

# 1993 - 1994

# COMPREHENSIVE ANNUAL FINANCIAL REPORT

The Dalles, Oregon For Fiscal Year Ended June 30, 1994

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# **Comprehensive Annual Financial Report**

Year Ended June 30, 1994

Prepared by: Finance Department

Donald W. Gower Finance Director/Treasurer

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# **Introductory Section**

CITY of THE DALLES 313 COURT STREET THE DALLES, OREGON 97058

(503) 296-5481

August 16, 1994



City Council City of The Dalles The Dalles, Oregon 97058

The comprehensive Annual Financial Report of the City of The Dalles, Oregon, for the year ended June 30, 1994, is submitted herewith. This report presents a comprehensive and detailed picture of The Dalles' financial transactions during 1993-94 and the financial condition of the various funds and account groups at June 30, 1994. The report was prepared by the City's Finance Department. Responsibility for both the accuracy of the data and the completeness and fairness of the presentation, including disclosures, rests with the City. To the best of our knowledge and belief, the report is accurate and complete in all material respects, including all funds, account groups, and financial transactions, and is presented fairly to disclose the financial position and the results of operations of the City at June 30, 1994, and for the year then ended. Further, it is our belief that all disclosures necessary to enable the reader to gain an understanding of the City's financial operations have been included. The organization and content of this report, including the financial statements, supplementary information and statistical tables, follow the standards for annual financial reporting recommended by the Governmental Accounting Standards Board.

This report is divided into three sections:

The first section is an introductory section, which contains this letter of transmittal, the City officials and officers, and an organizational chart of the City.

The second section is the financial section. This section consists of the Independent Auditor's Report, the general purpose financial statements which disclose fully and fairly the City's financial position as of June 30, 1994, and the results of its operations for the year then ended. This is followed by supplemental information containing individual fund and combining statements, general fixed assets, other schedules, and audit comments and disclosures required by the Minimum Standards for Audits of Oregon Municipal Corporations.

The third section contains statistical information of interest to bond rating agencies, dealers in municipal securities, investors and citizens who are interested in financial statistics of the City.

#### CITY HISTORY AND GEOGRAPHICAL AREA

The City of The Dalles, Oregon, is situated in the north-central part of Oregon on the Columbia River, the nation's second largest river. It is the county seat and the largest community in Wasco County. The Dalles is one of Oregon's most historic cities and was known earlier in its history as the town at the end of the Oregon Trail. Archaeologic evidence suggests the area has been inhabited more or less continuously for more than 10,000 years. The City was first incorporated by the Oregon Territorial Government in 1857 as "Dalles City" and was made the county seat shortly thereafter. The City's strategic river location, bordered by the Cascade Mountains, provides an ideal distribution or manufacturing setting with available riverside locations and bulk, container and international shipping options. It has historically been an economic hub of the Pacific Northwest, linking major transportation routes between Eastern and Southern Oregon and Washington State. It offers residents the pleasures of rural living while providing the advantages of access to metropolitan amenities in Portland, only 80 miles to the west.

In accordance with the City Charter of 1899, revised in 1994, the City of The Dalles is governed by a City Council. This Council consists of an elected mayor and five council members. The City operates under a council-manager form of government.

#### ECONOMIC CONDITIONS

The City has a population currently estimated at 11,325, but the City serves a trading area of about 70,000 persons. Principal economic activities are agriculture, aluminum smelting and alloys, healthcare, tourism, government, and retail services.

The major agricultural product of the City is sweet cherries. The Dalles is a primary producer for both domestic and overseas markets. There are in excess of 6,000 acres of sweet cherry trees around the City. Wheat is another important agricultural product with 50,000 acres currently in cultivation in The Dalles area. Additional agricultural products include cattle, hay and other tree fruits.

Northwest Aluminum Company, the largest manufacturing employer in the City, recently completed a new \$16 million smelter facility. The new facility has allowed the firm, which has produced primary metals, to move into the production of secondary metals and has increased employment.

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Tourism is a growing industry for the City. The Dalles has an excellent and diverse natural resource base. These include the Columbia River and its gorge, not only from the scenic and aesthetic perspective, but also because of water, transportation and power generation. The designated Columbia River Gorge Scenic Area is also a natural resource asset as are the views of the Cascade Mountains and the Columbia Plateau from parts of The Dalles.

The City is a strategic home base for year-round recreation. Water sport enthusiasts will find boating, excellent fishing, and one of the finest windsurfing areas in the United States on the Columbia River. To the east are substantial opportunities to camp, fish, hike, and sight-see. To the west, ski enthusiasts will have the opportunity to challenge the ski slopes of magnificent Mt. Hood; and there are numerous resorts that lie on Mt. Hood and at its base.

Architectural and engineering design work for the Columbia Gorge National Scenic Area Discovery Center is scheduled for 1994-95. The site for the Center is along the Columbia River bordering the city. Adjacent to this, an Oregon Trail Center is projected. Thousands of visitors are expected annually at these attractions.

Mid-Columbia Medical Center is the major hospital in the Mid-Columbia Region of Oregon and Washington. It is also the major trauma center in the region. This first class medical facility has attracted numerous health care professionals to The Dalles area.

Wasco County Courthouse and offices are located in the City. The Dalles Dam at the eastern edge of the City is a major power generating facility. Also at the eastern edge of the City is the Celilo Converter Station, one of the world's largest electric power converter stations. Electricity is transported to and from southern California through this station.

The Dalles was selected as the site for a 150 bed Veterans' long-term nursing and care home during 1993-94. Design work for this project is expected during 1994-95 with construction beginning in 1995-96. 106 jobs are anticipated upon completion.

The Dalles is the major shopping center in the Mid-Columbia area. Two large retail outlets recently opened. A 14 acre shopping mall is in the planning stage with preliminary construction anticipated in the spring of 1995. The City was awarded a grant for renewal of a portion of the downtown business area. Completion of this phase is expected during 1994-95.

On November 6, 1990, the Oregon voters approved a State constitutional limit on property taxes for schools and non-school government operations. Under the provisions of the limitation, taxes are separated into those for public school systems and those for other local government operations. The limitation specifies the maximum allowable tax to be imposed for all non-school local governments at \$10 for each \$1000 of real market value. If the total allowable levies for all non-school governments exceed \$10 per \$1000 of real market value, only \$10 is imposed and collections are distributed to the pertinent local governments on a pro rata basis, thereby reducing the allowable taxes to the limitation. The limitation reduced the 1993-94 property tax levy of the City by \$375,071. The estimated reduction for the 1994-95 year will be \$428,313.

The City has revised certain fees and charges of the general fund to enhance revenues other than property taxes and through prudent budgeting is operating on a fiscally sound basis. The general fund balance increased \$44,033 during the 1993-94 fiscal year.

#### MAJOR INITIATIVES

#### Utilities Master Plan

A master plan addressing the current and future needs of the water and wastewater utilities was completed, and adopted by the City Council, during 1991-92. Environmental concerns are addressed in this comprehensive report. Major renovation and construction at the existing sewer treatment plant, including an additional clarifier, was completed at year end. The City has contracted for wastewater treatment operations at the City Treatment Plant. Sanitary/storm sewer separation in the downtown business area continued during 1993-94 with completion scheduled next year.

Water system improvements scheduled for 1993-94 included complete metering of the water system to be completed during 1994-95. Meters had been installed at approximately 85% of the residential services at year end. An additional 3MG terminal reservoir is budgeted for 1994-95.

#### Street Master Plan.

A Street Master Plan study was initiated during 1991-92 and was completed during 1993-94. Future needs as well as scheduled repair and preventive maintenance is addressed by this program. Reconstruction of some streets was completed in 1993-94 with additional reconstruction budgeted for 1994-95.

#### Airport Master Plan

An Airport Master Plan study was authorized by City Council. This comprehensive long-term improvement plan for all future development of The Dalles Municipal Airport and its property was completed during 1992-93. The City has been approved for a grant by the F.A.A. for taxiway extensions and other improvements.

#### Comprehensive Management and Growth Study

City Council authorized the Oregon State University Extension Sea Grant Program to conduct this study during 1991-92. This comprehensive study was presented to the City during 1992. It addresses the major community strengths and assets of material resources, geography, administration and management, development, finance, and community character. The study also addresses opportunities for improvement which include the areas of administration, management, community development, community services, finances, appearance and atmosphere, community change, tourism entrepreneurship, and intergovernmental relations. Some of the suggestions for improvement have been put in place and initial planning has commenced on others. It is anticipated the study will have a sizeable impact on the City's future direction.

#### FINANCIAL INFORMATION

#### Accounting System and Budgetary Controls

The City's accounting records for general governmental operations are maintained on a modified accrual basis, with the revenue being recorded when available and measurable and expenditures being recorded when the services or goods are received and the liabilities are incurred. Accounting records for the City's proprietary fund type are maintained using the accrual basis of accounting. The assets and liabilities of the agency fund are accounted for using the modified accrual basis of accounting.

Management of the City is responsible for establishing and maintaining an internal control structure designed to protect the assets of the City from loss, theft or misuse, and to ensure that adequate accounting data is compiled to allow for the preparation of financial statements in conformity with generally accepted accounting principles. The internal control structure is designed to provide reasonable, but not absolute, assurance that these objectives are met. The concept of reasonable assurance recognizes that: (1) the cost of a control should not exceed the benefits likely to be derived; and (2) the valuation of costs and benefits requires estimates and judgments by management. Management recognizes the significance

of internal controls which are incorporated in the accounting system. We believe our internal accounting controls adequately safeguard the assets and provide reasonable assurance of proper recording of all financial transactions.

A budget is prepared and legally adopted by the City Council for each fund, except the Deferred Compensation Agency Fund. All changes to the budget must be approved by the City Council. These budgets are all prepared on the modified accrual basis of accounting, which complies with Oregon Local Budget Law. The ordinance authorizing appropriations for each fund sets the level by which expenditures cannot legally exceed appropriations. All funds, except the general fund, establish the levels of budgetary control at the personal services, materials and services, capital outlay, operation contingencies, debt service and all other requirements levels. For the general fund, appropriations are at the department level for city council, city manager, city clerk, legal and judiciary, finance, personnel, community and economic development, police, fire, ambulance, risk management, library, City Hall, and other uses.

Unexpected additional resources may be added to the budget through the use of a supplemental budget and appropriations ordinance. A supplemental budget requires hearings before the public, publications in newspapers and approval by the City Council. Original and supplemental budgets may be modified by the use of appropriation transfers between the levels of control. Such transfers require approval by the City Council. The City Council approved several appropriation transfer resolutions during the year ended June 30, 1994. Appropriations lapse at year end.

The City has established a procurement policy for the purchases of goods and services. All items purchased by the City require a purchase order. Purchase orders are initiated at the department level and are reviewed at the finance office. Purchase orders greater than \$7,500 require the approval of the City Manager and those greater than \$15,000 require approval from the City Council.

#### Cash Management

The City has a cash management policy which allows investing of cash funds which are in excess of immediate need. This policy coincides with Oregon statutes restricting the types of investments that may be made by municipalities. Primary importance is placed on the safety of principal and then on the maximization of interest income. The City commingles cash and investments and allocates interest earnings based upon monthly cash balances in the various funds.

#### General Government Functions

Major functions included are general government, public safety (police, fire and ambulance), highways and streets, culture and recreation, capital outlay, debt services, and other financing sources and uses. The functions are accounted for in the generic fund types of General, Special Revenue, Debt Service and Capital Projects Funds.

#### Revenues/Other Financing Sources

Revenues for general government functions totaled \$5,316,950 compared to \$5,628,653 in 1992-93, a decrease of \$311,703. General property taxes accounted for 38.5 percent of general revenue compared to 35.9 percent in 1992-93. The following table compares revenue and other financing sources for 1993-94 and 1992-93.

REVENUE SOURCES	Amount of Revenue	Percentage of Total	Increase (Decrease) from Prior Year	Percent of Increase (Decrease)
Taxes: Property Other	\$ 2,048,318 	25.7 % <u>8.1 %</u> 33.8 %	<b>\$</b> 27,451 <u>48,625</u> 76,076	1.4 % 8.1 % 2.9 %
Franchise fees Intergovernmental	219, <b>47</b> 7 1,147,154	2.7 % 14.4 %	28,873 (671,515)	15.1 % (36.9)%
Charges for Services Fines & Forfeits Interest on Investments	411,252 101,474 101,433	5.1 % 1.3 % 1.3 %	6,175 19,726 (43,441)	1.5 % 24.1 % (30.0)%
Special Assessments Miscellaneous	118,505 <u>521,410</u> \$ 5,316,950	1.5 % <u>6.5 %</u> 66.6 %	10,809 <u>261,594</u> \$ (311,703)	10.0 % 100.7 % (5.5)%
Other Financing Sources	2,662.035	<u>33.4 %</u>	1,390,439	109.3 %
Total Resources	<u>\$ 7.978.985</u>	<u>100.0%</u>	<u>\$ 1,078,736</u>	15.6 %

The tabulation shows that property taxes were a major revenue source in 1993-94. A comparative tabulation of property taxes by fund is shown below:

1993-94	Percent of Total	1992-93	Percent of Total
\$ 1,647,588	80.4 %	\$ 1,645,892	81.4 %
387,337	18.9 %	361,720	17.9 %
13,393	.7 %	13,255	.7 %
<u>\$ 2,048,318</u>	100.0 %	\$ 2,020,867	<u>100.0 %</u>
	\$ 1,647,588 387,337 <u>13,393</u>	Total \$ 1,647,588 80.4 % 387,337 18.9 % 	Total    \$ 1,647,588  80.4 %  \$ 1,645,892    387,337  18.9 %  361,720   13,393 7 % 13,255

Property tax collections were stable when compared to 1992-93. The increase in other taxes resulted from increased collections of motel and local gas tax collections.

Franchise fees increased during the year due to new franchise agreements enacted.

The large decrease in intergovernmental revenues over the previous year is attributable to grants for housing rehabilitation and Oregon Trail Celebration received during the previous year.

Review and revision of charges and fees for services resulted in the substantial increase in these revenues.

The increase in fines and forfeiture revenues resulted from increased collection efforts.

Decreasing interest rates on investments accounts for the substantial decrease in interest earnings during the year.

There was a concerted effort during 1990-92 to bring the special assessments receivable current. There was a small increase in revenues due to early pay-offs of some assessments.

The issue of \$1,690,000 of refunding bonds is reflected in the significant increase in other financing sources.

### Expenditures/Other Financing Uses

Expenditures for general government fund types decreased \$3,067,339 from \$9,084,242 in 1992-93 to \$6,016,903 in 1993-94. The following table compares expenditures by major functions and other financing uses for 1993-94 and 1992-93.

	Amount of Expenditure	Percentage of Total	Increase (Decrease) from Prior Year	Percent of Increase (Decrease)
General Government	\$ 1,586,710	19.5 %	\$ (438,058)	(21.6)%
Public Safety	2,030,700	24.9 %	139,474	7.4 %
Highway and Streets	740,212	9.1 %	6,189	.8 %
Culture and Recreation	297,728	3.7 %	14,084	5.0 %
Capital Outlay	921,545	11.3 %	(262,450)	(22.2) %
Debt Service	440,008	5.4 %	(2,526,578)	(85.2)%
	\$ 6,016,903	73.9 %	\$ (3,067,339)	(33.8)%
Other Financing Uses	2,129,883	<u>26.1 %</u>	1,234,596	138.0 %
Total Uses	<u>\$ 8.146.786</u>	<u>100.0 %</u>	<u>\$ (1.832.743)</u>	(18.4)%

NOTE: This table includes expenditures of all general government fund types including general, special revenue, debt service, capital projects funds and component unit.

The general government expenditures of the General Fund increased \$49,591 or 4.1 percent. Cessation of the Oregon Trail Celebration resulted in a \$242,224 decrease in the Tourist Promotion Fund. There was a \$260,568 reduction in the Special Grants Fund as the housing rehabilitation program ended.

Public safety expenditures for police, fire and ambulance increased 7.4 percent compared to a 10.3 percent increase during 1992-93.

Tourist Promotion Fund capital outlay decreased \$621,091 compared to 1992-93. The 1992-93 expenditures were for the Oregon Trail Celebration. Street and Storm Sewer Fund capital outlay increased \$281,857 and Street and Bridge Replacement Fund \$101,403.

The 1992-93 defeasement of Columbia Gateway Urban Renewal Agency Bonds, which were defeased using cash and investments on hand, account for the huge decrease in debt service expenditures during 1993-94.

The substantial increase in other financing uses is due to the defeasement of a portion of the outstanding water bonds. The source of the funding for this defeasement was the issuing of refunding bonds in the amount of \$1,690,000.

The Special Revenue Funds account for revenue derived from specific sources which are restricted to finance particular functions or activities. Funds included in this fund category are the Street and Storm Sewer Fund, Tourist Promotion, Ambulance Reserve, Public Works Reserve, Unemployment Insurance Reserve, Vietnam Memorial, Street and Bridge Replacement, Energy, Fire Equipment Reserve, Special Grants, Parks Reserve, and State Office Building. The results of operations include revenues and other sources of \$1,609,207 and expenditures and other uses of \$1,850,837.

The Capital Projects funds includes the Special Assessments, Capital Projects and F.A.A. Grant Improvement Funds. The results of operations include revenues and other sources of \$243,078 and expenditures and other uses of \$202,760.

#### Enterprise Funds

#### Water Utility

Gross revenues of the water utility increased from \$1,954,983 in 1992-93 to \$2,158,830 in 1993-94, or \$203,847. A comparative tabulation of gross revenue is shown on the next page:

	1993-94	1992-93	Increase (Decrease)
Service Charges and Fees	\$ 2,031,039	\$ 1,835,214	<b>\$</b> 195,825
Interest Earnings	76,384	117,430	(41,046)
Other Non-operating Income	51,407	2,339	49,068
Totals	<u>\$_2,158,830</u>	<u>\$ 1,954,983</u>	<u>\$ 203.847</u>

Gross revenues of the Water Utility increased because of rate increases effective the beginning of the year. Interest earnings decreased because of the lower interest rates in effect during 1993-94 and use of funds for capital construction.

A comparative tabulation of operating expenses including transfers to the general fund for services provided is shown below:

	1993-94	1992-93	Increase (Decrease)
Salaries and Wages	<b>\$</b> 799,773	<b>\$</b> 647,593	\$ 152,180
Operations and Maintenance	419,048	389,305	29,743
General, Administratiou	76,353	100,204	(23,851)
Depreciation	240,484	177,986	62,498
Transfers to Other Funds	254,262	188,953	65,309
Totals	<u>\$ 1,789.920</u>	<u>\$ 1,504,041</u>	<u>\$ 285,879</u>

Wastewater Utility

Gross revenues of the wastewater utility increased from \$1,636,788 in 1992-93 to \$1,694,404 in 1993-94, or \$57,616. A comparative tabulation of gross revenues is shown below:

	1993-94	1992-93	Increase (Decrease)
Service Charges and Fees Interest Earnings	\$ 1,599,673 60,178	\$ 1,560,464 72,191	\$ 39,209 (12,013)
Other Non-operating Income	34,553	4,133	
Totals	<u>\$ 1.694.404</u>	<u>\$ 1,636.788</u>	<u>\$    57.616</u>

A rate increase at the beginning of the year accounts for the increase in revenues. This rate increase is in accordance with the utility master plan to improve and replace the utility plant in service.

A comparative tabulation of operating expenses, including transfers to the general fund for services provided, is shown on the next page:

1993-94	1992-93	Increase (Decrease)
\$ 261,587	\$ 486,593	\$ (225,006)
516,616	221,281	295,335
31,231	52,605	(21,374)
91,155	72,678	18,477
<u>\$ 152,546</u>	<u>\$ 145,771</u>	<u>\$ 6,775</u>
<u>\$ 1,053,135</u>	<u>\$ 978.928</u>	<u>\$ 74,207</u>
	\$ 261,587 516,616 31,231 91,155 <u>\$ 152,546</u>	\$ 261,587  \$ 486,593    \$ 516,616  221,281    \$ 31,231  \$ 52,605    \$ 91,155  72,678    \$ 152,546  \$ 145,771

The sewer treatment operation was contracted out during 1993-94 accounting for the decrease in salaries and wages and the increase in operation and maintenance.

#### <u>Airport</u>

Gross revenues decreased from \$91,588 in 1992-93 to \$14,687 in 1993-94, or \$76,901. A comparative tabulation is shown below:

	1993-94	1992-93	lucrease (Decrease)
Service Charges and Fees	<b>\$</b> 1,657	\$ 65,754	\$ (64,097)
Rental Income	10,655	10,460	195
Other Non-operating Income	2.375	15,374	(12,999)
Sub total	\$ 14,687	\$ 91,588	<b>\$</b> (76,901)

During 1992-93 the City contracted with a fixed base operator to manage and operate the airport. The City sold the fuel and other inventory items to the F.B.O. at cost. This accounts for the major decrease in revenues and expenditures for 1993-94.

A comparative tabulation of operating expenses is shown below:

	1993-94	1992-93	Increase (Decrease)
Salaries and Wages	s -	\$ 4,003	\$ (4,003)
Operation and Maintenance	25,554	70,057	(44,503)
General Administration	11,313	5,712	5,601
Depreciation	414	316	98
Total	<u>\$ 37.281</u>	<u>\$ 80,088</u>	<u>\$ (42,807)</u>

#### Agency Fund

Deferred compensation of current and former City employees is accounted for in this fund. A qualified deferred compensation plan is available to all City employees. The fund had a net increase of \$18,733 in assets and liabilities during 1993-94.

#### Account Groups

The General Fixed Assets Account Group records all those fixed assets of the City used in the performance of general government functions and excludes the fixed assets of Enterprise Funds. As of June 30, 1994, the general fixed assets of the City amounted to \$4,477,493. This amount represents the original cost, estimated historical cost, or donated value of the assets and is considerably less than their present value. Depreciation of general fixed assets is not recognized in the City's accounting system.

The General Long-Term Obligation Account Group records all debt and other obligations which will be repaid from governmental resources. Long-term obligations in this account group consist of unmatured general obligation bonds, capitalized lease obligations, long-term loans, and accrued compensated absences.

#### DEBT ADMINISTRATION

Long-term indebtedness totaled \$2,639,505 as of June 30, 1994. This total is represented by the following:

City of The Dalles:	
1993 Advance Refunding General Obligation Bonds	<b>\$</b> 1,650,000
1988 Advance Refunding General Obligation Bonds	515,000
Note Payable to Oregon Department of Energy	17,500
Capital leases	286,510
Compensated Absences Payable	170,495
Total	<b>\$</b> 2,639,505

The City's long-term debt per capita is \$233.07 based upon an estimated population of 11,325, as of June 30, 1994.

The ratio of the City's long-term debt to the assessed valuation as of June 30, 1994, is approximately 3/4 of one percent.

#### **RISK MANAGEMENT**

The City continued to review and evaluate its risk management program during 1993-94. A city-wide safety program with regular committee meetings and inspections is in force. A risk manager was employed in 1992-93.

The City maintains property and liability insurance coverage. The City will continue to evaluate loss potential, risk retention, and insurance coverage to achieve optimum levels of risk management.

The City does not engage in risk financing activities where the risk is retained (selfinsurance) by the City at this time.

#### **OTHER INFORMATION**

#### Independent Audit

Oregon Revised Statutes Chapter 297 requires that an independent audit be made of all City funds and account groups within six months following the close of a fiscal year. The independent auditors, who were selected by the City Council, have completed their audit of the City's funds and account groups; and their opinion and State of Oregon required audit comments and disclosures are included in this report.

#### Certificate of Achievement

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of The Dalles, Oregon, for its comprehensive annual financial report for the fiscal year ended June 30, 1993. The Certificate of Achievement is a prestigious national award recognizing conformance with the highest standards for preparation of state and local government financial reports.

In order to be awarded a Certificate of Achievement, a government unit must publish an easily readable and efficiently organized comprehensive annual financial report, whose contents conform to program standard. Such CAFR must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for one year only. The City of The Dalles, Oregon, has received a Certificate of Achievement for the fiscal year ended June 30, 1993. We believe our current report continues to conform to the Certificate of Achievement program requirements, and we are submitting it to GFOA.

### Acknowledgments

The preparation of this report on a timely basis has been accomplished through the diligent efforts of the entire staff of the Finance Department. I should like to express my appreciation to all members of this department who assisted and contributed to its preparation. I also thank the Mayor and members of City Council for their interest and support in planning and conducting the financial operations of the City.

Respectfully submitted,

Sonald W. Sower

Donald W. Gower Finance Director

# Certificate of Achievement for Excellence in Financial Reporting

Presented to

# City of The Dalles, Oregon

For its Comprehensive Annual **Financial Report** for the Fiscal Year Ended June 30, 1993

A Certificate of Achievement for Excellence in Financial Reporting is presented by the Government Finance Officers Association of the United States and Canada to government units and public employee retirement systems whose comprehensive annual financial reports (CAFRs) achieve the highest standards in government accounting and financial reporting.



President Hally President

**Executive Director** 

OFFICIALS OF THE CITY JUNE 30, 1994

# CITY COUNCIL

	Term Expires December 31
L.D. "Les" Cochenour, Mayor	1994
319 West 20th Street	
The Dalles, Oregon 97058	
Jon Bailey	1996
1300 East 11th Street	
The Dalles, Oregon 97058	
Mary Ann Davis	1996
1814 East 14th Street	
The Dalles, Oregon 97058	
Bill Holt	1994
P.O. Box 1212	
The Dalles, Oregon 97058	
Dr. Raymond Koch	1994
2904 Old Dufur Road	
The Dalles, Oregon 97058	
Carolyn Wood	1994
415 West 15th Street	

# **CITY ADMINISTRATION**

William B. Elliott Julie Krueger Donald W. Gower Gene E. Parker

The Dalles, Oregon 97058

City Manager - Budget Officer City Clerk Finance Director/Treasurer City Attorney

#### CITY ADDRESS

City Hall 313 Court Street The Dalles, Oregon 97058

# CITY OF THE DALLES, OREGON ORGANIZATION CHART

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# Talbot, Korvola & Warwick

Certified Public Accountants

6420 S.W. Macadam, Suite 300 Portland, Oregon 97201-3519 (503) 452-7172, FAX (503) 452-7174

#### INDEPENDENT AUDITOR'S REPORT

August 16, 1994

City Council City of The Dalles The Dalles, Oregon

We have audited the accompanying general purpose financial statements of the City of The Dalles, Oregon, as of and for the year ended June 30, 1994, as listed in the financial section of the table of contents. These general purpose financial statements are the responsibility of the City of The Dalles' management. Our responsibility is to express an opinion on these general purpose financial statements based on our audit.

We conducted our audit in accordance with generally accepted auditing standards and the Minimum Standards for Audits of Oregon Municipal Corporations. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the general purpose financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the general purpose financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall general purpose financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

In our opinion, the general purpose financial statements referred to in the first paragraph present fairly, in all material respects, the financial position of the City of The Dalles, Oregon, as of June 30, 1994, and the results of its operations and cash flows of its proprietary fund type for the year then ended in conformity with generally accepted accounting principles.

Our audit was made for the purpose of forming an opinion on the general purpose financial statements taken as a whole. The supplemental information on pages 27 through 70 is presented for the purpose of additional analysis and is not a required part of the general purpose financial statements of the City of The Dalles, Oregon. Such information has been subjected to the auditing procedures applied in the audit of the general purpose financial statements and, in our opinion, is fairly presented in all material respects in relation to the general purpose financial statements taken as a whole.

#### INDEPENDENT AUDITOR'S REPORT (Continued)

City Council City of The Dalles August 16, 1994 Page 2

The information listed in the statistical section of the table of contents has not been audited by us and, accordingly, we express no opinion on it.

TALBOT, KORVOLA & WARWICK Certified Public Accountants

By Oger A Konala



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**General Purpose Financial Statements** 

#### COMBINED BALANCE SHEET -ALL FUND TYPES AND ACCOUNT GROUPS

# JUNE 30, 1994

	_				
	_		Special	Debt	Capital
ASSETS AND OTHER DEBITS	_	General	Revenue	Service	Projects
ASSETS:					
Cash and cash equivalents Receivables Inventories	\$	682,191\$ 1,156,549 -	1,182,554 \$ 162,501 -	93,6743 91,691 -	635,260 82,234 -
Restricted assets - cash and cash equivalents		-	-	-	
Deferred compensation assets Assets held for sale Fixed assets, net			- - -	-	31,500
OTHER DEBITS:					
Amount available for debt service Amount to be provided for retirement of		-	-	-	-
general long-term obligations					
TOTAL ASSETS AND OTHER DEBITS	<u>\$</u>	1,838,740 \$	1,345,055 \$	185,365	<u>\$ 748,994</u>
LIABILITIES, FUND EQUITY AND OTHER CREDITS					
LIABILITIES:					
Accounts payable	\$	57,883\$	222,278\$	-	\$ 8,245
Customer deposits		540	7,219	_	12,789 5,853
Retainage payable Compensated absences payable		41,624	6,621	-	-
Current liabilities payable from restricted assets:		·	·		
Accounts payable		—	-	-	_
Retainage Deferred compensation payable				_	_
Deferred revenues:					
Property taxes		389,830	-	88,024	
Assessment liens		-	-	-	113,734
Other Note payable		556,723	_	-	
General obligation bonds payable				_	_
Obligations under capital leases	_	· · · · · · · · · · · · · · · · · · ·			
TOTAL LIABILITIES		1,046,600	236,118	88,024	140,621
FUND EQUITY AND OTHER CREDITS: OTHER CREDITS:					
Investment in general fixed assets FUND EQUITY:		-	-	~	~
Contributed capital Retained earnings:		-	-	-	-
Reserved for construction		-	_	-	-
Unreserved Fund balances:		-	-	-	-
Reserved: Reserved for debt service Unreserved:		-	~	97,341	-
Undesignated		792,140	1,108,937		608,373
TOTAL FUND EQUITY AND OTHER CREDITS		792,140	1,108,937	97,341	608,373
TOTAL LIABILITIES, FUND EQUITY AND OTHER CREDITS	<u>\$</u>	<u>1,838,740 \$</u>	<u>1,345,055 \$</u>	185,365	<u>\$ 748,994</u>
See notes to general purp	005	se financial	statements		

Propretary _Fund_Type Enterprise	Fiduciary <u>Fund Type</u> Agency		<u>Groups</u> General Long-Term bligations		Component Unit-Columbia Gateway Urban Renewal <u>Agency</u>	
\$ 764,785 176,688 192,521	\$ _ _ _	\$ - \$ - -	- -	\$ 3,358,464 1,669,663 192,521	\$ 86,685 14,973 -	\$ 3,445,149 1,684,636 192,521
2,719,139  11,663,622	122,232 	- - 4,477,493	- - - -	2,719,139 122,232 31,500 16,141,115		2,719,139 122,232 31,500 16,141,115
-	-	-	97,341 2,542,164	97,341 <u>2,542,164</u>		97,341 <u>2,542,164</u>
<u>\$15,516,755</u>	<u>\$ 122,232</u>	<u>\$ 4,477,493</u> <u>\$</u>			<u>\$ 101,658</u>	<u>\$26,975,797</u>
\$ 97,765 28,328 9,963 60,320	\$ _ _ _ _	\$ - \$ - - -	- - 170,495	\$ 386,171 41,657 23,035 279,060	\$    2,989 	\$ 389,160 41,657 23,035 279,060
76,410 61,843 -	 122,232		- - -	76,410 61,843 122,232		76,410 61,843 122,232
- - - - -	- - - - -		17,500 2,165,000 _286,510	477,854 113,734 556,723 17,500 2,165,000 	14,175	492,029 113,734 556,723 17,500 2,165,000 
334,629	122,232		2,639,505	4,607,729	17,164	4,624,893
-	-	4,477,493	-	4,477,493	-	4,477,493
2,535,232	-	-	-	2,535,232	-	2,535,232
2,580,886 10,066,008	-	-	-	2,580,886 10,066,008	-	2,580,886 10,066,008
-	-	-	-	97,341	-	97,341
	<u> </u>	<b></b>		2,509,450	84,494	2,593,944
15,182,126		4,477,493		22,266,410		22,350,904
<u>\$15,516,755</u>	<u>\$ 122,232</u>	<u>\$ 4,477,493</u> <u>\$</u>	2,639,505	<u>\$26,874,139</u>	<u>\$ 101,658</u>	<u>\$26,975,797</u>

#### COMBINED STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - ALL GOVERNMENTAL FUND TYPES YEAR ENDED JUNE 30, 1994

	Governmental Fund							
	······	Special	Debt					
	<u>    General     </u>	<u>Revenue</u>	<u>Service</u>					
REVENUES:	C 1 002 200	e 202 224	6 20 <b>7</b> 227					
Taxes Special assessments	\$ 1,903,290	\$ 392,224	\$ 387,337					
Intergovernmental	520,738	626,416	-					
Franchise fees	219,477	-	_					
Fines and forfeits	101,474	-	_					
Charges for services	359,777	51,475	-					
Interest on investments	26,803	46,435	3,693					
Miscellaneous	273,095	<u>166,982</u>	3,180					
Total revenues	3,404,654	1,283,532	394,210					
EXPENDITURES:								
Current:								
General government	1,227,379	320,839						
Public safety	2,030,700	-						
Highways and streets Culture and recreation	297,728	740,212	_					
Capital outlay	187,207	596,322	_					
Debt service:	101/101	350,522						
Principal		-	281,512					
Interest	-	-	123,524					
Refunding bond issuance costs	-	-	34,270					
Trustee fees		<del>_</del>	702					
Total expenditures	3,743,014	1,657,373	440,008					
Revenues over (under)								
expenditures	(338,360)	(373,841)	(45,798)					
OTHER FINANCING SOURCES (USES):								
Operating transfers in	610,572	253,445	-					
Proceeds of capital lease	15,266	72,230	-					
Proceeds of refunding bonds	-	-	1,685,488					
Payment to refunded bond escrow agent	(242 445)	(102 464)	(1,647,640)					
Operating transfers out	(243,445)	(193,464)	<u> </u>					
Total other financing	200 202	120 011	27 040					
sources (uses)	382,393	132,211	37,848					
Revenues and other financing								
sources over (under)								
expenditures and other								
financing uses	44,033	(241,630)	(7,950)					
FUND BALANCES, July 1, 1993, as	300 000	1 200 000	105 001					
previously reported	760,269	1,322,996	105,291					
Cumulative effect of changes in								
accounting principles	(12,162)	27,571						
FUND BALANCES, July 1, 1993,								
as restated	748,107	1,350,567	105,291					
FUND BALANCES, June 30, 1994	\$ 792,140	<u>\$ 1,108,937</u>	<u>\$ 97,341</u>					
			<u></u>					

See notes to general purpose financial statements.

Capital Projects	Totals City of The Dalles (Memorandum Only)	Component Unit- Columbia Gateway Urban Renewal <u>Agency</u>	Totals (Memorandum Only)
\$ 118,505   21,386  78,153	<pre>\$ 2,682,851 118,505 1,147,154 219,477 101,474 411,252 98,317 521,410</pre>	\$ 13,394 - - 3,116	<pre>\$ 2,696,245 118,505 1,147,154 219,477 101,474 411,252 101,433 521,410</pre>
218,044	5,300,440	16,510	5,316,950
19,410  138,016	1,567,628 2,030,700 740,212 297,728 921,545	19,082 - - - -	1,586,710 2,030,700 740,212 297,728 921,545
- - - -	281,512 123,524 34,270 702	- - -	281,512 123,524 34,270 702
<u>157,426</u> 60,618	<u>5,997,821</u> (697,381)	<u>    19,082</u> (2,572)	<u>6,016,903</u> (699,953)
25,034 	889,051 87,496 1,685,488	(2,372) 	889,051 87,496 1,685,488
(45,334)	(1,647,640) (482,243)		(1,647,640) (482,243)
(20,300)	532,152	<u>-</u>	<u> </u>
40,318	(165,229)	(2,572)	(167,801)
568,055	2,756,611	87,066	2,843,677
	15,409		15,409
<u>568,055</u>	2,772,020	87,066	2,859,086 \$ 2,691,285
<u>\$ 608,373</u>	<u>\$ 2,606,791</u>	<u>\$ 84,494</u>	<u>3 2,031,203</u>

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#### COMBINED STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL -ALL GOVERNMENTAL FUND TYPES - BUDGETARY BASIS

#### YEAR ENDED JUNE 30, 1994

	c	eneral Fund		Special Revenue Funds				
	Budget	Actual _	Variance Favorable (Unfavor- able)	Budget	Actual	Variance Favorable (Unfavor- able)		
REVENUES: Taxes		\$ 1,903,290	\$ 37,890	\$ 367,815	\$ 392,224	\$ 24,409		
Special assessments Intergovernmental Franchise fees	500,925 203,000	520,738 219,477 101,474	19,813 16,477 19,074	1,377,187	626,416	(750,771)		
Fines and forfeits Charges for services Interest on investments Miscellaneous	82,400 328,325 40,000 164,042	359,777 26,803 273,095	31,452 (13,197) 109,053	7,263 56,357 185,446	51, 475 46, 435 166, 982	44,212 (9,922) (18,464)		
Total revenues	3,184,092	3,404,654	220,562	1,994,068	1,283,532	(710,536)		
EXPENDITURES:								
Current: General government Public safety Highways and streets	1,300,193 2,130,471	1,224,098 2,027,259	76,095 103,212	452,731 855,929	320,704 743,440	132,027 112,489		
Culture and recreation Capital outlay Contingency	292,080 184,983 417,523	297,804 171,940	(5,724) 13,043 417,523		524,092	1,294,431 193,563		
Debt service: Principal Interest	-	-	-	-	-			
Refunding bond issuance costs Trustee fees	-							
Total expenditures	4,325,250	3,721,101	604,149	3,320,746	1,588,236	1,732,510		
Revonues over (under) expenditures	_(1,141,158)	(316,447)	824,711	(1,326,678)	(304,704)	1,021,974		
OTHER FINANCING SOURCES (USES): Operating transfers in Proceeds of refunding bonds Payment to refunded bond	823,103	610,572	(212,531)	431,325	253,445 -	(177,880)		
escrow agent Operating transfers out	(243, 445)	(243, 445)		(382,995)	(193,464)	189,531		
Total other financing sources (uses)	579,658	367,127	(212,531)	48,330	59,981	11,651		
Revenues and other financing sources over (under) expenditures and other financing uses	(561,500)	50,680	612,180	(1,278,348)	(244.723)	1.033.625		
FUND BALANCES, July 1, 1993, as previously reported	561,500	760,269	198,769	1,278,348	1,322,996	44,648		
Cumulative effect of changes in accounting principles		22,815	22,815		37,284	37,284		
FUND BALANCES, July 1, 1993, as restated	561,500	783,084	221,584	1,278,348	1,360,280	81,932		
FUND BALANCES, June 30, 1994	<u>\$</u>	<u>\$ 833,764</u>	<u>\$ 833,764</u>	<u>\$                                    </u>	<u>\$ 1,115,557</u>	<u>\$ 1,115,557</u>		

See notes to general purpose financial statements.

Deb	r 9	ervice Fun	de			Cani	+=1	Projects	Fund	10			y	Totals of The Dalle orandum Only	
Budget		Actual	Va: Far (Ui	riance vorable nfavor- able)		Budget		Actual	V: Fa	riance vorable Jnfavor- able)	B	udget		Actual	Variance Favorable (Unfavor- able)
\$ 363,442 - - 3,000 <u>3,180</u>	\$	387,337 - - 3,693 3,180	\$	23,895	\$	94,830 688,083 	\$	118,505 - - 21,386 78,153	\$	23,675 (688,083)  1,386 (,927,680)	Ζ,	596,657 94,830 566,195 203,000 82,400 335,588 119,357 358,501	\$	2,682,851 118,505 1,147,154 219,477 101,474 411,252 98,317 521,410	\$ 86,194 23,675 (1,419,041) 16,477 19,074 75,664 (21,040) (1,837,091)
369,622		394,210		24,588	_	2,808,746	_	218,044	_(2	2 <u>,590,</u> 702)	8,3	356,528		5,300,440	(3,056,088)
						300,750 - 2,930,099 37,500		19,410  138,016	:	281,340 - - 2,792,083 37,500	2,	053,674 130,471 355,929 292,080 933,605 548,586		1,564,212 2,027,259 743,440 297,804 834,048	489,462 103,212 112,489 (5,724) 4,099,557 648,586
266,468 153,600 46,896 2,000		281,512 123,524 34,270 702		(15,044) 30,076 12,626 1,298		- - 				-		266,468 153,600 46,896 2,000		281,512 123,524 34,270 702	(15,044) 30,076 12,626 1,298
468,964		440,008		28,956		3,268,349		157,426	;	<u>,110,923</u>	11,3	<u>883,309</u>	_	5,906,771	5,476,538
(99,342)		(45,798)		53,544		(459,603)		60,618		<u>520,221</u>	<u>(3,</u>	)26,781)	_	<u>(606,331</u> )	2,420,450
1,690,000		1,685,488		(4,512)		25,034		25,034 _		Ξ	1,2 1,0	279,462 590,000		889,051 1,685,488	(390,411) (4,512)
(1,627,565)	(	1,647,640)		(20,075)		(73,334)	_	(45,334)		28,000		527,565) 599 <u>,774</u> )	_	(1,647,640) (482,243)	(20,075) 217,531
62,435		37,848	<u></u>	(24,587)		(48,300)		(20,300)		28,000	(	542,1 <u>23</u>	_	444,656	(197,467)
(36,907)		(7,950)		28,957		(507,903)	_	40,318		548 <b>,2</b> 21	(2,	<u>384,658</u> )	_	(161,675)	2,222,983
105,291		105,291		-		507,903		568,055		60,152	2,4	453,042		2,756,611	303,569
		<u>-</u>	<u> </u>										-	60,099	60,099
105,291	_	105,291			_	507,903		568,055	_	60,152	2,4	453,042	_	2,816,710	363,668
<u>\$ 68,384</u>	<u>ş_</u>	97,341	<u>\$</u>	28,957	\$		<u>\$</u>	608,373	<u>\$</u>	608,373	<u>\$</u>	68,384	<u>\$</u>	2,655,035	<u>\$ 2,586,651</u>
# STATEMENT OF REVENUES, EXPENSES AND CHANGES IN RETAINED EARNINGS - PROPRIETARY FUND TYPE

### YEAR ENDED JUNE 30, 1994

<b>OPERATING REVENUES:</b> Service charges and fees Rental income Other operating income	Enterprise \$ 3,632,369 10,655 51,702
Total operating revenues	3,694,726
<b>OPERATING EXPENSES:</b> Personal services Operations and maintenance General administration Depreciation	1,061,360 961,218 118,897 332,053
Total operating expenses	2,473,528
Operating income	1,221,198
NON-OPERATING INCOME (EXPENSE): Interest earnings Loss on disposition of fixed assets Other non-operating income Total non-operating income, net Net income before operating	137,425 (1,825) 37,595 173,195
transfers	1,394,393
<b>OPERATING TRANSFERS:</b> Transfers in Transfers out	630,000 (1,036,808)
Net operating transfers	(406,808)
Net income	987,585
RETAINED EARNINGS, July 1, 1993,	<u>11,659,309</u>
RETAINED EARNINGS, June 30, 1994,	12,646,894

See notes to general purpose financial statements.

### STATEMENT OF CASH FLOWS -PROPRIETARY FUND TYPE

# YEAR ENDED JUNE 30, 1994

	<u>Enterprise</u>
CASH FLOWS FROM OPERATING ACTIVITIES:	\$ 1,221,198
Operating income Adjustments to reconcile operating income	\$ 1,221,190
to net cash provided by operations:	
Depreciation	332,053
Change in operating assets and liabilities:	,
Receivables	(2,130)
Inventories	5,859
Accounts payable	(165,792)
Customer deposits	6,243
Retainage payable	9,963
Compensated absences payable Current liabilities payable	16,080
from restricted assets	(145,475)
Net cash provided by operations	1,277,999
CASH FLOWS FROM NONCAPITAL FINANCING	
ACTIVITIES:	
Operating transfers in	630,000
Operating transfers out	(1,036,808)
Net cash used in noncapital	(100 000)
financing activities	(406,808)
CASH FLOWS FROM CAPITAL AND RELATED	
FINANCING ACTIVITIES:	
Proceeds from sale of fixed assets	3,395
Capital related penalties received	34,200
Acquisition of fixed assets	<u>(1,964,418</u> )
Net cash used in capital and	(1 026 022)
related financing activities	(1,926,823)
CASH FLOWS FROM INVESTING ACTIVITIES:	
Interest earnings	137,425
	-
Net cash provided by investing	
activities	<u>137,425</u>
NET DECREASE IN CASH	(918,207)
MEI DECKERDE IN CADR	(510,207)
CASH AND CASH EQUIVALENTS, July 1, 1993	4,402,131
CASH AND CASH EQUIVALENTS, June 30, 1994	<u>\$ 3,483,924</u>

See notes to general purpose financial statements.

### NOTES TO GENERAL PURPOSE FINANCIAL STATEMENTS

### YEAR ENDED JUNE 30, 1994

#### SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

### Financial Reporting Entity

#### The City:

The City of The Dalles, Oregon (the City) is organized under the general laws of the State of Oregon. The City Council, composed of the mayor and five Council members, comprises the legislative branch of the City. Individual departments are under the direction of the City Manager, who is appointed by the City Council. As required by generally accepted accounting principles, these financial statements present the City and its component unit, Columbia Gateway Urban Renewal Agency (the Agency) for which the City is considered to be financially accountable. The Agency, a discretely presented component unit is reported in a separate column in the combined financial statements to emphasize it is legally separate from the City. Both the City, and the Agency have June 30 year ends.

There are various other governmental agencies and special service districts which provide services within the City's boundaries. However, the City is not financially accountable for any of these entities and accordingly their financial information is not included in these financial statements.

#### Discretely Presented Component Unit:

The Agency was formed to undertake urban renewal projects and activities pursuant to the City's redevelopment plan. The Board of Directors of the Agency consists of the Mayor and the five elected City Council members, and an additional five non-council members appointed by the City Council. The City is required to certify to the County Assessor any incremental taxes which are to be levied for the benefit of the Agency. The City has the ability to significantly influence the operations and provide a financial benefit to the Agency. The Agency is presented as a governmental fund type.

Financial statements for the Agency may be obtained at the City's administrative offices, 313 Court Street, The Dalles, Oregon 97058.

# Measurement Focus, Basis of Accounting and Basis of Presentation

The accounts of the City are organized and operated on the basis of funds and account groups. A fund is an independent fiscal and accounting entity with a self-balancing set of accounts. Fund accounting segregates funds according to their intended purpose and is used to aid management in demonstrating compliance with finance-

# NOTES TO GENERAL PURPOSE FINANCIAL STATEMENTS (Continued)

### YEAR ENDED JUNE 30, 1994

# SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

# <u>Measurement Focus, Basis of Accounting and Basis of Presentation</u> (Continued)

related, legal and contractual provisions. The minimum number of funds are maintained consistent with legal and managerial requirements. Account groups are a reporting device to account for certain assets and liabilities of the governmental funds not recorded directly in those funds.

The City has the following fund types and account groups:

### Governmental Fund Types:

Governmental funds - Governmental funds are used to account for the City's general government activities. Governmental fund types use the flow of current financial resources measurement focus and the modified accrual basis of accounting. Under the modified accrual basis of accounting revenues are recognized when susceptible to available"). when they are "measurable and accrual (i.e. "Measurable" means the amount of the transaction can be determined and "available" means collectible within the current period or soon enough thereafter to pay liabilities of the current period. The City considers all revenues available if they are collected within 60 days after year end. Expenditures are recorded when the related fund liability is incurred, except for unmatured interest on general long-term obligations which is recognized when due, and certain compensated absences which are recognized when the obligation is expected to be liquidated with expendable available financial resources.

Property taxes, franchise fees, state shared revenues, transient room taxes and local fuel taxes are susceptible to accrual. Other receipts become measurable and available when cash is received by the City and are recognized as revenue at that time.

Entitlement revenues are recorded at the time of receipt or earlier if the susceptible to accrual criteria are met. Expenditure driven grants are recognized as revenue when the qualifying expenditures have been incurred and all other grant requirements have been met.

Governmental funds include the following fund types:

### <u>General Fund</u>

The General Fund is the City's primary operating fund. It accounts for all financial resources of the City, except those required to be accounted for in another

# NOTES TO GENERAL PURPOSE FINANCIAL STATEMENTS (Continued)

### YEAR ENDED JUNE 30, 1994

### SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

# <u>Measurement Focus, Basis of Accounting and Basis of Presentation</u> (Continued)

### Governmental Fund Types (Continued):

### General Fund (Continued)

fund. Principal sources of revenue are property taxes, franchise fees, hotel-motel tax, and state shared revenues. Expenditures are primarily for general government operations, public safety, and culture and recreation.

### Special Revenue Funds

• The Special Revenue Funds account for revenue sources that are legally restricted to expenditure for specific purposes (not including major capital projects). Principal revenue sources are taxes, interest and an allocation of state gas tax proceeds. Major expenditures are for street maintenance, tourism promotion and capital improvements.

### Debt Service Funds

• The Debt Service Funds account for the payment of principal and interest on general long-term debt not being financed by proprietary funds. The principal sources of revenue are property taxes and interest.

### Capital Projects Funds

• The Capital Projects Funds account for the acquisition and construction of major capital projects other than those being financed by proprietary funds. The principal revenue sources are special assessments and interest earned on investments.

### Proprietary Fund Type:

Proprietary funds are accounted for on the flow of economic resources measurement focus and use the accrual basis of accounting. Under this method, revenues are recorded when earned and expenses are recorded at the time liabilities are incurred. The City applies all applicable Financial Accounting Standards Board (FASB) pronouncements in accounting and reporting for its proprietary operations.

# NOTES TO GENERAL PURPOSE FINANCIAL STATEMENTS (Continued)

### YEAR ENDED JUNE 30, 1994

SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

# <u>Measurement Focus, Basis of Accounting and Basis of Presentation</u> (Continued)

#### Proprietary Fund Type (Continued):

The City's proprietary operations are Enterprise Funds.

Enterprise Funds are used to account for those operations that are financed and operated in a manner similar to private business or where the City Council has decided that the determination of revenues earned, costs incurred and/or net income is necessary for management accountability. Services accounted for through Enterprise Funds are water utility, waste water utility, and the airport.

#### Fiduciary Fund Type:

Fiduciary Funds account for assets held by the City as an agent on behalf of others. The City maintains an Agency Fund which is custodial in nature and does not present results of operations or have a measurement focus. The Agency Fund is accounted for using the modified accrual basis of accounting and accounts for deferred compensation amounts payable to employees.

#### General Fixed Assets Account Group:

The General Fixed Assets Account Group is used to account for fixed assets not accounted for in the Enterprise Funds.

#### General Long-Term Obligations Account Group:

The General Long-Term Obligations Account Group is used to account for general long-term debt, capital leases, notes payable and the long-term portion of compensated absences that are not specific liabilities of the Enterprise Funds.

# Assets, Liabilities and Equity

### Deposits and Investments:

The City's cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of acquisition.

Oregon Revised Statutes authorize the City to invest in general obligations of the U.S. Government and its agencies, certain bonded

### NOTES TO GENERAL PURPOSE FINANCIAL STATEMENTS (Continued)

#### YEAR ENDED JUNE 30, 1994

### SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

# Assets, Liabilities and Equity (Continued)

#### Deposits and Investments (Continued):

obligations of Oregon municipalities, bank repurchase agreements, bankers' acceptances, and the local government investment pool. Investments are stated at cost, except for investments in the Deferred Compensation Agency Fund which are reported at market value.

#### Receivables and Payables:

Property taxes are assessed on all taxable property as of July 1, the beginning of the fiscal year, and become a lien on that date. Property taxes are levied on November 15. Collection dates are November 15, February 15, and May 15. Discounts are allowed if the amount due is received by November 15 or February 15. Taxes unpaid and outstanding on May 16 are considered delinquent.

Property taxes receivable which have been collected within 60 days subsequent to year end are considered measurable and available, and are recognized as revenues. All other property taxes receivable are offset by deferred revenue because they are not deemed available to finance operations of the current period.

Assessment liens receivable in the Special Assessments Fund are recorded as receivables at the time property owners are assessed for property improvements. Assessment liens receivable are offset by deferred assessment lien revenues and accordingly, have not been recorded as revenue. Assessment interest receivable is recorded as earned, but offset by deferred revenue until received.

Receivables for federal and state grants, and state, county and local shared revenue are recorded as revenue in all fund types as earned. No allowance for doubtful accounts is necessary.

Receivables of the Enterprise Funds are recorded as revenue in all funds as earned. The allowance for doubtful accounts is established on a specific identification basis.

# Inventories:

Inventories in the Enterprise Funds are stated at the lower of cost (first-in, first-out basis) or market. The costs of Governmental Fund Type inventories are recorded as expenditures when purchased.

### NOTES TO GENERAL PURPOSE FINANCIAL STATEMENTS (Continued)

#### YEAR ENDED JUNE 30, 1994

# BUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

### Assets, Liabilities and Equity (Continued)

#### **Restricted Assets:**

Assets, whose use is restricted for construction by the City Council, are segregated on the combined balance sheet.

### Fixed Assets:

Fixed assets used in Governmental Fund Types of the City are recorded in the General Fixed Asset Account Group at cost or estimated historical cost if purchased or constructed. Donated fixed assets are recorded at their estimated fair value at the date of donation. Assets in the General Fixed Assets Account Group are not depreciated.

Public domain (infrastructure) general fixed assets (e.g., roads, bridges, sidewalks, storm sewers and other assets that are immovable and of value only to the City) are not capitalized.

The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend assets' lives are not included in the General Fixed Assets Account Group or capitalized in the Enterprise Funds.

Property, plant and equipment in the Enterprise Funds of the City are recorded at cost. Property, plant and equipment donated to these Enterprise Fund operations are recorded at their estimated fair value at the date of donation.

Major outlays for capital assets and improvements are capitalized in the Enterprise Funds as projects are constructed. Interest incurred during the construction phase of Enterprise Fund fixed assets is reflected in the capitalized value of the asset constructed, net of interest earned on the invested proceeds over the same period.

Upon disposal of property, plant and equipment in the Enterprise Funds, the accounts are relieved of the related costs and accumulated depreciation, and resulting gains or losses are reflected in income. Depreciation taken on contributed fixed assets is recorded as an expense of operations and charged to retained earnings.

### NOTES TO GENERAL PURPOSE FINANCIAL STATEMENTS (Continued)

### YEAR ENDED JUNE 30, 1994

### SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

### Assets, Liabilities and Equity (Continued)

### Fixed Assets (Continued):

Property, plant and equipment are depreciated in the Enterprise Funds of the City using the straight line method over the following estimated useful lives:

<u>Assets</u>	<u>Years</u>
Buildings and improvements Plant in service	45 45
Machinery and Equipment	5-20

#### Compensated Absences:

It is the City's policy to permit employees to accumulate earned but unused vacation and holiday pay and sick pay benefits. No liability is reported for unpaid accumulated sick leave. Vacation and holiday pay is accrued when incurred in the Enterprise Funds and reported as a fund liability. Vacation and holiday pay that is expected to be liquidated with expendable available financial resources is reported as an expenditure and a fund liability of the Governmental Fund that will pay it. Amounts not expected to be liquidated with expendable available financial resources are reported in the General Long-Term Obligations Account Group. No expenditure is reported for these amounts.

#### Long-Term Obligations:

The City reports long-term debt of Governmental Funds at face value in the General Long-Term Obligations Account Group. Certain other Governmental Fund obligations, such as capital leases, notes payable and compensated absences, not expected to be financed with current available financial resources are also reported in the General Long-Term Obligations Account Group. Long-term debt and other obligations financed by Enterprise Funds are reported as liabilities in the appropriate funds.

For Governmental Fund Types, bond premiums and discounts, as well as issuance costs, are recognized during the current period. Bond proceeds are reported as an other financing source net of the applicable premium or discount. Issuance costs, even if withheld from the actual net proceeds received, are reported as debt service expenditures.

### NOTES TO GENERAL PURPOSE FINANCIAL STATEMENTS (Continued)

### YEAR ENDED JUNE 30, 1994

# SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

### Assets, Liabilities and Equity (Continued)

### Fund Equity:

Reservations of fund balance represent amounts that are legally segregated for a specific purpose. Designations of fund balance represent tentative management plans that are subject to change.

Contributed capital in the Enterprise Funds represent the accumulation of contributions in the form of cash or other assets which generally do not have to be returned to the contributor. Such contributions are recorded directly to contributed capital and, accordingly, are not recognized as revenue. The following transactions are recorded as contributions in the Enterprise Funds:

- Fixed assets contributed from other funds or the General Fixed Assets Account Group.
- Fixed assets contributed from intergovernmental agencies.
- Cash transfers of equity from other funds.
- Proceeds of federal and state grants for acquisition of fixed assets.
- Contributions from customers for the acquisition of fixed assets.

### Memorandum Only Total Columns:

Total columns on the general purpose financial statements are captioned "Totals Memorandum Only" because they do not represent consolidated financial information and are presented only to facilitate financial analysis. The columns do not present information that reflects financial position, results of operations or cash flows in accordance with generally accepted accounting principles.

### NOTES TO GENERAL PURPOSE FINANCIAL STATEMENTS (Continued)

### YEAR ENDED JUNE 30, 1994

# STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

#### **Budgetary Information**

Annual budgets are adopted on a basis consistent with the modified accrual basis of accounting for all funds except the Deferred Compensation Agency Fund. All annual appropriations lapse at June 30.

The City begins its budgeting process by appointing Budget Committee members in the fall of each year. Budget recommendations are developed by management through early spring, with the Budget Committee meeting and approving the budget document in late spring. Public notices of the budget hearing are generally published in May or June and the hearing is held in June. The City Council adopts the budget, makes appropriations, and declares the tax levy no later than June 30.

The ordinance authorizing appropriations for each fund sets the level by which expenditures cannot legally exceed appropriations. All funds, except the General Fund, establish the levels of budgetary control at the personal services, materials and services, capital outlay, operating contingencies, debt service, and all other requirements levels. For the General Fund, appropriations are at the department level. All changes and amendments to the budget require the approval of the City Council. The Council made supplemental budgetary appropriations during the year, including a \$1,699,460 increase in the Water Bond Debt Fund budget related to an advance refunding of outstanding bonds.

### Budget/G.A.A.P. Reconciliation

The following schedule reconciles the amounts on the Combined Statement of Revenues, Expenditures and Changes in Fund Balances to the amounts on the Combined Statement of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual:

	Ge	eneral Fund	 Special Revenue Funds
Revenues and other financing sources over (under) expenditures and other financing uses on a GAAP basis	\$	44,033	\$ (241,630)

# NOTES TO GENERAL PURPOSE FINANCIAL STATEMENTS (Continued)

### YEAR ENDED JUNE 30, 1994

# STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY (Continued)

### Budget/G.A.A.P. Reconciliation (Continued)

	General Fund	Special Revenue Funds
Add expenditures required by GAAP not recorded under budgetary basis:		
Capital leases Changes in current portion of	15,266	72,230
compensated absences	6,647	3,093
Less GAAP resources not recorded under budgetary basis: Capital leases	(15,266)	<u>(72,230</u> )
Revenues and other financing sources over (under) expenditures and other financing uses on a budgetary basis	<u>\$50,680</u>	<u>\$ (244,723</u> )

### Component Unit Budget and Actual

The following summarizes revenues, expenditures and changes in fund balance - budget and actual - budgetary basis of the Agency, the City's discretely presented component unit, for the year ended June 30, 1994:

<b>-</b>	Budget	Actual	Variance Favorable <u>(Unfavorable)</u>
Revenues: Property taxes Interest on investments	\$	\$ 13,394 3,116	\$
Total revenues	1,200	16,510	15,310
Expenditures: Materials and services	83,200	19,082	64,118
Total expenditures	83,200	19,082	64,118
Expenditures over revenues	(82,000)	(2,572)	79 <b>,42</b> 8
Fund balance, July 1, 1993	82,000	87,066	5,066
Fund balance, June 30, 1994	<u>\$</u>	<u>\$ 84,494</u>	<u>\$ 84,494</u>

#### NOTES TO GENERAL PURPOSE FINANCIAL STATEMENTS (Continued)

### YEAR ENDED JUNE 30, 1994

### DETAILED NOTES ON ALL FUNDS AND ACCOUNT GROUPS

#### Deposits and Investments

At year end, the City's carrying amount of deposits was \$16,319 and the bank balance was \$374,635. These deposits were fully covered by federal depository insurance and collateral pledged by the depository to secure the deposit of public funds. Oregon Revised Statutes require the depository institution to maintain on deposit with a collateral pool manager, securities having a value not less than 25% of the outstanding certificates of participation issued by the pool manager.

The carrying amount of deposits and bank balance for the Agency, the City's discretely presented component unit, was \$2,452, all of which was covered by federal depository insurance.

The local government investment pool funds are not required to be categorized by risk in accordance with Governmental Accounting Standards Board Statement No.3.

A reconciliation of cash and investments as shown on the combined balance sheet is as follows:

	City	Agency	
Cash and cash equivalents:	<b>*</b> • • • • • •	<u>^</u>	
Petty cash	\$ 1,650	\$ <del>-</del>	
Deposits with financial institutions	16,319	2,452	
Deposits with County Treasurer	37,925	1,060	
Local government investment pool	6,021,709	83,173	
	<u>\$6,077,603</u>	<u>\$ 86,685</u>	
Cash and cash equivalents -			
unrestricted	\$3,358,464	\$ 86,685	
Cash and cash equivalents - restricted	2,719,139		
	\$6,077,603	\$ 86,685	

### NOTES TO GENERAL PURPOSE FINANCIAL STATEMENTS (Continued)

### YEAR ENDED JUNE 30, 1994

### DETAILED NOTES ON ALL FUNDS AND ACCOUNT GROUPS (Continued)

### **Receivables**

Receivables of the City as of June 30, including the applicable allowances for uncollectible accounts, are as follows:

	General	Special Revenue	Debt <u>Service</u>	Capital <u>Projects</u>	Enterprise	Total
Receivables: Taxes Accounts Fines and forfeitures Special assessments	\$ 406,659 419,807 330,083	\$ 162,501	\$91,691 	\$ - 	\$ 180,288 	\$ 498,350 762,596 330,083 82,234
Gross receivables	1,156,549	162,501	91,691	82,234	180,288	1,673,263
Less: Allowance for uncollectible					(3,600)	(3,600)
	<u>\$1,156,549</u>	<u>\$162,501</u>	<u>\$91,691</u>	<u>\$_82,234</u>	<u>\$ 176,688</u>	<u>\$ 1,669,663</u>

The Agency has \$14,973 of property taxes receivable at June 1994.

#### Property Tax Limitation

In November 1990, the voters of the State of Oregon approved a constitutional limit on property taxes for schools and nonschool government operations. Under the provisions of the limitation, tax revenues for local government operations other than the public school system are limited to \$10 for each \$1,000 of property market value. Generally, this limitation does not apply to taxes levied for principal and interest on general obligation bonded debt.

Presently, City management believes that the effects of this measure will not have a financial impact beyond that anticipated in the City's adopted budget for the fiscal year ending June 30, 1995.

### Fixed Assets

Activity in the General Fixed Assets Account Group for the City for the year ended June 30, 1994, was as follows:

	Balance July 1, 1993	Additions	Retirements	<u>Transfers</u>	Balance June 30, 1994
Land and land improvements Buildings and improvements Machinery and equipment	\$ 119,559 1,484,987 2,526,054	\$ 4,187 39,498 <u>373,287</u>	\$ <u>-</u> (70,727)	\$ <u>-</u> <u>648</u>	\$ 123,746 1,524,485 2,829,262
	<u>\$ 4,130,600</u>	<u>\$ 416,972</u>	<u>\$ (70,727</u> )	<u>\$ 648</u>	<u>\$ 4,477,493</u>

### NOTES TO GENERAL PURPOSE FINANCIAL STATEMENTS (Continued)

### YEAR ENDED JUNE 30, 1994

# DETAILED NOTES ON ALL FUNDS AND ACCOUNT GROUPS (Continued)

#### Fixed Assets (Continued)

The following is a summary of Enterprise Funds fixed assets for the City at June 30, 1994:

Land a	nd land improvements	\$	3,959,970
Buildi	ngs and improvements		4,754,918
Plant	in service		4,863,823
Machin	ery and equipment		1,766,026
			15,344,737
Less:	accumulated depreciation		(3,681,115)
		<u>\$</u>	<u>11,663,622</u>

### Capital Leases

The City has entered into a lease as lessee for financing the acquisition of a computer system. The City also has financed the acquisition of a fire engine by means of a capital lease with a down payment of \$30,000. During the year ended June 30, 1994, the City entered into lease arrangements to finance the acquisition of a new phone system and an articulated loader with down payments of \$6,566 and \$19,000, respectively. These leases qualify as capital leases for accounting purposes and, therefore have been recorded at the present value of the future minimum lease payments as of the inception date in the General Long-Term Obligations Account Group.

The assets acquired through capital leases are recorded in the General Fixed Assets Account Group as machinery and equipment at a total cost of \$441,117.

The future minimum lease obligations and the net present value of these minimum lease payments as of June 30, 1994, were:

Year Ending June 30,	
1995	\$112,038
1996	68,893
1997	68,893
1998	68,893
Total minimum lease payments Less: amount representing interest	318,717 (32,207)
Present value of minimum lease payments	<u>\$286,510</u>

# NOTES TO GENERAL PURPOSE FINANCIAL STATEMENTS (Continued)

### YEAR ENDED JUNE 30, 1994

# DETAILED NOTES ON ALL FUNDS AND ACCOUNT GROUPS (Continued)

#### Long-Term Debt

Bond principal transactions for the year ended June 30, 1994, for the City are as follows:

General Obligation Bonds	Outstanding July 1, 1993	Additions	Redeemed	Defeased	Outstanding June 30, 1994
1988 Advance Refunding Bonds; interest ranges from 5.60% to 6.85%; payable from Debt Service Fund revenues	\$ 2,290,000	\$ -	\$(240,000)	\$(1,535,000)	\$ 515,000
1993 Advance Refunding Bonds; interest ranges from 2.75% to 4.25%; payable from Debt Service Fund revenues	<u>\$ 2,290,000</u>	<u>1,690,000</u> \$1,690,000	<u>(40,000</u> ) <u>\$(280,000</u> )	<u>\$(1,535,000</u> )	<u>1,650,000</u> <u>\$2,165,000</u>

Future maturities of bond principal and interest are as follows:

Year								
Ending June 30,	1988 Bonds	_	1993 Bonds	_	Total	Interest		
1995	\$250,000	\$	30,000	\$	280,000	\$	203,135	
1996	265,000		30,000		295,000		186,160	
1997	-		305,000		305,000		64,313	
1998	-		310,000		310,000		52,875	
1999	-		320,000		320,000		40,475	
Thereafter		_	655,000	_	655,000	-	41,700	
	<u>\$515,000</u>	<u>\$1</u>	,650,000	\$2	,165,000	<u>\$</u>	588,658	

In October 1993, the City defeased \$1,535,000 of General Obligation 1988 Advance Refunding Bonds. The City issued \$1,690,000 of General Obligation 1993 Advance Refunding Bonds and purchased U.S. Government Securities which were placed in an irrevocable trust for the purpose of servicing future payments of principal and interest on the \$1,535,000 of General Obligation 1988 Advance Refunding Bonds. As a result, \$1,535,000 of General Obligation 1988 Advance Refunding Bonds are considered defeased and the liability has been removed from the General Long-Term Obligations Account Group. This advance refunding was under-taken to reduce total debt services payments over the next 8 years by \$72,137 and resulted in an economic gain of \$56,467. In November 1988, the City defeased Gen-

### NOTES TO GENERAL PURPOSE FINANCIAL STATEMENTS (Continued)

### YEAR ENDED JUNE 30, 1994

# DETAILED NOTES ON ALL FUNDS AND ACCOUNT GROUPS (Continued)

### Long-Term Debt (Continued)

eral Obligation Bonds by placing the proceeds in an irrevocable trust to provide for all future debt service payments on the old bonds. Accordingly, the trust account and defeased bonds are not included in the City's general purpose financial statements. At June 30, 1994, \$1,860,000 of General Obligation Bonds are considered defeased.

On July 1, 1992, the Columbia Gateway Urban Renewal Agency, the component unit of the City of The Dalles, irrevocably exercised its option to call and redeem all outstanding 1991 Series A and Series B Bonds. Accordingly, \$2,460,025 was deposited with an escrow agent to provide for all future debt service payment on the bonds. As a result, the bonds are considered to be defeased and the liability for the bonds has been removed from the General Long-Term Obligations Account Group. At June 30, 1994, the \$1,680,000 of bonds outstanding are considered defeased.

During the year ended June 30, 1994, the following changes occurred in liabilities reported in the General Long-Term Obligations Account Group:

	Balance July 1, 1993	Additions	Reductions	Balance June 30, 1994
Compensated absences General	\$ 193,256	\$ 225,310	\$ (248,071)	\$ 170,495
obligation debt Capital leases Notes payable	2,290,000 273,140 19,012	1,690,000 119,272	(1,815,000) (105,902) (1,512)	2,165,000 286,510 17,500
	<u>\$2,775,408</u>	<u>\$2,034,582</u>	<u>\$(2,170,485</u> )	<u>\$ 2,639,505</u>

# NOTES TO GENERAL PURPOSE FINANCIAL STATEMENTS (Continued)

#### YEAR ENDED JUNE 30, 1994

# DETAILED NOTES ON ALL FUNDS AND ACCOUNT GROUPS (Continued)

#### Contributed Capital

The changes in the City's contributed capital accounts for its Enterprise Funds were as follows:

	Water Fund	Waste Water Fund	Airport Fund	
Balance, July 1, 1993 Contributing sources: General Fixed Assets Account Group (mach-	\$ 905,800 \$	913,183 \$	601,588	\$2,420,571
inery and equipment) Special Assessments Fund (plant in	1,150	-	-	1,150
service)	<del>_</del>	113,511		113,511
Balance, June 30, 1994	<u>\$ 906,950</u>	<u>1,026,694 \$</u>	601,588	<u>\$2,535,232</u>

#### OTHER INFORMATION

#### Risk Management

The City is exposed to various risks of loss related to torts; theft or damage to and destruction of assets; errors and omissions; and natural disasters for which the City carries commercial insurance. The City does not engage in risk financing activities where the risk is retained (self-insurance) by the City.

#### Segment Information - Enterprise Funds

The City maintains three Enterprise Funds. The Water Utility Fund accounts for the provision of water service to citizens connected to the City's water system. The Waste Water Fund accounts for the operations and maintenance related to collection and treatment of waste water from all customers connected to the system. The Airport Fund accounts for the maintenance and operation of the Columbia Gorge Regional/The Dalles Municipal Airport located in Dallesport, Washington. Selected segment information for the year ended June 30, 1994, is as follows:

# NOTES TO GENERAL PURPOSE FINANCIAL STATEMENTS (Continued)

#### YEAR ENDED JUNE 30, 1994

### OTHER INFORMATION (Continued)

# Segment Information - Enterprise Funds (Continued)

	Water <u>Utility</u>	Waste Water <u>Utility</u>	Airport	<u>Totals</u>
Operating revenues Depreciation Operating income (loss) Net operating trans-	\$ 2,080,559 240,484 544,901	\$ 1,600,343 91,155 699,754	\$ 13,824 414 (23,457)	\$ 3,694,726 332,053 1,221,198
fers out Net income (loss) Current capital contri-	(254,262) 368,910	(152,546) 641,269	(22,594)	(406,808) 987,585
butions Fixed asset additions Net working capital Total assets Total equity	1,150 1,289,331 485,424 10,359,928 10,073,691	113,511 675,087 439,992 4,055,342 4,006,959		114,661 1,964,418 937,618 15,516,755 15,182,126

#### Deferred Compensation Plan

The City offers all employees a deferred compensation plan created in accordance with Internal Revenue Code Section 457. All plan assets, except for an insignificant portion (1%), are maintained by insurance companies, and are valued at market. The plan permits the employees to defer a portion of their salary until future years. The deferred compensation is not available to participants until termination, retirement, death, or unforeseeable emergency.

All amounts of compensation deferred under the plan, all property and rights purchased with those amounts, and all income attributable to those amounts, property or rights are (until paid or made available to the employee or other beneficiary) solely the property of the City subject only to the claims of the City's general creditors. Participants' rights under the plan are equal to those of general creditors of the City in an amount equal to the fair market value of the deferred amount for each participant. It is the opinion of the City's legal counsel that the City has no liability for losses under the plan but does have the duty of due care that would be required of an ordinary prudent investor. The City believes it is unlikely that it will use the assets to satisfy the claims of general creditors in the future.

# NOTES TO GENERAL PURPOSE FINANCIAL STATEMENTS (Continued)

### YEAR ENDED JUNE 30, 1994

#### OTHER INFORMATION (Continued)

#### Other Postemployment Benefits

The City provides postretirement health care benefits, in accordance with a prior union contract, for all employees who retired from the City prior to July 1, 1991, and before attaining age 65. The City pays for health care benefits equal to the current employee health care benefits for the pertinent employee classification.

As of June 30, 1994, two retirees meet the above eligibility requirements and are receiving benefits from the City. The City's contributions are financed on a pay-as-you-go basis. For the year ended June 30, 1994, expenditures of \$8,913 were recognized for postretirement health care. This postretirement benefit will end in July 1996.

#### Employee Retirement Plans

The City provides pension benefits for substantially all of its full-time employees through a defined contribution plan. In a defined contribution plan, benefits depend solely on amounts contributed to the plan plus investment earnings. Employees of the City are eligible to participate after one year of employment. Under terms of the plan, both the City and the employees are required to make contributions. In addition, the employees may make Currently, the City's additional voluntary contributions. contribution rate is 16.6% for police, fire department and ambulance employees and 7.5% for other employees. The mandatory employee contribution rate is 6% for all employees. The City pays both the employer and mandatory employee contributions. In addition, police and fire department employees may contribute up to an additional 2.4% of their compensation and other employees up to 10% of their compensation. All contributions to the plan are fully vested when made.

The payroll for employees covered by the plan for the year ended June 30, 1994, was \$2,647,742, and the City's total payroll was \$3,246,338. Total contributions for the year ended June 30, 1994, were \$443,162, or 16.74% of the year's covered payroll.

#### Purchase Commitments

The City has a purchase commitment in the amount of \$1,706,522 for the purchase and installation of water meters. The balance remaining under this commitment at June 30, 1994 is \$73,961. Additionally, the City has a purchase commitment in the amount of

### NOTES TO GENERAL PURPOSE FINANCIAL STATEMENTS (Continued)

### YEAR ENDED JUNE 30, 1994

### OTHER INFORMATION (Continued)

#### Purchase Commitments (Continued)

\$43,000 for terminal reservoir engineering services. The balance remaining at June 30, 1994 on this commitment is \$28,000.

### Cumulative Effect of Changes in Accounting Principles

Effective July 1, 1993, the City changed its method of accounting for accrued compensated absences to conform with Statement of Governmental Accounting Standards No. 16 "Accounting for Compensated Absences." This change resulted in an adjustment to decrease July 1, 1993 fund balance, as previously reported, by \$34,977 and \$9,713 in the General Fund and Special Revenue Fund Type, respectively.

Also, effective July 1, 1993, the City changed its method of accounting for taxpayer-assessed revenues to conform with Statement of Governmental Accounting Standards No. 22 "Accounting for Taxpayer-Assessed Tax Revenues in Governmental Funds." This change resulted in an adjustment to increase July 1, 1993 fund balance, as previously reported, by \$22,815 and \$37,284 in the General fund and Special Revenue Fund Type, respectively.

### Subsequent Events

Subsequent to year end, the City became aware of contamination from underground storage tanks owned by the City. At this time, the cost of corrective action is not determined. It is management's opinion that the City's 1994-95 budgetary resources will be sufficient to cover such costs.



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# **General Fund**

The General Fund of the City of The Dalles accounts for the financial operations of the City not accounted for in any other fund. Principal sources of revenue to the fund are property taxes, franchise fees, transient room taxes and state shared revenues. Expenditures are primarily for general government operations, public safety, and culture and recreation.

# GENERAL FUND

# SCHEDULE OF REVENUES -BUDGET AND ACTUAL - BUDGETARY BASIS

# YEAR ENDED JUNE 30, 1994

	Budget	<u>Actual</u>	Variance Favorable (Unfavor- able)
REVENUES:			
Local:			
Property taxes:	¢ 1 472 000	ė 1 421 102	¢ (40 C07)
Current year taxes Prior year taxes	\$ 1,473,800 1 <u>61,600</u>	\$ 1,431,193 216,395	\$ (42,607) 54 <u>,795</u>
Prior year caxes		210, 395	
Total property taxes	1,635,400	1,647,588	12,188
Hotel-motel tax	230,000	255,702	25,702
Franchise fees	203,000	219,477	16,477
Ambulance services	328,325	359,777	31,452
Fines and forfeitures	82,400	101,474	19,074
Miscellaneous local	,	•	·
revenue	164,042	273,095	109,053
Total local revenues	2,643,167	2,857,113	213,946
Intergovernmental:			
State for library	4,300	4,196	(104)
County for library	156,125	156,125	-
State liquor and			
amusement tax	82,000	85,020	3,020
State cigarette tax	32,000	33,777	1,777
State revenue sharing	55,000	55,910	910
Urban renewal services	5,000	2,222	(2,778)
PUD intergovernmental	·		
agreement	165,000	178,593	13,593
Other intergovern-			
mental revenue	1,500	4,895	3,395
Total intergovern-		500 500	
mental revenues	500,925	520,738	19,813
Investment income	40,000	26,803	(13,197)
Operating transfers in	823,103	610,572	(212,531)
			,
TOTAL REVENUES	<u>\$ 4,007,195</u>	<u>\$ 4,015,226</u>	<u>\$ 8,031</u>

### GENERAL FUND

### SCHEDULE OF EXPENDITURES -BUDGET AND ACTUAL - BUDGETARY BASIS

### YEAR ENDED JUNE 30, 1994

	Budget	Actual	Variance Favorable (Unfavor- able)
BY APPROPRIATION CATEGORY:			
GENERAL GOVERNMENT: City council City manager City clerk Legal and judicial Finance Personnel Community and economic development Risk management City hall Operating transfers out	<pre>\$ 100,987 150,846 61,018 143,090 393,385 60,003 228,595 60,069 111,425 243,445</pre>	<pre>\$ 90,502 145,919 57,474 139,212 383,933 58,429 215,345 57,848 97,198 243,445</pre>	<pre>\$ 10,485 4,927 3,544 3,878 9,452 1,574 13,250 2,221 14,227</pre>
Total general government	1,552,863	1,489,305	63,558
<b>PUBLIC SAFETY:</b> Police Fire Ambulance Total public safety	1,165,899 775,894 326,791 2,268,584	1,114,232 733,326 304,361 2,151,919	51,667 42,568 22,430 116,665
CULTURE AND RECREATION: Library	329,725	323,322	6,403
Total culture and recreation	329,725	323,322	6,403
CONTINGENCY:	417,523		417,523
TOTAL EXPENDITURES	<u>\$ 4,568,695</u>	<u>\$ 3,964,546</u>	<u>\$ 604,149</u>

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# **Special Revenue Funds**

Special Revenue Funds are used to account for revenue from specific sources that are legally restricted to expenditure for specified purposes. Principal revenue sources include taxes, interest on investments, and an allocation of state gas tax proceeds. Major expenditures are for street maintenance, the promotion of tourism, and a variety of capital improvements.

### SPECIAL REVENUE FUNDS

### COMBINING BALANCE SHEET

### JUNE 30, 1994

ASSETS	an	Street d Storm Sewer		ourist		mbulance eserve	V	Public Norks eserve	n Ins	employ- nent surance eserve
Cash and cash equivalents Accounts receivable	\$	713,863 152,060	\$	4,865 9,039	\$	49,279 	\$	31,127	\$	30,193
TOTAL ASSETS	<u>\$</u>	865,923	<u>Ş</u>	13,904	<u>ş</u>	49,279	<u>\$</u>	31,127	\$	30,193
LIABILITIES AND FUND EQUITY										
Liabilities: Accounts payable Retainage payable Compensated absences	\$	212,212 7,219	\$	1,403	\$	-	\$	-	\$	2,941
payable Total liabilities		<u>6,056</u> 225,487		<u> </u>						
Fund equity: Fund balances: Unreserved:		<u> </u>		1,300						
Undesignated		640,436		11,936		49,279		31,127		27,252
Total fund equity		640,436		_11,936		49,279		31,127		27,252
TOTAL LIABILITIES AND FUND EQUITY	<u>\$</u>	865,923	<u>\$</u>	13,904	<u>\$</u>	49,279	\$	<u>31,127</u>	\$	<u>30,193</u>

Vietna <u>Memori</u>	m F	Street nd Bridge Replace- ment	Energy	Fire Equipment Reserve	Special Grants	Parks <u>Reserve</u>	State Office <u>Building</u> Tot	al
	603 \$ 	265,041	\$ 41,043  \$ 41,043		1,402		\$ 18,103 \$1,182, - 162, \$ 18,103 \$1,345,	501
\$	- \$ -	803 	\$	\$ - - -	\$ 300	\$ - - -		219
		803			300		4,619 236,	<u>621</u> 118

#### SPECIAL REVENUE FUNDS

#### COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES

#### YEAR ENDED JUNE 30, 1994

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	1.1	SHE ENDED U	UNE 30, 1995	<u>-</u>		
	Street and Storm Sewer	Tourist Promotion_	Ambulance <u>Reserve</u>	Public Works <u>Reserve</u>	Unemploy- ment Insurance <u>Reserve</u>	Vietnam _Memorial_
REVENUES:						
	\$ 306,990	\$ 85,234	ć	\$ -	s –	\$ –
Taxes		\$ 05,234	ş –	\$ <u> </u>	s –	ş —
Intergovernmental	626,416	-	-	-	-	-
Charges for services	51,475		-	-	-	-
Interest on invest-						
	20.047		1 400	1 012	070	<b>C</b> 0
ments	28,947		1,420	3,913	870	60
Rental income	-		-	-	-	-
Miscellaneous revenues	22,856	72,615	_	_	-	100
Total revenues	1,036,684		1,420	3,913	870	160
					······	
EXPENDITURES:						
General government	-	258,737		-	25,321	388
Highways and streets	740,212		_	-		_
		714		101,403		
Capital outlay	488,041	/14		101,403		
Total expend-						
-	1 220 251	250 451		101 403	25 221	388
itures	1,228,253	259,451		101,403	25,321	
Revenues over						
(under) expen-						
· · -		(101 000)				(222)
ditures	(191,569)	(101,602)	1,420	(97,490)	<u>(24,451</u> )	(228)
OTHER FINANCING SOURCES						
(USES);						
Operating transfers						
in	-	218,445	15,000	-	20,000	_
Proceeds from capital			/		,	
leases	72,230	_	-		<u> </u>	—
Operating transfers						
out	(101,086)	(92,378)		_	_	_
040			/	·		
Total other finan						
cing sources						
(uses)	(28 856)	126 067	15,000	_	20,000	_
(uses)	[20,000]	120,007	10,000		20,000	
Revenues and othe	r					
financing source	e					
	2					
over (under)						
expenditures and						
other financing						
	(220 425)	24 465	16 420	(97,490)	(4,451)	(228)
uses	(220,425)	24,465	16,420	[57,450]	( <u>a'ant</u> )	[220]
FUND BALANCES,						
July 1, 1993,						
as previously						
reported	840,466	(19,705)	32,859	128,617	31,703	1,831
-	•		•			
Cumulative effect						
of changes in						
accounting principles	20,395	7,176		-	_	
FUND BALANCES,						
July 1, 1993 as						
restated	860-861	(12.529)	32,859	128,617	31,703	1,831
FUND BALANCES,						
June 30, 1994	<u>\$ 640,436</u>	<u>\$</u> 11,936	<u>\$</u> 49,279	<u>\$ 31,127</u>	<u>\$ 27,252</u>	\$ 1,603
•						

	Street nd Bridge Replace-			Fire Equipment		Special		Parks	0:	tate ffice <u>silding</u>	metol
	ment		Enerqy	Reserve	-	Grants		Reserve	<u>B</u>	irrarud	<u> </u>
\$	-	\$	-	\$ -	\$	_	\$	_	\$	_	\$ 392,224
,		•	-	·		-		_			626,416
	-		-			-		-		-	51,475
										107	46 495
	9,368		1,428	29		204		69 -		127 43,269	46,435 43,269
	-		-			27,642		500		43,203	<u>123,713</u>
					-						
	9,368		1,428	29		27,846		569		43,396	1,283,532
						6,481		_		29,912	320,839
			-	_		0,401		_		29,912	740,212
	6,164		_	-		-		_		_	596,322
-	0,104				_			·	-		
						<b>C A D 1</b>				20 012	1 (57 373
	6,164		<u> </u>			6,481				29,912	1,657,373
	3,204		1,428	29		21,365		<u>569</u>		13,484	(373,841)
											253,445
	-			-		_		-		-	200,440
	_		_	_		_				_	72,230
								<u> </u>			(193,464)
											132,211
			<u> </u>	<b>_</b>	_						
								- 4 -		12 101	(0/1 (20))
	3,204		1,428	29		21,365	~	569		13,484	(241,630)
	261,034		39,615	805		_		5,771		_	1,322,996
			•								
											07 E71
											2/,3/1
	261.034		39,615	805			_	5,771			1,350,567
					-		_				
											4
\$	264,238	<u>\$</u>	41,043	<u>\$ 834</u>	<u>Ş</u>	21,365	\$	6,340	<u></u>	13,484	<u>\$1,108,937</u>

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# Street and Storm Sewer Fund

The Street and Storm Sewer Fund is a special fund established to provide for a range of services involved with the construction, maintenance and repair of the City's streets and storm sewer system. Principal revenues to the fund include allocations of state fuel tax proceeds and local fuel tax receipts as well as interest on investments.

### STREET AND STORM SEWER FUND

### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE -BUDGET AND ACTUAL - BUDGETARY BASIS

### YEAR ENDED JUNE 30, 1994

	<u>F</u>	Budget		Actual	$\mathbf{F}$	ariance avorable Unfavor- able)
REVENUES:						
Taxes	\$	295,000	\$	306,990	Ş	11,990
Intergovernmental		623,157		626,416		3,259
Charges and services		7,263		51,475		44,212
Interest on investments Other miscellaneous		36,000		28,947		(7,053)
revenues				22,856	<u> </u>	22,856
Total revenue		961,420		1,036,684		75,264
EXPENDITURES:						
Personal services		505,319		496,429		8,890
Materials and services		350,610		247,011		103,599
Capital outlay		627,725		415,811		211,914
Contingency		160,338				160,338
Total expenditures	1	,643,992		1,159,251		484,741
EXPENDITURES OVER REVENUES		(682,572)		(122,567)		560,005
<b>OTHER FINANCING USES:</b> Operating transfers out		(101,086)		(101,086)		
Total other financing uses		(101,086)		(101,086)		
EXPENDITURES AND OTHER FINANCING USES OVER REVENUES		(783,658)		(223,653)		560,005
FUND BALANCE, July 1, 1993 as previously reported		783,658		840,466		56,808
Cumulative effect of changes in accounting principles				29,679		29,679
FUND BALANCE, July 1, 1993, as restated	<u> </u>	783,658		870,145		86,487
FUND BALANCE, June 30, 1994	<u>\$</u>		<u>\$</u>	646,492	<u>\$</u>	646,492



# **Tourist Promotion Fund**

The City's Tourist Promotion Fund is supported principally through the City of The Dalles transient room tax applied to lodging facilities within the City limits. The fund accounts for tourism related, general government services and facilities.
#### TOURIST PROMOTION FUND

#### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE -BUDGET AND ACTUAL - BUDGETARY BASIS

YEAR EN	DED	JUNE 30,	<u>199</u>	<u>) 4</u>		
						ariance avorable
					_	Unfavor-
		<u>Budget</u>		<u>Actual</u>		<u>able)</u>
REVENUES:			~	05 004	~	10 410
Oregon Trail tax	\$	72,815 107,950	\$	85,234 70,277	\$	12,419 (37,673)
Admissions and concessions Gifts and donations		107,950		3		(37,073)
Other miscellaneous						
revenues		4,669		2,335		(2,334)
Total revenues		185,434		157,849		(27,585)
EXPENDITURES:						
Personal services		138,137		134,402		3,735
Materials and services		131,273		124,200		7,073 6,95 <u>5</u>
Capital outlay		7,669		714		0,955
Total expenditures	<del></del>	277,079		259,316		17,763
EXPENDITURES OVER REVENUES		(91,645)		(101,467)		(9,822)
		/		//		/
OTHER FINANCING SOURCES						
(USES): Operating transfers in		368,445		218,445		(150,000)
Operating transfers out		(276,800)		(92,378)		184,422
Total other financing sources		91,645		126,067		34,422
Sources		<u> </u>				
REVENUES AND OTHER						
FINANCING SOURCES OVER EXPENDITURES						
AND OTHER FINANCING						
USES		<u> </u>		24,600	<u> </u>	24,600
THIND DALANCE THIN 1 1003						
FUND BALANCE, July 1, 1993 as previously reported		_		(19,705)		(19,705)
Cumulative effect of changes in accounting principles		_		7,605	_	7,605
In accounting brindshed				<u>•</u>		
FUND BALANCE, July 1, 1993				(12 100)		(12,100)
as restated			_	-		
FUND BALANCE, June 30, 1994	<u>\$</u>		<u>Ş</u>	12,500	<u>\$</u>	12,500



# **Ambulance Reserve Fund**

This special fund was established for the purpose of replacing or adding to the City's ambulance service facilities, including purchases of ambulances and accessories to new ambulances. Resources are provided by operating transfers from the General Fund and interest earned on investments.

#### AMBULANCE RESERVE FUND

#### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE -BUDGET AND ACTUAL - BUDGETARY BASIS

	Budget	Actual	Variance Favorable (Unfavor- able)
REVENUES:	Duugee		
Interest on investments	<u>\$ 1,360</u>	<u>\$    1,420</u>	<u>\$ 60</u>
Total revenues	1,360	1,420	60
EXPENDITURES: Capital outlay	49,171		49,171
Total expenditures	49,171		49,171
REVENUES OVER (UNDER) EXPENDITURES	(47,811)	1,420	49,231
<b>OTHER FINANCING SOURCES:</b> Operating transfers in	15,000	15,000	
Total other financing sources	15,000	15,000	
REVENUES AND OTHER FINANCING SOURCES			
OVER (UNDER) EXPENDI- TURES	(32,811)	16,420	49,231
FUND BALANCE, July 1, 1993	32,811	32,859	48
FUND BALANCE, June 30, 1994	<u>\$</u>	<u>\$ 49,279</u>	<u>\$ 49,279</u>



**Public Works Reserve Fund** 

The Public Works Reserve Fund is a special fund, established for the purpose of replacing or adding to the machinery and equipment of the Public Works Department. Resources to this fund are provided through operating transfers from the Street and Storm Sewer Fund, and from interest earned on investments.

#### PUBLIC WORKS RESERVE FUND

#### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE -BUDGET AND ACTUAL - BUDGETARY BASIS

	Budget	Actual	Variance Favorable (Unfavor- able)
REVENUES: Interest on investments	\$ 2,250	<u>\$ 3,913</u>	<u>\$ 1,663</u>
Total revenues	2,250	3,913	1,663
<b>EXPENDITURES:</b> Capital outlay Contingency	108,400	101,403	6,997 22,567
Total expenditures	130,967	101,403	29,564
EXPENDITURES OVER REVENUES	(128,717)	(97,490)	31,227
FUND BALANCE, July 1, 1993	128,717	128,617	(100)
FUND BALANCE, June 30, 1994	<u>\$</u>	<u>\$ 31,127</u>	<u>\$ 31,127</u>



# **Unemployment Insurance Reserve Fund**

This special fund was established to meet the needs of those former employees of the City of The Dalles who are unemployed. The City is a self-insured provider of unemployment benefits. Resources to this fund come from each department within the City with employees. Expenditures from the fund are restricted to payment of unemployment benefits.

#### UNEMPLOYMENT INSURANCE RESERVE FUND

### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE -BUDGET AND ACTUAL - BUDGETARY BASIS

	Budget	Actual	Variance Favorable (Unfavor- able)
REVENUES: Interest on investments	<u>\$ 972</u>	<u>\$ 870</u>	<u>\$(102</u> )
Total revenues	<u> </u>	870	(102)
<b>EXPENDITURES:</b> Personal services	45,272	25,321	19,951
Total expenditures	45,272	25,321	19,951
EXPENDITURES OVER REVENUES	(44,300)	(24,451)	19,849
<b>OTHER FINANCING SOURCES:</b> Operating transfers in	20,000	20,000	<del>_</del>
TOTAL OTHER FINANCING SOURCES	20,000	20,000	
EXPENDITURES OVER REVENUES AND OTHER FINANCING SOURCES	(24,300)	(4,451)	19,849
FUND BALANCE, July 1, 1993	24,300	31,703	7,403
FUND BALANCE, June 30, 1994	<u>\$                                    </u>	<u>\$                                    </u>	<u>\$ 27,252</u>



# Vietnam Memorial Fund

This is a special fund established to receive, preserve and expend funds related to the preservation, enhancement, protection, maintenance, repair, replacement or restoration of the Mid-Columbia Vietnam Veterans' Memorial and its surroundings. Revenues to the fund consist primarily of donations and interest earnings, while expenditures are restricted to the above uses.

#### VIETNAM MEMORIAL FUND

#### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE -BUDGET AND ACTUAL - BUDGETARY BASIS

	Budget	Actual	Variance Favorable (Unfavor- able)
REVENUES: Gifts and donations	\$ 100	\$ 100	\$ -
Interest on investments	57	60	3
Total revenues	157	160	3
EXPENDITURES: Materials and services	1,579	388	1,191
Total expenditures	1,579	388	1,191
EXPENDITURES OVER			
REVENUES	(1,422)	(228)	1,194
FUND BALANCE, July 1, 1993	1,422	1,831	409
FUND BALANCE, June 30, 1994	<u>\$</u>	<u>\$ 1,603</u>	<u>\$ 1,603</u>



# Street and Bridge Replacement Fund

The Street and Bridge Replacement Fund is a special fund specifically designated to account for the replacement of streets and bridges in The Dalles. Resources to the fund consist of operating transfers from the Street and Storm Sewer Fund, and interest earned on investments.

#### STREET AND BRIDGE REPLACEMENT FUND

#### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE -BUDGET AND ACTUAL - BUDGETARY BASIS

REVENUES:	Budget	Actual	Variance Favorable (Unfavor- able)
	\$ 397,000	\$ -	\$ (397,000)
Intergovernmental Interest on investments		ş 9,368	(4,132)
Interest on investments	13,500	9,500	(4,152)
Total revenues	410,500	9,368	(401,132)
EXPENDITURES:			
Contingency	10,658	_	10,658
Capital outlay	661,000	6,164	654,836
capital baciaj	0011000		
Total expenditures	671,658	6,164	665,494
<b>REVENUES OVER (UNDER)</b>			
EXPENDITURES	(261,158)	3,204	264,362
FUND BALANCE, July 1, 1993	261,158	261,034	(124)
FUND BALANCE, June 30, 1994	<u>\$</u>	<u>\$ 264,238</u>	<u>\$264,238</u>



# **Energy Fund**

The Energy Fund is a special fund established for the planning and implementation of energy use, conservation, generation, planning and operation of facilities for the production of energy from resources located upon City property. Revenues to the fund consist of interest earned on investments.

#### ENERGY FUND

#### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE -BUDGET AND ACTUAL - BUDGETARY BASIS

	Budget	<u>Actual</u>	Variance Favorable (Unfavor- able)
REVENUES: Interest on investments	<u>\$ 1,585</u>	<u>\$ 1,428</u>	<u>\$ (157</u> )
Total revenues	1,585	1,428	(157)
EXPENDITURES: Materials and services	41,222		41,222
Total expenditures	41,222		41,222
REVENUES OVER (UNDER) EXPENDITURES	(39,637)	1,428	41,065
FUND BALANCE, July 1, 1993	39,637	39,615	(22)
FUND BALANCE, June 30, 1994	<u>\$</u>	<u>\$ 41,043</u>	<u>\$ 41,043</u>



# **Fire Equipment Reserve Fund**

This is a special revenue fund receiving its funding in the form of operating transfers from the General Fund, and interest earned on investments. Expenditures from this fund are legally restricted to replacement of or additions to equipment in the Fire Department.

#### FIRE EQUIPMENT RESERVE FUND

#### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE -BUDGET AND ACTUAL - BUDGETARY BASIS

	<u>Budget</u>	Actual	Variance Favorable (Unfavor- able)
<b>REVENUES:</b> Interest on investments	\$ 33	<u>\$ 29</u>	<u>\$ (4</u> )
Total revenues	33	29	(4)
EXPENDITURES: Capital outlay	907		907
Total expenditures	907	<u> </u>	907
REVENUES OVER (UNDER) EXPENDITURES	(874)	29	903
FUND BALANCE, July 1, 1993	874	805	(69)
FUND BALANCE, June 30, 1994	<u>\$</u>	<u>\$ 834</u>	<u>\$ 834</u>



# **Special Grants Fund**

The Special Grants fund was established to account for a variety of revenues and expenditures related to various grants received by the City.

#### SPECIAL GRANTS FUND

#### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE -BUDGET AND ACTUAL - BUDGETARY BASIS

## YEAR ENDED JUNE 30, 1994

	Budget	Actual	Variance Favorable (Unfavor- able)
REVENUES:	¢ 257 020	ć	¢ (257 020)
Intergovernmental Interest on investments	\$ 357,030	\$ - 204	\$ (357,030) 204
Program Income	20,000	27,567	7,567
Gifts and donations	20,000	75	75
GITES and Conditions			
Total revenues	377,030	27,846	(349, 184)
			/
EXPENDITURES:			
Materials and services	41,921	6,481	35,440
Capital Outlay	357,880		357,880
Total expenditures	399,801	6,481	393,320
REVENUES OVER			11 226
EXPENDITURES	22,771	21,365	44,136
OTHER FINANCING SOURCES (USES):			
Operating transfers in	27,880	-	(27,880)
Operating transfers out	(5,109)		5,109
Total other financing sources (uses)	(22,771)	_	22,771
REVENUES AND OTHER FINANCING SOURCES OVER EXPENDITURES AND OTHER FINANCING USES	_	21,365	21,365
FUND BALANCE, July 1, 1993	<u> </u>		
FUND BALANCE, June 30, 1994	<u>\$                                    </u>	<u>\$                                    </u>	<u>\$21,365</u>

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# Parks Reserve Fund

The Parks Reserve Fund is a special fund into which all monies received as payments in lieu of the dedication of land for parks and recreation purposes are deposited and retained. These monies are then used for the purpose of acquiring and developing park and recreation facilities in the City of The Dalles.

#### PARKS RESERVE FUND

#### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE -BUDGET AND ACTUAL - BUDGETARY BASIS

	Budget	<u>Actual</u>	Variance Favorable (Unfavor- able)
REVENUES: Interest on investments	\$ -	\$ 69	\$ 69
Miscellaneous revenues	¥ —	500	500
Total revenues		569	569
EXPENDITURES: Capital outlay	5,771		5,771
Total expenditures	5,771		<u> </u>
REVENUES OVER (UNDER)			
EXPENDITURES	(5,771)	569	6,340
FUND BALANCE, July 1, 1993	5,771	5,771	Nation
FUND BALANCE, June 30, 1994	<u>\$</u>	<u>\$ 6,340</u>	<u>\$ 6,340</u>



# State Office Building Fund

The State Office Building Fund is established to account for monies received and expended for operations, repairs and maintenance of the State Office Building owned by the City. Revenues to the fund consist of a portion of the building's lease payments collected by the City.

#### STATE OFFICE BUILDING FUND

#### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE -BUDGET AND ACTUAL - BUDGETARY BASIS

	Budget	Actual	Variance Favorable (Unfavorable)
<b>REVENUES:</b> Interest on investments Rental income	\$     600 <u>     52,727</u>	\$    127 43,269	\$ (473) (9,458)
Total revenues	53,327	43,396	(9,931)
EXPENDITURES: Materials and services	53,327	29,912	23,415
Total expenditures	53,327	29,912	23,415
REVENUES OVER EXPENDITURES	-	13,484	13,484
FUND BALANCE, July 1, 1993		<del>_</del>	
FUND BALANCE, June 30, 1994	<u>\$ -</u>	<u>\$ 13,484</u>	<u>\$ 13,484</u>



# **Debt Service Funds**

The debt service fund group records and accounts for revenues and expenditures related to the City's long-term debt requirements. Two individual funds make up this group; the Water Bond Debt Fund and the Senior Center Grant Debt Service Fund.

### DEBT SERVICE FUNDS

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#### COMBINING BALANCE SHEET

## JUNE 30, 1994

ASSETS	Water <u>Bond Debt</u>	Senior Center Grant Debt <u>Service</u>	Total
Cash and cash equivalents Property taxes receivable	\$ 93,674 91,691	-	\$ 93,674 <u>91,691</u>
TOTAL ASSETS	<u>\$ 185,365</u>	<u>\$</u>	<u>\$ 185,365</u>
LIABILITIES AND <u>FUND EQUITY</u>			
Liabilities: Deferred revenue - property taxes	<u>\$ 88,024</u>	<u>\$                                    </u>	<u>\$ 88,024</u>
Total liabilities	88,024		88,024
Fund equity: Fund balances: Reserved:			
Reserved for debt service	97,341		97,341
Total fund equity	97,431		97,341
TOTAL LIABILITIES AND FUND EQUITY	<u>\$ 185,365</u>	<u>\$</u>	<u>\$ 185,365</u>

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#### DEBT SERVICE FUNDS

## COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES

#### YEAR ENDED JUNE 30, 1994

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	Water Bond Debt	Senior Center Grant Debt <u>Service</u>	<u>    Total</u>		
REVENUES:	* *** ***	4	*		
Property taxes	\$ 387,337	\$ -	\$ 387,337		
Rentals	-	3,180	3,180		
Interest on investments	3,693		3,693		
Total revenues	391,030	3,180	394,210		
EXPENDITURES:					
Debt service:					
Bond principal	280,000	1,512	281,512		
Interest	121,856	1,668	123,524		
Refunding bond issuance costs	34,270	-	34,270		
Trustee fees	702		702		
Total expenditures	436,828	3,180	440,008		
EXPENDITURES OVER REVENUES	(45,798)	-	(45,798)		
OTHER FINANCING SOURCES (USES): Proceeds of Refunding Bonds Payment to refunded bond escrow	1,685,488	) <del>-</del>	1,685,488		
agent	(1,647,640)		(1,647,640)		
Total other financing sources (uses)	37,848		37,848		
REVENUES AND OTHER FINANCING SOURCES OVER (UNDER) EXPEND- ITURES AND OTHER					
FINANCING USES	(7,950)		(7,950)		
FUND BALANCES, July 1, 1993	105,291	<u> </u>	105,291		
FUND BALANCES, June 30, 1994	<u>\$ 97,341</u>	<u>\$ -</u>	<u>\$ 97,341</u>		

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# Water Bond Debt Fund

The Water Bond Debt Fund is used to account for the accumulation of resources for, and the payment of, general long-term debt principal and interest relating to the City's outstanding 1988 and 1993 series water bonds.

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#### WATER BOND DEBT FUND

#### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE -BUDGET AND ACTUAL - BUDGETARY BASIS

#### YEAR ENDED JUNE 30, 1994

	Budget	Actual	Variance Favorable (Unfavor- able)		
REVENUES:	<b>A A C A A A</b>	<b>6</b> 207 227	¢ 22.005		
Taxes Interest on invest-	\$ 363,442	\$ 387,337	\$ 23,895		
ments	3,000	3,693	693		
Total revenues	366,442	391,030	24,588		
EXPENDITURES: Debt service:					
Principal	265,000	280,000	(15,000)		
Interest	151,888	121,856			
Refunding bond issuance					
costs	46,896	34,270	12,626		
Trustee fees	2,000	702	<u>1,298</u>		
Total expenditures	465,784	436,828	28,956		
EXPENDITURES OVER REVENUES	(99,342)	(45,798)	) 53,544		
OTHER FINANCING SOURCES (USES):					
Proceeds of refunding bonds Payment to refunded bond	1,690,000	1,685,488	(4,512)		
escrow agent	(1,627,565)	(1,647,640)	(20,075)		
Total other financing sources	62,435	37,848	(24,587)		
EXPENDITURES AND OTHER FINANCING USES OVER					
REVENUES AND OTHER FINANCING SOURCES	(36,907)	(7,950)	28,957		
FUND BALANCE, July 1, 1993	105,291	105,291			
FUND BALANCE, June 30, 1994	<u>\$ 68,384</u>	<u>\$ 97,341</u>	<u>\$28,957</u>		

Note: Legally adopted appropriation level is at the total debt services level which also includes payment to refunded bond escrow agent.



# Senior Center Grant Debt Service Fund

The Senior Center Grant Debt Service Fund was originally established for building the Senior Center in The Dalles. The fund is now maintained to account for the repayment of the loan from the State of Oregon, Department of Energy. Revenues to the fund consist of monthly payments from the Senior Center.

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#### SENIOR CENTER GRANT DEBT SERVICE FUND

#### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE -BUDGET AND ACTUAL - BUDGETARY BASIS

#### YEAR ENDED JUNE 30, 1994

	Bu	dget	Act	ual	Varian Favora (Unfav able	ble or-
REVENUES:						
Intergovernmental	<u>\$</u>	3,180	<u>\$</u>	3,180	\$	
Total revenues		3,180		3,180		
EXPENDITURES: Debt service:						
Principal		1,468		1,512		(44)
Interest	<u> </u>	1,712		1,668		44
Total expenditures		<u>3,180</u> (1	.)	3,180	<u>,,,</u>	
REVENUES OVER EXPENDITURES		-		_		-
FUND BALANCE, July 1, 1993						
FUND BALANCE, June 30, 1994	<u>\$</u>		<u>\$</u>		<u>\$</u>	<b>_</b>

(1) Legally adopted appropriation level.



# **Capital Projects Funds**

Three funds; the Special Assessments Fund, the Capital Projects Fund and the F.A.A. Grant Improvement Fund, make up the capital projects fund group. These funds account for capital projects undertaken by the City relating primarily to infrastructure.

#### CAPITAL PROJECTS FUNDS

### COMBINING BALANCE SHEET

## JUNE 30, 1994

		special sessments		Capital Project	G	.A.A. rant <u>ovement</u>		Total
ASSETS								
Cash and cash equivalents Assessments receivable Assets held for sale	\$	532,748 82,234 31,500	\$	78,499 - -	\$	24,013 9	\$	635,260 82,234 31,500
TOTAL ASSETS	<u>\$</u>	646,482	<u>\$</u>	78,499	<u>\$</u>	24,013	\$	748,994
LIABILITIES AND FUND EQUITY								
Liabilities: Accounts payable Retainage payable Deferred revenue:	\$	669 5,853	\$	7,576 -	\$	- 9 -	\$	8,245 5,853
Assessments and liens Customer deposits		113,734 <u>12,789</u>	<b></b>	-		-		113,734 12,789
Total liabilities		133,045		7,576				140,621
Fund equity: Fund balances: Unreserved:								
Undesignated		513,437	<u> </u>	70,923		24,013		608,373
Total fund equity		513,437		70,923		24,013		608,373
TOTAL LIABILITIES AND FUND EQUITY	<u>\$</u>	646,482	<u>\$</u>	78,499	<u>\$</u>	24,013	<u>\$</u>	748,994

### CAPITAL PROJECTS FUNDS

### COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES

	Special <u>Assessmen</u>		Capital	F.A.A. Grant <u>Improvement</u>		Total
REVENUES:						
Interest on investments	\$ 20,9		470	\$ -	\$	21,386
Assessment collections	118,5	05	-	-		118,505
Rental income	-		78,133			78,133
Miscellaneous revenues		20			-	20
Total revenues	139,4	41	78,603			218,044
EXPENDITURES:						
Materials and services	10,7	09	7,680	1,021		19,410
Capital outlay	138,0					138,016
Total expenditures	148,7	25	7,680	1,021		157,426
REVENUES OVER (UNDER EXPENDITURES	)(9,2	84)	70,923	(1,021)		60,618
OTHER FINANCING SOURCES						
(USES): Operating transfers in			_	25,034		25,034
Operating transfers out	(45,3	34)	-		_	(45,334)
Total other financin	a.					
sources (uses)	<u> </u>	34)		25,034		(20,300)
REVENUES AND OTHER FINANCING SOURCES OVER (UNDER) EXPEND	I-					
TURES AND OTHER FINANCING USES	(54,6	18)	70,923	24,013		40,318
FUND BALANCES,						
July 1, 1993	568,0	55				568,055
FUND BALANCES,						
June 30, 1994	\$ 513,4	37 \$	70,923	\$ 24,013	\$	608,373

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# **Special Assessments Fund**

The Special Assessments Fund is used to account for the financing of public improvements or services deemed to benefit primarily the properties against which the assessments are levied. Revenues to the fund consist primarily of the assessments principal and interest collected.

### SPECIAL ASSESSMENTS FUND

#### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE -BUDGET AND ACTUAL - BUDGETARY BASIS

	<u>B</u>	udget	A	ctual	Variance Favorable (Unfavor- able)		
REVENUES:							
Interest on investments Assessment collections - non-bonded:	\$	20,000	\$	20,916	\$	916	
Principal		5,300		68,247		62,947	
Interest		530		77		(453)	
Assessment collections -							
bonded:							
Principal		65,000		24,088		(40,912)	
Interest		24,000		11,593		(12,407)	
Sale of foreclosed							
property		-		14,500	14,500		
Miscellaneous revenues		-		20		20	
Total revenues	<u> </u>	114,830		139,441		24,611	
EXPENDITURES:							
Materials and services		22,000		10,709		11,291	
Capital outlay		527,399		138,016		389,383	
Total expenditures		549,399		148,725		400,674	
EXPENDITURES OVER REVENUES		<u>(434,569</u> )		(9,284)		425,285	
<b>OTHER FINANCING USES:</b> Operating transfers out		(73,334)		(45,334)		28,000	
Total other financing uses		(73,334)		(45,334)		28,000	
EXPENDITURES AND OTHER FINANCING USES OVER REVENUES		(507,903)		(54,618)		453,285	
FUND BALANCE, July 1, 1993		507,903		568,055		60,152	
FUND BALANCE, June 30, 1994	<u>\$</u>		<u>\$</u>	513,437	<u>\$</u>	513,437	



# **Capital Projects Fund**

The Capital Projects Fund accounts for financial resources to be used for the acquisition or construction of major capital facilities, other than those financed by enterprise funds. Principal resources to the fund are grants, a portion of lease payments received on the State Office Building owned by the City, and interest earned on investments.
### CAPITAL PROJECTS FUND

### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE -BUDGET AND ACTUAL - BUDGETARY BASIS

	Budget	Actual	Variance Favorable <u>(Unfavorable)</u>	
<b>REVENUES:</b> Intergovernmental revenue Interest on investments Rental income Miscellaneous revenues	\$ 199,950 - - 2,000,000	\$ - 470 78,133 	\$ (199,950) 470 78,133 (2,000,000)	
Total revenues	2,199,950	78,603	(2,121,347)	
<b>EXPENDITURES:</b> Materials and services Capital outlay	276,250 <u>1,923,700</u>	7,680	268,570 1,923,700	
Total expenditures	2,199,950	7,680	2,192,270	
REVENUES OVER Expenditures		70,923	70,923	
FUND BALANCE, July 1, 1993		<u> </u>		
FUND BALANCE, June 30, 1994	<u>\$ -</u>	<u>\$ 70,923</u>	<u>\$ 70,923</u>	



## F.A.A. Grant Improvement Fund

The F.A.A. Grant Improvement Fund accounts for Federal Aviation Administration (F.A.A.) funded improvements to the Columbia Gorge Regional/The Dalles Municipal Airport.

### F.A.A. GRANT IMPROVEMENT FUND

#### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE -BUDGET AND ACTUAL - BUDGETARY BASIS

	Budget	Actual	Variance Favorable <u>(Unfavorable)</u>		
<b>REVENUES:</b> Intergovernmental revenue Miscellaneous revenues	\$ <b>488</b> ,133 5,833	\$ – 	\$ (488,133) (5,833)		
Total revenues	493,966		(493,966)		
<b>EXPENDITURES:</b> Materials and services Capital outlay Contingency	2,500 479,000 37,500	1,021	1,479 479,000 <u>37,500</u>		
Total expenditures	519,000	1,021	517,979		
EXPENDITURES OVER REVENUES	(25,034)	(1,021)	24,013		
<b>OTHER FINANCING SOURCES:</b> Operating transfers in	25,034	25,034			
Total other financing sources	25,034	25,034			
REVENUES AND OTHER FINANCING SOURCES OVER EXPENDITURES		24,013	24,013		
FUND BALANCE, July 1, 1993					
FUND BALANCE, June 30, 1994	<u>\$ -</u>	<u>\$ 24,013</u>	<u>\$ 24,013</u>		



# **Enterprise Funds**

The City's enterprise funds consist of the City owned and operated water utility, the waste water utility, and the Columbia Gorge Regional/The Dalles Municipal Airport.

#### ENTERPRISE FUNDS

### COMBINING BALANCE SHEET

### JUNE 30, 1994

ASSETS	Water Utility	Waste Water Utility	Airport	Total
Current assets: Cash and cash equivalents Accounts receivable Inventories	\$ 371,468 98,627 163,313	\$ 381,746 77,421 29,208	\$ 11,571 640	\$ 764,785 176,688 <u>192,521</u>
Total current assets	633,408	488,375	12,211	1,133,994
Restricted assets-cash and cash equivalents	1,338,240	1,380,899		2,719,139
Fixed assets: Land and land improvements Buildings and improvements Plant in service Machinery and equipment	2,875,172 3,138,204 3,731,389 1,001,179	1,581,401 1,132,434 734,026	1,084,798 35,313 	3,959,970 4,754,918 4,863,823 1,766,026
Total fixed assets	10,745,944	3,447,861	1,150,932	15,344,737
Accumulated depreciation	(2,357,664)	(1,261,793)	(61,658)	(3,681,115)
	8,388,280	2,186,068	1,089,274	11,663,622
TOTAL ASSETS	<u>\$10,359,928</u>	<u>\$ 4,055,342</u>	<u>\$ 1,101,485</u>	<u>\$15,516,755</u>
LIABILITIES AND FUND EQUITY				
Current liabilities: Accounts payable Customer deposits Retainage payable Compensated absences payable	\$ 74,569 28,328 	\$ 23,187 9,963 	\$	\$ 97,765 28,328 9,963 60,320
Total current liabilities	147,984	48,383	9	196,376
Current liabilities payable from restricted assets: Accounts payable Retainage	76,410 61,843			76,410 61,843
Total current liabilities payable from restricted assets	138,253	_	_	138,253
Total liabilities	286,237	48,383	9	334,629
Fund equity: Contributed capital Retained earnings:	906,950	1,026,694	601,588	2,535,232
Reserved for construction Unreserved	1,19 <b>9,9</b> 87 7,966,754	1,380,899 1,599,366	499,888	2,580,886 10,066,008
Total fund equity	10,073,691	4,006,959	1,101,476	15,182,126
TOTAL LIABILITIES AND FUND EQUITY	<u>\$10,359,928</u>	<u>\$ 4,055,342</u>	<u>\$ 1,101,485</u>	\$15,516,755

#### ENTERPRISE FUNDS

### COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN RETAINED EARNINGS

### YEAR ENDED JUNE 30, 1994

	Water <u>Utility</u>	Waste Water <u>Utility</u>	Airport	Total
OPERATING REVENUES: Service charges and fees	\$ 2,031,039	\$ 1,599,673	\$ 1,657	\$ 3,632,369
Rental income Other operating income	49,520	670	10,655 1,512	10,655 51,702
Total operating revenues	2,080,559		13,824	3,694,726
OPERATING EXPENSES: Personal services	700 773	261,587		1,061,360
	799,773		25,554	961,218
Operations and maintenance General administration	419,048	516,616	11,313	118,897
Depreciation	76,353 240,484	31,231 91,155	414	332,053
Total operating	1 505 650		27 201	0 470 500
expenses	1,535,658	900,589	37,281	2,473,528
Operating income (loss)	544,901	699,754	(23,457)	1,221,198
NON-OPERATING INCOME:	,			111111
Interest earnings	76,384	60,178	863	137,425
Loss on sale of fixed assets		(1,825)	-	(1,825)
Other non-operating income	1,887	35,708		37,595
Total non-operating income	78,271	94,061	863	173,195
Net income (loss) before operating transfers	623,172	793,815	(22,594)	1,394,393
<b>OPERATING TRANSFERS:</b>				
Transfers in	230,000	400,000	-	630,000
Transfers out	(484,262)	(552,546)		(1,036,808)
Net operating transfers	(254,262)	(152,546)		(406,808)
Net income (loss)	368,910	641,269	(22,594)	987,585
RETAINED EARNINGS, July 1, 1993	8,797,831	2,338,996	522,482	11,659,309
RETAINED EARNINGS, June 30, 1994	<u>\$ 9,166,741</u>	<u>\$_2,980,265</u>	<u>\$ 499,888</u>	<u>\$12,646,894</u>

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#### ENTERPRISE FUNDS

#### COMBINING STATEMENT OF CASH FLOWS

		Water <u>Utility</u>	Wa	iste Water Utility		<u>Airport</u>	Total
CASH FLOWS FROM OPERATING							
ACTIVITIES: Operating income (loss)	Ś	544,901	s	699,754	¢	(23 457)	\$ 1,221,198
Adjustments to reconcile	Ŷ	J44,501	Ŷ	055,154	Ŷ	(25,457)	<i>v</i> 1,221,190
operating income (loss) to							
net cash provided (used)							
by operations:							
Depreciation		240,484		91,155		414	332,053
Change in operating assets and liabilities:							
Receivables		(16,309)		11,771		2,408	(2,130)
Inventories		15,601		(9,742)		-, -	5,859
Accounts payable		(158,917)		(6,439)		(436)	(165,792)
Customer deposits		6,243				-	6,243
Retainage payable				9,963		-	9,963
Compensated absences payable		11,546		4,534		-	16,080
Current liabilities payable from restricted assets		(9,719)		(135,756)			(145,475)
payable from restricted assets		1711221	_	(155,750)			
Net cash provided (used)							
by operations		633,830	_	665,240		(21,071)	1,277,999
CASH FLOWS FROM NONCAPITAL							
FINANCING ACTIVITIES:							
Operating transfers in		230,000		400,000		-	630,000
Operating transfers out		(484,262)		(552,546)			(1,036,808)
Net cash used in							
noncapital financing							
activities		(254,262)	_	(152,546)		<u> </u>	(406,808)
CASH FLOWS FROM CAPITAL AND							
RELATED FINANCING ACTIVITIES:							
Proceeds from sale of fixed							
assets		1,887		1,508		-	3,395
Capital related penalties received	,	-		34,200		-	34,200
Acquisition of fixed assets		1,289,331)		(675,087)			(1,964,418)
Net cash used in capital							
and related financing		1 007 4445		((10 270)			(1 0 26 9 2 2)
activities		1,287,444)		(639,379)			(1,926,823)
CASH FLOWS FROM INVESTING							
ACTIVITIES:							
Interest earnings		76,384		60,178		863	137,425
Net cash provided by							
investing activities		76,384		60,178		863	137,425
NET DECREASE IN CASH		(831,492)		(66,507)		(20,208)	(918,207)
		·/					,
CASH AND CASH EQUIVALENTS, July 1, 1993		2,541,200		1,829,152		31,779	4,402,131
_		L, JII, LVV		1,027,132		521115	
CASH AND CASH EQUIVALENTS,	~	1 700 700	~	1 763 645	¢	11 571	6 2 102 021
June 30, 1994	<u> </u>	1,709,708	3	1,702,045	3		<u>\$ 3,483,924</u>

### ENTERPRISE FUNDS

### COMBINING SCHEDULE RECONCILING REVENUES AND EXPENDITURES/EXPENSES-BUDGETARY BASIS TO GAAP

	Water Utility	Waste Water Utility	_Airport_	Total
NET INCOME (LOSS) - Gaap Basis	<u>\$ 368,910</u>	<u>\$ 641,269</u>	<u>\$(22,594</u> )	<u>\$ 987,585</u>
Add expenses required by GAAP not recorded as expenditures on a budgetary basis: Change in materials				
inventories Loss on disposition	15,601	(9,742)	-	5,859
of fixed assets	-	1,825	-	1,825
Depreciation	240,484	91,155	414	332,053
	256,085	83,238	414	339,737
Less budgetary expendi- tures not recorded as expenses under GAAP: Fixed asset additions	<u>(1,289,331</u> )	<u>(675,087</u> )		<u>(1,964,418</u> )
REVENUES AND OTHER FINANCING SOURCES OVER (UNDER) EXPENDITURES AND OTHER FINANCING USES -				
BUDGETARY BASIS	<u>\$ (664,336</u> )	\$ 49,420	<u>\$(22,180</u> )	<u>\$ (637,096</u> )

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## Water Utility Fund

The Water Utility Fund accounts for all activity related to the treatment and distribution of water from source to the customer. Primary revenues to the fund are user charges for services, while expenditures relate to operations and maintenance of the water system, capital improvements and operating transfers to other funds.

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### WATER UTILITY FUND

### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE -BUDGET AND ACTUAL - BUDGETARY BASIS

	Budget	Actual	Variance Favorable (Unfavor- able)
REVENUES:			
Charges and services Interest on investments Other miscellaneous	\$ 2,133,584 18,000	\$ 2,008,827 13,643	\$ (124,757) (4,357)
revenues		51,407	51,407
Total revenues	2,151,584	2,073,877	<u>(77,707</u> )
EXPENDITURES:			
Personal services	810,039	799,773	10,266
Materials and services	723,613	539,863	183,750
Capital outlay	287,056	211,397	75,659
Contingency	59,881	·	59,881
Total expenditures	1,880,589	1,551,033	329,556
REVENUES OVER EXPENDITURES	270,995	522,844	251,849
<b>OTHER FINANCING USES:</b> Operating transfers out	(484,262)	(484,262)	<u> </u>
Total other financing uses	(484,262)	(484,262)	
REVENUES OVER (UNDER) EXPENDITURES AND OTHER FINANCING USES	(213,267)	38,582	251,849
FUND BALANCE, July 1, 1993 (budgetary basis)	213,267	283,529	70,262
FUND BALANCE, June 30, 1994 (budgetary basis)	<u>\$</u>	<u>\$322,111</u>	<u>\$ 322,111</u>



## Water Capital Improvement Fund

The Water Capital Improvement Fund accounts for the capital improvements to the City's water system. The unexpended bond proceeds from the 1980 bond issue were transferred to this fund, and revenues consist principally of interest earned on those transferred amounts.

### WATER CAPITAL IMPROVEMENT FUND

#### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE -BUDGET AND ACTUAL - BUDGETARY BASIS

	Budget	Actual	Variance Favorable (Unfavor- able)		
<b>REVENUES:</b> Interest on investments	\$ 27,000	<u>\$ 23,520</u>	<u>\$ (3,480</u> )		
Total revenues	27,000	23,520	(3,480)		
EXPENDITURES: Capital outlay Contingency	1,207,258 25,000	934,614	272,644 25,000		
Total expenditures	1,232,258	934,614	297,644		
EXPENDITURES OVER REVENUES	<u>(1,205,258</u> )	(911,094)	294,164		
<b>OTHER FINANCING USES:</b> Operating transfers out	(122,000)		122,000		
Total other financing uses	(122,000)		122,000		
EXPENDITURES AND OTHER FINANCING USES OVER REVENUES	(1,327,258)	(911,094)	416,164		
FUND BALANCE, July 1, 1993 (budgetary basis)	1,327,258	911,094	(416,164)		
FUND BALANCE, June 30, 1994 (budgetary basis)	<u>\$</u>	<u>\$</u>	<u>\$</u>		



## Water Capital Reserve Fund

The Water Capital Reserve Fund was established for the purpose of replacing or adding to the City's water supply, transmission and storage system and works. Resources to the fund consist primarily of system development charges for connection of a new water service to the City's system, operating transfers from the Water Utility Fund, and interest earned on investments.

### WATER CAPITAL RESERVE FUND

### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE -BUDGET AND ACTUAL - BUDGETARY BASIS

	Budget	Actual	Variance Favorable (Unfavor- able)
REVENUES:	* • • • • • •	á <u>22 21 2</u>	с (14 410)
Charges and services	\$ 36,624	\$ 22,212	\$ (14,412)
Interest on investments	18,000	39,221	21,221
Total revenues	54,624	61,433	6,809
EXPENDITURES:			
Capital outlay	746,243	83,256	662,987
Contingency	50,000		50,000
0011011191			
Total expenditures	796,243	83,256	712,987
REVENUES OVER (UNDER) EXPENDITURES	(741,619)	21,823	719,796
OTHER FINANCING SOURCES:			
Operating transfers in	230,000	230,000	
Total other financing sources	230,000	230,000	<u> </u>
REVENUES AND OTHER FINANCING SOURCES OVER (UNDER)			
EXPENDITURES	(511,619)	208,177	719,796
FUND BALANCE, July 1, 1993 (budgetary basis)	511,619	991,811	480,192
FUND BALANCE, June 30, 1994 (budgetary basis)	<u>\$</u>	<u>\$ 1,199,988</u>	<u>\$ 1,199,988</u>



## Waste Water Fund

The Waste Water Fund accounts for the operations of the City's waste water collection and processing plant and system. Revenues to the fund consist primarily of user charges for services. Primary expenditures of the fund are for operation and maintenance of plant in service, capital improvements and operating transfers to other funds.

### WASTE WATER FUND

### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE -BUDGET AND ACTUAL - BUDGETARY BASIS

	Budget	Actual	Variance Favorable (Unfavor- able)
REVENUES:	A		¢ (107 201)
Charges for services	\$ 1,684,588	\$ 1,577,387	\$ (107,201)
Interest on investments	13,500	11,972	(1,528)
Other miscellaneous		2,178	2,178
Total revenues	1,698,088	1,591,537	(106,551)
EXPENDITURES:			
Personal Services	314,000	261,586	52,414
Materials and services	622,583	557,590	64,993
Capital outlay	228,980	168,859	60,121
Contingency	<u>136,903</u>	<u> </u>	136,903
Total expenditures	1,302,466	988,035	314,431
REVENUES OVER EXPENDITURES	395,622	603,502	207,880
<b>OTHER FINANCING USES:</b> Operating transfers out	(552,546)	(552,546)	
Total other financing uses	s <u>(552,546</u> )	<u>(552,546</u> )	
REVENUES OVER (UNDER) EXPENDITURES AND OTHER FINANCING USES	(156,924)	50,956	207,880
FUND BALANCE, July 1, 1993 (budgetary basis)	156,924	360,098	203,174
FUND BALANCE, June 30, 1994 (budgetary basis)	<u>\$</u>	<u>\$ 411,054</u>	<u>\$ 411,054</u>



## Sewer Special Reserve Fund

The Sewer Special Reserve Fund accounts for improvements to the City's sewer system. The fund's resources include operating transfers from the Waste Water Fund, systems development charges for new connections to the City's sewer system, and interest earned on investments.

### SEWER SPECIAL RESERVE FUND

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### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE -BUDGET AND ACTUAL - BUDGETARY BASIS

REVENUES:	Budget	Actual	Variance Favorable (Unfavor- able)
	ć	<b>6 55</b> 567	A (10 05 1)
Charges for services Interest on investments	\$ 39,240	\$ 22,286	\$ (16,954)
	55,000	48,206	(6,794)
Other miscellaneous revenues		34,200	34,200
Total revenues	94,240	104,692	10,452
EXPENDITURES:			
Capital outlay	1,834,119	506,228	1,327,891
Contingency	50,000	500,220	
concringency	00,000		50,000
Total expenditures	1,884,119	506,228	1,377,891
EXPENDITURES OVER REVENUES	<u>(1,789,879</u> )	(401,536)	(1,388,343)
<b>OTHER FINANCING SOURCES:</b> Operating transfers in	400,000	400,000	
Total other financing sources	400,000	400,000	
EXPENDITURES OVER REVENUES AND OTHER FINANCING SOURCES	(1,389,879)	(1,536)	1,388,343
<b>FUND BALANCE,</b> July 1, 1993 (budgetary basis)	1,389,879	1,382,435	(7,444)
FUND BALANCE, June 30, 1994 (budgetary basis)	\$	<u>\$ 1,380,899</u>	<u>\$ 1,380,899</u>



## **Airport Fund**

The Airport Fund accounts for revenues and expenditures relating to the operation and maintenance of the Columbia Gorge Regional/The Dalles Municipal Airport located in Dallesport, Washington.

### AIRPORT FUND

#### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE -BUDGET AND ACTUAL - BUDGETARY BASIS

	Bude	get		Actual	Variance Favorable (Unfavor- able)		
REVENUES:							
Charges and services (net of sales taxes) Rental income Intergovernmental revenue -	\$	1,200 9,692	\$	1,657 10,655	\$	457 963	
grants	Ę	50,840		-		(50,840)	
Interest on investments		_		863		863	
Other miscellaneous revenues		-	<b></b>	1,512		1,512	
Total revenues	(	<u>51,732</u>	<u> </u>	14,687		(47,045)	
Personal services		500				500	
Materials and services	3	37,377		36,867		510	
Capital outlay		51,000				51,000	
Total expenditures	8	38,877		36,867		52,010	
EXPENDITURES OVER REVENUES	(2	27,145)		(22,180)		4,965	
FUND BALANCE, July 1, 1993 (budgetary basis)	4	27,145	<u></u>	34,381		7,236	
FUND BALANCE, June 30, 1994 (budgetary basis)	\$		<u>\$</u>	12,201	<u>\$</u>	12,201	



## <u>Columbia Gateway Urban Renewal Agency</u> <u>A Component Unit of the City of The Dalles</u>

The Columbia Gateway Urban Renewal Agency is a component unit of the City of The Dalles, and accounts for monies relating to the rehabilitation of blighted and deteriorated areas within the City. Bonds were initially issued and taxes levied by the Agency. During fiscal year 1992-93, all bonds of the agency were in substance defeased. Revenues to the fund consist of property taxes collected on prior year levies, and interest earned on investments. Expenditures from the Agency are primarily for contractual services performed.

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### COLUMBIA GATEWAY URBAN RENEWAL AGENCY <u>A COMPONENT UNIT</u>

#### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE -BUDGET AND ACTUAL - BUDGETARY BASIS

	<u>Budget</u>	Actual	Variance Favorable (Unfavor- able)
REVENUES: Property taxes	\$ -	\$ 13,394	\$ 13,394
Interest on investments	1,200	3,116	1,916
Total revenues	1,200	16,510	15,310
EXPENDITURES: Materials and services	83,200	19,082	64,118
Total expenditures	83,200	19,082	64,118
EXPENDITURES OVER REVENUES	(82,000)	(2,572)	79,428
FUND BALANCE, July 1, 1993	82,000	87,066	5,066
FUND BALANCE, June 30, 1994	<u>\$                                    </u>	<u>\$ 84,494</u>	<u>\$ 84,494</u>



# Agency Fund

The City maintains an agency fund to account for deferred compensation assets and the related liability.

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### AGENCY FUND - DEFERRED COMPENSATION

### SCHEDULE OF CHANGES IN ASSETS AND LIABILITIES

	Balance July 1, <u>1993</u>	Additions	Deletions_	Balance June 30, 1994	
ASSETS					
Restricted assets: Deferred compen-					
sation assets	<u>\$ 103,499</u>	<u>\$ 33,086</u>	<u>\$ (14,353</u> )	<u>\$ 122,232</u>	
TOTAL ASSETS	<u>\$ 103,499</u>	<u>\$    33,086</u>	<u>\$ (14,353</u> )	<u>\$ 122,232</u>	
LIABILITIES					
Deferred compen- sation payable	<u>\$ 103,499</u>	\$ 33,086	<u>\$ (14,353</u> )	<u>\$ 122,232</u>	
TOTAL LIA- BILITIES	<u>\$ 103,499</u>	<u>\$    33,086</u>	<u>\$ (14,353</u> )	<u>\$ 122,232</u>	



# **General Fixed Assets**

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### SCHEDULE OF GENERAL FIXED ASSETS BY SOURCE

### JUNE 30, 1994

#### GENERAL FIXED ASSETS:

Land and land improvements Buildings and improvements Machinery and equipment	\$ 123,746 1,524,485 <u>2,829,262</u>
TOTAL GENERAL FIXED ASSETS	<u>\$ 4,477,493</u>
INVESTMENTS IN GENERAL FIXED ASSETS: General Fund Special Revenue Funds	\$ 3,151,491 <u>1,326,002</u>
TOTAL INVESTMENTS IN GENERAL FIXED ASSETS	<u>\$ 4,477,493</u>

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### SCHEDULE OF CHANGES IN GENERAL FIXED ASSETS BY SOURCE

### YEAR ENDED JUNE 30, 1994

	Land and Land Improve- ments	Buildings and Improve- ments	Machinery and Equipment	
General fixed assets at July 1, 1993	<u>\$ 119,559</u>	<u>\$ 1,484,987</u>	<u>\$ 2,526,054</u>	\$ 4,130,600
Add expenditures from: General Fund Special Revenue Funds	4,187	12,936 26,562	161,186 212,749	174,122 243,498
Total additions and transfers	4,187	39,498	373,935	417,620
Deduct retirements from: General Fund Special Revenue Funds			(11,805) (58,922)	(11,805) (58,922)
Total deductions			(70,727)	(70,727)
General fixed assets at June 30, 1994	\$ 123,746	<u>\$ 1,524,485</u>	<u>\$ 2,829,262</u>	<u>\$ 4,477,493</u>

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### SCHEDULE OF GENERAL FIXED ASSETS BY FUNCTION

### JUNE 30, 1994

	Land and Buildings Land and Improve- Improve- ments ments		Machinery and _Equipment_		Totals	
General government	\$	43,499	\$ 1,105,725	\$	289,854	\$ 1,439,078
Public safety		_	**		1,399,289	1,399,289
Highways and streets		6,462	143,715		1,010,095	1,160,272
Culture and recreation		73,785	275,045		130,024	478,854
	<u>\$</u>	123,746	<u>\$ 1,524,485</u>	<u>\$</u>	2 <u>,829,26</u> 2	<u>\$ 4,477,493</u>

### SCHEDULE OF CHANGES IN GENERAL FIXED ASSETS BY FUNCTION

### YEAR ENDED JUNE 30, 1994

	General <u>Government</u>	Public Safety	Highways and _Streets	Culture and <u>Recreation</u>	Total
General fixed assets at July 1, 1993	\$1,412,084	\$1,295,182	\$ 976,060	\$ 447,274	\$4,130,600
Additions	28,921	113,687	242,784	31,580	416,972
Transfers	648	-	-	-	648
Deductions	(2,575)	(9,580)	(58,572)		(70,727)
General fixed assets at June 30, 1994	<u>\$1,439,078</u>	<u>\$1,399,289</u>	\$1,160,272	<u>\$ 478,854</u>	\$4,477,493

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### SCHEDULE OF BONDED DEBT TRANSACTIONS

				Bond
	Interest Rate	Outstanding at July 1, 1993	Issued	Matured
GENERAL OBLIGATION BONDS				
1988 Advance Refunding Bonds	5.60% to 6.85%	\$ 2,290,000	\$ _	\$ 240,000
1993 Advance Refunding Bonds	2.75% to 4.25%	=	1,690,000	40,000
		<u>\$ 2,290,000</u>	<u>\$1,690,000</u>	<u>\$ 280,000</u>

Principal							Inte	res	st		
Redeemed	Defeased		tstanding June 30, 1994	at Ju	tanding uly 1, 993	_ <u>M</u>	atured	F	edeemed		tstanding June 30, 1994
\$ 240,000	\$1,535,000	\$	515,000	\$	-	\$	100,116	\$	100,116	\$	-
40,000			1,650,000		-		21,740		21,740	_	
\$ 280,000	\$1,535,000	\$ 2	2,165,000	s	-	\$	121,856	\$	121,856	\$	_

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### SCHEDULE OF FUTURE DEBT SERVICE REQUIREMENTS

### JUNE 30, 1994

Fiscal	<u>    Series</u>	<u> 1988 Bonds</u>	Series	<u>1993 Bonds</u>		
Year	<u>Principal</u>	<u>Interest</u>	<u>Principal</u>	Interest		
1994-95	\$ 250,000	\$ 136,767	\$ 30,000	\$ 66,368		
1995-96	265,000	120,768	30,000	65,392		
1996-97	-	-	305,000	64,313		
1997-98	-	-	310,000	52 <b>,8</b> 75		
1998-99	_	-	320,000	40,475		
1999-00	-	-	325,000	27,675		
2000-01			330,000	14,025		
	<u>\$_515,000</u>	<u>\$ 257,535</u>	<u>\$1,650,000</u>	<u>\$ 331,123</u>		

	Total C The Da Outstar Issue	lles			
P	rincipal	_1	nterest		Total
\$	280,000 295,000 305,000 310,000 320,000 325,000 330,000	\$	203,135 186,160 64,313 52,875 40,475 27,675 14,025	\$	483,135 481,160 369,313 362,875 360,475 352,675 344,025
\$2	,165,000	\$	588,658	\$ 2	2,753,658

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## SCHEDULE OF PROPERTY TAX TRANSACTIONS

### YEAR ENDED JUNE 30, 1994

# CITY OF THE DALLES:

CITY OF THE DALLES:		<b>Tr</b>	T
		Uncollected July 1,	Levy as Extended by
	Tax Year	1993	Assessor
GENERAL FUND:			
Current	1993-94	\$	<u>\$ 1,780,626</u>
Prior	1992-93	207,872	_
	1991-92	95,127	_
	1990-91	91,271	-
	1989-90	39,518	-
	1988-89	20,750	-
	1987-88		
	and prior	4,433	
Total Prior		458,971	<b></b>
Total General			
Fund		458,971	1,780,626
WATER BOND DEBT FUND:			
Current	1993-94		424,697
Prior	1992-93	46,340	_
	1991-92	29,388	
	1990-91	14,680	_
	1989-90	5,730	
	1988-89	2,279	
	1987-88		
	and prior	928	
Total Prior		99,345	
Total Water Bond			
Debt Fund		99,345	424,697
Total City of The	e Dalles	\$ 558,316	<u>\$ 2,205,323</u>
COLUMBIA GATEWAY URBAN RENEWAL <u>AGENCY</u> :			
Prior and total		<u>\$26,172</u>	\$

		-		
Unco		10	ct	DOC
01100	1	10		cu

June 30, Discounts Adjustments Collections 1994 Allowed Interest (38,548)\$ 938 <u>\$ (152,094) \$(1,426,073) \$</u> 164,849 Ş (32, 828)100,075 \_ 7,143 (82, 112)(49, 300)54,420 ---8,849 (256)15,186 (227)(58, 294)47,936 (19,713)25,121 5,401 (85)5,504 (211)(15, 109)10,934 243 (208) (1, 144)3,324 (33,815) (225,672) 241,810 \_ 42,326 406,659 43,264 (185,909) (1,651,745) (38,548) (340, 133)39,318 (9, 194)209 (36, 261)22,309 (7, 318)(18, 305)1,592 (15, 230)16,812 2,734 (80)2,442 (38)(9, 375)7,709 3,643 783 (12)(2, 858)1,201 (1, 660)605 (23)699 42 (30)(241)-8,198 (7,501) (47,669) 52,373 (43,762) (387,802) 91,691 (9,194)\_\_\_\_ 8,407 51,671 (229,671) \$(2,039,547) \$ 498,350 \$ (47,742)\$ \$ <u>(70) \$ (13,564) \$</u> 14,973 2,435 Ş \$ \$\_\_\_\_

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#### STATE REGULATION DISCLOSURES

Oregon Administrative Rules 162-10-050 through 162-10-320 incorporated in the Minimum Standards for Audits of Oregon Municipal Corporations, prescribed by the Secretary of State in cooperation with the Oregon State Board of Accountancy, enumerate the financial statements, schedules, and comments and disclosures required in audit reports. The required statements and schedules are set forth in the preceding sections of this report. Required comments and disclosures related to the audit of such statements and schedules are set forth in the following pages.

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# Talbot, Korvola & Warwick

Certified Public Accountants

6420 S.W. Macadam, Suite 300 Portland, Oregon 97201-3519 (503) 452-7172, FAX (503) 452-7174

## AUDIT COMMENTS AND DISCLOSURES REQUIRED BY STATE REGULATIONS

August 16, 1994

City Council City of The Dalles The Dalles, Oregon

We have audited the general purpose financial statements of the City of The Dalles, Oregon, as of and for the year ended June 30, 1994, and have issued our report thereon dated August 16, 1994.

We have conducted our audit in accordance with generally accepted auditing standards and the *Minimum Standards* for Audits of Oregon *Municipal Corporations*. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the general purpose financial statements are free of material misstatement.

#### ACCOUNTING AND INTERNAL CONTROL STRUCTURE

In planning and performing our audit of the general purpose financial statements of the City of The Dalles, Oregon, for the year ended June 30, 1994, we considered its internal control structure in order to determine our auditing procedures for the purpose of expressing our opinion on the general purpose financial statements and not to provide assurance on the internal control structure.

The management of the City of The Dalles, Oregon is responsible for establishing and maintaining an internal control structure. In fulfilling this responsibility, estimates and judgments by management are required to assess the expected benefits and related costs of internal control structure policies and procedures. The objectives of an internal control structure are to provide management with reasonable, but not absolute, assurance that assets are safeguarded against loss from unauthorized use or disposition, and that transactions are executed in accordance with management's authorization and recorded properly to permit the preparation of financial statements in accordance with generally accepted Because of inherent limitations in any accounting principles. errors or irregularities internal control structure, may Also, projection of any nevertheless occur and not be detected.

#### AUDIT COMMENTS AND DISCLOSURES REQUIRED BY STATE REGULATIONS (Continued) Page 2

#### ACCOUNTING AND INTERNAL CONTROL STRUCTURE (Continued)

evaluation of the structure to future periods is subject to the risk that procedures may become inadequate because of changes in conditions, or that the effectiveness of the design and operation of policies and procedures may deteriorate.

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For the purpose of this report, we have classified the significant internal control structure policies and procedures in the following categories:

- Receivables/cash receipts
- Purchasing and receiving
- Accounts payable/cash disbursements
- Payroll
- Fixed assets
- General ledger

For all of the internal control categories listed above, we obtained an understanding of the design of relevant policies and procedures and whether they have been placed in operation, and we assessed control risk.

Our consideration of the internal control structure would not necessarily disclose all matters in the internal control structure that might be material weaknesses under standards established by the American Institute of Certified Public Accountants. A material weakness is a reportable condition in which the design or operation of one or more of the specific internal control structure elements does not reduce to a relatively low level the risk that errors or irregularities in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control structure and its operation that we consider to be material weaknesses as defined above.

However, we noted certain matters involving the internal control structure and its operation that we have reported to the management of the City of The Dalles, Oregon in a separate letter dated August 16, 1994.

### AUDIT COMMENTS AND DISCLOSURES REQUIRED BY STATE REGULATIONS (Continued) Page 3

#### COLLATERAL

ORS Chapter 295 provides that each depository throughout the period of its possession of public fund deposits shall maintain on deposit with its custodians, at its own expense, securities having a value not less than 25% of the certificates of participation issued by the pool manager for funds in excess of those insured by the Federal Deposit Insurance Corporation.

Our review of the adequacy of collateral security depository balances indicated the collateral was sufficient during the year ended June 30, 1994, except for one bank account on November 23, 1993.

#### INDEBTEDNESS

During the audit, nothing came to our attention that caused us to believe the City was not in compliance with statutory requirements.

#### BUDGET COMPLIANCE

The City appears to have complied with Local Budget Law (ORS 294.305 to 294.520 and 294.555) in the preparation and adoption of its budgets and tax levies for fiscal years 1993-94 and 1994-95.

#### INSURANCE POLICIES AND FIDELITY BONDS

We have reviewed the City's insurance and fidelity bond coverage at June 30, 1994 and we ascertained that such policies appeared to be in force. We are not competent by training to comment on the adequacy of the insurance policies covering City-owned property at June 30, 1994.

## PROGRAMS FUNDED FROM OUTSIDE SOURCES

Based upon our review, the City appears to be in compliance with appropriate laws, rules, and regulations pertaining to programs funded wholly or partially by other governmental agencies.

AUDIT COMMENTS AND DISCLOSURES REQUIRED BY STATE REGULATIONS (Continued) Page 4

#### FINANCIAL REPORTING REQUIREMENTS

We have reviewed the City's compliance with federal and state financial reporting requirements. Based on audit procedures performed, it appears that required reports and related data are filed with appropriate governmental agencies and such reports are in agreement with and supported by accounting records.

#### INVESTMENTS

Our review of deposit and investment balances indicated that the City was in compliance with ORS 294, as it pertains to investment of public funds, during the year ended June 30, 1994.

#### PUBLIC CONTRACTS AND PURCHASING

The City's procedures for awarding public contracts were reviewed and found to be in compliance with ORS Chapter 279. The City was not in compliance with ORS 279.061 which requires that they have a cost accounting system which complies with model cost accounting guidelines of Section 3 Chapter 869 of Oregon Laws 1979. City personnel and equipment were used in the construction of projects in excess of \$5,000, which is in violation of these provisions.

TALBOT, KORVOLA & WARWICK Certified Public Accountants

By Oper A. lonala



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**Statistical Section** 

#### GENERAL REVENUES BY SOURCE

#### LAST TEN FISCAL YEARS

Year	<u> </u>	Franchise Fees	Inter- govern- mental Revenues	Charges for Services
1985	\$ 1,652,006	\$ 286,879	\$ 764,994	\$ 355,338
1986	1,235,591	194,042	975,500	235,781
1987	1,999,202	219,322	1,116,148	224,675
1988	2,149,265	275,560	1,035,890	326,230
1989	2,301,305	260,171	632,041	352,954
1990	2,435,763	272,819	985,155	186,417
1991	2,883,615	318,128	809,562	223,815
1992	2,832,970	328,689	1,146,363	408,935
1993	2,620,169	190,604	1,818,669	405,077
1994	2,682,851	219,477	1,147,154	411,252

- Note: The schedule above includes only those revenues recorded in the governmental fund types, and does not include other financing sources.
- Source: Combined Statements of Revenues, Expenditures and Changes in Fund Balance for all Governmental Fund Types by Year.

ines and feitures		vestment Income	Special sessments	Re	Other evenues	_	Totals
\$ 77,667	Ş	143,570	\$ 71,553	\$	103,731	\$	3,455,738
51,790		87,731	220,503		228,173		3,229,111
60,956		111,268	132,114		221,110		4,084,795
81,882		218,201	214,087		423,069		4,724,184
77,631		192,975	59,120		54,540		3,930,737
106,012		185,252	242,622		392,490		4,806,530
73,193		196,954	305,646		84,841		4,895,754
73,190		305,833	238,176		237,514		5,571,670
81,748		144,874	107,696		259,816		5,628,653
101,474		98,317	118,505		521,410		5,300,440

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# GENERAL GOVERNMENTAL EXPENDITURES BY FUNCTION

#### LAST TEN FISCAL YEARS

Year	General Govern- ment	Public Safety	Highways and Streets		
1985	\$ 782,791	\$ 1,547,072	\$ 623,112		
1986	706,351	1,171,565	374,962		
1987	660,496	1,113,819	277,875		
1988	862,903	1,447,375	325,569		
1989	1,055,807	1,587,096	378,323		
1990	1,351,295	1,478,940	582,474		
1991	1,499,011	1,473,773	492,511		
1992	1,375,512	1,714,254	552,431		
1993	2,024,769	1,891,226	734,023		
1994	1,567,628	2,030,700	740,212		

- Note: The schedule above includes only those expenditures recorded in the governmental fund types, and does not include other financing uses.
- Source: Combined Statements of Revenues, Expenditures and Changes in Fund Balance for all Governmental Fund Types by Year.

Culture and creation	Capital Outlay	_	Debt <u>Service</u>	-	Totals
\$ 431,936	\$ 96,864	\$	127,631	\$	3,609,406
335,453	416,942		143,991		3,149,264
183,687	703,926		510,709		3,450,512
216,726	955,876		512,802		4,321,251
221,916	407,931		339,144		3,990,217
227,172	618,986		505,885		4,764,752
244,990	370,173		562,719		4,643,177
261,846	734,932		569,928		5,208,903
283,644	1,183,995		2,966,585		9,084,242
297,728	921,545		440,008		5,997,821

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### PROPERTY TAX LEVIES AND COLLECTIONS

#### LAST TEN FISCAL YEARS

						Total Collec-
		Current		Delinguent		tions as
Tax		Year	Percent of	Tax	Total Tax	Percent of
Levy		Collec-	Tax Levy	Collec-	Collec-	Current
Year	<u>Total Levy</u>	tions	<u>Collected</u>	tions	<u>tions</u>	<u>Tax Levy</u>
1985	\$1,444,772	\$1,273,240	88.13%	\$ 147,259	\$1,420,499	98.32%
1986	1,468,490	1,243,879	84.70	191,183	1,435,062	97.72
1987	1,975,351	1,624,864	82.26	228,672	1,853,536	93.83
1988	2,098,750	1,751,821	83.47	221,625	1,973,446	94.03
1989	1,954,689	1,621,232	82.94	268,229	1,889,461	96.66
1990	2,096,136	1,812,273	86.46	300,909	2,113,182	100.81
1991	2,210,998	1,917,228	86.71	425,475	2,342,703	105.96
1992	2,346,777	2,062,986	87.91	273,971	2,336,957	99.58
1993	2,108,756	1,788,232	84.80	224,477	2,012,709	95.45
1994	2,205,323	1,766,206	80.09	273,341	2,039,547	92.48

Sources: Wasco County Department of Assessment and Taxation. Schedules of property tax transactions by year.

## ASSESSED AND TRUE CASH VALUE OF TAXABLE PROPERTY

## LAST TEN FISCAL YEARS

<u>Year</u>	Assessed Value	True Cash Value	Ratio of Assessed Value to True <u>Cash Value</u>
1985	\$297,431,942	\$285,534,664	96.00%
1986	277,468,751	277,468,751	100.00
1987	270,712,403	270,712,403	100.00
1988	235,636,929	235,636,929	100.00
1989	238,595,098	238,595,098	100.00
1990	250,408,479	250,408,479	100.00
1991	261,778,914	261,778,914	100.00
1992	305,002,343	305,002,343	100.00
1993	338,832,980	338,832,980	100.00
1994	361,571,408	361,571,408	100.00

Source: Wasco County Department of Assessment and Taxation.

### PROPERTY TAX RATES - ALL DIRECT AND OVERLAPPING GOVERNMENTS

### LAST TEN FISCAL YEARS

<u>Year</u>	City of The Dalles	Wasco County	Port of <u>The Dalles</u>	Northern Wasco County Parks and Recreation District
1985	\$ 4.86	\$ 3.56	\$.17	\$ -
1986	5.30	3.73	1.29	.79
1987	7.30	4.72	1.24	.86
1988	8.91	6.66	1.45	.89
1989	8.19	7.17	1.60	.93
1990	8.37	7.41	1.57	1.00
1991	8.44	6.34	1.31	.99
1992	8.00	6.23	1.21	1.24
1993	7.23	5.40	1.03	1.06
1994	7.12	5.38	1.04	1.12

Note: Property tax rates listed are per \$1,000 assessed value.

Source: Wasco County Department of Assessment and Taxation.

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\$	13.02	\$	19.67	\$	13.76	\$	1.30	\$	.71
	16.98		18.19		12.46		1.06		.78
	17.33		22.05		13.96		1.38		.85
	19.98		24.48		15.40		1.74		1.03
	19.74		19.65		15.51		1.84		1.08
	19.74		23.24		15.20		1.87		1.16
	18.80		22.93		10.37		1.71		1.06
	22.60		21.54		13.94		1.72		1.06
	21.51		16.15		12.20		1.53		.94
	21.05		20.10		13.54		1.58		1.65

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### COMPUTATION OF LEGAL DEBT MARGIN

### JUNE 30, 1994

Total estimated true cash value		<u>\$361,571,408</u>
State debt limit - 3% of total equalized value		\$ 10,847,142
Amount of debt applicable to debt limit: General bonded long-term debt Bonded debt excluded from limitation - water utility debt	\$ 2,165,000 <u>(2,165,000</u> )	
Bonded debt applicable to debt limit	-	
Less amount in debt service funds available for payment of principal: Debt service fund balance Amount excluded(1)	\$ 97,341 (97,341)	
Amount available for payment of principal		
Total amount of debt applicable to limit		
LEGAL DEBT MARGIN PER CITY		<u>\$ 10,847,142</u>

Notes: (1) Per ORS 287.004, limitations do not apply to bonds issued for water utility.

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### RATIOS OF NET GENERAL BONDED DEBT TO ASSESSED VALUE; AND NET BONDED DEBT PER CAPITA

#### LAST TEN FISCAL YEARS

_Year_	Net General Bonded Debt	Assessed Value	Ratio of Net General Bonded Debt to Assessed Value	Popula- tion	Bo: Deb	et nded t Per pita
1985	\$3,250,000	\$297,431,942	1.09%	10,900	\$	298
1986	3,100,000	277,468,751	1.12	10,630		292
1987	2,945,000	270,712,403	1.09	10,265		287
1988	2,825,000	235,636,929	1.20	10,715		264
1989	3,125,000	238,595,098	1.31	10,590		295
1990	2,935,000	250,408,479	1.17	11,060		265
1991	2,730,000	261,778,914	1.04	11,130		245
1992	2,515,000	305,002,343	.82	11,200		225
1993	2,290,000	338,832,980	.68	11,370		201
1994	2,165,000	361,571,408	.60	11,325		191

Notes: Population information for fiscal year ended June 30, 1994 estimated. 1980 Water Utility Bond issue was partially defeased

during fiscal year 1988-89 through a refunding issue.

Sources: Wasco County Department of Assessment and Taxation. Statements of Bond Transactions by Year. Center for Population Research and Census, Portland State University.

#### RATIOS OF ANNUAL DEBT SERVICE EXPENDITURES FOR GENERAL BONDED DEBT TO TOTAL GENERAL GOVERNMENTAL EXPENDITURES

### LAST TEN FISCAL YEARS

Year	S E dit G	ual Debt ervice xpen- ures for eneral ded Debt	Total General Government Expen- ditures	Ratio of Debt Service to Total Expen- ditures
1985	\$	573,195	\$ 3,609,406	15.88%
1986		561,790	3,149,264	17.84
1987		555,470	3,450,512	16.10
1988		509,400	4,321,251	11.79
1989		510,148	3,990,217	12.78
1990		502,706	4,764,752	10.55
1991		506,954	4,643,177	10.92
1992		504,715	5,208,903	9.69
1993		501,350	9,084,242	5.52
1994		401,856	5,997,821	6.70

Sources: Schedules of Future Debt Service Requirements by Year. Combined Statements of Revenues, Expenditures and Changes in Fund Balances for all Governmental Fund Types by Year.

## DIRECT AND OVERLAPPING GROSS BONDED DEBT

# JUNE 30, 1994

Percent Within the City	Gross <u>Bonded Debt</u>
100.00%	\$ 2,165,000
43.90	75,500
77.02	485,228
56.50	2,520,732
20.94	7,022
80.50	281,733
14.31	537,340
44.08	3,407,476
	Within the City 100.00% 43.90 77.02 56.50 20.94 80.50 14.31

Source: Municipal Debt Advisory Commission, State of Oregon.

# ASSESSMENT BILLINGS AND COLLECTIONS

## LAST TEN FISCAL YEARS

Year	Assessments <u>Billed</u>	Assessments <u>Collected</u>
1995	\$ 155,638	\$71,553
1986	148,845	220,503
1987	140,415	132,114
1988	128,030	214,087
1989	110,526	59,120
1990	97,408	242,622
1991	86,370	305,646
1992	56,499	238,176
1993	46,055	107,696
1994	25,459	118,505

Sources: Assessment ledger cards. Combined Statements of Revenues, Expenditures and Changes in Fund Balance for all Governmental Fund Types by Year.

## DEMOGRAPHIC STATISTICS

# LAST TEN FISCAL YEARS

_Year_	Population	Capita ncome	Unemploy- ment Rate
1985	10,900	\$ 11,237	14.9%
1986	10,630	12,040	14.0
1987	10,265	13,014	9.0
1988	10,715	14,400	7.8
1989	10,590	15,506	8.3
1990	11,060	16,501	7.6
1991	11,130	16,726	7.7
1992	11,200	_	9.7
1993	11,370	-	
1994	11,325	-	-

Notes:	Per capita income and unemployment rate figures are stated for Wasco County in its entirety.
	Per capita information for 1991 is the most recent available.
	Population and unemployment rate information for 1992 is the most recent available.
Sources:	U.S. Bureau of Economic Analysis. Center for Population and Census, Portland State

University. State of Oregon Employment Division

# PROPERTY VALUES, CONSTRUCTION AND BANK DEPOSITS

## LAST TEN FISCAL YEARS

						Property Value
	Com	mercial	Resi	<u>dential</u>	Bank	True Cash
<u>Year</u>	Permits	<u>Value</u>	<u>Permits</u>	Value	<u>Deposits</u>	<u>Valuation</u>
1005	6.2	¢1 117 065	68	\$ 611,779	\$145,843,000	\$285,534,664
1985	62	\$1,117,265				
1986	53	1,888,500	75	476,892	145,519,000	277,468,751
1987	39	1,214,483	61	389,754	145,704,000	270,712,403
1988	54	1,622,709	73	566,743	153,269,000	235,636,929
1989	45	1,502,335	66	897,311	114,220,000	<b>238,595,</b> 098
1990	47	8,020,012	92	1,587,212	117,530,000	250,408,479
1991	70	5,583,917	84	1,213,445	163,525,000	261,778,914
1992	89	6,939,871	105	3,401,321	172,455,000	305,002,343
1993	79	4,228,750	120	2,542,930	201,855,000	<b>338,8</b> 32,980
1994	85	6,646,121	122	1,752,115	1 <b>96,120,0</b> 00	361,571,408

Sources: State of Oregon, Commerce Department/Building Codes Agency. Oregon Bankers' Association. Wasco County Department of Assessment and Taxation.

# PRIMARY TAXPAYERS

# 1994

	Assessed Valuation	Percentage of Total District's Assessed Value
United Telephone Co.	\$ 6,496,471	1.80%
Northern Wasco County P.U.D.	5,428,932	1.50
GFI The Dalles Investment LTD.	4,503,970	1.25
Portland Fixture	4,038,220	1.12
Union Pacific Railroad Company	4,105,384	1.14
Oregon Cherry Growers, Inc.	3,602,560	1.00
Metropolitan Life Insurance Company	3,314,160	.92
Stadelman, Lorraine et al	3,183,910	.87
Martin & Martin, Inc.	2,920,170	.80
Subtotal	37,593,777	10.40
All other taxpayers	323,977,631	89.60
Grand total	\$361,571,408	100,00%

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Source: Wasco County Department of Assessment and Taxation.

#### MISCELLANEOUS STATISTICS

City's charter granted by Territor	ial Legislature	1857
Total Housing units		4,856
Total area of the City of The Dall	es in square miles	4,649
Altitude in feet	Ranges f	from 75 to 750
Mean temperature - Fahrenheit		55
Annual rainfall in inches		14
Water Enterprise: Daily consumption in gallons (win System storage capacity in gallon Total connections/services		2,600,000 16,600,000 4,201
Number of motel rooms		567
Miles of paved streets within City		70
Employees: Total employees Full-time Part-time/temporary		104 1/2 95 1/2 9
		1994
<u>Major Employers in Wasco County</u>	Product or Service	<u>Employment</u>
Oregon Cherry Growers	Fruit growing/packing	15-550(a)
Northwest Aluminum	Aluminum	463
Mid-Columbia Medical Center	Health care	443
Wasco County School		
District #12	Education	300(b)
Cascade Fruit Company	Fruit packing	12-450(a)
Federal Government	Various	320
Wasco County	Government	335
State of Oregon	Government	230
Columbia Gorge Community	Education	175(b)
College Fred Meyer	Retail	160
rieu meyer	Vecart	100
(a) Seasonal peak and low		

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(a) Seasonal peak and low

(b) Full time equivalents 1993-94

Sources: Bureau of Governmental Research, University of Oregon. Dalles Area Chamber of Commerce. Contact with each employer. Personnel Department, City of The Dalles. Department of Public Works, City of The Dalles. Oregon Employment Division; Research Section

# Talbot, Korvola & Warwick

Certified Public Accountants

6420 S.W. Macadam, Suite 300 Portland, Oregon 97201-3519 (503) 452-7172, FAX (503) 452-7174

August 16, 1994

City Council City of The Dalles The Dalles, Oregon

In planning and performing our audit of the general purpose financial statements of the City of The Dalles, Oregon (the City) for the year ended June 30, 1994, we considered the City's internal control structure to determine our auditing procedures for the purpose of expressing an opinion on the general purpose financial statements and not to provide assurance on the internal control structure.

During our audit, we noted certain areas that would benefit from strengthened internal controls along with opportunities to increase operating efficiency. For your convenience, we have included Attachment A which summarizes our comments and suggestions. Attachment B to this letter discusses the status of the prior year's comments.

We have already discussed our comments with the appropriate personnel, and we will be pleased to discuss them in further detail at your convenience, to perform any additional study of these areas, or to assist you in implementing our recommendations.

This report is intended solely for the information and use of the City Council and management. This restriction is not intended to limit the distribution of this report which is a matter of public record upon its acceptance by the City Council.

Tellat, Konola & Worwick

Certified Public Accountants

# ATTACHMENT A Current Year Comments

## **RECEIVABLES**

## Comment:

As noted in prior years, the City has been unable to effectively implement a collection process for court fines and ambulance fees.

Receivables at June 30 include the following:

	1994	1993	% of <u>Increase</u>
Court Receivables	\$330,083	\$241,989	36 %
Ambulance Receivables	\$280,590	\$312,136	(10)%

These receivables represent three years of revenue for court fines and forfeitures and approximately one year of revenue for ambulance fees. Some improvement was noted in the collection rate for ambulance receivables as was evidenced by the 10% reduction in the receivable balance from the prior year. The court receivable system should be revised to provide for a better tracking of receivables requiring further action in order to increase the probability of collection. The present system for follow-up on these accounts is inadequate.

Recommendation:

To achieve a timely collection of court and ambulance receivables, we feel it is necessary to establish a database to track tickets that are currently overdue in order to facilitate follow-up procedures which include issuing warrants or suspending licenses. The sooner delinquent accounts are identified and pursued, the greater the likelihood that these accounts will be collected. Once the City has made the initial time investment to review and process files and write-off uncollectible accounts, maintaining the system should be routine.

# ATTACHMENT A Current Year Comments (Continued)

## **INVENTORIES**:

## Comment:

During our inventory observation on June 30, we noted the following:

- 1) Count tags from the prior year remained on the bins of inventory items.
- 2) **S**upplies (clearly inconsequential nominal dollar value items) were being counted in the annual inventory process.
- 3) Several misstatements existed in the inventories which resulted in approximately a 20% adjustment in value of the inventory at year-end.

Recommendation:

Count tags should be removed after each inventory count to prevent confusion in subsequent years.

The City should consider classifying smaller items such as nuts, bolts, washers, and similar items as supplies. Other small dollar bulk items could be counted by weight or estimated value. This would allow the City's staff to concentrate on obtaining accurate counts of larger dollar value items such as pipes and fittings.

# ATTACHMENT A Current Year Comments (Continued)

# CAPITAL OUTLAY - PUBLIC IMPROVEMENTS

Comment:

In discussing control procedures with City staff, it was noted that they did not have a cost accounting system for adequately tracking costs of assets constructed or installed by City employees. ORS 279.061 states:

"If a public agency fails to adopt a cost accounting system that substantially complies with the model cost accounting guidelines developed by the Oregon Department of Administrative Services pursuant to Section 3, Chapter 869, Oregon Laws 1979, as determined by accountants qualified to perform audits required by ORS 279, the public agency shall not construct a public improvement with its own equipment or personnel if the cost is in excess of \$5,000."

The City was in violation of these provisions during the current year by completing the shop building remodel with City staff and equipment.

Recommendation:

The City should develop the necessary cost accounting systems required by ORS 279 or refrain from construction of any project with a cost estimated to exceed \$5,000.

# ATTACHMENT B Prior Year's Comments

## BUDGET COMPLIANCE - DEFICIT FUND BALANCE TOURISM FUND

The deficit fund balance in the Tourism Fund was eliminated through an operating transfer during the year ended June 30, 1994.

## **INVENTORY SYSTEM**

In prior years, we noted that the City did not have an accountability system for water department inventory to determine quantities, location, and use. We also noted the City had no formal system in place to evaluate which inventory items require a valuation allowance. In the course of our current year testwork, we noted that the City still does not have a formal system in place.