**Oregon State Implementation Plan Revision Addressing the Interstate Transport of Lead (Pb), Nitrogen Dioxide (NO2), Sulfur Dioxide (SO2) and Fine Particulate Matter (PM 2.5)**

**Clean Air Act Section 110(a)(2)(D)**

**Oregon Department of Environmental Quality**

**April 23, 2015**

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# Addressing Interstate Pollutant Impacts under the Clean Air Act

**Overview**

Some amount of air pollution routinely moves across all state borders and across all regions of the country. This document addresses the effect of Oregon air emissions transporting to neighboring states. Based on the information summarized in the sections that follow, the Oregon Department of Environmental Quality (DEQ) concludes that air emissions of lead (Pb), nitrogen dioxide (NO2), sulfur dioxide (SO2) and fine particulate matter (PM 2.5) from Oregon sources do not significantly contribute to violations of national ambient air quality standards (NAAQS) in other states, or interfere with other states’ efforts to meet air quality standards, prevent significant air quality degradation (PSD), or protect visibility. The DEQ conclusions are based on its understanding of air pollution problems in adjacent states, and the emission sources, meteorology (weather patterns), and topographic features (mountain ranges, etc.) that influence air quality problems in these states.

DEQ will collaborate with air agencies in Washington, Idaho, Nevada, California and other states whenever necessary to evaluate case-specific air quality problems that may involve regional movement of air pollution. DEQ’s Clean Air Act (CCA) section 110 infrastructure SIP provides the framework and legal mechanism for DEQ to act as needed to reduce any Oregon emissions found to significantly contribute to air quality problems in other states.

The map below (Figure 1) illustrates the significant distances and mountain ranges that in many areas separate Oregon from communities in Washington, California, Idaho, and Nevada and can help limit the long range transport of air pollution.

**Figure 1: Map of Oregon and major mountain ranges** 

**I. Introduction**

The interstate transport provision in the CAA section 110(a)(2)(D)(i) (also called “ the good neighbor” provision) requires each state to submit a State Implementation Plan (SIP) that prohibits emissions that will have certain adverse air quality effects in other states. This SIP submittal is due within three years after the Environmental Protection Agency (EPA) adopts a new or revised National Ambient Air Quality Standard (NAAQS).

II. Background

**EPA Promulgated NAAQS**

* Lead (Pb): On October 15, 2008, the EPA revised the level of the primary and secondary Pb NAAQS from 1.5 micrograms per cubic meter (µg/m3) to 0.15 µg/m3.
* Nitrogen Dioxide (NO2): EPA first set standards for NO2 in 1971; setting both a primary standard (to protect health) and a secondary standard (to protect the public welfare) at 53 parts per billion (ppb), averaged annually. EPA reviewed the standards in 1985 and 1996, deciding to retain the standards at the conclusion of each review. In 2005, EPA began another review, resulting in the January 22, 2010, rulemaking to establish an additional primary NO2 standard at 100 ppb, averaged over one hour (75 FR 6474).
* Sulfur Dioxide (SO2): Primary standards for SO2 were first set in 1971, at 0.14 parts per million (ppm) averaged over a 24-hour period, not to be exceeded more than once per year, and 0.030 ppm, annual arithmetic mean. EPA subsequently reviewed the primary standards and determined to retain them in 1996. More recently, on June 2, 2010, EPA adopted a revised primary SO2 standard at 75 ppb, based on a three-year average of the annual 99th percentile of one-hour daily maximum concentrations (75 FR 35520).
* Fine Particulate Matter (PM 2.5): On December 14, 2012 EPA adopted a revised annual NAAQS for fine particulate matter (PM 2.5) from 15 µg/m3 to 12 µg/m3.

Section 110(a)(2)(D)(i) of the CAA identifies four distinct requirements related to the impacts of air pollutants transported across state lines. It requires that each SIP for a new or revised NAAQS contain adequate provisions prohibiting any source or other type of emissions activity within the state from emitting air pollutants that may:

1. Contribute significantly to nonattainment of the applicable NAAQS in any other state;
2. Interfere with maintenance of the applicable NAAQS in any other state;
3. Interfere with measures required to be included in the applicable implementation plan for any other state to prevent significant deterioration of air quality; and
4. Interfere with measures required to be included in the applicable implementation plan for any other state to protect visibility.

This SIP submittal addresses the requirements of CAA section 110(a)(2)(D)(i)(I) for the new/revised NAAQS for Pb, NO2, SO2 and PM 2.5 for elements 1 and 2 listed above.

Specifically, EPA most recently approved revisions to Oregon’s Prevention of Significant Deterioration (PSD) program on December 27, 2011 (76 FR 80747). And, on December 9, 2011, the Oregon Environmental Quality Commission adopted revisions to regional haze. These amendments were submitted as a SIP revision to the EPA on December 14, 2010. On July 5, 2011, the EPA approved portions of the Oregon Regional Haze SIP including the requirements for best available retrofit technology (BART) (76 FR 38997). The EPA approved the remaining elements of the Oregon Regional Haze SIP on August 22, 2012 (77 FR 50611).

III. Air Quality Data and Attainment Status within Oregon and Surrounding States

* 1. **Surrounding contiguous states**: Oregon is bordered by Washington to the north, the Pacific Ocean to the west, California and Nevada to the south, and Idaho to the east. The Snake River separates the state from part of Idaho. The Columbia River forms most of the state's northern border. There are six major sources in Oregon within 5 km of contiguous Washington State and one major source within 5 km of Idaho. The sources are listed in Tables 5 and 6.
  2. **Designation of all areas within the state and in each surrounding state (attainment, nonattainment, and unclassifiable), including maintenance areas in adjacent states:**
* Lead (Pb): In 2008 EPA designated all areas in the states of Oregon, Idaho, Nevada, and Washington as “unclassifiable/attainment.” In California, Los Angeles County South Coast Air Basin is classified as “nonattainment.” The rest of the state is designated “unclassifiable/attainment.”
* Nitrogen Dioxide (NO2): On January 20, 2012 EPA designated all areas of the country as “unclassifiable/attainment” for the 2010 NO2 NAAQS, including all areas within the states of Idaho, California, Nevada, and Washington. The available air quality data show that all monitored areas in the country meet the 2010 NO2 NAAQS for 2008-2010. No state or tribe recommended an area be designated “nonattainment” during the federal designation process.
* Sulfur Dioxide (SO2): According to EPA, designations for the entire state of Oregon, Washington, Idaho, California, and Nevada will be addressed in a future action. See proposed Consent Decree, Sierra Club v. McCarthy, No. 3:13-CV-3953-SI (N.D. Cal.), issued March 2, 2014, 70 Fed. Reg. 32,235, June 2, 2014 found at:

<http://content.sierraclub.org/environmentallaw/sites/content.sierraclub.org.environmentallaw/files/SO2%20Consent%20Decree.pdf>

* EPA's review of the monitored air quality data from 2009-2011 showed no violations of 2010 1-hr SO2 standard in any of these states.
* Fine Particulate Matter (PM 2.5): Shoshone County in Idaho, and Imperial, Fresno, Kings, Madera, Merced, San Joaquin, Stanislaus, and Tulare counties in California are designated in nonattainment of the 2012 annual PM2.5 standard.

* There are no nonattainment areas for the annual PM 2.5 standard in Oregon, Washington, Idaho, or Nevada. There have been no annual PM 2.5 NAAQS violations in SW Washington during the most recent three-year period (2012-2014).

The monitoring network for NO2 and SO2 is presented in Figure 2. The monitoring network for PM2.5 and Pb is presented in Figure 3.

* 1. **Monitoring networks for pollutants within the state and surrounding states:**

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| **Figure 2: Monitoring network that includes for NO2, and SO2, in Oregon** |
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| **Figure 3: Monitoring network that includes PM 2.5 and Lead in Oregon** |
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| **Figure 4: Monitoring networks for NO2 in Washington, Idaho, California and Nevada** |
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| **Figure 5: Monitoring networks for SO2 in Washington, Idaho, California and Nevada** |
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| **Figure 6: Monitoring networks for Pbin Washington, Idaho, California and Nevada** |
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| **Figure 7: Monitoring networks for PM 2.5 in Washington, Idaho, California and Nevada** |
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* 1. **Ambient data, including the ‘design value’ for pollutants of interest, at each monitoring site and trends over the last 5-10 years.**

NO2: The level of the hourly NAAQS for nitrogen dioxide is 100 ppb based on the 98th percentile value from three consecutive years of data. The design values shown here are computed for the latest design value period using Federal Reference Method or equivalent data reported to EPA by States, Tribes, and local agencies. The 2011-2013 design values for NO2 are presented in Table 1. Daily maximum 1-hr NO2 2000-2013 trends at monitoring stations in Oregon, Washington, California, Idaho, and Nevada are in Figures 1-4.

| Table 1: County-Level Design Value Concentrations for NO2 1-Hour NAAQS | | | |
| --- | --- | --- | --- |
| State | County | Site | 2011-2013 1-hr Design Value (ppb) |
| California | Alameda | 060010011 | 50 |
| California | Butte3 | 060070008 | 37 |
| California | Contra Costa | 060131004 | 40 |
| California | Imperial | 060250005 | 64 |
| California | Kern | 060296001 | 46 |
| California | Kings | 060311004 | 46 |
| California | Los Angeles | 060371701 | 64 |
| California | Marin | 060410001 | 45 |
| California | Monterey | 060531003 | 35 |
| California | Napa | 060550003 | 39 |
| California | Placer | 060610006 | 50 |
| California | Riverside | 060655001 | 39 |
| California | Sacramento | 060670002 | 43 |
| California | San Bernardino | 060712002 | 62 |
| California | San Diego | 060732007 | 73 |
| California | San Francisco | 060750005 | 68 |
| California | San Joaquin | 060771002 | 53 |
| California | San Luis Obispo | 060798001 | 38 |
| California | San Mateo | 060811001 | 45 |
| California | Santa Barbara | 060831008 | 36 |
| California | Santa Clara | 060850005 | 51 |
| California | Solano | 060950004 | 42 |
| California | Sutter | 061010003 | 47 |
| California | Tulare | 061072002 | 52 |
| California | Ventura | 061112002 | 37 |
| California | Yolo | 061130004 | 34 |
| Oregon | Multnomah | 410510080 | 34 |
| Nevada | Washoe | 320310016 | 56 |

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| **Figure 1: Trends - Concentrations for NO2 1-Hour NAAQS - Washington** |
| Plot of dmax by sasdate |

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| **Figure 2: Trends - Concentrations for NO2 1-Hour NAAQS - California** |
| Plot of dmax by sasdate |

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| **Figure 3: Trends - Concentrations for NO2 1-Hour NAAQS - Idaho** |
| Plot of dmax by sasdate |

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| **Figure 4: Trends – Concentrations for NO2 1-Hour NAAQS - Nevada** |
| Plot of dmax by sasdate |

SO2: The level of the 1-hour NAAQS for sulfur dioxide is 75 ppb calculated as the 3-year average of the 99th percentile of the annual distribution of daily maximum 1-hour average concentrations. The 2011-2013 design values for SO2 are presented in Table 2. Daily maximum 1-hr SO2 2000-2013 trends at monitoring stations in Oregon, Washington, California, Idaho, and Nevada are in Figures 5-10.

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| Table 2: County-Level Design Value Concentrations for SO2 1-Hour NAAQS | | |
| State | **County** | **2011-2013 1-Hour Design Value (ppb)** |
| CA | Alameda | 15 |
| CA | Contra Costa | 14 |
| CA | Riverside | 3 |
| CA | Sacramento | 2 |
| CA | San Bernardino | 5 |
| CA | San Diego | 1 |
| CA | San Luis Obispo | 21 |
| CA | Santa Barbara | 36 |
| CA | Santa Clara | 13 |
| CA | Solano | 4 |
| ID | Caribou | 40 |
| NV | Clark | 8 |
| NV | Washoe | 6 |
| OR | Multnomah | 6 |
| WA | Clallam | 1 |

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| |  | | --- | | **Figure 5: Trends – SO2 1-hour NAAQS concentrations – Umatilla County, Oregon** | | Plot of dmax by sasdate | |

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| **Figure 6: Trends – SO2 1-hour NAAQS concentrations, Multnomah County, Oregon** |
| Plot of dmax by sasdate |

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| **Figure 7: Trends – SO2 1-hour NAAQS concentrations - Washington** |
| Plot of dmax by sasdate |

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| **Figure 8: Trends – SO2 1-hour NAAQS concentrations - California** |
| Plot of dmax by sasdate |

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| **Figure 9: Trends – SO2 1-hour NAAQS concentrations - Idaho** |
| Plot of dmax by sasdate |

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| **Figure 10: Trends – SO2 1-hour NAAQS concentrations - Nevada** |
| Plot of dmax by sasdate |

Pb: The level of the 2008 NAAQS for lead is 0.15 µg/m3 not to be exceeded in any 3-month period. The 2011-2013 available design values for Pb are presented in Table 3. Daily maximum 1-hr Pb 1990-2013 trends at monitoring stations in Oregon, California, and Idaho are in Figures 11-13.

| Table 3. Site-Level Maximum Design Value Concentrations for 2008 Lead NAAQS, 2011-2013 | | | |
| --- | --- | --- | --- |
| State | County | AQS Site ID | 2011-2013 Design Value (µg/m3) |
| California | Fresno | 060190011 |  |
| California | Imperial | 060250005 | 0.03 |
| California | Los Angeles | 060371302 |  |
| California | Los Angeles | 060371402 |  |
| California | Los Angeles | 060371404 |  |
| California | Los Angeles | 060374002 |  |
| California | Los Angeles | 060374004 |  |
| California | Los Angeles | 060375005 |  |
| California | Los Angeles | 060371103 | 0.01 |
| California | Los Angeles | 060371403 | 0.11 |
| California | Los Angeles | 060371405 | **0.46** |
| California | Los Angeles | 060371406 | 0.07 |
| California | Los Angeles | 060371602 | 0.01 |
| California | Riverside | 060651003 | 0.01 |
| California | Riverside | 060658001 | 0.01 |
| California | San Bernardino | 060719004 |  |
| California | San Bernardino | 060711004 | 0.01 |
| California | San Diego | 060730003 |  |
| California | San Diego | 060731021 |  |
| California | San Diego | 060731020 | **0.17** |
| California | San Mateo | 060812002 | **0.33** |
| California | Santa Clara | 060852010 |  |
| California | Santa Clara | 060852011 |  |
| Oregon | Yamhill | 410711702 | 0.05 |
| Nevada | Clark | 320030540 |  |
| Washington | King | 530330029 |  |
| Washington | Snohomish | 530610013 |  |

The design values in bold in Table 3 exceed the 2008 Pb NAAQS. The monitoring site in California is 800 miles from the Oregon border. It is not possible for lead emissions from Oregon to move to and be measured at the California monitoring site. Figures 11-13 show local 1990-2013 Pb trends in Oregon, Washington, Idaho and California. Note: There are no Pb trends for Nevada and Washington.

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| **Figure 11: Annual Maximum 3-Month Average Pb - Oregon** |
| https://lh3.googleusercontent.com/proxy/ehdzbgf9hsXBwKeJ-qzrEl6DoGb314G1xkflnrFZ2ckDdHDYPtu64bTDM3u6PycNVsrki1UDnxIcls_vo5wRk1AzVd9MCdIEDMjUmXdHYfLe5ri6Lbfmh7l9iL-eQVNWd0U29XwiJFt7aLVOy6paBRNRK3NvHbgbHsFrGJVQGmPjMllZ7AQPozkpwNC98Li_V6H6rZFoVx9s9BOV |

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| **Figure 12: Annual Maximum 3-Month Average Pb - Idaho** |
| https://lh6.googleusercontent.com/proxy/hTwsLlG6tgyCh62NYk4sWTbnUgN7EQr_iXHvyyjUyQy3F9rL6ETEzyFGcfbIPDx1UfLJ1slknx4_6bV_xdmtQNQg6KEb8ZLMtOefwZ1EO31mnuXi7MQXhtfuhMsFYC6pDHprLQArRuIClZKygJ6RnQBxdBQspgLclporWgkTCq6BJ4zQvCfX1bAdchlbfIK6ynUv6nqE-aCvvZ2c |

Figure 13 shows annual PM 2.5 2000-2013 NW trend at monitoring stations in Oregon, Washington, California, Idaho, and Nevada. The trend shows an 11% regional decrease in PM 2.5 emissions across the NW region.

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| **Figure 13: Annual Maximum 3-Month Average Pb - California** |
| https://lh5.googleusercontent.com/proxy/P8vz5Vuk_YE1AqdSJdIdKBvP-GioObJXB9M6aiXNrzbAgSLMTcuHZ2Pynjgr63ZEqgjyRERRqTLpuya8sWbx9TpITsjPAuIU9QBhwbQlaw76DxzaVaJKiz0pa9LR3ugalVgfwSUyh9o5c9DpMkrFRPkH__DCFbVM_xxi0xIKYNv21GKvMRKKBitjV_nGIv08a7IHIW1M248X9VY8 |

PM 2.5: The level of the 2012 NAAQS for PM 2.5 is 12 ug/m3 calculated as a 3-year average of the annual arithmetic mean. Table 4 presents the 2011-2013 design values for PM2.5. Figures 5-10 present annual PM2.5 2000-2013 trends at monitoring stations in Oregon, Washington, California, Idaho and Nevada.

Table 4 presents the 2011-2013design values for PM2.5.

| Table 4 PM2.5 Site Listing, 2011-2013 | | | |
| --- | --- | --- | --- |
| State | County | Site ID | 2011-2013 Annual Design Value (µg/m3) |
| California | Alameda | 060010007 | 7.6 |
| California | Alameda | 060010009 | 10.0 |
| California | Butte | 060070008 | 10.1 |
| California | Calaveras | 060090001 | 8.4 |
| California | Colusa | 060111002 | 7.1 |
| California | Contra Costa | 060130002 | 7.4 |
| California | Fresno | 060190011 | **15.4** |
| California | Fresno | 060192009 | 7.8 |
| California | Fresno | 060195001 | **16.4** |
| California | Fresno | 060195025 | **14.7** |
| California | Humboldt | 060231002 | 6.2 |
| California | Imperial 4 | 60250005 | **14.3** |
| California | Imperial | 060250007 | 7.5 |
| California | Imperial | 060251003 | 7.4 |
| California | Inyo | 060271003 | 7.5 |
| California | Kern | 060290014 | **16.4** |
| California | Kern | 060290016 | **17.3** |
| California | Kings | 060311004 | **17.0** |
| California | Lake | 060333001 | 3.8 |
| California | Los Angeles | 060370002 | 11.2 |
| California | Los Angeles | 060371002 | **12.8** |
| California | Los Angeles | 060371103 | **13.0** |
| California | Los Angeles | 060371201 | 10.2 |
| California | Los Angeles | 060371302 | **12.2** |
| California | Los Angeles | 060371602 | 12.0 |
| California | Los Angeles | 060374002 | 11.1 |
| California | Los Angeles | 060374004 | 11.0 |
| California | Madera | 060392010 | **18.1** |
| California | Marin | 060410001 | 9.5 |
| California | Merced | 060470003 | **13.3** |
| California | Merced | 060472510 | 11.1 |
| California | Monterey | 060531003 | 6.1 |
| California | Nevada | 060570005 | 4.6 |
| California | Nevada | 060571001 | 7.0 |
| California | Orange | 060590007 | 10.7 |
| California | Orange | 060592022 | 8.2 |
| California | Placer | 060610006 | 7.5 |
| California | Plumas | 060631006 | 10.2 |
| California | Plumas | 060631009 | **12.2** |
| California | Plumas | 060631010 | **12.8** |
| California | Riverside | 060650009 | 7.7 |
| California | Riverside | 060651003 | 11.5 |
| California | Riverside | 060652002 | 7.7 |
| California | Riverside | 060655001 | 6.4 |
| California | Riverside | 060658001 | **13.4** |
| California | Riverside | 060658005 | **15.1** |
| California | Sacramento | 060670006 | 10.4 |
| California | Sacramento | 060670010 | 9.5 |
| California | Sacramento | 060674001 | 9.3 |
| California | San Benito | 060690002 | 5.5 |
| California | San Bernardino | 060710025 | **12.6** |
| California | San Bernardino | 060712002 | **12.6** |
| California | San Bernardino | 060718001 | 8.7 |
| California | San Bernardino | 060719004 | 11.8 |
| California | San Diego | 060730001 | 9.9 |
| California | San Diego | 060730003 | 10.6 |
| California | San Diego | 060731002 | 10.7 |
| California | San Diego | 060731010 | 10.8 |
| California | San Diego | 060731016 | 8.7 |
| California | San Francisco | 060750005 | 9.2 |
| California | San Joaquin | 060771002 | 13.8 |
| California | San Joaquin | 060772010 | 10.2 |
| California | San Luis Obispo | 060792004 | 8.7 |
| California | San Luis Obispo | 060792006 | 6.6 |
| California | San Luis Obispo | 060792007 | 11.3 |
| California | San Luis Obispo | 060798001 | 7.0 |
| California | San Mateo | 060811001 | 9.3 |
| California | Santa Barbara | 060830011 | 9.5 |
| California | Santa Barbara | 060831008 | 7.6 |
| California | Santa Clara | 060850002 | 8.0 |
| California | Santa Clara | 060850005 | 10.3 |
| California | Santa Cruz | 060870007 | 6.3 |
| California | Shasta | 060890004 | 5.7 |
| California | Shasta | 060893004 | 6.2 |
| California | Siskiyou | 060932001 | 6.3 |
| California | Solano | 060950004 | 9.6 |
| California | Sonoma | 060970003 | 8.4 |
| California | Stanislaus | 060990005 | **13.6** |
| California | Stanislaus | 060990006 | **15.7** |
| California | Sutter | 061010003 | 7.7 |
| California | Tehama | 061030006 | 8.1 |
| California | Tulare | 061072002 | **16.6** |
| California | Ventura | 061110007 | 9.1 |
| California | Ventura | 061110009 | 8.1 |
| California | Ventura | 061112002 | 9.1 |
| California | Ventura | 061113001 | 9.0 |
| California | Yolo | 061131003 | 7.2 |
| Idaho | Ada | 160010010 | 9.1 |
| Idaho | Bannock | 160050020 | 7.7 |
| Idaho | Benewah | 160090010 | 9.9 |
| Idaho | Canyon | 160270002 | 10.8 |
| Idaho | Franklin | 160410001 | 8.0 |
| Idaho | Lemhi | 160590004 | 12.0 |
| Idaho | Shoshone | 160790017 | **12.8** |
| Nevada | Clark | 320030540 | 8.1 |
| Nevada | Clark | 320030561 | 8.8 |
| Nevada | Clark | 320031019 | 4.6 |
| Nevada | Washoe | 320310016 | 7.6 |
| Oregon | Crook | 410130100 | 9.8 |
| Oregon | Harney | 410250003 | 9.5 |
| Oregon | Jackson | 410290133 | 10.9 |
| Oregon | Josephine | 410330114 | 8.8 |
| Oregon | Klamath | 410350004 | 11.6 |
| Oregon | Lake | 410370001 | 11.1 |
| Oregon | Lane | 410390060 | 7.0 |
| Oregon | Lane | 410391009 | 5.8 |
| Oregon | Lane | 410392013 | 9.1 |
| Oregon | Lane | 410399004 | 7.1 |
| Oregon | Multnomah | 410510080 | 8.1 |
| Oregon | Umatilla | 410590121 | 7.6 |
| Oregon | Washington | 410670004 | 8.2 |
| Washington | King | 530330057 | 10.1 |
| Washington | King | 530330080 | 6.1 |
| Washington | King | 530332004 | 7.1 |
| Washington | Pierce | 530530029 | 7.8 |
| Washington | Snohomish | 530610005 | 5.9 |
| Washington | Snohomish | 530610020 | 6.9 |
| Washington | Snohomish | 530611007 | 7.7 |
| Washington | Spokane | 530630021 | 8.0 |
| Washington | Yakima | 530770009 | 9.1 |

There are design values that exceed the annual PM 2.5 NAAQS in neighboring states at monitoring sites located hundreds of miles away from Oregon. Oregon’s PM 2.5 emissions unlikely contribute to those levels.

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| **Figure 13 - Annual PM 2.5 2000-2013 NW Trend** |
| Plot of value by year |

IV. Nature and Extent of Expected Pollutant Transport

*Pollutant Summary*: Pb, NO2 and SO2 normally do not transport over long distances. Pb would most likely be deposited within a few miles of a source. Both NO2 and SO2 will most likely either disperse in the atmosphere or chemically react to form a secondary pollutant within a few miles of the source. The only transport of PM 2.5 is related to regional haze and is not sufficient to contribute to exceeding NAAQS in neighboring states. Oregon receives a lot of PM 2.5 from forest fire smoke, exceptional events and residential wood burning. Thus, only large pollutant sources in proximity to the State boundaries would be expected to significantly contribute to nonattainment or interfere with maintenance of a NAAQS in another state.

*Nitrogen Dioxide*: NO2 is one of a group of highly reactive gasses known as "oxides of nitrogen," or "nitrogen oxides (NOx)." Other nitrogen oxides include nitrous acid and nitric acid. EPA’s NAAQS uses NO2 as the indicator for the larger group of nitrogen oxides. NO2 forms quickly from emissions from cars, trucks and buses, power plants and off-road equipment. In addition to contributing to the formation of ground-level ozone, and fine particle pollution, NO2 is linked with a number of adverse effects on the respiratory system.

EPA first set standards for NO2 in 1971, setting both a primary standard (to protect health) and a secondary standard (to protect the public welfare) at 0.053 parts per billion (ppb), averaged annually. EPA has reviewed the standards twice since that time, but chose not to revise the annual standards at the conclusion of each review. In January 2010, EPA established an additional primary standard at 100 ppb, averaged over one hour. Concentrations of NO2 emitted into the atmosphere will decrease during transport through three mechanisms: deposition, chemical transformation, and dispersion. Interstate transport of NO2 is not a concern for Oregon due to the distances involved for large stationary sources and large concentrations of area source emissions in western Oregon.

*Sulfur Dioxide*: SO2 is one of a group of highly reactive gasses known as “oxides of sulfur.” Generally the largest sources of SO2 emissions are from fossil fuel combustion at power plants (73%) and other industrial facilities (20%). Smaller sources of SO2 emissions include industrial processes such as extracting metal from ore, and burning high sulfur containing fuels in locomotives, large ships, and non-road equipment. SO2 is linked with a number of adverse effects on the respiratory system. The emission inventory for Oregon demonstrates a similar source distribution.

EPA first set standards for SO2 in 1971. EPA set a 24-hour primary standard at 140 ppb and an annual average standard at 30 ppb (to protect health). EPA also set a 3-hour average secondary standard at 500 ppb (to protect the public welfare). In 1996, EPA reviewed the SO2 NAAQS and chose not to revise the standards. In 2010, EPA revised the primary SO2 NAAQS by establishing a new 1-hour standard at a level of 75 ppb. EPA revoked the two existing primary standards because they would not provide additional public health protection.

Concentrations of SO2 emitted into the atmosphere decreases during transport through three mechanisms: deposition, chemical transformation, and dispersion. Interstate transport of SO2 is not a concern for Oregon due to the distances involved for large stationary sources and large concentrations of area source emissions in western Oregon.

*Lead*: As noted in the EPA’s October 14, 2011 Pb infrastructure guidance, the physical properties of Pb prevent emissions from experiencing the same travel or formation phenomena as fine particulate matter or ozone. More specifically, there is a sharp decrease in Pb concentrations, at least in the coarse fraction, as the distance from a Pb source increases. Accordingly, while it may be possible for a source in a state to emit Pb in a location and in quantities that may contribute significantly to nonattainment in, or interfere with maintenance by, any other state, EPA anticipates that this would be a rare situation (e.g., where large sources are in close proximity to state boundaries). EPA’s experience with initial Pb designations suggests that sources that emit less than 0.5 tons per year or that are located more than two miles from a state border generally appear unlikely to contribute significantly to nonattainment in another state. All sources of Pb emissions in Oregon are below 0.5 tons per year and are located greater than two miles from the state border. Therefore, it is unlikely that sources in Oregon will significantly contribute to nonattainment or interfere with maintenance of the 2008 Pb NAAQS in any other state.

*Fine Particulate Matter:* DEQ’s consultation with air agencies in adjacent states suggests that high PM 2.5 levels in their respective communities are driven largely by local pollution sources during air stagnation events. Local air stagnation events would generally preclude interstate air pollution transport as a significant contributor to high PM2.5 levels jeopardizing NAAQS compliance.

**V. Sources of Pollutant Emissions Near the State Boundary and Expected Impacts in Neighboring States.**

This section addresses sources and emission for pollutants (specifically major point or area source emissions and their proximity to the state boundary) and the likelihood that emissions from these sources would transport across the state boundary to contribute significantly to nonattainment or interfere with maintenance of any applicable NAAQS in any other state.

There are six Title V Oregon sources (major industrial sources that have a potential to emit a 100 tons per year of any criteria pollutant) in close proximity to the Washington border and one source in close proximity to the Idaho border. The 2011 emissions from these sources are in Tables 5 and 6.



***Table 6: Closest Sources within 5 km of Idaho Border***

2011 Actual Emissions (tpy)

Source Name

City

NOX

PB

PM25

SO2

Idaho (km)

The Amalgamated Sugar Company LLC

NYSSA

1.0

0.0

0.0

1.0

1

Georgia-Pacific Consumer Products LP, Cascades Tissue Group-Oregon, Portland General Electric Company Beaver Plant/Port Westward I Plant, and Portland General Electric Company Coyote Springs Plant all went through PSD analysis, were issued PSD permits and thus demonstrated that their emissions do not cause or contribute to a violation of any applicable NAAQS.

Owens-Brockway Glass Containers and Evraz were evaluated as part of the competing sources inventory during both Port Westward and Troutdale Energy Center’s PSD analyses and thus demonstrated that their emissions considered in conjunction with the emissions from other sources in the area do not cause or contribute to a violation of any applicable NAAQS.

A PSD permit applicant must conduct an air quality analysis of the ambient impacts associated with the construction and operation of a proposed new source or modification. The purpose of the air quality analysis is to demonstrate that new emissions from a proposed major stationary source or major modification, in conjunction with other applicable emissions from existing sources (including secondary emissions), will not cause or contribute to a violation of any applicable NAAQS.

Portland General Electric’s coal-fired power plant is located in Boardman, Oregon, 14 km south of Washington’s boarder. It is the only coal fired power plant in Oregon. In December 2010, the Environmental Quality Commission approved DEQ's proposed revisions to air pollution control rules for the PGE Boardman coal-fired power plant. Based on the adopted rules, Boardman has a federally enforceable shutdown date of December 31, 2020. The rules also require PGE Boardman to use dry sorbent injection controls to meet federal regulations for sulfur dioxide control and a more stringent sulfur dioxide limit from 2018-2020. DEQ concluded that the proposed BART controls, when combined with the permanent closure of plant no later than December 31, 2020, meet federal requirements and provide a significant environmental and public health benefit. In brief, DEQ's rules:

* Reduce haze forming emissions by 48 percent in the 2011 to 2019 timeframe and eliminate these pollutants completely after closure.
* Significantly improve visibility in 14 Class I wilderness areas in Oregon and Washington.
* Significantly improve visibility in the Columbia River Gorge National Scenic Area and reduce acid deposition, lessening the risk to Native American natural and cultural resources.
* Permanently eliminate approximately 4,000,000 tons per year of greenhouse gasses and all of the plant’s mercury emissions, which currently range from 137 to 281 pounds per year.

Based on the analysis discussed above, it is reasonable to conclude that emissions from sources in Oregon do not significantly contribute to PM2.5 and NO2 concentrations in any other state.

Regional Work with Western Regional Air Partnership (WRAP):  In late 2010, WRAP initiated the *West-wide Jump-start Air Quality Modeling Study* *(WestJumpAQMS)*. The goal of the study was to develop the next generation of regional air quality modeling databases for ozone, PM2.5, visibility and deposition planning in the western U.S and to provide information on the role of interstate and international transport to ozone and PM2.5 under current and potential future NAAQS. The study looked at PM2.5 annual source apportionment but did not look at the transport of lead, NO2 or SO2. DEQ reviewed Appendix E, *State Contributions to Modeled Annual PM 2.5 Concentrations in 2008 by Monitoring Site,* and the total annual PM2.5 modeled concentrations in all the counties in the state of Washington, California, Idaho, Nevada, and as far away as Wyoming. Clark and Skamania counties in Washington may be impacted by Oregon’s PM2.5 emissions from Georgia Pacific Consumer Products located in Clatskanie. However, Washington does not have an annual PM2.5 nonattainment area and has not had any violations of the PM2.5 NAAQS in the past 3 years. Any potential impact does not result in Oregon’s contribution to nonattainment or violations of annual PM2.5 standard in the state of Washington. The impacts by Oregon to other neighboring states were insignificant.

Consultation with Neighboring States: In March 2015, DEQ contacted neighboring states via email – Adele Malone (Nevada), Mike Edwards (Idaho), Sylvia Vanderspek (California), and Paul Mairose (Washington) - regarding the potential transport of air emissions (NO2, SO2, Pb and PM2.5) across state boundaries, and they informed DEQ that emissions from Oregon do not appear to be impacting their states in a significant way. Specifically, other than wildfires, California is not aware of any Oregon air emissions that affect Northern California. Washington’s recent interstate transport report indicates Oregon’s emissions are not significantly affecting Washington. Idaho reported that since they do not have a lead, NO2 or SO2 non-attainment area, they do not believe Oregon is affecting Idaho. Due to the lack of any nonattainment or maintenance areas for the listed pollutants, Nevada concludes that emissions from Oregon are not currently affecting air quality in any significant way.

**VI. Conclusion**

Based upon the Oregon 2011 emissions inventory, 2011-2013 design values, long-term trends,  2010 WRAP study, and consultation with neighboring states, DEQ finds no evidence to suggest that Oregon emissions of NO2, SO2, Pb and PM2.5 significantly contribute to exceedances or violations of NAAQS, or cause adverse effects in the neighboring states.

In conclusion, in accordance with section 110(a)(2)(D)(i)(I), the current SIP contains adequate provisions prohibiting any source or other type of emissions activity within Oregon from emitting air pollutants that will contribute significantly to nonattainment of the applicable NAAQS in any other state or interfere with maintenance of the applicable NAAQS in any other state.