



## Agenda December 14, 2021

Regular Meeting | 7:00 p.m.

Troutdale Police Community Center – Kellogg Room  
234 SE Kendall Ct, Troutdale, OR 97060

1. **Pledge of Allegiance, Roll Call, Agenda Update**
2. **Public Comment:** Public Comment on non-agenda and consent agenda items is welcome at this time. *Public comment on agenda items will be taken at the time the item is considered. Public comments should be directed to the Presiding Officer and limited to matters of community interest or related to matters which may, or could, come before Council. Each speaker shall be limited to 5 minutes for each agenda item unless a different amount of time is allowed by the Presiding Officer, with consent of the Council. The Council and Mayor should avoid immediate or protracted responses to citizen comments.*
3. **Consent Agenda:**
  - 3.1 **Minutes:** October 26, 2021 City Council Regular Meeting and November 9, 2021 City Council Regular Meeting.
  - 3.2 **Resolution:** A resolution authorizing the Mayor to sign a certification agreement and letter of interest for the City of Troutdale's request to be approved as a Certified Local Government with the Oregon State Historic Preservation Office.
  - 3.3 **Resolution:** A resolution concurring with the findings of Multnomah County Resolution 2021-084 – Slope Easement vacation on NE 257<sup>th</sup> Drive.
  - 3.4 **Resolution:** A resolution recognizing the completion of the public improvements associate with the Sandy Rim residential subdivision and accepting them into the City's fixed asset system.
  - 3.5 **Resolution:** A resolution approving participation as a local government recipient of the National Prescription Opiate Litigation settlement, and related matters.
4. **Motion:** A motion to approve the 2022 Council meeting schedule. – *Ray Young, City Manager*
5. **Discussion:** A discussion on the current responsibilities and potential future roles of the Historic Landmarks Commission. – *Chris Damgen, Community Development Director and Norm Thomas, Historic Landmarks Commission Vice Chair*
6. **Discussion:** Public Works snow removal plan. – *Fred Ostler, Public Works Director and David Schaffer, Public Works Superintendent*
7. **Discussion:** A proposal regarding homelessness. – *Councilor Caswell*

**8. Staff Communications**

**9. Council Communications**

**10. Adjournment**



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**Randy Lauer, Mayor**

**Dated: December 8, 2021**

**Meeting Participation**

The public may attend the meeting in **person\*** or via Zoom. Please email [info@troutdaleoregon.gov](mailto:info@troutdaleoregon.gov) by **5:00pm on Monday, December 13<sup>th</sup>** to request Zoom meeting access credentials. You may also submit written public comments via email to [info@troutdaleoregon.gov](mailto:info@troutdaleoregon.gov) no later than **5:00pm on Monday, December 13<sup>th</sup>**. City Council Regular Meetings are broadcast live on Comcast Cable Channel 30 (HD Channel 330) and Frontier Communications Channel 38 and replayed on the weekend following the meeting - Friday at 4:00pm and Sunday at 9:00pm.

*\*Those attending the meeting in person will be required to wear a face mask as required by the State of Oregon and Multnomah County for all indoor public settings.*

Further information and copies of agenda packets are available at: Troutdale City Hall, 219 E. Historic Columbia River Hwy. Monday through Friday, 8:00 a.m. - 5:00 p.m.; on our Web Page [www.troutdaleoregon.gov/meetings](http://www.troutdaleoregon.gov/meetings) or call Sarah Skroch, City Recorder at 503-674-7258.

The meeting location is wheelchair accessible. A request for an interpreter for the hearing impaired or for other accommodations for persons with disabilities should be made at least 48 hours before the meeting to: Sarah Skroch, City Recorder 503-674-7258.

**MINUTES**  
**Troutdale City Council – Regular Meeting**  
**Troutdale Police Community Center – Kellogg Room**  
**234 SW Kendall Court**  
**Troutdale, OR 97060**

**Tuesday, December 14, 2021 – 7:00PM**

**1. PLEDGE OF ALLEGIANCE, ROLL CALL, AGENDA UPDATE**

Mayor Lauer called the meeting to order at 7:00pm.

**PRESENT:** Mayor Lauer, Councilor Ripma, Councilor Caswell, Councilor Kranz, Councilor White, Councilor Moon and Councilor Glantz.

**ABSENT:** None.

**STAFF:** Ray Young, City Manager; Kenda Schlaht, Deputy City Recorder; Ed Trompke, City Attorney; Chris Damgen, Community Development Director and Erich Mueller, Finance Director.

**GUESTS:** See Attached.

Ray Young, City Manager, stated agenda item #6 will be postponed to the January 11, 2021 City Council Regular Meeting.

**2. PUBLIC COMMENT:** Public comment on non-agenda and consent agenda items is welcome at this time.

<0:02:20>

Paul Wilcox, Troutdale resident, stated on item 3.1 of the consent agenda in the November 9<sup>th</sup> meeting minutes, on his public comment portion, it should say he fully supports no parking signs, not stop signs. On item 3.3, he noticed on the estimate to the County resolution that the applicant was charged just under \$8000.00 for the process of vacating the slope and he thinks that amount is excessive. On item 3.5, the staff report shows a public hearing, which should not be on the consent agenda. He read a self-prepared statement (attached to these minutes as Exhibit A).

**3. CONSENT AGENDA:**

**3.1 MINUTES:** October 26, 2021 City Council Regular Meeting and November 9, 2021 City Council Regular Meeting.

**3.2 RESOLUTION:** A resolution authorizing the Mayor to sign a certification agreement and letter of interest for the City of Troutdale's request to be approved as a Certified Local Government with the Oregon State Historic Preservation Office.

**3.3 RESOLUTION:** A resolution concurring with the findings of Multnomah County Resolution 2021-084 – Slope Easement vacation on NE 257<sup>th</sup> Drive.

**3.4 RESOLUTION:** A resolution recognizing the completion of the Sandy Rim residential subdivision and accepting them into the City's fixed asset system.

**3.5 RESOLUTION:** A resolution approving participation as a local government recipient of the National Prescription Opiate Litigation settlement and related matters.

**MOTION:** Councilor Kranz moved to approve the consent agenda. Seconded by Councilor Ripma.  
**Motion Passed 6-0. Councilor Glantz abstained.**

**4. MOTION:** A motion to approve the 2022 Council meeting schedule.

<0:09:09>

Ray Young gave a brief overview of the motion.

**MOTION:** Councilor Ripma moved to accept the motion to approve the 2022 Council meeting schedule. Seconded by Councilor Glantz.

**VOTE:** Councilor Moon - Yes; Councilor Glantz - Yes; Councilor Ripma - Yes; Councilor Caswell - Yes; Councilor Kranz - Yes; Mayor Lauer - Yes and Councilor White - Yes.

**Motion passed 7-0.**

**5. DISCUSSION:** A discussion on the current responsibilities and potential future roles of the Historic Landmarks Commission.

<0:11:58>

Chris Damgen, Community Development Director, introduced assistant Planner, Alex Lopez, and Norm Thomas, Historic Landmarks Commission Vice Chair and gave a brief overview of the staff report. The Historic Landmarks Commission (HLC) is a city board and is a standing committee. It has been in effect for a little over 10 years now and came about through a periodic review assessment. The HLC designates historic landmarks and when changes are proposed, such as, additions, modifications or even potential removal, it is in the HLC's wheelhouse to make decisions based on criteria. The enabling language in the municipal code allows them to do other things as well or to service a voice of historic preservation in the community. Part of the concern the HLC has articulated to staff is if they're doing enough or if they could be doing more.

Norm Thomas stated there were a couple of structures recently that were torn down. One was close to 100 years old and another one was a fairly old building. There's nothing in the code that notifies the HLC when something is happening. The HLC is asking for some kind of notification process when these things are about to happen on buildings that are 50 years old or older, at least to document the properties. The HLC has recently designated Hungry Hill as a historic landmark area, but signage is needed for buildings to be recognized as historic.

Mayor Lauer stated this is a great idea. There's a lot of history in downtown Troutdale and around Hungry Hill.



Sharon Nesbit, Historic Landmarks Commission member, stated Hungry Hill was the original plat of the City of Troutdale and was put in at almost the same time the railroad came in. The lots were small, intended to be working people's houses. There is still a considerable number of those original houses up the hill.

**6. DISCUSSION: Public Works snow removal plan.**

The Public Works snow removal plan discussion postponed to the January 11, 2022 City Council meeting.

**7. DISCUSSION: A proposal regarding homelessness.**

<0:26:32>

Councilor Caswell gave a quick overview of a proposal to reclaim the scenic area with purpose and compassion in Thousand Acres and gave a handout to Council (attached to these minutes as Exhibit B).

<0:49:48>

Councilor Glantz asked if the proposal is informational.

Councilor Caswell replied it is informational at this time. She stated she put the City of Troutdale down as a partner, but she doesn't know what would come of that yet.

<0:56:31>

Mayor Lauer stated even though Councilor Caswell is presenting the proposal, she is presenting as a Troutdale citizen. This is not in partnership with the City nor on behalf of the City. The City is not presenting the proposal to Council.

Councilor Moon stated he very much appreciates the time Alison has spent on this. He thinks it's a shame that ODSL isn't putting this kind of time and resources into it. It makes him mad that this is even happening on government land, and no one is fixing it. Citizens are picking up the slack for what's going on. He fully supports the proposal.

<1:00:34>

Councilor Kranz asked if there is any benefit to the landowner of the proposed site.

Councilor Caswell replied maybe. The Joint Office of Homeless Services work out different kinds of structures. There could be some kind of benefit but probably not a huge benefit.

Councilor Kranz stated there's a lot of money coming in from the County. Maybe that's something that can be applied for.

Ray Young stated Thursday morning he'll be having another meeting with the Joint Office of Homeless Services and Multnomah County to talk about homelessness. With all of the millions of dollars that are being funneled through Metro to Multnomah County, apparently not a dime of it gets to Troutdale, Fairview or Wood Village and very little gets to Gresham. Currently the

HOPE team is the only resource that Troutdale, Fairview and Wood Village have out there to work with and provide resources to the homeless.

<1:06:16>

Councilor Kranz asked if it's known how many people could potentially occupy that area.

Ray Young stated he thinks it's budgeted for a site of 40 to 45 shelters for an East County shelter.

Councilor White thanked Alison for her efforts. Her heart is in the right place. Troutdale needs to take a serious look at this issue because it's spilling over into Troutdale currently.

Ed Trompke, City Attorney, stated there is a National Scenic Area Commission for the Columbia Gorge that maybe could be invited to discuss the homelessness issue.

**8. STAFF COMMUNICATIONS**

<1:20:19>

Ray Young provided the following staff communications:

- City Offices will be closed December 24<sup>th</sup> and December 31<sup>st</sup>
- This Saturday at the Sam Cox Building is the Merry Movie Day
- There 3 Council meetings in January on the 11<sup>th</sup>, 18<sup>th</sup> and 25<sup>th</sup>
- Historic Landmarks Commission will be meeting December 30<sup>th</sup>

**9. COUNCIL COMMUNICATIONS**

<1:22:20>

Councilor White complimented staff on the Tree Lighting. It was a wonderful event and very well attended.

Councilor Kranz stated she has resigned from the EMCTC committee.

**10. ADJOURNMENT**

**MOTION: Councilor Ripma moved to adjourn. Seconded by Councilor Moon. Motion passed unanimously.**

Meeting adjourned at 8:25pm.

**Randy Lauer, Mayor**  
**Dated: January 12, 2022**

**ATTEST:**

**Kenda Schlaht, Deputy City Recorder**

## December 14, 2021 City Council Zoom Guest List

| Name (Original Name)   | User Email                      | Join Time        | Leave Time       | Duration (Minutes) |
|------------------------|---------------------------------|------------------|------------------|--------------------|
| Oasis Team             |                                 | 12/14/2021 16:41 | 12/14/2021 20:25 | 225                |
| tim.seery              |                                 | 12/14/2021 18:44 | 12/14/2021 19:19 | 35                 |
| Randy Lauer            | randy.lauer@troutdaleoregon.gov | 12/14/2021 18:53 | 12/14/2021 20:25 | 92                 |
| Paul Wilcox            |                                 | 12/14/2021 18:55 | 12/14/2021 20:25 | 91                 |
| Nick Moon              | nick@toneproperav.com           | 12/14/2021 18:57 | 12/14/2021 20:25 | 89                 |
| Troutdale Conferencing | troutconf@troutdaleoregon.gov   | 12/14/2021 18:57 | 12/14/2021 20:25 | 89                 |
| Jeff Hutchinson        |                                 | 12/14/2021 18:57 | 12/14/2021 20:25 | 89                 |
| Troutdale Conferencing | troutconf@troutdaleoregon.gov   | 12/14/2021 18:57 | 12/14/2021 20:25 | 89                 |
| Dave Ripma             | dripma@sharplabs.com            | 12/14/2021 18:57 | 12/14/2021 20:25 | 88                 |
| Sandy Glantz           | sandy.glantz@airship.com        | 12/14/2021 18:58 | 12/14/2021 20:25 | 88                 |
| Testimony Table        | troutconf@troutdaleoregon.gov   | 12/14/2021 18:58 | 12/14/2021 20:25 | 87                 |
| Glenn White            |                                 | 12/14/2021 18:59 | 12/14/2021 20:25 | 87                 |
| Alison Caswell         |                                 | 12/14/2021 18:59 | 12/14/2021 19:00 | 2                  |
| Alison Caswell         |                                 | 12/14/2021 19:02 | 12/14/2021 20:25 | 83                 |
| Ray Young              | ray.young@troutdaleoregon.gov   | 12/14/2021 19:02 | 12/14/2021 20:25 | 83                 |
| Troutdale Conferencing | troutconf@troutdaleoregon.gov   | 12/14/2021 19:12 | 12/14/2021 20:25 | 74                 |
| Jamie Kranz            |                                 | 12/14/2021 19:16 | 12/14/2021 20:25 | 70                 |
| Councilor Kranz        |                                 | 12/14/2021 19:16 | 12/14/2021 20:25 | 70                 |
| Finance Dept           |                                 | 12/14/2021 19:26 | 12/14/2021 20:25 | 60                 |

## Exhibit A

December 14, 2021 Council Meeting Minutes

Mayor and Councilors,

I don't know how many Council members regularly travel 257th, so some of you may have not been aware of what I'm reporting. In early November there was a single car crash northbound that ended up in the open field south of the medical offices at the southeast corner of 257th and Cherry Park/16th. It remained there for over a week. Sometime after that a second crashed car was reported in the same general area, although I never saw that one.

When asked why they had not been removed as abandoned vehicles, city staff's explanation was that because they were on private property that it was that property owner's responsibility to remove them.

When abandoned items are left on private property without the property owner's knowledge or permission, it shouldn't be their legal or financial responsibility to have them removed. In the case of a vehicle, local government and/or law enforcement can much more easily determine the responsible party, and if necessary seek reimbursement for removal costs. Also, leaving an abandoned vehicle sitting for an extended period risks it being stripped of parts, and if the wheels in particular are taken can make it much more difficult to remove without damaging the property.

I also understand that the drivers of those two vehicles ran from the scene, as well as one later in the same month that occurred in the intersection. That's at least three crashes that I know of in one month on 257th between Hensley and Cherry Park.

Submitted by:

Paul Wilcox

Troutdale

12/14/21

**Exhibit B**

December 14, 2021 Council Meeting Minutes

**THOUSAND ACRES  
HUMANITARIAN CRISIS**

**A PROPOSAL TO RECLAIM THE SCENIC AREA  
WITH PURPOSE AND COMPASSION**

**A PARTNERSHIP PROJECT:**

**Coalition to Protect Thousand Acres  
The City of Troutdale  
Central City Concern  
The Private Sector  
Social Outreach Services  
Mudbone Grown**

**Oregon Department of State Lands  
Oregon Department of Forestry**



# CONTENTS

## **Proposal Mission and Overview**

### **Team Members:**

- Coalition to Protect Thousand Acres
- The City of Troutdale
- The Private Sector
- Central City Concern
- Social Outreach Services
- Mudbone Grown
- Oregon Department of State Lands
- Oregon Department of Forestry

### **Thousand Acres**

- Assessment Camp Map
- Stories & Successes from Our Outreach Work
- Recent Events: Fire, Motorized Vehicles in Camps

### **Endorsements:**

- Mayor Travis Stovall; Gresham
- Mayor Brian Cooper; Wood Village





# PROPOSAL

## MISSION AND OVERVIEW

The mission of this proposal is to pose a solution to the humanitarian crisis at Thousand Acres/Sundial Island and to reclaim the scenic Sandy River Delta.

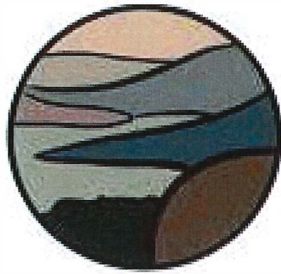
The elements of this proposal include:

- Offering a better location, or a “sanctioned camping” site
- Providing superior clean up and social outreach services
- Maintaining the ultimate goal of getting people off the streets
- Protecting the safety and beauty of a scenic area for the enjoyment of all





## TEAM MEMBERS



# COALITION TO PROTECT THOUSAND ACRES

**Mission Statement:** We are a group of local residents, organizations and businesses all affected by illegal camping at Thousand Acres and Sundial Island in the Sandy River Delta. There is a huge homeless camp in the wilderness there, and it is our mission to help the campers find better alternatives, and reclaim the natural scenic area.

Troutdale General Store

Bumper's Bar & Grill

Pompello's Restaurant

Apollo Plumbing

The Good Coffee Co

Firebird Bronze

Firebird 3D

Troutdale Art Center

Caswell Sculpture

Holiday Inn Express

My Quilting Loft

Comfort Inn

E&M Constructors

The Troutdale House

Grateful Coffee and Flowers

Troutdale Family Medical Center

Qedlab

Innovative Metal Design

O'Mally's Gym

Columbia Gorge Outlet Mall

Village Ironworks

Coast Truck Center

State Farm- Troutdale

Allwood Recycling

Allwood Recycling

Troutdale Storage

Indigo Metal Fab

Cornerstone Web Services

Troutdale Barber Chicks

Edelweiss Remodel

Tetra

Alliance Plumbing

Eastside Dental

NW Self Storage

Power Rents Equipment Rental

Troutdale Dental

Red Trillium Gallery

Columbia River Gallery

Siam Sushi

Lady Locks Salon

Evolution Tattoo Gallery

AFC Troutdale

Bandit's Bar and Grill

Troutdale Law Firm

Ye Olde Pub

Self Indulgence

Westa

Friends of the Sandy River  
Delta

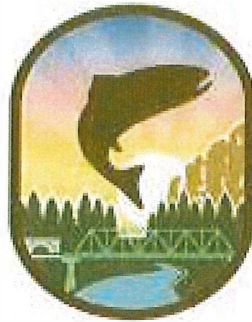
The Confluence

Coalition to Save Portland

Sandy River Watershed Council

Lower Columbia Estuary

Partnership



THE CITY OF  
**TROUTDALE**  
— OREGON —  
EST. 1907

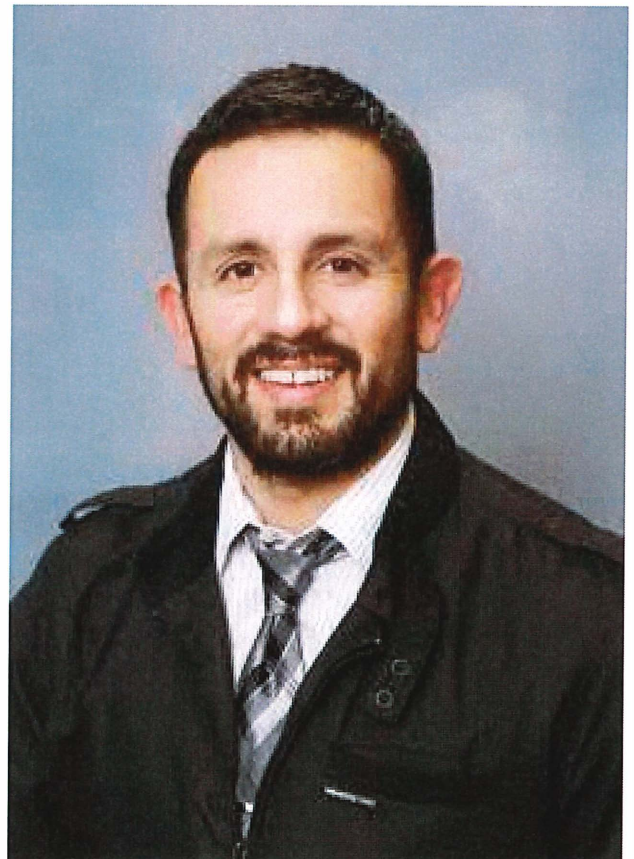
We are connected in dramatic ways. To our west is the metropolis of Portland a city that embodies the urban dynamics of the Pacific Northwest. To our east is the Gorge, a stunning reminder that this place is a product of natural forces far stronger than our own, forces we can feel as the wind blows. We embrace our exceptional role as the transition between nature and city.

We are grounded in community. We preserve and enhance our historic downtown, we embrace our natural setting, we envision a future that honors our past. We cherish our role as the Gateway to the Gorge. But we are more place than passage. We are a place for families, a place of friendships, a place of gatherings, a place of creativity, and a place of opportunity. We look to the future with bold vision.

We invite you to experience our place, feel the warmth of our people and the power of our surroundings.

We are Troutdale, Oregon - Our Nature Will Move You

Let's work together.



# THE PRIVATE SECTOR: SANCTIONED CAMPING SITE

A private property owner has demonstrated willingness to allow his property, located at 2077 W Historic Columbia River Highway, to be a potential site for sanctioned camping.

- Not in a scenic area
- Easier to monitor for fire danger
- Provides improved access to services
- Provides fast access for outreach workers
- .5 miles from bus stop 77 at SW Halsey & Edgefield Meadows
- 3.1 miles from Legacy Mt Hood Medical Center
- Pet friendly
- No zoning restrictions
- 2.6 miles from the Sandy River Delta
- Potential 2-4 year term from owner and possible option to renew





**Helping people find home, regain health and move toward long-term stability and success.**

Central City Concern has committed to provide clean up services at the sanctioned camping location. Here is a list of what they have outlined:

- One day of service a week
- The team will be able to remove any trash that is already bagged up from the area
- They can also walk around the area and pick up any loose trash that is found
- They will remove sharps





# SOCIAL SERVICES OUTREACH WORKERS LEADING WITH COMPASSION



**Housing, Rent Assistance & Supportive Services**  
\$24.6 Million



**Support for Culturally-specific Providers & System Capacity**  
\$11.3 Million



**Increasing Shelter Capacity**  
\$10.25 Million



**Regional Coordination**  
\$3 Million



**Street Outreach & System Navigation**  
\$2.45 Million



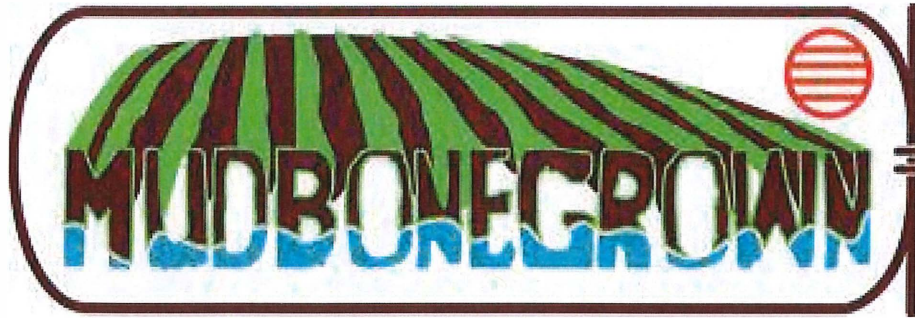
**Data Reporting & Analysis**  
\$4.52 (000)

An outreach worker is somebody who knows how to build trust, and understands their clients' needs. They have the assets to navigate finding employment, housing, vital document sourcing, connection to medical services, and providing drug and alcohol counseling. They are trauma informed professionals who walk the journey alongside those who need their help.

Currently, there is inadequate outreach work at Thousand Acres, and none at Sundial Island.

With funding from the Joint Office of Homeless Services, and with easy access to the sanctioned camping site, outreach workers would begin the important work of changing lives.



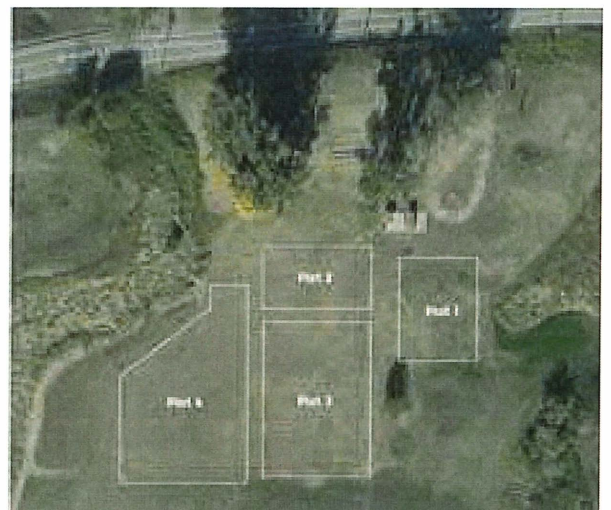
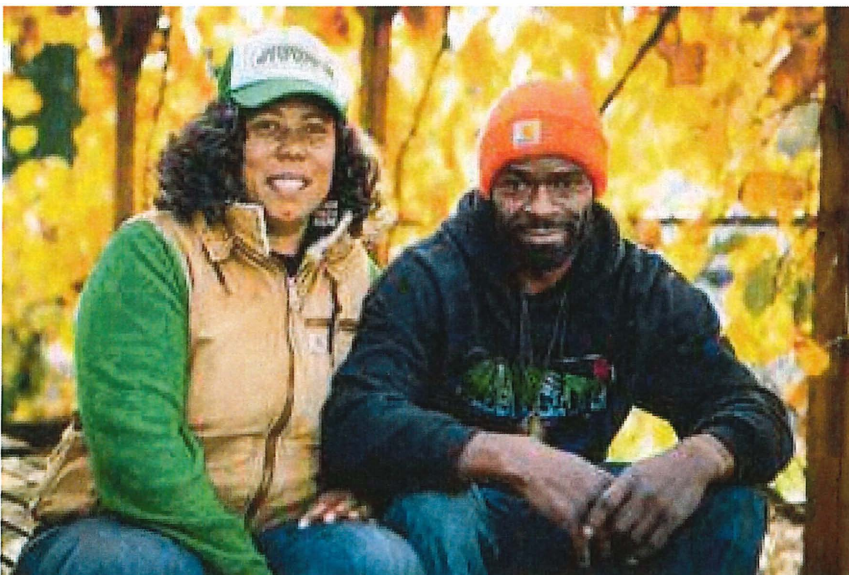


***“Committed to Building Kinship, Land Stewardship and Green Enterprises”***

The goal of the project would be placemaking and community building through farming with the folks that live on-site. All food grown will be for the community benefit on the land.

Mudbone Grown would:

- Help to build the farm, provide basic infrastructure, plant starts, seeds, amendments, tools, volunteer opportunities, educational materials, training and workshops.
- Strategize with partners to create economic development opportunities and provide linkages to ongoing agricultural education and opportunities.
- Be operating a 3.5 incubator farm called C.R.O.P.S. next to proposed site and will be able to provide ongoing technical support.



# THOUSAND ACRES ASSESSMENT AND CAMP MAP

Based on an extensive assessment of Thousand Acres and Sundial Island conducted by Kevin Dahlgren, an experienced outreach worker, the entire area has now been documented.

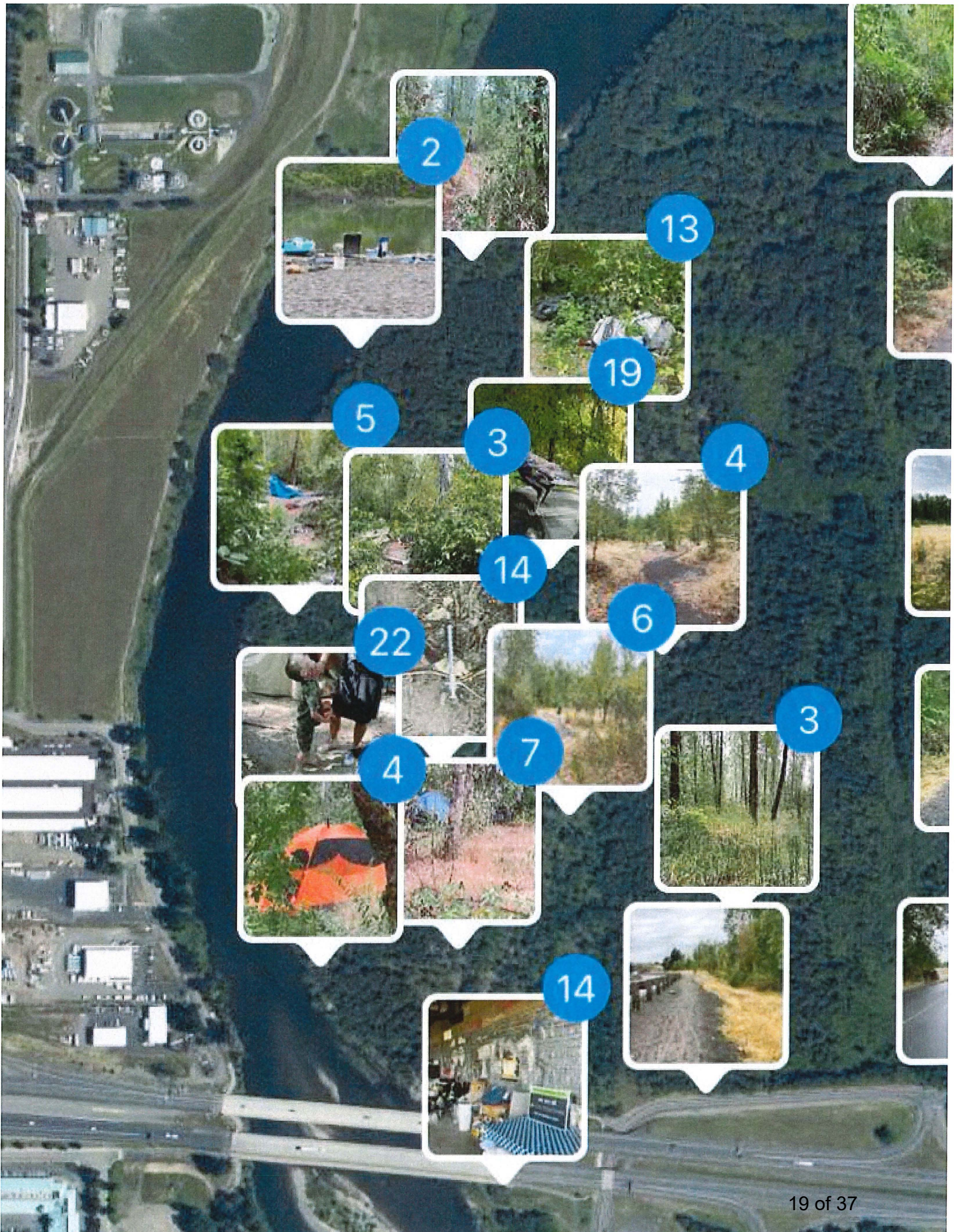
At Thousand Acres, there are 64 major camps. At almost every camp, there was evidence of active residence; however, to estimate a conservative number of homeless people camping, Kevin assumed 10 camps were abandoned.

Since at most camps there appeared to be more than one person, Kevin calculated that there are 1.75 people per camp. This is also a conservative estimate.

Based on this information, there are approximately **94 people living at Thousand Acres.**

On Sundial Island, there are at least 3 major camp sites. Based on the same calculation, there are approximately **5 people living on Sundial Island.**







# RECENT EVENTS: FIRE & MOTORIZED VEHICLES IN CAMPS

On September 13, 2021 there was a fire started by a homeless man in Thousand Acres. The flames reached over 14 ft high in the trees, and if we were not there as a boots-on-the-ground force, the fire could have been much worse.

- It took Corbett Fire 38 minutes to respond because Thousand Acres is difficult to reach.
- Many of the camps are within 30 yards from where the fire started, including a camp where there are children.
- There is concern this may happen again due to open fires and stoves in almost all the camps in Thousand Acres.
- **This poses a great risk for loss of human life and forest destruction.**

by KATU Staff | Monday, September 13th 2021



Smoke can be seen from a fire burning on the Sandy River Delta on Monday, Sept. 13, 2021. (Contributed Photo)



36 minutes ago



**New just today. Subaru camp with fire along the trail from gravel road to Sandy River**

35 minutes ago

On Sunday September 26, Friends of the Sandy River Delta received a message on Facebook that a blue Subaru was spotted driving through the Sandy River Delta, and parked at a camp with an open fire.

We found the camp and noted car tire tracks on the pedestrian trails.

- This poses obvious danger to visitors to the Delta.
- Driving a motorized vehicle in Thousand Acres is illegal.
- Driving off road in a protected scenic area poses environmental hazards.





On Saturday September 25, We Heart Seattle, The Coalition to Protect Thousand Acres and the Friends of the Sandy River Delta partnered to lead a clean up effort of garbage in Thousand Acres.

- We had buy-in from homeless to clean garbage.
- We had 30 total volunteers, all concerned community members.
- Over 50 needles were collected with grabbers.
- We cleaned up over 4,000 pounds of trash.

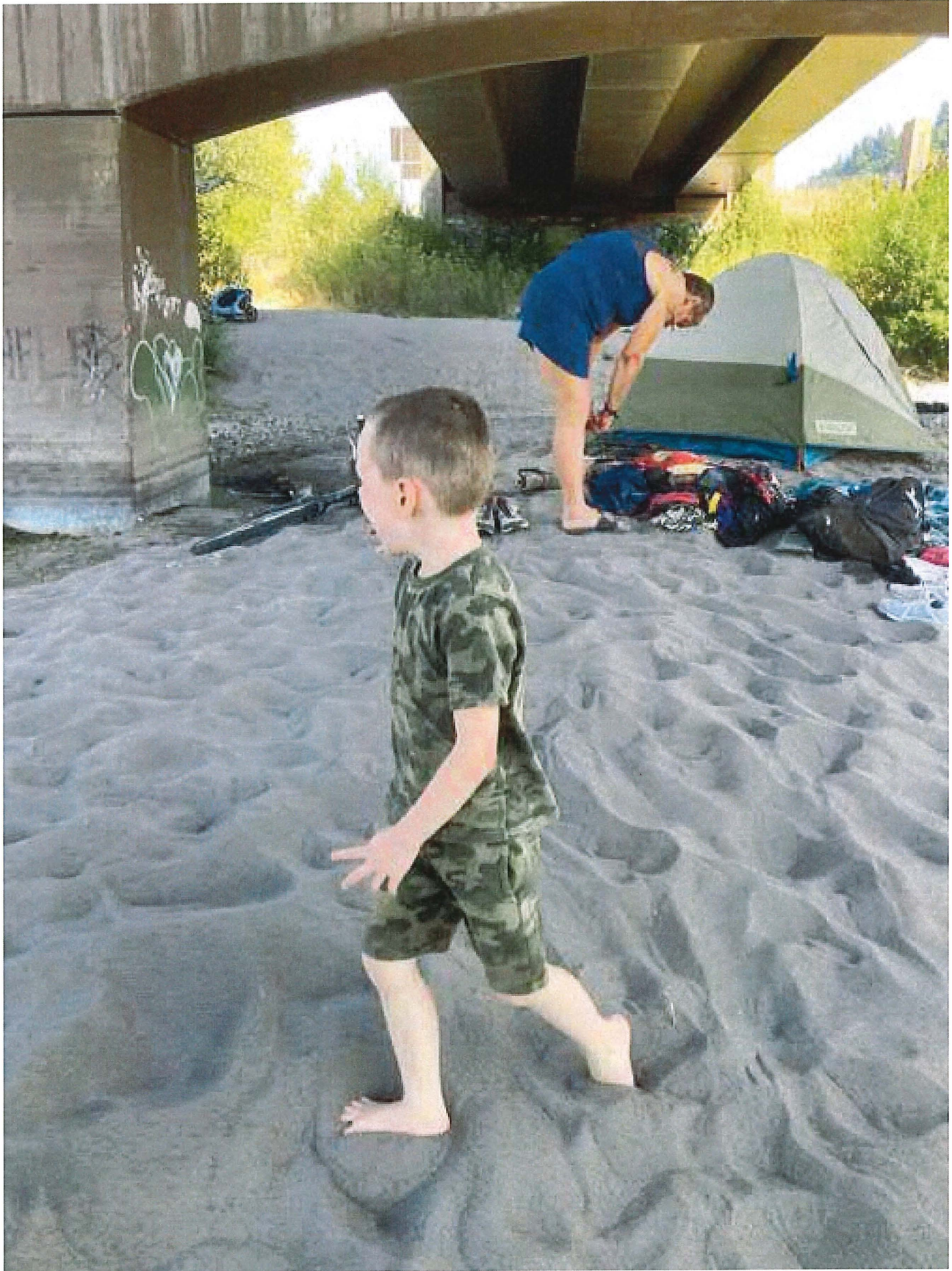






BEFORE & AFTER









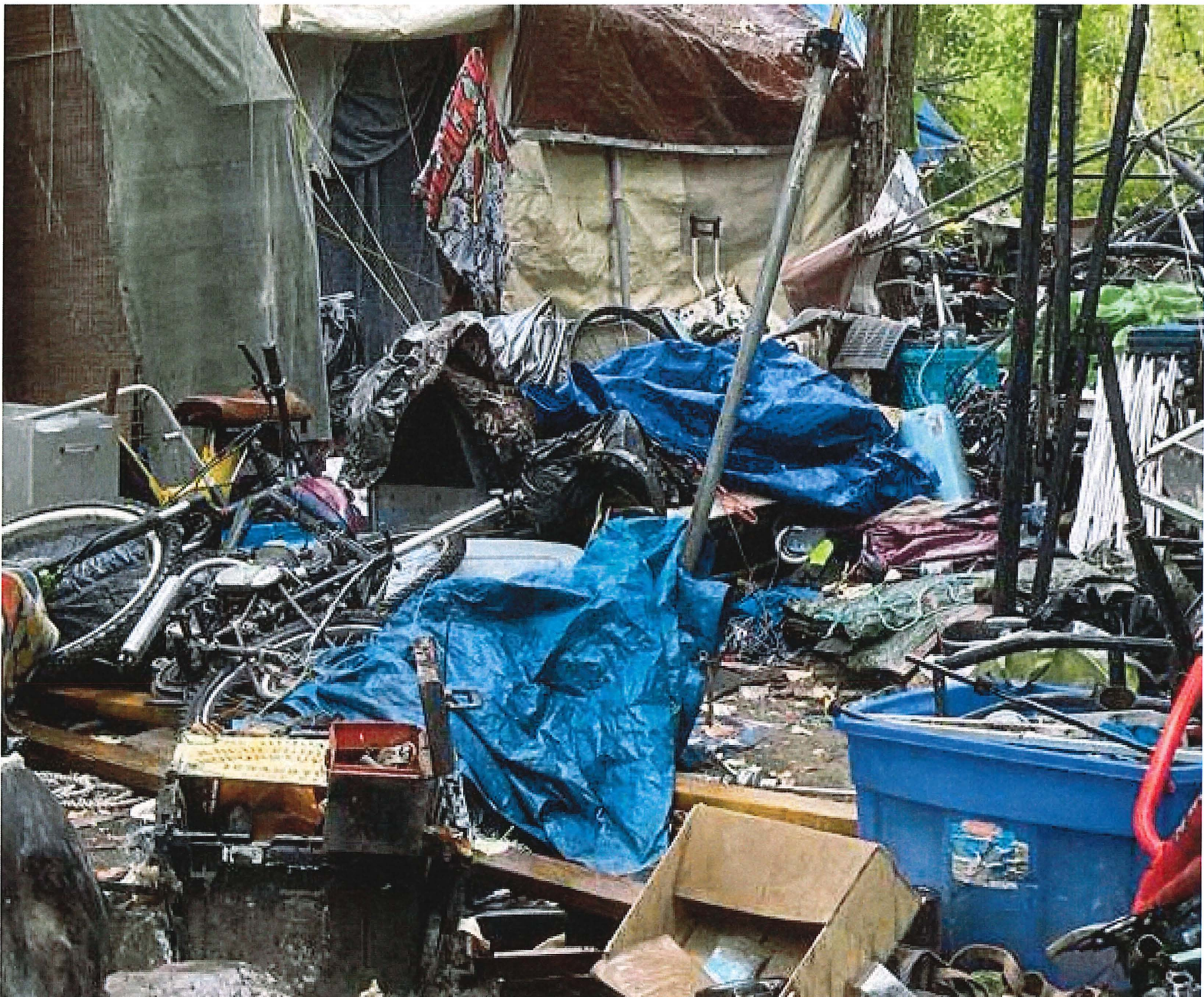












































Mayor Travis Stovall  
Gresham, Oregon



**"I am fully supportive of what we need to do at Thousand Acres."**

- Mayor Stovall



Mayor Brian Cooper  
Fairview, Oregon







## COVER IMAGE: WHY SHOES?

These shoes were found at an active camp in Thousand Acres. They belong to a small child, about age 4 or 5. Also in the camp was human waste and a small Star Wars backpack.

The spirit of this proposal is to break the cycle of suffering, and to restore not only the beauty of a scenic area, but that of human health and prosperity.