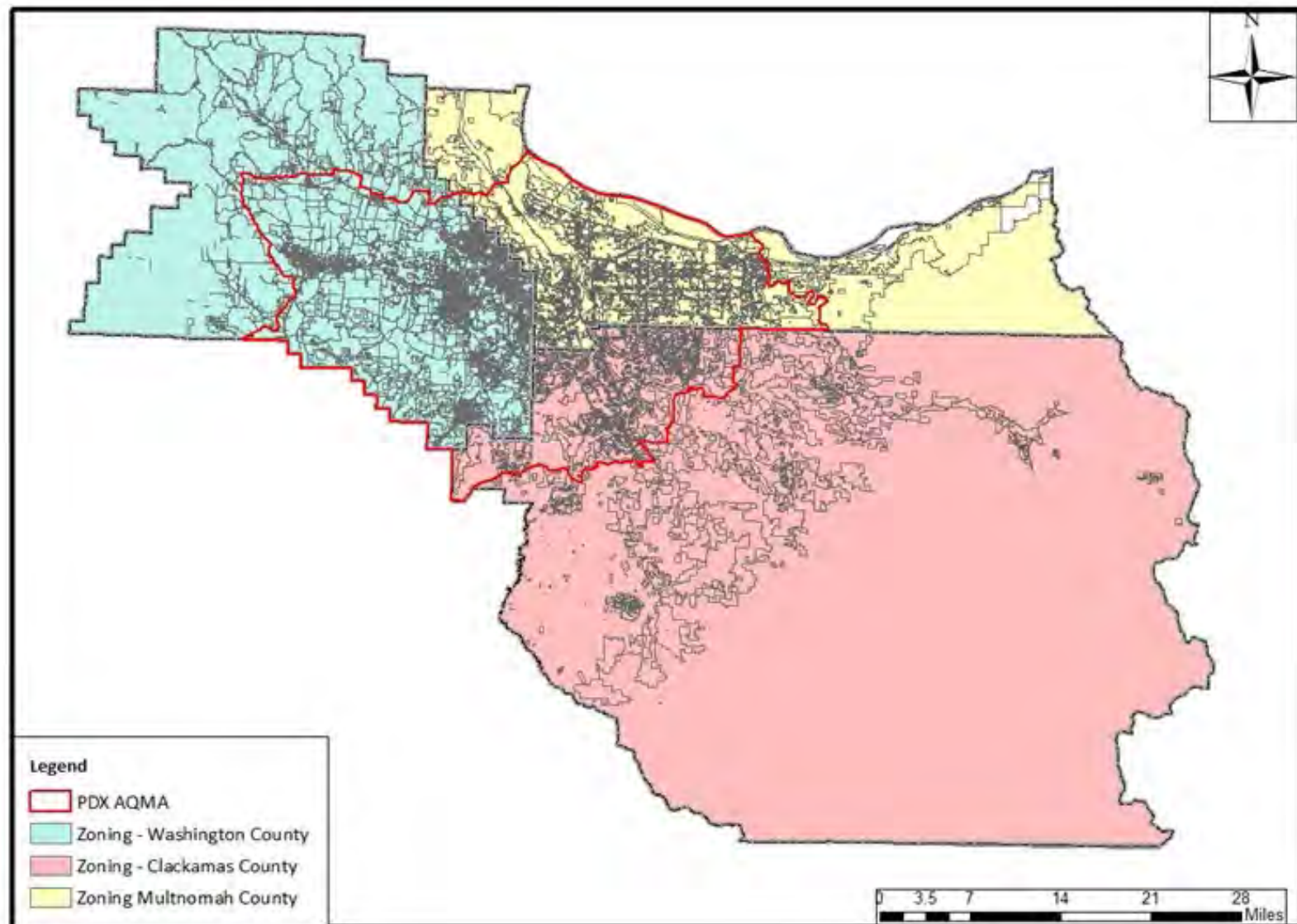
Source Type	Surrogate Source	Unit	Figures
Commercial Marine Vessels: In-Transit	EPA shapefile	Acres	B-22
Commercial Marine Vessels: In-Port	EPA shapefile	Acres	B-23
Line-Haul Locomotives	EPA shapefile	Length	B-5 & B-24
Rail Yards	EPA coordinates	Location	B-25
Airports	EPA coordinates	Location	B-24 & B-14
Rx, Ag burning and Wildfires	EPA coordinates	Location	B-16 & B-17
Residential Wood Combustion	Census Block Group	Location	B-26 & B-27

Permitted point: Location specific

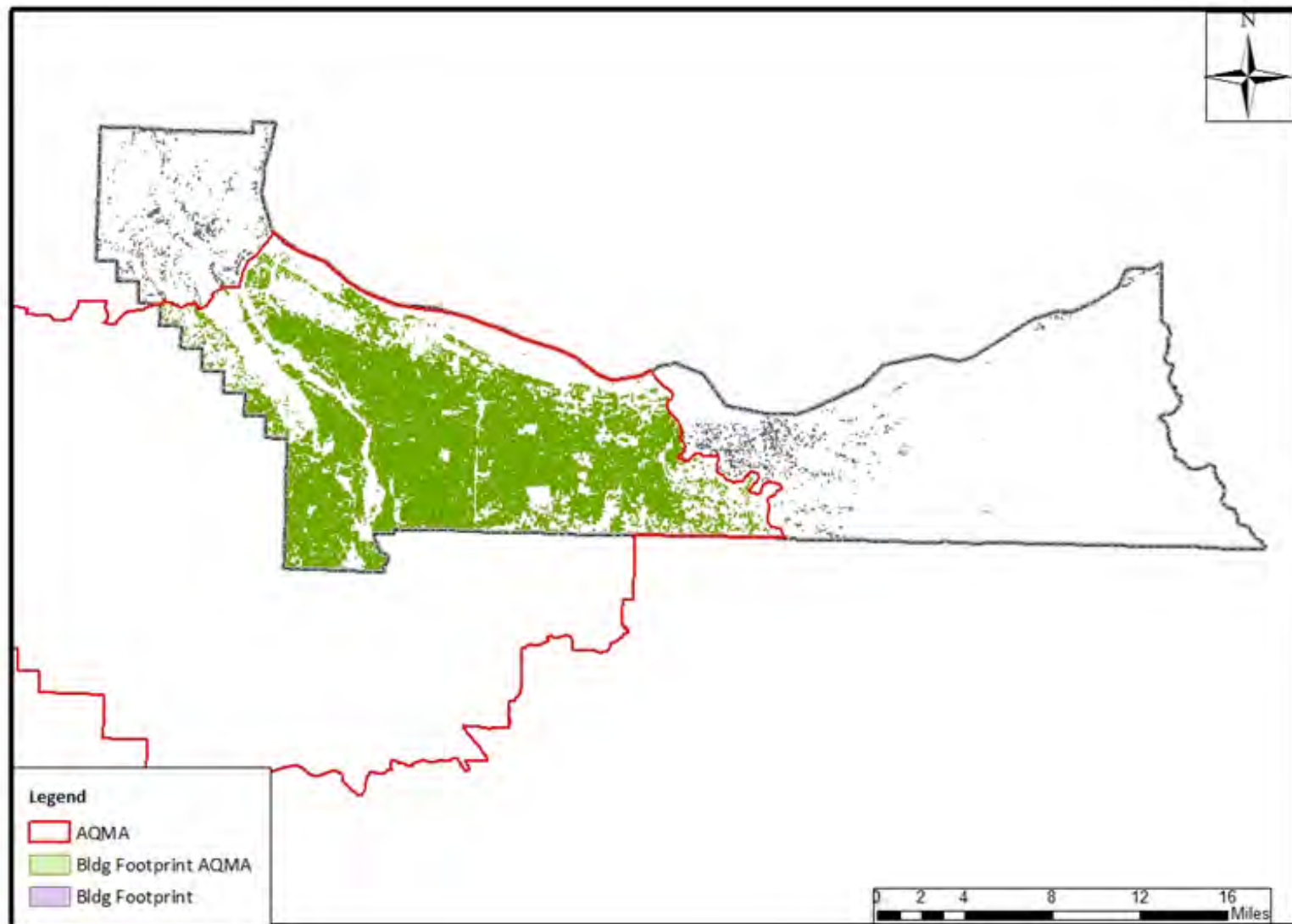
Point (2014 NEI v.2)	EPA coordinates	Location	Appendix A: A-1 through A-4
Gasoline Dispensing Facilities	DEQ coordinates	Location	Appendix A: A-5 and A-6
Perc Dry Cleaners	DEQ coordinates	Location	Appendix A: A-7 and A-8

Notes for Table B-7

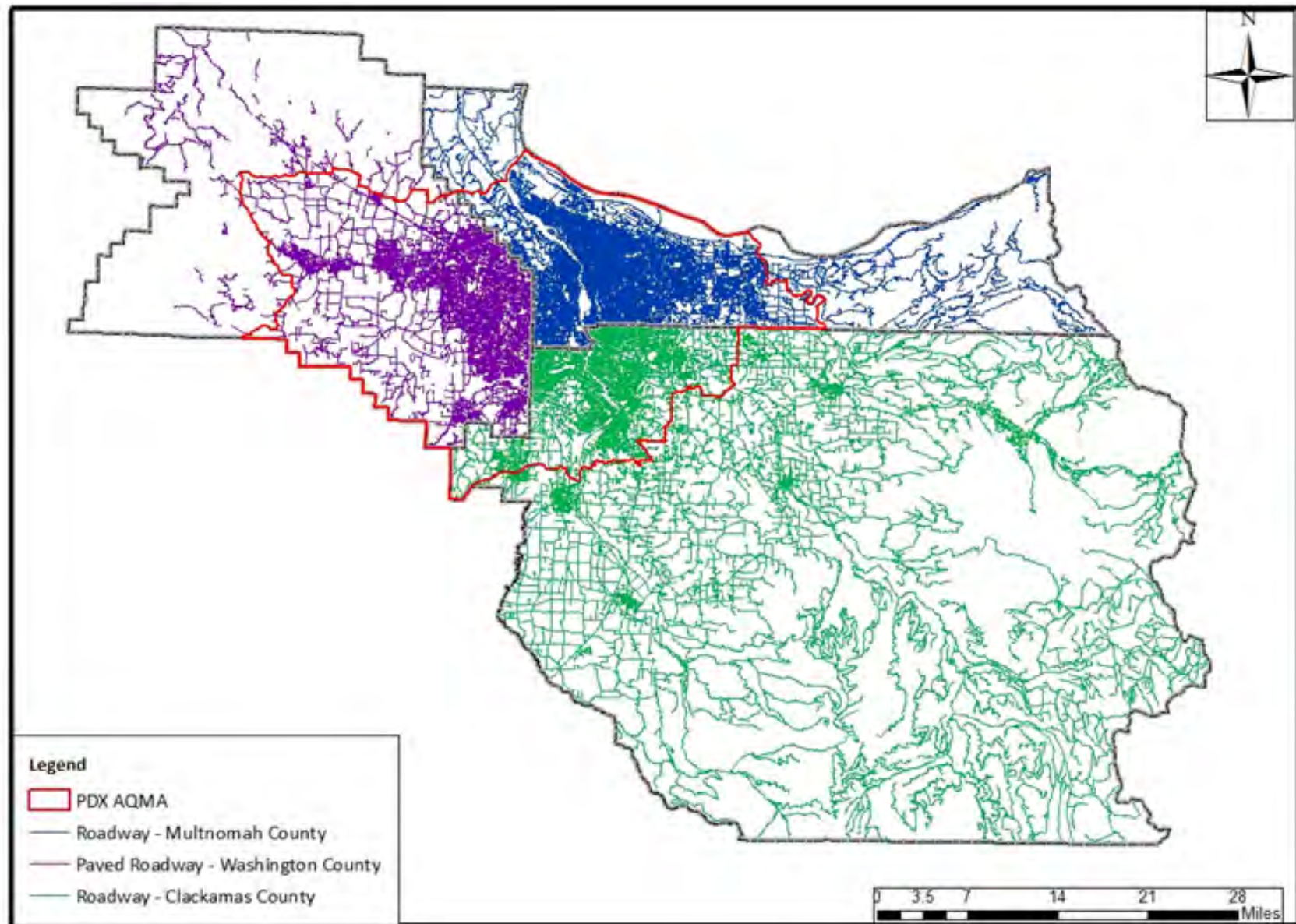
GIS projects for SS estimates in DEQ internal files.



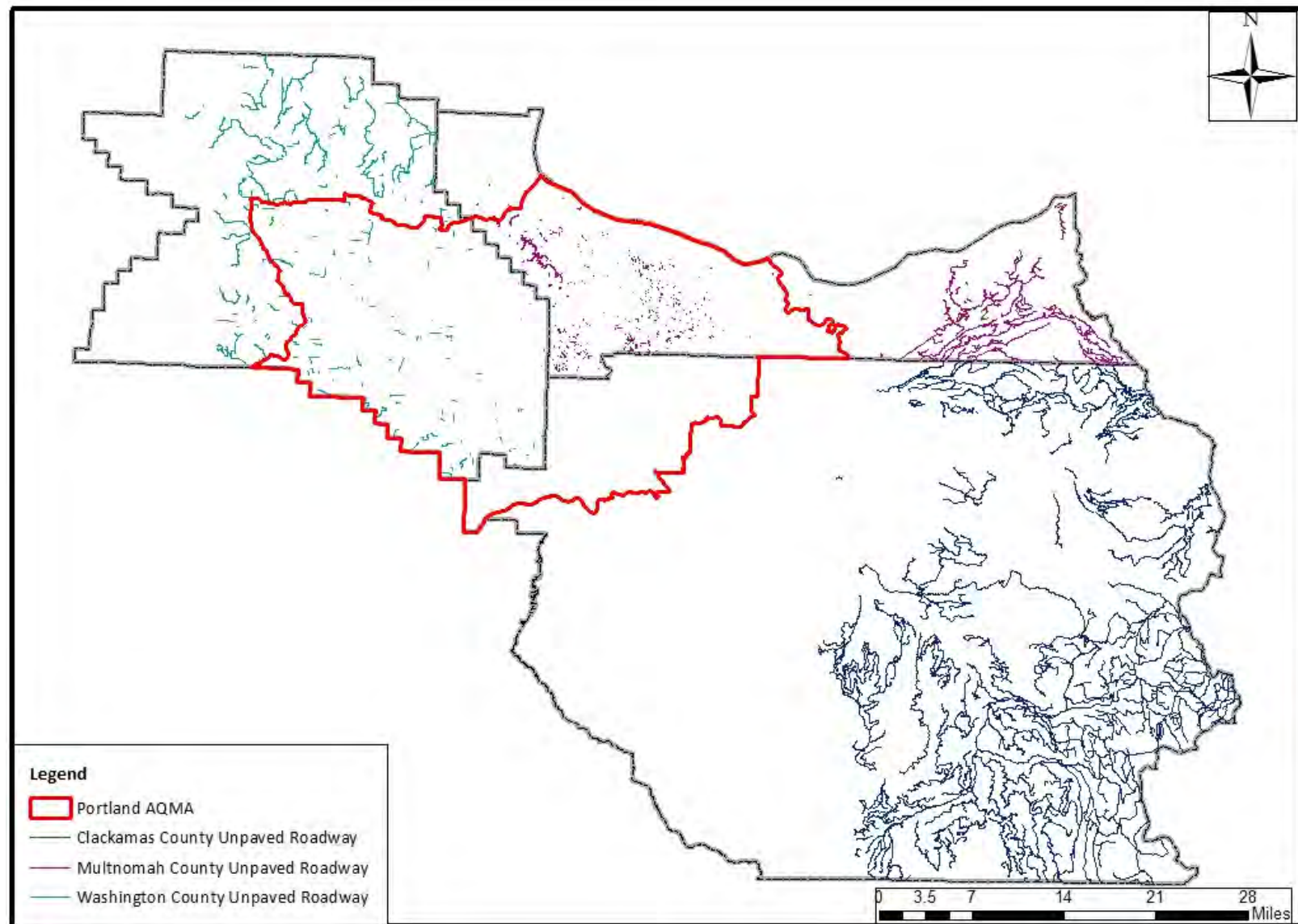
Appendix B, Figure B-1. Tri-county zoning



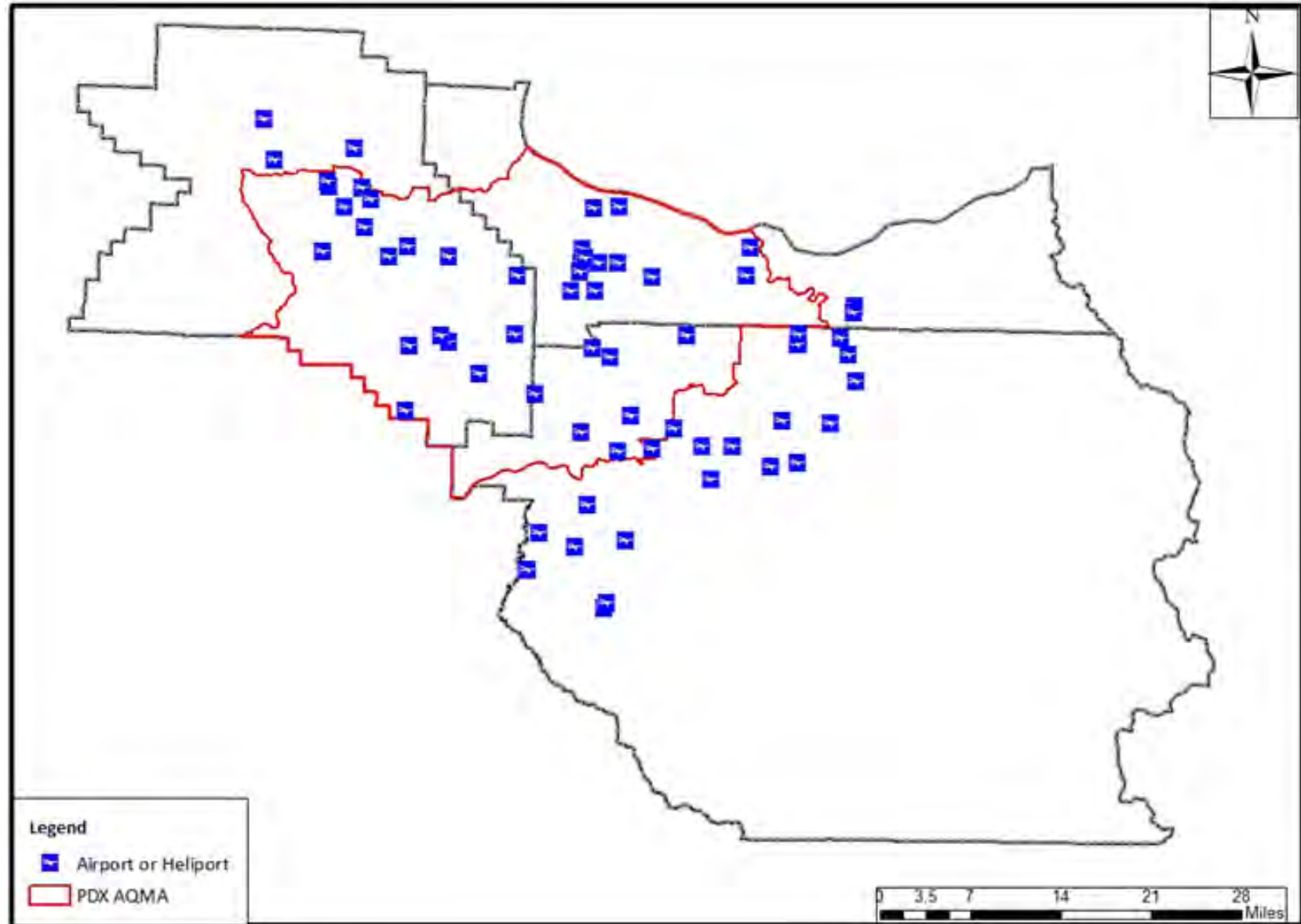
Appendix B, Figure B-2. Multnomah County building footprint



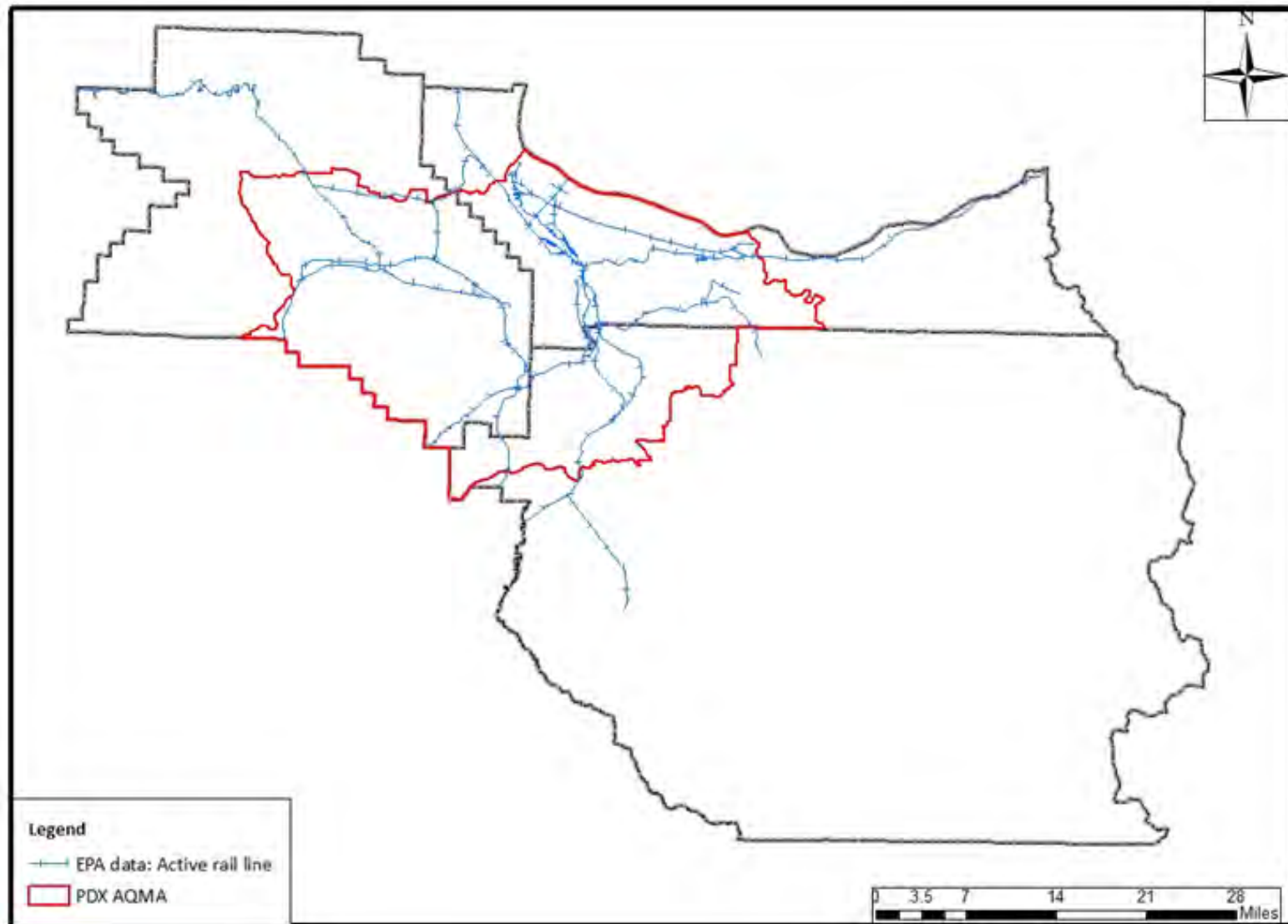
Appendix B, Figure B-3a. Tri-county roadway



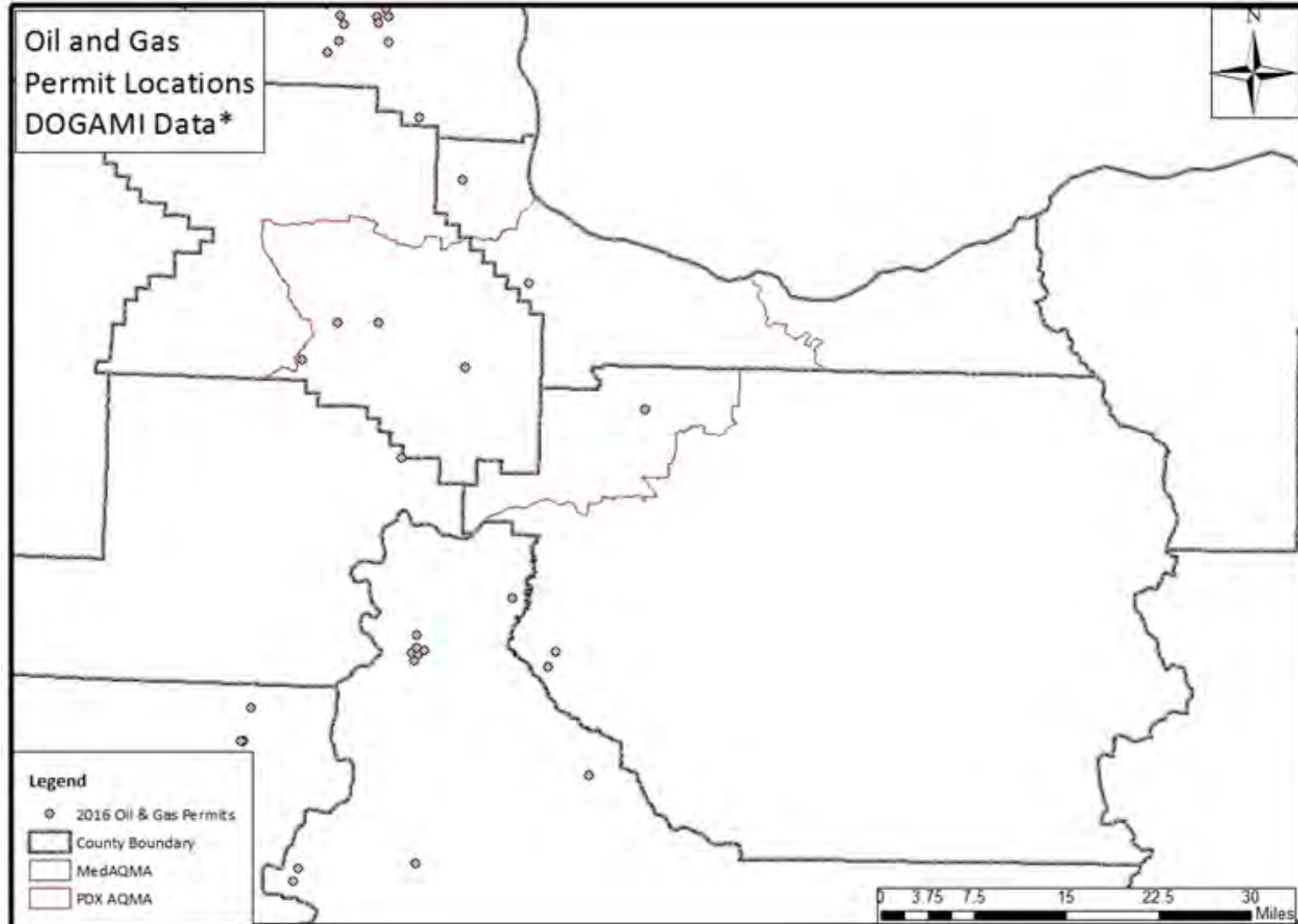
Appendix B, Figure B+3b. Tri-county unpaved roadway



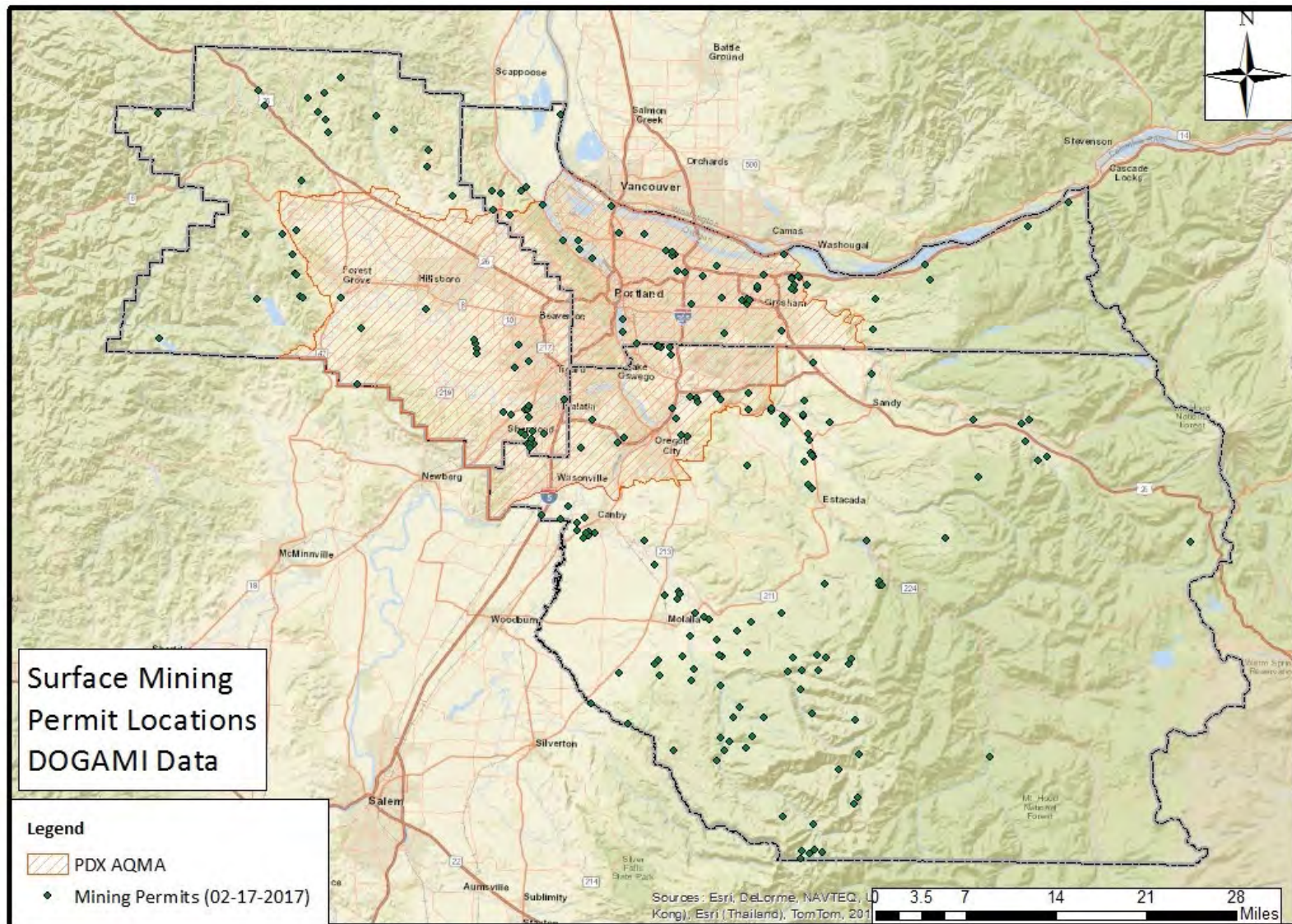
Appendix B, Figure B-4. Tri-County airport locations



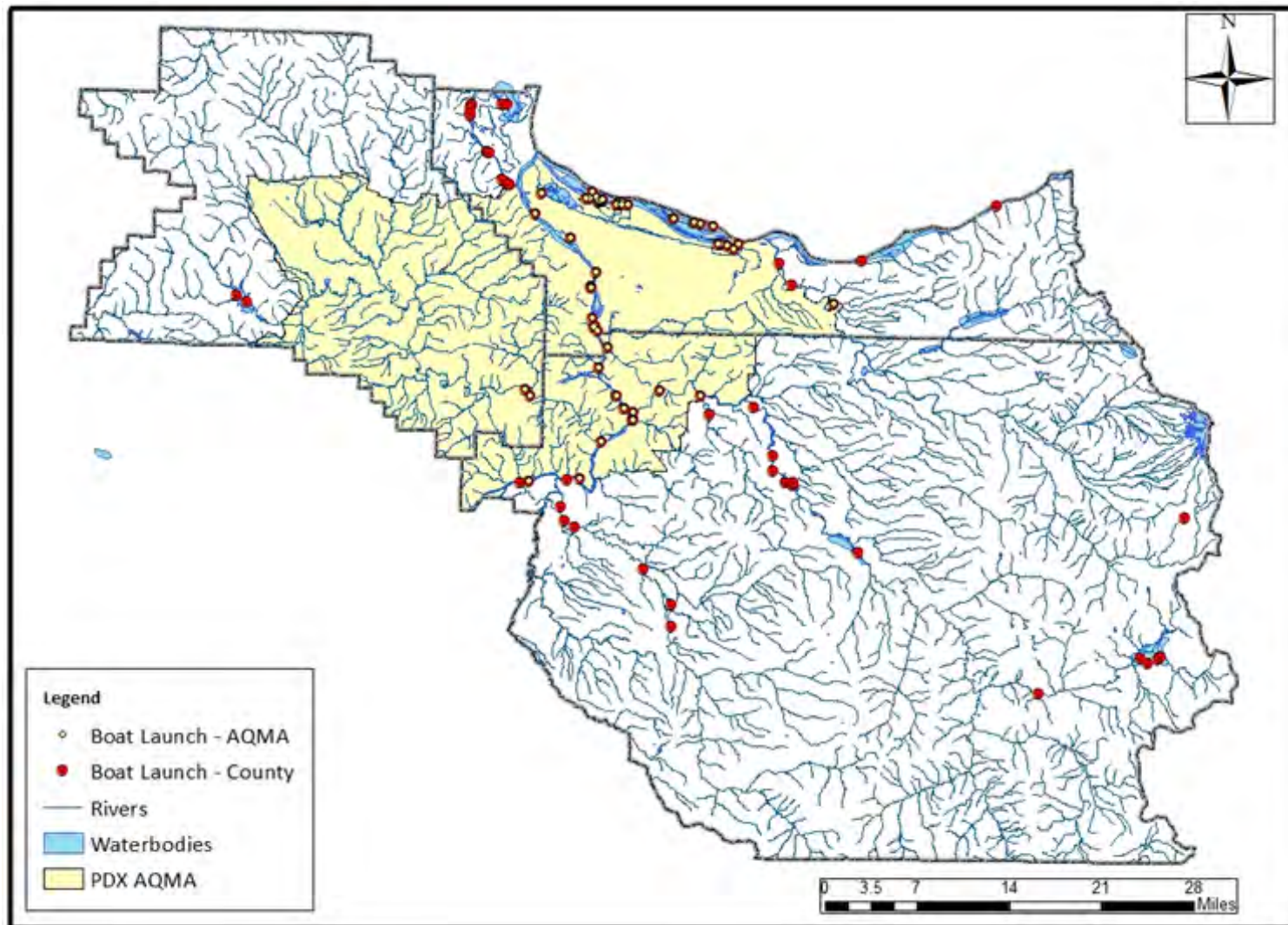
Appendix B, Figure B-5. Tri-County railway



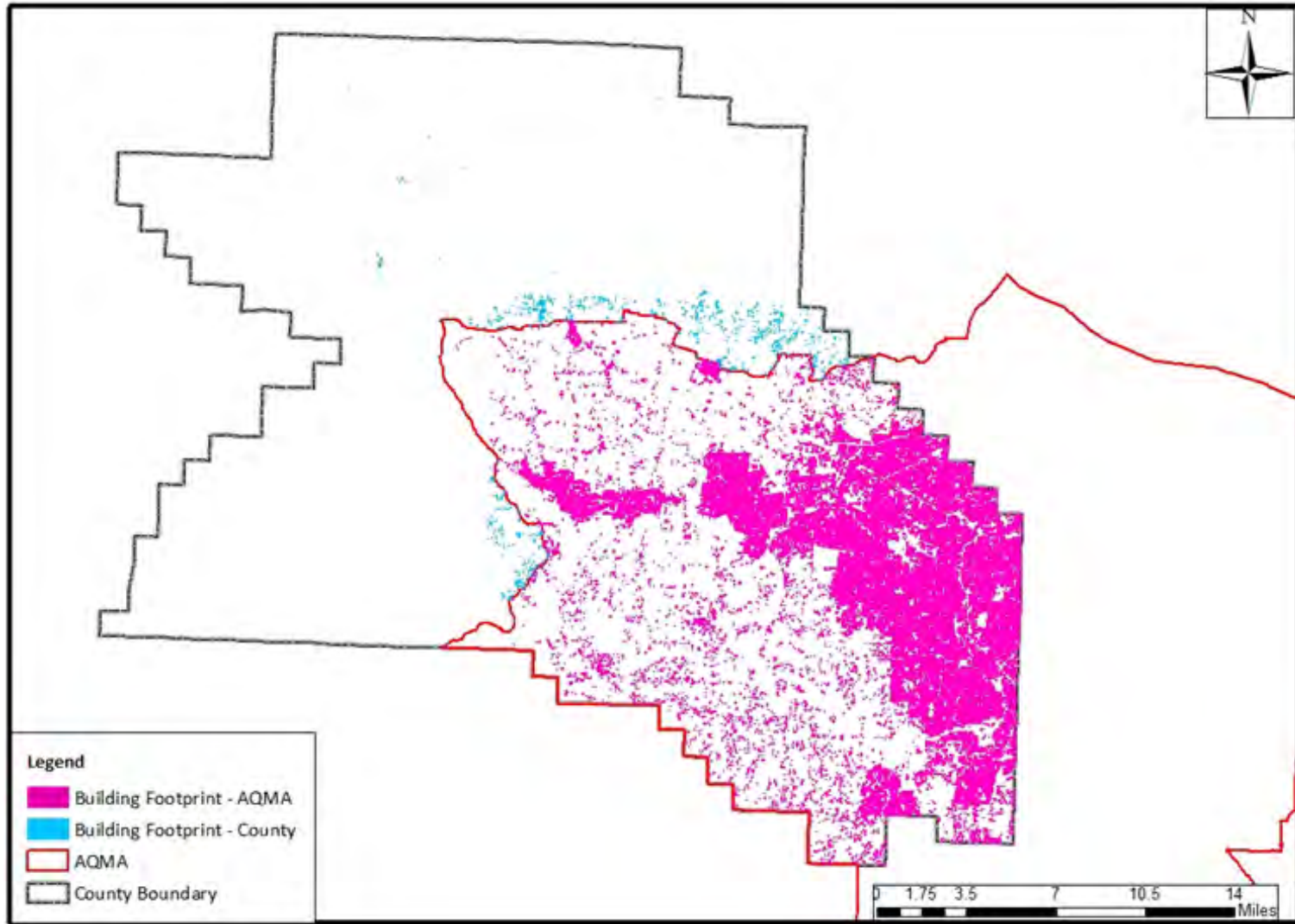
Appendix B, Figure B-6a. DOGAMI oil and gas permit locations, northern Willamette Valley



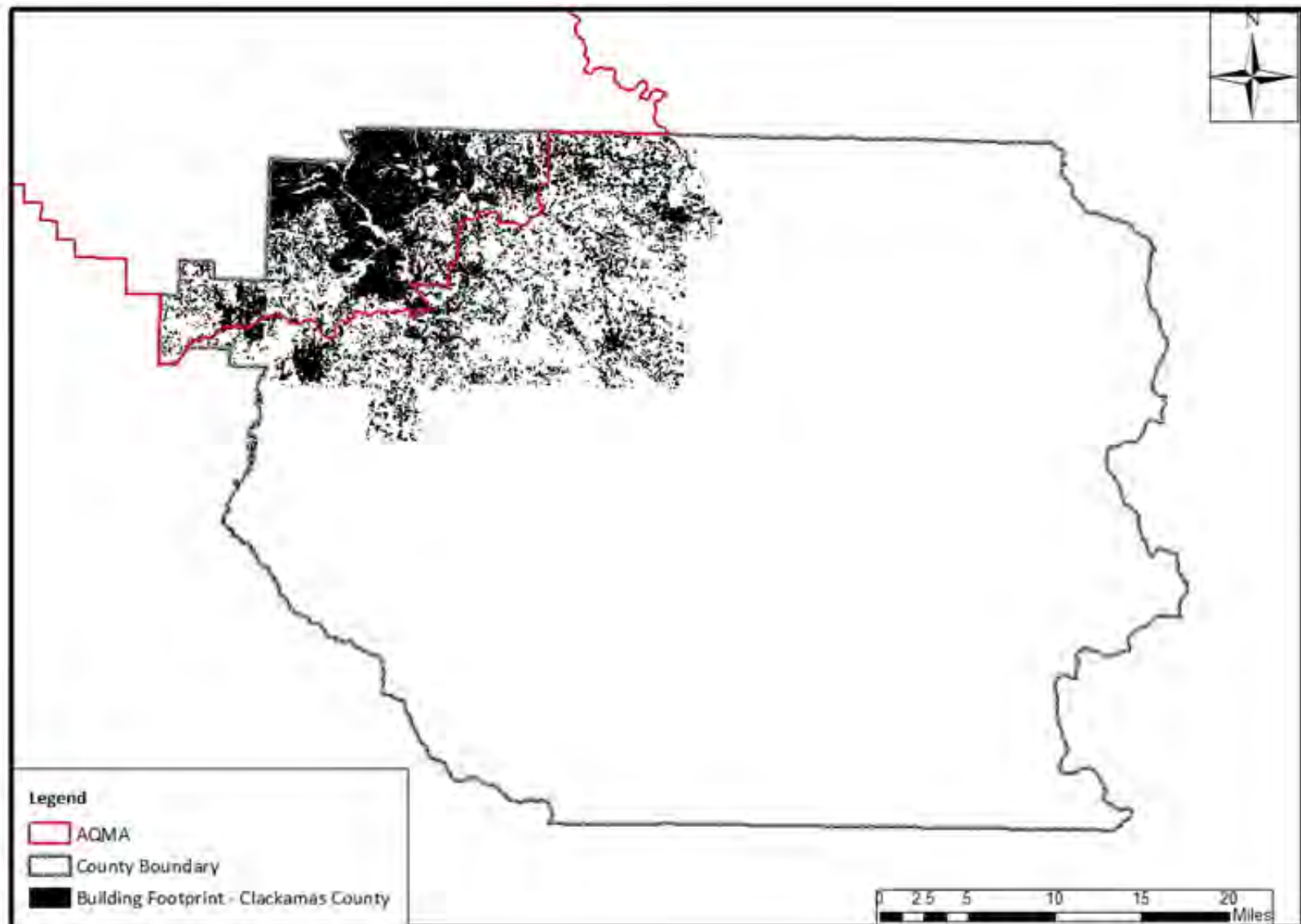
Appendix B, Figure B-6b. DOGAMI surface mining locations, northern Willamette Valley



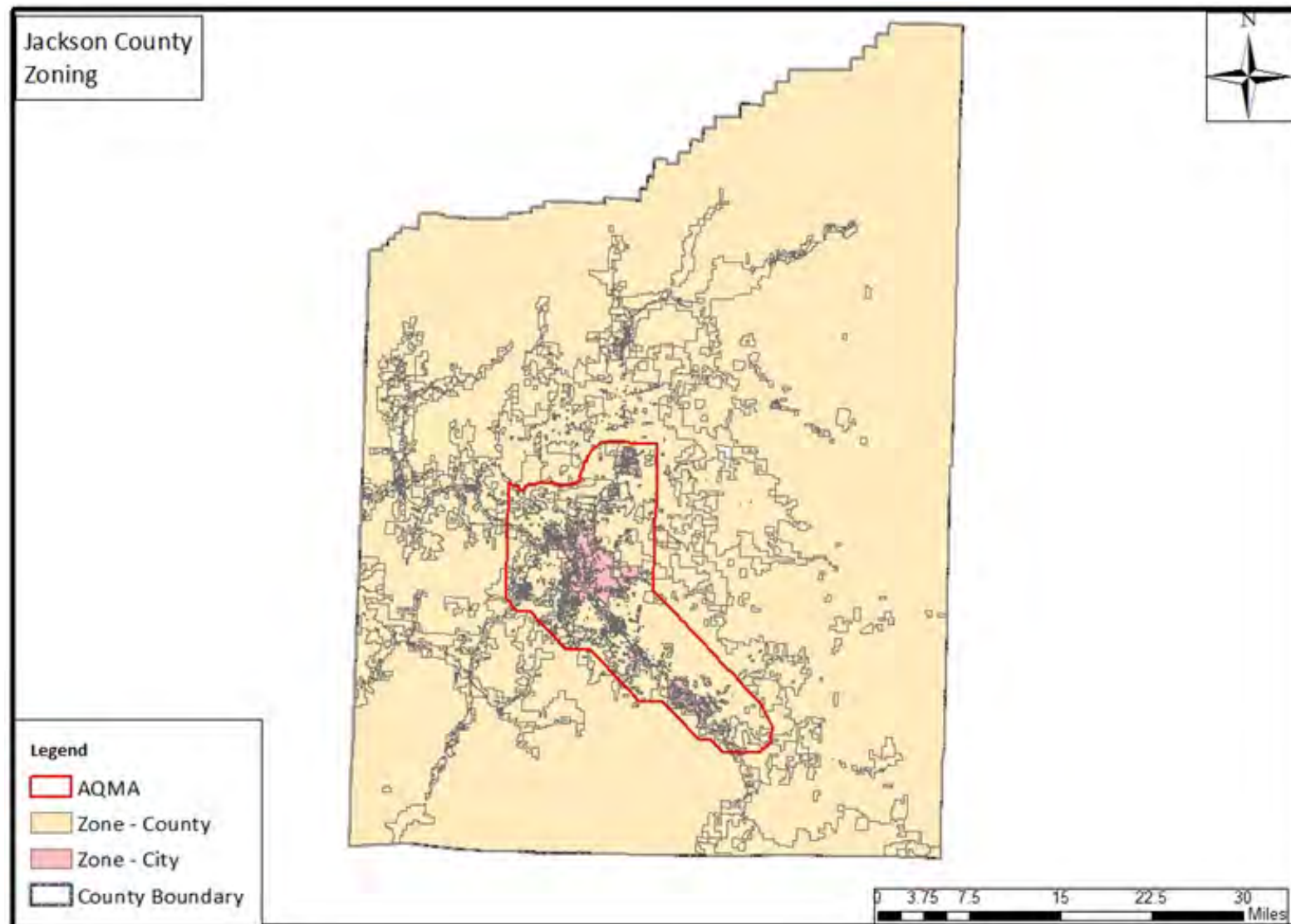
Appendix B, Figure B-7. Tri-County boat launch locations



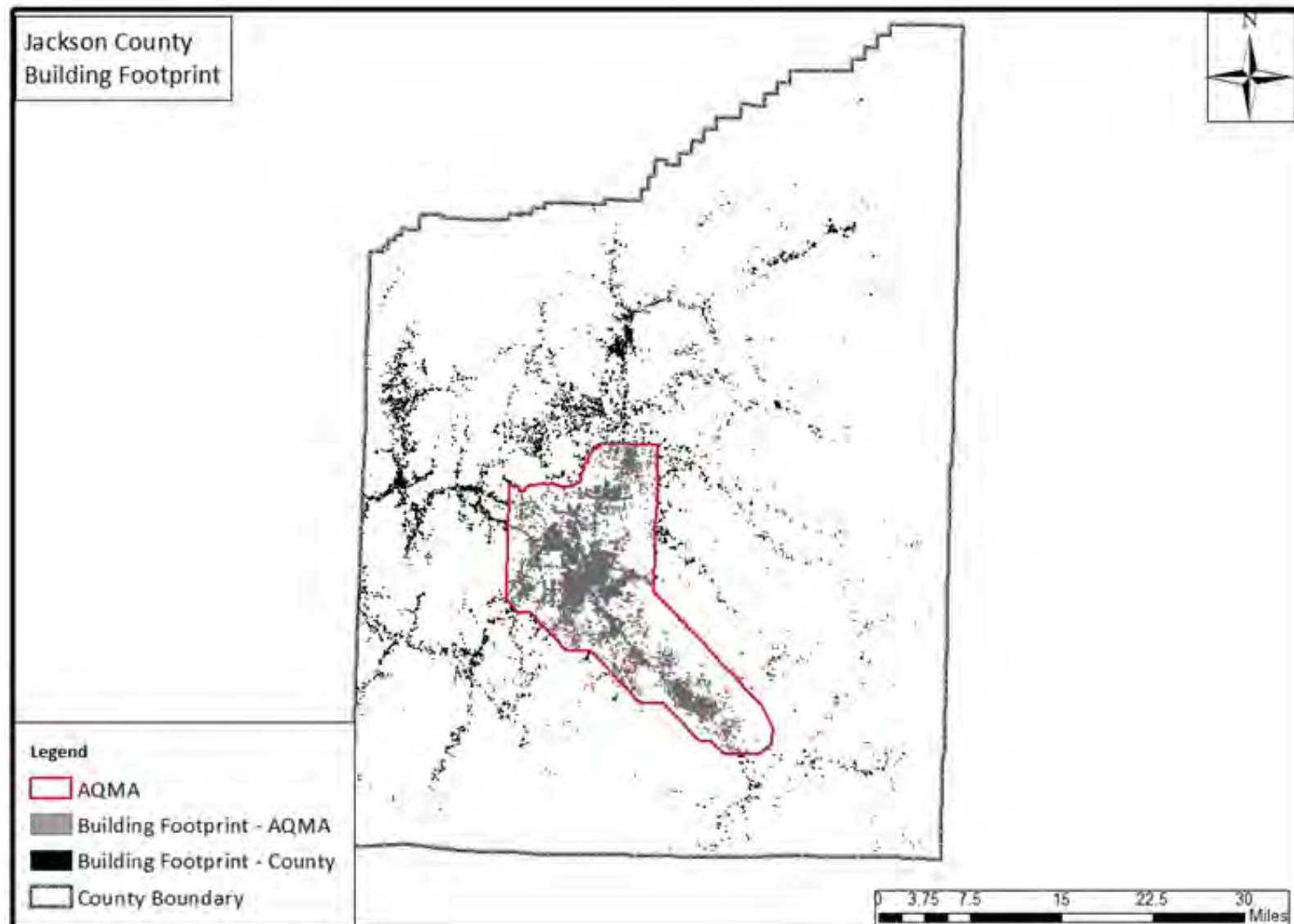
Appendix B, Figure B-8. Washington County building footprint



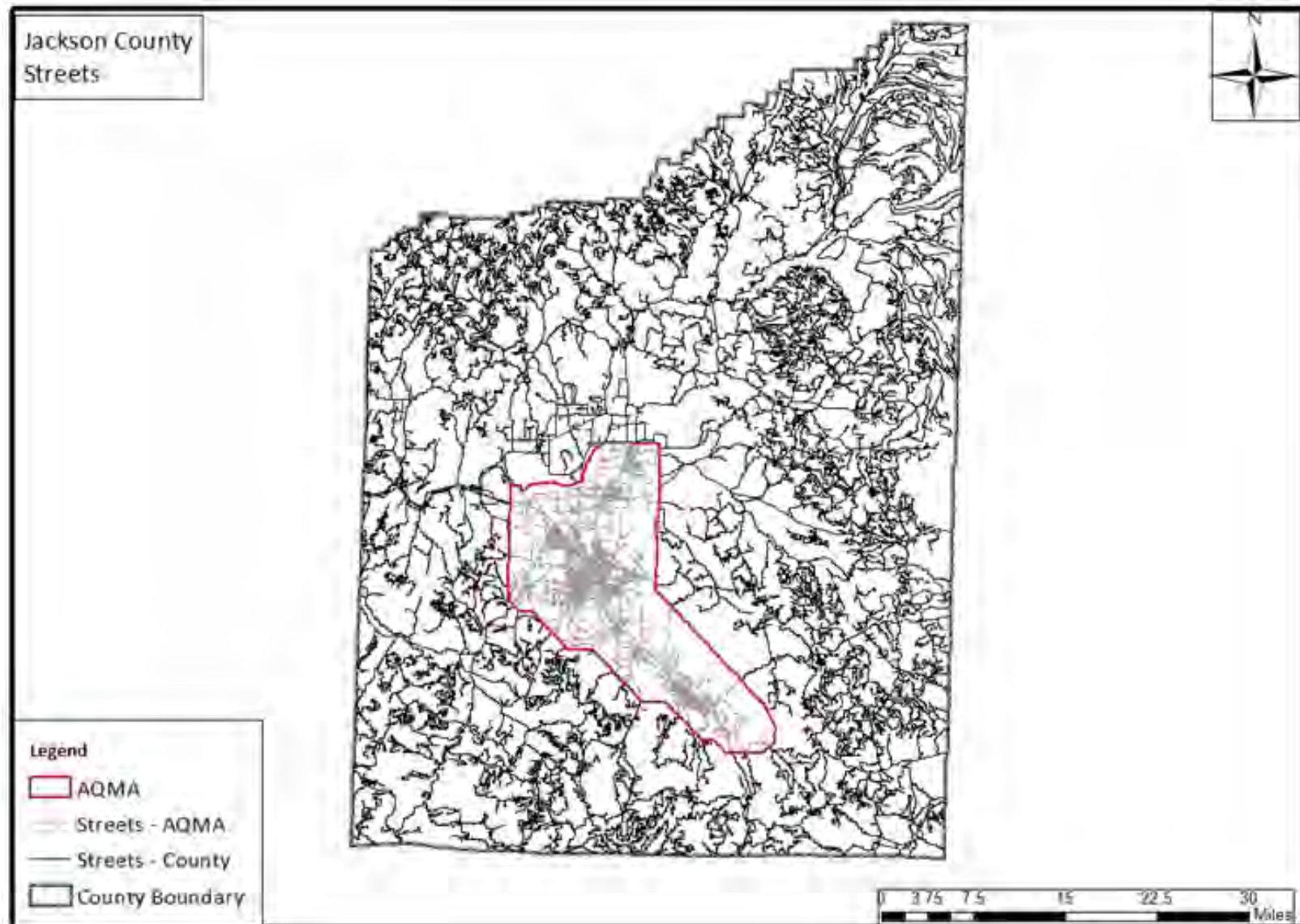
Appendix B, Figure B-9. Clackamas County building footprint



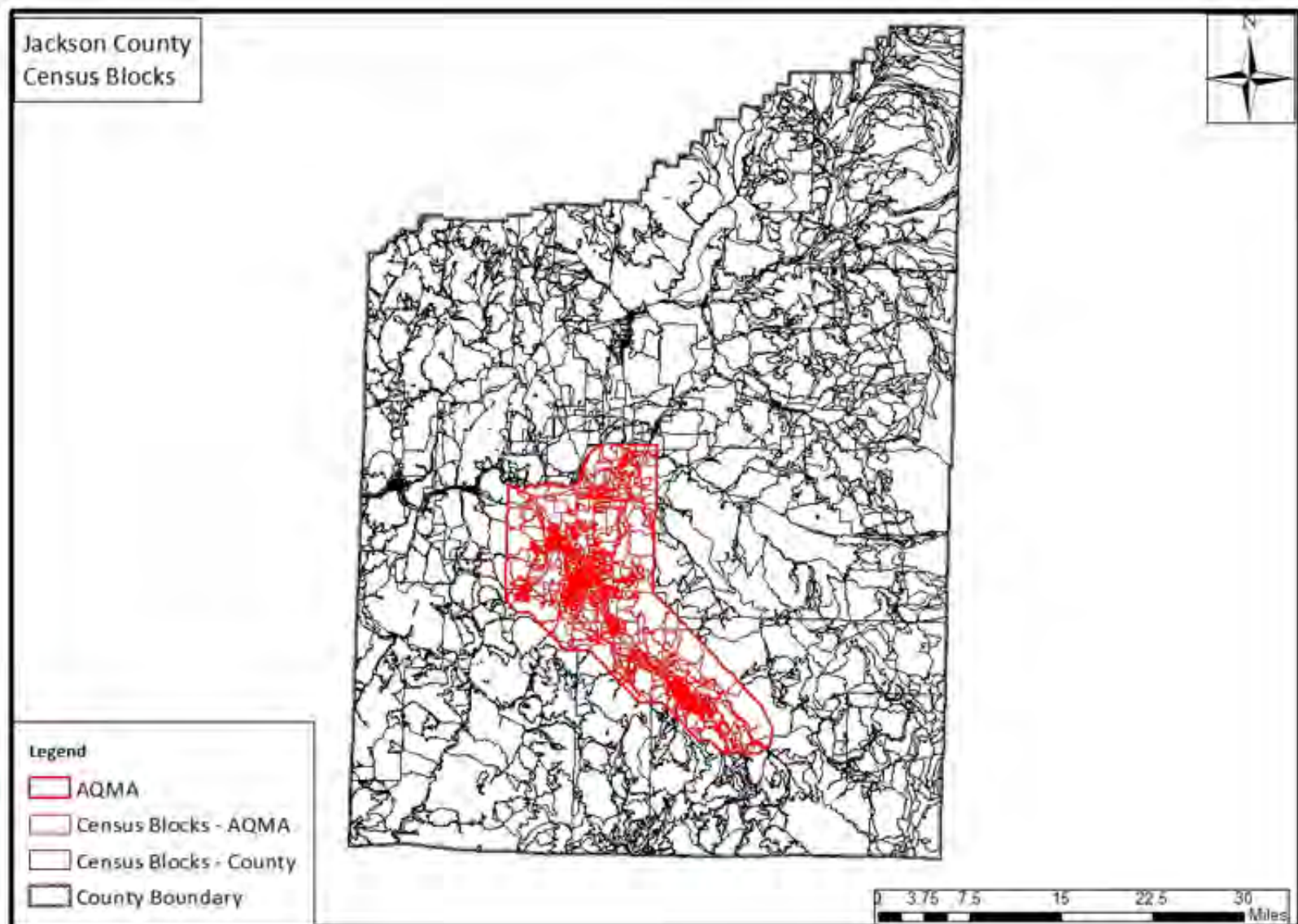
Appendix B, Figure B-10. Jackson County zoning



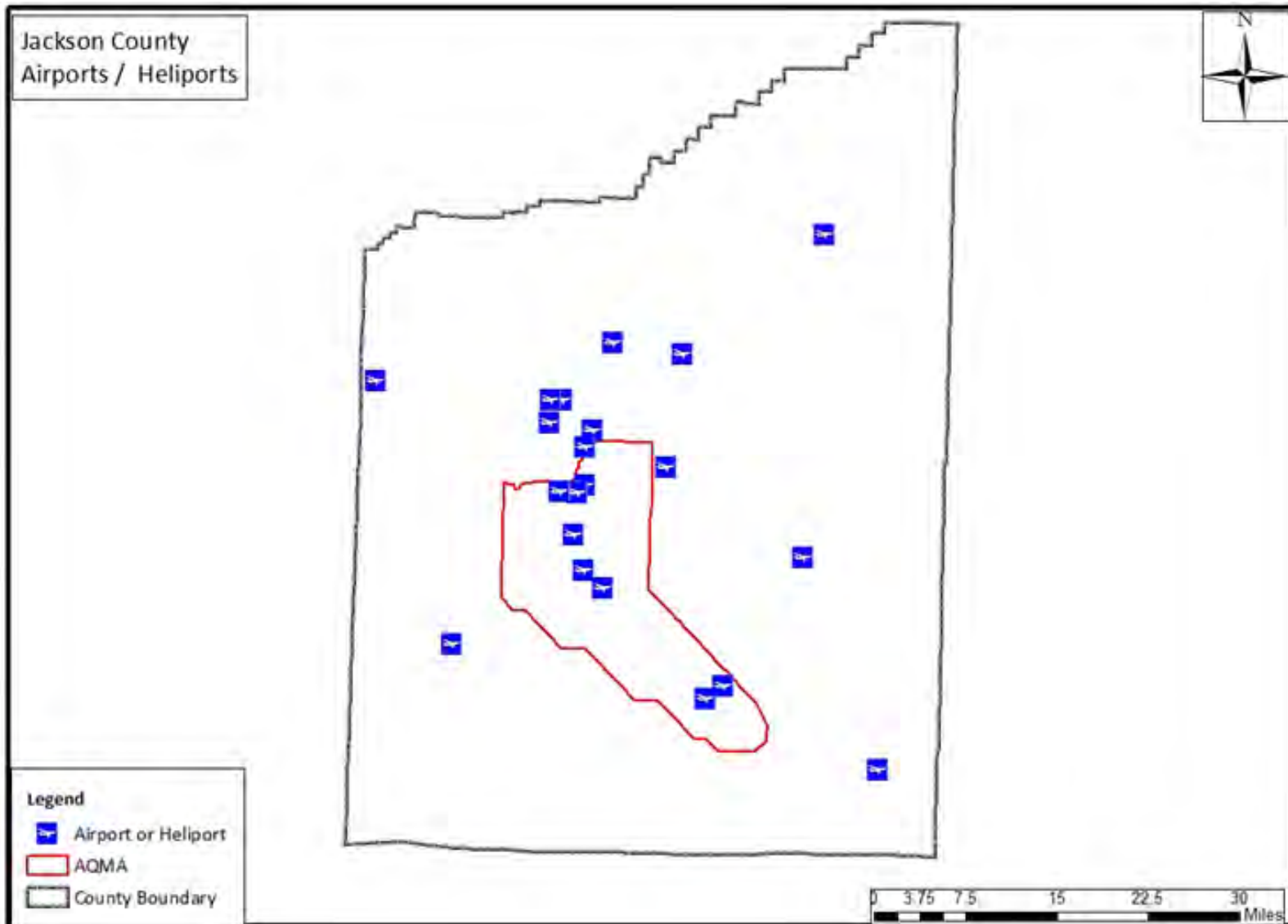
Appendix B, Figure B-11. Jackson County building footprint



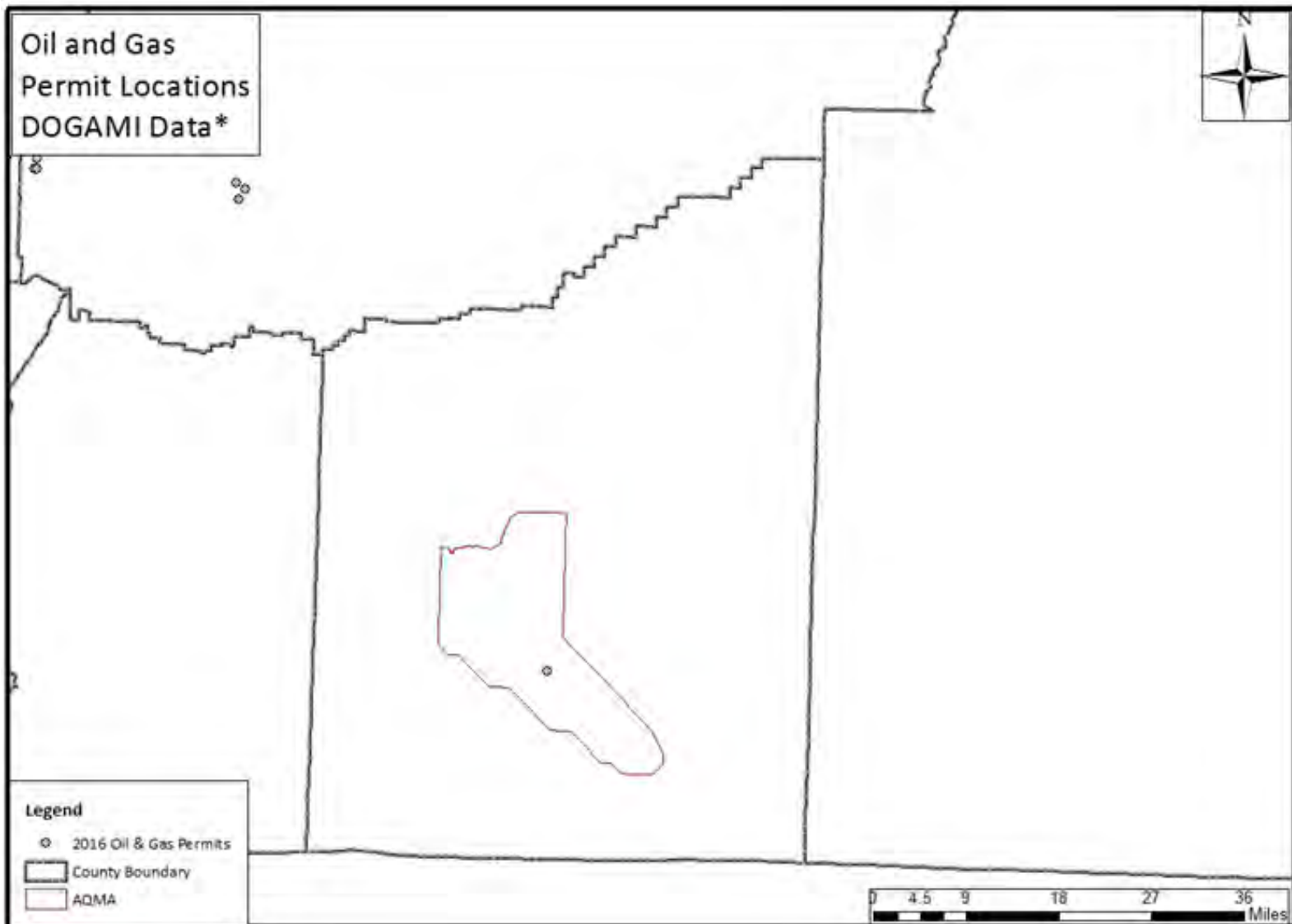
Appendix B, Figure B-12. Jackson County roadway



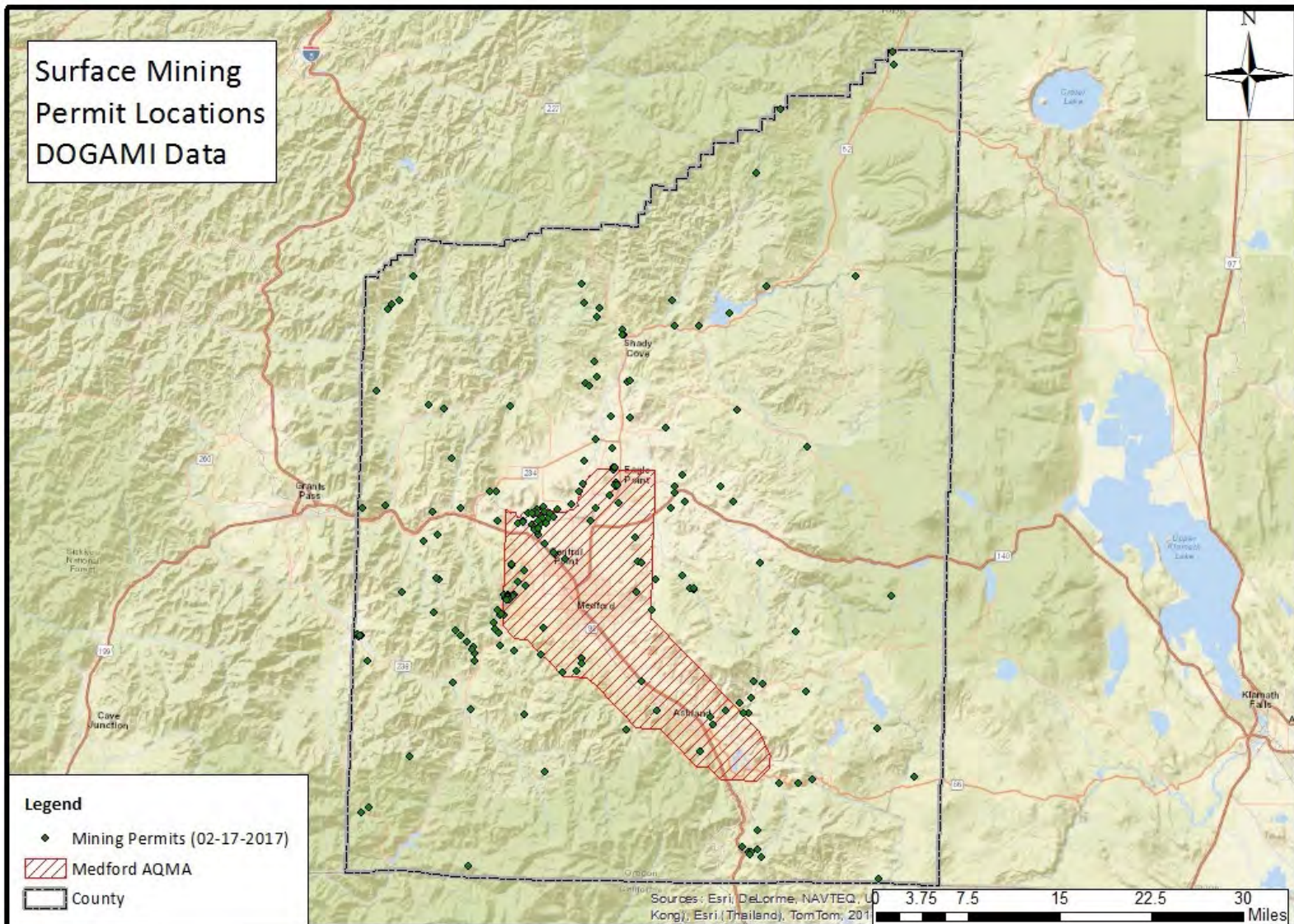
Appendix B, Figure B-13. Jackson County census block groups



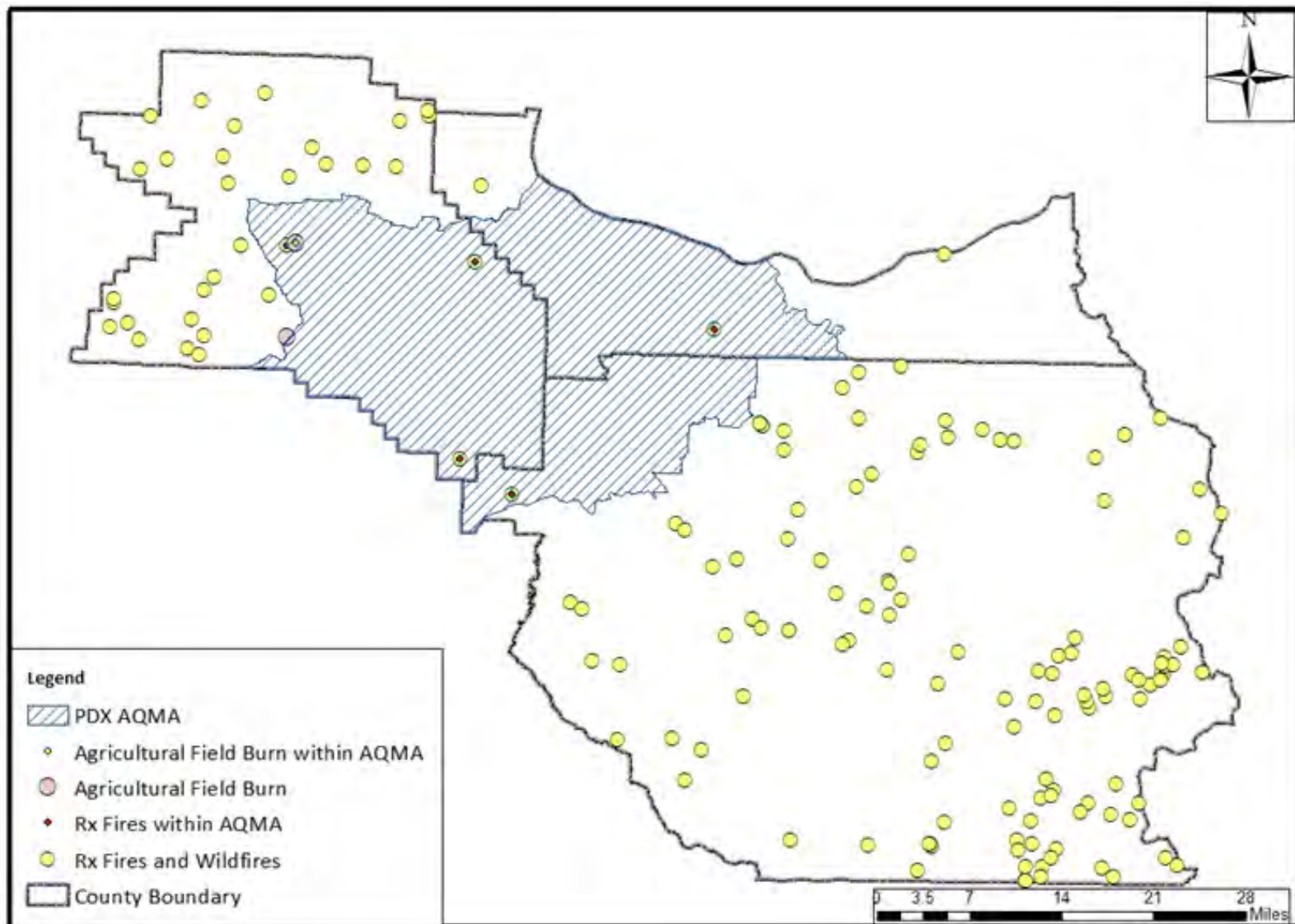
Appendix B, Figure B-14. Jackson County airport locations



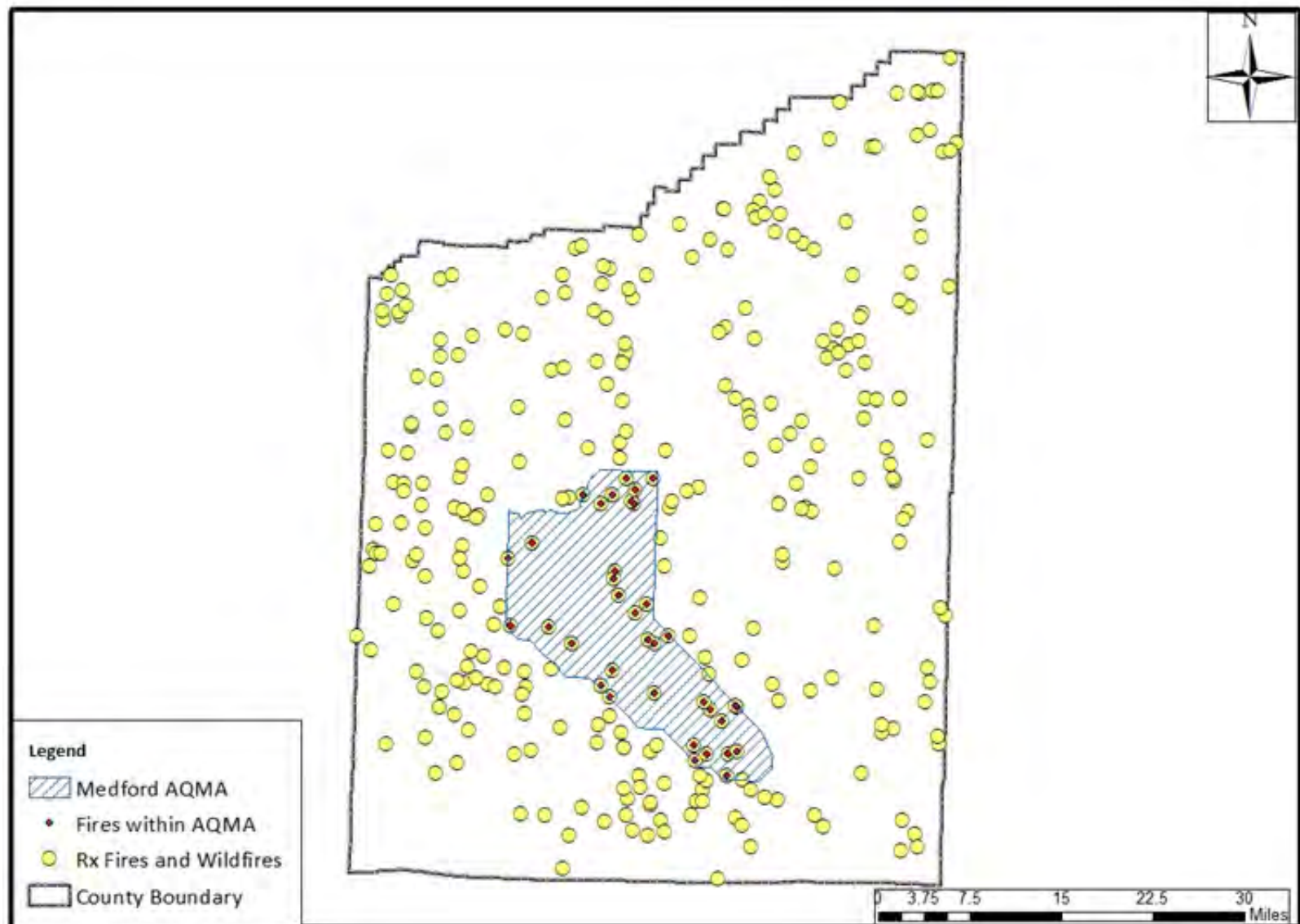
Appendix B, Figure B-15a. DOGAMI oil and gas permit locations, Jackson County



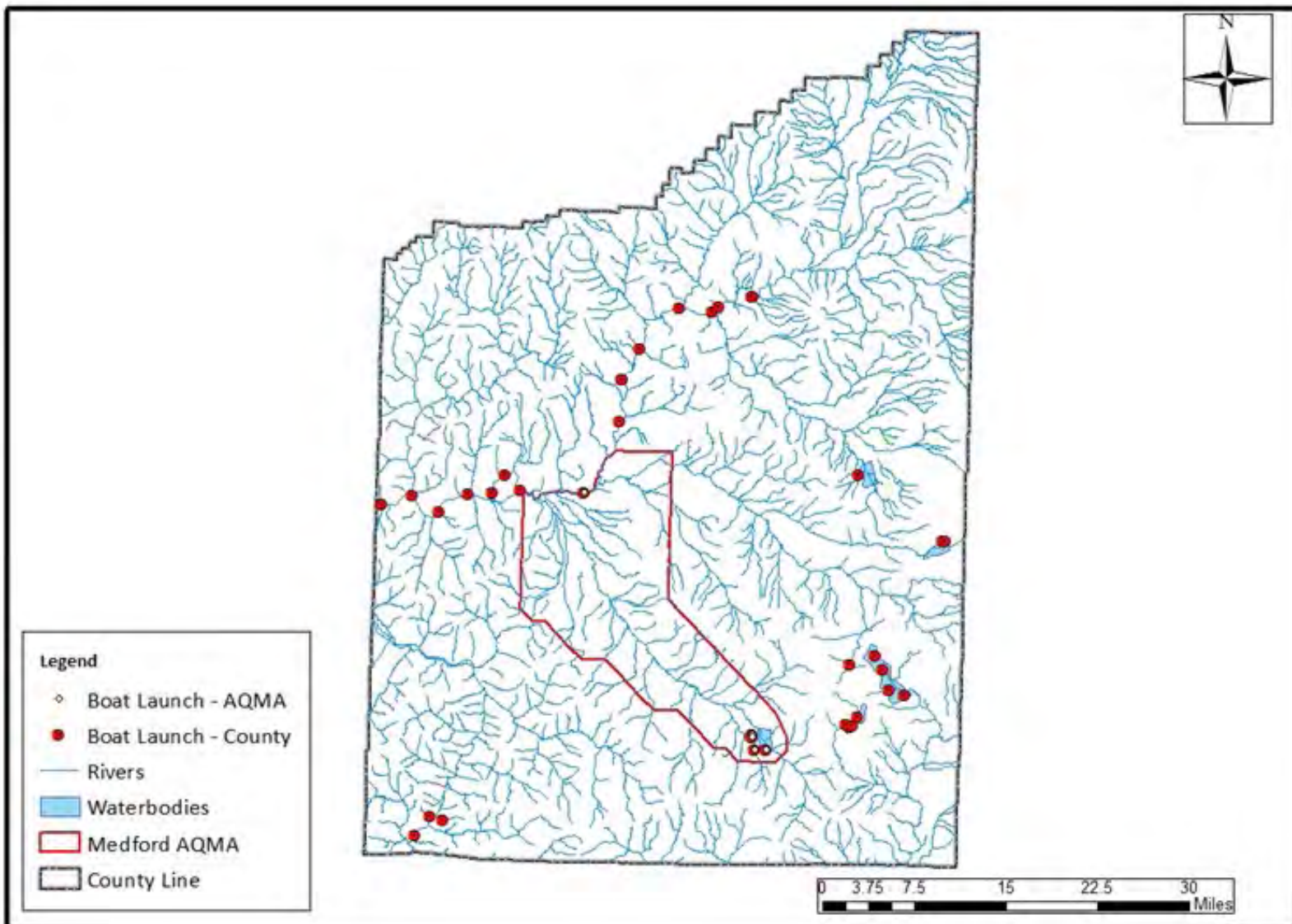
Appendix B, Figure B-15b. DOGAMI surface mining locations, Jackson County



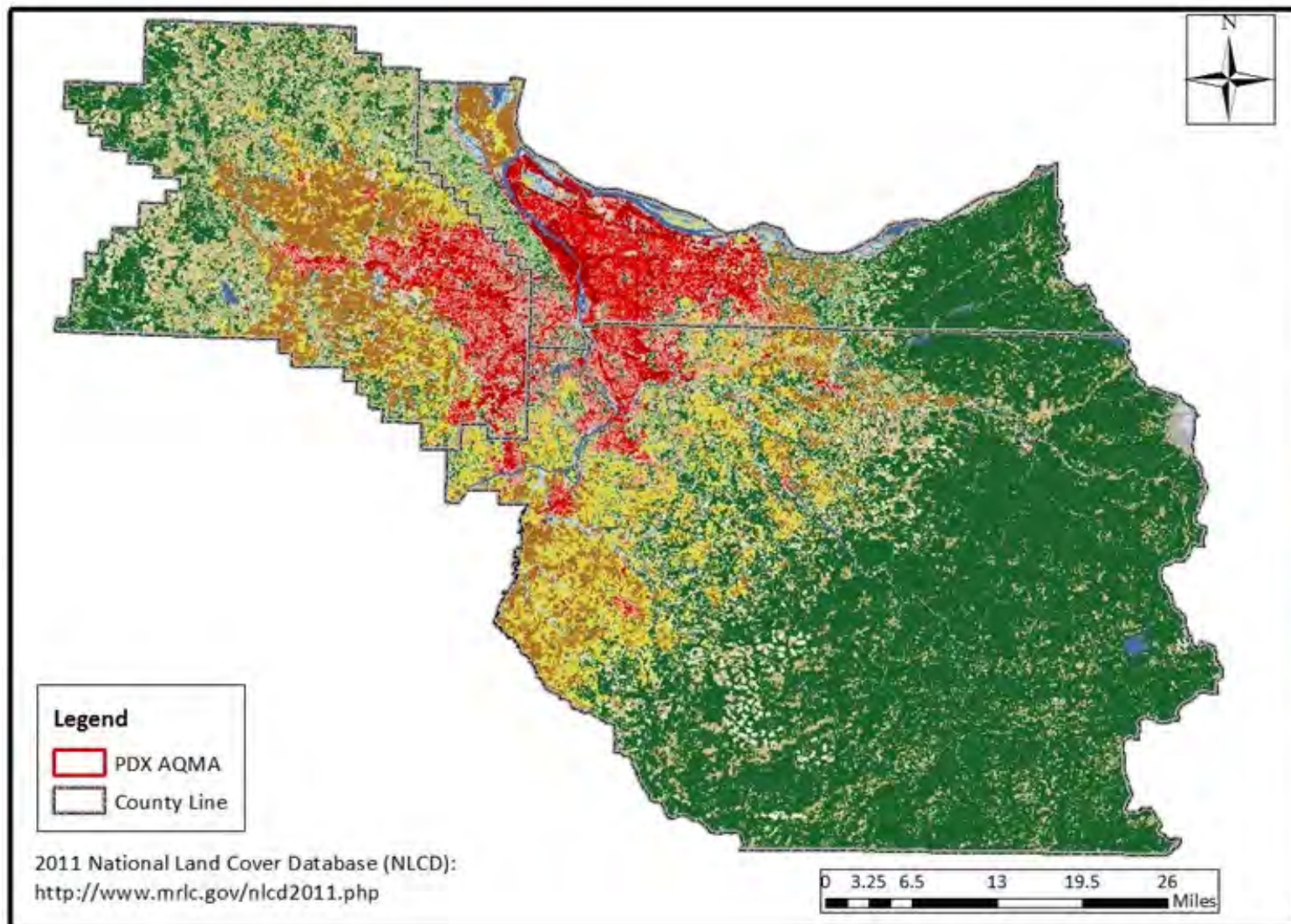
Appendix B, Figure B-16. Tri-County 2014 agricultural and prescribed burning locations



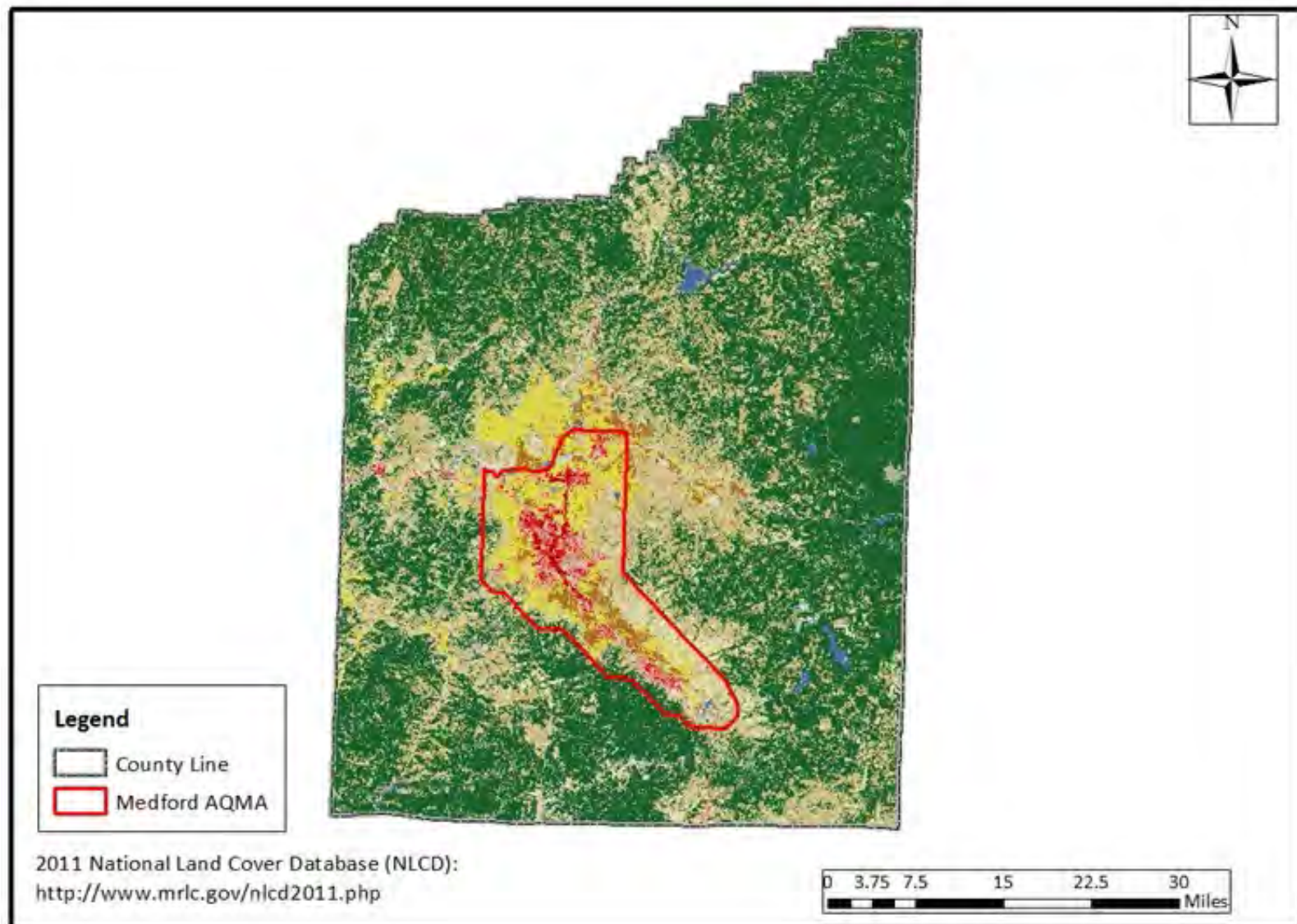
Appendix B, Figure B-17. Jackson County 2014 agricultural and prescribed burning locations



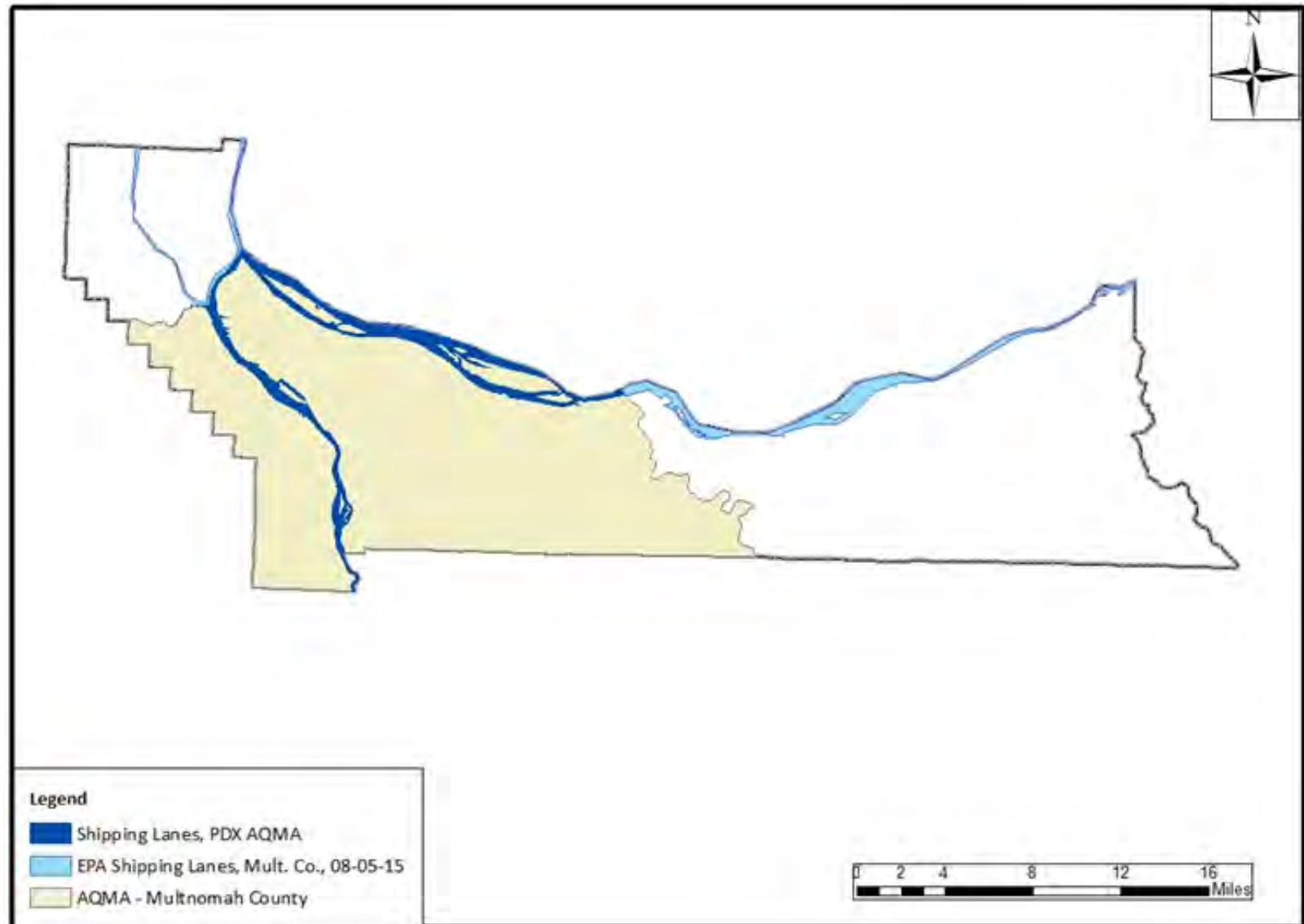
Appendix B, Figure B-18. Jackson County boat launch locations



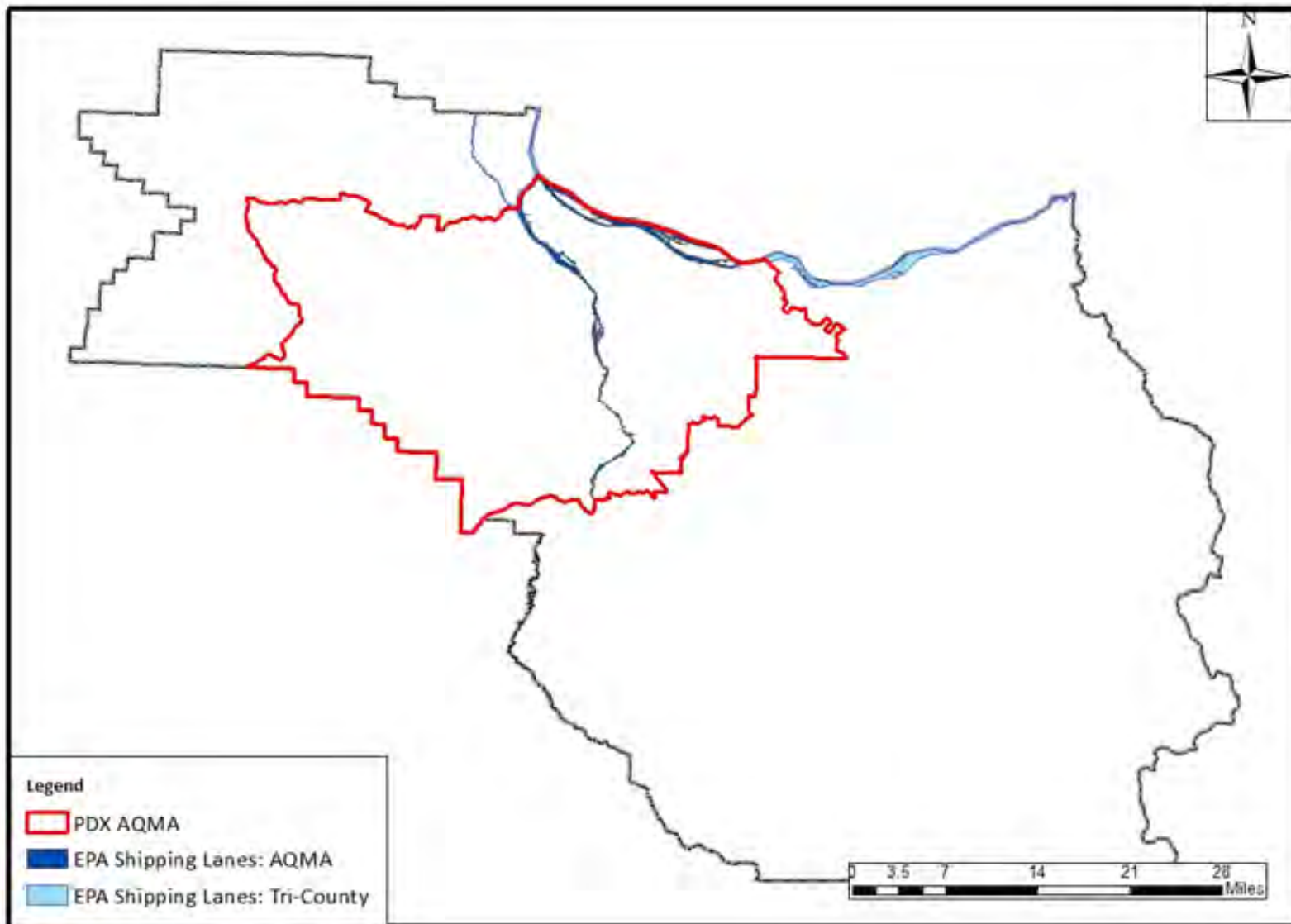
Appendix B, Figure B-19. Tri-County land cover – Raster data used for biogenic spatial allocation



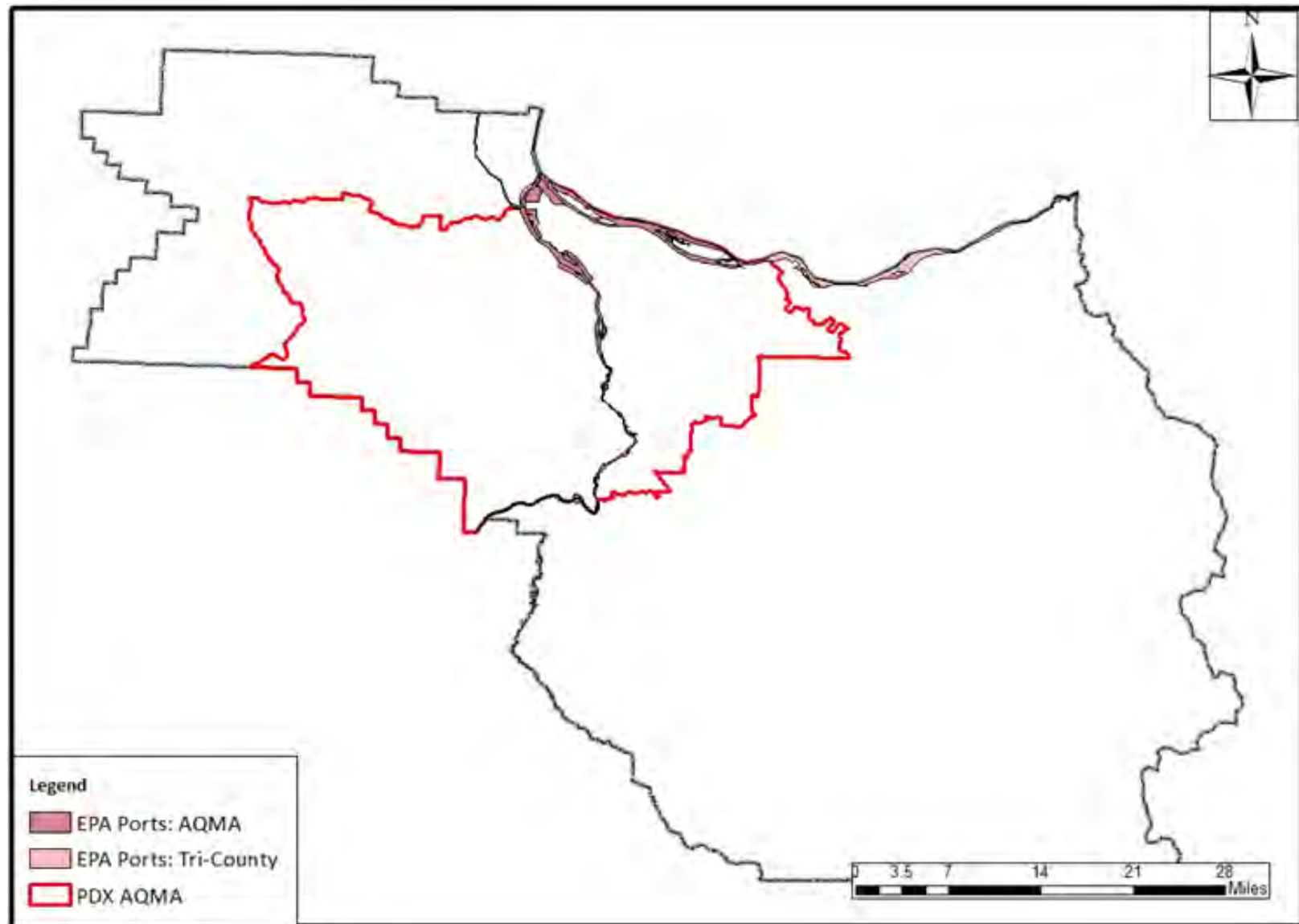
Appendix B, Figure B-20. Jackson County land cover – Raster data used for biogenic spatial allocation



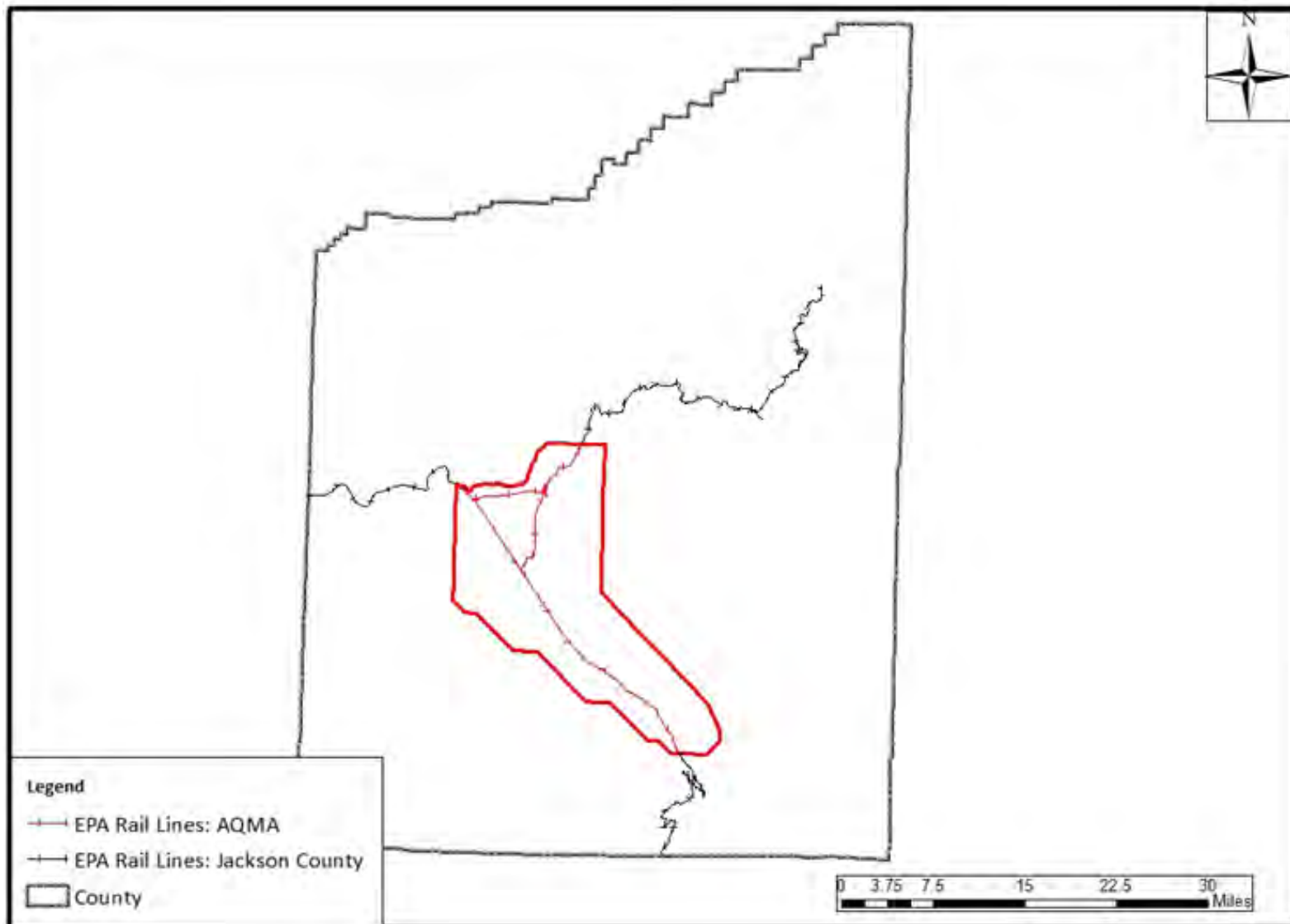
Appendix B, Figure B-21. Multnomah County shipping lanes



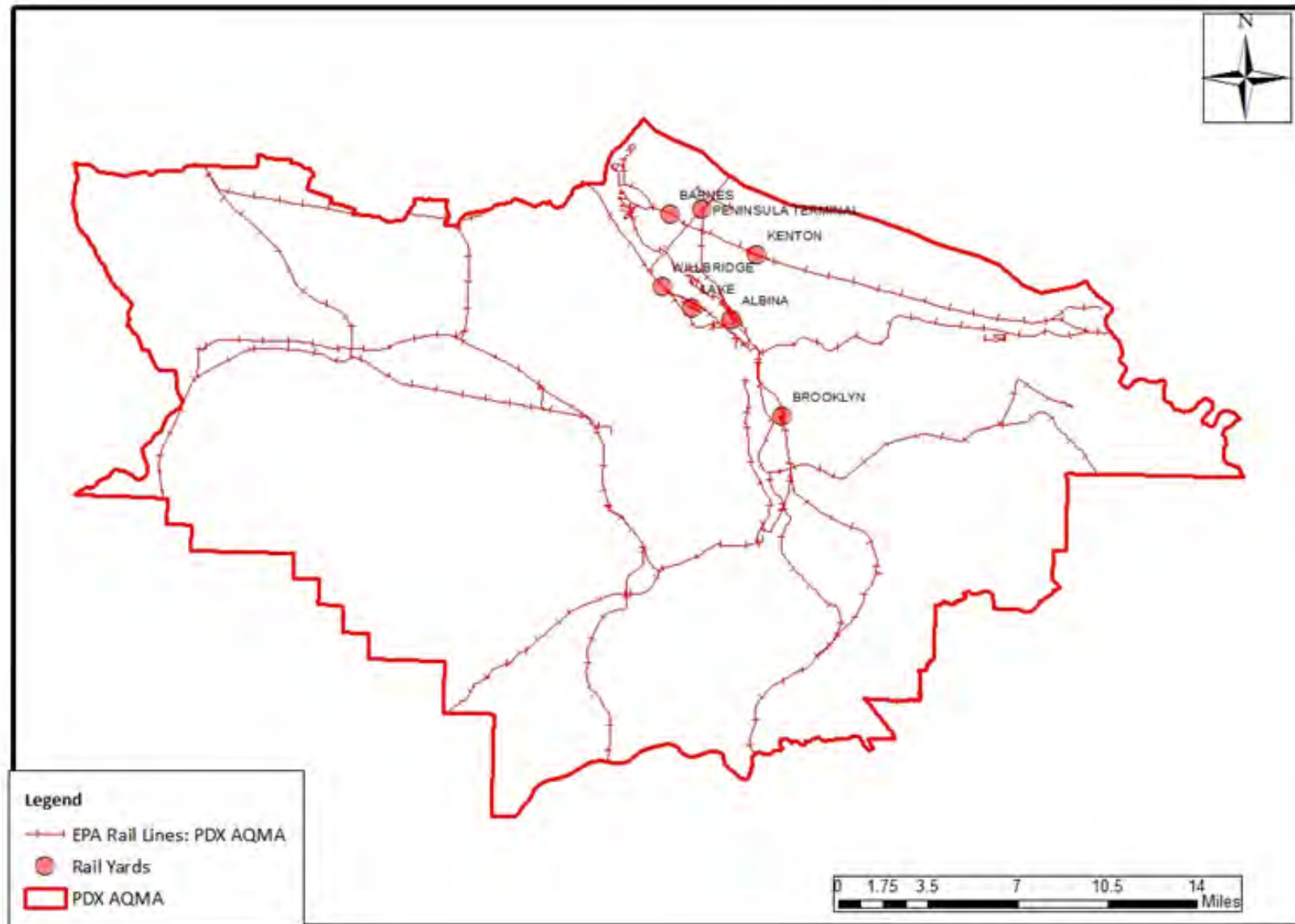
Appendix B, Figure B-22. Tri-County commercial marine vessel shipping lanes



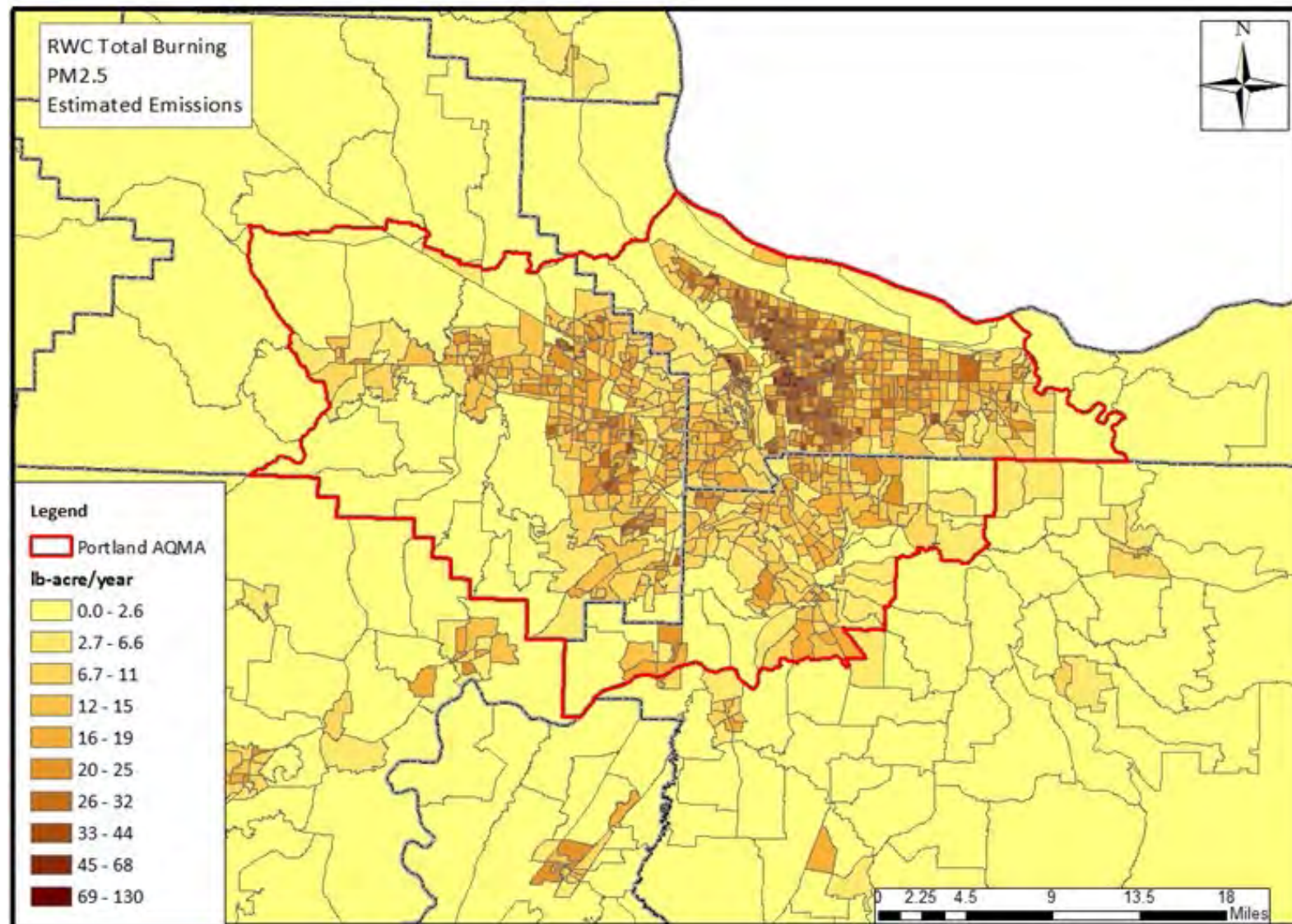
Appendix B, Figure B-23. Tri-County commercial marine vessel port locations



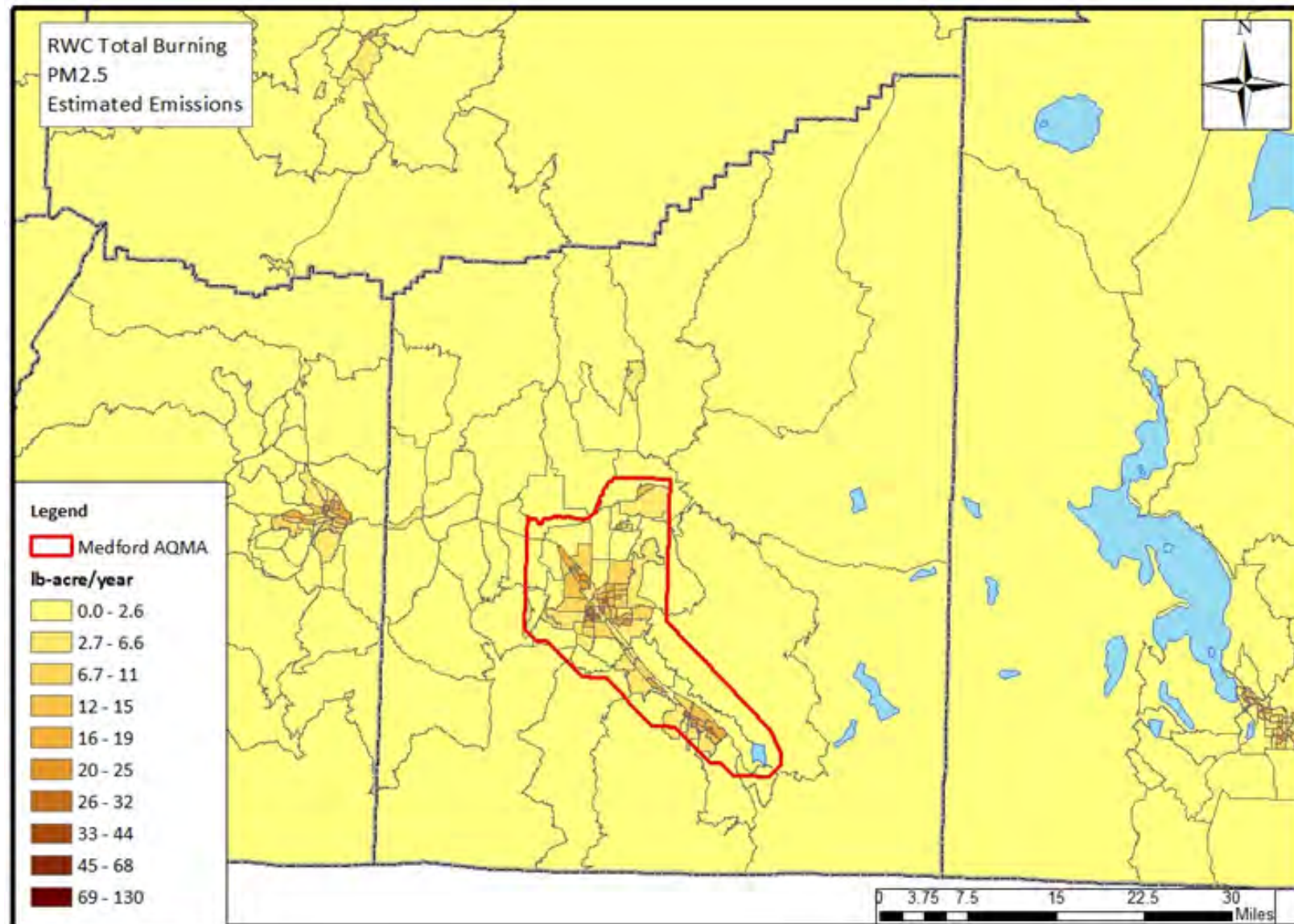
Appendix B, Figure B-24. Jackson County line-haul locomotive track location



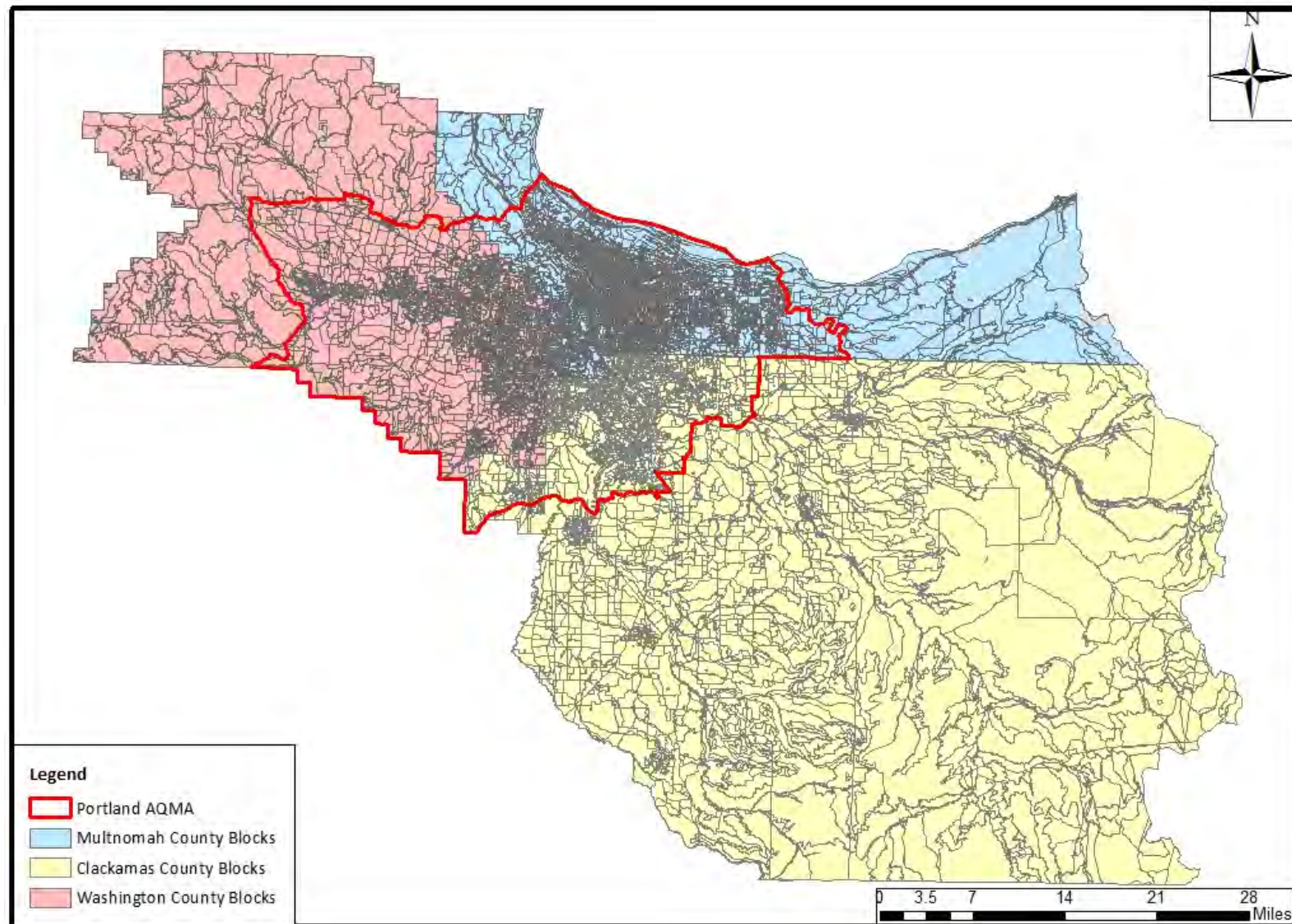
Appendix B, Figure B-25. Rail yards within the Portland AQMA



Appendix B, Figure B-26. Portland area residential wood combustion PM2.5 emissions by block group



Appendix B, Figure B-27. Medford area residential wood combustion PM2.5 emissions by block group



Appendix B, Figure B-28. Tri-county US Census block groups

APPENDIX C: ONROAD



Oregon

Kate Brown, Governor

Department of Transportation
Transportation Development Division
Transportation Planning Analysis Unit (TPAU)
Mill Creek Office Park
555 13th Street NE Suite 2
Salem, Oregon, 97301-4178
Phone: (503) 986-4120
Fax: (503) 986-4174

Date: January 22, 2016

To: Wesley Risher, Oregon Department of Environmental Quality

From: Jin Ren, P.E., Senior Transportation Modeler/Analyst
ODOT Transportation Planning Analysis Unit (TPAU)

Cc: Brian Dunn, P.E., Transportation Planning Analysis Manager, ODOT TPAU
Dan Moore, AICP, Planning Program Manager, RVMPO
Peter Schuytema, P.E., Senior Transportation Engineer, ODOT TPAU
Ian Horlacher, MPO Senior Planner, ODOT Regional 3, District 8

RE: Medford Multipollutant Analysis Project
– Potential Multipollutant Emission Effects/Benefits of Various On-road Emission Control Scenarios

Brief Description

A model request was submitted by Oregon Department of Environmental Quality (DEQ) to utilize the RVMPO Travel Demand Models (TDM)² to forecast the base year 2014 and future year 2024 scenario daily link vehicle miles traveled (VMT).

² Note that travel models provide only generalized travel forecasts because they are based on generalized land use patterns and transportation networks. Since models do not represent individual land uses, driveways or neighborhood-scale streets, the forecasts produced are not sensitive to these specific land use and transportation characteristics.

It is inappropriate to use raw model outputs as the basis for transportation and land use decisions that require consideration of detailed transportation and land use characteristics. Therefore, post-processing of model outputs to account for the influence of specific transportation and land use characteristics is mandatory. Methods used for post-processing must conform to specifications provided within the ODOT Analysis Procedures Manual (<http://www.oregon.gov/ODOT/TD/TP/pages/APM.aspx>).

The purpose of the request is for DEQ to post process the travel demand model outputs with MOVES2014a emission rates to estimate base year 2014 and future year 2024 on-road pollutant emissions for the Medford-Ashland Air Quality Management Area (AQMA).

Land Use & Network Assumptions

The decision was made to use the RVMPO-Version 3.0 models for base year 2015 scenario and future year 2028 scenario as they were previously used for the RVMPO air quality studies. DEQ will use their interpolation method to estimate 2014 base year and 2024 future year daily and annual VMT in the RVMPO selected study areas, such as: Medford and Ashland.

Both base year 2015 scenario and future year 2028 scenario land use/network forecasting assumptions were kept the same as in the respective 2015 and 2028 RVMPO-v3.0 models. In other words, no land use or network changes were made to the original base year 2015 scenario or future year 2028 scenario RVMPO-v3.0 models. Note that the RVMPO-v3.0 models do not include all local or neighborhood streets; therefore, usually daily VMT for model centroid connectors and local streets should be combined to roughly represent no more than 10% of local street VMT in the respective study areas.

Modeling Methods and Assumptions

Since there were no changes to land use or network assumptions, based on the previous model runs the daily model link VMT attributes were calculated by multiplying the daily link vehicle volumes with the link lengths for both base year 2015 scenario and future year 2028 scenario.

Other requested TDM link attributes were directly output from the daily scenario models and made into GIS shape files. The 2015 base year scenario and 2028 future scenario land use data attributes were tabulated by TAZ and made into respective TAZ shape files as requested.

Requested Output

After clarifying with DEQ staff, TPAU staff received the “following TDM request specifics;

- Shapefile data
- Rogue Valley MPO area
- On each link
 - Posted speed
 - Functional classifications
 - Link length
 - VMT
- 2015 and 2028 years
- TAZ data
 - Include population (& household) by TAZ
 - We don’t need employment data”

The attached zipped file “Ashland_Medford_DEQ_ES_AQ.zip” includes a tech memo (in MS-Word and PDF formats) and the model output GIS shapefiles (as shown below).

Tech Memo response files to this model request:

1. Tech_Memo_Request066.doc
2. Tech_Memo_Request066.pdf

For Base year 2015 RVMPO-v3.0 Model Outputs:

1. Links_2015_Daily_With_VMT_AutoOnly.dbf
2. Links_2015_Daily_With_VMT_AutoOnly.prj
3. Links_2015_Daily_With_VMT_AutoOnly.sbn
4. Links_2015_Daily_With_VMT_AutoOnly.sbx
5. Links_2015_Daily_With_VMT_AutoOnly.shp
6. Links_2015_Daily_With_VMT_AutoOnly.shx

For Future year 2028 Scenario RVMPO-v3.0 Model Outputs:

1. Links_2028_Daily_With_VMT_AutoOnly.dbf
2. Links_2028_Daily_With_VMT_AutoOnly.prj
3. Links_2028_Daily_With_VMT_AutoOnly.sbn
4. Links_2028_Daily_With_VMT_AutoOnly.sbx
5. Links_2028_Daily_With_VMT_AutoOnly.shp
6. Links_2028_Daily_With_VMT_AutoOnly.shx

TAZ Households and Population for Base year 2015 Scenario and Future year 2028 Scenario:

1. TAZv3_PopHH.dbf
2. TAZv3_PopHH.prj
3. TAZv3_PopHH.sbn
4. TAZv3_PopHH.sbx
5. TAZv3_PopHH.shp
6. TAZv3_PopHH.shx

Descriptions about a list of model output attribute:

1. Posted speed: "DATA1" in miles per hour
2. Functional classifications: "TYPE"
Type 1 = freeway
Type 2 = major arterial
Type 3 = minor arterial
Type 4 = collector
Type 5 = local street
Type 30 = freeway ramp, and
Type 99 = centroid connector.
3. Link length: "LENGTH" in miles
4. VMT: "@DYVMT" in miles
5. Daily Vehicle Volumes: "@od24"
6. Base year 2015 households by TAZ: "HHBASE15"
7. Base year 2015 population by TAZ: "POPBASE15"
8. Base year 2028 households by TAZ: "HHBASE28"
9. Base year 2028 population by TAZ: "POPBASE28"

Please feel free to contact Jin Ren at 503-986-4120 jinxiang.ren@odot.state.or.us if you have any questions or comments.

Medford-Ashland AQMA and the Portland AQMA MOVES2014a Mobile Emissions Estimate Steps

Medford-Ashland AQMA - 2015

2015 Medford-Ashland Base Year RunSpec
Jackson County
4 Month (January, April, July, October)
Weekday (5) and Weekend (2)
24hrs

Ran in INVENTORY Calculation Type.

- **Edit the MyLEVs database** to reflect Oregon adoption of the LEV and ZEV program in 2009 forward, run script and reference edited database within RunSpec.
- **Road Type Distribution** – work with Chris Swab to determine what the VMT fraction is upon the various road types present in the Medford-Ashland area by the various source types
- **Source Type Population**, use DMV Jackson county vehicle registration file to get the population count
- **Age Distribution** - Jackson county 30 year fleet ages mix for Source Type 25.
- **Vehicle Type VMT** – determine from the provided TDM VMT from RVCOG/ODOT what input VMT to allocate to the various source types or to the HPMS vehicle type on the road network, one of the more difficult MOVES inputs to estimate as VMT is not usually recorded by source type. Export the MOVES default hourly VMT fraction rates from MOVES2014a for Jackson County for Chris Swab's use to adjust ODOT TDM daily VMT by link to hourly.

DEQ Vehicle Inspection and Maintenance (IM) program scenarios Medford-Ashland AQMA: Each I/M scenario will require a separate MOVES Run Spec to generate different emissions outputs that can be compared to other scenarios to determine the benefit of the I/M program.

- Current I/M scenario with **4 year grace period** for new vehicles, rolling 20 year fleet exemption for older vehicles
- I/M with **5 year grace period** for new vehicles, rolling 20 year fleet exemption for older vehicles
- I/M with **6 year grace period** for new vehicles, rolling 20 year fleet exemption for older vehicles
- **No I/M**

I/M program scenario settings confirmed with Gary Beyer at the VIP Tech Center.

Pollutants selected for inventory output from MOVES2014a RunSpec for each scenario:

✓	Total Gaseous Hydrocarbons
✓	Non-Methane Hydrocarbons
✓	Non-Methane Organic Gases
✓	Volatile Organic Compounds
✓	Methane (CH ₄)
✓	Carbon Monoxide (CO)
✓	Oxides of Nitrogen (NO _x)
✓	Ammonia (NH ₃)
✓	Nitrous Oxide (N ₂ O)
✓	Primary Exhaust PM _{2.5} - Total
✓	(+) Primary Exhaust PM _{2.5} - Species
✓	Composite - NonECMP
✓	Elemental Carbon
✓	H ₂ O (aerosol)
✓	Organic Carbon
✓	Sulfate Particulate
✓	Primary PM _{2.5} - Brakewear Particulate
✓	Primary PM _{2.5} - Tirewear Particulate
✓	Primary Exhaust PM ₁₀ - Total
✓	Primary PM ₁₀ - Brakewear Particulate
✓	Primary PM ₁₀ - Tirewear Particulate
✓	Sulfur Dioxide (SO ₂)
✓	Total Energy Consumption
✓	Atmospheric CO ₂
✓	CO ₂ Equivalent
✓	Benzene
✓	Ethanol
✓	MTBE
✓	1,3-Butadiene
✓	Formaldehyde
✓	Acetaldehyde
✓	Acrolein
✓	(+) Additional Air Toxics
✓	2,2,4-Trimethylpentane
✓	Ethyl Benzene
✓	Hexane
✓	Propionaldehyde
✓	Styrene
✓	Toluene

	✓	Xylene
✓		(+) Polycyclic Aromatic Hydrocarbons (PAH)
	✓	Acenaphthene gas
	✓	Acenaphthene particle
	✓	Acenaphthylene gas
	✓	Acenaphthylene particle
	✓	Anthracene gas
	✓	Anthracene particle
	✓	Benz(a)anthracene gas
	✓	Benz(a)anthracene particle
	✓	Benzo(a)pyrene gas
	✓	Benzo(a)pyrene particle
	✓	Benzo(b)fluoranthene gas
	✓	Benzo(b)fluoranthene particle
	✓	Benzo(g,h,i)perylene gas
	✓	Benzo(g,h,i)perylene particle
	✓	Benzo(k)fluoranthene gas
	✓	Benzo(k)fluoranthene particle
	✓	Chrysene gas
	✓	Chrysene particle
	✓	Dibenzo(a,h)anthracene gas
	✓	Dibenzo(a,h)anthracene particle
	✓	Fluoranthene gas
	✓	Fluoranthene particle
	✓	Fluorene gas
	✓	Fluorene particle
	✓	Indeno(1,2,3,c,d)pyrene gas
	✓	Indeno(1,2,3,c,d)pyrene particle
	✓	Naphthalene gas
	✓	Naphthalene particle
	✓	Phenanthrene gas
	✓	Phenanthrene particle
	✓	Pyrene gas
	✓	Pyrene particle
✓		(+) Metals
	✓	Arsenic Compounds
	✓	Chromium 6+

Portland AQMA – 2015

2015 Portland Metro Base Year RunSpec
Multnomah County as representative county for area
4 Month (January, April, July, October)
Weekday (5) and Weekend (2)
24hrs

Ran in INVENTORY Calculation Type.

- Edit the **MyLEVs database** to reflect Oregon adoption of the LEV and ZEV program in 2009 forward, run script and reference edited database within RunSpec.
- **Road Type Distribution** – work with Chris Swab to determine what the VMT fraction is upon the various road types present in the Metro provided TDM area by the various source types
- **Source Type Population**, use DMV Multnomah county vehicle registration file to get the population count. There are problems with the 2014 database whereby we will be using the Dec. 2016 DMV vehicle registration file as a surrogate for 2015 fleet mix.
- **Age Distribution** - Multnomah county 30 year fleet ages mix for Source Type 25.
- **Vehicle Type VMT** – determine from the provided TDM VMT from Metro what input VMT to allocate to the various source types or to the HPMS vehicle type on the road network, one of the more difficult MOVES inputs to estimate as VMT is not usually recorded by source type. Export the MOVES default hourly VMT fraction rates from MOVES2014a for Multnomah County for Chris Swab's use to adjust Metro TDM daily VMT by link to hourly.

DEQ Vehicle Inspection and Maintenance (IM) program scenarios- Portland AQMA:
Each I/M scenario will require a separate MOVES Run Spec to generate different emission rate outputs that can be compared to other scenarios to determine the benefit of the I/M program.

- Current I/M scenario with newest **4 year grace period** for new vehicles, no rolling 20 year fleet exemption for older vehicles, 1975 and newer subject to the I/M program
- I/M with **5 year grace period** for new vehicles, no rolling 20 year fleet exemption for older vehicles, 1975 and newer subject to the I/M program
- I/M with **6 year grace period** for new vehicles, no rolling 20 year fleet exemption for older vehicles, 1975 and newer subject to the I/M program
- **No I/M**

I/M program scenario settings confirmed by Gary Beyer at the VIP Tech Center.

Pollutants selected for inventory output from MOVES2014a RunSpec for each scenario:

✓	Total Gaseous Hydrocarbons
✓	Non-Methane Hydrocarbons
✓	Non-Methane Organic Gases
✓	Volatile Organic Compounds
✓	Methane (CH ₄)
✓	Carbon Monoxide (CO)
✓	Oxides of Nitrogen (NO _x)
✓	Ammonia (NH ₃)
✓	Nitrous Oxide (N ₂ O)
✓	Primary Exhaust PM _{2.5} - Total
✓	(+) Primary Exhaust PM _{2.5} - Species
✓	Composite - NonECPM
✓	Elemental Carbon
✓	H ₂ O (aerosol)
✓	Organic Carbon
✓	Sulfate Particulate
✓	Primary PM _{2.5} - Brakewear Particulate
✓	Primary PM _{2.5} - Tirewear Particulate
✓	Primary Exhaust PM ₁₀ - Total
✓	Primary PM ₁₀ - Brakewear Particulate
✓	Primary PM ₁₀ - Tirewear Particulate
✓	Sulfur Dioxide (SO ₂)
✓	Total Energy Consumption
✓	Atmospheric CO ₂
✓	CO ₂ Equivalent
✓	Benzene
✓	Ethanol
✓	MTBE
✓	1,3-Butadiene
✓	Formaldehyde
✓	Acetaldehyde
✓	Acrolein
✓	(+) Additional Air Toxics
✓	2,2,4-Trimethylpentane
✓	Ethyl Benzene
✓	Hexane
✓	Propionaldehyde
✓	Styrene
✓	Toluene
✓	Xylene

✓	(+) Polycyclic Aromatic Hydrocarbons (PAH)
✓	Acenaphthene gas
✓	Acenaphthene particle
✓	Acenaphthylene gas
✓	Acenaphthylene particle
✓	Anthracene gas
✓	Anthracene particle
✓	Benz(a)anthracene gas
✓	Benz(a)anthracene particle
✓	Benzo(a)pyrene gas
✓	Benzo(a)pyrene particle
✓	Benzo(b)fluoranthene gas
✓	Benzo(b)fluoranthene particle
✓	Benzo(g,h,i)perylene gas
✓	Benzo(g,h,i)perylene particle
✓	Benzo(k)fluoranthene gas
✓	Benzo(k)fluoranthene particle
✓	Chrysene gas
✓	Chrysene particle
✓	Dibenzo(a,h)anthracene gas
✓	Dibenzo(a,h)anthracene particle
✓	Fluoranthene gas
✓	Fluoranthene particle
✓	Fluorene gas
✓	Fluorene particle
✓	Indeno(1,2,3,c,d)pyrene gas
✓	Indeno(1,2,3,c,d)pyrene particle
✓	Naphthalene gas
✓	Naphthalene particle
✓	Phenanthrene gas
✓	Phenanthrene particle
✓	Pyrene gas
✓	Pyrene particle
✓	(+) Metals
✓	Arsenic Compounds
✓	Chromium 6+

Appendix 4 - Evaluation of Program Models

VIP monitors opportunities to modify its service delivery through ongoing communications with industry leaders, and assessments of performance of other programs. In connection with the recent update of the program's fee structure, and pursuant to ORS 468A.370 and 468A.400, VIP performed a comprehensive assessment of the program, relative to other U.S. vehicle testing programs.

A core element of this analysis was a review of data collected by the National OBD Clearinghouse established by the National Center for Automotive Science and Technology at Weber State University and funded through a U.S. Environmental Protection Agency (EPA) grant. More specifically, DEQ VIP evaluated all state programs by considering program characteristics and performance information such as program type, annual tests performed, test fees and testing frequency.

In an effort to secure more detailed information, in 2018 DEQ VIP also conducted a survey of like programs through the national IM Solutions Forum. A 12 question survey was distributed to program leaders with 20 programs supplying additional requested data and information. The survey results supplemented the data that had been assembled, adding important program specifics including whether re-tests are free, and if programs are supported by any non-fee revenues. This information, along with other data assembled, produced the dataset reflected in Table 1.¹

With key data assembled, VIP analyzed the cost effectiveness of its current state operating model by comparing that model to the 38 other programs included in Table 1. More specifically, VIP first assessed the pros and cons, and operating successes of the centralized design relative to other program designs. Next, VIP compared its program to the other centralized programs, to ensure that the analysis included a like kind comparison, and a focus on the most relevant programs. The evaluation of all programs was performed through the lens of cost effectiveness, with adjusted biennial fee per test being the central unit of measurement. Given the somewhat varying designs and unique aspects of all programs, the analysis proceeded beyond a comparison of fees assessed, considering the other indicators of program success and overall cost effectiveness.

DEQ VIP's analysis included 38 programs, including all state programs. In some cases, multiple programs within one state are represented in Table 1 because some state programs are operated by separate smaller regulatory jurisdictions such as counties or cities, largely independent local air pollution authorities, charging different fees. Within the universe of programs, DEQ VIP considered the three primary models used in delivering vehicle testing services: the Centralized--Public Model, the Centralized--Private Model, and the Decentralized or Fully Private Model. The key features of each are as follows:

- **Centralized-Public Model:** The primary characteristic of a centralized testing program is its few, larger sized stations that are dedicated to addressing emissions through vehicle testing. The stations do not perform repairs on vehicles, with those services provided by privately

¹ DEQ VIP completed its data compilation of information in 2019, with some data previously relayed by programs prior to that date.

operated businesses. The facilities housing the stations are usually leased and operated by a single agency or contractor. The fee charged for testing services is a set fee, consistent throughout the program. The primary advantages of this model include standard fees, consistent test procedures, efficiencies associated with large test volume capacity, and the ability to offer DMV tags, or other registration services, with the testing activity.

Within the centralized model, services may be delivered publically or privately. The primary distinguishing characteristic is whether the front line testing services, or inspections, are provided by public or private employees. Program administrative services, such as those staff dedicated to technology and compliance management, and other core services common to multiple stations, are typically retained by the public entity.

- **Centralized-Private Model:** As noted above, the Centralized—Private Model differs primarily by the outsourcing of station specific testing services to the private sector. In selecting between the public or private delivery of these services, centralized programs generally balance wage and other cost considerations against compliance considerations. Most centralized programs, including Oregon, operate within the public model to avoid the additional costs and risks associated with the needed monitoring and oversight.
- **Decentralized/Fully Private Model:** Decentralized, or more fully private, testing programs have multiple small locations that are typically repair garages. The testing and repair garages are owned and operated by disparate entities, charging independently selected and varying prices for services. An advantage of a decentralized program is the ability to transfer equipment, supply and operating costs to the private sector. A decentralized environment relies on the competitive nature of garages located throughout the state.

As the decentralized programs operate through facilities that perform both testing and repairs, however, the unavoidable conflict between test and repair is a significant drawback. These programs typically direct relatively more public staffing resources to the management and oversight of the activities performed at the garages. This work is often needed to ensure that test results remain accurate, and that repair services are appropriate and necessary to address the specific malfunction issues associated with a failing test.

As reflected by the data in Table 1, the majority of states currently operate under a Decentralized model. Only 11 of the 38 programs evaluated in Oregon VIP's recent analysis use a Centralized program model. See Tables 2 and 3 for lists of decentralized and centralized programs, respectively. Many states currently using the decentralized model transitioned to that model following the transition to OBD-based testing following the implementation of the 1990 amendments to the Clean Air Act. Since approximately 2005, most differences between states that have elected the centralized or decentralized model have remained largely static.

The recent evaluation of fees charged by centralized vehicle testing programs versus the decentralized vehicle testing programs indicates that the centralized programs charge customers lower fees. In comparing fees across the different programs, VIP used a weighted average approach to representing inspection fees when different fee rates are used by a program. Oregon's fee of \$24.59 used in this analysis, for example, represents an average fee assessed

when considering the number of inspections performed at \$20 in Medford², \$25 in the Portland areas, and \$26 for mobile testing. This weighted average biennial fee of \$24.59 is roughly one-third of the \$59.34 weighted average fee assessed by the service providers in decentralized programs. As reflected in bar chart in Figure 1, whether the fees charged within the different programs are compared by weighted average or straight average, the pattern of centralized program fees representing one-third of decentralized program fees remains consistent.

The \$24.59³ weighted average Oregon fee overstates the fee to a limited extent. The true fee impact to an Oregon VIP program customer is actually somewhat less than this amount. If the fee is also adjusted to account for the free re-tests performed at Oregon stations, the average fee is reduced to \$20.18⁴. This is relevant as half of the states surveyed charge customers for re-tests if customers exceed a re-test threshold. See Table 3.

Oregon's rate is also effectively lower than the value used in the analysis when considering that no other financial support is provided. Although details in this areas are difficult to secure, it is known that other state programs often receive some elements of general fund support. As Oregon's VIP is fee-driven, and does not receive general fund support⁵, its effective rate charged is, again, lower, than those charged by other centralized programs. See Figure 2.

Therefore, under the first prong of the analysis, the centralized model used by Oregon is more cost effective than the decentralized model. The recent analysis indicates that the decentralized model is producing higher fees in the aggregate, without any identifiable benefits in the form of improved services or enhanced environmental protection.

Under the second prong of the analysis, in further comparing the fee charged by Oregon to those charged by other centralized programs, the Oregon fee remains among the lowest of the fees set within this centralized, lower fee tier. See Table 3 and Figure 2. This is also the case when considering some of the modestly reduced fees within the Centralized-Private subgroup. See Table 3. While several programs initially appear to have lower fees under this type of Centralized program, most of these programs receive non-fee financial support. If these amounts were known and accounted for, these fees would be higher. Also, any difference from privatization does not appear significant when considering the effect of unlimited retests for Oregon consumers. Finally, the Centralized private programs are to be negatively distinguished from the other centralized programs when considering the nature of services provided. None of the Centralized-private programs in the analysis offer remote testing services.⁶ Also, each of these programs included a repair waiver, with the associated negative impact to emission reductions.

The range of service offerings available to Oregon customers is of direct benefit to those customers, and separates it from other service providers. The Oregon VIP program is the only

² The current \$10 fee in Medford is anticipated to be increased over time to \$20, supporting more alignment with fees assessed at the Portland stations. The lower fee is a legacy of the more expensive BAR-31 test which was not implemented in Medford. Portland and Medford are both using OBD as the enhanced test method today.

³ The weighted average \$24.59 fee is based on the \$30 mobile fleet testing fee, the \$25 Portland fee, and the eventual \$20 Medford fee.

⁴ This is a result of dividing the total certificate fee revenue by the total number of tests conducted in 2018. Oregon only charges for a certificate and does not charge for a test.

⁵ Although Oregon participates in limited cost-sharing through its partnership with the Oregon DMV, any limited net revenues made available through the partnership have an insignificant impact on this analysis.

⁶ This sub-group does not offer either remote testing either for emissions or OBD.

program in the country that is currently offering both self-service lanes and remote testing via the DEQ Too™ program. This supports program effectiveness both in the additional elements of choice available to Oregon customers, and in the ability to continually adjust to changing operating realities.

The importance of Oregon's dynamic programmatic design, including traditional lane testing, double-lane testing, self-service testing, mobile fleet testing, and now even remote testing through independent service providers, cannot be overstated. The broader array of services available within the Oregon model ideally positions the program for inevitable future technological change, and for continued evolution as a program. If a particular mode of testing is later found to be more cost effective relative to other testing approaches, additional resources may be directed to that approach.

Finally, DEQ VIP also recognizes that the recipient of services is best positioned to evaluate the success of the program. For this reason, DEQ VIP offers every customer, no matter when a test is performed, the opportunity to report on their experience via a 10-question comment card. DEQ VIP receives thousands of customer responses annually from this approach. The results reveal that greater than 97% of customers rank DEQ VIP as "good" to "excellent". The program uses this information to not only gauge its overall effectiveness, but to also identify ongoing opportunities for improvement. Comment cards and results are routinely shared with station managers and staff, and any items of concern or opportunities for improvement are promptly addressed by the program. This reliance on customer feedback, as with the dynamic design of the program, helps to ensure the program's long term cost effectiveness.

Table 1 – All Programs

Program	Program Type	Annual Tests	Fee-Adj ¹ (\$ Biennial)	Fee Revenue	Freq ²	Total Vehicles	Free Retests	Non-Fee ³ Revenue	Remote Sensing	Remote OBD	Repair Waiver
Arizona, Phoenix	Centralized	600,000	\$ 20.35	\$12,210,000	B	1,200,000		No	No	No	Yes
Arizona, Tucson	Centralized	800,000	\$ 12.25	\$9,800,000	B	1,600,000		No	No	No	Yes
California	Decentralized	13,081,788	\$ 59.33	\$776,142,452	B	26,163,575		Yes	No	Pilot	Yes
Colorado	Centralized	1,200,000	\$ 25.00	\$30,000,000	B	2,400,000	Limited	Yes	Yes	No	Yes
Connecticut	Decentralized	1,032,784	\$ 30.00	\$30,983,520	B	2,065,568			Yes	No	Yes
Delaware	Centralized	460,000	\$ -	\$0	B	920,000	Yes		No	No	Yes
District of Columbia	Centralized	120,000	\$ 35.00	\$4,200,000	B	240,000			No	No	Yes
Georgia	Decentralized	3,100,000	\$ 50.00	\$155,000,000	A	3,100,000		No	Yes	No	Yes
Idaho	Decentralized	125,000	\$ 20.00	\$2,500,000	B	250,000	Limited		No	No	Yes
Illinois	Centralized	2,100,000	\$ -	\$0	B	4,200,000	Yes		No	No	Yes
Indiana	Centralized	195,000	\$ 23.83	\$4,646,850	B	390,000			No	No	Yes
Louisiana	Decentralized	425,000	\$ 36.00	\$15,300,000	A	425,000		No	No	No	No
Maine	Decentralized	137,500	\$ 37.00	\$5,087,500	A	137,500		Yes	No	No	No
Maryland	Centralized	1,750,000	\$ 14.00	\$24,500,000	B	3,500,000	Limited		No	No	Yes
Massachusetts	Decentralized	4,800,000	\$ 70.00	\$336,000,000	A	4,800,000	Limited		No	No	Yes
Missouri	Decentralized	812,531	\$ 26.50	\$21,532,072	B	1,625,062	Limited	No	No	No	Yes
Nevada	Decentralized	1,856,507	\$ 96.00	\$178,224,672	A	1,856,507		No	No	No	Yes
New Hampshire	Decentralized	1,053,884	\$ 70.00	\$73,771,880	A	1,053,884			No	No	No
New Jersey	Decentralized	3,250,000	\$ 70.00	\$227,500,000	B	6,500,000	Varies	Yes	No	No	No
New Mexico	Decentralized	250,000	\$ 20.00	\$5,000,000	B	500,000			No	No	Yes
New York	Decentralized	11,000,000	\$ 74.00	\$814,000,000	A	11,000,000		No	No	No	Yes
North Carolina	Decentralized	5,000,000	\$ 60.00	\$300,000,000	A	5,000,000	Yes		No	No	Yes
Ohio	Decentralized	840,000	\$ -	\$0	B	1,680,000	Yes	Yes	Yes	No	Yes
Ontario, Canada	Decentralized	2,000,000	\$ 33.90	\$67,800,000	B	4,000,000			Pilot	Pilot	Yes
Oregon – Phase 2	Centralized	600,000	\$ 24.59 ⁴	\$12,024,000	B	1,200,000	Yes	No	No	Yes ⁵	No
Pennsylvania	Decentralized	3,500,000	\$ 70.00	\$245,000,000	A	3,500,000			No	No	Yes
Rhode Island	Decentralized	347,000	\$ 55.00	\$19,085,000	B	694,000	Limited	No	Yes	No	Yes
Tennessee	Centralized	1,400,000	\$ 18.00	\$25,200,000	A	1,400,000	Limited		No	No	Yes
Texas	Decentralized	9,854,000	\$ 37.00	\$364,598,000	A	9,854,000	Limited	No	Yes	No	Yes
Utah, Davis	Decentralized	276,745	\$ 82.50	\$22,831,463	A	276,745		Yes	No	No	Yes
Utah, Weber	Decentralized	152,000	\$ 60.00	\$9,120,000	A	152,000	Limited		No	No	Yes
Utah, Utah Co.	Decentralized	290,111	\$ 74.00	\$21,468,214	A	290,111			No	No	Yes
Utah, Salt Lake	Decentralized	1,000,000	\$ 73.20	\$73,200,000	A	1,000,000			No	No	Yes
Utah, Cache County	Decentralized	50,600	\$ 15.00	\$759,000	B	101,200		Yes	No	No	Yes
Vermont	Decentralized	573,000	\$ 100.00	\$57,300,000	A	573,000	Varies	No	No	No	TBD
Virginia	Decentralized	895,322	\$ 30.00	\$26,859,660	B	1,790,644	Limited	No	Yes	No	Yes
Washington ⁶	Centralized	747,727	\$ 15.00	\$11,215,905	B	1,495,454		Yes	No	No	Yes
Wisconsin	Decentralized	650,000	\$ -	\$0	B	1,300,000			No	No	Yes
Total Tests		72,276,499⁷	\$ 55.14⁸	\$3,982,860,187		108,234,250					

Table 2
Decentralized Programs

Program	Program Type	Annual Tests	Fee-Adj (Biennial)	Fee Revenue	Freq	Total Vehicles	Free Retests	Non-Fee Revenue	Remote Sensing	Remote OBD	Repair Waiver
California	Decentralized	13,081,788	\$ 59.33	\$776,142,452	B	26,163,575		Yes	No	Pilot	Yes
Connecticut	Decentralized	1,032,784	\$ 30.00	\$30,983,520	B	2,065,568			Yes	No	Yes
Georgia	Decentralized	3,100,000	\$ 50.00	\$155,000,000	A	3,100,000		No	Yes	No	Yes
Idaho	Decentralized	125,000	\$ 20.00	\$2,500,000	B	250,000	Limited		No	No	Yes
Louisiana	Decentralized	425,000	\$ 36.00	\$15,300,000	A	425,000		No	No	No	No
Maine	Decentralized	137,500	\$ 37.00	\$5,087,500	A	137,500		Yes	No	No	No
Massachusetts	Decentralized	4,800,000	\$ 70.00	\$336,000,000	A	4,800,000	Limited		No	No	Yes
Missouri	Decentralized	812,531	\$ 26.50	\$21,532,072	B	1,625,062	Limited	No	No	No	Yes
Nevada	Decentralized	1,856,507	\$ 96.00	\$178,224,672	A	1,856,507		No	No	No	Yes
New Hampshire	Decentralized	1,053,884	\$ 70.00	\$73,771,880	A	1,053,884			No	No	No
New Jersey	Decentralized	3,250,000	\$ 70.00	\$227,500,000	B	6,500,000	Varies	Yes	No	No	No
New Mexico	Decentralized	250,000	\$ 20.00	\$5,000,000	B	500,000			No	No	Yes
New York	Decentralized	11,000,000	\$ 74.00	\$814,000,000	A	11,000,000		No	No	No	Yes
North Carolina	Decentralized	5,000,000	\$ 60.00	\$300,000,000	A	5,000,000	Yes		No	No	Yes
Ohio	Decentralized	840,000	\$ -	\$0	B	1,680,000	Yes	Yes	Yes	No	Yes
Ontario, Canada	Decentralized	2,000,000	\$ 33.90	\$67,800,000	B	4,000,000			Pilot	Pilot	Yes
Pennsylvania	Decentralized	3,500,000	\$ 70.00	\$245,000,000	A	3,500,000			No	No	Yes
Rhode Island	Decentralized	347,000	\$ 55.00	\$19,085,000	B	694,000	Limited	No	Yes	No	Yes
Texas	Decentralized	9,854,000	\$ 37.00	\$364,598,000	A	9,854,000	Limited	No	Yes	No	Yes
Utah, Davis	Decentralized	276,745	\$ 82.50	\$22,831,463	A	276,745		Yes	No	No	Yes
Utah, Weber	Decentralized	152,000	\$ 60.00	\$9,120,000	A	152,000	Limited		No	No	Yes
Utah, Utah Co.	Decentralized	290,111	\$ 74.00	\$21,468,214	A	290,111			No	No	Yes
Utah, Salt Lake	Decentralized	1,000,000	\$ 73.20	\$73,200,000	A	1,000,000			No	No	Yes
Utah, Cache County	Decentralized	50,600	\$ 15.00	\$759,000	B	101,200		Yes	No	No	Yes
Vermont	Decentralized	573,000	\$ 100.00	\$57,300,000	A	573,000	Varies	No	No	No	TBD
Virginia	Decentralized	895,322	\$ 30.00	\$26,859,660	B	1,790,644	Limited	No	Yes	No	Yes
Wisconsin	Decentralized	650,000	\$ -	\$0	B	1,300,000			No	No	Yes
Total Tests		64,863,772	\$ 59.34	\$3,849,063,432		89,688,796					

Table 3
Centralized Programs

Program	Program Type	Operated	Annual Tests	Fee-Adj (Biennial)	Fee Revenue	Freq	Total Vehicles	Free Retests	Non-Fee Revenue	Remote Sensing	Remote OBD	Repair Waiver
Arizona, Phoenix	Centralized	Privately	600,000	\$ 20.35	\$12,210,000	B	1,200,000	Limited	No	No	No	Yes
Arizona, Tucson	Centralized	Privately	800,000	\$ 12.25	\$9,800,000	B	1,600,000	Limited	No	No	No	Yes
Colorado	Centralized	Publicly	1,200,000	\$ 25.00	\$30,000,000	B	2,400,000	Limited	Yes	Yes	No	Yes
Delaware	Centralized	Publicly	460,000	\$ -	\$0	B	920,000	Yes	Yes	No	No	Yes
District of Columbia	Centralized	Publicly	120,000	\$ 35.00	\$4,200,000	B	240,000		No	No	No	Yes
Illinois	Centralized	Privately	2,100,000	\$ -	\$0	B	4,200,000	Yes	Yes	No	No	Yes
Indiana	Centralized		195,000	\$ 23.83	\$4,646,850	B	390,000			No	No	Yes
Maryland	Centralized	Privately	1,750,000	\$ 14.00	\$24,500,000	B	3,500,000	Limited	No	No	No	Yes
Oregon - Current	Centralized	Publicly	600,000	\$ 20.04	\$12,024,000	B	1,200,000	Yes	No	No	Yes	No
Oregon - Phase 1	Centralized	Publicly	600,000	\$24.13	\$14,478,000	B	1,200,000	Yes	No	No	Yes	No
Oregon - Phase 2	Centralized	Publicly	600,000	\$24.59	\$14,754,000	B	1,200,000	Yes	No	No	Yes	No
Tennessee	Centralized	Privately	1,400,000	\$ 18.00	\$25,200,000	A	1,400,000	Limited	Yes	No	No	Yes
Washington	Centralized	Privately	747,727	\$ 15.00	\$11,215,905	B	1,495,454		Yes	No	No	Yes
Total Tests			7,412,727	\$ 18.42⁷	\$133,796,755		18,545,454					

⁷ This program average uses Oregon's Phase 2 fee structure and ignores the other Oregon fee structures.

Figure 1

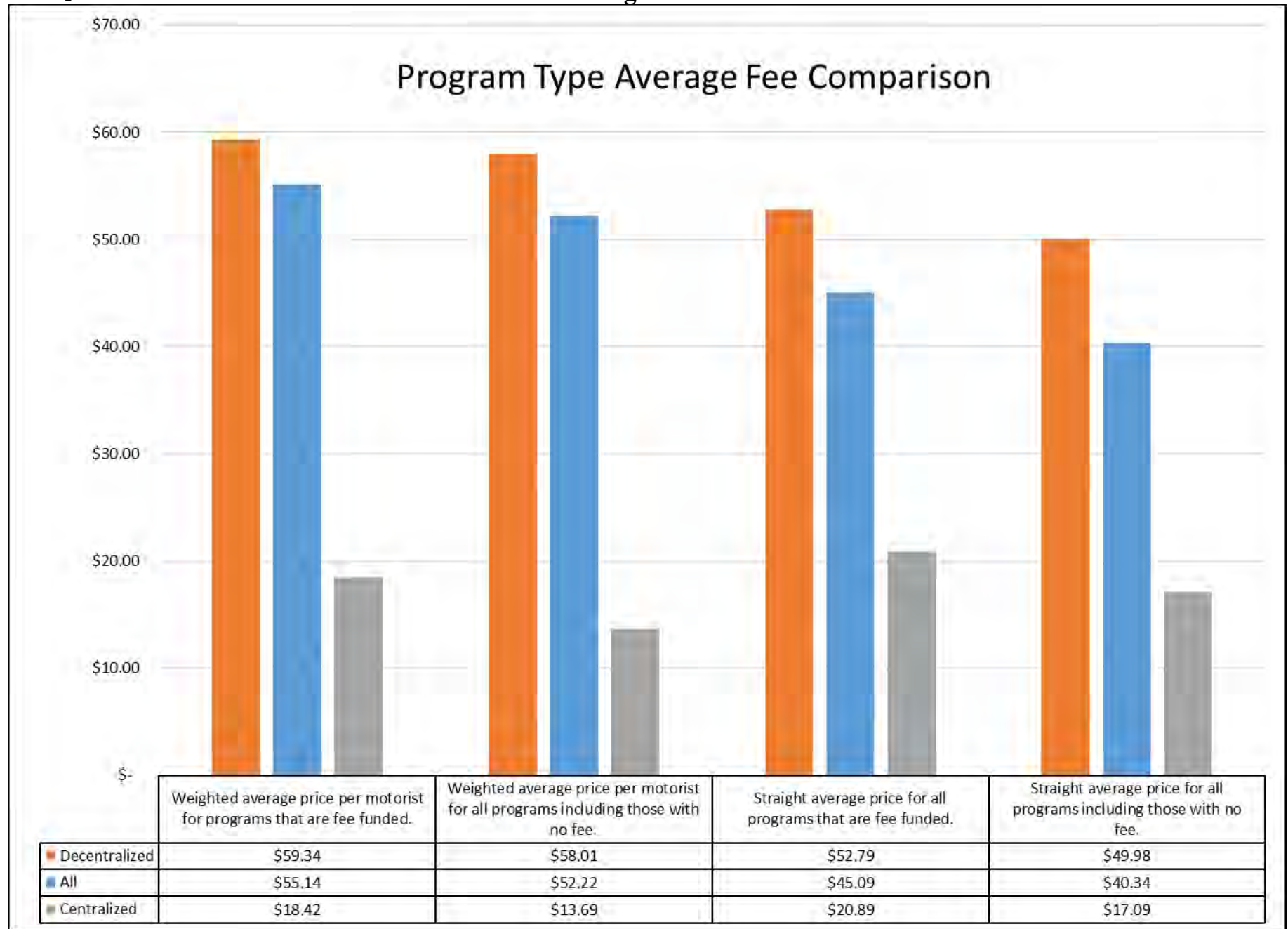
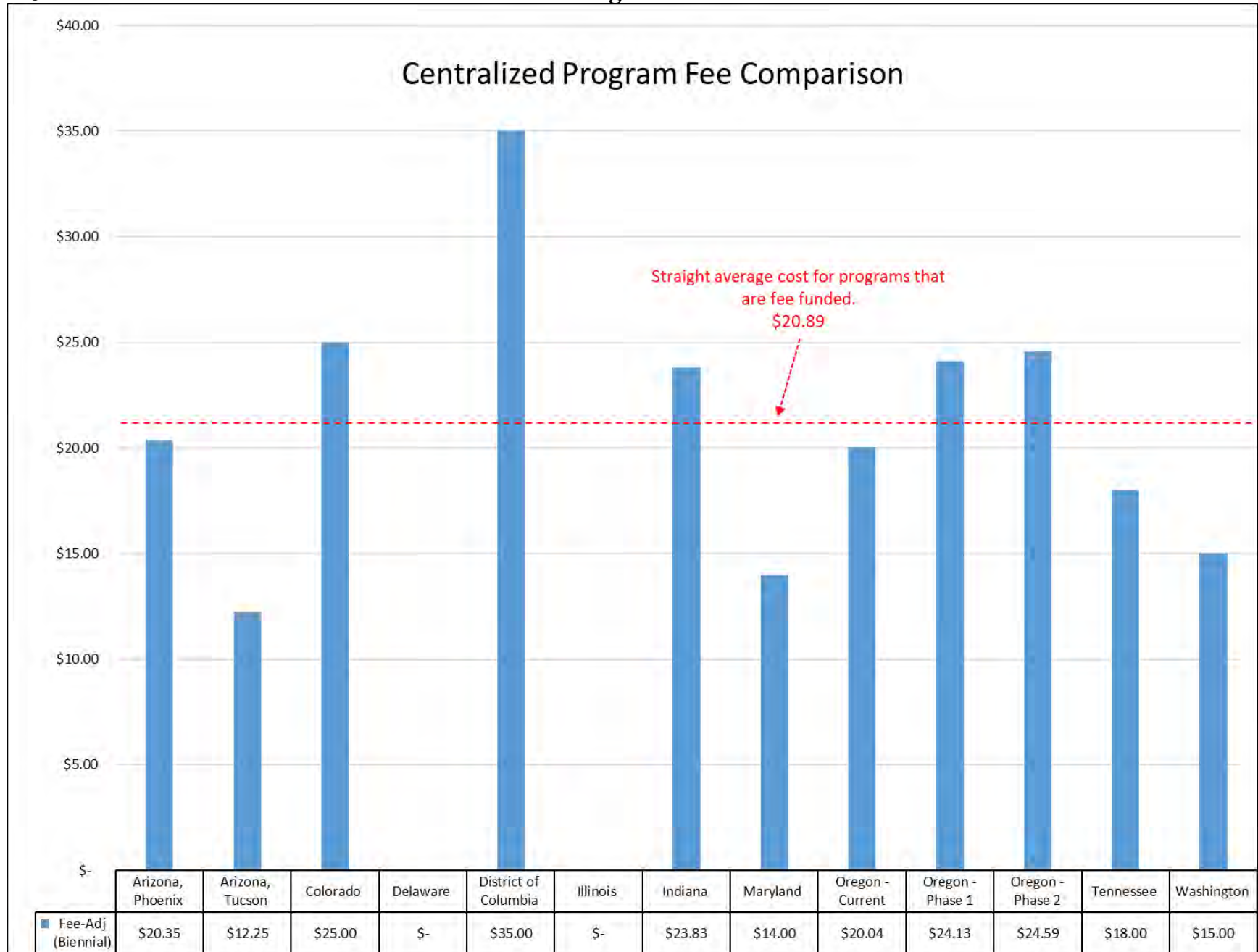


Figure 2



¹ Fee adjusted to biennial form to match Oregon.

² Frequency of testing. Annual testing is represented with an 'A' while Biennial testing is represented with a 'B.'

³ Indicates if jurisdiction receives funding beyond the test fee. These fees would include such sources as: a CAA renewal fee, the state motor fuel tax, the state general fund, an Air Pollution Control Fee, state Transportation and Petroleum Environmental Cleanup Fund Act (PECFA). If additional funding is unknown, this column is left blank.

⁴ This is the weighted average cost between Portland, Medford, and the Mobile Service.

⁵ Oregon is the only program that currently offers Remote OBD to motorists. ([DEQ Too™](#))

⁶ Program expires in 2020 unless EPA rejects Washington's latest SIP submittal.

⁷ Total annual tests for programs that have a fee.

⁸ This represents the weighted average motorist cost for all programs that have a fee.