

MINUTES
Troutdale City Council – Regular Meeting
Troutdale Police Community Center – Kellogg Room
234 SW Kendall Court
Troutdale, OR 97060

Tuesday, August 23, 2022 – 7:00PM

1. PLEDGE OF ALLEGIANCE, ROLL CALL, AGENDA UPDATE

Mayor Lauer called the meeting to order at 7:00pm.

PRESENT: Mayor Lauer, Councilor Caswell, Councilor Kranz, Councilor White, Councilor Moon and Councilor Glantz.

ABSENT: Councilor Ripma (excused).

STAFF: Ray Young, City Manager; Kenda Schlaht, Deputy City Recorder; Ed Trompke, City Attorney; Erich Mueller, Finance Director; Melissa Johnston, Associate Planner and Heather Jones, Building & Code Compliance Program Manager.

GUESTS: See Attached.

Mayor Lauer asked for agenda updates.

Ray Young, City Manager, replied there are no updates.

2. PUBLIC COMMENT: Public comment on non-agenda and consent agenda items is welcome at this time.

<0:03:06>

Paul Wilcox, Troutdale resident, stated on the July 12, 2022 minutes on page 2 under Item 4, third paragraph it states, "Chris Bell, Bell & Associates, stated that rates are calculated on that \$13." As a stand-alone statement, that doesn't refer to anything, so it doesn't make a lot of sense to have it in there. On consent agenda item 3.2, the IGA with Metro for regional cleanup funds, he thought Ryan Largura should be commended for applying for and receiving that grant. Item 3.4 regarding the Middle Housing application processing fees, bullet points number 2 under discussion points it states, "Council unanimously adopted development code amendments by the deadline to avoid imposition of the State's onerous model code for Middle Housing." He thought the use of the word onerous was kind of unnecessary editorializing by staff.

Mayor Lauer stated that the July 12th minutes were edited.

3. CONSENT AGENDA:

- 3.1 MINUTES:** July 12, 2022 City Council Regular Meeting and August 2, 2022 City Council Special Meeting.
- 3.2 RESOLUTION:** A resolution approving an intergovernmental agreement (IGA) with Metro for Regional Cleanup Funds.
- 3.3 RESOLUTION:** A resolution granting a non-exclusive franchise to Ziplly Fiber Northwest, LLC.
- 3.4 RESOLUTION:** A resolution amending Section 3, Community Development, of the fees and charges schedule adding Middle Housing Application Processing Fees.
- 3.5 RESOLUTION:** A resolution approving an intergovernmental agreement (IGA) for a Main Streets on Halsey Transportation and Growth Management Grant.

MOTION: Councilor White moved to approve the consent agenda. Seconded by Councilor Moon.
Motion Passed 6-0.

4. UPDATE: A briefing on the Transportation System Plan (TSP) update project.

<0:12:22>

Melissa Johnston, Associate Planner, gave a brief overview of the staff report and presented a PowerPoint presentation (attached as Exhibit A). She pointed out that the biggest and most significant updates are in Chapter 4 of the TSP, which includes the future needs and improvements.

<0:25:02>

Councilor Moon stated he would like to see the edits or recommendations that the Planning Commission does during their review of the TSP.

Melissa Johnston stated she will do a tracking sheet for Council.

Councilor White stated that he's concerned about the proposed sidewalk in front of Glenn Otto Park because of Sugar Pine's fine job of landscaping there.

Melissa Johnston stated she would make note of Councilor White's concern.

5. STAFF COMMUNICATIONS

<0:30:12>

Ray Young provided the following staff communications:

- Movies in the Park was great. 350 people showed up for the first showing and over 400 people at the second showing
- September 2nd will be the last First Friday of the year
- August 30th is the deadline for filing for a position on the City Council
- September 5th City Offices will be closed for Labor Day
- There is a survey on troutdaleoregon.gov regarding the City's garbage service with Waste Management
- The next Planning Commission meeting is August 24th

6. COUNCIL COMMUNICATIONS

<0:32:22>

Councilor Moon stated that Movie in the Park was really good. He's thankful for everybody that came out.

7. ADJOURNMENT

MOTION: Councilor White moved to adjourn. Seconded by Councilor Glantz. Motion passed unanimously.

Meeting adjourned at 7:32pm.



Randy Lauer, Mayor

Dated: September 14, 2022

ATTEST:



Kenda Schlaht, Deputy City Recorder

August 23, 2022 City Council Regular Mtg. - Zoom Guest List

Name (Original Name)	User Email	Join Time	Leave Time	Duration (Minutes)
Troutdale Conferencing	troutconf@troutdaleoregon.gov	8/23/2022 18:58	8/23/2022 19:32	35
Oasis Team		8/23/2022 18:58	8/23/2022 19:32	35
Glenn White		8/23/2022 18:58	8/23/2022 19:32	35
Nick Moon		8/23/2022 18:58	8/23/2022 19:32	34
Randy Lauer Troutdale		8/23/2022 18:58	8/23/2022 19:32	34
Information Technology		8/23/2022 18:58	8/23/2022 19:32	34
Paul Wilcox		8/23/2022 18:58	8/23/2022 19:32	34
Ray Young		8/23/2022 18:58	8/23/2022 19:32	34
Alison Caswell		8/23/2022 18:58	8/23/2022 19:33	35
Travis H		8/23/2022 18:58	8/23/2022 19:32	34
Sandy Glantz		8/23/2022 18:59	8/23/2022 19:32	34
Troutdale Conferencing	troutconf@troutdaleoregon.gov	8/23/2022 18:59	8/23/2022 19:32	34
Diane		8/23/2022 19:00	8/23/2022 19:32	33
Troutdale Conferencing	troutconf@troutdaleoregon.gov	8/23/2022 19:01	8/23/2022 19:32	32
Melissa Johnston# City of Troutdale		8/23/2022 19:01	8/23/2022 19:33	32
Jamie Kranz		8/23/2022 19:03	8/23/2022 19:34	32

TSP BRIEFING

Exhibit A

August 23, 2022 Council Meeting Minutes

August 23, 2022

City Council



TRANSPORTATION SYSTEM PLAN (TSP)

- Goal 12, Comprehensive Land Use Plan
- Transportation System Plan
 - Guides land use decisions and transportation investment for 20 years
 - Action/Master Plans for 5 transportation systems:



Pedestrian



Bicycle



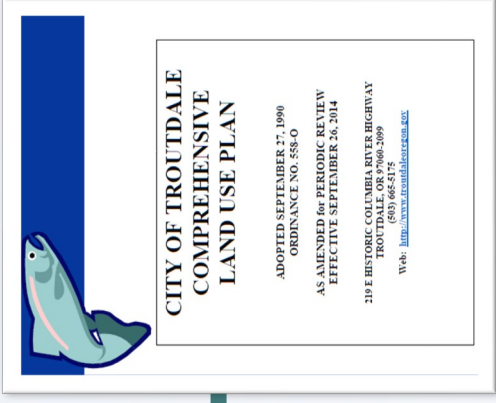
Transit



Motor
Vehicles



Other



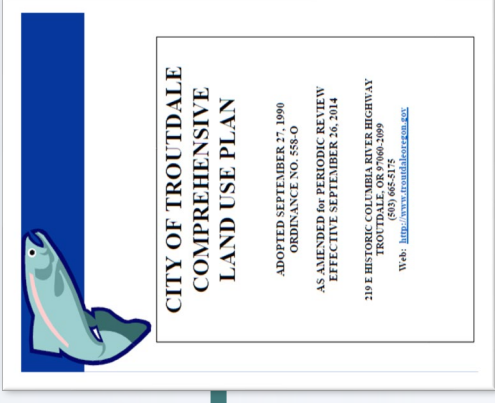
SECTIONS

1. Executive Summary
2. Goals & Policies
3. Existing Conditions
- ★ 4. Future Needs & Improvements
5. Financing & Implementation



WHY UPDATE?

- Current: 2014 Transportation System Plan
- Include: Vision/projects from 2020-2040 Town Center Plan
- Funding



TSP UPDATE PROCESS

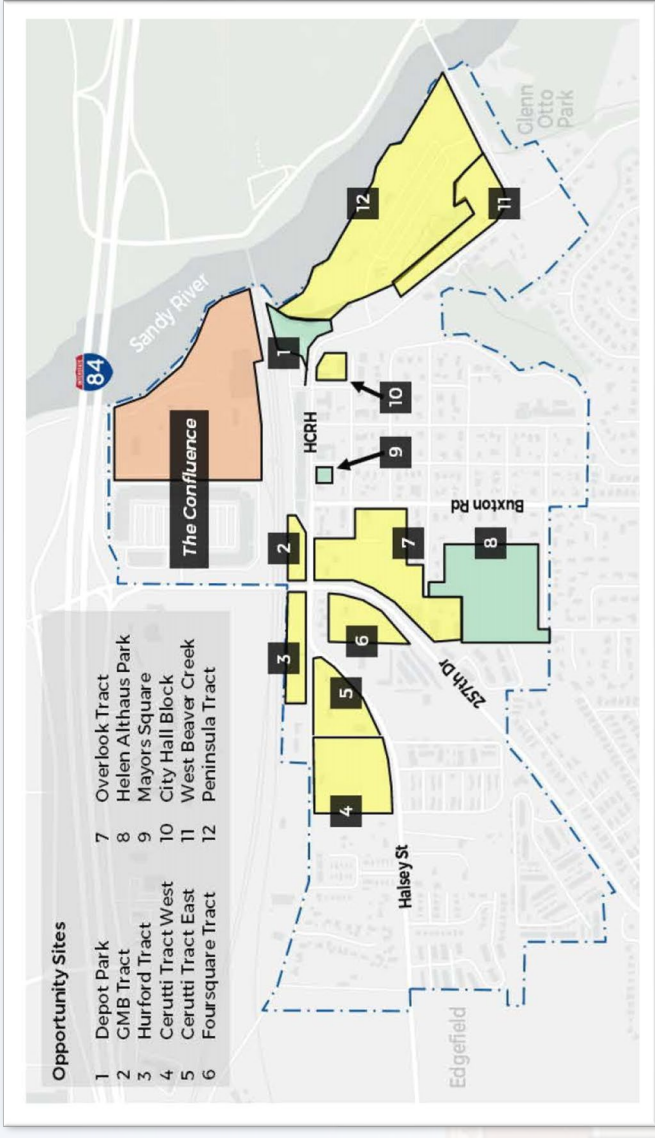
- Purpose: Update TSP to include projects from Town Center Plan
- Focus: Chapter 4, Future Needs and Improvements
- Process: Evaluate Town Center projects & select preferred alternatives
 - Citizens Advisory Committee
 - County Transportation Staff and City Staff (Planning and Public Works)
- Finished Product: 2014 Transportation System Plan, Amended in 2022
 - Plan applies to 2014-2034

TSP TIMELINE

Date	Meeting	Topic
Dec. 1 & Jan. 5	CAC	Introduction
Mar. 2	CAC	Tech Memo #1: Existing Conditions and Future Needs <i>Guest presentation by Kittelson & Associates</i>
May 4	CAC	Tech Memo #2: Alternatives Analysis <i>Guest presentation by Kittelson & Associates</i>
Jun. 1	CAC	Review of Draft TSP Updates (Chapter 4 redlines) <i>Guest presentation by Kittelson & Associates</i>
Jul. 6	CAC	Discussion & Debrief
Jul. 27	PC	Overview & Discussion
★ Aug. 23	Council	Briefing
Aug. 24	PC	Public Hearing <i>Guest presentation by Kittelson & Associates</i>
Sep. 27	Council	Public Hearing #1 <i>Guest presentation by Kittelson & Associates</i>
Oct. 25	Council	Public Hearing #2



OPPORTUNITY CORRIDORS & SITES

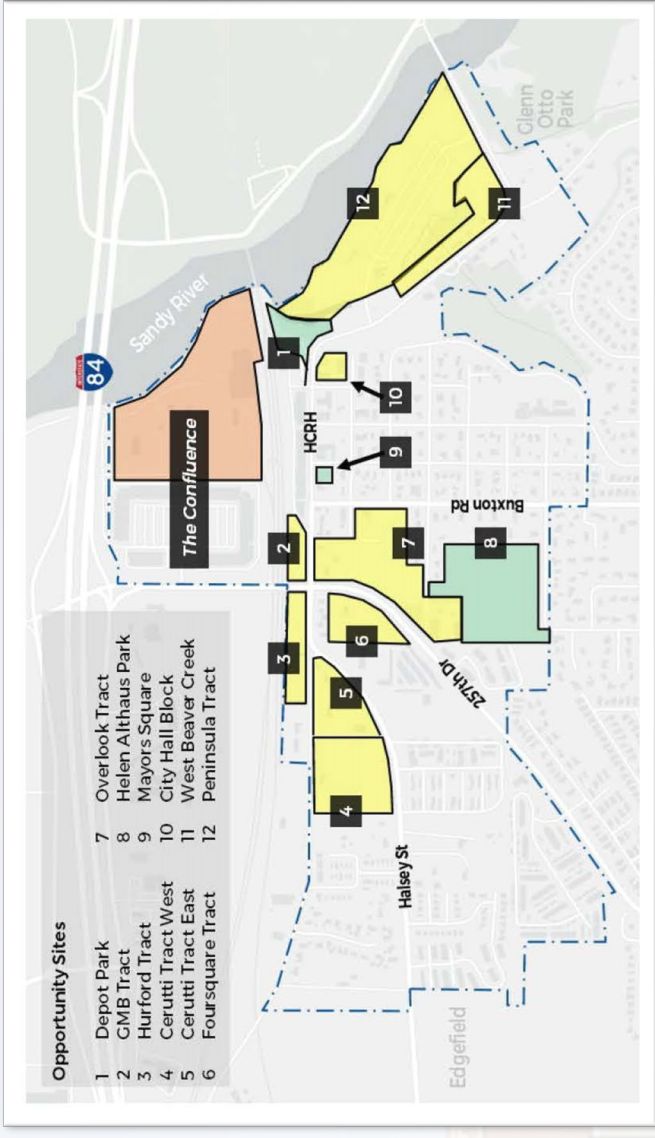


Projects from the 2020-2040 Town Center Plan... considered for inclusion in the TSP.

TSP Update Needs

- Corridor A – Halsey Street
 - Updated P5: Construct pedestrian facilities according to the Main Streets on Halsey Plan with Planning Commission and City Council input
 - Added B19: Construct bike facilities according to the Main Streets on Halsey Plan with Planning Commission and City Council input
 - Updated M6: Construct facilities according to the Main Streets on Halsey Plan with Planning Commission and City Council input.
- Corridor C – Historic Columbia River Highway
 - Added M16: Prepare a refinement plan for downtown Troutdale and consider changes to the street profile to improve mobility – Project B16 and P37 may be impacted by the refinement plan
- Corridor D - E Historic Columbia River Highway
 - Added P40: Install sidewalks on the east side of Historic Columbia River Highway from Depot Park to the Beaver Creek Bridge – Also widen sidewalks on the west side
 - Added B20: Install enhanced on-street bike lanes from Depot Park to east city limits
 - Added M17: Install traffic calming features along the Historic Columbia River Highway from Depot Park to east city limits
- Corridor E – Buxton Road
 - Updated B2: Install enhanced on-street bike lanes from Historic Columbia River Highway to Cherry Park Road – added to bicycle action plan
 - Updated B3: Install on-street bike lanes from Halsey Street to the railroad underpass – added to the bicycle action plan
- Corridor H – Downtown URA Connections
 - Added P42: Install a bicycle-pedestrian bridge from Historic Columbia River Highway at Harlow Avenue to the Confluence Site
 - Added M18: Construct a vehicular connection that extends Kibling Avenue and crosses the railroad tracks at-grade and continues into the Confluence site.
 - Added M19 to "create a vehicular connection that extends Kibling Avenue and crosses the railroad tracks at-grade and continues into the Confluence site"

OPPORTUNITY CORRIDORS & SITES

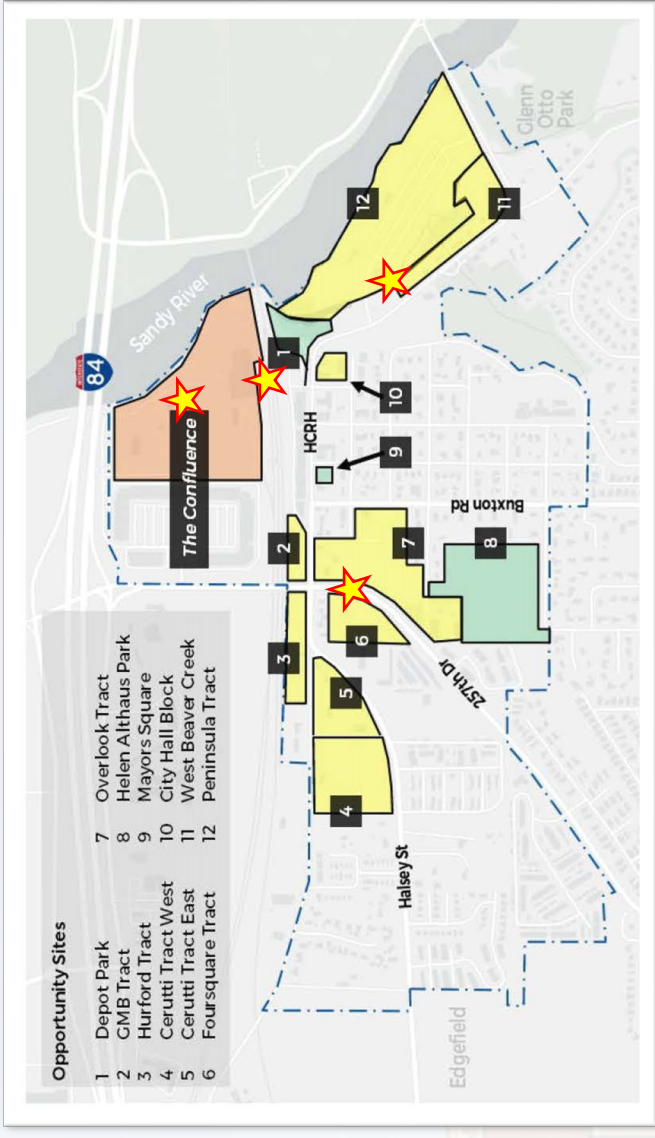


Projects from the 2020-2040 Town Center Plan... considered for inclusion in the TSP.

TSP Update Needs

Site 1 – Depot Park	<ul style="list-style-type: none">Added B22: Construct a bike/transit hub at Depot ParkAdded M19: Install a traffic control device where E Columbia River Highway turns to the south
Site 6 – Four Square	<ul style="list-style-type: none">Added P43: Install a bicycle-pedestrian bridge over 257th Drive
Site 7 – Overlook Tract	<ul style="list-style-type: none">Added P44: Install a trail from Kendall Avenue at 2nd Street to Halsey Street via the 2nd Street BridgeAdded B21: Install shared roadway signs on 2nd Street from Kendall Avenue to Kibling Avenue and on Kibling Avenue from 2nd Street to Historic Columbia River Highway
Site 11 – Beaver Creek West Tract	<ul style="list-style-type: none">Added P45: Install a trail from Depot Park to Glenn Otto Park on or near the west side of Beaver Creek
Site 12 – Peninsula Tract	
Confluence Site	<ul style="list-style-type: none">Updated project M13: "Conduct a parking study within the Troutdale Town Center – the study should include an evaluation of potential off-street parking facilities"
Other	<ul style="list-style-type: none">Added P41: Install sidewalks on the south side of Historic Columbia River Highway from the Beavercreek Bridge to the Sandy River Bridge

OPPORTUNITY CORRIDORS & SITES



Projects from the 2020-2040 Town Center Plan... considered for inclusion in the TSP.

PUBLIC HEARINGS, PC AND COUNCIL

- Planning Commission, August 24th
 - Guest Presentation: Kittleson & Associates
 - PC will consider recommending TSP for adoption
 - Comprehensive Plan Text Amendment
 - Type IV Land Use Decision
- City Council, September 27th and October 25th
 - Council will consider:
 - PC recommendation
 - Adoption of TSP (Comp Plan text amendment)
 - Guest Presentation: Kittleson & Associates on Sept. 27
- Public Comment
 - In person/zoom:
 - In writing to: comdev@troutdaleoregon.gov

HEARING PREPARATION

- TSP Webpage
 - www.troutdaleoregon.gov/commdev/page/transportation-system-plan
 - Project Timeline
 - Technical Memos
 - Draft TSP, redline edits
- CAC & PC
 - Meeting Recordings
- City Council Hearing
 - Agenda Packet for September 27th
 - Question list, presentation topics

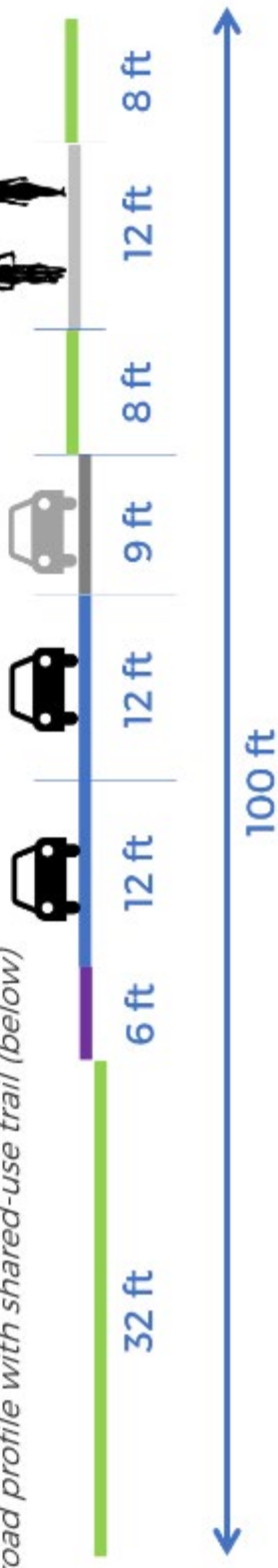
FOR REFERENCE



Corridor A – Halsey Street



Current road profile (above) and hypothetical road profile with shared-use trail (below)



Corridor A – Halsey Street

2020 - 2040 Town Center Plan

- Install a continuous off-street ped-bike path
- No discussion of widening the road to three lanes

Needs to Address with 2022 Amendment

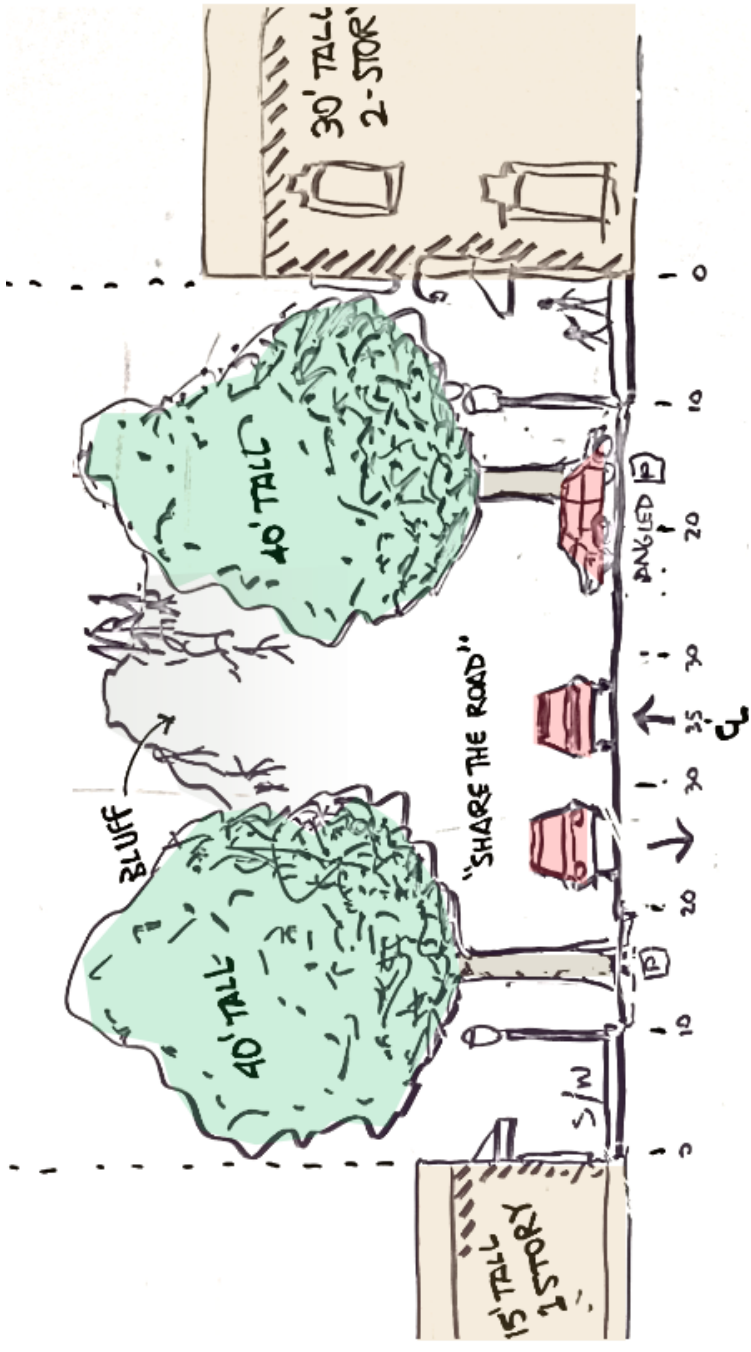
- The existing TSP projects are inconsistent with the Town Center Plan
- *Action: Confirm the preferred cross-section and approach to providing multimodal facilities on Halsey Street and amend the TSP as necessary*

RECOMMENDATION

Corridor A – Halsey Street

- Updated P5: Construct pedestrian facilities according to the Main Streets on Halsey Plan with Planning Commission and City Council input
- Added B19: Construct bike facilities according to the Main Streets on Halsey Plan with Planning Commission and City Council input
- Updated M6: Construct facilities according to the Main Streets on Halsey Plan with Planning Commission and City Council input.

Corridor C – Historic Columbia River Highway – Downtown Segment



2020 - 2040 Town Center Plan

- Reduce the through travel lane width from 12 to 11 feet
- Remove dedicated on-street bicycle lanes
- Establish a parallel bicycle “greenway” on 2nd street
- Construct a bike-ped bridge spanning 257th Drive
- Install a three-way stop at Depot Park
- Extend pedestrian bump-outs to shorten crossing distances
- Increase sidewalk width where allowed
- Provide angled parking on one side of the street
- Establish loading and drop-off zones

Needs to Address with 2022 Amendment

- There are inconsistencies between some projects in the TSP and the Town Center Plan
- *Action: Need to confirm the preferred cross-section on HCRH and parallel bike facilities on 2nd Street and amend the TSP as necessary*

Corridor C –
Historic
Columbia
River
Highway –
Downtown
Segment

RECOMMENDATION

- Corridor C – Historic Columbia River Highway
- Added M16: Prepare a refinement plan for downtown Troutdale and consider changes to the street profile to improve mobility – Project B16 and P37 may be impacted by the refinement plan



Corridor D – Historic Columbia River Highway - Eastside Neighborhood Segment



Corridor D – Historic Columbia River Highway - Eastside Neighborhood Segment

2020 - 2040 Town Center Plan

- Possibility for a bus pullout area that could be located at the northwest portion of the corridor closest to Downtown to provide an area for tour buses, shuttles, and standard transit to load and unload passengers
- Potential to extend an off-road path into this segment
- Conversion of overhead utilities to underground utilities

Needs to Address with 2022 Amendment

- The TSP does not include projects along this corridor
- *Action: Amend the TSP to include a bus pullout area and off-road path extension to this segment*

RECOMMENDATION

- Corridor D - E Historic Columbia River Highway
- Added P40: Install sidewalks on the east side of Historic Columbia River Highway from Depot Park to the Beaver Creek Bridge – Also widen sidewalks on the west side
 - Added B20: Install enhanced on-street bike lanes from Depot Park to east city limits
 - Added M17: Install traffic calming features along the Historic Columbia River Highway from Depot Park to east city limits



Corridor E – Buxton Road



Corridor E – Buxton Road

2020 - 2040 Town Center Plan

- Corridor could serve as experimental street to encourage alternative transportation including electric-powered bicycles or golf carts that could help non-vehicular travelers go up (or down) Hungry Hill

Needs to Address with 2022 Amendment

- The existing TSP projects appear consistent with the Town Center Plan, with the exception that it does not address special needs for electric-powered bikes or golf carts
- Action: Confirm needs and multimodal facilities on Hungry Hill and amend the TSP as necessary

RECOMMENDATION

- Corridor E – Buxton Road
- Updated B2: Install enhanced on-street bike lanes from Historic Columbia River Highway to Cherry Park Road – added to bicycle action plan



Corridor H – Downtown/ URA Connections



Corridor H – Downtown/ URA Connections

2020 - 2040 Town Center Plan

- Project identifies a bike-ped bridge that begins at the intersection of Harlow Avenue and Historic Columba River Highway, spans over the rear parking area and railroad tracks, and ends in the Confluence site
- Project identifies a vehicular connection that extends Kibling Avenue over the existing driveway to the rear parking area and crosses the railroad tracks at-grade and continues into The Confluence site

Needs to Address with 2022 Amendment

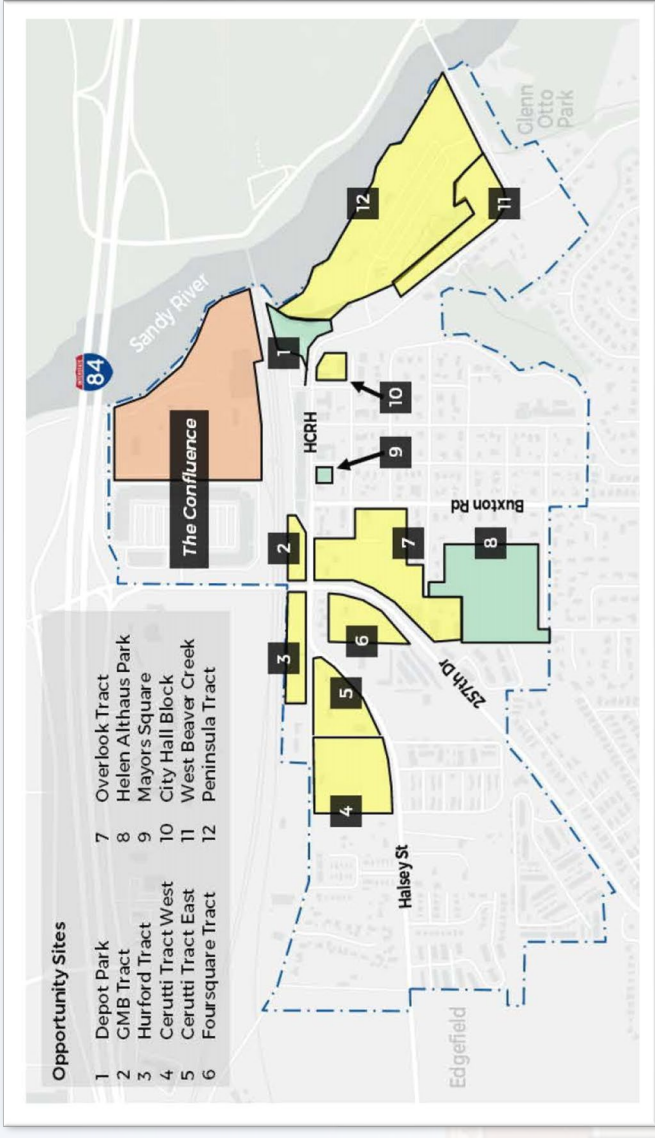
- The TSP does not include this new connection
- *Action: Confirm needs and preferred locations for new connections into the Confluence site and amend the TSP as necessary*

RECOMMENDATION

Corridor H –
Downtown URA
Connections

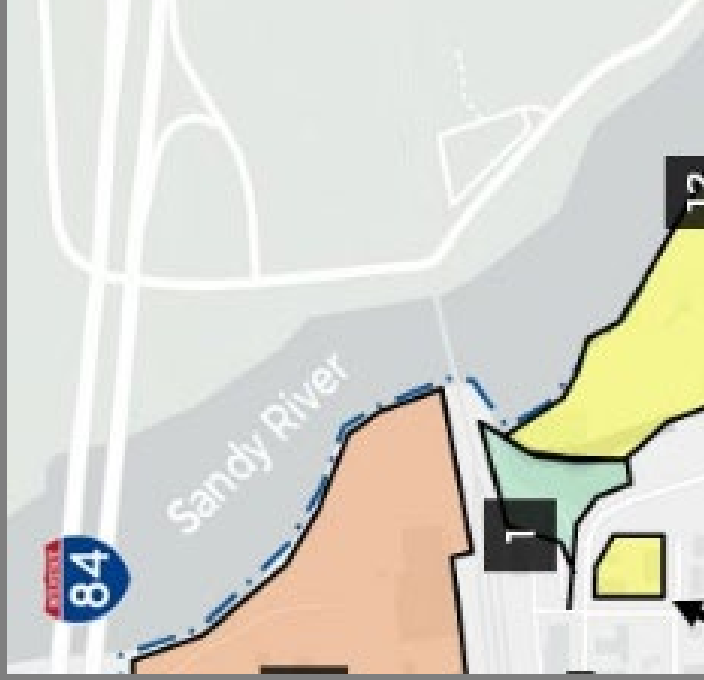
- Added P42: Install a bicycle-pedestrian bridge from Historic Columbia River Highway at Harlow Avenue to the Confluence Site
- Added M18: Construct a vehicular connection that extends Kibling Avenue and crosses the railroad tracks at-grade and continues into the Confluence site.

OPPORTUNITY CORRIDORS & SITES



Projects from the 2020-2040 Town Center Plan... considered for inclusion in the TSP.

Site 1 – Depot Park



2020 - 2040 Town Center Plan

- Create a bike depot (includes installing a bike hub and mobility hub)
- Construct a three-way stop intersection where E Historic Columbia River Highway (HCRH) turns at the intersection with parking lot

Needs to Address with 2022 Amendment

- Amend the TSP to include a new bike depot
- Action: Confirm need and location for bike depot
- Action: Consider alternative intersection configurations
- Action: Amend the TSP to reflect modifications at the intersection where E HCRH turns at the intersection with parking lot

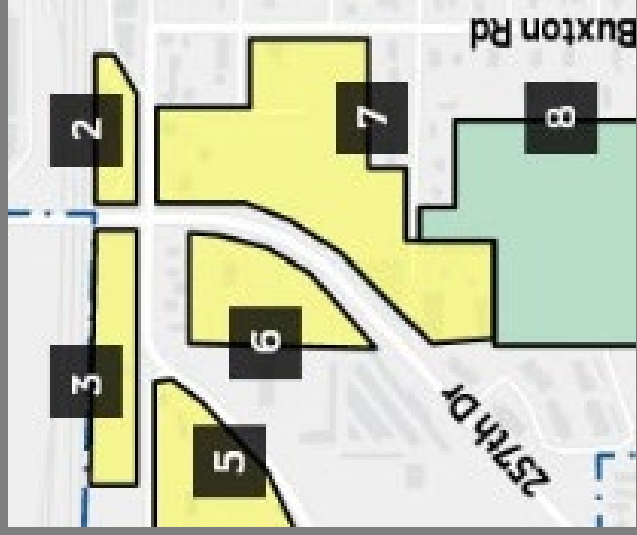
RECOMMENDATION

Site 1 – Depot Park

- Added B22: Construct a bike/transit hub at Depot Park
- Added M19: Install a traffic control device where E Columbia River Highway turns to the south



Site 7 – Overlook Tract



2020 - 2040 Town Center Plan

- Construct a satellite parking lot for downtown overflow, events, or commuters by transit
- Connect bike/ped bridge over 257th to Opportunity Site 6

Needs to Address with 2022 Amendment

- The TSP does not include projects at this site
- Action: Amend the TSP to include overflow parking facilities and a bike/ped bridge connection

Hist Col River Hwy

Prospective Lot

Existing ROW

Troutdale Station
Food Cart Pod

Home Forward Site

257th DR

Halsey





Hist Col River Hwy

2nd Street

Future Residential Development

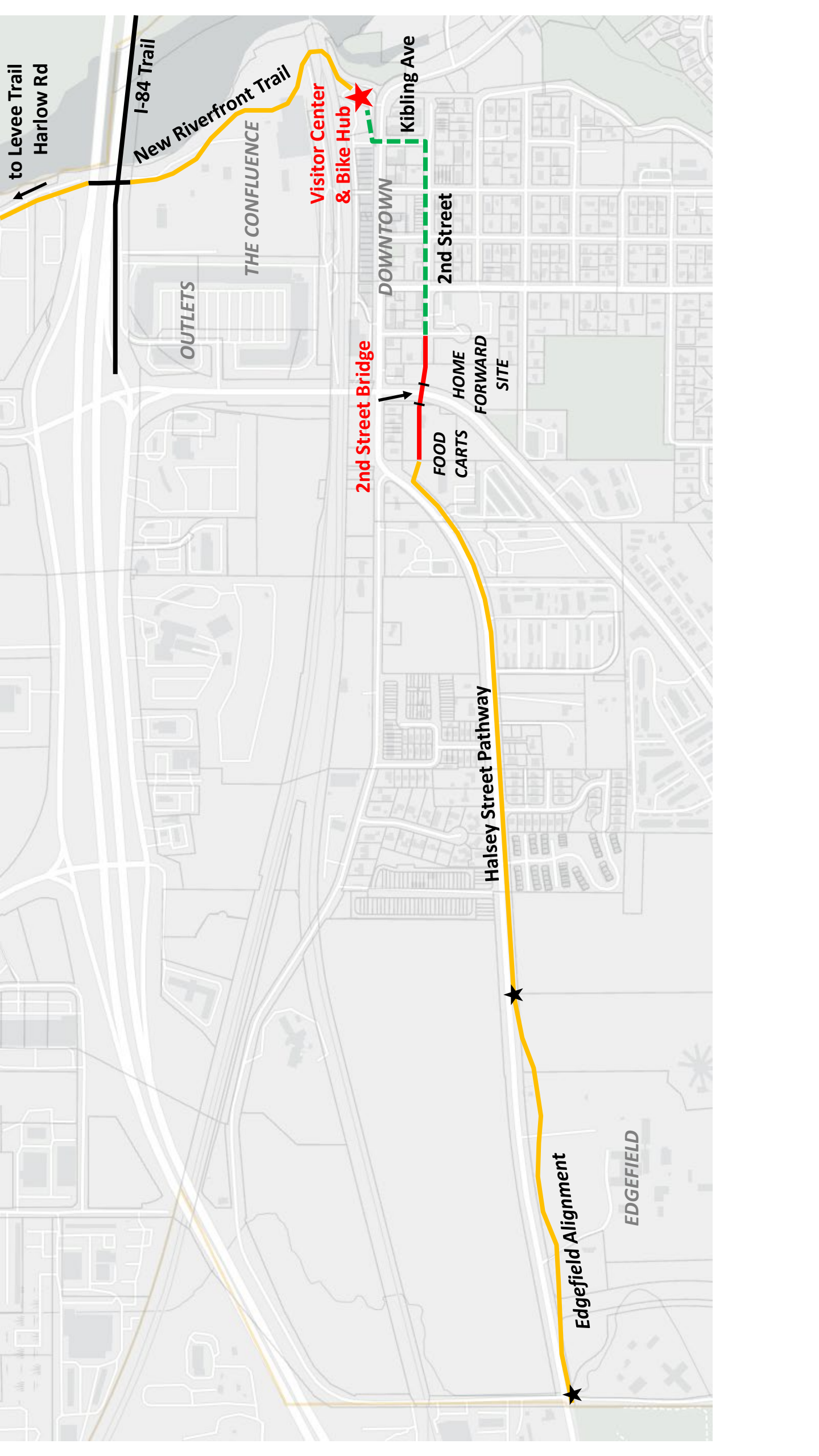
257th Dr

Future Food Cart Pod (April 2022)

Parking Area (est. 30-45 spaces)

Halsey St





to Levee Trail
Harlow Rd

I-84 Trail

New Riverfront Trail

OUTLETS

THE CONFLUENCE

Visitor Center
& Bike Hub

2nd Street Bridge

DOWNTOWN

Kibling Ave

2nd Street

FOOD
CARTS

HOME
FORWARD
SITE

Halsey Street Pathway

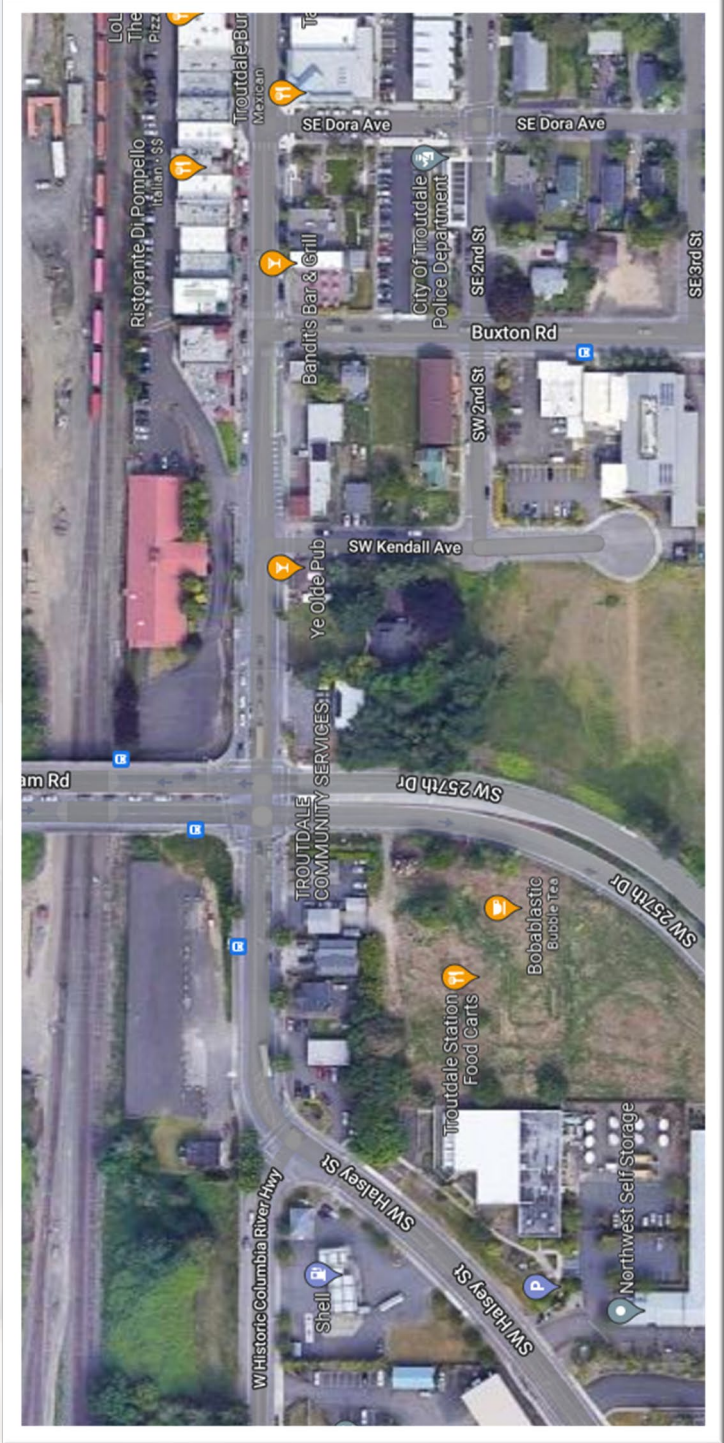
Edgefield Alignment

EDGEFIELD

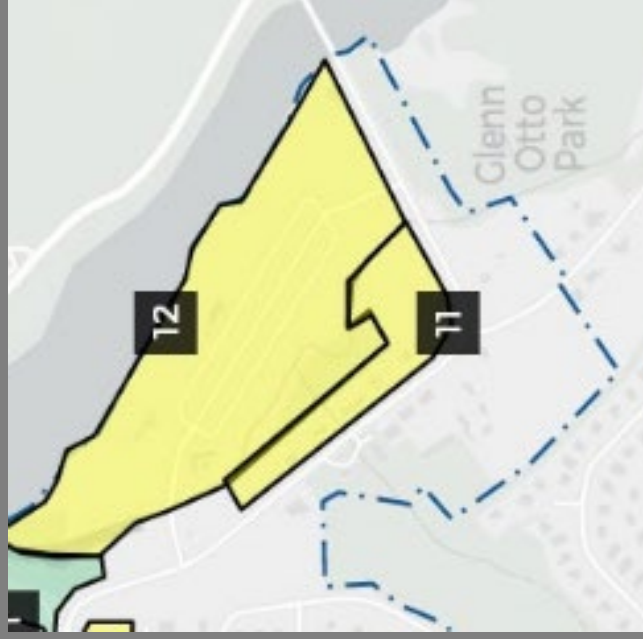


RECOMMENDATION

- Added P43: Install a bicycle-pedestrian bridge over 257th Drive
- Added P44: Install a trail from Kendall Avenue to Halsey Street via the 2nd Street Bridge
- Added B21: Install shared roadway signs on 2nd Street from Kendall Avenue to Kibling Avenue and on Kibling Avenue from 2nd Street to Historic Columbia River Highway



Site 12 – Peninsula Tract



2020 - 2040 Town Center Plan

- Create a connector park to Glenn Otto Park and the Confluence site – mile long riverfront park
- Improve existing bridge on northwest corner to allow for two-lane traffic
- Construct additional parking for Glenn Otto Park and Sugarpine Drive-In

Needs to Address with 2022 Amendment

- The TSP does not include projects at this site
- *Action: Amend the TSP to include a trail, bridge improvements, and additional parking facilities*

RECOMMENDATION

- Site 11 – Beaver Creek West Tract
 - Site 12 – Peninsula Tract
- Added P45: Install a trail from Depot Park to Glenn Otto Park on or near the west side of Beaver Creek



CONFLUENCE SITE

- 90% Design Phase
- Trail Connections
- Parking Study



SANDY RIVERFRONT PARK SITE PLAN
JUNE 2022

