Cleaner Air Oregon—Risk Assessment Work Plan (Revision 1)

Hollingsworth & Vose Fiber Company

Prepared for:

Oregon Department of Environmental Quality

Cleaner Air Oregon Permitting Program October 27, 2023 Project No. M1421.01.001

Prepared by:

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Abbreviations

CAO	Cleaner Air Oregon
DEQ	Oregon Department of Environmental Quality
the facility	specialty glass fiber manufacturing facility located at 1115 SE Crystal Lake Drive in Corvallis, Oregon 97339
g/s	gram(s) per second
H&V	Hollinsworth & Vose Fiber Company
OAR	Oregon Administrative Rule
the Protocol	revised CAO modeling protocol dated October 27, 2023
RAL	risk action level
RAWP	Risk Assessment work plan
RBC	risk-based concentration
TAC	toxic air contaminant
TEU	toxic emissions unit
ug/m3	micrograms per cubic meter

1 Introduction

Hollingsworth & Vose Fiber Company (H&V) owns and operates a specialty glass fiber manufacturing facility located at 1115 SE Crystal Lake Drive in Corvallis, Oregon 97339 (the facility). The facility consists of two glass fiber manufacturing buildings: Glass Plant 1 and Glass Plant 2. Additional buildings at the facility are used for raw material and finished product storage, maintenance, and administration.

On January 10, 2022, the Oregon Department of Environmental Quality (DEQ) provided written notice to H&V that the facility was being officially called-in to the Cleaner Air Oregon (CAO) permitting program. H&V retained Maul Foster & Alongi, Inc.to assist the facility with each step of the CAO permitting process. H&V has completed the CAO permitting program requirements presented in Table 1-1.

CAO Requirement	Submittal Date	DEQ Approval Date		
CAO Emissions Inventory	April 11, 2022 July 8, 2022 (Revision 1) October 24, 2022 (Revision 2) March 30, 2023 (Revision 3) May 26, 2023 (Revision 4) October 27, 2023 (Revision 5)	June 13, 2023 (Revision 4)		
CAO Modeling Protocol	July 13, 2023 October 27, 2023 (Revision 1)	N/A		
CAO Risk Assessment Work Plan	August 10, 2023 October 27, 2023 (Revision 1)	N/A		

Table 1-1. CAO Process Step Submittals and Approvals

The purpose of this revision to the CAO Risk Assessment work plant (RAWP) is to incorporate changes requested by the DEQ in a letter dated September 29, 2023. A revised CAO emissions inventory and revised CAO modeling protocol (the Protocol) is being submitted to the DEQ concurrent with this revised RAWP.

H&V is proposing to conduct a Level 3 Risk Assessment to estimate the potential excess cancer risk and chronic and acute noncancer risk (expressed numerically as the chronic and acute hazard index) from the facility using the approach provided in the CAO rules by applying the existing source risk action levels (RALs) shown in Oregon Administrative Rule (OAR) 340-245-8010 Table 1. The remainder of this RAWP outlines the proposed methodology for completing the Level 3 Risk Assessment for the facility and presents specific information required by OAR-340-245-0210(2). In order to avoid duplicating efforts, sections of the Protocol that are relevant to the RAWP are directly referenced where applicable.

2 Conceptual Site Model

Sections 2 and 3 of the Protocol discuss the facility location, process description, toxic emission units (TEUs), and toxic air contaminant (TAC) emission estimates to satisfy the requirements of OAR 340-245-0210(2).

2.1 Significant TEUs

Daily and annual TAC emission estimates for the process equipment and emission control devices considered to be TEUs as defined in OAR 340-245-0020(59), are presented in Tables 3-1 and 3-2 of the Protocol. Dispersion model IDs and source parameters for significant TEUs are presented in Tables 3-5 and 3-6 of the Protocol.

2.2 Gas Combustion TEUs

The specific procedures for assessing the risk of each TEU depends on the TEU designation per OAR 340-245-0050(4). Per OAR 340-245-0050(5), the gas combustion "exemption applies to TEUs that solely combust natural gas, propane, [or] liquefied petroleum gas." H&V will determine risk from gas combustion TEUs at each exposure location separately from the significant TEUs.

Daily and Annual TAC emission rates for the gas combustion TEUs are presented in Tables 3-3 and 3-4 of the Protocol, and dispersion model IDs and source parameters are presented in Table 3-5 of the Protocol.

2.3 Aggregated TEUs

A Level 3 Risk Assessment will be conducted that includes all facility TEUs other than those qualifying for the gas combustion TEU exemption. After completion of the Level 3 Risk Assessment, if it is determined that one or more of the assessed cancer or noncancer facility risks exceed the source permit RAL, H&V will decide which, if any, TEUs at the facility may be collectively grouped into the aggregated TEU category. Aggregated TEU "means all of a source's TEUs that are identified by an owner or operator with total cumulative risk less than the Aggregate TEU Level" per OAR 340-245-0020(8). For existing sources, the cancer Aggregate TEU RAL is equal to an excess lifetime cancer risk of 2.5-in-one-million, and the noncancer Aggregate TEU RAL is equal to a hazard index of 0.1, as established under OAR 340-245-8010 Table 1.

Cancer and noncancer risks will be reported separately for gas combustion TEUs, aggregated TEUs (if any), and significant TEUs. Risks associated with aggregated TEUs will be compared with the applicable Aggregated TEU RALs.

3 Exposure Assessment

3.1 Land-Use Zoning Classification—Exposure Types

Section 4 of the Protocol provides details relevant to the exposure assessment, including the dispersion modeling approach to estimate TAC concentrations at exposure locations and the corresponding exposure type classifications to satisfy the requirements under OAR 340-245-0210(2)(b).

3.2 Exposure Pathways

Cancer and noncancer risk resulting from facility TEUs are not expected to have additional exposure pathways (i.e., ingestion or injection) other than those already accounted for in each published risk-based concentration (RBC). Moreover, based on a review of land-use zoning classifications and aerial imagery, there are no known locations that might present additional exposure pathways. Since no additional exposure pathways have been observed, the proposed Level 3 Risk Assessment will be sufficient, and a Level 4 Risk Assessment is not warranted.

4 Risk Characterization

4.1 Risk-Based Concentrations

Excess cancer risk and chronic and acute noncancer risk will be assessed using the most current RBCs available as shown in OAR 340-245-8010 Table 2. The TACs from the approved CAO emissions inventory and corresponding RBCs to be included in the Level 3 Risk Assessment are presented in Tables 4-1 and 4-2 for significant TEUs and gas combustion TEUs, respectively.

4.2 Risk Estimates

As described in Section 4.4 of the Protocol, a single dispersion model will be executed using a unit emission rate of 1 gram per second (g/s) for each TEU for both the 24-hour and annual averaging periods. The maximum modeled unit concentration in micrograms per cubic meter (ug/m³) for each averaging period will be considered a modeled dispersion factor in units of ug/m³ per g/s. When this dispersion factor is multiplied by the TAC emission rate for the modeled TEU, the result is the modeled concentration of the TAC.

The risk for a given TAC will be calculated by dividing the maximum predicted model concentration of the TAC by the appropriate RBC. The resulting risk for all TACs will be summed for each TEU at a given exposure location. This process is repeated for each TEU and the calculated risk for all TEUs will be summed to obtain the total excess cancer risk, the total chronic noncancer hazard index, and

the total acute noncancer hazard index for a given exposure location. H&V is not proposing at this time to assess noncancer risk by calculating separate hazard indices per noncancer target organ.

4.2.1 Example Calculation—Level 3 Risk Assessment

Example calculations for estimating excess cancer risk and noncancer hazard index (representative of both chronic and acute assessments) for a single proposed exposure location are presented in Equations 1 through 3.

Equation 1.

$$Excess cancer risk (chances-in-a-million) = \Sigma \frac{(TAC annual emission rate [g/s]) \times (proposed TEU dispersion factor [\frac{ug/m^3}{g/s}])}{(applicable RBC at exposure location [ug/m^3])}$$
Equation 2.
Chronic noncancer hazard index = $\Sigma \frac{(TAC annual emission rate [g/s]) \times (proposed TEU dispersion factor [\frac{ug/m^3}{g/s}])}{(applicable RBC at exposure location [ug/m^3])}$
Equation 3.
Acute noncancer hazard index = $\Sigma \frac{(TAC daily emission rate [g/s]) \times (proposed TEU dispersion factor [\frac{ug/m^3}{g/s}])}{(applicable RBC at exposure location [ug/m^3])}$

The total facility excess cancer risk and chronic and acute noncancer hazard index will be derived by summing each individual TAC risk contribution at each proposed exposure location.

(applicable RBC at exposure location $[ug/m^3]$)

4.3 Noncancer Risk Action Levels

The noncancer hazard index RALs for existing facilities are presented in Table 4-3.

Table 4-3. Noncancer Hazard Index RALs

RALs for Existing Sources	Noncancer Hazard Index (a)						
Aggregate TEU Level	0.1						
Source Permit Level	0.5						
Community Engagement Level]						
TBACT Level	$5^{(b)}$ or $3^{(c)}$ or Risk Determination Ratio of >1 ^(d)						
Risk Reduction Level	10 ^(b) or 6 ^(c) or Risk Determination Ratio of 2 ^(d)						
Immediate Curtailment Level	20 ^(b) or 12 ^(c) or Risk Determination Ratio of 4 ^(d)						
Notes: OAR = Oregon Administrative Rule. RAL = risk action level. TAC = toxic air contaminants. TBACT = toxics best available control technology. (a) OAR 340-245-8010, Table 1. (b) If all TACs emitted by the source are identified as hazard index of 5 in OAR 340-247-8010, Table 2, and OAR 340-245-8010, Table 2.							

- (c) If all TACs emitted by the source are identified as hazard index of 3 in OAR 340-247-8010, Table 2, and OAR 340-245-8010, Table 2.
- (d) If TACs emitted by the source include contaminants listed as both hazard index of 3 and 5 in OAR 340-247-8010, Table 2, and OAR 340-245-8010, Table 2, and a Risk Determination Ratio is required to be calculated under OAR 340-245-0200.

The CAO rules identify certain TACs that may have developmental, reproductive, respiratory, or other noncancer severe health effects and set RALs for these TACs. The calculation of the risk determination ratio is required when facilities emit a mixture of TACs assigned noncancer toxics best available control technology (TBACT) RALs of both a hazard index of 3 and a hazard index of 5, as identified in OAR 340-245-8010, Table 2. The risk determination ratio formula under OAR 340-245-0200(5) is presented below in Equation 4.

Equation 4.

Risk determination ratio =
$$\frac{\text{Risk}_{\text{HI3}}}{3} + \frac{\text{Risk}_{\text{HI5}}}{5}$$

As shown in the CAO emissions inventory, TAC emissions from the facility are comprised of a mixture of TACs with assigned hazard indices of 3 and 5 per OAR 340-245-8010 Table 2. As a result, if the estimated facility chronic and acute noncancer risk is greater than the Community Engagement RAL, the risk determination ratio will be determined per Equation 4.

5 Uncertainty Analysis

Although the proposed Level 3 Risk Assessment will be conducted using the most accurate and readily available information, there are various levels of uncertainty associated with the proposed risk assessment. Per OAR 340-245-0210(2)(d), known quantitative and qualitative uncertainties with the proposed Level 3 Risk Assessment include, but may not be limited to, the following:

Acute Assessments:

- To assess acute noncancer risk, the full 24-hour exposure duration will be assumed, though, by definition, the duration of acute exposure can be less than 24 hours. While this risk assessment will assume 24 hours of exposure, it is very unlikely that any individual would be exposed for a full 24 hours outside of a residential location. However, if the toxicity reference value is based on data collected for a lower exposure duration than the 24-hour exposure duration, the estimated risk may differ. Therefore, for TACs with RBCs that were developed using toxicity reference values based on longer exposure durations, the proposed Level 3 Risk Assessment may overestimate acute noncancer risk due to the 24-hour exposure duration assumption.
- The Level 3 Risk Assessment will be conducted assuming each TEU at the facility is simultaneously operating at maximum design capacity for 24 hours. It is highly unlikely that all TEUs at the facility will simultaneously operate at their maximum capacity for a 24-hour period. Therefore, the proposed Level 3 Risk Assessment likely overestimates acute noncancer risk due to unrealistic operating conditions.
- The proposed Level 3 Risk Assessment includes meteorological conditions which may only occur a few days or less in a one-year period that can result in worst-case dispersion characteristics. It is unlikely that these infrequent meteorological conditions would occur at the same time that the

proposed facility will be operating all TEUs at maximum capacity. Therefore, the proposed Level 3 Risk Assessment likely overestimates acute noncancer risk because of the improbability of facility operations at maximum capacity aligning with worst-case meteorological conditions.

• Dispersion modeling will be used to determine the daily dispersion factors per exposure location for use in risk estimate calculations. This method determines, for each TEU, a single day within the one-year period of hourly meteorological data, during which the highest predicted concentration occurs at each exposure location. It is highly unlikely that the maximum predicted concentration at a given exposure location occurs on the same day for all TEUs at the facility. For example, the highest predicted concentration for the Ceramic Filtration Unit 113 may occur at exposure location "X" on March 1 while, due to differences in location, release characteristics (i.e., stack height, velocity, etc.), and meteorological variation, the highest predicted concentrations are not paired-in-time such that maximum predicted concentrations per TEU may occur on different days within the meteorological dataset. Therefore, the proposed Level 3 Risk Assessment likely overestimates acute noncancer risk because it is unlikely that that the highest predicted concentration from each TEU occurs at every exposure location on the same day.

Cancer and Chronic Noncancer Assessments:

- The RBCs developed by the DEQ for excess cancer risk and chronic noncancer risk assume a 70year exposure duration for 24 hours per day. It is unlikely that a person would remain at the same residence or in areas potentially impacted by emissions covered by the CAO program for 70 consecutive years for 24 hours per day. The risk assessments also account for a person being exposed to the local facility emission rate for the entire exposure duration. Therefore, the proposed Level 3 Risk Assessment will overestimate cancer and chronic noncancer risk due to the unrealistic exposure duration assumption.
- The excess cancer and chronic noncancer risk assessments will be performed assuming that all TEUs operate for the course of the calendar year at their maximum operational capacities. It is physically impossible that the facility could operate several of its TEUs at maximum capacity for an entire year without shutdown time for maintenance and cleaning of equipment. Therefore, the proposed Level 3 Risk Assessment will overestimate cancer and chronic noncancer risk due to the overestimation of emissions resulting from continuous maximum capacity facility operation.

All Assessments:

 Only excess cancer risk and chronic and acute noncancer hazard index from TACs that have RBCs published by the DEQ will be assessed. Tables 5-1 and 5-2 present the TACs emitted from the significant TEUs and gas combustion TEUs, respectively, that do not have RBCs published by the DEQ. As a result, the proposed Level 3 Risk Assessment may not accurately assess cancer and/or noncancer risk associated with those TACs that do not yet have an associated RBC. However, the development of RBCs generally has a level of conservatism that will likely overestimate cancer and/or noncancer risk from TACs with known RBCs.

6 Closing

Maul Foster & Alongi, Inc. looks forward to working with the DEQ throughout the CAO permitting process. If there are any questions or comments regarding this RAWP, please contact Amy DeVita-McBride at (503) 501-5212 or at <u>amcbride@maulfoster.com</u>.

Limitations

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Tables





Table 4-1Applicable RBCs - Significant TEUsHollingsworth & Vose Fiber Company—Corvallis, OR

			Noncaraa	Risk-Based Concentration ⁽¹⁾ (ug/m ³)						
TAC	CAS/DEQ ID	RBC? (Yes/No)	Noncancer TBACT RAL ⁽¹⁾	Residential Chronic Nonresidential Chronic						Acute
				Cancer	Noncancer	Child Cancer	Child Noncancer	Worker Cancer	Worker Noncancer	Noncance
METALS		•								
Aluminum	7429-90-5	Yes	HI5		5		22		22	
Antimony	7440-36-0	Yes	HI3		0.3		1.3		1.3	1
Arsenic	7440-38-2	Yes	HI3	0.000024	0.00017	0.0013	0.0024	0.00062	0.0024	0.2
Cadmium	7440-43-9	Yes	HI3	0.00056	0.005	0.014	0.037	0.0067	0.037	0.03
Chromium VI	18540-29-9	Yes	HI3	0.000031	0.083	0.00052	0.88	0.001	0.88	0.3
Cobalt	7440-48-4	Yes	HI3		0.1		0.44		0.44	
Copper	7440-50-8	Yes	HI3							100
Lead	7439-92-1	Yes	HI3		0.15		0.66		0.66	0.15
Manganese	7439-96-5	Yes	HI3		0.09		0.4		0.4	0.3
Mercury	7439-97-6	Yes	HI3		0.077		0.63		0.63	0.6
Nickel	7440-02-0	Yes		0.0038	0.014	0.1	0.062	0.046	0.062	0.0
	7782-49-2		HI3							2
Selenium		Yes								
	7440-62-2	Yes	HI3		0.1		0.44		0.44	0.8
				1	500		0.000			1.000
Ammonia	7664-41-7	Yes	HI3		500		2,200		2,200	1,200
Carbon disulfide	75-15-0	Yes	HI3		800		3,500		3,500	6,200
Fluorides	239	Yes	HI3		2.3		20		20	240
Hydrogen Fluoride	7664-39-3	Yes	HI3		2.1		19		19	16
Hydrochloric Acid	7647-01-0	Yes	HI3		20		88		88	2,100
Phosphoric Acid	7664-38-2	Yes	HI3		10		44		44	
Silica, Crystalline	7631-86-9	Yes	HI5		3		13		13	
Sulfuric Acid	7664-93-9	Yes	HI5		1		4.4		4.4	120
DRGANIC COMPOUNDS										
Acetaldehyde	75-07-0	Yes	HI3	0.45	140	12	620	5.5	620	470
Acetone	67-64-1	Yes	HI3		31,000		140,000		140,000	62,000
Acrolein	107-02-8	Yes	HI5		0.35		1.5		1.5	6.9
Benzene	71-43-2	Yes	HI3	0.13	3	3.3	13	1.5	13	29
1,3-Butadiene	106-99-0	Yes	HI3	0.033	2	0.86	8.8	0.4	8.8	660
Cyclohexane	110-82-7	Yes	HI3		6,000		26,000		26,000	
Ethylbenzene	100-41-4	Yes	HI3	0.4	260	10	1,100	4.8	1,100	22,000
Chloroethane	75-00-3	Yes	HI3		30,000		130,000		130,000	40,000
Formaldehyde	50-00-0	Yes	HI3	0.17	9	4.3	40	2	40	49
Hexane	110-54-3	Yes	HI3		700		3,100		3,100	
Chloromethane	74-87-3	Yes	HI3		90		400		400	1,000
2-Butanone	78-93-3	Yes	HI3		5,000		22,000		22,000	5,000
Methyl isobutyl ketone	108-10-1	Yes	HI3		3,000		13,000		13,000	
1,2,4-Trimethylbenzene	95-63-6	Yes	HI3		60		260		260	
Toluene	108-88-3	Yes	HI3		5,000		280		22,000	7,500
Xylenes (mixed isomers)	1330-20-7	Yes	HI3 HI3		220		970		970	8,700
	95-47-6	Yes	HI3		220		970		970	8,700
		í		0.0000.15		0.001		0.000		
PAHs	401	Yes		0.000043		0.0016		0.003		
Benzo[a]pyrene	50-32-8	Yes	HI3	0.000043	0.002	0.0016	0.0088	0.003	0.0088	0.002
Naphthalene	91-20-3	Yes	HI3	0.029	3.7	0.76	16	0.35	16	200
DIESEL PARTICULATE MATTER (DP	T	1			-				1	
DPM	200	Yes	HI3	0.1	5	2.6	22	1.2	22	
Notes m ³ = cubic feet. RAL = risk action level. RBC = risk-based concentration. TBACT = toxics best available cor TAC = toxic air contaminant. ug = micrograms.	ntrol technology.									

References

 $^{(\mathrm{l})}$ See Oregon Administrative Rule 340-245-8010 Table 2.



Table 4-2Applicable RBCs - Gas Combustion TEUHollingsworth & Vose Fiber Company—Corvallis, OR

		RBC? (Yes/No)	Noncancer TBACT RAL ⁽¹⁾	Risk-Based Concentration ⁽¹⁾ (ug/m ³)						
TAC	CAS/DEQ ID			Residential Chronic		Nonresidential Chronic				Acute
IAC				Cancer	Noncancer	Child Cancer	Child Noncancer	Worker Cancer	Worker Noncancer	Noncancer
METALS	-								-	
Arsenic	7440-38-2	Yes	HI3	0.000024	0.00017	0.0013	0.0024	0.00062	0.0024	0.2
Beryllium	7440-41-7	Yes	HI3	0.00042	0.007	0.011	0.031	0.005	0.031	0.02
Cadmium	7440-43-9	Yes	HI3	0.00056	0.005	0.014	0.037	0.0067	0.037	0.03
Chromium VI	18540-29-9	Yes	HI3	0.000031	0.083	0.00052	0.88	0.001	0.88	0.3
Cobalt	7440-48-4	Yes	HI3		0.1		0.44		0.44	
Copper	7440-50-8	Yes	HI3							100
Lead	7439-92-1	Yes	HI3		0.15		0.66		0.66	0.15
Manganese	7439-96-5	Yes	HI3		0.09		0.4		0.4	0.3
Mercury	7439-97-6	Yes	HI3		0.077		0.63		0.63	0.6
Nickel	7440-02-0	Yes		0.0038	0.014	0.1	0.062	0.046	0.062	0.2
Selenium	7782-49-2	Yes	HI3							2
Vanadium	7440-62-2	Yes	HI3		0.1		0.44		0.44	0.8
INORGANIC COMPOUNDS	-		•				•		•	
Ammonia	7664-41-7	Yes	HI3		500		2,200		2,200	1,200
ORGANIC COMPOUNDS		•								
Acetaldehyde	75-07-0	Yes	HI3	0.45	140	12	620	5.5	620	470
Acrolein	107-02-8	Yes	HI5		0.35		1.5		1.5	6.9
Benzene	71-43-2	Yes	HI3	0.13	3	3.3	13	1.5	13	29
Ethylbenzene	100-41-4	Yes	HI3	0.4	260	10	1,100	4.8	1,100	22,000
Formaldehyde	50-00-0	Yes	HI3	0.17	9	4.3	40	2	40	49
Hexane	110-54-3	Yes	HI3		700		3,100		3,100	
Toluene	108-88-3	Yes	HI3		5,000		22,000		22,000	7,500
Xylenes (mixed isomers)	1330-20-7	Yes	HI3		220		970		970	8,700
POLYCYCLIC AROMATIC HYDRO	CARBONS (PAH)	-		•		•		-	
PAHs	401	Yes		0.000043		0.0016		0.003		
Benzo[a]pyrene	50-32-8	Yes	HI3	0.000043	0.002	0.0016	0.0088	0.003	0.0088	0.002
Naphthalene	91-20-3	Yes	HI3	0.029	3.7	0.76	16	0.35	16	200

Notes

 m^3 = cubic feet.

RAL = risk action level.

RBC = risk-based concentration.

TBACT = toxics best available control technology.

TAC = toxic air contaminant.

ug = micrograms.

References

 $^{(\mathrm{l})}$ See Oregon Administrative Rule 340-245-8010 Table 2.

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Table 5-1List of TACs With No Published RBCs - Significant TEUsHollingsworth & Vose Fiber Company—Corvallis, OR

TAC	CAS/DEQ ID	RBC? ⁽¹⁾ (Yes/No)
Barium	7440-39-3	No
Glasswool Fibers	352	No
Molybdenum trioxide	1313-27-5	No
Phosphorus	504	No
Zinc	7440-66-6	No
Zinc Oxide	1314-13-2	No

Notes

RBC = risk-based concentration.

TAC = toxic air contaminant.

References

 $^{(\mathrm{l})}$ Oregon Administrative Rule 340-245-8010 Table 2.



Table 5-2List of TACs With No Published RBCs - Gas Combustion TEUHollingsworth & Vose Fiber Company—Corvallis, OR

TAC	CAS/DEQ ID	RBC? ⁽¹⁾ (Yes/No)		
Barium	7440-39-3	No		
Molybdenum trioxide	1313-27-5	No		
Zinc	7440-66-6	No		

Notes

RBC = risk-based concentration.

TAC = toxic air contaminant.

References

⁽¹⁾ Oregon Administrative Rule 340-245-8010 Table 2.