From:	PALMERI Jordan
To:	WIND Cory Ann; WESTERSUND Joe; GRABHAM Cheryl; BROWN Courtney; ARMITAGE Sarah
Cc:	GOLDSTEIN Meyer; airquality2016p; airquality2016p
Subject:	RE: airquality2016p- experience w rulemaking team w members from outside DEQ?
Date:	Tuesday, March 15, 2016 09:47:23

All the rulemakings I've been involved with had all external parties in either an advisory group or stakeholder workgroup. The core rulemaking team was just DEQ staff and managers.

From: WIND Cory Ann
Sent: Tuesday, March 15, 2016 8:52 AM
To: WESTERSUND Joe; GRABHAM Cheryl; PALMERI Jordan; BROWN Courtney; ARMITAGE Sarah
Cc: GOLDSTEIN Meyer; airquality2016p; airquality2016p
Subject: RE: airquality2016p- experience w rulemaking team w members from outside DEQ?

Same here for Clean Fuels. We had an interagency team (ODOE, ODA, ODOT, OPUC, BO) help us during the advisory committee and program design process but they were not formally on the rulemaking team. The only non-DEQ member of the team is DOJ.

From: WESTERSUND Joe
Sent: Monday, March 14, 2016 2:58 PM
To: GRABHAM Cheryl; WIND Cory Ann; PALMERI Jordan; BROWN Courtney; ARMITAGE Sarah
Cc: GOLDSTEIN Meyer; airquality2016p; airquality2016p
Subject: RE: airquality2016p- experience w rulemaking team w members from outside DEQ?

My understanding is that OHA and/or EPA have requested 'advance involvement'. It's unclear what that means but I think Leah is translating that to 'having a member on the rulemaking team'. I can pass along the comment that inclusion on a stakeholder workgroup could be a substitute.

-Joe

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From: GRABHAM Cheryl
Sent: Monday, March 14, 2016 2:35 PM
To: WESTERSUND Joe <WESTERSUND.Joe@deq.state.or.us>; WIND Cory Ann <WIND.Cory@deq.state.or.us>; PALMERI Jordan <PALMERI.Jordan@deq.state.or.us>; BROWN Courtney <BROWN.Courtney@deq.state.or.us>; ARMITAGE Sarah <ARMITAGE.Sarah@deq.state.or.us>
Cc: GOLDSTEIN Meyer <Goldstein.Meyer@deq.state.or.us>; airquality2016p <airquality2016p@deq.state.or.us>

Subject: RE: airquality2016p- experience w rulemaking team w members from outside DEQ?

In the past we have had stakeholder workgroups to inform a rulemaking team. This can be done in addition to a technical workgroup and/or an advisory council for a fiscal impact.

Perhaps this is a path forward instead of including OHA and EPA on the rulemaking team? A stakeholder workgroup could include a variety of parties interested in the policy changes.

Cheryl

Cheryl Grabham
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From: WESTERSUND Joe
Sent: Monday, March 14, 2016 2:28 PM
To: WIND Cory Ann; PALMERI Jordan; BROWN Courtney; GRABHAM Cheryl; ARMITAGE Sarah
Cc: GOLDSTEIN Meyer; airquality2016p
Subject: airquality2016p- experience w rulemaking team w members from outside DEQ?

Hi All,

Leah is requesting info & advice if you have experience with a rulemaking team that included non-DEQ members. This is in the context of air toxics permanent rulemaking, which may include OHA and EPA. See highlighted text below, your comments welcome.

-Joe

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From: FELDON Leah
Sent: Wednesday, March 09, 2016 8:44 PM
To: WESTERSUND Joe <WESTERSUND.Joe@deq.state.or.us>
Cc: GOLDSTEIN Meyer <Goldstein.Meyer@deq.state.or.us>; LANGSTON Sue <LANGSTON.Sue@deq.state.or.us>; airquality2016p <airquality2016p@deq.state.or.us>
Subject: RE: airquality2016p- summary of advice on public involvement in rulemaking

Joe,

I cannot thank you enough for taking such great initiative as you have without even talking to me! I apologize for the lack of direction from me, but it is clear from this that you received some pretty great direction from Sue and that you also have good intuition about the different options we will need to consider, the need to understand what is required versus optional, and the great need I will have for organization. So, thank you!

I look forward to seeing your recommended options and I very much look forward to meeting with you next week.

So you are aware, my current small team of folks is working fast and furiously on some items before we can move our focus to the broader rulemaking. I apologize for having to delay our conversation, but the work you have already done on this is so very useful and will allow us to better hit the ground running!

Finally, one more thing to research: other examples of rule makings where we have had folks outside of DEQ on the actual rule making team. I guess I want to know more about what that looks like and if there is anything we need to do logistically. Sue might have thoughts on this too. For example, if we had someone from OHA and/or someone from EPA on our team. Probably one of the first steps we will want to accomplish, early on, is solidifying the team. We will want to consult with folks too who may not be on the official team, but where do we draw that line?

Thanks! Leah

From: WESTERSUND Joe
Sent: Wednesday, March 09, 2016 4:51 PM
To: FELDON Leah
Cc: GOLDSTEIN Meyer; LANGSTON Sue; airquality2016p
Subject: airquality2016p- summary of advice on public involvement in rulemaking

Hi Leah,

Here's a summary of what I've gathered from talking with people about public involvement in rulemaking so far:

What's required:

1. Advisory committee to review fiscal impact statement and impact on small businesses*
2. Public hearing to receive comments from public on proposed bill

Optional public involvement above that:

1. Initial public meeting to explain DEQ's rulemaking process
    a. Explain opportunities to be involved
    b. Include rough schedule of rulemaking calendar (by month or season) if possible
    c. Format ideas
        i. "open house" format with multiple tables and circles of chairs? 1-page explanation of content, and DEQ people to talk through it informally
        ii. Or, standard DEQ powerpoint presentation in front of the room
    d. Could do even before content of proposed rule is known
    e. Could do before finalizing membership of committees and groups, so people can nominate

2. Stakeholder Workgroup
    a. Appointed group to provide general input from affected groups. Meeting structure more flexible than formal advisory committee.
    b. Could allow DEQ to collect info from stakeholder groups quicker and less formally
3. Technical workgroup or technical advisory committee
    a. Appointed group to provide input on detailed scientific or technical questions
    b. There is a current Air Toxics Science Advisory Committee (ATSAC). I don't know yet if that group or members of that group could be drafted for this rulemaking.
4. Policy forum
    a. Open public meeting without any appointed members, but for the purpose of getting feedback on specific questions posed by agency
        i. For example, if there are multiple permitting concepts being considered
    b. A format used by WA Ecology and DEQ WQ trading rulemaking
    c. Success depends a lot on who shows up to the meeting, which may not be known beforehand
    d. May want to write up DEQ white papers before the meeting, explaining the issues and the option or options DEQ is considering
        i. Lots of up-front work
    e. In addition to DEQ presenting data, could invite other parties to present that have science-based data relevant to options being discussed
5. Individual, informal outreach to stakeholder groups

With any of these public involvement mechanisms, it's important to set expectations.

- What are we expecting from participants?
- What are we going to do with their input?
- If an appointed group, are they giving advice as individuals, making a statement by majority vote, or making a statement by consensus?
    - In contentious issue where we need a result, better to frame as 'committee gives advice'.

Also important:

- Identifying skilled facilitators and committee chairs
- Having a vision for the outcome of the meeting or group, and keeping to it
- Coordinating rulemaking outreach with the Portland Airshed group's outreach (Cheryl Grabham)

More public involvement = more time before rule is finalized, so there's a tradeoff we need to manage.

Meyer and Sue, please feel free to correct me as needed.

Next step: I'll try to develop a few recommended options based on the menu above, and email that to you by the end of the day on Friday. I'll ask for Meyer's help to estimate the schedule implications, and get input from the others I've consulted so far too.

-Joe

*technically, having an advisory committee is not required unless 10 people request an advisory committee be convened to review the fiscal impact statement. But that's likely to happen unless a rule's impact is small and noncontroversial. So, in practice an advisory committee is pretty much required.

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