Updating the Coastal Nonpoint Control Plan and Resolving CZARA Disapproval

Water Quality Division

March 21, 2024 Environmental Quality Commission Meeting







Coastal Program Area

- Oregon's Coastal Zone boundary roughly follows the crest of the coast range
- The Coastal Nonpoint Program
 Boundary includes the Rogue and Umpqua Basins

What is CZARA?

- Coastal Zone Management Act 1972
- Coastal Zone Amendments and Reauthorization Act 1990

- Statutes require coastal program states to develop a Coastal Nonpoint Control Plan (CNPCP)
 - Plan must describe regulatory and effective voluntary mechanisms to employ best practices that preserve coastal water quality and support compliance with water quality standards
 - EPA and NOAA evaluate and approve or disapprove a state's plan

What is CZARA?

- DEQ and DLCD are lead agencies for state agency coordination, writing and managing plan for the state
- Other agencies implement their programs with NPS implications (e.g. ODA, ODF, Marine Board, OWEB)
- Full allotment of state's 319 nonpoint source grant and 306 coastal management program grant are contingent on having an approved Coastal Nonpoint Control Plan

What is CZARA?

- An approvable program for Oregon requires:
 - Addressing six categories of nonpoint source water pollution with 50+ management measures described in EPA guidance
 - A process for identifying when additional measures are needed
 - Additional forestry management measures assigned by EPA and NOAA
- Status of Oregon's management measures:
 - Fully approved, 30%
 - With interim approval, 63%
 - Disapproved, 7%

Meeting Conditions for Approval

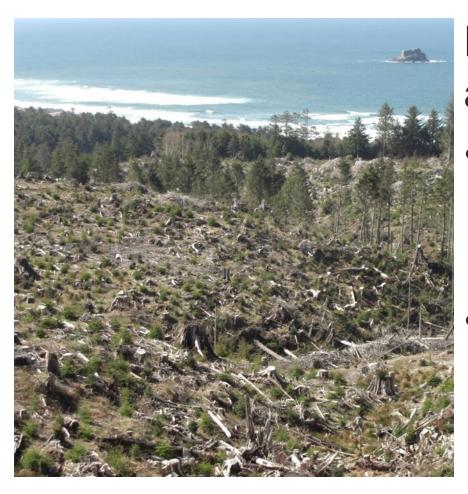
- 1998-2015: DEQ and DLCD worked with other state agencies to describe existing and evolving NPS programs
- Majority of measures received interim approval including:
 - Inspection of existing onsite disposal systems
 - Wetland protection
 - Best practices for marinas
 - Best practices for agriculture
- 2013-2015 focus on:
 - Forestry management measures
 - Oversight and enforcement of agriculture management measures

Coastal Nonpoint Control Plan Disapproval



- Oregon's CNPCP disapproved in 2015
- 30% reduction in
 - CWA Section 319 and
 - CZMA Section 306 funds
- Forest practices concerns are the basis of the disapproval

Preparation for Final CNPCP Submittal



DEQ and DLCD working with federal agencies:

- Updating descriptions of programs with interim approval
 - e.g. agriculture, urban development
- Updating forestry program, relying on Private Forest Accord (PFA) rules and TMDL implementation

Agriculture



- Oregon's plan relies on Agricultural Water Quality Management Act and the TMDL program
- ODA-DEQ MOA and ODOJ memo describe how WQ requirements will be achieved
- ODA development of implementation plans to demonstrate assurance of TMDL implementation

Forestry

- Additional forestry management measures needed for four topics:
 - Aerial herbicide application
 - "Legacy" roads
 - Riparian areas on small and medium streams
 - Landslide-prone areas
- Private Forest Accord legislation updated forestry rules
- Oregon's forestry plan will rely on new rules, the new Adaptive Management Program, and the Compliance Monitoring Program

Forestry



- The TMDL program will be used for additional authority where there is uncertainty
- ODF-DEQ MOU and ODOJ memo describe how WQ requirements will be achieved
- ODF development of implementation plans to demonstrate assurance of TMDL implementation

Process for Resubmitting Interim Approvals

EPA and NOAA send DEQ and DLCD questions for sections with interim approval

DEQ and DLCD coordinate with relevant state agencies, send revised section to EPA and NOAA for review and comment

When section is ready, EPA and NOAA update their interim decision document

Process and Timeline

- Now July 2024:
 - Sending revisions to EPA and NOAA as we complete them for early review
 - Ongoing reviews and discussion with federal agencies will allow state to revise as we go, speeding up the process
- August 2024: State submits completed CNPCP
- November 2024: Initial federal review completed
- 2025-mid 2026: Federal agencies prepare package with recommended action, publish in Federal Register for public comment, and take final action

Project Timeline 2024

ODOJ revised and DEQ sent Enforceable Authorities Legal Memo to EPA/NOAA

DEQ and DLCD review and revise all interim approval sections based on EPA/NOAA feedback

Initial Federal Review Completed

Jan 26th

Feb 1st

Feb - Aug

Aug 30th

Nov 29th

ODF and DEQ sent forestry draft to EPA and NOAA

Final Draft
Comprehensive
Proposed
Decision
Document

Potential Risks

- Schedule
 - Relies on prompt engagement and response from multiple state and federal agencies
 - Relies on current programs being adequate across state agencies
- Private Forest Accord legislation includes automatic repeal provision if Habitat Conservation Plan does not result in USFWS/NOAA Fisheries Incidental Take Permit by end of 2027
- Forestry and agriculture sections will be of particular interest

Questions?



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