



# **ANNUAL COMPREHENSIVE FINANCIAL REPORT**

**For the Fiscal Year Ended June 30, 2021**

**Prepared by:  
The City of The Dalles  
Finance Department**

# **CITY OF THE DALLES, OREGON**

## **ANNUAL COMPREHENSIVE FINANCIAL REPORT**

**For the Fiscal Year Ended June 30, 2021**

**Prepared by:  
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Finance Department**

**CITY OF THE DALLES, OREGON**  
**ANNUAL COMPREHENSIVE FINANCIAL REPORT**  
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## **INTRODUCTORY SECTION**

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## **CITY of THE DALLES**

313 COURT STREET  
THE DALLES, OREGON 97058

(541) 296-5481

City Council  
City of The Dalles  
The Dalles, Oregon 97058

December 23, 2021

The Comprehensive Annual Financial Report (CAFR) of the City of The Dalles, Oregon, for the year ended June 30, 2021, is submitted herewith. This report presents a comprehensive and detailed picture of The Dalles' financial transactions during fiscal year 2020-2021 and the financial condition of the various funds at June 30, 2021. Responsibility for both the accuracy of the data and the completeness and fairness of the presentation, including disclosures, rests with the City. To the best of our knowledge and belief, the report is accurate and complete in all material respects, including all activities, funds, and financial transactions, and is presented fairly to disclose the financial position and the results of operations of the City at June 30, 2021, and for the year then ended. Further, it is our belief that all disclosures necessary to enable the reader to gain an understanding of the City's financial operations have been included. The organization and content of this report, including the financial statements, supplementary information and statistical tables, follow the standards for annual financial reporting recommended by the Governmental Accounting Standards Board.

### **CITY HISTORY AND GEOGRAPHICAL AREA**

The City of The Dalles, Oregon, is situated in the north-central part of the state on the Columbia River, the nation's second largest river. It is the county seat and the largest community in Wasco County. The Dalles is one of Oregon's most historic cities and was known earlier in its history as the town at the end of the Oregon Trail. Archaeological evidence suggests the area has been inhabited more or less continuously for more than 10,000 years. The City was first incorporated by the Oregon Territorial Government in 1857 as "Dalles City" and was made the county seat shortly thereafter. We celebrated our Sesquicentennial in June of 2007.

Strategically located on the Columbia River and bordered by the Cascade Mountains to the West, The Dalles provides an ideal distribution or manufacturing setting with available riverside locations, as well as bulk container and international shipping options. It has historically been an economic hub of the Pacific Northwest, linking major transportation routes between Eastern and Southern Oregon and Washington State. It offers residents the pleasures of rural living while providing the advantages of access to metropolitan amenities in Portland, only 80 miles to the West.

In accordance with the City Charter of 1899, which was revised in 2017 and amended November 2020, the City of The Dalles is governed by a City Council. This Council consists of an elected mayor and five council members. The City operates under a council-manager form of government.

The City has eight departments: Administration, Finance, Legal, Police, Planning, Human Resources, Library, and Public Works, that collaborate to provide a wide range of services to our citizens. These services include general administrative services, police, code enforcement, municipal court, planning and development, water treatment and distribution, wastewater collection, transportation systems, and stormwater management. Fire services are provided by the Mid-Columbia Fire & Rescue District, and building services and inspections were provided by Wasco County through the Mid-Columbia Council of Governments (MCCOG). However, in 2018 MCCOG dissolved and buildings services and inspections were transferred to Wasco County in 2019.

## **ECONOMIC CONDITIONS**

The City has a population currently estimated at 16,031, yet the City serves a trading area of about 90,000 persons in both Oregon and Washington. Principal economic activities are agriculture, high tech services, small industrial businesses, hydro and wind power generation/transmission, and tourism, along with healthcare, government, and retail services. Mid-Columbia Medical Center is the area's largest employer with approximately 739 employees in all their affiliated activities.

Major agricultural products of the City are wheat and sweet cherries, with a growing sector of grape production. The Dalles is a primary producer for both domestic and overseas cherry markets. There are in excess of 10,000 acres of sweet cherry trees around the City. Wheat has roughly 50,000 acres currently in cultivation in The Dalles area. Additional agricultural products include cattle, hay and tree fruits.

The Port of The Dalles Industrial Center encompasses the majority of the industrially zoned land within the City. This employment land is home to over 70 small to mid-sized companies employing over 2,200 people. Due to its past success, The Port of The Dalles now has a limited land supply of 10, 2 ± acre lots for businesses looking to expand or locate in The Dalles. This limited supply restricts the size of businesses that can be recruited to the area. In 2005 Google purchased 30 acres from the Port of The Dalles to build its first facility in The Dalles and has since purchased an additional 30 acres from the Port and continued to expand its footprint in the community. At this time Google has four different Enterprise Zone agreements and has completed 4 different project phases with more anticipated. The first of the 15 year Enterprise Zone agreements will be expiring next year and the abated taxes added back to the tax rolls. Small construction projects and reinvestment into the existing businesses continue to occur in the industrial area helping to foster a diverse industrial business sector. This varied mix of traded sector businesses has helped The Dalles weather several economic downturns, and while many businesses struggled during this past year due to COVID-19, the industrial area businesses were largely unaffected.

Beginning in July 2020, Columbia Gorge Community College began construction of a student residential hall and a workforce training skills center in order to support our educational mission. These two projects, both located on The Dalles Campus, represent the most significant expansion

of the college's physical space in more than a decade. Both buildings opened fall term 2021. The residential hall will provide affordable, long-term housing for students throughout our region, and the workforce skills center will support training in welding and metals fabrication, construction and other trades.

The City is a strategic home base for year-round recreation. Water sport enthusiasts will find boating, excellent fishing, and one of the finest windsurfing and kite boarding areas in the United States on the Columbia River. To the east are substantial opportunities to camp, fish, hike, and sightsee. To the west, ski enthusiasts have the opportunity to challenge the ski slopes of magnificent Mt. Hood and then relax at the numerous resorts that lie on Mt. Hood and at its base. Construction of the Columbia Gorge Discovery Center and Wasco County Historical Museum was completed in May 1997. Thousands of people visit the Center annually and it has become a center for many community festivities and events. The Center is located along the Columbia River that borders the City. Historic Downtown The Dalles has new breweries, new restaurants and retail shops, murals (including the completion of two additional murals in 2018), St. Peters Landmark and other historical buildings, and is a strong visitor draw.

In 2012 the City completed the construction of a Columbia River Marine Terminal, adjacent to the downtown area. The Marine Dock is used by one ship, American Queen Steamboat Company and four from American Cruise lines, with an occasional stop from National Geographic. While docked in The Dalles, passengers are able to book visits to various attractions, such as the Discovery Center and Fort Dalles Museum, or they can walk two blocks past the Festival Park to stroll through the downtown area.

Mid-Columbia Medical Center (MCMC) is the major hospital in the Mid-Columbia Region of Oregon and Washington. It is also the major trauma center in the region. This first class medical facility has attracted numerous health care professionals to The Dalles area. Their Oncology Center saves the region's population from traveling to Portland to receive those services and provides a multi-state option in the Northwest. MCMC opened a wellness center called Waters Edge in 2010 that offers exercise equipment, lap and therapy pools, spa services, exercise and nutrition classes, along with cardiac and pulmonary rehab, outpatient therapies, and sleep medicine and labs. However, this last year MCMC opened an Urgent Care at this facility. This expansion of comprehensive wellness services into a convenient, community-based setting, makes it easier for residents to access the programs they need and enjoy for healthier living. Furthermore, the Columbia Gorge Regional Airport recently completed a "flex space" hangar that is home to the new Fixed Base Operator (FBO) as well as Life Flight, which bases a helicopter and Polaris aircraft in the "flex space" hangar, providing emergency transport for medical emergencies.

The Dalles is the site of a 151 bed Veterans' long-term nursing and care home that opened in November 1997. It currently provides 151 jobs and has 145 residents. In 2011 the Oregon Department of Veteran Affairs added a new 9,300 square foot community center and out patient clinic next to the Veterans' home.

The Wasco County Courthouse and offices are located in the City, as are various State offices. The Dalles Dam at the eastern edge of the City is a major power generating facility. Also at the eastern edge of the City is the Celilo Converter Station, one of the world's largest electric power converter stations. Electricity is transported to and from Southern California through this station.

The Dalles is the major shopping center in the Mid-Columbia area. During the past fifteen years, several retail developments have been completed in the community. A 138,000 square foot regional Home Depot store opened in October 2004. This was followed by Walgreen's in 2005. Both the local Safeway and Fred Meyer stores completed multi-million dollar renovations in 2006. Fred Meyer expanded its retail space by 15,000 square feet, which included enclosing the existing garden area. A new Coastal Farm Supply store opened in The Dalles during the summer of 2012, and a new modern Goodwill retail and job center opened in 2014. In addition a Holiday Inn Express was constructed and opened April 14, 2020, with 93 rooms, creating more than 30 new jobs. The Cascade Square shopping center completed a 4+ million dollar façade renovation in the fall of 2018 and is home to a new, and only, sushi restaurant in the city. These developments are balanced with the closure of JC Penney's (which has been replaced by Discounts Plus), as well as Tony's Town and Country, a clothing store located in the downtown, and the closure of K-Mart. This significantly reduces the options for clothing type items for local residents.

The Urban Renewal Agency (URA) is working to renovate the older commercial areas of the community. A ten block Downtown Renovation Project was completed during the summer of 2001. A \$7 million dollar reconnection of the Downtown to the Columbia River was completed in FY 2003-2004 using Urban Renewal dollars, and they were matched two to one with other grant funds. In October 2009, a Full Faith and Credit Obligation Bond was obtained by the City, with over \$10 million of the proceeds going as a loan to the Urban Renewal Agency to refund their current bond and provide nearly \$8 million for Urban Renewal projects. The East Gateway public infrastructure, that included a round-about to manage traffic in a problem area, was completed in June 2010. That project leveraged approximately \$25 million in private investment, including a new winery now located in a vacant flour mill that employs close to 100 people. The new Marine Terminal Dock and the new Lewis & Clark Festival Area, both Downtown/Riverfront Connection projects, were completed in the summer of 2012, at a cost of \$6.6 million.

The URA decided to demolish the former Tony's Town and County Department Store building in February 2021. The intent of the demolition is to invest in the building removal now so that the Agency may offer the site for sale to private developer who will redevelop it for a future housing and retail building in this prime downtown location. City staff is working to identify environmental clean-up actions that will be needed prior to demolition of the building.

The Urban Renewal Agency completed a controlled demolition on the Recreation Building roof, following its partial collapse in summer 2019. There was a negotiated settlement with CIS insurance to offset loss and demolition costs. Redevelopment of the Recreation Building site is currently underway, with three new storefronts expected by early 2022. The site will occupy a future ice cream/candy shop, art gallery space, family recreation center, and shared outdoor customer space. The 1929 Granada Theater Building, located on the same block, was sold by the Agency in 2020. The theater now holds shows each weekend, including movies and live music performers. The owner of the Granada Theater also started a monthly outdoor live music series this summer in nearby Lewis and Clark Park. They amended ODOT/City agreement and project description for First Street/Riverfront Connection Project includes updated cost estimate and construction schedule. The project includes a new street, sidewalk and utility lines along First Street between Union and Laughlin Streets. The new streetscape will be inviting, bicycle-friendly, and ADA-accessible for the first time in The Dalles' history.

State Tax limitation measures in 1990, 1996 and 1997 have limited property taxes. An upswing in the local economy up until the 2008 recession mitigated most of those impacts.

## **ECONOMIC CLIMATE AND FUTURE**

The City of the Dalles, through years of prudent management, has been able to withstand the economic impact of recent financial crises without diminishing services to our citizens. During the recession, some changes were made to reduce expenses, while continuing to maintain service levels. Currently, the community is facing challenges with school facility maintenance and construction as a result of a bonding authority that failed on the November 2018 ballot. School facility conditions have been attributed to the challenge of retaining highly qualified staff most notably for the hospital. Like many other communities in Oregon, affordable/attainable housing is an increasing challenge. During the past year, revenues from water and sewer rates were determined to be adequate to maintain operations and fund reserves without implementing previously scheduled rate increases. Overall the financial position of the City in the past year has been improved.

The City's management conditions are strong and supported by good financial practices and policies. The City's historical maintenance of strong and stable reserves and support of balanced operations continues. The City provides for long term financial planning by maintaining annually updated five year Capital Improvement Plans for all departments, and long range improvement plans for City infrastructure, including water, wastewater, transportation systems. The City maintains a 20 Year Vision Plan, and has an annual goal setting process and identifies those goals that will have a financial impact on subsequent budget development.

## **MAJOR INITIATIVES**

### **Water Master Plan**

A Water Master Plan update was completed in 2006. A \$7.9 million water revenue bond was issued in 2007. A new reservoir and associated pipelines were constructed in fiscal year 2010-2011, utilizing about \$6 million in grant and loan funds under the American Recovery and Reinvestment Act of 2009. The City completed a review of its water rates and capital needs in 2011 and adopted a rate plan to meet those needs. Additional revenue bonds that was planned to be issued in fiscal years 2016-2017 was not needed because increases in water utility rate revenues from increased residential, commercial and industrial water usage were sufficient to fund identified system improvements. Construction of a new Port Industrial Water Main, expansion of the Lone Pine Well and repainting of Columbia View Reservoir were completed in 2018-2019 utilizing rate revenues, system development charges, and outside private funding. Sorosis Reservoir was repainted in 2019-2020. In 2020-2021, work began on the final design of the Dog River Pipeline Replacement Project. In 2021-22, the final design of the Dog River Pipeline is to be completed and work is to begin on its construction, an update of the City's Water Master Plan will be initiated, a SCADA System Upgrade Phase 1 project is budgeted, and funds are being accumulated for future projects to repair the Sorosis Reservoir Roof and repaint the Garrison Reservoir.

### **Transportation System Plan**

A Transportation System Plan drafted in 1999 was updated and implemented in 2006. The plan was updated again in 2017 utilizing a Transportation Growth Management grant and

Transportation System Development Charges. A five-year capital improvement plan, updated annually, has been implemented for street development and to provide preventative maintenance.

A Transportation System Development Charge has been implemented. In 2019-2020, the East Scenic Dr. Stabilization Phase II project and West 2nd Street/Cherry Height intersection improvements project were completed. In 2020-21, the West 15th Street reconstruction project was initiated and an annual ADA Sidewalk Ramp Upgrade project was completed. Projects were also completed which focused on improving surfaces and integrity of streets.

### **Storm Water Master Plan**

Storm Water Master Plan was completed in 2007. A System Development Charge and a storm water utility charge have been implemented.

### **Columbia Gateway Urban Renewal Agency**

The Columbia Gateway Urban Renewal Agency, a component unit of the City of The Dalles, operated throughout the 2020-2021 fiscal year. The Agency consists of an Urban Renewal District, formed by the citizens, to resolve issues of blight within the boundaries of the District. Ordinance No. 09-1301 adopted an amendment to the plan on June 22, 2009. This amendment provided for a new maximum indebted amount that is expected to be reached by the year 2025, thus extending the original expiration date of 2015 for another ten years. The Agency did levy and collect tax increment proceeds during FY 20/21.

### **Housing Needs Analysis and Residential Buildable Land Needs Assessment**

A comprehensive Housing Needs Analysis and Residential Buildable Land Needs Assessment were completed in 2016/17, this project, in compliance with Oregon Planning Rules #10, identified types of housing needs and assessed future developable land needs. The City obtained a State Transportation and Growth Management Grant to complete state required housing code amendments. The amendments were approved unanimously by the City Council in June 2021.

## **FINANCIAL INFORMATION**

### **Accounting System and Budgetary Controls**

The City's accounting records for general governmental operations are maintained on a modified accrual basis, with the revenue being recorded when available and measurable and expenditures being recorded when the services or goods are received and the liabilities are incurred. Accounting records for the City's proprietary fund type are maintained using the accrual basis of accounting. The assets and liabilities of the agency funds are accounted for using the modified accrual basis of accounting.

The City's management is responsible for establishing and maintaining an internal control structure designed to protect the assets of the City from loss, theft or misuse, and to ensure that adequate accounting data is compiled to allow for the preparation of financial statements in conformity with generally accepted accounting principles. The internal control structure is designed to provide reasonable, but not absolute, assurance that these objectives are met. The concept of reasonable assurance recognizes that: (1) the cost of a control should not exceed the benefits likely to be derived; and (2) the valuation of costs and benefits requires estimates and judgments by management. Management recognizes the significance of internal controls, which are incorporated in the accounting system. We believe our internal accounting controls adequately safeguard the assets and provide reasonable assurance of proper recording of all financial transactions.

A budget is prepared and legally adopted by the City Council for each fund. All changes to the budget must be approved by the City Council. These budgets are all prepared on the modified accrual basis of accounting, complying with Oregon Local Budget Law. The ordinance authorizing appropriations for each fund sets the level by which expenditures cannot legally exceed appropriations. All funds, excluding the General Fund, maintain levels of budgetary control for personnel services, materials and services, capital outlay, special payments, operation contingencies, debt service and all other requirements levels. For the General Fund, appropriations are at the department level for personal services, materials and services, capital outlay and other uses.

Unexpected additional resources may be added to the budget through the use of a supplemental budget and appropriations ordinance. A supplemental budget requires hearings before the public, publications in newspapers and approval by the City Council, if the change is greater than, or equal to, 10% of the original budget. Original and supplemental budgets may be modified by the use of appropriation transfers between the levels of control. Such transfers require approval by the City Council. The City Council approved several appropriation transfer resolutions during the year ended June 30, 2021. Appropriations lapse at year-end.

The City has established a procurement policy for the purchases of goods and services. All items purchased by the City require a purchase order. Purchase orders are initiated at the department level and are reviewed at the Finance office. Purchase orders greater than \$15,000 require the approval of the City Manager and those greater than \$50,000 require City Council approval.

The City Council adopted a comprehensive set of Fiscal Management Policies in June 2011. These policies updated and compiled existing policies on budgeting, revenues and expenditures, public contracting, purchasing authority levels, capital asset and capital improvements, cash management and investments, debt, risk management, and accounting and financial reporting.

The new policies also addressed intangible capital assets as required by GASB 51, and the new fund balance structures as required by GASB 54. These policies, in particular the new fund balance structure, were initially applied in the preparation of the Comprehensive Annual Financial Report for the fiscal year ending June 30, 2011.

## **OTHER INFORMATION**

### **Management Discussion and Analysis**

Generally accepted accounting principles require that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement MD&A and should be read in conjunction with it. The MD&A can be found immediately following the report of the independent auditor.

### **Independent Audit**

Chapter 297 of the Oregon Revised Statutes requires an independent audit be made of all City funds and account groups within six months following the close of a fiscal year. The independent auditors, who were selected by the City Council, have completed their audit of the City's funds and account groups; and their opinion and State of Oregon required audit comments and disclosures are included in this report.

### **GFOA Certificate of Achievement for Excellence in Financial Reporting**

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of The Dalles for its comprehensive annual financial report for the fiscal year ended June 30, 2021. In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized comprehensive annual financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current comprehensive annual financial report continues to meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

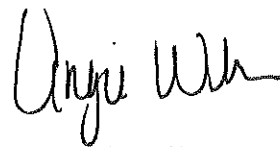
**Acknowledgments**

The preparation of this report on a timely basis has been accomplished through diligent efforts of the Finance Department's entire staff and staff from other departments. I should like to express my appreciation to all the members of this department for their assistance and contributions to its preparation. I also thank the Mayor and members of City Council for their interest and support in planning and conducting the financial operations of the City.

Respectfully submitted,



Julie Krueger  
City Manager



Angie Wilson  
Finance Director



**CITY OF THE DALLES  
OFFICIALS OF THE CITY  
AS OF JUNE 30, 2021**

**MAYOR AND CITY COUNCIL**

<u>Name and Address</u>	<u>Term Expires December 31</u>
Rich Mays, Mayor 367 Summit Ridge The Dalles, OR 97058	2022
Darcy Long-Curtiss 2409 Mount Hood St. The Dalles, OR 97058	2024
Tim McGlothlin 328 W 21 <sup>st</sup> The Dalles, OR 97058	2022
Scott Randall 721 E 18 <sup>th</sup> The Dalles, OR 97058	2022
Dan Richardson 3515 Crest Court The Dalles, OR 97058	2024
Rod Runyon 2019 W Scenic The Dalles, OR 97058	2024

**City Administration**

Julie Krueger, City Manager – Budget Officer  
Izetta Grossman, City Clerk  
Angie Wilson, Finance Director



Government Finance Officers Association

Certificate of  
Achievement  
for Excellence  
in Financial  
Reporting

Presented to

**City of The Dalles  
Oregon**

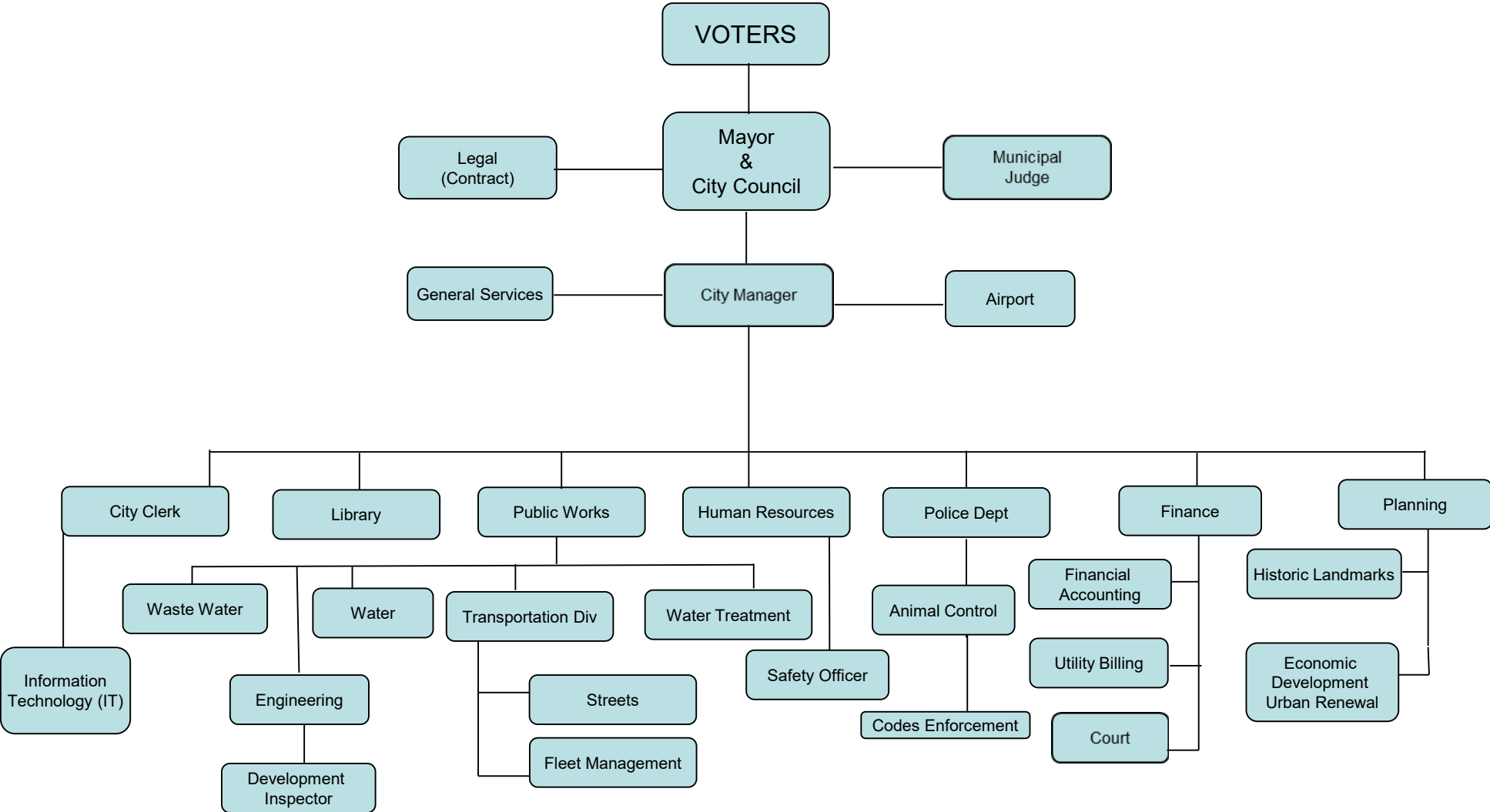
For its Comprehensive Annual  
Financial Report  
For the Fiscal Year Ended

June 30, 2020

*Christopher P. Morill*

Executive Director/CEO

# City of The Dalles – Organizational Flow Chart





Talbot, Korvola & Warwick, LLP 14945 SW Sequoia Parkway, Suite 150, Portland, Oregon 97224  
P 503.274.2849 F 503.274.2853 [www.tkw.com](http://www.tkw.com)

## **INDEPENDENT AUDITOR'S REPORT**

Mayor and City Council  
City of The Dalles  
The Dalles, Oregon

### **REPORT ON THE FINANCIAL STATEMENTS**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of The Dalles, Oregon (the City), as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the Table of Contents.

### **MANAGEMENT'S RESPONSIBILITY FOR THE FINANCIAL STATEMENTS**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### **AUDITOR'S RESPONSIBILITY**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the City's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### **OPINIONS**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City as of June 30, 2021, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

## **INDEPENDENT AUDITOR'S REPORT (Continued)**

Mayor and City Council  
City of The Dalles  
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### **OTHER MATTERS**

#### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that Management's Discussion and Analysis and the Required Supplementary Information as listed in the Table of Contents and the Notes to Required Supplementary Information be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### ***Other Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The combining and individual fund statements, schedules and other financial schedules, collectively presented as Other Supplementary Information in the Table of Contents, are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The Other Supplementary Information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Other Supplementary Information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The Introductory and Statistical Sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on them.

**INDEPENDENT AUDITOR'S REPORT (Continued)**

Mayor and City Council  
City of The Dalles  
Page 3

**REPORTS ON OTHER LEGAL AND REGULATORY REQUIREMENTS**

**Other Reporting Required by Oregon Minimum Standards**

In accordance with *Minimum Standards for Audits of Oregon Municipal Corporations*, we have also issued our report dated December 22, 2021 on our consideration of the City's compliance with certain provisions of laws and regulations, including the provisions of Oregon Revised Statutes as specified in Oregon Administrative Rules. The purpose of that report is to describe the scope of our testing of compliance and the results of that testing and not to provide an opinion on compliance.

By   
Timothy R. Gillette, Partner

Portland, Oregon  
December 22, 2021

## MANAGEMENT'S DISCUSSION AND ANALYSIS

This discussion and analysis presents the highlights of financial activities and financial position for the City of The Dalles, Oregon. The analysis focuses on significant financial issues, major financial activities and resulting changes in financial position, budget changes and variances from the budget, and specific issues related to funds and economic factors affecting the City.

Management's Discussion and Analysis (MD&A) focuses on current year activities and resulting changes. Please read it in conjunction with the Transmittal Letter (page i) and the City's financial statements.

### FINANCIAL HIGHLIGHTS

The City's assets and deferred outflows of resources exceeded its liabilities and deferred inflows of resources at June 30, 2021 by \$122,282,969 (net position). Of this amount \$83,801,962 was invested in capital assets (net of related debt). \$15,050,107 was restricted for specific purposes, resulting in unrestricted net position of \$23,430,900. The unrestricted net position is made up of unrestricted governmental net position of \$20,203,765 and unrestricted business-type net position of \$3,227,135.

The City's net position increased by \$9,386,093 (8.31%), due primarily to increased capital grants and contributions while expenses were relatively constant.

The City's Governmental Funds had an increase in fund balances in the amount of \$2,661,828. The General Fund balance increased by \$665,144. The Street Fund balance increased by \$105,905. The Special Assessment Fund balance decreased by (\$52,685). Nonmajor funds increased by \$1,943,460. The City prepares a budget for all governmental funds on an annual basis.

The City's Enterprise Funds experienced an increase in net position of \$5,007,132, due primarily to continued increases in charges for services with little change in expenses. The City prepares a budget for all enterprise funds on an annual basis.

### OVERVIEW OF THE FINANCIAL STATEMENTS

The City's annual financial report consists of several sections. Taken together they provide a comprehensive financial report of the City. The components of the report include the following:

**Management's Discussion and Analysis.** This section of the report provides financial highlights, overview and economic factors affecting the City.

**Basic Financial Statements.** Includes a Statement of Net Position, a Statement of Activities, fund financial statements and the notes to the financial statements.

Statements of Net Position and Activities focus on an entity-wide presentation using the accrual basis of accounting and provide both long-term and short-term information about the City's financial status. The Governmental activities include most of the City's basic services such as police, street maintenance and improvement, community planning and governance. The Business-type activities include the operation of the City's water and sewer utilities.

## MANAGEMENT'S DISCUSSION AND ANALYSIS (CONTINUED)

Fund financial statements focus separately on major governmental funds and proprietary funds. Governmental fund statements follow the more traditional presentation of financial statements. The City's major governmental funds are presented in their own column and the remaining funds are combined into a column titled "Other Governmental Funds". Budgetary comparison statements are presented for the General Fund and Street Fund, which comprise the City's General and Major Special Revenue Funds.

Statements for the City's proprietary funds follow the governmental funds and include net position, revenues, expenses and changes in fund net position, and cash flows.

The notes to the financial statements provide additional disclosures required by governmental accounting standards and provide information to assist the reader in understanding the City's financial condition.

**Supplemental Information.** Readers desiring additional information about other funds not represented in the Basic Financial Statements can find it in this section of the report. Included within this section are:

- Combining Schedules of other governmental funds, which are classified as non-major. These schedules include balance sheets and schedules of revenues, expenditures and changes in fund balances.
- Combining Schedule of the General Fund. These schedules include a balance sheet and schedule of revenues, expenditures and changes in fund balance. The Public Works Reserve Fund, Transportation System Reserve Fund, and Unemployment Reserve Fund are budgetary funds required by Oregon Budget Law, but do not qualify as funds based on GASB 54 therefore they are combined into the General Fund to create the General Fund.
- Budgetary Comparisons. Budgetary information for all funds, except General and Street Funds, which are presented within the Basic Financial Statements, are presented here.
- Other Financial Schedules complete the Financial Section of this report.

## FINANCIAL SUMMARY AND ANALYSIS

As mentioned earlier, the City's net position as of June 30, 2021 was \$122,282,969, an increase from June 30, 2020 of \$9,386,093. By far the largest portion of the net position is comprised of the City's investment in capital assets (e.g., land, building, equipment, and public infrastructure), less any related debt outstanding that was used to acquire those assets. The City uses capital assets to provide services to citizens; therefore, these assets are not available for future spending. The resources to repay the related debt is not provided by capital assets, but will be provided from other sources.



## MANAGEMENT'S DISCUSSION AND ANALYSIS (CONTINUED)

### City of The Dalles Net Position

	Governmental Activities		Business-type Activities		Total	
	2020		2020		2020	
	2021	Restated	2021	2020	2021	Restated
<b><u>Assets</u></b>						
Current and other assets	\$ 35,252,091	\$ 31,714,899	\$ 15,487,199	\$ 11,892,320	\$ 50,739,290	\$ 43,607,219
Capital assets	35,695,802	35,879,283	59,042,606	58,772,553	94,738,408	94,651,836
<b>Total Assets</b>	<b>70,947,893</b>	<b>67,594,182</b>	<b>74,529,805</b>	<b>70,664,873</b>	<b>145,477,698</b>	<b>138,259,055</b>
Deferred outflows of resources	-	-	554,404	604,804	554,404	604,804
<b><u>Liabilities</u></b>						
Long-term liabilities	7,515,447	8,502,161	11,166,172	12,637,411	18,681,619	21,139,572
Other liabilities	1,924,683	1,889,552	2,250,475	1,933,959	4,175,158	3,823,511
<b>Total Liabilities</b>	<b>9,440,130</b>	<b>10,391,713</b>	<b>13,416,647</b>	<b>14,571,370</b>	<b>22,856,777</b>	<b>24,963,083</b>
Deferred inflows of resources	540,462	614,129	351,894	389,771	892,356	1,003,900
Net investment in capital assets	29,105,204	28,892,637	54,696,758	54,091,260	83,801,962	82,983,897
Restricted	11,658,332	10,893,307	3,391,775	1,825,510	15,050,107	12,718,817
Unrestricted	20,203,765	16,802,396	3,227,135	391,766	23,430,900	17,194,162
<b>Total net position</b>	<b>\$ 60,967,301</b>	<b>\$ 56,588,340</b>	<b>\$ 61,315,668</b>	<b>\$ 56,308,536</b>	<b>\$ 122,282,969</b>	<b>\$ 112,896,876</b>

The governmental activities revenue comes primarily from property taxes, franchise fees, charges for services, and various grants and contributions. Between FY19/20 and FY20/21, the City's Taxable Assessed Value (TAV) increased by 5.3%. When compared to the prior year, City property taxes collected increased by 3.4%. When compared to the prior year, Urban Renewal District property taxes collected decreased by 9.1%.

Our natural gas franchise fees decreased 2% over the prior year. This is primarily due to having a less severe winter than the previous year. The electric franchise fees increased 5.0%, while CATV/internet franchise fees decreased 4.9%, and the garbage franchise fees stayed the same. The Street Fund realized a 0.9% increase in the local 3 cent per gallon gas tax. Transient Room Taxes collected increased 2.4% compared to the prior year. Total City charges for services revenue showed a 2.60% decrease.

During the year ending June 30, 2021, the City received revenue from capital grants and contributions that consist primarily of awards for specific special projects. These will not be a continuing source of revenue. Grants and contributions received during the fiscal year included \$142,266 for the CDBG

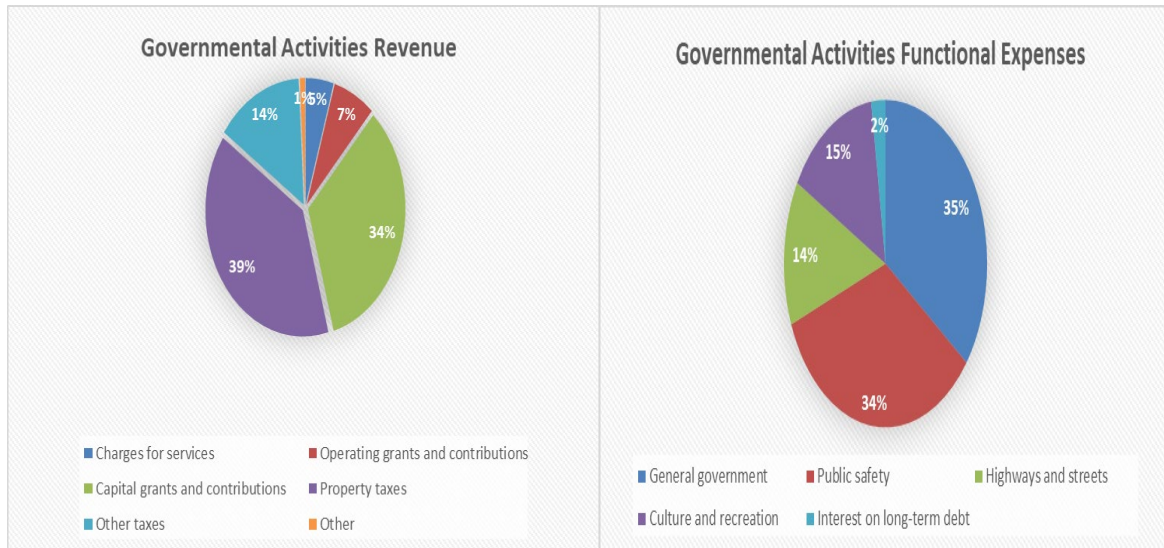
## MANAGEMENT’S DISCUSSION AND ANALYSIS (CONTINUED)

Housing Grant for Integrated Planning Grant, The Brownsfield Grant in the amount of \$11,556, SHPO Grant in the amount of \$10,000, State Covid Grant for the City in the amount of \$435,647 and State Business Grant through Business Oregon in the amount of \$200,000.

The City’s governmental expenses cover a wide variety of services, with general government, public safety and streets accounting for most of these expenses. The 5.9% increase in governmental expenses was primarily due to increase in personnel services and increased Covid expenses funded by the Covid Grant and Business Oregon Grant.

The Business Type activities revenues come mostly from charges for services and various grants for capital outlay expenses for several projects, including the 2<sup>nd</sup>/Cherry Heights Intersection Project, Riverfront Trail repair and Maintenance, Telecom Equipment Upgrade for City Hall and Public Works, and an Armored Vehicle for Police. No water or wastewater rate increases were implemented during the fiscal year. Business type activities expenses remained relatively unchanged during the year.

Property taxes are the City’s primary on-going source of revenue and comprise 39% of the City’s governmental revenue. Property taxes are derived from the permanent tax rate and taxes levied for the repayment of bonded indebtedness.



## MANAGEMENT'S DISCUSSION AND ANALYSIS (CONTINUED)

For the fiscal year ending June 30, 2021, net position of the Governmental activities increased by \$4,378,961, which represents a 7.74% increase. Net position of the Business-type activities increased by \$5,007,132, which represents a 8.89% increase. Key elements of these changes, when compared to the year ending June 30, 2020 are as follows:

	Governmental Activities		Business-type Activities		Total	
	2021	2020	2021	2020	2021	2020
<b>Revenues</b>						
Program Revenues						
Charges for services	\$ 761,702	\$ 2,091,724	\$ 14,004,098	\$ 13,067,406	\$ 14,765,800	\$ 15,159,130
Operating grants and contributions	1,147,662	1,114,743	175,000	-	1,322,662	1,114,743
Capital grants and contributions	5,579,603	3,192,842	11,964	3,696	5,591,567	3,196,538
General Revenues						
Property taxes	6,371,956	6,386,169	-	-	6,371,956	6,386,169
Other taxes	2,361,131	2,458,295	-	-	2,361,131	2,458,295
Other	141,450	356,466	96,840	222,703	238,290	579,169
<b>Total revenues</b>	<b>16,363,504</b>	<b>15,600,239</b>	<b>14,287,902</b>	<b>13,293,805</b>	<b>30,651,406</b>	<b>28,894,044</b>
<b>Expenses</b>						
General government	4,772,981	4,163,662	-	-	4,772,981	4,163,662
Public safety	4,543,577	4,362,967	-	-	4,543,577	4,362,967
Highways and streets	1,925,942	1,984,052	-	-	1,925,942	1,984,052
Culture and recreation	1,961,529	1,909,414	-	-	1,961,529	1,909,414
Interest on long-term debt	306,935	341,850	-	-	306,935	341,850
Water	-	-	3,598,702	3,753,063	3,598,702	3,753,063
Wastewater	-	-	3,861,783	3,704,777	3,861,783	3,704,777
2018 Utility Bond	-	-	293,864	321,923	293,864	321,923
<b>Total expenses</b>	<b>13,510,964</b>	<b>12,761,945</b>	<b>7,754,349</b>	<b>7,779,763</b>	<b>21,265,313</b>	<b>20,541,708</b>
Changes in net position before transfers	2,852,540	2,838,294	6,533,553	5,514,042	9,386,093	8,352,336
Transfers	1,526,421	1,452,132	(1,526,421)	(1,452,132)	-	-
Change in net position	4,378,961	4,290,426	5,007,132	4,061,910	9,386,093	8,352,336
Net position - beginning	56,588,340	52,297,914	56,308,536	52,246,626	112,896,876	104,544,540
<b>Total net position</b>	<b>\$ 60,967,301</b>	<b>\$ 56,588,340</b>	<b>\$ 61,315,668</b>	<b>\$ 56,308,536</b>	<b>\$ 122,282,969</b>	<b>\$ 112,896,876</b>

## MANAGEMENT'S DISCUSSION AND ANALYSIS (CONTINUED)

### Governmental Activities

A significant portion of the increase in net position is due to the City's increase in operating grants and capital grants.

### Business-type Activities

The increase in net position of the business-type activities is due primarily to continued increases in charges for services while expenses remained nearly unchanged.

## FINANCIAL ANALYSIS OF FUNDS

As of June 30, 2021, the City's governmental funds reported a combined fund balance of \$21,448,786, which is an increase of \$2,661,828 from June 30, 2020.

The General Fund is the primary operating fund of the City. Beginning June 30, 2011, the General Fund has been combined with the Public Works Reserve Fund, the Street/Bridge Replacement Fund and the Unemployment Fund, as required by GASB 54. As of June 30, 2021, the combined General Fund balance was \$6,886,340 which is an increase of \$665,144 from June 30, 2020. The combined revenues were \$8,746,882 and combined expenditures were \$9,385,413, resulting in a loss of \$638,531. The combined General Fund received transfers from other funds in the amount of \$1,618,780, and transfers out to other funds in the amount of \$317,443. This, combined with sales of property for \$2,338, resulted in net "Other financing sources" totaling \$1,303,675.

The Street Fund balance as of June 30, 2021 was \$1,350,810, which is an increase of \$105,909 from June 30, 2020. Street Fund revenues were \$1,718,863, while expenditures were \$1,862,393, resulting in a loss of \$143,530. Transfers in from other funds in the amount of \$626,499 and transfers out to other funds in the amount of \$382,838. This, combined with sales of property for \$5,788, resulted in net "Other financing sources" totaling \$249,439.

The Special Assessments Fund balance as of June 30, 2021 was \$469,219, which is a decrease of \$52,685 from June 30, 2020. This decrease was due to no expenditures for the year and additional revenue received for the Special Assessments for LIDS.

The non-major governmental funds balance as of June 30, 2021 was \$12,742,417. This reflects an increase of \$1,943,460. The City received Enterprise Zone Revenue that did not get paid out to Columbia Gorge Community College.

Proprietary funds provide the same type of information as presented in the government-wide statements of net position and activities, but in more detail. The proprietary funds net position amounted to \$61,315,668 as of June 30, 2021, reflecting a \$5,007,132 increase from net position as of June 30, 2020.

The combined Water Funds net position as of June 30, 2021 was \$28,725,848, which is an increase of \$1,567,469 over June 30, 2020. This increase is primarily due to accumulating funds in the Water Capital Reserve to implement the capital improvement plan.

The combined Wastewater Funds net position as of June 30, 2021 was \$40,180,625, which is an increase of \$2,392,227 from June 30, 2020. This increase is primarily due to accumulating funds for the construction-in-progress projects.

The 2018 Utility Bond Fund net position as of June 30, 2021 was (\$7,590,805), which is an increase of \$1,047,436 from June 30, 2020. This increase is primarily due to accumulating funds in the 2018 Utility Bond Fund for the debt payments.

## MANAGEMENT'S DISCUSSION AND ANALYSIS (CONTINUED)

### BUDGETARY HIGHLIGHTS

The original legal appropriations for fiscal year 2020-2021 for the General Fund – Budgetary Basis totaled \$10,210,278, with contingency of \$778,850. The Unappropriated Ending Balance, which is not included in the legal appropriations, was \$2,716,675. Budget amendments during the year resulted in a total budget of 10,845,925, with a contingency of \$638,343. The changes to the budget were made to cover expenses for unanticipated court appointed attorney fees in the Judicial Department, changes in the Legal Department and special legal services caused an increase in the Legal Department. The Police Department had additional expenses for the MDT units that was inadvertently left out of the budget, EIS Computer Aided Dispatch, clothing allowance, increase equipment to the police vehicle, additional services for towing and added a new police officer position. Temporary salaries were added to the Human Resources Department for temporary/part time salaries for the Tutors for school services of city employees. We received two unanticipated Grants from Business Oregon and the State of Oregon for COVID-19. Lastly, additional funds were put in the City Council Budget for 2020 Gorge Commission Scenic Area Review. Expenditures were \$6,090,722 under budget. The General Fund contains the City Administration, Legal, Finance, Planning, Police, and General Maintenance Departments, and budgets for certain anticipated levels of operations, maintenance and projects, along with a 10% Contingency. Some departments, such as Police, budget some items at a worst-case level. Department Managers are expected to work within their budgets and to try to return an average of 4 to 5% of their budgets to roll into the next year. It is also anticipated that the contingency will not be spent and will be available for the beginning fund balance in the new fiscal year.

### CAPITAL ASSETS AND DEBT ADMINISTRATION

As of June 30, 2021, the City had invested \$94,738,408 in capital assets of its governmental and business-type activities. This investment includes land and land improvements, buildings, equipment, and public infrastructure of roads and bridges. The investment in governmental activities capital assets decreased by \$183,481 and business-type activities capital assets increased by \$270,055, significant additions during the year ending June 30, 2021 were related to the ongoing Dog River Pipeline Replacement Project, rehab of Wicks Well, Sorosis Water Storage Tank, Public Works Generator Project, 2021 Caterpillar Wheel Loader, Sodium Hypochlorite Tank, the I-84 Undercrossing sanitary sewer project, Case Quad-Trac Tractor, Balzer Manure Spreader, IBAK Camera System, Allen Bradley PLC Processor, and the 2021 Sanitary Sewer Slip-line project.

Additional information on the City's capital assets may be found in Note III.D of the financial statements.

The total governmental long-term debt outstanding at June 30, 2021 was \$8,167,972. Business-type activities long-term debt outstanding was \$12,475,361. During the year the City did not add long-term debt.

## MANAGEMENT'S DISCUSSION AND ANALYSIS (CONTINUED)

A summary of the City's long-term debt outstanding is as follows:

Airport Taxable LOCAP Bond	\$ 1,565,000
Premium on Airport Taxable LOCAP Bond	12,376
2009 FFCO Bond	6,135,000
Premium on 2009 FFCO Bond	380,035
FFCO 2008 Bond	570,000
Premium on FFCO 2008 Bond	7,153
2018 Utility Revenue and Refunding Bond	8,129,511
CWSRF Loan	1,309,115
SDWRLF Loan	2,128,758
ARRA Note	<u>406,385</u>
TOTAL	\$ 20,643,333

Although the City is fully liable for the Airport taxable LOCAP bond, it is anticipated that this bond will be repaid from Airport rental revenue and the City has recorded a receivable from the Airport for the full amount of the bond and premium.

The City operates the Mid-Columbia Regional Airport as a joint venture with Klickitat County, Washington. The City has acted as a conduit for debt for the Airport. The City has not recorded this debt as it was not anticipated that the City would be required to use its resources for repayment. The balance outstanding at June 30, 2021 includes the following:

Airport Klickitat County Loan	\$ 50,000
Airport Klickitat County CERB Loan	350,000
Airport Loan from Port	<u>89,102</u>
TOTAL AIRPORT	\$ 489,102

Compensated Absences accruals totaled \$626,769 as of June 30, 2021. Governmental accruals totaled \$397,394, but are not recorded as a liability in the Governmental Funds. Business-type compensated absences accrual totaling \$229,375 are recorded as current period liabilities as of June 30, 2021, because the oldest leave hours accrued are considered to be used first, so the balances are constantly being updated by use and new accruals. The liability for other postemployment benefits totaled \$453,133. The breakdown was \$274,443 for governmental activities and \$178,690 for business-type activities.

Additional information on the City's long-term debt may be found in Note III.F of the financial statements.

## MANAGEMENT'S DISCUSSION AND ANALYSIS (CONTINUED)

### ECONOMIC FACTORS

Each year, the City of The Dalles has a variety of projects and partnerships to tackle challenges facing the community and encourage economic growth, sustainability, and resiliency.

To begin, the City has continued to work on and completed several different infrastructure projects. One of the largest projects is the replacement of the Dog River Pipeline which is over 100 years old and carries nearly 54% of the City's water supply. The funding for this project is nearly secured through grants and loans from the Safe Drinking Water Revolving Loan Fund, the Oregon Water Resources Department, local funds and others. An Aquifer Storage and Recovery system feasibility study has been completed and potential financing is in place. In 2020-2021, work began on the final design of the Dog River Pipeline Replacement Project. In 2021-22, the final design of the Dog River Pipeline is to be completed and work is to begin on its construction, an update of the City's Water Master Plan will be initiated, a SCADA System Upgrade Phase 1 project is budgeted, and funds are being accumulated for future projects to repair the Sorosis Reservoir Roof and repaint the Garrison Reservoir. In 2020-21, the West 15th Street reconstruction project was initiated and an annual ADA Sidewalk Ramp Upgrade project was completed. Projects were also completed which focused on improving surfaces and integrity of streets.

The Urban Renewal Agency completed a controlled demolition on the Recreation Building roof, following its partial collapse in summer 2019. There was a negotiated settlement with CIS insurance to offset loss and demolition costs. Redevelopment of the Recreation Building site is currently underway, with three new storefronts expected by early 2022. The site will be occupied by a future ice cream/candy shop, art gallery space, family recreation center, and shared outdoor customer space. The 1929 Granada Theater Building, located on the same block, was sold by the Agency in 2020. The theater now holds shows each weekend, including movies and live music performers. The owner of the Granada Theater also started a monthly outdoor live music series this summer in nearby Lewis and Clark Park. The amended ODOT/City agreement and project description for First Street/Riverfront Connection Project includes updated cost estimate and construction schedule. The project includes a new street, sidewalk and utility lines along First Street between Union and Laughlin Streets. The new streetscape will be inviting, bicycle-friendly, and ADA-accessible for the first time in The Dalles' history.

The past few years have seen several enterprise zone applications from businesses in the City such as Hydro USA, PowderPure, and several hotels. All of these agreements require job creation and most of them have average wage and compensation requirements. Design LLC, has completed Phase I of their Taylor Lakes site and completed Phase II in early 2020.

The City continues to be in partnership with the Port of The Dalles and Wasco County for joint work required concerning the Columbia River Gorge Commission "Gorge 2020" Management Plan for the Columbia River gorge national Scenic Area.

Last year changes were also been made to the City's code to encourage various types of housing developments. Finally, the Columbia Gorge Regional Airport successfully installed new gas pumps to be able to fuel up more aircraft. They are continuing building new private hangars. The airport is finalizing its North Apron Rehabilitation project and completed the upgrades of the Jet A+ fuel tanks totaling 24k gallons. The Pacific Coast Cherry Packers built a hydrocooling and cold storage facility in the business park in 2019/20. The FBO TacAero, finished construction of their three new hangar facilities in 2019/20. The airport had record fuel sales with over 251K gallons pumped as of December including over 50K gallons supporting military and firefighting aircrews.

## **MANAGEMENT'S DISCUSSION AND ANALYSIS (CONTINUED)**

The Dalles continues to face challenges with housing, school infrastructure, homelessness, and limited industrial and commercial land as a result of the Urban Growth Boundary. The UGB is a complicated process because the City is also located in the National Scenic Area and a process for expanding the UGB, incorporating this dynamic, has been challenging to establish.

### **FINANCIAL CONTACT**

The City's financial statements are designed to present users (citizens, taxpayers, customers, investors and creditors) with a general overview of the City's finances and to demonstrate the City's accountability. The Columbia Gateway Urban Renewal Agency has issued a separate report, which is available for those who are interested.

If you have questions about the report or need additional information, please contact the City Finance Director at 313 Court Street, The Dalles, Oregon.



## **FINANCIAL SECTION**

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## **BASIC FINANCIAL STATEMENTS**

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## **BASIC FINANCIAL STATEMENTS**

The basic financial statements include interrelated sets of financial statements as required by the GASB. The sets of statements include:

- Government-Wide Financial Statements
- Fund Financial Statements
  - Governmental Funds
  - Proprietary Funds

In addition, the notes to the basic financial statements are included to provide information that is essential to a user's understanding of the basic financial statements.

**CITY OF THE DALLES, OREGON**  
**STATEMENT OF NET POSITION**  
**June 30, 2021**

	Governmental Activities	Business-Type Activities	Total
<b>ASSETS:</b>			
Current assets:			
Cash and cash equivalents	\$ 11,218,652	\$ 10,274,125	\$ 21,492,777
Receivables:			
Accounts	806,945	1,284,595	2,091,540
Fines and forfeitures, net	530,136	-	530,136
Property taxes	259,872	-	259,872
Assessments	81,178	-	81,178
Prepaid items	174,542	-	174,542
Investment in joint ventures	10,291,575	-	10,291,575
Inventories	119,006	536,704	655,710
Total current assets	<u>23,481,906</u>	<u>12,095,424</u>	<u>35,577,330</u>
Noncurrent assets:			
Notes receivable	1,577,376	-	1,577,376
Restricted assets:			
Cash and cash equivalents	9,479,238	3,391,775	12,871,013
Notes receivable	447,426	-	447,426
Receivable	266,145	-	266,145
Capital assets:			
Land	661,261	4,299,879	4,961,140
Assets available for sale	1,376,233	-	1,376,233
Construction in progress	2,532,490	1,316,425	3,848,915
Depreciable assets, net of depreciation	31,125,818	53,426,302	84,552,120
Total noncurrent assets	<u>47,465,987</u>	<u>62,434,381</u>	<u>109,900,368</u>
Total assets	<u>70,947,893</u>	<u>74,529,805</u>	<u>145,477,698</u>
<b>DEFERRED OUTFLOWS OF RESOURCES:</b>			
Deferred charge on refunding	-	554,404	554,404
Total assets and deferred outflows of resources	<u>70,947,893</u>	<u>75,084,209</u>	<u>146,032,102</u>
<b>LIABILITIES:</b>			
Current liabilities:			
Accounts payable and accrued expenses	530,134	457,360	987,494
Unearned revenue	45,456	-	45,456
Accrued interest payable	24,729	75,861	100,590
Current portion of long-term obligations	1,324,364	1,717,254	3,041,618
Total current liabilities	<u>1,924,683</u>	<u>2,250,475</u>	<u>4,175,158</u>
Noncurrent liabilities:			
Noncurrent portion of long-term obligations	7,241,004	10,987,482	18,228,486
Other postemployment benefit liability	274,443	178,690	453,133
Total noncurrent liabilities	<u>7,515,447</u>	<u>11,166,172</u>	<u>18,681,619</u>
Total liabilities	<u>9,440,130</u>	<u>13,416,647</u>	<u>22,856,777</u>
<b>DEFERRED INFLOWS OF RESOURCES:</b>			
Deferred inflow related to OPEB	540,462	351,894	892,356
<b>NET POSITION</b>			
Net investment in capital assets	29,105,204	54,696,758	83,801,962
Restricted for:			
Capital projects	10,852,444	3,391,775	14,244,219
Debt service	805,888	-	805,888
Unrestricted	20,203,765	3,227,135	23,430,900
Total net position	<u>\$ 60,967,301</u>	<u>\$ 61,315,668</u>	<u>\$ 122,282,969</u>

*The accompanying notes are an integral part of the basic financial statements.*

**CITY OF THE DALLES, OREGON**  
**STATEMENT OF ACTIVITIES**  
**For the Fiscal Year Ended June 30, 2021**

Functions/Programs	Expenses	Program Revenues		Net Expense Revenue and Change in Net Position			
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities	Business Type Activities	Total
<b>Governmental activities:</b>							
General government	\$ 4,772,981	\$ 639,682	\$ -	\$ 5,579,603	\$ 1,446,304	\$ -	\$ 1,446,304
Public safety	4,543,577	109,656	4,258	-	(4,429,663)	-	(4,429,663)
Culture and recreation	1,961,529	5,785	3,634	-	(1,952,110)	-	(1,952,110)
Highways and streets	1,925,942	6,579	1,139,770	-	(779,593)	-	(779,593)
Unallocated interest on long-term debt	306,935	-	-	-	(306,935)	-	(306,935)
<b>Total governmental activities</b>	<b>13,510,964</b>	<b>761,702</b>	<b>1,147,662</b>	<b>5,579,603</b>	<b>(6,021,997)</b>	<b>-</b>	<b>(6,021,997)</b>
<b>Business type activities:</b>							
All Water Funds	3,598,702	6,362,649	-	-	-	2,763,947	2,763,947
All Wastewater Funds	3,861,783	7,641,449	175,000	11,964	-	3,966,630	3,966,630
2018 Utility Bond Fund	293,864	-	-	-	-	(293,864)	(293,864)
<b>Total business type activities</b>	<b>7,754,349</b>	<b>14,004,098</b>	<b>175,000</b>	<b>11,964</b>	<b>-</b>	<b>6,436,713</b>	<b>6,436,713</b>
<b>Total government</b>	<b>\$ 21,265,313</b>	<b>\$ 14,765,800</b>	<b>\$ 1,322,662</b>	<b>\$ 5,591,567</b>	<b>(6,021,997)</b>	<b>6,436,713</b>	<b>414,716</b>
<b>General revenues:</b>							
Taxes:							
Property taxes levied for:							
General purposes							
					4,884,325	-	4,884,325
Urban renewal purposes							
					1,487,631	-	1,487,631
Franchise and public service taxes							
					2,361,131	-	2,361,131
Interest and investment earnings							
					141,450	96,840	238,290
Transfers in (out)							
					1,526,421	(1,526,421)	-
<b>Total general revenues and transfers</b>							
					10,400,958	(1,429,581)	8,971,377
Change in net position							
					4,378,961	5,007,132	9,386,093
Net position - beginning							
					56,588,340	56,308,536	112,896,876
Net position - ending							
					\$ 60,967,301	\$ 61,315,668	\$ 122,282,969

*The accompanying notes are an integral part of the basic financial statements.*

## **FUND FINANCIAL STATEMENTS**

### **Major Governmental Funds**

#### **General Fund**

The General Fund is the City's primary operating fund. It accounts for all financial resources of the City, except those accounted for in another fund. Principal sources of revenue are property taxes, franchise fees, hotel-motel tax, and state shared revenues. Expenditures are primarily for general government operations, public safety (police), and culture and recreation.

#### **Street Fund**

The Street Fund accounts for the cost of maintaining City streets system. Principal sources of revenues are state gasoline taxes apportioned from the State of Oregon, local fuel taxes, charges for services to other funds, and transfers.

#### **Special Assessment Fund**

The Special Assessment Fund accounts for the financing of public improvements or services deemed to benefit primarily the properties against which the assessments are levied. Principal sources of revenues are assessment principle and interest collected.

**CITY OF THE DALLES, OREGON  
GOVERNMENTAL FUNDS  
BALANCE SHEET  
June 30, 2021**

	General Fund	Street Fund	Special Assessment Fund	Other Governmental	Total Governmental
<b>ASSETS:</b>					
Cash and cash equivalents	\$ 6,297,253	\$ 1,191,085	\$ 482,415	\$ 12,727,137	\$ 20,697,890
Receivables:					
Accounts	795,769	158,995	10,476	84,914	1,050,154
Fines and forfeitures, net	530,136	-	-	-	530,136
Property taxes	177,381	-	-	82,491	259,872
Assessments	-	-	81,178	22,936	104,114
Notes	-	-	-	447,426	447,426
Prepaid items	174,542	-	-	-	174,542
Inventories	-	119,006	-	-	119,006
	<u>          </u>	<u>          </u>	<u>          </u>	<u>          </u>	<u>          </u>
Total assets	<u>\$ 7,975,081</u>	<u>\$ 1,469,086</u>	<u>\$ 574,069</u>	<u>\$ 13,364,904</u>	<u>\$ 23,383,140</u>
<b>LIABILITIES:</b>					
Accounts payable and accrued expenses	<u>\$ 370,269</u>	<u>\$ 118,276</u>	<u>\$ -</u>	<u>\$ 41,589</u>	<u>\$ 530,134</u>
<b>DEFERRED INFLOWS OF RESOURCES:</b>					
Unavailable revenue	<u>718,472</u>	<u>-</u>	<u>104,850</u>	<u>580,898</u>	<u>1,404,220</u>
<b>FUND BALANCES:</b>					
Nonspendable:					
Prepays	174,542	-	-	-	174,542
Inventory	-	119,006	-	-	119,006
Restricted for:					
Grant / contributor specific intent	-	-	-	3,456,315	3,456,315
State statute	-	1,231,804	-	4,866,312	6,098,116
Intergovernmental agreement	-	-	-	2,103,901	2,103,901
Committed for:					
Major capital facilities and associated debt	-	-	-	463,283	463,283
Local improvements and associated debt	-	-	469,219	-	469,219
Agreements with state agencies	-	-	-	1,852,606	1,852,606
Committed by ordinance or resolution by council	1,411,470	-	-	-	1,411,470
Unassigned	<u>5,300,328</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>5,300,328</u>
	<u>          </u>	<u>          </u>	<u>          </u>	<u>          </u>	<u>          </u>
Total fund balances	<u>6,886,340</u>	<u>1,350,810</u>	<u>469,219</u>	<u>12,742,417</u>	<u>21,448,786</u>
	<u>          </u>	<u>          </u>	<u>          </u>	<u>          </u>	<u>          </u>
Total liabilities, deferred inflows of resources and fund balances	<u>\$ 7,975,081</u>	<u>\$ 1,469,086</u>	<u>\$ 574,069</u>	<u>\$ 13,364,904</u>	<u>\$ 23,383,140</u>

Amounts reported in the statement of net position are different because:

Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.	35,695,802
Investments in joint ventures are not financial resources and, therefore are not reported in the funds.	10,291,575
Other long-term assets are not available to pay for current-period expenditures and, therefore, are deferred in the funds.	
Earned but unavailable revenue	1,358,764
Long-term liabilities, other postemployment benefits liability, including bonds payable, are not due and payable in the current period and therefore are not reported in the funds.	
Long-term debt	(6,987,992)
Interest payable	(24,729)
Other postemployment benefits	(814,905)
Net position of governmental activities	<u>\$ 60,967,301</u>

*The accompanying notes are an integral part of the basic financial statements.*

**CITY OF THE DALLES, OREGON**  
**GOVERNMENTAL FUNDS**  
**STATEMENT OF REVENUES, EXPENDITURES, AND**  
**CHANGES IN FUND BALANCES**  
**For the Fiscal Year Ended June 30, 2021**

	General Fund	Street Fund	Special Assessment Fund	Other Governmental	Total Governmental
<b>REVENUES:</b>					
Property taxes	\$ 3,533,903	\$ -	\$ -	\$ 2,914,238	\$ 6,448,141
Other taxes	1,486,818	479,619	-	-	1,966,437
Franchise fees	284,954	83,512	26,228	-	394,694
Assessments	-	-	31,151	-	31,151
Licenses and fees	42,783	-	-	-	42,783
Intergovernmental	3,026,503	1,139,770	-	1,361,416	5,527,689
Fines and forfeitures, net	109,656	-	-	3,454	113,110
System development charges	95,504	-	-	-	95,504
Rental income	8,152	-	-	407,401	415,553
Interest on investments	46,309	9,383	3,886	81,872	141,450
Miscellaneous	112,300	6,579	-	14,250	133,129
Total revenues	<u>8,746,882</u>	<u>1,718,863</u>	<u>61,265</u>	<u>4,782,631</u>	<u>15,309,641</u>
<b>EXPENDITURES:</b>					
Current:					
General government	3,610,522	-	-	417,335	4,027,857
Public safety	4,212,985	-	-	184,465	4,397,450
Culture and recreation	803,861	-	-	1,123,940	1,927,801
Highways and streets	-	1,324,656	-	715	1,325,371
Capital outlay	758,045	537,737	-	82,206	1,377,988
Debt service:					
Principal	-	-	-	767,318	767,318
Interest	-	-	-	358,565	358,565
Total expenditures	<u>9,385,413</u>	<u>1,862,393</u>	<u>-</u>	<u>2,934,544</u>	<u>14,182,350</u>
Revenues over (under) expenditures	<u>(638,531)</u>	<u>(143,530)</u>	<u>61,265</u>	<u>1,848,087</u>	<u>1,127,291</u>
<b>OTHER FINANCING SOURCES (USES):</b>					
Sale of property	2,338	5,778	-	-	8,116
Transfers in	1,618,780	626,499	-	1,149,483	3,394,762
Transfers out	(317,443)	(382,838)	(113,950)	(1,054,110)	(1,868,341)
Total other financing sources (uses)	<u>1,303,675</u>	<u>249,439</u>	<u>(113,950)</u>	<u>95,373</u>	<u>1,534,537</u>
Net changes in fund balances	665,144	105,909	(52,685)	1,943,460	2,661,828
<b>FUND BALANCES, BEGINNING</b>	<u>6,221,196</u>	<u>1,244,901</u>	<u>521,904</u>	<u>10,798,957</u>	<u>18,786,958</u>
<b>FUND BALANCES, ENDING</b>	<u>\$ 6,886,340</u>	<u>\$ 1,350,810</u>	<u>\$ 469,219</u>	<u>\$ 12,742,417</u>	<u>\$ 21,448,786</u>

*The accompanying notes are an integral part of the basic financial statements.*



**CITY OF THE DALLES, OREGON**  
**GOVERNMENTAL FUNDS**  
**RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES,**  
**AND CHANGES IN FUND BALANCES TO THE STATEMENT OF ACTIVITIES**  
**For the Fiscal Year Ended June 30, 2021**

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Amounts reported in the statement of activities are different because:

Net change in fund balances \$ 2,661,828

The Statement of Revenues, Expenditures, and Changes in Fund Balances report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which depreciation exceeded capital outlay in the current period.

Current year depreciation	\$	(1,061,207)	
Capital asset additions		882,205	(179,002)

The City has equity interests in two joint ventures. The allocated gain from these investments in not a current financial resources and therefore is not reported in the governmental funds. 1,199,576

The net effect of various miscellaneous transactions involving capital assets (i.e. sales, trade-ins, and donations) is to decrease net position. (4,479)

Some revenue reported in the statement of activities do not provide current financial resources in the governmental funds.

Property taxes, Fines and forfeitures, and Miscellaneous revenues			(149,350)
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Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.

Change in compensated absences	\$	(21,087)	
Change in other postemployment benefits		52,527	
Change in debt premium		49,094	80,534

The issuance of long-term debt (e.g., bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. This is the amount by which repayments exceeded proceeds.

Debt service principal payments	\$	767,318	
Accrued interest expense		2,536	769,854

Change in net position of governmental activities \$ 4,378,961

*The accompanying notes are an integral part of the basic financial statements.*

**CITY OF THE DALLES, OREGON**  
**GENERAL FUND**  
**COMBINED STATEMENT OF REVENUES, EXPENDITURES, AND**  
**CHANGES IN FUND BALANCE - BUDGET AND ACTUAL**  
**For the Fiscal Year Ended June 30, 2021**

	Budget		Actual	Variance Positive (Negative)
	Original	Final		
<b>REVENUES:</b>				
Property taxes	\$ 3,146,889	\$ 3,146,889	\$ 3,533,903	\$ 387,014
Other taxes	1,486,554	1,486,554	1,486,818	264
Franchise fees	273,581	273,581	284,954	11,373
Licenses and fees	38,960	38,960	42,783	3,823
Intergovernmental	3,020,693	3,656,340	3,026,503	(629,837)
Fines and forfeitures, net	170,600	170,600	109,656	(60,944)
System development charges	45,000	45,000	95,504	50,504
Rental income	8,500	8,500	8,152	(348)
Interest on investments	100,920	100,920	46,309	(54,611)
Miscellaneous	66,000	66,000	112,300	46,300
Total revenues	<u>8,357,697</u>	<u>8,993,344</u>	<u>8,746,882</u>	<u>(246,462)</u>
<b>EXPENDITURES:</b>				
General government	3,918,390	4,440,029	3,610,522	829,507
Public safety	4,382,451	4,461,140	4,212,985	248,155
Culture and recreation	776,603	947,929	803,861	144,068
Capital outlay	2,267,519	2,272,019	758,045	1,513,974
Total expenditures	<u>14,840,488</u>	<u>15,476,135</u>	<u>9,385,413</u>	<u>6,090,722</u>
Revenues over (under) expenditures	<u>(6,482,791)</u>	<u>(6,482,791)</u>	<u>(638,531)</u>	<u>5,844,260</u>
<b>OTHER FINANCING SOURCES (USES):</b>				
Sale of property	-	-	2,338	2,338
Transfers in	1,618,780	1,618,780	1,618,780	-
Transfers out	<u>(317,443)</u>	<u>(317,443)</u>	<u>(317,443)</u>	<u>-</u>
Total other financing sources (uses)	<u>1,301,337</u>	<u>1,301,337</u>	<u>1,303,675</u>	<u>2,338</u>
Net changes in fund balances	(5,181,454)	(5,181,454)	665,144	5,846,598
<b>FUND BALANCE, BEGINNING</b>	<u>5,181,454</u>	<u>5,181,454</u>	<u>6,221,196</u>	<u>1,039,742</u>
<b>FUND BALANCE, ENDING</b>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 6,886,340</u>	<u>\$ 6,886,340</u>

*The accompanying notes are an integral part of the basic financial statements.*

**CITY OF THE DALLES, OREGON**  
**STREET FUND**  
**STATEMENT OF REVENUES, EXPENDITURES, AND**  
**CHANGES IN FUND BALANCE - BUDGET AND ACTUAL**  
**For the Fiscal Year Ended June 30, 2021**

	Budget		Actual	Variance Positive (Negative)
	Original	Final		
<b>REVENUES:</b>				
Other taxes	\$ 510,000	\$ 510,000	\$ 479,619	\$ (30,381)
Franchise fees	86,402	86,402	83,512	(2,890)
Intergovernmental	1,203,670	1,203,670	1,139,770	(63,900)
Interest on investments	19,000	19,000	9,383	(9,617)
Miscellaneous	1,350	1,350	6,579	5,229
Total revenues	1,820,422	1,820,422	1,718,863	(101,559)
<b>EXPENDITURES:</b>				
Highway and streets				
Personnel service	908,321	908,321	823,800	84,521
Materials and services	664,326	664,326	500,856	163,470
Capital outlay	1,784,910	1,784,910	537,737	1,247,173
Contingency	155,591	155,591	-	155,591
Total expenditures	3,513,148	3,513,148	1,862,393	1,650,755
Revenues over (under) expenditures	(1,692,726)	(1,692,726)	(143,530)	1,549,196
<b>OTHER FINANCING SOURCES (USES):</b>				
Sale of property	-	-	5,778	5,778
Transfers in	626,499	626,499	626,499	-
Transfers out	(382,838)	(382,838)	(382,838)	-
Total other financing sources (uses)	243,661	243,661	249,439	5,778
Net changes in fund balances	(1,449,065)	(1,449,065)	105,909	1,554,974
<b>FUND BALANCES, BEGINNING</b>	1,449,065	1,449,065	1,244,901	(204,164)
<b>FUND BALANCES, ENDING</b>	\$ -	\$ -	\$ 1,350,810	\$ 1,350,810

*The accompanying notes are an integral part of the basic financial statements.*

**FUND FINANCIAL STATEMENTS**  
**Proprietary Funds**  
**Enterprise Funds**

The City of The Dalles uses three Proprietary Funds comprised entirely of Enterprise Funds.

Enterprise Funds are used to report activities for which a fee is charged to external users for goods and services and to account for the acquisition, operation, and maintenance of the water and wastewater facilities. These funds are entirely or predominately self-supported through user charges to the customer. Funds included are:

- Water
- Wastewater
- 2018 Utility Bond Fund

For budgetary purposes (see budget schedules in Supplemental Information), the above funds are accounted for in the following separate funds:

**All Water Funds**

**Water Utility**

The Water Utility Fund accounts for the acquisition, operation, and maintenance of the City's Water Treatment facilities and Water Distribution systems. Principal sources of revenues are user fees.

**Water Capital Reserve**

The Water Capital Reserve Fund accounts for the accumulation of resources to pay for upgrades and expansion of the water systems, and related debt service.

**All Wastewater Funds**

**Wastewater**

The Wastewater Fund accounts for the acquisition, operation, and maintenance of the City's Sanitary Sewer system and Storm Water system. Principal sources of revenues are user fees.

**Wastewater Capital Reserve**

The Wastewater Capital Reserve Fund accounts for the accumulation of resources to pay for upgrades and expansion of the sanitary sewer and storm water systems, and related debt service.

**Sewer Plant Construction**

The Sewer Plant Construction Fund accounts for the accumulation of resources to pay for upgrades and expansion of the sewage treatment plant facility and pump stations, and related debt service.

**2018 Utility Bond Fund**

The 2018 Utility Bond Fund accounts for the accumulation of resources for, and the repayment of, general long-term debt principal and interest relating to the Series 2018 Revenue and Refunding Bond issued to payoff previously issued Water and Wastewater Revenue Bonds and further sewer system improvements.

**CITY OF THE DALLES, OREGON  
 PROPRIETARY FUNDS  
 STATEMENT OF NET POSITION  
 June 30, 2021**

	Business-Type Activities - Enterprise Funds			
	All Water Funds	All Wastewater Funds	2018 Utility Bond Fund	Total
<b>ASSETS:</b>				
<b>CURRENT ASSETS:</b>				
Cash and cash equivalents	\$ 6,306,532	\$ 3,965,202	\$ 2,391	\$ 10,274,125
Receivables:				
Accounts, net	768,940	515,655	-	1,284,595
Inventory	400,965	135,739	-	536,704
Total current assets	<u>7,476,437</u>	<u>4,616,596</u>	<u>2,391</u>	<u>12,095,424</u>
<b>NONCURRENT ASSETS:</b>				
Restricted cash and cash equivalents	85,171	3,306,604	-	3,391,775
Capital assets:				
Land	2,887,016	1,412,863	-	4,299,879
Construction in progress	485,866	830,559	-	1,316,425
Depreciable assets, net of depreciation	21,415,077	32,011,225	-	53,426,302
Total noncurrent assets	<u>24,873,130</u>	<u>37,561,251</u>	<u>-</u>	<u>62,434,381</u>
Total assets	<u>32,349,567</u>	<u>42,177,847</u>	<u>2,391</u>	<u>74,529,805</u>
<b>DEFERRED OUTFLOWS OF RESOURCES:</b>				
Deferred charge on refunding	-	-	554,404	554,404
Total assets and deferred outflows of resources	<u>\$ 32,349,567</u>	<u>\$ 42,177,847</u>	<u>\$ 556,795</u>	<u>\$ 75,084,209</u>
<b>LIABILITIES:</b>				
<b>CURRENT LIABILITIES:</b>				
Accounts payable	\$ 239,002	\$ 218,358	\$ -	\$ 457,360
Accrued interest payable	45,616	12,157	18,088	75,861
Compensated absences payable	145,894	83,481	-	229,375
Current portion of long-term debt	241,791	122,716	1,123,372	1,487,879
Total current liabilities	<u>672,303</u>	<u>436,712</u>	<u>1,141,460</u>	<u>2,250,475</u>
<b>NONCURRENT LIABILITIES:</b>				
Bonds and notes payable	2,633,902	1,347,440	7,006,140	10,987,482
Other postemployment benefits	106,932	71,758	-	178,690
Total non current liabilities	<u>2,740,834</u>	<u>1,419,198</u>	<u>7,006,140</u>	<u>11,166,172</u>
Total liabilities	<u>3,413,137</u>	<u>1,855,910</u>	<u>8,147,600</u>	<u>13,416,647</u>
<b>DEFERRED INFLOWS OF RESOURCES:</b>				
Deferred inflow related to OPEB	210,582	141,312	-	351,894
<b>NET POSITION:</b>				
Net investment in capital assets	21,912,267	32,784,491	-	54,696,758
Restricted for:				
System development	85,171	3,306,604	-	3,391,775
Unrestricted (deficit)	6,728,410	4,089,530	(7,590,805)	3,227,135
Total net position (deficit)	<u>28,725,848</u>	<u>40,180,625</u>	<u>(7,590,805)</u>	<u>61,315,668</u>
Total liabilities and net position	<u>\$ 32,349,567</u>	<u>\$ 42,177,847</u>	<u>\$ 556,795</u>	<u>\$ 75,084,209</u>

*The accompanying notes are an integral part of the basic financial statements.*

**CITY OF THE DALLES, OREGON  
PROPRIETARY FUNDS  
STATEMENT OF REVENUES, EXPENSES,  
AND CHANGES IN NET POSITION  
For the Fiscal Year Ended June 30, 2021**

	Business-Type Activities - Enterprise Funds			
	All Water Funds	All Wastewater Funds	2018 Utility Bond Fund	Total
<b>OPERATING REVENUES:</b>				
Charges for services	\$ 6,151,403	\$ 5,363,605	\$ -	\$ 11,515,008
System development charges	85,171	1,832,266	-	1,917,437
Rental income	4,797	-	-	4,797
Miscellaneous	117,727	445,748	-	563,475
Total operating revenues	6,359,098	7,641,619	-	14,000,717
<b>OPERATING EXPENSES:</b>				
Personnel service	2,295,478	1,355,168	-	3,650,646
Materials and services	593,288	1,479,867	-	2,073,155
Depreciation and amortization	633,625	979,870	-	1,613,495
Total operating expenses	3,522,391	3,814,905	-	7,337,296
Operating income	2,836,707	3,826,714	-	6,663,421
<b>NON-OPERATING INCOME (EXPENSE):</b>				
Gain (loss) on disposal of capital assets	3,551	(170)	-	3,381
Interest on investments	46,102	50,738	-	96,840
Interest expense	(76,311)	(46,878)	(293,864)	(417,053)
Intergovernmental	-	175,000	-	175,000
Total non-operating income (expenses)	(26,658)	178,690	(293,864)	(141,832)
Net income (loss) before transfers and capital contributions	2,810,049	4,005,404	(293,864)	6,521,589
<b>TRANSFERS:</b>				
Transfers in	1,500,777	2,156,472	1,341,300	4,998,549
Transfers out	(2,743,357)	(3,781,613)	-	(6,524,970)
Total transfers	(1,242,580)	(1,625,141)	1,341,300	(1,526,421)
<b>CAPITAL CONTRIBUTIONS:</b>				
Intergovernmental	-	11,964	-	11,964
Change in net position	1,567,469	2,392,227	1,047,436	5,007,132
<b>NET POSITION (DEFICIT), BEGINNING</b>	27,158,379	37,788,398	(8,638,241)	56,308,536
<b>NET POSITION (DEFICIT), ENDING</b>	\$ 28,725,848	\$ 40,180,625	\$ (7,590,805)	\$ 61,315,668

*The accompanying notes are an integral part of the basic financial statements.*

**CITY OF THE DALLES, OREGON**  
**PROPRIETARY FUNDS**  
**STATEMENT OF CASH FLOWS**  
**For the Fiscal Year Ended June 30, 2021**

	Business-Type Activities - Enterprise Funds			
	All Water Funds	All Wastewater Funds	2018 Utility Bond Fund	Total
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>				
Receipts from customers and users	\$ 6,171,499	\$ 7,756,208	\$ -	\$ 13,927,707
Payments to suppliers	(536,536)	(1,395,092)	-	(1,931,628)
Payments to employees	(2,297,168)	(1,354,995)	-	(3,652,163)
Net cash provided by operating activities	<u>3,337,795</u>	<u>5,006,121</u>	<u>-</u>	<u>8,343,916</u>
<b>CASH FLOWS FROM NON-CAPITAL FINANCING ACTIVITIES</b>				
Transfers in	1,500,777	2,156,472	1,341,300	4,998,549
Transfers (out)	(2,743,357)	(3,781,613)	-	(6,524,970)
Proceeds from intergovernmental revenue	-	175,000	-	175,000
Net cash provided by non-capital financing activities	<u>(1,242,580)</u>	<u>(1,450,141)</u>	<u>1,341,300</u>	<u>(1,351,421)</u>
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES</b>				
Proceeds from intergovernmental revenue	-	11,964	-	11,964
Proceeds from sale of capital assets	10,740	1,627	-	12,367
Acquisition of capital assets	(742,537)	(1,149,997)	-	(1,892,534)
Principal paid on long-term obligations	(232,486)	(118,876)	(1,095,004)	(1,446,366)
Interest paid on long-term obligations	(80,782)	(35,848)	(245,901)	(362,531)
Net cash provided by capital and related financing activities	<u>(1,045,065)</u>	<u>(1,291,130)</u>	<u>(1,340,905)</u>	<u>(3,677,100)</u>
<b>CASH FLOWS FROM INVESTING ACTIVITIES</b>				
Interest on investments	46,102	50,738	-	96,840
Net increase in cash and cash equivalents	1,096,252	2,315,588	395	3,412,235
<b>CASH AND CASH EQUIVALENTS, BEGINNING</b>	<u>5,295,451</u>	<u>4,956,218</u>	<u>1,996</u>	<u>10,253,665</u>
<b>CASH AND CASH EQUIVALENTS, ENDING</b>	<u>\$ 6,391,703</u>	<u>\$ 7,271,806</u>	<u>\$ 2,391</u>	<u>\$ 13,665,900</u>
<b>COMPRISED AS FOLLOWS:</b>				
Cash and cash equivalents	\$ 6,306,532	\$ 3,965,202	\$ 2,391	\$ 10,274,125
Restricted cash and cash equivalents	85,171	3,306,604	-	3,391,775
Total cash and cash equivalents	<u>\$ 6,391,703</u>	<u>\$ 7,271,806</u>	<u>\$ 2,391</u>	<u>\$ 13,665,900</u>
<b>RECONCILIATION OF OPERATING INCOME TO NET CASH PROVIDED BY OPERATING ACTIVITIES</b>				
Operating Income	\$ 2,836,707	\$ 3,826,714	\$ -	\$ 6,663,421
Adjustments				
Depreciation and amortization	633,625	979,870	-	1,613,495
Decrease (increase) in:				
Receivables	(187,599)	114,589	-	(73,010)
Inventories	(75,577)	(34,057)	-	(109,634)
Increase (decrease) in:				
Accounts payable and accrued expenses	132,329	118,832	-	251,161
Other postemployment benefits payable	(10,468)	(9,484)	-	(19,952)
Accrued compensated absences	8,778	9,657	-	18,435
Net cash provided by operating activities	<u>\$ 3,337,795</u>	<u>\$ 5,006,121</u>	<u>\$ -</u>	<u>\$ 8,343,916</u>

*The accompanying notes are an integral part of the basic financial statements.*





## **NOTES TO THE BASIC FINANCIAL STATEMENTS**

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**CITY OF THE DALLES, OREGON**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS**  
**For the Fiscal Year Ended June 30, 2021**

**I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

**A. Organization**

The City of The Dalles (the City), is organized under the general laws of the State of Oregon. The City Council, composed of the Mayor and five Council members, comprises the legislative branch of the City. Individual departments are under the direction of the City Manager, who is appointed by the City Council.

The accompanying financial statements present all activities, funds and component units for which the City is considered to be financially accountable.

The governmental reporting entity consists of the City, the primary government, and its component unit. Component units are legally separate organizations for which the City is financially accountable, or other organizations whose nature and significant relationship with the City are such that the exclusion would cause the City's financial statements to be misleading or incomplete. Based upon the evaluation of this criteria, the basic financial statements include the Columbia Gateway Urban Renewal Agency. The blended component unit is considered part of the City's operations, and so financial information from this unit is combined with the information of the City.

The criteria used in making this determination includes appointment of a voting majority, imposition of will, financial benefit or burden on the primary government, and fiscal dependency on the primary government. Based upon the evaluation of this criteria, the City is a primary government with the following includable component unit.

**Columbia Gateway Urban Renewal Agency**

The Columbia Gateway Urban Renewal Agency (the Agency) was formed to undertake urban renewal projects and activities pursuant to the City's redevelopment plan. The Urban Renewal Board of Directors is currently a 9-member body made up of representatives from local taxing districts, the City Council, and citizens at large.

Blended component units, although legally separate entities are, in substance, part of the government's operations and data from these units are combined with data of the primary government. The Columbia Gateway Urban Renewal Agency is a blended component unit and, in substance, is part of the City's operations, although it is a legally separate entity. The City provides accounting and operational support for the Columbia Gateway Urban Renewal Agency and has a June 30 year-end. Complete financial statements for the Agency may be obtained at the City's administrative offices, 313 Court Street, The Dalles, OR 97058.

**CITY OF THE DALLES, OREGON**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS (Continued)**  
**For the Fiscal Year Ended June 30, 2021**

**B. Government-Wide and Fund Financial Statements**

The government-wide financial statements (i.e., the Statement of Net Position and the Statement of Activities) report information on all of the activities of the City (the primary government) and its component unit. For the most part, the effect of interfund activity has been removed from these statements. *Government activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from the *business-types activities*, which rely to a significant extent on fees and charges for support.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segments are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Amounts reported as program revenues include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as general revenues rather than as program revenues. Taxes and other items not properly included among program revenues are reported instead as general revenues. Separate financial statements are provided for governmental funds and proprietary funds. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

**C. Measurement Focus, Basis of Accounting and Basis of Presentation**

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*, as are the proprietary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

As a general rule the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are charges between the functions of the City, the elimination of which would distort the direct cost and program revenues reported for the various functions concerned.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues are charges to customers for sales and services. Operating expenses for proprietary funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, and then unrestricted resources as they are needed.

**CITY OF THE DALLES, OREGON**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS (Continued)**  
**For the Fiscal Year Ended June 30, 2021**

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 30 days of the end of the current fiscal period. Significant revenues, which are susceptible to accrual under the modified accrual basis of accounting, include property taxes and federal and state grants. Other revenue items are considered to be measurable and available when received by the City. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments are recorded only when payment is due.

The bases of accounting described above are in accordance with accounting principles generally accepted in the United States of America.

The City reports the following major governmental funds:

The *General Fund* is the City's primary operating fund. It accounts for all financial resources of the City, except those required to be accounted for in another fund. Principal sources of revenue are property taxes, franchise fees, hotel-motel tax, and state shared revenues. Expenditures are primarily for general government operations, public safety (police), and culture and recreation.

The *Street Fund* accounts for the cost of maintaining City streets and storm water drainage systems. Principal sources of revenues are state gasoline taxes apportioned from the State of Oregon, local fuel taxes, charges for services to other funds, and transfers.

The *Special Assessment Fund* accounts for the financing of public improvements or services deemed to benefit primarily the properties against which the assessments are levied. Principal sources of revenues are assessment principle and interest collected.

The City reports the following major proprietary funds:

The *Water Funds* accounts for revenues and expenses related to the City's water utility operations.

The *Wastewater Funds* account for revenues and expenses related to the City's wastewater utility operations.

The *2018 Utility Bond Fund* accounts for the accumulation of resources for, and the repayment of, general long-term debt principal and interest relating to the Series 2018 Revenue and Refunding Bond.

The City also includes the following fund types as other governmental funds:

*Special revenue funds* are primarily operating funds that account for revenue derived from specific taxes or other revenue sources, which are legally restricted to finance particular functions or activities. When a special revenue fund is not an operating fund,

**CITY OF THE DALLES, OREGON**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS (Continued)**  
**For the Fiscal Year Ended June 30, 2021**

transfers are made from the special revenue fund to the operating funds authorized to make expenditures.

*Capital projects funds* account for expenditures on major construction projects or equipment acquisitions. The principal sources of revenues are proceeds from long-term obligations issued to finance capital acquisitions and improvements.

*Debt service funds* account for the resources accumulated and payments made for principal and interest on long-term debt for governmental funds.

**D. Assets, Liabilities and Fund Balance**

**1. Cash, Cash Equivalents, and Investments**

The City's cash and cash equivalents are considered to be cash on hand, demand deposits, investments in the Local Government Investment Pool, and short-term investments with original maturities of three months or less from the date of acquisition.

The City maintains merged bank accounts and investments for its funds in a central pool of cash and investments. The investment policy of the City is to invest in the Local Government Investment Pool, U.S. Government and Agency Obligations, Corporate indebtedness rated A-1 or AA or better, and interest bearing demand deposits with local banks and to transfer resources to the general checking account as the need arises. This policy is in accordance with ORS 294.035, which specifies the types of investments authorized for municipal corporations. The City allocates earnings on investments to selected funds based on the average monthly balances throughout the year.

Investments in the Local Government Investment Pool are stated at amortized cost, which approximates fair value. All other investments are reported at fair value.

**2. Receivables and Payables**

Transactions between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "interfund receivables/payables" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the non-current portion of interfund loans). All other outstanding balances between funds are reported as "due to/from other funds." Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances".

Advances between funds are offset by a fund balance reserve account in applicable governmental funds to indicate they are not available for appropriation and are not available expendable financial resources.

Other receivables including accounts, entitlements, and shared revenues are reported in accordance with the policies enumerated in Section C above. An allowance for

**CITY OF THE DALLES, OREGON**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS (Continued)**  
**For the Fiscal Year Ended June 30, 2021**

uncollectible accounts has been established for the Water and Wastewater funds and represents the portion of receivables not expected to be collected.

**3. Inventories and Prepaid Expenses**

Inventories in Street, Water and Wastewater Funds are determined by physical count and are stated at cost.

Certain payments to vendors reflect cost applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements. The cost of prepaid items is recorded as expenditures/expenses when consumed rather than when purchased.

**4. Capital Assets**

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the City as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost when actual cost is not available. Donated capital assets are recorded at acquisition value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets is expensed.

Property, plant and equipment of the City is depreciated using the straight line method over the following estimated useful lives:

<u>Assets</u>	<u>Year</u>
Dams	150
Bridges and Improvements	100
Building and Improvements	50
Plant in Service	45
Machinery and equipment	5-20

It is the City's policy to record no depreciation on capital assets in the year of acquisition and a full year of depreciation in the year of disposition.

**5. Long-Term Obligations**

In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt obligations are reported as liabilities in the applicable governmental activities or business-type activities Statement of Net Position. Bond premiums and discounts, as well as issuance costs, are deferred and

**CITY OF THE DALLES, OREGON**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS (Continued)**  
**For the Fiscal Year Ended June 30, 2021**

amortized over the lives of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

**6. Compensated Absences**

It is the City's policy to permit employees to accumulate earned, but unused, vacation, compensatory time, and sick pay benefits. No liability is reported for unpaid accumulated sick pay benefits. All vacation and compensatory time pay is accrued when incurred in the government-wide and proprietary fund financial statements. A liability for these amounts is reported in governmental funds only if they have matured, for example, as a result of employee resignations and retirements.

Compensated absences are normally paid from the General, Library, Street, Water, and Wastewater funds. The entire balance of compensated absences has been reported as due within one year because the oldest leave hours accrued are considered to be used first, so the balances are constantly being updated by use and new accruals.

**7. Investment in Joint Ventures**

Investment in joint ventures with other governments is reported at cost plus or minus the City's share of operating income or loss utilizing the equity method of accounting for investments.

**8. Postemployment Benefits Other than Pensions (OPEB)**

For purposes of measuring the OPEB liability and OPEB expense, the City relies on actuarial calculations.

**9. Deferred Outflows/Inflows of Resources.**

In addition to assets, the Statement of Net Position will sometimes report a separate section for deferred outflows of resources. Deferred outflows of resources represent a consumption of net position that applies to future periods and so will not be recognized as an outflow of resources (expenditure) until then. The City does not currently have any deferred outflows of resources.

In addition to liabilities, the Statement of Net Position will sometimes report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net position that applies to future periods and so will not be recognized as an inflow of resources (revenue) until that time. The City recognizes deferred inflows related to the OPEB liability in the government-wide financial

**CITY OF THE DALLES, OREGON**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS (Continued)**  
**For the Fiscal Year Ended June 30, 2021**

statements. The City has two items that qualify for reporting in this category under the modified accrual basis of accounting. Accordingly, the item “unavailable revenue,” is reported only in the governmental funds balance sheet. The governmental funds report unavailable revenues from property taxes and notes receivable. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available.

**10. Fund Balance**

In the fund financial statements, fund balance for governmental funds is reported in classifications that comprise a hierarchy based primarily on the extent to which the City is bound to honor constraints on the specific purpose for which amounts in the funds can be spent. Fund balance is reported in five components – non-spendable, restricted, committed, assigned and unassigned.

**Non-Spendable** – Includes amounts not immediately converted to cash, such as prepaid items and inventory.

**Restricted** – Includes amounts that are restricted by external creditors, grantors or contributors, or restricted by enabling legislation.

**Committed** – Includes amounts that have been committed by resolution by the City Council which is the City’s “highest level of decision-making authority.” Committed amounts may not be used for any other purpose unless the City Council removes the constraint by similar board action. Commitments of fund balance must be made prior to the end of the fiscal year.

**Assigned** – Includes amounts assigned for specific purposes by Council action who authorizes, by resolution, the City Manager to assign fund balance. Assigned fund balance is also established by the Council through adoption or amendment of the budget as intended for specific purpose.

**Unassigned** – This is the residual classification used for those balances not assigned to another category in the General Fund. Deficit fund balance in other governmental funds are also presented as unassigned.

**11. Use of Restricted Resources**

When both restricted and unrestricted resources are available for use, it is the City’s policy to use restricted resources first, then unrestricted resources, as they are needed. When unrestricted resources (committed, assigned, and unassigned) are available for use it is the City’s policy to use committed resources first, then assigned, and then unassigned as they are needed.

**12. Restricted net position**

Restrictions on net position that are either imposed by creditors, grantors, laws or other regulations, or by enabling legislation are reported as restricted net position.



**CITY OF THE DALLES, OREGON**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS (Continued)**  
**For the Fiscal Year Ended June 30, 2021**

**13. Estimates**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of certain assets, liabilities, revenues, expenditures, expenses, and other disclosures. Accordingly, actual results could differ from those estimates.

**II. STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY**

**A. Budgetary Information**

Annual budgets are adopted on a basis consistent with accounting principles generally accepted in the United States of America (GAAP) for all funds, except for the proprietary funds. The annual budget for proprietary funds is adopted on the modified accrual basis of accounting, which is not consistent with GAAP, in order to comply with Oregon Local Budget Law. The FFCO Bond Funds also report transfers in for reimbursement of Water and Wastewater Fund debt service. These amounts are reclassified to reimbursements of debt service expenditures for the GAAP statements. All annual appropriations lapse at fiscal year end.

Oregon local budget law establishes standard procedures relating to the preparation, adoption, and execution of the annual budget. The City begins its budgeting process by appointing Budget Committee members in the fall of each year. Budget recommendations are developed by management through early spring, with the Budget Committee meeting and approving the budget document in late spring. Public notices of the budget hearing are generally published in May or June and the hearing is held in June. The City Council adopts the budget, makes appropriations, and declares the tax levy no later than June 30. Expenditure appropriations may not be legally over expended, except in the case of grant receipts and bond sale proceeds which could not be reasonably estimated at the time the budget was adopted.

The resolution authorizing appropriations for each fund sets the level by which expenditures cannot legally exceed appropriations. The level of budgetary control is established at the department level for the General Fund. For all other funds, the level of budgetary control is established at the personal services, materials and services, capital outlay, operating contingency, interfund transfers, debt services, special payments, and contingencies.

Unexpected additional resources may be added to the budget and appropriated for expenditure through the use of a supplemental budget. The supplemental budget process requires publication in the newspaper and approval by the City Council, and, if it is over 10% of the operating budget of the affected fund, a hearing before the public is also required. Oregon Local Budget Law also provides certain specific exceptions to the supplemental budget process to increase appropriations. Management must obtain City

**CITY OF THE DALLES, OREGON**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS (Continued)**  
**For the Fiscal Year Ended June 30, 2021**

Council authorization for all appropriation transfers and supplementary budgetary appropriations.

During the year ended June 30, 2021, five appropriation increases and transfers were approved, and three supplemental budgets were adopted. Appropriations are limited to a single fiscal year; therefore, all spending authority of the City lapses as of year-end.

**B. Deficit Fund Balances**

At June 30, 2021, no funds had a deficit fund balance.

**III. DETAILED NOTES ON ALL FUNDS**

**A. Deposits and Investments**

**1. Deposits**

*Custodial Credit Risk.* The Governmental Accounting Standards Board has adopted accounting principles generally accepted in the United States of America (GAAP), which includes standards to categorize deposits to give an indication of the level of custodial credit risk assumed by the City at June 30, 2021. If bank deposits at year end are not entirely insured or collateralized by the City or by its agent in the City's name, the City must disclose the custodial credit risk that exists. The City's deposits with financial institutions are comprised of bank demand deposits and certificates of deposit.

Custodial credit risk is the risk that in the event of a bank failure, the City's deposits may not be returned. The Federal Depository Insurance Corporation (FDIC) provides insurance for the City's deposits up to \$250,000 for the combined total of all deposit accounts at each financial institution. The remaining deposits are covered by the Public Funds Collateralization program (PFCP) of the State of Oregon in accordance with ORS 295. Depositories qualified under this program are required to pledge collateral against any public funds deposits in excess of deposit insurance amounts. This provides additional protection for public funds in the event of a bank failure or loss. ORS 295 sets the specific value of the collateral, as well as the types of collateral that are acceptable. ORS 295 creates a shared liability structure for participating depositories, better protecting public funds though still not guaranteeing that all funds are 100% protected. As of June 30, 2021, the book value of the City's deposits was \$2,177,833 and the bank balance was \$2,877,199. \$2,595,793 of the City's bank balances were not exposed to custodial credit risk as they were collateralized under PFCP.

The City does not have a formal policy for custodial credit risk.

**2. Investments**

The City of The Dalles has invested funds in the State Treasurer's Oregon Short-Term Fund Local Government Investment Pool during the year. The Oregon Short-Term Fund is the local government investment pool for local governments and was

**CITY OF THE DALLES, OREGON**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS (Continued)**  
**For the Fiscal Year Ended June 30, 2021**

established by the State Treasurer. It was created to meet the administrative responsibilities of federal arbitrage regulations. The investments are regulated by the Oregon Short-Term Fund Board and approved by the Oregon Investment Council (ORS 294.805 to 294.895). Local Government Investment Pool (LGIP) is an unrated external investment pool managed by the State Treasurer’s office, which allows governments within the state to pool their funds for investment purposes. The amounts invested in the pool are not classified by risk categories because they are not evidenced by securities that exist in physical or book entry form as defined by GASB Statement No. 40.

In addition, the Oregon State Treasury LGIP distributes investment income on an amortized cost basis and the participant’s equity in the pool is determined by the amount of participant deposits, adjusted for withdrawals and distributed income. Accordingly, the adjustment to fair value would not represent an expendable increase in the City’s cash position.

*Credit Risk.* State statutes authorize the City to invest primarily in general obligations of the U.S. Government and its agencies, certain bonded obligations of Oregon municipalities, bank repurchase agreements, bankers’ acceptances, certain commercial papers, and the State Treasurer’s investment pool, among others. The City has no formal investment policy that further restricts its investment choices.

*Concentration of Credit Risk.* The City is required to provide information about the concentration of credit risk associated with its investments in one issuer that represents 5 percent or more of the total investments, excluding investments in external investment pools or those issued and explicitly guaranteed by the U.S. Government. The City has no such investments.

*Interest Rate Risk.* The City has no formal investment policy that explicitly limits investment maturities as a means of managing its exposure to fair value loss arising from increasing interest rates.

Investments held by the City at June 30, 2021, are as follows:

	Weighted Average Maturity	Fair Value
Investments in the State Treasurer's Local Government Investment Pool	0.00	\$ 32,596,193

**CITY OF THE DALLES, OREGON**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS (Continued)**  
**For the Fiscal Year Ended June 30, 2021**

Cash in the Statement of Net Position is temporarily restricted for the following purposes:

	Governmental Activities	Business-type Activities	Total
Restricted for capital projects	\$ 8,673,350	\$ 3,391,775	\$ 12,065,125
Restricted for debt service	\$ 805,888	\$ -	\$ 805,888
Total restricted cash and cash equivalents	<u>\$ 9,479,238</u>	<u>\$ 3,391,775</u>	<u>\$ 12,871,013</u>

**B. Receivables**

Receivables as of fiscal-year end for the governmental activities individual major funds and non-major funds in the aggregate are as follows:

	General Fund	Street Fund	Special Assessment Fund	Other Governmental	Total Governmental
Receivables:					
Current					
Accounts	\$ 795,769	\$ -	\$ 10,476	\$ 700	\$ 806,945
Fines and forfeitures	530,136	-	-	-	530,136
Property taxes	177,381	-	-	82,491	259,872
Assessments	-	-	81,178	-	81,178
Noncurrent					
Notes	-	-	-	447,426	447,426
Accounts	-	158,995	-	84,214	243,209
Assessments	-	-	-	22,936	22,936
Total receivables	<u>\$ 1,503,286</u>	<u>\$ 158,995</u>	<u>\$ 91,654</u>	<u>\$ 637,767</u>	<u>\$ 2,391,702</u>

Receivables as of year-end for the business-type activities individual major funds, including the applicable allowances for uncollectible accounts, are as follows:

	Water	Waste Water	Total Business- Type Activity
Accounts	\$ 775,836	\$ 522,359	\$ 1,298,195
Allowance for doubtful accounts	<u>(6,896)</u>	<u>(6,704)</u>	<u>(13,600)</u>
	<u>\$ 768,940</u>	<u>\$ 515,655</u>	<u>\$ 1,284,595</u>

Uncollected property taxes in governmental funds are shown on the statement of net position as receivables. Property taxes are assessed and attach as an enforceable lien on property as of July 1. Taxes are levied on July 1 and are payable on November 15. They may be paid in installments due November 15, February 15, and May 15. Taxes unpaid

**CITY OF THE DALLES, OREGON**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS (Continued)**  
**For the Fiscal Year Ended June 30, 2021**

as of May 16 are considered delinquent. Taxes are billed and collected by Wasco County, and remittance to the City is made at periodic intervals.

For the fiscal year 2020-2021, the City levied property taxes in the amount of \$3,681,853. After reductions for offsets and increases for additional taxes and penalties this resulted in a net levy of \$3,512,611. The tax rate for the fiscal year was \$3.0155 per \$1,000 of assessed value. The assessed valuation for the City as of January 1, 2021 was \$1,255,920,415. The Columbia Gateway Urban Renewal Agency, a blended component unit of the City, levied taxes at its maximum taxing authority of \$1,576,892. After reductions for offsets and additional taxes and penalties, this resulted in a net levy of \$1,500,420.

Following is a summary of property tax transactions for the year ended June 30, 2021:

<u>Fiscal Year</u>	<u>Property Taxes Receivable June 30, 2020</u>	<u>Levy as Extended by Assessor</u>	<u>Collections</u>	<u>Cancellations Discounts and Adjustments</u>	<u>Property Taxes Receivable June 30, 2021</u>
2020-2021	\$ -	\$ 5,258,745	\$ (4,982,891)	\$ (159,224)	\$ 116,630
2019-2020	152,723	-	(53,126)	(29,883)	69,714
2018-2019	95,022	-	(16,309)	(30,183)	48,530
2017-2018	58,321	-	(19,101)	(24,634)	14,586
2016-2017	19,078	-	(13,502)	-	5,576
2015-2016	5,435	-	(2,860)	(12)	2,563
Prior years	5,478	-	(1,427)	(1,778)	2,273
<b>Totals</b>	<b><u>\$ 336,057</u></b>	<b><u>\$ 5,258,745</u></b>	<b><u>\$ (5,089,216)</u></b>	<b><u>\$ (245,714)</u></b>	<b><u>\$ 259,872</u></b>

Assessments liens receivable represents the uncollected amounts levied against benefited property for costs of local improvements. Since the assessments are liens against the benefited property, an allowance for uncollectible amounts is not necessary.

The City has notes receivable from businesses purchasing real property and improvements and from loans associated with the Community Development Block Grant program. Since the notes are liens against real property, and allowance for uncollectible amounts is not necessary.

Other accounts and intergovernmental receivables are considered to be fully collectible. Accordingly, no provision for estimated uncollectible accounts has been established.

**C. Unavailable and Unearned Revenue**

Governmental funds report deferred revenue in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. Governmental funds also defer revenue recognition in connection with resources that have been received, but not yet earned. The government-wide financial statements report only unearned income. At the end of the current fiscal year, there was \$45,456 of unearned revenue reported on the Statement of Net Position. The various components of unavailable deferred revenue reported in the governmental funds was as follows:

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**NOTES TO THE BASIC FINANCIAL STATEMENTS (Continued)**  
**For the Fiscal Year Ended June 30, 2021**

	General Fund	Special Assessment Fund	Other Governmental	Total Governmental
Property taxes	\$ 177,381	\$ -	\$ 82,491	\$ 259,872
Fines and forfeitures	541,091	-	-	541,091
Loans	-	-	447,426	447,426
Special assessments	-	59,394	22,936	82,330
Other receivables	-	-	28,045	28,045
	<u>\$ 718,472</u>	<u>\$ 59,394</u>	<u>\$ 580,898</u>	<u>\$ 1,358,764</u>

**D. Capital Assets**

Capital asset activity for governmental activities for the year ended June 30, 2021, was as follows:

	Beginning Balance	Additions	Deletions	Transfers	Ending Balance
<b>Capital assets, non-depreciable:</b>					
Land	\$ 661,261	\$ -	\$ -	\$ -	\$ 661,261
Construction in progress	2,370,146	558,265	-	(395,921)	2,532,490
Assets available for sale	1,376,233	-	-	-	1,376,233
Total capital assets, non-depreciable	<u>4,407,640</u>	<u>558,265</u>	<u>-</u>	<u>(395,921)</u>	<u>4,569,984</u>
<b>Capital assets, depreciable:</b>					
Land improvements	8,792,974	5,991	-	-	8,798,965
Buildings	6,802,413	40,019	-	-	6,842,432
Equipment	3,731,716	163,467	(124,037)	70,920	3,842,066
Infrastructure	24,872,505	114,463	-	325,001	25,311,969
Total capital assets, depreciable	<u>44,199,608</u>	<u>323,940</u>	<u>(124,037)</u>	<u>395,921</u>	<u>44,795,432</u>
<b>Less accumulated depreciation for:</b>					
Land improvements	(1,325,208)	(173,038)	-	-	(1,498,246)
Buildings	(2,683,852)	(145,220)	-	-	(2,829,072)
Equipment	(2,538,403)	(277,768)	119,558	-	(2,696,613)
Infrastructure	(6,180,502)	(465,181)	-	-	(6,645,683)
Total accumulated depreciation	<u>(12,727,965)</u>	<u>(1,061,207)</u>	<u>119,558</u>	<u>-</u>	<u>(13,669,614)</u>
Net depreciable capital assets	<u>31,471,643</u>	<u>(737,267)</u>	<u>(4,479)</u>	<u>395,921</u>	<u>31,125,818</u>
<b>Net capital assets</b>	<u>\$ 35,879,283</u>	<u>\$ (179,002)</u>	<u>\$ (4,479)</u>	<u>\$ -</u>	<u>\$ 35,695,802</u>

Depreciation expense for governmental activities is charged to governmental functions as follows:

<b>Governmental functions:</b>	
General government	\$ (266,071)
Public safety	(141,463)
Highways and streets	(604,884)
Culture and recreation	(48,789)
Total depreciation expense - governmental activities	<u>\$ (1,061,207)</u>

**CITY OF THE DALLES, OREGON**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS (Continued)**  
**For the Fiscal Year Ended June 30, 2021**

Capital asset activity for the business-type activities for the year ended June 30, 2021 was as follows:

	<u>Beginning Balance</u>	<u>Additions</u>	<u>Deletions</u>	<u>Transfers</u>	<u>Ending Balance</u>
<b>Capital assets, non-depreciable:</b>					
Land	\$ 4,299,879	\$ -	\$ -	\$ -	\$ 4,299,879
Construction in progress	377,955	1,034,461	-	(95,991)	1,316,425
Total capital assets, non-depreciable	<u>4,677,834</u>	<u>1,034,461</u>	<u>-</u>	<u>(95,991)</u>	<u>5,616,304</u>
<b>Capital assets, depreciable:</b>					
Land improvements	11,724,405	87,421	-	70,077	11,881,903
Buildings	4,368,328	-	-	-	4,368,328
Equipment	6,569,370	753,258	(61,298)	17,022	7,278,352
Wastewater Treatment Plant	24,329,417	-	-	-	24,329,417
Dams and lines	24,835,377	17,395	-	8,892	24,861,664
Total capital assets, depreciable	<u>71,826,897</u>	<u>858,074</u>	<u>(61,298)</u>	<u>95,991</u>	<u>72,719,664</u>
<b>Less accumulated depreciation for:</b>					
Land improvements	(2,142,492)	(184,892)	-	-	(2,327,384)
Buildings	(2,425,180)	(110,316)	-	-	(2,535,496)
Equipment	(4,175,069)	(250,501)	52,312	-	(4,373,258)
Wastewater Treatment Plant	(3,445,220)	(538,507)	-	-	(3,983,727)
Dams and lines	(5,544,219)	(529,278)	-	-	(6,073,497)
Total accumulated depreciation	<u>(17,732,180)</u>	<u>(1,613,494)</u>	<u>52,312</u>	<u>-</u>	<u>(19,293,362)</u>
Net depreciable capital assets	<u>54,094,717</u>	<u>(755,420)</u>	<u>(8,986)</u>	<u>95,991</u>	<u>53,426,302</u>
<b>Net capital assets</b>	<u>\$ 58,772,551</u>	<u>\$ 279,041</u>	<u>\$ (8,986)</u>	<u>\$ -</u>	<u>\$ 59,042,606</u>

Depreciation expense for the business-type activities was charged to functions/programs of the City as follows:

<b>Business-type activities:</b>	
Wastewater	\$ (979,870)
Water	(633,624)
Total depreciation expense - business-type activities	<u>\$ 1,613,494</u>

**E. Investment in Joint Ventures**

The QualityLife Intergovernmental Agency (QLife) is jointly owned by the City of The Dalles and Wasco County, Oregon, each party owning 50 percent. QLife operates a fiber optic network to the residents of The Dalles and Wasco County and new Maupin project. The Maupin project was started in fiscal year ended June 30, 2016 and will be a separate operating network from the one that services the City and Wasco County. Revenues earned by the QLife are expended for the continued operations and maintenance of the network. Upon dissolution of QLife, the net position would be shared 50 percent each to the City and Wasco County. The QLife is governed by a five-member board comprised of two appointees from the City, two appointees from Wasco County, and the fifth member is appointed by the other four. The City's net investment and its share of the

**CITY OF THE DALLES, OREGON**  
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**For the Fiscal Year Ended June 30, 2021**

operating results of the QLife are reported in the City's governmental activities. Net position of the City's governmental fund increased \$248,357 from a net income in fiscal year ended June 30, 2021. The City's investment in QLife is \$2,596,035 and is accounted for using the equity method.

The Columbia Gorge Regional Airport (Airport) is a joint venture created to operate the Columbia Gorge Regional Airport and Business Park. The joint venture is between the City of The Dalles and Klickitat County, Washington, each party owning 50 percent. Revenues earned by the Airport are expended for the continued operations and maintenance of the Airport. Upon dissolution of the Airport, the net position would be shared 50 percent each to the City and Klickitat County. The Airport is governed by a seven-member board comprised of three appointees from the City, three appointees from Klickitat County, and the seventh member is appointed by the other six. The City develops and adopts the budget for the Airport. The City's net investment and its share of any net income of the Airport are reported in the City's governmental activities. Net position of the City's governmental fund increased \$951,219 from a net income in fiscal year ended June 30, 2021. The City's investment in Airport is \$7,695,540 and is accounted for using the equity method.

Complete financial statements for QLife can be obtained from Wasco County administrative offices, 511 Washington Street, Suite 101, The Dalles, OR 97058. The complete financial statements for the Airport can be obtained from the City of The Dalles' administrative offices, 313 Court Street, The Dalles, OR 97058.

**F. Long-Term Obligations**

**1. Full Faith and Credit Obligation Bonds-Governmental and Business-Type Activities**

The City issued full faith and credit obligation bonds in February 2008, with interest rates ranging from 4.0% to 4.2%. The bond principal is payable annually and the interest is payable semiannually, with final payments due June 1, 2023. The bonds are direct obligations and pledge the full faith and credit of the City. These bonds were issued to provide funding for the acquisition and construction of major capital facilities. A portion of the debt is reported in and will be repaid by the Water and Wastewater Funds, which also own a portion of the assets. The city pledged its general non-restricted revenues and other funds. If bond is defaulted, by failure to make required principal or interest payments or other covenants, action to enforce the financing agreement may take place for the amount of the obligation then outstanding to its satisfaction.

The City issued \$12,100,000 in 2009 Full Faith and Credit Obligations in October of 2009. \$10,205,000 of the bonds was for the benefit of the Columbia Gateway Urban Renewal Agency and will be repaid from tax increment revenues with the Urban Renewal area with interest rates ranging from 2% to 5%. The remaining \$1,895,000 of the bonds was issued to finance improvements to the Street, Water, and



**CITY OF THE DALLES, OREGON**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS (Continued)**  
**For the Fiscal Year Ended June 30, 2021**

Wastewater systems and have been split between the benefitting funds. \$1,368,000 was allocated to street improvements and has been reported with the governmental activities. The bonds are backed by the full faith and credit of the City and carry interest rates ranging from 2% to 5%. The total bonds were issued to finance construction of public infrastructure improvements, Urban Renewal Projects, to refinance the Urban Renewal Bonds series 2002, to fund an Urban Renewal debt reserve, and to pay the costs of issuance. The City pledged its general non-restricted revenues and other funds, the Urban Renewal Agency has pledged its tax increment revenues and earnings for repayment of the Urban Renewal Portion of the obligation. If bond is defaulted, by failure to make required principal or interest payments or other covenants, action to enforce the financing agreement may take place for the amount of the obligation then outstanding to its satisfaction.

The future maturities of the full faith and credit obligation bonds – governmental activities are as follows:

Fiscal Year	<b>2008 Full Faith and Credit Bonds</b>		<b>2009 Full Faith and Credit Bonds Urban Renewal Portion</b>	
	Principal	Interest	Principal	Interest
2022	\$ 169,792	\$ 14,390	\$ 550,000	\$ 249,738
2023	175,856	7,386	575,000	227,738
2024	-	-	600,000	200,425
2025	-	-	630,000	171,925
2026	-	-	660,000	142,000
2027-2029	-	-	2,180,000	221,250
Total	<u>\$ 345,648</u>	<u>\$ 21,776</u>	<u>\$ 5,195,000</u>	<u>\$ 1,213,076</u>

Fiscal Year	<b>2009 Full Faith and Credit Bonds Street LID Portion</b>		<b>Full Faith &amp; Credit Bonds Total Governmental</b>	
	Principal	Interest	Principal	Interest
2022	\$ 72,200	\$ 32,616	\$ 791,992	\$ 296,744
2023	75,810	29,728	826,666	264,852
2024	79,420	26,127	679,420	226,552
2025	83,030	22,355	713,030	194,280
2026	86,640	18,410	746,640	160,410
2027-2029	281,580	28,518	2,461,580	249,768
Total	<u>\$ 678,680</u>	<u>\$ 157,754</u>	<u>\$ 6,219,328</u>	<u>\$ 1,392,606</u>

**CITY OF THE DALLES, OREGON**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS (Continued)**  
**For the Fiscal Year Ended June 30, 2021**

The premium on the full faith and credit bonds – governmental activity is as follows:

Fiscal Year	Premium on 2008 Full Faith and Credit Bonds	Premium on 2009 Full Faith and Credit Bonds	Total Premium on Governmental Full Faith and Credit
2022	\$ 3,578	\$ 45,516	\$ 49,094
2023	3,575	45,516	49,091
2024	-	45,516	45,516
2025	-	45,516	45,516
2026	-	45,516	45,516
2027-2029	-	136,537	136,537
Total	<u>\$ 7,153</u>	<u>\$ 364,117</u>	<u>\$ 371,270</u>

The future maturities of the full faith and credit obligation bonds – business-type activities are as follows:

Fiscal Year	2008 Full Faith and Credit Wastewater Bonds		2008 Full Faith and Credit Water Bonds		2009 Full Faith and Credit Wastewater Bonds	
	Principal	Interest	Principal	Interest	Principal	Interest
2022	\$ 55,104	\$ 4,670	\$ 55,104	\$ 4,670	\$ 4,900	\$ 2,214
2023	57,072	2,397	57,072	2,397	5,145	2,018
2024	-	-	-	-	5,390	1,773
2025	-	-	-	-	5,635	1,517
2026	-	-	-	-	5,880	1,250
2027-2029	-	-	-	-	19,110	1,936
Total	<u>\$ 112,176</u>	<u>\$ 7,067</u>	<u>\$ 112,176</u>	<u>\$ 7,067</u>	<u>\$ 46,060</u>	<u>\$ 10,708</u>

Fiscal Year	2009 Full Faith and Credit Water Bonds		Full Faith and Credit Bonds Business Activity Total	
	Principal	Interest	Principal	Interest
2022	\$ 22,900	\$ 10,345	\$ 138,008	\$ 21,899
2023	24,045	9,429	143,334	16,241
2024	25,190	8,287	30,580	10,060
2025	26,335	7,091	31,970	8,608
2026	27,480	5,840	33,360	7,090
2027-2029	89,310	9,046	108,420	10,982
Total	<u>\$ 215,260</u>	<u>\$ 50,038</u>	<u>\$ 485,672</u>	<u>\$ 74,880</u>

**CITY OF THE DALLES, OREGON**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS (Continued)**  
**For the Fiscal Year Ended June 30, 2021**

The premium on the full faith and credit bonds – business-type activity is as follows:

Fiscal Year	Premium on 2009 Full Faith and Credit Wastewater Bonds	Premium on 2009 Full Faith and Credit Water Bonds	Premium on Business Type Bonds Total
2022	\$ 313	\$ 1,463	\$ 1,776
2023	313	1,463	1,776
2024	313	1,463	1,776
2025	313	1,463	1,776
2026	313	1,463	1,776
2027-2029	<u>1,240</u>	<u>5,798</u>	<u>7,038</u>
Total	<u>\$ 2,805</u>	<u>\$ 13,113</u>	<u>\$ 15,918</u>

**2. Bonds Payable-Business-Type Activities (Direct Borrowings)**

*2018 Utility Bond Fund* - The 2018 Utility Bond Fund has revenue bonds payable used to refund the Wastewater Revenue Bonds, Series 2003, Water Revenue Bonds, Series 2007, and fund additional wastewater projects. The bond principal is payable annually and the interest is payable semiannually with interest rate of 2.67%. Final payment is due June 1, 2032. The city has pledged the net revenues to the payment of principal, premium (if any) and interest on direct borrowings related to business activities of \$9,224,516. This pledge is from the time of the adoption of the master plan and shall be maintained as long as the bonds are outstanding. The bond is subject to redemption prior to maturity in whole or in part at the option of the City on any day on or after June 1, 2025, at par (100%) plus accrued interest thereon to the date of redemption. If the bonds are defaulted, by failure to make required principal or interest payments or other covenants, actions to enforce the financing agreement may take place for the amount of the obligations then outstanding to its satisfaction. However, the bonds shall not be subject to acceleration.

Annual debt service requirements to maturity for the revenue bond is as follows:

Revenue Bond	Revenue Stream	For the Year Ending June 30, of Final Payments	Future Pledged Revenue Debt Outstanding	Revenue, Net of Related Expense For the Year Ending 6/30/21	For the Year Ended 6/30/21 Debt Payments*
Utility Revenue and Refunding Bonds	Water and Wastewater net operating income	2032	\$ 8,129,512	\$ 6,663,421	\$ 1,341,300

\* Principal and interest

**CITY OF THE DALLES, OREGON**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS (Continued)**  
**For the Fiscal Year Ended June 30, 2021**

Future maturities of the bonds payable are as follows:

<b>Utility Revenue and Refunding</b>		
<b>Bonds</b>		
Fiscal Year	Principal	Interest
2022	\$ 1,123,372	\$ 217,058
2023	621,108	187,064
2024	636,967	170,480
2025	652,611	153,473
2026	673,236	136,049
2027-2031	3,635,216	401,286
2032	<u>787,002</u>	<u>21,013</u>
Total	<u>\$ 8,129,512</u>	<u>\$ 1,286,423</u>

**3. Advance Refunding**

The revenue bond described in Note III.F.2 were used to advance refund the Series 2003 Wastewater Revenue Bonds and the Series 2007 Water Revenue Bonds. The reacquisition price exceeded the net carrying amount of the old debt by \$705,604. This amount is being netted against the new debt and amortized over the remaining life of the refunding debt.

**4. Loan Payable-Business-Type Activities (Direct Borrowings)**

*Water Fund* - The City received approvals of two loans from the State of Oregon through its Oregon Infrastructure Finance Authority of the Business Development Department for water system improvements. The loans consist of the ARRA F-1 Loan for up to \$1,025,149 and the SDWRLF F-2 Loan for up to \$2,553,101. The loan proceeds are disbursed on an expense reimbursement basis. Loan proceeds from the ARRA F-1 and SDWRLF F-2 loan have been accrued in the amount of \$1,025,149 and \$2,521,321, respectively, to match the budgetary revenues to the federal expenditures reported. The ARRA F-1 Loan bears interest at 3% per annum. The SDWRLF F-2 Loan originally carried interest at 3.83% but was reduced to 3% when the State received EPA approval of an amended Oregon Safe Drinking Water Intended Use Plan that allows the interest rate to be reduced. Repayment of the ARRA F-1 and SDWRLF F-2 began December 1, 2014. The principal and interest of these two loans shall be payable from the Net Revenues of the Water System and the full faith and credit of the City. The City pledged its full faith and credit and taxing power to pay the amounts due under the loan agreement and note. If loan is defaulted, by failure to make required principal or interest payments, the State could declare all principal and interest and all other amounts due immediately. It could also prevent the City from applying for future state assistance.

The City also received approval for a loan from the State of Oregon through its Department of Environmental Quality for wastewater system improvements. The loan amount for the CWSRF Loan is for up to \$2,000,000. Of this amount, \$500,000 is forgivable upon completion of the project and no defaults occurring. The loan

**CITY OF THE DALLES, OREGON**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS (Continued)**  
**For the Fiscal Year Ended June 30, 2021**

proceeds are disbursed on an expense reimbursement basis. Loan proceeds have been accrued in the amount of \$1,929,998 to match the budgetary revenues to the federal expenditures reported. The City complied with the loan terms, completed the project as budgeted, and no defaults occurred. This resulted in \$500,000 of the loan being forgiven in FY18/19. The CWSRF Loan bears interest at 2.14% per annum and repayment began September 1, 2019. The principal and interest of the loan shall be payable from the Net Revenue of the Wastewater system. If loan is defaulted, by failure to make required principal or interest payments, the State could declare all principal and interest and all other amounts due immediately.

Future maturities of the loans payable are as follows:

Fiscal Year	ARRA/SDWRLF Note		CWSRF Loan		Loans Payable Business Activity Total	
	Principal	Interest	Principal	Interest	Principal	Interest
2022	\$ 162,324	\$ 76,054	\$ 62,399	\$ 27,683	\$ 224,723	\$ 103,737
2023	167,194	71,185	63,741	26,341	230,935	97,526
2024	172,210	66,169	65,113	24,969	237,323	91,138
2025	177,376	61,003	66,514	23,568	243,890	84,571
2026	182,697	55,681	67,945	22,137	250,642	77,818
2027-2031	999,062	192,828	362,291	88,119	1,361,353	280,947
2032-2036	674,280	40,855	402,976	47,434	1,077,256	88,289
2037-2039	-	-	218,136	7,051	218,136	7,051
Total	<u>\$ 2,535,143</u>	<u>\$ 563,775</u>	<u>\$ 1,309,115</u>	<u>\$ 267,302</u>	<u>\$ 3,844,258</u>	<u>\$ 831,077</u>

**5. Airport Debt**

The City has acted as a conduit for debt issued by the Airport and payable to the Port of The Dalles for rehabilitation of a well at the Airport. The City has also acted as a conduit for a loan from Klickitat County for construction of a new maintenance hangar at the Airport. Additionally, the city has acted as a conduit for repayment of a loan received by Klickitat County to make improvements to the Airport Industrial Park. The total conduit debt outstanding is \$489,102.

In 2015, the City issued \$2,000,000 of full faith and credit bonds to finance a portion of the purchase of and/or construction of two hangar buildings and a flex space building at the Airport. Although a liability of the City, the bonds are to be repaid from rental revenue from the Airport. Prior to the current year, this liability was not recognized by the City. As of June 30, 2021, the City has recorded a liability for the bonds of \$1,577,376 and an offsetting receivable from the Airport in a like amount.

**CITY OF THE DALLES, OREGON**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS (Continued)**  
**For the Fiscal Year Ended June 30, 2021**

**6. Changes in Long-Term Obligations**

Long-term obligation activity for the year ended June 30, 2021, is as follows:

	<u>6/30/2020</u> <u>Balance</u>	<u>Additions</u>	<u>Reductions</u>	<u>6/30/2021</u> <u>Balance</u>	<u>Due Within</u> <u>One Year</u>
<b>Governmental activities</b>					
Total Full Faith and Credit Bonds	\$ 8,631,646	\$ -	\$ (847,318)	\$ 7,784,328	\$ 876,992
Total Premium on bonds	433,624	-	(49,978)	383,646	49,978
Compensated Absences	376,307	397,394	(376,307)	397,394	397,394
Total governmental activity long-term obligations	<u>\$ 9,441,577</u>	<u>\$ 397,394</u>	<u>\$ (1,273,603)</u>	<u>\$ 8,565,368</u>	<u>\$ 1,324,364</u>
<b>Business-type activities</b>					
Revenue bond (direct borrowing)	\$ 9,224,516	\$ -	\$ (1,095,004)	\$ 8,129,512	\$ 1,123,372
Full Faith and Credit Bonds	618,354	-	(132,682)	485,672	138,008
Premium on Bonds	17,694	-	(1,776)	15,918	1,776
Loans Payable (direct borrowing)	4,062,939	-	(218,681)	3,844,258	224,723
Compensated Absences	210,940	229,375	(210,940)	229,375	229,375
Total business-type activity long-term obligations	<u>\$ 14,134,443</u>	<u>\$ 229,375</u>	<u>\$ (1,659,083)</u>	<u>\$ 12,704,735</u>	<u>\$ 1,717,254</u>

If not described above, in the event of default, outstanding amounts may become immediately due unless waived by the lender.

**G. Post Employment Benefits Other than Pensions**

**1. Plan Description**

The City does not have a formal post-employment benefits plan for any employee groups. However, the City is required by Oregon revised Statutes 243.303 to provide retirees with group health insurance from the date of retirement to age 65 at the same rate provided to current employees. Although the City does not pay any portion of the retiree's health care insurance, a retired employee receives the implicit benefit of a lower healthcare premium which is subsidized among the premium cost of coverage for active employees, which is considered a single employer defined benefit plan. The general fund typically has been and will be used to liquidate this other post-employment benefit obligation. This "plan" is not a stand-alone plan and therefore

**CITY OF THE DALLES, OREGON**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS (Continued)**  
**For the Fiscal Year Ended June 30, 2021**

does not issue its own financial statements. The City does not currently have any retirees who are participating in the plan.

**2. Benefits Provided**

The plan provides eligible retirees and their dependents under age 65 the same health care coverage at the same premium rates as offered to active employees. The retiree is responsible for the premiums. As of the measurement date of June 30, 2020, the following employees were covered by the benefit terms:

Subscribers by Status:	
Active	101
Retired	-
Terminated	-
Deceased	-
Total	<u>101</u>

**3. Total OPEB Liability, OPEB Expense, and Deferred Inflows of Resources Related to OPEB**

The City's OPEB liability of \$453,133 was measured as of June 30, 2020 and was determined by an actuarial valuation using the entry age normal level percentage of pay method.

For the fiscal year ended June 30, 2021, the City recognized OPEB expense from this plan of \$68,869. At June 30, 2021 the City reported deferred inflows of resources related to this OPEB plan from the following sources:

Difference between expected and actual experience	\$ 212,505
Changes in assumptions	<u>679,851</u>
Total	<u>\$ 892,356</u>

Amounts reported as deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

<u>Year ended June 30:</u>	<u>Annual Recognitio</u>
2022	\$ (111,544)
2023	(111,544)
2024	(111,544)
2025	(111,544)
2026	(111,544)
Thereafter	<u>(334,636)</u>
Total	<u>\$ (892,356)</u>

**CITY OF THE DALLES, OREGON**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS (Continued)**  
**For the Fiscal Year Ended June 30, 2021**

**4. Actuarial Assumptions and Other Inputs**

The total OPEB liability in the June 30, 2020 valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

Assumptions	
Actuarial Cost Method	Entry Age Normal
Amortization Method	Level Percentage of Payroll
Assets Backing OPEB Liability	\$0
Discount Rate	2.21%
Measurement Date	June 30, 2020
Projected Salary Increases	2.90%
Amortization Period	20
Percentage Future Participation	35%
Mortality Table	RP 2014 annuitant distinct mortality table adjusted to 2006 with MP 2019 generational projection of future mortality improvement
Turnover Assumptions	Based on general service turnover rates of Oregon PERS actuarial valuation

The discount rate was based on 20-year tax exempt municipal bond yield.

**5. Changes in the Total OPEB Liability**

Balance as of June 30, 2020	\$ 414,068
Changes for the year:	
Service Cost	32,838
Interest	9,837
Benefit Payments	<u>(3,610)</u>
Balance as of June 30, 2021	<u>\$ 453,133</u>

**6. Sensitivity of the Total OPEB Liability**

The following presents the City's OPEB liability calculated using the discount rate of 2.21%, as well as what the City's OPEB liability would be if it were calculated using



**CITY OF THE DALLES, OREGON**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS (Continued)**  
**For the Fiscal Year Ended June 30, 2021**

a discount rate that is 1-percentage-point lower (1.21%) or 1-percentage-point higher (3.21%) than the current discount rate.

**Sensitivity of the Total OPEB Liability to Changes in the Discount Rate**

Discount Rate	1% Decrease (1.21%)	Current Discount Rate (2.21%)	1% Increase (3.21%)
OPEB Liability	\$493,937	\$453,133	\$414,840

A similar sensitivity analysis is presented for changes in the healthcare trend assumption:

**Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rate**

Healthcare Cost Trend	1% Decrease (5.5% decreasing to 4.0%)	Current Health Care Trend Rates (6.5% decreasing to 5.0%)	1% Increase (7.5% decreasing to 6.0%)
Net OPEB Liability	\$398,248	\$453,133	\$517,714

**H. Net Position**

The government-wide Statement of Net Position reports \$15,050,107 of restricted net position, of which \$805,888 is restricted by enabling legislation.

**I. Transfers**

Net transfers between governmental activities and business-type activities in the government-wide financial statements consist of transfers to the governmental activities and from the business-type activities in the amount of \$1,526,421. A reconciliation of transfers in the fund financial statements is as follows:

	Transfers In	Transfers Out
Governmental activities:		
General fund	\$ 1,618,780	\$ 317,443
Street fund	626,499	382,838
Special assessment fund	-	113,950
Other governmental funds	1,149,483	1,054,110
Business-type activities:		
Water fund	1,500,777	2,743,357
Wastewater fund	2,156,472	3,781,613
2018 Utility Bond Fund	1,341,300	-
<b>Total Transfers</b>	<b><u>\$ 8,393,311</u></b>	<b><u>\$ 8,393,311</u></b>

Transfers between funds provide support for various City programs in accordance with budgetary authorizations and are utilized to provide for additional funding for reserve purposes, contribute towards the cost of capital projects, and to provide for other operational resources.

**CITY OF THE DALLES, OREGON**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS (Continued)**  
**For the Fiscal Year Ended June 30, 2021**

**J. Tax Abatements**

The City has authorized tax-exempt status for three qualified firms within the City: HIX The Dalles LLC, PowderPure, and Design, LLC. All properties are required to meet State and Federal funding requirements which include annual physical inspections and an annual audit of financial activity and programmatic compliance. The property tax exemption may be removed if the property is no longer eligible under the stated provisions of ORS 307.540 to 307.548. Section E of the renewal application requires the applicant to acknowledge compliance with the requirements annually. For fiscal year ending June 30, 2021, the foregone property tax revenue is \$7,519,888.

**IV. OTHER INFORMATION**

**A. Risk Management**

The City is exposed to various risks of loss related to torts; theft or damage to and destruction of assets; and errors and omissions for which the City carries commercial insurance. There have been no significant reductions in coverage from the prior year and settlements have not exceeded coverage for the past four years.

**B. Employee Retirement Plans**

**1. Retirement plan for non-public safety employees**

The City of The Dalles Retirement Plan is a defined contribution plan established by the City to provide benefits at retirement to the non-public safety employees of the City. Standard Retirement Services, Inc., administers this retirement plan. Employees are eligible to participate after one year of employment. The City is required to contribute 6 percent of eligible compensation on behalf of employees and an additional 7.5 percent of eligible compensation as the City's contribution. In addition employees may voluntarily contribute up to 10 percent of their eligible compensation. Plan provisions and contribution requirements are established by, and may be amended by the City Council.

The payroll for non-public safety employees covered by the plan for the year ended June 30, 2021 was \$4,217,229. Total contributions to the plan for the year ended June 30, 2021 were \$585,211 for both the City and employee portion that is paid by the City.

**2. Retirement plan for public safety employees**

The City of The Dalles Public Safety Employees Retirement Plan is a defined contribution plan established by the City to provide benefits at retirement to the public safety employees of the City. Standard Retirement Services, Inc., administers this retirement plan. Employees are eligible to participate after one year of employment. The City is required to contribute 6 percent of eligible compensation on behalf of employees and an additional 16.6 percent of eligible compensation as the

**CITY OF THE DALLES, OREGON**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS (Continued)**  
**For the Fiscal Year Ended June 30, 2021**

City's contribution. In addition employees may voluntarily contribute up to 2.4 percent of their eligible compensation. Plan provisions and contribution requirements are established by, and may be amended by, the City Council.

The payroll for public safety employees covered by the plan for the year ended June 30, 2021 was \$1,776,027. Total contributions to the plan for the year ended June 30, 2021 were \$392,312 for both the City and employee portion that is paid by the City.

**C. Commitments, Contingencies, and Subsequent Events**

**1. Construction in Progress**

The City is committed under various, architectural, engineering, and construction contracts at June 30, 2021.

The Washington Street Underpass costs incurred to date is \$1,688,753 with total estimated costs of \$8.1 million.

The 3<sup>rd</sup> Street Streetscape project costs incurred to date are \$52,668, with estimated costs of \$3 million.

The Downtown Parking Structure Project costs incurred to date are \$19,680 with estimated costs of \$3.3 million.

The Granada Block project costs incurred to date are \$284,774.

2021 ADA Sidewalk Program project costs incurred to date are \$216,643.

Chip Seal 2021 project costs incurred to date are \$162,343.

The Dog River Pipeline project costs incurred to date are \$374,315, with total estimated costs of \$7.9 million.

Slip Line 2021 Project costs incurred to date are \$282,577.

The I-84 Underpass Sanitary Sewer costs incurred to date are \$443,315.

**2. Subsequent Events**

Management has evaluated subsequent events through December 22, 2021, the date on which the financial statements were available to be issued and determined nothing should be recognized.

**D. Related Parties**

During the year the City had the following related party transactions. QLife revenues from rent revenue \$7,752 and right of way \$24,067 and expenditures of \$5,040. QLife owes the City \$1,918 for current year rent. The City pays the Airport \$65,000 per year per the intergovernmental agreement.

**REQUIRED SUPPLEMENTAL INFORMATION**

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**CITY OF THE DALLES, OREGON**  
**SCHEDULE OF CHANGES IN THE CITY'S TOTAL OPEB LIABILITY AND RELATED RATIOS**  
**Last 10 Fiscal Years\***

	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>
<b>Total OPEB Liability</b>				
Service cost	\$ 32,838	\$ 110,586	\$ 99,156	\$ 102,501
Interest	9,837	45,989	-	-
Difference between expected and actual experience	-	(265,631)	-	-
Changes of assumptions	-	(849,813)	-	-
Benefit payments	(3,610)	-	(96,302)	(83,554)
Net change in OPEB liability	39,065	(958,869)	2,854	18,947
Total OPEB Liability - beginning	414,068	1,372,937	1,370,083	1,351,136
Total OPEB Liability - ending	<u>\$ 453,133</u>	<u>\$ 414,068</u>	<u>\$ 1,372,937</u>	<u>\$ 1,370,083</u>
Covered employee payroll	\$ 6,456,317	\$ 6,274,361	\$ 5,548,044	\$ 4,823,785
Total OPEB liability as a percentage of covered-employee payroll	7%	7%	25%	28%

\* 10-year trend information required by GASB Statement 75 will be presented prospectively

**NOTES TO SCHEDULE**

Current Year Change in Benefit Terms

None

Current Year Change in Assumptions

None

## OTHER SUPPLEMENTAL INFORMATION

Other supplementary information includes financial schedules not required by the GASB, nor a part of the basic financial statements, but presented for purposes of additional analysis.

Such statements and schedules include:

- Combining Schedules – Nonmajor Governmental Funds
- Combining Schedules – General Fund - Generally Accepted Accounting Principles
- Budgetary Comparison Schedules
- Budgetary Comparison Schedules – Enterprise Funds

## COMBINING STATEMENTS

### Nonmajor Governmental Funds

#### **Special Revenue Funds**

These funds account for revenue from specific sources that are legally restricted to expenditures for specified purposes. Funds included in this category are:

##### **Library Fund**

The Library Fund accounts for the operation of the City Library, which is the main branch of the County's Special Library District. Principal sources of revenues are funds from the County collected Library District taxes, state grants, library fines, and donations.

##### **Community Benevolence Fund**

The Community Benevolence Fund provides for the accumulation of financial resources to pay for expenses related to the memorials to Veterans of the community. Principal revenues are primarily from grants.

##### **Special Grants Fund**

The Special Grants Fund accounts for various grant programs operated by the City. Revenues consist primarily of grants and interest on investments.

##### **State Office Building Fund**

The State Office Building Fund accounts for the operations and maintenance of a City owned building currently rented by the State of Oregon to provide services to the local community. Principal revenues are from rental income.

##### **Special Enterprise Zone Fund**

The Enterprise Zone Tax Abatement Proceeds Special Reserve fund accounts for funds associated with the Enterprise Zone Tax Abatement agreement between the City of The Dalles, Wasco County, and Design LLC dated August 17, 2015.

#### **Debt Service Funds**

These funds account for revenues and expenditures related to the repayment of general long-term indebtedness. Funds included in this category are:

### **FFCO 2008 Bond Fund**

The FFCO 2008 Bond Fund accounts for the accumulation of resources for, and the repayment of, full faith and credit bonds relating to the relocation of the Public Works facilities and the remodel of City Hall.

### **2009 FFCO Bond Fund**

The 2009 FFCO Bond Fund accounts for the accumulation of resources for, and the repayment of, general long-term debt principal and interest relating to the Columbia Gateway Urban Renewal District and Water and Wastewater improvements.

### **Urban Renewal Debt Fund**

The Urban Renewal Debt Service Fund accounts for the accumulation of resources for, and the payment of, general long-term debt principal and interest relating to the Columbia Gateway Urban Renewal District.

### **Capital Projects Fund**

These funds account for expenditures on major construction projects or equipment acquisitions. The principal sources of revenues are proceeds from long-term obligations issued to finance capital acquisitions and improvements. Funds included in this category are:

#### **Capital Projects Fund**

The Capital Projects Fund accounts for financial resources to be used for the acquisition or construction of major capital facilities, other than those financed by the enterprise funds. Principal resources to the fund are grants, a portion of lease payments received on the State Office Building owned by the City, and interest earned on investments.

#### **Urban Renewal Capital Projects Fund**

The Urban Renewal Capital Projects Fund accounts for services and construction costs for the development within the Columbia Gateway Urban Renewal District. Principal sources of revenues are property taxes, grants, and interest on investments.

## **GENERAL FUND COMBINING**

The General Fund is the City's primary operating fund. It accounts for all financial resources of the City, except those accounted for in another fund. Principal sources of revenue are property taxes, franchise fees, hotel-motel tax, and state shared revenues. Expenditures are primarily for general government operations, public safety (police), and culture and recreation.

#### **Public Works Reserve Fund**

The Public Works Reserve Fund provides for the accumulation of financial resources to pay for equipment, machinery and vehicles for the Public Works Departments: streets, water and sewer operations. Contributions are received from the operating funds of the Street Fund, Water Utility Fund, Wastewater Utility Fund, and the sale of Public Works' surplus property.

#### **Transportation System Reserve Fund**

The Transportation System Reserve Fund provides for the accumulation of funds to pay for upgrade and expansion of the street systems.

#### **Unemployment Reserve Fund**

The Unemployment Reserve Fund provides for the accumulation of financial resources of the City to pay claims of unemployment. Contributions are received from the operating funds of the General Fund, Library Fund, Street Fund, Water Utility Fund, and Wastewater Utility Fund.

**CITY OF THE DALLES, OREGON**  
**NONMAJOR GOVERNMENTAL FUNDS**  
**COMBINING BALANCE SHEET**  
**June 30, 2021**

	Total Nonmajor Special Revenue Funds	Total Nonmajor Debt Service Funds	Total Nonmajor Capital Projects Fund	Total
<b>ASSETS:</b>				
Cash and cash equivalents	\$ 7,401,959	\$ 805,888	\$ 4,519,290	\$ 12,727,137
Receivables:				
Accounts	71,356	-	13,558	84,914
Property taxes	-	-	82,491	82,491
Assessments	22,936	-	-	22,936
Notes	-	-	447,426	447,426
Total assets	<u>\$ 7,496,251</u>	<u>\$ 805,888</u>	<u>\$ 5,062,765</u>	<u>\$ 13,364,904</u>
<b>LIABILITIES:</b>				
Accounts payable and accrued expenses	<u>\$ 32,448</u>	<u>\$ -</u>	<u>\$ 9,141</u>	<u>\$ 41,589</u>
<b>DEFERRED INFLOWS OF RESOURCES:</b>				
Unavailable revenue	<u>50,981</u>	<u>-</u>	<u>529,917</u>	<u>580,898</u>
<b>FUND BALANCES:</b>				
Restricted for:				
Grant / contributor specific intent	3,456,315	-	-	3,456,315
State statute	-	805,888	4,060,424	4,866,312
Intergovernmental agreement	2,103,901	-	-	2,103,901
Committed for:				
Major capital facilities and associated debt	-	-	463,283	463,283
Agreements with state agencies	<u>1,852,606</u>	<u>-</u>	<u>-</u>	<u>1,852,606</u>
Total fund balances	<u>7,412,822</u>	<u>805,888</u>	<u>4,523,707</u>	<u>12,742,417</u>
Total liabilities, deferred inflows of resources and fund balances	<u>\$ 7,496,251</u>	<u>\$ 805,888</u>	<u>\$ 5,062,765</u>	<u>\$ 13,364,904</u>



**CITY OF THE DALLES, OREGON  
NONMAJOR GOVERNMENTAL FUNDS  
COMBINING STATEMENT OF REVENUES, EXPENDITURES,  
AND CHANGES IN FUND BALANCES  
For the Fiscal Year Ended June 30, 2021**

	Total Nonmajor Special Revenue Funds	Total Nonmajor Debt Service Funds	Total Nonmajor Capital Projects Fund	Total
<b>REVENUES:</b>				
Property taxes	\$ 1,397,676	\$ 761,406	\$ 755,156	\$ 2,914,238
Intergovernmental	1,361,416	-	-	1,361,416
Fines and forfeitures, net	3,454	-	-	3,454
Rental income	173,340	124,734	109,327	407,401
Interest on investments	40,671	4,800	36,401	81,872
Miscellaneous	2,331	-	11,919	14,250
	<u>2,978,888</u>	<u>890,940</u>	<u>912,803</u>	<u>4,782,631</u>
<b>EXPENDITURES:</b>				
General government	157,372	-	259,963	417,335
Public safety	184,465	-	-	184,465
Culture and recreation	1,123,940	-	-	1,123,940
Highways and streets	715	-	-	715
Capital outlay	56,558	-	25,648	82,206
Debt service:				
Principal	-	767,318	-	767,318
Interest	-	354,393	4,172	358,565
	<u>1,523,050</u>	<u>1,121,711</u>	<u>289,783</u>	<u>2,934,544</u>
Total expenditures	<u>1,523,050</u>	<u>1,121,711</u>	<u>289,783</u>	<u>2,934,544</u>
Revenues over (under) expenditures	<u>1,455,838</u>	<u>(230,771)</u>	<u>623,020</u>	<u>1,848,087</u>
<b>OTHER FINANCING SOURCES (USES):</b>				
Transfers in	9,824	1,129,659	10,000	1,149,483
Transfers out	(105,716)	(938,570)	(9,824)	(1,054,110)
	<u>(95,892)</u>	<u>191,089</u>	<u>176</u>	<u>95,373</u>
Total other financing sources (uses)	<u>(95,892)</u>	<u>191,089</u>	<u>176</u>	<u>95,373</u>
Net changes in fund balances	1,359,946	(39,682)	623,196	1,943,460
<b>FUND BALANCES, BEGINNING</b>	<u>6,052,876</u>	<u>845,570</u>	<u>3,900,511</u>	<u>10,798,957</u>
<b>FUND BALANCES, ENDING</b>	<u>\$ 7,412,822</u>	<u>\$ 805,888</u>	<u>\$ 4,523,707</u>	<u>\$ 12,742,417</u>

**CITY OF THE DALLES, OREGON**  
**NONMAJOR SPECIAL REVENUE FUNDS**  
**COMBINING BALANCE SHEET**  
**June 30, 2021**

	Library Fund	Community Benevolence Fund	Special Grants Fund	State Office Building Fund	Special Enterprise Zone Fund	Total
<b>ASSETS:</b>						
Cash and cash equivalents	\$ 2,120,683	\$ 7,536	\$ 3,418,722	\$ 103,559	\$ 1,751,459	\$ 7,401,959
Receivables:				-	-	
Accounts	700	-	70,656	-	-	71,356
Assessments	-	-	22,936	-	-	22,936
Total assets	<u>\$ 2,121,383</u>	<u>\$ 7,536</u>	<u>\$ 3,512,314</u>	<u>\$ 103,559</u>	<u>\$ 1,751,459</u>	<u>\$ 7,496,251</u>
<b>LIABILITIES:</b>						
Accounts payable and accrued expenses	\$ 17,482	\$ -	\$ 12,554	\$ 2,412	\$ -	\$ 32,448
<b>DEFERRED INFLOWS OF RESOURCES:</b>						
Unavailable revenue	-	-	50,981	-	-	50,981
<b>FUND BALANCES:</b>						
Restricted for:						
Grant / contributor specific intent	-	7,536	3,448,779	-	-	3,456,315
Intergovernmental agreement	2,103,901	-	-	-	-	2,103,901
Committed for:						
Agreements with state agencies	-	-	-	101,147	1,751,459	1,852,606
Total fund balances	<u>2,103,901</u>	<u>7,536</u>	<u>3,448,779</u>	<u>101,147</u>	<u>1,751,459</u>	<u>7,412,822</u>
Total liabilities, deferred inflows of resources and fund balances	<u>\$ 2,121,383</u>	<u>\$ 7,536</u>	<u>\$ 3,512,314</u>	<u>\$ 103,559</u>	<u>\$ 1,751,459</u>	<u>\$ 7,496,251</u>

**CITY OF THE DALLES, OREGON**  
**NONMAJOR SPECIAL REVENUE FUNDS**  
**COMBINING STATEMENT OF REVENUES, EXPENDITURES,**  
**AND CHANGES IN FUND BALANCES**  
**For the Fiscal Year Ended June 30, 2021**

	Library Fund	Community Benevolence Fund	Special Grants Fund	State Office Building Fund	Special Enterprise Zone Fund	Total
<b>REVENUES:</b>						
Property taxes	\$ 1,397,676	\$ -	\$ -	\$ -	\$ -	\$ 1,397,676
Intergovernmental	3,634	-	163,822	-	1,193,960	1,361,416
Fines and forfeitures, net	3,454	-	-	-	-	3,454
Rental income	-	-	-	173,340	-	173,340
Interest on investments	13,604	61	19,177	758	7,071	40,671
Miscellaneous	2,331	-	-	-	-	2,331
<b>Total revenues</b>	<b>1,420,699</b>	<b>61</b>	<b>182,999</b>	<b>174,098</b>	<b>1,201,031</b>	<b>2,978,888</b>
<b>EXPENDITURES:</b>						
General government	-	-	157,372	-	-	157,372
Public safety	-	-	-	184,465	-	184,465
Culture and recreation	1,123,940	-	-	-	-	1,123,940
Highways and streets	-	715	-	-	-	715
Capital outlay	5,991	-	50,567	-	-	56,558
<b>Total expenditures</b>	<b>1,129,931</b>	<b>715</b>	<b>207,939</b>	<b>184,465</b>	<b>-</b>	<b>1,523,050</b>
Revenues over (under) expenditures	290,768	(654)	(24,940)	(10,367)	1,201,031	1,455,838
<b>OTHER FINANCING SOURCES (USES):</b>						
Transfers in	-	-	-	9,824	-	9,824
Transfers out	(104,196)	-	(1,520)	-	-	(105,716)
Net changes in fund balances	186,572	(654)	(26,460)	(543)	1,201,031	1,359,946
<b>FUND BALANCES, BEGINNING</b>	<b>1,917,329</b>	<b>8,190</b>	<b>3,475,239</b>	<b>101,690</b>	<b>550,428</b>	<b>6,052,876</b>
<b>FUND BALANCES, ENDING</b>	<b>\$ 2,103,901</b>	<b>\$ 7,536</b>	<b>\$ 3,448,779</b>	<b>\$ 101,147</b>	<b>\$ 1,751,459</b>	<b>\$ 7,412,822</b>

**CITY OF THE DALLES, OREGON  
NONMAJOR DEBT SERVICE FUNDS  
COMBINING BALANCE SHEET  
June 30, 2021**

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	FFCO 2008 Bond Fund	2009 FFCO Bond Fund	Urban Renewal Debt Fund	Total
<b>ASSETS:</b>				
Cash and cash equivalents	\$ -	\$ -	\$ 805,888	\$ 805,888
	<u>          </u>	<u>          </u>	<u>          </u>	<u>          </u>
<b>FUND BALANCES:</b>				
Restricted for:				
Debt service	\$ -	\$ -	\$ 805,888	\$ 805,888
	<u>          </u>	<u>          </u>	<u>          </u>	<u>          </u>

**CITY OF THE DALLES, OREGON  
NONMAJOR DEBT SERVICE FUNDS  
COMBINING STATEMENT OF REVENUES,  
EXPENDITURES, AND CHANGES IN FUND BALANCES  
For the Fiscal Year Ended June 30, 2021**

	FFCO 2008 Bond Fund	2009 FFCO Bond Fund	Urban Renewal Debt Fund	Total
<b>REVENUES:</b>				
Property taxes	\$ -	\$ -	\$ 761,406	\$ 761,406
Rental income	124,734	-	-	124,734
Interest on investments	-	-	4,800	4,800
Total revenues	<u>124,734</u>	<u>-</u>	<u>766,206</u>	<u>890,940</u>
<b>EXPENDITURES:</b>				
Debt service:				
Principal	163,728	603,590	-	767,318
Interest	34,530	319,863	-	354,393
Total expenditures	<u>198,258</u>	<u>923,453</u>	<u>-</u>	<u>1,121,711</u>
Revenues over (under) expenditures	<u>(73,524)</u>	<u>(923,453)</u>	<u>766,206</u>	<u>(230,771)</u>
<b>OTHER FINANCING SOURCES (USES):</b>				
Transfers in	179,796	949,863	-	1,129,659
Transfers out	(106,272)	(26,410)	(805,888)	(938,570)
Total other financing sources (uses)	<u>73,524</u>	<u>923,453</u>	<u>(805,888)</u>	<u>191,089</u>
Net changes in fund balances	-	-	(39,682)	(39,682)
<b>FUND BALANCES, BEGINNING</b>	<u>-</u>	<u>-</u>	<u>845,570</u>	<u>845,570</u>
<b>FUND BALANCES, ENDING</b>	<u><u>\$ -</u></u>	<u><u>\$ -</u></u>	<u><u>\$ 805,888</u></u>	<u><u>\$ 805,888</u></u>

**CITY OF THE DALLES, OREGON  
NONMAJOR CAPITAL PROJECTS FUNDS  
COMBINING BALANCE SHEET  
June 30, 2021**

	Capital Projects Fund	Urban Renewal Capital Projects Fund	Total
<b>ASSETS:</b>			
Cash and cash equivalents	\$ 463,283	\$ 4,056,007	\$ 4,519,290
Receivables:			
Accounts	-	13,558	13,558
Property taxes	-	82,491	82,491
Notes	-	447,426	447,426
	<u>463,283</u>	<u>4,599,482</u>	<u>5,062,765</u>
Total assets	<u>\$ 463,283</u>	<u>\$ 4,599,482</u>	<u>\$ 5,062,765</u>
<b>LIABILITIES:</b>			
Accounts payable and accrued expenses	\$ -	\$ 9,141	\$ 9,141
<b>DEFERRED INFLOWS OF RESOURCES:</b>			
Unavailable revenue	-	529,917	529,917
<b>FUND BALANCES:</b>			
Restricted for:			
Capital projects	-	4,060,424	4,060,424
Committed for:			
Major capital facilities and associated debt	463,283	-	463,283
	<u>463,283</u>	<u>4,060,424</u>	<u>4,523,707</u>
Total fund balances	<u>463,283</u>	<u>4,060,424</u>	<u>4,523,707</u>
Total liabilities, deferred inflows of resources and fund balances	<u>\$ 463,283</u>	<u>\$ 4,599,482</u>	<u>\$ 5,062,765</u>

**CITY OF THE DALLES, OREGON  
NONMAJOR CAPITAL PROJECTS FUNDS  
COMBINING SCHEDULE OF REVENUES,  
EXPENDITURES, AND CHANGES IN FUND BALANCE  
For the Fiscal Year Ended June 30, 2021**

	Capital Projects Fund	Urban Renewal Capital Projects Fund	Total
<b>REVENUES:</b>			
Property taxes	\$ -	\$ 755,156	\$ 755,156
Rental income	109,327	-	109,327
Interest on investments	3,058	33,343	36,401
Miscellaneous	-	11,919	11,919
	<u>112,385</u>	<u>800,418</u>	<u>912,803</u>
<b>EXPENDITURES:</b>			
General government	10,978	248,985	259,963
Capital outlay	25,648	-	25,648
Debt service:			
Interest	4,172	-	4,172
	<u>40,798</u>	<u>248,985</u>	<u>289,783</u>
Total expenditures	<u>40,798</u>	<u>248,985</u>	<u>289,783</u>
Revenues over (under) expenditures	<u>71,587</u>	<u>551,433</u>	<u>623,020</u>
<b>OTHER FINANCING SOURCES (USES):</b>			
Transfers in	10,000	-	10,000
Transfers out	(9,824)	-	(9,824)
	<u>176</u>	<u>-</u>	<u>176</u>
Total other financing sources (uses)	<u>176</u>	<u>-</u>	<u>176</u>
Net changes in fund balances	71,763	551,433	623,196
<b>FUND BALANCES, BEGINNING</b>	<u>391,520</u>	<u>3,508,991</u>	<u>3,900,511</u>
<b>FUND BALANCES, ENDING</b>	<u><u>\$ 463,283</u></u>	<u><u>\$ 4,060,424</u></u>	<u><u>\$ 4,523,707</u></u>

**CITY OF THE DALLES, OREGON**  
**GENERAL FUND**  
**COMBINING BALANCE SHEET**  
**June 30, 2021**

	<u>General Fund - Budgetary Basis</u>	<u>Public Works Reserve Fund</u>	<u>Transportation System Reserve Fund</u>	<u>Unemployment Reserve Fund</u>	<u>Total General Fund</u>
<b>ASSETS:</b>					
Cash and cash equivalents	\$ 4,886,362	\$ 300,773	\$ 1,026,710	\$ 83,408	\$ 6,297,253
Receivables:					
Accounts	795,190	-	579	-	795,769
Fines and forfeitures, net	530,136	-	-	-	530,136
Property taxes	177,381	-	-	-	177,381
Prepaid items	174,542	-	-	-	174,542
	<u>174,542</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>174,542</u>
Total assets	<u>\$ 6,563,611</u>	<u>\$ 300,773</u>	<u>\$ 1,027,289</u>	<u>\$ 83,408</u>	<u>\$ 7,975,081</u>
<b>LIABILITIES:</b>					
Accounts payable and accrued expenses	\$ 370,269	\$ -	\$ -	\$ -	\$ 370,269
<b>DEFERRED INFLOWS OF RESOURCES:</b>					
Unavailable revenue	718,472	-	-	-	718,472
	<u>718,472</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>718,472</u>
<b>FUND BALANCES:</b>					
Nonspendable:					
Prepays	174,542	-	-	-	174,542
Committed for:					
Committed by ordinance or resolution	-	300,773	1,027,289	83,408	1,411,470
Unassigned	5,300,328	-	-	-	5,300,328
	<u>5,300,328</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>5,300,328</u>
Total fund balances	<u>5,474,870</u>	<u>300,773</u>	<u>1,027,289</u>	<u>83,408</u>	<u>6,886,340</u>
Total liabilities, deferred inflows of resources and fund balances	<u>\$ 6,563,611</u>	<u>\$ 300,773</u>	<u>\$ 1,027,289</u>	<u>\$ 83,408</u>	<u>\$ 7,975,081</u>



**CITY OF THE DALLES, OREGON**  
**GENERAL FUND**  
**COMBINING SCHEDULE OF REVENUES, EXPENDITURES, AND**  
**CHANGES IN FUND BALANCE**  
**For the Fiscal Year Ended June 30, 2021**

	General Fund - Budgetary Basis	Public Works Reserve Fund	Transportation System Reserve Fund	Unemployment Reserve Fund	Total General Fund
<b>REVENUES:</b>					
Property taxes	\$ 3,533,903	\$ -	\$ -	\$ -	\$ 3,533,903
Other taxes	1,486,818	-	-	-	1,486,818
Franchise fees	284,954	-	-	-	284,954
Licenses and fees	42,783	-	-	-	42,783
Intergovernmental	3,026,503	-	-	-	3,026,503
Fines and forfeitures, net	109,656	-	-	-	109,656
System development charges	-	-	95,504	-	95,504
Rental income	8,152	-	-	-	8,152
Interest on investments	34,772	3,466	7,478	593	46,309
Miscellaneous	112,300	-	-	-	112,300
<b>Total revenues</b>	<b>8,639,841</b>	<b>3,466</b>	<b>102,982</b>	<b>593</b>	<b>8,746,882</b>
<b>EXPENDITURES:</b>					
General government	3,592,664	-	-	17,858	3,610,522
Public safety	4,212,985	-	-	-	4,212,985
Culture and recreation	803,861	-	-	-	803,861
Capital outlay	111,386	582,110	64,549	-	758,045
<b>Total expenditures</b>	<b>8,720,896</b>	<b>582,110</b>	<b>64,549</b>	<b>17,858</b>	<b>9,385,413</b>
Revenues over (under) expenditures	(81,055)	(578,644)	38,433	(17,265)	(638,531)
<b>OTHER FINANCING SOURCES (USES):</b>					
Sale of property	2,338	-	-	-	2,338
Transfers in	1,139,975	444,000	-	34,805	1,618,780
Transfers out	(317,443)	-	-	-	(317,443)
<b>Total other financing sources (uses)</b>	<b>824,870</b>	<b>444,000</b>	<b>-</b>	<b>34,805</b>	<b>1,303,675</b>
Net changes in fund balances	743,815	(134,644)	38,433	17,540	665,144
<b>FUND BALANCES, BEGINNING</b>	<b>4,731,055</b>	<b>435,417</b>	<b>988,856</b>	<b>65,868</b>	<b>6,221,196</b>
<b>FUND BALANCES, ENDING</b>	<b>\$ 5,474,870</b>	<b>\$ 300,773</b>	<b>\$ 1,027,289</b>	<b>\$ 83,408</b>	<b>\$ 6,886,340</b>

**BUDGETARY COMPARISON SCHEDULES**  
**Nonmajor Governmental Funds**

Pursuant to the provisions of Oregon Revised Statute, an individual schedule of revenues, expenditures, and changes in fund balances - budget and actual be displayed for each fund where legally adopted budgets are required.

In accordance with GASB Statement #34, the City's General Fund and any major special revenue funds are presented as the basic governmental fund financial statements. All other budgetary comparisons are displayed in the following pages as supplemental information.

Major Governmental Budgetary Comparison schedules not included in basic financial statements include the following:

- General Fund - Budgetary Basis Schedule of Revenues, Expenditures and Changes in Fund Balance
- General Fund - Budgetary Basis Schedule of Expenditures
- Public Works Reserve Fund - Budgetary Basis Schedule of Revenues, Expenditures and Changes in Fund Balance
- Transportation System Reserve Fund - Budgetary Basis Schedule of Revenues, Expenditures and Changes in Fund Balance
- Unemployment Reserve Fund - Budgetary Basis Schedule of Revenues, Expenditures and Changes in Fund Balance
- Special Assessment Fund - Budgetary Basis Schedule of Revenues, Expenditures and Changes in Fund Balance

Non-major Governmental Budgetary Comparison schedules included the following:

- Special Revenue Funds
  - Library Fund
  - Community Benevolence Fund
  - Special Grants Fund
  - State Office Building Fund
  - Special Enterprise Zone Fund
- Debt Service Fund
  - FFCO 2008 Bond Fund
  - 2009 FFCO Bond Fund
  - Urban Renewal Debt Fund
- Capital Project Fund
  - Capital Projects Fund
  - Urban Renewal Capital Projects Fund

**CITY OF THE DALLES, OREGON**  
**GENERAL FUND - BUDGETARY BASIS**  
**SCHEDULE OF REVENUES, EXPENDITURES, AND**  
**CHANGES IN FUND BALANCE - BUDGET AND ACTUAL**  
**For the Fiscal Year Ended June 30, 2021**

	Budget		Actual	Variance Positive (Negative)
	Original	Final		
<b>REVENUES:</b>				
Property taxes	\$ 3,146,889	\$ 3,146,889	\$ 3,533,903	\$ 387,014
Other taxes	1,486,554	1,486,554	1,486,818	264
Franchise fees	273,581	273,581	284,954	11,373
Licenses and fees	38,960	38,960	42,783	3,823
Intergovernmental	2,620,693	3,256,340	3,026,503	(229,837)
Fines and forfeitures, net	170,600	170,600	109,656	(60,944)
Rental income	8,500	8,500	8,152	(348)
Interest on investments	78,000	78,000	34,772	(43,228)
Miscellaneous	66,000	66,000	112,300	46,300
Total revenues	<u>7,889,777</u>	<u>8,525,424</u>	<u>8,639,841</u>	<u>114,417</u>
<b>EXPENDITURES:</b>				
General government	3,823,131	4,344,770	3,592,664	752,106
Public safety	4,382,451	4,461,140	4,212,985	248,155
Culture and recreation	776,603	947,929	803,861	144,068
Capital outlay	131,800	136,300	111,386	24,914
Contingency	3,495,525	3,355,018	-	3,355,018
Total expenditures	<u>12,609,510</u>	<u>13,245,157</u>	<u>8,720,896</u>	<u>4,524,261</u>
Revenues over (under) expenditures	<u>(4,719,733)</u>	<u>(4,719,733)</u>	<u>(81,055)</u>	<u>4,638,678</u>
<b>OTHER FINANCING SOURCES (USES):</b>				
Sale of property	-	-	2,338	2,338
Transfers in	1,139,975	1,139,975	1,139,975	-
Transfers out	(317,443)	(317,443)	(317,443)	-
Total other financing sources (uses)	<u>822,532</u>	<u>822,532</u>	<u>824,870</u>	<u>2,338</u>
Net changes in fund balances	(3,897,201)	(3,897,201)	743,815	4,641,016
<b>FUND BALANCES, BEGINNING BUDGETARY BASIS</b>	<u>3,897,201</u>	<u>3,897,201</u>	<u>4,731,055</u>	<u>833,854</u>
<b>FUND BALANCES, ENDING BUDGETARY BASIS</b>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 5,474,870</u>	<u>\$ 5,474,870</u>

**CITY OF THE DALLES, OREGON  
GENERAL FUND - BUDGETARY BASIS  
SCHEDULE OF EXPENDITURES - BUDGET AND ACTUAL  
For the Fiscal Year Ended June 30, 2021**

	Budget		Actual	Variance Positive (Negative)
	Original	Final		
General government:				
City Council:				
Materials and services	\$ 780,800	\$ 882,524	\$ 565,151	\$ 317,373
Subtotal	780,800	882,524	565,151	317,373
City Clerk:				
Personnel services	142,202	142,202	142,966	(764)
Materials and services	23,985	23,985	17,700	6,285
Subtotal	166,187	166,187	160,666	5,521
City Manager:				
Personnel services	209,160	209,160	204,195	4,965
Materials and services	18,314	18,314	7,988	10,326
Subtotal	227,474	227,474	212,183	15,291
City Attorney / Judicial:				
Personnel services	69,923	69,923	61,386	8,537
Materials and services	276,418	468,818	425,660	43,158
Subtotal	346,341	538,741	487,046	51,695
Finance / Utility Billing:				
Personnel services	486,985	506,985	479,780	27,205
Materials and services	122,534	122,534	81,783	40,751
Subtotal	609,519	629,519	561,563	67,956
Personnel:				
Personnel services	231,587	280,023	238,397	41,626
Materials and services	42,111	42,111	36,398	5,713
Subtotal	273,698	322,134	274,795	47,339
Technology:				
Personnel services	161,678	161,678	164,774	(3,096)
Materials and services	129,145	193,060	168,927	24,133
Subtotal	290,823	354,738	333,701	21,037

**CITY OF THE DALLES, OREGON  
GENERAL FUND - BUDGETARY BASIS  
SCHEDULE OF EXPENDITURES - BUDGET AND ACTUAL  
For the Fiscal Year Ended June 30, 2021**

	Budget		Actual	Variance Positive (Negative)
	Original	Final		
Continued				
Planning:				
Personnel services	\$ 583,438	\$ 583,438	\$ 460,168	\$ 123,270
Materials and services	168,180	218,180	151,404	66,776
Subtotal	<u>751,618</u>	<u>801,618</u>	<u>611,572</u>	<u>190,046</u>
City Hall / Transportation Center:				
Personnel services	76,544	76,544	70,583	5,961
Materials and services	300,127	345,291	315,404	29,887
Subtotal	<u>376,671</u>	<u>421,835</u>	<u>385,987</u>	<u>35,848</u>
Total General government	<u>3,823,131</u>	<u>4,344,770</u>	<u>3,592,664</u>	<u>752,106</u>
Public safety:				
Police:				
Personnel services	3,447,022	3,507,227	3,326,541	180,686
Materials and services	761,976	777,560	733,854	43,706
Subtotal	<u>4,208,998</u>	<u>4,284,787</u>	<u>4,060,395</u>	<u>224,392</u>
Code Enforcement:				
Personnel services	69,395	69,395	69,547	(152)
Materials and services	27,180	30,080	16,166	13,914
Subtotal	<u>96,575</u>	<u>99,475</u>	<u>85,713</u>	<u>13,762</u>
Animal control:				
Personnel services	48,898	48,898	45,671	3,227
Materials and services	27,980	27,980	21,206	6,774
Subtotal	<u>76,878</u>	<u>76,878</u>	<u>66,877</u>	<u>10,001</u>
Total Public safety	<u>4,382,451</u>	<u>4,461,140</u>	<u>4,212,985</u>	<u>248,155</u>
Culture and recreation:				
Non-departmental:				
Materials and services	776,603	947,929	803,861	144,068
Capital outlay	<u>131,800</u>	<u>136,300</u>	<u>111,386</u>	<u>24,914</u>
Total expenditures	<u>\$ 9,113,985</u>	<u>\$ 9,890,139</u>	<u>\$ 8,720,896</u>	<u>\$ 1,169,243</u>

\*Departments are appropriated at the subtotal level. Negative amount is not a budget violation.

**CITY OF THE DALLES, OREGON**  
**PUBLIC WORKS RESERVE FUND - BUDGETARY BASIS**  
**SCHEDULE OF REVENUES, EXPENDITURES, AND**  
**CHANGES IN FUND BALANCE - BUDGET AND ACTUAL**  
**For the Fiscal Year Ended June 30, 2021**

---

	Budget		Actual	Variance Positive (Negative)
	Original	Final		
<b>REVENUES:</b>				
Interest on investments	\$ 6,600	\$ 6,600	\$ 3,466	\$ (3,134)
<b>EXPENDITURES:</b>				
Capital outlay	888,950	888,950	582,110	306,840
Revenues over (under) expenditures	(882,350)	(882,350)	(578,644)	303,706
<b>OTHER FINANCING SOURCES (USES):</b>				
Transfers in	444,000	444,000	444,000	-
Net changes in fund balance	(438,350)	(438,350)	(134,644)	303,706
<b>FUND BALANCE, BEGINNING BUDGETARY BASIS</b>	<u>438,350</u>	<u>438,350</u>	<u>435,417</u>	<u>(2,933)</u>
<b>FUND BALANCE, ENDING BUDGETARY BASIS</b>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 300,773</u>	<u>\$ 300,773</u>

**CITY OF THE DALLES, OREGON**  
**TRANSPORTATION SYSTEM RESERVE FUND - BUDGETARY BASIS**  
**SCHEDULE OF REVENUES, EXPENDITURES, AND**  
**CHANGES IN FUND BALANCE - BUDGET AND ACTUAL**  
**For the Fiscal Year Ended June 30, 2021**

---

	Budget		Actual	Variance Positive (Negative)
	Original	Final		
<b>REVENUES:</b>				
Intergovernmental	\$ 400,000	\$ 400,000	-	\$ (400,000)
System development charges	45,000	45,000	\$ 95,504	\$ 50,504
Interest on investments	15,000	15,000	7,478	(7,522)
	<u>460,000</u>	<u>460,000</u>	<u>102,982</u>	<u>(357,018)</u>
Total revenues				
<b>EXPENDITURES:</b>				
Capital outlay	1,246,769	1,246,769	64,549	1,182,220
	<u>1,246,769</u>	<u>1,246,769</u>	<u>64,549</u>	<u>1,182,220</u>
Revenues over (under) expenditures and net changes in fund balance	(786,769)	(786,769)	38,433	825,202
<b>FUND BALANCE, BEGINNING BUDGETARY BASIS</b>	<u>786,769</u>	<u>786,769</u>	<u>988,856</u>	<u>202,087</u>
<b>FUND BALANCE, ENDING BUDGETARY BASIS</b>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 1,027,289</u>	<u>\$ 1,027,289</u>

**CITY OF THE DALLES, OREGON**  
**UNEMPLOYMENT RESERVE FUND - BUDGETARY BASIS**  
**SCHEDULE OF REVENUES, EXPENDITURES, AND**  
**CHANGES IN FUND BALANCE - BUDGET AND ACTUAL**  
**For the Fiscal Year Ended June 30, 2021**

---

	Budget		Actual	Variance Positive (Negative)
	Original	Final		
<b>REVENUES:</b>				
Interest on investments	\$ 1,320	\$ 1,320	593	\$ (727)
<b>EXPENDITURES:</b>				
Personnel service	95,259	95,259	17,858	77,401
Revenues over (under) expenditures	(93,939)	(93,939)	(17,265)	76,674
<b>OTHER FINANCING SOURCES (USES):</b>				
Transfers in	34,805	34,805	34,805	-
Net changes in fund balance	(59,134)	(59,134)	17,540	76,674
<b>FUND BALANCE, BEGINNING BUDGETARY BASIS</b>	59,134	59,134	65,868	6,734
<b>FUND BALANCE, ENDING BUDGETARY BASIS</b>	\$ -	\$ -	\$ 83,408	\$ 83,408



**CITY OF THE DALLES, OREGON  
SPECIAL ASSESSMENT FUND  
STATEMENT OF REVENUES, EXPENDITURES, AND  
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL  
For the Fiscal Year Ended June 30, 2021**

	Budget		Actual	Variance Positive (Negative)
	Original	Final		
<b>REVENUES:</b>				
Franchise fees	\$ 26,500	\$ 26,500	\$ 26,228	(272)
Assessments	12,544	12,544	31,151	18,607
Interest on investments	15,500	15,500	3,886	(11,614)
Miscellaneous	1	1	-	(1)
Total revenues	54,545	54,545	61,265	6,720
<b>EXPENDITURES:</b>				
Materials and services	28,300	28,300	-	28,300
Capital outlay	438,200	438,200	-	438,200
Total expenditures	466,500	466,500	-	466,500
Revenues over (under) expenditures	(411,955)	(411,955)	61,265	473,220
<b>OTHER FINANCING SOURCES (USES):</b>				
Transfers out	(113,950)	(113,950)	(113,950)	-
Net changes in fund balance	(525,905)	(525,905)	(52,685)	473,220
<b>FUND BALANCE, BEGINNING</b>	525,905	525,905	521,904	(4,001)
<b>FUND BALANCE, ENDING</b>	\$ -	\$ -	\$ 469,219	\$ 469,219

**CITY OF THE DALLES, OREGON**  
**LIBRARY FUND**  
**STATEMENT OF REVENUES, EXPENDITURES, AND**  
**CHANGES IN FUND BALANCE - BUDGET AND ACTUAL**  
**For the Fiscal Year Ended June 30, 2021**

	Budget		Actual	Variance Positive (Negative)
	Original	Final		
<b>REVENUES:</b>				
Property taxes	\$ 1,397,676	\$ 1,397,676	\$ 1,397,676	\$ -
Intergovernmental	55,877	55,877	3,634	(52,243)
Fines and forfeitures, net	14,500	14,500	3,454	(11,046)
Contributions	100	100	-	(100)
Interest on investments	24,500	24,500	13,604	(10,896)
Miscellaneous	100	100	2,331	2,231
Total revenues	<u>1,492,753</u>	<u>1,492,753</u>	<u>1,420,699</u>	<u>(72,054)</u>
<b>EXPENDITURES:</b>				
Personnel service	858,117	858,117	758,194	99,923
Materials and services	877,821	877,821	365,746	512,075
Capital outlay	52,000	52,000	5,991	46,009
Contingency	1,060,706	1,060,706	-	1,060,706
Total expenditures	<u>2,848,644</u>	<u>2,848,644</u>	<u>1,129,931</u>	<u>1,718,713</u>
Revenues over (under) expenditures	(1,355,891)	(1,355,891)	290,768	1,646,659
<b>OTHER FINANCING SOURCES (USES):</b>				
Transfers out	<u>(104,196)</u>	<u>(104,196)</u>	<u>(104,196)</u>	<u>-</u>
Net changes in fund balance	(1,460,087)	(1,460,087)	186,572	1,646,659
<b>FUND BALANCE, BEGINNING</b>	<u>1,460,087</u>	<u>1,460,087</u>	<u>1,917,329</u>	<u>457,242</u>
<b>FUND BALANCE, ENDING</b>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 2,103,901</u>	<u>\$ 2,103,901</u>

**CITY OF THE DALLES, OREGON  
COMMUNITY BENEVOLENCE FUND  
SCHEDULE OF REVENUES, EXPENDITURES, AND  
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL  
For the Fiscal Year Ended June 30, 2021**

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	Budget		Actual	Variance Positive (Negative)
	Original	Final		
<b>REVENUES:</b>				
Interest on investments	\$ 158	\$ 158	\$ 61	\$ (97)
<b>EXPENDITURES:</b>				
Materials and services	8,295	8,295	715	7,580
Revenues over (under) expenditures and net changes in fund balance	(8,137)	(8,137)	(654)	7,483
<b>FUND BALANCE, BEGINNING</b>	8,137	8,137	8,190	53
<b>FUND BALANCE, ENDING</b>	\$ -	\$ -	\$ 7,536	\$ 7,536

**CITY OF THE DALLES, OREGON**  
**SPECIAL GRANTS FUND**  
**SCHEDULE OF REVENUES, EXPENDITURES, AND**  
**CHANGES IN FUND BALANCE - BUDGET AND ACTUAL**  
**For the Fiscal Year Ended June 30, 2021**

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	Budget		Actual	Variance Positive (Negative)
	Original	Final		
<b>REVENUES:</b>				
Intergovernmental	\$ 2,364,349	\$ 2,364,349	\$ 163,822	\$ (2,200,527)
Interest on investments	68,000	68,000	19,177	(48,823)
Miscellaneous	150,000	150,000	-	(150,000)
Total revenues	<u>2,582,349</u>	<u>2,582,349</u>	<u>182,999</u>	<u>(2,399,350)</u>
<b>EXPENDITURES:</b>				
Materials and services	510,480	510,480	157,372	353,108
Capital outlay	5,591,705	5,591,705	50,567	5,541,138
Total expenditures	<u>6,102,185</u>	<u>6,102,185</u>	<u>207,939</u>	<u>5,894,246</u>
Revenues over (under) expenditures	(3,519,836)	(3,519,836)	(24,940)	3,494,896
<b>OTHER FINANCING SOURCES (USES):</b>				
Transfers out	<u>(1,520)</u>	<u>(1,520)</u>	<u>(1,520)</u>	<u>-</u>
Net changes in fund balance	(3,521,356)	(3,521,356)	(26,460)	3,494,896
<b>FUND BALANCE, BEGINNING</b>	<u>3,521,356</u>	<u>3,521,356</u>	<u>3,475,239</u>	<u>(46,117)</u>
<b>FUND BALANCE, ENDING</b>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 3,448,779</u>	<u>\$ 3,448,779</u>

**CITY OF THE DALLES, OREGON  
STATE OFFICE BUILDING FUND  
SCHEDULE OF REVENUES, EXPENDITURES, AND  
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL  
For the Fiscal Year Ended June 30, 2021**

	Budget		Actual	Variance Positive (Negative)
	Original	Final		
<b>REVENUES:</b>				
Rental income	\$ 366,050	\$ 366,050	\$ 173,340	\$ (192,710)
Interest on investments	1,500	1,500	758	(742)
Total revenues	<u>367,550</u>	<u>367,550</u>	<u>174,098</u>	<u>(193,452)</u>
<b>EXPENDITURES:</b>				
Personnel service	76,549	76,549	69,470	7,079
Materials and services	118,382	118,382	114,995	3,387
Capital outlay	187,000	187,000	-	187,000
Contingency	75,470	75,470	-	75,470
Total expenditures	<u>457,401</u>	<u>457,401</u>	<u>184,465</u>	<u>272,936</u>
Revenues over (under) expenditures	(89,851)	(89,851)	(10,367)	79,484
<b>OTHER FINANCING SOURCES (USES):</b>				
Transfers in	<u>9,824</u>	<u>9,824</u>	<u>9,824</u>	<u>-</u>
Net changes in fund balance	(80,027)	(80,027)	(543)	79,484
<b>FUND BALANCE, BEGINNING</b>	<u>80,027</u>	<u>80,027</u>	<u>101,690</u>	<u>21,663</u>
<b>FUND BALANCE, ENDING</b>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 101,147</u>	<u>\$ 101,147</u>

**CITY OF THE DALLES, OREGON  
SPECIAL ENTERPRISE ZONE FUND  
SCHEDULE OF REVENUES, EXPENDITURES, AND  
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL  
For the Fiscal Year Ended June 30, 2021**

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	Budget		Actual	Variance Positive (Negative)
	Original	Final		
<b>REVENUES:</b>				
Intergovernmental	\$ 616,872	\$ 616,872	\$ 1,193,960	\$ 577,088
Interest on investments	-	-	7,071	7,071
Total revenues	<u>616,872</u>	<u>616,872</u>	<u>1,201,031</u>	<u>584,159</u>
<b>EXPENDITURES:</b>				
Materials and services	<u>1,162,445</u>	<u>1,162,445</u>	-	1,162,445
Net changes in fund balance	(545,573)	(545,573)	1,201,031	1,746,604
<b>FUND BALANCE, BEGINNING</b>	<u>545,573</u>	<u>545,573</u>	<u>550,428</u>	<u>4,855</u>
<b>FUND BALANCE, ENDING</b>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 1,751,459</u>	<u>\$ 1,751,459</u>

**CITY OF THE DALLES, OREGON**  
**FFCO 2008 BOND FUND**  
**SCHEDULE OF REVENUES, EXPENDITURES, AND**  
**CHANGES IN FUND BALANCE - BUDGET AND ACTUAL**  
**For the Fiscal Year Ended June 30, 2021**

	Budget		Actual	Variance Positive (Negative)
	Original	Final		
<b>REVENUES:</b>				
Rental income	\$ 124,735	\$ 124,735	\$ 124,734	\$ (1)
<b>EXPENDITURES:</b>				
Debt service:				
Principal	270,000	270,000	270,000	-
Interest	34,531	34,531	34,530	1
Total expenditures	304,531	304,531	304,530	1
Revenues over (under) expenditures	(179,796)	(179,796)	(179,796)	-
<b>OTHER FINANCING SOURCES (USES):</b>				
Transfers in	179,796	179,796	179,796	-
Total other financing sources (uses)	179,796	179,796	179,796	-
Net changes in fund balance	-	-	-	-
<b>FUND BALANCE, BEGINNING</b>	-	-	-	-
<b>FUND BALANCE, ENDING</b>	\$ -	\$ -	\$ -	\$ -

**CITY OF THE DALLES, OREGON**  
**2009 FFCO BOND FUND**  
**SCHEDULE OF REVENUES, EXPENDITURES, AND**  
**CHANGES IN FUND BALANCE - BUDGET AND ACTUAL**  
**For the Fiscal Year Ended June 30, 2021**

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	Budget		Actual	Variance Positive (Negative)
	Original	Final		
<b>EXPENDITURES:</b>				
Debt service:				
Principal	\$ 630,000	\$ 630,000	\$ 630,000	\$ -
Interest	319,863	319,863	319,863	-
	<u>949,863</u>	<u>949,863</u>	<u>949,863</u>	<u>-</u>
Total expenditures				
	<u>949,863</u>	<u>949,863</u>	<u>949,863</u>	<u>-</u>
<b>OTHER FINANCING SOURCES (USES):</b>				
Transfers in	949,863	949,863	949,863	-
	<u>949,863</u>	<u>949,863</u>	<u>949,863</u>	<u>-</u>
Net changes in fund balance	-	-	-	-
<b>FUND BALANCE, BEGINNING</b>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
<b>FUND BALANCE, ENDING</b>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>



**CITY OF THE DALLES, OREGON**  
**URBAN RENEWAL DEBT FUND**  
**SCHEDULE OF REVENUES, EXPENDITURES, AND**  
**CHANGES IN FUND BALANCE - BUDGET AND ACTUAL**  
**For the Fiscal Year Ended June 30, 2021**

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	Budget		Actual	Variance Positive (Negative)
	Original	Final		
<b>REVENUES:</b>				
Property taxes	\$ 761,406	\$ 761,406	\$ 761,406	\$ -
Interest on investments	4,800	4,800	4,800	-
Total revenues	<u>766,206</u>	<u>766,206</u>	<u>766,206</u>	<u>-</u>
<b>EXPENDITURES:</b>				
Contingency	<u>805,888</u>	<u>805,888</u>	<u>-</u>	<u>805,888</u>
Revenues over (under) expenditures	(39,682)	(39,682)	766,206	805,888
<b>OTHER FINANCING SOURCES (USES):</b>				
Transfers out	<u>(805,888)</u>	<u>(805,888)</u>	<u>(805,888)</u>	<u>-</u>
Net changes in fund balance	(845,570)	(845,570)	(39,682)	805,888
<b>FUND BALANCE, BEGINNING</b>	<u>845,570</u>	<u>845,570</u>	<u>845,570</u>	<u>-</u>
<b>FUND BALANCE, ENDING</b>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 805,888</u>	<u>\$ 805,888</u>

**CITY OF THE DALLES, OREGON**  
**CAPITAL PROJECTS FUND**  
**SCHEDULE OF REVENUES, EXPENDITURES, AND**  
**CHANGES IN FUND BALANCE - BUDGET AND ACTUAL**  
**For the Fiscal Year Ended June 30, 2021**

	Budget		Actual	Variance Positive (Negative)
	Original	Final		
<b>REVENUES:</b>				
Rental income	\$ 105,400	\$ 105,400	\$ 109,327	\$ 3,927
Interest on investments	6,150	6,150	3,058	(3,092)
Total revenues	111,550	111,550	112,385	835
<b>EXPENDITURES:</b>				
Materials and services	8,000	8,000	-	8,000
Capital outlay	428,296	428,296	25,648	402,648
Debt service:				
Principal	10,150	10,150	10,978	(828) *
Interest	5,000	5,000	4,172	828
Total expenditures	451,446	451,446	40,798	410,648
Revenues over (under) expenditures	(339,896)	(339,896)	71,587	411,483
<b>OTHER FINANCING SOURCES (USES):</b>				
Transfers in	10,000	10,000	10,000	-
Transfers out	(9,824)	(9,824)	(9,824)	-
Total other financing sources (uses)	176	176	176	-
Net changes in fund balance	(339,720)	(339,720)	71,763	411,483
<b>FUND BALANCE, BEGINNING</b>	339,720	339,720	391,520	51,800
<b>FUND BALANCE, ENDING</b>	\$ -	\$ -	\$ 463,283	\$ 463,283

\* Expenditures are appropriated at functional level. Negative amount is not an overexpenditure

**CITY OF THE DALLES, OREGON**  
**URBAN RENEWAL CAPITAL PROJECTS FUND**  
**SCHEDULE OF REVENUES, EXPENDITURES, AND**  
**CHANGES IN FUND BALANCE - BUDGET AND ACTUAL**  
**For the Fiscal Year Ended June 30, 2021**

	Budget		Actual	Variance Positive (Negative)
	Original	Final		
<b>REVENUES:</b>				
Property taxes	\$ 924,605	\$ 924,605	\$ 755,156	\$ (169,449)
Interest on investments	62,000	62,000	33,343	(28,657)
Miscellaneous	29,737	29,737	11,919	(17,818)
Total revenues	1,016,342	1,016,342	800,418	(215,924)
<b>EXPENDITURES:</b>				
Materials and services	381,060	381,060	248,985	132,075
Capital outlay	4,111,337	4,111,337	-	4,111,337
Total expenditures	4,492,397	4,492,397	248,985	4,243,412
Net changes in fund balance	(3,476,055)	(3,476,055)	551,433	4,027,488
<b>FUND BALANCE, BEGINNING</b>	3,476,055	3,476,055	3,508,991	32,936
<b>FUND BALANCE, ENDING</b>	\$ -	\$ -	\$ 4,060,424	\$ 4,060,424

## **BUDGETARY COMPARISON SCHEDULES**

### **Enterprise Funds**

Pursuant to the provisions of Oregon Revised Statute, an individual schedule of revenues, expenditures, and changes in fund balances - budget and actual be displayed for each fund where legally adopted budgets are required.

Enterprise Budgetary Comparison schedules include the following:

- All Water Funds
  - Water Utility
  - Water Capital Reserve
  
- All Wastewater Funds
  - Wastewater
  - Wastewater Capital Reserve
  - Sewer Plant Construction
  
- 2018 Utility Bond Fund
  - 2018 Utility Bond Fund

**CITY OF THE DALLES, OREGON**  
**ALL WATER FUNDS COMBINED**  
**SCHEDULE OF REVENUES, EXPENDITURES, AND**  
**CHANGES IN FUND BALANCE**  
**For the Fiscal Year Ended June 30, 2021**

	Water Utility	Water Capital Reserve	Total All Water Funds
<b>REVENUES:</b>			
Charges for services	\$ 6,151,403	\$ -	\$ 6,151,403
System development charges	-	85,171	85,171
Rental income	4,797	-	4,797
Interest on investments	3,286	42,816	46,102
Miscellaneous	117,727	-	117,727
	<u>6,277,213</u>	<u>127,987</u>	<u>6,405,200</u>
Total revenues			
<b>EXPENDITURES:</b>			
Personnel service	2,297,168	-	2,297,168
Materials and services	856,636	-	856,636
Capital outlay	241,878	237,311	479,189
Debt service:			
Principal	-	157,596	157,596
Interest	-	80,782	80,782
	<u>3,395,682</u>	<u>475,689</u>	<u>3,871,371</u>
Total expenditures			
Revenues over (under) expenditures	<u>2,881,531</u>	<u>(347,702)</u>	<u>2,533,829</u>
<b>OTHER FINANCING SOURCES (USES):</b>			
Sale of property	10,740	-	10,740
Transfers in	-	1,500,777	1,500,777
Transfers out	(2,282,304)	(535,944)	(2,818,248)
	<u>(2,271,564)</u>	<u>964,833</u>	<u>(1,306,731)</u>
Total other financing sources (uses)			
Net changes in fund balances	609,967	617,131	1,227,098
<b>FUND BALANCE, BEGINNING BUDGETARY BASIS</b>	<u>850,411</u>	<u>5,245,092</u>	<u>6,095,503</u>
<b>FUND BALANCE, ENDING BUDGETARY BASIS</b>	<u>\$ 1,460,378</u>	<u>\$ 5,862,223</u>	<u>\$ 7,322,601</u>
		<u>Revenues</u>	<u>Expenditures</u>
Total revenue and expenditures above		\$ 6,405,200	\$ 3,871,371
Transfers in/out		-	1,242,580
Expenditures capitalized		-	(742,537)
Debt service principal payments		-	(157,596)
Other post employment benefits		-	(10,468)
Depreciation		-	633,625
Premium amortization and accrued interest		-	(4,471)
Gain/loss on disposal of capital assets		-	(3,551)
Compensated absences		-	8,778
		<u>\$ 6,405,200</u>	<u>4,837,731</u>
Total revenues and expenses - generally accepted accounting principles			
Change in net position			<u>\$ 1,567,469</u>

**CITY OF THE DALLES, OREGON**  
**WATER UTILITY**  
**SCHEDULE OF REVENUES, EXPENDITURES, AND**  
**CHANGES IN FUND BALANCE - BUDGET AND ACTUAL**  
**For the Fiscal Year Ended June 30, 2021**

	Budget		Actual	Variance Positive (Negative)
	Original	Final		
<b>REVENUES:</b>				
Charges for services	\$ 5,703,600	\$ 5,703,600	\$ 6,151,403	\$ 447,803
Intergovernmental	4,000	4,000	-	(4,000)
Rental income	4,428	4,428	4,797	369
Interest on investments	12,000	12,000	3,286	(8,714)
Miscellaneous	93,578	93,578	117,727	24,149
Total revenues	5,817,606	5,817,606	6,277,213	459,607
<b>EXPENDITURES:</b>				
Personnel service	2,441,081	2,441,081	2,297,168	143,913
Materials and services	1,224,879	1,224,879	856,636	368,243
Capital outlay	313,800	313,800	241,878	71,922
Contingency	154,164	154,164	-	154,164
Total expenditures	4,133,924	4,133,924	3,395,682	738,242
Revenues over (under) expenditures	1,683,682	1,683,682	2,881,531	1,197,849
<b>OTHER FINANCING SOURCES (USES):</b>				
Sale of property	500	500	10,740	10,240
Transfers out	(2,282,304)	(2,282,304)	(2,282,304)	-
Total other financing sources (uses)	(2,281,804)	(2,281,804)	(2,271,564)	10,240
Net changes in fund balance	(598,122)	(598,122)	609,967	1,208,089
<b>FUND BALANCE, BEGINNING BUDGETARY BASIS</b>	598,122	598,122	850,411	252,289
<b>FUND BALANCE, ENDING BUDGETARY BASIS</b>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 1,460,378</u>	<u>\$ 1,460,378</u>

**CITY OF THE DALLES, OREGON  
WATER CAPITAL RESERVE  
SCHEDULE OF REVENUES, EXPENDITURES, AND  
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL  
For the Fiscal Year Ended June 30, 2021**

	Budget		Actual	Variance Positive (Negative)
	Original	Final		
<b>REVENUES:</b>				
Intergovernmental	\$ 5,000,000	\$ 5,000,000	\$ -	\$ (5,000,000)
Contributions	6,500,000	6,500,000	-	(6,500,000)
System development charges	69,510	69,510	85,171	15,661
Interest on investments	105,000	105,000	42,816	(62,184)
Total revenues	<u>11,674,510</u>	<u>11,674,510</u>	<u>127,987</u>	<u>(11,546,523)</u>
<b>EXPENDITURES:</b>				
Materials and services	555,000	555,000	-	555,000
Capital outlay	17,117,977	17,117,977	237,311	16,880,666
Debt service:				
Principal	157,597	157,597	157,596	1
Interest	80,782	80,782	80,782	-
Total expenditures	<u>17,911,356</u>	<u>17,911,356</u>	<u>475,689</u>	<u>17,435,667</u>
Revenues over (under) expenditures	<u>(6,236,846)</u>	<u>(6,236,846)</u>	<u>(347,702)</u>	<u>5,889,144</u>
<b>OTHER FINANCING SOURCES (USES):</b>				
Transfers in	1,500,777	1,500,777	1,500,777	-
Transfers out	<u>(535,944)</u>	<u>(535,944)</u>	<u>(535,944)</u>	<u>-</u>
Total other financing sources (uses)	<u>964,833</u>	<u>964,833</u>	<u>964,833</u>	<u>-</u>
Net changes in fund balance	(5,272,013)	(5,272,013)	617,131	5,889,144
<b>FUND BALANCE, BEGINNING BUDGETARY BASIS</b>	<u>5,272,013</u>	<u>5,272,013</u>	<u>5,245,092</u>	<u>(26,921)</u>
<b>FUND BALANCE, ENDING BUDGETARY BASIS</b>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 5,862,223</u>	<u>\$ 5,862,223</u>

**CITY OF THE DALLES, OREGON**  
**ALL WASTEWATER FUNDS COMBINED**  
**SCHEDULE OF REVENUES, EXPENDITURES, AND**  
**CHANGES IN FUND BALANCE**  
**For the Fiscal Year Ended June 30, 2021**

	Wastewater	Wastewater Capital Reserve	Sewer Plant Construction	Total All Wastewater Funds
<b>REVENUES:</b>				
Charges for services	\$ 5,363,605	\$ -	\$ -	\$ 5,363,605
Intergovernmental	11,964	-	175,000	186,964
System development charges	-	1,832,266	-	1,832,266
Interest on investments	157	44,143	6,438	50,738
Miscellaneous	445,748	-	-	445,748
<b>Total revenues</b>	<b>5,821,474</b>	<b>1,876,409</b>	<b>181,438</b>	<b>7,879,321</b>
<b>EXPENDITURES:</b>				
Personnel service	1,354,995	-	-	1,354,995
Materials and services	1,798,460	-	-	1,798,460
Capital outlay	108,698	722,709	-	831,407
Debt service:				
Principal	-	-	61,085	61,085
Interest	-	-	35,848	35,848
<b>Total expenditures</b>	<b>3,262,153</b>	<b>722,709</b>	<b>96,933</b>	<b>4,081,795</b>
Revenues over (under) expenditures	2,559,321	1,153,700	84,505	3,797,526
<b>OTHER FINANCING SOURCES (USES):</b>				
Sale of property	1,627	-	-	1,627
Transfers in	-	245,000	1,911,472	2,156,472
Transfers out	(2,294,023)	(707,055)	(838,326)	(3,839,404)
<b>Total other financing sources (uses)</b>	<b>(2,292,396)</b>	<b>(462,055)</b>	<b>1,073,146</b>	<b>(1,681,305)</b>
Net changes in fund balances	266,925	691,645	1,157,651	2,116,221
<b>FUND BALANCE, BEGINNING BUDGETARY BASIS</b>	<b>430,640</b>	<b>4,841,305</b>	<b>316,686</b>	<b>5,588,631</b>
<b>FUND BALANCE, ENDING BUDGETARY BASIS</b>	<b>\$ 697,565</b>	<b>\$ 5,532,950</b>	<b>\$ 1,474,337</b>	<b>\$ 7,704,852</b>

	Revenues	Expenditures
Total revenue and expenditures above	\$ 7,879,321	\$ 4,081,795
Transfers in/out	-	1,625,141
Expenditures capitalized	-	(1,150,000)
Debt service principal payments	-	(61,085)
Other post employment benefits	-	(9,484)
Depreciation	-	979,870
Premium amortization and accrued interest	-	11,030
Gain/loss on disposal of capital assets	-	170
Compensated absences	-	9,657
<b>Total revenues and expenses - generally accepted accounting principles</b>	<b>\$ 7,879,321</b>	<b>5,487,094</b>
<b>Change in net position</b>		<b>\$ 2,392,227</b>



**CITY OF THE DALLES, OREGON  
WASTEWATER  
SCHEDULE OF REVENUES, EXPENDITURES, AND  
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL  
For the Fiscal Year Ended June 30, 2021**

	Budget		Actual	Variance Positive (Negative)
	Original	Final		
<b>REVENUES:</b>				
Charges for services	\$ 5,404,711	\$ 5,404,711	\$ 5,363,605	\$ (41,106)
Intergovernmental	6,000	6,000	11,964	5,964
Interest on investments	3,000	3,000	157	(2,843)
Miscellaneous	337,291	337,291	445,748	108,457
Total revenues	5,751,002	5,751,002	5,821,474	70,472
<b>EXPENDITURES:</b>				
Personnel service	1,442,890	1,442,890	1,354,995	87,895
Materials and services	1,954,449	1,954,449	1,798,460	155,989
Capital outlay	174,600	174,600	108,698	65,902
Contingency	162,852	162,852	-	162,852
Total expenditures	3,734,791	3,734,791	3,262,153	472,638
Revenues over (under) expenditures	2,016,211	2,016,211	2,559,321	543,110
<b>OTHER FINANCING SOURCES (USES):</b>				
Sale of property	-	-	1,627	1,627
Transfers out	(2,294,023)	(2,294,023)	(2,294,023)	-
Total other financing sources (uses)	(2,294,023)	(2,294,023)	(2,292,396)	1,627
Net changes in fund balance	(277,812)	(277,812)	266,925	544,737
<b>FUND BALANCE, BEGINNING BUDGETARY BASIS</b>	277,812	277,812	430,640	152,828
<b>FUND BALANCE, ENDING BUDGETARY BASIS</b>	\$ -	\$ -	\$ 697,565	\$ 697,565

**CITY OF THE DALLES, OREGON  
WASTEWATER CAPITAL RESERVE  
SCHEDULE OF REVENUES, EXPENDITURES, AND  
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL  
For the Fiscal Year Ended June 30, 2021**

	Budget		Actual	Variance Positive (Negative)
	Original	Final		
<b>REVENUES:</b>				
System development charges	\$ 63,930	\$ 1,785,260	\$ 1,832,266	\$ 47,006
Interest on investments	60,000	60,000	44,143	(15,857)
Total revenues	123,930	1,845,260	1,876,409	31,149
<b>EXPENDITURES:</b>				
Capital outlay	4,465,439	6,186,769	722,709	5,464,060
Revenues over (under) expenditures	(4,341,509)	(4,341,509)	1,153,700	5,495,209
<b>OTHER FINANCING SOURCES (USES):</b>				
Transfers in	245,000	245,000	245,000	-
Transfers out	(707,055)	(707,055)	(707,055)	-
Total other financing sources (uses)	(462,055)	(462,055)	(462,055)	-
Net changes in fund balance	(4,803,564)	(4,803,564)	691,645	5,495,209
<b>FUND BALANCE, BEGINNING BUDGETARY BASIS</b>	4,803,564	4,803,564	4,841,305	37,741
<b>FUND BALANCE, ENDING BUDGETARY BASIS</b>	\$ -	\$ -	\$ 5,532,950	\$ 5,532,950

**CITY OF THE DALLES, OREGON  
SEWER PLANT CONSTRUCTION  
SCHEDULE OF REVENUES, EXPENDITURES, AND  
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL  
For the Fiscal Year Ended June 30, 2021**

	Budget		Actual	Variance Positive (Negative)
	Original	Final		
<b>REVENUES:</b>				
Intergovernmental	\$ -	\$ -	\$ 175,000	\$ 175,000
Interest on investments	5,000	5,000	6,438	1,438
Total revenues	5,000	5,000	181,438	176,438
<b>EXPENDITURES:</b>				
Capital outlay	1,477,288	1,477,288	-	1,477,288
Debt service:				
Principal	62,399	62,399	61,085	1,314
Interest	34,229	34,229	35,848	(1,619) *
Total expenditures	1,573,916	1,573,916	96,933	1,476,983
Revenues over (under) expenditures	(1,568,916)	(1,568,916)	84,505	1,653,421
<b>OTHER FINANCING SOURCES (USES):</b>				
Transfers in	1,911,472	1,911,472	1,911,472	-
Transfers out	(838,326)	(838,326)	(838,326)	-
Total other financing sources (uses)	1,073,146	1,073,146	1,073,146	-
Net changes in fund balance	(495,770)	(495,770)	1,157,651	1,653,421
<b>FUND BALANCE, BEGINNING BUDGETARY BASIS</b>	495,770	495,770	316,686	(179,084)
<b>FUND BALANCE, ENDING BUDGETARY BASIS</b>	\$ -	\$ -	\$ 1,474,337	\$ 1,474,337

\* Expenditures are appropriated at functional level. Negative amount represents an overexpenditure of \$305.

**CITY OF THE DALLES, OREGON**  
**2018 UTILITY BOND FUND**  
**SCHEDULE OF REVENUES, EXPENDITURES, AND**  
**CHANGES IN FUND BALANCE - BUDGET AND ACTUAL**  
**For the Fiscal Year Ended June 30, 2021**

	Budget		Actual	Variance Positive (Negative)
	Original	Final		
<b>EXPENDITURES:</b>				
Debt service:				
Principal	\$ 1,095,005	\$ 1,095,005	\$ 1,095,005	\$ -
Interest	246,295	246,295	245,900	395
Contingency	1,148	1,148	-	1,148
Total expenditures	<u>1,342,448</u>	<u>1,342,448</u>	<u>1,340,905</u>	<u>1,543</u>
<b>OTHER FINANCING SOURCES (USES):</b>				
Transfers in	<u>1,341,300</u>	<u>1,341,300</u>	<u>1,341,300</u>	<u>-</u>
Net changes in fund balance	(1,148)	(1,148)	395	1,543
<b>FUND BALANCE, BEGINNING BUDGETARY BASIS</b>	<u>1,148</u>	<u>1,148</u>	<u>1,996</u>	<u>848</u>
<b>FUND BALANCE, ENDING BUDGETARY BASIS</b>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 2,391</u>	<u>\$ 2,391</u>

	Revenues	Expenditures
Total revenue and expenditures above	\$ -	\$ 1,340,905
Transfers in/out	1,341,300	-
Debt service principal payments	-	(1,095,005)
Deferred charge on refunding and accrued interest	-	47,964
Total revenues and expenses - generally accepted accounting principles	<u>\$ 1,341,300</u>	<u>293,864</u>
Change in net position		<u>\$ 1,047,436</u>



## STATISTICAL SECTION

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## STATISTICAL SECTION

This part of the City of The Dalles' annual comprehensive financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the City's overall financial health.

Contents Page:

### **Financial Trends 80 - 85**

These schedules contain trend information to help the reader understand how the City's financial performance and well-being have changed over time.

### **Revenue Capacity 86 - 90**

These schedules contain information to help the reader assess the City's most significant local revenue source, the property taxes.

### **Debt Capacity 91 - 98**

These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future.

### **Demographic and Economic Information 99 - 103**

These schedules offer demographic and economic indicators to help the reader understand the environment within which the City's financial activities take place.

Sources: Unless otherwise noted the information in these schedules is derived from the City's annual comprehensive financial reports for the relevant year.





**CITY OF THE DALLES, OREGON**  
**Net Position By Component**  
**Last Ten Fiscal Years**  
**(accrual basis of accounting)**

	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>	<u>2012</u>
<b>Governmental Activities:</b>										
Net investment in capital assets	\$ 29,105,204	\$ 28,892,637	\$ 27,758,527	\$ 27,204,175	\$ 26,770,740	\$ 25,619,762	\$ 23,781,454	\$ 23,394,331	\$ 22,459,249	\$ 19,672,490
Restricted	11,658,332	10,893,307	9,270,588	8,309,364	7,364,590	6,606,540	6,591,609	6,221,686	6,204,535	6,337,147
Unrestricted	<u>20,203,765</u>	<u>16,802,396</u>	<u>15,268,799</u>	<u>14,499,406</u>	<u>13,033,689</u>	<u>11,480,666</u>	<u>4,480,644</u>	<u>4,055,637</u>	<u>2,969,259</u>	<u>3,975,176</u>
Total governmental activities net position	<u>\$ 60,967,301</u>	<u>\$ 56,588,340</u>	<u>\$ 52,297,914</u>	<u>\$ 50,012,945</u>	<u>\$ 47,169,019</u>	<u>\$ 43,706,968</u>	<u>\$ 34,853,707</u>	<u>\$ 33,671,654</u>	<u>\$ 31,633,043</u>	<u>\$ 29,984,813</u>
<b>Business-Type Activities:</b>										
Net investment in capital assets	\$ 54,696,758	\$ 54,091,260	\$ 52,230,058	\$ 48,435,897	\$ 27,336,873	\$ 23,686,429	\$ 31,902,082	\$ 31,669,652	\$ 25,695,435	\$ 19,854,285
Restricted	3,391,775	1,825,510	1,170,201	4,996,649	15,889,368	12,505,094	10,418,116	8,506,649	6,817,577	6,867,232
Unrestricted	<u>3,227,135</u>	<u>391,766</u>	<u>(1,153,633)</u>	<u>(5,535,813)</u>	<u>(1,051,770)</u>	<u>645,798</u>	<u>2,373,161</u>	<u>942,037</u>	<u>1,301,239</u>	<u>1,179,693</u>
Total business-type activities net position	<u>\$ 61,315,668</u>	<u>\$ 56,308,536</u>	<u>\$ 52,246,626</u>	<u>\$ 47,896,733</u>	<u>\$ 42,174,471</u>	<u>\$ 36,837,321</u>	<u>\$ 44,693,359</u>	<u>\$ 41,118,338</u>	<u>\$ 33,814,251</u>	<u>\$ 27,901,210</u>
<b>Primary Government:</b>										
Net investment in capital assets	\$ 83,801,962	\$ 82,983,897	\$ 79,988,585	\$ 75,640,072	\$ 54,107,613	\$ 49,306,191	\$ 55,683,536	\$ 55,063,983	\$ 48,154,684	\$ 39,526,775
Restricted	15,050,107	12,718,817	10,440,789	13,306,013	23,253,958	19,111,634	17,009,725	14,728,335	13,022,112	13,204,379
Unrestricted	<u>23,430,900</u>	<u>17,194,162</u>	<u>14,115,166</u>	<u>8,963,593</u>	<u>11,981,919</u>	<u>12,126,464</u>	<u>6,853,805</u>	<u>4,997,674</u>	<u>4,270,498</u>	<u>5,154,869</u>
Total primary government net position	<u>\$ 122,282,969</u>	<u>\$ 112,896,876</u>	<u>\$ 104,544,540</u>	<u>\$ 97,909,678</u>	<u>\$ 89,343,490</u>	<u>\$ 80,544,289</u>	<u>\$ 79,547,066</u>	<u>\$ 74,789,992</u>	<u>\$ 65,447,294</u>	<u>\$ 57,886,023</u>

**CITY OF THE DALLES, OREGON**  
**Changes in Net Position**  
**Last Ten Fiscal Years**  
**(Accrual Basis of Accounting)**

	2021	2020	2019	2018	2017	2016	2015	2014	2013	2012
<b>Program Revenues</b>										
Governmental activities:										
Charges for services, fees and fines										
General government	\$ 639,682	\$ 1,869,609	\$ 945,631	\$ 662,698	\$ 1,207,216	\$ 1,111,793	\$ 895,831	\$ 1,741,823	\$ 958,415	\$ 853,937
Public safety	109,656	201,241	223,699	241,242	243,128	235,252	222,585	229,428	194,454	224,448
Highways and streets	6,579	16,346	19,731	12,928	28,342	33,944	12,424	10,573	16,525	20,880
Culture and recreation	5,785	4,528	4,588	18,346	21,681	20,605	18,740	12,401	11,548	11,294
Operating grants and contributions	1,147,662	1,114,743	1,098,952	960,217	2,169,009	2,790,732	1,988,624	1,920,600	1,815,072	1,790,012
Capital grants and contributions	5,579,603	3,192,842	2,680,626	2,077,651	2,739,012	1,970,505	2,318,755	1,286,046	2,144,707	5,816,031
Total governmental activities program revenues	7,488,967	6,399,309	4,973,227	3,973,082	6,408,388	6,162,831	5,456,959	5,200,871	5,140,721	8,716,602
Business-type activities:										
Charges for services:										
Water	6,362,649	5,937,310	5,911,987	5,890,309	5,719,228	5,820,678	5,707,603	5,161,655	4,530,792	4,404,696
Wastewater	7,641,449	7,130,096	6,024,501	5,862,797	6,137,909	5,733,933	5,533,259	5,697,344	5,316,269	5,024,672
Airport	-	-	-	-	-	-	199,548	273,657	219,036	226,622
Operating grants	175,000	-	-	-	-	-	65,000	65,000	65,000	263,347
Capital grants	11,964	3,696	515,897	1,061,609	1,174,329	-	406,533	4,970,071	3,871,454	1,193,231
Total business-type activities program revenues	14,191,062	13,071,102	12,452,385	12,814,715	13,031,466	11,554,611	11,911,943	16,167,727	14,002,551	11,112,568
Total primary government program revenues	21,680,029	19,470,411	17,425,612	16,787,797	19,439,854	17,717,442	17,368,902	21,368,598	19,143,272	19,829,170
<b>Expenses</b>										
Governmental activities:										
General government	4,772,981	4,163,662	4,539,162	3,763,261	3,661,829	4,043,194	4,643,056	3,528,182	3,620,305	3,225,677
Public safety and justice	4,543,577	4,362,967	4,218,386	3,951,495	3,841,288	3,764,858	3,599,408	3,502,386	3,534,026	3,304,009
Highways and streets	1,961,529	1,909,414	1,987,711	1,803,579	1,765,029	1,614,145	1,505,435	1,292,997	1,559,911	1,405,744
Culture and recreation	1,925,942	1,984,052	1,861,808	1,690,671	1,716,486	1,579,320	1,451,383	1,409,998	1,272,743	1,517,951
Interest on long term obligations	306,935	341,850	380,417	412,621	443,633	453,321	517,776	528,148	559,591	578,874
Total governmental activities expenses	13,510,964	12,761,945	12,987,484	11,621,627	11,428,265	11,454,838	11,717,058	10,261,711	10,546,576	10,032,255
Business-type activities:										
Water	3,598,702	3,753,063	3,503,705	3,655,523	3,714,854	3,778,964	3,659,726	3,713,333	3,315,325	4,092,914
Wastewater	3,861,783	3,704,777	3,083,208	3,293,026	2,806,274	3,139,369	2,993,590	3,147,900	3,068,188	3,221,576
2018 Utility Bond	293,864	321,923	349,447	211,414	-	-	-	-	-	-
Airport	-	-	-	-	-	-	260,659	286,049	313,045	440,116
Total business-type activities expenses	7,754,349	7,779,763	6,936,360	7,159,963	6,521,128	6,918,333	6,913,975	7,147,282	6,696,558	7,754,606
Total primary government expenses	21,265,313	20,541,708	19,923,844	18,781,590	17,949,393	18,373,171	18,631,033	17,408,993	17,243,134	17,786,861
<b>Net Expense</b>										
Governmental activities	(6,021,997)	(6,362,636)	(8,014,257)	(7,648,545)	(5,019,877)	(5,292,007)	(6,260,099)	(5,060,840)	(5,405,855)	(1,315,653)
Business-type activities	6,436,713	5,291,339	5,516,025	5,654,752	6,510,338	4,636,278	4,997,968	9,020,445	7,305,993	3,357,962
Total primary government net expense	\$ 414,716	\$ (1,071,297)	\$ (2,498,232)	\$ (1,993,793)	\$ 1,490,461	\$ (655,729)	\$ (1,262,131)	\$ 3,959,605	\$ 1,900,138	\$ 2,042,309

**CITY OF THE DALLES, OREGON**  
**Changes in Net Position**  
**Last Ten Fiscal Years**  
**(Accrual Basis of Accounting)**

(continued)

	2021	2020	2019	2018	2017	2016	2015	2014	2013	2012
<b>General Revenues and Other Changes in Net Position</b>										
General revenues:										
Property taxes levied for:										
General purposes	\$ 4,884,325	\$ 4,722,441	\$ 4,511,219	\$ 4,311,291	\$ 2,950,205	\$ 2,714,277	\$ 2,753,785	\$ 2,657,460	\$ 2,591,274	\$ 2,578,241
Urban renewal purposes	1,487,631	1,663,728	1,645,481	1,525,864	1,485,852	1,378,487	1,407,564	1,327,601	1,353,346	1,218,544
Franchise and public service taxes	2,361,131	2,458,295	2,413,494	2,366,189	2,132,956	2,101,776	1,757,480	1,728,579	1,632,053	1,414,374
Interest and investment earnings	141,450	356,466	326,932	206,646	111,660	54,106	49,936	43,572	46,153	41,322
Unrestricted grants and contributions	-	-	-	-	-	-	-	-	-	-
Miscellaneous	-	-	-	-	-	-	-	-	-	-
Gain (loss) on sale of property	-	-	-	-	-	-	-	-	-	-
Transfers	1,526,421	1,452,132	1,402,100	1,300,986	1,334,452	1,299,746	1,473,387	1,507,292	1,431,259	1,297,279
<b>Total governmental activities</b>	<b>10,400,958</b>	<b>10,653,062</b>	<b>10,299,226</b>	<b>9,710,976</b>	<b>8,015,125</b>	<b>7,548,392</b>	<b>7,442,152</b>	<b>7,264,504</b>	<b>7,054,085</b>	<b>6,549,760</b>
Business-type activities:										
Interest and investment earnings	96,840	222,703	235,968	202,863	161,264	73,317	50,440	42,092	38,307	30,800
Unrestricted grants and contributions	-	-	-	-	-	-	-	-	-	-
Miscellaneous	-	-	-	705,604	-	-	-	(37,152)	-	-
Transfers	(1,526,421)	(1,452,132)	(1,402,100)	(1,300,986)	(1,334,452)	(1,299,746)	(1,473,387)	(1,507,292)	(1,431,259)	(1,297,279)
<b>Total business-type activities</b>	<b>(1,429,581)</b>	<b>(1,229,429)</b>	<b>(1,166,132)</b>	<b>(392,519)</b>	<b>(1,173,188)</b>	<b>(1,226,429)</b>	<b>(1,422,947)</b>	<b>(1,502,352)</b>	<b>(1,392,952)</b>	<b>(1,266,479)</b>
<b>Total primary government</b>	<b>8,971,377</b>	<b>9,423,633</b>	<b>9,133,094</b>	<b>9,318,457</b>	<b>6,841,937</b>	<b>6,321,963</b>	<b>6,019,205</b>	<b>5,762,152</b>	<b>5,661,133</b>	<b>5,283,281</b>
<b>Change in Net Position</b>										
Governmental activities	4,378,961	4,290,426	2,284,969	2,062,431	2,995,248	2,256,385	1,182,053	2,203,661	1,648,230	5,234,107
Prior Period Adjustments **	-	-	-	781,495	-	6,596,876	-	(165,050)	-	-
Governmental Activities, as adjusted	4,378,961	4,290,426	2,284,969	2,843,926	2,995,248	8,853,261	1,182,053	2,038,611	1,648,230	5,234,107
Business-type activities	5,007,132	4,061,910	4,349,893	5,262,233	5,337,150	3,409,849	3,575,021	(1,502,352)	5,913,041	2,091,483
Prior Period Adjustments	-	-	-	460,029	-	(11,265,887)	-	(214,006)	-	-
Business-type Activities, as adjusted	5,007,132	4,061,910	4,349,893	5,722,262	5,337,150	(7,856,038)	3,575,021	(1,716,358)	5,913,041	2,091,483
<b>Total primary government change in net position</b>	<b>9,386,093</b>	<b>8,352,336</b>	<b>6,634,862</b>	<b>8,566,188</b>	<b>8,332,398</b>	<b>997,223</b>	<b>4,757,074</b>	<b>322,253</b>	<b>7,561,271</b>	<b>7,325,590</b>
<b>Net Position Beginning</b>										
Governmental activities	56,588,340	52,297,914	50,012,945	47,169,019	44,173,771	34,853,707	33,671,654	31,467,993	29,984,813	24,750,706
Business-type activities	56,308,536	52,246,626	47,896,733	42,174,471	36,837,321	44,693,359	41,118,338	33,600,245	27,901,210	25,809,727
<b>Total primary government net position-beginning</b>	<b>112,896,876</b>	<b>104,544,540</b>	<b>97,909,678</b>	<b>89,343,490</b>	<b>81,011,092</b>	<b>79,547,066</b>	<b>74,789,992</b>	<b>65,068,238</b>	<b>57,886,023</b>	<b>50,560,433</b>
<b>Net Position Ending</b>										
Governmental activities	60,967,301	56,588,340	52,297,914	50,012,945	47,169,019	43,706,968	34,853,707	33,671,654	31,633,043	29,984,813
Business-type activities	61,315,668	56,308,536	52,246,626	47,896,733	42,174,471	36,837,321	44,693,359	41,118,338	33,814,251	27,901,210
<b>Total Primary Government Net Position</b>	<b>\$ 122,282,969</b>	<b>\$ 112,896,876</b>	<b>\$ 104,544,540</b>	<b>\$ 97,909,678</b>	<b>\$ 89,343,490</b>	<b>\$ 80,544,289</b>	<b>\$ 79,547,066</b>	<b>\$ 74,789,992</b>	<b>\$ 65,447,294</b>	<b>\$ 57,886,023</b>

\* 2014 net position-beginning are net of prior period adjustments of \$(165,050) governmental and \$(241,006) business-type activities.

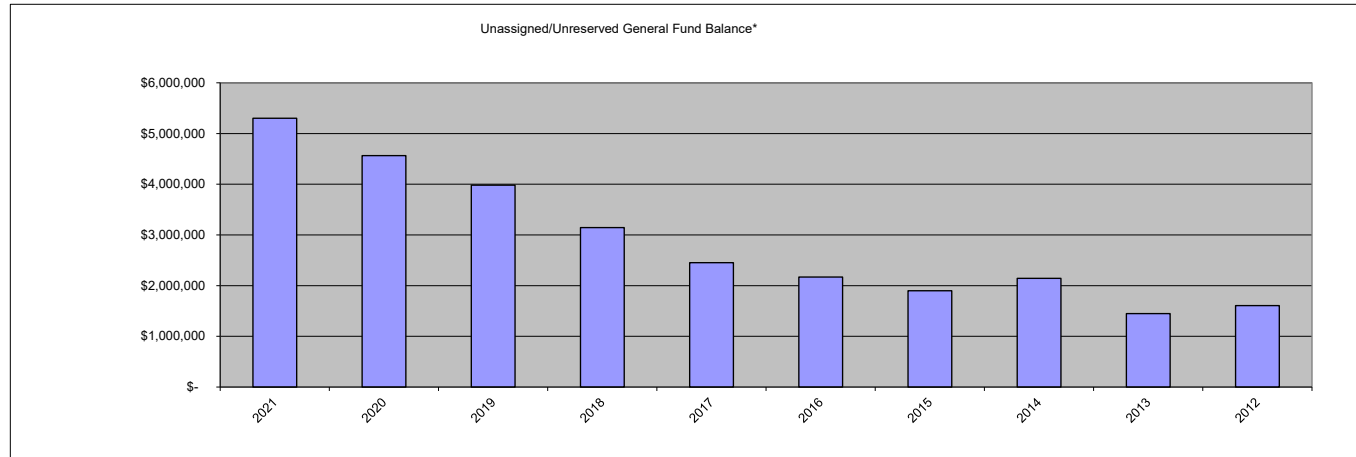
\*\* 2016 prior period adjustments are due to the Airport being reclassified as a joint venture, and being separated from the City as a business activity, and one half of the Airport assets being added to the governmental activities.

Source: Current and prior years' financial statements

**CITY OF THE DALLES, OREGON**  
**Fund Balances, Governmental Funds**  
**Last Ten Fiscal Years**  
**(modified accrual basis of accounting)**

	2021	2020	2019	2018	2017	2016	2015	2014	2013	2012
<b>General Fund</b>										
Nonspendable:										
Prepays	\$ 174,542	\$ 168,235	\$ 163,833	\$ 159,388	\$ 146,177	\$ 144,028	\$ 132,551	\$ 130,172	\$ 123,820	\$ 116,297
Committed:										
Committed by ordinance or resolution	1,411,470	1,490,141	1,438,545	1,352,126	1,369,385	1,107,207	1,169,225	1,256,941	816,807	545,656
Unassigned	5,300,328	4,562,820	3,982,784	3,143,704	2,451,502	2,169,062	1,898,698	2,143,561	1,449,360	1,606,569
<b>Total general fund</b>	<b>6,886,340</b>	<b>6,221,196</b>	<b>5,585,162</b>	<b>4,655,218</b>	<b>3,967,064</b>	<b>3,420,297</b>	<b>3,200,474</b>	<b>3,530,674</b>	<b>2,389,987</b>	<b>2,268,522</b>
<b>All Other Governmental Funds</b>										
Nonspendable:										
Inventory	119,006	106,913	165,400	159,269	154,151	140,366	177,245	148,191	138,798	136,002
Restricted:										
Grant / contributor specific intent	3,456,315	3,483,429	3,464,591	3,400,816	3,365,712	3,411,321	3,508,935	3,458,663	3,584,049	3,723,971
State statute	6,098,116	5,492,459	4,072,925	3,298,134	2,510,012	1,847,330	1,831,201	894,793	845,812	993,088
Full faith and credit debt	-	-	14,370	-	-	-	-	-	3	-
Intergovernmental agreement	2,103,901	1,917,329	1,718,702	1,596,044	1,488,866	1,347,889	1,251,473	1,868,231	1,774,671	1,620,088
Committed:										
Major capital facilities and associated debt	463,283	391,520	302,474	299,191	242,548	163,729	219,734	276,844	303,799	496,322
Local improvements and associated debt	469,219	521,904	574,631	535,675	565,598	458,063	107,657	18,401	18,401	677,218
Agreements with state agencies	1,852,606	652,118	91,412	110,105	82,867	37,689	43,449	(2,166)	36,992	36
<b>Total all other governmental funds</b>	<b>14,562,446</b>	<b>12,565,672</b>	<b>10,404,505</b>	<b>9,413,604</b>	<b>8,409,754</b>	<b>7,406,387</b>	<b>7,139,694</b>	<b>6,662,956</b>	<b>6,702,525</b>	<b>7,646,725</b>
<b>Total governmental funds</b>	<b>\$ 21,448,786</b>	<b>\$ 18,786,868</b>	<b>\$ 15,989,667</b>	<b>\$ 14,068,822</b>	<b>\$ 12,376,818</b>	<b>\$ 10,826,684</b>	<b>\$ 10,340,168</b>	<b>\$ 10,193,630</b>	<b>\$ 9,092,512</b>	<b>\$ 9,915,247</b>

\*In 2011 the City implemented GASB 54, which changed the fund balance categories. The City did not restate amount in prior years.



**CITY OF THE DALLES, OREGON**  
**Changes in Fund Balances, Governmental Funds**  
**Last Ten Fiscal Years**  
**(modified accrual basis of accounting)**

	2021	2020	2019	2018	2017	2016	2015	2014	2013	2012
<b>Revenues</b>										
Taxes	\$ 8,414,578	\$ 8,451,478	\$ 8,179,210	\$ 7,825,266	\$ 6,308,619	\$ 6,025,127	\$ 5,661,611	\$ 5,359,205	\$ 5,219,096	\$ 4,888,001
Inter-governmental	5,527,689	3,905,841	3,105,605	2,722,194	3,899,215	3,848,504	4,235,990	3,161,324	3,954,537	7,577,757
Rents and interest	557,003	807,320	753,549	477,694	544,083	502,604	485,684	431,657	472,656	398,415
Franchise Fees	394,694	383,959	378,063	371,027	258,417	227,827	266,968	331,184	328,287	308,704
Fines and forfeitures	113,110	215,730	242,550	257,822	258,049	249,906	234,947	241,481	205,803	235,699
Charges for services	-	-	67,227	45,992	66,595	49,250	40,507	27,673	33,165	28,774
System Development Charges	95,504	79,764	261,020	72,261	239,963	84,850	35,334	95,479	276,341	168,629
Special assessments	31,151	117,138	111,132	50,493	191,204	469,501	82,657	580,919	28,521	51,641
Other Revenues	175,912	1,315,761	456,517	586,857	447,791	922,148	502,387	273,589	251,617	264,486
Total revenues	15,309,641	15,276,991	13,554,873	12,409,606	12,213,936	12,379,717	11,546,085	10,502,511	10,770,023	13,922,106
<b>Expenditures</b>										
Current:										
General Government	4,027,857	3,566,200	3,372,562	3,256,199	3,260,351	3,237,110	3,363,935	2,910,006	2,847,792	2,861,157
Public safety	4,397,450	4,279,586	4,150,222	3,884,806	3,738,742	3,685,123	3,526,407	3,337,983	3,365,059	3,206,256
Highways and streets	1,927,801	1,388,614	1,396,492	1,218,883	1,179,016	1,082,520	1,021,840	985,621	1,089,640	1,343,365
Culture and recreation	1,325,371	1,860,359	1,811,394	1,646,012	1,680,709	1,543,977	1,414,754	1,231,798	1,234,310	1,009,676
Capital outlay	1,377,988	1,711,648	1,188,912	916,391	1,013,464	2,516,214	2,413,193	1,205,442	3,265,453	7,077,246
Debt service:										
Principal	767,318	732,644	697,970	671,906	642,232	617,558	596,494	760,077	617,719	595,874
Interest	358,565	393,387	432,293	464,393	495,557	524,654	548,296	579,587	606,264	629,844
Total expenditures	14,182,350	13,932,438	13,049,845	12,058,590	12,010,071	13,207,156	12,884,919	11,010,514	13,026,237	16,723,418
Revenues over (under) expenditures	1,127,291	1,344,553	505,028	351,016	203,865	(827,439)	(1,338,834)	(508,003)	(2,256,214)	(2,801,312)
<b>Other Financing Sources (Uses)</b>										
Proceeds of financing agreement	-	-	-	-	-	-	-	101,829	-	-
Sale of fixed capital assets	8,116	606	13,717	40,002	11,817	6,719	11,985	-	2,220	-
Transfers in	3,394,762	3,287,752	2,830,004	2,874,161	2,885,047	3,193,664	3,504,190	3,237,423	3,694,389	2,703,091
Transfers out	(1,868,341)	(1,835,620)	(1,427,904)	(1,573,175)	(1,550,595)	(1,893,918)	(2,030,803)	(1,730,131)	(2,263,130)	(1,405,812)
Total other financing sources (uses)	1,534,537	1,452,738	1,415,817	1,340,988	1,346,269	1,306,465	1,485,372	1,609,121	1,433,479	1,297,279
Net change in fund balances	\$ 2,661,828	\$ 2,797,291	\$ 1,920,845	\$ 1,692,004	\$ 1,550,134	\$ 479,026	\$ 146,538	\$ 1,101,118	\$ (822,735)	\$ (1,504,033)
Debt service as a percentage of noncapital expenditures	8.5%	9.0%	9.1%	10.0%	10.2%	10.2%	10.1%	13.5%	11.9%	12.6%

Source: Current and prior years' financial statements

**CITY OF THE DALLES, OREGON**  
**Program Revenues by Function/Program**  
**Last Ten Fiscal Years**  
**(accrual basis of accounting)**

	2021	2020	2019	2018	2017	2016	2015	2014	2013	2012
<b>Function/Program</b>										
Governmental activities										
General government	\$ 6,219,285	\$ 5,062,451	\$ 3,626,257	\$ 2,740,349	\$ 3,946,228	\$ 3,082,298	\$ 3,214,586	\$ 3,027,869	\$ 3,103,122	\$ 6,669,968
Public safety	113,914	213,002	223,699	241,242	243,128	235,252	222,585	229,428	194,454	224,448
Highways and streets	9,419	1,026,143	1,096,920	969,448	900,410	891,733	854,032	835,673	807,308	816,335
Culture and recreation	1,146,349	97,713	26,351	22,043	1,318,622	1,953,548	1,165,756	1,107,901	1,035,837	1,005,851
<b>Total governmental activities</b>	<b>7,488,967</b>	<b>6,399,309</b>	<b>4,973,227</b>	<b>3,973,082</b>	<b>6,408,388</b>	<b>6,162,831</b>	<b>5,456,959</b>	<b>5,200,871</b>	<b>5,140,721</b>	<b>8,716,602</b>
Business-type activities										
Water	6,362,649	5,937,448	5,915,183	6,938,940	6,893,557	5,820,678	5,730,696	8,162,335	4,531,595	4,615,212
Waste water	7,828,413	7,133,654	6,537,202	5,875,775	6,137,909	5,733,933	5,533,259	5,697,344	5,317,072	5,036,842
Airport *	-	-	-	-	-	-	647,988	2,308,048	4,153,884	1,460,514
<b>Total business-type activities</b>	<b>14,191,062</b>	<b>13,071,102</b>	<b>12,452,385</b>	<b>12,814,715</b>	<b>13,031,466</b>	<b>11,554,611</b>	<b>11,911,943</b>	<b>16,167,727</b>	<b>14,002,551</b>	<b>11,112,568</b>
<b>Total Primary government</b>	<b>\$ 21,680,029</b>	<b>\$ 19,470,411</b>	<b>\$ 17,425,612</b>	<b>\$ 16,787,797</b>	<b>\$ 19,439,854</b>	<b>\$ 17,717,442</b>	<b>\$ 17,368,902</b>	<b>\$ 21,368,598</b>	<b>\$ 19,143,272</b>	<b>\$ 19,829,170</b>

\* The Airport has been reclassified as a "joint venture" and so has been removed from the City's business activities as of 2016.

**CITY OF THE DALLES, OREGON**  
**Tax Revenues by Source, Governmental Funds**  
**Last Ten Fiscal Years**  
**(modified accrual basis of accounting)**

<u>Year</u>	<u>Property Taxes (a)</u>	<u>Transient Room Taxes (b)</u>	<u>City Gasoline Taxes</u>
<b>2012</b>	\$ 3,594,046	\$ 545,711	\$ 434,025
<b>2013</b>	3,742,555	526,815	442,468
<b>2014</b>	3,812,124	589,919	449,660
<b>2015</b>	3,965,710	699,538	476,807
<b>2016</b>	3,914,828	774,459	485,409
<b>2017</b>	4,253,171	794,439	501,456
<b>2018</b>	4,359,755	807,020	518,183
<b>2019</b>	4,680,759	824,988	507,552
<b>2020</b>	4,856,548	673,223	475,432
<b>2021</b>	5,003,897	689,146	479,619

**NOTE:**

a) The property taxes listed here include only the collections for the current year's levy for the City's General Fund and the Urban Renewal Agency, but excludes the property taxes collected for levies in prior years and the City's share of the Library's property taxes

b) The transient room tax listed here includes only the collections for the City but excludes the City's portion of the transient room tax collected for parks

**CITY OF THE DALLES, OREGON**  
**Assessed Valuation and Actual Values of Taxable Property**  
**Last Ten Fiscal Years**

<b>Year</b>	<b>Real Property Assessed Value</b>	<b>Personal Property Assessed Value</b>	<b>Total Taxable Assessed Value</b>	<b>Total Direct Tax Rate</b>	<b>Estimated Real Market Value</b>
<b>2012</b>	\$ 916,125,162	\$ 41,402,894	\$ 957,528,056	\$ 3.0155	\$ 1,488,289,123
<b>2013</b>	946,101,192	38,753,997	984,855,189	3.0155	1,418,883,503
<b>2014</b>	973,218,575	39,433,682	1,012,652,257	3.0155	1,608,434,442
<b>2015</b>	949,356,866	99,175,645	1,048,532,511	3.0155	1,298,752,196
<b>2016</b>	976,761,450	102,771,898	1,079,533,348	3.0155	1,625,848,326
<b>2017</b>	1,021,779,141	106,663,306	1,128,442,447	3.0155	1,795,227,733
<b>2018</b>	1,061,276,720	110,567,256	1,171,843,976	3.0155	1,933,064,130
<b>2019</b>	1,123,378,702	118,429,828	1,241,808,530	3.0155	2,411,848,062
<b>2020</b>	1,167,757,354	117,462,023	1,285,219,377	3.0155	2,426,595,157
<b>2021</b>	1,227,829,800	121,443,646	1,349,273,446	3.0155	2,884,325,345



**CITY OF THE DALLES, OREGON**  
**Property Tax Rates - Direct And Overlapping Governments**  
**(Per \$1,000 of Assessed Valuation)**  
**Last Ten Fiscal Years**

Year	City			Overlapping Governments													Total Direct and Overlapping Rates
	District Adjusted Tax Rate	Urban Renewal Tax Rate	City of The Dalles Direct Rate	Wasco County	Wasco County VA Bonds	Port of The Dalles	Mid-Columbia Fire and Rescue	Northern Wasco County Parks and Recreation District	Northern Wasco Co Parks and Recreation District Bond	Wasco County Library District	School District No. 12	School District No. 21	Columbia Gorge Educational Service District	Columbia Gorge Community College	Norcor		
2012	\$ 2.7945	\$ 0.221	\$ 3.0155	\$ 4.2523	\$ 0.2559	\$ 0.2007	\$ 2.2533	\$ 0.6799	\$ -	\$ 0.6800	\$1.8238	\$ 5.2399	\$ 0.4678	\$ 0.6854	\$ 0.2750	\$ 19.83	
2013	2.7945	0.221	3.0155	4.2523	0.2536	0.2007	2.2533	0.6799	-	0.6800	1.8104	5.2399	0.4678	0.2703	0.2510	19.37	
2014	2.7945	0.221	3.0155	4.2523	-	0.2007	2.2528	0.6799	-	0.6800	1.7765	5.2399	0.4678	0.2703	0.2564	19.09	
2015	2.7945	0.221	3.0155	4.2523	-	0.2007	2.2449	0.6799	0.3228	0.6800	1.7588	5.2399	0.4678	0.2703	0.2450	19.38	
2016	2.7961	0.2194	3.0155	4.2523	-	0.2007	2.2656	0.6799	0.2953	0.6800	1.7052	5.2399	0.4678	0.2703	0.2487	19.32	
2017	2.7952	0.2203	3.0155	4.2523	-	0.2007	2.2588	0.6799	0.2824	0.6800	1.6991	5.2399	0.4678	0.2703	0.0196	19.07	
2018	2.797	0.2185	3.0155	4.2523	-	0.2007	2.1841	0.6799	0.2954	0.6800	1.6485	5.2390	0.4678	0.2703	-	18.93	
2019	2.7909	0.2246	3.0155	4.2523	-	0.2007	2.2687	0.6799	0.288	0.6800	1.6268	5.2399	0.4678	0.2703	-	18.99	
2020	2.7988	0.2167	3.0155	4.2523	-	0.2007	2.2734	0.6799	0.3227	0.6800	1.5589	5.2399	0.4678	0.2703	-	18.96	
2021	2.8069	0.2086	3.0155	4.2523	-	0.2007	2.1004	0.6799	0.3067	0.6800	1.5589	5.2399	0.4678	0.2703	-	18.77	

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(1) School Districts 9 and 12 merged into District 21 for the 2004-05 year. Each District retained their respective bond levies.

(2) Wasco County Library District approved by voters. Began levying taxes 2007.

**CITY OF THE DALLES, OREGON**  
**Property Tax Levies and Collections**  
**Last Ten Fiscal Years**  
**(modified accrual basis of accounting)**

<b>Fiscal Year Ended June 30,</b>	<b>Tax Levy for the Fiscal Year</b>	<b>Collected within the Fiscal Year of the Levy</b>		<b>Collections in Subsequent Years</b>	<b>Percentage of Levy</b>	
		<b>Amount</b>	<b>Percentage of Levy</b>		<b>Amount</b>	<b>Percentage of Levy</b>
<b>2012</b>	\$ 3,872,365	\$ 3,612,471	93.29%	\$ 155,411	\$ 3,767,882	97.30%
<b>2013</b>	4,054,361	3,766,990	92.91%	177,953	3,944,943	97.30%
<b>2014</b>	4,109,378	3,957,676	96.31%	98,699	4,056,375	98.71%
<b>2015</b>	4,236,498	3,914,828	92.41%	140,392	4,055,220	95.72%
<b>2016</b>	4,162,816	3,965,710	95.27%	103,349	4,069,059	97.75%
<b>2017</b>	4,533,590	4,253,171	93.81%	153,999	4,407,170	97.21%
<b>2018</b>	4,679,644	4,359,755	93.16%	89,607	4,449,362	95.08%
<b>2019</b>	5,006,827	3,879,906	77.49%	173,552	4,053,458	80.96%
<b>2020</b>	5,158,457	4,856,548	94.15%	265,297	5,121,845	99.29%
<b>2021</b>	5,258,745	5,003,897	95.15%	-	5,003,897	95.15%

Source: Current and prior years' financial statements  
Wasco County Finance Office

**CITY OF THE DALLES, OREGON**  
**Principal Taxpayers**  
**Current Year and Nine Years Ago**

<b>December 31, 2021</b>			
<b>Taxpayer</b>	<b>Real Property Assessed Valuation</b>	<b>Rank</b>	<b>Percentage of Total Assessed Valuation</b>
Union Pacific Railroad Co.	\$ 48,342,440	1	3.58%
Northern Wasco PUD	44,755,702	2	3.32%
BNSF Railway Co	46,602,000	3	3.45%
Centurylink	31,599,000	4	2.34%
Gas Transmission NW Corp	23,607,000	5	1.75%
Metropolitan Life Insurance Co	15,818,534	6	1.17%
Cascade Square LLC	12,335,502	7	0.91%
Design LLC	12,786,508	8	0.95%
Home Depot USA inc	11,611,406	9	0.86%
Northwest Natural Gas Co	12,994,900	10	0.96%
<b>Total Principal Taxpayers</b>	<b>260,452,992</b>		<b>19.30%</b>
<b>Total Assessed Valuation</b>	<b>\$ 1,349,273,446</b>		

<b>December 31, 2012</b>			
	<b>Real Property Assessed Valuation</b>	<b>Rank</b>	<b>Percentage of Total Assessed Valuation</b>
Northern Wasco PUD	\$ 12,805,800	1	1.34%
Oregon Cherry Growers, Inc.	11,669,171	2	1.22%
Metropolian Life Insurance Co.	11,336,105	3	1.18%
Home Depot USA, Inc.	10,823,036	4	1.13%
Centurylink	8,088,100	5	0.84%
Union Pacific Railroad Co.	7,160,423	6	0.75%
Safeway Inc.	6,828,366	7	0.71%
SHNW Properties, LLC	6,665,414	8	0.70%
Wasco Assisted Living, LLC	6,436,089	9	0.67%
Cascade Square LLC	6,339,485	10	0.66%
<b>Total Principal Taxpayers</b>	<b>88,151,989</b>		<b>9.21%</b>
<b>Total Assessed Valuation</b>	<b>\$ 957,528,056</b>		

Source: Wasco County Department of Assessment and Taxation

**CITY OF THE DALLES, OREGON**  
**Ratios of Outstanding Debt By Type**  
**Last Ten Fiscal Years**

Fiscal Year	Governmental Activities					Business-type Activities					Percentage of Personal Income *	Per Capita	Percentage of Actual Taxable Value of Property
	General Obligation Bonds	Limited Tax Increment Bonds	Revenue Bonds	FFCO Bonds	Loans Payable	Revenue Bonds	FFCO Bonds	Loan Payable **	Total Primary Government				
2012	\$ -	\$ -	\$ -	\$12,085,732	\$ 311,028	\$ 12,111,000	\$ 1,509,268	\$ 6,664,443	\$ 32,681,471	N/A	\$ 2,263	3.41%	
2013	-	-	-	12,287,934	231,604	11,356,637	1,441,215	6,963,339	32,280,729	N/A	2,236	3.28%	
2014	-	-	-	11,660,378	100,655	10,704,972	1,337,901	3,936,540	27,740,446	N/A	1,921	2.74%	
2015	-	-	-	11,014,790	50,890	10,033,307	3,250,301	4,266,008	28,615,296	N/A	1,976	2.73%	
2016	-	-	-	10,348,138	25,846	9,331,642	3,090,198	4,065,974	26,861,798	N/A	1,851	2.49%	
2017	-	-	-	9,656,812	-	8,604,977	1,008,856	3,138,518	22,409,163	N/A	1,439	1.99%	
2018	-	-	-	8,935,812	-	11,329,860	888,986	4,428,222	25,582,880	N/A	1,635	2.18%	
2019	-	-	-	8,188,748	-	10,289,977	765,181	4,275,743	23,519,649	N/A	1,512	1.89%	
2020	-	-	-	7,407,010	-	9,224,516	636,048	4,062,939	21,330,513	N/A	1,309	1.66%	
2021	-	-	-	6,590,598	-	8,129,512	501,590	3,844,258	19,065,958	N/A	1,189	1.41%	

**Note: Presented net of original issuance discounts and premiums.**

\* N/A Information is not available below County level.

\*\* Amount includes proceeds for the ARRA Forgivable Loan (\$2,988,773) that were accrued on a reimbursement basis in 2012 and 2013. This loan was forgiven in 2014.

**CITY OF THE DALLES, OREGON**  
**Ratios of General Obligation Bonded Debt Outstanding**  
**Last Ten Fiscal Years**

<b>Fiscal Year</b>	<b>General Obligation Bonds</b>	<b>Total Taxable Assessed Value</b>	<b>Percentage of Actual Taxable Value of Property</b>
<b>2012</b>	\$ -	\$ 957,528,056	0.00%
<b>2013</b>	-	984,855,189	0.00%
<b>2014</b>	-	1,012,652,257	0.00%
<b>2015</b>	-	1,048,532,511	0.00%
<b>2016</b>	-	1,079,533,348	0.00%
<b>2017</b>	-	1,128,442,447	0.00%
<b>2018</b>	-	1,179,634,596	0.00%
<b>2019</b>	-	1,240,914,769	0.00%
<b>2020</b>	-	1,285,219,377	0.00%
<b>2021</b>	-	1,349,273,446	0.00%

Source: Current and prior years' financial statements, Wasco County Department of Assessment and Taxation, Center for Population Research and Census at Portland State University

**CITY OF THE DALLES, OREGON**  
**Direct and Overlapping Governmental Activities Debt**  
**June 30, 2021**

<u>Governmental Unit</u>	<u>Gross Property-tax Backed Debt (a)</u>	<u>Percentage Applicable to City of The Dalles</u>	<u>Amount Applicable to City of The Dalles</u>
<b>Debt Repaid with Property Taxes</b>			
Columbia Gorge Comm. Coll (Treaty-Oak AED)	\$ 16,194,834	20.7912%	\$ 3,367,104
Mid-Columbia Fire and Rescue	470,000	76.5104%	359,599
Northern Wasco Co. Parks & Rec District	3,660,108	7.1193%	260,574
Port of The Dalles	2,137,500	66.3953%	1,419,200
Wasco CTY SD 12 (The Dalles) Bonds	17,160,513	84.0903%	14,430,327
Wasco CTY SD 21 (The Dalles/Watonka)	4,590,000	69.6591%	3,197,353
Wasco CTY SD 29	1,138,664	0.8376%	<u>9,537</u>
Subtotal, overlapping debt			23,043,694 (b)
<b>City Direct Debt</b>			<u>6,590,598</u> (c)
<b>Total Direct and Overlapping Debt</b>			<u><u>\$ 29,634,292</u></u>

**NOTE:**

a) "Gross Property-tax Backed Debt" includes all General Obligation (GO) bonds and Full Faith & Credit Bonds, but excludes self-supporting Bancroft bonds and self-supporting revenue bonds.

b) Overlapping governments are those that coincide, at least in part, with the geographic boundaries of the City. The percentage of overlap is determined by how much of the real market value is shared by each entity with the City of The Dalles. This information is provided by the Oregon Department of Revenue and used by the Oregon State Treasury Department to develop the Overlapping Debt Reports for the City.

c) City Direct Debt includes property-tax backed debt for the Full Faith & Credit Bonds, but excludes self-supporting revenue bonds.

**CITY OF THE DALLES, OREGON**  
**Legal Debt Margin Information**  
**Last Ten Fiscal Years**  
**(unaudited)**

ORS 287.004 provides a debt limit on general obligation bonds of 3% of the real market value of all taxable property within the City's boundaries.

<b>Fiscal Year Ended June 30</b>	<b>Real Market Value</b>	<b>Debt Limit Rate</b>	<b>Debt Limit</b>	<b>Less General Bonded Debt June 30</b>	<b>Legal Debt Margin</b>	<b>Total Net Bonded Debt Applicable to the Limit as a Percentage of Debt Limit</b>
<b>2012</b>	\$ 1,488,289,123	3%	\$ 44,648,674	-	\$ 44,648,674	0.00%
<b>2013</b>	1,418,883,503	3%	42,566,505	-	42,566,505	0.00%
<b>2014</b>	1,608,434,442	3%	48,253,033	-	48,253,033	0.00%
<b>2015</b>	1,298,752,196	3%	38,962,566	-	38,962,566	0.00%
<b>2016</b>	1,625,848,326	3%	48,775,450	-	48,775,450	0.00%
<b>2017</b>	1,795,227,733	3%	53,856,832	-	53,856,832	0.00%
<b>2018</b>	1,933,064,130	3%	57,991,924	-	57,991,924	0.00%
<b>2019</b>	2,411,848,062	3%	72,355,442	-	72,355,442	0.00%
<b>2020</b>	2,426,595,157	3%	72,797,855	-	72,797,855	0.00%
<b>2021</b>	2,884,325,345	3%	86,529,760	-	86,529,760	0.00%

Note: The City has not had any general obligation bonds subsequent to 2000.

**CITY OF THE DALLES, OREGON**  
**Demographic and Economic Statistics**  
**Last Ten Years**

<b>Year</b>	<b>Population</b>	<b>Personal Income</b>	<b>Per Capita Income</b>	<b>Unemployment Rate</b>
<b>2012</b>	14,440	N/A	N/A	8.10%
<b>2013</b>	14,440	N/A	N/A	7.71%
<b>2014</b>	14,440	N/A	N/A	6.40%
<b>2015</b>	14,480	N/A	N/A	4.30%
<b>2016</b>	14,515	NA	NA	4.00%
<b>2017</b>	15,572	NA	NA	4.30%
<b>2018</b>	15,646	NA	NA	3.70%
<b>2019</b>	15,554	N/A	N/A	3.40%
<b>2020</b>	16,290	N/A	N/A	9.30%
<b>2021</b>	16,031	N/A	N/A	4.20%

N/A Information at City level not available.

Note: The only personal income information available for the City is based on tax returns filed with the State of Oregon.



**CITY OF THE DALLES, OREGON  
Principal Employers  
Current Year and Nine Years Ago**

	<b>2020-21</b>		
	<b>Employees</b>	<b>Rank</b>	<b>Percent of Total Employment</b>
Mid Columbia Medical Center	739	1	9.36%
School District #21	389	2	4.93%
Fred Meyer	275	3	3.48%
State of Oregon	240	4	3.04%
Google	200	5	2.53%
Columbia Gorge Community College	176	6	2.23%
Oregon Cherry Growers, Inc.	153	7	1.94%
Oregon Veterans Home	151	8	1.91%
Wasco County	137	9	1.74%
U.S. Army Corps of Engineers	119	10	1.51%
	2,579		32.67%
Total employment	7,894		

\* Counts are FTE equivalents and do not include short-term seasonal positions

	<b>2011-12</b>		
	<b>Employees</b>	<b>Rank</b>	<b>Percent of Total Employment</b>
Mid Columbia Medical Center	676	1	8.72%
School District #21	312	2	4.02%
Oregon Cherry Growers Inc.	295	3	3.80%
State of Oregon	190	4	2.45%
Oregon Veterans Home	184	5	2.37%
Fred Meyers	159	6	2.05%
Wasco County	131	7	1.69%
City of The Dalles	102	8	1.32%
Columbia Gorge Community College	85	9	1.10%
Safeway Food and Drug	84	10	1.08%
	2,218		28.60%
Total employment	7,755		

Source: Oregon Department of Employment and City of The Dalles staff

**CITY OF THE DALLES, OREGON**  
**Full Time Equivalent City Employees**  
**by Function/Program and Bargaining Unit**  
**Last Ten Fiscal Years**

<b>Function/Program</b>	<b>2021</b>	<b>2020</b>	<b>2019</b>	<b>2018</b>	<b>2017</b>	<b>2016</b>	<b>2015</b>	<b>2014</b>	<b>2013</b>	<b>2012</b>
<b>Governmental activities:</b>										
General government	13.80	13.80	16.00	15.00	15.00	14.00	19.00	19.00	18.00	16.00
Public safety and justice	28.25	26.25	26.25	26.25	25.25	27.25	28.50	27.50	25.50	25.00
Community services	5.00	5.00	5.00	3.00	4.50	5.00	4.50	4.50	4.50	6.00
Streets and highways	8.00	9.00	11.00	10.00	7.00	8.00	8.50	10.50	11.00	11.00
Library	10.90	10.90	9.90	10.00	10.90	10.90	9.50	9.50	9.00	10.00
<b>Total governmental activities</b>	<b>65.95</b>	<b>64.95</b>	<b>68.15</b>	<b>64.25</b>	<b>62.65</b>	<b>65.15</b>	<b>70.00</b>	<b>71.00</b>	<b>68.00</b>	<b>68.00</b>
<b>Business-type activities:</b>										
Water	22.50	22.50	22.50	20.50	18.00	21.00	22.00	22.00	22.00	21.00
Wastewater	13.50	13.50	14.50	13.50	12.00	13.00	12.00	12.00	9.00	11.00
Airport					-		-	-	-	-
<b>Total business-type activities</b>	<b>36.00</b>	<b>36.00</b>	<b>37.00</b>	<b>34.00</b>	<b>30.00</b>	<b>34.00</b>	<b>34.00</b>	<b>34.00</b>	<b>31.00</b>	<b>32.00</b>
<b>Total primary government budgeted FTE</b>	<b>101.95</b>	<b>100.95</b>	<b>105.15</b>	<b>98.25</b>	<b>92.65</b>	<b>99.15</b>	<b>104.00</b>	<b>105.00</b>	<b>99.00</b>	<b>100.00</b>
<b>City of The Dalles Employees</b>										
Management and exempt	39.95	39.95	37.9	34.75	34.65	33.65	37.00	37.00	34.00	35.00
Bargaining units										
SEIU (Local 503)	44.00	44.00	45.75	45.50	43.00	44.00	44.00	46.00	45.00	44.00
Police Association	18.00	17.00	17.00	17.00	14.00	19.00	19.00	18.00	18.00	18.00
Total bargaining units	62.00	61.00	62.75	62.50	57.00	63.00	63.00	64.00	63.00	62.00
Temporary City employees		-	4.50	1.00	1.00	1.00	4.00	4.00	2.00	3.00
<b>Total actual City employees</b>	<b>101.95</b>	<b>100.95</b>	<b>105.15</b>	<b>98.25</b>	<b>92.65</b>	<b>97.65</b>	<b>104.00</b>	<b>105.00</b>	<b>99.00</b>	<b>100.00</b>

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**CITY OF THE DALLES, OREGON**  
**Operating Indicators by Function/Program**  
**Last Ten Fiscal Years**

<b>FUNCTION/PROGRAM</b>	<b>2021</b>	<b>2020</b>	<b>2019</b>	<b>2018</b>	<b>2017</b>	<b>2016</b>	<b>2015</b>	<b>2014</b>	<b>2013</b>	<b>2012</b>
<b>Governmental Activities:</b>										
<b>Public Safety and Justice</b>										
<b>Police (1)</b>										
Calls for service	16,787	16,648	15,756	13,375	12,218	N/A*	11,166	11,187	11,447	10,340
Crime reports	2,583	2,621	2,559	2,060	2,220	N/A*	2,600	2,423	2,504	2,385
Number of arrests	922	1,125	919	837	1,793	N/A*	1,371	1,233	1,062	1,017
<b>Municipal Court</b>										
Traffic cases	940	1,544	1,692	1,374	1,720	1,467	1,504	1,357	1,180	1,412
Criminal cases	6	0	235	372	279	429	364	511	445	342
Ordinance violations	22	1	9	1	30	19	40	65	78	25
Parking violations	17	3	109	81	47	99	57	44	44	60
Code enforcement cases	0	0	0	5	6	4	9	6	13	11
<b>Library</b>										
Number of registered borrowers	10,563	15,411	15,665	15,562	15,651	14,538	13,534	12,056	11,950	10,920
Total circulation	74,924	182,523	236,571	219,628	197,620	190,785	164,106	157,475	160,295	163,653
Public programs	299	670	784	362	340	472	264	418	462	466
Program attendance	23,620	10,168	14,023	4,194	3,617	5,759	4,706	6,978	7,864	7,226
Books added	5,695	6,632	6,113	6,315	5,425	6,563	8,995	4,688	4,005	3,644
<b>Business-type Activities:</b>										
<b>Water</b>										
Average active metered connections	4,864	4,640	4,773	4,443	4,825	4,617	4,590	4,591	4,604	4,598
Average daily water consumption	3,221,860	2,983,584	3,005,304	2,994,521	3,121,860	2,969,589	3,475,890	2,711,309	2,574,885	2,633,408
Average number of assistance accounts	218	196	159	139	134	183	149	187	166	162
Average daily water production	4,294,605	3,370,000	3,456,900	3,341,700	3,300,000	3,360,415	3,303,658	3,301,370	3,196,986	3,115,781

(1) Police statistics are for the calendar year.  
 \* N/A: Data was not available for this year.

**CITY OF THE DALLES, OREGON**  
**Capital Asset and Infrastructure Statistics by Function/Program**  
**Last Ten Fiscal Years**

<b>FUNCTION/PROGRAM</b>	<b>2021</b>	<b>2020</b>	<b>2019</b>	<b>2018</b>	<b>2017</b>	<b>2016</b>	<b>2015</b>	<b>2014</b>	<b>2013</b>	<b>2012</b>
<b>Governmental Activities</b>										
<b>General Government</b>										
Buildings owned	13	13	13	13	13	13	13	13	13	12
Vehicles (excluding automobiles)	44	44	45	41	41	41	41	41	40	36
Heavy Equipment	20	19	19	18	18	18	18	17	16	15
<b>Public Safety and Justice</b>										
Police										
Police vehicles	20	19	19	18	18	17	17	17	17	16
Number of employees	25	26	26	26.25	21	25.75	25.5	25.5	25.5	25
<b>Streets and Highways</b>										
Miles of streets maintained by City:										
Paved	81.19	85.4	85.1	87.5	85.1	69.2	69.2	69.1	69.1	69.1 *
Unpaved	8.3	16.24	13.2	10.8	13.2	16.4	16.4	16.4	16.4	16.4 *
Bridges and underpasses	6	6	6	6	6	6	6	5	5	5
<b>Business-type Activities</b>										
<b>Water</b>										
Miles of water lines (estimated)	104.89	104.79	104.75	104	101.3	101.3	101.3	100.7 *	100.7	87.3 *
Reservoirs	5	5	5	5	5	5	5	5	5	5
Water treatment plant	1	1	1	1	1	1	1	1	1	1
Wells	3	3	3	3	3	3	3	3	3	3
<b>Wastewater</b>										
Treatment plant	1	1	1	1	1	1	1	1	1	1
Miles of sewer lines (estimated)	100.6	100.4	100	100	100	98.8	95.7	95.3	95.3	94.4 *
Lift stations	8	8	9	9	9	9	9	8	8	8
<b>Airport</b>										
Terminal	1	1	1	1	1	1	1	1	1	1
Maintenance and T-hangers	42	42	42	42	42	42 *	42 *	33 *	32	23
Other buildings	4	4	4	4 *	2	2	2 *	2	3	3

- \* 2011 miles based on GIS mapping data. Prior to 2011, mileage was manually calculated.
- \* 2013 Added in out of City limits Transmission Pipelines from Treatment Plant to town.
- \* 2013 Built new Maintenance Hanger and private hanger with 8 T-hangers reverted to Airport ownership.
- \* 2014 Now includes Life Flight Hanger and elimated Electrical Bldg, which is now part of New Maint Hanger
- \* 2015 Purchased "D" Hanger with 9 T-Hangers.
- \* 2018 Flex space and acquired the Shearer Hanger

## **AUDIT COMMENTS AND DISCLOSURES**

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**INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE AND INTERNAL CONTROL OVER FINANCIAL REPORTING BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH OREGON STATE REGULATIONS**

Mayor and City Council  
City of The Dalles  
The Dalles, Oregon

We have audited the financial statements of the governmental activities, business-type activities, each major fund, and the aggregate remaining fund information of the City of The Dalles, Oregon (the City), as of and for the year ended June 30, 2021, and the related notes to the financial statements which collectively comprise the City's basic financial statements and have issued our report thereon dated December 22, 2021. We conducted our audit in accordance with auditing standards generally accepted in the United States of America.

**COMPLIANCE**

As part of obtaining reasonable assurance about whether the City's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grants, including the provisions of Oregon Revised Statutes as specified in Oregon Administrative Rules 162-10-000 through 162-10-330 of the *Minimum Standards for Audits of Oregon Municipal Corporations*, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion.

We performed procedures to the extent we considered necessary to address the required comments and disclosures which included, but were not limited to the following:

- Deposit of public funds with financial institutions (ORS Chapter 295).
- Indebtedness limitations, restrictions and repayment.
- Budgets legally required (ORS Chapter 294).
- Insurance and fidelity bonds in force or required by law.
- Programs funded from outside sources.
- Highway revenues used for public highways, roads, and streets.
- Authorized investment of surplus funds (ORS Chapter 294).
- Public contracts and purchasing (ORS Chapters 279A, 279B, 279C).



**INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE AND INTERNAL CONTROL OVER  
FINANCIAL REPORTING BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN  
ACCORDANCE WITH OREGON STATE REGULATIONS (Continued)**

Mayor and City Council  
City of The Dalles  
Page 2

In connection with our testing, nothing came to our attention that caused us to believe the City was not in substantial compliance with certain provisions of laws, regulations, contracts, and grants, including the provisions of Oregon Revised Statutes as specified in Oregon Administrative Rules 162-10-000 through 162-10-330 of the *Minimum Standards for Audits of Oregon Municipal Corporations*, except for the following:

- The City had one expenditure in excess of appropriation in the amount of \$305 for Debt Service in the Sewer Plant Construction Fund.

**INTERNAL CONTROL OVER FINANCIAL REPORTING**

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. *A material weakness* is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented or detected and corrected on a timely basis. *A significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore material weaknesses or significant deficiencies may exist that have not been identified. Given these limitations, during our audit we did identify certain deficiencies in internal control that we consider to be material weaknesses and have communicated those deficiencies in a separate letter to management dated December 22, 2021.

**PURPOSE OF THIS REPORT**

This report is intended solely for the information and use of the City Council, Audit Committee, Oregon Secretary of State Audits Division, and management and is not intended to be and should not be used by anyone other than these specified parties.

*Talbot, Kowala & Warwick LLP*

Portland, Oregon  
December 22, 2021