## EQCMeeting1of2DOC19740621

## 6/21/1974

# OREGON ENVIRONMENTAL QUALITY COMMISSION MEETING MATERIALS



State of Oregon Department of Environmental Quality

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#### AGENDA

#### ENVIRONMENTAL QUALITY COMMISSION

#### meeting of

#### June 21, 1974

Coos Bay Cultural Center, Fifth and Anderson Streets, Coos Bay, Oregon 97420

#### 9 a.m.

A. Minutes of the May 24, 1974 Commission Meeting

- B. May 1974 Program Activity Report
- C. Tax Credit Applications
- D. Oregon CUP (Cleaning Up Pollution) Award Nomination
- E. Development of Coal Deposits in Coos Bay Area and Environmental Impact

#### WATER QUALITY

- F. Log Handling in Public Waters--Status Report and Proposed Program
- G. Weyerhaeuser Company, Springfield--Status Report on NPDES Permit Application
- H. Fiscal Year 1975 Annual Water Strategy including Fiscal Year 1975 Sewage Works Construction Grant Priority List

#### 10:30 a.m.

PUBLIC FORUM

#### AIR QUALITY

- I. Consideration of Variance Requests, Sulfur Content of Residual Fuel Oil
- J. Authorization for Public Hearing to Consider Adoption of Statewide Rules Relating to Noise Pollution from Industrial and Commercial Sources
- K. Public Hearing to Consider Adoption of Statewide Rules and Procedure Manuals Relating to Noise Pollution for New and In-Use Motor Vehicles including Off-Road Recreational Vehicles and Motorcycles
- L. Alderwood Manufacturing Company (Philomath), Consideration of Variance to Open Burn Granted by Mid-Willamette Valley Air Pollution Authority

[over]

#### LAND QUALITY

- \* M. Public Hearing to Consider Adoption of Permanent Rules Pertaining to

   (a) Fees for Subsurface Sewage Disposal Permits and Licenses;
   (b) Fees and Procedures for Evaluations of Methods of Sewage Disposal or of Site Suitability for Installation of Subsurface Sewage Disposal Systems; and
   (c) Subsurface Sewage Disposal Permit Appeals Boards
  - N. Petition to Amend Subsurface Sewage and Nonwater-Carried Waste Disposal Rules
  - O. Criteria for Acceptable Prior Approvals for Installation of Subsurface Sewage Disposal Systems
  - P. Public Hearing to Consider Proposed Regulations for State Financial Assistance to Public Agencies for Pollution Control Facilities for the Disposal of Solid Waste

#### ENFORCEMENT

Q. Authorization for Public Hearing to Consider Adoption of Rules Pertaining to a Schedule for Civil Penalties and Amendments to Rules Pertaining to Practices and Procedures

#### NORTHWEST REGION

R. Open-burning of Domestic Refuse and Land-clearing Debris--Multnomah, Clackamas, Washington and Columbia Counties

\* scheduled for 1:30 p.m. or later

The Commission will meet for breakfast on June 21st at 7:30 a.m. at the Timber Inn.

No-host luncheon at 12:15 at the Pony Village Motor Lodge on Virginia Street in North Bend.



- I. Consideration of Variance Requests, Sulfur Content of Residual Fuel Oil
  - 1. granted variance request for Union Oil Company for 90 days
  - 2. postponed variance request for Atlantic Richfield because of lack of information
  - J. Authorization for Public Hearing to Consider Adoption of Statewide Rules Relating to Noise Pollution from Industrial and Commercial Sources - approved
  - K. Public Hearing to Consider Adoption of Statewide Rules and Procedure Manuals Relating to Noise Pollution for New and In-Use Motor Vehicles including Off-Road Recreational Vehicles and Motorcycles - voted unanimously that the hearing be closed but the record kept open for ten days, and that the matter be placed on the agenda for the July 19th EQC meeting
- L. Alderwood Manufacturing Company (Philomath), Consideration of Variance to Open Burn Granted by MWVAPA - approved
- M. Public Hearing to Consider Adoption of Permanent Rules Pertaining to (a) Fees for Subsurface Sewage Disposal Permits and Licenses; (b) Fees and Procedures for Evaluations of Methods of Sewage Disposal or of Site Suitability for Installation of Subsurface Sewage Disposal Systems; and (c) Subsurface Sewage Disposal Permit Appeals Boards - adopted, rules as presented
- N. Petition to Amend Subsurface Sewage and Nonwater-Carried Waste Disposal Rules voted unanimously to deny the petition but submit it to the Task Force for review
- 0. Criteria for Acceptable Prior Approvals for Installation of Subsurface Sewage Disposal Systems - temporary rules adopted
- P. Public Hearing to Consider Proposed Regulations for State Financial Assistance to Public Agencies for Pollution Control Facilities for the Disposal of Solid Waste -<u>approved</u>
- Q. Authorization for Public Hearing to Consider Adoption of Rules Pertaining to a Schedule for Civil Penalties and Amendments to Rules Pertaining to Practices and Procedures - approved
- R. Open-burning of Domestic Refuse and Land-clearing Debris--Multnomah, Clackamas, Washington and Columbia Counties - approved

The July 19th meeting of the Commission will be held in Room 20, State Capitol, beginning at 9 a.m.

#### MINUTES OF THE FIFTY-EIGHTH MEETING

of the

#### OREGON ENVIRONMENTAL QUALITY COMMISSION

June 21, 1974

Public notice having been given to the news media, other interested persons and the Commission members as required by law, the fifty-eighth meeting of the Oregon Environmental Quality Commission was called to order by the Chairman at 9 a.m. on Friday, June 21, 1974, in the Coos Bay Cultural Center, Coos Bay, Oregon.

Commission members present were B. A. McPhillips, Chairman, Dr. Morris K. Crothers, Mrs. Jacklyn L. Hallock, Dr. Grace S. Phinney, and Ronald M. Somers.

The Department was represented by Director Kessler R. Cannon; Deputy Director Ronald L. Myles; Assistant Directors Wayne Hanson (Air Quality), Harold L. Sawyer (Water Quality), Kenneth H. Spies (Land Quality) and Frederick M. Bolton (Enforcement); Regional Administrators Verner J. Adkison (Midwest) and Richard P. Reiter (Southwest); staff members Ronald E. Baker, Glen Carter, Delbert P. Cline, Edward T. Davison, Thomas Guilbert, John Hector, Merlyn Hough, Donald K. Neff, T. Jack Osborne, Ernest A. Schmidt, Barbara J. Seymour, Shirley G. Shay, John L. Smits, Paul M. Stolpman, R. Terry Westfall, and Chief Counsel Raymond P. Underwood.

Representing EPA Region X, Oregon Operations Office, was Director John J. Vlastelicia.

#### MINUTES OF THE MAY 24, 1974 COMMISSION MEETING

It was <u>MOVED</u> by Dr. Phinney, seconded by Mrs. Hallock and carried that the minutes of the fifty-seventh meeting of the Commission, held in Portland on May 24, 1974, be approved as prepared and distributed.

#### PROGRAM ACTIVITY REPORT FOR THE MONTH OF MAY 1974

It was <u>MOVED</u> by Mr. Somers, seconded by Mrs. Hallock and carried to give confirming approval to staff actions, as reported by Mr. Myles, regarding the

 $7\hat{1}$  domestic sewerage, 2 industrial waste, 25 air quality control, and 10 solid waste management projects:

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Date	Location	Project	Action
5/1/74	Woodburn	Brandywine San. Sewer Improvements	Prov. app.
5/1/74	USA (Oak Hills)	Oak Hills Sewage Treatment Plant	Prov. app.
5/3/74	CCSD #1	Sewage Pumping Stations, Lower Phillips and Upper Phillips	Prov. app.
5/3/74	Gresham	San. Sewer on SE 282nd Avenue, North from SE Powell Blvd.	Prov. app.
5/6/74	Sandy	San. Sewers for Miles Hts. Subdn.	Prov. app.
5/7/74	Salem (Willow Lake)	Pringle Cr. Estates San. Sewers	Prov. app.
5/8/74	Portland	SE Henderson St. and SE 87th Ave.	Prov. app.
5/8/74	Oak Lodge SD	San. Sewer between Rose Ave. and Portland Ave. in the "Doral" Subdn.	Prov. app.
5/8/74	Canby	Oak St. San. Sewer Extension	Prov. app.
5/9/74	Hillsboro	Rood Bridge Rd. San. Sewer Extension	Prov. app.
5/9/74	Salem	Lakewood Park Sewers	Prov. app.
5/13/74	CCSD #1	Highlands Subdn San. Sewer	Prov. app.
5/13/74	CCSD #1	Boyer Meadows Replat Subdn. San. Sewers	Prov. app.
5/13/74	Multnomah Co. (Inverness)	Revised Barkerbrook and Holcomb Hts. San. Sewer	Prov. app.
5/14/74	Hillsboro	Padgett Park No. 3 Subdn. San. Sewer	Prov. app.
5/14/74	USA (Somerset West)	Berger School Sanitary Sewer	Prov. app.
5/16/74	Hillsboro	Willow Oak Park Subdn 32nd Court San. Sewer	Prov. app.
5/16/74	Salem (Willow Lake)	Hoyt Street South from Rex St. to Mountain View Dr. San. Sewer	Prov. app.
5/17/74	Salem (E. Salem Sewage & Drainage Dist. 1)	Crestdale Subdn San. Sewers	Prov. app.
5/17/74	Tualatin	Indian Meadows San. Sewers	Prov. app.
5/17/74	Gresham	El Camino No. 6	Prov. app.
5/21/74	Salem	Laguna Village South Sewers (formerly Pringle Cr. Estates)	Prov. app.
5/28/74	Gladstone	Sherwood Too, No. 3 San. Sewers	Prov. app.
5/30/74	Woodburn	Industrial Park Addition for Woodburn Dev. Co. San. Sewers	Prov. app.
5/30/74	USA (Beaverton- Aloha System)	Little Tree No. 3 San. Sewers	Prov. app.
5/30/74	USA (Beaverton- Aloha System)	Ladd and Reed Addition San. Sewers	Prov. app.
5/30/74	Gresham	Sanitary Sewer on NE 190th Ave. between NE Pacific St. and NE Glisan St.	Prov. app.
5/30/74	Keizer SD #1	Stratford Plaza San. Sewers on Orchard Court	Prov. app.
5/30/74	USA (Beaverton) Fanno System	The Denny Village Condominium Dev. Sanitary Sewers	Prov. app.

## Water Quality Control - Northwest Region (29)

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## Water Quality Control - Water Quality Division (42)

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Date	Location	Project	Action
5/2/74	Port Orford	Deady St. Sewer	Prov. app.
5/2/74	Eugene	Prospect Park Sewers	Prov. app.
5/2/74	Springfield	Laura and Q Streets Sewer	Prov. app.
5/6/74	BCVSA	Prelim. PlansSouth Medford	Prov. app.
		Trunk Sewer	
5/9/74	Eugene	Seven sewer projects	Prov. app.
5/10/74	USA (Aloha)	Tanasbourne Town Center Sewers	Prov. app.
5/13/74	Prairie City	Cozart Ave. Sewer	Prov. app.
5/14/74	Hines	John Wood Subdivision Sewer	Prov. app.
5/14/74	BCVSA	Clover Lane, Meadow Lane and Sunset Court Sewers	Prov. app.
5/15/74	Prineville	Auxiliary Power - Main Lift	Prov. app.
0,10,71		Station	ILOU AFF.
5/15/74	Douglas County	Tri-City Sewers - Phase 4	Prov. app.
5/15/74	Coos Bay	Modifications to Pump Sta. 1, 5-10, 12 and 13	Prov. app.
5/15/74	USA (Aloha)	STP Equipment Specifications -	Prov. app.
		Aloha Expansion (Pumps)	
5/15/74	Ashland	C.O. #1 - STP Contract	Approved
5/15/74	USA (Aloha)	STP Equipment Specifications -	Prov. app.
		Aloha Expansion (Process Equipment)	
5/20/74	Albany	Four sewer projects	Prov. app.
5/20/74	Albany	Septic tank sludge dumping station	Not Approved
5/20/74	Springfield	5th Addn. to Laksonen Park Sewers	Prov. app.
5/23/74	Warrenton	East Warrenton Int.	Prov. app.
5/28/74	Yachats	C.O. #6 STP and Sewers	Approved
5/28/74	Milwaukie	C.O. #1 - Milwaukie Interceptor	Approved
5/28/74	Roseburg	Rainbow End Subdn Sewers	Prov. app.
5/28/74	BCVSA	Schultz Road Sewer	Prov. app.
5/28/74	Springfield	Laksones Park 5th Add. Sewers	Prov. app.
5/28/74	The Dalles	Eastside Int. Sewer	Prov. app.
5/28/74	Hermiston	N. W. 7th St. Sewer	Prov. app.
5/28/74	St. Helens	C. O. No. C-4 STP Contract	Approved
5/28/74	Echo	C. O. B-2, sewer project	Approved
5/28/74	Arch Cape SD	Sewer System and 0.1 MGD Second-	Prov. app.
-	-	ary Sewage Treatment w/summer	
		irrigation and effluent	
5/28/74	USA (Aloha)	Menlo West Sewers	Prov. app.
5/30/74	Sutherlin	Sutherlin Hts. Subdn	Prov. app.
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## Water Quality Control - Industrial Projects (2)

Date	Location	Project	Action
5/9/74	Columbia County	<u>Chappell Quarry</u> rock quarry drainage control	Prov. app.
5/23/74	Linn County	<u>Joe Nickols Dairy</u> animal waste facilities	Prov. app.

Air	Quality	Control	-	Northwest	Region	(5)
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Date	Location	Project	Action
5/2/74	Multnomah County	<u>MJBmodification to coffee cooler</u> to incinerate blue haze	Approved
5/3/74	Multnomah County	Ross Island Sand and Gravel Rock Crushing Plantcontrol of dust from mineral aggregate facility with water spray	Approved
5/3/74	Clackamas County	Oregon Portland Cement Company enlargement of an existing baghouse to control dust generated by the limestone and dolomite grinding mills	Approved
5/14/74	Multnomah County	Mayflower Farmscontrol of particle emissions from the air lift system cyclone that serves two roller mills by utilizing a wet vortex scrubber	Approved
5/31/74	Wasco County	Forest Fiber Products - Stimson Lumber Companyinstallation of a B & W wood-fired boiler	Approved

## Air Quality Control - Air Quality Division (20)

Date	Location	Project	Action
5/2/74	Washington County	Electro Scientific Industries 101-space parking facility expansion	Cond. app.
5/3/74	Multnomah County	Columbia Independent Refinery 80-space parking facility	Req. add. info.
5/8/74	Multnomah County	Pleasant Valley Community Baptist Church50-space parking facility	Approved
5/13/74	Multnomah County	Freightliner Corporation 370-space parking facility	Cond. app.
5/13/74	Multnomah County	Reorganized Church of Jesus Christ 102-space parking facility	Dept. action pend- ing land use approval
5/14/74	Klamath County	Weyerhaeuser Company review of oil-fired boiler compliance demonstration source test report	Approved
5/17/74	Clackamas County	Clackamas Industrial Park 77-space parking facility	Req. add. info.
5/17/74	Washington County	Lincoln International #2 204-space parking facility	Req. add. info.
5/17/74	Washington County	Oregon Office/Industrial Park Building 5 and 6 28-space parking facility	Req. add. info.
5/20/74	Multnomah County	Mountain Village Apartments 450-space parking facility	Req. add. info.

Air Quality Control - Air Quality Division (cont)

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Date	Location	Project	Action
5/21/74	Jackson County	Timber Products Company review of compliance demonstration source test report for cyclones, boilers and sanderdust scrubbers	Req. add. info.
5/22/74	Marion County	Kaiser Aetna, shopping center 420-space parking facility	Cond. app.
5/22/74	Multnomah County	Mill Park Baptist Church 91-space parking facility	Cond. app.
5/22/74	Multnomah County	Cooper Development Company apartment76-space parking facility	Cond. app.
5/22/74	Multnomah County	State Office Facility, Department of Human Resources 155-space parking facility	Req. add. info.
5/22/74	Malheur County	Malheur Solid Waste Advisory Committeereivew of compliance demonstration source test report for municipal incinerator at Ogden, Utah	No action required
5/24/74	Washington County	Portland Community College, Rock Creek Center 449-space parking facility	EQC cond. app.
5/25/74	Washington County	Randall Construction Company mini-warehouse 62-space parking facility	Approved
5/24/74	Josephine County	<u>Cabax Mills</u> review of hog fuel boiler compli- ance demonstration source test report	Approved
5/29/74	Harney County	Edward Hines Lumber Company review of compliance demonstration source test report for plywood plant cyclones	Approved

### Solid Waste Management - Northwest Region (1)

Date	Location	Project	Action
5/17/74	Multnomah County	Malarkey Roofing Company existing industrial site, operational plan	Approved

#### Solid Waste Management - Solid Waste Management Division (9)

<u>Date</u>	Location	Project	Action
5/1/74	Lane County	Bethel-Danebo Sanitary Landfill new domestic site, construction and operational plans	Prov. app.
5/2/74	Douglas County	Round Prairie Lumber Company new industrial site, letter authorization	Prov. app.

Solid Waste Management - Solid Waste Management Division (cont)

Date	Location	Project	Action
5/3/74	Curry County	Brookings Plywood Corporation	Prov. app.
		new industrial site, construction	
		and operational plans	
5/9/74	Lane County	Oakridge Landfill	Req. add. info.
		existing domestic site,	
		operational plan	
5/16/74	Lane County	Bohemia, Inc., Dorena Mill Landfill	Approved
		existing industrial site,	
		operational plan	
5/21/74	Lane County	Bohemia, Inc., Saginaw Disposal	Approved
		<u>Siteexisting industrial site,</u>	
		operational plan	
5/28/74	Lane County	Cottage Grove Landfill	Prov. app.
		existing domestic site,	
		operational plan	
5/30/74	Multnomah and	Columbia Processors Co-op, Barge	Approved
	Morrow Counties	Loading and Unloading Sites	
		new domestic waste handling facili-	
		ties; construction and operational	
		plans	
5/31/74	Morrow County	Desert Magic, Inc.	Approved
-	-	sludge disposal site, new	
		domestic site, operational plan	

#### TAX CREDIT APPLICATIONS

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<u>Mr. Sawyer</u> presented briefly the Department's evaluations and recommendations regarding the following 18 tax credit applications:

	Appl.	<pre>% Allocable to</pre>
Applicant	No. Cost	Pollution Control
Humphrey Dairy Farm, Independence	T-393 \$ 11,047.82	80% or more
International Paper Company, Gardiner Paper MillNorthern Division, Gardiner	<b>T-480</b> 26,728.69	80% or more
Kaiser Gypsum Company, Inc., St. Helens	T-490R 278,124.00	80% or more
Willamette Industries, Inc Duraflake Company, Portland	т-522 18,356.15	80% or more
Omark Properties, Inc., Omark Industrial Park, Waste Treatment Department, Portland	т-532 260,640.00	80% or more
Western Kraft, Division of Wil- lamette IndustriesAlbany Mill, Albany	т-535 98,777.00	80% or more
Lakeview Lumber Products Co., Lakeview	т-536 356,737.00	80% or more
Ore-Ida Foods, Inc., Ontario, Oregon Plant, Boise	т-543 749,254.60	80% or more
Portland Provision Company, Portland	т-548 8,527.00	80% or more

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Applicant	Appl. <u>No.</u>	Cost	<pre>% Allocable to Pollution Control</pre>
Martin-Marietta Aluminum, Inc. Reduction Division, The Dalles	т-556	\$ 215,143.54	80% or more
Boise Cascade Corporation, Paper Division, Salem	т-539	665,779.00	80% or more
Cascade Construction Co. [ Inc., Portland	т-546	179,893.42	80% or more
Fred E. Moe, Hood River	т-549	11,186.16	80% or more
Oregon Portland Cement Company, Portland	т-553	11,826.74	80% or more
Oregon Portland Cement Company, Portland	T-554	11,269.61	80% or more
Sunset Crushed Rock, Astoria	T <b>-</b> 555	83,500.00	80% or more
Boise Cascade Corporation, Paper Division, Salem	т-533	1,213,771.00	80% or more
Menasha Corporation, Paperboard Division, North Bend	т-557	249,284.17	80% or more

Regarding the tax credit application of Fred E. Moe, who owns and operates an apple and pear orchard, <u>Mr. Somers</u> questioned whether the Commission could consider an application from an unregulated source, particularly since the Department has no authority to monitor the operation of the system. <u>Mr. Cannon</u> said that he would request a legal opinion from Mr. Underwood.

<u>Dr. Crothers</u> asked for an explanation of the two Boise Cascade tax credit applications for air quality pollution control systems. <u>Mr. Sawyer</u> stated that a major emphasis of the Corporation's program was to control discharges into the Willamette River. These pollution control devices improved water quality in the river but significantly altered the air quality because of the chemical recovery system employed by the company. The two systems for which tax credit applications were submitted were for control of pollutants.

It was <u>MOVED</u> by Mr. Somers, seconded by Dr. Crothers and carried that as recommended by the Director, Pollution Control Facility Tax Credit Certificates be issued to the above-named applicants, with the exception of Fred E. Moe, for facilities claimed in the respective applications and with the costs and cost percentages listed being allocable to pollution control; and that the application of Fred E. Moe be placed on the agenda for the Commission meeting in July.

#### OREGON CUP AWARD NOMINATION

Mrs. Seymour presented the staff memorandum report dated June 10, 1974, regarding the unanimous vote of the Oregon CUP Awards Seymeening Committee to

recommend to the Commission that the Oregon CUP be awarded to Willamina Lumber Company. The recommendation was based on the company's extremely cooperative attitude and its willingness not only to meet requirements but to do the best job possible in abating pollution problems. The Director concurred in the recommendation of the Screening Committee.

It was <u>MOVED</u> by Mr. Somers, seconded by Mrs. Hallock and carried to award the Oregon CUP to Willamina Lumber Company.

#### COOS BAY AREA COAL DEPOSITS

Mr. Cannon introduced <u>Mr. Ralph Mason</u>, Deputy Director of the Oregon Department of Geology and Mineral Resources, for a report on the history and potential development of the coal deposits in the Coos Bay Area. A summary of Mr. Mason's comments follows:

The coal deposits in Coos Bay, first mined in 1854, supplied the heating requirements of the City of San Francisco, residential heating for the local area, and the energy source for locomotives in the western division of the Southern Pacific Railroad. With the discovery of oil and natural gas in California shortly after the turn of the century, the need for coal declined and mining stopped. Approximately three million tons were produced from the field which has an estimated capacity of two billion tons. The coal is a low sulfur, high ash, high moisture resource, readily useful for its by-product content, gasification and allied petrochemicals. A cooperative study conducted by Coos County, the U. S. Bureau of Mines, the Department of Economic Development and the Department of Geology and Mineral Resources will determine whether or not it is economically feasible to make a full study of the coal resources in the area.

There is a possibility that the coal could be gasified in place rather than mined. It is also possible that the coal will be far more valuable for its by-product content than for direct energy production.

There is concern about the environmental impacts of any resumption of coal mining on the Bay and on the adjacent estuary and sanctuary proposed on South Slough. Any in-place mining from the surface would have no effect on the estuary and sanctuary since the coal there, as well as in the rest of the cance-shaped field, is at a depth estimated in excess of 3,000 feet. Any subsidence would long be vitiated before it reached the surface. Approximately two acres of the field lie under the City of Coos Bay and would be left in place.

The Chairman thanked Mr. Mason for an informative and timely presentation.

#### LOG HANDLING IN PUBLIC WATERS

<u>Mr. Carter</u> presented the status report and proposed program on log handling in public waters, a copy of which has been made a part of the permanent file.

A slide presentation illustrating log handling practices preceded the reading of the recommendations and proposed program.

The following witnesses responded to the Chairman's invitation to comment on the staff report and proposed program:

<u>Cliff Shaw</u>, Coos Bay, Chairman of the Bay Area Council on Environment and Trade (BACET), affiliated with the Western Environmental Trade Association. (A copy of his prepared statement has been made a part of the permanent file.)

Ted W. Nelson, North Bend, Raw Materials Manager for the Southwest Oregon Region of Weyerhaeuser Company.

Miles Munson, General Manager of Al Peirce Lumber Company, Coos Bay.

All voiced objections to the grounding of logs, both because of the economic impact on the companies which rely almost exclusively on water for storage, sorting and transporting of logs to their mills, and because of the limited area available for land storage. Mr. Nelson and Mr. Munson urged the Commission not to adopt the proposed program at this meeting but allow time for the industry to study and evaluate the proposed program and comment at a later date in a public hearing.

It was <u>MOVED</u> by Dr. Crothers, seconded by Mr. Somers and carried that the proposed program be set for public hearing.

#### PUBLIC FORUM

Both State Senator Jack Ripper and State Representative Ed "Doc" Stevenson criticized the administration of the Department's subsurface sewage disposal program. The Director and Commissioners commented on the issues of permits, alternate systems, and geographical differences, and assured Senator Ripper and Representative Stevenson that the proper and equitable administration of the program is of the highest priority to the Department.

#### CONSIDERATION OF VARIANCE REQUESTS, SULFUR CONTENT OF RESIDUAL FUEL OIL

Mr. McPhillips relinquished the chair to Vice Chairman Crothers for this portion of the agenda. Since Mr. McPhillips is currently employed as an operating officer of a petroleum distributorship in Oregon whose supplier is Texaco, he felt he should abstain from comment or participation in these proceedings.

<u>Mr. Hanson</u> presented the staff report which has been made a part of the permanent file. The report contained a summary of each variance request received by the Department and other pertinent information related to this matter. The Department recommended the granting of a conditional variance to Union Oil Company of California, its distributors and customers as follows:

- 1. Union Oil be required to submit to the Department the sulfur analysis and quantity on each shipment sold or distributed in the State of Oregon.
- 2. The maximum sulfur content of the residual oil to be sold, distributed or used should be limited to 2.5 percent by weight.
- 3. Appropriate representatives of Union Oil should be required to meet and/or prepare for the Department, details of their long range programs that outline the sulfur content of residual oil that Union will make available in the State of Oregon by specific dates.
- 4. The time period of the variance should be limited to 90 days (1 October 1974).
- 5. The variance should be specifically for Union Oil, its distributors and customers, including Crown Zellerbach and Hanna Nickel, for the sale, distribution and use of Union residual oil in the State of Oregon.

The Department concluded that the Atlantic Richfield Company did not submit sufficient information in its letter to justify the granting of a variance. If, however, ARCO representatives supplied sufficient additional information to the Commission at this meeting, the Department would recommend the conditions of the variance concerning maximum sulfur content, length of time, submission of reports and long range program consistent with the program of other oil companies.

Commissioner Somers and Mr. Hanson discussed the possibility of requiring suppliers to meet the 1.75 percent sulfur by weight regulation by averaging over a six-month to one-year period the sulfur content of residual fuel oil supplied in Oregon.

The meeting was interrupted by a request from the floor for information on Agenda Item No. G, Weyerhaeuser Company, Springfield, Status Report on NPDES Permit Application. It was <u>MOVED</u> by Mr. Somers, seconded by Mr. McPhillips and carried that the Weyerhaeuser report be postponed until the July 19th Commission meeting in Salem.

Dr. Crothers called for public testimony on the agenda item under discussion.

<u>Mr. J. W. Hughes</u>, consultant with Jack B. Robertson, Regional Administrator of the Federal Energy Office, Region X, Seattle, submitted a prepared statement,

a copy of which has been made a part of the permanent file. Mr. Hughes' statement clarified the role of the Federal Energy Office, which is to provide for the equitable allocation and pricing of petroleum products, and explained the FEO's regulation dealing with sulfur content of residual fuels.

<u>Mr. Thomas Donaca</u>, General Counsel for Associated Oregon Industries, discussed the impact on industrial users of projected increased natural gas curtailment beginning in September. He requested that the 90-day variance requested by Oregon Oil Heat Institute for all distributors and users be granted, and that the Commission provide assurance of variances for suppliers.

<u>Mr. Pete Schnell</u>, Publishers Paper Company, Oregon City, whose company is supplied primarily by Texaco, requested a variance from the 1.75 percent weight regulation on the basis that low sulfur residual fuel might not be available for use when natural gas, the company's prime fuel, is interrupted. He further stated that while he would not want Oregon's air quality standards lowered, maintaining the 2.5 percent weight regulation would not harm air quality.

<u>Mr. Ted Metcalf</u>, Shell Oil Company, Houston, Texas, stated that Shell could meet the 1.75 weight regulation for a short period of time. Commenting on questions regarding residual desulfurization, he said that very few plants in the United States have this capability although the technology for desulfurization has been developed. He distributed a summary sheet on refinery operations of residual fuel oil production, a copy of which has been made a part of the permanent file.

No representatives from Standard Oil, Mobil, Texaco or ARCO were present.

<u>Mr. Jerry Tyhurst</u> of Eugene, Area Manager for Southern Oregon, Union Oil Company of California, presented company representatives from Los Angeles for comment on Union's variance request:

<u>Mr. E. R. Friess</u>, Manager of Marketing Distribution, stated that Union could meet a yearly average if the standard was high enough. Much of the company's supply is Arabian crude which is high in sulfur and which cannot be mixed with low-sulfur Alaskan crude.

<u>Mr. Ron Runge</u>, Manager of Planning for West Coast Refining, concurred with Mr. Friess on the company's ability to meet a yearly average.

There were no other witnesses.

It was <u>MOVED</u> by Mrs. Hallock, seconded by Mr. Somers and carried that the recommended variance for Union Oil Company of California be granted.

<u>Mr. Marv Shelby</u>, General Foods, Woodburn, requested a variance for the company's plants at Woodburn and Hillsboro. General Foods is an ARCO enduser whose distributor is Valley Oil. The plants operate on natural gas during the summer.

It was <u>MOVED</u> by Mr. Somers, seconded by Mrs. Hallock and carried to postpone action on the request of Atlantic Richfield Company for a variance because of insufficient information presented to the Department.

<u>Mr. John Myers</u>, Project Engineer, Permaneer Corporation, Dillard, had previously submitted a prepared statement for the record. As a representative of several customers of Union Oil, he asked for clarification for the record of those covered by the variance granted Union Oil. He was told everyone was covered--the supplier, the distributors and the end users.

#### ALDERWOOD MANUFACTURING COMPANY (PHILOMATH), VARIANCE REQUEST

<u>Mr. Hanson</u> summarized the staff memorandum report regarding the request of Alderwood Manufacturing Company (Philomath) for a variance to open burn a pile of slab logs existing on the mill site at the time it was purchased by Alderwood in 1969, to which was added other material resulting from the dismantling of the mill and construction of a new mill. All waste from the new mill is chipped and sold. The variance request was approved by the Mid-Willamette Valley Air Pollution Authority and the Director recommended Commission approval.

It was <u>MOVED</u> by Mr. Somers, seconded by Mrs. Hallock and carried to approve the variance request.

#### OPEN BURNING, VARIANCE REQUEST

<u>Mr. Hanson</u> summarized the staff memorandum report regarding the request of Multnomah, Clackamas, Washington and Columbia Counties for an extension of the July 1, 1974 cut-off date for open burning of domestic rubbish, previously

permitted under the former Columbia-Willamette Air Pollution Authority rules for certain areas within the four counties.

It was <u>MOVED</u> by Dr. Crothers, seconded by Mrs. Hallock and carried to grant the variance request for 120 days, as recommended.

It was <u>MOVED</u> by Mr. Somers, seconded by Dr. Crothers and carried that the staff reports and attachments for Agenda Items No. L and No. R (the variance requests summarized above) be made a part of the permanent record.

#### PUBLIC HEARING ON NOISE RULES FOR MOTOR VEHICLES

Proper notice having been given as required by state law and administrative rules, the public hearing scheduled on this date of June 21, 1974, in the matter of statewide rules and procedure manuals relating to noise pollution for new and in-use motor vehicles including off-road recreational vehicles and motorcycles was opened by the Chairman with all members of the Commission in attendance.

<u>Mr. Hector</u> presented the staff memorandum report dated June 10, 1974, regarding the procedure manuals submitted to the Commission at the May 24, 1974 meeting, and two minor revisions to the proposed motor vehicle noise rules:

- Add the words "devised by the manufacturer and" after the phrase "noise sampling techniques shall be" in Section (2)(a) of the New Vehicle standard. (This places the responsibility for noise testing on the manufacturer.)
- 2. In section (1)(d) of the In-Use Vehicle rules add the words "which is" after the phrase "entering or leaving property" in the first sentence after Table E.

It was the Director's recommendation that after public testimony, the Commission approve and adopt the noise procedure manuals NPCS-1, 2 and 21, and the submitted rules for new and in-use motor vehicles to be effective on July 26, 1974.

<u>Mr. Ken Mutch</u>, Service Consultant to the Oregon Automobile Dealers Association, Portland, and <u>Mr. Rich Keister</u>, Assistant Manager of the Association, submitted prepared testimony in opposition to proposed section 35-025(2)(a) and (b) and 35-025(3), which provides for dealer testing of new motor vehicles and reporting procedures. A copy has been made a part of the permanent file. <u>Dr. David Charlton</u> of Portland expressed concern with the general problem of noise abatement, primarily traffic noise.

<u>Mr. Dennis David</u>, Technical Standards Engineer, Motorcycle Industry Council, Inc., Washington, D. C., submitted prepared testimony concerning four objections to the proposed standards, a copy of which has been made a part of the permanent file.

The Council's objections were divided into four categories:

- "The standards and regulations applicable to the sale of new motor vehicles do not differentiate between road vehicles and off-road recreational vehicles."
   Mr. David said he believes it impossible to bring the pure off-road vehicles down to 86 decibels and recommended that the regulation be amended to establish separate regulations for pure off-road motorcycles at 86 decibles for January 1, 1975 and beyond.
- 2. "The noise standards applicable to the sale of new motorcycles for model years 1976 and beyond are unnecessarily restrictive and would seriously damage the entire motorcycle industry in the State of Oregon." Mr. David said that the limit of 80 decibels would eliminate about 35 percent of the motorcycle industry in Oregon in 1976, and proposed that "noise limits below the level of 83 dBA as specified for the year 1975, not be adopted until such time as both the desirability and technological feasibility of lower levels is determined."
- 3. "The exemption allowed for racing vehicles is ambiguous and could lead to unnecessary complications for the manufacturers and the state itself." Mr. David said the proposed regulation would require the manufacturer to make the impossible guarantee that racing vehicles would be used exclusively for that purpose. The Council suggested that "the exemption for racing vehicles be allowed for those machines which are specifically designated and adequately labeled by their manufacturer as being intended solely for racing purposes."
- 4. "The administrative procedure for monitoring and reporting new motor vehicle noise data is an unnecessary burden for the State as well as for each individual manufacturer."

Mr. David made the additional point that the industry would prefer basing the regulations on date of manufacturer rather than model year. He also said that the regulations do not really address the problem of vehicle modifications. He said the only way to attack this problem is through a firm on-road enforcement program or through a certification program for muffler installation.

Discussion followed concerning the proposed decible requirements, types of motorcycles and enforcement procedures.

<u>Mr. Roger Hagie</u>, representing Kawasaki Motors Corporation, Santa Monica, California, which manufacturers the Kawasaki motorcycles, submitted prepared testimony expressing objections similar to those presented by Mr. David. A copy has been made a part of the permanent file.

<u>Mrs. Marguerite N. Watkins</u>, Coos Bay, formally presented the written testimony of the Oregon Environmental Council which had previously been mailed to the Commission. A copy has been made a part of the permanent file. The OEC testimony offered the following changes in the proposed rules:

- 1. prohibit vehicle modifications, particularly of the exhaust systems and the sale of "noisy" exhaust systems.
- strengthen the standard for trucks and buses manufactured before 1976 (EPA regulations for motor carriers will require all trucks and buses moving at speeds of 35 mph or less to meet a standard of dBA at 50 feet; DEQ has proposed a standard of 88 dBA).
- 3. suggested a weight cutoff at 10,000 pounds for trucks (rather than the proposed 6,000 pounds).
- 4. suggested Oregon require more stringent regulations for buses and gasoline-powered trucks.
- 5. recommended the proposed September 1973 level for automobiles in a moving test be reinserted in Table C.
- recommended against exemption from the moving vehicle test of Table C of a motor vehicle equipped with snowtires (suggested a "bumping" upward instead).
- 7. recommended establishment of a separate standard for watercraft similar to the Seattle standard of 76 dBA.
- 8. suggested that nighttime hours begin at 8 p.m. rather than 10 p.m.

Mr. McPhillips said that a letter had been received from <u>Freightliner</u> <u>Corp., Portland</u>, a copy of which has been made a part of the permanent file. In summary, Freightliner fully favored an "aggressive vehicle noise control program and supported the proposed noise control regulations subject to their suggested modifications.

Mr. Ed Hughes, Oregon Motorcycle Dealers Association, Portland, supported Mr. David's comments and asked that the regulations be amended by substituting the word "distributor" for "dealer" in section 35-025, subsections (2) through (4).

There were no further witnesses.

The Chairman said the hearing record would remain open for 10 days for the submission of other testimony.

It was <u>MOVED</u> by Dr. Crothers, seconded by Dr. Phinney and carried that the hearing be closed but the record kept open for 10 days, and that the matter be placed on the agenda for the July 19th meeting of the Commission, to be held in Salem.

#### FISCAL YEAR 1975 ANNUAL WATER STRATEGY

<u>Mr. Sawyer</u> summarized the key elements of the staff memorandum report, explaining that this was the second annual water strategy prepared by the Department. He said the two major points were:

- 1. The Water Quality Program is concentrating manpower in four priority areas:
  - a. NPDES permits
  - b. construction of waste treatment facilities, specifically the construction grant program
  - c. completion and adoption of river basin water quality management plans
  - d. compliance monitoring.
- 2. The Construction Grant Priority List for Fiscal Year 1975, contained in the second annual water strategy, is basically a modification of the List adopted by the Commission last fall, which was for FY 1974 and 1975.

Mr. Sawyer read the Director's recommendation that following receipt and consideration of public comments, the Commission approve the FY 1975 Annual State Water Strategy and adopt the revised FY 1975 priority list and project list for construction grants.

No one wished to comment on the staff report.

It was <u>MOVED</u> by Dr. Crothers, seconded by Dr. Phinney and carried to approve the Director's recommendation.

PUBLIC HEARING ON ADOPTION OF PERMANENT RULES PERTAINING TO SUBSURFACE SEWAGE DISPOSAL--FEES FOR PERMITS AND LICENSES, FEES AND PROCEDURES FOR EVALUATIONS REPORTS, AND APPEALS BOARDS

Proper notice having been given as required by state law and administrative rules, the public hearing scheduled on this date of June 21, 1974, in the matter of the permanent adoption of the subject rules was opened by the Chairman with all members of the Commission in attendance.

<u>Mr. Spies</u> presented the staff memorandum report dated June 10, 1974, which recommended permanent adoption of the temporary rules pertaining to the above subjects adopted by the Commission on March 22, 1974. The proposed permanent rules contained one change from the temporary rules, that is, that the \$5 portion of each evaluation report fee per lot for subdivision plots and real estate evaluations to be remitted by agreement counties to the Department be deleted. This change was recommended by the Citizens' Task Force which concluded that it would be more appropriate to cover this matter in the agreement with each county rather than to specify it in the rules.

It was the Director's recommendation that the proposed rules pertaining to Fees for Permits, Licenses and Evaluation Reports and to Subsurface Sewage Disposal Permit Appeals Boards be adopted as permanent rules, that they be added as Subdivisions 2 and 3, respectively, to Division 7 of Oregon Administrative Rules, Chapter 340, and that they be filed promptly with the Secretary of State, and become effective 10 days after publication by that office.

<u>Mr. James F. Peterson</u>, Director of Operations, Palmain Construction Company, Culver, Oregon, stated that he would like to have a mandatory requirement for the establishment of appeals boards in each county. Jefferson County did not have one and therefore citizens who were denied permits had no recourse for appeal.

Discussion followed on appeal procedures available to citizens. <u>Mr. Cannon</u> pointed out that Senate Bill 107 (1974 Special Session) which provided for appeals boards contained permissive rather than mandatory language. He added that an applicant for a permit denied by an agreement county which did not have an appeals board could ask for review by the Department's regional office.

Mr. Peterson expressed concern about subdivision plots given blanket approval by the county in which there are lots now deemed unsuited for septic

tank or drainage field installation. Even with the adoption of the proposed rule on prior approvals, owners of such lots will not be able to qualify for a subsurface sewage disposal system permit. Mr. Peterson agreed that septic tanks and drainage fields were not suitable for the area but argued in support of provisions for special systems which were allowed by the Health Division when that agency administered the subsurface sewage disposal program but which were deleted by the Department's rules.

<u>Mr. Spies</u> explained that the Health Division had observed so many failures by modified systems that that agency placed a moratorium on their use and through rule change subsequently eliminated their use. He said the Department has a statutory requirement to set regulations pertaining to alternate systems and that the staff was investigating several types.

Dr. Crothers requested a staff recommendation on package treatment plants as soon as possible.

<u>Mr. Cannon</u> informed the Commission that Mr. Peterson's case, which involves subdivision plots which cannot presently be developed, is under review by the Department's Central Region.

It was <u>MOVED</u> by Dr. Crothers, seconded by Dr. Phinney and carried to adopt the rules as proposed. A copy is made a part of the permanent file.

<u>Mr. George Hanson</u>, an attorney from Oregon City, concurred with Mr. Peterson's comments. He said that evidence had been submitted to the Department from registered engineers supporting alternate systems, but none had yet received Department approval. He asked for a reinstatement of the alternate system rule. <u>Mr. Somers</u> informed Mr. Hanson of the Commission's administrative procedures concerning rule changes and invited him to submit a petition on the matter which would then require a public hearing.

Mr. Ray Huff, Chief Sanitarian for Malheur County, objected to the \$50 permit fee. He said it was too high and would hinder the administration of the program in his county. He requested that agreement counties be allowed to set their own fees up to \$50. Judge Roy T. Hirai of Malheur County concurred with Mr. Huff's comments.

<u>Mr. Spies</u> explained that the fee was set by rule for uniformity throughout the state. <u>Mr. McPhillips</u> said that the county could petition the Commission for a reduction of the fee, in which case a public hearing on the matter would be scheduled.

#### AUTHORIZATION FOR PUBLIC HEARING ON COMMERCIAL AND INDUSTRIAL NOISE STANDARDS

<u>Mr. Hector</u> presented the Director's recommendation that on July 19th in Salem the Environmental Quality Commission hold a public hearing for the adoption of the additions to the noise procedure manuals NPCS-1 and 2, and the noise rules for industry and commerce.

It was <u>MOVED</u> by Dr. Crothers, seconded by Dr. Phinney and carried that the Director's recommendation be approved.

#### PETITION TO AMEND SUBSURFACE SEWAGE DISPOSAL RULES

<u>Mr. Spies</u> presented the staff memorandum report dated June 11, 1974, regarding the petition of Mr. Jim Christopherson of Jacksonville, Oregon, to amend the Commission rules pertaining to slope requirements for subsurface sewage disposal systems. It was the Director's recommendation that unless the **petitioner would waive the 30-day requirement of ORS 183.390, the petition sub**mitted by Mr. Christopherson be denied, but that the requested amendment be submitted to the Citizens' Task Force for consideration and recommendation before a decision on the merits of the request is made by the Commission.

<u>Mr. Christopherson</u> asserted that the Department had without justification changed the slope requirements used by the Health Division. He offered the example of a couple in Jackson County who had purchased a lot, prepared it for construction of a residence, received an offer substantially in excess of its initial cost, and who were denied a permit on the basis of the slope. He asked that the former requirements be substituted.

<u>Mr. Osborne</u> commented that the present slope requirements were based on expert testimony, particularly that received from soil scientists. He discussed the efforts of the Citizens' Task Force which includes a subcommittee to study the rules in general and controversial sections in particular. Slope requirements will be discussed by the subcommittee on June 28 in Tillamook, and expert testimony was invited.

Mr. Christopherson asked the Commission for an immediate decision on his petitioned request.

<u>Dr. Crothers</u> stated that the evidence submitted by Mr. Christopherson was insufficient to warrant a rule change and <u>MOVED</u> to deny the petition but to submit the subject to the Citizens' Task Force for review; seconded by Dr. Phinney and carried.

## PROPOSED TEMPORARY RULES PERTAINING TO PRIOR PERMITS OR APPROVALS FOR CONSTRUCTION OF SUBSURFACE SEWAGE DISPOSAL SYSTEMS

Mr. Somers <u>MOVED</u> that the staff memorandum report dated June 17, 1974, be made a part of the permanent record, that the Director's recommendation be accepted, and the proposed rule adopted; seconded by Dr. Phinney. Discussion followed.

<u>Mr. James Peterson</u>, Culver, praised the rule proposal but still asked for blanket approval to cover unspecified lots.

Mr. Ed Shipsey, Klamath County, opposed the July 1, 1976 construction deadline, stating that once a permit was issued by a registered sanitarian it should be honored indefinitely.

<u>Mr. Cecil Shaw</u> of North Bend said that he bought 17 acres approved by the county but could not get a permit. <u>Mr. Cannon</u> said that the prior approval rule if adopted would apply if Mr. Shaw had written approval.

<u>Mr. Al Bateman</u> of Klamath Falls, representing Southern Oregon Defense, said that the Soil Conservation Service estimated that only 15-16 percent of Klamath County land was suitable for subsurface sewage systems. He submitted a copy of approvals granted by Klamath County in the last three years, contending that many lots were approved on the basis of submitted information only. He asked that prior approvals meet the rules that were applicable at the time approval was given. He circulated copies of pictures illustrating the unsuitability of the land for subsurface sewage disposal systems.

Mr. Ray Huff, Vale, stated that he would prefer a \$25 charge since the evaluation reports had been prepared and need not be repeated.

Mr. George Hanson, Oregon City, again asked for prior approval of plots as well as specific lots.

Hon. Ray E. Doerner, Chairman of the Board of Commissioners for Douglas County, distributed copies of a prepared statement. He expressed the hope that the Department would seek legislative change to permit payment for services of appeals board members. He also objected to the July 1, 1976 deadline for completion of construction and said that "more work needs to be done with slope requirements."

<u>Mr. Bob Dortsch</u> of Klamath Falls also objected to the construction deadline and slope requirements. He submitted a copy of a study, "Demonstration Trenches on Slopes" by John Timothy Winneberger, Ph.D., Berkeley, California.

<u>Mrs. Nancy Lecklider</u> of Klamath Falls, wife of a developer, distributed copies of an article from the Klamath Falls <u>Herald and News</u>, dated April 21, 1974, which the Chairman said would be made a part of the permanent record. She also objected to the construction deadline.

<u>Mr. John Schoonover</u>, Klamath Falls, criticized the Southern Defense League and discussed the administration of the Department's subsurface sewage disposal program in Klamath County.

A realtor from Roseburg also objected to the construction deadline.

Mr. McPhillips closed the public hearing. The vote on the motion was unanimous (Mrs. Hallock was absent).

#### PUBLIC HEARING TO CONSIDER PROPOSED REGULATIONS FOR STATE FINANCIAL ASSISTANCE TO PUBLIC AGENCIES FOR POLLUTION CONTROL FACILITIES FOR THE DISPOSAL OF SOLID WASTE

<u>Mr. Schmidt</u> presented the Director's recommendation that public testimony pertaining to the proposed rules for State Financial Assistance to Public Agencies for Pollution Control Facilities for the Disposal of Solid Waste be received at this time; that the record remain open for 10 days following this hearing to receive any additional written comment; and that a final draft of the proposed rules be prepared after the 10-day period, with consideration of the testimony and comments received, for adoption by the Commission at its regular meeting scheduled for July 19, 1974.

It was <u>MOVED</u> by Dr. Crothers, seconded by Dr. Phinney and carried that the Director's recommendation be approved.

## AUTHORIZATION FOR PUBLIC HEARING TO CONSIDER ADOPTION OF RULES PERTAINING TO CIVIL PENALTIES AND ADMINISTRATIVE PROCEDURES.

It was the Director's recommendation that the Commission authorize public testimony to be heard to consider repealing existing rules on civil penalties, oil spill violations, and certain rules on the Commission's practices and procedures, and adopting new civil penalty rules and making amendments to its rules of practice and procedure, at their meeting in Salem on July 19, 1974, and that appropriate action be taken on these changes and proposed new rules after giving consideration to the testimony received and presented.

It was <u>MOVED</u> by Dr. Phinney, seconded by Mr. Somers and carried that the Director's recommenation be approved.

The meeting was adjourned at 7 p.m.

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Shirley G. Shay, Secretary Environmental Quality Commission

#### ENVIRONMENTAL QUALITY COMMISSION

Attendance Record

June 21, 1974 Meeting of Coos Bay, Oregon Address Name Organization. 1500 Sout are ack Brown Crown Lellerbach Aniberg Crown 3, eller Sweet Corp Carnes 109. erados X. harlene / nelson the Oregonian Coos Bay PO 1300 314 Pacific North west four Wheel HA K Holmus arth Bend ore 97459 PO BOX 314 annar (4wcR) Drive Assoc N. Bend Cor 97459 P.D Brundal Mm Hanson Weitlos Inc OREGON SAW/CHAIN DIV. Carlis Luc OMARK INDUSTRIES 9701 S.F.M. LOUGHLIN BLVR PORTLAMD, DIRE. 97222 Coman ang & the same Thomas D Hulton Freightliner corp Portland, Over Rt D. 80x 326 B TOMR, BOWERMAN NOUISVAL ayone, Onejon, 97401 742 w, 10 th mineden Eingene, Due Rt 2 Rox 328 A condenate ~ 2 ince Orean 1149 Court St. NE HOI -ALENES test Una Sul Cud Case WOSPBURN GENERAL FOUDS CORP ARV SHELBY Repto and Riddle ickel Smalting Co 1 ala a anna Vickel Smither (b. Clarland Dhir Ichael Woyle Robert R Kobention Banna Mickel Swelting Co Riddle 10 hn Gunn Int / Paper 60 Eugen . TEd W. Nelsm North Boud Warenhaersen Co Miles Myuson Peivich br 6. oos Bay (P.W. Derka CD Band mende

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Gien Carter 1001 Connecticut the No Motorcycle Industry Council Vennis David Washington DC. 20036 1062 MC SAW AVENUE ROGER HAGIE KAWASAKI MOTORS CORP. USA SANTA ANA. CA. 92705 OREGON NOTORCYCLE DEALERS ASSN. ED HUGHES PORTLAND, OREGON Ron Wananaken Rosburg One 1350 OCEAN Blos Jamaha of Roseburg Bob HARless HARless HONDA COOS RAY ORE97420 310, MR BTEPHENS Phil JOHNSON HONDA OF ROSCBURG Rose Burg, ORBAN PANL STOLPMAN DEQ John Hector DEQ DEQ 13 J Seymour 762 north Second Coos Bay Ralph Gasely Wege kasuser Co alle Conternor Spranghield Jerry Harper Assoc ORA . IND. PORTAND TOM DONACA DEU Fred Boldon POETLAND Los Angeles. Calif Union Oil of Calif Ronald R. Runge Las ANOSKY CALIF DOUND C. GEARHART UNION OL/ G GCALIF Union Oil Co of Calif ER Friess' Los angeles Calif Eugene Oregon Serry Typurst Ed Blum y y it in n For Angeles (alif courthouse Vale, ore. Mathew Co. Ray Huft R.S.

#### MINUTES OF THE FIFTY-SEVENTH MEETING

of the

#### OREGON ENVIRONMENTAL QUALITY COMMISSION

May 24, 1974

Public notice having been given to the news media, other interested persons and the Commission members as required by law, the fifty-seventh meeting of the Oregon Environmental Quality Commission was called to order by the Chairman at 9 a.m. on Friday, May 24, 1974, in the Second Floor Auditorium of the Public Service Building, 920 Southwest Sixth Avenue, Portland, Oregon.

Commission members present were B. A. McPhillips, Chairman, Dr. Morris K. Crothers, Mrs. Jacklyn L. Hallock, Dr. Grace S. Phinney, and Ronald M. Somers.

The Department was represented by Director Kessler R. Cannon; Deputy Director Ronald L. Myles; Assistant Directors Wayne Hanson (Air Quality), Harold L. Sawyer (Water Quality) and Kenneth H. Spies (Land Quality); Regional Administrators E. Jack Weathersbee (Northwest), Verner J. Adkison (Midwest) and Richard P. Reiter (Southwest); staff members Thomas R. Bispham, Barbara A. Burton, Michael J. Downs, Russell H. Fetrow, Thomas R. Fisher, Thomas Guilbert, Patrick L. Hanrahan, John M. Hector, Merlyn L. Hough, Raymond M. Johnson, John F. Kowalczyk, John R. Lariviere, Gary W. Messer, Allen H. Mick, Douglas D. Ober, Harold M. Patterson, Ernest A. Schmidt, Barbara J. Seymour, Shirley G. Shay, Fredric A. Skirvin, Paul M. Stolpman, Dr. Warren C. Westgarth, and Chief Counsel Raymond P. Underwood.

Representing EPA Region X, Oregon Operations Office, was Director John J. Vlastelicia.

#### MINUTES OF THE APRIL 19, 1974 COMMISSION MEETING

It was <u>MOVED</u> by Dr. Crothers, seconded by Mr. Somers and carried that the minutes of the fifty-sixth meeting of the Commission, held in La Grande on April 19, 1974, be approved as prepared and distributed.

### PROGRAM ACTIVITY REPORT FOR THE MONTH OF APRIL 1974

<u>Mr. Myles</u> reported the actions taken by the Department during the month of April 1974, regarding the following 48 domestic sewerage, 2 industrial waste, 26 air quality control, and 5 solid waste management projects:

#### Water Quality Control - Northwest Region (17)

Date	Location	Project	Action
4-2-74	Gladstone	Ridgewood No. 2 Sewer	Prov. app.
4-2-74	Salem	Chadwick Glen Subdn. Sewers	Prov. app.
4-3-74	West Linn	Schlabach Tract Sewers	Prov. app.
4-8-74	Salem	Eola Dr. N.W. Barberry St. Sewer	Prov. app.
4-9-74	Portland	S.E. Barbara Welch Road Sewer	Prov. app.
4-9-74	Troutdale	Santana Addition Sewers	Prov. app.
4-9-74	Oak Lodge S.D.	Oakridge Subdn. Phase 2 Sewers	Prov. app.
4-10-74	Marion County	Illahe Hills Country Club Sewer	Prov. app.
4-15-74	Salem	Southtree Estates Sanitary Sewer	Prov. app.
		Imp.	
4-16 <del>-</del> 74	Multnomah County	Errol Heights Park Sewers	Prov. app.
4-16-74	Portland	Waste Disposal Facility for Harbor Patrol Base	Prov. app.
4-17-74	Lake Oswego	Jan's Subdn. L.I.D. 139	Prov. app.
4-24-74	Hillsboro	Portland - Hillsboro Airport	Prov. app.
		Sewer	
4-25-74	Gladstone	Charolais Heights Sewers	Prov. app.
4-25-74	Warrenton	First St., Birch Court to	Prov. app.
		Block 133 Sewers	
4-26-74	Multnomah County	Barkerbrook & Holcomb Hts. Sewer	Prov. app.
4-26-74	Gresham	Bartels' Sewer Extension	Prov. app.

Water Quality Control - Water Quality Division (31)

Date	<u>Location</u>	Project	Action
4-1-74	Medford	Harry & David Factory Sanitary Sewers	Prov. app.
4-1-74	Central Point	First St. & Fourth St. Sewer	Prov. app.
4-1-74	USA (Tigard)	Panorama West Condominium Sewer	Prov. app.
4-1-74	Toledo	Shewey's Addn. Sewer	Prov. app.
4-1-74	USA (Aloha)	STP Expansion Equipment	Prov. app.
4-1-74	Pendleton	Mt. Hebron & Downtown Bypass Int.	Prov. app.
4-2-74	Cedar Hills	Lynnwood Relief Sewer (USA)	Prov. app.
4-2-74	Astoria	C.O. #11 to Sch. A - Int. Project	Approved
4-5-74	Oak Lodge S.D.	C.O. #7 - STP Contract	Approved
4-5-74	Florence	Florence St. Sewer	Prov. app.
4-5-74	Sunriver	West Cascade Trunk Sewer -	Prov. app.
		Mt. Village East Trunk Sewer	,
4-5-74	Astoria	C.O. #6 Sch. C - STP Contract	Approved
4-8-74	Springfield	Seeger Estates - 2nd Addn. Sewers	Prov. app.
4-8-74	USA (Aloha)	Equip. Specifications - STP Expansion	Prelim. app.
4-9-74	Bend	Greenwood Manor Apt. Sewer	Prov. app.
4-11-74	Sutherlin	Sherwood Dr. Sewer	Prov. app.

Date	Location	Project	Action
4~11-74	Crestellyn Acres	Plans for Completion of Sewage Pumping Station and 0.7 Acre Sewage Lagoon	Prov. app.
4-11-74	Woodburn	C.O. #1 - STP Contract	Approved
4-12-74	Boardman	Homestead Village No. 1 - Trailer Park Sewers	Prov. app.
4-17-74	Salem (Willow Lake)	STP Expansion - 70 MGD - Full Secondary	Prov. app.
4-22-74	North Bend	Spruce St. Sanitary Sewer	Prov. app.
4-22-74	Prineville	Hillcrest Subdn Sewers	Prov. app.
4-24-74	USA (Forest Grove)	T.V. Hwy Sewer Relocation	Prov. app.
4-26 <b>-</b> 74	USA (Gaston)	Evert Brown Sewer	Prov. app.
4-27-74	Florence	Spruce Subdn Sewers	Prov. app.
4-29-74	Pendleton	Addendum #1 - Mt. Hebron Sewer	Approved
4-30-74	BCVSA	Renault Ave. & Stearns Way Sewers	Prov. app.
4-30-74	Junction City	Lynch Subdn Sewers	Prov. app.
4-30-74	Echo	C.O. #A-1 - Sewer Contract	Approved

## Water Quality Control - Industrial Projects (2)

Date	Location	Project	Action
4-3-74	Clackamas County	Eagle Creek National Fish Hatchery	Prov. app.
		waste water control facilities	
4-12-74	Washington County	M. W. Sandhagen Dairy animal waste facilities	Prov. app.

## Air Quality Control - Northwest Region (6)

Date	Location		Project	Action
4-11-74	Multnomah	County	General Battery Corporation control of fumes from lead melt- ing pots utilizing fabric filter	Approved
4-15-74	Multnomah	County	Beall Pipe and Tank Corporation control of asphalt and coal for emissions from the coal tar pots and pipe coating and lining opera- tion, by passing the contaminated	Approved
			air through four fiberglass filtration systems	×.
4-16-74	Multnomah	County	Ash Grove Cement Co. control of quick lime dust during kiln startup and shutdown by duct- ing the emissions to the existing baghouses	Approved
4-16-74	Multnomah	County	Terminal Flour Mills Company control of grain and flour dust emissions from existing cyclones by replacing them with three reverse air jet bag filters	Approved

Air Quality Control - Northwest Region (cont)

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Date	Location	Project	Action
4-17-74	Clackamas County	Alpine Veneer, Inc. control of veneer drier emissions by combustion of the hydrocarbons prior to discharge	Approved
4-17-74	Multnomah County	<u>McCall Oil and Chemical Company</u> construction of a 270,000 barrel capacity storage tank for No. 6 fuel oil	Approved

<u>Air Quality Control - Air Quality Division (20)</u>

Date	Location	Project	Action
4-1-74	Hood River County	Champion International, <u>U.S. Plywood Division</u> installation of a wood waste energy recovery system with hog fuel boiler	Cond. app.
4-2-74	Coos County	Roseburg Lumber Co. Plant #5 installation of Hammerquist baghouse filters	Approved
4-2-74	Douglas County	Roseburg Lumber Co. Plant #4 installation of Hammerquist baghouse filters	Approved
4-2-74	Douglas County	Roseburg Lumber Co. Plant #3 installation of Hammerquist baghouse filters	Approved
4-8-74	Multnomah County	Fred Meyer Shopping Center 484-space parking facility	Approved
4-11-74	Multnomah County	Lynch Terrace School 73-space parking facility	Cond. app.
4-12-74	Washington County	Tanasbourne Town Center 705-space parking facility	Req. add. info.
4-15-74	Multnomah County	<u>Woodlawn Housing Project</u> 100-space parking facility	Cond. app.
4-15-74	Lane County	Weyerhaeuser Co., Springfield installation of a system to control TRS emissions from "other sources"	Approved
4-15-74	Lane County	Weyerhaeuser Co., Springfield installation of an electrostatic precipitator for lime kiln particulate control	Approved
4-17-74	Douglas County	Hub Lumber Co. installation of wood waste recovery system with hog fuel boiler	Approved
4-18-74	Hood River County	Hanel Lumber Co. installation of wood waste recovery system with hog fuel boiler	Approved

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Air Quality Control - Air Quality Division (cont)

Date	Location	Project	Action
4-22-74	Clackamas County	Holly Farm Shopping Center 501-space parking facility	Req. add. info.
4-22-74	Multnomah County	Mountain Village Apartments 450-space parking facility	Req. add. info.
4-23-74	Washington County	Sunset Volkswagon 171-space parking facility	Conceptual app.
4-24-74	Multnomah County	PGE Office Building 401-space parking facility	Approved
4-25-74	Marion County	Kaiser Aetna (shopping center) 420-space parking facility	Cond. app.
4-26-74	Lane County	Coburg Plaza (Phases II & III) 65-space parking facility	Cond. app.
4-26-74	Lane County	Wood Products Credit Union 93-space parking facility	Cond. app.
4-26-74	Multnomah County	Cooper Development Co. (apartments) 76-space parking facility	Conceptual app.

Solid Waste Management - Northwest Region (2)

Date	<u>Location</u>	Project	Action
4-18-74	Tillamook County	Crown Zellerbach Corporation Hallinan Road Disposal Site, new wood waste landfill; proposed permit	Approved
4-22-74	Yamhill County	U.S. Plywood Corp. Willamina Mill Landfill; existing wood waste landfill; letter authorization	Prov. app.

Solid Waste Management - Solid Waste Management Division (3)

Date	Location	Project	Action
4-2-74	Linn County	Lebanon Sanitary Landfill existing domestic site; Operational Plan	Prov. app.
4-5-74	Linn County	Tomco Inc. Landfill existing domestic site; Operational Plan	Prov. app.
4-10-74	Lane County	Marcola Disposal Site existing domestic site; Operational Plan	Prov. app.

<u>Dr. Crothers</u> asked to what extent, if any, was an enterprise in the state delayed because the Department did not have the necessary staff to process a permit application in a timely manner. The staff acknowledged delays in processing permit applications in all program areas, particularly NPDES permit applications, primarily due to procedural requirements of federal legislation, but also due to the shortage of staff in certain areas.

<u>Dr. Crothers</u> asked about the status of the sewage disposal plans submitted by Wa-Chuck for the Portage Inn, The Dalles. <u>Mr. Cannon replied that on May 23,</u> the Department had received a letter from the City of The Dalles, stating that the City would accept the sewage from the facility and supervise its handling. <u>Mr. Sawyer</u> explained that Wa-Chuck proposed building a holding tank as an interim facility.

It was <u>MOVED</u> by Mr. Somers, seconded by Mrs. Hallock and carried to give confirming approval to the staff actions reported.

#### PUBLIC HEARING ON ADOPTION OF PERMANENT RULES PERTAINING TO ADMINISTRATIVE PROCEDURES

Proper notice having been given as required by state law and administrative rules, the public hearing in the matter of the adoption of permanent rules pertaining to administrative procedures was called to order by the Chairman at 9:30 a.m. All Commissioners were in attendance.

<u>Mr. Myles</u> presented the staff memorandum report dated May 9, 1974, proposing that the present temporary rules pertaining to administrative procedures, which repealed Sections 11-005 through 11-170, Oregon Administrative Rules, Chapter 340, Division 1, Subdivision 1, and adopted <u>in lieu</u> Sections 11-005 through 11-135, adopted by the Commission on March 22, 1974, be adopted as permanent rules of the Commission.

<u>Mr. McPhillips</u> noted for the record that no correspondence on this matter had been received to date. He then opened the hearing for public testimony. However, no one wished to testify.

It was <u>MOVED</u> by Dr. Crothers, seconded by Dr. Phinney and carried that the present temporary rules be approved and adopted as permanent rules of the Commission pertaining to administrative procedures. (A copy of these rules is made a part of the permanent file.)

#### PGE HARBORTON (PORTLAND), STATUS REPORT AND REQUEST FOR PUBLIC HEARING

Mr. Kowalczyk presented the staff memorandum report regarding the status of
the air contaminant discharge permit issued by the Department on September 21, 1973, for PGE's Harborton gas turbine electric generating facility, with respect to future operation and fuel use projections and a detailed and comprehensive compliance demonstration program and schedule.

The report contained the Director's recommendation that a public hearing be authorized before a hearings officer in Portland, at a time and place to be determined by the Director, to consider modifying PGE's Harborton permit in accordance with the following staff recommendations:

- 1. Incorporate PGE's projected fuel use-operating schedule for the 13-month period beginning July 1, 1974, into the Harborton permit as a maximum allowable use.
- 2. Require minimum use of the facility to the extent possible.
- 3. Continue to require use of natural gas to the maximum extent available when operation is necessary.
- 4. Require a detailed projected fuel use-operating schedule for each remaining month of operation to be submitted to the Department for approval by the 15th of each preceding month.
- 5. Require monthly reports on the progress toward relocation of the plant to be submitted to the Department each month beginning August 1, 1974.
- 6. Prohibit commercial power generation until compliance with permit conditions is demonstrated or an acceptable compliance schedule is submitted and approved for particulate and carbon monoxide emissions while gas firing, smoke spot when oil firing and sound pressure levels.
- 7. Require a comprehensive air monitoring program and schedule to be submitted to the Department for approval by August 1, 1974, for implementation beginning September 1974, which will define actual air quality impact of the facility including plume rise under various meteorological conditions including "worst" ventillation conditions.
- 8. Provide for restricting operating hours and/or power levels at Harborton if noise becomes a significant problem prior to attaining compliance with sound pressure levels contained in the Harborton air contaminant discharge permit.

<u>Mrs. Hallock</u> asked if the Department had received any information from the City of Portland regarding the status of the land use permit, which will expire in the fall of 1974, issued by the City for the Harborton facility. <u>Mr. Cannon</u> replied that the Department had been advised that a definitive answer from the City would be forthcoming in early June. He added that if the Commission approved the request for a public hearing, he would want it held within a month.

Dr. Phinney asked for clarification of the manner in which the decision is made as to the amount of natural gas available.

<u>Mr. H. A. Porter</u>, Senior Vice President of Portland General Electric Company, replied that PGE had requested an estimate from Northwest Natural Gas Company as to the availability of gas for this fall, and the best estimate is that no gas will be available during the winter months. Mr. Porter said that it is PGE's view that availability of fuel will be restrictive as far as the company's ability to operate is concerned.

Discussion followed on the staff evaluation of the performance of the turbines with respect to emissions control capability.

It was <u>MOVED</u> by Dr. Crothers, seconded by Dr. Phinney and carried that the Director's recommendation for a public hearing be approved.

#### PGE BETHEL (MARION COUNTY) -- STATUS REPORT, JOINT PUBLIC HEARING

<u>Mr. Mick</u> presented the staff memorandum report regarding complaints of noise and vibration from the operation of PGE's gas turbine power generating facility at the Bethel substation located east of Salem.

He reported that a public hearing has been scheduled before the Environmental Quality Commission and Mid-Willamette Valley Air Pollution Authority Board at 7:30 p.m. on June 17, 1974, in the City Council Chambers of the Salem Civic Center, in order that the EQC and MWVAPA Board can receive an updated evaluation of the environmental impact of the Bethel turbine generators and to consider the need for possible modification of PGE's air contaminant discharge permit and/or noise limits or operating conditions. A tour of the Bethel facility and nearby residences will precede the public hearing.

#### WEYERHAEUSER COMPANY, May 13, 1974 PUBLIC HEARING

The Chairman stated that the tentative agenda for this meeting anticipated a report on the subject hearing and an opportunity for public comment. Although the agenda item was subsequently removed, Mr. McPhillips wanted to provide an opportunity for anyone from the Springfield area who might have come to Portland to testify. However, no one responded to the Chairman's invitation.

#### BOISE CASCADE (SALEM)

<u>Mr. Fetrow</u> presented the staff memorandum report regarding a proposed modification to the air contaminant discharge permit for Boise Cascade's Salem Pulp and Paper Plant, and authorization for a public hearing to consider the company's proposed expansion of pulping capacity and improvements to its waste water control facility.

In order to meet the recovery system particulate requirements by June 1, 1975, as stated in the permit, Boise Cascade submitted to the Department a Notice of Construction and Application for Approval of the installation of a mist eliminator on the recovery furnace, action on which was requested of the Commission at this meeting; and the installation of counter current washers and an additional (eighth) digester, to be the subjects of the proposed public hearing.

The report contained the Director's recommendation that the Commission:

- 1. approve, subject to staff approval of detailed plans and specifications, installation of a mist eliminator to control plume opacity and particulates and authorization of modifications to Boise Cascade's Air Contaminant Discharge Permit as per Attachment A;
- 2. authorize a public hearing to be held at the Salem Civil Center at 7:30 p.m., June 27, 1974, to further consider proposed expansion of pulping capacity and proposed improvements to wastewater control facilities.

<u>Mr. C. J. Fahlstrom</u>, Resident Manager of the Boise Cascade Salem Pulp and Paper Mill, distributed to the Commission copies of a prepared statement which he read (a copy has been made a part of the permanent file).

In summary, Mr. Fahlstrom's statement agreed with the clarifying intent of the wording change in Condition 1, Section A of the proposed modification to the Salem mill air contaminant discharge permit, but requested a change in the recommended construction and demonstrated compliance dates for installation of a mist eliminator to control plume opacity (from June 1, 1975 to July 1, 1975) because of a delayed delivery time given by the manufacturer. The company also asked for a hearing earlier than the proposed June 27th date.

It was <u>MOVED</u> by Mr. Somers, seconded by Dr. Phinney and carried to approve the Director's recommendation with the substitution of the company's proposed revised schedule.

#### CARGILL, INC. (PORTLAND)

<u>Mr. Bispham</u> presented the staff memorandum report regarding a proposed modification of the company's air contaminant discharge permit to accommodate a revised compliance schedule submitted by the company together with a check for the full amount of the civil penalty levied (\$100 per day for 20 days in 'violation).

\_ In summary, the Cargill proposal incorporates a three-phase control program:

Phase I proposes to relocate the existing barge unloading facility and utilize a modified conveyor system by January 1, 1975. The company believes this will result in an 80 percent reduction of particulate emission from this operation.

Phase II relates to the control of emissions from the truck and grain transfer and receiving, transfer of grain to storage and grain cleaning facilities. Compliance of these facilities would be accomplished in the same time frame as the original schedule.

Phase III encompasses the control of emissions from the barge unloading and ship loading operations. Cargill has requested a final completion date of May 1, 1976, which exceeds the original compliance date by six months for this portion of the overall control program.

Mr. Bispham presented the Director's recommendation that the Commission authorize acceptance of the proposed revised compliance schedule and incorporation of said schedule into a proposed modified permit to be issued pursuant to required notice and hearing procedures.

It was <u>MOVED</u> by Mr. Somers, seconded by Mrs. Hallock and carried to approve the Director's recommendation.

Discussion followed concerning the effectiveness of the \$100 per day penalty, the maximum amount that can be levied for a permit violation. It was generally agreed that the amount was large enough to deter pollution and to gain the attention and subsequent cooperation of companies in violation.

<u>Mr. Cannon</u> noted for the record that as far as the Department is concerned, "both Cargill and The Port of Portland were equally at fault in getting us to this position and delaying the improvements that were necessary to resolve the problem."

#### PUBLIC FORUM

The Chairman altered the order of the agenda to provide an opportunity for anyone in attendance to be heard on any subject pertinent to the Commission's jurisdiction. No one responded.

#### WESTERN FOUNDRY COMPANY, WASHINGTON COUNTY

<u>Mr. Bispham</u> presented the staff memorandum report regarding "recent excessive and highly visible" emissions from the operation of Western Foundry Company for which the Department issued a Notice of Violation on January 31, 1974. In subsequent meetings with Western Foundry representatives, the Department required the company to submit a short-range program for best practicable control of the entire foundry. This requirement will be met by June 3, 1974, when the original scrubber serving the cupola and electric arc furnace will be on line. Regarding the long-range program to provide separate control systems for the electric arc furnace, sand-handling processes and cleaning room, the Department and Western Foundry Company agreed to the following compliance schedule which will be incorporated into the company's forthcoming permit:

- 1. June 15, 1974, or before, submit a Notice of Construction with engineering plans and specifications for the control of air contaminants from the electric arc furnace, sand-handling equipment and cleaning room operations.
- 2. August 15, 1974, or before, receive Department approval of the engineering plans and specifications with any required amendments.
- 3. September 15, 1974, or before, the company shall have issued purchase orders for the air pollution control equipment approved in item #2 with copies thereof furnished to the Department.
- 4. February 1, 1975, or before, Western Foundry Company shall furnish proof to the Department of procurement of the air pollution control equipment approved in item #2.
- 5. March 1, 1975, or before, the company shall have initiated on-site construction for the installation of the air pollution control equipment.
- 6. May 1, 1975, or before, Western Foundry Company shall complete the installation and adjustment of the air pollution control equipment and have attained compliance with the Department standards. (At this time, the existing restored Venturi scrubber system would serve only the existing cupola.)

The Director's recommendation requested the Commission to authorize acceptance of the proposed program and compliance schedule for incorporation in the Western Foundry permit subsequent to the required public notice and hearing.

Commissioners and staff discussed the issue raised by <u>Mr. Somers</u> as to the propriety of the Commission's accepting this type of recommendation until the entire administrative process was completed; that is, by granting acceptance of the proposal at this time, the Commission would be giving <u>de facto</u> approval without benefit of other information which might be brought to the public hearing. Mr. Somers commended the staff for assisting the company in developing control procedures to attain compliance, but wanted to avoid placing the Commission in a posture of prejudging an applicant.

<u>Mr. Weathersbee</u> agreed and said that the purpose of the report was to bring the matter to the Commission for their information and direction. <u>Mr. Underwood</u> said that the staff memorandum should have been worded as a status report to the Commission without any recommendation for action by the Commission.

The Commission concurred and added that they appreciated being advised.

#### REYNOLDS ALUMINUM (TROUTDALE)

<u>Mr. Kowalczyk</u> presented the staff memorandum report on the status of activities related to issuance of a proposed air contaminant discharge permit to Reynolds Metals Company. A public hearing to consider adoption of the proposed permit has been set for June 10, 1974, in Portland before the Department's Hearings Officer.

No formal action by the Commission was required.

Discussion followed on <u>Dr. Crothers'</u> question to Mr. Somers as to the propriety of members of the Commission visiting aluminum plants. <u>Mr. Somers</u> stated that if there is known conflict in the proposed issuance of a permit and/or a substantial question over the issuance of a permit, the Commission or any member of the Commission must not take <u>ex parte</u> testimony from one side or the other without giving the other side an opportunity to be present. Where

there is no known conflict in the issuance of a permit, or when the Commission is considering administrative regulation that would affect an entire industry, the Commission should make every effort to learn as much as possible about the particular plant or industry.

<u>Mr. Cannon</u> pointed out that if three or more Commissioners visit a plant, requirements of the public meeting law must be met.

<u>Mr. Underwood</u> summarized by stating that under Fasano, the Commission must avoid <u>ex parte</u> contacts in a conflict situation. The Commission must also avoid visits in such numbers that the members are technically involved in a public meeting without prior notice. Other than those two exceptions, the Commission could conduct whatever visits or inspections it deemed necessary to and appropriate to the conduct of its business.

#### LABISH VILLAGE (MARION COUNTY), PROPOSED MORATORIUM ON SUBSURFACE SEWAGE SYSTEMS

<u>Mr. Messer</u> presented the staff memorandum report dated May 13, 1974, on Labish Village subdivision with respect to problems with the subsurface sewage systems because of soil formation and lot size. Sewage failures in the subdivision have been estimated as high as 50 percent by the Director of Marion County Health Services. The decision to sewer the subdivision was recently reached by Marion County, the City of Salem, the Marion-Polk Boundary Commission, and the Department of Environmental Quality. The residents of the area have also recognized the need for sewers and a Sanitary Service District is in the process of being formed.

<u>Mr. Cannon</u> provided more detail on the problem presented by Labish Village. The subdivision lies beyond the containment boundaries for the City of Salem established by the Marion-Polk Boundary Commission. The problem of the septic tank failure rate in the area could have been resolved either by sewering the area or by forcing the residents to move out. All parties concerned met and agreed upon the proposal presented to the Commission, that is, to build a pressure sewer line to serve Labish, connecting it to the City of Salem, and ask the Commission to place a moratorium on further development within the subdivision; ask the appropriate governmental units to prohibit further building outside the area; and request the Commission and the Department to control the development of the area by issuing a waste discharge permit on the sewer line.

<u>Mr. Somers</u> questioned the Commission's authority to use a waste discharge permit to facilitate the resolution of local zoning problems. <u>Mr. Sawyer</u> explained that the county service district which is being established in the area would propose a collection system of a certain size and capacity and apply to the DEQ for a permit to construct and operate the system; the Department's responsibility would be to review the permit application to insure that it meets DEQ requirements. He added that the key reason for limiting septic tank installation in the areas outside of but immediately adjacent to Labish Village is that continued installation of septic tanks with their high rate of failure would force annexation to the City of Salem to solve a health hazard problem and could result in expansion of the subdivision through the mandatory extension of the city sewer system.

<u>Mr. Messer</u> clarified the Director's recommendation by stating that the Department was requesting the Commission to authorize a public hearing to consider the moratorium proposal.

It was <u>MOVED</u> by Mr. Somers, seconded by Mrs. Hallock and carried to set the matter for public hearing.

#### PUBLIC HEARING ON PROPOSED AMENDMENTS TO NPDES PERMIT PROCEDURES

Proper notice having been given as required by state law and administrative rules, the public hearing in the matter of the adoption of proposed amendments to the National Pollutant Discharge Elimination System (NPDES) permit procedures was called to order by the Chairman at 11:30 a.m. All Commissioners were in attendance.

<u>Mr. Sawyer</u> presented the staff memorandum report dated May 14, 1974, proposing amendments to the waste discharge permit rules adopted by the Commission on September 21, 1973, by adding language to section 45-035, subsections (6), (7) and (8), Oregon Administrative Rules, Chapter 340, Division 4, Subdivision 5, as follows (new material underscored):

Subsection (6):

After the 14-day applicant review period has elapsed, the public notice and fact sheet shall be circulated in a manner prescribed by the Director. <u>Any public</u> notice under this section shall be prepared and circulated consistent with the requirements of regulations issued under the Federal Act. The fact sheet,

proposed NPDES permit provisions, application and other supporting documents will be available for public inspection and copying.

- (7) The Director shall provide an opportunity for the applicant, any affected state, or any interested agency, person, or group of persons to request or petition for a public hearing with respect to NPDES applications. If the Director determines that useful information may be produced thereby, or that there is a significant public interest in holding a hearing, a public hearing will be held prior to the Director's final determination. There shall be public notice of such a hearing.
- (8) At the conclusion of the public involvement period, the Director shall make a final determination as soon as practicable and promptly notify the applicant thereof in writing. Any NPDES permit issued hereunder shall contain such pertinent and particular conditions as may be required to comply with the Federal Act or regulations issued pursuant thereto. If the Director determines that the NPDES permit should be denied, notification shall be in accordance with section 45-050. If conditions of the NPDES permit issued are different from the proposed provisions forwarded to the applicant for review, the notification shall include the reasons for the changes made. A copy of the NPDES permit issued shall be attached to the notification.

These additions essentially formalize procedures which are presently in effect by virtue of a memorandum of agreement between EPA and the Department.

The only witness who wished to be heard on this matter was <u>Mr. Christopher Kittell</u>, representing the Northwest Environmental Defense Center (NEDC), who distributed to the Commission copies of a prepared statement which he then read (a copy is made a part of the permanent file). As a part of his statement, he proposed further changes to the proposed amendments to the NPDES rules which the NEDC believed would more clearly establish compliance with the Federal Act and regulations issued pursuant thereto.

Following the Commission's questioning of the witness, <u>Mr. Underwood</u> pointed out that the pertinent issue before the Commission was consideration of whether or not the proposed amendments presented by Mr. Sawyer be adopted. Mr. Kittell or any one else could petition the Commission for rule changes under the procedural rules adopted by the Commission earlier in the day. It was <u>MOVED</u> by Dr. Crothers, seconded by Mr. Somers and carried that the proposed amendments to the NPDES rules be adopted.

The Chairman recessed the meeting for luncheon.

#### MARTIN MARIETTA ALUMINUM, INC. (THE DALLES)

Following the luncheon recess, the Chairman reconvened the meeting at 1:30 p.m.

<u>Mr. Skirvin</u> presented the staff memorandum report dated May 17, 1974, regarding the public hearing conducted by the Commission on May 3, 1974, at The Dalles, for the purpose of (1) considering an air contaminant discharge permit proposed for issuance to Martin Marietta Aluminum, Inc. and (2) considering a petition on behalf of the Wasco County Fruit and Produce League requesting that the Commission designate The Dalles as a Special Problem Area.

The matter before the Commission at this meeting was:

- 1. to determine whether or not The Dalles area should be designated as a Special Problem Area, and
- to determine whether or not the proposed permit should be issued. (The proposed permit as written requires compliance with the existing aluminum plant emission limits upon issuance.)

<u>Mr. Somers</u> asked that the transcript made of the hearing be corrected to show that on page 140, Mr. Somers, not Mr. Haskins, was speaking.

It was <u>MOVED</u> by Dr. Crothers, seconded by Mr. Somers and carried that no action be taken on the request for designation of The Dalles as a Special Problem Area. Mrs. Hallock voted "no" and for the record the Chairman voted "aye."

It was <u>MOVED</u> by Dr. Crothers, seconded by Dr. Phinney and carried that the proposed air contaminant discharge permit be issued as proposed.

#### AMBIENT AIR STANDARD FOR LEAD, STATUS REPORT

<u>Mr. Johnson</u> presented the staff memorandum report dated May 17, 1974, regarding a proposed ambient air standard for lead which will be presented for public hearing on June 24, 1974 in Portland. The following standard will be recommended for adoption: The lead concentration measured at any sampling station, using sampling and analytical methods on file with the Department, shall not exceed 2.0  $ug/m^3$  as an arithmetic average concentration of all samples collected during any three calendar month period.

Discussion followed on the problem of enforcing such a standard and on the health hazard aspect of high concentrations of lead in the ambient air.

It was <u>MOVED</u> by Mr. Somers, seconded by Mrs. Hallock and carried that the report be accepted as part of the record.

#### COMPLEX SOURCES RULE REVISION, STATUS REPORT

<u>Mr. Downs</u> presented the staff memorandum report dated May 20, 1974, regarding proposed revisions to the Complex Sources Rule adopted in January 1972, following adoption of Oregon's Clean Air Act Implementation Plan. The Environmental Protection Agency (EPA) has required its revision as a part of the Department's Maintenance of Air Quality Standards.

The main points made by EPA for consideration in revising the rule are: 1) regulations and procedures must apply statewide; 2) rule requirements must apply to other traffic generating sources as well as highways and parking facilities; 3) specific provisions must be made for complex sources proposals to be made available for public review and comment; and 4) owners and operators of proposed complex sources must comply with applicable portions of the transportation control strategy in the State Implementation Plan.

Mr. Downs summarized the proposed revision of the rules which will be presented at a public hearing on June 24, 1974, in Portland.

It was <u>MOVED</u> by Mr. Somers, seconded by Mrs. Hallock and carried to adopt the status report as part of the record.

#### SULFUR CONTENT OF FUELS, INFORMATIONAL REPORT

<u>Mr. Hanson</u> presented the staff memorandum report dated May 20, 1974, regarding Commission rules pertaining to sulfur content in fuel oils, and specifically the rule pertaining to residuals, incorporated as part of Oregon's Clean Air Act Implementation Plan, which after July 1, 1974, requires that "no person shall sell, distribute, use, or make available for use, any residual oil containing more than 1.75 percent sulfur by weight." Following is a summary of the oral report presented by Mr. Hanson:

Late last fall the Commission adopted the following position relative to the energy crisis in the United States: "The nation must find ways to produce energy without degrading the environment. In Oregon, industry and the public need to understand that the Environmental Quality Commission will not use the energy crisis to back off from environmental quality standards."

In January, the Department wrote to oil suppliers to obtain information as to what the shortage would be, what kind of sulfur content they would be able to supply the state, and how much more oil they would be able to supply if in fact the regulations were changed. Letters received in reply and other information received by the Department indicate a general concern among industry distributors and oil manufacturers as to their ability to meet the Department regulation of 1.75 percent sulfur by weight in residual oil. There evidently is no problem in meeting the Department's regulations on the lighter distillates such as home heating oil.

Northwest Natural Gas Company has notified industrial users that there could be a potentially greater shortage of natural gas this winter, which would mean a greater dependency on residual oil. Some of the oil companies have notified their customers and distributors that they are not going to be able to supply them oil because of the Department regulation.

Mr. Hanson then read a copy of the letter sent by the Department in early May to approximately 60 companies which included manufacturers, major industrial users and distributors. In summary, the letter informed the recipients that a partial response to the information requested from them by the Department in January, 1974, indicated there may be some difficulty in complying with the 1.75 percent sulfur limitation for residual fuel, effective July 1, 1974; that currently "the Department does not have sufficient information to justify a specific recommendation to the Commission nor to project a long-range plan. Therefore, unless specific written applications with supporting information justifying a variance are received and granted by the Commission, we [the Department] will have no alternative but to strictly enforce the regulation."

Following Mr. Hanson's presentation and questions from the Commission members, the Chairman called on witnesses who wished to be heard.

Mr. Thomas C. Donaca, General Counsel, Associated Oregon Industries (AOI), distributed copies of a prepared statement which he read (a copy is made a part of the permanent file). In summary, Mr. Donaca's testimony dealt with the

problems of lack of availability of residual fuels, regulations pertaining to sulfur content by weight recently promulgated by the Federal Energy Office, and difficulties posed by the variance procedure. In view of these and other matters reported by Mr. Donaca, AOI requested a one-year extension of the 2.5 percent sulfur limitation, from July 1, 1974 to July 1, 1975.

<u>Mr. Jack R. Brown</u>, representing Crown Zellerbach, distributed copies of a prepared statement which he read (a copy is made a part of the permanent file). In summary, Mr. Brown's testimony indicated the steps taken by Crown Zellerbach to acquire adequate supplies of fuel that would meet Oregon's environmental requirements. The company's supplier, Union Oil Company, has indicated it cannot meet the 1.75 percent sulfur limitation during the 1974-75 winter period. Further, Crown Zellerbach was informed by Northwest Natural Gas Company "to expect between 180 to 210 days of 100% gas curtailment between September 1, 1974 and May 31, 1975" (the previous winter Crown Zellerbach experienced 138 days' curtailment). Thus, the estimated fuel oil usage has had to be increased. The company also supported the one-year extension of the 2.5 percent sulfur limitation.

<u>Mr. David C. Klick</u>, Secretary of the Northwest Food Processors Association, and speaking on behalf of 28 Oregon members of the Association, distributed copies of a prepared statement which he read (a copy is made a part of the permanent file). In summary, Mr. Klick's testimony affirmed the dependency on residual fuel for the processing industry as well as other kinds of industry in Oregon, particularly if natural gas is curtailed. Further, "...<u>any shortage</u> of residual fuel oil caused by DEQ's enforcement of a 1.75% limit which suppliers cannot meet <u>would have an adverse affect on food processors</u>..." The Association recommended maintenance of the 2.5 percent sulfur limitation for another year.

<u>Mr. Leonard Gassner</u>, Executive Director, The Oil Heat Institute of Oregon, commented on his concern for the 20 or so members of the Institute who distribute residual oil, and for the more than 2,500 end-users of residual fuel oils in Oregon, including schools at all levels, state institutions, apartment houses, hotels, rest homes and various major industries. He agreed that distributors did not have control over the product they received, but added that the end users also did not have control. He said the variance procedure would present "an unusual administrative problem" due to the large number of variances

applications that would have to be filed. He urged a one-year extension of the 2.5 percent sulfur limitation.

<u>Mr. Cannon</u> pointed out that the Department had made a good faith effort to get the information needed to make an evaluation of the situation and recommendation to the Commission. He wanted the record to note the dismay and frustration "we have all experienced...with the apparently highhanded position of the oil companies."

<u>Mr. Dennis L. Samuelson</u>, Superintendent of the Portland Terminal, Union Oil Company of California, submitted a letter which indicated that Union Oil intended to file an application for a variance prior to June 10th. Representatives from the Company plan to attend the June 21st meeting of the Commission in Coos Bay. (A copy of the letter is made a part of the permanent file.)

There were no other witnesses.

<u>Mr. Cannon</u> noted for the record that the Commission and Department had received a letter from Hanna Nickel Smelting Company in Riddle, Oregon, requesting the Commission to delay for one year implementation of the 1.75 percent sulfur by weight limitation. (A copy of this letter is made a part of the permanent file.)

#### PROPOSED NOISE RULES, STATUS REPORT

<u>Mr. Stolpman</u> presented the staff memorandum report dated May 15, 1974, on the status of departmental implementation of the noise control enabling legislation, which requires the Department to establish specifications for equipment to be used in the monitoring of noise emissions and the procedures for the collection, reporting, interpretation and use of data obtained from noise monitoring activities prior to the adoption of noise control regulations. To meet this requirement, Department staff prepared the following procedures manuals, the contents of which were summarized in the staff report:

- 1. Sound Measurement Procedures Manual, NPCS-1
- 2. Requirements for Sound Measuring Instruments and Personnel, NPCS-2
- 3. Motor Vehicle Sound Measurement Procedures Manual, NPCS-21

The remainder of the staff report dealt with a proposed policy statement applicable to all noise rules, exceptions and variances, and a summary of the

proposed standards for new and in-use motor vehicles including off-road recreational vehicles and motorcycles.

Mr. Stolpman presented the Director's recommendation that on June 21, 1974 in Coos Bay, the Commission hold a public hearing for the purpose of adopting the noise manuals and the noise rules for motor vehicles.

<u>Mrs. Janette Egger</u>, Chairman of the Oregon Environmental Council Noise Pollution Subcommittee, read a brief statement regarding the roadways section of the proposed noise rules, requesting a hearing on this section within two months, to be held in a centrally located city.

It was <u>MOVED</u> by Mr. Somers, seconded by Dr. Crothers and carried to approve the Director's recommendation to hold the requested public hearing.

#### PORTLAND COMMUNITY COLLEGE, ROCK CREEK CAMPUS, PROPOSED PARKING FACILITY

<u>Mr. Downs</u> presented the staff memorandum report dated May 23, 1974, regarding an application from Portland Community College (PCC) to construct a 449-space parking facility ancillary to a proposed new PCC campus known as the Rock Creek Campus.

Land use and transportation problems were analyzed in the report, concluding with the Director's recommendation that the Commission issue an order prohibiting construction of the 449-space parking facility proposed by Portland Community College, without prejudice to the right of Portland Community College to file a revised application when an approved location has been obtained from the Columbia Region Association of Governments (CRAG).

Witnesses were called by the Chairman.

<u>Mr. Hugh McGilvra</u> of Forest Grove, member of the Board of PCC and District Zone #7 representative, discussed the concept of PCC with its emphasis on technical and vocational education as it related to the ancillary developments proposed in the PCC Master Plan for the Rock Creek Campus. He summarized the five-year development of the proposed campus and discussed the problems presented by changing requirements imposed by successive Washington County planning directors. Continued delays have extended the opening date of the campus from September 1974 until at least the fall of 1975.

<u>Mr. John Mosser</u>, attorney for PCC, stated that he was unaware of any problems with the parking facility application until the week of the May 24th Commission meeting. He said that the site work specifications were out for bid and that the architects were working on final plans for the building which PCC hoped to let out for bid in August or September. He developed the project's history to illustrate "how thoroughly the campus has worked with all the agencies which make up CRAG..."

Mr. Mosser pointed out that the final choice of the Rock Creek site was urged by a former Washington County planning director, and thus 250 acres were purchased in 1970 for \$550,000 from local funds. Recent land use zoning changes established the Rock Creek site as a forest conservation and agricultural zone. PCC, however, applied to Washington County and secured conditional use approval for the campus to continue in the Rock Creek location. Final approval is contingent upon PCC's meeting site plan conditions specified by the Washington County Planning Commission at its meeting on May 14th, that is, PCC must have EQC approval of the parking space facility, Boundary Board approval for water and sewerage, and must submit a landscape plan.

PCC submitted its parking facility application on March 15, 1974, and on March 27th received a letter from the DEQ requesting additional details on the proposed transit service and computer carpool program. DEQ subsequently received a letter from the CRAG staff indicating CRAG disapproval of the Rock Creek site. This letter and the land use questions it raised was the basis for the Director's recommendation to prohibit construction of the facility until the land use question was resolved. Mr. Mosser stated that this letter was not authorized by the CRAG Board because the proposed campus has never been discussed by the Board, and that both staff and members of CRAG's Board agreed with PCC that approval must come from the Washington County Planning Commission, not from CRAG.

Mr. Mosser suggested that the Commission authorize the parking facility but with the provision that if the CRAG Board votes on May 31st that it does not want the campus at Rock Creek, the EQC disapprove it; or, authorize the Director either to approve the parking facility if there is no action by the CRAG Board on May 31st, or to reject the parking facility if the CRAG Board says on May 31st that it does not want PCC to locate at Rock Creek.

Discussion followed concerning acreage devoted to agriculture, requirements for a building permit, and the status of the Washington County Master Plan.

Roger Mellem, Administrative Assistant, presented the prepared statement of Multnomah County Commissioner <u>Donald E. Clark</u>, who could not attend the meeting because of a prior commitment (a copy is made a part of the permanent file). Commissioner Clark urged the Commission to prohibit construction of the parking facility "until such time as all of the questions are answered and concerns are resolved." He recommended that the site location matter be referred to CRAG for resolution.

In the discussion that followed, <u>Dr. Crothers</u> asked Mr. Mosser if CRAG now has any legal standing to disapprove the use of the land. <u>Mr. Mosser</u> replied that it does not have, that CRAG hopes to have a first draft of a master plan by July 1, 1975 for adoption in 1977, after which the agency would be in a legal position to review and act upon plans approved previously by other governmental units.

<u>Mr. Roy Hemmingway</u>, representing the Oregon Environmental Council, spoke against the PCC parking facility application. He felt that the Commission should consider the project in a comprehensive fashion and not just its air pollution impact.

<u>Mr. Downs</u> stated that the staff report as prepared only addressed the land use implication because it is the policy of the Commission not to take action until land use problems are resolved. Although the report did not specifically address the transportation aspects of the application, the staff found the proposed program inadequate. Action on the application had been withheld because of land use problems and the inadequacy of the application.

Dr. Crothers <u>MOVED</u> that approval be granted for construction of a 449space parking facility unless the CRAG Board at its May 31st meeting disapproves the site; seconded by Mr. Somers.

<u>Dr. Phinney</u> questioned tying Commission approval to CRAG's consideration of the land use matter on May 31st, when the subject was not on CRAG's meeting agenda. Both Dr. Phinney and Mrs. Hallock expressed concern for the proposed PCC transportation program which the DEQ staff felt was not adequate.

Voting 'aye' were Mr. Somers and Dr. Crothers; voting "no" were Dr. Phinney and Mrs. Hallock. The Chair voted "aye."

Mr. McPhillips suggested Mr. Cannon contact the CRAG Board prior to May 31.

#### STATEWIDE SOLID WASTE MANAGEMENT ACTION PLAN, STATUS REPORT

<u>Mr. Schmidt</u> presented the staff memorandum report dated May 14, 1974, on the status of the Statewide Solid Waste Management Action Plan. Funds in the amount of \$1,129,630 have provided 22 local government planning projects and one service and assistance project to local governments and the Department by the Bureau of Governmental Research and Service, University of Oregon. A contingency balance of \$21,652 remains. The Statewide Solid Waste Management Action Plan is scheduled for completion in late fall 1974.

A summary of the status of state planning projects as of May 14, 1974, was attached to the report.

# POLLUTION CONTROL FACILITIES FOR DISPOSAL OF SOLID WASTE--REQUEST FOR PUBLIC HEARING TO CONSIDER PROPOSED REGULATIONS

<u>Mr. Schmidt</u> summarized the staff memorandum report dated May 15, 1974, requesting authorization to hold a public hearing before the Commission at the June 21, 1974 Commission meeting in Coos Bay, to receive public testimony pertaining to proposed rules for state financial assistance to public agencies for pollution control facilities for the disposal of solid waste.

It was <u>MOVED</u> by Dr. Crothers, seconded by Mr. Somers and carried to authorize the hearing.

<u>Mr. Cannon</u> stated for the record that the Commission noted the fact that Mrs. Hallock left the meeting following the Portland Community College agenda item, to enter the hospital for surgery. The Commission expressed concern and extended very best wishes to Mrs. Hallock.

The meeting was adjourned at 5:15 p.m.

Shirley G. Shay, Secretary Environmental Quality Commission



#### TOM McCALL GOVERNOR

8. A. McPHILLIPS Chairman, McMinnville

GRACE S. PHINNEY Corvallis

JACKLYN L. HALLOCK Portland

MORRIS K. CROTHERS Salem

RONALD M. SOMERS The Dalles

KESSLER R. CANNON Director

# ENVIRONMENTAL QUALITY COMMISSION

# 1234 S.W. MORRISON STREET • PORTLAND, ORE. 97205 • Telephone (503) 229-5696

# MEMORANDUM

Тο

: Environmental Quality Commission

From : Director

Subject: Agenda Item No. B, June 21, 1974 EQC Meeting May 1974 Program Activity Report

During the month of May, staff action was taken relative to the list of project plans which follows:

# Water Ouality

- 1. Seventy-two (72) domestic sewage projects were reviewed:
  - a. Northwest Region 29 (itemized list attached)

<u>Provisional approval</u> was given to 28 plans for sewer projects and one (1) sewage treatment plant pump station.

b. Water Quality Control Division - 43 (itemized list attached)

<u>Approval</u> was given to five (5) Change Orders for sewage treatment plants.

<u>Provisional approval</u> was given to 33 plans for sewer projects and four (4) sewage treatment plant projects.

One (1) septic tank sludge dumping station was not approved.

2. Two (2) industrial waste treatment plans were reviewed and provisional approval given:

Chappell Quarry, Columbia County rock quarry drainage control

Joe Nickols Dairy, Linn County animal waste facilities



# <u>Air Quality</u>

Twenty-five (25) project plans and proposals were reviewed:

1. Northwest Region - 5

Approval was given to the following five (5) projects:

Ross Island Sand and Gravel Rock Crushing Plant, Multnomah County

control of dust from mineral aggregate facility with water spray

MJB, Multnomah County

modification to coffee cooler to incinerate blue haze

Forest Fiber Products - Stimson Lumber Company, Washington County installation of a B & W wood-fired boiler

Oregon Portland Cement Company, Clackamas County enlargement of an existing baghouse to control dust generated by the limestone and dolomite grinding mills

<u>Mayflower Farms, Multhomah County</u> control of particle emissions from the air life system cyclone that serves two roller mills by utilizing a wet vortex scrubber

2. Air Quality Control Division - 20

Approval was given to the following three (3) projects:

Weyerhaeuser Company, Klamath County review of oil-fired boiler compliance demonstration source test report

Cabax Mills, Josephine County

review of hog fuel boiler compliance demonstration source test report

Edward Hines Lumber Company, Harney County review of compliance demonstration source test report for plywood plant cyclones

<u>Additional information was requested from the following project:</u>

<u>Timber Products Company, Jackson County</u> review of compliance demonstration source test report for cyclones, boilers and sanderdust scrubbers

No action was required for the following:

<u>Malheur Solid Waste Advisory Committee, Malheur County</u> review of compliance demonstration source test report for municipal incinerator at Ogden, Utahl

<u>Approval</u> was given to the following two (2) parking facility proposals:

<u>Pleasant Valley Community Baptist Church, Multnomah County</u> 50-space parking facility

Randall Construction Company, Washington County mini-warehouse, 62-space parking facility

Conditional approval was given to five (5) parking facility proposals:

<u>Electro Scientific Industries, Washington County</u> 101-space parking facility expansion

Freightliner Corporation, Multnomah County 370-space parking facility

Kaiser Aetna, Marion County shopping center, 420-space parking facility

<u>Mill Park Baptist Church, Multnomah County</u> 91-space parking facility

Cooper Development Company, Multnomah County apartment, 76-space parking facility

EQC conditional approval was given to the following parking facility proposal:

Portland Community College, Washington County Rock Creek Center, 449-space parking facility

<u>Additional information</u> was requested regarding the following six (6) parking facility proposals:

Columbia Independent Refinery, Multnomah County 80-space parking facility

<u>Clackamas Industrial Park, Clackamas County</u> 77-space parking facility

Lincoln International #2, Washington County
204-space parking facility

Oregon Office/Industrial Park, Building 5 and 6, Washington County 28-space parking facility

Mountain Village Apartments, Multnomah County 450-space parking facility

State Office Facility, Department of Human Resources, Multnomah County 155-space parking facility

<u>Department action pending</u> land use approval for the following parking facility proposal:

Reorganized Church of Jesus Christ, Multnomah County 102-space parking facility

# Land Quality

Ten (10) solid waste management project plans and specifications were reviewed:

a. Northwest Region - 1

Approval was given to:

Malarkey Roofing Co., Multnomah County existing industrial site; Operational Plan

b. Solid Waste Management Division - 9

Approval was given to the following four (4) projects:

Bohemia, Inc., Lane County Dorena Mill Landfill - existing industrial site; Operational Plan

<u>Bohemia, Inc., Lane County</u> Saginaw Disposal Site - existing industrial site; Operational Plan

<u>Columbia Processors Co-op, Multnomah and Morrow Counties</u> barge loading and unloading sites, new domestic wastehandling facilities; Construction and Operational Plans

Desert Magic, Inc., Morrow County Sludge Disposal Site - new domestic site; Operational Plan

Provisional approval was given to the following four (4) projects:

Bethel-Danebo Sanitary Landfill, Lane County new domestic site; Construction and Operational Plans

Round Prairie Lumber Co., Douglas County new industrial site; Letter Authorization

Brookings Plywood Corp., Curry County new industrial site; Construction and Operational Plans

Cottage Grove Landfill, Lane County existing domestic site; Operational Plan

Additional information was requested from:

Oakridge Landfill, Lane County existing domestic site; Operational Plan

# Director's Recommendation

It is the Director's recommendation that the Commission give its confirming approval to staff action on project plans and proposals for the month of May 1974.

KESSLER R. CANNON Director

SS

6/17/74

attachments - 2

# Northwest Region

During the Month of May, 1974, the following project plans and specifications and/ or reports were reviewed by the staff. The disposition of each project is shown, pending ratification by the Environmental Quality Commission.

	Date	Location	Project	Action
		Municipal Projec	ts - 29	
	5/1/74	Woodburn	Brandywine San. Sewer Improvements	Prov. Approval
	5/1/74	USA (Oak Hills)	Oak Hills Sewage Treatment Plant	Prov. Approval
	5/3/74	CCSD #1	Sewage Pumping Stations, Lower Phillips & Upper Phillips	Prov. Approval
-	5/3/74	Gresham	San. Sewer on SE 282nd Ave., North from SE Powell Blvd.	Prov. Approval
	5/6/74	Sandy	San. Sewers for Miles Hts. Subdn	Prov. Approval
	5/7/74	Salem (Willow Lake)	Pringle Cr. Estates San. Sewers	Prov. Approval
·	5/8/74	Portland	SE Henderson St. & SE 87th Ave.	Prov. Approval
	5/8/74	Oak Lodge SD	San. Sewer between Rose Ave. & Portland Ave. in the "Doral" Subdn	Prov. Approval
	5/8/74	Canby	Oak St. San. Sewer Extension	Prov. Approval
	5/9/74	Hillsboro	Rood Bridge Rd. San, Sewer Extension	Prov. Approval
•	5/9/74	Salem	Lakewood Park Sewers	Prov. Approval
·	5/13/74 ·	CCSD #1	Highlands Subdn San. Sewer	Prov. Approval
	5/13/74	CCSD #1	Boyer Meadows Replat Subdn San. Sewers	Prov. Approval
	5/13/74	Multnomah Co. (Inverness)	Revised Barkerbrook & Holcomb Hts. San. Sewer	Prov. Approval
	5/14/74	Hillsboro	Padgett Park No. 3 Subdn San. Sewer	Prov. Approval
	5/14/74	USA (Somerset West)	Berger School Sanitary Sewer	Prov. Approval
	5/16/74	Hillsboro	Willow Oak Park Subdn 32nd Court San. Sewer	Prov. Approval

# Northwest Region

		• .	· .	- -
	Date	Location	Project	Action
	5/16/74	Salem (Willow Lake)	Hoyt Street South from Rex Street to Mountain View Dr. San. Sewer	Prov. Approval
•	5/17/74	Salem (E.Salem Sewage & Drain- age Dist. l)	Crestdale Subdn San. Sewers	Prov. Approval
	5/17/74	Tualatin	Indian Meadows San. Sewers	Prov. Approval
•	5/17/74	Gresham	El Camino No. 6	Prov. Approval
	5/21/74	Salem	Laguna Village South Sewers (Formerly Pringle Cr. Estates)	Prov. Approval
	5/28/74	Gladstone	Sherwood Too, No. 3 San. Sewers	Prov. Approval
	5/30/74	Woodburn	Industrial Park Addition for Woodburn Dev. Co. San. Sewers	Prov. Approval
	5/30/74	USA (Beaverton Aloha System)	Little Tree No. 3 San. Sewers	Prov. Approval
,	5/30/74	USA (Beaverton Aloha System)	Ladd & Reed Addition San. Sewers	Prov. Approval
	5/30/74	Gresham	Sanitary sewer on NE 190th Ave. between NE Pacific St. & NE Glisan St.	Prov. Approval
	5/30/74	Kiezer SD #1	Stratford Plaza San. Sewers on Orchard Court	Prov. Approval
-	5/30/74	USA (Beaverton) Fanno System	The Denny Village Condominium Dev. Sanitary Sewers	Prov. Approval
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28 sewer plans <u>1</u> STP pump station

29 Projects

- 2 --

# Water Quality Division

During the Month of May, 1974, the following project plans and specifications and/ or reports were reviewed by the staff. The disposition of each project is shown, pending ratification by the Environmental Quality Commission.

Date	Location	Project	Action
	Municipal Proj		
5/2/74	Port Orford	Deady St. Sewer	Prov. Approval
5/2/74	Eugene	Prospect Park Sewers	Prov. Approval
5/2/74	Springfield	Laura & Q Streets Sewer	Prov. Approval
5/6/74	BCVSA	Prelim. Plans-South Medford Trunk Sewer	Prov. Approval
5/9/74	Eugene	Seven sewer projects	Prov. Approval
5/10/74	USA (Aloha)	Tanasbourne Town Center Sewers	Prov. Approval
5/13/74	Prairie City	Cozart Ave. Sewer	Prov. Approval
5/14/74	Hines	John Wood Subdivision Sewer	Prov. Approval
5/14/74	BCVSA	Clover Lane, Meadow Lane & Sunset Court Sewers	Prov. Approval
5/15/74	Prineville	Auxiliary Power - Main Lift Station	Prov. Approval
5/15/74	Douglas Co.	Tri-City Sewers - Phase 4	Prov. Approval
5/15/74	Coos Bay	Modifications to Pump Sta. 1, 5-10, 12 & 13	Prov. Approval
5/15/74	USA (Aloha)	STP Equipment Specifications - Aloha Expansion (Pumps)	Prov. Approval
5/15/74	Ashland	C.O. #1 - STP Contract	Approved
5/15/74	USA (Aloha)	STP Equipment Specifications - Aloha Expansion (Process Equipment)	Prov. Approval
5/20/74	Albany	Four sewer projects	Prov. Approval
5/20/74	Albany	Septic tank sludge dumping station	Not Approved
5/20/74	Springfield	5th Addn. to Laksonen Park Sewers	Prov. Approval
5/23/74	Warrenton	East Warrenton Int.	Prov. Approval
5/28/74	Yachats	C.O. #6 STP & Sewers	Approved
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Date	Location	Project	Action
5/28/74	Milwaukie	C.O. #1 - Milwaukie Interceptor	Approved
5/28/74	Roseburg	Rainbow End Subdn Sewers	Prov. Approval
5/28/ <b>7</b> 4	BCVSA	Schultz Rd. Sewer	Prov. Approval
5/28/74	Springfield	Laksones Park 5th Add. Sewers	Prov. Approval
5/28/74	The Dalles	Eastside Int. Sewer	Prov. Approval
5/28/74	Hermiston	N. W. 7th St. Sewer	Prov. Approval
5/28/74	St. Helens	C. O. No. C-4 STP Contract	Approved
5/28/74	Echo	C. O. B-2, sewer project	Approved
5/28/74	Arch Cape SD	Sewer System & 0.1 MGD Secondary sewage treatment w/summer irrigation & effluent	Prov. Approval
5/28/74	USA (Aloha)	Menlo West Sewers	Prov. Approval
5/30/74	Sutherlin	Sutherlin Hts. Subdn	Prov. Approval

33 sewer plans 5 change orders

4 STP projects

42 Projects

(1 Septic Tank Sludge Dumping Station Not Approved)



TOM McCALL GOVERNOR

B. A. McPHILLIPS Chairman, McMinnville

GRACE S. PHINNEY Corvallis

JACKLYN L. HALLOCK Portland

MORRIS K. CROTHERS Salern

RONALD M. SOMERS The Dalles

KESSLER R. CANNON Director ENVIRONMENTAL QUALITY COMMISSION

1234 S.W. MORRISON STREET • PORTLAND, ORE. 97205 • Telephone (503) 229-5696

Environmental Quality Commission

From: Director

Subject: Agenda Item C, June 21, 1974, EQC Meeting

# Tax Credit Applications

Attached are review reports on 10 Tax Credit Applications. These applications and the recommendations of the Director are summarized on the attached table.

**KESSLER R. CANNON** 

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To:

June 11, 1974

Attachments

Tax Credit Summary Tax Credit Review Reports (10)



# TAX CREDIT APPLICATIONS

Applicant	Appl. No.	Facility	Claimed Cost	% Allocable to Pollution Control	Director's Recommendation
Humphrey Dairy Farm	T-393	Cattle manure solids storage building	\$11,047.82	80% or more	Issue
International Paper Company Gardiner Paper Mill - Northern Division	T-480	soda ash handling system	26,728.69	80% or more	Issue
Kaiser Gypsum Company, Inc.	T-490R	Primary clarifier with equipment	278,124.00	80% or more	Issue
Willamette Industries, Inc. Duraflake Company	T-522	Roof vent stack extensions	18,356.15	80% or more	İssue
Omark Properties, Inc. Omark Industrial Park Waste Treatment Department	T-532	Plating waste chemical recovery and reuse system	260,640.00	80% or more	İssue
Western Kraft Div. of Willamette Industries Albany Mill	T-535	Outfall line and diffuser	98,777.00	80% or more	Issue
Lakeview Lumber Products Co.	T-536	Modification of wigwam waste burner	356,737.00	80% or more	Issue
Ore-Ida Foods, Inc. Ontario, Oregon, Plant	T-543	Pump station	749,254.60	80% or more	Issue
Portland Provision Company	T-548	Thermal oxidizer	8,527.00	80% or more	Issue
Martin-Marietta Alumunium, Inc. Reduction Division	T-556	250-ton Burnt Lime Storage Silo, BIF Model 42-02 lime Slaker-Feeder Clarifier with Marlow 203 E Diaphragm pump, and Honeywell pH, temperature and flow measuring	215,143.54 ,	80% or more	Issue

equipment

Appl. T-393

Date 6-11-74

## State of Oregon DEPARTMENT OF ENVIRONMENTAL QUALITY

# TAX RELIEF APPLICATION REVIEW REPORT

# 1. Applicant

Humphrey Dairy Farm Route 1, Box 211 Independence, Oregon 97351

The applicants own and operate a 150-head dairy farm operation located at Route 1, Box 211, Independence, Oregon in Polk County.

#### 2. Description of Claimed Facility

A cattle manure solids storage building was constructed with a design storage capacity of 14 days. Concurrently, an 8' x 8' x 16' liquid waste catch tank was constructed to collect daily drainage prior to pumping it through 350 feet of buried 3" plastic pipe to an existing liquid waste storage tank. Approximately 1900 square feet of roof was constructed to cover existing areas of rainfall runoff contamination. A 100' x 100' x 3' temporary lagoon was constructed to completion.

The claimed facility was placed in operation in September, 1972.

Certification is claimed under the 1969 Act with 100% of the cost allocated to pollution control.

Claimed cost: \$13,483.24 (receipts were submitted).

## Evaluation of Application

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Prior to the installation of the claimed facilities runoff waters, contaminated from the manure generated at the dairy, would enter public waters. With the claimed facilities, contaminated runoff waters are reduced, and the manure is contained and spread on agricultural lands.

It should be noted that a 200' x 14' roof valued at \$2,435.42 and claimed in the application had not been constructed at the time of the investigation of the claimed facilities.

It is concluded that this facility was constructed for pollution control.

#### Director's Recommendation

It is recommended that a Pollution Control Facility Certificate bearing the cost of \$11,047.82 (\$13,483.24 - \$2,435.42 which is the cost of the unconstructed roof), with 80% or more of the cost allocated to pollution control be issued for the facilities claimed in Tax Application No. T-393.

App1 T-480

Date June 3, 1974

#### State of Oregon DEPARTMENT OF ENVIRONMENTAL QUALITY

## TAX RELIEF APPLICATION REVIEW REPORT

 International Paper Company Gardiner Paper Mill - Northern Division P. O. Box 854 Gardiner, Oregon 97441

The applicant owns and operates an unbleached Kraft pulp and paper mill at Gardiner, Oregon.

2. Description of Facility

The facility described in this application is a soda ash handling system which keeps the sulfur content (sulfidity) of the pulp cooking liquor at approximately 25 percent. Total reduced sulfur emissions are reduced by minimizing the sulfidity of the liquor.

Facility Cost: \$26,728.69 (Accountant's certificate was provided.)

The facility was placed in operation in March, 1972. Certification is claimed under the 1969 act.

The percentage claimed is 100%.

# 3. Evaluation of Application

This facility was installed to supplement a system (Tax Credit Application No. T-258) which added caustic soda (NaOH) to the cooking liquor to lower the sulfidity. The facility became necessary in 1971 because caustic soda became unavailable in the quantities the company needed to purchase. The claimed facility uses soda ash  $(Na_2CO_3)$  instead of caustic soda to control the sulfidity of the cooking liquor.

The Department reviewed the proposal for this system.

The facility is currently operating satisfactorily. There is no economic return from this installation.

It is concluded that the installation was installed solely for pollution control.

# 4. Director's Recommendation

It is recommended that a pollution Control Facility Certificate bearing the cost of \$26,728.69 be issued for the facility claimed in Tax Credit Application T-480 with 80% or more allocated to pollution control.

Date 6-10-74

Appl.

T~490R

# State of Oregon DEPARTMENT OF ENVIRONMENTAL QUALITY

# TAX RELIEF APPLICATION REVIEW REPORT

# 1. Applicant

Kaiser Gypsum Company, Inc. St. Helens, Oregon 97051

The applicant owns and operates a wood and mineral fiber insulation board manufacturing plant located on Scappoose Bay near St. Helens in Columbia County, Oregon.

#### 2. Description of Claimed Facility

The claimed facility consists of a primary clarifier with equipment to return the fiber back to the wet end of the manufacturing process, an 8 million gallon aeration basin with 6 - 25 HP aerators and 3 - 10 HP aerators, and a secondary clarifier. In addition, equipment has been included to meter in sufficient nutrients to sustain the biological treatment process. Laboratory equipment and a boat for maintenance are also included in the claimed facility. The claimed facility was placed in operation August 1, 1969.

Certification is claimed under the 1967 Act with 100% allocated to pollution control.

Facility Cost: \$278,124.00 (Accountant's certification was submitted).

## Evaluation of Application

3.

Prior to the construction of the facility, waste water generated in the manufacturing of the insulation board was discharged directly to Scappoose Bay without treatment, resulting in great quantities of waste fiber being deposited in Scappoose Bay. With the claimed facility, waste water receives secondary treatment prior to its discharge to Scappoose Bay. There have been some operating problems experienced as a result of accumulating biological solids, however, the company has undertaken corrective measures by pond dredging.

It is concluded that this facility was installed for pollution control.

#### Director's Recommendation

It is recommended that a Pollution Control Facility Certificate bearing the cost of \$278,124.00, with 80% or more of the cost allocated to pollution control be issued for the facilities claimed in Tax Application No. T-490.

App1 T-522

# Date June 3, 1974

#### State of Oregon DEPARTMENT OF ENVIRONMENTAL QUALITY

# TAX RELIEF APPLICATION REVIEW REPORT

# 1. Applicant

Willamette Industires, Inc. Duraflake Company 3825 lst National Bank Tower 1300 S. W. Fifth Avenue Portland, Oregon 97204

The applicant operates a fiberboard plant in Albany, Linn County, Oregon.

## 2. Description of Facility

The claimed facility is described to be roof vent stack extensions installed for the purpose of allowing dispersion of formaldenyce fumes from the fiberboard press operation. It consists of the following equipment items:

- 1. Seven (7) exhaust stack extensions.
- 2. One (1) new 60" exhaust fan.
- 3. Necessary structural supports, installation, etc.

The facility was completed and placed into operation in March, 1973.

Certification is claimed under the 1969 Act and the percentage claimed is 100%.

Facility costs: \$18,356.15 (Accountant's cost certification was provided).

# Evaluation of Application

This installation permits adequate dispersion of formaldehyde fumes exhausted through roof vents above the particleboard presses.

The facility was installed with plans and specifications approved by the Mid-Willamette Valley Air Pollution Authority. The Authority has inspected the completed facility and has confirmed that the installation does operate as planned.

It is concluded that this installation does reduce ground level air pollution by increasing stack height of the plant's roof vents, thereby increasing dispersion of formaldehyde fumes from the fiberboard press operation.

# 4. Director's Recommendation

It is recommended that a Pollution Control Facility Certificate bearing the cost of \$18,356.15 with 80% or more of the cost allocated to pollution control be issued for the facility claimed in Tax Application T-522.

JEP:kok

Appl. \_\_\_\_\_\_\_

Date 5-24-74

# State of Oregon DEPARTMENT OF ENVIRONMENTAL QUALITY

TAX RELIEF APPLICATION REVIEW REPORT

# 1. Applicant

Omark Properties, Inc. Omark Industrial Park Waste Treatment Department 2100 S.W. Milport Road Portland, Oregon 97222

## 2. Description of Claimed Facility

The claimed facility, a plating waste chemical recovery and reuse system, consists of Chrome Recovery, Chrome Waste Treatment, Zinc Recovery and Acid/Alkali Neutralization. The major equipment of each system is as follows:

A. Chrome Recovery

1. Cation Exchanger

2. Anion Exchanger

B. Chrome Waste Treatment

1. Treatment Tank, 650 gallon

2. Automatic Chemical Monitoring and Control

3. Chemical Feed

C. Zinc Recovery

1. Boiler

.2. Heat Exchanger

3. Separator

4. Condenser

5. Condensate Cooling Tank

6. Electronic/Pneumatic Control

D. Acid/Alkali Neutralization

1. Treatment Tank

2. Automatic Chemical Monitoring and Control

3. Chemical Feed

4. Precipitator, 2800 gallon

5. Polyelectrolyte Feed

6. Centrifuge

Piping, electrical wiring and controls, buildings and land required are included.

The claimed facility was placed in operation in November 1973. Certification is claimed under the 1969 Act with 100% of the cost allocated to pollution control.

Facility Cost: \$260,640.00 (accountant's certification was attached to the application).

# 3. Evaluation of Application

Installation of the claimed facilities removes and recovers for reuse 99% of the chemicals in the Chrome waste water chemicals, 99% of the Zinc Chloride waste water chemicals, 99% of the acid alkali waste from the effluent previously discharged to Milwaukie Sanitary Sewer.

Although there is value in the reclaimed chemicals, Omark Properties claims, in the application, that total annual operating expenses exceed that value.

4. It is recommended that a Pollution Control Facility Certificate be issued for the facilities claimed in application T532 such certificate to bear the actual cost of \$260,640.00 with 80% or more of the cost allocable to pollution control.

T532 Page 2

Appl. T-535

Date. 6-11-74

#### State of Oregon DEPARTMENT OF ENVIRONMENTAL QUALITY

# TAX RELIEF APPLICATION REVIEW REPORT

#### Applicant

1.

Western Kraft Division of Willamette Industries, Inc. Albany Mill P. O. Box 339 Albany, Oregon 97321

The applicant owns and operates a Kraft pulp mill located North of Albany adjacent to I-5 Freeway in Linn County.

#### 2. Description of Claimed Facility

The claimed facility consists of an outfall line and diffuser in the Willamette River for dispersing residual wastewaters after secondary treatment in the aerated stabilization basin. The outfall line consists of approximately 3,000 feet of 24-inch diameter underground concrete tiles. The diffuser consists of 26 - 6 inch outlets spaced 4 feet apart, stabilized on the river bottom.

The claimed facility was placed in operation July 1, 1973. Certification is claimed under the 1969 Act with 100% of the cost allocable to pollution control.

Facility Cost: \$98,777.00 (Accountant's certification was attached to application)

#### 3. Evaluation of Application

Prior to the installation of the outfall line and diffuser into the Willamette River, discharge of wastewater from secondary treatment was to Third Lake. Waste Discharge Permit 1439 required this installation before July 1, 1973.

There is no recovery of nutrients or profit to the permittee resulting from this installation.

The facility is performing as designed.

#### Director's Recommendation

It is recommended that a Pollution Control Facility Certificate be issued for the facility claimed in T-535, such certificate to bear the actual cost of \$98,777.00 with 80% or more of the cost allocable to pollution control.
Appl	Τ-	536

Date June 10, 1974

### State of Oregon DEPARTMENT OF ENVIRONMENTAL QUALITY TAX RELIEF APPLICATION REVIEW REPORT

### 1. Applicant

Lakeview Lumber Products Co. P. O. Box 224 Lakeview, OR 97630

The applicant operates a sawmill, planing mill, and moulding plant at Lakeview, Oregon.

### 2. Description of Claimed Facility

The facility claimed in this application is described as an installation to reduce the amount of mill waste burned in a modified wigwam waste burner and consists of the following:

1. Barker

2. Conveyors

3. Chipper

4. Shaker rolls

5. Metal Detector

6. Surge bin

7. Pneumatic Conveying system

8. Car loader

9. Car puller

10. Railroad track spur

11. Necessary foundations, enclosures, etc.

Certification is claimed under the 1969 act and the percentage claimed for pollution control is 100%.

Facility cost: \$356,737.00 (Accountants' certification was provided).

Tax Application T - 536 Page 2

### 3. Evaluation of Application

This facility was installed to reduce the amount of wood wastes being burned in the Company's modified wigwam waste burner which was certified by the Department in October, 1972.

Chips produced by this facility are collected and sold to the Crown Zellerbach Corporation for use in the manufacture of paper, thus utilizing about thirty (30) tons per day of wood wastes which were previously burned in the modified wigwam waste burner. The net annual profit before taxes represents a 3.7% return on the original investment, well below the 15% return normally required by the Company.

The Company has developed a market for sawdust wastes and is currently installing a sawdust collection system so as to achieve the goal of total utilization of all wood residues. This utilization effort will result in almost total phaseout of the modified wigwam waste burner. The only expected use of the modified wigwam waste burner will be a few times a year for disposal of log debris.

It is concluded that this facility does perform satisfactorily and has reduced the amount of wood wastes burned in the modified wigwam waste burner. Emissions of particulates have been reduced by approximately 21 tons per year, and the amount of CO emissions have been reduced by approximately 150 tons per year.

### 4. Director's Recommendation

It is recommended that a Pollution Control Facility Certificate bearing the cost of \$356,737 with 80% or more of the costs allocated to pollution control be issued for the facility claimed in Tax Application T - 536.

JEP:mh

Appl. T-543

Date 6-10-74

### State of Oregon DEPARTMENT OF ENVIRONMENTAL QUALITY

### TAX RELIEF APPLICATION REVIEW REPORT

#### 1. Applicant

Ore-Ida Foods, Inc. P.O. Box 10 Boise, Idaho 83707

Plant Site: Ontario

The applicant owns and operates a frozen food processing plant in Ontario, Oregon in Malheur County. The plant processes about 1500 tons per day of potatoes producing mostly frozen french fries. Also processed are onions and corn.

#### 2. Description of Claimed Facility

The claimed facility consists of a pump station with 3 Johnston Filter Pumps, a Del-Pak redwood activated biological filter, an aeration pond aerated by 3 75 hp. Asbrook floating aerators, an 85 ft. diameter concrete final clarifier, and related piping, equipment and controls.

Facility Cost: \$749,254.60 (Accountant's certification was submitted)

The claimed facility was placed in operation in August, 1973. Certification is claimed under the 1969 Act with 97% allocated to pollution control. This percentage was arrived at by deducting startup costs.

#### 6. Evaluation of Application

Prior to installation of claimed facility, waste waters generated in the processing plant received primary treatment with a portion receiving secondary treatment. With this facility, all of the waste receives secondary treatment. The wastewater BOD is reduced, on the average, 90% through secondary treatment.

Investigation has found the plant well operated and well maintained.

The startup costs noted in the application are considered to be part of the cost of completing an operable facility and are therefore eligible for certification.

#### 1. Director's Recommendation

It is recommended that a Pollution Control Facility Certificate be issued for the facilities claimed in Tax Credit Application T-543, with such certificate to bear the actual cost of \$749,254.60 with 80% or more of the cost allocable to pollution control.

Appl T-548

Date June 10, 1974

### State of Oregon DEPARTMENT OF ENVIRONMENTAL QUALITY TAX RELIEF APPLICATION REVIEW REPORT

### 1. Applicant

Portland Provision Company N. Columbia Boulevard and Burrage Portland, OR 97217

The Company operates a pork processing plant in Portland, Multnomah County, Oregon.

### 2. Description of Facility

The claimed facility is described to be a thermal oxidizer used to control emissions from pork smoking ovens, and consists of the following equipment items:

- 1. One (1) 48 inch I.D. (54 inch O.D.) x 10 ft. thermal oxidizer.
- 2. Combustion air fan.
- 3. Exhaust fan with motor.
- 4. Castable refractory.
- 5. Three (3) inch insulation.
- 6. Natural gas supply.
- 7. Sheet metal and duct work.
- 8. Miscellaneous materials, electrical parts, thermocouples, safety alarms, automatic controls, pilot lights, necessary support structures, etc.

Certification is claimed under the 1969 Act and the percentage claimed for pollution control is 100%.

Facility cost: \$8,527.00 (A copy of the Purchase Order was provided).

### 3. Evaluation of Application

This facility enables the Company to control pork processing fumes as required by OAR, Chapter 340, Section 25-055.

The facility was installed with plans and specifications approved by the Northwest Regional Office of DEQ. The Region has inspected the completed facility and has confirmed that the installation does operate as planned. Tax Application T-548 Page 2

It is concluded that this installation does operate satisfactorily, and did reduce air pollution by oxidizing pork processing fumes to carbon dioxide and water.

### 4. Director's Recommendation

It is recommended that a Pollution Control Facility Certificate bearing the cost of \$8,527.00 with 80% or more of the costs allocated to pollution control be issued for the facility claimed in Tax Application T-548.

JEP:mh

Appl.

Date

T-556

6-10-74

### State of Oregon DEPARTMENT OF ENVIRONMENTAL QUALITY

### TAX RELIEF APPLICATION REVIEW REPORT

### 1. Applicant

Martin Marietta Aluminum, Inc. Reduction Division P.O. Box 711 The Dalles, Oregon 97058

The applicant owns and operates a primary aluminum production plant at 3313 W. Second Street in The Dalles, Wasco County.

#### Description of Claimed Facility 2.

The claimed facilities consist of:

- a) 1 - 250 ton Burnt Lime Storage Silo.
- 1 BIF Model 42-02, 10 ton per day lime Slaker-Feeder. b)
- 1 60 ft. diameter x 12 ft. deep clarifier with Marlow C) 203 E Diaphragm pump.
- Honeywell pII, temperature and flow measuring equipment. d)

The claimed facilities were completed and placed in operation in September 1972.

(Documentation provided) with 100% Claimed Cost: \$215,143.54 claimed for pollution control.

#### З. Evaluation

The claimed facility operates to treat 2500 gpm of scrubber water to reduce fluoride and suspended solids by pH adjustment and precipitation.

Clarifier sludge is disposed of to a slurry lagoon on plant property.

Prior to the facility, plant effluent pH was in the range of 3.0. Discharge now falls within the required range of 6.5 to 8.5. Fluoride and suspended solids levels now fall below 50 mg/l as required by DEQ.

The facility was required by DEO permit condition and plans were approved prior to construction.

#### Recommendation 4.

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It is recommended that a pollution control facility certificate bearing a total cost of \$215,143.54 with 80% or more of the cost alloecated to pollution control be issued to Martin Marietta Aluminum, Inc. for the facility claimed in Application T-556.



TOM McCALL GOVERNOR

B. A. McPHILLIPS Chairman, McMinnville

GRACE S. PHINNEY -Corvallis

JACKLYN L. HALLOCK Portland

MORRIS K. CROTHERS Salem

RONALD M. SOMERS The Dalles

KESSLER R. CANNON Director ENVIRONMENTAL QUALITY COMMISSION

## 1234 S.W. MORRISON STREET • PORTLAND, ORE. 97205 • Telephone (503) 229-5696

Environmental Quality Commission

From: Director

Subject: Addendum - Agenda Item C, June 1974, EQC Meeting

## Tax Credit Applications

Attached are review reports on 6 Tax Credit Applications. These applications and the recommendations of the Director are summarized on the attached table.

KESSLER R. CANNON

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To:

June 12, 1974

Attachments

Tax Credit Summary Tax Credit Review Reports (6)



## TAX CREDIT APPLICATIONS ADDENDUM

Applicant	Appl. <u>No.</u>	<u>Facility</u>	Claimed Cost	% Allocable to Pollution Control	Director's Recommendation
Boise Cascade Paper Group	T-539	Digester Pump Out System	\$665,779.00	80% or more	Issue
Cascade Construction Company,Inc.	T-546	Baghouse, pneumatic dust convey- ing system, dust silo, and fugitive dust control sprinkler support towers	179,893.42	80% or more	Issue
Fred E. Moe	T-549	Pressurized diesel fueled orchard heating system	11,186.16	80% or more	Issue
Oregon Portland Cement Company	T-553	Baghouse, fan, and 25 hp motor for removing cement dust from discharge end of clinker conveyor No. 4 and feed ends of conveyors No. 5 and No. 6	11,826.74	80% or more	Issue
Oregon Portland Cement Company	T-554	Baghouse, fan, and 25 hp motor for removing cement dust from exhausts of Silos No. 18 & No. 19	11,269.61	80% or more	Issue
Sunset Crusher Rock	T-555	Baghouse, twin cyclones, and associated duct work & controls	83,500.00	80% or more	Issue

	-	E 6 6
Appl	~	539

Date June 12, 1974

### State of Oregon DEPARTMENT OF ENVIRONMENTAL QUALITY TAX RELIEF APPLICATION REVIEW REPORT

### 1. Applicant

Boise Cascade Corporation Paper Division PO Box 2089 Salem, OR 97308

The applicant owns and operates a bleached sulfite pulp and paper mill located in Salem, Oregon.

### 2. Description of Facility

The facility described in this application is a digester pumpout system. This system ducts all of the  $SO_2$  emissions from the digesters to the absorption towers.

The facility was placed in operation in December, 1973. Certification is claimed under the 1969 Act with 100% allocable to pollution control.

Facility Cost: \$665,779.00 (Accountant's certification was provided).

### 3. Evaluation of Application

This facility was installed in response to the 1971 Department of Environmental Quality Sulfite Pulp Mill Emission Regulation which required that blow pit emissions not exceed 0.2 pounds of sulfur dioxide per minute per ton of unbleached pulp on a 15-minute average and 800 ppm as an hourly average, and in accordance with plans and specifications received and approved by the Department. Prior to the installation of this system, the pressure of the digesters was relieved to 30 psig, and the cooked chips were blown into the blow pits by this pressure and sulfur dioxide and steam were released to the atmosphere. After the claimed facility was installed, the pressure of the digester was relieved to atmospheric pressure and the chips are pumped out of the digester. With this system all of the digester gases are passed through absorption medium. Sulfur dioxide emissions have been reduced by approximately 9 tons/day.

There is some sulfur recovered by this system, but the value of it is insufficient to repay the costs of the system. Therefore, it is concluded that the system was installed and is operated solely for pollution control.

### 4. Director's Recommendation

It is recommended that a Pollution Control Facility Certificate bearing the cost of \$665,779.00 with 80% or more allocated to pollution control be issued for the facility claimed in Tax Application T-539.

Appl T-546

<sub>Date</sub> June 12, 1974

### State of Oregon DEPARTMENT OF ENVIRONMENTAL QUALITY TAX RELIEF APPLICATION REVIEW REPORT

### 1. Applicant

Cascade Construction Company, Inc. Post Office Box 4267 Portland, OR 97208

The applicant operates a stationary hot-mix asphalt plant located at the foot of SW Abernethy, Portland.

### 2. Description of Claimed Facility

The facility claimed in this application is described to include a Model 25 S 1400 stationary WAG baghouse, associated ductwork and controls, pneumatic dust conveying system, dust silo, and two stockpile fugitive dust control sprinkler support towers.

The facility was completed and placed in operation on August 10, 1973.

Certification is claimed under the 1969 Act with 100% being claimed for pollution control.

Facility cost: \$179,893.42 (Accountant's certification was provided).

### 3. Evaluation of Application

The claimed facility was installed in accordance with detailed plans and specifications reviewed and approved by the Columbia-Willamette Air Pollution Authority. A source test of the facility indicates that the operation complies with applicable emission regulations.

The material collected is added to the hot asphalt-aggregate mixture and is of no significant economic value.

It is concluded that the claimed facility was installed and is operated to control air pollution and that 100% of the cost is allocable to pollution control.

### 4. Director's Recommendation

It is recommended that a Pollution Control Facility Certificate bearing the actual cost of \$179,893.42 with 80% or more of the cost allocable to pollution control, be issued for the facility claimed in Tax Application 1-546.

laa	T-549

Date June 12, 1974.

### State of Oregon DEPARTMENT OF ENVIRONMENTAL QUALITY TAX RELIEF APPLICATION REVIEW REPORT

### 1. Applicant

Fred E. Moe Route 2, Box 1590 Hood River, OR 97031

The applicant owns and operates an apple and pear orchard near Hood River, Oregon.

### 2. Description of Claimed Facility

The facility claimed in this application is described to be a pressurized diesel fueled orchard heating system consisting of a 10,000 gallon diesel storage tank; fuel pump, motor, regulator, gauge and filter; 800 heaters and associated PVC pipe and valves.

The facility was completed and placed in operation in March, 1973.

Certification is requested under the 1969 Act with 100% of the cost being claimed as allocable to pollution control.

Facility cost: \$11,187.16 (Accountant's certification was provided).

### 3. Evaluation of Application

The claimed facility was installed as a replacement for about 800 class II pot type heaters in 30 acres of orchard. The new system emits very little smoke compared to the smudge pots. The claimed facility is not used for any other purpose than orchard heating.

Since the claimed facility replaced an existing orchard heating system, operates at much lower emissions than the previous method and serves no function other than orchard heating, it is concluded that the claimed facility was installed and is operated to a substantial extent for reducing atmospheric emissions and that the portion of the cost allocable to pollution control is 80% or more.

### 4. Director's Recommendation

It is recommended that a Pollution Control Facility Certificate bearing the cost of \$11,186.16 with 80% or more allocable to pollution control, be issued for the facility claimed in Tax Application T-549.

Appl T-553

Date June 12, 1974

### State of Oregon DEPARTMENT OF ENVIRONMENTAL QUALITY TAX RELIEF APPLICATION REVIEW REPORT

### 1. Applicant

Oregon Portland Cement Company ... 111 SE Madison Street Portland, OR 97214

The applicant owns and operates a cement and agricultural limestone facility at 145 N. State Street, Lake Oswego, Oregon.

### 2. Description of Claimed Facility

The facility claimed in this application is described to include a size 48, Model 108 Ultra Jet Wheelabrator baghouse, fan, and 25 horsepower motor for removing cement dust from the discharge end of clinker conveyor No. 4 and the feed ends of conveyors No's. 5 and 6.

The facility was completed and placed in operation on November 15, 1973.

Certification must be made under the 1969 Act with 100% of the cost being claimed for pollution control.

Facility cost: \$11,826.74 (Accountant's certification was provided).

### 3. Evaluation of Application

The claimed facility was installed in compliance with Columbia-Willamette Air Pollution Control Authority Compliance Stipulation No. 72-6. An inspection of the facility indicates that the unit is capable of compliance with applicable emission regulations.

The material collected which is returned to the process has an estimated annual value of \$120.00. Annual operating expenses are estimated to be \$1,752.00. Thus the unit operates at a \$1,600.00+ annual loss.

It is concluded that the claimed facility was installed and is operated to control air pollution and that 100% of the cost is allocable to pollution control.

### 4. Director's Recommendation

It is recommended that a Pollution Control Facility Certificate bearing the actual cost of \$11,826.74 with 80% or more of the cost allocable to pollution control, be issued for the facility claimed in Tax Application T-553.

Appl T-554

Date June 12, 1974

### State of Oregon DEPARTMENT OF ENVIRONMENTAL QUALITY TAX RELIEF APPLICATION REVIEW REPORT

### 1. Applicant

Oregon Portland Cement Company 111 SE Madison Street Portland, OR 97214

The applicant owns and operates a cement and agricultural limestone facility at 145 N. State Street, Lake Oswego, Oregon.

### 2. Description of Claimed Facility

The facility claimed in this application is described to include a size 48, Model 108 Ultra Jet Wheelabrator baghouse, fan, and 25 horsepower motor for removing cement dust from the exhausts of Silos No's. 18 and 19.

The facility was completed and placed in operation on April 11, 1973.

Certification must be made under the 1969 Act with 100% of the cost being claimed for pollution control.

Facility cost: \$11,269.61 (Accountant's certification was provided).

### **3.** Evaluation of Application

The claimed facility was installed in accordance with detailed plans and specifications reviewed and approved by the Columbia-Willamette Air Pollution Authority. An inspection of the facility indicates that the unit is capable of compliance with applicable emission regulations.

The material collected which is returned to the process has an estimated annual value of \$60.00. Annual operating expenses are estimated to be \$1,752.00. Thus the unit operates at a \$1,790.00 annual loss.

It is concluded that the claimed facility was installed and is operated to control air pollution and that 100% of the cost is allocable to pollution control.

### 4. Director's Recommendation

It is recommended that a Pollution Control Facility Certificate bearing the actual cost of \$11,269.61 with 80% or more of the cost allocable to pollution control, be issued for the facility claimed in Tax Application T-554.

App1 T-555

Date June 12, 1974

### State of Oregon DEPARTMENT OF ENVIRONMENTAL QUALITY TAX RELIEF APPLICATION REVIEW REPORT

### 1. Applicant

Sunset Crushed Rock PO.Box 948 Astoria, OR 97103

The applicant owns and operates a stationary asphalt plant located off NE King Street, Warrenton, Oregon.

### 2. Description of Claimed Facility

The facility claimed in this application is described to include a Model 203-48 stationary WAG baghouse, twin cyclones, associated duct work and controls.

The facility was completed and placed in operation on May 18, 1973.

Certification must be made under the 1969 Act with 100% being claimed for pollution control.

Facility Cost: \$83,500.00 (Accountant's certification was provided).

### 3. Evaluation of Application

The claimed facility was installed in accordance with plans and specifications reviewed and approved by the Department. An inspection of the facility indicates that the unit is capable of compliance with applicable emission regulations.

The material collected is added to the asphalt-aggregate mixture.

It is concluded that the claimed facility was installed and is operated to control air pollution and that 100% of the cost is allocable to pollution control.

### 4. Director's Recommendation

It is recommended that a Pollution Control Facility Certificate bearing the cost of \$83,500.00 with 80% or more of the cost allocable to pollution control, be issued for the facility claimed in Tax Application T-555.

## TAX CREDIT APPLICATIONS ADDENDUM 2

Applicant	App1. <u>No.</u>	Facility	Claimed Cost	% Allocable to Pollution Control	Director's <u>Recommendation</u>
Boise Cascade Corporation Paper Division	T-533	Additional costs expended on chemical recovery and secondary treatment system (Certificate No. 364).	\$1,213,771.00	80% or more	Issue
Menasha Corporation Paperboard Division	T-557	Additional costs expended on deep ocean outfall (Certificate No. 354).	249,284.17	80% or more	Issue
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Date 6-13-74

#### State of Oregon DEPARTMENT OF ENVIRONMENTAL QUALITY

#### TAX RELIEF APPLICATION REVIEW REPORT

### 1. Applicant

2.

3.

Boise Cascade Corporation Paper Division P. O. Box 2089 Salem, Oregon 97308

The applicant owns and operates a sulfite pulp and paper mill located at 315 Commercial Street, S. E. in Salem, Marion County.

#### Description of Claimed Facility

The applicant is seeking certification of additional costs expended on the chemical recovery and secondary treatment system certified in Certificate No. 364, (Application No. T-416) on March 2, 1973, based on certified costs through calendar year 1972.

Claimed additional cost: \$1,213,771 (Accountant's certification was provided)

The claimed additional costs were incurred during calendar year 1973. The basic facilities were placed in operation in June 1972 and were substantially complete as of December 1973.

#### Evaluation

At the time Certificate No. 364 was issued, the accountant certified auditable expenditures through calendar year 1972. Thus it was known that the final costs would be higher, but exact costs could not be certified. This application therefore requests a certificate for the final increment of costs.

#### 4. Recommendation

It is recommended that a Pollution Control Certificate be issued to Boise Cascade Corporation for the additional costs of the chemical recovery and secondary treatment facilities, such certificate to show a cost of \$1,213,771 with 80% or more allocated to pollution control.

H. L. Sawyer ak

App1. T-557

Date 6-13-74

### State of Oregon DEPARTMENT OF ENVIRONMENTAL QUALITY

#### TAX RELIEF APPLICATION REVIEW REPORT

#### 1. Applicant

Menasha Corporation Paperboard Division P. o. Box 329 North Bend, Oregon 97459

The applicant owns and operates a pulp mill located 2-1/2 miles north of the City of North Bend in Coos County.

#### 2. Description of Claimed Facility

The applicant is seeking certification of additional costs expended for the Deep Ocean Outfall which was certified in Certificate No. 354 (Application No. T-404) on March 2, 1973 based on costs incurred to the date of application.

Claimed additional cost: \$249,284.17

(\$1,579,670 accountant's certified final cost minus \$1,330,421.83 previously certified cost.)

The claimed additional costs were incurred after Application T-404 was filed. The outfall was placed in operation in January 1973 and is considered fully completed as of February 1974.

### 3. Evaluation

The previous Certificate, No. 354, was issued based on documented costs to the date of application. Final costs have now been determined and fully certified. This application therefore requests a certificate for the final increment of cost.

#### 4. Recommendation

It is recommended that a Pollution Control Facility Certificate be issued to Menasha Corporation for the additional cost of the Ocean Outfall, such certificate to show a cost of \$249,284.17 with 80% or more allocated to pollution control.

H. L. Sawyer ak



DEPARTMENT OF ENVIRONMENTAL QUALITY

1234 S.W. MORRISON STREET • PORTLAND, ORE. 97205 • Telephone (503) 229-

TOM McCALL GOVERNOR

KESS CANNON Director

### MEMORANDUM

To : Environmental Quality Commission

From : Director

Subject: Agenda Item D, June 21, 1974 EQC Meeting

Oregon CUP Award Nomination, Willamina Lumber Company

### Background

DEQ's initial contact with this company was in May of 1972 when a neighbor complained about log handling practices, dumping of residue into the creek and changing the stream flow. The company was contacted and took some steps to remedy the situation. A full field evaluation by DEQ staff was made late in 1972. The company was notified by letter in January 1973 of the following problems:

- 1. The log conveyor system between the two log ponds was allowing large amounts of bark to accumulate in the main channel of the creek.
- 2. Cold decking of logs between the pond and creek was causing large accumulations of bark on the creek banks, which is subject to wintertime flows. This also has allowed logs to enter the creek.
- 3. The land disposal of sawdust has created two huge piles in the area with no immediate or future plans for complete utilization.
- 4. The bark mulch storage pile has been located too close to the creek, which could allow the processed bark to enter the stream during loading and unloading operations.



Immediate agreement was reached on a program for abatement as follows:

Prior to September 1, 1973

- 1. Replacement of the log conveyor system between the two log ponds with the installation of a concrete bridge.
- Conversion of the west log pond to a dry deck storage area. The pond will be drained, and prior to filling with rock, the adjacent sawdust pile will be spread in a thin layer on the floor of the log pond.
- Relocation of the log dump area away from Willamina Creek by the filling of the north half of the east log pond with rock.
- Construction of a new restroom and lunch room facility on the east side of the railroad tracks, thus eliminating the inadequate restroom facilities adjacent to Willamina Creek.

. Prior to September 1, 1974 (extension to 1975, if needed):

 Complete the filling of the east log pond for a dry deck storage area, thus completing the conversion of the lumber mill to dry handling of logs.

As soon as the compliance program had been set forth, the company took prompt action. Present status of company actions is as follows:

- Removal of the bark from the banks of Willamina Creek was deleted due to the loss of existing vegetative matter thus causing more environmental quality problems than what exists.
- 2. 10-ft. buffer strip provided; log deck moved back and bark dust pile moved back from creek bank.
- 3. Educational program established by the firm.
- 4. Except for the south half of the east log pond, all log ponds have been filled in and converted to dry deck storage. Remaining pond to be filled this summer. Additional operation equipment had to be purchased at considerable expense for this operation.
- 5. Surface drainage around dry decks has been completed.
- New restroom and lunch room facility has been provided and old one removed.

- 7. Log dump area has been relocated away from Willamina Creek.
- 8. Log conveyor system in Willamina Creek between the two log ponds (dry deck areas now) has been removed. Due to problems of land acquisition, concrete bridge has not been built to date.
- 9. Collection and storage tank for boiler blowdown has been installed thus eliminating a small daily discharge to Willamina Creek. This was main concern of Willamina residents.
- 10. Sawdust piles (west and east) have been sold rather than buried in log deck areas. West one just about removed (within next 2 weeks), east one to be removed next (within next 8 weeks).
- 11. Old brick plant and quarry across the road from the company has been purchased by them in order to use the old quarry for landfilling of dry deck cleanup material and other nonrecyclable or non-reusable material generated by a lumber company. Engineering plans have been submitted to the Department and a letter approving them is about to be sent. Operation to commence this summer.

Records of Mid-Willamette Valley Air Pollution Authority indicate a similar pattern. Their first contact with the company was in 1969 with regard to a burning complaint. That contact resulted in an immediate compliance schedule which was fully met by the company. Its wigwam burner was closed down and the company is currently in compliance with all permit conditions.

### <u>Analysis</u>

This company has spent over \$400,000 on changing their log handling practices from water to dry deck.

Since starting this project in May, 1973, a number of changes have been necessary with the net result being an increase in cost. The major changes and results are as follows:

1. Inability to obtain a bridge right-of-way

It will now be necessary to truck logs from the dry pond area. This made it necessary to buy a truck crane to be used for loading logs in the dry pond as well as building high decks on home pond area so as to maximize log storage.  Delays, due to DEQ restrictions, in pond drainage resulted in use of more rock and less dirt for fill, thus increasing costs.

3. Necessity for filling remaining pond with 100% rock instead of part rock and part dirt. This hopefully will avoid a mill shut-down to complete the project.

### ESTIMATED COST TO COMPLETE PROJECT

Rock for fill and t Used dump truck for Log sorting bunks a Mill feed decks Stationary mount tr Miscellaneous	clean-up und trailer	•	\$115,000.00 7,500.00 7,500.00 60,000.00 40,000.00 10,000.00
	Total		\$240,000.00
TOTAL S	PENT TO DATE		\$415,000.00
TO COMP	LETE PROJECT		\$240,000.00
• .	TOTAL		\$655,000.00
	•		

The expenditures listed exceeded original estimates by more than \$80,000, but the company has consistently been willing to comply with all requirements and to make a particular effort to find the method of compliance that would be most satisfactory. For example, an entirely new rest room and lunch room facility was built rather than trying to adapt existing facilities to meet requirements; sawdust piles were sold rather than landfilled; additional property was purchased so that space would be available for landfilling material which could not be recycled or reused.

### Staff Evaluation

In summary, the experience of both DEQ and the Regional Air Pollution Authority has been that this is a company which responds promptly to complaints and deals with them in depth. The district engineer states all environmental problems, no matter what size, have been taken on by the company as their responsibility. Comments from other regions, requested by the Screening Committee, indicate no other company is doing as well.

### Director's Recommendation

Based on the company's extremely cooperative attitude and its willingness not only to meet requirements but to do the best job possible in abating pollution problems, the Oregon CUP Awards Screening Committee unanimously voted to recommend to the Commission that the Oregon CUP be awarded to Willamina Lumber Company. The Director concurs in this recommendation.

Director

BJS:kok 6/10/74



DEPARTMENT OF ENVIRONMENTAL QUALITY

To:	Environmental Quality Commission	Date:	June	17,	1974
From:					

Subject: Agenda Item No. E: Development of Coal Deposits in Coos Bay Area and Environmental Impact

This will be an oral presentation by the Director.



TOM McCALL GOVERNOR

B. A. McPHILLIPS Chairman, McMinnville

GRACE S. PHINNEY Corvallis

JACKLYN L. HALLOCK Portland

MORRIS K. CROTHERS Salem

Ronald M. Somers The Dalles

Kessler R. Cannon Director

# **ENVIRONMENTAL QUALITY COMMISSION**

1234 S.W. MORRISON STREET • PORTLAND, ORE. 97205 • Telephone (503) 229-5696

### MEMORANDUM

To

: Environmental Quality Commission

From : Director

Subject : Agenda Item No. F, June 21, 1974 EQC Meeting

Log Handling in Public Waters--Status Report and Proposed Program

Attached is a status report and proposed program regarding Log Handling in Public Waters.

### Director's Recommendation

It is recommended that the proposed program be adopted as policy of the Commission.

Kessler R. Cannon Director

HLS:ak

Attachment

June 12, 1974



#### STATEMENT OF BAY AREA COUNCIL ON ENVIRONMENT AND TRADE

No.F

ON

DEPARTMENT OF ENVIRONMENTAL QUALITY STATUS REPORT ON LOG HANDLING TO ENVIRONMENTAL QUALITY COMMISSION HEARING

COOS BAY, OREGON

JUNE 20, 1974

MY NAME IS CLIFF SHAW. I LIVE IN COOS BAY, OREGON. I AM PRESENTING THE FOLLOWING STATEMENT ON BEHALF OF THE BAY AREA COUNCIL ON ENVIRONMENT AND TRADE AN AFFILIATE OF WESTERN ENVIRONMENTAL TRADE ASSOCIATION. I AM CHAIRMAN OF BACET WHICH IS A GROUP OF CITIZENS FROM THE COOS BAY AREA WHO ARE CONCERNED WITH CONFLICTS BETWEEN THE ENVIRONMENT AND ECONOMY AND HAVE TAKEN CONSTRUCTIVE STEPS TOWARD MAINTAINING A PROPER BALANCE.

FIRST, I WOULD LIKE TO CLEAR UP AN APPARENT MISUNDERSTANDING ON THE PART OF THE DEPARTMENT OF ENVIRONMENTAL QUALITY STAFF MEMBER WHO WROTE THE STATUS REPORT ON LOG STORAGE. ON PAGE 11, IT IS STATED THAT THE PORT OF COOS BAY AND THE LOCAL TIMBER INDUSTRIES HAD OBTAINED AN ECONOMIC DEVELOPMENT ADMINI-STRATION GRANT IN EARLY 1973 TO CONLUCT A LOG STORAGE STUDY OF COOS BAY WITHOUT THE DEQ'S KNOWLEDGE. QUITE TO THE CONTRARY, A DELEGATION FROM COOS BAY CON-SISTING OF REPRESENTATIVES OF BACET, THE PORT OF COOS BAY, COOS-CURRY-DOUGLAS ECONOMIC IMPROVEMENT ASSOCIATION AND MYSELF MET WITH L. B. DAY AND HIS STAFF ON SEPTEMBER 27TH, 1972 TO REVIEW AND COORDINATE OUR ENTIRE PROPOSED PROGRAM WITH THE DEPARTMENT OF ENFIRONMENTAL QUALITY. WE SUBSEQUENTLY RECEIVED A LETTER FROM MR. DAY, DATED OCTOBER 5, 1972 WHICH STATED, "WE WILL BE GLAD TO ASSIST IN ANY WAY WE CAN." FURTHERMORE, THE MATCHING FUNDS TO QUALIFY FOR THE FEDERAL GRANT DID NOT COME FROM THE PORT OF COOOS BAY AND LOCAL TIMBER INDUSTRIES ALONE. THE FUNDS WERE CONTRIBUTED BY 73 SEPARATE BUSINESSES AND INDIVIDUALS WHO GAVE FROM FIVE DOLLARS TO ONE HUNDRED DOLLARS WITH AN AVERAGE CONTRIBUTION OF \$ 40.92 TOTALING \$ 2,987.00. THESE LOCAL CONTRIBUTIONS WERE SUPPLEMENTED BY \$ 2,000.00 FROM THE COOS COUNTY COMMISSIONERS ON BEHALF OF 51,000 PEOPLE IN COOS COUNTY.

GOVERNOR TOM MC CALL WAS ALSO INFORMED OF THE BACET PROPOSAL BY CORRESPONDENCE ABOUT THE SAME TIME THAT WE CONFERRED WITH DEQ IN PORTLAND.

BEFORE COMMENTING ON THE PROPOSED PROGRAM I WOULD LIKE TO PROTEST THE MANNER IN WHICH REFERENCE WAS MADE TO CONCLUSIONS REACHED BY DR. FRANK SCHAUMBURG. THIS CITATION IS ON PAGE ONE OF THE INTRODUCTION AND WAS USED TO SET THE TONE OF THE DEQ REPORT. APPARENTLY, THE INTENTION OF THE STAFF WAS TO "ACCENTUATE THE NEGATIVE", RATHER THAN TO PLACE THE MATTER OF LOG STORAGE, HANDLING AND TRANSPORTA-TION IN OBJECTIVE PERSPECTIVE.

CONCLUSIONS QUOTED STRESSED ONLY THE ADVERSE ASPECTS OF LOGS STORED IN THE WATER. COMPLETELY LEFT OUT AND IGNORED WERE THE CONCLUSIONS CONTAINED IN DR. SCHAUMBURG'S FINAL REPORT, PUBLISHED BY EPA IN 1973. LET ME QUOTE THREE:

1. LEACHATES FROM LOGS HELD IN WATER STORAGE CONTRIBUTE ORGANIC SUBSTANCES WHICH EXERT A BOD AND COD. IN MOST SITUATIONS THE QUANTITY OF THESE SUBSTANCES WHICH ENTER THE HOLDING WATER DO NOT REPRESENT A SIGNIFICANT WATER QUALITY PROBLEM.

2. BARK DEPOSITS EXERT A SMALL, BUT MEASURABLE, DEMAND FOR OXYGEN FROM OVERLYING WATERS.

3. SHOULD THE LOSS OF BARK TO HOLDING WATER BE MINIMIZED BY IMPROVED HANDLING PRACTICES BY THE TIMBER INDUSTRY, THE WATER STORAGE OF LOGS WOULD NOT CONSTITUTE A MAJOR WATER QUALITY PROBLEM.

I THINK YOU WILL AGREE THAT INCLUSION OF THE ABOVE-MENTIONED COMMENTS WOULD HAVE BEEN APPROPRIATE TO ASSIST THE COMMISSIONERS IN CONSIDERATION OF THE PROGRAM PROPOSED BY STAFF.

- 2 -

IN REGARD TO THE PROPOSED PROGRAM WE APPLAUD THE STATEMENT IN THE PROGRAM INTRODUCTION ON PAGE 16 WHICH SAYS THAT LOG DUMPING, RAFTING AND STORAGE SITUATIONS MUST BE EVALUATED ON A <u>CASE BY CASE BASIS</u>.

OUR APPLAUSE IS TEMPERED, HOWEVER, WHEN THE GUIDELINES WHICH FOLLOW CONTAIN SPECIFIC PROHIBITIONS. HOW IS IT POSSIBLE TO EVALUATE EACH SITUATION INDEPENDENTLY WHEN MANY POSSIBLE ALTERNATIVES HAVE BEEN PREEMPTED BY THESE UNQUALIFIED PROHIBITIONS.

WE HEARTILY AGREE WITH THE WISDOM OF INDIVIDUAL EVALUATIONS AND ALLOWING MAXIMUM FLEXIBILITY IN WORKING OUT SOLUTIONS AND SUGGEST THAT THE PROHIBITIONS RUN COUNTER TO THIS PHILOSOPHY.

QUOTING DR. FRANK SCHAUMBURG, "THE MAGNITUDE OF THE PROBLEM MUST BE EVALUATED IN EACH FIELD SITUATION."

\* \* \* \* \* \*

NOW I WOULD LIKE TO OFFER BACETS'S REACTION TO THE PROPOSED PROGRAM! ITEM NO. 3 THIS ITEM PROHIBITS LOG STORAGE AT ANY PUBLIC WATER SITE WHERE LOGS GO AGROUND. WE ARE NOT AWARE OF ANY RESEARCH THAT CONCLUSIVELY SHOWS ACTUAL OR POTENTIAL ADVERSE ENVIRONMENTAL IMPACTS OF GROUNDING THAT ARE SUFFICIENT TO OUTWEIGH ENVIRONMENTAL AND ECONOMIC IMPACTS OF ALTERNATIVE MEASURES. I AM SPEAKING OF THE ENVIRONMENTAL TRADEOFFS OF GROUNDING VERSUS DREDGING, LAND STORAGE OR MOVING TO AREAS OF THE BAY NOT PRESENTLY USED FOR LOG STORAGE. IN FACT THE ONLY REFERENCE TO GROUNDING THAT WE COULD FIND IS ON PAGE 13 OF THE GREENACRES REPORT EN-TITLED, "THE ENVIRONMENTAL AND ECONOMIC IMPACT OF ALTERNATE METHODS OF LOG TRANSPORTATION, STORAGE AND HANDLING IN THE COOS BAY ESTUARY," DATED MAY, 1974.

IN THIS REPORT IT IS STATED, "ECOLOGICAL CONSIDERATIONS APPEAR TO DICTATE AGAINST STORING LOGS IN SHALLOW WATERS." LET ME MAKE IT CLEAR THAT OUR POSITION IS NOT IN FLAT OPPOSITION TO THE PROHIBITION. WE ARE CONCERNED THAT A MEASURE IS

- 3 -

BEING SUGGESTED THAT WOULD PROHIBIT THE USE OF AN ESTIMATED 75% OF EXISTING RAFT STORAGE AREAS WITHOUT A DOCUMENTED REASON OR NEED THAT MAKES SENSE.

WE WOULD ENCOURAGE THE COMMISSION TO PUBLICIZE WHATEVER EVIDENCE ITS STAFF HAS TO SUBSTANTIATE THEIR POSITION OR IF NONE IS AVAILABLE TO CONDUCT FIELD RESEARCH TO RESOLVE THIS ISSUE TO THE SATISFACTION OF ALL PARTIES. BACET MEMEBERS PLEDGE THEIR SUPPORT AND COOPERATION IN SUCH A STUDY AND AGREE TO SEEK OPERATIONAL CHANGES IF RESULTS OF SCIENTIFIC INVESTIGATION SHOWS THIS TO BE NECESSARY AND IN THE BEST INTERESTS OF OUR COMMUNITY.

ITEM #5

WE ARE IN AGREEMENT THAT THE EASY LET-DOWN OF LOGS GENERALLY RESOLVES THE BARK DISLODGEMENT PROBLEM. BEFORE PROCEEDING WITH THE REPLACEMENT OF ALL FREE-FALL LOG DUMP FACILITIES, HOWEVER, OPERATORS WOULD APPRECIATE RECEIVING A STANDARD DESIGN OR SET OF PERFORMANCE SPECIFICATIONS REGARDING LOG LET-DOWN FROM DEQ TO PROTECT THEIR IN-VESTMENTS IN TIME, EFFORT AND MONEY.

AGAIN, BACET MEMBERS OFFER THEIR COOPERATION IN WHATEVER MANNER WOULD BE HELPFUL TO DEQ STAFF.

<u>ITEM #6</u>

THIS ITEM AND ITEM "C" OF THE SPECIAL PROGRAM FOR COOS BAY SHOULD BE CON-SIDERED TOGETHER. THEY BOTH REFER TO COLLECTION AND DISPOSAL OF DEBRIS AND THEY BOTH LEAD FROM A WATER CLEAN-UP SOLUTION TO A SOLID WASTE OR AIR QUALITY PROBLEM. MR. CHAIRMAN, "WHAT DO YOU DO WITH THE DEBRIS ONCE IT'S REMOVED FROM THE WATER?

FOR THE COMMISSION'S INFORMATION, THE FOREST INDUSTRY HAS BEEN INVOLVED IN A COOPERATIVE PROGRAM WITH THE PORT OF COOS BAY FOR SEVERAL YEARS TO REMOVE DEBRIS FROM THE WATERS OF COOS BAY AND DISPOSAL OF THAT DEBRIS BY INCINERATION. THIS EFFORT WAS STOPPED BY DEQ RESTRICTIONS AGAINST OPEN BURNING.

WE SUGGEST THAT IF DEQ WISHES TO IMPLEMENT DEBRIS REMOVAL THAT THEY WORK WITH LOCAL INTEREST TO COME UP WITH A SUITABLE SOLUTION TO THE PROBLEM OF DISPOSING OF THE DEBRIS FROM THE WATER OF COOS BAY.

\*

• 4 -

IN CONCLUSION, WE WOULD CAUTION YOU TO SLOW DOWN IMPLEMENTING THESE THREE POLICY ITEMS UNTIL ALL THE FACTS ARE IN TO AVOID UNNECESSARY FALSE STARTS. WE ALL ARE INTERESTED IN ACHIEVING A BETTER ENVIRONMENT AND HOPE THAT THIS CAN BE DONE IN A SPIRIT OF REASON.

### LOG HANDLING IN OREGON'S PUBLIC WATERS

### A Status Report and Proposed Program June, 1974

Department of Environmental Quality

### INTRODUCTION

During the mid 1960 years the Department of Environmental Quality (nee Sanitary Authority) made a decision that poor water quality and stream conditions resulting from logs and log debris must be given priority attention for abatement. While some of the poor conditions were obviously apparent, little research data existed to verify detailed causes and effects. As a beginning step out of this weak regulatory position, the Department joined with the U. S. Environmental Protection Agency and Oregon State University's Department of Civil Engineering to institute basic research that would provide needed information.

The product of that research was a report entitled <u>The</u> <u>Influence of Log Handling on Water Quality</u> by Frank D. Schaumburg, Ph.D., Oregon State University, March, 1970.

Dr. Schaumburg's study results show -

". . . that measurable pollution is associated with the water storage of logs, but the magnitude of problem must be evaluated in each field situation. Factors to consider include: number, specie and age of logs stored, and the character and flow of log holding water.

"Two general types of pollutants are associated with these storage practices, soluble leachates and bark debris.

"Soluble organic matter and color-producing, lignin-like substances which are extracted from logs floating in water can lead to a gradual deterioration of holding water quality. The organics, measured in this study by COD, TOC, and volatile solids tests, can create a dissolved oxygen demand on the holding water and could lead to foaming problems. Color-producing substances measured by the PBI test affect the aesthetic quality of the water and, thereby reduce its value for recreational use and as a water supply source.

"Vertical dumping of Douglas fir logs can result in a bark loss of up to 17 percent whereas 5 percent can be lost during the log raft transport. Vertical dumping and raft transport of ponderosa pine logs can result in a 6 percent loss of bark.

"Bark debris from ponderosa pine and Douglas fir logs can be expected to sink at the rate of 10 percent the first day and up to 75 percent in two months. Considerable bark deposits are common in log dumping and storage areas."

During the time that Dr. Schaumburg's research was in progress the DEQ staff also searched out other available pieces of related information. Limited data were found from sources in Alaska, Canada, and Washington.

Since the related problem of logs and water quality was common to the Pacific Northwest, the DEQ next joined with Pacific Northwest Pollution Control Council to evaluate the matter throughout the membership areas of Oregon, Washington, Idaho, Montana, Alaska and British Columbia. Both the Environmental Protection Agency and the Canadian Department of National Health and Welfare also had members in the Council.

By a news release dated December 18, 1970, the Pacific Northwest Pollution Control Council announced the appointment of a special Task Force from its membership to evaluate the environmental impacts of dumping and handling logs in public waters, and to make recommendations for the abatement of associated ill effects (Glen Carter was Oregon's assignee to the Task Force). The assignment to the Task Force carried five categories for inclusion in a final report:

- 1. Summarize the available research findings, including an evaluation of pollution effects.
- 2. Inventory log dumping, handling, rafting, and storage sites.
- 3. Establish guidelines for recommended practices which would reduce pollution effects.
- 4. Determine the impacts of revised log dumping and handling practices on both the industry and the total environment.
- 5. Establish a plan of implementation to identify where revised operations are required, with schedules for compliance.

In carrying out its assignment, the Task Force first met with personnel from the agencies who are members of the Pacific Northwest Pollution Control Council to gain a better understanding of log handling activities and log-related water quality problems throughout the various zones of the region. Thereafter, they met with key research personnel in the Pacific Northwest who have specifically studied the effects of logs and associated activities on water quality. This was followed by two meetings with a broad array of timber industry and tugboat representatives who aided in an assessment of the impacts to industry and the total environment that would result from revised log dumping and handling practices.

The Task Force produced a final report entitled Log Storage and Rafting in Public Waters, Pacific Northwest Pollution Control Council, August, 1971. They learned from available research findings that,

". . . log debris, bark, and wood leachates resulting from log handling in public waters can adversely affect water quality. The range of effects varies from mild to gross depending upon the specific characteristics of both the involved water body and log handling practices. In most instances where logs depreciate water quality, there are a number of practicable changes that can be made to improve conditions.

This report sets forth a number of recommendations for implementing improved log handling practices that will benefit water quality:

- 1. Log storage and handling should be restricted in or eliminated from public waters where water quality standards cannot be met at all times or where these activities are a hindrance to other beneficial water uses such as small craft navigation.
- 2. The free-fall, violent dumping of logs into water should be prohibited since this is the major cause and point source of loose bark and other log debris.
- 3. Easy let-down devices should be employed for placing logs in the water, thereby reducing bark separation and the generation of other wood debris.
- 4. Positive bark and wood debris controls, collection, and disposal methods should be employed at log dumps, raft building areas, and mill-side handling zones. This would be required for both floating and sinking particles.
- 5. Log dumps should not be located in rapidly flowing waters or other water zones where positive bark and debris controls cannot be made effective.

- 6. Accumulations of bark and other debris on the land and docks around dump sites should be kept out of the water.
- 7. Whenever possible, logs should not be dumped, stored, or rafted where grounding will occur.
- 8. Where water depths will permit the floating of bundled logs, they should be secured in bundles on land before being placed in the water. Bundles should not be broken again except on land or at millside.
- 9. The inventory of logs in public waters for any purpose should be kept to the lowest possible number for the shortest possible time.
- 10. Industry should provide and periodically update an accurate quantification of its use of public waters for log handling activities.

"After a thorough review of the problem, the Task Force concluded that the establishment of a specific implementation plan must be the responsibility of the individual state agencies. The diversity of conditions and the possible adverse effects of alternatives dictate that the ultimate decisions must be made on a case by case basis. The Task Force did feel, however, that the recommendations set forth in their report are applicable to all operations and that the regulatory agencies should establish aggressive programs to implement the recommendations."

The Task Force cautioned,

"In those instances where it may be feasible to change from water-oriented log activities to land based, a full consideration and evaluation must be given to the new set of potential environmental impacts. There are the hazards of placing larger volumes of logs in transit on highways and often through residential areas. Additional noise, dust, and night-time lights in yarding areas could be a disadvantage. Certain logs in "cold deck" storage require sprinkling to retard decay. Resulting effluents are malodorous and could constitute an added source of pollutant to neighboring waterways. Massive stacks of logs on land are not always aesthetically pleasing, particularly where they may be close to city or residential areas. Thus, any such shift of logs from water to land should be made with extreme care and a certain amount of caution to consider the "tradeoffs" in environmental impacts.

In summary, the impacts of alternatives to water storage and handling of logs influence the total environmental sphere: land use patterns and planning, air and solid waste problems, transportation systems, etc. The ultimate decision as to method must include consideration of all these factors. A total ban on the use of water for log handling without taking into account these other factors is inconsistent with the broad environmental responsibilities faced by regulatory agencies."

5

In August, 1972, Governor McCall announced a proposed log storage policy for Oregon, based essentially on the findings and recommendations from the Pacific Northwest Pollution Control Report.

"The policy statement was drafted by a natural resources agency committee headed by Dr. Thomas Kruse, Administrator of the Oregon Fish Commission. McCall created the committee in March, 1972, to recommend to him how to reduce conflicts between log storage and rafting, and other water uses in the state.

The statement signed by McCall says in part: "The waters of the State of Oregon will be managed to recognize all beneficial uses, including industrial, log storage and transportation, domestic, recreation, navigation, aquaculture, fisheries and wildlife."

Other key points of the policy statement include:

1. Log storage and handling will be permitted in those public waters where these activities are compatible with maintenance of water quality standards and where demonstrated incompatabilities with other beneficial uses of the waters do not exist or can be controlled.

- 2. Bark and wood debris controls must be employed at log dumps, raft building areas and mill-side handling zones. Bundling of logs for transportation will be required, as practical. Free-rolling of unbarked logs into state waters shall be prohibited.
- 3. The inventory of logs in state waters will be reduced to the lowest practical level and storage will be for the shortest practical time.
- 4. The objectives of this policy must be met by July 1, 1975.

McCall said an implementation plan to meet the objectives will be developed immediately by state agencies. He said the plan will include identification of areas of conflict and time schedules for meeting agency requirements.

The Division of State Lands, which issues leases for log storage, and the Department of Environmental Quality, which regulates water quality in relation to log storage, will be responsible for implementing the policy, McCall said. (The DEQ is currently working with the DSL to determine the environmental acceptability of long-term log storage sites).

McCall said the implementation plan will be based on the most recent research available. However, he said, sufficient research already has been conducted to convince him that environmental problems exist in some areas as a result of log storage in waterways.

The governor said that in some instances present lumber mill requirements and operating procedures will have to be modified in the interest of other water users.

#### AREA PROBLEM REVIEW

The major areas of log handling in public waters around the state have been evaluated to various extents by the staff, and a , brief review of current information about each area is presented herewith.

### Klamath River

The DEQ actually began to aggressively press for the reduction of logs in Oregon's troubled water areas during 1968 when a water quality improvement plan was implemented for the Klamath River. Four companies (Weyerhaeuser, Columbia Plywood, Klamath Lumber, and Modoc Lumber) collectively had upwards of 50,000,000 board feet of logs stored in the river during peak seasons. A serious water quality and debris problem resulted.

Floating bark and broken logs from these operations littered the river surface from Klamath Falls to Keno. Irrigation diversion ditches and pumping stations were continuously choked with the waste materials. In the vicinity of each mill, and for several miles downstream, the river bottom was covered with sunken logs and log debris ranging up to 6 or 8 feet deep. Effervescing gases and other decomposition products from the submerged wood masses exerted tremendous demands on the available dissolved oxygen supplies in overlying waters. Massive fish mortalities frequently resulted from a lack of free oxygen during the heat of summer.

Consequently, each company was given a five-year period to either remove logs from the stream or provide debris control equivalent to dryland storage, i.e. no debris in the water. At the end of the five-year period Klamath Lumber Company had all logs and operations out of the river. Modoc Lumber Company reduced their log storage and handling in the water from 12 million board feet annually to a maximum of 4 million board feet during winter and no water storage in In addition, they built a log debris collection and summer. removal system to accommodate the winter log storage and handling in the river. The combination of reduced log storage and debris collection program has substantially lessened Modoc Lumber Company's river problem. However, preliminary evaluation of the lake conditions next to the mill in 1973 indicated that considerable sunken bark was still being laid down on the bottom away from the collection facilities.

Modoc Lumber Company has adequate land next to the mill for total dry-land handling and storage of logs, but to date insists on water storage for a portion of their logs during the winter season.

Weyerhaeuser Company has transferred all log storage and sorting to land, but they continue to utilize a water corridor (300' x 1500') at the Klamath River's edge to transport logs into the sawmill. (The mill was designed and built for water delivery of logs only; thus, that delivery route cannot be changed without rebuilding the mill). Weyerhaeuser Company moves approximately one million board feet of logs through the corridor each day. The resulting debris generation and accumulation are monumental, and unacceptable by DEQ standards.

At its June, 1972 meeting in Lakeview, the Environmental Quality Commission adopted the following program for Weyerhaeuser Company:

"Weyerhaeuser Company should be required to submit a program by October 1, 1972, for providing such facilities as are necessary to eliminate the use of the Klamath River as a wet feet channel for the mill and cleanup residual debris in the river by not later than October 1, 1974. The company should also be required to immediately improve its present debris control for the interim."

Weyerhaeuser Company hired a consulting engineering firm to study the possible alternatives to their present wet delivery of logs into the mill.\* Preliminary schemes were prepared by the firm in November, 1972, and eight revised schemes were finally presented in July, 1973.

\* R. J. Hill Engineering Company, Log Handling Systems Study on Ways to Feed Mills 1 and 2 at Weyerhaeuser Company, Klamath Falls, Oregon. Revised July 7, 1973. Schemes (1), (2) and (3) are variations of handling logs from a large landfill in the river in front of the mill (245,000 cubic yards or about 9 acres). Projected cost: (1) \$1,320,514, (2) \$1,470,776, and (3) \$1,369,162.

Scheme (4) consists of leaving the log handling as is and improving floating bark removal (\$294,336).

Scheme (5) consists of enclosing existing log handling areas with a double row of sheet pile filled with rock (\$2,276,789).

Scheme (6) consists of enclosing existing log handling area with a single row of sheet pile (\$901,461).

Scheme (7) consists of enclosing existing log handling area with an earth dike (\$594,710).

Scheme (8) consists of extending 1" mesh nylon nets from the existing log booms to the river bottom (\$341,462).

Two schemes which have not been addressed are: (1) use of a minimum fill in the river for construction of a conveyor to the log slips; and (2) relocating the barkers and feeding barked logs to the mill.

In total effect, the 8 schemes offer two basic alternatives: (1) a land fill in the river to make a fully land based operation, or (2) modifications of the present wet log delivery system with various bark and log debris control devices. The Departmental staff has rejected possible modifications of the present wet log delivery system for several reasons:

- 1. The velocity and rate of forcing over one million board feet of logs per day through a narrow water corridor generates large quantities of bark and other log debris.
- 2. It is extremely difficult to effectively control and remove such large volumes of bark and debris in the water.
- 3. Bark collection screens or fences in the water soon plug, and have little or no efficiency for containing fine, submerged particles.
- 4. The heavy buildup of ice behind screens or other enclosures nullify both waste control programs and the company's capability to move logs into the mill.
From a water quality management point of view, a fill in the river for Weyerhacuser Company would provide the highest and best practicable method for controlling bark and debris. The Department Staff has endorsed this method. It can be accomplished without impairing the river's hydrological carrying capacity, and it would have minimal impact on aquatic life and waterfowl. The fill would provide public benefit in the form of a cleaner river for recreational and aesthetic enjoyment. Also, there would be further public benefit in the removal of adverse impact of log debris from downstream irrigation and hydroelectric facilities.

Weyerhaeuser Company cannot make a fill in the river without a permit from the Oregon Division of State Lands, as approved by the state natural resources agencies and this Department. They will soon begin negotiating this matter with the Division of State Lands, and they have agreed to have the fill made and operational within nine months after receiving the fill permit. That date is quite indefinite.

It now appears unlikely that the company will be able to meet the Commission's established date of October 1, 1974, for getting the wet log feed operation out of the river. The Commission should authorize the Department to amend the time schedule to accommodate this situation.

Columbia Plywood Corporation, Klamath Division, came to the end of the five-year period with no reduction in river storage and handling of logs. Their plant is closely bound on each side by the highway, river, and other private property. They have no land available for log storage at the mill site, and their neighbors will not sell or lease acreage for log usage.

Consequently the company has appealed to the DEQ for permission to "stay in the river." They have installed an easy letdown sling for unloading trucks. They bundle logs to reduce water surface area requirements for storage, and they have installed a floating debris collection unit. Even though river quality improvements have resulted from the better housekeeping practices, the controls do not effectively keep the river surface free of floating debris nor do they satisfactorily reduce sinking debris. Neither do they lessen the leachate releases from floating logs.

Columbia Plywood Corporation retained Dr. Frank Schaumburg of Oregon State University as a consultant to analyze and compare alternative approaches for the handling and storage of logs. His report, "An Analysis of the Log Storage Situation at Columbia Plywood Corp." was received by the Department on August 15, 1973. Dr. Schaumburg presented a limited comparison of two alternatives: (1) continuation of present methods and (2) land storage. The comparison stressed energy consumption, largely ignored the primary problem of log debris and its effects on water quality and presented no comparative information on capital or operating costs. The comparison further assumed that bark collected from land storage areas would be contaminated, unuseable for fuel and disposed of by landfilling. No apparent consideration was given to a properly designed, surfaced storage area which would facilitate clean up and use of debris, control of log deck sprinkling water and dust control.

Dr. Schaumburg concludes that continued log storage in the river will not significantly degrade water quality and would have less negative environmental impact than land storage.

Dr. Schaumburg recommended construction of ". . . . a wire mesh screen to extend from the floating baffles to the river bottom in the vicinity of the log hoisting and bundle breaking activities and at the lower end of the storage zone."

The Department staff finds several technical difficulties with such screening. No mesh size was specified. No cleaning mechanism was proposed. Screening would not be effective against small particles that travel as submerged, suspended solids. A screen fine enough to trap small particles would soon plug. Further, all wood wastes retained in the water would still exert an adverse impact on water quality.

Columbia Plywood Corporation still has not submitted sufficiently detailed information on capital costs, operating costs, or environmental impacts of specific possible alternatives to their present log handling situation. In effect, the Department still has no sound basis for changing their original decision to require total log removal.

Columbia Plywood Corporation now claims that their only remaining alternative, if pressed, would be to close down the mill. This matter will eventually have to be resolved by the EQC.

#### Deschutes River

In the upper Deschutes River two lumber companies utilize the waterway for log handling. Brooks Scanlon Lumber Company at Bend has log dumping, storing, and mill feed operations in the river. They are currently under order from the DEO to move all logs out of the stream. Two alternatives are open to the company: (1) relocate the river channel or (2) bridge the stream with a log conveyor. The company desires to pursue the channel relocation. Below the Brooks Scanlon operation, the river bottom is filled with many years' accumulation of bark and log debris. These materials have also carried downstream to fill large areas in Bend's Mirror Pond and spread on the riverbed toward Tumalo. Bark and debris also cause plugging problems on downstream irrigation diversion screens.

Gilchrist Lumber Company, at Gilchrist, recently abandoned a flow through log storage pond on the Little Deschutes River. They now store logs on land and feed only debarked logs through the water to the mill. Some log debris and colored water still result from this operation.

#### Coos Bay

Six companies bordering Coos Bay annually dump and handle approximately 532 million board feet of logs in the water (Weyerhaeuser Company, 300 MBF; Coos Head Timber Co., 69 MBF; Knutson Towboat Co., 50 MBF; Georgia Pacific, 50 MPF; Al Peirce Lumber Co., 38 MPF; and Cape Argo Co., 15 MBF). Most of their collective activities are in the upper bay sloughs and river channels, where resulting log debris and substandard water quality are closely associated.

The DEQ set out in early 1973 to place each of the six timber industries on Coos Bay under an implementation plan for reducing in-water log dumping, handling, and storage to the lowest possible level. Unknown to the DEQ, the Port of Coos Bay and local timber industries had simultaneously applied for and received monies from the U. S. Economic Development Administration (EDA) for "A Study of Economic and Environmental Impacts of Alternate Methods of Log Storage in the Coos Bay Estuary."

Consequently, the Port Commission and industry representatives asked the DEQ to hold the state's implementation plan in abeyance for seven months (until February 1, 1974) to allow completion of the local study. The DEQ agreed to that delay.

Mr. Alec Jackson of Greenacres Consulting Corporation, Bellevue, Washington, conducted the study and submitted his final report in May, 1974. It is interesting to note that Mr. Jackson's final recommendations are very much the same as those of both the Departmental staff and the Pacific N. W. Pollution Control Council task force on log storage and rafting in public waters.

Mr. Jackson's final letter of transmittal to the Port of Coos Bay Commissioners carries his summary and recommendations: "As a result of our investigations we have concluded that log transportation, storage and handling activities, as now practiced in Coos Bay Estuary, do detract from water quality and thus detract from environmental quality. Most alternatives to current practices will also detract from environmental quality and in addition will have an adverse impact on the economics of the forest products industry and thus the economy of the region.

For the guidance of the Commission we wish at this point to summarize our recommendations into two categories as follows:

- 1. Short-term Recommendations (less than five years).
  - (a) That the forest products industry be allowed to continue its present log transportation, handling and storage practices in the waters of Coos Bay Estuary provided:
    - (i) gentle let down systems are installed at all log dumps on the estuary;
    - (ii) that the present clean-up practices used in the Coos River drainage are adopted for the entire estuary;
    - (iii) that the peak inventory of logs stored in the water be reduced by improved logistics where improved logistics are possible;
  - (b) That the construction of new wood processing plants which must receive logs from the waters of the estuary be prohibited.
  - (c) That existing wood processing plants now located on the estuary not be required to relocate.
- 2. Long-term Recommendations (five to ten years).
  - (a) That dry land storage of all logs at the Eastside Site be encouraged provided:
    - (i) the current shortage of fuel eases;
    - (ii) that dredge spoils are available for development of the site;
    - (iii) that in the interim no higher value and better use be demonstrated for the site;
  - (b) That the continued use of the waters of Coos Bay. Estuary for transportation purposes be allowed."

Aside from the obvious environmental benefits to be gained from these recommendations, Mr. Jackson shows conclusively that shorter storage periods for fewer logs in the water and dry land sorting and storage are economically desirable.

For Coos Bay, and other waters subject to tidal influence, the staff would also recommend that logs not be stored where they go aground during low tides. Logs pounding on the bottom are both harmful to aquatic life and the cause of unnecessary turbidity.

#### Yaquina Bay

Three timber companies handle logs in Yaquina Bay, the most significant one being the Georgia Pacific Corporation which annually dumps and stores some twelve million board feet.

As yet, the DEQ has not fully evaluated the effect of the logs on Yaquina Bay water quality, i.e some of the local debris is from land sources and some of the up-bay water stagnation results from natural conditions. In any event, a reduction in logs would have some beneficial effect. Unfortunately, almost no land is conveniently available for cold decking.

## Scappoose Slough

Scappoose Slough is utilized by the Multnomah Plywood Corporation for log dumping, rafting, and mill-side handling. The slough is shallow and receives little summer inflow. Consequently, the logs and related activities keep the slough muddy, debris laden, and deficient in dissolved oxygen during summer and early fall. Multnomah Plywood Corporation has agreed to a five-year program to phase out their log dump and pond saw operation - by January, 1975.

#### Skipanon River

In the Skipanon River, near Warrenton, there are two companies handling logs - Warrenton Lumber Company and Nygaard Brothers Logging Co. The Nygaard operation has been publically condemned because their logs usurp the whole channel surface, in addition to releasing debris.

Warrenton Lumber Company rafts logs only to their facilities. Their log storage is on land.

The DEQ has not developed an abatement plan for the Skipanon River problem, but Nygaard's operations must be reduced to meet water quality standards.

## Lewis and Clark River

Also, near Warrenton and Astoria is the Lewis and Clark River where the Crown Zellerbach Company makes up rafts with logs out of land storage. A detailed environmental evaluation of the working area and river have not yet been made. A cursory survey indicates that there is not a serious problem, but some "housekeeping" improvements are needed.

#### Umpqua Bay

Umpqua Bay supports a minor amount of log rafting and millside handling. The magnitude and effect of the operations are not fully known. Three operators are involved: International Paper Co., Reedsport Lumber Co., and the U. S. Bureau of Land Management.

## Siuslaw Bay

There are three lumber industries on Siuslaw Bay: U. S. Plywood Corporation, Davidson Lumber Company and Murphy Veneer Company. The first stores all logs on land and feeds only debarked "blocks" through the water to the plywood plant. This operation is acceptably clean.

Both Davidson and Murphy dump, raft, store, and handle logs in the estuary. Here, as in Yaquina Bay, it is difficult to separate natural debris and reduced water conditions from those caused by the logs. Further study of the estuary and company activities is needed. One thing for sure, there is almost no available land for "cold deck" log storage in the narrow canyon near these two mills. They must utilize the water to survive on present locations.

#### Columbia River

There are an unknown number of log raft storage areas and scattered sawmills along the Columbia River that have not been either enumerated or evaluated by the DEQ. We have no record of reported problems with log debris or log related impairment of water quality in the Columbia River.

#### Willamette River

On the Willamette River above the falls, there remains a single log dump at Canby, operated by the Crown Zellerbach Company. Log rafting and storage are still common throughout the Portland Harbor and Multnomah Channel. Here again these log related activities have not been finitely analyzed for compliance with environmental programs. No serious problems of water quality or log debris are apparent.

#### Siletz River

Boise Cascade Corporation maintains a flow-through log pond on the upper Siletz River at Valsetz. Log debris and leachates definitely depreciate the water quality. The Corporation has been instructed by the DEQ to abate the problem. Final plans for a change have not yet been submitted.

## Coquille River

In the Coquille River estuary, at Coquille, the Georgia Pacific Corporation stores a small quantity of logs. However, their main storage site is on land and only debarked logs are fed from there through the water to the mill. Here again, the DEO has not yet closely evaluated the water conditions related to the logs.

Moore-Mill and Lumber Company on the Coquille River estuary at Bandon operates a sawmill with some of the logs stored in the water. Little is known about the log effects on water quality here. Further evaluation is needed.

#### SUMMARY

- 1. There is ample and conclusive evidence that the dumping, rafting, storage, and mill-side handling of logs in public waters has an adverse effect on water quality.
- 2. Bark and log debris are the major waste products resulting from logs in water. These range in size from microscopic particles to whole logs. Some float, but most all will sink in a short time. Numerous particles may travel submerged a considerable distance before dropping to the bottom. Bottom deposits of these substances blanket the benthic aquatic life and fish spawning areas. During submerged decomposition stages the rotting wood products rob overlying waters of dissolved oxygen, and often give off toxic decay products.

Leachates from logs in water are a source of biochemical oxygen demand and dark color. These generally have a minimal impact in larger, flowing streams, but their ill effect may be compounded in guiet waters.

3. The DEQ has initiated programs to reduce water pollution problems resulting from log dumping, rafting, storage, and mill-side handling in selected public waters. These programs are consistent with the Pacific Northwest Pollution Control Council recommendations and Governor McCall's Log Storage Policy.

- 4. The DEQ must begin to write waste discharge permits which include programs for the control of water quality problems resulting from log handling and storage activities.
- 5. Significant improvements are needed and can be accomplished on a short-term basis by improved "house-keeping" practices.
- 6. Alternatives to the storage and handling of logs in waterways can create undesirable environmental trade offs. Thus, each operation must be carefully evaluated on its own merits.

#### PROPOSED PROGRAM

Considering the aforestated background information and history of numerous problems, the staff recommends that the EQC adopt the following program for control of log dumping, rafting, and storage in Oregon's public waters as policy to guide the case by case evaluation of such operations:

- The construction of new wood processing plants which must receive logs from public waters shall be prohibited.
- 2. Log dumping, storage, and handling shall be restricted or eliminated from waters where water quality standards are not met at all times.
- 3. Log storage shall be prohibited at any public water site where logs go aground.
- 4. Free-fall log dumps shall be prohibited.
- 5. Easy let-down devices as approved by the Department shall be employed at all log dumps into public waters as soon as practicable.
- 6. Positive bark and wood debris controls, collection, and disposal methods, as approved by the Department shall be employed at log dumps, raft building areas, and mill-side handling sites.
- 7. The inventory of logs in public Waters for any purpose shall be kept to the lowest possible number for the shortest possible time. In those waters where logs can be rafted and handled without major impact on water quality or cause other adverse conditions, the maximum residency of any log shall be limited to one year.

- 8. The industry shall provide and periodically update an accurate guantification of its sites and use of public waters for all log handling activities.
- 9. All dry land log storage, wood chip and hog fuel handling and storage facilities shall be set back sufficiently and properly shielded and operated to prevent the loss of wood products into the public waters.
- 10. Each industry shall be responsible for clean up and restoration of log handling and storage areas when use thereof is terminated.

Special Program for Specific Waters of the State (in addition to the General Program)

For the following waters, application of the above policy leads to the following specific programs:

A. Klamath Basin

All log dumping, storage, and mill-side handling in public waters should be prohibited.

- The Department should support a limited fill or other facilities that may be needed to accomplish log removal by Weyerhaeuser Company. The Department should further establish a new deadline for completion contingent on issuance of a fill permit.
- 2. Columbia Plywood Company should be required to submit a report setting forth comparative capital and operating costs for specific alternatives to river log handling and storage.
- B. Deschutes Basin

All log dumping, storage, and mill-side handling in public waters should be prohibited.

- 1. The Department should support the Brooks Scanlon proposal for relocating the river channel away from their mill.
- 2. Gilchrist Timber Company should be placed on a longterm program to phase the remainder of the log handling operations out of the river.

## Coos Bay

c.

1. Short-term program (immediately)

a. Easy let-down devices, as approved by the Department, shall be employed at all log dumps.

b. Log dumps should be limited to a minimum number and in locations where maximum bark and debris controls can be made effective. (log dumps and raft building sites in cul-de-sacs off the main water body would afford best conditions for debris control).

- c. An industry sponsored log debris clean-up program should be instituted on the estuary - similar to that employed by Weyerhaeuser Company in the Coos and Millicoma River channels.
- 2. Long-term Programs (5 years)
  - a. Dry-land storage of all logs should be encouraged at the Eastside site or other acceptable locations.



TOM McCALL GOVERNOR

B. A. McPHILLIPS Chairman, McMinnville

GRACE S. PHINNEY Corvallis

JACKLYN L. HALLOCK Portland

MORRIS K. CROTHERS Salem

RONALD M. SOMERS The Dailes

KESSLER R. CANNON Director

## **ENVIRONMENTAL QUALITY COMMISSION**

1234 S.W. MORRISON STREET • PORTLAND, ORE. 97205 • Telephone (503) 229-5696

## MEMORANDUM

To Environmental Quality Commission

From Director

Subject: Agenda Item No. G, June 21, 1974 EQC Meeting

Weyerhaeuser Company, Springfield: Status Report on NPDES Permit Application

#### Background

Weyerhaeuser Company has applied for a National Pollutant Discharge Elimination System (NPDES) permit for their existing wood products complex at Springfield. The complex consists of a kraft pulp and paperboard operation, plywood plant, particleboard plant and sawmill. This complex has been under a waste discharge permit from the Department of Environmental Quality since December 28, 1967, and the proposed NPDES permit is essentially a renewal of Weyerhaeuser's previous permits although it is much more detailed than the previous permits.

All of Weyerhaeuser's existing wastewater control facilities have been reviewed and approved by the Department of Environmental Quality. The process wastewaters are presently settled in a series of two primary settling ponds and then are treated in an extended aeration lagoon system prior to discharge to the McKenzie River. Weyerhaeuser is in the process of designing a mechanical primary clarifier which should help improve their effluent quality. Log pond overflow is aerated to reduce the Biochemical Oxygen Demand (BOD) prior to being pumped to the main effluent line. Evaporator condensate is spray irrigated on land near the mill during the low flow summer months in order to reduce the waste load to the aeration facilities and the resulting discharge to the river. This source is treated in the aerated lagoon during the winter months. Once-through condenser cooling water is discharged to a secondary channel of the McKenzie River.

In the early 1960's, and prior to the production expansion which was approved in 1964, satisfactory water quality had been maintained during summer months with BOD discharges less than 4,000 lbs/day. Comparable levels were to be maintained after the expansion. In



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order to reduce BOD discharge levels to less than 4,000 lbs/day, after the expansion the company proceeded to design and install the present treatment facilities. The aerated lagoon which was completed in 1966 was the first of its kind and has been a proving ground for new technology.

In December 1967, when the first waste discharge permit was issued, a BOD limit of 3,000 lbs/day summer and 4,000 lbs/day winter was established based on limited available data. The permit required the company to monitor and report on the operation of facilities and magnitude of discharges.

During the period between 1967 and the present, significant information has been obtained regarding the operation as a result of company monitoring.

- 1. Nutrients must be fed to the aerated lagoon to obtain optimum BOD removal.
- 2. Biological cells produced in the process of removing BOD settle and accumulate in the pond, thus reducing detention time and pond efficiency and necessitating dredging.
- 3. BOD removal efficiency decreases in winter with colder temperatures.

The company has dredged the pond twice since 1972. They have also conducted substantial studies to determine nutrient balance. They have continued to work toward improved efficiency by installation of additional aerators and recycling of some pond effluent.

The company has reported spills, malfunctions and discharges in excess of limits to the Department since the first permit was issued. The Department has observed sampling procedures and has on occasion split samples with the company. The Department has worked with the company to secure correction of operational problems and reduction of discharges when limits are exceeded.

It became apparent in 1972 with better data that the 4,000 lbs/day winter discharge limit was not achievable and that adjustment of the limitation may be necessary when the permit was renewed.

#### NPDES Proceedings

The Department drafted its first proposed NPDES permit for Weyerhaeuser in early 1973. The company did not agree to this permit, hence it was not issued during the interim authority period (March 1973). A major problem centered around specification of analytical procedures. The procedures used by the company, while relatively standard for the industry, were different from those specified. They expected the revised procedures to yield greater numerical values for the same discharge levels and thus requested an increase in discharge limitation numbers. The Department would not increase the summer limit but did concur that increase of the winter limit from 4,000 to 5,700 lbs/day would be reasonable based on this and other factors previously mentioned. Agenda Item No. G June 21, 1974 EQC Meeting page 3

Suspended solids limits were incorporated into the permit. Such limits were not in the previous permit.

Recently revised water quality standards require the Department to define an allowable mixing zone in each permit. The purpose of the definition is to facilitate determination of water quality standards compliance. The Department thus proposed a definition and in addition required a special study to develop data to serve as a basis for later revision if necessary. The Department does not have all the desired data available and cannot delay permit issuance until it is obtained. Therefore, we are proceeding based on best available information and expect to improve it in the next cycle of issuance.

On February 19, 1974, public notice of intent to issue a permit was given. As a result of this notice, a hearing was requested by several interested persons.

#### Public Hearing

On April 9, 1974, notice was given for a hearing on May 13, 1974. This hearing was held before Hearings Officer Thomas Guilbert. His report, as filed with the Director, is attached.

The staff of the Department has reviewed this report and concurs with the summary of testimony. The staff does not concur, however, with the conclusions drawn from the testimony. The hearing was not a contested case hearing. There was no cross-examination of witnesses or rebuttal testimony. The record of the hearing does not contain all of the facts which must be considered in the issuance of a permit. The purpose of the hearing was to seek additional information and public views regarding the Department's proposal prior to making a final determination to issue a permit.

The staff has evaluated the testimony with this purpose in mind, and comments as follows on major points:

- 1. Opposition to 5,700 lbs BOD/day winter discharge: This has already been discussed and is considered to be an adjustment in an earlier number based on inadequate information rather than an increase in the discharge.
- 2. Alleged inadequacy of self-monitoring and requests for automatic monitoring: DEQ is required to include self-monitoring and reporting requirements in permits. Most automatic monitoring equipment has not proven to be effective, reliable or accurate in such installations. The Department would like to expand its program for verification monitoring of dischargers but cannot do so without legislative approval of additional manpower. It is interesting to note that Weyerhaeuser has not been hesitant to report violations based on self-monitoring data to DEQ.

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- 3. Objection to mixing zone size and study details: This has already been discussed. The Department recognizes the need for more data and thus has required the study. In the interim, a mixing zone has been defined based on the best information available to the Department.
- 4. Deteriorating water quality and "slugging": The Department has chemically and biologically sampled the river above and below the discharge at various times of the year. This monitoring does not indicate any significant deterioration in water quality over that observed in the last few years. Biological monitoring, which can detect the after-effects of slug discharges does not indicate the presence of this problem.
- 5. Request for Zero Discharge: The 1985 zero discharge goal in the Federal Act is an idealistic goal rather than a requirement. Weyerhaeuser currently provides summer control which is better than the EPA-defined <u>best\_available technology</u> which must be achieved by 1983.
- 6. Request for limits stricter than EPA limits to protect McKenzie River: The proposed limits are more stringent than EPA limits and are based on meeting Oregon's Special Water Quality Standards for the McKenzie, established after full public hearings.
- 7. Temperature and effects of heated discharges: This item will be further evaluated in the mixing zone study.
- 8. Suggestions to issue a one-year permit: Present procedures require four to six months for issuance of a permit. A four-year permit was proposed to even-out work loads for future renewals. The Department can institute modification of any permit at any time based on a demonstrated need.

#### Summary

After careful evaluation of the information available to the Department, it is concluded that issuance of the proposed permit to place Weyerhaeuser Company under the enforceable provisions of this more detailed permit is the best course of action. Accordingly, the Director intends to issue the permit and proceed as necessary to secure compliance with its provisions.

KESSLER R. CANNON Director

HLS:ss 6/12/74 attachment

Expir	ation	Dat	e:	3-31-78
Page	1	of	. 9	

# PRELIMINARY DRAFT

FOR A

## NATIONAL POLLUTANT DISCHARGE ELIMINATION SYSTEM PERMIT

#### TO BE ISSUED BY

## OREGON DEPARTMENT OF ENVIRONMENTAL QUALITY

Pursuant to ORS 449.083 and P.L. 92-500

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. ISSUED TO:	REFERENCE INFORMATION
Weyerhaeuser Company	File Number: 96244
Post Office Box 275 Springfield, Oregon 97477	
opringrierd, oregon 97477	Appl. No.: <u>1763</u> Received <u>11-16-72</u> 071-0YA-2-000148
PLANT SITE:	Major Basin: Willamette
Springfield Operations	Minor Basin: McKenzie
	Receiving Stream: <u>McKenzie River</u>
ISSUED BY THE DEPARTMENT OF	
ENVIRONMENTAL QUALITY	River Mile: 14.7
	County: Lane
Diarmuid F. O'Scannlain Date	
Director	

## PERMITTED ACTIVITIES

Until such time as this permit expires or is modified or revoked, Weyerhaeuser Company, Springfield Operations, is herewith permitted to:

- a. Operate waste treatment and control facilities.
- b. Discharge adequately treated waste waters to the McKenzie River.
- c. Construct and operate inplant waste water reduction/control facilities.
- d. Discharge uncontaminated cooling water to the McKenzie River via the slough.

All of the above activities must be carried out in conformance with the requirements, limitations and conditions which follow.

All other waste discharges are prohibited.

## State of Oregon Department of Environmental Quality

Permit Number: Expiration Date: <u>3-31-78</u> Page <u>2</u> of <u>9</u>

## PERMIT CONDITIONS

### SPECIAL CONDITIONS

- 51. The permittee shall reduce the Settleable Solids discharged to the McKenzie River to levels specified in the discharge limitations of condition S8 of this permit in accordance with the following time schedule:
  - a. Submit a program and time schedule by October 1, 1974.
  - b. Report on progress July 1, 1975.
  - c. Report on progress January 1, 1976.
  - d. Meet required limitations by June 1, 1976.
- 52. The permittee shall survey and evaluate the temperature plume below each outfall in sufficient detail to ascertain plume boundaries during the next low stream flow period. It is also suggested that additional background temperature data be gathered during the next regular plant shutdown which occurs during low stream flow periods. The surveys shall provide both a horizontal and vertical temperature profile and shall indicate, where practicable, the location of the boundary of the area where the plant discharges increase the background temperature of the river by 0.5° F. The conclusions of the study shall be submitted to the Department by November 1, 1974. After evaluating the study the Department may find it necessary to either redefine the allowable mixing zones or require additional thermal control or both.
- S3. As soon as practicable, but not later than April 1, 1974, the permittee shall submit for review and approval an operational plan for the irrigation area outlining procedures for efficiently utilizing all available areas in a manner which will preclude runoff and odor nuisances. The plan shall include detailed plans and specifications for control facilities which may be necessary to prevent contaminated runoff. The approved plan shall be implemented by June 1, 1974.
- S4. The permittee is expected to meet the compliance schedules and interim dates which have been established in conditions S1, S2 and S3 of this permit. Either prior to or no later than 14 days following any lapsed compliance date the permittee shall submit to the Department a notice of compliance or non-compliance with the established schedule.
- S5. Prior to constructing or modifying any waste water control facilities, detailed plans and specifications shall be approved in writing by the Department.
- S6. The quantity and quality of uncontaminated cooling water discharged directly or indirectly to the McKenzie River from outfall 002 shall be limited as follows:

Parameter	Monthly Average	Daily Maximum
Flow	15 MGD	25 MGD
Temperature	97° F.	115° F.
pH	Within	the range 6.0 - 9.0

## State of Oregon Department of Environmental Quality

## PERMIT CONDITIONS

Per	mit Nu	mbe	er:			
Expir	ation	Dat	te:	3-	31-7	8
Page	3	of	9			

S7. Beginning on the date of issuance of this permit and ending May 31, 1976, the guantity and quality of effluent discharged directly or indirectly to the McKenzie River from outfall 001 shall be limited as follows:

June 1 to October 31

ParameterWeekly AverageDaily MaximumBOD (5-day)3,000 lbs/day4,500 lbsSuspended Solids (above<br/>background)10,000 lbs/day20,000 lbspHWithin the range 6.0 - 8.5

November 1 to May 31

Parameter BOD (5-day)		Monthly Average 5,700 lbs/day	Daily Maximum 10,000 lbs
Suspended Solids (above	:		
background)	÷	11,960 lbs/day	28,000 lbs
рИ	1	. Within the	e range 6.0 - 8.5

S8. After May 31, 1976 the quality and quantity of effluent discharged directly or indirectly to the McKenzie River from outfall 001 shall be limited as follows:

June 1 to October 31

Parameter	Weekly Average	Daily Maximum
BOD (5-day)	3,000 lbs/day	4,500 lbs
Suspended Solids (above		
background)	10,000 lbs/day	20,000 lbs
pH	Within the r	ange 6.0 - 8.5
Settleable Solids	Not to excee	d 0.1 ml/1

November 1 to May 31

Parameter	Monthly Average	Daily Maximum
BOD (5-day)	5,700 lbs/day	10,000 lbs
Suspended Solids (above background)	11,960 lbs/day	28,000 lbs
pH	Within	the range 6.0 - 8.5
Settleable Solids	Not to	exceed 0.1 ml/1

- 59. The total discharge shall be controlled to maintain a reasonably constant flow rate throughout each 24-hour operating period.
- S10. Notwithstanding the effluent limitations established by this permit, no wastes shall be discharged and no activities shall be conducted which will violate Water Quality Standards as adopted in OAR 340-41-100 except in the following defined mixing zones:

## State of Oregon Department of Environmental Quality PERMIT CONDITIONS

## Permit Number: Expiration Date: <u>3-31-</u> Page <u>4</u> of <u>9</u>

The allowable mixing zone for the process water discharge (001) shall not exceed a segment of the lickenzie River 100 feet wide as measured from the water line along the south bank and extending from 5 feet upstream of the point of discharge to 5,000 feet downstream of the point of discharge.

The allowable mixing zone for the uncontaminated cooling water (002) shall not extend beyond the secondary river channel receiving the discharge plus one-half the width of the main river channel from the point of confluence to the Mayden Bridge.

S11. No petroleum-base products (or other substances) which might cause the Water Quality Standards of the State of Oregon to be violated shall be discharged or otherwise allowed to reach any of the waters of the state.

S12. Sanitary wastes shall be disposed of to the City of Springfield municipal sewerage system.

- S13. Filter backwash, solids, sludges, dirt, sand, silt or other pollutants separated from or resulting from the treatment of intake or supply water shall not be discharged to state waters without first receiving adequate treatment (which has been approved by the Department) for removal of the pollutants.
- 514. Unless approved otherwise in writing by the Department the permittee shall observe and inspect all waste handling, treatment and disposal facilities and the receiving stream above and below each point of discharge at least daily to insure compliance with the conditions of this permit. A written record of all such observations shall be maintained at the plant and shall be made available to the Department of Environmental Quality staff for inspection and review upon request.
- S15. The permittee shall monitor the operation and efficiency of all treatment and control facilities and the quantity and quality of the wastes discharged. A record of all such data shall be maintained and submitted to the Department of Environmental Quality at the end of each calendar month during the period November 1 to May 31. Reports shall be submitted at weekly intervals during the period June 1 to October 31. Unless otherwise agreed to in writing by the Department of Environmental Quality, data collected and submitted shall include but not necessarily be limited to the following parameters and minimum frequencies:

Parameter	Minimum Frequency
Discharge to River	
Flow (001 and 002)	Daily - continuous
BOD (5-day) (001)	3 24-hr composite samples/week
Suspended Selids (001)	3 24-hr composite samples/week
Settleable Solids (001)	3 grab samples/week
pl (001 and 002)	Continuous or daily grab samples
Color (001)	3 grab samples/week
Turbidity (001)	3 grab samples/week
Temperature (001 and 002)	3 grab samples/week

## State of Oregon Department of Environmental Quality

## PERMIT CONDITIONS

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Minimum Frequency
Daily - continuous
3 grab samples/week
Each rotation or setting
:

Other

Mixing zone visual observations for color, foam, floating solids, slime accumulations, odors and anything unusual at each discharge , Daily

Production

Pulp

Average tons/day for reporting period Average tons/day for reporting period

paper

Monitoring procedures:

- a. Monitoring shall begin on the first day of the month following issuance of this permit.
- b. Monitoring reports shall be submitted by the 15th day of each following month during the monthly reporting period and within 10 days of the end of the reporting period during the weekly reporting period.
- c. Monitoring data shall also be submitted on approved NPDES report forms monthly.
- d. All records of monitoring activities and results required pursuant to this permit, including all original strip chart recordings for continuous monitoring instrumentation and calibration and maintenance records, shall be retained by the permittee for a minimum of three years. This period of retention shall be extended during the course of any unresolved litigation regarding the discharge of pollutants by the permittee or when requested by the Director.
- e. The permittee shall record for each measurement or sample taken pursuant to the requirements of this permit the following information: (1) the date, exact place and time of sampling; (2) the dates the analyses were performed;
  (3) who performed the analyses; (4) the analytical techniques or methods used and (5) the results of all required analyses.
- f. Samples and measurements taken to meet the requirements of this condition shall be representative of the volume and nature of the monitored discharge.
- g. All sampling and analytical methods used to meet the monitoring requirements specified in this permit shall, unless approved otherwise in writing by the Department, conform to the latest edition of the following references:

## State of Oregon Department of Environmental Quality

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## PERMIT CONDITIONS

- 1) American Public Health Association, <u>Standard Methods for the</u> Examination of Water and Wastewaters (13th ed. 1971).
- 2) American Society for Testing and Materials, <u>A.S.T.M. Standards</u>, Part 23, Water, Atmospheric Analysis (1970).
- Environmental Protection Agency, Water Quality Office, Analytical Control Laboratory, <u>Methods for Chemical Analysis of Water and</u> Wastes (April, 1971).
- S16. Within 30 days of the issuance of this permit the permittee shall submit a detailed description of the sampling procedures used, sample analysis techniques and exact location of sampling stations.
- S17. Unless otherwise agreed to in writing by the Department all hydraulic barker water shall be screened and discharged to the aeration basin.
- S18. Unless otherwise agreed to in writing by the Department, evaporator condensate shall be irrigated on land between June 1 and October 31 as much as it is practicable. Discharge of evaporator condensate to the aerated lagoon shall be kept to a minimum.
- S19. All waste solids, including dredgings and sludges, shall be utilized or disposed of in a manner which will prevent their entry, or the entry of contaminated drainage or leachate therefrom, into the waters of the state and such that health hazards and nuisance conditions are not created.
- S20. Prior to July 1, 1974 the permittee shall provide an alternative power source sufficient to operate all facilities utilized by the permittee to maintain compliance with the terms and conditions of this permit. In lieu of this requirement the permittee may certify in writing to the Department within 30 days of the issuance of the permit that in the event of a reduction, loss, or failure of a power source the permittee shall halt, reduce or otherwise control production and/or all discharges in order to maintain compliance with the terms and conditions of this permit.
- S21. The permittee shall prepare, submit to the Department and implement a suggested spill prevention and contingency plan for the facility covered by this permit within 90 days of the date of its issuance. Such plan shall include at least the following information and procedures relative to the prevention and handling of spills and unplanned discharges of oil, chemicals and other hazardous substances:
  - a. A description of the reporting system which will be used to alert responsible facility management and appropriate legal authorities;
  - b. A description of the facilities which prevent, contain or treat spills and unplanned discharges;
  - c. A list of all oil and hazardous materials used, processed or stored at the facility which may be spilled and could conceivably be discharged to state waters;

## State of Oregon Bepartment of Environmental Quality

## PERMIT CONDITIONS

Pei	mit N	umbe	r:_		
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- d. A brief description of recent spills and changes made to prevent their occurrence; and
- e. An implementation schedule for additional facilities which may be required to prevent the spillage of oil, chemicals and other hazardous materials and subsequent discharge to state waters.
- S22. Waste waters discharged to biological secondary treatment facilities shall contain adequate nutrients at all times. An automatic flow-regulated mechanical nutrient feeding facility is recommended for maintenance of an adequate influent balance at all times.
- S23. An environmental supervisor shall be provided to coordinate and carry out all necessary functions related to maintenance and operation of waste collection, treatment and disposal facilities. This person must have access to all information pertaining to the generation of wastes in the various processing areas.
- S24. A continuing program shall be initiated to reduce total fresh water consumption by increased utilization of soiled water.
- S25. No waste streams subject to contamination with fiber, process chemicals, cleaning compounds, oils, leachates etc. shall be permitted to enter the discharge stream without passage through adequate waste treatment facilities.
- S26. All surface drainage channels subject to contamination in the mill area shall be adequately controlled and monitored to insure that the spilled or accumulated fiber, process chemicals, cleaning compounds, oils, leachates etc. are not carried away from the plant site. Data collected from such monitoring shall be kept on file and made available to Department of Environmental Quality staff for review upon request.
- S27. The diversion or bypass of any discharge from facilities utilized by the permittee to maintain compliance with the terms and conditions of this permit is prohibited, except (a) where unavoidable to prevent loss of life or severe property damage or (b) where excessive storm drainage or runoff would damage any facilities necessary for compliance with the terms and conditions of this permit. The permittee shall immediately notify the Department in writing of each such diversion or bypass in accordance with the procedure specified in Condition G9.
- S28. The log pond and aeration basin shall not be drained or dredged without prior written approval from the Department.
- S29. All glue waste water shall be recirculated or otherwise controlled so that it does not enter public waters.

Department of Environmental Quality

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PERMIT CONDITIONS

## GENERAL CONDITIONS

- Gl. All discharges and activities authorized herein shall be consistent with the terms and conditions of this permit. The discharge of any pollutant more frequently than or at a level in excess of that identified and authorized by this permit shall constitute a violation of the terms and conditions of this permit.
- G2. The issuance of this permit does not convey any property rights in either real or personal property, or any exclusive privileges, nor does it authorize any injury to private property or any invasion of personal rights, nor any infringement of Federal, State or local laws or regulations.
- G3. Whenever a facility expansion, production increase or process modification is anticipated which will result in a change in the character of pollutants to be discharged or which will result in a new or increased discharge that will exceed the conditions of this permit, a new application must be submitted together with the necessary reports, plans and specifications for the proposed changes. No change shall be made until plans have been approved and a new permit or permit modification has been issued.
- G4. After notice and opportunity for a hearing this permit may be modified, suspended or revoked in whole or in part during its term for cause including but not limited to the following:
  - a. Violation of any terms or conditions of this permit or any applicable rule, standard, or order of the Commission;
  - b. Obtaining this permit by misrepresentation or failure to disclose fully all relevant facts;
  - c. A change in the condition of the receiving waters or any other condition that requires either a temporary or permanent reduction or elimination of the authorized discharge.
- G5. If a toxic effluent standard or prohibition (including any schedule of compliance specified in such effluent standard or prohibition) is established under Section 307(a) of the Federal Act for a toxic pollutant which is present in the discharge authorized herein and such standard or prohibition is more stringent than any limitation upon such pollutant in this permit, this permit shall be revised or modified in accordance with the toxic effluent standard or prohibition and the permittee shall be so notified.
- G6. The permittee shall, at all reasonable times, allow authorized representatives of the Department of Environmental Quality:
  - a. To enter upon the permittee's premises where an effluent source or disposal system is located or in which any records are required to be kept under the terms and conditions of this permit;

## State of Oregon

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## PERMIT CONDITIONS

- b. To have access to and copy any records required to be kept under the terms and conditions of this permit;
- c. To inspect any monitoring equipment or monitoring method required by this permit; or
- d. To sample any discharge of pollutants.
- G7. The parmittee shall maintain in good working order and operate as efficiently as practicable all treatment or control facilities or systems installed or used by the permittee to achieve compliance with the terms and conditions of this permit.
- G8. The Department of Environmental Quality, its officers, agents and employees shall not sustain any liability on account of the issuance of this permit or on account of the construction or maintenance of facilities because of this permit.
- G9. In the event the permittee is unable to comply with all of the conditions of this permit because of a breakdown of equipment or facilities, an accident caused by human error or negligence, or any other cause such as an act of nature, the permittee shall:
  - a. Inmediately take action to stop, contain and clean up the unsuthorized discharges and correct the problem.
  - b. Immediately notify the Department of Environmental Quality so that an investigation can be made to evaluate the impact and the corrective actions taken and determine additional action that must be taken.
  - c. Submit a detailed written report describing the breakdown, the actual quantity and quality of resulting waste discharges, corrective action taken, steps taken to prevent a recurrence and any other pertinent information.

Compliance with these requirements does not relieve the permittee from responsibility to maintain continuous compliance with the conditions of this permit or the resulting liability for failure to comply.



## DEPARTMENT OF ENVIRONMENTAL QUALITY

1234 S.W. MORRISON STREET • PORTLAND, ORE. 97205 • Telephone (503) 229- 6296

TOM McCALL GOVERNOR

KESS CANNON Director MEMORANDUM TO: Director FROM: Hearings Officer SUBJECT: Weyerhaeuser Company, Springfield: Application for NPDES Permit

## Background

Weyerhaeuser Company has applied for a National Pollutant Discharge Elimination System (NPDES) permit for its existing wood products complex at Springfield. This complex has been under a waste discharge permit from the DEQ since 28 December 1967, and the proposed permit is essentially a much more detailed renewal of the company's previous permits, with a few significant changes which will be detailed below. It is a matter of public record that Weyerhaeuser Company has repeatedly exceeded winter discharge levels for biochemical oxygen demand (BOD) established by the existing permit.

A public hearing was held on Monday, May 13, in Harris Hall, Eugene, Oregon, to take public testomony on the proposed permit. In addition to the hearings officer, representatives of governmental agencies present included Craig Starr of the Midwest Region of DEQ, Verner Adkison, Regional Administrator of the Midwest Region of DEQ, Glenn Carter of the DEQ Water Quality Division, and James Sweeney of the United States Environmental Protection Agency (EPA).

### Applicable Statutes and Rules

In determining whether an NPDES permit should be granted to Weyerhaeuser Company, and what the terms of the permit should be, several statutory provisions and rules must be reviewed. Because the precise language is significant, several sections are herewith excerpted at length.

Section 316 (c) of the Federal Water Pollution Control Amendments of 1972, (FWPCA), 33 U.S.C. Section 1326 (c), is particularly important for a determination of whether this permit should be granted. It reads in part:

"Notwithstanding any other provision of this chapter, any point source of a discharge having a thermal component, the modification of which is commenced after October 18, 1972, and which, as modified, meets



effluent limitations established under section 1311 [section 301] of this title or, <u>if more stringent</u>, effluent limitations established under section 1313 [section 303] of this title <u>and which effluent limitations will assure</u> protection and propagation of a balanced, indigenous population of shellfish, fish, and wildlife in or on the water into which the discharge is made, <u>shall not be subject to any more</u> <u>stringent effluent limitation with respect to the</u> <u>thermal component of its discharge during a ten-year</u> <u>period</u> beginning on the date of completion of such modification..." (emphasis added).

Sections 301 and 303 of the FWPCA, referred to in the passage above, are quoted in relevant part, following:

Section 301(b) of the FWPCA, 33 U.S.C. Section 1311 (b) reads in part:

"...[T]here shall be achieved...not later than July 1, 1977, effluent limitations for point sources...which shall require the application of the best practicable control technology currently available...or...any more stringent limitation, including those necessary to meet water quality standards, treatment standards, or schedules of compliance, established pursuant to any state law or regulations."

Section 303 of the FWPCA, 33 U.S.C. Section 1313, is a long and complex section dealing with water quality standards and implementation plans. Subsection (d) thereof reads, in part:

"Each State shall identify those waters within its boundaries for which the effluent limitations required by section 1311 (b) [section 301(b)]...of this title are not stringent enough to implement any water quality standard applicable to such waters... and for which controls on thermal discharges under section 1311 [section 301] of this title are not stringent enough to assure protection and propagation of a balanced indigenous population of shellfish, fish, and wildlife. Each state shall establish for the waters so identified... the total maximum daily load for those pollutants... and the total maximum daily thermal load required to assure protection and propagation of a balanced, indigenous population of shellfish, fish, and wildlife. Such load shall be established at a level necessary to implement the applicable water quality standards with seasonal variations and a margin of safety which takes into account any lack of knowledge concerning the relationship between effluent limitations and water quality and shall take into account the normal water temperatures, flow rates, ... existing sources of heat input, and the dissipative capacity of the identified waters or parts thereof. Such estimates...shall include a margin of safety which takes into account any lack of knowledge concerning the development of thermal water quality criteria for such protection and propagation in the identified waters or parts thereof."

Two other sections of the FWPCA are relevant to this case. First, section 101(a), 33 U.S.C. Section 1251 (a), states, in part:

"The objective of this chapter is to restore and maintain the chemical, physical, and biological integrity of the Nation's waters...[I]t is the national goal that the discharge of pollutants into the navigable be eliminated by 1985..."

Section 308 of the FWPCA, 33 U.S.C. Section 1318, reads, in part:

"Whenever required to carry out the objective of this chapter,... the Administrator shall require the operator of any point source to...install, use, and maintain such monitoring equipment or methods [and] sample such effluents (in accordance with such methods, at such locations, at such intervals, and in such manner as the Administrator shall prescribe)... If the Administrator finds that the procedures and the law of any State relating to...monitoring...are applicable to at least the same extent as those required by this section, such State is authorized to apply and enforce its procedures for...monitoring...with respect to point sources located in such State..."

Oregon Administrative Rules (OAR) chapter 340, Division 4, applies to water pollution. The most significant provision thereof for the present determination is 41-023:

"MIXING ZONES. (1) The Department may suspend the applicability of all or part of the water quality standards set forth in this subdivision, except those standards relating to aesthetic conditions, within a defined immediate mixing zone of very limited size adjacent to or surrounding the point of waste water discharge.

(2) The sole method of establishing such a mixing zone shall be by the Department defining same in a waste discharge permit.

(3) In establishing a mixing zone in a waste discharge permit the Department:

(a) may define the limits of the mixing zone in terms of distance from the point of the waste water discharge or the area or volume of the receiving water or any combination thereof;
(b) may set other less restrictive water quality standards to be applicable in the mixing zone in lieu of the suspended standards; and
(c) shall limit the mixing zone to that which in all probability will

(A) not interfere with any biological
community or population of any important
species to a degree which is damaging to
the ecosystem; and
(B) not adversely affect any other beneficial
use disproportionately.

Other provisions of OAR chapter 340 of immediate relevance are 41-022, 41-025, and 41-100, selected portions of which are set out following:

- 41-022: "In developing treatment requirements and implementation schedules for existing installations or activities, consideration shall be given to the impact upon the overall environmental quality including air, water, land use, and aesthetics."
- 41-025: "No wastes shall be discharged...which...will cause: ...[t]he development of fungi or other growths... the formation of appreciable bottom or sludge deposits, or the formation of any organic or inorganic deposits deleterious to fish or other aquatic life or injurious to public health, recreation or industry."
- 41-100: "No wastes shall be discharged and no activities shall be conducted which...will cause in the waters of the McKenzie River Basin...any measurable increases [in temperature] when stream temperatures are 58° F. or greater; or more than 0.5° F. increase due to a single-source discharge when receiving water temperatures are 57.5° F. or less..."

## Summary of Testimony

<u>Craig Starr</u> presented the DEQ's report on the proposed permit. He noted that Weyerhaeuser is in the process of designing a mechanical primary clarifier which should help to improve the quality of its effluent. The new permit requires Weyerhaeuser to survey and evaluate the thermal plume from the process waste water discharge and the cooling water discharge and submit a report to the Department by the first of November, 1974. Mr. Starr stated that the Department may find it necessary, after evaluating the report, to modify the permit to redefine the mixing zones or require thermal controls.

Mr. Starr testified that the new permit will require Weyerhaeuser to reduce the quantity of settleable solids being discharged into the McKenzie River to below 0.1 ml/l by 1 June 1976. The winter BOD discharge level is set at 5,700 pounds per day compared to the existing permit's level of 4,000 pounds per day. Upon examination by the hearings officer, Mr. Starr testified that this increase in allowable discharge will not allow Weyerhaeuser to discharge more pollutants into the river than it does in fact now discharge: the previous permit limitation was established by estimating the probable performance of the highest and best practicable treatment, which estimate has proven to be over-optimistic. Whereas the Weyerhaeuser system met the 1967 permit requirements for a period after the permit was issued, the long-term effectiveness of the system was subject to deterioration.

Mr. Starr explained that the mixing zones described in the permit were established on the large side because the Department presently lacks sufficient data to adequately describe the actual area within which the thermal requirements for the McKenzie River are not met during various river stages. However, no certain detrimental effects of Weyerhaeuser's thermal discharges have yet been documented. Jerry L. Harper presented Weyerhaeuser Company's testimony. He testified that his company desires that the permit be issued for the full five years allowed under the NPDES program, rather than the less than four years of the proposed permit. He requested permission to conduct a demonstration of thermal effects under section 316 (a) of the FWPCA [33 U.S.C. Section 1326 (a)] (not reproduced above) for purposes of showing that compliance with OAR Chapter 340, section 41-100 (2) (e), reproduced above, is unnecessary. Mr. Harper repeatedly emphasized the adverse air pollution or land use effects which would be a probable concomitant of more stringent effluent or thermal limitations. <u>Cf.</u> OAR Chapter 340, section 41-022, reproduced above.

Mr. Harper stated that his company objects in principle to several of the conditions of the permit which restrict how Weyerhaeuser manages its internal waste flow and disposal systems. Several of the objected to conditions, however, appear to fall squarely within section 308 of the FWPCA, reproduced above.

With regard to suspended solids, Mr. Harper requested that the summertime limitation be increased to that of the 1977 EPA interim effluent guidelines: that is, from 10,000 pounds to 11,960 pounds per day, and modified to reflect final EPA guidelines if those guidelines prove to differ from the interim guidelines. He noted that compliance with the permit conditions will be met by modification of the plant. He defended the shape and size of the proposed mixing zones.

Mr. Harper objected to the vagueness of term "S22" of the permit which requires that "adequate" nutrients be added to biological treatment facilities, since overabundant nutrients would themselves be a source of harm to the river.

## Statement of Proponent

Only one statement was offered in support of the proposed permit. <u>Edward L. Ramsay</u>, president of the Springfield Area Chamber of Commerce, strongly supported the extension of the waste discharge permit on behalf of his organization. The prime basis for the support was stated to be the jobs, payroll, and taxes Weyerhaeuser provides.

#### Statements of Opponents

Many witnesses directed their testimony primarily or exclusively to the increase in allowable winter BOD discharge to 5,700 pounds per day, as opposed to 4,000 pounds per day of the existing permit. This was the primary thrust of the statement of the <u>LeaqueoofwWomen Voters of Central Lane County</u> ("We oppose any degradation of standards for present high quality rivers.") presented by <u>Mary Sherriffs.</u> <u>Robin Jaqua</u> also opposed an increase, stating that present standards could be met with stronger controls. <u>Glen A. Love</u>, <u>Willard B. Bohrer</u>, and <u>Bayard H. McConnaughey</u> all opposed an increase. <u>John C. Sihler</u> of McKenzie Fly Fishers suggested that the company's performance will deteriorate according to the relaxed demands being made upon them. In written testimony, <u>Louise</u> <u>Smith</u>, <u>Mr. and Mrs. Walter H. Hebert</u>, and <u>Robert G. Bumstead</u> objected to any increase in Weyerhaeuser's discharge.

The question of monitoring to assure compliance with the terms of the permit drew much testimony. Robin Jaqua, a long-time resident of the area. alleged 25 years of Weyerhaeuser concealment, and requested a meeting with DEQ officials to document this statement under oath, if desired. She asserted the company would do a better job if monitored from outside, and suggested DEQ hire a person to check thrice daily. Her son, Jon Jaqua, also questioned if self-monitoring would lead to compliance. Bayard H. McConnaughey questioned the efficacy of self-monitoring, as did William Ronald L. Cole, Oregon State Director of Northwest Steelheaders, Wilson. repeated Prof. McConnaughey's suggestion that an automatic electronic monitoring system be required to be installed as a condition of the permit. Mr. Cole recommended that Weyerhaeuser buy the devices, then give them to the DEQ. Lloyd Dolby testified that automated monitoring equipment could measure COD (chemical oxygen demand) more readily than BOD (biochemical oxygen demand), and suggested rewriting the permit in COD terms, comparing BOD and COD levels over a period of time, if necessary, to assure comparability of permit requirements. He also noted that there can be variations in data taken from monitoring stations relative to the size of suspended particles. John C. Sihler also called for independent monitoring. John L. Pilafian called for automatic monitoring devices. In written testimony, Malcolm Burke questioned the efficacy of self-monitoring.

The size and shape of the mixing zones, i.e., the area within which the permittee will be exempt from all ambient water quality standards, was the subject of a great deal of well-thought-out testimony. Christopher Kittell, representing the Northwest Environmental Defense Center, testified that he believed that the Department is violating its own conditions for the definition and restriction of mixing zones to a "very limited size," as contained in OAR, Chapter 340, section 41-023, reproduced above. He recommended that, as part of the study required by condition S2 of the proposed permit, Weyerhaeuser should be required to perform a cost-benefit analysis of measures to reduce the size of the mixing zone to various sizes, ranging from the size in the proposed permit to no mixing zone (i.e., zero discharge). Thomas Pogson testified that the language of 41-023 (3) (c) (A) refers to "the ecosystem" which a mixing zone is required "in all probability" not to interfere with to a damaging degree. He suggests that this ecosystem should be specified in the permit condition which defines the mixing zone so that the question (of whether the mixing zone so defined satisfies 41-023) becomes an ascertainable question of fact. John B. Overton testified that he believes the DEQ had an inadequate data base with which to define a mixing zone in accordance with the criteria of 41-023, and his views were echoed in written testimony submitted by Robert G. Bumstead. John Neilson, representing the Oregon Environmental Council, also testified that the DEQ lacks sufficient information upon which to define a mixing zone as large as that defined in the permit.

Closely related to the data base needed to establish a mixing zone is the testimony of several witnesses who have been observing and monitoring the river the last several years. <u>Robin Jaqua</u> testified that, following an improvement when Weyerhaeuser installed its present controls, the winter algal growth and presence of slime and sludge in the river has deteriorated noticeably in the last two years. <u>Jon Jaqua</u> testified as to slime in his cattlewatering sloughs  $2\frac{1}{2}$  miles below the outfall. <u>Don Dugdale</u>, who owns property downstream from the outfall, testified that the river water quality has deteriorated in recent months, and he can see what appear to be paper fibers trailing from gravel bars. He testified that Weyerhaeuser apparently practices night

"slugging," and cuts back during the hours DEQ employees might inspect and monitor. Willard B. Bohrer, who owns land 400 yards downstream from the outfall, testified as to foam coming down the river. Bayard H. McConnaughey, a professor of biology at the University of Oregon, testified that the altered character of the algal-diatom growths on the rocks below the outfall compared to above shows that the discharge seriously affects the river. He also noted a decline in various aquatic insects and other benthic invertebrates in the affected stretches of the river. Ronald L. Cole asked that the DEQ give prime consideration to the impact on fisheries. Michael Starr noted that Mr. Harper had attributed the decline in the effectiveness in Weyerhaeuser's control system to sludge buildup in its lagoons. Mr. Starr asked if the lagoons get plugged, would not the river, too? He asked that the DEQ consider the cumulative effect of pollution continuing for several years. Leon Earl Henderson testified that conditions below outlets are much poorer than those above. Tom R. Bowerman read a letter from his ecologist brother, Jay, which stated that in two studies between 1965 and 1969 populations of stone fly larvae, a chief food of trout, were significantly lower below the outfall. Thomas Pogson testified at length on the biological implications of data within the DEQ files. In written testimony Robert G. Bumstead testified that there is an algae mat extending downstream from the outfall which does not exist upstream from the outfall. This mat extends, he writes, to the mouth of the McKenzie. John C. Sihler testified as to large chunks of material coming out of the outfall.

Whether alluding to section 101 (a) of the FWPCA, reproduced above, or not, several witnesses protested against any pollution of the McKenzie River. <u>Robin Jaqua</u> wants all discharges eliminated. Quoting from ORS 468.710 (not reproduced above), the policy section of Oregon's water pollution statute, <u>William Wilson</u>, a licensed river guide, argued for zero discharge. He particularly objects to the proposed permit's allowance of 28,000 pounds per day of suspended solids during winter months. <u>Terry Esvelt</u> of the University of Oregon Survival Center noted that the FWPCA sets a goal of zero discharge by 1985, and this permit fails to move in the direction of that goal. <u>Ronald L. Cole</u> noted the thrust of the law is to improve water quality, not merely maintain it at its present degraded level. He suggests comparing the quality of water at Weyerhaeuser's intake with that at the outfall.

Some witnesses noted that the Environmental Quality Commission has, by its rules (cf. 41-100, reproduced above), recognized a higher level of purity for the McKenzie River than for some other waters of the state. <u>Robin Jaqua</u> testified that she believed that the permit should recognize the higher standards applicable to the McKenzie. <u>Bayard H. McConnaughey</u> and <u>John Overton</u> jointly submitted a chart, noting the coldness of McKenzie River waters, the levels set in 41-100 for allowable temperature increases, and the heat of Weyerhaeuser's two discharges. <u>Terry Esvelt</u> noted that Oregon need not follow EPA if it wishes to impose stricter limitations, and that the special ecological system within the McKenzie River is peculiarly subject to damage from discharges such as Weyerhaeuser's. <u>John Neilson</u> also noted the importance of the McKenzie as a salmon fishery and its uniqueness for recreational activities, and felt the permit was inadequate to protect these values.

The temperature of the effluent was a source of particular concern. <u>Terry Esvelt</u> noted that the proposed permit restricted the temperature of only the cooling water, and not the process water. Moreover, quoting from 7

the Public Notice and Fact Sheet, he noted that the cooling water is hotter in the summer than in the winter, so that the river receives more thermal load when the water level is at its lowest, and when the receiving water is already warmer than in winter. John Neilson requested evaluation of the effect of the thermal discharges before issuance of a permit. He suggested that an interim permit be issued until Weyerhaeuser has completed the study required in the proposed permit. He asked how often the 115-degree maximum discharge occurs, and is that type of discharge coincident with migratory fish runs or hot weather?

The procedures and timetable for granting of a permit were the subject of several witnesses' testimony. Concern about the data base underlying the proposed mixing zone has already been mentioned. Bayard H. McConnaughey suggested that a cost-benefit analysis of the costs of cleanup versus allowing degradation of the river be done prior to granting a permit. Ronald L. Cole requested that the findings of Weyerhaeuser's study (required by the proposed permit) of thermal effects of the cooling water plume be made public. Michael Starr requested a deferral of the granting of the permit until after the public could read and respond to this hearings officer's report. Christopher Kittell requested that a public hearing follow an evaluation of alternate methods of reducing the size of the mixing zone. Patricia Anderson requested public participation in the permit-issuing process. John C. Sihler testified that the proposed effective length of the permit is too long, and proposed periodic hearings to call weyerhaeuser into account. He, too, requested a delay before granting the permit. Tom R. Bowerman requested that the DEQ run a controlled environmental impact study before granting the permit. He and John L. Pilafian felt that DEQ acted as an apologist for Weyerhaeuser in defending the permittee's right to dump.

Leon Earl Henderson and Tom R. Bowerman questioned why DEQ's enforcement powers have not been brought against Weyerhaeuser for past violations, with Mr. Bowerman noting that compliance followed the only letter of reprimand sent in June 1973. Frank Barry noted that statutes prescribe heavy penalties for violation of weter quality standards and suggested that DEQ impose some fines to stimulate invention on Weyerhaeuser's part.

Both <u>Christopher Kittell</u> and <u>William D. Mitchell</u> emphasized that the permit should take into account river flow levels in a more detailed manner than the proposed permit does. Mr. Kittell suggested that a larger mixing zone in summer than in winter is justified in light of the smaller quantity of receiving water to dilute the discharge. Mr. Mitchell noted that the higher allowable BOD discharge from November to June may not reflect the actual low winter water levels which sometimes prevail.

Several points were mentioned by only one witness. <u>Robin Jaqua</u> suggested that Weyerhaeuser was not using "highest and best practicable" technology in light of the performance of American Can Company's Halsey plant's efficient sludge removal and internal recycling. <u>Jon Jaqua</u> proposed that Weyerhaeuser operate below capacity to reduce its discharges until it can prove no health hazard to downstream cattle. <u>Bayard H. McConnaughey</u> testified that he supported regulation by the DEQ of Weyerhaeuser's internal processes. <u>Michael Starr</u> testified that the public should not have to choose between water quality and air and land quality. <u>Lloyd Dolby</u> advocated activated carbon technology for treating the process water. <u>Patricia Anderson</u> thought settleable solids should be regulated before the proposed permit's 1976 date. <u>John C. Sihler</u> raised the possibility of tax credits being given to Weyerhaeuser for buying automatic monitoring equipment. John L. Pilafian noted Weyerhaeuser's net worth and recent profits and suggested the permittee could pay for any level of treatment DEQ required of it. Finally, <u>Malcolm Burke</u> suggested that if the DEQ and public ceased polluting the blood vessels which bring life to our brains by the food we eat, we will be able to think and see clearly the answers to Weyerhaeuser's pollution of the river which brings life to the earth.

### Evaluation of Testimony and Recommendations

Pursuant to section 303 of the FWPCA, reproduced in part above, the State of Oregon has identified the McKenzie River as among "those waters within its boundaries...for which controls on thermal discharges under [section 301 of the FWPCA] are not stringent enough to assure protection and propagation of a balanced indigenous population of shellfish, fish, and wildlife." Again, pursuant to that section, the Environmental Quality Commission has enacted OAR Chapter 340, section 41-100, reproduced in part above. In special condition S2 of the permit, the Department has required Weyerhaeuser Company to survey and evaluate the temperature plume below the two outfalls from the Springfield plant. Uncontroverted testimony received at the hearing established a <u>prima facie</u> case that the temperature from the discharges, by itself or in combination with the pollutants in the process water discharge, has altered the ecology of the river below the outfalls.

Weyerhaeuser Company, in its testimony, indicated that it intends to modify its point source of discharge by addition of a primary clarifier to reduce settleable solids as required by the proposed permit. Your hearings officer has consulted with Ray Underwood, counsel for the Department, who has advised me that there is a possibility that this modification may bring Weyerhaeuser Company within section 316 (c) of the FWPCA, reproduced above. If this is the case (Mr. Underwood's conclusion when I addressed the question to him was merely preliminary), the DEQ would be precluded from imposing any more stringent effluent limitation on the thermal component of the discharge for more than ten years hence.

Section 316 (c) of the FWPCA applies only if the point source of discharge meets "effluent limitations [which] will assure protection and propagation of a balanced, indigenous population of shellfish, fish, and wildlife." While, presumptively, a permittee meeting all conditions of his permit and the EQC rules will meet effluent limitations which will so assure, the hearings officer recommends that the Director ask counsel what effect OAR Chapter 340, section 41-023, creating mixing zones, has upon this section of the FWPCA. Since that part of the river within a mixing zone is exempt from all water quality standards established by EQC rules, the applicability of "effluent limitations which will assure, etc." within mixing zones is problematical.

Aside from 41-023's interaction with the FWPCA, testimony received tended to cast doubt upon whether the Department possessed a sufficient data base prior to drafting the proposed permit to make the determinations impliedly required by the EQC's rule 41-023. Your hearings officer recommends that the permit not be issued until the Director is fully satisfied that condition S10 of the proposed permit has been drafted in accord with both the letter and the apparent intent of 41-023. Your hearings officer found little merit in the testimony opposing the change of allowable wintertime BOD discharge (from 4,000 pounds in the present permit to 5,700 pounds in the proposed permit) on the basis that the DEQ is allowing an "increase" in pollution. The preponderance of the evidence is that the 5,700 pound limit reflects a realistic estimate of the long-term capability of this control technology at Weyerhaeuser's present operating levels. However, those witnesses who opposed this part of the proposed permit on the basis that it represents no progress toward the national goal of zero discharge by 1985 raised a telling point, in your hearings officer's opinion. If the present set of controls represented the highest and best practicable control technology in 1967, is it not reasonable to ask if this particular form of pollution can be more effectively controlled in 1974, particularly for purposes of a permit not due to expire until 1978?

Several detailed and well-thought-out suggestions were received for detailing the permittee's work program under the survey required by condition S2. Your hearings officer recommends that the Director ask his staff to review these suggestions with a view to making condition S2 more specific as to what is required from the permittee.

Past bad faith on the part of the permittee was alleged by enough witnesses to reopen the issue of whether monitoring of the permittee's performance by independent means is desirable. While several witnesses testified as to the capability of new automatic recording devices which could evaluate each aspect of permit compliance, your hearings officer lacks the requisite technical expertise to weigh this testimony.

However, the nature of the bad faith alleged tended to center around "slugging" when DEQ personnel were likely to be off-duty. Since this type of violation involves less a change of chemical nature of the effluent than an unevenness of quantity of flow, it would seem that a very simple electronic monitor which records merely quantity of flow or downstream water temperature could provide the Department with sufficient independent data to corroborate the data the Department requires the permittee to furnish. Your hearings officer recommends that the Director ask his staff for recommendations regarding such a requirement.

In light of the nature and quantity of unresolved questions regarding this discharge and its effects, your hearings officer finally recommends that a permit issued now be effective for only one year. After the permittee has completed studies such as those required under condition S2 of the proposed permit, I recommend that a new permit be proposed, with opportunity, as required by the FWPCA, for another public hearing if it appears necessary.

Submitted this fifth day of June, 1974.

Tuilbert

Thomas G. P. Guilbert Hearings Officer

TG:bm

## McKENZIE FLYFISHERS

P. 0. BOX 1832 • EUGENE, OREGON 97401

June 17, 1974

TO ENCOURAGE FLYFISHING AS A METHOD OF ANGLING

Environmental Quality Commission c/o Department of Environmental Quality 1234 Southwest Morrison Street Portland, Oregon 97205

RE: National Pollution Discharge Elimination System (NEPDS) Permit to be issued to Weyerhaeuser Company, P.O. Box 1645, Tacoma, Washington 98401, for operation of its Springfield, Oregon plant.

Gentlemen:

A representative of our club testified before Mr. Thomas Gilbert, Hearings Officer, at the public hearing in regard to the above matter held at 7:30 p.m., at Harris Hall in Eugene on Monday, May 13, 1974. Our club, the parent club of the National Federation of Flyfishers, is made up of a homogenous mixture of native Oregonians and people who came to Oregon in large part, due to its reputation for a willingness to do everything humanly possible to preserve and protect irreplaceable natural resources. It was due to our concern for one such natural resource, the McKenzie River, that we appeared at the May 13th public hearing. It is our understanding that based on the testimony there taken by Mr. Gilbert, in the report he prepared following the hearing, that the EQC plans to issue an NEPDS Permit to Weyerhaeuser Company for the waterborne discharges associated with or stemming from the operation of its Springfield, Oregon plant. Our representatives have read Mr. Gilbert's report, and this letter is intended to state the club's position in response thereto.

<u>First</u>, we oppose any increase in the permissible BOD, suspended solids and discharge water temperature limits for the plant, regardless of the time of the year in which the discharges may occur. We firmly believe that federal and state law require the continuous improvement of water quality, not the permitted increase of the discharge of pollutants and necessarily related decrease in water quality. It should be Weyerhaeuser's obligation, not the public's, to do whatever is necessary to continually <u>decrease</u> the pollution load it contributes to the McKenzie River.

Second, regardless of the permissible limits of discharge established in the NEPDS Permit, the permit should be for one year, as recommended by Mr. Cilbert, not

# McKENZIE FLYFISHERS

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TO ENCOURAGE FLYFISHING AS A METHOD OF ANGLING

Environmental Quality Commission June 17, 1974 Page 2.

for four years as originally proposed by the DEQ or five years as requested by the Weyerhaeuser Company representative (Mr. Jerry Harper) at the May 13th public hearing. This time limitation is absolutely crucial, in light of a complete lack of reliable, objective evidence on which to base so many things that should be answered before, not after the proposed permit is issued. For example, as regards the permitted temperature of discharged cooling water, it was admitted at the May 13th hearing by Mr. Craig Starr, the DEQ Representative, that the size picked for the mixing zones was largely a matter of guess, since there was no reliable information available on which to base the size of the zone. Similarly, as regards BOD and suspended solids, there was no reliable information presented at the hearing on the effect on animal and plant life in the river from the proposed increase in permitted discharge. Finally, the only statistics as to the history of the quantity and content of water-borne waste discharges from the plant have come from readings taken by Weyerhaeuser itself. To remedy these and similarly related problems, we recommend, (a) the issuance of an NEPDS Permit for a period of time not to exceed one year, and (b) during this one year period that the DEQ set up independent monitoring facilities, accessible only to DEQ representatives, to provide reliable, objective information on the BOD, suspended solids and temperature levels in the plant's discharge.

Finally, we request, and in fact respectfully demand, that the DEQ enforce the standards that are set by the new, proposed NEPDS Permit, by the use of fines and injunctive relief. All the evidence suggests that non-compliance in the past, especially in the area of permitted BOD levels, has gone on substantially without the use of remedies that effectively and immediately prevent reoccurrence. Conference, conciliation, and the absence of shortterm, enforced compliance schedules simply can no longer be tolerated. It was specifically and publicly stated by a DEQ representative at the May 13th hearing, as well as earlier, in response to a reporter's questions, (see article on Page 8A of Eugene Register Guard for Monday, May 6, 1974, and the last column of an article on Page 11A of the Register Guard for May 9, 1974), that the DEQ will expect Weyerhaeuser to abide by the new permit levels, and that failure to do so "would be prosecuted". We expect this promise to be honored.

# McKENZIE FLYFISHERS

P. O. BOX 1832 • EUGENE, OREGON 97401

TO ENCOURAGE FLYFISHING AS A METHOD OF ANGLING

Environmental Quality Commission June 17, 1974 Page 3.

We appreciate your attention to this letter, and recognize the importance and difficulty of your job. We also recognize the need for you to be an unhesitating watchdog of the public interest. We believe the recommendations contained in this letter will help to insure such a goal.

Very truly yours,

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Jeffrey Lake President

cc: Mr. Thomas Gilbert Director, DEQ
# Natural Resources Defense Council, Inc.

664 Hamilton Avenue Palo Alto, Calif. 94301 415 327–1080

June 18, 1974

Washington Office 1710 N. Street, N.W. Washington, D.C. 20036 202 783-5710

New York Office 15 West 44th Street New York, N.Y. 10036 212 869-0150

Mr. B. A. McPhillips, Chairman Members of the Commission Environmental Quality Commission 1234 Southwest Morrison Street Portland, Oregon 97205

Subject: Weyerhaeuser Company, Springfield Application for NPDES Permit

Dear Chairman McPhillips and Members of the Commission:

At the request of the Oregon Environmental Council, we have reviewed the Memorandum of the Director, the Memorandum of the Hearings Officer and the Draft Permit Regarding the Weyerhaeuser Springfield NPDES permit application. This letter is to express our concern and opposition to the Director's Memorandum and the proposed permit.

The Natural Resources Defense Council is a national environmental law organization, with a membership of 20,000 persons which, through its Project on Clean Water, has monitored, commented on, and where necessary, litigated key elements of the implementation of the FWPCA amendments.

First, we object to the disregard for and dismissal of the public hearing and the hearings officer's recommendations evidenced in the Director's Memorandum. Contrary to the strong policy expressed in the FWPCA in favor of allowing and encouraging citizen participation in decisionmaking, the Director's Memorandum (page three) treats the public hearing as a formality of no substance. The public should not be lured into a false sense of participation when, as the memorandum states, the record of the hearing

Dr. Dean E. Abrahamson Mrs. Louis Auchineloss Boris I. Bittker, Esq. John T. Booth, Esq. Frederick A. Collins, Jr., Esq. Dr. Rene J. Dubos James B. Frankel, Esq. Robert W. Gilmore Dr. Joshua Lederberg James Marshall, Esq. Anthony Mazzocchi Michael McIntosh John B. Oakes Dr. Gifford B. Pinchot John R. Robinson, Esq. Laurance Rockefeller J. Willard Roosevelt David Sive, Esq. Dr. George M. Woodwell Edwin M. Zimmerman, Esq. John H. Adams, Esq. **Executive Director** 

BOARD OF TRUSTEES

Stephen P. Duggan, Esq.

Chairman

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#### Mr. B. A. McPhillips

does not contain all of the facts which must be considered in the issuance of the permit, and when the staff and the Director of the Commission feel no obligation to present all significant facts or to answer in detail responsible dissenting views presented by the public or, at a minimum, objections reached on the basis of the public hearing by the hearings officer. The public hearing and careful public-minded citizen participation it led to were, in fact, a sham -- at least to the staff and Director of the Department. The Commission should reverse that policy.

Second, the Commission should not endorse the cavalier rejection of the 1985 zero discharge requirement of the FWPCA expressed in the Director's Memorandum (page four, point five). After lengthy deliberation, including endorsement of zero discharge by the Senate by an 81 to 0 vote, Congress established that standard. If states fail to make every reasonable effort to meet the standard, the responsibility will, by default, necessarily be assumed by the federal government.

Third, the mixing zone established by the permit appears to exceed substantially the "very limited size" allowed by Oregon Administrative Rule Chapter 340, Div. 4, 41-023. In view of the staff's stated inability to determine at this time the proper mixing zone, a permit for one year, or other shorter interim permit, would be appropriate. The statement in the Memorandum that the department "cannot delay issuance" until desired data is obtained is both an incorrect view of the Department's authority and insufficient justification for the four-year open authority to pollute authorized in the proposed permit.

As the first major permit to be granted under the National Pollutant Discharge Elimination System in Oregon, this decision and the stated reasons in support of it will have considerable precedential importance. We urge the Commission to approach the permit with a greater effort to satisfy the purposes and requirements of the Federal Water Pollution Control Amendments than is reflected in the Director's Memorandum, and to reject the Memorandum as to each of the three points specified in this letter.

Respectfully yours, John E. Bryson Attorney

John E. Bryson Attorney for the Natural Resources Defense Council

JEB:gq

### TESTIMONY OF THE OREGON ENVIRONMENTAL COUNCIL BEFORE THE ENVIRONMENTAL QUALITY COMMISSION REGARDING THE NPDES PERMIT FOR WEYERHAEUSER COMPANY, SPRINGFIELD OPERATIONS, HELD IN COOS BAY, OREGON - JUNE 21, 1974

I am John R. Neilson representing the Oregon Environmental Council, 2637 S. W. Water Avenue, Portland, Oregon 97201. We are pleased to be able to present for your consideration, our concerns regarding the NPDES permit for the Weyerhaeuser Springfield operation. The Council has followed this permit from the time it was released in March in draft form. We discussed proposed modifications of the permit with the Department of Environmental Quality at that time. When a number of citizen and conservation groups expressed similar concerns and the Department did not choose to modify the draft permit on the basis of this informal input, the OEC joined with other members of the public in presenting their case through the public hearing process.

Over 100 citizens turned out for that hearing on May 22 in Eugene. Of 25 witnesses appearing at the four hour hearing, about 23 were opposed to the terms of the draft permit for the Weyerhaeuser plant. The Weyerhaeuser spokesman and one letter read into the record represented the only testimony against tighter restrictions for the plant than contained in the draft permit. The Hearings Officer then submitted a report with a number of very specific modifications recommended for the draft permit. Unfortunately, DEQ has chosen to reject, point by point, each of these recommendations.

In spite of hundreds of man hours spent by the public sitting in the Eugene hearing- researching the problem and talking with representatives of DEQ, the DEQ staff has not responded favorably to any of the recommended modifications. On the one hand, you have the changes recommended by the Hearings Officer and the concerns of the public. On the other hand, you have the DEQ staff in direct opposition, recommending that a permit be issued exactly as they drafted it in the spring. The public participation process appears to have broken down.

We strongly support the findings of your Hearings Officer, Mr. Tom Guilbert, and feel that he has accurately represented the facts of the case. The DEQ, in rejecting each and every recommendation by the Hearings Officer and the public, attempted to refute Mr. Guilbert's findings in the DEQ memorandum to the EQC. On pages 3 and 4 of this memorandum, DEQ advances 8 points in arguing against modification of the permit. I would like to comment briefly on the most important of those 8 points, in the order they appear.

1. 5,700 pounds BOD/day winter discharge: The question here whether the present 4,000 pounds BOD/day winter discharge limit should be loosened to 5,700 pounds BOD/day in light of the finding that Weyerhaeuser has not been consistently meeting this winter limit. The fact is, however, that Weyerhaeuser was able to meet this 4,000 pound winter limit when its treatment pond first came into operation. Before a four year permit is issued incorporating this less strict standard, we would like to see Weyerhaeuser and the Department investigate the feasibility of different alternatives for meeting the present 4,000 pound standard. The DEQ and the public could make use of this information on alternatives if a one-year permit were issued as recommended by the Hearings Officer. The basic question raised by Mr. Guilbert is a good one. Should the set of controls which represented the highest and best practicable control technology in 1967 be relied upon to control pollution until 1978?

2. Requests for automatic monitoring: The DEQ memorandum states that "most automatic monitoring equipment has not proven to be effective, reliable, or accurate in such installations." While we realize that DEQ would be very hard pressed to expand its monitoring programs, our best information is that certain important parameters such as temperature or displyed oxygen, can be accurately monitored automatically at relatively small expense.

3. Mixing zone size: The OAR adopted in 1973 places specific legal requirements on the creation of mixing zones. These requirements have, we feel, been compromised or overlooked in the drafting of this permit. First, OAR CH. 340 Sec 41-023(1), sited in the hearings Officer report, permits the DEQ to suspend water quality standards "...within a defined immediate mixing zone of very limited size." Taken in context, this definition, most logically means small. The 2-1/2 miles of mixing zone contained as a term of this permit is not small. Relative to other mixing zones already approved by DEQ, this 2-1/2 miles is of another scale of magnitude.

Secondly, Oregon Administrative Rules require that the DEQ "(c) Shall limit the mixing zone to that which in all probability will (A) not interfere with any biological community or population of any important species to a degree which is damaging to the ecosystem; and (B) not adversely affect any other beneficial use disproportionately."

Testimony at the Eugene hearing brought into focus the commercial and recreational significance of protecting salmon, trout, and steelhead populations and the acquatic insects and water quality necessary to sustain these rish populations. Speakers at the hearing also raised serious questions about the actual or potential damage of the Weyerhaeuser discharges distributed over 2-1/2 on fish and acquatic habitat. Testimony and evidence in DEQ files points out gross changes to the river bottom and acquatic insect populations were observed when Weyerhaeuser was operating in violation of this permit in 1972.

As noted in the summary of testimony, DEQ has stated that it may be necessary, after evaluating the report Weyerhaeuser would be required to make on thermal discharges, to modify the permit to redefine mixing zones or require thermal controls. The mixing zones described in the permit were large because, as stated in the Hearing Officer's report, DEQ "lacked sufficient data to adequately describe the actual area within which the thermal requirements for the McKenzie River are not met during various river stages." (p. 4). Mr. Guilbert concluded "...testimony received tended to cast doubt upon whether the Department possessed .a sufficient data base to make the determinations impliedly required in the EQC's rule 41-023."(1.9) "The Department does not have all the desired data available and cannot delay permit issuance until it is obtained."

- 2 -

It is clear that the data necessary to meet the legal requirements of OAR has not been developed.

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4. Deteriorating water quality: The Department's biological and chemical monitoring of the River has not been as systematic as is desirable and data available in DEQ files does not make a convincing case that fish population and acquatic insects are not impacted by the discharges. Further, fishermen, recreationists, and people living along the River have been complaining about the Weyerhaeuser discharge for years, not just a deterioration in the . recent period.

5., 6., and 7. - These points are covered in a general manner by other comments in our statement.

8. One year permit: This is one of the most important recommendations made in the Hearings Officer report. The report states, "In light of the nature and quantity of unresolved questions regarding this discharge and its effects, your hearings officer finally recommends that a permit issued now be effective for only one year." Statements made by DEQ, by the Hearings Officer, and in hearing testimony all indicate, we feel, that the DEQ lacks a sufficient data base to make the determinations required by OARs.

Before a four year permit is issued, plume boundaries must be defined and evaluated. A systematic assessment of fish and insect populations and other important biological indices needs to be conducted at both high and low river flows. Weyerhaeuser should be required to submit a report on the -engineering alternatives available for reducing the size of the mixing zone, both by reducing the amount of effluent discharged and by alteration of the method of discharge. This information should be available, both to DEQ and the public, before a long term permit is issued to Weyerhaeuser.

There are special circumstances in this case which recommend issuing the NPDES permit on a short term basis. First, as Mr. Guilbert emphasizes, it is quite possible that if Weyerhaeuser were to install a primary clarifyer as planned, DEQ would be precluded from imposing more stringent thermal discharge limitations for more than ten years.

Secondly, the Weyerhaeuser discharge into the McKenzie is unique in many respects. The McKenzie is truly exceptional from both a recreational and fishery standpoint and basic information on the discharge and the impact of this comparatively very large mixing zone is not available as required by Oregon Administrative Rules.

And thirdly, the public, which has already expended a great deal of effort to voice its concerns, will lose much of the leverage it has to influence the final form of a permit by being able to call for a public hearing on permit conditions. It is true that DEQ can institute modification of any permit at any time if it determines a demonstrated need.

- 2 -

With DEQ staff already overworked and with a four year permit negotiated with Weyerhaeuser, chances of initiating a modification are much more remote than if a permit comes up for renewal. Under existing State and Federal water quality law, the public is no longer saddled with the difficult burden of proving damage to a public resource. If there is a history of resource damage and a lack of available information, supplied by the polluter to the DEQ, as is the case with this Weyerhaeuser permit, the public must retain its option of calling for a public hearing on the terms of a discharge permit.

To issue a 4-year permit to Weyerhaeuser at this point could stiffle the opportunity for meaningful public input into this important water quality decision. This is the kind of input that is required by the Federal Water Pollution Control Act and that is in the best tradition of open operation by Oregon's Environmental Quality Commission.

Thank you.

OREGON ENVIRONMENTAL COUNCIL 2637 S. W. Water Avenue Portland, Oregon 97201

Phone: 222-1963

- 4 -



TOM McCALL GOVERNOR

ENVIRONMENTAL QUALITY COMMISSION

1234 S.W. MORRISON STREET • PORTLAND, ORE. 97205 • Telephone (503) 229-5696

#### MEMORANDUM

Background

B. A. McPHILLIPS Environmental Quality Commission То : Chairman, McMinnville GRACE S. PHINNEY From : Director Corvailis JACKLYN L. HALLOCK Subject: Agenda Item No. H, June 21, 1974 EQC Meeting Portland MORRIS K. CROTHERS Fiscal Year 1975 Annual Water Strategy including Fiscal Salem Year 1975 Sewage Works Construction Grant Priority List

RONALD M. SOMERS The Dalles

KESSLER R. CANNON Director

Section 106 of the Federal Water Pollution Control Act calls for submission of an Annual State Water Strategy statement to the Environmental Protection Agency as a part of the grant application for federal assistance to support the water pollution control program of the Department.

The first such strategy statement was completed a year ago for FY 1974, presented to the Commission in public meeting as a part of federal public participation requirements and submitted to EPA.

This, the second Annual State Water Strategy for FY 1975 is essentially an update and minor revision of the FY 1974 strategy.

#### Strategy Contents

The strategy document contains a brief assessment of water quality problems, a statement of general program strategy, a description of major program modules or functions, projected accomplishments and available resources for the next year and a series of inventory and priority listings.

There are two elements of the strategy which are worthy of special note.

First, the general program strategy lists the four most visible priorities as follows:



Agenda Item No. H June 21, 1974 EQC Meeting page 2

1. <u>Permit Issuance</u>. The goal of the Department is the issuance of all major NPDES permits and the drafting of all minor permits by December 31, 1974, and the completion of issuance of all NPDES permits before the end of FY 1975. Until after December 31, 1974, all available resources will be devoted to the permit issuance function. Other program efforts will be slighted in order to issue as many permits as possible prior to the December 1974 deadline.

2. <u>Construction of Waste Treatment Facilities</u>. A major emphasis in the early months of FY 1975 will be on the awarding of federal construction grants for eligible municipal treatment works. The availability of federal funds will be the principal constraint upon the rate of sewage treatment works construction in Oregon. Needed industrial facilities are generally being constructed in a timely manner as needs are identified through the planning and permit issuance process.

3. <u>Planning</u>. The current planning effort will continue with the goal being to adopt water quality management plans for 20 designated basins prior to the end of FY 1975.

4. <u>Compliance Monitoring</u>. After December 1974, the Department's compliance monitoring program will be accelerated by diversion of staff from issuance of permits to monitoring work.

Second, in conjunction with the municipal inventory contained in Attachment C, the updated sewage works construction grant priority list for FY 1975 is included. The Needs Priority Ranking Criteria as adopted last year are shown on page C-9. Pages C-10 through C-14 indicate the assignment of priority points and the resultant ranking of identified needs. Pages C-15 through C-17 indicate the scheduling of projects and the scheduled fiscal year of funds for grant awards.

Projects scheduled to receive FY 1975 funds down through priority number 77 are expected to be funded from presently available allocations. Unfortunately, monies do not stretch far enough to fund all of the projects which are ready to proceed during FY 1975. Many of those scheduled for FY 1976 funds could also be ready for grant award if additional funds were available.

In order to get as many projects started this year before costs go up further, the Department has not been approving grant increases for any project where the community has sufficient funds to cover cash flow needs. In essence, we are programming the increases to come from FY 1976 or later funds. The increases involved are the difference between the estimates which serve as a basis for grant award and the actual construction bids.

Agenda Item No. H June 21, 1974 EQC Meeting page 3

#### Director's Recommendation

Following receipt and consideration of public comments, it is recommended that the Commission approve the FY 1975 Annual State Water Strategy and adopt the revised FY 1975 priority list and project list for construction grants.

KESSLER R. CANNON Director

HLS:ss

6/12/74

attachments



TOM McCALL GOVERNOR

B. A. McPHILLIPS Chairman, McMinnvilla

GRACE S. PHINNEY Corvallis

JACKLYN L. HALLOCK Portland

MORRIS K. CROTHERS Salem

RONALD M. SOMERS The Dalles

KESSLER R. CANNON Director

# ENVIRONMENTAL GUALITY COMMISSION

1234 S.W. MORRISON STREET · PORTLAND, ORE. 97205 · Telephone (503) 229-5696

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#### MEMORANDUM

То

: Environmental Quality Commission

From : Director

Subject: Agenda Item No. H, June 21, 1974 EQC Meeting

Fiscal Year 1975 Annual Water Strategy including Fiscal Year 1975 Sewage Works Construction Grant Priority List

#### Background

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#### Strategy Contents

The strategy document contains a brief assessment of water quality problems, a statement of general program strategy, a description of major program modules or functions, projected accomplishments and available resources for the next year and a series of inventory and priority listings.

There are two elements of the strategy which are worthy of special note.

First, the general program strategy lists the four most visible priorities as follows:

Agenda Item No. H June 21, 1974 EQC Meeting page 2

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In order to get as many projects started this year before costs go up further, the Department has not been approving grant increases for any project where the community has sufficient funds to cover cash flow needs. In essence, we are programming the increases to come from FY 1976 or later funds. The increases involved are the difference between the estimates which serve as a basis for grant award and the actual construction bids.

Agenda Item No. H June 21, 1974 EQC Meeting page 3

#### Director's Recommendation

Following receipt and consideration of public comments, it is recommended that the Commission approve the FY 1975 Annual State Water Strategy and adopt the revised FY 1975 priority list and project list for construction grants.

KESSLER R. CANNON Director

HLS:ss

6/12/74

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#### STATE OF OREGON

#### SECOND ANNUAL STATE WATER STRATEGY

### FY 1975

Pursuant to Sections of 106 and 303(e) of the Water Pollution Control Amendments of 1972

Department of Environmental Quality 1234 S. W. Morrison Street Portland, Oregon 97205

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#### INTRODUCTION

Section 106 of the Federal Water Pollution Control Act calls for submission of an annual State Water Strategy to the Environmental Protection Agency by June 15 as part of the grant application for federal assistance to support the water pollution control program of the Department of Environmental Quality.

This State Water Strategy statement concentrates on the priorities and activities of the forthcoming fiscal year: FY 1975. It includes a statewide assessment of water quality problems; listing of municipal and industrial dischargers; a listing of the priorities for construction grants and the anticipated outputs to be achieved and the expected resources - both federal and nonfederal - to be expended.

Persons using this strategy statement are reminded that, while based on law, it is not the law, nor is it a regulation mandated by the law. It is a management tool that the Director of DEQ uses to establish annual program objectives and accomplishments, allocate resources, and assess progress.

At the same time, it will ensure that program activities, by conforming to a single strategy, are consistent among each other. It will further serve as a means of promoting awareness and encouraging public participation.

Comments on the Strategy are welcome. They should be addressed to:

Mr. Kessler R. Cannon Director Department of Environmental Quality 1234 S. W. Morrison Street Portland, Oregon 97205

#### ASSESSMENT OF WATER QUALITY PROBLEMS AND CAUSES

#### Summary

The Federal Water Pollution Control Amendments of 1972 call for the achievement of a general level of water quality, everywhere in the Nation, that will support fishing and swimming by 1983. In terms of existing water quality, Oregon has in most waters already achieved this goal - a decade or more ahead of the rest of the country.

Point-source discharges in the State are reasonably controlled, with the treatment of such wastes being equal to or higher than EPA requirements in practically all areas. There still remains, however, substantial and widespread factors that significantly affect water quality. These include:

- Point sources improved controls are needed in many areas to correct localized problems or prevent deterioration of water quality.
- Non-point sources the extent of pollution from diffuse sources, such as silviculture, agriculture, construction, mining, and hydrologic modifications need to be defined.
- 3. Flow augmentation and regulation the flows of many State streams are either severely depleted or completely dried up annually through over-appropriations, diversions, or impoundments.

Essentially all the remaining serious water quality problems in Oregon are associated with the inadequate streamflows. Such problems are not susceptible to being solved by more stringent treatment requirements, but require flow augmentation to serve a broad array of beneficial uses.

#### Basin Assessments

A planning framework of 20 river basins has been established in the State using hydrologic boundaries (Attachment A). For purposes of this assessment, these basins have been grouped into five geographic areas. Specific water quality problems and causes are discussed below in general order of priority.

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#### Willamette Basin (Including Sandy Basin)

In 1938 when the State Sanitary Authority (predecessor to the Department of Environmental Quality) was created, the Willamette River was one of the most polluted waterways in the country. Today, as a result of years of effort and the expenditure of millions of dollars for pollution control, the Willamette River has been restored to a level of quality which supports fish life and intensive recreation.

Approximately 1.4 million people, or 2/3 of the State's population live, work and play in the Willamette Basin. The waste assimilative capacity of the Willamette River is totally utilized at present. Dissolved oxygen (DO) standards were exceeded on a few days during the Summer of 1973, therefore, maintenance of water quality at present levels will require reductions of present waste loads in order to stay within DO standards and future growth and development. The Willamette Basin thus remains as the highest priority area for water quality control purposes.

High water temperatures during low flow periods, along with high colliform counts, are the other serious water quality problems in the Willamette Basin. Temperature violations - resulting from both natural conditions and depleted streamflows - occur on the main stem Willamette River, the Calapooia, Molalla, and Pudding Rivers and all tributary streams which drain east from the Coast Range.

High coliform counts due to point source discharges are occurring in Scappoose and Columbia Sloughs, the Tualatin Rivers and tributaries, main stem Santiam River and the lower reaches of the South Santiam River. Land runoff is primarily responsible for coliform levels above standard on the lower reaches of the Clackamas, Coast Fork Willamette, Calapooia and McKenzie Rivers; as well as the Pudding, Molalla, Long Tom, Mary's, Luckimute, Rickreal, and the Yamhill Rivers and their tributaries.

Dissolved oxygen levels still fall below standards on the Tualatin River and tributary streams. Although turbidities are generally in compliance with standards, seasonal high turbidities from land runoff are common in most basin streams.

Coastal Basins (North Coast, Mid Coast, South Coast, Rogue and Umpqua Basins)

Water quality in the coastal basins is generally good. Water quality problems can be characterized as being somewhat local in nature and resulting primarily from land runoff, log handling, inadequately controlled point source discharges and low stream flows.

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Principal problem areas include:

- Neacoxie Creek Water temperature and dissolved oxygen do not meet accepted standards or criteria during low flow periods. This condition prevails throughout the length of the stream.
- Nehalem Bay Coliform levels exceed estuarine standards in Nehalem Bay. This condition may be attributable in part to waste discharges at Wheeler and Nehalem.
- Tillamook River Coliform levels are not acceptable in the lower reaches of Tillamook River.
- Nestucca River Coliform counts exceed acceptable levels from the town of Beaver on downstream to and including Nestucca Bay. Dissolved oxygen falls below the standard immediately below Cloverdale but is satisfactory in the estuary.
- South Umpqua Low dissolved oxygen and high coliform counts exist in the lower reach from Winston to mouth.
- Cow Creek, Elk Creek, and Calapooya Creek Dissolved oxygen and coliform levels are not meeting water quality standards during low stream flow periods.
- Coos Bay Substandard water quality exists in deadend Isthmus Slough. High temperatures result from low stream flows. Low DO levels occur as a result of log handling and storage.

Eastern Oregon Basins (Hood River, Deschutes, John Day, Umatilla, Walla Walla, Grande Ronde, Powder, Malheur and Owyhee Basins)

The water quality in river basins east of the Cascades is generally high, experiencing problems more from irrigation practices, agricultural activities and low stream flows than the more populated and industrialized Western Oregon Basins. Present efforts are directed toward preserving existing high quality waters. Principal problem areas include:

Deschutes River - Elevated stream temperatures and excessive aquatic growths during low flow periods.

Crooked River - Temperature, turbidity, and low flow problems occur throughout its reaches.

- Trout Creek This small tributary of the Deschutes suffers from high temperature, high coliform levels, and low flows.
- Upper John Day River Present water quality suffers from high temperatures and low flows due to natural conditions and heavy irrigation withdrawals. High coliform and phosphorous levels are occurring due to municipal waste discharges, land runoff, and irrigation return water.
- Umatilla High levels of coliform and turbidity occur from land runoff. This stream is dried up each summer due to irrigation uses.
- Grande Ronde Turbidity and coliform levels are high from land runoff. The summer flow is drastically rdcuced by irrigation uses resulting in sluggish, warm, algae laden waters.
- Malheur High summer temperatures result from low flows. Turbidity and coliform levels are high from land runoff and irrigation waste water. High nutrient levels contribute to poor water quality in the Snake River reservoirs.

#### Lower Columbia Basin (Including Lower Columbia River)

Principal problems in the Lower Columbia River are related to temperature, dissolved gas, and coliform bacteria below Portland. Temperature problems are largely natural. Thermal sources such as power plants are being subjected to stringent controls. Potential dissolved gas problem solutions are being evaluated by the Corps of Engineers. Completion of secondary treatment for sources of sewage discharged to the Columbia will result in a significant improvement in bacterial quality. Those streams in the Basin with water quality problems include:

- Lewis and Clark River Coliform levels do not meet standards in the area of Peterson Slough.
- Skipanon River Temperature and dissolved oxygen levels do not meet water quality standards during low flow periods and in the lower reaches of the stream.

South Central Basins (Malheur Lake, Goose and Summer Lakes, and Klamath Basin)

The desert areas of south Central Oregon are generally

characterized by a shortage of water. The Malheur Lake and Goose and Summer Lake Basins are relatively sparsely populated, therefore, water quality is minimally influenced by man's activities. The Klamath Basin is highly developed for irrigation agriculture. Irrigation return waters significantly affect water quality. Log handling which has extensively affected water quality of the Klamath River is still not adequately controlled. In general, most of the poor water quality is a natural phenomenon little subject to man's control. Major problem areas include:

- Sprague River Turbidity and coliform are seasonally high from land runoff. Low flows contribute to high temperatures during the summer.
- Klamath River Water manipulation for irrigation and hydroelectric power, plus decaying algae and wood debris from log handling operations results in a depletion of dissolved oxygen.

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#### General Program Strategy

In important respects, the FY 1975 Strategy constitutes a continuation of the Strategy for FY 1974. The commitments made in FY 74 are retained, as they provide the basic objectives toward which the water quality program is directed. The theme of water pollution control in FY 75, therefore, is a continued dedication of effort to the basic permit grant, and planning outputs needed to maintain and preserve Oregon's high levels of water quality. The four most visible priorities in the water program will be:

1. <u>Permit Issuance</u>. The goal of the Department is the issuance of all major NPDES permits and the drafting of all minor permits by December 31, 1974, and the completion of issuance of all NPDES permits before the end FY 75. Until after December 31, 1974, all available resources will be devoted to the permit issuance function. Other program efforts will be slighted in order to issue as many permits as possible prior to the December 1974 deadline.

2. Construction of Waste Treatment Facilities. A major emphasis in the early months of FY 75 will be on the awarding of federal construction grants for eligible municipal treatment works. The availability of federal funds will be the principal constraint upon the rate of sewage treatment works construction in Oregon. Needed industrial facilities are generally being constructed in a timely manner as needs are identified through the planning and permit issuance process.

3. <u>Planning</u>. The current planning effort will continue with the goal being to adopt water quality management plans for 20 designated basins prior to the end of FY 75.

4. <u>Compliance Monitoring</u>. After December 1974, the Department's compliance monitoring program will be accelerated by diversion of staff from issuance of permits to monitoring work.

#### Program Module Description

During FY 74 the Department was reorganized and decentralized by shifting substantial manpower to five regional offices. The process of adapting and adjusting to this new organizational structure will continue through FY 75. As a result, the program modules described below are somewhat different than those described in the FY 74 strategy.

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Permits. Oregon has had a statewide permit program in operation since January 1968. All major sources and most minor sources are presently covered by valid state permits. On September 26, 1973, EPA authorized DEQ to issue National Pollutant Discharge Elimination System (NPDES) permits pursuant to Section 402 of the Federal Water Pollution Control Act Amendments of 1972 (the "Act"). Under NPDES, permits are issued to all point-source dischargers, stating the limits of allowable discharge consistent with regulations adopted pursuant to the Act.

The Department's strategy is the issuance of all major NPDES permits and the drafting of all minor permits by December 31, 1974, and the completion of issuance of all NPDES permits before the end of FY 75. This objective will require substantial assistance from the Department's newly formed regional offices for review of applications, drafting of permits, fact sheets and notices and completing numerous procedural requirements.

Municipal Facilities Construction, Operation, Maintenance, and Training. A major objective in the early months of FY 75 will be the awarding of construction grants to priority projects. Every effort will be made to gear up and effect review and processing procedures so that a maximum number of priority projects can be readied for grant awards and the construction of needed facilities can be initiated with minimum delay.

A second objective is to secure adequate operation and maintenance of facilities constructed. The operation and maintenance program will be used to determine which plants currently operating are not in compliance with standards and to ascertain what is required to bring them into compliance. This effort will focus on priority basins and on plants where the required degree of improvement can be achieved without additional capital investment. Manpower training programs will be conducted periodically to support the operation and maintenance program.

Planning and Water Quality Standards. The interagency review of 20 preliminary basin plans, plus public hearings, will be completed by mid-fiscal year, and the submittal and approval of all 303 plans will be completed by the end of FY 75. The major thrust of this planning effort is to establish the framework for implementation of activities in the areas of permitting, construction grants, planning, monitoring, and water quality standards during FY 76-83.

The initial basin plans focus primarily on point source controls. Knowledge of the formation, extent, and effects of non point source (NPS) pollution in Oregon is limited, therefore, the Department will begin to correct the informational deficiencies surrounding NPS pollution during FY 75.

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Subject to approval of federal funding, areawide planning efforts (under Section 208 PL 92-500) will be initiated in three areas: The Portland Urbanizing Area, the Salem Urbanizing Area, and the Eugene-Springfield Urbanizing Area.

Facilities Plans (Step 1 or 201 Plans) will receive emphasis during FY 75, so that construction of treatment works can proceed expeditiously in the future. Planning for the cost effectiveness and technical effectiveness of municipal waste treatment facilities will be encouraged.

Monitoring. The fundamental objectives of the monitoring program are to provide an understanding of the water quality conditions within the state, to support the pollution control activities of the Department, and to assess the effectiveness of those activities in terms of maintenance and improvement of water quality.

Based upon the monitoring needs identified in the 20 basin plans and available resources, a statewide monitoring strategy has been developed, which addresses the following monitoring functions: A primary fixed-station monitoring network, intensive surveys, compliance monitoring, laboratory support and quality assurance, toxic pollutant monitoring, annual data analysis and report, and groundwater monitoring.

<sup>\*</sup>Priority will also be given to compliance monitoring to provide the operational information necessary to detect unknown waste sources, assess compliance with permit conditions, assess the water quality effects of discharges, develop data for enforcement actions, and validate self-monitoring reports.

Enforcement. Enforcement of permit conditions will be strengthened during FY 75. As permit conditions and implementation schedules come into effect, enforcement activities will emphasize:

1. Identification of violations of discharge conditions or schedules of compliance; and initiation of proceedings to correct and/or penalize these violations.

2. A statistically significant review of discharger monitoring reports.

3. Selected audit, through effluent sampling, of discharger monitoring reports.

Other Program Efforts. A number of activities are conducted by Department staff which support the Department's Water Quality Control Program. These include technical assistance, review of waste control facility plans, and complaint investigations.

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### Department of Environmental Quality

### WATER QUALITY PROGRAM

### Output Estimates

Program Element	Start Level	First <u>Q</u> uarter	Second Quarter	Third Quarter	Fourth Quarter	Total
Permits						
Industrial Permits Issued/Certified:		•				
Major	26	5	-	-	~	31
Minor	73	123	122	122	-	440
Municipal Permits Issued/Certified:						-
Major	14	29	. 1	· –	-	- 44
Minor	54	65	65	-	-	184
Agricultural Permits Issued/Certified:	2	13	15	15	15	60
Federal Permits Certified:				·		
Major	2	-	1	-	1	4
Minor	17	11	-	 — .	-	28
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# Department of Environmental Quality

WATER QUALITY PROGRAM

Output Estimates

Program Element	Start Level	First <u>Q</u> uarter	Second <u>Q</u> uarter	Third Quarter	Fourth Quarter	Total	
Municipal Facilities	N.						
Construction Grants:							
FY 75 Dollars		16,180,000	12,033,000	4,011,000	1,912,700	34,136,700	
FY 75 No. of Grants		19	9	6	l	35	
FY 76 Dollars		_	-	8,600,000	8;600,000	17,200,000	-
FY 76 No. of Grants		· _		15	15	30	
Operation and Maintenance Surveys		20	20	20	20	80	-
No. of Operators Trained							· ·
Entry Level	· ·			100		100	· .
Upgrade				50	50	100	·
Operators Certified (Voluntary)							
Entry Level		·			75	75	_
Upgrade	· ·				145	145	

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## Department of Environmental Quality

### WATER QUALITY PROGRAM

Output Estimates

Program Element	Start Level	First Quarter	Second Quarter	Third Quarter	Fourth Quarter	Total
rigian bienent	TEAET	Quarter	Yuar cer	Yuar cer	- Yaar cer	10041
Planning and Standards					•	
303(e) Basin Plans submitted for EPA approval	0 (No.)	0	. 0	Ó	20	20 (All)
Monitoring						
No. of Permit Compliance Monitoring Surveys/Inspections						
Major Minor		21 156	21 156	16 156	17 156	75 - 624
WQL segments where load allocations will be established (by name)		·			· 1	l (Willamette
No. of segments to be studied in more detail relative to point or non-point sources (intensive surveys) (specify name or attach list)						3 (Marys R., Bear Creek Crooked R.
Primary Monitoring Network:						
No. Chemical/Physical Stations Sampled No. Biological Stations Sampled		30 10	30 10	30 10	30 . 10	120 40
Enforcement	<u>.</u>					
No. of Civil Penalties No. of Administrative Orders Issued No. of Court Suits Initiated No. of Court Suits Resolved	·	3	3	3	3	12 1 1 0
				•		

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## Allocation of Projected Water Quality Resources by Program Module Fy 75

	•	•
	FTE	Projected
Module	Positions	Expenditures
Permits	27	\$ 449,276
Municipal Facilities	9	162,439
Planning & Standards	5	97,745
Monitoring	21	312,158
Enforcement	4.4	96,182
Other Program Efforts	3	48,300
Sub Total	69.4	\$1,166,100
Projected Fund Sour	ces	
Federal	\$492,900	
State	673,200	· .
Indirect Costs 38%		443,118
Total	······································	\$1,609,218
Projected Fund Sour	ces	
Federal Funds	\$680,200	
State Funds	929,018	· · ·

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Projected Needs for Additional Resources

At present, permit, monitoring and surveillance activities are being impaired by lack of funding for acquisition of motor vehicles for field personnel and needed sampling and laboratory equipment as follows:

1.	Fifteen vehicles	\$ 40,788
	3 Plymouth Satellite Station Wagons @ \$2,961	
	7 Chevrolet Vega Station Wagons @ \$2,750	
	5 Dart Sedans @ \$2,531	
2.	Infra-Red Spectrophometer	26,140
з.	GC/MS System, Model 1015C	·28,800
4.	Cameras - 4 @ \$250 °	1,000
5.	Isco Sewage Sampler, Model 1391 X - 4 @ \$1300	5,200
6.	Microscope Accessories	300
7.	Bottle, round wide-mouth with screw top	106
	15 doz. @ \$7.08/doz.	
8.	Gunwale Winch - Wildoo Instruments	- 96
9.	Foerst Electric Centrifuge Implement, 1959 Model	297
10.	Core Sampler for use on mudflats	90
11.	Wildco Core Squeezer, Model #2212	96
12.	Scanning X-Ray Fluoresence Spectrometer	51,195
13.	Graphic Preparation Equipment	321
14.	Office Furniture	8,060

GRAND TOTAL

\$162,489

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### INVENTORY OF LAKES

TOTAL	NUMBER OF	F PUBLICLY OWNED FRESH WATER LAKES	Unknown
TOTAL	NUMBER OF	F SIGNIFICANT LAKES	130
	NUMBER OF	SIGNIFICANT LAKES EXHIBITING HEAVY NATURAL ENRICHMENT	2
	NUMBER OF	SIGNIFICANT LAKES EXHIBITING MODERATE NATURAL ENRICHMENT	54
	NUMBER OF	F SIGNIFICANT LAKES EXHIBITING NO NOTICEABLE ENRICHMENT	25
	NUMBER OF	SIGNIFICANT LAKES FOR WHICH EUTROPHICATION STATUS IS NOT KNOWN	49
TOTAL	AREA OF 1	PUBLICLY OWNED FRESH WATER LAKES	est. 250,000 acres
TOTAL	AREA OF S	SIGNIFICANT LAKES	est. 230,000 acres
	AREA OF S	SIGNIFICANT LAKES EXHIBITING HEAVY & MODERATE NATURAL ENRICHMENT SIGNIFICANT LAKES EXHIBITING NO NOTICEABLE EUTROPHY SIGNIFICANT LAKES FOR WHICH EUTROPHICATION STATUS IS NOT KNOWN	est. 170,000 acres est. 60,000 acres est. 20,000 acres

#### PRIORITY AND CONTROL ACTION LISTINGS

The required lists - stream segment ranking, municipal discharge inventory, and industrial discharge inventory - are described below. The specific listings follow.

#### Basin and Stream Segment Ranking (Attachment B)

To indicate the statewide geographical priorities, 20 river basins and 77 stream segments are ranked in priority order, taking into account presently available information relative to the severity of pollution problems, population affected, need for preservation of high-quality waters, and state and national priorities. These rankings generally govern the development of plans, construction of publicly-owned treatment works, issuance of permits, monitoring and surveillance, and other program activities.

#### Municipal Discharge Inventory (Attachment C)

The significant municipal dischargers in the state are ranked in priority order according to the need for a specific control action - construction grant award or permit issuance - and the seriousness of the water quality problem caused by the discharger. The updated sewage works construction grants priority list for FY 75 is also included.

#### Industrial Discharge Inventory (Attachment D)

The known industrial dischargers in the state have been ranked in a priority order for issuance of NPDES permits. Dischargers are generally ranked with largest or most significant discharges affecting water quality first and the discharges of least known significance last.

#### Miscellaneous Discharge Inventory (Attachment E)

DEQ records indicate a number of sources which do not presently discharge wastes to public waters but which may be required to obtain and maintain state permits. Further investigation of these sources may reveal the need for NPDES permits in some cases.

#### Work Plan for NPDES permit Drafting (Attachment F)

The table indicates the workload for each DEQ Regional Office and the scheduling (monthly) of municipal and industrial permits to be drafted. This is an in-house management tool only and not a priority list for the issuance of permits.

#### OREGON'S CONTINUING PLANNING PROCESS

Oregon's Continuing Planning Process was submitted to EPA on February 15, 1973 and approved by EPA on July 17, 1973. No revisions to the state's Continuing Planning Process are being proposed at this time. The basin plans are currently in draft stage and being reviewed by DEQ. Adoption is expected prior to the end of FY 75.

Revisions to the Continuing Planning Process will be submitted with the initial State Water Strategy by April 15, 1975, and will reflect adopted changes in planning methodology nonpoint source control, flow augmentation, and possible revision of water quality standards.

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### RIVER BASIN PRIORITIES

1.	Willamette Basin
2.	South Coast Basin
3.	Mid Coast Basin
4.	Deschutes Basin
` 5.	John Day Basin
6.	Umpqua Basin
7.	Rogue Basin
8.	Hood Basin
9.	Umatilla Basin
10.	Grande Ronde Basin
11.	North Coast Basin
12.	Walla Walla Basin
13.	Malheur Basin
14.	Powder Basin
15.	Sandy Basin
16.	Lower Columbia Basin
17.	Klamath Basin
18.	Malheur Lake Basin
19.	Goose and Summer Lakes Basin
20.	Owyhee Basin

### STREAM SEGMENT RANKING

Number	•	Name of Segment (*)
1	· · ·	Tualatin River
2		Willamette River
. 3		Coos Bay
4		Deschutes River
5	· .	South Umpqua River
6		Umpqua and North Umpqua River
7		Rogue River
8		Bear Creek
9		Columbia River
10		John Day River
11		Grande Ronde River
12		Sandy River
13		Skipanon River
14		Necanicum River
15		Neacoxie Creek
16		Nehalem River
17	×	Nehalem Bay
18		Wilson River
19		Trask River
20		Tillamook River
21		Tillamook Bay
22	· · ·	Nestucca River
	• •	

(\*) Named segment includes tributaries thereto unless such tributaries are otherwise listed.

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Number	Name of Segment
23	Netarts Bay
24	Siuslaw River
25	Chetco River and Chetco Cove
26	Coquille River
27	South Coquille River
28	Yaquina River
29	South Yamhill River
30	Mill Creek
31	North Yamhill River
32	Yamhill River
33	Pudding River
34	Molalla River
35	South Santiam River
36	Santiam and North Santiam River
37	Pacific Ocean
38	Coast Fork Willamette River
39	Middle Fork Willamette River
40	Clackamas River
41	McKenzie River
42	Rickreall Creek
43	Luckiamute River
44	Marys River
45	Calapooia River
46	Long Tom River
47	Columbia Slough

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Number	Name of Segment
48	Hood River
49	Umatilla River
50	Klamath River
51	Sprague River
52	Lost River
53	Williamson River
54	Snake River
55	Silvies River
56	Salmon River
57	Alsea River
58	Lower Umpqua River
59	Lewis and Clark River
60 .	Klaskanine River
61	White River
62	Warm Springs River
63	Crooked River
64	Metolius River
65	Spring River
66	Fall River
67	Little Deschutes River
68	North Fork John Day River
69	South Fork John Day River
70	Walla Walla River
71	Powder River
72	Wallowa River

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Number	Name of Segment
73	Owyhee River
74	Silver River
75	Donner and Blitzen River
76	Chewaucan River
77	Thomas Creek

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#### NAME

#### LOCATION

Foster-Midway Corvallis Salem-Willow Lake Cottage Grove Maupin Winston Riddle Glendale Glide-Idelyld Area Sutherlin Butte Falls Gold Hill Rufus Clatskanie Wauna-Westport John DAy Mt. Vernon Union Government Camp Charleston S.D. Fruitdale-Harbeck The Dalles-Eastside Portland Port of Astoria Cloverdale S.D. Pacific City Netarts-Oceanside S.D. Jordan Valley Mapleton Lafayette Turner Molalla Donald Harbor S.D. Lebanon Mill City Rockaway Toledo Sublimity-Stayton Aurora Fall City Gleneden Lincoln City Twin Rocks S.D. Monmouth-Independence Bonanza

Foster-Midway Corvallis Salem Cottage Grove Maupin Winston Riddle Glendale Idelyld Park Sutherlin Butte Falls Gold Hill Rufus Clatskanie Clatsop County John Day Mt. Vernon Union Government Camp Coos County Fruitdale-Harbeck The Dalles Portland Astoria Cloverdale Pacific City Tillamook County Jordan Valley Mapleton Lafayette Turner Molalla Donald Brookings Lebanon Mill City Rockaway Toledo Stayton Aurora Fall City Gleneden Lincoln City Monmouth

#### STREAM

Willamette Willamette Deschutes S. Umpqua R. Cow Creek Cow Creek

Rogue R.

Clatskanie John Day R. Camp Creek Columbia R. Columbia R. Nestucca R. Subsurface

Yamhill R. Mill Cr. Bear Creek

S.Santiam R.

Clear Lake Yaquina R. Santiam R.

Schooner Cr. Watesco Cr. Ash Creek Lost R.

#### C-1

Bonanza

#### NAME

#### LOCATION

Eugene-Springfield Chiloquin Huntington Unity Hines Cave Junction Shady Cove Merlin-Col. Valley BCVSA-White City Mosier Boardman Long Creek Corvallis Airport Corvallis Mobile Ct. Albany West Linn-Willam. Clackamas Co. S.D. Culver Terrebonne Metolius Bend Umatilla-McNary Gresham Multnomah Co. - Inverness Columbia City Aumsville Port of Tillamook Bay Yamhill Silverton Scotts Mill Brownsville Veneta Modoc Point Portland Coburg Tangent Eagle Point Elgin Dufur Eugene-East Side La Grande Dayton Gervais Detroit Barlow Juntura Baker

Chiloquin Huntington Unity Hines . Cave Junction Shady Cove Grants Pass White City Mosier Boardman Long Creek Corvallis Corvallis Albany West Linn Culver Terrebonne Metolius Bend Umatilla Gresham Portland Columbia City Aumsville Tillamook Yamhill Silverton Silverton Brownsville Veneta Modoc Point Tryon Creek Coburg Tangent Eagle Point Elgin Dufur Eugene La Grande Dayton Gervais Detroit Barlow Juntura Baker

#### STREAM

Willamette Williamson Burnt R. Job Cr. Land Disposal Sucker Cr. Roque R.

Columbia R.

Willamette Oak Creek Willamette Willamette

Lava Holes Columbia R. Columbia R. Columbia R.

Beaver Creek Trask R. Yamhill Cr. Silver Cr.

Calapooya Long Tom R.

Willamette

Little Butte Grande Ronde 15-Mile Creek Willamette Mill Creek Yamhill R. Pudding R.

Powder R.

#### NAME

#### LOCATION

Portland

Portland-Gertz Schmeer Florence Redwood S.D. Gold Hill Portland-Col. Blvd. Pendleton Arlington Gold Beach Coos Bay-No.1 Coos Bay-No. 2 North Tillamook S.A. Bly Roque River Yachats Seneca Newport Bunker Hill S.D. Eastside Winchester Bay S.D. McMinnville Prineville Milwaukie Hillsboro-Rock Cr. USA Sunset USA Sherwood Sweet Home USA Fanno Creek **USA** Forest Grove USA Cornelius Wood Village Ashland Depoe Bay S.D. USA Durham Wasco Madras Hammond Orient School Medford Dundee Jacksonville Port of Portland Klamath Falls Hillsboro-West Side USA Aloha Oak Lodge S.D. West Linn - Bolton Cedar Hills

Florence Grants Pass Gold Hill Portland Pendleton Arlington Gold Beach Coos Bay Coos Bay Nehalem Bly Roque River **Yachats** Seneca Newport Coos Bay Eastside Reedsport McMinnville Prineville Milwaukie Hillsboro Beaverton Sherwood Sweet Home Beaverton Forest Grove Cornelius Ashland Depoe Bay Durham Wasco Madras Hammond Gresham Medford Dundee Jacksonville Portland Klamath Falls Hillsboro Aloha Milwaukie West Linn Portland

#### STREAM

Columbia R. Umatilla R.

Columbia R. Riley Cr. Coos Bay Coos Bay

Pacific Coos Bay Coos Bay

Yamhill R. Crooked R. Willamette Rock Creek Cedar Mill Cedar Cr. S. Santiam Fanno Cr. Tualatin R. Tualatin R. Cr. 2 Col. Ashland Cr.

Tualatin R. Dry Creek

Johnson Creek Rogue R. Willamette Daisy Creek Columbia R. L Ewauna Tualatin R. Beaverton Willamette Willamette Beaverton Cr.

C~3

#### NAME

#### LOCATION

Roseburg Hood River Grants Pass Junction City Oregon City Hermiston Canby USA Metzger S. Suburban S.D. St. Helens Ontario Beaverton North Bend Dallas Astoria USA Tigard Warrenton Burns Tillamook Philomath Tri City S.D. Seaside North Roseburg S.D. Newberg Coquille Woodburn Reedsport Lakeview Powers Carlton Canyonville Pilot Rock Heppner Brookings Enterprise Milton-Freewater Nyssa Vernonia Joseph Prairie City Vale Sheridan Klamath Falls Air Wilsonville Troutdale Sandy

Roseburg Hood River Grants Pass Junction City Oregon City Hermiston Canby Metzger Klamath Falls St.Helens Ontario Beaverton North Bend Dallas Astoria Tigard Warrenton Burns Tillamook Philomath Myrtle Creek Seaside Roseburg Newberg Coquille Woodburn Reedsport Lakeview Powers Carlton Canyonville Pilot Rock Heppner Brookings Enterprise Milton-Freewater Nyssa Vernonia Joseph Prairie City Vale Sheridan Klamath Falls Wilsonville Troutdale Sandy

#### STREAM

S. Umpqua R. Columbia R. Rogue R. Flat Cr. Willamette Umatilla R. Willamette Fanno Cr. L Ewauna Columbia R. Malheur R.

Coos Bay Rickreall Columbia R. Fanno Cr. Columbia E.

Trask R. Marys R. S. Umpqua R. Necanicum S. Umpqua R. Willamette Coquille R. Pudding R. Umpqua R. Deadman Cr. S. Coquille N. Yamhill S. Umpqua Birch Cr. Willow Cr. Chetco Cov. Wallowa R.

Snake R. Nehalem R. Prairie Cr. John Day R. Malheur R. S. Yamhill Lost R. Willamette Sandy R. Tickle Cr.

# NAME

#### LOCATION

Cascade Locks Cannon Beach Bandon Oakridge Salem-West Valsetz Estacada Inn at Otter Crest Myrtle Point Mt. Angel Somerset West Jefferson Hayden Island No. 2 Rainier Parkdale S.D. Myrtle Creek Drain Dammasch State Hosp. Tualatin Tektronix - Dom. Lowell Timberline Rim Harrisburg Central Linn School Stanfield Bay City Willamina Tonque Point Oak Hills King City Green S.D. Garibaldi Adair Air Force Base Heintz Const. Co. Portland Mob. Hm. Ct. Odell S.D. Illahe Hills Creswell Emigrant Lake Park Wallowa Fossil Chemawa Indian School Athena Yoncalla USA Banks Malin Lane Comm. College

Cascade Locks Cannon Beach Bandon Oakridge Salem Valsetz Estacada Otter Rock Myrtle Point Mt. Angel Portland Jefferson Portland Rainier Parkdale Myrtle Creek Drain Wilsonville Tualatin Beaverton Lowell Brightwood Harrisburg Halsey Stanfield Bay City Willamina Astoria Beaverton King City Roseburg Garibaldi Corvallis Newport Portland Odell Salem Creswell Ashland Wallowa Fossil Chemawa Athena Yoncalla Banks Malin Eugene

#### STREAM

Columbia R. Elk Creek Coquille R. Willamette Willamette Valsetz Clackamas Pacific S. Coquille Pudding R. Rock Cr. Santiam R. Oregon Slough Columbia R. Trout Cr. Myrtle Cr. Elk Cr. Corral Cr. Tualatin R. Beaverton Willamette Sandy R. Willamette Spoon Cr. Umatilla R. Tillamook Willamina Columbia R. Willow Cr. Tualatin R. S. Umpqua R. Tillamook Slo. 2 Will. Thiel Cr. Columbia S. Odell Cr. Willamette Camas Slough Wallowa R. Butte Cr. L Labish Wildhorse

Ditch Willamette

Dairy Cr.

Yoncalla Cr.

### NAME

#### LOCATION

Port Orford Merrill Echo Oakland Halfway Salishan Prop. Marylhurst Weyerhaeuser Co.-Dom. Weston Southwood Park S.D. Reynolds Metals Co. Pixieland Corp. Halsey Fishhawk Lake Rec. Amity Wedderburn S.D. Pier Point Inn Hines Lumber - Dom. Knoll Terrace Pk. Siletz Eola Village Country Squire Motel Condon **USA** Gaston Timberline Lodge Scio Primate Center Gilchrist Timber-Dom. Crown Zellerbach Camp Angell Timberlake Job Corps Shoreline S.D. Riverview Mob. Hm. Riverview Heights River Bend Mob. Hm. North Powder Mountain S. Air Pk. Moro Monroe Wolf Creek Job Corps Rice Hill Propco Mt. Hood Meadows Kah-Nee-Ta Chatnicka Heights Century Meadows Subd. Brownsville-No. 1

Port Orford Merrill Echo Oakland Halfway Gleneden Beach Marylhurst Klamath Falls Weston Portland Troutdale Otis Halsey Clat. & Colum. Co. Amity Wedderburn Florence Westfir Corvallis Siletz McMinnville Eugene Condon Gaston Mt. Hood Scio Beaverton Gilchrist Wauna Lincoln Co. Clackamas Co. Portland Carver Albany Carver North Powder Portland Moro Monroe Douglas Co. Yoncalla Portland Mt. Hood Warm Springs Salem Aurora Brownsville

#### STREAM

Garrison L. Lost R. Umatilla R. Calapooya Pine Cr. Siletz Bay Willamette Klamath R. Pine Cr. Fanno Cr. Cr. 1 Colum. Salmon R. Muddy Cr. Rock Cr. Ash Swale Pacific Siuslaw R. N. Fork Wil. Frazier Cr. Siletz R. S. Yamhill Lttl Muddy Condon Can. Tualatin R. Salmon R. Thomas Cr.

Columbia R. Big Cr. Clackamas Skipanon R. Clackamas Willamette Clackamas North Powder Col. Slough Dry Cr. Long Tom R. Little R. Yoncalla Cr. Col. Slough E. Hood R. Warm Springs Glenn Cr. Willamette Calapooya

#### NAME

#### LOCATION

Union Cr. Campground Pleasant Valley School Panavista Subd. Mt. Hood Golf Course Mt. Hebo Air Force Milo Academy Fleming Jr. High School Driftwood Shores Inc. Camp Lane American Can Tiller Ranger Station Willamette Lutheran Sunset Bay State Pk. Stayton Canning Co. South Umpqua Hi School Skyline West S.D. Siletz Keys S.D. River Haven Mob. Est. Ramada Inn Pioneer Villa Pineway Apartments Mt. Hood Golf Club Tr. Laurelwood Academy Henley High School Jubitz Truck Station Fir Cove Sanitation Eugene Airport Douglas High School Dikeside Moorage Columbia Way Court Lafayette Trappist Knoxtown S.D. Twin Oaks School Tangent Elem. School Stuckey Pecan Shop Stephenson School Shady Vista Mob. Pk. Sauvie Isl. Moorage Royal Highlands Subd. River Vill. Mob. Hm. Ranch Motel Pacific High School Olney School Neskowin Lodge Millersburg School Lowell Park Goshen Elem. School

Baker Co. Portland Portland Wemme Hebo Milo Grants Pass Florence Lane Co. Halsey Douglas Co. Salem Coos Bay Brooks Myrtle Cr. Corvallis Lincoln Co. Grants Pass Tualatin Halsey Lebanon Clackamas Co. Gaston Klamath Falls Portland Eugene Eugene Winston Scappoose Portland Lafayette Wedderburn Eugene Tangent Halsey Portland Shady Cove Sauvie Island Portland Wilsonville Yoncalla Port Orford Astoria Neskowin Albany Lane Co. Springfield

# STREAM

Mason Dam Kelly Cr. Cedar Mill Salmon R. Pollard Cr. S. Umpqua R. Harris Cr. Siuslaw R. Siuslaw R. Willamette S. Umpqua R. Clear Lake Pacific Fitzpatric S. Umpqua R. Oak Cr. Siletz Bay Roque R. Tualatin R. Courtney Cr. S. Santiam Salmon R. Tualatin R. Lost R. Col. Slough Willamette Clear Lake S. Umpqua R. Columbia R. Col. Slough Cr.-Yamhill Cr. to Paci. Spencer Cr. L. Creek Courtney Cr. Tryon Cr. Cusey Cr. Mult. Chan. Creek Willamette Yoncalla Cr. Cr.-Pacific Clatskanie Trask R. Crooks Cr. Willamette Wild Hog Cr.

# NAME

#### LOCATION

Diamond Hill Burright Subdivision Bullards Beach Bonanza School A P Industries Wheeler Hiatt Apartments Lincoln Co. School Sportsmans Park 3 McKenzie Laundromat Manzanita School Central Linn School Diamond Lake Eddys Motel Central Oregon College Zig Zag Cond. Willow Is. Mob. Est. Western Modular Home Surfpoint Inn Steamboat Ranger Sta. Siletz River Estates Royal Motor Inn Rogue River Mob. Hm. Rancho Klamath Falls Portland Meadows Apt. Peerless Truck & Tr. Klamath Agency Exposition Center Elkton Crestellyn Acres Camelot Mobile Res. B K Builders Auckland Moorage Adrian

Eugene Portland Coos Co. Bonanza Portland Wheeler Bend Newport Wasco Co. Depoe Bay Josephine Co. Halsey Diamond Lake The Dalles Bend Clackamas Co. Lake Oswego Salem Depoe Bay Douglas Co. Lincoln Co. Depoe Bay Grants Pass Klamath Falls Portland Tualatin Klamath Agency Portland Elkton Corvallis Corvallis Dexter Portland Adrian

#### STREAM

Ltl Muddy Mitchell Cr. Coquille R. Lost R. Col. Slough Nehalem R. Drill Hole Olalla Cr.

Pacific Oc.

Spoon Cr.

Drain Hole

Mill Cr. Pacific

Pacific

Tualatin R. Klamath L. Col. Slough

# NEEDS PRIORITY RANKING CRITERIA

Sewerage Works Construction Grants and Loans

Point Assignment	Poin Cate	t gorie	<u>s</u>
	1.	Need	
300		А.	Health Hazard I - documented and certified existing emergency health hazard.
250		в.	Required by EQC or EPA order.
		c.	Required by permit - compliance schedule.
		D.	Required by standard changes.
		Ε.	Health hazard II - documented but not certified under ORS 224; existing hazard to recreation, fishing, shellfish or water supplies.
200		F.	Elimination of interim facility.
		.G.	Improvement of performance.
150		H.	Potential health hazard.
		I,	Expansion for future.
77 max.	2.		am segment - ranked in reverse order to shown in "Annual State Strategy Program, 5".
	3.	Proj	ect type.
50		<b>A.</b>	Sewage treatment plant including sewer system rehabilitation as shown by evaluation and analysis.
40		в.	Interceptor sewers, pumping stations, pressure sewers.

# NEEDS PRIORITY RANKING

Applicant	Environmental Points (A)	River Segment Points (B)	Project Type Points (D)	Total Points	Priority Ranking
Portland	300	69	40	409	1
Florence N. Int.	300	54	40	394	2
Foster-Midway	300	43	40	. 383	3
Corvallis - STP	250	76	50	376	4
Salem – STP	250	76	50	<b>37</b> 6	5
Cottage Grove	250	76	50	376	6
laupin	250	- 74	50	374	7
Redmond	250	74	50	374	8
linston-Dillard	250	73	50	373	9
tiddle	250	73	50	373	10
lendale	250	73	50	373	11
Glide-Idelyld	250	72	50	372	12
Sutherlin	250	72	50	372	13
Redwood S. D.	250	71	50	371	14
Butte Falls	250	71	50	371	15
Gold Hill	250	71	50	371	16
Rufus	250	69	50	369	17
latskanie	250	69	50	369	18
launa-Westport	250	69	50	369	19
lohn Day	250	68	50	368	20
1t. Vernon	250	63	50	368	21
Inion	250	67	50	367	22
.ake Oswego (Willamette- Marylhurst)	250 .	76	40	366	23

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Applicant	Environmental Points (A)	River Segment Points (B)	Project Type Points (D)	Total Points	Priority Ranking
	050		· ø		04
Government Camp S. D.	250	66	50	366	24
Charleston S. D.	250	75	.40	365	25
Bear Creek Valley Sanitary Authority (South Medford)	250	71	40	361	26
Fruitdale-Harbeck	250	71	40	361	27
The Dalles-Eastside	250	69	40	359	28
Portland-S.E. Relieving	250	69	40	359	29
Port of Astoria	250	69	40	359	30
Cloverdale S. D.	250	56	50	356	31
Pacific City	250	56	50	356	32
Netarts-Oceanside S.D.	250	55	50	355	33
Jordan Valley	300	5	50	355	34
Mapleton	250	54	50	354	35
Lafayette	250	49	50	349	36
Turner	250	48	. 50	348	37
Mollala	250	45	50	345	38
Donald	250	45	50	345	39
Harbor S. D.	250	53	40	343	40
Lebanon	250	43	50	343	41
Mill City	250	42	50	342	42
Rockaway	250	41	50	341	43
Toledo	250	50	40	340	44
Sublimity-Stayton	250	48	40	338	45
Aurora	250	45	40	335	46
Fall City	250	35	50	335	47
Gleneden S. D.	250	41	40	331	48

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Applicant	Environmental Points (A)	River Segment Points (B)	Project Type Points (D)	Total Points	Priority Ranking
Lincoln City	250	41	40	331	49
Twin Rocks S. D.	250	41	40	331	50
Monmouth-Independence	200	76	50	326	51
Bonanza	250	26	50	326	52 -
Eugene-Springfield - STP	200	. 76	· 50	326	53
Chiloquin	250	25	50	325	54
Huntington	250	24	50 .	324	55
Unity	250	24	50 <sup>°</sup>	324	56
Hines	250	23	50	323	57
Cave Junction	200	71	50	321	58
Shady Cove	200	71	50	321	59
Merlin-Col. Valley	200	71	50	321	60
Bear Creek Valley Sanitary Authority (White City)	200	71	50	321	61
Mosier	200	69	50	319	62
Boardman	200	69	50	319	63
Long Creek	200	68	50	318	64
U.S.A. (Willow Creek)	200	77	40	317	65
Corvallis (Airport)	200	76	40	316	66
Corvallis (Mobile Court)	200	76	40	316 <sup>·</sup>	67
Albany - N.E. Int.	200	76	40	316	68
West Linn - Lower Tualatin	200	76	40	316	69
Clackamas Co. S. D. # 1	200	76	40	316	70
Lake Oswego (Lakeview)	200	76	40	316	71
Lake Oswego (Evergreen)	200	76	40	315	72
Culver	250	15	50	315	73

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Applicant	Environmental Points (A)	River Segment Points (B)	Project Type Points (D)	Total Points	Priority Ranking
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Terrebonne	250	15	50	315	74
Metolius	250	15	50	315	75
Bend - E. Pilot Butte	200	74	40	314	76
Umatilla - McNary	200	69	40	309	77
Gresham - Ruby Junction	200	69	40	309	78
Multnomah County	200	69	40	309	79
Columbia City	200	69	40	<b>30</b> 9	80
Aumsville	200	48	50	298	81
Port of Tillamook Bay	200	57	40	297	82
Yamhill	200	47	50	297	83
Silverton	200	45	<b>50</b> ·	295	84
Scotts Mills	200	45	50	295	85
Brownsville	200	33	50	283	86
Veneta	200	32	50	282	87
Modoc Point	. 200	28	50	278	88
Portland - Tryon S.T.P.	150	76	50	<b>27</b> 6	89
Coburg	150	76	50	276	90
Tangent	150	76	50	276	91
Eagle Point	150	71	50	271	92
Elgin	150	67	50	267	93
Dufur	150	66	50	266	94
Eugene – E. Side	150	76	40	266	95
LaGrande-Island City	150	67	40	257	. 96
Dayton	150	46	50	246	97
Gervais	150	45	50	245	98

Applicant	Environmental Points (A)	, River Segment Points (B)	Project Type Points (D)	Total Points	Priority Ranking
· · · · · · · · · · · · · · · · · · ·		- :		-	
Detroit	150	42	50	242	99
Barlow	150	44	44	234	100
Juntura	150	23	50	223	101
Baker	150	7 .	50	207	102
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# PROJECT LIST - CONSTRUCTION GRANTS

<b>D 1 1 1 1</b>			3		iminary I, EPA			<b>ب</b> و	-	·P&S Step II,			4		ruction III, EPA	•		<del>.</del>	Cumulative
Priority Panking	Municipality	Project	Project Cost	•		Cost	Grant	FY	Start	Complete	Cost	Grant	FY	Start	Complete	Cost	EPA Grant	FY	Grant Amt.
1 2 3 4 5 6 7 8 9 0 1 2 3 4 5 6 7 8 9 0 1 2 3 4 5 C 7 8 9 0 1 2 3 4 5 C 7 8 9 0 1 2 2 2 3	Florence Fostor-Midway Corvallis Salem Cottage Grove Taudin Permond Winsten-Dillard Riddle Glencale Glids-Idelyld Sutcenlin Resuced S. D. Butte Falls Golu Hill Rufus Clatskanie Wauna-Westport John Lay-Canyon City Mt. Vermon Union	INT INT STP exp STP exp STP exp STP exp STP&INT STPAINT STP exp STPAINT STP exp STPAINT STP exp STPAINT STP exp STPAINT STP exp STPAINT STPAINT STPAINT STPAINT STPAINT STPAINT STPAINT	3,110,000 109,000 915,000 10,180,000 235,000 2,000,000 2,000,000 2,000,000 4,000 1,200,000 1,200,000 1,200,000 3,75,000 2,000 3,75,000 2,000 3,000,000 3,000 1,000,000 3,000 2,000 3,000 2	11-71 3-73 8-73 7-73 12-70 7-74 5-71 1-70 11-73 5-70 5-70 5-70 5-70 5-70 5-70 4-74 8-73 4-72 6-73 10-72 6-70 6-70 5-71	5-71 7-73 11-74 11-73 3-75 6-74 1-75 7-74 6-74 12-74 12-74 12-74 12-74 12-74 3-74 7-74 6-74 6-74 8-74 12-74 12-74 3-74 12-74 12-74 12-74 12-74	93,300 3,300 27,500 305,000 480,000 15,000 90,000 90,000 90,000 20,500 35,000 53,000 53,000 15,000 11,000 6,000 11,000 9,000 43,000 9,000 11,700			6-72 8-73 3-75 6-74 7-75 8-74 7-75 8-74 2-75 8-74 2-75 12-74 1-75 9-74 12-74 9-74 12-74 9-74 12-75 8-74 8-74 8-74 8-74 8-74 8-74 8-74 8-74	5-74 11-73 2-75 2-75 3-7	342,100 12,009 100,600 1,119,800 25,000 25,000 220,000 52,200 132,000 132,000 132,000 134,500 99,000 55,000 41,200 22,090 33,000 110,000 176,000 33,000 22,090	0 0 1,119,800 0 220,000 0 0 0 0 0 0 0 0 0 0 0 0 0 0		6-74 3-76 3-775 5-75 5-75 5-75 5-75 5-75 10-75 5-75 10-75 5-75 5-75 5-75 5-75 5-75 5-75 5-75	9-75 11-74 3-77 4-77 2-76 8-77 9-78 9-78 9-78 9-78 9-78 9-76 9-76 1-77 8-76 3-76 3-76 10-76 3-76 10-76 3-76 7-76 3-7	2,674,600 93,700 786,900 8,754,800 13,760,000 202,100 1,720,000 2,530,000 1,720,000 588,300 1,632,000 1,520,500 430,500 322,500 1,520,500 430,500 322,500 1,72,000 255,000 1,376,000 1,376,000 335,400	21,750 686,250 7,635,900	77777777777777777777777777777777	pendino 31, 220 22, 403, 000 20, 403, 000 20, 403, 000 20, 403, 000 20, 404, 200 21, 704, 200 22, 54, 200 24, 704, 200 26, 475, 200 26, 475, 200 26, 475, 200 20, 200, 500 20, 200, 500 31, 500, 500 31, 204, 500 32, 127, 000 31, 204, 500 32, 127, 000 31, 204, 500 32, 127, 000 31, 204, 500 32, 127, 000 31, 200 32, 127, 000 31, 200 31,
27 25 27 28 29 30 31 22 33 25 35 36 37 38 39 40 41 42	Parylhurst) Government Camp S.D. Charleston S.D. LCVSA (South Medford) Fruitcale-Harbeck The Galles (Z. Side)	STP. imp INT INT INT INT INT STP2INT STP2INT STP2INT STP2INT STP2INT STP2INT STP2INT STP2INT STP2INT STP2INT	519,000 1,100,000 706,000 520,000 750,000 559,000 330,000 230,000 310,000 310,000 310,000 160,000 700,000 300,000 240,000 321,000 1,500,000 1,000,000	2-74 5-573 12-63 5-72 1-70 11-73 6-71 5-70 6-71 6-74 2-73 3-74 7-74 12-73 12-71 6-74 2-74	8-74 5-74 9-73 2-74 12-72 3-74 7-74 7-74 6-74 8-71 5-75 4-74 8-74 8-74 8-74 8-75 3-74 8-74 8-74 8-74 8-74 8-74 8-74	15,500 33,000 23,900 15,600 22,590 16,900 18,000 9,900 6,900 18,000 9,900 4,300 21,000 9,000 7,200 11,400 45,000 30,000			10-74 6-74 10-73 5-74 1-73 3-73 9-74 9-74 9-74 9-75 8-73 10-74 5-74 5-74 7-74 2-75 8-74	8-75 9-74 5-74 10-74 8-74 4-74 2-75 3-75 1-75 1-75 1-74 12-75 5-74 6-75 11-74 8-75 11-74 8-75 6-75	57,100 121,000 87,500 12,100 57,200 82,500 61,500 36,300 25,300 66,000 34,100 47,300 17,600 77,000 33,000 26,400 41,900 165,000 110,000	000000000000000000000000000000000000000	 	10-75 11-74 8-74 1-75 7-74 10-74 7-74 4-75 5-75 3-75 3-75 3-75 8-75 2-75 8-75 8-75	1C-76 11-75 6-75 7-75 7-75 4-75 4-76 5-76 3-76 3-76 3-77 3-75 3-77 8-76 1-76 8-76 2-76 2-76 2-76 8-76	446,450 946,050 684,650 94,600 447,200 645,000 283,800 197,800 516,000 266,400 362,000 266,400 327,700 1,290,000	825,000 597,000 390,000 562,500 247,500 247,500 247,500 322,500 322,500 322,500 120,000 225,000 205,750 1,000	76 76 75 75	22.515.250 23.342.250 34.420.750 34.410.750 35.322.50 35.444.000 35.512.500 35.512.500 35.512.500 35.512.500 35.444.000 35.512.500 35.444.000 35.512.500 35.444.000 35.512.500 35.444.000 35.512.500 35.444.000 35.512.500 35.317.500 37.527.500 37.527.500 37.527.500 37.527.500 38.522.500 37.527.500 37.527.500 38.522.500

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Brinnity	· ·		~	*	Preliminar Step I, EP				*	P& Step II,			•		truction III, EPA				- Cumulative
Easking	Nunicipality	Project	Project Cost	Start	Complete	Cost	Grant	FY	Start	Complete	Cost	Grant	FY	Start	Complete	Cost	EPA Grant	FY	Grant Anous
43458709012345878901234587890123456777777777788234	Rockaway Toledo Sublimity-Stayton Aurora Fall City Glenecen S. D. Litcoln City Twin Rocks S. D. Monnouth-Independence Ebenza Eugene-Soringfield Chilocuin Huntington Laity Hines Cave Junction Shaoy Cove Partin-Col. Valley ECSA-White City Mosion Soundwan Long Creek USA-White City Mosion Soundwan Long Creek USA-White City Mosion Corvellis-Nobile Court Alcany-J.E. West Lina-Lower Tualatin Clockalas Co. S.D. #1 Lake Oswego (Evergreen) Cuiver Terretonne Partetone Partetone Sublime Courty Coloncia City Aursville Fort of Tillamook Bay Yaraill Silverton	STP imp INT INT STP5INT STP5INT STP imp STP stP1NT STP imp STP2INT STP2INT STP2INT STP2INT STP2INT STP2INT INT INT INT INT INT INT INT STP5INT	Project Cost 170,000 109,000 200,000 235,000 250,000 250,000 250,000 250,000 200,000 250,000 250,000 15,000,000 150,000 150,000 150,000 160,000 160,000 22,000 150,000 160,000 20,000 20,000 150,000 20,000 150,000 20,000 150,000 20,000 20,000 150,000 20,000 150,000 20,000 150,000 20,000 150,000 20,000 150,000 20,000 150,000 20,000 150,000 20,000 150,000 20,000 150,000 150,000 150,000 150,000 150,000 150,000 20,000 150,000 20,000 20,000 20,000 20,000 20,000 10,000 20,000 20,000 20,000 20,000 150,000 20,000 20,000 150,000 20,000 20,000 150,000 20,000 20,000 20,000 150,000 20,000 20,000 20,000 150,000 20,000 20,000 150,000 20,000 150,000 20,000 150,000 20,000 150,000 20,000 150,000 20,000 20,000 150,000 20,000 150,000 20,000 20,000 150,000 20,000 20,000 150,000 20	Start 6-59 5-7744 -772 4-72 4-74 1-744 1-744 1-744 -773 -7742 -7744 -7744 -7744 -7742 -7744 -7742 -7744 -7744 -7772 -7772 -7774 -7772 -7774 -7772 -7774 -7772 -7774 -7772 -7774 -777777 -7774 -77774 -77774 -77774 -77774 -77774 -777774 -7777777777	Step I, EP Complete 9-74 12-73 5-74 11-74 10-74 5-73 9-74 12-74 3-74 12-74 8-74 12-74 8-74 12-74 8-74 8-74 12-74 8-74 8-74 12-74 8-74 12-74 8-74 12-74 8-74 12-74 8-74 12-75 4-73 1-74 8-74 8-74 12-73 8-73 1-74 8-74 12-73 8-73 1-74 8-74 8-74 8-74 8-74 8-74 8-74 8-74 8	A Cost 5,100 3,300 13,900 6,000 7,000 6,000 12,000 450,000 450,000 450,000 450,000 450,000 4,500 3,700 4,500 3,700 6,000 6,000 15,000 15,000 15,000 15,000 15,000 15,000 15,000 15,000 15,000 15,000 15,000 15,000 13,500 10,300 5,100 10,300 5,100 10,300 5,100 10,300 5,000 11,000 10,0000 10,0000 10,0000 10,0000 10,00000000	000000000000000000000000000000000000000		Start 10-74 1-74 6-74 2-75 1-74 1-74 2-75 1-74 1-74 2-75 10-74 2-75 10-74 2-75 10-74 1-75 3-74 1-75 3-74 1-75 3-74 1-75 3-74 1-75 3-74 1-75 3-75 1-73 4-75 3-74 1-74 1-75 3-74 1-74 1-75 3-74 1-74 1-74 1-74 1-74 1-75 3-74 1-75 3-74 1-75 3-74 1-75 3-74 1-75 3-74 1-75 3-74 1-75 3-74 1-74 1-75 3-74 1-74 1-75 3-74 1-75 3-74 1-74 1-75 3-74 1-75 3-74 1-75 3-74 1-75 3-74 1-75 3-74 1-75 3-74 1-75 3-74 1-75 3-74 1-75 3-74 1-75 3-74 1-75 3-74 1-75 3-74 1-75 3-74 1-74 1-75 3-74 1-75 3-74 1-75 3-74 1-75 3-74 1-75 3-74 1-75 3-74 1-75 3-74 1-75 3-74 1-74 1-75 3-74 1-74 1-75 3-74 1-74	Step II, Complete 3-75 6-74 3-75 12-75 7-75 8-75 9-76 8-75 9-76 3-75 9-76 3-75 5-7	EPA Cost 18,700 12,000 50,800 22,000 25,900 33,000 27,500 22,000 24,000 66,000 1,650,000 28,400 13,600 2,400 16,500 77,000 16,500 25,300 21,600 16,500 22,000 55,000 9,900 22,000 55,000 9,900 22,000 16,500 22,000 16,500 22,000 16,500 22,000 16,500 22,000 16,500 22,000 16,500 22,000 16,500 22,000 16,500 22,000 16,500 22,000 16,500 22,000 16,500 22,000 16,500 22,000 16,500 22,000 16,500 22,000 16,500 22,000 16,500 22,000 16,500 22,000 22,000 18,500 22,000 22,000 22,000 23,000 24,000 16,500 22,000 24,000 16,500 22,000 22,000 24,000 16,500 22,000 22,000 22,000 24,000 16,500 22,000 22,000 24,000 16,500 22,000 22,000 24,000 16,500 22,000 22,000 22,000 24,000 16,500 22,000 21,700 21,700 20,000 20,	000000000000000000000000000000000000000	FY	Start 754 5-754 5-755 3-755 10-754 5-755 10-754 5-755 10-754 5-755 10-755 10-755 10-755 10-755 10-75555 10-75555 10-75555 10-75555 10-75555 10-75555 10-75555 10-75555 10-75555 10-75555 10-75555 10-75555 10-755555 10-7555555 10-7555555 10-755555 10-755555555 10-75555555555555555	III, EPA Complete 6-75 2-75 5-76 12-77 10-76 1-76 9-76 10-76 9-76 10-76 9-76 11-74 8-75 3-75 11-75 3-75 4-75 2-75 4-76 6-76 7-76 6-76 7-76 6-75 7-76 6-75 7-76 7-76 7-76 6-75 7-76 7-75	146,200 \$3,700 397,300 262,100 263,000 215,600 172,000 142,000 515,000 12,000 16,000 129,000 160,700 129,000 160,700 129,000 160,700 129,000 160,700 129,000 160,700 129,000 160,700 172,000 169,400 172,000 169,400 172,000 169,400 172,000 169,400 160,50	127, 500 61,750 346,500 156,000 175,250 150,000 150,000 150,000 150,000 150,000 150,000 125,000 125,000 122,500 122,500 122,500 122,500 122,500 122,500 122,500 122,500 150,000 122,500 150,000 122,500 150,000 122,500 150,000 122,500 150,000 122,500 150,000 122,500 150,000 122,500 150,000 122,500 150,000 122,500 150,000 122,500 150,000 122,500 122	777777777777777777777777777777777777777	Grant Anone Control of
85 86 87 83	Scotts Nill Brownsville Venota Modoc Point Porcland (Tryon) Coturg	STP&INT STP imp STP EXP STP STP EXP STP EXP STP2INT	400,000 230,000 502,000 230,000 4,500,000 600,000	3-74 2-74 4-73 1-74 7-71 1-74	8-74 7-74 7-75 5-74 7-75	12,000 6,900 15,100 6,900 135,000 135,000			10-74 9-74 8-74 9-74 5-73 9-74	7-75 3-75 2-75 4-75 3-74 5-75	44,000 25,300 55,200 25,300 495,000 66,000	0 0 0 0 0		9-75 5-75 5-75 7-75 6-74 7-75	9-76 5-75 1-76 2-75 10-75 7-76	344,000 197,200 431,750 197,800 3,870,000 516,000	305,500 172,500 376,500 172,500 3,375,600 480,000	76 75 75 76 76	62,455,2 62,910,7 63,257,2 63,459,7 66,534,7 67,224,7

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Priority Raoking	Municipality	Project	Project Cost	Start	Complete	Cost	Grant	FY	Start	Complete	Cost	Grant	FY	Start	Complete	Cost	EPA Grant	FY	Cumulative - Grant Amt.
91	Tangent	STPAINT	480,000	2-74	7-74	14,400	0		10-74	6-75	52,800	D		8-75	8-76	412,800			67,644,750
92	Eagle Point	STP imp	100,000	11-73		3,000	0		9-74	2-75	11,000	0		4-75	1-76	86,000			67,719,750
. 93	Elgin	STP imp	25,000	2-74	8-74	2,590	0		10-74	3-75	9,400	0		7-75	1-76	73,100	€3,750	75	67,783,ECO
5.5	Dufer ,	STP imp	75,000	3-74	1-75	2,200	0		3-75	12-75	8,300	Ō		3-75	12-76	64,500	56,250	75.	67,833.755
95	Eugene-E. Side	ΙT	4,500,000	12-71	9-74	135,000	0		11-74	5-75 <sup>`</sup>	495,000	0		8-75	8-75	3,370,000	3,375,000	7£	71,214.750
55	LaBrande-Island City	1. IT	300,000	6-71	10-74	9,000	0		12-74	6-75	33,000	0		8-75	4-76	258,000	225,000	7£	71,439,750
97	Dayton	STP imp	290,000	2-74	7-74	8,700	ò		9.74	3-75	31,900	Ō		5-75	1-76	249,400			71,617,250
<u>98</u> -	Gervais	STP imp	000,03	2-74	10-74	2,400	Ō		3-75	1-76	8,800	Ō		3-76	3-77	68,800			71,717,250
53	Letroit	STP&INT	700,000	]-74	10-74	21,000	0		1-75	1-76	77.000	ō		3-76	3-77	602,000			72.242.250
103	Barlow -	LGT	110,000	7-74		3,300	ō		3-75	1-76	12,100	õ		3-76	12-76	94,000			72.3.4.750
501 -	Juntura	STP	150,000	1-74	9-74	4,500	ō		71-74	1-76	16,500	õ		3-76	12-76	129,000			72,437,250
102	Baker	STP imp	150,000	6-71	1-74	4,500	ō		3-74	1-75	16,500	õ		3-75	9-75	129,000			72,5-9,750

#### INDUSTRIAL

#### NAME

#### LOCATION

Boise Cascade Crown Zellerbach Publishers Paper Co. Publishers Paper Co. Western Kraft Boise Cascade Martin Marietta Alum Oregon Metallurgical Reichhold Chemical Borden Chemical Simpson Timber Co. Texaco Inc. General Foods Corp. Rogers Walla Walla Tillamook Co. Creamery Georgia Pacific Agnew Plywood Hines Lumber Industry Ochoco Lumber Co. Boise Cascade Boise Cascade Lane Plywood Inc. Roseburg Lumber Pope & Talbot Oregon Steel Mills Oregon Steel Mills McGraw Edison Co. Borden Chemical Agnew Plywood Weyerhaeuser Co. Bauman Lumber

Boise Cascade Ash Grove Cement Amalgamated Sugar Northwestern Ice & Cold Storage Cascade Fiber Co. Georgia Pacific 3-G Lumber U.S. Plywood Evans Products Brand-S Corp.

Salem West Linn Newberg Oregon City Albany LaGrande-Part The Dalles Albany St. Helens LaGrande Albany Coos Bay Woodburn Milton-Freewater Tillamook Toledo Plywood Brookings Westfir Prineville Elgin Medford Eugene. Coquille Oakridge Portland -River Portland -Freight Corvallis **Springfield** Grants Pass Cottage Grove Lebanon

St. Helens Portland Nyssa Portland

Eugene Albany Wren Willamina Corvallis Corvallis Airport

#### STREAM

Willamette Willamette Willamette Willamette Grande Ronde Columbia River Oak Creek Columbia River Grande Ronde

Coos Bay Pudding River Milton Ditch Wilson River Yaquina River

N. Fork Willamette Ochoco Creek Phillips Mingus Creek Amazon Creek Coquille River Salmon Creek Willamette Willamette Willamette Willamette Skunk Creek Willamette River Tributary of South Santiam Columbia River Willamette River Snake River Willamette River

Amazon Creek Murder Creek Spout Creek S. Yamhill Willamette River Willamette River

#### INDUSTRIAL

NAME

### LOCATION

Reichhold Chemical Stimson Lumber Union Carbide Diamond Fruit Growers Diamond Fruit Growers Diamond Fruit Growers Diamond Fruit Growers Pennwalt Corp. Georgia Pacific North Santiam Plywood Cabax Mills Plywood Div. Eugene Publishers Paper Northside Lumber Columbia Steel Casting Rhodia Inc. American Can Co. International Paper Weverhaeuser Zip-O-Log Veneer Kaiser Gypsum Kenton Packing Arrowhead Timber Weverhaeuser Menasha Corp. Oregon Portland Cement Western Pulp Products Rosboro Lumber Camac Veneer Duckwall-Pooley Fruit Champion International Oregon Fish Commission

Davidson Lumber Co.MapletonWah ChangAlbanyReynolds Metals Co.TroutdaleBurlington NorthernPortlandUnion Pacific R.R.HinkleSilver Falls PackingPortlandPacific Meat Co.PortlandHerbert Malarkey RoofingPortlandFlavorland FoodsForest GWillamette IndustriesSweet HorAmerican CanBrownsvi

White City Forest Grove Portland Odell Hood River Parkdale Van Horn Portland Toledo Mill City Tillamook Philomath Portland Portland Halsey Gardiner Springfield Eugene St. Helens Portland Culver Klamath Falls North Bend Lake Oswego Corvallis Springfield Eugene Hood River Dee Salmon River Fish Hatchery Mapleton Albany Troutdale Portland Hinkle Portland Portland Forest Grove Foster Sweet Home Brownsville

STREAM

Whetstone Scoggins Creek Columbia Slough Odell Creek Neal Creek Hood River Neal Creek Willamette River Yaquina River N. Santiam Amazon Creek

Marys River Columbia Slough Willamette River Pacific McKenzie River Amazon Creek Scappoose Bay Columbia Slough Clackamas River Klamath River Coos Bay Willamette River

Amazon Creek Neal Creek E. Fork Hood River Salmon River

Siuslaw River Truax Creek Columbia River Tanner Creek Umatilla River Columbia Slough Columbia Slough

Wiley Creek South Santiam Ditch

#### INDUSTRIAL

NAME

LOCATION

Oregon Fruit Products Crown Zellerbach Cascade Steel Rolling Mills Delmonte Corp. Forrest Industries Union Oil International Paper Union Oil Co. Frank Lumber Co. Oregon Portland Cement Armour & Company Crown Zellerbach Georgia Pacific Crown Zellerbach Georgia Pacific PGE Trojan Nuclear Pacific Carbide Omark Industries Teledyne Wah Chang Hanna Nickel General Chain Bar Co. Anodizing Inc. Tektronix Industries Brod & McClung Portland Willamette Stauffer Chemical Co. Dant & Russell Simpson Timber McFarland Co. McCormich & Baxter Sheridan Pr Tr Lbr Atlantic Richfield Union Pacific Shell Oil Co. Phillips Petroleum Standard Oil Texaco Inc. Standard Oil Ager & Davis Refinery Burlington Northern Burlington Northern Union Oil

Salem Wauna McMinnville Salem Brownsville Coos Bay Veneta Portland Mill City Huntington Portland Lebanon Toledo -Pulp Portland Coos Bay -Part Rainier Portland Milwaukie Albany Riddle Tigard Portland Beaverton Milwaukie Portland Portland Portland Eugene Eugene Portland Sheridan Linnton Portland Portland Portland Portland-Willbr Portland Coos Bay Portland Albany Klamath Falls Astoria

#### STREAM

Willamette River Columbia River Tributary South Yamhill River Shelton Ditch Courtney Creek Coos Bay Hardy Creek Willamette River

Burnt River Columbia Slough South Santiam Yaquina River-Pacific Columbia River Isthmus Slough Columbia River Columbia Slough

Truax Creek Crawford Creek Fanno Creek Columbia Slough N. Beaverton

Columbia Slough Columbia Slough McKay Creek

Willamette

Willamette Willamette Willamette Willamette Willamette Coos Bay Multnomah Drainage

#### INDUSTRIAL

NAME

LOCATION

Mobil Oil Corp. Time Oil Co. Union Oil Asphalt Zidell Union Oil Co. Union Pacific Nu Way Oil Co. Union Oil United Flav R Pac Ore-Ida Foods Inc. Stadelman Fruit Harry & David American Fine Foods Stayton Canning Co. Dole Co. Agripac Inc. Carnation Co. Libby McNeill & Libb Thos. Iseri Produce Hudson House Westnut Inc. Gourmet Food Prod Klamath Potato Dist Norpac Growers Inc. Oak Springs Inc. Norpac Growers Inc. Newbry Orchards Moore Orchards Stadelman Fruit Levy & Zentner Co. Diamond Fruit The Dalles Cherry Gr Lage Orchards Diamond Fruit Erdman Packing Co. Hervin Co. Coast Packing Kummer Meat Co. Van Dine Meat Co. Coos Bay Packing Co. Northwest Fur Breed Crown Rendering Co. Kovach Hog Farm Willamette Egg Farms Logan Egg Farm Dayton Livestock Co. Portland Un Stk Yd

Portland Portland Portland Portland Coos Bay The Dalles Portland Coos Bay Salem Ontario The Dalles Medford Nyssa Stayton Salem Salem Portland Portland Ontario Cottrell Dundee Metolius Merrill Dundee The Dalles Newberg Ashland Hood River Hood River Merrill Hood River The Dalles Hood River Pine Grove Bandon Tualatin Ontario Hillsboro Myrtle Creek Coos Bay Astoria Hillsboro LaGrande Canby Oregon City Dayton Portland

STREAM

Willamette

Columbia River Willamette

Columbia Slough Coos Bay Pringle Creek Snake River Columbia River Bear Creek Snake River Ditch

Council Creek Hess Creek Drill Hole Lost River

Neal Creek

Toule L Columbia River Columbia River Unnamed Creek Neal Creek Spring Creek Tualatin River Snake River Dairy Creek

Shinglehouse Columbia River Tualatin River McAllister

Foster Creek

#### INDUSTRIAL

NAME

Ocean Foods

New England Fish Co.

### LOCATION

Astoria

Newport

Columbia River Yaquina Bay Yaquina Bay Chetco River Tillamook Tillamook Bay

STREAM

Yaquina Bay Fish Meredith Fish Co. Astoria Fish Factors New England Fish Co. Qualman Oyster Hayes Oyster Co. Noy Fish & Crab Union Fisherman Pacific Shrimp Inc. Union Fisherman Warrenton Seafood Peterson Sea Foods Point Adams Packing Point Adams Packing Bandon Fisheries Bell Buoy Crab Fishermens Co-Op Northwest Fur Breed Blanco Fisheries Depoe Bay Fish Co. Eureka Fisheries Hallmark Fisheries Bumble Bee Canneries Barbey Packing Corp. Astoria Seafood Bioproducts Inc. Bumble Bee Cannery Bumble Bee Storage Smiths Pacific Shrimp Winchester Bay Sea Tillamook Oyster Co. Smiths Pacific Shrimp Rogue River Cannery Lazio Fish Co. Olson Oyster Co. Edmunds Fish & Crab International Paper International Paper Klamath Plywood Georgia Pacific Multnomah Plywood

Newport Brookings Astoria Warrenton Coos Bay Bay City Garibaldi Charleston Warrenton Astoria Brookings Coos Bay Newport Hammond Bandon Seaside Charleston Newport Port Orford Depoe Bay Coos Bay Charleston Newport Astoria Astoria Warrenton Astoria Astoria Garibaldi Winchester Bay Tillamook Newport Wedderburn Harbor Bay City Garibaldi Veneta Gardiner -Plywood Klamath Falls Coquille -Plywood Scappoose

Tillamook Tillamook Bay S. Slough Columbia River Chetco River South Slough Yaquina Bay Columbia River Coquille Bay Necanicum South Slough

Pacific Depoe Bay Coos Bay South Slough Yaquina Bay Columbia River Columbia River Columbia River Columbia River Columbia River Tillamook Winchester Tillamook Yaquina Bay Roque River Chetco Bay Tillamook

Noti Creek Umpqua River Klamath River Coquille River

#### INDUSTRIAL

NAME

LOCATION

Oregon Washington Plywood Boise Cascade Willamette Industries U.S. Plywood Georgia Pacific Columbia Plywood Kogap MCF Crown Zellerbach Willamette Industries Cone Lumber Co. Brand S Corp. Brand S Corp. Brand S Lumber Brand S Corp. Georgia Pacific Guistina Bros U.S. Plywood U.S. Plywood Glendale Plywood Weyerhaeuser Co. Coos Head Timber Co. Burrill Lumber Forrest Industries Georgia Pacific Linnton Plywood Louisiana Pacific Hines Lumber Crater Plywood Davidson Lumber Modoc Lumber Co. Southern Oregon Plywood Brooks Scanlon Gilchrist Timber Ind. Georgia Pacific U.S. Plywood Bohemia Lumber Boise Cascade U.S. Plywood Boise Cascade U.S. Plywood U.S. Plywood Olson Lawyer Lumber Georgia Pacific

Garibaldi Albany Springfield Roseburg -Ven Coos Bay -Ply Cascade Locks Medford Estacada Albany Goshen Eugene Alsea Portland Portland Portland Eugene Hood River Idanha. Glendale Coos Bay Coos Bay White City Dillard Corvallis Portland Pilot Rock Bates Grants Pass Mapleton Klamath Falls Grants Pass Bend Gilchrist Springfield Lebanon Culp Creek Valsetz Gold Beach Joseph Glide Roseburg -Ply White City Sutherlin

STREAM

Willamette

S. Umpqua River Isthmus Slough Columbia River Hansen Creek

Seavy Loop

Neal Creek

Cow Creek Coos Bay Isthmus Slough Military Slough S. Umpqua River Willamette Willamette Birch Creek John Day River

Siuslaw River Klamath River Shunk Creek Deschutes L. Deschutes Willamette South Santiam Row River Valsetz L. Rogue River Wallowa River Little River Deer Creek Rogue River Sutherlin

D-6

#### INDUSTRIAL

# NAME

LOCATION

Green Veneer Inc. Boise Cascade Georgia Pacific Astoria Plywood Keller Lumber Co. Koch Lumber Co. Sun Studs Inc. Pierce Al Lumber Co. Medford Corp. Hills Creek Lumber Herbert Lumber Co. Georgia Pacific Georgia Pacific Fort Hill Lumber Co. Eugene Stud & Veneer Ellingson Timber Co. Ellingson Lumber Co. Diamond Lumber Co. C & L Lumber Co. Burkland Lumber Brookings Plywood Boise Cascade Bohemia Lumber Bohemia Lumber Bate Plywood Olympic Forest Products Erskine Lumber Co. Fir Ply Inc. Superior Lumber Steve Wilson Steve Wilson San Juan Lumber Co. Round Prairie Lumber Roseburg Lumber Roseburg Lumber Roseburg Lumber Moser Lumber Mountain Fir Lumber Nordic Veneers Inc. Nordic Plywood Inc. Harris Pine Mills Forest Grove Lumber Barker Willamette Mountain Fir Lumber

Idanha Independence Eugene -Prairie Astoria Roseburg Sandy Roseburg Coos Bay Medford Jasper Riddle Cottage Grove Coquille -Log Grand Ronde Eugene Baker Burnt River Tillamook Eagle Creek Turner Brookings LaGrande -Saw Saginaw Dorena Merlin Mist Sweethome White City Glendale Trail Medford -Centra John Day Dillard Green Dixonville Dillard -Ply Kings Valley Grants Pass Roseburg Sutherlin Pendleton Forest Grove Eugene Independence

#### STREAM

N. Santiam Ash Creek Ditch Columbia River N. Umpgua River Tickle Creek Umpqua River Ishmus Slough Bear Creek Willamette Juddcreek Mosby Creek Coquille River Klees Creek Amazon Creek Powder River Powder River Anderson Creek Goose Creek Coos Bay MacKlyn Creek Ditch Willamette Row River Louse Creek Nehalem River Siuslaw River Rogue River

Deer Creek Sutherlin Umatilla River Gales Creek Amazon Creek

#### INDUSTRIAL

NAME

#### LOCATION

Publishers Paper Co. Willamette Industry Willamette Industry Vancouver Plywood Publishers Paper Co. Ross Island -Hardtac Rogers Asphalt Paving Roque River Paving Ross Island -Vanport Davidson Paving Estacada Rock Products Hall Placer Mine Hall Placer Mine M P Materials Turner McFarland Placer Mine Molalla S & G Northwest S & G Oakridge S & G Polk Placer Mine Quick Service S & G R & R Placer Mining R D Mac Inc. River Island S & G Rivergate Rock Products Rock Creek S & G Rogers Construction Steward Placer Mine Troutdale S & G Tygh Valley S & G Umpqua River Navigation Wildish S & G Idaho Concrete Pipe Cobb Rock Products Dayton Sand & Gravel Flynn Sand & Gravel Lininger & Sons Klineline S & G Bernert Towing Co. C & H Enterprises Bassett Placer Mine M P Materials River Road & Driveway Co. Readymix S & G Pacific Building Mat.

Molalla Lebanon Dallas Springfield Portland Portland LaGrande Medford Portland Beaverton Estacada Gold Hill Medford Salem . Baker Milwaukie Milwaukie Oakridge Cave Junction Oregon City Josephine County Island City Barton Park Portland Carver Pendleton Wolf Creek Troutdale Tygh Valley Reedsport Eugene Nyssa Beaverton McMinnville Ontario Medford Oregon City Wilsonville Umatilla Josephine County Salem Newport Milton-Freewater Portland

Johnson Creek Willamette

STREAM

Bear Creek Oregon Slough Beaverton Clackamas

Forest Creek Shelton Ditch Wash-Gulch

Willamette -

Umpqua Creek Willamette

Yamhill River Snake River Bear-Roque

Willamette

Steves Fork Claggett Creek

Willamette

#### INDUSTRIAL

#### NAME

# LOCATION

STREAM

Willamette

Ross Island -Tait Ross Island -Boise Ross Island -Albina Cascade Construction Co. Portland Willamette Western Eugene Sand & Gravel Lininger & Sons Corvallis S & G Concrete Steel Corp. Willamette Western Benham Concrete Oregon Ready-Mix Pacific Building Mat Klamath Ready Mix Johnson Rock Products Toye & Co. Johnson Dredging Johnson Cement Huchendorf Placer Empire Lite Rock Cornucopia Minerals Steves Redi Mix Bush & Renfro Mine Bristol Silica Brandenthaler Mine Coos Bay Timber Op Coos Bay Timber Op Pacific Power M P Materials Lancas Georgia Pacific EPA Fish Lab Pacific Power Owens Illinois Inc. Pacific Power Parkrose Water Dist Kaiser Gypsum Columbia Cement Co. Bureau of Sport Fish Gardiner Enterprises Oregon Aqua Food Oregon Fish Commission Cargill Inc. Milton-Freewater -Wa Ontario - Water

Portland Portland Portland Portland -Ivon Eugene Ashland Corvallis Medford Portland - River Coquille Oregon City Scappoose Klamath Falls Reedsport Roseburg Cave Junction North Bend Gold Hill Timber Carson Cave Junction Roseburg Rogue River Baker County Coos County North Bend Portland Salem Albany Corvallis Albany -Water Portland Lebanon Portland Portland Portland Eagle Creek Hatchery Canyon City Newport Bonneville Portland Milton-Freewater Ontario

Willamette Willamette Willamette Willamette Ashland Creek Willamette Bear Creek Willamette S. Fork Coguille

Santosh Williamson

Sucker Creek Kentuck Creek Sardine Creek Castor Creek Pine Creek Illinois River City Creek Rogue River Burnt R N Kentuck Creek Willamette Mill Creek

Willamette Calapooia Johnson Lake Santiam Ca Columbia Willamette Willamette

#### INDUSTRIAL

#### NAME

Sweet Home -Water

#### LOCATION

Newberg

Beaverton

Florence

Portland

Sweet Home

Willamette

STREAM

Newberg -Water Plant Mears Controls Murphy Co. Oregon Army National Guard Oregon Air National Guard Medford Water Plant Magma Energy Beverly Beach St. Pk. Bethel Danebo S & G Beall Pipe & Tank McNary Dam John Day Dam Hells Canyon Dam Bonneville Dam Brownlee Dam Pacific Power Oregon Water Corp. Rasmussen & Co. Pacific Power Park Place Water Dist The Dalles Dam Seal Rock Water Dist Oxbow Dam Hayden Bridge Filt Bird & Son Inc. AMF Voit Rubber Corp. Hercules Inc. Crown Zellerbach Pacific Resins Agripac Inc. Cascade Resins Inc. U.S. Plywood Northwest Natrual Gas Georgia Pacific Bohemia Lumber Pacific Resins Medford Veneer & Plywood White City Georgia Pacific Bagley Canning Co.

Klamath Lumber

Portland Medford Malheur County Lincoln County Eugene Portland Umatilla County Sherman County Wallowa County Multnomah County Baker County Mill City Roseburg Beaverton Albany -Vine Oregon City The Dalles Seal Rock Baker County Eugene Portland Portland Portland Columbia City Portland Eugene Eugene Mapleton Portland Eugene ~Irving Lakeside Eugene Junction City Ashland Klamath Falls

Spencer Creek Amazón Creek Willamette Columbia River Columbia Snake River Columbia River Snake River N. Santiam

Beaverton

Columbia River

McKenzie River Willamette Columbia Slough Willamette Columbia River Columbia Slough Willamette Amazon Creek Siuslaw River Willamette Ditch Ten Mile Lake Low Amazon Ditch Ditch Ashland Creek Klamath River

#### INDUSTRIAL

### NAME

#### LOCATION

#### STREAM

Eugene Water & Electric Eugene Water & Electric American Can McKenzie-Will. Hospital Joslyn Mfg. & Supply Ireco Industries Huntington Rubber GAF Inc. Forrest Industries Carolina Pacific Associated Meat Alpenrose Dairy Eugene Water & Electric Pacific Power Pacific Power Pacific Power Portland Rendering Eugene Water & Electric Monsanto Co. Roseburg Lumber Royal Oak Charcoal Spalding & Son, Inc. Specialty Polymers White City Plywood Southern Oregon Sales Pacific Power Pacific Power Pacific Power Pacific Power Pacific Power Pacific Power Pacific Power Pacific Power Pacific Power Pacific Power Pacific Power Pacific Power Pacific Power Pacific Power

Pacific Power

Leaburg Carmen-Smith Eugene Springfield Portland Eugene Portland Portland White City White City Portland Portland Walterville Keno Klamath Falls W Klamath Falls E Portland Eugene Eugene Dillard -Flake Whiteacity Grants Pass Salem White City Medford Roseburg -Toket Roseburg -Soda Roseburg -SL Cr Roseburg -LEM 2 Roseburg -LEM 1 Roseburg -Fish Roseburg Clr 2 Roseburg Clr 1 Prospect -No 4 Roseburg -Clr 1 Prospect -No 3 Prospect -No 2 Prospect -No 1 Hood River Eagle Point

Columbia Slough Amazon Creek Willamette Fanno Creek Rogue River Rogue River Columbia Slough Fanno Creek McKenzie River Klamath River Klamath River Klamath River Columbia Slough Willamette Storm Drainage

Rogue River

Ditch

#### MISCELLANEOUS

#### NAME

#### LOCATION

Northwest Organic Prod. Boardman Ind. Park Fibre Mold Inc. Mt. Angel Meat Co. Muirhead Canning Co. Nebergall Meat Co. N. Santiam S & G Kinzua Corp. Miller Lumber Morse Brothers Greenleaf Dairy OJA Lumber Co. Paradise Cove TP Paris Woolen Mills Pedee Lumber Co. PGE Tryon Creek Port of Coos Bay Rogue River Hardboard Seneca Sawmill Co. Stout Creek Lumber Sunset Packing T P Packing Co. Tillamook Asphalt Paving Coast Wide Redi-Mix Tillamook Plywood Co. U. S. Plywood Valley Concrete Vann Barrel Co. West Foods Westport Heights Whitneys Canning Willamette Indust. Stayton Canning Co. Stayton Canning Co. Ward Construction Cabell City Mines Georgia Pacific Koppers Co., Inc. Hubbard Barlow High School Beaver Lake Development Boring Sun River Central Point

Aurora Boardman Portland Mt. Angel The Dalles Albany Stayton Kinzua Monroe Corvallis Greenleaf Sandy Wheeler Stayton Dallas Clackamas County Coos Bay Grants Pass Eugene Lyons Forest Grove Klamath Falls Tillamook Tillamook Tillamook Lyons Independence Portland Salem Clatsop County Portland Foster Dayton Silverton Bend Baker Rogue River Portland Hubbard Gresham Clackamas County Boring Bend Central Point

# OREGON DISCHARGE INVENTORY MISCELLANEOUS

#### NAME

#### LOCATION

Columbia City Coos Head Naval Base Culver Daniels Moorage Dillard Dorena Duyn Brothers Harbor S.D. Inn of the Seventh Mt. Mapleton Grade School Mosier Mt. Bachelor Lodge Muir & McDonald Co. Nehalem Oxbow Village Round Lake Estates Santa Clara S.D. Scappoose St. Paul Sublimity Union Oil Truck Stop Westport School Wyne Poultry Farm Lake of the Cottonwood Baker Bay Park Bonanza Bonneville Brawand Custom Meat Falls City Lynnbrook Subdivision Manzanita Rest Area Mill City Neighbors of Woodcraft Ochoco West S.D. PGE Promontory Park Richland Foster Manhattan Beach S.D. Bremner Hills Trailer Park Crane High School Green Peter Dam Sheridan Novitiate Oak Acres TP West Tualatin View S.D. Howard Prairie Park

Columbia City Coos-Head Culver Portland Dillard Dorena Carlton Brookings Bend Mapleton Mosier Bend Dallas Nehalem Oxbow Klamath Falls Santa Clara Scappoose St. Paul Sublimity Salem Westport Brownsville Lake County Lane County Bonanza Bonneville Scappoose Falls City Eugene Josephine County Mill City The Dalles Prineville Portland Richland Foster Rockaway Winston Crane S. Santiam Sheridan Clackamas Beaverton Jackson County

# OREGON DISCHARGE INVENTORY MISCELLANEOUS

# NAME

#### LOCATION

Hyatt Lake Sunriver Properties Black Butte Ranch Paisley Warm Springs Indian Roseburg Lumber Roseburg Lumber Gresham Berry Growers Merrill Meat Co. Springfield Slaughtering Plt Valley View Egg Farm Willamette Poultry Stutzman Slaughter House Hansell Bros. Hog Farm Interstate Meats Johnston Family Meat Lane Feedlots Mallories Dairy McKillip Bros. Meat Southern Oregon Tallow Union Mills Lib. Plt. Albany Frozen Foods-Roque Valley Plywood Atlantic Richfield Fiber Tech Corp. Simpson Timber Co. Hub City Concrete Abigua Rock Products Central Cement Frontier Leather Co. Pendleton Ready Mix Standard Oil Timber Products Co. U. S. Gypsum Widing Transportation Co. Willamette Western Waterway Terminal Berndt Water Plant Cascade Eggs Dessert Seed Co. Jefferson Woolen Mill Lamb Weston Inc. Klamath Tallow B&D B & D Paving

Jackson County Bend Sisters Paisley Warm Springs Riddle Coos Bay .Gresham Merrill Springfield Woodburn Creswell Sheridan Hermiston Clackamas Stanfield Eugene Silverton St. Paul Eagle Point Canby Albany White City Albany I-5 Hood River Portland Albany Silverton Pendleton Sherwood Pendleton Malheur County Grants Pass Pilot Rock Portland Progress Portland Vernonia Salem Salem Jefferson Hermiston Klamath Falls Hood River Hood River

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### OREGON DISCHARGE INVENTORY MISCELLANEOUS

# NAME

#### LOCATION

Centennial Mills Hakanson S & G Oregon Portland Cement Eldridge Packing Co. Eugene Chemical Works Gerber Blades Idaho & Oregon Rend. Lake Owyhee Resort Lakeview Uranium Co. Lamb Canning Co. Multnomah Falls Oregon Fruit Products Smith Cannery Smucker Co. Sunset Packing Sweet Home Tannery Terminal Ice The Dalles Ind. Grande Ronde Waverly Heights West Slope Wilsonville Mobile Park Edgefield Center Lake Oswego Lakeview Sub. S.D. North Umpqua S.D. Table Rock S.D. Umatilla Indian Res. Tri City Elem. School Willow Lake Wells and Sons

Portland **Oakland** Huntington La Grande Eugene Tigard Nyssa Nyssa Lakeview Milton-Freewater Multnomah County Salem Pendleton Woodburn Salem Sweet Home Salem The Dalles Grande Ronde Portland Portland Portland Multnomah County Lake Oswego Lakevi.ew Winchester Medford Pendleton

Medford Hood River

#### NORTIMEST REGIONAL OFFICE, DEO, PORTLAND Work Plan for NPDES Permit Drafting

# Attachment F

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#### NORTHWEST REGIONAL OFFICE, DEQ, SALEM Work Plan for NPDES Permit Drafting

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Lafayette Taho Develop ment Co., Neskowin Lodge Nehalem Wheeler Yamhill Pacific City Salem, Millow Lak Otter Crest Mallorie's Dairy, Silverton Mt. Angel Neat Co., Nt. Angel Neat Co., Nt. Angel Mill, Mclinnvill Del Nonte, Salem Nountain Fir Lbr. Co., Independer Crown Zeller bach, Waur		Netarts- Oceanside Rockaway Twin Rocks S.D. Port of Tilla- mook Bay Hammond Cannon Beach City of Tillamook Astoria Seafood Co., Astoria Barbey Packing Co., Astoria Bumble Bee Sea- foods (cold storage), Astoria Bumble Bee Sea- foods (Elmore Cannery), Astoria NW Fur Breeders, Corp., Astoria Astoria Fish Factors, Astoria Ocean Foods of Astoria, Astoria		Willamina Woodburn Astoria Plywood Astoria Ore. Wash. Ply- Garibaldi Tillamook Asphalt Paving, Tillamook Tillamook Hayes Oyster Company, Bay City Hoy Bros. Fish & Crab Co., Garibaldi Olson Oyster Co., Bay City Union Fisher+ man's Coop. Packing Co., Astoria		Pacific Shrim Company, Warrenton Point Adams Packing Co. Harmond Smith's Pac. Sirimp Co., Caribaldi Green Veneer. Idanha Union Oil Co. Astoria Pedee Lbr. Co Pedee Texaco Bulk Plant, Astoria Bioproducts, Inc., Warrenton Boise Cascade Independenc Boise Cascade Valsetz	e	City of Tillamook San Juan Fish- ing & Packing Company, Warrenton Tillamook Oyster Co., Tillamook New England Fish Company, Warrenton Bell Buoy Crab Co., Seaside Warrenton Crab Inc., Warrenton Willamatte Industries, Dallas Burkland Lbr. Co., Turner Franklin Swed Independence Stout Creek Lbr. Co., Nehama Tillamook Creamcry, Tillamook		Amity Century Meadows Butteville Wauna-Westport, Westport Aumsville Dole Company, Salem Stayton Canning Co., Stayton Norpac Growers Dundee Stayton Canning Co., Brooks Carlton Packing Co., Carlton Stayton Cannin Company, Silverton		Cloverdale S.D., Cloverdale Sheridan Carlton Dallas Hubbard Independence Monmouth Silverton West Salem (Wallace Rd.) United Flav-R-Pac, Salem		Western Modular Homes, Hubbard Sheridan Chatnicka Heights, Salem Eola Village McMinnville Mt. Angel West Foods, Salem Pac. Power & Light Company, Mill City			

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# MIDWEST REGIONAL OFFICE. DEQ, EUGENE Work Plan for NPDES Permit Drafting

Feb.	Draft	March	Draft	Apríl t	May	Draft	June	Draft	July	Draft	_ Aug	Draft	Sept.	Oct.	0raft
Eugene Goshen Elemen- tary School Springfield Lane County Parks, Camp Lane Crown Zeller- bach, Lebanon Teledyne Wah Chang Albany Cone Lbr. Co. Goshen Internat'l Paper, Vaughn Monsanto Corp. Eugene U.S. Plywood, Hapleton Davidson Industries, Mapleton Company, Brownsville Forrest Ind. (Permaneer) Brownsville Vine Poultry Farm, Brownsville Willarette Industries, Foster Willarette Industries, Sweet Home		Pioneer Villa Oakridge Toledo Willamette Industries, Griggs U.S. Plywood, Lebanon Willamette Industries, Philomath Boise Cascade, Adair Cladwood, Sweet Home SWF Plywood, Springfield Agripac, Eugene Barker Willamett Lumber Co., Eugene Chembond Corp., Springfield		Brownsville - north lagoon Brownsville - south lagoon West Hills San District Crestellyn Acres Country Squire Coburg Hines Lbr. Co. (Hemlock . Subdiv.) Oakridge Sand & Gravel, Oakridge J.H. Baxter, Eugene Bohemia, Inc., Culp Creek Bohemia, Inc., Saginaw Bohemia, Inc., Colurg Bohemia, Inc., Colurg Bohemia, Inc., Prairie Road Mika Lumber, Philomath Hull-Oakes Lbr Dawson I.P. Miller Lbr., Monroe (Dawson) Bohemia, Inc., Dorena Bohemia, Inc., Morton	Albany Albany (Adair Plant PP&L, Vine St. Plant,Albany PP&L, Albany PP&L, Lebanon Willamette Industries, Albany Dio-Dry, Inc., Hewport EWEB, Hilyard Steam Plant, Eugene EWEB, Hayden Bridge Fil- tration Plant,Eugene Georgia-Pac. Corp., Jct. City Ply. Plant Georgia-Pac. Corp., Mosby Creek Pond Georgia-Pac. Corp., Mosby Creek Pond Georgia-Pac. Corp., Prairie Rd. Plant Georgia-Pac. Corp., Springfield Pacific Resins & Chemicais, Eugene		Philomath Corvallis Airport Tangent Elemen. School Lowell Lowell Park Eugene Stud & Veneer, Eugene Brand S Corp., Cascade Resins, Eugene Sports Harbor Guistina Bros. Lbr., Eugene Natl. Metal- lurgical Corporation Widing Trans- portation Company Moser Lumber, Kings Valley System Mfg. Harrisburg N.W. Fur Breeders, Newport		Diamond Hill (Triple H Investments) Lebanon Pineway Apts., Lebanon Vineway Apts., Lebanon U of O Power Plant,Eugene Southern Pac. Yards Springfield Quarty Rock Products Sea Lions Caves Kimbal Bros., Pleasant Hill Brand S Corp., Five Rivers Bumble Bee Scafoods, Newport Depoe Bay Fish Company, Depoe Bay Fish Company, Depoe Bay Point Adams Packing Co., Newport Smith's Pac. Shrimp Co., Newport Yaquina Bay Fish Co., Newport Newport		Halsey Harrisburg Lincdln City Siletz Alsea Lbr. Co., Alsea Tomco, Cascadia Lester Shingle, Sweet Home Brand S Corp., Alsea Brand S Corp., Corvallis Brand S Corp., Albany Burlington- Northern, Albany Burlington- Northern, Albany Bethel-Danebo Sand & Gravel Co., Eugene Brand S Corp., Springfield Wildish Sand & Gravel Co., Eugene		Millersburg School Dist. #32, Albany Monroe Riverview Service Corp., Albany (Riverview Heights) Salishan Leasehold- ers, Inc., Gleneden Beach Willamette Poultry, Creswell L. D.McFarland Eugene Hills Creek Co., Jasper Senca Saw- Mill Co. Eugene Shell Oil Co Eugene Shell Oil Co Eugene Shell Oil Co Eugene Shell Oil Co Eugene Willamette Industries Springfield Boise Cascade Albany Ryals Trucking Albany Sweet Home Water Trt. Plant Eugene Chem. Works Road & Drive- Way Co., Newport	Fir Cove Sanitation Company Twin Oaks Elem. Sch Scio Stuckeys, Halsey Bush & Ren- fro, Lane Co. Springfield Slaughter house Brand S Cor Natron Di United Cnrome, Albany REM Metals, Albany Hub City Concrete, Albany Depce Bay Laundry, Depce Bay Laundry, Depce Bulk Sales Plant,	

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#### SOUTHWEST REGIONAL OFFICE, DEQ, ROSEBURG Work Plan for NPDES Permit Drafting

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Medford Tri City Ashland North Ben Port Orfo Myrtle Po PPL, Cle water 4 Idleyld PPL, Cle water 4 Idleyld PPL, Cle water 4 Idleyld PPL, Sli Creek P Idleyld M.C. Lini & Son, Nedford Clson-Law Lbr., Medford Clson-Law Lbr., Medford Clson-Law Eurrill L White C Harry & D Nedford V eer & P White C Western States Port Or Brookings Brocking Nordic Ve Sutherl U.S. Plyw Reseaspo U.S. Plyw	S.D. dint ar- l, Pk. ar- Pk. dent Pk. pger yer offord ply. ford ply. ford ply. socer int pod ply. socer int ply. socer ply.	Riddle Grants Pass Redwood S.D. Coquille Oakland Powers PPAL, Lemola #1 Idleyld Park PPAL, Lemola #2 PPAL, Soda Springs Plant, Idleyld Park Southern Oregon Plywood, Grants Pass Concrete Steel Corp., Medford Tru-Mix Const., Padford Robert Dollar Co. Glendale Glendale Plywood Glendale Coos Head Timber, PCOS Bay Union Oil, Coos Bay US. Plywood, Roseburg		Gold Hill Cave Junction Jacksonville Sutherlin Bandon Winchester Bay S.D. PP&L, Eagle Point Plant PP&L, Prospect #1 PP%L, Prospect #2 Bates Plywood Division, Fibreboard Corp., Nerbry Or- chards, Ashland South Oregon Tallow Co., Eagle Point Ralf Hakanson, Oakland Johnson Rock Products, Reedsport Wooley Enter- prises, Smith River, Drain Wooley Enter- prises, Drain Wooley Enter- prises, Drain Plywood		<pre>Hay Bremmer Hills Co-op, Winston Green S.D Burker Hill S.D. Pacific H.S. PP&amp;L, Toketee Plant, Idle- yld Park PP&amp;L, Prospect #3 PP&amp;L, Prospect #4 Steve Wilson Co., Cen- tral Point Steve Wilson Co., Trail Crock Kogap Nfg., Medford Georgia-Pac. Rogue River Roseburg Cos Bay Pack- ing Co., Coos Bay Blanco Fisher- ies, Bandon Eureka Fisher- ies, Coos Bay Fisherman Co-op Assn. Charleston Hallmark Fisheries, Charleston</pre>		Eagle Point Nilo Academy Brookings Harbor S.D. PP&L, Fish Cr. Station Coos Bay-North Board Coguille Water Board Coguille Water Treatment P Superior Lbr. Co., Glen- dale Roseburg Lbr. Dillard Douglas County Lumber, Roseburg Lbr. Dillard Douglas County Lumber, Roseburg County Lumber, Roseburg County Charcoal Co. White City Poss NicFarlane White City Meredith Fish Co.,Brook- ings Tom Lazio Fish Company, Brookings Peterson Sea- food, Inc., Charleston Rogue River Cannery Wedderburn Union Fisher- man's Co-op Packing Co. Charleston		Butte Falls Shady Vista Mobile Park Winston Glide-Idleyld Daniel Webb. Rice Hill Grants Pass Filter Plant Riddle Filter Plant Sutherlin Filter Plant Sutherlin Filter Plant Sun Studs,Inc Roseburg Hanna Mining & Nickel, Riddle Georgia-Pac., Sutherlin Timber Prod- ucts Co., Grants Pass Vern M. John- son, Gold Bar Placer, Cave Jct. Qualman Oyster Co. Coos Bay Georgia-Pac., Coos Bay Georgia-Pac., Coos Bay Umpqua River Navigation, Reedsport Al Pierce Lumber Co. Bayshore Drive, Coos Bay Al Pierce Lumber Co. Bayshore Drive, Coos Bay Al Pierce Lumber Co. Company, Mullin St. Bunker Hill		Aug. Roseburg N. Roseburg S.D Yoncalla Eastside Knoxtown S.D. Talent Water Trt. Plant Yoncalla Mater Trt. Plant Lakeside Water District Ore. Water Corp Roseburg Forrest Ind.td (Penmaneer) White City Rogue River Paving Co., Medford White City Ply- wood Corp., White City Round Prairie Lbr., Fibre- Board Corp., Dillard Roseburg Lbr. Co., Riddle D.C. Toye & Co. Roseburg Wooley Enter- prises, Mt. Baldy Div. Wooley Enter- prises, Corp Dillard Std. Cil Cos Bay Georgia-Pac. Coquille Permaneer Corp Dillard		River Haven Mobile Pk. Canyonville Douglas H.S. Bullards Eeach St. Park Sunset Day St. Park Roberts Cr. Water Dist Tri-City W.D Myrtle Cr. Umpqua Basin Water Assn Bristol Sil- ica Co. Gold Hill Operation Southern Ore Sales, Hedford M.C. Lininge & Sons, Ashland Double Dee Lumber, Central Pt. Herbert Lbr. Riddle Coos Bay Tbr Kenrock Op Coos Bay Tbr Kenston Rock Prod. Coos Bay Tbr Oper, Koos Eadd. Sons, Land Coos Bay Tbr Green Dist Van Dine Meat Co., Myrtle Cr.		Fleming Jr. High and Manzanita Grade Sch. Myrtle Cr. Reedsport Wedderburn S.D. Ranch Motd Rice Hill Winchester Filter Pl. Winston- Dillard W.D. Medford Water Com. Rogue Val. Plywood Carolina Pacific, Grants Pas Agnew Ply. Grants Pas Agnew Ply. Grants Pas Mountain Fir Lbr. Co., Grant Pacific, Grants Pas Mountain Fir Lbr. Co., Grant Packing Co. Medford U.S. Ply. Gold Deact Erdman Packing Co Bohemia Lbb Company. Lakeside Mayflower Farms, Coos Bay Nordic Ply Roseburg	
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Maupin Henley High Sch., Klamath Falls		Klamath Falls, Kingsley Field The Dalles		Merrill Moro Hood River		Mt. Hood Meadows' Paisley		Central Oregon Comm. College Bend Klamath Falls		Eddy's Motel		Dufu <del>r</del>		Modoc Point Brooks Re- sources Corp., Black Butte		Lakeview Stadelman Fruit.	
Duckwall- Pooley Fruit, Odell Klamath Ply., Klamath Falls				PP&L, Eastside Klamath Falls PP&L, Westside Klamath Falls PP&L, Keno		Klamath Ready Mix, Klamath Falls U.S. Plywood- Champion Papers, Neal Creek		Klamath Potato Dist., Malin J. Arlie Bryant, Nood River T. P. Packing, Klamath Falls		Stadelman Fruit, Inc., The Dalles Std. Cil Co. of Calif., Blue Moun- tain, Unit #1 The Dalles Cherry Growers, Inc The Dalles		Lage Orchards, Hood River Moore Orchards, Hood River Walter Wells & Sons, Hood River		Ranch South Sub- urban S.D. Malin Brooks- Scanlon, Inc., Bend Klamath Lbr. Company, Klamath Falls Gilchrist Timber Co.	÷	Lenz & Whitney Plants, Hood Riv. PP&L, Con- duit Plant, Hood Riv. PP&L, Power dale Plan Cascade Locks. Water Treatment	
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# CENTRAL REGIONAL OFFICE, DEQ, BEND Work Plan for NPDES Permit Drafting

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#### EASTERN REGIONAL OFFICE, DEQ, PENDLETON Work Plan for NPDES Permit Drafting

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Umatilla/ PCHary Wallowa		LaGrande Baker North Powd <b>er</b> John Da <b>y</b>		Huntington Cabell City Mines,		B-C Particle- board, Island City B-C Savmill, LaGrande		Heppner Boardman Stanfiel <b>d</b>		Rogers Walla Walla, Inc., Milton- Freewater Union Pacific		Edward Hines Lbr. Co., Bates Kinzua Corp., Kinzua		Enterprise Water Trt. Plant, Nilton-		Fossil Condon Gardiner	
Athena Cattle Feeders, Athena Top Cut Feed- lots, Inc., Bermiston C&B Live-		· · ·		Granite Cornucopia Minerals, Cornucopia Munn and Schulthies, Adrian		B-C_Sawmill, Elgin B-C Sawmill, Joseph				Railroad, Hinkle Louisiana Pacific, Pilct Rock		Harris Pine Mills, Pendleton San Juan Lbr. Co., John Day		Freewater Ore. Concrete Products, Nyssa Water Trt. Plant, Ontario		Enter- prises	
stock, Inc. Hermiston Hansell Bros. Hermiston				So. Board of Control, Gwyhee Project J.A. Albert- son, Nyssa Geo. B.		· • • • •						· · · · ·		Thos. Iseri Ontario			
				Russell, Vale Munn Feedlots, Nyssa Skyline Farms, Ontario		•		1				• •					
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TOM McCALL GOVERNOR

B. A. McPHILLIPS Chairman, McMinnville

GRACE S. PHINNEY Corvallis

JACKLYN L. HALLOCK Portland

MORRIS K. CROTHERS Salem

RONALD M. SOMERS The Dalles

KESSLER R. CANNON Director

# **ENVIRONMENTAL QUALITY COMMISSION**

1234 S.W. MORRISON STREET • PORTLAND, ORE. 97205 • Telephone (503) 229-5696

#### MEMORANDUM

To: Environmental Quality Commission

From: Director

Subject: Agenda Item No. I, June 21, 1974 EQC Meeting

Consideration of Variance Request, Sulfur Content of Residual Fuel Oil

#### Background

On the 24th of January 1972, the Environmental Quality Commission adopted rules pertaining to the sulfur content of fuel oils, specifically the following rule pertaining to residual fuel oil. The rule as adopted was submitted to the Environmental Protection Agency and incorporated as part of Oregon's Clean Air Act Implementation Plan.

> "Residual Fuel Oil" means any oil meeting the specifications of ASTM Grade 4, Grade 5 or Grade 6 fuel oils."

"Section 22-010 Residual Fuel Oils (1) After July 1, 1972, no person shall sell, distribute, use or make available for use, any residual fuel oil containing more than 2.5 percent sulfur by weight.

(2) After July 1, 1974, no person shall sell, distribute, use, or make available for use, any residual fuel oil containing more than 1.75 percent sulfur by weight."

Although concern was expressed this past winter that due to the anticipated oil shortage there may be difficulty in maintaining compliance with the Department rule, weather conditions, and oil supply were such that the problem did not materialize.



Additional concerns have been expressed in the past few months primarily due to the Department's residual fuel oil rule to be implemented 1 July 1974, and the anticipated greater number of days natural gas may not be available this coming winter to its industrial and commercial customers.

Based on the information available, the Department sent a letter within the past month to over 60 major residual oil users, suppliers, and distributors (copy of letter attached). The letter in essence stated that unless a specific written application with supporting information justifying a variance was received and granted by the Commission, the Department would have no alternative but to strictly enforce the regulation as originally adopted in 1972. The letter further stated that applications for a variance received by the Department before June 10, 1974 would be considered by the Commission at their June 21, 1974 meeting in Coos Bay. Each applicant was requested to appear before the Commission and respond to questions and/or to supply additional information as may be necessary.

#### Discussion

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The following is a brief summary of each variance request received by 14 June 1974 and other pertinent information received by the Department related to this matter. Copies of each variance request received and/or related information is attached.

#### Oil Suppliers

Shell Oil Company -- Shell's letter in essence states that they believe Shell Oil can for the short term comply with the Department rule. No firm commitment can be made to any specific maximum sulfur content for residual fuel beyond 60 days. Process variation and the varying pattern in the sulfur content of crude supply are not known with any certainty at this time.

In addition to other details Shell supplied data for the first months of 1974 on the sulfur content of residual fuel oil from their Martinez Refinery near San Francisco which is their primary supply for Oregon. Other data submitted relates to the sulfur content from their Portland Willbridge distribution facility and refinery located at Anacortes in Washington.

Shell is believed to be the largest supplier of residual oil in the State of Oregon (2 X any other supplier).

Representatives of Shell from Houston, Texas are expected to be present at the Commission meeting to supply additional information and respond to questions as needed. Standard Oil of California -- A letter was received on the 6 June 1974 in response to the Department inquiry of 15 January 1974. In addition, a representative of Standard Oil did meet with the staff during the week of 10 June 1974 to supply additional information and a letter is expected prior to the Commission meeting on 21 June which will be attached to the staff report.

Based on the discussions held, it is believed Standard Oil will not apply for a variance at this time. As with Shell Oil, it may be necessary for Standard to apply for a variance in a few months according to demand and available supply. Standard Oil is prepared to supply additional information to the staff concerning their longer range plans as needed.

<u>Mobile Oil Corporation</u> -- Although a specific letter has not been received by the Department from Mobile Oil, from discussions with the Federal Energy Office and the Oil Heat Institute, it is believed Mobile Oil will be able to comply with the Department rule and does not intend to apply for a variance at this time. (Letter received and attached.)

<u>Texaco, Inc.</u> -- No correspondence or other communications have been received from Texaco. To the best of our knowledge, Texaco is not a supplier of residual fuel in Oregon.

Atlantic-Richfield Company -- Mr. Fitzpatrick of Arco telephoned the Department and stated that ARCO would apply for variance for 90 days. The 90 days requested is believed needed to allow ARCO time to develop additional information. From the conversation it was learned ARCO storage facilities in Portland presently contain residual fuel oil containing 1.71 percent sulfur and shipments of unknown sulfur content are expected within the next 90 days.

The variance request when received will be submitted to the Commission. A representative of ARCO is expected to be present at the Commission meeting.

Union Oil Company of California -- On the 5 June 1974 a request for a variance was received from Union Oil. Union Oil has requested a variance to allow it to supply fuel oil averaging 2.5% sulfur to and through the Oregon market until 30 June 1975.

Union Oil is expected to be represented at the Commission meeting and supply additional information as needed by the Commission.

The above summary covers all known suppliers of residual oil in the State of Oregon.

#### Distributors

<u>Oil Heat Institute of Oregon</u> -- Requested a variance for all distributors (20-30) and end-users (3,000 or more) for a 90 day period starting 1 July 1974. The basis for the variance request as with all other requests received from distributors and users is that they have no control over the quantity or specifications of the product involved, both are dependent on what is provided by the prime supplier.

Representatives of the OHI are expected at the Commission meeting.

Empire Fuel Heat, Coos Bay -- Requested a variance and will be represented at the Commission meeting. No information was submitted on the prime supplier, quantity of oil, length of time variance is requested for, or other related information.

Valley Oil Company, Salem -- Requested a permanent variance for its firm and 110 customers. ARCO, the prime supplier, has advised Valley Oil its "...residual fuel oil will not meet the specifications imposed by Section 22-010, Subsection 2, and that they will no longer be able to provide residual oils after June 30, 1974."

#### Üsers

. P General Foods Corporation, Hillsboro and Woodburn --- In separate requests General Foods requested a variance for a minimum of one year for the residual fuel to be used in its boilers (interruptible natural gas) at its food processing plants in Hillsboro and Woodburn.

ARCO is General Foods prime supplier through Valley Oil. Representatives of the firm are expected at the Commission meeting.

<u>Del Monte Corporation, Salem</u> -- Requested a variance for its standby residual fired boiler based on information received from its prime supplier (ARCO). Representatives of Del Monte are not expected to attend the Coos Bay Commission meeting.

Stayton Canning Company, Stayton -- Requested a variance for its food processing plants located at Stayton, Dayton, Salem, Silverton and Brooks. Depending on location, Stayton's oil distributors are Capital City Transfer, Carson Oil, Home Fuel, Ross Oil and Valley Oil. Prime suppliers are Mobile Oil, ARCO, and Shell.

As with other food processing plants, Stayton uses residual fuel oil in its boiler when natural gas is curtailed.

<u>Kelly, Farquhar and Co., Salem</u> -- Requested a variance for one year to be assured of a supply of fuel during the food processing season. They have been informed by their distributor (Home Fuel) they may not be able to supply fuel with the required sulfur content.

Western Kraft Corporation, Albany — Requested a variance for a period of one year from July 1, 1974 to June 30, 1975. Western Kraft has requested the variance on the basis its fuel distributor Cummings Transfer and Fuel has been advised by its prime supplier ARCO they will not be able to meet the Department rules and Western Kraft has been unable to secure an alternate source of supply.

During periods of natural gas curtailment Western Kraft uses approximately 1350 barrels of residual fuel per day. Representatives of Western Kraft are expected to be in attendance at the Commission meeting.

<u>Publishers Paper, Oregon City and Newberg</u> -- Publishers has requested the Commission to amend its rule related to the sulfur content of residual fuel based on existing air quality. In the event the Commission does not amend its rule, Publishers has requested a variance for all its mills in Oregon.

Texaco, Publishers prime supplier has informed Publishers they cannot guarantee a supply of oil for the entire curtailment period of less than 1.75 percent. ARCO is Publishers secondary supplier.

During periods of natural gas curtailment, Publishers uses approximately 1000 barrels of residual fuel daily. At its only plant outside Oregon using Bunker C fuel (Anacortes, Washington), the standard is 2% and ARCO has been able to supply fuel to meet that standard.

<u>Georgia Pacific Corp.</u>, Toledo and Springfield -- Georgia Pacific suggests the "Commission delegate interim authority to issue variances to the Director of the DEQ to allow continued operation of plant should 1.75 percent oil become unavailable before the EQC could act on such a variance request."

Georgia Pacific is presently receiving 1.1 - 1.4 percent sulfur oil from its prime supplier Standard Oil.

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2. Long term

<u>Oil Suppliers</u> - Although none of the oil companies thoroughly described their long range programs or plans as related to the sulfur content of fuel, each firm contacted expressed a willingness to meet with the Department staff on an individual basis and supply additional information that may be available. Such meetings could be arranged and accomplished within the next 60 - 90 days.

<u>Distributors and Users</u> – In most cases, it is not economically feasible nor desirable for individual distributors or users to build individual systems to reduce the sulfur in fuel or add air pollution control equipment for the reduction of  $SO_2$ . The most reasonable way to accomplish the needed reduction is by reducing the sulfur in the oil at a common facility and at this time it is apparent the distributors and users expect this to be accomplished by the oil suppliers.

Although the Department is concerned about the short term effects the burning of higher sulfur fuel may have, existing air quality is such in most areas of the State that primary concern is focused on the longer range effects.

It is of utmost importance to the Department to develop and adopt a long range workable program for sulfur dioxide. Such a program hopefully will insure an adequate fuel supply and allow for reasonable growth of population and industry that is consistent with the environmental needs of the State.

A number of firms have stated they are unable to obtain firm contracts because of the Department rules or have expressed that there is possible conflicts between the Department rules and the Federal Energy Office regulations.

From our discussions with representatives of oil companies, it is the opinion of the Department that the problem of firm contracts is not related to the Department rules. This problem appears to be primarily related to the allocation program and other factors.

A member of the Federal Energy office staff is expected to attend the Commission meeting and possibly can assist with any questions raised concerning their office. However, it is the opinion of Department that the rules of the Federal Energy Office do not preclude any person from complying with the Department rules.

#### Recommendations and Conclusions

Based on the information thus far submitted and that which is expected to be made available from various representatives at the meeting it is our opinion positive action can be taken at this time which will alleviate any short term problem that exists consistent with the long range objectives of the Department.

Since all of the oil companies contacted have indicated a willingness to meet with the Department staff to discuss their longer range programs, it is the Department recommendation that all suppliers of residual oil be requested to meet with the staff in the next 30 days and the staff be directed to report the results of these meetings to the Commission within 90 days. It would be the objective of the Department to meet with each as soon as possible so sufficient time can be given to obtaining additional information that may be needed. Based on the results of these meetings, the Department would outline to the Commission a long range program that is believed necessary to meet its objectives including any changes in procedures or rules determined necessary.

Concerning the short term problem, recognizing the dependence of the distributors and users on the oil suppliers, it is the Department recommendation the Commission consider each variance request submitted by the oil suppliers at this time. Based on the information submitted and received at this meeting such requests may be denied or granted with the resultant effect on the distributor or user recognized.

Concerning any variance requests submitted by distributors or users of oil companies that did not submit a variance request at this time the Commission may postpone or deny such variance requests until information has been submitted that compliance is not possible or feasible.

Following the outline of this report, it is the Director's recommendation the Commission consider the following variance requests and recommendations:

<u>Union Oil Company of California</u> - The letter requesting a variance is attached and has been summarized previously.

It is the Department's understanding that the sole customers of Union Oil residual oil in the State of Oregon are Crown Zellerbach and Hanna Nickel. If this is not the case, this should be clarified. Based on the information submitted, the Department believes a short term variance for Union Oil, its distributors (if any) and customers may be justified and necessary. If the Commission finds such a variance is necessary, the Department would recommend consideration of the following conditions of such a variance.

- 1. Union Oil be required to submit to the Department the sulfur analysis and quantity on each shipment sold or distributed in the State of Oregon.
- 2. The maximum sulfur content of the residual oil to be sold, distributed or used should be limited to 2.5 percent by weight.
- 3. Appropriate representatives of Union Oil should be required to meet and/or prepare for the Department, details of their long range programs that outlines the sulfur content of residual oil that Union will make available in the State of Oregon by specific dates.
- 4. The time period of the variance should be limited to 90 days (1 October 1974).
- 5. The variance should be specifically for Union Oil, its distributors and customers, including Crown Zellerbach and Hanna Nickel for the sale, distribution and use of Union residual oil in the State of Oregon.

Atlantic Richfield Company – It is the Department's opinion ARCO did not submit sufficient information in its letter to the Department to justify the granting of such a variance. However, if representatives of ARCO supply sufficient additional information to the Commission at the meeting to justify the granting of a variance, the Department would recommend the conditions of the variance concerning maximum sulfur content, length of time, submission of reports and long range program are such that it is consistent with the program with other oil companies. As with Union Oil such a variance, if granted, should include all ARCO distributors and users of ARCO residual fuel oil.

The Department is not aware of any other variance requests from oil suppliers that should come before the Commission at this time.

KESSLER R. CANNON Director

EWH:h 6/19/74



## DEPARTMENT OF ENVIRONMENTAL QUALITY

### 1234 S.W. MORRISON STREET • PORTLAND, ORE. 97205 • Telephone (503) 229- 6242

#### TOM McCALL GOVERNOR

KESSLER R. CANNON Director

#### Gentlemen:

On the 24th of January 1972, the Environmental Quality Commission adopted rules pertaining to the sulfur content in fuel oils, specifically the following rule pertaining to residuals. The rule as adopted was submitted to the Environmental Protection Agency and incorporated as part of Oregon's Clean Air Act Implementation Plan.

"Residual Fuel Oil" means any oil meeting the specifications of ASTM Grade 4, Grade 5 or Grade 6 fuel oils."

"Section 22-010 Residual Fuel Oils (1) After July 1, 1972 no person shall sell, distribute, use or make available for use, any residual fuel oil containing more than 2.5 percent sulfur by weight.

(2) After July 1, 1974, no person shall sell, distribute, use, or make available for use, any residual oil containing more than 1.75 percent sulfur by weight."

Due to an anticipated oil shortage, the Department wrote on the 15th of January, 1974 to the suppliers of residual fuel oil and requested specific information that was believed necessary to evaluate the environmental effect and to develop a workable program to provide for



maintaining adequate fuel supplies consistent with environmental needs. Although a response has not been received from all companies contacted, information has been received from some oil suppliers, distributors and major users that indicates there may be difficulty in complying with the 1.75 percent sulfur limitation for residual fuel effective July 1, 1974.

At this time the Department does not have sufficient information to justify a specific recommendation to the Commission nor to project a long range plan. Therefore, unless specific written applications with supporting information justifying a variance are received and granted by the Commission, we will have no alternative but to strictly enforce the regulation.

Since the regulations require compliance by each supplier, distributor and user, applications and supporting information must be submitted by each party. Information considered basic with each applicant is the quantities, average and maximum sulfur content of fuels to be sold, distributed or used and details of plans including dates of implementation to achieve compliance with the regulation.

Oil suppliers are expected to provide information relative to the reasons why compliance cannot be achieved. Additionally, information is needed concerning the sulfur content of residual oil being provided to neighboring states and projected short and long range plans for supplying lower sulfur fuel to users in the State of Oregon.

Applications for a variance received by the Department before June 10, 1974 will be considered by the Environmental Quality Commission at their June 21, 1974 meeting in Coos Bay, Oregon.

Each applicant is expected to appear before the Commission and respond to any questions they may have concerning your request and supply additional information as needed.

Cordially,

KESSLER R. CANNON Director

WH:vt



## SHELL OIL COMPANY

TWO SHELL PLAZA P. O. BOX 2105 HOUSTON, TEXAS 77001

June 7, 1974.

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WATER QUALITY CONTROL

Department of Environmental Quality State of Oregon 1234 S.W. Morrison Street Portland, OR 97205

Gentlemen:

This is in response to your letter of May 17, 1974 concerning the announced adoption of a new limitation relating to the sulfur content of residual fuel oil which is to become effective in the State of Oregon after July 1, 1974. After a thorough review of the numerous and complex aspects involved in the production of residual fuel at our refinery facilities, we believe that Shell Oil can for the short term, comply with the provisions of paragraph (2) of Section 22-010 of the Environmental Quality Commission rules which limit the sulfur content of residual fuel.

On the basis of our own projected crude oil availabilities, however, it is recognized that it will be difficult, if not impossible, to maintain any continuing supply of residual fuel that will be in full compliance with the maximum 1.75% sulfur content requirement for any extended period into the future. Becuase of uncertainties relating to the availabilities of imported crudes, it appears that no firm commitment could be made to any specific maximum sulfur content for residual fuel beyond 60 days. Consequently, it is anticipated that occasionally situations might develop wherein fuel oil sulfur contents would exceed the maximum limit and the only recourse would be to seek relief through an emergency application for variance when that occurs.

As noted in our previous letter of April 18, 1974 relating to the sulfur problem, our primary supply of residual fuel for the Oregon area originates in the Martinez Refinery near San Francisco, California. Sulfur contents of fuels produced at this location are strongly dependent on the sulfur contents of the crude oils from which they are manufactured since we have no facilities to desulfurize residual fuel. Martinez Refinery, as a consequence, has little control over the sulfur content of the No. 6 Fuel Oil produced. In reality, the sulfur levels that are representative of prepared quantities of fuel are more directly the result of the combined effect of sulfur contents of the processed crudes and the crude oil delivery schedules. In addition, the refinery handling facilities offer little opportunity to segregate certain selected crudes that might make lower sulfur product. Department of Environmental Quality

Within these production constraints, the recorded sulfur levels for the first five months of 1974 at Martinez (see Figure 1 attached) are centered around a median value of 1.57% sulfur, but individual values for the inclusive period range from a low of 0.88% (in January) to a high of 2.23% (in May).

The self-evident feature in the pattern of sulfur contents in Figure 1 is the lack of any consistent, sustained value. The points scatter around a central trend value reflecting process variation but there are variances between high's and low's. These are of little consequence when variances are sufficiently lower than product quality guidelines such as the 2.5% value of the existing specification. Considerably greater significance is achieved however, when the spread of values is marginally closer to a limit value such as the 1.75% of the new regulation. Here, chance variations can exceed the limit.

Careful reexamination of the graph shows that sulfur contents in excess of 1.75% were produced in isolated examples at Martinez in January, February, April and May and there were occasions in March when the limit was approached or equalled.

An additional interpretation of the 1974 Martinez sulfur data is obtained from the cululative distribution curve of Figure 2. Derived from the same data as Figure 1, the frequency curve indicates that 83.5% of the Martinez production during January to May 1974 had sulfur contents less than, or equal to the new 1.75% sulfur limitation. (Approximately 99% had contents less than 2.0%). Thus, although it is accurate to state that the median sulfur content (at 1.57%) was within the new limit, it is equally compelling to observe that 16.5% of the production had sulfur contents surpassing the 1.75% requirement.

Any considered appraisal of the significance of these results should be made against the background of the times when it is remembered that the fivemonth period represented was a particularly turbulent interlude in the oil industry and was dominated by the overpowering presence of the Arab oil embargo. Neither crude rates nor crude quality could be fairly judged as representative of normal operations. Only in limited scope to they portray any semblence to situations or problems. Despite this failing, the information presented offers the only basis for support of our previous contention that "With the present crude diet, residual fuel occasionally exceeds 1.75% but does not exceed 2.0%."

Within Oregon itself, residual fuel is distributed directly from our Willbridge Plant in Portland. Supplied by tanker out of Martinez, the Willbridge terminal has recorded sulfur contents on incoming cargoes of fuel that are presented in Figure 3 for the reference period in 1974. The trends in sulfur content and the average value of 1.51% at Willbridge bear resemblence to the Martinez pattern, but the abrupt variations in sulfur values are smoothed out somewhat in the delivery process. Only one value at 1.80% (in January) exceeds the 1.75% limitation, while two others (in February and May) approach, but remain within the new restriction. It is striking that sulfur contents for late May shipments are generally lower than average and support the conclusion that present stocks on hand are in compliance with the new regulation.

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#### Department of Environmental Quality

Residual fuel oil is also produced at our Anacortes Refinery near Seattle, Washington. Relatively small quantities of the Anacortes fuel are available for commercial supply and these are not directly involved in additions to the Willbridge storage. Most are dispensed to satisfy local demand. Representative data on sulfur contents of residual fuel at Anacortes in Figure 4 are presented for reference only because they have no relevance to Oregon supply. The Anacortes figures, however, present a slightly altered pattern from the others. During January, February and March, typical sulfur contents are in the range of 1.3 to 1.4%. Late in March the production trend shifts to one in which the representative values are in a range of 1.8 to 1.9% and all sulfur contents in May are in excess of the 1.75% limit.

In summary, we find that there is a certain inherent process variation that is reflected in the production of residual fuel at our refineries and the most important element in the pattern of fuel oil sulfur values is the sulfur content of the crude from which the fuel oil is prepared. With the present crude diet we anticipate that there will be occasional sulfur contents that will exceed the new 1.75% limit; but on the whole, it is believed that material meeting this requirement can be provided for the near future. On this basis, there appears to be no immediate need for an application for variance. We will continue surveillance and monitoring of our residual fuel sulfur contents, but may find it necessary to seek a variance possibly on an emergency basis at a leter date should the need arise.

Present projections for the supply of crude oil in the future are still indefinite and the types of imported crude with respect to sulfur level are not known with any certainty at this time beyond 60 days. There are anticipations, however, that the Martinez Refinery might process amounts up to 50% of imported crude in the near future. Based on the expected quality of imported crudes scheduled for delivery during the next 60 days, it is probable that the average industrial fuel oil production will be less than 2.0% and could possibly meet the 1.75% maximum Oregon specification if imported crudes are received as planned.

We hope that the foregoing information will prove of value. Although this does not represent an application for variance, we plan to be represented at your June 21, 1974 meeting at Coos Bay and will be available to answer questions.

Yours very truly,

encule Leo Barnes, Manager Technical Services

ommercial Sales

Attachments

cc: Regional Administrator, Region X Federal Energy Administration Federal Office Building 909 First Avenue Seattle, Washington 98104 3



SULFUR CONTENT (%)





FIGURE

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FIGURE

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SULFUR CONTENTS

(%)

Mobil Oil Corporation

150 EAST 42ND STREET NEW YORK, NEW YORK 10017

June 12, 1974

Kessler R. Cannon, Director Department of Environmental Quality 1234 S. W. Morrison Street Portland, Oregon 97205

Dear Mr. Cannon:

Your letter of May 17, 1974, advised us of the opportunity to apply for a variance from Oregon's statewide residual fuel sulfur content limit of 1.75 wt. % before it goes into effect on July 1, 1974.

We have looked at our situation closely and find that we will have no immediate problem meeting the new limit. However, as we stated before in our February 8, 1974 letter to your department, Mobil's availability of maximum 1.75 wt. % sulfur residual fuel will be affected by a number of factors over which we have no control. These include, for example, the continued cutback of low sulfur crude from Canada to our Ferndale, Washington refinery with consequent substitution of higher sulfur foreign crude imports.

It is quite possible, therefore, that Mobil will seek a variance in the not too distant future based on solid reasons why compliance will be difficult to achieve.

Very truly yours,

WH Broe

W. H. Broderick, Manager Distribution and Traffic

DMacD/mr

**AtlanticRichfieldCompany** 

**Products Division** 1500 S.W. First Avenue Mailing Address: Box 1571 Portland, Oregon 97207 Telephone 503 224 2150

June 17, 1974

The Department of Environmental Quality 1234 S. W. Morrison Street Portland, Oregon 97205

Attention: Mr. Kessler R. Cannon, Director

Gentlemen:

Please accept our apology for the delay in responding to your letter of May 17, 1974.

At the present time, we are not certain that we can comply with Section 22-010, limiting the sulfur content of residual fuels to not more than 1.75% by weight. We, therefore, request a variance for a period of ninety days from the effective date of the regulations.

Very truly yours,

M./É/FTIZFATRICK, Manager Heating Oil Marketing

MEF:pj

APINY 521-175-A

cc: Mr. J. L. Keyser Mr. R. M. McKee Mr. J. Pendergraft Mr. D. L. Peterson Mr. J. W. Raffety Mr. R. S. Webb Mr. J. R. Williams Union 76 Division: Western Region

Union Oil Company of California 2901 Western Avenue, Seattle, Washington 98111 Telephone (206) 682-7600

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• June 5, 1974

Mr. Kessler R. Cannon, Director State of Oregon Department of Environmental Quality Environmental Quality Commission 1234 S. W. Morrison St. Portland, Oregon 97205

Dear Mr. Cannon:

C. R. Warnock

Division Sales Manager

In accordance with the provisions of Section 449.810 dealing with variances from particular requirements of any environmental quality rule, the Union Oil Company requests a variance from the Oregon Administrative Rules, Chapter 340, Division 2, Subdivision 2, Section 22-010(2) concerning the sulfur content of residual fuel oils.

This Company relies in part on imported crude oil to operate its refineries and maintain product supply to its customers. In the <u>normal supply</u> environment for such crude oil, specific crude oils can be processed through the refinery in such a manner as to control sulfur in residual products to predictable limits.

In today's crude oil short environment, this supply flexibility no longer exists. Crude is purchased where and when available. Thus, although the same overall average sulfur level may be achieved, the processing operations cannot be programmed effectively to guarantee a steady availability of 1.75% sulfur residual fuel oil after July 1, 1974.

The Union Oil Company, therefore, respectfully requests a variance to allow it to supply fuel oil averaging 2.5% maximum sulfur to and through the Oregon market during the continuing period of uncertain crude oil supply. In your May 17th letter to Mr. W. M. Shreve, you indicate you will consider variance requests at your June 21 meeting in Coos Bay. We request that this application be included and we will be prepared to discuss any details at that time, or earlier at our mutual convenience.

Your May 17 letter also asks for data concerning sulfur content of residual fuels Union sends to other locations. The attachment summarizes this information.

Mr. Kessler R. Cannon Department of Environmental Quality Portland, Oregon 6/5/74

You also requested our short and long range plan to bring our sulfur levels into compliance with your Oregon limits. The plan is wholly dependent upon our ability to acquire imported crude supplies at adequately low sulfur levels. In order to fill our refineries for the balance of this year, we anticipate processing from 0 to 65MB/D of imported crudes. The foreign crudes we are able to purchase will come predominently from Arabian and Iranian sources. For the longer term, our plan is to purchase lower sulfur foreign crudes and by 1977 we expect to be able to acquire North Slope Alaskan crude. Consistent with this plan, we request our variance request for 2.5% average sulfur level to be effective through June 30, 1975. As we approach that time, we would discuss our then projected position and modify our sulfur variance request to the lowest attainable level.

Sincerek C. R. WARNOCK

State of Oregon DEPARTMENT OF ENVIRONMENTAL QUALITY

JUN - 7 19/4

OFFICE OF THE DIRECTOR

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### DATA SUMMARY

Bunker Fuel Oil - Production and Sulfur Data - Union Oil Co. of California

	<u>1972</u> MB/MO	<u>1973</u> MB/MO	<u>1974</u> 4 Mos. MB/MO
High sulfur fuel oil produced at California refineries and distributed to non-controlled areas including export and ship bunkers and to controlled areas in Washington permitting sulfur contents greater than $2\frac{1}{2}$ %. Sulfur content is in $2\frac{1}{2}$ - $4\frac{1}{2}$ % range.	112	78	39
Low sulfur fuel oil produced at California refineries and distributed to controlled areas such as Oregon and parts of Washington. Sulfur maximum of 2.5% for Oregon * and 2.2% for controlled parts of Washington.	448	401	330
Very low sulfur fuel oil produced at California refineries and distributed to public utilities requiring 0.5% maximum sulfur fuel oil.	314	446	303
* Detail on fuel oil deliveries to Portland, Oregon			
Date Quantity Source	%S		

	<u>Date</u>	Quantity	Source	<u>%S</u>
•••	1/6/73	41 MB	LA	1.94
	2/1/73	31MB	LA	1.74
	2/12/73	. 24MB	LA	1.85
•	3/3/73	14MB	LA	2.01
	7/11/73	14MB	LA	2.03
	9/11/73	6MB ·	LA	2.13
	10/10/73	28MB	LA	1.83
	10/22/73	54MB	LA	2.01
	11/15/73	55MB	· LA	2.25
	11/16/73	27MB	LA.	2.20
	11/25/73	38MB	LA	2.20
	12/10/73	81MB	LA	2.40
	12/24/73	63MB	LA	2.25
	12/25/73	13MB	LA	2.25

Date	Quantity	Source	<u>%S</u>	
1/4/74	67MB	LA	2.13	
1/13/74	81 MB	LA.	1.76	
2/15/74	56MB	LA ·	1.63	-
3/22/74	15MB	LA	1.62	
3/25/74	22MB	LA	1.62	
4/5/74	14MB	LA	1.68	

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THE OIL HEAT INSTITUTE OF OREGON / 1927 N.W. KEARNEY / PORTLAND, OREGON 97209 / PHONE 224-4231

June 10, 1974

OHI

Mr. Kessler R. Cannon, Director Department of Environmental Quality 1234 S. W. Morrison Street Portland, Oregon 97205

Dear Mr. Cannon:

In support of our request for a variance or Special Rule covering distributors and users of residual oils, as these products are affected by the sulfer regulations, we submit the following information:

- 1. This request is in conformity with 468.345:
  - (a) Conditions exist that are beyond the control of the persons granted such variance.
  - (b) Special circumstances render strict compliance unreasonable, burdensome or impractical.
  - (c) Strict compliance would result in substantial curtailment or closing down of a business, plant or operation.
  - (d) No other alternative facility or method of handling is available.
- (a) The distributors and users of residual oils have no control over the quantity or specifications of the product involved. Both are totally dependent upon what is provided by the Prime Supplier. Neither group can in any way change the quality of the residual oils or influence the specifications to comply with regulations.
- (b) Special circumstances: Because of the world demand for crude oil and the varying composition of these oils it becomes increasingly difficult to forecast the specifications of the finished product.



Mr. Kessler R. Cannon, Director June 10, 1974 Page Two

> The distributors and users find themselves in the position of accepting what is available. The Prime Supplier is faced with the facts of, on one hand, an unsure crude supply, and the need to increase the amount of product produced to meet the demands brought about by ever increasing Natuaral Gas interruptions.

- (c) Strict compliance combined with the aforementioned gas cut-offs would result in the curtailment or shutdown of industry, with the resulting economic impact, and the danger and discomfort to many citizens because of heating system stoppage.
- (d) As of this date, no alternative is readily available to answer the needs.

Continuing effort is being made by the Institute, it's members, and those served by this industry to work with the Prime Suppliers to resolve this problem within the regulations.

These Suppliers have expressed a cooperative spirit and have reiterated their desire to comply with the requirements. The principal concern is their inability to guarantee what crude source will be available in future months and the consequence in sulfer content of their finished product. Few seem to feel that at any time will the July '72 requirements be violated and most contend that presently the 1974 standards are being met.

It would seem practical that a special rule be adopted allowing that if a variance is granted to a Prime Supplier any distributor or user of that product would be covered by that variance.

Sincerely yours,

OIL HEAT INSTITUTE OF OREGON

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Leonard Gassner Executive Director

LG/sf

OHI

THE OIL HEAT INSTITUTE OF OREGON / 1927 N.W. KEARNEY / PORTLAND, OREGON 97209 / PHONE 224-4231

June 4, 1974

Mr. Kessler R. Cannon, Director Department of Environmental Quality 1234 S. W. Morrison Street Portland, Oregon 97205

Dear Mr. Cannon:

In compliance with "Section 22-010" we are submitting an application for a variance in the use of residual oil not to exceed the July 1972 Sulfur Standard in the State of Oregon for a 90 day period starting July 1, 1974.

Because of the potential far reaching effects of the regulations this application would cover all the distributors and users of residual products. To the best of our knowledge there are 20 to 30 individual distributors and 3,000, or more, end-users who would be effected by this request.

We fully realize that the regulation, as written, requires individual application for variance. At the time of writing this had a reasonable connotation but in view of todays situation we feel sure that the Commission would not anticipate that all 3,000 users be required to individually present such data.

Although, at the time of this writing, little, if any, product exceeds the 1.75% standard it is impossible to guarantee, or even predict, the future composition of product.

In the market today, oil is completely contingent upon the crude supply and availability. The individual distributor and end-user has absolutely no control over the product obtainable and is indeed fortunate to maintain operations or comfort in light of natural gas cut-off for an unprecedented 180 to 210 days.

It is our understanding that each Prime Supplier of residual oils will request a variance, if needed, for the same period covered in this request.



Mr. Kessler R. Cannon, Director June 4, 1974 Page Two

Because of the impact of the problem upon the economy, safety and health of the people of Oregon and because of the national supply situation (appendix A) we request that this conditional variance be granted at the June 21, 1974 meeting of the Commission.

Sincerely yours,

OIL HEAT INSTITUTE OF OREGON

me

Leonard Gassner Executive Director

### LG/sf

# Table 6

	Fourth MB/D	n Quarter 1973 Percent of Total Demand	Finst MB/D	Quarter 1974 Percent of Total Demand
Demand				
Heating	524	17.2%	623 <sup>-</sup>	17.4%
Industrial	510	16.7	594	16.6
Electric Utilities	1,538	50.5	1,893	52.7
Oil Company Use	125	4.1	130	3.6
Vessels	220	7.2	210	5.9
Military	. 76	2.5	91	2.5
Other	54	1.8	46	· 1.2
TOTAL DEMAND	3,046	100.0	3,587	100.0
TOTAL SUPPLY	2,637	86.6	2,535	70.6
Deficit	409	13.4	1,052	29.4

RESIDUAL FUEL OIL SITUATION

**A** PPE NDIX

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#### Table 2

## SHORTFALLS AND STRATEGIES, FIRST QUARTER 1974 (Quantities in thousands of barrels per day)

		ss Shortage	(Quantizers) in chousands of partors p					
Product	Thous. Bbls. per Day	Percent of Unconstrained Demand	Actions Taken or Announced	Fuel Saving	Shift in Refinery Output <sup>1</sup>		Potential Actions	
Jet Fue	<b>≥1</b> 400	32%	25% reduction in airline schedules General aviation restriction	220 5	180	-5 (Surplus)	Conversion from kerosine-type to naphths-type jet fuel	
Gasoli	ne · 700	11	15% reduction through allocation program published December 12 General aviation restriction 50-55 m.p.h. speed limit <sup>2</sup> Sunday gas station closings <sup>2</sup>	900 8 (200) ( 50)	-730	572	Frice increase, tax increase, Coupon rationing	
Distil Fuel O		17	Reduction of 6° in residential and 10° in commercial heating Other reductions published December 12	490 40	400	-30 (Surplus)	e. La constante de la constante de	53
Residu. Fuel O		24	Oil to coal switch in 26 power plants Allocation program and reduced heating, published December 12 Voluntary conservation	200 260 200	200	 ,	Excessive use taxes on electricity and natural gas	
Other Petrol Produc		10	Allocation program published December 12	400			•	
TOTAL	3,260 <u>3</u>	16.3	· · · ·	2,723		537	· · ·	

<sup>1</sup>Cost of Living Council regulations published December 4 encourage refinery shift; projected shifts remain to be validated. <sup>2</sup>Actions taken to restrict demand, but impact is subsumed in supply restriction through allocation program. <sup>3</sup>Differs slightly from total of 3,271 shown on Table 1 ewing to independent rounding of various components.

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PETROLEUM SITUATION REPORT

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Telephone 267-2112

320 N. FRONT . COOS BAY, OREGON 97420

HEATING OILS WOOD FURNACE SALES FURNACE REPAIR

May 28, 1974

State of Oregon DEPARTMENT OF ENVIRONMENTAL QUALIT E (H ş W 15 MAY 2 9 19/4

OFFICE OF THE DIRECTOR

Mr. Kessler R. Cannon Department of Evironmental Quality 1234 S. W. Morrison Street Portland, Oregon 97205

Dear Mr. Cannon,

In answer to your letter of May 17th Empire Fuel Inc. would like to request a variance in the 1.75 per cent sulfur by weight requirement for residual fuel oils.

We will be represented at your June 21st meeting in Coos Bay,

Oregon.

Sincerely you Jamés A. Caĥ

JAC:jl

WE GIVE S&H GREEN STAMPS

P. O. BOX 551



ROBERT W. DELK

MICHAEL W. DELK VICE-PRES.

JAMES R. WILSON VICE-PRES.

O, R. KENNEN, JR. SECRETARY AND TREASURER Asphalt Paving — General Contracting — Heating Oils

June 6, 1974

1790 16TH STREET S.E.

Environmental Quality Commission ... 5th Floor Terminal Sales Bldg. Portland, Ore. 97205

DEPARTMENT OF ENVIRONMENTAL QUALITY

SALEM, OREGON 97302

Attention: Kessler Cannon, Director of Department of Environmental Quality

> Re: Section 22-010 Chapter 340, Oregon Administrative Rules

OFFICE OF THE DIRECTOR

#### Gentlemen:

As a distributor of residual fuel oils, to approximately 110 customer users, we hereby request a permanent variance on behalf of our company as distributor and our customer users as a class, from the provisions of Subsection 2, Section 22-010, Chapter 340 of Oregon Administrative rules, Department of Environmental Quality, by deletion of the requirements of said subsection 2 of Section 22-010.

As grounds for said request, we rely upon ORS 468.345 Sub (a) and assert that,

> Conditions exist that are beyond the control of Valley Oil Company and its customers.

Specifically, Valley Oil Company has been advised by its supplier, ARCO, that the supplier's residual fuel oils will not meet the specifications imposed by Section 22-010, Subsection 2, and that they will no longer be able to provide residual fuel oils after June 30, 1974.

Valley Oil Company and its customers, to the best of its knowledge, do not have an alternative source of supply and without a variance will be forced out of the residual fuel oil business and its customers required to shut down.

Very truly yours,

VALLEY OIL COMPANY J.R. Wilson

JRW/mp


FOOD PRODUCTS DIVISION

GENERAL FOODS CORPORATION / P.O. Box 568 Woodburn, Oregon 97071

June 10, 1974



# OFFICE OF THE DIRECTOR

Mr. Kessler R. Cannon Department of Environmental Quality 1234 S. W. Morrison Street Portland, Oregon 97205

Dear Mr. Cannon:

On behalf of Food Products Division of General Foods Corporation in Woodburn, Oregon, we are requesting a variance from Section 22-010, subsection 2, in complying with the July 1, 1974 requirement of the discontinuation of use of residual fuel oils containing more than 1.75 percent sulfur by weight. This variance is filed under the authority of ORS 468.345 and its duration is respectfully requested for a minimum of one year.

It is our understanding that the PS-300 fuel oil we receive from the Valley Oil Company, 1790 16th Street, S. E., Salem, Oregon has no guarantee it will not exceed 1.75 percent of sulfur by weight. (Refer to the attached letter from Atlantic Richfield Company.) Our annual usage will vary from 100,000 to 400,000 gallons depending on the availability of natural gas, which this year could be curtailed by September 1. (Refer to the attached letter from Northwest Natural Gas Company.)

Since early September is the height of our harvest and processing season, and if fuel oil is not available, plant shutdown would be necessary and result in the layoff of approximately 1,200 employees. This could place a significant economic impact on the Woodburn and surrounding areas since the lost wages would approach \$2,300,000. In addition, upwards to 30,000,000 pounds of corn, cauliflower, and/or brussels sprouts could not be processed with the potential loss to area farmers of up to \$4,000,000.

We feel justified in requesting such a variance for the following reasons:

1. General Foods Corporation has no control over the chemical composition of our fuel oil supplied by Arco.



Mr. Kessler R. Cannon Department of Environmental Quality Page 2

June 10, 1974

2. Our boilers are equipped to fire with only natural gas or residual fuel oil and a change is both costly and time consuming.

3. Without fuel to fire our boilers, a plant shutdown would result with a significant financial impact to the surrounding community.

4. Without natural gas or residual fuel, we have no other alternative to operate or process our perishable product.

It is our intention to have representatives at the Environmental Quality Commission meeting in Coos Bay, Oregon on June 21, 1974 to support our request for this variance.

Very truly yours,

GENERAL FOODS CORPORATION FOOD PRODUCTS DIVISION

ler C. A. Kiefer

Plant Manager

CJK:pr Attachments NORTHWEST

# NATURAL GAS COMPANY

123 N.W. Flanders

Portland, Oregon 97209

(503) 226-4211

April 23, 1974

Birds Eye Division General Foods Corporation Woodburn, Oregon 97071

Subject: Your facilities at 101 Birds Eye Avenue, Woodburn, Oregon

Gentlemen:

In view of the possibility that acquisition of alternate fuels may be difficult again this year, you may find it useful to have an indication of the probable gas supply situation for the 1974-75 winter.

While it is too early for a precise estimate, it is expected that the exposure of interruptible customers to natural gas curtailments will be substantially greater than during the past season. Preliminary appraisals indicate that service may be curtailed as much as 180 to 210 full days, depending upon weather conditions and other variables. Curtailments could begin as early as September 1974 and extend into May 1975.

The increases in curtailment are based upon the probability that the reduction in supply which was experienced last November due to water encroachment in Canadian wells supplying our system will not be corrected before 1975-76 winter period. Our pipeline supplier is making every effort to reduce the effect by obtaining gas from other sources, but this is difficult in the current energy crunch. We ourselves have purchased Alaskan gas to be brought into our area as LNG but several approvals are still required. The LNG will be used on a year-round basis and will benefit all of our customers. This additional supply has not been considered in our present forecasts, although there is a remote possibility that it could be available early in 1975.

Please complete and return the attached notification sheet in the enclosed selfaddressed envelope at this time so that our records can be updated.

Yours very truly,

& C Phillips

E. C. Phillips Manager Gas Control Department

Enc. 2

1500 S.W. First Avenue Mailing Address. Box 1571 Portland, Oregon 97207 Telephone 503 224 2150



Apr11 29, 1974

Nelle (913 Md., Ild.) Pvil, Tox 551 Teles, Crefon (9135) Attention: Mr. Ruberl (), 1493

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# Centlemen:

On November 13, 1972, we provided you with a copy of the proposed addition to Chapter 340 of the Oregon Administrative Rules, Department of Environmental Quality, Air Quality Control Division.

In particular we called your attention to Section 2 wherein it was proposed that "after July 1, 197%, no person shall sell, distribute, use or make available for use within the state of Gregon any residual fuel oil containing more than 1.775 sulphur by weight."

On January 24, 1973, Section 22-010 govering residual fuel oils was adopted by the Department of Environmental Quality, Attached for your reference is a copy of Cubdivision 2, Sulphur Content of Fuels. A complete copy of Chapter 340 may be obtained from:

> Department of Environmental Quality 1234 S. W. Motrison Street Portland, Gregon 97205.

In view of the adoption of this rule by the Department of Environmental Quality, we wish to advise that residual fuel oils supplied by Atlantic Richfield Company will not meet this speciflation, which requires that "no person shall sell, distribute, use or make available for use any realdysh fuel oil containing more than 1.75% sulphur by weight."

Unless the state of Oregon grants a variance or a delay in exacting this law, we will be unable to satisfy this demand and will, therefore, he unable to provide residual fuels after June 30, 1974.

Very truly yours,

M.C. Fitypatrick

H. E. BELTANNEL, Manufer Hesting Gil Markeuing

MCF: pJ Enclosure ce: Mr. G. J. Donne Hr. L. C. Morren Mr. H. D. Chorth

17.



GENERAL FOODS CORPORATION / Hillsboro, Oregon 97123

BIRDS EYE DIVISION

June 10, 1974

Environmental Quality Commission 1234 Southwest Morrison Street Portland, Oregon 97205 DEPARTMENT OF ENVIRONMENTAL QUALITY BEBEIVICONMENTAL QUALITY JUN 1 0 19/4

### OFFICE OF THE DIRECTOR

Attention: Mr. Kessler R. Cannon, Director

Dear Sir:

This letter is submitted as application for variance from Section 22-010, sub-section 2 of the Environmental Quality Commission Rules (Residual fuel oils) as authorized by ORS 468.345.

This facility (Food Products Division, General Foods Corporation, Hillsboro, Oregon) is engaged in the processing of fresh, highly perishable fruits and vegetables. Processing delays of only a few hours will yield spoiled product. Primary finished products are frozen strawberries, cooked squash, broccoli and combination vegetable mixes. The major operating period is June - December annually, but some fresh processing continues during the months of January - May.

The Plant utilizes three (3) boilers to generate up to 830 H.P. of steam for use in processing and facility heating. All boilers are designed to use natural gas and PS300 residual fuel oil to fire the furnaces. Due to design criteria and age of boilers, these fuels are the only available types that can be effectively utilized. Natural gas is the primary fuel with PS300 residual fuel oil being used when gas service is interrupted.

In this day of on again/off again fuel shortages we find it difficult to estimate annual PS300 consumption, but we expect to have gas service interrupted during a major portion of the period September 1 - March 15. Our best estimate is that we will use 150M-260M gallons of PS300 fuel oil during this period.

As is the case with all end users, we have no control over the chemical content of the PS300 fuel oil delivered to our facility. We are told that it generally meets the 1.75% sulfer content requirement, but cannot be assured of continued and constant compliance with this requirement.



Environmental Quality Commission

Our supplier (Valley Oil Company, Salem) is filing similar application for variance due to the fact that they also have no control over their supply. In turn, Valley's prime supplier (Arco) is making similar application. Attached is data effecting these applications.

Therefore this variance application is submitted under the following provisions of ORS 468.345, Section (1):

a) As an end user of PS300 residual fuel oil, we have <u>no</u> control over the sulfur content.

b) The physical condition of our boilers permits us to utilize only PS300 residual fuel oil as an alternate to natural gas, which is interrupted for a substantial period of time due to lack of availability.

c) Strict compliance to the afforementioned requirement will result in substantial curtailment of our operations and lead to certain closure of this facility, which will lead to a \$10,922,000 loss to the economy of Oregon (see confidential attachment).

d) No alternate fuel, supplier, or method of operation is yet available.

We are requesting a standing variance which would remain in effect until major oil suppliers and our distributor are in a position to assure continued compliance with Section 22-010, sub-section 2 of the Environmental Quality Commission Rules, or for a minimum of one year beginning July 1, 1974.

We expect to appear, or have a representative appear, at the June 21 meeting of the Commission; but if unable to do so, we request your consideration of this variance application.

Sincerely,

Marlin G. Nelson

Plant Manager

cc: R. E. Cerosky L. F. Young

MGN/cs

Enclosure



Del Monte Corporation • Northwest Division, Plant No. 156, P.O. Box 14130, Portland, OR 97214 • Telephone (503) 235-3123

June 13, 1974 -

Mr. Kessler R. Cannon DEQ Director Environmental Quality Commission 1234 S. W. Morrison Street Portland, Oregon 97205

Dear Mr. Cannon:

This letter is a request by Del Monte Corporation for variance from Section 22-010 subsection (2) of OAR, specifically regarding the 1.75% sulfur by weight requirement.

We are filing this variance under the authority of ORS 468.345, and specifically request a variance for a minimum of one year.

We have been informed by our basic fuel supplier, Northwest Natural Gas, that as an interruptible customer, we may be curtailed on our fuel supply between September and March. Since September is one of our peak operating periods, we would be forced to turn to our standby sources of fuel which is Arco #535 residual fuel oil.

We have been informed by Arco that they cannot meet this 1.75% sulfur by weight regulation, and as a result, we would be forced to close down our plant operation.

We have one food processing plant in the State of Oregon located at Salem, and if we were to shut down this unit in the early part of September, we would still have remaining to process about 30% of our Green Bean pack, 50% of our Beet pack, and 100% of our Carrot pack. To lose this amount of raw product at the cost paid to our growers would result in a \$1,580,000 loss. This, of course, would also add to the already critical shortage of canned foods on the nationwide basis.

Since I will be unable to attend the meeting in Coos Bay on the 21st, I hope the facts we have provided will be obvious enough to influence the Commission's decision in favor of the variance.

Very truly yours,

DEL\_MONTE CORPORATION Northwest Division

R. B. Øornhecker Purchasing Manager

OFFICE OF THE DIRECTOR



Del Monte Corporation • Northwest Division, Plant No. 156, P.O. Box 14130, Portland, OR 97214 • Telephone (503) 235-3123

June 13, 1974

Mr. Kessler R. Cannon DEQ Director Environmental Quality Commission 1234 S. W. Morrison Street Portland, Oregon 97205

Dear Mr. Cannon:

This letter is a request by Del Monte Corporation for variance from Section 22-010 subsection (2) of OAR, specifically regarding the 1.75% sulfur by weight requirement.

We are filing this variance under the authority of ORS 468.345, and specifically request a variance for a minimum of one year.

We have been informed by our basic fuel supplier, Northwest Natural Gas, that us an interruptible customer, we may be curtailed on our fuel supply between September and March. Since September is one of our peak operating periods, we would be forced to turn to our standby sources of fuel which is Arco #535 residual fuel oil.

We have been informed by Arco that they cannot meet this 1.75% sulfur by weight regulation, and as a result, we would be forced to close down our plant operation.

We have one food processing plant in the State of Oregon located at Salem, and if we were to shut down this unit in the early part of September, we would still have remaining to process about 30% of our Green Bean pack, 50% of our Beet pack, and 100% of our Carrot pack. To lose this amount of raw product at the cost paid to our growers would result in a \$1,580,000 loss. This, of course, would also add to the already critical shortage of canned foods on the nationwide basis.

Since I will be unable to attend the meeting in Coos Bay on the 21st, I hope the facts we have provided will be obvious enough to influence the Commission's decision in favor of the variance.

Very truly yours,

DEL MONTE CORPORATION Northwest Division

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R. B. Bornhecker Purchasing Banagor

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CHETTER D' CHET TERE ANDREATE RECEL

PHONE: AREA CODE 503, 769-2101

Stayton Canning Company

AFFILIATED WITH NORTH PACIFIC CANNERS AND PACKERS INCORPORATED ALSO PLANTS AT:

OF ASSOCIATED BLUE LAKE GREEN BEAN CANNERS, INC • NATIONAL UP

SILVERTON, DAYTON, SALEM AND BROOKS OREGON

GREEN DEANS

Australian Steawberries

ooberative

PACKERS OF BERRIES • PURPLE PLUMS • CHERRIES BLUE LAKE BEANS • CORN • CARROTS

P. O. BOX 458 STAYTON, OREGON 97383

June 4, 1974

VERRI**ES** 

Department of Environmental Quality 1234 S. W. Morrison Street Portland, Oregon 97205

ATTENTION: Mr. Kessler R. Cannon, Director

Dear Sir:

It is respectfully requested that Stayton Canning Co., Cooperative (Plant No. 1) located in Stayton, Oregon, be granted a variance from the requirement of Oregon Administrative Rules Section 22-010 (2), and be allowed to use residual fuels with a sulfur content not exceeding 2.5% by weight, during the 1974-1975 processing and heating season.

This request is based on the following: ORS 468.345 (1) (a)  $\mathcal{E}(c)$ 

- A. Conditions exist that are beyond the control of Stayton Canning Co., Cooperative.
  - 1. Northwest Natural Gas Company has predicted that natural gas curtailment could begin as early as September 1974.
  - 2. The residual boiler fuels are purchased from a distributor for Mobil Oil Co., Capital City Transfer Co., Salem, Oregon. No control over the sulfur content of the fuel oil used can be exercised.
  - 3. The Federal Energy Office allocations program and the limited fuel oil supplies prevent the user from changing his source of supply.
- Strict compliance would result in closing down of the plant. During the peak processing months, fuel oil deliveries from the distributor are required on a daily basis. If the deliveries are interrupted, the plant must shut down.

Yours truly,

Villman

Tom Villman, Project Engineer

MR. BLUE LAKE

BLUE LAKE VARIETY GREEN BEANS FLAV R PAC • NORPAC • WESTPAC

BRANDS: SANTIAM · STAYTON · STACO · MILL RACE · GOOD RICH



SILVERTON, DAYTON, SALEM AND BROOKS OREGON

June 4, 1974

Department of Environmental Quality 1234 S.W. Morrison St. Portland, Oregon 97205

Attention: Mr. Kessler R. Cannon, Director

Dear Sir:

It is respectfully requested that Stayton Canning Co., Cooperative (Plant No. 2) located in Silverton, Oregon, be granted a variance from the requirement of Oregon Administrative Rules Section 22-010 (2), and be allowed to use residual fuels with a sulfur content not exceeding 2.5% by weight, during the 1974-1975 processing and heating season.

This request is based on the following: ORS 468,345 (1) (a) &(c)

- A. Conditions exist that are beyond the control of Stayton Canning Co., Cooperative.
  - Northwest Natural Gas Company has predicted that natural gas curtailment could begin as early as September 1974, we are still processing product during this month.
  - 2. The residual boiler fuels are purchased from a distributor for Shell Oil Co., Ross Oil Co., Silverton, Oregon. No control, over the sulfur content, of the fuel oil used can be exercised.
  - 3. The Federal Energy Office allocations program and the limited fuel oil supplies prevent the user from changing his source of supply.
- C. Strict compliance would result in closing down of the plant. During peak processing months, fuel deliveries are required about every five days. If fuel is not available, the plant must shut down.

Yours truly, Tom Ville

Tom Villman, Project Engineer

MR. BLUE LAKE

BLUE LAKE VARIETY GREEN BEANS FLAV.R.PAC • NORPAC • WESTPAC

STAYTON, OREGON 97383

#### BRANDS: SANTIAM + STAYTON + STACO + MILL-RACE + GOOD-RICH

PHONE: AREA CODE 503, 769-2101

Stauton Canning Combanu ooberative BERRIES PACKERS OF AFFILIATED WITH NORTH PACIFIC CANNERS AND PACKERS INCORPORATED

PACKERS OF BERRIES • PURPLE PLUMS • CHERRIES BLUE LAKE BEANS • CORN • CARROTS

P. O. BOX 458 STAYTON, OREGON 97383

June 4, 1974

GREEN BEAMS

STRAWBERRIES

Department of Environmental Quality 1234 S.W. Morrison St. Portland, Oregon 97205

Attention: Mr. Kessler R. Cannon, Director

Dear Sir:

ALSO PLANTS AT:

SILVERTON, DAYTON, SALEM AND PROOKS OREGON

WEMBER OF ASSOCIATED BLUE LAKE GREEN BEAN CANNERS, INC • NATIONAL CANNERS

It is respectfully requested that Stayton Canning Co., Cooperative (Plant No, 3) located near Dayton, Oregon, be granted a variance from the requirement of Oregon Administrative Rules Section 22-010 (2), and be allowed to use residual fuels with a sulfur content not exceeding 2.5% by weight, during the 1974-1975 processing and heating season.

This request is based on the following: ORS 468.345 (1) (a) &(c)

- A. Conditions exist that are beyond the control of Stayton Canning Co., Cooperative.
  - The residual boiler fuels are purchased from an ARCO distributor, Carson Oil Company, Portland, Oregon. No control over the sulfur content of the fuel oil used can be exercised.
  - 2. The Federal Energy Office allocations program and the limited fuel oil supplies prevent the user from changing his source of supply.
- C. Strict compliance would result in closing down of the plant. This plant is entirely dependent on residual fuel oil to fire its boilers. Deliveries during the peak processing months are required about every seven days. If fuel is not available the plant must be shut down.

Yours truly,

Tom Villman, Project Engineer

MR. BLUE LAKE

BLUE LAKE VARIETY GREEN BEANS FLAV-R-PAC + NORPAC + WESTPAC

BRANDS: SANTIAM + STAYTON + STACO + MILL RACE + GOOD RICH



June 4, 1974

Department of Environmental Quality 1234 S.W. Morrison St. Portland, Oregon 97205

Attention: Mr. Kessler R. Cannon, Director

Dear Sir:

It is respectfully requested that Stayton Canning Co.,Cooperative (Plant No. 4) located in Salem, Oregon, be granted a variance from the requirement of Oregon Administrative Rules, Section 22-010 (2) and be allowed to use residual fuels with a sulfur content not exceeding 2.5% by weight, during the 1974-1975 processing and heating season.

This request is based on the following: ORS 468.345 (1) (a) & (c)

- A. Conditions exist that are beyond the control of Stayton Canning Co., Cooperative.
  - 1. Northwest Natural Gas Company has predicted that natural gas curtailment could begin as early as September 1974, the peak processing month.
  - 2. The residual boiler fuels are purchased from an ARCO distributor, Home Fuel Oil Co., Salem, Oregon. No control over the sulfur content of the fuel oil can be exercised.
  - 3. The Federal Energy Office allocations program and the limited fuel oil supplies prevent the user from changing his source of supply.
- C. Strict compliance would result in closing down of the plant. During the peak processing months fuel oil deliveries from the distributor are required on a daily basis. If the deliveries are interrupted, the plant must be shut down.

Yours truly,

Tom Ville

Tom Villman, Project Engineer

MR. BLUE LAKE

BLUE LAKE VARIETY GREEN BEANS FLAV.R.PAC • NORPAC • WESTPAC

BRANDS: SANTIAM . STAYTON . STACO . MILL.RACE . GOOD-RICH

PHONE: AREA CODE 503, 769-2101

Stayton Canning Company ooberative urphis. AFFILIATED WITH NORTH PACIFIC CANNERS AND PACKERS INCORPORATED

PACKERS OF BERRIES • PURPLE PLUMS • CHERRIES BLUE LAKE BEANS • CORN • CARROTS

P. O. BOX 458 STAYTON, OREGON 97383

June 4, 1974

STRAWBERRIES

COCCU BEANS

Department of Environmental Quality 1234 S. W. Morrison Street Portland, Oregon 97205

SILVERTON, DAYTON, SALEM AND BROOKS OREGON

ATTENTION: Mr. Kessler R. Cannon, Director

Dear Sir:

ALSO PLANTS AT:

MEMBER OF ASSOCIATED BLUE LAKE GREEN BEAN CANNERS, INC • MATIONAL CANNERS

It is respectfully requested that Stayton Canning Co., Cooperative (Plant No. 5) located near Brooks, Oregon, be granted a variance from the requirement of Oregon Administrative Rules Section 22-010 (2), and be allowed to use residual fuels with a sulfur content not exceeding 2.5% by weight, during the 1974-1975 processing and heating season.

This request is based on the following: ORS 468.345 (1) (a) & (c)

- A. Conditions exist that are beyond the control of Stayton Canning Co., Cooperative.
  - 1. Northwest Natural Gas Company has predicted that natural gas curtailment could begin as early as September 1974, the peak processing month.
  - 2. The residual boiler fuels are purchased from an ARCO distributor, Valley Oil Co., Salem, Oregon. No control over the sulfur content of the fuel oil used can be exercised.
  - 3. The Federal Energy Office allocations program and the limited fuel oil supplies prevent the user from changing his source of supply.
- C. Strict compliance would result in closing down of the plant. During the peak processing months, fuel oil deliveries from the distributor are required about every three days. If deliveries are interrupted, the plant must shut down.

MR. HLUE

Yours truly,

Villinan

Tom Villman, Project Engineer



BLUE LAKE VARIETY GREEN BEANS FLAV-R-PAC • NORPAC • WESTPAC

BRANDS: SANTIAM + STAYTON + STACO + MILL-RACE + GOOD-RICH

Kelley, Jarguhar & Co.

... FROZEN FRUITS AND VEGETABLES & Northwest Products CHERRIES IN BRINE

P. O. BOX 7106, SALEM, OREGON 97303

June 10,1974

Environmental Quality Commission. Kessler R.Cannon D.E.Q.Director. 1234 S.W.Morrison Street. Portland, Oregon 97205.

Dear Mr.Kessler:

Kelley, Farquhar & Co. would like to apply for a (1) year variance from Section 22 - 010 Subsection (2). This is the 1.75% Sulfur by Weight Requirement.

I am sorry that I will be unable to attend your meeting at Coos Bay on June 21,1974, and I hope this letter for application is self-explanatory.

The filing of this variance is under the authority of 0.R.S. 468.385.

The amount of sulfur content in Residual Fuel is beyond our control. I have discussed this problem with our supplier (Home Fuel) and they feel they will be unable to supply fuel with such a low sulfur content at this time.

Kelley, Farquhar & Co., is a Food Processing plant. We process strawberries, Peas, Beans and Corn.

We process over 5,000 acres of Sweet Corn during the months of September and October and the first week of November. You can see what a disaster this would be in the loss of Revenue to the Crower, Processor and a loss of Food Supply to the nation.

We do use Natural Gas most of the processing season, but mostly depend on oil the last part of the season.

Kelley, Farquhar & Co., need a variance to absolutely assure a supply of fuel during the processing season.

DEPARTMENT OF ENVIRONMENTAL QUALE. Yours very truly, KELKEY FAROUHAR 8 Bifled George JAHayward Oregon Manager.

AIR QUALITY CONTROL

. State of Oregon

GJII:dc



3700 First National Bank Tower

WESTERN KRAFT ORPORATION

Portland, Oregon 97201

Phone (503) 224-3221

June 10, 1974

Mr. Kessler R. Cannon, Director Department of Environmental Quality 1234 S. W. Morrison Street Portland, OR 97205

Dear Mr. Cannon:

Under the provisions of ORS 468.345, Western Kraft requests a variance from Oregon Administrative Rule, Chapter 340, Section 22-010, Subsection (2) - "After July 1, 1974, no person shall sell, distribute, use, or make available for use, any distillate fuel oil containing more than 1.75 percent sulfur by weight."

This variance is requested for a period of one year from July 1, 1974 to June 30, 1975.

This variance is requested for the following reasons:

- 1. Conditions exist that are beyond the control of the person requesting the variance. Enclosed is a letter from Atlantic Richfield Company to Cummings Transfer and Fuel (Attachment 1). Cummings Transfer and Fuel has a contract to supply Western Kraft with residual fuel. Atlantic Richfield has advised Cummings that they will not be able to meet OAR Section 22-010, Subsection (2). Further, Western Kraft has not been able to secure alternate sources of supply that will guarantee compliance with OAR Section 22-010, Subsection (2).
- 2. Strict compliance could result in substantial curtailment or closing down. Western Kraft has been notified by the Northwest Natural Gas Company (Attachment 2) that during the next heating season, the 1974-75 winter, preliminary appraisals indicate that service may be curtailed as much as 180 to 210 full days. The operation of the Albany Mill of Western Kraft is dependent on residual fuel for fuel supply during natural gas curtailment. Substantial curtailment or closing down of the Albany Mill would result if there were not a continuing supply of residual fuel available. To assure a continuing supply of residual fuel, it is necessary to have a variance from OAR Section 22-010, Subsection (2).

Usage of residual oil is approximately 1350 barrels per day during periods of natural gas curtailment. Sulfur content of residual oil from Atlantic

Mr. K. R. Cannon June 10, 1974 Page 2

Richfield through Cummings during the heating season of 1973-74 was up to 2.12 percent. During the months of December, 1973 and January, 1974, the sulfur content averaged approximately 2 percent.

We respectfully submit this request for variance from Section 22-010, Subsection (2). We will be present at the Environmental Quality Commission meeting on June 21, 1974 in Coos Bay, Oregon to respond to any questions.

Sincerely,

J. Halladur

K. F. Halladin Director of Environmental Quality

KFH/cw Attachments (2)

cc: C. R. Duffie D. E. Nicholson

Accept segned 10 per 1974

1500 S.W. F., Avenue Mailing Address: Box 1571 Portland, Oregon 97207 Telephone 503 224 2150

ATTACHMENT 1

April 29, 1974

Cummings Transfer & Fuel P. O. Box 826 Albany, Oregon 97321

Attention: Mr. Richard Mikesell

Gentlemen:

On November 13, 1972, we provided you with a copy of the proposed addition to Chapter 340 of the Oregon Administrative Rules, Department of Environmental Quality, Air Quality Control Division.

In particular we called your attention to Section 2 wherein it was proposed that "after July 1, 1974, no person shall sell, distribute, use or make available for use within the state of Oregon any residual fuel oil containing more than 1.75% sulphur by weight."

On January 24, 1973, Section 22-010 covering residual fuel oils was adopted by the Department of Environmental Quality. Attached for your reference is a copy of Subdivision 2, Sulphur Content of Fuels. A complete copy of Chapter 340 may be obtained from:

> Department of Environmental Quality 1234 S. W. Morrison Street Portland, Oregon 97205.

In view of the adoption of this rule by the Department of Environmental Quality, we wish to advise that residual fuel oils supplied by Atlantic Richfield Company will not meet this specification, which requires that "no person shall sell, distribute, use or make available for use any residual fuel oil containing more than 1.75% sulphur by weight."

Unless the state of Oregon grants a variance or a delay in enacting this law, we will be unable to satisfy this demand and will, therefore, be unable to provide residual fuels after June 30, 1974.

Very truly yours,

apatical.

M. E. FITZFATRICK, Manager Heating Oil Marketing

MEF: pj Enclosure cc: Mr. G. J. Dunne Mr. L. S. Morken Mr. H. D. Shorkt ATTACHMENT 2



NATURAL GAS COMPANY

123 N.W. Flanders

Portland, Oregon 97209

(503) 226-4211

April 23, 1974

Western Kraft Corporation P. O. Box 339 Albany, Oregon 97321

Subject: Your facilities at Old Pacific Highway, Albany, Oregon

Gentlemen:

In view of the possibility that acquisition of alternate fuels may be difficult again this year, you may find it useful to have an indication of the probable gas supply situation for the 1974-75 winter.

While it is too early for a precise estimate, it is expected that the exposure of interruptible customers to natural gas curtailments will be substantially greater than during the past season. Preliminary appraisals indicate that service may be curtailed as much as <u>180 to 210 full days</u>, depending upon weather conditions and other variables. Curtailments could begin as early as September <u>1974</u> and extend into May 1975.

The increases in curtailment are based upon the probability that the reduction in supply which was experienced last November due to water encroachment in Canadian wells supplying our system will not be corrected before 1975-76 winter period. Our pipeline supplier is making every effort to reduce the effect by obtaining gas from other sources, but this is difficult in the current energy crunch. We ourselves have purchased Alaskan gas to be brought into our area as LNG but several approvals are still required. The LNG will be used on a year-round basis and will benefit all of our customers. This additional supply has not been considered in our present forecasts, although there is a remote possibility that it could be available early in 1975.

Please complete and return the attached notification sheet in the enclosed selfaddressed envelope at this time so that our records can be updated.

Yours very truly,

EC Phillips

E. C. Phillips <u>Manager</u> Gas Control Department

Enc. 2

June 10, 1974

# N PLIBLISHERS DADER TIMES MIRROR

## Department of Environmental Quality

1234 S. W. Morrison Street Portland, Oregon 97205

Attention: Kessler R. Cannon

Gentlemen:

The problem of securing supplies of Bunker C residual fuel oil in either adequate quantity or quality to operate our paper mills at Oregon City and Newberg during the winter months has become one of considerable concern to our company. I am certain that your agency is aware of the fact that this is the fuel we rely on as standby during periods of curtailment of natural gas, our mills' primary source of heat energy.

In September 1973 we were advised by Northwest Natural Gas Company that curtailments equivalent to from 140 to 170 full days might be experienced during the period September 1973 through April 1974. Although we experienced a relatively mild winter, temperaturewise, we actually incurred the equivalent of 135 full days' curtailment.

On April 23, 1974, the natural gas supplier informed us that depending on weather conditions, service may be curtailed as much as 180 to 210 full days during the period September 1974 through May 1975 (copies of their notices are attached). Each day of this curtailment could require consumption of nearly 1,000 barrels of Bunker C oil to keep our two mills operating at present levels.

To further complicate the supply picture strictly from the "quantity available" aspect, we have been advised that F.E.O. has removed paper manufacturing from the agricultural classification. Our allocation will be on a month-to-month basis as compared to the previous year, rather than on the basis of actual requirement. This means that virtually all flexibility of supply or supplier will be denied us.



UDEGON C.U.P. AWARD Publishers Paper Co. has been named the first recipient of the Oregon C.U.P. (Cleaning Up I 'ollution) Award for outstanding achievements in protecting the environment. Department of Environmental Quality

Mr. Phil Moran, Northwest Representative for Texaco Oil Co., our major supplier, has informed us that his company cannot guarantee us a supply for the entire curtailment period which will be less than 1.75% sulphur by weight.

On April 29, 1974, Atlantic Richfield Company informed Economy Oil Company, our secondary supplier, that they will be unable to provide residual fuels after June 30, 1974, if the 1.75% sulphur by weight rule is imposed without variance. Economy Oil Company has subsequently, by letter of May 24, 1974, informed us of its inability to supply us if Arco no longer delivers to the Oregon market. Copies of both the above mentioned letters are attached.

We would at this time not consider, recommend, nor support any loosening of environmental or health protection standards. However, since ambient SO<sub>2</sub> levels are now neither exceeding, nor threatening to exceed, secondary standards, we feel that the Environmental Quality Commission should amend Rule 22-010 of its' air quality regulations, to a more reasonable sulphur limitation. A simple and realistic solution would be repeal of Rule 22-010 (2).

In the event the Environmental Quality Commission does not amend its' rule to realistically accomodate available supplies of Bunker C which could be burned without threatening violation of ambient standards, please consider this letter to be our request for a variance from rule 22-010 (2), for all our company's residual fuel requirements in the State of Oregon.

We have no data on oil to be purchased in the future, other than that quoted above. In the past year our supply of fuel has ranged from 0.8% to 2.0% in sulphur by weight content. Our only operation outside Oregon using Bunker C is located at Anacortes, Washington, where the standard is now, and is expected to remain, at 2%. Their supplier (Arco) has been supplying oil in the range of 1.68% to 1.80% during the past two years.

Our usage, in barrels, for each of the past three winter. seasons was as follows:

	1971-72	1972-73	1973-74
Oregon City Newberg	47,146 47,351	46,858 30,564	65,297 56,459
Total	94,497	77,422	121,756

If you require additional information, please contact

me.

PS:nh

# attmts.

Yours very truly,

Peter Schnell

NORTHWEST (

# NATURAL GAS COMPANY

123 N.W. Flanders

Portland, Öregon 97209

(503) 226-4211

April 23, 1974

Publishers Paper Co. Spaulding Division P. O. Box 551 Oregon City, Oregon, 97045

Subject: Your Plant at 1400 Wynoeski St., Newberg, Oregon

Gentlemen:

In view of the possibility that acquisition of alternate fuels may be difficult again this year, you may find it useful to have an indication of the probable gas supply situation for the 1974-75 winter.

While it is too early for a precise estimate, it is expected that the exposure of interruptible customers to natural gas curtailments will be substantially greater than during the past season. Preliminary appraisals indicate that service may be curtailed as much as 180 to 210 full days, depending upon weather conditions and other variables. Curtailments could begin as early as September 1974 and extend into May 1975.

The increases in curtailment are based upon the probability that the reduction in supply which was experienced last November due to water encroachment in Canadian wells supplying our system will not be corrected before 1975-76 winter period. Our pipeline supplier is making every effort to reduce the effect by obtaining gas from other sources, but this is difficult in the current energy crunch. We ourselves have purchased Alaskan gas to be brought into our area as LNG but several approvals are still required. The LNG will be used on a year-round basis and will benefit all of our customers. This additional supply has not been considered in our present forecasts, although there is a remote possibility that it could be available early in 1975.

Please complete and return the attached notification sheet in the enclosed selfaddressed envelope at this time so that our records can be updated.

Yours very truly,

EC Phillips

E. C. Phillips Manager Gas Control Department

Enc. 2

# NORTHWEST (

# NATURAL GAS COMPANY

123 N.W. Flanders

Portland, Oregon 97209

(503) 226-4211

April 23, 1974

Publishers Paper Company Oregon City Oregon 97045

Subject: Your facilities at South Main Street, Oregon City, Oregon

Gentlemen:

In view of the possibility that acquisition of alternate fuels may be difficult again this year, you may find it useful to have an indication of the probable gas supply situation for the 1974-75 winter.

While it is too early for a precise estimate, it is expected that the exposure of interruptible customers to natural gas curtailments will be substantially greater than during the past season. Preliminary appraisals indicate that service may be curtailed as much as 180 to 210 full days, depending upon weather conditions and other variables. Curtailments could begin as early as September 1974 and extend into May 1975.

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Please complete and return the attached notification sheet in the enclosed selfaddressed envelope at this time so that our records can be updated.

Yours very truly,

& C Phillipin

E. C. Phillips Manager Gas Control Department

Enc. 2

DISTRIBUTORS OF ARCO HEATING OILS HEATING EQUIPMENT AND COMPLETE BURNER SERVICE

287-1104 4225 N. E. CULLY BOULEVARD PORTLAND, OREGON 97218

May 24, 1974

Publishers Paper Company 419 Main Street Oregon City, Oregon

-conomy Oil Company

Attention Mr. Pete Schnell Director of Public Relations

Dear Mr. Schnell:

In my conversation with your Mr. Spicer today, he mentioned that you have a copy of the letter directed to us by Atlantic-Richfield Company pertaining to residual fuel oils and sulphur content.

As one of your suppliers of residual fuels, we feel obligated to advise you that if ARCO enforces their statement in the last paragraph, which states that they will be unable to satisfy our allocation if the State of Oregon does not grant a variance in sulphur restrictions, we will be without product to deliver to you.

Although we have a contract and a healthy allocation from Arco, it is of no value to us if they are unable to provide residual fuels in the State of Oregon because of Environmental Quality Controls after June 30.

One of the clauses in our contract with Arco exempts them from performance and delivery to us under certain "strikes, labor disputes, governmental regulations or restrictions, etc."

The purpose of this letter is to point out to you now, rather than to refuse your order in September when you are urgently in need of fuel.

Sincerely you 10MODE Вy R. U. Lindsay President



PUBLISHERS PAPER COL

MICHELIN

RGL/FM

Portland, Oregon 97207 Telephone 503 224 2150

# April 29, 1974

Economy Oil Company 1225 N. E. Cully Blvd. Portland, Oregon 97225

Attention: Mr. R. G. Lindsay

## Gentlemen:

On November 13, 1972, we provided you with a copy of the proposed addition to Chapter 340 of the Oregon Administrative Rules, Department of Environmental Quality, Air Quality Control Division.

In particular we called your attention to Section 2 wherein it was proposed that "after July 1, 1974, no person shall sell, distribute, use or make available for use within the state of Oregon any residual fuel oil containing more than 1.75% sulphur by weight."

On January 24, 1973, Section 22-010 covering residual fuel oils was adopted by the Department of Environmental Quality. Attached for your reference is a copy of Subdivision 2, Sulphur Content of Fuels. A complete copy of Chapter 340 may be obtained from:

> Department of Environmental Quality 1234 S. W. Morrison Street Portland, Oregon 97205.

In view of the adoption of this rule by the Department of Environmental Quality, we wich to advise that residual fuel oils supplied by Atlantic Richfield Company will not meet this specification, which requires that "no person shall sell, distribute, use or make available for use any residual fuel oil containing more than 1.75% sulphur by weight."

Unless the state of Oregon grants a variance or a delay in enacting this law, we will be unable to satisfy this demand and ... will, therefore, be unable to provide recidual fuels after June 30, 1974.

Very truly yours,

Fet patrick

M. E. FITEPATRYCK, Manager Neating Oil Marketing

-MEF: pj Enclosure ce: Hr. G. J. Dunne Hr. L. S. Morken Hr. H. D. Shorit

# Georgia-Pacific Corporation



900 S.W. Filth Avenue Portland, Oregon 97204 503/222 5561

June 7, 1974

DEPT. OF ENVIROMENTAL QUALITY.

JUN 1 0 1974

OFFICE OF DEPUTY DIRECTORS

RECEIV

Mr. Barney A. McPhillips Chairman Environmental Quality Commission 1234 S. W. Morrison Portland, OR 97204

Dear Mr. McPhillips:

Georgia-Pacific's major residual fuel supplier in Oregon is Standard Oil of California. We understand that Standard Oil will be sending you a letter stating their position no later than June 7, 1974.

Our primary use of residual fuel is at our plants in Toledo and the Eugene/Springfield area. At the present time the sulfur content of the oil that we purchase from them is in a range of 1.1 to 1.4 percent. We have requested a confirming letter from Standard Oil advising their ability to continue supplying us with residual to meet the Oregon State requirement of 1.75 sulfur or less through the 1974/75 winter period. They have previously stated that they will be able to meet the new specification at this time; however, they are not in a position to guarantee that they will continue to be able to do this through the forthcoming fall and winter.

We anticipate having at least seven days notice if Standard is forced to supply us with oil that is not within sulfur specifications. We suggest that the Environmental Quality Commission delegate interim authority to issue variances to the Director of the DEQ to allow continued operation of plants should the 1.75 percent oil become unavailable before the EQC could act on such a variance request. The absence of such a mechanism would lead to plant shutdown and consequent economic hardship to the corporation and to its employees.

Sincerely, Matthew Gould

Corporate Director Environmental Control

cc: Mr. Tom Donaca, Associated Oregon Industries Mr. W. J. Moshofsky, G-P, Portland



ROUTING TO Noted by HMP MM EV/H MART File Ale. 10-0005 From: HMS From: HMS RECEIPSE DECENTIONSE DECE

P.O. BOX 1088 · ROSEBURG, OREGON 97470

June 4, 1974

PHONE (503) 679-8741

Mr. Hal Burkitt Dept. of Environmental Quality Air Quality Control Division 1234 S. W. Morrison St. Portland, Oregon 97205

Dear Hal:

Recently we were notified by our volume supplier, Texaco Co., of the difficulty involving Bunker C Oil (PS 600).

We use Bunker C oil for generating steam in our boiler and turbine operations at Dillard, Oregon. We were notified that due to the world supply situation of oil that Texaco may not necessarily be able to deliver to us oil with a sulphur content meeting the 1.75% regulation which is to come into effect on July 1, 1974.

In order that we may continue operation, I am asking for a temporary variance until Texaco is able to supply oil with the proper sulphur content. In that this supply is critical to our operation, your prompt attention would be appreciated.

If you have any questions regarding the above, please contact me immediately.

Very truly yours A llyn Q. Ford

ACF/drw CC: R. Amos, Powerhouse Supt.

# )rownZellerbach

Vice President

Mr. Kessler R. Cannon, Director Department of Environmental Quality 1234 S.W. Morrison Street Portland, Oregon 97205

Dear Mr. Cannon:

By this letter, Crown Zellerbach is formally requesting a variance from the application of Oregon Administrative Rules Chapter 340, Subdivision 2, Rule 22-010. We are making this request under the provisions of Oregon Revised Statue 468.345.

June 6, 1974

State of Oregon DEPARTMENT OF ENVIRONMENTAL QUALITY C E I V

JUN 1 0 1974

OFFICE OF THE DIRECTOR

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We have no control over the sulphur content of fuel oil available to us. We have not been successful in obtaining a firm commitment for fuel oil with guaranteed maximum 1.75% sulphur content for use after July 1, 1974.

Circumstances render strict compliance unreasonable as, due to the difficulty in predicting winter weather, the amount of fuel oil required cannot be accurately determined in advance. The forecasted gas curtailment indicated in the attached letter from Northwest Natural Gas Company dated April 23, 1974 (applicable to interruptible gas customers in Oregon and Washington) varies by 30 days under average conditions. Should the winter be abnormally cold, this forecast could be exceeded by an unknown amount.

Even without that difficulty in determining requirements, sources for our total oil requirement cannot be determined at this time. The attached letter dated May 7, 1974 from District X, of the Federal Energy Office, indicates that a decision on our request for assignment of additional suppliers to supply oil needs exceeding our base period allocation will not be made until some time prior to September 1, 1974.

Strict compliance would result in substantial curtailment or closure of our plants at Wauna, West Linn, and Lebanon. We have attempted to obtain an assured supply of 1.75% maximum sulphur fuel, however, suppliers have indicated they cannot guarantee delivery of oil meeting this specification. Our major supplier, Union Oil Company, has indicated they can only guarantee fuel oil averaging 2.5% maximum sulphur. Without a variance, we would either be in violation of the law, or have to shut down operations after gas curtailment commences in September, 1974. Please refer to Union Oil Company letter of May 31, 1974 submitted to your attention as evidence of their current capability.



Foundation for the Future Grown Zellerbach Contenniat

One Bush Street, San Francisco, California 94119

Mr. K. R. Cannon

Natural gas is the primary fuel used at these locations, and oil is only used during the winter months when the natural gas supply is interrupted.

In accordance with the above conditions, we respectfully request a variance be issued to Crown Zellerbach allowing the use of fuel oil having an average 2.5% maximum sulphur content through June 30, 1975.

· Very truly yours,

HH Beleen

Vice President - Purchases

H. H. Becker:lm

Attachments

# NATURAL GAS COMPANY

123 N.W. Flanders

Portland, Oregon 97209

(503) 226-4211

NORTHWEST

Epril 23, 1974

Crown 7 ellerbach Corporation West Linn Oregon 97068

Gentlemen:

In view of the possibility that acquisition of alternate fuels may be difficult again this year, you may find it useful to have an indication of the probable gas supply situation for the 1974-75 winter.

While it is too early for a precise estimate, it is expected that the exposure of interruptible customers to natural gas curtailments will be substantially greater than during the past season. Preliminary appraisals indicate that service may be curtailed as much as 180 to 210 full days, depending upon weather conditions and other variables. Curtailments could begin as early as September 1974 and extend into May 1975.

The increases in curtailment are based upon the probability that the reduction in supply which was experienced last November due to water encroachment in Canadian wells supplying our system will not be corrected before 1975-76 winter period. Our pipeline supplier is making every effort to reduce the effect by obtaining gas from other sources, but this is difficult in the current energy crunch. We ourselves have purchased Alaskan gas to be brought into our area as LNG but several approvals are still required. The LNG will be used on a year-round basis and will benefit all of our customers. This additional supply has not been considered in our present forecasts, although there is a remote possibility that it could be available early in 1975.

Please complete and return the attached notification sheet in the enclosed selfaddressed envelope at this time so that our records can be updated.

Yours very truly,

& C Phillips

E. C. Phillips Manager Gas Control Department

Crown Zollerhach, SF 4

Enc. 2

## FEDERAL ENERGY OFFICE

REGION X 1151 FEDERAL OFFICE BUILDING 909 1ST AVENUE SEATTLE, WASHINGTON 98174

May. 7, 1974

Mr. F. H. Bolton Crown Zellerbach Corporation One Bush Street San Francisco, California 94119

Dear Mr. Bolton:

This refers to your letter of April 25, 1974 concerning allocation of No. 6 fuel oil to be used at four locations in Oregon and Washington as a substitute energy source for interruptable natural gas.

This use of fuel by Crown Zellerbach and other major interruptable natural gas customers represents a significant portion of the middle distillate and residual fuel consumption in the Pacific Northwest. Because of this impact, a way must be found to minimize storage of the fuels and reduce usage wherever possible while at the same time assuring that critical industry operations are not jeopardized.

Recognizing the importance of timely and definitive decisions by the Federal Energy Office, a Special Industry Task Group was set up in this office to establish a policy for allocating fuel to these interruptable customers. Members of the Task Group will be in contact with Industry user groups, natural gas companies, State utility commissions and suppliers to assure that the policy decided upon is workable and equitable to all concerned.

I assure you that allocation orders will be issued in sufficient time for suppliers to begin distributing the products by September 1, 1974. If you need additional information or further clarification, please call Bill Hughes, Chairman of the Task Group, at (206) 442-7929.

Sincerely, 6210015 Robert B) Mackman Chief, Case Resolution Branch

MAY 9 1974

EH.B.

Hanna Nickel Smelling Company Riddle, Ovegon, 197101

June 6, 1974

OFFICE OF DEPUTY DIRECTORS RECEIVED JUN 1 0 1974

DEPT. OF ENVIRGMENTAL QUALITY.

Mr. B. A. McPhillips, Chairman Environmental Quality Commission Oregon Department of Environmental Quality 1234 S. W. Morrison Street Portland, OR 97205

Dear Mr. McPhillips: `

The purpose of this letter is to request a variance to O.A.R. Chapter 340, Subdivision 2, Rule 22-010, to exceed the 1.75% sulfur content of residual fuel oils used after July 1, 1974, at Hanna Nickel Smelting Company plant at Riddle, Oregon. This request is made in accordance with the authority granted in ORS 468.345.

The granting of this variance is extremely important because no other alternative exists and without it the plant will shut down.

The use of the residual fuel oil at the plant is confined to burning in the two calciners that discharge gases through a common stack. This fuel is only used as an auxiliary fuel to replace natural gas during periods of curtailment. After conferring with California-Pacific Utilities, our supplier of natural gas, the predicted curtailment for 1974 would require the burning of an estimated 33,600 barrels of residual fuel oil to replace the loss of natural gas as a source of heat. The actual amount of gas curtailment is related to the severity of the winter and gas availability.

The supplier of residual fuel oil to the plant as designated by the Federal Energy Office is Union Oil Company of California. Union Oil Company has stated they cannot meet the 1.75% sulfur limitation effective July 1, 1974. Union Oil Company has also indicated this by stating at the EQC hearing of May 24, 1974, that they would apply for a variance to exceed the sulfur limitation. To state what degree future deliveries of residual fuel oils will exceed the 1.75% limitation cannot be done, since control of the sulfur content lies with the residual fuel oil supplier. The present residual fuel oil contract with Union Oil Company expires on July 1 of this year. At this time, Hanna has not been able to negotiate a new contract for residual fuel oil with Union Oil because of the uncertainty that exists in granting a variance in the limit of sulfur in residual fuel oils.

## To B. A. McPhillips - DEQ

On May 1 of this year, the Federal Energy Office adopted in Part 215 of their rules and regulations an edict prohibiting the use of petroleum products having a lower sulfur content than the average sulfur content of such products in use during November, 1973. Our usage during that time averaged 1.89% sulfur by weight. To comply with the FEO ruling will place Hanna in direct violation without receiving a variance to exceed the 1.75% sulfur limitation.

We respectfully request the commission to grant this variance for Hanna Nickel Smelting Company.

Sincerely,

. Maney General Manage

EJM/bas

cc: K. R. Cannon (DEQ) H. M. Patterson (DEQ) RDC FJC MJD

Hanna Nickel Smelling Company Riddle, Crogon, 19409

June 6, 1974

Mr. B. A. McPhillips, Chairman Environmental Quality Commission Oregon Department of Environmental Quality 1234 S. W. Morrison Street Portland, OR 97205

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AIR QUALITY CONTROL

EUN

## To E. A. McPhillips - DEQ

On May 1 of this year, the Federal Energy Office adopted in Part 215 of their rules and regulations an edict prohibiting the use of petroleum products having a lower sulfur content than the average sulfur content of such products in use during November, 1973. Our usage during that time averaged 1.89% sulfur by weight. To comply with the FEO ruling will place Hanna in direct violation without receiving a variance to exceed the 1.75% sulfur limitation.

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Sincerely,

ø Maney General Manage

EJM/bas

cc: K. R. Cannon (DEQ) H. M. Patterson (DEQ) RDC FJC MJD

# SULFUR CONTENT OF FUELS

Noi

PRESENTATION TO THE DEPARTMENT OF ENVIRONMENTAL

QUALITY

STATE OF OREGON Tom Mc Call Governor

PRESENTED BY:

J. W. HUGHES CONSULTANT TO JACK B. ROBERTSON REGIONAL ADMINISTRATOR REGION X FEDERAL ENERGY ADMINISTRATION

COOS BAY, OREGON

JUNE 21, 1974

June 20, 1974 Page 1

### THE ROLE OF THE FEDERAL ENERGY OFFICE IN REGULATING THE SULFUR CONTENT OF FUELS

I believe that it is important to clarify, at the outset, what role the Federal Energy Office plays in the areas we are discussing today. The Federal Energy Office was given authority by Congress in the Emergency Petroleum Allocation Act of 1973 to provide for the equitable allocation and pricing of petroleum products. The Federal Energy Office exercised this authority by issuing regulations which, as most of you are aware, deal with the quantities of fuel suppliers are to deliver, and with the prices which may be charged for the fuel. With one minor exception, our regulations do not deal with the <u>quality</u> of the fuel that is to be delivered or used. This area is within the general purview of the Environmental Protection Agency and the various State Departments of Environmental Quality. The Federal Energy Office, as a general policy, will try not to intercede in any activities carried out by these agencies.

Now, I am obviously oversimplifying the respective roles of these administrative agencies, and I am sure the future will present many opportunities for us to work with these agencies and elements of the petroleum industry in resolving problems which affect all of us. Let me pledge the Federal Energy Office's willingness to do whatever is within its power to help in these situations. However, let me reiterate the fact that Congress has tried to design a system wherein the Federal Energy Office and the Environmental Protection Agency have

## June 20, 1974 Page 2

distinct and independent functions and that the Administration has tried to preserve this distinction by minimizing the areas of overlapping regulatory authority.

The one Federal Energy Office regulation which does deal with sulfur content is Part 215, which is a carryover of an earlier regulation published by the old Energy Policy Office under Governor Love. This regulation establishes restrictions on the sulfur content of fuels used by large power generators. Automatic exception to this regulation is given if the State Air Quality Agency certifies that the exception is needed to meet primary air quality standards. Part 215 applies only to power generators which burned more than 50 million B.T.U. per hour prior to December 7, 1973. The ingulation does not effect any other users of petroleum products. Part 215 is specifically designed to avoid any conflict with the Clean Air Act or any rule published pursuant thereto.

Under the present Federal Energy Office regulations, a supplier's allocation requirement is not affected by quality characteristics such as sulfur content. Therefore, a supplier's supply obligation is not diminished by the implementation of air quality standards. Any reduction in supply, whether or not attendant to new sulfur restrictions, would result in a violation of the Federal Energy Office's Allocation Regulations. As a summary, let me highlight the major functions of Part 215 as they impact upon the Clean Air standards.

- The regulations prohibits a power generator from switching to petroleum fuel unless the power generator is converting from natural gas in the absence of alternative fuels. See Section 215.3.
- The regulation limits both the sulfur content and the quantity of petroleum products burned to specific base periods. See Section 215.4.
- 3. The blending and use of middle distillate residual fuel oil mixes is limited to the relative proportions of those fuels blended or used during base periods. See Section 215.4(4).
- 4. Automatic exception to this regulation is granted for power generators converting from natural gas when alternative nonpetroleum fuels cannot practically be utilized. See Section 215.4(5).
- 5. Any new petroleum-fired power generating firm may not use any petroleum product with a sulfur content lower than that required to meet primary air quality standards. See Section 215.5.
- 6. There is an exception section to this regulation wherein:
  - (a) Automatic exception is to be granted upon certification
    - of the State Air Pollution Control Agency. See Section 215.6.

June 20, 1974 Page 4

(b) The Federal Energy Office has discretion to grant exceptions if compliance would cause an economic hardship or the requisite fuels are unavailable.

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#### 1 3471 Part 215—Low Sulfur Petroleum Products Regulation

	• • • • • • • • • • • • • • • • • • • •
Sec.	
215.1	Purpose and Intent.
215.2	Definitions.
215.3	Fower generators not currently burn- ing petroleum products.
215.4	Power generators currently burning petroleum products.
216.5	New power generators.
215.6	Exceptions to meet primary ambient

air quality standards. 216.7 Other exceptions.

5-7-74

AUTHORITY: Emergency Petroleum Allocation Act of 1973, Pub. L. 93-159; E.O. 11748, 38 FR 33575; FEO Order 3 (Feb. 5, 1974).

[SOURCE: The provisions of Part 215 appear at 39 Federal Register 15137, May 1, 1974, unless otherwise noted.]

### [1] 3472]

#### § 215.1 Purpose and intent.

The purpose of this part is to assure the optimum use of the limited supplies of low sulfur petroleum products in a manner consistent with the provisions of the Clean Air Act, as amended, and the Clean Fuels Policy of the Environmental Protection Agency. This Part is not intended to affect or preempt the development of individual source compliance schedules or other actions assoclated with implementation of the Clean Air Act, except with regard to the timing of actual shifts to burning lower sulfur oil during the period this Part is in effect.

#### [13473]

#### § 215.2 Definitions.

"Power generator" means any boller, burner, or other combustor of fuel or any combination of boilers at a single site in any electric power generating plant or industrial or commercial plant having a total firing rate of 50 million B.T.U./hour or greater in commercial operation on or prior to December 7, 1973 and includes combustion turbines used in the generation of electrical energy.

tion of electrical energy. "Petroleum product" means crude oil, residual fuel oil, and refined petroleum products as defined in Part 211 of this Title.

"Primary ambient alr quality standards" means the national primary amblent air quality standards provided for in the Clean Air Act, as amended. (42 U.S.C. 1857 et seq.)

### [] 3474]

#### § 215.3 Power generators not currently burning petroleum products.

No petroleum product shall be sold or otherwise provided to or accepted by any

Energy Management

firm for burning under power generators that were not using the petroleum product on December 7, 1973. Automatic exception is granted for power generators converting from natural gas, provided that alternative fuels, such as coal, cannot practically be utilized.

#### [1] 3475]

#### § 215.4 Power generators currently burning petroleum products.

Petroleum products may continue to be purchased and utilized by firms using them in power generators burning petroleum products on December 7, 1973 except that:

(1) No petroleum product having a lower specified sulfur content, by weight, than the average content of the petroleum products in use in such a power generator during November, 1973 or during the last month in which the power generator consumed such products, shall be sold or otherwise provided or accepted by any firm for use in such power generator;

(2) The aggregate quantity of petroleum products utilized by such firm in any month subsequent to April, 1974 in any. such power generator capable of burning coal and petroleum products shall not exceed the larger of the aggregate quantity of petroleum products consumed in the corresponding month of 1972 or in July 1973, except that the quantity of petroleum products burned may be increased in proportion to the increased output of energy or increased need for startups.

(3) The quantity of middle distillate fuel oil utilized by such firm in any month subsequent to April, 1974 in any such power generator shall not exceed the larger of the quantity of middle distillate fuel oil consumed in the corresponding month of 1972 or in July 1973, except that the quantity of middle distillate fuel oil burned may be increased in proportion to the increased output of energy, or increased need for startups.

(4) In order to discourage further increase in the indirect use of middle distillate and residual fuel oils:

(i) No firm shall blend more middle distillate fuel oils into residual fuel oil than the greater of the quantities blended in the corresponding month of 1972, or in July 1973, except where essential to meeting Primary Ambient Air Quality Standards.

(ii) No firm shall use under a power generator a blended fuel containing a greater proportion of middle distillate fuels from the larger of:



(A) The proportion included in the corresponding month of 1972, or

(B) The proportion included in July 1973, except where essential to meeting Primary Ambient Air Quality Standards.

(iii) Those quantities of fuels containing middle distillates that constitute plant or firm inventories as of the effective date of this Part may be consumed by or sold for use in power generators until those quantities are depleted.

(5) Automatic exception is granted for power generators converting from natural gas, provided that alternative nonpetroleum product fuels, such as coal, cannot practically be utilized.

#### [1] 3476]

#### § 215.5 New power generators.

(a) Any firm with power generators which commenced commercial operations after December 7, 1973 shall not utilize any petroleum products with sulfur content by weight lower than that needed to meet Primary Ambient Air Quality Standards or to comply with EPO new source performance standards or for startup.

(b) This part is not intended to preempt the new source performance standards of the Clean Air Act, as amended. In the event this Part conflicts with such standards, the provisions of the Clean

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Air Act prevail and the provisions of this Part do not apply.

#### [93477]

#### § 215.6 Exceptions to meet primary ambient air quality standards.

(a) The FEO shall automatically grant exceptions to the provisions of this Part as provided in Subpart C of Part 205 when the use of petroleum products is properly certified by the appropriate State air pollution control agency to be essential to meeting the Primary Amblent Air Quality Standard of the air quality region in which the plant is located.

(b) With respect to § 215.3, FEO shall grant exceptions pursuant to this paragraph only when suitable alternative non-petroleum product fuels are not available.

# [¶ 3478]

#### § 215.7 Other exceptions.

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The FEO may also grant exceptions from the provisions of this Part as provided in Subpart C of Part 205 if:

(a) Any firm subject to this Part can demonstrate that compliance would cause an undue economic hardship; or (b) Fuels necessary for compliance

with this Part are not available.

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## MANUFACTURING LOW SULFUR RESIDUAL FUEL OILS

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Block diagrams of typical refineries are shown in Figures A and B. The simplified refinery is primarily a fuel refinery from foreign or smaller domestic origins. The refinery with cracking capacity is primarily a gasoline refinery typical of most larger domestic sources.

In both cases, high sulfur crude is distilled and the sulfur compounds normally tend to concentrate in the heavier fractions. A 2% sulfur crude might give a long residue fraction of 2.5%w, sulfur. In the simplified refinery, residual fuels of the proper viscosity are made by blending cutter stock (normally straight run gas oil) into the long residue fraction.

In the more integrated refinery the long residue is further distilled in a vacuum flasher and the heavy gas oil is fed to the cracker (catalytic or thermal). A short residue is produced from the vacuum flasher and a cracked residue (slurry or decanted oil) is produced from the cracker using the 2% w sulfur crude. These residues may have sulfur contents of up to 3.0% w. Residual fuels are made by blending cutter stock (mixtures of straight-run and cracked gas oils) with both the short residue and cracked residue. The finished residual fuel generally will differ from those of the simplified refinery by having lower API gravities (i.e. 8-12), higher sulfur content (2.7% w), and slightly lower pour points.

The simplest and cheapest way of making low sulfur fuel oils is to start with a low sulfur crude. Fuel oil manufacture then proceeds exactly as discussed for high sulfur fuels. Unfortunately low sulfur crudes are not plentiful and the lower the sulfur content, the rarer the crude. Fuel viscosity can be equal to those of high sulfur fuels but are normally lower because of efforts to maximize volume.

Hydrotreated fuel oils can be made, as shown in Figure C, by either hydrotreating the long residue directly or by hydrotreating the heavy gas oil from the vacuum flasher. The latter method is preferred because longer catalyst lives are obtained. Residue fractions contain metal contaminates (vanadium, nickel, etc.) which poison the catalyst. The lower sulfur fuel oils are made by blending sufficient hydrotreated heavy gas oil and low sulfur cutter stock back into high sulfur residue to meet the sulfur specifications. Other residues from low sulfur crudes can be used to supplement the hydrotreated stocks. On an overall basis less residue is used and fuel viscosity is significantly lower than conventional residual fuels. This is true of the low sulfur Venezuelan fuels imported on the East Coast.

# MANUFACTURE OF RESIDUAL FUEL OILS





# B. REFINERY WITH CRACKING



# MANUFACTURE OF RESIDUAL FUEL OILS

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# C. REFINERY WITH RESIDUAL FUEL HYDROTREATING



#### PERMANEER CORPORATION

P. O. BOX 178 DILLARD, OREGON 97432 (503) 679-8781

June 19, 1974

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Department of Environmental Quality 1234 S. W. Morrison Portland, OR 97205

ATTENTION MR. KESSLER R. CANNON, DIRECTOR

Dear Sir:

SUBJECT: REDUCED SULFUR CONTENT IN RESIDUAL FUELS

Permaneer Corporation requests that the following statement be entered for record at the June 21, 1974 meeting of the Oregon Environmental Quality Commission.

Permaneer Corporation operates a particleboard plant at Dillard, Oregon. Residual fuel oil is used as an alternate to natural gas in drying wood wastes for board production. Residual fuel was used approximately 110 days during the winter of 1973-74. Northwest Natural Gas Company estimates approximately 150 days curtailment during the winter of 1974-75.

Union Oil Company, the current supplier for our Dillard plant, has stated that they cannot guarantee any supplies of residual fuel oil which will comply with the revised 1.75% sulfur requirement to become effective July 1, 1974. Permaneer Corporation's Dillard Particleboard Plant, employing 76 people, requires approximately 3,000 gallons per day of residual oil during periods of natural gas curtailment. An additional 68 jobs at Dillard Laminating Plant are dependent on the output of the Dillard Particleboard Plant.

Shutting down the Dillard Particleboard Plant due to lack of authorized fuel would have a very negative impact on the Winston-Dillard-Roseburg area and a more serious effect on the stability of Permaneer Corporations Dillard Plants. The difficulty of obtaining fuels forced several temporary plant closures in Southern Oregon last winter. The economic impact of the lower sulfur requirement for residual fuels must be reconsidered in view of the current fuel shortage.

Sales Offices: St. Louis, Missouri / New York, New York / Minneapolis, Minnesota

Plants: St. Louis, Missouri / Wright City, Missouri / Union, Missouri / San Diego, California / Oroville, California / Dillard, Oregon White City, Oregon / Brownsville, Oregon Permaneer respectfully requests that the requirement for lower sulfur content in fuels be deferred until July 1, 1975 to allow a thorough study and determination of:

- 1. The availability and cost of lower sulfur fuels during the critical winter heating season.
- 2. The economic impact of a requirement for lower sulfur fuels.
- 3. The actual environmental impact, on a regional basis, of continued use of available fuels.

Permaneer Corporation recognizes that studies in these areas were conducted before the low sulfur requirement was proposed. However, we feel that the following changes warrant a re-examination of the requirement:

- 1. Availability of all fuels is poor and prices are high.
- The economic impact of the lower sulfur requirement will be severe unless adequate supplies of complying fuels are available during the winter heating season. The availability of adequate supplies has not been demonstrated.
- 3. The environmental impact, on a regional basis, of continued use of available fuels must be re-evaluated in view of the new FEO requirements on sulfur content. Under rules printed in the Federal Register, May 1, 1974, many users of residual fuels are required to use fuels with a minimum sulfur content higher than the new maximum. This conflict should be resolved before the new rules are placed in effect.

In the event that a deferral cannot be granted, Permaneer Corporation requests a variance to allow the use of available fuels at our Oregon plants until July 1, 1975. We further request that this variance be renewable for periods of one year until adequate supplies of conforming fuels are available or the rule has been vacated.

Very sincerely yours,

PERMANEER CORPORATION mal

Hank Longtón General Manager

John Myers, C.E. Project Engineer

JTM:gls

cc Lew Kirkwood

Orv Lervold Oregon Environmental Quality Commission Meeting, Coos Bay, OR Department of Environmental Quality, Roseburg, OR