## City of Astoria Oregon



Financial Statements For The Year Ended June 30, 2020

### CITY OF ASTORIA, OREGON

ANNUAL FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2020

> Prepared by: Finance Department of The City of Astoria

### City of Astoria, Oregon

### Annual Financial Statements Year Ended June 30, 2020

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**INTRODUCTORY SECTION** 



December 31, 2020

Honorable Mayor, Members of the City Council and the City Manager City of Astoria, Oregon 97103

State law requires that every general-purpose local government publish, within six months of the close of each fiscal year, a complete set of audited financial statements. This report is published to fulfill that requirement for the fiscal year ended June 30, 2020.

Management assumes full responsibility for the completeness and reliability of the information contained in this report, based upon a comprehensive framework of internal control that it has established for this purpose. Because the cost of internal control should not exceed anticipated benefits, the objective is to provide reasonable, rather than absolute, assurance that the financial statements are free of any material misstatements.

As required by Generally Accepted Accounting Principles, this report includes the government and its component units, entities for which the government is considered to be financially accountable. Blended component units, although legally separate entities, are in substance, part of the government's operations and, so, data from these units are combined with data of the primary government. See Footnote 1.A for further elaboration.

Merina and Company, LLP, Certified Public Accounts, has issued an unmodified opinion on the City of Astoria's financial statements for the year ended June 30, 2020. The independent auditor's report is located in the front of the financial section of this report.

Management's discussion and analysis (MD&A) immediately follows the independent auditor's report and provides a narrative introduction, overview and analysis of the basic financial statements. The MD&A complements this letter of transmittal and should be read in conjunction with it.

### **Profile of the Government**

The City of Astoria is located in Clatsop County in the northwestern corner of Oregon. Situated on the shores of Young's Bay and the Columbia River, just seven miles from the Pacific Ocean, the area is noted for its spectacular scenery, its history, natural resources and outstanding recreational opportunities.

The City is the oldest permanent American settlement west of the Rocky Mountains. It was first settled in 1811 by fur traders working for New York fur merchant John Jacob Astor, after whom the City draws its name. Astoria was first incorporated as a city in 1856. During the late 1800s, with its bustling salmon canneries, forest products and shipping industries, Astoria was known as the liveliest boom town between Seattle and San Francisco.

The City operates under the council-manager form of government. Policy-making and legislative authority are vested in a governing council consisting of the mayor and four other members. The governing council is responsible for, among other things, passing ordinances, adopting the budget, appointing committees, and hiring the government's manager, attorney and municipal judge. The government's manager is responsible for carrying out the policies and ordinances of the governing council, for overseeing the day-to-day operations of the government, and for appointing the heads of the various departments.

Members of the council are elected on a non-partisan basis. The members serve four-year staggered terms, with two council members elected every two years. Each member represents a geographical ward and must live within that ward. The mayor is elected at large to serve a four-year term.

### **Accounting System and Budgetary Control**

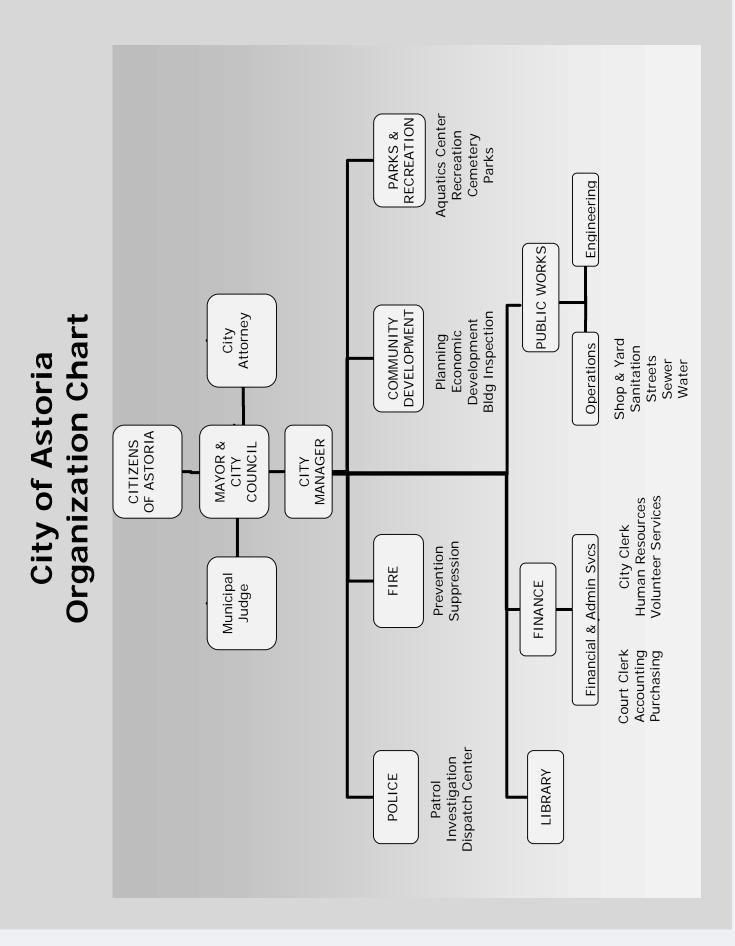
The accounting system was designed with consideration given to a system of internal controls that: (1) safeguard assets against loss from unauthorized use or disposition, and (2) maintain the reliability of financial records for preparation of financial statements and accountability for assets. Budgetary control is maintained at the department level, in those funds having departments, and at the object level in all other funds by the encumbrance of estimated purchase amounts prior to the release of purchase orders to vendors

The annual budget serves as the foundation for the City's financial planning and control. All departments of the City are required to submit requests for appropriation to the government's manager during February of each year. The city manager uses these requests as the starting point for developing a proposed budget. As required by Oregon Local Budget Law, the manager then presents this proposed budget to a budget committee comprised of the five members of the City Council and five residents of the City who are appointed by the Mayor. The budget committee holds a public hearing and then reviews, revises and approves the budget. The budget is then submitted to the city council. The council is required to hold a public hearing on the approved budget and to adopt a final budget before June 30, the close of the City's fiscal year. The appropriated budget is prepared by fund, function (e.g., general), and department (e.g., police). Department heads may transfer resources within a department as they see fit. Transfers between departments, however, are completed by adopted resolution of the council in accordance with Oregon Local Budget Law.

Respectfully submitted,

Susan E Brooks, CPA

Director of Finance and Administrative Services



### CITY OF ASTORIA

### Year Ending June 30, 2020

### City of Astoria

### **ELECTED OFFICIALS**

Bruce Jones Chair Term Expires 12/31/22
Roger Rocka Councilor Ward 1 Term Expires 12/31/22
Tom Brownson Councilor Ward 2 Term Expires 12/31/20
Joan Herman Councilor Ward 3 Term Expires 12/31/22

Jessamyn Grace West Councilor Ward 4 Term Expires 12/31/20

### **ADMINISTRATIVE STAFF**

Brett Estes City Manager

Blair Henningsgaard City Attorney

Kristopher A. Kaino Municipal Judge

Susan Brooks Director of Finance & Administrative Svcs

Megan Leatherman Community Development Director

Geoff Spalding Police Chief

Dan Crutchfield Fire Chief

Jonah Dart-Mclean Parks & Community Services Director

Jimmy Pearson Library Director

Jeff Harrington Public Works Director

Mailing Address: 1095 Duane Street Astoria, Oregon 97103

www.astoria.or.us





### INDEPENDENT AUDITOR'S REPORT

The Honorable Mayor and City Council City of Astoria, Oregon

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of City of Astoria, Oregon, as of and for the year ended June 30, 2020, and the related notes to the financial statements, which collectively comprise City of Astoria, Oregon's basic financial statements as listed in the table of contents.

### Management's Responsibility for the Financial Statements

City of Astoria, Oregon's management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### **Auditor's Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of City of Astoria, Oregon, as of June 30, 2020, and the respective changes in financial position and, where applicable, cash flows thereof, for the year then ended in accordance with accounting principles generally accepted in the United States of America.



### **Change in Accounting Principle**

As discussed in Note 4 to the financial statements, the City of Astoria adopted new accounting guidance, GASB Statement No. 95, *Postponement of the Effective Dates of Certain Authoritative Guidance*. Our opinion is not modified with respect to this matter.

### **Other Matters**

### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the required supplementary information, such as management's discussion and analysis and schedule of revenues, expenditures and changes in fund balance – budget and actual, as listed in the table of contents under required supplementary information, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the management's discussion and analysis, schedule of the proportionate share of the net pension liability, schedule of contributions, schedule of proportionate share – RHIA, schedule of contributions - RHIA, schedule of changes in total OPEB liability and related ratios (implicit rate subsidy), and schedule of contributions - OPEB (implicit rate subsidy), as listed in the table of contents under required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

The schedule of revenues, expenditures and changes in fund balance – budget and actual, as listed in the table of contents under required supplementary information, are the responsibility of management and were derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, this information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

### Supplementary and Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise City of Astoria, Oregon's basic financial statements. The introductory section and supplementary information are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The supplementary information, as listed in the table of contents, is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The introductory sections has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on it.

### Reports on Other Legal and Regulatory Requirements

### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 28, 2020 on our consideration of City of Astoria, Oregon's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City of Astoria, Oregon's internal control over financial reporting or on compliance. That report is issued separately and is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering City of Astoria, Oregon's internal control over financial reporting and compliance.

### Other Reporting Required by Oregon Minimum Standards

In accordance with Minimum Standards for Audits of Oregon Municipal Corporations, we have also issued our report dated December 28, 2020, on our consideration of City of Astoria, Oregon's compliance with certain provisions of laws and regulations, including the provisions of Oregon Revised Statutes as specified in Oregon Administrative Rules. The purpose of that report is to describe the scope of our testing of compliance and the results of that testing, and not to provide an opinion on compliance.

For Merina+Co Tualatin, Oregon December 28, 2020

### MANAGEMENT'S DISCUSSION AND ANALYSIS

As management of the City of Astoria, we offer readers of the City of Astoria's financial statements this narrative overview and analysis of the highlights of financial activities for the fiscal year ended June 30, 2020. Management's Discussion and Analysis (MD&A) focuses on current year activities and resulting changes. We encourage readers to consider the information presented here in conjunction with in our letter of transmittal.

### FINANCIAL HIGHLIGHTS

- The City's net position total is \$ 59,235,523. This includes general and business-type fixed assets. Infrastructure improvements have been added for these financial statements.
- Governmental revenues increased by \$48,179 (or .3 %). The modest increase reflects increase in charges for services and ad valorem tax collections which were offset by decreases in transient lodging taxes and lower interest earnings due to falling interest rates after the onset of COVID-19.
- Business-type activities revenues increased by \$ 92,486 (or 1.1 %). The increase is a result of the increased charges for service, offset by reduced by lower interest earning due to falling interest rates after the onset of COVID-19. Overall, City expenses for both fund types increased by \$ 2,041,714 (or 9.2%). This is attributable to wage and benefit increases across the board, payment of retroactive amounts for settled collective bargaining agreements and associated legal expenses. Additionally, contractors were engaged for a large portion of the year to complete zoning updates and for building inspection and planning review requirements.
- Total outstanding long-term debt decreased by \$1,562,067 (or 5.5%) during the current fiscal year.

These items are more fully described later in this discussion.

### **OVERVIEW OF THE FINANCIAL STATEMENTS**

The discussion and analysis provided here are intended to serves as an introduction to the City of Astoria's basic financial statements. City of Astoria's basic financial statements consist of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) the notes to financial statements. This report also includes supplementary information intended to furnish additional detail to support the basic financial statements themselves.

**Government-wide Financial Statements.** The *government-wide financial statements* are designed to provide readers with a broad overview of the City of Astoria's finances, in a manner similar to a private-sector business.

The statement of net position presents financial information on all of the City of Astoria's assets, liabilities, and deferred inflows/outflows of resources, with the difference reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City of Astoria is improving or deteriorating.

The statement of activities presents information showing how the City of Astoria's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported for some items that will only result in cash flows in future fiscal periods (for example uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish function of the City of Astoria that are principally supported by taxes and intergovernmental revenues (*governmental activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). The governmental activities of the City of Astoria include general government, public safety, finance, community development and library. The business-type activities of the City of Astoria include the Public Works operations and capital projects as well as the 17<sup>th</sup> Street Dock operations.

The government-wide financial statements include not only the City of Astoria itself (known as the *primary government*), but also an urban renewal agency which is a blended component unit of the City of Astoria which is a legally separate entity for which the City of Astoria is financially accountable.

City's annual financial report consists of several sections. Taken together they provide a comprehensive financial look at the City. The components of the report include the following:

**Fund Financial Statements.** A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City of Astoria, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City of Astoria can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

**Governmental Funds.** Governmental funds are used to account for essentially the same functions reported as *governmental activities* in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on *near-term inflows and outflows of spendable resources*, as well as on *balances of spendable resources* available at the end of the fiscal year. Such information may be useful in assessing a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The City of Astoria maintains several individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statements of revenues, expenditures, and changes in fund balances for the general fund, the capital improvement fund, emergency communication fund, the Urban Renewal Agency, parks operations fund and local improvement debt service fund, which are considered to be major funds. Data from the other governmental funds are combined into a single aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of combining statements in the combining and individuals fund statements and schedules section of this report.

The City of Astoria adopts an annual appropriated budget for all Governmental Funds. A budgetary comparison statement has been provided for Governmental funds to demonstrate compliance with this budget.

**Proprietary funds.** Proprietary funds are used to account for activities where the emphasis is placed on net income determination. The City of Astoria maintains proprietary funds. *Enterprise funds* are used to report the same functions presented as *business-type activities* in the government-wide financial statements. The City of Astoria uses enterprise funds to account for the Public Works operations and for Public Works capital projects.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail.

The City adopts an annual appropriated budget for all proprietary funds. To demonstrate compliance with the budget, budgetary comparison statements have been provided for the enterprise funds as supplemental information as listed in the table of contents. The proprietary fund financial statements can also be found in the basic financial statements as listed in the table of contents.

**Fiduciary Funds.** Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support City programs. The accounting used for fiduciary funds is similar to that used for proprietary funds. The City of Astoria does not have any fiduciary funds.

**Notes to the Basic Financial Statements.** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

**Other information.** In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information including financial information and disclosures that are required including the City of Astoria's progress in funding its obligation to provide pension and other postemployment benefits.

Combining statements referred to earlier in connection with nonmajor governmental funds are presented immediately following the required supplementary information on pension and OPEB.

- Combining Statements. Non-major funds are presented here, whereas major funds are included within the Basic Financial Statements. These statements include balance sheets and statements of revenues, expenditures and changes in fund balances that are carried forward to the Basic Financial Statements.
- Budgetary Comparisons. Budgetary information for all non-major governmental and proprietary funds is presented here.
- Capital Assets and Other Financial Schedules complete the Financial Section of the report.

### **Government-wide Financial Analysis**

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the City of Astoria, total assets and deferred outflows exceeded total liabilities and deferred inflows by \$59,235,523 at the close of the most recent fiscal year.

The largest portion, 70.4%, of the City of Astoria's net position reflects its investment in capital assets, net of accumulated depreciation (e.g., land, buildings, machinery and equipment); less any related debt used to acquire those assets which remains outstanding. The City of Astoria uses capital assets to provide services to citizens and therefor these assets are *not* available for future spending. Although the City of Astoria's investment in capital assets is reported net of related debt, it should be noted the resources needed to repay debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of the City's net position, 18.7%, represents resources which are subject to external restrictions on how they may be used. The remaining 10.9% represents a total net position to meet ongoing obligations.

### CITY AS A WHOLE GOVERNMENT-WIDE FINANCIAL STATEMENTS

Table 1: Net Position at Year-end for the Fiscal Year Ending June 30, 2020 and 2019

	Governmental Activities		Busines Activ		Total			
	2020	2019	2020	2019	2020	2019		
Cash and investments	\$ 23,075,264	\$ 20,729,079	\$ 4,681,465	\$ 4,807,506	\$ 27,756,729	\$ 25,536,585		
Other assets	2,009,731	1,816,675	2,008,870	2,085,228	4,018,601	3,901,903		
Capital assets	18,545,831	19,425,892	48,872,422	49,766,483	67,418,253	69,192,375		
Net OPEB asset	86,885	49,534	29,661	17,807	116,546	67,341		
Total assets	\$ 43,717,711	\$ 42,021,180	\$ 55,592,418	\$ 56,677,024	\$ 99,310,129	\$ 98,698,204		
Pension and OPEB related Deferred								
Outflows	\$ 3,487,957	\$ 3,656,706	<u>\$ 1190,741</u>	<u>\$ 1,314,563</u>	<u>\$ 4,678,698</u>	<u>\$ 4,971,269</u>		
Total Deferred Outflows and Assets	<u>\$ 47,205,668</u>	<u>\$ 45,677,886</u>	<u>\$ 56,783,159</u>	<u>\$ 58,009,394</u>	<u>\$ 103,988,827</u>	<u>\$ 103,669,473</u>		
Current Liabilities Net Pension	\$ 1,488,173	\$ 1,495,373	\$ 2,568,587	\$ 2,439,401	\$ 4,056,760	\$ 3,934,774		
Liability	9,391,904	8,123,939	3,206,267	2,920,504	12,598,171	11,044,443		
Long term debt outstanding	1,861,197	1,948,676	24,318,694	25,918,337	<u>26,179,891</u>	27,867,013		
Total liabilities	\$ 12,741,274	\$ 11,567,988	\$ 30,093,548	\$ 31,278,242	\$ 42,834,822	\$ 42,846,230		
Deferred Inflows	1,576,079	1,894,406	342,403	474,975	1,918,482	2,369,381		
Net Position: Net Investment in Capital								
Assets	\$ 18,380,343	\$ 19,239,341	\$ 23,313,694	\$ 22,751,035	\$ 41,694,037	\$ 41,990,376		
Restricted	10,560,093	9,138,012	531,865	531,865	11,091,958	9,669,877		
Unrestricted (deficit) Total net	3,947,879	3,838,139	2,501,649	2,955,470	6,449,528	6,793,609		
position	\$ 32,888,315	\$ 32,215,492	\$ 26,347,208	\$26,238,370	\$ 59,235,523	\$ 58,453,862		
Total Liabilities, Deferred Inflows and Net Position	<u>\$ 47,205,668</u>	<u>\$ 45,677,886</u>	<u>\$ 56,783,159</u>	<u>\$ 57,991,587</u>	<u>\$ 103,988,827</u>	<u>\$ 103,669,473</u>		

The City's net position increased by \$781,661, during the current fiscal year.

The City's total assets at June 30, 2020 increased \$ 611,925 or .6% from the prior year. Cash increased by \$ 2,220,144 or 8.69% from the prior year while other assets increased by \$ 116,698 or 3.0%. Capital assets, net, decreased \$ 1,774,122, or (2.6)%. Net OPEB asset increased \$ 49,205 or 73.1%. Deferred outflows decreased \$ 292,571 or (5.9)% from the prior year.

The City's total liabilities at June 30, 2020 decreased by \$ 11,408 or (.02)% from the prior year. Accounts payable decreased \$ 23,192 or (5.6)% and Accrued payroll decreased \$ 41,996 or (4.7)%. The City's outstanding debt decreased \$ 1,489,813 or (5.5)%. Net pension liability increased \$ 1,553,728 or 14.1%. Landfill post closure liability increased \$ 39,690 or 10.3%. Post Employment Health Care Benefits decreased \$ 65,780 or (7.4)%. Deferred Inflows decreased \$ 450,899 or (19.0)%.

Table 2:
Change in Net Position
for Fiscal Year Ending June 30, 2020 and 2019

			Busines Activi		To	tal
-	2020	2019	2020	2019	2020	2019
REVENUES	2020	2019	2020	2019	2020	2019
Program revenues						
Charges for services	\$ 4,805,793	\$ 4,367,420	\$ 7,878,027	\$ 7,770,136	\$ 12,683,820	\$ 12,137,556
Grants & contributions	128,750	38,877	255,912	258,783	384,662	297,660
General revenues						
Ad valorem taxes	7,508,061	7,451,713	-	-	7,508,061	7,451,713
Non-ad valorem taxes	3,582,057	4,099,101	-	-	3,582,057	4,099,101
Interest	429,745	457,734	86,610	99,144	516,355	556,878
Other	299,601	290,983			299,601	290,983
Total revenues	<u>16,754,007</u>	16,705,828	8,220,549	<u>8,128,063</u>	24,974,556	24,833,891
EXPENSES						
Governmental activities	16,117,259	14,364,664	-	-	16,117,259	14,364,664
Business-type activities			8,075,636	7,786,517	8,075,636	7,786,517
Total expenses	<u>16,117,259</u>	14,364,664	8,075,636	7,786,517	24,192,895	22,151,181
Transfers Change in Accounting	36,075	(95,600)	(36,075)	95,600	-	-
Principal	-	-	-	-	-	-
Prior Period Adjustment	-	-	-	-	-	-
Increase (decrease) in net position	672,823	2,245,564	108,838	437,146	781,661	2,682,710
Net position, July 1	32,215,492	29,969,928	26,238,370	25,801,224	58,453,862	55,771,152
Net position, June 30	\$ 32,888,315	\$ 32,215,492	\$ 26,347,208	\$ 26,238,370	\$ 59,235,523	\$ 58,453,862

**Governmental activities.** Governmental activities increased the City's net position by \$ 672,823 from the prior year. The primary resources contributing to the increase are charges for service, grants and property tax. Due to COVID 19 restrictions, motel tax collections decreased by \$ 517,044 and interest earnings declined by \$ 27,989 as interest rates decreased after COVID 19 restrictions began.

**Business-type activities.** Business-type activities increased the City's net position by \$ 108,838 from the prior year. While resources remained steady through June 30, 2020 they were less than anticipated and expenses increased primarily due to wage and benefit increases.

### **BUDGETARY HIGHLIGHTS**

Capital Outlay

**Ending Fund Balance** 

Original budget compared to final budget. During the year there was a need to make amendments to reallocate appropriations within and among departments or funds as additional information was compiled and budget constraints became clearer. Generally, these transfers were *not* significant. However, the following adjustments are of note:

Building Inspection Fund		itract labor fo	recognize a or several scho	dditional resources ar ol projects funded throug	
		Original	Chang	e Final	
Resources: Charges for Services		200,000	700,00	0 900,000	
Expenditures: Materials & Services		28,990	500,00	0 528,990	
Ending Fund Balance		78,940	200,00	0 278,940	
Emergency Communication Fund		vices for Man		apital equipment and for ter due to unexpected ar	
		Original	Change	Final	
Expenditures: Personal Services		1,292,600	(25,000	1,267,600	
Materials & Services		177,490	25,000	202,490	
Capital Outlay		168,000	85,000	253,000	
Contingency		150,000	(85,000	65,000	
Maritime Memorial Fund  Supplemental Budget to recognize Beginning Fund Balance due to delay in final capital costs associated with memorial expansion.					to
		Original	Chan	ge Final	
Resources: Beginning Fund Balan	ce	1,000	50,0	00 51,000	
Expenditures: Materials & Services		11,100	18,9	00 30,000	

After review of actual expenditures compared to the appropriations in the final budget, no instances of expenditures exceeding appropriations are noted.

25,000

6,100

25,000

6,100

### CAPITAL ASSETS AND DEBT ADMINISTRATION

### Capital Assets

As of June 30, 2020, the City had invested \$67,418,253 in capital assets, net of accumulated depreciation, as reflected in the following table. Net additions and deletions of assets increased capital assets by \$1,384,885. Capital assets, net of depreciation, decreased by \$1,774,122.

Table 3:
Capital Assets at Year-end
for Fiscal Year Ending June 30, 2020 and 2019
(net of depreciation)

	Govern Activ		Busine: Activ		Total		
	2020	2019	2020	2019	2020	2019	
Land/CIP Buildings Land	\$ 2,207,901 7,261,722	\$ 2,125,487 7,562,806	\$ 2,761,395 175,203	\$ 2,438,938 186,696	\$ 4,969,296 7,436,925	\$ 4,564,425 7,749,502	
improvements Machinery &	3,954,315	4,258,179	9,321,407	9,554,800	13,275,722	13,812,979	
equipment Infrastructure Total	1,875,573 <u>3,246,320</u> <b>\$ 18,545,831</b>	1,924,221 3,555,199 <b>\$ 19,425,892</b>	1,331,947 <u>35,282,470</u> <b>\$ 48,872,422</b>	1,085,396 36,500,653 <b>\$ 49,766,483</b>	3,207,520 38,528,790 <b>\$ 67,418,253</b>	3,009,617 40,055,852 <b>\$ 69,192,375</b>	

The following table reconciles the change in capital assets. Additions include assets acquired or under construction at year-end. Reductions are for disposition of assets and depreciation.

Table 4:
Changes in Capital Assets
for Fiscal Year Ending June 30, 2020 and 2019

	Governmental Activities		Busines Activ		Total Government			
-	2020	2019	2020	2019	2020	2019		
Beginning Balance	\$ 30,452,386	\$ 28,415,860	\$ 82,320,893	\$ 81,505,151	\$ 112,773,279	\$ 109,921,011		
Additions	639,055	2,097,146	858,132	815,742	1,497,187	2,912,888		
Retirement	-	-	-	-	-	-		
Other		(60,620)	( 112,302)		(112,302)	(60,620)		
Assets before Depreciation	31,091,441	30,452,386	83,066,723	82,320,893	114,158,164	112,773,279		
Accumulated Depreciation	(12,545,610)	(11,026,494)	(34,194,301)	(32,554,410)	(46,739,911)	(43,580,904)		
<b>Ending Balance</b>	<u>\$ 18,545,831</u>	<b>\$19,425,892</b>	<u>\$ 48,872,422</u>	<b>\$ 49,766,483</b>	\$ 67,418,25 <u>3</u>	\$ 69,192,37 <u>5</u>		

Assets for governmental activities were added in the amount of \$ 639,055 and included construction in progress projects listed below. Major additions net of construction commitments included:

Capital Improvement Fund expenses included: information technology updates including servers, routers, switches, Simulcast, Antennas/GPS and Microwaves for Cell Tower Communications - \$ 172,271; Police Vehicles leasing \$ 120,812; APD Copier - \$ 10,201; Tasers - \$ 6,854; City Hall A/C for server room and 3<sup>rd</sup> floor - \$ 12,274; 2020 Ford F350 Fire Truck - \$ 49,938; Dispatch Console and workstation - \$ 66,456; Parks

and recreation Aquatic Center Fire System upgrades - \$ 27,330; upgrade to Lap Pool impellor \$ 7,288; Recreation Center improvements - \$ 8,382 and playground equipment - \$ 11,169; Maritime Memorial Expansion - \$ 22,129 and Street repairs and paving \$ 41,538.

Business-type asset were added in the amount of \$858,132 and included construction in progress projects listed below. Major additions net of construction commitments are listed below:

Residence # 3 roof in the amount of \$ 13,644; 2020 Ford F350 \$ 31,154; 2020 Ford 553 3 yard Dump Truck \$ 47,355; 2020 Ford Ranger \$ 25,127; 2020 Ford 550SD \$90,193; Sewer camera \$ 12,718; 1025R Tractor with bucket \$ 15,474; Mower with deck \$ 8,158; Confined Space Equipment \$ 11,436; Combined Sewer Overflow Modem assembly \$ 8,300, Turbidity Flow Sensor \$ 8,513 and Elgin Street Sweeper \$ 263,603.

### **Construction Commitments:**

City has the following active design and construction projects:

Project	<b>Construction in Progress</b>	Vendor
Trolley Trestle Repair Design	611,086	OBEC Consulting Engineers
Highway 202 Sidewalk Design	30,810	ODOT
Waterfront Bridge Replacement	1,296,823	ODOT
Slow Sand Filters	1,192,806	Big River Construction Inc.
TOTAL	<u>\$ 3,131,525</u>	

### **Debt Outstanding**

As of year-end, the City had \$ 26,646,768 in outstanding debt compared to \$ 28,208,865 last year with \$ 1,849,881 due within one year.

Table 5:
Outstanding Debt at Year End

	<u>Totals</u>				
	<u>2020</u>	<u>2019</u>			
Governmental:					
General obligation	\$ 213,488	\$ 246,581			
Pension Liability GASB 68	651,976	696,462			
Sub-total	865,464	943,043			
Business-type:					
Water	2,712,711	2,968,952			
Streets	211,442	-			
Wastewater	20,489,957	21,810,474			
Docks	950,069	1,043,843			
Bridges	1,194,549	1,192,179			
Pension Liability GASB 68	222,576	250,374			
Sub-total	25,781,304	27,265,822			
Total	\$ 26,646,768	\$ 28,208,865			

Governmental debt added a lease for two Police Department Ford Interceptor totaling \$ 120,812. Debt payments were made in the amount of \$ 141,875, inclusive of lease payments.

The City has entered into an agreement with the Department of Environmental Quality (DEQ) to borrow money for the design and construction of combined sewer overflow infrastructure. To date the total amount borrowed from DEQ is \$ 18,115,436. A total of \$ 853,576 was paid on principal for DEQ loans this year.

The City borrowed a total of \$ 13,198,158 from IFA to finance the 11<sup>th</sup> and 16<sup>th</sup> Street CSO separation projects. Payment of \$ 441,284 was paid on principal fir IFA loans this year.

A total of \$ 31,313,594 has been borrowed for Combined Sewer Overflow improvements with \$ 19,884,801 outstanding.

Detailed information regarding the City's debt and amortization terms is located in the Notes to the Financial Statements.

### **ECONOMIC FACTORS**

Oregon does not have a sales tax and thus property taxes are a major resource for many communities. Property taxes represent 67.8% of resources of the General Fund and 45.1% of governmental revenues overall. Other resources include franchise fees, motel taxes and charges for services and fines. Investment earnings decreased \$ 27,989 or (6.1)% over 2019 earnings.

Investment Income loss on sale of Mill Pond Lots of \$ 158,431 was recognized in 2020.

The City maintains a variety of governmental funds for special purposes. The Capital Improvement Fund received revenues from state taxes, the sale of City property, grants and other sources in the amount of \$ 633,336, including \$ 271,785 from the harvest of timber and land sales and \$ 296,347 from State shared revenues. Expenditures in the amount of \$ 734,358 includes debt service payments of \$ 148,658 and capital items including: information technology updates including servers, routers, switches, website update, Criminal Justice connect and eCitation including printers, police vehicle leasing and equipment, upgrade to pool impellor and alarm system, recreation center upgrades and playground equipment for Parks Department maintenance. The Building Inspection Fund received fees of \$809,663, with expenditures of \$ 413,878 and a transfer out of \$ 20,800. The Emergency Communication Fund provides dispatch services for the City and other area entities. It received 911 proceeds and other charges for services in the amount of \$ 1,479,986 with expenditures of \$ 1,480,794 and a transfer out of \$ 25,000. The Parks Operations Fund received operating revenues in the amount of \$ 1,194,403, transfers in of \$ 1,436,100 and expenditures of \$2,473,331. The General Fund provided a transfer to Parks Operation in the amount of \$1,089,608, \$ 276,492 was provided from Promote Astoria to support tourist facilities and \$ 70,000 was transferred from 17th Street Dock for a total transfer in of \$ 1,436,100. The Astor East and West Urban Renewal Districts are blended component units of the City. The urban renewal districts received revenues of \$ 1,335,767 with expenditures of \$281,629. Expenses recorded on a budgetary basis for the Urban Renewal Funds expenditures include capital improvements of \$ 65,358 and \$ 153,910 for City administrative services. Finally, the Promote Astoria Fund received \$1,315,028 in revenue of which \$1,238,853 was transient room tax collections and included 70% of a 2% increase implemented January 1, 2018. Distributions and other expenditures totaled \$ 759.009 and \$ 276.492 was transferred to Parks Operations for facility operations related to tourism. These funds represent the major and larger governmental special purpose funds.

The business-type activities are funded with utility charges. During fiscal year ended June 30, 2020 the City initiated Water and Sewer rates increases of 1% each, effective July 1, 2019. The Sewer Surcharge which is dedicated to the Combined Sewer Overflow (CSO) Debt Service Fund to pay loans and CSO maintenance expenses associated with the CSO infrastructure projects remained at 97%. The Public Works Fund budgetary resources were \$ 6,525,944 including \$ 606,225 of transfers in to the fund while budgetary expenditures were \$ 6,596,730 including \$ 1,679,420 of transfers to other funds.

COVID-19 has proved to have impacts across the board and expenses which can be deferred have been. Critical needs are being met and depending on the duration of shut downs will have impacts which will reduce collections, impact cash flow and reserves.

Uncertainties about future economic changes and financial impacts are common in all cities. The City continues to constrain spending to items and personnel necessary to provide quality services for its citizens.

City staff continues to investigate and initiate opportunities for economic development to provide increased resources for the City's operations.

### **FINANCIAL CONTACT**

The City's financial statements are designed to present users (citizens, taxpayers, customers, investors, and creditors) with a general overview of the City's finances and to demonstrate the City's accountability. If you have questions about the report or require additional financial information, please contact the City's Director of Finance and Administrative Services at 1095 Duane Street, Astoria, OR 97103. Complete financial statements of the blended component unit, the Astoria Development Commission, may be obtained at the same address.

# BASIC FINANCIAL STATEMENTS

### **BASIC FINANCIAL STATEMENTS**

The basic financial statements include interrelated sets of financial statements as required by the GASB. The sets of statements include:

- Government-Wide Financial Statements
- > Fund Financial Statements
  - Governmental Funds
  - Proprietary Funds

In addition, the notes to the basic financial statements are included to provide information that is essential to a user's understanding of the basic financial statements.

### CITY OF ASTORIA, OREGON STATEMENT OF NET POSITION June 30, 2020

	Governmental Activities		usiness-Type Activities	Total	
ASSETS					
Current Assets: Equity in Pooled Cash and Investments Receivables (Net of Allowance):	\$ 23,075,264	\$	4,681,465	\$	27,756,729
Accounts	-		1,554,155		1,554,155
Taxes	546,932		-		546,932
Loans	573,100		-		573,100
Other Inventory	934,628		409,786		934,628 409,786
Internal Balances	 (44,929)		44,929		-
Total Current Assets	 25,084,995		6,690,335		31,775,330
Noncurrent Assets: Net OPEB Asset	86,885		29,661		116,546
Capital Assets:	2 207 004		2 704 205		4 000 000
Nondepreciable Depreciable, Net	 2,207,901 16,337,930		2,761,395 46,111,027		4,969,296 62,448,957
Total Noncurrent Assets	 18,632,716		48,902,083		67,534,799
Total Assets	43,717,711		55,592,418		99,310,129
DEFERRED OUTFLOWS OF RESOURCES					
Net OPEB Related Deferrals Net Pension Related Deferrals	 93,781 3,394,176		32,016 1,158,725		125,797 4,552,901
Total Deferred Outlows of Resources	 3,487,957		1,190,741		4,678,698
Total Deferred Outflows of Resources and Assets	\$ 47,205,668	\$	56,783,159	\$	103,988,827
LIABILITIES					
Current Liabilities:					
Vouchers and Accounts Payable	\$ 248,839	\$	140,762	\$	389,601
Accrued Payroll Accrued Interest Payable	692,179 3,746		155,578 230,181		847,757 233,927
Other Accrued Expenses	3,746		103,795		103,795
Landfill Postclosure Liability	28,560		-		28,560
Deposits Payable	65,039		99,464		164,503
Current Portion of Long-Term Debt Current Unused Compensated Absences	 198,559 251,251		1,733,550 105,257		1,932,109 356,508
Total Current Liabilities	 1,488,173		2,568,587		4,056,760
Noncurrent Liabilities:					
Net Pension Liability	9,391,904		3,206,267		12,598,171
Noncurrent Landfill Postclosure Liability Noncurrent Portion of Long-Term Debt	395,090 666,905		24,047,754		395,090 24,714,659
Noncurrent Unused Compensated Absences	182,226		60,313		242,539
Post Employment Health Care Benefits	 616,976		210,627		827,603
Total Noncurrent Liabilities	 11,253,101		27,524,961		38,778,062
Total liabilities	 12,741,274		30,093,548		42,834,822
DEFERRED INFLOWS OF RESOURCES					
Unavailable Revenue - Loan Receivable	573,100		-		573,100
Net OPEB Related Deferrals  Net Pension Related Deferrals	103,445 899,534		35,315 307,088		138,760 1,206,622
Total Deferred inflows of Resources	 1,576,079		342,403		1,918,482
NET POSITION  Net Investment in Capital Assets	18,380,343		23,313,694		41,694,037
Restricted For:					
OPEB Asset Astoria Public Library Endowment Fund:	86,885		29,661		116,546
Nonexpendable	50		-		50
Expendable Astoria Public Library Renovation Fund:	142,596		-		142,596
Expendable	7,945		-		7,945
Aquatic Facility Trust Fund - Expendable	6,407		-		6,407
Logan Memorial Library Trust Fund - Expendable	929,461		-		929,461
Perpetual Cemetery Care - Nonexpendable	903,734		- E24 00E		903,734
Debt Service - Expendable Street Projects - Expendable	1,100,222		531,865		531,865 1,100,222
Urban Renewal Improvements - Expendable	7,469,678		-		7,469,678
Unrestricted	 3,860,994		2,471,988		6,332,982
Total Net Position	 32,888,315		26,347,208		59,235,523
Total Liabilities, Deferred Inflows of Resources, and Net Position	\$ 47,205,668	\$	56,783,159	\$	103,988,827

### CITY OF ASTORIA, OREGON STATEMENT OF ACTIVITIES For the Fiscal Year Ended June 30, 2020

			Program Rever	ues	Net Expense Revenue and Change in Net Position							
			Operating	Capital		Business	_					
Functions/Programs	Expenses	Charges for Services	Grants and Contributions	Grants and Contributions	Governmental Activities	Type Activities	Total					
Governmental Activities:												
General Government	\$ 5,496,095	\$ 3,090,046	\$ -	\$ -	\$ (2,406,049)	\$ -	\$ (2,406,049)					
Community Development	1,261,208	1,579,658	7,938	Ψ -	326,388	Ψ -	326,388					
Public Safety	5,923,681	136,089	1,930	120,812	(5,666,780)	-	(5,666,780)					
Culture and Recreation	3,429,074	130,069	-	120,012	(3,429,074)	-	(3,429,074)					
	, ,	-	-	-	( , , , ,	-	* ' '					
Interest on Long-Term Debt	7,201			<u>-</u>	(7,201)		(7,201)					
Total Governmental Activities	16,117,259	4,805,793	7,938	120,812	(11,182,716)		(11,182,716)					
Business Type Activities:												
Public Works	7,268,524	5,941,048	-	26,941	=	(1,300,535)	(1,300,535)					
Combined Sewer Overflow Debt Service #270	510,201	1,796,449	-	-	_	1,286,248	1,286,248					
Cemetery Fund #325	3,421	-	-	-	-	(3,421)	(3,421)					
Waterfront Bridges Replacement Project Fund #19		21,595	-	_	_	7,074	7,074					
17th Street Dock Fund #330	278,969	118,935		228,971		68,937	68,937					
Total Business Type Activities	8,075,636	7,878,027		255,912		58,303	58,303					
Total Government	\$ 24,192,895	\$ 12,683,820	\$ 7,938	\$ 376,724	(11,182,716)	58,303	(11,124,413)					
	General Reven	ues:										
	Property Ta				7,508,061	-	7,508,061					
	Franchise a	nd Public Servic	e Taxes		3,582,057	-	3,582,057					
	Interest and Ir	nvestment Earnir	ngs (Expense)		429,745	86,610	516,355					
		Sale of Timber			299,601	-	299,601					
	Transfers In (	Out)			36,075	(36,075)						
		11,855,539	50,535	11,906,074								
	Chan	n		672,823	108,838	781,661						
	Net Position - B	eginning			32,215,492	26,238,370	58,453,862					
	Net Position - E	nding			\$ 32,888,315	\$ 26,347,208	\$ 59,235,523					

### FUND FINANCIAL STATEMENTS Major Governmental Funds

### **General Fund #001**

Accounts for the activities of providing basic governmental services including administration, municipal court, finance, community development, culture and recreation, police and fire services.

### Capital Improvement Fund #102

Accounts for monies reserved for capital equipment and projects.

### **Urban Renewal Agency**

Accounts for the activities of Astor East Urban Renewal District and Astor West Urban Renewal District.

### **Emergency Communication Fund #132**

Accounts for a Regional Communications Center, which provides emergency and non-emergency call answering and dispatching services for north Clatsop County.

### Parks Operation Fund #158

Accounts for the operational costs of all Parks Related Activities.

### **Local Improvement Debt Service Fund #250**

Accounts for debt service requirements of a bond issue made for the financing of several local improvement projects.

### CITY OF ASTORIA, OREGON BALANCE SHEET - GOVERNMENTAL FUNDS June 30, 2020

	Ge	neral Fund #001		Capital provement Fund #102	Co	Emergency mmunication Fund #132		rks Operation Fund #158	Urb	oan Renewal Agency	De	Local provement ebt Service fund #250	Non Major overnmental Funds	Go	Total overnmental
ASSETS															
Equity in Pooled Cash and Investments	\$	6,190,909	\$	1,666,838	\$	1,133,546	\$	911,607	\$	7,317,875	\$	235,485	\$ 5,619,004	\$	23,075,264
Receivables (Net of Allowance): Taxes		462,297								84,597			38		546,932
Loans				77,103		-		-		495,997		-	-		573,100
Other		263,676		60,961		102,499		133,545		11,760		-	362,187		934,628
Due From Other Funds		38,638		<u> </u>		18,960	_	15,180		40,000			 4,644		117,422
Total Assets	\$	6,955,520	\$	1,804,902	\$	1,255,005	\$	1,060,332	\$	7,950,229	\$	235,485	\$ 5,985,873	\$	25,247,346
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES LIABILITIES:															
Vouchers and Accounts Payable	\$	57,988	\$	15,780	\$	98,568	\$	18,680	\$	1,000	\$	-	\$ 56,823	\$	248,839
Accrued Payroll		493,448		-		75,222		115,971		-		100.051	7,538		692,179
Due To Other Funds Deposits Payable		44,582		15,000		-		5,457		-		122,351	40,000		162,351 65,039
Total Liabilities		596,018		30,780		173,790		140,108		1,000		122,351	104,361		1,168,408
		000,010	_	00,100		170,700		110,100		1,000		.22,001	 101,001		1,100,100
DEFERRED INFLOWS OF RESOURCES Unavailable Property Tax Revenue		305,863								56,688					362,551
Unavailable Property Tax Revenue Unavailable Notes Receivable Revenue		303,003		77,103		-		-		535,997		-	38		613,138
Total Defended Inflores of December	-	005.000		77.400						500.005		,	00		075.000
Total Deferred Inflows of Resources		305,863		77,103		-		-		592,685		-	38		975,689
FUND BALANCES: Restricted for:															
Astoria Public Library Endowment		-		_		-				-		_	142,646		142,646
Astoria Public Library Renovation		-		-		-		-		-		-	7,945		7,945
Aquatic Facility Trust Fund		-		-		-		-		-		-	6,407		6,407
Logan Memorial Library Trust Fund Perpetual Cemetery Care		-				-		-		-		-	929,461 903,734		929,461 903,734
Street Projects				_		-		_		_		_	1,100,222		1,100,222
Urban Renewal Improvements		-		-		-		-		7,356,544		113,134	-,100,222		7,469,678
Committed for:													47.000		47.000
Unemployment Payments Building Inspection Functions						-		-		-			47,328 608,436		47,328 608,436
Emergency Communication Functions		_		_		1,081,215		-		-		_	-		1,081,215
Parks & Recreation Programs		-		-		-		920,224		-		-	-		920,224
Assigned for: Business Developments													363,094		363,094
Park Related Programs		_		-		-		_		_		-	119,653		119,653
Tourism Promotion		-		-		-		-		-		-	1,635,268		1,635,268
Special Police Projects		-						-		-		-	17,280		17,280
Proceeds For General Capital Expenditures Unassigned:	6	6,053,639		1,697,019		-		-		-		-	-		1,697,019 6,053,639
•													 	-	
Total Fund Balance		6,053,639		1,697,019		1,081,215		920,224		7,356,544		113,134	 5,881,474		23,103,249
Total Liabilities, Deferred Inflows	_										_				
of Resources and Fund Balance	\$	6,955,520	\$	1,804,902	\$	1,255,005	\$	1,060,332	\$	7,950,229	\$	235,485	\$ 5,985,873		
Amounts reported in the statement of net po	osition	are different b	ecaus	se:											
The net pension asset (liability) is not availatherefore, is not reported in the funds.	ible (pa	ayable) in the	currer	nt period and,											(9,391,904)
Deferred inflows and outflows of resources include differences between expected assumptions, differences between projects subsequent to the measurement date.	and a	actual experie	ence,	changes of											2,484,978
Capital assets used in governmental activiti	ies are	not financial	resour	ces and, there	fore, a	are not									
reported in the funds.															18,545,831
Other long-term assets are not available to reported as unavailable revenue in the fund Unearned and Unavailable Revenue Landfill Liability		or current peri	od exp	penditures and	, there	efore, are									402,589 (423,650)
Long-term liabilities, are not due and payab	le in th	e current peri	od and	d, therefore, ar	e not i	reported in the									(1,832,778)
														•	
Net Position														\$	32,888,315

### CITY OF ASTORIA, OREGON STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS For the Fiscal Year Ended June 30, 2020

	Ge	neral Fund #001	Capital Improvement Fund #102		Improvement		Improvement		Improvement		Improvement		Improvement		Emergency Communication Fund #132		Parks Operation Fund #158		Urban Renewal Agency		Local Improvement Debt Service Fund #250		nent Non Major vice Governmental		Go	Total overnmental
REVENUES:	_		_		_		_				_				_											
Taxes	\$	6,254,065	\$		\$		\$	-	\$	1,095,024	\$	-	\$		\$	7,349,089										
Intergovernmental				296,347		317,393				-		-		886,156		1,499,896										
Charges For Services		255,656				688,394		1,188,610				-		801,582		2,934,242										
Sale of City Property		14,526		271,785						2,672				10,618		299,601										
Interest Earnings		120,729		36,463		19,944		5,793		155,253		6,251		85,312		429,745										
Gifts, Bequests, and Grants		68,118		7,938		2,532		-				-		129,924		208,512										
Miscellaneous		72,407		20,803		1,611		-		43,596		-		18,197		156,614										
Investment Income (Loss)				-		-		-				-		(158,431)		(158,431)										
Delinquent Ad Valorem Taxes		155,237		-		-		-		29,222		-		65		184,524										
Fines and Forfeits		135,926		-		-		-		-		-		163		136,089										
Non Ad Valorem Taxes		2,343,204		-		-		-		-		-		1,238,853		3,582,057										
Licenses & Permits		36,809					_				_					36,809										
Total revenues		9,456,677		633,336		1,029,874		1,194,403		1,325,767		6,251		3,012,439		16,658,747										
EXPENDITURES:																										
Current:																										
General Government		2,046,845		212,268		1,272,509		-		216,271		-		1,191,118		4,939,011										
Community Development		380,949		-		-		-		-		-		-		380,949										
Public Safety		4,780,608		-		-		-		-		-		-		4,780,608										
Culture and Recreation		527,784		-		-		2,473,331		-		-		4,153		3,005,268										
Capital Outlay																										
Community Development		-		373,432		-		-		65,358		-		155,920		594,710										
Public Safety		-		-		208,285		-		-		-		-		208,285										
Debt Service:																										
Principal		-		141,875		-		-		-		-		-		141,875										
Interest				6,783		-										6,783										
Total Expenditures		7,736,186		734,358		1,480,794		2,473,331		281,629		<u>-</u>		1,351,191		14,057,489										
Excess (deficiency) of revenues over expenditures		1,720,491		(101,022)		(450,920)		(1,278,928)		1,044,138		6,251		1,661,248		2,601,258										
OTHER FINANCING SOURCES (USES):																										
Interfund Loan Proceeds		-		-		-		-		10,000		-		-		10,000										
Interfund Loan Payments		-		-		-		-		-		-		(10,000)		(10,000)										
Transfers In		482,400		76,500		450,112		1,436,100		-		-		7,400		2,452,512										
Transfers Out		(1,571,895)		-		(25,000)						(22,000)		(797,542)		(2,416,437)										
Total Other Financing Sources (Uses	5)	(1,089,495)		76,500	-	425,112		1,436,100		10,000	-	(22,000)		(800,142)		36,075										
Net Change in Fund Balances		630,996		(24,522)		(25,808)		157,172		1,054,138		(15,749)		861,106		2,637,333										
FUND BALANCES, BEGINNING		5,422,643		1,721,541		1,107,023		763,052		6,302,406		128,883		5,020,368		20,465,916										
FUND BALANCES, ENDING	\$	6,053,639	\$	1,697,019	\$	1,081,215	\$	920,224	\$	7,356,544	\$	113,134	\$	5,881,474	\$	23,103,249										

### CITY OF ASTORIA, OREGON RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES

For the Fiscal Year Ended June 30, 2020

Amounts reported in the statement of activities are different because:

Net change in fund balances	\$ 2,637,333
The statement of revenues, expenditures, and changes in fund balances report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which depreciation	
exceeded capital outlay in the current period.	(880,061)
Some revenue reported in the statement of activities do not provide current financial resources in the governmental funds.	(65,242)
The pension expense represents the changes in net pension asset (liability) from year to year due to changes in total pension liability and the fair value of pension plan net position available to pay pension benefits.	(1,039,833)
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.	
Accrued Interest Expense Net OPEB obligation	(418) 43,377
Accrued compensated absences are not due and payable in the current period and therefore are not reported in the funds.	
Compensated Absences	(55,396)
The issuance of long-term debt (e.g., bonds) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. This is the	
amount by which proceeds exceeded repayments.	33,063
Change in net position of governmental activities	\$ 672,823

### Proprietary Funds Enterprise Funds

These funds are used to account for operations that are financed and operated in a manner similar to private business enterprises. The intent of the governing body is that the costs of providing the services to the general public on a continuing basis be financed primarily through user charges.

### Public Works Improvement Fund #176

This fund is designed to provide funding to plan, budget for, and accomplish major public works construction and improvement projects.

### **Public Works Capital Reserve Fund #178**

This fund is designed to provide a reserve for transfers from the Public Works Improvement Fun to address long term Public Works capital financial acquisitions and replacements.

### Waterfront Bridges Replacement Project Fund #190

Accounts for Intergovernmental agreement with Oregon Department of Transportation for the design and replacement of six structures between 6th and 11th Street.

### Combined Sewer Overflow Debt Service #270

This fund recieves the sewer surcharge revenues and includes debt service for the loans associated with the design and construction of combined sewer overflow infrastructure for projects required by the Final Stipulation and Order that the City has signed with the Oregon Department of Environmental Quality (DEQ) to separate water runoff from sewer outflow into the Columbia River.

### **Public Works Fund #301**

Accounts for the costs associated with operating and maintaining the City's streets, water and sewer systems.

### Cemetery Fund #325

This fund provides for the operation and maintenance of Ocean View Cemetery, which is owned by the City of Astoria.

### 17th Street Dock Fund #330

Accounts for payments made by the U.S. Coast Guard to lease dock space for two local Coast Guard vessels and for rent paid by tour boats that moor in downtown Astoria to be near the mouth of the Columbia River.

### CITY OF ASTORIA, OREGON PROPRIETARY FUNDS STATEMENT OF NET POSITION June 30, 2020

Public Works   Public Works   Public Works   Property P		Business-Type Activities - Enterprise Funds									
ASSITES   Current Assets   Found   Cash and investments   S. 1.501,805   \$ 675,635   \$ . \$ 510,250     Accounts Receivables (Net of Alovances)   S. 1.501,805   \$ 675,635   \$ . \$ 510,250     Accounts Receivables (Net of Alovances)   S. 1.501,805   \$ 675,635   \$ . \$ . \$ . \$ . \$ . \$ . \$ . \$ . \$ . \$		Im	Improvement		Capital Reserve		eplacement	Overflow Debt			
Equity in Pooled Cash and Investments			did #170		una # 170	110,0	oct and #100		011100 11210		
Noncurrent Assets: Nel OPEB Asset Nondepreciable Capital Assets Other Capital Assets A3,438  1,192,806 1,196,823	Equity in Pooled Cash and Investments Accounts Receivables (Net of Allowances) Inventory, at Cost	\$	1,501,865	\$	675,635 - -	\$	7,090	\$			
Nondepreciable Capital Assets	Total Current Assets		1,501,865		675,635		7,090		846,933		
Total Assets   1,545,303   1,868,441   1,203,913   846,933	Net OPEB Asset Nondepreciable Capital Assets		- 43,438 -		1,192,806 -		1,196,823		- - -		
Net Post Employment Health Care Benefit Related Deferrals   Net Post Employment Health Care Benefit Related Inflows   Net Post Restricted   Net Post Employment Health Care Benefit Related Inflows   Net Post Force   Net Post Related Net Related	Total Noncurrent Assets		43,438		1,192,806		1,196,823				
Net Post Employment Health Care Benefit Related Deferrals	Total Assets		1,545,303		1,868,441		1,203,913	_	846,933		
Total Assets and Deferred Outflows   \$ 1.545,303   \$ 1.868,441   \$ 1.203,913   \$ 846,933	Net Post Employment Health Care Benefit Related Deferrals Net Pension Related Deferrals		<u>-</u>		<u>-</u>		<u>-</u>		<u>-</u>		
Liabilities   Septembro   Septembro   Current Position   Septembro   Septemb			<u> </u>	_	<del>-</del>	_	-	_	<u>-</u>		
Noncurrent Liabilities	Total Assets and Deferred Outflows	\$	1,545,303	\$	1,868,441	\$	1,203,913	\$	846,933		
NONCURRENT LIABILITIES:   Net Pension Liability	CURRENT LIABILITIES: Vouchers and Accounts Payable Accrued Payroll Accrued Interest Payable Other Accrued Expenses Deposits Payable Loan Payable Within One Year Pension Related Debt Within One Year Due To Other Funds	\$	45,332 -	\$	- - - - - - - -	\$	7,765	\$	-		
Net Pension Liability			446,707		<u> </u>		16,951		1,481,352		
DEFERRED INFLOWS OF RESOURCES:           Net Post Employment Health Care Benefit Related Inflows         -	Net Pension Liability Loan Payable, Net of Current Portion Capital Leases, Net of Current Portion Pension Related Debt, Net of Current Portion Noncurrent Unused Compensated Absences				- - - -		1,194,549 - - - -		18,558,364 - - -		
Net Post Employment Health Care Benefit Related Inflows   -   -   -   -   -   -   -   -   -	Total Noncurrent Liabilities		3,190,649		-		1,194,549		18,558,364		
NET POSITION:         Net Investment in Capital Assets       (3,485,872)       1,192,806       2,274       (19,884,800)         Restricted for:       -       -       -       -       -         OPEB Asset       -       -       -       -       -       -       -       -       -       -       531,865       Unrestricted       1,393,819       675,635       (9,861)       160,152         Total Net Position       (2,092,053)       1,868,441       (7,587)       (19,192,783)	Net Post Employment Health Care Benefit Related Inflows		-		-	_	-		-		
Net Investment in Capital Assets     (3,485,872)     1,192,806     2,274     (19,884,800)       Restricted for:     OPEB Asset     -     -     -     -       Debt Service     -     -     -     531,865       Unrestricted     1,393,819     675,635     (9,861)     160,152       Total Net Position     (2,092,053)     1,868,441     (7,587)     (19,192,783)	Total Deferred Inflows of Resources		<u>-</u>		<u> </u>		-		<del>-</del>		
Unrestricted         1,393,819         675,635         (9,861)         160,152           Total Net Position         (2,092,053)         1,868,441         (7,587)         (19,192,783)	Net Investment in Capital Assets Restricted for:		(3,485,872)		1,192,806		2,274		(19,884,800)		
			- 1,393,819		675,635		(9,861)				
Total Liabilities, Deferred Inflows, and Net Position \$ 1,545,303	Total Net Position		(2,092,053)		1,868,441		(7,587)		(19,192,783)		
	Total Liabilities, Deferred Inflows, and Net Position	\$	1,545,303	\$	1,868,441	\$	1,203,913	\$	846,933		

The accompanying notes are an integral part of the basic financial statements.

Continued on next page

### CITY OF ASTORIA, OREGON PROPRIETARY FUNDS STATEMENT OF NET POSITION (CONTINUED) June 30, 2020

	Business-Type Activities - Enterprise Funds								
	Publi	ic Works Fund #301	Cemetery Fund #325			Street Dock		Total	
ASSETS AND DEFERRED OUTFLOWS ASSETS:									
Current Assets:									
Equity in Pooled Cash and Investments Accounts Receivables (Net of Allowances) Inventory, at Cost Due from Other Funds	\$	1,478,909 1,210,382 409,786 53,204	\$	39,059 - - -	\$	475,747 - - -	\$	4,681,465 1,554,155 409,786 53,204	
Total Current Assets		3,152,281		39,059		475,747		6,698,610	
Noncurrent Assets: Net OPEB Asset		29,661						29,661	
Nondepreciable Capital Assets		68,222		260,106		-		2,761,395	
Other Capital Assets, Net		42,273,973		152,062		3,684,992		46,111,027	
Total Noncurrent Assets		42,371,856		412,168		3,684,992		48,902,083	
Total Assets		45,524,137		451,227		4,160,739		55,600,693	
	<u> </u>	_							
DEFERRED OUTFLOWS OF RESOURCES: Net Post Employment Health Care Benefit Related Deferrals Net Pension Related Deferrals		32,016 1,158,725		-		-		32,016 1,158,725	
Total Deferred Outflows of Resources		1,190,741						1,190,741	
Total Assets and Deferred Outflows	\$	46,714,878	\$	451,227	\$	4,160,739	\$	56,791,434	
LIABILITIES, DEFERRED INFLOWS, AND NET POSITION CURRENT LIABILITIES:									
Vouchers and Accounts Payable	\$	76,788	\$	148	\$	201	\$	140,762	
Accrued Payroll	*	155,034	*	-	•	544	•	155,578	
Accrued Interest Payable		-		-		22,168		230,181	
Other Accrued Expenses		103,557		-		238		103,795	
Deposits Payable		99,464		-		-		99,464	
Loan Payable Within One Year		-		-		47,526		1,712,623	
Pension Related Debt Within One Year		20,927		-		-		20,927	
Due To Other Funds Current Unused Compensated Absences		105,257		-		-		8,275 105,257	
·		504.007		4.40		70.077			
Total Current Liabilities		561,027		148		70,677		2,576,862	
NONCURRENT LIABILITIES:									
Net Pension Liability		3,206,267		-		-		3,206,267	
Loan Payable, Net of Current Portion Capital Leases, Net of Current Portion		-		-		902,543		23,634,663 211.442	
Pension Related Debt, Net of Current Portion		201,649		-		-		201,649	
Noncurrent Unused Compensated Absences		60,313		_		_		60,313	
Post Employment Health Care Benefits		210,627		-		-		210,627	
Total Noncurrent Liabilities		3,678,856				902,543		27,524,961	
DEFERRED INFLOWS OF RESOURCES:									
Net Post Employment Health Care Benefit Related Inflows		35,315		-		-		35,315	
Net Pension Related Deferrals		307,088						307,088	
Total Deferred Inflows of Resources		342,403						342,403	
NET POSITION:									
Net Investment in Capital Assets Restricted for:		42,342,195		412,168		2,734,923		23,313,694	
OPEB Asset		29,661		-		-		29,661	
Debt Service		(000.00.0		-		450 500		531,865	
Unrestricted  Total Net Position		(239,264)	_	38,911		452,596		2,471,988	
Total Net Position  Total Liabilities, Deferred Inflows, and Net Position	\$	42,132,592 46,714,878	\$	451,079 451,227	\$	3,187,519 4,160,739	\$	26,347,208 56,791,434	
One throat force and the same a	Ψ	70,114,010	Ψ	701,221	Ψ	+,100,733	Ψ	50,751,454	

The accompanying notes are an integral part of the basic financial statements.

Continued from previous page

#### CITY OF ASTORIA, OREGON PROPRIETARY FUNDS STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION For the Fiscal Year Ended June 30, 2020

	Business-Type Activities - Enterprise Funds							
	Public Works Improvement Fund #176	Public Works Capital Reserve Fund #178	Waterfront Bridges Replacement Project Fund #190	Combined Sewer Overflow Debt Service #270				
OPERATING REVENUES:								
Charges for Service	\$ - 47,036	\$ -	\$ -	\$ 1,796,449				
Other Operating Revenues Licenses and permits	47,926	286	21,595	-				
Gifts, bequests, and grants		<u> </u>						
Total Operating Revenues	47,926	286	21,595	1,796,449				
OPERATING EXPENSES:								
Personal Services  Materials and Services	486,455	-	-	44,236				
Depreciation	400,433			44,236				
Total Operating Expenses	486,455			44,236				
Operating Income (Loss)	(438,529)	286	21,595	1,752,213				
NON-OPERATING INCOME (EXPENSE): Intergovernmental	_	_	_	_				
Interest Revenue	21,665	14,759	164	13,626				
Interest Expense	(83,775)		(14,521)	(465,965)				
Total Non-Operating Income (Expenses)	(62,110)	14,759	(14,357)	(452,339)				
Net Income (Loss) Before Operating Transfers	(500,639)	15,045	7,238	1,299,874				
OPERATING TRANSFERS:								
Transfers In (Out)	770,017	300,000		(150,000)				
Net Income (Loss) Before Contributions	269,378	315,045	7,238	1,149,874				
CAPITAL CONTRIBUTIONS:								
Capital Contributions	(245,131)	<del>-</del>						
Change in Net Position	24,247	315,045	7,238	1,149,874				
NET POSITION, BEGINNING	(2,116,300)	1,553,396	(14,825)	(20,342,657)				
NET POSITION, ENDING	\$ (2,092,053)	\$ 1,868,441	\$ (7,587)	\$ (19,192,783)				
Continued on next page								

The accompanying notes are an integral part of the basic financial statements.

#### CITY OF ASTORIA, OREGON PROPRIETARY FUNDS STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION (CONTINUED) For the Fiscal Year Ended June 30, 2020

	Business-Type Activities - Enterprise Funds							
	Public Works Fund #301		Cemetery Fund #325		17th Street Dock Fund #330			Total
OPERATING REVENUES:								
Charges for Service	\$	5,800,310	\$	_	\$	118,935	\$	7,715,694
Other Operating Revenues	Ψ	33,015	Ψ	-	Ψ	-	Ψ	102,822
Licenses and permits		12,667		_		_		12,667
Gifts, bequests, and grants		46,844		-		-		46,844
Total Operating Revenues		5,892,836				118,935		7,878,027
OPERATING EXPENSES:								
Personal Services		3,649,484		-		-		3,649,484
Materials and Services		1,479,575		-		59,866		2,070,132
Depreciation		1,569,235		3,421		179,537		1,752,193
Total Operating Expenses		6,698,294		3,421		239,403		7,471,809
Operating Income (Loss)		(805,458)		(3,421)		(120,468)		406,218
NON-OPERATING INCOME (EXPENSE):								
Intergovernmental		-		-		228,971		228,971
Interest Revenue		26,883		85		9,428		86,610
Interest Expense				<u> </u>		(39,566)		(603,827)
Total Non-Operating Income (Expenses)		26,883		85		198,833		(288,246)
Net Income (Loss) Before Operating Transfers		(778,575)		(3,336)		78,365		117,972
OPERATING TRANSFERS:								
Transfers In (Out)		(809,592)		-		(146,500)		(36,075)
Net Income (Loss) Before Contributions		(1,588,167)		(3,336)		(68,135)		81,897
CAPITAL CONTRIBUTIONS:								
Capital Contributions		272,072						26,941
Change in Net Position		(1,316,095)		(3,336)		(68,135)		108,838
NET POSITION, BEGINNING		43,448,687		454,415		3,255,654		26,238,370
NET POSITION, ENDING	\$	42,132,592	\$	451,079	\$	3,187,519	\$	26,347,208

The accompanying notes are an integral part of the basic financial statements.

Continued from previous page

# CITY OF ASTORIA, OREGON PROPRIETARY FUNDS STATEMENT OF CASH FLOWS For the Fiscal Year Ended June 30, 2020

**Business-Type Activities - Enterprise Funds** Combined Sewer Overflow Debt Service Public Works Public Works Waterfront Bridges Capital Reserve Replacement Public Works Fund Cemetery Fund 17th Street Dock Improvement Fund #176 #178 Project Fund #190 CASH FLOWS FROM OPERATING ACTIVITIES Cash Received From Customers 47.926 286 14,505 1,811,847 5 955 544 \$ 118.935 \$ 7 949 043 Cash Paid to Employees and Others for Salaries and Benefits (3,386,270) (3,386,476) (206)Cash Paid to Suppliers and Others (437,913) 2,826 (44,611) (1,545,485 148 (61,822) (2,086,857) Net Cash Provided by Operating Activities (389,987) 286 17,331 1,767,236 1,023,789 148 56,907 2,475,710 CASH FLOWS FROM NON-CAPITAL FINANCING ACTIVITIES Payment From (to) Other Funds 8,275 40 685 48 960 524,886 300,000 (150,000) (146,500) (9,134) Transfers In (Out) (537,520) Intergovernmental 228,971 228,971 Net Cash Provided by Non-Capital Financing Activities 524,886 300,000 8,275 (150,000) (496,835) 82,471 268,797 CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES Purchase of Capital Assets (317,260) (5,197) (535,675)(858.132) Loan Proceeds 263,603 265,973 2,370 Principal Payments - Loans (334,058) (1,294,861) (93,774) (1,722,693) Principal Payments - Pension Related Debt (27,798) (27,798)Interest Paid (85,232) (14,505) (473,017) (41,754)Net Cash Provided by Capital and Related Financing Activitie (155,687) (317,260)(17,332) (1,767,878) (563,473) (135,528 (2,957,158) **CASH FLOWS FROM INVESTING ACTIVITIES** 21,665 14,759 26,883 86,610 164 13,626 85 9,428 Interest Received Net Cash Provided by Investing Activities 21,665 14,759 164 13,626 26,883 85 9,428 86,610 877 (2,215) 8,438 (137,016) (9,636) 233 13,278 Net Increase in Cash and Cash Equivalents (126,041)CASH AND CASH EQUIVALENTS, BEGINNING 1,500,988 677,850 (8,438)647,266 1,488,545 38,826 462,469 4,807,506 CASH AND CASH EQUIVALENTS, ENDING 1,501,865 675,635 510,250 1,478,909 39,059 475,747 4,681,465 RECONCILIATION OF OPERATING INCOME TO NET CASH PROVIDED BY OPERATING ACTIVITIES Operating Income (438,529) \$ 286 \$ 21,595 \$ 1,752,213 \$ (805, 458) \$ (3,421)\$ (120,468)\$ 406.218 Adjustments Depreciation 1.569.235 3,421 179,537 1,752,193 Decrease (Increase) in: Accounts Receivable (7,090) 15,398 51.761 60.069 (32,671) (32,671) Inventories Net OPEB Related Outflow Deferrals 16.949 16.949 Net Pension Related Outflow Deferrals 106.873 106.873 Increase (Decrease) in: (375) (33,239) Accounts Payable and Accrued Expenses 2,826 148 (1,956)15,946 48,542 Deposits 10.947 10.947 11,536 Accrued Payroll 11,330 (206)OPEB Asset OPEB Obligation (11,854) (11,854) (25,612) (25,612) Net Pension Liability
Net OPEB Related Inflow Deferrals 285,763 (4,851) 285,763 (4,851) Net Pension Related Inflow Deferrals (127,721) (127,721) 12.131 Accrued Compensated Absences 12.131 Net Cash Provided by Operating Activities (389,987) 286 17,331 1,767,236 1,023,789 148 2,475,710 56,907 NON-CASH CAPITAL FINANCING ACTIVITIES Transfer of Contributed Capital Between Funds (245,131) 272,072 26,941 Total Non-Cash Capital Financing Activities

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the City of Astoria (City) have been prepared in accordance with accounting principles generally accepted in the United States of America (GAAP). GAAP statements include all relevant Governmental Accounting Standards Board (GASB) pronouncements. The financial statements have incorporated all applicable GASB pronouncements.

#### Reporting Entity

The City of Astoria, Oregon (City) is a municipal corporation, incorporated October 20, 1876 under the provisions of Oregon Revised Statutes, Chapter 221.220. The City operates under a Council-Manager form of government with governing body consisting of four elected council members and elected mayor. The mayor and council members are each elected to serve a four-year term. The City Manager administers policies and coordinates the activities of the City. The heads of various departments, formed to provide a variety of services, are under the direct supervision of the City Manager.

As required by generally accepted accounting principles, these financial statements present the City and its component unit (Urban Renewal Agency), an entity for which the City is considered to be financially accountable.

#### **Blended Component Unit**

The City included the financial operations of its Urban Renewal Agency (Agency) as a blended component unit in the basic financial statements. The Agency is a legally separate entity which is governed by a board comprised of the members of the City Council as stipulated by the Agency's bylaws. The Agency's capital assets and long-term debt are blended with the City's accounts and are presented in the City's Statements of Activities and Net Position. Its results of operations and current financial position are reported as a special revenue fund and the debt service portion is reported as a debt service component unit. The City Council has the ability to impose its will on the Agency as determined on the basis of budget adoption, taxing authority, and funding for the Agency. Complete financial statements for the Agency can be obtained from the Director of Finance and Administrative Services of the City Hall, 2095 Duane Street, Astoria, OR 97103, or can be viewed at the City's web page: <a href="http://www.astoria.or.us">http://www.astoria.or.us</a>.

#### Basic Financial Statements

Basic financial statements are presented at both the government-wide and fund financial level. Both levels of statements categorize primary activities as either governmental or business-type. Governmental activities, which are normally supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

Government-wide financial statements display information about the reporting government as a whole. For the most part, the effect of Interfund activity has been removed from these statements. These statements focus on the sustainability of the City as an entity and the change in aggregate financial position resulting from the activities of the fiscal period. These aggregated statements consist of the Statement of Net Position and the Statement of Activities.

The Statement of Net Position presents information on all of the City's assets, liabilities, and deferred inflows and outflows of the City with the difference reported as net position.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or program is offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or programs. *Program revenues* include: 1) charges to customers who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or program and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or program. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Fund financial statements display information at the individual fund level. Each fund is considered to be a separate accounting entity. Funds are classified and summarized as governmental, proprietary, or fiduciary. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements. Non-major funds are consolidated into a single column in the financial section of the basic financial statements and are detailed in the supplemental information.

#### Basis of Presentation

The financial transactions of the City are recorded in individual funds. Each fund is accounted for by providing a separate set of self-balancing accounts that comprises its assets, liabilities, reserves, fund equity, revenues and expenditures/expenses. The various funds are reported by generic classification within the financial statements.

The minimum criteria for the determination of major funds: percentage of the assets, liabilities, revenues or expenditures/expenses of either fund category, or the governmental and enterprise funds combined. The City electively added funds as major funds, those funds which either had debt outstanding or specific community focus. Non-major funds are combined in a column in the fund financial statements and detailed in the combining section.

The City reports the following major governmental funds:

#### General Fund

Accounts for all the financial operations of the City except those required to be accounted for in another fund. Principal sources of revenue are property taxes, franchise fees, licenses, and charges for administrative services from other funds. Primary expenditures are for general government, police and fire protection, community development, and library.

- Capital Improvement Fund
  - Accounts for capital equipment and projects
- Emergency Communications Fund

Accounts for a Regional Communications Center which provides emergency and nonemergency call answering and dispatching services for north Clatsop County.

- Parks Operation
  - Accounts for the operational costs of all parks and recreational facilities, recreational activities and programs as well as Ocean View Cemetery.
- Astoria Urban Renewal Agency
  - Accounts for the activities of Astor East Urban Renewal District and Astor West Urban Renewal District.
- Local Improvement Debt Service Fund
  - Accounts for funds received from Clatsop County settlement and which are transferred to the General Fund to make up for property tax withholding by the County through 2022.

Additionally, the City reports the following non-major governmental funds within the governmental fund type:

- Special Revenue Funds
  - These funds account for revenues derived from specific taxes or other earmarked revenue sources, including state gas tax and state revenue sharing entitlements, which are legally restricted to expenditures for specified purposes.
- Permanent Funds
  - These funds are used to account for financial resources the interest from which is to be used for a designated purpose. The principal resources of these funds are nonexpendable.

The City reports all of its proprietary funds as major funds. These funds are used to account for operations that are financed and operated in a manner similar to private business enterprises. The intent of the governing body is that the costs of providing the services to the general public on a continuing basis be financed primarily through user charges. These funds represent the following operations – Public Works, Streets, Water, Sewer, Dock and Cemetery. The City reports the following proprietary funds:

- Public Works Improvement Fund
  - This fund includes public works capital improvement projects.
- Public Works Capital Reserve Fund
  - This fund holds proceeds for future public works capital requirements.
- Combined Sewer Overflow Debt Service Fund
  - This fund receives the sewer surcharge revenues and includes debt service for the loans associated with the design and construction of combined sewer overflow infrastructure.
- Public Works Fund
  - This fund includes engineering, shops, streets, sanitation, sewer and water operations.

- Waterfront Bridge Replacement Fund
   This fund includes the intergovernmental agreement with Oregon Department of Transportation for the design and replacement of six structures between 6<sup>th</sup> and 11<sup>th</sup> Street.
- Cemetery Fund
   This fund includes the operations of the Ocean View Cemetery.
- 17<sup>th</sup> Street Dock Fund
   This fund includes construction, repairs and operations of the 17<sup>th</sup> Street Dock.

#### Measurement Focus and Basis of Accounting

Measurement focus is a term used to describe which transactions are recorded with the various financial statements. Basis of accounting refers to when transactions are recorded regardless of the measurement focus.

Government-wide financial statements and proprietary funds financial statements are reported using the economic resources measurement focus and the full accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes, franchise taxes, licenses, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Only the portion of special assessments receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current period. All other revenue items are considered to be measurable and available only when cash is received by the City.

An accrual arises in the Governmental Funds Balance Sheet when potential revenue does not meet both the earned and available criteria for recognition in the current period. Unavailable deferred revenue consists primarily of uncollected property taxes and assessments not deemed available to financial operation of the current period. In the government-wide Statement of Activities, with a full accrual basis of accounting, revenue is being recognized as soon as it is earned regardless of its availability. Thus, the deferred inflow created on the Governmental Fund Balance Sheet for unavailable deferred revenue is eliminated. Unearned revenues arise outside the scope of measurement focus and basis of accounting, such as when the City receives resources before it has a legal claim to them. For instance, when grant monies are received prior to incurring qualifying expenditures.

Similar to the way its revenues are recorded, a governmental fund records only those expenditures that affect current financial resources. Principal and interest on general long-term debt are recorded as fund liabilities only when due, or when amounts have been accumulated in the debt service fund for payments to be made early in the following year. Vested compensated absences are recorded as expenditures only to the extent that they are expected to be liquidated with expendable financial resources. However, in the government-wide financial statements, with a full accrual basis of accounting, all expenditures affecting the economic resource status of the government are recognized. Thus, the expense and related accrued liability for long term portions of debt and compensated absences are included.

Since the governmental fund statements are presented on a different measurement focus and basis of accounting than the government-wide statements, reconciliation is provided to explain the differences between governmental fund statements and the governmental column of the government-wide presentation. This reconciliation is part of the financial statements.

Amounts reported as program revenues include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and

contributions, including special assessments. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all taxes.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services, and producing and delivering goods in connection with a proprietary fund's principle ongoing operations. The principal operating revenues of the City's Public Works, 17<sup>th</sup> Street Dock, Public Works Improvement Fund, CSO Projects, CSO Debt Service and Cemetery Fund are charges to customers for sales and services. The Public Works Fund also recognizes fees intended to recover the cost of connecting new customers to the City's utility systems as operating revenue. Operating expenses for proprietary funds include the cost of sales and services, administrative expenses and overheads, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

# Assets, Liabilities, and Equity

#### **Cash and Investments**

Cash and cash equivalents include cash on hand, demand deposits, short-term investments with original or remaining maturities of three months or less when purchases, and cash. The City invests in the State of Oregon Local Government Investment Pool, which is authorized by Oregon Revised Statutes. Interest earned from pooled investments is allocated based on a fund's portion of the total investment balance. Investments, including equity in pooled cash and investments are stated at fair value.

#### **Receivables and Payables**

Activity between funds that represent lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e. the current portion of interfund loans) or "advances to/from other funds" (i.e. the non-current portion of interfund loans). All other outstanding balances between funds are reported as "due to/from other funds". Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances".

Recorded property taxes receivable that are collected within 60 days after year-end are considered measurable and available and, therefore, are recognized as revenue. The remaining balance is recorded as a deferred inflow of resource because it is not deemed available to finance operations of the current period. An allowance for doubtful accounts is not deemed necessary, as uncollectible taxes become a lien on the property. Property taxes are levied and become a lien on July 1. Collection dates are November 15, February 15, and May 15 following the lien date. Discounts are allowed if the amount due is received by November 15 or February 15. Taxes unpaid and outstanding on May 16 are considered delinquent.

Receivables of the enterprise funds are recognized as revenue when earned, including services provided but not billed. Receivables in governmental and enterprise funds are stated net of any allowance for uncollected accounts.

#### **Inventories and Prepaids**

Inventories consist of expendable supplies held for maintenance, improvements or operations. Inventories are stated at cost on a weighted average basis and charged to expenses as used. Prepaid are stated at cost and charged to expenditures in the period consumed.

# **Capital Assets**

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g. roads, street lights, etc.), are reported in the applicable governmental or business-type activities columns in the governmental-wide financial statements. Capital assets are charged to expenditures as purchased in the governmental fund statements, and capitalized in the proprietary fund statements. Capital assets are recorded at historical cost or estimated historical cost. Donated capital assets are recorded at acquisition values as of the date of donation.

Capital assets are defined by the City as assets with an initial, individual cost of \$5,000 or more and an estimated useful life extending beyond a single reporting period. Additions or improvements and other capital outlays that significantly extend the useful life of an asset, or that significantly increase the capacity of an asset are capitalized. Other costs incurred for repairs and maintenance are expensed as incurred.

Depreciation on exhaustible assets, including intangible assets with definite useful lives, is recorded as an allocated expense in the Statement of Activities with accumulated depreciation reflected in the Statement of Net Position. Depreciation is calculated using the straight-line method over the following estimated useful lives:

<u>Asset</u>	<u>Years</u>
Buildings	50
Improvements	20
Utility Systems & Infrastructure	20 - 50
Vehicles	5 - 10
Furniture & Equipment	5 - 10

One-half year of depreciation is taken in the year the assets are acquired or retired. Assets from capital leases are included in capital assets and are depreciated like other capital assets. Gains or losses from sales or retirements of capital assets are included in operations of the current period.

# **Accrued Compensated Absences and Sick Pay**

Accumulated vested vacation pay is accrued as it is earned. For governmental funds, a liability for these amounts is reported only when it has matured, for example, when an employee resigns or retires. The non-current portion (the amount estimated to be used in subsequent fiscal years) is maintained separately and represents a reconciling item between the fund-level and government-wide presentations. Only the current portion is reported in the governmental funds, and is calculated based on historical trends. In business-type/enterprise funds, both the current and long-term liabilities are recorded.

Sick leave pay, which does not vest, is recognized in all funds when leave is taken.

#### **Long-term Debt**

In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type Statement of Net Position. Bond premiums and discounts are deferred and amortized over the life of the bonds. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are treated as period costs in the year incurred.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs during the current period. The face amount of debt issued is reported as other financial sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

#### **Deferred Outflows/Inflows of Resources**

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to future period(s) and so will *not* be recognized as an outflow of resources (expenditure/expense) until then.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to future period(s) and so will *not* be recognized as an inflow of resources (revenue) until that time.

## **Net Position Flow Assumption**

Sometimes the government will fund outlays for a particular purpose from both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted – net position and unrestricted – net position in the government-wide and proprietary fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the government's policy to consider restricted – net position to have been depleted before unrestricted – net position is applied.

#### **Fund Balance Flow Assumption**

Sometimes the government will fund outlays for a particular purpose from both restricted and unrestricted resources (the total of committed, assigned, and unassigned fund balance). In order to calculate the amounts to report as restricted, committed, assigned and unassigned fund balance in the governmental fund financial statements a flow a flow assumption must be made about the order in which the resources are considered to be applied. It is the government's policy to consider restricted fund balance to have been depleted before using any of the components of unrestricted fund balance. Further, when the components of unrestricted fund balance can be used for the same purpose, committed fund balance is depleted first, followed by assigned fund balance. Unassigned fund balance is applied last.

#### **Fund Balance**

In the fund financial statements, fund balance for governmental funds is reported in classifications that comprise a hierarchy based primarily on the extent to which the City is bound to honor constraints on the specific purpose for which amounts in the funds can be spent. These fund balance categories are:

- Non-Spendable: Includes resources that are either in a nonspendable form or legally or contractually
  required to be maintained intact. Resources in nonspendable form include inventories, prepaids and
  deposits, and assets held for resale.
- Restricted: Includes resources that are restricted by external creditors (such as through debt covenants), grantors or contributors, or laws or regulations of other governments; or imposed by law through constitutional provisions or enabling legislation.
- Committed: Includes amounts that can only be used for the specific purposes as adopted by a
  resolution of the City Council. The City Council has committed through a budgetary resolution
  specific amounts in various operating funds for expenditures of a non-recurring nature and for cash
  flow purposes. Commitments may be established, modified, or rescinded by similar resolution.
- Assigned: Represents amounts that reflect the City's intended use of resources. Authority to classify
  portion of fund balance as assigned is explicitly granted to the City Council, City Manager, and the
  Director of Finance and Administrative Services as part of the yearly budget resolution passed and
  approved by the City of Astoria, City Council.
- Unassigned: Total fund balance in the General Fund in excess of nonspendable, restricted, committed, and assigned balance. This classification is also used to report any deficit fund balance amounts in other governmental funds

#### **Net Pension Liability**

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflow of resources related to pensions and pension expense, information about the fiduciary net position of the Oregon Public Employees Retirement System \*OPERS) and addition to/deductions from OPER's fiduciary net position have been determined on the same basis as they are reported by OPERS. For this purpose, benefit payment (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

# Summary of Significant Accounting Policy

Postemployment Benefits Other Than Pensions (OPEB). For purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the City's two separate plans the Implicit Rate Subsidy and Oregon Public Employees Retirement Systems (OPERS) and additions to/deductions from Implicit Rate Subsidy and OPERS's fiduciary net position have been determined on the same basis as they are reported by Implicit Rate Subsidy and OPERS. For this purpose, Implicit Rate Subsidy and OPERS recognizes benefit payments when due and payable in accordance with the benefit terms. Investments are reported at fair value, except for money market investments and participating interest-earning investment contracts that have a maturity at the time of purchase of one year or less, which are reported at cost.

#### **Use of Estimates**

In preparing the City's financial statements, management is required to make estimates and assumptions that affect the reported amounts of assets and liabilities, the disclosure of contingent assets and liabilities at the date of the financial statements, and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

#### 2. STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY

#### **Budgetary Information**

Annual budgets for all funds are adopted on a basis consistent with Oregon Revised Statutes (ORS 294 – Local Budget Law). The process under which the budget is adopted is described in the following paragraphs.

Each April, the City Manager submits a proposed budget to the Budget Committee (consisting of the City Council and an equal number of citizens of the City). The City is required to budget all funds. The City's budget is prepared for each fund on the modified accrual basis of accounting. Estimated receipts and expenditures are budgeted for by fund and object. Information on the past two years' actual revenues and expenditures and current year estimates are included in the budget document.

The budget committee conducts public hearings for the purpose of obtaining citizens' comments and then approves a budget to submit to the City Council for final adoption. The approved expenditures for each fund may not be increased by more than 10% by Council without returning to the budget committee for a second approval. After the Council adopts the budget and certifies the total of ad valorem taxes to be levied, no additional tax levy may be made for that fiscal year.

The City Council legally adopts the budget by resolution before July 1, as per ORS 294.456.

The resolution authorizing appropriations for each fund sets the legal level of control by which expenditures cannot legally exceed appropriations. Total expenditures by department as established by the resolution are the legal level of control for the General and Public Works Funds. Expenditure categories of personal services, materials and services, capital outlay, debt service transfers, and contingency are the legal level of control for all other funds.

The City Council may change the budget throughout the year by transferring appropriations between levels of control and by adopting supplemental budgets as authorized by Oregon Revised Statutes. Unexpected additional resources may be added to the budget through the use of a supplemental budget. A supplemental budget requires hearings before the public, publications in newspapers, and adoption by the City Council. Management may not amend the budget without seeking the approval of the Council. The City had appropriation transfers during the year-ended June 30, 2020 and Council approved supplemental budget resolutions. Appropriations lapse as of year-end.

#### Excess of expenditures over appropriations

According to Oregon statute, the budget is monitored at the level of adopted appropriation. A fund that has identifiable programs are adopted and monitored at the program level. Funds that do not have identifiable programs are monitored at the major category level. For the period ending June 30, 2020 there were no instances of recorded expenditures in excess of appropriations.

#### **Deficit Fund Balance/Net Position**

The City has three (3) instances of deficit net position as of June 30, 2020. The Public Works Improvement Fund had a deficit net position of \$ 2,092,053 the Combined Sewer Overflow Debt Service Fund had a deficit net position of \$ 19,192,783 and the Waterfront Bridges Replacement Project Fund had a deficit net position of \$ 7,587 and fund balance of \$ 2,096. These deficits are the result of transferring assets acquired to the Public Works Fund where the assets of Public Works operations reside. The Public Works Fund had a net position at June 30, 2020 of \$ 42,132,592.

#### 3. DETAILED NOTES ON ALL FUNDS

# Pooled Deposits and Investments

The City maintains a cash management pool for its cash and investments in which each fund participates. Interest earnings are distributed monthly based on fund balances.

Cash and investments are comprised of the following at June 30, 2020:

	Weighted	
	Average	Fair
	Maturity (Years)	Value
Cash on Hand (Petty Cash)	0.00	\$ 3,295
Demand Deposits	0.00	3,672,218
Investments in the State Treasurer's Local		
Government Investment Pool (LGIP)	0.00	24,081,216
Total Pooled Cash and Investments		\$ 27,756,729

The City participates in the State of Oregon Local Investment Pool (LGIP) which is an open-ended, no-load diversified portfolio created under ORS 294-805 to 294.895 and is not registered with the U.S. Securities and Exchange Commission as an investment company. The State Treasurer is the investment officer for the Pool and is responsible for all funds in the Pool. These funds must be invested and managed, like that of a prudent investor, exercising reasonable care, skill, and caution. Investments in the fund are further governed by portfolio guidelines issued by the Oregon Short-term Funds Board, which establish diversification percentages and specify the types and maturities of investments. The Oregon Audits Division of the Secretary of State's Office audits the Pool annually. The Division's report on the Pool as of and for the year ended June 30, 2020 was unmodified and may be obtained at the Oregon State Treasury, 350 Winter St. NE, Ste 100, Salem, OR 97310 or can be viewed at <a href="https://sos.oregon.gov/audits/Documents/2020-31.pdf">https://sos.oregon.gov/audits/Documents/2020-31.pdf</a>

The City's position in LGIP at June 30, 2020 is stated at cost which approximates fair value. The City Categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of an asset. Level 1 inputs are quoted prices in active markets for identical assets and include the Municipal and US Agency Corporations investments. Level 2 inputs are quoted prices for similar assets in inactive markets and include the investments in LGIP and land held for investment.

#### Cash and Investments

The City does not have a formal investment policy designed to limit investments maturities as a means of managing its exposure to fair value losses arising from increasing interest rates and as such funds are invested in State of Oregon Local Government Investment Pool as authorized by Oregon Revised Statutes.

#### Credit risk

Investments in LGIP are regulated by the Oregon Short-Term Fund Board and approved by the Oregon Investment Council (ORS 294.805 to 294.895). The State Treasure's Oregon Local Government Investment Pool is not registered with the SEC as an investment company and is unrated.

#### Concentration of credit risk

The City does not currently have an investment policy outside of investing in LGIP which would require recognition of credit risk concentration in any single corporate entity and its affiliates or subsidiaries that is in excess of five percent of the City's total investments (ORS 294.935).

#### Custodial credit risk - deposits

Custodial credit fish recognizes possible bank failure and potential that City's deposits may not be returned. The Federal Depository Insurance Corporation (FDIC) provides insurance for the City's deposits with financial institutions up to \$250,000 each for the aggregate of all non-interest bearing accounts and the aggregate of all interest bearing accounts at each institution. Deposits in excess of FDIC coverage with institutions participating in the Oregon Public Funds Collateralization Program (PFCP) are considered fully collateralized. As of June 30, 2020, none of the City's bank balances were exposed to credit risk as deposits are retained in institutions participating in Oregon PFCP.

#### Custodial credit risk - investments

This is the risk, in the event of the failure of the counterparty, the City's investment in the value of its investments or collateral securities that are in the possession of an outside party are unrecoverable. The City had no investments of this kind at June 30, 2020.

# **Uncollectible Receivables**

Receivable of the City's activities are reported net of uncollectible amounts. Total uncollectible amounts related to receivables of the current period are as follows:

	Governmental	Business Type
	<u>Activities</u>	<u>Activities</u>
Water sales	\$ -	\$ 47,590
Sewer charges	-	21,381
Sewer surcharge	-	19,454
Daycare charges	8,452	
Total uncollectibles of the current fiscal year	\$ 8,452	\$ 88,425

# Capital Assets

Capital asset activity for governmental activities, for the year ended June 30, 2020 was as follows:

Description	Beginning Balance	Additions	Deletions	Ending Balance
Land	\$ 1,466,005	\$ -	\$ -	\$ 1,466,005
Construction in Progress	659,482	82,414		741,896
Total non-depreciable	\$2,125,487	82,414		2,207,901
Duildings	44 457 000			44 457 000
Buildings	11,457,892	-	-	11,457,892
Improvements other than buildings	6,864,810	195,291	-	7,060,101
Motor vehicles and equipment	5,484,764	319,812	-	5,804,576
Infrastructure	4,519,433	41,538	<u>-</u>	4,560,971
Total depreciable	28,326,899	556,641	-	28,883,540
Buildings Improvements other than	(3,895,086)	(301,084)	-	(4,196,170)
buildings	(2,606,631)	(499,155)	-	(3,105,786)
Motor vehicles and equipment	(3,560,543)	(368,460)	-	(3,929,003)
Infrastructure	(964,234)	(350,417)	<u> </u>	(1,314,651)
Total accumulated depreciation	(11,026,494)	(1,519,116)		(12,545,610)
Governmental activities capital assets, net	\$19,425,892	\$ (880,061)	\$ -	\$ 18,545,831

Depreciation was charged to functions as follows:

General government	\$	88,302
Public safety		408,127
Culture and Recreation		183,014
Community Development	-	839,673
Total depreciation expense for governmental activities	<u>\$_1</u>	1,519,11 <u>6</u>

Capital asset activity for business-type activities for the year ended June 30, 2020 was as follows:

Description	Beginning Balance	Additions	Transfers	Deletions	Ending Balance		
Land	\$ 328,328	\$ -	\$ -	\$ -	\$ 328,328		
Construction in Progress	2,110,610	322,457			2,433,067		
Total non-depreciable	2,438,938	322,457	<u> </u>		2,761,395		
Buildings	1,205,236	-	(8)	-	1,205,228		
Improvements other than buildings	21,447,032	13,644	31,885	-	21,492,561		
Machinery and equipment	4,158,115	522,031	(31,868)	(112,302)	4,535,976		
Infrastructure	53,071,572		(9)		53,071,563		
Total depreciable	79,881,955	535,675	-	(112,302)	80,305,328		
Accumulated depreciation							
Buildings	(1,018,540)	(11,485)	-	-	(1,030,025)		
Improvements other than buildings	(11,892,232)	(278,922)	-	-	(12,171,154)		
Machinery and equipment	(3,072,719)	(243,612)	-	112,302	(3,204,029)		
Infrastructure	(16,570,919)	(1,218,174)	-	-	(17,789,093)		
Total accumulated depreciation	(32,554,410)	(1,752,193)		112,302	(34,194,301)		
Business-type activities, net	\$49,766,483	(\$ 894,061)	\$ -	\$ -	\$ 48,872,422		

Depreciation expense for business-type activities is charge to functions as follows:

Public Works	\$ 118,426
Streets	157,183
Sewer	836,945
Water	456,681
17 <sup>th</sup> Street Dock	179,537
Cemetery	3,421
Total depreciation for business-type activities	<u>\$1,752,193</u>

# Interfund Receivables, Payables, and Transfers

Interfund transfers are used to provide funds for debt service, to contribute toward the cost of capital projects, and provide operational resources. The Interfund transfer activity for fiscal year ended June 30, 2020 is noted in the following table:

									Transfers	In						
	Une	mploymen	t	Public Works		Emergency mmunications	Parks and Recreation		lic Works rovement	P	pecial Police rojects	General	lr	Capital mprovement	W Capital provement	
Transfers Out		Fund		Fund	_	Fund	Fund		Fund		Fund	Fund		Fund	 Fund	Total
General Fund	\$	6,000	, ;	\$ 30,975	\$	443,912	\$ 1,089,608	\$	-	\$	1,400	\$ -	\$	-	\$ -	\$ 1,571,895
Building Inspection Fund Emergency												20,800				20,800
Communications Fund Local Improvement Debt												25,000				25,000
Service Fund												22,000				22,000
State Tax Street Fund				500,250												500,250
17th Street Dock Fund Public Works Improvement							70,000	)						76,500		146,500
Fund Combined Sewer Overflow															300,000	300,000
Debt Service Fund				75,000					75,000							150,000
Public Works Fund						6,200		1	,258,620			414,600				1,679,420
Promote Astoria Fund							276,492									276,492
	\$	6,000	,	\$ 606,225	\$	450,112	\$ 1,436,100	\$ 1	,333,620	\$	1,400	\$ 482,400	\$	76,500	\$ 300,000	\$ 4,692,357

On the Statement of Activities, Interfund transfers between the same activity types are eliminated leaving only transfers between activity types remaining.

# Interfund Receivables and Payables

Interfund receivables and payables are used to make short-term and long-term Interfund loans between funds. Due to/from advances are for longer term financing. The City has the following Due to/from positions which represents funds which have been reserved in the Local Improvement Debt Service Fund to offset future PERS increases:

	Due From							
	Local Improvem	nent	Maritime	Waterfront				
	Debt Service Fu	und	Memorial Fund	Bridges				
				Replacement				
Due To:				Project Fund				
General Fund	\$ 38	8,638	\$ -	\$ -				
Parks Operations Fund	15	5,180						
Building Inspection Fund	4	4,644						
Emergency Communication Fund	18	8,960						
Public Works Fund	44	4,929		8,275				
Urban Renewal District			40,000					
Total Due To From Other Funds	\$ <u>122</u>	<u> 2,351</u>	\$ <u>40,000</u>	\$ <u>8,275</u>				

# Long-Term Debt

In the following tables, long-term debt information is presented separately with respect to governmental and business-type activities. The following table presents current year changes in those obligations and the current portions due for each issue. Pension, OPEB liabilities and compensated absences are presented separately

During the year ended June 30, 2020, Government-Type and Business-type long-term liability activity was as follows:

	Balance June 30, 2019	<u>Additions</u>	Reductions	Balance June 30, 2020	Amounts Due Within One Year
Governmental Activities Direct Placement: Notes and Lease Payable:					
Loans Capital Leases Payable	\$ 146,410 40,141	\$ - 120.812	(\$ 72,173) (69,702)		\$ 74,237 51,021
Total Notes and Leases	186,551	120,812	(141,875)		125,258
Compensated absences	378,081	55,396	-	433,477	251,251
Other Long Term Payable	60,000	-	(12,000)	48,000	12,000
Pension Transitional Liability	696,462		. (44,486)	651,976	61,301
Total governmental activities	\$ <u>1,321,094</u>	\$ <u>176,208</u>	(\$_198,361)	\$ <u>1,298,941</u>	\$ <u>449,810</u>
Business-type Activities Direct Placement: Notes and Lease Payable:					
Loans	\$ 27,015,447	265,973	(\$ 1,722,692)	\$ 25,558,728	\$ 1,662,248
Capital Leases Payable					50,375
Total Notes and Leases	27,015,447	265,973	(1,722,692)	25,558,728	1,712,623
Compensated absences Pension Transitional Liability	153,439 250,374	12,131 	(27,798)	165,570 222,576	105,257 20,927
Total business-type activities long term debt	\$ <u>27,419,260</u>	\$ <u>278,104</u>	<u>(\$ 1,750,490)</u>	<u>\$ 25,946,874</u>	\$ <u>1,838,807</u>

#### Debt Payable

The following is a summary of long-term debt for governmental activities and their recognized liabilities in the Statement of Net Position at June 30, 2020:

Ford Explorer Lease # 2852: \$ 12,942

\$ 38,877 due in annual installments through October, 2020 – interest at 5.92%

Ford Interceptor Hybrids Lease #2918:

78,309

\$ 120,811.53 due in annual installments through January, 2022 - Interest at 5.65%

Fire Pumper Note Payable:

74,237

\$ 488,251 due in annual installments through January, 2021 –Interest at 2.86%

Total \$<u>165,488</u>

Vehicle Leases and Fire Pumper Notes Payable are satisfied through special revenues appropriations.

Annual debt service requirements to maturity for governmental loans and leases payable are as follows:

Year	Principal	Interest	Total
2021	\$ 125,258	\$ 7,388	\$ 132,646
2022	40,230	2,273	42,503
2023	-	-	-
2024	_	-	<del>-</del>
2025	<u>-</u>	<del>_</del>	<u>-</u> _
Subtotal Loans &			
Leases	\$ <u>165,488</u>	\$ <u>9,661</u>	\$ <u>175,149</u>

#### Loan Reserves

At June 30, 2020 Department of Environmental Quality (DEQ) loan reserve amounts were not met by available cash in Fund 270 by \$ 21,615. City staff communicated potential for need to utilize reserve funds due to COVID-19 impacts in April, 2020. Oregon DEQ staff provided written notification no penalty or fee would be assessed for utilization of the reserve due to pandemic impact on economy.

#### Nonexchange Loan Guarantee

Craft 3, a local Community Development Financial Institution, purchased the Astoria Armory on behalf of the community in 2014. The Friends of the Astoria Armory is a local, 501c3 non-profit formed to own and operate the Armory for the community. The Friends of the Astoria Armory negotiated a low interest loan through Craft 3 to purchase and operate the building and immediately begin a capital campaign for needed improvements. The Friends of the Astoria Armory and Craft 3 requested the use of the City Revolving Loan Funds, utilized to provide loans for community development, to provide a nonexchange loan guarantee. The guarantee was necessary for Craft 3 to establish the loan to obtain necessary resources for immediately required repairs to windows. Astoria City Council approved the loan guaranty for the Friends of the Astoria Armory on May 16, 2016. A commercial guaranty was signed on August 16, 2016, as a stipulation of the Craft3 loan to the Friends of the Astoria Armory in the amount of \$550,000. The City guarantee covers a five (5) year period beginning October 26, 2018 and ending October 25, 2023. The guarantee is for the lesser of the outstanding indebtedness of the loan or as follows:

Year	Amount	Dates
1	\$ 90,000	10/26/18 – 10/25/19
2	90,000	10/26/19 - 10/25/20
3	70,000	10/26/20 - 10/25/21
4	50,000	10/26/21 – 10/25/22
5	30,000	10/26/22 - 10/25/23

# Debt Payable (continued)

As of June 30, 2020 the guarantee amount is \$ 90,000. Future guarantee effective October 26, 2020 is \$ 70,000 and the guarantee period is complete effective October 25, 2023.

Additional actions initiated to protect the City's position are as follows:

- City staff are to review loan disbursements and construction progress reports before signing off on disbursements
- Craft 3 has pledged to work with city staff on a future mutually acceptable project which would effectively replace city funding which is tied up for the guarantee period.

During the year ended June 30, 2020, Business-Type long-term liability activity was as follows:

Description	Amount
17 <sup>th</sup> Street Dock Reconstruction Loan # B11002: \$ 1,336,135 from Infrastructure Finance Authority (IFA) B11002 Due in annual installments from May, 2014 through December, 2039 at 4.00% interest.	\$ 950,068
Clean Water State Revolving Loans for CSO Projects: \$ 18,115,436 from Department of Environmental Quality (DEQ) payment six months after project completion date and semi-annual payments at interest ranging from 2.85 to 3.14%.	8,227,974
Business Oregon loans for CSO Projects: \$ 12,145,682. Annual payments commencing in FY 2015-16 at interest ranging from 1.94 to 2.09%	11,656,826
Skyline Water Tank Loan #L04001: \$ 1,158,000 from Oregon Economic Development (OEDD). Loan payments due from December 1, 2008 through December 1, 2026 at 4.62% interest.	557,579
Reservoir 3 Cover # S08003: \$ 3,223,199 from Infrastructure Financing Authority. Loan payments due from December 2009 through December 2029 at 1.0% interest.	1,687,188
Bear Creek Dam Line Replacement #Y10002: \$ 676,794 from Infrastructure Financing Authority. Loan payments due from December 2011 through December 2031 at 4.04% interest.	467,944
Waste Water Treatment Plant Upgrade #Y12006: \$ 704,265 from Infrastructure Finance Authority. Loan payments due from December 2014 through December 2038 at 2.03% interest.	605,157
Waterfront Bridge Replacement Loan # B17002: \$1,028,028 draw for initiation of work. Infrastructure Finance Authority. Loan payments are due June and December at 1.3% interest.	1,194,549
Elgin Street Sweeper Lease # 3355815: \$ 263,603 from KS State Bank. Loan payments due from March, 2020 through march, 2024 at 3.28% interest. Total	<u>211,443</u> \$ <u>25,558,728</u>

# Debt Payable (continued)

17<sup>th</sup> Street Dock Loan is satisfied through payments received from US Coast Guard Lease of the Dock; CSO Loans are satisfied through sewer surcharges to customers; Waterfront Bridge Replacement loan will be satisfied through Federal Highway Surface Transportation Program (STP) funds and the remaining loans are satisfied through water and sewer rates.

Annual debt service requirements to maturity for business-type loans and leases payable are as follows:

Year	Principal	Interest	Total
2021	\$ 1,712,623	\$ 553,266	\$ 2,265,889
2022	1,755,189	512,321	2,267,510
2023	1,798,999	470,187	2,269,186
2024	1,844,090	426,823	2,270,913
2025	1,833,317	382,197	2,215,514
2026-2030	7,570,624	1,285,780	8,856,404
2031-2035	3,831,339	651,383	4,482,722
2036-2040	3,047,821	275,302	3,323,123
2041-2045 Subtotal	<u>970,177</u>	40,833	<u>1,011,010</u>
Loans/Leases	\$ 24,364,179	\$ 4,598,092	\$ 28,962,271
Amounts Advanced Against Loan –			
no amortization	<u>1,194,549</u>	<del>-</del>	<u>1,194,549</u>
Total Enterprise	\$ <u>25,558,728</u>	\$ <u>4,598,092</u>	\$ <u>30,156,820</u>

#### Available Credit

The City has available credit through First Bank of Omaha secured by its full faith and credit to pay for City issued credit cards. The balances for all credit cards are reconciled and paid each month with the maximum available credit set at \$ 70,000. The applicable interest rate for outstanding balances is 11.99%. The City does not carry over balances and no interest is charged for the credit card program. Average charges per month were approximately \$ 29,600 in Fiscal Year 2019-20 and \$ 30,000 in Fiscal Year 2018-19.

# 4. OTHER INFORMATION

#### Risk Management

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The City is a member of CIS Employee Benefits, a public entity risk pool currently operating a common risk management and insurance program and participates in Workers compensation coverage through SAIF. Based on the experience of the City and SAIF, the City may be liable for additional premiums for workers compensation coverage which is paid in advance using an annual estimate or it may receive a refund. The City has historically received refunds of the premiums after review or audit. Predetermined limits and deductible amounts are stated in the insurance policies.

### Property tax Limitation

The State of Oregon has a constitutional limit on property taxes for governmental operations. Under the limitation, tax revenue is separated into those for public schools and those for local governments other than public schools. The limitation specifies a maximum rate for all local government operations of \$10.00 per \$1,000 of real market value, while schools are similarly limited to a \$5.00 maximum rate. Local government taxes in the City currently do not exceed the \$10.00 rate limit; however, this limitation may affect the availability of future tax revenues for the City.

An additional limit reduces the amount of operating property tax revenues available. This reduction was accomplished by rolling property values for 1997-98 back to their 1995-96 values les 10% and limiting future tax value growth of each property to no more than 3% per year, subject to certain exceptions.

Taxes levied to support bonded debt are exempted from the reductions. The Constitution also sets restrictive voter approval requirements for most tax including many fee increases and new bond issues.

#### Landfill Postclosure Care Costs

State and federal laws and regulations require the City to perform certain maintenance and monitoring functions at the site for a period up to thirty years post closure. The City's postclosure financial assurance has been estimated to cover a period of sixteen years as required by the DEQ permit. A portion of the postclosure care costs are paid each year. The \$ 423,650 reported as landfill postclosure liability at June 30, 2020, represents the post-closure costs estimated by Maul Foster Alongi on behalf of the City for the annually required report associated with the City's permit. This amount is utilized as the basis for the financial assurance the City is required to meet requirements of OAR 340 and GASB 18.

The City is required by state and federal laws and regulations to have financial assurance in place to finance postclosure care. The City has chosen to assure payments through use of an Alternative Financial Assurance as follows:

- 1) An annual on-going operating expense in the amount of at least \$ 28,560 is budgeted for the costs.
- 2) The source of funds for expenses are derived from the franchise and rental fees paid by Recology, Inc. The estimated fees for fiscal year 2020-21 are \$ 350,000.
- 3) The funds are receipted into the General Fund of the City.
- 4) City has certified funds in the General Fund accounts are adequate to cover the liability and meet OAR 340 requirements.

The City is in compliance with the financial assurance requirements at June 30, 2020.

#### Millpond Lots - Asset held for investment

City received lots 74-85 in the Millpond Village to provide future funding for Heritage Square development. The non-recurring fair value measurement of the lots was determined through real estate appraisals at a valuation of \$ 195,000. Since the acceptance of the lots on September 17, 2012 the City has incurred expense associated with the lots and determined selling the lots was the best course of action to obtain resources and to eliminate the ongoing costs. A sale was entered into during the fiscal year with the City accepting on of two offers presented for consideration. The sale resulted in a net investment loss of \$ 158,431.

#### **Pension Plan**

## General Information about the Pension Plan

Plan description. Employees of the City are provided with pensions through the Oregon Public Employees Retirement System (OPERS) a cost-sharing multiple-employer defined benefit pension plan, the Oregon Legislature has delegated authority to the Public Employees Retirement Board to administer and manage the system. All benefits of the System are established by the legislature pursuant to ORS Chapters 238 and 238A. Tier One/Tier Two Retirement Benefit plan, established by ORS Chapter 238, is closed to new members hired on or after August 29, 2003. The Pension Program, established by ORS Chapter 238A, provides benefits to members hired on or after August 29, 2003. OPERS issues a publicly available Comprehensive Annual Financial Report and Actuarial Valuation that can be obtained at

https://www.oregon.gov/pers/EMP/Pages/Actuarial-Financial-Information.aspx

#### Benefits provided under Chapter 238 - Tier One/Tier Two

Pension Benefits: The PERS retirement allowance is payable monthly for life. It may be selected from 13 retirement benefit options. These options include survivorship benefits and lump-sum refunds. The basic benefit is based on years of service and final average salary. A percentage (2.0 percent for police and fire employees, 1.67 percent for general service employees) is multiplied by the number of years of service and the final average salary. Benefits may also be calculated under either a formula plus annuity (for members who were contributing before August 21, 1981) or a money match computation if a greater benefit results.

A member is considered vested and will be eligible at minimum retirement age for a service retirement

allowance if he or she has had a contribution in each of five calendar years or has reached at least 50 years of age before ceasing employment with a participating employer (age 45 for police and fire members). General service employees may retire after reaching age 55. Police and fire members are eligible after reaching age 50. Tier One general service employee benefits are reduced if retirement occurs prior to age 58 with fewer than 30 years of service. Police and fire member benefits are reduced if retirement occurs prior to age 55 with fewer than 25 years of service. Tier Two members are eligible for full benefits at age 60. The ORS Chapter 238 Defined Benefit Pension Plan is closed to new members hired on or after August 29, 2003.

Death Benefits: Upon the death of a non-retired member, the beneficiary receives a lump-sum refund of the member's account balance (accumulated contributions and interest). In addition, the beneficiary will receive a lump-sum payment from employer funds equal to the account balance, provided one or more of the following conditions are met:

- the member was employed by a PERS employer at the time of death.
- the member died within 120 days after termination of PERS-covered employment.
- the member died as a result of injury sustained while employed in a PERS-covered job, or
- the member was on an official leave of absence from a PERS-covered job at the time of death.

Disability Benefits: A member with 10 or more years of creditable service who becomes disabled from other than duty-connected causes may receive a non-duty disability benefit. A disability resulting from a job-incurred injury or illness qualifies a member (including PERS judge members) for disability benefits regardless of the length of PERS-covered service. Upon qualifying for either a non-duty or duty disability, service time is computed to age 58 (55 for police and fire members) when determining the monthly benefit.

Benefit Changes After Retirement: Members may choose to continue participation in a variable equities investment account after retiring and may experience annual benefit fluctuations due to changes in the market value of equity investments. Under ORS 238.360 monthly benefits are adjusted annually through cost-of-living (COLA) changes. The COLA is capped at 2.0 percent.

Benefits provided under Chapter 238A – OPSRP Pension Program (OPSRP Defined Benefit)

Pension Benefits: This portion of OPSRP provides a life pension funded by employer contributions.

Benefits are calculated with the following formula for members who attain normal retirement age:

Police and Fire: 1.8 percent is multiplied by the number of years of service and the final average salary. Normal retirement age for police and fire members is age 60 or age 53 with 25 years of retirement credit. To be classified as a police and fire member, the individual must have been employed continuously as a police and fire member for at least five years immediately preceding retirement.

General Service: 1.5 percent is multiplied by the number of years of service and the final average salary. Normal retirement age for general service members is age 65, or age 58 with 30 years of retirement credit.

A member of the OPSRP Pension Program becomes vested on the earliest of the following dates: the date the member completes 600 hours of service in each of five calendar years, the date the member reaches normal retirement age, and, if the pension program is terminated, the date on which termination becomes effective.

Death Benefits: Upon the death of a non-retired member, the spouse or other person who is constitutionally required to be treated in the same manner as the spouse, receives for life 50 percent of the pension that would otherwise have been paid to the deceased member.

Disability Benefits: A member who has accrued 10 or more years of retirement credits before the member becomes disabled or a member who becomes disabled due to job-related injury shall receive a disability benefit of 45 percent of the member's salary determined as of the last full month of employment before the disability occurred.

Benefit Changes After Retirement: Under ORS 238A.210 monthly benefits are adjusted annually through cost-of-living changes. Under current law, the cap on the COLA in fiscal year 2015 and beyond will vary based on 1.25 percent on the first \$60,000 of annual benefit and 0.15 percent on annual

benefits above \$60,000.

#### OPSRP Individual Account Program (OPSRP IAP)

Pension Benefits: An IAP member becomes vested on the date the employee account is established or on the date the rollover account was established. If the employer makes optional employer contributions for a member, the member becomes vested on the earliest of the following dates: the date the member completes 600 hours of service in each of five calendar years, the date the member reaches normal retirement age, the date the IAP is terminated, the date the active member becomes disabled, or the date the active member dies.

Upon retirement, a member of the OPSRP Individual Account Program (IAP) may receive the amounts in his or her employee account, rollover account, and vested employer account as a lump-sum payment or in equal installments over a 5-, 10-, 15-, 20-year period or an anticipated life span option. Each distribution option has a \$200 minimum distribution limit.

Death Benefits: Upon the death of a non-retired member, the beneficiary receives in a lump sum the member's account balance, rollover account balance, and vested employer optional contribution account balance. If a retired member dies before the installment payments are completed, the beneficiary may receive the remaining installment payments or choose a lump-sum payment.

Recordkeeping: OPERS contracts with VOYA Financial to maintain IAP participant records.

Employer Contributions: PERS funding policy provides for monthly employer contributions at actuarially determined rates. These contributions, expressed as a percentage of covered payroll, are intended to accumulate sufficient assets to pay benefits when due. This funding policy applies to the PERS Defined Benefit Plan and the Other Postemployment Benefit Plans. Employer contribution rates during the period were based on the December 31, 2015 actuarial valuation. The rates based on a percentage of payroll, first became effective July 1, 2017. Employer contributions for the year ended June 30, 2019 were \$1,709,715, excluding amounts to fund employer specific liabilities. The rates in effect for the fiscal year ended June 30, 2020 were 28.91 percent for Tier One/Tier Two General Service Member, 28.91 percent for Tier One/Tier Two Police and Fire, 20.55 percent for OPSRP Pension Program General Service Members, 25.18 percent for OPSRP Pension Program Police and Fire Members.

Employee Contributions: Beginning January 1, 2004, all employee contributions were placed in the OPSRP Individual Account Program (IAP), a defined contribution pension plan established by the Oregon Legislature. Prior to that date, all member contributions were credited to the Defined Benefit Pension Plan. Member contributions are set by statute at 6.0 percent of salary and are remitted by participating employers. The contributions are either deducted from member salaries or paid by the employers on the members behalf. The IAP member accounts represent member contributions made on or after January 1, 2004, plus earnings allocations less disbursements for refunds, death benefits, and retirements.

#### Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows

At June 30, 2020, the City reported a liability of \$ 12,598,171 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2019, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of December 31, 2017 rolled forward to June 30, 2019. The City's proportion of the net pension liability was based on a projection of the City's long-term share of contributions to the pension plan relative to the projected contributions of all participating entities, actuarially determined. At June 30, 2019, the City's proportion was 0.072832 percent, which decreased from its proportion of 0.072907 percent measured as of June 30, 2018.

For the year ended June 30, 2020, the City recognized pension expense of \$ 1,276,949. At June 30, 2019, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources		Deferred Inflows of Resources	
Differences between expected and actual			<u> </u>	
experience	\$	694,752	\$	-
Changes of assumptions		1,709,086		-
Net difference between projected and actual				
earnings on investments		-		357,145
Changes in proportion		224,670		807,423
Differences between employer contributions and				
proportionate share of contributions		214,678		42,054
Total (prior to post-MD contributions)		2,843,186	<u> </u>	1,206,622
Contributions subsequent to the MD		1,709,715		-
Total	\$	4,552,901	\$	1,206,622

City's contributions subsequent to the measurement date of \$ 1,709,715 are reported as deferred outflows of resources related to pensions and will be recognized as a reduction of the net pension liability in the year ended June 30, 2021. Other amounts reported as deferred outflows (inflows) of resources related to pensions will be recognized in pension expense as follows:

Year ended June 30:	
2021	\$ 986,096
2022	23,704
2023	260,826
2024	304,850
2025	 61,088
Total	\$ 1,636,564

# **Actuarial Assumptions**

The total pension liability in the December 31, 2017 actuarial valuation was determined using the following actuarial assumptions:

Valuation Date	December 31, 2017			
Measurement Date	June 30, 2019			
Experience Study Report	2016, published July 26, 2017			
Actuarial Cost Method	Entry Age Normal			
Actuarial Assumptions:				
Inflation Rate	2.50 percent			
Long-Term Expected Rate of Return	7.20 percent			
Discount Rate	7.20 percent			
Projected Salary Increases	3.50 percent overall payroll growth			
Cost of Living Adjustments (COLA)	Blend of 2.00% COLA and grade COLA			
	(1.25%/0.15%) in accordance with <i>Moro</i>			
	decision, blend based on service.			
Mortality	Health retirees and beneficiaries: RP-			
	2014 healthy annuitant, sex-distinct,			
	generational with Unisex, Social Security			
	Data Scale, with collar adjustments and set-			
	backs as described in the valuation.			
	Active Members: RP-2014 Employees,			
	sex-distinct, generational with Unisex, Social			
	Security Data Scale, with collar adjustments			
	and set-backs as described in the valuation.			
	Disabled retirees: RP-2014 Disabled			
	retirees, sex-distinct, generational with			
Unisex, Social Security Data Scale.				

Actuarial valuations of an ongoing plan involve estimates of the value of projected benefits and assumptions about the probability of events far into the future. Actuarially determined amounts are subject to continual revision as actual results are compared to past expectations and new estimates are made about the future. Experience studies are performed as of December 31 of even numbered years. The methods and assumptions shown above are based on the 2016 Experience Study which reviewed experience for the four-year period ending on December 31, 2016.

# Long-term Expected Rate of Return

To develop an analytical basis for the selection of the long-term expected rate of return assumption, in July 2017 the PERS Board reviewed long-term assumptions developed by both Milliman's capital market assumptions team and the Oregon Investment Council's (OIC) investment advisors. The table below shows Milliman's assumptions for each of the asset classes in which the plan was invested at that time based on the OIC long-term target asset allocation. The OIC's description of each asset class was used to map the target allocation to the asset classes shown below. Each asset class assumption is based on a consistent set of underlying assumptions, and includes adjustment for the inflation assumption. These assumptions are not based on historical returns, but instead are based on a forward-looking capital market economic model.

	<b>Assumed Asset Allocation</b>				
Asset Class/Strategy	Low Range	High Range	Target		
Debt Securities	15.0%	25.0%	20.0%		
Public Equity	32.5%	42.5%	37.5%		
Real Estate	9.5%	15.5%	12.5%		
Private Equity	14.0%	21.0%	17.5%		
Alternative Equity	0.0%	12.5%	12.5%		
Opportunity Portfolio	0.0%	3.0%	0.0%		
Total			100.0%		

Asset Class	Target Allocation	Compounded Annual Return (Geometric)
Core Fixed Income	8.00%	3.49%
Short-Term Bonds	8.00%	3.38%
Bank/Leveraged Loans	3.00%	5.09%
High Yield Bonds	1.00%	6.45%
Large/Mid Cap US Equities	15.75%	6.30%
Small Cap US Equities	1.30%	6.69%
Micro Cap US Equities	1.30%	6.80%
Developed Foreign Equities	13.13%	6.71%
Emerging Foreign Equities	4.12%	7.45%
Non-US Small Cap Equities	1.88%	7.01%
Private Equities	17.50%	7.82%
Real Estate (Property)	10.00%	5.51%
Real Estate (REITS)	2.50%	6.37%
Hedge Fund of Funds - Diversified	2.50%	4.09%
Hedge Fund - Event-Driven	0.63%	5.86%
Timber	1.88%	5.62%
Farmland	1.88%	6.15%
Infrastructure	3.75%	6.60%
Commodities	1.88%	3.84%
Total	100.00%	
Assumed Inflation - Mean		2.50%

#### **Depletion Date Projection**

GASB 68 generally requires that a blended discount rate be used to measure the Total Pension Liability (the Actuarial Accrued Liability calculated using the Individual Entry Age Normal Cost Method). The long-term expected return on plan investments may be used to discount liabilities to the extent that the plan's Fiduciary Net Position is projected to cover benefit payments and administrative expenses. A 20-year high quality (AA/Aa or higher) municipal bond rate must be used for periods where the Fiduciary Net position is not projected to cover benefit payments and administrative expenses. Determining the discount rate under GASB 68 will often require that the actuary perform complex projections of future benefit payments and pension plan investments. GASB 68 (paragraph 67) does allow for alternative evaluations of projected solvency, if such evaluation can reliably be made. GASB does not contemplate a specific method for making an alternative evaluation of sufficiency; it is left to professional judgement.

The following circumstances justify an alternative evaluation of sufficiency for PERS:

- PERs has a formal written policy to calculate an Actuarially Determined Contribution (ADC), which is articulated in the actuarial valuation report.
- The ADC is based on a closed, layered amortization period, which means that payment of the full ADC each year will bring the plan to a 100% funded position by the end of the amortization period if future experience follows assumption.
- GASB 68 specifies that the projections regarding future solvency assume that plan assets earn
  the assumed rate return and there are no future changes in the plan provisions or actuarial
  method and assumption, which means that the projections would not reflect any adverse future
  experience which might impact the plan's funded position.

Based on these circumstances, it is our independent actuary's opinion that the detailed depletion date projections outlined in GASB 68 would clearly indicate that the Fiduciary Net Position is always projected

to be sufficient to cover benefit payments and administrative expense.

#### **Discount Rate**

The discount rate used to measure the total pension liability was 7.20 percent. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and those of the contributing employers are made at the contractually required rates, as actuarially determined. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments for the Defined Benefit Pension Plan was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the City's proportionate share of the net pension liability to changes in the discount rate. The following presents the City's proportionate share of the net pension liability (asset) calculated using the discount rate of 7.20, as well as what the City's proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is 1-percentage-point lower (6.20%) or 1-percentage-point higher (8.20%) than the current rate:

	1% D	ecrease (6.20%)	Discou	ınt Rate (7.20%)	1% In	crease (8.20%)
City's proportionate share of the						
net pension liability (asset)	\$	20,174,853	\$	12,598,171	\$	6,257,532

#### Pension Plan Fiduciary Net Position

Detailed information about the pension plan's fiduciary net position is available in the separately issued OPERS financial report.

# Payable to the Pension Plan

The City incurred a transitional liability when the City joined the State and Local Government Pool (SLGRP). The current balance of the transitional liability is \$874,552. This amount is amortized by a percentage addition to the City's PERS rate. The current amount of the amortization percentage is 1.77 % added to the City's total rate for each rate classification.

#### Changes in Plan Provisions During the Measurement Period

There were no changes during the June 30, 2019 measurement period that require disclosure.

# Changes in Plan Provisions Subsequent to Measurement Date

A legislative change that occurred after the December 31, 2017 valuation date affected the plan provisions reflected for financial reporting purposes. Senate Bill 1049, signed into law in June 2019, introduced a limit on the amount of annual salary included for the calculation of benefits. Beginning in 2020, annual salary in excess of \$195,000 (as indexed in future years) will be excluded when determining member benefits. As a result, future Tier 1/Tier 2 and OPSRP benefits for certain active members are now projected to be lower than prior to the legislation. Senate Bill 1049 was reflected in the June 30, 2019 Total Pension Liability as a reduction in liability.

#### **Deferred Compensation Plans**

The City has three deferred compensation trust plans, created in accordance with Internal Revenue Code Section 457. The trusts hold assets for the exclusive benefit of plan participants and their beneficiaries. Participation in the deferred compensation plan is voluntary. The amounts accumulated under these plans, including investment earnings, are excluded from the financial statements of the City.

# Post Employment Benefits Other than Pensions

The other postemployment benefits (OPEB) for the City combines two separate plans. The City provides an implicit rate subsidy for retiree health insurance premiums, and a contribution to the State of Oregon's PERS cost-sharing multiple-employer defined health insurance benefit plan.

#### Financial Statement Presentation

The City's two OPEB plans are presented in aggregate on the Statement of Net Position. The amounts on the financial statements relate to the plans as follows:

	Implicit Rate Subsidy	PERS RHIA Plan	Total OPEB on Financials	
Net OPEB Asset	\$ -	\$ 116,546	\$ 116,546	
Deferred Outflows of Resources				
Change in Assumptions	18,217	-	18,217	
Change in Proportionate Share	-	176	176	
Contributions After MD	105,402	2,002	107,404	
Total OPEB Liability	(827,603)	-	(827,603)	
Deferred Inflows of Resources				
Difference in Expected and Actual				
Experience	(43,910)	(15,369)	(59,279)	
Difference in Earnings	-	(7,194)	(7,194)	
Change in Assumptions	(72,138)	(121)	(72,259)	
Change in Proportionate Share	-	(28)	(28)	
OPEB Expense/(Income)*	53,757	(15,065)	38,692	

<sup>\*</sup>Included in program expenses on Statement of Activities

#### Implicit Rate Subsidy OPEB Plan

*Plan description.* The City's single-employer defined benefit postemployment healthcare plan is administered by CityCounty Insurance Services (CIS). Benefit provisions are established through negotiations between the City and representatives of collective bargaining units or through resolutions passed by City Council. No assets are accumulated in a trust that meets the criteria in paragraph 4 of Statement 75.

The City's postemployment healthcare plan administrator issues a publicly available financial report that includes financial statements and required supplementary information for CIS. This report may be obtained through their website at: https://www.cisoregon.org/About/TrustDocs.

Benefits Provided. The plan provides eligible retirees and their dependents under age 65 the same health care coverage at the same premium rates as offered to active employees. The retiree is responsible for the premiums. As of the valuation date of July 1, 2019, the following employees were covered by the benefit terms:

Active employees	78
Eligible retirees	7
Spouses of ineligible retirees	3
Total participants	88

# OPEB Plan Liability, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

The City's total OPEB liability of \$827,603 was measured as of June 30, 2019, and was determined by an actuarial valuation as of July 1, 2018.

For the fiscal year ended June 30, 2020, the City recognized OPEB expense from this plan of \$53,757. At June 30, 2019, the City reported deferred outflows of resources and deferred inflows of resources related to this OPEB plan from the following sources:

	ed Outflows esources	 red Inflows esources
Differences between expected and actual	 _	
experience	\$ -	\$ 43,910
Changes of assumptions	18,217	72,138
Total (prior to post-MD contributions)	18,217	 116,048
Contributions subsequent to the MD	 105,402	 
Total	\$ 123,619	\$ 116,048

Deferred outflows of resources related to OPEB of \$ 105,402 resulting from the City's contributions subsequent to the measurement date will be recognized as a reduction of the total OPEB liability in the year ended June 30, 2021. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year ended June 30:	_	
2021	\$	(14,892)
2022		(14,892)
2023		(14,892)
2024		(14,892)
2025		(14,892)
Thereafter		(23,371)
Total	\$	(97,831)

Actuarial Assumptions and Other Inputs. The total OPEB liability in the July 1, 2019 valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

Actuarial Cost Method	Entry Age Normal
Actuarial Assumptions:	
Inflation Rate	2.50 percent
Discount Rate	3.50 percent
Projected Salary Increases	3.50 percent overall payroll growth
Retiree Healthcare Participation	40% of eligible employees 60% of male
	members and 35% of female members will
	elect spouse coverage.
Mortality	Health retirees and beneficiaries: RP-
	2014 healthy annuitant, sex distinct mortality
	tables blended 50/50 blue collar and white
	collar, set back one year for males.
	Mortality is projected on a generational basis
	using the Unisex Social Security Data scale.
	Healthcare cost trend rate:
	Medical and vision: 7.00 percent per year
	decreasing to 4.75 percent.

Dental: 4.50 percent per year

The discount rate was based on Bond Buyer 20-Year General Obligation Bond Index.

Changes in the Total OPEB Liability. Changes in assumptions reflect a change in the discount rate from 3.85% to 3.87%.

	Total OPE			
Balance as of June 30, 2019	\$	893,383		
Changes for the year: Service cost		25 665		
Interest on Total OPEB Liability		35,665 32,984		
Effect of assumptions changes or inputs		20,553		
Effecct of economic demographic gains or Benefit payments		- (154,982)		
Balance as of June 30, 2020	\$	827,603		

Sensitivity of the Total OPEB Liability. The following presents the City's OPEB liability, as well as what the liability would be if it were calculated using a discount rate that is 1-percentage-point lower (2.50 percent) or 1-percentage-point higher (4.50 percent) than the current discount rate:

Discount Rate:	1% Dec	rease (2.50%)	 ent Discount te (3.50%)	1% Inc	rease (4.50%)
Total OPEB Liability	\$	879,726	\$ 827,603	\$	778,985
Healthcare Cost Trend:	1%	Decrease	 it Health Care and Rates	1%	Increase
Total OPEB Liability	\$	763,600	\$ 827,603	\$	902,639

# PERS Retirement Health Insurance Account

Plan Description. The City contributes to the PERS Retirement Health Insurance Account (RHIA) for each of its eligible employees. RHIA is a cost-sharing multiple-employer defined benefit other postemployment benefit plan administered by PERS. RHIA pays a monthly contribution toward the cost of Medicare companion health insurance premiums for eligible retirees. ORS 238.420 established this trust fund. The Oregon Legislature has delegated authority to the Public Employees Retirement Board to administer and manage the system. The plan is closed to new entrants hired after August 29, 2003. PERS issues publicly available financial statements and required supplementary information. That report may be obtained by writing to Oregon Public Employees Retirement System, PO Box 23700, Tigard, OR 97281-3700, or online at

# http://www.oregon.gov/pers/Documents/financials/CAFR/2019-CAFR.pdf

Benefits Provided. Because RHIA was created by enabling legislation (ORS 238.420), contribution requirements of the plan members and the participating employers were established and may be amended only by the Oregon Legislature. ORS require that an amount equal to \$60 or the total monthly cost of Medicare companion health insurance premiums coverage, whichever is less, shall be paid from the RHIA established by the employer, and any monthly cost in excess of \$60 shall be paid by the eligible retired member in the manner provided in ORS 238.410. To be eligible to receive this monthly payment toward the premium cost, the member must: (1) have eight years or more of qualifying service in PERS at the time of retirement or receive a disability allowance as if the member had eight years or more of creditable service in PERS, (2) receive both Medicare Parts A and B coverage, and (3) enroll in a PERS-sponsored health plan. A surviving spouse or dependent of a deceased PERS retiree who was eligible to receive the subsidy is eligible to receive the subsidy if he or she (1) is receiving a retirement benefit or allowance from PERS or (2) was insured at the time the member died and the member retired before May 1, 1991.

Contributions. PERS funding policy provides for employer contributions at actuarially determined rates. These contributions, expressed as a percentage of covered payroll, are intended to accumulate sufficient assets to pay benefits when due. Employer contribution rates for the period were based on the December 31, 2017 actuarial valuation and a percentage of payroll that first became effective July 1,

2019. The City's contribution rates for the period were 0.06% for Tier One/Tier Two members to fund the normal cost portion of RHIA benefits and 0.00% of all PRS-covered salaries to amortize the unfunded actuarial liability over a fixed period with new unfunded actuarial accrued liabilities being amortized over 20 years. The City's total for the year ended June 30, 2020 contributions was \$ 2,002.

OPEB Assets, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB. At June 30, 2020, the City reported an asset of \$ 116,546 for its proportionate share of the OPEB asset. The net OPEB asset was measured as of June 30, 2019, and the total OPEB asset used to calculate the net OPEB asset was determined by an actuarial valuation as of December 31, 2017 rolled forward to June 30, 2019. The City's proportion of the net OPEB asset was based on the City's contributions to the RHIA program during the measurement period relative to contributions from all participating employers. At June 30, 2019, the City's proportionate share was 0.060313%, which is a decrease from its proportion of 0.060327% as of June 30, 2018.

For the year ended June 30, 2020, the City recognized OPEB income from this plan of \$ 15,065. At June 30, 2020, the City reported deferred outflows of resources and deferred inflows of resources related to this OPEB plan from the following sources:

		d Outflows sources	Deferred Inflows of Resources		
Differences between expected and actual	·				
experience	\$	-	\$	15,369	
Changes of assumptions		-		121	
Net difference between projected and actual					
earnings on investments		-		7,194	
Changes in proportionate share		176		28	
Differences between employer contributions					
and proportionate share of contributions					
Total (prior to post-MD contributions)		176		22,712	
Contributions subsequent to the MD		2,002			
Total	\$	2,178	\$	22,712	

Deferred outflows of resources related to OPEB of \$ 2,002 resulting from the City's contributions subsequent to the measurement date will be recognized as an increase in the net OPEB asset in the year ended June 30, 2021. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year ended June 30:	_	
2021	\$	(11,554)
2022		(10,390)
2023		(1,332)
2024		740
2025		
Total	\$	(22,536)

Actuarial Methods and Assumptions. The total OPEB asset in the December 31, 2017 actuarial valuation methods and assumptions are the same as listed above in note 4 – Other Information Pension Plan.

Long-term Expected Rate of Return. To develop an analytical basis for the selection of the long-term expected rate of return assumption are the same as listed above in note 4 – Other Information Pension Plan.

Discount Rate. The discount rate used to measure the total OPEB liability was 7.20% for the RHIA Plan. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and those contributing employers are made at the contractually required rates, as actuarially determined. Based on those assumptions, the RHIA plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-

term expected rate of return on pension plan investments for the RHIA Plan was applied to all periods of projected benefit payments to determine the total OPEB liability.

Sensitivity of the City's proportionate share of the net OPEB liability (asset) to changes in the discount rate. The following presents the City's proportionate share of the net OPEB liability (asset) calculated using the discount rate of 7.20%, as well as what the City's proportionate share of the net OPEB liability (asset) would be if it were calculated using a discount rate that is 1-percentage-point lower (6.20%) or 1-percentage-point higher (8.20%) than the current rate:

#### Discount Rate:

	 1% Decrease (6.20%)		ent Discount ee (7.20%)	1% Increase (8.20%)		
Total OPEB Liability	\$ (90,353)	\$	(116,546)	\$	(138,864)	

OPEB Plan Fiduciary Net Position. Detailed information about the pension plan's fiduciary net position is available in the separately issued OPERS financial report.

Changes in Plan Provisions During the Measurement Period. There were no changes during the June 30, 2019 measurement period that require disclosure.

Changes in Plan Provisions Subsequent to Measurement Date. There were no changes during the June 30, 2019 measurement period that require disclosure.

#### **Encumbrance Accounting**

All year end outstanding encumbrances lapse at year-end and are appropriated as required to the subsequent year.

#### Subsequent Events

During March 2020, a global pandemic was declared by the World Health Organization related to the rapidly growing outbreak of a novel strain of coronavirus (COVID-19). The pandemic has significantly impacted the economic conditions in the U.S., accelerating during the first half of March, as federal, state and local governments react to the public health crisis, creating significant uncertainties in the U.S. economy. The situation is rapidly changing and additional impacts may arise that we are not aware of currently. While the disruption is currently expected to be temporary, there is uncertainty around the duration. The ultimate impact of the pandemic on the results of operations, financial position, liquidity or capital resources cannot be reasonably estimated at this time.

#### **GASB Pronouncements**

The Governmental Accounting Standards Board (GASB) has issued Statement No. 95, Postponement of the Effective Dates of Certain Authoritative Guidance. The guidance postpones by one year the effective dates of certain provisions in the following pronouncements: Statement No. 83, Certain Asset Retirement Obligations, Statement No. 84, Fiduciary Activities, Statement No. 88, Certain Disclosures Related to Debt, including Direct Borrowings and Direct Placements, Statement No. 89, Accounting for Interest Cost Incurred before the End of a Construction Period, Statement No. 90, Majority Equity Interests, Statement No. 91 Conduit Debt Obligations, Statement No. 92, Omnibus 2020, Statement No. 93, Replacement of Interbank Offered Rates, Implementation Guide No. 2017-3, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions (and Certain Issues Related to OPEB Plan Reporting), Implementation Guide No. 2018-1, Implementation Guidance Update—2018, Implementation Guide No. 2019-2, Fiduciary Activities. The Statement is intended to provide relief to governments and other stakeholders in light of the COVID-19 pandemic. The Agency implemented Statement 95 for the year ending June 30, 2020.



#### REQUIRED SUPPLEMENTARY INFORMATION

Required supplementary information includes financial information and disclosures that are required by the GASB but are not considered a part of the basic financial statements.

- Budgetary Comparison Schedules
  - General Fund #001
    - Emergency Communication Fund #132
  - Parks Operation Fund #158

The Urban Renewal Agency does not have a legally adoped annual budget as it is two separate funds the Urban Renewal Agency East Fund #126 and Urban Renewal Agency West Fund #127, therefore we are not presenting it as required supplementary information per GASB 34, paragraph 130. These funds are presented as supplementary information.

# CITY OF ASTORIA, OREGON GENERAL FUND #001

# SCHEDULE OF REVENUE, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

For the Fiscal Year Ended June 30, 2020

	Turne section .	Buc	lget		9				Variance Positive
		Original		Final	- 6 9		Actual	(	(Negative)
REVENUES:									
Taxes	\$	6,206,000	\$	6,206,000		\$	6,254,065	\$	48,065
Charges For Services		262,360		262,360			255,656		(6,704)
Sale of City Property		-					14,526		14,526
Interest Earnings		95,000		95,000			120,729		25,729
Gifts, Bequests, and Grants							68,118		68,118
Miscellaneous		50,500		50,500			72,407		21,907
Delinquent Ad Valorem Taxes		165,000		165,000			155,237		(9,763)
Fines and Forfeits		123,500		123,500			135,926		12,426
Non Ad Valorem Taxes		2,534,272		2,534,272			2,343,204		(191,068)
Licenses & Permits	-	27,000		27,000	8 9		36,809		9,809
Total Revenues		9,463,632		9,463,632			9,456,677		(6,955)
EXPENDITURES:									8
General Government		2,220,790		2,222,790			2,046,845		175,945
Community Development		494,745		494,745			380,949		113,796
Public Safety		5,176,760		5,176,760			4,780,608		396,152
Culture and Recreation		580,805		580,805			527,784		53,021
Contingency	-	3,785,400		3,783,400		<u> </u>			3,783,400
Total Expenditures	-	12,258,500		12,258,500	(2)		7,736,186		4,522,314
Revenues Over (Under) Expenditures		(2,794,868)		(2,794,868)			1,720,491		4,515,359
OTHER FINANCING SOURCES (USES):									
Transfers In		561,890		561,890			482,400		(79,490)
Transfers Out		(1,602,422)	2000000	(1,602,422)	(1)		(1,571,895)	- 7.1	30,527
Total Other Financing Sources (Uses)		(1,040,532)	<del>(</del>	(1,040,532)			(1,089,495)		(48,963)
Net Changes in Fund Balances		(3,835,400)		(3,835,400)			630,996		4,466,396
FUND BALANCE, BEGINNING		3,835,400	-	3,835,400			5,422,643		1,587,243
FUND BALANCE, ENDING	\$	_	\$			\$	6,053,639	\$	6,053,639

<sup>(1)</sup> Appropriation Level

<sup>(2)</sup> See the Schedule of Expenditures for appropriation levels of departments.

# CITY OF ASTORIA, OREGON EMERGENCY COMMUNICATION FUND #132 SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL For the Fiscal Year Ended June 30, 2020

	÷	Bu	dget						Variance Positive
	-	Original		Final			Actual	(	Negative)
REVENUES:	Samuel								
Intergovernmental	\$	280,000.00	\$	280,000.00		\$	317,393.00	\$	37,393.00
Charges For Services		719,694		719,694			688,394		(31,300)
Interest Earnings		13,507		13,507			19,944		6,437
Gifts, Bequests, and Grants		19		12			2,532		2,532
Miscellaneous			200	-			1,611		1,611
Total revenues	***************************************	1,013,201		1,013,201			1,029,874	9	16,673
EXPENDITURES:									
Personal Service		1,292,600		1,292,600	(1)		1,111,579		181,021
Materials and Service		177,490		177,490	(1)		160,930		16,560
Capital Outlay		168,000		253,000	(1)		208,285		44,715
Contingency	United States	150,000		65,000	(1)				65,000
Total Expenditures		1,788,090		1,788,090	48 64		1,480,794		307,296
Revenues Over (Under) Expenditures		(774,889)		(774,889)			(450,920)		323,969
OTHER FINANCING SOURCES (USES):									
Transfers In		450,112		450,112			450,112		
Transfers Out	********	(25,000)		(25,000)	(1)	esne	(25,000)	_	
Total other financing sources (uses)		425,112		425,112	20 12	-40-2	425,112	-	
Net Changes in Fund Balances		(349,777)		(349,777)			(25,808)		323,969
FUND BALANCES, BEGINNING		750,000		750,000			1,107,023	-	357,023
FUND BALANCES, ENDING	\$	400,223	\$	400,223		\$	1,081,215	\$	680,992

<sup>(1)</sup> Appropriation Level

# CITY OF ASTORIA, OREGON PARKS OPERATION FUND #158 SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL For the Fiscal Year Ended June 30, 2020

		Bu	dget					Variance Positive
		Original		Final		Actual	(	Negative)
REVENUES:	6800					TT TO-KNOWN-HATESON	120	
Charges For Services	\$	1,309,500	\$	1,309,500	\$	1,188,610	\$	(120,890)
Interest Earnings	3 <del>000000</del>				n 4 <del></del>	5,793	-	5,793
Total revenues	-	1,309,500		1,309,500		1,194,403		(115,097)
EXPENDITURES:								
Aquatic		935,940		935,940		730,327		205,613
Parks Recreation & Administration		1,283,140		1,283,140		1,233,441		49,699
Maintenance		643,260		643,260		509,563		133,697
Contingency		100,000		100,000	(1)			100,000
Total expenditures		2,962,340		2,962,340	(2)	2,473,331		489,009
Revenues over (under) expenditures		(1,652,840)		(1,652,840)		(1,278,928)		373,912
OTHER FINANCING SOURCES (USES):								
Transfers In	-	1,501,310	_	1,501,310	-	1,436,100		(65,210)
Total other financing sources (uses)		1,501,310	-	1,501,310		1,436,100		(65,210)
Net changes in fund balances		(151,530)		(151,530)		157,172		308,702
FUND BALANCES, BEGINNING	9 <del>5300</del>	510,000		510,000	3 <del></del>	763,052		253,052
FUND BALANCES, ENDING	\$	358,470	\$	358,470	\$	920,224	\$	561,754

<sup>(2)</sup> See the Schedule of Expenditures for appropriation levels of departments.

# CITY OF ASTORIA, OREGON SCHEDULE OF THE PROPORTIONATE SHARE OF THE NET PENSION LIABILITY For the Last Ten Fiscal Years<sup>1</sup>

Measurement Date June 30,	(a) City's proportion of the net pension liability (asset)	of t	(b) City's ortionate share he net pension bility (asset)	i. <del>sextine</del>	(c) City's covered payroll	(b/c) City's proportionate share of the net pension liability (asset) as a percentage of its	Plan fiduciary net position as a percentage of the total pension liability
2019	0.07283188%	\$	12,598,171	\$	6,607,629	190.66%	80.20%
2018	0.07290695%		11,044,443		6,411,005	172.27%	82.10%
2017	0.08271266%		11,149,698		6,214,469	179.42%	83.10%
2016	0.07660144%		11,499,655		5,586,399	205.85%	80.53%
2015	0.08783575%		5,043,056		5,473,635	92.13%	91.90%
2014	0.08573594%		(1,943,389)		5,446,273	-35.68%	103.60%
2013	0.08783575%		673,613		5,273,682	12.77%	91.97%

The amounts presented for each fiscal year were actuarial determined at December 31 and rolled forward to the measurement date.

<sup>1</sup>This schedule is presented to illustrate the requirements to show information for 10 years. However, until a full 10-year trend has been compiled, information is presented only for the years for which the required supplementary information is available.

#### NOTES TO SCHEDULE

#### Changes in Benefit Terms:

The 2013 Oregon Legislature made a series of changes to PERS that lowered projected future benefit payments from the

A legislative change that occurred after the December 31, 2017 valuation date affected the plan provisions reflected for financial reporting purposes. Senate Bill 1049, signed into law in June 2019, introduced a limit on the amount of annual salary included for the calculation of benefits. Beginning in 2020, annual salary in excess of \$195,000 (as indexed in future years) will be excluded when determining member benefits. As a result, future Tier 1/Tier 2 and OPSRP benefits for certain active members are now projected to be lower than prior to the legislation. Senate Bill 1049 was reflected in the June 30, 2019 Total Pension Liability as a reduction in liability.

## Changes of Assumptions:

The PERS Board adopted assumption changes that were used to measure the June 30, 2016 total pension liability and June 30, 2018 total pension liability. For June 30, 2016, the changes included the lowering of the long-term expected rate of return to 7.50 percent and lowering of the assumed inflation to 2.50 percent. For June 30, 2018, the long-term expected rate of return was lowered to 7.20 percent. In addition, the healthy mortality assumption was changed to reflect an updated mortality improvement scale for all groups, and assumptions were updated for merit increases, unused sick leave, and vacation pay were updated.

## CITY OF ASTORIA, OREGON SCHEDULE OF CONTRIBUTIONS For the Last Ten Fiscal Years<sup>1</sup>

Year Ended June 30,	(a) Statutorily required ontribution	rel statu	(b) htributions in ation to the torily required ontribution	(a-b) Contribution deficiency (excess)	-	(c) City's covered payroll	(b/c) Contributions as a percent of covered payroll
2020	\$ 1,709,715	\$	1,709,715	•	\$	7,497,231	22.80%
2019	1,194,263		1,194,263	-		6,607,629	18.07%
2018	1,182,840		1,182,840	-		6,411,005	18.45%
2017	965,516		965,516	( <u>=</u> )		6,214,469	15.54%
2016	955,836		955,836	-		5,586,399	17.11%
2015	733,439		733,439			5,473,635	13.40%
2014	764,158		764,158	-		5,446,273	14.03%

The amounts presented for each fiscal year were actuarial determined at December 31 and rolled forward to the measurement date.

## NOTES TO SCHEDULE

Actuarial Assumptions and Methods Used to Set the Actuarially Determined Contributions

Actuarial valuation:	December 31, 2015	December 31, 2013	December 31, 2011
Effective:	July 2017 - June 2019	July 2015 - June 2017	July 2013 - June 2015
Actuarial cost method:	Entry Age Normal	Entry Age Normal	Projected Unit Credit
Amortization method:	Level percentage of payroll	Level percentage of payroll	Level percentage of payroll
Asset valuation method:	Market value	Market value	Market value
Remaining amortization periods:	20 years	20 years	N/A
Actuarial assumptions			
Inflation rate	2.50 percent	2.75 percent	2.75 percent
Projected salary increases	3.50 percent	3.75 percent	3.75 percent
Investment rate of return	7.50 percent	7.75 percent	8.00 percent

<sup>&</sup>lt;sup>1</sup>This schedule is presented to illustrate the requirements to show information for 10 years. However, until a full 10-year trend has been compiled, information is presented only for the years for which the required supplementary information is available.

## CITY OF ASTORIA, OREGON SCHEDULE OF PROPORTIONATE SHARE - RHIA For the Last Ten Fiscal Years<sup>1</sup>

						(b/c) City's	
	(a) Citv's		(b) City's			proportionate share of the net OPEB liability (asset)	Plan fiduciary net position as
Measurement Date June 30,	proportion of the net OPEB liability (asset)	of the	rtionate share ne net OPEB bility (asset)	1900	(c) Covered payroll	as a percentage of its covered payroll	a percentage of the total OPEB liability
2019 2018 2017	0.06031300% 0.06032657% 0.06222800%	\$	(116,546) (67,341) (25,970)	\$	6,607,629 6,411,005 6,214,469	1.76% -1.05% -0.42%	144.40% 124.00% 108.90%

## NOTES TO SCHEDULE

The amounts presented for each fiscal year were actuarial determined at December 31 and rolled forward to the measurement date.

## Changes of Assumptions:

The PERS Board adopted assumption changes that were used to measure the June 30, 2018 total OPEB liability. The changes include lowering of the long-term expected rate of return to 7.20 percent. In addition, healthy retiree participation and healthy mortality assumptions were changes to reflect an updated trends and mortality improvement scale for all groups.

<sup>&</sup>lt;sup>1</sup>This schedule is presented to illustrate the requirements to show information for 10 years. However, until a full 10-year trend has been compiled, information is presented only for the years for which the required supplementary information is available.

## CITY OF ASTORIA, OREGON SCHEDULE OF CONTRIBUTIONS - RHIA For the Last Ten Fiscal Years<sup>1</sup>

Year Ended June 30,	det	(a) tractually termined ntribution	relat actuar	(b) ributions in tion to the fally required ntribution	Cont defi	a-b) tribution iciency (cess)	 (c) Covered payroll	(b/c) Contributions as a percent of covered payroll
2020	\$	2,002	\$	2,002	\$	-	\$ 7,497,231	0.03%
2019		29,892		29,892		-	6,607,629	0.45%
2018		29,210		29,210		20	6,411,005	0.46%
2017		30,981		30,981		-	6,214,469	0.50%

The amounts presented for each fiscal year were actuarial determined at December 31 and rolled forward to the measurement date.

## NOTES TO SCHEDULE

Actuarial Assumptions and Methods Used to Set the Actuarially Determined Contributions

Actuarial valuation:	December 31, 2015	December 31, 2013	December 31, 2011
Effective:	July 2017 - June 2019	July 2015 - June 2017	July 2013 - June 2015
Actuarial cost method:	Entry Age Normal	Entry Age Normal	Projected Unit Credit
Amortization method:	Level percentage of payroll, closed	Level percentage of payroll, closed	Level percentage of payroll, closed
Amortization period:	10 years	10 years	10 years
Asset valuation method:	Market value	Market value	Market value
Remaining amortization periods:	20 years	20 years	N/A
Actuarial assumptions			
Inflation rate	2.50 percent	2.75 percent	2.75 percent
Projected salary increases	3.50 percent	3.75 percent	3.75 percent
Investment rate of return	7.50 percent	7.75 percent	8.00 percent
Healthcare cost trend rates	None. Statute stipulates \$60	None. Statute stipulates \$60	None. Statute stipulates \$60
	monthly payment for healthcare	monthly payment for healthcare	monthly payment for healthcare
	insurance	insurance	insurance

<sup>&</sup>lt;sup>1</sup>This schedule is presented to illustrate the requirements to show information for 10 years. However, until a full 10-year trend has been compiled, information is presented only for the years for which the required supplementary information is available.

## CITY OF ASTORIA, OREGON SCHEDULE OF CHANGES IN TOTAL OPEB LIABILITY AND RELATED RATIOS For the Last Ten Fiscal Years<sup>1</sup>

		2020		2019		2018
Total OPEB Liability	-		-		-	
Service Interest	\$	35,665	\$	49,405	\$	53,637
Interest		32,984		35,465		29,407
Changes of benefit terms		6#3				
Differences between economic/demographic gains or losses		-		(56,824)		-
Changes of assumptions		20,553		(45,851)		(53,390)
Benefit payment		(154,985)		(59,582)		(73,637)
Net change in total OPEB liability		(65,783)		(77,387)		(43,983)
Total OPEB liability - beginning		893,383		970,770	1	,014,753
Total OPEB liability - ending (a)	\$	827,600	\$	893,383	\$	970,770
Covered-employee payroll	\$	6,607,629	\$6	5,411,005	\$6	,214,469
Total OPEB liability as a percentage of covered-employee payroll		12.52%		13.94%		15.62%

## NOTES TO SCHEDULE

The amounts presented for each fiscal year were actuarial determined at July 1 and rolled forward to the measurement date.

<sup>&</sup>lt;sup>1</sup>This schedule is presented to illustrate the requirements to show information for 10 years. However, until a full 10-year trend has been compiled, information is presented only for the years for which the required supplementary information is available.

## CITY OF ASTORIA, OREGON SCHEDULE OF CONTRIBUTIONS - IMPLICIT RATE SUBSIDY For the Last Ten Fiscal Years<sup>1</sup>

Year Ended June 30,	de	(a) ctuarially etermined entribution	rela actuar	(b) ributions in tion to the rially required ntribution	Cont defi	a-b) ribution ciency cess)	(c) Covered payroll	(b/c) Contributions as a percent of covered payroll
2020	\$	105,402	\$	105,402	\$	12	\$ 7,497,231	1.41%
2019		154,982		154,982		-	6,607,629	2.35%
2018		59,582		59,582		•	6,411,005	0.93%
2017		73,637		73,637		-	6,214,469	1.18%

## NOTES TO SCHEDULE

The amounts presented for each fiscal year were actuarial determined at July 1 and rolled forward to the measurement date.

Actuarial Assumptions and Methods Used to Set the Actuarially Determined Contributions

Actuarial valuation:	July 1, 2018	July 1, 2016
Effective:	June 30, 2018 and 2019	June 30, 2016 and 2017
Actuarial cost method:	Entry Age Normal	Entry Age Normal
Amortization method:	Level percentage of payroll, closed	Level percentage of payroll, closed
Amortization period:	6.8 years	7.7 years
Asset valuation method:	Market value	Market value
Remaining amortization periods:	20 years	20 years
Actuarial assumptions		
Inflation rate	2.50 percent	2.50 percent
Projected salary increases	3.50 percent	3.50 percent

<sup>&</sup>lt;sup>1</sup>This schedule is presented to illustrate the requirements to show information for 10 years. However, until a full 10-year trend has been compiled, information is presented only for the years for which the required supplementary information is available.

SUPPLEMENTARY INFORMATION

## SUPPLEMENTARY INFORMATION

Other supplementary information includes financial statements and schedules not required by the GASB, nor a part of the basic financial statements, but are presented for purposes of additional analysis.

Such statements and schedules include:

- Budgetary Comparison Schedules General Fund
- Budgetary Comparison Schedules Capital Improvement
- Budgetary Comparison Schedules Included in Major Urban Renewal Agency
- Budgetary Comparison Schedules Parks Operations Fund
- Budgetary Comparison Schedules Local Improvement Debt Service Fund
- Combining Statements Non-major Governmental Funds
- Combining Statements Non-major Special Revenue Funds
- Combining Statements Non-major Permanent Government Funds
- Budgetary Comparison Schedules

## **COMBINING STATEMENTS**

Nonmajor Governmental Funds

## **BUDGETARY COMPARISON SCHEDULES**

## Special Revenue Funds

These funds account for revenue derived from specific taxes or other earmarked revenue sources, which are legally restricted to expenditures for specified purposes. Funds included in this category are:

## **Unemployment Fund #104**

Accounts for payment of unemployment claims under a self-insured plan.

## Revolving Loan Fund #122

Accounts for a revolving loan program for business development.

## Community Development Block Grant Fund # 125

Accounts for the proceeds of Community Development Block Grants (CDBG) the City has been awarded in the amount of \$ 400,000 to proivde 0% interest, deferred payment loans to homeowners whose incomes are at or below 80% of median income for the reapir or renovation of homes to meet health, safety and security standards with a concentrated effort on handicap accessibility modifications.

## **Building Inspection Fund #128**

Accounts for the activity of the City's building inspection program.

## Special Police Projects Fund #136

Accounts for grants and donations made to the Astoria Police Department for the acquisition of equipment or programs that enhance the city's commitment to community policing.

## Parks Project Fund #146

Accounts for money, donated as gifts or in memory of a person, specifically for parks related programs.

## Maritime Memorial Fund #148

Accounts for donations from private citizens, businesses, and organizations to commemorate someone who either died in a local maritime accident or who had strong ties to the Columbia River and Pacific Ocean.

## Astoria Road District Fund # 170

Accounts for the property tax revenues from a local option tax for street and road maintenance and improvements.

## State Tax Street Fund #172

Accounts for the City's portion of a state gasoline tax for street and highway maintenance and improvement.

## Trails Reserve Fund #174

Accounts for 1% of the City's portion of a state gasoline tax designated for the improvement of trails and pedestrian access adjacent to highways.

## Promote Astoria Fund #410

Accounts for portions of the transient room tax designated for activities that promote the region as a visitor destination, and for specific projects.

## Logan Memorial Library Trust Fund #412

Accounts for a bequest from Lorens F. Logan estate designated for new library construction.

### Permanent Funds

These funds are used to report resources that are legally restricted to the extent that only earning, not principal, may be used for purposes that support the reporting government's programs.

## Aquatic Facility Trust Fund #401

Accounts for a gift of \$10,000 to be used specifically to ensure that underprivileged youth have access to the Astoria Aquatic Center.

## Astoria Public Library Endowment Fund #403

Accounts for the gift given by Mr. Don A. Goodall to establish an endowment fund for library needs in memory of his parents, Harris Allen and Mabel Mae Goodall.

## Cemetery Irreducible Fund #408

Accounts for a portion of each grave sale to be invested for perpetual care of the Ocean View Cemetery when it becomes full.

## Library Renovation Fund # 414

Accounts for gifts designated for renovation of the Astoria Public Library. Gifts may be designated for construction or furnishings.

## CITY OF ASTORIA, OREGON GENERAL FUND #001 SCHEDULE OF EXPENDITURES - BUDGET AND ACTUAL For the Fiscal Year Ended June 30, 2020

		udget			Variance Positive
	Original	Final		Actual	(Negative)
City Manager: Personal Services Materials and Services	\$ 324,330 16,800		<b>.</b>	\$ 312,142 10,004	\$ 12,188 6,796
Subtotal	341,130	341,130	(1)	322,146	18,984
City Attorney:					
Materials and Services	89,000	89,000	. ,	87,066	1,934
Subtotal	89,000	89,000	(1)	87,066	1,934
Community Development:					
Personal Services	379,060	379,060		194,906	184,154
Materials and Services	115,685	97		186,043	(70,358)
Subtotal	494,745	494,745	(1)	380,949	113,796
City Council:					
Personal Services	4,440	4,440		829	3,611
Materials and Services	10,800	10,800		13,537	(2,737)
Subtotal	15,240	15,240	(1)	14,366	874
City Hall:					
Personal Services	13,960	13,960		6,631	7,329
Materials and Services	47,587	1 To	• 1	39,434	8,153
Subtotal	61,547	61,547	(1)	46,065	15,482
Municipal Court:					
Personal Services	79,520	79,520		58,757	20,763
Materials and Services	81,750	81,750		63,351	18,399
Subtotal	161,270	161,270	(1)	122,108	39,162
Police Operations:					
Personal Services	2,809,170	2,809,170		2,667,214	141,956
Materials and Services	234,530	234,530		165,313	69,217
Subtotal	3,043,700	3,043,700	(1)	2,832,527	211,173
(1) Appropriation Level Continued on next page					

## CITY OF ASTORIA, OREGON GENERAL FUND #001 SCHEDULE OF EXPENDITURES - BUDGET AND ACTUAL For the Fiscal Year Ended June 30, 2020

		Bue	dget					ariance Positive
		Original		Final	23 29	 Actual		legative)
Fire Operations:								
Personal Services		1,849,550		1,849,550		1,729,040		120,510
Materials and Services	***	283,510		283,510	8	219,041		64,469
Subtotal		2,133,060	2000	2,133,060	(1)	 1,948,081		184,979
Finance:								
Personal Services		699,580		699,580		658,563		41,017
Materials and Services		98,505		98,505	65	 80,745		17,760
Subtotal		798,085	-	798,085	(1)	739,308		58,777
Library:								
Personal Services		428,820		428,820		394,569		34,251
Materials and Services	-	151,985		151,985		 133,215		18,770
Subtotal		580,805		580,805	(1)	527,784	21	53,021
Non & Interdepartmental:								
Personal Services		3,900		3,900		235		3,665
Materials and Services	*********	750,618		750,618		 715,551		35,067
Subtotal		754,518	-	754,518	(1)	 715,786		38,732
Total Expenditures	\$	8,473,100	\$	8,473,100	i.	\$ 7,736,186	\$	736,914

(1) Appropriation Level Continued from previous page

## CITY OF ASTORIA, OREGON PARKS OPERATION FUND #158 SCHEDULE OF EXPENDITURES - BUDGET AND ACTUAL For the Fiscal Year Ended June 30, 2020

		Budg	get					Variance Positive
		Original	CELIMAN	Final		Actual	(	Negative)
Aquatic								
Personal Services	\$	630,010	\$	630,010		\$ 516,060	\$	113,950
Materials and Services		305,930		305,930	· -	214,267		91,663
Subtotal	-	935,940	*******	935,940	(1)	730,327	2 <del>11217711</del>	205,613
Parks Recreation & Administra	ation							
Personal Services		1,074,450		1,074,450		1,052,227		22,223
Materials and Services		208,690		208,690		181,214	-	27,476
Subtotal	Maria Santa	1,283,140	12 ( <del></del>	1,283,140	(1)_	1,233,441	200	49,699
Maintenance			88					
Personal Services		410,930		410,930		373,988		36,942
Materials and Services		232,330		232,330		135,575	-	96,755
Subtotal	S. <del></del>	643,260	is <del>mente</del>	643,260	(1)_	509,563	2	133,697
	\$	2,862,340	\$ 2	2,862,340		\$ 2,473,331	\$	389,009

<sup>(1)</sup> Appropriation Level

## CITY OF ASTORIA, OREGON CAPITAL IMPROVEMENT FUND #102 SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL For the Fiscal Year Ended June 30, 2020

	Bu	dget		Variance Positive
	Original	Final	Actual	(Negative)
REVENUES:				
Intergovernmental	\$ 301,000	\$ 301,000	\$ 296,347	\$ (4,653)
Sale of City Property	180,000	180,000	271,785	91,785
Interest Earnings	17,700	17,700	36,463	18,763
Gifts, Bequests, and Grants	-	-	7,938	7,938
Miscellaneous	-		20,803	20,803
Total Revenues	498,700	498,700	633,336	134,636
EXPENDITURES:				
Materials and Service	300,450	299,750	(1) 212,268	87,482
Capital Outlay	582,720	582,720	(1) 373,432	209,288
Debt Service:				
Principal	141,150	141,850	(2) 141,875	(25)
Interest	6,930	6,930	(2) 6,783	147
Contingency	200,000	200,000		200,000
Total Expenditures	1,231,250	1,231,250	734,358	496,892
Revenues Over (Under) Expenditures	(732,550)	(732,550)	(101,022)	631,528
OTHER FINANCING SOURCES (USES):				
Transfers In	76,500	76,500	76,500	_
Total Other Financing Sources (Uses)	76,500	76,500	76,500	-
Net Changes in Fund Balances	(656,050)	(656,050)	(24,522)	631,528
FUND BALANCES, BEGINNING	1,520,000	1,520,000	1,721,541	201,541
FUND BALANCES, ENDING	\$ 863,950	\$ 863,950	\$ 1,697,019	\$ 833,069

<sup>(1)</sup> Appropriation Level

<sup>(2)</sup> Debt Service is Appropriated together at \$ 148,780

## CITY OF ASTORIA, OREGON URBAN RENEWAL AGENCY EAST FUND #126 SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL For the Fiscal Year Ended June 30, 2020

		Bu	dget					Variance Positive
	-	Original		Final		Actual		(Negative)
REVENUES:								
Taxes	\$	301,000		301,000	\$	309,917	\$	8,917
Sale of City Property		-				788		788
Interest Earnings		20,500		20,500		38,919		18,419
Miscellaneous		27,900		27,900		31,177		3,277
Delinquent Ad Valorem Taxes	·	9,000	-	9,000		8,899	_	(101)
Total Revenues		358,400		358,400	l. 3 <del></del>	389,700		31,300
EXPENDITURES:								
Materials and Service		257,320		257,320	(1)	100,092		157,228
Capital Outlay		750,000		750,000	(1)	62,645		687,355
Contingency		250,000		250,000	250000		B	250,000
Total Expenditures	*********	1,257,320		1,257,320		162,737		1,094,583
Net Changes in Fund Balances		(898,920)		(898,920)		226,963		1,125,883
FUND BALANCES, BEGINNING	-	1,024,000		1,024,000	-	1,122,957		98,957
FUND BALANCES, ENDING	_\$	125,080	\$	125,080	\$	1,349,920	\$	1,224,840

<sup>(1)</sup> Appropriation Level

## CITY OF ASTORIA, OREGON URBAN RENEWAL AGENCY WEST FUND #127 SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL For the Fiscal Year Ended June 30, 2020

		Bu	dget		_				Variance Positive
	-	Original		Final	-		Actual		(Negative)
REVENUES:									
Taxes	\$	815,000		815,000		\$	785,107	\$	(29,893)
Sale of City Property		300		+			1,884		1,884
Interest Earnings		100,000		100,000			116,334		16,334
Miscellaneous		12,120		12,120			12,419		299
Delinquent Ad Valorem Taxes	-	22,000		22,000		_	20,323		(1,677)
Total Revenues		949,120		949,120	_		936,067		(13,053)
EXPENDITURES:									
Materials and Service		241,000		241,000	(1)		116,179		124,821
Capital Outlay		5,000,000		5,000,000	(1)		2,713		4,997,287
Contingency	-	250,000	-	250,000	(1)_				250,000
Total Expenditures		5,491,000		5,491,000			118,892		5,372,108
Revenues Over (Under) Expenditures		(4,541,880)		(4,541,880)			817,175		5,359,055
OTHER FINANCING SOURCES (USES):							10/18/9/04/15/90		
Interfund Loan Proceeds				-			10,000	1	10,000
Total Other Financing Sources (Uses)			921193416				10,000	_	10,000
Net Changes in Fund Balances		(4,541,880)		(4,541,880)			827,175		5,369,055
FUND BALANCES, BEGINNING	4 A - 4 - 5 Common (2)	5,156,800		5,156,800	_	2007	5,179,449		22,649
FUND BALANCES, ENDING	\$	614,920	\$	614,920		\$	6,006,624	\$	5,391,704

<sup>(1)</sup> Appropriation Level

## CITY OF ASTORIA, OREGON LOCAL IMPROVEMENT DEBT SERVICE FUND #250 SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL For the Fiscal Year Ended June 30, 2020

		Buo	iget					Variance Positive
		Original		Final	Actual		(	Negative)
REVENUES:	***************************************							
Interest Earnings	\$	7,500		7,500	\$	6,251		(1,249)
Miscellaneous		128,450		128,450				(128,450)
Total Revenues		135,950		135,950		6,251		(129,699)
EXPENDITURES:								
Contingency		20,000		20,000 (1)	)			20,000
<b>3,</b>								
Total Expenditures		20,000		20,000				20,000
Revenues Over (Under) Expenditures		115,950		115,950		6,251		(109,699)
OTHER FINANCING SOURCES (USES): Transfers Out		(150,450)		(150,450) (1	)	(22,000)		128,450
Total Other Financing Sources (Uses)		(150,450)		(150,450)		(22,000)		128,450
Net Changes in Fund Balances		(34,500)		(34,500)		(15,749)		18,751
FUND BALANCES, BEGINNING		127,900		127,900		128,883		983
FUND BALANCES, ENDING	\$	93,400	\$	93,400	\$	113,134	\$	19,734

<sup>(1)</sup> Appropriation Level

## CITY OF ASTORIA, OREGON NONMAJOR GOVERNMENTAL FUNDS COMBINING BALANCE SHEET June 30, 2020

		Total Nonmajor ecial Revenue Funds		Total Nonmajor Permanent Fund	S Section 1	Total
ASSETS						
Equity in Pooled Cash and Investments	\$	4,558,272	\$	1,060,732	\$	5,619,004
Receivables (Net of Allowance):						
Taxes		38		-		38
Other		362,187		50.000		362,187
Due From Other Funds	9	4,644	2002000		_	4,644
Total Assets	\$	4,925,141	\$	1,060,732	\$	5,985,873
LIABILITIES, DEFERRED INFLOW OF RESOURCES AND FUND BALANCES LIABILITIES: Vouchers and Accounts Payable	\$	56,823	\$	-	\$	56,823
Accrued Payroll	•	7,538		-	100	7,538
Due To Other Funds		40,000		3. <del>-</del> 3		40,000
Dad to callel tallad		,				
Total Liabilities		104,361		-		104,361
DEFERRED INFLOWS OF RESOURCES:						
Unavailable Revenue-Property Taxes		38		-	***************************************	38
FUND BALANCES: Nonspendable: Restricted for:						
Astoria Public Library Endowment		(E		142,646		142,646
Astoria Public Library Renovation		1.0		7,945		7,945
Aquatic Facility Trust Fund		35		6,407		6,407
Logan Memorial Library Trust Fund		929,461		( <del>=</del> )		929,461
Perpetual Cemetery Care		-		903,734		903,734
Street Projects		1,100,222		040		1,100,222
Committed for:						
Unemployment Payments		47,328		971		47,328
Building Inspection Functions		608,436		¥ <del>8</del> 9		608,436
Assigned for:						
Business Developments		363,094		343		363,094
Park Related Programs		119,653		121		119,653
Tourism Promotion		1,635,268		(4)		1,635,268
Special Police Projects	Service Control	17,280				17,280
Total Fund Balance	-	4,820,742		1,060,732		5,881,474
Total Liabilities, Deferred Inflows						
of Resources and Fund Balance	\$	4,925,141	\$	1,060,732	\$	5,985,873

# CITY OF ASTORIA, OREGON NONMAJOR GOVERNMENTAL FUNDS COMBINING SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES For the Fiscal Year Ended June 30, 2020

		Total Nonmajor cial Revenue Funds		Total Nonmajor Permanent Fund	***************************************	Total
REVENUES:	•	000 450	Φ.		•	000 450
Intergovernmental	\$	886,156	\$	-	\$	886,156
Charges For Services		801,582		- 10,618		801,582 10,618
Sale of City Property		- 80,137		5,175		85,312
Interest Earnings Gifts, Bequests, and Grants		129,874		5,175		129,924
Miscellaneous		18,197		-		18,197
Investment Income (Loss)		(158,431)		_		(158,431)
Delinquent Ad Valorem Taxes		(130, <del>4</del> 31) 65		_		65
Fines and Forfeits		163		_		163
Non Ad Valorem Taxes		1,238,853				1,238,853
Total Revenues		2,996,596		15,843		3,012,439
EXPENDITURES:						
General Government		1,191,118		-		1,191,118
Culture and Recreation		-		4,153		4,153
Capital Outlay		152,745		3,175	***************************************	155,920
Total Expenditures		1,343,863		7,328		1,351,191
Revenues Over (Under) Expenditures		1,652,733		8,515		1,661,248
OTHER FINANCING SOURCES (USES):						
Interfund Loan Payments		(10,000)		-		(10,000)
Transfers In		7,400		-		7,400
Transfers Out		(797,542)			***************************************	(797,542)
Total Other Financing Sources (Uses)	***************************************	(800,142)	***************************************	_	***************************************	(800,142)
Net Changes in Fund Balances		852,591		8,515		861,106
FUND BALANCES, BEGINNING		3,968,151		1,052,217		5,020,368
FUND BALANCES, ENDING	\$	4,820,742	\$	1,060,732	\$	5,881,474

## CITY OF ASTORIA, OREGON NONMAJOR SPECIAL REVENUE FUNDS COMBINING BALANCE SHEET

June 30, 2020 Special Police Building Community Parks Project Unemployment Revolving Loan Development Block Inspection Fund Projects Fund #136 Fund #146 Fund #104 Fund #122 Grant Fund # 125 #128 **ASSETS** Equity in Pooled Cash and Investments 47,328 249,644 \$ 639,040 17,812 106,944 Receivables (Net of Allowance): Taxes Other 113,450 Due From Other Funds 4,644 363,094 643,684 17,812 106,944 47,328 \$ **Total Assets** \$ **LIABILITIES DEFERRED INFLOWS** OF RESOURCES AND FUND BALANCE LIABILITIES: Vouchers and Accounts Payable 27,710 532 Accrued Payroll 7,538 Due To Other Funds 35,248 532 **Total Liabilities DEFERRED INFLOWS OF RESOURCES:** Unavailable Revenue- Property Tax **FUND BALANCES:** Restricted for: Logan Memorial Library Trust Fund Street Projects Committed for: Unemployment Payments 47,328 **Building Inspection Functions** 608,436 Assigned for: Business Developments 363,094 106,944 Park Related Programs Tourism Promotion Special Police Projects 17,280 Total Fund Balance 47,328 363,094 608,436 17,280 106,944 Total Liabilities, Deferred Inflows

363,094

643,684

17,812

106,944

47,328

of Resources and Fund Balance

Continued on previous page

## CITY OF ASTORIA, OREGON NONMAJOR SPECIAL REVENUE FUNDS COMBINING BALANCE SHEET (CONTINUED) June 30, 2020

						June 3	50, 2021	2020						
	Mem	laritime norial Fund #148		toria Road trict Fund # 170		e Tax Street und #172		ils Reserve und #174		mote Astoria und #410	Lit	an Memorial prary Trust und #412		Total
ASSETS  Equity in Pooled Cash and Investments Receivables (Net of Allowance):	\$	22,459	\$	657,888	\$	346,603	\$	27,099	\$	1,513,994	\$	929,461	\$	4,558,272
Taxes Other Due From Other Funds		40,000		38 28,231 -		40,401 -	•	-		140,105		-		38 362,187 4,644
Total Assets	\$	62,459	\$	686,157	_\$	387,004	\$	27,099	\$	1,654,099	\$	929,461	<u>\$</u>	4,925,141
LIABILITIES DEFERRED INFLOWS OF RESOURCES AND FUND BALANCE LIABILITIES:										٠				
Vouchers and Accounts Payable Accrued Payroll	\$	9,750	\$		\$	-	\$	-	\$	18,831	\$	-	\$	56,823 7,538
Due To Other Funds		40,000	-			~								40,000
Total Liabilities	-	49,750				-				18,831				104,361
DEFERRED INFLOWS OF RESOURCES: Unavailable Revenue- Property Tax				38				**						38
FUND BALANCES: Restricted for:														
Logan Memorial Library Trust Fund Street Projects Committed for:		-		686,119		387,004		27,099		-		929,461 -		929,461 1,100,222
Unemployment Payments Building Inspection Functions Assigned for:		-		-		-		-		-		-		47,328 608,436
Business Developments Park Related Programs		12,709		-		-		-		4 005 000		-		363,094 119,653
Tourism Promotion Special Police Projects		-		-		-		-		1,635,268				1,635,268 17,280
Total Fund Balance	***************************************	12,709		686,119		387,004		27,099		1,635,268		929,461		4,820,742
Total Liabilities, Deferred Inflows of Resources and Fund Balance	_\$	62,459	\$	686,157	\$	387,004	\$	27,099	\$	1,654,099	\$	929,461	\$	4,925,141

Continued on previous page

## CITY OF ASTORIA, OREGON NONMAJOR SPECIAL REVENUE FUNDS COMBINING SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES For the Fiscal Year Ended June 30, 2020

	Unemployment Fund #104	Revolving Loan Fund #122	Community Development Block Grant Fund # 125	Building Inspection Fund #128	Special Police Projects Fund #136	Parks Project Fund #146
REVENUES:						
Intergovernmental	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Charges For Services	-	4.000	-	801,582	-	-
Interest Earnings	885	4,993	2	5,556	348	1,534 864
Gifts, Bequests, and Grants Miscellaneous	-	-	43,434	2,268 257	-	3,050
Investment Income (Loss)	-	-	-	251	-	,
Delinquent Ad Valorem Taxes	-	-	-	-	-	(158,431)
Fines and Forfeits	_	_	-	_	163	_
Non Ad Valorem Taxes	-					
Total Revenues	885	4,993	43,436	809,663	511	(152,983)
EXPENDITURES:						
General Government	-	79	43,436	413,878	1,195	1,418
Capital Outlay	-	<u> </u>				242
Total Expenditures	<del>-</del> _	79	43,436	413,878	1,195	1,660
Revenues Over (Under) Expenditures	885	4,914	-	395,785	(684)	(154,643)
Interfund Loan Payments	-	-	-	-	-	-
Transfers In	6,000	-	-	-	1,400	-
Transfers Out				(20,800)		
Total Other Financing Sources (Uses)	6,000			(20,800)	1,400	
Net Changes in Fund Balances	6,885	4,914	-	374,985	716	(154,643)
FUND BALANCES, BEGINNING	40,443	358,180		233,451	16,564	261,587
FUND BALANCES, ENDING Continued on previous page	\$ 47,328	\$ 363,094	\$ -	\$ 608,436	\$ 17,280	\$ 106,944
Commission provious page						

## CITY OF ASTORIA, OREGON NONMAJOR SPECIAL REVENUE FUNDS COMBINING SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES (CONTINUED) For the Fiscal Year Ended June 30, 2020

	Maritime Memorial Fund #148	oria Road rict Fund # 170	State Tax Street Fund #172		 ls Reserve und #174	Promote Astoria Fund #410		Logan Memorial Library Trust Fund #412		Total
REVENUES:										
Intergovernmental	\$ -	\$ 223,667	\$	655,624	\$ 6,865	\$	-	\$	-	\$ 886,156
Charges For Services	-	-		-	-		-		-	801,582
Interest Earnings	709	10,855		5,228	605		30,833		18,589	80,137
Gifts, Bequests, and Grants	20,700	32,156		-	-		30,452		-	129,874
Miscellaneous	-	-		-	-		14,890		-	18,197
Investment Income (Loss)	-	-		-	-		-		-	(158,431)
Delinquent Ad Valorem Taxes	-	65		-	-		-		-	65
Fines and Forfeits	-	-		-	-		-		-	163
Non Ad Valorem Taxes	<u> </u>	 -		-	 -		1,238,853		<u> </u>	1,238,853
Total Revenues	21,409	 266,743		660,852	 7,470		1,315,028		18,589	 2,996,596
EXPENDITURES:										
General Government	24,250	5,879		-	-		700,983		-	1,191,118
Capital Outlay	22,129	 41,538			 30,810		58,026			 152,745
Total Expenditures	46,379	 47,417		<u> </u>	 30,810		759,009			 1,343,863
Revenues Over (Under) Expenditures	(24,970)	219,326		660,852	(23,340)		556,019		18,589	1,652,733
Interfund Loan Payments	(10,000)	-		-	-		-		-	(10,000)
Transfers In	-	-		-	-		-		-	7,400
Transfers Out		 -		(500,250)	 -		(276,492)			 (797,542)
Total Other Financing Sources (Uses)	(10,000)	 <u> </u>		(500,250)	 <u>-</u>		(276,492)			 (800,142)
Net Changes in Fund Balances	(34,970)	219,326		160,602	(23,340)		279,527		18,589	852,591
FUND BALANCES, BEGINNING	47,679	 466,793		226,402	 50,439		1,355,741		910,872	 3,968,151
FUND BALANCES, ENDING Continued on previous page	\$ 12,709	\$ 686,119	\$	387,004	\$ 27,099	\$	1,635,268	\$	929,461	\$ 4,820,742

## CITY OF ASTORIA, OREGON NONMAJOR PERMANENT GOVERNMENTAL FUNDS COMBINING BALANCE SHEET June 30, 2020

W	Aquatic Facility Trust Fund #401		Astoria Public Library Endowment Fund #403		Cemetery Irreducible Fund #408		Library Renovation Fund # 414		 Total
ASSETS									
Equity in Pooled Cash and Investments	\$	6,407	\$	142,646	\$	903,734	\$	7,945	\$ 1,060,732
Total Assets	\$	6,407	\$	142,646	\$	903,734	\$	7,945	\$ 1,060,732
FUND BALANCES: Restricted for:									
Astoria Public Library Endowment	\$		\$	142,646	S	-	\$		\$ 142,646
Astoria Public Library Renovation	J. # 147	(*)		-		-		7,945	7,945
Aquatic Facility Trust Fund		6,407						:5	6,407
Perpetual Cemetery Care		-				903,734		-	 903,734
Total Fund Balance	\$	6,407	\$	142,646	\$	903,734	\$	7,945	\$ 1,060,732

## CITY OF ASTORIA, OREGON NONMAJOR PERMANENT GOVERNMENTAL FUNDS COMBINING SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE For the Fiscal Year Ended June 30, 2020

	Aquatic Facility Trust Fund #401		En	oria Public Library dowment und #403	emetery ucible Fund #408	Rei	ibrary novation nd # 414		Total
REVENUES:									
Sale of City Property	\$	•	\$		\$ 10,618	\$	*	\$	10,618
Interest Earnings		135		2,910	1,971		159		5,175
Gifts, Bequests, and Grants				50		-			50
Total Revenues		135		2,960	 12,589		159		15,843
EXPENDITURES:									
Culture and Recreation		1,060		3,093	-		-		4,153
Capital Outlay	-			3,175		*********	-		3,175
Total Expenditures	240-100	1,060		6,268	E.			-	7,328
Net Changes in Fund Balances		(925)		(3,308)	12,589		159		8,515
FUND BALANCES, BEGINNING	*************	7,332		145,954	 891,145	-	7,786		1,052,217
FUND BALANCES, ENDING	\$	6,407	\$	142,646	\$ 903,734	\$	7,945	\$	1,060,732



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## BUDGETARY COMPARISON SCHEDULES Nonmajor Governmental Funds

Pursuant to the provisions of Oregon Revised Statute, an individual schedule of revenues, expenditures, and changes in fund balances - budget and actual is required to be displayed for each fund where legally adopted budgets are required.

Nonmajor Governmental Budgetary Comparison schedules included the following:

## Special Revenue Funds

- Unemployment Fund #104
- Revolving Loan Fund #122
- Community Development Block Grant Fund # 125
- Building Inspection Fund #128
- Special Police Projects Fund #136
- Parks Project Fund #146
- Maritime Memorial Fund #148
- Astoria Road District Fund # 170
- State Tax Street Fund #172
- Trails Reserve Fund #174
- Promote Astoria Fund #410
- Logan Memorial Library Trust Fund #412

## Permanent Funds

- Aquatic Facility Trust Fund #401
- Astoria Public Library Endowment Fund #403
- Cemetery Irreducible Fund #408
- Library Renovation Fund # 414

## CITY OF ASTORIA, OREGON UNEMPLOYMENT FUND #104 SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL For the Fiscal Year Ended June 30, 2020

		Bu	dget	WO-0494 (1929-0018)				Variance Positive		
		Original	-	Final	771	Actual	(1	Vegative)		
REVENUES:										
Interest Earnings	\$	700	\$	700	\$	885	\$	185		
Total Revenues	<del>),,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,</del>	700		700	-	885		185		
EXPENDITURES:										
Personal Service		20,000		20,000	(1)	0.20		20,000		
Contingency	<del>Mary an</del>	5,000		5,000	(1)	-		5,000		
Total Expenditures		25,000		25,000	Parties and	*		25,000		
Revenues Over (Under) Expenditures		(24,300)		(24,300)		885		25,185		
OTHER FINANCING SOURCES (USES):										
Transfers In	*	6,000		6,000	-	6,000				
Total Other Financing Sources (Uses)		6,000		6,000	· (**********	6,000				
Net Changes in Fund Balances		(18,300)		(18,300)		6,885		25,185		
FUND BALANCES, BEGINNING		35,560		35,560	S	40,443		4,883		
FUND BALANCES, ENDING	\$	17,260	\$	17,260	\$	47,328	\$	30,068		

<sup>(1)</sup> Appropriation Level

## CITY OF ASTORIA, OREGON REVOLVING LOAN FUND #122 SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL For the Fiscal Year Ended June 30, 2020

		Bud	iget				Variance Positive	
	Original		Final		Actual		(Negative)	
REVENUES:	494.5		Annual Control of the					
Interest Earnings	\$	2,280	\$	2,280	\$	4,993	\$	2,713
Miscellaneous		11,940		11,940				(11,940)
Total Revenues		14,220		14,220		4,993	(24)	(9,227)
EXPENDITURES:								
Materials and Service		123,170		123,170 (1	)	79		123,091
Contingency		5,050	22.30	5,050_(1	)	<del></del>		5,050
Total Expenditures		128,220		128,220	, <u></u>	79		128,141
Net Changes in Fund Balances		(114,000)		(114,000)		4,914		118,914
FUND BALANCES, BEGINNING BUDGETARY BASIS		114,000		114,000	:	358,180		244,180
FUND BALANCES, ENDING BUDGETARY BASIS	\$	_	\$		\$	363,094	\$	363,094

<sup>(1)</sup> Appropriation Level

## CITY OF ASTORIA, OREGON COMMUNITY DEVELOPMENT BLOCK GRANT FUND # 125 SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL For the Fiscal Year Ended June 30, 2020

	Budget Original Final Actual						Variance Positive (Negative)		
REVENUES: Interest Earnings Gifts, Bequests, and Grants	\$	327,000	\$	327,000	\$	2 43,434	\$	2 (283,566)	
Total Revenues		327,000		327,000		43,436		(283,564)	
EXPENDITURES: Materials and Service		327,000	***************************************	327,000 (1)		43,436	***************************************	283,564	
Total Expenditures		327,000		327,000		43,436		283,564	
Net Changes in Fund Balances		-		· -		-		<b></b>	
FUND BALANCES, BEGINNING BUDGETARY BASIS						_		-	
FUND BALANCES, ENDING BUDGETARY BASIS	\$	-	\$	-	\$	-	\$	-	

<sup>(1)</sup> Appropriation Level

## CITY OF ASTORIA, OREGON BUILDING INSPECTION FUND #128 SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL For the Fiscal Year Ended June 30, 2020

		Bud	lget					/ariance Positive
		Original		Final		Actual	(1)	legative)
REVENUES:	20		ACCORDING				925 1925	52504 1994/9217
Charges For Services	\$	200,000	\$	900,000	\$	801,582	\$	(98,418)
Interest Earnings		4,300		4,300		5,556		1,256
Gifts, Bequests, and Grants		*				2,268		2,268
Miscellaneous	St <del>-1</del>	-		-		257	-	257_
Total Revenues	S. <del>M.S.M.S.M.</del>	204,300	A-0002770.	904,300		809,663		(94,637)
EXPENDITURES:								
Personal Service		239,770		239,770 (1	1)	98,246		141,524
Materials and Service		28,990		528,990 (1	1)	315,632		213,358
Contingency		50,000		50,000 (1	1)			50,000
Total Expenditures	V	318,760		818,760		413,878		404,882
Revenues Over (Under) Expenditures		(114,460)		85,540		395,785		310,245
OTHER FINANCING SOURCES (USES):								
Transfers Out		(20,800)	<u> </u>	(20,800) (1	1)	(20,800)	1	
Total Other Financing Sources (Uses)		(20,800)		(20,800)		(20,800)		
Net Changes in Fund Balances		(135,260)		64,740		374,985		310,245
FUND BALANCES, BEGINNING	Value -	214,200		214,200		233,451		19,251
FUND BALANCES, ENDING	\$	78,940	\$	278,940	\$	608,436	\$	329,496

<sup>(1)</sup> Appropriation Level

## CITY OF ASTORIA, OREGON SPECIAL POLICE PROJECTS FUND #136 SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL For the Fiscal Year Ended June 30, 2020

	(SECONDARIA)	Buc	dget				/ariance Positive	
	()	Original	Final		Actual		(Negative)	
REVENUES:		004000000000000000000000000000000000000	17-116	TO A STATE OF THE PARTY OF THE			Nest	
Interest Earnings	\$	310	\$	310	\$	348	\$	38
Fines and Forfeits		-		-	_	163		163
Total Revenues	3 <del>-3-3-1</del>	310		310	-	511		201
EXPENDITURES:								
Materials and Service		15,730		15,730	(1)	1,195		14,535
Contingency		1,500		1,500	(1)			1,500
Total Expenditures		17,230		17,230		1,195		16,035
Revenues over (under) expenditures		(16,920)		(16,920)		(684)		16,236
OTHER FINANCING SOURCES (USES):								
Transfers In	W 100	1,400		1,400	-	1,400		
Total other financing sources (uses)		1,400	***************************************	1,400	-	1,400		-
Net Changes in Fund Balances		(15,520)		(15,520)		716		16,236
FUND BALANCES, BEGINNING		15,520		15,520		16,564		1,044
FUND BALANCES, ENDING	\$	30	\$		\$	17,280	\$	17,280

<sup>(1)</sup> Appropriation Level

## CITY OF ASTORIA, OREGON PARKS PROJECT FUND #146 SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL For the Fiscal Year Ended June 30, 2020

	Budget							Variance Positive
	Original			Final		Actual		Negative)
REVENUES:			-					
Interest Earnings	\$	800	\$	800	\$	1,534	\$	734
Gifts, Bequests, and Grants		-		-		864		864
Miscellaneous		929		2		3,050		3,050
Investment Income (Loss)		-	Western Control		// <u></u>	(158,431)	-	(158,431)
Total Revenues	10-11110-1	800	-	800	×	(152,983)	(T.	(153,783)
EXPENDITURES:								
Materials and Service		25,000		25,000	(1)	1,418		23,582
Capital Outlay	***************************************	15,900		15,900	(1)	242		15,658
Total Expenditures		40,900		40,900		1,660	-	39,240
Net Changes in Fund Balances		(40,100)		(40,100)		(154,643)		(114,543)
FUND BALANCES, BEGINNING		40,100		40,100		261,587	-	221,487
FUND BALANCES, ENDING	\$	-	\$	-	\$	106,944	\$	106,944

<sup>(1)</sup> Appropriation Level

## CITY OF ASTORIA, OREGON MARITIME MEMORIAL FUND #148 SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL For the Fiscal Year Ended June 30, 2020

	Budget							ariance Positive
	Original			Final	Actual		(N	egative)
REVENUES:	<u>\$0</u>		2	927	1	222	2	
Interest Earnings	\$	100	\$	100	\$	709	\$	609
Gifts, Bequests, and Grants		20,000	-	20,000	3	20,700	-	700
Total Revenues		20,100		20,100	-	21,409		1,309
EXPENDITURES:								
Materials and Service		11,100		30,000 (1	1)	24,250		5,750
Capital Outlay	2			25,000 (1	I)	22,129		2,871
Total Expenditures	-	11,100	2000	55,000	-	46,379	***************************************	8,621
Revenues over (under) expenditures		9,000		(34,900)		(24,970)		9,930
OTHER FINANCING SOURCES (USES): Interfund Loan Payments	444	(10,000)	Marine	(10,000) (1	)	(10,000)	-	
Total other financing sources (uses)	<del>1911-114111-11</del>	(10,000)		(10,000)	: <del>20011000001</del>	(10,000)		
Net Changes in Fund Balances		(1,000)		(44,900)		(34,970)		9,930
FUND BALANCES, BEGINNING	******	1,000		51,000		47,679		(3,321)
FUND BALANCES, ENDING	\$	2	\$	6,100	\$	12,709	\$	6,609

<sup>(1)</sup> Appropriation Level

# CITY OF ASTORIA, OREGON ASTORIA ROAD DISTRICT FUND # 170 SCHEDULE OF REVENUE, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL For the Fiscal Year Ended June 30, 2020

	Bud	get		Variance Positive
	Original	Final	Actual	(Negative)
REVENUES:		•		
Intergovernmental	\$ 205,000	\$ 205,000	\$ 223,667	\$ 18,667
Interest Earnings	10,000	10,000	10,855	855
Miscellaneous	-	-	32,156	32,156
Delinquent Ad Valorem Taxes	10	10	65	55
Total Revenues	215,010	215,010	266,743	51,733
EXPENDITURES:				
Materials and Service	95,000	95,000 (1	) 5,879	89,121
Capital Outlay	250,000	350,000 (1	) 41,538	308,462
Contingency	200,000	100,000 (1		100,000
Total Expenditures	545,000	545,000	47,417	497,583
Net Changes in Fund Balances	(329,990)	(329,990)	219,326	549,316
FUND BALANCE, BEGINNING	500,200	500,200	466,793	(33,407)
FUND BALANCE, ENDING	\$ 170,210	\$ 170,210	\$ 686,119	\$ 515,909

<sup>(1)</sup> Appropriation Level

## CITY OF ASTORIA, OREGON STATE TAX STREET FUND #172 SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL For the Fiscal Year Ended June 30, 2020

	Budget							Variance Positive	
	Original		-	Final		Actual		(Negative)	
REVENUES:	2		12			1000000	0	1271 21297	
Intergovernmental	\$	710,000	\$	710,000	\$	655,624	\$	(54,376)	
Interest Earnings		2,600	-	2,600		5,228		2,628	
Total Revenues		712,600		712,600	:: <u></u>	660,852		(51,748)	
EXPENDITURES:									
Contingency		100,000		100,000 (1	)	, <u>4</u>		100,000	
Total Expenditures		100,000		100,000	S <u>1</u>			100,000	
Revenues Over (Under) Expenditures		612,600		612,600		660,852		48,252	
OTHER FINANCING SOURCES (USES): Transfers Out		(635,000)		(635,000) (1	)	(500,250)	-	134,750	
Total Other Financing Sources (Uses)	************	(635,000)		(635,000)		(500,250)	-	134,750	
Net Changes in Fund Balances		(22,400)		(22,400)		160,602		183,002	
FUND BALANCES, BEGINNING		147,000	-	147,000		226,402		79,402	
FUND BALANCES, ENDING	\$	124,600	\$	124,600	\$	387,004	\$	262,404	

<sup>(1)</sup> Appropriation Level

## CITY OF ASTORIA, OREGON TRAILS RESERVE FUND #174 SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL For the Fiscal Year Ended June 30, 2020

	dget	et			938	ariance Positive		
	Original		Final		Actual		(N	egative)
REVENUES: Intergovernmental Interest Earnings	\$	5,500 450	\$	5,500 450	\$	6,865 605	\$	1,365 155
Total Revenues	1900 and the latest	5,950		5,950		7,470		1,520
EXPENDITURES: Materials and Service	N <del>ew Yorks</del>	54,780	20000000000	54,780_(1	)	30,810		23,970
Total Expenditures	(	54,780		54,780		30,810		23,970
Net Changes in Fund Balances		(48,830)		(48,830)		(23,340)		25,490
FUND BALANCES, BEGINNING	(A <del>ng) ang ataon a</del>	48,830		48,830		50,439		1,609
FUND BALANCES, ENDING			\$		\$	27,099	\$	27,099

<sup>(1)</sup> Appropriation Level

## CITY OF ASTORIA, OREGON PROMOTE ASTORIA FUND #410 SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL For the Fiscal Year Ended June 30, 2020

	Budget							Variance Positive	
	Original			Final	Actual		(Negative)		
REVENUES:	R <del>icanius</del>				77	2,5380 10011 (201111 , 25			
Interest Earnings	\$	25,000	\$	25,000	\$	30,833	\$	5,833	
Gifts, Bequests, and Grants		-		=		30,452		30,452	
Miscellaneous		6,550		6,550		14,890		8,340	
Non Ad Valorem Taxes	,	1,269,200	·	1,269,200		1,238,853	-	(30,347)	
Total Revenues		1,300,750		1,300,750		1,315,028		14,278	
EXPENDITURES:									
Materials and Service		742,320		742,320 (1	)	700,983		41,337	
Capital Outlay		573,000		573,000 (1	)	58,026		514,974	
Contingency	( and the second	350,000		350,000 (1	)	-	0.000-	350,000	
Total Expenditures	-	1,665,320		1,665,320		759,009		906,311	
Revenues Over (Under) Expenditures		(364,570)		(364,570)		556,019		920,589	
OTHER FINANCING SOURCES (USES): Transfers Out	-	(320,200)	Carlo Carlo	(320,200) (1	)	(276,492)		43,708	
Total Other Financing Sources (Uses)		(320,200)		(320,200)		(276,492)		43,708	
Net Changes in Fund Balances		(684,770)		(684,770)		279,527		964,297	
FUND BALANCES, BEGINNING		1,252,000	-	1,252,000		1,355,741		103,741	
FUND BALANCES, ENDING	\$	567,230	\$	567,230	\$	1,635,268	\$	1,068,038	

<sup>(1)</sup> Appropriation Level

#### CITY OF ASTORIA, OREGON LOGAN MEMORIAL LIBRARY TRUST FUND #412 SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL For the Fiscal Year Ended June 30, 2020

		Bud	dget					/ariance Positive
		Original	ALC: THE SAME	Final		Actual	1)	Negative)
REVENUES:								
Interest Earnings	\$	18,200	\$	18,200	\$	18,589	\$	389
Total Revenues		18,200		18,200		18,589		389
EXPENDITURES:								
Capital Outlay		926,400	-	926,400_(	1)			926,400
Total Expenditures	***************************************	926,400		926,400		72		926,400
Net Changes in Fund Balances		(908,200)		(908,200)		18,589		926,789
FUND BALANCES, BEGINNING	**********	908,200	s	908,200	-	910,872		2,672
FUND BALANCES, ENDING	\$		\$		\$	929,461	\$	929,461

<sup>(1)</sup> Appropriation Level

### CITY OF ASTORIA, OREGON AQUATIC FACILITY TRUST FUND #401 SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL For the Fiscal Year Ended June 30, 2020

			dget					iance sitive
		riginal		Final		Actual	(Neg	gative)
REVENUES:					_			
Interest Earnings	\$	150	\$	150	\$	135	\$	(15)
Total Revenues	4100	150		150		135	·	(15)
EXPENDITURES:								
Materials and Service	-	1,060		1,060 (1	)	1,060		
Total Expenditures	***************************************	1,060	MANUFACTURE OF THE PARTY OF THE	1,060	1.000	1,060		
Net Changes in Fund Balances		(910)		(910)		(925)		(15)
FUND BALANCE, BEGINNING	9 <del>311-14</del> -1	7,300		7,300		7,332		32
FUND BALANCE, ENDING	\$	6,390	\$	6,390	\$	6,407	\$	17

<sup>(1)</sup> Appropriation Level

### CITY OF ASTORIA, OREGON ASTORIA PUBLIC LIBRARY ENDOWMENT FUND #403 SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL For the Fiscal Year Ended June 30, 2020

		Bud	dget						ariance ositive
	(	Original	DEMONSTRATE	Final	76 25 2		Actual	(N	egative)
REVENUES:								7.5	
Interest Earnings	\$	2,000	\$	2,000		\$	2,910	\$	910
Gifts, Bequests, and Grants	*********	500	-	500	3 3		50		(450)
Total Revenues		2,500		2,500			2,960		460
EXPENDITURES:									
Materials and Service		32,380		32,380	(1)		3,093		29,287
Capital Outlay		5,000		5,000	(1)		3,175		1,825
Total Expenditures		37,380		37,380	2 2		6,268		31,112
Net Changes in Fund Balances		(34,880)		(34,880)			(3,308)		31,572
FUND BALANCE, BEGINNING		146,800		146,800		Yan In	145,954	-	(846)
FUND BALANCE, ENDING	\$	111,920	\$	111,920		\$	142,646	\$	30,726

<sup>(1)</sup> Appropriation Level

### CITY OF ASTORIA, OREGON CEMETERY IRREDUCIBLE FUND #408 SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL For the Fiscal Year Ended June 30, 2020

	20		dget			P	ariance Positive
		Original	Particular Section 1	Final	Actual	(N	egative)
REVENUES:							
Sale of City Property	\$	10,000	\$	10,000	\$ 10,618	\$	618
Interest Earnings		-			1,971		1,971
Total Revenues	8	10,000	-	10,000	 12,589		2,589
FUND BALANCE, BEGINNING	K <del>essessor</del>	893,800		893,800	 891,145		(2,655)
FUND BALANCE, ENDING	\$	903,800	\$	903,800	\$ 903,734	\$	(66)

### CITY OF ASTORIA, OREGON LIBRARY RENOVATION FUND # 414 SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL For the Fiscal Year Ended June 30, 2020

	A Martine and A services	Bud	dget					ariance ositive
	O	riginal	7.8.1.200.E.	Final	-	Actual	(Ne	egative)
REVENUES:				WW 1000 0 100 0 100 100 100 100 100 100	1523	5545E3	72	V440
Interest Earnings	\$	200	\$	200	_\$	159	\$	(41)
Total revenues	****	200		200		159		(41)
EXPENDITURES:								
Capital Outlay	-	8,000		8,000	(1)			8,000
Total expenditures		8,000	·	8,000		-		8,000
Net changes in fund balances		(7,800)		(7,800)		159		7,959
FUND BALANCE, BEGINNING		7,800		7,800		7,786		(14)
FUND BALANCE, ENDING	\$		\$	-	\$	7,945	\$	7,945

<sup>(1)</sup> Appropriation Level



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#### BUDGETARY COMPARISON SCHEDULES Proprietary Funds

Pursuant to the provisions of Oregon Revised Statute, an individual schedule of revenues, expenditures, and changes in fund balances - budget and actual be displayed for each fund where legally adopted budgets are required.

Proprietary Budgetary Comparison schedules include the following:

- Public Works Improvement Fund #176
- Public Works Capital Reserve Fund #178
- > Waterfront Bridges Replacement Project Fund # 190
- Combined Sewer Overflow Debt Service # 270
- Public Works Fund #301
- Cemetery Fund #325
- > 17th Street Dock Fund #330

#### CITY OF ASTORIA, OREGON PUBLIC WORKS IMPROVEMENT FUND #176 SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL For the Fiscal Year Ended June 30, 2020

	Bu	dget		Variance Positive
	Original	Final	Actual	(Negative)
REVENUES:				Section Constitution
Intergovernmental	\$ -	\$ -	\$ 42,750	\$ 42,750
Interest Earnings	16,000	16,000	21,665	5,665
Miscellaneous			5,176	5,176
Total revenues	16,000	16,000	69,591	53,591
EXPENDITURES:				
Materials and Service	983,000	983,000 (1	) 486,455	496,545
Capital Outlay	353,000	353,000 (1	) 245,131	107,869
Debt Service:				
Principal	343,000	343,000 (2		8,942
Interest	80,350	80,350 (2		(4,882)
Contingency	159,370	159,370 (1	)	159,370
Total Expenditures	1,918,720	1,918,720	1,150,876	767,844
Revenues Over (Under) Expenditures	(1,902,720)	(1,902,720)	(1,081,285)	821,435
OTHER FINANCING SOURCES (USES):				
Transfers In	1,333,620	1,333,620	1,333,620	<b>*</b>
Transfers Out	(300,000)	(300,000) (1	)(300,000)	
Total Other Financing Sources (Uses)	1,033,620	1,033,620	1,033,620	
Net Changes in Fund Balances	(869,100)	(869,100)	(47,665)	821,435
Not offariged in Faria Balariose	(000)	(/	, , , , , , , , , , , , , , , , , , , ,	19-170-191 <b>4</b> 0-4,171-0-411
FUND BALANCE, BEGINNING BUDGETARY BASIS	869,100	869,100	1,486,816	617,716
FUND BALANCE, ENDING BUDGETARY BASIS	\$ -	\$ -	1,439,151	\$ 1,439,151
RECONCILIATION TO NET POSITION - GAAP B	ASIS			
Capital Assets, Net			43,438	
Accrued Interest Payable			(45,332)	
Current Portion of Long-term Debt			(338,661)	
Noncurrent Portion of Long-term Debt			(3,190,649)	
NET POSITION			\$ (2,092,053)	

<sup>(1)</sup> Appropriation Level(2) Debt Service is Appropriated together at \$ 423,350

### CITY OF ASTORIA, OREGON PUBLIC WORKS CAPITAL RESERVE FUND #178 SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL For the Fiscal Year Ended June 30, 2020

	Budget						Variance Positive	
	-	Original	got	Final	Actual		(	Negative)
REVENUES: Interest Earnings	\$	12,400	\$	12,400	\$	14,759	\$	2,359
Miscellaneous		# 1000 PM	2002	- To 1 - 1 - 1 - 1 - 1 - 1 - 1 - 1 - 1 - 1		286	-	286
Total Revenues		12,400		12,400		15,045		2,645
EXPENDITURES:								
Materials and Service		50,000		50,000 (1	5	1800		50,000
Capital Outlay		761,640		761,640 (1		317,260		444,380
Contingency	-	100,000		100,000 (1	)		-	100,000
Total Expenditures		911,640		911,640	District Control	317,260		594,380
Revenues Over (Under) Expenditures		(899,240)		(899,240)		(302,215)		597,025
OTHER FINANCING SOURCES (USES):				1/15/2004/AG-2011 <b>0</b> /11/2012/				
Transfers In	-	300,000	-	300,000		300,000		
Total Other Financing Sources (Uses)		300,000		300,000	1	300,000		
Net Changes in Fund Balances		(599,240)		(599,240)		(2,215)		597,025
FUND BALANCE, BEGINNING BUDGETARY BASIS		922,100	-	922,100		677,850		(244,250)
FUND BALANCE, ENDING BUDGETARY BASIS	\$	322,860	\$	322,860		675,635	\$	352,775
RECONCILIATION TO NET POSITION - GAAP B	ASIS							
Capital Assets, Net						1,192,806		200
12 57 (1733)—1244 (1744) 1740					ø	1 000 444		
NET POSITION					\$	1,868,441		

## CITY OF ASTORIA, OREGON WATERFRONT BRIDGES REPLACEMENT PROJECT FUND #190 SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL For the Fiscal Year Ended June 30, 2020

		Buc	dget				-	ariance Positive
		Original Date	agut .	Final	-	Actual	(Negative)	
REVENUES:	***************************************				•			
Interest Earnings	\$	17,000	\$	17,000		\$ 164	\$	(16,836)
Miscellaneous		_		-		21,595		21,595
Total Revenues	***************************************	17,000		17,000		21,759		4,759
EXPENDITURES:								
Capital Outlay		621,935		621,935	(1)	5,197		616,738
Debt Service:		•		•	• ,	,		
Interest		17,000		17,000	(2)	14,505		2,495
T. 1. (5		000 00=				40 700		040.000
Total Expenditures		638,935		638,935		19,702		619,233
Revenues Over (Under) Expenditures		(621,935)		(621,935)		2,057		623,992
OTHER FINANCING SOURCES (USES):								
Loan Proceeds		621,935		621,935		2,370		(619,565)
Interfund Loan Proceeds		-				8,275		8,275
Total Other Financing Sources (Uses)		621,935		621,935		10,645		(611,290)
Net Changes in Fund Balances		-		-		12,702		12,702
FUND BALANCE, BEGINNING BUDGETARY BASIS		<del>,,,</del>				(6,523)		(6,523)
FUND BALANCE, ENDING BUDGETARY BASIS	\$		\$	_	:	6,179	\$	6,179

#### **RECONCILIATION TO NET POSITION - GAAP BASIS**

Net Pension Asset	-
Capital Assets, Net	1,196,823
Due to Other Fund	(8,275)
Accrued Interest Payable	(7,765)
Noncurrent Portion of Long-term Debt	(1,194,549)
NET POSITION	\$ (7,587)

- (1) Appropriation Level
- (2) Debt Service is Appropriated together at \$ 17,000

## CITY OF ASTORIA, OREGON COMBINED SEWER OVERFLOW DEBT SERVICE FUND #270 SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL For the Fiscal Year Ended June 30, 2020

		Buc	dget		-				/ariance Positive
	90000 F. F	Original	207/2110-009	Final		Actual		(1	Vegative)
REVENUES:		NA CHARLES TERRES	1770			203		ATTENDED TO	The later management
Charges For Services	\$	1,939,400	\$	1,939,400		\$	1,796,449	\$	(142,951)
Interest Earnings		16,000	-	16,000			13,626		(2,374)
Total Revenues		1,955,400	-	1,955,400			1,810,075		(145,325)
EXPENDITURES:									
Materials and Service		44,300		44,300	(1)		44,236		64
Debt Service:									
Principal		1,294,930		1,294,930	(2)		1,294,861		69
Interest		473,080		473,080	(2)		473,017		63
Contingency	-	50,000		50,000	(1)_		(3)		50,000
Total Expenditures	3	1,862,310		1,862,310			1,812,114		50,196
Revenues Over (Under) Expenditures		93,090		93,090			(2,039)		(95,129)
OTHER FINANCING SOURCES (USES):									
Transfers Out	· <del></del>	(150,000)		(150,000)	(1)_		(150,000)		
Total Other Financing Sources (Uses)		(150,000)		(150,000)			(150,000)		9
Net Changes in Fund Balances		(56,910)		(56,910)			(152,039)		(95,129)
FUND BALANCE, BEGINNING BUDGETARY BASIS		658,800		658,800	e 9 <del>e</del>		998,972		340,172
FUND BALANCE, ENDING BUDGETARY BASIS	\$	601,890	\$	601,890			846,933	\$	245,043

#### RECONCILIATION TO NET POSITION - GAAP BASIS

Accrued Interest Payable (154,916)
Current Portion of Long-term Debt (1,326,436)
Noncurrent Portion of Long-term Debt (18,558,364)

NET POSITION \$ (19,192,783)

(1) Appropriation Level

(2) Debt Service is Appropriated together at \$1,768,010

### CITY OF ASTORIA, OREGON PUBLIC WORKS FUND #301 SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL For the Fiscal Year Ended June 30, 2020

	\ <u></u>	Bud Original	get	Final			Actual		Variance Positive (Negative)
REVENUES:								-	
Charges For Services	\$	5,783,625	\$	5,783,625		\$	5,800,310	\$	16,685
Sale of City Property		72		929			5,670		5,670
Interest Earnings		12,000		12,000			26,883		14,883
Gifts, Bequests, and Grants							46,844		46,844
Miscellaneous		75,000		75,000			27,345		(47,655)
Licenses & Permits	A.Co.			-		mola.	12,667		12,667
Total Revenues		5,870,625		5,870,625	-		5,919,719	n <del></del>	49,094
EXPENDITURES:									
Engineering		1,212,990		1,212,990	(1)		1,105,322		107,668
Shop and yard		614,100		614,100	200		544,027		70,073
Streets		639,740		639,740	200-200		441,708		198,032
Sanitation		86,720		86,720	100		9,859		76,861
Sewer		1,310,050		1,310,050	A Section of the Contract of		1,103,440		206,610
Stormwater		256,880		256,880	200		179,721		77,159
Water		1,716,680		1,716,680			1,533,233		183,447
Contingency		153,005		153,005					153,005
Total Expenditures		5,990,165		5,990,165			4,917,310		1,072,855
Revenues over (under) expenditures		(119,540)		(119,540)			1,002,409		1,121,949
OTHER FINANCING SOURCES (USES):									
Transfers In		798,960		798,960			606,225		(192,735)
Transfers Out	400000	(1,679,420)		(1,679,420)	(1)_		(1,679,420)	-	-
Total Other Financing Sources (Uses)	> <del>**************************</del>	(880,460)	( <del>-311113) - 5</del>	(880,460)	X 3 <del>00</del>		(1,073,195)	: <del></del>	(192,735)
Net Changes in Fund Balances		(1,000,000)		(1,000,000)			(70,786)		929,214
FUND BALANCE, BEGINNING BUDGETARY BASIS		1,000,000		1,000,000	_	******	2,622,654		1,622,654
FUND BALANCE, ENDING BUDGETARY BASIS	\$	-	\$				2,551,868	\$	2,551,868
RECONCILIATION TO NET POSITION - GAAP B.	ASIS								
Capital Assets, Net							42,342,195		
Deferred Outflows Related to OPEB							32,016		
Deferred Outflows Related to OPEB  Deferred Outflows Related to Pension							1,158,725		
Net Pension Liability							(3,206,267) (20,927)		
Current Portion of Long-term Debt									
Noncurrent Portion of Long-term Debt							(201,649)		
Post Employment Health Care Benefits							(180,966)		
Deferred Inflows Related to OPEB Deferred Inflows Related to Pension							(35,315) (307,088)		
Deletted Illiows Nelated to Perision							(660, 106)		
NET POSITION					_	\$	42,132,592		

#### CITY OF ASTORIA, OREGON PUBLIC WORKS FUND #301 SCHEDULE OF EXPENDITURES - BUDGET AND ACTUAL For the Fiscal Year Ended June 30, 2020

		dget		Variance Positive
	Original	Final	Actual	(Negative)
Engineering: Personal Services Materials and Services Capital Outlay	\$ 1,098,290 109,700 5,000	\$ 1,098,290 109,700 5,000	\$ 991,069 109,575 4,678	\$ 107,221 125 322
Subtotal	1,212,990	1,212,990 (	1) 1,105,322	107,668
Shop and yard: Personal Services Materials and Services Capital Outlay	460,190 140,510 13,400	460,190 140,510 13,400	416,264 115,612 12,151	43,926 24,898 1,249
Subtotal	614,100	614,100 (	1) 544,027	70,073
Streets: Personal Services Materials and Services Capital Outlay	316,790 319,250 3,700	316,790 319,250 3,700	206,568 233,187 1,953	110,222 86,063 1,747
Subtotal	639,740	639,740 (	1)441,708	198,032
Sanitation:				
Personal Services Materials and Services	50,960 35,760	50,960 35,760	3,672 6,187	47,288 29,573
Subtotal	86,720	86,720 (	1)9,859	76,861
Sewer: Personal Services Materials and Services Capital Outlay Transfers Out	636,050 656,900 17,100 798,250	636,050 656,900 17,100 798,250	655,947 435,158 12,335 798,250	(19,897) 221,742 4,765
Subtotal	2,108,300	2,108,300 (	1)1,901,690_	206,610
Stormwater Personal Services Materials and Services Capital Outlay	111,930 121,450 23,500	111,930 121,450 23,500	87,292 70,029 22,400	24,638 51,421 1,100
Subtotal	256,880	256,880 (1	1)179,721_	77,159
Water: Personal Services Materials and Services Capital Outlay Transfers Out	1,054,280 613,900 48,500 881,170	1,054,280 613,900 48,500 881,170	1,076,923 419,160 37,150 881,170	(22,643) 194,740 11,350
Subtotal	2,597,850	2,597,850 (	1) 2,414,403	183,447
Total Expenditures	\$ 7,516,580	\$ 7,516,580	\$ 6,596,730	\$ 919,850

<sup>(1)</sup> Appropriation Level

### CITY OF ASTORIA, OREGON CEMETERY FUND #325 SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL For the Fiscal Year Ended June 30, 2020

		Buo Original	dget Final		Actual		Variance Positive (Negative)	
REVENUES:								
Interest Earnings	\$		\$		\$	85	\$	85
Total Revenues						85		85
EXPENDITURES:								
Capital Outlay		38,826		38,826 (1	)			38,826
Total Expenditures		38,826		38,826				38,826
Net Changes in Fund Balances		(38,826)		(38,826)		85		38,911
FUND BALANCE, BEGINNING BUDGETARY BASIS		38,826		38,826		38,826		
FUND BALANCE, ENDING BUDGETARY BASIS	\$		\$			38,911	\$	38,911
RECONCILIATION TO NET POSITION - GAAP BAS	IS							
Capital Assets, Net						412,168		
NET POSITION					\$	451,079		

<sup>(1)</sup> Appropriation Level

#### CITY OF ASTORIA, OREGON 17TH STREET DOCK FUND #330 SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL For the Fiscal Year Ended June 30, 2020

	2000	Bud					Variance Positive	
		Original		Final	_	Actual	1)	Negative)
REVENUES: Intergovernmental Charges For Services Interest Earnings	\$	226,190 70,000 10,700	\$	226,190 70,000 10,700	\$	228,971 118,935 9,428	\$	2,781 48,935 (1,272)
Total Revenues	-	306,890		306,890		357,334	1242	50,444
EXPENDITURES:  Personal Service  Materials and Service  Capital Outlay		35,000 123,000 347,000		35,000 (1 123,000 (1 347,000 (1	)	13,594 46,272		21,406 76,728 347,000
Debt Service:     Principal     Interest Contingency	-	93,800 41,770 50,000	(approximate)	93,800 (2 41,770 (2 50,000 (1	2)	93,774 41,754		26 16 50,000
Total Expenditures		690,570		690,570		195,394		495,176
Revenues Over (Under) Expenditures		(383,680)		(383,680)		161,940		545,620
OTHER FINANCING SOURCES (USES): Transfers Out	I <del>************************************</del>	(146,500)		(146,500) (1	)	(146,500)		
Total Other Financing Sources (Uses)		(146,500)		(146,500)		(146,500)		·
Net Changes in Fund Balances		(530,180)		(530,180)		15,440		545,620
FUND BALANCE, BEGINNING BUDGETARY BASIS	-	533,700		533,700	-	459,324		(74,376)
FUND BALANCE, ENDING BUDGETARY BASIS	\$	3,520	\$	3,520		474,764	\$	471,244
RECONCILIATION TO NET POSITION - GAAP BA	SIS							
Capital Assets, Net Accrued Interest Payable Current Portion of Long-term Debt Noncurrent Portion of Long-term Debt						3,684,992 (22,168) (47,526) (902,543)		
NET POSITION					\$	3,187,519		

<sup>(1)</sup> Appropriation Level

<sup>(2)</sup> Debt Service is Appropriated together at \$ 135,570.

**COMPLIANCE SECTION** 

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# INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE AND ON INTERNAL CONTROL OVER FINANCIAL REPORTING ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH OREGON STATE REGULATION

The Honorable Mayor and City Council City of Astoria, Oregon

We have audited the basic financial statements of City of Astoria, Oregon, as of and for the year ended June 30, 2020 and have issued our report thereon dated December 28, 2020. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the provisions of the *Minimum Standards of Audits of Oregon Municipal Corporations*, prescribed by the Secretary of State and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

#### Compliance

As part of obtaining reasonable assurance about whether City of Astoria, Oregon's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, including the provisions of Oregon Revised Statutes as specified in the Oregon Administrative Rules 162-10-000 through 162-10-330 of the *Minimum Standards for Audits of Oregon Municipal Corporations*, as set forth below, noncompliance with which could have a direct and material effect on the financial statements:

- Deposits of public funds with financial institutions (ORS Chapter 295).
- Indebtedness limitations, restrictions, and repayments.
- Budgets legally required (ORS Chapter 294).
- Insurance and fidelity bonds in force or required by law.
- Programs funded from outside sources.
- Highway revenues used for public highways, roads, and streets.
- Authorized investment of surplus funds. (ORS Chapter 294).
- Public contracts and purchasing (ORS Chapters 279A, 279B, and 279C).
- Accountability for collecting or receiving money by elected officials. The City does not have any elected
  officials collecting or receiving money.

However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Minimum Standards for Audits of Oregon Municipal Corporations* except as follows.

At June 30, 2020, the following funds had a deficit budgetary basis fund balance:

Fund Amount

Waterfront Bridges Replacement Project Fund \$ (2,096)



#### OAR 162-10-0230 Internal Control

In planning and performing our audit of the financial statements, we considered City of Astoria, Oregon's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of City of Astoria, Oregon's internal control. Accordingly, we do not express an opinion on the effectiveness of City of Astoria, Oregon's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Minimum Standards of Audits of Oregon Municipal Corporations*, prescribed by the Secretary of State, in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

For Merina+Co Tualatin, Oregon

December 28, 2020