



Randy Lauer, *Mayor*

David Ripma                      Alison Caswell  
Geoffrey Wunn                  Glenn White  
Jordan Wittren                  Sandy Glantz

## Agenda October 10, 2023

Regular Meeting | 7:00 p.m.

Troutdale Police Community Center – Kellogg Room  
234 SW Kendall Ct, Troutdale, OR 97060

1. **Pledge of Allegiance, Roll Call, Agenda Update**
2. **Public Comment:** Public Comment on non-agenda and consent agenda items is welcome at this time. *Public comment on agenda items will be taken at the time the item is considered. Public comments should be directed to the Presiding Officer and limited to matters of community interest or related to matters which may, or could, come before Council. Each speaker shall be limited to 5 minutes for each agenda item unless a different amount of time is allowed by the Presiding Officer, with consent of the Council. The Council and Mayor should avoid immediate or protracted responses to citizen comments.*
3. **Consent Agenda:**
  - 3.1 **Minutes:** September 12, 2023 Regular Meeting.
  - 3.2 **Resolution:** A resolution approving an intergovernmental agreement between Metro and the City of Troutdale implementing the fiscal year 2023-24 Metro and Local Government Annual Waste Reduction Plan.
4. **Presentation:** Urban Flood Safety & Water Quality District (UFSWQD), levee system background, status of GO Bond, and annual operations and maintenance (O&M) funding options. – Jim Middaugh, UFSWQD & Councilor Ripma
5. **Ordinance (Introduction):** An ordinance amending Troutdale Municipal Code Chapter 13.20 to allow dogs in city parks. Travis Hultin, Public Works Director
6. **Resolution:** A resolution naming a trail in Troutdale as the “Ch’ak-Ch’ak Trail”. – Travis Hultin, Public Works Director
7. **Staff Communications**
8. **Council Communications**
9. **Adjournment**

Randy Lauer, Mayor

Dated: October 5, 2023

## Meeting Participation

The public may attend the meeting in person or via Zoom. Please email [info@troutdaleoregon.gov](mailto:info@troutdaleoregon.gov) by **5:00pm on Monday October 9<sup>th</sup>** to request Zoom meeting access credentials. You may also submit written public comments via email to [info@troutdaleoregon.gov](mailto:info@troutdaleoregon.gov) no later than **5:00pm on Monday, October 9<sup>th</sup>**. City Council Regular Meetings are broadcast live on Comcast Cable Channel 30 (HD Channel 330) and Frontier Communications Channel 38 and replayed on the weekend following the meeting - Friday at 4:00pm and Sunday at 9:00pm.

Further information and copies of agenda packets are available at: Troutdale City Hall, 219 E. Historic Columbia River Hwy. Monday through Friday, 8:00 a.m. - 5:00 p.m.; on our Web Page [www.troutdaleoregon.gov/meetings](http://www.troutdaleoregon.gov/meetings) or call Sarah Skroch, City Recorder at 503-674-7258.

The meeting location is wheelchair accessible. A request for an interpreter for the hearing impaired or for other accommodations for persons with disabilities should be made at least 48 hours before the meeting to: Sarah Skroch, City Recorder 503-674-7258.

**MINUTES**  
**Troutdale City Council – Regular Meeting**  
**Troutdale Police Community Center – Kellogg Room**  
**234 SW Kendall Court**  
**Troutdale, OR 97060**

**Tuesday, October 10, 2023 – 7:00PM**

**1. PLEDGE OF ALLEGIANCE, ROLL CALL, AGENDA UPDATE**

Council President Ripma called the meeting to order at 6:58pm.

**PRESENT:** Council President Ripma, Councilor Caswell, Councilor Wunn, Councilor White, Councilor Wittren and Councilor Glantz.

**ABSENT:** Mayor Lauer (excused).

**STAFF:** Ray Young, City Manager; Kenda Schlaht, Deputy City Recorder; Ed Trompke, City Attorney; Erich Mueller, Finance Director; Travis Hultin, Public Works Director and Jona Jacobsen, Parks & Facilities Superintendent.

**GUESTS:** See Attached.

Council President Ripma asked for agenda updates.

Ray Young, City Manager, replied there are no updates.

**2. PUBLIC COMMENT:** Public comment on non-agenda and consent agenda items is welcome at this time.

None.

**3. CONSENT AGENDA:**

**3.1 MINUTES:** September 12, 2023 City Council Regular Meeting

**3.2 RESOLUTION:** A resolution approving an intergovernmental agreement between Metro and the City of Troutdale implementing the fiscal year 2023-24 Metro and Local Government Annual Waste Reduction Plan.

**MOTION:** Council President Ripma moved to approve the consent agenda. **Seconded by Councilor Glantz.**  
**Motion Passed 6-0.**

**4. PRESENTATION:** Urban Flood Safety and Water Quality District (UFSWQD), levee system background, status of GO Bond and annual operations and maintenance (O&M) funding options.

<0:03:06>

Jim Middaugh, Executive Director of the Multnomah County Drainage District and Urban Flood Safety and Water Quality District (UFSWQD) presented a PowerPoint (attached as Exhibit A). He explained that after Hurricane Katrina the Corp of Engineers and Federal Emergency Management Agency increased standards for certified federal flood safety systems. The system is over 100 years old. A lot of the components of the system are nearing the end of their useful life. There is a huge increase in extreme weather events and there has been a loss of federal partnership. He stated he would like to highlight the partnership with the U.S. Army Corp of Engineers in which district stands to benefit from over \$100 million in federal matching funds to enact the very projects that they need to construct to get back into federal compliance. Without a local match for those funds, which is the purpose of the new district, the investment opportunity may be lost, or a different source of revenue will need to be found for those investments. There's another partnership with the Corp of Engineers called the Rehabilitation and Inspection Program. Should there be a natural disaster and the district maintains the system to federal standards and a natural disaster damages the system the Corp will come in and repair that damage. It's an incredibly valuable insurance program for the region. The third aspect of federal partnership includes the Federal Emergency Management Agency. Currently, there is risk of losing accreditation from FEMA and what that would mean would be a remapping of the floodplain and a loss of access to the federal flood insurance program which provides low cost and subsidizes affordable flood insurance for people who live in the levee systems. If accreditation is lost it would have substantial impacts on the community. Currently because of the nature of the system and the rating it has, people are not required to buy flood insurance. If the accreditation is lost people would be required to buy flood insurance and they would no longer have access to the federal program that helps with those costs. FEMA would likely come in and remap the floodplain at higher risk and that higher risk rating would result in a required change to many of the current zoning designations and any existing building coming in for a permit or new construction would be required to obey new building construction codes.

<0:21:20>

Councilor Glantz stated she keeps seeing references to year one and this year and it's great that it shows Troutdale as being reduced and asked if that would be the case in future years.

Jim Middaugh stated it's a transition from 4 legacy drainage districts to 1 new district so that transition from the last year of the legacy districts to the new district is what they're describing as year one. They are proposing that that flood safety privilege tax that would go on the entire new district be capped at CPI.

Councilor Glantz asked what CPI is.

Jim Middaugh replied it is the Consumer Price Index capped at inflation. The Board, by statute, would not have the opportunity to increase that tax on the entire district. UFSWQD has proposed that assessments continue to be subject to decisions by the Board. He stated that

10% rate increase in assessments today generates about \$750,000 so it will be relatively static but there will continue to be increases based on inflation primarily.

Councilor Glantz asked if the plan is to have it go on the property tax bills.

Jim Middaugh stated they're proposing two sources of revenue. The first would be property assessments on the floodplain. Properties on the floodplain would receive a bill from Multnomah County just like they do today. Then they're proposing a new tax, the Flood Safety Benefit Tax, and working collaboratively with their city partners to implement that tax. They're allocating that cost to the cities and the county by population and creating legislative changes that would give the cities significant flexibility in how to address collecting that revenue from your residents.

Councilor Glantz asked about compression and if it would impact the ability in future years to raise Troutdale's taxes because they're not as compressed as Portland.

Jim Middaugh stated it's going to depend on a lot of different factors. He's not an expert in compression but there is a cap on the overall growth and general government taxes tied to property. When that cap is reached the costs spread to other non-compressed properties. It doesn't necessarily mean a limitation; it might mean a difference in who pays that tax. It also might depend on the nature of that tax and how it's approved.

Ray Young stated he knew there would be compression questions, so he is going to forward on an 8-page memo from the League of Oregon Cities from 2017 that gives you some information on Measures 5 and 50 and what it did and how it created this thing called compression.

Jim Middaugh stated that at the end of the day it requires really a property-by-property analysis and there are a lot of things that impact how that rate changes over time.

Councilor White stated when the City first entered into this it was just to do the study. He's curious how legislation picked up on forming this district.

Jim Middaugh stated a coalition was formed called Levee Ready Columbia (LRC). Troutdale was a member of that coalition. It included all the local governments and business groups, the Port, some community-based organizations and they got together and funded a study to evaluate what it would take to obtain the federal certification and accreditation. Then there was a storm supplemental appropriations bill that Congress adopted that funded the Corp for \$3 million to do a Corp study which led to the partnership with the Corp. The LRC group also looked at a variety of different options such as the Port or the County or Metro taking over the drainage districts. They settled on a legislative proposal expecting it to take 2 sessions to pass and it passed in the first session. That created ORS 550 and that established the new district and the mechanism for dissolving the old districts.

Councilor White stated that Troutdale's section of the levee has always been paid for by the people that have property in that area. He asked if Troutdale's costs are going to go down.

Jim Middaugh replied that Troutdale's share of costs is going to go down.

Councilor White stated if Troutdale needs something built, we're used to paying for it and once it's built, it drops off. There is no longer a bill. Now Troutdale is getting asked to pay this amount forever until the entire system is built. It seems unfair because PEN 1 and PEN 2 are in worst shape. He asked how that's going to work for Troutdale.

Jim Middaugh stated there's the Capital Program and that has a certain source of revenue. The Urban District Board is likely to refer a general obligation bond to all the voters in the district. The bond is expected to raise around \$175 million or less to provide the local match and to pay for all of the capital needs for the entire district including the \$25 million for Troutdale. The assessed value of the district and who's going to be paying those property backed tax bonds, it's all of the property owners in the entire district. The share that Troutdale is contributing for that capital cost is consistent with the value that's coming from the capital program. It's a one-time expense on the capital side. On the operating side, just off of the floodplain it's been very difficult for the legacy districts to generate enough operating revenue without creating a real impact to the businesses and residents of the floodplain, so the legislature gave them the authority to impose new fees on the entire district because it's not just the floodplain residents benefitting from the levee system. If you took that flood safety tax and allocated it by individual human being across the district it would be less than 60 cents a month and less than \$8 a year. That's ongoing but it diminishes the total contribution that Troutdale has to pay which is why today Troutdale is at 11.1% of the total operating costs and then it will drop down to 7.7% in the future.

Councilor White asked why Wood Village isn't going to pay anything.

Jim Middaugh stated Wood Village has no property in the floodplain, but they will be paying the privilege tax or the flood safety tax.

Councilor Glantz asked who decides what the projects are going to be that the money is spent on.

Jim Middaugh stated the Flood Safe Columbia River website ([floodsafecolumbia.org](https://floodsafecolumbia.org)) shows all of the projects that have been identified. There was a \$3 million study with the U.S. Army Corp of Engineers to identify the weaknesses in the system. The study resulted in a capital planning program. The Legacy Drainage Districts has also each completed a Drainage Master Plan that identified inside the levee work that needs to be accomplished. The Legacy Board members were responsible for approving those capital improvement programs. Each of the projects that would be funded is fully documented and available publicly and it would take a vote of the Board to change those. In terms of the general obligation bond, once a promise is made to voters, they have to be consistent with that promise with whatever is in the ballot title.

Council President Ripma stated he will be making a report to the Council about where he stands on this. He stated he was appointed to serve on the UFSWQD Board in 2020 and prior to that he was on the Levee Ready Columbia board that helped lobby for the formation of this district.

The current district that manages the levees that protect Troutdale's north industrial area is the Sandy Drainage Improvement Company, which Tanney Staffenson is on the board. Tanney is the representative for the Sandy Drainage Improvement Company on the UFSWQD Board.

Council President Ripma stated he was skeptical at first about enlarging the flood safety district, especially charging residents and property owners who are not in the floodplain. He stated he ended up being convinced by one of the best arguments that there are properties of regional job creating significance like the Portland Airport and others that benefit the region as a whole. People who are outside of the floodplain should be contributing at least some to saving the valuable properties from floods. The new district, when it was authorized by ORS 550, passed in the legislation in 2019 and it has a fair balance of spreading the cost of the new district more widely. The capital improvements are going to be funded through general obligation bonds assessed throughout the entire district. The district is big. It's all of Multnomah County inside the UGB. The board and the staff came up with the flood safety benefits tax, also called a privilege tax, to be levied throughout the entire district including in the floodplain and outside. Exactly how it will be imposed or collected has not quite been worked out, but he doesn't have any particular objections to it. It's going to be very small like a dollar or two, or maybe less, a month on water bills. This new district is going to have greater expenses than the 4 other districts did before because the federal rules have increased on what is required for safe levees. The levees need to be upgraded regardless of what happens. Several storms over the last 10 years have damaged levees in other parts of the country so the Army Corp raised the standards for levees. What the Board and staff is proposing to fund the bulk of the operating expenses is a system of assessments that was not allowed under ORS 550. He thinks it's the opposite of the way it should be going, and he has said that all along. Assessments on properties in the managed floodplain is the basis of this. When the legislation was passed it prohibited the ad valorem or property tax assessments as a way of funding the district because of compression. The district is so big it includes properties in Portland, Fairview and other jurisdictions that are heavily compressed. The district is able to impose but not collect the entire assessment whereas, Troutdale which isn't compressed or is less compressed will pay more than its share. He read a section of page 8 of the staff report saying, "It is agreed that there is still unfair compression cost shift from Portland, Fairview and other cities to Troutdale in the first year of approximately \$73,000 for the private property assessments in the managed floodplain." He stated that that is his fundamental objection. It is both obviously unfair to Troutdale to collect the taxes that way and it shouldn't be permitted. It wasn't permitted in the original legislation. That's why the Board is proposing to go to the legislature and propose legislation permitting property taxes. He stated that with the help of Ed Trompke, he submitted to the Board a proposal to fund operating expenses using user fees. This is what the original legislation allowed. The trouble with user fees is collecting them. The particular agencies that would collect user fees efficiently don't want to do it, particularly Portland. They're saying it's too complicated. One of the justifications that was offered by the agency was that if a user fee was imposed instead of property taxes subject to compression, some of those businesses and properties would have an immediate increase in how much they pay. He stated that's not very convincing to him when they haven't been paying their share. Shifting the compression from Portland to Troutdale is very unfair.

Jim Middaugh stated if this doesn't pass then it would likely need either short term financing from the partners or probably need to move to the state and see if the state would issue some debt on the district's behalf. They've already received over \$10 million from the State of Oregon for the initial capital program and matching funds from the Corp while they're working on the bond.

Councilor Wunn asked why the state isn't contributing more.

Jim Middaugh replied that the state is saying somebody else should be paying for it. Governor Kotek has been a good partner when she was Speaker and has been supportive as Governor.

Taney Staffenson, Sandy Drainage Improvement Company, stated he serves on the Sandy Drainage Improvement Company's Board of Directors. He has been on the board since 2015. Troutdale is the mapholder and they work for Troutdale. SDIC isn't going to do something contrary to a position that the City has and work within the guidelines that Troutdale gives them. This is going to cost more, and everybody is going to pay more. He thinks SDIC and Troutdale are working toward making it a fair split. The Multnomah County Drainage District is going to go up about 7%, PEN 1 about 13%, PEN 2 about 5% and SDIC is going to go up almost 14%. He still believes in being true to your values and true to promises to do the right thing. SDIC is working to make sure that the landowners and City are taken care of. In the statute it says that the new district must have revenue mechanisms for operating and for capital, or dissolution can't happen. Capital is a real key because capital is only addressed in the bond. Some of the money paid in fees now goes to capital. Very little of that is going to go to capital in the future. He stated they need clear direction from Council.

**Council President Ripma opened public comment at 8:03pm.**

None.

**Council President Ripma closed public comment at 8:04pm.**

**5. ORDINANCE (Introduction):** An ordinance amending Troutdale Municipal Code Chapter 13.20 to allow dogs in city parks.

<1:07:00>

Travis Hultin, Public Works Director, gave a brief overview of the staff report.

Councilor Wittren asked why it has to be all the way one way or all the way the other way instead of just designating some, not all, parks dog friendly. He asked why it couldn't be certain parks.

Travis Hultin stated under this ordinance they can. The ordinance allows staff to designate an entire park or certain areas in a park. It gives the City flexibility to designate certain parks no dogs and some parks dogs allowed.



Councilor Wittren stated it's already been discussed how there is already a problem with dogs being in the parks now that are not allowed and there is no way to enforce them. He asked how the ability to enforce dogs in parks now would be any better.

Jona Jacobsen, Parks & Facilities Superintendent, stated he would agree that the ordinance does not enhance the Parks Department ability to take enforcement actions. What it does do is strikes a reasonable compromise with members of the community who are already doing this. The outright prohibition of dogs from city parks in the ordinance as it is right now is being ignored. He stated it gives people an outlet for walking their dogs that would be a reasonable alternative to walking their dogs on the soccer field or on a playground.

Ray Young stated that as a starter, staff chose all parks so not to confuse citizens because they don't know which ones allow dogs and which ones don't. How do you pick and choose which parks they can come into or not? The Parks Advisory Committee wanted to have a blanket rule for all the parks, and it will be easier to enforce. If you read the new ordinance, it allows a fair amount of leeway by staff to tighten the rules, not loosen the rules. On the redline version of the ordinance it says, "The director may prohibit dogs or other domestic animals in certain parks or designated areas in addition to those provided above." Excluded parks can be added. It also says, "The director can establish reasonable and appropriate rules of etiquette, safety and sanitation." He stated he talked to MCSO and the deputies say it will be easier to enforce this type of ordinance than what the City has now. The deputies would rather have this type of ordinance.

Councilor Wittren stated he hopes it doesn't segregate the people that don't want to be around dogs. Don't send a message to the people that own dogs that they're more important than the people that don't. He personally does not want to bring his grandchildren around larger dog breeds.

Travis Hultin stated that staff needs to be conscientious and compassionate to the fact that some people don't want to be around dogs, for whatever reason. There are a couple provisions in the ordinance that addresses it.

Council President Ripma stated the City should try the off-leash dog park idea first and not go all out with all parks.

Travis Hultin stated that's not what people asked for during the Parks Master Plan process.

Council President Ripma stated 37% of the response to the survey wanted dogs in parks. That's not a majority. He loves dogs but he doesn't buy that that 37% represents an overwhelming demand by the public.

Ray Young stated outright bans are harder for law enforcement to enforce than having restrictions.

Councilor White stated he wouldn't have voted for a dog park if he would've known this ordinance was coming to Council. If you want to destroy somebody's quality of life just have

barking dogs every day that they can hear in their own personal space. He noticed the signs saying no dogs allowed have went away and now there are dog waste bags in parks. He questioned staff and never got a straight answer. He talked to Parks people, and they said that Council already approved because of the Mayor's proclamation. Council questioned that and altered it. It's already been said that it can't be enforced. If dogs are that popular there needs to be a more suitable place where there aren't neighbors and put the dog parks there. It's not a good situation to invite the dogs into all the parks. 1000 Acres Dog Park is close by to take the dogs.

Councilor Glantz stated that she listened to the Parks Advisory Committee (PAC) meetings when they discussed dogs in parks. The PAC, for the most part, is very pro-dogs. She is not pro-dogs due to multiple occasions of being knocked over by dogs in parks. She doesn't see where the compromise is on this issue for people who don't want to have dogs in parks. She would rather choose a couple of parks, not all parks.

Councilor Wunn stated there are always going to be bad apples that ruin it for everybody. He thinks the pros outweigh the cons in terms of letting people be with their animals.

Councilor Wittren stated he thinks a small child being bit by a dog once could permanently change the life of a child. There needs to be a better compromise.

Council President Ripma stated his position is there's another 10 days until the off-leash park is open and the City should try that first. He doesn't favor going forward with the ordinance.

**Council President Ripma opened the public hearing at 8:47pm.**

Shelby Staffenson, Troutdale resident, stated she feels the ordinance may affect the residents more negatively than positively. She likes dogs in some parks but not all. She used to take her dogs to 1000 Acres to play in the water. Now you're saying dogs can't play in the water and she knows people that take their dogs to Beaver Creek and play along the water. The survey for the Parks Master Plan failed in that the response rate of Troutdale residents was a mere 1.5% of the population and does not reflect a meaningful percentage. She likes the idea of being able to take her dog to parks but she doesn't like what the ordinance will do to some dogs and their owners not being able to go to certain areas as well as some residents not wanting to be around dogs.

Shelby Staffenson read a statement prepared by Sheri Winters of the Parks Advisory Committee who was unable to attend (attached as Exhibit B).

Carol Reynolds, Troutdale resident, stated the rules to allow dogs on leashes in parks is a very good one and she thinks Sunrise Park is a perfect example of that. She's there on a regular basis with her poodles. She sees a lot of responsible dog owners in Sunrise Park with their dogs on leashes. They kind of self-police and keep the area safe for everyone. Everybody seems to be able to coexist with the dogs on leashes. She thinks the request by the citizens of Troutdale is not turn all of our parks into a free for all for people with dogs but to establish rules that say you can have your dog there as long as it's behaved and on a leash. She thinks it will

be easier to enforce rules this way. She's never had a dog run up to her or one of the children that are playing with a negative result. She feels that the Parks Master Plan survey indicates that the residents in Troutdale really want to be able to take their dogs to the parks on their leashes and be safe as well.

Paul Wilcox, Troutdale resident, stated the ordinance specifies an 8-foot leash, which is the County standard, so that's probably why that length was chosen. He prefers the 6-foot standard that the Oregon State Parks use. He stated that he's seen leashes on Amazon that are 26 feet. He watched the Parks Committee meetings and got the impression that there was a general consensus that dogs in Glenn Otto Park would be inappropriate because of the setting there, not just the Glenn Otto beach but the area around the Sam Cox complex also. Sugar Pine is dog friendly so that kind of complicates the situation. He encouraged Council to encourage staff to not allow dogs in Glenn Otto Park, at the very least. He does sympathize with Councilor Wittren that there should be parks that are dog free for people that don't want to be around dogs.

**Council President Ripma closed the public hearing at 9:01pm.**

Council President Ripma stated at this point, he is not in favor of moving forward with a second reading. He has known a lot of people who walk dogs in Sunrise Park and it's the only one he can think of like that. He suggests not moving forward with the ordinance in its present form. Maybe there's a way to identify a park like Sunrise Park as permitting dogs on leashes. He would be okay with that.

Travis Hultin stated there are going to be dogs in the parks regardless of what the rules say. The ordinance would provide some structure to that. As far as concerns about the director's authority, meaning Travis Hultin, to establish some of the parks being dog friendly or not, the reason it was written that way was to give it some flexibility. If you put in the ordinance specific parks, there would be no changing it unless you had more hearings and more readings. His intent was to make it easy and flexible.

Council President Ripma stated he would entertain a motion not to move forward with the ordinance.

Ed Trompke, City Attorney, stated this is a first reading and there is no vote on it. If there is a consensus of Council to direct staff not to bring it back that's typically the way it's done.

Council President Ripma asked if there is a consensus of Council.

Councilor Wunn replied no. He thinks people need the ability to be able to walk their dogs in a park. On the other hand, people need a safe space they can go to without dogs.

Councilor Glantz stated households with dogs are not in the majority so why should they be in the majority of parks. Only make a park or two on leash dog friendly parks.

Councilor Wittren stated he would second that. In its present form, the ordinance does not work for him.

Council President Ripma stated that Troutdale is opening up the off-leash dog park on the 22<sup>nd</sup> of October. Make Sunrise Park an on-leash dog park. That's a compromise.

Ed Trompke stated what he is hearing is that there is a consensus to re-work the ordinance to the extent that there is a limited list of parks at which the dogs can be allowed on leash. It could be brought back and be done by resolution by Council so that only one vote is needed to adopt a list of parks that are on or off. That might be something that Council could vote for.

Councilor Wunn stated he doesn't want the ordinance to just go away. Amend it with a few parks that on-leash dogs are allowed.

Councilor White moved to table the ordinance indefinitely.

Council President Ripma asked if there is a second.

No second.

Councilor Glantz stated she thinks Council can provide direction to pick a park or two to trial it.

Councilor Wunn stated he thinks Council can provide direction.

Ed Trompke stated it can be done by a consensus of Council rather than as an actual vote.

Councilor Wittren suggested picking 3 parks and put in the ordinance that Council can add or subtract parks.

Travis Hultin stated staff could wait and bring the ordinance back in a couple of months if Council wants to give some time for the off-leash dog park to open. He suggested that staff bring back an amended ordinance that simply says that Council by resolution can designate parks where dogs are allowed on leash and a subsequent resolution where Council could specify the parks based on recommendations from the Parks Advisory Committee.

Councilor Wunn stated he thinks that's great.

Councilor White stated he would rather look at all the options, not just the existing parks. He thinks Sunrise Park makes sense. He would like the neighbors to be notified of the change. He kind of lost a lot of faith in staff on this subject after learning what he did tonight about staff adding waste stations for dogs and removing signage for no dogs allowed. To him, that's a loss of credibility. He would like the dog bags removed and the signs put back up.

Councilor Glantz stated she thinks it would work well to pick a park or two as a trial with Council picking which parks.

Travis Hultin stated staff is clear on Council's direction.

**6. RESOLUTION: A resolution naming a trail in Troutdale as the "Ch'ak-Ch'ak Trail".**

<2:35:52>

Travis Hultin gave a brief overview of the staff report.

Councilor White stated he thinks this is something that the Historic Preservation Committee should have a chance to look at.

Council President Ripma asked who approached the Confederated Tribe at Grand Ronde for a consulting on this.

Travis Hultin stated it was Troutdale's previous Parks Superintendent.

**Council President Ripma opened public comment at 9:45pm.**

None.

**Council President Ripma closed public comment at 9:45pm.**

**MOTION: Councilor Wittren moved to approve the resolution naming a trail in Troutdale as the "Ch'ak-Ch'ak Trail". Seconded by Councilor Wunn.**

**VOTE: Council President Ripma - Yes; Councilor Caswell – Yes; Councilor Wunn – Yes; Councilor White – Yes; Councilor Wittren – Yes and Councilor Glantz – Yes.**

**Motion passed 6-0.**

**7. STAFF COMMUNICATIONS**

<2:48:17>

Ray Young provided the following staff communications:

- Sunday, October 22<sup>nd</sup> is the Grand Opening of the Dog Park at 12pm.
- Planning Commission is meeting tomorrow night to discuss Main Streets on Halsey and Marijuana and Psilocybin code changes.
- Saturday, October 21<sup>st</sup> there will be a bulk waste event at the transfer station on Marine Drive and also a hazardous residential product drop off at Mt. Hood Community College
- Next week, garbage day will be picked up Thursday, not Wednesday.

**8. COUNCIL COMMUNICATIONS**

<2:50:12>

Councilor White stated he would like to see an item put on a Council agenda on the Metro Community Enhancement fund. He hates what happened with the program. He thinks it's too

important for the community to just let it go by. He would rather Troutdale be in charge of it rather than Metro or East County Rising.

Ray Young stated Metro has a contract with East County Rising. They can't break the contract and give it back to Troutdale at this point.

Councilor Glantz stated she was listening in on the CAC meeting a week or two ago and they were curious, if they have a citizen issue that they want to discuss and maybe send to Council, can they do that or is it only via staff and Council what they talk about?

Ray Young stated he got an email from the Chairperson, and he told the Chair he would be happy to come to one of their meetings and talk through with them what the ordinance says they're allowed to do or not do. It does generally say that they are to do things as directed from Council but if they have a hot idea that they want to suggest Council or ask Council to do, they're free to do that.

## 9. ADJOURNMENT

**MOTION:** Councilor Wittren moved to adjourn. Seconded by Councilor White. Motion passed unanimously.

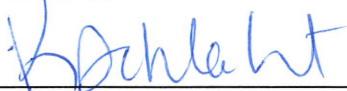
Meeting adjourned at 9:53pm.



Randy Lauer, Mayor

Dated: November 17, 2023

**ATTEST:**



Kenda Schlaht, Deputy City Recorder



## October 10, 2023 City Council Meeting Zoom Guests

Name (Original Name)	User Email	Join Time	Leave Time	Duration (Minutes)
Troutdale Conferencing	troutconf@troutdaleoregon.gov	10/10/2023 18:47	10/10/2023 21:54	187
MetroEast		10/10/2023 18:48	10/10/2023 21:54	187
Troutdale Conferencing	troutconf@troutdaleoregon.gov	10/10/2023 18:48	10/10/2023 21:54	186
Testimony Table		10/10/2023 18:51	10/10/2023 21:54	184
speaker table		10/10/2023 18:52	10/10/2023 21:54	182
Reed Wagner		10/10/2023 18:52	10/10/2023 20:04	72
Alison Caswell		10/10/2023 18:53	10/10/2023 19:53	61
Carol Reynolds		10/10/2023 18:54	10/10/2023 21:54	180
Geoffrey Wunn		10/10/2023 18:55	10/10/2023 21:54	179
Paul Wilcox		10/10/2023 18:56	10/10/2023 21:54	179
Sandy Glantz		10/10/2023 18:56	10/10/2023 21:54	178
ray.young		10/10/2023 18:58	10/10/2023 21:54	176
Adrian Koester		10/10/2023 19:00	10/10/2023 19:29	30
Ryan - City of Troutdale		10/10/2023 19:00	10/10/2023 19:00	1
Emily Robertson		10/10/2023 19:01	10/10/2023 20:21	80
Jordan Wittren		10/10/2023 19:21	10/10/2023 21:48	147
Glenn White		10/10/2023 19:37	10/10/2023 21:45	129
alison caswell		10/10/2023 19:54	10/10/2023 20:24	30
Adrian Koester		10/10/2023 20:15	10/10/2023 20:42	27
Alison Caswell		10/10/2023 20:24	10/10/2023 21:54	90
Adrian Koester		10/10/2023 20:43	10/10/2023 20:49	7



## **Exhibit A**

October 10, 2023 Council Meeting Minutes

# **Thank you**

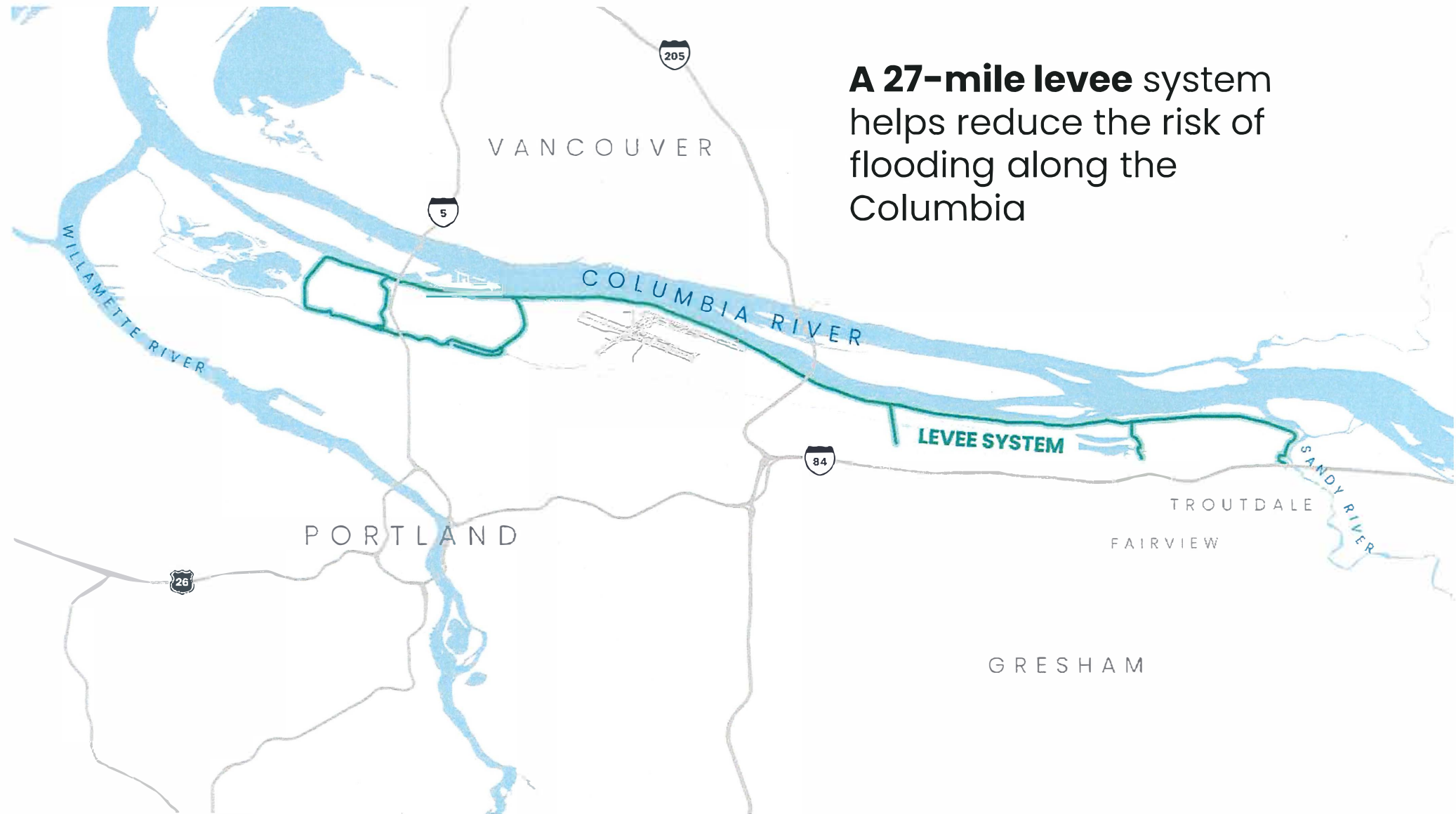
Councilor Ripma

Tanney Staffenson

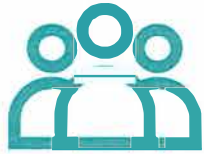
Ray Young

Erich Mueller

**A 27-mile levee system** helps reduce the risk of flooding along the Columbia



# What it protects



8,000 residents



50% of the region's  
manufacturing and  
warehouse jobs



2nd largest source of  
drinking water in Oregon



22M passengers  
use PDX annually



\$16B in annual  
economic activity



2,000+ acres of  
natural habitat  
and open space

**Why are we talking about it?**

# **100-year-old system**

# Extreme weather events

# **Loss of federal partnership**

# **New floodplain regulation**



# The proposed plan

**Year 1 costs  
\$16.7 million**

**Assessments on floodplain property  
\$9.5 million**

**Flood Safety Benefit Tax  
\$6.2 million**

**Services/service agreements  
\$1 million**

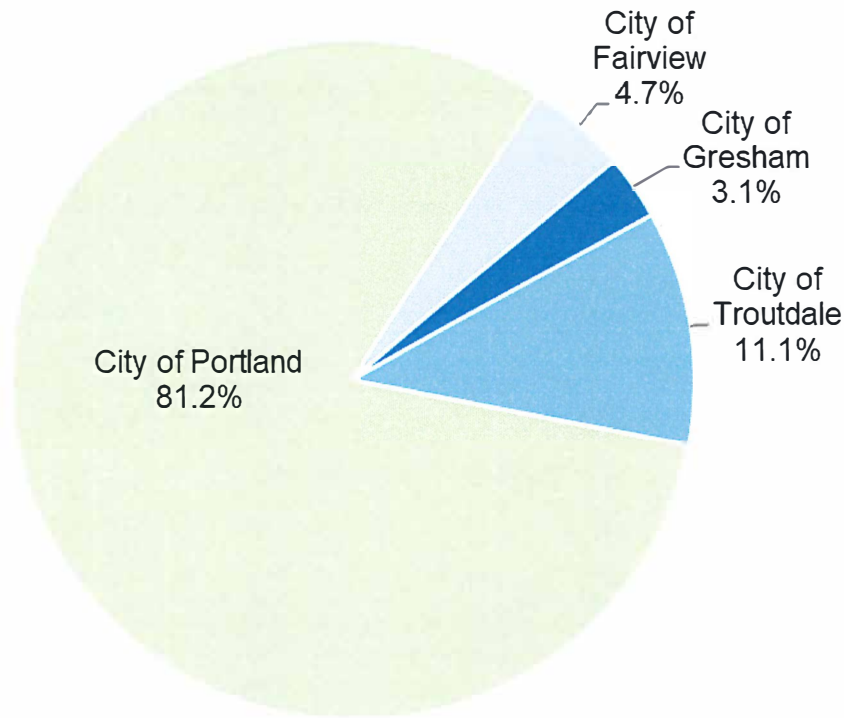
# **Troutdale's share goes down**

**Current Year = 11.1 percent**

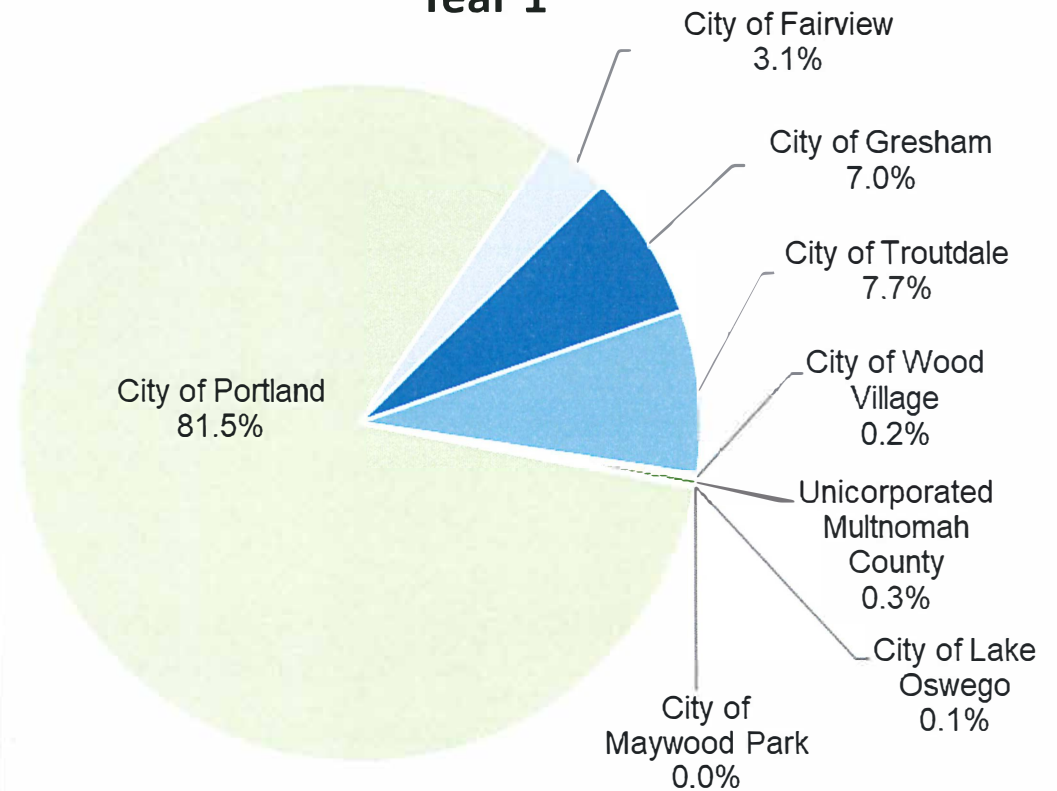
**Proposed Year One = 7.7 percent**

# Current vs Year 1 share of operating revenue

Current Year



Year 1



# Public land compression recovered

**Portland = \$600,000**

**Metro = \$135,000**

**Port = \$128,000**

**Others = <\$1,000**

# Some Troutdale properties are compressed so they will pay less going forward

Sample Troutdale properties subject to compression

<u>Property ID</u>	<u>Assessment</u>	<u>Compression</u>	<u>Compression Rate</u>
R320367	\$ 8,269.74	\$ 3,126.41	38%
R320368	9,861.57	4,934.70	50%
R320382	2,763.47	949.04	34%
R320388	5,912.90	1,455.81	25%

# What about compression cost shifts?

## Estimated compression-based cost shift

- Approximately 0.71% of estimated Year 1 assessments/about \$75,000
- Troutdale floodplain properties are all commercial or publicly owned
- Average increase is less than \$225/ less than 1% of average property taxes
- Out-of-state companies bear \$46,000, making the local impact about \$29,000



# **What properties in Portland pay**

**81.2% -- Current year assessments**

**81.9% -- Proposed Year 1 with service agreements**

**81.4% -- Floodplain flood safety tax alternative\***

## **What properties in East County pay (Gresham, Fairview, Troutdale)**

**18.8% -- Current year assessments**

**18.1% -- Proposed Year 1 with service agreements**

**18.6% -- Floodplain flood safety tax alternative\***

# **What Port of Portland properties pay (properties in Portland, Fairview, Troutdale)**

**37.5% -- Current year assessments**

**38.1% -- Proposed Year 1 with service agreements**

**36.6% -- Floodplain flood safety tax alternative\***

# Collection is a killer

Revenue needed to offset under collection  
*(does not include billing/service costs)*

**60% collection -- \$3,402,000**

**70% collection -- \$2,187,000**

**80% collection -- \$1,275,000**

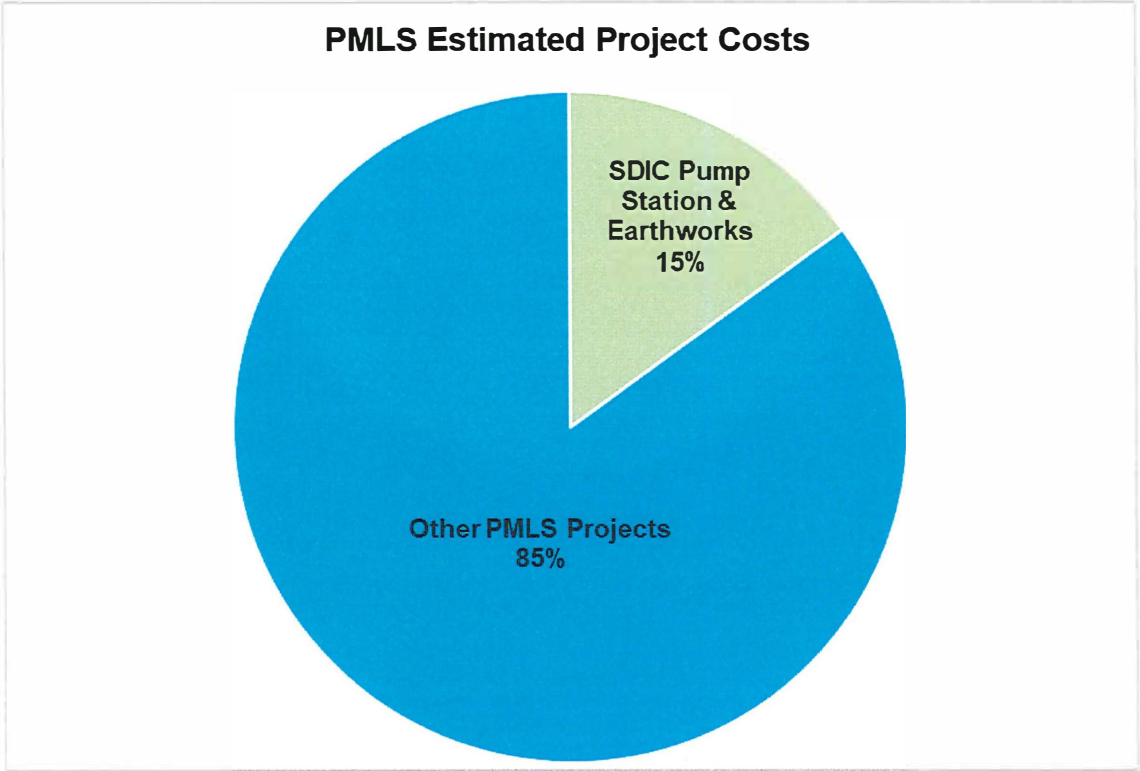
# SDIC needs investment

- 1/3 of primary levee in SDIC is doesn't meet fragility standards)
- Pump station needs to replaced, elevated, and properly sized
- Head wall behind pump station needs to be rebuilt
- Levee by pump station needs to be raised

# SDIC Pump Station submerged in 1996



# SDIC capital projects estimated at \$25m



## **In closing...**

**Safety, the economy and federal money are at risk**

**Proposal cuts compression and Troutdale's share of costs**

**Opportunity to reduce assessments in the future**

**Other options cost Troutdale more; face opposition**

**We ask for Troutdale's support**



## Exhibit B

October 10, 2023 Council Meeting Minutes

Dear Council members

I am sorry I cannot be with you in person tonight, but I had a prior commitment. Thank you for allowing my comments to be heard.

I am Sheri Winters and I am on the PAC. But tonight I come to you as a citizen of Troutdale for nearly 30 years concerned about the effect of part of this dog ordinance. Three points I would like to bring up:

First, I would like to draw attention to part D - 4 which states dogs will be prohibited

*Within 100' feet of the ordinary high-water line of a river, stream, or other surface water body, unless otherwise posted.*

I do not own a dog but love dogs and know that some dogs love the water. This ordinance seems to be written in such a way that dogs and dog owners/handlers would now be excluded from many areas including the Sandy River and Beavercreek (Beavercreek Canyon). Also, the future development of the waterfront (the Confluence) would fall within this 100 ft line thus preventing walking dogs in that area.

As for Beavercreek Canyon, this ordinance makes it impossible to go down into the Canyon with a dog. I have frequented this area on many occasions over the last 20+ years and have never gone down there without a dog for my own safety. I have encountered kids swimming, searching for crawdads, and riding bikes. Sometimes the kids have dogs with them. There are also people that walk down there with dogs especially looking for a little workout and an escape to nature. I have run into horses as well as homeless camping. I have watched kids on motorcycles come flying down the trail and have seen the tracks made in the lower flat area by them. Garbage, tires, bike frames, and car parts are some of the items I have seen in or by the creek, none of which come from dogs.

If you limit who can go into the green space (the canyon), you close off a piece of Troutdale to responsible dog owners that pick up after their dogs as well as people like me that want to visit this space but do not feel safe without a dog as a form of protection. Responsible residents are the eyes needed to keep the City aware of what is going on in that space. The net result is punishing these residents.

Secondly, I was told the reason for the 100 feet water line has some connection with salmon habitat. I would argue that dogs in that area are not compromising the salmon habitat. The greater impact on the habitat in the canyon comes from others' usage as well as the impacts from upstream. Runoff from roads and properties have a greater impact on water quality. I have seen salmon on a few occasions, but the low and warm water levels would be the cause for little or no salmon returning.

Lastly, I have a great deal of concern with the "Director" having the say over these areas. From the ordinance:

*"Director" means the dDirector of community developmentPublic Works for the city and the dDirector's authorized representatives.*

1. As staff are not necessarily residents of Troutdale, I believe we need to keep the accountability with those who are elected. I do not believe it is in the best interest of Troutdale to give this responsibility to anyone other than those elected.

2. I cannot see how this part of the ordinance could reasonably be enforced.

Please don't punish responsible individuals.

Thank you so much for your time. I strongly urge you to modify the dog ordinance language.

Sheri Winters