

# **City of Astoria Oregon**



**Financial Statements  
For The Year Ended  
June 30, 2016**

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**CITY OF ASTORIA, OREGON**  
ANNUAL FINANCIAL STATEMENTS  
FOR THE YEAR ENDED JUNE 30, 2016

Prepared by:  
Finance Department of  
The City of Astoria

**City of Astoria, Oregon**  
**Annual Financial Statements**  
**Year Ended June 30, 2016**

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## **INTRODUCTORY SECTION**





# CITY OF ASTORIA

Founded 1811 • Incorporated 1856

December 31, 2016

Honorable Mayor, Members of the  
City Council and the City Manager  
City of Astoria, Oregon 97103

State law requires that every general-purpose local government publish, within six months of the close of each fiscal year, a complete set of audited financial statements. This report is published to fulfill that requirement for the fiscal year ended June 30, 2016.

Management assumes full responsibility for the completeness and reliability of the information contained in this report, based upon a comprehensive framework of internal control that it has established for this purpose. Because the cost of internal control should not exceed anticipated benefits, the objective is to provide reasonable, rather than absolute, assurance that the financial statements are free of any material misstatements.

As required by Generally Accepted Accounting Principles, this report includes the government and its component units, entities for which the government is considered to be financially accountable. Blended component units, although legally separate entities, are in substance, part of the government's operations and, so, data from these units are combined with data of the primary government. See Footnote 1.A for further elaboration.

Merina and Company, LLP, Certified Public Accounts, has issued an unmodified opinion on the City of Astoria's financial statements for the year ended June 30, 2016. The independent auditor's report is located in the front of the financial section of this report.

Management's discussion and analysis (MD&A) immediately follows the independent auditor's report and provides a narrative introduction, overview and analysis of the basic financial statements. The MD&A complements this letter of transmittal and should be read in conjunction with it.

## **Profile of the Government**

The City of Astoria is located in Clatsop County in the northwestern corner of Oregon. Situated on the shores of Young's Bay and the Columbia River, just seven miles from the Pacific Ocean, the area is noted for its spectacular scenery, its history, natural resources and outstanding recreational opportunities.

The City is the oldest permanent American settlement west of the Rocky Mountains. It was first settled in 1811 by fur traders working for New York fur merchant John Jacob Astor, after whom the City draws its name. Astoria was first incorporated as a city in 1856. During the late 1800s, with its bustling salmon canneries, forest products and shipping industries, Astoria was known as the liveliest boom town between Seattle and San Francisco.

The City operates under the council-manager form of government. Policy-making and legislative authority are vested in a governing council consisting of the mayor and four other members. The governing council is responsible for, among other things, passing ordinances, adopting the budget, appointing committees, and hiring the government's manager, attorney and municipal judge. The government's manager is responsible for carrying out the policies and ordinances of the governing council, for overseeing the day-to-day operations of the government, and for appointing the heads of the various departments.

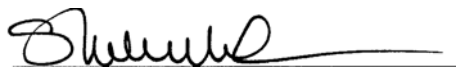
Members of the council are elected on a non-partisan basis. The members serve four-year staggered terms, with two council members elected every two years. Each member represents a geographical ward and must live within that ward. The mayor is elected at large to serve a four-year term.

### **Accounting System and Budgetary Control**

The accounting system was designed with consideration given to a system of internal controls that: (1) safeguard assets against loss from unauthorized use or disposition, and (2) maintain the reliability of financial records for preparation of financial statements and accountability for assets. Budgetary control is maintained at the department level, in those funds having departments, and at the object level in all other funds by the encumbrance of estimated purchase amounts prior to the release of purchase orders to vendors

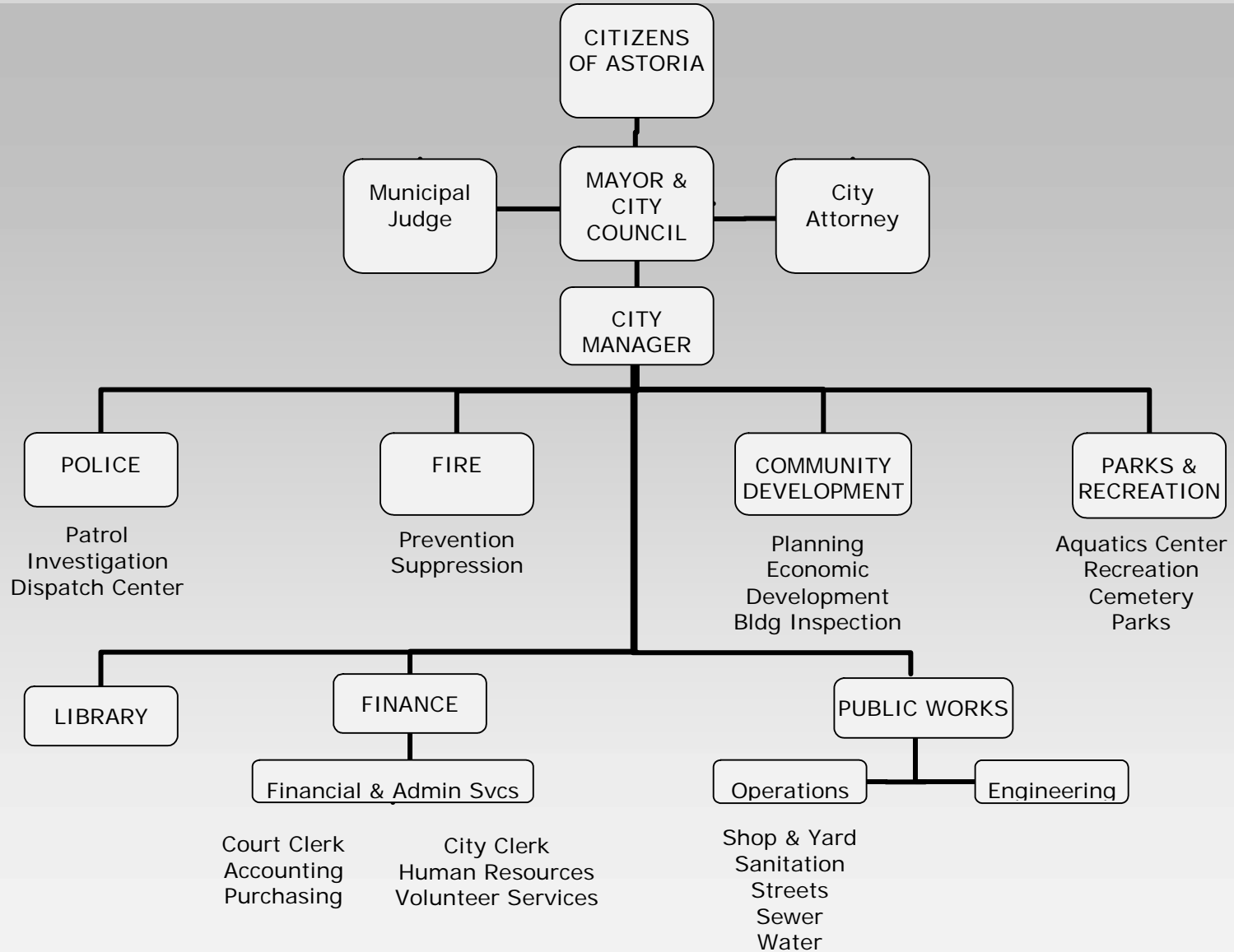
The annual budget serves as the foundation for the City's financial planning and control. All departments of the City are required to submit requests for appropriation to the government's manager during February of each year. The city manager uses these requests as the starting point for developing a proposed budget. As required by Oregon Local Budget Law, the manager then presents this proposed budget to a budget committee comprised of the five members of the City Council and five residents of the City who are appointed by the Mayor. The budget committee holds a public hearing and then reviews, revises and approves the budget. The budget is then submitted to the city council. The council is required to hold a public hearing on the approved budget and to adopt a final budget before June 30, the close of the City's fiscal year. The appropriated budget is prepared by fund, function (e.g., general), and department (e.g., police). Department heads may transfer resources within a department as they see fit. Transfers between departments, however, are done by resolution of the council in accordance with Oregon Local Budget Law.

Respectfully submitted,



Susan E Brooks, CPA  
Director of Finance and Administrative Services

# City of Astoria Organization Chart



**CITY OF ASTORIA, OREGON**

**Year Ending June 30, 2016**

**ELECTED OFFICIALS**

<b>Arline LaMear</b>	<b>Mayor</b>	<b>Term Expires 12/31/18</b>
<b>Zetty Nemlowill</b>	<b>Councilor Ward 1</b>	<b>Term Expires 12/31/18</b>
<b>Drew Herzig</b>	<b>Councilor Ward 2</b>	<b>Term Expires 12/31/16</b>
<b>Cindy Price</b>	<b>Councilor Ward 3</b>	<b>Term Expires 12/31/18</b>
<b>Russ Warr</b>	<b>Councilor Ward 4</b>	<b>Term Expires 12/31/16</b>

**ADMINISTRATIVE STAFF**

<b>Brett Estes</b>	<b>City Manager</b>
<b>Blair Henningsgaard</b>	<b>City Attorney</b>
<b>Kristopher A. Kaino</b>	<b>Municipal Judge</b>
<b>Susan Brooks</b>	<b>Director of Finance &amp; Administrative Svcs</b>
<b>Kevin Cronin</b>	<b>Community Development Director</b>
<b>Brad Johnson</b>	<b>Police Chief and Assistant City Manager</b>
<b>Ted Ames</b>	<b>Fire Chief</b>
<b>Angela Cosby</b>	<b>Parks &amp; Community Services Director</b>
<b>Jimmy Pearson</b>	<b>Library Director</b>
<b>Ken Cook</b>	<b>Public Works Director</b>

Mailing Address:  
1095 Duane Street  
Astoria, Oregon 97103

[www.astoria.or.us](http://www.astoria.or.us)

## **FINANCIAL SECTION**

**INDEPENDENT AUDITOR'S REPORT**

Honorable Mayor and City Council  
City of Astoria, Oregon

**Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Astoria, Oregon (City), as of and for the year ended June 30, 2016, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

**Management's Responsibility for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

**Auditor's Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness

of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

## **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City, as of June 30, 2016, and the respective changes in financial position, and, where applicable, cash flows, for the year then ended in accordance with accounting principles generally accepted in the United States of America.

## **Change in Accounting Principle**

As discussed in Note 10 to the financial statements, the City adopted new accounting guidance, GASB Statement No. 72, *Fair Value Measurement and Application*. Our opinion is not modified with respect to these matters.

## **Other Matters**

### *Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that management's discussion and analysis and required supplementary information, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context.

We have applied certain limited procedures to management's discussion and analysis, schedule of the proportionate share of the net pension liability, and schedule of contributions, as listed in the table of contents under required supplementary information, in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

The budgetary comparison schedules, as listed in the table of contents under required supplementary information, are the responsibility of management and were derived from and

relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, this information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

### *Other Information*

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The introductory section and supplementary information, as listed in the table of contents, are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The supplementary information, as listed in the table of contents, is the responsibility of management and was derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the basic financial statements as a whole.

The introductory section has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on it.

## **Reports on Other Legal and Regulatory Requirements**

### **Other Reporting Required by *Government Auditing Standards***

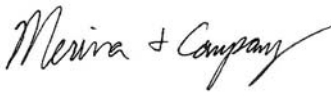
In accordance with *Government Auditing Standards*, we have also issued our report dated December 31, 2016 on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is issued separately and is an integral part of an audit performed in accordance with



*Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

**Other Reporting Required by Oregon Minimum Standards**

In accordance with Minimum Standards for Audits of Oregon Municipal Corporations, we have also issued our report dated December 31, 2016, on our consideration of the City's compliance with certain provisions of laws and regulations, including the provisions of Oregon Revised Statutes as specified in Oregon Administrative Rules. The purpose of that report is to describe the scope of our testing of compliance and the results of that testing and not to provide an opinion on compliance.

A handwritten signature in cursive script that reads "Merina & Company".

Merina & Company, LLP  
West Linn, Oregon  
December 31, 2016

## **MANAGEMENT'S DISCUSSION AND ANALYSIS**

This discussion and analysis presents the highlights of financial activities and financial position for the City of Astoria (City). The analysis focuses on significant financial issues, major financial activities and resulting changes in financial position, budget changes, and specific issues related to funds and the economic factors affecting the City.

Management's Discussion and Analysis (MD&A) focuses on current year activities and resulting changes. Please read it in conjunction with the Transmittal Letter and the City's financial statements.

### **FINANCIAL HIGHLIGHTS**

The City's net position total \$ 51,533,388. This includes general and business-type fixed assets. Infrastructure improvements have been added for these financial statements.

Governmental revenues increased by \$ 3,145,638 (or 23.66%). This increase is attributable to an increase in charges for services, property tax collections, non-ad valorem taxes and collection of carbon credit funds.

Business-type activities revenues increased by \$ 556,587 (or 7.63%). This is attributable to an increase in charges for services.

Overall, City expenses for both fund types increased by \$ 7,754,828 (or 47.86%). This is attributable to expenses relating to personnel services and capital improvement expenditures.

These items are described later on in this discussion.

### **REPORT LAYOUT**

The City's annual financial report consists of several sections. Taken together they provide a comprehensive financial look at the City. The components of the report include the following:

**Management's Discussion and Analysis.** This section of the report provides financial highlights, overview and economic factors affecting the City.

**Basic Financial Statements.** These include the Statement of Net Position, Statement of Activities, fund financial statements and the notes to the financial statements. Statements of Position and Activities focus on an entity-wide presentation using the accrual basis of accounting. They are designed to be more corporate-like in that all activities are consolidated into a total for the City.

- The Statement of Net Position focuses on resources available for future operations. In simple terms, this statement presents a snapshot view of the assets the community owns, the liabilities it owes and the net difference. The net difference is further separated into amounts restricted for specific purposes and unrestricted amounts.
- The Statement of Activities focuses on gross and net costs of city programs and the extent to which such programs rely upon general tax and other revenues. This statement summarizes and simplifies the user's analysis to determine the extent to which programs are self-supporting and/or subsidized by general revenues.
- Fund financial statements focus separately on major governmental funds and proprietary funds. Governmental fund statements follow the more traditional presentation of financial statements. The City's major governmental funds are presented in their own column and the remaining funds are combined into a column titled "Other Governmental Funds." Statements for the City's proprietary funds follow the governmental funds and include net position, revenues, expenses and changes in fund net position, and cash flows. The budgetary statements for the major governmental and proprietary funds are located in the Required Supplementary Information section.
- The notes to the financial statements provide additional disclosures required by governmental accounting standards and provide information to assist the reader in understanding the City's financial condition.

**Other Supplementary Information.** Readers desiring additional information on non-major funds can find it in the Combining Statements of Non-major Funds and/or the Supplementary Information-Budgetary Comparison sections of this report. Components within this section include:

- Combining Statements. Non-major funds are presented here, whereas major funds are included within the Basic Financial Statements. These statements include balance sheets and statements of revenues, expenditures and changes in fund balances that are carried forward to the Basic Financial Statements.
- Budgetary Comparisons. Budgetary information for all non-major governmental and proprietary funds is presented here.
- Capital Assets and Other Financial Schedules complete the Financial Section of the report.

**Reports by independent certified public accountants.** Supplemental communication regarding city compliance and internal controls as required by Oregon statutes.

**CITY AS A WHOLE  
GOVERNMENT-WIDE FINANCIAL STATEMENTS**

**Table 1:  
Net Position at Year-end  
for the Fiscal Year Ending June 30, 2016 and 2015**

	Governmental Activities		Business-type Activities		Total	
	2016	2015*	2016	2015*	2016	2015*

Cash and investments	\$ 14,255,150	\$ 12,351,983	\$ 4,414,459	\$ 3,802,772	\$ 18,669,609	\$ 16,154,755
Other assets	2,197,388	1,671,529	1,920,030	3,604,538	4,117,418	5,276,067
Net Pension Asset	-	1,434,027	-	509,362	-	1,943,389
Capital assets	<u>18,033,796</u>	<u>16,635,417</u>	<u>50,958,255</u>	<u>47,951,725</u>	<u>68,992,051</u>	<u>64,587,142</u>
Total assets	<u>\$ 34,486,334</u>	<u>\$ 32,092,956</u>	<u>\$ 57,292,744</u>	<u>\$ 55,868,397</u>	<u>\$ 91,779,078</u>	<u>\$ 87,961,353</u>
Pension related Deferred Outflows	<u>\$ 969,267</u>	<u>\$ 581,522</u>	<u>\$ 327,389</u>	<u>\$ 206,554</u>	<u>\$ 1,296,656</u>	<u>\$ 788,076</u>
Other liabilities	\$ 1,777,256	\$ 1,430,166	\$ 1,238,673	\$ 3,156,386	\$ 3,015,929	\$ 4,586,552
Net Pension Liability	3,769,750	-	1,273,307	-	5,043,057	-
Long term debt outstanding	<u>2,209,498</u>	<u>2,092,048</u>	<u>30,153,860</u>	<u>27,428,202</u>	<u>32,363,358</u>	<u>29,520,250</u>
Total liabilities	<u>\$ 7,756,504</u>	<u>\$ 3,522,214</u>	<u>\$ 32,665,840</u>	<u>\$ 30,584,588</u>	<u>\$ 40,422,344</u>	<u>\$ 34,106,802</u>
Pension Related Deferred Inflows	<u>\$ 837,216</u>	<u>\$ 2,767,091</u>	<u>\$ 282,786</u>	<u>\$ 982,863</u>	<u>\$ 1,120,002</u>	<u>\$ 3,749,954</u>
Net Position:						
Net Investment in Capital Assets	\$ 16,985,646	\$ 15,204,488	\$ 21,230,434	\$ 19,245,123	\$ 38,216,080	\$ 34,449,611
Restricted	6,801,587	6,523,843	452,627	-	7,254,214	6,523,843
Unrestricted (deficit)	<u>3,074,648</u>	<u>4,656,842</u>	<u>2,988,446</u>	<u>5,262,377</u>	<u>6,063,094</u>	<u>9,919,219</u>
Total net position	<u>\$ 26,861,881</u>	<u>\$ 26,385,173</u>	<u>\$ 24,671,507</u>	<u>\$ 24,507,500</u>	<u>\$ 51,533,388</u>	<u>\$ 50,892,673</u>

\*2015 activities restated for GASB 68 Prior Year Adjustments

**STATEMENT OF NET POSITION AT JUNE 30, 2016**  
**Governmental Activities**

A comparison of governmental current assets indicates an overall increase of \$ 3,161,900.

	<u>2016</u>	<u>2015</u>	<u>Difference</u>
Total Governmental Current Assets	\$ 16,335,646	\$ 13,173,746	\$ 3,161,900

**Business-type Activities**

The transactions of the Public Works Improvement Fund are classified as a business-type activity because this fund receives water and sewer revenues that fund public works capital improvements. Also, the City has entered into an agreement with the Department of Environmental Quality to design and construct combined sewer overflow infrastructure. The funds related to this project are added to the business-type funds. Infrastructure is included in the assets of the Public Works Fund. This increases the net assets of the business-type funds.

A portion of the year-end net assets is restricted for specific purposes. The restrictions represent legal or contractual limitations on how the assets may be expended. Within the governmental activities category examples are assets designated for cemetery care and collections limited to repayment of debt.

**STATEMENT OF ACTIVITIES FOR THE YEAR ENDED JUNE 30, 2016:**

**Table 2:**  
**Governmental and Proprietary Activities**  
**for Fiscal Year Ending June 30, 2016 and 2015**

	<b>Governmental Activities</b>		<b>Business-type Activities</b>		<b>Total</b>	
	<b>2016</b>	<b>2015*</b>	<b>2016</b>	<b>2015*</b>	<b>2016</b>	<b>2015*</b>
<b>REVENUES</b>						
Program revenues						
Charges for services	\$3,877,164	\$ 3,759,512	\$ 7,561,871	\$ 6,830,620	\$ 11,439,035	\$ 10,590,132
Grants & contributions	1,572,513	0	275,019	454,304	1,847,532	454,304
General revenues						
Ad valorem taxes	6,557,557	6,005,071	-	-	6,557,557	6,005,071
Non-ad valorem taxes	3,048,098	3,040,896	-	-	3,048,098	3,040,896
Interest	69,930	45,005	17,090	12,469	87,020	57,474
Other	<u>1,314,466</u>	<u>443,606</u>	<u>-</u>	<u>-</u>	<u>1,314,466</u>	<u>443,606</u>
<b>Total revenues</b>	<b><u>16,439,728</u></b>	<b><u>13,294,090</u></b>	<b><u>7,853,980</u></b>	<b><u>7,297,393</u></b>	<b><u>24,293,646</u></b>	<b><u>20,591,483</u></b>
<b>EXPENSES</b>						
Governmental activities	15,958,262	10,245,699			15,958,262	10,245,699
Business-type activities			<u>8,001,384</u>	<u>5,959,119</u>	<u>8,001,384</u>	<u>5,959,119</u>
<b>Total expenses</b>	<b><u>15,958,262</u></b>	<b><u>10,245,699</u></b>	<b><u>8,001,384</u></b>	<b><u>5,959,119</u></b>	<b><u>23,959,646</u></b>	<b><u>16,204,818</u></b>
Transfers	(102,930)	(31,786)	102,930	31,786	-	-
Change in net position	378,536	3,016,605	(44,474)	1,370,060	334,062	4,386,665
Prior Period Adjustment	(1,604,651)		(397,815)	(2,309,118)	(2,002,466)	(2,309,118)
Beginning net assets	28,087,996	25,071,390	25,113,796	23,743,736	53,201,792	48,815,126
Ending net assets	<u>\$ 26,861,881</u>	<u>\$ 28,087,995</u>	<u>\$ 24,671,507</u>	<u>\$ 22,804,678</u>	<u>\$ 51,533,388</u>	<u>\$50,892,673</u>

\*2015 Expenses and Ending Net Assets are restated for GASB 68 Prior Year Adjustments

### **Governmental Activities**

Governmental revenues increased by \$ 3,145,638 (or 23.66 %). The increase is attributable to increases in property tax collections, charges for services, non-ad valorem collections, grants and carbon credit collection.

### **Business-type Activities**

Business-type activities revenues increased by \$ 556,587 (or 7.63 %). This increase relates to charges for services.

### **BUDGETARY HIGHLIGHTS**

Adjustments were made to several budgets for FYE June 30, 2016, as follows: Non and Interdepartmental, Transfer to Capital Improvement Fund, \$ 465,000 for purchase of Aerial Fire Truck and recognition of \$465,000 in beginning fund balance of the General Fund; Community Development Department increase \$ 15,000 from General Fund Contingency for labor; Transfer to Parks Operations for \$ 46,280 in Aquatic Center Department Personnel and \$ 38,750 for non-labor expenses and \$ 153,720 in Recreation Department Personnel and \$ 51,250 for non-labor expenses, for a total of \$ 290,000 from General Fund Contingency; Capital Improvement Fund, increase of resources from Carbon Credit payment and increase to Materials and Services in the amount \$22,500 for professional services; Building Inspection Fund adjust \$ 45,000 from Personal Services to Materials and Services for professional services; Equity transfer from Combined Sewer Overflow Phase 3 Fund to Public Works Fund in the amount of \$ 36,234 recognizing fund closure; Equity transfer from Aquatic Facility Debt Service Fund to General Fund in the amount of \$ 568 recognizing fund closure; 17<sup>th</sup> Street Dock Fund adjust \$ 2,500 from Materials and Services to Personal Services to recognize additional maintenance labor cost; Recognize additional resources in Astor East Urban Renewal District of \$ 65,000 and increase of Materials and Services for \$64,900 in professional services related to DEQ oversight at Heritage Square and \$ 100 additional interest on debt service.

### **CAPITAL ASSETS AND DEBT ADMINISTRATION**

#### **Capital Assets**

As of June 30, 2016 the City had invested \$ 68,992,051 in capital assets, net of accumulated depreciation, as reflected in the following table. The result of the additions and deletions for this fiscal year is an overall increase to capital assets in the amount of \$ 7,127,313. After depreciation, the capital assets increased by \$ 4,404,909.

**Table 3:  
Capital Assets at Year-end  
for Fiscal Year Ending June 30, 2016 and 2015  
(net of depreciation)**

	Governmental Activities		Business-type Activities		Total	
	2016	2015	2016	2015	2016	2015
Land/CIP	\$ 1,466,005	\$ 1,466,005	\$ 552,749	\$ 328,328	\$ 2,018,754	\$ 1,794,333
Buildings	8,466,621	8,767,983	237,553	254,783	8,704,174	9,022,766
Land improvements	4,581,584	2,915,054	10,548,906	10,874,023	15,130,490	13,789,077
Machinery & equipment	1,642,408	1,547,870	1,232,841	1,312,254	2,875,249	2,860,124
Infrastructure	<u>1,877,178</u>	<u>1,938,505</u>	<u>38,386,206</u>	<u>35,182,337</u>	<u>40,263,384</u>	<u>37,120,842</u>
Total	<u>\$ 18,033,796</u>	<u>\$ 16,635,417</u>	<u>\$ 50,958,255</u>	<u>\$ 47,951,725</u>	<u>\$ 68,992,051</u>	<u>\$ 64,587,142</u>

The following table reconciles the change in capital assets. Additions include assets acquired or under construction at year-end. Reductions are for disposition of assets and depreciation.

**Table 4:  
Changes in Capital Assets  
for Fiscal Year Ending June 30, 2016 and 2015**

	Governmental Activities		Business-type Activities		Total Government	
	2016	2015	2016	2015	2016	2015
Beginning Balance	\$ 24,253,946	\$ 23,615,638	\$ 74,810,167	\$ 70,980,403	\$ 99,064,113	\$ 94,596,041
Additions	2,363,159	638,308	4,764,154	3,829,764	7,127,313	4,468,072
Retirement						
Other						
Accumulated Depreciation	<u>(8,583,309)</u>	<u>(7,618,529)</u>	<u>(28,616,066)</u>	<u>(26,858,442)</u>	<u>(37,199,375)</u>	<u>(34,476,971)</u>
<b>Ending Balance</b>	<b><u>\$ 18,033,796</u></b>	<b><u>\$ 16,635,417</u></b>	<b><u>\$ 50,958,255</u></b>	<b><u>\$ 47,951,725</u></b>	<b><u>\$ 68,992,051</u></b>	<b><u>\$ 64,587,142</u></b>

Assets for governmental activities were added in the amount of \$ 2,363,159. The major additions included: Senior Center renovations \$ 1,704,980; Police Department vehicle leases in the amount of \$64,221 and equipment totaling \$ 74,139; Aquatic Center Upgrades \$ 244,409, RecTrac implementation \$ 80,427; Fire Pumper Truck lease in the amount of \$ 38,578; Computer technology upgrades of \$ 70,078 and \$ 86,327 in Emergency Communication upgrades.

Business-type asset additions in the amount of \$ 4,764,154 which included \$ 140,448 for equipment, \$4,623,669 for infrastructure, including \$ 4,399,248 for 16<sup>th</sup> Street Combined Sewer Overflow project and \$ 224,421 for project in progress of completion.

**Construction Commitments:**

City has active design and construction projects for Pump Station #1 and Spur 14 Waterline. Amounts will be capitalized when projects have been completed. At year end commitments with contractors are as follows:

Project	Construction in Progress	Vendor
Pump Station #1	12,826	Richwine Environmental Inc
Pump Station #1	178,088	Portland Engineering Inc
Spur 14 Waterline	33,507	CH <sub>2</sub> MHill Engineers Inc
<b>TOTAL</b>	<b>\$ 224,421</b>	

**Debt Outstanding**

As of year-end, the City had \$ 31,887,261 in outstanding debt compared to \$ 31,292,088 last year with \$ 2,115,374 due within one year.

**Table 5:  
Outstanding Debt at Year End**

	<u>Totals</u>	
	<u>2016</u>	<u>2015*</u>
<b>Governmental:</b>		
General obligation	\$ 700,677	\$886,010
Local improvement	213,979	282,317
Tax increment	133,495	262,601
Pension Liability GASB 68	<u>830,703</u>	<u>851,949</u>
Sub-total	<u>1,878,854</u>	<u>2,282,877</u>
<b>Business-type:</b>		
Water	3,855,236	4,161,902
Wastewater	24,568,533	23,208,564
Docks	1,304,052	1,336,135
Pension Liability GASB 68	<u>280,586</u>	<u>302,610</u>
Sub-total	<u>30,008,407</u>	<u>29,009,211</u>
<b>Total</b>	<b><u>\$ 31,887,261</u></b>	<b><u>\$ 31,292,088</u></b>

\*2015 Debt Outstanding is restated for GASB 68 Transitional Liability

Governmental debt added a lease for a Ford Fusion and Ford SUV for the Police Department. Debt payments were made in the amount of \$ 442,622.

The City has entered into an agreement with the Department of Environmental Quality (DEQ) to borrow money for the design and construction of combined sewer overflow infrastructure. To date the total amount borrowed from DEQ is \$ 18,115,436. A total of \$ 769,209 was paid on principal for DEQ loans.

The City borrowed a total of \$ 11,845,682 from IFA to finance the 11<sup>th</sup> and 16<sup>th</sup> Street CSO separation projects. Payment of \$ 217,288 was paid on principal for the 11<sup>th</sup> Street loan.

A total of \$ 29,961,118 has been borrowed for Combined Sewer Overflow improvements. \$794,471 was borrowed from IFA for the City's share of the landfill closure project.

Detailed information regarding the City's debt and amortization terms is located in the Notes to the Financial Statements.

**ECONOMIC FACTORS**

Oregon does not have a sales tax and thus property taxes are a major resource for many communities. Property taxes represent 68.9% of resources of the General Fund and 39.8% of governmental revenues overall. Other resources include franchise fees, motel taxes and charges for services and fines. Investment earnings began to increase in 2016 at a very modest pace. To address limited resources the City constrains and prioritizes spending.

The City maintains a variety of governmental funds for special purposes. The Capital Improvement Fund received revenues from state taxes, the sale of City property, carbon credit sales, grants and other sources in the amount of \$ 3,430,841, including \$ 1,572,513 in grant funding for the Senior Center renovation, \$ 1,028,750 from the sale of carbon credits and \$ 245,259 from the harvest of timber. Expenditures in the amount of \$ 3,807,308 include purchase of an aerial ladder truck as well as extensive upgrades to the Aquatic Center, initiating Parks and Recreation management software and compilation of the Parks Master plan. The Building Inspection Fund received fees of \$ 331,407, with expenditures of \$ 151,811 and a transfer out for \$ 15,210. The Emergency Communication Fund provides dispatch services for the City and other area entities. It received 911 proceeds and other charges for services in the amount of \$ 1,120,784 with expenditures of \$959,978 and a transfer out of \$ 21,000. The Parks Operations Fund received operating revenues in the amount of \$ 945,738 with expenditures of \$ 1,949,115. The General Fund provided a transfer to Parks Operation in the amount of \$1,004,000. The Astor East and West Urban Renewal Districts are blended component units of the City. They received revenues of \$1,118,118 with expenditures of \$ 639,206. Expenses recorded on a budgetary basis for the Urban Renewal Funds included debt service of \$ 135,940 and capital improvements of \$ 298,033. Finally, the Promote Astoria Fund received \$ 821,934 for motel tax collections and interest earnings. Distributions and other expenditures totaled \$ 666,399. These funds represent the major and larger governmental special purpose funds.

The business-type activities are funded with utility charges. During fiscal year ended June 30, 2016 the City increased the Water and Sewer rates by 2% each and the Sewer Surcharge rate from 86% to 91%. The sewer surcharge is dedicated to the Combined Sewer Overflow Debt Service Fund to pay loans incurred for the Combined Sewer Overflow (CSO) infrastructure project. A total of \$ 4,539,733 was expended for capital improvements, of which \$ 4,399,248 was for capital projects, \$ 111,808 for equipment and \$ 28,686 for purchase of new Public Works vehicle to replace older vehicles.

Uncertainties about future economic changes and financial impacts are common in all cities. The City continues to constrain spending to items and personnel necessary to provide quality services for its citizens. City staff continues to investigate and initiate opportunities for economic development to provide increased resources for the City's operations.

## **FINANCIAL CONTACT**

The City's financial statements are designed to present users (citizens, taxpayers, customers, investors, and creditors) with a general overview of the City's finances and to demonstrate the City's accountability. If you have questions about the report or require additional financial information, please contact the City's Director of Finance and Administrative Services at 1095 Duane Street, Astoria, OR 97103. Complete financial statements of the blended component unit, the Astoria Development Commission, may be obtained at the same address.



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## **BASIC FINANCIAL STATEMENTS**

The basic financial statements include interrelated sets of financial statements as required by the GASB. The sets of statements include:

- Government-Wide Financial Statements
- Fund Financial Statements
  - Governmental Funds
  - Proprietary Funds

In addition, the notes to the basic financial statements are included to provide information that is essential to a user's understanding of the basic financial statements.

**CITY OF ASTORIA, OREGON  
STATEMENT OF NET POSITION  
June 30, 2016**

	Governmental Activities	Business-Type Activities	Total
<b>ASSETS</b>			
Current Assets:			
Equity in Pooled Cash and Investments	\$ 14,138,258	\$ 4,414,459	\$ 18,552,717
Receivables (Net of Allowance):			
Accounts	-	1,510,928	1,510,928
Taxes	699,266	-	699,266
Loans	712,067	-	712,067
Other	848,563	-	848,563
Inventory	-	346,594	346,594
Internal Balances	(62,508)	62,508	-
<b>Total Current Assets</b>	<b>16,335,646</b>	<b>6,334,489</b>	<b>22,670,135</b>
Noncurrent Assets:			
Restricted Cash and Investments	116,892	-	116,892
Capital Assets:			
Nondepreciable	1,466,005	552,749	2,018,754
Depreciable, Net	16,567,791	50,405,506	66,973,297
<b>Total Noncurrent Assets</b>	<b>18,150,688</b>	<b>50,958,255</b>	<b>69,108,943</b>
<b>Total Assets</b>	<b>34,486,334</b>	<b>57,292,744</b>	<b>91,779,078</b>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>			
Net Pension Related Deferrals	969,267	327,389	1,296,656
<b>Total Deferred Outflows of Resources and Assets</b>	<b>\$ 35,455,601</b>	<b>\$ 57,620,133</b>	<b>\$ 93,075,734</b>
<b>LIABILITIES</b>			
Current Liabilities:			
Vouchers and Accounts Payable	\$ 236,164	\$ 592,159	\$ 828,323
Accrued Payroll	404,622	146,321	550,943
Accrued Interest Payable	15,125	297,570	312,695
Other Accrued Expenses	178,433	77,433	255,866
Deposits Payable	14,147	48,695	62,842
Unearned Revenue	838,361	-	838,361
Current Portion of Long-Term Debt	502,788	1,612,586	2,115,374
Current Unused Compensated Absences	206,041	98,229	304,270
<b>Total Current Liabilities</b>	<b>2,395,681</b>	<b>2,872,993</b>	<b>5,268,674</b>
Noncurrent Liabilities:			
Net Pension Liability	3,769,750	1,273,307	5,043,057
Noncurrent Portion of Long-Term Debt	1,376,066	28,395,821	29,771,887
Non-Current Unused Compensated Absences	124,603	47,224	171,827
Post Employment Health Care Benefits	90,404	76,495	166,899
<b>Total Noncurrent Liabilities</b>	<b>5,360,823</b>	<b>29,792,847</b>	<b>35,153,670</b>
<b>Total liabilities</b>	<b>7,756,504</b>	<b>32,665,840</b>	<b>40,422,344</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>			
Net Pension Related Deferrals	837,216	282,786	1,120,002
<b>NET POSITION</b>			
Net Investment in Capital Assets	16,985,646	21,230,434	38,216,080
Restricted For:			
Astoria Public Library Endowment Fund:			
Nonexpendable	10,522	-	10,522
Expendable	136,550	-	136,550
Astoria Public Library Renovation Fund:			
Expendable	7,415	-	7,415
Aquatic Facility Trust Fund - Expendable	6,982	-	6,982
Logan Memorial Library Trust Fund - Expendable	867,452	-	867,452
Perpetual Cemetery Care - Nonexpendable	864,354	-	864,354
Debt Service - Expendable	-	452,627	452,627
Street Projects - Expendable	796,446	-	796,446
Urban Renewal Improvements - Expendable	4,111,866	-	4,111,866
Unrestricted	3,074,648	2,988,446	6,063,094
<b>Total Net Position</b>	<b>26,861,881</b>	<b>24,671,507</b>	<b>51,533,388</b>
<b>Total Liabilities, Deferred Inflows of Resources, and Net Position</b>	<b>\$ 35,455,601</b>	<b>\$ 57,620,133</b>	<b>\$ 93,075,734</b>

*The accompanying notes are an integral part of the basic financial statements.*

**CITY OF ASTORIA, OREGON  
STATEMENT OF ACTIVITIES  
For the Fiscal Year Ended June 30, 2016**

Functions/Programs	Program Revenues				Net Expense Revenue and Change in Net Position		
	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities	Business Type Activities	Total
<b>Governmental Activities:</b>							
General Government	\$ 5,895,970	\$ 2,468,136	\$ -	\$ -	\$ (3,427,834)	\$ -	\$ (3,427,834)
Community Development	977,369	1,239,999	1,572,513	-	1,835,143	-	1,835,143
Public Safety	6,025,987	169,029	-	-	(5,856,958)	-	(5,856,958)
Culture and Recreation	3,011,451	-	-	-	(3,011,451)	-	(3,011,451)
Interest on Long-Term Debt	47,485	-	-	-	(47,485)	-	(47,485)
<b>Total Governmental Activities</b>	<b>15,958,262</b>	<b>3,877,164</b>	<b>1,572,513</b>	<b>-</b>	<b>(10,508,585)</b>	<b>-</b>	<b>(10,508,585)</b>
<b>Business Type Activities:</b>							
Public Works Improvement Fund #176	360,515	1,775,092	-	49,256	-	1,463,833	1,463,833
Combined Sewer Overflow Operations	660,454	1,598,195	-	-	-	937,741	937,741
Cemetery Fund #325	6,010	-	-	-	-	(6,010)	(6,010)
Public Works Fund #301	6,683,791	4,135,605	-	-	-	(2,548,186)	(2,548,186)
17th Street Dock Fund #330	290,614	52,979	-	225,763	-	(11,872)	(11,872)
<b>Total Business Type Activities</b>	<b>8,001,384</b>	<b>7,561,871</b>	<b>-</b>	<b>275,019</b>	<b>-</b>	<b>(164,494)</b>	<b>(164,494)</b>
<b>Total Government</b>	<b>\$ 23,959,646</b>	<b>\$ 11,439,035</b>	<b>\$ 1,572,513</b>	<b>\$ 275,019</b>	<b>(10,508,585)</b>	<b>(164,494)</b>	<b>(10,673,079)</b>
<b>General Revenues:</b>							
<b>Taxes:</b>							
Property Taxes					6,557,557	-	6,557,557
Franchise and Public Service Taxes					3,048,098	-	3,048,098
Interest and Investment Earnings (Expense)					69,930	17,090	87,020
Gain (loss) on Sale of Timber					1,314,466	-	1,314,466
Transfers In (Out)					(102,930)	102,930	-
<b>Total General Revenues and Transfers</b>					<b>10,887,121</b>	<b>120,020</b>	<b>11,007,141</b>
<b>Change in Net Position</b>					<b>378,536</b>	<b>(44,474)</b>	<b>334,062</b>
<b>Prior Period Adjustment</b>					<b>(1,604,651)</b>	<b>(397,815)</b>	<b>(2,002,466)</b>
<b>Net Position - Beginning As Restated</b>					<b>28,087,996</b>	<b>25,113,796</b>	<b>53,201,792</b>
<b>Net Position - Ending</b>					<b>\$ 26,861,881</b>	<b>\$ 24,671,507</b>	<b>\$ 51,533,388</b>

*The accompanying notes are an integral part of the basic financial statements.*

**FUND FINANCIAL STATEMENTS**  
**Major Governmental Funds**

**General Fund #001**

Accounts for the activities of providing basic governmental services including administration, municipal court, finance, community development, culture and recreation, police and fire services.

**Capital Improvement Fund #102**

Accounts for monies reserved for capital equipment and projects.

**Parks Operation Fund #158**

Accounts for the operational costs of all Parks Related Activities

**Astoria Road District Fund #170**

Accounts for the property tax revenues from a local option tax for street and road maintenance and improvements.

**Urban Renewal Agency**

Accounts for the activities of Astor East Urban Renewal District and Astor West Urban Renewal District.

**CITY OF ASTORIA, OREGON**  
**BALANCE SHEET - GOVERNMENTAL FUNDS**  
**June 30, 2016**

	General Fund #001	Capital Improvement Fund #102	Parks Operation Fund #158	Astoria Road District Fund #170	Urban Renewal Agency	Non Major Governmental Funds	Total Governmental
<b>ASSETS</b>							
Equity in Pooled Cash and Investments Receivables (Net of Allowance):	\$ 3,055,570	\$ 1,407,398	\$ 134,827	\$ 449,654	\$ 4,099,784	\$ 4,991,025	\$ 14,138,258
Taxes	470,086	-	-	11,499	82,671	135,010	699,266
Loans	-	-	-	-	712,067	-	712,067
Other	290,864	181,576	7,277	-	-	368,846	848,563
Due From Other Funds	118,128	-	15,180	-	-	23,604	156,912
Restricted Cash and Cash Equivalents	-	-	-	-	-	116,892	116,892
<b>Total Assets</b>	<b>\$ 3,934,648</b>	<b>\$ 1,588,974</b>	<b>\$ 157,284</b>	<b>\$ 461,153</b>	<b>\$ 4,894,522</b>	<b>\$ 5,635,377</b>	<b>\$ 16,671,958</b>
<b>LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES</b>							
<b>LIABILITIES:</b>							
Vouchers and Accounts Payable	\$ 58,104	\$ 60,140	\$ 37,949	\$ -	\$ 7,755	\$ 72,216	\$ 236,164
Accrued Payroll	253,089	-	112,628	-	-	38,905	404,622
Other Accrued Expenditures	146,338	-	510	-	-	31,585	178,433
Due To Other Funds	-	-	-	-	-	219,420	219,420
Deposits Payable	14,147	-	-	-	-	-	14,147
Unearned Revenue	358,420	126,294	-	181	774,901	112,848	1,372,644
<b>Total Liabilities</b>	<b>830,098</b>	<b>186,434</b>	<b>151,087</b>	<b>181</b>	<b>782,656</b>	<b>474,974</b>	<b>2,425,430</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>							
Unavailable Revenue-Property Taxes	-	-	-	-	-	-	-
<b>FUND BALANCES:</b>							
Nonspendable:							
Investment	-	-	-	-	-	195,000	195,000
Restricted for:							
Astoria Public Library Endowment	-	-	-	-	-	147,072	147,072
Astoria Public Library Renovation	-	-	-	-	-	7,415	7,415
Aquatic Facility Trust Fund	-	-	-	-	-	6,982	6,982
Logan Memorial Library Trust Fund	-	-	-	-	-	867,452	867,452
Perpetual Cemetery Care	-	-	-	-	-	864,354	864,354
Street Projects	-	-	-	460,972	-	335,474	796,446
Urban Renewal Improvements	-	-	-	-	4,111,866	-	4,111,866
Committed for:							
Unemployment Payments	-	-	-	-	-	38,583	38,583
Building Inspection Functions	-	-	-	-	-	350,583	350,583
Emergency Communication Functions	-	-	-	-	-	709,117	709,117
Debt Service	-	-	-	-	-	312,463	312,463
Assigned for:							
Business Developments	-	-	-	-	-	273,602	273,602
Park Related Programs	-	-	6,197	-	-	168,126	174,323
Tourism Promotion	-	-	-	-	-	873,786	873,786
Special Police Projects	-	-	-	-	-	10,394	10,394
Proceeds For General Capital Expenditures	-	1,402,540	-	-	-	-	1,402,540
Unassigned:	3,104,550	-	-	-	-	-	3,104,550
<b>Total Fund Balance</b>	<b>3,104,550</b>	<b>1,402,540</b>	<b>6,197</b>	<b>460,972</b>	<b>4,111,866</b>	<b>5,160,403</b>	<b>14,246,528</b>
<b>Total Liabilities, Deferred Inflows of Resources and Fund Balance</b>	<b>\$ 3,934,648</b>	<b>\$ 1,588,974</b>	<b>\$ 157,284</b>	<b>\$ 461,153</b>	<b>\$ 4,894,522</b>	<b>\$ 5,635,377</b>	<b>16,671,958</b>

Amounts reported in the statement of net position are different because:

The net pension asset (liability) is the difference between the total pension liability and the assets set aside to pay benefits earned to past and current employees and beneficiaries. (3,769,750)

Deferred inflows and outflows of resources related to the pension plan include differences between expected and actual experience, changes of assumptions, differences between projects and actual earning, and contributions subsequent to the measurement date. 132,051

Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds. 18,033,796

Other long-term assets are not available to pay for current-period expenditures and, therefore, are unearned in the funds.  
Unearned and Unavailable Revenue 534,283

Long-term liabilities, are not due and payable in the current period and therefore are not reported in the funds. (2,315,027)

Net Position \$ 26,861,881

*The accompanying notes are an integral part of the basic financial statements.*

**CITY OF ASTORIA, OREGON**  
**STATEMENT OF REVENUES, EXPENDITURES, AND**  
**CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS**  
**For the Fiscal Year Ended June 30, 2016**

	General Fund #001	Capital Improvement Fund #102	Parks Operation Fund #158	Astoria Road District Fund #170	Urban Renewal Agency	Non Major Governmental Funds	Total Governmental
<b>REVENUES:</b>							
Taxes	\$ 5,417,357	\$ -	\$ -	\$ -	\$ 981,274	\$ -	\$ 6,398,631
Local Gas Tax	-	-	-	190,513	-	-	190,513
Intergovernmental	-	240,011	-	-	-	834,384	1,074,395
Charges For Services	203,050	-	945,738	-	-	847,071	1,995,859
Sale of City Property	-	1,299,792	-	-	-	14,674	1,314,466
Interest Earnings	16,503	3,464	-	2,047	27,013	20,903	69,930
Gifts, Bequests, and Grants	28,896	1,572,513	-	-	-	136,708	1,738,117
Miscellaneous	54,993	315,061	-	-	75,863	87,324	533,241
Delinquent Ad Valorem Taxes	198,290	-	-	38	33,968	-	232,296
Fines and Forfeits	169,029	-	-	-	-	-	169,029
Non Ad Valorem Taxes	2,040,341	-	-	-	-	817,244	2,857,585
Licenses & Permits	20,490	-	-	-	-	-	20,490
<b>Total revenues</b>	<b>8,148,949</b>	<b>3,430,841</b>	<b>945,738</b>	<b>192,598</b>	<b>1,118,118</b>	<b>2,758,308</b>	<b>16,594,552</b>
<b>EXPENDITURES:</b>							
General Government	1,838,619	2,041,908	-	-	205,233	1,557,772	5,643,532
Community Development	412,779	-	-	-	-	-	412,779
Public Safety	3,860,924	-	-	-	-	-	3,860,924
Culture and Recreation	464,274	-	1,949,115	-	-	-	2,413,389
Capital Outlay	-	1,567,848	-	56,035	298,033	177,769	2,099,685
Debt Service:							
Principal	-	175,215	-	-	129,106	138,302	442,623
Interest	-	22,337	-	-	6,834	23,892	53,063
<b>Total Expenditures</b>	<b>6,576,596</b>	<b>3,807,308</b>	<b>1,949,115</b>	<b>56,035</b>	<b>639,206</b>	<b>1,897,735</b>	<b>14,925,995</b>
Revenues Over (Under) Expenditures	1,572,353	(376,467)	(1,003,377)	136,563	478,912	860,573	1,668,557
<b>OTHER FINANCING SOURCES (USES):</b>							
Loan Proceeds	-	64,221	-	-	-	-	64,221
Transfers In	437,779	1,040,000	1,004,100	-	-	457,070	2,938,949
Transfers Out	(2,424,600)	-	-	-	-	(617,279)	(3,041,879)
<b>Total Other Financing Sources (Uses)</b>	<b>(1,986,821)</b>	<b>1,104,221</b>	<b>1,004,100</b>	<b>-</b>	<b>-</b>	<b>(160,209)</b>	<b>(38,709)</b>
Net Changes in Fund Balances	(414,468)	727,754	723	136,563	478,912	700,364	1,629,848
<b>PRIOR PERIOD ADJUSTMENT</b>	<b>297,864</b>	<b>(133,373)</b>	<b>-</b>	<b>17,271</b>	<b>(550,468)</b>	<b>466,877</b>	<b>98,171</b>
<b>FUND BALANCES, BEGINNING</b>	<b>3,221,154</b>	<b>808,159</b>	<b>5,474</b>	<b>307,138</b>	<b>4,183,422</b>	<b>3,993,162</b>	<b>12,518,509</b>
<b>FUND BALANCES, ENDING</b>	<b>\$ 3,104,550</b>	<b>\$ 1,402,540</b>	<b>\$ 6,197</b>	<b>\$ 460,972</b>	<b>\$ 4,111,866</b>	<b>\$ 5,160,403</b>	<b>\$ 14,246,528</b>

*The accompanying notes are an integral part of the basic financial statements.*

**CITY OF ASTORIA, OREGON**  
**RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES,**  
**AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS**  
**TO THE STATEMENT OF ACTIVITIES**  
**For the Fiscal Year Ended June 30, 2016**

Amounts reported in the statement of activities are different because:

Net change in fund balances	\$	1,629,848
<p>The statement of revenues, expenditures, and changes in fund balances report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which depreciation exceeded capital outlay in the current period.</p>		
		1,398,378
<p>Some revenue reported in the statement of activities do not provide current financial resources in the governmental funds.</p>		
		(154,824)
<p>The pension expense represents the changes in net pension asset (liability) from year to year due to changes in total pension liability and the fair value of pension plan net position available to pay pension benefits.</p>		
		(2,864,911)
<p>Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.</p>		
Accrued Interest Expense		5,578
Net OPEB obligation		4,708
<p>Accrued compensated absences are not due and payable in the current period and therefore are not reported in the funds.</p>		
Compensated Absences		(23,019)
<p>The issuance of long-term debt (e.g., bonds) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. This is the amount by which proceeds exceeded repayments.</p>		
		382,778
Change in net position of governmental activities	\$	378,536

*The accompanying notes are an integral part of the basic financial statements.*



## **Proprietary Funds**

### **Enterprise Funds**

These funds are used to account for operations that are financed and operated in a manner similar to private business enterprises. The intent of the governing body is that the costs of providing the services to the general public on a continuing basis be financed primarily through user charges.

#### **Public Works Improvement Fund #176**

This fund is designed to provide funding to plan, budget for, and accomplish major public works construction and improvement projects.

#### **Public Works Capital Reserve Fund #178**

This fund is designed to provide a reserve for transfers from the Public Works Improvement Fund to address long term Public Works capital financial acquisitions and replacements.

#### **Combined Sewer Overflow Operations**

These funds are designated to provide fiscal accounting for the projects required by the Final Stipulation and Order that the City has signed with the Oregon Department of Environmental Quality (DEQ) to separate water runoff from sewer outflow into the Columbia River.

#### **Cemetery Fund #325**

This fund provides for the operation and maintenance of Ocean View Cemetery, which is owned by the City of Astoria.

#### **Landfill Reserve Fund #305**

Accounts for transfers from the General Fund from proceeds of the Western Oregon Waste franchise payments and grants received for the rehabilitation of the old landfill site.

#### **Public Works Fund #301**

Accounts for the costs associated with operating and maintaining the City's streets, water and sewer systems.

#### **17th Street Dock Fund #330**

Accounts for payments made by the U.S. Coast Guard to lease dock space for two local Coast Guard vessels and for rent paid by tour boats that moor in downtown Astoria to be near the mouth of the Columbia River.

**CITY OF ASTORIA, OREGON  
PROPRIETARY FUNDS  
STATEMENT OF NET POSITION  
June 30, 2016**

	Business-Type Activities - Enterprise Funds			
	Public Works Improvement Fund #176	Public Works Capital Reserve Fund #178	Combined Sewer Overflow Operations	Public Works Fund #301
<b><u>ASSETS AND DEFERRED OUTFLOWS</u></b>				
<b>ASSETS:</b>				
Current Assets:				
Equity in Pooled Cash and Investments	\$ 1,308,073	\$ 801,613	\$ 714,580	\$ 931,227
Accounts Receivables (Net of Allowances)	51,796	-	308,704	1,150,428
Inventory, at Cost	-	-	-	346,594
Due from Other Funds	-	-	-	62,508
Total Current Assets	<u>1,359,869</u>	<u>801,613</u>	<u>1,023,284</u>	<u>2,490,757</u>
Noncurrent Assets:				
Nondepreciable Capital Assets	224,421	-	-	68,222
Other Capital Assets, Net	-	-	-	45,761,081
Total Noncurrent Assets	<u>224,421</u>	<u>-</u>	<u>-</u>	<u>45,829,303</u>
Total Assets	<u>1,584,290</u>	<u>801,613</u>	<u>1,023,284</u>	<u>48,320,060</u>
<b>DEFERRED OUTFLOWS OF RESOURCES:</b>				
Net Pension Related Deferrals	-	-	-	325,319
Total Assets and Deferred Outflows	<u>\$ 1,584,290</u>	<u>\$ 801,613</u>	<u>\$ 1,023,284</u>	<u>\$ 48,645,379</u>
<b><u>LIABILITIES, DEFERRED INFLOWS, AND NET POSITION</u></b>				
<b>CURRENT LIABILITIES:</b>				
Vouchers and Accounts Payable	\$ 192,108	\$ -	\$ 353,014	\$ 45,966
Accrued Payroll	-	-	-	144,743
Accrued Interest Payable	75,421	-	191,721	-
Other Accrued Expenses	-	-	-	76,667
Deposits Payable	-	-	-	48,695
Loan Payable Within One Year	560,693	-	1,012,292	-
Pension Related Debt Within One Year	-	-	-	6,170
Current Unused Compensated Absences	-	-	-	98,229
Total Current Liabilities	<u>828,222</u>	<u>-</u>	<u>1,557,027</u>	<u>420,470</u>
<b>NONCURRENT LIABILITIES:</b>				
Net Pension Liability	-	-	-	1,265,256
Loan Payable, Net of Current Portion	4,722,090	-	22,128,694	-
Pension Related Debt, Net of Current Portion	-	-	-	272,642
Non-Current Unused Compensated Absences	-	-	-	47,224
Post Employment Health Care Benefits	-	-	-	76,495
Total Noncurrent Liabilities	<u>4,722,090</u>	<u>-</u>	<u>22,128,694</u>	<u>1,661,617</u>
<b>DEFERRED INFLOWS OF RESOURCES:</b>				
Net Pension Related Deferrals	-	-	-	280,998
<b>NET POSITION:</b>				
Net Investment in Capital Assets	(5,058,362)	-	(23,140,986)	45,829,303
Restricted for:				
Debt Service	452,627	-	-	-
Unrestricted	<u>639,713</u>	<u>801,613</u>	<u>478,549</u>	<u>452,991</u>
Total Net Position	<u>(3,966,022)</u>	<u>801,613</u>	<u>(22,662,437)</u>	<u>46,282,294</u>
Total Liabilities, Deferred Inflows, and Net Position	<u>\$ 1,584,290</u>	<u>\$ 801,613</u>	<u>\$ 1,023,284</u>	<u>\$ 48,645,379</u>

Continued on next page

*The accompanying notes are an integral part of the basic financial statements.*

**CITY OF ASTORIA, OREGON**  
**PROPRIETARY FUNDS**  
**STATEMENT OF NET POSITION (CONTINUED)**  
**June 30, 2016**

	Landfill Reserve Fund #305	Cemetery Fund #325	17th Street Dock Fund #330	Total
<b>ASSETS AND DEFERRED OUTFLOWS</b>				
<b>ASSETS:</b>				
Current Assets:				
Equity in Pooled Cash and Investments	\$ -	\$ 38,826	\$ 620,140	\$ 4,414,459
Accounts Receivables (Net of Allowances)	-	-	-	1,510,928
Inventory, at Cost	-	-	-	346,594
Due from Other Funds	-	-	-	62,508
Total Current Assets	-	38,826	620,140	6,334,489
Noncurrent Assets:				
Nondepreciable Capital Assets	-	260,106	-	552,749
Other Capital Assets, Net	-	178,376	4,466,049	50,405,506
Total Noncurrent Assets	-	438,482	4,466,049	50,958,255
Total Assets	-	477,308	5,086,189	57,292,744
<b>DEFERRED OUTFLOWS OF RESOURCES:</b>				
Net Pension Related Deferrals	-	-	2,070	327,389
Total Assets and Deferred Outflows	\$ -	\$ 477,308	\$ 5,088,259	\$ 57,620,133
<b>LIABILITIES, DEFERRED INFLOWS, AND NET POSITION</b>				
<b>CURRENT LIABILITIES:</b>				
Vouchers and Accounts Payable	\$ -	\$ -	\$ 1,071	\$ 592,159
Accrued Payroll	-	-	1,578	146,321
Accrued Interest Payable	-	-	30,428	297,570
Other Accrued Expenses	-	-	766	77,433
Deposits Payable	-	-	-	48,695
Loan Payable Within One Year	-	-	33,367	1,606,352
Pension Related Debt Within One Year	-	-	64	6,234
Current Unused Compensated Absences	-	-	-	98,229
Total Current Liabilities	-	-	67,274	2,872,993
<b>NONCURRENT LIABILITIES:</b>				
Net Pension Liability	-	-	8,051	1,273,307
Loan Payable, Net of Current Portion	-	-	1,270,685	28,121,469
Pension Related Debt, Net of Current Portion	-	-	1,710	274,352
Non-Current Unused Compensated Absences	-	-	-	47,224
Post Employment Health Care Benefits	-	-	-	76,495
Total Noncurrent Liabilities	-	-	1,280,446	29,792,847
<b>DEFERRED INFLOWS OF RESOURCES:</b>				
Net Pension Related Deferrals	-	-	1,788	282,786
<b>NET POSITION:</b>				
Net Investment in Capital Assets	-	438,482	3,161,997	21,230,434
Restricted for:				
Debt Service	-	-	-	452,627
Unrestricted	-	38,826	576,754	2,988,446
Total Net Position	-	477,308	3,738,751	24,671,507
Total Liabilities, Deferred Inflows, and Net Position	\$ -	\$ 477,308	\$ 5,088,259	\$ 57,620,133

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*The accompanying notes are an integral part of the basic financial statements.*

**CITY OF ASTORIA, OREGON  
PROPRIETARY FUNDS  
STATEMENT OF REVENUES, EXPENSES,  
AND CHANGES IN FUND NET POSITION  
For the Fiscal Year Ended June 30, 2016**

	Business-Type Activities - Enterprise Funds			
	Public Works Improvement Fund #176	Public Works Capital Reserve Fund #178	Combined Sewer Overflow Operations	Public Works Fund #301
<b>OPERATING REVENUES:</b>				
Charges for Service	\$ 1,716,120	\$ -	\$ 1,296,048	\$ 4,067,978
Other Operating Revenues	58,972	-	51,757	64,360
Licenses and permits	-	-	-	3,267
Gifts, bequests, and grants	-	-	22,965	-
<b>Total Operating Revenues</b>	<b>1,775,092</b>	<b>-</b>	<b>1,370,770</b>	<b>4,135,605</b>
<b>OPERATING EXPENSES:</b>				
Personal Services	-	-	-	3,836,568
Materials and Services	205,546	-	66,677	1,291,848
Depreciation	-	-	-	1,559,359
Net OPEB obligations	-	-	-	(3,984)
<b>Total Operating Expenses</b>	<b>205,546</b>	<b>-</b>	<b>66,677</b>	<b>6,683,791</b>
<b>Operating Income (Loss)</b>	<b>1,569,546</b>	<b>-</b>	<b>1,304,093</b>	<b>(2,548,186)</b>
<b>NON-OPERATING INCOME (EXPENSE):</b>				
Intergovernmental	49,256	-	227,425	-
Interest Revenue	2,777	1,613	5,261	4,246
Interest Expense	(154,969)	-	(593,777)	-
<b>Total Non-Operating Income (Expenses)</b>	<b>(102,936)</b>	<b>1,613</b>	<b>(361,091)</b>	<b>4,246</b>
<b>Net Income (Loss) Before Operating Transfers</b>	<b>1,466,610</b>	<b>1,613</b>	<b>943,002</b>	<b>(2,543,940)</b>
<b>OPERATING TRANSFERS:</b>				
Capital Asset and Debt Transfers In (Out)	(259,974)	-	(4,272,278)	4,532,252
Transfers In (Out)	(13,766)	200,000	(64,302)	147,524
<b>Change in Net Position</b>	<b>1,192,870</b>	<b>201,613</b>	<b>(3,393,578)</b>	<b>2,135,836</b>
<b>NET POSITION, BEGINNING</b>	<b>(5,359,892)</b>	<b>600,000</b>	<b>(19,268,859)</b>	<b>44,741,796</b>
<b>PRIOR PERIOD ADJUSTMENT</b>	<b>201,000</b>	<b>-</b>	<b>-</b>	<b>(595,338)</b>
<b>NET POSITION, ENDING</b>	<b>\$ (3,966,022)</b>	<b>\$ 801,613</b>	<b>\$ (22,662,437)</b>	<b>\$ 46,282,294</b>

Continued on next page

*The accompanying notes are an integral part of the basic financial statements.*

**CITY OF ASTORIA, OREGON  
 PROPRIETARY FUNDS  
 STATEMENT OF REVENUES, EXPENSES,  
 AND CHANGES IN FUND NET POSITION (CONTINUED)  
 For the Fiscal Year Ended June 30, 2016**

	Business-Type Activities - Enterprise Funds			
	Landfill Reserve Fund #305	Cemetery Fund #325	17th Street Dock Fund #330	Total
<b>OPERATING REVENUES:</b>				
Charges for Service	\$ -	\$ -	\$ 52,979	\$ 7,133,125
Other Operating Revenues	-	-	-	175,089
Licenses and permits	-	-	-	3,267
Gifts, bequests, and grants	-	-	-	22,965
<b>Total Operating Revenues</b>	<b>-</b>	<b>-</b>	<b>52,979</b>	<b>7,334,446</b>
<b>OPERATING EXPENSES:</b>				
Personal Services	-	-	21,522	3,858,090
Materials and Services	-	-	24,140	1,588,211
Depreciation	-	6,010	192,255	1,757,624
Net OPEB obligations	-	-	-	(3,984)
<b>Total Operating Expenses</b>	<b>-</b>	<b>6,010</b>	<b>237,917</b>	<b>7,199,941</b>
Operating Income (Loss)	-	(6,010)	(184,938)	134,505
<b>NON-OPERATING INCOME (EXPENSE):</b>				
Intergovernmental	-	-	225,763	502,444
Interest Revenue	-	-	3,193	17,090
Interest Expense	-	-	(52,697)	(801,443)
<b>Total Non-Operating Income (Expenses)</b>	<b>-</b>	<b>-</b>	<b>176,259</b>	<b>(281,909)</b>
Net Income (Loss) Before Operating Transfers	-	(6,010)	(8,679)	(147,404)
<b>OPERATING TRANSFERS:</b>				
Capital Asset and Debt Transfers In (Out)	-	-	-	-
Transfers In (Out)	(91,526)	-	(75,000)	102,930
<b>Change in Net Position</b>	<b>(91,526)</b>	<b>(6,010)</b>	<b>(83,679)</b>	<b>(44,474)</b>
<b>NET POSITION, BEGINNING</b>	<b>91,526</b>	<b>483,318</b>	<b>3,825,907</b>	<b>25,113,796</b>
<b>PRIOR PERIOD ADJUSTMENT</b>	<b>-</b>	<b>-</b>	<b>(3,477)</b>	<b>(397,815)</b>
<b>NET POSITION, ENDING</b>	<b>\$ -</b>	<b>\$ 477,308</b>	<b>\$ 3,738,751</b>	<b>\$ 24,671,507</b>

Continued from previous page

*The accompanying notes are an integral part of the basic financial statements.*

**CITY OF ASTORIA, OREGON  
PROPRIETARY FUNDS  
STATEMENT OF CASH FLOWS  
For the Fiscal Year Ended June 30, 2016**

Business-Type Activities - Enterprise Funds

	Public Works Improvement Fund #176	Public Works Capital Reserve #178	Combined Sewer Overflow Operations	Public Works Fund #301	Landfill Reserve Fund #305	Cemetery Fund #325	17th Street Dock Fund #330	Total
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>								
Cash Received From Customers	\$ 1,922,477	\$ -	\$ 3,085,801	\$ 4,155,634	\$ -	\$ -	\$ 52,979	\$ 9,216,891
Cash Paid to Employees and Others for Salaries and Benefits	-	-	-	(2,866,158)	-	-	(14,455)	(2,880,613)
Cash Paid to Suppliers and Others	(86,479)	-	(533,845)	(1,293,020)	-	-	(23,880)	(1,937,224)
Net Cash Provided by Operating Activities	1,835,998	-	2,551,956	(3,544)	-	-	14,644	4,399,054
<b>CASH FLOWS FROM NON-CAPITAL FINANCING ACTIVITIES</b>								
Transfers In (Out)	(273,740)	200,000	(4,336,580)	4,679,776	(91,526)	-	(75,000)	102,930
Intergovernmental	49,256	-	227,425	-	-	-	225,763	502,444
Net Cash Provided by Non-Capital Financing Activities	(224,484)	200,000	(4,109,155)	4,679,776	(91,526)	-	150,763	605,374
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES</b>								
Purchase of Capital Assets	(224,421)	-	-	(4,539,733)	-	-	-	(4,764,154)
Loan Proceeds	-	-	2,775,933	-	-	-	-	2,775,933
Principal Payments - Loans	(709,133)	-	(986,497)	-	-	-	(32,083)	(1,727,713)
Principal Payments - Pension Related Debt	-	-	-	(21,951)	-	-	(73)	(22,024)
Loan Forgiveness	(27,000)	-	-	-	-	-	-	(27,000)
Interest Paid	(147,048)	-	(444,380)	-	-	-	(53,445)	(644,873)
Net Cash Provided by Capital and Related Financing Activities	(1,107,602)	-	1,345,056	(4,561,684)	-	-	(85,601)	(4,409,831)
<b>CASH FLOWS FROM INVESTING ACTIVITIES</b>								
Interest Received	2,777	1,613	5,261	4,246	-	-	3,193	17,090
Net Cash Provided by Investing Activities	2,777	1,613	5,261	4,246	-	-	3,193	17,090
Net Increase in Cash and Cash Equivalents	506,689	201,613	(206,882)	118,794	(91,526)	-	82,999	611,687
<b>CASH AND CASH EQUIVALENTS, BEGINNING</b>	<b>801,384</b>	<b>600,000</b>	<b>921,462</b>	<b>812,433</b>	<b>91,526</b>	<b>38,826</b>	<b>537,141</b>	<b>3,802,772</b>
<b>CASH AND CASH EQUIVALENTS, ENDING</b>	<b>\$ 1,308,073</b>	<b>\$ 801,613</b>	<b>\$ 714,580</b>	<b>\$ 931,227</b>	<b>\$ -</b>	<b>\$ 38,826</b>	<b>\$ 620,140</b>	<b>\$ 4,414,459</b>
<b>RECONCILIATION OF OPERATING INCOME TO NET CASH PROVIDED BY OPERATING ACTIVITIES</b>								
Operating Income	\$ 1,569,546	\$ -	\$ 1,304,093	\$ (2,548,186)	\$ -	\$ (6,010)	\$ (184,938)	\$ 134,505
Adjustments								
Depreciation	-	-	-	1,559,359	-	6,010	192,255	1,757,624
Decrease (Increase) in:								
Loans Receivable	-	-	-	9,821	-	-	-	9,821
Accounts Receivable	149,204	-	1,737,996	7,801	-	-	-	1,895,001
Inventories	-	-	-	(11,833)	-	-	-	(11,833)
Net Pension Related Outflow Deferrals	-	-	-	(120,026)	-	-	(809)	(120,835)
Increase (Decrease) in:								
Accounts Payable and Accrued Expenses	119,067	-	(467,168)	840	-	-	260	(347,001)
Deposits	(1,819)	-	(22,965)	12,228	-	-	-	(12,556)
Accrued Payroll	-	-	-	5,531	-	-	928	6,459
OPEB Obligation	-	-	-	(3,984)	-	-	-	(3,984)
Net Pension Liability	-	-	-	1,771,509	-	-	11,160	1,782,669
Net Pension Related Inflow Deferrals	-	-	-	(695,865)	-	-	(4,212)	(700,077)
Accrued Compensated Absences	-	-	-	9,261	-	-	-	9,261
Net Cash Provided by Operating Activities	\$ 1,835,998	\$ -	\$ 2,551,956	\$ (3,544)	\$ -	\$ -	\$ 14,644	\$ 4,399,054
<b>NON-CASH CAPITAL FINANCING ACTIVITIES</b>								
Prior Period Adjustment - Receivables	\$ (201,000)	\$ -	\$ -	\$ 595,338	\$ -	\$ -	\$ 3,477	\$ 397,815
Total Non-Cash Capital Financing Activities	\$ (201,000)	\$ -	\$ -	\$ 595,338	\$ -	\$ -	\$ 3,477	\$ 397,815

*The accompanying notes are an integral part of the basic financial statements.*

(1) Summary of Significant Accounting Policies

The financial statements of the City of Astoria (City) have been prepared in accordance with Generally Accepted Accounting Principles (GAAP). GAAP statements include all relevant Governmental Accounting Standards Board (GASB) pronouncements.

The Governmental Accounting Standards Board issued Statement 34, Basic Financial Statements and Management Discussion and Analysis for State and Local Governments (GASB 34). This statement requires reporting of the local government's infrastructure (roads, paths, street lights, etc.), along with other required supplementary information. The City's financial statements for the fiscal year ended June 30, 2016 comply with the requirements of GASB 34.

GASB Statement No. 72, *Fair Value Measurement and Application*, establishes a framework for measuring fair value and establishes a reporting hierarchy to maximize the use of observable inputs and minimize the use of unobservable inputs when measuring fair value. The City is in receipt of donated property held for resale. See Note 3 for additional information.

A. Description of Reporting Entity

The City of Astoria, Oregon (City) was incorporated October 20, 1876 under the provisions of Oregon Revised Statutes, Chapter 221.220. The City operates under a Council-Manager form of government and provides the following services, as authorized by its charter: community development, public safety (police and fire protection), culture and recreation (parks, recreation and library), public works (water, sewer, garbage and infrastructure engineering), streets maintenance, cemetery operation, and traffic and parking control.

As required by generally accepted accounting principles, these financial statements present the government and its component units, entities for which the government is considered to be financially accountable. Blended component units, although legally separate entities, are in substance, part of the government's operations and so data from these units are combined with data of the primary government. Each blended component unit has a June 30 year end.

Blended Component Unit - Astoria Urban Renewal Agency (Agency)

The City's statements include all funds, agencies and boards that are in substance part of the primary government's operations, including the Agency that oversees the Astor East Urban Renewal District and the Astor West Urban Renewal District, legally separate Oregon municipal corporations. Although the Agency is responsible for its own budget and financial statements, results of its operations and its financial position are included in these statements. The Agency's capital assets and long-term debt are blended with the City's accounts and are presented in the City's Statements of Activities and Net Position. Its results of operations and current financial position are reported as a special revenue fund and the debt service portion is reported as a debt service component unit. The "blended" presentation is used, primarily, because the Agency is substantively the same as the City's elected officials. The City's Finance Director is the Agency's Treasurer who maintains sole access to the Agency's financial records, and, accordingly, pays approved invoices, invests surplus funds, files budgets and issues financial statements for the Agency. The Agency's financial statements may be obtained at City Hall, 1095 Duane, Astoria, Oregon, 97103.

The City Council has established, by resolution, several commissions, boards and committees. None of them have funds or financial considerations and are not municipal corporations, pursuant to State Law. Therefore, their activities are not included within the scope of these financial statements.

**CITY OF ASTORIA, OREGON**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS**

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Financial statements for the City's pension plans are not included because they are administered by boards independent of the City. City management does not exert any control and the assets of the plan are not the property of the City.

**B. Basic Financial Statements**

Basic financial statements are presented at both the government-wide and fund financial level. Both levels of statements categorize primary activities as either governmental or business-type. Governmental activities, which are normally supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

Government-wide statements

The Statement of Net Position and the Statement of Activities display information about the City as a whole. These statements include all the financial activities of the City. Eliminations have been made to minimize the double-counting of internal activities.

The Statement of Activities presents a comparison between direct expenses and program revenues for each function of the City's governmental activities. Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Indirect expense allocations that have been made in the funds have been reversed for the statement of activities. *Program revenues* include (a) fees, fines, and charges paid by the recipients of goods or services offered by the programs, and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Fund financial statements

These statements display information at the individual fund level. Each fund is considered to be a separate accounting entity. Funds are classified and summarized as governmental or proprietary. Major individual governmental funds are reported as separate columns in the fund financial statements. Non-major funds are consolidated into a single column in the financial section of the basic financial statements and are detailed in the supplemental information.

**C. Basis of Presentation**

The financial transactions of the City are recorded in individual funds. Each fund is accounted for by providing a separate set of self-balancing accounts that comprises its assets, liabilities, reserves, fund equity, revenues and expenditures/expenses. The various funds are reported by generic classification within the financial statements.

The GASB 34 model sets forth minimum criteria (percentage of the assets liabilities, revenues or expenditures/expenses of either fund category or the governmental and proprietary combined) for the determination of major funds. Non-major funds are combined in a column in the fund financial statements and detailed in the combining section.

The City reports the following major governmental funds:

- *General Fund*
- *Capital Improvement Fund*
- *Astoria Urban Renewal Agency*
- *Parks Operation Fund*
- *Astoria Road District Fund*



Additionally, the City reports the following non-major governmental funds within the governmental fund type:

- *Special Revenue Funds*  
These funds account for revenues derived from specific taxes or other earmarked revenue sources, including state gas tax and state revenue sharing entitlements, which are legally restricted to expenditures for specified purposes.
- *Debt Service Funds*  
These funds are used to account for financial resources to be used for the repayment of general obligation and other long term debt.
- *Permanent Funds*  
These funds are used to account for financial resources the interest from which is to be used for a designated purpose. The principal resources of these funds are nonexpendable.

The City reports all of its proprietary funds as major funds. These funds are used to account for operations that are financed and operated in a manner similar to private business enterprises. The intent of the governing body is that the costs of providing the services to the general public on a continuing basis be financed primarily through user charges. These funds represent the following operations – Public Works, Streets, Water, Sewer, Dock and Cemetery. The City reports the following proprietary funds:

- *Public Works Improvement Fund*  
This fund includes public works capital improvement projects
- *Public Works Capital Reserve Fund*  
This fund holds proceeds for future public works capital requirements
- *Combined Sewer Overflow (CSO) Operations*  
The projects funds include design and construction of combined sewer overflow infrastructure. The debt service fund receives the sewer surcharge revenues to pay for the CSO loan
- *Public Works Fund*  
This fund includes engineering, shops, streets, sanitation, sewer and water operations
- *Landfill Reserve Fund*  
This fund holds resources for improvements at the City's closed landfill
- *Cemetery Fund*  
This fund includes the operations of the Ocean View Cemetery
- *17<sup>th</sup> Street Dock Fund*  
This fund includes construction, repairs and operations of the 17<sup>th</sup> Street Dock

#### D. Measurement Focus and Basis of Accounting

Measurement focus is a term used to describe which transactions are recorded with the various financial statements. Basis of accounting refers to when transactions are recorded regardless of the measurement focus.

## CITY OF ASTORIA, OREGON

### NOTES TO THE BASIC FINANCIAL STATEMENTS

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The Government-Wide Financial Statements and the Proprietary Funds Financial Statements are reported using the *economic resources measurement focus* and the *full accrual basis of accounting*. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement *focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, long-term compensated absences are recorded only when payment is due.

Property taxes, franchise taxes, licenses, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Only the portion of special assessments receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current period. All other revenue items are considered to be measurable and available only when cash is received by the City.

An unearned revenue liability arises in the Governmental Funds Balance Sheet when potential revenue does not meet both the measurable and available criteria for recognition in the current period. This unavailable revenue consists primarily of uncollected property taxes and assessments not deemed available to financial operation of the current period. In the government-wide Statement of Net Position, with a full accrual basis of accounting, revenue must be recognized as soon as it is earned regardless of its availability. Thus, the liability created on the Governmental Fund Balance Sheet for unavailable revenue is eliminated. Note that deferred revenues also arise outside the scope of measurement focus and bases of accounting, such as when the City receives resources before it has a legal claim to them. For instance, when grant monies are received prior to incurring qualifying expenditures.

Similar to the way its revenues are recorded, a governmental fund records only those expenditures that affect current financial resources. Principal and interest on general long-term debt are recorded as fund liabilities only when due, or when amounts have been accumulated in the debt service fund for payments to be made early in the following year. Vested compensated absences are recorded as expenditures only to the extent that they are expected to be liquidated with expendable financial resources. In the government-wide financial statements, however, with a full accrual basis of accounting, all expenditures affecting the economic resource status of the government must be recognized. Thus, the expense and related accrued liability for long term portions of debt and compensated absences must be included.

Since the governmental fund statements are presented on a different measurement focus and basis of accounting than the government-wide statements' governmental column, a reconciliation is necessary to explain the adjustments needed to transform the fund based financial statements into the governmental column of the government-wide presentation. This reconciliation is part of the financial statements. Amounts reported as program revenues include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all taxes.

## **CITY OF ASTORIA, OREGON**

### **NOTES TO THE BASIC FINANCIAL STATEMENTS**

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Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services, and producing and delivering goods in connection with a proprietary fund's principle ongoing operations. The principal operating revenues of the City's Public Works, 17<sup>th</sup> Street Dock, Public Works Improvement Fund, CSO Projects, CSO Debt Service and Cemetery Fund are charges to customers for sales and services. The Public Works Fund also recognizes fees intended to recover the cost of connecting new customers to the City's utility systems as operating revenue. Operating expenses for proprietary funds include the cost of sales and services, administrative expenses and overheads, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

The basis of accounting described above is in accordance with generally accepted accounting principles.

#### **E. Cash and Investments**

For purposes of the statements of cash flows, the City considers cash equivalents as all highly liquid debt instruments purchased with maturity of three months or less.

Investments included in cash and cash equivalents are reported at fair value. The City invests in the State of Oregon Local Government Investment Pool, which is authorized by Oregon Revised Statutes. Interest earned from pooled investments is allocated based on a fund's portion of the total investment balance. The City maintains depository insurance under Federal depository insurance funds and state and financial institution collateral pools for its cash deposits and investments, except the Local Government Investment Pool, which is exempt from statutes requiring such insurance.

#### **F. Receivables and Payables**

Activity between funds that represent lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e. the current portion of interfund loans) or "advances to/from other funds" (i.e. the non-current portion of interfund loans). All other outstanding balances between funds are reported as "due to/from other funds". There were no such transactions recorded for the fiscal year ended June 30, 2016.

Receivables of the proprietary funds are recognized as revenue when earned, including services provided but not billed. Management believes that any uncollectible accounts included in the governmental fund receivable balances are not significant, and therefore no provision for uncollectible accounts has been made. Receivables in proprietary funds are stated net of an allowance for uncollectible accounts.

#### **G. Inventories**

Inventories consist of expendable supplies held for maintenance, improvements or operations. Inventories are stated at cost on a weighted average basis and charged to expenses as used.

#### **H. Capital Assets**

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g. roads, street lights, etc.), are reported in the applicable governmental or business-type activities column in the governmental-wide financial statements. Capital assets are charged to expenditures as purchased in the governmental fund statements, and capitalized in the proprietary fund statements. Capital assets are recorded at historical cost,

**CITY OF ASTORIA, OREGON**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS**

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or estimated historical cost if actual cost. Donated capital assets are recorded at their estimated fair market value at the time received.

As a practical matter, for purposes of maintaining an inventory of moveable assets, capital assets are recorded on the basis of a useful life of one year or more with a cost of \$ 5,000. Additions or improvements and other capital outlays that significantly extend the useful life of an asset, or that significantly increase the capacity of an asset are capitalized. Other costs incurred for repairs and maintenance are expensed as incurred.

Depreciation for exhaustible assets is recorded as an allocated expense in the Statement of Activities with accumulated depreciation reflected in the Statement of Net Position and is provided on the straight-line basis over the following estimated useful lives.

<u>Asset</u>	<u>Years</u>
Buildings	50
Improvements	20
Utility Systems & Infrastructure	20 – 50
Vehicles	5 - 10
Furniture & Equipment	5 - 10

One-half year of depreciation is taken in the year the assets are acquired or retired. Assets from capital leases are included in capital assets and are depreciated like other capital assets. Gains or losses from sales or retirements of capital assets are included in operations of the current period.

I. Unavailable Revenues

Unavailable revenues represent uncollected property taxes and other revenues not deemed available to finance operations of the current period.

J. Compensated Absences

Vested or accumulated vacation and holiday leave of Proprietary Funds is recorded as an expense and liability of those funds as the benefits accrue to employees. For Governmental Funds, the liability is reported as current as it may be used at anytime. Sick leave does not vest and is recorded in all funds as taken.

K. Long-term Debt

In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the Statement of Net Position. Bond premiums and discounts are deferred and amortized over the life of the bonds. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are treated as period costs in the year of issue and are shown as other financial uses.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs during the current period. The face amount of debt issued is reported as other financial sources while discounts on debt proceeds received are reported as debt service expenditures.

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**NOTES TO THE BASIC FINANCIAL STATEMENTS**

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L. Deferred Outflows/Inflows of Resources

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element represents a consumption of net position that applies to future period(s) and so will not be recognized as an outflow of resources (expenditure/expense) until then. The City has one item that qualifies for reporting in this category. It is the deferred amounts relating to pensions. This amount is deferred and recognized as an outflow of resources in the period when the City recognizes pension expense/expenditures. Deferred outflows are included in the government-wide Statement of Net Position and the proprietary funds Statement of Net Position.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element represents an acquisition of net position that applies to future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The City has one item qualifying for reporting in this category. The City reports deferred amounts related to pensions. This amount is deferred and recognized as an inflow of resources in the period when the City recognizes pension income. Deferred inflows are included in the government-wide Statement of Net Position and the proprietary funds Statement of Net Position.

M. Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Oregon Public Employees Retirement System (OPERS) and additions to/deductions from OPERS's fiduciary net position have been determined on the same basis as they are reported by OPERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

N. Fund Balance

In the fund financial statements, fund balance for governmental funds is reported in classifications that comprise a hierarchy based primarily on the extent to which the City is bound to honor constraints on the specific purpose for which amounts in the funds can be spent. Fund balance is reported in five components – non-spendable, restricted, committed, assigned and unassigned.

- Non-Spendable – Includes items not immediately converted to cash, such as prepaid items and inventory.
- Restricted – Includes items that are restricted by external creditors, grantors or contributors, or restricted by legal constitutional provisions.
- Committed – Includes items committed by the City Council, by formal council action. Commitments of fund balance must be made prior to the end of the fiscal year.
- Assigned – Includes items assigned for specific uses, authorized by the City. Assignments of fund balance can be done at any time, including after the fiscal year end date.
- Unassigned – This is the residual classification used for those balances not assigned to another category.

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O. Use of Restricted Resources

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, then unrestricted resources, as they are needed. When unrestricted resources (committed, assigned, and unassigned) are available for use it is the City's policy to use committed resources first, then assigned, and then unassigned as they are needed.

P. Property Tax Calendar

Real and personal property taxes are levied in July of each fiscal year. Property taxes attach as an enforceable lien on property as of July 1, and are payable in three installments on November 15, February 15, and May 15. All property taxes are billed and collected by Clatsop County and remitted to the City. Uncollected taxes, including delinquent amounts, are considered substantially collectible or recoverable through liens, and accordingly no allowance for uncollected taxes has been established.

(2) Stewardship, Compliance, and Accountability

A. Budgetary Information

On or before June 30 of each year, the City enacts a resolution approving the budget, appropriating the expenditures, and levying the property taxes. Prior to enacting this resolution, the proposed budget is presented to a budget committee consisting of members of the City Council and a like number of interested citizens. The budget committee presents the budget to the City Council for budget hearings prior to enactment of the resolution. The City budgets all funds as required by Oregon Local Budget Law.

The resolution authorizing appropriations for each fund sets the legal level of control by which expenditures cannot legally exceed appropriations. Total expenditures by department as established by the resolution are the legal level of control for the General and Public Works Funds. Expenditure categories of personal services, materials and services, capital outlay, debt service transfers, and contingency are the legal level of control for all other funds. The detail budget document, however, is required to contain more specific information for the above mentioned expenditure categories. Unexpected additional resources may be added to the budget through the use of a supplemental budget. A supplemental budget requires hearings before the public, publications in newspapers, and adoption by the City Council. Management may modify original and supplemental budgets by the use of appropriation transfers between the legal levels of control within a fund. Such transfers require approval by the City Council. Management may not amend the budget without seeking the approval of the Council. The City had appropriation transfers during the year-ended June 30, 2016. Appropriations lapse as of year-end.

Adjustments were made to several budgets for FYE June 30, 2016, as follows: Non and Interdepartmental, Transfer to Capital Improvement Fund, \$ 465,000 for purchase of Aerial Fire Truck and recognition of \$465,000 in beginning fund balance of the General Fund; Community Development Department increase \$ 15,000 from General Fund Contingency for labor; Transfer to Parks Operations for \$ 46,280 in Aquatic Center Department Personnel and \$ 38,750 for non-labor expenses and \$ 153,720 in Recreation Department Personnel and \$ 51,250 for non-labor expenses, for a total of \$ 290,000 from General Fund Contingency; Capital Improvement Fund, increase of resources from Carbon Credit payment and increase to Materials and Services in the amount \$ 22,500 for professional services; Building Inspection Fund adjust \$ 45,000 from Personal Services to Materials and Services for professional services; Equity transfer from Combined Sewer Overflow Phase 3 Fund to Public Works Fund in the amount of \$ 36,234 recognizing fund closure; Equity transfer from Aquatic Facility Debt Service Fund to General Fund in the amount of \$ 568 recognizing fund closure; 17<sup>th</sup> Street Dock Fund adjust \$ 2,500 from Materials and Services

**CITY OF ASTORIA, OREGON**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS**

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to Personal Services to recognize additional maintenance labor cost; Recognize additional resources in Astor East Urban Renewal District of \$ 65,000 and increase of Materials and Services for \$ 64,900 in professional services related to DEQ oversight at Heritage Square and \$ 100 additional interest on debt service.

B. Excess of expenditures over appropriations

For the year ended June 30, 2016, expenditures exceeded appropriations in Materials and Services by \$ 14,577 in Building Inspection Fund which were offset by unspent appropriations in Personal Services. Aquatic Facility Personal Services exceeded appropriations by \$ 800 and were funded by available revenues. Aquatic Facility Debt Service Fund transfer out to close fund exceeded appropriations by \$ 1 which was funded by available revenue. CSO Debt Service Interest exceeded appropriations by \$ 13,214 which was funded by available fund balance. Personal Services exceeded appropriations by \$ 3,456 in the 17<sup>th</sup> Street Dock Fund and was funded from available revenues.

C. Deficit Fund Balance

The City has two (2) instances of deficit fund balance as of June 30, 2016. The Public Works Improvement Fund had a deficit net position of \$ 3,966,022 and the Combined Sewer Overflow Operations had a deficit net position of \$ 22,662,437. These deficits are the result of transferring assets acquired to the Public Works Fund where the assets of Public Works operations reside. The Public Works Fund had a net position at June 30, 2016 of \$ 46,282,294.

(3) Deposits and Investments

At June 30, 2016 deposits included in cash and cash equivalents consist of the following:

	Weighted Average Maturity (Years)	Fair Value
Demand Deposits	0.00	\$ 2,507,122
Investments in the State Treasurer's Local Government Investment Pool	0.00	14,052,184
Certificates of deposit	1.00	<u>1,915,303</u>
 Total cash equivalents		 <u>18,474,609</u>
 Mill Pond Lots – Investment		 195,000
 Total Cash Equivalents and Investments		 <u>\$ 18,669,609</u>

A. Interest rate risk

The City does not have a formal investment policy designed to limit investments maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

B. Credit risk

State statutes authorize the City to invest in general obligations of the U.S. Government and its agencies, certain bonded obligations of Oregon municipalities, bank repurchase agreements, bankers' acceptances, and the State Treasurer's Oregon Local Government Investment Pool, among others. The City has no investment policy that would further limit

**CITY OF ASTORIA, OREGON**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS**

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its investment choices. The State Treasurer’s Investment Pool operates in accordance with appropriate state laws and regulations, but is not regulated by other laws, organizations or regulations. The reported value of the Pool is the same as the fair value of Pool shares. Investments are regulated by the Oregon Short-Term Fund Board and approved by the Oregon Investment Council (ORS 294.805 to 294.895). The State Treasurer’s Oregon Local Government Investment Pool is not registered with the SEC as an investment company and is unrated.

C. Concentration of credit risk

The City does not currently have an investment policy for concentration of credit risk.

D. Custodial credit risk – deposits

This is the risk that in the event of a bank failure, the City’s deposits may not be returned. The Federal Depository Insurance Corporation (FDIC) provides insurance for the City’s deposits with financial institutions up to \$250,000 each for the aggregate of all non-interest bearing accounts and the aggregate of all interest bearing accounts at each institution. Deposits in excess of FDIC coverage with institutions participating in the Oregon Public Funds Collateralization Program (PFCP) are considered fully collateralized. As of June 30, 2016, none of the City’s bank balances were exposed to credit risk.

E. Custodial credit risk – investments

This is the risk, in the event of the failure of the counterparty, the City’s investment in the value of its investments or collateral securities that are in the possession of an outside party are unrecoverable. The City had no investments of this kind at June 30, 2016.

F. Investments

The City categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

The City has the following non-recurring fair value measurement as of June 30, 2016 for twelve lots at Mill Pond site based on appraisal of the property (Level 2 inputs):

Lots 74 – 78 and 81-84 valued at	\$ 135,000
Lots 79, 80 and 85 valued at	<u>60,000</u>
Total	<u>\$ 195,000</u>

(4) Special Assessments Receivable

Special assessments receivable represent the uncollected amounts levied against benefited property for the cost of local improvements. Because the assessments are liens against the benefited property, an allowance for uncollectible amounts is not deemed necessary. Assessments receivable are offset by deferred revenue and, accordingly, have not been recorded as revenue.



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**NOTES TO THE BASIC FINANCIAL STATEMENTS**

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(5) Receivables

Revenues of the Public Works Fund are reported net of uncollectible amounts. Total uncollectible amounts are as follows:

	<u>Amount</u>
Uncollectibles related to water sales	\$ 16,850
Uncollectibles related to sewer charges	8,299
Uncollectibles related to sewer surcharge	<u>6,749</u>
 Total uncollectibles of the current fiscal year	 <u>\$ 31,898</u>

(6) Capital Assets

Capital asset activity for the year ended June 30, 2016 was as follows:

	Beginning Balance	Additions	Deletions	Ending Balance
<b><u>Governmental-type Activities</u></b>				
<i>Capital assets not being depreciated:</i>				
Land	\$ 1,466,005	\$ -	\$ -	\$ 1,466,005
<i>Total capital assets not being depreciated</i>	<u>1,466,005</u>	<u>-</u>	<u>-</u>	<u>1,466,005</u>
<i>Capital assets being depreciated:</i>				
Buildings	11,458,073	-	-	11,458,073
Improvements other than buildings	4,008,088	1,949,389	-	5,957,477
Motor vehicles and equipment	4,882,310	413,770	-	5,296,080
Infrastructure	2,439,470	-	-	2,439,470
<i>Total capital assets being depreciated</i>	<u>22,787,941</u>	<u>2,363,159</u>	<u>-</u>	<u>25,151,100</u>
Total governmental capital assets	<u>24,253,946</u>	<u>2,363,159</u>	<u>-</u>	<u>26,617,105</u>
<i>Less accumulated depreciation for:</i>				
Buildings	(2,690,090)	(301,362)	-	(2,991,452)
Improvements other than buildings	(1,093,034)	(282,859)	-	(1,375,893)
Motor vehicles and equipment	(3,334,440)	(319,232)	-	(3,653,672)
Infrastructure	(500,965)	(61,327)	-	(562,292)
<i>Total accumulated depreciation</i>	<u>(7,618,529)</u>	<u>(964,780)</u>	<u>-</u>	<u>(8,583,309)</u>
Total capital assets, being depreciated, net	<u>15,169,412</u>	<u>(964,780)</u>	<u>-</u>	<u>16,567,791</u>
Governmental activities capital assets, net	<u>\$ 16,635,417</u>	<u>\$ 1,398,379</u>	<u>\$ -</u>	<u>\$ 18,033,796</u>

**CITY OF ASTORIA, OREGON**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS**

<b>Business-type Activities</b>	Beginning Balance	Additions	Deletions	Ending Balance
<i>Capital assets not being depreciated:</i>				
Land	\$ 328,328	\$ -	\$ -	\$ 328,328
Construction in Progress	-	224,421	-	224,421
<i>Total capital assets, not being depreciated</i>	<u>328,328</u>	<u>224,421</u>	<u>-</u>	<u>552,749</u>
<i>Capital assets being depreciated:</i>				
Buildings	1,222,552	8	-	1,222,560
Improvements other than buildings	21,902,802	29	-	21,902,831
Machinery and equipment	4,494,222	140,448	-	4,634,670
Infrastructure	46,862,263	4,399,248	-	51,261,511
<i>Total capital assets being depreciated</i>	<u>74,481,839</u>	<u>4,539,733</u>	<u>-</u>	<u>79,021,572</u>
Total business-type capital assets	<u>74,810,167</u>	<u>4,764,154</u>	<u>-</u>	<u>79,574,321</u>
<i>Less accumulated depreciation for:</i>				
Buildings	(967,769)	(17,238)	-	(985,007)
Improvements other than buildings	(11,028,779)	(325,146)	-	(11,353,925)
Machinery and equipment	(3,181,968)	(219,861)	-	(3,401,829)
Infrastructure	(11,679,926)	(1,195,379)	-	(12,875,305)
<i>Total accumulated depreciation</i>	<u>(26,858,442)</u>	<u>(1,757,624)</u>	<u>-</u>	<u>(28,816,066)</u>
Total capital assets, being depreciated, net	<u>47,623,397</u>	<u>2,782,109</u>	<u>-</u>	<u>50,405,506</u>
Business-type activities capital assets, net	<u>\$ 47,951,725</u>	<u>\$ 3,006,530</u>	<u>\$ -</u>	<u>\$ 50,958,255</u>

Depreciation expense was charged to functions/programs of the primary government as follows:

**Governmental activities:**

General government	\$ 86,638
Public safety	363,882
Culture and Recreation	107,875
Community Development	<u>406,385</u>

Total depreciation expense - governmental activities \$ 964,780

**Business-type activities:**

Public Works	\$ 127,197
Streets	95,784
Sewer	808,462
Water	527,916
17 <sup>th</sup> Street Dock	192,255
Cemetery	<u>6,010</u>

Total depreciation expense - business-type activities \$ 1,757,624

**CITY OF ASTORIA, OREGON**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS**

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**(7) Interfund Receivables, Payables, and Transfers**

Interfund transfers between governmental and business-type activities are reported as net transfers in the Statement of Activities. Details of the transfers between governmental and business-type activities are as follows:

	Transfers In	Transfers Out
<u>Major Governmental Funds</u>		
General Fund	\$ 437,779	\$ 2,424,600
Capital Improvement Fund	1,040,000	-
Parks Operations Fund	1,004,100	-
Astoria Road District	-	-
	<hr/>	<hr/>
Total Major Governmental Funds	<u>2,481,879</u>	<u>2,424,600</u>
<u>Non-Major Funds</u>		
Unemployment Fund	10,000	-
Emergency Communication Fund	332,710	21,000
Building Inspection Fund	-	15,210
Aquatic Facility Debt Service Fund	-	569
Parks & Recreation Fund	-	100,000
E. Astoria Waterline Debt Service Fund	9,490	-
7 <sup>th</sup> Street Dock Debt Service Fund	4,870	-
Local Improvement Debt Service Fund	100,000	22,000
State Tax Street Fund	-	458,500
	<hr/>	<hr/>
Total Non-Major Governmental Funds	<u>457,070</u>	<u>617,279</u>
<u>Business-type Funds</u>		
Public Works Improvement Fund	200,594	214,360
CSO Projects Fund		64,302
Public Works Capital Reserve Fund	200,000	
Public Works Fund	526,524	379,000
Landfill Reserve Fund		91,526
17 <sup>th</sup> Street Dock Fund		75,000
	<hr/>	<hr/>
Total Business-type Funds	<u>927,118</u>	<u>824,188</u>
Total Interfund Transfers	\$ 3,866,067	\$ 3,866,067

Interfund transfers represent operating transfers for the year ended June 30, 2016.

**CITY OF ASTORIA, OREGON**  
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(8) Long Term Debt

A. Changes in General Long-term Liabilities

During the year ended June 30, 2016, long-term liability activity was as follows:

	Beginning Balance	Additions	Reductions	Ending Balance	Amounts Due within One Year
<b>Governmental Activities</b>					
Notes and Lease Payable:					
Loans	\$ 1,362,036	\$ -	\$ (366,788)	\$ 995,248	\$ 385,033
Capital Leases Payable	68,893	59,844	(75,834)	52,903	99,309
Total Notes and Lease Payable	1,430,929	59,844	(442,622)	1,048,151	484,342
Compensated absences	307,625	23,019	-	330,644	206,041
Pension Transitional Liability	-	830,703	-	830,703	18,446
Total governmental activities long-term debt	<u>\$ 1,738,554</u>	<u>\$ 913,566</u>	<u>\$ (442,622)</u>	<u>\$ 2,209,498</u>	<u>\$ 708,829</u>
<b>Business-type Activities</b>					
Notes and Lease Payable:					
Loans	\$ 28,477,087	\$ 2,775,933	\$ (1,680,237)	\$ 29,572,783	\$ 1,529,866
Capital Leases Payable	229,514	-	(74,476)	155,038	76,486
Total Notes and Lease Payable	28,706,601	2,775,933	(1,754,713)	29,727,821	1,606,352
Compensated absences	136,192	9,261	-	145,453	98,229
Pension Transitional Liability	-	280,586	-	280,586	6,234
Total business-type activities long-term debt	<u>\$ 28,842,793</u>	<u>\$ 3,065,780</u>	<u>\$ (1,754,713)</u>	<u>\$ 30,153,860</u>	<u>\$1,710,815</u>

CITY OF ASTORIA, OREGON  
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B. Debt Payable

The following is a summary of long-term debt for governmental activities and their recognized liabilities in the Statement of Net Position at June 30, 2016:

a) East Astoria Waterline: Special Public Works Fund Loan G97005 \$865,958 from Oregon Economic Development (OEDD) on October 15, 1997 – Due in annual installments from December 1, 2000 through December 1, 2017 – interest at 5.01%	\$ 126,541
b) Urban Renewal District Columbia State Bank \$625,000 due in annual installments through December 15, 2016 – interest 3.4%	133,495
c) Clatsop Community Bank 2014: \$350 000 due in annual installments through October 15, 2017 – interest at 4.55%	146,249
d) 7 <sup>th</sup> Street Dock Reconstruction Loan: \$180,000 due in annual installments through December 2023 – interest at 6%	87,438
e) Safeway Loan Portion – OR Community Incentive Fund (CIF): \$483,075 due in annual installments through December 2019 – interest at 3%	150,415
f) Tahoe Lease Payable: \$ 43,468 due in annual installments through June 2017 – 7.25%	14,466
g) Ford SUV and Ford Fusion Lease Payable: \$ 59,844 due in annual installments through November 2017 – Interest at 7.5%	38,437
h) Fire Pumper Note Payable: \$488,251 due in annual installments through January, 2021 –Interest at 2.86%	351,110
i) Accumulated Unused Compensated Absences: Amounts that exceed a normal one year accumulation and are not expected to be liquidated with available expendable resources.	330,644
j) Transitional Pension Liability for PERS: Estimated value of actuarial amounts due at integration of City employees into Public Employee Retirement System PERS)	830,703
<b>Total</b>	<u><u>\$ 2,209,498</u></u>

**CITY OF ASTORIA, OREGON**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS**

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The following is a summary of long-term debt for principal and interest payments for governmental activities and the outstanding obligations at June 30, 2016:

Loans Payable

\$ 49,503 is available in the East Astoria Water Line Debt Service Fund for the OEDD loan. The debt will be satisfied from assessments to property owners and appropriations made by the City of Astoria.

\$ 367,581 is available in the Astor East Urban Renewal Fund for the Columbia State Bank loan. The debt will be satisfied from tax increment proceeds and appropriations made by the Urban Renewal District.

\$ 820,792 is available in the Promote Astoria Fund for the Clatsop Community Bank loan. The debt will be satisfied from motel tax proceeds and appropriations made by the City.

\$ 60,175 is available in the 7th Street Dock Debt Service Fund for the OEDD loan. The debt will be satisfied from funds collected from assessments to property owners and appropriations made by the City of Astoria.

Oregon Community Incentive Fund Safeway Loan Portion, Tahoe and Fire Pumper Notes Payable are satisfied by payments budgeted from special revenues.

Annual debt service requirements to maturity for governmental loans payable are as follows:

Year	Principal	Interest	Total
2017	411,354	37,865	449,219
2018	273,553	22,605	296,158
2019	118,236	12,671	130,907
2020	121,982	8,925	130,907
2021	85,390	5,050	90,440
2022-2026	37,636	4,604	42,240
Subtotal Loans & Leases	\$1,048,151	\$ 91,720	\$ 1,139,871
Accumulated Unused Compensated Absences	330,644		330,644
Pension Liability	830,703		830,703
Total Governmental	\$ 2,209,498	\$ 91,720	\$ 2,301,218

**CITY OF ASTORIA, OREGON**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS**

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The following is a summary of long-term debt and their recognized liabilities in the Proprietary Funds at June 30, 2016:

<u>Description</u>	<u>Amount</u>
a) Special Public Works Fund Loan # G97001: \$1,025,000 from Oregon Economic Development (OEDD) dated October 15, 1997 - Due in annual installments from December 1, 2000 through December 1, 2017 at 5.01% interest.	\$ 150,831
b) Energy Trust (SELP) Loan #L00604: \$224,028 dated October 15, 2003 - Due in monthly payments from November 15, 2003 through October 15, 2018 at 5.40% interest	46,895
c) 17 <sup>th</sup> Street Dock Reconstruction Loan # B11002: \$1,336,135 from Infrastructure Finance Authority (IFA) B11002 Due in annual installments from May, 2014 through December, 2039 at 4.00% interest.	1,304,052
d) Clean Water State Revolving Loan Fund: \$18,115,436 from Quality (DEQ). Interest-only the Oregon Department of Environmental payment six months after project completion date and semi-annual payments at interest ranging from 2.85 to 3.14%.	11,512,592
e) Business Oregon loans for CSO Projects: \$12,145,682. Annual payments commencing in FY 2015-16 at interest ranging from 1.94 to 2.09%	11,628,394
f) Skyline Water Tank Loan #L04001: \$1,158,000 from Oregon Economic Development (OEDD). Loan payments due from December 1, 2008 through December 1, 2026 at 4.62% interest.	805,480
g) Reservoir 3 Cover # S08003: \$3,223,199 from Infrastructure Financing Authority. Loan payments due from December 2009 through December 2029 at 1.0% interest.	2,318,302
h) Bear Creek Dam Line Replacement #Y10002: \$676,794 from Infrastructure Financing Authority. Loan payments due from December 2011 through December 2031 at 4.04% interest.	580,623
i) Waste Water Treatment Plant Upgrade #Y12006: \$704,265 from Infrastructure Finance Authority. Loan payments due from December 2014 through December 2038 at 2.03% interest.	704,760
j) Vactor Note Payable: \$403,361 due in annual installments of 80,672 from August 2013 to August 2017	155,038
k) Business Oregon Loan #L15001 for the Landfill Closure Project: 794,471. Annual payments commencing in FY 2015-16 at 3.25%.	520,854
l) Accumulated Unused Compensated Absences: Amounts that exceed a normal one year accumulation and are not expected to be liquidated with available expendable resources.	145,453
m) Transitional Pension Liability for PERS: Estimated value of actuarial amounts due at integration of City employees into Public Employee Retirement System (PERS)	280,586
Total	<u>\$ 30,153,860</u>

**CITY OF ASTORIA, OREGON**  
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Annual debt service requirements to maturity for business-type loans payable are as follows:

Year	Principal	Interest	Total
2017	1,606,352	599,805	2,206,157
2018	1,650,947	556,571	2,207,518
2019	1,518,286	512,071	2,030,357
2020	1,533,614	473,399	2,007,013
2021	1,444,335	434,176	1,878,511
2022-2026	7,787,312	1,605,225	9,392,537
2027-2031	5,426,906	725,534	6,152,440
2032-2036	2,089,306	322,865	2,412,171
2037-2041	1,512,763	80,549	1,593,312
Unamortized Loan until Project Completion	5,158,000		5,158,000
Subtotal Loans/Leases	\$ 29,727,821	\$ 5,310,195	\$ 35,038,016
Accumulated Unused Compensated Absences	145,453		145,453
Pension Liability	280,586		280,586
Total Enterprise	\$ 30,153,860	\$ 5,310,195	\$ 35,464,055

In addition to the amounts listed above, the following loan is in process with the Oregon Infrastructure Financing Authority: Combined Sewer Overflow 16<sup>th</sup> Street Project, \$ 5,158,000. The total of loans outstanding at June 30, 2016 is \$ 29,727,821, exclusive of Accumulated Unused Compensated Absences and Pension Liability.

(9) Pension Plans

A- General Information about the Pension Plan

Plan description

Employees of the City are provided with pensions through the Oregon Public Employees Retirement System (OPERS) a cost-sharing multiple-employer defined benefit pension plan, the Oregon Legislature has delegated authority to the Public Employees Retirement Board to administer and manage the system. All benefits of the System are established by the legislature pursuant to ORS Chapters 238 and 238A. Tier One/Tier Two Retirement Benefit plan, established by ORS Chapter 238, is closed to new members hired on or after August 29, 2003. The Pension Program, established by ORS Chapter 238A, provides benefits to members hired on or after August 29, 2003. OPERS issues a publicly available Comprehensive Annual Financial Report and Actuarial Valuation that can be obtained at

[http://www.oregon.gov/pers/Pages/section/financial\\_reports/financials.aspx](http://www.oregon.gov/pers/Pages/section/financial_reports/financials.aspx).

Benefits provided

1. Tier One/Tier Two Retirement Benefit ORS Chapter 238

Pension Benefits

The PERS retirement allowance is payable monthly for life. It may be selected from 13 retirement benefit options. These options include survivorship benefits and lump-sum refunds. The basic



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### **NOTES TO THE BASIC FINANCIAL STATEMENTS**

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benefit is based on years of service and final average salary. A percentage (2.0 percent for police and fire employees, 1.67 percent for general service employees) is multiplied by the number of years of service and the final average salary. Benefits may also be calculated under either a formula plus annuity (for members who were contributing before August 21, 1981) or a money match computation if a greater benefit results.

A member is considered vested and will be eligible at minimum retirement age for a service retirement allowance if he or she has had a contribution in each of five calendar years or has reached at least 50 years of age before ceasing employment with a participating employer (age 45 for police and fire members). General service employees may retire after reaching age 55. Police and fire members are eligible after reaching age 50. Tier One general service employee benefits are reduced if retirement occurs prior to age 58 with fewer than 30 years of service. Police and fire member benefits are reduced if retirement occurs prior to age 55 with fewer than 25 years of service. Tier Two members are eligible for full benefits at age 60. The ORS Chapter 238 Defined Benefit Pension Plan is closed to new members hired on or after August 29, 2003.

#### **Death Benefits**

Upon the death of a non-retired member, the beneficiary receives a lump-sum refund of the member's account balance (accumulated contributions and interest). In addition, the beneficiary will receive a lump-sum payment from employer funds equal to the account balance, provided one or more of the following conditions are met:

- the member was employed by a PERS employer at the time of death,
- the member died within 120 days after termination of PERS-covered employment,
- the member died as a result of injury sustained while employed in a PERS-covered job, or
- the member was on an official leave of absence from a PERS-covered job at the time of death.

#### **Disability Benefits**

A member with 10 or more years of creditable service who becomes disabled from other than duty-connected causes may receive a non-duty disability benefit. A disability resulting from a job-incurred injury or illness qualifies a member (including PERS judge members) for disability benefits regardless of the length of PERS-covered service. Upon qualifying for either a non-duty or duty disability, service time is computed to age 58 (55 for police and fire members) when determining the monthly benefit.

#### **Benefit Changes**

After Retirement Members may choose to continue participation in a variable equities investment account after retiring and may experience annual benefit fluctuations due to changes in the market value of equity investments. Under ORS 238.360 monthly benefits are adjusted annually through cost-of-living changes. Under current law, the cap on the COLA in fiscal year 2015 and beyond will vary based on 1.25 percent on the first \$60,000 of annual benefit and 0.15 percent on annual benefits above \$60,000.

## **2. OPSRP Pension Program (OPSRP DB)**

#### **Pension Benefits**

The Pension Program (ORS Chapter 238A) provides benefits to members hired on or after August 29, 2003. This portion of OPSRP provides a life pension funded by employer contributions. Benefits are calculated with the following formula for members who attain normal retirement age:

Police and Fire: 1.8 percent is multiplied by the number of years of service and the final average salary. Normal retirement age for police and fire members is age 60 or age 53 with 25 years of

## **CITY OF ASTORIA, OREGON**

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retirement credit. To be classified as a police and fire member, the individual must have been employed continuously as a police and fire member for at least five years immediately preceding retirement.

General Service: 1.5 percent is multiplied by the number of years of service and the final average salary. Normal retirement age for general service members is age 65, or age 58 with 30 years of retirement credit.

A member of the OPSRP Pension Program becomes vested on the earliest of the following dates: the date the member completes 600 hours of service in each of five calendar years, the date the member reaches normal retirement age, and, if the pension program is terminated, the date on which termination becomes effective.

#### **Death Benefits**

Upon the death of a non-retired member, the spouse or other person who is constitutionally required to be treated in the same manner as the spouse, receives for life 50 percent of the pension that would otherwise have been paid to the deceased member.

#### **Disability Benefits**

A member who has accrued 10 or more years of retirement credits before the member becomes disabled or a member who becomes disabled due to job-related injury shall receive a disability benefit of 45 percent of the member's salary determined as of the last full month of employment before the disability occurred.

#### **Benefit Changes After Retirement**

Under ORS 238A.210 monthly benefits are adjusted annually through cost-of-living changes. Under current law, the cap on the COLA in fiscal year 2015 and beyond will vary based on 1.25 percent on the first \$60,000 of annual benefit and 0.15 percent on annual benefits above \$60,000.

### **3. OPSRP Individual Account Program (OPSRP IAP)**

#### **Pension Benefits**

An IAP member becomes vested on the date the employee account is established or on the date the rollover account was established. If the employer makes optional employer contributions for a member, the member becomes vested on the earliest of the following dates: the date the member completes 600 hours of service in each of five calendar years, the date the member reaches normal retirement age, the date the IAP is terminated, the date the active member becomes disabled, or the date the active member dies.

Upon retirement, a member of the OPSRP Individual Account Program (IAP) may receive the amounts in his or her employee account, rollover account, and vested employer account as a lump-sum payment or in equal installments over a 5-, 10-, 15-, 20-year period or an anticipated life span option. Each distribution option has a \$200 minimum distribution limit.

#### **Death Benefits**

Upon the death of a non-retired member, the beneficiary receives in a lump sum the member's account balance, rollover account balance, and vested employer optional contribution account balance. If a retired member dies before the installment payments are completed, the beneficiary may receive the remaining installment payments or choose a lump-sum payment.

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Recordkeeping

OPERS contracts with VOYA Financial to maintain IAP participant records.

Contributions

PERS funding policy provides for monthly employer contributions at actuarially determined rates. These contributions, expressed as a percentage of covered payroll, are intended to accumulate sufficient assets to pay benefits when due. This funding policy applies to the PERS Defined Benefit Plan and the Other Postemployment Benefit Plans. Employer contribution rates during the period were based on the December 31, 2013 actuarial valuation as subsequently modified by 2015 legislated changes in benefit provisions. The rates based on a percentage of payroll, first became effective July 1, 2015. Employer contributions for the year ended June 30, 2016 were \$ 955,836, excluding amounts to fund employer specific liabilities. The rates in effect for the fiscal year ended June 30, 2016 were 19.74 percent for Tier One/Tier Two General Service Member, 19.74 percent for Tier One/Tier Two Police and Fire, 12.62 percent for OPSRP Pension Program General Service Members, 16.73 percent for OPSRP Pension Program Police and Fire Members, and 6 percent for OPSRP Individual Account Program.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2016, the City reported a liability of \$ 5,043,057 for its proportionate share of the net pension asset. The net pension liability was measured as of June 30, 2015, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of December 31, 2013 rolled forward to June 30, 2015. The City's proportion of the net pension liability was based on a projection of the City's long-term share of contributions to the pension plan relative to the projected contributions of all participating entities, actuarially determined. At June 30, 2015, the City's proportion was 0.0878 percent, which was increased from its proportion of 0.0857 measured as of June 30, 2014.

For the year ended June 30, 2016, the City's recognized pension expense of \$ 3,804,643. At June 30, 2016, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ 271,947	\$ -
Changes of assumptions	-	-
Net difference between projected and actual earnings on investments	-	1,057,139
Changes in proportion	36,051	-
Differences between employer contributions and proportionate share of contributions	<u>32,822</u>	<u>62,863</u>
Total (prior to post-MD contributions)	340,820	1,120,002
Contributions subsequent to the MD	<u>955,836</u>	<u>-</u>
Total	<u>\$ 1,296,656</u>	<u>\$ 1,120,002</u>

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Deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Deferred Outflows		Deferred Inflows	
Amortization Period		Amortization Period	
FY2017	\$ 1,034,953	FY2017	\$ 518,684
FY2018	79,117	FY2018	518,684
FY2019	79,117	FY2019	518,684
FY2020	75,467	FY2020	(441,765)
FY2021	28,002	FY2021	5,715
Total	\$ 1,296,656	Total	\$1,120,002

Actuarial Assumptions

The employer contribution rates effective July 1, 2013, through June 30, 2015 and effective July 1, 2015, through June 30, 2017, were set using the projected unit credit actuarial cost method. For the Tier One/Tier Two component of the PERS Defined Benefit Plan, this method produced an employer contribution rate consisting of (1) an amount for normal cost (the estimated amount necessary to finance benefits earned by the employees during the current service year), (2) an amount for the amortization of unfunded actuarial accrued liabilities, which are being amortized over a fixed period with new unfunded actuarial accrued liabilities being amortized over 20 years.

For the OPSRP Pension Program component of the PERS Defined Benefit Plan, this method produced an employer contribution rate consisting of (a) an amount for normal cost (the estimated amount necessary to finance benefits earned by the employees during the current service year), (b) an amount for the amortization of unfunded actuarial accrued liabilities, which are being amortized over a fixed period with new unfunded actuarial accrued liabilities being amortized over 16 years.

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The total pension liability in the December 31, 2013 actuarial valuation was determined using the following actuarial assumptions:

Valuation Date	December 31, 2013
Measurement Date	June 30, 2015
Experience Study Report	2014, published September 2015
Actuarial Cost Method	Entry Age Normal
Actuarial Assumptions:	
Inflation Rate	2.75 percent
Long-Term Expected Rate of Return	7.75 percent
Discount Rate	7.75 percent
Projected Salary Increases	3.75 percent overall payroll growth
Cost of Living Adjustments (COLA)	Blend of 2.00% COLA and grade COLA (1.25%/0.15%) in accordance with <i>Moro</i> decision, blend based on service
Mortality	Health retirees and beneficiaries: RP-2000 Sex-distinct, generational per Scale AA, with collar adjustments and set-backs as described in the valuation.  Active Members: Mortality rates are a percentage of healthy retiree rates that vary by group, as described in the valuation.  Disabled retirees: Mortality rates are a percentage (65% for males, 90% for females) of the RP-2000 statistic combined disabled mortality sex-distinct table.

Actuarial valuations of an ongoing plan involve estimates of the value of projected benefits and assumptions about the probability of events far into the future. Actuarially determined amounts are subject to continual revision as actual results are compared to past expectations and new estimates are made about the future. Experience studies are performed as of December 31 of even numbered years. The methods and assumptions shown above are based on the 2014 Experience Study which reviewed experience for the four-year period ending on December 31, 2014.

Long-term Expected Rate of Return

To develop an analytical basis for the selection of the long-term expected rate of return assumption, in July 2013 the PERS Board reviewed long-term assumptions developed by both Milliman's capital market assumptions team and the Oregon Investment Council's (OIC) investment advisors. The table below shows Milliman's assumptions for each of the asset classes in which the plan was invested at that time based on the OIC long-term target asset allocation. The OIC's description of each asset class was used to map the target allocation to the asset classes shown below. Each asset class assumption is based on a consistent set of underlying assumptions, and includes adjustment for the inflation assumption. These assumptions are not based on historical returns, but instead are based on a forward-looking capital market economic model.

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Asset Class/Strategy	Assumed Asset Allocation		
	Low Range	High Range	Target
Cash	0.0%	3.0%	0.0%
Debt Securities	15.0%	25.0%	20.0%
Public Equity	32.5%	42.5%	37.5%
Private Equity	16.0%	24.0%	20.0%
Real Estate	9.5%	15.5%	12.5%
Alternative Equity	0.0%	10.0%	10.0%
Opportunity Portfolio	0.0%	3.0%	0.0%
Total			<u>100.0%</u>

Asset Class	Target Allocation	Compounded Annual Return (Geometric)
Core Fixed Income	7.20%	4.50%
Short-Term Bonds	8.00%	3.70%
Intermediate -Term Bonds	3.00%	4.10%
High Yield Bonds	1.80%	6.66%
Large Cap US Equities	11.65%	7.20%
Mid Cap US Equities	3.88%	7.30%
Small Cap US Equities	2.27%	7.45%
Developed Foreign Equities	14.21%	6.90%
Emerging Foreign Equities	5.49%	7.40%
Private Equities	20.00%	8.26%
Opportunity Funds/Absolute Return	5.00%	6.01%
Real Estate (Property)	13.75%	6.51%
Real Estate (REITS)	2.50%	6.76%
Commodities	1.25%	6.07%
Total	<u>100.00%</u>	
Assumed Inflation - Mean		2.75%

**Depletion Date Projection**

GASB 68 generally requires that a blended discount rate be used to measure the Total Pension Liability (the Actuarial Accrued Liability calculated using the Individual Entry Age Normal Cost Method). The long-term expected return on plan investments may be used to discount liabilities to the extent that the plan's Fiduciary Net Position is projected to cover benefit payments and administrative expenses. A 20-year high quality (AA/Aa or higher) municipal bond rate must be used for periods where the Fiduciary Net Position is not projected to cover benefit payments and administrative expenses. Determining the discount rate under GASB 68 will often require that the actuary perform complex projections of future benefit payments and pension plan investments. GASB 68 (paragraph 67) does allow for alternative evaluations of projected solvency, if such evaluation can reliably be made. GASB does not contemplate a specific method for making an alternative evaluation of sufficiency; it is left to professional judgment.

The following circumstances justify an alternative evaluation of sufficiency for PERS:

- PERS has a formal written policy to calculate an Actuarially Determined Contribution (ADC), which is articulated in the actuarial valuation report.

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- The ADC is based on a closed, layered amortization period, which means that payment of the full ADC each year will bring the plan to a 100% funded position by the end of the amortization period if future experience follows assumption.
- GASB 68 specifies that the projections regarding future solvency assume that plan assets earn the assumed rate return and there are no future changes in the plan provisions or actuarial methods and assumptions, which means that the projections would not reflect any adverse future experience which might impact the plan's funded position.

Based on these circumstances, it is our independent actuary's opinion that the detailed depletion date projections outlined in GASB 68 would clearly indicate that the Fiduciary Net Position is always projected to be sufficient to cover benefit payments and administrative expenses.

Discount Rate

The discount rate used to measure the total pension liability was 7.75 percent for the Defined Benefit Pension Plan. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and those of the contributing employers are made at the contractually required rates, as actuarially determined. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments for the Defined Benefit Pension Plan was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the City's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

The following presents the City's proportionate share of the net pension liability calculated using the discount rate of 7.75 percent, as well as what the City's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.75 percent) or 1-percentage-point higher (8.75 percent) than the current rate:

	1% Decrease (6.75%)	Discount Rate (7.75%)	1% Increase (8.75%)
City's proportionate share of the net pension liability (asset)	\$ 12,171,227	\$ 5,043,056	\$ (964,120)

Pension Plan Fiduciary Net Position

Detailed information about the pension plan's fiduciary net position is available in the separately issued OPERS financial report.

Payable to the Pension Plan

The City incurred a transitional liability when the City joined the State and Local Government Pool (SLGRP). The current balance of the transitional liability is \$ 1,111,289. This amount is amortized by a percentage addition to the City's PERS rate. The current amount of the amortization percentage is 1.99% added to the City's total rate for each rate classification.

Changes in Plan Provisions During the Measurement Period

The Oregon Supreme Court on April 30, 2015, ruled that the provisions of Senate Bill 861, signed into law in October 2013, that limited the post-retirement COLA on benefits accrued prior to the signing of the law was unconstitutional. Benefits could be modified prospectively, but not retrospectively. As a result, those who retired before the bills were passed will continue to receive a COLA tied to the Consumer Price Index that normally results in a 2% increase annually. OPERS

**CITY OF ASTORIA, OREGON**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS**

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will make restoration payments to those benefit recipients.

OPERS members who have accrued benefits before and after the effective periods of the 2013 legislation will have a blended COLA rate when they retire.

This change in benefit terms were reflected in the current valuation.

Changes in Plan Provisions Subsequent to Measurement Date

There were no changes subsequent to the June 30, 2015 measurement date.

Changes in Benefit Terms

The Oregon Supreme Court on April 30, 2015, ruled that the provisions of Senate Bill 861, signed into law in October 2013, that limited the post-retirement COLA on benefits accrued prior to the signing of the law was unconstitutional. Benefits could be modified prospectively, but not retrospectively. As a result, those who retired before the bills were passed will continue to receive a COLA tied to the Consumer Price Index that normally results in a 2% increase annually. OPERS will make restoration payments to those benefit recipients.

OPERS members who have accrued benefits before and after the effective dates of the 2013 legislation will have a blended COLA rate when they retire.

This is a change in benefit terms was not included in the net pension liability (asset) proportionate shares provided by OPERS for the years ending June 30, 2015 and June 30, 2014.

Changes of Assumptions

Details and a comprehensive list of changes in methods and assumptions can be found in the 2012 and 2014 Experience Study for the System, which were published on September 18, 2013 and

September 23, 2015. These reports can be found at:

[http://www.oregon.gov/pers/Pages/section/financial\\_reports/mercero\\_reports.aspx](http://www.oregon.gov/pers/Pages/section/financial_reports/mercero_reports.aspx).

(10) New Accounting Pronouncement – GASB Statement No. 72

The Governmental Accounting Standards Board (GASB) has issued Statement No. 72 , *Fair Value Measurement Application*. GASB Statement No. 72 establishes general principles for measuring fair value and standards of accounting and financial reporting for assets and liabilities measured at fair value. The City implemented GASB Statement No. 72 in the year ending June 30, 2016. Additional information can be found in Note 3.F – Investments and Note 11 – Change in Accounting Principle and Prior Period Adjustments.

(11) Change in Accounting Principle and Prior Period Adjustments

Based on implementation of GASB 72, the City restated the beginning net position for the Governmental Activities. Restatement of Beginning Net position for Governmental and Business-Type Activities are reflected to account for deferred revenues of miscellaneous and grant receivables. Also reflected are adjustments of budget to actual net position balances.



**CITY OF ASTORIA, OREGON**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS**

Net position has been restated as follows:

GOVERNMENTAL FUNDS					
	General Fund	Capital Improvement Fund	Astoria Road District Fund	Urban Renewal Agency	Non Major Funds
Net Position – Beginning (as originally reported)	3,221,154	808,159	307,138	4,183,422	3,993,162
Cumulative Effect of Change in Accounting Principle – GASB 72					195,000
Prior Period Adjustments – Misc Receivables	297,864	34,844	17,271		271,877
Prior period Adjustments – Deferred Revenues		(168,217)		(550,468)	
Net Position – Beginning (as restated)	3,519,018	674,786	324,409	3,632,954	4,460,039

BUSINESS-TYPE FUNDS			
	Public Works Improvement Fund	Public Works Fund	17 <sup>th</sup> Street Dock
Net Position – Beginning (as originally reported)	(5,359,892)	44,741,796	3,825,907
Prior Period Adjustments – Misc Receivables	201,000		
Prior Period Adjustments – GASB 68 reflected incorrectly		(602,819)	(3,477)
Prior period Adjustments – Capital Asset		7,481	
Net Position – Beginning (as restated)	(5,158,892)	44,146,458	3,822,430

(12) Deficit Fund Balances / Net Position

The Public Works Improvement Fund had deficit net position at June 30, 2016 of (\$ 3,966,022). The Combined Sewer Overflow Operations had deficit net position at June 30, 2016 of (\$22,662,437). These deficits are the result of transferring the assets acquired during the fiscal year ended June 30, 2016 from these funds to the Public Works Fund where the assets of Public Works operations reside. The Public Works Fund had net position at June 30, 2016 of \$ 46,282,294. The overall net position for public works operations are \$ 20,455,448

**CITY OF ASTORIA, OREGON**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS**

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(13) Risk Management

The City is exposed to various risks of loss related to torts: theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The City carries commercial insurance for risks of loss including workers' compensation, property damage, general liability, automobile liability, boiler and machinery, inland marine, public official bond, and employee dishonesty coverage. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three years.

(14) Contingent Liabilities

Amounts received from grantor agencies are subject to audit and adjustment by grantor agencies, principally the federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of the expenditures which may be disallowed by the grantor cannot be determined at this time, although the City of Astoria expects such amounts, if any, to be immaterial.

(15) Subsequent Event

The Astor West Urban Renewal District (AWURD) has a loan receivable of \$307,611, originally \$312,283, from Union Fish, LLC for improvements to the facility referred to as the "Red Building". The loans are administered for the district by Craft3 (formerly known as Enterprise Cascadia). This loan was restructured during fiscal year ended June 30, 2016 and divided between two individuals in the amounts of \$156,217 and \$156,066. The Agency was notified of final discharge of debt through bankruptcy in the amount of \$156,066 on October 12, 2016. This amount of \$156,066 is now uncollectible and will be reported as such in the financial statements for fiscal year ended June 30, 2017.

(16) Property Tax Limitation

The State of Oregon has a constitutional limit on property taxes for schools and non-school government operations. The limitation provides that property taxes for non-school operations are limited to \$10.00 for each \$1,000 property market value. Local government taxes in the City currently do not exceed the \$10.00 rate limit; however, this limitation may affect the availability of future tax revenues for the City. This limitation does not apply to taxes levied for principal and interest on general obligation bonded debt.

An additional limit reduces the amount of operating property tax revenues available. This reduction was accomplished by rolling property values for 1997-98 back to their 1995-96 values less 10% and limiting future tax value growth of each property to no more than 3% per year, subject to certain exceptions. Taxes levied to support bonded debt are exempted from the reductions. The Constitution also sets restrictive voter approval requirements for most tax and many fee increases and new bond issues.

## **REQUIRED SUPPLEMENTARY INFORMATION**

## REQUIRED SUPPLEMENTARY INFORMATION

Required supplementary information includes financial information and disclosures that are required by the GASB but are not considered a part of the basic financial statements.

- Budgetary Comparison Schedules
  - General Fund #001
  - Capital Improvement Fund #102
  - Parks Operation Fund #158
  - Astoria Road District Fund #170

The Urban Renewal Agency does not have a legally adopted annual budget as it is two separate funds the Urban Renewal Agency East Fund #126 and Urban Renewal Agency West Fund #127, therefore we are not presenting it as required supplementary information per GASB 34, paragraph 130. These funds are presented as supplementary information.

**CITY OF ASTORIA, OREGON**  
**GENERAL FUND #001**  
**SCHEDULE OF REVENUE, EXPENDITURES, AND**  
**CHANGES IN FUND BALANCE - BUDGET AND ACTUAL**  
**For the Fiscal Year Ended June 30, 2016**

	Budget		Actual	Variance
	Original	Final		Positive (Negative)
<b>REVENUES:</b>				
Taxes	\$ 5,305,460	\$ 5,305,460	\$ 5,417,357	\$ 111,897
Charges For Services	184,410	184,410	203,050	18,640
Interest Earnings	11,000	11,000	16,503	5,503
Gifts, Bequests, and Grants	29,150	29,150	28,896	(254)
Miscellaneous	71,620	71,620	54,993	(16,627)
Delinquent Ad Valorem Taxes	225,000	225,000	198,290	(26,710)
Fines and Forfeits	184,500	184,500	169,029	(15,471)
Non Ad Valorem Taxes	1,736,640	1,736,640	2,040,341	303,701
Licenses & Permits	6,700	6,700	20,490	13,790
<b>Total Revenues</b>	<b>7,754,480</b>	<b>7,754,480</b>	<b>8,148,949</b>	<b>394,469</b>
<b>EXPENDITURES:</b>				
General Government	1,930,060	1,930,060 (1)	1,838,619	91,441
Community Development	397,880	412,880 (1)	412,779	101
Public Safety	4,025,600	4,025,600 (1)	3,860,924	164,676
Culture and Recreation	474,260	474,260 (1)	464,274	9,986
Contingency	2,022,080	1,717,080 (1)	-	1,717,080
<b>Total Expenditures</b>	<b>8,849,880</b>	<b>8,559,880 (2)</b>	<b>6,576,596</b>	<b>1,983,284</b>
Revenues Over (Under) Expenditures	(1,095,400)	(805,400)	1,572,353	2,377,753
<b>OTHER FINANCING SOURCES (USES):</b>				
Transfers In	437,210	437,210	437,779	569
Transfers Out	(1,841,810)	(2,596,810) (1)	(2,424,600)	172,210
<b>Total Other Financing Sources (Uses)</b>	<b>(1,404,600)</b>	<b>(2,159,600)</b>	<b>(1,986,821)</b>	<b>172,779</b>
Net Changes in Fund Balances	(2,500,000)	(2,965,000)	(414,468)	2,550,532
<b>FUND BALANCE, BEGINNING</b>	<b>2,500,000</b>	<b>2,965,000</b>	<b>3,221,154</b>	<b>256,154</b>
<b>PRIOR PERIOD ADJUSTMENT</b>	<b>-</b>	<b>-</b>	<b>297,864</b>	<b>297,864</b>
<b>FUND BALANCE, ENDING</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ 3,104,550</b>	<b>\$ 3,104,550</b>

(1) Appropriation Level

(2) See the Schedule of Expenditures for appropriation levels of departments.

**CITY OF ASTORIA, OREGON**  
**CAPITAL IMPROVEMENT FUND #102**  
**SCHEDULE OF REVENUES, EXPENDITURES, AND**  
**CHANGES IN FUND BALANCE - BUDGET AND ACTUAL**  
**For the Fiscal Year Ended June 30, 2016**

	Budget		Actual	Variance Positive (Negative)
	Original	Final		
<b>REVENUES:</b>				
Intergovernmental	\$ 236,000	\$ 236,000	\$ 240,011	\$ 4,011
Sale of City Property	250,000	250,000	1,299,792	1,049,792
Interest Earnings	3,000	3,000	3,464	464
Gifts, Bequests, and Grants	1,855,000	1,855,000	1,572,513	(282,487)
Miscellaneous	325,000	325,000	315,061	(9,939)
<b>Total Revenues</b>	<b>2,669,000</b>	<b>2,669,000</b>	<b>3,430,841</b>	<b>761,841</b>
<b>EXPENDITURES:</b>				
Materials and Service	2,025,200	2,047,700 (1)	2,041,908	5,792
Capital Outlay	1,268,500	1,733,500 (1)	1,567,848	165,652
Debt Service:				
Principal	176,460	176,460 (2)	175,215	1,245
Interest	33,020	33,020 (2)	22,337	10,683
Contingency	95,000	95,000 (1)	-	95,000
<b>Total Expenditures</b>	<b>3,598,180</b>	<b>4,085,680</b>	<b>3,807,308</b>	<b>278,372</b>
Revenues Over (Under) Expenditures	(929,180)	(1,416,680)	(376,467)	1,040,213
<b>OTHER FINANCING SOURCES (USES):</b>				
Loan Proceeds	-	-	64,221	64,221
Transfers In	575,000	1,040,000	1,040,000	-
<b>Total Other Financing Sources (Uses)</b>	<b>575,000</b>	<b>1,040,000</b>	<b>1,104,221</b>	<b>64,221</b>
Net Changes in Fund Balances	(354,180)	(376,680)	727,754	1,104,434
<b>FUND BALANCES, BEGINNING</b>	<b>760,000</b>	<b>782,500</b>	<b>808,159</b>	<b>25,659</b>
<b>PRIOR PERIOD ADJUSTMENT</b>	<b>-</b>	<b>-</b>	<b>(133,373)</b>	<b>(133,373)</b>
<b>FUND BALANCES, ENDING</b>	<b>\$ 405,820</b>	<b>\$ 405,820</b>	<b>\$ 1,402,540</b>	<b>\$ 996,720</b>

(1) Appropriation Level

(2) Debt Service is Appropriated together at \$209,480.

**CITY OF ASTORIA, OREGON**  
**PARKS OPERATION FUND #158**  
**SCHEDULE OF REVENUES, EXPENDITURES, AND**  
**CHANGES IN FUND BALANCE - BUDGET AND ACTUAL**  
**For the Fiscal Year Ended June 30, 2016**

	Budget		Actual	Variance Positive (Negative)
	Original	Final		
<b>REVENUES:</b>				
Charges For Services	\$ 942,580	\$ 942,580	\$ 945,738	\$ 3,158
Total revenues	942,580	942,580	945,738	3,158
<b>EXPENDITURES:</b>				
Aquatic	511,260	596,290	597,090	(800)
Parks Recreation & Administration	726,820	931,790	931,563	227
Maintenance	582,600	582,600	420,462	162,138
Total expenditures	1,820,680	2,110,680 (2)	1,949,115	161,565
Revenues over (under) expenditures	(878,100)	(1,168,100)	(1,003,377)	164,723
<b>OTHER FINANCING SOURCES (USES):</b>				
Transfers In	878,100	1,168,100	1,004,100	(164,000)
Total other financing sources (uses)	878,100	1,168,100	1,004,100	(164,000)
Net changes in fund balances	-	-	723	723
<b>FUND BALANCES, BEGINNING</b>	-	-	5,474	5,474
<b>FUND BALANCES, ENDING</b>	\$ -	\$ -	\$ 6,197	\$ 6,197

**CITY OF ASTORIA, OREGON**  
**ASTORIA ROAD DISTRICT FUND #170**  
**SCHEDULE OF REVENUES, EXPENDITURES, AND**  
**CHANGES IN FUND BALANCE - BUDGET AND ACTUAL**  
**For the Fiscal Year Ended June 30, 2016**

	Budget		Actual	Variance Positive (Negative)
	Original	Final		
<b>REVENUES:</b>				
Local Gas Tax	\$ 200,000	\$ 200,000	\$ 190,513	\$ (9,487)
Interest Earnings	3,000	3,000	2,047	(953)
Delinquent Ad Valorem Taxes	200	200	38	(162)
<b>Total Revenues</b>	<u>203,200</u>	<u>203,200</u>	<u>192,598</u>	<u>(10,602)</u>
<b>EXPENDITURES:</b>				
Materials and Service	10,000	10,000 (1)	-	10,000
Capital Outlay	440,000	440,000 (1)	56,035	383,965
Contingency	49,120	49,120 (1)	-	49,120
<b>Total Expenditures</b>	<u>499,120</u>	<u>499,120</u>	<u>56,035</u>	<u>443,085</u>
<b>Net Changes in Fund Balances</b>	(295,920)	(295,920)	136,563	432,483
<b>FUND BALANCES, BEGINNING</b>	<u>295,920</u>	<u>295,920</u>	<u>307,138</u>	<u>11,218</u>
<b>PRIOR PERIOD ADJUSTMENT</b>	<u>-</u>	<u>-</u>	<u>17,271</u>	<u>17,271</u>
<b>FUND BALANCES, ENDING</b>	<u><u>\$ -</u></u>	<u><u>\$ -</u></u>	<u><u>\$ 460,972</u></u>	<u><u>\$ 460,972</u></u>

(1) Appropriation Level



**CITY OF ASTORIA, OREGON**  
**SCHEDULE OF THE PROPORTIONATE SHARE OF THE NET PENSION LIABILITY**  
**For the Last Three Fiscal Years**

Measurement Date June 30,	(a) City's proportion of the net pension liability (asset)	(b) City's proportionate share of the net pension liability (asset)	(c) City's covered payroll	(b/c) City's proportionate share of the net pension liability (asset) as a percentage of its	Plan fiduciary net position as a percentage of the total pension liability
2015	0.08783575%	\$ 5,043,057	\$ 5,473,635	92.13%	91.90%
2014	0.08573594%	(1,943,389)	5,446,273	-35.68%	103.60%
2013	0.08783575%	673,613	5,273,682	12.77%	91.97%

The amounts presented for each fiscal year were actuarial determined at December 31 and rolled forward to the measurement date.

This schedule is presented to illustrate the requirements to show information for 10 years. However, until a full 10-year trend has been compiled, information is presented only for the years for which the required supplementary information is available.

**CITY OF ASTORIA, OREGON  
SCHEDULE OF CONTRIBUTIONS  
For the Last Three Fiscal Years**

Year Ended June 30,	(a) Statutorily required contribution	(b) Contributions in relation to the statutorily required contribution	(a-b) Contribution deficiency (excess)	(c) City's covered payroll	(b/c) Contributions as a percent of covered payroll
2016	\$ 955,836	\$ 955,836	\$ -	\$ 5,586,399	17.11%
2015	733,439	733,439	-	5,473,635	13.40%
2014	764,158	764,158	-	5,446,273	14.03%

The amounts presented for each fiscal year were actuarial determined at December 31 and rolled forward to the measurement date.

This schedule is presented to illustrate the requirements to show information for 10 years. However, until a full 10-year trend has been compiled, information is presented only for the years for which the required supplementary information is available.

## **CITY OF ASTORIA, OREGON**

### **NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION**

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#### **(1) Changes in Benefit Terms**

The Oregon Supreme Court on April 30, 2015, ruled that the provisions of Senate Bill 861, signed into law in October 2013, that limited the post-retirement COLA on benefits accrued prior to the signing of the law was unconstitutional. Benefits could be modified prospectively, but not retrospectively. As a result, those who retired before the bills were passed will continue to receive a COLA tied to the Consumer Price Index that normally results in a 2% increase annually. OPERS will make restoration payments to those benefit recipients.

OPERS members who have accrued benefits before and after the effective dates of the 2013 legislation will have a blended COLA rate when they retire.

This is a change in benefit terms was not included in the net pension liability (asset) proportionate shares provided by OPERS for the years ending June 30, 2015 and June 30, 2014.

#### **(2) Changes of assumptions**

Details and a comprehensive list of changes in methods and assumptions can be found in the 2012 and 2014 Experience Study for the System, which were published on September 18, 2013 and September 23, 2015. These reports can be found at:

[http://www.oregon.gov/pers/Pages/section/financial\\_reports/mercerc\\_reports.aspx](http://www.oregon.gov/pers/Pages/section/financial_reports/mercerc_reports.aspx).

#### **(3) Other Post Employment Benefits (OPEB)**

The City implemented GASBS No. 45, *Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions* for FYE June 30, 2009 on a prospective basis. The City is participating in a program provided by City County Insurance Services (CIS) to engage Milliman, Inc., a Portland, Oregon based actuarial service, to calculate the Annual Required Contribution (ARC) and the financial disclosures required by GASBS No.45. Milliman's valuation process includes: 1) projected payouts for the next 10 years; 2) the present value of total benefits; 3) the actuarial liability; 4) the actuarial results for August 1, 2014; 5) a determination of the ARC and annual OPEB cost under GASBS No. 45 for FYE June 30, 2015; and, 6) the financial statement disclosures required by GASBS No. 45, as presented in this footnote. As of August 1, 2014, the City had 24 eligible individuals to factor into Milliman's calculations.

The City's post-employment healthcare plan is administered by CIS, an agent multiple-employer healthcare plan provider. The City's post-employment healthcare plan administrator issues a publicly available financial report that includes financial statements and required supplementary information for CIS. This report may be obtained by writing to the CIS Main Office, 1212 Court Street NE, Salem, OR 97301, or by accessing the CIS website at [www.cisservices.com](http://www.cisservices.com).

Eligibility for OPEB is limited to City employees hired prior to certain dates in the early 1990s who meet certain requirements. These requirements are specified in the City's personnel manual and union contracts. Employees hired after the specified dates are not eligible. Participants are eligible for five years of coverage unless they are eligible for Medicare. The plan provides eligible retirees and their dependents under age 65 the same health care coverage at the same premium rates as offered to active employees. The retiree is responsible for any portion of the premiums not paid by the City.

The City makes the contributions for this post-employment benefit on a year-to-year basis from funds available. Eligible employees receiving post-employment benefits are responsible for any portion of the healthcare premiums not paid by the City.

**CITY OF ASTORIA, OREGON**  
**NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION**

The City's annual OPEB cost (expense) is calculated based on the *annual required contribution of the employer (ARC)*, an amount actuarially determined in accordance with the guidance of GASBS No. 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal costs each year and amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed fifteen years. The following table shows the components of the City's annual OPEB cost for the fiscal year ending June 30, 2016, the amount actually contributed to the plan and changes in the City's net OPEB

<u>Fiscal Year Ended</u>	<u>Annual OPEB Cost</u>	<u>Percentage Of OPEB Cost Contributed</u>	<u>Net OPEB Obligation</u>
2015-16	\$64,118	114%	\$ 166,899
2014-15	\$91,695	117%	\$ 175,591
2013-14	\$93,410	129%	\$ 190,765
2012-13	\$103,974	70%	\$ 217,948

The City's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan and the net OPEB obligation for 2016 is as follows:

<b>Determination of Annual Required Contribution</b>	<u>2015</u>	<u>2016</u>
Normal Cost at Year End	\$ 15,847	\$ 12,967
Amortization of Unfunded Actuarial Accrued Liability	<u>94,246</u>	<u>70,549</u>
Annual Required Contribution (ARC)	\$ 110,093	\$ 83,516
<b>Determination of Net OPEB Obligation</b>		
Annual Required Contribution (ARC)	\$ 110,093	\$ 83,516
Interest on prior year Net OPEB Obligation	6,677	6,146
Adjustment to ARC	<u>25,075</u>	<u>25,544</u>
Annual OPEB Cost	\$ 91,695	\$ 64,118
Explicit Benefit Payments	106,869	72,810
Implicit Benefit Payments	<u>0</u>	<u>0</u>
Increase in Net OPEB Obligation	\$ (15,174)	\$ (8,692)
Net OPEB Obligation – beginning of year	\$ 190,765	\$ 175,591
Net OPEB Obligation – end of year	\$ 175,591	\$ 166,899

As of August 1, 2014, the most recent actuarial valuation date, the plan was zero percent funded. The actuarial accrued liability for benefits was \$ 469,896, and the actuarial value of assets was zero, resulting in an unfunded accrued liability of \$ 469,896.

## **SUPPLEMENTARY INFORMATION**

## SUPPLEMENTARY INFORMATION

Other supplementary information includes financial statements and schedules not required by the GASB, nor a part of the basic financial statements, but are presented for purposes of additional analysis.

Such statements and schedules include:

- Budgetary Comparison Schedules – General Fund
- Budgetary Comparison Schedules – Parks Operations Fund
- Budgetary Comparison Schedules – Included in Major Urban Renewal Agency
- Combining Statements – Non-major Governmental Funds
- Combining Statements – Proprietary Funds
- Budgetary Comparison Schedules
- Other Financial Schedules

### BUDGETARY COMPARISON SCHEDULES - INCLUDED IN MAJOR URBAN RENEWAL AGENCY

**Urban Renewal Agency East Fund #126**  
**Urban Renewal Agency West Fund #127**

### COMBINING STATEMENTS Nonmajor Governmental Funds

#### BUDGETARY COMPARISON SCHEDULES

##### Special Revenue Funds

These funds account for revenue derived from specific taxes or other earmarked revenue sources, which are legally restricted to expenditures for specified purposes. Funds included in this category are:

##### **Unemployment Fund #104**

Accounts for payment of unemployment claims under a self-insured plan.

##### **Revolving Loan Fund #122**

Accounts for a revolving loan program for business development.

##### **Building Inspection Fund #128**

Accounts for the activity of the City's building inspection program.

##### **Emergency Communication Fund #132**

Accounts for a Regional Communications Center, which provides emergency and non-emergency call answering and dispatching services for north Clatsop County.

##### **Special Police Projects Fund #136**

Accounts for grants and donations made to the Astoria Police Department for the acquisition of equipment or programs that enhance the city's commitment to community policing.

##### **Parks Project Fund #146**

Accounts for money, donated as gifts or in memory of a person, specifically for parks related programs.

##### **Maritime Memorial Fund #148**

Accounts for donations from private citizens, businesses, and organizations to commemorate someone who either died in a local maritime accident or who had strong ties to the Columbia River and Pacific Ocean.

##### **State Tax Street Fund #172**

Accounts for the City's portion of a state gasoline tax for street and highway maintenance and improvement.

##### **Trails Reserve Fund #174**

Accounts for 1% of the City's portion of a state gasoline tax designated for the improvement of trails and pedestrian access adjacent to highways.

**Promote Astoria Fund #410**

Accounts for portions of the transient room tax designated for activities that promote the region as a visitor destination, and for specific projects.

**Logan Memorial Library Trust Fund #412**

Accounts for a bequest from Lorens F. Logan estate designated for new library construction.

**Debt Service Funds**

These funds are used to account for revenues and expenditures related to the servicing of general long-term debt:

**Local Improvement Debt Service Fund #250**

Accounts for debt service requirements of a bond issue made for the financing of several local improvement projects.

**7th Street Dock Debt Service Fund #267**

Accounts for debt service requirements of a State of Oregon Economic Development Department loan that was used to finance the reconstruction of the 7th Street Dock, the main access to two businesses on the waterfront.

**East Astoria Waterline Debt Service Fund #265**

Accounts for debt service requirements of a State of Oregon Economic Development Department loan that was used to finance waterline improvements serving the Tongue Point industrial area and the Blue Ridge and Emerald Heights housing areas on the eastern edge of the City.

**Permanent Funds**

These funds are used to report resources that are legally restricted to the extent that only earning, not principal, may be used for purposes that support the reporting government's programs.

**Aquatic Facility Trust Fund #401**

Accounts for a gift of \$10,000 to be used specifically to ensure that underprivileged youth have access to the Astoria Aquatic Center.

**Library Renovation Fund # 414**

Accounts for gifts designated for renovation of the Astoria Public Library. Gifts may be designated for construction or furnishings.

**Astoria Public Library Endowment Fund #403**

Accounts for the gift given by Mr. Don A. Goodall to establish an endowment fund for library needs in memory of his parents, Harris Allen and Mabel Mae Goodall.

**Cemetery Irreducible Fund #408**

Accounts for a portion of each grave sale to be invested for perpetual care of the Ocean View Cemetery when it becomes full.

**COMBINING STATEMENTS**

Nonmajor Proprietary Funds

**Combined Sewer Overflow Operations**

**Combined Sewer Overflow Projects Fund #180**

This fund is designated to provide fiscal accounting for the projects required by the Final Stipulation and Order that the City has signed with the Oregon Department of Environmental Quality (DEQ) to separate water runoff from sewer outflow into the Columbia River.

**Combined Sewer Overflow Projects Fund #183**

This fund is designated to provide fiscal accounting for the projects required by the Final Stipulation and Order that the City has signed with the Oregon Department of Environmental Quality (DEQ) to separate water runoff from sewer outflow into the Columbia River.

**Combined Sewer Overflow Projects Fund #184**

This fund is designated to provide fiscal accounting for the projects required by the Final Stipulation and Order that the City has signed with the Oregon Department of Environmental Quality (DEQ) to separate water runoff from sewer outflow into the Columbia River.

**Combined Sewer Overflow Debt Service Fund #270**

This fund accounts for the debt service on loans and bond issues used to finance the combined sewer overflow projects undertaken in the Combined Sewer Overflow (CSO) Project Fund.

**CITY OF ASTORIA, OREGON**  
**GENERAL FUND #001**  
**SCHEDULE OF EXPENDITURES - BUDGET AND ACTUAL**  
**For the Fiscal Year Ended June 30, 2016**

	Budget		Actual	Variance Positive (Negative)
	Original	Final		
City Manager:				
Personal Services	\$ 253,780	\$ 253,780	\$ 247,995	\$ 5,785
Materials and Services	17,880	17,880	17,429	451
Subtotal	<u>271,660</u>	<u>271,660</u>	<u>265,424</u>	<u>6,236</u>
City Attorney:				
Materials and Services	84,900	84,900	84,527	373
Subtotal	<u>84,900</u>	<u>84,900</u>	<u>84,527</u>	<u>373</u>
Community Development:				
Personal Services	337,380	352,380	382,966	(30,586)
Materials and Services	60,500	60,500	29,813	30,687
Subtotal	<u>397,880</u>	<u>412,880</u>	<u>412,779</u>	<u>101</u>
City Council:				
Personal Services	4,470	4,470	4,425	45
Materials and Services	8,750	8,750	8,621	129
Subtotal	<u>13,220</u>	<u>13,220</u>	<u>13,046</u>	<u>174</u>
City Hall:				
Personal Services	22,070	22,070	8,463	13,607
Materials and Services	41,600	41,600	39,393	2,207
Subtotal	<u>63,670</u>	<u>63,670</u>	<u>47,856</u>	<u>15,814</u>
Municipal Court:				
Personal Services	67,690	67,690	64,723	2,967
Materials and Services	107,350	107,350	84,377	22,973
Subtotal	<u>175,040</u>	<u>175,040</u>	<u>149,100</u>	<u>25,940</u>
Police Operations:				
Personal Services	2,104,290	2,104,290	2,076,134	28,156
Materials and Services	179,720	179,720	149,125	30,595
Subtotal	<u>2,284,010</u>	<u>2,284,010</u>	<u>2,225,259</u>	<u>58,751</u>

(1) Appropriation Level  
Continued on next page



**CITY OF ASTORIA, OREGON**  
**GENERAL FUND #001**  
**SCHEDULE OF EXPENDITURES - BUDGET AND ACTUAL**  
**For the Fiscal Year Ended June 30, 2016**

	Budget		Actual	Variance Positive (Negative)
	Original	Final		
Fire Operations:				
Personal Services	1,519,460	1,519,460	1,431,791	87,669
Materials and Services	222,130	222,130	203,874	18,256
Subtotal	1,741,590	1,741,590	1,635,665	105,925
Finance:				
Personal Services	571,400	571,400	520,995	50,405
Materials and Services	82,920	82,920	57,925	24,995
Subtotal	654,320	654,320	578,920	75,400
Library:				
Personal Services	332,720	332,720	346,654	(13,934)
Materials and Services	141,540	141,540	117,620	23,920
Subtotal	474,260	474,260	464,274	9,986
Non & Interdepartmental:				
Personal Services	6,770	6,770	352	6,418
Materials and Services	660,480	660,480	699,394	(38,914)
Subtotal	667,250	667,250	699,746	(32,496)
Total Expenditures	\$ 6,827,800	\$ 6,842,800	\$ 6,576,596	\$ 266,204

(1) Appropriation Level  
Continued from previous page

**CITY OF ASTORIA, OREGON**  
**PARKS OPERATIONS FUND #158**  
**SCHEDULE OF EXPENDITURES - BUDGET AND ACTUAL**  
**For the Fiscal Year Ended June 30, 2016**

	Budget		Actual	Variance
	Original	Final		Positive (Negative)
Aquatic				
Personal Services	\$ 271,410	\$ 317,690	\$ 321,536	\$ (3,846)
Materials and Services	239,850	278,600	275,554	3,046
Subtotal	<u>511,260</u>	<u>596,290</u> (1)	<u>597,090</u>	<u>(800)</u>
Parks Recreation & Administration				
Personal Services	612,470	766,190	756,150	10,040
Materials and Services	114,350	165,600	175,413	(9,813)
Subtotal	<u>726,820</u>	<u>931,790</u> (1)	<u>931,563</u>	<u>227</u>
Maintenance				
Personal Services	353,760	353,760	312,312	41,448
Materials and Services	228,840	228,840	108,150	120,690
Subtotal	<u>582,600</u>	<u>582,600</u> (1)	<u>420,462</u>	<u>162,138</u>
	<u>\$ 1,820,680</u>	<u>\$ 2,110,680</u>	<u>\$ 1,949,115</u>	<u>\$ 161,565</u>

(1) Appropriation Level

**CITY OF ASTORIA, OREGON**  
**URBAN RENEWAL AGENCY EAST FUND #126**  
**SCHEDULE OF REVENUES, EXPENDITURES, AND**  
**CHANGES IN FUND BALANCE - BUDGET AND ACTUAL**  
**For the Fiscal Year Ended June 30, 2016**

	Budget		Actual	Variance Positive (Negative)
	Original	Final		
<b>REVENUES:</b>				
Taxes	\$ 322,200	322,200	\$ 308,272	\$ (13,928)
Interest Earnings	1,950	1,950	7,585	5,635
Miscellaneous	29,900	29,900	64,216	34,316
Delinquent Ad Valorem Taxes	15,000	15,000	12,101	(2,899)
<b>Total Revenues</b>	<b>369,050</b>	<b>369,050</b>	<b>392,174</b>	<b>23,124</b>
<b>EXPENDITURES:</b>				
Materials and Service	104,870	169,770 (1)	144,939	24,831
Capital Outlay	325,000	325,000 (1)	293,033	31,967
Debt Service:				
Principal	129,120	129,120 (2)	129,106	14
Interest	6,750	6,850 (2)	6,834	16
Contingency	45,000	45,000 (1)	-	45,000
<b>Total Expenditures</b>	<b>610,740</b>	<b>675,740</b>	<b>573,912</b>	<b>101,828</b>
<b>Net Changes in Fund Balances</b>	<b>(241,690)</b>	<b>(306,690)</b>	<b>(181,738)</b>	<b>124,952</b>
<b>FUND BALANCES, BEGINNING</b>	<b>358,300</b>	<b>423,300</b>	<b>791,869</b>	<b>368,569</b>
<b>PRIOR PERIOD ADJUSTMENT</b>	<b>-</b>	<b>-</b>	<b>(238,987)</b>	<b>(238,987)</b>
<b>FUND BALANCES, ENDING</b>	<b>\$ 116,610</b>	<b>\$ 116,610</b>	<b>\$ 371,144</b>	<b>\$ 254,534</b>

(1) Appropriation Level

(2) Debt Service is Appropriated together at \$135,970.

**CITY OF ASTORIA, OREGON**  
**URBAN RENEWAL AGENCY WEST FUND #127**  
**SCHEDULE OF REVENUES, EXPENDITURES, AND**  
**CHANGES IN FUND BALANCE - BUDGET AND ACTUAL**  
**For the Fiscal Year Ended June 30, 2016**

	Budget		Actual	Variance Positive (Negative)
	Original	Final		
<b>REVENUES:</b>				
Taxes	\$ 598,400	598,400	\$ 673,002	\$ 74,602
Interest Earnings	12,000	12,000	19,428	7,428
Miscellaneous	13,200	13,200	11,647	(1,553)
Delinquent Ad Valorem Taxes	20,000	20,000	21,867	1,867
<b>Total Revenues</b>	<u>643,600</u>	<u>643,600</u>	<u>725,944</u>	<u>82,344</u>
<b>EXPENDITURES:</b>				
Materials and Service	195,120	195,120 (1)	60,294	134,826
Capital Outlay	2,000,000	2,000,000 (1)	5,000	1,995,000
Contingency	254,000	254,000 (1)	-	254,000
<b>Total Expenditures</b>	<u>2,449,120</u>	<u>2,449,120</u>	<u>65,294</u>	<u>2,383,826</u>
<b>Net Changes in Fund Balances</b>	<u>(1,805,520)</u>	<u>(1,805,520)</u>	<u>660,650</u>	<u>2,466,170</u>
<b>FUND BALANCES, BEGINNING</b>	<u>3,006,020</u>	<u>3,006,020</u>	<u>3,391,553</u>	<u>385,533</u>
<b>PRIOR PERIOD ADJUSTMENT</b>	-	-	(311,481)	(311,481)
<b>FUND BALANCES, ENDING</b>	<u>\$ 1,200,500</u>	<u>\$ 1,200,500</u>	<u>\$ 3,740,722</u>	<u>\$ 2,540,222</u>

(1) Appropriation Level

**CITY OF ASTORIA, OREGON  
NONMAJOR GOVERNMENTAL FUNDS  
COMBINING BALANCE SHEET  
June 30, 2016**

	Total Nonmajor Special Revenue Funds	Total Nonmajor Debt Service Funds	Total Nonmajor Permanent Fund	Total
<b><u>ASSETS</u></b>				
Equity in Pooled Cash and Investments	\$ 3,550,211	\$ 531,883	\$ 908,931	\$ 4,991,025
Receivables (Net of Allowance):				
Taxes	135,010	-	-	135,010
Other	255,998	112,848	-	368,846
Due From Other Funds	23,604	-	-	23,604
Restricted Cash and Cash Equivalents	-	-	116,892	116,892
 Total Assets	 <u>\$ 3,964,823</u>	 <u>\$ 644,731</u>	 <u>\$ 1,025,823</u>	 <u>\$ 5,635,377</u>
 <b><u>LIABILITIES, DEFERRED INFLOW OF RESOURCES AND FUND BALANCES</u></b>				
<b><u>LIABILITIES:</u></b>				
Vouchers and Accounts Payable	\$ 72,216	\$ -	\$ -	\$ 72,216
Accrued Payroll	38,905	-	-	38,905
Other Accrued Expenditures	31,585	-	-	31,585
Due To Other Funds	-	219,420	-	219,420
Unearned Revenue	-	112,848	-	112,848
 Total Liabilities	 <u>142,706</u>	 <u>332,268</u>	 <u>-</u>	 <u>474,974</u>
 <b><u>DEFERRED INFLOWS OF RESOURCES:</u></b>				
Unavailable Revenue-Property Taxes	-	-	-	-
 <b><u>FUND BALANCES:</u></b>				
Nonspendable:				
Investment	195,000	-	-	195,000
Restricted for:				
Astoria Public Library Endowment	-	-	147,072	147,072
Astoria Public Library Renovation	-	-	7,415	7,415
Aquatic Facility Trust Fund	-	-	6,982	6,982
Logan Memorial Library Trust Fund	867,452	-	-	867,452
Perpetual Cemetery Care	-	-	864,354	864,354
Street Projects	335,474	-	-	335,474
Committed for:				
Unemployment Payments	38,583	-	-	38,583
Building Inspection Functions	350,583	-	-	350,583
Emergency Communication Functions	709,117	-	-	709,117
Debt Service	-	312,463	-	312,463
Assigned for:				
Business Developments	273,602	-	-	273,602
Park Related Programs	168,126	-	-	168,126
Tourism Promotion	873,786	-	-	873,786
Special Police Projects	10,394	-	-	10,394
 Total Fund Balance	 <u>3,822,117</u>	 <u>312,463</u>	 <u>1,025,823</u>	 <u>5,160,403</u>
 Total Liabilities, Deferred Inflows of Resources and Fund Balance	 <u>\$ 3,964,823</u>	 <u>\$ 644,731</u>	 <u>\$ 1,025,823</u>	 <u>\$ 5,635,377</u>

**CITY OF ASTORIA, OREGON  
NONMAJOR GOVERNMENTAL FUNDS  
COMBINING SCHEDULE OF REVENUES, EXPENDITURES,  
AND CHANGES IN FUND BALANCES  
For the Fiscal Year Ended June 30, 2016**

	Total Nonmajor Special Revenue Funds	Total Nonmajor Debt Service Funds	Total Nonmajor Permanent Fund	Total
<b>REVENUES:</b>				
Taxes	\$ -	\$ -	\$ -	\$ -
Local Gas Tax	-	-	-	-
Intergovernmental	834,384	-	-	834,384
Bond / Loan Proceeds	-	-	-	-
Charges For Services	847,071	-	-	847,071
Sale of City Property	-	-	14,674	14,674
Interest Earnings	17,481	2,523	899	20,903
Gifts, Bequests, and Grants	118,771	-	17,937	136,708
Miscellaneous	35	87,289	-	87,324
Rents	-	-	-	-
Donations	-	-	-	-
Delinquent Ad Valorem Taxes	-	-	-	-
Fines and Forfeits	-	-	-	-
Sale of Concessions & Goods	-	-	-	-
Non Ad Valorem Taxes	817,244	-	-	817,244
Licenses & Permits	-	-	-	-
<b>Total Revenues</b>	<u>2,634,986</u>	<u>89,812</u>	<u>33,510</u>	<u>2,758,308</u>
<b>EXPENDITURES:</b>				
General Government	1,557,772	-	-	1,557,772
Community Development	-	-	-	-
Public Safety	-	-	-	-
Culture and Recreation	-	-	-	-
Employee Benefits	-	-	-	-
Capital Outlay	174,732	-	3,037	177,769
Debt Service:				
Principal	69,965	68,337	-	138,302
Interest	8,692	15,200	-	23,892
<b>Total Expenditures</b>	<u>1,811,161</u>	<u>83,537</u>	<u>3,037</u>	<u>1,897,735</u>
Revenues Over (Under) Expenditures	823,825	6,275	30,473	860,573
<b>OTHER FINANCING SOURCES (USES):</b>				
Loss on Sale of Asset	-	-	-	-
Loan Proceeds	-	-	-	-
Interfund Loan Proceeds	-	-	-	-
Interfund Loan Payments	-	-	-	-
Transfers In	342,710	114,360	-	457,070
Transfers Out	(594,710)	(22,569)	-	(617,279)
<b>Total Other Financing Sources (Uses)</b>	<u>(252,000)</u>	<u>91,791</u>	<u>-</u>	<u>(160,209)</u>
Net Changes in Fund Balances	571,825	98,066	30,473	700,364
<b>PRIOR PERIOD ADJUSTMENT</b>	466,877	-	-	466,877
<b>FUND BALANCES, BEGINNING</b>	<u>2,783,415</u>	<u>214,397</u>	<u>995,350</u>	<u>3,993,162</u>
<b>FUND BALANCES, ENDING</b>	<u>\$ 3,822,117</u>	<u>\$ 312,463</u>	<u>\$ 1,025,823</u>	<u>\$ 5,160,403</u>

**CITY OF ASTORIA, OREGON  
NONMAJOR SPECIAL REVENUE FUNDS  
COMBINING BALANCE SHEET  
June 30, 2016**

	Unemployment Fund #104	Revolving Loan Fund #122	Building Inspection Fund #128	Emergency Communication Fund #132	Special Police Projects Fund #136
<b><u>ASSETS</u></b>					
Equity in Pooled Cash and Investments	\$ 40,584	\$ 160,152	\$ 369,410	\$ 615,066	\$ 10,419
Receivables (Net of Allowance):					
Taxes	-	-	-	-	-
Other	-	113,450	-	142,548	-
Due From Other Funds	-	-	4,644	18,960	-
	<u>-</u>	<u>-</u>	<u>4,644</u>	<u>18,960</u>	<u>-</u>
Total Assets	<u>\$ 40,584</u>	<u>\$ 273,602</u>	<u>\$ 374,054</u>	<u>\$ 776,574</u>	<u>\$ 10,419</u>
<b><u>LIABILITIES DEFERRED INFLOWS OF RESOURCES AND FUND BALANCE</u></b>					
<b><u>LIABILITIES:</u></b>					
Vouchers and Accounts Payable	\$ 2,001	\$ -	\$ 18,045	\$ 2,393	\$ 25
Accrued Payroll	-	-	3,253	35,652	-
Other Accrued Expenditures	-	-	2,173	29,412	-
	<u>-</u>	<u>-</u>	<u>2,173</u>	<u>29,412</u>	<u>-</u>
Total Liabilities	<u>2,001</u>	<u>-</u>	<u>23,471</u>	<u>67,457</u>	<u>25</u>
<b><u>FUND BALANCES:</u></b>					
Restricted for:					
Logan Memorial Library Trust Fund	-	-	-	-	-
Street Projects	-	-	-	-	-
Committed for:					
Unemployment Payments	38,583	-	-	-	-
Building Inspection Functions	-	-	350,583	-	-
Emergency Communication Functions	-	-	-	709,117	-
Assigned for:					
Business Developments	-	273,602	-	-	-
Park Related Programs	-	-	-	-	-
Tourism Promotion	-	-	-	-	-
Special Police Projects	-	-	-	-	10,394
	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>10,394</u>
Total Fund Balance	<u>38,583</u>	<u>273,602</u>	<u>350,583</u>	<u>709,117</u>	<u>10,394</u>
Total Liabilities, Deferred Inflows of Resources and Fund Balance	<u>\$ 40,584</u>	<u>\$ 273,602</u>	<u>\$ 374,054</u>	<u>\$ 776,574</u>	<u>\$ 10,419</u>

Continued on previous page

**CITY OF ASTORIA, OREGON  
NONMAJOR SPECIAL REVENUE FUNDS  
COMBINING BALANCE SHEET (CONTINUED)  
June 30, 2016**

	Parks Project Fund #146	Maritime Memorial Fund #148	State Tax Street Fund #172	Trails Reserve Fund #174	Promote Astoria Fund #410	Logan Memorial Library Trust Fund #412	Total
<b><u>ASSETS</u></b>							
Equity in Pooled Cash and Investments	\$ 273,913	\$ 106,673	\$ 256,408	\$ 29,342	\$ 820,792	\$ 867,452	\$ 3,550,211
Receivables (Net of Allowance):							
Taxes	-	-	49,724	-	85,286	-	135,010
Other	-	-	-	-	-	-	255,998
Due From Other Funds	-	-	-	-	-	-	23,604
<b>Total Assets</b>	<b>\$ 273,913</b>	<b>\$ 106,673</b>	<b>\$ 306,132</b>	<b>\$ 29,342</b>	<b>\$ 906,078</b>	<b>\$ 867,452</b>	<b>\$ 3,964,823</b>
<b><u>LIABILITIES DEFERRED INFLOWS OF RESOURCES AND FUND BALANCE</u></b>							
<b><u>LIABILITIES:</u></b>							
Vouchers and Accounts Payable	\$ -	\$ 17,460	\$ -	\$ -	\$ 32,292	\$ -	\$ 72,216
Accrued Payroll	-	-	-	-	-	-	38,905
Other Accrued Expenditures	-	-	-	-	-	-	31,585
<b>Total Liabilities</b>	<b>-</b>	<b>17,460</b>	<b>-</b>	<b>-</b>	<b>32,292</b>	<b>-</b>	<b>142,706</b>
<b><u>FUND BALANCES:</u></b>							
<b>Nonspendable:</b>							
Investment	195,000	-	-	-	-	-	195,000
Inventory	-	-	-	-	-	-	-
Property Held For Sale	-	-	-	-	-	-	-
Purpose 4	-	-	-	-	-	-	-
<b>Restricted for:</b>							
Logan Memorial Library Trust Fund	-	-	-	-	-	867,452	867,452
Street Projects	-	-	306,132	29,342	-	-	335,474
<b>Committed for:</b>							
Unemployment Payments	-	-	-	-	-	-	38,583
Building Inspection Functions	-	-	-	-	-	-	350,583
Emergency Communication Functions	-	-	-	-	-	-	709,117
<b>Assigned for:</b>							
Business Developments	-	-	-	-	-	-	273,602
Park Related Programs	78,913	89,213	-	-	-	-	168,126
Tourism Promotion	-	-	-	-	873,786	-	873,786
Special Police Projects	-	-	-	-	-	-	10,394
<b>Total Fund Balance</b>	<b>273,913</b>	<b>89,213</b>	<b>306,132</b>	<b>29,342</b>	<b>873,786</b>	<b>867,452</b>	<b>3,822,117</b>
<b>Total Liabilities, Deferred Inflows of Resources and Fund Balance</b>	<b>\$ 273,913</b>	<b>\$ 106,673</b>	<b>\$ 306,132</b>	<b>\$ 29,342</b>	<b>\$ 906,078</b>	<b>\$ 867,452</b>	<b>\$ 3,964,823</b>

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**CITY OF ASTORIA, OREGON  
NONMAJOR SPECIAL REVENUE FUNDS  
COMBINING SCHEDULE OF REVENUES, EXPENDITURES,  
AND CHANGES IN FUND BALANCES  
June 30, 2016**

	Unemployment Fund #104	Revolving Loan Fund #122	Building Inspection Fund #128	Emergency Communication Fund #132	Special Police Projects Fund #136
<b>REVENUES:</b>					
Intergovernmental	\$ -	\$ -	\$ -	\$ 267,922	\$ -
Charges For Services	-	-	329,546	517,525	-
Interest Earnings	237	886	1,861	2,627	62
Gifts, Bequests, and Grants	-	-	-	-	-
Miscellaneous	-	-	-	-	-
Non Ad Valorem Taxes	-	-	-	-	-
<b>Total Revenues</b>	<b>237</b>	<b>886</b>	<b>331,407</b>	<b>788,074</b>	<b>62</b>
<b>EXPENDITURES:</b>					
General Government	7,201	518	151,811	857,006	2,083
Capital Outlay	-	-	-	102,972	-
Debt Service:					
Principal	-	-	-	-	-
Interest	-	-	-	-	-
<b>Total Expenditures</b>	<b>7,201</b>	<b>518</b>	<b>151,811</b>	<b>959,978</b>	<b>2,083</b>
Revenues Over (Under) Expenditures	(6,964)	368	179,596	(171,904)	(2,021)
<b>OTHER FINANCING SOURCES (USES):</b>					
Transfers In	10,000	-	-	332,710	-
Transfers Out	-	-	(15,210)	(21,000)	-
<b>Total Other Financing Sources (Uses)</b>	<b>10,000</b>	<b>-</b>	<b>(15,210)</b>	<b>311,710</b>	<b>-</b>
Net Changes in Fund Balances	3,036	368	164,386	139,806	(2,021)
<b>FUND BALANCES, BEGINNING</b>	<b>35,547</b>	<b>273,234</b>	<b>186,197</b>	<b>440,456</b>	<b>12,415</b>
<b>PRIOR PERIOD ADJUSTMENT</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>128,855</b>	<b>-</b>
<b>FUND BALANCES, ENDING</b>	<b>\$ 38,583</b>	<b>\$ 273,602</b>	<b>\$ 350,583</b>	<b>\$ 709,117</b>	<b>\$ 10,394</b>

Continued on previous page

**CITY OF ASTORIA, OREGON  
NONMAJOR SPECIAL REVENUE FUNDS  
COMBINING SCHEDULE OF REVENUES, EXPENDITURES,  
AND CHANGES IN FUND BALANCES (CONTINUED)  
June 30, 2016**

	Parks Project Fund #146	Maritime Memorial Fund #148	State Tax Street Fund #172	Trails Reserve Fund #174	Promote Astoria Fund #410	Logan Memorial Library Trust Fund #412	Total
<b>REVENUES:</b>							
Intergovernmental	\$ -	\$ -	\$ 560,779	\$ 5,683	\$ -	\$ -	\$ 834,384
Charges For Services	-	-	-	-	-	-	847,071
Interest Earnings	556	538	1,124	147	4,655	4,788	17,481
Gifts, Bequests, and Grants	100,156	18,615	-	-	-	-	118,771
Miscellaneous	-	-	-	-	35	-	35
Non Ad Valorem Taxes	-	-	-	-	817,244	-	817,244
<b>Total Revenues</b>	<b>100,712</b>	<b>19,153</b>	<b>561,903</b>	<b>5,830</b>	<b>821,934</b>	<b>4,788</b>	<b>2,634,986</b>
<b>EXPENDITURES:</b>							
General Government	2,373	14,838	-	-	521,942	-	1,557,772
Capital Outlay	-	5,960	-	-	65,800	-	174,732
Debt Service:							
Principal	-	-	-	-	69,965	-	69,965
Interest	-	-	-	-	8,692	-	8,692
<b>Total Expenditures</b>	<b>2,373</b>	<b>20,798</b>	<b>-</b>	<b>-</b>	<b>666,399</b>	<b>-</b>	<b>1,811,161</b>
Revenues Over (Under) Expenditures	98,339	(1,645)	561,903	5,830	155,535	4,788	823,825
<b>OTHER FINANCING SOURCES (USES):</b>							
Transfers In	-	-	-	-	-	-	342,710
Transfers Out	(100,000)	-	(458,500)	-	-	-	(594,710)
<b>Total Other Financing Sources (Uses)</b>	<b>(100,000)</b>	<b>-</b>	<b>(458,500)</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>(252,000)</b>
Net Changes in Fund Balances	(1,661)	(1,645)	103,403	5,830	155,535	4,788	571,825
<b>FUND BALANCES, BEGINNING</b>	<b>80,574</b>	<b>90,858</b>	<b>151,191</b>	<b>23,512</b>	<b>626,767</b>	<b>862,664</b>	<b>2,783,415</b>
<b>PRIOR PERIOD ADJUSTMENT</b>	<b>195,000</b>	<b>-</b>	<b>51,538</b>	<b>-</b>	<b>91,484</b>	<b>-</b>	<b>466,877</b>
<b>FUND BALANCES, ENDING</b>	<b>\$ 273,913</b>	<b>\$ 89,213</b>	<b>\$ 306,132</b>	<b>\$ 29,342</b>	<b>\$ 873,786</b>	<b>\$ 867,452</b>	<b>\$ 3,822,117</b>

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**CITY OF ASTORIA, OREGON  
NONMAJOR DEBT SERVICE FUNDS  
COMBINING BALANCE SHEET  
June 30, 2016**

	Local Improvement Debt Service Fund #250	Aquatics Facility Debt Service Fund #260	East Astoria Waterline Debt Service Fund #265	7th Street Dock Debt Service Fund #267	Total
<b><u>ASSETS</u></b>					
Equity in Pooled Cash and Investments	\$ 422,205	\$ -	\$ 49,503	\$ 60,175	\$ 531,883
Receivables (Net of Allowance):					
Other	-	-	87,887	24,961	112,848
<b>Total Assets</b>	<b>\$ 422,205</b>	<b>\$ -</b>	<b>\$ 137,390</b>	<b>\$ 85,136</b>	<b>\$ 644,731</b>
<b><u>LIABILITIES, DEFERRED INFLOW OF RESOURCES AND FUND BALANCES</u></b>					
<b>LIABILITIES:</b>					
Due To Other Funds	\$ 219,420	\$ -	\$ -	\$ -	219,420
Unearned Revenue	-	-	87,887	24,961	112,848
<b>Total Liabilities</b>	<b>219,420</b>	<b>-</b>	<b>87,887</b>	<b>24,961</b>	<b>332,268</b>
<b>FUND BALANCES:</b>					
Committed for:					
Debt Service	202,785	-	49,503	60,175	312,463
<b>Total Fund Balance</b>	<b>202,785</b>	<b>-</b>	<b>49,503</b>	<b>60,175</b>	<b>312,463</b>
<b>Total Liabilities, Deferred Inflows of Resources and Fund Balance</b>	<b>\$ 422,205</b>	<b>\$ -</b>	<b>\$ 137,390</b>	<b>\$ 85,136</b>	<b>\$ 644,731</b>

**CITY OF ASTORIA, OREGON  
NONMAJOR DEBT SERVICE FUNDS  
COMBINING SCHEDULE OF REVENUES,  
EXPENDITURES, AND CHANGES IN FUND BALANCES  
For the Fiscal Year Ended June 30, 2016**

	Local Improvement Debt Service Fund #250	Aquatics Facility Debt Service Fund #260	7th Street Dock Debt Service Fund #267	East Astoria Waterline Debt Service Fund #265	Total
<b>REVENUES:</b>					
Interest Earnings	\$ 2,123	\$ 3	\$ 150	\$ 247	\$ 2,523
Miscellaneous	-	-	47,933	39,356	87,289
Total Revenues	<u>2,123</u>	<u>3</u>	<u>48,083</u>	<u>39,603</u>	<u>89,812</u>
<b>EXPENDITURES:</b>					
Debt Service:					
Principal	-	-	8,334	60,003	68,337
Interest	-	-	5,747	9,453	15,200
Total Expenditures	<u>-</u>	<u>-</u>	<u>14,081</u>	<u>69,456</u>	<u>83,537</u>
Revenues Over (Under) Expenditures	2,123	3	34,002	(29,853)	6,275
<b>OTHER FINANCING SOURCES (USES):</b>					
Transfers In	100,000	-	4,870	9,490	114,360
Transfers Out	<u>(22,000)</u>	<u>(569)</u>	<u>-</u>	<u>-</u>	<u>(22,569)</u>
Total Other Financing Sources (Uses)	<u>78,000</u>	<u>(569)</u>	<u>4,870</u>	<u>9,490</u>	<u>91,791</u>
Net Changes in Fund Balances	80,123	(566)	38,872	(20,363)	98,066
<b>FUND BALANCES, BEGINNING</b>	<u>122,662</u>	<u>566</u>	<u>21,303</u>	<u>69,866</u>	<u>214,397</u>
<b>FUND BALANCES, ENDING</b>	<u>\$ 202,785</u>	<u>\$ -</u>	<u>\$ 60,175</u>	<u>\$ 49,503</u>	<u>\$ 312,463</u>

**CITY OF ASTORIA, OREGON**  
**NONMAJOR PERMANENT GOVERNMENTAL FUNDS**  
**COMBINING BALANCE SHEET**  
**June 30, 2016**

	Aquatic Facility Trust Fund #401	Astoria Public Library Endowment Fund #403	Cemetery Irreducible Fund #408	Library Renovation Fund # 414	Total
<b><u>ASSETS</u></b>					
Equity in Pooled Cash and Investments	\$ 6,982	\$ 147,072	\$ 747,462	\$ 7,415	\$ 908,931
Restricted Cash and Cash Equivalents	-	-	116,892	-	116,892
Total Assets	<u>\$ 6,982</u>	<u>\$ 147,072</u>	<u>\$ 864,354</u>	<u>\$ 7,415</u>	<u>\$ 1,025,823</u>
<b>FUND BALANCES:</b>					
Restricted for:					
Astoria Public Library Endowment	\$ -	\$ 147,072	\$ -	-	147,072
Astoria Public Library Renovation	-	-	-	7,415	7,415
Aquatic Facility Trust Fund	6,982	-	-	-	6,982
Perpetual Cemetery Care	-	-	864,354	-	864,354
Total Fund Balance	<u>6,982</u>	<u>147,072</u>	<u>864,354</u>	<u>7,415</u>	<u>1,025,823</u>
Total Liabilities and Fund Balance	<u>\$ 6,982</u>	<u>\$ 147,072</u>	<u>\$ 864,354</u>	<u>\$ 7,415</u>	<u>\$ 1,025,823</u>

**CITY OF ASTORIA, OREGON**  
**NONMAJOR PERMANENT GOVERNMENTAL FUNDS**  
**COMBINING SCHEDULE OF REVENUES,**  
**EXPENDITURES, AND CHANGES IN FUND BALANCE**  
**For the Fiscal Year Ended June 30, 2016**

	Aquatic Facility Trust Fund #401	Astoria Public Library Endowment Fund #403	Cemetery Irreducible Fund #408	Library Renovation Fund # 414	Total
<b>REVENUES:</b>					
Sale of City Property	\$ -	\$ -	\$ 14,674	\$ -	\$ 14,674
Interest Earnings	38	779	82	-	899
Gifts, Bequests, and Grants	-	10,522	-	7,415	17,937
<b>Total Revenues</b>	<b>38</b>	<b>11,301</b>	<b>14,756</b>	<b>7,415</b>	<b>33,510</b>
<b>EXPENDITURES:</b>					
Capital Outlay	-	3,037	-	-	3,037
<b>Total Expenditures</b>	<b>-</b>	<b>3,037</b>	<b>-</b>	<b>-</b>	<b>3,037</b>
Net Changes in Fund Balances	38	8,264	14,756	7,415	30,473
<b>FUND BALANCES, BEGINNING</b>	<b>6,944</b>	<b>138,808</b>	<b>849,598</b>	<b>-</b>	<b>995,350</b>
<b>FUND BALANCES, ENDING</b>	<b>\$ 6,982</b>	<b>\$ 147,072</b>	<b>\$ 864,354</b>	<b>\$ 7,415</b>	<b>\$ 1,025,823</b>

**CITY OF ASTORIA, OREGON  
 COMBINED SEWER OVERFLOW FUNDS  
 COMBINING STATEMENT OF NET POSITION  
 NON MAJOR PROPRIETARY FUNDS  
 June 30, 2016**

	Combined Sewer Overflow Projects Fund #180	Combined Sewer Overflow Projects Fund #183	Combined Sewer Overflow Projects Fund #184	Combined Sewer Overflow Debt Service Fund #270	Total Combined Sewer Overflow Operations
<b><u>ASSETS AND DEFERRED OUTFLOWS</u></b>					
<b>ASSETS:</b>					
Current Assets:					
Equity in Pooled Cash and Investments	\$ -	\$ -	\$ (5,373)	\$ 719,953	\$ 714,580
Accounts Receivables (Net of Allowances)	-	-	-	308,704	308,704
<b>Total Current Assets</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ (5,373)</b>	<b>\$ 1,028,657</b>	<b>\$ 1,023,284</b>
<b><u>LIABILITIES, DEFERRED INFLOWS, AND NET POSITION</u></b>					
<b>CURRENT LIABILITIES:</b>					
Vouchers and Accounts Payable	\$ -	\$ -	\$ 352,407	\$ 607	\$ 353,014
Accrued Interest Payable	-	-	-	191,721	191,721
Loan Payable Within One Year	-	-	-	1,012,292	1,012,292
<b>Total Current Liabilities</b>	<b>-</b>	<b>-</b>	<b>352,407</b>	<b>1,204,620</b>	<b>1,557,027</b>
<b>NONCURRENT LIABILITIES:</b>					
Loan Payable, Net of Current Portion	-	-	-	22,128,694	22,128,694
<b>Total Noncurrent Liabilities</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>22,128,694</b>	<b>22,128,694</b>
<b>NET POSITION:</b>					
Net Investment in Capital Assets	-	-	-	(23,140,986)	(23,140,986)
Unrestricted	-	-	(357,780)	836,329	478,549
<b>Total Net Position</b>	<b>-</b>	<b>-</b>	<b>(357,780)</b>	<b>(22,304,657)</b>	<b>(22,662,437)</b>
<b>Total Liabilities and Net Position</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ (5,373)</b>	<b>\$ 1,028,657</b>	<b>\$ 1,023,284</b>

**BUDGETARY COMPARISON SCHEDULES**  
**Nonmajor Governmental Funds**

Pursuant to the provisions of Oregon Revised Statute, an individual schedule of revenues, expenditures, and changes in fund balances - budget and actual is required to be displayed for each fund where legally adopted budgets are required.

Nonmajor Governmental Budgetary Comparison schedules included the following:

- Special Revenue Funds
  - Unemployment Fund #104
  - Revolving Loan Fund #122
  - Building Inspection Fund #128
  - Emergency Communication Fund #132
  - Special Police Projects Fund #136
  - Parks Project Fund #146
  - Maritime Memorial Fund #148
  - Nonmajor Spec Rev
  - State Tax Street Fund #172
  - Trails Reserve Fund #174
  - Promote Astoria Fund #410
  - Logan Memorial Library Trust Fund #412
  
- Debt Service Funds
  - Local Improvement Debt Service Fund #250
  - Aquatics Facility Debt Service Fund #260
  - 7th Street Dock Debt Service Fund #267
  - Urban Renewal District Bond Fund #114
  - East Astoria Waterline Debt Service Fund #265
  
- Permanent Funds
  - Aquatic Facility Trust Fund #401
  - Astoria Public Library Endowment Fund #403
  - Cemetery Irreducible Fund #408
  - Library Renovation Fund # 414



**CITY OF ASTORIA, OREGON**  
**UNEMPLOYMENT FUND #104**  
**SCHEDULE OF REVENUES, EXPENDITURES, AND**  
**CHANGES IN FUND BALANCE - BUDGET AND ACTUAL**  
**For the Fiscal Year Ended June 30, 2016**

	Budget		Actual	Variance Positive (Negative)
	Original	Final		
<b>REVENUES:</b>				
Interest Earnings	\$ 140	\$ 140	\$ 237	\$ 97
Total Revenues	140	140	237	97
<b>EXPENDITURES:</b>				
Personal Service	30,000	30,000 (1)	7,201	22,799
Contingency	4,500	4,500 (1)	-	4,500
Total Expenditures	34,500	34,500	7,201	27,299
Revenues Over (Under) Expenditures	(34,360)	(34,360)	(6,964)	27,396
<b>OTHER FINANCING SOURCES (USES):</b>				
Transfers In	10,000	10,000	10,000	-
Total Other Financing Sources (Uses)	10,000	10,000	10,000	-
Net Changes in Fund Balances	(24,360)	(24,360)	3,036	27,396
<b>FUND BALANCES, BEGINNING</b>	30,650	30,650	35,547	4,897
<b>FUND BALANCES, ENDING</b>	<u>\$ 6,290</u>	<u>\$ 6,290</u>	<u>\$ 38,583</u>	<u>\$ 32,293</u>

(1) Appropriation Level

**CITY OF ASTORIA, OREGON**  
**REVOLVING LOAN FUND #122**  
**SCHEDULE OF REVENUES, EXPENDITURES, AND**  
**CHANGES IN FUND BALANCE - BUDGET AND ACTUAL**  
**For the Fiscal Year Ended June 30, 2016**

	Budget		Actual	Variance Positive (Negative)
	Original	Final		
<b>REVENUES:</b>				
Interest Earnings	\$ 600	\$ 600	\$ 886	\$ 286
Total Revenues	600	600	886	286
<b>EXPENDITURES:</b>				
Materials and Service	80,000	80,000 (1)	518	79,482
Contingency	12,000	12,000 (1)	-	12,000
Total Expenditures	92,000	92,000	518	91,482
Net Changes in Fund Balances	(91,400)	(91,400)	368	91,768
<b>FUND BALANCES, BEGINNING BUDGETARY BASIS</b>	139,750	139,750	273,234	133,484
<b>FUND BALANCES, ENDING BUDGETARY BASIS</b>	<u>\$ 48,350</u>	<u>\$ 48,350</u>	<u>273,602</u>	<u>\$ 225,252</u>

(1) Appropriation Level

**CITY OF ASTORIA, OREGON**  
**BUILDING INSPECTION FUND #128**  
**SCHEDULE OF REVENUES, EXPENDITURES, AND**  
**CHANGES IN FUND BALANCE - BUDGET AND ACTUAL**  
**For the Fiscal Year Ended June 30, 2016**

	Budget		Actual	Variance Positive (Negative)
	Original	Final		
<b>REVENUES:</b>				
Charges For Services	\$ 200,000	\$ 200,000	\$ 329,546	\$ 129,546
Interest Earnings	500	500	1,861	1,361
Total Revenues	<u>200,500</u>	<u>200,500</u>	<u>331,407</u>	<u>130,907</u>
<b>EXPENDITURES:</b>				
Personal Service	181,450	136,450 (1)	71,034	65,416
Materials and Service	21,200	66,200 (1)	80,777	(14,577)
Contingency	10,000	10,000 (1)	-	10,000
Total Expenditures	<u>212,650</u>	<u>212,650</u>	<u>151,811</u>	<u>60,839</u>
Revenues Over (Under) Expenditures	(12,150)	(12,150)	179,596	191,746
<b>OTHER FINANCING SOURCES (USES):</b>				
Transfers Out	<u>(15,210)</u>	<u>(15,210) (1)</u>	<u>(15,210)</u>	<u>-</u>
Total Other Financing Sources (Uses)	<u>(15,210)</u>	<u>(15,210)</u>	<u>(15,210)</u>	<u>-</u>
Net Changes in Fund Balances	(27,360)	(27,360)	164,386	191,746
<b>FUND BALANCES, BEGINNING</b>	<u>150,800</u>	<u>170,300</u>	<u>186,197</u>	<u>15,897</u>
<b>FUND BALANCES, ENDING</b>	<u><u>\$ 123,440</u></u>	<u><u>\$ 142,940</u></u>	<u><u>\$ 350,583</u></u>	<u><u>\$ 207,643</u></u>

(1) Appropriation Level

**CITY OF ASTORIA, OREGON  
EMERGENCY COMMUNICATION FUND #132  
SCHEDULE OF REVENUES, EXPENDITURES, AND  
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL  
For the Fiscal Year Ended June 30, 2016**

	Budget		Actual	Variance Positive (Negative)
	Original	Final		
<b>REVENUES:</b>				
Intergovernmental	\$ 255,000	\$ 255,000	\$ 267,922	\$ 12,922
Charges For Services	521,950	521,950	517,525	(4,425)
Interest Earnings	1,200	1,200	2,627	1,427
<b>Total Revenues</b>	<b>778,150</b>	<b>778,150</b>	<b>788,074</b>	<b>9,924</b>
<b>EXPENDITURES:</b>				
Personal Service	961,620	961,620 (1)	786,123	175,497
Materials and Service	122,340	122,340 (1)	70,883	51,457
Capital Outlay	119,000	119,000 (1)	102,972	16,028
Contingency	30,000	30,000 (1)	-	30,000
<b>Total Expenditures</b>	<b>1,232,960</b>	<b>1,232,960</b>	<b>959,978</b>	<b>272,982</b>
Revenues Over (Under) Expenditures	(454,810)	(454,810)	(171,904)	282,906
<b>OTHER FINANCING SOURCES (USES):</b>				
Transfers In	332,710	332,710	332,710	-
Transfers Out	(21,000)	(21,000) (1)	(21,000)	-
<b>Total Other Financing Sources (Uses)</b>	<b>311,710</b>	<b>311,710</b>	<b>311,710</b>	<b>-</b>
Net Changes in Fund Balances	(143,100)	(143,100)	139,806	282,906
<b>FUND BALANCES, BEGINNING</b>	<b>338,000</b>	<b>338,000</b>	<b>440,456</b>	<b>102,456</b>
<b>PRIOR PERIOD ADJUSTMENT</b>	<b>-</b>	<b>-</b>	<b>128,855</b>	<b>128,855</b>
<b>FUND BALANCES, ENDING</b>	<b>\$ 194,900</b>	<b>\$ 194,900</b>	<b>\$ 709,117</b>	<b>\$ 514,217</b>

(1) Appropriation Level

**CITY OF ASTORIA, OREGON**  
**SPECIAL POLICE PROJECTS FUND #136**  
**SCHEDULE OF REVENUES, EXPENDITURES, AND**  
**CHANGES IN FUND BALANCE - BUDGET AND ACTUAL**  
**For the Fiscal Year Ended June 30, 2016**

	Budget		Actual	Variance Positive (Negative)
	Original	Final		
<b>REVENUES:</b>				
Interest Earnings	\$ 50	\$ 50	\$ 62	\$ 12
Gifts, Bequests, and Grants	50	50	-	(50)
Total Revenues	<u>100</u>	<u>100</u>	<u>62</u>	<u>(38)</u>
<b>EXPENDITURES:</b>				
Materials and Service	<u>8,500</u>	<u>8,500 (1)</u>	<u>2,083</u>	<u>6,417</u>
Total Expenditures	<u>8,500</u>	<u>8,500</u>	<u>2,083</u>	<u>6,417</u>
Net Changes in Fund Balances	(8,400)	(8,400)	(2,021)	6,379
<b>FUND BALANCES, BEGINNING</b>	<u>8,400</u>	<u>8,400</u>	<u>12,415</u>	<u>4,015</u>
<b>FUND BALANCES, ENDING</b>	<u><u>\$ -</u></u>	<u><u>\$ -</u></u>	<u><u>\$ 10,394</u></u>	<u><u>\$ 10,394</u></u>

(1) Appropriation Level

**CITY OF ASTORIA, OREGON**  
**PARKS PROJECT FUND #146**  
**SCHEDULE OF REVENUES, EXPENDITURES, AND**  
**CHANGES IN FUND BALANCE - BUDGET AND ACTUAL**  
**For the Fiscal Year Ended June 30, 2016**

	Budget		Actual	Variance Positive (Negative)
	Original	Final		
<b>REVENUES:</b>				
Interest Earnings	\$ 500	\$ 500	\$ 556	\$ 56
Gifts, Bequests, and Grants	120,000	120,000	100,156	(19,844)
Total Revenues	120,500	120,500	100,712	(19,788)
<b>EXPENDITURES:</b>				
Materials and Service	5,000	5,000 (1)	2,373	2,627
Capital Outlay	15,500	15,500 (1)	-	15,500
Contingency	15,000	15,000 (1)	-	15,000
Total Expenditures	35,500	35,500	2,373	33,127
Revenues Over (Under) Expenditures	85,000	85,000	98,339	13,339
<b>OTHER FINANCING SOURCES (USES):</b>				
Transfers Out	(100,000)	(100,000) (1)	(100,000)	-
Total Other Financing Sources (Uses)	(100,000)	(100,000)	(100,000)	-
Net Changes in Fund Balances	(15,000)	(15,000)	(1,661)	13,339
<b>FUND BALANCES, BEGINNING</b>	80,670	80,670	80,574	(96)
<b>PRIOR PERIOD ADJUSTMENT</b>	-	-	195,000	195,000
<b>FUND BALANCES, ENDING</b>	<u>\$ 65,670</u>	<u>\$ 65,670</u>	<u>\$ 273,913</u>	<u>\$ 208,243</u>

(1) Appropriation Level

**CITY OF ASTORIA, OREGON**  
**MARITIME MEMORIAL FUND #148**  
**SCHEDULE OF REVENUES, EXPENDITURES, AND**  
**CHANGES IN FUND BALANCE - BUDGET AND ACTUAL**  
**For the Fiscal Year Ended June 30, 2016**

	Budget		Actual	Variance Positive (Negative)
	Original	Final		
<b>REVENUES:</b>				
Interest Earnings	\$ 420	\$ 420	\$ 538	\$ 118
Gifts, Bequests, and Grants	10,000	10,000	18,615	8,615
 Total Revenues	 10,420	 10,420	 19,153	 8,733
<b>EXPENDITURES:</b>				
Materials and Service	25,000	25,000 (1)	14,838	10,162
Capital Outlay	75,240	75,240 (1)	5,960	69,280
 Total Expenditures	 100,240	 100,240	 20,798	 79,442
 Net Changes in Fund Balances	 (89,820)	 (89,820)	 (1,645)	 88,175
<b>FUND BALANCES, BEGINNING</b>	 89,820	 89,820	 90,858	 1,038
<b>FUND BALANCES, ENDING</b>	 \$ -	 \$ -	 \$ 89,213	 \$ 89,213

(1) Appropriation Level

**CITY OF ASTORIA, OREGON**  
**STATE TAX STREET FUND #172**  
**SCHEDULE OF REVENUES, EXPENDITURES, AND**  
**CHANGES IN FUND BALANCE - BUDGET AND ACTUAL**  
**For the Fiscal Year Ended June 30, 2016**

	Budget		Actual	Variance Positive (Negative)
	Original	Final		
<b>REVENUES:</b>				
Intergovernmental	\$ 549,450	\$ 549,450	\$ 560,779	\$ 11,329
Interest Earnings	180	180	1,124	944
Total Revenues	<u>549,630</u>	<u>549,630</u>	<u>561,903</u>	<u>12,273</u>
<b>EXPENDITURES:</b>				
Contingency	20,000	20,000 (1)	-	20,000
Total Expenditures	<u>20,000</u>	<u>20,000</u>	<u>-</u>	<u>20,000</u>
Revenues Over (Under) Expenditures	529,630	529,630	561,903	32,273
<b>OTHER FINANCING SOURCES (USES):</b>				
Transfers Out	(551,100)	(551,100) (1)	(458,500)	92,600
Total Other Financing Sources (Uses)	<u>(551,100)</u>	<u>(551,100)</u>	<u>(458,500)</u>	<u>92,600</u>
Net Changes in Fund Balances	(21,470)	(21,470)	103,403	124,873
<b>FUND BALANCES, BEGINNING</b>	<u>114,140</u>	<u>114,140</u>	<u>151,191</u>	<u>37,051</u>
<b>PRIOR PERIOD ADJUSTMENT</b>	<u>-</u>	<u>-</u>	<u>51,538</u>	<u>51,538</u>
<b>FUND BALANCES, ENDING</b>	<u>\$ 92,670</u>	<u>\$ 92,670</u>	<u>\$ 306,132</u>	<u>\$ 213,462</u>

(1) Appropriation Level



**CITY OF ASTORIA, OREGON**  
**TRAILS RESERVE FUND #174**  
**SCHEDULE OF REVENUES, EXPENDITURES, AND**  
**CHANGES IN FUND BALANCE - BUDGET AND ACTUAL**  
**For the Fiscal Year Ended June 30, 2016**

	Budget		Actual	Variance Positive (Negative)
	Original	Final		
<b>REVENUES:</b>				
Intergovernmental	\$ 5,550	\$ 5,550	\$ 5,683	\$ 133
Interest Earnings	100	100	147	47
<b>Total Revenues</b>	<u>5,650</u>	<u>5,650</u>	<u>5,830</u>	<u>180</u>
<b>EXPENDITURES:</b>				
Materials and Service	5,000	5,000 (1)	-	5,000
Capital Outlay	22,950	22,950 (1)	-	22,950
<b>Total Expenditures</b>	<u>27,950</u>	<u>27,950</u>	<u>-</u>	<u>27,950</u>
<b>Net Changes in Fund Balances</b>	<u>(22,300)</u>	<u>(22,300)</u>	<u>5,830</u>	<u>28,130</u>
<b>FUND BALANCES, BEGINNING</b>	<u>22,300</u>	<u>22,300</u>	<u>23,512</u>	<u>1,212</u>
<b>FUND BALANCES, ENDING</b>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 29,342</u>	<u>\$ 29,342</u>

(1) Appropriation Level

**CITY OF ASTORIA, OREGON**  
**PROMOTE ASTORIA FUND #410**  
**SCHEDULE OF REVENUES, EXPENDITURES, AND**  
**CHANGES IN FUND BALANCE - BUDGET AND ACTUAL**  
**For the Fiscal Year Ended June 30, 2016**

	Budget		Actual	Variance Positive (Negative)
	Original	Final		
<b>REVENUES:</b>				
Interest Earnings	\$ 2,400	\$ 2,400	\$ 4,655	\$ 2,255
Miscellaneous	-	-	35	35
Non Ad Valorem Taxes	600,000	600,000	817,244	217,244
<b>Total Revenues</b>	<b>602,400</b>	<b>602,400</b>	<b>821,934</b>	<b>219,534</b>
<b>EXPENDITURES:</b>				
Materials and Service	615,750	615,750 (1)	521,942	93,808
Capital Outlay	88,000	88,000 (1)	65,800	22,200
Debt Service:				
Principal	71,450	71,450 (2)	69,965	1,485
Interest	7,230	7,230 (2)	8,692	(1,462)
Contingency	95,000	95,000 (1)	-	95,000
<b>Total Expenditures</b>	<b>877,430</b>	<b>877,430</b>	<b>666,399</b>	<b>211,031</b>
Net Changes in Fund Balances	(275,030)	(275,030)	155,535	430,565
<b>FUND BALANCES, BEGINNING</b>	<b>613,380</b>	<b>613,380</b>	<b>626,767</b>	<b>13,387</b>
<b>PRIOR PERIOD ADJUSTMENT</b>	<b>-</b>	<b>-</b>	<b>91,484</b>	<b>91,484</b>
<b>FUND BALANCES, ENDING</b>	<b>\$ 338,350</b>	<b>\$ 338,350</b>	<b>\$ 873,786</b>	<b>\$ 535,436</b>

(1) Appropriation Level

**CITY OF ASTORIA, OREGON**  
**LOGAN MEMORIAL LIBRARY TRUST FUND #412**  
**SCHEDULE OF REVENUES, EXPENDITURES, AND**  
**CHANGES IN FUND BALANCE - BUDGET AND ACTUAL**  
**For the Fiscal Year Ended June 30, 2016**

	Budget		Actual	Variance Positive (Negative)
	Original	Final		
<b>REVENUES:</b>				
Interest Earnings	\$ 3,600	\$ 3,600	\$ 4,788	\$ 1,188
Total Revenues	<u>3,600</u>	<u>3,600</u>	<u>4,788</u>	<u>1,188</u>
<b>EXPENDITURES:</b>				
Materials and Service	100,000	100,000 (1)	-	100,000
Contingency	<u>15,000</u>	<u>15,000 (1)</u>	<u>-</u>	<u>15,000</u>
Total Expenditures	<u>115,000</u>	<u>115,000</u>	<u>-</u>	<u>115,000</u>
Net Changes in Fund Balances	(111,400)	(111,400)	4,788	116,188
<b>FUND BALANCES, BEGINNING</b>	<u>862,750</u>	<u>862,750</u>	<u>862,664</u>	<u>(86)</u>
<b>FUND BALANCES, ENDING</b>	<u><u>\$ 751,350</u></u>	<u><u>\$ 751,350</u></u>	<u><u>\$ 867,452</u></u>	<u><u>\$ 116,102</u></u>

(1) Appropriation Level

**CITY OF ASTORIA, OREGON**  
**LOCAL IMPROVEMENT DEBT SERVICE FUND #250**  
**SCHEDULE OF REVENUES, EXPENDITURES, AND**  
**CHANGES IN FUND BALANCE - BUDGET AND ACTUAL**  
**For the Fiscal Year Ended June 30, 2016**

	Budget		Actual	Variance Positive (Negative)
	Original	Final		
<b>REVENUES:</b>				
Interest Earnings	\$ 1,200	\$ 1,200	\$ 2,123	\$ 923
Total Revenues	1,200	1,200	2,123	923
<b>EXPENDITURES:</b>				
Total Expenditures	-	-	-	-
Revenues over (under) expenditures	1,200	1,200	2,123	923
<b>OTHER FINANCING SOURCES (USES):</b>				
Interfund Loan Payments	(219,420)	(219,420) (1)	-	219,420
Transfers In	100,000	100,000	100,000	-
Transfers Out	(22,000)	(22,000) (1)	(22,000)	-
Total other financing sources (uses)	(141,420)	(141,420)	78,000	219,420
Net Changes in Fund Balances	(140,220)	(140,220)	80,123	220,343
<b>FUND BALANCES, BEGINNING BUDGETARY BASIS</b>	<u>342,010</u>	<u>342,010</u>	<u>122,662</u>	<u>(219,348)</u>
<b>FUND BALANCES, ENDING BUDGETARY BASIS</b>	<u>\$ 201,790</u>	<u>\$ 201,790</u>	<u>\$ 202,785</u>	<u>\$ 995</u>

(1) Appropriation Level

**CITY OF ASTORIA, OREGON**  
**AQUATICS FACILITY DEBT SERVICE FUND #260**  
**SCHEDULE OF REVENUES, EXPENDITURES, AND**  
**CHANGES IN FUND BALANCE - BUDGET AND ACTUAL**  
**For the Fiscal Year Ended June 30, 2016**

	Budget		Actual	Variance Positive (Negative)
	Original	Final		
<b>REVENUES:</b>				
Interest Earnings	\$ -	\$ -	\$ 3	\$ 3
Total Revenues	-	-	3	3
<b>EXPENDITURES:</b>				
Total Expenditures	-	-	-	-
Revenues over (under) expenditures	-	-	3	3
<b>OTHER FINANCING SOURCES (USES):</b>				
Transfers Out	-	(568) (1)	(569)	(1)
Total other financing sources (uses)	-	(568)	(569)	(1)
Net Changes in Fund Balances	-	(568)	(566)	2
<b>FUND BALANCES, BEGINNING</b>	-	568	566	(2)
<b>FUND BALANCES, ENDING</b>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

(1) Appropriation Level

**CITY OF ASTORIA, OREGON**  
**EAST ASTORIA WATERLINE DEBT SERVICE FUND #265**  
**SCHEDULE OF REVENUES, EXPENDITURES, AND**  
**CHANGES IN FUND BALANCE - BUDGET AND ACTUAL**  
**For the Fiscal Year Ended June 30, 2016**

	Budget		Actual	Variance Positive (Negative)
	Original	Final		
<b>REVENUES:</b>				
Interest Earnings	\$ 240	\$ 240	\$ 247	\$ 7
Miscellaneous	39,360	39,360	39,356	(4)
Total Revenues	<u>39,600</u>	<u>39,600</u>	<u>39,603</u>	<u>3</u>
<b>EXPENDITURES:</b>				
Debt Service:				
Principal	60,020	60,020 (2)	60,003	17
Interest	9,470	9,470 (2)	9,453	17
Total Expenditures	<u>69,490</u>	<u>69,490</u>	<u>69,456</u>	<u>34</u>
Revenues Over (Under) Expenditures	(29,890)	(29,890)	(29,853)	37
<b>OTHER FINANCING SOURCES (USES):</b>				
Transfers In	<u>9,490</u>	<u>9,490</u>	<u>9,490</u>	<u>-</u>
Total Other Financing Sources (Uses)	<u>9,490</u>	<u>9,490</u>	<u>9,490</u>	<u>-</u>
Net Changes in Fund Balances	(20,400)	(20,400)	(20,363)	37
<b>FUND BALANCES, BEGINNING</b>	<u>69,830</u>	<u>69,830</u>	<u>69,866</u>	<u>36</u>
<b>FUND BALANCES, ENDING</b>	<u>\$ 49,430</u>	<u>\$ 49,430</u>	<u>\$ 49,503</u>	<u>\$ 73</u>

(2) Debt Services Appropriated at \$69,490

**CITY OF ASTORIA, OREGON**  
**7TH STREET DOCK DEBT SERVICE FUND #267**  
**SCHEDULE OF REVENUES, EXPENDITURES, AND**  
**CHANGES IN FUND BALANCE - BUDGET AND ACTUAL**  
**For the Fiscal Year Ended June 30, 2016**

	Budget		Actual	Variance Positive (Negative)
	Original	Final		
<b>REVENUES:</b>				
Interest Earnings	180	180	150	(30)
Miscellaneous	6,870	6,870	47,933	41,063
<b>Total Revenues</b>	<u>7,050</u>	<u>7,050</u>	<u>48,083</u>	<u>41,033</u>
<b>EXPENDITURES:</b>				
Debt Service:				
Principal	8,350	8,350 (2)	8,334	16
Interest	5,760	5,760 (2)	5,747	13
<b>Total Expenditures</b>	<u>14,110</u>	<u>14,110</u>	<u>14,081</u>	<u>29</u>
Revenues Over (Under) Expenditures	(7,060)	(7,060)	34,002	41,062
<b>OTHER FINANCING SOURCES (USES):</b>				
Transfers In	4,900	4,900	4,870	(30)
<b>Total Other Financing Sources (Uses)</b>	<u>4,900</u>	<u>4,900</u>	<u>4,870</u>	<u>(30)</u>
Net Changes in Fund Balances	(2,160)	(2,160)	38,872	41,032
<b>FUND BALANCES, BEGINNING</b>	<u>21,280</u>	<u>21,280</u>	<u>21,303</u>	<u>23</u>
<b>FUND BALANCES, ENDING</b>	<u>\$ 19,120</u>	<u>\$ 19,120</u>	<u>\$ 60,175</u>	<u>\$ 41,055</u>

(2) Debt Service is Appropriated together at \$14,110

**CITY OF ASTORIA, OREGON**  
**AQUATIC FACILITY TRUST FUND #401**  
**SCHEDULE OF REVENUES, EXPENDITURES, AND**  
**CHANGES IN FUND BALANCE - BUDGET AND ACTUAL**  
**For the Fiscal Year Ended June 30, 2016**

	Budget		Actual	Variance Positive (Negative)
	Original	Final		
<b>REVENUES:</b>				
Interest Earnings	\$ 30	\$ 30	\$ 38	\$ 8
Gifts, Bequests, and Grants	500	500	-	(500)
Total Revenues	530	530	38	(492)
<b>EXPENDITURES:</b>				
Materials and Service	1,080	1,080 (1)	-	1,080
Total Expenditures	1,080	1,080	-	1,080
Net Changes in Fund Balances	(550)	(550)	38	588
<b>FUND BALANCE, BEGINNING</b>	6,940	6,940	6,944	4
<b>FUND BALANCE, ENDING</b>	<u>\$ 6,390</u>	<u>\$ 6,390</u>	<u>\$ 6,982</u>	<u>\$ 592</u>

(1) Appropriation Level



**CITY OF ASTORIA, OREGON**  
**ASTORIA PUBLIC LIBRARY ENDOWMENT FUND #403**  
**SCHEDULE OF REVENUES, EXPENDITURES, AND**  
**CHANGES IN FUND BALANCE - BUDGET AND ACTUAL**  
**For the Fiscal Year Ended June 30, 2016**

	Budget		Actual	Variance Positive (Negative)
	Original	Final		
<b>REVENUES:</b>				
Interest Earnings	\$ 600	\$ 600	\$ 779	\$ 179
Gifts, Bequests, and Grants	750	750	10,522	9,772
Total Revenues	<u>1,350</u>	<u>1,350</u>	<u>11,301</u>	<u>9,951</u>
<b>EXPENDITURES:</b>				
Materials and Service	24,090	24,090 (1)	-	24,090
Capital Outlay	4,500	4,500 (1)	3,037	1,463
Total Expenditures	<u>28,590</u>	<u>28,590</u>	<u>3,037</u>	<u>25,553</u>
Net Changes in Fund Balances	(27,240)	(27,240)	8,264	35,504
<b>FUND BALANCE, BEGINNING</b>	<u>139,160</u>	<u>139,160</u>	<u>138,808</u>	<u>(352)</u>
<b>FUND BALANCE, ENDING</b>	<u>\$ 111,920</u>	<u>\$ 111,920</u>	<u>\$ 147,072</u>	<u>\$ 35,152</u>

(1) Appropriation Level

**CITY OF ASTORIA, OREGON  
CEMETERY IRREDUCIBLE FUND #408  
SCHEDULE OF REVENUES, EXPENDITURES, AND  
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL  
For the Fiscal Year Ended June 30, 2016**

	Budget		Actual	Variance Positive (Negative)
	Original	Final		
<b>REVENUES:</b>				
Sale of City Property	\$ 12,500	\$ 12,500	\$ 14,674	\$ 2,174
Interest Earnings	-	-	82	82
Total Revenues	<u>12,500</u>	<u>12,500</u>	<u>14,756</u>	<u>2,256</u>
<b>EXPENDITURES:</b>				
Total expenditures	-	-	-	-
Net Changes in Fund Balances	12,500	12,500	14,756	2,256
<b>FUND BALANCE, BEGINNING</b>	<u>858,550</u>	<u>858,550</u>	<u>849,598</u>	<u>(8,952)</u>
<b>FUND BALANCE, ENDING</b>	<u><u>\$ 871,050</u></u>	<u><u>\$ 871,050</u></u>	<u><u>\$ 864,354</u></u>	<u><u>\$ (6,696)</u></u>

**CITY OF ASTORIA, OREGON**  
**LIBRARY RENOVATION FUND # 414**  
**SCHEDULE OF REVENUES, EXPENDITURES, AND**  
**CHANGES IN FUND BALANCE - BUDGET AND ACTUAL**  
**For the Fiscal Year Ended June 30, 2016**

	Budget		Actual	Variance Positive (Negative)
	Original	Final		
<b>REVENUES:</b>				
Gifts, Bequests, and Grants	\$ -	\$ -	\$ 7,415	\$ 7,415
Total revenues	-	-	7,415	7,415
<b>EXPENDITURES:</b>				
Total expenditures	-	-	-	-
Net changes in fund balances	-	-	7,415	7,415
<b>FUND BALANCE, BEGINNING</b>	-	-	-	-
<b>FUND BALANCE, ENDING</b>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 7,415</u>	<u>\$ 7,415</u>

**BUDGETARY COMPARISON SCHEDULES**  
**Proprietary Funds**

Pursuant to the provisions of Oregon Revised Statute, an individual schedule of revenues, expenditures, and changes in fund balances - budget and actual be displayed for each fund where legally adopted budgets are required.

Proprietary Budgetary Comparison schedules include the following:

- Public Works Improvement Fund #176
- Public Works Capital Reserve Fund #178
- Combined Sewer Overflow Operations
  - Combined Sewer Overflow Projects Fund #180
  - Combined Sewer Overflow Projects Fund #183
  - Combined Sewer Overflow Projects Fund #184
  - Combined Sewer Overflow Debt Service Fund #270
- Cemetery Fund #325
- Public Works Fund #301
- 17th Street Dock Fund #330
- Landfill Reserve Fund #305

**CITY OF ASTORIA, OREGON**  
**PUBLIC WORKS IMPROVEMENT FUND #176**  
**SCHEDULE OF REVENUES, EXPENDITURES, AND**  
**CHANGES IN FUND BALANCE - BUDGET AND ACTUAL**  
**For the Fiscal Year Ended June 30, 2016**

	Budget		Actual	Variance Positive (Negative)
	Original	Final		
<b>REVENUES:</b>				
Intergovernmental	\$ 65,000	\$ 859,480	\$ 49,256	\$ (810,224)
Charges For Services	1,716,120	1,716,120	1,716,120	-
Interest Earnings	2,000	2,000	2,777	777
Miscellaneous	-	-	58,972	58,972
<b>Total revenues</b>	<b>1,783,120</b>	<b>2,577,600</b>	<b>1,827,125</b>	<b>(750,475)</b>
<b>EXPENDITURES:</b>				
Materials and Service	865,000	865,000 (1)	568,252	296,748
Capital Outlay	127,000	1,321,480 (1)	121,689	1,199,791
Debt Service:				
Principal	722,130	722,130 (2)	736,133	(14,003)
Interest	149,790	149,790 (2)	147,048	2,742
Contingency	337,310	337,310 (1)	-	337,310
<b>Total Expenditures</b>	<b>2,201,230</b>	<b>3,395,710</b>	<b>1,573,122</b>	<b>1,822,588</b>
Revenues Over (Under) Expenditures	(418,110)	(818,110)	254,003	1,072,113
<b>OTHER FINANCING SOURCES (USES):</b>				
Transfers In	201,170	201,170	200,594	(576)
Transfers Out	(214,360)	(214,360) (1)	(214,360)	-
<b>Total Other Financing Sources (Uses)</b>	<b>(13,190)</b>	<b>(13,190)</b>	<b>(13,766)</b>	<b>(576)</b>
Net Changes in Fund Balances	(431,300)	(831,300)	240,237	1,071,537
<b>FUND BALANCE, BEGINNING BUDGETARY BASIS</b>	<b>431,300</b>	<b>431,300</b>	<b>659,768</b>	<b>228,468</b>
<b>PRIOR PERIOD ADJUSTMENT</b>	<b>-</b>	<b>-</b>	<b>267,756</b>	<b>267,756</b>
<b>FUND BALANCE, ENDING BUDGETARY BASIS</b>	<b>\$ -</b>	<b>\$ (400,000)</b>	<b>1,167,761</b>	<b>\$ 1,567,761</b>

**RECONCILIATION TO NET POSITION - GAAP BASIS**

Capital Assets, Net	224,421
Accrued Interest Payable	(75,421)
Current Portion of Long-term Debt	(560,693)
Noncurrent Portion of Long-term Debt	(4,722,090)

**NET POSITION**

**\$ (3,966,022)**

(1) Appropriation Level

(2) Debt Service is Appropriated together at \$ 871,920

**CITY OF ASTORIA, OREGON**  
**PUBLIC WORKS CAPITAL RESERVE FUND #178**  
**SCHEDULE OF REVENUES, EXPENDITURES, AND**  
**CHANGES IN FUND BALANCE - BUDGET AND ACTUAL**  
**For the Fiscal Year Ended June 30, 2016**

	Budget		Actual	Variance Positive (Negative)
	Original	Final		
<b>REVENUES:</b>				
Interest Earnings	-	-	1,613	1,613
Total Revenues	-	-	1,613	1,613
<b>EXPENDITURES:</b>				
Capital Outlay	\$ 800,000	\$ 800,000 (1)	\$ -	800,000
Total Expenditures	800,000	800,000	-	800,000
Revenues Over (Under) Expenditures	(800,000)	(800,000)	1,613	801,613
<b>OTHER FINANCING SOURCES (USES):</b>				
Transfers In	200,000	200,000	200,000	-
Total Other Financing Sources (Uses)	200,000	200,000	200,000	-
Net Changes in Fund Balances	(600,000)	(600,000)	201,613	801,613
<b>FUND BALANCE, BEGINNING BUDGETARY BASIS</b>	600,000	600,000	600,000	-
<b>FUND BALANCE, ENDING BUDGETARY BASIS</b>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 801,613</u>	<u>\$ 801,613</u>

**RECONCILIATION TO NET POSITION - GAAP BASIS**

(1) Appropriation Level

**CITY OF ASTORIA, OREGON**  
**COMBINED SEWER OVERFLOW OPERATIONS COMBINED**  
**SCHEDULE OF REVENUES, EXPENDITURES, AND**  
**CHANGES IN FUND BALANCE**  
**For the Fiscal Year Ended June 30, 2016**

	Combined Sewer Overflow Projects Fund #180	Combined Sewer Overflow Projects Fund #183	Combined Sewer Overflow Projects Fund #184	Combined Sewer Overflow Debt Service Fund #270	Total Combined Sewer Overflow Operations
<b>REVENUES:</b>					
Intergovernmental	\$ -	\$ -	\$ 227,425	\$ -	\$ 227,425
Charges For Services	-	-	-	1,296,048	1,296,048
Interest Earnings	-	179	34	5,048	5,261
Gifts, Bequests, and Grants	-	22,965	-	-	22,965
Miscellaneous	-	-	51,757	-	51,757
	<u>-</u>	<u>23,144</u>	<u>279,216</u>	<u>1,301,096</u>	<u>1,603,456</u>
<b>EXPENDITURES:</b>					
Materials and Service	-	-	46,745	60,339	107,084
Capital Outlay	-	-	4,231,871	-	4,231,871
Debt Service:					
Principal	-	-	-	986,497	986,497
Interest	-	-	-	444,377	444,377
	<u>-</u>	<u>-</u>	<u>4,278,616</u>	<u>1,491,213</u>	<u>5,769,829</u>
Total Expenditures	-	-	4,278,616	1,491,213	5,769,829
Revenues Over (Under) Expenditures	-	23,144	(3,999,400)	(190,117)	(4,166,373)
<b>OTHER FINANCING SOURCES (USES):</b>					
Loan Proceeds	-	-	2,775,933	-	2,775,933
Transfers Out	(28,068)	(36,234)	-	-	(64,302)
	<u>(28,068)</u>	<u>(36,234)</u>	<u>2,775,933</u>	<u>-</u>	<u>2,711,631</u>
Total Other Financing Sources (Uses)	(28,068)	(36,234)	2,775,933	-	2,711,631
Net Changes in Fund Balances	(28,068)	(13,090)	(1,223,467)	(190,117)	(1,454,742)
<b>FUND BALANCE, BEGINNING BUDGETARY BASIS</b>	<u>94,822</u>	<u>13,090</u>	<u>865,687</u>	<u>1,218,167</u>	<u>2,191,766</u>
<b>PRIOR PERIOD ADJUSTMENT</b>	(66,754)	-	-	-	(66,754)
<b>FUND BALANCE, ENDING BUDGETARY BASIS</b>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ (357,780)</u>	<u>\$ 1,028,050</u>	<u>670,270</u>
<b>RECONCILIATION TO NET POSITION - GAAP BASIS</b>					
Accrued Interest Payable					(191,721)
Current Portion of Long-term Debt					(1,012,292)
Noncurrent Portion of Long-term Debt					<u>(22,128,694)</u>
<b>NET POSITION</b>					<u>\$ (22,662,437)</u>

**CITY OF ASTORIA, OREGON  
 COMBINED SEWER OVERFLOW PROJECTS FUND #180  
 SCHEDULE OF REVENUES, EXPENDITURES, AND  
 CHANGES IN FUND BALANCE - BUDGET AND ACTUAL  
 For the Fiscal Year Ended June 30, 2016**

	Budget		Actual	Variance Positive (Negative)
	Original	Final		
<b>REVENUES:</b>				
Interest Earnings	\$ 80	\$ 80	\$ -	\$ (80)
Total Revenues	<u>80</u>	<u>80</u>	<u>-</u>	<u>(80)</u>
<b>EXPENDITURES:</b>				
Total Expenditures	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Revenues Over (Under) Expenditures	80	80	-	(80)
<b>OTHER FINANCING SOURCES (USES):</b>				
Transfers Out	<u>(28,200)</u>	<u>(28,200) (1)</u>	<u>(28,068)</u>	<u>132</u>
Total Other Financing Sources (Uses)	<u>(28,200)</u>	<u>(28,200)</u>	<u>(28,068)</u>	<u>132</u>
Net Changes in Fund Balances	(28,120)	(28,120)	(28,068)	52
<b>FUND BALANCE, BEGINNING BUDGETARY BASIS</b>	<u>28,120</u>	<u>28,120</u>	<u>94,822</u>	<u>66,702</u>
<b>PRIOR PERIOD ADJUSTMENT</b>	-	-	(66,754)	(66,754)
<b>FUND BALANCE, ENDING BUDGETARY BASIS</b>	<u><u>\$ -</u></u>	<u><u>\$ -</u></u>	<u><u>\$ -</u></u>	<u><u>\$ -</u></u>

(1) Appropriation Level



**CITY OF ASTORIA, OREGON  
 COMBINED SEWER OVERFLOW PROJECTS FUND #183  
 SCHEDULE OF REVENUES, EXPENDITURES, AND  
 CHANGES IN FUND BALANCE - BUDGET AND ACTUAL  
 For the Fiscal Year Ended June 30, 2016**

	Budget		Actual	Variance
	Original	Final		Positive (Negative)
<b>REVENUES:</b>				
Interest Earnings	\$ -	\$ -	\$ 179	\$ 179
Gifts, Bequests, and Grants	-	-	22,965	22,965
<b>Total Revenues</b>	<b>-</b>	<b>-</b>	<b>23,144</b>	<b>23,144</b>
<b>EXPENDITURES:</b>				
Total Expenditures	-	-	-	-
Revenues Over (Under) Expenditures	-	-	23,144	23,144
<b>OTHER FINANCING SOURCES (USES):</b>				
Transfers Out	-	(36,234) (1)	(36,234)	-
<b>Total Other Financing Sources (Uses)</b>	<b>-</b>	<b>(36,234)</b>	<b>(36,234)</b>	<b>-</b>
Net Changes in Fund Balances	-	(36,234)	(13,090)	23,144
<b>FUND BALANCE, BEGINNING BUDGETARY BASIS</b>	<b>-</b>	<b>36,234</b>	<b>13,090</b>	<b>(23,144)</b>
<b>FUND BALANCE, ENDING BUDGETARY BASIS</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>

(1) Appropriation Level

**CITY OF ASTORIA, OREGON**  
**COMBINED SEWER OVERFLOW PROJECTS FUND #184**  
**SCHEDULE OF REVENUES, EXPENDITURES, AND**  
**CHANGES IN FUND BALANCE - BUDGET AND ACTUAL**  
**For the Fiscal Year Ended June 30, 2016**

	Budget		Actual	Variance Positive (Negative)
	Original	Final		
<b>REVENUES:</b>				
Intergovernmental	\$ -	\$ -	\$ 227,425	\$ 227,425
Interest Earnings	-	-	34	34
Miscellaneous	-	-	51,757	51,757
	<hr/>	<hr/>	<hr/>	<hr/>
Total revenues	-	-	279,216	279,216
	<hr/>	<hr/>	<hr/>	<hr/>
<b>EXPENDITURES:</b>				
Materials and Service	1,173,000	1,173,000 (1)	46,745	1,126,255
Capital Outlay	5,257,350	5,257,350 (1)	4,231,871	1,025,479
	<hr/>	<hr/>	<hr/>	<hr/>
Total Expenditures	6,430,350	6,430,350	4,278,616	2,151,734
	<hr/>	<hr/>	<hr/>	<hr/>
Revenues Over (Under) Expenditures	(6,430,350)	(6,430,350)	(3,999,400)	2,430,950
	<hr/>	<hr/>	<hr/>	<hr/>
<b>OTHER FINANCING SOURCES (USES):</b>				
Loan Proceeds	6,430,350	6,430,350	2,775,933	(3,654,417)
	<hr/>	<hr/>	<hr/>	<hr/>
Total Other Financing Sources (Uses)	6,430,350	6,430,350	2,775,933	(3,654,417)
	<hr/>	<hr/>	<hr/>	<hr/>
Net Changes in Fund Balances	-	-	(1,223,467)	(1,223,467)
	<hr/>	<hr/>	<hr/>	<hr/>
<b>FUND BALANCE, BEGINNING BUDGETARY BASIS</b>	-	-	865,687	865,687
	<hr/>	<hr/>	<hr/>	<hr/>
<b>FUND BALANCE, ENDING BUDGETARY BASIS</b>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ (357,780)</u>	<u>\$ (357,780)</u>

**CITY OF ASTORIA, OREGON**  
**COMBINED SEWER OVERFLOW DEBT SERVICE FUND #270**  
**SCHEDULE OF REVENUES, EXPENDITURES, AND**  
**CHANGES IN FUND BALANCE - BUDGET AND ACTUAL**  
**For the Fiscal Year Ended June 30, 2016**

	Budget		Actual	Variance Positive (Negative)
	Original	Final		
<b>REVENUES:</b>				
Charges For Services	\$ 1,345,690	\$ 1,345,690	\$ 1,296,048	\$ (49,642)
Interest Earnings	4,500	4,500	5,048	548
Total Revenues	<u>1,350,190</u>	<u>1,350,190</u>	<u>1,301,096</u>	<u>(49,094)</u>
<b>EXPENDITURES:</b>				
Materials and Service	60,410	60,410 (1)	60,339	71
Debt Service:				
Principal	994,940	994,940 (2)	986,497	8,443
Interest	422,720	422,720 (2)	444,377	(21,657)
Contingency	50,000	50,000 (1)	-	50,000
Total Expenditures	<u>1,528,070</u>	<u>1,528,070</u>	<u>1,491,213</u>	<u>36,857</u>
Net Changes in Fund Balances	(177,880)	(177,880)	(190,117)	(12,237)
<b>FUND BALANCE, BEGINNING BUDGETARY BASIS</b>	<u>903,670</u>	<u>903,670</u>	<u>1,218,167</u>	<u>314,497</u>
<b>FUND BALANCE, ENDING BUDGETARY BASIS</b>	<u><u>\$ 725,790</u></u>	<u><u>\$ 725,790</u></u>	<u><u>\$ 1,028,050</u></u>	<u><u>\$ 302,260</u></u>

(1) Appropriation Level

(2) Debt Service is Appropriated together at \$1,417,660

**CITY OF ASTORIA, OREGON**  
**PUBLIC WORKS FUND #301**  
**SCHEDULE OF REVENUES, EXPENDITURES, AND**  
**CHANGES IN FUND BALANCE - BUDGET AND ACTUAL**  
**For the Fiscal Year Ended June 30, 2016**

	Budget		Actual	Variance Positive (Negative)
	Original	Final		
<b>REVENUES:</b>				
Charges For Services	\$ 3,751,350	\$ 3,751,350	\$ 4,067,978	\$ 316,628
Interest Earnings	2,000	2,000	4,246	2,246
Miscellaneous	50,000	50,000	64,360	14,360
Licenses & Permits	-	-	3,267	3,267
<b>Total Revenues</b>	<b>3,803,350</b>	<b>3,803,350</b>	<b>4,139,851</b>	<b>336,501</b>
<b>EXPENDITURES:</b>				
Engineering	984,040	984,040 (1)	976,734	7,306
Shop and yard	429,410	429,410 (1)	421,713	7,697
Streets	543,140	543,140 (1)	465,634	77,506
Sanitation	62,880	62,880 (1)	39,243	23,637
Sewer	1,058,920	1,058,920 (1)	936,754	122,166
Stormwater	186,790	186,790 (1)	131,959	54,831
Water	1,355,110	1,355,110 (1)	1,222,712	132,398
Contingency	245,160	245,160 (1)	-	245,160
<b>Total Expenditures</b>	<b>4,865,450</b>	<b>4,865,450</b>	<b>4,194,749</b>	<b>670,701</b>
Revenues over (under) expenditures	(1,062,100)	(1,062,100)	(54,898)	1,007,202
<b>OTHER FINANCING SOURCES (USES):</b>				
Transfers In	591,100	591,100	526,524	(64,576)
Transfers Out	(379,000)	(379,000) (1)	(379,000)	-
<b>Total Other Financing Sources (Uses)</b>	<b>212,100</b>	<b>212,100</b>	<b>147,524</b>	<b>(64,576)</b>
Net Changes in Fund Balances	(850,000)	(850,000)	92,626	942,626
<b>FUND BALANCE, BEGINNING BUDGETARY BASIS</b>	<b>850,000</b>	<b>850,000</b>	<b>2,172,608</b>	<b>1,322,608</b>
<b>PRIOR PERIOD ADJUSTMENT</b>	<b>-</b>	<b>-</b>	<b>(236,001)</b>	<b>(236,001)</b>
<b>FUND BALANCE, ENDING BUDGETARY BASIS</b>	<b>\$ -</b>	<b>\$ -</b>	<b>2,029,233</b>	<b>\$ 2,029,233</b>
<b>RECONCILIATION TO NET POSITION - GAAP BASIS</b>				
Capital Assets, Net			45,829,303	
Deferred Outflows Related to Pension			325,319	
Net Pension Liability			(1,265,256)	
Current Portion of Long-term Debt			(6,170)	
Noncurrent Portion of Long-term Debt			(272,642)	
Post Employment Health Care Benefits			(76,495)	
Deferred Inflows Related to Pension			(280,998)	
<b>NET POSITION</b>			<b>\$ 46,282,294</b>	

**CITY OF ASTORIA, OREGON**  
**PUBLIC WORKS FUND #301**  
**SCHEDULE OF EXPENDITURES - BUDGET AND ACTUAL**  
**For the Fiscal Year Ended June 30, 2016**

	Budget		Actual	Variance Positive (Negative)
	Original	Final		
Engineering:				
Personal Services	\$ 877,600	\$ 877,600	\$ 902,431	\$ (24,831)
Materials and Services	95,440	95,440	64,158	31,282
Capital Outlay	11,000	11,000	10,145	855
Subtotal	<u>984,040</u>	<u>984,040</u>	<u>(1) 976,734</u>	<u>7,306</u>
Shop and yard:				
Personal Services	304,810	304,810	316,534	(11,724)
Materials and Services	124,600	124,600	105,179	19,421
Subtotal	<u>429,410</u>	<u>429,410</u>	<u>(1) 421,713</u>	<u>7,697</u>
Streets:				
Personal Services	248,810	248,810	223,269	25,541
Materials and Services	294,330	294,330	242,365	51,965
Subtotal	<u>543,140</u>	<u>543,140</u>	<u>(1) 465,634</u>	<u>77,506</u>
Sanitation:				
Personal Services	39,870	39,870	16,542	23,328
Materials and Services	23,010	23,010	22,701	309
Subtotal	<u>62,880</u>	<u>62,880</u>	<u>(1) 39,243</u>	<u>23,637</u>
Sewer:				
Personal Services	554,420	554,420	557,794	(3,374)
Materials and Services	504,500	504,500	378,960	125,540
Subtotal	<u>1,210,520</u>	<u>1,210,520</u>	<u>(1) 1,088,354</u>	<u>122,166</u>
Stormwater				
Personal Services	86,940	86,940	78,467	8,473
Materials and Services	99,850	99,850	53,492	46,358
Subtotal	<u>186,790</u>	<u>186,790</u>	<u>(1) 131,959</u>	<u>54,831</u>
Water:				
Personal Services	831,460	831,460	807,864	23,596
Materials and Services	512,550	512,550	402,890	109,660
Capital Outlay	11,100	11,100	11,958	(858)
Subtotal	<u>1,582,510</u>	<u>1,582,510</u>	<u>(1) 1,450,112</u>	<u>132,398</u>
Total Expenditures	<u>\$ 4,999,290</u>	<u>\$ 4,999,290</u>	<u>\$ 4,573,749</u>	<u>\$ 425,541</u>

(1) Appropriation Level

**CITY OF ASTORIA, OREGON**  
**LANDFILL RESERVE FUND #305**  
**SCHEDULE OF REVENUES, EXPENDITURES, AND**  
**CHANGES IN FUND BALANCE - BUDGET AND ACTUAL**  
**For the Fiscal Year Ended June 30, 2016**

	Budget		Actual	Variance Positive (Negative)
	Original	Final		
<b>REVENUES:</b>				
Interest Earnings	\$ 420	\$ 420	\$ -	\$ (420)
Total Revenues	420	420	-	(420)
<b>EXPENDITURES:</b>				
Total Expenditures	-	-	-	-
Revenues Over (Under) Expenditures	420	420	-	(420)
<b>OTHER FINANCING SOURCES (USES):</b>				
Transfers Out	(91,970)	(91,970) (1)	(91,526)	444
Total Other Financing Sources (Uses)	(91,970)	(91,970)	(91,526)	444
Net Changes in Fund Balances	(91,550)	(91,550)	(91,526)	24
<b>FUND BALANCE, BEGINNING BUDGETARY BASIS</b>	91,550	91,550	91,526	(24)
<b>FUND BALANCE, ENDING BUDGETARY BASIS</b>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

**CITY OF ASTORIA, OREGON**  
**CEMETERY FUND #325**  
**SCHEDULE OF REVENUES, EXPENDITURES, AND**  
**CHANGES IN FUND BALANCE - BUDGET AND ACTUAL**  
**For the Fiscal Year Ended June 30, 2016**

	Budget		Actual	Variance Positive (Negative)
	Original	Final		
<b>REVENUES:</b>				
Total Revenues	-	-	-	-
<b>EXPENDITURES:</b>				
Capital Outlay	52,960	52,960 (1)	-	52,960
Total Expenditures	52,960	52,960	-	52,960
Net Changes in Fund Balances	(52,960)	(52,960)	-	52,960
<b>FUND BALANCE, BEGINNING BUDGETARY BASIS</b>	52,960	52,960	40,148	(12,812)
<b>PRIOR PERIOD ADJUSTMENT</b>	-	-	(1,322)	(1,322)
<b>FUND BALANCE, ENDING BUDGETARY BASIS</b>	\$ -	\$ -	38,826	\$ 38,826
<b>RECONCILIATION TO NET POSITION - GAAP BASIS</b>				
Capital Assets, Net			438,482	
<b>NET POSITION</b>			\$ 477,308	

**CITY OF ASTORIA, OREGON**  
**17TH STREET DOCK FUND #330**  
**SCHEDULE OF REVENUES, EXPENDITURES, AND**  
**CHANGES IN FUND BALANCE - BUDGET AND ACTUAL**  
**For the Fiscal Year Ended June 30, 2016**

	Budget		Actual	Variance Positive (Negative)
	Original	Final		
<b>REVENUES:</b>				
Intergovernmental	\$ 210,000	\$ 210,000	\$ 225,763	\$ 15,763
Charges For Services	60,360	60,360	52,979	(7,381)
Interest Earnings	1,380	1,380	3,193	1,813
Miscellaneous	1,500	1,500	-	(1,500)
<b>Total Revenues</b>	<b>273,240</b>	<b>273,240</b>	<b>281,935</b>	<b>8,695</b>
<b>EXPENDITURES:</b>				
Personal Service	12,000	14,500 (1)	15,456	(956)
Materials and Service	56,500	54,000 (1)	24,140	29,860
Capital Outlay	200,000	200,000 (1)	-	200,000
Debt Service:				
Principal	32,090	32,090 (2)	32,083	7
Interest	53,450	53,450 (2)	53,445	5
Contingency	50,000	50,000 (1)	-	50,000
<b>Total Expenditures</b>	<b>404,040</b>	<b>404,040</b>	<b>125,124</b>	<b>278,916</b>
Revenues Over (Under) Expenditures	(130,800)	(130,800)	156,811	287,611
<b>OTHER FINANCING SOURCES (USES):</b>				
Transfers Out	(75,000)	(75,000) (1)	(75,000)	-
<b>Total Other Financing Sources (Uses)</b>	<b>(75,000)</b>	<b>(75,000)</b>	<b>(75,000)</b>	<b>-</b>
Net Changes in Fund Balances	(205,800)	(205,800)	81,811	287,611
<b>FUND BALANCE, BEGINNING BUDGETARY BASIS</b>	<b>561,470</b>	<b>561,470</b>	<b>535,375</b>	<b>(26,095)</b>
<b>PRIOR PERIOD ADJUSTMENT</b>	<b>-</b>	<b>-</b>	<b>(461)</b>	<b>(461)</b>
<b>FUND BALANCE, ENDING BUDGETARY BASIS</b>	<b>\$ 355,670</b>	<b>\$ 355,670</b>	<b>616,725</b>	<b>\$ 261,055</b>

**RECONCILIATION TO NET POSITION - GAAP BASIS**

Capital Assets, Net	4,466,049
Deferred Outflows Related to Pension	2,070
Net Pension Liability	(8,051)
Accrued Interest Payable	(30,428)
Current Portion of Long-term Debt	(33,431)
Noncurrent Portion of Long-term Debt	(1,272,395)
Deferred Inflows Related to Pension	(1,788)

**NET POSITION**

**\$ 3,738,751**

(1) Appropriation Level

(2) Debt Service is Appropriated together at \$ 85,540.



**INDEPENDENT AUDITOR'S REPORT REQUIRED  
BY OREGON STATE REGULATION**

**INDEPENDENT AUDITOR'S REPORT  
REQUIRED BY OREGON STATE REGULATION**

We have audited the basic financial statements of the City of Astoria, Oregon (the City), as of and for the year ended June 30, 2016 and have issued our report thereon dated December 31, 2016. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

**Compliance**

As part of obtaining reasonable assurance about whether the City's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grants, including the provisions of Oregon Revised Statutes as specified in the Oregon Administrative Rules 162-10-000 through 162-10-330 of the *Minimum Standards for Audits of Oregon Municipal Corporations*, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion.

We performed procedures to the extent we considered necessary to address the required comments and disclosures which included, but were not limited to the following:

- Deposits of public funds with financial institutions (ORS Chapter 295).
- Indebtedness limitations, restrictions, and repayments.
- Budgets legally required (ORS Chapter 294).
- Insurance and fidelity bonds in force or required by law.
- Programs funded from outside sources.
- Highway revenues used for public highways, roads, and streets.
- Authorized investment of surplus funds. (ORS Chapter 294).
- Public contracts and purchasing (ORS Chapters 279A, 279B, and 279C).
- Accountability for collecting or receiving money by elected officials. The City does not have any elected officials collecting or receiving money.

In connection with our testing, nothing came to our attention that caused us to believe the City was not in substantial compliance with certain provisions of laws, regulations, contracts, and grants, including the provisions of Oregon Revised Statutes as specified in the Oregon

Administrative Rules 162-10-000 through 162-10-330 of the *Minimum Standards for Audits of Oregon Municipal Corporations* except as follows:

At June 30, 2016, the following funds had a deficit budgetary basis fund balance:

<u>Fund</u>	<u>Amount</u>
Public Works Improvement Fund	\$ 3,966,022
Combined Sewer Overflow Operations Fund	\$ 22,662,437

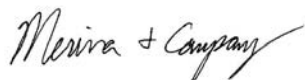
### **OAR 162-10-0230 Internal Control**

In planning and performing our audit, we considered the City's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as described in the separately issued schedule of findings and questioned costs, we identified a certain deficiency in internal control that we consider to be a material weakness.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. We consider the deficiency as described in the separately issued schedule of findings and questioned costs to be a material weakness.

This report is intended solely for the information and use of the Honorable Mayor and City Council, Oregon Secretary of State Audits Division, and management, and is not intended to be and should not be used by anyone other than these specified parties.



Merina & Company, LLP  
West Linn, Oregon  
December 31, 2016