CITY COUNCIL
AGENDA
COUNCIL CHAMBERS
JANUARY 4, 1982
7:30 P.M.

- I. CALL MEETING TO ORDER
- II. ROLL CALL
- III. APPROVE MINUTES
- IV. REQUEST AND COMMUNICATIONS:
 - 1. State of City Address
 - Communication from State Fire Marshal regarding pending retirement
 - 3. Communication from Zion Lutheran Church thanking Planning Director for assistance on annexation
 - 4. Communication from Superintendant of Park & Recreation District expressing appreciation on City assistance
 - 5. Communication from Old Fashioned Festival Committee re flyer distributed to business in community
 - 6. Communication from Good Roads Again Committee re ballot measure 4

V. PUBLIC HEARINGS:

Public hearing on Zion Lutheran Church Annexation to the City of Newberg, a ten acre parcel and withdrawal from the Newberg Rural Fire Protection District, together with a zone change from Yamhill County AF/10 (Agricultural/Forestry-10 acre minimum lot size) to a City R-1 (Low Density Residential) zone.

2.

VI. REPORTS FROM CITY ADMINISTRATOR:

- 1. Report on accomplishments of City in 1981
- 2. Report on outstanding building permits
- 3. Report on dog control reimbursement by Yamhill County
- 4. Report on City telephone system

VII. OLD BUSINESS:

1. Report on information provided by Angus McFee on proposed landfill

VIII. NEW BUSINESS:

- 1. Approve Accounts Payable
- 2. Report on long range revenue and expenditure projections
- 3. Report on request for alley vacation located on the west one-half of Block 51 of Edwards Addition Subdivision, off Columbia Street between 8th and 9th Streets

IX. RESOLUTIONS:

- Resolution authorizing transfer of funds from certain line items in the water and sewer funds to new line items in these same funds.
- 2. Resolution accepting audit report by A. John Montgomery, CPA, for year end June 30, 1981.
- 3. Resolution transfering funds from various contingency accounts to numerous line accounts.
- 4. Resolution implementing change in classified pay plan.
- 5. Resolution authorizing the issuance of general obligation improvement warrants to finance Project No. 213, Sitka Street.

X. ORDINANCES:

 Ordinance approving annexation of property for Zion Lutheran Church. (Refer to Item Vl.)

· •			
David F. Abbott	77.00	Newberg Comm. Hospital	160.11
Al's Drive In	7.40	Newberg Graphic	113.64
Associated Janitor	190.89	Newberg Lock & Key	52.85
Arago Books	10.00	Newberg River Rock	173.25
Amps	389.64	Newberg Steel	37.34
B.J.'s Photo Studio	1.80	Newman Signs	279.50
Baker & Taylor Co. ?	680.33	Nancy Nickel	201.00
Baldwin Shoes	42.95	N.W. Law Enforcement Equip.	1,186.41
Barker's Auto Supply	172.46	N.W. Logging Supply	10.85
Ben-Ko-Matic	306.50	Nudelman Bros.	8.00
Book Digest	14.00	O'Dell's Tire	143.30
Brass Key	9.20	Oregonian	27.00
Brown & Tarlow	150.00	Pacific Pumping Co.	548.00
Burroughs Corp.	835.73	Pacific Water Works	1,000.11
Butlers	42.16	Pay Less	47.99
Buy-Wise	14.00	Pitnéy Bowes	57.50
C.E. Little	75.75	Power Rents	450.00
CTR Business Systems	51.26	Psychology Today	
Camera Quarters	51.22		12.97
Case Power	.99	Quality Office Machines	43.21
Chehalem Printing	68.50	Ranger Rick Nature Club Roberts Rent-All	10.50
Chehalem Valley Sr. Cit.			18.00
Chevron	1,100.00 31.14	Rowell & Wickersham	337.20
Coast to Coast	30.000 and 10.000 and	Russ Pack	58.56
Crabtree	248.68	S.D. Leasing	312.00
Crowell	136.25	Sanderson Safety Supply	526.20
Culligan	64.52 35.00	Scaler Sales Co.	97.20
D & K Plumbing	8.05	Sun Electric Corp. 7	5,392.00
Davison		Bob Swift	75.00
Dawn Metal Fab	26.97	Thomas Bouregy & Co.	35.50
Dents	183.00	Tigard Auto Wrecking	40.00
Double G Auto Service	27.56	Traffic Safety Supply	557.89
	2.00	Union Oil	31.60
Engineered Control Prod.	402.03	Valley Iron	570.00
FarmGro Supply Ferron Janitorial	56.50	Waterworks Supplies	158.00
	501.00	Watt Welding	125.04
Fowler Tire	30.00	Western Auto	23.94
Fox Union	25.00	Westside Automotive	268.40
Fred S. James & Co.	381.00	Wheel Graphics	160.30
Gaylord Bros.	78.97	Willamette Ind.	307.36
Goodwin Bros.	5.11	Yamhill Co. Sheriff's Dept.	90.00
Norman E. Harper	50.00		180
Home Laundry	36.40	Estimates:	
Johnson Furn. & Hdwe.	155.19	Buckley Ins.	992.00
Johnstone	87.13	General Telephone	1,600.00
L.N. Curtis & Sons	400.00	Lanier	177.74
Les Schwab	225.53	Newberg Ready Mix	60.00
London's Lawn & Garden	4.95	N.W. Natural Gas	900.00
Meehanix Illus.	6.94	PGE Co.	17,000.00
Mid-Will. Vall. COG	513.00	Metro-West	160.00
Nap's	23.59		
Newberg Auto Freight	268.61	TOTAL:	43,072.68
Newberg Auto Parts	129.22	- N (

m.D.

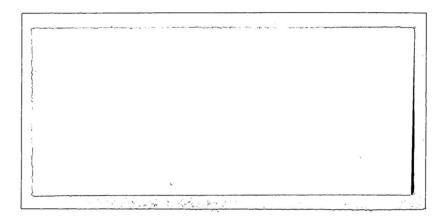
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ACCOUNTS PAYABLE JANUARY, 1982

D. 11 D. 411	77.00	v 1 0 v 1	
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HEMBELS MICO LATES	147.44		

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COUNCIL 1-6-82 LAND FILL PROPONENTS EXHIBIT #1%



BOATWRIGHT ENGINEERING, INC. 2613 12th STREET S.E. SALEM, OREGON 97302

6

NEWBERG REGIONAL LANDFILL
TRAFFIC COUNT ANALYSIS



Boatwright Engineering Inc.

2613 12th ST SE, SALEM, OREGON 97302 civil engineers • land surveyors (503) 363-9225

NEWBERG REGIONAL LANDFILL TRAFFIC COUNT ANALYSIS

PURPOSE: Solid waste within the Dundee-Newberg Area of Yamhill County along with the solid waste from Forrest Grove, Banks, Hillsbroo, Aloha, Sherwood, Beaverton and Tigard Area of Washington County is presently disposed of at the Newberg Landfill owned and operated by Angus MacPhee. The existing site is located south of the City of Newberg along the Willamette River off River Street and is almost at capacity.

To provide continued solid waste disposal service to residents of Yamhill and Washington County, a new landfill site has been located adjacent to the Willamette River, east of the City of Newberg, and next to State Highway 219. To aid in the review of the site, this short report is being prepared to address the traffic that is generated at the existing landfill and how it will be altered at the proposed regional site.

PRESENT LANDFILL SITE: The current traffic from Washington County is routed from Highway 99W south on Springbrook Street to Highway 219 at Wilsonville Road. From Highway 219, the trucks go west on Dog Ridge Road and northwest on Wynouski Street to 11th Street. The trucks travel west on 11th Street through a residential area including a City Park, then south and west on River Road to the

existing Newberg Landfill. The attached drawing shows the traffic pattern and counts associated with the existing landfill. Approximately 36 trucks per day travel this way carrying between 13 and 30 cubic yards of solid waste (600 to 700 cubic yards per day) from Washington County.

In addition to the above, the local Yamhill County Collector brings in 20 trucks per day consisting of 5 packer trucks from 13 to 20 cubic yards in size and 15 drop box trucks from 20 to 30 cubic yards in size. Many of these trucks come into the landfill from the same route off Highway 219 as the Washington County trucks, however, due to on street collection service routes within the City of Newberg, other streets may be used to gain access onto River Road to get to the landfill.

The public is also allowed to bring their own waste into the landfill for disposal. Public consists usually of cars, cars with small trailers, and pickup trucks. During the winter months between 12 to 40 public vehicles enter the site during the work week, with up to 100 coming into the site on Saturdays. In summer, the weekly flows vary from 30 to 70 with a Saturday peak of about 300. Access to the site is by River Road, with entrance to River Road spread between all the City of Newberg Streets connecting to it. It should be noted that due to the existing landfill site location, that all traffic to the site must pass through a major area of homes with many children.

Table 1 below contains a summary of traffic now entering the Newberg Landfill. We have divided the solid waste streams into packer trucks, loose drop box trucks, and public vehicles.

TABLE 1
TRAFFIC COUNTY SUMMARY
EXISTING NEWBERG LANDFILL

SOLID WASTE STREAM			PUBLIC
SEASON	PACKER TRUCKS	DROP BOX TRUCKS	Weekday Saturday
Summer	37	19	30-70 300
Winter	37	19	12-40 100

PROPOSED LANDFILL SITE: The proposed Newberg Sanitary Landfill is located on the north river bank area of the Willamette River adjacent to the east side of Highway 219 (see attached drawing). Traffic access to the site will be from Highway 219. The site will continue to handle the solid waste generated in the Newberg-Dundee area of Yamhill County. However, the volume of waste to be handled from Washington County within the Metropolitan Service District (MSD) Area will increase substantially (between 3000 and 4000 cubic yards per day).

To efficiently handle and transport this waste to the new regional landfill, MSD is proposing to install a transfer station in their area. Waste collected at the transfer station will be transported to the site through either semi-transfer trailers or double bottom transfer trailers (see Appendix A). The exact type or kind of transfer trailers have not yet been determined by MSD.

If the semi-transfer trailers are used approximately 40 trucks per day will be coming into the site. The double bottom transfer trailers will reduce this number by half or to approximately 20 trucks per day. The MSD trucks will come southwest on Highway 99W and turn south on to Springbrook Street. From Springbrook

Streeet, they will enter Highway 219 at Wilsonville Road and continue south on this Highway to the landfill. This will eliminate the 36 trucks per day presently going through the southern portion of the City of Newberg to the existing landfill.

The 20 trucks per day serving the Newberg-Dundee Area will continue to use the main streets within the City of Newberg with the majortiy of them using Highway 219 near Highway 99W to get to the site. Again, the exact streets to be used within the City of Newberg will depnd on the established collection routes. A portion of the trucks will be eliminated from traveling through the southern section of the City to the existing site.

After reviewing the number of public vehicles entering the site, it was decided that a convenience public dump transfer facility will be provided. Depending on the day of week and season of the year, 0 to 5 drop box trucks (30 cubic yards+) will be brought into the new site to dispose of the individual public hauled waste. Highway 219 will again be used for access to the site. The exact route to gaining access to Highway 219 is unknown at this time since the actual location of the public transfer station has not been determined.

Table 2 below contains a summary of projected traffic to enter the new landfill site. We have divided the solid waste streams into packer trucks, loose drop box trucks, semi-transfer trailer and double bottom transfer trailers. No delineation is made to the season of the year.

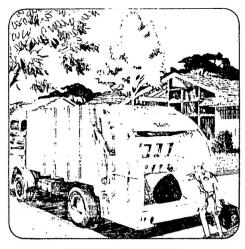
TABLE 2
PROJECTED TRAFFIC COUNT SUMMARY
PROPOSED NEWBERG REGIONAL LANDFILL

			TRANSFER TRAILER	
PACKER TRUCKS	DROP BOX TRUCKS	SEMI OR	DOUBLE BOTTOM	
5	15-20	40	20	

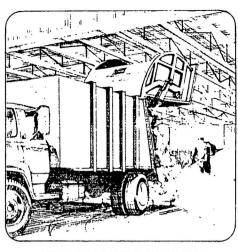
APPENDIX A

SEMI AND DOUBLE BOTTOM

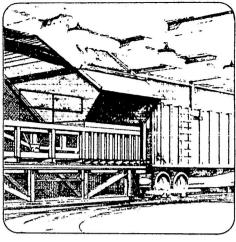
TRANSFER TRAILERS



LOCAL PICKUP

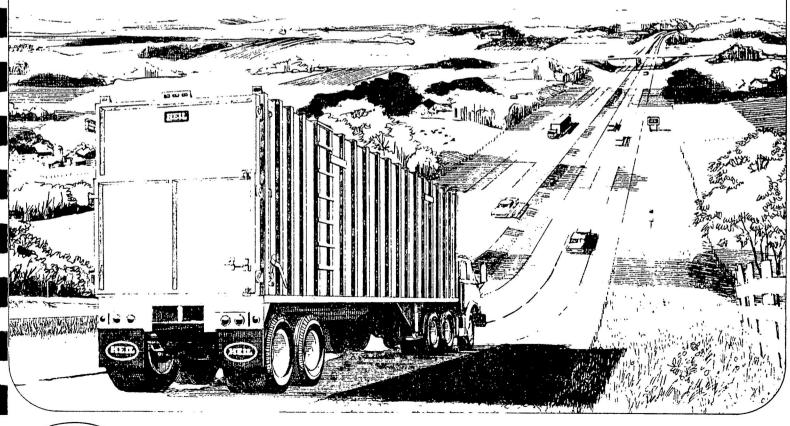


CENTRAL UNLOADING



VOLUME COMPACTION

REFUSE TRANSFER SYSTEMS



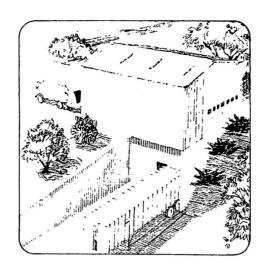


THE HEIL CO.

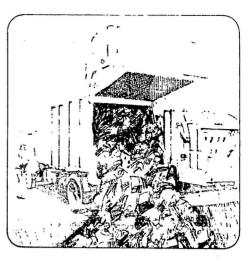
The SOLID name in SOLID WASTE SYSTEMS

HEIL puts it all together

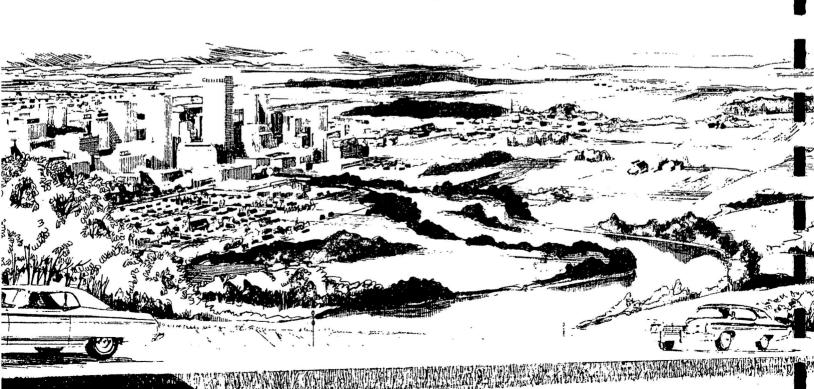
to lower
the cost of
long distance
refuse
disposal

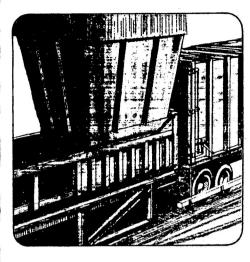


Many communities are enjoying the benefits of Heil Transfer Systems. The Heil Transfer System concept has proven to be a logical answer to the problem of hauling high tonnages of solid waste to remote disposal sites. Collection units are designed for collecting...not long distance hauling. When they travel to disposal sites, crews are doing nothing. And vehicle operating costs go up with every additional mile: tires, fuel, general wear and tear. The Heil solution: transfer the refuse from collection vehicles into high capacity, semi-trailers at a centrally-located transfer facility.

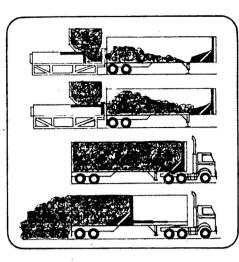


Collection crew productivity is greatly increased . . . cost-per-stop reduced. After dumping their refuse loads at the Heil Transfer Station, collection vehicles can quickly return to their work routes while the transfer trailers transport large, economy-sized loads to the disposal site. Collection crews spend less time riding, more time making pickups. It's easy to appreciate the substantial savings realized when you consider that in place of four or more collection vehicles with two or three men each - refuse is transported to the landfill by a single driver of a 65 or 75 cubic yard semitrailer. Especially important, much less fuel is consumed.





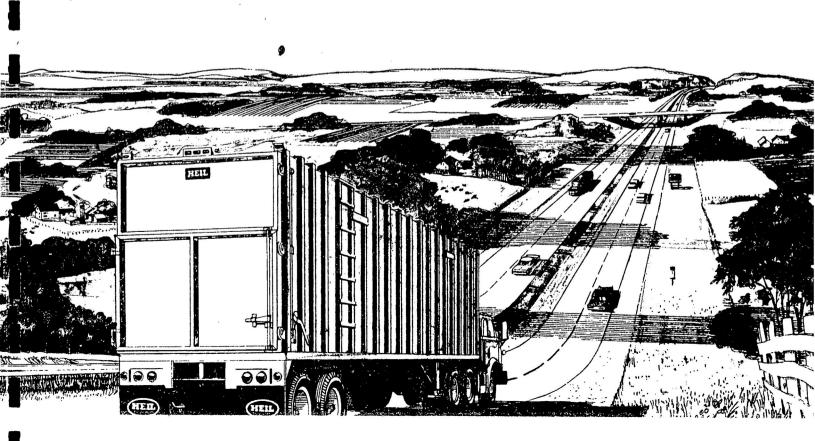
Transfer compactors make the most of every cubic foot of trailer space. Heil stationary packers, installed at the transfer facility, are capable of compacting 40 to 60 tons per hour of combined solid waste . . . including such heavy materials as white goods, construction rubble and furniture. They reduce refuse to a fraction of its original volume. Compactable waste is fed into a charging box where the packer plate, pushed by hydraulic ram, crushes it and forces it into the transfer trailer . . . ensuring a dense payload from front to rear and top to bottom. Heil stationary packers can be easily fed by a variety of methods including push pits, conveyors and direct dumping into gravity hoppers.

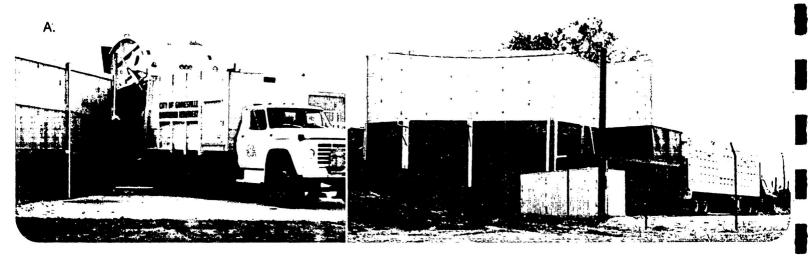


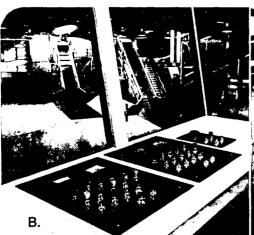
Self-ejecting transfer trailers empty quickly and thoroughly. Heil transfer trailers are specifically designed to transport high tonnages of solid waste from transfer stations to distant disposal sites. They can be rear or top loaded and can handle dense payloads of up to 30 tons depending on type of refuse. (Highway weight laws vary from state to state. In most states, legal payloads range from 16 to 19 tons.) At the disposal site, they are automatically emptied by Heil's patented "Traveling Anchor" hydraulic compaction/ejection system. These rugged semi-trailers are of welded steel, unitized, frameless construction. Hightensile steel side walls greatly increase strength without increasing weight.

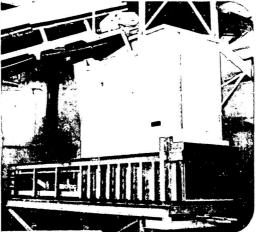


Heil Transfer Systems can be easily expanded to meet future needs. As a community grows, its waste disposal problems grow right along with it. Heil transfer systems are designed with this in mind. Often, all that's needed are more transfer trailers . . . or another stationary packer...or additional feeding equipment. Besides offering a diversified range of refuse collection and handling equipment, Heil also offers design assistance to engineering consultants, municipalities and private owners to ensure the successful operation of a transfer facility . . . built to economically handle a community's immediate needs and easily expandable to meet tomorrow's requirements.

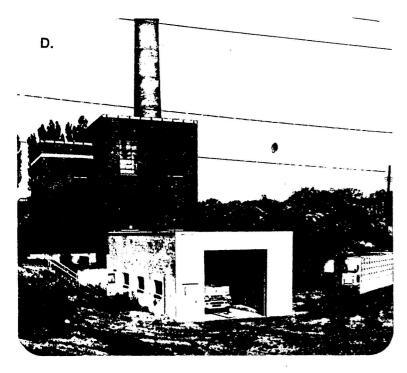












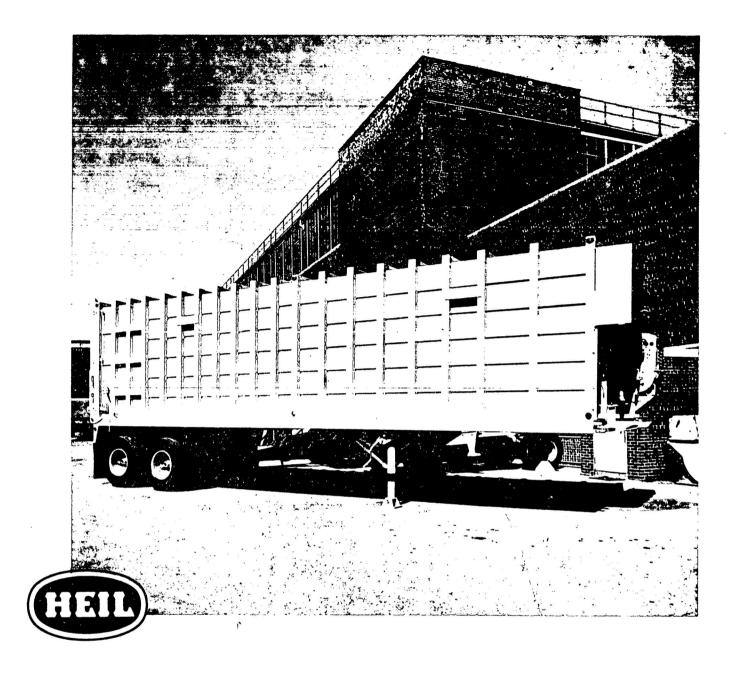
- A. Economical, open-air Heil transfer station consists of an access ramp, enclosure, dumping hopper and compactor.
- B. At a more complex installation, all operations are controlled by pushbutton, such as at this Heil shredding-transfer facility.
- C. Collection trucks dump refuse into a push pit serving two stationary packers at this Heil bi-level transfer station.
- D. Economically converted to a Heil transfer station, former incinerator now has much greater refuse handling capacity.

The SOLID name in SOLID WASTE SYSTEMS TM



CARLE ADDRESS HEILCO

SCHETKY NORTHWEST SALES INC.
70th & N. E. COLUMBIA BLVD.
P. O. BOX 20041
PORTLAND, OREGON 97220
PHONE 503-287-4141



HT-65 and HT-75 Yard Transfer Trailer body construction of full boxed, reinforcement on sides and roof. Additionally reinforced at rear with horizontal full boxed members.

Landing leg heavy duty, 2 speed crank type with foot pads, 120,000 lb. static load capacity.

SWH463-B



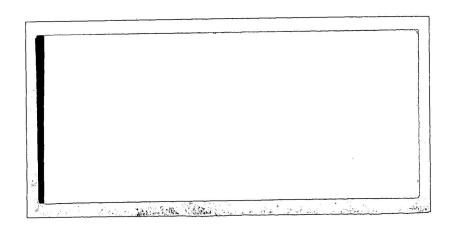
The rear trailer tailgate ejection door is a side hinged barn door type, with #10 Ga panels and ½" steel rectangular tube frame members. Heavy duty door locking mechanism located on curb side, opposite to hinges. When operated in conjunction with stationary compactor, a smaller door as shown is located in the lower portion of ejection door.

The current traffic into the Newberg Landfill averages 36 trucks per day ranging in size from 13 to 30 yards. It is the intent to bring that material that comes from the Metropolitan Service District into the new landfill by way of transfer stations in transfer trailers. These could be the semi and four-wheeled trailer or just the semi. If it were just the semi, it would be approximately 40 trucks per day. If it were the double bottoms, it would reduce that to 20 trucks per day. This is probably a maximum.

There will also be a transfer station in Newberg to keep the public out of the landfill. We are currently seeking a site that would remove the whole operation from so much traffic through the city. Some of the industrial areas on the periphery of the city, but probably within the city, would be desirable.

The current traffic is routed from Highway 99 down Springbrook to Highway 219, south to Dogridge Road, then Wynooski to 11th Street, west on 11th through a residential area and including a city park to River Street, south on River, and then west to the landfill. All of this traffic passes through a major area of homes with many children. The traffic pattern to the new landfill would be from Highway 99, south on Springbrook to Highway 219 and straight on south on 219 to the entry to the landfill. There would be no traffic through the city and the only county road affected would be Springbrook which is a currently affected road. This would remove about two and a half miles of county roads and over half a mile of city streets from the traffic completely. Since there will be no private vehicles entering the landfill, there is no traffic problem to address with reference to the public.

COUNCIL 1-6-82 LAND FILL PROPONENTS EXHIBIT #la



BOATWRIGHT ENGINEERING, INC. 2613 12th Street S.E. SALEM, OREGON 97302 BACKGROUND REPORT

FOR

PROPOSED NEWBERG LANDFILL

BACKGROUND REPORT FOR THE PROPOSED NEWBERG LANDFILL

PREPARED BY

JEFFREY R. TROSS
LAND PLANNING CONSULTANT
SALEM, OREGON

NOVEMBER 13, 1981

This report has been prepared to describe and discuss the proposal by Angus Macphee to develop a solid waste landfill in Yamhill County. The information required in the "letter of intent" for a Planned Unit Development (Yamhill County Zoning Ordinance, Section 33.340) is contained in this report.

Separate reviews of the proposal in relation to the applicable policies of the Yamhill County Comprehensive Plan, the criteria for a Comprehensive Plan amendment and zone change, the criteria for a flood hazard Conditional Use Permit, and justification for an exception to LCDC Statewide Planning Goal 3 (Agricultural Lands), will accompany this report.

This landfill, to be known as the Newberg Landfill, is proposed for a site located along the north bank of the Willamette River adjacent to both sides of State Highway 219. The property lies about three miles south of Newberg, and is identified on the Yamhill County Assessor's maps as T3S, R2W, Section 33, Tax Lots 100 and 101. Tax Lot 100 is bisected by the highway, and Tax Lot 101 is adjacent to 100 on the east (the portion of Tax Lot 100 lying west of the highway was formerly designated Tax Lot 400). The property totals approximately 246 acres.

There are currently two solid waste landfills in Yamhill County. The existing Newberg Landfill, located along the Willamette River off of River Street south of Newberg, is nearing capacity and is scheduled to close no later than June, 1983. The Riverbend Landfill, located west of Highway 99W south of McMinnville,

was approved by Yamhill County in the spring of 1980 to replace an adjacent landfill operation. This new landfill currently to receive waste from only the western and southern portions of the County.

The proposed Newberg Landfill will replace the existing Newberg operation, and is intended to provide a disposal site for the area currently served by the existing operation. This service area consists of Newberg-Dundee and northeast Yamhill County, and portions of the Metropolitan Service District (MSD).

The potential for adverse impacts on adjacent uses and the relatively large tracts of land required for their development and operation essentially require that landfills be located in rural areas where they may be isolated by surrounding resource lands and open space. The noise, dust or odors that may occasionally be produced by landfill operations have little or no effect upon adjacent farm, forest or open space uses. A landfill must, however, be located near enough to the refuse source to allow waste hauling to be economically feasible.

The primary land use considerations in the evaluation of a proposed landfill are the physical and environmental suitability of the site, and the compatibility of the proposal with the surrounding land uses.

A geotechnical feasibility study has been performed on the property by Sweet, Edwards and Associates, Inc., of Kelso, Washington, and Boatwright Engineering, Inc., of Salem, to determine the suitability of the site for use as a landfill.

This study evaluated the site geology, hydrology, hydrogeology and soils and recommended environmental controls for leachate generation. The study determined the site to be suitable for the proposed solid waste landfill. This study was been reviewed by the State Department of Environmental Quality (DEQ), and preliminary approval for the landfill has been granted.

All waste disposal will take place on the property east of Highway 219. Only 105 acres of the total 246-acre property will be used for refuse disposal. Other areas of the property will be used as leachate irrigation areas, or remain unused and serve as open space buffers between the landfill and adjacent properties. The property west of the highway, if needed at all, will be used only as a leachate irrigation area and/or for a recharge trench.

The landfill will be developed in phases consisting of four 20-acre units and one 25-acre unit. The development of the landfill will proceed from west to east across the property. Until developed, the area for a given phase will remain in agricultural use. Upon completion, each phase will be sealed and the topsoil replaced and returned to agricultural use. The incremental development of the landfill will result in only a small area of the total project being in active use at any time. Upon closure of the landfill the entire property will be returned to agricultural use.

The actual landfill area will be enclosed on the north, south and east by earthen berms, and on the west by all earth fill adjacent to the highway. This

fill will be landscaped to minimize the visual impact of the landfill from the highway. The berms will serve to contain the refuse, provide a visual barrier and provide protection from flooding. The top of the berms will be 100 feet tmsl. The 100-year flood level of the Willamette River at this location is 98 feet, as determined by the Corps of Engineers. On-site facilities will consist of a small attendent's booth, an equipment shed and a small housing for the leachate pump system. Although a portion of the total property is located within the boundaries of the Willamette River Greenway, no landfill operations or facilities will be located within the Greenway. The Greenway will remain undisturbed.

All landfill operations will conform to D.E.Q. standards.

The landfill will have direct access from Highway 219 by means of a ramp to be constructed specifically to serve the property. The access, as shown on the site plans, has been approved by the State Highway Division.

The property is situated on a gently rolling river terrace and is bordered on the north by a steep, wooded slope that rises to an elevated terrace. The property is currently used for agriculture as are the lands to the north on the elevated terrace, to the east and west along the river, and across the river to the south in Marion County. According to the Soil Conservation Service (SCS), soils on the property consist almost exclusively of Class 2 Cloquato silt loam.

Scattered farm-related residences are located within the surrounding agricultural lands. A low-density, mixed agricultural/residential area is located along Dog Ridge Road to the northwest of the landfill site. This area lies on the high terrace and is separated from the large agricultural holdings along the river by the wooded slope. The nearest residence within this area lies approximately one-half mile from the proposed landfill. The landfill site is not visible from this area.

The landfill property and the lands to the north and east are currently designated EF-40. Lands along Highway 219 to the north are zoned AF-20, and the residential area along Dog Ridge Road is designated VLDR-2½. The EF-40 and AF-20 zones are primarily resource lands designations and preclude high density residential development. As noted, the low-density residential development permitted by the VLDR-2½ designation is isolated by the terrace slope and dense vegetation from the lower terrace along the river, and located a sufficient distance and direction from the proposed landfill site to minimize or prevent adverse impacts.

Considering the physical characteristics of the property as described in the geotechnical study, the existing land use pattern of the area, the isolation of the landfill site from surrounding lands by the slope to the north, river to the south, and Highway 219 to the west, the future land use pattern for the area as

indicated by the present land use designations, and its location along a State highway, this property represents a suitable location for the proposed solid waste landfill.

YAMHILL COUNTY COMPREHENSIVE PLAN REVIEW FOR THE PROPOSED NEWBERG LANDFILL

The following is a review of the proposed Newberg Landfill in relation to the applicable portions of the revised goals and policies of the <u>Yamhill County</u> <u>Comprehensive Plan</u>:

Section I - Urban Growth and Change and Economic Development

B. Rural Area Development

Due to their potential for adverse impacts on adjacent urban uses, particularly high-density urban residential development and commercial businesses, solid waste landfills are customarily located in rural areas where they may be isolated by surrounding resource lands and open spaces. The relatively large tract of land required for the development of a landfill is generally not available within an urbanized area, and the use of an area of sufficient size for a landfill represents an inefficient use of the limited areas available for urbanization. Development of a landfill within an urban boundary would detract from the amount of land available for residential, commercial and industrial developments which are dependent upon urban services. The need to provide for compatible development within an urban environment, and the limitations on the amount of land available for urban uses, essentially requires that landfills be located in rural areas.

The existing Newberg Landfill is scheduled to close no later than June 1983.

A specific location has not yet been identified to serve as the disposal site for wastes from the existing Newberg Landfill's current service area.

A design plan has been submitted showing the proposed layout of the landfill. The applicable State and Federal agencies including the State Department of Environmental Quality (D.E.Q.), Department of Fish and Wildlife, Division of State Lands and Highway Division, and the United States Army Corps of Engineers, have been contacted concerning this proposal. The proposed landfill will be designed to meet all requirements and regulations of these agencies. The landfill will be operated by the operator of the existing Newberg Landfill. This facility has an established operating and maintenance record.

A geotechnical study performed on the property by Sweet, Edwards & Associates of Kelso, Washington, and Boatwright Engineering of Salem has determined that the site has the appropriate physical and enviornmental characteristics for use as a solid waste landfill. This study has been reviewed by the D.E.Q. and is the basis upon which preliminary D.E.Q. approval for the landfill was granted. Although the property is located within the Willamette River flood plain other physical characteristics of the property, in particular the low-permeability soils and advantageous ground water characteristics, correspond

to the particular physical requirements necessary for a landfill. The land-fill will be contained within a berm on the north, south and east, and an earth fill on the west. The berm will be constructed to two feet above the 100-year flood level of the Willamette River to minimize the possibility of flooding in the landfill. The Army Corps of Engineers has reviewed the location and design of the berm. Considering the unique physical siting requirements for a landfill and the measures incorporated in the proposed design to minimize the possibility of natural hazard, the location of the proposed landfill within the flood plain is not inappropriate. The general restrictions on building within the flood plain insures that the landfill will remain surrounded by open lands, reducing the possibility of land use conflicts and further enhancing the use of this site for a landfill.

The proposed landfill will have direct access from State Highway 219, the major thoroughfare through this part of Yamhill County. The proposed method of access onto the property from Highway 219 has been reviewed and approved by the State Highway Division.

All water requirements will be supplied by on-site wells.

The only services required by the landfill will be electrical power and telephone. These services are currently available to the property, and are typically supplied in rural areas. The landfill will not require any services normally associated with urban centers.

Section II - The Land and Water

A. Agricultural Lands

Technically, the proposed landfill will remove land from agricultural production. The interruption of the agricultural use of this property will be temporary, though, and will occur only on an incremental basis. As proposed, the landfill will be a phased development consisting of four 20-acre units and one 25-acre unit. Each successive unit will be developed only upon completion of landfill operations on the previous unit. Farm uses will continue on all portions of the property not actually being used for landfill operations. At the outset of each phase of development, the productive soil cover will be removed and stockpiled. Upon completion of each phase, the soil cover will be returned and the land restored for farm use.

This system of incremental development will result in each active landfill unit, except for the unit adjacent to Highway 219, being isolated by surrounding land in active farm use. Due to the road on the west, the wooded slope on the north, the river on the south and the encircling berm, none of the areas to be landfilled will be adjacent to lands actively used for farm production, thereby minimizing or eliminating any potential conflicts with other farm operations.

Managing the landfill development in the manner proposed is significantly different from the development pattern normally associated with the conversion of farm lands to non-agricultural uses. Typical non-farm development involves construction upon the land which permanently destroys any agricultural capabilities. As noted under <u>Rural Area Development</u> a landfill, due to its physical and operating characteristics, requires a rural location. The temporary conversion of successive small tracts of agricultural land to non-agricultural use is appropriate under the <u>Agricultural Lands Goal</u> and associated <u>Policies</u> considering the retention of the productive soils to preserve the agricultural potential of the property, and the ultimate restoration of the land to agricultural use.

C. Water Resources

Although located on property adjacent to the Willamette River, the proposed landfill will have no adverse effects upon the quantity or quality of the water. All landfill operations will conform to D.E.Q. water quality standards. The landfill will be contained within a berm which will be set back approximately 350 feet from the bank of the Willamette River. This location is outside of the designated floodway, as determined by the Army Corps of Engineers. The Corps of Engineers has reviewed the proposed design and location of the berm. The berm will be landscaped to prevent erosion and control run-off. This measure will assist in maintaining the water quality of the Willamette River.

All landfill operations, structures and facilities will be located outside of the boundary of the Willamette River Greenway.

A series of wells will be installed on the property to serve as a permanent ground water monitoring network.

D. Fish and Wildlife

The State Department of Fish and Wildlife has been contacted to review the property and the proposal and determine any significant fish or wildlife impacts.

Section III - Transportation, Communications and Public Utilities

A. Transportation

The proposed landfill property is adjacent to State Highway 219, the major thoroughfare in this portion of Yamhill County. The proposed method of access to the property from the highway has been reviewed and approved by the State Highway Division. Current land use along this road to the north and south of the property is primarily agricultural with associated very low density, farm-related residences. Zoning is AF-20 and EF-40. Between 40 and 65 vehicles per day will use the landfill. The use of Hghway 219 by vehicles travelling to or from the landfill will not produce any conflicts with any existing or likely land use or traffic patterns.

Landscaping will be provided along the highway to minimize the visual impact of the landfill.

Development of a landfill at the proposed location will asist in conserving energy by providing a nearby disposal site for wastes from Newberg-Dundee and the northeast Yamhill County area. The site for the proposed landfill is approximately three miles from Newberg, the main source of wastes in northeast Yamhill County. The only alternative disposal site, the Riverbend Landfill, is located south of McMinnville approximately fifteen miles from the proposed landfill. In addition to the extra distance, vehicles travelling to the Riverbend site must pass through the Newberg urban area. The congested traffic conditions and slower speeds typically encountered in urban areas results in the consumption of excessive amounts of fuel by refuse haul vehicles.

Section IV - Public Land, Facilities and Services

A. Public Facilities and Services

The proposed landfill will replace the existing Newberg Landfill, which is scheduled to close no later than June, 1983. The new facility will provide for the continuation of the existing level of waste disposal service presently available to the northeast Yamhill County area. The Chemeketa Solid Waste Management Program, in which Yamhill County was a participant, indicated the future siting

of a landfill in the Newberg vicinity. As noted in the <u>Transportation</u> section of the Comprehensive Plan, a landfill at the proposed location will assist in conserving energy. As noted in the <u>Water Resources</u> section of the Plan, all aspects of the landfill are subject to standards and regulations for protection of surface water and ground water resources.

C. Willamette River Greenway

All landfill operations, structures and facilities will be located outside of the boundary of the Willamette River Greenway. The berm to be constructed parallel to the river will be landscaped to prevent erosion and control run-off. In addition to assisting in maintaining the water quality of the Willamette River, this measure will assist in the protection of Greenway vegetation and enhance the compatibility of the berm with the Greenway. The landfill will result in no adverse effects upon the Greenway.

Section V - Environmental Quality

A. Air, Land and Water Resources Quality

The proposed landfill will conform to all applicable D.E.Q. regulations concerning the quality of the air, water and land, and will be subject to D.E.Q. standards for noise control. As described under the <u>Agricultural Lands</u> section of the Plan, the soil resources of this property will be managed to retain their agricultural cpabilities. The State Department of Fish and Wildlife will review the proposal to determine any potential impacts on fish or wildlife. The landfill will be appropriately landscaped to minimize visual impacts.

Section VI - Energy Conservation

The development of a landfill at the proposed location will substantially reduce the haul distance for disposal of collected wastes from northeast Yamhill County compared to using the Riverbend Landfill, the only available alternative. The Riverbend site is located approximately fifteen miles from the proposed Newberg Landfill. The shorter haul distance to the proposed site will result in a corresponding reduction in the energy needed to transport wastes for disposal. The proposed landfill represents an opportunity to effectively conserve energy through the land use planning process.

The proposed Newberg Landfill conforms to the revised goals and policies of the Yamhill County Comprehensive Plan.

YAMHILL COUNTY CRITERIA FOR A COMPREHENSIVE PLAN AMENDMENT AND ZONE CHANGE

- The following is a description of the proposed Newberg Landfill in relation to items 1 through 6 of Section 43.300 of Article VII of the Yamhill County Zoning Ordinance:
 - 1. The proposed landfill will provide a site for the disposal of solid wastes from Newberg and Dundee and the northeastern part of Yamhill County.

 Refuse from this area is currently disposed of at the existing Newberg Landfill. This existing facility is scheduled to close no later than June 1983. A replacement disposal site for wastes from the current Newberg Landfill service area has not been designated. No other site in this part of Yamhill County has been designated to allow development of a landfill. Adequate disposal of solid waste is required by the State. There is presently no alternative to the landfill method of disposing of solid wastes in Yamhill County.
 - 2. The only other landfill in Yamhill County is the Riverbend Landfill south of McMinnville. This facility is approximately 15 miles from Newberg. Due to its distance from the Newberg service area and the route used to reach the landfill, use of this facility would result in substantial increases in the time and energy required for waste disposal. These additional disposal

costs could result in substantial additional costs to the ratepayers of this service region. The proposed landfill, therefore, will serve to maintain the existing level of waste disposal service available in the northeast Yamhill County area.

The existing Newberg Landfill is scheduled to close no later than June, 1983. In order for the proposed landfill to replace the existing facility on schedule, construction must begin during the summer of 1982. Land use approval must be granted to allow all necessary permits to be obtained in time to start construction.

3. The proposed landfill site is isolated from any potential conflicting activities. The site is bordered by basically unused, wooded slope land on the north, the Willamette River on the south, State Highway 219 on the west and farmland to the east. The surrounding zoning is EF-40 and AF-20. These designations preclude the possibility for potentially conflicting development on adjacent or nearby lands, and assure that the surrounding lands will remain in resource use. A geotechnical study performed on the property has determined the suitability of the property for use as a landfill. The landfill will conform to all applicable D.E.Q. standards. The landfill design and operation will avoid adverse impacts on the Willamette River Greenway. There is no other property in this part of Yamhill County designated to allow development of a landfill.

The proposed landfill site is approximately three miles from Newberg. The only other landfill in Yamhill County, the Riverbend Landfill, is approximately fifteen miles from Newberg. Hauling refuse the additional 26 mile round-trip distance for disposal will require substantial increases in transportation time and energy compared to a landfill at the proposed site.

The proposed site has been granted preliminary approval by D.E.Q.

Based on the reasons cited above, the proposed landfill will provide a safe, compatible, economical and efficient site for the disposal of solid waste.

- 4. The Comprehensive Plan states the County's cooperation with regional solid waste management programs. The Chemeketa Solid Waste Management Program, in which Yamhill County was a participant, recognizes the need for a landfill near Newberg. The relationship of this proposal to the Comprehensive Plan is described in detail in a separate, accompanying report titled Yamhill County Comprehensive Plan Review for the Proposed Newberg Landfill. The proposal conforms to all applicable provisions of the Comprehensive Plan.
- 5. The applicable factors of ORS 215.055 have been addressed within the

 <u>Background Report</u> and the <u>Comprehensive Plan Review</u>, which accompany this

report. As evidenced by the information in those documents, the factors listed in ORS 215.055 were consciously considered in developing this landfill proposal.

6. The existing Newberg Landfill is nearing capacity. This facility is scheduled to close no later than June, 1983. After that time, the northeast Yamhill County area will be without a local solid waste disposal site unless the proposed landfill is approved. The alternative to the proposed landfill, the Riverbend Landfill south of McMinnville, is at least five times further from Newberg than the proposed site. Closure of the existing Newberg Landfill without an adequate local replacement facility will result in a significant decrease in the provision of this necessary public service to the community.

YAMHILL COUNTY CRITERIA FOR A CONDITIONAL USE PERMIT FOR DEVELOPMENT WITHIN A DESIGNATED FLOOD HAZARD DISTRICT

The following is a description of the proposed Newberg Landfill in relation to items "a" through "k" of Chapter 4, "General Conditional Use Permit Provisions,"

Section 4.1-3, of Yamhill County Ordinance No. 69, Flood Hazard District Ordinance:

a. This landfill proposal and associated structures have been reviewed by the United States Army Corps of Engineers. In a letter addressed to the Mayor of Newberg, dated February 20, 1981, the Corps of Engineers states that flood flow velocities for a 100-year flood with or without the dike (berm) are less than two feet per second (underscore added). Velocities for 10 and 50-year floods would be lower than for a 100-year flood.

Based on this information, the landfill will produce no significant impact on flood conditions.

b. The proposed landfill will be contained within a berm on the north, south and east. The berm will be constructed to an elevation of 100 feet + MSL. According to the Corps of Engineers, the 100-year flood elevation is projected to be approximately 97 feet plus MSL at the downstream end of the landfill site and 98 feet plus MSL at the upstream end. The berm will provide a sufficient margin of safety to prevent flooding, and waste materials from being swept onto other lands or downstream.

- c. Not applicable.
- d. The landfill will be enclosed within a berm on three sides, as described in "b." This berm will provide an adequate margin of safety for the landfill from flooding. The owner or operator of the landfill will be responsible for any damage to the facility resulting from flooding.
- e. A landfill is a basic community service equal in importance to sewer and water services, electric power, etc. Adequate solid waste disposal facilities are required by the State law. There are currently no alternative methods of solid waste disposal available in Yamhill County.
- f. Potential landfill locations are subject to, among other considerations, specific siting requirements concerning the physical characteristics of the land. These characteristics include the site geology, hydrology, drainage, soil permeability, etc. Due to their particular characteristics, flood plain locations often possess the characteristics required for a landfill site. A geotechnical study has been performed on the property. This study has determined that the property possesses characteristics suitable for a landfill. The geotechnical study has been submitted as a part of this application.
- g. The only alternative landfill in Yamhill County, the Riverbend Landfill, lies within the flood plain of the South Yamhill River. There are no alternative landfill sites not subject to flooding.

- h. The proposed site is surrounded by resource lands and open space. Adjacent zoning is EF-40 and AF-20 which precludes future high-density development. The landfill will be compatible with the existing surrounding uses and any likely future use.
- i. The relationship of the proposed landfill to the County Comprehensive Plan is described in detail in the accompanying <u>Comprehensive Plan Review</u>. As described in that report, the landfill proposal conforms to the applicable provisions of the Comprehensive Plan.
- j. The primary access to the property is State Highway 219. An access road will be constructed from the highway specifically to serve the landfill. Due to their design and location, these roads will provide access to the landfill in times of flood.
- k. The Corps of Engineers estimates the velocity of a 100-year flood to be less than two feet per second. This velocity will not be affected by any proposed landfill construction or facilities. The Corps estimates 100-year flood heights to be 97 feet at the downstream end of the landfill site, and 98 feet at the upstream end. Additional data concerning flood duration, rate of rise and sediment transport will be submitted when it is available.



Boatwright Engineering Inc.

2613 12th ST SE. SALEM, OREGON 97302 civil engineers • land surveyors (503) 363-9225

NEWBERG REGIONAL LANDFILL TRAFFIC COUNT ANALYSIS

<u>PURPOSE</u>: Solid waste within the Dundee-Newberg Area of Yamhill County along with the solid waste from Forrest Grove, Banks, Hillsbroo, Aloha, Sherwood, Beaverton and Tigard Area of Washington County is presently disposed of at the Newberg Landfill owned and operated by Angus MacPhee. The existing site is located south of the City of Newberg along the Willamette River off River Street and is almost at capacity.

To provide continued solid waste disposal service to residents of Yamhill and Washington County, a new landfill site has been located adjacent to the Willamette River, east of the City of Newberg, and next to State Highway 219. To aid in the review of the site, this short report is being prepared to address the traffic that is generated at the existing landfill and how it will be altered at the proposed regional site.

PRESENT LANDFILL SITE: The current traffic from Washington County is routed from Highway 99W south on Springbrook Street to Highway 219 at Wilsonville Road. From Highway 219, the trucks go west on Dog Ridge Road and northwest on Wynouski Street to 11th Street. The trucks travel west on 11th Street through a residential area including a City Park, then south and west on River Road to the

existing Newberg Landfill. The attached drawing shows the traffic pattern and counts associated with the existing landfill. Approximately 36 trucks per day travel this way carrying between 13 and 30 cubic yards of solid waste (600 to 700 cubic yards per day) from Washington County.

In addition to the above, the local Yamhill County Collector brings in 20 trucks per day consisting of 5 packer trucks from 13 to 20 cubic yards in size and 15 drop box trucks from 20 to 30 cubic yards in size. Many of these trucks come into the landfill from the same route off Highway 219 as the Washington County trucks, however, due to on street collection service routes within the City of Newberg, other streets may be used to gain access onto River Road to get to the landfill.

The public is also allowed to bring their own waste into the landfill for disposal. Public consists usually of cars, cars with small trailers, and pickup trucks. During the winter months between 12 to 40 public vehicles enter the site during the work week, with up to 100 coming into the site on Saturdays. In summer, the weekly flows vary from 30 to 70 with a Saturday peak of about 300. Access to the site is by River Road, with entrance to River Road spread between all the City of Newberg Streets connecting to it. It should be noted that due to the existing landfill site location, that all traffic to the site must pass through a major area of homes with many children.

Table 1 below contains a summary of traffic now entering the Newberg Landfill. We have divided the solid waste streams into packer trucks, loose drop box trucks, and public vehicles.

TABLE 1
TRAFFIC COUNTY SUMMARY
EXISTING NEWBERG LANDFILL

SOLID WASTE STREAM			PUBI	LIC
SEASON	PACKER TRUCKS	DROP BOX TRUCKS	Weekday	Saturday
Summer	37	19	30-70	300
Winter	37	19	12-40	100

PROPOSED LANDFILL SITE: The proposed Newberg Sanitary Landfill is located on the north river bank area of the Willamette River adjacent to the east side of Highway 219 (see attached drawing). Traffic access to the site will be from Highway 219. The site will continue to handle the solid waste generated in the Newberg-Dundee area of Yamhill County. However, the volume of waste to be handled from Washington County within the Metropolitan Service District (MSD) Area will increase substantially (between 3000 and 4000 cubic yards per day).

To efficiently handle and transport this waste to the new regional landfill, MSD is proposing to install a transfer station in their area. Waste collected at the transfer station will be transported to the site through either semi-transfer trailers or double bottom transfer trailers (see Appendix A). The exact type or kind of transfer trailers have not yet been determined by MSD.

If the semi-transfer trailers are used approximately 40 trucks per day will be coming into the site. The double bottom transfer trailers will reduce this number by half or to approximately 20 trucks per day. The MSD trucks will come southwest on Highway 99W and turn south on to Springbrook Street. From Springbrook

Streeet, they will enter Highway 219 at Wilsonville Road and continue south on this Highway to the landfill. This will eliminate the 36 trucks per day presently going through the southern portion of the City of Newberg to the existing landfill.

The 20 trucks per day serving the Newberg-Dundee Area will continue to use the main streets within the City of Newberg with the majortiy of them using Highway 219 near Highway 99W to get to the site. Again, the exact streets to be used within the City of Newberg will depnd on the established collection routes. A portion of the trucks will be eliminated from traveling through the southern section of the City to the existing site.

After reviewing the number of public vehicles entering the site, it was decided that a convenience public dump transfer facility will be provided. Depending on the day of week and season of the year, 0 to 5 drop box trucks (30 cubic yards+) will be brought into the new site to dispose of the individual public hauled waste. Highway 219 will again be used for access to the site. The exact route to gaining access to Highway 219 is unknown at this time since the actual location of the public transfer station has not been determined.

Table 2 below contains a summary of projected traffic to enter the new landfill site. We have divided the solid waste streams into packer trucks, loose drop box trucks, semi-transfer trailer and double bottom transfer trailers. No delineation is made to the season of the year.

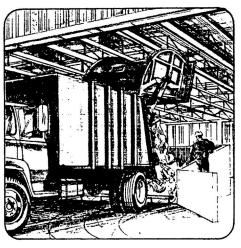
TABLE 2
PROJECTED TRAFFIC COUNT SUMMARY
PROPOSED NEWBERG REGIONAL LANDFILL

		IRANSPER IRAILER	OM	
PACKER TRUCKS	DROP BOX TRUCKS	SEMI OR DOUBLE BOTTO	\overline{MC}	
5	15-20	40 20		

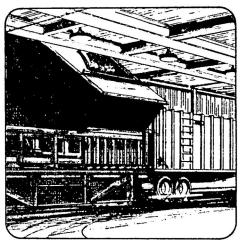
APPENDIX A
SEMI AND DOUBLE BOTTOM
TRANSFER TRAILERS



LOCAL PICKUP

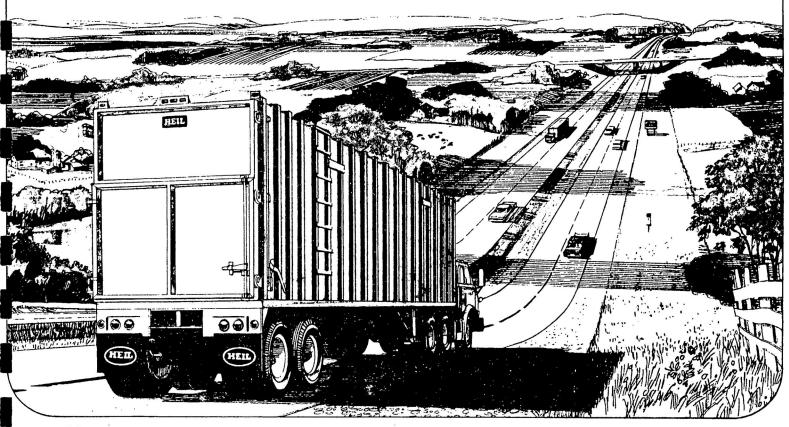


CENTRAL UNLOADING



VOLUME COMPACTION

REFUSE TRANSFER SYSTEMS

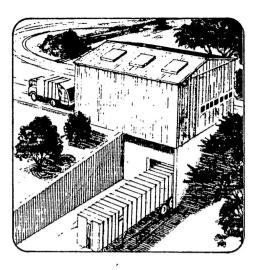




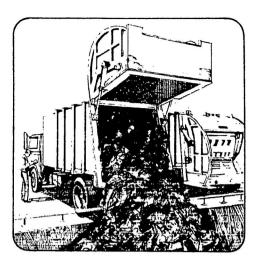
HE HEIL CO. The SOLID name in SOLID WASTE SYSTEMS™

HEIL puts it all together

to lower
the cost of
long distance
refuse
disposal



Many communities are enjoying the benefits of Heil Transfer Systems. The Heil Transfer System concept has proven to be a logical answer to the problem of hauling high tonnages of solid waste to remote disposal sites. Collection units are designed for collecting...not long distance hauling. When they travel to disposal sites, crews are doing nothing. And vehicle operating costs go up with every additional mile: tires, fuel, general wear and tear. The Heil solution: transfer the refuse from collection vehicles into high capacity, semi-trailers at a centrally-located transfer facility.

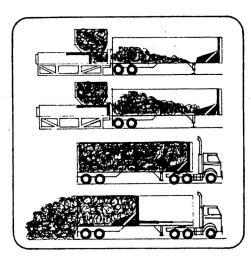


Collection crew productivity is greatly increased . . . cost-per-stop reduced. After dumping their refuse loads at the Heil Transfer Station, collection vehicles can quickly return to their work routes while the transfer trailers transport large, economy-sized loads to the disposal site. Collection crews spend less time riding, more time making pickups. It's easy to appreciate the substantial savings realized when you consider that in place of four or more collection vehicles with two or three men each - refuse is transported to the landfill by a single driver of a 65 or 75 cubic yard semitrailer. Especially important, much less fuel is consumed.

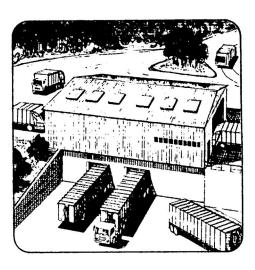




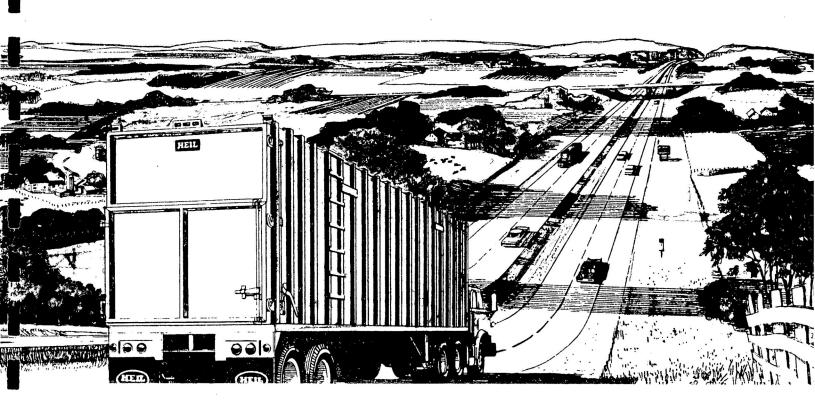
Transfer compactors make the most of every cubic foot of trailer space. Heil stationary packers, installed at the transfer facility, are capable of compacting 40 to 60 tons per hour of combined solid waste . . . including such heavy materials as white goods, construction rubble and furniture. They reduce refuse to a fraction of its original volume. Compactable waste is fed into a charging box where the packer plate, pushed by hydraulic ram, crushes it and forces it into the transfer trailer . . . ensuring a dense payload from front to rear and top to bottom. Heil stationary packers can be easily fed by a variety of methods including push pits, conveyors and direct dumping into gravity hoppers.

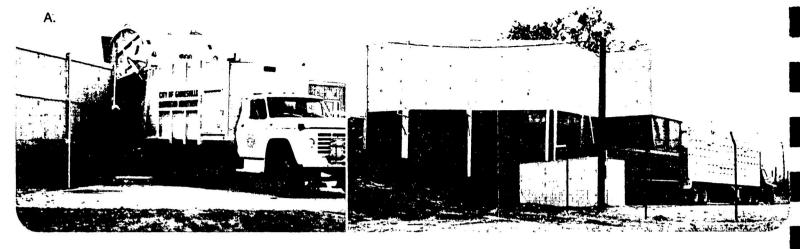


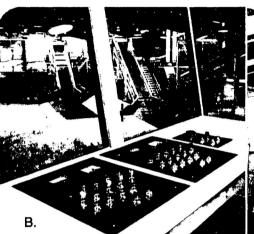
Self-ejecting transfer trailers empty quickly and thoroughly. Heil transfer trailers are specifically designed to transport high tonnages of solid waste from transfer stations to distant disposal sites. They can be rear or top loaded and can handle dense payloads of up to 30 tons depending on type of refuse. (Highway weight laws vary from state to state. In most states, legal payloads range from 16 to 19 tons.) At the disposal site, they are automatically emptied by Heil's patented "Traveling Anchor" hydraulic compaction/ejection system. These rugged semi-trailers are of welded steel, unitized, frameless construction. Hightensile steel side walls greatly increase strength without increasing weight.

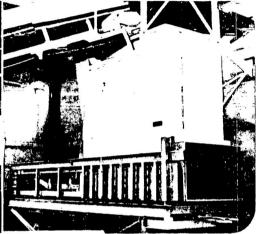


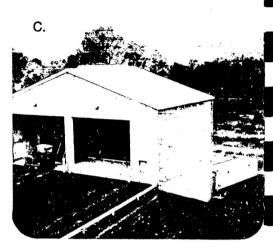
Hell Transfer Systems can be easily expanded to meet future needs. As a community grows, its waste disposal problems grow right along with it. Heil transfer systems are designed with this in mind. Often, all that's needed are more transfer trailers . . . or another stationary packer...or additional feeding equipment. Besides offering a diversified range of refuse collection and handling equipment, Heil also offers design assistance to engineering consultants, municipalities and private owners to ensure the successful operation of a transfer facility . . . built to economically handle a community's immediate needs and easily expandable to meet tomorrow's requirements.

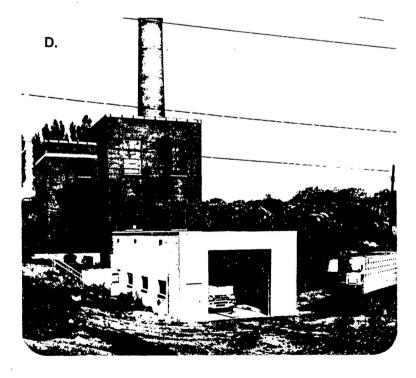












- A. Economical, open-air Heil transfer station consists of an access ramp, enclosure, dumping hopper and compactor.
- B. At a more complex installation, all operations are controlled by pushbutton, such as at this Heil shredding-transfer facility.
- C. Collection trucks dump refuse into a push pit serving two stationary packers at this Heil bi-level transfer station.
- D. Economically converted to a Heil transfer station, former incinerator now has much greater refuse handling capacity.

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P. O. BOX 20041

PORTLAND, OREGON 97220 PHONE 503-287-4141



HT-65 and HT-75 Yard Transfer Trailer body construction of full boxed, reinforcement on sides and roof. Additionally reinforced at rear with horizontal full boxed members.

Landing leg heavy duty, 2 speed crank type with foot pads, 120,000 lb. static load capacity.

SWH463-B



The rear trailer tailgate ejection door is a side hinged barn door type, with #10 Ga panels and %" steel rectangular tube frame members. Heavy duty door locking mechanism located on curb side, opposite to hinges. When operated in conjunction with stationary compactor, a smaller door as shown is located in the lower portion of ejection door.

The current traffic into the Newberg Landfill averages 36 trucks per day ranging in size from 13 to 30 yards. It is the intent to bring that material that comes from the Metropolitan Service District into the new landfill by way of transfer stations in transfer trailers. These could be the semi and four-wheeled trailer or just the semi. If it were just the semi, it would be approximately 40 trucks per day. If it were the double bottoms, it would reduce that to 20 trucks per day. This is probably a maximum.

There will also be a transfer station in Newberg to keep the public out of the landfill. We are currently seeking a site that would remove the whole operation from so much traffic through the city. Some of the industrial areas on the periphery of the city, but probably within the city, would be desirable.

The current traffic is routed from Highway 99 down Springbrook to Highway 219, south to Dogridge Road, then Wynooski to 11th Street, west on 11th through a residential area and including a city park to River Street, south on River, and then west to the landfill. All of this traffic passes through a major area of homes with many children. The traffic pattern to the new landfill would be from Highway 99, south on Springbrook to Highway 219 and straight on south on 219 to the entry to the landfill. There would be no traffic through the city and the only county road affected would be Springbrook which is a currently affected road. This would remove about two and a half miles of county roads and over half a mile of city streets from the traffic completely. Since there will be no private vehicles entering the landfill, there is no traffic problem to address with reference to the public.

ECONOMIC ANALYSIS DUNDEE-NEWBERG-NORTH YAMHILL COUNTY SOLID WASTE PROGRAM OPTION



BOATWRIGHT ENGINEERING, INC. 12/81

INTRODUCTION

The Newberg-Dundee-North Yamhill County area is facing a major decision on how and where they wish their solid waste to be disposed. The present Newberg Landfill will be at capacity in Mid-1983. At present two options appear available to the people to replace the existing landfill. Option #1 would be to transfer all their solid waste to the new Riverbend Sanitary Landfill located southwest of McMinnville approximately 15 miles from the City of Newberg. The Riverbend Sanitary Landfill will be available for use in Mid-1982.

The second option (#2) would be the construction of a new landfill located next to the Willamette River north of Highway 219. This site is located approximately 1½ miles north of the presently used site.

The purpose of this report is to provide Disposal Industries Inc. and the citizens in the Newberg-Dundee area with an economic evaluation of the two alternatives available to them for solid waste disposal. This analysis should be combined with other decision making criteria (i.e. technical, land use, political, etc.) prior to selecting the final solid waste management program to be implemented by Disposal Industries, Inc.

ALTERNATIVES

Option #1 as presented above would be the disposal of the area solid waste at the Riverbend Sanitary Landfill presently

under construction southwest of McMinnville. This alternative would reduce the life of the Riverbend site by approximately 20 percent assuming the solid waste currently disposed of at the Newberg Landfill from the MSD (Metropolitan Service District) is no longer accepted. If MSD waste is continued to be received, at present level, the site life will be reduced by half.

In order to provide this option, a major solid waste transfer station will have to be constructed and operated in the Newberg-Dundee area. The solid waste industry nationally over years of study have determined that direct haul of solid waste by garbage packer trucks should be within an 8 to 10 mile haul distance. Beyond that distance abnormal wear and tear occurs on the packer trucks and its usable life is substantially reduced. This restricted type use is the reason that the trucks are mechanically designed and built for short in town use.

Several types of transfer stations and transfer equipment can be implemented. Transfer stations can range from covered buildings with large dumping pits and a caterpillar to an uncovered facility using drop boxes. For the purpose of this analysis we will utilize the cost for the least expensive facility thus adding to our conservative analysis approach.

Option #2 would be the construction of a Newberg Sanitary Landfill on property adjacent to the Willamette River and north of Highway 219. A lease arrangement has already been negotiated between the property owner and Disposal Industries Inc. for the landfill. A geotechnical study has been completed on the site and preliminary approval has been granted by the State

Department of Environmental Quality. The fill also conforms to the Flood Insurance Standards whose technical regulations are administered by the Corps of Engineers. Highway access has also been worked out with the State Department of Transportation staff.

To meet the conditions of the land lease, direct haul by the individual citizens into the site is prohibited. To continue this level of service to the citizens for choice of hauling their own waste over curb side pickup, a public convenience station will have to be constructed and operated. A public convenience station is the terminology used in place of a mini-transfer station when haul distances are less than 5 miles. The public convenience station is very simple in design and operation and minimizes the extra cost to the users.

SOLID WASTE VOLUMES

Newberg area and eliminate any confusion by including waste being hauled in from outside Yamhill County, MSD waste will be eliminated from this economic analysis. It should be noted, however, that additional waste will lower the overall cost to the users at a landfill but not at a transfer facility. The reason for this is the proportioned increase of equipment and transfer facilities at the transfer station, while the landfill can easily absorb the changing volumes with the minimal operation changes. This statement warrants future evaluation since MSD's Resource Recovery Facility will not be on line

until 1985 and the proposed Wildwood Landfill (not approved yet) will not be placed into operation until 1986-87. It appears that MSD waste (350 tons per day present level) will either continue to be hauled to the existing and future Newberg facility or will be transferred to MSD's St. John's Landfill.

Table I shows the volume of solid waste presently disposed of at the existing Newberg Sanitary Landfill.

TABLE 1

NEWBERG-DUNDEE AREA

SOLID WASTE VOLUMES

- Drop Boxes: 15 boxes per day; 6 days per week; 30 cy* per box = 140,000 cy per year
- Packer Trucks: 5 per day; 6 days per week; 15-20 cy per packer = 27,300 cy per year
- Public (users hauling own waste) = 1 cy per vehicle average
 - Summer
 - weekday = 50 vehicles per day; 5 days per week = 6500 cy per year
 - weekends = 300 vehicles per day; 1 day
 - per week = 7800 cy per year
 - Winter
 - weekday = 26 vehicles per day; 5 days per week = 3380 cy per year
 - weekends = 100 vehicles per day; 1 day per week = 2600 cy per year
 - Publishers Paper Company: 25,000 cy per year** = log deck cleanup waste
 - Total Annual Solid Waste = 212,980 cubic yards or 213,000

^{*} cy = cubic yards

^{**} Recent information indicates that this volume may be in the 50,000 to 60,000 cubic yard range.

ASSUMPTIONS

In making any economic analysis and comparison, assumptions have to be made. This is true in any type of program analysis and decision making. The solid waste industry over the years has collected much information which has allowed development of assumptions that we will utilized in this analysis, thereby minimizing any possible errors. The assumptions utilized are listed below:

- All costs are for Mid-1982
- Riverbend Landfill is 15 miles from Newberg
- Inflation figures used are:
 - manpower = 8%
 - equipment = 6%
 - construction cost = 8%
 - solid waste volumes = 2%
 - land lease = 10% + 2% for volume increases
- Financing = life shown or actual life, whichever is smallest
 - equipment = 20% down; 15% for 5 years
 - structures = 0% down; 12% for 15 years
 - land = 0% down; 12% for 10 years
 - construction = 0% down; 12% for 15 years
- Salvage
 - equipment = 1/3 of original purchase price
- General
 - D-8 cat at landfill will last 20 years without MSD waste
 - Prentice picker will last 20 years for public convenience station and 10 years for a major transfer station

- Transfer station rolling stock (trucks, trailers, boxes, etc.) will last as follows:
 - 5 years for one way hauls of 15 miles or greater
 - 10 years for one way hauls of 10 to 12 miles
 - 20 years for one way hauls of 5 miles or less

• Personnel

- Overhead = 30%
- Cat Operator = \$10/hour
- Attendant = \$6/hour
- Truck Driver = \$9/hour
- Management
 - manager = \$12/hour
 - secretary = \$6/hour

CONSTRUCTION OF MAJOR TRANFER STATION (DISPOSAL AT RIVERBEND LANDFILL)

- Cost of disposal at Riverbend site = \$8.00/ton

 reported by Riverbend Landfill, Inc. for 1982;
 this is equivalent to a garbage drop box rate of \$1.40/CY of garbage
- Transfer Station Construction 8-z pattern and rolling stock
 - 1) land purchase 5 acres = \$150,000 12% for 10 years = \$26,600
 - 2) 8-z pattern
 - a) construction cost = \$150,000 @ 12% for 15 years = \$22,100
 - 3) Prentice Picker 10 year life
 \$60,000 initially \$18,000 down payment
 15% for 5 years = \$12,500/year
 - Second cost = 11th year = \$114,000

down payment = \$22,800 salvage = (20,000) 15% for 5 years = 27,200

- 4) Rolling stock
 - $10-50 \text{ yd}^3 \text{ boxes @ $3,700/each} = $37,000$
 - 2-new diesel truck @ \$60,000/each = \$120,000
 - roll off system @ \$18,000/each = \$36,000
 - trailer with roll off system = \$38,000

5 years - \$231,000

a) \$231,000 - 1st year 20% down = \$46,200 15% for 5 years = \$55,100

> \$327,700 - 6th year salvage = \$77,000 down payment = \$65,500 15% for 5 years = \$78,200

\$438,500 - 11th year salvage = \$109,200 down payment = \$87,700 15% for 5 years = \$104,700

\$586,800 - 16th year salvage = \$146,200 down payment = \$117,400 15% for 5 years = \$140,000

- b) Publishers Log Deck Cleanup direct haul
 = 1 CY = 1 ton
 - 1) 25,000 yd x 1 ton/CY = 25,000 tons haul in 10 yd trucks = 2500 trips
 - 2) 2 10 yd³ trucks @ 5 trips each per working day
 - 3) Publisher Paper Handling Cost 2 diesel 10 yd trucks = \$200,000
 - 1st year \$200,000 20% down = \$40,000 15% for 5 years = \$47,700
 - 6th year = \$283,700
 salvage = \$67,000
 down payment = \$56,700
 15% for 5 years = \$67,700

- 11th year = \$379,700 salvage = \$94,600 down payment = \$75,900 15% for 5 years = \$90,600
- 16th year = \$508,100 salvage = \$126,600 down payment = \$101,600 15% for 5 years = \$121,300

5) 0 & M Cost

- a) fuel for 30 miles + insurance = \$0.50/ mile or \$15/round trip
- b) operator at \$9.00/hour x 130% overhead
 x 8 hours = \$93.60/day or \$23.40/trip
 (4/day)
- c) trip cost publishers = \$15.00 + \$23.40= \$38.40
- d) daily waste to be handled max. = 700 cy
 in boxes/day
 - 14-50 yd boxes/day
 - 30 mile round trip plus loading and unloading = 2 hours per trip or 4 per day max. - use trailer rig •• haul 2 at one; 2 shifts required plus backup diesel rig
 - trip cost transfer rig = \$15.00 + \$23.40 + 15% trailer addition = \$44.16/trips
 - yearly operating cost of transfer trips
 - Publishers 10 trips/day x
 5 days x 52 wks x \$38.40/trip
 = \$99,840
 - Transfer Station 7 trips/day
 x 6 days x 52 wks x \$44.16/
 trip = \$96,445

\$196,285 or \$196,300/year

- yearly operating cost of transfer station and system
 - 6 day/wk x 8 hr/day x 52 wks x \$6.00/hr x 130% = \$19,469

- secretary: 40 hours/wk x
 52 wks x \$6.00/hr x 130%
 = \$16,224
- manager: 40 hrs/wk x 52 wks x \$12.00/hr x 130% = \$32,448
- miscellaneous-insurance, etc.= \$50,000
- prentice operator 6 day/wk
 x 8 hr/day x 52 wks x \$10.00/hr
 x 130% = \$32,448

\$150,589 or \$150,000/yr

- 3) yearly projected total 0 & M cost = \$346,900
- 4) mileage avg. for solid waste system 5 miles/gallon
 - 4784 trips x 30 miles/trip x

Table 2 provides a summary of the above analysis including the projected cost per cubic yard and ton of solid waste per year through year 2001.

TABLE 2

TRANSFER TO RIVER BEND LANDFILL: NEWBERG-DUNDEE AREA SOLID WASTE

Total With
Administration

						Administration								
	1	Land	O and M	Prentice	Publisher Rolling	Transfer Rolling	Disposal	Solid Waste	Annual Disposal	Subtotal	Added In Subtotal/	_		Cumulative Barrels Total of
	Year	Purchase	Cost	Picker	Stock	Stock	Cost/CY	Cost	Cost	All Cost	0.9	Cost/CY	Cost/Ton	Diesel Oil Use
	1982	\$26,600	\$ 346,900	\$18,000 de 12,500	47,700 dh	\$46,200 dn 55,100	\$1.40	213,000	\$ 298,200	891,200	\$ 990,200	\$ 4.65	\$16.50	684
-	1983	26,600	374,700	12,500	47,700	55,100	1.51	217,300	328,100	844,700	938,600	4.32	15.33	1,368
_	1984	26,600	404,600	12,500	47,700	55,100	1.63	221,600	361,200	907,700	1,008,600	4.55	16.15	2,052
<u></u>	1985	26,600	437,000	12,500	47,700	55,100	1.76	226,000	397,800	976,700	1,085,200	4.80	17.03	2,736
	1986	26,600	472,000	12,500	47,000	55,100	1.90	230,000	437,000	1,050,900	1,167,700	5.08	18.03	3,420
	1987	26,600	509,700	-	(67,000-s) 56,700 dr 67,700	(77,000-s) 65,500 dn 78,200	2.06	235,200	484,500	1,144,900	1,272,100	5.41	19.20	4,104
	1988	26,600	550,500	-	67,700	78,200	2.22	239,900	532,600	1,255,600	1,395,100	5.82	20.65	4,788
	1989	26,600	594,500	,	67,700	78,200	2.40	244,700	587,300	1,354,300	1,504,800	6.15	21.82	5,472
	1990	26,600	642,100	-	67,000	78,200	2.59	249,600	646,500	1,461,100	1,623,400	6.50	23.07	6,156
_	1991	26,000	693,500	-	67,000	78,200	2.80	254,600	712,900	1,578,900	1,754,300	6.89	24.45	6,840
	1992	-	748,900	(20,000-s) 22,800 dn 27,200	(94,600-s) 75,900 dr 90,600	(109,200-s 87,700 d 104,700		259,600	784,000	1,718,000	1,908,900	7.35	26.08	7,524
	1993	7	808,800	27,300	90,600	104,700	3.26	264,800	863,200	1,894,500	2,105,000	7.95	28.21	8,208
	1994	-	873,600	27,300	90,600	104,700	3.53	270,100	953,500	2,049,600	2,277,300	8.43	29.92	8,892
_	1995	-	943,400	27,200	90,600	104,700	3.81	275,500	1,049,700	2,215,600	2,461,800	8.94	31.73	9,576
	1996	_	1,018,900	27,200	90,600	104,700	4.11	281,000	1,154,900	2,396,300	2,662,600	9.48	33.64	10,260
	1997	-	1,100,400		(126600-s) 101,600 dn 121,300		4.44	286,700	1,273,000	2,580,900	2,867,700	10.00	35.49	10,944
-	1998	-	1,188,500	·-	121,300	140,000	4.80	292,400	1,403,600	2,853.400	3,170,400	10.84	38.47	11,628
	1999	-	1,283,500	-	121,300	140,000	5.18	298,300	1,545,200	3,090,000	3,433,300	11.51	40.85	12,312
_	2000	-	1,386,200	-	121,300	140,000	5.59	304,200	1,700,500	3,348,000	3,720,000	12.23	43.40	12,996
-	2001	-	1,497,100	-	121,300	140,000	6.04	310,300	1,874,200	3,632,600	4,036,200	13.01	46.17	13,680

NOTE: All costs rounded to closest \$100.

CONSTRUCTION OF NEWBERG LANDFILL PLUS A PUBLIC CONVENIENCE STATION (Mini-Transfer)

- Landfill estimated cost of construction 20 acre initial site
 - a)
 - land lease = annual cost = \$31,100 site preparation 25 acres @ \$500/acre = \$12,500 b)
 - earthen berm 100,000 cy @ \$0.50/cy = \$50,000 c)
 - pvc liner and soil area = 870,000 sq ft @ \$0.35/ d) sq ft = \$304,500
 - leachate collection system = \$30,000 e)
 - leachate irrigation system = \$10,000 f)
 - gas venting/handling system = \$50,000

Subtotal Estimated Construction Cost = \$451,000 (b thru g)

20 acre area will last 10 years with normal compaction

= \$ 23,000 contingencies @ 5% engineering, construction staking, inspection = \$75,000

Total Estimated Cost(w/o annual lease) = \$555,000

- 12% for 10 years = \$98,224 or \$92,300/year
- \$1,200,000 @ 12% cost for 10 years = \$95,000/yr= 2nd construction
- Landfill Operation and Maintenance:
 - new D-8 cat = \$150,000 = 20% down = \$30,00015% = 5 years = \$35,800/annually
 - b) operating cost
 - 2 attendants @ \$6.00/hour with total of 50 hours/wk between 2, 52 wks

 $6.00/hour \times 50 hrs/wk \times 52 wks \times 130\%$ = \$20,280/annual

2 cat operators @ \$10.00/hr with total of 50 hours/wk

 $10.00/hr \times 50 hrs/wk \times 52 wks \times 130\%$ = \$33,800/annual

- Equipment cost = \$20,000
- Management secretary - 40 hours/wk x 52 wks x \$6.00/hr x 130% - \$16,224 manager - 40 hours/wk x 52 wks x \$12.00/hr x 130% = \$32,448

• Total O & M Cost of Convenience Station = \$75,226 or \$75,300 annually

Table 3 provides a summary of the landfill option analysis including the projected cost per cubic yard and ton of solid waste per year through year 2001.

SUMMARY

Table 4 provides a summary comparison between the two available options to the citizens of the Newberg-Dundee Area. The overall 20 years savings to the users if the landfill option is chosen is in excess of \$22,000,000. This option also provides a total cumulative oil saving of 11,400 barrels of diesel oil.

TABLE 3

NEWBERG REGIONAL LANDFILL: NEWBERG-DUNDEE AREA SOLID WASTE

Total

With LANDFILL PORTION PUBLIC CONVENIENCE STATION PORTION Adminis-Cummulative tration Barrels of Initial Second Station 0 & M 10 year Diesel Land 10 Year Solid Land Construct-Rolling Prentice 0 & M Subtotal Subtotal / Cost / Cost / D-8 Cat CY 0il Used Year Lease Cost Const. Const. Waste CY Purchase Stock Picker Cost All Costs 0.9 Ton ion 1982 | \$31,100 | \$172,800 \$30,000-dn \$98,300 \$213,000 \$26,600 \$7,400 \$18,600-dn \$18,000-dn \$75,300 \$ 530,500 589,400 \$2.77 \$ 9.83 114 35,800 12,500 22,200 1983 34,800 186,600 98,300 561,700 228 35,800 217,300 26,600 7,400 22,200 12,500 81,300 505,500 2.58 9.16 1984 39,000 201,600 35,800 98,300 221,600 26,600 7,400 22,200 12,500 87,800 531,200 590,200 2.66 9.44 342 1985 43,700 217,700 98,300 456 35,800 226,000 26,600 7,400 22,200 12,500 94,900 559,100 621,200 2.75 9.76 1986 48,900 235,100 35,800 98,30d 230,600 26,600 7,400 22,200 12,500 102,400 589,200 654,700 2.84 10.08 570 1987 54,800 253,900 98,300 235,200 612,900 2.61 9.27 26,600 7,400 110,600 551,600 684 1988 61,400 274,200 98,30d 239,900 26,600 7,400 119,500 587,400 652,700 2.72 9.66 798 68,800 1989 296,100 98,300 244,700 26,600 7,400 129,100 626,300 695,900 2.84 10.08 912 1990 77,000 319,800 98,30d 742,800 1026 249,600 26,600 668,500 2.98 10.58 7,400 139,400 1991 86,200 345,400 98,30d 254,600 26,600 7,400 150,500 714,400 793,800 3.12 11.08 1140 1992 96,600 373,100 927,400 1254 \$195,000 259,600 7,400 162,600 834,700 3.57 12.67 889,100 1993 108,200 402,900 195,000 264,800 7,400 175,600 987,900 3.73 13.24 1368 1994 121,200 435,100 195,000 270,100 189,600 948,300 1,053,700 3.90 13.85 1482 7,400 195,000 275,500 1995 135,700 470,000 4.08 1596 7,400 204,800 1,012,900 1,125,400 14.48 195,000 281,000 1710 1996 152,000 507,500 15.19 7,400 221,200 1,083,100 1,203,400 4.28 1997 170,200 548,200 15.87 1824 195,000 286,700 238,900 1,152,300 1,280,300 4.47 1998 190,700 592,000 195,000 292,400 1,373,000 4.70 16.69 1938 258,000 1,235,700 1999 213,500 639,400 195,000 298,300 4.94 17.54 2052 278,600 1,326,500 1,473,900 2000 232,200 690,500 18.39 2166 195,000 304,200 300,900 1,418,600 | 1,576,200 5.18 2280 2001 267,900 745,80d 195,000 310,300 325,00d 1,533,700 | 1,704,10d 5.49 19.49

NOTE: All costs rounded to closest \$100

TABLE 4

NEWBERG REGIONAL LANDFILL VS. TRANSFER TO RIVER BEND LANDFILL

		Transfer System	SAV	INGS TO DUNDEE-NE	WBERG AREA RESIDENTS	
Year	Landfill Option Cost/CY	Option Cost/CY	\$/CY	Annual Cost	Cumulative Savings	Cumulative Barrels of Diesel Oil Saved
1982	\$2.77	\$4.65	\$1.88	\$ 400,400	\$ 400,400	570
1983	2.58	4.32	1.74	378,100	778,500	1,140
1984	2.66	4.55	1.89	418,800	1,197,300	1,710
1985	2.75	4.80	2.05	463,300	1,660,600	2,280
1986	2.84	5.08	2.24	515,200	2,175,800	2,850
1987	2.61	5.41	2.80	658,600	2,834,400	3,420
1988	2.72	5.82	3.10	743,700	3,578,100	3,990
1989	2.84	6.15	3.31	810,000	4,388,100	4,560
1990	2.98	6.50	3.52	878,600	5,266,700	
1991	3.12	6.89	3.77	959,800	6,226,500	5,700
1992	3.57	7.35	3.78	981,300	7,207,800	6,270
1993	3.73	7.95	4.22	1,117,500	8,325,300	6,840
1994	3.90	8.43	4.53	1,223,600	9,548,900	7,410
1995 .	4.08	8.94	4.86	1,338,900	10,887,800	7,980
1996	4.28	9.48	5.20	1,461,200	12,349,000	8,550
1997	4.47	10.00	5.53	1,585,500	13,934,500	9,120
1998	4.70	10.84	6.14	1,795,300	15,729,800	9,690
1999	4.94	11.51	6.57	1,959,800	17,689,600	10,260
2000	5.18	12.23	7.05	2,144,600	19,834,200	10,830
2001	5.49	13.01	7.52	2,333,500	22,167,700	11,400

NOTE: All Costs Rounded to Closest \$100

Miscellaneous - insurance, leachate, etc.
 = \$50,000

Total Estimated Landfill 0 & M = \$175,752 or \$172,800 annually

- Public Convenience Station
 - a) 5 acres at \$150,000 12% for 10 years = \$26,547/annually
 - b) 3 Z pattern

0

- 1) constructive cost = \$50,000 @ 12% for 15 years = 7341 or \$7400
- 2) prentice picker compation = \$60,000
 = 20% down = \$18,000
 15% for 5 years = \$12,530/annually
- 3) rolling₃stock 4-50 yd boxes @ 3700/each = \$14,800 new diesel truck = 60,000 roll off system = 18,000 \$92,800

25% down = \$18,560 15% for 5 years = \$22,147

- c) operation and maintenance cost 5 days/wk
 - 1) ½ hr. to load and unload 2 miles = 3 trips/day max. 150 cy packed per day
 - 40 hr/wk x \$9.00/hour x 130% x 52 wks = \$24,336
 - equipment = 203 trips/yr x 4 miles x \$1.50/mile = \$1218.00
 - insurance = \$1,000.00

yearly 0 & M = \$26,554

- 2) attendant 40 hrs/wk x 52 weeks x \$6.00/hr. x 130%= \$16,224
- 3) manager
 40 hrs/wk x 52 wk x \$12.00/hr x 130%
 = \$32,448

COUNCIL 1-6=82 LAND FILL PROPONENTS EXHIBIT #2

Newberg Garbage Service, Inc. 1119 N. Main Newberg, Or. 97132 538-1388

Dear Customer:

We are facing a problem which could become your problem too. If Newberg's new landfill site is not approved, we will have to pay a considerable cost to haul our garbage somewhere else. These charges would be passed on to our customers, and would mean an increase of \$240 to \$2700 per year for commercial accounts, depending on volume and times serviced per week. Industrial accounts would be paying approximately \$2000 to \$8000 more per year.

We need your help, in person, to get the new landfill approved! On Thursday, January 7th, at 7:30 P.M., there will be a meeting at the County Courthouse, 5th and Evans, in the basement, room 32. The County Planners will be asking for a show of hands for support of the landfill site. Please come, we need you there. So far the only public concern has been from the opposition. If it is not possible for you to attend, a letter to the County Planners would help. Thankyou.

Sincerely,

Newberg Garbage Service, Inc.

P.S. The meeting starts at 7:30. Plan to be there by 7:00 to get a seat.

Our Local Landfill

NEWBERG GARBAGE SERVICE INC 1119 N. MAIN NEWBERG ORE. 97132 538-1388 - office 538-5270 - home

What has our local landfill given Newberg? Believe it or not, Cheap Rates! Our garbage doesn't have to be hauled 15 to 20 miles away, calling for larger trucks, tire wear, gas and labor, which our neighboring cities are paying for.

Without a landfill in Newberg, residences could be paying approximately \$13 to \$28 more per year for service, depending if they have one or two can service. Commercial rates would increase approximately \$240 a year for a small container up to approximately \$2700 per year, depending on volumne and times serviced per week.

Industrial garbage, meaning drop boxes, would be paying the largest amount for garbage. Without a landfill in Newberg each load of theirs would have to be shipped individually the distance to a landfill. They would be paying approximately \$2,000 to \$8,000 more per year. Large accounts such as Publishers could be paying approximately \$40,000 per year more for their garbage if Newberg didn't have a landfill.

In less than 2 years Newberg will loose its present landfill—it will be full. A new landfill site northeast of the St. Paul bridge has been proposed, but it has run into some public opposition. The new site needs all the public support it can get. So far, only the opposition has shown up and if that keeps up, Newberg will lose all hope of having a new landfill, which means everything will be hauled out to another city.

A suitable landfill is hard to find. Newberg has one of the best possibilities in the state. D.E.Q. and a number of other agencies have approved this site which was the biggest hurtle to get past, because they have turned down dozens of other proposed landfills. But even with D.E.Q. and the others approval, if all the commissioners get is opposition, the landfill still won't be opened. The county commissioners need to know that the public needs a landfill in Newberg. They need to hear that at the public landfill meetings. Without that support, Newberg will not have a landfill.

The untold sad fact is that the Newberg Landfill was one of the 5,000 dumps and landfills in the states to be closed in June of 1972. At this time the State and Federal Governments set out to regionalize all landfills and dumps, which meant they must be shared or shut down. About this time the Washington county landfill became full and they had nowhere to go. All eight sites they had proposed were turned down by D.E.Q., so they started coming to Newberg. This regionalized Newberg's landfill and actually added 10 years life to it. Tigard is also hauling to Newberg, one reason being that they were the only ones using their landfill.

The proposed Newberg Landfill site is scheduled to open in less than 2 years, when the old site is filled. This area is one of the best locations suitable for a landfill in the state. Getting D.E.Q.'s and a number of other agencies approval where dozens of other proposed landfills failed was a major step. Newberg also has the necessary outside haulers to keep us regionalized and keep us open. They need our landfill because they know they aren't going to get one; They failed eight times. Now we are dependant upon each other. Newberg has a great opportunity to accomplish something many have tried and failed at. The door is being held open for us, even by our governmental agencies.

Newberg needs a landfill, and other cities need it too.

Under present technology and cost considerations, landfills are the most economical and preferred alternative for handling solid waste. Incineration may be enticing because of its energy-producing potential, but the cost for residential garbage hauling would skyrocket from present rates of \$4.20 per month up to \$15.00 to \$20.00 per month. The of ORE Cold incineration plant was expected to cost \$23 million to build when it was first proposed in 1973, but current estimates of construction and financing costs range as high as \$262 million. Operational costs for an incineration plant are extremely higher than operating a landfill, and approximately 40% of what goes into the garbage incinerator comes out the back door as a residue which must go into a state-regulated landfill anyway.

Landfills are a must, BUT, if everyone recycled everything possible, and if we could get manufacturers to make recyclable products only, as they do in many other countries, our demand on landfills would be far less demanding. If the citizens in our country that are fighting landfills would put that energy into getting more recyclables to the consumer instead of all those pretty, flashy, nonrecyclable products, our country would be the better for it.

FOREST GHOVE DISPOSAL SERVICE COMPARISON WITHRATES CHARGED IN SURROUNDING AREAS

•	Current Forest Grove Disposal	Proposed Forest Grove Disposal			COUNTY 1: 1981 Eager Beaver 4 Cornelius 5 (zone 1)		Last increase November 1, 1980-Cornellus (city)		Last increase November 1979 Beaverton		Last in crease January 1981 Tigard		Last. increase september 1980 Hillsboro	
Residential - one stop/week One can Two cans	Yard Curb 5.10 4.40 9.50 8.05	Yard Curb 15,48,4203 6.35 5.25 11.85 9.70	7.60° 14.65	7.85 15.10	6.40	NOW 6.60 12.45	5.45 10.20	Nº₩ 6.05 11.30	4.80 8.85	NeW 5.90 10.90	5.85 11.00	NOW 6.40 12.00	5.45 10.35	NoW 6.15 11.70
Residential - multi-family Per can/per stop	4.40 4.05	5.35 4.90	6.25	6.45	4.90	5.05	4.95	5.50	4.95	5.00			4.50-5.45	5.10-6.15
Residential - odd cans Regular customer Non-customer	1.50 3.00 3.50	2.05 3.50 4.10	1.80	1.85 3.65	1.80	1.85	1.85 2.50-3.00	2.05 2.80-3.35	2.00 1.65-2.40	2.45 2.05-2.95	1.85	2.00 3.25	1.50 3.05	1.70 3.45
Commercial - one stop/week One can Two can	5.10 9.50	6.35 11.85	7.60 14.65	7.85 15.10	6.75	6.95 12.80	5.75 10.80	6.40 12.00	5.10 9.60	6.40 11.80	6.20 11.60	6.75 12.65	5.80 10.70	6.55 12.10
Call Back - per can	7.50	9.75	6.95	7.15	6.95	7.15		, .			5.75	6.25	- 5.95	6.70
Container one stop/week (1) i yard loose 2 yard loose 4 yard loose 8 yard loose	32.50 55.50 84.60 126.90	39.40 28.3 65.20 43.6 115.05 77.21 165.85	42.25 672.50 7310.35	43.50 74.70 113.65 170.90	36.75 63.05 95.95 144.25	37.65 64.95 98.85 148.60	33.20 56.60 86.20 129.45	36.85 62.85 95.70 143.70	29.10 50.40 78.80 122.50	35.80 62.00 96.90 150.70		65.80 102.75 157.20	31.45 54.00 82.15 123.45	35.55 61.00 92.85 139.50
Container one stop/week (1) 1 yard compacted 2 yard compacted 4 yard compacted	68.90 117.50 268.90	98.50 163.00 287.63	73.95 126.05 288.50	76.15 129.85 297.15	73.95 126.05 288.50	76.15 129.85 297.15	66.40 113.20 259.00	73.70 125.65 287.50	56.25 96.60 219.45	69.20 118.80 269.90	80.30 120.70 154.60		63.25 107.85 246.90	71.45 121.85 279.00
prop boxes - each dump yard non-compacted 66. yard non-compacted 10 yard non-compacted 20 yard compacted 32 yard compacted 40 yard compacted	84.40 24.118.85 146.75 114.90 169.50 194.00	non put 72.00 80.00* 108.00 120.00 144.00 160.00 108.00 120.00 172.80 192.00 216.00 240.00	92.40* 130.15 160.65 133.50 196.90 236.50	134.05	130.15 160.65 133.50	• 95.15 134.05 165.45 137.50 202.80 243.60	78.65 110.45 135.70	87.30 122.60 150.65	103.50	90.35 127.45 158.40	103.02 107.95 159.35	*110.30 112.30 117.65 173.70 216.75	79.10** 111.40 137.50 114.25 158.00 192.00	89.40 125.90 155.40 129.10 178.55 216.95
Drop hom - demurrage 20 yard 30 yard 40 yard	4.00-3 5.00-3 6.00	po \$ 6.00	3.35 4.45 5.00	3.45 4.60 5.15	3.35 4.45 5.00	3.45 4.60 5.15	3.00 4.00 5.00	7 3.35 4.45 5.55	3.00 4.00 5.30	3.70 4.90 6.15	3.45 4.60	3.75 5.00	3.00 4.00 5.00	3.40 4.50 5.65

(1) Comparison has been made on the basis of one stop per week since over 90 percent of our container customers are on once a week

* Plus disposal cost
* Plus mileage charge

Newbergs rates marked in

AIR

CLEAN

COUNTY

COMMITTEE YAMHILL

WATER

CLEAN

AND

AIR

CLEAN

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COMMITTEE YAMHILL

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We residents of Newberg and East Yamhill County object to the MacPhee-Hall Garbage Land Fill proposition at the Bruce Hall Property Site in Yamhill County, East of St. Paul Bridge for the following reasons:

- i. The Bruce Hall property site proposed is in the annual flood plain and should not be used for that reason alone.
- 2. Traffic would be dangerously conjected over Wilsonville-Newberg road, a narrow curved county road entirely inadequate for trucks.
- 3. This is a high-density residential population area - lower population density areas are available.
- 4. The Oregon City Land Fill experience has proven two issues: That proximity to rivers is not an ideal site for land fills and that odor has not been controlled.
- 5. Scappoose Jeep Trail Site, at this time, seems almost sure of being approved making this site unnecessary.
- 6. Oregon City's \$140,000,000 incinerator-site is in process of being approved. This approval seems most likely, and
- 7. Broader, flatter, better-ventilated Willamette Valley land away from flood land should be used.
- 8. This MacPhee-Hall Site would be similar to the St. Johns and Oregon City Garbage Disposal Sites which draw 300 garbage trucks daily and 500 to 1,000 private pick-up
- 9. This Garbage Land Fill is being designed for full impact of disposal of refuse from Washington, Multnomah, and
- Clackamas Counties.
- Newberg.)
- (Those wishing to circulate petitions may eall 538-9532 between 6:00 p.m. and 8:00 p.m. Petitions will be delivered to you.)

frucks on weekends.

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YAMHILL COUNTY

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EAST YAMHILL COUNTY CLEAN AIR & CLEAN WATER COMMITTEE

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INFORMATION CONCERNING M.S.D. EXISTING LANDFILLS, ALTERNATIVE SITES AND PROJECTED LIVES OF SITES

Information acquired between December 22 and December 29, 1981 from M.S.D. and Clackamas County solid waste officials.* (See footnote.)

CONCERNING OREGON CITY, Clackamas County Land Fill Operation:

The new incenerator is contemplated to be on line in 1985.

The present Oregon City Landfill is to be connected with leachate lines from the landfill to the new Oregon City treatment plant just as soon as that new unit is completed.

The interim solution for leachate is being carried out at the present time by collecting leachate from the perimeter and spraying it once again over the top of the landfill. This procedure will be discontined just as soon as leachate can be transferred to the completed sewage treatment plant.

CONCERNING ST. JOHNS LANDFILL solid waste disposal:

A new 50-acre addition to the St. Johns Landfill has already been approved, is set aside, and is ready to function. This landfill is already in order to be connected with the new St. Johns sewage disposal plant when it is needed.

The present landfill is expected to last into 1983 after which time the 50-acre landfill addition will be utilized through its projected use into 1986.

CONCERNING WILDWOOD LANDFILL which seems to be the preferred choice for Metropolitan Service District:

Douglas Drennen, Solid Waste Engineer, for M.S.D., states that he is very pleased with the geology of Wildwood. The bedrock is well-defined and offers ideal conditions for control of leachate so it can be efficiently collected and treated and also it can be effectively kept out of the river. The geology is also ideal for affecting adequate protection for the aquifer.

The estimated life of the Wildwood Landfill is projected for thirty years (when being used for Washington, Clackamas and Multnomah County) in concert with the new Oregon City incinerator facility. The projected life independent of the Oregon City operation is for sixteen years.

The Wildwood Landfill acreage has already been cleared in preparation for landfill use.

Hearings on the Wildwood Landfill are now scheduled for the month of February before the Multnomah County Planning Board and County Commissions.

Publishers Company owns the Wildwood Site and seems to be entirely cooperative in making the site available for Metropolitan Service District.

*The above information is already public knowledge at Clackamas County Solid Waste Department and at Solid Waste Division of Metropolitan Service District and I will be glad to furnish you with the particular source of information at those agencies upon request.

AN ABBREVIATED HISTORICAL SUMMARY

OF

MAJOR WILLAMETTE RIVER FLOODS AFFECTING NEWBERG-ST. PAUL AREA

- 1861 Buildings of Willamette Post (major settlement preceding Champoeg) were washed away. This village was directly across the river from proposed site.
- 1893 A major flood completely over-flowing Willamette River banks.
- 1948 Neighbors adjacent to flood land site state there was a flood of similar proportion.
- 1964 As pictured in Andrew Wekerle Report.

Much of above information is recorded historically. Much of documentation is present at Newell House, Champoeg, in picture and in book form.

1/6/82

COUNCIL 1-6-82 LAND FILL
OPPONENTS EXHIBIT #4

6259 Champoeg Rd. N.E. St. Paul, OR 97137

December 14, 1981

YAMHILL COUNTY COMMISSIONERS
YAMHILL COUNTY PLANNING COMMISSION
NEWBERG-DUNDEE PLANNING ADVISORY COMMITTEE

RE: NEWBERG LANDFILL GARBAGE DUMP

Gentlemen:

In regard to the application by Mr. MacPhee for a landfill on highway #219 at the approach to the north end of the Willamette River bridge, it is my opinion, also expressed by various Historical Society members, that it will be the destruction of years of effort on our part to preserve, maintain and to sanctify one of the earliest historical sites of Oregon and its beauty.

It will be a blight on our route of historical tours from Oregon City, Woodburn, Salem, Corvallis, Champoeg, St. Paul, through Newberg, which is the place of important events leading to the very foundation of the forming of our first government and saving of the Northwestern part of our country from the British. It isn't just local history and should not be disregarded, forgotten nor marred for the sake of a commercial enterprise such as a garbage dump.

Historical sites are also "big business". They attract many tourists along this highway, and many plans are being made for a huge Pageant which is to be at Champoeg Park as well as Newberg, in 1982. To quote the Newberg Graphic of December 7th, it says "---the Pageant is bigger than Newberg. It's as big as all Oregon and beyond the state's borders. If some of Hagen's estimated 10,000 persons pass through Newberg enroute to Champoeg, the retail merchants will likely feel a spin-off. Not a one time event --- several annual productions." So why blight our area with garbage from distant towns and create a smelly, messy place and unavoidable problems with traffic, sea gulls, varmints, air pollution, water pollution and the unsightly operation at the approach to the Willamette River Greenway and historic parks?

I have lived almost fifty years on the farm on the Marion side of the river, which was the site of the first fur trading post in the Willamette Valley, and have studied the history and worked to preserve the history and sites of importance to our entire nation, and to make the public aware of the rich heritage Oregon has.

For fifty years I have watched the various floods. I watched the dirt fill put in for the approaches to the new bridge which resulted in backing the flood waters to a greater depth on the up-river side of the bridge. More dirt fills in the area will also have disastrous results with the angry flood waters which can happen when weather conditions create the unavoidable problems with melting snow and warm rains.

I just drove past the landfill at Oregon City yesterday. The odor was terrible, the sea gulls so thick in the air it was awful; and the area for a great distance around was noticeably cluttered with litter along the roads. Drive over there and take a good look.

Surely another site or plan can be made to provide Newberg a solution to the disposal of solid waste.

Yours truly,

Helen E- Constan Mrs. G. K. Austin Sr.

wm

AGENDA
CITY COUNCIL
ADJOURNED MEETING
January 6, 1982
7:30 P.M.
Fire Hall

- I. ROLL CALL
- II. OLD BUSINESS:
 - A. Crestview Manor Update
 - B. Discussion of Landfill
- III. ADJOURN

December 7, 1981

A REGULAR MEETING OF THE CITY COUNCIL

Council Chambers

Newberg, Oregon

The meeting was called to order by Mayor Elvern Hall.

Roll Call:

Present:

Maybelle DeMay

Quentin Probst

Harold Grobey

Richard Rementeria

C. Eldon McIntosh

Tom Tucker

Absent:

Roger Gano - Excused

Alan Halstead - Excused

Staff Present:

Michael Warren, City Administrator

Richard Faus, City Attorney Herbert Hawkins, Chief of Police Clay Moorhead, City Planner Arvilla Page, City Recorder

John Paola, Fire Chief

Robert Sanders, Director of Public Works Robert Weisenback, Building Official

Minutes of the previous meetings were approved as presented.

Requests and petitions.

Councilman Grobey reported he had received several requests that the speed limit on the St. Paul Highway between the Wilsonville Highway intersection and East Second Street be lowered from the present speed of 55 MPH. The speed should be reduced to 45 MPH. Mr. Moorhead reported that he and the Chief of Police had reviewed this matter several months ago. A letter was sent to the State requesting that it be reviewed. The State did send an investigator and the State response was that the speeds were sufficient as they are presently and no change is necessary. The Mayor referred the matter to the Traffic Safety Commission for further review.

Appointments.

The Mayor made appointments to the following committees of the Mayor's Task Force. Delores Peterson and Sue Carter to the Civic Center Committee, Joyce Vergets to the Traffic Rerouting Committee, and John Nyberg to the Sewage Treatment Plant Committee. The Mayor reported that the Task Force Committees are meeting with the Charter Review Committee and Sewage Treatment Plant Committee already having met. Also, the Council has approved money to begin the Sewage Treatment Plant Study. Motion: Tucker-DeMay to approve the appointments to the Mayor's Task Force Committees. Carried unanimously.

Mary Merritt of Automobile Club of Oregon presented a plaque to the Mayor recognizing Newberg's pedestrian safety activities for the year 1980.

Request by Noel L. Guedon to speak to the Council on apparent violation of a zoning ordinance relating to the five foot setback requirement. Mr. Noel Guedon, 1205 Marguarita Way, stated he had installed a storage shed in his yard. Friends

had told him he did not need to obtain a building permit if the value were less than \$400.00. The City's Building Department has informed him he is in violation of the setback requirements. He has contacted his neighbors and they have stated they do not object to the building. Mr. Guedon presented letters from some of his neighbors stating they had no objections. The closest building to the storage shed is his own home which is 10 - 12 feet away. Mr. Guedon asked that the ordinance be amended so that if people in the neighborhood do not object, then the setback requirement could be removed.

Mr. Warren stated there were three things that could be done in the matter. Number one, the owner could move the building. Number two, the owner could file a variance application with the Planning Department. Number three, the ordinance could be changed. Even though the property owners in the area do not object now, what of the future neighbors. Might they not object.

Mr. Guedon stated the building could be moved but it would be very inconvenient. It has a wooden floor and is set on blocks. Councilman Rementeria asked what the variance requirements would be. The City Planner read the five criteria. He stated that using the five criteria Mr. Guedon would have a difficult time obtaining a variance. Councilman Tucker stated that the Council must represent the people. Mr. Guedon's neighbors have written stating that they have no objections. Councilman Grobey stated their are good reasons for the setback requirements. Councilman McIntosh asked whether there was different criteria for a permanent and temporary structures. The criteria are the same. Councilman Tucker stated that a citizen who takes time to get his neighbors opinions is different than someone who just goes his own way. Councilwoman DeMay asked whether the building was installed without a building permit. Mr. Guedon stated that is was put in without a building permit but he now does have a building permit. Mr. Guedon further stated that his wife was told by Mr. Blanchard of the Building Department that the fact that he did not need a building permit if the value was less than \$400.00 was true. Mr. Weisenback, Building Official, stated that he himself did not issue the building permit and also that no plot plan was submitted with the application. Mr. Guedon was asked whether Mr. Blanchard had indicated the building was to close to the line and Mr. Guedon responded that he had and that he then got the building permit. Councilman Grobey stated that the laws should have been checked out before the construction. There is no hardship in moving the building three feet. Councilman Tucker stated that the building permit was issued without the plot plan; there was an error made by the City Staff.

Motion: Grobey-DeMay that the ordinance be enforced and the building be moved to meet the requirements for the setback. Aye: DeMay, Grobey, Rementeria; Nay: McIntosh, Probst, Tucker. The Mayor voted aye. Motion carried.

Reports from City Administrator.

: :

Mr. Warren reported on the assistance given to the City by Publishers Paper Company for the Otis Springs water supply. The City needed some heavy electrical cable to connect the generator to the plug at Otis Springs. About 20 feet was needed at a value of \$100.00 per foot. The city mechanic contacted Publishers to see if they might have a scrap that we could buy. They brought us a scrap of about 100 feet. They stated that since we helped them, they would like to help us. This scrap saved us approximately \$1,000.00 and will, of course, be of use in the future.

Agenda Item V-2 was postponed to later in the agenda.

The Public Works Director presented a slide presentation prepared by the Asphalt

Institute regarding scheduled rehabilitation of streets versus maintenance as needed. Mr. Sanders stated that no money has been spent by the City for overlay for several years. The City should be budgeting \$88,000.00 for street maintenance to have a 20 year life on each street. He said he is presently presenting suggestions to the Public Works Committee on alternate sources of revenue to build up the street funds. The Council discussed Ballot Measure 4 that will be on the May 18th ballot increasing the State Gas Tax. The City will share in the taxes collected if the ballot measure passes. Councilman Rementeria stated he would like more information on how much the City share would be before supporting an increase in gas tax. Mr. Sanders stated he would obtain more information on the ballot measure to present to the Council.

Old Business:

An ordinance designating truck routes in the City has been reviewed by the Ordinance Committee and an ordinance is prepared and recommended by the Ordinance Committee. Motion: Tukcer-McIntosh to read Ordinance No. 2073 designating certain streets to be truck route. Carried unanimously. The ordinance was then read. Councilmember DeMay asked whether the ordinance should not contain a provision that delivery trucks deliver by the shortest practical route. The City Attorney responded that such a provision would be hard to enforce. Roll Call: Aye - 6, DeMay, Grobey, McIntosh, Probst, Rementeria, Tucker; Nay - 0; Absent - 2, Gano, Halstead. The Mayor then declared the ordinance passed.

Agenda Item V-2, Report on negotiations with Liberty Cable Television Company.

Terry Mahr, consulting attorney, reported that negotiations were wound up the previous Saturday. He now has a document to present to the Committee and to the Council. To make the availability of the consultant Les Page, the meetings will need to be on December 9 and December 16. The Dundee City Council has moved to meet on December 16th with Newberg in the Newberg Council Chambers.

Representatives from Liberty and Harmon Companies were given the opportunity to speak. Both Mr. Rutherford and Mr. Tarlow, representing the two companies declined.

Mr. Mahr stated that the Councilmembers will receive copies of the document before the meeting on December 16th. The document is a total of approximately 17 pages.

Report on negotiations on the purchase of three houses on East Third Street. Mr. Warren reported that Councilman Tucker has been very busy with other City matters and projects and Mr. Warren and Mr. Tucker have been unable to meet to continue the negotiations on the houses. Motion: Tucker-McIntosh to appoint Richard Rementeria as the alternate negotiator. Carried unanimously.

November Accounts Payable. Councilmembers asked questions about several items on the list and answers were given. Motion: Grobey-Tucker to pay the November Accounts Payable. Carried unanimously.

Review of Landfill Project proposed by Angus McPhee. Mr. McPhee reported he had withdrawn his previous application to the Yamhill County for the landfill. He has now filed a new application on the same location and he is asking for approval of the Newberg City Council. The Council asked Mr. McPhee about maintenance and improvement of Springbrook Street which will have approximately 8 trucks per hour using it, and about floods on the property. Mr. McPhee responded that Springbrook

Road is a county road and he will be paying a franchise fee to the county. In response to the question about the floods.Mr. McPhee stated that the present landfill site is several feet lower than the proposed site. In addition, the property will be dyked. The Council asked questions about whether the site is inside the greenway and whether other cities would be using the site other than Newberg. Mr. McPhee responded that the site is outside the greenway and there would be some hauling from Washington and Clackamas Counties.

Motion: Rementeria-Grobey to oppose the proposed landfill site.

A request was received from the floor for permission to testify on the proposal. The Mayor granted permission.

Dr. John Guiss, Rt. 2, Box 188, Newberg, presented photos he had taken of the property five days ago from Highway 219. His creek runs through the property. Concerns that have not been addressed properly are flooding, traffic, and locations of transfer stations. Other adequate sites exist for the future needs of Newberg. The Metropolitan Service District has alternate sites. Riverside Landfill had many problems. There is no proven need for this site at this time and this is not a suitable site. Dr. Guiss also provided copies of Complaint for Libel and Conspiracy filed by Angus McPhee against Dr. Guiss and others.

Rementeria requested and Grobey seconded that their previous motion be withdrawn.

Motion: Rementeria-Grobey to withhold approval for the proposed Newberg Landfill as it has not been shown that with existing other proposed sites a need for this particular site has been shown to exist.

Councilman Tucker stated he would not vote on the motion as no expert documentation has been provided.

Roll Call on the motion: Aye - 4, DeMay, Grobey, Probst, Rementeria; Nay - 0; Abstain - 2, McIntosh, Tucker; Absent - 2, Gano, Halstead. The Mayor declared the motion carried.

Councilmen McIntosh and Tucker stated they have abstained because not enough expert information has been provided. Motion: Grobey-DeMay that the staff obtain additional information from the county and prepare a staff report for the Council at the next meeting. Carried unanimously.

Mr. Warren reported that County Commissioner Robin Hamblet had recently came to his office to discuss the possibility of a road improvement levy. If a road improvement levy were passed, 50% would go to the county with the other 50% being divided up among all entities in the county in accordance with population. Commissioner Hamblet would like to get the City Council's opinion on this matter and a letter of support if they so desire. The consensus of the Council was that we, at this time, have no way of knowing what the benefit to the City would be and the City should wait until after the May election on Ballot Measure #4 increasing the gas tax. The Council withheld formal decision until more information was presented. Mr. Warren was directed to get more information.

The Mayor reported on proposed changes in the administration of social services being provided to senior citizens and handicapped citizens Marion, Polk and Yamhill Counties. The council of Governments has proposed there be a board of directors consisting of the nine county commissioners. Several cities have asked to be represented on the policy board. The City Administrator recommends that the County Commissioners of the participating counties be the Service Policy Board. Motion: Tucker-McIntosh

to approve the Mayor and City Administrator's recommendation to let the County Commissioners serve as the policy board. Carried unanimously.

Request by Rocky's Delicatessen to change its trade name to Oak Tree Restaurant. The Oregon Liquor Control Commission has requested a letter from the City approving the name change. No change in type of business or service is requested other than that previously approved. Motion: Grobey-Tucker to approve the name change. Motion carried with one nay - DeMay.

Report on Sitka Street Project. The project is nearing completion. The City does not wish to go to a bond issue for this size project and at this time. Instead, the City will obtain improvement warrants to finance their commitment until the assessments are paid, the bond market improves, and/or another improvement can be included for a single bond issue. The preliminary work required for obtaining improvement warrants is now being done and a resolution will be before the Council at their January 4, 1982 meeting for approval.

Subdivision agreement for Crestview Manor. A resolution has been prepared on the Crestview Manor project. The developers have, at this time, requested that the public land fees be tied to construction of the units or paid at some stated time in the future. The amount of the public land fees is \$18,600.00. The City's policy is to collect all such fees up front.

John Poet, 308 Columbia Drive, stated they are asking the deferral for only the \$18,600.00 public land fee. Engineering fees will be paid as scheduled. Mr. Poet stated he had neglected to include public land fees in his projected costs for the project. He requested that the fee be deferred to July 1, 1982.

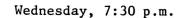
Council and staff discussed the request. Comments were that hard times have hit everyone including the city, are other cities doing this, should we help just one builder, is there a sure method of collecting and what methods of securing this other than the contract are there. A letter of credit with interest charged at the current interest rate was discussed. The letter of credit method was approved by the City Attorney. Mr. Poet stated he would have to go back to his project committee for approval. He also stated that the project has been delayed 60 days by staff. He further stated that the hardboard copy of the project was brought to the City in August of 1981.

Motion: Grobey-Tucker that the public land fee of \$18,600.00 for the Crestview Manor project be secured by a letter of credit due July 1, 1982 with interest at the current rate being earned by the City's investments. Carried unanimously.

Motion: Tucker-Rementeria to adopt Resolution No. 81-917 Subdivision Agreement for Crestview Manor. Carried unanimously.

Bridge, pier and bank stabilization Contract. Mr. Sanders reported this project had been put up for bids previously with no bids being received. The consulting engineers have obtained two quotes for the project. The Public Works Committee has reviewed the quotes and has recommended that a contract be issued to Joe Bernert Towing Company of Wilsonville for a bid price of \$17,900.00. Motion: Probst-Grobey to waive competitive bidding and award the contract to the low quote of Joe Bernert Towing Company. Carried unanimously.

Motion: Rementeria-DeMay to adjourn to Wednesday, December 16, 1981 in the Newberg Council Chambers. Carried unanimously.





THE DUNDEE AND NEWBERG CITY COUNCILS

Council Chambers

Newberg, Oregon

The meeting was called to order by Newberg Mayor Elvern Hall.

ROLL CALL:

Newberg Council

Present:

Maybelle DeMay Harold Grobey

Quentin Probst Richard Rementeria Tommy Tucker

Alan Halstead

C. Eldon McIntosh

Absent:

Roger Gano (Excused)

Dundee Council

Present:

Jack Crabtree, Mayor

Howard Butler

Neil Cohen Dixie Hancock

Paul Billick

Staff and Consultants

Present:

Michael Warren, Newberg City Administrator

Richard Faus, Newberg City Attorney
Jeannie Livengood, Dundee City Recorder
Arvilla Page, Newberg City Recorder

Robert Sanders, Newberg Public Works Director George L. Page, Cable Television Consultant for

both Cities.

Terry Mahr, Consulting Attorney on Cable TV Franchise

Mayor Hall stated that the Newberg Council would go to agenda item No. IV. Waiving of competitive bids on Wells #2 and #5. The Public Works Director stated that setting a new pump in Well #2 and pulling a pump in Well #5 would be necessary. Quotes were received on Well #2. Aquatic Pump and Tool Company quoted \$1,682.00 and the other bid was from Mike Waldrop Well Drilling for \$1,080.00. Competitive bids are not required on items totaling less than \$2,000. Aquatic Pump and Tool Company of Salem, does all of Byron Jacksons pump installation and has also done other installations. The difference in the bids for well #2 is not sufficient enough to go with the low bid. Only one bid was received on well #5, this was a bid of \$4,715.00 from Aquatic Pump and Tool Company of Salem. The request is that competitive bidding be waived on Well #5 and that the bids go to Aquatic Pump and Tool Company of Salem for the repair work on #5 and #2.

Motion: Halstead-Tucker to waive competitive bidding on repair work on Wells #2 and #5 and award the bid to Aquatic Pump and Tool Company in Salem. Carried unanimously.

Mayor Hall of Newberg declared the Councils of Newberg and Dundee would now hear and discuss possible awarding of Cable TV Franchise for the two cities.

Terry Mahr, Consulting Attorney, reported to the two Councils that the cities have come to an agreement on certain documents by negotiations with Liberty Cable Television. The documents were reviewed by the Ordinance Committee and changes were made after public meeting. Ordinances have been prepared granting the franchise with Ordinance 2074 for Newberg and Ordinance 240 for Dundee.

Mr. Mahr then reviewed the sections of the ordinance.

Section 3, Subsection g is an unresolved area, as the cities may not know the fair market value, but would know construction value.

Les Page, Cable Television Consultant, reviewed the two resolutions. The resolutions were the schedules, the rates and charges and the rules and regulations and standards of operations.

Councilman Grobey questioned exactly what the three year period would be in the guaranteed rate. Mr. Page responded that the first customer, for example, six months from the date of the award would have a guaranteed rate for two and a half years. Other customers would have a lesser period.

Mr. Page continued with his review of the resolutions. He stated that the resolutions provide state of the art. Cities will be getting more channels for less money and all of the City will have service within eight months. Mr. Page also stated that the Cities should benefit by the merger of Liberty Communications and Field Enterprises because of Field Enterprises technical expertise.

Mayor Hall called for comments and questions from the audience. None were received.

Mike Krueger, Vice-President of Harmon and Co. stated that Harmon would accept the ordinance as it stands. He also would be willing to add to the ordinance if wished. Mr. Krueger stated that Harmon is offering pay TV rates at a lower rate than Liberty. Harmon also offers A and B Cable at no cost to the subscriber. Harmon will provide two fulltime people in Newberg, Liberty does not. Each Company has offered to accept the ordinance and the Councils must now look beyond to the intangible before awarding the franchise. Harmon has previously presented questions regarding Liberty's service. The industry has been aware that Liberty was for sale. Liberty stressed local ownership, etc. Liberty Officials specifically stated that the company was not for sale. Liberty has problems in Milwaukie and in Lake Oswego. Problems Liberty is having in Lake Oswego has been presented in a form of a memorandum to the Lake Oswego City Council from the Council's sub-committee on Cable TV.

Bill Rutherford, representing Liberty Cable Television, stated that the Consultant has stated there has been an excellent franchise agreement. The Consultant has recommended accepting Liberty based on the content of the proposals. There is significant difference between the proposals. Liberty will provide better equipment and service. And more money in local production. Pay higher salaries. Will have more vehicles. If the franchise were granted to Harmon Company they would need to construct Newberg at the same times as St. Helens which they have just been awarded. The statement that Liberty is having problems in Milwaukie is inaccurate. The Lake Oswego question, internal politics are involved. Lake Oswego is part of MACC and MACC has decided to have Storer Cable built in Washington County. The Mayor of Lake Oswego represents MACC and wants the City to stay in the consortium. Harmon also made false statements regarding Lake Oswego in a letter that they previously submitted. A survey in 1981 of Lake Oswego residents which contacted 1,289 customers indicated that more than 80% of the customers were satisfied with the service. Liberty bought the Lake Oswego system and it was an antique system in 1978. Liberty has taken steps to remedy the complaints received in response to the survey. Liberty is prepared to accept and live up to the terms of the franchise.

Sylvia Sycamore, representing Liberty stated that in September, Milwaukie issued an RFP which was tough and difficult to respond to. Only Liberty responded.

Negotiations in Milwaukie were begun on December 15. The City Council of Milwaukie has not called for additional proposals.

Bill Rutherford for Liberty stated that the statement by Liberty that it was not for sale was in fact true, as it was not for sale at that time. However, Liberty was searching for capital.

Don Tykeson, President of Liberty stated that the Company was not for sale at the time that the statement was made however, consideration of merger or going public was under discussion. Cable Television is a very capital inclusive business. Liberty is a strong company. It's future will be highly competitive. Officers of Liberty Cable Television have alot of experience with the company. Field Enterprises has great expertise and will be an advantage to Liberty. Management of Liberty will remain the same.

Rutherford, for Liberty, pointed out that if the City does not like the merger the ordinance allows the City to discontinue the franchise.

Mayor Hall asked the two Councils if anyone had received any ex parte contact. Newberg Councilman Grobey stated that he had received a call on Monday from Allyn Brown, local attorney involved with Harmon, but the discussion was only on matters of public record. Councilman Cohen of Dundee stated that he had received a call from Don Tarlow but did not consider it ex parte contact. Councilman Grobey added he had attended the Ordinance Meeting on Monday.

Mayor Hall recessed the meeting for 10 minutes.

Mayor Hall called the meeting back to order and stated that each company would have a 2 minute limit to state rebuttal.

Don Tarlow, attorney for Harmon Company, addressed the Lake Oswego question and the sale - merger. Questioned why Lake Oswego would want some other company. The preparers of a memo were the Mayor and two Councilmembers. That memo states that there were violations of the Lake Oswego ordinances. One out of four of the Lake Oswego customers were not satisfied with the service. The sale-merger, Liberty has been misleading by stating that they were not for sale. Mr. Tarlow presented to the Councils a copy of a letter which had the date and the addressee blanked out. It was from Downs and Associates, Inc. from Denver, Colorado and is a sales letter stating a purchase price of \$310 million for 100% of the stock of the company.

Don Tykeson, from Liberty, stated there really was no need to respond. Liberty retained professionals to assist in the search for capital and at the same time considered public stock.

Rutherford, for Liberty, stated that provisions in the Lake Oswego ordinance required notice for non-performance. None was made.

End of rebuttal.

Councilman Rementeria asked whether Liberty would be a subsidiary to Field Enterprises. Mr. Tykeson responded that yes they would be, the headquarters would remain the same. Field is interested in the assets and management expertise of Liberty. Field is in publishing and wishes to diversify.

Councilman Cohen stated that he had questions on a survey where 20% of the subscribers had some complaint about the service.

Discussion of the Councils:

Councilman Tucker stated that he had very good committees working on the cable television matter with approximately 40 meetings. Councilman Cohen stated that he has heard liabilities about Liberty and none about Harmon and still would lean toward Harmon.

The Mayor and Councils discussed the reading of the ordinances and resolutions. Ordinance reading is required by both cities. Dundee requires reading of the resolutions, Newberg does not require that they be read in Council. Dundee

Motion: Hancock-Butler to read Ordinance #240. Carried unanimously.

Newberg

Motion: Halstead-Rementeria to read Ordinance #2074. Carried unanimously.

Dundee

Motion: Butler-Hancock to reconsider the motion to read Ordinance #240. Carried unanimously.

Councilman Cohen made the motion not to accept the franchise agreement with Liberty. Motion died for lack of a second.

Dundee

Motion: Butler-Hancock to enter into an agreement with Liberty Cable Television by reading of Ordinance #240 and the reading of the resolutions. Vote on the motion: 3 - Aye, 1 - Nay (Cohen).

Councilman Cohen stated that he would have to leave because he had other business to attend to and was excused.

The ordinances of the two cities were then read with differing sections referred to between the Newberg and Dundee ordinances both read separately and noted. Dundee Roll Call on the Ordinance: 4 - Aye, Crabtree, Butler, Hancock, Billick. 0 - Nay. 3 - Absent, Aylor, Cohen, Osborne.

Motion: Butler-Hancock to adopt on seconding reading by title Ordinance #240. Motion carried unanimously by those present.

Dundee

Motion: Hancock-Billick to adopt resolutions #69 and #70, carried unanimously.

Roll Call on Newberg Ordinance #2074: 7 - Aye, DeMay, Grobey, Halstead, McIntosh, Probst, Rementeria, Tucker. 0 - Nay. 1 - Absent, Gano. The Mayor then declared the ordinance passed.

Newberg

Motion: Halstead-Grobey to adopt Resolution #81-918, Schedule and Rates and #81-919, Rules and Regulations, for Cable Television. Motion carried unanimously by those present.

Dundee City Council adjourned.

Newberg

<u>Motion:</u> DeMay-Rementeria to adjourn the Newberg Council to executive session under the rules of ORS. 192.660, Subsection 1, Paragraph D, relating to Labor Negotiations.

Members of the Council as previously stated were present.

Public and Staff with the exception of the City Attorney, City Administrator and City Recorder were excused.

Mr. Warren reported on the status of the Labor Negotiations with the Dispatch Personnel and the Teamsters Union.

He reported that the suit for the City charging unfair labor practices has been filed and also that he had met with the dispatch personnel at their request.

Meeting adjourned.



CITY OF

NEWBERG

414 E. First Street

Newberg, OR 97132

January 4, 1982

STATE OF THE CITY

At the beginning of 1981, our new President started his term of office by stating that cutbacks in the Federal Government were imminent. He explained that too much money and efficiency was being lost between the taxpayers pocket and the tax dollar that was spent in Washington. President Reagan and his Cabinet felt that it was more efficient and certainly much easier to have the cities solve their own problems without help from the Federal Government.

At the beginning of 1981, the City Council (with four and later five new members), followed the Presidents direction and began solving our own problems. We were told by our constituents that efficiency in government was essential. The list of accomplishments for 1981, on tonight's agenda, points to what was done in this area. We were told by our constituents that there needed to be cooperation and communication between the City, the School District, the Park District and the Chamber or Commerce. The President of the Chamber of Commerce and the Administrators have been working closely together in 1981. We were told by the business community that something needed to be done with the Old Fashion Festival to really put Newberg on the map. Old Fashion Festival Committee coordinated it's efforts with many groups and people and had the most successful festival in recent memory. Next year's looks to be even bigger. We were told by the community that planning was essential for the growth of Newberg. The City Council and Staff worked diligently and gained approval if it's Comprehensive Plan. Ordinances and fees were revised to better cope with growth. We were told by the community that the major problems in Newberg consisted of traffic along 99W, the condition of the uptown area and the capacity of our Sewage Treatment Plant. The City Council responded by sending a delegation to the State Department of Transportation to begin the process of rerouting traffic, appointing a committee with it's sole purpose to begin the first phase for the redevelopment of the uptown area, and the City Council allocated funds for a study of a new Sewage Treatment Plant.

The community responded to the actions of the City Council by handily voting in an A/B Ballot on June 30, 1981. This was important because it not only allowed the City Government to function at a high level, but also showed visibly the support of the community.

The year of 1982 brings together a somewhat different set of circumstances. The economy in the State of Oregon is not doing well and cutbacks at the State and Federal level can be expected to increase. The City will continue tackling it's own problems by bringing a new tax base to the voters which will dictate Newberg's future for many years to come. We will also be looking at a new Sewage Treatment Plant and the revitalization of the uptown area. This will require continued support of the people and in some cases, money. What we must keep in mind is that the high level of success we achieved in 1981 can

Page 2

State of the City January 4, 1982

continue through 1982, only if we work together and look toward the future. Perhaps, this thought was best described in the Mayor's Task Force Report. It stated "In times of economic uncertainty, we tend to think more of our immediate needs and neglect taking thought for the future. We are inclined to resent the burden placed on us by Government through taxes and the restrictions which have come about by the development of social order as the population has grown. This is the time for us to begin looking to the future. Who will be concerned for the future quality of our City, unless it is ourselves? How can we maintain special quality of life in Newberg if we do not give deliberate thought to it's preservation? How will we cope with the demands of the future unless we prepare? How will we answer to our children and grandchildren if we fail to persevere?"

The current state of the City is good. We are enjoying community enthusiasm and relishing the successes of 1981. We have laid a foundation that has brought many people and groups together and has begun the process of problem solving.

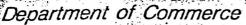
The City Council will continue to address the needs of the community and will continue to meet it's problems head-on. We are all very proud of 1981 and hope that you share that pride. As Mayor of the City of Newberg, I ask that you look toward the future and be concerned about the quality of life in our City.

Elvern Hall

Mayor

EH/jp





OFFICE OF STATE FIRE MARSHAL

103 LABOR & INDUSTRIES BUILDING, SALEM, OREGON 97310 PHONE (503) 378-4917

CITY OF NEWBERG ORE

December 22, 1981

Fire Chief John Paola Newberg Fire Department 414 £. Second Street Newberg, Or 97132

Dear John:

It is with mixed emotion that I retire from the position of State Fire Marshal. Any accomplishments that have occurred during the past eight years are the results of outstanding cooperation and support from several fire chiefs, such as yourself, and a very dedicated and knowledgeable staff.

I shall long remember the trust and support that you have placed in me, especially during the time that you have spent on the Oregon Fire Chiefs! Association Executive Board. You have done an outstanding job, expecially while serving as President of the O.F.C.A., and have always been a credit to that organization as well as your own department.

Marie and I have also always enjoyed the company of your lovely wife. We shall miss this, although we will do our best to attend the annual Oregon Fire Chiefs Association's past-president dinner.

You also have an outstanding fire department and staff. The City of Newberg must be proud of you and the firefighters. You have set an example that other departments in the state should follow, especially in the field of fire prevention.

My staff joins me in wishing you, your wife, your staff, and all of your families the very best during the holiday season, and a very happy and properous New Year.

Sincerely,

Clycle W. Centers
Clyde W. Centers
State Fire Marshal

CWC:1r

cc: Newberg City Manager

Merry Christmas

and Happy New Year!



Zion Lutheran Church=

301 S. River St. Newberg, Oregon 97132 503-538-1344

12-16-51

Clay Moorhead City Planner, City of Newbry 414 & Fost. St. Newboy., Or. 97132

Dear Clay!

Thank you for your counsel & garidone in our annexation request. It is a pleasure knowing city officels who care about Their work & the people for whom they work.

Hon a good Christman Seas on.

61 Silmon

1/4/82 mb

CHEHALEM PARK & RECREATION DISTRICT

1802 HAWORTH AVE. • NEWBERG, OREGON 97132 • PHONE 538-7454



Leonard Attrell Paul McCartney Sharon Hatfield



Michael McBride

William Murdock

Jere S. Jackson, Superintendent

December 11, 1981

Mike Warren City of Newberg 414 East First Street Newberg, OR 97132

Dear Mike:

DEC 15 1981

CITY OF NEWBERG, ORE. OFFICE OF RECORDER

Just a short note of appreciation for the City's assistance in helping with the drain valve problem at the pool.

Through Hal Turpen's assistance and expertise, we were able to fix the problem temporarily. We avoided having to drain the pool, and we were closed for only one and one-half days instead of at least a week.

Please express our appreciation to Hal, Roland, and the Council for another fine example of local inter-governmental cooperation.

Sincerely.

ere S. Jackson Śuperintendent

JSJ:mhv

July 22, 23, 24, 8 25





1549 East First St. Newberg, OR 97132 CITY OF NEWBERG, ORE. OFFICE OF RECORDER

Dear Newberg Community Member:

SMASHING SUCCESS!!!!! That's what everyone said about the 1981 Old Fashioned Festival. Now we have an opportunity to help make the 1982 Old Fashioned Festival even more aucessful.

The committee for OFF has been at work since September planning for an expanded summer festival. Some of the exciting events will be: the largest bicycle race in the Pacific Northwest, major historical pageant, colorful parade with marching bands, arts & crafts fair in the park, scenic Fun Run, inspiring family hymn sing, plus Old Fashice cream social, band concert, Soap Box Derby, pancake breakfast, and much, much, more!!!!!!!!!!!

We once again thank all of you who supported and participated in last year's Festival to make it so very successful. In an effort to simplify obtaining the support needed, we are making a request for a single financial involvement. This one appeal will cover all segments of OFF: no other solicitation will be authorized.

The enclosed explanation of the five levels of support give us all an opportunity to participate as much as we desire. Please review it carefully and return your statement of support at your earliest convenience in the enclosed envelope.

With your early involvement and support and that of others like yourself that believe Newberg is a great place to work and live and raise a family, the committee will be able to develop an outstanding program for Old Fashioned Festival 1982.

If you have any questions or suggestions, please call me.

Yours truly.

Dennis Hagen, Chairman Old Fashioned Festival, 538-8383

Dennis Hagen

ext. 265

P.S. The OFF committee is registered as a non-profit orpanization and financial support is tax deductable.

SUPPORTERS OF THE NEWBERG OLD FASHIONED FESTIVAL FOR 1982 WILL BE IDENTIFIED AS FOLLOWS...

FESTIVAL PATRON

SUPPORT OF \$1000.00 OR MORE

Support at this level will help with publicity, provide a <u>major</u> trophy for the Parade (named for the Supporter), and give <u>major</u> assistance to the Bicycle Race and Historical Pageant.

FESTIVAL BENEFACTOR

SUPPORT OF \$500.00 OR MORE

Support at this level will help with publicity, provide a <u>designated</u> trophy for the Parade, and provide assistance to the Bicycle Race and the Historical Pageant.

FESTIVAL SPONSOR

SUPPORT OF \$100.00 OR MORE

Support at this level will help with publicity, and provide assistance for the parade and Bicycle Race.

FRIEND OF THE FESTIVAL

SUPPORT OF \$50.00 OR MORE

Support at this level will help to provide the needed publicity and assist Parade plans.

FESTIVAL BACKER

SUPPORT OF \$30.00 OR MORE

The basic support package to help publicize the Festival.

JOIN US AT THE LEVEL THAT BEST FITS YOUR ABILITY AND WILLINGNESS TO MAKE OLD FASHIONED FESTIVAL 1982 A SPECTACULAR SUCCESS.

DECL	ARATION O	SUPPORT			,			
	"Yes, you can count on me! I want to see OLD FASHIONED FESTIVAL 198 best community event ever. I will join you at the following level or							
		PATRON,	BENEFACTOR, \$500	SPONSOR, \$100	FRIEND, \$50	BACKER \$30		
	Name:	······································	I	Phone:				
	Address:_	City:						
	My Festival support is enclosed This is a pledge of Festival support							
	Please send me a statement for above amount							
9 9 9								





1549 East First St. Newberg, OR 97132

Old Fashioned Festival Committee 1004 Springbrook Rd. Newberg, OR 97132

THE COMMITTEE OR GOOD ROADS AGAIN

POST OFFICE BOX 906 • PORTLAND, OREGON 97207

Honorary co-chairpersons

Vic Atiyeh Bob Straub Tom McCall

December 9, 1981

Ms. Ronita Siefken City of Newberg 414 East First Street Newberg, OR 97132

Dear Ronita:

Thanks again for your call requesting information on ballot measure 4. Our campaign committee is eager to have support and assistance from groups such as the Newberg City Council. As I said, we were glad to have a chance to talk briefly to Maybell DeMay at the League of Cities Conference.

I am enclosing a copy of the measure as it will appear on the ballot and a fact sheet with some basic information about the measure. If ballot measure 4 passes, by 1984 when all three cents are in place, Newberg will receive approximately \$74,800 more from the state gas than what the city already receives. This also takes into account the one cent increase which goes into effect January 1, 1982, and will not be voted on by the people.

Could you please let me know the result of the Council's discussion of the measure? In addition to a statewide media campaign, we plan to have local ballot measure 4 campaign committees in a number of counties with representation from business, labor and local government. We would be delighted to have Council members leading this effort in Yamhill County.

Please don't hesitate to call me if you have further questions.

Sincerely,

Nan Heim

Campaign coordinator

Walter Hoffman Treasurer

BALLOT TITLE

Ballot Measure 4 May 18, 1982 ballot

RAISES TAXES ON COMMERCIAL VEHICLES, MOTOR VEHICLES FUELS FOR ROADS

QUESTION: Shall truck and other commercial vehicle taxes and motor vehicle fuel taxes be raised for road repair, improvement and construction?

EXPLANATION: The measure would raise commercial vehicle highway taxes an average of 12.5 percent this July 1, 11.1 percent on July 1, 1983, and 10 percent on July 1, 1984. The state tax on gas and other motor vehicle fuels is now 8¢ per gallon. This measure raises this tax by 1¢ per gallon on each of these three dates. Use of these funds is limited by the Oregon Constitution to road repair, improvement and construction.

Committee for Good Roads Again Walter Hoffman, Treasurer December, 1981

MEMORANDUM 21 December 1981

TO:

City Administrator

FROM:

Clay Moorhead, Planning Director

RE:

ANX-6/Z-6-81, Zion Lutheran Church

Request: Annexation to the City of Newberg, a ten acre

parcel and withdrawal from the Newberg Rural Fire Protection District, together with a zone change from Yamhill County AF/10 (Agricultural/Forestry 10 acre minimum lot size) zone to a City R-1

(Low Density Residential) zone.

Location: North of Mountainview Drive, West of Co. Rd. 57,

directly north of ADEC Industrial Park

Tax Lot: 3208-4500

On December 15, 1981, the Newberg Planning Commission met and reviewed the above mentioned annexation, zone change and withdrawal from the Newberg Rural Fire Protection District request. After review of the staff report and presentations of the applicants, the Planning Commission made a recommendation to the City Council that they approve the request with the following conditions:

- 1. A site review sub-district overlay will be placed on the annexed property.
- 2. The applicant shall provide for a 30 ft. half-width right-of-way dedicated for roadway purposes along Mountainview Drive.
- 3. The owner shall sign a statement of non-remonstrance pretaining to establishment of a sanitary sewer LID.

No one appeared in opposition to the request. You will note by reviewing the attached material that sanitary sewer facilities are not currently provided to the site. Because of this fact, the applicants are proposing to install an interim septic system, which would be abandoned at such time that City services could be installed to the property.

I have included a copy of the minutes relating to this request, the staff report, a copy of the applicant's application and the memorandum from the County Planning Department.

Public Hearing: ANX-6/Z-6-81

Applicant: Zion Lutheran Church

Request: Annexation to the City of Newberg, a ten acre parcel and withdrawal from the Newberg Rural Fire Protection District,

together with a zone change from Yamhill County AF/10 (Agricultural/Forestry-10 acre minimum lot size) to a

City R-1 (Low Density Residential) zone.

North of Mountainview Drive, West of Co. Rd. 57, being Location:

directly north of ADEC Industrial Park

Tax Lot: 3208-4500

Frank Bowlby indicated his family's involvement with this church but did not wish to abstain. No abstentions were requested.

Staff Report: The Planning Director presented the staff report as submitted in the staff memorandum, staff addendum report and also submitted a letter of referral from Yamhill County relating to county septic approval.

Proponent: Al Solmonson, pastor of Newberg Zion Lutheran Church, Rt. 3, Box 523, Newberg reviewed the application and the past history of church attendance statistics. He indicated the church had previously explored expansion and found that expanding the current building would mean that the church would have to purchase additional homes in the existing church area to be torn down and converted to parking to comply with current city building and zoning codes. Due to the increased interest in "Mom's Day Out"Programs and proposed plans for a pre-school center with potential future day care facility requirements, the church felt this was the appropriate time to find quarters which were more adequate in size. He responded to staff report comments regarding septic approval by the County by indicataing that an on-site septic system could adequately be provided. He submitted an exhibit relating to a traffic count on Mountainview Drive by the church architect which indicated Sunday traffic as opposed to daily existing business traffic.

Proponent: Laine Asplund, 3630 N.E. 9th St., Vancouver WA, the architect for Zion Lutheran Church, related some of the past activities of church relocation. He indicated the application adequately indicated compliance with state planning goals, the City Comprehensive Plan and the County Comprehensive Plan and the property does adjoin the City Limits. He displayed a proposed plot plan which described parking and siting arrangement for the future facility. A brief comment relating to street width was made. Staff responded that the county has not indicated that any improvement of the roadway be done. However, Section 314 of the Zoning Ordinance indicates the City's right to request road improvement for the church facility. Mr. Solmonson stated that water usage by churches was shown to be less than that of typical households in a study made at a church in Alaska.

No public agencies responded, no letters were received.

Staff Recommendation: The Planning Director recommended approval of the subject annexation to the City Council and amended finding 6 to read:

- 6A. The annexation is timely since there is no other suitable property which has been identified as being available.
- 6B. A subsurface septic evaluation has been approved by the County Sanitarian. A septic system could provide for the sewer service needs of the Church until such time as the Hess Creek Trunk Line can be extended to the site. The Church will be required to hook on to the City sewer system when service is available.
- 6C. The applicant's have demonstrated by use of traffic counts that the Church will not generate traffic flows on Sunday's in excess of those flows generally found during Monday through Friday.

In addition, the following conditions should be placed on the annexation if approved:

- 1. A site review sub-district overlay should be placed on the annexed property.
- 2. Applicant shall provide for a 30 ft. half-width right-of-way dedicated for roadway purposes along Mountainview Drive.

Hearing Closed.

Motion: Poet-Tumbleson to recommed approval to City Council of $\overline{\text{ANX-6/Z-6-81}}$, Annexation to the City of Newberg, a ten acre parcel and withdrawal from the Newberg Rural Fire Protection District, together with a zone change from Yamhill County AF/10 (Agricultural/Forestry-10 acre minimum lot size) to a City R-1 (Low Density Residential) zone based on Staff findings 1-12 as amended and conditions 1 and 2 with an additional condition as follows: 3. The owner shall sign a statement of non-remonstrance pretaining to establishment of a sanitary sewer LID. Vote: Aye;;Kriz, Cach, Poet, Harris, Parisi-Mosher, Bowlby, Tumbleson; Nay--None. Motion carried unanimously by those present.





NEWBERG

414 E. First Street

Newberg, OR 97132

STAFF REPORT

December 15, 1981

TO:

Planning Commission

FROM:

Planning Staff

RE:

File No. ANX-6/Z-6-81

Applicant:

Zion Lutheran Church

Request:

Annexation to the City of Newberg, a ten acre parcel, withdrawal from the Newberg Rural Fire Protection District, together with a zone change from Yamhill County AF/10 (Agricultural/Forestry

-10 acre minimum lot size) to a City R-1 (Low

Density Residential) zone.

Location:

North of Mountainview Drive, West of Co. Rd. 57,

being directly north of Adec Industrial Park

Tax Lot:

3208-4500

Exhibits:

1. Staff Report

2. File No. ANX-6/Z-6-81

3. Acknowledged Newberg Comprehensive Plan

4. Newberg Zoning Ordinance

5. Newberg Annexation Ordinance

Findings:

- 1. The subject property contains approximately 10 acres and is completely vacant at this particular time. The topography of the subject property is slightly rolling and drains to the west into the Hess Creek drainage basin. The property is located directly north of the Adec Industrial Park and lies north and abutting Mountainview Drive. Surrounding land uses to the north, east and west consist primarily of various low density rural tracts or agricultural lands. To the south is Adec Industrial Park.
- 2. The subject property is currently designated on the Newberg Comprehensive Plan for low density residential uses. The current zoning of the property is under the County zoning district of AF-10 (Agricultural Forestry/10 acre minimum lot size). The applicant's have requested that the property be rezoned along with the annexation to a City R-1 (Low Density Residential) land use.

Observations: Goals and policies found within the Newberg Comprehensive Plan which are relevant to this request include the following: Annexations shall result in a simple, contiguous City boundary. Any islands of non-incorporated territory created by an annexation shall be incorporated within a year of the annexation creating the island (Urbanization - Policy No. 8). Annexations shall be considered on a case by case basis. Criteria to be considered in evaluating annexation requests shall include but not be limited to: Compatability with the Comprehensive Plan, statewide planning goals and the needs, policies and plans of public agencies and bodies. (b). The orderly and economic provisions of public facilities and services. Public costs and benefits including environmental, energy, (c). economic and social impacts of proposed annexations. (d). Compatability of proposed uses with existing and future adjoining land uses. (Urbanization - Policy No. 5). C. If it appears that the proposed annexation would create excessive public costs or impacts on the surrounding area, an analysis of costs and/or impacts will be required. (Urbanization - Policy No. 6). The annexation request is also subject to the recently adopted annexation ordinance of the City of Newberg. This ordinance requires that the City encourage annexations where: (a). The annexation complies with the provisions of the Newberg Comprehensive Plan. The annexation would straighten out boundaries and provide a clear identification of the City. The annexation would benefit the City by adding to its revenues an amount that would at least be equal to the cost of providing services to the area. It would be clearly to the City's advantage to control the growth and development plans for the area. Reference is also made to the applicant's application which identifies other goals and policies found within the Newberg Comprehensive Plan relating to the establishment of a church on the subject property. In addition, the annexation ordinance requires that annexation requests be consistent with the following criteria:

Page 2

ANX-6/Z-6-81

Page 3 ANX-6/Z-6-81

- (b). The availability of basic public services which include but are not limited to sewer, water and electricity to the site in adequate quantities to serve the potential users without adversely affecting the availability of these services to existing users.
- (c). The impact upon public services which include but are not limited to police and fire protection, schools, hospitals and public transportation to the extent that they shall not be unduly compromised.

(d). The need for housing, employment opportunities and livability in the City of Newberg and surrounding areas.

(e). The location of the site as to provide for the efficiency in land use in relation to public facilities and services, transportation, energy conservation, urbanization and social impacts.

Findings, Cont.

- 3. The R-l (Low Density Residential zoning district which has been requested for the subject property would implement and be consistent with the Newberg Comprehensive Plan land use map.
- 4. The subject property is identified within the Newberg Urban Growth Boundary and currently abuts the Newberg City Limits along the southern property line of the subject property.
- 5. The applicant's are seeking annexation in order to construct a church facility which will provide for the educational, social and recreational needs of the congregation and the community.
- 6. The use of the property generally conforms to the goals and policies found within the Newberg Comprehensive Plan text with the exception of the following:
 - (a). The annexation would not be considered to be an efficient land use change if sewer and water services could not be provided to the property, however, if the church could otherwise be built within the County by use of a well and septic tank, then such a use would still be considered urban and should be found within the corporate limits and jurisdiction of the City.
 - (b). Mountainview Drive is identified on the Newberg Comprehensive Plan as a minor arterial street, however, Mountainview Drive currently has a substandard width and improvement which is not adequate to meet the transportation needs of continued development within the area.
 - (c). The development, if annexed, constructed and hooked on to the City sanitary sewer system, may create excessive public costs and/or impacts to the City's sanitary sewer system and transportation system.

Page 4 ANX-6/Z-6-81

- 7. There does appear to be a public need for the proposed use as has been identified by the applicant's through their application. The existing Zion Lutheran Church has doubled its congregation size within the last 3 years and is now providing for 17 Sunday school classes within a building containing only 10 Sunday school rooms. There is a need to expand the existing facility. It has been noted that the site of the existing facility is not large enough to provide for further expansion of the church. A need then exists for identifying other suitable locations for construction of an expanded church facility.
- 8. The applicant's have reviewed the availability of other properly zoned properties found within the Newberg City limits that are large enough to accommodate a church facility. In doing so the applicant's have identified another suitable location, however, this other tract of land has been designated by the Newberg Comprehensive Plan for park purposes and is therefore not considered as suitable as the proposed annexation property. The applicant's have also provided a suitable arguement relating to the proposed location of the new church property as is compared to other properties within the City of Newberg.
- 9. Notice of this request was provided to owners of the subject property and all adjoining property owners within a distance of 250 feet of the subject property. Legal notice was also provided within the Newberg Graphic Newspaper and was posted on or adjoining the subject property. As of the writing of this report, no written remonstrances have been received relating to this request.
- 10. Legal notice relating to this request was made for the entire tract of land. The applicant's have identified within their application that there is a need for annexing at least 5.4 acres of the ten acre tract. The Yamhill County Planning Department however has indicated that, if the balance of the 10 acre property were not annexed into the City of Newberg, it would create a non-conforming lot as the existing County zoning of the subject property requires a minimum of 10 acres. Because of this situation, there does appear to be a satisfactory need to annex the entire 10 acres as opposed to annexing only a portion of the property.
- 11. Notice of this request was further referred to the Administrator, Fire Department, Engineering Department, Police Department, Finance Department, Building Department, Yamhill County Planning Department and the Newberg School District. The following responses have been received:

Page 5 ANX-6/Z-6-81

Administrator-What are the effects of this church facility at this particular location?

Police Dept.-There is no conflict with the request but it is necessary call your attention to the fact that all annexations ultimately result in additional police service requirements.

Building Dept.-Sewer should be developed to the site rather than the installation of a septic system. If a septic system is used, its installation must be approved by the City Engineering and Building Departments.

Engineering Dept.-Specific comments not available at this time, but will be available at or prior to the public hearing on this request.

Yamhill Co. Coordinator-Refer to attached letter.

No further responses have been received as of the writing of this report.

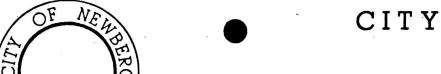
12. The annexation request was initiated by consent petition of the property owners which is in conformance with the Oregon State Revised Statutes regulating annexations.

Recommendation:

In reviewing this matter, it does appear that the request is in substantial conformity to the acknowledged Comprehensive Plan and the Annexation Ordinance with the exception of those concerns identified under finding no. 6. The applicant should be afforded time to further elaborate on these concerns. If the Planning Commission is compelled to approve the request after reviewing the testimony submitted at the public hearing, then findings should be made relating to those concerns identified under finding no. 6 of this report.

As this proposal is in general conformity to the appropriate goals, policies and regulations of the City, the staff recommendation is to favor the request. However, the Planning Commission should fully consider all of the aspects relating to the impact of this development upon the City services including sewer and transportation.

If approval is granted of this request, then staff would further recommend that a site review sub-district overlay be placed upon the request as part of the re-zone approval as this will help to implement the general goals and policies identified within the Newberg Comprehensive Plan.



414 E. First Street

Newberg, OR 97132

STAFF REPORT ADDENDUM December 15, 1981

TO:

Planning Commission

FROM:

1893

Engineering Department

RE:

Engineering Response to Zion Lutheran Church Annexation

Mountainview Drive is a county road adjacent to the site and will remain so after the annexation. The applicant shall dedicate an additional 10 feet of right-of-way along the southern boundary of the site to provide for a 30 ft. half-width right-of-way. The County should be contacted to determine the road improvements which they will require with the church construction.

There is a 12 inch water line on the south side of Mountainview Dr. which could serve the site. Availability of capacity to serve will be determined at the time the building permit application is made.

There is no sanitary sewer service available to the site. The nearest sanitary sewer line is the undersized service to Technical Images to the south of the site. Future service can only be provided when the main trunk line in Hess Creek is extended up to Mountainview Drive, then easterly along Mountainview Dr.

Due to the cost, the extension of this trunk line will not be done for several years, until more development occurs.

The applicant is requesting a septic system as a temporary solution until permanent service lines can be installed.

At the time of building permit application a septic system will be considered if the applicant signs a statement of non-remonstrance against any future sanitary sewer LID. The Council may also want to require the applicant to pay the sewer development fee as a condition of a septic system approval to generate revenue towards the future extension of the sewer line.

YAMHILP COUNTY

Oregon



DEPARTMENT OF PLANNING & DEVELOPMENT

November 17, 1981

Clay Moorhead, Planning Director City of Newberg 414 East First Street Newberg, Oregon 97132

Re: Zion Lutheran Church Annexation

Dear Clay:

The County planning staff has reviewed the Zion Lutheran Church annexation proposal for consistency with County plan policies. Given the anticipated urban use of the property, annexation prior to development is appropriate. The County Planning Department has no objections to the proposed annexation; however, we would like to submit the following comments:

- 1. It is unclear why only 5 acres of the 10 acre parcel is proposed for annexation. Under current AF-10 zoning, the portion of the tax lot under County jurisdiction would be unusable.
- 2. The County Sanitarian has not completed a detailed review of the site for a septic system. However, he has indicated that septic requirements (pumping, drainfield area, etc.) for public assembly uses are quite substantial.

Thank you for the opportunity to comment.

Sincerely,

may pronan

Mary Dorman County Coordinator

MD:dlh

TO: City Council

DATE: December 28, 1981

FROM: City Administrator

SUBJECT: 1981

It is ironic that the longest memo that I give the City Council is on the accomplishments that occurred in 1981. The 113 items that are listed are done so to bring to the public's eye the amount of progress that was made during the past year. The support from within the community, the City Council and the employees was, in my opinion, the major contributor to the long list.

The reputation that Newberg is beginning to have throughout the Willamette Valley is one of pulling itself up from it's boots straps and actually doing something to solve it's problems. The support of the people through such things as the passage of the A/B Ballot, the tremendously successful Old Fashion Festival, an active and supportive Chamber of Commerce and the volunteers within the Police Department, the Fire Department and in Committees is unprecedented.

My hopes are that the people who have worked diligently on making this list so long, stop, recognize and appreciate what 1981 meant for the City of Newberg. There are not many cities that can point to as many accomplishments as we had in 1981.

The following represents the accomplishments that occurred in 1981:

- 1. STAFF MEETINGS Weekly department head staff meetings with City Administrator has resulted in excellent communication between departments.
- 2. COUNCIL SEMINARS Three City Council seminars with department heads has resulted in participatory goal setting and better communication.
- 3. EMPLOYEE-ADMINISTRATOR MEETINGS As least quarterly meetings between all employees and City Administrator has resulted in very high morale and better communication amongst all employees.
- 4. CITY HOSPITAL City Administration and Hospital Administration work closely together resulting in good rapport and better efficiency in such areas as purchasing and retirement benefits for employees.
- 5. SUGGESTION BOX A suggestion box is outside the City Administrator's door and all suggestions from employees and citizens are followed through with response to person making suggestion.
- 6. FRIDAY PACKETS FOR CITY COUNCIL The City Council, Department Heads and press receive packets of information on Friday for the following Monday's City Council Agenda. Result: More information, better preparation and well thought out decisions.
- 7. OLD FASHION FESTIVAL The City was active in assisting in the most successful Old Fashion Festival in recent years.
- 8. CABLE TELEVISION The recent franchise award to Liberty Cable features the most aggressive and innovative contract for any City in the State of Oregon.



- 9. MERCHANT REDEVELOPMENT Businesses such as Shari's, Chehalem Merchantile, Cloth Cupboard, etc. have received special recognition for their efforts in improving the business community.
- 10. THE CENTENNIAL COMMITTEE In planning ahead, the Chehalem Valley Heritage Society was appointed the City of Newberg's Centennial Committee.
- 11. CITY LETTERHEAD In an effort to develop stronger identity and sense of pride the City has adopted a new letterhead that better depicts the uniqueness and beauty of Newberg.
- 12. CITY ENTHUSIASM The City has played a key role in bringing together a strong sense of pride and enthusiasm within our community.
- 13. PREVENTIVE MAINTENANCE PROGRAM Through the passage of last year's budget the City has embarked upon a preventive maintenance program that has lowered maintenance cost and generally, resulted in a more cost efficient operation for the City.
- 14. A/B BALLOT A vote of confidence given the City by the citizens was overwhelming and unique in the State of Oregon. Every precinct passed the A/B Ballot by a wide margin.
- 15. OIL LEASE The City has entered into an agreement with an Oil Company for exploratory searches. The agreement protects the City, the environment and allows for revenue on unused land.
- 16. SAFETY Through, in part, the efforts of the City Council, the speed limit on Dayton Avenue was lowered from 55 mph to 40 mph.
- 17. PRIDE IN CITY HALL With limited resources, we have attempted to establish a stronger pride in City Hall both from the employees and the public. The following has been done toward this effort:
 - a. Flag of the United States and the State of Oregon is raised each day.
 - b. Police sign on City Hall has been made more attractive.
 - c. New roof on City Hall has been installed which will eliminate many hours that the Public Works Crews spends in patching and removes dozens of buckets strategically placed inside the building.
 - d. All departments have made their offices more attractive through new curtains, book shelves, painting of walls and generally, cleaning up and organizing files and paper.
 - e. The Library has replaced their front doors, roof recoated, let contract for exterior painting, shrubbery removed and furnace serviced for improved efficiency.
- 18. DEFERRED COMPENSATION PLAN FOR EMPLOYEES This plan was changed to a new bank eliminating 7% and 8% interest and allowing for a new rate of interest of 12%-14%. Employees in the plan will realize between a \$524 to \$3,581 increase in return.
- 19. GRANT MONEY City's done the necessary ground work for application of possible acquisition of Community Development Block Grant money. This money will be used

- 19. GRANT MONEY (Continued) for rehabilitation of homes on the South side of the City.
- 20. CITY INSURANCE Liability and property insurance have been lowered from previous years through an expanded bidding process that included the League of Oregon Cities. Result: \$17,966 savings to City.
- 21. REVIEW OF TELEPHONE BILLS This showed that by taking advantage of some programs that the Telephone Company was offering including a tie line with Portland it would save the City approximately \$400 a month on it's phone bills. These procedures have just been implemented.
- 22. REVIEW OF PURCHASE ORDERS Too many people were signing for purchases without accountability from department heads. The new procedure allows for department heads or assistants to sign for purchase orders.
- 23. BUDGET Accountability has also been given to department heads in the area of budget. Each department head is responsible for his or her own department with City Administrator approval prior to Council review.
- 24. PURCHASE OF GASOLINE Procedure of purchase of gasoline and oil was changed. This allowed the Finance Director to request informal bids on a periodic basis throughout the year rather than once a year. Result: 4½¢ to 7¢ savings per gallon.
- 25. HIRING PROCEDURES Hiring procedures for the City have been changed toward centralization and uniformity in the Personnel Department. Result: There has been a better use of time and a smooth operation in administering the clerical test to 65 applicants for police dispatcher, 35 applicants for accounting clerk and receiving 90 applications for laborer.
- 26. AUDIT One section of files was changed from numerical to alphabetic in the Finance Department. Resulting in inventory figures for the first time in years being included in the closing figures for the 1980-81 Budget year.
- 27. BOND ISSUE Bond issues of \$1,088,475 for LID projects was sold on March 31, 1981. A rate of 9.3431% was obtained and was one of the lowest in the State for the year.
- 28. DEPARTMENT OF REVENUE Finance Department upon completion of the supplemental budget received a letter from the Oregon Department of Revenue complimenting the work.
- 29. RETIREMENT PLAN Booklets were distributed to employees for the first time in years, resulting in a better understanding of the retirement benefits.
- 30. EMERGENCY MEDICAL TEAM Emergency medical team consisting of volunteers from the Fire Department requested and received a broadening of their responsibilities. Result: Excellent coverage of accidents by the Emergency Medical Team for the citizens in and around the City of Newberg.
- 31. WORKERS COMPENSATION INSURANCE Through the help of a local citizen Workers Compensation Insurance rates were substantially lowered with increase in coverage. Result: An approximate \$5,000 savings for the citizens of Newberg.
- 32. FIRE STATION Fire Station personnel repaired the roof on the Fire Station with material only costing \$800. Result: Savings of approximately \$1,400.

- 33. FIRE EQUIPMENT A new 1,250 G.P.M. pumper was purchased to replace the 16 year old unit. The sale of the replaced truck realized an investment return of \$27,500 which was applied to the purchase of the new unit.
- 34. FIRE CHIEF The City of Newberg was honored with having the Fire Chief serve as President of the Oregon Fire Chiefs' Association.
- 35. FIRE EQUIPMENT Fire department volunteer funds were used to modify the Hurst rescue tool and improve it's operation. Result: Insured safety for the citizens of Newberg.
- 36. FIRE EQUIPMENT Fire department volunteer money was used to purchase a set of military anit-shock trousers for the rescue truck to assist in the life saving aspect of that unit. Result: Increased safety for the citizens of Newberg.
- 37. TURKEY CARNIVAL The Volunteer Fire Department promoted the most successful fund raising turkey carnival in the history of the department. Funds from the carnival were used to purchase and deliver toys to over $\underline{250}$ less fortunate children in the area.
- 38. FIRE PREVENTION The 1981 fire prevention activities have shown an approximate increase of 20%. This includes a new program of training in a series of Industrial Fire Prevention lectures totalling 12 hours with 141 people in attendance.
- 39. PRE-PLANNING BUILDINGS A new program was started diagramming and pre-planning buildings and complexes for potential fires. New procedures have resulted in improved department training.
- 40. FIRE INSURANCE RATING A conference with the Insurance Service Office for the State of Oregon has resulted in a plan to upgrade the City water supply information and record keeping within the Fire Department. These improvements should ultimately realize an improvement in the insurance rating to a Class 3 grade. Result: Savings of insurance money for commercial tax payers in the district.
- 41. POLICE/FIRE DISPATCH Acquisition of a second terminal in the Police-Fire dispatch office has resulted in more efficiency in records program.
- 42. CHANGES IN THE POLICE DEPARTMENT These have included the implementation of a secretary position which should improve the overall efficiency of records, correspondence, etc.
- 43. FILING SYSTEM Records and filing system in the Police Department have been improved resulting in less time consuming retrievement.
- 44. DOG CONTROL This function in the City continues to be operated well and performed by a well liked and conscientious individual.
- 45. POLICE STAFF MEETINGS Employees within the Police Department are more involved in overall City matters as a result of various staff meetings. The involvement has included budget objectives and goals for City planning.
- 46. POLICE VEHICLES The addition of two modern and fully equipped patrol cars with a "new look" has resulted in better morale in the Police Department and numerous positive comments from citizens.

- 47. CAPITAL IMPROVEMENT PROGRAM Through the budget process the capital improvement's portion within the Police Department has been upgraded to the extent that it surpasses any prior budget year.
- 48. FIRING RANGE Steps have been taken toward consideration of a departmental firing range.
- 49. POLICE RESERVE IMPROVEMENTS The Reserve program within the Police Department has been evaluated and is in a reorganizational process which will ultimately result in an overall improvement of services.
- 50. EMPLOYEES/PUBLIC ATTITUDE TOWARD THE POLICE DEPARTMENT The overall attitude of the Police employees toward the public, in general, has improved as a result of greater public participation on behalf of the City.
- 51. CLEARANCE RATE ON PART 1 CRIME The clearance rate or follow through to the court system has increased to 31% on part 1 crimes in the City of Newberg. This high rate is atributable to many positive factors within the department. Result: A safer City.
- 52. INDEXING AND REVISION OF LEGAL DEPARTMENT FILES Files within the City's Legal Department have been made much more accessible by comprehensive cross indexing saving staff time in locating files and using them to address problems.
- 53. UNIFORM ORDINANCE ENFORCEMENT The uniform set of practices for enforcing ordinances have been developed and will soon be in place which will save extensive time in the processing of violations of our general ordinances.
- 54. DICTATION EQUIPMENT Use of this equipment has saved measurable amounts of time in organizing and transcribing work within the Legal Department.
- 55. ACQUISITION OF LIBRARY MATERIALS Perhaps, the most significant addition to the Legal Department has been the acquisition of library materials such as the Attorney General's Opinions and Land Use Opinions. Result: Elimination of City Attorney's time travelling to the County Law Library in McMinnville.
- 56. STANDARD FORMS IN THE LEGAL DEPARTMENT Standardization of forms has made it possible for the secretary in the Legal Department to handle many routine matters with only a small amount of input needed from the City Attorney.
- 57. TICKLER FILE INDEXING This form of indexing in many departments has increased use and refinement of the tickler file and has made compliance with deadlines much easier to meet.
- 58. CENTRALIZATION OF CONTRACTS, RESOLUTIONS AND ORDINANCES The centralization to the Legal Department rather than having them spread out throughout the City have resulted in a more accountable and more efficient operation.
- 59. TITLING OF ALL RESOLUTIONS AND ORDINANCES All resolutions and ordinances now carry titles at the beginning of each. This has made comprehension of their subject matter and subject indexing much easier.
- 60. SLUDGE TRUCK Purchasing a new truck to haul sludge has eliminated a contract which represented a cost to the City. Result: Average savings to the City is approximately \$14,000 a month.

- 61. SLUDGE MANAGEMENT Sludge management program has been acknowledged by Governor Atiyeh, 1000 Friends of Oregon and DEQ personnel as one of the best in the State.
- 62. SAFETY Safety at the Sewer Plant has been improved significantly by purchasing much needed safety handling equipment relating to chlorine gas, attending shortcourses on chlorine handling and by implementing a safety procedures plan.
- 63. DEQ PERMIT The City has established a good working relationship with DEQ. Several mandated conditions have been met and several implemented and schedules projected for the remaining items. This relationship will soon be essential in delaying a building moratorium.
- 64. PLANT MAINTENANCE The maintenance funds included in this year's budget a vibration analysis contract which has allowed the projected major maintenance to be detected and repaired in advance of breakdowns. Most all repairs revealed that breakdowns weren't far off. Repairs were less costly when done prior to a breakdown which could damage other elements.
- 65. SEWER BILLINGS Implementation of a collection procedure has reduced the number of unpaid accounts. Through review, the City found that one industry was not paying an industrial rate and another business was not hooked up. Correction in these areas has resulted in increased revenues of approximately \$2,500 per month.
- 66. SEWER SYSTEM REPAIR AND SEALING This \$600,000 project totally funded by the City is in compliance with a DEQ mandate to perform the work with City funds in the absence of a Grant. Newberg has been the first City in Oregon to perform this work without grant assistance. Result: Better and safer sewer system.
- 67. HESS CREEK/MORTON STREET INTERCEPTOR This project has been completed and allows for increase in the capacity of the two major sanitary interceptor lines.
- 68. WYNOOSKI WATER DISTRIBUTION LINE This project has been completed and will provide better distribution to the City and better flow to the reservoirs. The project was completed well under budget.
- 69. TWO NEW WELLS The two new wells across the River in Marion County provide much needed capacity to eliminate water shortage during the summer months. Both wells have proven to be excellent.
- 70. WATER TRANSMISSION LINE/BRIDGE RENOVATION A new 24 inch water transmission line has been installed connecting the well field with the Water Treatment Plant. The bridge holding the water line had the decking removed and the bridge was sandblasted and given several coats of long-life paint. By rebidding the total project in several contracts, a \$350,000 savings was realized over the initial bid under one contract.
- 71. WATER TREATMENT PLANT EXPANSION The Water Treatment Plant has been expanded to a capacity of 5.34 million gallons per day with a computerized control.
- 72. SPRINGBROOK ROAD WATER TRANSMISSION LINE This project is the next major link in providing improved service to the rapidly growing east side of town. The water line is currently under design and it is anticipated to be built entirely with funds saved in the construction of the above mentioned water projects.

- 73. EMERGENCY POWER TO OTIS SPRINGS The electrical work was completed at Otis Springs to allow the generator to supply emergency power. A used power cable to connect the generator to the electrical panel was obtained from Publishers Paper at no cost. saving the City \$2,500.
- 74. SPRINGBROOK ROAD The City completed Springbrook Road improvement and the traffic light on 99W through a State FAU Project. A partial asphalt overlay was performed by the contractor, at no cost, to correct irregularities in the pavement surface.
- 75. SITKA AVENUE LID Completion of this project will culminate 3 to 4 years of extensive staff time spent on this improvement along with many lengthy Council meetings over that period.
- 76. EQUIPMENT IN STREET DEPARTMENT The City's four year old flail mower had patches on patches to hold the main structural member together. The new part cost \$1,500 and had to be shipped from England. A two year old flail mower was purchased from the City of Vancouver for \$750 for parts instead of purchasing the expensive new part. In addition, a small used tractor with a rotary mower was needed for street maintenance. After looking at many well used tractors a repossessed \$10,000 tractor with only 60 hours was located for \$5,800. Finally, a much needed, used pavement roller in very good shape and for a very reasonable price was obtained. Respectable pavement patches can now be made.
- 77. VILLA ROAD TRESTLE The widening of Villa Road under the trestle was done in 1978 and 1979 under a City/County agreement with participation from the State Rail-road Grade Crossing Fund. It was recently discovered that the City had not applied for the reimbursed funds from the State Public Utility Commission. Result: The City will receive approximately \$2,200.
- 78. TRUCK ROUTE The City established a truck route and load limits on certain streets to prevent further damage to the pavement and the hazards of large trucks extensively using narrow streets.
- 79. QUALITY OF PUBLIC IMPROVEMENTS The quality of subdivisions has been significantly improved by a more comprehensive review procedure, more specific inspections by adopting the new 1980 Edition of the American Public Works Association Standard Specifications.
- 80. Jeffery Park Subdivision In response to requests by many of the residents in Jeffery Park Subdivision, the City succeeded in getting the developer to complete the public improvements, eliminating many drainage problems around the homes and correctly completing installation of each mobile home.
- 81. SEWER LINE CAPACITY STUDY The engineering staff has completed an analysis of the capacity of each sewer line in the system which is the first phase of a master plan for the system. Under sized lines will be identified, capital improvement projects will be outlined and hookup restrictions imposed in appropriate districts as the capacity study progresses.
- 82. INSTALLATION OF STREET LIGHTING The coordination of street lighting in new subdivisions has been improved to eliminate frequent conflicts with other utilities. The new procedure requires the consulting engineer to obtain the street lighting plan from PGE prior to final plan so that conflicts can be detected during design review rather than construction.

- 83. LIGHTING FIXTURES Standard fixtures in subdivisons changed from the old mercury vapor lights to the lower wattage, pressure sodium vapor lights with an energy savings of .80 per month per light.
- 84. MUNICIPAL GARAGE Several much needed pieces of equipment and basic tools have been purchased for the garage. A new engine tuneup and diagnostic system is anticipated this year. Result: Efficiency and cost savings.
- 85. TRAINING The City Mechanic has received some very good training this year which is beneficial in tuning up the high performance Police cars and ambulances.
- 86. WATER METER REPLACEMENTS The City has replaced 150 to 200 old water meters. Some of these meters have been in service over 25 years. As the meters age the meters turn much slower and the recorded volume is much less than the actual consumption. Result: Increase in revenues.
- 87. SIDEWALK REPAIRS Most all of the hazardous sidewalks in the downtown area that the City is responsible for have been repaired. Many hazards that property owners are responsible for in the downtown area are currently being reviewed.
- 88. CONNECTION FEES The policy on collection of fees was revised to require the fees to be collected at the time that the building permit is obtained. This procedure has resulted in a more systematic collection process and fewer outstanding accounts which have required an extensive amount of staff time in bill collecting in the past.
- 89. BACKFLOW PREVENTION DEVICES The Building Inspector completed a course on cross connection and was certified in testing a backflow prevention device from the State of Oregon Department of Human Resources Health Division. Result: Better trained personnel and insurance against possible health hazards.
- $90.\,$ BUILDING PERMIT FEES Building permit fees are collected for all buildings in the City with no exceptions.
- 91. REHABILITATION A list of 20 areas in the City that are most obvious candidates for rehabilitation or demolition has been completed. The next phase will be to contact the property owners and work out a program for improvements.
- 92. SUBSTANDARD HOUSING The Building Department is playing a more active role in working with owners to improve housing under the Uniform Housing Code.
- 93. SEPTIC TANKS The Building Department is contacting owners that are still on septic tanks and are in the City limits.
- 94. FILING SYSTEM IN THE BUILDING DEPARTMENT The filing system has been changed dramatically for better efficiency and better accountability.
- 95. OLD PERMITS The Building Department has identified over 300 permits that are still outstanding (not yet finalized). The property owners are being contacted for completion of permit or to receive their final inspection.
- 96. ACKNOWLEDGEMENT OF COMPREHENSIVE PLAN The acknowledgement of the Newberg Comprehensive Plan concluded 5 years worth of work which was initiated and conducted through the Newberg Planning Department. This document consists of growth and planning policies which will be used to direct growth within our community in an orderly and efficient manner.

- 97. STREET TREE ORDINANCE The street tree ordinance provides for the establishment of potted street trees along First Street in the uptown area. Result: Beautification of uptown.
- 98. HOUSING QUALITY STUDY A housing quality study was initiated within the City of Newberg in order to help determine target areas for housing assistance through grants. The study was comprised of mapping and categorizing every residential structure within the community.
- 99. FEE SCHEDULES WITHIN THE PLANNING DEPARTMENT Fee schedules were revised and reflect the administrative costs of processing various applications. This has helped to lessen the general tax burden to Newberg citizens which were previously supporting this process to some degree.
- 100. SITE REVIEW The Planning Department initiated and drafted this City's first comprehensive design review ordinance. The ordinance has met with substantial approval by the Newberg citizens, the Citizen's Involvement Advisory Committee and is expected to be heard by the Newberg Planning Commission and the City Council sometime in early 1982. The ordinance provides for a review process of most types of developments and improvements in order to promote functional, safe, attractive and innovative site developments compatible with the City's growth policies.
- 101. FILES IN THE PLANNING DEPARTMENT A major effort to reorganize the Planning Department files, applications and library has resulted in a significantly more efficient system. The greatest efficiency is found in terms of reduction in staff time for locating and filing materials within the department.
- 102. HIGHWAY BYPASS The Administrator's office, the Planning Department and the Chamber of Commerce, participated in presenting material and discussions to the Oregon State Highway Department relating to the State Six Year Transportation Plan. The purpose of this was to encourage funding and participation in rerouting highway 99W traffic. The presentations were well received by the State and it is hoped that this type of involvement will culminate in rerouting of traffic in the near future.
- 103. DOWNTOWN REVITALIZATION The Administrator's office and the Planning Department has helped to initiate discussions on redevelopment through various methods including tax increment financing. The City is currently studying this process as well as studying other cities who are attempting to complete a tax increment financing plan. Result: Possible beautification and stimulation of economic conditions within the Newberg uptown area.
- 104. PEDDLERS LICENSE An ordinance for peddlers was revised to more accurately reflect current administrative procedures and to establish City policy relating to these types of businesses.
- 105. DUNDEE BUILDING INSPECTIONS In the past, the City of Newberg was doing building inspections for the City of Dundee and being reimbursed. It was realized that the reimbursement was not covering costs and the two cities have agreed that Dundee would do their own building inspections.
- 106. CLARIFICATION OF LIBRARY The Librarian and the Library's relationship with the City has been clarified. The relationship between the Library and the City is a good one with excellent communication. The Librarian is considered a department head and is included in department head meetings.

107. PURCHASING AT LIBRARY - The inclusion of the Library within the City purchasing as well as improving financial management by changing to the use of purchase orders has resulted in a cost savings and better efficiency.

- 108. \$2,000 MINI GRANT The Library has received \$2,000 for reference materials from the State Library because of the efforts of the Librarian.
- 109. LIBRARY STAFF The Librarian has instituted semi-monthly department meetings for better communication. The staff has toured the State Library and received a brief workshop on State Library services and procedures. Some staff members have enrolled and completed a one term reference course through Chemeketa Community College. The Librarian has attended workshops on fiscal management and there is now an assessment of staff assignments. All of this should provide for a good professional library staff and better efficiency of the Library functions.
- 110. INTERIOR ARRANGEMENT OF LIBRARY Such things as additional shelving in the fiction area, new paperback rack purchased by Library Friends, small file cabinets added in Children's Department, rearranging exisiting book shelves and books in Adult Area so that all categories of fiction and non-fiction could be in closer proximity to the respective types and re-arranging of reference collection to allow for additional books purchased have resulted in a more accessible and more efficiently run operation.
- 111. LIBRARY VOLUNTEERS Expanded use of volunteers to include story telling, program planning and graphic design assistance have assisted the Library greatly.
- 112. FEES The out of town users fees were raised to more accurately relfect in town costs for Library services.
- 113. SERVICE OF LIBRARY The Librarian has separated a card catalogue into two files (author-title and subject) to make it easier for the public to use. Other areas of service have included offering use of atelevision and video tape player for students enrolled in Western Oregon Colleges, instant replay college courses, developing special book lists to have available for patrons, made legislative material accessible for the public, offered a story tellers workshop, offered slide tape show on choosing books for pre-schoolers and responding to requests for pre-school storytime from Thursday evenings to mornings. Result: Better service for the public.

MEMO

TO: City Council

DATE: December 28, 1981

FROM: City Administrator

SUBJECT: City Building Department

The Building Department is attempting to make some real progress on active building permits. The following is a tabulation of those that are still outstanding or active:

234 Building Additions.

55 Mobile home and mobile home decks or canopies.

146 new construction

158 mechanical permits.

205 plumbing permits.

798 Total Permits

The Building Department is striving to reduce the number of active permits by signing off and finalizing four permits each day. They are either calling the person on the phone or going out to the job site to see what activity has occurred. Generally, they have had no calls from permit holders for inspections, perhaps, because the person does not know that a final is needed.

As we progress in this area I will keep the City Council informed.

Michael Warren City Administrator

MW/bjm

MEMO

TO: City Council

DATE: December 14, 1981

FROM: City Administrator

SUBJECT: Dog Control

The City of McMinnville and the City of Newberg have opted to use their own Personnel for the purposes of Dog Control. The County reimburses the cities \$5,000 each plus a portion of the fines that are collected. Last year we received \$6,311.30. The \$5,000, of course, was the lump sum money that the County pays us. This lump sum did not go up with inflation and we budgeted the same \$5,000 for 1981-82.

On December 14, 1981, Ken Williams, the County Administrator called me and informed me officially that the County has decided not to pay the \$5,000 to the City of Newberg for the fiscal year that we are now in. I explained that it did not seem equitable nor fair to allow the City to budget the \$5,000 and then midway through the year tell the City of Newberg (and McMinnville) that they would not receive the money.

This City has taken a very positive approach to solving the Dog Control problem in the County by hiring our own personnel and by absorbing the costs involved in this program we assist the entire County. The \$5,000 bearly pays for 25% of the Dog Control expenses.

It would be my recommendation that the City Council discuss this issue and if appropriate, write a strong letter to the County informing them of the unfairness of their decision and ask them for the \$5,000 that was budgeted in this fiscal year.

Michael Warren

City Administrator

MW/bjm

TO: City Council DATE: December 10, 1981

FROM: City Administrator

SUBJECT: Telephone System

Some Council people have asked that we look into the phone system we have here to see if we could lower our long distance calls, especially to the Portland area, by having a tie line. With things slowing up around Christmas time I have been able to contact our representative at the Phone Company and analyze our long distance charges. Some of the information that I received is rather interesting.

In 1977, we entered into a five year contract with the Phone Company on the current phone system. It was a good move, in that, it froze a portion of our charges at a fixed rate for five years. For example, a recent 49% increase in some of the prices in the Phone Company has hit many businesses and residences in the area. The City of Newberg did not receive an increase in most areas.

Our long distance charges usually range between \$400 and \$550. We are seasonal, in that, many more phone calls are made to the Portland area in the summer time than in the winter time. Most of the long distance costs are either toward the Portland, Tigard, Beaverton area or the Salem area. Few phone calls are made out of state or further than the above mentioned areas.

The representative at the Phone Company stated that almost all of the businesses in this area such as lumber yards, car dealerships, industry, etc. have a Scholls number. For the City of Newberg, the cost for a 628 number or a Scholls number would be \$124 per month. It would save us between \$200 and \$400 a month by having the fixed rate. The only catch is that we would have one line for the calls to areas such as Portland, Beaverton, Tigard, Sherwood, Hillsboro, Aloha, Stafford and Tualatin and this line would have to be used by the employees when making a call to any of the above. If it was not, then of course, we would be charged for a long distance call.

The Salem and McMinnville area is another matter altogether. There is a system called a tollpac. By instituting the tollpac method we buy 4½ hours of time on our lines that would lower the long distance costs to one-half the current price, or 5¢ a minute. The break even point is 3 hours of time used in a month and anything over is a plus for the City. If we would have had tollpac in operation for the past 3 months we would have saved \$43.73 for the month of September, \$57.75 for the month of October and \$43.71 for the month of November.

Given these figures, I have instituted both the Scholls number and the tollpac method for the City of Newberg. They should be in operation by January. The representative and I will be getting together in late January and February to monitor our savings.

The contract with the Phone Company expires in October of 1982. After that time our cost will drop. The reason for this is that when we entered into the contract we fixed our rate or costs for the phone system at a

Page 2 December 10, 1981

TO: City Council RE: Phone System

higher than normal fee. As costs went up, other businesses began to catch up and finally pass the City of Newberg's costs. When the contract runs out, we have in essence paid our rental fees on the equipment and much of that will not be charged to the City. Our current monthly rental for our equipment is about \$700. This should be lowered by anywhere from a third to a half after October, 1982.

In summary, we can expect an average of \$300 a month saving, immediately, and after October, $19\acute{8}2$ somewhere in the vicinity of an additional \$300 savings per month.

Michael Warren City Administrator

MW/bjm

cc: Toby Weiss, General Telephone Co.

MEMO

TO:

City Council

DATE: December 30, 1981

FROM:

City Administrator

SUBJECT: Landfill

At the last City Council meeting the City Council voted to not recommend for the landfill. At least part of the reason for this recommendation was that there was just not enough information to make an intelligent decision. The City Council directed the City Administrator to get additional information on this subject.

Angus MacPhee has provided the attached booklets and the Planning Director has summarized some of the major points.

There is no question that this is a controversial subject and should be thoroughly researched.

Much of the material that you will be reading is technical material and perhaps, goes beyond the average person's understanding of a landfill. My feeling is that, when all is said and done, there are some basic questions that need to be answered and they should be addressed, in some manner, by any public body that will have input into the final decision. Some of these questions that, I feel are important are:

- 1. Do we need a landfill?
- 2. Is the current landfill really at capacity?
- 3. Who does the current landfill serve?
- 4. Who will the proposed landfill serve and why?
- 5. Is the proposed site the best site?
- 6. What other sites were looked at?
- 7. What will happen if this request for a landfill is turned down?
- 8. What will happen to the rates for the public if we do not have a landfill here in the Newberg vicinity?
- 9. What will happen to the rates if we do have a landfill in the Newberg vicinity?

I am sure that there are other basic questions, but the point of this memo is that I do not think that there is such a thing as a "dumb question." These are the questions that are on the public's mind and should be brought out in plain, easy to understand language at a public meeting.

Michael Warren City Administrator

MW/bjm

cc: Angus MacPhee

MEMORANDUM 21 December 1981

TO: City Administrator, Mayor and Council Members

FROM: Clay W. Moorhead, Planning Director

Attached is a copy of the background report for the proposed Newberg landfill which is being presented by Angus McFee.

- 1. The proposed site for the Newberg landfill would be located along the North bank of the Willamette River adjacent to both sides of State Highway 219. A majority of the property as well as the sanitary fill area are located to the East of the State highway. The total site area includes 246 acres. Of this 246 acres, the sanitary fill will be located within four 20 acre phases and one 25 acre phase.
- 2. The phased fill areas will be graded and a plastic liner will be placed on the land underneath a sand layer. The sanitary fill material will be compacted on top of the sand layer. A leachate collection system will be installed to collect the liquid leachate material which can be pumped from a control well within the area. Once a portion (probably 5 acres or so) has been filled, one foot of hard clay material and four feet of topsoil will be compacted over the sanitary fill material. The topsoil will then be seeded with a fast growing plant material.
- 3. A geotechnical feasability study has been performed on the property by Sweet, Edwards and Associates, Inc., of Kelso, Washington, and Boatwright Engineering, Inc., of Salem, to determine the suitability of the site for use as a landfill. Mr. McFee has indicated that this study has been reviewed by the State Department of Environmental Quality (DEQ), and preliminary approval for the landfill at this location has been granted.
- 4. Each phase of the actual landfill area will be enclosed on the north, south and east by earthen berms, and on the west by the earth fill adjacent to the State highway. The proposal has indicated that these berms will serve to contain the refuse, provide a visual barrier and provide protection from flooding. The top of the berms will be at an elevation of 100 feet above sea level. The Willamette River at this location is located at an elevation of approximately 60 feet above sea level. Although a portion of the total property is located within the boundaries of the Willamette River Greenway, no landfill operations or facilities will be located within the Greenway.
- 5. The only permanent facilities to be located at the site would be a small attendance booth, an equipment shed and a small housing for the leachate pump system.

Page 2

- 6. The landfill property and the lands to the north and east of the site are currently designated by the County as an EF-40 (Exclusive Farm-40 acre minimum lot size) zone.
- 7. Mr. McFee has indicated that a 100% site obscuring screen will be installed along the east right-of-way line of State Highway 219 to completely block any view by passing motorists of the sanitary landfill. This will be done by widening the exising fill area of the Willamette River Bridge in order to provide an additional turn lane for access into the site together with adequate area to provide for 5 rows of trees with staggered planting locations.
- 8. The application indicates that the Newberg landfill, which currently provides sanitary refuse disposal for the Newberg area, is scheduled to close no later than June of 1983.
- 9. The State Highway Department has authorized truck access to the site off of the State highway.
- 10. The only services that will be provided to the site will be electrical power and telephone. Sanitary sewer services will be provided by use of porta-potties which can be moved to different locations depending upon the location of the fill area.
- 11. All fill areas will be located at least 350 feet back from the bank of the Willamette River.
- 12. The applicant expects that a maximum of 40 to 65 vehicles will enter the site per day. These vehicles will be limited to transfer refuse vehicles only. No private vehicles will be allowed to dump at this location. If this site is authorized, then the applicant anticipates that a transfer station would be constructed somewhere within the Newberg vicinity to act as a collection facility for private dumping. Mr. McFee has indicated that, if the transfer facility were constructed, it would be fully enclosed and would have a general appearance of an industrial warehouse.
- 13. The application indicates that approximately 36 commercial trucks enter the existing landfill per day. Each one carries between 13 and 30 cubic yards of solid waste. Currently, the existing landfill is collecting between 600 700 cubic yards of solid waste per day from Washington County. In addition to these figures, the local Yamhill County collector brings in approximately 20 trucks per day which vary in size from 13 30 cubic yards in size.

The public is also allowed to bring their own waste in to the existing landfill disposal area. Public use of the facility is usually limited to cars, cars with small trailers, and pickup trucks. The public usage of the facility ranges from 12 - 40 vehicles per day during the week, with 100 vehicles coming in to the site on Saturdays during the winter months; and 30 - 70 vehicles per day during the work week with approximately 300 vehicles on Saturdays within the summer season.

14. A general economic analysis is also provided within the attached packet. This analysis includes the general operating costs of the proposed landfill versus the general operating costs of transferring all local refuse to the McMinnville River Bend site. The economic analysis concludes, in Table 4, that the proposed landfill system could have an average cumulative savings to Newberg-Dundee area residents of up to \$1,108,385 per year over a 20 year period. This cumulative savings ranged from approximately \$400,400 the first year, to \$2,333,500 in the 20th year. (The accuracy of these figures could not be determined by Staff).

MEMO

TO:

City Council

DATE: December 28, 1981

FROM:

City Administrator

SUBJECT: Long range revenue and expenditure projections.

The State Revenue Sharing Law requires cities of more than 10,000 population to file a long range revenue and expenditure projection with the executive department each year. The information and report is not binding on the City and the projections given are for informational purposes only. The City Council is required to approve this report.

The Finance Director spent no less than 8 hours of her time working on this report, filling in all of the boxes. Because of the state of the economy and the amount of years that the Finance Director must project into the future, it becomes almost impossible to be too accurate. Nevertheless, the report must be filled out.

Recommendation: Approve report as submitted by Finance Director and authorize Mayor to sign said report.

Michael Warren City Administrator

MW/bjm

Enc.

155 Cottage Street N.E.
Salem, Oregon 97310

LONG-RANGE FISCAL PROJECTION Cities over 10,000 Population

Estimated Revenues and Expenditures in compliance with ORS 471.810 2(2).

REVENUES	FY: 82-83	FY 83-84	FY 84-85	FY 85-86	FY 86-87
Property Taxes	1,636,937	1,737,934	1,837,918	1,954,875	1,924,506
Taxes other than Property	6,300	6,930	7,275	7,640	8,650
Fees, Licenses, Permits	337,691	356,418	388,951	420,101	477,178
Utility Revenues	929,967	953,197	982,713		1,059,615
Other Local Revenue	801,593	814,156	834,287	861,199	876,238
Intergovernmental Revenue	-		_	-	_
Federal Revenue Sharing	286,171	286,171	250,000	250,000	250,000
Other Federal Funding	_	_	-	_	_
State Revenue Sharing	25,000	25,000	25,000	25,000	25,000
State-Shared Revenue	269,983	278,365	292,285	306,890	316,072
Other State Funding	9,000	9,000	10,000	10,000	10,000
Other Intergovernmental Revenue	17,865	18,715	19,615	20,565	22,565
TOTAL	4,320,507	4,485,886	4,648,044	4,885,971	4,969,824
EXPENDITURES					
Public Safety (Police, Fire, Ambulance, Building Inspection)	1,528,874	1,605,318	1,685,583	1,803,574	1,929,825
Transportation (Streets, Transit, Airports, Parking, Bikeways, Lighting)	437,328	469,194	482,154	515,905	552,018
Sewer and Water	836,492	878,317	922,232	996 799	1,055,864
Land Use Planning	66,510	69,835	73,327	78,460	83,952
Parks and Recreation		-	-	-	-
Libraries	86,908	91,253	95,816	102,523	109,700
Social Services	27,634	29,015	30,466	32,599	34,881
Financial and General Administration	259,958	272,956	286,604	306,666	328,133
Debt Payments			1,015,072	998,690	810,432
Principle and Interest	1,025,293	1,015,913	1,015,072	330,030	,
Principle and Interest Other	51,510	54,085	56,790	60,765	65,019

Certifica	atio	n:	I cer	ctify	tha t	this	long-	-range	fiscal	projection	was	5	
approved	by	the	City	Counc	il o	f the	City	of		on	_,]	L98_	٠.

Mayor

VIII 2

MEMORANDUM

22 December 1981

TO:

Mike Warren, City Adminstrator

FROM:

Clay Moorhead, Planning Director Cul

RE:

Request for alley vacation of the alley located on the West one-half of Block 51 of Edwards

Addition Subdivision, off Columbia Street between

8th and 9th Streets, Newberg, Oregon

John A. Coleman, who is an adjoining property owner, requests that the City Council initiate a vacation for the alley located off of Columbia Street between 8th and 9th Streets. At this point the request is more of a formality. The City Council should initiate the request in order that the City Planning Commission may formally review the matter at a public hearing. The final decision must be made by the City Council after the Planning Commission has reviewed the request.

I have enclosed a copy of an assessor's plat map which indicates the approximate location for the proposed alley vacation. Staff would recommend that the City Council initiate the application.

12/21/81

Clay Moorehead Planning & zoning Dept. City of Newberg 414 E. First St. Newberg, Oregon 97132

Dear Sirs:

Concerning my application on TL #'s 3220 CA 2800 and TL #3220 CA 2900 at 1400 & 1404 E. 8th, Newberg, Oregon 97132 for a partitioning and variance. I would like to request an alley vacation on the alley just south of these properties. I have talked with some of the adjoining neighbors and they seem to be in favor of (at least not opposed to the facation of the alley.

Enclosed please find a plat of the area and a drawing of the proposed partitioning and alley vacation. Also, enclosed is a check for \$175.00 to cover the application fee for the alley vacation.

Sincerely

John A. Coleman

Partitioning + Alley Lacation Properties both owned by John A. Coleman E. 8th Street 1506 N. College Newberg, Oreson 97132 Waterline 24 611 Secuer 50' 50' أمرا 20' Existing Sarage House Existing 19' House 100 Frenchase on 1 pt astist wheather of alley 541 1400 E. 8th 1404 F. 8th TL* 3220 CH 2900 7L" 3220 CA 36 5000 P 2900 Parcel #1 Farcel 2 1001 dolum bia New lot to be created 5150 \$ after alley Vacation Parcel 3 27

पाा ३

Applicant!
John A. Coleman
1506 N. College
Newberg, Gegen 97132
Not Exactly to Scale

12/2/181

TL 3220 CA 280

47L 3220 CA 2900

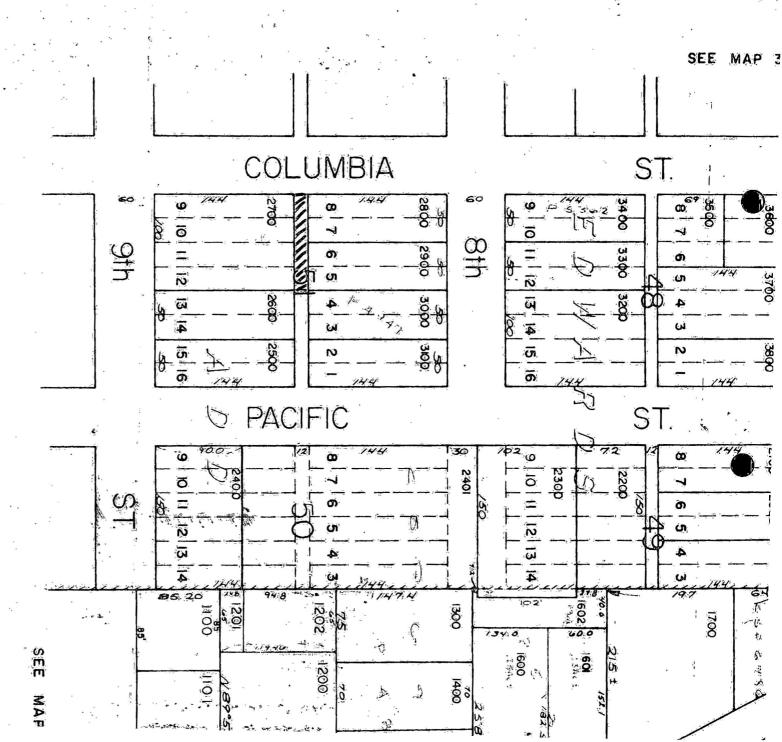
Lots 8,7,6 +5

Edwards Addition

To City of Newberg

yamhila Co. Or.

BIK SI



This map is made solely for the purpose of distingting in locating said promites and the Company essumes no flability for variations, if any in dimensions and forcetion essentialized by potent curvey.

MEMO

TO:

City Council

DATE: December 30, 1981

FROM:

City Administrator

SUBJECT: Resolution Regarding Transfer of Expenditures

This resolution relates to the transfer of expenditures from one line item to another, within the same fund. The funds are the Water and Sewer Funds. This does not mean we've gone over budget, it just means that money is being switched around because of the reasons stated on the attached memo from the Finance Officer.

> mulfware Michael Warren

City Administrator

MW/bjm

Enc.

TO: Fi

Finance Committee

December 28, 1981

FROM:

Arvilla Page, Finance Officer

SUBJECT: Transfer of expenditures from one line item to another

The Public Works Director has asked that the following transfers be made within the 1981-1982 budget. A resolution will be prepared upon your approval.

1. Water Fund. From 7-430.610, Capital Equipment-Plant to 7-370.369, Well & Spring Maintenance: \$5,000

The request is made to reallocate funds for work on Well #5. The Council approved the work on Well #5 and Well #2 on 12-16-81 for \$6,397. An additional \$5,000 is needed in Well & Spring Maintenance. The #2 high efficiency service pump at the plant is working well at this time and the planned modification of this equipment can be delayed.

2. Water Fund. From 7-470.371, Reservoir Maintenance to 7-470.610, Capital Equipment: \$1,900

Funds were budgeted for painting the roof of the newer reservoir. It will be more beneficial to the City to purchase an airless sprayer, buy the paint, and perform the maintenance with the Water Plant Staff. The airless sprayer is also needed for routine painting of the water plant, sewer plant, and other City buildings. This equipment will be assigned Mike Rader who will do all painting and maintenance on the sprayer. Additional funds are not needed, only a reappropriation of existing funds. The equipment cost is \$1,900.

3. Sewer Fund. From 6-490.625(Hess Creek) to 6-405.380 Professional Services: \$10,000

In order to perform a "cost to serve" study, it is necessary to have a current master plan of the system with a good Capital Improvements Program (CIP) clearly outlined. City staff is in the process of updating the engineering records, determining the capacity of each line in the system and identifying the critical obstructions in the system. This work must be analyzed with respect to the direction of growth and anticipated timing of growth. From this infromation, a representative CIP can be put together. In addition to City Staff, a consultant is needed to perform these later phases of the master plan. An estimate of the cost is \$10,000 and these funds should be reappropriated for funds allocated for Hess Creek.

RESOLUTION NO.

A RESOLUTION AUTHORIZING TRANSFER OF FUNDS FROM CERTAIN LINE ITEMS IN THE WATER AND SEWER FUNDS TO NEW LINE ITEMS IN THESE SAME FUNDS.

WHEREAS, the Public Works Director has requested transfer of certain funds between line item accounts including from Water Fund, Capital Equipment-Plant to Well and Spring Maintenance, \$5,000 for Well Improvement; and Reservoir Maintenance to Capital Equipment, \$1,900 for Paint Spraying Equipment to maintain building and from Sewer Fund from Sewer Line Fund to Professional Services for Capital Improvements Plan Consultant, \$10,000; and

WHEREAS, the Finance Committee recommends and the City Council of the City of Newberg has considered and approves as necessary the line item transferring of funds as set forth in this budget for the fiscal year 1981 - 1982 which are enumerated below.

NOW, THEREFORE, BE IT RESOLVED by the Council of the City of Newberg, Oregon as follows, to-wit:

1. That the following transfers of funds from Water and Sewer Fund line items to new line items are hereby authorized and expenditure of the funds are authorized for the purpose stated:

FUND	Acct. No.	to A	cct. No.	Purpose		$\underline{\mathtt{Amount}}$
				Well&Spring		\$5,000
				Capital Equi		\$1,900
Sewer	6-490.625	to 6	-405.380	Proffessiona	al Ser.S	\$10,000

2. That the foregoing transfers shall be made from accounts as set forth in the budget of the City of Newberg for the fiscal year 1981-1982.

ADOPTED by the Council this 4th day of January 1982.

Arvilla Page - City Recorder

Attested:

MEMO TO: Mike Warren, City Administrator

FROM: Rick Faus, City Attorney

DATE: December 22, 1981

SUBJECT: Resolution on Accepting Audit Report

This resolution was prepared at the request of Arvilla Page, Finance Officer, for approval of the audit report. This approval resolution is required by the State as in past years. Arvilla indicates that this matter will be before the Finance Committee for review of the report and recommendation of approval prior to the January 4, 1982 Council Meeting. Arvilla will be available as will the Chairman of the Fiannce Committee to comment on specific questions regarding the report.

RDF:fj

RESOLUTION NO.

A RESOLUTION ACCEPTING THE AUDIT REPORT BY A. JOHN MONTGOMERY, CPA, ON THE CITY OF NEWBERG FOR THE YEAR ENDING JUNE 30, 1981.

WHEREAS, under the provisions of Section 6 of Ordinance No. 2041, passed and approved December 17, 1980 of the City of Newberg, Oregon, the Council is empowered to appoint an auditor and by Resolution provide for the duties and compensation of such auditor; and

WHEREAS, the Council of the City of Newberg pursuant to its power under the above referenced ordinance passed at its regular meeting on May 4, 1981 Resolution No. 81-890 which authorized the employment of A. John Montgomery, Certified Public Accountant out of McMinnville, Oregon as auditor of the City of Newberg, Oregon with such audit to comply with requirements of ORS Chapter 297 and all other applicable statutes of the State of Oregon; and

WHEREAS, the contract between the City of Newberg and A. John Montgomery, CPA, of McMinnville, Oregon was entered into pursuant to Resolution No. 81-891 on May 4, 1981 to conduct said audit of the accounts and fiscal affairs of the City of Newberg, Oregon for the period beginning July 1, 1980 and ending June 30, 1981; and

WHEREAS, said audit report has been completed within the time allowed by the said contract and has been submitted to the City by A. John Montgomery, CPA, of McMinnville, Oregon; and

WHEREAS, the Finance Committee of the City Council of the City of Newberg has met and reviewed the audit report and does recommend it be approved by the City Council of the City of Newberg.

NOW, THEREFORE, BE IT RESOLVED by the Council of the City of Newberg, Oregon as follows:

- 1. That the audit report by A. John Montgomery, CPA, entitled "City of Newberg, Oregon Report on Examination of Financial Statements and Additional Information for the year ended June 30, 1981" is hereby accepted by the Council of the City of Newberg.
- 2. That the City Recorder and Finance Officer is hereby directed to deliver copies of the above accepted audit report to the appropriate parties as required by the ordinances of the City of Newberg and the statutes of the State of Oregon.

ADOPTED by the Council at a regular meeting this 4th day of January, 1982.

Arvilla	Page	-	Recorder

ATTEST:

MEMO

TO:

City Council

DATE: December 30, 1981

FROM:

City Administrator

SUBJECT: Transfers from Contingencies

This resolution (on last two pages of this packet) transfers money from the Contingency Funds in the Water, Sewer, Street, Capital Improvement, and General Funds into line items within that same fund. Most of the transfers are related to salary transfers and are not reflective of under budgeting.

The Finance Director has listed some notes on the reasons for the transfers which should be self-explanatory.

Michael Warren City Administrator

MW/bjm

Enc.

DATE: December 21, 1981

TO:

Rick Faus. City Attorney

FRCM:

Arvilla Page, Finance Officer (

SUBJECT: Transfers from Contingencies

The attached listing of transfers from contingencies will be presented to the Finance Committee for their approval and upon their expected approval a Resolution will need to be prepared for the January 4 Council meeting.

Each item does not need to be identified in the resolution, only the summary total of functions.

Transfer from the General Fund Contingency Account \$32,850 to the following:

General Government, Materials & Services	\$. 905
Municipal Court, Personal Service	529
Administration, Personal Service	424
Administration, Materials & Service	.600
Finance, Personal Service	974
Legal, Personal Service	1,094
Planning, Personal Service	1,006
Police, Personal Service	18,703
Fire, Personal Service	4,078
Building Inspection, Personal Service	1,005
Engineering, Personal Service	2,027
Library, Personal Service	945
Library, Materials & Service	500
Commissions, Materials & Service	60

Transfer from the Street Fund Contingency Account \$2,351 to the following:

Personal Service

\$ 2,351

Transfer from the Capital Improvements Contingency Account \$450 to the following:

General Government Office Equipment

\$ 450

Transfer from the Sewer Fund Contingency Account \$26,422 to the following:

Administration, Personal Service	919
Adminis tration, Material & Service	20,000
Plant, Personal Service	- 1,739
Plant, Material & Service	1,500
Collector, Personal Service	1,614
Collector, Capital Improvement	650

Transfer from the Water Fund Contingency Account \$31,875 to the following:

Administration, Personal Service	918
Administration, Material & Service	20,000
Plant, Personal Service	1,113
Distribution, Personal Service	9,844

1981-1982 BUDGET CONTINGENCY TRANSFERS

		<u> </u>	· .			
	GENERAL FUND			* .	**	
	Acct.#	Item	Amt	Sec. Tot	al	Fund Total
		- 		· ·	140	
1)	1-410.380	Audit	905			
	•	Materials & Services		[′] 905		
	1 /12 110	Administration Colombia	1/7		2.2	
	1-412.110	Administrative Salaries	167			
	1-412.120 1-412.140	Clerical Salaries Fringe Benefits	270 92			
	1-412.140	Total Personal Service	. 92	529	,	
. •	1-413.120	Clerical Salaries	258	329		
	1-413.140	Fringe Benefits	166			
		Total Personal Servic	3	424		
2)	1-413.331	Telephone	600		•	×
		Total Material & Service	. ,	.600	•	* x =
	1-415.110	Administrative Salaries	215		5	. "
	1-415.120	Clerical Salaries	509			
	1-415.140	Fringe Benefits	250			» ×
		Total Personal Service	•	974		
	1-416.110	Administrative Salaries	562			2
	1-416.120	Clerical Salaries	242			
	1-416.140	Fringe Benefits	290			*
		Total personal Service		1,094		
×	1-419.110	Administrative Salaries	498			
	1-419.120	Clerical Salaries	239			
Ŧ	1-419.140	Fringe Benefits	269	1 006		z *
•	1-421.110	Total Personal Service	605	1,006		, ,
	1-421.110	Administative Salaries Clerical/Dispatch	605	•		
	1-421.120	Officers Salaries	1,569 7,664	× -		
31	1-421.135	Overtime	5,000			•
3,	1-421.140	Fringe Benefits	3,865			
	2 11-21210	Total Personal Service	3,003	18,703		
	1-422.110	Administrative Salaries	605	10,703		× ×
	1-422.120	Clerical/Dispatch	606	, r		
	19422.131	Firemen Salaries	1,259			2
	1-422.132	Fire Prevention Salaries	474	· ·	,	
	1-422.140	Fringe Benefits	1,134			
	21. 4	Total Personal Service	, - ·	4,078		
	1-424.110	Administrative Salaries	698	· ·		•
	1-424.120	Clerical Salaries	307			
		Total Personal Service	× 1	1,005		•
	1-425.110	Administrative Salaries	171			
	1-425.120	Clerical Salaries	120			
	1-425.131	Other Salaries	1,262			
:	1-425.140	Fringe Benefits	474		Con	•
	1 /55 110	Total Personal Service	201	2,027		
	1-455.110	Administrative Salaries	321			
	1-455.131 1-455.132	Librarian Salaries	422			*
	1-455.132	Jamitorial Salaries	45			
	1-477,140	Fringe Benefits	157	0/.5		
61	1-455.342	Total Personal Service	E00	945		
, -)	2-733.344	Heat Total Material & Service	500	500		
5)	1-480.710	Planning Commission	60	500		¥
,		Total Commissions		60		
	. 9	TOTAL GENERAL FUND TRANSFER	FROM CONTENCE		622	,850
		TOTAL ORDERED LOUD TIME DEPT	THOM COUTTING	THO I	474	,000

). ·	OTHER FUNDS				
				Con Total	Fund Total
	Acct.#	<u>Item</u>	Amt.	Sec. Total	rund Ittal
	Street Fund		358		ž
	2-431.110	Administrative Salaries			
	2-431.131	Wages	1,333		
	2-431.140	Fring Benefits	660	2 251	
	· ×	Total Personal Service		2,351	\$ 2,351
		TOTAL STREET FUND TRANSFER			\$ 2,33L
	Capital Improv			*	
. 6)	4-410.610	2 Calculators, 1 Cassette	150		
		Recorder	450	450	
		Total Office Equipment		450	450
		TOTAL CAPITAL IMPROVEMENT TRAI	NS FER		430
	· .			,	
1 2	Sewer Fund-Adm				
	6-405.110	Administrative Salaries	466		*
	6-405.120	Clerical Salaries	210		•
	6-405.140	Fringe Benefits	243	2.20	e e
		Total Personal Service		919	
7)	6-405.380	Cost to Serve Study	20,000		ž,
		Total Materials & Service		20,000	
	Pla	int		r	
	6-430.131	Wages	1,251		* w
	6-430.140	Fringe Benefits	488		
		Total Personal Services		1,739	
8)	6-430.410.363	Sludge Veh. Maintenance	1,500	* *	
		Total Material & Service		1,500	
	Co	llector			
	6-460.131	Wages	1,165	r v	
	6-460.140	Fringe Benefits	449		
		Total Personal Services		1,614	
91	6-460.610	Equip.Replacement-TV Machine	650		
-,		Total Capital Improvement		650	ž.
		TOTAL SEWER FUND TRANSFER			26,422
-	Water Fund-Ad	ministration			
	7-405.110	Administrative Salaries	465		
	7-405.120	Clerical Salaries	210		9
	7-405.140	Fringe Benefits	243	•	
	7. 403.140	Total Personal Service		918	
10)	7-405.380	Cost to Serve Study	20,000		
10)	7-405.300	Total Materials & Service		20,000	
0	.	lant		,	
	7-430.131	Wages	801		
		Fringe Benefits	312		
	7-430.140		314	1,113	
	_	Total Personal Service		1,113	
	· —	istribution	7 002		* *
II)	7-460.131	Wages	7,083		
	7-460.140	Fringe Benefits	2,761	0.9/./.	
		Total Personal Service		9,844	31 975
		TOTAL WATER FUND TRANSFER	* * *		31,875

- 1. The audit was bid and budgeted without inclusion of statement preparation. Because the auditor has always prepared the statements in previous years, and the fact that the Finance Officer did not have time available to do this work, the statements were again prepared by the auditor at \$1000.
- Telephone costs have been higher than projected because of the need for the Administrator to consult with Council of Governments, Cascade Employers Assoc. and other administrators.
- 3. In an attempt to identify overtime costs, for the first time a figure was put in the budget. Having no idea of the cost of the overtime, the figure of \$10,000 was used. At 9-30-81, \$4,520 of this amount had been expended.
- 4. A check of the records indicates the library furnace will require more oil than allowed for in the budget. The furnace has been checked for efficiency and several improvements have been made.
- 5. The Planning Commission is more active this year in taking advantage of opportunities for education. The balance of this \$140 item at 9-30-81 was \$80. Several of the P.C. members attended the League of Oregon Cities Convention. This will cost \$25 per person as a registration fee.
- 6. Two calculators, each nearly 4 years old and which have had heavy use in the Finance Department, have expired with repair estimates at \$100 each. \$325 will buy 2 new office quality machines (one was a demo model). \$100 is to reimburse the Finance Officer for the purchase of a mini cassette tape recorder. The Finance Department has no transcription equipment and dictation has to be transcribed by the Legal Secretary on equipment recently changed from Micro to Mini or by the the Administrative Secretary with Mini equipment. Also assisting with transcription are the Planning and Engineering departments with Micro equipment. Having both types available makes it possible to distribute the tran scription work. \$15 is also included to obtain a foot switch and earphone to make it possible to use this same equipment for transcription.
- 7. A Sewer Cost to Serve study has evolved through the Council goal setting seminars as a very high priority. With some major capital improvements facing the City and a projected revenue shortfall in the next couple of years, it is essential to study the actual cost to provide sewer service, and project the rates and rate increase appropriately. The rate structure has to provide for adequate maintenance and operating funds along with systematic upgrading and expansion of the system. This study could also review development fees:
- 8. The sludge hauling vehicle, in addition to the usual maintenance costs, is very hard on tires.

NOTES - Contingency Transfers

- 9. The sewer TV trailer has a two way "comminicator" to talk between the trailer and the winch operator. Several months ago, after many problems with the system, it finally died. The County radio shop is unable to repair the system, and has recommended it be replaced. A much more functional means of communicating is by two-way protable radios. The County radio shop is testing several and will recommend the best one for our needs. The estimated cost is \$325 each.
- 10. A new water master plan will outline several long term projects along with short term projects for a capital improvement program. It is essential to provide funding through the service rates and operating funds. A revenue shortfall has been projected in the next couple years due to inadequate service rates. The rate structure must be adjusted to reflect the true cost to provide water service, and a rate increase schedule projected to keep pace with inflation, replacement of aging elements in the system, and system expansion.
- 11. Wages for Water Distribution have exceeded projections at 9-30-81. The cause may be that since the budget was prepared, it was discovered that two men in this department were not receiving salaries equivelent to other doing the same work and an adjustment was made.

All other items listed are transfers to compensate for any wage increase in the budget year. A small transfer was needed in any case as the budget was figured at 7% increase on July 1, 1981 and 7.5% was given.

Prepared by

Arvilla Page Finance Officer

RESOLUTION NO.

A RESOLUTION AUTHORIZING TRANSFER OF FUNDS FROM THE GENERAL FUND, STREET FUND, CAPITAL IMPROVEMENTS, SEWER FUND, AND WATER FUND, CONTINGENCY ACCOUNTS OF FUNDS TO NUMEROUS DESIGNATED PERSONAL SERVICE AND MATERIALS ACCOUNTS AND CAPITAL IMPROVEMENT ACCOUNTS.

WHEREAS, funds in the amount of \$93,948.00 must be appropriated from the General Fund, Street Fund, Capital Improvements, Sewer Fund and Water Fund Contingency Accounts to meet personal service, materials and service and capital improvement obligations; and

WHEREAS, the Finance Committee of the City Council of the City of Newberg has met and does recommend these transfers; and

WHEREAS, the Council of the City of Newberg has considered the transfer of funds from the Contingency Accounts of funds as set forth in the budget for the fiscal year 1981-1982 which are enumerated below and has determined that the expenditures hereinafter mentioned are necessary and that the transfer of funds hereinafter stated should be allowed.

NOW, THEREFORE, BE IT RESOLVED by the Council of the City of Newberg, Oregon as follows, to-wit:

1. That the following transfer of funds from the General Fund Contingency Account in the amount of \$32,850.00 are hereby authorized and expenditure of the funds are authorized for the purposes stated as follows:

the contract of the contract o	and the state of t
Fund/Purpose	Amount
General Government, Materials & Service	\$ 905.
Municipal Court, Personal Service	529.
Administration, Personal Service	424.
Administration, Materials & Service	600.
Finance, Personal Service	974.
Legal, Personal Service	1,094.
Planning, Personal Service	1,006.
Police, Personal Service	18,703.
Fire, Personal Service	4,078.
Building Inspection, Personal Service	1,005.
Engineering, Personal Service	2,027.
Library, Personal Service	945.
Library, Materials & Service	500.
Commissions, Materials & Service	60.

2. That the following transfer of funds from the Street Fund Contingency Account in the amount of \$2,351.00 is hereby authorized and expenditure of the funds are authorized for the purpose: stated as follows:

	Fund/P	urpose		4:		Amount
					1	
Person	nal Ser	vice				\$ 2,351.

3. That the following transfer of funds from the Capital Improvements Contingency Account in the amount of \$450.00 is hereby authorized and expenditure of the funds are authorized for the purpose stated as follows:



General Government Office Equipment

450.

4. That the following transfer of funds from the Sewer Fund Contingency Account in the amount of \$26,422.00 is hereby authorized and expenditure of the funds are authorized for the purposes stated as follows:

Fund/Purpose				Amoun	<u>t</u>
Administration, Personal	Service			\$	919.
Administration, Material	& Service	е		20,	000.
Plant, Personal Service			× .	1,	739.
Plant, Material & Service				1,	500.
Collector, Personal Servi	ce		F 2017.	1,	614.
Collector, Capital Improv	ement			120	650.

5. That the following transfer of funds from the Water Fund Contingency Account in the amount of \$31,875.00 is hereby authorized and expenditure of the funds are authorized for the purposes stated as follows:

Fund/Purpose	
Administration, Personal Service	\$ 918.
Administration, Material & Service	20,000.
Plant, Personal Service	1,113.
Distribution, Personal Service	9,844.

6. That the foregoing transfers shall be made from accouns as set forth in the budget of the City of Newberg for the fiscal year, 1981-1982.

ADOPTED by the Council this 4th day of January, 1982.

Arvilla Page - City Recorder

MEMO

TO:

City Council

DATE: December 30, 1981

FROM:

City Administrator

SUBJECT: Change in Classified Pay Plan for Full-time Employees

During the budget process monies were allocated for the change within the pay plan for full time employees. This resolution should be done after the transfer of funds from the various contigency accounts to numerous line accounts (See previous resolution).

Once that is done, the attached resolution should be implemented to allow the classified pay plan to be adjusted. The amount in question is under the budgeted amount by City Council.

City Administrator

MW/bjm

RESOLUTION NO.

A RESOLUTION OF THE CITY OF NEWBERG IMPLEMENTING CHANGE IN CLASSIFIED PAY PLAN FOR COST OF LIVING SALARY FOR ALL FULL-TIME EMPLOYEES OF THE CITY OF NEWBERG, EXCEPTING THOSE FULL-TIME EMPLOYEES CURRENTLY REPRESENTED BY A UNION IN NEGOTIATIONS WITH THE CITY OF NEWBERG.

WHEREAS, the City Administrator on behalf of the City Council of the City of Newberg has discussed with employees and department heads additional salary for the fiscal year 1981-1982; and

WHEREAS, it is necessary that the pay scale of the officers and employees of the City of Newberg be adjusted in accordance with provisions of the ordinance and budget as adopted for the fiscal year 1981-1982; and

WHEREAS, Ordinance No. 2041, Section 3, provides that the personnel rules and regulations adopted under said ordinance may be amended, altered or modified by resolution of the Council of the City of Newberg; and

WHEREAS, the City is currently engaged in negotiations with the union which will result in a separate memorandum of understanding, and therefore, the benefits granted in this resolution should not be granted to those employees currently represented by a union in negotiations.

NOW, THEREFORE, BE IT RESOLVED by the Council of the City of Newberg, Oregon as follows, to-wit:

- 1. That the classified pay plan schedule be modified by altering the hourly and step pay rates on said schedule to reflect for each group number the next higher designated rates from the next succeeding group number with each officer and employee retaining their same group number. This change does not apply to those employees currently represented by a union in negotiations.
- 2. That the Council has and does hereby determine that said adjustments to the pay plan schedule as herein set forth shall be effective for services rendered on and after January 1, 1982.
- 3. That the Finance Director of the City of Newberg, Oregon be and she hereby is directed to enter the foregoing changes in the classified pay plan schedule of the City of Newberg as hereinabove stated and a copy of such changes to be attached to this resolution.

ADOPTED by the Council of the City of Newberg this 4th day of January, 1982.

Arvilla	Page	_	City	Recorder

ATTEST:

MEMO

TO:

City Council

DATE: December 30, 1981

FROM:

City Administrator

SUBJECT: Sitka Street Resolution

This item was on the last agenda and must be brought back to the City Council because we received the approval of the resolution from our Bond Counsel.

The total amount owed on this project is \$98,237.45 of which, advance payments have been made in the amount of over \$66,000. This leaves a balance for final of \$31,000. This is not an improvement which we intend to Bancroft in the near future and it is desired that we issue General Obligation Improvement Warrants prior to Bancrofting this job.

The approval of our improvement warrant transcribe by our Bond Counsel Rankin, McMurray has been done and they will supply us with a non-litigation certificate and arbitrage certificate.

It is recommended that this resolution be passed so that we can collect the money due us.

Michael Warren City Administrator

MW/bjm

RESOLUTION NO.

A RESOLUTION AUTHORIZING THE ISSUANCE OF GENERAL OBLIGATION IMPROVEMENT WARRANTS OF THE CITY OF NEWBERG TO FINANCE PROJECT NO. 213, SITKA STREET.

WHEREAS, the Council of the City of Newberg has heretofore provided and authorized a local improvement project known as Sitka Street Project No. 213, and has provided for assessment of the properties specifically benefitted for said improvement with the amount of the cost thereof; and

WHEREAS, the Council has awarded the contract for the completion of said project on August 13, 1981; and

WHEREAS, the Council proposes to provide for the bonding of the assessments provided for payment of the cost of the project, where such assessments are not paid in cash, and for the issuance of Bancroft bonds to be paid from the proceeds of such bonding procedure; and

WHEREAS, it shall be necessary that provisions be made for progress payment for the work and for the borrowing of funds for such payments as needed by the City of Newberg and for the repayment of any amounts so borrowed from the payments of the special assessments aforesaid in cash and from the proceeds of the sale of said Bancroft bonds.

NOW, THEREFORE, BE IT RESOLVED by the Council of the City of Newberg as follows, to-wit:

- 1. That Project #213 shall be financed with general obligation improvement warrants of the City of Newberg, which shall constitute a general obligation of the City of Newberg, as provided in ORS 287.502 to and including ORS 287.510.
- 2. That the Mayor and the City Administrator is hereby authorized to borrow from an appropriate lending and financing institute, such sums as may be needed to provide for the payment of the cost of the work on said Project #213 during the progress and upon completion of the work, in such amounts as may be needed, not to exceed the sum of \$100,000 and to execute the necessary documents to secure such loan and to provide for the payment of interest thereon by the City of Newberg at an appropriate rate as determined by the Mayor and City Administrator.
- 3. That all loans hereby authorized shall be paid from the first available proceeds of the special assessment provided for the said project, and from the proceeds of the issuance and sale of any Bancroft bonds based upon such special assessments.

ADOPTED by the Council this 4th day of January, 1982.

ORDINANCE NO.

AN ORDINANCE DECLARING CERTAIN TERRITORY ANNEXED TO THE CITY OF NEWBERG, REZONED FROM COUNTY AF/10 (AGRICULTURAL/FORESTRY-10 ACRE MINIMUM LOT SIZE) TO A CITY R-1 (LOW DENSITY RESIDENTIAL) ZONING DISTRICT TOGETHER WITH A SR (SITE REVIEW) SUBDISTRICT OVERLAY AND WITHDRAWAL OF THE SUBJECT PROPERTY FROM THE NEWBERG RURAL FIRE PROTECTION DISTRICT.

- WHEREAS, The owner's of the territory herein described have requested annexation to the City of Newberg, a rezoning from County AF-10 (Agricultural/Forestry 10 acre minimum lot size) to a City R-1 (Low Density Residential) zoning district and withdrawal of the property from the Newberg Rural Fire Protection District; and
- WHEREAS, The described property is contiguous to the City of Newberg and is found to be within the acknowledged Newberg Urban Growth Boundary; and
- WHEREAS, The property owner's within said territory desire the same to be annexed to the City of Newberg and zoned appropriately within the City in order that said territory may obtain access to utilities and services from said City and said owner's of said territory have consented in writing to the annexation as provided for in ORS 222.120 and ORS 222.170; and the written consent thereto is on file in the office of the City Planner of said City; and
- WHEREAS, The Charter of the City of Newberg does not expressely prohibit the annexation of said territory to said City by the procedure set forth in ORS 222.120; and
- WHEREAS, On December 15, 1981 the Newberg Planning Commission did hold a public hearing on these matters and did recommend that the territory be annexed to the City of Newberg, be rezoned from a County zoning district to a City R-1 (Low Density Residential) zone and withdrawal from the Newberg Rural Fire Protection District. The Planning Commission further recommends to the City Council that they establish a SR (Site Review) subdistrict overlay on the property as this will promote the objectives of the Newberg Comprehensive Plan. In addition, the Planning Commission recommends that the applicant be required to provide for a 30 ft. half-width right-of-way dedicated for roadway purposes along Mountainview Drive and that the owner shall sign a statement of non-remonstrance pretaining to the establishment of a sanitary sewer local improvement district. The findings of the Planning Commission are hereby attached to the ordinance and labeled Exhibit A; and
- WHEREAS, On January 4, 1981, at the hour of 7:30 P.M. in the Council Chambers of City Hall, Newberg, Oregon, was heretofore set as the time and place for public hearing and the

City Council through the Recorder of the City did cause notice of this hearing to be published in accordance with ORS Section 222 and the hearing was held.

NOW, THEREFORE, THE CITY OF NEWBERG ORDAINS AS FOLLOWS:

- Section 1. The City Council adopts the findings of fact as presented to the Council from the Newberg Planning Commission dated December 15, 1981. A copy of said findings of fact is hereby attached and labeled as Exhibit A.
- Section 2. It is hereby ordered and declared that the territory as described in Exhibit B, be and the same is hereby annexed and withdrawn from the Newberg Rural Fire Protection District.
- Section 3. The property described in Section 2 above is hereby rezoned from a County AF-10 (Agricultural/Forestry-10 acre minimum) zone to a City R-1 (Low Density Residential) zoning district.
- Section 4. A SR (Site REview) subdistrict overlay zone is hereby placed on the subject property in accordance with Section 598, Subsection 5 of the Newberg Zoning Ordinance. The SR (Site Review) subdistrict overlay zone provides for certain requirements and conditions to be followed in developing the subject property.
- Section 5. As a condition of this annexation, and in order to comply with the transportation and public facilities and services goals and policies of the Newberg Comprehensive Plan, the owner's shall dedicate sufficient land to provide for a 30 ft. half-width right-of-way to be used for roadway purposes along Mountainview Drive running the entire width of the subject property. A legal description and preliminary title report of the above referenced property shall be submitted to the City prior to the effective date of this ordinance.
- Section 6. The Recorder of the City of Newberg is hereby authorized and directed to make and submit to the Secretary of State, the Department of Revenue, the Yamhill County Elections Officer and the Yamhill County Assessor a certified copy of the following documents:
 - 1. A copy of this ordinance.
 - 2. A copy of the written consent of the land owners in said territory.
 - 3. A copy of the map identifying the subject property.
- As a condition of approval of a temporary septic system, the property owner shall sign a statement of non-remonstrance agreeing not to remonstrate against a future sanitary sewer local improvement district. Said agreement shall run with the land and the property owner shall pay the cost of filing said agreement with the County of Yamhill. The property owner further agrees to permanently connect to a sanitary sewer when directed by the City Engineer.

PASSED by the Council of the City of Newberg this 4th day of January, 1982 by the following votes:

AYES:

NAYS:

ABSENT:

Arvilla Page - Recorder

APPROVED by the Mayor this 4th day of January 1982.

Elvern Hall - Mayor

FINDINGS OF FACT

- 1. The subject property contains approximately 10 acres and is completely vacant at this particular time. The topography of the subject property is slightly rolling and drains to the west into the Hess Creek drainage basin. The property is located directly north of the Adec Industrial Park and lies north and abutting Mountainview Drive. Surrounding land uses to the north, east and west consist primarily of various low density rural tracts or agricultural lands. To the south is Adec Industrial Park.
- 2. The subject property is currently designated on the Newberg Comprehensive Plan for low density residential uses. The current zoning of the property is under the County zoning district of AF-10 (Agricultural Forestry/10 acre minimum lot size). The applicant's have requested that the property be rezoned along with the annexation to a City R-1 (Low Density Residential) land use.
- 3. The R-l (Low Density Residential) zoning district which has been requested for the subject property would implement and be consistent with the Newberg Comprehensive Plan land use map.
- 4. The subject property is identified within the Newberg Urban Growth Boundary and currently abuts the Newberg City Limits along the southern property line of the subject property.
- 5. The applicant's are seeking annexation in order to construct a church facility which will provide for the educational, social and recreational needs of the congregation and the community.
- 6A. The annexation is timely since there is no other suitable property which has been identified as being available.
- 6B. A subsurface septic evaluation has been approved by the County Sanitarian. A septic system could provide for the sewer service needs of the Church until such time as the Hess Creek Trunk Line can be extended to the site. The Church will be required to hook on to the City sewer system when service is available.
- 6C. The applicant's have demonstrated by use of traffic counts that the Church will not generate traffic flows on Sunday's in excess of those flows generally found during Monday through Friday.
- 7. There does appear to be a public need for the proposed use as has been identified by the applicant's through their application. The existing Zion Lutheran Church has doubled its congregation size within the last 3 years and is now providing for 17 Sunday school classes within a building containing only 10 Sunday school rooms. There is a need to expand the existing facility. It has been noted that the site of the existing facility is not large enough to provide for further expansion of the church. A need then exists for identifying other suitable locations for construction of an expanded church facility.

- 8. The applicant's have reviewed the availability of other properly zoned properties found within the Newberg City limits that are large enough to accommodate a church facility. In doing so, the applicant's have identified another suitable location, however, this other tract of land has been designated by the Newberg Comprehensive Plan for park purposes and is therefore not considered as suitable as the proposed annexation property. The applicant's have also provided a suitable argument relating to the proposed location of the new church property as is compared to other properties within the City of Newberg.
- 9. Notice of this request was provided to owners of the subject property and all adjoining property owners within a distance of 250 feet of the subject property. Legal notice was also provided within the Newberg Graphic Newspaper and was posted on or adjoining the subject property. As of the writing of this report, no written remonstrances have been received relating to this request.
- 10. Legal notice relating to this request was made for the entire tract of land. The applicant's have identified within their application that there is a need for annexing at least 5.4 acres of the ten acre tract. The Yamhill County Planning Department however, has indicated that, if the balance of the 10 acre property were not annexed into the City of Newberg, it would create a non-conforming lot as the existing County zoning of the subject property requires a minimum of 10 acres. Because of this situation, there does appear to be a satisfactory need to annex the entire 10 acres as opposed to annexing only a portion of the property.
- 11. Notice of this request was further referred to the Administrator, Fire Department, Engineering Department, Police Department, Finance Department, Building Department, Yamhill County Planning Department and the Newberg School District.
- 12. The annexation request was initiated by consent petition of the property owners which is in conformance with the Oregon State Revised Statutes regulating annexations.

EXHIBIT B PROPERTY DESCRIPTION

TAX LOT: 3208-4500, being a 10 acre parcel

LOCATION: North of Mountainview Drive, West of County Road 57, being

directly north of ADEC Industrial Park

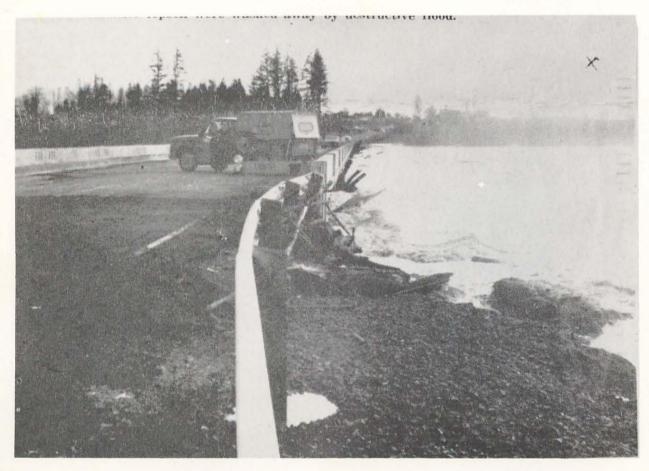
(The above description will be replaced by a more explicit description supplied by the applicant's at a later date)



1964 XMASDAY Flood Photos



Arrows identify the Willamett River Char during K mas Day flood 1964 XX's Reveal & flood in a of Tolstead Mink: Ranc on Newberg Approach to St. Paul Bridge addoining



Millamette River - St. Paul - New berg Bridge. Approach with impacted flood Debris.

PHOTOS of XMAS DAY F100D 1964

EWS PHOTOS OF 1964 XMAS DAY FIQUO SHOWING EWBERG-ST. PAUL BRIDGE & PROPOSE LAND FILL AREA

COUNCIL 1-6-82 LAND FILL OPPONENTS EXHIBIT #3

Looking North Toward Newberg and Proposed Land Fill Site



Arrows Indicate proposed Land Fill Site

Entirely Submerged by 1964 XMAS DAY Flood

URIVER BED - Lettering Covers full Width of

Willamette RIVER NORMAL CHANNEL

Photostaken Dec, 3, 1981



Willamett Post village orker. Buildingswashed way by 1861 flood (across bridge from proposed Site)



Froposed Land fill site
from Mighway 219.
Parrett Min in backgro

AN ABBREVIATED HISTORICAL SUMMARY

OF

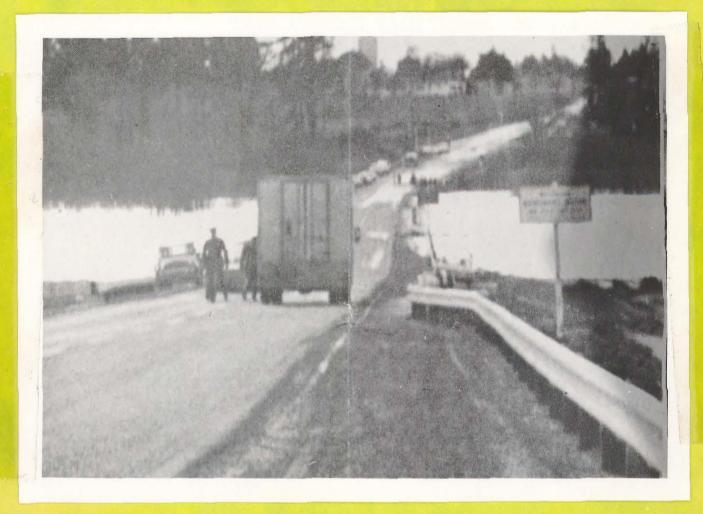
MAJOR WILLAMETTE RIVER FLOODS AFFECTING NEWBERG-ST. PAUL AREA

- 1861 Buildings of Willamette Post (major settlement preceding Champoeg) were washed away. This village was directly across the river from proposed site.
- 1893 A major flood completely over-flowing Willamette River banks.
- 1948 Neighbors adjacent to flood land site state there was a flood of similar proportion.
- 1964 As pictured in Andrew Wekerle Report.

Much of above information is recorded historically. Much of documentation is present at Newell House, Champoeg, in picture and in book form.

STATE PARK

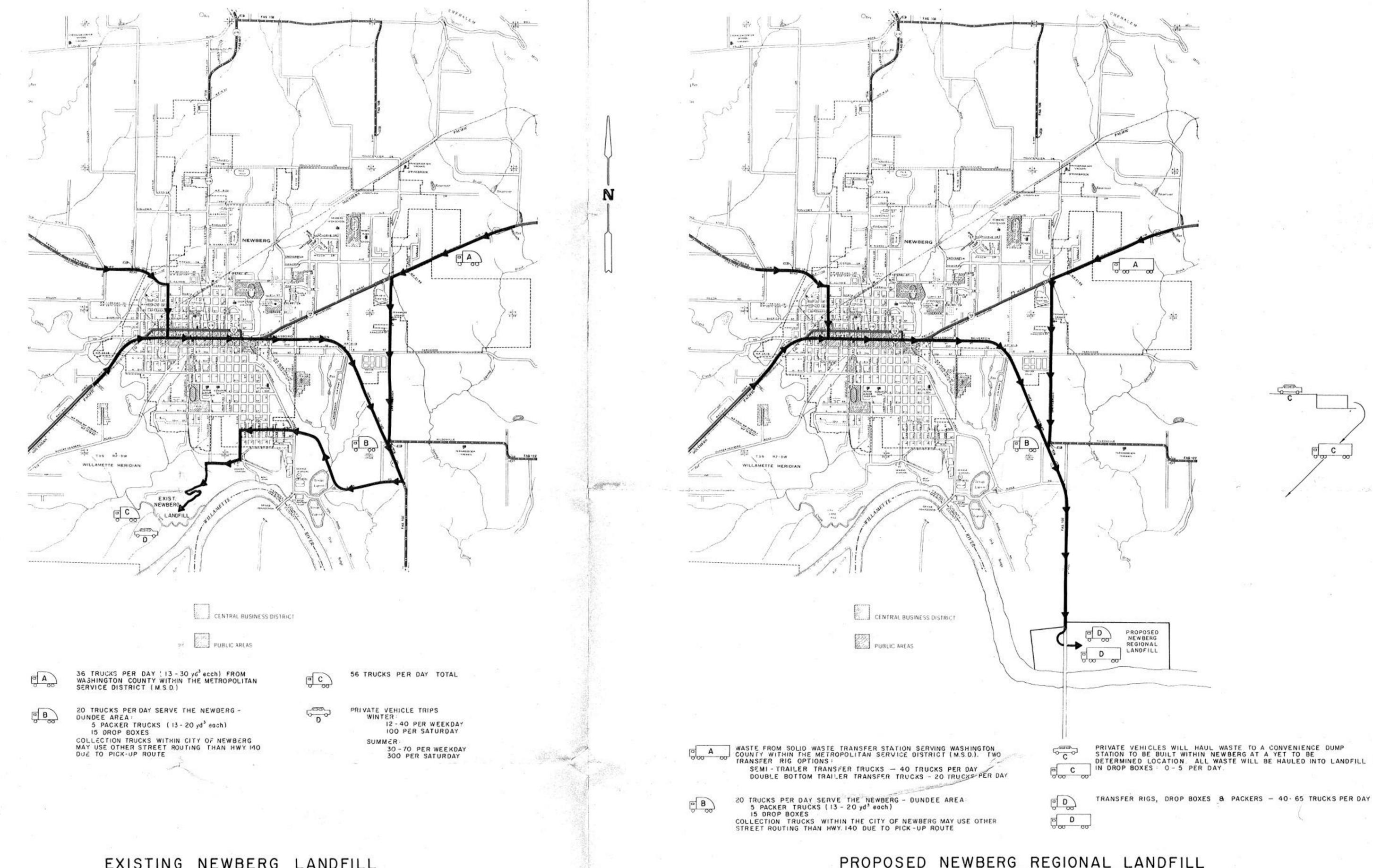
1964 XMHS DAY FIGOD PHOTOS



Ovegon State Police Stop Bread Truck as Water began pouring thru Dike. Road Clos Thursday Noon till Saturday Afternoon Photos Dec. 3 1981 >



Looking toward North-East over proposed Si

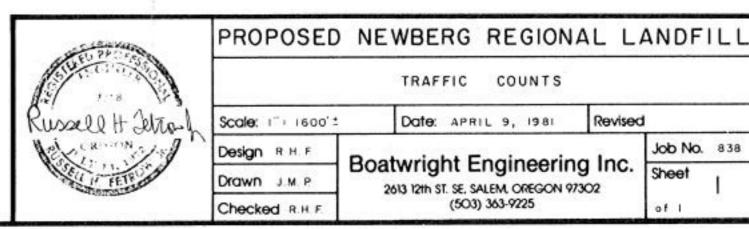


EXISTING NEWBERG LANDFILL

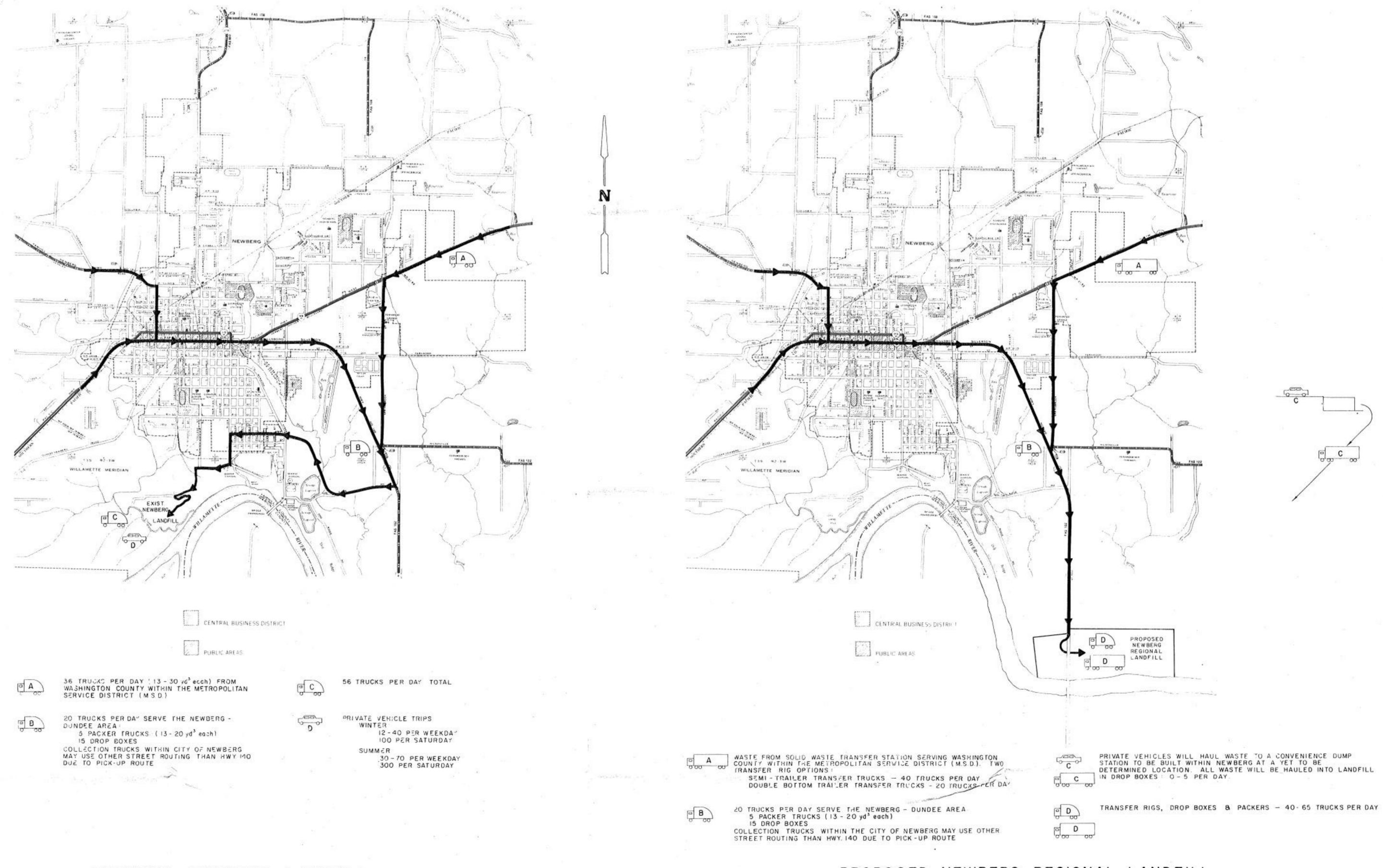
EXISTING TRAFFIC COUNTS

PROPOSED NEWBERG REGIONAL LANDFILL

PROJECTED TRAFFIC COUNTS

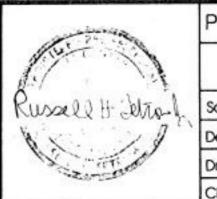






EXISTING NEWBERG LANDFILL EXISTING TRAFFIC COUNTS

PROPOSED NEWBERG REGIONAL LANDFILL PROJECTED TRAFFIC COUNTS



PROPOSED	NEWBERG	REGIONA	LL	ANDFILL
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