

# PLANNING COMMISSION MEETING AGENDA

September 15, 2021

Chair:

Jeremy Salvage

Vice Chair:

Don Robertson

### **Commissioners:**

David McClain Todd Prenoveau Chad Munn Josh Port Lory Gerig-Knurowski

Community
Development Director
Kelly Hart

Work Session: 5:00 p.m.

Regular Meeting: 6:00 p.m.

### WORK SESSION - 5:00 p.m.

- 1. Call to Order / Flag Salute
- 2. Roll Call
- 3. Work Session Discussion Items:
  - **Fueling Stations** Discussion item on possible Development Code amendments regarding fueling station location and development standards within the City.
  - **Planning Commission Training** The role of findings and conditions in Planning Commission decisions.

### REGULAR SESSION - 6:00 p.m.

- 1. Call to Order / Flag Salute
- 2. Roll Call
- 3. Citizen Comments (restricted to items not on the Agenda)
- 4. Commission Review:
  - a. Public Hearing Planning File A-21-04
    - Proposed Annexation (A-21-04) of a property on the north side of Walker Road, east of Stoltz Hill Road (12S02W15CD 3501).
  - b. Public Hearing Planning File AR-21-05
    - Development proposal for a 42-unit apartment complex on the northwest corner of S Main Road and Vaughan Lane (12S02W22A 07000 3180 S Main Road)
  - c. Public Hearing Planning File CU-21-02
    - Development and operation of a restaurant including a drivethrough facility for the operation of a Dairy Queen on the east side of S Santiam Highway, north of the Walgreens (12S02W23B 114)
- 5. Commission Business & Comments
- 6. Adjournment



925 S. Main Street Lebanon, Oregon 97355

TEL: 541.258.4906 cdc@ci.lebanon.or.us www.ci.lebanon.or.us

# **MEMORANDUM**

Community Development

To: Lebanon Planning Commission Date: September 2, 2021

From: Kelly Hart, Community Development Director

Subject: Expansion of fueling stations into new zones discussion

### I. INTRODUCTION

During the August 2021 Planning Commission meeting, a work session was held to discuss expansion of fueling station siting opportunities throughout the City. The direction provided to staff during the work session included:

- 1. Zoning Considerations Permit Fueling Stations in Highway Commercial (existing), Industrial, Mixed Use, and possibly Neighborhood Commercial zones.
- 2. Permit Considerations Require a Conditional Use Permit application for at least the Mixed-Use Zone.
- 3. Development Standards Establish development standards for fueling stations, specifically when adjacent to residential zones to establish minimum standards and clarity of expectations for the developers.

### II. CURRENT REPORT

Based on the direction provided by the Planning Commission, staff has drafted proposed Development Code standards for consideration.

### Zones and Permit Considerations:

- Highway Commercial (Existing) Subject to Administrative Review maintain current standards
- Industrial Subject to Administrative Review establish same standards as Highway Commercial
- Mixed Use Subject to Conditional Use Permit and NEW Development Code Standards
- Neighborhood Commercial Subject to Conditional Use Permit and NEW Development Code Standards

Development Standards – General – for properties in the Mixed Use and Neighborhood Commercial zones

- Minimum Lot Size: 12,000 square feet
- Location: There are no location standards required for the Commercial and Industrial zones. In Mixed Use and Neighborhood Commercial zones, Fueling Stations may be located at intersections of the following type of major intersections:
  - o At the intersection of two Minor and/or Principal Arterials
  - o At the intersection of an Arterial (Minor or Principal) and a Collector
- Canopy lighting: Lighting fixtures installed within the fueling island canopy shall not extend below the canopy ceiling. The lighting fixtures, illumination intensity and direction shall comply with LDC 16.19.050 (Exterior Lighting)
  - Section 16.19.050 Exterior Lighting shall be designed, constructed, located, shielded, and directed in such a manner so as to not face directly, shine, reflect, or glare onto an adjacent residences, streets, and other land uses (i.e., lumens should not exceed 0.1 at all property lines).

Development Standards when adjacent to residentially zoned properties, or residential properties within the Mixed-Use zone:

- Landscape Standards: For interior property lines, the perimeter landscape buffer shall be a minimum of 10 feet and shall be subject to the high screen landscape standard identified in Chapter 16.15 of the development code.
- o Fencing Standards: A full-sight-obscuring fence a minimum of 6-feet in height shall be utilized for all interior property line perimeter fencing located outside the vision clearance area. Full-sight-obscuring may include a chain link fence with full coverage privacy slats, wood or vinyl fencing, masonry walls, or similar fencing material as approved by the Planning Commission. Through the application of the Conditional Use Permit and evaluation of the surrounding conditions, the Planning Commission may dictate the minimum fencing standard.
- Lighting Standards: Lighting fixtures installed within the fueling island canopy shall not extend below the canopy ceiling. The lighting fixtures, illumination intensity and direction shall comply with LDC 16.19.050 (Exterior Lighting). When the fueling station is not in operation, the canopy lighting shall be shut off.
- Hours of Operation: For fueling stations located adjacent to residential properties in the Mixed Use and Neighborhood Commercial zones, the fueling station shall not maintain 24-hour operations, unless specifically approved by the Planning Commission through the Conditional Use Permit application.

For the September work session, the following policy direction is requested:

- 1. Determine which zones and type of permit is necessary for fueling stations in each zone.
- 2. Identify whether the proposed development standards are adequate to address the land use compatibility when adjacent to residential.
- 3. Provide staff with direction on whether to move forward with drafting an ordinance or determine not to move forward.

# **AGENDA ITEM**

4.a.





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# **MEMORANDUM**

Community Development

Date: September 7, 2021

To: Lebanon Planning Commission

From: Kelly Hart, Community Development Director

Subject: Planning File No. A-21-04

### I. BACKGROUND

Under consideration is the proposed annexation of the property on the north side of Walker Road, east of Stoltz Hill Road (12S 02W 15CD, tax lot 3501). The subject property is 0.54 acres in size, with approximately 140 feet of street frontage along Walker Road. Property to the west, east and south, including the public right-of-way is located within city limits; therefore, the site is contiguous to city boundary limits and is eligible for annexation.

The property is in a developed residential neighborhood. To the west, south, and east are residential properties within city limits with a zoning designation of Residential Mixed-Density (Z-RM) and improved with single family residences, with the property to the west being vacant. The property to the north is in the County within the City's Urban Growth Boundary, holds a comprehensive plan designation of Residential Mixed-Density (C-RM) and is improved with a single-family residence.

The subject property is currently vacant. City sewer, water service and storm drainage are available in Walker Road along the frontage of the subject property. Upon annexation, the Applicant will be able to connect the site to city utility services.

### II. CURRENT REPORT

The Comprehensive Plan Designation for the site is Residential Mixed Density (C-RM). Per Table 16.26-1 in Section 16.24.040 of the Lebanon Development Code (LDC), the designated zoning classification for the site would be Residential Mixed Density (Z-RM). The Applicant has indicated acceptance of the zoning designation of Z-RM and is not proposing a Comprehensive Plan Map Amendment.

In accordance with Section 16.24.040 of the LDC, anticipated urban densities (according to the automatic City Zoning assignment upon annexation) within the Urban Growth Area are already accounted for in the City's Facilities Plans, including the Transportation System Plan. Annexation of the land in the Urban Growth Area is already factored into the City's Facility Plans, and no revisions of those plans are necessitated when, following annexation, an area is assigned the zoning classification that is in accordance with the adopted Comprehensive Plan Map designation. As the Applicant is proposing to accept the automatic zoning designation of

Residential Mixed Use, no further analysis of modification to the Facility or Transportation Plan is necessary.

### III. REVIEW CRITERIA AND RECOMMENDED FINDINGS

The subject property is located within the City's Urban Growth Boundary (UGB) and is eligible for annexation into the City limits. Annexation application and review requirements are contained in Chapter 16.26 of the Lebanon Development Code. Annexations require a hearing before the Planning Commission and City Council. The purpose of the Commission hearing is to review the request and recommend whether the Council should approve or deny the Annexation.

Section 16.26.060 contains the decision criteria for an annexation with specific requirements in Section 16.26.060.A. This Section requires compliance with provisions in the City Annexation Ordinance and Lebanon Comprehensive Plan, Chapter 3 – Urbanization. Essentially, the Annexation Ordinance and Comprehensive Plan decision criteria are the same. The findings are combined to avoid duplication:

1. <u>Annexation Ordinance Section 2.</u> - All Annexations shall conform to the requirements of the Lebanon Municipal Code, Annexation Ordinance, Lebanon Land Development Ordinance (i.e., Development Code), City of Lebanon/Linn County Urban Growth Management Agreement and shall be consistent with applicable State law.

Comprehensive Plan Annexation Policy #P-19: [The City shall] recognize and act on the basis that all annexations shall conform to the requirements of the Lebanon Municipal Code, Annexation Ordinance, Lebanon Land Development Ordinance, City of Lebanon/Linn County Urban Growth Management Agreement (UGMA) and shall be consistent with applicable State law.

RECOMMENDED FINDING: The application site is located within the City of Lebanon Urban Growth Boundary and is contiguous with city limits, therefore eligible for annexation per the Annexation Ordinance, and the Municipal and Development Codes. The annexation is not inclusive of a Comprehensive Plan Map Amendment and is accepting of the initial zoning designation of Residential Mixed Density, consistent with the Comprehensive Plan Designation and the pre-designation identified in the Lebanon Development Code. With the assignment accepted as identified in the Comprehensive Map, it is determined that the annexation has already been accounted for in the City's Facilities Plan, including the Transportation System Plan. The site complies with the Annexation requirements.

2. <u>Annexation Ordinance Section 3.</u> - All Annexations shall be consistent with the goals and policies of the Lebanon Comprehensive Plan.

<u>Comprehensive Plan Annexation Policy #P-20</u>: [The City shall] recognize and act on the basis that all annexations shall be consistent with the goals and policies of the Lebanon Comprehensive Plan.

RECOMMENDED FINDING: The Annexation Ordinance policies are consistent with, and often mirror, the Comprehensive Plan Annexation Policies. The State acknowledges that the City's Comprehensive Plan complies with all applicable Statewide Planning Goals and statutes, recognizing the consistency of the Plan goals and policies. Therefore, compliance with the applicable Comprehensive Plan policies ensures compliance with the Annexation Ordinance. Findings in the following Sections detail this proposal's compliance with all applicable policies.

More Specifically, this annexation supports the goals and policies under Chapter 4: Land Use, and Chapter 6: Housing. In Section 2.3 of Chapter 4 of the Comprehensive Plan, all areas annexed into the City are automatically placed in a zoning classification in accordance with the Adopted Comprehensive Plan and Map. The adopted comprehensive plan map identifies the subject property as Residential Mixed-Density, with the zoning designation of Residential Mixed-Density. As the annexation does not include a proposal to modify the zoning designation, the annexation is consistent with the land use goals established by the Comprehensive Plan. In addition, Table 6-5 in Chapter 6 of the Comprehensive Plan identifies the total number of estimated housing needs by type through 2025. The subject property is currently undeveloped; but being zoned Residential Mixed Density and over 9,000 square feet in size, the site can accommodate all different housing types from single-family detached to multi-family development. Based on the 2019 Housing Needs Assessment completed by the City, there is a need for 291 acres of low-density development acreage, 92 acres of medium density, and 39 acres of high density. In the City and the Urban Growth Boundary, there is an identified surplus of 735 acres of residential land in the City, and 298 acres of residential land in the UGB to accommodate the residential development anticipated to accommodate the population growth. The annexation of this property, and the classification for residential mixed density would accommodate the identified need for any of the residential classifications, and upon development, could be built to provide affordable units, as such, would be consistent with the goals and policies of the Comprehensive Plan.

3. <u>Annexation Ordinance Section 4.</u> - All lands included within the Urban Growth Boundary are eligible for annexation and urban development. Areas within the Urban Growth Boundary with designated environmental constraints may be annexed and utilized as functional wetlands, parks, open space and related uses.

Comprehensive Plan Annexation Policy #P-21: [The City shall] recognize and act on the basis that all lands included within the Urban Growth Boundary are eligible for annexation and urban development. (Areas within the Urban Growth Boundary with designated environmental constraints may be annexed and utilized as functional wetlands, parks, open space and related uses.)

RECOMMENDED FINDING: The subject site is located within the Urban Growth Boundary and contiguous to city limits, therefore is eligible for annexation. The subject site is generally flat, with no steep slopes or environmental constraints, and generally within a developed neighborhood. The site is currently undeveloped. As the site is

located within a developed neighborhood, and does not contain any known environmental constraints, the property is eligible for annexation.

4. <u>Annexation Ordinance Section 5.</u> - The City shall only annex land that is contiguous to the existing City limits and is within the City's UGB.

<u>Comprehensive Plan Annexation Policy #P-22</u>: [The City shall] only annex land that is contiguous to the existing City limits and is within the City's UGB.

RECOMMENDED FINDING: The subject site is contiguous with the city boundary on the west, east and south side of the property and is therefore contiguous with existing City limits and eligible for annexation.

5. <u>Annexation Ordinance Section 6.</u> - An annexation shall be deemed orderly if the annexation territory is contiguous to the existing City limits. An annexation is efficient if the annexation territory can be developed or redeveloped to an urban use. Urban uses may include wetlands, parks, open space and related uses.

Comprehensive Plan Annexation Policy #P-23: [The City shall] deem an annexation orderly if the annexation territory is contiguous to the existing City Limits and deem an annexation efficient if the annexation territory can be developed or redeveloped to an urban use (urban uses may include functional wetlands, parks, open space and related uses).

RECOMMENDED FINDINGS: The proposed annexation complies with the above noted criteria as follows:

- (a) The site is contiguous with city limits along the western, eastern, and southern property lines.
- (b) The property is located within an already developed and urbanized portion of the Urban Growth Boundary and City. Surrounding the property include residential development with a mix of single-family, duplexes and townhome developments. The site can be serviced by city water, sewer, and storm drainage as the utility facilities are already located in Walker Road along the property frontage. As the property can be serviced by city facilities and transportation system, and the neighborhood is already improved with urban development, the property would be eligible for annexation.
- 6. <u>Annexation Ordinance Section 7.</u> Development proposals are not required for annexation requests.

<u>Comprehensive Plan Annexation Policy #P-24</u>: [The City shall] recognize and act on the basis that development proposals are not required for annexation requests.

RECOMMENDED FINDING: The application does not include a concurrent development proposal. Any future development proposal would be required to comply with the provisions for the development code for the Z-RM zone, as applicable.

7. <u>Annexation Ordinance Section 8.</u> - As part of the annexation process of developed property or properties, the City shall consider the anticipated demands to access key City-provided urban utility services, which are water, storm drainage, sanitary sewer, and streets, of existing development within the annexation territory.

<u>Comprehensive Plan Annexation Policy #P-25</u>: [The City shall] consider as part of the annexation process of developed property or properties, the anticipated demands to access key City-provided urban utility services, which are water, storm drainage, sanitary sewer, and streets, of existing development within the annexation territory.

RECOMMENDED FINDING: Section 16.26.040 of the Lebanon Development Code states "anticipated urban densities (according to the automatic City Zoning assignment upon annexation) within the UGA are already accounted for in the City's Facilities Plans, including the Transportation System Plan." No revisions to the plans are necessitated, when following annexation, an area is assigned the zoning classification that is in accordance with the adopted Comprehensive Plan Map designation. The subject site is assigned the zoning classification of Z-RM in accordance with the Comprehensive Map designation and therefore, the anticipated demands to access key City-provided urban utilities have already been considered. There is existing city water, sewer, and storm drainage utilities along the property frontage in Walker Road, and the existing transportation system can accommodate the inclusion of the property and the anticipated residential development.

8. <u>Annexation Ordinance Section 9.</u> - As part of the annexation process of developed property or properties, the City shall consider the impacts on key City-provided urban utility services needed to serve these properties, which are water, storm drainage, sanitary sewer, and streets.

<u>Comprehensive Plan Annexation Policy # P-26</u>: [The City shall] Consider as part of the annexation process of developed property or properties, the impacts on the capacities of key City-provided urban utility services needed to satisfy the anticipated demands of the properties discussed in P-25 above.

RECOMMENDED FINDING: Section 16.26.040 of the Lebanon Development Code states "anticipated urban densities (according to the automatic City Zoning assignment upon annexation) within the UGA are already accounted for in the City's Facilities Plans, including the Transportation System Plan." No revisions to the plans are necessitated, when following annexation, an area is assigned the zoning classification that is in accordance with the adopted Comprehensive Plan Map designation. The subject site is assigned the zoning classification of Z-RM in accordance with the Comprehensive Map designation and therefore, the anticipated impacts to access key City-provided urban utilities have already been considered.

9. <u>Annexation Ordinance Section 10</u>. - Needed Public rights-of-way, as identified in adopted transportation plans as necessary for the safe and efficient movement of traffic, bicycles

and pedestrians, shall be dedicated to the City either with annexation or when the property develops and/or redevelops and creates an increased demand for the benefits provided by additional rights-of-way dedication.

RECOMMENDED FINDING: Walker Road maintains a right-of-way width of 60-feet. The adopted 2018 Transportation System Plan identifies Walker Road as a Collector Street, which requires a minimum 60-foot right-of-way without on-street parking provided. The Engineering Department reviewed the annexation and determined that no additional right-of-way dedication from the subject property is necessary for the annexation.

10. <u>Annexation Ordinance Section 11</u>. - Upon annexation, the annexation territory shall be assigned zoning classifications in accordance with the adopted Comprehensive Plan Map, as shown in the City's Annexation Zoning Matrix. Such zoning assignments in and of themselves are not a zoning map change and shall not require approval of a zoning map amendment, or a separate proceeding.

RECOMMENDED FINDING: This subject property is designated Residential Mixed Density by the Comprehensive Plan. Consistent with the adopted Zoning Matrix, the <u>only possible</u> applicable zone is Residential Mixed Density (Z-RM). The Applicant accepts the applicable zoning designation and is not proposing a Comprehensive Plan Map Amendment.

11. Annexation Ordinance Section 12. - If a zoning designation other than one in accordance with the Comprehensive Plan Map (shown in the Annexation Zoning Matrix) is requested by an applicant, the zoning requested shall not be granted until the Comprehensive Plan Map is appropriately amended to reflect concurrence. Such an amendment shall require a separate application, hearing and decision, which may be held concurrently with an annexation hearing and will not become effective until the annexation is complete.

RECOMMENDED FINDING: This application does not include a change in the Plan designation or corresponding zone. Therefore, this Section does not apply.

12. <u>Annexation Ordinance Section 13</u>. - The areas within the Urban Growth Boundary with designated environmental constraints may be annexed and developed as functional wetlands, parks, open space and related uses.

RECOMMENDED FINDING: The subject site is generally flat, with no steep slopes or environmental constraints, and within a developed neighborhood. The site is currently undeveloped. As the neighborhood has already been previously developed with urban development, and the site does not contain any known environmental constraints, the property is eligible for annexation.

13. <u>Annexation Ordinance Section 14</u>. - An "urban use" is hereby defined as any land use that is authorized under the terms and provisions of the land use regulations, Zoning Ordinance (i.e., Development Code), Subdivision Ordinance, Comprehensive Plan, and other related documents of the City of Lebanon.

RECOMMENDED FINDING: This Section does not apply as the provisions in this Section provide a definition and not a decision criterion.

14. <u>Annexation Ordinance Section 15.</u> - At the applicant's discretion and with the City's concurrence, a development or redevelopment proposal for an annexation territory may be acted upon by the Planning Commission immediately following the Commission's hearing on the annexation proposal and a decision of recommendation of approval to the City Council. However, any approval of the Planning Commission of such a development or redevelopment proposal must be contingent upon subsequent approval of the annexation by City Council.

RECOMMENDED FINDING: The request does not contain a concurrent development request.

15. <u>Comprehensive Plan Annexation Policy # P-27</u>: Expand the City Limits as necessary to accommodate development, including housing, commercial, industrial, and services (that will in turn accommodate population growth).

RECOMMENDED FINDING: This Policy does not directly apply as the proposal simply incorporates an existing urbanized parcel into the City limits.

### IV. CONCLUSION AND RECOMMENDATION

Staff finds the proposal complies with the decision criteria for an Annexation and the establishment of the applicable zone. Therefore, staff recommends the Planning Commission recommend the City Council approve the Annexation of the subject area and establishment of the respective Residential Mixed Density (Z-RM) zone on the newly annexed property.

### V. PLANNING COMMISSION ACTION - ANNEXATION

- A. The Planning Commission may either:
  - 1. Recommend City Council approval of the proposed property annexation and establishment of the applicable Residential Mixed Density zone, adopting the written findings for the decision criteria contained in the staff report; or
  - 2. Recommend City Council approval of the proposed property annexation and establishment of the applicable Residential Mixed Density zone, adopting modified findings for the decision criteria; or
  - 3. Recommend City Council denial of the proposed property annexation and establishment of the applicable Residential Mixed Density zone, specifying reasons why the proposal fails to comply with the decision criteria; and
  - 4. Direct staff to prepare an Order of Recommendation for the Chair or Vice Chair's signature incorporating the adopted findings as approved by the Planning Commission.



# NOTICE OF PUBLIC HEARING LEBANON PLANNING COMMISSION

**NOTICE IS HEREBY GIVEN** that a public hearing will be held before the Lebanon Planning Commission on **September 15, 2021 at 6:00 p.m**. in the Santiam Travel Station located at 750 S 3<sup>rd</sup> Street, to afford interested persons and the general public an opportunity to be heard and give testimony concerning the following matter:

Planning Case No.:	A-21-04
Applicant:	Good Well Land, LLC
Location:	Walker Road
Map & Tax Lot No.:	12S02W15CD03501
Request:	Annexation
Decision Criteria:	Lebanon Development Code Chapters: 16.20 & 16.26

Request: The applicant is requesting Annexation of approximately .54-acres compromised of one tax lot. The property is designated Residential Mixed Density (C-RM) on the Comprehensive Plan Map and will be assigned a Residential Mixed Density (Z-RM) zoning designation upon Annexation.

**Meeting Information:** The public is invited to either participate in person at the Santiam Travel Station, or watch the meeting online on September 15, 2021 through the City of Lebanon's YouTube page at: <a href="https://youtu.be/lhTIJKTWkuQ">https://youtu.be/lhTIJKTWkuQ</a>. The Agenda and application materials will be available for review



on the City's website at https://www.ci.lebanon.or.us/meetings seven days prior to the hearing.

**Providing Comments:** The City will be accepting public comment on this item in a number of ways to afford interested persons and the general public an opportunity to give testimony on the subject matter. Written testimony will be accepted upon issuance of this notice, **until 5:00pm on Tuesday**, **September 14, 2021**. Written testimony may be emailed to <a href="mailto:khart@ci.lebanon.or.us">khart@ci.lebanon.or.us</a> or may be mailed to the City at 925 S. Main Street, Lebanon, OR 97355, or delivered to the City and dropped in the white mailbox in front of City Hall. Members of the public may also provide comments on the agenda item in person at the Santiam Travel Station during the meeting.

If you are unable to attend the meeting and wish to address the Commission under Public Comments or for a Public Hearing, click:

https://ci-lebanon-or-us.zoomgov.com/webinar/register/WN ipnNBgdCRXOMxDc4jp JCw to register in advance for the meeting. You will receive a confirmation email containing information about joining the meeting. Attendees will need to register to receive the link to the meeting. Please register ONLY if you wish to address the Commission. If you want to watch or listen to the meeting please click this link to do so on YouTube: https://youtu.be/lhTIJKTWkuQ.

CITIZENS ARE INVITED TO PARTICIPATE in the public hearing and give written or oral testimony as described above that address applicable decision criteria during that part of the hearing process designated for testimony in favor of, or opposition to, the proposal. If additional documents or evidence are provided in support of the application subsequent to notice being sent, a party may, prior to the close of the hearing, request that the record remain open for at least seven days so such material may be reviewed.

Action of the Planning Commission and Appeals: The role of the Commission is to review the proposal and make a recommendation to the Lebanon City Council. A public hearing before the Council will be subsequently scheduled and notice provided. The Council decision is the final decision unless appealed to the Land Use Board of Appeals (LUBA). Failure to raise an issue in the hearing, orally or in writing, or failure to provide sufficient specificity to afford the decision makers an opportunity to respond to the issue precludes appeal to LUBA based on that issue.

**Obtain Information:** A copy of the application, all documents and evidence relied upon by the applicant, and applicable criteria are available for inspection at no cost and will be provided at the cost of 25 cents per single-sided page. If you have questions or would like additional information, please contact City of Lebanon Community Development Department, 925 Main Street; phone 541-258-4906; email cdc@ci.lebanon.or.us.

The meeting location is accessible to persons with disabilities. A request for an interpreter for the hearing impaired or for other accommodations for persons with disabilities should be made at least 48 hours before the meeting to 541-258-4906.

### **CURRENT**



### **PROPOSED**



## **Zoning Map**





# **LAND USE APPLICATION**

PROPERTY INFORMAT	TION
Site Address(es): Unassigned	
Assessor's Map & Tax Lot No.(s): 12S-02W-15CD Tax Lot 3501	
Comprehensive Plan Designation / Zoning Designation: Residential M	ixed Use (C-RM)
Current Property Use: Unimproved	
Project Description:	
Annexation of a 0.54-arce of Parcel 2 of Partition Plat 2020	0-12 with concurrent Zone Map Amendment
to assign the Residential Mixed Use zone de	signation upon annexation.
APPLICANT / PRIMARY CONTACT	INFORMATION
Applicant: Laura LaRoque, Udell Engineering and Land Surveying, LLC	Phone:(541) 990-8661
Address:63 E. Ash Street	Email:laura@udelleng.com
City/State/Zip:Lebanon, OR 97355	
I hereby certify that the statements, attachments, exhibits, plot plan and other info the proposed land use activity does not violate State and/or Federal Law, or any subject property; and, any approval granted based on this information may be revo	covenants, conditions and restrictions associated with the
APPLICANT SIGNATURE Laura LaRogus	Date: 8/4/2021
PROPERTY OWNER INFORMATION (IF DIF	FERENT THAN ABOVE)
Owner:Jordan Schweiger, Good Well Land LLC	Phone: (503) 375-6205
Address: 2825 Foxhaven Dr. SE	Email: jordan.schweiger@gmail.com
City/State/Zip: Salem, OR 97306	
OWNER SIGNATURE Jordan Schweiger, as Manager of Good Well Land 11.0	Date: 8/9/2021   16:49 PDT
ADDITIONAL CONTACT INFO	PRMATION
Engineer / Surveyor:Brian Vandetta, Udell Engineering and Land Surveying, LL	cPhone: (541) 451-5125
Address: 63 E. Ash Street	Email: brian@udelleng.com
City/State/Zip: Lebanon, OR 97355	
Architect:	Phone:
Address:	Email:
City/State/Zip:	
	-
Other:	Phone:
Address:	Email:
City/State/Zip	

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### REQUIRED SUBMITTALS

Application and Filing Fee

X Narrative Describing the Proposed Development and addressing the Decision Criteria

LDC Article Two Land Uses and Land Use Zones

LDC Article Three Development Standards

LDC Article Four Review & Decision Requirements

LDC Article Five Exceptions to Standards (eg Variance, Non-Conforming Uses)

- Site Plan(s) drawn to scale with dimensions, Include other drawings if applicable
- Copy of current Property Deed showing Ownership, Easements, Property Restrictions

	FOR OFFICE USE					
*If	*If more than one review process is required, applicant pays highest priced fee, then subsequent applications charged at half-price.					
	Land Use Review Process	Fee	Land Use Review Process	Fee		
	Administrative Review	\$750	Planned Development – Preliminary	\$2,500		
	Administrative Review (Planning Commission)	\$1,500	Planned Development – Final (Ministerial)	\$500		
х	Annexation	\$2,500	Planned Development – Final (Administrative)	\$750		
	Code Interpretation	\$250	Planned Development – Final (Quasi-Judicial)	\$1,500		
	Comprehensive Plan Map/Text Amendment	\$2,500	Subdivision Tentative	\$1,500		
	Conditional Use	\$1,500	Subdivision Final	\$750		
	Fire District Plan Review	\$100	Tree Felling Permit (Steep Slopes only)	\$150 + \$5/tree		
	Historic Preservation Review or Register	Varies	UGB Amendment	Actual Cost		
	Land Partition	\$750	Variance (Class 1 – Minor Adjustment)	\$250		
	Ministerial Review	\$250	Variance (Class 2 – Adjustment)	\$750		
	Non-Conforming Use/Development	\$750	Variance (Class 3)	\$1,500		
	Property (Lot) Line Adjustment	\$250	Zoning Map Amendment	\$2,500		
APPLICATION RECEIPT & PAYMENT						
D	ate Received: Date Com	nplete:	Receipt No.:			
R	Received By: Total Fee: File No.:					

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### ANNEXATION APPLCIATION

Submitted to: City of Lebanon

Planning Department 925 S. Main Street

Lebanon, Oregon 97355

Applicants/Property Owners: Good Well Land LLC

C/O Jordan Schweiger 2825 Foxhaven Drive SE

Salem, OR 97306

(503) 375-6205 / Jordan.schweiger@gmail.com

Applicant's Representative: Udell Engineering and Land Surveying, LLC

63 E. Ash Street Lebanon, OR 97355

Contact: Laura LaRoque

Email: <u>laura@udelleng.com</u>

Phone: (541) 990-8661

Site Location: Unassigned

Parcel 2 of Partition Plat No. 2020-12 (CS 26789)

Linn County Assessor's Map No.: 12S-02W-15CD Tax Lot 3501

Site Size: 23,442 square feet

Existing Land Use: Unimproved

Zone Designation: UGA-UGM-10

Comprehensive Plan Designation: Residential Mixed Density (C-RM)

Surrounding Zoning: North: UGA-UGM-10

South: RM (across Walker Rd.)

East: RM West: RM

Surrounding Uses: North: Single-Family Residential

South: Single-Family Residential East: Single-Family Residential

West: Unimproved



#### APPLICATION SUMMARY

The applicant requests annexation of a 0.54-acre parcel known as, Linn County Tax Assessor's Map No. 12S-02W-15CD Tax Lot 3501 with a concurrent Zone Map Amendment to assign the Residential Mixed Use zone designation upon annexation.

The subject property is located north of Walker Road between South 12<sup>th</sup> Street and South 10<sup>th</sup> Street. The subject parcel's south, east, and west property boundaries are contiguous with the Lebanon city limits.

To the south, east, and west of the subject property are Lots 3 and 4 of Aspen Park Addition, Lots 1 and 2 of the Jamison Meadow Subdivision, and Lot 9, Block 4 of the Harmony Subdivision, which are within the Lebanon city limits. To the north of the subject property is Parcel 1 of Partition Plat 2020-12 (CS 26789) within the Lebanon Urban Growth Boundary (UGB) and portions of unincorporated Linn County.

All adjacent properties in unincorporated Linn County are zoned Linn County UGA-UGM with a Lebanon Comprehensive Plan designation of Residential Mixed Density (C-RM). All adjacent properties within the Lebanon city limits are zoned Residential Mixed Use with the Residential Mixed Use Comprehensive Plan designation.

The Comprehensive Plan designation for the site is Residential Mixed Density (C-RM). In accordance with the Annexation Zoning Matrix of Table 16.26-1 in LDC 16.24.040 of the Lebanon Development Code (LDC), the proposed zoning classification for the site upon annexation is Residential Mixed Density (Z-RM).

The subject property is unimproved. City water, sewer, and storm drainage are available along the frontage of the property within the Walker Road right-of-way. However, no development is proposed with this application.

### LEGISLATIVE REVIEW OF ANNEXATION

- A. The subject property is located within Lebanon's Urban Growth Boundary (UGB) and is eligible for annexation into the City limits. Annexation application and review requirements are contained in LDC Chapter 16.26 of the Lebanon Development Code. Annexations require a hearing before the Planning Commission and City Council. The purpose of the Commission hearing is to review the request and recommend whether the Council should approve or deny the Annexation.
- B. LDC Chapter 16.26 establishes the Annexation review criteria. LDC 16.26.010 and LDC 16.26.020 establish the purpose of an annexation and the first assignment of zoning. The annexation transfers jurisdiction from Linn County to the City and establishes the appropriate zoning on the property consistent with the Plan Map designation. In this case, the applicable zone is Residential Mixed Use.
- C. LDC 16.26.030 notes an annexation is necessary to establish the appropriate zone, consistent with the Annexation Zoning Matrix (Table 16.26-1). Plan map amendments are only required if there is a corresponding change in the Plan map. Further, proposed amendments to the Plan map (and



- corresponding zone map) must conform to provisions in Chapter 16.27. For the record, the application does not include a request to change the Plan designation and corresponding zone.
- D. LDC 16.26.040 identifies the relationship between annexation and City facility plans. It notes anticipated densities and levels of development are factored into the City's facility plans, including the Transportation System Plan. Therefore, additional inquiries into the sufficiency of these services are not required.
- E. LDC 16.26.050 stipulates all annexations be processed as legislative actions requiring hearings before both the Planning and City Council. This Section also lists application requirements. For the record, the application and process are consistent with the provisions in this Section.
- F. LDC 16.26.060 contains the decision criteria for an annexation with specific requirements in LDC16.26.060(A). This Section requires compliance with provisions in the City Annexation Ordinance and Lebanon Comprehensive Plan, Chapter 3 Urbanization. The Annexation Ordinance and Comprehensive Plan decision criteria are essentially the same. To avoid duplication, and where applicable, the findings are combined. The decision criteria are written in **bold** followed by findings and conclusions.
  - 1. Annexation Ordinance Section 1. This ordinance shall be known as the Annexation Ordinance for the City of Lebanon.
    - FINDING: This Section identifies the document as the Annexation Ordinance for the City of Lebanon and does not contain decision criteria.
  - 2. Annexation Ordinance Section 2. All Annexations shall conform to the requirements of the Lebanon Municipal Code, Annexation Ordinance, Lebanon Land Development Ordinance (i.e., Development Code), City of Lebanon/Linn County Urban Growth Management Agreement and shall be consistent with applicable State law.
    - Comprehensive Plan Annexation Policy #P-19: [The City shall] recognize and act on the basis that all annexations shall conform to the requirements of the Lebanon Municipal Code, Annexation Ordinance, Lebanon Land Development Ordinance, City of Lebanon/Linn County Urban Growth Management Agreement (UGMA) and shall be consistent with applicable State law.

FINDING: In accordance with Oregon Revised Statutes (ORS) 222.111, the applicant proposes annexation of a property known as Parcel 2 of Partition Plat 2020-12 and Linn County Tax Assessor's Map No. 12S-02W-15CD Tax Lot 3501 into the Lebanon City Limits by petition to the legislative body.

The subject property is contiguous to the city limits along the south, east, and west property boundaries. It is, therefore, eligible for annexation per ORS 222.111(1) and the Lebanon Annexation Ordinance. Findings in response to LDC 16.26.060(A) of the Lebanon



Development Code, Lebanon Annexation Ordinance, and applicable Comprehensive Plan policies are provided below and incorporated here by reference.

3. Annexation Ordinance Section 3. All Annexations shall be consistent with the goals and policies of the Lebanon Comprehensive Plan.

Comprehensive Plan Annexation Policy #P-20: [The City shall] recognize and act on the basis that all annexations shall be consistent with the goals and policies of the Lebanon Comprehensive Plan.

FINDING: The Annexation Ordinance policies are consistent with, and often reflect the Comprehensive Plan Annexation Policies. The Oregon Department of Land Conservation Development acknowledges that the City's Comprehensive Plan complies with all applicable Statewide Planning Goals and statutes, recognizing the consistency of the Plan goals and policies. Therefore, compliance with the applicable Comprehensive Plan policies ensures compliance with the Annexation Ordinance. Findings in the following Sections detail this proposal's compliance with all applicable policies.

4. Annexation Ordinance Section 4. All lands included within the Urban Growth Boundary are eligible for annexation and urban development. Areas within the Urban Growth Boundary with designated environmental constraints may be annexed and utilized as functional wetlands, parks, open space and related uses.

Comprehensive Plan Annexation Policy #P-21: [The City shall] recognize and act on the basis that all lands included within the Urban Growth Boundary are eligible for annexation and urban development. (Areas within the Urban Growth Boundary with designated environmental constraints may be annexed and utilized as functional wetlands, parks, open space and related uses.)

FINDING: The subject site is located within the Urban Growth Boundary and contiguous to city limits along the south, east, and west property boundaries and, is therefore, eligible for annexation.

5. Annexation Ordinance Section 5. The City shall only annex land that is contiguous to the existing City limits and is within the City's UGB.

Comprehensive Plan Annexation Policy #P-22: [The City shall] only annex land that is contiguous to the existing City limits and is within the City's UGB.

FINDING: The subject site is located within the Urban Growth Boundary and contiguous to city limits along the south, east, and west property boundaries and, is therefore, eligible for annexation.

6. Annexation Ordinance Section 6. An annexation shall be deemed orderly if the annexation territory is contiguous to the existing City limits. An annexation is efficient if the annexation territory can be developed or redeveloped to an urban use. Urban uses may include wetlands, parks, open space and related uses.



Comprehensive Plan Annexation Policy #P-23: [The City shall] deem an annexation orderly if the annexation territory is contiguous to the existing City Limits and deem an annexation efficient if the annexation territory can be developed or redeveloped to an urban use (urban uses may include functional wetlands, parks, open space, and related uses).

FINDINGS: The subject site is located within the Urban Growth Boundary and contiguous to city limits along the south, east, and west property boundaries and, is therefore, deemed orderly based on this Section.

The 0.54-acre site is currently unimproved. At urban densities, the site is large enough to be further developed or redeveloped. City water, sewer, and storm drainage are available along the property's frontage within the Walker Road right-of-way and are adequate for future residential development. Therefore, the proposed annexation is also efficient.

Based on information contained in the Comprehensive Plan, there are no designated environmental constraints associated with the subject area.

7. Annexation Ordinance Section 7. Development proposals are not required for annexation requests.

Comprehensive Plan Annexation Policy #P-24: [The City shall] recognize and act on the basis that development proposals are not required for annexation requests.

FINDING: The application does not include a concurrent development proposal, nor is one required per this Section or Policy.

8. Annexation Ordinance Section 8. As part of the annexation process of developed property or properties, the City shall consider the anticipated demands to access key City provided urban utility services, which are water, storm drainage, sanitary sewer, and streets, of existing development within the annexation territory.

Comprehensive Plan Annexation Policy #P-25: [The City shall] consider as part of the annexation process of developed property or properties, the anticipated demands to access key City-provided urban utility services, which are water, storm drainage, sanitary sewer, and streets, of existing development within the annexation territory.

FINDING: The subject property is unimproved. City water, sewer, and storm drainage are available along the property's frontage and adequate to serve future development. The site also has adequate frontage on and access to Walker Road. .

9. Annexation Ordinance Section 9. As part of the annexation process of developed property or properties, the City shall consider the impacts on key City-provided urban utility services needed to serve these properties, which are water, storm drainage, sanitary sewer, and streets.

Comprehensive Plan Annexation Policy # P-26: [The City shall] Consider as part of the annexation process of developed property or properties, the impacts on the capacities of



key City-provided urban utility services needed to satisfy the anticipated demands of the properties discussed in P-25 above.

FINDING: The subject property is unimproved. City water, sewer, and storm drainage are available along the property's frontage and adequate to serve future development. The site also has adequate frontage on and access to Walker Road. The impacts from future residential development on the subject site will be minimal on City-provided services.

10. Annexation Ordinance Section 10. Needed Public rights-of-way, as identified in adopted transportation plans as necessary for the safe and efficient movement of traffic, bicycles and pedestrians, shall be dedicated to the City either with annexation or when the property develops and/or redevelops and creates an increased demand for the benefits provided by additional rights-of-way dedication.

FINDING: Walker Road maintains a right-of-way width of 60-feet. The adopted 2018 Transportation System Plan identifies Walker Road as a Local Street, which requires a 50- to 60-foot right-of-way. Therefore, the existing right-of-way meets the minimum street right-of-way width standard.

11. Annexation Ordinance Section 11. Upon annexation, the annexation territory shall be assigned zoning classifications in accordance with the adopted Comprehensive Plan Map, as shown in the City's Annexation Zoning Matrix. Such zoning assignments in and of themselves are not a zoning map change and shall not require approval of a zoning map amendment, or a separate proceeding.

FINDING: This subject property is designated Residential Mixed Density (C-RM) by the Comprehensive Plan. The applicant proposes the establishment of the Residential Mixed Use zone designation upon annexation in accordance with the Annexation Zoning Matrix, Table 16.26-1 of the LDC.

12. Annexation Ordinance Section 12. If a zoning designation other than one in accordance with the Comprehensive Plan Map (shown in the Annexation Zoning Matrix) is requested by an applicant, the zoning requested shall not be granted until the Comprehensive Plan Map is appropriately amended to reflect concurrence. Such an amendment shall require a separate application, hearing and decision, which may be held concurrently with an annexation hearing and will not become effective until the annexation is complete.

FINDING: This application is limited to the proposed annexation and establishment of the Residential Mixed Use zone designation and does not include a Comprehensive Plan amendment or corresponding zone amendment.

13. Annexation Ordinance Section 13. The areas within the Urban Growth Boundary with designated environmental constraints may be annexed and developed as functional wetlands, parks, open space and related uses.



FINDING: This Section does not apply, as the subject property does not include environmentally constrained property.

14. Annexation Ordinance Section 14. An "urban use" is hereby defined as any land use that is authorized under the terms and provisions of the land use regulations, Zoning Ordinance (i.e., Development Code), Subdivision Ordinance, Comprehensive Plan, and other related documents of the City of Lebanon.

FINDING: This Section is not applicable, as it provides a definition and not a decision criterion.

15. Annexation Ordinance Section 15. At the applicant's discretion and with the City's concurrence, a development or redevelopment proposal for an annexation territory may be acted upon by the Planning Commission immediately following the Commission's hearing on the annexation proposal and a decision of recommendation of approval to the City Council. However, any approval of the Planning Commission of such a development or redevelopment proposal must be contingent upon subsequent approval of the annexation by City Council.

FINDING: The request is limited to the proposed annexation and does not contain a development or redevelopment proposal.

16. Comprehensive Plan Annexation Policy # P-27: Expand the City Limits as necessary to accommodate development, including housing, commercial, industrial, and services (that will in turn accommodate population growth).

FINDING: This Policy does not directly apply as the proposal simply incorporates an existing urbanized parcel into the City limits.

17. Section 16.26.060 allows the City to require the abatement of non-conforming uses and/or structures prior to hearing an annexation request. Other provisions of this Code and the Lebanon Municipal Code may require abatement of certain kinds of situations before an annexation request can be approved.

FINDING: The applicant is not aware of any abatement issues related to the site.

18. Section 16.26.060(C) allows the City to identify additional site-specific evaluation criteria based on the Lebanon Comprehensive Plan, the provisions of this Code, and the Lebanon Municipal Code. Site-specific criteria could include, but not be limited to, the following: steep slopes, natural hazards, riparian zones, wetlands water bodies, overlay zones, infrastructure development, existing conditions and failing on-site services. Such site-specific criteria do not affect the eligibility of properties for annexation but serve as an advisory to applicants of factors that may affect future development.

FINDING: There are no site-specific evaluation criteria that apply to the subject property.

19. Upon annexation, Section 16.26.020 requires the subject property to be placed in the appropriate zone. Upon annexation, the territory will automatically be assigned a City zone



in accordance with the adopted Comprehensive Plan Map, and Annexation Zoning Matrix (Development Code Table 16.26-1). The only decision criterion in this process is that the Zone Classification shall be consistent with the adopted Comprehensive Plan Map (Section 16.26.020(D)).

FINDINGS: This subject property is designated Residential Mixed Density (C-RM) by the Comprehensive Plan. The applicant proposes to have the Residential Mixed Use zone designation assigned to the subject property upon annexation in accordance with the Annexation Zoning Matrix, Table 16.26-1 of the LDC.

#### **Overall Conclusion**

As proposed, the application for Annexation with concurrent zone map amendment to assign the Residential Mixed Density zone designation complies with the applicable review criteria as outlined above. Therefore, the applicant requests that the Planning Commission recommend the City Council approve the subject application.

#### **Exhibits**

- A. Annexation Map
- B. Legal Description
- C. Partition Plat No. 2020-12 (Linn County Survey No. 26789)

### Acronyms

C-RM Residential Mixed-Density Comprehensive Plan Designation

LDC Lebanon Development Code

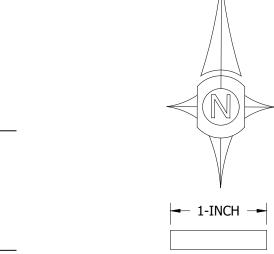
Z-RM Residential Mixed-Density Zoning District



## ANNEXATION MAP FOR GOOD WELL LAND LLC

LOCATED IN THE RUSSEL T. HILL, DLC NO. 77 IN THE SW 1/4 OF SEC. 15, T. 12 S., R. 2 W., W.M.

CITY OF LEBANON, LINN COUNTY, OREGON



SCALE: 1" = 40'

### LEGEND:

FOUND 1" IRON PIPES PER COUNTY SURVEY 2372 HELD

DATA OF RECORD CALCULATED DATA C.S. COUNTY SURVEY

IR IRON ROD WITH YELLOW PLASTIC CAP W/ YPC

REFERENCE SURVEYS: C.S. 2372 (HARMONY SUBDIVISION), C.S. 22439, C.S. 26789

### NARRATIVE:

THE PURPOSE OF THIS MAP IS TO DEPICT THE ANNEXATION OF A PORTION THE TERRITORY DESCRIBED IN LINN COUNTY DEED DOCUMENT NO. 2016-04534.

THE LAND DESCRIBED IN DEED DOCUMENT NO. 2016-04534 IS COMPRISED OF PARCEL 2 OF LINN COUNTY PARTITION PLAT NO. 2020-12 IN THE SOUTHWEST 1/4 OF SECTION 15, TOWNSHIP 12 SOUTH, RANGE 2 WEST, WILLAMETTE MERIDIAN, LINN COUNTY, OREGON BEING MORE PARTICULARLY DESCRIBED AS FOLLOWS:

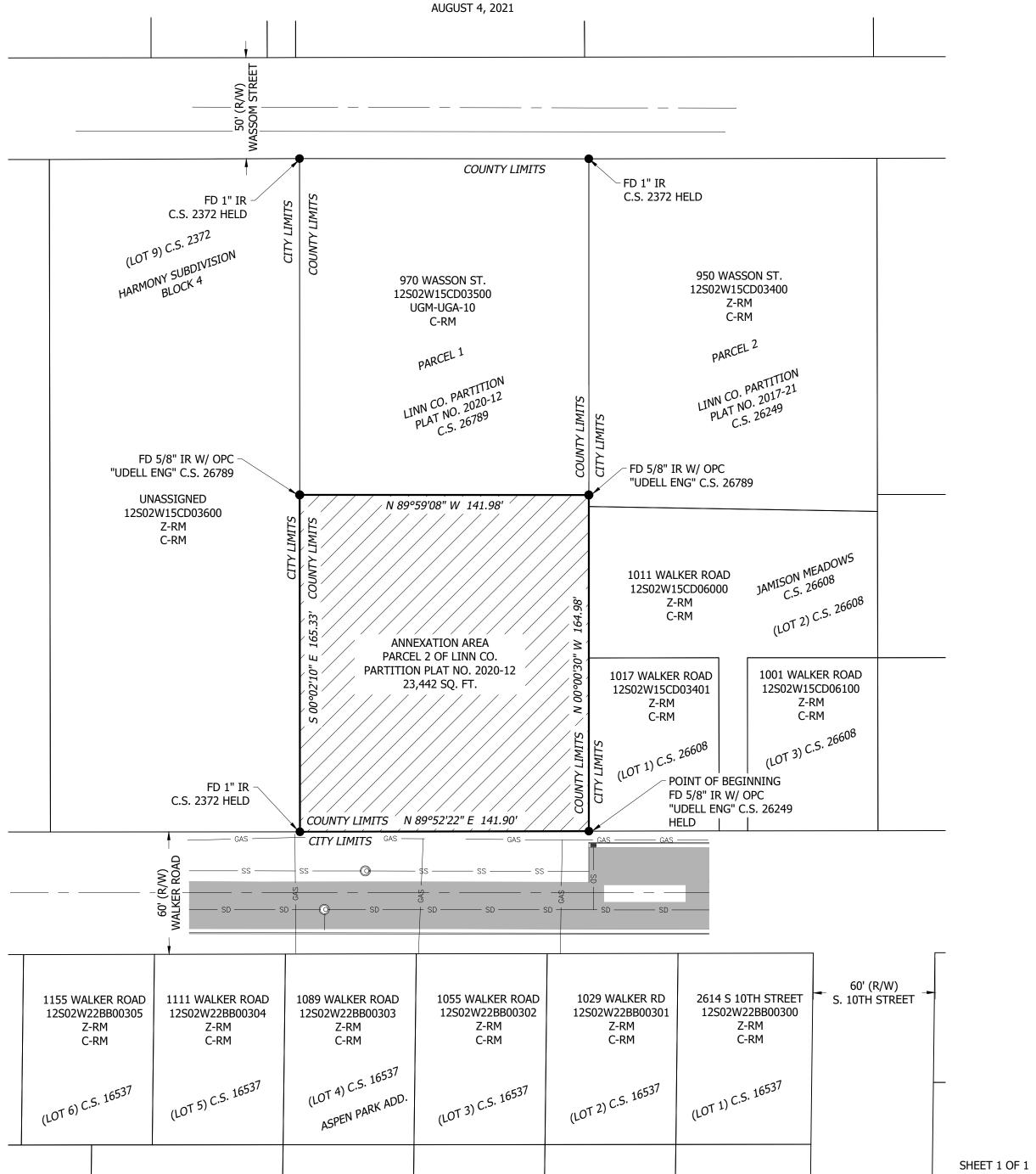
BEGINNING AT A 5/8-INCH IRON ROD WITH ORANGE PLASTIC CAP STAMPED "UDELL ENG" ON THE NORTH RIGHT OF WAY OF WALKER ROAD AND MARKING THE SOUTHEAST CORNER OF SAID PARCEL 2, THENCE NORTH 0°00'30" WEST 164.98 FEET TO A 5/8-INCH IRON ROD WITH ORANGE PLASTIC CAP STAMPED "UDELL ENG" MARKING THE NORTHEAST CORNER OF SAID PARCEL 2; THENCE NORTH 89°59'08" WEST 141.98 FEET TO A 5/8-INCH IRON ROD WITH ORANGE PLASTIC CAP STAMPED "UDELL ENG" MARKING THE NORTHWEST CORNER OF SAID PARCEL 2; THENCE SOUTH 00°02'10" EAST 165.33 FEET TO A 1-INCH IRON ROD MARKING THE SOUTHWEST CORNER OF SAID PARCEL 2 AND ALSO BEING ON THE NORTH RIGHT OF WAY OF WALKER ROAD; THENCE NORTH 89°52'22" EAST 141.90 FEET ALONG SAID RIGHT OF WAY TO THE POINT OF BEGINNING.

CONTAINS 23,442 SQUARE FEET ±

REGISTERED PROFESSIONAL LAND SURVEYOR

JULY 13, 1999 BRIAN VANDETTA 51041-LS

RENEWAL 6-30-2022



**U**dell

**ENGINEERING &** LAND SURVEYING, LLC 63 EAST ASH ST. LEBANON, OREGON 97355

PH. (541) 451-5125 FAX (541) 451-1366 19-285 GOOD WELL WALKER ANNEX

### Good Well Land, LLC

## **Annexation Legal Description**

An area of land being Parcel 2 of Linn County Partition Plat No. 2020-12 in the Southwest ¼ of Section 15, Township 12 South, Range 2 West, Willamette Meridian, Linn County, Oregon being more particularly described as follows:

Beginning at a 5/8-inch iron rod with orange plastic cap stamped "UDELL ENG" on the North right of way of Walker Road and marking the Southeast corner of said Parcel 2, thence North 0°00′30″ West 164.98 feet to a 5/8-inch iron rod with orange plastic cap stamped "UDELL ENG" marking the Northeast corner of said Parcel 2; thence North 89°59′08″ West 141.98 feet to a 5/8-inch iron rod with orange plastic cap stamped "UDELL ENG" marking the Northwest corner of said Parcel 2; thence South 00°02′10″ East 165.33 feet to a 1-inch iron rod marking the Southwest corner of said Parcel 2 and also being on the north right of way of Walker Road; thence North 89°52′22″ East 141.90 feet along said right of way to the point of beginning.

Contains 23,442 Square Feet ±

OWNER'S DECLARATION: KNOW ALL PERSONS THAT JAMES N. RAGAN AND SANDRA J.M. RAGAN ARE THE OWNERS OF THE LAND DESCRIBED HEREON AND HAVE CAUSED THE SAME TO BE PARTITIONED INTO TWO PARCELS AS SHOWN. **ACKNOWLEDGMENT** STATE OF OREGON COUNTY OF LINN THIS IS TO CERTIFY THAT ON THIS 21<sup>th</sup> DAY OF February 2020, BEFORE ME A NOTARY PUBLIC IN AND FOR SAID COUNTY AND STATE? PERSONALLY APPEARED, JAMES N. RAGAN WHO IS KNOWN TO ME TO BE THE IDENTICAL PERSON NAMED IN AND WHO EXECUTED THE FOREGOING DECLARATION AND ACKNOWLEDGED TO ME THAT THEY EXECUTED THE SAME FREELY AND VOLUNTARILY FOR THE USES AND PURPOSES HEREIN NAMED. AMANDA Albert NOTARY PUBLIC - OREGON COMMISSION NO. 954 293 MY COMMISSION EXPIRES September 11th, 2020 ACKNOWLEDGMENT: STATE OF OREGON SS COUNTY OF LINN THIS IS TO CERTIFY THAT ON THIS 27<sup>th</sup> DAY OF **FEOTUGING**, 2020, BEFORE ME A NOTARY PUBLIC IN AND FOR SAID COUNTY AND STATE, PERSONALLY APPEARED, SANDRA J.M. RAGAN WHO IS KNOWN TO ME TO BE THE IDENTICAL PERSON NAMED IN AND WHO EXECUTED THE FOREGOING DECLARATION AND ACKNOWLEDGED TO ME THAT THEY EXECUTED THE SAME FREELY AND VOLUNTARILY FOR THE USES AND PURPOSES HEREIN NAMED.

Amanda Albert NOTARY PUBLIC - OREGON

COMMISSION NO. 954293

MY COMMISSION EXPIRES September 11th, 2020

(PRINT NAME)

LOCATED IN THE SW 1/4 SEC. 15, T. 12 S., R. 2 W., W.M. CITY OF LEBANON, LINN COUNTY, OREGON FEBRUARY 05, 2020 LINN COUNTY NOTICE OF DECISION: PD20-0003 RECORDER'S STATEMENT: STATE OF OREGON ) 55 COUNTY OF LINN I HEREBY CERTIFY THAT THE PARTITION PLAT WAS RECEIVED AND DULY RECORDED BY ME IN THE LINN COUNTY RECORD OF PARTITION PLATS AS PLAT NO. 2020 -12 , ON THIS 2 DAY OF March 2020, AT 10:02 O'CLOCK AM , TARGET SHEET RECORDED IN DEED RECORDS DOCUMENT NO. 2020-4212 STEVE DRUCKENMILLER BY: LINN COUNTY CLERK APPROVALS: LINN COUNTY NOTICE OF DECISION PLANNING FILE CASE NO. PD20-0003. WE THE UNDERSIGNED HAVE EXAMINED AND APPROVED THE PORTION OF THIS PLAT AS REQUIRED BY THE DESIGNATED AUTHORITY OF OUR RESPECTIVE OFFICES. Robert Wheelder LEGEND: SURVEYOR'S CERTIFICATE I, KYLE W. LATIMER BEING A REGISTERED PROFESSIONAL LAND SURVEYOR IN THE ( ) AC DLC C.S. C.R. STATE OF OREGON CERTIFY THAT I HAVE CORRECTLY SURVEYED AND MARKED ACRES WITH PROPER MONUMENTS PER ORS 92 THE EXTERIOR BOUNDARY AND INTERIOR PARCEL CORNERS AS SHOWN HEREON , THE EXTERIOR BOUNDARY LOT 8, BLOCK 4, HARMONY SUBDIVISION IN THE CITY OF LEBANON, AND WHICH IS DESCRIBED MORE SPECIFICALLY AS FOLLOWS: FD IR R/W FOUND BEGINNING AT A 1" IRON ROD MARKING THE NW CORNER OF LOT 8, BLOCK 4, HARMONY SUBDIVISION, RECORDED IN BOOK OF PLATS, VOLUME 9, PAGE 10; IRON ROD WITH THENCE ALONG THE SOUTH RIGHT-OF-WAY OF WASSOM STREET SOUTH 89°57'17" EAST, A DISTANCE OF 142.06 FEET TO A 1" IRON ROD; THENCE LEAVING SAID RIGHT-OF-WAY SOUTH 00°00'30" EAST, A DISTANCE OF 329.96 FEET TO A 5/8" IRON REFERENCE SURVEYS: ROD ON THE NORTH RIGHT-OF-WAY OF WALKER ROAD; THENCE ALONG SAID NORTH RIGHT-OF-WAY, SOUTH 89°52'22" WEST, A DISTANCE OF 141.90 FEET TO A 1" IRON ROD; THENCE LEAVING SAID NORTH RIGHT-OF-WAY, NORTH 00°02'10" WEST. A DISTANCE OF 330.39 FEET TO THE POINT OF BEGINNING. ASSESSOR'S STATEMENT: TAXES ON THE HEREIN DESCRIBED PROPERTY HAVE BEEN PAID

AS OF THE 2 MARCH

NARRATIVE:

DEPUTY

THE PURPOSE OF THIS SURVEY WAS TO DIVIDE THE LAND DESCRIBED IN

THE EXTERIOR BOUNDARY MONUMENTS FOR LOT 8, BLOCK 4, HARMONY

SUBDIVISION SET IN COUNTY SURVEY 2372 AND COUNTY SURVEY 26249

BLOCK 4, HARMONY SUBDIVISION, PER COUNTY SURVEY 2372.

THE BASIS OF BEARING WAS ESTABLISHED ALONG THE EAST LINE OF LOT 8.

THE CITY OF LEBANON PLANNING FILE NO. PD20-0003.

WERE RECOVERED AND HELD AS SHOWN HEREON.

LINN COUNTY DEED DOCUMENT VOLUME 1481, PAGE 298 AS PERMITTED IN

C.S. 26789
PARTITION PLAT NO. 2020-12 AT THE REQUEST OF

### GOOD WELL CONSTRUCTION AND JAMES & SANDRA RAGAN A REPLAT OF LOT 8, BLOCK 4, HARMONY SUBDIVISION FD 1" IR S89°57'17"E 142.06' C.S. 2372 HELD (S90°00'00"E 142.00') C.S. 26608 INITIAL POINT C.S. 2372 HELD PARCEL 1 23,436 SQ. FT. IOT9 SCALE: 1" = 40' °05'10"W 330.0 S89°59'08"E 141.98' HARMONY FD 5/8" IR W/ OPC "UDELL ENG" C.S. 26249 SUBDIVISION MEADOWS PARCEL 2 23,442 SQ. FT. JAMISON MONUMENT FOUND FLUSH OR AS NOTED SET 5/8"x30" IRON ROD WITH ORANGE PLASTIC CAP STAMPED "UDELL ENG" DATA OF RECORD DONATION LAND CLAIM COUNTY SURVEY COUNTY ROAD -FD 1" IR C.S. 2372 HELD RIGHT OF WAY ORANGE PLASTIC CAP S89°52'22"W 141.90' (S89°54'50"E 142.08') C.S. 26249 FD 5/8" IR W/ OPC (N90°00'00"W 142.00')C.S. 2372 "UDELL ENG" C.S. 26249 2372, C.S. 26249, C.S. 26608 WALKER ROAD

WASSOM STREET

### EASEMENTS OF RECORD:

A PUBLIC RECORDS TITLE REPORT NO. 7081-3329339 REVEALED THE FOLLOWING EASEMENT OF PUBLIC RECORD:

UNDERGROUND POWER TRANSMISSION FACILITY EASEMENT IN FAVOR OF CONSUMERS POWER, INC., AN OREGON CORPORATION, RECORDED JUNE 20, 2014 AS DOCUMENT NO. 2014-07346. INSUFFICIENT DESCRIPTION TO ACCURATELY PLOT HERE

I HEREBY CERTIFY THIS TO BE A TRUE ND EXACT COPY OF THE ORIGINAL PLAT.



**ENGINEERING & LAND** SURVEYING, LLC 63 EAST ASH ST. LEBANON, OR 97355 PH. (541) 451-5125 FAX (541) 451-1366

19-285 GOOD WELL WALKER PP

Udell

#80442 EXPIRES 12-31-2020

SHEET 1 OF 1

# **AGENDA ITEM**

4.b.





925 S. Main Street Lebanon, Oregon 97355

TEL: 541.258.4906 cdc@ci.lebanon.or.us www.ci.lebanon.or.us

### **MEMORANDUM**

Community Development

To: Charmain Salvage and Planning Commissioners Date: September 1, 2021

From: Kelly Hart, Community Development Director

Subject: Development proposal for a 42-unit apartment complex at northwest corner of

Vaughan Lane and S Main Road (AR-21-05)

#### I. BACKGROUND

The subject property is located on the northwest corner of the intersection of Vaughan Lane and South Main Road. The Applicant, Prism Manor, LLC, is proposing to develop the currently vacant property with a 42-unit apartment complex. Under consideration is an application for an Administrative Review (AR-21-05) for the development of the apartment complex.

#### II. CURRENT REPORT

Project Location and Zoning Designation – The subject parcel is 1.73 acres (75,346 square feet) and located at the northwest corner of Vaughan Lane and South Main Road. The property is zoned Residential Mixed-Density (Z-RM). Surrounding the property to the north and east are single-family residential homes located in the City and county unincorporated areas with the comprehensive plan and zoning designation of Residential Mixed Density (C-RM). To the south is single family homes in the county with the comprehensive plan designation of C-RM, as well as the Kids & Company of Linn County day care center in city limits with the zoning designation of Z-RM. To the west is a single-family home subdivision in the Residential Low-Density zone (Z-RL).

Development Proposal – The Applicant is proposing to develop a 42-unit apartment complex. As indicated on the site plan, there would be a total of two 3-story apartment buildings and an office building. Both apartment buildings and the office building are located on the southern half of the property, with the parking area located on the northern half of the property. The two apartment buildings are separated by the internal drive aisle to provide access from Vaughan Lane.

In terms of setbacks, per Section 16.05.090 of the Lebanon Development Code (LCD), the minimum observed setbacks shall be a 10/15-foot front setback and street side setbacks, 5-foot side setbacks, and a 20-foot rear setback. As indicated on the site plan, the front setback (on Vaughan Lane) would be 15-feet. The street side setback (on South Main Road) would be 10-feet, the side setback (northern property line) would be 5 feet, and the rear setback (western property line) would be 20-feet.

For maximum building coverage, Section 16.05.090 authorizes 60% of the property for building coverage. As proposed the building coverage would be 17.8%, meeting this standard. For building height, the maximum height authorized in the Z-RM zone is 40 feet. Elevation plans have been provided in architectural plan package included in the record which shows the building height to be less than 40 feet, complying with this standard.

For Density, the minimum lot size for a multifamily use in the RM zone is 9,000 square feet. At 1.73 acres (75,346 square feet), the subject property exceeds this standard. Section 16.05.160 of the LDC indicates the minimum site area for different unit sizes: 1,550 square feet for a one-bedroom unit; and 2,000 square feet for a two-bedroom unit.

Unit Type	Number of Units	Total Square Footage
One-Bedroom	21	32,550 sq. ft. required
Two-Bedroom	21	42,000 sq. ft. required
TOTAL		74,550 sq. ft. or 1.71 acres

Open space requirements identified in Section 16.05.170 of the LDC include 25% of the project development area to be designated for open space/landscaping. Of this open space area, at least 50% shall be usable open space (i.e., not designated for storm drain facilities, etc.), and at least 25% of this usable open space shall be located in one area. In addition, a 500 square foot children's play area shall be provided. The remainder of the open space area may be distributed throughout the site. As proposed, the applicant is providing 38.9% of the site as landscaping, 59% of the landscaping (9,419 square feet) would be designated for usable open space that is not dedicated for storm drainage or wetlands. 25% of the usable open space (2,340 square feet) is located in the western portion of the site to the west of the building block and parking area. The required children's play area would also be located in this area. Based on the provided site plan, the development proposal meets the minimum requirements for open space.

The western portion of the property contains delineated wetlands as shown on the existing conditions plan, with a small portion of the wetlands proposed to be filled. The remaining of the wetland area and western site would be utilized for open space for the development. Section 16.05.170.E.8 indicates that no more than 20% of the common open space requirement shall be on land with delineated sustained wetlands. As shown on the site plan, the areas designated for common open space (as indicated with a hatched line) do not include areas of sustained delineated wetlands. As such, this section of the code has been satisfied.

For parking, Section 16.14.070 of the LDC requires 2.25 vehicle parking spaces per unit, and 0.5 bicycle parking spaces per unit. This would require 94 vehicle parking spaces, and 21 bicycle parking spaces. In addition, Section 16.14.030 identifies authorized parking reduction of up to 15% when additional covered and uncovered bicycle parking is provided. The applicant is only proposing a 11% reduction. With the code authorized reduction, the minimum required vehicle parking would be 80 spaces, and the minimum required bicycle parking would be 71 spaces, 42 covered, and 21 uncovered. The development has proposed to meet the minimum vehicle parking with 84 open parking spaces along the internal drive aisle. Bicycle racks would also be provided throughout the site the meet the 29 uncovered bicycle parking requirements, and a total of 42 covered bicycle parking spaces would be provided including covered racks, and storage in each unit, exceeding the minimum requirements.

Project Access and Transportation – The site would be accessed from two driveways, one on Vaughan Lane and one on South Main Road. These driveways would provide access to the internal drive aisle and parking fields. Two points of access are required to meet Fire District standards. The access and internal circulation have been designed to meet Fire Code standard for access and turnaround requirements.

For Vaughan Lane, the adopted Transportation System Plan (TSP) identifies Vaughan Lane as a Minor Arterial, which requires a minimum right-of-way width of 75-feet. The current width of Vaughan is 50-feet. The Engineering Department has reviewed the proposed development and has request a land dedication along Vaughan Lane of 10-feet for future right-of-way expansion.

Regarding traffic considerations, Section 16.20.110 identifies the criteria for a project to automatically trigger the requirement of a traffic impact analysis (TIA). These criteria include triggering over 300 average daily trips per day, if the project is located near a major intersection on the highway and there are safety concerns, whether there is a change in zoning proposed or if the driveways proposed do not meet the vision clearance requirements. In accordance with the International Traffic Engineers manual, a mid-rise apartment complex would result in a daily average of 5.44 trips per unit. With 42 units, this would equate to 229 average daily trips, below the threshold to require a TIA. In addition, the project is not located near a major intersection on a highway, there is no change in zoning proposed, and the driveways proposed meet the vision clearance requirements identified for intersections and driveways per Section 16.12.030.H of the development code. As such, the project does not trigger the requirement for a TIA. In addition, the Engineering Department has reviewed the proposal and has not indicated a traffic concern that would warrant a TIA at this time.

Utilities – There is an existing 12-inch public sanitary sewer mainline in South Main Road along the property frontage. This project would connect to that existing sanitary sewer at an existing manhole in the intersection of Vaughan Lane and South Main Road. An 8-inch public mainline would be constructed with this project, west in the Vaughan Lane right-of-way, the full length of the subject property. Service laterals would be extended into the project from the newly constructed public sanitary sewer.

There is an existing 12-inch public water main the full length of the subject property within both the South Main Road right-of-way and the Vaughan Lane right-of-way. Fire water and domestic water service connections would be made on Vaughan Lane to serve the proposed development. There are existing Fire Hydrants located at the intersection of Vaughan Lane and South Main Road, Quail Place and Vaughan Lane and on Wagon Wheel Drive approximately 100 feet east of South Main Road. A new fire hydrant is proposed at the entrance of the apartments off of Vaughan Lane.

There is an existing 12-inch public storm drain main near the southeast corner of the subject property in Vaughan Lane. The proposed project would drain its developed stormwaters into this existing storm drainage system. The proposed private storm drainage system would include a flow control orifice and onsite detention pond. These proposed private storm drainage features will limit the developed stormwater run-off rates to the calculated stormwater run-off rates for pre-development conditions during a 10-year storm event.

#### III. REVIEW CRITERIA AND RECOMMENDED FINDINGS

The Applicant is requesting consideration of an Administrative Review for the development of a 42-unit apartment complex. Below is an analysis of the review criteria (Section 16.20.040.D of the LDC) and recommended findings:

1. The proposal shall conform to use, height limits, setbacks and similar development requirements of the underlying zone.

RECOMMENDED FINDING: The underlying zone of the property is Residential Mixed Density. Minimum setbacks include 10/15-foot front and street side setback, 20-foot rear, and 5-foot side setbacks; the maximum height permissible in the zone is 40-feet; and the maximum lot coverage is 60%. For multi-family development, a minimum 25% of the development site shall be open space, including a children's play area and common open space. The development proposal conforms with all these standards, observing setbacks that meet or exceed the minimum standard with a 15-foot front setback (on Vaughan Lane), 10-foot side setback (on South Main Road), a 20-foot rear setback from the western property line, and 5-foot setback to the fence line to the north. The lot coverage for the project is 17.8% which is well below the maximum coverage. The maximum proposed building height within the development is 40-feet, meeting the maximum permissible.

For open space, the development provides 38.9% of the site as landscaping, 59% of the landscaping (9,419 square feet) would be designated for usable open space that is not dedicated for storm drainage or wetlands. 25% of the usable open space (2,340 square feet) is located in the western portion of the site to the west of the building block and parking area. The required children's play area would also be located in this area. Based on the provided site plan, the development proposal meets the minimum requirements for open space.

The western portion of the property contains delineated wetlands as shown on the existing conditions plan, with a small portion of the wetlands proposed to be filled. The remaining of the wetland area and western site would be utilized for open space for the development. Section 16.05.170.E.8 indicates that no more than 20% of the common open space requirement shall be on land with delineated sustained wetlands. As shown on the site plan, the areas designated for common open space (as indicated with a hatched line) do not include areas of sustained delineated wetlands. As such, this criteria has been satisfied.

2. The proposal shall comply with applicable access and street improvement requirements in Chapters 16.12 and 16.13, respectively.

RECOMMENDED FINDING: The site would be accessed from two driveways, one on Vaughan Lane and one on South Main Road. These driveways would provide access to the internal drive aisle and parking fields. Two points of access are required to meet Fire District standards. The access and internal circulation have been designed to meet Fire Code standard for access and turnaround requirements.

For Vaughan Lane, the adopted Transportation System Plan (TSP) identifies Vaughan Lane as a Minor Arterial, which requires a minimum right-of-way width of 75-feet. The current width of Vaughan is 50-feet. The Engineering Department has reviewed the proposed development and has request a land dedication along Vaughan Lane of 10-feet for future right-of-way expansion.

Regarding traffic considerations, Section 16.20.110 identifies the criteria for a project to automatically trigger the requirement of a traffic impact analysis (TIA). These criteria include triggering over 300 average daily trips per day, if the project is located near a major intersection on the highway and there are safety concerns, whether there is a change in zoning proposed or if the driveways proposed do not meet the vision clearance requirements. In accordance with the International Traffic Engineers manual, a mid-rise apartment complex would result in a daily average of 5.44 trips per unit. With 42 units, this would equate to 229 average daily trips, below the threshold to require a TIA. In addition, the project is not located near a major intersection on a highway, there is no change in zoning proposed, and the driveways proposed meet the vision clearance requirements identified for intersections and driveways per Section 16.12.030.H of the development code. As such, the project does not trigger the requirement for a TIA. In addition, the Engineering Department has reviewed the proposal and has not indicated a traffic concern that would warrant a TIA at this time.

3. The proposal shall comply with applicable parking requirements in Chapter 16.14.

RECOMMENDED FINDING: Section 16.14.070 of the LDC requires 2.25 vehicle parking spaces per unit, and 0.5 bicycle parking spaces per unit. This would require 94 vehicle parking spaces, and 21 bicycle parking spaces. In addition, Section 16.14.030 identifies authorized parking reduction of up to 15% when additional covered and uncovered bicycle parking is provided. The applicant is only proposing a 11% reduction. With the code authorized reduction, the minimum required vehicle parking would be 80 spaces, and the minimum required bicycle parking would be 71 spaces, 42 covered, and 21 uncovered. The development has proposed to meet the minimum vehicle parking with 84 open parking spaces along the internal drive aisle. Bicycle racks would also be provided throughout the site the meet the 29 uncovered bicycle parking requirements, and a total of 42 covered bicycle parking spaces would be provided including covered racks, and storage in each unit, exceeding the minimum requirements.

4. The proposal shall comply with applicable screening and landscaping provisions in Chapter 16.15.

RECOMMENDED FINDING: The architectural plans provided in the application materials and incorporated here as referenced identifies the landscaped areas and preserved wetland areas for the project. To comply with Chapter 16.15 of the development code, a landscape plan has been required as a condition of development to ensure the appropriate number of trees, shrub and ground cover is provided to meet the minimum requirements of Chapter 16.15.

5. Any required public facility improvements shall comply with provisions in Chapter 16.16.

RECOMMENDED FINDING: There is an existing 12-inch public sanitary sewer mainline in South Main Road along the property frontage. This project would connect to that existing sanitary sewer at an existing manhole in the intersection of Vaughan Lane and South Main Road. An 8-inch public mainline would be constructed with this project, west in the Vaughan Lane right-of-way, the full length of the subject property. Service laterals would be extended into the project from the newly constructed public sanitary sewer.

There is an existing 12-inch public water main the full length of the subject property within both the South Main Road right-of-way and the Vaughan Lane right-of-way. Fire water and domestic water service connections would be made on Vaughan Lane to serve the proposed development. There are existing Fire Hydrants located at the intersection of Vaughan Lane and South Main Road, Quail Place and Vaughan Lane and on Wagon Wheel Drive approximately 100 feet east of South Main Road. A new fire hydrant is proposed at the entrance of the apartments off of Vaughan Lane.

There is an existing 12-inch public storm drain main near the southeast corner of the subject property in Vaughan Lane. The proposed project would drain its developed stormwaters into this existing storm drainage system. The proposed private storm drainage system would include a flow control orifice and onsite detention pond. These proposed private storm drainage features will limit the developed stormwater run-off rates to the calculated stormwater run-off rates for pre-development conditions during a 10-year storm event.

The identified public facility improvements have been reviewed by the Engineering Department and are confirmed to meet the minimum standards for Chapter 16.16 and the Engineering Standards. Conditions of development have been incorporated to dictate further required public improvements. As such, with the conditions included, this criteria has been met.

- 6. Where applicable, the proposal shall comply with development requirements within identified hazard areas and/or overlay zones.
  - RECOMMENDED FINDING: There are no identified hazard areas and/or overlay zones within or near the subject site. As such, the development proposal complies with this decision criteria.
- 7. The proposal shall comply with the supplementary zone regulations contained in Chapter 16.19 or elsewhere in the Development Code.
  - RECOMMENDED FINDING: All accessory structures, uses, and building projects fully comply within the minimum setback standards identified in Chapter 16.05 and Chapter 16.19.

#### IV. PUBLIC NOTIFICATION AND COMMENTS

A public notification for this project was issued on August 25, 2021. One public comment was received prior to the agenda posting and has been included in the agenda packet for review. Any comments received prior to the public hearing date will be provided to the Planning Commission and posted on the City's website prior to the meeting for review and discussed

during the public hearing. Comments were received by the Fire District, Engineering Department, and the Building Department and have been incorporated as conditions of development for the application.

#### V. CONCLUSION AND RECOMMENDED CONDITIONS FOR DEVELOPMENT

Staff finds the proposal complies with the decision criteria for an Administrative Review, and recommends approval of the application subject to the adoption of the following Conditions of Development:

- 1. The Planning Department conditions include, but may not be limited to:
  - a. Sight obscuring fencing shall be constructed to a minimum of six feet in height along the western and northern property lines, with the exception of designated vision clearance areas.
  - b. A landscape plan shall be submitted and approved prior to the issuance of building permits. High screen landscaping standards shall be applied to the northern and western property boundaries in areas not designated as maintained wetlands.
  - c. A Children's play area shall be provided in compliance with Section 16.05.170.F. Any and all playground equipment shall comply with the International Play Equipment Manufacturers Association standards. The children's play area shall be included for review as part of the landscape plan.
  - d. A minimum of 84 vehicle parking spaces shall be maintained on-site at all times. A minimum of 29 uncovered and 42 covered bicycle spaces shall be permanently maintained.
  - e. A permit through the Department of State Lands (DSL) shall be issued for any wetland fill proposed as part of the development proposal.
  - f. All exterior lighting provided on the property shall be oriented away from neighboring properties and meet the lighting standards identified in Chapter 16.19 of the development code.
- 2. All requirements of the Lebanon Fire District shall be met, including but not limited to:
  - a. Plans shall be submitted for review and approval by the Lebanon Fire Marshal that demonstrates full compliance with the Oregon Fire Code and local amendments. Lebanon Fire Marshal approval shall be obtained prior to issuance of building permits.
- 3. The Engineering Department conditions include, but may not be limited to: General
  - a. All public improvements shall:
    - i. conform to the latest "City of Lebanon Standards for Public Improvements."
    - ii. require completion of a Drawing Review Application and a Public Improvements Permit prior to beginning construction.
    - iii. be designed by a professional engineer registered in the State of Oregon.

- iv. Prior to final plat approval, a bond or other approved form of assurance is required for all incomplete public improvements.
- b. An engineered site plan shall be submitted for review and approval for the site. The site plan must be submitted with an Application for Site Plan Review and associated fee. The site plan shall detail all site improvements necessary for the proposed development together with a grading and drainage plan.
- c. All elevations shown on plans submitted to the City must be on the NAVD 88 vertical datum to provide compatibility with the City computer aided mapping system.
- d. All private, onsite utilities must be reviewed and approved by the City Building Official.
- e. Provide a landscape and illumination plan as part of the engineering site plan review plan set.

#### Transportation

- a. Construct City standard full depth half street improvement along Vaughan the length of the lot frontage. All sidewalks and driveway approaches must comply with ADA requirements.
- b. Provide a Geotech report including minimum street section for west and dry weather construction conditions for both the public and private street sections.
- c. Provide City standard street trees in compliance with the City of Lebanon street tree policy. See the policy and approved street tree list at ( http://www.ci.lebanon.or.us/index.aspx?page=117 ).
- d. With engineering drawings, indicate the location of street and path lights, mailboxes, utility pedestals, signs.
- e. Mailbox locations must be also be reviewed and approved by the Postmaster.
- f. Site lighting shall not glare or shine onto adjacent public streets or neighboring properties.
- g. Provide verification of Republic Services approval of location and access to garbage and recycling containers shown on site plans prior to approval of detailed engineering site plans.

#### Water

- a. Identify any on-site wells on the engineered drawings. Back flow prevention devices will be required on any lot that is also served by the city water system.
- b. Fire suppression will be under the Fire Marshal review and approval. The number and location of fire hydrants shall be approved by the Lebanon Fire Marshal. All new hydrants must be operational and accepted by the City prior to storage of combustible materials on site.

#### Sewer System

a. Identify any on-site septic systems on the engineering drawings.

#### Storm Drainage

a. The drainage system and grading plan shall be designed so as not to adversely impact drainage to or from adjacent properties. Storm drainage facilities must be designed and constructed to ensure historical rates of site discharge are not exceeded. Storm drain capacity shall be determined by the Rational Method for a 10-year event with a 15-minute minimum durations time using the curve (fig 5.3) in the master plan. A detailed design including engineering calculations shall be submitted as part of site

- plan review.
- b. With the engineering drawings, provide a grading plan for the sites that indicates existing and proposed elevations. Drainage improvements (ditches and or piping) may be required at the site boundaries to prevent adverse impacts. The engineering drawings must provide a detailed design (including calculations) of the drainage improvements and mitigation of any impacts to adjacent properties.
- Provide verification of Oregon DEQ NPDES 1200C permit issuance and all condition of permit issuance prior to construction
- d. Provide correspondence from the appropriate state and federal regulatory agencies regarding wetland identification and required fill-removal permits, if any. Any wetlands identified as being impacted by public improvements shall be mitigated prior to the final acceptance of public improvements.
- e. With engineering drawings provide a construction erosion prevention plan.

#### Landscaping

- a. Any landscaping proposed in the public right of way shall have a maximum mature height of no more than 24 inches above the street grade and at least 3 feet from any fire hydrant. All landscaping proposed in the yard setback areas adjacent to public streets shall have a maximum mature height of no more than 36 inches above the street grade.
- b. Vision clearance areas shall be provided at intersections of all streets and at intersections of driveways and alleys with streets to promote pedestrian, bicycle, and vehicular safety per Subsection 16.12.030.H of the Lebanon Development Code. A clear-vision area shall contain no plantings, fences, walls, structures, utility pedestals, or temporary or permanent obstruction exceeding 2-1/2 feet in height, measured from the top of the curb.

#### V. RECOMMENDED ACTIONS

- 1. Evaluate the public testimony and the record established before the Planning Commission
- 2. Commission options:
  - 1. Approve the proposed Administrative Review (AR-21-05) for the development of a 42-unit apartment complex adopting the written findings for the decision criteria contained in the staff report with the conditions of development; or
  - 2. Approve the proposed Administrative Review (AR-21-05) for the development of a 42-unit apartment complex, adopting modified findings for the decision criteria and conditions of development; or
  - Deny the proposed Administrative Review (AR-21-05) for the development of a 42unit apartment complex, specifying reasons why the proposal fails to comply with the decision criteria; and
  - 4. Direct staff to prepare an Order of Decision for the Chair or Vice Chair's signature incorporating the adopted findings as approved by the Planning Commission.

#### **Tammy Dickey**

From: Davin Dahlgren <davin.dahlgren@indwelt.com>

Sent: Wednesday, September 1, 2021 9:09 PM

**To:** Kelly Hart

**Subject:** Public comment on AR-21-05

**Follow Up Flag:** Flag for follow up

Flag Status: Flagged

I am writing in opposition to the proposed development by Prism Manor, LLC. According to the diagram in the public notice, building B looks to be placed in such a way that it will completely block the view in that direction. That is the one direction in which we can still see the hills from our house and I would hate to lose that. Since the proposed development is a three-story building, we will likely not be able to see anything, even from our upstairs windows. I don't relish the idea of people being able to look down into our back patio, either. That's the one bit of outdoor privacy we still have after the city forced us to destroy our trees that bordered the front yard.

I had hoped that whatever development would happen in that lot, would have been less obtrusive. Since it looks to be fairly invasive, I wish to register my objection to the further advancement of this project.

Davin Dahlgren 10 Grace Street Lebanon, OR 97355



## NOTICE OF PUBLIC HEARING LEBANON PLANNING COMMISSION

**NOTICE IS HEREBY GIVEN** that a public hearing will be held before the Lebanon Planning Commission on **September 15, 2021 at 6:00 p.m**. in the Santiam Travel Station located at 750 S 3<sup>rd</sup> Street, to afford interested persons and the general public an opportunity to be heard and give testimony concerning the following matter:

Planning Case No.:	AR-21-05
Applicant:	Prism Manor, LLC
Location:	Vaughan Ln & South Main Rd
Map & Tax Lot No.:	12S02W22A 07000
Request:	Administrative Review
Decision Criteria:	Lebanon Development Code Chapters: 16.05 & 16.20

**Request**: The applicant is requesting Administrative Review approval to construct a 42-unit, three story apartment complex with associated site improvements.

Meeting Information: The public is invited to either participate in person at the Santiam Travel Station, or watch the meeting online on September 15, 2021 through the City of Lebanon's YouTube page https://youtu.be/lhTIJKTWkuQ. The Agenda and application materials will be available for the City's website review on https://www.ci.lebanon.or.us/meetings seven days prior to the hearing.



**Providing Comments:** The City will be accepting public comment on this item in a number of ways to afford interested persons and the general public an opportunity to give testimony on the subject matter. Written testimony will be accepted upon issuance of this notice, **until 5:00pm on Tuesday**, **September 14, 2021**. Written testimony may be emailed to <a href="mailto:khart@ci.lebanon.or.us">khart@ci.lebanon.or.us</a> or may be mailed to the City at 925 S. Main Street, Lebanon, OR 97355, or delivered to the City and dropped in the white mailbox in front of City Hall. Members of the public may also provide comments on the agenda item in person at the Santiam Travel Station during the meeting.

If you are unable to attend the meeting and wish to address the Commission under Public Comments or for a Public Hearing, click:

https://ci-lebanon-or-us.zoomgov.com/webinar/register/WN ipnNBgdCRXOMxDc4jp JCw to register in advance for the meeting. You will receive a confirmation email containing information about joining the meeting. Attendees will need to register to receive the link to the meeting. Please register ONLY if you wish to address the Commission. If you want to watch or listen to the meeting please click this link to do so on YouTube: https://youtu.be/lhTIJKTWkuQ.

CITIZENS ARE INVITED TO PARTICIPATE in the public hearing and give written or oral testimony as described above that address applicable decision criteria during that part of the hearing process designated for testimony in favor of, or opposition to, the proposal. If additional documents or evidence are provided in support of the application subsequent to notice being sent, a party may,

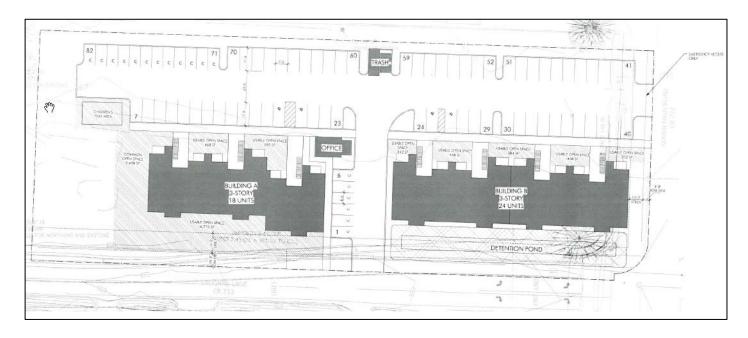
prior to the close of the hearing, request that the record remain open for at least seven days so such material may be reviewed.

**Appeals:** Failure to raise an issue in the hearings, in person or by letter, or failure to provide sufficient specificity to afford the decision makers an opportunity to respond to the issue precludes appeal to the Land Use Board of Appeals based on that issue. Decisions of the Planning Commission may be appealed to the Lebanon City Council within 15 days following the date the Commission's final written decision is mailed. Only the applicant, a party providing testimony, and/or a person who requests a copy of the decision has rights to appeal a land use decision. The appeal must be submitted on the appeals form as prescribed by City Council with appropriate fee paid and must set forth the criteria issues that were raised which the applicant or party deems itself aggrieved. Please contact our office should you have any questions about our appeals process.

**Obtain Information:** A copy of the application, all documents and evidence relied upon by the applicant, and applicable criteria are available for inspection at no cost and will be provided at the cost of 25 cents per single-sided page. If you have questions or would like additional information, please contact City of Lebanon Community Development Department, 925 Main Street; phone 541-258-4906; email cdc@ci.lebanon.or.us.

The meeting is accessible to persons with disabilities. A request for an interpreter for the hearing impaired or for other accommodations for persons with disabilities should be made at least 48 hours before the meeting to 541-258-4906.

#### PROPOSED SITE PLAN





## **LAND USE APPLICATION**

PROPERTY INFORMATION				
Site Address(es):				
Assessor's Map & Tax Lot No.(s): 12S02W22A007000				
Comprehensive Plan Designation / Zoning Designation: RM				
Current Property Use: Undeveloped				
Project Description: New 42-unit multifamily on existing undeveloped lot.				
APPLICANT / PRIMARY CONTACT	INFORMATION			
Applicant: Prism Manor, LLC	Phone: (503) 932-3541			
Address: PO Box 20730	Email: rkathygrows@msn.com			
City/State/Zip: Keizer, OR 97307				
I hereby certify that the statements, attachments, exhibits, plot plan and other info the proposed land use activity does not violate State and/or Federal Law, or any subject property; and, any approval granted based on this information may be revo	covenants, conditions and restrictions associated with the			
APPLICANT SIGNATURE C. Rews	Date: 8/13/2021			
PROPERTY OWNER INFORMATION (IF DIF	FERENT THAN ABOVE)			
Owner:	Phone:			
Address:	Email:			
City/State/Zip:				
OWNER SIGNATURE	Date:			
ADDITIONAL CONTACT INFO	RMATION			
Engineer / Surveyor:	Phone:			
Address:	Email:			
City/State/Zip:				
Architect: Matt Johnson	Phone: (503) 390-6500			
Address: 275 Court St NE	Email: matt@studio3architecture.com			
City/State/Zip: Salem, OR 97301				
Other:	Phone:			
Address:	Email:			
City/State/7in				

THE CITY THAT FRIENDLINESS BUILT

	REQUIRED SUBMITTALS				
	Application and Filing Fee				
	Narrative Describing the Proposed Development and addressing the Decision Criteria				
	LDC Article Two Land Uses and Land Use Zones				
	LDC Article Three Development Standards				
	LDC Article Four Review & Decision Requirements				
0	LDC Article Five Exceptions to Standards (eg Variance, Non-Conforming Uses)				
	Site Plan(s) drawn to scale with dimensions, Include other drawings if applicable				
	Copy of current Property Deed showing Ownership, Easements, Property Restrictions				

Land Use Review Process	Fee	Land Use Review Process	Fee
Administrative Review	\$750	Planned Development – Preliminary	\$2,500
Administrative Review (Planning Commission)	\$1,500	Planned Development – Final (Ministerial)	\$500
Annexation	\$2,500	Planned Development – Final (Administrative)	\$750
Code Interpretation	\$250	Planned Development – Final (Quasi-Judicial)	\$1,500
Comprehensive Plan Map/Text Amendment	\$2,500	Subdivision Tentative	\$1,500
Conditional Use	\$1,500	Subdivision Final	\$750
Fire District Plan Review	\$100	Tree Felling Permit (Steep Slopes only)	\$150 + \$5/tree
Historic Preservation Review or Register	Varies	UGB Amendment	Actual Cost
Land Partition	\$750	Variance (Class 1 – Minor Adjustment)	\$250
Ministerial Review	\$250	Variance (Class 2 – Adjustment)	\$750
Non-Conforming Use/Development	\$750	Variance (Class 3)	\$1,500
Property (Lot) Line Adjustment	\$250	Zoning Map Amendment	\$2,500
A	PPLICATION RE	CEIPT & PAYMENT	
Date Received: Aug. 16.2021 Date Co	mplete:	Receipt No.: 9703  File No.: 48.21-05	

## New 42-Unit Multifamily Development Lebanon, OR

Tax Map: 12S02W22A007000

Base Zone: Z-RM Residential Mixed Density

#### Project Team:

#### Architect:

Matt Johnson, AIA Studio 3 Architecture 275 Court St. NE Salem, OR 97301

Ph: 503.390.6500

Email: matt@studio3architecture.com

#### Civil Engineer:

Brian Vandetta, PE, PLS Udell Engineering & Land Surveying 63 East Ash St Lebanon, OR 97355

Ph: 541.451.5125

Email: brian@udelleng.com

#### Project Summary:

The proposed development is an 42-unit apartment complex on an undeveloped 1.89 acre site located at the NW corner of the intersection of Vaughan Lane and S Main Rd. The project includes on-site parking, provided at a ratio of 2 stalls per dwelling unit. Covered bicycle parking will be provided at a ratio of 1 stall per unit (exceeds the development code minimum in order to reduce vehicle parking ratio). The driveway access is proposed on Vaughan Lane, with an emergency vehicle only driveway on S Main Rd. The proposed apartment buildings are an even mix of 1-bed/1-bath and 2-bed/2-bath units. Each unit has its own private patio facing the parking lot.

#### LDC Article Two – Land Uses and Land Use Zones

The property is zoned Z-RM (Residential Mixed Density). Per LDC 16.05.040, the proposed 42-unit development is required to be reviewed by the Lebanon Planning Commission.

#### LDC Article Three – Development Standards

The table below demonstrates the proposed development's compliance with the LDC's development standards:

	LDC Requirement	Proposed Development
Height	Max. 40'-0"	36'-0"
Lot Coverage (Building Only)	Max. 60%	17.8%
Lot Size	Min. 9,000 sf	75,346 sf
Permanent Open Area	Min. 25%	38.9%
Common Open Space	Min. 2,355 sf	2,340 sf
Vehicle Parking	2/unit = 84	84
Bicycle Parking	1/unit = 42	42

#### 16.05.170 Open Space Requirements:

25% percent of the project development area is required to be developed as landscaped and permanently maintained open area. This equates to 18,837 sf of open space for the subject property. The proposed site plan designates 29,344 sf (38.9%) as landscaped open space. 9,419 sf (50%) of the required open space is to be usable outdoor space (not designated for stormwater facilities or similar functions). 2,355 sf of usable open space is required to be located in a single area and considered common open space, and is proposed to be maintained as open lawn. The proposed site plan has a large portion of usable open space located to the south and west of Building A. Additional usable open space is distributed throughout the site, totaling 9,712 sf. A 550 sf open area is designated as a children's play area, meeting the required 500 sf minimum.

#### Utilities/Engineering:

#### Sanitary Sewer:

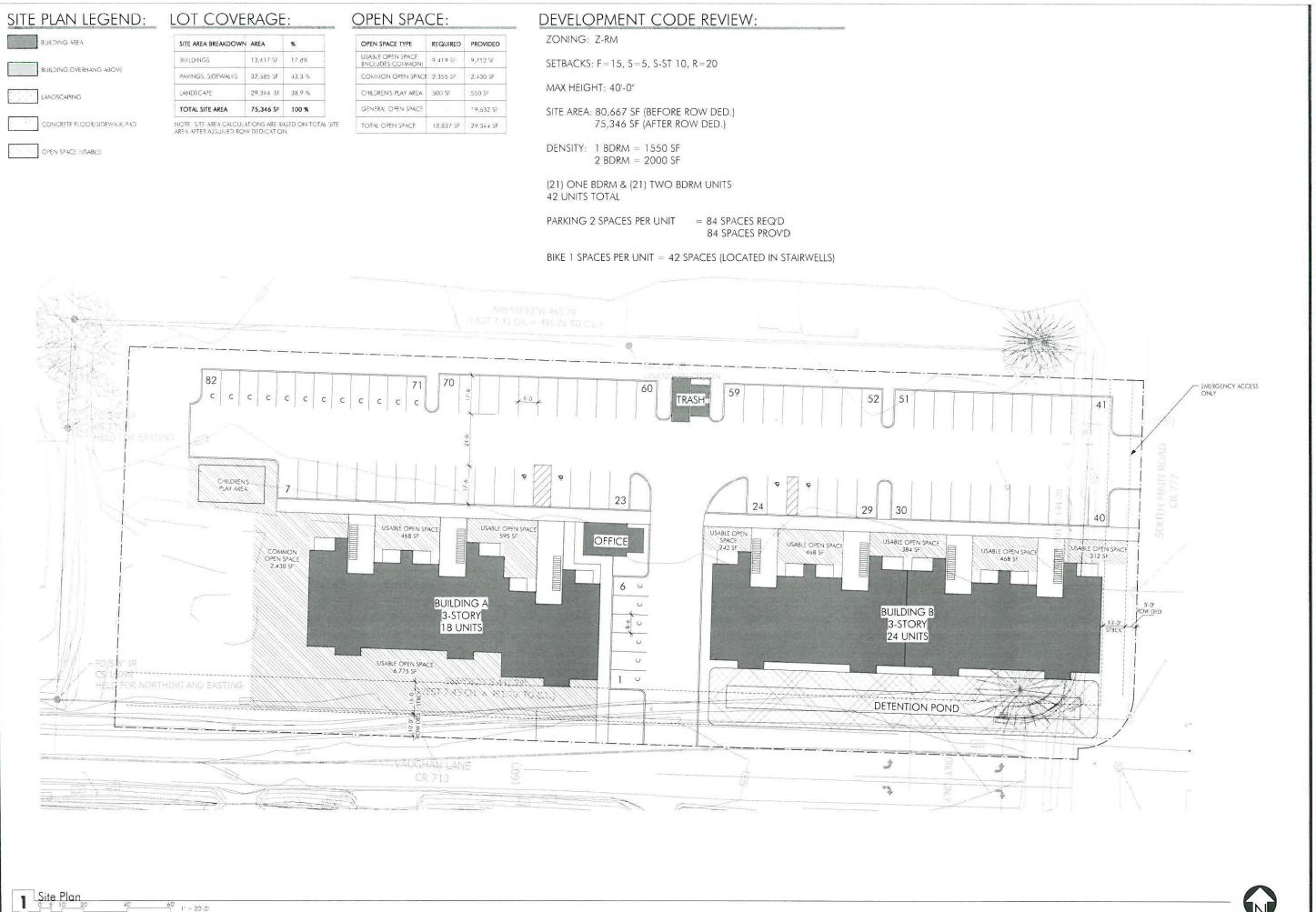
There is an existing 12-inch public sanitary sewer mainline in S. Main Street along the property frontage. This project will connect to that existing sanitary sewer at an existing manhole in the intersection of Vaughan Lane and S. Main Street. An 8-inch public mainline will be constructed with this project, west in the Vaughan Lane right-of-way, the full length of the subject property. Service laterals will be extended into the project from the newly constructed public sanitary sewer.

#### Water:

There is an existing 12-inch public water main the full length of the subject property within both the S. Main Street right of way and the Vaughan Lane right of way. Fire water and domestic water service connections will be made on Vaughan Lane to serve the proposed development. There are existing Fire Hydrants located at the intersection of Vaughan Lane and S. Main Road, Quail Place and Vaughan Lane and on Wagon Wheel Drive approximately 100 feet east of S. Main Road. A new fire hydrant is proposed at the entrance of the apartments off of Vaughan Lane.

#### Storm Drainage:

There is an existing 12-inch public storm drain main near the southeast corner of the subject property in Vaughan Lane. The proposed project will drain its developed stormwaters into this existing storm drainage system. The proposed private storm drainage system will include a flow control orifice and onsite detention pond. These proposed private storm drainage features will limit the developed stormwater run-off rates to the calculated stormwater run-off rates for pre-development conditions during a 10-year storm event.



2019,20 STUDIES TIRE HITE: TURE INC

ARCHITECTURE
INCORPORATED

275 COURT ST NE
SALEM, OR 97301-3442
P. 503.390.6500
2000/331432
Downwardsoarchitecture.com

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PROJECT # 2020-023 DATE: 8/13/2021

REVISIONS

New Multifamily
Vaughan Lane

SHEET:

A1.01





PROJECT # 2020-023 DATE: 8/13/2021 DATE:

REVISIONS

New Multifamily Vaughan Lane Lebanon, Oregon

SHEET:



BUILDING A NORTH ELEVATION - FACING PARKING



ARCHITECTURE
IN CORPORATED

275 CODRT S.T. N.E.
SALEM, GR 97701.3442
P. 503 8 79. 65.50

www.stadio3cch.tacture.com

PROJECT # 2020-023 DATE: 8/13/2021 REVISIONS

New Multifamily Vaughan Lane

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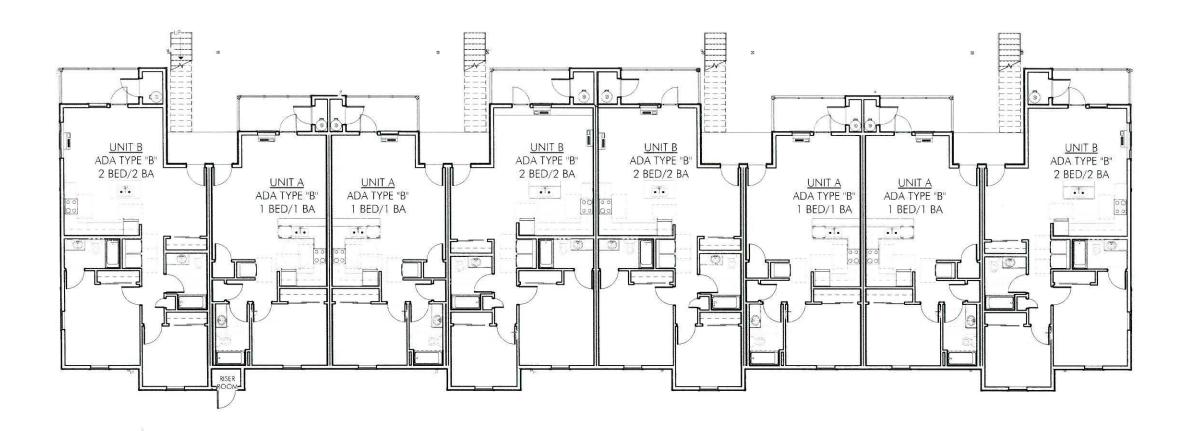
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PROJECT # 2020-023 DATE: 8/13/2021 REVISIONS

New Multifamily
Vaughan Lane

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New Multifamily Vaughan Lane

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BUILDING B NORTH ELEVATION - FACING PARKING



STUDIO 2 / 5 COURT ST NE SALEM, OR 97301-3442 P 5 0 3 3 9 0 6 5 0 0 www.studio3architecture.com

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New Multifamily Vaughan Lane Lebanon, Oregon

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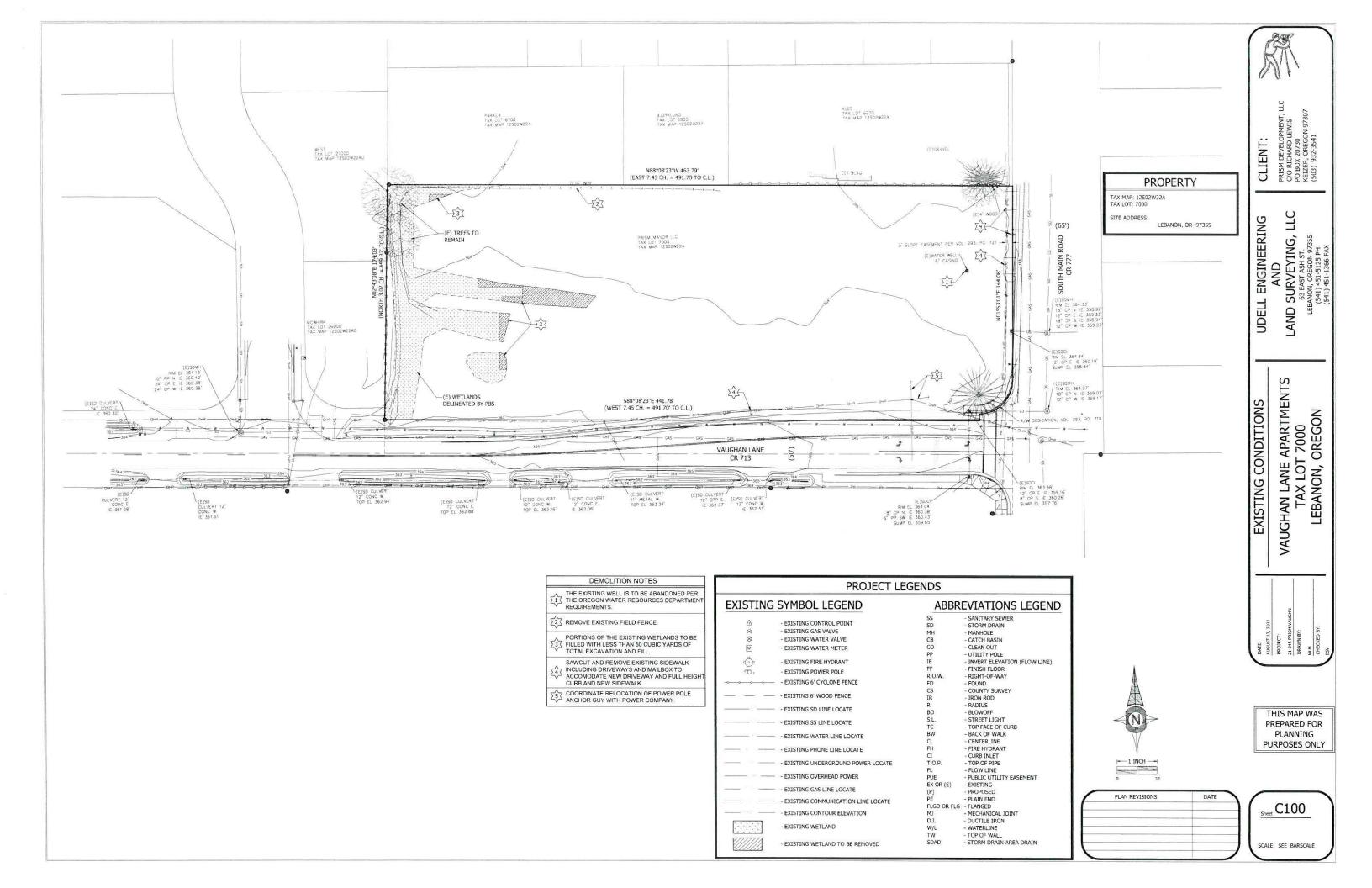


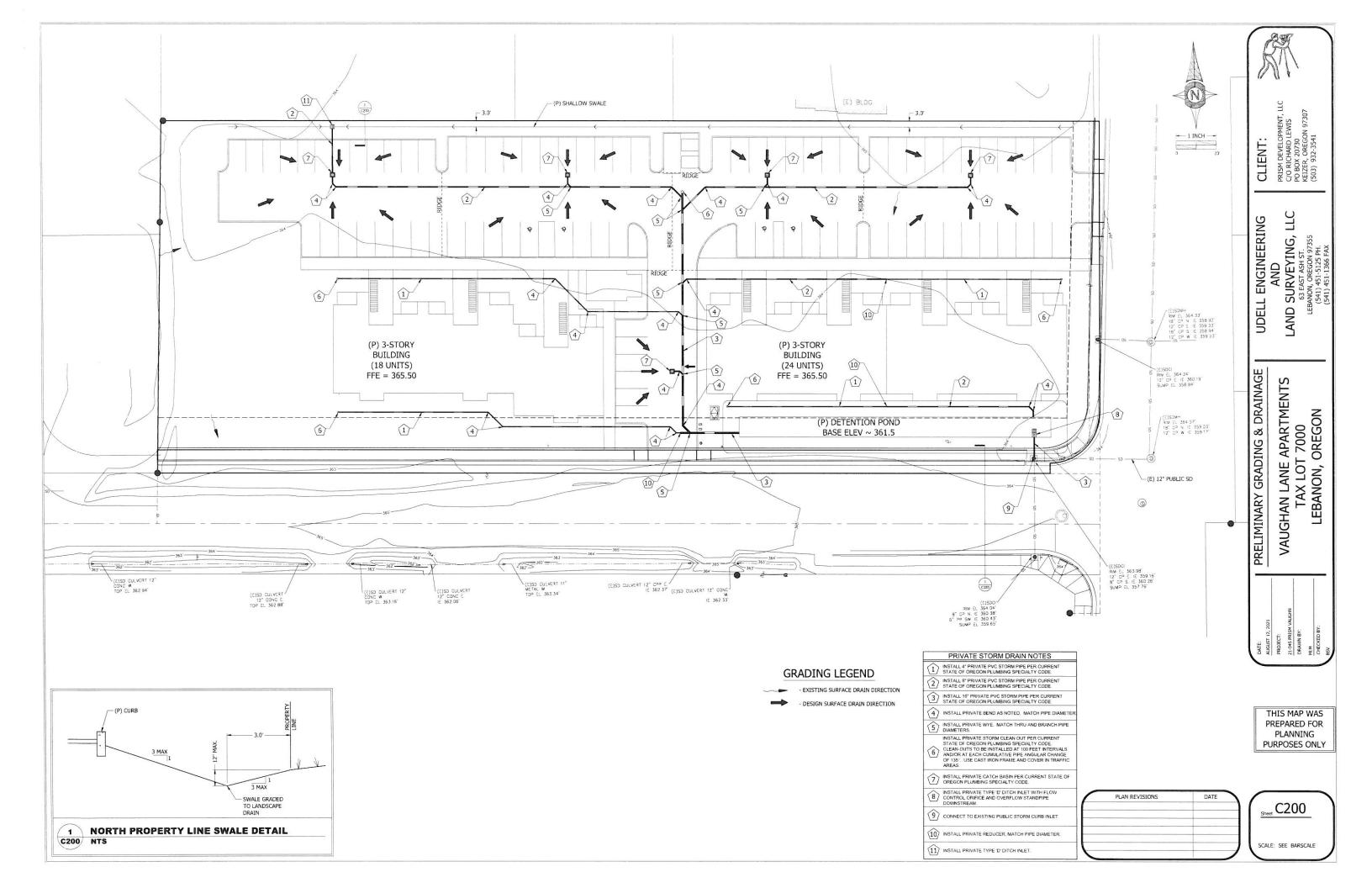


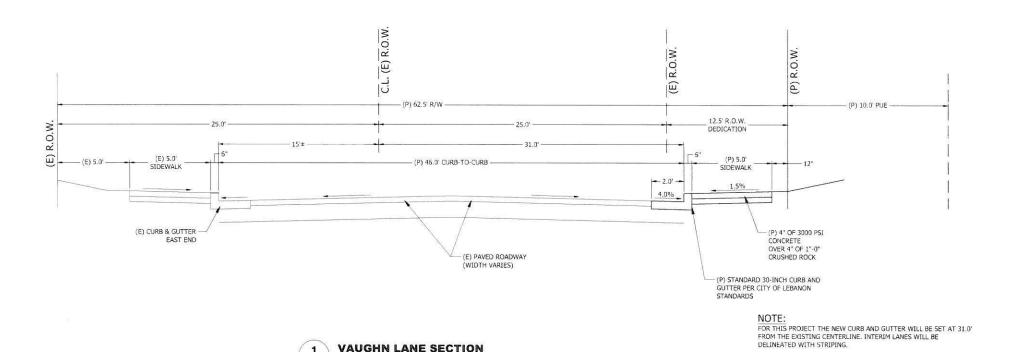
PROJECT # 2020-023 DATE: 8/13/2021 REVISIONS

# New Multifamily Vaughan Lane Lebanon, Oregon

A2.02







VAUGHN LANE SECTION
NOT TO SCALE

UDELL ENGINEERING
AND
LAND SURVEYING, LLC
63 EAST ASH ST.
LEBANON, OREGON 97355
(541) 451-5125 PH.
(541) 451-1366 FAX PRELIMINARY VAUGHN LANE IMPROVEMENTS

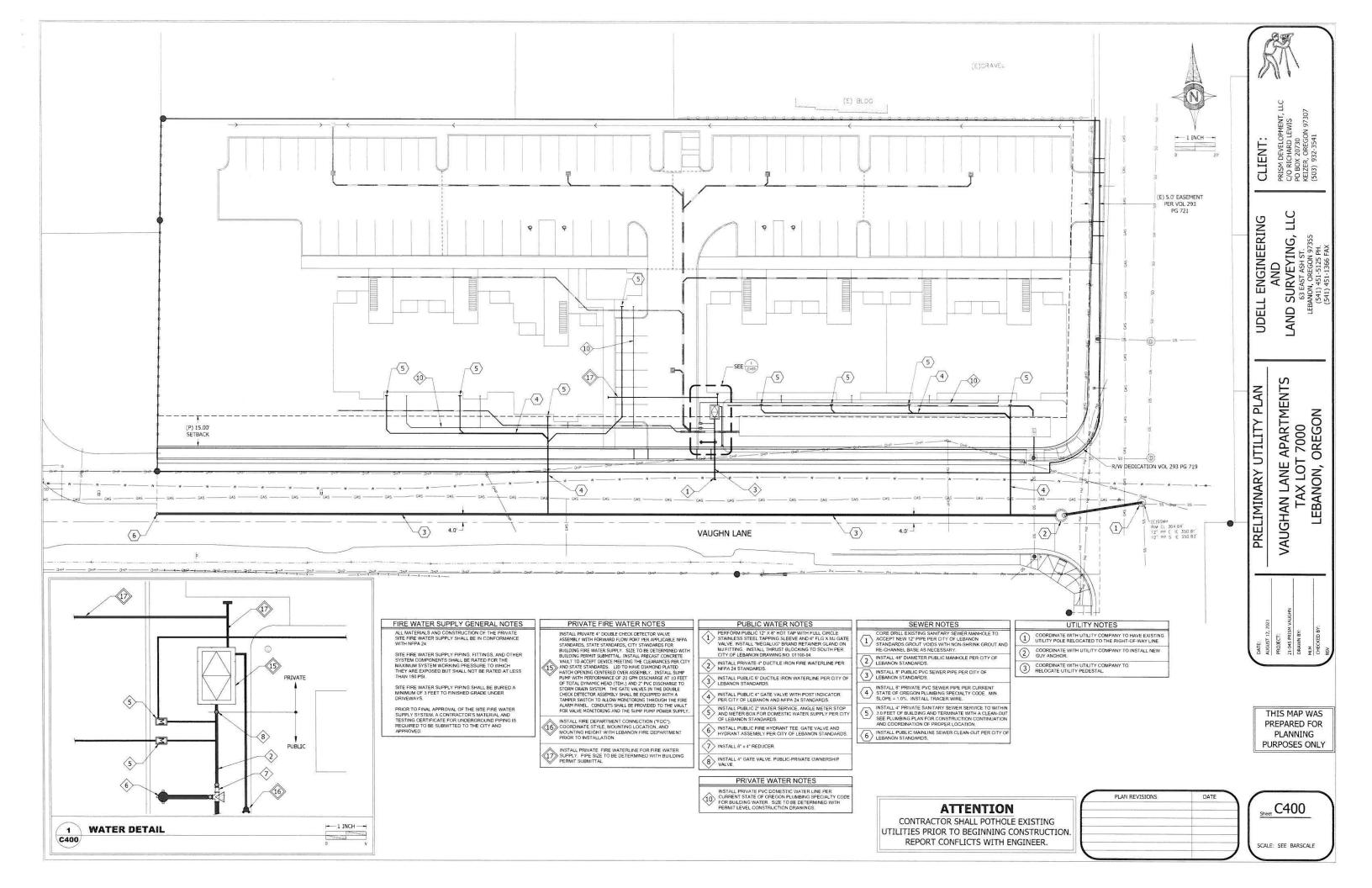
PRISM DEVELOPMENT, LLC C/O RICHARD LEWIS PO BOX 20730 KEIZER, OREGON 97307 (503) 932-3541

CLIENT:

VAUGHAN LANE APARTMENTS TAX LOT 7000 LEBANON, OREGON

THIS MAP WAS PREPARED FOR PLANNING PURPOSES ONLY

PLAN REVISIONS DATE Sheet C300 SCALE: SEE BARSCALE



## **AGENDA ITEM**

4.c.





925 S. Main Street Lebanon, Oregon 97355

TEL: 541.258.4906 cdc@ci.lebanon.or.us www.ci.lebanon.or.us

## **MEMORANDUM**

Community Development

To: Lebanon Planning Commission Date: September 1, 2021

From: Kelly Hart, Community Development Director

Subject: Construction and operation of a Dairy Queen restaurant with a drive-through

Application: CU-21-02

#### I. BACKGROUND

The subject property (12S 02W 23B, tax lot 114) is generally located at the east side of S Santiam Highway, north of Burdell Road and the Walgreens development. The Applicant, DND Groups, Inc., is proposing to construct and operate Dairy Queen restaurant with a drive-through. Under consideration is an application for a Conditional Use Permit for the proposed development and use as required per Section 16.06.060 of the Lebanon Development Code.

#### II. CURRENT REPORT

Project Location and Zoning Designation – The project site is approximately 0.61 acres and is currently vacant and unimproved. The property is zoned Mixed-Use (Z-MU). Surrounding the site, to the north and east is vacant land within the Mixed-Use zone, and a used car dealer. To the south is the Walgreens store in the Mixed-Use zone. To the west is the Walmart Shopping Center, also within the Mixed-Use zone.

Use Proposal – The site is currently vacant and unimproved. The applicant is proposing to improve the site with a new approximately 2,500 square foot building for a dine-in/drive-through restaurant for the operation of a Dairy Queen. The building would be centrally located on the site, with the drive-through and parking circling the building.

Section 16.08.100.A establishes development standards for commercial uses, and Section 16.08.100.B.1 establishes standards for drive-through services. For development standards, there is no minimum lot area or width, the maximum building height is 45-feet, the lot coverage may be 100% less the setback areas, and for setbacks, the front setback shall be a minimum of 10-feet, and there are no other minimum setbacks as the site is not abutting a residentially zoned property. For the site, based on the site plan provided and incorporated into the record, a 10-foot-wide landscape setback is provided along S Santiam Highway to meet the minimum setback area, with the building setback approximately 35 feet from the front property line. A 5-foot landscape buffer is also proposed around the remaining perimeter of the property. With the setback and parking perimeter landscaped, the lot coverage standard is met. For building height, the development proposal is for the construction of a commercial restaurant, which would be one floor in height. If the conditional use permit application is approved, construction plans

would be submitted to verify the building height, and a condition of development has been included to identify the maximum height, thereby meeting the standard.

For the standards specific to the drive-through service, the following is an evaluation of the standards:

- Circulation the overall circulation plan for a site shall not cause traffic congestion on surrounding streets and shall minimize potential nuisances to nearby residential property caused by vehicles and use of the order boards.
  - The site proposes a two-lane drive-through ordering system to be able to stack more vehicles in less area. As proposed, there would be approximately 200 feet of stacking area from the order stations to the street, plus an additional 95 feet from the ordering station to the pick-up window, this would allow the stacking of approximately 14 vehicles from the driveway on S Santiam Highway. This stacking area is anticipated to be more than sufficient to accommodate the drive-through operations. However, a condition of development has been included to require the restaurant to have a traffic plan in place in the event that the drive-through operations exceed the capacity of the drive-through lanes. Finally, as there are no residential uses nearby, there are no potential nuisances to be mitigated.
- Access and Window Location Wherever feasible, drive-through lanes shall be accessed from the rear of the site and run along the interior side property line.
  - The site is accessed from an existing drive access lane on an adjacent parcel via an easement. As such, the site is limited to where the access may be provided. However, the site is oriented with the drive-through activities occurring on the rear and interior side of the properties, with the front improved with landscaping and only used as an exit path once drive-through activities have been concluded, meeting the intent of this standard.
- Vehicle Stacking All drive-through lanes shall provide a minimum of 80-feet of stacking as measured from the drive-up window to the entrance of the drive-through lane.
  - As shown on the site plan, with the two drive-through lanes provided, a total of approximately 200 feet of vehicle stacking area is provided from the window to the beginning of the drive-through lane.
- Setbacks Where a drive-through lane will be located between a building and a roadway, a minimum 10-foot landscaped setback shall be required from the roadway right-of-way to the drive-through lane.
  - The drive-through exit is proposed to be between the building and S Santiam Highway. A landscaped buffer of 10-feet is provided along the front property line to meet this criteria as shown on the site plan.
- Screening The drive-through lane shall be screened by a combination of plantings, berms, and/or low retaining walls at least 4-feet in height.
  - The drive-through lane is located in the rear and interior side of the property. The property includes a 5-foot landscape buffer around the interior and rear property lines, and a 10-foot landscape buffer along the front property line, meeting this standard.
- Operation Specific design and operational conditions may be imposed with approval of the drive-through facility. These may include, but are not limited to, additional vehicle

stacking, increase in screening height, regulating hours of operation and other measures to reduce potential impacts on surrounding properties.

 Conditions of approval have been incorporated regarding lighting and landscaping to provide a visual buffer. Conditions have also been incorporated to indicate the speaker for the order menu shall be set to a level not to violate the City's noise ordinance.

There is no walk-up window proposed as part of the operation, as such standards in Section 16.08.100.B.2 are not applicable to this project.

Access: The site is located on the east side of S Santiam Highway. Directly adjacent to the property is a driveway access for the exit from the Walgreens Pharmacy property. This existing driveway would be the entry-exit point for the new drive-through restaurant. As currently designed, the driveway would be a "right-in, right-out" only as there is a center median in S Santiam Highway that would restrict a left turn movement into and out of the driveway. This existing traffic pattern would not be altered with the new business. A reciprocal access easement was recorded as part of the partition to create the subject parcel to maintain legal access to the site.

The Engineering Department has reviewed the site access and determined no additional requirements were needed. The Oregon Department of Transportation (ODOT) is the responsible party for review of access permits for the highway, and the development will be required to obtain all appropriate permits and approvals from ODOT for access.

Parking: Section 16.14.070 of the development code establishes the minimum parking requirement for a restaurant with drive-through facility to be 10 parking spaces per 1,000 square feet of net floor area. Net floor area is the area minus the food preparation areas, storage and mechanical rooms. The net floor area of the proposed structure is approximately 1,500 square feet which equates to 15 required parking spaces. As shown on the site plan, the development is proposing 20 parking spaces. Section 16.14.020.M identifies that the maximum parking allowed in a development is 30% above the minimum. With the minimum parking requirement of 15, the maximum may be 19.5, or in compliance with Section 16.14.020.L, any fraction 0.5 or more shall be rounded up to the next whole number of 20 spaces. In addition, for bicycle parking, the code requires 5% of the parking requirement, or four bicycle parking spaces, whichever is more. In this proposal, four covered bicycle parking spaces would be provided in the parking area adjacent to the proposed ADA path of travel on the southern boundary line.

Utilities: There is currently water, sewer and storm drainage utility improvements provided in S Santiam Highway along the property frontage. The Engineering Department has reviewed the proposed development and determined the existing utility infrastructure is sized appropriately to accommodate the use.

#### III. REVIEW CRITERIA AND RECOMMENDED FINDINGS

The Applicant is requesting consideration of a Conditional Use Permit (CU-20-02) for the operation of a restaurant with a drive-through facility. Section 16.21.060 of the Lebanon

Development Code establishes the Decision Criteria for consideration of Conditional Use Permits.

1. The application complies with all of the applicable provisions of the underlying Land Use Zones (LDC Chapters 16.09.110), including: building and yard setbacks, lot area and dimensions, density and floor area, lot coverage, building height, building orientation, architecture, and other special standards as may be required for certain land uses.

RECOMMENDED FINDING: Section 16.08.100.A establishes development standards for commercial uses, and Section 16.08.100.B.1 establishes standards for drive-through services. For development standards, there is no minimum lot area or width, the maximum building height is 45-feet, the lot coverage may be 100% less the setback areas, and for setbacks, the front setback shall be a minimum of 10-feet, and there are no other minimum setbacks as the site is not abutting a residentially zoned property. For the site, based on the site plan provided and incorporated into the record, a 10-foot-wide landscape setback is provided along S Santiam Highway to meet the minimum setback area, with the building setback approximately 35 feet from the front property line. A 5-foot landscape buffer is also proposed around the remaining perimeter of the property. With the setback and parking perimeter landscaped, the lot coverage standard is met. For building height, the development proposal is for the construction of a commercial restaurant, which would be one floor in height. If the conditional use permit application is approved, construction plans would be submitted to verify the building height, and a condition of development has been included to identify the maximum height, thereby meeting the standard.

For the standards specific to the drive-through service:

- Circulation the overall circulation plan for a site shall not cause traffic congestion on surrounding streets and shall minimize potential nuisances to nearby residential property caused by vehicles and use of the order boards.
  - The site proposes a two-lane drive-through ordering system to be able to stack more vehicles in less area. As proposed, there would be approximately 200 feet of stacking area from the order stations to the street, plus an additional 95 feet from the ordering station to the pick-up window, this would allow the stacking of approximately 14 vehicles from the driveway on S Santiam Highway. This stacking area is anticipated to be more than sufficient to accommodate the drive-through operations. However, a condition of development has been included to require the restaurant to have a traffic plan in place in the event that the drive-through operations exceed the capacity of the drive-through lanes. Finally, as there are no residential uses nearby, there are no potential nuisances to be mitigated.
- Access and Window Location Wherever feasible, drive-through lanes shall be accessed from the rear of the site and run along the interior side property line.
  - The site is accessed from an existing drive access lane on an adjacent parcel via an easement. As such, the site is limited to where the access may be provided. However, the site is oriented with the drive-through activities occurring on the rear and interior side of the properties, with the front improved with landscaping and only used as an exit path once drive-through activities have been concluded, meeting the intent of this standard.

- Vehicle Stacking All drive-through lanes shall provide a minimum of 80-feet of stacking as measured from the drive-up window to the entrance of the drive-through lane.
  - As shown on the site plan, with the two drive-through lanes provided, a total of approximately 200 feet of vehicle stacking area is provided from the window to the beginning of the drive-through lane.
- Setbacks Where a drive-through lane will be located between a building and a roadway, a minimum 10-foot landscaped setback shall be required from the roadway right-of-way to the drive-through lane.
  - The drive-through exit is proposed to be between the building and S Santiam Highway.
     A landscaped buffer of 10-feet is provided along the front property line to meet this criteria as shown on the site plan.
- Screening The drive-through lane shall be screened by a combination of plantings, berms, and/or low retaining walls at least 4-feet in height.
  - o The drive-through lane is located in the rear and interior side of the property. The property includes a 5-foot landscape buffer around the interior and rear property lines, and a 10-foot landscape buffer along the front property line, meeting this standard.
- Operation Specific design and operational conditions may be imposed with approval of the drive-through facility. These may include, but are not limited to, additional vehicle stacking, increase in screening height, regulating hours of operation and other measures to reduce potential impacts on surrounding properties.
  - Conditions of approval have been incorporated regarding lighting and landscaping to provide a visual buffer. Conditions have also been incorporated to indicate the speaker for the order menu shall be set to a level not to violate the City's noise ordinance.

There is no walk-up window proposed as part of the operation, as such standards in Section 16.08.100.B.2 are not applicable to this project.

Clear vision area is as provided in Section 16.12.030.H.4. All access points must contain a clear vision area which consist of a triangular area, two sides of which are lot lines measured from the corner intersection of the street lot lines and the third side of which is a line across the corner of the lot joining the non-intersection ends of the other two sides. The clear vision area for corner lots is 20 feet along the right-of-way of each intersecting street. The clear vision area for a street-driveway intersection shall be 10 feet along the driveway from its intersection with the street right-of-way and 20 feet along the street right-of-way at the point of intersection with the driveway. As shown on the site plan included in the record, the clear vision areas meet the respective standards.

2. The site size, dimensions, location, topography and access are adequate for the needs of the proposed use, considering the proposed building mass, parking, traffic, noise, vibration, exhaust/emissions, light, glare, erosion, odor, dust, visibility, safety, and aesthetic considerations.

RECOMMENDED FINDING: "Adequate" is not defined in the Lebanon Development Code but Merriam Webster's Collegiate Dictionary, Eleventh Edition, defines "adequate" as "(1) sufficient for a need or requirement".

Proposed Use - The proposed use is an approximately 2,500 square foot commercial dine-in/drive-through restaurant with associated site and parking lot improvements.

Location - The subject property is identified as Linn County Assessor's Map No. 12S-02W-23B Tax Lot 114. The site is unimproved and located along the South Santiam Highway corridor. To the north, is an unimproved parcel in the Mixed-Use (Z-MU) zone district, Burdell Boulevard, and the Railroad. To the east, is an unimproved parcel in the Z-MU zone district that Walgreens and the Burdell Boulevard/South Santiam intersection. To the south, is the South Santiam Highway right-of-way and Walmart in the Z-MU zone district. To the west, an unimproved parcel and vehicle sales lot in the Z-MU zone district.

Site Size, Dimensions and Topography - The site is 0.61 - acres in size measuring 133 feet by 200 feet. The site is relatively flat with an elevation of 364 feet to 367 feet, sloping from the northeast to southeast.

Access - The site has frontage on and shared access to South Santiam Highway. The existing driveway encroachment is 27.86-feet-wide and 830-feet to the west of the Burdell Boulevard/South Santiam intersection.

Building Mass – Mass refers to the size or physical bulk of a building, and can be understood as the actual size, or size relative to context. The preliminary site plan shows an approximate 2,500 square foot building that is approximately 38-feet wide and 72.5-feet deep and approximately 20-feet tall. Design techniques have been employed to decrease any perceived bulk, including increased setbacks to the property boundary lines, reduced overall height, and the building orientation with the massing oriented toward the east-west, minimizing the visual building mass along the street frontage.

Vehicle Parking - Section 16.14.070 of the development code establishes the minimum parking requirement for a restaurant with drive-through facility to be 10 parking spaces per 1,000 square feet of net floor area. Net floor area is the area minus the food preparation areas, storage and mechanical rooms. The net floor area of the proposed structure is approximately 1,500 square feet which equates to 15 required parking spaces. As shown on the site plan, the development is proposing 20 parking spaces. Section 16.14.020.M identifies that the maximum parking allowed in a development is 30% above the minimum. With the minimum parking requirement of 15, the maximum may be 19.5, or in compliance with Section 16.14.020.L, any fraction 0.5 or more shall be rounded up to the next whole number of 20 spaces.

Bicycle Parking – Section 16.14.070 of the development code requires 5% of the parking requirement, or four bicycle parking spaces, whichever is more. In this proposal, four covered bicycle parking spaces would be provided in the parking area adjacent to the proposed ADA path of travel on the southern boundary line.

Noise – Noise generation will be minimal for the proposed use, and will likely include noise associated with conversation, vehicle operation and vehicle traffic. Noise associated with the speaker for the ordering process has been conditioned to meet the standards of the City's noise ordinance.

Lighting and Glare – All on-site lighting will be directed downward and contained on-site. A condition of development has been incorporated to meet the City's lighting Chapter in Section 16.19, and a photometric plan has been required to verify the lumens standards are adhered to at the property line.

Odor – Odor will be minimal for the proposed use and will likely include cooking and food aromas and some vehicle exhaust from on-site vehicle traffic. Use of landscaping around the perimeter of the property is expected to create a buffer for noise, odor and lighting.

Vibrations and Dust – Once construction is completed, there are no activities that will occur on-site that would create vibration and dust. The pedestrian walkways, vehicle travel aisles, and parking spaces are proposed to be hard surfaced.

Buffering, Screening and Landscaping – Lebanon Development Code Section 16.15.020 and 16.15.030 requires landscape buffering and screening to reduce the impacts of commercial development and parking lots. For commercial development, the side area excluding the building footprint and impervious surfaces are required to be landscaped. In addition, buffering and screening is required for parking, the drive-through lane, and screening of mechanical equipment. Landscape buffering is proposed within the required setbacks, parking lot landscape bays, and to screen mechanical equipment. A final landscaping plan will be provided prior to the issuance of a building permit in accordance with applicable standards under LDC 16.15.020.C.2.f. Conditions of development have also been incorporated to establish the type of landscaping required to meet the buffering and screening requirements.

Screening of Refuse Containers – Section 16.15.020.2.f.2 requires refuse containers and disposal areas to be screened from view by placement of a sight-obscuring fence, wall, or hedge at least six feet tall. A refuse enclosure has been shown on the submitted site plan and will be verified for compliance upon building permit review.

Based on the evaluation of the factors above, this criterion can be met.

 The negative impacts of the proposed use on adjacent properties and on the public can be mitigated through application of other Code standards, or other reasonable conditions of approval.

RECOMMENDED FINDING: There are no known or anticipated impacts of the proposed use on adjacent properties or the public. The site is located along the South Santiam Highway corridor that is intended for auto oriented development. Restaurants with drive - through service are permitted via Condition Use in the Z-MU zoning district.

Aesthetic and privacy concerns, if any, are addressed through site and building design, landscaping and screening standards as discussed above, under Finding number 2 and incorporated here by reference.

Any concerns regarding parking, access, and the availability and capacity of public facilities are addressed via compliance with the City of Lebanon Development Code, Public

Improvement Standards, Adopted Standards and Specifications for Construction, and other relevant sections of the Lebanon Municipal Code. Compliance with the standards is discussed below, under Finding Number 4, and incorporated here by reference.

The proposed structure and site improvements compliance with applicable Code standards referenced under this criterion will be assured prior to development on the subject property through subsequent building or other permit processes. For example, compliance with many requirements of the Oregon Structural Specialty Code, Oregon Fire Code, and City off-street Parking and Access Standard can only be evaluated in conjunction with a building permit application for construction on the site. However, where it is anticipated obstacles to compliance with any of the referenced regulations exist, it is appropriate to identify and resolve those issues, to the extent practicable, through this land use decision. Therefore, this criterion is met or can be met with the including conditions of development.

4. All required public facilities have adequate capacity to serve the proposal.

RECOMMENDED FINDING: For streets, as shown on the submitted site plan, the proposed developed is to construct a dine-in/drive-through restaurant with associated site and parking lot improvements. The site is located on the east side of S Santiam Highway. As shown, there are no proposed changes to the existing access driveway. Pedestrian access will be provided with a proposed sidewalk extension and connection. S Santiam Highway is classified as a principal arterial street and is constructed to City/State standards, and there are no proposed changes along the frontage for the property.

Section 16.20.110.B of the development code indicates the City may require a Traffic Impact Analysis (TIA) as part of an application for a development when there is an increase in site traffic volume by 300 average daily trips. Based on the Institute of Transportation Engineers (ITE) trip generation rates for a Fast-Food Restaurant with Drive-Through Window in an Urban and Suburban area are estimated to have 32.67 vehicle trips per 1,000 square feet of gross floor area during the PM Peak Housing with 471 average daily trips. Therefore, based on the building square footage, it is estimated that the use would generate 82 peak PM vehicle trips per day. There is no known data for trip generation in rural communities. As the Lebanon Transportation System Plan does not identify any level of service or safety problems along the frontage of the site, the traffic patterns are already restricted to a "right-in/right-out" movement and ODOT would not allow another traffic signal within the close proximity of the signal at Burdell, there is no anticipated traffic mitigation that may be deployed or required for this use and a TIA was not required.

For sewer, water and storm drainage, there is an existing 8-inch sewer main, a 16-inch water main, and a 12- and 21-inch public storm drain in S Santiam Highway. These existing facilities are sized appropriately to accommodate development in compliance with the Comprehensive Plan. As the proposed use complies with the development code and the subject zoning, the project is in compliance with the comprehensive plan and therefore considered to be able to be accommodated in accordance with the existing facility plans.

For Police protection, the proposed development would be served by the Police Department, there are no known concern stated by the Police Department.

For the Fire District, the Fire Marshal has reviewed the proposed development and provided a letter for development standards for the fire district upon approval of the conditional use permit. A condition of development has been incorporated to ensure the development complies with Fire Code.

5. Existing conditions of approval required as part of a prior land use decision shall be met.

RECOMMENDED FINDING: There are no known conditional use permits for the subject property.

The applicant shall be required to upgrade any existing development that does not comply
with the applicable land use district standards, in conformance with Chapter 16.30, Nonconforming Use and Development.

RECOMMENDED FINDING: There are no non-conforming conditions in the lease-hold area as the area is vacant.

7. The application complies with all of the Community Development Standards in LDC Chapters 16.12-16.19.

RECOMMENDED FINDING: Findings pertaining to Chapters 16.12 – 16.16 are provided under previous criterion above and incorporated herein by reference. Chapter 16.17 regarding wireless communication facilities is not applicable as none are proposed with this application. Chapter 16.18 provides standards for signage. A condition of development has been incorporated to require all signage to comply with Chapter 16.18. Chapter 16.19 refers to accessory structures and temporary uses, with the only applicable section for lighting standards. A condition of development has been incorporated to provide a photometric plan to demonstrate compliance with this section.

#### IV. PUBLIC NOTIFICATION AND COMMENTS

A public notification for this project was issued on August 25, 2021. No comments were received from members of the public at time of publishing the Planning Commission agenda. Comments were received by the Fire District, Engineering Department, and the Building Department and have been incorporated as conditions of development for the application.

Any public comments received prior to the hearing will be distributed to the Planning Commission and the Applicant and posted to the City's website as indicated in the Public Notice.

#### V. CONCLUSION AND RECOMMENDED CONDITIONS FOR DEVELOPMENT

Staff finds the proposal complies with the decision criteria for Conditional Use Permit, and recommends approval of the application subject to the adoption of the following Conditions of Development:

The Planning Department conditions include, but may not be limited to:

- 1. The noise generated from the menu board voice box and on-site activities shall comply with the City's noise ordinance.
- 2. On-site lighting shall be designed to comply with the lighting standards in Chapter 16.19 of the development code, including being oriented away from the neighboring properties.
- 3. High Screen landscaping shall be applied to the northern, eastern, and southern property lines in areas not within the vision clearance triangles to comply with the buffering requirements for drive-through facilities. Landscaping in the front setback area shall be designed to buffer the drive-through lane from view.
- 4. A landscape plan shall be provided for review and approval by the Planning Official prior to the issuance of building permits.
- 5. A minimum of 15 vehicle parking spaces shall be maintained on-site. A minimum of 4 covered bicycle spaces shall be provided on-site and permanently maintained.
- 6. The site shall be maintained in a clean an orderly manner with trash and debris being picked up on a daily basis.
- 7. A sign permit shall be obtained for all proposed on-site signage.

The Lebanon Fire District conditions include, but may not be limited to:

1. Plans shall be submitted for review and approval by the Lebanon Fire Marshal that demonstrates full compliance with the Oregon Fire Code and local amendments. Lebanon Fire Marshal approval shall be obtained prior to issuance of building permits.

The Engineering Department conditions include, but may not be limited to:

#### General

- 1. All public improvements shall:
  - a. Conform to the latest "City of Lebanon Standards for Public Improvements."
  - b. Require completion of a Drawing Review Application and a Public Improvement Permit prior to beginning construction.
  - c. Be designed by a professional engineer registered in the State of Oregon.
- An engineered site plan shall be submitted for review and approval for the site.
  The site plan must be submitted with an Application for Site Plan Review and
  associated fee. The site plan shall detail all site improvements necessary for the
  proposed development together with a grading, drainage, and erosion control
  plan.
- All elevations shown on plans submitted to the City must be on the NAVD 88 vertical datum to provide compatibility with the City computer aided mapping system.
- 4. All private, onsite utilities must be reviewed and approved by the City Building Official.

#### Water

- 1. Fire suppression will be under the Fire Marshal review and approval. The number and location of fire hydrants shall be approved by the Lebanon Fire Marshal. All new hydrants must be operational and accepted by the City prior to storage of combustible materials on site or issuance of building permits.
- 2. Onsite public hydrants shall have a 10' public access and utilities easement

#### Storm Drainage

- 1. The drainage system and grading plan shall be designed so as not to adversely impact drainage to or from adjacent properties. Storm drainage facilities must be designed and constructed to ensure historical rates of site discharge are not exceeded. Storm drain capacity shall be determined by the Rational Method for a 10-year event with a 15-minute minimum durations time using the curve (fig 5.3) in the master plan. A detailed design including engineering calculations shall be submitted as part of site plan review.
- 2. With the engineering drawings, provide a grading plan for the sites that indicates existing and proposed elevations. Drainage improvements (ditches and or piping) may be required at the site boundaries to prevent adverse impacts. The engineering drawings must provide a detailed design (including calculations) of the drainage improvements and mitigation of any impacts to adjacent properties.

# Transportation

1. Provide an ODOT approved permit for driveway access and utility construction in the right of way.

## Landscaping

- Any landscaping proposed in the public right of way shall have a maximum mature height of no more than 24 inches above the street grade and at least 3 feet from any fire hydrant. All landscaping proposed in the yard setback areas adjacent to public streets shall have a maximum mature height of no more than 36 inches above the street grade.
- 2. Vision clearance areas shall be provided at intersections of all streets and at intersections of driveways and alleys with streets to promote pedestrian, bicycle, and vehicular safety per Subsection 16.12.030.H of the Lebanon Development Code. A clear-vision area shall contain no plantings, fences, walls, structures, utility pedestals, or temporary or permanent obstruction exceeding 2-1/2 feet in height, measured from the top of the curb.

#### V. RECOMMENDED ACTIONS

- 1. Evaluate the public testimony and the record established before the Planning Commission
- 2. Commission options:

- Approve the proposed Conditional Use Permit (CU-21-02), adopting the written findings for the decision criteria contained in the staff report with the conditions of development; or
- 2. Approve the proposed Conditional Use Permit (CU-21-02), adopting modified findings for the decision criteria and conditions of development; or
- 3. Deny the proposed Conditional Use Permit (CU-21-02), specifying reasons why the proposal fails to comply with the decision criteria; and
- 4. Direct staff to prepare a Planning Commission Order of Decision for the Chair or Vice Chair's signature incorporating the adopted findings as approved by the Planning Commission.



# NOTICE OF PUBLIC HEARING LEBANON PLANNING COMMISSION

**NOTICE IS HEREBY GIVEN** that a public hearing will be held before the Lebanon Planning Commission on **September 15, 2021 at 6:00 p.m**. in the Santiam Travel Station located at 750 S 3<sup>rd</sup> Street, to afford interested persons and the general public an opportunity to be heard and give testimony concerning the following matter:

Planning Case No.:	CU-21-02
Applicant:	John S Odom
Location:	Santiam Highway
Map & Tax Lot No.:	12S02W23B 00114
Request:	Conditional Use
Decision Criteria:	Lebanon Development Code Chapters: 16.06, 16.20 & 16.21

**Request**: The applicant is requesting approval to construct an approximately 2,500 square foot dine-in/drive-thru restaurant with associated site and parking lot improvements.

**Meeting Information:** The public is invited to either participate in person at the Santiam Travel Station, or watch the meeting online on September 15, 2021 through the City of Lebanon's YouTube page at: <a href="https://youtu.be/lhTIJKTWkuQ">https://youtu.be/lhTIJKTWkuQ</a>. The Agenda and application materials will be available for review on the City's website at <a href="https://www.ci.lebanon.or.us/meetings">https://www.ci.lebanon.or.us/meetings</a> seven days prior to the hearing.



**Providing Comments:** The City will be accepting public comment on this item in a number of ways to afford interested persons and the general public an opportunity to give testimony on the subject matter. Written testimony will be accepted upon issuance of this notice, **until 5:00pm on Tuesday**, **September 14, 2021**. Written testimony may be emailed to <a href="mailto:khart@ci.lebanon.or.us">khart@ci.lebanon.or.us</a> or may be mailed to the City at 925 S. Main Street, Lebanon, OR 97355, or delivered to the City and dropped in the white mailbox in front of City Hall. Members of the public may also provide comments on the agenda item in person at the Santiam Travel Station during the meeting.

If you are unable to attend the meeting and wish to address the Commission under Public Comments or for a Public Hearing, click:

https://ci-lebanon-or-us.zoomgov.com/webinar/register/WN ipnNBgdCRXOMxDc4jp JCw to register in advance for the meeting. You will receive a confirmation email containing information about joining the meeting. Attendees will need to register to receive the link to the meeting. Please register ONLY if you wish to address the Commission. If you want to watch or listen to the meeting please click this link to do so on YouTube: <a href="https://youtu.be/lhTIJKTWkuQ">https://youtu.be/lhTIJKTWkuQ</a>.

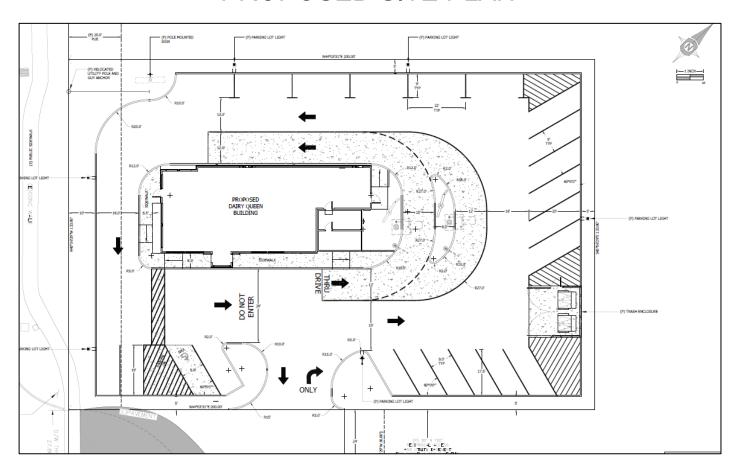
CITIZENS ARE INVITED TO PARTICIPATE in the public hearing and give written or oral testimony as described above that address applicable decision criteria during that part of the hearing process designated for testimony in favor of, or opposition to, the proposal. If additional documents or evidence are provided in support of the application subsequent to notice being sent, a party may, prior to the close of the hearing, request that the record remain open for at least seven days so such material may be reviewed.

**Appeals:** Failure to raise an issue in the hearings, in person or by letter, or failure to provide sufficient specificity to afford the decision makers an opportunity to respond to the issue precludes appeal to the Land Use Board of Appeals based on that issue. Decisions of the Planning Commission may be appealed to the Lebanon City Council within 15 days following the date the Commission's final written decision is mailed. Only the applicant, a party providing testimony, and/or a person who requests a copy of the decision has rights to appeal a land use decision. The appeal must be submitted on the appeals form as prescribed by City Council with appropriate fee paid and must set forth the criteria issues that were raised which the applicant or party deems itself aggrieved. Please contact our office should you have any questions about our appeals process.

**Obtain Information:** A copy of the application, all documents and evidence relied upon by the applicant, and applicable criteria are available for inspection at no cost and will be provided at the cost of 25 cents per single-sided page. If you have questions or would like additional information, please contact City of Lebanon Community Development Department, 925 Main Street; phone 541-258-4906; email cdc@ci.lebanon.or.us.

The meeting is accessible to persons with disabilities. A request for an interpreter for the hearing impaired or for other accommodations for persons with disabilities should be made at least 48 hours before the meeting to 541-258-4906.

# PROPOSED SITE PLAN





# **LAND USE APPLICATION**

PROPERTY INF	ORMATION				
Site Address(es): S. Hwy 20 (No formal address established	Site Address(es): S. Hwy 20 (No formal address established)				
Assessor's Map & Tax Lot No.(s): TBD - Lot has been platted	, no Tax Number established				
Comprehensive Plan Designation / Zoning Designation:					
Current Property Use: Vacant Land					
Project Description:					
Construct a new Dairy Queen rest	aurant w/ a drive thru window.				
APPLICANT / PRIMARY CO	NTACT INFORMATION				
Applicant: John S. Odom	Phone: 417.343.2602				
Address: P.O. Box 410394	Email: john@johnsodom.com				
City/State/Zip: St Louis, MO 63141					
I hereby certify that the statements, attachments, exhibits, plot plan and the proposed land use activity docation to State and so redepth Laboration and subject property; and, any approva	other information submitted as a part of this application are true; that $g_{0n}$ or any covenants, conditions and restrictions associated with the by be revoked if it is found that such statements are false.				
APPLICANT SIGNATURE  email=john@johnsodom.com	Date:				
PROPERTY OWNER INFORMATION					
Owner: Rob Freres	Phone: 5038594224				
Address: 141 14th	Email: Rtfreres@frereslumber.com				
City/State/Zip: Lyons, or 97358	•				
OWNER SIGNATURE Rob Frences	Date: 8/10/2021				
ADDITIONAL CONTAC	CT INFORMATION				
Engineer / Surveyor: Udell Engineering & Land Surveying,	LLC Phone: 541.451.5125				
Address: 63 East Ash Street	Email:				
City/State/Zip: Lebanon, OR 97355					
•					
Architect: John S. Odom	Phone: 1.417.343.2602				
Address: P.O. Box 410394	Email: john@johnsodom.com				
City/State/Zip: St Louis, MO 63141					
Other:	Phone:				
Address:	Email:				
City/State/7ip					

THE CITY THAT FRIENDLINESS BUILT

	REQUIRED SUBMITTALS				
х	Application and Filing Fee				
х	Narrative Describing the Proposed Development and addressing the Decision Criteria				
	LDC Article Two Land Uses and Land Use Zones				
	LDC Article Three Development Standards				
	LDC Article Four Review & Decision Requirements				
	LDC Article Five Exceptions to Standards (eg Variance, Non-Conforming Uses)				
х	Site Plan(s) drawn to scale with dimensions, Include other drawings if applicable				
х	Copy of current Property Deed showing Ownership, Easements, Property Restrictions				

FOR OFFICE USE					
If more than one review process is required, applicant pays highest priced fee, then subsequent applications charged at half-price.					
Land Use Review Process	Fee	Land Use Review Process	Fee		
Administrative Review	\$750	Planned Development – Preliminary	\$2,500		
Administrative Review (Planning Commission)	\$1,500	Planned Development – Final (Ministerial)	\$500		
Annexation	\$2,500	Planned Development – Final (Administrative)	\$750		
Code Interpretation	\$250	Planned Development – Final (Quasi-Judicial)	\$1,500		
Comprehensive Plan Map/Text Amendment	\$2,500	Subdivision Tentative	\$1,500		
Conditional Use	\$1,500	Subdivision Final	\$750		
Fire District Plan Review	\$100	Tree Felling Permit (Steep Slopes only)	\$150 + \$5/tree		
Historic Preservation Review or Register	Varies	UGB Amendment	Actual Cost		
Land Partition	\$750	Variance (Class 1 – Minor Adjustment)	\$250		
Ministerial Review	\$250	Variance (Class 2 – Adjustment)	\$750		
Non-Conforming Use/Development	\$750	Variance (Class 3)	\$1,500		
Property (Lot) Line Adjustment	\$250	Zoning Map Amendment	\$2,500		
APPLICATION RECEIPT & PAYMENT					
Date Received: Date Complete: Receipt No.:					
Received By: Total Fee: File No.:					

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# CONDITIONAL USE / ADMINISTRATIVE REVIEW APPLICATION

Submitted to: City of Lebanon Planning Department 925 S. Main Street Lebanon, Oregon 97355 541-258-4906 Applicants/Property Owners: DND Groups, Inc. C/O Dara Dejbakhsh 23101 Lake Center Drive, Suite 160 Lake Forest, California 92630 JSO Services, LLC Applicant's Representative: John Odom 99 Meadowbrook Country Club Estates Saint Louis, Missouri 63011 john@johnsodom.com / (417) 343-2602 Applicant's Engineer: Udell Engineering and Land Surveying, LLC Brian Vandetta 63 E. Ash Street Lebanon, OR 97355 brian@udelleng.com / (541) 451-5125 Site Location: Unassigned 12S-02W-23B Tax Lot 114 Linn County Assessor's Map No.: Site Size: 0.61-acres Existing Land Use: Unimproved Zone Designation: Mixed Use (MU) Comprehensive Plan Designation: Mixed Use Surrounding Zoning: North: Mixed Use (MU) South: Mixed Use (MU) (across S. Santiam Hwy) Mixed Use (MU) East: West: Mixed Use (MU) Surrounding Uses: North: Unimproved South: Commercial retail (Walmart) East: Unimproved



West: Unimproved

#### I. Executive Summary

The applicant requests approval of a Conditional Use application to construct an approximately 2,500 square foot dine-in/drive-thru restaurant with associated site and parking lot improvements.

#### Location/Site Characteristics

The subject property is an interior site fronting S. Santiam Highway and is identified as Linn County Tax Assessor's Map No. 12S-02W-23B Tax Lot 114 and Parcel 1 of Partition Plat no. 2021-57. The site is 0.61-acres and unimproved.

The subject site is in a partially improved portion of the Santiam Highway Corridor and entirely surrounded by the Mixed-Use zoning district. To the north, is Burdell Boulevard and the BNSF Railroad. To the east, is Walgreens. To the south, is the South Santiam Highway right-of-way and Walmart. To the west, a vehicle sales lot.

#### **Operating Characteristics**

The operating characteristics of the proposed use include both drive-thru and dine-in food service with hours of operation that are not anticipated to extend into the hours between 10 p.m. and 10 a.m. on weekdays, and 10 p.m. and 11 a.m. on weekends. Egress and ingress to the site is via an existing 27.86-foot-wide shared driveway encroachment to South Santiam Highway.

#### II. Analysis of Development Code Criteria

According to Lebanon Development Code (LDC) 16.06.060, Table 16.06-3, Food and Beverage Sales with drive-up facilities are permitted in the MU zone with Conditional Use review by the Planning Commission through a quasi-judicial review process.

According to LDC 16.21.050, the Conditional Use application submittal requirements include an application authorization form, site analysis map, proposed development plan, preliminary grading plan, and other information as needed to determine conformance with LDC 16.21.060.

#### III. Review Criteria (Conditional Use for Mini-Storage Units)

LDC 16.21.060 includes the following review criteria that must be met for a conditional use application to be approved. Code criteria are written in **bold italics** and are followed by findings and conclusions.

- A. The application complies with all of the applicable provision of the underlying Land Use Zones (LDC Chapters 16.05 16.11), including building and yard setbacks, lot area and dimensions, density and floor area, lot coverage, building height, building orientation, architecture, and other special standards as may be required for certain land uses.
  - 1.1 The property where the proposed development is located is zoned Mixed-Use (Z-MU).
  - 1.2 The purpose of the MU zoning district, according to Section 16.060.020.A, is as follows:

"The purpose of the Mixed-Use Zone is to provide lands that possess potential for several



types of land use or combinations of different land uses. The intent of this designation is to achieve an environment in which different land uses can co-exist by providing building groupings for privacy, usable and attractive open spaces, and safe circulation, thus promoting the general wellbeing of the residents, businesses, and other occupants. Effective mixed-use zones not only allow the co-location of various types of uses, but they also promote compatible architectural design and connectivity of buildings to streets and paths."

- 1.3 The development standards for the MU zone are found in Table 16.06-7 and are as follows:
  - a. There is no minimum lot size for uses other than residential. Therefore, this criterion is not applicable.
  - b. Required yards and other site development standards are as required in the in the Z-RM, Z-NMU, ZNCM, Z-CCM, Z-HCM, Z-IND, or Z-PU zone. A comparison table of the most compatible zones is provided below:

Standard	Central Business	Highway Commercial Zone (Z-
Т	Commercial Zone (Z-	HCM)
h	CCM)	
Maximum Height	75′	45'
Maximum Building Coverage i	100%	100% (less setback area)
Minimum Setbacks	(a) Front yards and	(a) Front yards and street side
e	street side yards shall	yards shall be a minimum of 10'
	be a minimum of 0	(b) Front yards or street side yards
i	(b) Front yards or	abutting a residential zone shall be
S	street side yards	20'
	abutting a residential	(c) Side yards abutting a residential
1	zone shall be 10'	zone shall be 20'
0	(c) Side yards abutting	(d) Rear yards abutting a
С	a residential zone	residential zone shall be 20'
а	shall be 10'	
t	(d) Rear yards	
е	abutting a residential	
d	zone shall be 20'	

to the north of South Santiam Highway and the Walmart Supermarket, to the south of BNSF Railroad, and west of the Burdell Boulevard/South Santiam Highway intersection. All adjacent properties are within the MU zoning district with sites predominately developed with commercial.



The site closely aligns with the Highway Commercial Zone based on its proximity to the South Santiam Highway corridor, the existing development pattern, and purpose statements of the respective zones.

Building height is the vertical distance from grade to the average height of the roof surface. Final building plans are not yet completed, but on average the building height for a restaurant is 10 - 15 feet. Regardless, the building height will be less than the 45-foot maximum building height in the HCM zoning districts.

A setback is the required distance between a property line and a building, or other feature, in which development is restricted. The preliminary site plan shows building setbacks at least 31.5-feet from the front property line; 34-feet from the west property line; 53.5-feet from the east property line; and 89-feet from the north interior property line (see Sheet C200, Preliminary Site Plan). The parking lot improvements maintain a 10-foot front and 5-foot interior setback.

Lot coverage is the area of the lot covered by a building, or buildings, expressed as a percentage of the total lot area. The site is 0.61-acres with a proposed building coverage area of 2,500 square feet, or 9 percent lot coverage. Therefore, the lot coverage is less than the 100 percent (less setbacks) maximum permitted in the HCM zone district.

- c. Clear vision area is as provided in Section 16.12.030.H.4. All access points must contain a clear vision area which consist of a triangular area, two sides of which are lot lines measured from the corner intersection of the street lot lines and the third side of which is a line across the corner of the lot joining the non-intersection ends of the other two sides. The clear vision area for corner lots is 20 feet along the right-of-way of each intersecting street. The clear vision area for a street-driveway intersection shall be 10 feet along the driveway from its intersection with the street right-of-way and 20 feet along the street right-of-way at the point of intersection with the driveway. However, there is no proposed development or alterations to the existing access points. Therefore, this standard is not applicable to this development.
- B. The site size, dimensions, location, topography, and access are adequate for the needs of the proposed use, considering the proposed building mass, parking, traffic, noise, vibration, exhaust/emissions, light glare, erosion, odor, dust, visibility, safety, and aesthetic considerations.
  - 2.1 "Adequate" is not defined in the Lebanon Development Code but the Merriam Webster's Collegiate Dictionary, Eleventh Edition, defines "adequate" as "(1) sufficient for a need or requirement."
  - 2.2 <u>Proposed Use</u>. The proposed use is an approximately 2,500 square foot commercial dine-in/drive-thru restaurant with associated site and parking lot improvements.



- Location. The subject property is identified as Linn County Assessor's Map No. 12S-02W-23B Tax Lot 114. The site is unimproved and located along the South Santiam Highway corridor.
  - To the north, is an unimproved parcel in the MU zone district, Burdell Boulevard, and the BNSF Railroad. To the east, is an unimproved parcel in the MU zone district that abuts Walgreens and the Burdell Boulevard/South Santiam intersection. To the south, is the South Santiam Highway right-of-way and Walmart in the MU zone district. To the west, an unimproved parcel and vehicle sales lot in the MU zone district.
- 2.4 <u>Site Size, Dimensions, and Topography</u>. The site is 0.61-acres in size measuring 133 feet by 200 feet. The site is relatively flat with an elevation of 364 feet to 367 feet, sloping from the northeast to southeast. (See Sheet C100, Existing Conditions).
- 2.5 <u>Access.</u> The site has frontage on and shared access to South Santiam Highway. The existing driveway encroachment is 27.86-feet-wide and 830 feet to the west of the Burdell Boulevard/South Santiam intersection.
- 2.6 <u>Building Mass</u>: Mass refers to the size or physical bulk of a building, and can be understood as the actual size, or size relative to context.
  - The preliminary site plan shows an approximately 2,500 square foot building that is approximately 38-feet-wide and 72.5-feet-deep and approximately 20-feet-tall.
  - The following design techniques will decrease any perceived bulk: 1) increased setbacks to property boundaries properties; 2) reduced overall height; 3) building orientation.
- 2.7 <u>Vehicle Parking</u>: Table 16.14.070-1 of LDC 16.14.070 requires ten spaces per 1,000 square feet of net floor area for an eating or drinking establishments with drive-thru facilities. The net floor area (minus food preparation areas, storage, mechanical rooms) of the proposed structure is approximately 1,500 square feet which equates to 15 required parking spaces. As shown on the primarily civil site plan, 20 vehicle parking spaces and 2 motorcycle parking spaces are proposed thus exceeding the requirement.
- 2.8 <u>Bicycle Parking</u>. According to LDC 16.14.070-1, eating or drinking establishments with drive-thru facilities are required to have bicycle parking that totals five percent of required vehicle parking, or four spaces, whichever is greater. In this case, four bicycle parking spaces are greater than five percent of the 15 required parking spaces so four bicycle spaces are required.
  - Four bicycle parking spaces are proposed to be provided near the site main entrance along the accessible route in accordance with the standards of LDC 16.14.120. This standard can be verified at the time of a building permit or prior to the issuance of an occupancy permit.
- 2.9 <u>Noise</u>. Noise generation will be minimal for the proposed use, and will likely include noise associated with conversation, vehicle operation, and vehicle traffic.



- 2.10 <u>Lighting and Glare</u>. All on-site lighting will be directed downward and contained on-site. The standard can be verified at the time of a building permit or prior to the issuance of an occupancy permit.
- 2.11 Odor. Odor will be minimal for the proposed use and will likely include cooking and food aromas and some vehicle exhaust from on-site vehicle traffic.
- 2.12 <u>Hours of Operation</u>. The site is expected to be open Monday through Friday with hours of operation not extending into the hours of 10 p.m. and 10 a.m., and 10 p.m. and 11 a.m. on weekends.
- 2.13 <u>Vibrations and Dust</u>: There is no activity that will occur on site that would create vibration or dust. The pedestrian walkways, vehicle travel aisles, and parking spaces are proposed to be hard surfaced.
- 2.14 <u>Privacy and Safety</u>. The use will not impact the privacy of surrounding commercial area since most activity will occur in the building. Staff will be responsible for regular monitoring to ensure the site is maintained, safe, and free of items that are prohibited or potentially harmful.
- 2.15 <u>Buffering and Screening</u>. LDC 16.15.020 and 16.15.030 requires landscape buffering and screening to reduce the impacts commercial development and parking lots. For commercial development, the site area excluding building footprint and impervious surfaces are required to be landscaped. In addition, buffering and screen are required for parking and screening of mechanical equipment.
  - Landscape buffering is proposed within the required setbacks, parking lot landscape bays, and to screen mechanical equipment. A final landscaping plan will be provided prior to the issuance of a building permit in accordance with applicable standards under LDC 16.15.020.C.2.f.
- 2.16 <u>Landscaping Required</u>. LDC 16.15.020 provides that all setbacks, exclusive of accessways and other permitted intrusions, shall be landscaped in accordance with LDC 16.15.030. Only front and street side yards have a required setback. All other setbacks pertain to residential zone districts, which are not applicable in this case. Low screen landscaping is proposed in the front yard between the front property line and internal travel aisle.
- 2.17 <u>Irrigation System.</u> LDC 16.15.040 requires that all required landscape areas be provided with a piped underground irrigation system unless a licensed landscape architect or certified nurseryman submits written verification that the proposed plant materials do not require irrigation. An irrigation plan will be provided prior to the issuance of a building permit in accordance with applicable standards under LDC 16.15.040.
- 2.18 <u>Screening of Refuse Containers</u>. LDC 16.15.020.2.f.2 requires that refuse containers and disposal areas be screened from view by placement of a sight-obscuring fence, wall, or hedge at least six feet tall. Prior to the issuance of an occupancy permit, the refuse containers will be screened in accordance with LDC 16.15.020.2.f.2.



- C. The negative impacts of the proposed use on adjacent properties and on the public can be mitigated through application of other Code standards, or other reasonable conditions of approval.
  - 3.1 There are no known negative impacts of the proposed use on adjacent properties or the public. The site is located along the South Santiam Highway corridor that is intended for auto oriented development. Restaurants with drive-through service are permitted via Condition Use in the MU zoning district.
  - 3.2 Aesthetic and privacy concerns, if any, will be addressed through site and building design, landscaping and screening standards as discussed above, under Criterion B, and incorporated here by reference.
  - 3.3 Any concerns regarding parking, access, and the availability and capacity of public facilities will be addressed via compliance with the City of Lebanon Development Code, Public Improvement Standards, Adopted Standards and Specifications for Construction, and other relevant sections of the Lebanon Municipal Code. Compliance with the standards is discussed below, under Criterion C, and incorporated here by reference.
  - 3.4 The proposed structure and site improvements compliance with applicable Code standards referenced under this criterion will be assured prior to development on the subject property through subsequent building or other permit processes. For example, compliance with many requirements of the Oregon Structural Specialty Code, Oregon Fire Code, and City off-street Parking and Access Standard can only be evaluated in conjunction with a building permit application for construction on the site. However, where it is anticipated obstacles to compliance with any of the referenced regulations exist, it is appropriate to identify and resolve those issues, to the extent practicable, through this land use decision. Therefore, this criterion is met or can be met with reasonable conditions of approval.
- D. All required public facilities have capacity to serve the proposal.

#### Streets

- 4.1 As shown on the preliminary civil site plan, the proposed development is to construct a dine-in/drive-thru restaurant with associated site and parking lot improvements. The site is located on the north side of South Santiam Highway.
- 4.2 As shown on the site plan, there are no proposed changes to the existing 27.86-foot-wide ingress/egress to South Santiam Highway. Pedestrian access will be provided via proposed sidewalk connection.
- 4.3 South Santiam Highway is classified as a principal arterial street and is constructed to City/State standards. Improvements include curb, gutter, and sidewalk along both sides of the road, two travel lanes in each direction, and a center turn lane. No changes are proposed to the frontage along the existing encroachment to South Santiam Highway.
- 4.4 According to LDC 16.20.110(B), the City or other road authority may require a Traffic



- Impact Study as part of an application for development when an increase in site traffic volume generation by 300 Average Daily Trips.
- 4.5 Based upon the Institute of Transportation Engineers (ITE) trip generation rates for Category 934, "Fast Food Restaurant with Drive-Through Window," are estimated to have 32.67 vehicle trips per 1,000 square foot of gross floor area during the PM Peak Hour with 471 average daily trips. Therefore, based on the building square footage it is estimated that the fast-food establishment will generate 82 peak PM vehicle trip per day.
- 4.6 Lebanon's Transportation System Plan (TSP) does not identify any level of service or safety problems along either frontage of the site.

#### Sanitary Sewer

- 4.7 According to LDC 16.16.030 adequate sanitary sewer infrastructure and service must be made available to serve each new development. Such facilities and service must comply with the City's Sanitary Sewer Facility Plan and applicable construction specifications.
- 4.8 City utility maps show an eight-inch public sanitary sewer main in South Santiam Highway. A connection to the public sanitary sewer in South Santiam Highway is proposed (see Sheet C400, Preliminary Utility Plan).

#### Water

- 4.9 According to LDC 16.16.030 adequate water infrastructure and service must be made available to serve each new development. Such facilities and service must comply with the City's Water System Facility Plan and applicable construction specifications.
- 4.10 City utility maps show a 16-inch public water main in South Santiam Highway. A connection to the public water system in South Santiam Highway is proposed (see Sheet C400, Preliminary Utility Plan).

#### Storm Drainage

- 4.11 According to LDC 16.16.040, the City may grant land use approval and issue a development permit when adequate provisions for storm water runoff are or will be made available in compliance with the City's Storm Drainage Master Plan and all applicable local, state, and federal standards.
- 4.12 All new site development must maintain pre-development peak historic storm water discharge rates as per City standards. The application for a development proposal shall demonstrate, through calculations acceptable to the City Engineer, that this standard will be met by the proposed development.
- 4.13 City utility maps show a 12-inch and 21-inch public storm drain in South Santiam Highway. A connection to the public storm drain system in South Santiam Highway is proposed (See Sheet C300, Preliminary Drainage Plan).

Police Protection



- 4.14 The proposed development is served by the City of Lebanon Police Department.
- 4.15 No comments or concerns were provided by the City of Lebanon Police Department during the pre-application meeting concerning this development.

#### Fire Safety

- 4.16 The proposed development is served by the Lebanon Rural Fire Protection District.
- 4.17 No comments or concerns were provided by the Lebanon Rural Fire Protection District during the pre-application meeting concerning this development
- E. Existing conditions of approval required as part of a prior land use decision shall be met.
  - 5.1 The creation of the subject parcel was reviewed and approved under Lebanon Planning File No. MLP-21-05. All conditions of this land use approval were satisfied prior to the recordation of Linn County Survey No. 27054/Partition Plat No. 2021-57.
- F. The applicant shall be required to upgrade any existing development that does not comply with the applicable land use district standards, in conformance with Chapter 16.30, Non-Conforming Uses and Development.
  - 6.1 There are no known nonconformities. Therefore, this criterion is not applicable.
- G. In the case of a use existing prior to the effective date of this ordinance and classified in this Code as requiring a Conditional Use Hearing, a change in use, or in lot area or an alteration or enlargement of structure shall conform to the requirements for Conditional Use review.
  - 7.1 The site is unimproved. Therefore, this criterion is not applicable.
- H. The application complies with all of the Community Development Standards in LDC Chapter 16.12 16.19.
  - 8.1 Findings pertaining to Chapters 16.12 16.16 are provided under Section B and D above and incorporated herein by reference.
  - 8.2 Chapter 16.17 contains provisions pertaining to wireless communication facilities, which is are not provided in association with this application.
  - 8.3 Chapter 16.18 contains provisions pertaining to signage. As shown on the civil site plan, a pole mounted sign is proposed at the southeast corner of the site. Conformance with the sign regulation of the Chapter 16.18 will be reviewed at the time of a sign installation permit.
  - 8.4 Chapter 16.19 contains other community development and use standards such as accessory uses, residential uses in commercial and industrial zones, manufactured home placement standards, exterior lighting, home occupations, exceptions to yard and height standards, building projections, solar energy, and temporary use.
    - The only applicable standard in this chapter is LDC 16.19.050 pertaining to exterior lighting. Proposed exterior parking lot lighting will be designed, constructed, located,



shielded, and directed to not face directly, shine, reflect, or glare onto an adjacent property. A lighting plan and/or detail will be provided with a site improvement or building permit for review and approval.

#### IV. OVERALL CONCLUSION

Based on the above analysis, the proposed conditional use application meets all the applicable review criteria as outlined above.

#### V. ATTACHMENTS

- A. Linn County Survey No. 27054/Partition Plat No. 2021-57
- B. Tentative Plan Set
  - 1. Existing Conditions/Demo Plan, Sheet C100
  - 2. Preliminary Civil Site Plan, Sheet C200
  - 3. Preliminary Drainage Plan, Sheet C300
  - 4. Preliminary Utility Plan, Sheet C400
  - 5. Preliminary Dry Utility Plan, Sheet C401



