

OREGON  
ENVIRONMENTAL QUALITY  
COMMISSION MEETING  
MATERIALS 01/23/2004



State of Oregon  
**Department of  
Environmental  
Quality**

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# **Umatilla Chemical Demilitarization Program**



**Environmental Quality  
Commission  
2004 Update**


State of Oregon  
Department of Environmental Quality

Memorandum

DEQ Item No. 04-0105 (92.05)

Date: January 23, 2004

**To:** Ken Williamson, EQC Member

**From:** Dennis Murphey   
Administrator  
Chemical Demilitarization Program

**Subject:** Background Materials Regarding the Umatilla Project

First, let me welcome you to the Oregon Environmental Quality Commission (EQC) and congratulate you on your appointment. All of the DEQ staff with the Chemical Demilitarization Program in Hermiston are looking forward to working with you. You are joining the EQC at a critical time for the project to destroy the inventory of chemical weapons stored at the Umatilla Chemical Depot (UMCD).

Enclosed are some materials related to the project we have compiled to provide you background information for some of the decisions you will be making over the next several months regarding UMCD. We are also coordinating plans for you to tour UMCD and the Umatilla Chemical Agent Disposal Facility (UMCDF) on February 3, 2004.

The U.S. Army and its contractor, the Washington Demilitarization Company (WDC), are involved in systemization and shakedown activities at UMCDF, including surrogate trial burns of various incineration systems to be used in the destruction of chemical weapons agents and agent-contaminated materials at the Depot. The Army and WDC are working on a schedule that they hope will result in the start of agent destruction activities at the site by the summer of this year.

Before agent destruction can begin, EQC will be making two major decisions:

- 1) whether to approve a Permit Modification Request (PMR) to change the compliance point for air emissions in the facility's hazardous waste permit from the inlet to the carbon filters on the pollution abatement systems of the incinerators to the exit of the carbon filters, and
- 2) when to authorize UMCDF to begin chemical agent destruction operations.

You will be receiving a significant amount of materials related to these two issues from DEQ's Chemical Demilitarization Program staff over the next few months.

At your first EQC meeting on February 5, 2004, my staff and I will provide an oral and written update of activities related to the Umatilla project and there will be an opportunity for interested members of the public to share their comments with you regarding the pending PMR for the



January 23, 2004  
DEQ Item No. 04-0105

carbon filters at UMCDF. If, at any time, you have questions regarding the Umatilla project or want to discuss any aspect of the project, please call me (541/567-8297, ext 22) or send me an e-mail at [murphey.dennis@deq.state.or.us](mailto:murphey.dennis@deq.state.or.us)

Cf: Mark Reeve, EQC Chair  
Diedre Malarkey, EQC Member  
Lynn Hampton, EQC Member  
Stephanie Hallock, DEQ Director  
Paul Slyman, DEQ Deputy Director

# Reach

**Umatilla**  
Spring 2003

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Outreach Office**

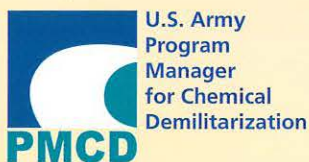
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[www.omcd.army.mil](http://www.omcd.army.mil)



## 2003: A Pivotal Year for Umatilla

By Don Barclay, U.S. Army Site Project Manager

We are pleased with the progress of the Umatilla Chemical Agent Disposal Facility's ongoing testing phase. During this "shakedown" period, we are fine-tuning dozens of major systems to ensure they will work safely and at maximum efficiency during actual disposal operations.

Through our testing activities and surrogate trial burns—which use no chemical warfare agents—we put greater demands on the incinerators than they will face during actual operations to prove their efficiency and safety. We are confident we will demonstrate to regulators and to the community that we will be ready to move forward with agent disposal.

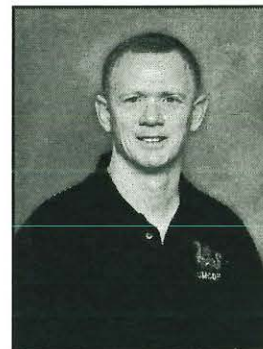
We have a new general project manager for Washington Demilitarization Co., which built the facility and will operate it on behalf of the Army. Doug Hamrick is a Tri-Cities native who most recently worked at the Anniston, Ala., chemical weapons disposal facility. Hamrick brings management experience in virtually every aspect of such facilities, including: construction, startup, operations and closure. He has held key management positions at similar government facilities in Hanford, Wash., and Rocky Flats, Colo.

The year 2003 is shaping up as a pivotal year for both the Umatilla Chemical Agent Disposal Facility and the Army's national chemical weapons disposal program. Since operations began in 1990, the Army and its contractors have destroyed about 25 percent of the national stockpile at facilities at Johnston Island and Tooele, Utah. This year

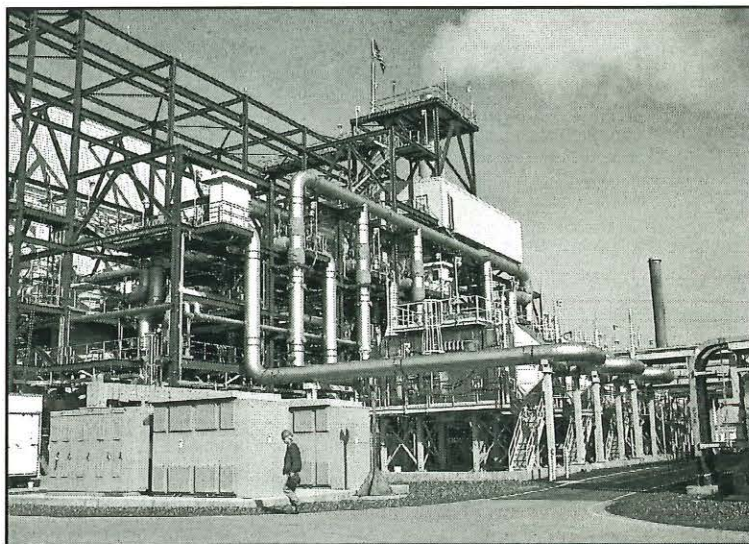
as many as four more facilities may begin operations: Aberdeen, Md., Anniston, Ala., Newport, Ind., and Umatilla, Ore. The disposal plant at Pine Bluff, Ark., is in the testing stage, about a year away from startup.

Additionally, final cleanup activities at the Johnston Island facility will continue. We expect to begin VX agent disposal at Tooele, which has destroyed all its GB agent. Construction of a disposal facility at Pueblo, Colo., is also in the planning stages, and it has been announced that a disposal technology has been selected for Blue Grass, Ky.

Without such strong support from citizens, we would not have achieved so much. With your continued support, the year 2003 will be a pivotal year for our program.



Don Barclay, U.S. Army Site Project Manager



Emissions from incinerators will be cleaned in the pollution abatement system, shown above, before release.

# High-temperature incineration destroys chemical warfare agents

The Umatilla Chemical Agent Disposal Facility is a third-generation plant that builds on the successes of chemical weapons incinerators at Johnston Island and Tooele, Utah. The incineration technology has been reviewed and endorsed by such organizations as the U.S. Environmental Protection Agency, U.S. Centers for Disease Control and National Research Council.

The incineration process involves dismantling chemical weapons into three separate waste "streams." Each stream is fed to specially designed

disposal systems fueled by natural gas. The chemical warfare agent is injected into a liquid incinerator. A mixed stream of explosives and propellants, small metal pieces and residual agent are fed into a rotary kiln known as the deactivation furnace. Large metal parts, such as empty artillery shells, are cleansed in the metal parts furnace.

All are equipped with safety features including automatic feed cut-off systems, and each has its own pollution abatement system to clean the exhaust.

## The Liquid Incinerator

The Umatilla Chemical Agent Disposal Facility contains a pair of identical incinerators designed to destroy chemical agents GB, VX and mustard, all stored in liquid form. The incinerators are also designed to destroy other agent-contaminated or potentially contaminated liquids generated from cleanup activities.

During disposal operations, chemical warfare agent is drained and removed from various munitions and stored in tanks. The agent is then pumped into the incinerator's primary chamber to be burned. Similarly, decontamination solutions collected in tanks are pumped to the liquid incinerator's secondary chambers to be burned.

Chemical warfare agent is introduced into the incinerator's primary chamber by injection nozzles and burned at 2,700 degrees. Chemical warfare agents are organic compounds, similar to pesticides, which can be completely destroyed in a fraction of a second by the incinerator's high temperatures and oxygen-rich atmosphere. In the interest of safety, the liquid incinerator burns the agent far longer and hotter than necessary to completely destroy the agent. Because chemical agent readily burns, it becomes the primary chamber's main fuel source.

Exhaust gases from the combustion process flow out of the primary chamber through ductwork into the secondary chamber, where they are further burned at 2,000 degrees, along with spent decontamination solution that is sprayed into the chamber.

Since incinerating chemical agents produces industrial by-products known as acid mist and particulates, the exhaust gases must be scrubbed in a pollution abatement system and monitored before being released from the stack. The wet scrubber system uses water and chemicals to cool the gases and remove pollutants.

Operating the liquid incinerator generates a waste stream that is referred to as slag, a glassy-looking solid "rock" generated in the secondary chamber from the incineration process. The other major waste stream is the actual lining of the incinerator itself. Both the primary and secondary chambers, and the duct between them, are lined with a consumable insulating brick, called refractory brick. This lining helps keep the high temperatures and heat inside the furnace. Periodically, the lining starts to wear and break apart, at which time it is removed and replaced.



*Nerve and blister agents will be destroyed in the liquid incinerator.*

### Umatilla Chemical Depot

Percentage of original stockpile: 12%<sup>1</sup>

Umatilla Chemical Agent Disposal Facility

Technology: Incineration

### Newport Chemical Depot

Percentage of original stockpile: 4%<sup>1</sup>

Newport Chemical Agent Disposal Facility

Technology: Neutralization

### Deseret Chemical Depot

Percentage of original stockpile: 44%<sup>1,2</sup>

Tooele Chemical Agent Disposal Facility

Technology: Incineration

### Pueblo Chemical Depot

Percentage of original stockpile: 8%<sup>1</sup>

Pueblo Chemical Agent-Destruction Pilot Plant

Technology: Neutralization

### Pine Bluff Chemical Activity

Percentage of original stockpile: 12%<sup>1</sup>

Pine Bluff Chemical Agent Disposal Facility

Technology: Incineration

### Edgewood Chemical Activity

Percentage of original stockpile: 5%<sup>1</sup>

Aberdeen Chemical Agent Disposal Facility

Technology: Neutralization

### Blue Grass Chemical Activity

Percentage of original stockpile: 2%<sup>1</sup>

Blue Grass Chemical Agent-Destruction Pilot Plant

Technology: Neutralization

### Anniston Chemical Activity

Percentage of original stockpile: 7%<sup>1</sup>

Anniston Chemical Agent Disposal Facility

Technology: Incineration

### Johnston Atoll

Percentage of original stockpile: 6%<sup>1,3</sup>

Johnston Atoll Chemical Agent Disposal System

Technology: Incineration

#### KEY

##### Storage Site

Facility that will destroy the stockpile

Technology used for disposal

<sup>1</sup> Approximate percentage of U.S. stockpile

<sup>2</sup> 44% of the Tooele stockpile has been destroyed, as of October 2003

<sup>3</sup> 100% of the JACADS stockpile has been destroyed

# U.S. Chemical Agent and Munitions Stockpiles

## Umatilla

Summer 2003

### Contact Us

#### Umatilla Chemical Disposal Outreach Office

190 East Main Street  
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Other hours by  
appointment

Umatilla  
Chemical Depot  
Public Affairs Office  
(541) 564-5312

**CMA**

U.S. Army  
Chemical Materials Agency  
(Provisional)

[www.cma.army.mil](http://www.cma.army.mil)

## Security remains high at Umatilla Chemical Depot

Military tactical combat forces now patrol the Umatilla Chemical Depot, along with the Army's civilian security force. General public tours have been curtailed, and the depot's mustard agent has been moved into even more secure storage.

"We made these changes after the Sept. 11 terrorist attacks to ensure we remain safe and secure while awaiting disposal of the stockpile," said Lt. Col. David Holliday, depot commander. "We have a great workforce and our procedures had been effective, but we recognized the threat to our nation had changed. Rest assured, the continued safety and security of the workforce and community remain my top priority."

Similar measures also have been applied at the nation's other seven stockpile sites, from Maryland to Utah.

In October 2001, the Army began its "Roving Osprey" program to move its "bulk storage ton containers" into even more secure storage areas at depots in Utah, Indiana, Arkansas and Maryland, as well as the Umatilla Chemical Depot. These containers are known as ton containers because they hold nearly a ton of liquid chemical warfare agent.

Some sites already had earth-covered, concrete-reinforced structures known as igloos available for ton-container storage. At the Aberdeen Proving Ground in Maryland, where mustard agent had been stored outside prior to Sept. 11, the Army built a new set of igloos for protection. At Umatilla, the Army completed the relocation of its mustard agent from a metal building into concrete igloos in March 2002.

Other security highlights include:

- The Umatilla Chemical Depot is closed to the general public. No one may enter without authorized permission. All visitors cleared for entry have passed an identification check and are escorted while inside the depot.
- The Army stores chemical warfare agents in fortified compounds within the 20,000-acre



Lt. Col. David "Doc" Holliday, shown with wife Myra, took command of the Umatilla Chemical Depot during a ceremony July 17.

depot, using electronic surveillance, intrusion detection and other security devices and procedures to maximize protection.

- All employees must pass rigorous background checks, and employees directly involved in work related to chemical warfare agent must qualify for a special program to ensure each person who performs such duties meets the highest possible reliability standards.
- Along with adding National Guard soldiers to patrol the depot, the Army is increasing its civilian workforce to prepare for moving chemical weapons to the Umatilla Chemical Agent Disposal Facility.
- Depot security personnel remain in daily contact with local, state and federal law enforcement agencies.



## A changing of the Guard

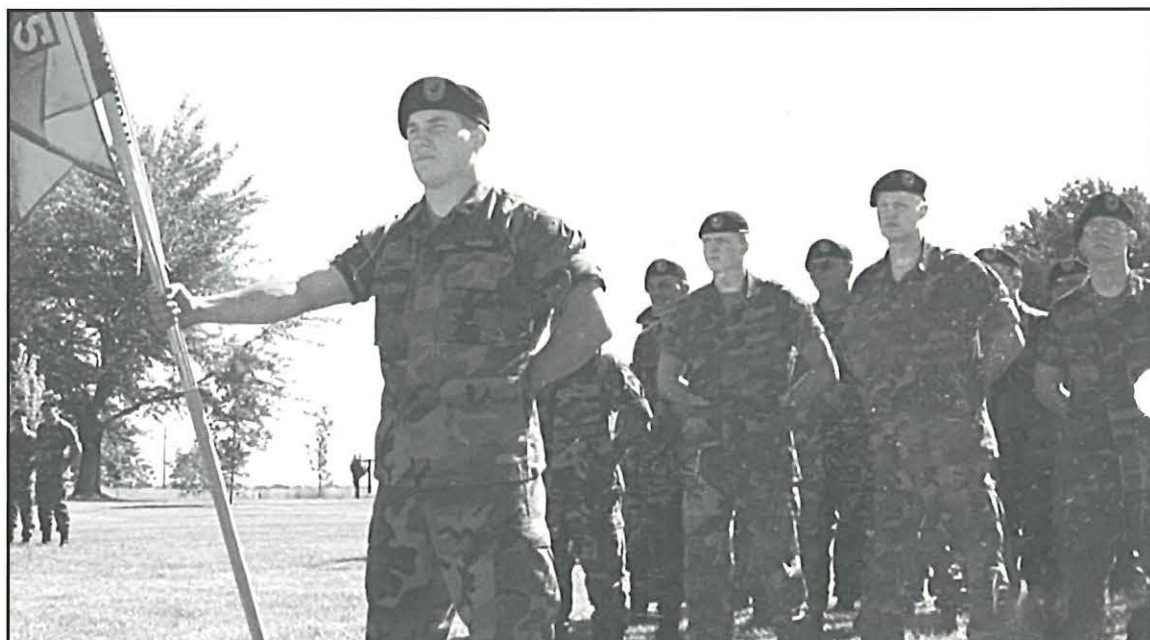
### *Texas Guardsmen head home; Oregon, Arkansas units arrive*

National Guardsmen from western Oregon and Arkansas have arrived to provide additional security at the Umatilla Chemical Depot, the fourth group to assist the depot since shortly after the Sept. 11, 2001, terrorist attacks.

Battalion commander Lt. Col. William Schutz, Capt. Michael Henderson (Arkansas unit) and

Despite missing out on jobs and continuing education, and missing their families, the sacrifice was done gladly, Sturgill said. "They wanted to serve our country."

The Umatilla community has acknowledged the Guardsmen's contributions and many have shown their appreciation. "When we went to places such as



*Members of the Arkansas National Guard, shown at the Change of Command Ceremony July 17, have been assigned to provide additional security at the Umatilla Chemical Depot.*

Capt. Brian Riese (Oregon unit) command the approximately 200 soldiers in their new mission.

These units replace members of the Texas National Guard, who had provided additional security since August 2002. Previously, soldiers from Ft. Lewis, Wash., and the California National Guard served rotations at the depot.

Capt. John Sturgill, Texas National Guard company commander, said when they learned last summer they would be sent 2,000 miles to Oregon, "We told our wives and families we were going up north, but we didn't know exactly where Umatilla was. Nobody had ever heard of it."

In their civilian lives, the Guardsmen from the Dallas-Ft. Worth area are car mechanics, carpenters, truck drivers, police officers, firemen, special agents, students and businessmen. Many are married with young children.

Wal-Mart, people knew who we were and thanked us for what we have done," Sturgill said. "Some opened their homes to our soldiers, fed them and let them hang out."

Capt. Riese of the Oregon National Guard said his company initially was called to active duty to train for Operation Iraqi Freedom. "The security mission at Umatilla was a mission change for us because of the quick pace of operations in Iraq," he said. "As a result, we are now performing the mission without a hitch here in our home state and supporting our home communities."

"My soldiers are glad to be able to contribute to making the country safer," said Capt. Henderson of the Arkansas National Guard. "We're also looking forward to establishing a positive presence in the community."

*"When we went to places such as Wal-Mart, people knew who we were and thanked us for what we have done. Some opened their homes to our soldiers, fed them and let them hang out."*

*—Capt. John Sturgill,  
Texas National Guard  
company commander*

## Employee reliability key to safety and security

Umatilla Chemical Depot employees directly involved with chemical warfare agents must qualify for a special program to ensure they meet the highest possible reliability standards.



*Umatilla Chemical Agent Disposal Facility employees, including control room operators, must qualify for a special program to ensure reliability.*

Modeled after a similar program for nuclear industry workers, the Army's reliability program looks for employees with physical competence, emotional stability, dependability and a positive attitude. All

employees receive job history screening and must submit to random drug testing.

An employee may be disqualified from the program for drug and alcohol abuse, negligence in job performance and conviction or involvement in a serious incident, such as assault, financial irresponsibility, spousal abuse or even an inordinate number of traffic tickets. Other disqualifiers may include serious progressive illness affecting reliability or

showing signs of aberrant behavior, such as lack of motivation, depression or suicide threat.

The program is part of the Army's ongoing effort to keep safety for its workforce and the surrounding communities at the forefront of its stockpile security mission.

"Chemical warfare agents warrant extraordinary measures to ensure they are properly safeguarded against theft, loss, damage or unauthorized use," said Lt. Col. David Holliday, the depot's commander. "The Army's Personnel Reliability Program is a cornerstone of our safety program."

Many of the depot's 250 employees, including security guards, lab workers and ammunition handlers, are enrolled in the Personnel Reliability Program.

At the Umatilla Chemical Agent Disposal Facility, operated by the Washington Demilitarization Company, about half of the 750 employees must be enrolled. Program participants include those who work in security, handle chemical weapons before disposal, operate the lab, and oversee and maintain the automated equipment that dismantles and incinerates chemical weapons.



*Employees who monitor for chemical agent leaks are among those required to participate in the personnel reliability program.*

*"The Army's Personnel Reliability Program is a cornerstone of our safety program."*

*—Lt. Col. David Holliday*

## We want to hear from you...

The Umatilla Chemical Disposal Outreach Office serves as a clearinghouse for information about the chemical weapons stored at Umatilla Chemical Depot and the Army's plans for chemical weapons disposal. The Outreach Office has informational materials that can address your questions or concerns.

If you would like more information about the Umatilla Chemical Agent Disposal Facility, please telephone (541) 564-9339 or complete this form and mail it to:

**Umatilla Chemical Disposal  
Outreach Office**  
190 East Main Street  
Hermiston, OR 97838

**Would you like to be added to our mailing list?**

Yes     No

**Would you like an information packet mailed to you?**

Yes     No

**If you answered yes to either of these questions, please complete the following:**

Name \_\_\_\_\_  
Address \_\_\_\_\_  
City/State/Zip \_\_\_\_\_  
Phone (optional) \_\_\_\_\_  
E-mail (optional) \_\_\_\_\_

**The Outreach Office schedules presentations that can be given to community groups, clubs, organizations, etc. If you know of a community group that might be interested, please complete the following:**

Name \_\_\_\_\_  
Address \_\_\_\_\_  
City/State/Zip \_\_\_\_\_  
Phone (optional) \_\_\_\_\_  
E-mail (optional) \_\_\_\_\_



**Umatilla**  
Fall 2003

## Contact Us

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U.S. Army  
Chemical Materials Agency

[www.cma.army.mil](http://www.cma.army.mil)

## The End of the Beginning

The year 2003 has had a series of firsts for the U.S. Army's chemical weapons disposal program. Notable among those firsts is the closure of the U.S. Army's first full-scale chemical weapons disposal facility, the Johnston Atoll Chemical Agent Disposal System (JACADS). The closure of JACADS is the end of the beginning.

The United States leads the world in disposing of chemical weapons. The Army began its mission of disposing of the entire U.S. stockpile of chemical weapons, with those located on a small island in the middle of the Pacific Ocean. Johnston Island is only a dot on the map. Though tiny, it is the site of great moments and historic firsts in the history of U.S. chemical weapons stockpile destruction.

From the time JACADS was built in 1986, thousands of men and women have lived and worked less than a mile from the chemical weapons stockpile. These dedicated men and women helped the Army achieve its goal of safe disposal of the stockpile.

On Nov. 29, 2000, JACADS completed disposal of the Johnston Island chemical weapons stockpile, and in early 2001, JACADS became the first U.S. facility to officially enter closure. This was accomplished while protecting the workers and the environment.

Johnston Island is home to hundreds of species of birds and fish. Working with the U.S. Environmental Protection Agency (EPA) and the U.S. Fish and Wildlife Service, JACADS has protected the environment while disposing of the chemical weapons. In fact, according to independent surveys and studies, the fish and bird populations are prospering. The coral reef that is Johnston Atoll is one of the few thriving reef systems in the world.

In May 2003, after finishing processing the secondary waste, the last furnace at JACADS was shut down—another first for JACADS and the program.

JACADS activities on Johnston Atoll will end in late 2003.

Because each of the eight disposal sites in the continental U.S. eventually will go through closure,



JACADS during chemical weapons disposal operations.

File Photograph

program personnel are paying close attention to JACADS to ensure that valuable experience and insight from that site is shared.

Under state permit and federal law, the Umatilla Chemical Agent Disposal Facility can't be used for any other purpose than disposing of Umatilla's chemical weapons. The building where the weapons will be incinerated, the Munitions Demilitarization Building (MDB), must be destroyed once disposal is completed. Although the MDB must be demolished, the permit allows for the site's other buildings and facilities to be saved if the community Local Reuse Authority identifies a use for any of the structures and applies for a permit modification.

The year 2003 is also a year of firsts for several other U.S. stockpile sites. Incorporating lessons learned from handling and disposing of chemical agent at JACADS and the Tooele Chemical Agent Disposal Facility in Utah, the Aberdeen Chemical Agent Disposal Facility in Maryland and the Anniston Chemical Agent Disposal Facility in Alabama both started agent disposal operations, and the Tooele Chemical Agent Disposal Facility, which started operations in 1996, completed its agent changeover and started its disposal campaign for nerve agent VX.

Also in 2003, the Army completed construction of a neutralization facility for bulk agent stored at the Newport Chemical Depot in Indiana while responsibility for full-scale pilot testing of neutralization technologies to destroy the assembled

# U.S. Chemical Weapons Disposal

Since beginning chemical weapons disposal plans, the U.S. has eliminated more than 26 percent of its total chemical agent stockpile by weight and more than 39 percent by munitions count.

## Chemical Materials Agency

**Aberdeen Chemical Agent Disposal Facility, Md.** – Neutralization operations began April 23, 2003. So far, workers have drained 90 bulk mustard agent containers, neutralized more than 152,000 pounds of agent and shipped 435,600 gallons of the neutralization byproduct, called hydrolysate, to the DuPont Secure Environmental Treatment facility in Deepwater, N.J., for biotreatment.

**Anniston Chemical Agent Disposal Facility, Ala.** – Disposal operations began Aug. 8, 2003. Currently, more than 45,700 gallons of GB nerve agent and 4,700 individual munitions have been destroyed. Agent trial burns in the liquid incinerator and the deactivation furnace are planned for November 2003.

**Johnston Atoll Chemical Agent Disposal System, Johnston Island** – All chemical weapons stored on Johnston Island – more than 4,000,000 pounds of chemical agent and 412,000 individual munitions – were destroyed by Nov. 29, 2000. Closure and dismantling of the disposal facility began in January 2001. The closure workforce will be down to 24 personnel by the end of October 2003. Official closure (approval received from EPA) is expected to occur in 2004.

**Newport Chemical Agent Disposal Facility, Ind.** – Facility construction was completed in 2003. Newport is currently testing the facility and equipment. Disposal operations utilizing neutralization technology should start in 2004.

**Pine Bluff Chemical Agent Disposal Facility, Ark.** – Disposal facility and equipment testing began in 2003. As part of the testing process, the facility has started surrogate trial burns, using materials harder to destroy than actual agent, to prove the facility can meet the permitted destruction rates and efficiencies prior to entering into actual agent disposal. Agent disposal is expected to start in mid-2004. Site personnel currently have worked over 584 days without a lost workday injury.

**Tooele Chemical Agent Disposal Facility, Utah** – Agent disposal started Aug. 22, 1996. The entire Deseret Chemical Depot stockpile of nerve agent GB munitions has been destroyed. Now the stockpile of nerve agent VX munitions is being destroyed. Workers have destroyed more than 12,150,000 pounds of nerve agent and 935,700 individual munitions.

**Umatilla Chemical Agent Disposal Facility, Ore.** – The facility currently is performing testing and surrogate trial burns. The facility should start agent disposal in mid-2004.

### Umatilla Chemical Depot

Percentage of original stockpile: 12%<sup>1</sup>

Umatilla Chemical Agent Disposal Facility

Technology: Incineration

### Deseret Chemical Depot

Percentage of original stockpile: 44%<sup>1,2</sup>

Tooele Chemical Agent Disposal Facility

Technology: Incineration

### Pueblo Chemical Depot

Percentage of original stockpile: 12%<sup>1</sup>

Pueblo Chemical Agent Disposal Facility

Technology: Neutralization

### Johnston Atoll

Percentage of original stockpile: 6%<sup>1</sup>

Johnston Atoll Chemical Agent Disposal System

Technology: Incineration

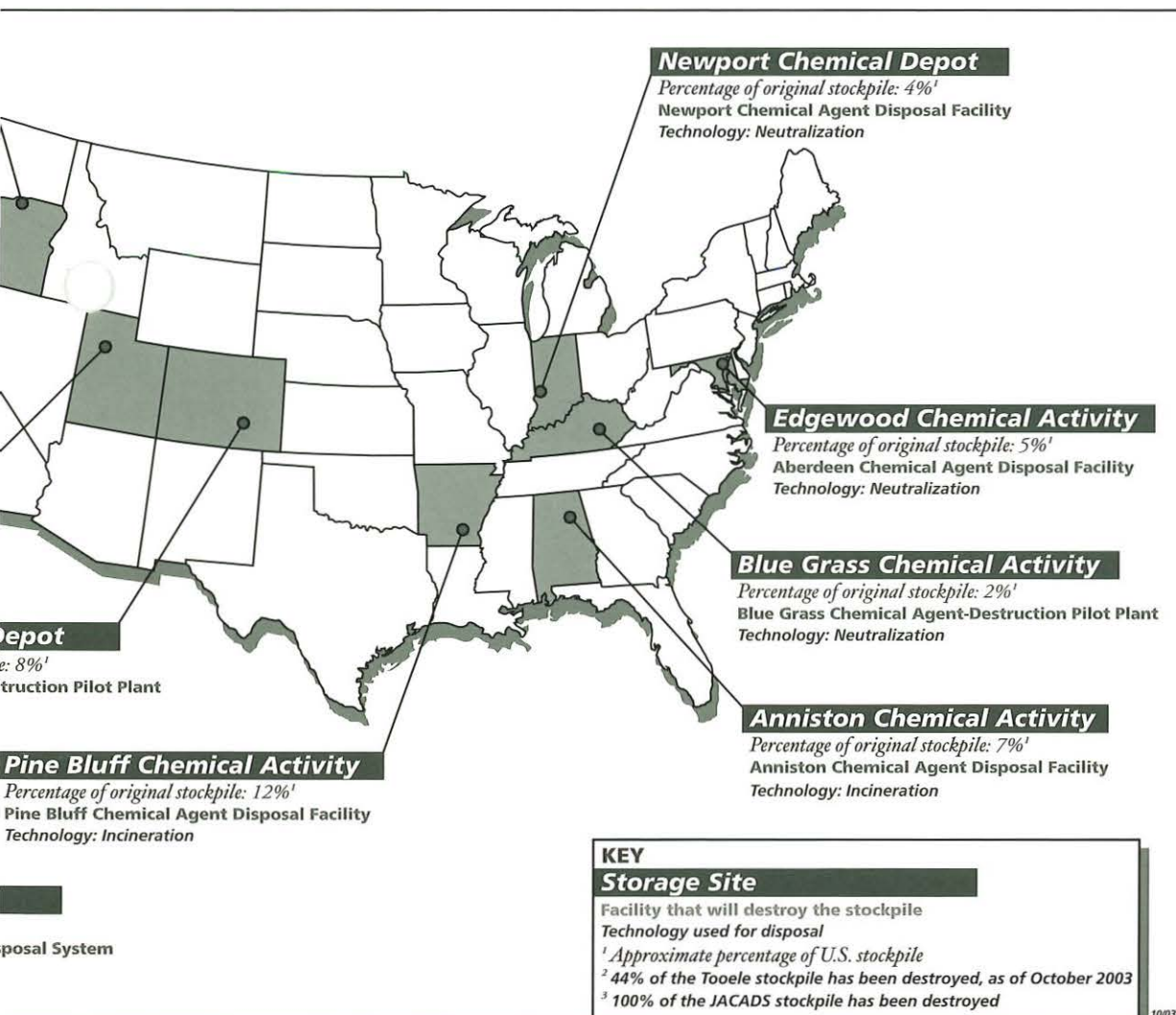
U.S. Che

# Programs Progress Update (as of October 2003)

## Assembled Chemical Weapons Alternatives

**Blue Grass Chemical Agent-Destruction Pilot Plant, Ky.** – Neutralization followed by supercritical water oxidation will be used to destroy the chemical weapons stockpile. A contract for the design, construction, pilot testing, operation and closure of the facility was awarded in June 2003. A newly-formed Chemical Destruction Community Advisory Board will involve diverse community members in major issues associated with the plant, which is in the design phase.

**Pueblo Chemical Agent-Destruction Pilot Plant, Colo.** – In Colorado, neutralization followed by biotreatment will be used to destroy the chemical weapons stockpile. A contract for the design, construction, pilot testing, operations, and closure of the facility was awarded in 2002. The plant is currently in the design phase.



## Chemical Agent and Munitions Stockpiles

## End of the Beginning

Continued from page 1



Photo by H. Ward Maynard

Taking down the JACADS facility.

chemical weapons stockpiles at Pueblo Chemical Depot in Colorado and Blue Grass Army Depot in Kentucky was designated to the Department of Defense's Assembled Chemical Weapons Alternatives Program.

As 2003 closes out, all eight remaining chemical weapons stockpile sites are either in disposal operations, preparing to start operations or preparing to start construction of disposal facilities.

The experiences at operating sites are being used to improve the processes and facilities at the other sites as they prepare to come on-line. The Army constantly strives to update their proven safe disposal methods through research, new technology and the experiences of each disposal site. Working with agencies such as the EPA and the National Research Council, the Army ensures that the community and the environment are protected.

This year, 2003, has been a banner year for the Army's chemical weapons disposal program. The firsts have been many, and with JACADS completing closure, the beginning of U.S. chemical weapons disposal has truly come to an end.

**WELL DONE!**

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*The Army constantly strives to update their proven safe disposal methods through research, new technology and the experiences of each disposal site.*

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# U.S. Army Umatilla Chemical Depot

Public Affairs Office

(541) 564-5312/5418

## Yesterday, Today and Tomorrow – A Brief History

Military planners envisioned the U.S. Army Umatilla Ordnance Depot as a munitions and general supply storehouse years before it became a reality in 1941. However, the onslaught of World War II assured and then hastened the depot's construction.

In 1940 the Army selected a 16,000-acre plot of northeastern Oregon sage land for a new arsenal. Construction work began in January 1941, and 10 months later on Oct. 14, 1941, officials dedicated the depot and named it for the Umatilla Indian tribe.

Thirty-five million dollars and 7,000 workers transformed the prairie site into a complex of warehouses, munitions magazines, shops and office buildings connected by a web of paved roads and railroad tracks – essential elements for shipping and receiving.

Ordnance, as many local residents called it then, was ready when its first munitions shipment arrived Oct. 27, 1941. After the attack on Pearl Harbor six weeks later, Dec. 7, 1941, depot workers went on round-the-clock shifts to ship, receive, store and care for items.

In March 1944, six depot workers – five men and one woman – lost their lives when a conventional ammunition storage igloo exploded during a night shift. Today, a monument created from that igloo's largest remaining piece stands on the depot's parade field as a tribute to them.

During its now 60-year history, Umatilla grew to almost 20,000 acres and continued to support other war efforts, including the Korean Conflict, Vietnam, Grenada and Panama. More recently, Umatilla repeated its ammunition and general supply support role as Operation Desert Shield turned to Desert Storm. Workers shipped more than 10,000 tons of conventional ammunition during Desert Storm's first 18 days, with 223 shipments and 19,371 tons in all before the conflict ended.

Besides its conventional ammunition and general supply missions, the depot received a new mission in 1962 – receiving and storing chemical ammunition. Between 1962 and 1969, the depot received various types of ammunition with the chemical nerve agents VX and GB, and the mustard blister



agent HD, including 155MM and 8-inch projectiles; M55 rockets; M23 mines; 500- and 750-pound bombs; spray tanks; and, one-ton containers. Today the ammunition awaits destruction. Meanwhile the depot continues safely and securely storing it in storage structures commonly called "igloos," guarded round the clock by the depot's government civilian and military security force.

While igloos vary in size, most are 80 feet long, about 26 feet wide and almost 13 feet high. They are concrete structures with steel rebar, have steel doors, and are covered with a minimum of 2 feet of earth. Each igloo has a lightning protection system. Inside temperatures range from 50-60 degrees Fahrenheit year round.

In the mid-1980s, Congress directed the Army to dispose of the nation's chemical weapons stockpile. On April 25, 1997, the Army ratified the Chemical Weapons Convention, an international treaty mandating stockpile destruction.

In June 1997, construction started on the Umatilla Chemical Agent Disposal Facility – the facility that will destroy the depot's stockpiled chemical ammunition. Construction was substantially complete in August 2001. Systemization activities, such as certifying all systems components and testing the facilities four incinerators, are ongoing and will lead to disposal operations currently projected to start in the latter part of 2003.

Umatilla Chemical Depot was identified for realignment, and ultimate closure, in the 1988 Base Realignment and Closure Act. Therefore, during the early 1990s, depot workers shipped all the depot's conventional ammunition and general supplies to other U.S. depots and installations. Today the depot's sole remaining mission is to safely and securely store its chemical ammunition stockpile.

As part of its closure preparations, the depot has completed several cleanup projects, while others continue. The Army will clean up any depot environmental contamination resulting from activities here. Once these projects are complete, and the chemical munitions destroyed, depot property will be available for reuse by local communities. A Local Reuse Authority committee is already exploring future uses for depot property.

Today, safety and security remain the depot's highest priority as they have for more than 60 years – first and foremost for its workers, but also for the community and environment.

Umatilla Chemical Depot has and continues to play an integral and historical role in our nation's defense. Its employees – government and contractor alike – continue to be supportive community members and maintain the highest safety standards.



## Umatilla: Making Chemical Weapons History

Community pride and a small town spirit characterize the Hermiston, Ore., area. But did you know that this region also is playing a vital role in national and global affairs? Near Hermiston, the U.S. Army is making chemical weapons history at the Umatilla Chemical Agent Disposal Facility. This facility will destroy a large stockpile of chemical weapons that have been stored in the area for many years.

### What are chemical weapons?

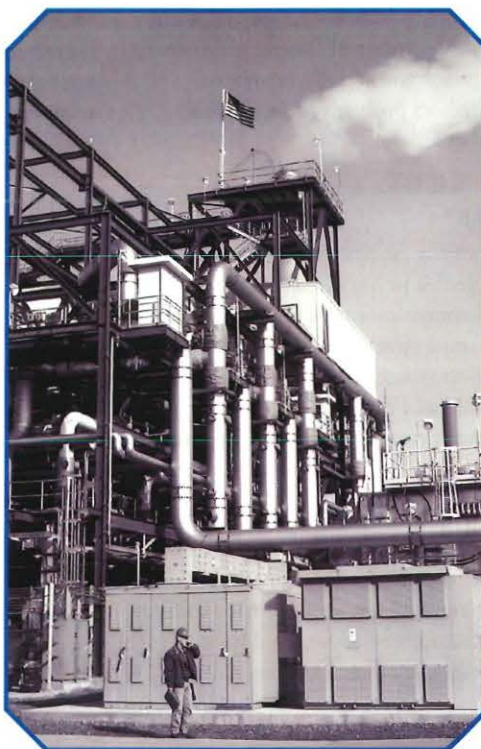
The weapons are sturdy containers of various types and sizes holding toxic chemical agents. Contrary to popular belief, chemical agents are not gases. Chemical agents are liquid in original form, however, they deteriorate into a thick, sludge-like substance over long periods of time.

### Where are the weapons located?

The chemical weapons are located at the Umatilla Chemical Depot, a large military installation that opened in 1941. The depot's primary mission was to store and maintain a variety of military items, from blankets to ammunition. When needed during U.S. military actions, the depot then sent these items to soldiers in the field. Umatilla was given an additional mission in 1962 when the depot began storing chemical weapons. This stockpile of chemical weapons was never used and has remained in safe storage. The depot reorganized for closure from 1990 to 1994, and all conventional ammunition and supplies were shipped to other U.S. installations. Today, the chemical weapons are the only items still stored at the Umatilla Chemical Depot.

### What is the Umatilla Chemical Agent Disposal Facility?

The Umatilla Chemical Agent Disposal Facility is a state-of-the-art incineration facility designed to dispose of the chemical weapons stored at the Umatilla Chemical Depot safely and efficiently. Together with its support buildings, the facility totals more than 200,000 square feet.



### How will the weapons be destroyed?

The Umatilla facility will incinerate the weapons. In using this technology, robotic equipment disassembles the weapons so that each component can be treated in a separate incinerator. Specifically, chemical agent will be drained from the weapon and burned in a liquid incinerator, while the weapon's explosive components will be destroyed in a special deactivation furnace. You can learn more about incineration in the fact sheet entitled *"Incineration: A Safe, Proven Disposal Process."*

### Who will destroy the weapons?

The Army's Chemical Weapons Agency (CMA) is responsible for safely disposing of the stockpile. In 1997, the Army awarded Washington Demilitarization Company a contract to build, test, operate and close Umatilla's facility. Many other organizations

For more information,  
contact the  
Public Outreach and  
Information Office of the  
Chemical Materials  
Agency  
1(800) 488-0648 or  
[www.cma.army.mil](http://www.cma.army.mil)

or visit the  
Umatilla  
Chemical Disposal  
Outreach Office  
190 East Main Street  
Hermiston, Oregon 97838  
Phone: (541) 564-9339  
Fax: (541) 564-9532



## Umatilla: Making Chemical Weapons History (continued)

work in partnership with the Army to complete this mission successfully. Among these are the Oregon Department of Environmental Quality and the U.S. Environmental Protection Agency, Region X. Some of your family members, friends or neighbors probably work on this important project.

### How long will it take to destroy the weapons?

Construction of the facility lasted four years until its completion in May 2001. A period of testing, called systemization, is underway and will continue until operations begin. The facility will conduct disposal activities for several years. A period to close and dismantle the facility and ensure the cleanliness of the surrounding areas will follow.

### How will the environment be protected?

The permits for the facility, which the state's Environmental Quality Commission approved, were written based on studies conducted locally. This ensures that operations at the disposal facility are protective of local citizens and the Hermiston area environment. Additionally, the Umatilla project has a special monitoring program that examines the air, water, soil, plants, insects and small mammals in the area. These studies are conducted as far away as Pendleton and the Tri-Cities. This monitoring is intended to help ensure that the disposal facility will have no harmful impact on people or the surrounding areas.

### What will happen to the facility and the depot once the weapons are gone?

Once incineration is completed, the disposal facility will be dismantled. The depot will be closed, and the land will be made available to the local communities.

### What is the Citizens' Advisory Commission?

This commission, often called the CAC for short, is made up of nine members appointed by the governor of Oregon. Seven are local citizens and two are representatives of state agencies that work closely with the chemical

weapons disposal program. The purpose of this organization is to provide a link between the community and the Army. The members do not make program decisions, but they are encouraged to provide guidance and recommendations. The commission provides a local perspective to the Army so that it may manage the chemical disposal program in the most positive way for the community. The Oregon CAC holds regular meetings every third Thursday of the month. The meetings are announced in local papers, and people on the outreach office's mailing list receive notices of upcoming meetings. The meetings are open to the public, and you are encouraged to attend. Most meetings also include time for public input and questions.

### How can I contact the CAC?

For information on the current issues the commission is considering, or to find out the upcoming meeting schedule, please call Robert Flourney, CAC chairman, at (541) 922-2574.

### How can I learn more?

The Army opened the Umatilla Chemical Disposal Outreach Office in 1996 as a convenient "one-stop" source of information about the chemical disposal program. The office staff works closely with public affairs experts from the depot, the disposal facility and your local emergency preparedness office to ensure a comprehensive public involvement and outreach program. The office has a large repository of fact sheets, brochures, exhibits and technical studies for you to peruse, but this is just the beginning of what it offers. The outreach staff frequently can be seen in the Hermiston area giving presentations, holding public meetings, distributing informational materials and attending community events.

### How can I contact the outreach office?

You can contact the outreach office staff at (541) 564-9339. You also are invited to visit the office at 190 East Main Street in Hermiston. The office is open Monday through Friday from 8:30 a.m. to 5 p.m. Additional office hours are available upon request.

## Incineration: A Safe, Proven Disposal Process

Since 1990, the U.S. Army has used incineration safely and successfully to dispose of the country's stockpile of chemical nerve and blister agent. To date, more than 16 million pounds of chemical agent have been destroyed.

The Johnston Atoll Chemical Agent Disposal System (JACADS) began incineration operations in 1990 and destroyed its last chemical agent munition in November 2000. The Army has an incineration facility operating in Utah, and facilities preparing for operations in Alabama, Arkansas and Oregon.

The chemical weapons disposal facilities are engineered with specially designed weapons handling processes, remote-controlled incineration and disposal equipment, complex control systems and detailed procedures and training to protect the workers, environment and the public.

The Army's incineration processes are based on years of experience and advances that ensure safe disposal of the various nerve and blister agents, munitions and containers. The Environmental Protection Agency publicly stated that emissions from JACADS are the cleanest of any incinerator in the United States.

**Safety Features.** The Army's incineration process includes the following safety features:

- **Stringent emission standards.** The Army monitors incinerator stack emissions at levels much stricter than regulatory standards. In turn, the regulatory standards are much lower than amounts that could cause public health problems. Monitoring at higher levels than required demonstrates the Army's commitment to safe operations. In addition, these monitoring levels were established with the assistance and approval of the Department of Health and Human

Services' Centers for Disease Control and the Surgeon General's Office.

- **Higher temperatures to ensure complete agent destruction.** Army incinerators operate at significantly higher temperatures and for longer periods of time than commercial hazardous waste incinerators. This ensures complete destruction of chemical agent and total decontamination of the casings and munition pieces.

Gases from the incinerator furnaces pass through a pollution abatement or removal system to further cleanse emissions.

As a final safeguard, the emissions are monitored to ensure complete destruction of agent.

- **Automatic shutdown if irregularities are detected.** Computer programs in the control system monitor the process for such things as incinerator temperatures, airflow rates and pressures. These programs automatically shut down the feeding of agent to the incinerators if process irregularities are detected. Agent processing is not restarted until corrective actions have been taken and approved by oversight agencies.

- **Additional safety features.** Other safety features of the incineration facilities include:

- Air pressure inside the facility is lower than outside air pressure. Air is drawn from outside the facility through the outer rooms and into the most toxic areas. Air from the toxic areas is drawn out of the plant through a series of charcoal filters. This ensures that agent vapors are contained and that only clean ventilation air is released to the environment.
- Explosives and rocket propellants are removed or processed only in special

For more information,  
contact the  
Public Outreach and  
Information Office of the  
Chemical Materials  
Agency (Provisional)  
1(800) 488-0648 or  
[www.cma.army.mil](http://www.cma.army.mil)

## Incineration: A Safe, Proven Disposal Process

automated explosion containment rooms designed to contain an unlikely explosion.

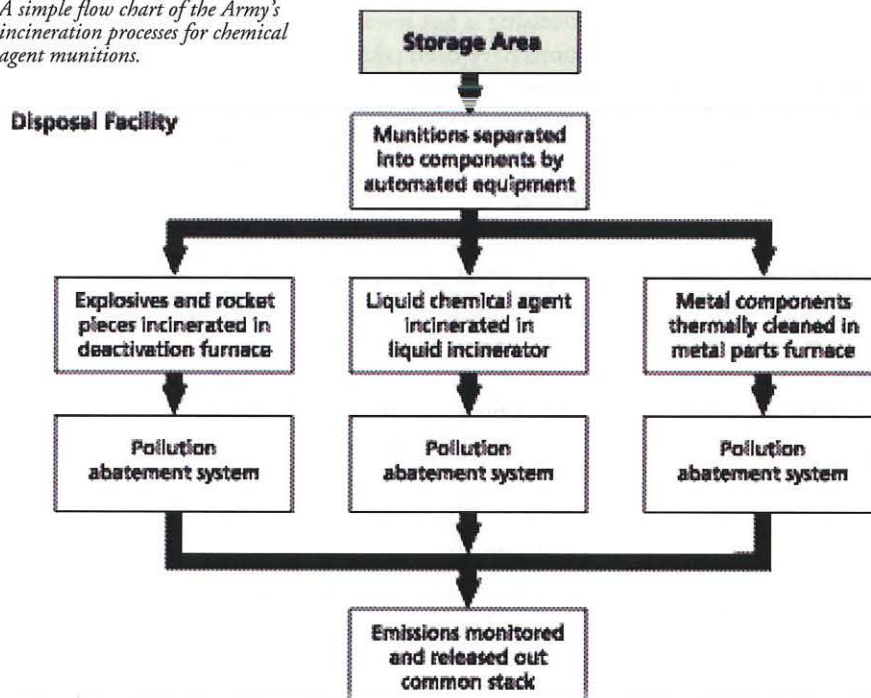
- Agent is drained from the munitions into storage tanks until it is incinerated. The storage tanks are designed to contain the chemical agent in the event of an earthquake.

**Lessons Learned.** The Army has a formal lessons learned program to collect improvements made at one site and ensure they are considered for use at all disposal sites. Lessons learned while operating the first disposal plant have benefited the other facilities. These benefits include special equipment and handling procedures for chemical landmines, techniques for dealing with unusual conditions caused by deteriorating chemical weapons, techniques for working in protective equipment and overall design and process improvements in the facility itself.

**Independent Oversight.** Congress, the Department of State, Department of Defense, Centers for Disease Control and Prevention, U.S. Environmental Protection Agency, National Academy of Sciences' National Research Council, Organisation for the Prohibition of Chemical Weapons and appropriate state environmental agencies provide formal oversight of the Army's incineration program. The incineration processes are backed by years of experience and have been scrutinized closely by the public; local, state and federal government officials; the aforementioned oversight agencies; and the court systems. To date, incineration is the only full-scale technology demonstrated in real-time operations to safely treat the complete munition—agent, explosives, metal pieces and packaging material.

For more information, please call the Army's Public Outreach and Information Office at (800) 488-0648.

*A simple flow chart of the Army's incineration processes for chemical agent munitions.*



# Disposal Process

1



Chemical munitions are moved from the storage igloos to the facility in Enhanced On-Site Containers (EONCs). These containers have been designed to protect the munitions against external forces.

2



Trucks are unloaded and the EONCs enter the facility's container handling building on a conveyor system.

3



The plant is equipped with a cascading ventilation system and carbon filters, ensuring no chemical agent is released into the environment.

4



In the explosive containment room, (equipped with 28-inch reinforced concrete walls) explosive components are removed from the munition bodies. Rockets with their explosive components are cut into eight pieces and fed into the deactivation furnace system.

5



The deactivation furnace system (DFS) destroys the explosive components using natural gas. Temperature is about 1,050°F. Residue is collected and disposed of at a hazardous waste facility. An afterburner and pollution abatement system destroy and clean DFS gases before they are released.

6



In the munitions processing bay, liquid agent is drained from the munition bodies.

7



Drained chemical agent is destroyed in a liquid incinerator (LIC) using natural gas. Temperature is about 2,700°F. Chemical agent destruction occurs at 700°F. An afterburner and pollution abatement system destroy and clean LIC gases before they are released.

8



Empty munition casings are thermally decontaminated in the metal parts furnace (MPF). Temperature is about 1,400- 1,600°F. The decontaminated metal is recycled by smelting or disposed of at a hazardous waste landfill. An afterburner and pollution abatement system destroy and clean MPF gases before they are released.

## Stack Emissions

Monitoring stack air emissions at chemical weapons disposal facilities is an important part of protecting the community, workers, and the environment. The Army is committed to safely disposing of and eliminating chemical weapons at stockpile sites across the United States. During the disposal of chemical weapons, the Army complies with federal and state regulations and will do so throughout the life of the Chemical Stockpile Disposal Project.

A number of environmental regulations impact air emissions at the chemical weapons disposal facilities. These include the Resource Conservation and Recovery Act, the Clean Air Act, the Clean Water Act, the Emergency Planning and Community Right-to-Know Act, and the Toxic Substances Control Act, as well



as associated state regulations. The Army has designed and constructed its facilities to meet or exceed the standards in these regulations. In fact, the Army's process destroys 99.9999 percent or more of the agent before the incinerator exhaust exits the stack.

The Army has carefully designed its chemical weapons disposal facilities to be fully protective of human health and the environment. Prior to being discharged to the environment, process exhaust gases are cooled and cleaned through the pollution abatement system and then are passed through a series of six charcoal filters. This removes any agent particles that may be present. The first filter can reduce the agent concentration in this air stream to a negligible level before it reaches the second filter. This is an estimated 400,000 times reduction, with similar reductions for each of the five successive filters.

To provide maximum safety to workers, automatic air monitoring systems provide continuous monitoring of the filters' efficiency. The monitoring systems are capable of detecting agent levels that are less than federal and state requirements. No agent has ever been detected beyond the second filter bed.

Disposal systems used by the Army are typically more effective than municipal incinerators in reducing emissions of dioxins and furans. In fact, according to the Centers for Disease Control and Prevention, cigarette smoke and diesel truck exhaust contain far greater concentrations of chlorinated dioxins than emissions from the disposal facilities on Johnston Island and Tooele, Utah.

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contact the  
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### *Markets*

- Threat reduction.
- Design, build, operate and close chemical and nuclear weapons demilitarization facilities.
- Weapons delivery systems disarmament.
- Infrastructure services for the Departments of Defense and State.
- Classified and unclassified engineering, design, procurement and construction.
- Environmental remediation.
- Waste handling and storage.
- Facility operation.
- Homeland security.
- Threat analysis and mitigation.

### *Differentiators*

- World's leader in chemical weapons destruction.
- 5 of 6 active design-build-operate-close contracts for U.S. chemical weapons disposal.
- Completed nation's first chemical weapons destruction program – Johnston Atoll, Pacific Ocean.
- Leading ICBM destruction contractor in the Ukraine (165 missiles destroyed).
- Expanding to similar role in Russia with five demilitarization task contracts.

### *Indicative Projects*



*Johnston Atoll Chemical Agent Disposal System, Pacific Ocean* – The only chemical demilitarization plant to process its entire inventory of chemical weapons. This **\$1.4-billion** program has processed 2,031 tons of chemical agent in projectiles, mortars, containers, cartridges, rockets, mines and bombs. JACADS is the only such plant to be operating in its closure phase which is expected to last an additional two years.



*Anniston Chemical Agent Disposal Facility, Anniston, Alabama* – With construction essentially complete, ANCDF is in the early stages of start-up for chemical agent operations. A **\$1.2-billion** program, ANCDF will destroy 2,254 tons of chemical agent stored in cartridges, projectiles, containers, rockets and mines. With about nine-years of work remaining, Washington Group also will be responsible for closure when the weapons campaign is completed.





***Umatilla Chemical Agent Disposal Facility, Umatilla, Oregon –***

Constructed by Washington Group and currently in early stages of start-up to begin destroying 3,717 tons of agent-filled rockets, bombs, spray tanks, mines and containers. Washington Group also will operate and maintain the facility and be responsible for its closure – tasks that are expected to take another nine years. The **\$1.4-billion** project is the second largest construction project in the Pacific Northwest.



***Pine Bluff Chemical Agent Disposal Facility, Pine Bluff, Arkansas –***

Substantial completion of construction was reached Aug. 24, 2002, 30 days ahead of schedule. The **\$1.2-billion** facility has begun start-up activities and is expected to begin chemical agent weapons destruction in 2004. It will destroy 3,850 tons of agent stored in rockets, mines and containers. Washington Group is responsible for all phases of the project including operations, maintenance and closure, tasks that should last another 10 years.



***Pueblo Chemical Agent Disposal Facility, Pueblo, Colorado –*** This new contract was awarded to a Washington Group-Bechtel team to design, construct, start-up, operate and close the first chemical weapons demilitarization facility using a chemical neutralization technology. All previous weapons demilitarization plants have utilized incinerators to neutralize mines, projectiles and other weaponry containing chemical agent. Half of the scope of this 10-year, **\$800-million** project belongs to Washington Group.



***Missile demilitarization in the former Soviet Union –*** For the past eight years, Washington Group has been awarded tasks from the Defense Threat Reduction Agency to destroy or disassemble intercontinental ballistic missiles in the Ukraine and Russia. The tasks – which have been underway for eight years – also include designing, building and operating facilities to store or destroy those missiles and their fuel. To date 165 missiles have been disassembled or destroyed with contracts in place to destroy 56 others. The current backlog of work involves about **\$250 million** worth of tasks.

## The Deactivation Furnace

The deactivation furnace system destroys solid materials such as rockets, explosives and land mines. Other items sent to the deactivation furnace include fiberglass tubes used to store rockets, explosive waste materials, maintenance waste and other small metal or non-metal items.

Wastes are fed into the deactivation furnace through chutes connected to the explosive containment rooms, where munitions such as M55 rockets are drained and dismantled. The M55 rockets, which contain explosives and propellants, are cut into eight pieces before being fed into the furnace.

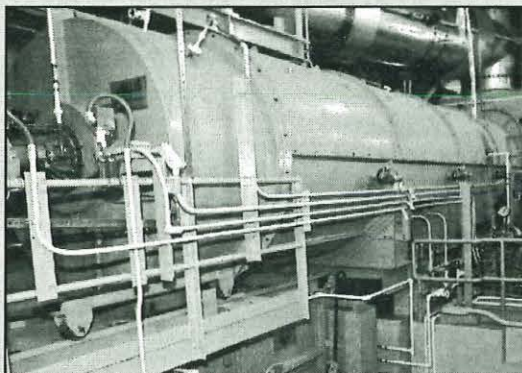
The deactivation furnace is a rotary kiln that slowly rotates to move wastes through the barrel. An internal spiral baffle that looks like threads of a screw helps keep the wastes separated. The items are heated and ignite as they enter the furnace and burn completely as they spiral through the kiln.

The burner at the discharge end maintains a minimum temperature of 1,050 degrees.

At the discharge end, the metal and ash residue drop onto a heated discharge conveyor where they are maintained at a minimum temperature of 1,000 degrees for at least 15 minutes to ensure complete decontamination. The hot items are then discharged into bins.

Combustion gases from the kiln process flow through a cyclone where the gases swirl to remove fiberglass pieces and other ash. The cyclone causes the waste particles to separate from the gas and drop into a collection hopper. The ash is then packed into drums for disposal.

After passing through the cyclone, the gases flow to a secondary combustion chamber—an afterburner—to ensure agent destruction. Temperatures in the afterburner are maintained at a minimum of 2,000 degrees. The exhaust gases then flow through the pollution abatement system for removal of any remaining pollutants prior to leaving the stack. All wastes, including residues from any of the furnaces, must be certified as agent-free prior to off-site shipment.



*The deactivation furnace will destroy explosive materials.*

## The Metal Parts Furnace

The metal parts furnace decontaminates artillery shells, bomb casings and other metal containers by burning away residual chemical agent.

The casings have had explosives and propellants removed and liquid chemical agent drained during the demilitarization process. Chemical agent residue, however, remains in the munitions. Other items fed into the furnace include piping and equipment replaced during maintenance activities. Any remaining agent inside the metal items or on their surfaces is destroyed by combustion.

The wastes are brought from the munitions processing bay, where the munitions are dismantled. The wastes are put in a waste incineration container and fed into the furnace through airlock doors.

The furnace operates with three distinct burner zones connected by roller conveyors. It heats to between 1,450 and 1,600 degrees, depending on the munitions or material being processed. The metal parts oscillate within each zone and are moved to successive zones by timers set for each item.

Exhaust gases will be further heated in an afterburner to 2,000 degrees. This process destroys any remaining traces of agent before the exhaust gases enter the pollution abatement system. The scrap metal then enters an airlock where it is tested for any remaining agent before being released for scrap handling.

## We want to hear from you...

The Umatilla Chemical Disposal Outreach Office serves as a clearinghouse for information about the chemical weapons stored at Umatilla Chemical Depot and the Army's plans for chemical weapons disposal. The outreach office has informational materials that can address your questions or concerns.

If you would like more information about the Umatilla Chemical Agent Disposal Facility, please telephone (541) 564-9339 or complete this form and mail it to:

**Umatilla Chemical Disposal  
Outreach Office**  
190 East Main Street  
Hermiston, OR 97838

**Would you like to be added to our mailing list?**

Yes     No

**Would you like an information packet mailed to you?**

Yes     No

**If you answered yes to either of these questions, please complete the following:**

Name \_\_\_\_\_

Address \_\_\_\_\_

City/State/Zip \_\_\_\_\_

Phone (optional) \_\_\_\_\_

E-mail (optional) \_\_\_\_\_

**The Outreach Office schedules presentations that can be given to community groups, clubs, organizations, etc. If you know of a community group that might be interested, please complete the following:**

Name \_\_\_\_\_

Address \_\_\_\_\_

City/State/Zip \_\_\_\_\_

Phone (optional) \_\_\_\_\_

E-mail (optional) \_\_\_\_\_



1                   BEFORE THE ENVIRONMENTAL QUALITY COMMISSION

2                                   OF THE STATE OF OREGON

3 In the Matter of the Application of    )  
4 the United States Army for a Permit    )    FINDINGS AND CONCLUSIONS  
5 to Construct and Operate a Chemical    )    OF THE COMMISSION  
6 Weapons Demilitarization Facility at   )    AND ORDER  
7 the Umatilla Chemical Depot.         )

6                   General Background Findings

7           1.    This is a proceeding in which the United States Army  
8 (the Army) seeks a hazardous waste treatment permit for  
9 construction and operation of incinerator facilities to destroy  
10 chemical weapons stored at the Umatilla Chemical Depot. The  
11 Commission has jurisdiction pursuant to ORS 466.005 *et seq.*

12           2.    The Umatilla Chemical Depot is a facility owned and  
13 operated by the Department of the Army. The identification  
14 number of this facility is OR6 213 820 917.

15           3.    The Umatilla Chemical Depot encompasses approximately  
16 20,000 acres in Morrow and Umatilla counties.

17           4.    In September 1994, the Umatilla Chemical Depot finished  
18 destruction or removal of all conventional munitions from  
19 storage, leaving only chemical agent in storage.

20           5.    The Umatilla Chemical Depot is currently listed for  
21 base realignment and closure following the completion of its  
22 current mission to destroy the chemical agent stockpile.

23           6.    From 1962 to 1969 the Umatilla Chemical Depot received  
24 chemical warfare munitions for storage that included the nerve  
25 agents GB (also known as Sarin) and VX, and the blister agent HD  
26 (also known as mustard).

1 7. From 1969 to the present, the Umatilla Chemical Depot  
2 has continued to store chemical agent munitions termed  
3 "stockpile" munitions.

4 8. The Department of Defense Authorization Act of 1986  
5 (Public Law 99-145) directed the Secretary of Defense to develop  
6 a program for the disposal of all stockpile chemical agent  
7 munitions. The law required that the stockpile be destroyed by  
8 September 30, 1994. The Army subsequently proceeded with a pilot  
9 agent incineration program at the mid-Pacific Johnston Atoll.

10 9. In response to Public Law 99-145 the Army established  
11 the Office of the Program Manager for Chemical Demilitarization  
12 with the responsibility to destroy the stockpile.

13 10. Public Law 99-145 also required that the Secretary of  
14 the Army compare and contrast the advantages and disadvantages of  
15 disposing of the chemical agents and munitions at stockpile  
16 storage locations, regional disposal centers, or a national  
17 disposal center, either inside or outside the continental United  
18 States. The Chemical Stockpile Disposal Program (CSDP) is the  
19 name of the program to address stockpile destruction.

20 11. The CSDP program was subjected to review under the  
21 National Environmental Policy Act (NEPA) of 1969 (Public Law 91-  
22 190, as amended). The Army proceeded with the NEPA process by  
23 first addressing stockpile destruction on a national level (e.g.,  
24 whether to proceed with regional or onsite treatment) and then  
25 with site specific review. Analysis of risks of treatment

26 ///

1 alternatives and risks of storage were included as part of the  
2 Army's programmatic NEPA review.

3 12. The Army issued a FINAL PROGRAMMATIC ENVIRONMENTAL IMPACT  
4 STATEMENT in January 1988. In February 1988, the Army promulgated  
5 its Record of Decision (53 Fed Reg 5816-5817) identifying on-site  
6 incineration at the continental stockpile sites as the preferred  
7 alternative for disposal of the nation's chemical weapons  
8 stockpile.

9 13. In September 1988, Congress passed Public Law 100-456  
10 which ordered an evaluation period known as "Operation  
11 Verification Testing" (OVT) at the Johnston Atoll Chemical Agent  
12 Disposal System (JACADS) incineration facility to demonstrate  
13 safety and effectiveness before testing at continental stockpile  
14 sites. This law also extended the deadline for the elimination  
15 of the stockpile to April 30, 1997.

16 14. In February 1990, the Army completed the final PHASE I  
17 ENVIRONMENTAL REPORT FOR DISPOSAL OF CHEMICAL AGENTS AND MUNITIONS STORED AT  
18 UMATILLA DEPOT ACTIVITY, HERMISTON, OREGON. This report was pursuant to  
19 NEPA and was for site specific review of onsite treatment at  
20 Umatilla. The PHASE I ENVIRONMENTAL REPORT concurred that onsite  
21 treatment was appropriate for the Umatilla Chemical Depot and  
22 recommended proceeding with an Environmental Impact Statement for  
23 onsite incineration. Since this report was issued, the Army has  
24 proceeded with onsite review and has issued additional  
25 Environmental Impact Analyses. A final Environmental Impact

26 ///

1 Statement was issued May 1996 and a "Revised Final Environmental  
2 Impact Statement" was issued November 1996.

3 15. In December 1991, Congress passed Public Law 102-190  
4 which extended the stockpile destruction date to July 31, 1999.

5 16. In October 1992, Congress passed Public Law 102-484  
6 which extended the stockpile destruction deadline to December 31,  
7 2004; directed the Army to submit a report to Congress on  
8 potential alternatives to incineration; established citizen  
9 advisory commissions in Kentucky, Indiana, and Maryland; and  
10 allowed for establishment of citizen commissions at other  
11 stockpile sites if requested by the Governor of that State. (The  
12 Governor of Oregon appointed a Citizens Demilitarization Advisory  
13 Committee for the Umatilla Chemical Depot on August 6, 1993.)

14 17. The Army, since 1966, has requested independent review  
15 from the National Academy of Sciences of various issues regarding  
16 chemical agent demilitarization. The National Academy of  
17 Sciences, acting on a request by the Army in 1987, formed a  
18 standing committee from its National Research Council (NRC) to  
19 review technical issues on chemical demilitarization. In March  
20 1991, the NRC committee recommended to the Army review of  
21 alternative technologies for the chemical stockpile disposal and  
22 formulation of recommendations. The Army concurred. This NRC  
23 review culminated in a 1994 NRC report, RECOMMENDATIONS FOR THE  
24 DISPOSAL OF CHEMICAL AGENTS AND MUNITIONS; that recommended the Army's  
25 baseline incineration program be continued without delay (but  
26 with neutralization study for the two low-volume bulk sites at

1 Aberdeen, Maryland and Newport, Indiana). The report also  
2 recommended adding carbon filters to the proposed incinerators'  
3 pollution abatement systems. The Army concurred with the NRC's  
4 recommendation to add the carbon filters. In 1994 the Army  
5 submitted to Congress the agent destruction alternatives report,  
6 U.S. ARMY'S ALTERNATIVE DEMILITARIZATION TECHNOLOGY REPORT TO CONGRESS,  
7 required by Public Law 102-484 which included an analysis of  
8 information from the NRC report.

9 18. The 1994 NRC report also recommended that site-specific  
10 risk analyses of storage be conducted to confirm the conclusions  
11 of the "Final Programmatic Environmental Impact Statement" and  
12 confirm the wisdom in proceeding promptly with stockpile  
13 disposal. In response to this recommendation, the Army directed  
14 that a quantitative risk assessment be developed for the Umatilla  
15 Chemical Depot. The Army issued a report entitled, UMATILLA  
16 CHEMICAL AGENT DISPOSAL FACILITY PHASE 1 QUANTITATIVE RISK ASSESSMENT, in  
17 September 1996. The report concluded that the risk of disposal  
18 processing is significantly less than the risk of continued  
19 storage.

20 19. The Army has continued analysis of the issue of  
21 examining alternative technologies for the two low-level bulk  
22 agent sites. The Army solicited alternative technology proposals  
23 for the two low-volume bulk sites in August 1995, and requested  
24 the NRC to re-review and evaluate the status of a limited number  
25 of maturing alternative technologies. The NRC issued its report  
26 entitled REVIEW AND EVALUATION OF ALTERNATIVE CHEMICAL DISPOSAL TECHNOLOGIES



1 in October 1996. The NRC report recommended neutralization for  
2 the bulk sites located at Aberdeen, Maryland and Newport,  
3 Indiana. This report reviewed treatment for bulk liquid agents  
4 and metal containers and did not review possible alternative  
5 technologies for energetic (i.e., explosive) materials or  
6 munition casings such as those at Umatilla.

7 20. Congress passed Public Law 104-201 (Defense  
8 Authorization Act for Fiscal Year 1997) containing a requirement  
9 that a report be submitted by the Army to Congress that reviews  
10 alternative technologies for the disposal of assembled chemical  
11 munitions. This report must be submitted by December 31, 1997.  
12 The Army has informed the Governor of Oregon that because the  
13 risk of continued storage of agent at Umatilla is substantially  
14 greater than risks from incineration, and because incineration at  
15 this time is the only mature technology available, it desires to  
16 pursue the hazardous waste treatment permit for baseline  
17 incineration at Umatilla.

18 21. The U.S. and 130 other nations signed what is called  
19 the Chemical Weapons Convention in January 1993. The Senate,  
20 however, has not ratified this treaty. The treaty would mandate  
21 an international timetable to completely destroy chemical agent  
22 stockpiles, and would require irreversible destruction.

#### 23 General Findings Pertaining to Permit Development

24 22. Anticipating the need to destroy the agent stockpile in  
25 accordance with Public Law 99-145, in September 1986 the Army  
26 submitted its first permit application to the Oregon Department

1 of Environmental Quality (Department) for a hazardous waste  
2 treatment permit for the construction and operation of a new  
3 hazardous waste incineration facility at the Umatilla Chemical  
4 Depot pursuant to 40 CFR § 270.10(a), adopted by OAR 340-100-002,  
5 and pursuant to ORS § 466.055, et seq.

6 23. In February 1987, the Department issued to the Army a  
7 first notice of deficiency (NOD) on the Umatilla hazardous waste  
8 treatment permit application. The NOD was issued pursuant to 40  
9 CFR § 124.3 which is adopted by Oregon rule OAR 340-100-002. The  
10 NOD listed 57 issues to be addressed before the application could  
11 be considered complete.

12 24. In March 1987, the Army submitted its first Air  
13 Contaminant Discharge Permit application to the Department in  
14 accordance with OAR 340-28-1720. Pursuant to OAR 340-28-1900 the  
15 Army may not build and operate the facility until an Air  
16 Contaminant Discharge Permit is issued by the Department.

17 25. The Army responded in June 1987 to the Department's  
18 first NOD by updating the permit application.

19 26. During 1987 and 1988, the Department issued to the Army  
20 a second NOD for the Umatilla hazardous waste treatment permit  
21 application. The NOD listed 96 issues to be addressed by the  
22 applicant in order for the application to be considered complete.

23 27. In October 1990, the Army responded to the Department's  
24 second NOD for the Umatilla hazardous waste treatment permit  
25 application.

26 ///

1           28. In May 1991, the Army re-submitted the application to  
2 the Department for an air contaminant discharge permit for the  
3 Umatilla Chemical Depot.

4           29. In January 1992, the Department issued to the Army a  
5 third NOD on the Umatilla hazardous waste treatment permit  
6 application. The third NOD listed 60 issues to be addressed.

7           30. In November 1992, the Army responded to the  
8 Department's third NOD on the hazardous waste treatment permit  
9 application.

10          31. In April 1993, the Department issued to the Army a  
11 fourth NOD on the hazardous waste treatment permit application.  
12 The fourth NOD listed 19 issues to be addressed.

13          32. In June 1993, the Army responded to the Department's  
14 fourth NOD.

15          33. In July 1993, the Department and the Army entered into  
16 an Intergovernmental Cooperative Agreement for the continued  
17 review and processing of the hazardous waste treatment permit  
18 application.

19          34. In March 1994, the Department issued to the Army a  
20 fifth NOD on the Umatilla hazardous waste treatment permit  
21 application. The fifth NOD listed 19 issues to be addressed.

22          35. In April 1994, the Department opened a regional field  
23 office in Hermiston, Oregon staffed by a DEQ employee designated  
24 as the Umatilla permits coordinator. This position has had the  
25 primary duty of providing the public with information regarding

26 ///

1 the processing of the hazardous waste and air quality permit  
2 decisions.

3 36. On March 6, 1995, the Army responded to the  
4 Department's fifth NOD with an updated hazardous waste treatment  
5 permit application dated February 1995.

6 37. In August 1995, the Army submitted an updated  
7 application to the Department for an air contaminant discharge  
8 permit for the Umatilla Chemical Depot.

9 38. The Department requested from the Army further  
10 information in accordance with 40 CFR 124.3 (adopted by OAR  
11 § 340-100-002) on March 6, 1996. In accordance with 40 CFR  
12 § 124.3, the Army responded to the information request on  
13 March 21, 1996 with updated pages for the hazardous waste  
14 treatment permit application.

15  
16 **General Findings Pertaining to  
Risk Assessment Conducted by the Department**

17 39. During the Department's technical review of the  
18 hazardous waste treatment permit application, the U.S.  
19 Environmental Protection Agency (EPA) issued the DRAFT NATIONAL  
20 HAZARDOUS WASTE COMBUSTION STRATEGY (COMBUSTION STRATEGY) in May 1993. The  
21 COMBUSTION STRATEGY adopted a national policy requiring a risk  
22 assessment on the potential emissions from a hazardous waste  
23 incinerator before issuance of a draft hazardous waste treatment  
24 permit for public comment. The COMBUSTION STRATEGY also stated a  
25 preference for the regulatory agency issuing the permit (i.e.,  
26 EPA or the State review agency) to conduct the risk assessment.

1 40. In March 1994, the Department stated in its fifth NOD  
2 that the Department would be conducting a risk assessment in  
3 accordance with the COMBUSTION STRATEGY.

4 41. In April 1994, EPA issued guidance on how to conduct a  
5 risk assessment for hazardous waste incinerators.

6 42. In October 1994, the Department began work with its  
7 contractor, Ecology and Environment, Inc., to conduct a risk  
8 assessment in accordance with the national combustion strategy  
9 following the guidance issued by EPA.

10 43. On April 5, 1996, the Department issued a draft  
11 hazardous waste treatment permit and a DRAFT PRE-TRIAL BURN RISK  
12 ASSESSMENT FOR THE PROPOSED UMATILLA CHEMICAL DEMILITARIZATION FACILITY. The  
13 risk assessment concluded that there would be no adverse effects  
14 on either public health or the environment from the operations of  
15 the Umatilla incinerator facility.

16  
17 General Findings Pertaining to  
Draft Permit and Public Participation

18 44. Pursuant to 40 CFR 124.10 (adopted by OAR § 340-100-  
19 002), the Department issued for public comment a draft hazardous  
20 waste treatment permit for the Umatilla Chemical Depot on  
21 April 5, 1966. In accordance with 40 CFR 124.8 (adopted by OAR §  
22 340-100-002), the Department also issued a Fact Sheet which  
23 summarized the draft hazardous waste treatment permit. In  
24 accordance with 40 CFR 124.10 (adopted by OAR § 340-100-002), the  
25 Department sent out to the Umatilla Chemical Depot mailing list a  
26 ///

1 Public Notice soliciting comments on the draft hazardous waste  
2 treatment permit.

3 45. In accordance with OAR 340-28-1900, the Department  
4 issued a draft air contaminant discharge permit for public  
5 comment on April 5, 1996. The Department also developed an AIR  
6 CONTAMINANT DISCHARGE PERMIT APPLICATION REVIEW REPORT, in accordance with  
7 Department policy, which summarizes the Department's review of  
8 the air application and rationale for setting draft air quality  
9 permit conditions. In accordance with OAR 340-28-1710, the  
10 Department issued a Public Notice to the Umatilla Chemical Depot  
11 mailing list soliciting comments on the draft air contaminant  
12 discharge permit.

13 46. In addition to soliciting comments for the draft  
14 hazardous waste treatment permit and air contaminant discharge  
15 permits, the Department issued for public notice on April 5,  
16 1996, an INVITATION TO COMMENT ON FINDINGS (ORS 466.055 & ORS 466.060) AND  
17 RISK ASSESSMENT and mailed the notice to the Umatilla Chemical  
18 Depot mailing list. The notice requested comments on the  
19 Department's Pre-Trial Burn Risk Assessment, and on the ORS §§  
20 466.055 and 466.060 criteria (ORS Criteria) under which the  
21 Commission must make findings before a hazardous waste treatment  
22 permit can be issued. The Department issued this INVITATION TO  
23 COMMENT to encourage public participation.

24 47. The initial comment period on the draft environmental  
25 permits, risk assessment and ORS 466 criteria was to end at  
26 5:00 p.m. on June 17, 1996 which allowed for a 73-day public

1 comment period. The 73-day comment period exceeds the minimum  
2 length of 45 days set forth in 40 CFR 124.10(b) (adopted by OAR  
3 § 340-100-002) for the draft hazardous waste treatment permit and  
4 the minimum length of 30 days set forth in OAR 340-28-1710 for  
5 the draft air contaminant discharge permit.

6 48. In accordance with 40 CFR 124.10 (adopted by OAR § 340-  
7 100-002) for the draft hazardous waste draft treatment permit,  
8 and OAR 340-28-1710 for the draft air contaminant discharge  
9 permit, four hearings were held to accept public comment. These  
10 four hearings were held as follows:

- 11 • On May 13, 1996 in Pendleton, Oregon at 7:00 p.m. at the  
12 Pendleton Convention Center.
- 13 • On May 14, 1996 in Kennewick, Washington at 7:00 p.m. at  
14 Kennewick High School.
- 15 • On May 29, 1996 in Portland, Oregon at 7:00 p.m. at the  
16 World Trade Center.
- 17 • On June 10, 1996 in Hermiston, Oregon at 7:00 p.m. at the  
18 Hermiston Community Center.

19 49. On June 17, 1996 the Department extended the comment  
20 period for the draft environmental permits, risk assessment and  
21 the ORS Criteria to November 15, 1996 at 5:00 p.m. This  
22 extension added an additional 151 days for a total public comment  
23 period of 224 days. Extension of the comment period for the  
24 draft hazardous waste treatment permit was in accordance with 40  
25 CFR 124.13 (adopted by OAR § 340-100-002) and a public notice of  
26 the comment period extension was mailed to the Umatilla mailing  
list in accordance with 40 CFR 124.13 (adopted by OAR § 340-100-  
002).

1 50. Based on a request from a member of the public at the  
2 November 15, 1996 Commission meeting, the public comment period  
3 was extended to 8:00 a.m. on November 16, 1996.

4 51. A number of submittals containing comments were  
5 received by the Department at the close of the comment period.  
6 The Commission was provided complete copies of all comments  
7 received including written transcripts of public testimony  
8 accepted during public hearings. A summary of the comments  
9 received was tabulated by the Department and provided to the  
10 Commission at its November 22, 1996 meeting. Public comment and  
11 submittals were placed in the administrative record.

12 General Findings Pertaining to  
13 Development of Criteria Findings Required  
14 by ORS 466.055, 466.060 and OAR 340, Division 120

15 52. Oregon law requires that the Commission make findings  
16 on specific criteria before a final hazardous waste treatment  
17 permit can be issued. ORS 466.055, 466.060 and OAR 340, Division  
18 120.

19 53. On January, 11, 1996, the Commission held a first work  
20 session on the proposed Umatilla permit in Portland, Oregon and  
21 was briefed on the proposed permit for incineration of chemical  
22 weapons at the Umatilla Chemical Depot. Presenters included DEQ  
23 staff and other interested parties.

24 54. On April 12, 1996, the Commission held a second work  
25 session and was briefed by DEQ staff on the proposed Umatilla  
26 permits and the Commission findings, and received limited public  
comment.



1 55. On May 10, 1996, the Commission and the Department  
2 Director traveled to Utah to tour the Tooele chemical  
3 demilitarization facility.

4 56. On May 16, 1996, the Commission conducted a third work  
5 session in Portland, Oregon. DEQ staff presented information  
6 about the air permit and the Pre-Trial Burn Risk Assessment, and  
7 counsel from the Oregon Department of Justice described the legal  
8 requirements and findings necessary to issue a hazardous waste  
9 treatment permit. A panel discussion was presented on  
10 alternatives to incineration. Presenters included the Army,  
11 vendors of three alternative technologies and Greenpeace.

12 57. On May 17, 1996, the Commission received a briefing  
13 from Oregon Emergency Management and Morrow County Emergency  
14 Management concerning the Chemical Stockpile Emergency  
15 Preparedness Program (CSEPP). Mick Harrison of Greenlaw and Dr.  
16 Mary O'Brien made presentations to the Commission on risk  
17 assessment. Public testimony was received, including testimony  
18 from representatives of local government, the Citizens Advisory  
19 Commission, Greenpeace and the Confederated Tribes of the  
20 Umatilla Indian Reservation.

21 58. On July 11, 1996, the Commission held a fourth work  
22 session in Portland, Oregon, and received a presentation from  
23 Department staff and the Department's risk assessment contractor,  
24 Ecology and Environment, Inc., responding to risk assessment  
25 issues. Army representatives responded to questions concerning  
26 safety and alternative permitting scenarios.

1           59. On August 22, 1996, the Commission conducted a fifth  
2 work session in Hermiston, Oregon. The session included a tour  
3 of the Umatilla Chemical Depot. A question-and-answer work  
4 session discussing various Umatilla subjects was held at the  
5 Hermiston Community Center. Discussion included proposed federal  
6 legislation, alternative technologies and stockpile storage  
7 risks. Professor Iisa of the Chemical Engineering Department of  
8 Oregon State University, under contract to the Department,  
9 provided verbal testimony on expected dioxin emissions from the  
10 proposed Umatilla incinerators. During an evening session the  
11 Commission heard oral public testimony on the proposed  
12 environmental permits.

13           60. On August 23, 1996, the Commission received a  
14 presentation from Department staff concerning the finding of  
15 "best available technology" that must be made before a new  
16 hazardous waste treatment permit can be issued by the Commission.  
17 The Commission adopted a list of evaluation criteria to be  
18 considered for evaluation of the best available technology.

19           61. On September 27, 1996, the Commission held a sixth work  
20 session in Portland, Oregon and heard public testimony from the  
21 Oregon Environmental Council, Greenpeace and the Oregon Center  
22 for Environmental Health. Department staff presented a draft  
23 staff report concerning Commission findings that must be made  
24 before issuance of a hazardous waste treatment permit for the  
25 incineration of nerve agents at Umatilla Chemical Depot. The  
26 Department also presented to the Commission a staff report

1 listing draft hazardous waste treatment permit conditions to  
2 address specific concerns raised by the Commission at previous  
3 work sessions.

4 62. On November 14, 1996, the Commission, during a regular  
5 meeting held in Portland, Oregon, heard a presentation from the  
6 Confederated Tribes of the Umatilla Indian Reservation which  
7 proposed a moratorium pending appointment of a Governor's task  
8 force to further evaluate alternatives to incineration of the  
9 Umatilla Chemical Depot stockpile, and construction of a munition  
10 reverse assembly facility.

11 63. On November 15, 1996, the Commission held a seventh  
12 work session in Portland, Oregon, reviewing the revised FINDINGS  
13 staff report and the draft BEST AVAILABLE TECHNOLOGY REPORT from the  
14 Department. Also at the meeting Professor Lisa of Oregon State  
15 University provided additional testimony to the Commission based  
16 on her October 29, 1996 written report concerning potential  
17 dioxin emissions from incineration.

18 64. The Commission, before its November 22, 1996 meeting,  
19 received and had the opportunity to review all public comment  
20 previously reviewed regarding the hazardous waste treatment  
21 permit including written transcripts of all scheduled public  
22 hearings.

23 65. On November 22, 1996, the Commission met in Pendleton,  
24 Oregon. The Commission heard final briefings from the Army and  
25 Department staff. At this meeting the Commission deliberated the  
26 issues, discussed public concerns as reflected in public

1 testimony and comment and came to a consensus that incineration,  
2 as proposed in the Army's hazardous waste treatment permit  
3 application, is the best available technology. The Commission  
4 determined that the remaining statutory findings could be made  
5 and directed Department staff to prepare a final hazardous waste  
6 treatment permit with additional and modified conditions and  
7 technical corrections.

8 66. An Administrative Record has been compiled and is  
9 maintained at the Department's Eastern Region office in Bend. An  
10 index to the Administrative Record is attached to this document  
11 as Appendix 1.

#### 12 Findings and Conclusions Required by Statute and Regulation

13 67. ORS 466.055, ORS 466.060 and OAR 340, Division 120  
14 require that certain specific affirmative findings be made by the  
15 Commission before a hazardous waste treatment facility permit for  
16 a new hazardous waste treatment facility may be issued in Oregon.

17 68. The Army's proposed chemical weapons demilitarization  
18 incinerator is a proposal for a new treatment facility subject to  
19 certain of these findings.

20 69. Pursuant to ORS 466.020 the Commission has previously  
21 adopted rules at OAR 340, Division 120 which implement, in part,  
22 ORS 466.055 and ORS 466.060. These rules distinguish between new  
23 off-site disposal and treatment facilities and on-site  
24 facilities. New on-site facilities are exempted from certain of  
25 the statutory findings enumerated in ORS 466.055.

26 70. The proposed Umatilla incinerator is a proposal for a

1 new on-site treatment facility.

2 71. OAR 340-120-001(4) provides:

3 (4) New hazardous waste and PCB treatment and disposal  
4 facilities, other than land disposal facilities,  
5 located on the site of waste generation (on-site), are  
6 only subject to these parts of Division 120:

- 7 (a) 340-120-010(2)(c) - Technology and Design;
- 8 (b) 340-120-010(2)(e) - Property Line Setback;
- 9 (c) 340-120-010(2)(g) - Owner and Operator  
10 Capability;
- 11 (d) 340-120-010(2)(h) - Compliance History;
- 12 (e) 340-120-020 - Community Participation;
- 13 (f) 340-120-030 - Permit Application Fee.

14 72. OAR 340-120-010(2)(c) requires:

- 15 (c) *Technology and Design.* The facility shall  
16 use the best available technology as  
17 determined by the [Commission] for treatment  
18 and disposal of hazardous waste and PCB. The  
19 facility shall use the highest and best  
20 practicable treatment and/or control as  
21 determined by the [Commission] to protect  
22 public health and safety and the environment.

23 73. The Commission has broad discretion in determining the  
24 parameters for a BAT determination under OAR 340-120-010(2)(c).

25 In the absence of statutory or regulatory criteria, it is  
26 appropriate for the Commission to select specific criteria for  
27 evaluating best available technology on a case-specific basis.

28 74. Appropriate criteria for evaluating best available  
29 technology in this matter include the following:

- 30 A. Types, quantities and toxicity of discharges to  
31 the environment by operation of the proposed  
32 facility compared to the alternative technologies.
- 33 B. Risks of discharge from a catastrophic event or  
34 mechanical breakdown in operation of the proposed  
35 facility compared to the alternative technologies.
- 36 C. Safety of the operations of the proposed facility  
37 compared to the alternative technologies.

1 ///

2 D. The rapidity with which each of the technologies  
3 can destroy the stockpile.

4 E. Impacts that each of the technologies have on  
5 consumption of natural resources.

6 F. Time required to test the technology and have it  
7 fully operational; impacts of time on overall risk  
8 of stockpile storage.

9 75. Applying the BAT criteria adopted by the Commission and  
10 based on the administrative record the Army's proposed  
11 incineration technology satisfies the requirements for use of  
12 best available technology for destruction of agent at Umatilla.  
13 With the inclusion of carbon filters the proposed incineration  
14 technology will also employ the highest and best practicable  
15 emission control technology. The Commission's rationale for this  
16 finding includes the following considerations which are supported  
17 in detail by the record:

18 A. The proposed incineration technology is designed to  
19 have only minimal emissions of pollutants to the environment and  
20 will achieve an extremely high agent destruction removal  
21 efficiency (so-called six "9s" efficiency). The incineration  
22 technology may result in extremely minute air emissions including  
23 agent, metals, dioxins or similar chlorinated compounds.

24 However, in addition to being extremely small, these emissions  
25 will be temporary and well within allowable regulatory limits.

26 B. The proposed incineration technology is designed with a  
high level of redundancy to minimize risk of discharge from a  
catastrophic event or mechanical breakdown in operation. Each

1 alternative technology reviewed would involve at least similar  
2 and potentially greater operational risks, each alternative has  
3 significant technical uncertainties, and none has been subjected  
4 to the kind of actual testing and operation the baseline  
5 technology has undergone.

6 C. The proposed incineration technology has been designed  
7 and tested for safety in operations at other facilities. Actual  
8 experience with internal system release detection and containment  
9 exists. Alternative technologies reviewed pose technical safety  
10 issues and there is no experience with operations.

11 D. The proposed incineration technology is currently  
12 available and will result in the most rapid destruction of the  
13 agent stored at Umatilla, a factor that must be juxtaposed to the  
14 risk of continued storage.

15 E. Alternative technologies reviewed, with the exception  
16 of neutralization, are years away from actual operational  
17 availability.

18 F. Neutralization technology for HD, while currently  
19 undergoing laboratory bench-scale study, would entail lengthy  
20 delay at Umatilla due, among other constraints, to the need for  
21 staging of construction to allow energetics destruction by  
22 incineration prior to construction and operation of  
23 neutralization facilities.

24 G. With the exception of neutralization, technologies  
25 reviewed appear to involve little impact on natural resource  
26 consumption. Neutralization of HD could, however, have

1 ///

2 significant implications for water consumption and disposal, and  
3 would need substantial ecological impact analyses.

4 H. Alternative technologies reviewed face testing and  
5 operational hurdles which would add years of delay to the agent  
6 destruction program at Umatilla.

7 I. Comparative costs of alternative technologies is  
8 considered a factor only with respect to neutralization of HD  
9 which would add significantly to costs of agent destruction at  
10 Umatilla by necessitating construction of a neutralization  
11 facility in addition to the proposed incinerators.

12 In making the above findings with respect to best available  
13 technology, the Commission is particularly persuaded by the  
14 analysis of alternative technologies in BEST AVAILABLE TECHNOLOGY  
15 FINDINGS REPORT UMATILLA CHEMICAL DEPOT, November 1996, prepared for the  
16 Department by Ecology and Environment, Inc.; the REPORT ON DIOXINS,  
17 by Kristina Iisa, Oregon State University, October 1996 and  
18 testimony of Dr. Iisa before the Commission; testimony of Army  
19 Assistant Secretary Decker and staff provided on November 22,  
20 1996 concerning extensive delays associated with alternative  
21 technologies and potential natural resource impacts of bulk agent  
22 neutralization technology.

23 76. OAR 340-120-010(2)(e) requires:

24 (e) *Property Line Setback:*

25 (A) Hazardous waste and PCB treatment and  
26 disposal facilities, other than land disposal  
facilities, on the site of waste generation shall have  
at least a 250 foot separation between active waste  
management areas and facilities, and property



1 boundaries.

2 77. The proposed facility meets the requirement of a 250  
3 foot setback from the property line. The proposed facility would  
4 be significantly more than 250 feet (nearly one mile) from the  
5 nearest Umatilla Chemical Depot boundary.

6 78. OAR 340-120-010(2)(g) requires:

7 (g) *Owner and Operator Capability.* The owner,  
8 any parent company of the owner and the operator must  
9 demonstrate adequate financial and technical capability  
10 to properly construct and operate the facility. As  
11 evidence of financial capability, the following shall  
12 be submitted:

13 (A) Financial statements of the owner, any parent  
14 company of the owner, and the operator audited by an  
15 independent certified public accountant for three years  
16 immediately prior to the application;

17 (b) The estimated costs of construction and a  
18 plan detailing how the construction will be funded; and

19 (c) A three year projection, from the date the  
20 facility is scheduled to begin operating, of revenues  
21 and expenditures related to operating the facility.  
22 The projection should have sufficient detail to  
23 determine the financial capability of the owner, any  
24 parent company of the owner and the operator to  
25 properly operate the facility.

26 79. The Army will be the owner and principally responsible  
operator of the proposed facility. The Army has the legal  
responsibility to conduct the chemical weapons demilitarization  
program. The Army is currently managing operation of several  
agent incineration facilities. Although operations at the  
existing facilities have not been entirely without problems, the  
evidence is that the Army has adequately demonstrated the  
capability to properly construct and operate the facility.

The Army, as a department of the federal government, is  
exempt from hazardous waste law financial responsibility

1 requirements. However, private contractors, when selected, must  
2 demonstrate required financial responsibility as well as  
3 technical capability.

4 The Army has the capability to construct and operate the  
5 proposed facility. When a contractor is selected, a hazardous  
6 waste treatment permit modification will be required to make that  
7 contractor a co-permittee, and the contractor will then be  
8 required to demonstrate technical and financial capability as  
9 well.

10 80. OAR 340-120-010(2)(h) requires:

11 (h) *Compliance History.*

12 (a) The compliance history in owning and  
13 operating other similar facilities, if any, must  
14 indicate that the owner, any parent company of the  
15 owner and the operator have an ability and willingness  
16 to operate the proposed facility in compliance with the  
17 provisions of ORS 466 and any permit conditions that  
18 may be issued by the Department or Commission. As  
19 evidence of ability and willingness, the following  
20 shall be submitted:

21 (i) A listing of all responses to past actual  
22 violations identified by EPA or the appropriate state  
23 regulatory agency within the five years immediately  
24 preceding the filing of the requests for an  
25 Authorization to Proceed at any similar facility owned  
26 or operated by the applicant, owner, any parent company  
of the owner or operator during the period when the  
actions causing the violations occurred; and

(ii) Any written correspondence from EPA and the  
appropriate state regulatory agency which discusses the  
present compliance status of any similar facility owned  
or operated by the applicant, owner, any parent company  
of the owner or operator.

(B) Upon request of the Department, the applicant  
shall also provide responses to the past violations  
identified prior to the five years preceding the filing  
of an Authorization to Proceed and the specific  
compliance history for a particular facility owned or  
operated by the applicant, any parent company of the  
owner or operator.

26

1 ///

2 81. The Department staff report of November 1996 outlines  
3 in some detail the Army's compliance history at Johnston Atoll  
4 Chemical Agent Disposal (JACADs) facility and the Tooele Chemical  
5 Disposal facility, both considered relevant to the Commission's  
6 evaluation of the Army's compliance history for purposes of the  
7 pending permit application. While instances of non-compliance by  
8 the Army have been documented, most have been deemed relatively  
9 minor in nature and appropriate corrective actions have been  
10 taken by the Army to address the few more serious violations.  
11 The Department has had no unresolvable enforcement problems with  
12 respect to existing hazardous waste activities at the Umatilla  
13 Chemical Depot.

14 82. The regulations pertaining to the management of  
15 hazardous waste are voluminous and complex; nevertheless, strict  
16 enforcement is warranted. However, it is not unusual for a  
17 hazardous waste facility undergoing a compliance inspection to  
18 have violations, especially in the area of recordkeeping. The  
19 permit applicant has often self-reported permit violations at  
20 other facilities. The Army as owner and operator of the proposed  
21 Umatilla facility has demonstrated sufficient ability and  
22 willingness to operate the proposed facility in compliance with  
23 statutory and regulatory provisions.

24 ///

25 ///

26 ///

1 ///

2 83. OAR 340-120-020 requires:

3 Community Participation

4 340-120-020 (1) The Commission finds that local  
5 community participation is important in the siting and  
6 in reviewing the design, construction and operation of  
7 hazardous waste and PCB treatment and disposal  
8 facilities.

9 ...  
10 (3) The Director may appoint a committee [citizen  
11 committee] to review a proposed facility described in  
12 rule 340-120-001(4).

13 84. In view of the existing Governor's Advisory Committee,  
14 the Director has not appointed an additional citizens committee  
15 pursuant to OAR 340-120-020(3).

16 The Department and the Commission have engaged in an  
17 extensive effort to encourage both local and non-local citizen  
18 involvement in this permit application process. The extent of  
19 these efforts is reflected in the Commission's General Background  
20 Findings and in the administrative record. There has been  
21 opportunity for public input on all aspects of the permit  
22 application process including the health and ecological risk  
23 assessments and the legally required Commission findings. The  
24 public involvement has greatly assisted the Commission in its  
25 decisions.

26 85. ORS 466.055(5) requires a Commission finding that:

- 27 (5) The proposed hazardous waste or PCB treatment  
28 or disposal facility has no major adverse effect on  
29 either:
  - 30 (a) Public health and safety; or
  - 31 (b) Environment of adjacent lands.

32 The detailed human health and ecological risk assessments

1 conducted by the Army and by the Department did not show that the  
2 proposed facility will have major adverse effects on either human  
3 health and safety or the environment. The proposed facility uses  
4 engineering process controls and state of the art pollution  
5 abatement systems which will undergo extensive testing before  
6 operations commence. Revised permit conditions incorporate  
7 additional safeguards as specifically directed by the Commission  
8 at its meeting in Pendleton, Oregon on November 22, 1996. The  
9 proposed facility, if operated as designed and in accordance with  
10 the permit, will not have any major adverse effect on public  
11 health and safety, or to the environment of adjacent lands.

12 In making the above finding regarding no adverse effects,  
13 the Commission is particularly persuaded by the REPORT ON DIOXINS by  
14 Kristina Iisa, Oregon State University, October 1996, and Dr.  
15 Iisa's testimony before the Commission; the DRAFT PRE-TRIAL RISK  
16 ASSESSMENT PROPOSED UMATILLA CHEMICAL DEMILITARIZATION FACILITY, HERMISTON,  
17 OREGON, Vols. I and II prepared by Ecology and Environment, Inc.,  
18 April 1996; PERSPECTIVES ON THE UMATILLA QUANTITATIVE RISK ASSESSMENT  
19 RESULTS prepared by SAIC, September 1996 and testimony of Gary  
20 Boyd, SAIC, before the Commission November 22, 1996; and DEQ AND  
21 ECOLOGY & ENVIRONMENT RESPONSE TO RISK ASSESSMENT ISSUES, July 11, 1996

22 86. ORS 466.055(4) (a) requires a Commission finding that:

23 (4) The need for the facility is demonstrated by:

24 (a) Lack of adequate current treatment or  
25 disposal capacity in Oregon, Washington, Idaho, and  
26 Alaska to handle hazardous waste or PCB generated by  
Oregon Companies;

(b) A finding that operation of the proposed  
facility would result in a higher level of protection  
of the public health and safety or environment; or

1 (c) Significantly lower treatment or disposal  
2 costs to Oregon Companies.

3 The proposed facility is a non-commercial, sole purpose on-  
4 site treatment facility. The requirements of ORS 466.055(4) are  
5 directed at commercial facilities. Nevertheless, the Commission  
6 finds that the operation of the proposed facility will reduce,  
7 and eventually eliminate, the risk to surrounding communities  
8 from continued storage of the chemical agents and munitions for  
9 which there is presently no disposal option. The need for the  
10 facility is demonstrated because operation of the proposed  
11 facility will result in a higher level of protection for public  
12 health and safety and for the environment.

13 Now, therefore, IT IS ORDERED that:

14 1. These findings, conclusions and order shall constitute  
15 the Commission's final permit decision and response to public  
16 input.

17 2. Nothing contained herein shall be deemed to waive or  
18 restrict any authority of the Commission or any other entity of  
19 the State of Oregon to take such action as may be deemed  
20 necessary within the scope of their respective authorities to  
21 prevent or abate an imminent hazard to public health or the  
22 environment.

23 3. These findings, conclusions and order are based upon  
24 representation of the permittee and evidence in the  
25 administrative record. Upon evidence of any material  
26 misrepresentation or material change in facts, the Commission  
reserves the right, in its discretion, to reopen these

1 proceedings.

2 4. The Commission shall issue the hazardous waste  
3 treatment permit to the United States Army containing the terms  
4 and conditions agreed upon by the Commission as of the date of  
5 this Order, including those additional permit conditions  
6 specifically ordered by the Commission as reflected in Attachment  
7 A to Appendix 3 which is incorporated herein.

8 5. This Order shall be an Order In Other Than A Contested  
9 Case, and no administrative appeal of the permit shall be  
10 provided to the applicant or third parties.

11 DATED this 10<sup>th</sup> day of February, 1997.

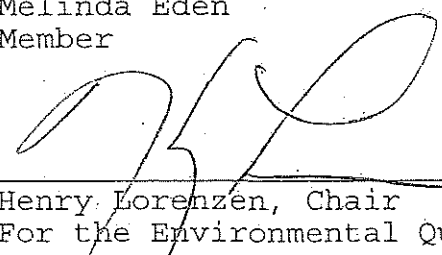
13 Henry Lorenzen  
Chair

14 Carol A. Whipple  
15 Vice-Chair

16 Linda A. McMahan  
17 Member

18 Tony Van Vliet  
Member

19 Melinda Eden  
20 Member

21   
22 \_\_\_\_\_  
23 Henry Lorenzen, Chair  
24 For the Environmental Quality Commission

25 LE:kt/LHE0336B.PLE

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2	1	Part B	RCRA HW Permit Application for Dept of the Arm	2 0 95 Applctn
3	1	Part B	RCRA HW Permit Application for Dept of the Arm	2 0 95 Applctn
4	1	Part B	RCRA HW Permit Application for Dept of the Arm	2 0 95 Applctn
5	1	Part B	RCRA HW Permit Application for Dept of the Arm	2 0 95 Applctn
6	1	Part B	RCRA HW Permit Application for Dept of the Arm	2 0 95 Applctn
7	1	Part B	RCRA HW Permit Application for Dept of the Arm	2 0 95 Applctn
8	1	Part B	RCRA HW Permit Application for Dept of the Arm	2 0 95 Applctn
9	1	Part B	RCRA HW Permit Application for Dept of the Arm	2 0 95 Applctn
10	1	Part B	RCRA HW Permit Application for Dept of the Arm	2 0 95 Applctn
11	1	Part B	RCRA HW Permit Application for Dept of the Arm	2 0 95 Applctn
12	1	Part B	RCRA HW Permit Application for Dept of the Arm	2 0 95 Applctn
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1696	80	CSEPP	Emergency Medical Preparedness Plan	5	29	96	Letter
1511	80	CSEPP	CSEPP Hazard Specific Annex to the state EOP	5	15	96	Letter
1898	80	CSEPP	CSEPP Exercise 5/9/95 report	5	14	96	Memo
1695	80	CSEPP	CSEPP Hazard Specific Annex to State EOP	5	13	96	Memo

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1578	80	CSEPP	CSEPP Exercise, May 1, 1996	5	2	96	Memo
1547	80	CSEPP	Chemical Accident/Incident Response Assist...	4	30	96	Report
1897	80	CSEPP	Letter regarding emergency response	4	17	96	Letter
1487	80	CSEPP	April 5, 96 Meeting Report	4	12	96	Report
1694	80	CSEPP	IRZ/PAZ Census Data	2	21	96	Memo
1213	80	CSEPP	Comments on "Appendix M" draft	2	12	96	Letter
1175	80	CSEPP	Reply to January 23-25 CSEPP Mtg	1	30	96	Letter
1043	80	CSEPP	Appendix M to CSEPP Planning Guidance	1	9	96	Letter
1070	80	CSEPP	Response to request for permit denial	1	9	96	Letter
926	80	CSEPP	Director Opposes Incineration	10	1	95	Article
927	80	CSEPP	Response to Recent Inquires	9	26	95	Memo
928	80	CSEPP	Emergency Public Info. Instrctn	9	25	95	Booklet
929	80	CSEPP	Warning you in an Emergency	9	25	95	Flyer
930	80	CSEPP	Status Update on UADA Progress	9	19	95	Letter
931	80	CSEPP	UMDA Mitigation Program	8	26	95	Memo
932	80	CSEPP	CAIRA Plan Support Requirement	8	16	95	Memo
1691	80	CSEPP	Recovery Presentation/Pendleton	7	12	95	Report
933	80	CSEPP	Reentry/Restoration Symposium	5	25	95	Letter
934	80	CSEPP	Reentry/Restoration Symposium	4	24	95	Letter
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935	80	CSEPP	Issue of PPE	4	10	95	Letter
936	80	CSEPP	Symposium on Recovery Issues	4	5	95	Report
937	80	CSEPP	CDCAC Mtg Handouts	4	5	95	Handouts
938	80	CSEPP	Arrangements for Meeting	2	24	95	Letter
939	80	CSEPP	FY 95 Funds	2	23	95	Letter
940	80	CSEPP	Clarification of a Misunderstand	2	9	95	Letter
941	80	CSEPP	Briefing on issues of Concern	2	7	95	Letter
1689	80	CSEPP	Emergency Response Concept Plan for CSEPP	1	27	95	Report
1688	80	CSEPP	Planning Guidelines for Recov. Phase Act.-CSEPP	11	22	94	Report
	80	CSEPP	CSEPP Library Materials	7	1	94	Biblio
1687	80	CSEPP	Re-entry/Restoration Plan Workbook	6	0	94	Wrkbk
942	80	CSEPP	Updated Schedules	10	18	93	Rlse/Fax
	80	CSEPP	Env Monitoring Chem. Welfare Agents	10	11	93	Memo
1658	80	CSEPP	Public Opinion Research	10	0	93	Report
943	80	CSEPP	The Facts	6	7	93	FctSht/Memo
944	80	CSEPP	The Facts	6	1	93	FctSht
945	80	CSEPP	The Facts	4	2	93	FctSht
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947	80	CSEPP	Calendar, Emerg. Public Info	0	0	93	Calendar
952	80	CSEPP	Emergency Operations Plan CSEPP Appendices	10	23	90	Report
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953	80	CSEPP	Draft Management Plan for Emerg. Response	7	0	89	Report
954	80	CSEPP	Implementing Procedures for Chem Accdnts	4	0	88	Report
955	80	CSEPP	Implementing Procedures for Chem Accdnts	4	0	88	Report

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957	80	CSEPP	CSEPP Information Folder	0	0	0	Folder
2077	81	CAIRA	Plan & Update Change 1 to UMCD CAIRA Plan, dated 4/96	7	31	96	Memo
2076	82	CSDP	N. Carolina Protocol for Indirect Exposure RA	8	0	96	Report
958	82	CSDP	CSDP What is it?	1	8	90	Handout
959	82	CSDP	Update, Response Activities	9	18	89	Memo
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965	82	CSDP	CSD Plan Supplement	3	27	87	Letter
1660	82	CSDP	CSDP Draft Programatic EIS	7	1	86	Report
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967	82	CSDP	Program Overview	0	0	0	Report
968	82	CSDP	The US Chem Stockpile Disposal Prog	0	0	0	Handout
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2104	85	CDCAC	Clarification of CDCAC Mtg listing for DEQ Rqmn	11	13	96	Letter
2105	85	CDCAC	Meeting Notice, 11/12/96 in Hermiston	11	12	96	Notice
2106	85	CDCAC	Regarding 10 Min. Prsntatn by Karyn Jones	10	24	96	Memo
2107	85	CDCAC	Orientation for New Executives/Brd/Commssn Me	10	10	96	Memo
2108	85	CDCAC	Transmittal of Review & Eval of Alt Tech Rpt	10	10	96	Memo
1905	85	CDCAC	Oct 7, 1996 CDCAC Meeting Notice	10	7	96	Notice
2129	85	CDCAC	Remarks of Dr. R Magee Before CDCAC 10/7/96	10	7	96	Remarks
1904	85	CDCAC	Transmittal of NRC "Review & Eval of Alt Tech"	9	26	96	Memo
2109	85	CDCAC	Memorandum of Understanding	9	23	96	Memo
1811	85	CDCAC	Response to RDaniels letter	8	15	96	Letter
1812	85	CDCAC	Additional response to 6/23/96 JStengle letter	8	8	96	Letter
1801	85	CDCAC	Response to JStengle 6/23/96 letter	7	25	96	Letter
1650	85	CDCAC	Memorandum of Understanding	7	19	96	MOU
1902	85	CDCAC	July 18, 1996 CDCAC Meeting Notice	7	18	96	Notice
1903	85	CDCAC	Alternative Tech Handouts from 7/18/96 meeting	7	18	96	Handouts
1901	85	CDCAC	Transmittal of requested material	7	15	96	Memo
2111	85	CDCAC	Effectiveness of DEQ Staff	7	15	96	Letter
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1597	85	CDCAC	Letter from JStengle	6	23	96	Letter
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1491	85	CDCAC	May 21, 96 meeting notice and agenda	4	19	96	Letter
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969	85	CDCAC	Intent of EQC Meeting	12	21	95	Letter
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1041	85	CDCAC	Future Oregon CAC Meetings	12	8	95	Letter
1071	85	CDCAC	Overheads: Overview of Chem Demil Program	11	29	95	Overview
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971	85	CDCAC	Ag Impact Assessment Workshop	11	1	95	Letter
972	85	CDCAC	Meeting Notice	9	20	95	Notice
973	85	CDCAC	Storage Issues	8	9	95	Memo
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979	85	CDCAC	Asses. Final Alt. Tech. Report	4	12	94	Letter
980	85	CDCAC	CDCAC Appointed By ERoberts Under Fed Law	8	6	93	Contract
981	85	CDCAC	Invite to 1st. CSEPP Meeting	8	22	90	Letter
982	85	CDCAC	Automation Workshops	8	22	90	Memo
983	85	CDCAC	Invite to Hearing on Dispostn Chem Agent	3	16	87	Letter
2102	86	FEMA/CDCAC Agrmnt	Cooperative Agreement with LMarsh Sig.	9	26	96	Agreement
1814	86	FEMA/CDCAC Agrmnt	Req. to extend coop agreemnt performance period	9	19	96	Letter
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1906	86	FEMA/CDCAC Agrmnt	Cooperative Agreement - FY94	3	29	96	Letter
1074	86	FEMA/CDCAC Agrmnt	Cooperative Agreement Close-out FY94	2	2	96	Letter
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1907	86	FEMA/CDCAC Agrmnt	Funding for CDCAC	4	10	95	Letter
1254	86	FEMA/CDCAC Agrmnt	Financial Assistance Application	6	3	94	Application
1253	86	FEMA/CDCAC Agrmnt	Invitation to apply for financial assistance	5	13	94	Letter
1073	86	FEMA/CDCAC Agrmnt	Memorandum of Understanding - CDCAC/DEQ	2	16	94	Memo
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2085	87	Combustion Risk	Ag Impact Assess Plan for Baseline Study Tooele	10	2	96	Report
1916	87	Combustion Risk	Transmittal of Draft Pre-Trial Burn R.A.-UMCDF	9	24	96	Memo
2086	87	Combustion Risk	Greenlaw Preliminary Risk Analysis Incin Prog	9	0	96	Report
1767	87	Combustion Risk	Information from RTI	8	28	96	Report
1603	87	Combustion Risk	Breastmilk Pathway of Concern Pre-Trial Burn R	8	7	96	Memo
2087	87	Combustion Risk	RA Protocol Chem Agent Disposal Facility	7	30	96	Letter
1703	87	Combustion Risk	Met info from Pat Hanrahan	7	11	96	EMail
1915	87	Combustion Risk	Transmittal of "US Chem Destr. Program:Views...	7	3	96	Memo
1604	87	Combustion Risk	Comparisons between quan.R.A. & Comp.R.A.	6	26	96	Letter
1605	87	Combustion Risk	Public Participation Record for Screening R.A.	5	20	96	Report
1598	87	Combustion Risk	JACADS Risk Assessment	5	28	96	Report
1914	87	Combustion Risk	Agri. Risk Assessmnt: material & transcript	5	15	96	Report
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2268	87	Combustion Risk	Draft Pre-Trial RA Proposed at Umatilla Chem.	4	0	96	Report
1651	87	Combustion Risk	Suppl.Risk Assess.Guidance for Superfund-Draft	3	27	96	Report
1497	87	Combustion Risk	Comparative Risk Assessment Option	3	0	96	Report
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1550	87	Combustion Risk	Review of the ANCDF SRA	2	26	96	Report
827	87	Combustion Risk	Review Draft Pre-Risk Assessment	2	22	96	Report
1179	87	Combustion Risk	Re: Letter dated 11/22/95	2	12	96	Letter
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1412	87	Combustion Risk	Tooele Chem Demil Screening Risk Assessment	2	0	96	Report
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1082	87	Combustion Risk	Surface water flows	1	14	96	Memo
1255	87	Combustion Risk	Clarification of Erosivity	1	12	96	FAX
1079	87	Combustion Risk	Watersheds	1	11	96	E-Mail
1080	87	Combustion Risk	WTI Risk Assessment Peer Review Meeting	1	11	96	Notes
1078	87	Combustion Risk	Response to Risk Assessment Wkplan comments	1	9	96	Letter
1411	87	Combustion Risk	Crop Health Risk Assessment	12	12	95	Report
984	87	Combustion Risk	WTI Workshop	11	30	95	FederalReg
1413	87	Combustion Risk	Final Screening Risk Assessment - Anniston,AL	11	30	95	Report
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1910	87	Combustion Risk	Study to determine if off-site meteorological.	4	3	95	Report
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1909	87	Combustion Risk	Suppl.guidance for Ecologic Risk Assessments	10	14	94	Report
2089	87	Combustion Risk	Representative Hanford Radiation Dose Estimate	5	21	94	Pamphlet
2306	87	Combustion Risk	Exposure Assessment Guidance for RCRA HW	4	0	94	Report
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988	90 Old Part B	RCRA Application	8	0	90 Applictn
989	90 Old Part B	RCRA Application	8	0	90 Applictn
990	90 Old Part B	RCRA Application	8	0	90 Applictn
991	90 Old Part B	RCRA Application	8	0	90 Applictn
992	90 Old Part B	RCRA Application	8	0	90 Applictn
993	90 Old Part B	RCRA Application	8	0	90 Applictn
994	90 Old Part B	RCRA Application	8	0	90 Applictn
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996	90 Old Part B	RCRA Application	8	0	90 Applictn
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1928	92 EQC Documents	UAD items for 8/22-23/96 EQC Meeting	8	8	96	Memo
1704	92 EQC Documents	Transmittal of additional info on UMCDF	8	7	96	Memo
1705	92 EQC Documents	Transmittal of info for EQC Meeting 8/22-23/96	8	7	96	Fax
1817	92 EQC Documents	EQC 7/11/96 worksession R.A.response issues	7	11	96	Report
1818	92 EQC Documents	Chemical Demil Program presentation for 7/11/9	7	11	96	Report
1927	92 EQC Documents	Transmittal of "US Chem Destr.Program:Views...	7	3	96	Memo
1602	92 EQC Documents	Transmittal of Documents to EQC	7	2	96	Memo
1601	92 EQC Documents	Invitation to submit Alt.Tech videos	7	2	96	Letter
1600	92 EQC Documents	Invitation to submit Alt.Tech videos	7	2	96	Letter
1599	92 EQC Documents	Invitation to submit Alt.Tech videos	7	2	96	Letter
1815	92 EQC Documents	Invitation to submit Alt.Tech videos	7	2	96	Letter
1626	92 EQC Documents	EQC Meeting Agenda for 6/11-12/96	6	27	96	Agenda
1652	92 EQC Documents	Interagency Agreement - DEQ & OSU	6	25	96	Agreement
1625	92 EQC Documents	Response to James Quigley 5/30/96 letter	6	24	96	Letter
1591	92 EQC Documents	Ltr to JHaley w/MHarrison Testimony to EQC	5	31	96	Letter
1552	92 EQC Documents	Ltr to JGorrell requesting additional info	5	31	96	Letter
1553	92 EQC Documents	May 17 Umatilla Discussion list of speakers	5	17	96	Memo
1926	92 EQC Documents	Karyn Jones' Written Testimony for 5/17/96 EQC	5	17	96	Reports
2065	92 EQC Documents	Status of Emergency Response	5	17	96	Prsntation
2066	92 EQC Documents	Material Submitted by Karyn Jones	5	17	96	Report
2067	92 EQC Documents	Comments of Destruction of Chem Weapons at UAD	5	17	96	Comments
1513	92 EQC Documents	EQC Worksession Agenda 5/16/96	5	16	96	Agenda
1583	92 EQC Documents	EQC Meeting Agenda for 5/16-17/96	5	16	96	Agenda
1584	92 EQC Documents	Air Quality Permit Overview for 5/16/96 EQC	5	16	96	Overheads
1925	92 EQC Documents	EQC Worksession air presentation 5/16/96	5	16	96	Overheads
2135	92 EQC Documents	EQC Work Session Potential Alt. to Incin	5	16	96	Video
2136	92 EQC Documents	EQC Work Session Potential Alt. to Incin	5	16	96	Video
2152	92 EQC Documents	EQC Work Session, Tape 1	5	16	96	Cassette
2153	92 EQC Documents	EQC Work Session, Tape 2	5	16	96	Cassette
2154	92 EQC Documents	EQC Work Session, Tape 3	5	16	96	Cassette
2155	92 EQC Documents	EQC Work Session, Tape 4	5	16	96	Cassette
2156	92 EQC Documents	EQC Work Session, Tape 5	5	16	96	Cassette
2068	92 EQC Documents	Umatilla Chemical Weapons Destruction Permits	5	7	96	Letter
1924	92 EQC Documents	Transmittal of Alternative Technologies info	5	3	96	Memo
1264	92 EQC Documents	Handout to EQC from Brett McKnight, DEQ	5	0	96	Binder

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2069	92	EQC Documents	Delay Granting of the Army's Permit	4	30	96	Letter
1919	92	EQC Documents	Minutes for 4/12/96 EQC Meeting	4	22	96	Minutes
1512	92	EQC Documents	Letter to Mick Harrison	4	19	96	Letter
1562	92	EQC Documents	Response to OEC ltr dated 4/9/96 by JCharles	4	18	96	Memo
1920	92	EQC Documents	Emergency Update for 5/17/96 EQC Meeting	4	18	96	Letter
1921	92	EQC Documents	Emergency Update for 5/17/96 EQC Meeting	4	18	96	Letter
1922	92	EQC Documents	Emergency Update for 5/17/96 EQC Meeting	4	18	96	Letter
1923	92	EQC Documents	Participation in Alts to Incin. discussion	4	18	96	Letter
1502	92	EQC Documents	HW Permit Presentation - Overheads	4	12	96	Overheads
1501	92	EQC Documents	Confirmation of Attendance to May 16 mtg	4	10	96	Letter
1500	92	EQC Documents	Letter from John Charles re: EQC Decisions	4	9	96	Letter
1916	92	EQC Documents	Umatilla Chemical Weapons Incinerators	3	15	96	Memo
1581	92	EQC Documents	Minutes of the 250th Meeting	2	23	96	Minutes
1216	92	EQC Documents	Presentation to the EQC	2	9	96	Letter
1217	92	EQC Documents	Presentation to the EQC	2	6	96	Letter
1042	92	EQC Documents	Provide Comments; Video	12	26	95	Letter
1032	92	EQC Documents	Adoption of Rules Chapter 340	4	25	86	Memo
2114	94	Meeting Notes	Natl Chem Agent Demil Wrkgrp Mtg	11	14	96	Memo
2112	94	Meeting Notes	Next Scheduled Teleconference 10/17/96	10	9	96	Fax
1937	94	Meeting Notes	Papers from Env. Forum II-Salt Lake, UT 10/3/96	10	3	96	Papers
1936	94	Meeting Notes	Agenda-Workgroup Teleconference 10/7/96	9	24	96	Fax
1935	94	Meeting Notes	Exec summary of Env. Forum Denver, CO 7/10/96	9	23	96	Transcripts
2113	94	Meeting Notes	Chem Agent Demil-Wrkgrp Conference Call Summar	8	13	96	Summary
1837	94	Meeting Notes	Chem Demil Forum - Denver 7/10/96	7	10	96	Notes
1836	94	Meeting Notes	Chem. Demil. Wkgrp - Conf. Call Summary - 6/11/96	6	11	96	Summary
1554	94	Meeting Notes	Chem Demil Conf. Call agenda for 6/11/96	6	5	96	Agenda
1934	94	Meeting Notes	Agenda-munitions rule conf call/mtg 5/29/96	5	20	96	Agenda
1503	94	Meeting Notes	Dioxin and Health Truth or Consequences	4	13	96	Flyer
1933	94	Meeting Notes	Dioxin Conference - 4/13/96	4	13	96	Papers
1504	94	Meeting Notes	Chem Demil Workgroup Conference Call	4	8	96	Memo
1226	94	Meeting Notes	Teleconference w/Army re: Various Issues	3	6	96	Agenda
1225	94	Meeting Notes	Notice for March 8, 96 Teleconference	3	4	96	Notice
1224	94	Meeting Notes	Sequester Risk Assessment Mtg, Feb. 27-29, 96	2	27	96	Agenda
1223	94	Meeting Notes	Summary Feb 13, 96 Teleconference	2	21	96	Summary
1190	94	Meeting Notes	Perimeter Monitoring Conference Call	2	15	96	Agenda
1222	94	Meeting Notes	Agenda Feb 15, 96 Teleconference	2	15	96	Agenda
1555	94	Meeting Notes	Chem Demil 2/13/96 Conf call summary	2	13	96	Notes
1089	94	Meeting Notes	Umatilla status Teleconference	2	8	96	Agenda
2318	94	Meeting Notes	12/12/95 CAD Conference Call Summary	1	24	96	Memo
1086	94	Meeting Notes	Army Quarterly Meeting	12	13	95	Agenda
1272	94	Meeting Notes	EQC Meeting at Headquarters	12	13	95	Agenda
1221	94	Meeting Notes	Summary Dec 12, 95 Teleconference	12	12	95	Summary
1220	94	Meeting Notes	Notes Nov 7, 95 Pentagon Mtg	11	21	95	Summary
1219	94	Meeting Notes	Summary Aug 15-16, 95 Quarterly Mtg Army/DEQ	11	15	95	Summary
1218	94	Meeting Notes	Summary Oct 25, 95 Teleconference	11	13	95	Letter
1273	94	Meeting Notes	Teleconferences, Risk Assess.	11	8	95	Agendas

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1407	94	Meeting Notes	Minutes from CTUIR meeting Nov.1, 1995	11	1	95	Minutes
1274	94	Meeting Notes	Meeting Notes	10	25	95	Memo
2281	94	Meeting Notes	Briefing Book	10	25	95	Binder
1275	94	Meeting Notes	Witness Testimony Open Statmnt	10	12	95	Statmnt
1181	94	Meeting Notes	Agenda - DEQ/Army Quarterly Mtg 8/15-16/95	8	15	95	Agenda
1690	94	Meeting Notes	Meeting with DOH-5/26/95	5	26	95	Notes
1276	94	Meeting Notes	DEQ/Army Quarterly Meeting Minutes 5/24/95	5	24	95	Minutes
1277	94	Meeting Notes	Conference Call, ANCDF Permit App	4	21	95	Summary
1408	94	Meeting Notes	Comments on Draft Meeting Notes of 2/28/95	4	11	95	Notes
1087	94	Meeting Notes	Meeting Minutes - CSEPP/DEQ	3	28	95	Minutes
1932	94	Meeting Notes	Minutes-DEQ/Emerg.Management Meeting 3/28/95	3	28	95	Minutes
1180	94	Meeting Notes	Quarterly Mtg with ARMY/EPA/DEQ 3/21-22/95	3	22	95	Minutes
1278	94	Meeting Notes	Meteorological Data	3	21	95	Hndout
	94	Meeting Notes	Meeting Notice	1	23	95	Notice
	94	Meeting Notes	Meeting Notice	12	14	94	Notice
1279	94	Meeting Notes	Open House-Meeting Notice	11	16	94	Notice
1280	94	Meeting Notes	UMCDF Air Permit Application	11	2	94	Notes
1152	94	Meeting Notes	Quarterly Mtg Notes/Aug2-3,1994/Final	10	20	94	Notes
1151	94	Meeting Notes	EPA-US ARMY Meeting in DC	10	18	94	List/Nts
	94	Meeting Notes	CDCAC Meeting Notice	10	12	94	Notice
1150	94	Meeting Notes	Quarterly Mtg Notes/Aug2-3,1994/Draft	9	23	94	Notes
1149	94	Meeting Notes	ANAD Chem Demil Meeting	8	17	94	List/Nts
1148	94	Meeting Notes	Risk Assessment Roster	8	16	94	List
1147	94	Meeting Notes	Review Comments on ANAD Chem Demil Draft R.A.	8	5	94	Notes
1146	94	Meeting Notes	USACMDA Chem Demil Mtg Notice	7	26	94	Notice
1144	94	Meeting Notes	Chem Demil Mtg Summary Draft - 4/12-13/94	7	18	94	Notes
1145	94	Meeting Notes	Risk Assessmnt Mtg Summary Draft - 6/21-23/94	7	18	94	Notes
	94	Meeting Notes	CDCAC Meeting Notice	6	29	94	Notice
1143	94	Meeting Notes	CDCAC Meeting Notice	6	1	94	Notice
1142	94	Meeting Notes	CDCAC Meeting Notice	5	17	94	Notice
	94	Meeting Notes	Hearing on Alternative Technologies	5	3	94	Memo
1141	94	Meeting Notes	UMDA Denver Demil Meeting	4	12	94	Handouts
2115	94	Meeting Notes	Public Information Materials for CSDP Requeste	9	30	93	Letter
1140	94	Meeting Notes	Alternative Technologies Forum Draft Agenda	6	30	93	Agenda
1139	94	Meeting Notes	Final Meeting Notes from 12/9-11/92 Meeting	4	13	93	Minutes
1138	94	Meeting Notes	Draft Meeting Notes from 12/9-11/92 Meeting	1	15	93	Minutes
1137	94	Meeting Notes	Chem Demil Conference Call 10/21/92	10	21	92	Attachments
1136	94	Meeting Notes	USACMDA & Nerve Agent Wrkgrp list	9	29	92	List
1135	94	Meeting Notes	Agenda Chem Demil Conference Call 10/21/92	9	24	92	Agenda
1134	94	Meeting Notes	Tech Orientation Wrkshp Attendance Roster	9	5	90	List
1133	94	Meeting Notes	Notes from Cathy Massimino 6/8/90	6	8	90	Notes
1132	94	Meeting Notes	Agenda-Intergovern.consultation & coordination	4	10	90	Agenda
1131	94	Meeting Notes	Umatilla Sign in Sheet 10/18-19/89	10	18	89	List
1130	94	Meeting Notes	ICCB Meeting - 8/17/87	8	18	89	Notes
1129	94	Meeting Notes	IAG Meeting 6/6/89 Portland - Roster	6	6	89	List
1127	94	Meeting Notes	Agenda - for IAG meeting 5/18/89	5	18	89	Notes

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1128	94 Meeting Notes	DEQ/EPA/Army IAG Meeting Roster - 5/18/89	5	18	89	Agenda
1126	94 Meeting Notes	RCRA Corrective Action Order Wkshp - 2/22-23/8	2	22	89	Agenda
1125	94 Meeting Notes	Proposed schedule site specific, NEPA Documents	1	3	89	Schedule
1123	94 Meeting Notes	Tooele Incinerator Project meeting - 11/28/88	11	28	88	Notes
1122	94 Meeting Notes	Results of Steering Committee Meeting-10/26/88	11	16	88	Memo
1124	94 Meeting Notes	Intergov Consultation & Coordination Board	11	15	88	List
1120	94 Meeting Notes	Emerg Response Steering Committee Mtg Attendee	11	3	88	List
1121	94 Meeting Notes	Review Team Members Roster	11	3	88	List
1117	94 Meeting Notes	Chem Demil Meeting Minutes 2/88	5	5	88	Minutes
1119	94 Meeting Notes	Minutes from meeting in Pasadena 11/12-13/87	1	21	88	Minutes
1116	94 Meeting Notes	On-Site Inspectors for monitoring compliance	12	15	87	Memo
1118	94 Meeting Notes	Notes from UAD Conference Call - 12/87	12	0	87	Notes
1115	94 Meeting Notes	24hr On-Site Inspection/Computer Link-Up	11	18	87	Letter
1114	94 Meeting Notes	Highlites from 11/12-13/87 RCRA/Army Mtg	11	0	87	Summary
1113	94 Meeting Notes	Meeting w/Army 11/12-13-97	10	16	87	Memo
1111	94 Meeting Notes	Interim report based on plant visit/RCRA Revie	9	25	87	Report
1110	94 Meeting Notes	Notice re: Mtg on Long-Term Low-Dose Exposure	9	3	87	FedReg
1112	94 Meeting Notes	Briefing outlines submitted to Army 9/1/87	9	2	87	Letter
1109	94 Meeting Notes	UAD RCRA facility investigation-draft workplan	5	19	87	Letter
1108	94 Meeting Notes	Minutes from 3/87 meetings with Army	5	6	87	Minutes
1107	94 Meeting Notes	Attendees at Mtg W/EPA SWMU at Umatilla 5/5/87	5	5	87	List
1106	94 Meeting Notes	Draft Minutes of 3/87 meetings in Aberdeen	4	14	87	Memo
1104	94 Meeting Notes	Meeting notes from 5/25/87 - Chem Demil wrkgrp	3	25	87	Notes
1105	94 Meeting Notes	Attendees at 3/25/87 EPA State Meeting	3	25	87	List
1103	94 Meeting Notes	Conference call agenda for 2/5/87	2	5	87	Memo
1102	94 Meeting Notes	UAD Conference Call Notes	0	0	87	Notes
1101	94 Meeting Notes	Agenda, Chem Demil RCRA App. Mtg 9/25-26/86	9	9	86	Memo
1100	94 Meeting Notes	Attendees for 8/29/86 Chem Demil Mtg	8	29	86	List
1099	94 Meeting Notes	Agenda, Chem Demil RCRA App Mtg 8/29/86	8	18	86	Memo
1098	94 Meeting Notes	Notes from 5/13-14/86 DOA-EPA Mtg	7	17	86	Notes
1097	94 Meeting Notes	Schedule of conference calls - Chem Demil wkgr	7	11	86	Memo
1096	94 Meeting Notes	Installation Points of Contact for Chem Demil	5	29	86	Memo
1095	94 Meeting Notes	Report on 5/13-14/86 EPA/DA Meeting	5	13	86	Report
1094	94 Meeting Notes	National Meeting EPA/DOD Task Force 5/13-14/86	5	6	86	Memo
1091	94 Meeting Notes	Directions to Aberdeen Proving Grounds	0	0	0	Map
1092	94 Meeting Notes	Meeting Attendees Fed & State	0	0	0	List
1093	94 Meeting Notes	Notes	0	0	0	Notes
1499	95 Guidance Documents	Guidance for Total Organics	3	1	96	Report
1227	95 Guidance Documents	EPA Region 10-Suppl. Risk Assess. Superfund	2	0	96	Document
1230	95 Guidance Documents	Guidance for Total Organics - Final Draft Rpt	1	26	96	Report
2272	95 Guidance Documents	User's Guide for the Industrial Source Complex	7	19	95	Binder
	95 Guidance Documents	Pre-Proposed Munitions Rule	6	21	95	Lette
1557	95 Guidance Documents	Wkshp on Assessing Risks from...	3	22	95	Workbook
	95 Guidance Documents	Civil Admin. Enforcmnt Action	3	13	95	Action
1429	95 Guidance Documents	Draft Protocol-Anniston	2	6	95	Report
1292	95 Guidance Documents	Tooele Safety Issues	1	17	95	Report

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1291	95	Guidance Documents	CMA/EPA BIF Wrkshop	1	0	95	Trnscrip
	95	Guidance Documents	4068.Mgmt Standards for HW.	11	14	94	Rule
1290	95	Guidance Documents	Meteorological Monitoring Plan	7	29	94	Report
	95	Guidance Documents	Alternative Technologies /Army	4	1	94	Flyer
1653	95	Guidance Documents	Addendum to Methodology for Assessing Health R	11	10	93	Report
	95	Guidance Documents	Federal Register/Proposed Rule	10	25	93	Fed Reg
	95	Guidance Documents	Federal Register/Proposed Rule	10	20	93	Fed Reg
1289	95	Guidance Documents	Public Opinion Survey	10	1	93	Report
	95	Guidance Documents	Highest Best Trtmt Required	9	24	93	Rules
	95	Guidance Documents	Proposed Nerve Agent Inc Proc	10	6	92	Report
	95	Guidance Documents	Fed Fac Compliance Act	0	0	92	Regs.
	95	Guidance Documents	Chemical Weapons Disposal	11	10	91	Report
	95	Guidance Documents	HW Incinerator Proposed Contrl	3	1	90	Report
	95	Guidance Documents	HW Incinerator Proposed Contrl	3	1	90	Report
1289	95	Guidance Documents	Wkshp Review RCRA Trial Burn	5	9	89	Report
1287	95	Guidance Documents	PIC Control for HW Incinerator	4	1	89	Report
1286	95	Guidance Documents	HW Incineration Measurement	3	28	89	Report
1285	95	Guidance Documents	Trial Burn Observation Guide	3	1	89	Report
1284	95	Guidance Documents	Reviewing Trial Burn Reports	2	10	89	Report
1282	95	Guidance Documents	Permit Conditions & Trial Burn	1	1	89	Report
1283	95	Guidance Documents	HW Incinerator Inspection Man.	1	1	89	Report
1295	95	Guidance Documents	CO Control HW Incinerator	9	9	88	Report
1419	95	Guidance Documents	Emer Resp Prog Guidance/Final	11	30	87	Report
	95	Guidance Documents	M P F Heating Curve	10	1	87	Misc
1295	95	Guidance Documents	HW Incinerator Permits	7	1	83	Report
1281	95	Guidance Documents	Metals Partitioning	0	0	0	Report
1293	95	Guidance Documents	Safely Destroying Chem Weap	0	0	0	Brochure
1294	95	Guidance Documents	Permit Conditions & Trial Burn	0	0	0	Report
1307	96	Regulations	Permit Denial Appeals, DA sig.	9	12	95	EMail
1306	96	Regulations	Pre-Proposed Munitions Rule	5	21	95	Letter
1305	96	Regulations	Draft Military Munitions	5	25	95	Letter
1304	96	Regulations	Redraft of Mltry Motns Rule	5	18	95	Letter
1303	96	Regulations	Utah Administrative Code	1	5	95	Report
1302	96	Regulations	Highest & Best Treatment	11	26	94	OAR
1301	96	Regulations	Chemical Destruction Program	0	0	93	Regs
842	96	Regulations	Fed Reg. Dpsl Chem Agents	3	3	92	Notice
1300	96	Regulations	House Bill No. 465	2	26	92	Bill
843	96	Regulations	Reopening of Public Comment Prd	2	26	92	Fed. Reg.
1299	96	Regulations	Federal Facility Compliance	1	3	92	Act
1297	96	Regulations	Amendmnt to Owners & Operators	4	24	90	Letter
1298	96	Regulations	Amedment to Owners & Operators	4	13	90	Letter
871	96	Regulations	Long- Term Exposure to GA, GB	12	22	87	Fed Reg
1839	96	Regulations	Federal Register re: RCRA BDAT	11	7	86	Federal Reg
877	96	Regulations	Intent to Prepare EIS	4	9	85	Fed Reg
1182	96	Regulations	Applicability of the NEPA to RCRA	5	22	79	Memo
	98	Various Vendor Info	Note: Indvdl Documents Do Not Have Admin #				

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2094	99 Misc - Demil	Petitioners 1st set of Doc Prod Rqst to UDEQ	10	29	96	Letter
1939	99 Misc - Demil	Greenlaw Suit in Utah re: TOCDF	8	8	96	Findings
1938	99 Misc - Demil	Greenlaw Notice of Intent to Sue TOCDF	6	28	96	Notice
1627	99 Misc - Demil	Affidavit of Steve Jones	6	3	96	Affidavit
1556	99 Misc - Demil	Greenlaw Suit in Utah	5	28	96	Report
1816	99 Misc - Demil	Greenlaw Utah Complaint	5	1	96	Complaint
2092	99 Misc - Demil	State & Tribal Forum on Risk-Based Decsn	10	16	95	Annncmt
1183	99 Misc - Demil	Environment Arkansas!BBS	9	27	95	FileListing
1184	99 Misc - Demil	Survey of Opinions and Behaviors	9	5	95	Letter
1364	99 Misc - Demil	Hermiston Office Activities Report #2	8	8	95	Memo
	99 Misc - Demil	Umatilla Project Activities	8	8	95	Memo
1363	99 Misc - Demil	Citizens Advisory Meeting	8	2	95	Agenda
1361	99 Misc - Demil	Military Procuremnt Subcommittee Hearing 7/13/9	7	13	95	Report
1362	99 Misc - Demil	John Nunn, CDCAC	7	13	95	Testmny
1365	99 Misc - Demil	Pblc Ntce Johnston Atoll Chem.	6	28	95	Notice
1360	99 Misc - Demil	Proposed Rule Stage - #4068	11	14	94	FedReg
1366	99 Misc - Demil	Disp of Chem Agents & Munition	5	26	94	Present
1359	99 Misc - Demil	Hearing on Alt. Tech.	5	3	94	Memo
1358	99 Misc - Demil	Proposed Rule Stage - #3746	10	25	93	FedReg
1357	99 Misc - Demil	Part II Risk Mngmt for Accidental Release	10	20	93	FedReg
1356	99 Misc - Demil	DOD Authorization Act	2	2	93	Act
	99 Misc - Demil	CSDP Schedule	12	10	92	Schedule
2131	99 Misc - Demil	Proposed Umatilla Nerve Agent Incin Process	10	6	92	Process
19	99 Misc - Demil	Facility Management Plan	3	0	92	Plan
1355	99 Misc - Demil	House Bill No. 465	2	26	92	Bill
2130	99 Misc - Demil	Internatl Citizens Accord on Chem Weapns Disps	11	10	91	Mtg Notes
1354	99 Misc - Demil	Prgrss Updte Interm Remdtn Actn	7	23	91	Memo
1353	99 Misc - Demil	A/E Support in Doc. Preparatn	1	2	91	Memo
1344	99 Misc - Demil	GAO Report	10	3	90	Letter
1343	99 Misc - Demil	Automation Workshops	9	21	90	Letter
1342	99 Misc - Demil	DEQ Mts Army Env Branch Part B	8	24	90	Memo
1341	99 Misc - Demil	Visit to JACADs, Shkdn Opertn	8	14	90	Report
1340	99 Misc - Demil	RGIs Changed, One RSM	6	29	90	Letter
	99 Misc - Demil	US & Soviet Agrmnt Chem Weapons	6	6	90	Letter
1339	99 Misc - Demil	DOD Draft Tstmny Stockple	4	3	90	Memo
1338	99 Misc - Demil	Programs schedules Revision 2	3	0	90	Scheduls
2322	99 Misc - Demil	Hazardous Waste Facility Permit Fee	11	2	89	Memo
1337	99 Misc - Demil	Proposed Decision to Deny Prmt	8	30	89	Letter
1336	99 Misc - Demil	Popping Furnace Admin Record	8	29	89	Chart
23	99 Misc - Demil	Popping Furnace Administrative Record	8	29	89	Chart
	99 Misc - Demil	Issuance of RCRA Permit Furnce	7	19	89	Letter
1335	99 Misc - Demil	CSDP Dsgn & Opertn	1	6	89	Letter
1334	99 Misc - Demil	Replcmnt Dir. RCRA Revisions	1	0	89	Rplcmnt
1333	99 Misc - Demil	Installation Restrtrtn Program	8	2	88	Report
1332	99 Misc - Demil	UMDA Deactivation Furnace	3	14	88	Letter
1331	99 Misc - Demil	Joint Legsltve Committee	2	10	88	Tstmory



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1330	99 Misc - Demil	Minimum Operating Temperatures	12	14	87	Memo
1329	99 Misc - Demil	Automatic waste Feed Monitring	11	10	87	Memo
1328	99 Misc - Demil	Issues of Concern to Reg. 4	10	28	87	Memo
1327	99 Misc - Demil	Summary of Responses, NOD CSD	10	13	87	Report
1326	99 Misc - Demil	Army Reports Nrve Agnt Toole	9	22	87	Memo
1325	99 Misc - Demil	App Review Comments HW Prmt	9	9	87	Notes
1324	99 Misc - Demil	Conference Call, ERT Assistce	4	23	87	Memo
1323	99 Misc - Demil	RCRA Facility Invest. Constrnts	4	1	87	Letter
1322	99 Misc - Demil	Evaluation of Cntrl Lvis	3	20	87	Memo
1321	99 Misc - Demil	Review of Material on TAGA	1	6	87	Letter
1318	99 Misc - Demil	State of Indiana Part B Review	12	19	86	Report
1319	99 Misc - Demil	Lexington Bluegrass Army Depot	12	19	86	Report
1317	99 Misc - Demil	Request of Info. on Proposed Incin.	11	20	86	Letter
1313	99 Misc - Demil	Work Assign., Generic CAD Review, Fnl Delivrbl	11	6	86	Letter
1316	99 Misc - Demil	Nerve Agnt Demil Project	10	28	86	Memo
1315	99 Misc - Demil	Nrve Agnt Dispsl. at Umatilla	9	24	86	Tstmny
1312	99 Misc - Demil	CSDS National Alternative	9	18	86	Chklst
1314	99 Misc - Demil	Information on Corrective Actn	9	4	86	Memo
1345	99 Misc - Demil	Inactive Burning Pad	8	5	86	Invntry
1346	99 Misc - Demil	Agent H Burial Pits	8	5	86	Invntry
1347	99 Misc - Demil	Missile Fuel Burning Pits	8	5	86	Invntry
1348	99 Misc - Demil	Decontaminated GB drum burial site	8	5	86	Invntry
1349	99 Misc - Demil	Demil & Decontmntn of VX Bomb	8	5	86	Invntry
1350	99 Misc - Demil	Laundry Settling Tanks, HW Activities	8	5	86	Invntry
1351	99 Misc - Demil	Ammunition Surveillance Test Area	8	5	86	Invntry
1352	99 Misc - Demil	Opn Burning Detonation OB/OD Area	8	5	86	Invntry
1320	99 Misc - Demil	Facility Management Plan	7	31	86	Plan
1311	99 Misc - Demil	Prmt Issues Rltd to US Army	5	8	86	Memo
1308	99 Misc - Demil	Fig. Metal Parts Furnace	0	0	0	Figures
1309	99 Misc - Demil	Indicator Tubes for Detection of TNT	0	0	0	Report
1310	99 Misc - Demil	Regulated Activities UMAD	0	0	0	Notes
2093	99 Misc - Demil	BRAC Realignment and Closure Env Restoration	0	0	0	Brochure
2283	255 Alternative Tech.	Videotape footage of various alternatives	8	13	96	Letter
2284	255 Alternative Tech.	Demilitarization Alternative Technology	7	2	96	Letter
2282	255 Alternative Tech.	Agent 313 Technology by Commodore	6	21	96	Letter
2301	255 Alt Technology	M4 CEP Tour	0	0	0	Video
2302	255 Alt Technology	EcoLogic Toronto Update	0	0	0	Video
2303	255 Alt Technology	EcoLogic Chemical Demilitarization Update	0	0	0	Video
2300	270 News Articles	Still Nervous; Northwest Reports	7	14	96	Video
2285	275 Public Outreach	UAD Incin Facility Impact on Airshed Pollutant	1	3	95	Agenda
2304	287 RA & Met Station	Phase 1 Quantitative RA, for Umatilla Chem.	4	0	96	Report
2298	287 RA & Met Station	One year of On-Site Met Data	9	12	95	Letter
2293	287 RA & Met Station	Draft ISCSTDFE Model	6	5	95	Drctns
2292	287 RA & Met Station	Meteorological Data Comparison	5	3	95	Letter
2291	287 RA & Met Station	Comparison of Met Data from UMDA & US Generatn	4	10	95	Report
2296	287 RA & Met Station	Revised Met Monitoring Plan for Umatilla Depot	2	23	95	Report

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2287	287	RA & Met Station	Met Stations System Audit	2	1	95	Letter
2289	287	RA & Met Station	UADA Audit	12	20	94	Memo
2286	287	RA & Met Station	Review of Met Monitoring Plan	11	15	94	Letter
2288	287	RA & Met Station	Met Monitoring Plan	11	7	94	Memo
2295	287	RA & Met Station	Response to OR DEQ Review Comments	11	7	94	Report
2297	287	RA & Met Station	Met Monitoring Plan for the Umatilla Depot	7	15	94	Report
2290	287	RA & Met Station	Hermiston Air Quality & Met Monitoring Plan	1	0	94	Report
2294	287	RA & Met Station	Response to OR DEQ System Audit For UMDA Met	0	0	0	Report
2299	294	Meeting Notes	Quarterly Meeting Notes for 8/2-3/94	10	20	94	Letter

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Item #	Heading #	Heading	Document	Type			
				MM	DD	YY	
2017	3	Environ. Permits	Draft Hazardous Waste Permit	4	5	96	Permit
2117	4	Part B Support	Does Tooele Data Demonstrate Compliance?	10	8	96	Memo
1669	4	Part B Support	Utah Federal Court Decision	8	13	96	Legal Doc
1628	4	Part B Support	BDAT Minimum Technology Standard Applicable RCR	3	15	96	Memo
2219	7	Official Comments	Public Comments Received 4/5/96 to 11/15/96	11	16	96	Letter
2195	7	Official Comments	Public Comments Received 4/5/96 to 11/15/96	11	15	96	Letter
2215	7	Official Comments	Public Comments Received 4/5/96 to 11/15/96	11	15	96	Letter
2217	7	Official Comments	Public Comments Received 4/5/96 to 11/15/96	11	15	96	Letter
2223	7	Official Comments	Public Comments Received 4/5/96 to 11/15/96	11	15	96	Letter
2222	7	Official Comments	Public Comments Received 4/5/96 to 11/15/96	11	15	96	Letter
2225	7	Official Comments	Public Comments Received 4/5/96 to 11/15/96	11	15	96	Letter
2224	7	Official Comments	Public Comments Received 4/5/96 to 11/15/96	11	15	96	Letter
2228	7	Official Comments	Public Comments Received 4/5/96 to 11/15/96	11	15	96	Letter
2230	7	Official Comments	Public Comments Received 4/5/96 to 11/15/96	11	15	96	Letter
2229	7	Official Comments	Public Comments Received 4/5/96 to 11/15/96	11	15	96	Letter
2227	7	Official Comments	Public Comments Received 4/5/96 to 11/15/96	11	15	96	Letter
2226	7	Official Comments	Public Comments Received 4/5/96 to 11/15/96	11	15	96	Letter
2246	7	Official Comments	Public Comments Received 4/5/96 to 11/15/96	11	15	96	Report
2267	7	Official Comments	Public Comments Received 4/5/96 to 11/15/96	11	15	96	Rpt/Lttr
2266	7	Official Comments	Public Comments Received 4/5/96 to 11/15/96	11	15	96	Rpt/Lttr
2212	7	Official Comments	Public Comments Received 4/5/96 to 11/15/96	11	15	96	Rpt/Lttr
2231	7	Official Comments	Public Comments Received 4/5/96 to 11/15/96	11	14	96	Letter
2194	7	Official Comments	Public Comments Received 4/5/96 to 11/15/96	11	14	96	Letter
2218	7	Official Comments	Public Comments Received 4/5/96 to 11/15/96	11	14	96	Letter
2197	7	Official Comments	Public Comments Received 4/5/96 to 11/15/96	11	14	96	Letter
2220	7	Official Comments	Public Comments Received 4/5/96 to 11/15/96	11	14	96	Letter
2221	7	Official Comments	Public Comments Received 4/5/96 to 11/15/96	11	14	96	Letter
2234	7	Official Comments	Public Comments Received 4/5/96 to 11/15/96	11	14	96	Letter
2241	7	Official Comments	Public Comments Received 4/5/96 to 11/15/96	11	14	96	Letter
2260	7	Official Comments	Public Comments Received 4/5/96 to 11/15/96	11	13	96	Letter
2216	7	Official Comments	Public Comments Received 4/5/96 to 11/15/96	11	13	96	Letter
2193	7	Official Comments	Public Comments Received 4/5/96 to 11/15/96	11	13	96	Letter
2237	7	Official Comments	Public Comments Received 4/5/96 to 11/15/96	11	13	96	Letter
2238	7	Official Comments	Public Comments Received 4/5/96 to 11/15/96	11	13	96	Letter
2192	7	Official Comments	Public Comments Received 4/5/96 to 11/15/96	11	12	96	Letter
2243	7	Official Comments	Public Comments Received 4/5/96 to 11/15/96	11	12	96	Letter
2244	7	Official Comments	Public Comments Received 4/5/96 to 11/15/96	11	12	96	Letter
2190	7	Official Comments	Public Comments Received 4/5/96 to 11/15/96	11	9	96	Letter
2191	7	Official Comments	Public Comments Received 4/5/96 to 11/15/96	11	9	96	Letter
2188	7	Official Comments	Public Comments Received 4/5/96 to 11/15/96	11	4	96	Letter
2185	7	Official Comments	Public Comments Received 4/5/96 to 11/15/96	10	31	96	Letter
2187	7	Official Comments	Public Comments Received 4/5/96 to 11/15/96	10	30	96	Letter
2186	7	Official Comments	Public Comments Received 4/5/96 to 11/15/96	10	30	96	Letter
2184	7	Official Comments	Public Comments Received 4/5/96 to 11/15/96	10	28	96	Letter

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2182	7	Official Comments	Public Comments Received 4/5/96 to 11/15/96	10	22	96	Letter
2183	7	Official Comments	Public Comments Received 4/5/96 to 11/15/96	10	21	96	Letter
2180	7	Official Comments	Public Comments Received 4/5/96 to 11/15/96	10	17	96	Letter
2177	7	Official Comments	Public Comments Received 4/5/96 to 11/15/96	9	24	96	Letter
2178	7	Official Comments	Public Comments Received 4/5/96 to 11/15/96	9	24	96	Letter
2181	7	Official Comments	Public Comments Received 4/5/96 to 11/15/96	9	23	96	Letter
2189	7	Official Comments	Public Comments Received 4/5/96 to 11/15/96	9	1	96	Letter
2171	7	Official Comments	Public Comments Received 4/5/96 to 11/15/96	8	23	96	Letter
2167	7	Official Comments	Public Comments Received 4/5/96 to 11/15/96	8	22	96	Letter
2168	7	Official Comments	Public Comments Received 4/5/96 to 11/15/96	8	22	96	Letter
2169	7	Official Comments	Public Comments Received 4/5/96 to 11/15/96	8	22	96	Letter
2170	7	Official Comments	Public Comments Received 4/5/96 to 11/15/96	8	22	96	Letter
2172	7	Official Comments	Public Comments	8	22	96	Testimony
2165	7	Official Comments	Public Comments Received 4/5/96 to 11/15/96	8	13	96	Letter
2179	7	Official Comments	Public Comments Received 4/5/96 to 11/15/96	8	11	96	Letter
2175	7	Official Comments	Public Comments Received 4/5/96 to 11/15/96	8	1	96	Letter
2174	7	Official Comments	Public Comments Received 4/5/96 to 11/15/96	7	10	96	Letter
2214	7	Official Comments	Public Comments Received 4/5/96 to 11/15/96	6	14	96	Letter
1786	7	Official Comments	Public Comments Received 4/5/96 to 11/15/96	6	13	96	Letter
1787	7	Official Comments	Public Comments Received 4/5/96 to 11/15/96	6	13	96	Letter
2164	7	Official Comments	Public Comments Received 4/5/96 to 11/15/96	6	13	96	Letter
2176	7	Official Comments	Public Comments Received 4/5/96 to 11/15/96	6	12	96	Letter
1791	7	Official Comments	Public Comments Received 4/5/96 to 11/15/96	6	12	96	Letter
2256	7	Official Comments	Public Comments From Hermiston Public Hearing	6	10	96	Transcript
1785	7	Official Comments	Public Comments Received 4/5/96 to 11/15/96	6	10	96	Letter
2173	7	Official Comments	Public Comments Received 4/5/96 to 11/15/96	6	10	96	Letter
2211	7	Official Comments	Public Comments Received 4/5/96 to 11/15/96	6	10	96	Letter
2210	7	Official Comments	Public Comments Received 4/5/96 to 11/15/96	6	10	96	Letter
2209	7	Official Comments	Public Comments Received 4/5/96 to 11/15/96	6	10	96	Letter
2213	7	Official Comments	Public Comments Received 4/5/96 to 11/15/96	6	10	96	Letter
2205	7	Official Comments	Public Comments Received 4/5/96 to 11/15/96	6	9	96	Letter
2255	7	Official Comments	Public Comments From Pendleton Public Hearing	6	7	96	Transcript
2204	7	Official Comments	Public Comments Received 4/5/96 to 11/15/96	6	6	96	Letter
2254	7	Official Comments	Public Comments from Kennewick Public Hearing	6	5	96	Transcript
2206	7	Official Comments	Public Comments Received 4/5/96 to 11/15/96	6	2	96	Letter
1784	7	Official Comments	Public Comments Received 4/5/96 to 11/15/96	5	30	96	Letter
1790	7	Official Comments	Public Comments Received 4/5/96 to 11/15/96	5	30	96	Letter
2200	7	Official Comments	Public Comments Received 4/5/96 to 11/15/96	5	29	96	Letter
2201	7	Official Comments	Public Comments Received 4/5/96 to 11/15/96	5	29	96	Letter
2202	7	Official Comments	Public Comments Received 4/5/96 to 11/15/96	5	29	96	Letter
2232	7	Official Comments	Public Comments Received 4/5/96 to 11/15/96	5	29	96	Statement
2253	7	Official Comments	Public Comments Received From PDX Pblc Hearing	5	29	96	Testimony
2203	7	Official Comments	Public Comments Received 4/5/96 to 11/15/96	5	28	96	Letter
1788	7	Official Comments	Public Comments Received 4/5/96 to 11/15/96	5	15	96	Letter

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1783	7	Official Comments	Public Comments Received 4/5/96 to 11/15/96	4	29	96	Letter
1789	7	Official Comments	Public Comments Received 4/5/96 to 11/15/96	4	26	96	Letter
2198	7	Official Comments	Public Comments Received 4/5/96 to 11/15/96	4	26	96	Letter
1782	7	Official Comments	Public Comments Received 4/5/96 to 11/15/96	4	25	96	Letter
1781	7	Official Comments	Public Comments Received 4/5/96 to 11/15/96	4	19	96	Letter
1780	7	Official Comments	Public Comments Received 4/5/96 to 11/15/96	4	15	96	Letter
1779	7	Official Comments	Public Comments Received 4/5/96 to 11/15/96	4	12	96	Letter
1778	7	Official Comments	Public Comments Received 4/5/96 to 11/15/96	4	11	96	Letter
1777	7	Official Comments	Public Comments Received 4/5/96 to 11/15/96	4	9	96	Letter
1776	7	Official Comments	Public Comments Received 4/5/96 to 11/15/96	4	7	96	Letter
1773	7	Official Comments	Public Comments Received 4/5/96 to 11/15/96	4	5	96	Letter
1771	7	Official Comments	Public Comments Received 4/5/96 to 11/15/96	3	29	96	Letter
1770	7	Official Comments	Public Comments Received 4/5/96 to 11/15/96	3	20	96	Letter
2196	7	Official Comments	Public Comments Received 4/5/96 to 11/15/96	11	27	95	Letter
2208	7	Official Comments	Public Comments Received 4/5/96 to 11/15/96	11	22	95	Letter
2199	7	Official Comments	Public Comments Received 4/5/96 to 11/15/96	8	22	95	Letter
2166	7	Official Comments	Public Comments Received 4/5/96 to 11/15/96	0	0	0	Report
2245	7	Official Comments	Public Comments Received 4/5/96 to 11/15/96	0	0	0	Letter
2242	7	Official Comments	Public Comments Received 4/5/96 to 11/15/96	0	0	0	Letter
2240	7	Official Comments	Public Comments Received 4/5/96 to 11/15/96	0	0	0	Letter
2239	7	Official Comments	Public Comments Received 4/5/96 to 11/15/96	0	0	0	Letter
2233	7	Official Comments	Public Comments Received 4/5/96 to 11/15/96	0	0	0	Letter
2236	7	Official Comments	Public Comments	0	0	0	Letter
2235	7	Official Comments	Public Comments	0	0	0	Letter
2232	7	Official Comments	Public Comments	0	0	0	Letter
2207	7	Official Comments	Public Comments Received 4/5/96 to 11/15/96	0	0	0	Drawings
2264	8	Public Notices	UAD Public Comments By CTUIR	11	15	96	Binder
2265	8	Public Notices	UAD Public Comments By Karyn Jones	11	15	96	Binder
1729	8	Public Notices	"Your Opinion counts!"-for 8/22-23/96 EQC Mtg	8	20	96	NewsAdv
1683	8	Public Notices	"Your Opinion Counts!"-Info Meeting Notice	8	17	96	NewsArt
1675	8	Public Notices	"Your Opinion Counts!"-Info Meeting Notice	8	3	96	NewsArt
2263	8	Public Notices	UAD Public Comments 6/17/96-11/15/96	6	17	96	Binder
1565	8	Public Notices	Chance to Comment on Extension, Comment Period	6	17	96	Notice
1566	8	Public Notices	Chance to Comment on Extension, Comment Period	6	17	96	Notice
2158	8	Public Notices	Umatilla Public Hearing, Tape 1, Hermiston	6	10	96	Cassette
2159	8	Public Notices	Umatilla Public Hearing, Tape 2, Hermiston	6	10	96	Cassette
2160	8	Public Notices	Umatilla Demilitarization Public Hearing Tape	5	29	96	Cassette
2161	8	Public Notices	Umatilla Demilitarization Public Hearing Tape	5	29	96	Cassette
2162	8	Public Notices	Umatilla Army Depot Public Hearing, Pndltn, Kn	5	13	96	Cassette
2262	8	Public Notices	UAD Public Comments 5/13/96-6/17/96	5	13	96	Binder
1447	8	Public Notices	Chance to Comments	4	5	96	NewsArt
1562	8	Public Notices	Chance to Comment on Findings and Risk Asses.	4	5	96	Notice
1563	8	Public Notices	Chance to Comment on Proposed Haz Waste Permit	4	5	96	Notice
1564	8	Public Notices	Chance to Comment on Proposed Air Quality Perm	4	5	96	Notice

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1841	8	Public Notices	Fact Sheet for Draft HW Permit	4	5	96	Fact Sheet
1951	9	Governor Corres.	Letter of Concern to EPA re: RCRA issues	1	22	96	Letter
1378	9	Governor Corres.	Response to 2/22&3/7,96 Ltrs from PDeFazio	3	19	96	Letter
1953	9	Governor Corres.	Letter to DeFazio from Governor	4	3	96	Letter
1952	9	Governor Corres.	Letter to Gov from DeFazio	3	25	96	Letter
1531	9	Governor Corres.	Rpt on Status of Umatilla Permitting Decisions	5	31	96	Memo
1967	9	Governor Corres.	GDecker response to Gov letter 10/7/96	11	7	96	Letter
1968	9	Governor Corres.	Letter to WPerry re:EQC	10	14	96	Letter
1966	9	Governor Corres.	Response to D173Letter from JChien	11	8	96	Letter
1077	10	Correspondence	Letter from ROrton to DeFazio	5	6	96	Letter
1671	10	Correspondence	DeFazio's Reponse to Army comments 7/15/96	7	15	96	Letter
1707	10	Correspondence	White House Correspondence	7	17	96	Letter
1708	10	Correspondence	PMCD memo re: EQC Meeting 8/22/96	8	27	96	Memo
1847	10	Correspondence	Response letter to Wendell Ford	9	14	96	Letter
2261	10	Correspondence	Public Comment Received Ater 11/15/96	11	18	96	Letter
1854	15	CTUIR	Unable to attend EQC Briefing on 4/12/96	4	12	96	Letter
1567	15	CTUIR	CTUIR/SSRP Follow-up on DEQ Briefing to EQC	4	26	96	Letter
1629	15	CTUIR	Response to 4/26/96 letter	5	26	96	Letter
1611	32	Other Reports	M55 Rocket Separation Study	11	22	85	Report
1548	32	Other Reports	US Chem Weapons Destruction Program	9	0	94	Report
1426	55	Alternative Tech	Recommendations for Disposal	3	7	94	Report
1692	55	Alternative Tech	CTUIR Material given to EQC	4	12	96	Comments
1988	55	Alternative Tech	Promise of Alternative Technologies	10	30	96	Report
1810	80	CSEPP	Governor's CSEPP concerns for FEMA and Army	7	1	96	Letter
1697	80	CSEPP	UMCDF OEM Presentation to EQC-invitation	8	15	96	Letter
1698	80	CSEPP	UMCDF OEM Presentation to EQC-invitation	8	16	96	Letter
1699	80	CSEPP	UMCDF OEM Presentation to EQC-invitation	8	16	96	Letter
1700	80	CSEPP	UMCDF OEM Presentation to EQC-invitation	8	16	96	Letter
1701	80	CSEPP	UMCDF OEM Presentation to EQC-invitation	8	16	96	Letter
1702	80	CSEPP	UMCDF OEM Presentation to EQC-invitation	8	16	96	Letter
2083	80	CSEPP	Comments to be entertained by EQC	11	13	96	Letter
2075	80	CSEPP	November 5-6, 1996 Agenda Proposal	10	14	96	Memo
2077	81	CAIRA Plan & Update	Change 1 to UMCD CAIRA Plan, dated 4/96	7	31	96	Memo
2269	87	Combustion Risk	Draft Pre-Trial RA Proposed at Umatilla Chem.	4	0	96	Report
2268	87	Combustion Risk	Draft Pre-Trial RA Proposed at Umatilla Chem.	4	0	96	Report
2257	92	EQC Documents	Tape 1, Sides 1 & 4, EQC in Pendleton	11	22	96	Cassette
2258	92	EQC Documents	Tape 2, Side 6,2, and 5, EQC in Pendleton	11	22	96	Cassette
2259	92	EQC Documents	Tape 3, Side 3, EQC in Pendleton	11	22	96	Cassette
2044	92	EQC Documents	DEQ Directors Recommendations to EQC on BAT	11	22	96	Fax
2045	92	EQC Documents	Proposed Frmt Conditions from Commission Mtgs	11	22	96	Attch B
2046	92	EQC Documents	Dept. Recommended Permit Cndtns from Commn Mt	11	22	96	Cndtn
2047	92	EQC Documents	Qstns about proposed UMCDF	11	21	96	Memo
2050	92	EQC Documents	Transmittal of Public Comments	11	18	96	Memo
2048	92	EQC Documents	Concerns regarding Emergency Preparedness Issu	11	15	96	Letter

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2146	92	EQC Documents	Tape 1, Side 1 and Side 3	11	15	96	Cassette
2147	92	EQC Documents	Tape 2, Side 2 and Side 4	11	15	96	Cassette
2148	92	EQC Documents	Tape 3,	11	15	96	Cassette
2049	92	EQC Documents	Response to Umatilla Documents for 11/15/96	11	14	96	Memo
2051	92	EQC Documents	EQC Meeting 11/14-15/96 in Portland	11	14	96	Agenda
2149	92	EQC Documents	Tape 3	11	14	96	Cassette
2150	92	EQC Documents	Tape 2, Side 2 and Side 4	11	14	96	Cassette
2151	92	EQC Documents	Tape 1, Side 1 and Side 3	11	14	96	Cassette
2055	92	EQC Documents	Transmittal of Umatilla Doc in Prep for 11/15/	11	6	96	Memo
2056	92	EQC Documents	Best Available Technology Finding	11	5	96	Memo
2057	92	EQC Documents	Notice to Persons Interested in Proposed Incin	11	0	96	Notice
2072	92	EQC Documents	Copy of OSU Dioxin Paper	10	31	96	Memo
2058	92	EQC Documents	Rpt to Questions on Dioxin Formation at UMCDF	10	29	96	Report
2062	92	EQC Documents	EQC Work Session 9-27-96	10	27	96	Minutes
2053	92	EQC Documents	EQC Meeting 11/22/96 in Pendleton	10	24	96	Agenda
2052	92	EQC Documents	EQC Meeting 11/22/96 in Pendleton	10	23	96	Agenda
2054	92	EQC Documents	EQC Meeting 11/14-15/96 in Portland	10	23	96	Agenda
2059	92	EQC Documents	EQC Minutes 10/11/96 Regular Meeting	10	11	96	Minutes
2060	92	EQC Documents	Handout for 10-11-96 EQC Meeting	10	11	96	Handout
2157	92	EQC Documents	EQC Meeting, Umatilla Portion	10	11	96	Cassette
1825	92	EQC Documents	EQC Meeting Agenda for 10/10-11/1996	10	10	96	Agenda
2061	92	EQC Documents	EQC Work Session 10-10-96	10	10	96	Minutes
2137	92	EQC Documents	Side 6 and Side 8	9	27	96	Cassette
2138	92	EQC Documents	Side 5 and Side 7	9	27	96	Cassette
1822	92	EQC Documents	EQC Meeting Agenda for 9/27/96	9	27	96	Agenda
1823	92	EQC Documents	Discussion of proposed permit condition-UMCDF	9	27	96	Report
1824	92	EQC Documents	Discussion of ORS466.055 Findings	9	27	96	Report
2063	92	EQC Documents	Discussion of ORS 466.055b Findings	9	27	96	Memo
2071	92	EQC Documents	Executive Summary from the NRC report on AltTe	9	25	96	Memo
1821	92	EQC Documents	Response to HLorenzen's 9/5/96 letter	9	17	96	Letter
2064	92	EQC Documents	EQC 9-27-96 Meeting in Portland	9	13	96	Agenda
2070	92	EQC Documents	November EQC Meeting	9	13	96	Memo
1820	92	EQC Documents	EQC Worksession 9/27/96 list of goals	9	12	96	Memo
1775	92	EQC Documents	Leak incident at Tooele, Utah	9	10	96	Report
1774	92	EQC Documents	Public survey and public info activities	8	31	96	Memo
1769	92	EQC Documents	Agenda Item H, EQC Meeting 8/23/96 BAT	8	28	96	Letter
1768	92	EQC Documents	UMCDF OEM Presentation to EQC	8	27	96	Letter
1819	92	EQC Documents	EQC Meeting notes from 8/22/96	8	27	96	Notes
2139	92	EQC Documents	Tape 1, EQC Meeting	8	23	96	Cassette
2140	92	EQC Documents	Tape 2, EQC Meeting	8	23	96	Cassette
2141	92	EQC Documents	Tape 3, EQC Meeting	8	23	96	Cassette
1706	92	EQC Documents	EQC Meeting Agenda for 8/22-23/96	8	22	96	Notice
1930	92	EQC Documents	Written Testimony from KJones 8/22/96	8	22	96	Reports
1931	92	EQC Documents	Letter from Rep.Chuck Norris	8	22	96	Letter

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2144	92	EQC Documents	Tape 1, EQC Meeting, Afternoon Session	8	22	96	Cassette
2145	92	EQC Documents	Tape 2, EQC Meeting, Afternoon Session	8	22	96	Cassette
2142	92	EQC Documents	Tape 1, EQC Meeting, Evening Session	8	22	96	Cassette
2143	92	EQC Documents	Tape 2, EQC Meeting, Evening Session	8	22	96	Cassette
1929	92	EQC Documents	DWysocki unable to attend August EQC meeting	8	13	96	Letter
1772	92	EQC Documents	Request for attendance to 8/22/96 EQC Mtg	8	8	96	Letter
1928	92	EQC Documents	UAD items for 8/22-23/96 EQC Meeting	8	8	96	Memo
1704	92	EQC Documents	Transmittal of additional info on UMCDF	8	7	96	Memo
1705	92	EQC Documents	Transmittal of info for EQC Meeting 8/22-23/96	8	7	96	Fax
1817	92	EQC Documents	EQC 7/11/96 worksession R.A.response issues	7	11	96	Report
1818	92	EQC Documents	Chemical Demil Program presentation for 7/11/9	7	11	96	Report
1927	92	EQC Documents	Transmittal of "US Chem Destr. Program Views...	7	3	96	Memo
1602	92	EQC Documents	Transmittal of Documents to EQC	7	2	96	Memo
1601	92	EQC Documents	Invitation to submit Alt.Tech videos	7	2	96	Letter
1600	92	EQC Documents	Invitation to submit Alt.Tech videos	7	2	96	Letter
1599	92	EQC Documents	Invitation to submit Alt.Tech videos	7	2	96	Letter
1815	92	EQC Documents	Invitation to submit Alt.Tech videos	7	2	96	Letter
1626	92	EQC Documents	EQC Meeting Agenda for 6/11-12/96	6	27	96	Agenda
1652	92	EQC Documents	Interagency Agreement - DEQ & OSU	6	25	96	Agreement
1625	92	EQC Documents	Response to James Quigley 5/30/96 letter	6	24	96	Letter
1551	92	EQC Documents	Ltr to JHaley w/MHarrison Testimony to EQC	5	31	96	Letter
1552	92	EQC Documents	Ltr to JGorrell requesting additional info	5	31	96	Letter
1553	92	EQC Documents	May 17 Umatilla Discussion list of speakers	5	17	96	Memo
1926	92	EQC Documents	Karyn Jones' Written Testimony for 5/17/96 EQC	5	17	96	Reports
2065	92	EQC Documents	Status of Emergency Response.	5	17	96	Prsntation
2066	92	EQC Documents	Material Submitted by Karyn Jones	5	17	96	Report
2067	92	EQC Documents	Comments of Destruction of Chem Weapons at UAD	5	17	96	Comments
1513	92	EQC Documents	EQC Worksession Agenda 5/16/96	5	16	96	Agenda
1583	92	EQC Documents	EQC Meeting Agenda for 5/16-17/96	5	16	96	Agenda
1584	92	EQC Documents	Air Quality Permit Overview for 5/16/96 EQC	5	16	96	Overheads
1925	92	EQC Documents	EQC Worksession air presentation 5/16/96	5	16	96	Overheads
2135	92	EQC Documents	EQC Work Session Potential Alt. to Incin	5	16	96	Video
2136	92	EQC Documents	EQC Work Session Potential Alt. to Incin	5	16	96	Video
2152	92	EQC Documents	EQC Work Session, Tape 1	5	16	96	Cassette
2153	92	EQC Documents	EQC Work Session, Tape 2	5	16	96	Cassette
2154	92	EQC Documents	EQC Work Session, Tape 3	5	16	96	Cassette
2155	92	EQC Documents	EQC Work Session, Tape 4	5	16	96	Cassette
2156	92	EQC Documents	EQC Work Session, Tape 5	5	16	96	Cassette
2068	92	EQC Documents	Umatilla Chemical Weapons Destruction Permits	5	7	96	Letter
1924	92	EQC Documents	Transmittal of Alternative Technologies info	5	3	96	Memo
1264	92	EQC Documents	Handout to EQC from Brett McKnight, DEQ	5	0	96	Binder
2069	92	EQC Documents	Delay Granting of the Army's Permit	4	30	96	Letter
1919	92	EQC Documents	Minutes for 4/12/96 EQC Meeting	4	22	96	Minutes
1512	92	EQC Documents	Letter to Mick Harrison	4	19	96	Letter



Index of Documents Submitted to the EQC  
Appendix 2

Item #	Heading #	Heading	Document	MM	DD	YY	Type
1582	92	EQC Documents	Response to OEC ltr dated 4/9/96 by JCharles	4	18	96	Memo
1920	92	EQC Documents	Emergency Update for 5/17/96 EQC Meeting	4	18	96	Letter
1921	92	EQC Documents	Emergency Update for 5/17/96 EQC Meeting	4	18	96	Letter
1922	92	EQC Documents	Emergency Update for 5/17/96 EQC Meeting	4	18	96	Letter
1923	92	EQC Documents	Participation in Alts to Incin. discussion	4	18	96	Letter
1502	92	EQC Documents	HW Permit Presentation - Overheads	4	12	96	Overheads
1501	92	EQC Documents	Confirmation of Attendance to May 16 mtg	4	10	96	Letter
1500	92	EQC Documents	Letter from John Charles re: EQC Decisions	4	9	96	Letter
1918	92	EQC Documents	Umatilla Chemical Weapons Incinerators	3	15	96	Memo
1581	92	EQC Documents	Minutes of the 250th Meeting	2	23	96	Minutes
1216	92	EQC Documents	Presentation to the EQC	2	9	96	Letter
1217	92	EQC Documents	Presentation to the EQC	2	6	96	Letter
1042	92	EQC Documents	Provide Comments; Video	12	26	95	Letter
1032	92	EQC Documents	Adoption of Rules Chapter 340	4	25	86	Memo
2301	255	Alt Technology	M4 CEP Tour	0	0	0	Video
2302	255	Alt Technology	EcoLogic Toronto Update	0	0	0	Video
2303	255	Alt Technology	EcoLogic Chemical Demilitarization Update	0	0	0	Video

## SUMMARY OF PUBLIC COMMENTS AND COMMISSION RESPONSES

Hazardous Waste Treatment and Storage Permit and  
ORS 466.055 and 466.060 Criteria

U.S. Army Umatilla Chemical Depot  
Umatilla Chemical Demilitarization Facility  
I.D. Number: OR6 213 820 917

February 7, 1997

This Response to Comments document has the following Sections:

- |                       |                                |
|-----------------------|--------------------------------|
| I. Introduction       | III. Direction From Commission |
| II. Comments Received | IV. Response to Comments       |

### I. INTRODUCTION

The U.S. Army has applied for a hazardous waste treatment and storage permit to incinerate chemical agent munitions. The incineration treatment of the chemical agents, along with the various munition components consisting of explosives, propellants, and metal casings, is sometimes referred to as "demilitarization."

The Department of Environmental Quality reviewed the hazardous waste permit application and determined that the application was complete in accordance with Title 40 Code of Federal Regulations [40 CFR] Section 124.3.<sup>1</sup> The Department then issued for public comment the draft hazardous waste permit and the air contaminant discharge permit. Also issued for public comment was the Pre-Trial Burn Risk Assessment [PreRA], and, an invitation to comment on the ORS 466.055 and 466.060 criteria pursuant to which the Environmental Quality Commission must make affirmative findings before it can issue the hazardous waste permit. The comment period ended November 15, 1996.<sup>2</sup> At a meeting held on November 22, 1996, the Department was directed by the Commission to finalize the hazardous waste permit decisions.



<sup>1</sup> Adopted as Oregon Rule at OAR 340-100-002.

<sup>2</sup> The original comment period was extended on June 15, 1996.

## II. Comments Received

All comments received during the comment period were provided to the Commission for its review. The comments were also placed in the administrative record maintained at the Department office in Bend.

At the November 22, 1996 meeting the Department provided to the Commission a summary of the comments received during the comment period. In general, the following statements can be made about the comments received.

### Statistics

- 188 submittals (both verbal testimony and written comments) were received and entered into the administrative record. A submittal may have contained anywhere from one comment to tens of comments. Two submittals were noted but did not contain any testimony.
- Out of the 188 submittals, 67 were from the immediate region (e.g., Hermiston), 33 were from the region (e.g., Tri-Cities and Pendleton), and 88 were from Out-of-Region (e.g., Portland).
- Of the 67 submittals received from the immediate region, 48 (72%) were in favor of issuing the permit; 19 (28%) were not in favor of issuing the permit).
- Of the 33 submittals received from the region, 12 (36%) were in favor of issuing the permit; 21 (64%) were not in favor of issuing the permit.
- Of the 88 submittals from out-of-region, 6 (7%) were in favor of issuing the permit; 82 (93%) were not in favor of issuing the permit.

### General

- The vast majority of the comments were directed towards the Commission's findings of the ORS criteria. Very few submittals dealt directly with specific conditions of the hazardous waste permit or specific items with the PreRA.
- Based on testimony from the several Commission meetings, the Commission directed that several additional permit conditions be included in the hazardous waste permit.
- Submittals received from the U.S. Army and EPA Region 10 did contain many comments on specific conditions of the permit.

Issue: Incineration Is The Best Available Technology

120 submittals contained comments regarding whether incineration represents best available technology. The significant comments are listed below.

Agree

- Incineration has been found by independent experts to be an acceptable technology
- JACADS and Tooele are operating effectively and efficiently.
- Currently, incineration is best available technology.
- Alternative technologies are immature for chemical agent.
- There are no viable alternative technology for metal parts and energetics except incineration.
- EPA and Department of Health and Human Services contends that incineration is a safe and proven method.
- Continued storage is not a technology.
- Incineration has more control than similar industrial applications.
- Need more time to develop information on alternative technologies.

Does Not Agree

- Incineration is unsafe and costly.
- JACADS and Tooele have had experiences of upsets and operational problems.
- Incineration emits toxic chemicals and would/could effect human health, the ecology, and agricultural crops.
- "Closed-loop" technologies are better because they do not emit toxic chemicals.
- Reconfiguration and storage, or continued storage alone, and then wait for a better treatment technology is preferable.
- Other countries are using alternative technologies.
- Some alternative technologies have commercial scale applications.

Issue: The Facility Will Not Cause An Adverse Effect To Human Health Or The Environment

66 submittals contained comments regarding whether an incineration facility is needed. The significant comments are listed in the following column.

Agree

- The permit should be issued to get rid of the threat posed by chemical agent munitions
- Findings and recommendations from the NRC conclude that incineration is safe
- Delays will cause increased exposure from leaks
- Incineration is a safe technology
- Johnston Atoll ecological monitoring has shown no adverse effect

Does Not Agree

- A comparative assessment between incineration and alternative technologies is necessary to reach a decision.
- Incineration will emit dioxins and other toxins which at low dosages will create human health and environmental harm.
- The Pre-Trial Burn Risk Assessment is flawed because it omitted issues such as not evaluating certain pathways, not evaluating synergistic effects, not accounting for all the potential chemical emissions, etc.,
- The Chemical Stockpile Emergency Preparedness Program (CSEPP) is not prepared; the permit

should not be issued until it is. Sirens are not working, schools are not pressurized, inadequate resources at local level, the Emergency Operations Center is not pressurized and must use gas masks in an emergency, inadequate notification to immediate community, etc.,.

Issue: Applicant Has Demonstrated Ability And Willingness To Operate The Facility In Compliance. And, Applicant Has Demonstrated Financial And Technical Capability.

24 submittals contained comments regarding whether the Applicant (U.S. Army) has demonstrated adequate capability. The significant comments are listed below:

Agree

- Tooele and JACADS are built and operated well
- There is trust in the government that they have the expertise and care to insure safe operation

Does Not Agree

- The Army has not been able to operate the JACADS and Tooele facilities adequately
- The Army has had a history of misrepresentation, misinformation, and deceit
- The Army has been fined at JACADS by EPA for non-compliance

Issue: The Facility Is Needed

41 submittals contained comments regarding whether an incineration facility is needed. The significant comments are listed below.

Agree

- The risk of storage, and storage operations are more than the risk of incineration

Does Not Agree

- Risk of storage is exaggerated and there is no need to rush to incinerate
- The risk of storage can be lessened by reconfiguration

Issue: Public Participation

27 submittals contained comments regarding public participation. The significant comments are listed below.

Agree

- Commenters appreciated the opportunity to address the Commission face-to-face
- Citizens have been active and informed on the project

Does Not Agree

- The State has not engaged in a government-to-government relationship with the Confederated Tribes of the Umatilla Indian Reservation [CTUIR]
- DEQ has acted as an advocate of incineration, or, not as an advocate for the environment

- Public comment period was extended
- DEQ has maintained an office in Hermiston
- Commission and Department decision-makers were not at some public forums
- There is too much information to review and not enough time for people to understand all the issues

#### Various Issues:

Several submittals contained comments regarding various issues. These issues mentioned are listed below.

##### Agree with Permitting

- The Chemical Stockpile Emergency Preparedness Program (CSEPP) is not prepared; the permit should be issued to get rid of the threat posed by chemical agent munitions.
- Objection to commenters from out-of-area trying to stop the project
- There is adequate oversight for the project
- Willing to accept processing risk over risk of continued storage
- There has been a multitude of research and studies on the project
- Munitions are deteriorating with age
- Transportation is not an option

##### Does Not Agree with Permitting

- Dissatisfaction with the Environmental Impact Statement
- Issues of Environmental Justice
- Oregon should follow lead of other states trying to halt incineration
- Issues of previous exposures from Hanford
- There should not be a delay in permitting the facility
- No import of other waste should be allowed Federal law prohibits transportation so the stockpile must stay and be destroyed
- The stockpile should be moved to Tooele, Utah or JACADS
- The need to limit operations during adverse weather conditions
- The Chemical Stockpile Emergency Preparedness Program is not adequately ready. Sirens are not working, schools are not pressurized, inadequate resources at local level, the Emergency Operations Center is not pressurized and must use gas masks in an emergency, inadequate notification to immediate community, etc.,

### III. Direction From The Commission

At the November 22, 1996 meeting, the Commission made a unanimous finding that the baseline incineration system as proposed by the U.S. Army is best available technology. After making this finding, the Commission then deliberated on the remaining ORS 466.055 and 466.060 criteria. The Commission stated that the remaining criteria could be found to be made in the affirmative, and directed that the Department and the Attorney General draft an Order for Commission issuance.

After deliberations on the remaining findings, the Commission reviewed potential permit conditions to be included. The administrative record of this meeting indicates what specific conditions are needed to be included in the hazardous waste permit. The permit conditions, as deliberated by the Commission, have been added to the final hazardous permit (see Attachment A for a listing of the permit conditions).

The Commission also directed the Department to review the Army's comments and make the appropriate technical corrections to the hazardous waste permit, as well as corrections from other comments. The Department has conducted this review and made the appropriate changes. A discussion of these changes, as required by 40 CFR 124.17(a),<sup>3</sup> follows in section IV.D of this document.

#### IV. RESPONSE TO COMMENTS

##### IV.A. Commission Findings

The Order that the Commission issued on February 7, 1997, serves as the formal decision and Response to Comments. The Order makes effective the affirmative findings for the ORS 466.055, 466.060, and OAR 340-120 criteria, and, summarizes some of the important issues, along with the documentation and testimony (from the Commission's administrative record) used in reaching the hazardous waste decisions.

##### IV.B. Summary of Commission Findings

The Order issued by the Commission on February 7, 1997 stated the following about the findings pursuant to ORS 466.055, 466.060, and OAR 340-120:

*For the finding that the baseline incineration system is best available technology:* The Commission heard testimony from alternative technology vendors, representatives of the Army (both representing alternative technology and incineration), and other experts and stakeholders from the public, both from within the region and without. The Commission also toured the similar-site facility located near Tooele, Utah.

The Commission deliberated on the issues of operational history at Johnston Atoll and Utah, issues of dioxin emissions and combustion by-product formation, issues of possible neutralization of mustard agent and other possible technologies, and issues of availability and schedule. The Commission reviewed many written comments and heard testimony regarding alternatives. The Commission was particularly persuaded by the BEST AVAILABLE TECHNOLOGY REPORT prepared for the Department by Ecology and Environment, Inc., the REPORT ON DIOXINS by Dr. Kristiina Iisa, Oregon State University, October 1996, and testimony of Army Assistant

<sup>3</sup> Adopted as Oregon Rule by OAR 340-100-002.

Secretary Decker regarding potential neutralization of mustard agent. The Commission has responded in the affirmative by vote on November 22, 1996 and issued an Order dated February 7, 1997 that the baseline system is best available technology.

*For the finding of meeting the 250 foot setback:* The Commission reviewed the Department's staff report dated November 15, 1996 and responded in the affirmative that the facility meets this criteria.

*For the finding of owner and operator capability:* The Commission heard testimony from representatives of environmental organizations, the Army, and from the public regarding the operational histories at Johnston Atoll and Tooele Chemical Disposal Facility. From the testimony and comments, the Commission responded in the affirmative that the owner and operator has demonstrated adequate capability.

*For the finding of adequate compliance history:* As above, the Commission heard testimony of representatives from environmental organizations, the Army, and from the public regarding the operational histories at Johnston Atoll and Tooele Chemical Disposal Facility. The Commission also reviewed the Department's November 1996 staff report regarding in detail the Army's compliance history at Johnston Atoll. From the testimony and comments, the Commission responded in the affirmative that the owner and operator has demonstrated adequate capability.

*For the finding that there is a need for the facility:* The Commission reviewed written comments and heard testimony regarding the need. The Commission heard issues regarding the potential to disassemble and store munitions, or even continue storage until better technologies are developed, rather than continue with incineration. The Commission concluded that UMCDF will reduce, and eventually eliminate the risk to surrounding communities from continued storage of the chemical agents and munitions; therefore the need for UMCDF is demonstrated because operation of the proposed facility will result in a higher level of protection. From the testimony and comments, the Commission responded in the affirmative.

*For the finding that the facility will have no major adverse effect on public health and safety, or the environment:* The Commission reviewed written comments and heard testimony regarding the potential effects from the UMCDF. The Commission became aware of issues of dioxin and furan formation, known and unknown combustion by-products of incineration, and of design controls proposed for the UMCDF. The Commission was particularly persuaded by the DRAFT PRE-TRIAL BURN RISK ASSESSMENT prepared for the Department by Ecology and Environment, Inc., REPORT ON DIOXINS by Dr. Kristiina Iisa, Oregon State University, PERSPECTIVES ON THE UMATILLA QUANTITATIVE RISK ASSESSMENT RESULTS prepared by SAIC, September 1996, DEQ and Ecology and Environment RESPONSE TO RISK ASSESSMENT ISSUES, and testimony of Gary Boyd, SAIC, before the Commission on November 22, 1996. From the testimony and comments, the Commission responded in the affirmative.



#### IV.C. Changed Permit Conditions Based on Commission Direction

As part of its deliberations to make findings on the ORS criteria, based on the testimony from the Applicant, the Department, and from interested parties, and based on the comments and concerns raised by interested parties on emergency response issues, the Commission decided that additional permit conditions should be made part of the hazardous waste permit. In accordance with 40 CFR 124.17(a)(1),<sup>4</sup> Attachment A lists the permit conditions that have been added or changed. Through its deliberations, these conditions were included in the hazardous waste permit by the Commission because they are deemed necessary to protect human health and the environment.

#### IV.D. Technical Changes to Hazardous Waste Permit

At the November 22, 1996 Commission meeting, the Department was directed to incorporate the appropriate technical changes to the permit that do not affect policy decisions. The Department reviewed comments made by the U.S. Army and EPA Region 10 and made some permit condition changes based on significant comments.

In accordance with 40 CFR 124.17<sup>4</sup> and at the direction of the Commission, the following significant changes have been made to the hazardous waste permit.

##### IV.D.1 Technical Significant Changes Based on U.S. Army Comments

The following comments were submitted by the Army November 12, 1996 and entered as comment no. 143. The following Army comment numbers are from that submittal.

- Based on Army comment no. 9, the Department has changed permit condition I.W to allow for ten days reporting, instead of three, in order to allow the Permittee to report timely, and to allow for a more thorough report.
- Based on Army comment no. 22, the Department has changed permit condition IV.H.4. to allow primary sumps to be changed out for only those primary sump systems that detect liquids in interstitial areas (between liners), instead of all sumps per campaign/annually as proposed. The Department determined that based on the small size, the potential for tank system compromised by too much "chipping out" of the surrounding concrete, and the design of the buildings themselves which minimize releases to the environment, it would be better just to remove, inspect, and repair those primary sump systems that detect leaks between the primary liner and the secondary containment.

<sup>4</sup> Adopted as Oregon Rule at OAR 340-100-002.

- Based on Army comments no. 25 and no. 26, the Department agrees to the requirement for Total Organic Carbon (TOC) to be measured during the trial burns and not as a continuous emissions monitor. There is not a continuous emission monitor for TOC. The Department has eliminated permit condition VI.A.3.iii., and has added permit condition VI.A.5.iii.c.
- Based on Army comment no. 45, the Department agrees that sulfur dioxide (SO<sub>2</sub>), hydrocarbon (HC), and hydrogen chloride (HCl) do not need to be measured in the Metal Parts Furnace discharge airlock. It is sufficient to measure the airlock for agent to protect human health. The Department has changed Attachment 4.

#### IV.D.2 Technical Significant Changes Based on U.S. EPA Region 10 Comments

The Department met with U.S. Environmental Protection Agency Region 10 on October 28-29, 1996 to discuss comments that Region 10 had. The Department developed a memorandum of these comments and placed it in the administrative record as comment no. 187 and as administrative record index no. 2252. The comment numbers referenced below are the EPA comment numbers found in the memorandum.

- Based on EPA comment no. 19, the Department agrees that an assessment and an appropriate permit modification must be submitted to address secondary containment for the MDB carbon filters units. This condition is considered necessary and consistent with the Army review of the Tooele Chemical Disposal Facility detection of agent leaks at the carbon filters units. The Department has added permit condition II.O.10 to require an assessment within 360 days of the effective date of the permit.
- Based on EPA comment no. 36, the Department agrees that the Brine Reduction Unit, which is a unit factored in the Pre-Trial Burn Risk Assessment, should have the same level of notification requirement for emission exceedances as for the incinerator units. Therefore, the Department has added permit condition V.A4.vii to include a notification requirement if emission rates are exceeded.
- Based on EPA comments no. 43 and no. 71, the Department agrees that additional chemical-specific feed rate limits should be added in addition to the munition feed rate limits. The additional feed rate limits will help insure that any potential variations in the chemical makeup of the waste will not exceed emission limits which have been determined to be protective in the Pre-Trial Burn Risk Assessment. The Department has revised Tables 6-1, 6-4, 6-8, and 6-12, and, permit condition VII.B.3.i.

#### IV.E. Other Changes to the Permit

At the November 22, 1996 Commission meeting, the Department was directed to also make minor (i.e., insignificant) changes. The U.S. Army and U.S. Environmental Protection Agency made many minor comments regarding the draft hazardous waste permit.

The Department reviewed the comment and made appropriate changes. The changes in nature were: Typographical errors, editorial changes, wording change for clarification, modifications to aid in enforcement but not changing the requirement, changes to make condition consistent with the Part B permit application, changes to add more specificity but not changing the requirement, and changes to add more stringency without altering operations as proposed by the Permittee.

#### IV.F. Changes That Were Not Made to the Permit

As stated before, many comments were received from the Army and EPA Region 10, and just a few from others. The Commission and Department reviewed these comments and decided that their inclusion in the hazardous waste permit is not warranted.

1) *STORAGE RISK - MODIFICATION TO THE OPENING STATEMENT OF THE PERMIT INTRODUCTION FOUND ON PAGE 3*

The Permittee shall proceed expeditiously in procuring a contractor, beginning construction and commencing operation of the Umatilla Chemical Disposal Facility (UMCDF) in order to eliminate the significant risk to human health and the environment posed by the continued storage of the chemical weapons and chemical agents at the Umatilla Chemical Storage Depot.

2) *CSEPP READINESS- PERMIT CONDITIONS*

II.H.4. The Permittee shall submit within 150 days of the effective date of the permit and every 180 days thereafter until all agent at the Depot has been destroyed; a written progress report to the Department on the status of the Chemical Stockpile Emergency Preparedness Program (CSEPP). The report shall evaluate CSEPP's readiness for responding to an incident at the Umatilla Chemical Depot and should address at a minimum, status of community emergency sirens and distribution of tone alert radios of the Alert Notification System (ANS); the ability to provide off-site chemical agent monitoring and decontamination during an incident, off-site triage and treatment of casualties; and, the state of enhanced sheltering and positive pressurization of buildings, such as schools and hospitals, where substantial numbers of persons can be expected to gather daily. [40 CFR 270.32(b)(2)]

II.H.4.i. The Permittee shall not commence any thermal shakedown, trial burn, or post-trial burn activity, as defined in Module VI, until the Department has notified the Permittee in writing that it has received written notification from the Governor of the State of Oregon, or his designee, that an adequate emergency response program is in place and fully operational for protecting the general population (Chemical Stockpile Emergency Preparedness Program [CSEPP]). The written determination of the Governor (or his designee) shall be placed in the administrative record.[40 CFR 270.32(b)(2)]

3) *REMOVAL OF THE UMCDF STRUCTURES AT CLOSURE - PERMIT CONDITIONS*

II.J.9 Following submittal of all successful closure decontamination certifications in accordance with permit condition II.J.6., the Permittee shall dismantle, remove, and properly manage the disposal of the Munition Demilitarization Building (MDB) to an approved disposal facility. All other structures (e.g., buildings, parking areas, underground structures, fences, etc.) within the boundary of the UMCDF shall also be properly managed and removed to a disposal facility. All areas where structures have been removed shall be reclaimed. If the Umatilla Chemical Depot - Local Reuse Authority (UCD-LRA) identifies a use for any of the structures, except the MDB, the Permittee may request a modification to this permit condition as a class 2 modification in accordance with 40 CFR §270.42(b) and 40 CFR §270.32(b)(2) to accommodate such use.

4) *PAS CARBON FILTER UNIT AND EMISSION TO THE CARBON FILTERS - PERMIT CONDITIONS*

II.R. The Permittee shall build and operate the Pollution Abatement System (PAS)/PAS Filter Systems for each incinerator in accordance with the appropriate drawings of Volume 5, Attachment D-3 and Volume VII of the application, Sections D-5B-02, D-5B-07, D-6B-02, D-6B-04, D-7B-02, D-7B-05, D-8B-02, D-8B-04, and D-8B-05. Removal of any component of the PAS Filter Systems, including but not limited to, the quench tower, venturi scrubber, packed scrubber tower, demister, or carbon filter system shall be a Class 3 permit modification and shall require Commission approval.

VI.A GENERAL CONDITIONS DURING SHAKEDOWN, TRIAL-BURN AND POST TRIAL-BURN FOR ALL THE INCINERATORS AT THE UMCDF SITE.

VI.A.1 CONSTRUCTION AND MAINTENANCE [40 CFR§264.31](trial burn stds.)

vi. The Permittee shall maintain and operate each incinerator during shakedown, trial burn and post-trial burn periods in accordance with the operating requirements specified in this permit. Each incinerator shall meet the applicable performance standards specified in permit conditions VI.B.1., VI.C.1., VI.D.1., and VI.E.1. before entering each incinerator's carbon filter system.

VII.A.8 GENERAL OPERATION (normal operation standards)

The Permittee shall maintain and operate each incinerator during shakedown, trial burn and post-trial burn periods in accordance with the operating requirements specified in this permit. Each incinerator shall meet the applicable performance standards specified in permit conditions VII.B.2., VII.C.2., VII.D.2., and VII E.2: before entering each incinerator's carbon filter system.

5) *EOC POSITIVE PRESSURE - PERMIT CONDITIONS*

II.H.5. For the UCD Emergency Operations Center (EOC) that gathers or disseminates information used to respond to off-Depot releases, the Permittee shall have a positive-pressurized Emergency Operations Center (EOC) that is adequately staffed 24 hours a day, 7 days a week. For this permit condition, "positive-pressurized" shall mean that ambient non-air vapors can not enter during times of emergency training, in the event of an actual emergency, or when tested on request by a Department inspector. The EOC must be pressurized within 300 days of the effective date of this permit, and the EOC is to comply with the staffing requirement within 90 days of the effective date of this permit.

6) *ARMY ASSURANCE OF INDEPENDENT OVERSIGHT - PERMIT CONDITIONS*

II.E.5. The Permittee shall submit, within 180 calendar days of the effective date of this permit, a written program that describes the independent oversight process for the demilitarization construction activities, health and safety operations, and chemical agent process/handling operations at the UMCDF site. All reports generated by the oversight activities described in this report and reports of independent investigations shall be made available to the Department within 15 days of report finalization, in order for the Director of the Department to attest to the effectiveness of the independent oversight program. With written direction from the Department, the Permittee shall place such

inspection reports in a public repository in Hermiston, Oregon. In the case of special independent investigations caused by unique and non-routine incidents, the Permittee shall notify the Department of the initiation of the investigation within 24 hours of the time the Permittee becomes aware of the investigations. Upon request by the Department or Commission, the permittee shall provide an updated report describing the independent oversight program that incorporates all appropriate additions and changes in response to any deficiencies or requested changes. An independent oversight review shall be conducted on a periodic basis and when specifically requested by the Department or Commission. If the Commission is not satisfied with the independent oversight program or the results of the independent investigations, the Commission may issue an order to halt immediately all operations.

7) *SHUTDOWN CONDITIONS - PERMIT CONDITIONS*

I.C.2. In accordance with ORS 466.170, the Commission may revoke this permit after public hearing upon a finding that the Permittee has violated any provision of ORS 466.005 to 466.385 and 466.890 or rules adopted pursuant thereto or any material condition of the permit, subject to review under ORS 183.310 to 183.550.

I.C.3. In accordance with ORS 466.200, if the Department or Commission finds that there is reasonable cause to believe that a clear and immediate danger to the public health, welfare or safety or to the environment exists from the continued operation of the site, the Department may halt demilitarization operations at the UMCDF. Non-compliance with the Department's written notification shall be a violation of this permit condition. Resumption of operations shall be initiated only upon written approval of the Department.

I.L.2. In accordance with ORS 466.180(1), the Department or Commission may limit, prohibit, or otherwise restrict storage and treatment operations at the UMCDF upon receipt of information that indicates non-compliance with permit condition I.L.1. The Department shall invoke such restrictions by written notification that specifies actions that the Permittee must take to comply. Non-compliance with the Department's written notification shall be a violation of this permit condition.

8) *LIABILITY ISSUE - PERMIT CONDITIONS*

II.M. The Permittee must provide the liability coverage for sudden-and-accidental-occurrence requirements, as specified in 40 CFR §264.147, and provide liability insurance in accordance with ORS 466.105(5), and 40 CFR §264.147(a) unless exempted by state or federal law.

9) *BAD WEATHER CONDITIONS - PERMIT CONDITIONS*

II.A.3. The Permittee shall submit to the Department a request for a Class 2 permit modification, within 180 days of the effective date of this permit, identifying the standard operating procedures that will be followed by Umatilla Chemical Depot and UMCDF personnel for handling and transporting munitions from the storage igloos to the UMCDF site, and for hazardous waste treatment, during inclement weather or adverse wind conditions. The Standard Operating Procedures must include a description of the weather conditions, in addition to the procedures that are to be followed by UCD and UMCDF personnel.

10) *BASELINE MONITORING - PERMIT CONDITIONS*

II.A.4.i. Within 180 days of the effective date of the permit, the Permittee shall submit for Department review and approval a Comprehensive Monitoring Program (CMP) workplan to implement a program that will confirm results of the Pre-Trial-Burn and Post-Trial-Burn Risk Assessments for each of the areas described: Zone 1 - the Umatilla Chemical Demilitarization Facility to the Umatilla Chemical Depot fence line, Zone 2 - the Umatilla Chemical Depot fence line out to a fifty-kilometer radius from the UMCDF common stack, and Zone 3 - locations beyond the fifty-kilometer radius. Within the CMP, Zone 1 also is to include a monitoring system to detect permitted and unpermitted releases. The CMP for Zones 1,2, and 3 shall, at a minimum, include the following elements:

1. Baseline Monitoring Program, to include;
  - a) A current assessment of contamination of environmental media (e.g., air, soil, surface water) and ecological endpoints that are potential receptors from pathways from the Umatilla Chemical Demilitarization Facility (UMCDF) for each of the three zones described above; and,
  - b) A sampling and analysis plan with appropriate Data Quality Objectives(DQO), for all three zones to assess potential impacts from the UMCDF site. The sampling and analysis plan must include the rationale for the size, number and location of sampling points, frequency of sampling, and the rationale for the parameters being monitored.
2. Perimeter Monitoring Program in Zone 1, to include;
  - a) A sampling and analysis plan with appropriate Data Quality Objectives(DQO) for monitoring within and at the perimeter of, Zone 1, that is capable, in a timely manner, of assessing emissions of unpermitted releases of chemical agent from the UMCDF site, and from storage igloos, and;
  - b) An update to the Contingency Plan to include appropriate reaction and notifications.
3. An Historical Record, to include a written reporting and file maintenance program to effectively maintain the results of the Comprehensive Monitoring Program on an annual basis.

II.A.4.ii. Within 60 days of the Department's written approval of the CMP workplan, or written approval of a Department-modified CMP workplan, the Permittee shall submit a permit modification in accordance with 40 CFR 270.42 to implement the CMP workplan. All information generated pursuant to the monitoring program shall be placed in a public repository in Hermiston following written direction from the Department.

11) *OFF-SITE WASTE PROHIBITION - PERMIT CONDITIONS*

II.B. Receipt of Off-site Waste, Processing and Shipment of Onsite Waste

1. The Permittee is not authorized to accept and therefore shall not receive hazardous waste, chemical agent, or munitions containing chemical agents from off-site.
2. The Permittee shall not send any material or waste off-site that has detectable amounts of GB, VX, or HD. Only material or wastes meeting the agent-free 3X or 5X criteria may be sent off-site.

3. The Permittee shall process, in accordance with this permit, all chemical agents, and chemical agent-contaminated materials currently stored or otherwise located at the Umatilla Chemical Depot.

12) *PERMIT OPENER - PERMIT CONDITIONS*

- I.C.4. If Congress or the President makes substantial changes in the Chemical Weapons Demilitarization program or in CSEPP, the Commission reserves the right to reopen the permit, after appropriate opportunity for the permittee and, at the discretion of the Commission, government officials and the public to be heard. If the Commission determines to reopen the permit, it may remove or modify conditions or impose additional conditions, relating to the reason for reopening the permit.



1                                   **BEFORE THE ENVIRONMENTAL QUALITY COMMISSION**  
2                                   **OF THE STATE OF OREGON**

3  
4   In the Matter of Hazardous Waste Storage and  
5   Treatment Permit No. ORQ 000 009 431  
6   Umatilla Chemical Agent Disposal Facility (UMCDF)  
7   Permit Modification No. UMCDF-01-028-  
8   MISC(EQC), "Approval Process for UMCDF  
9   Operations."

**FINDINGS AND  
CONCLUSIONS OF THE  
COMMISSION AND ORDER**

8                                   **BACKGROUND FINDINGS**

9           1.       On February 10, 1997, the Environmental Quality Commission issued  
10   FINDINGS AND CONCLUSIONS OF THE COMMISSION AND ORDER ("Commission Order")  
11   directing issuance of a Hazardous Waste Storage and Treatment Permit (HW Permit) to the  
12   United States Army (Army) for construction and operation of incinerators to destroy  
13   chemical weapons stored at the Umatilla Chemical Depot (the incineration facility is known  
14   as the Umatilla Chemical Agent Disposal Facility or UMCDF).

15           2.       The UMCDF HW Permit names the U.S. Army Umatilla Chemical Depot  
16   (UMCD) and U.S. Army Project Manager for Chemical Stockpile Disposal (PMCSO) as  
17   Owner and Operator, and Washington Demilitarization Company (WDC) as Co-Operator.  
18   Collectively, these three entities are referred to as the "Permittees."

19           3.       On September 21, 2001, the Environmental Quality Commission  
20   (Commission) directed the Department of Environmental Quality (Department) to prepare  
21   and issue a proposed modification to the UMCDF HW Permit requiring written Department  
22   approval for the Permittees to start UMCDF surrogate testing operations and written  
23   Commission approval for the Permittees to start UMCDF agent destruction operations.

24   ///

25   ///

1           4.       On October 22, 2001, the Department issued for public review and comment a  
2 proposed permit modification ["Approval Process for UMCDF Operations," Tracking  
3 Number UMCDF-01-028-MISC(EQC)] to the UMCDF HW Permit.

4           5.       A public comment period on the proposed permit modification UMCDF-01-  
5 028-MISC(EQC) was held open from October 22 through December 10, 2001.

6           6.       The Department held a public hearing on proposed permit modification  
7 UMCDF-01-028-MISC(EQC) on November 29, 2001. One oral comment was received.

8           7.       The Commission accepted additional oral public comment on proposed permit  
9 modification UMCDF-01-028-MISC(EQC) on December 7, 2001. Five oral comments were  
10 received.

11          8.       Fourteen (14) written comments were submitted during the public comment  
12 period. A full copy of all comments received during the public comment period was sent by  
13 the Department to the Commission on December 12, 2001.

14          9.       Written transcripts of the oral public comments provided on both November  
15 29 and December 7, 2001 were sent to the Commission on February 15, 2002.

16          10.      The Department revised the proposed permit modification UMCDF-01-028-  
17 MISC(EQC) to address written and oral comments received during the public comment  
18 period. A copy of the revised proposed permit modification UMCDF-01-028-MISC(EQC)  
19 was sent to the Commission on February 15, 2002.

20          11.      The Commission held a meeting to consider the proposed modification  
21 UMCDF-01-028-MISC(EQC) to the UMCDF HW Permit on March 8, 2002. Additional oral  
22 discussion and comment were provided at this meeting by Department staff and the Army. A  
23 complete index of documents reviewed by the Commission as part of the Administrative  
24 Record for this proceeding is attached to this Order as Exhibit A.

25       ///

26       ///

1           **GENERAL FINDINGS PERTAINING TO UMCDF DESIGN MODIFICATIONS**

2           12.     In accordance with 40 CFR §270.41(a)(1), the Commission may unilaterally  
3 modify a hazardous waste facility permit upon a finding that there have been “material and  
4 substantial alterations or additions to the permitted facility or activity which occurred after  
5 permit issuance which justify the application of permit conditions that are different or absent  
6 in the existing permit.”

7           13.     UMCDF was constructed without the Dunnage Incinerator, which was  
8 initially proposed by the Permittees and permitted by the Commission as the primary  
9 treatment unit for secondary process wastes generated during UMCDF operations.

10          14.     With the elimination of the Dunnage Incinerator, over half of the hazardous  
11 waste streams listed in the UMCDF Waste Analysis Plan (Attachment 2 of the HW Permit)  
12 have no identified permitted treatment unit.

13          15.     Condition II.B.3. of the HW Permit requires the Permittees to process “all  
14 chemical agents and chemical agent-contaminated materials currently stored or otherwise  
15 located at the Umatilla Chemical Depot.” The Permittees have not yet submitted the  
16 necessary permit modification requests to treat agent-contaminated materials stored at  
17 UMCDF.

18          16.     UMCDF submitted extensive design upgrades to the Pollution Abatement  
19 System Carbon Filter System [Permit Modification Nos. UMCDF-97-005-PAS(2TA),  
20 “Pollution Abatement System Carbon Filter System,” and UMCDF-99-043-PAS(2),  
21 “Upgrade of the Exhaust Induced Draft Fans and Rectifying Permit Inconsistencies.”].

22          17.     As of March 15, 2002, the Department has reviewed 1125 “Engineering  
23 Change Proposals” representing 4,967 engineering changes made during UMCDF  
24 construction.

25          18.     As of March 25, 2002, the Permittees have made 90 submittals to the  
26 Department under HW Permit Condition II.Q., which allows the Permittees to inform the

1 Department when equipment, materials, or procedures are being replaced with "equivalent or  
2 superior" items and so do not require a permit modification.

3 19. As of March 25, 2002, the Permittees have submitted 137 Permit Modification  
4 Requests to the Department, including five Class 3 modifications, 31 Class 2 modifications  
5 and 101 Class 1 modifications.

6 20. The cumulative effect of the engineering changes warrants agency review of  
7 compliance and operational status prior to start of hazardous waste operations at UMCDF.  
8

### 9 GENERAL FINDINGS PERTAINING TO NEW INFORMATION

#### 10 ABOUT UMCDF OPERATIONS

11 21. In accordance with 40 CFR §270.41(a)(2) the Commission may unilaterally  
12 modify a hazardous waste facility permit upon a finding that there is new information, "not  
13 available at the time of permit issuance [that] would have justified the application of different  
14 permit conditions at the time of issuance."

15 22. The primary permitted treatment unit for chemical agent-contaminated  
16 process wastes (Dunnage Incinerator) will not be constructed at UMCDF.

17 23. UMCDF's operational schedule to treat the chemical agent stockpile has been  
18 extended from the original estimated duration of 40 months to 70 months. The 70-month  
19 time frame does not include the time needed to treat UMCD wastes and UMCDF secondary  
20 process wastes.  
21

### 22 FINDINGS REGARDING LEGAL STANDARDS

#### 23 FOR PERMIT MODIFICATION

24 24. The Commission may unilaterally modify a hazardous waste facility permit  
25 upon a finding that any of the following causes set forth in 40 CFR §270.41 (incorporated by  
26 reference through Oregon Administrative Rule (OAR) 340-100-0001 et seq.) exist:

1           A.     "There are material and substantial alterations or additions to the  
2 permitted facility or activity which occurred after permit issuance which justify the  
3 application of permit conditions that are different or absent in the existing permit."  
4 *See* 40 CFR §270.41(a)(1).

5           B.     "The Director has received information. Permits may be modified  
6 during their terms for this cause only if the information was not available at the time  
7 of permit issuance (other than revised regulations, guidance, or test methods) and  
8 would have justified the application of different permit conditions at the time of  
9 issuance." *See* 40 §CFR 270.41(a)(2).

10          C.     New statutory, regulatory, or judicially mandated standards. *See* 40  
11 CFR §270.41(a)(3).

12          D.     "Acts of God" or uncontrollable circumstances warranting revised  
13 compliance schedules. *See* 40 CFR §270.41(a)(4).

14          25.    The legislative policy stated in Oregon Revised Statute (ORS) 466.010 gives  
15 the Commission the authority to protect the public health and safety and the environment of  
16 Oregon to the "maximum extent possible" and "exercise the maximum amount of control  
17 over actions within Oregon relating to hazardous waste."

18          26.    Section 3005 of the Resource Conservation and Recovery Act (RCRA), 40  
19 CFR §270.32 ("omnibus" authority), and Oregon implementing regulations (OAR Divisions  
20 100 and 105) allow inclusion of permit conditions not specifically identified in the  
21 regulations where the regulatory agency finds such conditions necessary to protect public  
22 health and the environment. 40 CFR §270.32(b)(2) states that "Each permit issued under  
23 section 3005 of this act shall contain terms and conditions as the Administrator or State  
24 Director determines necessary to protect human health and the environment."

25        ///

26        ///

## CONCLUSION OF THE COMMISSION

1  
2           27.    The Commission has adequate legal authority to unilaterally modify the  
3 UMCDF HW Permit as proposed.

4           28.    The design modifications made to UMCDF since the original HW Permit was  
5 issued in February 1997 constitute "material and substantial alterations" to the UMCDF. The  
6 cumulative impact of these changes is significant.

7           29.    The extended UMCDF operational schedule and the lack of identified  
8 treatment units for UMCDF and UMCD chemical agent-contaminated wastes constitute new  
9 information that was not available when the HW Permit was issued and which would have  
10 justified different permit conditions.

11           30.    Chemical agent-contaminated wastes from UMCD and UMCDF pose a threat  
12 to human health and the environment. Permit Modification UMCDF-01-028-MISC(EQC),  
13 "Approval Process for UMCDF Operations," gives the Commission and the Department  
14 explicit regulatory authority regarding the identification and permitting of treatment  
15 methodologies for secondary process wastes prior to surrogate and/or chemical agent  
16 operations at UMCDF.

17           31.    On the basis of the Administrative Record set forth in Exhibit A to this Order,  
18 sufficient cause exists to unilaterally modify the UMCDF Hazardous Waste Storage and  
19 Treatment Permit (No. ORQ 000 009 431) pursuant to the criteria set forth at 40 CFR  
20 §270.41(a)(1) and 40 CFR §270.41(a)(2).

21           32.    The Commission adopts the recommendations in the Staff Report dated  
22 February 15, 2002 (presented to the Commission on March 8, 2002) as modified in Exhibit  
23 B.

24           33.    The modification to the UMCDF HW Permit adding Permit Condition II.A.5.  
25 and Attachment 6 ("Requirements for Commencement of Unit and Facility Operations"), as  
26 set forth in Exhibit B, is necessary to protect human health and the environment. The

1 UMCDF Permittees must obtain written Department approval for the start of surrogate  
2 operations, and written Commission approval for the start of chemical agent operations.  
3

4 **ORDER**

5 Now, therefore, IT IS ORDERED that:

6 1. These findings, conclusions and order shall constitute the Commission's final  
7 permit modification decision and response to public comments.

8 2. Hazardous Waste Storage and Treatment Permit No. ORQ 000 009 431 is  
9 modified in accordance with Permit Modification No. UMCDF-01-028-MISC(EQC),  
10 "Approval Process for UMCDF Operations," as set forth in Exhibit B.

11 3. This Order shall be an Order in Other Than A Contested Case, and no  
12 administrative appeal of the permit modification shall be provided to the applicant or third  
13 parties.  
14

15 DATED this 28<sup>th</sup> day of March, 2002.

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18 Melinda S. Eden, Chair  
19 For the Environmental Quality Commission  
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**EXHIBIT A**  
**Permit Modification No. UMCDF-01-028-MISC(EQC)**  
**ADMINISTRATIVE RECORD**

<b>DEQ Item No</b>	<b>Document Description</b>	<b>Date of Document</b>	<b>Date Received</b>	<b>Organization From</b>	<b>Organization To</b>
01-1103	Agenda Item H, Action Item: Approval Process for Umatilla Chemical Agent Disposal Facility Operation September 20-21, 2001 EQC Staff Report [ UMCDF-01-028-MISC(EQC) ]	8/31/2001	8/31/2001	Oregon DEQ-Headquarters	Oregon Environmental Quality Commission (EQC)
01-1104	CDP Presentation to EQC at September 20-21, 2001 Meeting- Approval Process for UMCDF Operations Agenda Item H UMCDF-01-028-MISC(EQC)	9/21/2001	9/21/2001	Oregon DEQ-Hermiston	EQC
01-1105	Army Presentation to EQC at 9/21/01 Meeting-UMCDF Status Report UMCDF-01-028-MISC(EQC)	9/21/2001	9/21/2001	Permittees	EQC
01-1177	Press Release: U.S. Army Chemical Demilitarization Program Releases Updated Official Schedule and Cost Estimates	10/4/2001	10/7/2001	U.S. Army Program Manager Chemical Demilitarization (PMCD)	Media
01-1284	Public Notice: Request For Comments and Notice of Public Hearing, UMCDF-01-028-MISC(EQC), Approval Process For UMCDF Operation	10/22/2001	10/23/2001	Oregon DEQ-Hermiston	Public Mailing List
01-1296	Fact Sheet and Information Package For UMCDF-01-028-MISC(EQC), Proposed Permit Modification For Approval Process For UMCDF Operation	10/23/2001	10/23/2001	Oregon DEQ-Hermiston	Public Mailing List

**EXHIBIT A, PAGE A-1**

FINDINGS AND CONCLUSIONS OF THE COMMISSION AND ORDER  
APPROVAL PROCESS FOR UMCDF OPERATIONS  
UMATILLA CHEMICAL AGENT DISPOSAL FACILITY

DEQ Item No	Document Description	Date of Document	Date Received	Organization From	Organization To
01-1327	Transmittal of Information Package - Proposed Modification to the UMCDF Hazardous Waste Permit "Approval Process for UMCDF Operations"	11/2/2001	11/2/2001	Oregon DEQ-Hermiston	EQC/DEQ-Headquarters/Dept of Justice
01-1385	E-Mail: Comment From Andrew Butz on Permit Modification Request UMCDF-01-028-MISC(EQC), Approval Process For UMCDF Operation.	11/26/2001	11/26/2001	Public	Oregon DEQ-Hermiston
01-1408	Invitation to Comment on Permit Modification Request UMCDF-01-028-MISC(EQC), "Approval Process for UMCDF Operations"	11/29/2001	11/29/2001	Oregon DEQ-Hermiston	Umatilla Chemical Agent Disposal Facility (UMCDF)
01-1409	Invitation to Comment on Permit Modification Request UMCDF-01-028-MISC(EQC), "Approval Process for UMCDF Operations"	11/29/2001	11/29/2001	Oregon DEQ-Hermiston	GASP et al
01-1418	John Herron Comments on Proposed Modification of Hazardous Waste Storage and Treatment Permit for the Umatilla Chemical Agent Disposal Facility UMCDF-01-028-MISC(EQC) "Approval Process for UMCDF Operation".	11/30/2001	12/3/2001	Public	Oregon DEQ-Hermiston
01-1425	DEQ Memorandum Presiding Officers Report 11/29/01 Public Hearing Permit Number ORQ 000 009 431 with sign in sheets (Attachment 01-1426 Audio Tape)	12/3/2001	12/4/2001	Oregon DEQ-Pendleton	Oregon DEQ-Hermiston
01-1426	Attachment to 01-1425: Audio Tape From 11/29/01 Public Hearing Permit Number ORQ 000 009 431	12/3/2001	12/4/2001	Oregon DEQ-Pendleton	Oregon DEQ-Hermiston

**EXHIBIT A, PAGE A-2**

FINDINGS AND CONCLUSIONS OF THE COMMISSION AND ORDER  
APPROVAL PROCESS FOR UMCDF OPERATIONS  
UMATILLA CHEMICAL AGENT DISPOSAL FACILITY

DEQ Item No	Document Description	Date of Document	Date Received	Organization From	Organization To
01-1465	Stephen McFadden Comments on Proposed Modification of Hazardous Waste Storage and Treatment Permit for the Umatilla Chemical Agent Disposal Facility UMCDF-01-028-MISC(EQC) "Approval Process for UMCDF Operation".	12/10/2001	12/10/2001	Public	Oregon DEQ-Hermiston
01-1473	Confederated Tribes Of The Umatilla Indian Reservation Comments on Proposed Modification of Hazardous Waste Storage and Treatment Permit for the Umatilla Chemical Agent Disposal Facility UMCDF-01-028-MISC(EQC) "Approval Process for UMCDF Operation".	12/7/2001	12/10/2001	Confederated Tribes of the Umatilla Indian Reservation (CTUIR)	Oregon DEQ-Hermiston
01-1474	John Ledger Comments on Proposed Modification of Hazardous Waste Storage and Treatment Permit for the Umatilla Chemical Agent Disposal Facility UMCDF-01-028-MISC(EQC) "Approval Process for UMCDF Operation".	12/10/2001	12/10/2001	Associated Oregon Industries	Oregon DEQ-Hermiston
01-1475	Confederated Tribes Of The Umatilla Indian Reservation Comments on Proposed Modification of Hazardous Waste Storage and Treatment Permit for the Umatilla Chemical Agent Disposal Facility UMCDF-01-028-MISC(EQC) "Approval Process for UMCDF Operation".	12/7/2001	12/10/2001	CTUIR	Oregon DEQ-Hermiston
01-1476	Frank Harkenrider Comments on Proposed Modification of Hazardous Waste Storage and Treatment Permit for the Umatilla Chemical Agent Disposal Facility UMCDF-01-028-MISC(EQC) "Approval Process for UMCDF Operation".	12/7/2001	12/10/2001	Public	Oregon DEQ-Hermiston

**EXHIBIT A, PAGE A-3**

FINDINGS AND CONCLUSIONS OF THE COMMISSION AND ORDER  
APPROVAL PROCESS FOR UMCDF OPERATIONS  
UMATILLA CHEMICAL AGENT DISPOSAL FACILITY

DEQ Item No	Document Description	Date of Document	Date Received	Organization From	Organization To
01-1477	Bob Severson Comments on Proposed Modification of Hazardous Waste Storage and Treatment Permit for the Umatilla Chemical Agent Disposal Facility UMCDF-01-028-MISC(EQC) "Approval Process for UMCDF Operation".	12/8/2001	12/10/2001	City of Hermiston (OR)	Oregon DEQ-Hermiston
01-1478	Public Hearing Transcript for the Permit Modification UMCDF-01-028-MISC(EQC) Held on 11/29/01	11/29/2001	12/10/2001	Bridges & Associates	Oregon DEQ-Hermiston
01-1483	Bob Palzer Comments on Proposed Modification of Hazardous Waste Storage and Treatment Permit for the Umatilla Chemical Agent Disposal Facility UMCDF-01-028-MISC(EQC) "Approval Process for UMCDF Operation".	12/10/2001	12/10/2001	Public	Oregon DEQ-Hermiston
01-1484	Public Comment from Morrow County Concerning Modification No. UMCDF-01-028-MISC(EQC), Testimony Before The Environmental Quality Commission, Dec. 7, 2001	12/7/2001	12/10/2001	Morrow County (OR)	Oregon DEQ-Hermiston
01-1485	James Wilkinson Comments on Proposed Modification of Hazardous Waste Storage and Treatment Permit for the Umatilla Chemical Agent Disposal Facility UMCDF-01-028-MISC(EQC) "Approval Process for UMCDF Operation".	12/10/2001	12/10/2001	Public	Oregon DEQ-Hermiston
01-1486	Permittees' Comments on Proposed Modification of Hazardous Waste Storage and Treatment Permit for the Umatilla Chemical Agent Disposal Facility UMCDF-01-028-MISC(EQC) "Approval Process for UMCDF Operation".	12/7/2001	12/10/2001	UMCDF	Oregon DEQ-Hermiston

**EXHIBIT A, PAGE A-4**

FINDINGS AND CONCLUSIONS OF THE COMMISSION AND ORDER  
APPROVAL PROCESS FOR UMCDF OPERATIONS  
UMATILLA CHEMICAL AGENT DISPOSAL FACILITY

DEQ Item No	Document Description	Date of Document	Date Received	Organization From	Organization To
01-1487	Stephen A McFadden M.S. Comments on Proposed Modification of Hazardous Waste Storage and Treatment Permit for the Umatilla Chemical Agent Disposal Facility UMCDF-01-028-MISC	12/10/2001	12/10/2001	Public	Oregon DEQ-Hermiston
01-1488	Karyn Jones of GASP Comments on Proposed Modification of Hazardous Waste Storage and Treatment Permit for the Umatilla Chemical Agent Disposal Facility UMCDF-01-028-MISC	12/10/2001	12/10/2001	GASP et al	Oregon DEQ-Hermiston
01-1489	Permittees' Comments to Permit Modification UMCDF-01-028-MISC(EQC)	12/10/2001	12/10/2001	UMCDF	Oregon DEQ-Hermiston
01-1490	Request For Legal Advice Concerning Proposed Permit Modification No. UMCDF-01-028-MISC(EQC), "Approval Process for Umatilla Chemical Agent Disposal Facility (UMCDF) Operation"	12/11/2001	12/11/2001	Oregon DEQ-Hermiston	Dept of Justice
01-1495	Supporting information to Document #01-1489: PMCD Policy Statement No. 28 Concerning Preoperational Surveys and Operational Readiness Evaluations (OREs) [Includes TOCDF Preoperational Survey (UMCDF-01-028-MISC(EQC))]	6/1/2000	12/11/2001	PMCD	Oregon DEQ-Hermiston
01-1494	Memorandum Transmitting Public Comments Received during the Comment Period for Proposed Permit Modification Request No. UMCDF-01-028-MISC(EQC), "Approval Process for Umatilla Chemical Agent Disposal Facility (UMCDF) Operation"	12/12/2001	12/12/2001	Oregon DEQ-Hermiston	EQC/DEQ-Headquarters
01-1529	Environmental Quality Commission Minutes of the Two Hundred and Ninety-Eighth Meeting on September 20-21, 2001, Regular Meeting	9/20/2001	12/14/2001	EQC	Attendees

**EXHIBIT A, PAGE A-5**

FINDINGS AND CONCLUSIONS OF THE COMMISSION AND ORDER  
APPROVAL PROCESS FOR UMCDF OPERATIONS  
UMATILLA CHEMICAL AGENT DISPOSAL FACILITY

DEQ Item No	Document Description	Date of Document	Date Received	Organization From	Organization To
01-1541	Transcript of Comments Received on Permit Modification UMCDF-01-028-MISC(EQC) at the Environmental Quality Commission Meeting Held on December 7, 2001 in Portland (CD-ROM Included)	12/7/2001	12/17/2001	Steinbock, Mundt & Galisky, Inc.	Oregon DEQ-Hermiston
01-1562	Transmittal of Written Comments Received on Permit Modification No. UMCDF-01-028-MISC(EQC)	12/21/2001	12/21/2001	Oregon DEQ-Hermiston	UMCDF
02-0012	Attachment of 02-0011 - PMCD Pre-Op Policy and Program Examples	1/2/2002	1/2/2002	UMCDF	EQC
02-0137	Memorandum From Larry Edelman Regarding Legal Issues Related to Proposed UMCDF Permit Modification 01-028-MISC(EQC), "Approval Process for UMCDF Operation"	1/25/2002	1/28/2002	Dept of Justice	Oregon DEQ-Hermiston
02-0259	Staff Report Agenda Item E, Action Item: Decision on Modification of the Umatilla Chemical Agent Disposal Facility (UMCDF) Hazardous Waste Permit to Incorporate Start-Up Approval Conditions March 7-8, 2002 EQC Meeting	2/15/2002	2/15/2002	Oregon DEQ-Headquarters	EQC
02-0260	Transmittal of Staff Report Related to Agenda Item E, Environmental Quality Commission Meeting March 8, 2002 Attachment 02-0259	2/15/2002	2/15/2002	Oregon DEQ-Hermiston	EQC
02-0323	Additional Comments from Permittees, Agenda Item E for March 7-8, 2002, Environmental Quality Commission Meeting: Proposed Modification of the UMCDF Hazardous Waste Permit	3/5/2002	3/5/2002	UMCDF	EQC
All previous permit actions and permit modifications available for review in the DEQ Hermiston office and are hereby incorporated by reference in this administrative record					

**EXHIBIT A, PAGE A-6**

FINDINGS AND CONCLUSIONS OF THE COMMISSION AND ORDER  
APPROVAL PROCESS FOR UMCDF OPERATIONS  
UMATILLA CHEMICAL AGENT DISPOSAL FACILITY

**EXHIBIT B**  
**Permit Modification No. UMCDF-01-028-MISC(EQC)**  
**MODIFICATIONS TO PERMIT NO. ORQ 000 009 431**

Underlined text to be added to the Umatilla Chemical Agent Disposal Facility  
Hazardous Waste Storage and Treatment Permit No. ORQ 000 009 431

MODULE II—GENERAL FACILITY CONDITIONS

II.A. DESIGN AND OPERATION OF FACILITY

II.A.5. Commencement of Hazardous Waste Operations

- i. The Permittee shall not introduce hazardous waste into any permitted hazardous waste treatment or storage unit until the applicable requirements of Attachment 6 have been met.

**ATTACHMENT 6**

**REQUIREMENTS FOR COMMENCEMENT OF UNIT AND FACILITY OPERATIONS**

**A. Introduction**

In accordance with Permit Condition II.A.5., the Permittee shall not introduce hazardous waste into any permitted hazardous waste treatment or storage unit until the requirements of this Attachment have been met. It is the purpose of this Attachment to clarify specific requirements that must be met prior to the commencement of Shakedown Period I (Surrogate Shakedown) and Shakedown Period II (Agent Shakedown) for the first incinerator to commence Shakedown Period I or II. This Attachment also includes requirements for commencement of Shakedown Period I or II on each individual incinerator, and requirements to be met prior to introducing hazardous waste into other permitted treatment and storage units.

**EXHIBIT B, PAGE B-1**

FINDINGS AND CONCLUSIONS OF THE COMMISSION AND ORDER  
APPROVAL PROCESS FOR UMCDF OPERATIONS  
UMATILLA CHEMICAL AGENT DISPOSAL FACILITY

**B. Requirements for Commencement of Operations of Permitted Hazardous Waste Treatment Or Storage Units**

Prior to introducing hazardous waste into any permitted treatment or storage unit, or commencing a Shakedown Period I or II for the Liquid Incinerators (LICs) 1 or 2, Deactivation Furnace System (DFS), or Metal Parts Furnace (MPF), the Permittee must:

- B.1. Be in compliance with all HW Permit Conditions applicable to the permitted treatment or storage unit;
- B.2. Be in compliance with applicable conditions located elsewhere in this Attachment; and
- B.3. Be in compliance with all applicable Permit Modification Request approval conditions imposed by the Department.

**C. Requirements for Commencement of Shakedown Period I (Surrogate) on the First Incinerator**

Prior to commencing a Shakedown Period I (Surrogate) for the first incinerator, the Permittee must complete all of the following:

- C.1. No less than 30 days, nor more than 90 days, prior to the beginning of the first Shakedown Period I, the Permittee must notify the Department in writing that each of the UMCDF drawings in Volume V of the HW Permit Application, and the specifications contained in Volumes IV, VI, and VII, have been certified by a qualified Professional Engineer licensed in Oregon within the preceding 12 months, or that the Permittee has reviewed the specification(s) or drawing(s) and determined that no update is needed;

**EXHIBIT B, PAGE B-2**

FINDINGS AND CONCLUSIONS OF THE COMMISSION AND ORDER  
APPROVAL PROCESS FOR UMCDF OPERATIONS  
UMATILLA CHEMICAL AGENT DISPOSAL FACILITY



C.2. The Permittee must submit Permit Modification Request(s) to the Department to add secondary wastes expected to be generated by UMCDF operations to the list of permitted waste feed streams to the Liquid Incinerators, Deactivation Furnace System and/or the Metal Parts Furnace;

C.3. The Permittee must submit Permit Modification Request(s) to the Department to modify the Metal Parts Furnace (design and permitted waste feed streams) as necessary to treat personal protective equipment and other halogenated and non-halogenated plastics;

C.4. The Permittee and the Department must have reached agreement on the procedure to ensure that specified Department staff will have adequate 24-hour access, without undue delay, to the Department's on-site work spaces both outside the double-fence area of UMCDF, and within UMCDF; and

C.5. The Permittee must have written notification from the Department authorizing the start of surrogate shakedown operations.

**D. Requirements for Commencement of Shakedown Period II (Agent) on the First Incinerator**

Prior to commencing a Shakedown Period II (Agent) for the first incinerator, or by the date specified, the Permittee must complete all of the following:

D.1. The Permittee must implement a waste/munitions tracking procedure and system approved by the Department;

D.2. The Permittee must obtain approval of the Class 3 Permit Modification Request UMCDF-00-004-WAST(3), "Permitted Storage in J-Block" providing additional permitted storage for secondary wastes generated by UMCDF operations. Any

**EXHIBIT B, PAGE B-3**

FINDINGS AND CONCLUSIONS OF THE COMMISSION AND ORDER  
APPROVAL PROCESS FOR UMCDF OPERATIONS  
UMATILLA CHEMICAL AGENT DISPOSAL FACILITY

required physical and/or procedural changes necessary for the storage of secondary wastes must be implemented by UMCDF;

D.3. No less than 30 days, nor more than 90 days, prior to the beginning of the first Shakedown Period II, the Permittee must notify the Department in writing that each of the UMCDF drawings in Volume V of the HW Permit Application, and the specifications contained in Volumes IV, VI, and VII, have been certified by a qualified Professional Engineer licensed in Oregon within the preceding 12 months, or that the Permittee has reviewed the specification(s) or drawing(s) and determined that no update is needed;

D.4. The Permittee must complete the characterization and/or segregation of UMCD wastes and obtain Department approval of Permit Modification Request(s) to add all UMCD wastes to the list of permitted waste feed streams to the Liquid Incinerators, Deactivation Furnace System and/or the Metal Parts Furnace;

D.5. No later than September 1, 2002, the Permittee must notify the Department in writing that a technical decision has been reached on the treatment method that will be utilized for agent-contaminated carbon. The notification must include supporting information concerning the basis for the decision;

D.6. No less than 45 days, nor more than 90 days, prior to the beginning of the first Shakedown Period II, the Permittee must submit a progress report to the Department concerning the status of the design and implementation of the carbon treatment technology identified per Permit Condition D.5. of this Attachment;

**EXHIBIT B, PAGE B-4**

FINDINGS AND CONCLUSIONS OF THE COMMISSION AND ORDER  
APPROVAL PROCESS FOR UMCDF OPERATIONS  
UMATILLA CHEMICAL AGENT DISPOSAL FACILITY

- D.7. The Permittee must provide to the Department copies of any Pre-Operational Survey(s) and/or Operational Readiness Evaluation(s) conducted in accordance with the Program Manager for Chemical Demilitarization's (PMCD) Policy Statement No. 28 governing the conduct of such surveys or evaluations at demilitarization facilities;
- D.8. The Permittee must provide to the Department a verification statement that all nonconformances/observations designated as "Category 1" from Pre-Operational Surveys and/or Operational Readiness Evaluations have been resolved in accordance with PMCD's Policy Statement No. 28;
- D.9. The Permittee must provide to the Department the schedule for resolution of items identified in Pre-Operational Surveys and/or Operational Readiness Evaluations that were designated as "Category 2," in accordance with PMCD's Policy Statement No. 28;
- D.10. The Permittee must provide to the Department a copy of the PMCD authorization to start chemical agent operations; and
- D.11. The Permittee must have written notification from the Environmental Quality Commission authorizing the start of agent shakedown operations.

**EXHIBIT B, PAGE B-5**

FINDINGS AND CONCLUSIONS OF THE COMMISSION AND ORDER  
APPROVAL PROCESS FOR UMCDF OPERATIONS  
UMATILLA CHEMICAL AGENT DISPOSAL FACILITY

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State of Oregon  
Department of  
Environmental  
Quality

**Umatilla Chemical Demilitarization Program  
Status Update  
Environmental Quality Commission  
May 9, 2003**

**Umatilla Chemical Demilitarization Program**

**Permit Modifications:** As of May 7, 2003 the Department has received a total of 190 Permit Modification Requests, including 144 Class 1 modifications (the least significant), 41 Class 2s, and five Class 3s. In addition, there have been three DEQ-initiated Permit Modifications. The Department is currently processing several permit modifications, including work on surrogate trial burn plans for the Deactivation Furnace System and the Metal Parts Furnace. We anticipate the first agent trial burn plan will be received within a week.

In July 2002 the Commission directed the Department to prepare a permit modification to address the operations of the Brine Reduction Area and the off-site shipment of liquid wastes. The Department prepared the Permit Modification and opened the public comment period on November 1, 2002. When the public comment period closed on December 23, 2002 the Department had received a total of 10 written and oral comments – three supported the permit modification and seven were opposed to it. Copies of all comments received were transmitted to the Commission on January 17, 2003. The Department is scheduled to bring this Permit Modification before the Commission at the July meeting.

**Umatilla Chemical Demilitarization Program Website:** Thanks to Ann Mayes in Hermiston and Jeni Cram in Headquarters, the Umatilla Chemical Demilitarization Program website is back up and running. We took the website offline in response to security concerns after the 9-11 attacks. The website can be accessed through DEQ's website. The address is <http://www.deq.state.or.us/umatilla/index.htm>. We invite you to take a look and email us with your questions and comments. Ann has been doing numerous presentations to local groups in Hermiston, including City Councils, high schools, and local civic groups. Last weekend Ann attended two Cinco de Mayo festivals to provide information to the Hispanic community. We will continue to engage in a proactive public information campaign in the months leading up to agent operations.

**Surrogate Trial Burns:**

**Liquid Incinerator #1 (LIC1)**

The surrogate trial burn of LIC1 was completed on February 8, 2003. Twelve tests were conducted over a 12-day period, under three different operating conditions. Eight of the tests involved spiking metals into a surrogate mixture of perchloroethylene and trichlorobenzene.

Four of the tests were conducted with a surrogate-only feed. The Department expects to receive the LIC1 surrogate trial burn report within the next week. The total time from start of surrogate shakedown activities on July 30, 2002 to the completion of the trial burn in February was just over six months.

#### Deactivation Furnace System (DFS)

The surrogate shakedown phase of the DFS began on February 11, 2003. The Permittees are conducting DFS shakedown testing using the surrogates monochlorobenzene and hexachloroethane. On March 29, UMCDF conducted a preliminary test using the surrogates and ten spiked metals. Results of that test showed exceedances of permitted limits for particulates and five of the metals. The Department issued a stop hazardous waste feed order on April 4. An investigation of the system by UMCDF indicated that bypassing of the filter units inside the Demister vessel (one component of the Pollution Abatement System) was the source of the excess emissions.

After replacement of the filter units with new, factory-assembled filters, restart was authorized on April 28 and another mini-burn was conducted shortly afterward to assess the effectiveness of the repairs to the Demister system. The test was halted at the mid-point due to operational problems indicated by excessive build-up of particulates on the filter in the sample train. Analysis of the samples collected during this partial run indicated emissions of very small particulates and nickel in excess of permit limits. The Permittees believe that the high chlorine content of the surrogate feed is resulting in a chemical reaction allowing highly soluble nickel chloride to pass through the Demister with the water in the gas stream, resulting in the observed results for particulates and nickel. Further investigations are underway to assess the source of the particulates and to evaluate the impact of reducing the chlorine content of the surrogate mix.

**Legal Proceedings:** The appeals known as "GASP I" and "GASP II" continue to move slowly through the appellate system. Another three weeks of trial time was completed in GASP III in late March and early April. The trial is set to resume on August 11 and we anticipate another two to three weeks of testimony and closing arguments. A decision on GASP III could come by the end of the year.

**Other Topics of interest:** The annual emergency exercise of the Chemical Stockpile Emergency Preparedness Program (CSEPP) is scheduled for June 3 and a meeting of the Governor's Executive Review Panel will probably be held in mid-July to review the results of the exercise.

The Department is preparing the process that we will follow for the EQC's decision on whether to approve the start of agent operations. Agent operations are not expected to begin before December. We will discuss the agent start-up approval process in more detail at your July meeting. In July we will also be briefing you on the Post Trial Burn Health Risk Assessment Protocol that the Department will be releasing for public comment this summer. The Department has assembled a Technical Workgroup (including members from EPA and several state agencies from Oregon and Washington) to assist with the drafting of the Protocol.

## Status of other Chemical Demilitarization Sites

The **Johnston Atoll Chemical Agent Disposal System (JACADS)** has completed destruction of its chemical weapons stockpile and is now going through a closure process supervised by the EPA. The Metal Parts Furnace is the last operating furnace and is being used to process secondary wastes as the facility is dismantled. The Metal Parts Furnace is expected to be shut down later this month. Closure activities at JACADS should be completed by early 2004.

The **Tooele Chemical Agent Disposal Facility (TOCDF)** in Utah completed the processing of all GB chemical agent last year. The facility was decontaminated and re-tooled and began VX agent destruction on March 28, 2003, but shut down for several days in mid-April when a chemical reaction occurred in an agent storage tank. The facility was re-started soon after using a stand-by agent tank, but shut down again on May 3 to evaluate and correct the cause of VX migration into an observation corridor. A total of 1200 VX M-55 rockets have been processed through the Deactivation Furnace System.

The **Anniston Chemical Agent Disposal Facility (ANCDF)** in Alabama has completed surrogate trial burns on its three furnaces, although all of the trial burn reports have not yet been submitted to the state. The Alabama Department of Environment does not expect that agent operations will begin until there is resolution of the issues related to the emergency preparedness of the communities around the facility.

The **Aberdeen Chemical Agent Disposal Facility (ABCDF)** in Maryland started the neutralization process of its mustard ton containers on April 23, 2003. Aberdeen is using the "speedy neut" process where the ton containers are manually drained of liquid agent by workers wearing protective suits. The liquid agent is transferred to a storage tank and the ton containers are put back into storage to be decontaminated at a later date. The liquid agent is then mixed with hot water and the resulting hydrolysate will be shipped to a treatment facility in New Jersey. The first two ton containers were successfully drained of liquid agent, but the facility encountered difficulty in decontaminating the exterior of the containers so they could be put back into storage. The containers moved into the facility on April 23 are still there and the drained agent has not yet been neutralized. The Ton Container Cleanout Facility is under construction.

Construction of the **Newport Chemical Agent Disposal Facility** in Indiana is about 70% complete. The Newport facility is also going to use a form of "accelerated" neutralization to process its VX ton containers. However, the Army's plan to transport the hydrolysate from the neutralization process to a commercial wastewater treatment facility in Ohio has run into stiff opposition from the local community in Ohio.

The **Pine Bluff Chemical Agent Disposal Facility** in Arkansas has completed construction of its incineration facility and is undergoing systemization testing at this time. The **Pueblo, Colorado** facility had planned to use neutralization followed by bio-degradation for its stockpile of mustard-filled munitions, but is now considering accelerating the process by shipping the hydrolysate off-site. The **Blue Grass, Kentucky** facility will be a full-scale pilot facility using neutralization followed by Supercritical Water Oxidation for treatment of its stockpile. The Pueblo and Blue Grass facilities have not yet started construction.



State of Oregon  
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**Umatilla Chemical Demilitarization Program  
Status Update  
Environmental Quality Commission  
July 18, 2003  
(Agenda Item D)**

**Umatilla Chemical Demilitarization Program**

**Permit Modifications:** The Department is currently processing 17 Hazardous Waste Permit (HW Permit) Modification Requests, including 11 Class 1 and six Class 2 modifications. The Class 2 modifications include:

- The proposed Liquid Incinerator #1 GB Agent Trial Burn Plan;
- A request to use the Unpack Area in the Container Handling Building to process leaking munitions. The current process calls for using the Toxic Maintenance Area in the Munitions Demilitarization Building to handle any transport containers arriving from the storage area with leaking munitions inside;
- A request to change how the pollution abatement system carbon filters are monitored for agent;
- The proposed Performance Test for the Brine Reduction Area ;
- A request to revise the management practices in the agent collection tank system; and
- A request to install a permanent tanker load-out station for off-site shipments of liquid brine from the pollution abatement systems (in lieu of processing in the Brine Reduction Area).

**Staff departure:** Ann Mayes, our public information officer, has left DEQ and the Hermiston area to return to Florida. We wish Ann the best of luck in her new endeavors. We will be posting a state-wide recruitment later this month to fill Ann's position as quickly as possible. In the mean time, we appreciate the offers of assistance from Nina DeConcini and the Headquarters staff to help us with public information needs that arise in the interim.

**Umatilla Chemical Depot Draft Storage Permit:** The Umatilla Depot has been operating as a RCRA "interim status" facility since 1980. On July 14 the Department issued a Draft Hazardous Waste Storage Permit that will be open for public comment until September 15, 2003. I would like to thank Nick Speed of the Hermiston staff for his outstanding efforts in reviewing the Depot's Part B Permit Application, drafting the storage permit, and preparing the associated public documents.



## UMCDF Surrogate Shakedown and Trial Burn Status

**Liquid Incinerators:** The surrogate trial burn of Liquid Incinerator #1 (LIC1) was completed on February 8, 2003. The Department is reviewing the LIC1 Trial Burn Report (submitted on May 8, 2003) and expects to issue a letter within the next few weeks requesting additional information and clarification. The Surrogate Trial Burn Report must be approved by the Department prior to the introduction of chemical agent into the furnace. Liquid Incinerator #2 (LIC2) has completed some shakedown activities. Both liquid incinerators are currently shut down.

**Metal Parts Furnace:** UMCDF started surrogate waste feed for the first time to the Metal Parts Furnace (MPF) on Thursday, July 17, 2003.

**Deactivation Furnace System:** The surrogate shakedown phase of the Deactivation Furnace System (DFS) began on February 11, 2003. Surrogate testing activities have shown that UMCDF is at times exceeding some of the metal emission limits mandated by the HW Permit and the Maximum Achievable Control Technology (MACT) rules. The Department issued an order to the UMCDF Permittees to stop hazardous waste feed to the DFS on April 4, 2003. Resumption of waste feed was allowed on April 28. Subsequent testing showed that some metals limits were again being exceeded and the Department issued another "stop feed" letter on June 24. The letter listed three key issues that the Department believes must be resolved before it will authorize re-start of hazardous waste feed to the DFS:

- "Assurances that the planned surrogate feed mixture, including metals feed quantities, is an accurate representation of the projected agent munition feed characteristics;
- "A reasonable and defensible explanation for the continued (and sometimes puzzling and inconsistent) metal emissions problems from the UMCDF, including those that occur during non-hazardous waste feed situations; and
- "A clearly defined and agreed upon strategy to resolve the ongoing compliance issues associated with metals emissions and allow the Permittees to proceed with surrogate testing of the furnaces in a manner that supports chemical agent operations."

The Department expected a submittal from UMCDF this week to address the information required in the first two bullets listed above. The third bullet calls for the Department and UMCDF to agree upon a strategy that allows DFS testing to proceed even though some emission limits are being exceeded. It appears that the only way to keep some DFS metal emissions within the limits, as measured before the carbon filter system, is to limit the waste feed rate to a level that could ultimately restrict the processing of M-55 rockets to less than 10/hour. Although rarely achieved, the permitted processing rate for M-55 rockets at UMCDF is 40/hour.

The Permittees recently submitted a letter pointing out minor language differences (yet significant to the interpretation) between analogous permit conditions in the HW Permit modules governing shakedown and trial burns (Module VI) and “normal [agent] operations” (Module VII). Discussion with Brett McKnight, the DEQ Manager of the Umatilla program when the HW Permit was first drafted, indicates that the Department expected that some of the emission limits in Module VI would be exceeded during surrogate testing and trial burns. Both Modules VI and VII require the Permittees to immediately notify the Department if there are exceedances. However, in the case of surrogate testing operations, the Department did not originally intend that exceedances would be considered permit violations (provided that the exceedances were not of a level that would pose a threat to human health and the environment).

As noted earlier, UMCDF must demonstrate compliance with HW Permit emission limits at a point before the flue gas stream enters the pollution abatement system carbon filter systems (PFS). Test results indicate that the DFS (at a reduced feed rate) could meet both MACT and RCRA emission limits if UMCDF was able to “take credit” for the PFS by moving the compliance point to after the carbon filters. However, the HW Permit condition that requires UMCDF furnaces meet emission limits prior to entering the PFS was specifically required by the Commission when it approved the UMCDF HW Permit in 1997. The Department believes that changing the requirement would be a major permit modification requiring Commission approval—a process that could take seven to eight months.

The MACT standards were promulgated several years after the UMCDF Permit was issued and are more stringent than previous emission limits. Consequently, the Department believes it is appropriate for UMCDF to take credit for the PFS for the purposes of demonstrating compliance with MACT and that no permit modifications would be needed.

The emission limits in the UMCDF HW Permit were originally calculated by extrapolating emissions data from tests done at the Johnston Atoll facility, and were fully expected to be revised once on-site data could be generated. The dilemma this situation is posing for both the Department and the Permittees is that new emission limits cannot be proposed and evaluated for risk until the DFS testing and trial burn phase is completed. Consequently, to operate the DFS at a surrogate and metals feed rate equivalent to the desired rocket feed rate means that UMCDF must continue to notify the Department every time an exceedance is noted, and provide information to show that the exceedance was not a health or environmental threat. The Department does not believe that the exceedances seen during DFS testing to date posed any threat to human health or the environment, especially considering the short duration of the tests and the fact that the flue gases are cleaned further by the carbon filtration system before release to the atmosphere.

The Department and the Permittees continue to have discussions about the path forward for both the DFS specifically, and the start of chemical agent operations generally. It appears that even if UMCDF "takes credit" for the PFS when demonstrating compliance with the MACT standards, and HW Permit emission limits are eventually revised upward, processing of M-55 rockets in the DFS will still be limited to a rate below what was originally anticipated. The first GB "rocket campaign" will be treating over 91,000 rockets in the DFS, approximately 3000 of which are thought to contain gelled GB agent.

### **Other Topics of Interest**

**CSEPP:** The annual emergency exercise of the Chemical Stockpile Emergency Preparedness Program (CSEPP) was held on June 3 and by most accounts was a success. The Governor is expected to request that the CSEPP Executive Review Panel be re-convened on August 21 to go over the results of the test exercise and provide an update to the Governor's office on the CSEPP readiness status.

"GASP," the local Hermiston organization, recently sent a letter to Governor Kulongoski requesting an "investigation into the [CSEPP] and its continued fulfillment of U.S. Army Hazardous Waste Permit Requirements." After then-Governor Kitzhaber informed the Commission in 2002 that he had determined that "an adequate emergency response program is in place and fully operational," the only remaining HW Permit condition related to CSEPP is one that requires semi-annual updates be sent to the Department. To our knowledge the Governor's office has not yet responded to the letter.



State of Oregon  
Department of  
Environmental  
Quality

## Umatilla Chemical Demilitarization Program

03-1629

Status Update

Environmental Quality Commission

August 15, 2003

(Agenda Item D)

### Umatilla Chemical Demilitarization Program

**Permit Modifications:** The Department is currently processing 19 Hazardous Waste Permit Modification Requests, including 11 Class 1 and eight (8) Class 2 modifications.

**Staff News:** The permit coordinator position was posted on July 22 for applications only from existing state employees. The application period closed on August 5 with no applicants. We are reposting it as an "open competitive" announcement from August 15 until September 3. Ads for the position will run in the Sunday, August 17 editions of the East Oregonian and the Tri-City Herald.

We will also be filling our vacant Natural Resource Specialist 4 position to provide technical support for review of permit modification requests in the short term, with the position transitioning to compliance support as we move closer to agent operations.

**Umatilla Chemical Depot Draft Storage Permit:** The public hearing on the Draft Hazardous Waste Storage Permit for the Depot will be held on August 28, with the public comment period ending on September 15, 2003.

### UMCDF Surrogate Shakedown and Trial Burn Status

**Deactivation Furnace System (DFS):** On August 5, 2003 the Department authorized the UMCDF Permittees to resume hazardous waste feed to the DFS. This was based upon the submittal of materials by the Permittees that resolved all of the key issues identified in the Department's stop feed letter issued on June 24, 2003. The Permittees have indicated a desire to begin the Surrogate Trial Burn for the DFS on August 21.

**Metal Parts Furnace (MPF):** On August 11, 2003, the Permittees notified the Department that the carbon filters on the MPF had been bypassed during shakedown activities for the furnace. Subsequent examination of UMCDF records by staff of the Department indicated that the carbon filters had been bypassed throughout the three week period that UMCDF had been conducting shakedown of the MPF. The Surrogate Trial Burn Plan allows the Permittees to bypass the carbon filters during the MPF trial burn, because it is necessary to do so in order to sample the emissions prior to the

carbon filters, as currently specified in the permit. However, this does not allow the carbon filters to be bypassed during routine shakedown activities.

Preliminarily, the Permittees have verbally reported to the Department that this mistake occurred due to communication breakdowns and inadequate training that will be corrected. UMCDF voluntarily shut down both the MPF and the DFS, pending their further investigation of this situation. The Department will be issuing a notice of non-compliance to the Permittees the week of August 18, 2003, including a requirement to stop further feed of hazardous waste until a written report is provided to the Department responding to an extensive list of questions regarding the particulars of how this situation occurred and what actions will be taken to prevent its recurrence. This case will also be referred to Headquarters for formal enforcement action.

### **Other Topics of Interest**

**Brine Reduction Area (BRA):** The site has experienced liner failure problems with the storage tanks of the BRA. A corrosion consultant has evaluated the system and concluded that the failures are the result of several factors: improper cathodic protection, probable improper preparation of the steel tank surfaces prior to application of the liner material, "electrical continuity" between the tank walls and the metal blades of the tank mixers, and abrasion of the liners due to forces created by the mixer blades. DEQ is awaiting further information from the site regarding the corrective actions that will be taken and the schedule for completion of such actions. The site has indicated that liner repairs will be completed by December 1, 2003 and additional improvements (including an upgrade of cathodic protection) are still being evaluated.

**CSEPP:** The Chemical Stockpile Emergency Preparedness Program (CSEPP) Executive Review Panel is being re-convened on August 21 to review the results of the June 3, 2003 emergency response exercise and provide an update to the Governor's office on the status of CSEPP readiness.

**Anniston Chemical Agent Disposal (ANCDF):** On July 30, 2003, ANCDF received its final approval from the Alabama Department of Environmental Management to proceed with the destruction of chemical agents. The Army delayed startup of agent operations until an August 8, 2003 hearing could be held on a request for a temporary restraining order/preliminary injunction by the Chemical Weapons Working Group and other local groups opposed to incineration. On August 8, a federal district court judge in Washington, D.C. turned down the petitioners' requests, allowing ANCDF to begin agent operations. The facility successfully processed two GB rockets on August 9, 2003.

According to newspaper reports, Anniston resumed operations on August 14, 2003 following two days of shutdown to repair a problem with a motor in the cooling system for the carbon filters and to repair a leak in a hydraulic fluid line connected to the blade that shears the rockets into pieces that are subsequently fed into the deactivation furnace. The Army hoped to process 15 or more rockets on August 14.

**Potential Worker Exposure at the Umatilla Chemical Depot:** The Depot is awaiting the results of medical tests on a worker at the Depot to determine if he was exposed to Mustard agent during his participation on a decontamination team for a leaking one-ton Mustard container detected in igloo #1708 on July 22, 2003. The worker exhibited a small blister on his arm within approximately 24 - 48 hours of his August 7, 2003 activities at the igloo. Since this individual was not involved in direct contact with any Mustard containers and the agent monitoring at the igloo indicated no agent release coincident with his activities, the site does not expect the results to verify any agent exposure. However, Depot procedures provide the opportunity for any worker to have testing performed to evaluate potential exposures to chemical agent.

**GASP III:** The GASP III trial resumed in Judge Michael Marcus' courtroom in Multnomah County Circuit Court on August 11, 2003. It is likely that closing arguments may be heard on August 15, 2003, providing for a possible decision by Judge Marcus prior to the end of this year.



State of Oregon  
Department of  
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Quality

**Umatilla Chemical Demilitarization Program  
Status Update  
Environmental Quality Commission  
October 10, 2003  
(Agenda Item H)**

**Umatilla Chemical Demilitarization Program (CDP)**

**Permit Modification Request:**

On September 16 the Umatilla Chemical Agent Disposal Facility (UMCDF) submitted a Permit Modification Request (PMR) to change the point of compliance for its air emissions from the inlet to the carbon filters to the exit of the carbon filters. A copy of this Class 3 PMR has been provided to each of the EQC members with an anticipated schedule for public comment and final action by the EQC.

**Umatilla Chemical Depot (UMCD) Draft Storage Permit:**

Based upon a request from GASP for a 120 day extension, a 30 day extension was granted on the public comment period for the UMCD Draft Storage Permit. The comment period now ends on October 15, 2003. The only comments received to date have been oral comments made by a representative of Morrow County at the August 28, 2003 public hearing.

**Closure Plan for Building 659 (Mustard Shed) at UMCD:**

On September 3 a closure plan was submitted by UMCD for Building 659, the former "mustard shed," previously used for storage of one-ton containers of mustard agent. Following the events of September 11, 2001, all mustard containers were moved into igloos. UMCD intends to close out the building as a hazardous waste management unit and reuse it to park empty Enhanced On-site Containers (EONCs) out of the weather. A public hearing regarding the closure plan will be held on October 15 and the public comment period ends on October 20, 2003.

**Staff Recruitment:**

We are very pleased to report that Shelly Ingram has accepted the position of Permit Coordinator/Public Information Representative 1 position with the CDP staff. Shelly is presently a reporter with the East Oregonian and has covered CSEPP and Depot activities. She will begin the position on November 3, 2003.

The vacant Senior Hazardous Waste Specialist position with the CDP has been posted with an October 22 deadline for applications. Ads were run in the Sunday, October 5, editions of the Oregonian and Tri-City Herald. In addition to the DEQ website, the position announcement has been posted on the Air & Waste Management Association website and

has been shared with the Chemical Demilitarization Workgroup, our counterparts with the other seven states who have chemical depots.

#### **Federal Fiscal Year 2004 Funding:**

The Army has informed us that full funding for DEQ's oversight activities at UMCDF for federal fiscal year 2004 should be available by the end of October. Based upon our anticipated carryover of unexpended funds from 2003, this would avoid any gaps in federal funding necessary to support DEQ's Umatilla activities.

#### **Meeting with U.S. Senator Gordon Smith's Staff:**

On September 17 Dennis Murphey and Sue Oliver met with three members of Senator Smith's staff in his Pendleton office: James Nelson, Legislative Assistant from Washington, D.C.; Richard Krikava, Field Representative in Portland; and Larry Bartee, Field Representative in Pendleton. Mr. Nelson is Senator Smith's new primary liaison for the Umatilla project and he toured UMCD and UMCDF for the first time. The meeting provided an opportunity for the three staff members to hear from DEQ regarding the status of the project and Mr. Nelson assured us that Senator Smith will work hard to ensure full funding of the demilitarization program in the Army's budget for FFY 2005.

#### **Surrogate Trial Burn (STB) Status**

The STB for the Deactivation Furnace System (DFS) began on September 27, 2003. UMCDF completed the four Low Temperature Test runs on September 30. The STB also includes three sets of High Temperature Tests (HTT) with four runs each. The four runs of the first HTT were completed on October 5.

UMCDF hopes to begin the STB for the Metal Parts Furnace approximately three weeks after completion of the DFS STB.

#### **Other Topics of interest**

##### **Legal Proceedings**

Courtroom proceedings in the GASP III trial concluded on August 15, 2003. On September 19 (three days before their closing brief was due) the Petitioners submitted a "Motion for Sanctions" against the Army's attorney for intimidation of one of their witnesses, a monitoring technician from CAMDS in Utah. The relief requested by the Petitioners includes: 1) a protective order for the witness, preventing the Army from taking any adverse action against him, 2) a delay in submittal of written closing arguments in GASP III until a decision is rendered on the Motion for Sanctions, 3) a partial default against the Army, revoking the UMCDF permit until "monitoring defects" identified by the witness have been remedied and an additional requirement for the use of FTIR monitors has been included in the permit, and 4) payment of Petitioners' attorney fees and expenses by the Army. The hearing for oral arguments on the Motion for Sanctions has been scheduled for December 11, 2003. The briefing schedule for written closing arguments has been tolled until Judge Marcus rules on the Motion for Sanctions.



In addition to the issues specifically identified by the Petitioners in their original filing, Judge Marcus has requested that the legal counsel for all parties address the issue of agent monitoring (in the exhaust stack, in the workplace, and in the ambient air at the perimeter of the site). It now appears likely that no decision on GASP III will be issued until mid-2004, at the earliest.

### **CSEPP/ERP**

On August 21, 2003 the 20-member Executive Review Panel (ERP) reconvened at Governor Kulongoski's request to assess the current status of the local emergency response program to protect the general population in the vicinity of UMCD in the event of a release of chemical agent. Commissioner Hampton represented EQC on the ERP and Director Hallock represented the DEQ. The ERP heard presentations regarding the results of the June 3, 2003 Annual CSEPP Exercise, the status of the 450 MHz tactical radio system, the evacuation project for Hermiston, and recent results of a survey to assess awareness of local citizens regarding emergency response procedures.

On September 19 the ERP sent a report to Governor Kulongoski, signed by all of the ERP members, with one exception: Umatilla County. Umatilla County took exception to the following portion of the report: "It was explained at the August 21 ERP meeting that the final decision to authorize start of agent operations lies with the EQC. In the event that the EQC has to make that decision before the 450 MHz system is completely in place, it is anticipated that the first responders and other members of the ERP will request the EQC postpone authorizing the start of agent operations until the radio system is entirely completed." Umatilla County's position is that "agent incineration should begin at the earliest possible time; and that start-up should not be delayed, even if the 450 MHz system is not completed."

Notwithstanding the concerns regarding the 450 MHz system, the ERP report concludes that most of the emergency response capabilities have improved measurably over the past 15 months. It also concluded that the Umatilla CSEPP continues to meet the adequacy standard required by the UMCD hazardous waste permit. A copy of the full text of the ERP report to the Governor, with the dissenting letter from Umatilla County, is included with this update.

### **Potential Worker Exposure at the Umatilla Chemical Depot**

In the August 15 status update to EQC we noted a potential exposure to mustard agent by a worker at UMCD. The individual had been a member of a decontamination team for a leaking container of mustard agent in one of the igloos at UMCD. All medical tests showed no indications of exposure to chemical agent by the worker who had exhibited a small blister on his arm.

### **Status of other Chemical Demilitarization Sites**

The Tooele Chemical Agent Disposal Facility (TOCDF) in Utah just completed a month-long shutdown due to results of a PCB emissions test that did not meet the required 99.9999% destruction efficiency. TOCDF believes it was a laboratory contamination issue, since PCBs were also detected during fuel-only runs and in field blanks of the sampling trains. TOCDF has only 1,000 VX rockets remaining and it looks like they will all be destroyed during additional PCB emissions tests that are being required by the EPA to

demonstrate PCB destruction efficiency. (EPA would not agree to correct the test results from the blank contamination.)

The Anniston Chemical Agent Disposal Facility (**ANCDF**) in Alabama has processed approximately 4,000 GB rockets as of two weeks ago. They are having many mechanical problems, according to the Alabama Department of Environmental Management (ADEM), especially with the rocket lines (which, according to UDEQ have been high maintenance units at TOCDF also). ADEM expects ANCDF to initiate their GB agent trial burns for the liquid incinerator and the deactivation furnace system on or about November 6 – 7.

The Pine Bluff Chemical Agent Disposal Facility (**PBCDF**) in Arkansas is curing the refractory in their deactivation furnace.

The Aberdeen Chemical Agent Disposal Facility (**ABCDF**) in Maryland has been shut down since August 16 when a fire occurred in the carbon filter on a vent line of a decontamination solution tank. They continue to have problems in “clearing” the exterior of the ton containers after they drain them. They are detecting agent on the exterior of the tanks and believe it is related to agent in the threads and agent penetrating under the paint on the exterior of the containers. After implementing design changes and facility modifications, the facility hopes to restart slowly by mid-October and be back to normal operations by mid-November.

The Newport Chemical Agent Disposal Facility (**NECDF**) in Indiana has been delayed by analytical problems that have interfered with their ability to demonstrate adequate destruction efficiency and by local opposition to the treatment of their hydrolysate at the Perma-Fix facility near Dayton, OH. It appears they will build a tank farm to store the hydrolysate in anticipation of starting neutralization next spring.

The Pueblo Chemical Agent Disposal Facility (**PUCDF**) in Colorado is being designed by Bechtel. The Colorado Department of Public Health and the Environment (CDPHE) anticipates submittal of a Phase I permit (that will merely address site grading) in November or December. An issue is arising with the Sierra Club and local members of the public who want to attend all meetings with PUCDF and the CDPHE.

The Blue Grass Chemical Agent Disposal Facility (**BGCDF**) in Kentucky is approximately two months behind PUCDF and recently held their permit kickoff meeting, a community forum, and a team building partnership meeting.



State of Oregon  
Department of  
Environmental  
Quality

**Umatilla Chemical Demilitarization Program  
Status Update  
Environmental Quality Commission  
December 5, 2003  
(Agenda Item I)**

**Umatilla Chemical Demilitarization Program (CDP)**

**Permit Modification Requests:**

“Taking Credit” for the Carbon Filters

On September 16, 2003 the Umatilla Chemical Agent Disposal Facility (UMCDF) submitted a Class 3 Permit Modification Request (PMR) to change the point of compliance for its air emissions from the inlet of the carbon filters to the exit of the carbon filters. The initial public comment period ran from September 16 through November 17 and on October 21, the Permittees held a public informational meeting. On November 5 the Department issued a Notice of Deficiency (NOD) to the Permittees and a response to the NOD was received on December 1. The Department received eight sets of comments from various stakeholders. In sum, four commenters (GASP, Sierra Club, Stuart Dick, and Stephen McFadden) objected to the proposed change and four commenters supported the change (Umatilla County, Confederated Tribes of the Umatilla Indian Reservation, City of Hermiston, and the Hermiston Development Corporation).

The Department will be preparing draft permit language, fact sheets, and a notice of public hearing in anticipation of conducting the second public comment period from mid-December until mid-February. This will allow oral public comments to be presented to the EQC at its regularly scheduled meeting on February 6, 2004. A public hearing will also be held by the Department (most likely in late January, 2004). The Department hopes to be able to provide its recommendation to the EQC in a time frame that would allow a decision on the PMR at the regularly scheduled EQC meeting on April 9, 2004.

Processing Leakers in the Unpack Area

On November 10, 2003 the Department denied UMCDF's PMR which proposed processing Enhanced On-Site Containers (EONCs)(the transport containers) and Spray Tank Overpacks containing leaking munitions and bulk items in the Container Handling Building Unpack Area. The Hazardous Waste Permit currently requires all EONCs and spray tank overpacks containing leaking munitions and bulk items to be processed through the Toxic Maintenance Area (TMA). UMCDF claimed that the proposed changes would provide operational flexibility to the facility and lessen operational delays associated with processing such materials in the TMA. The Department's review determined that the PMR was incomplete

and UMCDF failed to provide sufficient documentation to fully support the proposed changes.

#### Other PMRs Under Review

- PFS (Carbon Filtration System) Agent Monitors  
This PMR establishes exactly how UMCDF will monitor for chemical agents in the PFS carbon beds and how much absorptive capacity remains before a carbon change-out is needed.
- UMCD Secondary Waste  
This PMR incorporates the remaining Depot secondary waste streams into the UMCDF hazardous waste permit and establishes feed rates for each waste stream.
- BRA (Brine Reduction Area) Performance Test Plan
- LIC1 (Liquid Incinerator # 1) GB Agent Trial Burn Plan

#### **Agent Operations Authorization Process/Time Frame**

The Army has revised its anticipated schedule for the start of agent operations and now hopes to be prepared to begin agent destruction in early summer 2004. UMCDF plans to complete its Operational Readiness Review by the end of February. This would allow the Department to conduct its compliance assessment and initiate the public comment period in the spring. A special EQC meeting may need to be held in late April or early May in Hermiston to serve as a public hearing for the EQC to receive input regarding the authorization of agent operations.

#### **Umatilla Chemical Depot (UMCD) Storage Permit:**

The public comment period for the UMCD Draft Storage Permit ended on October 15, 2003. Several sets of comments were received and the Department is currently reviewing the comments and preparing a responsiveness summary in anticipation of reaching a decision on the permit in early 2004.

#### **Closure Plan for Building 659 (Mustard Shed) at UMCD:**

A public hearing on the closure plan for Building 659, the former "mustard shed" at UMCD previously used for storage of one-ton containers of mustard agent, was held on October 15, 2003. The public comment period ended on October 20, 2003 and no comments were received. The Department issued its approval of the closure plan on December 3.

#### Surrogate Trial Burn (STB) Status

##### **Deactivation Furnace System**

The STB for the Deactivation Furnace System (DFS) was completed on October 13, 2003. The results were a mixture of good news and disappointing news. With regard to the organic compounds that serve as surrogates for chemical agent, UMCDF had no detectable levels of these surrogates in the samples of their emissions. Therefore, it appears that UMCDF achieved the surrogate destruction and removal efficiency requirements for the Low Temperature Test runs.

The preliminary data for the metals emissions were a different situation. UMCDF spiked metals and conducted three different sets of high temperature tests.

- With the carbon filters off-line and a metal spiking rate intended to be representative of a 2 rocket/hour feedrate, the results were in compliance with the federal Maximum Achievable Control Technology (MACT) standards, but hazardous waste (HW) permit limits were exceeded for 3 of the 10 metals sampled.
- With the carbon filters off-line and a metal spiking rate intended to be representative of a 7.5 rocket/hour feedrate, the results exceeded one of the MACT standards and exceeded HW permit limits for four metals.
- With the carbon filters on-line and a metal spiking rate intended to be representative of a feedrate of approximately 40 drained rockets/hour or 24 undrained rockets/hour, the results were in compliance with all HW permit limits and MACT standards and data from all metals were well below the permitted limits.

Final data will be provided to the Department in the Surrogate Trial Burn Report, expected in the next few days. UMCDF has inspected the furnace and the pollution abatement system on the DFS, but has not apparently found anything conclusive that would explain the higher than expected emissions of the four metals. The results of their investigation will be included in the trial burn report and the Department will be reviewing them very closely.

#### **Metal Parts Furnace (MPF)**

UMCDF plans to begin the STB for the Metal Parts Furnace in the next two weeks, conducting a set of high temperature test runs from December 19 through December 22. The site expects to resume the STB runs on December 29 and conclude them by January 5.

#### **Liquid Incinerator 2 (LIC2)**

UMCDF plans to conduct the STB for the LIC2 in early 2004.

#### **Brine Reduction Area (BRA)**

UMCDF hopes to begin shakedown of the BRA in January 2004. The Department is reviewing a PMR that is needed. The BRA Performance Test is currently planned for Spring 2004.

### **Other Topics of interest**

#### **Legal Proceedings**

In the GASP III trial, the hearing for oral arguments on the Petitioner's Motion for Sanctions against the U.S. Department of Justice attorney has been postponed until January. The briefing schedule for written closing arguments has been tolled until Judge Marcus rules on the Motion for Sanctions. Therefore, the time frame for a decision in the GASP litigation remains uncertain, but is unlikely before late spring or early summer 2004.

#### **Health Risk Assessment Work Plan**

The Public Review Draft of the Post Trial Burn Risk Assessment Work Plan was issued for public comment on October 17, 2003. A public meeting and hearing were held in Hermiston

on November 19 and the comment period closed on December 1. The Department received four sets of comments and will be working with the Technical Workgroup to resolve the comments and finalize the Work Plan by February, 2004.

#### **Status of other Chemical Demilitarization Sites**

The Tooele Chemical Agent Disposal Facility (**TOCDF**) in Utah has completed its destruction of all VX rockets.

The Anniston Chemical Agent Disposal Facility (**ANCDF**) in Alabama has processed more than 10,000 GB rockets and has recently completed its GB Agent Trial Burn for the liquid incinerator and the deactivation furnace system.

The Pine Bluff Chemical Agent Disposal Facility (**PBCDF**) in Arkansas recently completed the surrogate trial burn for their deactivation furnace system.

The Aberdeen Chemical Agent Disposal Facility (**ABCDF**) in Maryland continues to have operational problems that have repeatedly shut down the process, significantly decreasing the expected production rates.

The Newport Chemical Agent Disposal Facility (**NECDF**) in Indiana has canceled its contract with the Perma-Fix facility near Dayton, Ohio for treatment of hydrolysate from neutralization of chemical agent at NECDF. Due to concerns regarding the treatment process, the Montgomery County Ohio wastewater treatment plant would not grant Perma-Fix a permit to discharge wastewater from treatment of chemical agent hydrolysate. It appears NECDF will build a tank farm to store the hydrolysate until a viable means of processing it is available.

The Pueblo Chemical Agent Disposal Facility (**PUCDF**) in Colorado is a neutralization facility being designed by Bechtel. The Colorado Department of Public Health and the Environment (CDPHE) will utilize an RD&D (research, development, and demonstration) permit process for PUCDF, prior to making a decision upon issuing a final hazardous waste storage and treatment permit.

The Blue Grass Chemical Agent Disposal Facility (**BGCDF**) in Kentucky is approximately two months behind PUCDF and will likely utilize an RD&D permit process as well.

## Umatilla Chemical Demilitarization Program

### Oregon's Chemical Weapons Stockpile

In 1962, the U.S. Army began storage of chemical weapons at the Umatilla Chemical Depot, located near the town of Hermiston, Oregon. Today the Depot has a stockpile of 3,717 tons of chemical warfare agent in about 220,000 individual munitions, such as rockets and land mines, as well as bulk containers. Chemical agents include the nerve agents GB (also called "sarin") and VX, and the blister agent HD, known as "mustard." All U.S. chemical weapon stockpiles must be destroyed under the international treaty known as the "Chemical Weapons Convention."

After intense and prolonged public debate, the Environmental Quality Commission (EQC) granted a Hazardous Waste Storage and Treatment Permit to the Army in February 1997. The Army awarded the Umatilla contract to the Washington Demilitarization Company (formerly Raytheon) and construction of the Umatilla Chemical Agent Disposal Facility was declared complete in August 2001. UMCDF is currently undergoing extensive testing of its systems and furnaces in preparation for live chemical agent operations.

### U.S. Army's National Chemical Demilitarization Program

The Army's Chemical Materials Agency is responsible for safely disposing of the nation's chemical weapons stockpiles. The Army built a prototype incineration facility at Johnston Atoll located approximately 750 miles from Hawaii and started operations there in 1990. The stockpile at Johnston Atoll and all leftover process waste has since been destroyed.

Umatilla is one of eight chemical weapons stockpile sites in the continental U.S. Four of the sites will use incineration as the agent disposal method and four will use a neutralization process. The first continental U.S. incinerator was constructed near Tooele, Utah and began operations in 1996. To date, Tooele has destroyed all GB nerve agent in its inventory and is currently destroying munitions containing VX nerve agent.

The stockpiles in Anniston, Alabama; Pine Bluff, Arkansas; and Umatilla, Oregon will also use incineration. Anniston began operations in 2003. The Umatilla and Pine Bluff facilities are still undergoing testing.

The stockpiles in Aberdeen, Maryland; Newport, Indiana; Pueblo, Colorado; and Blue Grass, Kentucky will be destroyed using neutralization. The Aberdeen facility began operations in April, 2003. The remaining neutralization facilities are still in the engineering or construction phases.

### DEQ's Role in Program Oversight

DEQ's Chemical Demilitarization Program (CDP) oversees the day-to-day operation of the Umatilla Chemical Agent Disposal Facility (UMCDF). CDP staff, based in nearby Hermiston, ensures that the Army and its contractor comply with the hazardous waste and air permits issued by the State of Oregon in 1997. The CDP Administrator reports directly to the DEQ's Office of the Director and manages a staff of hazardous waste compliance and permitting specialists, engineers, and support staff that work solely on the Umatilla project.

### Supporting State Agencies in the Program

Oregon Emergency Management (OEM) is the lead state agency for emergency response. OEM works closely with the Umatilla and Morrow County Emergency Management Agencies (and Benton County, Washington). The Oregon Public Health Service supports DEQ and OEM with toxicology expertise for emergency planning and health risk assessments. The U.S. and Oregon Occupational Health and Safety Administrations entered into an agreement to have joint oversight of worker safety issues at the Umatilla Chemical Depot and the Umatilla Chemical Agent Disposal Facility. The Governor's Office has also been actively engaged with issues surrounding the Umatilla facility. The CDP Administrator maintains regular contact with staff from the Office of the Governor.



State of Oregon  
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Environmental  
Quality

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DEQ Item No. 03-2313

[www.deq.state.or.us](http://www.deq.state.or.us)

## Umatilla Chemical Agent Disposal Facility (UMCDF)

UMCDF consists of two liquid incinerators to treat liquid agent, a "deactivation furnace system" to treat explosives and propellants, and a "metal parts furnace" to treat emptied munitions and other wastes.

Because of the extreme toxicity of the chemical warfare agents, UMCDF must first demonstrate the performance of the incinerators by conducting "shakedown" tests and trial burns using "surrogate" material. Surrogate materials are chemicals that are not as toxic as chemical warfare agent, but are considered more difficult to burn. UMCDF will not be allowed to begin any furnace testing with live chemical agent until surrogate testing has been successful and the EQC has approved start of agent operations. Agent operations are expected to begin in the summer of 2004 and will take approximately seven years. A period to close and dismantle the facility will follow.

### Current Status

A series of surrogate trial burns designed to test the furnaces began with the first liquid incinerator (LIC1) surrogate trial burn in February 2003. Results submitted to the DEQ indicate that LIC1 successfully demonstrated compliance with existing air and hazardous waste permit limits. A trial burn of the Deactivation Furnace System (DFS) was completed in October 2003. The results show that the DFS was not able to meet all permit limits under all operating conditions. DEQ is requiring UMCDF to conduct a limited re-test to demonstrate compliance with the existing permit limits. The MPP is scheduled to undergo a surrogate trial burn in early 2004. The surrogate trial burn for the second liquid incinerator will be conducted in early 2004.

A local group called "G.A.S.P." (in conjunction with the Sierra Club, the Oregon Wildlife Federation, and individuals) has filed three lawsuits against the Environmental Quality Commission and the DEQ. The first two cases were administratively decided in the State's favor by the Multnomah County Circuit Court and are currently on appeal with the Oregon Court of Appeals.

A third case ("GASP III") was filed in July 2000 after the Environmental Quality Commission refused to revoke the UMCDF Permit per the request of the GASP Petitioners. GASP III went to a Circuit Court trial on October 23, 2002. The trial phase was completed in August 2003. The parties will file written closing arguments during the spring of 2004.

### Where to get more information

Contact Shelly Ingram at the DEQ office in Herimiston, 256 East Hurlburt (Suite 105). Please call (541) 567-8297 ext. 25 (toll-free in Oregon 1-800-452-4011), or e-mail at [ingram.shelly@deq.state.or.us](mailto:ingram.shelly@deq.state.or.us).

### Alternative formats

*Alternative formats of this document can be made available. Contact DEQ, Shelly Ingram at (541) 567-8297 ext. 25. People with hearing impairment may call DEQ's TTY at (503) 229-6993.*

#### Related fact sheets available from DEQ:

- Risk Assessment
- Public Participation
- Munitions at the UMCD
- Trial Burn Operations
- Bulk Processing
- Rocket Processing
- Projectile Processing
- Liquid Incinerator
- Metal Parts Furnace
- Pollution Abatement System
- Deactivation Furnace System
- Modifications of Hazardous Waste Permit
- Storage and Management of Hazardous Waste
- Air Emissions Comparison Table and Fast Facts



# Fact Sheet- Umatilla Chemical Agent Disposal Facility



State of Oregon  
Department of  
Environmental  
Quality

Office of the Director  
Chemical  
Demilitarization  
Program  
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DEQ Item No. 03-2311

[www.deq.state.or.us](http://www.deq.state.or.us)

Agent	Item-Containerized Storage	Quantity	Pounds
HD (Blister)	Ton Containers	2,635	4,679,040
GB (nerve)	155mm Projectiles	47,406	308,140
	8-inch Projectiles	14,246	206,560
	M55 Rockets	91,375	977,720
	M56 Rocket Warheads	67	720
	500 lb. Bombs	27	2,920
	750 lb. Bombs	2,418	531,960
	ton containers	4	7,104
VX (nerve)	155mm Projectiles	32,313	193,880
	8-inch Projectiles	3,752	54,400
	Mines	11,685	122,700
	M55 Rockets	14,513	145,140
	M56 Rocket Warheads	6	60
	Spray Tanks	156	211,540
	Ton containers	1	1,776
<b>Total</b>		<b><u>220,604</u></b>	<b><u>7,443,660</u></b>

## Munitions

### Background

In February 1997, the Environmental Quality Commission, the DEQ's governing body, issued environmental permits to the U.S. Army to build and operate the Umatilla Chemical Agent Disposal Facility (UMCDF) to destroy the chemical weapons stockpile currently stored at the Umatilla Chemical Depot (UMCD). The disposal facility includes several different types of incinerators at the Umatilla Chemical Depot near Hermiston, Oregon.

Nerve agents (GB and VX) are contained in munitions; rockets, projectiles and land mines, and in large containers; spray tanks, bombs, and "ton" containers.

HD blister agent is a distilled mustard. The liquid is colorless and pure, but is normally a yellow to brown oily substance. HD blister agent vapor is colorless with a slight garlic or mustard like odor.

GB nerve agents are clear, colorless and tasteless liquids and have no odor. VX nerve agent is an oily liquid that is clear, colorless, odorless, and tasteless.

### What is the schedule for destruction?

The GB rockets are scheduled to be treated first. The GB rockets are the most volatile of all the munitions and the risk of storage will significantly decrease when all of the GB rockets are treated. The VX rockets and all of the VX munition types are scheduled to be treated second. The remaining GB munitions will be treated after all of the VX munitions have been destroyed. The last group of munition types that are scheduled to be destroyed will be the HD mustard agent ton containers.

### Where to get more information

Contact Shelly Ingram at the DEQ office in Hermiston, 256 East Hurlburt (Suite 105) or call (541) 567-8297 ext. 25 (toll-free in Oregon 1-800-452-4011).

### Alternative formats

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## MAXIMUM PERMITTED AIR EMISSIONS FROM SELECTED HERMISTON AREA SOURCES



State of Oregon  
Department of  
Environmental  
Quality

Office of the Director  
Chemical Demilitarization  
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256 E. Hurlburt Ave  
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DEQ Item No. 03-2300

[www.deq.state.or.us](http://www.deq.state.or.us)

Area Source	Maximum Permitted Air Emissions <sup>(1)</sup> (Tons/Year)				
	TSP <sup>(2)</sup>	NO <sub>x</sub> <sup>(3)</sup>	SO <sub>2</sub> <sup>(4)</sup>	CO <sup>(5)</sup>	VOC <sup>(6)</sup>
Lamb Weston (Food Processing Facility, Hermiston)	35	80	39	99	39
Umatilla Chemical Agent Disposal Facility (chemical weapons incineration facility) (July 2002 Air Permit)	45	129	22	55	4.8
Hermiston Generating (natural gas-fired co-generation plant, Hermiston)	64	272	11	447	34
Portland General Electric—Coyote Springs (natural gas-fired co-generation plant, Boardman)	48	287	39	452	26
Portland General Electric (coal-fired power plant, Tower Road, Boardman)	1,056	12,687	30,450	767	92
<b>“Significant” Emission Rates<sup>(7)</sup></b>	<b>25</b>	<b>40</b>	<b>40</b>	<b>100</b>	<b>40</b>

(1) Emission limits are from the “Plant Site Emission Limits” in each facility’s

(2) Air Contaminant Discharge Permit issued by the Oregon DEQ. Note that most sources do not emit pollutants at their maximum permitted rate.

(2) TSP = Total Suspended Particulates

(3) NO<sub>x</sub> = Oxides of Nitrogen

(4) SO<sub>2</sub> = Sulfur Dioxide

(5) CO = Carbon Monoxide

(6) VOC = Volatile Organic Compound

(7) “Significant” Emission Rates reflect the pollutant emission levels at which certain regulatory provisions apply, such as requirements for installation of “lowest achievable” or “best available” pollution control technology. The rates given above are for “attainment” areas (areas of the state that are within attainment of air quality goals). Significant Emission Rates for “non-attainment” areas are often established at much lower rates than shown above.

## How many weapons are stored at the Umatilla Chemical Depot?

Chemical Warfare Agent	Item	Quantity	Pounds
HD (blister)	ton containers	2,635	4,679,040
GB (nerve)	155 mm projectiles	47,406	308,140
	8-inch projectiles	14,246	206,560
	M55 rockets	91,375	977,720
	M56 rocket warheads	67	720
	500 lb. bombs	27	2,920
	750 lb. bombs	2,418	531,960
	ton containers	4	7,104
VX (nerve)	155 mm projectiles	32,313	193,880
	8-inch projectiles	3,752	54,400
	mines	11,685	122,700
	M55 rockets	14,513	145,140
	M56 rocket warheads	6	60
	Spray tanks	156	211,540
	ton containers	1	1,776

### Fast Facts

There are three types of incinerators at the Umatilla Chemical Agent Disposal Facility; two liquid incinerators for disposal of liquid agent, a deactivation furnace to dispose of explosives and propellants as they are disassembled during the process and the metal parts furnace where bomb cases, emptied projectiles and other metal containers are destroyed.

All the chemical agent stored at the Umatilla Chemical Depot is stored in liquid form. Of the three types of agent, the GB (nerve) is considered the most volatile and rockets containing this agent will be incinerated first, followed by the VX munitions, then the blister (called mustard) agent ton containers.

Oregon Department of Environmental Quality's Chemical Demilitarization  
Program Mission:  
*"Protect people and the environment by overseeing the safe destruction of the chemical agents at the Umatilla Chemical Depot as soon as possible."*

For more information contact : DEQ, Office of Chemical Demilitarization Program,  
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DEQ Item No. 03-2312

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## Trial Burn Operations

### Background

In February 1997, the Environmental Quality Commission, the DEQ's governing body, issued environmental permits to the U.S. Army to build and operate the Umatilla Chemical Agent Disposal Facility (UMCDF) to destroy the chemical weapons stockpile stored at the Umatilla Chemical Depot (UMCD). The disposal facility includes three different types of incinerators at the Umatilla Chemical Depot near Hermiston, Oregon.

The Umatilla Chemical Depot stores two nerve agents and a blister agent (called "mustard") in liquid form. All of the chemical warfare agents are highly toxic. The nerve agents (GB and VX) are contained in munitions, such as rockets, projectiles and land mines, and in large containers, such as spray tanks, bombs, and "ton containers." Blister agent (HD - called "mustard") is only stored in ton containers at UMCD.

### What is a trial burn?

A trial burn is a test of an incinerator's ability to meet all applicable performance standards when burning a waste under a specific set of operating conditions. Usually, the trial burn conditions are chosen to reflect the most difficult conditions that will be seen during normal operations. The UMCDF trial burns will be designed to provide data that demonstrate the incinerators' capabilities. Because of the extreme toxicity of the chemical warfare agents, UMCDF must first demonstrate the performance of each of the incinerators by conducting a trial burn using "surrogate" materials.

### What are surrogate materials?

Surrogate materials are chemicals that are similar to chemical agent, but not as toxic. For incineration tests, surrogate materials are chosen that are considered more difficult to burn. Although surrogate testing operations are considered "hazardous waste operations" subject to the requirements of the UMCDF Permit, their purpose within the overall function of UMCDF is to serve as the final testing phase demonstrating the facility's readiness for chemical agent operations. Successful demonstration of furnace operations during surrogate trial burns is required before UMCDF is considered ready to move to trial burns with chemical agent.

### What happens during a trial burn?

During the trial burn the surrogate materials are burned at rates that equal or exceed the rates at which real wastes will be burned in normal operation. As burning continues, UMCDF will measure waste feed rates, levels of carbon monoxide and particulate in the stack emissions, combustion temperature, combustion gas velocity, and other parameters.

Destruction and Removal Efficiency (DRE) for organic material (such as chemical agent) will be determined during trial burns. UMCDF must also determine the metals removal efficiency by adding certain metals (such as mercury and chromium) to the surrogate mixture that are expected to be in the chemical agents.

A trial burn is not a single test but rather a series of tests conducted under different operating conditions. For example, UMCDF will be conducting tests at different incinerator temperatures. At least three successful test runs are required under each test condition. If an incinerator fails to meet performance standards during the surrogate testing, the incinerator design, the pollution abatement system, and/or operational parameters must be modified and the trial burn repeated. If the trial burn data indicate compliance with performance standards under some, but not all, of the tested operating conditions, UMCDF may choose to repeat the trial burn. If the tests are not repeated, UMCDF may have to operate the incinerator only within the restricted range of conditions that demonstrated compliance with performance standards.

### Does a trial burn pose a serious risk to human health and the environment?

No. During the trial burn the incinerator will only be operating under conditions that are expected to result in the incinerator meeting the performance standards approved by the DEQ. Although it is possible that an incinerator may fail to meet some performance standards during a trial burn, the risk to the environment and the public will be minimal because of the short duration of these tests.

To ensure that trial burns will be properly planned and executed, UMCDF is required to develop detailed trial burn plans for each type of furnace.

The trial burn plan proposes the surrogate material feed rates and other operating conditions for the trial burn. It also provides a description of all emission control equipment to be used, and explains the procedures for stopping the waste feed, shutting down the incinerator, and controlling emissions in the event of any problems.

UMCDF has submitted trial burn plans for the surrogate testing of each of the three installed incinerator types. DEQ reviews the plans submitted for each incinerator and any public comments. The trial burn plans are not approved unless, in DEQ's judgment, the incinerator can be expected to meet all standards throughout the trial burn. This includes assurance the level of incineration performance will not pose a hazard to health or the environment.

To date, UMCDF has conducted two trial burns. The first surrogate trial burn for the Liquid Incinerator 1(LIC1) was completed in January 2003 and appears to have been successful in demonstrating compliance with performance standards. The Deactivation Furnace System (DFS) trial burn, conducted in September and October of 2003, did not meet all of its performance standards and it is expected that additional testing will be required. The trial burn for the Metal Parts Furnace (MPF) is currently scheduled to occur in January 2004.

## Where to get more information

Contact Shelly Ingram at the DEQ office in Hermiston, 256 East Hurlburt (Suite 105) or call (541) 567-8297 ext. 25 (toll-free in Oregon 1-800-452-4011).

## Alternative formats

*Alternative formats of this document can be made available. Contact DEQ, Shelly Ingram at (541) 567-8297 ext. 25. People with hearing impairment may call DEQ's TTY at (503) 229-6993.*

### Related fact sheets available from DEQ:

- Bulk Processing
- Rocket Processing
- Projectile Processing
- Liquid Incinerator
- Metal Parts Furnace
- Deactivation Furnace System

# Fact Sheet-

# Umatilla Chemical Agent Disposal Facility

## Public Participation

### Background

In February 1997, the Environmental Quality Commission, the DEQ's governing body, issued environmental permits to the U.S. Army to build and operate the Umatilla Chemical Agent Disposal Facility (UMCDF) to destroy the chemical weapons stockpile stored at the Umatilla Chemical Depot (UMCD) near Hermiston, Oregon. The disposal facility includes several different types of incinerators.

The Umatilla Chemical Depot stores nerve agents and blister (called "mustard") agents in liquid form. All of the chemical warfare agents are highly toxic. Nerve agents are contained in munitions, such as rockets, projectiles and land mines, and in large containers, such as spray tanks, bombs, and "ton containers." Blister agent is stored only in ton containers.

DEQ maintains an office in Hermiston to directly oversee storage operations and construction, permitting and operations of the disposal facility. The local office provides a communication link between the public and DEQ technical staff. Concerned citizens, interest groups, and elected officials are encouraged to express comments on environmental concerns they may have related to the disposal facility.

### What are the roles of the Citizens Advisory Commission and the Environmental Quality Commission?

The Chemical Demilitarization Citizens Advisory Commission (CAC) is made up of seven residents from communities around the Umatilla Chemical Depot, as well as two state agency representatives (from Oregon State Police and DEQ). Members are appointed by the Governor to provide a public forum and to give input to the Army about the chemical agent disposal process. The CAC holds public meetings the third Thursday of every month.

The Environmental Quality Commission (EQC) is made up of five citizens appointed by the Governor. The EQC serves as the governing and policy-making body of the DEQ and issued the environmental permits for the disposal facility. They meet approximately every six weeks at locations around the state to decide regulatory environmental issues for the entire state of Oregon.

### How can I get involved?

- *Visit DEQ's Hermiston office*  
Contact Shelly Ingram to receive written information or to ask questions.
- *Get on the mailing list*  
Contact the DEQ at 541-567-8297 (ext. 25) to be put on the mailing list to receive fact sheets, status updates, "chance to comment" forms, and advance notice of meetings dealing with the disposal facility.
- *Visit the Army's Umatilla Chemical Disposal Outreach Office in Hermiston*  
Get fact sheets from all agencies and participants in the disposal program, ask questions, look at models of the weapons and the incineration facility, or use a computer to access the internet. The address is 190 East Main Street in Hermiston.
- *Attend public meetings and hearings*  
Various organizations hold public meetings related to the chemical weapons disposal facility, including the CAC, EQC, the U.S. Army, DEQ, as well as emergency preparedness agencies such as Oregon State Police, county emergency management agencies, and others. It is important to attend these meetings to express your comments in person and get the current information available.

### Contact Information

For DEQ information, please contact:

- Shelly Ingram  
*Public Information Representative*  
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or call toll-free in Oregon:  
(800) 452-4011

For Army information, contact:

- Umatilla Chemical Disposal Outreach Office  
190 East Main Street  
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For emergency preparedness information,  
contact:

Chemical Stockpile Emergency Preparedness  
Program (CSEPP) contacts:

- CSEPP Benton County  
*Public Information Officer*  
651 Truman Avenue  
Richland, WA 99352  
(509) 628-2600
- CSEPP Umatilla County  
*Public Information Officer*  
4700 NW Pioneer Place  
Pendleton, OR 97801  
(541) 966-3703
- CSEPP Morrow County  
*Public Information Officer*  
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### **Where to get more information**

Contact Shelly Ingram at the DEQ office in  
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### **Alternative formats**

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# Fact Sheet-

# Umatilla Chemical Agent Disposal Facility

## Risk Assessment



State of Oregon  
Department of  
Environmental  
Quality

### Chemical Demilitarization Program

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### Background

In February 1997, the Environmental Quality Commission, the DEQ's governing body, issued environmental permits to the Army to build and operate the Umatilla Chemical Agent Disposal Facility (UMCDF) to destroy the chemical weapons stockpile stored at the Umatilla Chemical Depot (UMCD) near Hermiston, OR.

This fact sheet describes how DEQ conducts human health and ecological risk assessments and how the results are used.

### What is a risk assessment?

A risk assessment uses scientific methods to estimate the risks of a chemical by identifying the type of harmful effects a pollutant might cause (its "toxicity") and evaluating how someone might be exposed to that chemical. A risk assessment is one of the tools that DEQ uses to make sure that UMCDF will not cause any harmful health or environmental effects when it begins operations to destroy the chemical weapons.

The goal is to estimate how much (if any) harm to human health or the environment will occur due to air emissions from the incinerator stacks during normal, day-to-day operation of the incinerators. Risk assessments also try to account for the temporary increase in emissions that can occur during non-normal operating conditions, called "upset" conditions. The environmental part of a risk assessment includes evaluating whether there are risks to ecological resources such as critical fish and wildlife habitat, or endangered species.

### The steps in a risk assessment

The four basic steps in risk assessment are:

- 1) hazard identification
- 2) dose-response assessment,
- 3) exposure assessment
- 4) risk characterization.

#### STEP 1 – Hazard identification: Is there a hazard and if so what is it?

**Hazard identification** indicates whether exposure to a substance causes a harmful health or environmental effect and the nature of the effect.

Hazardous substances are identified by analyzing the wastes that will be fed into the incinerators to determine what kind of air pollutants might be produced during the incineration process, and by collecting emissions information during trial burns.

DEQ reviews information on each pollutant to determine if the chemical substance has been identified as harmful, and what type of harm it might cause. Hazard identification also helps the DEQ determine what types of pollutants to monitor for during the incineration trial burns.

#### STEP 2

#### Dose Response Assessment: How much is harmful and what are the harmful effects?

**Dose response assessment** relates the dose size to the risk involved. The dose of a harmful chemical is directly proportional to the amount of harm it causes. As the dose increases, the amount of harm increases. Some people, such as pregnant women, children, or the elderly, might be more sensitive to a chemical than others. Long term health effects are assessed for individuals who live, fish, or farm in the area.

#### STEP 3 – Exposure Assessment: Can a person be exposed through eating, breathing and/or skin contact?

**Exposure assessment** uses computer models to calculate the probable path of emissions from the incinerator stacks to determine the size of the area exposed. The emission paths determine who might be exposed to the pollutants, how long they would be exposed, and how much of the pollutant they might be exposed to. Exposure assessment then uses a variety of exposure "scenarios" to account for people's different lifestyles. For example, someone who lives close to the incinerators and grows their own food and raises animals might be exposed to stack emissions not only through breathing, but also from eating plants or animal products that have been exposed. Another scenario assesses exposure of small children because children breathe faster than adults and are more likely to come in contact with soil that has been exposed to stack emissions.



**STEP 4-Risk Characterization:  
What are the possible harmful effects  
and what is the likelihood a harmful  
effect will occur?**

**Risk characterization** combines the information collected during the first three steps and determines the likelihood that humans or animals will experience any of the health effects associated with a substance, or that the environment will be harmed. Risk characterization involves assigning a value to a risk, such as "there is a one in a 100,000 chance that someone who lives near the site might get cancer from exposure to the chemicals." A different risk value (called a "hazard index") is calculated for those chemicals that cause harmful effects other than cancer. But some risks cannot adequately be assessed because valid scientific data are not available.

**Are Risk Assessments reliable?**

Risk assessments involve assumptions and thus include some degree of uncertainty. When information is limited (or not available), "professional judgment" decisions are usually made to err on the side of safety to overestimate risk. A risk assessment is a scientific tool used to determine the potential for risk—it does not determine actual risk.

To protect the most sensitive people in a population (such as young children, pregnant women, or the elderly) the risk assessment process uses a number of very conservative assumptions. Risk assessments generally tend to overestimate risks by assuming "worst-case" conditions, even though it is unlikely these conditions will occur. When the risk is calculated to be "one in a million," risk assessors are really saying that exposure to a chemical will add no more than one excess cancer case per one million people exposed. The actual number may be quite less (e.g. one in ten million), but is not expected to be greater than one in one million.

**How will DEQ use the Risk Assessment?**

The risk assessment is one of the tools that DEQ uses to establish operating conditions and stack emission limits for UMCDF. DEQ first conducted a risk assessment of UMCDF emissions in 1996 (before the permits were issued) using emissions information collected at other chemical weapons incinerators. After the first chemical agent trial burns are completed DEQ will conduct a "Post-Trial Burn Risk Assessment" using emissions data gathered during the tests.

Trial burns are incineration tests designed to test each furnace system and gather data to make sure that UMCDF will be able to comply with the conditions of its permits.

The Post-Trial Burn Risk Assessment will use up-to-date guidance available from the U.S. Environmental Protection Agency (EPA) on how to conduct a risk assessment. The DEQ will use the results of the risk assessment to decide whether any changes are needed in the operation and management of UMCDF, to assure that the facility will not pose any health or environmental risk to the community.

DEQ has prepared a workplan describing how the Post-Trial Burn Risk Assessment will be conducted. The workplan was released for public comment in October, 2003 and will be finalized in February, 2004.

**Where to get more information**

Contact Shelly Ingram at the DEQ office in Hermiston, 256 East Hurlburt (Suite 105) or call (541) 567-8297 ext. 25 (toll-free in Oregon 1-800-452-4011).

**Alternative formats**

*Alternative formats of this document can be made available. Contact DEQ, Shelly Ingram at (541) 567-8297 ext. 25. People with hearing impairment may call DEQ's TTY at (503) 229-6993.*

**Related fact sheets available from DEQ:**

- Trial Burn Operations
- Summary of Risk Assessment Workplan



## Fact Sheet-

# Umatilla Chemical Agent Disposal Facility

# Modification of Hazardous Waste Permit



State of Oregon  
Department of  
Environmental  
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DEQ Item No. 03- 2303

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## Background

In February 1997, the Environmental Quality Commission, the DEQ's governing body, issued environmental permits to the U.S. Army to build and operate the Umatilla Chemical Agent Disposal Facility (UMCDF) to destroy the chemical weapons stockpile stored at the Umatilla Chemical Depot (UMCD) near Hermiston, Oregon.

The Umatilla Chemical Depot stores nerve agents and blister (called "mustard") agents in liquid form. All of these chemical warfare agents are highly toxic. Nerve agents are contained in munitions, such as rockets, projectiles and land mines, and in large containers, such as spray tanks, bombs, and "ton containers." Blister agent is stored in ton containers.

## Who requests changes to the Permit?

Any member of the public may request that the DEQ modify the permit. However, the "Permittee" usually makes a request for Permit Modification. In the case of UMCDF there are actually three "Co-Permittees": the Umatilla Chemical Depot (UMCD), the U.S. Army's "Project Manager for Elimination of Chemical Weapons" (PMECW), and Washington Demilitarization Company (formerly Raytheon), the contractor that built and will operate UMCDF.

## What are DEQ's responsibilities?

The DEQ is responsible for Oregon's air and water quality, and management of hazardous and solid waste to protect human health and the environment. The DEQ's "Chemical Demilitarization Program" is based in Hermiston and provides daily environmental oversight of the Umatilla Chemical Depot and UMCDF. There are nine staff members, an Administrator, technical and hazardous waste specialists and office support staff. The DEQ Chemical Demilitarization Program mission statement is:

*"To protect people and the environment by overseeing the safe destruction of the chemical agents at the Umatilla Chemical Depot as soon as possible."*

## Why does the Army's Permit need to be modified?

The UMCDF hazardous waste storage and treatment permit is considered an operating document, and many modifications of the document are expected to occur over the duration of the project. Modifications are required if there are alterations to the originally permitted facility, new information becomes available to the Permittee or to DEQ, or there are new regulations that apply to the facility.

Permit modifications are divided into three classes, and each has a slightly different public involvement process, depending on the significance of the proposed modification.

DEQ may issue a "Notice of Deficiency" for any of the permit modification request classes, requiring the Permittee to provide additional information or clarification of the information submitted with the modification request.

## Class 1 modifications

Class 1 modifications involve minor changes to the permit. This type of modification does not substantially change the conditions in the permit or operations of the facility. Examples of Class 1 modifications include updates to addresses, correction of typographical errors, changes to telephone numbers, or an upgrade of equipment.

The DEQ may reject a modification. However, if DEQ approves the modification the Permittee must send a notice to everyone on the DEQ's mailing list within 90 days. Any member of the public may request that the DEQ revisit a Class 1 modification request.

## Class 2 modifications

Class 2 modifications are significant changes to the permit and are used primarily to address improvements in technology and management of the facility. A Class 2 modification requires the Permittee to submit a request to the DEQ that includes a description of the proposed change, why it is needed, and supporting documentation.

The Permittee must publish a notice and hold an informational meeting during the 60-day public comment period. Comments on the proposed modification must be directed to DEQ as indicated in the public notice.

### **Class 3 modifications**

Class 3 modifications are used for major changes to the Facility or its operation. An example of a Class 3 modification would be an increase in the amount of hazardous waste stored or incinerated at a facility. Class 3 modifications require the Permittee to follow the same procedures as Class 2 modifications, including notifying the public, having a 60-day comment period, and holding an informational public meeting. But in the case of Class 3 modification requests there is an additional public comment period of 45 days. The 45 day period begins the day that DEQ issues a draft decision on the modification. DEQ usually conducts a public hearing during the 45-day comment period to accept oral testimony.

The DEQ provides a written response to significant comments (received during the comment periods) for both class two and class three modifications when a final decision on the modification request is issued. Some Class 3 modifications may be decided by the EQC.

### **Where to get more information**

Contact Shelly Ingram at the DEQ office in Hermiston, 256 East Hurlburt (Suite 105) or call (541) 567-8297 ext. 25 (toll-free in Oregon 1-800-452-4011).

### **Alternative formats**

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### **Related fact sheets available from DEQ:**

- Public Participation
- Umatilla Chemical Demilitarization Program
- Storage and Management of Hazardous Waste

## Fact Sheet-

# Umatilla Chemical Agent Disposal Facility

# Storage & Management of Hazardous Waste



State of Oregon  
Department of  
Environmental  
Quality

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## Background

In February 1997, the Environmental Quality Commission, the DEQ's governing body, issued environmental permits to the U.S. Army to build and operate the Umatilla Chemical Agent Disposal Facility (UMCDF) to destroy the chemical weapons stockpile stored at the Umatilla Chemical Depot (UMCD). Chemical weapons have been stored at UMCD since the 1960's.

The Umatilla Chemical Depot stores nerve (GB and VX) agents and blister (HD called "mustard") agents in liquid form. All of the chemical warfare agents are highly toxic. Nerve agents are contained in munitions, such as rockets, projectiles and land mines, and in large containers, such as spray tanks, bombs, and "ton containers." Blister agent is stored in ton containers.

## What kinds of hazardous wastes are generated by the Umatilla Chemical Depot?

Some Hazardous wastes generated at the UMCD come from support operations that have no association with chemical agents. These hazardous wastes are stored at UMCD only until they can be shipped to a permitted offsite treatment and disposal facility.

The bulk of the hazardous wastes stored at the Depot are chemical agent-related wastes. Chemical generated by the maintenance of the stored chemical munitions. When a leak is detected in a chemical munition the leaking munition is placed in a containment device (overpack) to prevent releases of chemical agent vapor to the air. The overpacked munition is then moved to one of the waste storage "igloos," where it can be monitored on a more frequent basis. Wastes produced during normal inspection and maintenance activities or when dealing with leaking munitions include spent decontamination fluids, packaging wastes and cleanup wastes.

## Are all the chemical munitions at UMCD considered hazardous wastes?

Yes, the Oregon hazardous waste regulations were amended in March 2001 requiring all of the chemical agent munitions at the UMCD to be listed as hazardous wastes.

## Where are the wastes stored at the Umatilla Chemical Depot?

All of the hazardous wastes at UMCD are stored in buildings called "igloos." The igloos at UMCD were built in 1941 of steel-reinforced concrete covered with about two feet of dirt and gravel. Each igloo is about 13-feet high and 26-feet wide, and can be as long as 80-feet. The igloos were designed to store conventional ammunition. There are a total of 1001 igloos at UMCD, most are presently empty.

About 120 of the igloos at UMCD are used to store chemical agent munitions. The chemical agent is stored in groups of igloos known as I-Block and K-Block. I-Block and K-Block igloos have special security features, including heavy steel-reinforced concrete blocks placed in front of each door; dual, high security padlocks; and an intrusion detection system. Both storage areas are protected by a double cyclone fence with barbed wire on top and an electronic intruder detection system. Armed guards are on patrol duty 24 hours a day, 7 days a week.

The hazardous wastes resulting from maintenance of the chemical munitions are stored in igloos located in a different area called J-Block. These igloos are locked, but have a lower level of security than I-Block and K-Block. This is also the area where process wastes (called "secondary" wastes) produced by operation of the Umatilla Chemical Agent Disposal Facility (UMCDF) will be stored.

*[Non-agent related hazardous wastes generated by UMCD administrative support operations are stored in Building 203 which is located in a separate area at the UMCD.]*

## What kinds of hazardous wastes will be generated when UMCDF begins operations?

Normal operations of UMCDF will produce liquid and solid wastes from the incinerators, pollution control systems, filter systems, and maintenance activities at the project site.

The wastes produced from these activities will include ash, scrap metal, slag, brine salts, used filter carbon, personal protective gear used for agent operations, wood pallets, and packaging materials. Wastes will also be produced from the operation of the laboratory and the numerous chemical agent monitoring operations that UMCDF is required to conduct.

Some of the above mentioned wastes are generated in areas of the plant where there is no contact with agent, some are contaminated with chemical agent, and some are residues remaining after incineration has been completed. All of these different types of wastes are referred to as "secondary wastes," and must be stored and managed in accordance with the regulations governing hazardous wastes.

### **What will happen to the secondary wastes from UMCDF?**

Secondary wastes will be shipped off-site for disposal at a permitted Hazardous Waste Treatment, Storage, and Disposal Facility (called a "TSDF"). In general the wastes shipped offsite are either generated from activities where there is no agent, are residues left over after incineration, or have been analyzed to confirm there is no agent contamination. These wastes could include ash and slag from the incinerators, metal scrap, and salt cake created from drying the brine liquids used in the pollution control systems.

Other secondary wastes, such as used filter carbon, personal protective gear, lab wastes, packaging materials, and wastes produced from maintenance activities (i.e., decontamination wastes, rags, contaminated tools, used hydraulic oil) will require further treatment at UMCDF to destroy any possible agent contamination before they can be shipped off site for disposal. These wastes will be stored in J-Block until they can be returned to UMCDF for treatment.

### **What types of hazardous wastes will be stored in each of the storage areas?**

**Building 203** will be used to store "non-agent related" hazardous wastes, such as paint wastes and used solvents until it can be shipped to a TSDF.

**K-Block** will continue as the storage area for chemical nerve agent munitions and containers until they can be treated at UMCDF. Munitions that are transported to UMCDF and then rejected for processing may sometimes be returned to K-Block for special handling and processing.

*[Most of the operations at UMCDF are conducted by robotic machinery. If an automatic machine cannot process a munition (for example, a part that cannot be unscrewed or opened) it will be rejected. These munitions will be stored and then processed individually at a later date.]*

**I-Block** will continue as the storage area for blister (mustard) agent stored in ton containers.

**J-Block** will continue as the storage area for chemical agent-related wastes until the wastes can be treated at UMCDF. J-Block will also be used to store secondary wastes from UMCDF operations that require further treatment before final off-site disposal at a TSDF.

### **Who keeps track of what is in storage and how it is managed?**

The U.S. Army owns the Umatilla Chemical Depot (UMCD) and the Umatilla Chemical Agent Disposal Facility (UMCDF) and is responsible for operations at both facilities. This includes the management of the various storage areas, maintenance activities, monitoring of the chemical weapons stockpile, and recordkeeping required by regulations.

Until recently, UMCD and UMCDF were managed by two separate organizations within the Army. The organization known as the Soldier Biological and Chemical Command (SBCCOM) had direct oversight of UMCD and the storage of the chemical weapons stockpile. Another organization called the Project Manager for Chemical Stockpile Disposal (PMCSA) was responsible for operations at UMCDF.

These two responsibilities remain distinct, but are now under a unified command structure called the Chemical Materials Agency (CMA), with the UMCD commander is the senior local officer. Responsibility for UMCDF operations is now part of CMA called the Project Manager for Elimination of Chemical Weapons (PM ECW)

PM ECW has contracted with Washington Demilitarization Company (WDC) to build and operate UMCDF. All daily UMCDF operations, including management of the secondary wastes, are conducted by WDC personnel under the direct oversight of PM ECW. All three organizations (UMCD, PM ECW, and WDC) are named on the UMCDF hazardous waste treatment and storage permit.

The Oregon DEQ and the U.S. Environmental Protection Agency (EPA) represent the state and federal government as oversight agencies to ensure full compliance with hazardous waste rules and regulations.

### **What kind of inspections are done and how often?**

DEQ inspects UMCDF waste management systems and records at least monthly, and generally a DEQ hazardous waste compliance inspector is at UMCDF two to three days a week. DEQ inspects the UMCD's waste management systems, storage facilities and records at least quarterly. DEQ and EPA conduct joint inspections of UMCD every year.

UMCD must physically examine, at least annually, every igloo that contains hazardous wastes. UMCD inspectors look for structural integrity, cracks, evidence of leaks, and function of drains and vents. Waste storage containers within J-Block igloos, Building 203 and "accumulation areas" are examined at least weekly for evidence of leakage or damage, and proper storage conditions and labeling.

UMCD use interior air monitoring as an alternate to physical entry of the munitions storage units. Currently, the air inside of I-Block and K-Block storage igloos is monitored at least weekly for signs of chemical agent leaks. The two igloos used for storage of overpacked leaker munitions are monitored daily. If a leak is detected, the air inside the igloo is cleaned using a carbon filter allowing personnel wearing protective clothing to enter and remove the "leaker" munition. Igloos are also entered periodically for inspection or maintenance functions. Individual munitions in storage igloos are visually inspected on a rotating basis at least annually. More intensive and comprehensive inspections of individual munitions are conducted periodically in accordance with Army requirements.

### **Where to get more information**

Contact Shelly Ingram at the DEQ office in Hermiston, 256 East Hurlburt (Suite 105) or call (541) 567-8297 ext. 25 (toll-free in Oregon 1-800-452-4011).

### **Alternative formats**

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# Fact Sheet-

# Umatilla Chemical Agent Disposal Facility

## Deactivation Furnace System

### Background

In February 1997, the Environmental Quality Commission, the DEQ's governing body, issued environmental permits to the U.S. Army to build and operate the Umatilla Chemical Agent Disposal Facility (UMCDF) to destroy the chemical weapons stockpile stored at the Umatilla Chemical Depot (UMCD) near Hermiston, Oregon.

The Umatilla Chemical Depot stores nerve agents and blister (called "mustard") agents in liquid form. All of these chemical warfare agents are highly toxic. Nerve agents are contained in munitions, such as rockets, projectiles and land mines, and in large containers, such as spray tanks, bombs, and "ton containers." Mustard agent is stored in ton containers. Destruction of the various munitions requires different types of furnaces. UMCDF has three different furnace types; including two Liquid Incinerators (LICs), a Deactivation Furnace System (DFS), and a Metal Parts Furnace (MPF):

### What is the role of the Deactivation Furnace System (DFS) in the facility?

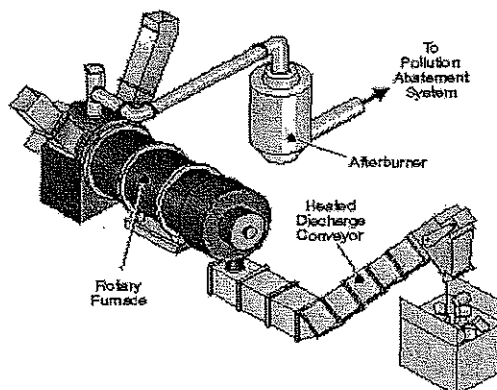
The DFS provides the flexibility and the capacity to incinerate the chopped rockets, explosives and propellants and remaining agent.

### What material is burned in the Deactivation Furnace System (DFS)?

The primary function of the Deactivation Furnace System (DFS) is to incinerate and destroy the explosives and propellants removed from the various munitions as they are taken apart during the demilitarization process. Explosive components include fuses and detonators, initiator and burster charges, and cutter charges of various types and sizes. Most of the propellants come from the rockets. Other items fed into the DFS include the fiberglass tubes used to store the rockets, land mine casings, waste materials from Munitions Demilitarization Building (MDB) maintenance, and other small metal or non-metal items.

### How is waste fed into the DFS?

Wastes are fed into the DFS through chutes connected to the Explosive Containment Rooms (ECRs). The munitions are physically dismantled in the ECRs. The exception being M55 rockets, which are cut into (8) pieces with the explosives and propellants in tact, these pieces are burned in the DFS.



### How does the DFS work?

The DFS is a rotary kiln, which slowly rotates to move wastes through the barrel of the kiln. The wastes move through the kiln and remain separated with the help of an internal spiral baffle, which looks similar to the edge of a screw.

The process begins when items drop into the high temperature end of the kiln through two chutes from the ECRs. The objects heat up and ignite as they enter the furnace and burn out completely as they spiral through the length of the kiln. The burner at the discharge end of the kiln maintains a minimum temperature of 950°F.

At the discharge end of the kiln the metal and ash residues drop onto a heated discharge conveyor where they are heated at a minimum temperature of 1000° F for at least 15 minutes to ensure complete decontamination. The hot ash residues are then discharged into bins and transferred to the cooling pad.

Combustion gases from the kiln process flow through a cyclone where the gases swirl (resembling to a tornado) to remove fiberglass pieces and other ash caught in the gases. The cyclone causes the waste particles to separate from the gas and drop into a collection hopper. The ash is then packed into drums for disposal.

After passing through the cyclone the gases flow to a secondary combustion chamber (or afterburner) for further treatment to ensure agent destruction. Temperatures in the afterburner are maintained at a minimum of 1950° F. The exhaust gases then flow to the Pollution Abatement System (PAS) for removal of any remaining pollutants prior to leaving the stack.



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### What is left over after the DFS process?

The primary wastes generated from the DFS process are metal scrap, fiberglass residue, and ash. The DFS process also produces combustion gases, which are treated in an afterburner and in the Pollution Abatement System (PAS). The PAS is a wet scrubber system that uses water and chemicals to cool the gases and remove pollutants.

All wastes, including residues from the furnaces, must be certified as "agent-free" prior to off-site shipment.

### Where to get more information

Contact Shelly Ingram at the DEQ office in Hermiston, 256 East Hurlburt (Suite 105) or call (541) 567-8297 ext. 25 (toll-free in Oregon 1-800-452-4011).

### Alternative formats

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#### Related fact sheets available from DEQ:

- Liquid Incinerator
- Metal Parts Furnace
- Rocket Processing
- Projectile Processing



# Fact Sheet-

# Umatilla Chemical Agent Disposal Facility

## Metal Parts Furnace

### Background

In February 1997, the Environmental Quality Commission, the DEQ's governing body, issued environmental permits to the U.S. Army to build and operate the Umatilla Chemical Agent Disposal Facility (UMCDF) to destroy the chemical weapons stockpile stored at the Umatilla Chemical Depot (UMCD) near Hermiston, Oregon.

The Umatilla Chemical Depot stores nerve agents and blister (called "mustard") agents in liquid form. All of these chemical warfare agents are highly toxic. Nerve agents are contained in munitions, such as rockets, projectiles and land mines, and in large containers, such as spray tanks, bombs, and "ton containers." Blister agent is stored only in ton containers.

Destruction of the various munitions requires different types of furnaces. UMCDF has three different furnace types; including two Liquid Incinerators (LICs), a Deactivation Furnace System (DFS), and a Metal Parts Furnace (MPF).

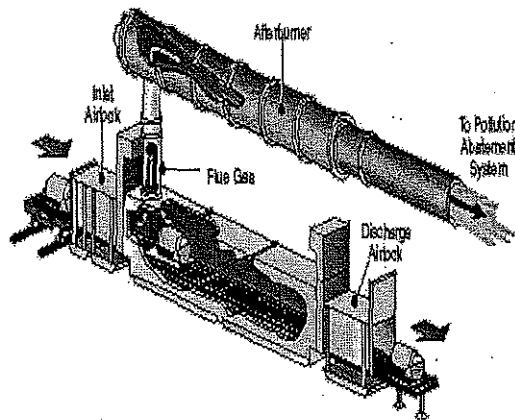
### What is the Metal Parts Furnace role in the facility?

The MPF ensures that the large quantity of metal from munitions demilitarization and other metal scrap from Facility operations and maintenance are decontaminated by high temperature heat treatment before they leave the site for metal recycling or land disposal.

All wastes, including residues from the furnaces, must be certified as "agent-free" prior to off-site shipment.

### What material is burned in the (MPF)?

The Metal Parts Furnace (MPF) receives the emptied projectiles, bomb cases and other metal containers that contained chemical agent or chemical munitions. The metal items put into the MPF are from munitions that have been drained of chemical agent, disassembled, and have had the energetics (explosive and propellant parts) removed during the demilitarization process. Other items fed into the MPF include piping and equipment replaced during operational maintenance. Any agent remaining inside the metal items or on their surfaces is destroyed by combustion.



### How is waste fed into the MPF?

The wastes are brought from the processing bay (dismantling area), then put on a conveyor belt and fed into the MPF through the hydraulically-operated airlock doors into Zone 1 of the MPF. This is where the combustion process begins.

### How does the MPF work?

The MPF is a natural gas-fired incinerator with three distinct burner zones connected by roller conveyors. Airlock chambers on both ends of the incinerator allow items to enter and leave the furnace without agent vapor escaping.

An item is moved from the feed airlock into the first burner zone, where it is heated by gas-fired burners for a preset amount of time, which varies depending on type of munition. Operating temperatures in Zone 1 vary from 1450° F to 1600° F. After being heated in Zone 1 for the preset time, the roller conveyors transfer the items into Zone 2, where they are heated for an extended period of time at the same temperature as in Zone 1. As items are transferred from Zone 1 to Zone 2, new items are introduced into Zone 1. After being heated in Zone 2, the wastes are moved to Zone 3, where they are heated at high temperatures until all agent is destroyed.

Exhaust combustion gases from Zones 1, 2 and 3 flow to the Afterburner, where they are heated to 2000° F to ensure that any agent vapor present is burned before the gases continue onward to the Pollution Abatement System (PAS). The PAS is a "wet" scrubber system that uses water and chemicals to cool the gases and remove pollutants.



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When items have completed the heating cycle in Zone 3 they are moved into the discharge airlock and the airlock door is closed to isolate them from the high furnace temperatures.

Air is then blown into the discharge airlock to begin cooling the items, during this process air coming out of the airlock is monitored to confirm that all agent has been destroyed. If no agent is detected, the items can be transferred from the discharge airlock to the cool-down conveyor. If agent is detected the conveyors reverse to return the items to the MPF for additional treatment.

### **What is left over after the MPF process?**

The main waste generated from the MPF is the heat-treated metal scrap, with some ash residue. The combustion gases exhausted from the MPF continue on to the PAS for treatment and removal of pollutants.

### **Where to get more information**

Contact Shelly Ingram at the DEQ office in Hermiston, 256 East Hurlburt (Suite 105) or call (541) 567-8297 ext. 25 (toll-free in Oregon 1-800-452-4011).

### **Alternative formats**

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#### **Related fact sheets available from DEQ:**

- Liquid Incinerator
- Rocket Processing
- Projectile Processing
- Deactivation Furnace System

# Fact Sheet-

# Umatilla Chemical Agent Disposal Facility

## Bulk Item Processing

### Background

In February 1997, the Oregon Environmental Quality Commission, the Department of Environmental Quality's governing body, issued environmental permits to the U.S. Army to build and operate the Umatilla Chemical Agent Disposal Facility (UMCDF). The purpose of this facility is to destroy the chemical weapons stockpile stored at the Umatilla Chemical Depot (UMCD) near Hermiston, Oregon.

The Umatilla Chemical Depot stores nerve agents and blister (called "mustard") agents in liquid form. All of these chemical warfare agents are highly toxic. Nerve agents are contained in munitions, such as rockets, projectiles, land mines, and in large containers, such as spray tanks, bombs, and "ton containers." Blister agent is stored only in ton containers.

### How much agent is in the bulk items?

The UMCD stores three types of bulk items. These items include bombs, ton containers, and spray tanks. There are two types of bombs; the 500-lb bomb contains 108 pounds of GB nerve agent and the 750-lb bomb contains 220 pounds of GB nerve agent. Ton containers hold 1,776 pounds of mustard agent while spray tanks stow 1,356 pounds of VX nerve agent. The UMCD stores approximately 2,400 750-lb bombs and 27 500-lb bombs, over 150 spray tanks, and slightly more than 2,600 ton containers of mustard agent.

### How are bulk items stored?

All bulk items are stored in earth-covered concrete buildings called "igloos" or bunkers. Ton containers storing mustard agent are also located in igloos.

### Are there guidelines for munitions transportation?

Yes. The UMCD has strict guidelines that must be followed prior to and during transportation of all munitions. The guidelines were established to prevent transportation accidents and to ensure that if an incident occurs, chemical agent will not travel beyond the UMCD boundaries. The UMCDF Permit requires that weather conditions be evaluated daily prior to any loading or transporting of munitions.

When certain weather conditions, such as icy roads or heavy fog, exist transportation of munitions is not allowed. The DEQ also requires a Transportation Contingency Plan to be in place prior to the movement of any munitions, and that all munitions (except for spray tanks) be transported from the igloos to UMCDF inside an "Enhanced On-Site Container" (EONC).

### What is an EONC?

An EONC is a cylindrical transport container about 12 feet long by 8 feet high that is specifically designed to withstand impacts, fire, crushing, and leaks. There are a maximum number of munitions or containers that may be loaded into an EONC which varies for each type of munition. The EONC has a hydraulically sealed door with a locking ring mechanism. After the EONC is loaded, the door is closed and the seal checked for tightness before it is moved by truck to the UMCDF.

### How are bulk items transported to UMCDF?

Before entering the storage igloos, workers sample the air on the inside of the igloos to make sure there are no vapor leaks. If the sample shows it is safe to enter the igloo, the workers open the door. A forklift is then used to carefully pick up the pallets (one at a time) and transfer the munitions to the EONC.

An EONC can hold either two ton containers, or five 500-lb bombs, or four 750-lb bombs. Once the EONC is loaded, the door is closed and sealed. Spray tanks are not loaded into EONCs because they are already packaged in a shipping and transport container. Both types of containers are transported to the Container Handling Building (CHB) by truck. At the CHB, custody of the containers is transferred to UMCDF personnel.

Because the loading and transportation of the munitions from the igloos may be prohibited under certain conditions, the CHB is permitted to store up to 48 EONCs at a time. This provides enough storage capacity to continue agent processing when additional munitions cannot be moved into the building.



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## What happens to the EONCs once inside the Container Handling Building?

The EONCs or spray tank containers are unloaded from the truck with an overhead crane and placed on a conveyor for transfer to the unpack area via an elevator (or lift) to the second floor. There are two lifts between the unloading area and the unpack area, one for full containers coming up and one for empty containers going down. The lifts are sealed to make sure air from the Munitions Demilitarization Building (MDB) is contained within the filtered area of the MDB. In the Unpack Area the interior of the EONC or spray tank container is monitored for signs of chemical agent before the door is opened. If agent is detected, the transport container remains sealed and is sent back down the elevator and routed to the Toxic Maintenance Area for special handling. If no agent is detected, the transport container is opened and the bulk items are removed.

The bulk items are placed in steel cradles, then loaded into trays, placed on conveyors, and transported through the Explosion Containment Vestibule to the Munitions Corridor. From this point on the process is remotely controlled.

## How are bulk items prepared for processing?

Bulk items are moved from the Munitions Corridor to the Bulk Drain Station in the Munitions Processing Bay. At the Bulk Drain Station the bulk article is transferred onto load cells that weigh the container prior to agent removal.

## How are bulk items processed?

Once the bulk item has been weighed the item is then punched and a probe is lowered into the hole to drain the container of chemical agent. The agent is pumped into holding tanks where it is stored before being treated in one of the Liquid Incinerators (LIC). Some of the items are punched twice to improve venting of the container when it is in the furnace.

After the item has been drained of the chemical agent, it is weighed. The ending weight of the container is used to calculate the amount of agent that has been drained out of the container. The operator is alerted if the software calculates that the container has not been fully drained and the process may be repeated if necessary. At least 95% of the original contents must be drained before the item is processed in the Metal Parts Furnace (MPF).

An item that cannot be fully drained may not be processed through the furnace, unless a special procedure is developed for that purpose. Facility personnel must also obtain DEQ approval of this process before the item that was not fully drained can be processed.

## Where to get more information

Contact Shelly Ingram at the DEQ office in Hermiston, 256 East Hurlburt (Suite 105) or call (541) 567-8297 ext. 25 (toll-free in Oregon 1-800-452-4011).

## Alternative formats

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### Related fact sheets available from DEQ:

- Liquid Incinerator
- Metal Parts Furnace
- Deactivation Furnace System

# Fact Sheet-

# Umatilla Chemical Agent Disposal Facility

## Mine Processing

### Background

In February 1997, the Environmental Quality Commission, the DEQ's governing body, issued environmental permits to the U.S. Army to build and operate the Umatilla Chemical Agent Disposal Facility (UMCDF) to destroy the chemical weapons stockpile stored at the Umatilla Chemical Depot (UMCD) near Hermiston, Oregon.

The Umatilla Chemical Depot stores nerve agents and blister (called "mustard") agents in liquid form. Nerve agents are contained in munitions, such as rockets, projectiles, land mines, and in large containers, such as spray tanks, bombs, and "ton containers." Blister agent is stored in ton containers. All of the chemical warfare agents are highly toxic.

### How much agent is in a mine?

Each mine contains approximately 10.5 pounds of agent. The UMCD stores about 11,700 VX mines.

### How are mines stored?

All mines are stored in earth-covered concrete buildings called "igloos" or bunkers. The mines are stored in metal drums; three mines are stacked on top of one another in each drum. The fuses and actuators of the mines are stored on the inside of the drum lid. The metal drums that contain the mines are stored on pallets and stacked in each igloo.

### Are there guidelines for munitions transportation?

Yes. The UMCD has strict guidelines that must be followed prior to and during transportation of all munitions. The guidelines were established to prevent transportation accidents and to ensure that if an incident does occur, chemical agent will not travel beyond the UMCD boundaries. The UMCDF Permit requires that weather conditions be evaluated daily prior to any loading or transporting of munitions.

Transportation of munitions is not allowed under certain weather conditions, such as heavy fog or icy roads. The DEQ also requires that a Transportation Contingency Plan be in place prior to the movement of any munitions, and that all munitions (except for spray tanks) be transported from the igloos to UMCDF inside an "Enhanced On-Site Container" (EONC).

### What is an EONC?

An EONC is a cylindrical transport container about 12 feet long by 8 feet high that is specifically designed to withstand impacts, fire, crushing, and leaks. There is a maximum number of munitions or containers that may be loaded into an EONC. The load varies for each type of munition. The EONC has a hydraulically sealed door with a locking ring mechanism. After the EONC is loaded the door is closed and the seal is checked for tightness before it is moved by truck to the UMCDF.

### How are mines transported to UMCDF?

Prior to entry into the storage igloos the workers sample the air inside of the igloos to make sure no vapor leaks have occurred. If the sample shows it is safe to enter the building, the workers open the door. A forklift is then used to carefully pick up the pallets (one at a time) and transfer the munitions to the EONC. An EONC can hold 12 mine drums, for a total of 36 mines. Once the EONC is loaded, the door is closed and sealed. The EONC is transported by truck to the Container Handling Building (CHB) where the UMCDF personnel take custody of the munitions.

Because the loading and transportation of the munitions from the igloos may be prohibited under certain conditions, the CHB is permitted to store up to 48 EONCs at a time. This provides enough storage capacity to continue agent processing when additional munitions cannot be moved into the building.

### What happens to the EONCs once inside the CHB?

The EONCs are unloaded from the truck with an overhead crane and placed on a conveyor for transfer to the unpack area (via an elevator to the second floor). There are two elevators between the unloading area and the unpack area, one for full EONCs going up and one for empty containers coming down. The lifts are sealed to make sure air from the Munitions Demilitarization Building (MDB) is contained within the filtered area of the MDB.

In the MDB unpack area the interior of the EONC is monitored for signs of chemical agent before opening the door. If agent is detected, the EONC remains sealed and is sent back down the elevator and routed to the Toxic Maintenance Area for special handling. If no agent is detected, the EONC door is opened and the pallets are removed.

The mine drums are transported to the Mine Glovebox to prepare for processing.



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DEQ Item No. 04-0001

## How are mines prepared for processing?

At the Mine Glovebox the mines and the explosive components (fuses and actuators) are removed from the drum one at a time. The removed explosives are placed in an empty fuse box and transported on a conveyor to the Explosion Containment Room (ECR). The explosive components are fed through the ECR down the feed chute to the Deactivation Furnace System (DFS). The mines are placed on the mine conveyor and transferred to the Explosion Containment Room Vestibule for staging prior to processing in the ECR. From this point forward all processing is remotely controlled. The empty mine drum is transported to the Metal Parts Furnace (MPF) for thermal treatment.

## How is a mine processed?

When the mine enters the ECR it is transferred onto the Mine Machine. The mine is rotated from a horizontal to a vertical position at the Punch and Drain Station. The agent cavity of the mine is then punched and the agent is drained.

The agent is measured to verify that the mine has been drained, and then pumped to holding tanks where it is stored prior to treatment in the Liquid Incinerator (LIC).

Once the agent is drained, the mine is placed upside down on the mine trolley and moved to the Burster Punch Station. A hole is punched through the burster; the burster is pushed out of the mine, and fed to the DFS. The empty mine is then dropped down the feed chute to the DFS for treatment of any residual agent.

## Where to get more information

Contact Shelly Ingram 256 East Hurlburt (Suite 105) or call (541) 567-8297 ext. 25 (toll-free in Oregon 1-800-452-4011).

## Alternative formats

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### Related fact sheets available from DEQ:

- Liquid Incinerator
- Projectile Processing
- Metal Parts Furnace
- Deactivation Furnace System

# Fact Sheet-

# Umatilla Chemical Agent Disposal Facility

## Projectile Processing

### Background

In February 1997, the Environmental Quality Commission, the DEQ's governing body, issued environmental permits to the U.S. Army to build and operate the Umatilla Chemical Agent Disposal Facility (UMCDF) to destroy the chemical weapons stockpile stored at the Umatilla Chemical Depot (UMCD) near Hermiston, Oregon.

The Umatilla Chemical Depot stores nerve agents and blister (called "mustard") agents in liquid form. All of the chemical warfare agents are highly toxic. Nerve agents are contained in munitions, such as rockets, projectiles, land mines, and in large containers, such as spray tanks, bombs, and "ton" containers." Blister agent is stored in ton containers.

### How much agent is in a projectile?

The UMCD stores almost 80,000 155-mm projectiles and about 18,000 of the 8-inch projectiles, containing VX and GB nerve agents. The 155-mm projectile contains six pounds of chemical agent, and the 8-inch projectile contains 14.5 pounds.

### How are projectiles stored?

All projectiles are stored on wood pallets in earth-covered concrete buildings called "igloos" or bunkers. Each pallet holds a total of eight 155-mm projectiles or six 8-inch projectiles. The pallets are stored stacked on top of each other.

### Are there guidelines for munitions transportation?

Yes. The UMCD has strict guidelines that must be followed prior to and during transportation of all munitions. The guidelines were established to prevent transportation accidents and to ensure that if an incident does occur, chemical agent will not travel beyond the UMCD boundaries. The UMCDF Permit requires that weather conditions be evaluated daily prior to any loading or transporting of munitions. Under certain weather conditions, such as icy roads or dense fog, transportation of munitions are not allowed. The DEQ also requires that a Transportation Contingency Plan be in place prior to the movement of any munition, and that all munitions (except for spray tanks) be transported from the igloos to UMCDF inside an "Enhanced On-Site Container" (EONC).

### What is an EONC?

An EONC is a cylindrical transport container about 12 feet long by 8 feet high that is specifically designed to withstand impacts, fire, crushing, and leaks. There are a maximum number of munitions or containers that may be loaded into an EONC. The load varies for each type of munition. The EONC has a hydraulically sealed door with a locking ring mechanism. After the EONC is loaded the door is closed and the seal is checked for tightness before it is moved by truck to the UMCDF.

### How are projectiles transported to UMCDF?

Before going into the storage igloos the workers sample the air inside of the igloos to make sure there are no vapor leaks. If the sample shows it is safe to enter the building, the workers open the door. A forklift is then used to carefully pick up the pallets individually and transfer the munitions to the EONC. An EONC can hold nine pallets of 155-mm projectiles or six pallets of 8-inch projectiles. Once the EONC is loaded, the door is closed and sealed. The EONC is transported by truck to the Container Handling Building (CHB) where UMCDF personnel take custody of the munitions.

Because the loading and transportation of the munitions from the igloos may be prohibited under certain conditions, the CHB is permitted to store up to 48 EONCs at a time. This provides enough storage capacity to continue agent processing when additional munitions cannot be moved into the building.

### What happens to the EONCs once inside the CHB?

The EONCs are unloaded from the truck with an overhead crane and placed on a conveyor for transfer to the unpack area (via an elevator to the second floor). There are two elevators between the unloading area and the unpack area, one for full EONCs going up and one for empty containers coming down. The lifts are sealed to make sure air from the Munitions Demilitarization Building (MDB) is contained within the filtered area of the MDB.



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In the unpack area, the interior of the EONC is monitored for signs of chemical agent before the door is opened. If agent is detected, the EONC remains sealed and is sent back down the elevator and routed to the Toxic Maintenance Area for special handling. If no agent is detected, the EONC door is opened and the pallets are removed.

### **How is a projectile processed?**

Each projectile is manually removed from the pallets and loaded base first onto the Projectile Feed Conveyor, from this point the process is remotely controlled. The conveyor moves the projectiles through an airlock into the Explosion Containment Vestibule and then into the Explosion Containment Room (ECR).

Once the projectile enters the ECR it is transferred to the Projectile/Mortar Disassembly (PMD) Machine for "reverse assembly." The PMD is a multi-station machine that removes the explosive components from each projectile prior to agent draining.

The PMD includes an indexing table that rotates the projectile to different stations. The first station of the PMD is called the "Load Station," where the projectile is removed from the conveyor. The projectile is rotated to the second station, the "Nose Closure Removal Station," where the lifting plug is removed and sent by conveyor to the Deactivation Furnace System (DFS).

The table is then rotated again, placing the projectile at the third station, called the "Miscellaneous Parts Removal Station." This is where the fuze well cup or other explosive charges are removed from the projectile and sent by conveyor to the DFS.

The fourth station is the "Burster Removal Station," where the last explosive component, the burster charge, is removed.

The burster is a tube packed with explosives contained in a "burster well" that extends the length of the projectile. The burster is pulled out of the projectile, cut into two pieces, and fed to the DFS through a feed chute. The projectile is then unloaded from the PMD at the fifth station, the "Unload Station," and transferred from the ECR to the Munitions Processing Bay (MPB).

At the MPB the projectiles are transferred to the Multipurpose Demilitarization Machine (MDM). The MDM uses a two-step process to remove agent from the projectile. The first step removes the burster well from the projectile, and the second step inserts a drain tube to drain the chemical agent. The agent is measured to verify that the projectile has been drained, and then pumped to holding tanks where it is stored prior to treatment in the Liquid Incinerator (LIC).

After the agent is drained, the burster well is crimped to deform it before it is placed back in the projectile. Crimping the burster well prevents it from being reinserted completely, so that there is free air movement within the projectile. This prevents pressure build-up when the projectile is heated. After the burster well has been re-inserted a machine picks up the projectile and places it on a tray. When the tray is full it is transferred to the Metal Parts Furnace (MPF) for combustion of any residual agent.

### **Where to get more information**

Contact Shelly Ingram at the DEQ office in Hermiston, 256 East Hurlburt (Suite 105) or call (541) 567-8297 ext. 25 (toll-free in Oregon 1-800-452-4011).

### **Alternative formats**

*Alternative formats of this document can be made available. Contact DEQ, Shelly Ingram at (541) 567-8297 ext. 25. People with hearing impairment may call DEQ's TTY at (503) 229-6993.*

#### **Related fact sheets available from DEQ:**

- Liquid Incinerator
- Rocket Processing
- Metal Parts Furnace
- Deactivation Furnace System



## Fact Sheet-

# Umatilla Chemical Agent Disposal Facility

## Rocket Processing

### Background

In February 1997, the Environmental Quality Commission, the DEQ's governing body, issued environmental permits to the U.S. Army to build and operate the Umatilla Chemical Agent Disposal Facility (UMCDF) to destroy the chemical weapons stockpile stored at the Umatilla Chemical Depot (UMCD) near Hermiston, Oregon.

### How are rockets stored?

All munitions are stored in earth-covered concrete bunkers called "igloos." Rockets are individually packed in fiberglass shipping and firing tubes. The encased rockets are strapped together on wooden pallets (15 rockets to a pallet) for storage and transport. The rocket is never removed from the shipping and firing tube during processing at UMCDF.

### Are there guidelines for munitions transportation?

Yes. The UMCD has strict guidelines that must be followed prior to and during transportation of all munitions. The guidelines were established to prevent transportation accidents and to ensure that if an incident does occur, chemical agent will not travel beyond the UMCD boundaries. The UMCDF Permit requires that weather conditions be evaluated daily prior to any loading or transporting of munitions.

Under certain weather conditions, such as icy roads or dense fog, transportation of munitions is not allowed. The DEQ also requires that a Transportation Contingency Plan be in place prior to the movement of any munitions, and that all munitions (except for spray tanks) be transported from the igloos to UMCDF inside an "Enhanced On-Site Container" (EONC).

### What is an EONC?

An EONC is a cylindrical transport container about 12 feet long by 8 feet high that is specifically designed to withstand impacts, fire, crushing, and leaks. There are a maximum number of munitions or containers that may be loaded into an EONC. This load limit varies for each type of munition. The EONC load limit for rockets is two pallets, or a total of 30 rockets. The EONC has a hydraulically sealed door with a locking ring mechanism. After the EONC is loaded the door is closed and the seal is checked for tightness before it is moved by truck to the UMCDF.

### How are rockets transported to UMCDF?

Before opening any munitions storage igloo the UMCD workers sample the air inside of the igloo to make sure there are no vapor leaks. If the sample shows it is safe to enter the igloo, the workers open the door and prepare the work area. A forklift is then used to carefully pick up the each pallet individually in order to transfer the palletted munitions to the EONC. When the EONC is loaded with two rocket pallets, the door is closed and sealed. The EONC is then transported by truck to the Container Handling Building (CHB) at UMCDF, where the UMCDF personnel take custody of the munitions.

Because the loading and transportation of the munitions from the igloos may be prohibited under certain conditions, the CHB is permitted to store up to 48 EONCs at a time. This provides enough storage capacity to continue agent processing when additional munitions cannot be moved into the building.

### What happens to the EONCs once inside the CHB?

The EONCs are unloaded from the truck with an overhead crane and placed on a conveyor for transfer to the unpack area (via an elevator to the second floor). There are two elevators between the unloading area and the unpack area, one for full EONCs going up and one for empty containers coming down. The lifts are sealed to make sure air from the Munitions Demilitarization Building (MDB) is contained within the filtered area of the MDB.

In the MDB unpack area the interior of the EONC is monitored for signs of chemical agent before opening the door. If agent is detected, the EONC remains sealed and is sent back down the elevator and routed to the Toxic Maintenance Area for special handling. If no agent is detected, the EONC door is opened and the pallets are removed.

The pallets are transported from the EONC to the Rocket Metering Machine to prepare for processing. From this point forward the processing is remotely controlled.

### How much agent is in a rocket?

UMCD has about 91,400 M-55 rockets in storage, each of which contains 10.7 pounds of GB nerve agent. In addition, there are about 14,500 M-55 rockets, each containing 10 pounds of VX nerve agent.



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## How are rockets prepared for processing?

Each rocket is manually removed from the pallet and placed on the Rocket Metering Machine, where an automated check ensures that the rocket is in a "nose first" position. The rocket must be fed into the process nose first to assure proper cuts are made in the appropriate location. The Rocket Metering Machine transfers the rockets to the Rocket Input conveyor and into the Explosion Containment Vestibule where the rocket is staged (stored) prior to entering the Explosion Containment Room (ECR) for processing. The ECR is designed with walls three feet thick to contain any explosions that may occur during processing.

## How is a rocket processed?

Once the rocket enters the Explosion Containment Room it is transferred onto the Rocket Shear Machine. The first step of the process is to punch three holes through the shipping and firing tube and into the rocket agent cavity at the Drain Station. The agent is drained from the rocket and transferred to an agent quantification tank to verify the amount of agent removed from the rocket. The agent is then transferred through the agent collection system to the agent holding tanks to be stored before treatment in the Liquid Incinerator (LIC).

After the agent is drained, the rocket proceeds to the Rocket Shear Station where it is chopped into eight pieces using a water-cooled shear blade to help prevent explosions. The first cut removes the first few inches of the nose, containing the fuse (igniter) of the rocket. The second, third, and fourth cuts chop the burster charge into smaller pieces. The fifth cut removes the solid rocket fuel igniter, and the sixth and seventh cuts chop the solid rocket fuel.

All of the pieces of the rocket are dropped down a feed chute into the Deactivation Furnace System (DFS) for treatment of the residual agent and the reactive (explosive) components of the rocket. Although the DFS is designed to withstand internal explosions, chopping the rockets into small pieces and controlling the way the pieces are fed into the DFS minimizes the chance of any significant explosions occurring in the furnace.

## Where to get more information

Contact Shelly Ingram at the DEQ office in Hermiston, 256 East Hurlburt (Suite 105) or call (541) 567-8297 ext. 25 (toll-free in Oregon 1-800-452-4011).

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