

CITY COUNCIL

Randy Lauer, Mayor

David Ripma

Alison Caswell

Jamie Kranz

Glenn White

Nick Moon

Sandy Glantz

Agenda July 13, 2021

Regular Meeting | 7:00 p.m.

Troutdale Police Community Center - Kellogg Room 234 SE Kendall Ct, Troutdale, OR 97060

- 1. Pledge of Allegiance, Roll Call, Agenda Update
- **2. Public Comment:** Public Comment on non-agenda and consent agenda items is welcome at this time. Public comment on agenda items will be taken at the time the item is considered. Public comments should be directed to the Presiding Officer and limited to matters of community interest or related to matters which may, or could, come before Council. Each speaker shall be limited to 5 minutes for each agenda item unless a different amount of time is allowed by the Presiding Officer, with consent of the Council.
- 3. Consent Agenda:
 - **3.1. Minutes:** May 11, 2021 City Council Regular Meeting, and June 8, 2021 City Council Regular Meeting.
- **4. Report:** A presentation on the partnership with the University of Oregon Sustainable City Year Program <u>Chris Damgen, Community Development Director</u>
- 5. Update: Metro's Regional Priorities. Lynn Peterson, Metro Council President
- **6.** Public Hearing / Ordinance (Introduced 6/15/21 & 6/22/21): An ordinance adopting text amendments to Chapters 1 and 3 of the Troutdale Development Code. Chris Damgen, Community Development Director
- 7. Public Hearing / Ordinance (Introduced 6/15/21 & 6/22/21): An ordinance adopting Zoning Map amendments on approximately 19.27 acres of land located in the Urban Renewal Area. Chris Damgen, Community Development Director
- 8. Public Hearing / Ordinance (Introduced 6/22/21): An ordinance amending the Troutdale Municipal Code Section 2.08.240: Council Expenses. Erich Mueller, Finance Director
- **9. Resolution:** A resolution extending the temporary Sewer System Development Charge Subsidy for development of new and expanded food and beverage establishments in Troutdale. Ray Young, City Manager
- **10. Resolution:** A resolution to initiate a framework plan process for The Confluence Site. <u>Chris Damgen, Community Development Director</u>

- **11. Resolution:** A resolution approving an Intergovernmental Agreement with Metro for the Solid Waste Community Enhancement Program. <u>Erich Mueller, Finance Director</u>
- **12. Resolution:** A resolution in support of Metro's equity goals associated with the 2019 Parks and Nature Bond Measure and the City's grant application for replacement of the Beaver Creek Bridge. *Fred Ostler, Public Works Director*
- 13. Staff Communications
- 14. Council Communications
- 15. Adjournment

Randy Lauer, Mayor Dated: July 8, 2021

Meeting Participation

The public may attend the meeting in person or via Zoom. Please email <u>info@troutdaleoregon.gov</u> by 5:00pm on Monday, July 12th to request Zoom meeting access credentials. City Council Regular Meetings are broadcast live on Comcast Cable Channel 30 (HD Channel 330) and Frontier Communications Channel 38 and replayed on the weekend following the meeting - Friday at 4:00pm and Sunday at 9:00pm.

Further information and copies of agenda packets are available at: Troutdale City Hall, 219 E. Historic Columbia River Hwy. Monday through Friday, 8:00 a.m. - 5:00 p.m.; on our Web Page www.troutdaleoregon.gov/meetings or call Sarah Skroch, City Recorder at 503-674-7258.

The meeting location is wheelchair accessible. A request for an interpreter for the hearing impaired or for other accommodations for persons with disabilities should be made at least 48 hours before the meeting to: Sarah Skroch, City Recorder 503-674-7258.

MINUTES

Troutdale City Council – Regular Meeting Troutdale Police Community Center – Kellogg Room 234 SW Kendall Court Troutdale, OR 97060

Tuesday, July 13, 2021 – 7:00PM

1. PLEDGE OF ALLEGIANCE, ROLL CALL, AGENDA UPDATE

Mayor Lauer called the meeting to order at 7:00pm.

PRESENT: Mayor Lauer, Councilor Ripma (7:02pm), Councilor Caswell, Councilor Kranz

(8:17pm), Councilor White, Councilor Moon and Councilor Glantz.

ABSENT: None.

STAFF: Ray Young, City Manager; Sarah Skroch, City Recorder; Ed Trompke, City

Attorney; Chris Damgen, Community Development Director and Erich Mueller,

Finance Director.

GUESTS: See Attached.

Mayor Lauer asked for agenda updates.

Ray Young, City Manager, replied there are no updates.

2. **PUBLIC COMMENT:** Public comment on non-agenda and consent agenda items is welcome at this time.

<0:01:47>

Erin Janssens, Historic Landmarks Commission (HLC) Chair, stated she would like to encourage the Council to recognize the importance of the Bissinger Water Tower, not only its historical significance now for the City but for the future. The best way to preserve it is for Council to give permission to staff to write a nomination to be considered and reviewed by the Historic Landmarks Commission to designate the Bissinger Water Tower as a historic landmark for Troutdale. Erin had a prepared memorandum and 2 pictures (attached as Exhibit A).

Chris Damgen stated the property is owned by the Urban Renewal Agency (URA) so this could come up at a future URA agenda for consideration to direct staff at that time. He will email a copy of the memorandum and pictures to the Council for the record.

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Exhibit C – Metro Regional Supportive Housing Services Presentation – Item #5

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<0:05:40>

John Leamy, Leamy Printing, stated he is asking Council for a \$2500.00 donation to sponsor the 17th Annual Kiwanis Cruise-In which will be held August 7th. He explained the event is a fundraiser for the youth in the community for meals for kids in low-income families.

Mayor Lauer stated the Council will take up the request at the end of the meeting during Council Communications.

<0:08:03>

Tanney Staffenson, Troutdale resident, stated he knows resources are tight with police, but he wanted to know if anything can be done with speeding on the east side of the river. People are driving over the 35mph speed limit, often 100mph, and lives have been lost.

<0:10:20>

Paul Wilcox, Troutdale resident, stated he would like to follow up on Erin Janssens presentation for the HLC. He listened in on the last HLC meeting and they held an excellent discussion on how to protect the water tower as a City asset. He agrees that it is important that some legal protection be provided for the water tower site, whether an easement or some other form of legal land protection.

3. CONSENT AGENDA:

3.1 MINUTES: May 11, 2021 City Council Regular Meeting and June 8, 2021 City Council Regular Meeting.

MOTION:

Councilor White moved to approve the consent agenda. Seconded by Councilor Ripma.

Motion Passed 6-0.

4. REPORT: A presentation on the partnership with the University of Oregon Sustainable City Year Program.

<0:12:12>

Chris Damgen, Community Development Director, introduced Megan Banks, University of Oregon with the Sustainable City Institute and specifically the Sustainable City Year Program that she's the Director of. He explained that last fall staff introduced the idea of a partnership between the City of Troutdale and the University to develop a lot of small-scale studies that have always been of interest to us, or recently of interest to us, because of the Town Center Plan or trends in planning and development. The results of the University student's efforts are on display in the Kellogg Room and for people at home there is an online resource to view that Megan will talk about too.

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<0:13:47>

Megan Banks, Director Sustainable Cities, University of Oregon, showed a PowerPoint presentation (attached as Exhibit B). Posters at meeting available online through the virtual Open House at the SCYP Troutdale site.

5. UPDATE: Metro's Regional Priorities.

<0:32:35>

Councilor Shirley Craddick, Metro Councilor, stated she is pleased to join Metro Council President, Lynn Peterson to provide a regional update.

<0:34:08>

Lynn Peterson, Metro Council President, stated it's an honor to be in front of the Troutdale City Council. She stated Metro has several things they've been working on for the last 4 decades. Metro does a lot of the work around the regional park system, work on coordinating regional waste and recycling, work around the Convention Center, Expo Center, Oregon Zoo and also affordable housing. Metro has heard a lot from Troutdale. In May of 2020, the region's voters acted to address homelessness and ending chronic homelessness in the next 10 years. Homelessness cannot end if hourly wages aren't enough and housing costs are too high. Metro is working on getting a new tax collection system off the ground and have adopted plans for all the goals laid out.

<0:44:49>

Nui Bezaire, Metro, showed the Council a PowerPoint presentation on the Metro Regional Supportive Housing Services (attached as Exhibit C).

<1:02:12>

Marc Jolin, Director of Joint Office of Homeless Services, Multnomah County, showed the Council a PowerPoint presentation on Supportive Housing Services Implementation (attached as Exhibit D).

<1:16:20>

Mayor Lauer asked how the communities represented by Metro, hold Metro and Multnomah County accountable when after 10 years the chronic homelessness doesn't end.

President Peterson replied the homelessness is for everybody to solve. It's not on one or another. It's a partnership and one that can't be accomplished by any one city, county or regional body. It will take all of them. There are county and regional oversight committees, as well as the Metro Council, to make sure programs are being met.

<1:18:50>

Mayor Lauer stated Troutdale has put their assets on the line in East County. Staff and members of Council have been inside where the camps are happening. He stated he has talked

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with dozens of homeless people and the majority are there because they can't afford a home. The majority of the homeless are there because regional governments are supporting them and encouraging them to come. Troutdale is suffering because of the inaction and the inability to do something to answer the call. Troutdale will do their part as a city government and as a regional partner, but what's been happening so far has failed.

President Peterson stated she is asking to work together as partners going forward, and that's all she asks.

<1:22:07>

Mayor Lauer stated his opinions are his own and not of the City Council. He stated it's important to him to work with the regional partners. He invited Council President Peterson, Councilor Craddick, Marc Jolin and Nui Bezaire to come out and to experience and speak to the homeless in Troutdale and witness the disparities and the destruction of the natural resources.

Ray Young stated the people at Metro and Multnomah County are very smart and have amazing hearts to solve the problem and he appreciates it. He stated over 50% of any study will tell you that over 50% of the homeless struggle with mental illness and addiction issues. He was there at the creation of the 2004 plan created by Portland and Multnomah County called Home Again, the 10-year plan to end homelessness in Portland and Multnomah County. He has read and considered Washington County's 10-year plan in 2008 to end homelessness. Those 2 10-year plans were utter failures. Those plans suggested the same things that Metro and Multnomah County has suggested tonight. Metro and Multnomah County, not Troutdale, came up with this plan presented tonight and it's no different than the 2 failed plans that have happened in the last 20 years in the Metro area and it scares him.

<1:25:20>

President Peterson stated she would ask to not look at the past because those programs were based on the region not being able to have enough federal or state funding.

Councilor Moon stated he owns a business in downtown Gresham, and he deals with some of the homeless folks every day. He's asked a couple of them if they were given free housing would they use it. The answers were a resounding no, they wouldn't.

President Peterson stated she wants to acknowledge that the majority of the supportive housing services is actually towards the other supportive services. Troutdale has the ability to reduce or waive SDCs for affordable housing. This is a partnership in terms of affordable housing. The supportive housing service measure also provides workforce initiative training, drug addiction services and health and mental services.

<1:31:46>

Councilor Caswell asked what Metro's plan is for dealing with the homeless folks who refuse services and housing.

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Marc Jolin replied he would welcome a future conversation with any Council members who want to talk through issues raised tonight. He's not surprised that people say they're not interested in housing. The job of the homeless services is to figure out the right offer of services and the right options. It's going to take time and commitment.

<1:36:00>

Councilor Glantz stated on the rent assistance it showed 900 units. She asked if there was any concern of increasing prices for everyone.

Marc Jolin replied there will be some impacts. He doesn't think it will outweigh keeping people in housing.

Councilor White stated with the amount of land Metro owns, there's got to be a better spot closer to services than the National Scenic Gorge along the banks of the Sandy River. It's not safe to go out there. The damage that's being done out there goes against everything Metro has ever stood for in previous meetings about protecting the environment. The damage occurring is extensive.

<1:43:45>

Councilor Caswell stated she has been homeless in her life and it's something that she knows and has experienced. There are a lot of homeless who don't want housing. They need things that aren't being talked about. There are folks dealing with addiction and mental health and there are people who will refuse services. If you don't have a solid plan to deal with those types of people that means you don't have a solid plan. She asked for Council to be listened to and address the needs of the community.

President Peterson stated Troutdale has Metro's commitment for partnership.

- **6. PUBLIC HEARING / ORDINANCE (Introduced 6/15/21 & 6/22/21):** An ordinance adopting text amendments to Chapter 1 and 3 of the Troutdale Development Code.
- 7. PUBLIC HEARING / ORDINANCE (Introduced 6/15/21 & 6/22/21): An ordinance adopting Zoning Map amendments on approximately 19.27 acres of land located in the Urban Renewal Area.

The City Council discussed Agenda Item #6 and #7 at the same time

<1:47:24>

Chris Damgen gave a brief overview of the staff report.

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<1:50:32>

Councilor Glantz asked about the criteria and if it will be similar to what the Planning Commission looks at for the first level of 35-55 height.

Chris Damgen stated there are site development criteria that is already on the books.

Ed Trompke, City Attorney, stated for a legal opinion, if somebody is later appealing of this, 6 & 7 discussions are in the record for both items. They do take separate motions and votes.

Councilor White stated his preference is to get something that creates jobs and provides ownership type housing.

Mayor Lauer opened the public hearing at 8:55pm.

Tanney Staffenson, Troutdale resident and Planning Commission Member, stated on attachment A on page 9, where the addition is for Section D, application for Type IV site development review shall be approved if the proposal meets all the following criteria. He's wanting to know the reason it was written that way.

Chris Damgen stated there is language elsewhere in the code where it says the Planning Commission may in approving the application impose reasonable conditions. That is when the Planning Commission makes a decision. In this case, what you're seeking to do is take the decision-making power to yourself.

Paul Wilcox, Troutdale resident, read a self-prepared statement (attached as Exhibit E).

Mayor Lauer closed the public hearing at 9:02pm.

Chris Damgen stated that was oversight on staff's end. Any reference that you see in that attachment, you may seek to amend Attachment A to indicate Type IV references wherever there is a Type III reference. Mr. Wilcox is correct, Type III references throughout that attachment should be read as Type IV.

Councilor Ripma stated the only amendment needed to the Attachment A is in C2 from Type III to Type IV.

Chris Damgen stated that is correct.

MOTION – AGENDA ITEM #6: Councilor Ripma moved to adopt the ordinance adopting text amendments to Chapters 1 and 3 of the Troutdale Development Code with Attachment A 3.095 C2 amended so it specifies Type IV instead of Type III. Seconded by Councilor Moon.

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VOTE: Councilor White - Yes; Councilor Moon - Yes; Councilor Glantz - Yes;

Councilor Ripma – Yes; Councilor Caswell – Yes; Councilor Kranz – Yes and

Mayor Lauer - Yes.

Motion passed 7-0.

MOTION – AGENDA ITEM #7: Councilor Glantz moved to adopt the ordinance adopting Zoning Map amendments on approximately 19.27 acres of land located in the Urban Renewal Area. Seconded by Councilor Moon.

VOTE: Councilor White - Yes; Councilor Moon - Yes; Councilor Glantz - Yes;

Councilor Ripma - Yes; Councilor Caswell - Yes; Councilor Kranz - Yes and

Mayor Lauer - Yes.

Motion passed 7-0.

8. PUBLIC HEARING / ORDINANCE (Introduced 6/22/21)): An ordinance amending the Troutdale Municipal Code Section 2.08.240: Council Expenses.

<2:10:11>

Erich Mueller, Finance Director, gave a brief overview of the staff report. He stated the document needs to be updated to add URA meetings since it was not included, and he would not be allowed to reimburse for those without the addition/update. Exhibit B in the packet is the form that would be used to claim a reimbursement.

Councilor Glantz asked if an age on the children really needs to be given. There are some children who are older and handicapped still at home.

Erich Mueller replied yes because age is specified in the ordinance.

Mayor Lauer stated he would like to remove the age section.

Councilor Kranz stated maybe there's some type of ADA literature type of standard that can be added which states something or legal term independent of disability.

Councilor Moon stated suggested a future council deal with the age section.

Councilor Kranz stated this request comes from Councilor A to Babysitter B, Councilor A pays Babysitter B, Councilor A goes to City C and then City C pays Councilor A and Councilor A pays Babysitter B. There is no raise that's going to be happening for the Councilor. The Councilor is simply the pass through and it's only a reimbursement for childcare costs during the meetings. There's a zero-net benefit to the Councilor.

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Councilor Caswell stated she thinks logically there are a lot of things that can pull a Councilors time away from Council. She respects the role of mothers, but she can't support taking anymore funds as a Councilor to benefit.

Councilor White stated it allows people the ability to get involved. He doesn't like doing something for Council and not for other committees.

Councilor Kranz stated she brainstormed about getting with Mollie King to talk to her about Parks and Rec and present something that is more inclusive for all volunteer groups to possibly see more diversity on the volunteer committees.

Mayor Lauer opened the public hearing at 9:21pm.

Paul Wilcox, Troutdale resident, stated since Councilor White raised the issue of volunteers, he wanted to mention that the example provided by Councilor Kranz from Hood River, they do include volunteer committee members in their ordinance.

Mayor Lauer closed the public hearing at 9:22pm.

MOTION: Councilor Ripma moved to adopt the ordinance amending the Troutdale Municipal Code Section 2.08.240: Council Expenses. Seconded by Councilor Moon.

VOTE: Councilor White - Yes; Councilor Moon - Yes; Councilor Glantz - Yes; Councilor Ripma - Yes; Councilor Caswell - No; Councilor Kranz - Yes and Mayor Lauer - Yes.

Motion passed 6-1.

9. RESOLUTION: A resolution extending the temporary Sewer System Development Charge Subsidy for development of new and expanded food and beverage establishments in Troutdale.

<2:23:54>

Ray Young gave a brief overview of the staff report.

<2:26:08>

Councilor Ripma stated he likes the resolution as drafted.

Councilor Caswell agreed with Councilor Ripma.

Councilor Glantz stated she thinks 100% is too much. At 100% there would only be money for 1 restaurant.

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<2:29:21>

Councilor Kranz stated compared to the last agenda item, she thinks it's crazy that the City is giving \$200,000 to private industry yet the Council doesn't support the volunteers that keep the City operating.

Councilor White stated he thinks \$150,000 and it's a carryover from the previous budget year. Once a business gets started, they start paying employee taxes and property taxes and pay an awful lot. This is a way for businesses to get a foot in the door. When a business sees a city making an honest gesture it goes a long way.

Mayor Lauer opened public comment at 9:33pm.

Dean Hurford, owner of Bumpers Grill and Bar, stated he's in support of the resolution. He's in the restaurant business and knows how hard it is to get into the business. He urged Council to show they're business friendly.

<2:35:03>

Paul Wilcox, Troutdale resident, read a self-prepared statement (attached as Exhibit F).

Greg Handy, Troutdale resident, stated he's in favor of it and thinks it would be a good investment. He encouraged the Budget Committee to take a good hard look at it.

Tanney Staffenson stated he is in favor of the resolution. He's more in favor of looking at the SDC methodology because presently the City has \$19 million estimate value of the water system, \$5.5 million of that was donated. The sewer system is estimated at \$30 million and \$17 million of that was donated. The stormwater system estimated at \$10 million and \$8.7 million of that was donated. The donated portion doesn't factor in SDCs at all. He thinks everyone is paying their fair share.

Mayor Lauer closed the public comment at 9:39pm.

Mayor Lauer stated he is not in favor of this. He liked what was set before.

MOTION: Councilor Ripma moved to approve the resolution extending the temporary Sewer System Development Charge Subsidy for development of new and expanded food and beverage establishments in Troutdale. Seconded by Councilor White.

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VOTE: Councilor White - Yes; Councilor Moon - Yes; Councilor Glantz - No;

Councilor Ripma - Yes; Councilor Caswell - Yes; Councilor Kranz - No and

Mayor Lauer - No.

Motion passed 4-3.

10. RESOLUTION: A resolution to initiate a framework plan process for the Confluence Site.

<2:42:04>

Chris Damgen gave a brief overview of the staff report. The action charts staff's ability to create a framework plan and bring it back to Council for future consideration.

Councilor Glantz asked if the plan will be done in time to market to developers.

Chris Damgen replied it ties in with the existing Council Goals and will be a staff priority. He believes they can have something done by the end of the calendar year.

MOTION: Councilor Glantz moved to approve the resolution to initiate a framework plan process for the Confluence Site. Seconded by Councilor White.

VOTE: Councilor White - Yes; Councilor Moon - Yes; Councilor Glantz - Yes;

Councilor Ripma – Yes; Councilor Caswell – Yes; Councilor Kranz – Yes and

Mayor Lauer - Yes.

Motion passed 7-0.

11. RESOLUTION: A resolution approving an Intergovernmental Agreement with Metro for the Solid Waste Community Enhancement Program.

<2:48:36>

Erich Mueller gave a brief overview of the staff report. He stated he is recommending Council not approve the resolution.

Councilor Moon stated in the last previous 2 years the language showed Council plus Councilor Craddick. There is no language on their end that it would have to include Council whatsoever in the grant committee process.

Erich Mueller stated that is correct. Exhibit C shows the approach Metro will take.

<2:58:16>

Ed Trompke, City Attorney, stated he has a question that should be directed to Metro's Counsel because he doesn't know what one of the sentences in it means. It's in the 2nd sentence of the 2nd paragraph in paragraph 4B, "The best practices include recruitment of citizens who have experience with populations that are underserved by the community in terms of access to and

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participation in solid waste activities and benefits." He doesn't know who doesn't have access to solid waste activities and benefits. He thinks everybody has access to them. He stated it's too dense for him to understand. He asked if Metro would attempt to enforce that anyway if the City doesn't sign the IGA.

<3:00:39>

Councilor Glantz asked why Metro wanted changes in terms of liability.

Erich Mueller replied the ultimate answer is because Metro staff wants it that way.

Councilor Craddick stated she doesn't know the answer to that question specifically. The program has been going since 1986. Metro wants it to be more community based and wants community members added. All the other city IGAs have been approved.

Mayor Lauer stated to say that Gresham operates differently than Troutdale is an understatement. He feels the Council is a good representation of what Troutdale is with differing opinions and all walks of life. He asked why the elected City Councilors of Troutdale don't represent their community enough in Metro's eyes with regards to the IGA.

<3.06:31>

Councilor Craddick stated she doesn't have an answer to that question. This is a request that Metro is making of the regions.

Mayor Lauer stated in his opinion, not the opinion of staff or Council, he sees this as another level of control that the City doesn't have.

Councilor Ripma stated he agrees with the staff's recommendation on the matter. He thinks it's unfavorable to the City. The liability shift from what is standard practice in Oregon to put all the liability on the City, he would not vote to support this resolution for that reason alone.

Councilor Moon stated to Councilor Craddick that she represents East County, not just Metro. He hopes the Council's dislike for some of this stuff is noted and hopes she can represent some of these issues to Metro. He's also a no on the resolution.

Councilor White stated he's more concerned about the liability than anything and it's a big deal.

Councilor Kranz stated if Council declines to adopt then they will lose any input. She's in favor of the resolution.

Councilor Glantz stated she would really like to understand the liability issue. It's a huge shift that worries her. She has no issues with adding people to the committee.

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<3:14:46>

Ray Young stated in the indemnification clause it states the City shall hold harmless Metro, its officers and its employees from any claims or damages of property or injury to persons or any penalties or fines for the City's actions under this agreement. It's normally a mutual clause.

Ed Trompke stated it does raise a problem if somebody were to sue for a problem with this, Metro is going to say the City is liable which will create attorney fees for the City, even if it was Metro's fault that the problem occurred. It has costs associated with it even if there is no real liability.

Mayor Lauer stated he would entertain a motion.

Councilor Ripma stated if Council declines to approve the resolution, it's that we don't like the IGA. He wants the resolution declined. He thinks the other cities made a mistake by approving the IGA. He's not turning down the money, he's saying this isn't a good agreement for Troutdale.

No motion was made.

12. RESOLUTION: A resolution in support of Metro's equity goals associated with the 2019 Parks and Nature Bond Measure and the City's grant application for replacement of the Beaver Creek Bridge.

<3:24:18>

Ray Young stated gave a brief overview of the staff report.

Councilor Moon stated it kind of feels like a bribe. It sounds like here's the money, if you want it follow our racial ideology or what Metro is thinking.

Ray Young stated it's not saying follow their racial ideology. Their asking to confirm what the City already believes. The fact that it's required in writing is kind of a quid pro quo. The Metro Council has made statements and have policies that staff are to follow that they are to make sure in all their programs and administration of monies that they ensure that there are no barriers or equity deficiencies in any of their programs or partner agencies.

Councilor White stated with the City of Troutdale, it goes without saying that people are treated fairly in the community.

MOTION: Councilor Glantz moved to approve the resolution in support of Metro's equity goals associated with the 2019 Parks and Nature Bond Measure and the City's grant application for replacement of the Beaver Creek Bridge. Seconded by Councilor Ripma.

TROUTDALE CITY COUNCIL MINUTES

July 13, 2021

Exhibit A - Historic Landmarks Commission handouts from Erin Janssens - Item #2

Exhibit B - Presentation from University of Oregon Sustainable City Year Program - Item #4

Exhibit C – Metro Regional Supportive Housing Services Presentation – Item #5

Exhibit D - Multnomah County Joint Office of Homeless Services Presentation - Item #5

Exhibit E - Statement from Paul Wilcox - Item #6

Exhibit F - Statement from Paul Wilcox - Item #9

VOTE: Cou

Councilor White - Yes; Councilor Moon - Yes; Councilor Glantz - Yes; Councilor Ripma - Yes; Councilor Caswell - Yes; Councilor Kranz - Yes and Mayor Lauer - Yes.

Motion passed 7-0.

<3:29:38>

Mayor Lauer stated he is very much in favor of Council approving staff to write a check for \$2500 for the Kiwanis Troutdale Cruise-In.

MOTION: Councilor Ripma moved to donate \$2500.00 to the 2021 Troutdale Kiwanis Cruise-In. Seconded by Councilor Moon. Motion passed unanimously 7-0.

13. STAFF COMMUNICATIONS

<3:31:05>

Ray Young provided the following staff communications:

- The next First Friday is August 6th
- This the last meeting of the summer for the City Council until August 24th
- Planning Commission's next meeting is July 14th
- · Historic Landmark Commission's next meeting is July 22nd
- The Parks Master Plan process is getting started, expect the consulting company to call you possibly for input
- October 21-23 is the League of Oregon Cities Conference in Bend. Registration opens on August 2nd, please contact Sarah Skroch for lodging and registration.

14. COUNCIL COMMUNICATIONS

<3:32:37>

Councilor White stated he likes the idea of doing something for the water tower and he's in favor of pursuing it. He's also noticed a speeding problem along the Historic Columbia River Highway.

Councilor Moon stated Movies in the Park will be July 30th and August 13th and there will be food trucks there.

Councilor Ripma stated he favors nominating the water tower as a historic landmark. He's glad he got vaccinated, think about it if you haven't.

Councilor Caswell stated there is a coalition meeting coming up on August 5th and she will be sending out an update afterwards.

Councilor Kranz stated following up on the emergency meeting for the fireworks ban. There was a lot of testimony that came through email prior and after the decision. She encouraged TROUTDALE CITY COUNCIL MINUTES

13 of 14

July 13, 2021

Exhibit A - Historic Landmarks Commission handouts from Erin Janssens - Item #2

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Exhibit E - Statement from Paul Wilcox - Item #6

Council to explore and schedule something in advance to make a better, more informed decision.

Mayor Lauer stated he favors the historical designation for the water tower.

15. ADJOURNMENT

MOTION: Councilor Ripma moved to adjourn. Seconded by Councilor Caswell.

Motion passed unanimously.

Meeting adjourned at 10:37pm.

Randy Lauer, Mayor

Dated: August 25, 2021

ATTEST:

Kenda Schlaht, Deputy City Recorder

Exhibit C – Metro Regional Supportive Housing Services Presentation – Item #5

Exhibit D – Multnomah County Joint Office of Homeless Services Presentation – Item #5

Exhibit E - Statement from Paul Wilcox - Item #6

Exhibit F - Statement from Paul Wilcox - Item #9

CITY OF TROUTDALE

City Council – Regular Meeting 7:00PM
Tuesday, July 13, 2021

PLEASE SIGN IN

Name – Please Print	Address	Phone #
MEGAN BANKS	1209 UNIV. OF OFF	DD 541 346
John Leany	931 S.W. Sunsetway	503-704-7653
Tomer STATEUSA	1320 Har Con A 1	503-319-772
Donna Erwin	303 E CRH	503-491-8407
Erin Jassens	302 SE HARRIN	\$03.805.8711
KELLY BROOMALL	PO BOX 122	971-562-0767

July 13, 2021 City Council Regular Meeting Zoom Guest List

•	,	J		Duration
Name (Original Name)	User Email	Join Time	Leave Time	(Minutes)
greg		7/13/2021 18:18	7/13/2021 22:37	259
MetroEast		7/13/2021 18:39	7/13/2021 22:37	238
Speaker table		7/13/2021 18:42	7/13/2021 22:37	235
Nui Bezaire (she/her)		7/13/2021 18:44	7/13/2021 18:45	1
Sarah Skroch		7/13/2021 18:45	7/13/2021 18:51	7
Nui Bezaire (she/her)		7/13/2021 18:47	7/13/2021 20:47	120
Troutdale Conferencing	troutconf@troutdaleoregon.gov	7/13/2021 18:49	7/13/2021 22:37	228
Lynn Peterson	lynn@malamutes.com	7/13/2021 18:51	7/13/2021 20:47	117
Sarah Skroch	troutconf@troutdaleoregon.gov	7/13/2021 18:51	7/13/2021 22:37	226
Shirley Craddick	shirley.craddick@oregonmetro.gov	7/13/2021 18:54	7/13/2021 22:24	211
Paul Wilcox		7/13/2021 18:55	7/13/2021 22:37	222
Marc Jolin (he/him)		7/13/2021 18:55	7/13/2021 20:47	112
Randy Lauer		7/13/2021 18:59	7/13/2021 22:37	219
Nick Moon		7/13/2021 18:59	7/13/2021 22:37	219
Sandy Glantz	sandy.glantz@airship.com	7/13/2021 18:59	7/13/2021 22:37	218
Glenn White		7/13/2021 18:59	7/13/2021 22:37	218
Alison Caswell		7/13/2021 18:59	7/13/2021 22:37	218
Ray Young	ray.young@troutdaleoregon.gov	7/13/2021 19:00	7/13/2021 22:37	217
Rip Caswell	rip@caswellsculpture.com	7/13/2021 19:00	7/13/2021 19:48	48
Dave Ripma	dripma@sharplabs.com	7/13/2021 19:00	7/13/2021 22:37	217
Willy		7/13/2021 19:01	7/13/2021 19:03	2
Chris Damgen		7/13/2021 19:01	7/13/2021 19:33	32
Kurt Huffman's iPhone 4S		7/13/2021 19:03	7/13/2021 20:03	61
Willy		7/13/2021 19:03	7/13/2021 21:43	160
Dean Hurford	hurford@comcast.net	7/13/2021 19:06	7/13/2021 21:42	157
Andre Bealer	andre.bealer@oregonmetro.gov	7/13/2021 19:09	7/13/2021 19:25	16
Stephanie Rawson	stephanie.rawson@oregonmetro.gov	7/13/2021 19:36	7/13/2021 19:37	1
Donna		7/13/2021 19:54	7/13/2021 21:43	109
Mike		7/13/2021 19:58	7/13/2021 21:41	104
Jamie Kranz		7/13/2021 20:13	7/13/2021 22:37	145
Chris Damgen		7/13/2021 20:21	7/13/2021 20:38	18
Kristi Villani	kristi@myquiltingloft.com	7/13/2021 20:31	7/13/2021 20:35	4
John Villani	solutions@johnvillani.com	7/13/2021 20:37	7/13/2021 22:18	101
Rip Caswell	rip@caswellsculpture.com	7/13/2021 20:52	7/13/2021 21:11	19
Kristi Villani	kristi@myquiltingloft.com	7/13/2021 20:57	7/13/2021 21:42	45
Rip Caswell	rip@caswellsculpture.com	7/13/2021 21:16	7/13/2021 21:20	5
Troutdale Conferencing	troutconf@troutdaleoregon.gov	7/13/2021 21:25	7/13/2021 21:48	24
Rip Caswell	rip@caswellsculpture.com	7/13/2021 21:25	7/13/2021 21:31	6
Alison Caswell	alison@caswellsculpture.com	7/13/2021 21:36	7/13/2021 21:36	1
iPhone		7/13/2021 21:37	7/13/2021 21:42	5
Rip Caswell	rip@caswellsculpture.com	7/13/2021 21:47	7/13/2021 22:01	15
Chris Damgen		7/13/2021 20:38	7/13/2021 21:24	47

THE CITY OF TROUTDALE OREGON EST. 1907

Exhibit A

July 13, 2021 Council Meeting Minutes

MEMORANDUM

DATE:

July 13, 2021

FROM:

Erin Janssens, Chair; Sharon Nesbit, Vice-Chair

Troutdale Historic Landmarks Commission

TO:

Troutdale City Council

SUBJECT:

Request to Apply for Local Landmark Designation for Bissinger Water Tower

The City's Historic Landmarks Commission ("HLC") is hereby requesting and encouraging the Urban Renewal Agency of the City of Troutdale prepare an application to have the Bissinger Water Tower be considered for local historic landmark designation.

The Bissinger Water Tower is currently listed as a "historic resource" within the community. This is based upon a survey of historic properties, sites, and features performed during the last periodic review update of the Troutdale Comprehensive Land Use Plan. While being listed as a resource is a good accolade, it does not offer protection from a wrecking ball or dynamite if future development no longer desires its presence. We believe the community desires to keep it where it is.

The Commission was encouraged to see the preservation of the tower during the recent demolition and cleanup efforts at The Confluence site. The Commission was also further encouraged to read that the recently approved Town Center Plan suggested that "the water tower should be retained as an iconic feature of the site and future development" in a section that communicated the expectations of the Town Center Committee for future development of the site.

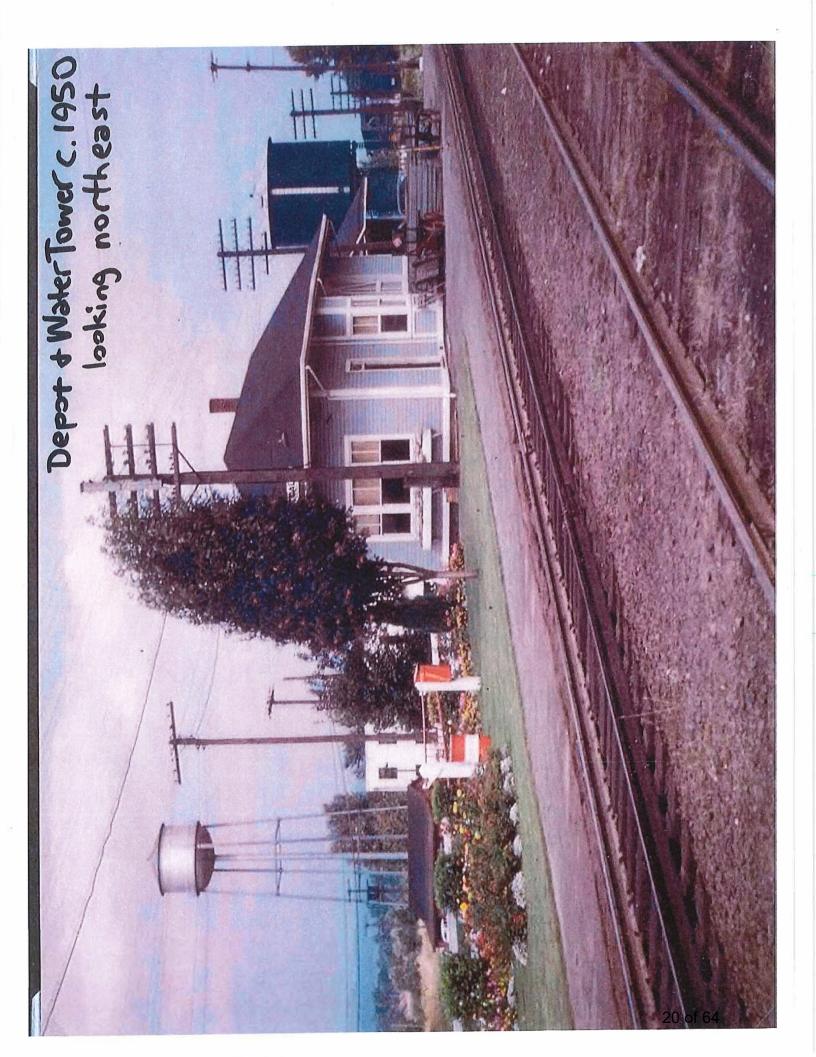
Many people are beginning to associate the tower not only with The Confluence, but with Troutdale itself. Good Coffee has included the tower as part of its branding efforts to promote its Troutdale location. The temporary disc golf course has created its logo on this feature. Many others have expressed a desire to ensure it remains, with the added hopes of removing the telecommunications equipment and ultimately cleaning and painting the tank with our new community branding.

At its June 24, 2021 regular meeting, the HLC unanimously endorsed me to speak on behalf of the HLC with regards to this request. We strongly encourage the Council, which also serves as the board members of the Urban Renewal Agency to have this placed on a future meeting agenda for consideration. Enclosed are additional details about the Bissinger Water Tower that documents its history and unique status within our community.

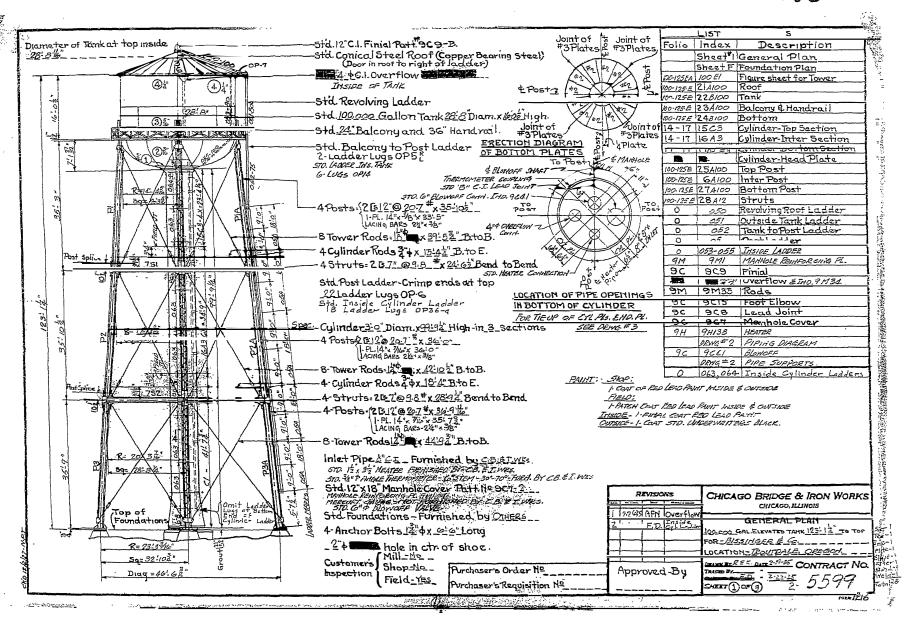
Thank you for your attention and your concern about our community's historic resources.

ATTACHED:

Bissinger Water Tower History & Exhibits



Water Tower Plans 1935



City of Troutdale Sustainable City Year Program Wrap-up

City Council Presentation
13 July 2021

Megan Banks
Sustainable City Year Program Director
Sustainable Cities Institute
University of Oregon

mbanks@uoregon.edu









What is SCYP? Why Troutdale?

- SCYP: University resources, real-world challenges
- Varied classes, topics
- First ever remote partner
- City interests, needs









The Year



- More than 400 students
- 22 classes (three capstones)
- 20 city-identified projects

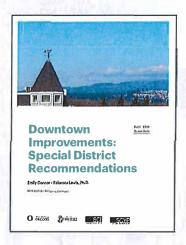






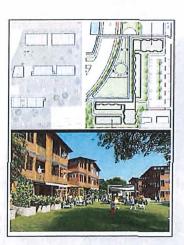


Town Center









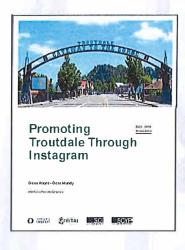


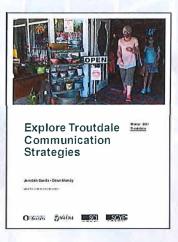






Communication Strategies & Partnerships







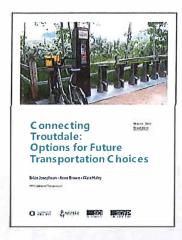


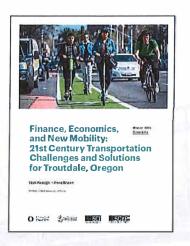






Transportation







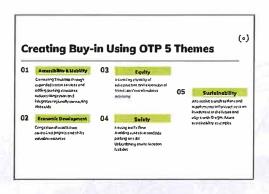






Transportation, cont.













Engineering - Capstone

Bridge connecting prospective multi-use trail, Halsey Street to 2nd Street Multi-use bridge connecting downtown Troutdale, The Confluence Sandy Riverfront Park overlook deck Sandy Avenue enhanced bicycle, pedestrian access



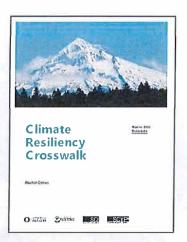






Planning & Policy











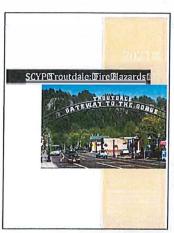


Planning & Policy, cont.

















Thank you for a GREAT year!

SCYP Troutdale virtual open house:

https://spark.adobe.com/page/P2VmYDFdE7nJZ/

https://sci.uoregon.edu/sustainable-city-year-program-troutdale

https://sci.uoregon.edu/scyp

https://uoregon.edu/



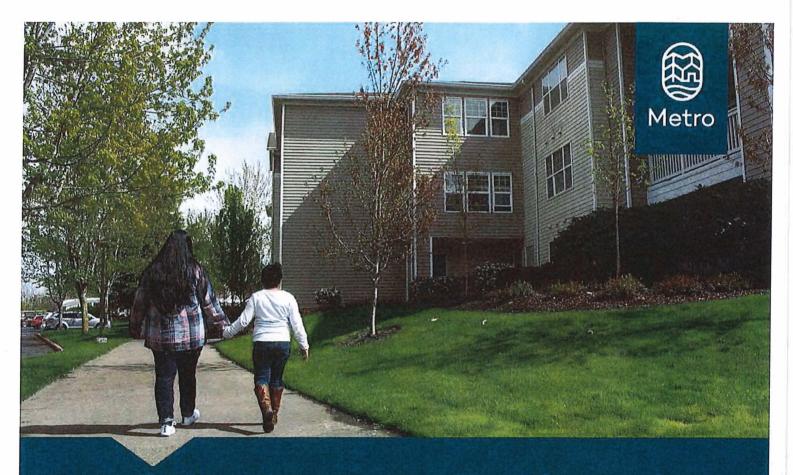
Megan Banks
Sustainable City Year Program Director
Sustainable Cities Institute
University of Oregon
mbanks@uoregon.edu











Metro Regional Supportive Housing Services

NAIOP| June 29, 2021

Metros' role

- Oversight
- Accountability
- Convene
- Regionalize



2

Supportive Housing: Leading with race

Centering lived experience and voices of BIPOC communities

Understanding racial disparities in homelessness and housing

Data-driven local plans

Robust community engagement

Racial equity goals and metrics





Photo: Marc Dones, SPARC (Street Roots, 3/23/18)



3 Photo: Destruction of Albina for Interstate 5



Photo: Johnnie Shepherd, Metro Regional Snapshots

Supportive Housing: Core values

- Stable housing for all
- Leverage existing capacity
- Lead with racial equity, work toward racial justice
- Transparent oversight& accountability
- Center lived experience
- **Demonstrate outcomes**
- Fund proven solutions, innovate to improve
- Embrace regionalism & local experience

Supportive Housing: How we will serve



Transition and placement
Benefits navigation
and attainment
Financial literacy



Intervention & addiction services Supports for people with disabilities



Employment, job training and retention education Workplace supports



Eviction prevention

Short & PSH and longterm
rent assistance



Street outreach
Peer support services
Fair housing advocacy
Landlord/tenant education
& legal services



Shelter services
Transitional housing

Who do we intend to serve?

75% of funds will be devoted to services for population A, defined as:

- Extremely low-income; AND
- Have one or more disabling conditions; AND
- Are experiencing or at imminent risk of experiencing long-term or frequent episodes of literal homelessness.

6

Who do we intend to serve?

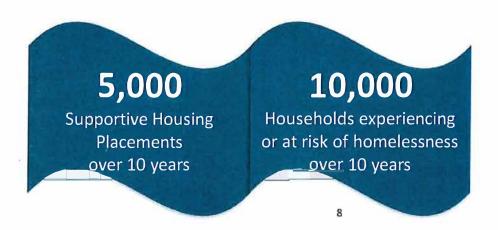
25% of funds will be devoted to services for population B, defined as:

Experiencing homelessness; OR

Have a substantial risk of experiencing homelessness.

Supportive Housing: Key Measures of Success

\$180 million in the first year



We're expanding and scaling up successful strategies.

- Permanent supportive housing
- Street outreach teams
- Rapid rehousing
- Trauma informed
- Culturally specific services
- Behavioral health partnerships
- Shelter
- Data















A new regional system to serve people

Lead Equitable Regional System and Vision

Invest Funding to Achieve Shared Goals

Metro

Ensure Accountability to Voters



Define Local Priorities In Regional System

Invest Funds to Achieve Shared Goals

Service Provision or Contracting

Report on Outcomes to Metro and Funders



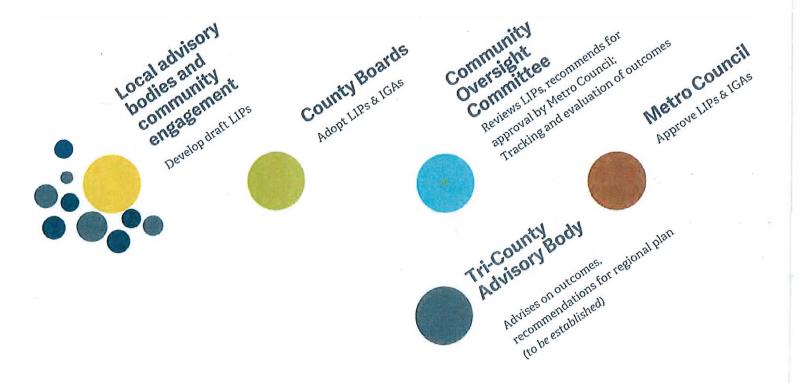
Service Providers

Directly Provide Services

Report on Outcomes to Funders

10

Ensuring accountability, transparency and engagement



Local Implementation Plans: Required elements

A

Racial disparity analysis

B

Racial equity strategies

C

Inclusive decision-making

D

Commitment to priority populations

E

Current investment analysis

F

Geographic distribution

G

Access coordination

H

Procurement commitments

I

Planned investments

J

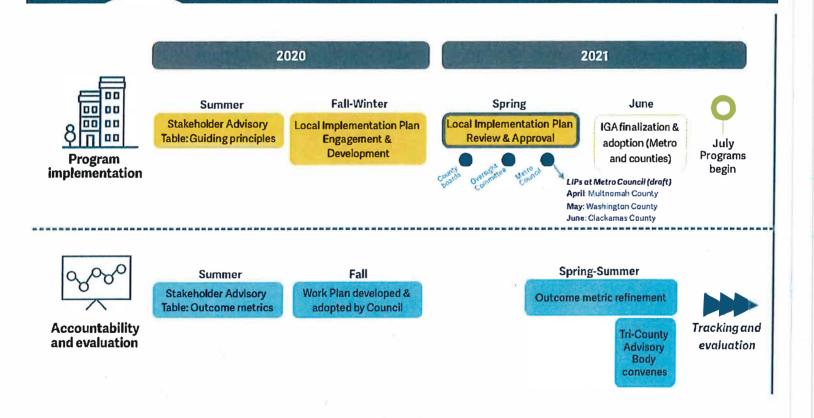
Outcomes reporting



Taxation mechanism

- Collection has begun.
- IGA with City of Portland to administer personal and business income tax collection
- Funds will be ready for distribution to counties
 - Initial funds distribution: Clackamas21.3%; Multnomah 45.3%; Washington 33.3%

Supportive Housing Timeline



First year regional goal highlights

- Outreach to 2,000 households
- 1300-1400 PSH units/placements (Population A)
- 600-715 new shelter/transitional housing beds
- 1300 households short term rent assistance (Population B)
- 1100 households prevention

10









Joint Office of Homeless Services -Supportive Housing Services Implementation



"No One Should be Homeless – Everyone Needs a Safe, Stable Place to Call Home."

The Opportunity:

Significantly reduce chronic homelessness, and racial disparities in homelessness, with investments funded by the Metro Supportive Housing Services Measure

The Plan:

Connect people with stable housing and a full range of supportive services to end their homelessness



EV 2022 PROPOSED BUDGET PRESENTATION LIQUIT OFFICE OF HOMELESS SERVICES L

Metro Supportive Housing Services Local Implementation Plan - Community Engagement



An **inclusive community engagement process** to receive feedback on priority services and programs for the Local Implementation Plan.



Over 70 Facilitated Stakeholder Discussions

AHFE Workgroups

- Elected leadership
- Culturally Specific Organizations
- Community Leadership
- Multnomah County Advisory Committee
- Homeless Services System Leadership
- Community Coalitions



Surveys of over **300 people currently experiencing homelessness** and over **500** community members



Planned Investments: Guiding Values/Commitments

- Maximize the reduction in the rates of chronic and episodic homelessness through increased housing stability
- Maximize the reduction in racial disparities by investing in strategies that best serve
 People of Color and recognize intersecting identities
- Identify the most effective strategies by incorporating the expertise of people with lived experience; commit to continuous improvement of strategies
- Work regionally to ensure equitable access to services, and maximize leverage through alignment with other public and private systems



Responding to the Ongoing Structural Crisis



Affordability Rank

2015: OR ranked 46th **2020:** OR ranked 45th

25 affordable units available for every 100 extremely low-income households



Rent to Income <u>Disparity</u>

Increase from 2015-20:

Fair Market Rent, 1

Bedroom: 63% SSI Income: 7% Social Security: 17%

Min. Wage: 43%



Mental Health Need/Services*

2015: OR ranked 40th

2020: OR ranked 48th



Racial Disparities

Poverty rates in County for **Black**, **Native**, **Latinx** households twice the rate for Non-Hispanic White households.

* https://www.mhanational.org/issues/ranking-states



Planned Investments

Housing Stabilization

- Rent assistance (short and long-term)
- Permanent supportive housing services
- Other supportive services in housing

Health & Wellness

- Mental Health
- Addiction services (crisis/ recovery)
- Physical health
- Physical impairments/ disabilities
- Peer supports
- Discharge intervention

Employment/ Benefits

- Financial literacy
- Employment services
- Job training/ retention
- Educational services
- Workplace supports
- Benefits navigation/ attainment

Advocacy

- Landlord tenant education
- Legal services
- Eviction prevention
- Fair Housing Advocacy

Engagement & Navigation

- Housing/ services navigation
- StreetOutreach
- In-reach
- Shelter
- Transition and placement services



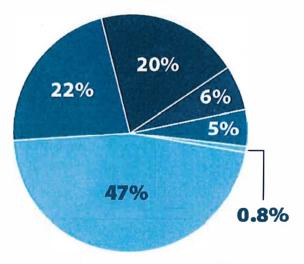
Metro Supportive Housing Services Measure Year 1 By Program Area: \$52.1M

Joint Office of Homeless Services



Chair's Year 1 Budget Recommendation

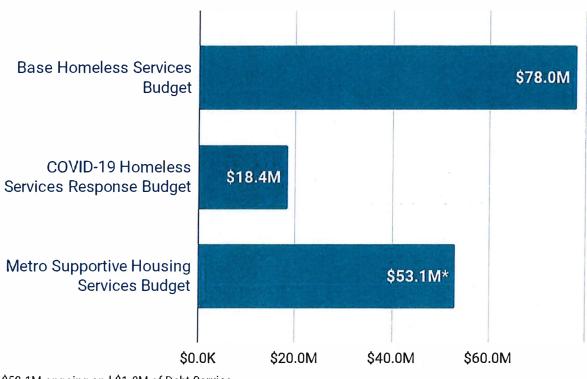
\$24.6M	Housing, Rent Assistance & Supportive Services
\$11.3M	Support for Culturally-specific Providers and System Capacity
\$10.3M	Increasing Shelter Capacity
\$3.0M	Regional Coordination
\$2.5M	Street Outreach & System Navigation
\$0.4M	Data Reporting & Analysis



Year 1 Budget Total: \$52.1 million



JOHS Budget Breakdown - \$149.5 Million



*Includes \$52.1M ongoing and \$1.0M of Debt Service



FY 2022 Metro SHS Measure Budget



Street Outreach and System Navigation

What we're doing

Connecting people living outside to shelters, services, housing and health supports

Year 1 Investment

\$2.45 Million

What we'll achieve this year

- 3 new specialized Navigation Teams
- Expanded Addictions Benefits Coordination Team
- Expanded volunteer-supported primary care/medical street outreach programs
- 1,500 more people navigated to shelter or health-related services

Joint Office of Homeless Services

Chair's Year 1 Budget Recommendation





FY 2022 Metro SHS Measure Budget



Increasing Shelter Capacity

What we're doing

Expanding alternative, motel, and traditional shelter spaces

Year 1 Investment

\$10.25 Million

What we'll achieve this year

- As many as 200 new shelter beds in alternative shelters
- As many as 150 new year-round motel shelter beds, thanks to conversions of three COVID shelters
- 1 new year-round, high-quality congregate shelter, with 80-100 new beds

Joint Office of Homeless Services

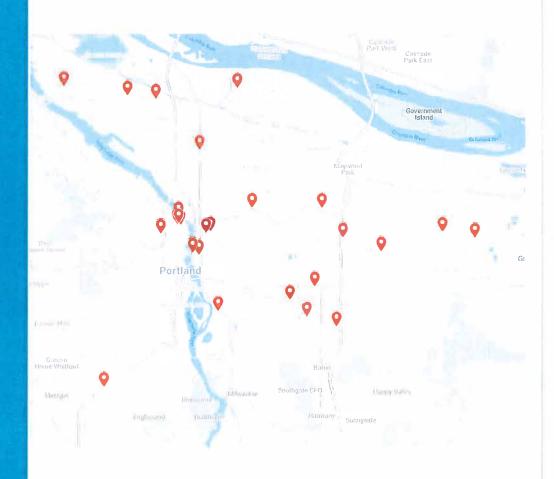
Chair's Year 1 Budget Recommendation





2021 Adult, Family and Youth Shelters: Year-Round, Winter and COVID-19

Shelter was transformed to lower barriers — open 24 hours, beds by reservation, adding villages, and welcoming partners, pets, possessions. COVID-19 meant spreading beds into new spaces, such as motels, to keep capacity.



FY 2022 Metro SHS Measure Budget



Housing, Rent Assistance and Wraparound Support Services

What we're doing

Helping people living outside transition into stable housing and supporting people with rent assistance to prevent them from slipping into homelessness

Year 1 Investment

\$24.6 Million

What we'll achieve this year

- Up to 1,300 people experiencing homelessness connected to new homes with supportive services and rent assistance
- 930 households will be able to stay in the housing they already have with rent assistance
- 100 people will be hired for low-barrier employment contributing to public space cleanup

Joint Office of Homeless Services

Chair's Year 1 Budget Recommendation





FY 2022 Metro SHS Measure Budget



Support for Culturally-specific Providers and System Capacity

What we're doing

Building a system that addresses racial disparities in homelessness

Year 1 Investment

\$11.3 Million

What we'll achieve this year

- A stronger network of culturally specific providers
- Increased capacity to serve people of color who are in need of supportive services

Joint Office of Homeless Services

Chair's Year 1 Budget Recommendation





Performance Data: System Performance Measures

www.AHomeForEveryone.net/outcome-reports

- Placements
- Prevention
- Emergency Shelter
- Housing Retention
- Returns to Homelessness
- Newly Accessing Services
- Income Increased





Metro Supportive Housing Services Measure: Summary of Year One Budget



Housing, Rent Assistance & Supportive Services \$24 6 Million



Support for Culturally-specific Providers & System Capacity



Increasing Shelter Capacity \$10.25 Million



Regional Coordination \$3 Million

\$11.3 Million



Street Outreach & System Navigation\$2.45 Million



Data Reporting & Analysis \$432,000



Mayor and Councilors,

There appear to be two attachments to the staff report, both with a date of 7-13-21 at the bottom of the pages. One is identified as Attachment A, and I assume the other is Attachment B. They are similar, if not identical. Within each are what I consider a lettering error, and the other is contradictory statements.

Under the text for Chapter 3.094, there are sections lettered A thru I, but I don't see a letter E. I mentioned this deficiency at the last hearing. Under Chapter 3.095 C. 2. the text reads "Building heights above fifty-five (55) feet and up to seventy-five (75) feet shall require a Type III site development review.

Under Chapter 6.915 D. and D. 1. the text reads "A Type IV application will be used to review all of the following: All development within the MU-3 Urban Mixed Use zoning district that exceeds fifty-five (55) feet in height." Chapter 6.915's opening line also indicates that there cannot be a Type III site development review. Is that correct?

Submitted by:

Paul Wilcox

Troutdale

7-13-21

Exhibit F

July 13, 2021 Council Meeting Minutes

Mayor and Councilors,

Since the decision on this Resolution is shaping up to be a 4-3 vote in favor, it calls into question whether public sentiment and the will of the people is being accurately represented. I personally doubt that a majority of voters would support the possibility of a six-figure sewer SDC subsidy being provided to a single business, however desirable. The current 60% subsidy strikes me as a quite generous use of General Fund assets already. When a decision comes down to that single swing voter, it might not necessarily reflect that public opinion was that evenly divided. Submitted by:

Paul Wilcox Troutdale 7-13-21