# VOL. 1789 PAGE 497

## A BILL FOR AN ORDINANCE ANNEXING AND ZONING PROPERTY FOLLOWING CONSENT FILED WITH THE CITY COUNCIL BY LANDOWNERS IN SAID AREA PURSUANT TO ORS 222.120 AND ORS 222.170 (File A-05-08, MOUNTAIN RIVER V LLC PROPERTY

ORDINANCE BILL NO. <u>19</u> for 2005 ORDINANCE NO. 2388

WHEREAS, the City of Lebanon has received a submission by written request for annexation of real property to the City of Lebanon, signed by more than one-half of the landowners who also own more than one-half of the land in the contiguous territory described in Exhibit "A", which real property represents more than one-half of the assessed value of all real property in the contiguous territory to be annexed; and

)

)

)

)

)

)

WHEREAS, the Lebanon City Council has elected to dispense with submitting the question of the proposed annexation to the electors of the City, initiating the annexation of the territory pursuant to ORS 222.120, calling a hearing and directing that notice be given as required by ORS 222.120(3); and

WHEREAS, after conducting the hearing and considering all objections or remonstrances with reference to the proposed annexation, and further considering the recommendation of the Lebanon Planning Commission, the City Council finds that this annexation is in the best interest of the City and of the contiguous territory.

NOW, THEREFORE, the City of Lebanon ordains as follows:

Section 1. Findings. In addition to the findings referred to above, the City Council further adopts and finds those matters contained in Exhibit "B", including the additional findings concerning the Statewide Planning Goals, which is incorporated herein by this reference as if fully set forth at this point.

Section 2. Annexation Area. Based upon the findings contained above and in Exhibit "B", the contiguous territory described in Exhibit "A" and incorporated herein by this reference as if fully set forth at this point is hereby proclaimed to be annexed to the City of Lebanon, and zoned as indicated in accordance with the Lebanon Zoning Ordinance No. 1773, and assigned the zoning of Residential Mixed Density (RM).

Page 1 of 2 - Ordinance Annexing and Zoning Property

After Recording Please Return To: City of Lebanon Community Development 853 Main Street Lebanon OR 97355

## VOL. 1789 PAGE 498

Section 3 Record. The City Recorder shall submit to the Oregon Secretary of State a copy of this Ordinance. The City Recorder is further ordered to send a description by metes and bounds, or legal subdivision, and a map depicting the new boundaries of the City of Lebanon within ten (10) days of the effective date of this annexation ordinance to the Linn County Assessor, Linn County Clerk and the Oregon State Department of Revenue.

Passed by the Lebanon City Council by a vote of \_\_\_\_\_\_ for and \_\_\_\_\_ against and approved by the Mayor this 976 day of November, 2005.

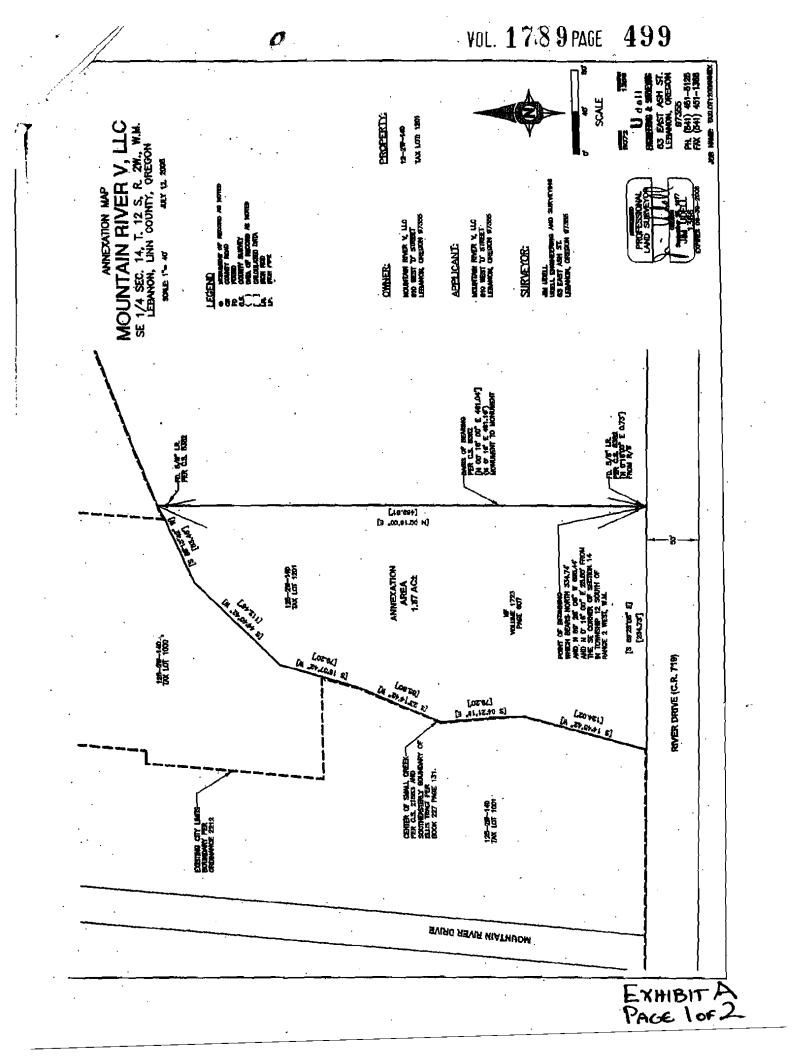
enneth I. Toombs, Mayor

ATTEST:

host E. John E. Hitt, City Recorder

I hereby certify that I am the City Recorder for the City of Lebanon, State of Oregon; that the foregoing is a full, true, correct copy of the original; and the Ken Toombs, whose signature appears on the original document, was at the time of signing the Mayor of the City of Lebanon.

John E. Hitt, City Recorder



VOL. 1789 PAGE 500

# ANNEXATION LEGAL DESCRIPTION 12S-2W-14D TAX LOT 1201 FOR MOUNTAIN RIVER V, LLC

AN AREA OF LAND IN THE SOUTHEAST ONE QUARTER OF SECTION 14 IN TOWNSHIP 12 SOUTH OF RANGE 2 WEST OF THE WILLAMETTE MERIDIAN, LINN COUNTY, OREGON DESCRIBED AS FOLLOWS:

BEGINNING AT A POINT ON THE NORTH RIGHT-OF-WAY OF RIVER ROAD (C.R. 719) WHICH BEARS NORTH 334.74 FEET, NORTH 89'28'06" WEST 695.44 FEET, AND NORTH 0°16'00" EAST 25.00 FEET FROM THE SOUTHEAST CORNER OF SAID SECTION 14; THENCE NORTH 0°16'00" EAST 469.61 FEET TO A POINT ON THE SOUTHEASTERLY BOUNDARY OF THE ELLIS TRACT DESCRIBED IN LINN COUNTY DEED REFERENCE BOOK 227 PAGE 131 AND ALSO BEING THE CENTER OF A SMALL CREEK PER LINN COUNTY SURVEY NO. 21563; THENCE FOLLOWING THE SOUTHEASTERLY BOUNDARY OF SAID ELLIS TRACT THE FOLLOWING COURSES AND DISTANCE: SOUTH 66°13'42" WEST 83.46 FEET TO A POINT; THENCE SOUTH 44°40'42" WEST 112.46 FEET TO A POINT; THENCE SOUTH 16°07'42" WEST 79.20 FEET TO A POINT; THENCE SOUTH 23°14'42" WEST 85.80 FEET TO A POINT; THENCE SOUTH 4°21'18" EAST 79.20 FEET TO A POINT; THENCE SOUTH 14°45'42" WEST 124.02 FEET TO A POINT ON THE NORTH RIGHT-OF-WAY OF RIVER ROAD; THENCE SOUTH 89°28'06" EAST 234.73 FEET TO THE POINT OF BEGINNING.

**BEARINGS BASED ON C.S. 8382** 

I HEREBY CERTIFY THAT THE ABOVE LEGAL DESCRIPTION CLOSES WITHIN

TOLERANCES USED IN NORMAL SURVEYING PRACTICE AND AS OUTLINED IN ORS 92.

PLS 1366

REGISTERED PROFESSIONAL LAND SURVEYOF

OREGON SEPTEMBER 23, 1971 JIM UD PELL 1366

EXHIBITA Page 20002

STATE OF OREGON County of Linn I hereby certify that the attached

was received and duly recorded by me in Linn County records. STEVE DRUCKENMILLER Linn County Clerk

1789 MË 497 Deputy PAGE.

D

44 | 8:30 O'clock a.m.

NOV 18 2005

## **FINDINGS**

#### MOUNTAIN RIVER V, LLC Planning File No. A-05-08

#### Criteria 1.1.1 - 1.1.7

**Annexation Ordinance Findings:** These seven findings constitute the preamble of Lebanon Ordinance Number 17 for 2003, and thereby provide a legal context for the policies that pertain to all annexations to the City of Lebanon.

## Finding # 1:

The proposed annexation complies with all Annexation Ordinance Findings in that this land use hearing is in compliance with the legal context established by this preamble.

## Criteria 1.2.1 and 2.3.1

Annexation Ordinance Section 2: All Annexations shall conform to the requirements of the Lebanon Municipal Code, Annexation Ordinance, Lebanon Land Development Ordinance, City of Lebanon/Linn County Urban Growth Management Agreement, and shall be consistent with applicable State law.

**LCP Chapter 4 (Urbanization) – Annexation Policy #1:** All Annexations shall conform to the requirements of the Lebanon Municipal Code, Annexation Ordinance, Lebanon Land Development Ordinance, City of Lebanon/Linn County Urban Growth Management Agreement, and shall be consistent with applicable State law.

## Finding # 2:

The proposed annexation complies with Annexation Ordinance Section 2 and LCP Annexation Policy #1 in that this proposal is in compliance with the requirements set forth by these provisions. The findings below detail this compliance.

## Criteria 1.2.2 and 2.3.2

Annexation Ordinance Section 3: All Annexations shall be consistent with the goals and policies of the Lebanon Comprehensive Plan.

LCP Chapter 4 (Urbanization) – Annexation Policy #2: All Annexations shall be consistent with the goals and policies of the Lebanon Comprehensive Plan.

## Finding # 3:

The proposed annexation complies with Annexation Ordinance Section 3 and LCP Annexation Policy #2 in that this proposal is consistent with the goals and policies of the Lebanon Comprehensive Plan. The findings below detail this compliance.

#### Criteria 1.1.2, 1.2.3, 2.2.1 and 2.3.3

Annexation Ordinance Finding B (Criteria 1.1.2): The original Urban Growth Boundary of the City was established with the adoption and acknowledgment of Lebanon's Comprehensive Plan and Comprehensive Plan Map. This Plan, Map and the corresponding Urban Growth Boundary were accepted by both the City and the State. The acknowledgment of the Comprehensive Plan and Map established that all lands included within the Urban Growth Boundary are eligible for annexation (when they are contiguous to city limits) and urban development (except for minor inclusions of areas with environmental constraints) and other urban uses. The area within the Urban Growth Boundary designated for urban development and other urban uses has therefore been acknowledged as land needed by the City.

Annexation Ordinance Section 4: All lands included within the Urban Growth Boundary are eligible for annexation and urban development. Areas within the Urban Growth Boundary with designated environmental constraints may be annexed and utilized as functional wetlands, parks, open space and related uses.

LCP Chapter 4 (Urbanization) – Flexible Growth Program Policy #1: All lands included within the Urban Growth Boundary have been determined as suitable for urban development except those areas designated as undevelopable due to environmental constraints such as wetlands, drainage courses, flooding or steep slopes. However, those areas inside the City's Urban Growth Boundary with environmental constraints may be utilized as functional wetlands, parks, open space and related uses.

LCP Chapter 4 (Urbanization) – Annexation Policy #3: All lands included within the Urban Growth Boundary are eligible for annexation and urban development. Areas within the Urban Growth Boundary with designated environmental constraints may be annexed and utilized as functional wetlands, parks, open space and related uses.

#### Finding # 4:

The proposed annexation complies with the above noted criteria in that the annexation territory is within the City's Urban Growth Boundary, and is therefore eligible for annexation and urban development. This annexation territory has been identified as land needed by the City for nearly a quarter of a century.

#### Criteria 1.2.4 and 2.3.4

Annexation Ordinance Section 5: The City shall only annex land that is contiguous to the existing City limits and is within the City's Urban Growth Boundary (UGB).

**LCP Chapter 4 (Urbanization) – Annexation Policy #4:** The City shall only annex land that is contiguous to the existing City limits and is within the City's Urban Growth Boundary (UGB).

#### Finding # 5:

The proposed annexation complies with Annexation Ordinance Section 5 and LCP Annexation Policy #4 in that the annexation territory is both contiguous to the existing City limits and within the City's Urban Growth Boundary, and is therefore eligible for annexation and urban development. The annexation territory is contiguous to the existing City Limits on the west, northwest, east and southwest.

#### Criteria 1.2.5, 1.2.13, and 2.3.5 (& 1.1.1)

**Annexation Ordinance Section 6**: An annexation shall be deemed orderly if the annexation territory is contiguous to the existing City limits. An annexation is efficient if the annexation territory can be developed or redeveloped to an urban use. Urban uses may include functional wetlands, parks, open space and related uses.

**Annexation Ordinance Section 14:** An "urban use" is hereby defined as any land use that is authorized under the terms and provisions of the land use regulations, Zoning Ordinance, Subdivision Ordinance, Comprehensive Plan, and other related documents of the City of Lebanon.

LCP Chapter 4 (Urbanization) – Annexation Policy #5: An annexation shall be deemed orderly if the annexation territory is contiguous to the existing City limits. An annexation is efficient if the annexation territory can be developed or redeveloped to an urban use. Urban uses may include functional wetlands, parks, open space and related uses.

Annexation Ordinance Finding A (Criteria 1.1.1): Implementation of the City's Annexation Ordinance and its policies ensure the orderly expansion of City Limits and the efficient provision of key City-provided urban utility services, which are hereby defined as water, storm drainage, sanitary sewerage, and streets.

#### Finding # 6:

The proposed annexation complies with the above noted criteria. (1) Since the annexation territory is contiguous to the existing City limits the annexation or this territory is deemed orderly. (2) The annexation is efficient since the annexation territory can be developed to an urban use. This territory can be developed according to the provisions of Lebanon Zoning Ordinance Section 4.020 that lists the development opportunities, standards and requirements for the Residential Mixed Density (RM) zone, and this is consistent with all applicable provisions of the Comprehensive Plan.

#### Criteria 1.2.6 and 2.3.6 (& 1.14)

Annexation Ordinance Section 7: Development proposals are NOT REQUIRED for annexation requests.

LCP Chapter 4 (Urbanization) – Annexation Policy #6: Development proposals are NOT REQUIRED for annexation requests.

Annexation Ordinance Finding D (Criteria 1.1.4): Annexation proposals do not require site specific development proposals.

#### Finding # 7:

The proposed annexation complies with the above noted criteria in that no development proposal was required to be submitted at this time.

#### Criteria 1.2.7 and 2.3.7 (& 1.1.1 and 1.16)

Annexation Ordinance Section 8: As part of the annexation process of developed property or properties, the City shall consider the anticipated demands to access key City-provided urban utility services, which are water, storm drainage, sanitary sewerage, and streets, of existing development within the annexation territory.

LCP Chapter 4 (Urbanization) – Annexation Policy #7: As part of the annexation process of developed property or properties, the City shall consider the anticipated demands to access key City-provided urban utility services, which are water, storm drainage, sanitary sewerage, and streets, of existing development within the annexation territory.

Annexation Ordinance Finding A (Criteria 1.1.1), and Annexation Ordinance Finding F (Criteria 1.1.6)

## Finding # 8:

The proposed annexation complies with the above noted criteria in that this property currently has one single-family residence with adequate services from both an on-site septic system and well. Access to City-provided services is not sought at this time, and therefore there are no anticipated needs at this time on the key City-provided urban utility services (i.e., are water, storm drainage, sanitary sewerage, and streets). However, this annexation territory (1) has ready access to the <u>street system</u> in that it abuts South Main Road on the east (South Main Road is designated as a future City arterial and has been improved to City standard with a center turn lane, bike lanes and sidewalks north of the intersection of Vaughn and South Main Road) and Vaughn Lane is adjacent to the proposed annexation on the south (currently improved to a county standard but is designated as a future City collector), (2) has ready access to <u>water</u> via a 12-inch water main located on Vaughn Lane that connects to another 12-inch main on South Main Road, (3) has ready access via a 12-inch <u>sanitary sewer</u> main on South Main Road at Vaughn Lane — the area is served by the existing Westside Interceptor, and (4) <u>storm drainage</u> for this area is currently addressed by City of Lebanon system via a an 18-inch storm drain pipe on South Main Road at Vaughn Lane.

### Criteria 1.2.8 and 2.3.8 (&1.1.1 and 1.1.6)

Annexation Ordinance Section 9: As part of the annexation process of developed property or properties, the City shall consider the impacts on key City-provided urban utility services needed to serve these properties, which are water, storm drainage, sanitary sewerage, and streets.

**LCP Chapter 4 (Urbanization)** – **Annexation Policy #8:** As part of the annexation process of developed property or properties, the City shall consider the impacts on key City-provided urban utility services needed to serve these properties, which are water, storm drainage, sanitary sewerage, and streets.

Annexation Ordinance Finding A (Criteria 1.1.1), and Annexation Ordinance Finding F (Criteria 1.1.6)

#### Finding # 9:

The proposed annexation complies with the above noted criteria in that this property currently has one single-family residence with adequate services from both an on-site septic system and well. Access to City-provided services is not sought at this time, and therefore there are no impacts at this time on the key City-provided urban utility services (i.e., are water, storm drainage, sanitary sewerage, and streets). However, when it develops, any foreseeable allowed uses of this property will be well within the capacities of the four key City-provided urban utility services in geographical proximity to the annexation property. This annexation territory (1) has ready access to the <u>street system</u> in that it abuts South Main Road on the east (South Main Road is designated as an arterial street and has been improved to City standard with a center turn lane, bike lanes and sidewalks north of the intersection of Vaughn and South Main Road) and Vaughn Lane is adjacent to the proposed annexation on the south (currently improved to a county standard and is designated as a collector street), (2) has ready access to <u>water</u> via a 12-inch water main located on Vaughn Lane that connects to another 12-inch main on South Main Road, (3) has ready access via a 12-inch <u>sanitary sewer</u> main on South Main Road at Vaughn Lane -- the area is served by the existing Westside Interceptor, and (4) <u>storm drainage</u> for this area is currently addressed by City of Lebanon system via a an 18-inch storm drain pipe on South Main Road at Vaughn Lane.

#### Criterion 1.2.9

Annexation Ordinance Section 10: Needed Public rights-of-way, as identified in adopted transportation plans as necessary for the safe and efficient movement of traffic, bicycles and pedestrians, shall be dedicated to the City either with annexation or when the property develops and/or redevelops and thus creates an increased demand for the benefits and utility provided by additional rights-of-way dedication.

#### Finding # 10:

The proposed annexation complies with Annexation Ordinance Section 10 in that South Main Road borders the proposed annexation on the east. South Main Road is designated as an arterial street and has been improved to City standard with a center turn lane, bike lanes and sidewalks north of the intersection of Vaughn and South Main Road. Vaughn Lane is adjacent to the proposed annexation on the south and has a 65 foot right-of-way. It is currently improved to a county standard and is designated as a collector street. The

#### Criteria 1.2.10, 1.2.11, and 3.1

Annexation Ordinance Section 11: Upon annexation, the annexation territory shall be assigned zoning classifications in accordance with the adopted Comprehensive Plan Map, as shown in the City's Annexation Zoning Matrix. Such zoning assignments in and of themselves are not a zoning map change and shall not require approval of a zoning map amendment, or a separate proceeding.

Annexation Ordinance Section 12: If a zoning designation other than one in accordance with the Comprehensive Plan Map (shown in the Annexation Zoning Matrix) is requested by an applicant, the zoning requested shall not be granted until the Comprehensive Plan Map is appropriately amended to reflect concurrence. Such an amendment shall require a separate application, hearing and decision, which may be held concurrently with an annexation hearing and will not become effective until the annexation is complete.

**Zoning Ordinance Section 3.050 -- Zoning of Annexed Areas:** All areas annexed to the City shall be placed in a zoning classification in accordance with the adopted Comprehensive Plan. If a zoning designation other than one in accordance with the Comprehensive Plan is requested by an applicant, the zoning requested shall not be granted until the plan is amended to reflect concurrence.

#### Finding # 11:

This proposed Annexation is in compliance with Annexation Ordinance Sections 11 and 12, and Zoning Ordinance Section 3.050. Currently the subject property does not have a City zoning designation because it is not within the City limits. However, since the property is within the City's Urban Growth Boundary, the current Comprehensive Plan designation on the subject property is Mixed-Density Residential. The corresponding City zoning designation for a Comprehensive Plan designation of Mixed-Density Residential is Residential Mixed Density (RM). The applicant is requesting a Residential Mixed Density (RM) zoning designation for the subject property. Therefore, a City zoning designation of Residential Mixed Density (RM) can automatically be assigned at this time, without a separate hearing. This action is NOT a zoning map amendment.

#### Criterion 1.2.12

**Annexation Ordinance Section 13:** The areas within the Urban Growth Boundary with designated environmental constraints may be annexed and developed as functional wetlands, parks, open space and related uses.

#### Finding # 12:

The proposed annexation complies with Annexation Ordinance Section 13 in that this property has no designated environmental constraints that would prevent development as Residential Mixed Density (RM) sites.

#### Criterion 1.2.14 (and 1.1.5)

Annexation Ordinance Section 15: At the applicant's discretion and with the City's concurrence, a development or redevelopment proposal for an annexation territory may be acted upon by the Planning Commission immediately following the Commission's hearing on the annexation proposal and a decision of recommendation of approval to the City Council. However, any approval of the Planning Commission of such a development or redevelopment proposal must be contingent upon subsequent approval of the annexation by City Council.

Annexation Ordinance Finding E (Criteria 1.1.5): Proposals for the development or redevelopment of properties that pertain to annexation proposals are a separate land use process, requiring separate application. Except as specified below in Section 15, the City may not act upon such development or redevelopment proposals related to an annexation territory until the annexation proposal has been approved. These development or redevelopment proposals will be acted upon after approval of the annexation, and thus require a separate hearing or process.

#### Finding # 13:

The proposed annexation complies with Annexation Ordinance Section 15 Annexation Ordinance Finding E in that no development proposal has been submitted at this time.

### Criterion 2.1.1

**LCP Chapter 1 (Introductory Provisions) – Administrative Policles And Recommendations, Policy #8:** The City of Lebanon Comprehensive Plan shall be consistent with the applicable Statewide Planning Goals.

#### Finding # 14:

The proposed annexation complies with this policy of the Lebanon Comprehensive plan in that the Comprehensive Plan in its entirety has been accepted and acknowledged by the Oregon Department of Conservation and Land Development (DLCD). Acknowledgement of a Comprehensive Plan is dependent upon DLCD concluding that the Comprehensive Plan is consistent with the applicable Statewide Planning Goals.

#### Criterion 2.2.2

**LCP Chapter 1 (Urbanization) – Flexible Growth Program Policy #2:** The City shall maintain an orderly and efficient, yet flexible, approach to the growth of the City and extension of the City limits through the implementation of the Annexation Policies contained in this Plan, the Lebanon/Linn County Urban Growth Management Agreement, and the City's Annexation Ordinance.

#### Finding # 15:

The proposed annexation complies with this policy of the Lebanon Comprehensive plan in that this annexation constitutes an implementation of the Annexation Policies contained in this Plan, the Lebanon/Linn County Urban Growth Management Agreement, and the City's Annexation Ordinance, and therefore this annexation maintains an orderly and efficient, yet flexible, approach to the growth of the City and extension of the City limits.

#### Criterion 2.4.1 (and 1.1.7)

LCP Chapter 8 (Public Facilities and Services Policies and Recommendations) -- General Policies, Policy #2: The city shall consider impacts on key City-provided urban utility services (water, storm drainage, sanitary sewerage, and streets) and any other community facilities that are identified by service providers as substantially impacted by the proposal before-development proposals, or rezoning applications are approved.

Annexation Ordinance Finding G (Criteria 1.1.7): The annexation of a territory that is vacant and undeveloped does not represent any change or impact on any City-provided urban utility services, and therefore the annexation of such a territory does not need to consider such issues.

#### Finding # 16:

The proposed annexation complies with this Public Facilities and Services Policy of the Lebanon Comprehensive plan in that this annexation does NOT include a development proposal or a rezoning application. Therefore, at this time the City is under no obligation to consider impacts on key City-provided urban utility services (water, storm drainage, sanitary sewerage, and streets) or any other community facilities, which is in compliance with Annexation Ordinance Finding G (Criteria 1.1.7).

However, if at some future time development proposals, and/or rezoning applications regarding this territory are submitted to the City, the City shall at that time consider impacts on key City-provided urban utility services (water, storm drainage, sanitary sewerage, and streets) and any other community facilities that are identified by service providers as substantially impacted by the proposal(s) before development proposals, and/or rezoning applications are approved.

Yet, it is again worth noting that the four key City-provided urban utility services (water, storm drainage, sanitary sewerage, and streets) are available to serve this site, as noted in Findings 8 and 9 above.

#### Criterion 2.5.1

LCP Chapter 8 (Public Facilities and Services Policies and Recommendations) -- Sewerage Facilities, Policy #2: The provision of sewerage service determines the urban development potential. Extension of public sanitary sewer infrastructure shall be in accordance with the City's Facilities Plans, as amended by special studies, or the City's Capital Improvement plans, and/or by official City Council action.

#### Finding # 17:

The proposed annexation complies with this policy of the Lebanon Comprehensive plan in that this annexation does NOT include a development proposal. Therefore, at this time the City is under no obligation to consider impacts on sanitary sewerage.

However, if at some future time development proposals regarding this territory are submitted to the City, the City shall at that time consider impacts on sanitary sewerage, and the availability of public sanitary sewer infrastructure in accordance with the City's Facilities Plans (as amended by special studies, or the City's Capital Improvement plans, and/or by official City Council action), before such development proposals are approved.

Yet, it is worth noting that sanitary sewerage infrastructure is available adjacent to the annexation territory (i.e., there is a 12-inch sanitary sewer main on South Main Road at Vaughn Lane).

#### Criteria 4.1 and 4.2

#### City of Lebanon/Linn County -- Urban Growth Management Agreement

**Section 2: Delineation of Authority in the Urban Growth Area (UGA), 2<sup>nd</sup> paragraph:** The Lebanon Comprehensive Plan designates the future city zoning UGA lands will receive upon annexation to the City.

**Section 5: Annexations:** The UGA identifies land that may be subject to future City annexation. The City may annex land using its own procedures in accordance with state law. Only land within the UGA will be considered for annexation. The City will notify the County of any proposed annexations. Upon annexation, the City assumes all jurisdiction for land use actions.

#### Finding # 18:

The City's annexation review procedures on annexation request File # A-05-01 have complied with the City of Lebanon/Linn County Urban Growth Management Agreement, Sections 2 and 5 regarding City authority to annex lands within the urban growth area and assigh City Zoning in accordance with the Lebanon Comprehensive Plan Map.

#### Additional Finding (May 18, 2005) Criteria:

### OAR 660-014-0060, DLCD Order 001621 (3/25/05), and DLCD Transportation Planning Rule Amendments relating to Plan Amendments and Zone Changes (4/15/05)

## Finding # 19:

Annexations are not zoning map amendments.

No existing land use zoning designation is in anyway modified by the annexation of new territory and its identification on an updated zoning map. The City limit boundaries are adjusted to reflect newly annexed territories, and the Comprehensive Plan Map designated zoning map assignment.

Furthermore, the finding that annexations are not zoning map amendments is reinforced and supported by the following attachments: OAR 660-014-0060, DLCD Order 001621 (3/25/05 – Approval of Periodic Review Subtask 6.1), and DLCD Transportation Planning Rule Amendments relating to Plan Amendments and Zone Changes (see 4/15/05 letter from DLCD Director Lane Shetterly)

## ANNEXATION PETITION COMPLIANCE WITH APPLICABLE REVIEW CRITERIA

The factors and conditions applicable to evaluating this annexation request are:

- City of Lebanon Ordinance Number 17 for 2003, an Ordinance Making Findings and Adopting Policies for the Annexation of Real Property into the City Limits; and
- Lebanon Comprehensive Plan:

•7

(a) Introductory Provisions, Administrative Policy #8;
(b) Urbanization Element, Flexible Growth Program, Policies #1 and 2 (page 4-P1);
(c) Urbanization Element, Annexations, Policies #1 through 8 (page 4-P-2);
(d) Public Facilities and Services Element, General Policy #2 (page 8-P-1); and
(e) Public Facilities and Services Element, Sewerage Facilities, Policy #2 (pages 8-P-4, 5);

- Zoning Ordinance Section 3.050, Zoning of Annexed Areas;
- City of Lebanon/Linn County Urban Growth Management Agreement, Section 2: Delineation of Authority in the Urban Growth Area (UGA), and Section 5, Annexations.

Lebanon Zoning Ordinance Section 4.020 lists the development opportunities, standards and requirements for the Residential Mixed Density (RM) zone.

Applicable Provisions of the Annexation Ordinance (LAO), Lebanon Comprehensive Plan (LCP), Lebanon Zoning Ordinance (LZO) and Lebanon/Linn County Urban Growth Management Agreement (UGMA):

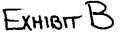
LAO Section 2: All Annexations shall conform to the requirements of the Lebanon Municipal Code, Annexation Ordinance, Lebanon Land Development Ordinance, City of Lebanon/Linn County Urban Growth Management Agreement, and shall be consistent with applicable State law.

LAO Section 3: All Annexations shall be consistent with the goals and policies of the Lebanon Comprehensive Plan.

LCP Chapter 4- Annexation Policy #1: All Annexations shall conform to the requirements of the Lebanon Municipal Code, Annexation Ordinance, Lebanon Land Development Ordinance, City of Lebanon/Linn County Urban Growth Management Agreement, and shall be consistent with applicable State law.

LCP Chapter 4 – Annexation Policy #2: All Annexations shall be consistent with the goals and policies of the Lebanon Comprehensive Plan.

**Applicant's Statement**: The evidence submitted with this petition demonstrates that the proposed annexation conforms to the requirements of the Lebanon Municipal Code, Annexation Ordinance, Lebanon Land Development Ordinance and the City of Lebanon/Linn County Urban Growth Management Agreement, and that the request is consistent with applicable State law and with the goals and policies of the Lebanon Comprehensive Plan. Compliance with the specific provisions of the applicable codes, ordinances and agreements is demonstrated in subsequent sections.



LAO Section 4: All lands included within the Urban Growth Boundary are eligible for annexation and urban development. Areas within the Urban Growth Boundary with designated environmental constraints may be annexed and utilized as functional wetlands, parks, open space and related uses.

2

LCP Chapter 4 – Flexible Growth Program Policy #1: All lands included within the Urban Growth Boundary have been determined as suitable for urban development except those areas designated as undevelopable due to environmental constraints such as wetlands, drainage courses, flooding or steep slopes. However, those areas inside the City's Urban Growth Boundary with environmental constraints may be utilized as functional wetlands, parks, open space and related uses.

LCP Chapter 4 – Annexation Policy #3: All lands included within the Urban Growth Boundary are eligible for annexation and urban development. Areas within the Urban Growth Boundary with designated environmental constraints may be annexed and utilized as functional wetlands, parks, open space and related uses.

**Applicant's Statement:** The proposed annexation territory is within the City's urban growth boundary and therefore is eligible for annexation and urban development. A drainage ditch exists along the west and north boundary of the annexation territory which will not prohibit urban development in fact will aid the development in the future by providing positive drainage. Therefore, the territory complies with LAO Section 4, LCP Flexible Growth Policy #1 and LCP Annexation Policy #4 and is eligible for annexation and urban development.

LAO Section 5: The City shall only annex land that is contiguous to the existing City limits and is within the City's Urban Growth Boundary (UGB).

**LCP Chapter 4 – Annexation Policy #4:** The City shall only annex land that is contiguous to the existing City limits and is within the City's Urban Growth Boundary (UGB).

**Applicant's Statement:** The proposed annexation territory is within the City's urban growth boundary. It is contiguous with the City limits to the west. Therefore, the territory complies with LAO Section 5 and LCP Chapter 4, Annexation Policy #4.

LAO Section 6: An annexation shall be deemed orderly if the annexation territory is contiguous to the existing City limits. An annexation is efficient if the annexation territory can be developed or redeveloped to an urban use. Urban uses may include functional wetlands, parks, open space and related uses.

LAO Section 14: An "urban use" is hereby defined as any land use that is authorized under the terms and provisions of the land use regulations, Zoning Ordinance, Subdivision Ordinance, Comprehensive Plan, and other related documents of the City of Lebanon.

LCP Chapter 4 – Annexation Policy #5. An annexation shall be deemed orderly if the annexation territory is contiguous to the existing City limits. An annexation is efficient if the annexation territory can be developed or redeveloped to an urban use. Urban uses may include functional wetlands, parks, open space and related uses.

**Applicant's Statement**: The proposed annexation territory is contiguous to the existing City limits to the west, therefore annexation of the territory is considered orderly. The territory can be developed with many of the urban uses allowed in the Residential Mixed Density Zone (LZO 4.020). The annexation territory is 1.87 acres and contains frontage on River Drive. All City services can be made available to the territory. Water, sanitary sewer and storm drainage will be extended to be available to the site upon completion of Mountain River Village VI, later this summer. Development can comply with all City standards. Therefore, the proposed annexation is efficient and orderly and complies with the applicable provisions of the City's Annexation Ordinance (LAO Section 14) and Comprehensive Plan (LCP Chapter 4 Annexation Policy #5).

LAO Section 7: Development proposals are NOT REQUIRED for annexation requests.

LCP Chapter 4 – Annexation Policy #6: Development proposals are NOT REQUIRED for annexation requests.

**Applicant's Statement:** No development proposal has been submitted with this petition for annexation.

LAO Section 8: As part of the annexation process of developed property or properties, the City shall consider the anticipated demands to access key City-provided urban utility services, which are water, storm drainage, sanitary sewerage, and streets, of existing development within the annexation territory.

LCP Chapter 4 – Annexation Policy #7: As part of the annexation process of developed property or properties, the City shall consider the anticipated demands to access key City-provided urban utility services, which are water, storm drainage, sanitary sewerage, and streets, of existing development within the annexation territory.

**Applicant's Statement:** There is no existing development within the annexation territory. Therefore, there will be no demand on key City-provided urban utility services from existing development. The annexation territory contains sufficient frontage on River Drive to provide access to future development consistent with the requirements of Lebanon ordinances. River Drive has capacity to provide for development of the annexation territory with uses allowed in the RM zone. River Drive is improved to Linn County standards. It contains two paved travel lanes and paved shoulders. Storm drainage improvements necessary to service future development can comply with City standards.

A specific development plan has not been submitted with the petition for application. The following information on sewer and water demand is based on residential development of the entire 2.00 acre property at a density of 8 dwelling units per acre, a typical use and density permitted in the RM zone.

- Sanitary sewer approximately 15,000 gallons per day.
- Water demand approximately 3,800 gallons per day.

These estimates are being provided to the City Engineer for review.

- · ·

LAO Section 9: As part of the annexation process of developed property or properties, the City shall consider the impacts on key City-provided urban utility services needed to serve these properties, which are water, storm drainage, sanitary sewerage, and streets.

75

**LCP Chapter 4** – Annexation Policy #8: As part of the annexation process of developed property or properties, the City shall consider the impacts on key City-provided urban utility services needed to serve these properties, which are water, storm drainage, sanitary sewerage, and streets.

**Applicant's Statement:** The proposed annexation territory is not developed. Access to City services is not requested at this time. Therefore, there will be no impacts on water, storm drainage, sanitary sewerage or streets as a result of this annexation. There is sufficient capacity for all City services in the area of the annexation territory to provide service when the property is developed. The property has frontage on an improved section of River Drive. Water, sanitary sewer and drainage will be available to the property later this summer. Therefore, the proposed annexation complies with LAO Section 9 and LCP Chapter 4, Annexation Policy #8.

LAO Section 10: Needed Public rights-of-way, as identified in adopted transportation plans as necessary for the safe and efficient movement of traffic, bicycles and pedestrians, shall be dedicated to the City either with annexation or when the property develops and/or redevelops and thus creates an increased demand for the benefits and utility provided by additional rights-of-way dedication.

**Applicant's Statement:** The portion of River Drive contiguous with the annexation territory contains sufficient dedicated public right-of-way to comply with the Lebanon Transportation Plan. The proposed annexation complies with LAO Section 10.

LAO Section 11: Upon annexation, the annexation territory shall be assigned zoning classifications in accordance with the adopted Comprehensive Plan Map, as shown in the City's Annexation Zoning Matrix. Such zoning assignments in and of themselves are not a zoning map change and shall not require approval of a zoning map amendment, or a separate proceeding.

LAO Section 12: If a zoning designation other than one in accordance with the Comprehensive Plan Map (shown in the Annexation Zoning Matrix) is requested by an applicant, the zoning requested shall not be granted until the Comprehensive Plan Map is appropriately amended to reflect concurrence. Such an amendment shall require a separate application, hearing and decision, which may be held concurrently with an annexation hearing and will not become effective until the annexation is complete.

LZO Section 3.050 – Zoning of Annexed Areas: All areas annexed to the City shall be placed in a zoning classification in accordance with the adopted Comprehensive Plan. If a zoning designation other than one in accordance with the Comprehensive Plan is requested by an applicant, the zoning requested shall not be granted until the plan is amended to reflect concurrence.

**Applicant's Statement:** The property is within the City's Urban Growth Boundary. The Comprehensive Plan designation of the property is Mixed-Density Residential. The corresponding City zoning for this designation is Residential Mixed Density (RM). The applicant is requesting a Residential Mixed Density (RM) zoning designation for the property. No zoning map amendment is necessary to apply the RM zoning to the annexation area.

Therefore, the proposed annexation complies with LAO Sections 11 and 12 and LZO Section 3.050.

**LAO Section 13:** The areas within the Urban Growth Boundary with designated environmental constraints may be annexed and developed as functional wetlands, parks, open space and related uses.

**Applicant's Statement:** The property has no designated environmental constraints that would prevent development with the uses permitted and under the required standards of the Residential Mixed Density zone.

LAO Section 15: At the applicant's discretion and with the City's concurrence, a development or redevelopment proposal for an annexation territory may be acted upon by the Planning Commission immediately following the Commission's hearing on the annexation proposal and a decision of recommendation of approval to the City Council. However, any approval of the Planning Commission of such a development or redevelopment proposal must be contingent upon subsequent approval of the annexation by City Council.

**Applicant's Statement:** No development or redevelopment proposal is being submitted at this time.

LCP Chapter 1: Introductory Provisions – Administrative Policies and Recommendations, Policy #8: The City of Lebanon Comprehensive Plan shall be consistent with the applicable Statewide Planning Goals.

**Applicant's Statement:** The LCP has been acknowledged by the Oregon Land Conservation and Development Commission to be in compliance with the Statewide Planning Goals. Therefore, the application complies with LCP Chapter 1, Policy #8. Additional findings of fact which specifically address the individual statewide planning goals are attached.

LCP Chapter 4: Urbanization – Flexible Growth Program, Policy #2: The City shall maintain an orderly and efficient, yet flexible, approach to the growth of the City and extension of the City limits through the implementation of the Annexation Policies contained in this Plan, the Lebanon/Linn County Urban Growth Management Agreement, and the City's Annexation Ordinance.

**Applicant's Statement:** The proposed annexation is consistent with the criteria in the LCP, LZO and the City's Annexation Ordinance and complies with the provisions of the Lebanon/Linn County UGM Agreement. The annexation is orderly in that the property is contiguous with the City limits. It is efficient in that all City services are available to the territory and the territory can be developed to many of the urban uses allowed in the RM zone in a manner that is consistent with the City's development standards. Therefore, the proposed annexation complies with LCP Chapter 4, Flexible Growth Policy #2.

LCP Chapter 8: Public Facilities and Services Policies and Recommendations – General Policies, Policy #2: The city shall consider impacts on key City-provided urban utility services (water, storm drainage, sanitary sewerage, and streets) and any other community facilities that are identified by service providers as substantially impacted by the proposal before development proposals, or rezoning applications are approved.

**Applicant's Statement:** The proposed annexation does not include a development proposal or rezoning application. City policies and ordinances do not require the City to evaluate impacts of potential development on urban services at this time. City water, sanitary sewer, storm drainage and street facilities are available and have sufficient capacity to serve permitted development on the property. The impact of the current uses on the property (none) on urban services and potential impacts of future development allowed in the RM zone have been discussed. Detailed information on the impacts of development of services will be provided in conjunction with a future application for development of the property. Therefore, the annexation proposal complies with LCP Chapter 8, Public Facilities and Services Policies and Recommendations, General Policy #2.

LCP Chapter 8: Public Facilities and Services Policies and Recommendations – Sewerage Facilities, Policy #2: The provision of sewerage service determines the urban development potential. Extension of public sanitary sewer infrastructure shall be in accordance with the City's Facilities Plans, as amended by special studies, or the City's Capital Improvement plans, and/or by official City Council action.

**Applicant's Statement:** The proposed annexation does not include a development proposal. Detailed information on the impacts of proposed development on the sanitary sewerage system will be provided in conjunction with an application for development of the property. Sanitary sewerage facilities will be available to serve the property.

#### City of Lebanon/Linn County - Urban Growth Management Agreement

Section 2: Delineation of Authority in the Urban Growth Area (UGA), 2<sup>nd</sup> paragraph: The Lebanon Comprehensive Plan designates the future city zoning UGA lands will receive upon annexation to the City.

Section 5: Annexations: The UGA identifies land that may be subject to future City annexation. The City may annex land using its own procedures in accordance with state law. Only land within the UGA will be considered for annexation. The City will notify the County of any proposed annexations. Upon annexation, the City assumes all jurisdictions for land use actions.

Applicant's Statement: The annexation territory is within the City's UGB and is subject to the provisions of the Lebanon/Linn County UGM Agreement. The territory is eligible for annexation in that it is within the UGB and contiguous with the City limits. The applicant has requested annexation through the procedures established by the City through their Annexation Ordinance. The annexation proposal complies with the Lebanon/Linn County Urban Growth Management Agreement.

#### Mountain River V, LLC - Annexation Petition

#### EXHIBIT A:

## SUPPLEMENTAL FINDINGS ADDRESSING STATEWIDE PLANNING GOALS

This annexation petition has been reviewed for compliance with the criteria and policies adopted by the Lebanon City Council in Ordinances 2352 and 2353 on November 12, 2003. Those ordinances were adopted as a part of subtask 6.1 of the City's periodic review Order No. 001621. On March 25, 2004, the Department of Land Conservation and Development (DLCD) reviewed these ordinances and determined the amendments complied with statewide planning goals and thus were approved by DLCD. The ordinances were appealed to the Land Conversation and Development (DLCD) LCDC affirmed the DLCD approval of the City of Lebanon's Ordinances No. 2352 and 2353 on June 10, 2004. The LCDC affirmation order was entered on September 20, 2004.

The following Findings address the criteria in the Statewide Planning Goals as they apply to this annexation petition.

#### Supplemental Finding 1.

<u>Goal 1 – Citizen Involvement.</u> This goal calls for the "opportunity for citizens to be involved in all phases of the planning process." The annexation petition has been reviewed in accordance with the City's Acknowledged procedures for compliance with Goal 1. These procedures include public notification, the opportunity to provide written and oral testimony before the decision-making authority at or prior to two public hearings and notification of the City's decision and the procedures for appealing the decision. These procedures have been followed. Therefore, the annexation petition complies with Statewide Planning Goal 1.

#### Supplemental Finding 2.

<u>Goal 2 – Land Use Planning.</u> Goal 2 mandates the establishment of "a land use planning process and policy framework as a basis for all decision and actions related to use of land and to assure an adequate factual base for such decisions and actions." The land use program in place in the City of Lebanon, including the Comprehensive Plan and Zoning Ordinance used to review this annexation petition, is acknowledged to be in compliance with Statewide Planning Goal 2. Substantial evidence has been submitted to demonstrate compliance with the City's criteria and standards and with the requirements of the statewide planning goals. This evidence was relied upon by the City in adopting previous findings of fact in support of the decision to approve the annexation petition. It constitutes an adequate factual base for the City's land use program and the City's findings and decision are based on substantial evidence that provides an adequate factual base for the decision. Therefore, the annexation petition complies with Statewide Planning Goal 2.



#### Supplemental Finding 3.

<u>Goal 3</u> — <u>Agricultural Lands.</u> Goal 3 addresses the state's policy to "preserve and maintain" agricultural lands. The property proposed for annexation is in an acknowledged exception area within an urban growth boundary and is designated for residential uses in the City's comprehensive plan. It is not considered agricultural land under Goal 3 and it is not subject to the provisions of this goal. Therefore, Statewide Planning Goal 3 does not apply to the annexation petition.

#### Supplemental Finding 4.

<u>Goal 4 — Forest Lands.</u> This goal addresses the state's policies for protection of forest lands. The property proposed for annexation is in an acknowledged exception area within an urban growth boundary and is designated for residential uses in the City's comprehensive plan. It is not considered forest land under Goal 4 and it is not subject to the provisions of this goal. Therefore, Statewide Planning Goal 4 does not apply to the annexation petition.

#### Supplemental Finding 5.

<u>Goal 5 — Open Spaces, Scenic and Historic Areas and Natural Resources.</u> The property contains no inventoried or otherwise identified open space, scenic and historic areas or other land that is subject to Statewide Planning Goal 5. Therefore, Statewide Planning Goal 5 does not apply to this annexation petition.

#### Supplemental Finding 6.

<u>Goal 6</u>— Air, Water and Land Resources Quality. Goal 6 requires that local comprehensive plans be consistent with state and federal regulations. The City's acknowledged Plan and Ordinances contain regulations requiring compliance with applicable state and federal regulations. While Goal 6 is not directly applicable to this annexation decision, future development on the site must comply with City ordinances which require consistency with applicable state and federal regulations related to air, water and land resource quality. Therefore, the annexation petition complies with Statewide Planning Goal 6.

#### Supplemental Finding 7.

<u>Goal 7 — Areas Subject to Natural Disasters and Hazards.</u> Goal 7 relates to development in areas subject to natural hazards, including floods and slope failures. No areas prone to natural disaster or hazards as defined by the Goal are present in the annexation area. Therefore, Statewide Planning Goal 7 does not apply to this annexation petition.

÷. L+ ≠

#### Supplemental Finding 8.

<u>Goal 8 — Recreation Needs.</u> Goal 8 requires communities to evaluate their recreation needs and develop plans to deal with the projected demand. The annexation petition does not contain any area identified as needed by the City to address a current or projected recreation need under Goal 8. Therefore, the annexation petition complies with Statewide Planning Goal 8.

#### Supplemental Finding 9.

<u>Goal 9 — Economy of the State.</u> Goal 9 requires jurisdictions to seek ways to diversify and improve their economy and the overall economy of the state. The proposed zoning designation of the property allows for a range of uses including residential and some commercial. All of the proposed uses are consistent with the acknowledged Goal 9 elements of the City's Plan and ordinances. Therefore, the annexation petition complies with Statewide Planning Goal 9.

#### Supplemental Finding 10.

<u>Goal 10 — Housing</u>. Goal 10 requires that Cities plan for and accommodate needed housing types. The annexation area would be zoned for mixed density residential development upon annexation. This designation allows for establishment of a variety of housing types that are consistent with the identified housing needs of the City, region and state, including single and multi-family housing. Therefore, the annexation petition complies with Statewide Planning Goal 10.

#### Supplemental Finding 11.

<u>Goal 11 — Public Facilities and Services.</u> Goal 11 requires efficient planning of public services such as sewers, water, law enforcement, and fire protection. The annexation area is undeveloped. There would be no immediate impacts on City-provided urban utility services (i.e., water, storm drainage, sanitary sewerage, and streets). The City Engineer has determined that the demand created by allowed uses of this property will be well within the capacities of City-provided urban utility services when the property is developed. The annexation territory has access to all necessary urban services, including: (1) Improved streets (frontage on River Drive); (2) An adequately sized water main; (3) The City's storm drainage system; and (4) The City's sanitary sewerage system. The area is within the service area of the Lebanon Fire District. All public and private urban service providers have indicated they have the capacity to serve anticipated growth in the community through the year 2025. Therefore, the annexation petition complies with Statewide Planning Goal 11.

5, 13 **a** 

#### Supplemental Finding 12.

<u>Goal 12 — Transportation.</u> Goal 12 is "to provide and encourage a safe, convenient and economic transportation system." The annexation area is undeveloped. There will be no impacts on the transportation system at the current time. The property contains frontage on River Drive, an improved street. River Drive contains sufficient right-of-way to comply with the City's acknowledged Transportation Plan. The transportation system has the capacity to serve the property when it *is fully* developed with uses allowed in the Residential Mixed Density Zone. Therefore, the annexation petition complies with Statewide Planning Goal 12.

#### Supplemental Finding 13.

<u>Goal 13 — Energy.</u> Goal 13 requires land and uses developed on the land be "managed and controlled as to maximize the conservation of all forms of energy." The annexation territory provides for orderly and efficient use of land and conversion of land to urban uses. It is within the Lebanon Urban Growth Boundary and contiguous to the City Limits. It is bordered by urban development level on all sides. City services are available to the property with sufficient capacity to accommodate development with urban uses permitted in the Residential Low Density Zone. The orderly and efficient expansion of the City provides maximum efficiency in energy use and conservation. Therefore, the annexation petition complies with Statewide Planning Goal 13.

#### Supplemental Finding 14.

<u>Goal 14</u> — <u>Urbanization</u>. Goal 14 requires the City to establish urban growth boundaries to separate urbanizable land from rural land. The annexation area is within the City's acknowledged urban growth boundary. Annexation of the property is orderly and efficient in that the property is within the urban growth boundary, can be fully developed with urban uses allowed in the Residential Mixed Density zone and can be efficiently served by existing City services. Therefore, the annexation petition complies with Statewide Planning Goal 14.

#### Supplemental Finding 15.

<u>Goal 15</u> — Willamette Greenway. Goal 15 provides regulations and guidelines for administering land adjacent to the Willamette River. The annexation area is not adjacent to the Willamette River. Therefore, Goal 15 does not apply to the annexation petition.

#### Supplemental Finding 16.

<u>Goal 16</u> — Estuarine Resources. Goal 16 provides regulations and guidelines for administering land in an identified estuary site. The annexation area is not an identified estuary site. Therefore, Goal 16 does not apply to the annexation petition.

- U 🔹

#### Supplemental Finding 17.

<u>Goal 17</u> — <u>Coastal Shorelands.</u> Goal 17 provides regulations and guidelines for administering designated coastal shorelands. The annexation area does not contain coastal shorelands. Therefore, Goal 17 does not apply to the annexation petition.

## Supplemental Finding 18.

<u>Goal 18 – Beaches and Dunes.</u> Goal 18 provides regulations and guidelines for administering designated beaches and dunes. The annexation area does not contain beaches or dunes. Therefore, Goal 18 does not apply to the annexation area.

## Supplemental Finding 19.

<u>Goal 19</u>—<u>Ocean Resources.</u> Goal 19 provides regulations and guidelines for administering ocean resources. The annexation area does not contain ocean resources. Therefore, Goal 18 does not apply to the annexation area.

5 **4**