

**A BILL FOR AN ORDINANCE ANNEXING AND  
ZONING PROPERTY FOLLOWING CONSENT  
FILED WITH THE CITY COUNCIL BY  
LANDOWNERS IN SAID AREA PURSUANT TO  
ORS 222.120 AND ORS 222.170  
File A24-03; CHRISTY KESTER**

) **ORDINANCE BILL NO. 2024-12**  
)  
)  
) **ORDINANCE NO. 3028**  
)  
)

**WHEREAS**, the City of Lebanon has received a submission by written request for annexation of real property to the City of Lebanon, herein described in Exhibit "A"; and,

**WHEREAS**, on October 16, 2024, the Planning Commission for the City of Lebanon conducted a hearing on Planning File No. A-24-03, making findings recommending annexation of the subject properties and establishment of the Residential Mixed Density (Z-RM) zone; and,

**WHEREAS**, after conducting the hearing and considering all objections or remonstrance regarding the proposed annexation, and further considering the recommendation of the Lebanon Planning Commission, the City Council finds that this annexation is in the best interest of the City and of the contiguous territory.

**NOW, THEREFORE**, the City of Lebanon ordains as follows:

**Section 1. Findings.** In addition to the findings referred to above and the Planning Commission record, the City Council further adopts and finds those matters contained in Exhibit "B" which is incorporated herein by this reference as if fully set forth at this point.

**Section 2. Annexation Area.** Based upon the findings contained above and in Exhibit "B", the contiguous territory described in Exhibit "A" and incorporated herein by this reference as if fully set forth is hereby proclaimed to be annexed to the City of Lebanon and zoned as indicated per the Lebanon Development Code and assigned the corresponding Residential Mixed Density (Z-RM).

***After Recording Return to:***  
***City Recorder's Office***  
***City of Lebanon***  
***925 S. Main Street***  
***Lebanon, OR 97355***


LINN COUNTY, OREGON **2024-13291**  
ORD-ANN  
Str=10118 GANTAJ **11/14/2024 11:31:00 AM**  
\$20.00 \$11.00 \$10.00 \$60.00 \$19.00 **\$120.00**

I, Marcie Richey, County Clerk for Linn County, Oregon, certify that  
the instrument identified herein was recorded in the Clerk records.

Marcie Richey - County Clerk

**Section 3. Record.** The City Recorder shall submit to the Oregon Secretary of State a copy of this Ordinance. The City Recorder is further ordered to send a description by metes and bounds, or legal subdivision, and a map (Exhibit "A") depicting the new boundaries of the City of Lebanon within ten (10) days of the effective date of this annexation ordinance to the Linn County Assessor, Linn County Clerk, and the Oregon State Department of Revenue.

Passed by the Lebanon City Council by a vote of 5 for and 0 against and approved by the Mayor this 13<sup>th</sup> day of November 2024.

  
Kenneth E. Jackola, Mayor ☒  
Michelle Steinhebel, Council President ☐

Attested:

  
Julie Fisher, City Recorder

EXHIBIT 'A'

ANNEXATION AREA DESCRIPTION

AN AREA OF LAND LOCATED IN THE NORTHWEST QUARTER OF SECTION 15, TOWNSHIP 12 SOUTH, RANGE 2 WEST OF THE WILLAMETTE MERIDIAN AND ON THE PROPERTY COMMONLY IDENTIFIED AS 1021 AIRPORT ROAD, LEBANON, OREGON AND BEING MORE SPECIFICALLY DESCRIBED AS FOLLOWS:

COMMENCING AT THE SOUTHEAST CORNER OF THE SIMON A. NICKERSON DLC NO.68; THENCE NORTH  $89^{\circ}50'11''$  WEST 1509.74 FEET ALONG SAID SOUTH LINE OF THE DLC; THENCE, NORTH  $00^{\circ}10'$  EAST 30.00 FEET TO THE NORTH RIGHT OF WAY OF AIRPORT ROAD AND TRUE POINT OF BEGINNING;

THENCE NORTH  $89^{\circ}50'11''$  WEST 65.00 FEET; THENCE NORTH  $00^{\circ}10'00''$  EAST 242.26 FEET TO AN IRON PIPE; THENCE SOUTH  $89^{\circ}49'39''$  EAST 100.00 FEET TO AN IRON PIPE; THENCE SOUTH  $00^{\circ}10'00''$  WEST 122.25 FEET TO AN IRON PIPE; THENCE NORTH  $89^{\circ}49'39''$  WEST 35.00 FEET; THENCE SOUTH  $00^{\circ}10'00''$  WEST 120.00 FEET TO THE POINT OF BEGINNING

REGISTERED  
PROFESSIONAL  
LAND SURVEYOR

OREGON  
JUNE 12, 2013  
KYLE W. LATIMER  
80442

RENEWS: 12/31/24

# ANNEXATION MAP

AT THE REQUEST OF

CHRISTY KESTER

IN THE NW 1/4 OF SEC.

15, T. 12 S., R. 2 W.,

W.M.

CITY OF LEBANON, LINN

COUNTY, OREGON

September 23, 2024

S89°49'39"E 100.00'  
(S89°49'39"E 100.00')  
(ALONG DLC 100.00') DEED

ANNEXATION TERRITORY  
AREA 0.46 AC

S00°10'00"W 122.25'  
(S00°10'W 122.25')

N00°10'00"E 272.26'  
(TO DLC LINE 272.18') DEED

N00°10'00"E 242.26'  
(N00°10'E 242.26')

DEED INSTRUMENT  
2019-08665

S00°10'00"W 120.00'  
(S00°10'W 120.00')

S00°10'00"W 150.00'  
(150.00') DEED

N89°49'39"W 35.00'  
(ALONG DLC 35.00') DEED

POINT OF  
BEGINNING

N89°50'11"W 65.00'

COUNTY

COUNTY

CITY

CITY

N00°10'00"E 30.00'  
N00°10'00"E 30.00'

N89°50'11"W 65.00'  
(N89°49'52"W 65.00')  
(ALONG DLC 65.00') DEED

SOUTH LINE OF DLC 68  
[N89°50'11"W 1509.74']

AIRPORT RD

## LEGEND:



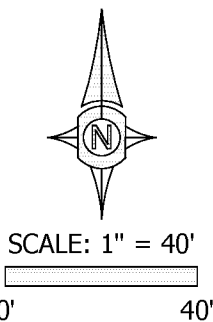
C.S.  
DLC

DLC 67  
DLC 68

DLC 77  
( )

[ ]  
IR  
IP  
DEED

DONATION LAND  
CLAIM CORNER OF  
RECORD  
COUNTY SURVEY  
DONATION LAND  
CLAIM  
DAVID WATKINS DLC  
SIMON A. NICKERSON  
DLC  
RUSSEL T. HILL DLC  
DATA OF RECORD;  
C.S. 20891 UNLESS  
OTHERWISE STATED  
CALCULATED DATA  
IRON ROD  
IRON PIPE  
INSTRUMENT  
2019-06885



SCALE: 1" = 40'

0' 40'

CITY  
COUNTY

DLC 67

DLC 77

SHEET 1  
OF 1



PROJECT  
24-177  
KESTER

TENTATIVE ANNEXATION

CHRISTY KESTER  
1021 AIRPORT RD  
LEBANON, OR 97355

UDELL ENGINEERING  
AND  
LAND SURVEYING, LLC  
63 EAST ASH ST.  
LEBANON, OREGON, 97355  
541-451-5125

EXHIBIT B  
LEBANON CITY COUNCIL FINDINGS

I. NATURE OF THE APPLICATION

This matter comes before the Lebanon City Council on the application of Christy Kester to Annex property on the north side of Airport Road, west of Strawberry Lane with the address 1021 W Airport Road, 12S 02W 15BC, tax lot 1100) and establish the applicable Residential Mixed Density (Z-RM) zone.

II. GENERAL INFORMATION

A. Site Location

The subject property is on the north side of Airport Road, west of Strawberry Lane, with the address 1021 W Airport Road. The County Assessor Map places the parcel within Township 12 South; Range 2 West; Section 15BC; Tax Lot 1100.

B. Site Development and Zoning

The subject property is approximately 0.46 acres, with 65 feet of street frontage along Airport Road. The properties to the south are located within city limits; therefore, the site is contiguous to city boundary limits and is eligible for annexation. The subject property is currently improved with a single-family dwelling. City utility services are available in Airport Road and can be connected upon annexation.

C. Adjacent Zoning and Land Uses

The property is in a developed residential neighborhood. To the north, east, south, and west are residential properties improved with single-family dwellings within the county and city with a comprehensive plan designation and/or zoning designation of Residential Mixed Density (C/Z-RM).

D. Proposal

The applicant requests approval to Annex the subject property, establishing the Residential Mixed Density (Z-RM) zone.

III. PUBLIC HEARING

A. Planning Commission Action

On October 16, 2024, the Lebanon Planning Commission held a public hearing on this application. At the hearing, Planning File A-24-03 was made a part of the record. According to Chapter 16.20 of the Lebanon Development Code, the City noticed the hearing. No objection was raised regarding jurisdiction, evidence, or testimony presented at the hearing. At the end of the hearing, the Planning Commission deliberated on the issue and voted to recommend the City Council approve the proposed Annexation and corresponding zoning

designation. The Commission found the proposal consistent with the applicable decision criteria.

B. City Council Action

On November 13, 2024, the Lebanon City Council held a public hearing on this application. At the hearing, Planning File A-24-03 was made a part of the record. According to Chapter 16.20 of the Lebanon Development Code, the City noticed the hearing. No objection was raised regarding jurisdiction, evidence, or testimony presented at the hearing. At the end of the hearing, the City Council deliberated on the issue and voted to approve the proposed Annexation and corresponding zoning designation. The Council found the proposal consistent with the applicable decision criteria.

#### IV. FINDINGS OF FACT-GENERAL

- A. The applicant is Christy Kester.
- B. The subject property is on the north side of Airport Road, west of Strawberry Lane, with the address 1021 W Airport Road. The County Assessor Map places the parcel within Township 12 South; Range 2 West; Section 15BC; Tax Lot 1100.
- C. The total area contains approximately 0.46 acres.
- D. The subject parcel is accessed from Airport Road. The lot is currently improved with a single-family dwelling. City utility services are available in Airport Road and can be connected upon annexation.
- E. The land is located within the Lebanon UGB and designated Residential Mixed Density (C-RM).
- F. The property is in a developed residential neighborhood. To the north, east, south, and west are residential properties improved with single-family dwellings within the county and city with a comprehensive plan designation and/or zoning designation of Residential Mixed Density (C/Z-RM).
- G. The applicant is requesting approval to Annex the subject property and establish the Residential Mixed Density (Z-RM) zone.
- H. The decision to approve or deny shall be based on criteria contained in the Lebanon Development Code, Chapter 16.26 – Annexations.

#### V. APPLICATION SUMMARY

- A. The request annexes a 0.46-acre property on the north side of Airport Road, west of Strawberry Lane. The subject property is located within the City's urban growth boundary, and contiguous with City limits along the southern property line. The property is currently designated C-RM (Residential Mixed Density) on the Lebanon Comprehensive Plan Map. Upon annexation, the land will be zoned Residential Mixed Density (Z-RM). There is no concurrent development proposal.

- B. The Department contacted the Department of Land Conservation and Development, affected agencies, and area property owners regarding the application. No comments were submitted.

## VI. CRITERIA AND FINDINGS

The subject property is located within the City's Urban Growth Boundary (UGB) and is eligible for annexation into the City limits. Annexation application and review requirements are contained in Chapter 16.26 of the Lebanon Development Code. Annexations require a hearing before the Planning Commission and City Council. The purpose of the Commission hearing is to review the request and recommend whether the Council should approve or deny the Annexation.

Section 16.26.060 contains the decision criteria for an annexation with specific requirements in Section 16.26.060.A. This Section requires compliance with provisions in the City Annexation Ordinance and Lebanon Comprehensive Plan, Chapter 3 – Urbanization. Essentially, the Annexation Ordinance and Comprehensive Plan decision criteria are the same. The findings are combined to avoid duplication:

1. Annexation Ordinance Section 2. - All Annexations shall conform to the requirements of the Lebanon Municipal Code, Annexation Ordinance, Lebanon Land Development Ordinance (i.e., Development Code), City of Lebanon/Linn County Urban Growth Management Agreement and shall be consistent with applicable State law.

Comprehensive Plan Annexation Policy #P-19: [The City shall] recognize and act on the basis that all annexations shall conform to the requirements of the Lebanon Municipal Code, Annexation Ordinance, Lebanon Land Development Ordinance, City of Lebanon/Linn County Urban Growth Management Agreement (UGMA) and shall be consistent with applicable State law.

FINDING: The application site is located within the City of Lebanon's Urban Growth Boundary and is contiguous with city limits; therefore, it is eligible for annexation per the Annexation Ordinance and the Municipal and Development Codes. The annexation does not include a Comprehensive Plan Map Amendment. The applicant accepts the initial Residential Mixed Density zoning designation, consistent with the Comprehensive Plan Designation and the pre-designation identified in the Lebanon Development Code. With the assignment accepted as identified in the Comprehensive Map, it is determined that the annexation has already been accounted for in the City's Facilities Plan, including the Transportation System Plan. The site complies with the Annexation requirements.

2. Annexation Ordinance Section 3. - All Annexations shall be consistent with the goals and policies of the Lebanon Comprehensive Plan.

Comprehensive Plan Annexation Policy #P-20: [The City shall] recognize and act on the basis that all annexations shall be consistent with the goals and policies of the Lebanon Comprehensive Plan.

FINDING: The Annexation Ordinance policies are consistent and often mirror the

Comprehensive Plan Annexation Policies. The State acknowledges that the City's Comprehensive Plan complies with all applicable Statewide Planning Goals and statutes, recognizing the consistency of the Plan goals and policies. Therefore, compliance with the applicable Comprehensive Plan policies ensures compliance with the Annexation Ordinance. Findings in the following Sections detail this proposal's compliance with all relevant policies.

More Specifically, this annexation supports the goals and policies under Chapter 4: Land Use and Chapter 6: Housing. In Section 2.3 of Chapter 4 of the Comprehensive Plan, all areas annexed into the city are automatically placed in a zoning classification per the Adopted Comprehensive Plan and Map. The adopted comprehensive plan map identifies the subject property as Residential Mixed Density, with the zoning designation of Residential Mixed Density. As the annexation does not include a proposal to modify the zoning designation, the annexation is consistent with the land use goals established by the Comprehensive Plan. Based on the 2019 Housing Needs Assessment completed by the City, there is a need for 291 acres of low-density development acreage, 92 acres of medium-density, and 39 acres of high-density. In the City and the Urban Growth Boundary, there is an identified surplus of 735 acres of residential land in the City and 298 acres of residential land in the UGB to accommodate the residential development anticipated to accommodate the population growth. The annexation of this property and the classification for Residential Mixed Density would accommodate the identified need for any of the residential classifications and, upon development, could be built to provide affordable units consistent with the Comprehensive Plan's goals and policies.

3. Annexation Ordinance Section 4. - All lands included within the Urban Growth Boundary are eligible for annexation and urban development. Areas within the Urban Growth Boundary with designated environmental constraints may be annexed and utilized as functional wetlands, parks, open space, and related uses.

Comprehensive Plan Annexation Policy #P-21: [The City shall] recognize and act on the basis that all lands included within the Urban Growth Boundary are eligible for annexation and urban development. (Areas within the Urban Growth Boundary with designated environmental constraints may be annexed and utilized as functional wetlands, parks, open space, and related uses.)

FINDING: The subject site is located within the Urban Growth Boundary and contiguous to city limits; therefore, it is eligible for annexation. The subject site is generally flat and within a developed neighborhood, with no steep slopes or environmental constraints. The site is currently improved with a single-family dwelling. The site is located within a developed neighborhood and contains no known environmental constraints, so the property is eligible for annexation.

4. Annexation Ordinance Section 5. - The City shall only annex land that is contiguous to the existing City limits and is within the City's UGB.

Comprehensive Plan Annexation Policy #P-22: [The City shall] only annex land that is contiguous to the existing City limits and is within the City's UGB.

FINDING: The subject site is contiguous with the city boundary on the south side of



the property; therefore, it is contiguous with existing city limits and eligible for annexation.

5. Annexation Ordinance Section 6. - An annexation shall be deemed orderly if the annexation territory is contiguous to the existing City limits. An annexation is efficient if the annexation territory can be developed or redeveloped for urban use. Urban uses may include wetlands, parks, open space, and related uses.

Comprehensive Plan Annexation Policy #P-23: [The City shall] deem an annexation orderly if the annexation territory is contiguous to the existing City Limits and deem an annexation efficient if the annexation territory can be developed or redeveloped to an urban use (urban uses may include functional wetlands, parks, open space, and related uses).

FINDINGS: The proposed annexation complies with the above-noted criteria as follows:

- (a) The site is contiguous with city limits along the southern property line.
- (b) The property is located within an already developed and urbanized portion of the Urban Growth Boundary and City. Surrounding the property include residential development with single-family dwellings. The site can be serviced by existing city water, sewer, and storm drainage facilities in Airport Road to the south of the subject property. As city facilities and transportation systems can service the property, and the neighborhood is already improved with urban development, the property would be eligible for annexation.

6. Annexation Ordinance Section 7. - Development proposals are not required for annexation requests.

Comprehensive Plan Annexation Policy #P-24: [The City shall] recognize and act on the basis that development proposals are not required for annexation requests.

FINDING: The application does not include a concurrent development proposal. Any future development proposal would be required to comply with the provisions for the development code for the Z-RM zone, as applicable.

7. Annexation Ordinance Section 8. - As part of the annexation process of developed property or properties, the City shall consider the anticipated demands to access key City-provided urban utility services, which are water, storm drainage, sanitary sewer, and streets, of existing development within the annexation territory.

Comprehensive Plan Annexation Policy #P-25: [The City shall] consider as part of the annexation process of developed property or properties, the anticipated demands to access key City-provided urban utility services, which are water, storm drainage, sanitary sewer, and streets, of existing development within the annexation territory.

FINDING: Section 16.26.040 of the Lebanon Development Code states, "anticipated urban densities (according to the automatic City Zoning assignment upon annexation) within the UGB are already accounted for in the City's Facilities Plans, including the Transportation System Plan." No revisions to the plans are necessitated when following annexation; an area is assigned the zoning classification per the adopted

Comprehensive Plan Map designation. The subject site is assigned the zoning classification of Z-RM per the Comprehensive Map designation. Therefore, the anticipated demands to access essential City-provided urban utilities have already been considered. There is capacity in the utility systems and utility master plans to extend utilities to the site, and the existing transportation system can accommodate the inclusion of the property and the anticipated residential uses.

8. Annexation Ordinance Section 9. - As part of the annexation process of developed property or properties, the City shall consider the impacts on key City-provided urban utility services needed to serve these properties, which are water, storm drainage, sanitary sewer, and streets.

Comprehensive Plan Annexation Policy # P-26: [The City shall] Consider as part of the annexation process of developed property or properties, the impacts on the capacities of key City-provided urban utility services needed to satisfy the anticipated demands of the properties discussed in P-25 above.

FINDING: Section 16.26.040 of the Lebanon Development Code states “anticipated urban densities (according to the automatic City Zoning assignment upon annexation) within the UGB are already accounted for in the City’s Facilities Plans, including the Transportation System Plan.” No revisions to the plans are necessitated, when following annexation, an area is assigned the zoning classification that is per the adopted Comprehensive Plan Map designation. The subject site is assigned the zoning classification of Z-RM per the Comprehensive Map designation and therefore, the anticipated impacts to access key City-provided urban utilities have already been considered.

9. Annexation Ordinance Section 10. - Needed Public rights-of-way, as identified in adopted transportation plans as necessary for the safe and efficient movement of traffic, bicycles, and pedestrians, shall be dedicated to the City either with annexation or when the property develops and/or redevelops and creates an increased demand for the benefits provided by additional rights-of-way dedication.

FINDING: Airport Road maintains a right-of-way width of 60 feet. The adopted 2018 Transportation System Plan identifies Airport Road as a Minor Arterial, which requires a minimum 75-foot right-of-way without on-street parking provided. The Engineering Department reviewed the annexation and determined that no additional right-of-way dedication from the subject property is necessary for the annexation. Upon redevelopment of the site, additional right-of-way may be required.

10. Annexation Ordinance Section 11. - Upon annexation, the annexation territory shall be assigned zoning classifications per the adopted Comprehensive Plan Map, as shown in the City’s Annexation Zoning Matrix. Such zoning assignments in and of themselves are not a zoning map change and shall not require approval of a zoning map amendment, or a separate proceeding.

FINDING: This subject property is designated Residential Mixed Density by the Comprehensive Plan. Consistent with the adopted Zoning Matrix, the only possible applicable zone is Residential Mixed Density (Z-RM). The Applicant accepts the applicable zoning designation and is not proposing a Comprehensive Plan Map

Amendment.

11. Annexation Ordinance Section 12. - If a zoning designation other than one per the Comprehensive Plan Map (shown in the Annexation Zoning Matrix) is requested by an applicant, the zoning requested shall not be granted until the Comprehensive Plan Map is appropriately amended to reflect concurrence. Such an amendment shall require a separate application, hearing, and decision, which may be held concurrently with an annexation hearing and will not become effective until the annexation is complete.

FINDING: This application does not include a change in the Plan designation or corresponding zone. Therefore, this Section does not apply.

12. Annexation Ordinance Section 13. - The areas within the Urban Growth Boundary with designated environmental constraints may be annexed and developed as functional wetlands, parks, open space, and related uses.

FINDING: The subject site is generally flat, with no steep slopes or environmental constraints, and within a developed neighborhood. It is currently improved with a single-family dwelling. As the neighborhood has already been developed with urban development, and the site does not contain any known environmental constraints, the property is eligible for annexation.

13. Annexation Ordinance Section 14. - An "urban use" is hereby defined as any land use that is authorized under the terms and provisions of the land use regulations, Zoning Ordinance (i.e., Development Code), Subdivision Ordinance, Comprehensive Plan, and other related documents of the City of Lebanon.

FINDING: This Section does not apply as the provisions in this Section provide a definition and not a decision criterion.

14. Annexation Ordinance Section 15. - At the applicant's discretion and with the City's concurrence, a development or redevelopment proposal for an annexation territory may be acted upon by the Planning Commission immediately following the Commission's hearing on the annexation proposal and a decision of recommendation of approval to the City Council. However, any approval of the Planning Commission of such a development or redevelopment proposal must be contingent upon subsequent approval of the annexation by the City Council.

FINDING: The request does not contain a concurrent development request.

15. Comprehensive Plan Annexation Policy # P-27: Expand the City Limits as necessary to accommodate development, including housing, commercial, industrial, and services (that will in turn accommodate population growth).

FINDING: This Policy does not directly apply as the proposal simply incorporates an existing urbanized parcel into the City limits.

## VII. CONCLUSION

The City Council concludes that the proposed Annexation, including establishing the corresponding Residential Mixed Density zone, complies with the applicable decision criteria.