



Public notice was given to
The Register-Guard for publication
on November 30, 2007.

**LANE TRANSIT DISTRICT
EmX STEERING COMMITTEE MEETING
Tuesday, December 4, 2007
5:30 p.m. to 7:00 p.m.**

**Lane Transit District Board Room
3500 East 17th Avenue, Eugene, Oregon
(Off Glenwood Blvd.)**

AGENDA

Primary Meeting Purpose:

To make recommendations to the LTD Board of Directors on several of the products developed during the West Eugene EmX Extension Scoping Process.

I. CALL TO ORDER

II. ROLL CALL

Gaydos (chair)_____	Cline _____	Davis _____	Egan_____
Evans_____	Fitch_____	Gordon _____	Jewett_____
Poling_____	Sorenson_____	Wylie_____	

III. CHAIR'S COMMENTS

IV. MINUTES (ACTION)

Minutes from the November 6, 2007, meeting are attached for the Committee's review and approval.

V. PUBLIC COMMENT

This agenda item is intended to provide an opportunity for members of the public to raise issues related to the EmX Project.

VI. WEST EUGENE EmX EXTENSION STATUS (ACTION)

At the November 4, 2007, meeting, staff reviewed the key deliverables in the Scoping process:

Project Purpose and Need Statement

Project Goals and Objectives

Range of Alternatives for Further Study

During the public comment period that ran through November 6, 2007, the public, as well as local, state, and federal resource and regulatory agencies, provided comments on the three items listed above. At the meeting staff will provide a summary of the public comments and responses to those comments on the proposed Purpose and Need Statement and the Goals and Objectives for the project. The EmX Steering Committee will be asked to make recommendations to the LTD Board of Directors on the Purpose and Need and Goals and Objectives developed during the Scoping period. A staff recommendation relating to the Range of Alternatives will be made at a special EmX Steering Committee meeting to be held in February 2008.

VII. PIONEER PARKWAY EMX STATUS (INFORMATION)

Thirty Percent design drawings were submitted to the City of Springfield for review. City staff anticipates completing their review by early January 2008. LTD staff also will provide an update on other elements of the project.

VIII. OTHER BUSINESS

This agenda item is intended to provide an opportunity for the EmX Steering Committee members or staff to raise issues not on the agenda, or to share information related to the EmX project.

IX. NEXT MEETING

Depending on progress made on the West Eugene Project, a special meeting may be held on Tuesday, February 5, 2008. The next regular meeting is scheduled for Tuesday, March 4, 2008, at 5:30 p.m.

X. ADJOURNMENT

Alternative formats of printed material (Braille, cassette tapes, or large print) are available upon request. A sign language interpreter will be made available with 48 hours' notice. The facility used for this meeting is wheelchair accessible. For more information, please call 687-5555 (voice) or 1-800-735-2900 (TTY-Oregon Relay).

MINUTES

Lane Transit District EmX Steering Committee

Pursuant to notice given to *The Register-Guard* for publication on November 2, 2007, a meeting of the Lane Transit District EmX Steering Committee was held at 5:30 p.m. on Tuesday, November 6, 2007, at the Lane Transit District Board Room, 3500 East 17th Avenue, Eugene, Oregon.

PRESENT: Gerry Gaydos, Lane Transit District Board Member (Chair)
Debbie Davis, Lane Transit District Board Member
Peter Sorenson, Lane County Commissioner
Tammy Fitch, At Large
Dan Egan, At Large
Hillary Wylie, Springfield City Councilor

ABSENT: Greg Evans, Lane Transit District Board Member
Steve Gordon, At Large
Dave Jewett, At Large
George Poling, Eugene City Councilor
Ramona Cline, Oregon Department of Transportation

I. CALL TO ORDER

Mr. Gaydos called the meeting of the EmX (BRT) Steering Committee to order.

II. ROLL CALL

Mr. Gaydos called the roll.

III. CHAIR'S COMMENTS

Mr. Gaydos observed there had been a significant amount of EmX activity, with two groups involved in examining transportation problem solutions in West Eugene, including an EmX corridor extension. He stated that the Federal Transit Administration had approved funding for a pilot project for a vehicle guidance system. The project RFP is anticipated to be released at the end of November.

IV. MINUTES

Mr. Egan moved to approve the minutes of September 4, 2007, as submitted. Mr. Sorenson provided the second. The motion passed unanimously.

V. PUBLIC COMMENT

There was no one wishing to speak.

VI. PIONEER PARKWAY EmX STATUS

Facility Services Manager Charlie Simmons reported on the November 1, 2007, meeting of the Pioneer Parkway Corridor Committee, which focused on a discussion of design issues and safety factors. Mr. Simmons stated that staff would contact property owners and tenants along International Way to begin conversations about the impact on their property. He anticipated submitting 30-percent drawings to the City on November 21 for their review, and he added that a meeting with the Springfield City Council was scheduled for January 28, 2008. Mr. Simmons told the group that the 30-percent drawings would illustrate the exact location of lanes. He stated that the corridor committee would be given an update on the discussions with the City prior to the City Council meeting.

Ms. Wylie asked if staff have considered any alternatives to Gateway Street, such as traveling behind Gateway Mall. Mr. Simmons stated that planning staff have looked at alternate routes, but they did not serve residential development on the east side of Gateway Street. He added that this also was a consideration for station placement.

In response to a question from Ms. Fitch, Mr. Simmons stated that LTD would work with City staff in the short-term to determine whether a bus lane or queue jumper was the best solution at the Beltline/Gateway intersection.

VII. WEST EUGENE EmX EXTENSION STATUS

Mr. Schwetz recommended appointing Micah Sardell as the Whiteaker neighborhood representative on the West Eugene EmX Corridor Committee.

Ms. Fitch moved to appoint Micah Sardell to the West Eugene EmX Corridor Committee. Mr. Sorensen provided the second. The motion passed unanimously.

Mr. Schwetz reviewed the agenda packet materials, including the proposed Purpose and Need Statement, proposed Goals and Objectives, preliminary process, and timeline. Mr. Schwetz pointed out the public comments received to date. Mr. Schwetz anticipated the scoping process

would conclude in February 2008, and a draft Environmental Impact Statement (EIS) would be issued in early 2009, with a final statement in 2010. Mr. Schwetz stated that service in the corridor was projected to begin in 2014 or 2015.

Mr. Schwetz used a series of aerial photographs to illustrate the potential West 11th Avenue corridor and the varying characteristics along the route. Mr. Schwetz noted that there were a number of environmental concerns—both natural and built—that would warrant consideration and analysis. Mr. Schwetz stated the Scoping process was a decision-making process that would result in identification of proposed alignments for further study. He stated that the environmental study and alternatives analysis considered three elements of alternatives: modal alternatives, alignment alternatives, and link alternatives; these elements could be mixed and matched during the analysis process. Mr. Schwetz stated that, along with the build alternatives, there also were transportation system management (TSM) alternative (scaled down EmX service), and a no-build alternative.

Mr. Schwetz stated that a set of screening criteria would be developed based on the Purpose and Need Statement and Goals and Objectives; the criteria would be used as the basis for recommending alternatives for further study. Mr. Schwetz stated that the next steps included developing staff recommendations based on public and agency input during the scoping comment period, and presenting recommendations to the EmX Steering Committee and the LTD Board of Directors.

Mr. Egan noted that some comments favored a 6th Avenue/7th Avenue corridor. He asked if there were other options for reaching West Eugene. Mr. Schwetz stated that there were few other viable routes.

In response to a question from Mr. Sorenson, Mr. Schwetz told the group that an EIS was required for the West Eugene corridor, but not for the two previous corridors, because of the level of likely environmental impact and the contentiousness of the project.

Mr. Sorenson asked if dividing the project into segments would avoid an EIS. Mr. Schwetz stated that some segments might not require an EIS, but the westernmost segments would.

Mr. Sorenson asked if there had been a decision to focus on any particular alternative, such as the alignment recommended by the West Eugene Collaborative (WEC). Mr. Schwetz replied that the public process generated advice from many interests and perspectives within the community; he stated that all of the input would be considered when alternatives were identified for further study.

Mr. Sorenson stated he was advocating for Lane County to contribute \$40,000 to the WEC.

Mr. Egan asked why the corridor did not use West 11th Avenue between Jefferson and Chambers Streets. Mr. Schwetz stated that LTD's objective was to obtain two lanes of exclusive right-of-way wherever possible; the stretch of West 11th Avenue between Jefferson and

Chambers Streets was not feasible because of the trees against the curb, parking on both sides of the street, and other impediments.

Mr. Egan asked if the extent to which dedicated lanes should drive the process had been considered. Mr. Schwetz replied that the Environmental Impact Statement would evaluate many factors and tradeoffs for getting the best performance from the corridor.

Mr. Egan recommended including that stretch of West 11th Avenue as an alternative. He noted that the consensus recommendations from the October 25, 2007, meeting of the WEC were based on less than the full group.

Mr. Schwetz introduced Mary Archer, LTD's new development planner.

VIII. OTHER BUSINESS

Mr. Gaydos determined there was no other business to discuss.

IX. NEXT MEETING

The next meeting was scheduled for December 4, 2007.

X. ADJOURNMENT

Mr. Gaydos adjourned the meeting at 6:35 p.m.

(Recorded by Lynn Taylor)

AGENDA ITEM SUMMARY

DATE OF MEETING: December 4, 2007

ITEM TITLE: WEST EUGENE EmX EXTENSION (WEEE) PROJECT

PREPARED BY: Tom Schwetz, Director of Planning and Development

ACTION REQUESTED: Provide Draft Final Purpose and Need Statement Recommendations for the WEEE Project to LTD Board of Directors.

BACKGROUND: LTD Staff and consultants revised the proposed Purpose and Need Statement for the WEEE Project based on comments received from the public and partner agencies during the Scoping Comment Period (October 5, 2007 to November 6, 2007) and advice received from the WEEE Corridor Committee meetings held on October 25, October 30, and November 8, 2007.

Project Proceeding Through Scoping Phase:

LTD and the Federal Transit Administration (FTA) initiated the process for the development of an Environmental Impact Statement (EIS) for the project on September 27, 2007. The first phase of that process is called Scoping. The primary objectives of Scoping are to establish a purpose and need for the project and assemble the range of alternative alignments for the project. The Purpose and Need Statement for the project is used to develop a set of criteria that will be used to evaluate the range of alternatives selected. The alternatives will be carried into the Alternatives Analysis/Draft Environmental Impact Statement phase of the project.

The Development Process of the WEEE Project Purpose and Need Statement:

The federal environmental process requires the development of a project Purpose and Need Statement. This document is a summary of the reasons for the project. It serves as the foundation for the development of criteria that will be used to evaluate the range of alternatives taken into the Alternatives Analysis/Draft Environmental Impact Statement phase of the project. Based on the initial proposed Purpose and Need Statement, comments were collected during Scoping and categorized by scoping topics (Purpose and Need, Goal and Objectives, Alternatives, Issues and Concerns, Air Quality, Noise, and about twenty other topics). Additional comments were received at meetings held with the City of Eugene, the West Eugene Collaborative, neighborhood groups, and various service organizations. Overall, approximately 1000 comments were collected. In order to refine the development process of the project Purpose and Need Statement, LTD staff made documentation of the advice from the WEEE Corridor Committee members provided during a review of the comments specific to the proposed Purpose and Need and the Goal and Objectives.

Recommended Draft Final Purpose and Need Statement:

The attached recommended Draft Final Purpose and Need Statement (which includes the Goal and Objectives) reflects the feedback from the WEEE Corridor Committee and the comments received on the proposed Purpose and Need and Goal and Objective Statement.

Public Involvement and Agency Coordination Conducted for Scoping:

As part of the Scoping phase, a significant public involvement and agency coordination process was conducted. This effort focused on introducing the public and public agencies to the project and getting feedback on the four main products of the Scoping phase:

1. The Proposed Draft Purpose and Need Statement
2. The Proposed Draft Goal and Objectives
3. The Proposed Range of Alternative Alignments for Further Study
4. The Scope of Analysis

On September 24, FTA and LTD issued a Notice of Intent to publish an Environmental Impact Statement for the WEEE Project and initiated the project's Scoping Phase. As a part of Scoping, LTD issued and invited public and agency comment on its proposed Purpose and Need and Range of Alternatives to be studied in the Draft Environmental Impact Statement (EIS). During the 30-day comment period, LTD staff made presentations on Scoping products to various interest groups, including the West Eugene Collaborative, neighborhood groups, and service organizations. Meetings of the Corridor Committee and EmX Steering Committee also were held during this period.

Scoping Process Decision Making:

With conclusion of the public comment period, the EmX Steering Committee will be considering the public comment received and advice from the West Eugene Corridor Committee in the development of a recommendation to the Board on the Scoping products. Board action to adopt the Purpose and Need statement and Goal and Objectives will be requested at the December 19 Board meeting. Consideration of the Range of Alternative Alignments for Further Study and the Scope of Analysis will be requested at the Board's February 13 meeting.

Next Steps and Overall Project Schedule:

The Scoping process will be followed by an Alternatives Analysis and preparation of a Draft Environmental Impact Statement (EIS). These efforts will include opportunities for public and agency input. This will lead to the selection of a locally preferred alternative (LPA). A final EIS will be prepared based on the LPA. Each of these tasks includes an opportunity for public and agency comment. FTA will then issue a Record of Decision, which will allow the project to proceed to final design and construction.

A flow chart with timeline for these tasks is included in the enclosed attachment. It is expected that the Alternatives Analysis and preparation of a Draft EIS would be completed by the end of 2008. A preferred alternative would be selected in Spring 2009. The final EIS would be prepared and submitted to FTA for review in early 2010.

ATTACHMENTS: Draft Final Purpose and Need Statement and Goal and Objectives, Proposed Purpose and Need Statement and Goal and Objectives (showing track changes), Summary of Public Outreach, and WEEE Project Screening and Evaluation Flow Chart

PROPOSED MOTION: Adopt recommendations for Final Draft Purpose and Need Statement and Goal and Objectives

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UPDATED 11/28/07

Draft Final Proposed Purpose and Need Statement

The **Purpose** of the proposed project is to implement reliable and attractive high-capacity public transportation service in the West 11th Corridor (east/west) that is less hindered by congestion and provides efficient, effective and dependable service throughout the life of the project.

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The project supports local, regional, and state plans and goals for land use and transportation; and supports economic development and redevelopment opportunities in the corridor, while being sensitive to, and protecting, the natural and built environmental resources, and obtaining local public support.

The **Need** for the project results from:

- Historic and projected increases in traffic congestion in the West 11th Corridor due to increases in regional and corridor population and employment;
- Lengthy transit travel times and deteriorating public transportation reliability in the West 11th Corridor due to growing traffic congestion;
- Increasingly scarce operating resources demanding more efficient public transportation operations;
- The decision in the Regional Transportation Plan's (RTP) to implement a bus rapid transit (BRT) strategy for the region;
- Recent removal of the West Eugene Parkway as a regional transportation system improvement, further constraining capacity on the corridor and increasing the need for public transportation related options;
- Growing reliance on public transportation by the region in order to meet mobility needs in the West 11th Corridor;
- Prioritization of the West 11th Corridor by the City of Eugene and LTD as the region's third BRT corridor;
- Local and regional land use and development goals and objectives that identify the West 11th Corridor for residential, commercial, retail, and industrial development in order to help accommodate forecasted regional population and employment growth; and;
- The presence of constraints to transportation improvements created laws protecting important resources in the natural and built environment in the West 11th Corridor, including but not limited to wetlands, rare plants, and animals and their habitat.

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Proposed Goal and Objectives

The West Eugene EmX Extension Project Goal is the same as the project's Purpose, as stated above. The Purpose and Goal states the intent of the project. The Need identifies why the project is important. As a whole, the Goal and Objectives guide the establishment of screening criteria and measures that will be used to select the Range of Alternatives to be studied in the project's Draft Environmental Impact Statement (DEIS) and the establishment of evaluation criteria and measures that will be used to select the project's Locally Preferred Alternative(LPA).

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Within the project corridor, the Objectives of the West Eugene EmX Extension Project in the West 11th Corridor are to:

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1. Improve customer convenience by reducing travel time, increasing service reliability, and making other service improvements;

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2. Improve operating and other efficiencies to maximize the use of scarce resources;

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3. Support development that is consistent with planned land use documents and serve as a catalyst for planned transit-oriented development;

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4. Help accommodate future growth in travel by increasing public transportation's share of trips;

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5. Consider the mobility and safety needs of pedestrians, bicyclists, and motorists;

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6. Provide for a fiscally stable public transportation system;

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7. Design the project in a way that is consistent with laws protecting resources in the natural and built environment; and

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8. Support LTD's sustainability policy and the City of Eugene's efforts to reduce greenhouse gas emissions.

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Updated 11/28/07

Draft Final Purpose and Need Statement

The **Purpose** of the proposed West Eugene EmX Extension project is to implement reliable and attractive high-capacity public transportation service in the West 11th Corridor (east/west) that is less hindered by congestion and that provides efficient, effective, and dependable service through out the life of the project.

The project supports local, regional, and state plans and goals for land use and transportation; supports economic development and redevelopment opportunities in the corridor, while being sensitive to, and protecting, the natural and built environmental resources; and obtaining local public support.

The **Need** for the project results from:

- Historic and projected increases in traffic congestion in the West 11th Corridor due to increases in regional and corridor population and employment;
- Lengthy transit travel times and deteriorating public transportation reliability in the West 11th Corridor due to growing traffic congestion;
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- The presence of constraints to transportation improvements created by laws protecting important resources in the natural and built environment in the West 11th Corridor, including but not limited to wetlands, rare plants, and animals and their habitat.

Proposed Goal and Objectives

The West Eugene EmX Extension Project Goal is the same as the project's Purpose, as stated above. The Purpose and Goal states the intent of the project. The Need identifies why the project is important. As a whole, the Goal and Objectives guide the

establishment of screening criteria and measures that will be used to select the Range of Alternatives to be studied in the project's Draft Environmental Impact Statement (DEIS) and the establishment of evaluation criteria and measures that will be used to select the project's Locally Preferred Alternative (LPA).

Objectives

Within the project corridor, the **Objectives** of the West Eugene EmX Extension Project are to:

1. Improve customer convenience by reducing travel time, increasing service reliability, and making other service improvements;
2. Improve operating and other efficiencies to maximize the use of scarce resources;
3. Support development that is consistent with planned land use documents and serve as a catalyst for planned transit-oriented development;
4. Help accommodate future growth in travel by increasing public transportation's share of trips;
5. Consider the mobility and safety needs of pedestrians, bicyclists, and motorists;
6. Provide for a fiscally stable public transportation system;
7. Design the project in a way that is consistent with laws protecting resources in the natural and built environment; and
8. Support LTD's sustainability policy and the City of Eugene's efforts to reduce greenhouse gas emissions;

West Eugene EmX Extension Project 2007 Scoping/Outreach Efforts

Month	Day	Action
Sept	18	Notice of Intent Filed
Sept	23	Ad in Register Guard for Oct 8 & 9 Scoping meetings
Sept	24	LTD presentation at Far West Neighborhood Association meeting
Sept	26	WEEE Design Charette
Sept	27	Informational Agency Meeting & Tour held
Sept	28	Newsletter to mailing addresses 1/2 mile north and south of West 11th Avenue (approx. 10,670)
Sept	28	Email from LTD to Corridor Committee members re: difficulty in scheduling meeting; attached newsletter and draft p&n statement
Sept	30	Oct issue of Bus Talk, LTD's on-board newsletter released promoting Oct 8 & 9 and scoping process
Oct	2	LTD presentation at Jefferson Westside Neighborhood Board Meeting
Oct	2	Ad in Register Guard for Oct 8 & 9 Scoping meetings
Oct	3	Postcard mailed to addresses 1/2 mile north/south of West 11th, plus owners of properties abutting proposed range of alternatives for further study (approx. 11,270)
Oct	4	Register Guard article re: alternative alignments
Oct	5	Proposed Purpose & Need Statement and Goal and Objectives placed on web

West Eugene EmX Extension Project 2007 Scoping/Outreach Efforts

Month	Day	Action
Oct	5	Email to Corridor Committee members regarding open house events; attached postcard and open house packet
Oct	7	Ad in Register Guard for Oct 8 & 9 Scoping meetings
Oct	8	Email from LTD to Agency list re: need for comments/input during scoping phase; attachments include scoping meeting packet and handout including range of alternatives.
Oct	8	Scoping Public Open House
Oct	9	Scoping Public Open House
Oct	10	NEPA presentation placed on web
Oct	12	Scoping e-form placed on web; feedback closing date (Nov 6) place on web
Oct	18	Project Display at Eugene Chamber Expo
Oct	25	West Eugene EmX Corridor Committee Meeting
Oct	30	West Eugene EmX Corridor Committee Meeting
Oct	31	City of Eugene WEEE Project Meeting – Overview and Feedback
Nov	6	End of Public Comment Scoping Period EmX Steering Committee Meeting

WEEE Project Screening and Evaluation Process

Screening: Fall 2007 to Spring 2008

System Planning

- Regional Transportation Plan
- High Capacity Transit Major Investment Study
- Priority Corridor Selection
- Problem Assessment

Scoping

Project Purpose/ Goal and Need

- Working Draft in Notice of Intent
- Proposed (LTD Staff)
- Public/Agency Comment
- Final (LTD Board of Directors; FTA; Cooperating Agency(ies))

Objectives

- Project's Screening/Evaluation Framework (with Purpose/Need/Goal)

Screening Measures

- Meets Project Purpose
- Reasonable Alternative/Range

Range of Alternatives

- Proposed by LTD Staff
- Proposed by Public/Participating Agencies

**Select Alternatives to Study
in AA/Draft EIS**

Evaluation: Winter 2008 to Spring 2009

Alternatives Analysis/Draft EIS

1. Purpose, Need, Goal, Objectives
2. Definition of Alternatives
3. Environmental Consequences
 - Existing Conditions
 - Impacts
 - Potential Mitigation
4. Fiscal Analysis
5. Evaluation
 - Objectives
 - Criteria
 - Measures
 - Significant Tradeoffs
 - Social and Equity

Public/Agency Comment on DEIS

Select the Locally Preferred Alternative

Final EIS/Record of Decision