

City of Astoria Oregon



**Financial Statements
For The Year Ended
June 30, 2019**

CITY OF ASTORIA, OREGON
ANNUAL FINANCIAL STATEMENTS
FOR THE YEAR ENDED JUNE 30, 2019

Prepared by:
Finance Department of
The City of Astoria

City of Astoria, Oregon

**Annual Financial
Statements Year Ended
June 30, 2019**

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INTRODUCTORY SECTION



CITY OF ASTORIA

Founded 1811 • Incorporated 1856

December 31, 2019

Honorable Mayor, Members of the
City Council and the City Manager
City of Astoria, Oregon 97103

State law requires that every general-purpose local government publish, within six months of the close of each fiscal year, a complete set of audited financial statements. This report is published to fulfill that requirement for the fiscal year ended June 30, 2019.

Management assumes full responsibility for the completeness and reliability of the information contained in this report, based upon a comprehensive framework of internal control that it has established for this purpose. Because the cost of internal control should not exceed anticipated benefits, the objective is to provide reasonable, rather than absolute, assurance that the financial statements are free of any material misstatements.

As required by Generally Accepted Accounting Principles, this report includes the government and its component units, entities for which the government is considered to be financially accountable. Blended component units, although legally separate entities, are in substance, part of the government's operations and, so, data from these units are combined with data of the primary government. See Footnote 1.A for further elaboration.

Merina and Company, LLP, Certified Public Accounts, has issued an unmodified opinion on the City of Astoria's financial statements for the year ended June 30, 2019. The independent auditor's report is located in the front of the financial section of this report.

Management's discussion and analysis (MD&A) immediately follows the independent auditor's report and provides a narrative introduction, overview and analysis of the basic financial statements. The MD&A complements this letter of transmittal and should be read in conjunction with it.

Profile of the Government

The City of Astoria is located in Clatsop County in the northwestern corner of Oregon. Situated on the shores of Young's Bay and the Columbia River, just seven miles from the Pacific Ocean, the area is noted for its spectacular scenery, its history, natural resources and outstanding recreational opportunities.

The City is the oldest permanent American settlement west of the Rocky Mountains. It was first settled in 1811 by fur traders working for New York fur merchant John Jacob Astor, after whom the City draws its name. Astoria was first incorporated as a city in 1856. During the late 1800s, with its bustling salmon canneries, forest products and shipping industries, Astoria was known as the liveliest boom town between Seattle and San Francisco.

The City operates under the council-manager form of government. Policy-making and legislative authority are vested in a governing council consisting of the mayor and four other members. The governing council is responsible for, among other things, passing ordinances, adopting the budget, appointing committees, and hiring the government's manager, attorney and municipal judge. The government's manager is responsible for carrying out the policies and ordinances of the governing council, for overseeing the day-to-day operations of the government, and for appointing the heads of the various departments.


Members of the council are elected on a non-partisan basis. The members serve four-year staggered terms, with two council members elected every two years. Each member represents a geographical ward and must live within that ward. The mayor is elected at large to serve a four-year term.

Accounting System and Budgetary Control

The accounting system was designed with consideration given to a system of internal controls that: (1) safeguard assets against loss from unauthorized use or disposition, and (2) maintain the reliability of financial records for preparation of financial statements and accountability for assets. Budgetary control is maintained at the department level, in those funds having departments, and at the object level in all other funds by the encumbrance of estimated purchase amounts prior to the release of purchase orders to vendors

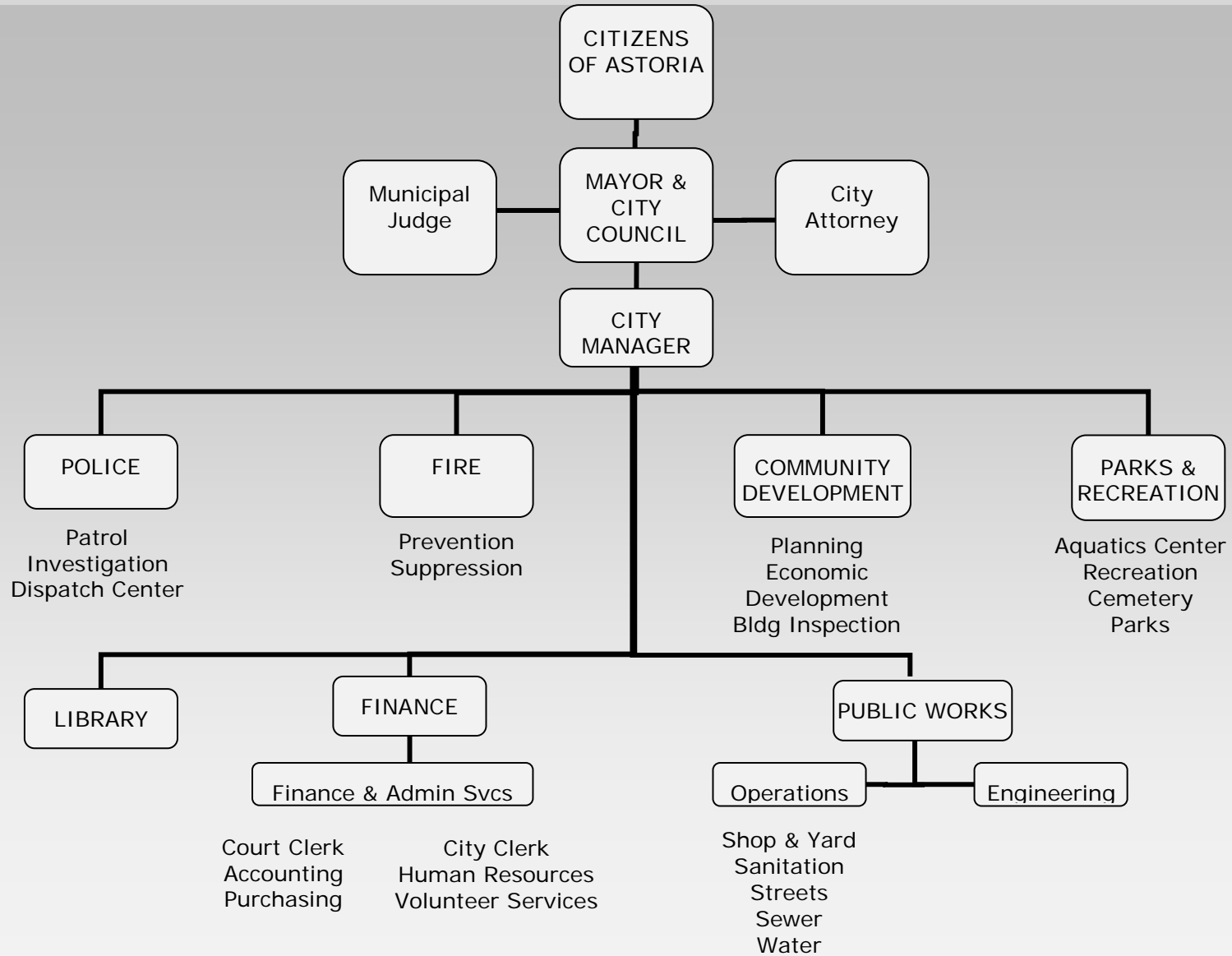
The annual budget serves as the foundation for the City's financial planning and control. All departments of the City are required to submit requests for appropriation to the government's manager during February of each year. The city manager uses these requests as the starting point for developing a proposed budget. As required by Oregon Local Budget Law, the manager then presents this proposed budget to a budget committee comprised of the five members of the City Council and five residents of the City who are appointed by the Mayor. The budget committee holds a public hearing and then reviews, revises and approves the budget. The budget is then submitted to the city council. The council is required to hold a public hearing on the approved budget and to adopt a final budget before June 30, the close of the City's fiscal year. The appropriated budget is prepared by fund, function (e.g., general), and department (e.g., police). Department heads may transfer resources within a department as they see fit. Transfers between departments, however, are completed by adopted resolution of the council in accordance with Oregon Local Budget Law.

Respectfully submitted,



Susan E Brooks, CPA
Director of Finance and Administrative Services

City of Astoria Organization Chart



CITY OF ASTORIA

Year Ending June 30, 2019

Astoria Development Commission

ELECTED OFFICIALS

Bruce Jones	Chair	Term Expires 12/31/22
Roger Rocka	Commissioner Ward 1	Term Expires 12/31/22
Tom Brownson	Commissioner Ward 2	Term Expires 12/31/20
Joan Herman	Commissioner Ward 3	Term Expires 12/31/22
Jessamyn Grace West	Commissioner Ward 4	Term Expires 12/31/20

ADMINISTRATIVE STAFF

Brett Estes	City Manager
Blair Henningsgaard	City Attorney
Kristopher A. Kaino	Municipal Judge
Susan Brooks	Director of Finance & Administrative Svcs
Brett Estes	Interim Community Development Director
Geoff Spalding	Police Chief
Dan Crutchfield	Fire Chief
Tim Williams	Parks & Community Services Director
Jimmy Pearson	Library Director
Jeff Harrington	Public Works Director

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1095 Duane Street
Astoria, Oregon 97103

www.astoria.or.us

FINANCIAL SECTION

INDEPENDENT AUDITOR'S REPORT

The Honorable Mayor and City Council
City of Astoria, Oregon

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Astoria, Oregon, as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the City of Astoria, Oregon's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

City of Astoria, Oregon's management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Astoria, Oregon, as of June 30, 2019, and the respective changes in financial position and, where applicable, cash flows thereof, for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Change in Accounting Principle

As discussed in Note 4 to the financial statements, the City of Astoria, Oregon adopted new accounting guidance, GASB Statement No. 88, *Certain Disclosures Related to Debt, including Direct Borrowings and Direct Placements*. Our opinion is not modified with respect to this matter.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the required supplementary information, such as management's discussion and analysis and schedule of revenues, expenditures and changes in fund balance – budget and actual, as listed in the table of contents under required supplementary information, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the management's discussion and analysis, schedule of the proportionate share of the net pension liability, schedule of contributions, schedule of proportionate share – RHIA, schedule of contributions – RHIA, schedule of changes in total OPEB liability and related ratio's (implicit rate subsidy), and schedule of contributions – OPEB (implicit rate subsidy), as listed in the table of contents under required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

The schedule of revenues, expenditures and changes in fund balance – budget and actual, as listed in the table of contents under required supplementary information, are the responsibility of management and were derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, this information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Supplementary and Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise City of Astoria, Oregon's basic financial statements. The introductory section and supplementary information are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The supplementary information, as listed in the table of contents, is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The introductory section has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on it.

Reports on Other Legal and Regulatory Requirements

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated December 30, 2019 on our consideration of City of Astoria, Oregon’s internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City of Astoria, Oregon’s internal control over financial reporting or on compliance. That report is issued separately and is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering City of Astoria, Oregon’s internal control over financial reporting and compliance.

Other Reporting Required by Oregon Minimum Standards

In accordance with Minimum Standards for Audits of Oregon Municipal Corporations, we have also issued our report dated December 30, 2019, on our consideration of City of Astoria, Oregon’s compliance with certain provisions of laws and regulations, including the provisions of Oregon Revised Statutes as specified in Oregon Administrative Rules. The purpose of that report is to describe the scope of our testing of compliance and the results of that testing, and not to provide an opinion on compliance.



For Merina+Co
Tualatin, Oregon
December 30, 2019

MANAGEMENT'S DISCUSSION AND ANALYSIS

As management of the City of Astoria, we offer readers of the City of Astoria's financial statements this narrative overview and analysis of the highlights of financial activities for the fiscal year ended June 30, 2019. Management's Discussion and Analysis (MD&A) focuses on current year activities and resulting changes. We encourage readers to consider the information presented here in conjunction with in our letter of transmittal.

FINANCIAL HIGHLIGHTS

- The City's net position total is \$ 58,453,862. This includes general and business-type fixed assets. Infrastructure improvements have been added for these financial statements.
- Governmental revenues increased by \$ 1,127,143 (or 7.2 %). The decrease is primarily attributable to a decrease in carbon credit resources.
- Business-type activities revenues increased by \$ 261,718 (or 3.3 %). The increase is a result of the change from last year's loss on capital asset disposal slight increases in service charges and interest earnings.
- Overall, City expenses for both fund types decreased by \$ 141,461 (or -.6%). This is attributable to reduced depreciation expense in business type funds for capital assets which are beyond depreciable life and reduction in interest expenditures.
- Total outstanding long-term debt decreased by \$ 1,833,505 (or - 6.2%) during the current fiscal year. Items to note are the early retirement of debt for Community Incentive Fund Loan for Heritage Square Block and additional \$ 50,000 principal payment on the 17th Street dock construction loan.

These items are described later on in this discussion.

OVERVIEW OF THE FINANCIAL STATEMENTS

The discussion and analysis provided here are intended to serves as an introduction to the City of Astoria's basic financial statements. City of Astoria's basic financial statements consist of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) the notes to financial statements. This report also includes supplementary information intended to furnish additional detail to support the basic financial statements themselves.

Government-wide Financial Statements. The *government-wide financial statements* are designed to provide readers with a broad overview of the City of Astoria's finances, in a manner similar to a private-sector business.

The *statement of net position* presents financial information on all of the City of Astoria's assets, liabilities, and deferred inflows/outflows of resources, with the difference reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City of Astoria is improving or deteriorating.

The *statement of activities* presents information showing how the City of Astoria's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, *regardless of the timing of related cash flows*. Thus, revenues and expenses are reported for some items that will only result in cash flows in future fiscal periods (for example uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish function of the City of Astoria that are principally supported by taxes and intergovernmental revenues (*governmental activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). The governmental activities of the City of Astoria include general government, public safety, finance, community development and library. The business-type activities of the City of Astoria include the Public Works operations and capital projects as well as the 17th Street Dock operations.

The government-wide financial statements include not only the City of Astoria itself (known as the *primary government*), but also an urban renewal agency which is a blended component unit of the City of Astoria which is a legally separate entity for which the City of Astoria is financially accountable.

City's annual financial report consists of several sections. Taken together they provide a comprehensive financial look at the City. The components of the report include the following:

Fund Financial Statements. A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City of Astoria, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City of Astoria can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Governmental Funds. *Governmental funds* are used to account for essentially the same functions reported as *governmental activities* in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on *near-term inflows and outflows of spendable resources*, as well as on *balances of spendable resources* available at the end of the fiscal year. Such information may be useful in assessing a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The City of Astoria maintains several individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statements of revenues, expenditures, and changes in fund balances for the general fund, the capital improvement fund, the Urban Renewal Agency, parks operations fund and local improvement debt service fund, which are considered to be major funds. Data from the other governmental funds are combined into a single aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of combining statements in the combining and individuals fund statements and schedules section of this report.

The City of Astoria adopts an annual appropriated budget for all Governmental Funds. A budgetary comparison statement has been provided for Governmental funds to demonstrate compliance with this budget.

Proprietary funds. Proprietary funds are used to account for activities where the emphasis is placed on net income determination. The City of Astoria maintains proprietary funds. *Enterprise funds* are used to report the same functions presented as *business-type activities* in the government-wide financial statements. The City of Astoria uses enterprise funds to account for the Public Works operations and for Public Works capital projects.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail.

The City adopts an annual appropriated budget for all proprietary funds. To demonstrate compliance with the budget, budgetary comparison statements have been provided for the enterprise funds as supplemental information as listed in the table of contents. The proprietary fund financial statements can also be found in the basic financial statements as listed in the table of contents.

Fiduciary Funds. Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support City programs. The accounting used for fiduciary funds is similar to that used for proprietary funds. The City of Astoria does not have any fiduciary funds.

Notes to the Basic Financial Statements. The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

Other information. In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information including financial information and disclosures that are required including the City of Astoria's progress in funding its obligation to provide pension and other post-employment benefits.

Combining statements referred to earlier in connection with nonmajor governmental funds are presented immediately following the required supplementary information on pension and OPEB .

- Combining Statements. Non-major funds are presented here, whereas major funds are included within the Basic Financial Statements. These statements include balance sheets and statements of revenues, expenditures and changes in fund balances that are carried forward to the Basic Financial Statements.
- Budgetary Comparisons. Budgetary information for all non-major governmental and proprietary funds is presented here.
- Capital Assets and Other Financial Schedules complete the Financial Section of the report.

Government-wide Financial Analysis

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the City of Astoria, total assets and deferred outflows exceeded total liabilities and deferred inflows by \$ 58,453,862 at the close of the most recent fiscal year.

By far, the largest portion, 71.8%, of the City of Astoria's net position reflects its investment in capital assets, net of accumulated depreciation (e.g., land, buildings, machinery and equipment); less any related debt used to acquire those assets which remains outstanding. The City of Astoria uses capital assets to provide services to citizens and therefor these assets are *not* available for future spending. Although the City of Astoria's investment in capital assets is reported net of related debt, it should be noted the resources needed to repay debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of the City's net position, 16.5%, represents resources which are subject to external restrictions on how they may be used. The remaining 11.6% represents a total net position to meet ongoing obligations.

**CITY AS A WHOLE
GOVERNMENT-WIDE FINANCIAL STATEMENTS**

**Table 1:
Net Position at Year-end
for the Fiscal Year Ending June 30, 2019 and 2018**

	Governmental Activities		Business-type Activities		Total	
	2019	2018	2019	2018	2019	2018
Cash and investments	\$ 20,729,079	\$ 18,560,883	\$ 4,807,506	\$ 4,499,835	\$ 25,536,585	\$ 23,060,718
Other assets	1,816,675	1,943,214	2,085,228	2,264,251	3,901,903	4,207,465
Capital assets	19,425,892	18,724,207	49,784,290	50,697,517	69,210,182	69,421,724
Net OPEB asset	49,534	-	17,807	-	67,341	-
Total assets	<u>\$ 42,021,180</u>	<u>\$ 39,228,304</u>	<u>\$ 56,694,831</u>	<u>\$ 57,461,603</u>	<u>\$ 98,765,545</u>	<u>\$ 96,689,907</u>
Pension and OPEB related Deferred Outflows	\$ 3,656,706	\$ 3,401,746	\$ 1,314,563	\$ 1,253,268	\$ 4,971,269	\$ 4,655,014
Total Deferred Outflows and Assets	<u>\$ 45,677,886</u>	<u>\$ 42,630,050</u>	<u>\$ 57,991,587</u>	<u>\$ 58,714,871</u>	<u>\$ 103,669,473</u>	<u>\$ 101,344,921</u>
Current Liabilities	\$ 1,495,373	\$ 1,266,226	\$ 2,439,401	\$ 2,301,140	\$ 3,934,774	\$ 3,567,366
Net Pension Liability	8,123,939	8,147,867	2,920,504	3,001,832	11,044,443	11,149,699
Long term debt outstanding	1,948,676	2,240,180	25,918,337	27,460,338	27,867,013	29,700,518
Total liabilities	<u>\$ 11,567,988</u>	<u>\$ 11,654,273</u>	<u>\$ 31,278,242</u>	<u>\$ 32,763,310</u>	<u>\$ 42,846,230</u>	<u>\$ 44,417,583</u>
Deferred Inflows	1,894,406	1,005,849	474,975	150,337	2,369,381	1,156,186
Net Position:						
Net Investment in Capital Assets	\$ 19,239,341	\$ 18,386,781	\$ 22,751,035	\$ 21,216,238	\$ 41,990,376	\$ 39,603,019
Restricted	9,138,012	9,125,143	531,865	531,865	9,669,877	9,657,008
Unrestricted (deficit)	3,838,139	2,458,004	2,955,470	3,053,121	6,793,609	5,511,125
Total net position	<u>\$ 32,215,492</u>	<u>\$ 29,969,928</u>	<u>\$ 26,238,370</u>	<u>\$ 24,801,224</u>	<u>\$ 58,453,862</u>	<u>\$ 54,771,152</u>
Total Liabilities, Deferred Inflows and Net Position	<u>\$ 45,677,886</u>	<u>\$ 42,630,050</u>	<u>\$ 57,991,587</u>	<u>\$ 57,714,871</u>	<u>\$ 103,669,473</u>	<u>\$ 100,344,921</u>

The City's net position increased by \$ 3,682,710, during the current fiscal year.

The City's total assets at June 30, 2019 increased \$ 3,324,552 or 2.1% from the prior year. Cash increased by \$ 2,475,867 or 10.7% from the prior year while other assets decreased by \$ 305,562 or (7.3)%. Capital assets, net, decreased \$ 211,542, or (.3)%. Deferred outflows increased \$ 316,255 or 6.8% from the prior year.

The City's total liabilities at June 30, 2019 decreased by \$ 1,571,353 or (3.5)%, from the prior year. Accounts payable increased \$ 209,839 or 103.4% and Accrued payroll increased \$ 93134 or 11.7%. The City's outstanding debt decreased \$ 1,833,505 or (6.2)%. Net pension liability decreased \$ 105,256 or (.9)%. Landfill post closure liability decreased 144,330 or (28.8)%. Post Employment Health Care Benefits decreased \$ 51,417 or (5.4)%. Deferred Inflows increased \$ 1,213,195 or 104.9%.

**Table 2:
Change in Net Position
for Fiscal Year Ending June 30, 2019 and 2018**

	Governmental Activities		Business-type Activities		Total	
	2019	2018	2019	2018	2019	2018
REVENUES						
Program revenues						
Charges for services	4,367,420	\$ 4,137,355	\$ 7,770,136	\$ 7,729,179	\$ 12,137,556	\$ 11,866,534
Grants & contributions	38,877	110,581	258,783	250,320	297,660	360,901
General revenues						
Ad valorem taxes	7,451,713	7,198,238	-	-	7,451,713	7,198,238
Non-ad valorem taxes	4,099,101	3,518,383	-	-	4,099,101	3,518,383
Interest	457,734	271,119	99,144	63,568	556,878	334,687
Other	<u>290,983</u>	<u>317,509</u>	<u>-</u>	<u>(176,722)</u>	<u>290,983</u>	<u>140,787</u>
Total revenues	<u>16,705,828</u>	<u>15,553,185</u>	<u>8,128,063</u>	<u>7,866,345</u>	<u>24,833,891</u>	<u>23,419,530</u>
EXPENSES						
Governmental activities	14,364,664	14,322,666	-	-	14,364,664	14,322,666
Business-type activities	<u>-</u>	<u>-</u>	<u>7,786,517</u>	<u>7,944,476</u>	<u>7,786,517</u>	<u>7,944,476</u>
Total expenses	<u>14,364,664</u>	<u>14,322,666</u>	<u>7,786,517</u>	<u>7,944,476</u>	<u>22,151,181</u>	<u>22,267,142</u>
Transfers	(95,600)	(204,077)	95,600	204,077	-	-
Change in Accounting Principal	-	(530,640)	-	-	0-	(530,640)
Prior Period Adjustment	-	-	-	65,107	-	65,107
Increase (decrease) in net position	2,245,564	495,802	437,146	191,053	2,682,710	686,855
Net position, July 1	29,969,928	29,474,126	25,801,224	25,610,171	55,771,152	55,084,297
Net position, June 30	<u>\$ 32,215,492</u>	<u>\$ 29,969,928</u>	<u>\$ 26,238,370</u>	<u>\$ 25,801,224</u>	<u>\$ 58,453,862</u>	<u>\$ 55,771,152</u>

Governmental activities. Governmental activities increased the City's net position by \$ 2,245,564 from the prior year. The primary resources contributing to the increase are property tax, motel tax and interest earnings as well as the prior year change in accounting principal which for the landfill postclosure liability which was presented as a change in accounting principal.

Business-type activities. Business-type activities increased the City's net position by \$ 437,146 from the prior year. While resources remained steady the loss on sale of capital assets is from the prior year factors into the change as does less expenditures. The expenditures are less due to primarily attributed to less depreciation, less expense for post employment benefit obligations and less interest expense for long term debt.

BUDGETARY HIGHLIGHTS

Original budget compared to final budget. During the year there was a need to make amendments to reallocate appropriations within and among departments or funds as additional information was compiled and

budget constraints became clearer. Generally, these transfers were *not* significant. However the following adjustments are of note:

Maritime Memorial Fund To provide a loan to complete expansion of the Memorial and avoid additional costs due to delays.

	Original	Change	Final
Resources: Loan Proceeds	-	50,000	50,000
Expenditures: Capital Outlay	111,100	50,000	161,100

Astor West Urban Renewal District To recognize loan to Maritime Memorial Fund

	Original	Change	Final
Resources: Special Payments	-	50,000	50,000
Expenditures: Contingency	250,000	(50,000)	200,000

Astoria Road District To transfer contingency to Capital Outlay for Street Paving Projects

	Original	Change	Final
Expenditures: Capital Outlay	600,000	100,000	700,000
Expenditures: Contingency	100,000	(100,000)	-

Waterfront Bridge Replacement To recognize additional loan proceeds and capital outlay for project

	Original	Change	Final
Resources: Loan Proceeds	255,561	250,000	505,561
Expenditures: Capital Outlay	255,561	243,800	499,461
Debt Service	-	7,100	7,100
Contingency	1,000	(1,000)	-

A review of actual expenditures compared to the appropriations in the final budget yields the following instances of expenditures exceeding appropriations:

- City Hall Department was over budget \$632 for end of year landscaping charges. The general fund had available funds from other departments under spending of budget to absorb this excess.
- The 17th Street Dock had a budgetary overrun in the Materials and Services category of \$1,089. This category overage was offset by under spending in other categories of the same fund which was within the total fund budget for expenditures.

CAPITAL ASSETS AND DEBT ADMINISTRATION

Capital Assets

As of June 30, 2019, the City had invested \$ 69,192,375 in capital assets, net of accumulated depreciation, as reflected in the following table. The result of the additions and deletions for this fiscal year is an overall increase to capital assets in the amount of \$ 2,852,268. After depreciation, the capital assets decreased by \$ 229,349.

**Table 3:
Capital Assets at Year-end
for Fiscal Year Ending June 30, 2019 and 2018
(net of depreciation)**

	Governmental Activities		Business-type Activities		Total	
	2019	2018	2019	2018	2019	2018
Land/CIP	\$ 2,125,487	\$ 1,838,620	\$ 2,438,938	\$ 1,911,754	\$ 4,564,425	\$ 3,750,374
Buildings	7,562,806	7,863,897	186,696	199,460	7,749,502	8,063,357
Land improvements	4,258,179	4,431,421	9,554,800	9,814,460	13,812,979	14,245,881
Machinery & equipment	1,924,221	2,134,062	1,085,396	1,036,702	3,009,617	3,170,764
Infrastructure	<u>3,555,199</u>	<u>2,456,207</u>	<u>36,500,653</u>	<u>37,735,141</u>	<u>40,055,852</u>	<u>40,191,348</u>
Total	<u>\$ 19,425,892</u>	<u>\$ 18,724,207</u>	<u>\$ 49,766,483</u>	<u>\$ 50,697,517</u>	<u>\$ 69,192,375</u>	<u>\$ 69,421,724</u>

The following table reconciles the change in capital assets. Additions include assets acquired or under construction at year-end. Reductions are for disposition of assets and depreciation.

**Table 4:
Changes in Capital Assets
for Fiscal Year Ending June 30, 2019 and 2018**

	Governmental Activities		Business-type Activities		Total Government	
	2019	2018	2019	2018	2019	2018
Beginning Balance	\$ 28,415,860	\$ 29,107,507	\$ 81,505,151	\$ 81,252,162	\$ 109,921,011	\$ 110,359,669
Additions	2,097,146	564,697	815,742	1,791,134	2,912,888	2,355,831
Retirement	-	(1,256,344)	-	(1,531,274)	-	(2,787,618)
Other	<u>(60,620)</u>	<u>-</u>	<u>-</u>	<u>(6,871)</u>	<u>(60,620)</u>	<u>(6,871)</u>
Assets before Depreciation	30,452,386	28,415,860	82,320,893	81,505,151	112,773,279	109,921,011
Accumulated Depreciation	<u>(11,026,494)</u>	<u>(9,691,653)</u>	<u>(32,554,410)</u>	<u>(30,807,634)</u>	<u>(43,580,904)</u>	<u>(40,499,287)</u>
Ending Balance	<u>\$ 19,425,892</u>	<u>\$ 18,724,207</u>	<u>\$ 49,766,483</u>	<u>\$ 50,697,517</u>	<u>\$ 69,192,375</u>	<u>\$ 69,421,724</u>

Assets for governmental activities were added in the amount of \$ 2,097,146 and included construction in progress projects listed below. Major additions net of construction commitments included:

Capital Improvement Fund expenses included: information technology updates including routers, switches, website update, Criminal Justice connect and eCitation - \$ 33,042; Police Vehicle leasing \$ 38,877; Parks and recreation upgrade to Pool sand filtration system, Underwater LED lighting and exterior pool sign; Open air cinema; and purchase of new truck totaling \$ 133,559. Dispatch equipment including base radio and

tower migration/installation components \$ 86,842. Larger project expenses included Maritime Memorial Expansion - \$ 126,371, Bond Street retaining wall and street re-opening \$ 732,834 and Street repairs and paving \$ 598,134.

Business-type asset additions in the amount of \$ 815,742 included:

Case backhoe \$ 111,192, Ford F350 truck \$ 27,912, Zeus Diagnostic Scanner \$ 13,354, 2020 Kenworth 6 yard Dump Truck \$ 102,515, Confined space shoring shields \$ 9,045, Powder coated generator cover \$ 6,175, Sidewalk bracing and fencing \$ 18,365.

Construction Commitments:

City has the following active design and construction projects:

Project	Construction in Progress	Vendor
Trolley Trestle Repair Design	559,482	OBEC Consulting Engineers
Bridgeview Design	9,791	Bergman Construction
Pipeline Stabilization	33,647	OTAK Inc/Big River Construction
Waterfront Bridge Replacement	1,291,626	ODOT
Slow Sand Filters	<u>875,546</u>	Big River Construction Inc.
TOTAL	<u>\$ 2,770,092</u>	

Debt Outstanding

As of year-end, the City had \$ 28,208,694 in outstanding debt compared to \$ 29,880,844 last year with \$ 1,719,904 due within one year.

**Table 5:
Outstanding Debt at Year End**

	Totals	
	<u>2019</u>	<u>2018</u>
Governmental:		
General obligation	\$ 246,551	\$ 397,426
Local improvement	-	-
Pension Liability GASB 68	<u>696,462</u>	<u>732,333</u>
Sub-total	<u>943,013</u>	<u>1,129,759</u>
Business-type:		
Water	2,968,952	3,219,523
Wastewater	21,810,474	23,099,744
Docks	1,043,843	1,133,984
Bridges	1,192,179	1,028,028
Pension Liability GASB 68	<u>250,374</u>	<u>269,806</u>
Sub-total	<u>27,265,822</u>	<u>28,751,085</u>
Total	<u>\$ 28,208,835</u>	<u>\$ 29,880,844</u>

Governmental debt added a lease for a Police Department Ford Interceptor totaling \$ 38,877. Debt payments were made in the amount of \$ 189,752, inclusive of lease payments.

The City has entered into an agreement with the Department of Environmental Quality (DEQ) to borrow money for the design and construction of combined sewer overflow infrastructure. To date the total amount borrowed from DEQ is \$ 18,115,436. A total of \$ 831,535 was paid on principal for DEQ loans this year.

The City borrowed a total of \$ 13,198,158 from IFA to finance the 11th and 16th Street CSO separation projects. Payment of \$ 432,590 was paid on principal.

A total of \$ 31,313,594 has been borrowed for Combined Sewer Overflow improvements with \$ 21,179,660 outstanding.

Detailed information regarding the City's debt and amortization terms is located in the Notes to the Financial Statements.

ECONOMIC FACTORS

Oregon does not have a sales tax and thus property taxes are a major resource for many communities. Property taxes represent 64.6% of resources of the General Fund and 44.7% of governmental revenues overall. Other resources include franchise fees, motel taxes and charges for services and fines. Investment earnings increased \$ 222,191 or 66.4% over 2018 earnings.

The City maintains a variety of governmental funds for special purposes. The Capital Improvement Fund received revenues from state taxes, the sale of City property, grants and other sources in the amount of \$ 578,868, including \$ 247,891 from the harvest of timber and land sales and \$ 279,463 from State shared revenues. Expenditures in the amount of \$ 784,919 includes debt service payments of \$ 200,158 and capital items including: information technology updates including routers, switches, website update, Criminal Justice connect and eCitation including printers, police vehicle leasing, upgrade to pool sand filtration system, underwater LED lighting and exterior pool sign open air cinema and purchase of new truck for Parks Department maintenance. The Building Inspection Fund received fees of \$ 202,137, with expenditures of \$ 214,678 and a transfer out of \$ 20,800. The Emergency Communication Fund provides dispatch services for the City and other area entities. It received 911 proceeds and other charges for services in the amount of \$ 1,370,657 with expenditures of \$ 1,288,654 and a transfer out of \$ 25,000. The Parks Operations Fund received operating revenues in the amount of \$ 1,305,516 with expenditures of \$ 2,481,137. The General Fund provided a transfer to Parks Operation in the amount of \$ 1,111,100, \$ 360,350 was provided from Promote Astoria to support tourist facilities and \$ 70,000 was transferred from 17th Street Dock for a total transfer in of \$ 1,541,000. The Astor East and West Urban Renewal Districts are blended component units of the City. The urban renewal districts received revenues of \$ 1,389,434 with expenditures of \$ 940,848. Expenses recorded on a budgetary basis for the Urban Renewal Funds expenditures include capital improvements of \$ 735,509, \$ 153,910 for City administrative services and \$ 51,429 for materials and other services. Finally, the Promote Astoria Fund received \$ 1,454,923 in revenue of which \$ 1,415,469 was transient room tax collections and included 70% of a 2% increase implemented January 1, 2018. Distributions and other expenditures totaled \$ 861,344 and \$ 360,350 transferred to Parks Operations for facility operations related to tourism. These funds represent the major and larger governmental special purpose funds.

The business-type activities are funded with utility charges. During fiscal year ended June 30, 2019 the City initiated Water and Sewer rates increases of 3% each, effective July 1, 2018. The Sewer Surcharge which is dedicated to the Combined Sewer Overflow (CSO) Debt Service Fund to pay loans incurred for the CSO infrastructure projects remained at 97%. The Public Works Fund budgetary resources were \$ 6,594,786 including \$ 722,655 of transfers in to the fund while budgetary expenditures were \$ 6,391,526 including \$ 1,679,386 of transfers to other funds. Of special note is the change recognizing the water and sewer charges for service in Public Works Fund with transfer to the Public Works Improvement Fund.

Uncertainties about future economic changes and financial impacts are common in all cities. The City continues to constrain spending to items and personnel necessary to provide quality services for its citizens. City staff continues to investigate and initiate opportunities for economic development to provide increased resources for the City's operations.

FINANCIAL CONTACT

The City's financial statements are designed to present users (citizens, taxpayers, customers, investors, and creditors) with a general overview of the City's finances and to demonstrate the City's accountability. If you have questions about the report or require additional financial information, please contact the City's Director of Finance and Administrative Services at 1095 Duane Street, Astoria, OR 97103. Complete financial statements of the blended component unit, the Astoria Development Commission, may be obtained at the same address.



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BASIC FINANCIAL STATEMENTS

BASIC FINANCIAL STATEMENTS

The basic financial statements include interrelated sets of financial statements as required by the GASB. The sets of statements include:

- Government-Wide Financial Statements
- Fund Financial Statements
 - Governmental Funds
 - Proprietary Funds

In addition, the notes to the basic financial statements are included to provide information that is essential to a user's understanding of the basic financial statements.

CITY OF ASTORIA, OREGON
STATEMENT OF NET POSITION
June 30, 2019

	Governmental Activities	Business-Type Activities	Total
ASSETS			
Current Assets:			
Equity in Pooled Cash and Investments	\$ 20,729,079	\$ 4,807,506	\$ 25,536,585
Receivables (Net of Allowance):			
Accounts	-	1,614,224	1,614,224
Taxes	487,489	-	487,489
Loans	573,173	-	573,173
Other	849,902	-	849,902
Inventory	-	377,115	377,115
Internal Balances	(93,889)	93,889	-
Total Current Assets	<u>22,545,754</u>	<u>6,892,734</u>	<u>29,438,488</u>
Noncurrent Assets:			
Net OPEB Asset	49,534	17,807	67,341
Capital Assets:			
Nondepreciable	2,125,487	2,438,938	4,564,425
Depreciable, Net	17,300,405	47,327,545	64,627,950
Total Noncurrent Assets	<u>19,475,426</u>	<u>49,784,290</u>	<u>69,259,716</u>
Total Assets	<u>42,021,180</u>	<u>56,677,024</u>	<u>98,698,204</u>
DEFERRED OUTFLOWS OF RESOURCES			
Net OPEB Related Deferrals	136,206	48,965	185,171
Net Pension Related Deferrals	3,520,500	1,265,598	4,786,098
Total Deferred Outflows of Resources	<u>3,656,706</u>	<u>1,314,563</u>	<u>4,971,269</u>
Total Deferred Outflows of Resources and Assets	<u>\$ 45,677,886</u>	<u>\$ 57,991,587</u>	<u>\$ 103,669,473</u>
LIABILITIES			
Current Liabilities:			
Vouchers and Accounts Payable	\$ 280,314	\$ 132,479	\$ 412,793
Accrued Payroll	745,505	144,248	889,753
Accrued Interest Payable	3,328	240,862	244,190
Other Accrued Expenses	-	96,132	96,132
Landfill Postclosure Liability	27,130	-	27,130
Deposits Payable	52,704	88,517	141,221
Current Portion of Long-Term Debt	156,319	1,636,671	1,792,990
Current Unused Compensated Absences	230,073	100,492	330,565
Total Current Liabilities	<u>1,495,373</u>	<u>2,439,401</u>	<u>3,934,774</u>
Noncurrent Liabilities:			
Net Pension Liability	8,123,939	2,920,504	11,044,443
Noncurrent Landfill Postclosure Liability	356,830	-	356,830
Noncurrent Portion of Long-Term Debt	786,694	25,629,151	26,415,845
Noncurrent Unused Compensated Absences	148,008	52,947	200,955
Post Employment Health Care Benefits	657,144	236,239	893,383
Total Noncurrent Liabilities	<u>10,072,615</u>	<u>28,838,841</u>	<u>38,911,456</u>
Total liabilities	<u>11,567,988</u>	<u>31,278,242</u>	<u>42,846,230</u>
DEFERRED INFLOWS OF RESOURCES			
Unavailable Revenue - Loan Receivable	573,174	-	573,174
Net OPEB Related Deferrals	111,728	40,166	151,894
Net Pension Related Deferrals	1,209,504	434,809	1,644,313
Total Deferred inflows of Resources	<u>1,894,406</u>	<u>474,975</u>	<u>2,369,381</u>
NET POSITION			
Net Investment in Capital Assets	19,239,341	22,751,035	41,990,376
Restricted For:			
Astoria Public Library Endowment Fund:			
Nonexpendable	296	-	296
Expendable	145,658	-	145,658
Astoria Public Library Renovation Fund:			
Expendable	7,786	-	7,786
Aquatic Facility Trust Fund - Expendable	7,332	-	7,332
Logan Memorial Library Trust Fund - Expendable	910,872	-	910,872
Perpetual Cemetery Care - Nonexpendable	891,145	-	891,145
Debt Service - Expendable	-	531,865	531,865
Street Projects - Expendable	743,634	-	743,634
Urban Renewal Improvements - Expendable	6,431,289	-	6,431,289
Unrestricted	3,838,139	2,955,470	6,793,609
Total Net Position	<u>32,215,492</u>	<u>26,238,370</u>	<u>58,453,862</u>
Total Liabilities, Deferred Inflows of Resources, and Net Position	<u>\$ 45,677,886</u>	<u>\$ 57,991,587</u>	<u>\$ 103,669,473</u>

The accompanying notes are an integral part of the basic financial statements.

**CITY OF ASTORIA, OREGON
STATEMENT OF ACTIVITIES
For the Fiscal Year Ended June 30, 2019**

Functions/Programs	Program Revenues				Net Expense Revenue and Change in Net Position		
	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities	Business Type Activities	Total
Governmental Activities:							
General Government	\$ 4,638,525	\$ 2,685,414	\$ -	\$ -	\$ (1,953,111)	\$ -	\$ (1,953,111)
Community Development	1,102,755	1,521,131	-	-	418,376	-	418,376
Public Safety	5,293,283	160,875	-	38,877	(5,093,531)	-	(5,093,531)
Culture and Recreation	3,321,219	-	-	-	(3,321,219)	-	(3,321,219)
Interest on Long-Term Debt	8,882	-	-	-	(8,882)	-	(8,882)
Total Governmental Activities	14,364,664	4,367,420	-	38,877	(9,958,367)	-	(9,958,367)
Business Type Activities:							
Public Works	6,950,826	5,894,966	-	28,447	-	(1,027,413)	(1,027,413)
Combined Sewer Overflow Debt Service # 270	545,279	1,830,610	-	-	-	1,285,331	1,285,331
Cemetery Fund #325	3,421	-	-	-	-	(3,421)	(3,421)
Waterfront Bridges Replacement Project Fund # 1	13,521	-	-	-	-	(13,521)	(13,521)
17th Street Dock Fund #330	273,470	44,560	-	230,336	-	1,426	1,426
Total Business Type Activities	7,786,517	7,770,136	-	258,783	-	242,402	242,402
Total Government	\$ 22,151,181	\$ 12,137,556	\$ -	\$ 297,660	(9,958,367)	242,402	(9,715,965)
General Revenues:							
Taxes:							
Property Taxes					7,451,713	-	7,451,713
Franchise and Public Service Taxes					4,099,101	-	4,099,101
Interest and Investment Earnings (Expense)					457,734	99,144	556,878
Gain (loss) on Sale of Capital Asset					-	-	-
Gain (loss) on Sale of Timber					290,983	-	290,983
Transfers In (Out)					(95,600)	95,600	-
Total General Revenues and Transfers					12,203,931	194,744	12,398,675
Change in Net Position					2,245,564	437,146	2,682,710
Net Position - Beginning					29,969,928	25,801,224	55,771,152
Net Position - Ending					\$ 32,215,492	\$ 26,238,370	\$ 58,453,862

The accompanying notes are an integral part of the basic financial statements.

FUND FINANCIAL STATEMENTS
Major Governmental Funds

General Fund #001

Accounts for the activities of providing basic governmental services including administration, municipal court, finance, community development, culture and recreation, police and fire services.

Capital Improvement Fund #102

Accounts for monies reserved for capital equipment and projects.

Urban Renewal Agency

Accounts for the activities of Astor East Urban Renewal District and Astor West Urban Renewal District.

Parks Operation Fund #158

Accounts for the operational costs of all Parks Related Activities

Local Improvement Debt Service Fund #250

Accounts for debt service requirements of a bond issue made for the financing of several local improvement projects.

CITY OF ASTORIA, OREGON
BALANCE SHEET - GOVERNMENTAL FUNDS
June 30, 2019

	General Fund #001	Capital Improvement Fund #102	Parks Operation Fund #158	Urban Renewal Agency	Local Improvement Debt Service Fund #250	Non Major Governmental Funds	Total Governmental
ASSETS							
Equity in Pooled Cash and Investments	\$ 5,502,240	\$ 1,766,828	\$ 937,208	\$ 6,295,396	\$ 379,684	\$ 5,847,723	\$ 20,729,079
Receivables (Net of Allowance):							
Taxes	409,894	-	-	77,559	-	36	487,489
Loans	-	77,103	-	496,070	-	-	573,173
Other	320,746	43,072	16,683	10,623	-	458,778	849,902
Due From Other Funds	118,128	-	15,180	50,000	-	23,604	206,912
Total Assets	\$ 6,351,008	\$ 1,887,003	\$ 969,071	\$ 6,929,648	\$ 379,684	\$ 6,330,141	\$ 22,846,555
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES							
LIABILITIES:							
Vouchers and Accounts Payable	\$ 114,058	\$ 48,485	\$ 45,061	\$ 20,902	\$ -	\$ 51,808	\$ 280,314
Accrued Payroll	485,891	-	158,708	-	-	100,906	745,505
Due To Other Funds	-	-	-	-	250,801	50,000	300,801
Deposits Payable	10,580	39,874	2,250	-	-	-	52,704
Total Liabilities	610,529	88,359	206,019	20,902	250,801	202,714	1,379,324
DEFERRED INFLOWS OF RESOURCES							
Unavailable Property Tax Revenue	317,836	-	-	60,270	-	-	378,106
Unavailable Notes Receivable Revenue	-	77,103	-	546,070	-	36	623,209
Total Deferred Inflows of Resources	317,836	77,103	-	606,340	-	36	1,001,315
FUND BALANCES:							
Restricted for:							
Astoria Public Library Endowment	-	-	-	-	-	145,954	145,954
Astoria Public Library Renovation	-	-	-	-	-	7,786	7,786
Aquatic Facility Trust Fund	-	-	-	-	-	7,332	7,332
Logan Memorial Library Trust Fund	-	-	-	-	-	910,872	910,872
Perpetual Cemetery Care	-	-	-	-	-	891,145	891,145
Street Projects	-	-	-	-	-	743,634	743,634
Urban Renewal Improvements	-	-	-	6,302,406	128,883	-	6,431,289
Committed for:							
Unemployment Payments	-	-	-	-	-	40,443	40,443
Building Inspection Functions	-	-	-	-	-	233,451	233,451
Emergency Communication Functions	-	-	-	-	-	1,107,023	1,107,023
Parks & Recreation Programs	-	-	763,052	-	-	-	763,052
Assigned for:							
Business Developments	-	-	-	-	-	358,180	358,180
Park Related Programs	-	-	-	-	-	309,266	309,266
Tourism Promotion	-	-	-	-	-	1,355,741	1,355,741
Special Police Projects	-	-	-	-	-	16,564	16,564
Proceeds For General Capital Expenditures	-	1,721,541	-	-	-	-	1,721,541
Unassigned:	5,422,643	-	-	-	-	-	5,422,643
Total Fund Balance	5,422,643	1,721,541	763,052	6,302,406	128,883	6,127,391	20,465,916
Total Liabilities, Deferred Inflows of Resources and Fund Balance	\$ 6,351,008	\$ 1,887,003	\$ 969,071	\$ 6,929,648	\$ 379,684	\$ 6,330,141	

Amounts reported in the statement of net position are different because:

The net pension asset (liability) is not available (payable) in the current period and, therefore, is not reported in the funds.	(8,123,939)
Deferred inflows and outflows of resources related to the pension and OPEB plan include differences between expected and actual experience, changes of assumptions, differences between projects and actual earning, and contributions subsequent to the measurement date.	2,335,474
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.	19,425,892
Other long-term assets are not available to pay for current period expenditures and, therefore, are reported as unavailable revenue in the funds.	
Unearned and Unavailable Revenue	428,141
Landfill Liability	(383,960)
Long-term liabilities, are not due and payable in the current period and, therefore, are not reported in the funds.	(1,932,032)
Net Position	\$ 32,215,492

The accompanying notes are an integral part of the basic financial statements.

**STATEMENT OF REVENUES, EXPENDITURES, AND
CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS
For the Fiscal Year Ended June 30, 2019**

	General Fund #001	Capital Improvement Fund #102	Parks Operation Fund #158	Urban Renewal Agency	Local Improvement Debt Service Fund #250	Non Major Governmental Funds	Total Governmental
REVENUES:							
Taxes	\$ 6,131,791	\$ -	\$ -	\$ 1,153,953	\$ -	\$ -	\$ 7,285,744
Local Gas Tax	-	-	-	-	-	-	-
Intergovernmental	-	279,463	-	-	-	1,219,719	1,499,182
Charges For Services	316,216	-	1,305,516	-	-	856,085	2,477,817
Sale of City Property	30,023	247,891	-	5,696	-	7,373	290,983
Interest Earnings	125,300	42,703	-	166,029	9,416	114,286	457,734
Gifts, Bequests, and Grants	12,166	-	-	-	-	48,660	60,826
Miscellaneous	82,526	8,811	-	38,720	-	13,139	143,196
Delinquent Ad Valorem Taxes	126,498	-	-	25,036	-	1	151,535
Fines and Forfeits	160,258	-	-	-	-	617	160,875
Non Ad Valorem Taxes	2,683,632	-	-	-	-	1,415,469	4,099,101
Licenses & Permits	25,524	-	-	-	-	-	25,524
Total revenues	9,693,934	578,868	1,305,516	1,389,434	9,416	3,675,349	16,652,517
EXPENDITURES:							
Current:							
General Government	1,925,242	244,231	-	205,339	-	2,065,500	4,440,312
Community Development	353,031	-	-	-	-	-	353,031
Public Safety	4,497,362	-	-	-	-	-	4,497,362
Culture and Recreation	508,981	-	2,481,137	-	-	6,488	2,996,606
Capital Outlay							
Community Development	-	340,530	-	735,509	-	1,206,897	2,282,936
Debt Service:							
Principal	-	189,752	-	-	-	-	189,752
Interest	-	10,406	-	-	-	-	10,406
Total Expenditures	7,284,616	784,919	2,481,137	940,848	-	3,278,885	14,770,405
Excess (deficiency) of revenues over expenditures	2,409,318	(206,051)	(1,175,621)	448,586	9,416	396,464	1,882,112
OTHER FINANCING SOURCES (USES):							
Loan Proceeds	-	-	-	-	-	50,000	50,000
Interfund Loan Payments	-	-	-	(50,000)	-	-	(50,000)
Transfers In	525,611	176,500	1,541,460	-	-	428,045	2,671,616
Transfers Out	(1,680,855)	-	-	-	(50,000)	(1,036,361)	(2,767,216)
Total Other Financing Sources (Uses)	(1,155,244)	176,500	1,541,460	(50,000)	(50,000)	(558,316)	(95,600)
Net Change in Fund Balances	1,254,074	(29,551)	365,839	398,586	(40,584)	(161,852)	1,786,512
FUND BALANCES, BEGINNING	4,168,569	1,751,092	397,213	5,903,820	169,467	6,289,243	18,679,404
FUND BALANCES, ENDING	\$ 5,422,643	\$ 1,721,541	\$ 763,052	\$ 6,302,406	\$ 128,883	\$ 6,127,391	\$ 20,465,916

The accompanying notes are an integral part of the basic financial statements.

CITY OF ASTORIA, OREGON
RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES,
AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS
TO THE STATEMENT OF ACTIVITIES
For the Fiscal Year Ended June 30, 2019

Amounts reported in the statement of activities are different because:

Net change in fund balances	\$	1,786,512
<p>The statement of revenues, expenditures, and changes in fund balances report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which depreciation exceeded capital outlay in the current period.</p>		
		701,685
<p>Some revenue reported in the statement of activities do not provide current financial resources in the governmental funds.</p>		
		161,114
<p>The pension expense represents the changes in net pension asset (liability) from year to year due to changes in total pension liability and the fair value of pension plan net position available to pay pension benefits.</p>		
		(601,825)
<p>Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.</p>		
Accrued Interest Expense		1,524
Net OPEB obligation		86,235
<p>Accrued compensated absences are not due and payable in the current period and therefore are not reported in the funds.</p>		
Compensated Absences		(40,556)
<p>The issuance of long-term debt (e.g., bonds) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. This is the amount by which proceeds exceeded repayments.</p>		
		150,875
Change in net position of governmental activities	\$	2,245,564

The accompanying notes are an integral part of the basic financial statements.

**Proprietary Funds
Enterprise Funds**

These funds are used to account for operations that are financed and operated in a manner similar to private business enterprises. The intent of the governing body is that the costs of providing the services to the general public on a continuing basis be financed primarily through user charges.

Public Works Improvement Fund #176

This fund is designed to provide funding to plan, budget for, and accomplish major public works construction and improvement projects.

Public Works Capital Reserve Fund #178

This fund is designed to provide a reserve for transfers from the Public Works Improvement Fund to address long term Public Works capital financial acquisitions and replacements.

Waterfront Bridges Replacement Project Fund # 190

Accounts for Intergovernmental agreement with Oregon Department of Transportation for the design and replacement of six structures between 6th and 11th Street.

Combined Sewer Overflow Debt Service # 270

This fund receives the sewer surcharge revenues and includes debt service for the loans associated with the design and construction of combined sewer overflow infrastructure for projects required by the Final Stipulation and Order that the City has signed with the Oregon Department of Environmental Quality (DEQ) to separate water runoff from sewer outflow into the Columbia River.

Public Works Fund #301

Accounts for the costs associated with operating and maintaining the City's streets, water and sewer systems.

Cemetery Fund #325

This fund provides for the operation and maintenance of Ocean View Cemetery, which is owned by the City of Astoria.

17th Street Dock Fund #330

Accounts for payments made by the U.S. Coast Guard to lease dock space for two local Coast Guard vessels and for rent paid by tour boats that moor in downtown Astoria to be near the mouth of the Columbia River.

**CITY OF ASTORIA, OREGON
 PROPRIETARY FUNDS
 STATEMENT OF NET POSITION
 June 30, 2019**

	Business-Type Activities - Enterprise Funds			
	Public Works Improvement Fund #176	Public Works Capital Reserve Fund #178	Waterfront Bridges Replacement Project Fund # 190	Combined Sewer Overflow Debt Service # 270
ASSETS AND DEFERRED OUTFLOWS				
ASSETS:				
Current Assets:				
Equity in Pooled Cash and Investments	\$ 1,500,988	\$ 677,850	\$ (8,438)	\$ 647,266
Accounts Receivables (Net of Allowances)	-	-	-	352,081
Inventory, at Cost	-	-	-	-
Due from Other Funds	-	-	-	-
Total Current Assets	1,500,988	677,850	(8,438)	999,347
Noncurrent Assets:				
Net OPEB Asset	-	-	-	-
Nondepreciable Capital Assets	43,438	875,546	1,191,626	-
Other Capital Assets, Net	-	-	-	-
Total Noncurrent Assets	43,438	875,546	1,191,626	-
Total Assets	1,544,426	1,553,396	1,183,188	999,347
DEFERRED OUTFLOWS OF RESOURCES:				
Net Post Employment Health Care Benefit Related Deferrals	-	-	-	-
Net Pension Related Deferrals	-	-	-	-
Total Deferred Outflows of Resources	-	-	-	-
Total Assets and Deferred Outflows	\$ 1,544,426	\$ 1,553,396	\$ 1,183,188	\$ 999,347
LIABILITIES, DEFERRED INFLOWS, AND NET POSITION				
CURRENT LIABILITIES:				
Vouchers and Accounts Payable	\$ 14,172	\$ -	\$ -	\$ 375
Accrued Payroll	-	-	-	-
Accrued Interest Payable	46,789	-	7,749	161,968
Other Accrued Expenses	-	-	(1,915)	-
Deposits Payable	-	-	-	-
Loan Payable Within One Year	281,897	-	-	1,294,860
Pension Related Debt Within One Year	-	-	-	-
Current Unused Compensated Absences	-	-	-	-
Total Current Liabilities	342,858	-	5,834	1,457,203
NONCURRENT LIABILITIES:				
Net Pension Liability	-	-	-	-
Loan Payable, Net of Current Portion	3,317,868	-	1,192,179	19,884,801
Pension Related Debt, Net of Current Portion	-	-	-	-
Noncurrent Unused Compensated Absences	-	-	-	-
Post Employment Health Care Benefits	-	-	-	-
Total Noncurrent Liabilities	3,317,868	-	1,192,179	19,884,801
DEFERRED INFLOWS OF RESOURCES:				
Net Post Employment Health Care Benefit Related Inflows	-	-	-	-
Net Pension Related Deferrals	-	-	-	-
Total Deferred Inflows of Resources	-	-	-	-
NET POSITION:				
Net Investment in Capital Assets	(3,556,327)	875,546	(553)	(21,179,661)
Restricted for:				
Debt Service	-	-	-	531,865
Unrestricted	1,440,027	677,850	(14,272)	305,139
Total Net Position	(2,116,300)	1,553,396	(14,825)	(20,342,657)
Total Liabilities, Deferred Inflows, and Net Position	\$ 1,544,426	\$ 1,553,396	\$ 1,183,188	\$ 999,347

Continued on next page

The accompanying notes are an integral part of the basic financial statements.

**CITY OF ASTORIA, OREGON
PROPRIETARY FUNDS
STATEMENT OF NET POSITION (CONTINUED)
June 30, 2019**

	Business-Type Activities - Enterprise Funds			
	Public Works Fund #301	Cemetery Fund #325	17th Street Dock Fund #330	Total
ASSETS AND DEFERRED OUTFLOWS				
ASSETS:				
Current Assets:				
Equity in Pooled Cash and Investments	\$ 1,488,545	\$ 38,826	\$ 462,469	\$ 4,807,506
Accounts Receivables (Net of Allowances)	1,262,143	-	-	1,614,224
Inventory, at Cost	377,115	-	-	377,115
Due from Other Funds	93,889	-	-	93,889
Total Current Assets	<u>3,221,692</u>	<u>38,826</u>	<u>462,469</u>	<u>6,892,734</u>
Noncurrent Assets:				
Net OPEB Asset	17,807	-	-	17,807
Nondepreciable Capital Assets	68,222	260,106	-	2,438,938
Other Capital Assets, Net	43,307,533	155,483	3,864,529	47,327,545
Total Noncurrent Assets	<u>43,393,562</u>	<u>415,589</u>	<u>3,864,529</u>	<u>49,784,290</u>
Total Assets	<u>46,615,254</u>	<u>454,415</u>	<u>4,326,998</u>	<u>56,677,024</u>
DEFERRED OUTFLOWS OF RESOURCES:				
Net Post Employment Health Care Benefit Related Deferrals	48,965	-	-	48,965
Net Pension Related Deferrals	1,265,598	-	-	1,265,598
Total Deferred Outflows of Resources	<u>1,314,563</u>	<u>-</u>	<u>-</u>	<u>1,314,563</u>
Total Assets and Deferred Outflows	<u>\$ 47,929,817</u>	<u>\$ 454,415</u>	<u>\$ 4,326,998</u>	<u>\$ 57,991,587</u>
LIABILITIES, DEFERRED INFLOWS, AND NET POSITION				
CURRENT LIABILITIES:				
Vouchers and Accounts Payable	\$ 116,130	\$ -	\$ 1,802	\$ 132,479
Accrued Payroll	143,498	-	750	144,248
Accrued Interest Payable	-	-	24,356	240,862
Other Accrued Expenses	97,454	-	593	96,132
Deposits Payable	88,517	-	-	88,517
Loan Payable Within One Year	-	-	43,775	1,620,532
Pension Related Debt Within One Year	16,139	-	-	16,139
Current Unused Compensated Absences	100,492	-	-	100,492
Total Current Liabilities	<u>562,230</u>	<u>-</u>	<u>71,276</u>	<u>2,439,401</u>
NONCURRENT LIABILITIES:				
Net Pension Liability	2,920,504	-	-	2,920,504
Loan Payable, Net of Current Portion	-	-	1,000,068	25,394,916
Pension Related Debt, Net of Current Portion	234,235	-	-	234,235
Noncurrent Unused Compensated Absences	52,947	-	-	52,947
Post Employment Health Care Benefits	236,239	-	-	236,239
Total Noncurrent Liabilities	<u>3,443,925</u>	<u>-</u>	<u>1,000,068</u>	<u>28,838,841</u>
DEFERRED INFLOWS OF RESOURCES:				
Net Post Employment Health Care Benefit Related Inflows	40,166	-	-	40,166
Net Pension Related Deferrals	434,809	-	-	434,809
Total Deferred Inflows of Resources	<u>474,975</u>	<u>-</u>	<u>-</u>	<u>474,975</u>
NET POSITION:				
Net Investment in Capital Assets	43,375,755	415,589	2,820,686	22,751,035
Restricted for:				
Debt Service	-	-	-	531,865
Unrestricted	72,932	38,826	434,968	2,955,470
Total Net Position	<u>43,448,687</u>	<u>454,415</u>	<u>3,255,654</u>	<u>26,238,370</u>
Total Liabilities, Deferred Inflows, and Net Position	<u>\$ 47,929,817</u>	<u>\$ 454,415</u>	<u>\$ 4,326,998</u>	<u>\$ 57,991,587</u>

Continued from previous page

The accompanying notes are an integral part of the basic financial statements.

**CITY OF ASTORIA, OREGON
PROPRIETARY FUNDS
STATEMENT OF REVENUES, EXPENSES,
AND CHANGES IN FUND NET POSITION
For the Fiscal Year Ended June 30, 2019**

	Business-Type Activities - Enterprise Funds			
	Public Works Improvement Fund #176	Public Works Capital Reserve Fund #178	Waterfront Bridges Replacement Project Fund # 190	Combined Sewer Overflow Debt Service # 270
OPERATING REVENUES:				
Charges for Service	\$ -	\$ -	\$ -	\$ 1,830,610
Other Operating Revenues	47,134	4,605	-	-
Licenses and permits	-	-	-	-
Gifts, bequests, and grants	-	-	-	-
Total Operating Revenues	47,134	4,605	-	1,830,610
OPERATING EXPENSES:				
Personal Services	-	-	-	-
Materials and Services	446,392	-	-	48,421
Depreciation	-	-	-	-
Total Operating Expenses	446,392	-	-	48,421
Operating Income (Loss)	(399,258)	4,605	-	1,782,189
NON-OPERATING INCOME (EXPENSE):				
Intergovernmental	-	-	-	-
Interest Revenue	22,931	17,795	8	17,653
Interest Expense	(83,004)	-	(13,521)	(496,858)
Total Non-Operating Income (Expenses)	(60,073)	17,795	(13,513)	(479,205)
Net Income (Loss) Before Operating Transfers	(459,331)	22,400	(13,513)	1,302,984
OPERATING TRANSFERS:				
Transfers In (Out)	1,048,831	300,000	-	(150,000)
Net Income (Loss) Before Contributions	589,500	322,400	(13,513)	1,152,984
CAPITAL CONTRIBUTIONS:				
Capital Contributions	(241,746)	-	-	-
Change in Net Position	347,754	322,400	(13,513)	1,152,984
NET POSITION, BEGINNING	(2,464,054)	1,230,996	(1,312)	(21,495,641)
NET POSITION, ENDING	\$ (2,116,300)	\$ 1,553,396	\$ (14,825)	\$ (20,342,657)

Continued on next page

The accompanying notes are an integral part of the basic financial statements.

**CITY OF ASTORIA, OREGON
 PROPRIETARY FUNDS
 STATEMENT OF REVENUES, EXPENSES,
 AND CHANGES IN FUND NET POSITION (CONTINUED)
 For the Fiscal Year Ended June 30, 2019**

	Business-Type Activities - Enterprise Funds			
	Public Works Fund #301	Cemetery Fund #325	17th Street Dock Fund #330	Total
OPERATING REVENUES:				
Charges for Service	\$ 5,800,181	\$ -	\$ 44,560	\$ 7,675,351
Other Operating Revenues	12,503	-	-	64,242
Licenses and permits	22,018	-	-	22,018
Gifts, bequests, and grants	8,525	-	-	8,525
Total Operating Revenues	5,843,227	-	44,560	7,770,136
OPERATING EXPENSES:				
Personal Services	3,379,186	-	-	3,379,186
Materials and Services	1,477,508	-	51,595	2,023,916
Depreciation	1,564,736	3,421	178,619	1,746,776
Total Operating Expenses	6,421,430	3,421	230,214	7,149,878
Operating Income (Loss)	(578,203)	(3,421)	(185,654)	620,258
NON-OPERATING INCOME (EXPENSE):				
Intergovernmental	-	-	230,336	230,336
Interest Revenue	28,904	-	11,853	99,144
Interest Expense	-	-	(43,256)	(636,639)
Total Non-Operating Income (Expenses)	28,904	-	198,933	(307,159)
Net Income (Loss) Before Operating Transfers	(549,299)	(3,421)	13,279	313,099
OPERATING TRANSFERS:				
Transfers In (Out)	(956,731)	-	(146,500)	95,600
Net Income (Loss) Before Contributions	(1,506,030)	(3,421)	(133,221)	408,699
CAPITAL CONTRIBUTIONS:				
Capital Contributions	270,193	-	-	28,447
Change in Net Position	(1,235,837)	(3,421)	(133,221)	437,146
NET POSITION, BEGINNING	44,684,524	457,836	3,388,875	25,801,224
NET POSITION, ENDING	\$ 43,448,687	\$ 454,415	\$ 3,255,654	\$ 26,238,370

Continued from previous page

The accompanying notes are an integral part of the basic financial statements.

**CITY OF ASTORIA, OREGON
PROPRIETARY FUNDS
STATEMENT OF CASH FLOWS
For the Fiscal Year Ended June 30, 2019**

Business-Type Activities - Enterprise Funds

	Public Works Improvement Fund #176	Public Works Capital Reserve #178	Waterfront Bridges Replacement Project Fund # 190	Combined Sewer Overflow Debt Service # 270	Public Works Fund #301	Cemetery Fund #325	17th Street Dock Fund #330	Total
CASH FLOWS FROM OPERATING ACTIVITIES								
Cash Received From Customers	\$ 86,841	\$ 4,605	\$ -	\$ 1,876,218	\$ 5,963,893	\$ -	\$ 53,780	\$ 7,985,337
Cash Paid to Employees and Others for Salaries and Benefits	-	-	-	-	(3,197,660)	-	(16,456)	(3,214,116)
Cash Paid to Suppliers and Others	(451,699)	(25,554)	(1,915)	(48,046)	(1,395,734)	-	(50,518)	(1,973,466)
Net Cash Provided by Operating Activities	(364,858)	(20,949)	(1,915)	1,828,172	1,370,499	-	(13,194)	2,797,755
CASH FLOWS FROM NON-CAPITAL FINANCING ACTIVITIES								
Transfers In (Out) Intergovernmental	807,085	300,000	-	(150,000)	(686,538)	-	(146,500)	124,047
	-	-	-	-	-	-	230,336	230,336
Net Cash Provided by Non-Capital Financing Activities	807,085	300,000	-	(150,000)	(686,538)	-	83,836	354,383
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES								
Purchase of Capital Assets	-	(361,671)	(165,513)	-	(270,193)	-	(18,365)	(815,742)
Loan Proceeds	-	-	164,151	-	-	-	-	164,151
Principal Payments - Loans	(275,717)	-	-	(1,264,124)	-	-	(90,141)	(1,629,982)
Principal Payments - Pension Related Debt	-	-	-	-	(18,420)	-	(1,012)	(19,432)
Interest Paid	(86,405)	-	(7,090)	(503,752)	-	-	(45,359)	(642,606)
Net Cash Provided by Capital and Related Financing Activities	(362,122)	(361,671)	(8,452)	(1,767,876)	(288,613)	-	(154,877)	(2,943,611)
CASH FLOWS FROM INVESTING ACTIVITIES								
Interest Received	22,931	17,795	8	17,653	28,904	-	11,853	99,144
Net Cash Provided by Investing Activities	22,931	17,795	8	17,653	28,904	-	11,853	99,144
Net Increase in Cash and Cash Equivalents	103,036	(64,825)	(10,359)	(72,051)	424,252	-	(72,382)	307,671
CASH AND CASH EQUIVALENTS, BEGINNING	1,397,952	742,675	1,921	719,317	1,064,293	38,826	534,851	4,499,835
CASH AND CASH EQUIVALENTS, ENDING	<u>\$ 1,500,988</u>	<u>\$ 677,850</u>	<u>\$ (8,438)</u>	<u>\$ 647,266</u>	<u>\$ 1,488,545</u>	<u>\$ 38,826</u>	<u>\$ 462,469</u>	<u>\$ 4,807,506</u>
RECONCILIATION OF OPERATING INCOME TO NET CASH PROVIDED BY OPERATING ACTIVITIES								
Operating Income	\$ (399,258)	\$ 4,605	\$ -	\$ 1,782,189	\$ (578,203)	\$ (3,421)	\$ (185,654)	\$ 620,258
Adjustments								
Depreciation	-	-	-	-	1,564,736	3,421	178,619	1,746,776
Decrease (Increase) in:								
Accounts Receivable	39,707	-	-	45,608	113,558	-	9,220	208,093
Inventories	-	-	-	-	(29,070)	-	-	(29,070)
Net OPEB Related Outflow Deferrals	-	-	-	-	(25,149)	-	89	(25,060)
Net Pension Related Outflow Deferrals	-	-	-	-	(40,847)	-	4,612	(36,235)
Increase (Decrease) in:								
Accounts Payable and Accrued Expenses	(5,307)	(25,554)	(1,915)	375	110,844	-	1,077	79,520
Deposits	-	-	-	-	7,108	-	-	7,108
Accrued Payroll	-	-	-	-	6,761	-	439	7,200
OPEB Asset	-	-	-	-	(17,807)	-	-	(17,807)
OPEB Obligation	-	-	-	-	(8,357)	-	(9,772)	(18,129)
Net Pension Liability	-	-	-	-	(70,067)	-	(11,261)	(81,328)
Net OPEB Related Inflow Deferrals	-	-	-	-	24,081	-	(60)	24,021
Net Pension Related Inflow Deferrals	-	-	-	-	301,120	-	(503)	300,617
Accrued Compensated Absences	-	-	-	-	11,791	-	-	11,791
Net Cash Provided by Operating Activities	<u>\$ (364,858)</u>	<u>\$ (20,949)</u>	<u>\$ (1,915)</u>	<u>\$ 1,828,172</u>	<u>\$ 1,370,499</u>	<u>\$ -</u>	<u>\$ (13,194)</u>	<u>\$ 2,797,755</u>
NON-CASH CAPITAL FINANCING ACTIVITIES								
Transfer of Contributed Capital Between Funds	\$ (241,746)	\$ -	\$ -	\$ -	\$ 270,193	\$ -	\$ -	\$ 28,447
Total Non-Cash Capital Financing Activities	<u>\$ (241,746)</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 270,193</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 28,447</u>

The accompanying notes are an integral part of the basic financial statements.

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the City of Astoria (City) have been prepared in accordance with accounting principles generally accepted in the United States of America (GAAP). GAAP statements include all relevant Governmental Accounting Standards Board (GASB) pronouncements. The financial statements have incorporated all applicable GASB pronouncements.

Reporting Entity

The City of Astoria, Oregon (City) is a municipal corporation, incorporated October 20, 1876 under the provisions of Oregon Revised Statutes, Chapter 221.220. The City operates under a Council-Manager form of government with governing body consisting of four elected council members and elected mayor. The mayor and council members are each elected to serve a four-year term. The City Manager administers policies and coordinates the activities of the City. The heads of various departments, formed to provide a variety of services, are under the direct supervision of the City Manager.

As required by generally accepted accounting principles, these financial statements present the City and its component unit (Urban Renewal Agency), an entity for which the City is considered to be financially accountable.

Blended Component Unit

The City included the financial operations of its Urban Renewal Agency (Agency) as a blended component unit in the basic financial statements. The Agency is a legally separate entity which is governed by a board comprised of the members of the City Council as stipulated by the Agency's bylaws. The Agency's capital assets and long-term debt are blended with the City's accounts and are presented in the City's Statements of Activities and Net Position. Its results of operations and current financial position are reported as a special revenue fund and the debt service portion is reported as a debt service component unit. The City Council has the ability to impose its will on the Agency as determined on the basis of budget adoption, taxing authority, and funding for the Agency. Complete financial statements for the Agency can be obtained from the Director of Finance and Administrative Services of the City Hall, 2095 Duane Street, Astoria, OR 97103, or can be viewed at the City's web page: <http://www.astoria.or.us>.

Basic Financial Statements

Basic financial statements are presented at both the government-wide and fund financial level. Both levels of statements categorize primary activities as either governmental or business-type. Governmental activities, which are normally supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

Government-wide financial statements display information about the reporting government as a whole. For the most part, the effect of Interfund activity has been removed from these statements. These statements focus on the sustainability of the City as an entity and the change in aggregate financial position resulting from the activities of the fiscal period. These aggregated statements consist of the Statement of Net Position and the Statement of Activities.

The Statement of Net Position presents information on all of the City's assets, liabilities, and deferred inflows and outflows of the City with the difference reported as net position.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or program is offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or programs. *Program revenues* include: 1) charges to customers who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or program and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or program. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Fund financial statements display information at the individual fund level. Each fund is considered to be a separate accounting entity. Funds are classified and summarized as governmental, proprietary, or fiduciary. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements. Non-major funds are consolidated into a single column in the financial section of the basic financial statements and are detailed in the supplemental information.

Basis of Presentation

The financial transactions of the City are recorded in individual funds. Each fund is accounted for by providing a separate set of self-balancing accounts that comprises its assets, liabilities, reserves, fund equity, revenues and expenditures/expenses. The various funds are reported by generic classification within the financial statements.

The minimum criteria for the determination of major funds: percentage of the assets, liabilities, revenues or expenditures/expenses of either fund category, or the governmental and enterprise funds combined. The City electively added funds as major funds, those funds which either had debt outstanding or specific community focus. Non-major funds are combined in a column in the fund financial statements and detailed in the combining section.

The City reports the following major governmental funds:

- *General Fund*
Accounts for all the financial operations of the City except those required to be accounted for in another fund. Principal sources of revenue are property taxes, franchise fees, licenses, and charges for administrative services from other funds. Primary expenditures are for general government, police and fire protection, community development, and library.
- *Capital Improvement Fund*
Accounts for capital equipment and projects
- *Parks Operation*
Accounts for the operational costs of all parks and recreational facilities, recreational activities and programs as well as Ocean View Cemetery.
- *Astoria Urban Renewal Agency*
Accounts for the activities of Astor East Urban Renewal District and Astor West Urban Renewal District.
- *Local Improvement Debt Service Fund*
Accounts for funds received from Clatsop County settlement and which are transferred to the General Fund to make up for property tax withholding by the County through 2022.

Additionally, the City reports the following non-major governmental funds within the governmental fund type:

- *Special Revenue Funds*
These funds account for revenues derived from specific taxes or other earmarked revenue sources, including state gas tax and state revenue sharing entitlements, which are legally restricted to expenditures for specified purposes.
- *Debt Service Funds*
These funds are used to account for financial resources to be used for the repayment of general obligation and other long term debt.
- *Permanent Funds*
These funds are used to account for financial resources the interest from which is to be used for a designated purpose. The principal resources of these funds are nonexpendable.

The City reports all of its proprietary funds as major funds. These funds are used to account for operations that are financed and operated in a manner similar to private business enterprises. The intent of the governing body is that the costs of providing the services to the general public on a continuing basis be financed primarily through user charges. These funds represent the following operations – Public Works, Streets, Water, Sewer, Dock and Cemetery. The City reports the following proprietary funds:

- *Public Works Improvement Fund*
This fund includes public works capital improvement projects
- *Public Works Capital Reserve Fund*
This fund holds proceeds for future public works capital requirements
- *Combined Sewer Overflow Debt Service Fund*
This fund receives the sewer surcharge revenues and includes debt service for the loans associated with the design and construction of combined sewer overflow infrastructure.

- *Public Works Fund*
This fund includes engineering, shops, streets, sanitation, sewer and water operations
- *Waterfront Bridge Replacement Fund*
This fund includes the intergovernmental agreement with Oregon Department of Transportation for the design and replacement of six structures between 6th and 11th Street.
- *Cemetery Fund*
This fund includes the operations of the Ocean View Cemetery
- *17th Street Dock Fund*
This fund includes construction, repairs and operations of the 17th Street Dock

Measurement Focus and Basis of Accounting

Measurement focus is a term used to describe which transactions are recorded with the various financial statements. Basis of accounting refers to when transactions are recorded regardless of the measurement focus.

Government-wide financial statements and proprietary funds financial statements are reported using the *economic resources measurement focus* and the *full accrual basis of accounting*. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes, franchise taxes, licenses, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Only the portion of special assessments receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current period. All other revenue items are considered to be measurable and available only when cash is received by the City.

An accrual arises in the Governmental Funds Balance Sheet when potential revenue does not meet both the earned and available criteria for recognition in the current period. Unavailable deferred revenue consists primarily of uncollected property taxes and assessments not deemed available to financial operation of the current period. In the government-wide Statement of Activities, with a full accrual basis of accounting, revenue is being recognized as soon as it is earned regardless of its availability. Thus, the deferred inflow created on the Governmental Fund Balance Sheet for unavailable deferred revenue is eliminated. Unearned revenues arise outside the scope of measurement focus and basis of accounting, such as when the City receives resources before it has a legal claim to them. For instance, when grant monies are received prior to incurring qualifying expenditures.

Similar to the way its revenues are recorded, a governmental fund records only those expenditures that affect current financial resources. Principal and interest on general long-term debt are recorded as fund liabilities only when due, or when amounts have been accumulated in the debt service fund for payments to be made early in the following year. Vested compensated absences are recorded as expenditures only to the extent that they are expected to be liquidated with expendable financial resources. However, in the government-wide financial statements, with a full accrual basis of accounting, all expenditures affecting the economic resource status of the government are recognized. Thus, the expense and related accrued liability for long term portions of debt and compensated absences are included.

Since the governmental fund statements are presented on a different measurement focus and basis of accounting than the government-wide statements, reconciliation is provided to explain the differences between governmental fund statements and the governmental column of the government-wide presentation. This reconciliation is part of the financial statements.

Amounts reported as program revenues include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all taxes.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services, and producing and delivering goods in connection with a proprietary fund's principle ongoing operations. The principal operating revenues of the City's Public Works, 17th Street Dock, Public Works Improvement Fund, CSO Projects, CSO Debt Service and Cemetery Fund are charges to customers for sales and services. The Public Works Fund also recognizes fees intended to recover the cost of connecting new customers to the City's utility systems as operating revenue. Operating expenses for proprietary funds include the cost of sales and services, administrative expenses and overheads, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

Assets, Liabilities, and Equity

Cash and Investments

Cash and cash equivalents include cash on hand, demand deposits, short-term investments with original or remaining maturities of three months or less when purchases, and cash. The City invests in the State of Oregon Local Government Investment Pool, which is authorized by Oregon Revised Statutes. Interest earned from pooled investments is allocated based on a fund's portion of the total investment balance. Investments, including equity in pooled cash and investments are stated at fair value.

Receivables and Payables

Activity between funds that represent lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e. the current portion of interfund loans) or "advances to/from other funds" (i.e. the non-current portion of interfund loans). All other outstanding balances between funds are reported as "due to/from other funds". Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances".

Recorded property taxes receivable that are collected within 60 days after year-end are considered measurable and available and, therefore, are recognized as revenue. The remaining balance is recorded as a deferred inflow of resource because it is not deemed available to finance operations of the current period. An allowance for doubtful accounts is not deemed necessary, as uncollectible taxes become a lien on the property. Property taxes are levied and become a lien on July 1. Collection dates are November 15, February 15, and May 15 following the lien date. Discounts are allowed if the amount due is received by November 15 or February 15. Taxes unpaid and outstanding on May 16 are considered delinquent.

Receivables of the enterprise funds are recognized as revenue when earned, including services provided but not billed. Receivables in governmental and enterprise funds are stated net of any allowance for uncollected accounts.

Inventories and Prepaids

Inventories consist of expendable supplies held for maintenance, improvements or operations. Inventories are stated at cost on a weighted average basis and charged to expenses as used. Prepaid are stated at cost and charged to expenditures in the period consumed.

Capital Assets

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g. roads, street lights, etc.), are reported in the applicable governmental or business-type activities columns in the governmental-wide financial statements. Capital assets are charged to expenditures as purchased in the governmental fund statements, and capitalized in the proprietary fund statements. Capital assets are recorded at historical cost or estimated historical cost. Donated capital assets are recorded at acquisition values as of the date of donation.

Capital assets are defined by the City as assets with an initial, individual cost of \$ 5,000 or more and an estimated useful life extending beyond a single reporting period. Additions or improvements and other capital outlays that significantly extend the useful life of an asset, or that significantly increase the capacity of an asset are capitalized. Other costs incurred for repairs and maintenance are expensed as incurred.

CITY OF ASTORIA, OREGON
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Depreciation on exhaustible assets, including intangible assets with definite useful lives, is recorded as an allocated expense in the Statement of Activities with accumulated depreciation reflected in the Statement of Net Position. Depreciation is calculated using the straight-line method over the following estimated useful lives:

<u>Asset</u>	<u>Years</u>
Buildings	50
Improvements	20
Utility Systems & Infrastructure	20 – 50
Vehicles	5 - 10
Furniture & Equipment	5 - 10

One-half year of depreciation is taken in the year the assets are acquired or retired. Assets from capital leases are included in capital assets and are depreciated like other capital assets. Gains or losses from sales or retirements of capital assets are included in operations of the current period.

Accrued Compensated Absences and Sick Pay

Accumulated vested vacation pay is accrued as it is earned. For governmental funds, a liability for these amounts is reported only when it has matured, for example, when an employee resigns or retires. The non-current portion (the amount estimated to be used in subsequent fiscal years) is maintained separately and represents a reconciling item between the fund-level and government-wide presentations. Only the current portion is reported in the governmental funds, and is calculated based on historical trends. In business-type/enterprise funds, both the current and long-term liabilities are recorded.

Sick leave pay, which does not vest, is recognized in all funds when leave is taken.

Long-term Debt

In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type Statement of Net Position. Bond premiums and discounts are deferred and amortized over the life of the bonds. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are treated as period costs in the year incurred.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs during the current period. The face amount of debt issued is reported as other financial sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

Deferred Outflows/Inflows of Resources

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to future period(s) and so will *not* be recognized as an outflow of resources (expenditure/expense) until then.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to future period(s) and so will *not* be recognized as an inflow of resources (revenue) until that time.

Net Position Flow Assumption

Sometimes the government will fund outlays for a particular purpose from both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted – net position and unrestricted – net position in the government-wide and proprietary fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the government’s policy to consider restricted – net position to have been depleted before unrestricted – net position is applied.

Fund Balance Flow Assumption

Sometimes the government will fund outlays for a particular purpose from both restricted and unrestricted resources (the total of committed, assigned, and unassigned fund balance). In order to calculate the amounts to report as restricted, committed, assigned and unassigned fund balance in the governmental fund financial statements a flow a flow assumption must be made about the order in which the resources are considered to be applied. It is the government's policy to consider restricted fund balance to have been depleted before using any of the components of unrestricted fund balance. Further, when the components of unrestricted fund balance can be used for the same purpose, committed fund balance is depleted first, followed by assigned fund balance. Unassigned fund balance is applied last.

Fund Balance

In the fund financial statements, fund balance for governmental funds is reported in classifications that comprise a hierarchy based primarily on the extent to which the City is bound to honor constraints on the specific purpose for which amounts in the funds can be spent. These fund balance categories are:

- *Non-Spendable*: Includes resources that are either in a nonspendable form or legally or contractually required to be maintained intact. Resources in nonspendable form include inventories, prepaids and deposits, and assets held for resale.
- *Restricted*: Includes resources that are restricted by external creditors (such as through debt covenants), grantors or contributors, or laws or regulations of other governments; or imposed by law through constitutional provisions or enabling legislation.
- *Committed*: Includes amounts that can only be used for the specific purposes as adopted by a resolution of the City Council. The City Council has committed through a budgetary resolution specific amounts in various operating funds for expenditures of a non-recurring nature and for cash flow purposes. Commitments may be established, modified, or rescinded by similar resolution.
- *Assigned*: Represents amounts that reflect the City's intended use of resources. Authority to classify portion of fund balance as assigned is explicitly granted to the City Council, City Manager, and the Director of Finance and Administrative Services as part of the yearly budget resolution passed and approved by the City of Astoria, City Council.
- *Unassigned*: Total fund balance in the General Fund in excess of nonspendable, restricted, committed, and assigned balance. This classification is also used to report any deficit fund balance amounts in other governmental funds

Net Pension Liability

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflow of resources related to pensions and pension expense, information about the fiduciary net position of the Oregon Public Employees Retirement System *OPERS) and addition to/deductions from OPER's fiduciary net position have been determined on the same basis as they are reported by OPERS. For this purpose, benefit payment (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

Other Post-Employment Benefits (OPEB)

Postemployment Benefits Other Than Pensions (OPEB). For purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the City's two separate plans the Implicit Rate Subsidy and Oregon Public Employees Retirement Systems (OPERS) and additions to/deductions from Implicit Rate Subsidy and OPERS's fiduciary net position have been determined on the same basis as they are reported by Implicit Rate Subsidy and OPERS. For this purpose, Implicit Rate Subsidy and OPERS recognizes benefit payments when due and payable in accordance with the benefit terms. Investments are reported at fair value, except for money market investments and participating interest-earning investment contracts that have a maturity at the time of purchase of one year or less, which are reported at cost.

Use of Estimates

In preparing the City's financial statements, management is required to make estimates and assumptions that affect the reported amounts of assets and liabilities, the disclosure of contingent assets and liabilities at the date of the financial statements, and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

2. STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY

Budgetary Information

Annual budgets for all funds are adopted on a basis consistent with Oregon Revised Statutes (ORS 294 – Local Budget Law). The process under which the budget is adopted is described in the following paragraphs.

Each April, the City Manager submits a proposed budget to the Budget Committee (consisting of the City Council and an equal number of citizens of the City). The City is required to budget all funds. The City's budget is prepared for each fund on the modified accrual basis of accounting. Estimated receipts and expenditures are budgeted for by fund and object. Information on the past two years' actual revenues and expenditures and current year estimates are included in the budget document.

The budget committee conducts public hearings for the purpose of obtaining citizens' comments and then approves a budget to submit to the City Council for final adoption. The approved expenditures for each fund may not be increased by more than 10% by Council without returning to the budget committee for a second approval. After the Council adopts the budget and certifies the total of ad valorem taxes to be levied, no additional tax levy may be made for that fiscal year.

The City Council legally adopts the budget by resolution before July 1, as per ORS 294.456.

The resolution authorizing appropriations for each fund sets the legal level of control by which expenditures cannot legally exceed appropriations. Total expenditures by department as established by the resolution are the legal level of control for the General and Public Works Funds. Expenditure categories of personal services, materials and services, capital outlay, debt service transfers, and contingency are the legal level of control for all other funds.

The City Council may change the budget throughout the year by transferring appropriations between levels of control and by adopting supplemental budgets as authorized by Oregon Revised Statutes. Unexpected additional resources may be added to the budget through the use of a supplemental budget. A supplemental budget requires hearings before the public, publications in newspapers, and adoption by the City Council. Management may not amend the budget without seeking the approval of the Council. The City had appropriation transfers during the year-ended June 30, 2019 and Council approved supplemental budget resolutions. Appropriations lapse as of year-end.

Excess of expenditures over appropriations

According to Oregon statute, the budget is monitored at the level of adopted appropriation. A fund that has identifiable programs are adopted and monitored at the program level. Funds that do not have identifiable programs are monitored at the major category level. For the period ending June 30, 2019 the following funds recorded expenditures over appropriations:

- City Hall Department 2200 of the General Fund \$ 632 – funds were available within the General Fund to cover the overage.
- 17th Street Dock Fund had an overage of \$ 1,089 in material and services – funds were available within other categories of this fund to cover the overage.

Deficit fund balance and net position

The City has three (3) instances of deficit fund balance as of June 30, 2019. The Public Works Improvement Fund had a deficit net position of \$ 2,116,300 the Combined Sewer Overflow Debt Service Fund had a deficit net position of \$ 20,342,657 and the Waterfront Bridges Replacement Project Fund had a deficit net position of \$ 14,825. These deficits are the result of transferring assets acquired to the Public Works Fund where the assets of Public Works operations reside.

3. DETAILED NOTES ON ALL FUNDS

Pooled Deposits and Investments

The City maintains a cash management pool for its cash and investments in which each fund participates. Interest earnings are distributed monthly based on fund balances.

Cash and investments are comprised of the following at June 30, 2019:

	Weighted Average Maturity (Years)	Fair Value
Cash on Hand (Petty Cash)	0.00	\$ 3,295
Demand Deposits	0.00	3,821,892
Investments in the State Treasurer's Local Government Investment Pool (LGIP)	0.00	21,516,398
Mill Pond Lots – Investment		<u>195,000</u>
Total Pooled Cash and Investments		<u>\$ 25,536,585</u>

The City participates in the State of Oregon Local Investment Pool (LGIP) which is an open-ended, no-load diversified portfolio created under ORS 294-805 to 294.895 and is not registered with the U.S. Securities and Exchange Commission as an investment company. The State Treasurer is the investment officer for the Pool and is responsible for all funds in the Pool. These funds must be invested and managed, like that of a prudent investor, exercising reasonable care, skill, and caution. Investments in the fund are further governed by portfolio guidelines issued by the Oregon Short-term Funds Board, which establish diversification percentages and specify the types and maturities of investments. The Oregon Audits Division of the Secretary of State's Office audits the Pool annually. The Division's report on the Pool as of and for the year ended June 30, 2019 was unmodified and may be obtained at the Oregon State Treasury, 350 Winter St. NE, Ste 100, Salem, OR 97310 or can be viewed at <http://records.sos.state.or.us/ORSOSWebDrawer/Recordpdf/6894069>

The City's position in LGIP at June 30, 2019 is stated at cost which approximates fair value. The City Categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of an asset. Level 1 inputs are quoted prices in active markets for identical assets and include the Municipal and US Agency Corporations investments. Level 2 inputs are quoted prices for similar assets in inactive markets and include the investments in LGIP and land held for investment.

The City has the following non-recurring fair value measurement as of June 30, 2017 for twelve lots at Mill Pond site based on appraisal of the property (Level 2 inputs):

Lots 74 – 78 and 81-84 valued at	\$ 135,000
Lots 79, 80 and 85 valued at	<u>60,000</u>
Total	<u>\$ 195,000</u>

Cash and Investments

The City does not have a formal investment policy designed to limit investments maturities as a means of managing its exposure to fair value losses arising from increasing interest rates and as such funds are invested in State of Oregon Local Government Investment Pool as authorized by Oregon Revised Statutes.

Credit risk

Investments in LGIP are regulated by the Oregon Short-Term Fund Board and approved by the Oregon Investment Council (ORS 294.805 to 294.895). The State Treasurer's Oregon Local Government Investment Pool is not registered with the SEC as an investment company and is unrated.

Concentration of credit risk

The City does not currently have an investment policy outside of investing in LGIP which would require recognition of credit risk concentration in any single corporate entity and its affiliates or subsidiaries that is in excess of five percent of the City's total investments (ORS 294.935).

Custodial credit risk – deposits

Custodial credit risk is the risk that in the event of a bank failure, the City's deposits may not be returned. The City does not have a deposit policy for custodial credit risk. The Federal Depository Insurance Corporation (FDIC) provides insurance for the City's deposits up to \$250,000 for the combined total of all deposit accounts at each financial institution. The remaining deposits are covered by the Public Funds Collateralization program (PFCP) of the State of Oregon in accordance with ORS 295. Depositories qualified under this program are required to pledge collateral against any public funds deposits in excess of deposit insurance amounts. This provides additional protection for public funds in the event of a bank failure or loss. ORS 295 sets the specific value of the collateral, as well as the types of collateral that are acceptable. ORS 295 creates a shared liability structure for participating depositories, better protecting public funds though still not guaranteeing that all funds are 100% protected. As of June 30, 2019, the book value of the City's deposits was \$3,817,177 and the bank balance was \$4,008,105. \$3,508,105 of the City's bank balances were exposed to custodial credit risk as they were collateralized under PFCP.

Custodial credit risk – investments

This is the risk, in the event of the failure of the counterparty, the City's investment in the value of its investments or collateral securities that are in the possession of an outside party are unrecoverable. The City had no investments of this kind at June 30, 2019.

Uncollectible Receivables

Receivable of the City's activities are reported net of uncollectible amounts. Total uncollectible amounts related to receivables of the current period are as follows:

	<u>Governmental Activities</u>	<u>Business Type Activities</u>
Water sales	\$ -	\$ 25,308
Sewer charges	-	11,370
Sewer surcharge	-	10,301
Daycare charges	8,300	-
	8,300	-
Total uncollectibles of the current fiscal year	\$ 8,300	\$ 46,979

CITY OF ASTORIA, OREGON
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June 30, 2019

Capital Assets

Capital asset activity for governmental activities, for the year ended June 30, 2019 was as follows:

Description	Beginning Balance	Additions	Deletions	Ending Balance
Land	\$ 1,466,005	\$ -	\$ -	\$ 1,466,005
Construction in Progress	<u>372,615</u>	<u>347,487</u>	<u>(60,620)</u>	<u>659,482</u>
Total non-depreciable	<u>1,838,620</u>	<u>347,487</u>	<u>(60,620)</u>	<u>2,125,487</u>
Buildings	11,457,892	-	-	11,457,892
Improvements other than buildings	6,586,430	278,380	-	6,864,810
Motor vehicles and equipment	5,344,453	140,311	-	5,484,764
Infrastructure	<u>3,188,465</u>	<u>1,330,968</u>	<u>-</u>	<u>4,519,433</u>
Total depreciable	26,577,240	1,749,659	-	28,326,899
Buildings	(3,593,995)	(301,091)	-	(3,895,086)
Improvements other than buildings	(2,155,009)	(451,622)	-	(2,606,631)
Motor vehicles and equipment	(3,210,391)	(350,152)	-	(3,560,543)
Infrastructure	<u>(732,258)</u>	<u>(231,976)</u>	<u>-</u>	<u>(964,234)</u>
Total accumulated depreciation	<u>(9,691,653)</u>	<u>(1,334,841)</u>	<u>0-</u>	<u>(11,026,494)</u>
Governmental activities capital assets, net	<u>\$ 18,724,207</u>	<u>\$ 762,305</u>	<u>(\$ 60,620)</u>	<u>\$ 19,425,892</u>

Depreciation was charged to functions as follows:

General government	\$ 80,021
Public safety	361,032
Culture and Recreation	171,342
Community Development	<u>722,446</u>
Total depreciation expense for governmental activities	<u>\$ 1,334,841</u>

CITY OF ASTORIA, OREGON
Notes to the Financial Statements
June 30, 2019

Capital asset activity for business-type activities for the year ended June 30, 2019 was as follows:

Description	Beginning Balance	Additions	Deletions	Ending Balance
Land	\$ 328,328	\$ -	\$ -	\$ 328,328
Construction in Progress	1,583,426	527,184	-	2,110,610
<i>Total non-depreciable</i>	<u>1,911,754</u>	<u>527,184</u>	<u>-</u>	<u>2,438,938</u>
Buildings	1,205,236	-	-	1,205,236
Improvements other than buildings	21,428,667	18,365	-	21,447,032
Machinery and equipment	3,887,922	270,193	-	4,158,115
Infrastructure	53,071,572	-	-	53,071,572
<i>Total depreciable</i>	<u>79,593,397</u>	<u>288,558</u>	<u>-</u>	<u>79,881,955</u>
<i>Accumulated depreciation</i>				
Buildings	(1,005,776)	(12,764)	-	(1,018,540)
Improvements other than buildings	(11,614,207)	(278,025)	-	(11,892,232)
Machinery and equipment	(2,851,220)	(221,499)	-	(3,072,719)
Infrastructure	(15,336,431)	(1,234,488)	-	(16,570,919)
<i>Total accumulated depreciation</i>	<u>(30,807,634)</u>	<u>(1,746,776)</u>	<u>-</u>	<u>(32,554,410)</u>
Business-type activities, net	<u>\$ 50,697,517</u>	<u>(\$ 931,034)</u>	<u>\$ -</u>	<u>\$ 49,766,483</u>

Depreciation expense for business-type activities is charge to functions as follows:

Public Works	\$ 135,650
Streets	116,407
Sewer	842,575
Water	470,104
17 th Street Dock	178,619
Cemetery	<u>3,421</u>
Total depreciation for business-type activities	<u>\$ 1,746,776</u>

CITY OF ASTORIA, OREGON
Notes to the Financial Statements
June 30, 2019

Interfund Receivables, Payables, and Transfers

Interfund transfers are used to provide funds for debt service, to contribute toward the cost of capital projects, and provide operational resources. The Interfund transfer activity for fiscal year ended June 30, 2019 is noted in the following table:

Transfers Out	Transfers In									Total
	Unemployment Fund	Public Works Fund	Emergency Communications Fund	Parks and Recreation Fund	Public Works Improvement Fund	Special Police Projects Fund	General Fund	Capital Improvement Fund	PW Capital Improvement Fund	
General Fund	\$ 6,000	\$ 32,655	\$ 414,479	\$ 1,111,110	\$ 15,211	\$ 1,400	\$ -	\$ 100,000	\$ -	\$ 1,680,855
Building Inspection Fund							20,800			20,800
Emergency Communications Fund							25,000			25,000
Local Improvement Debt Service Fund							50,000			50,000
State Tax Street Fund		615,000								615,000
17th Street Dock Fund				70,000				76,500		146,500
Public Works Improvement Fund									300,000	300,000
Combined Sewer Overflow Debt Service Fund		75,000			75,000					150,000
Public Works Fund			6,166		1,258,620		414,600			1,679,386
Promote Astoria Fund				360,350						360,350
7th St Dock Debt Service Fund							14,816			14,816
East Astoria Waterline Debt Svc Fund							395			395
	\$ 6,000	\$ 722,655	\$ 420,645	\$ 1,541,460	\$ 1,348,831	\$ 1,400	\$ 525,611	\$ 176,500	\$ 300,000	\$ 5,043,102

On the Statement of Activities, Interfund transfers between the same activity types are eliminated leaving only transfers between activity types remaining.

Interfund Receivables and Payables

Interfund receivables and payables are used to make short-term and long-term Interfund loans between funds. Due to/from advances are for longer term financing. The City has the following Due to/from positions which represents funds which have been reserved in the Local Improvement Debt Service Fund to offset future PERS increases:

Due To:	Due From	
	Local Improvement Debt Service Fund	Maritime Memorial Fund
General Fund	\$ 118,128	\$ -
Parks Operations Fund	15,180	-
Building Inspection Fund	4,644	-
Emergency Communication Fund	18,960	-
Public Works Fund	93,889	-
Astor West Urban Renewal Fund	-	50,000
Total Due To From Other Funds	<u>\$ 250,801</u>	<u>\$ 50,000</u>

CITY OF ASTORIA, OREGON
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June 30, 2019

Long-Term Debt

In the following tables, long-term debt information is presented separately with respect to governmental and business-type activities. The following table presents current year changes in those obligations and the current portions due for each issue. Pension, OPEB liabilities and compensated absences are presented separately.

During the year ended June 30, 2019, Government-Type and Business-type long-term liability activity was as follows:

Governmental Activities	Balance <u>June 30, 2018</u>	<u>Additions</u>	<u>Reductions</u>	Balance <u>June 30, 2019</u>	<u>Amounts Due Within One Year</u>
Notes and Lease Payable:					
Loans	\$ 294,006	\$ -	\$ (147,596)	\$ 146,410	\$ 72,173
Capital Leases Payable	<u>43,420</u>	<u>38,877</u>	<u>(42,156)</u>	<u>40,141</u>	<u>27,199</u>
Total Notes and Leases	337,426	38,877	(189,752)	186,551	99,372
Compensated Absences	337,525	40,556		378,081	230,073
Other Long Term Payable	60,000	-	-	60,000	12,000
Pension Transitional Liability	<u>732,333</u>	<u>-</u>	<u>(35,871)</u>	<u>696,462</u>	<u>44,947</u>
Total Governmental Activity	<u>\$ 1,467,284</u>	<u>\$ 79,433</u>	<u>\$ (225,623)</u>	<u>\$ 1,321,094</u>	<u>\$ 386,392</u>
Business Type Activities					
Notes and Lease Payable:					
Loans	\$ 28,481,279	\$ 164,151	\$ (1,629,983)	\$ 27,015,447	\$ 1,620,532
Total Notes and Leases	28,481,279	164,151	(1,629,983)	27,015,447	1,620,532
Compensated Absences	141,648	11,791	-	153,439	100,492
Pension Transitional Liability	<u>269,806</u>	<u>-</u>	<u>(19,432)</u>	<u>250,374</u>	<u>16,139</u>
Total Business Type Activity	<u>\$ 28,892,733</u>	<u>\$ 175,942</u>	<u>\$ (1,649,415)</u>	<u>\$ 27,419,260</u>	<u>\$ 1,737,163</u>

CITY OF ASTORIA, OREGON
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Debt Payable

The following is a summary of long-term debt for governmental activities and their recognized liabilities in the Statement of Net Position at June 30, 2019:

Ford Interceptor Lease # 2830:	15,047
\$ 42,500 due in annual installments through March 2020 – interest at 6.41%	
Ford Explorer Lease # 2852:	25,094
\$ 38,877 due in annual installments through October, 2020 – interest at 5.92%	
Fire Pumper Note Payable:	<u>146,410</u>
\$ 488,251 due in annual installments through January, 2021 –Interest at 2.86%	
Total	<u>\$ 186,551</u>

Vehicle Leases and Fire Pumper Notes Payable are satisfied through special revenues appropriations.

Annual debt service requirements to maturity for governmental loans payable are as follows:

Year	Principal	Interest	Total
2020	\$ 99,372	\$ 6,783	\$ 106,155
2021	87,179	2,964	90,143
2022	-	-	-
2023	-	-	-
2024	-	-	-
Subtotal Loans & Leases	<u>\$ 186,551</u>	<u>\$ 9,747</u>	<u>\$ 196,298</u>

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Notes to the Financial Statements
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Debt Payable (continued)

During the year ended June 30, 2019, Business-Type long-term liability activity was as follows:

Description	Amount
17 th Street Dock Reconstruction Loan # B11002: \$ 1,336,135 from Infrastructure Finance Authority (IFA) B11002 Due in annual installments from May, 2014 through December, 2039 at 4.00% interest.	1,043,843
Clean Water State Revolving Loans for CSO Projects: \$ 18,115,436 from Department of Environmental Quality (DEQ) payment six months after project completion date and semi-annual payments at interest ranging from 2.85 to 3.14%.	9,081,550
Business Oregon loans for CSO Projects: \$ 12,145,682. Annual payments commencing in FY 2015-16 at interest ranging from 1.94 to 2.09%	12,098,110
Skyline Water Tank Loan #L04001: \$ 1,158,000 from Oregon Economic Development (OEDD). Loan payments due from December 1, 2008 through December 1, 2026 at 4.62% interest.	623,814
Reservoir 3 Cover # S08003: \$ 3,223,199 from Infrastructure Financing Authority. Loan payments due from December 2009 through December 2029 at 1.0% interest.	1,847,329
Bear Creek Dam Line Replacement #Y10002: \$ 676,794 from Infrastructure Financing Authority. Loan payments due from December 2011 through December 2031 at 4.04% interest.	497,809
Waste Water Treatment Plant Upgrade #Y12006: \$ 704,265 from Infrastructure Finance Authority. Loan payments due from December 2014 through December 2038 at 2.03% interest.	630,813
Waterfront Bridge Replacement Loan # B17002: \$ 1,028,028 draw for initiation of work. Infrastructure Finance Authority. Loan payments are due June and December at 1.3% interest.	1,192,180
Total	\$ 27,015,448

CITY OF ASTORIA, OREGON
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Debt Payable (continued)

17th Street Dock Loan is satisfied through payments received from US Coast Guard Lease of the Dock; CSO Loans are satisfied through sewer surcharges to customers; Waterfront Bridge Replacement loan will be satisfied through Federal Highway Surface Transportation Program (STP) funds and the remaining loans are satisfied through water and sewer rates.

Annual debt service requirements to maturity for business-type loans payable are as follows:

Year	Principal	Interest	Total
2020	\$ 1,620,532	\$ 594,981	\$ 2,215,513
2021	1,660,248	555,266	2,215,514
2022	1,701,112	514,401	2,215,513
2023	1,743,165	472,350	2,215,515
2024	1,786,440	429,073	2,215,513
2025-2029	8,212,229	1,489,509	9,701,738
2030-2034	4,284,754	760,277	5,045,031
2035-2039	3,534,369	353,469	3,887,838
2040-2044	<u>1,280,419</u>	<u>67,594</u>	<u>1,348,013</u>
Subtotal Loans/Leases	\$ 25,823,268	\$ 5,236,920	\$ 31,060,188
Amounts Advanced Against Loan – no amortization	<u>1,192,180</u>	<u>-</u>	<u>1,192,180</u>
Total Enterprise	<u>\$ 27,015,448</u>	<u>\$ 5,236,920</u>	<u>\$ 32,252,368</u>

Available Credit

The City has available credit through First Bank of Omaha secured by its full faith and credit to pay for City issued credit cards. The balances for all credit cards are reconciled and paid each month with the maximum available credit set at \$ 70,000. The applicable interest rate for outstanding balances is 11.99%. The City does not carry over balances and no interest is charged for the credit card program. Average charges per month were approximately \$ 30,000 in Fiscal Year 2018-19 and \$ 29,400 in Fiscal Year 2017-18.

4. OTHER INFORMATION

Risk Management

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The City is a member of CIS Employee Benefits, a public entity risk pool currently operating a common risk management and insurance program and participates in Workers compensation coverage through SAIF. Based on the experience of the City and SAIF, the City may be liable for additional premiums for workers compensation coverage which is paid in advance using an annual estimate or it may receive a refund. The City has historically received refunds of the premiums after review or audit. Predetermined limits and deductible amounts are stated in the insurance policies.

Property tax Limitation

The State of Oregon has a constitutional limit on property taxes for governmental operations. Under the limitation, tax revenue is separated into those for public schools and those for local governments other than public schools. The limitation specifies a maximum rate for all local government operations of \$ 10.00 per \$ 1,000 of real market value, while schools are similarly limited to a \$ 5.00 maximum rate. Local government taxes in the City currently do not exceed the \$ 10.00 rate limit; however, this limitation may affect the availability of future tax revenues for the City.

An additional limit reduces the amount of operating property tax revenues available. This reduction was accomplished by rolling property values for 1997-98 back to their 1995-96 values less 10% and limiting

future tax value growth of each property to no more than 3% per year, subject to certain exceptions. Taxes levied to support bonded debt are exempted from the reductions. The Constitution also sets restrictive voter approval requirements for most tax including many fee increases and new bond issues.

Landfill Postclosure Care Costs

State and federal laws and regulations require the City to perform certain maintenance and monitoring functions at the site for a period up to thirty years post closure. The City's postclosure financial assurance has been estimated to cover a period of sixteen years as required by the DEQ permit. A portion of the postclosure care costs are paid each year. The \$ 383,960 reported as landfill postclosure liability at June 30, 2019, represents the post-closure costs estimated by Maul Foster Alongi on behalf of the City for the annually required report associated with the City's permit. This amount is utilized as the basis for the financial assurance the City is required to meet requirements of OAR 340 and GASB 18.

The City is required by state and federal laws and regulations to have financial assurance in place to finance postclosure care. The City has chosen to assure payments through use of an Alternative Financial Assurance as follows:

- 1) An annual on-going operating expense in the amount of at least \$ 27,130 is budgeted for the costs.
- 2) The source of funds for expenses are derived from the franchise and rental fees paid by Recology, Inc. The estimated fees for fiscal year 2019-20 are \$ 330,050.
- 3) The funds are receipted into the General Fund of the City.
- 4) City has certified funds in the General Fund accounts are adequate to cover the liability and meet OAR 340 requirements.

The City is in compliance with the financial assurance requirements at June 30, 2019.

Pension Plan

General Information about the Pension Plan

Plan description. Employees of the City are provided with pensions through the Oregon Public Employees Retirement System (OPERS) a cost-sharing multiple-employer defined benefit pension plan, the Oregon Legislature has delegated authority to the Public Employees Retirement Board to administer and manage the system. All benefits of the System are established by the legislature pursuant to ORS Chapters 238 and 238A. Tier One/Tier Two Retirement Benefit plan, established by ORS Chapter 238, is closed to new members hired on or after August 29, 2003. The Pension Program, established by ORS Chapter 238A, provides benefits to members hired on or after August 29, 2003. OPERS issues a publicly available Comprehensive Annual Financial Report and Actuarial Valuation that can be obtained at <https://www.oregon.gov/pers/EMP/Pages/Actuarial-Financial-Information.aspx>

Benefits provided under Chapter 238 – Tier One/Tier Two

Pension Benefits: The PERS retirement allowance is payable monthly for life. It may be selected from 13 retirement benefit options. These options include survivorship benefits and lump-sum refunds. The basic benefit is based on years of service and final average salary. A percentage (2.0 percent for police and fire employees, 1.67 percent for general service employees) is multiplied by the number of years of service and the final average salary. Benefits may also be calculated under either a formula plus annuity (for members who were contributing before August 21, 1981) or a money match computation if a greater benefit results.

A member is considered vested and will be eligible at minimum retirement age for a service retirement allowance if he or she has had a contribution in each of five calendar years or has reached at least 50 years of age before ceasing employment with a participating employer (age 45 for police and fire members). General service employees may retire after reaching age 55. Police and fire members are eligible after reaching age 50. Tier One general service employee benefits are reduced if retirement occurs prior to age 58 with fewer than 30 years of service. Police and fire member benefits are reduced if retirement occurs prior to age 55 with fewer than 25 years of service. Tier Two members are eligible for full benefits at age 60. The ORS Chapter 238 Defined Benefit Pension Plan is closed to new members hired on or after August 29, 2003.

Death Benefits: Upon the death of a non-retired member, the beneficiary receives a lump-sum refund of the member's account balance (accumulated contributions and interest). In addition, the beneficiary will

receive a lump-sum payment from employer funds equal to the account balance, provided one or more of the following conditions are met: the member was employed by a PERS employer at the time of death, the member died within 120 days after termination of PERS-covered employment, the member died as a result of injury sustained while employed in a PERS-covered job, or the member was on an official leave of absence from a PERS-covered job at the time of death.

Disability Benefits: A member with 10 or more years of creditable service who becomes disabled from other than duty-connected causes may receive a non-duty disability benefit. A disability resulting from a job-incurred injury or illness qualifies a member (including PERS judge members) for disability benefits regardless of the length of PERS-covered service. Upon qualifying for either a non-duty or duty disability, service time is computed to age 58 (55 for police and fire members) when determining the monthly benefit.

Benefit Changes After Retirement: Members may choose to continue participation in a variable equities investment account after retiring and may experience annual benefit fluctuations due to changes in the market value of equity investments. Under ORS 238.360 monthly benefits are adjusted annually through cost-of-living (COLA) changes. COLA is capped at 2.0 percent.

Benefits provided under Chapter 238A – OPSRP Define Benefit Pension Program (OPSRP DB)

Pension Benefits: This portion of OPSRP provides a life pension funded by employer contributions. Benefits are calculated with the following formula for members who attain normal retirement age:

Police and Fire: 1.8 percent is multiplied by the number of years of service and the final average salary. Normal retirement age for police and fire members is age 60 or age 53 with 25 years of retirement credit. To be classified as a police and fire member, the individual must have been employed continuously as a police and fire member for at least five years immediately preceding retirement.

General Service: 1.5 percent is multiplied by the number of years of service and the final average salary. Normal retirement age for general service members is age 65, or age 58 with 30 years of retirement credit.

A member of the OPSRP Pension Program becomes vested on the earliest of the following dates: the date the member completes 600 hours of service in each of five calendar years, the date the member reaches normal retirement age, and, if the pension program is terminated, the date on which termination becomes effective.

Death Benefits: Upon the death of a non-retired member, the spouse or other person who is constitutionally required to be treated in the same manner as the spouse, receives for life 50 percent of the pension that would otherwise have been paid to the deceased member.

Disability Benefits: A member who has accrued 10 or more years of retirement credits before the member becomes disabled or a member who becomes disabled due to job-related injury shall receive a disability benefit of 45 percent of the member's salary determined as of the last full month of employment before the disability occurred.

Benefit Changes After Retirement: Under ORS 238A.210 monthly benefits are adjusted annually through cost-of-living changes. Under current law, the cap on the COLA in fiscal year 2015 and beyond will vary based on 1.25 percent on the first \$60,000 of annual benefit and \$750 plus 0.15 percent on annual benefits above \$60,000.

Pension Assets, Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows
At June 30, 2019, the City reported a liability of \$ 11,044,443 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2018, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of December 31, 2016 rolled forward to June 30, 2018. The City's proportion of the net pension liability was based on a projection of the City's long-term share of contributions to the pension plan relative to the projected contributions of all participating entities, actuarially determined. At June 30, 2018, the City's proportion was 0.0729 percent, which decreased from its proportion of 0.0827 percent measured as of June 30, 2017.

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For the year ended June 30, 2019, the City recognized pension expense of \$ 765,447. At June 30, 2018, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 375,699	\$ -
Changes of assumptions	2,567,812	-
Net difference between projected and actual earnings on investments	-	490,436
Changes in proportion	329,122	1,133,875
Differences between employer contributions and proportionate share of contributions	319,202	20,002
Total (prior to post-MD contributions)	3,591,835	1,644,313
Contributions subsequent to the MD	1,194,263	-
Total	\$ 4,786,098	\$ 1,644,313

Deferred outflows of resources related to pensions of \$ 1,194,263 resulting from the City's contributions subsequent to the measurement date will be recognized as either a reduction of the net pension liability or an increase in the net pension asset in the year ended June 30, 2020. Other amounts reported as deferred outflows (inflows) of resources related to pensions will be recognized in pension expense as follows:

<u>Year ended June 30:</u>	
2020	\$ 1,178,346
2021	797,992
2022	(165,468)
2023	71,956
2024	64,696
Total	<u>\$ 1,947,522</u>

Actuarial Methods and Assumptions

The employer contribution rates effective July 1, 2017, through June 30, 2019, were set by OPERS using the entry age normal actuarial cost method. For the Tier One/Tier Two component of the PERS Defined Benefit Plan, this method produced an employer contribution rate consisting of (1) an amount for normal cost (the estimated amount necessary to finance benefits earned by the employees during the current service year), (2) an amount for the amortization of unfunded actuarial accrued liabilities, which are being amortized over a fixed period with new unfunded actuarial accrued liabilities being amortized over 20 years. For the OPSRP Pension Program component of the PERS Defined Benefit Plan, this method produced an employer contribution rate consisting of (a) an amount for normal cost (the estimated amount necessary to finance benefits earned by the employees during the current service year), (b) an amount for the amortization of unfunded actuarial accrued liabilities, which are being amortized over a fixed period with new unfunded actuarial accrued liabilities being amortized over 16 years.

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The total pension liability in the December 31, 2016 actuarial valuation was determined using the following actuarial assumptions:

Valuation Date	December 31, 2016
Measurement Date	June 30, 2018
Experience Study Report	2016, published July 26, 2017
Actuarial Cost Method	Entry Age Normal
Actuarial Assumptions:	
Inflation Rate	2.50 percent
Long-Term Expected Rate of Return	7.20 percent
Discount Rate	7.20 percent
Projected Salary Increases	3.50 percent overall payroll growth
Cost of Living Adjustments (COLA)	Blend of 2.00% COLA and grade COLA (1.25%/0.15%) in accordance with <i>Moro</i> decision, blend based on service.
Mortality	<p>Health retirees and beneficiaries: RP-2014 healthy annuitant, sex-distinct, generational with Unisex, Social Security Data Scale, with collar adjustments and set-backs as described in the valuation.</p> <p>Active Members: RP-2014 Employees, sex-distinct, generational with Unisex, Social Security Data Scale, with collar adjustments and set-backs as described in the valuation.</p> <p>Disabled retirees: RP-2014 Disabled retirees, sex-distinct, generational with Unisex, Social Security Data Scale.</p>

Actuarial valuations of an ongoing plan involve estimates of the value of projected benefits and assumptions about the probability of events far into the future. Actuarially determined amounts are subject to continual revision as actual results are compared to past expectations and new estimates are made about the future. Experience studies are performed as of December 31 of even numbered years. The methods and assumptions shown above are based on the 2016 Experience Study which reviewed experience for the four-year period ending on December 31, 2016.

Discount Rate

The discount rate used to measure the total pension liability was 7.20 percent. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and those of the contributing employers are made at the contractually required rates, as actuarially determined. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments for the Defined Benefit Pension Plan was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the City's proportionate share of the net pension liability to changes in the discount rate

The following presents the City's proportionate share of the net pension liability (asset) calculated using the discount rate of 7.20, as well as what the City's proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is 1-percentage-point lower (6.20%) or 1-percentage-point higher (8.20%) than the current rate:

	<u>1% Decrease (6.20%)</u>	<u>Discount Rate (7.20%)</u>	<u>1% Increase (8.20%)</u>
City's proportionate share of the net pension liability (asset)	\$ 18,457,350	\$ 11,044,443	\$ 4,925,694

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Long-term Expected Rate of Return

To develop an analytical basis for the selection of the long-term expected rate of return assumption, in July 2015 the PERS Board reviewed long-term assumptions developed by both Milliman's capital market assumptions team and the Oregon Investment Council's (OIC) investment advisors. The table below shows Milliman's assumptions for each of the asset classes in which the plan was invested at that time based on the OIC long-term target asset allocation. The OIC's description of each asset class was used to map the target allocation to the asset classes shown below. Each asset class assumption is based on a consistent set of underlying assumptions, and includes adjustment for the inflation assumption. These assumptions are not based on historical returns, but instead are based on a forward-looking capital market economic model.

Asset Class/Strategy	Assumed Asset Allocation		
	Low Range	High Range	Target
Cash	0.0%	3.0%	0.0%
Debt Securities	15.0%	25.0%	20.0%
Public Equity	32.5%	42.5%	37.5%
Private Equity	13.5%	21.5%	17.5%
Real Estate	9.5%	15.5%	12.5%
Alternative Equity	0.0%	12.5%	12.5%
Opportunity Portfolio	0.0%	3.0%	0.0%
Total			100.0%

Asset Class	Target Allocation	Compounded Annual Return (Geometric)
Core Fixed Income	8.00%	3.49%
Short-Term Bonds	8.00%	3.38%
Bank/Leveraged Loans	3.00%	5.09%
High Yield Bonds	1.00%	6.45%
Large/Mid Cap US Equities	15.75%	6.30%
Small Cap US Equities	1.30%	6.69%
Micro Cap US Equities	1.30%	6.80%
Developed Foreign Equities	13.13%	6.71%
Emerging Foreign Equities	4.12%	7.45%
Non-US Small Cap Equities	1.88%	7.01%
Private Equities	17.50%	7.82%
Real Estate (Property)	10.00%	5.51%
Real Estate (REITS)	2.50%	6.37%
Hedge Fund of Funds - Diversified	2.50%	4.09%
Hedge Fund - Event-Driven	0.63%	5.86%
Timber	1.88%	5.62%
Farmland	1.88%	6.15%
Infrastructure	3.75%	6.60%
Commodities	1.88%	3.84%
Total	100.00%	
Assumed Inflation - Mean		2.50%

Depletion Date Projection

GASB 68 generally requires that a blended discount rate be used to measure the Total Pension Liability (the Actuarial Accrued Liability calculated using the Individual Entry Age Normal Cost Method). The long-term expected return on plan investments may be used to discount liabilities to the extent that the plan's Fiduciary Net Position is projected to cover benefit payments and administrative expenses. A 20-year high quality (AA/Aa or higher) municipal bond rate must be used for periods where the Fiduciary Net position is not projected to cover benefit payments and administrative expenses. Determining the discount rate under GASB 68 will often require that the actuary perform complex projections of future benefit payments and pension plan investments. GASB 68 (paragraph 67) does allow for alternative

evaluations of projected solvency, if such evaluation can reliably be made. GASB does not contemplate a specific method for making an alternative evaluation of sufficiency; it is left to professional judgement.

The following circumstances justify an alternative evaluation of sufficiency for PERS:

- PERs has a formal written policy to calculate an Actuarially Determined Contribution (ADC), which is articulated in the actuarial valuation report.
- The ADC is based on a closed, layered amortization period, which means that payment of the full ADC each year will bring the plan to a 100% funded position by the end of the amortization period if future experience follows assumption.
- GASB 68 specifies that the projections regarding future solvency assume that plan assets earn the assumed rate return and there are no future changes in the plan provisions or actuarial method and assumption, which means that the projections would not reflect any adverse future experience which might impact the plan's funded position.

Based on these circumstances, it is our independent actuary's opinion that the detailed depletion date projections outlined in GASB 68 would clearly indicate that the Fiduciary Net Position is always projected to be sufficient to cover benefit payments and administrative expense.

Changes in Plan Provisions During the Measurement Period

There were no changes during the June 30, 2018 measurement period that require disclosure.

Changes in Plan Provisions Subsequent to Measurement Date

There were no changes during the June 30, 2018 measurement period that require disclosure.

Payable to the Pension Plan

The City incurred a transitional liability when the City joined the State and Local Government Pool (SLGRP). The current balance of the transitional liability is \$ 946,837. This amount is amortized by a percentage addition to the City's PERS rate. The current amount of the amortization percentage is 1.77 % added to the City's total rate for each rate classification.

OPSRP Individual Account Program (OPSRP IAP)

Pension Benefits: The Individual Account Program (IAP) is a defined contribution pension plan. An IAP member becomes vested on the date the employee account is established or on the date the rollover account was established. If the employer makes optional employer contributions for a member, the member becomes vested on the earliest of the following dates: the date the member completes 600 hours of service in each of five calendar years, the date the member reaches normal retirement age, the date the IAP is terminated, the date the active member becomes disabled, or the date the active member dies.

Upon retirement, a member of the OPSRP Individual Account Program (IAP) may receive the amounts in his or her employee account, rollover account, and vested employer account as a lump-sum payment or in equal installments over a 5-, 10-, 15-, 20-year period or an anticipated life span option. Each distribution option has a \$200 minimum distribution limit.

Death Benefits: Upon the death of a non-retired member, the beneficiary receives in a lump sum the member's account balance, rollover account balance, and vested employer optional contribution account balance. If a retired member dies before the installment payments are completed, the beneficiary may receive the remaining installment payments or choose a lump-sum payment.

Recordkeeping: OPERS contracts with VOYA Financial to maintain IAP participant records.

Contributions: PERS funding policy provides for monthly employer contributions at actuarially determined rates. These contributions, expressed as a percentage of covered payroll, are intended to accumulate sufficient assets to pay benefits when due. This funding policy applies to the PERS Defined Benefit Plan and the Other Postemployment Benefit Plans. Employer contribution rates during the period were based on the December 31, 2015 actuarial valuation. The rates based on a percentage of payroll, first became effective July 1, 2017. Employer contributions for the year ended June 30, 2019 were \$ 1,255,295, excluding amounts to fund employer specific liabilities. The rates in effect for the fiscal year ended June 30, 2019 were 24.66 percent for Tier One/Tier Two General Service Member, 24.16 percent for Tier One/Tier Two Police and Fire, 15.79 percent for OPSRP Pension Program General Service Members, 20.56 percent for OPSRP Pension Program Police and Fire Members, and 6 percent for

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OPSRP Individual Account Program.

Employee Contributions: Beginning January 1, 2004, all employee contributions were placed in the OPSRP Individual Account Program (IAP), a defined contribution pension plan established by Oregon Legislature. Prior to that date, all member contributions were credited to the Defined Benefit Pension Plan. Member contributions are set by statute at 6.0 percent of salary and are remitted by participating employers. The contributions are either deducted from member salaries or paid by the employers on the members behalf. The IAP member accounts represent member contributions made on or after January 1, 2004, plus earnings allocations less disbursements for refunds, death benefits, and retirements.

Deferred Compensation Plans

The City has three deferred compensation trust plans, created in accordance with Internal Revenue Code Section 457. The trusts hold assets for the exclusive benefit of plan participants and their beneficiaries. Participation in the deferred compensation plan is voluntary. The amounts accumulated under these plans, including investment earnings, are excluded from the financial statements of the City.

Post Employment Benefits Other than Pensions

The other postemployment benefits (OPEB) asset, deferred outflows of resources, liability, and deferred inflows of resources as reported on the government wide statement of net position is a combination of two separate OPEB plans. The City provides an implicit rate subsidy for retiree health insurance premiums, and contributes to the State of Oregon's PERS cost-sharing multiple-employer defined health insurance benefit plan. The amounts reported on the financial statements relate to the plans as follows:

	Implicit Rate Subsidy	PERS RHIA Plan	Total OPEB on Financials
Net OPEB Asset	\$ -	\$ 67,341	\$ 67,341
Deferred Outflows of Resources			
Change in Assumptions	-	-	-
Change in Proportionate Share	-	297	297
Contributions After MD	154,982	29,892	184,874
Total OPEB Liability	(893,383)	-	(893,383)
Deferred Inflows of Resources			
Difference in Expected and Actual Experience	(50,367)	(3,816)	(54,183)
Difference in Earnings	-	(14,519)	(14,519)
Change in Assumptions	(82,909)	(214)	(83,123)
Change in Proportionate Share	-	(69)	(69)
OPEB Expense/(Income)*	67,642	(6,232)	61,410

*Included in program expenses on Statement of Activities

General Information about the Implicit Rate Subsidy OPEB Plan

Plan description. The City's single-employer defined benefit postemployment healthcare plan is administered by CityCounty Insurance Services (CIS). Benefit provisions are established through negotiations between the City and representatives of collective bargaining units or through resolutions passed by City Council. No assets are accumulated in a trust that meets the criteria in paragraph 4 of Statement 75.

The City's postemployment healthcare plan administrator issues a publicly available financial report that includes financial statements and required supplementary information for CIS. This report may be obtained through their website at: <https://www.cisoregon.org/About/TrustDocs>.

CITY OF ASTORIA, OREGON
Notes to the Financial Statements
June 30, 2019

Benefits Provided. The plan provides eligible retirees and their dependents under age 65 the same health care coverage at the same premium rates as offered to active employees. The retiree is responsible for the premiums. As of the valuation date of July 1, 2018, the following employees were covered by the benefit terms:

Active employees	78
Eligible retirees	7
Spouses of ineligible retirees	3
Total participants	88

OPEB Plan Liability, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

The City's total OPEB liability of \$ 893,383 was measured as of June 30, 2018, and was determined by an actuarial valuation as of July 1, 2018.

For the fiscal year ended June 30, 2019, the City recognized OPEB expense from this plan of \$ 67,642. At June 30, 2018, the City reported deferred outflows of resources and deferred inflows of resources related to this OPEB plan from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ -	\$ 50,367
Changes of assumptions	-	82,909
Changes in proportionate share	-	-
Total (prior to post-MD contributions)	-	133,276
Contributions subsequent to the MD	154,982	-
	154,982	-
Total	\$ 154,982	\$ 133,276

Deferred outflows of resources related to OPEB of \$ 154,982 resulting from the City's contributions subsequent to the measurement date will be recognized as a reduction of the total OPEB liability in the year ended June 30, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year ended June 30:	
2020	\$ (17,228)
2021	(17,228)
2022	(17,228)
2023	(17,228)
2024	(17,228)
Thereafter	(47,136)
Total	\$ (133,276)

Actuarial Assumptions and Other Inputs. The total OPEB liability in the July 1, 2018 valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

CITY OF ASTORIA, OREGON
Notes to the Financial Statements
June 30, 2019

Actuarial Cost Method	Entry Age Normal
Actuarial Assumptions:	
Inflation Rate	2.50 percent
Discount Rate	3.87 percent
Projected Salary Increases	3.50 percent overall payroll growth
Retiree Healthcare Participation	80% of members eligible for Employer-paid health care coverage. 80% will elect spouse coverage. 40% of all other eligible employees. 60% of male members and 35% of female members will elect spouse coverage.
Mortality	Health retirees and beneficiaries: RP-2014 healthy annuitant, sex distinct mortality tables blended 50/50 blue collar and white collar, set back one year for males. Mortality is projected on a generational basis using the Unisex Social Security Data scale. Healthcare cost trend rate: Medical and vision: 7.00 percent per year decreasing to 4.75 percent. Dental: 4.50 percent per year

The discount rate was based on Bond Buyer 20-Year General Obligation Bond Index.
Changes in the Total OPEB Liability. Changes in assumptions reflect a change in the discount rate from 3.58% to 3.87%.

	Total OPEB Liability
Balance as of June 30, 2018	<u>\$ 970,770</u>
Changes for the year:	
Service cost	49,405
Interest on Total OPEB Liability	35,465
Effect of economic demographic gains or losses	(56,824)
Effect of assumptions changes or inputs	(45,851)
Benefit payments	<u>(59,582)</u>
Balance as of June 30, 2019	<u><u>\$ 893,383</u></u>

CITY OF ASTORIA, OREGON
Notes to the Financial Statements
June 30, 2019

Sensitivity of the Total OPEB Liability. The following presents the City's OPEB liability, as well as what the liability would be if it were calculated using a discount rate that is 1-percentage-point lower (2.87 percent) or 1-percentage-point higher (4.87 percent) than the current discount rate:

<u>Discount Rate:</u>	<u>1% Decrease</u> <u>(2.87%)</u>	<u>Current Discount</u> <u>Rate (3.87%)</u>	<u>1% Increase</u> <u>(4.87%)</u>
Total OPEB Liability	\$ 949,512	\$ 893,383	\$ 841,163
<u>Healthcare Cost Trend:</u>	<u>1% Decrease</u>	<u>Current Health</u> <u>Care Trend Rates</u>	<u>1% Increase</u>
Total OPEB Liability	\$ 825,660	\$ 893,383	\$ 972,633
<u>Discount Rate:</u>	<u>1% Decrease</u> <u>(6.20%)</u>	<u>Current Discount</u> <u>Rate (7.20%)</u>	<u>1% Increase</u> <u>(8.20%)</u>
Total OPEB Liability	\$ (39,209)	\$ (67,341)	\$ (91,287)

PERS Retirement Health Insurance Account

Plan Description. The City contributes to the PERS Retirement Health Insurance Account (RHIA) for each of its eligible employees. RHIA is a cost-sharing multiple-employer defined benefit other postemployment benefit plan administered by PERS. RHIA pays a monthly contribution toward the cost of Medicare companion health insurance premiums for eligible retirees. ORS 238.420 established this trust fund. The Oregon Legislature has delegated authority to the Public Employees Retirement Board to administer and manage the system. The plan is closed to new entrants hired after August 29, 2003. PERS issues publicly available financial statements and required supplementary information. That report may be obtained by writing to Oregon Public Employees Retirement System, PO Box 23700, Tigard, OR 97281-3700, or online at <http://www.oregon.gov/pers/Documents/financials/CAFR/2018-CAFR.pdf>

Benefits Provided. Because RHIA was created by enabling legislation (ORS 238.420), contribution requirements of the plan members and the participating employers were established and may be amended only by the Oregon Legislature. ORS require that an amount equal to \$60 or the total monthly cost of Medicare companion health insurance premiums coverage, whichever is less, shall be paid from the RHIA established by the employer, and any monthly cost in excess of \$60 shall be paid by the eligible retired member in the manner provided in ORS 238.410. To be eligible to receive this monthly payment toward the premium cost, the member must: (1) have eight years or more of qualifying service in PERS at the time of retirement or receive a disability allowance as if the member had eight years or more of creditable service in PERS, (2) receive both Medicare Parts A and B coverage, and (3) enroll in a PERS-sponsored health plan. A surviving spouse or dependent of a deceased PERS retiree who was eligible to receive the subsidy is eligible to receive the subsidy if he or she (1) is receiving a retirement benefit or allowance from PERS or (2) was insured at the time the member died and the member retired before May 1, 1991.

Contributions. PERS funding policy provides for employer contributions at actuarially determined rates. These contributions, expressed as a percentage of covered payroll, are intended to accumulate sufficient assets to pay benefits when due. Employer contribution rates for the period were based on the December 31, 2016 actuarial valuation. The rates based on a percentage of payroll, first became effective July 1, 2017. The City's contribution rates for the period were 0.50% for Tier One/Tier Two members, and 0.43% for OPSRP members. The City's total for the year ended June 30, 2019 contributions was \$ 29,892.

OPEB Assets, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

At June 30, 2019, the City reported an asset of \$ 67,341 for its proportionate share of the OPERS net OPEB asset. The net OPEB asset was measured as of June 30, 2018, and the total OPEB asset used to calculate the net OPEB asset was determined by an actuarial valuation as of December 31, 2016 rolled forward to June 30, 2018. The City's proportion of the net OPEB asset was based on the City's contributions to the RHIA program during the measurement period relative to contributions from all

CITY OF ASTORIA, OREGON
Notes to the Financial Statements
June 30, 2019

participating employers. At June 30, 2018, the City's proportionate share was 0.0603%, which is a decrease from its proportion of 0.0622% as of June 30, 2017.

For the year ended June 30, 2019, the City recognized OPEB income from this plan of \$ 6,232. At June 30, 2019, the City reported deferred outflows of resources and deferred inflows of resources related to this OPEB plan from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ -	\$ 3,816
Changes of assumptions	-	214
Net difference between projected and actual earnings on investments	-	14,519
Changes in proportionate share	297	69
Differences between employer contributions and proportionate share of contributions	-	-
Total (prior to post-MD contributions)	297	18,618
Contributions subsequent to the MD	29,892	-
Total	\$ 30,189	\$ 18,618

Deferred outflows of resources related to OPEB of \$ 29,892 resulting from the City's contributions subsequent to the measurement date will be recognized as an increase in the net OPEB asset in the year ended June 30, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

<u>Year ended June 30:</u>	
2020	\$ (6,022)
2021	(6,009)
2022	(4,845)
2023	(1,445)
2024	-
Total	\$ (18,321)

CITY OF ASTORIA, OREGON
Notes to the Financial Statements
June 30, 2019

Actuarial Methods and Assumptions

The total OPEB asset in the December 31, 2016 actuarial valuation methods and assumptions are the same as listed above in note 4 – Other Information Pension Plan.

Long-term Expected Rate of Return

To develop an analytical basis for the selection of the long-term expected rate of return assumption are the same as listed above in note 4- Other Information Pension Plan.

Discount Rate. The discount rate used to measure the total OPEB liability was 7.20% for the RHIA Plan. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and those contributing employers are made at the contractually required rates, as actuarially determined. Based on those assumptions, the RHIA plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments for the RHIA Plan was applied to all periods of projected benefit payments to determine the total OPEB liability.

Sensitivity of the City's proportionate share of the net OPEB liability (asset) to changes in the discount rate. The following presents the City's proportionate share of the net OPEB liability (asset) calculated using the discount rate of 7.20%, as well as what the City's proportionate share of the net OPEB liability (asset) would be if it were calculated using a discount rate that is 1-percentage-point lower (6.20%) or 1-percentage-point higher (8.20%) than the current rate:

Discount Rate:

	<u>1% Decrease (6.20%)</u>	<u>Current Discount Rate (7.20%)</u>	<u>1% Increase (8.20%)</u>
Total OPEB Liability	\$ (39,209)	\$ (67,341)	\$ (91,287)

OPEB Plan Fiduciary Net Position. Detailed information about the pension plan's fiduciary net position is available in the separately issued OPERS financial report.

Changes in Plan Provisions During the Measurement Period. There were no changes during the June 30, 2019 measurement period that require disclosure.

Changes in Plan Provisions Subsequent to Measurement Date. There were no changes during the June 30, 2019 measurement period that require disclosure.

Encumbrance Accounting

All year end outstanding encumbrances lapse at year-end and are appropriated as required to the subsequent year.

GASB Pronouncements Implemented

GASB Statement No. 88, Certain Disclosures Related to Debt, Including Debt Borrowings and Direct Placements. This Statement was issued April 2018 to improve the information that is disclosed in notes to governmental financial statements related to debt, including direct borrowings and direct placements. It also clarifies which liabilities governments should include when disclosing information related to debt. Information related to available credit for City procurement cards has been included in the footnotes of the financial statements.



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REQUIRED SUPPLEMENTARY INFORMATION

REQUIRED SUPPLEMENTARY INFORMATION

Required supplementary information includes financial information and disclosures that are required by the GASB but are not considered a part of the basic financial statements.

- Budgetary Comparison Schedules
 - General Fund #001
 - Capital Improvement Fund #102
 - Parks Operation Fund #158
 - Local Improvement Debt Service Fund #250

The Urban Renewal Agency does not have a legally adopted annual budget as it is two separate funds the Urban Renewal Agency East Fund #126 and Urban Renewal Agency West Fund #127, therefore we are not presenting it as required supplementary information per GASB 34, paragraph 130. These funds are presented as supplementary information.

CITY OF ASTORIA, OREGON
GENERAL FUND #001
SCHEDULE OF REVENUE, EXPENDITURES, AND
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL
For the Fiscal Year Ended June 30, 2019

	Budget		Actual	Variance
	Original	Final		Positive (Negative)
REVENUES:				
Taxes	\$ 5,950,550	\$ 5,950,550	\$ 6,131,791	\$ 181,241
Charges For Services	253,010	253,010	316,216	63,206
Sale of City Property	-	-	30,023	30,023
Interest Earnings	52,200	52,200	125,300	73,100
Gifts, Bequests, and Grants	-	-	12,166	12,166
Miscellaneous	41,300	41,300	82,526	41,226
Delinquent Ad Valorem Taxes	190,000	190,000	126,498	(63,502)
Fines and Forfeits	104,500	104,500	160,258	55,758
Non Ad Valorem Taxes	2,407,915	2,407,915	2,683,632	275,717
Licenses & Permits	17,100	17,100	25,524	8,424
Total Revenues	9,016,575	9,016,575	9,693,934	677,359
EXPENDITURES:				
General Government	2,086,685	2,088,685	1,925,242	163,443
Community Development	403,510	403,510	353,031	50,479
Public Safety	4,830,315	4,830,315	4,497,362	332,953
Culture and Recreation	531,275	531,275	508,981	22,294
Contingency	2,559,601	2,557,601	-	2,557,601
Total Expenditures	10,411,386	10,411,386 (2)	7,284,616	3,126,770
Revenues Over (Under) Expenditures	(1,394,811)	(1,394,811)	2,409,318	3,804,129
OTHER FINANCING SOURCES (USES):				
Transfers In	510,400	525,611	525,611	-
Transfers Out	(1,672,989)	(1,688,200) (1)	(1,680,855)	7,345
Total Other Financing Sources (Uses)	(1,162,589)	(1,162,589)	(1,155,244)	7,345
Net Changes in Fund Balances	(2,557,400)	(2,557,400)	1,254,074	3,811,474
FUND BALANCE, BEGINNING	2,557,400	2,557,400	4,168,569	1,611,169
FUND BALANCE, ENDING	\$ -	\$ -	\$ 5,422,643	\$ 5,422,643

(1) Appropriation Level

(2) See the Schedule of Expenditures for appropriation levels of departments.

CITY OF ASTORIA, OREGON
CAPITAL IMPROVEMENT FUND #102
SCHEDULE OF REVENUES, EXPENDITURES, AND
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL
For the Fiscal Year Ended June 30, 2019

	Budget		Actual	Variance Positive (Negative)
	Original	Final		
REVENUES:				
Intergovernmental	\$ 280,000	\$ 280,000	\$ 279,463	\$ (537)
Sale of City Property	220,000	220,000	247,891	27,891
Interest Earnings	15,000	15,000	42,703	27,703
Miscellaneous	-	-	8,811	8,811
	<u>515,000</u>	<u>515,000</u>	<u>578,868</u>	<u>63,868</u>
Total Revenues				
	515,000	515,000	578,868	63,868
EXPENDITURES:				
Materials and Service	359,700	359,700 (1)	244,231	115,469
Capital Outlay	508,970	508,970 (1)	340,530	168,440
Debt Service:				
Principal	192,770	192,770 (2)	189,752	3,018
Interest	11,860	11,860 (2)	10,406	1,454
Contingency	150,000	150,000 (1)	-	150,000
	<u>1,223,300</u>	<u>1,223,300</u>	<u>784,919</u>	<u>438,381</u>
Total Expenditures				
	1,223,300	1,223,300	784,919	438,381
Revenues Over (Under) Expenditures	(708,300)	(708,300)	(206,051)	502,249
OTHER FINANCING SOURCES (USES):				
Transfers In	176,500	176,500	176,500	-
	<u>176,500</u>	<u>176,500</u>	<u>176,500</u>	<u>-</u>
Total Other Financing Sources (Uses)				
	176,500	176,500	176,500	-
Net Changes in Fund Balances	(531,800)	(531,800)	(29,551)	502,249
FUND BALANCES, BEGINNING	<u>1,390,000</u>	<u>1,390,000</u>	<u>1,751,092</u>	<u>361,092</u>
FUND BALANCES, ENDING	<u>\$ 858,200</u>	<u>\$ 858,200</u>	<u>\$ 1,721,541</u>	<u>\$ 863,341</u>

(1) Appropriation Level

(2) Debt Service is Appropriated together at \$ 204,630

**CITY OF ASTORIA, OREGON
PARKS OPERATION FUND #158
SCHEDULE OF REVENUES, EXPENDITURES, AND
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL
For the Fiscal Year Ended June 30, 2019**

	Budget		Actual	Variance Positive (Negative)
	Original	Final		
REVENUES:				
Charges For Services	\$ 1,235,100	\$ 1,235,100	\$ 1,305,516	\$ 70,416
Total revenues	1,235,100	1,235,100	1,305,516	70,416
EXPENDITURES:				
Aquatic	920,410	920,410	831,960	88,450
Parks Recreation & Administration	1,212,620	1,212,620	1,136,810	75,810
Maintenance	643,530	643,530	512,367	131,163
Total expenditures	2,776,560	2,776,560 (2)	2,481,137	295,423
Revenues over (under) expenditures	(1,541,460)	(1,541,460)	(1,175,621)	365,839
OTHER FINANCING SOURCES (USES):				
Transfers In	1,541,460	1,541,460	1,541,460	-
Total other financing sources (uses)	1,541,460	1,541,460	1,541,460	-
Net changes in fund balances	-	-	365,839	365,839
FUND BALANCES, BEGINNING	-	-	397,213	397,213
FUND BALANCES, ENDING	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 763,052</u>	<u>\$ 763,052</u>

(2) See the Schedule of Expenditures for appropriation levels of departments.

CITY OF ASTORIA, OREGON
LOCAL IMPROVEMENT DEBT SERVICE FUND #250
SCHEDULE OF REVENUES, EXPENDITURES, AND
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL
For the Fiscal Year Ended June 30, 2019

	Budget		Actual	Variance Positive (Negative)
	Original	Final		
REVENUES:				
Interest Earnings	\$ 7,500	7,500	\$ 9,416	1,916
Total Revenues	7,500	7,500	9,416	1,916
EXPENDITURES:				
Contingency	20,000	20,000 (1)	-	20,000
Total Expenditures	20,000	20,000	-	20,000
Revenues Over (Under) Expenditures	(12,500)	(12,500)	9,416	21,916
OTHER FINANCING SOURCES (USES):				
Transfers Out	(50,000)	(50,000) (1)	(50,000)	-
Total Other Financing Sources (Uses)	(50,000)	(50,000)	(50,000)	-
Net Changes in Fund Balances	(62,500)	(62,500)	(40,584)	21,916
FUND BALANCES, BEGINNING	200,150	200,150	169,467	(30,683)
FUND BALANCES, ENDING	<u>\$ 137,650</u>	<u>\$ 137,650</u>	<u>\$ 128,883</u>	<u>\$ (8,767)</u>

(1) Appropriation Level

CITY OF ASTORIA, OREGON
SCHEDULE OF THE PROPORTIONATE SHARE OF THE NET PENSION LIABILITY
For the Last Ten Fiscal Years¹

Measurement Date June 30,	(a) City's proportion of the net pension liability (asset)	(b) City's proportionate share of the net pension liability (asset)	(c) City's covered payroll	(b/c) City's proportionate share of the net pension liability (asset) as a percentage of its	Plan fiduciary net position as a percentage of the total pension liability
2018	0.07290695%	\$ 11,044,443	\$ 6,411,005	172.27%	82.10%
2017	0.08271266%	11,149,698	6,214,469	179.42%	83.10%
2016	0.07660144%	11,499,655	5,586,399	205.85%	80.53%
2015	0.08783575%	5,043,056	5,473,635	92.13%	91.90%
2014	0.08573594%	(1,943,389)	5,446,273	-35.68%	103.60%
2013	0.08783575%	673,613	5,273,682	12.77%	91.97%

The amounts presented for each fiscal year were actuarial determined at December 31 and rolled forward to the measurement date.

¹This schedule is presented to illustrate the requirements to show information for 10 years. However, until a full 10-year trend has been compiled, information is presented only for the years for which the required supplementary information is available.

**CITY OF ASTORIA, OREGON
SCHEDULE OF CONTRIBUTIONS
For the Last Ten Fiscal Years¹**

Year Ended June 30,	(a) Statutorily required contribution	(b) Contributions in relation to the statutorily required contribution	(a-b) Contribution deficiency (excess)	(c) City's covered payroll	(b/c) Contributions as a percent of covered payroll
2019	\$ 1,194,263	\$ 1,194,263	0	\$ 6,607,629	-
2018	1,182,840	1,182,840	-	6,411,005	18.45%
2017	965,516	965,516	-	6,214,469	15.54%
2016	955,836	955,836	-	5,586,399	17.11%
2015	733,439	733,439	-	5,473,635	13.40%
2014	764,158	764,158	-	5,446,273	-

The amounts presented for each fiscal year were actuarial determined at December 31 and rolled forward to the measurement date.

¹This schedule is presented to illustrate the requirements to show information for 10 years. However, until a full 10-year trend has been compiled, information is presented only for the years for which the required supplementary information is available.

NOTES TO SCHEDULE

Actuarial Assumptions and Methods Used to Set the Actuarially Determined Contributions

Actuarial valuation:	December 31, 2015	December 31, 2013	December 31, 2011
Effective:	July 2017 - June 2019	July 2015 - June 2017	July 2013 - June 2015
Actuarial cost method:	Entry Age Normal	Entry Age Normal	Projected Unit Credit
Amortization method:	Level percentage of payroll	Level percentage of payroll	Level percentage of payroll
Asset valuation method:	Market value	Market value	Market value
Remaining amortization periods:	20 years	20 years	N/A
Actuarial assumptions			
Inflation rate	2.50 percent	2.75 percent	2.75 percent
Projected salary increases	3.50 percent	3.75 percent	3.75 percent
Investment rate of return	7.50 percent	7.75 percent	8.00 percent

CITY OF ASTORIA, OREGON
SCHEDULE OF PROPORTIONATE SHARE - RHIA
For the Last Ten Fiscal Years¹

Measurement Date June 30,	(a) City's proportion of the net OPEB liability (asset)	(b) City's proportionate share of the net OPEB liability (asset)	(c) Covered payroll	(b/c) City's proportionate share of the net OPEB liability (asset) as a percentage of its covered payroll	Plan fiduciary net position as a percentage of the total OPEB liability
2018	0.06032657%	\$ (67,341)	\$6,411,005	-1.05%	124.00%
2017	0.06222800%	(25,970)	6,214,469	-0.42%	108.90%

NOTES TO SCHEDULE

The amounts presented for each fiscal year were actuarial determined at December 31 and rolled forward to the measurement date.

¹This schedule is presented to illustrate the requirements to show information for 10 years. However, until a full 10-year trend has been compiled, information is presented only for the years for which the required supplementary information is available.

Changes of Assumptions:

The PERS Board adopted assumption changes that were used to measure the June 30, 2018 total OPEB liability. The changes include lowering of the long-term expected rate of return to 7.20 percent. In addition, healthy retiree participation and healthy mortality assumptions were changes to reflect an updated trends and mortality improvement scale for all groups.

**CITY OF ASTORIA, OREGON
SCHEDULE OF CONTRIBUTIONS - RHIA
For the Last Ten Fiscal Years¹**

Year Ended June 30,	(a) Contractually determined contribution	(b) Contributions in relation to the actuarially required contribution	(a-b) Contribution deficiency (excess)	(c) Covered payroll	(b/c) Contributions as a percent of covered payroll
2019	\$ 29,892	\$ 29,892	\$ -	\$ 6,607,629	0.45%
2018	29,210	29,210	-	6,411,005	0.46%
2017	30,981	30,981	-	6,214,469	0.50%

The amounts presented for each fiscal year were actuarial determined at December 31 and rolled forward to the measurement date.

¹This schedule is presented to illustrate the requirements to show information for 10 years. However, until a full 10-year trend has been compiled, information is presented only for the years for which the required supplementary information is available.

NOTES TO SCHEDULE

Actuarial Assumptions and Methods Used to Set the Actuarially Determined Contributions

Actuarial valuation:	December 31, 2015	December 31, 2013	December 31, 2011
Effective:	July 2017 - June 2019	July 2015 - June 2017	July 2013 - June 2015
Actuarial cost method:	Entry Age Normal	Entry Age Normal	Projected Unit Credit
Amortization method:	Level percentage of payroll, closed	Level percentage of payroll, closed	Level percentage of payroll, closed
Amortization period:	10 years	10 years	10 years
Asset valuation method:	Market value	Market value	Market value
Remaining amortization periods:	20 years	20 years	N/A
Actuarial assumptions			
Inflation rate	2.50 percent	2.75 percent	2.75 percent
Projected salary increases	3.50 percent	3.75 percent	3.75 percent
Investment rate of return	7.50 percent	7.75 percent	8.00 percent
Healthcare cost trend rates	None. Statute stipulates \$60 monthly payment for healthcare insurance	None. Statute stipulates \$60 monthly payment for healthcare insurance	None. Statute stipulates \$60 monthly payment for healthcare insurance

CITY OF ASTORIA, OREGON
SCHEDULE OF CHANGES IN TOTAL OPEB LIABILITY AND RELATED RATIOS
For the Last Ten Fiscal Years¹

	<u>2019</u>	<u>2018</u>
Total OPEB Liability		
Service Interest	\$ 49,405	\$ 53,637
Interest	35,465	29,407
Changes of benefit terms	-	-
Differences between economic/demographic gains or losses	(56,824)	-
Changes of assumptions	(45,851)	(53,390)
Benefit payment	<u>(59,582)</u>	<u>(73,637)</u>
Net change in total OPEB liability	<u>(77,387)</u>	<u>(43,983)</u>
Total OPEB liability - beginning	<u>970,770</u>	<u>1,014,753</u>
Total OPEB liability - ending (a)	<u><u>\$ 893,383</u></u>	<u><u>\$ 970,770</u></u>
Covered-employee payroll	\$6,411,005	\$6,214,469
Total OPEB liability as a percentage of covered-employee payroll	13.94%	15.62%

NOTES TO SCHEDULE

The amounts presented for each fiscal year were actuarial determined at July 1 and rolled forward to the measurement date.

¹This schedule is presented to illustrate the requirements to show information for 10 years. However, until a full 10-year trend has been compiled, information is presented only for the years for which the required supplementary information is available.

CITY OF ASTORIA, OREGON
SCHEDULE OF CONTRIBUTIONS - IMPLICIT RATE SUBSIDY
For the Last Ten Fiscal Years¹

Year Ended June 30,	(a) Actuarially determined contribution	(b) Contributions in relation to the actuarially required contribution	(a-b) Contribution deficiency (excess)	(c) Covered payroll	(b/c) Contributions as a percent of covered payroll
2019	\$154,982	\$ 154,982	\$ -	\$ 6,607,629	2.35%
2018	59,582	59,582	-	6,411,005	0.93%
2017	73,637	73,637	-	6,214,469	1.18%

NOTES TO SCHEDULE

The amounts presented for each fiscal year were actuarial determined at July 1 and rolled forward to the measurement date.

¹This schedule is presented to illustrate the requirements to show information for 10 years. However, until a full 10-year trend has been compiled, information is presented only for the years for which the required supplementary information is available.

Actuarial Assumptions and Methods Used to Set the Actuarially Determined Contributions

Actuarial valuation:	July 1, 2018	July 1, 2016
Effective:	June 30, 2018	June 30, 2016 and 2017
Actuarial cost method:	Entry Age Normal	Entry Age Normal
Amortization method:	Level percentage of payroll, closed	Level percentage of payroll, closed
Amortization period:	6.8 years	7.7 years
Asset valuation method:	Market value	Market value
Remaining amortization periods:	20 years	20 years
Actuarial assumptions		
Inflation rate	2.50 percent	2.50 percent
Projected salary increases	3.50 percent	3.50 percent

CITY OF ASTORIA, OREGON
NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION
June 30, 2019

(1) Changes in Benefit Terms:

The 2013 Oregon Legislature made a series of changes to PERS that lowered projected future benefit payments from the System. These changes included reductions to future Cost of Living Adjustments (COLA) made through Senate Bills 822 and 861. Senate Bill 822 also required the contribution rates scheduled to be in effect from July 2013 to June 2015 to be reduced. The Oregon Supreme Court decision in *Moro v. State of Oregon*, issued on April 30, 2015, reversed a significant portion of the reductions the 2013 Oregon Legislature made to future System Cost of Living Adjustments (COLA) through Senate Bills 822 and 861. This reversal increased the total pension liability as of June 30, 2015 compared to June 30, 2014 total pension liability.

(2) Changes of Assumptions:

The PERS Board adopted assumption changes that were used to measure the June 30, 2016 total pension liability and June 30, 2018 total pension liability. For June 30, 2016, the changes included the lowering of the long-term expected rate of return to 7.50 percent and lowering of the assumed inflation to 2.50 percent. For June 30, 2018, the long-term expected rate of return was lowered to 7.20 percent. In addition, the healthy mortality assumption was changed to reflect an updated mortality improvement scale for all groups, and assumptions were updated for merit increases, unused sick leave, and vacation pay were updated.

SUPPLEMENTARY INFORMATION

SUPPLEMENTARY INFORMATION

Other supplementary information includes financial statements and schedules not required by the GASB, nor a part of the basic financial statements, but are presented for purposes of additional analysis.

Such statements and schedules include:

- Budgetary Comparison Schedules – General Fund
- Budgetary Comparison Schedules – Included in Major Urban Renewal Agency
- Budgetary Comparison Schedules – Parks Operations Fund
- Combining Statements – Non-major Governmental Funds
- Combining Statements – Non-major Special Revenue Funds
- Combining Statements – Non-major Debt Service Funds
- Combining Statements – Non-major Permanent Government Funds
- Budgetary Comparison Schedules

Other Financial Schedules

COMBINING STATEMENTS Nonmajor Governmental Funds

BUDGETARY COMPARISON SCHEDULES

Special Revenue Funds

These funds account for revenue derived from specific taxes or other earmarked revenue sources, which are legally restricted to expenditures for specified purposes. Funds included in this category are:

Unemployment Fund #104

Accounts for payment of unemployment claims under a self-insured plan.

Revolving Loan Fund #122

Accounts for a revolving loan program for business development.

Community Development Block Grant Fund # 125

Accounts for the proceeds of Community Development Block Grants (CDBG) the City has been awarded in the amount of \$ 400,000 to provide 0% interest, deferred payment loans to homeowners whose incomes are at or below 80% of median income for the repair or renovation of homes to meet health, safety and security standards with a concentrated effort on handicap accessibility modifications.

Building Inspection Fund #128

Accounts for the activity of the City's building inspection program.

Emergency Communication Fund #132

Accounts for a Regional Communications Center, which provides emergency and non-emergency call answering and dispatching services for north

Special Police Projects Fund #136

Accounts for grants and donations made to the Astoria Police Department for the acquisition of equipment or programs that enhance the city's commitment to community policing.

Parks Project Fund #146

Accounts for money, donated as gifts or in memory of a person, specifically for parks related programs.

Maritime Memorial Fund #148

Accounts for donations from private citizens, businesses, and organizations to commemorate someone who either died in a local maritime accident or who had strong ties to the Columbia River and Pacific Ocean.

Astoria Road District Fund # 170

Accounts for the property tax revenues from a local option tax for street and road maintenance and improvements

State Tax Street Fund #172

Accounts for the City's portion of a state gasoline tax for street and highway maintenance and improvement.

Trails Reserve Fund #174

Accounts for 1% of the City's portion of a state gasoline tax designated for the improvement of trails and pedestrian access adjacent to highways.

Promote Astoria Fund #410

Accounts for portions of the transient room tax designated for activities that promote the region as a visitor destination, and for specific projects.

Logan Memorial Library Trust Fund #412

Accounts for a bequest from Lorens F. Logan estate designated for new library construction.

Debt Service Funds

These funds are used to account for revenues and expenditures related to the servicing of general long-term debt:

East Astoria Waterline Debt Service Fund #265

Accounts for debt service requirements of a State of Oregon Economic Development Department loan that was used to finance waterline improvements serving the Tongue Point industrial area and the Blue Ridge and Emerald Heights housing areas on the eastern edge of the City.

7th Street Dock Debt Service Fund #267

Accounts for debt service requirements of a State of Oregon Economic Development Department loan that was used to finance the reconstruction of the 7th Street Dock, the main access to two businesses on the waterfront.

Permanent Funds

These funds are used to report resources that are legally restricted to the extent that only earning, not principal, may be used for purposes that support the reporting government's programs.

Aquatic Facility Trust Fund #401

Accounts for a gift of \$10,000 to be used specifically to ensure that underprivileged youth have access to the Astoria Aquatic Center.

Astoria Public Library Endowment Fund #403

Accounts for the gift given by Mr. Don A. Goodall to establish an endowment fund for library needs in memory of his parents, Harris Allen and Mabel Mae Goodall.

Cemetery Irreducible Fund #408

Accounts for a portion of each grave sale to be invested for perpetual care of the Ocean View Cemetery when it becomes full.

Library Renovation Fund # 414

Accounts for gifts designated for renovation of the Astoria Public Library. Gifts may be designated for construction or furnishings.

**CITY OF ASTORIA, OREGON
GENERAL FUND #001
SCHEDULE OF EXPENDITURES - BUDGET AND ACTUAL
For the Fiscal Year Ended June 30, 2019**

	Budget		Actual	Variance Positive (Negative)
	Original	Final		
City Manager:				
Personal Services	\$ 299,040	\$ 299,040	\$ 288,746	\$ 10,294
Materials and Services	16,670	16,670	13,267	3,403
Subtotal	<u>315,710</u>	<u>315,710</u>	(1) <u>302,013</u>	<u>13,697</u>
City Attorney:				
Materials and Services	89,000	89,000	88,259	741
Subtotal	<u>89,000</u>	<u>89,000</u>	(1) <u>88,259</u>	<u>741</u>
Community Development:				
Personal Services	328,280	328,280	139,126	189,154
Materials and Services	75,230	75,230	213,905	(138,675)
Subtotal	<u>403,510</u>	<u>403,510</u>	(1) <u>353,031</u>	<u>50,479</u>
City Council:				
Personal Services	4,460	4,460	4,431	29
Materials and Services	9,300	11,300	9,803	1,497
Subtotal	<u>13,760</u>	<u>15,760</u>	(1) <u>14,234</u>	<u>1,526</u>
City Hall:				
Personal Services	12,930	12,930	9,345	3,585
Materials and Services	41,450	41,450	45,667	(4,217)
Subtotal	<u>54,380</u>	<u>54,380</u>	(1) <u>55,012</u>	<u>(632)</u>
Municipal Court:				
Personal Services	76,200	76,200	74,131	2,069
Materials and Services	80,700	80,700	68,358	12,342
Subtotal	<u>156,900</u>	<u>156,900</u>	(1) <u>142,489</u>	<u>14,411</u>
Police Operations:				
Personal Services	2,645,620	2,645,620	2,464,878	180,742
Materials and Services	191,280	191,280	150,748	40,532
Subtotal	<u>2,836,900</u>	<u>2,836,900</u>	(1) <u>2,615,626</u>	<u>221,274</u>

(1) Appropriation Level
Continued on next page

**CITY OF ASTORIA, OREGON
GENERAL FUND #001
SCHEDULE OF EXPENDITURES - BUDGET AND ACTUAL
For the Fiscal Year Ended June 30, 2019**

	Budget		Actual	Variance Positive (Negative)
	Original	Final		
Fire Operations:				
Personal Services	1,724,080	1,724,080	1,568,756	155,324
Materials and Services	<u>269,335</u>	<u>269,335</u>	<u>312,980</u>	<u>(43,645)</u>
Subtotal	<u>1,993,415</u>	<u>1,993,415</u> (1)	<u>1,881,736</u>	<u>111,679</u>
Finance:				
Personal Services	661,220	661,220	579,586	81,634
Materials and Services	<u>89,335</u>	<u>89,335</u>	<u>85,330</u>	<u>4,005</u>
Subtotal	<u>750,555</u>	<u>750,555</u> (1)	<u>664,916</u>	<u>85,639</u>
Library:				
Personal Services	396,000	396,000	369,609	26,391
Materials and Services	<u>135,275</u>	<u>135,275</u>	<u>139,372</u>	<u>(4,097)</u>
Subtotal	<u>531,275</u>	<u>531,275</u> (1)	<u>508,981</u>	<u>22,294</u>
Non & Interdepartmental:				
Personal Services	3,840	3,840	557	3,283
Materials and Services	<u>702,540</u>	<u>702,540</u>	<u>657,762</u>	<u>44,778</u>
Subtotal	<u>706,380</u>	<u>706,380</u> (1)	<u>658,319</u>	<u>48,061</u>
Total Expenditures	<u>\$ 7,851,785</u>	<u>\$ 7,853,785</u>	<u>\$ 7,284,616</u>	<u>\$ 569,169</u>

(1) Appropriation Level
Continued from previous page

CITY OF ASTORIA, OREGON
URBAN RENEWAL AGENCY EAST FUND #126
SCHEDULE OF REVENUES, EXPENDITURES, AND
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL
For the Fiscal Year Ended June 30, 2019

	Budget		Actual	Variance Positive (Negative)
	Original	Final		
REVENUES:				
Taxes	\$ 379,000	379,000	\$ 347,557	\$ (31,443)
Sale of City Property	-	-	1,742	1,742
Interest Earnings	8,200	8,200	39,550	31,350
Miscellaneous	27,600	27,600	26,543	(1,057)
Delinquent Ad Valorem Taxes	12,500	12,500	8,017	(4,483)
Total Revenues	427,300	427,300	423,409	(3,891)
EXPENDITURES:				
Materials and Service	251,100	251,100 (1)	95,430	155,670
Capital Outlay	540,000	540,000 (1)	1,317	538,683
Contingency	89,160	89,160 (1)	-	89,160
Total Expenditures	880,260	880,260	96,747	783,513
Net Changes in Fund Balances	(452,960)	(452,960)	326,662	779,622
FUND BALANCES, BEGINNING	452,960	452,960	796,295	343,335
FUND BALANCES, ENDING	\$ -	\$ -	\$ 1,122,957	\$ 1,122,957

(1) Appropriation Level

CITY OF ASTORIA, OREGON
URBAN RENEWAL AGENCY WEST FUND #127
SCHEDULE OF REVENUES, EXPENDITURES, AND
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL
For the Fiscal Year Ended June 30, 2019

	Budget		Actual	Variance
	Original	Final		Positive (Negative)
REVENUES:				
Taxes	\$ 779,000	779,000	\$ 806,396	\$ 27,396
Sale of City Property	-	-	3,954	3,954
Interest Earnings	60,000	60,000	126,479	66,479
Miscellaneous	12,120	12,120	12,177	57
Delinquent Ad Valorem Taxes	22,000	22,000	17,019	(4,981)
Total Revenues	873,120	873,120	966,025	92,905
EXPENDITURES:				
Materials and Service	235,430	235,430 (1)	109,909	125,521
Capital Outlay	4,100,000	4,100,000 (1)	734,192	3,365,808
Contingency	250,000	200,000 (1)	-	200,000
Total Expenditures	4,585,430	4,535,430	844,101	3,691,329
Revenues Over (Under) Expenditures	(3,712,310)	(3,662,310)	121,924	3,784,234
OTHER FINANCING SOURCES (USES):				
Interfund Loan Payments	-	(50,000) (1)	(50,000)	-
Total Other Financing Sources (Uses)	-	(50,000)	(50,000)	-
Net Changes in Fund Balances	(3,712,310)	(3,712,310)	71,924	3,784,234
FUND BALANCES, BEGINNING	4,256,000	4,256,000	5,107,525	851,525
FUND BALANCES, ENDING	\$ 543,690	\$ 543,690	\$ 5,179,449	\$ 4,635,759

(1) Appropriation Level

**CITY OF ASTORIA, OREGON
PARKS OPERATION FUND #158
SCHEDULE OF EXPENDITURES - BUDGET AND ACTUAL
For the Fiscal Year Ended June 30, 2019**

	Budget		Actual	Variance Positive (Negative)
	Original	Final		
Aquatic				
Personal Services	\$ 588,350	\$ 588,350	\$ 587,332	\$ 1,018
Materials and Services	332,060	332,060	244,628	87,432
Subtotal	<u>920,410</u>	<u>920,410</u>	(1) <u>831,960</u>	<u>88,450</u>
Parks Recreation & Administration				
Personal Services	989,130	989,130	900,299	88,831
Materials and Services	223,490	223,490	236,511	(13,021)
Subtotal	<u>1,212,620</u>	<u>1,212,620</u>	(1) <u>1,136,810</u>	<u>75,810</u>
Maintenance				
Personal Services	381,780	381,780	351,258	30,522
Materials and Services	261,750	261,750	161,109	100,641
Subtotal	<u>643,530</u>	<u>643,530</u>	(1) <u>512,367</u>	<u>131,163</u>
	<u>\$ 2,776,560</u>	<u>\$ 2,776,560</u>	<u>\$ 2,481,137</u>	<u>\$ 295,423</u>

(1) Appropriation Level

**CITY OF ASTORIA, OREGON
NONMAJOR GOVERNMENTAL FUNDS
COMBINING BALANCE SHEET
June 30, 2019**

	Total Nonmajor Special Revenue Funds	Total Nonmajor Debt Service Funds	Total Nonmajor Permanent Fund	Total
<u>ASSETS</u>				
Equity in Pooled Cash and Investments	\$ 4,795,506	\$ -	\$ 1,052,217	\$ 5,847,723
Receivables (Net of Allowance):				
Taxes	36	-	-	36
Other	458,778	-	-	458,778
Due From Other Funds	23,604	-	-	23,604
Total Assets	<u>\$ 5,277,924</u>	<u>\$ -</u>	<u>\$ 1,052,217</u>	<u>\$ 6,330,141</u>
<u>LIABILITIES, DEFERRED INFLOW OF RESOURCES AND FUND BALANCES</u>				
LIABILITIES:				
Vouchers and Accounts Payable	\$ 51,808	\$ -	\$ -	\$ 51,808
Accrued Payroll	100,906	-	-	100,906
Due To Other Funds	50,000	-	-	50,000
Total Liabilities	<u>202,714</u>	<u>-</u>	<u>-</u>	<u>202,714</u>
DEFERRED INFLOWS OF RESOURCES:				
Unavailable Revenue-Property Taxes	36	-	-	36
FUND BALANCES:				
Nonspendable:				
Restricted for:				
Astoria Public Library Endowment	-	-	145,954	145,954
Astoria Public Library Renovation	-	-	7,786	7,786
Aquatic Facility Trust Fund	-	-	7,332	7,332
Logan Memorial Library Trust Fund	910,872	-	-	910,872
Perpetual Cemetery Care	-	-	891,145	891,145
Street Projects	743,634	-	-	743,634
Committed for:				
Unemployment Payments	40,443	-	-	40,443
Building Inspection Functions	233,451	-	-	233,451
Emergency Communication Functions	1,107,023	-	-	1,107,023
Assigned for:				
Business Developments	358,180	-	-	358,180
Park Related Programs	309,266	-	-	309,266
Tourism Promotion	1,355,741	-	-	1,355,741
Special Police Projects	16,564	-	-	16,564
Total Fund Balance	<u>5,075,174</u>	<u>-</u>	<u>1,052,217</u>	<u>6,127,391</u>
Total Liabilities, Deferred Inflows of Resources and Fund Balance	<u>\$ 5,277,924</u>	<u>\$ -</u>	<u>\$ 1,052,217</u>	<u>\$ 6,330,141</u>

**CITY OF ASTORIA, OREGON
NONMAJOR GOVERNMENTAL FUNDS
COMBINING SCHEDULE OF REVENUES, EXPENDITURES,
AND CHANGES IN FUND BALANCES
For the Fiscal Year Ended June 30, 2019**

	Total Nonmajor Special Revenue Funds	Total Nonmajor Debt Service Funds	Total Nonmajor Permanent Fund	Total
REVENUES:				
Intergovernmental	\$ 1,219,719	\$ -	\$ -	\$ 1,219,719
Charges For Services	856,085	-	-	856,085
Sale of City Property	-	-	7,373	7,373
Interest Earnings	110,429	-	3,857	114,286
Gifts, Bequests, and Grants	48,364	-	296	48,660
Miscellaneous	13,139	-	-	13,139
Delinquent Ad Valorem Taxes	1	-	-	1
Fines and Forfeits	617	-	-	617
Non Ad Valorem Taxes	1,415,469	-	-	1,415,469
	<u>3,663,823</u>	<u>-</u>	<u>11,526</u>	<u>3,675,349</u>
Total Revenues				
	3,663,823	-	11,526	3,675,349
EXPENDITURES:				
General Government	2,065,500	-	-	2,065,500
Culture and Recreation	-	-	6,488	6,488
Capital Outlay	1,206,897	-	-	1,206,897
	<u>3,272,397</u>	<u>-</u>	<u>6,488</u>	<u>3,278,885</u>
Total Expenditures				
	3,272,397	-	6,488	3,278,885
Revenues Over (Under) Expenditures	391,426	-	5,038	396,464
OTHER FINANCING SOURCES (USES):				
Loan Proceeds	50,000	-	-	50,000
Transfers In	428,045	-	-	428,045
Transfers Out	(1,021,150)	(15,211)	-	(1,036,361)
	<u>(543,105)</u>	<u>(15,211)</u>	<u>-</u>	<u>(558,316)</u>
Total Other Financing Sources (Uses)				
	(543,105)	(15,211)	-	(558,316)
Net Changes in Fund Balances	(151,679)	(15,211)	5,038	(161,852)
FUND BALANCES, BEGINNING	<u>5,226,853</u>	<u>15,211</u>	<u>1,047,179</u>	<u>6,289,243</u>
FUND BALANCES, ENDING	<u>\$ 5,075,174</u>	<u>\$ -</u>	<u>\$ 1,052,217</u>	<u>\$ 6,127,391</u>

**CITY OF ASTORIA, OREGON
NONMAJOR SPECIAL REVENUE FUNDS
COMBINING BALANCE SHEET
June 30, 2019**

	Unemployment Fund #104	Revolving Loan Fund #122	Building Inspection Fund #128	Emergency Communication Fund #132	Special Police Projects Fund #136	Parks Project Fund #146
<u>ASSETS</u>						
Equity in Pooled Cash and Investments	\$ 40,443	\$ 244,730	\$ 248,794	\$ 1,118,375	\$ 16,564	\$ 255,385
Receivables (Net of Allowance):						
Taxes	-	-	-	-	-	-
Other	-	113,450	-	72,727	-	7,742
Due From Other Funds	-	-	4,644	18,960	-	-
Total Assets	\$ 40,443	\$ 358,180	\$ 253,438	\$ 1,210,062	\$ 16,564	\$ 263,127
<u>LIABILITIES DEFERRED INFLOWS OF RESOURCES AND FUND BALANCE</u>						
<u>LIABILITIES:</u>						
Vouchers and Accounts Payable	\$ -	\$ -	\$ 12,995	\$ 9,125	\$ -	\$ 1,540
Due To Other Funds	-	-	-	-	-	-
Total Liabilities	-	-	19,987	103,039	-	1,540
<u>DEFERRED INFLOWS OF RESOURCES:</u>						
Unavailable Revenue-Note Receivable	-	-	-	-	-	-
<u>FUND BALANCES:</u>						
Restricted for:						
Logan Memorial Library Trust Fund	-	-	-	-	-	-
Street Projects	-	-	-	-	-	-
Committed for:						
Unemployment Payments	40,443	-	-	-	-	-
Building Inspection Functions	-	-	233,451	-	-	-
Emergency Communication Functions	-	-	-	1,107,023	-	-
Assigned for:						
Business Developments	-	358,180	-	-	-	-
Park Related Programs	-	-	-	-	-	261,587
Tourism Promotion	-	-	-	-	-	-
Special Police Projects	-	-	-	-	16,564	-
Total Fund Balance	40,443	358,180	233,451	1,107,023	16,564	261,587
Total Liabilities, Deferred Inflows of Resources and Fund Balance	\$ 40,443	\$ 358,180	\$ 253,438	\$ 1,210,062	\$ 16,564	\$ 263,127

Continued on previous page

**CITY OF ASTORIA, OREGON
NONMAJOR SPECIAL REVENUE FUNDS
COMBINING BALANCE SHEET (CONTINUED)
June 30, 2019**

	Maritime Memorial Fund #148	Astoria Road District Fund # 170	State Tax Street Fund #172	Trails Reserve Fund #174	Promote Astoria Fund #410	Logan Memorial Library Trust Fund #412	Total
ASSETS							
Equity in Pooled Cash and Investments	\$ 73,679	\$ 450,436	\$ 161,990	\$ 50,439	\$ 1,223,799	\$ 910,872	\$ 4,795,506
Receivables (Net of Allowance):							
Taxes	-	36	-	-	-	-	36
Other	50,000	17,857	64,412	-	132,590	-	458,778
Due From Other Funds	-	-	-	-	-	-	23,604
Total Assets	\$ 123,679	\$ 468,329	\$ 226,402	\$ 50,439	\$ 1,356,389	\$ 910,872	\$ 5,277,924
LIABILITIES DEFERRED INFLOWS OF RESOURCES AND FUND BALANCE							
LIABILITIES:							
Vouchers and Accounts Payable	\$ 26,000	\$ 1,500	\$ -	\$ -	\$ 648	\$ -	\$ 51,808
Due To Other Funds	50,000	-	-	-	-	-	50,000
Total Liabilities	76,000	1,500	-	-	648	-	202,714
DEFERRED INFLOWS OF RESOURCES:							
Unavailable Revenue-Note Receivable	-	36	-	-	-	-	36
FUND BALANCES:							
Restricted for:							
Logan Memorial Library Trust Fund	-	-	-	-	-	910,872	910,872
Street Projects	-	466,793	226,402	50,439	-	-	743,634
Committed for:							
Unemployment Payments	-	-	-	-	-	-	40,443
Building Inspection Functions	-	-	-	-	-	-	233,451
Emergency Communication Functions	-	-	-	-	-	-	1,107,023
Assigned for:							
Business Developments	-	-	-	-	-	-	358,180
Park Related Programs	47,679	-	-	-	-	-	309,266
Tourism Promotion	-	-	-	-	1,355,741	-	1,355,741
Special Police Projects	-	-	-	-	-	-	16,564
Total Fund Balance	47,679	466,793	226,402	50,439	1,355,741	910,872	5,075,174
Total Liabilities, Deferred Inflows of Resources and Fund Balance	\$ 123,679	\$ 468,329	\$ 226,402	\$ 50,439	\$ 1,356,389	\$ 910,872	\$ 5,277,924

Continued on previous page

**CITY OF ASTORIA, OREGON
NONMAJOR SPECIAL REVENUE FUNDS
COMBINING SCHEDULE OF REVENUES, EXPENDITURES,
AND CHANGES IN FUND BALANCES
June 30, 2019**

	Unemployment Fund #104	Revolving Loan Fund #122	Community Development Block Grant Fund # 125	Building Inspection Fund #128	Emergency Communication Fund #132	Special Police Projects Fund #136	Parks Project Fund #146
REVENUES:							
Intergovernmental	\$ -	\$ -	\$ -	\$ -	\$ 293,452	\$ -	\$ -
Charges For Services	-	-	-	202,137	653,948	-	-
Interest Earnings	887	5,740	-	5,964	22,572	371	1,368
Gifts, Bequests, and Grants	-	-	-	-	-	-	29,464
Miscellaneous	-	-	-	-	2,612	2,002	-
Delinquent Ad Valorem Taxes	-	-	-	-	-	-	-
Fines and Forfeits	-	-	-	-	-	617	-
Non Ad Valorem Taxes	-	-	-	-	-	-	-
Total Revenues	887	5,740	-	208,101	972,584	2,990	30,832
EXPENDITURES:							
General Government	-	-	-	214,678	1,179,491	4,413	12,286
Capital Outlay	-	-	-	-	109,163	-	25,742
Total Expenditures	-	-	-	214,678	1,288,654	4,413	38,028
Revenues Over (Under) Expenditures	887	5,740	-	(6,577)	(316,070)	(1,423)	(7,196)
Loan Proceeds	-	-	-	-	-	-	-
Transfers In	6,000	-	-	-	420,645	1,400	-
Transfers Out	-	-	-	(20,800)	(25,000)	-	-
Total Other Financing Sources (Uses)	6,000	-	-	(20,800)	395,645	1,400	-
Net Changes in Fund Balances	6,887	5,740	-	(27,377)	79,575	(23)	(7,196)
FUND BALANCES, BEGINNING	33,556	352,440	-	260,828	1,027,448	16,587	268,783
FUND BALANCES, ENDING	\$ 40,443	\$ 358,180	\$ -	\$ 233,451	\$ 1,107,023	\$ 16,564	\$ 261,587

Continued on previous page

**CITY OF ASTORIA, OREGON
NONMAJOR SPECIAL REVENUE FUNDS
COMBINING SCHEDULE OF REVENUES, EXPENDITURES,
AND CHANGES IN FUND BALANCES (CONTINUED)
June 30, 2019**

	Maritime Memorial Fund #148	Astoria Road District Fund # 170	State Tax Street Fund #172	Trails Reserve Fund #174	Promote Astoria Fund #410	Logan Memorial Library Trust Fund #412	Total
REVENUES:							
Intergovernmental	\$ -	\$ 213,642	\$ 705,549	\$ 7,076	\$ -	\$ -	\$ 1,219,719
Charges For Services	-	-	-	-	-	-	856,085
Interest Earnings	2,478	13,940	3,703	1,113	30,929	21,364	110,429
Gifts, Bequests, and Grants	18,900	-	-	-	-	-	48,364
Miscellaneous	-	-	-	-	8,525	-	13,139
Delinquent Ad Valorem Taxes	-	1	-	-	-	-	1
Fines and Forfeits	-	-	-	-	-	-	617
Non Ad Valorem Taxes	-	-	-	-	1,415,469	-	1,415,469
Total Revenues	21,378	227,583	709,252	8,189	1,454,923	21,364	3,663,823
EXPENDITURES:							
General Government	11,850	3,425	-	-	639,357	-	2,065,500
Capital Outlay	126,371	698,134	-	-	247,487	-	1,206,897
Total Expenditures	138,221	701,559	-	-	886,844	-	3,272,397
Revenues Over (Under) Expenditures	(116,843)	(473,976)	709,252	8,189	568,079	21,364	391,426
Loan Proceeds	50,000	-	-	-	-	-	50,000
Transfers In	-	-	-	-	-	-	428,045
Transfers Out	-	-	(615,000)	-	(360,350)	-	(1,021,150)
Total Other Financing Sources (Uses)	50,000	-	(615,000)	-	(360,350)	-	(543,105)
Net Changes in Fund Balances	(66,843)	(473,976)	94,252	8,189	207,729	21,364	(151,679)
FUND BALANCES, BEGINNING	114,522	\$ 940,769	132,150	42,250	1,148,012	889,508	5,226,853
FUND BALANCES, ENDING	\$ 47,679	\$ 466,793	\$ 226,402	\$ 50,439	\$ 1,355,741	\$ 910,872	\$ 5,075,174

Continued on previous page

**CITY OF ASTORIA, OREGON
NONMAJOR DEBT SERVICE FUNDS
COMBINING BALANCE SHEET
June 30, 2019**

	East Astoria Waterline Debt Service Fund #265	7th Street Dock Debt Service Fund #267	Total
<u>ASSETS</u>			
Total Assets	\$ -	\$ -	\$ -
<u>LIABILITIES, DEFERRED INFLOW OF RESOURCES AND FUND BALANCES</u>			
LIABILITIES:			
Total Liabilities, Deferred Inflows of Resources and Fund Balance	\$ -	\$ -	\$ -

**CITY OF ASTORIA, OREGON
NONMAJOR DEBT SERVICE FUNDS
COMBINING SCHEDULE OF REVENUES,
EXPENDITURES, AND CHANGES IN FUND BALANCES
For the Fiscal Year Ended June 30, 2019**

	East Astoria Waterline Debt Service Fund #265	7th Street Dock Debt Service Fund #267	Total
OTHER FINANCING SOURCES (USES):			
Transfers Out	\$ (14,816)	\$ (395)	\$ (15,211)
Net Changes in Fund Balances	(14,816)	(395)	(15,211)
FUND BALANCES, BEGINNING	14,816	395	15,211
FUND BALANCES, ENDING	\$ -	\$ -	\$ -

**CITY OF ASTORIA, OREGON
NONMAJOR PERMANENT GOVERNMENTAL FUNDS
COMBINING BALANCE SHEET
June 30, 2019**

	Aquatic Facility Trust Fund #401	Astoria Public Library Endowment Fund #403	Cemetery Irreducible Fund #408	Library Renovation Fund # 414	Total
ASSETS					
Equity in Pooled Cash and Investments	\$ 7,332	\$ 145,954	\$ 891,145	\$ 7,786	\$ 1,052,217
Total Assets	\$ 7,332	\$ 145,954	\$ 891,145	\$ 7,786	\$ 1,052,217
FUND BALANCES:					
Restricted for:					
Astoria Public Library Endowment	\$ -	\$ 145,954	\$ -	\$ -	\$ 145,954
Astoria Public Library Renovation	-	-	-	7,786	7,786
Aquatic Facility Trust Fund	7,332	-	-	-	7,332
Perpetual Cemetery Care	-	-	891,145	-	891,145
Total Fund Balance	\$ 7,332	\$ 145,954	\$ 891,145	\$ 7,786	\$ 1,052,217

**CITY OF ASTORIA, OREGON
NONMAJOR PERMANENT GOVERNMENTAL FUNDS
COMBINING SCHEDULE OF REVENUES,
EXPENDITURES, AND CHANGES IN FUND BALANCE
For the Fiscal Year Ended June 30, 2019**

	Aquatic Facility Trust Fund #401	Astoria Public Library Endowment Fund #403	Cemetery Irreducible Fund #408	Library Renovation Fund # 414	Total
REVENUES:					
Sale of City Property	\$ -	\$ -	\$ 7,373	\$ -	\$ 7,373
Interest Earnings	172	3,503	-	182	3,857
Gifts, Bequests, and Grants	-	296	-	-	296
Total Revenues	<u>172</u>	<u>3,799</u>	<u>7,373</u>	<u>182</u>	<u>11,526</u>
EXPENDITURES:					
Culture and Recreation	-	6,488	-	-	6,488
Total Expenditures	<u>-</u>	<u>6,488</u>	<u>-</u>	<u>-</u>	<u>6,488</u>
Net Changes in Fund Balances	172	(2,689)	7,373	182	5,038
FUND BALANCES, BEGINNING	<u>7,160</u>	<u>148,643</u>	<u>883,772</u>	<u>7,604</u>	<u>1,047,179</u>
FUND BALANCES, ENDING	<u>\$ 7,332</u>	<u>\$ 145,954</u>	<u>\$ 891,145</u>	<u>\$ 7,786</u>	<u>\$ 1,052,217</u>

BUDGETARY COMPARISON SCHEDULES
Nonmajor Governmental Funds

Pursuant to the provisions of Oregon Revised Statute, an individual schedule of revenues, expenditures, and changes in fund balances - budget and actual is required to be displayed for each fund where legally adopted budgets are required.

Nonmajor Governmental Budgetary Comparison schedules included the following:

- Special Revenue Funds
 - Unemployment Fund #104
 - Revolving Loan Fund #122
 - Community Development Block Grant Fund # 125
 - Building Inspection Fund #128
 - Emergency Communication Fund #132
 - Special Police Projects Fund #136
 - Parks Project Fund #146
 - Maritime Memorial Fund #148
 - Astoria Road District Fund # 170
 - State Tax Street Fund #172
 - Trails Reserve Fund #174
 - Promote Astoria Fund #410
 - Logan Memorial Library Trust Fund #412

- Debt Service Funds
 - East Astoria Waterline Debt Service Fund #265
 - 7th Street Dock Debt Service Fund #267

- Permanent Funds
 - Aquatic Facility Trust Fund #401
 - Astoria Public Library Endowment Fund #403
 - Cemetery Irreducible Fund #408
 - Library Renovation Fund # 414

CITY OF ASTORIA, OREGON
UNEMPLOYMENT FUND #104
SCHEDULE OF REVENUES, EXPENDITURES, AND
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL
For the Fiscal Year Ended June 30, 2019

	Budget		Actual	Variance Positive (Negative)
	Original	Final		
REVENUES:				
Interest Earnings	\$ 600	\$ 600	\$ 887	\$ 287
Total Revenues	600	600	887	287
EXPENDITURES:				
Personal Service	10,600	10,600 (1)	-	10,600
Contingency	1,000	1,000 (1)	-	1,000
Total Expenditures	11,600	11,600	-	11,600
Revenues Over (Under) Expenditures	(11,000)	(11,000)	887	11,887
OTHER FINANCING SOURCES (USES):				
Transfers In	5,000	5,000	6,000	1,000
Total Other Financing Sources (Uses)	5,000	5,000	6,000	1,000
Net Changes in Fund Balances	(6,000)	(6,000)	6,887	12,887
FUND BALANCES, BEGINNING	38,000	38,000	33,556	(4,444)
FUND BALANCES, ENDING	<u>\$ 32,000</u>	<u>\$ 32,000</u>	<u>\$ 40,443</u>	<u>\$ 8,443</u>

(1) Appropriation Level

CITY OF ASTORIA, OREGON
REVOLVING LOAN FUND #122
SCHEDULE OF REVENUES, EXPENDITURES, AND
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL
For the Fiscal Year Ended June 30, 2019

	Budget		Actual	Variance Positive (Negative)
	Original	Final		
REVENUES:				
Interest Earnings	\$ 2,000	\$ 2,000	\$ 5,740	\$ 3,740
Total Revenues	2,000	2,000	5,740	3,740
EXPENDITURES:				
Materials and Service	130,000	130,000 (1)	-	130,000
Contingency	19,500	19,500 (1)	-	19,500
Total Expenditures	149,500	149,500	-	149,500
Net Changes in Fund Balances	(147,500)	(147,500)	5,740	153,240
FUND BALANCES, BEGINNING BUDGETARY BASIS	181,700	181,700	352,440	170,740
FUND BALANCES, ENDING BUDGETARY BASIS	<u>\$ 34,200</u>	<u>\$ 34,200</u>	<u>\$ 358,180</u>	<u>\$ 323,980</u>

(1) Appropriation Level

CITY OF ASTORIA, OREGON
COMMUNITY DEVELOPMENT BLOCK GRANT FUND # 125
SCHEDULE OF REVENUES, EXPENDITURES, AND
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL
For the Fiscal Year Ended June 30, 2019

	Budget		Actual	Variance Positive (Negative)
	Original	Final		
REVENUES:				
Gifts, Bequests, and Grants	\$ 400,000	\$ 400,000	\$ -	\$ (400,000)
Total Revenues	400,000	400,000	-	(400,000)
EXPENDITURES:				
Materials and Service	400,000	400,000 (1)	-	400,000
Total Expenditures	400,000	400,000	-	400,000
Net Changes in Fund Balances	-	-	-	-
FUND BALANCES, BEGINNING BUDGETARY BASIS	-	-	-	-
FUND BALANCES, ENDING BUDGETARY BASIS	\$ -	\$ -	\$ -	\$ -

(1) Appropriation Level

CITY OF ASTORIA, OREGON
BUILDING INSPECTION FUND #128
SCHEDULE OF REVENUES, EXPENDITURES, AND
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL
For the Fiscal Year Ended June 30, 2019

	Budget		Actual	Variance Positive (Negative)
	Original	Final		
REVENUES:				
Charges For Services	\$ 205,000	\$ 205,000	\$ 202,137	\$ (2,863)
Interest Earnings	4,500	4,500	5,964	1,464
Total Revenues	<u>209,500</u>	<u>209,500</u>	<u>208,101</u>	<u>(1,399)</u>
EXPENDITURES:				
Personal Service	215,250	165,250 (1)	162,003	3,247
Materials and Service	17,000	67,000 (1)	52,675	14,325
Contingency	75,000	75,000 (1)	-	75,000
Total Expenditures	<u>307,250</u>	<u>307,250</u>	<u>214,678</u>	<u>92,572</u>
Revenues Over (Under) Expenditures	(97,750)	(97,750)	(6,577)	91,173
OTHER FINANCING SOURCES (USES):				
Transfers Out	(20,800)	(20,800) (1)	(20,800)	-
Total Other Financing Sources (Uses)	<u>(20,800)</u>	<u>(20,800)</u>	<u>(20,800)</u>	<u>-</u>
Net Changes in Fund Balances	(118,550)	(118,550)	(27,377)	91,173
FUND BALANCES, BEGINNING	<u>290,000</u>	<u>290,000</u>	<u>260,828</u>	<u>(29,172)</u>
FUND BALANCES, ENDING	<u>\$ 171,450</u>	<u>\$ 171,450</u>	<u>\$ 233,451</u>	<u>\$ 62,001</u>

(1) Appropriation Level

**CITY OF ASTORIA, OREGON
EMERGENCY COMMUNICATION FUND #132
SCHEDULE OF REVENUES, EXPENDITURES, AND
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL
For the Fiscal Year Ended June 30, 2019**

	Budget		Actual	Variance Positive (Negative)
	Original	Final		
REVENUES:				
Intergovernmental	\$ 275,000	\$ 275,000	\$ 293,452	\$ 18,452
Charges For Services	596,736	596,736	653,948	57,212
Interest Earnings	9,000	9,000	22,572	13,572
Miscellaneous	-	-	2,612	2,612
	<u>880,736</u>	<u>880,736</u>	<u>972,584</u>	<u>91,848</u>
Total Revenues				
EXPENDITURES:				
Personal Service	1,196,300	1,196,300 (1)	1,051,010	145,290
Materials and Service	129,690	139,690 (1)	128,481	11,209
Capital Outlay	281,000	281,000 (1)	109,163	171,837
Contingency	150,000	140,000 (1)	-	140,000
	<u>1,756,990</u>	<u>1,756,990</u>	<u>1,288,654</u>	<u>468,336</u>
Total Expenditures				
Revenues Over (Under) Expenditures	(876,254)	(876,254)	(316,070)	560,184
OTHER FINANCING SOURCES (USES):				
Transfers In	420,645	420,645	420,645	-
Transfers Out	(25,000)	(25,000) (1)	(25,000)	-
	<u>395,645</u>	<u>395,645</u>	<u>395,645</u>	<u>-</u>
Total Other Financing Sources (Uses)				
Net Changes in Fund Balances	(480,609)	(480,609)	79,575	560,184
FUND BALANCES, BEGINNING	<u>650,000</u>	<u>650,000</u>	<u>1,027,448</u>	<u>377,448</u>
FUND BALANCES, ENDING	<u>\$ 169,391</u>	<u>\$ 169,391</u>	<u>\$ 1,107,023</u>	<u>\$ 937,632</u>

(1) Appropriation Level

CITY OF ASTORIA, OREGON
SPECIAL POLICE PROJECTS FUND #136
SCHEDULE OF REVENUES, EXPENDITURES, AND
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL
For the Fiscal Year Ended June 30, 2019

	Budget		Actual	Variance Positive (Negative)
	Original	Final		
REVENUES:				
Interest Earnings	\$ 300	\$ 300	\$ 371	\$ 71
Miscellaneous	-	-	2,002	2,002
Fines and Forfeits	-	-	617	617
	<hr/>	<hr/>	<hr/>	<hr/>
Total Revenues	300	300	2,990	2,690
EXPENDITURES:				
Materials and Service	15,730	15,730 (1)	4,413	11,317
Contingency	2,910	2,910 (1)	-	2,910
	<hr/>	<hr/>	<hr/>	<hr/>
Total Expenditures	18,640	18,640	4,413	14,227
Revenues over (under) expenditures	(18,340)	(18,340)	(1,423)	16,917
OTHER FINANCING SOURCES (USES):				
Transfers In	1,400	1,400	1,400	-
	<hr/>	<hr/>	<hr/>	<hr/>
Total other financing sources (uses)	1,400	1,400	1,400	-
Net Changes in Fund Balances	(16,940)	(16,940)	(23)	16,917
FUND BALANCES, BEGINNING	<hr/>	<hr/>	<hr/>	<hr/>
	16,940	16,940	16,587	(353)
FUND BALANCES, ENDING	<hr/>	<hr/>	<hr/>	<hr/>
	\$ -	\$ -	\$ 16,564	\$ 16,564

(1) Appropriation Level

**CITY OF ASTORIA, OREGON
PARKS PROJECT FUND #146
SCHEDULE OF REVENUES, EXPENDITURES, AND
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL
For the Fiscal Year Ended June 30, 2019**

	Budget		Actual	Variance Positive (Negative)
	Original	Final		
REVENUES:				
Interest Earnings	\$ 1,000	\$ 1,000	\$ 1,368	\$ 368
Gifts, Bequests, and Grants	750	750	29,464	28,714
Total Revenues	<u>1,750</u>	<u>1,750</u>	<u>30,832</u>	<u>29,082</u>
EXPENDITURES:				
Materials and Service	25,000	25,000 (1)	12,286	12,714
Capital Outlay	<u>53,910</u>	<u>53,910 (1)</u>	<u>25,742</u>	<u>28,168</u>
Total Expenditures	<u>78,910</u>	<u>78,910</u>	<u>38,028</u>	<u>40,882</u>
Net Changes in Fund Balances	(77,160)	(77,160)	(7,196)	69,964
FUND BALANCES, BEGINNING	<u>77,160</u>	<u>77,160</u>	<u>268,783</u>	<u>191,623</u>
FUND BALANCES, ENDING	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 261,587</u>	<u>\$ 261,587</u>

(1) Appropriation Level

CITY OF ASTORIA, OREGON
MARITIME MEMORIAL FUND #148
SCHEDULE OF REVENUES, EXPENDITURES, AND
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL
For the Fiscal Year Ended June 30, 2019

	Budget		Actual	Variance Positive (Negative)
	Original	Final		
REVENUES:				
Interest Earnings	\$ 1,200	\$ 1,200	\$ 2,478	\$ 1,278
Gifts, Bequests, and Grants	15,000	15,000	18,900	3,900
Total Revenues	<u>16,200</u>	<u>16,200</u>	<u>21,378</u>	<u>5,178</u>
EXPENDITURES:				
Materials and Service	15,000	15,000 (1)	11,850	3,150
Capital Outlay	111,100	161,100 (1)	126,371	34,729
Total Expenditures	<u>126,100</u>	<u>176,100</u>	<u>138,221</u>	<u>37,879</u>
Revenues over (under) expenditures	(109,900)	(159,900)	(116,843)	43,057
OTHER FINANCING SOURCES (USES):				
Loan Proceeds	-	50,000	50,000	-
Total other financing sources (uses)	<u>-</u>	<u>50,000</u>	<u>50,000</u>	<u>-</u>
Net Changes in Fund Balances	(109,900)	(109,900)	(66,843)	43,057
FUND BALANCES, BEGINNING	<u>109,900</u>	<u>109,900</u>	<u>114,522</u>	<u>4,622</u>
FUND BALANCES, ENDING	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 47,679</u>	<u>\$ 47,679</u>

(1) Appropriation Level

CITY OF ASTORIA, OREGON
ASTORIA ROAD DISTRICT FUND # 170
SCHEDULE OF REVENUE, EXPENDITURES, AND
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL
For the Fiscal Year Ended June 30, 2019

	Budget		Actual	Variance Positive (Negative)
	Original	Final		
REVENUES:				
Intergovernmental	\$ 205,000	\$ 205,000	\$ 213,642	\$ 8,642
Interest Earnings	9,000	9,000	13,940	4,940
Delinquent Ad Valorem Taxes	20	20	1	(19)
	<u>214,020</u>	<u>214,020</u>	<u>227,583</u>	<u>13,563</u>
Total Revenues				
EXPENDITURES:				
Materials and Service	95,000	95,000 (1)	3,425	91,575
Capital Outlay	600,000	700,000 (1)	698,134	1,866
Contingency	100,000	- (1)	-	-
	<u>795,000</u>	<u>795,000</u>	<u>701,559</u>	<u>93,441</u>
Total Expenditures				
Revenues Over (Under) Expenditures	(580,980)	(580,980)	(473,976)	107,004
Net Changes in Fund Balances	(580,980)	(580,980)	(473,976)	107,004
FUND BALANCE, BEGINNING	<u>899,600</u>	<u>899,600</u>	<u>940,769</u>	<u>41,169</u>
FUND BALANCE, ENDING	<u>\$ 318,620</u>	<u>\$ 318,620</u>	<u>\$ 466,793</u>	<u>\$ 148,173</u>

(1) Appropriation Level

CITY OF ASTORIA, OREGON
STATE TAX STREET FUND #172
SCHEDULE OF REVENUES, EXPENDITURES, AND
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL
For the Fiscal Year Ended June 30, 2019

	Budget		Actual	Variance Positive (Negative)
	Original	Final		
REVENUES:				
Intergovernmental	\$ 699,080	\$ 699,080	\$ 705,549	\$ 6,469
Interest Earnings	1,080	1,080	3,703	2,623
Total Revenues	<u>700,160</u>	<u>700,160</u>	<u>709,252</u>	<u>9,092</u>
EXPENDITURES:				
Contingency	<u>100,000</u>	<u>100,000 (1)</u>	-	<u>100,000</u>
Total Expenditures	<u>100,000</u>	<u>100,000</u>	-	<u>100,000</u>
Revenues Over (Under) Expenditures	600,160	600,160	709,252	109,092
OTHER FINANCING SOURCES (USES):				
Transfers Out	<u>(615,000)</u>	<u>(615,000) (1)</u>	<u>(615,000)</u>	<u>-</u>
Total Other Financing Sources (Uses)	<u>(615,000)</u>	<u>(615,000)</u>	<u>(615,000)</u>	<u>-</u>
Net Changes in Fund Balances	(14,840)	(14,840)	94,252	109,092
FUND BALANCES, BEGINNING	<u>55,100</u>	<u>55,100</u>	<u>132,150</u>	<u>77,050</u>
FUND BALANCES, ENDING	<u><u>\$ 40,260</u></u>	<u><u>\$ 40,260</u></u>	<u><u>\$ 226,402</u></u>	<u><u>\$ 186,142</u></u>

(1) Appropriation Level

**CITY OF ASTORIA, OREGON
TRAILS RESERVE FUND #174
SCHEDULE OF REVENUES, EXPENDITURES, AND
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL
For the Fiscal Year Ended June 30, 2019**

	Budget		Actual	Variance Positive (Negative)
	Original	Final		
REVENUES:				
Intergovernmental	\$ 5,650	\$ 5,650	\$ 7,076	\$ 1,426
Interest Earnings	360	360	1,113	753
Total Revenues	<u>6,010</u>	<u>6,010</u>	<u>8,189</u>	<u>2,179</u>
EXPENDITURES:				
Materials and Service	<u>47,470</u>	<u>47,470 (1)</u>	-	<u>47,470</u>
Total Expenditures	<u>47,470</u>	<u>47,470</u>	-	<u>47,470</u>
Net Changes in Fund Balances	(41,460)	(41,460)	8,189	49,649
FUND BALANCES, BEGINNING	<u>41,460</u>	<u>41,460</u>	<u>42,250</u>	<u>790</u>
FUND BALANCES, ENDING	<u><u>\$ -</u></u>	<u><u>\$ -</u></u>	<u><u>\$ 50,439</u></u>	<u><u>\$ 50,439</u></u>

(1) Appropriation Level

CITY OF ASTORIA, OREGON
PROMOTE ASTORIA FUND #410
SCHEDULE OF REVENUES, EXPENDITURES, AND
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL
For the Fiscal Year Ended June 30, 2019

	Budget		Actual	Variance Positive (Negative)
	Original	Final		
REVENUES:				
Interest Earnings	\$ 12,600	\$ 12,600	\$ 30,929	\$ 18,329
Miscellaneous	4,000	4,000	8,525	4,525
Non Ad Valorem Taxes	1,230,100	1,230,100	1,415,469	185,369
Total Revenues	1,246,700	1,246,700	1,454,923	208,223
EXPENDITURES:				
Materials and Service	653,160	653,160 (1)	639,357	13,803
Capital Outlay	363,000	483,000 (1)	247,487	235,513
Contingency	200,000	80,000 (1)	-	80,000
Total Expenditures	1,216,160	1,216,160	886,844	329,316
Revenues Over (Under) Expenditures	30,540	30,540	568,079	537,539
OTHER FINANCING SOURCES (USES):				
Transfers Out	(360,350)	(360,350) (1)	(360,350)	-
Total Other Financing Sources (Uses)	(360,350)	(360,350)	(360,350)	-
Net Changes in Fund Balances	(329,810)	(329,810)	207,729	537,539
FUND BALANCES, BEGINNING	804,000	804,000	1,148,012	344,012
FUND BALANCES, ENDING	\$ 474,190	\$ 474,190	\$ 1,355,741	\$ 881,551

(1) Appropriation Level

CITY OF ASTORIA, OREGON
LOGAN MEMORIAL LIBRARY TRUST FUND #412
SCHEDULE OF REVENUES, EXPENDITURES, AND
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL
For the Fiscal Year Ended June 30, 2019

	Budget		Actual	Variance Positive (Negative)
	Original	Final		
REVENUES:				
Interest Earnings	\$ 15,980	\$ 15,980	\$ 21,364	\$ 5,384
Total Revenues	<u>15,980</u>	<u>15,980</u>	<u>21,364</u>	<u>5,384</u>
EXPENDITURES:				
Capital Outlay	903,750	903,750 (1)	-	903,750
Total Expenditures	<u>903,750</u>	<u>903,750</u>	<u>-</u>	<u>903,750</u>
Net Changes in Fund Balances	(887,770)	(887,770)	21,364	909,134
FUND BALANCES, BEGINNING	<u>887,770</u>	<u>887,770</u>	<u>889,508</u>	<u>1,738</u>
FUND BALANCES, ENDING	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 910,872</u>	<u>\$ 910,872</u>

(1) Appropriation Level

CITY OF ASTORIA, OREGON
EAST ASTORIA WATERLINE DEBT SERVICE FUND #265
SCHEDULE OF REVENUES, EXPENDITURES, AND
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL
For the Fiscal Year Ended June 30, 2019

	Budget		Actual	Variance Positive (Negative)
	Original	Final		
REVENUES:				
Interest Earnings	\$ -	\$ 66	\$ -	\$ (66)
Total Revenues	-	66	-	(66)
OTHER FINANCING SOURCES (USES):				
Transfers Out	(14,750)	(14,816) (1)	(14,816)	-
Total Other Financing Sources (Uses)	(14,750)	(14,816)	(14,816)	-
Net Changes in Fund Balances	(14,750)	(14,750)	(14,816)	(66)
FUND BALANCES, BEGINNING	14,750	14,750	14,816	66
FUND BALANCES, ENDING	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

(1) Appropriation Level

CITY OF ASTORIA, OREGON
7TH STREET DOCK DEBT SERVICE FUND #267
SCHEDULE OF REVENUES, EXPENDITURES, AND
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL
For the Fiscal Year Ended June 30, 2019

	Budget		Actual	Variance Positive (Negative)
	Original	Final		
OTHER FINANCING SOURCES (USES):				
Transfers Out	\$ (395)	\$ (395) (1)	\$ (395)	\$ -
Total Other Financing Sources (Uses)	(395)	(395)	(395)	-
Net Changes in Fund Balances	(395)	(395)	(395)	-
FUND BALANCES, BEGINNING	395	395	395	-
FUND BALANCES, ENDING	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

(1) Appropriation Level

**CITY OF ASTORIA, OREGON
AQUATIC FACILITY TRUST FUND #401
SCHEDULE OF REVENUES, EXPENDITURES, AND
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL
For the Fiscal Year Ended June 30, 2019**

	Budget		Actual	Variance Positive (Negative)
	Original	Final		
REVENUES:				
Interest Earnings	\$ 80	\$ 80	\$ 172	\$ 92
Gifts, Bequests, and Grants	500	500	-	(500)
Total Revenues	<u>580</u>	<u>580</u>	<u>172</u>	<u>(408)</u>
EXPENDITURES:				
Materials and Service	<u>1,330</u>	<u>1,330 (1)</u>	<u>-</u>	<u>1,330</u>
Total Expenditures	<u>1,330</u>	<u>1,330</u>	<u>-</u>	<u>1,330</u>
Net Changes in Fund Balances	(750)	(750)	172	922
FUND BALANCE, BEGINNING	<u>7,140</u>	<u>7,140</u>	<u>7,160</u>	<u>20</u>
FUND BALANCE, ENDING	<u>\$ 6,390</u>	<u>\$ 6,390</u>	<u>\$ 7,332</u>	<u>\$ 942</u>

(1) Appropriation Level

CITY OF ASTORIA, OREGON
ASTORIA PUBLIC LIBRARY ENDOWMENT FUND #403
SCHEDULE OF REVENUES, EXPENDITURES, AND
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL
For the Fiscal Year Ended June 30, 2019

	Budget		Actual	Variance Positive (Negative)
	Original	Final		
REVENUES:				
Interest Earnings	\$ 2,000	\$ 2,000	\$ 3,503	\$ 1,503
Gifts, Bequests, and Grants	500	500	296	(204)
Total Revenues	<u>2,500</u>	<u>2,500</u>	<u>3,799</u>	<u>1,299</u>
EXPENDITURES:				
Materials and Service	34,180	34,180 (1)	6,488	27,692
Capital Outlay	3,000	3,000 (1)	-	3,000
Total Expenditures	<u>37,180</u>	<u>37,180</u>	<u>6,488</u>	<u>30,692</u>
Net Changes in Fund Balances	(34,680)	(34,680)	(2,689)	31,991
FUND BALANCE, BEGINNING	<u>146,600</u>	<u>146,600</u>	<u>148,643</u>	<u>2,043</u>
FUND BALANCE, ENDING	<u>\$ 111,920</u>	<u>\$ 111,920</u>	<u>\$ 145,954</u>	<u>\$ 34,034</u>

(1) Appropriation Level

**CITY OF ASTORIA, OREGON
CEMETERY IRREDUCIBLE FUND #408
SCHEDULE OF REVENUES, EXPENDITURES, AND
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL
For the Fiscal Year Ended June 30, 2019**

	Budget		Actual	Variance Positive (Negative)
	Original	Final		
REVENUES:				
Sale of City Property	\$ 10,000	\$ 10,000	\$ 7,373	\$ (2,627)
Total Revenues	10,000	10,000	7,373	(2,627)
FUND BALANCE, BEGINNING	885,770	885,770	883,772	(1,998)
FUND BALANCE, ENDING	<u>\$ 895,770</u>	<u>\$ 895,770</u>	<u>\$ 891,145</u>	<u>\$ (4,625)</u>

**CITY OF ASTORIA, OREGON
LIBRARY RENOVATION FUND # 414
SCHEDULE OF REVENUES, EXPENDITURES, AND
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL
For the Fiscal Year Ended June 30, 2019**

	Budget		Actual	Variance Positive (Negative)
	Original	Final		
REVENUES:				
Interest Earnings	\$ 140	\$ 140	\$ 182	\$ 42
Total revenues	140	140	182	42
EXPENDITURES:				
Capital Outlay	7,730	7,730 (1)	-	7,730
Total expenditures	7,730	7,730	-	7,730
Net changes in fund balances	(7,590)	(7,590)	182	7,772
FUND BALANCE, BEGINNING	7,590	7,590	7,604	14
FUND BALANCE, ENDING	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 7,786</u>	<u>\$ 7,786</u>

(1) Appropriation Level

BUDGETARY COMPARISON SCHEDULES
Proprietary Funds

Pursuant to the provisions of Oregon Revised Statute, an individual schedule of revenues, expenditures, and changes in fund balances - budget and actual be displayed for each fund where legally adopted budgets are required.

Proprietary Budgetary Comparison schedules include the following:

- Public Works Improvement Fund #176
- Public Works Capital Reserve Fund #178
- Waterfront Bridges Replacement Project Fund # 190
- Combined Sewer Overflow Debt Service # 270
- Public Works Fund #301
- Cemetery Fund #325
- 17th Street Dock Fund #330

CITY OF ASTORIA, OREGON
PUBLIC WORKS IMPROVEMENT FUND #176
SCHEDULE OF REVENUES, EXPENDITURES, AND
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL
For the Fiscal Year Ended June 30, 2019

	Budget		Actual	Variance Positive (Negative)
	Original	Final		
REVENUES:				
Intergovernmental	\$ -	\$ -	\$ 47,132	\$ 47,132
Interest Earnings	12,000	12,000	22,931	10,931
Miscellaneous	-	-	2	2
Total revenues	12,000	12,000	70,065	58,065
EXPENDITURES:				
Materials and Service	933,000	933,000 (1)	424,120	508,880
Capital Outlay	374,000	374,000 (1)	264,018	109,982
Debt Service:				
Principal	275,740	275,740 (2)	275,717	23
Interest	86,410	86,410 (2)	86,405	5
Contingency	256,670	271,881 (1)	-	271,881
Total Expenditures	1,925,820	1,941,031	1,050,260	890,771
Revenues Over (Under) Expenditures	(1,913,820)	(1,929,031)	(980,195)	948,836
OTHER FINANCING SOURCES (USES):				
Transfers In	1,333,620	1,348,831	1,348,831	-
Transfers Out	(300,000)	(300,000) (1)	(300,000)	-
Total Other Financing Sources (Uses)	1,033,620	1,048,831	1,048,831	-
Net Changes in Fund Balances	(880,200)	(880,200)	68,636	948,836
FUND BALANCE, BEGINNING BUDGETARY BASIS	880,200	880,200	1,418,180	537,980
FUND BALANCE, ENDING BUDGETARY BASIS	\$ -	\$ -	1,486,816	\$ 1,486,816

RECONCILIATION TO NET POSITION - GAAP BASIS

Capital Assets, Net	43,438
Accrued Interest Payable	(46,789)
Current Portion of Long-term Debt	(281,897)
Noncurrent Portion of Long-term Debt	(3,317,868)

NET POSITION

\$ (2,116,300)

(1) Appropriation Level

(2) Debt Service is Appropriated together at \$ 362,150

CITY OF ASTORIA, OREGON
PUBLIC WORKS CAPITAL RESERVE FUND #178
SCHEDULE OF REVENUES, EXPENDITURES, AND
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL
For the Fiscal Year Ended June 30, 2019

	Budget		Actual	Variance Positive (Negative)
	Original	Final		
REVENUES:				
Interest Earnings	\$ 1,960	\$ 1,960	\$ 17,795	\$ 15,835
Miscellaneous	-	-	4,605	4,605
Total Revenues	<u>1,960</u>	<u>1,960</u>	<u>22,400</u>	<u>20,440</u>
EXPENDITURES:				
Capital Outlay	460,000	460,000 (1)	361,671	98,329
Contingency	100,000	100,000 (1)	-	100,000
Total Expenditures	<u>560,000</u>	<u>560,000</u>	<u>361,671</u>	<u>198,329</u>
Revenues Over (Under) Expenditures	(558,040)	(558,040)	(339,271)	218,769
OTHER FINANCING SOURCES (USES):				
Transfers In	300,000	300,000	300,000	-
Total Other Financing Sources (Uses)	<u>300,000</u>	<u>300,000</u>	<u>300,000</u>	<u>-</u>
Net Changes in Fund Balances	(258,040)	(258,040)	(39,271)	218,769
FUND BALANCE, BEGINNING BUDGETARY BASIS	<u>286,100</u>	<u>286,100</u>	<u>717,121</u>	<u>431,021</u>
FUND BALANCE, ENDING BUDGETARY BASIS	<u>\$ 28,060</u>	<u>\$ 28,060</u>	<u>677,850</u>	<u>\$ 649,790</u>
RECONCILIATION TO NET POSITION - GAAP BASIS				
Capital Assets, Net			<u>875,546</u>	
NET POSITION			<u>\$ 1,553,396</u>	

(1) Appropriation Level

CITY OF ASTORIA, OREGON
WATERFRONT BRIDGES REPLACEMENT PROJECT FUND # 190
SCHEDULE OF REVENUES, EXPENDITURES, AND
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL
For the Fiscal Year Ended June 30, 2019

	Budget		Actual	Variance Positive (Negative)
	Original	Final		
REVENUES:				
Interest Earnings	\$ 1,000	\$ 1,000	\$ 8	\$ (992)
Total Revenues	1,000	1,000	8	(992)
EXPENDITURES:				
Capital Outlay	255,561	499,461 (1)	165,513	333,948
Debt Service:				
Interest	-	7,100 (2)	7,090	10
Contingency	1,000	- (1)	-	-
Total Expenditures	256,561	506,561	172,603	333,958
Revenues Over (Under) Expenditures	(255,561)	(505,561)	(172,595)	332,966
OTHER FINANCING SOURCES (USES):				
Loan Proceeds	255,561	505,561	164,151	(341,410)
Total Other Financing Sources (Uses)	255,561	505,561	164,151	(341,410)
Net Changes in Fund Balances	-	-	(8,444)	(8,444)
FUND BALANCE, BEGINNING BUDGETARY BASIS	-	-	1,921	1,921
FUND BALANCE, ENDING BUDGETARY BASIS	<u>\$ -</u>	<u>\$ -</u>	<u>(6,523)</u>	<u>\$ (6,523)</u>

RECONCILIATION TO NET POSITION - GAAP BASIS

Capital Assets, Net	1,191,626
Accrued Interest Payable	(7,749)
Noncurrent Portion of Long-term Debt	<u>(1,192,179)</u>

NET POSITION

\$ (14,825)

(1) Appropriation Level

(2) Debt Service is Appropriated together at \$ 7,100

CITY OF ASTORIA, OREGON
COMBINED SEWER OVERFLOW DEBT SERVICE FUND #270
SCHEDULE OF REVENUES, EXPENDITURES, AND
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL
For the Fiscal Year Ended June 30, 2019

	Budget		Actual	Variance Positive (Negative)
	Original	Final		
REVENUES:				
Charges For Services	\$ 1,939,400	\$ 1,939,400	\$ 1,830,610	\$ (108,790)
Interest Earnings	9,600	9,600	17,653	8,053
Total Revenues	1,949,000	1,949,000	1,848,263	(100,737)
EXPENDITURES:				
Materials and Service	48,430	48,430 (1)	48,421	9
Debt Service:				
Principal	1,264,190	1,264,190 (2)	1,264,124	66
Interest	503,820	503,820 (2)	503,752	68
Contingency	50,000	50,000 (1)	-	50,000
Total Expenditures	1,866,440	1,866,440	1,816,297	50,143
Revenues Over (Under) Expenditures	82,560	82,560	31,966	(50,594)
OTHER FINANCING SOURCES (USES):				
Transfers Out	(150,000)	(150,000) (1)	(150,000)	-
Total Other Financing Sources (Uses)	(150,000)	(150,000)	(150,000)	-
Net Changes in Fund Balances	(67,440)	(67,440)	(118,034)	(50,594)
FUND BALANCE, BEGINNING BUDGETARY BASIS	750,000	750,000	1,117,006	367,006
FUND BALANCE, ENDING BUDGETARY BASIS	\$ 682,560	\$ 682,560	998,972	\$ 316,412

(1) Appropriation Level

(2) Debt Service is Appropriated together at \$1,768,010

RECONCILIATION TO NET POSITION - GAAP BASIS

Accrued Interest Payable	(161,968)
Current Portion of Long-term Debt	(1,294,860)
Noncurrent Portion of Long-term Debt	(19,884,801)
NET POSITION	\$ (20,342,657)

CITY OF ASTORIA, OREGON
PUBLIC WORKS FUND #301
SCHEDULE OF REVENUES, EXPENDITURES, AND
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL
For the Fiscal Year Ended June 30, 2019

	Budget		Actual	Variance Positive (Negative)
	Original	Final		
REVENUES:				
Charges For Services	\$ 5,559,990	\$ 5,559,990	\$ 5,800,181	\$ 240,191
Sale of City Property	-	-	88	88
Interest Earnings	12,000	12,000	28,904	16,904
Gifts, Bequests, and Grants	-	-	8,525	8,525
Miscellaneous	75,000	75,000	12,415	(62,585)
Licenses & Permits	-	-	22,018	22,018
Total Revenues	5,646,990	5,646,990	5,872,131	225,141
EXPENDITURES:				
Engineering	1,106,860	1,106,860 (1)	1,063,420	43,440
Shop and yard	568,150	568,150 (1)	487,373	80,777
Streets	616,920	616,920 (1)	542,699	74,221
Sanitation	87,080	87,080 (1)	12,285	74,795
Sewer	1,204,370	1,204,370 (1)	1,033,938	170,432
Stormwater	221,010	221,010 (1)	160,042	60,968
Water	1,606,950	1,606,950 (1)	1,412,383	194,567
Contingency	141,230	141,230 (1)	-	141,230
Total Expenditures	5,552,570	5,552,570	4,712,140	840,430
Revenues over (under) expenditures	94,420	94,420	1,159,991	1,065,571
OTHER FINANCING SOURCES (USES):				
Transfers In	730,000	730,000	722,655	(7,345)
Transfers Out	(1,679,420)	(1,679,420) (1)	(1,679,386)	34
Total Other Financing Sources (Uses)	(949,420)	(949,420)	(956,731)	(7,311)
Net Changes in Fund Balances	(855,000)	(855,000)	203,260	1,058,260
FUND BALANCE, BEGINNING BUDGETARY BASIS	855,000	855,000	2,419,394	1,564,394
FUND BALANCE, ENDING BUDGETARY BASIS	\$ -	\$ -	2,622,654	\$ 2,622,654

RECONCILIATION TO NET POSITION - GAAP BASIS

Capital Assets, Net	43,375,755
Deferred Outflows Related to OPEB	48,965
Deferred Outflows Related to Pension	1,265,598
Net Pension Liability	(2,920,504)
Current Portion of Long-term Debt	(16,139)
Noncurrent Portion of Long-term Debt	(234,235)
Post Employment Health Care Benefits	(218,432)
Deferred Inflows Related to OPEB	(40,166)
Deferred Inflows Related to Pension	(434,809)

NET POSITION

\$ 43,448,687

(1) Appropriation Level

**CITY OF ASTORIA, OREGON
PUBLIC WORKS FUND #301
SCHEDULE OF EXPENDITURES - BUDGET AND ACTUAL
For the Fiscal Year Ended June 30, 2019**

	Budget		Actual	Variance Positive (Negative)
	Original	Final		
Engineering:				
Personal Services	\$ 1,009,900	\$ 1,009,900	\$ 985,931	\$ 23,969
Materials and Services	89,460	89,460	72,720	16,740
Capital Outlay	7,500	7,500	4,769	2,731
Subtotal	<u>1,106,860</u>	<u>1,106,860 (1)</u>	<u>1,063,420</u>	<u>43,440</u>
Shop and yard:				
Personal Services	433,540	433,540	371,468	62,072
Materials and Services	127,110	127,110	108,407	18,703
Capital Outlay	7,500	7,500	7,498	2
Subtotal	<u>568,150</u>	<u>568,150 (1)</u>	<u>487,373</u>	<u>80,777</u>
Streets:				
Personal Services	300,170	300,170	247,340	52,830
Materials and Services	315,250	315,250	294,320	20,930
Capital Outlay	1,500	1,500	1,039	461
Subtotal	<u>616,920</u>	<u>616,920 (1)</u>	<u>542,699</u>	<u>74,221</u>
Sanitation:				
Personal Services	48,020	48,020	3,594	44,426
Materials and Services	39,060	39,060	8,691	30,369
Subtotal	<u>87,080</u>	<u>87,080 (1)</u>	<u>12,285</u>	<u>74,795</u>
Sewer:				
Personal Services	600,770	600,770	587,775	12,995
Materials and Services	587,600	587,600	431,387	156,213
Capital Outlay	16,000	16,000	14,776	1,224
Transfers Out	798,250	798,250	798,233	17
Subtotal	<u>2,002,620</u>	<u>2,002,620 (1)</u>	<u>1,832,171</u>	<u>170,449</u>
Stormwater				
Personal Services	102,060	102,060	93,255	8,805
Materials and Services	118,950	118,950	66,787	52,163
Subtotal	<u>221,010</u>	<u>221,010 (1)</u>	<u>160,042</u>	<u>60,968</u>
Water:				
Personal Services	996,190	996,190	945,269	50,921
Materials and Services	574,060	574,060	435,160	138,900
Capital Outlay	36,700	36,700	31,954	4,746
Transfers Out	881,170	881,170	881,153	17
Subtotal	<u>2,488,120</u>	<u>2,488,120 (1)</u>	<u>2,293,536</u>	<u>194,584</u>
Total Expenditures	<u>\$ 7,090,760</u>	<u>\$ 7,090,760 (1)</u>	<u>\$ 6,391,526</u>	<u>\$ 699,234</u>

(1) Appropriation Level

**CITY OF ASTORIA, OREGON
CEMETERY FUND #325
SCHEDULE OF REVENUES, EXPENDITURES, AND
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL
For the Fiscal Year Ended June 30, 2019**

	Budget		Actual	Variance Positive (Negative)
	Original	Final		
EXPENDITURES:				
Capital Outlay	\$ 38,826	\$ 38,826 (1)	\$ -	\$ 38,826
Total Expenditures	<u>38,826</u>	<u>38,826</u>	<u>-</u>	<u>38,826</u>
Net Changes in Fund Balances	(38,826)	(38,826)	-	38,826
FUND BALANCE, BEGINNING BUDGETARY BASIS	38,826	38,826	38,826	-
FUND BALANCE, ENDING BUDGETARY BASIS	<u>\$ -</u>	<u>\$ -</u>	<u>38,826</u>	<u>\$ 38,826</u>
RECONCILIATION TO NET POSITION - GAAP BASIS				
Capital Assets, Net			<u>415,589</u>	
NET POSITION			<u>\$ 454,415</u>	

(1) Appropriation Level

CITY OF ASTORIA, OREGON
17TH STREET DOCK FUND #330
SCHEDULE OF REVENUES, EXPENDITURES, AND
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL
For the Fiscal Year Ended June 30, 2019

	Budget		Actual	Variance Positive (Negative)
	Original	Final		
REVENUES:				
Intergovernmental	\$ 222,950	\$ 222,950	\$ 230,336	\$ 7,386
Charges For Services	65,000	65,000	44,560	(20,440)
Interest Earnings	8,400	8,400	11,853	3,453
	<u>296,350</u>	<u>296,350</u>	<u>286,749</u>	<u>(9,601)</u>
EXPENDITURES:				
Personal Service	35,000	35,000 (1)	6,778	28,222
Materials and Service	80,000	80,000 (1)	81,089	(1,089)
Capital Outlay	230,000	230,000 (1)	-	230,000
Debt Service:				
Principal	87,550	87,550 (2)	90,141	(2,591)
Interest	47,950	47,950 (2)	45,359	2,591
Contingency	30,950	30,950 (1)	-	30,950
	<u>511,450</u>	<u>511,450</u>	<u>223,367</u>	<u>288,083</u>
Total Expenditures				
	<u>511,450</u>	<u>511,450</u>	<u>223,367</u>	<u>288,083</u>
Revenues Over (Under) Expenditures	(215,100)	(215,100)	63,382	278,482
OTHER FINANCING SOURCES (USES):				
Transfers Out	(146,500)	(146,500) (1)	(146,500)	-
	<u>(146,500)</u>	<u>(146,500)</u>	<u>(146,500)</u>	<u>-</u>
Total Other Financing Sources (Uses)				
	<u>(146,500)</u>	<u>(146,500)</u>	<u>(146,500)</u>	<u>-</u>
Net Changes in Fund Balances	(361,600)	(361,600)	(83,118)	278,482
FUND BALANCE, BEGINNING BUDGETARY BASIS	<u>495,300</u>	<u>495,300</u>	<u>542,442</u>	<u>47,142</u>
FUND BALANCE, ENDING BUDGETARY BASIS	<u>\$ 133,700</u>	<u>\$ 133,700</u>	<u>459,324</u>	<u>\$ 325,624</u>

RECONCILIATION TO NET POSITION - GAAP BASIS

Capital Assets, Net	3,864,529
Accrued Interest Payable	(24,356)
Current Portion of Long-term Debt	(43,775)
Noncurrent Portion of Long-term Debt	<u>(1,000,068)</u>

NET POSITION

\$ 3,255,654

(1) Appropriation Level

(2) Debt Service is Appropriated together at \$ 135,500.

COMPLIANCE SECTION

**INDEPENDENT AUDITOR'S REPORT
ON COMPLIANCE AND ON INTERNAL CONTROL OVER FINANCIAL
REPORTING ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN
ACCORDANCE WITH OREGON STATE REGULATION**

The Honorable Mayor and City Council
City of Astoria, Oregon

We have audited the basic financial statements of the City of Astoria, Oregon, as of and for the year ended June 30, 2019 and have issued our report thereon dated December 30, 2019. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the provisions of the *Minimum Standards of Audits of Oregon Municipal Corporations*, prescribed by the Secretary of State and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Compliance

As part of obtaining reasonable assurance about whether the City of Astoria, Oregon's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, including the provisions of Oregon Revised Statutes as specified in the Oregon Administrative Rules 162 of the *Minimum Standards for Audits of Oregon Municipal Corporations*, noncompliance with which could have a direct and material effect on the determination of financial statement amounts:

- Deposits of public funds with financial institutions (ORS Chapter 295).
- Indebtedness limitations, restrictions, and repayments.
- Budgets legally required (ORS Chapter 294).
- Insurance and fidelity bonds in force or required by law.
- Programs funded from outside sources.
- Highway revenues used for public highways, roads, and streets.
- Authorized investment of surplus funds. (ORS Chapter 294).
- Public contracts and purchasing (ORS Chapters 279A, 279B, and 279C).
- Accountability for collecting or receiving money by elected officials. The City does not have any elected officials collecting or receiving money.

However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. In connection with our testing, nothing came to our attention that caused us to believe the City of Astoria, Oregon was not in substantial compliance with certain provisions of laws, regulations, contracts, and grants, including the provisions of Oregon Revised Statutes as specified in the Oregon Administrative Rules 162-10-000 through 162-10-330 of the *Minimum Standards for Audits of Oregon Municipal Corporations* except as follows:

Expenditures in the following funds exceeded appropriations for the year ended June 30, 2019:

<u>Fund</u>	<u>Budget Category</u>	<u>Amount</u>
General Fund	City Hall	\$ 632

At June 30, 2019, the following funds had a deficit budgetary basis fund balance:

<u>Fund</u>	<u>Amount</u>
Waterfront Bridges Replacement Project Fund	\$ (6,523)

OAR 162-10-0230 Internal Control

In planning and performing our audit, we considered the City of Astoria, Oregon's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City of Astoria, Oregon's internal control. Accordingly, we do not express an opinion on the effectiveness of the City of Astoria, Oregon's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Minimum Standards of Audits of Oregon Municipal Corporations*, prescribed by the Secretary of State, in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



For Merina+Co
Tualatin, Oregon
December 30, 2019