## DEPARTMENT OF ENVIRONMENTAL QUALITY NOTICE OF PROPOSED RULEMAKING, HEARING

A Statement of Need and Fiscal Impact accompanies this form.

Department of Environmental Quality	OAR Chapter 340			
Agency and Division	Administrative Rules Chapter Number			
Maggie Vandehey	503-229-6878			
Rules Coordinator	Telephone			
811 SW Sixth Ave., Portland, OR 97204	vandehey.maggie@deq.state.or.us			

# New Source Review, Particulate Matter and Greenhouse Gas Permitting Requirements and Other Permitting Rule Updates

The Lane Regional Air Protection Agency (LRAPA) is proposing rules that would update New Source Review/Prevention of Significant Deterioration (NSR/PSD) for fine particles and greenhouse gases, update standards for particulate matter, and make other permitting rule updates.

### **HEARING**

**LRAPA** 1010 Main St Springfield, OR 97477 Conference Room Max Hueftle January 24, 2010 12:30 pm Hearings Officer Location Hearing Date Time **LRAPA** 1010 Main St Springfield, OR 97477 Max Hueftle Conference Room 12:30 pm February 28, 2010 Hearings Officer Location Hearing Date

Auxiliary aids for persons with disabilities are available at hearings upon advance request.

### **RULEMAKING ACTION**

ADOPT: NA

AMEND:

OAR 340-200-0040

REPEAL:

NA

RENUMBER: NA

AMEND AND RENUMBER: NA

Stat. Auth.: ORS 468.020, 468A.025

Other Authority: LRAPA Title 14

Stats. Implemented: 468.065, 468A.040, 468A.055, 468A.310

DEC 1 5 2010

ARCHIVES DIVISION

SECRETARY OF STATE

### **RULE SUMMARY**

PM<sub>2.5</sub> New Source Review/Prevention of Significant Deterioration: This proposed rulemaking would adopt NSR/PSD rules for fine particles (PM<sub>2.5</sub> or particulate matter less than 2.5 microns in diameter) adopted by a temporary rule on August 23, 2010. The unexpired temporary rule will be repealed upon adoption of the final rule. The proposed rule amendments align LRAPA's rules with federal requirements to allow LRAPA to continue to implement the NSR/PSD program in Lane County.

Greenhouse Gas (GHG) New Source Review/Prevention of Significant Deterioration: LRAPA is proposing rules that would update the PSD program to include greenhouse gases in response to regulations promulgated by EPA. Additional proposed changes clarify requirements based on past implementation of LRAPA's NSR/PSD rules. Adoption of the rules will allow LRAPA to continue implementing the Prevention of Significant Deterioration program in Lane County.

<u>Small Scale Renewable Energy Sources:</u> EPA requires state and local air agencies to have minor source construction approval programs, but gives flexibility in how to do this. LRAPA's minor source construction approval program basically applies major source NSR/PSD requirements to any source with emissions over the Significant Emission Rate (SER). HB 2952 revised how the minor source construction approval program works for small scale local energy projects.

<u>Permitting Rule Updates</u> The permitting rule updates would align rules with federal standards, correct typographical errors and create permitting and/or registration requirements for many sources subject to new Area Source National Emission Standards for Hazardous Air Pollutants (Area Source NESHAPs).

These amendments, if adopted, will be submitted to the DEQ and U.S. Environmental Protection Agency (EPA) as a revision to the State Implementation Plan, which is a requirement of the Clean Air Act

To request additional information regarding this rulemaking or submit comments, please contact Max Hueftle, Lane Regional Air Protection Agency (LRAPA), 1010 Main St., Springfield, OR 97477, toll free at 877-285-7272 or (541) 736-1056, or at max@lrapa.org or fax at (541) 726-1205, or visit LRAPA's website www.lrapa.org.

3:00 p.m.on February 28, 2011

Last day to receive public comments

ORS 183.335(2)(b)(G), The Department of Environmental Quality requests public comment on whether other options should be considered for achieving the rule's substantive goals while reducing negative economic impact of the rule on business.

Mayore Vandeker Occ 15, 2010 Maggie Vandehey

Printed name

The Oregon Bulletin is published on the 1st of each month and updates the rule text found in the Oregon Administrative Rules Compilation. Notice forms must be submitted to the Administrative Rules Unit, Oregon State Archives, 800 Summer Street NE, Salem, Oregon 97310 by 5:00 pm on the 15th day of the preceding month unless this deadline falls on a Saturday, Sunday or legal holiday when Notice forms are accepted until 5:00pm on the preceding workday.

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AMEND AND RENUMBER: NA

Stat. Auth.: ORS 468.020, 468A.025

Other Authority: LRAPA Title 14

Stats. Implemented: 468.065, 468A.040, 468A.055, 468A.310

FILED

DEC 1 5 2010

ARCHIVES DIVISION SECRETARY OF STATE

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Greenhouse Gas (GHG) New Source Review/Prevention of Significant Deterioration: LRAPA is proposing rules that would update the PSD program to include greenhouse gases in response to regulations promulgated by EPA. Additional proposed changes clarify requirements based on past implementation of LRAPA's NSR/PSD rules. Adoption of the rules will allow LRAPA to continue implementing the Prevention of Significant Deterioration program in Lane County.

<u>Small Scale Renewable Energy Sources:</u> EPA requires state and local air agencies to have minor source construction approval programs, but gives flexibility in how to do this. LRAPA's minor source construction approval program basically applies major source NSR/PSD requirements to any source with emissions over the Significant Emission Rate (SER). HB 2952 revised how the minor source construction approval program works for small scale local energy projects.

<u>Permitting Rule Updates</u> The permitting rule updates would align rules with federal standards, correct typographical errors and create permitting and/or registration requirements for many sources subject to new Area Source National Emission Standards for Hazardous Air Pollutants (Area Source NESHAPs).

These amendments, if adopted, will be submitted to the DEQ and U.S. Environmental Protection Agency (EPA) as a revision to the State Implementation Plan, which is a requirement of the Clean Air Act

To request additional information regarding this rulemaking or submit comments, please contact Max Hueftle, Lane Regional Air Protection Agency (LRAPA), 1010 Main St., Springfield, OR 97477, toll free at 877-285-7272 or (541) 736-1056, or at max@lrapa.org or fax at (541) 726-1205, or visit LRAPA's website <a href="https://www.lrapa.org">www.lrapa.org</a>.

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# DEPARTMENT OF ENVIRONMENTAL QUALITY Chapter 340 Proposed Rulemaking STATEMENT OF NEED AND FISCAL AND ECONOMIC IMPACT

## New Source Review, Particulate Matter and Greenhouse Gas Permitting Requirements and Other Permitting Rule Updates

The Lane Regional Air Protection Agency (LRAPA) is proposing rules that would update New Source Review/Prevention of Significant Deterioration (NSR/PSD) for fine particles and greenhouse gases, update standards for particulate matter, and make other permitting rule updates.

This form accompanies a Notice of Proposed Rulemaking

Title of Proposed Rulemaking	New Source Review, Particulate Matter and Greenhouse Gas Permitting Requirements and Other Permitting Rule Updates
Statutory Authority or other Legal Authority	Title 14 of LRAPA Rules and Regulations, ORS 468.020, 468A.025
Statutes Implemented	468.065, 468A.040, 468A.055, 468A.310
Need for the Rule(s)	PM <sub>2.5</sub> New Source Review/Prevention of Significant Deterioration: This proposed rulemaking would adopt NSR/PSD rules for fine particles (PM <sub>2.5</sub> or particulate matter less than 2.5 microns in diameter) adopted by a temporary rule on August 23, 2010 and expires on February 28, 2011. The temporary rule will be replaced upon adoption of the final rule.
	Greenhouse Gas (GHG) /Prevention of Significant Deterioration: The proposed rules for GHGs are needed in response to regulations promulgated by EPA that require states to update their PSD and Title V programs to include GHGs. If LRAPA does not adopt these rules, LRAPA will lose federal approval to implement these programs and could face sanctions. Adoption of these rules will ensure that sources comply with federal GHG permitting requirements and that LRAPA will retain approval to implement the PSD and Title V programs.
•	Small Scale Renewable Energy Sources: The proposed rule change for small scale local energy projects is needed to align LRAPA's rules with Oregon's statute (ORS 468A.04).
	Permitting Rule Updates: The permitting rule updates would align rules with federal standards, correct typographical errors and create permitting and/or registration requirements for many sources subject to new Area Source National Emission Standards for Hazardous Air Pollutants (Area Source NESHAPs).
Documents Relied Upon for Rulemaking	Federal Register / Vol. 75, No. 28 6827/ Thursday, February 11, 2010/ Implementation of the New Source Review (NSR) Program for Particulate Matter Less Than 2.5 Micrometers (PM2.5); Notice of Proposed Rulemaking To Repeal Grandfathering Provision and End the PM10 Surrogate Policy <a href="http://www.gpo.gov/fdsys/pkg/FR-2010-02-11/pdf/2010-2983.pdf">http://www.gpo.gov/fdsys/pkg/FR-2010-02-11/pdf/2010-2983.pdf</a>
-	Federal Register / Docket ID No. EPA-HQ-OAR-2006-0605/ Prevention of Significant Deterioration (PSD) for Particulate Matter Less Than 2.5 Micrometers (PM2.5)—increments, Significant Impact Levels (SILs) and Significant Monitoring Concentration (SMC) http://www.epa.gov/NSR/documents/20100929finalrule.pdf
	Interim Implementation for the New Source Review Requirements for PM2.5 (John S. Seitz, EPA, October 23, 1997) <a href="http://www.epa.gov/ttn/nsr/gen/pm25.html">http://www.epa.gov/ttn/nsr/gen/pm25.html</a>
	Federal Register / Vol. 75, No. 28 / Thursday, June 3, 2010 / Prevention of Significant Deterioration and Title V Greenhouse Gas Tailoring Rule; Final Rule <a href="http://www.gpo.gov/fdsys/pkg/FR-2010-06-03/pdf/2010-11974.pdf">http://www.gpo.gov/fdsys/pkg/FR-2010-06-03/pdf/2010-11974.pdf</a>

Federal Register / Vol. 75, No. 170 / Thursday, September 2, 2010 / Action To Ensure Authority To Issue Permits Under the Prevention of Significant Deterioration Program to Sources of Greenhouse Gas Emissions: Federal Implementation Plan <a href="http://www.gpo.gov/fdsys/pkg/FR-2010-09-02/pdf/2010-21706.pdf">http://www.gpo.gov/fdsys/pkg/FR-2010-09-02/pdf/2010-21706.pdf</a>

Federal Register/Vol. 75, No. 170/Thursday, September 2, 2010/ Action To Ensure Authority To Issue Permits Under the Prevention of Significant Deterioration Program to Sources of Greenhouse Gas Emissions: Finding of Substantial Inadequacy and SIP Call <a href="http://www.gpo.gov/fdsys/pkg/FR-2010-09-02/pdf/2010-21701.pdf">http://www.gpo.gov/fdsys/pkg/FR-2010-09-02/pdf/2010-21701.pdf</a>

### Requests for Other Options

House Bill 2952 (2009): <a href="http://www.leg.state.or.us/09reg/measpdf/hb2900.dir/hb2952.en.pdf">http://www.leg.state.or.us/09reg/measpdf/hb2900.dir/hb2952.en.pdf</a>
Pursuant to ORS 183.335(2)(b)(G), LRAPA requests public comment on whether other options should be considered for achieving the rule's substantive goals while reducing negative economic impact of the rule on business.

### Fiscal and Economic impact, Statement of Cost Compliance

### Overview

For the remainder of the Statement of Need and Fiscal and Economic Impact, LRAPA is relying on the evaluation and estimations performed by DEQ for this same rulemaking. The exception is where LRAPA has provided a different analysis for the permitting rule updates as those changes are significantly different from DEQ's permitting rule updates.

The evaluation performed by DEQ provides a much wider scope on the impact to facilities. LRAPA permits approximately 220 total sources (including 20 Title V sources) and therefore these impacts estimated by DEQ are likely to proportionally affect approximately 20% of the source impacts statewide (220 = 20% of 1,256). There are minor differences in the DEQ and LRAPA rulemakings but LRAPA believes the most significant aspects are so similar that the evaluation performed by DEQ applies to Lane County on a proportional basis.

The proposed rules could have a fiscal and economic impact on approximately 1,256 permitted sources in addition to future applicants:

Business Type	Business Size Permit Type		Number		
City/County Govt	Large ACDP		42		
City/County Govt	Large	Title V	2		
State Government	Large	ACDP	22		
State Government	Large	Title V	2		
Federal Government	Large	ACDP	3		
Federal Government	Large	Title V	1		
Industrial Business	Large	ACDP	570		
Industrial Business	Large	Title V	95		
Estimated Number	737				

Business Type	Business Size	Permit Type	Number
Industrial Business	Small	ACDP	502
Industrial Business	Title V	17	
Estimated Numbe	r of Small Businesses	Potentially impacted	519

- 117 facilities in Oregon that are permitted under the Air Quality Division's Title V Permit Program
- 1139 industrial facilities in Oregon that are permitted under the Air Quality Division's Air Contaminant Discharge Permit (ACDP) program

PM<sub>2.5</sub> New Source Review/Prevention of Significant Deterioration: DEQ anticipates that there will be a negative fiscal and economic impact on about 386 small and large businesses subject to existing permitting requirements. These businesses will be required to make an initial estimate of PM<sub>2.5</sub> emissions at the time of permit renewal or modification so DEQ can

incorporate emission levels into permits. DEQ will develop guidance to help minimize the impact. Oregon's other 870 permitted sources are on simpler permits that do not require calculation of emissions. The fiscal and economic impact is primarily due to federal requirements, although a portion of the impact is caused by incorporating the federal requirements into Oregon's unique NSR/PSD program.

Greenhouse Gas New Source Review/Prevention of Significant Deterioration: DEQ anticipates that there will be a negative fiscal and economic impact on about 386 small and large businesses subject to existing permitting requirements. Businesses will be required to estimate GHG emissions for their permit renewals or modifications, using a process similar to their GHG reporting requirements. DEQ will develop guidance to help minimize the impact. The fiscal and economic impact is primarily due to federal requirements, although a portion of the impact is caused by incorporating the federal requirements into Oregon's unique PSD program.

<u>Small Scale Renewable Energy Sources:</u> DEQ anticipates that there will be a positive economic impact for one or more small scale renewable energy sources that may benefit from the ability to obtain offsets from anywhere within a nonattainment area. This benefit results from House Bill 2952, and is unchanged by this rulemaking.

Impacts on the General Public

(Except for "Permitting Rule Updates", LRAPA is relying on the evaluation and estimations performed by DEQ for this nearly identical rulemaking.)

Permitting Rule Updates: LRAPA anticipates a negative fiscal and economic impact to about 80 new and existing sources subject to area source NESHAP permitting or registration.

PM<sub>2.5</sub> New Source Review/Prevention of Significant Deterioration and GHG PSD: DEQ does not anticipate any direct fiscal or economic impacts from the proposed rules on the general public. However, indirect fiscal or economic impacts to the public may occur through increased prices for services or products as a result of costs associated with additional control or process equipment that may be required if a source triggers NSR/PSD or to meet lower particulate matter standards. DEQ expects any such price increases to be small and lacks available information upon which it could accurately estimate potential increases.

PM<sub>2.5</sub> New Source Review/Prevention of Significant Deterioration: EPA adopted standards for PM<sub>2.5</sub> based on their link to serious health problems ranging from increased symptoms, hospital admissions and emergency room visits to premature death for people with heart and lung disease. The proposed rules could create positive economic benefits and improvements in public health and welfare because PM<sub>2.5</sub> emissions allowed from new or expanding large businesses will be reduced.

Greenhouse Gas Prevention of Significant Deterioration: Global warming may create public health problems that can have negative economic impacts. The proposed rules could create positive economic benefits and improvements in public health and welfare because greenhouse gas emissions will be reduced when large businesses are constructed or modified.

Small Scale Renewable Energy Sources: DEQ anticipates that there will be no fiscal and economic impact as a result of the proposed rules.

<u>Permitting Rule Updates:</u> LRAPA anticipates a negative fiscal and economic impact to about 80 new and existing sources subject to area source NESHAP permitting or registration. LRAPA does not have the resources to evaluate whether this will result in negative impacts to the general public.

Impacts to Small Business (50 or fewer employees – ORS183,310(10))

(Except for "Permitting Rule Updates", LRAPA is relying on the evaluation and estimations performed by DEQ

PM<sub>2.5</sub> New Source Review/Prevention of Significant Deterioration and GHG PSD: DEQ anticipates that there will be a negative fiscal and economic impact on 269 small businesses because they will be required to make an initial estimate of PM<sub>2.5</sub> and GHG emissions at time of permit renewal or modification so DEQ can incorporate emission levels into permits. These businesses ahave the option of assuming that PM<sub>2.5</sub> emissions are the same as PM<sub>10</sub> emissions (already included in their permits), eliminating any additional costs for reporting, recordkeeping or other administrative activities. GHG emissions can be estimated using a process similar to their GHG reporting requirements.

DEQ anticipates that there will be a negative fiscal and economic impact on new sources and existing sources if they make a modification to their facility that would trigger New Source Review or Prevention of Significant Deterioration. Additional costs could be incurred if the business had to add control equipment to meet control technology requirements. Sources are

for this nearly identical rulemaking.)	also required to perform computer modeling to ensure that the health standards are met and air quality in wilderness areas is not degraded. Most of the costs are the result of federal requirements and do not change as a result of adding PM <sub>2.5</sub> and GHGs to the list of regulated pollutants in Oregon. The application fee for this type of permit is \$42,000.  Small Scale Renewable Energy Sources: DEQ anticipates that there will be no fiscal and economic impact as a result of the proposed rules.  Permitting Rule Updates: LRAPA anticipates a negative fiscal and economic impact to about				
Cost of Compliance on Small Business (50 or fewer employees – ORS183.310(10))  (Except for "Permitting Rule Updates", LRAPA is relying on the evaluation and estimations performed by DEQ for this nearly identical rulemaking.)	a) Estimated number of small businesses subject to the proposed rule  b) Types of businesses and industries with small businesses subject to the proposed rule	Currently 17 small businesses are required to hold Title V operating permits. Of the 1,139 industrial facilities holding Air Contaminant Discharge Permits, 502 of them are small businesses.  Permitting Rule Updates: LRAPA anticipates a negative fiscal and economic impact to about 80 new and existing sources subject to area source NESHAP permitting or registration.  There are several types of businesses and industries with small businesses that will be affected by the proposed rules. These may include asphalt manufacturing; ammonia manufacturing; chemical manufacturing; coffee roasting; commercial bakeries; commercial boilers; crematories; educational institutions; electric power generation; furniture manufacturing; food processing; hospitals; iron and steel; natural gas and oil production and processing; petroleum refining; pipe coaters; printers; sand, rock and gravel operations; seed and grain companies; synthetic resin manufacturing; and wood products manufacturing.  Permitting Rule Updates: Types of businesses affected by permitting and/or registration for sources subject to area source			
	c) Projected reporting, recordkeeping and other administrative activities required by small businesses for compliance with the proposed rule, including costs of professional services	NESHAPs include: auto body refinishing, plating and polishing and metal fabrication facilities.  Additional costs for reporting, recordkeeping or other administrative activities are expected for approximately 269 small businesses if the amendments are adopted. These small businesses will be required to make an initial estimate of PM <sub>2.5</sub> emissions. Businesses have the option of assuming that PM <sub>2.5</sub> emissions are the same as PM <sub>10</sub> emissions (already included in their permits), eliminating any additional costs for reporting, recordkeeping or other administrative activities.  Permitting Rule Updates: Additional costs for reporting, recordkeeping or other administrative activities are expected for approximately 80 small businesses if the amendments are adopted. Businesses may need to provide employee training and perform additional recordkeeping and monitoring to be compliant with the area source NESHAP requirements contained in the proposed permitting changes.			
	d) The equipment, supplies, labor, and increased administration required by small businesses for compliance with the proposed rule	Additional costs for equipment, supplies, labor or administration are expected if the amendments are adopted and if the small business triggers NSR/PSD through facility modification or new construction. It is unknown how many small businesses would be affected. Most of the costs are the result of federal requirements and do not change as a result of adding PM <sub>2.5</sub> and GHGs to the list of regulated pollutants. The application fee for this type of permit is \$42,000.  Permitting Rule Updates: Additional costs for equipment, supplies, labor or administration are expected if the amendments are adopted. Businesses may need to upgrade pollution control			

e) A description of the manner in which DEQ involved small businesses in the development of this rulemaking and process equipment to be compliant with the area source NESHAP requirements contained in the proposed permitting changes.

Small businesses are being informed by announcements on the DEQ website, through direct mailings and email lists, notices in the Secretary of State Bulletin, and ads in local papers. Comments are being requested during the Public Comment period and at Public Hearings held in November. DEQ staff will participate in the December Northwest Environmental Conference in Portland informing people about the rulemaking. Attendees at this conference include representatives from large and small businesses.

Permitting Rule Updates: In addition to announcements on the LRAPA website, through direct mailings and email lists, notices in the Secretary of State Bulletin, and ads in local papers, LRAPA participated on the small business advisory committee that provided suggestions on the DEQ version of these permitting changes for sources subject to area source NESHAPs. LRAPA held a stakeholder meeting in January 2010 for auto body sources to provide information. Additional stakeholder meetings are planned for December for sources subject to area source NESHAPs.

Impacts on Large Business (all businesses that are not "small businesses" under ORS183.310(10))

(Except for "Permitting Rule Updates", LRAPA is relying on the evaluation and estimations performed by DEQ for this nearly identical rulemaking.)

Currently 95 large businesses are required to hold federal Title V Operating Permits. There are also 570 large businesses that hold state Air Contaminant Discharge Permits. These permittees would be subject to the PM<sub>2.5</sub> and GHG portions of the proposed rules. Additionally, proposed new facilities that would be large sources of PM<sub>2.5</sub> and GHG pollution would also be subject to the rules, but DEQ lacks available information to project what new facilities may be proposed in the future.

 $PM_{2.5}$  New Source Review/Prevention of Significant Deterioration, GHG PSD and GHG Title V: DEQ anticipates that there will be a negative fiscal and economic impact on these sources because they will be required to make an initial estimate of  $PM_{2.5}$  and GHG emissions at time of permit renewal or modification so DEQ can incorporate emission levels into permits. These businesses also have the option of assuming that  $PM_{2.5}$  emissions are the same as  $PM_{10}$  emissions (already included in their permits), eliminating any additional costs for reporting, recordkeeping or other administrative activities. GHG emissions can be estimated using a process similar to their GHG reporting requirements. The cost of these requirements varies by each business and DEQ lacks available information sufficient to accurately estimate these costs.

DEQ anticipates that there will be a negative fiscal and economic impact on new sources and existing sources if they make a modification to their facility that would trigger New Source Review or Prevention of Significant Deterioration. Additional costs could be incurred if the business had to add control equipment to meet control technology requirements. Businesses are also required to perform computer modeling to ensure that the health standards are met and air quality in wilderness areas is not degraded. Most of the costs are the result of federal requirements and do not change as a result of adding PM<sub>2.5</sub> and GHGs to the list of regulated pollutants. Additionally, NSR and PSD is a case-by-case analysis, and because the type of pollution controls and computer modeling varies for each case, DEQ lacks available information to accurately estimate those costs. However, DEQ acknowledges that the cost impact of NSR/PSD is typically significant. The application fee alone for this type of permit is \$42,000.

<u>Small Scale Renewable Energy Sources:</u> DEQ anticipates that there will be a positive economic impact for one or more small scale renewable energy sources because offsets are not available for sources that are located in remote parts of the nonattainment area. Getting offsets elsewhere in the nonattainment area also benefits air quality since the offsets will come from near where the highest ambient concentrations are located.

<u>Permitting Rule Updates:</u> DEQ anticipates that there will be no fiscal and economic impact as a result of the proposed rules. Additionally LRAPA anticipates there will be no fiscal and

### Impacts on Local Government

(Except for "Permitting Rule Updates", LRAPA is relying on the evaluation and estimations performed by DEQ for this nearly identical rulemaking.)

economic impact as a result of LRAPA's permitting rule updates in the proposed rules.

PM<sub>2.5</sub> New Source Review/Prevention of Significant Deterioration and GHG PSD: Currently 44 county and local government agencies are subject to air permitting regulations. DEQ anticipates that there will be a negative fiscal and economic impact on these sources because they will be required to make an initial estimate of PM<sub>2.5</sub> and GHG emissions at time of permit renewal or modification so DEQ can incorporate emission levels into permits. These government agencies also have the option of assuming that PM<sub>2.5</sub> emissions are the same as PM<sub>10</sub> emissions (already included in their permits), eliminating any additional costs for reporting, recordkeeping or other administrative activities. GHG emissions can be estimated using a process similar to their GHG reporting requirements.

DEQ anticipates that there will be a negative fiscal and economic impact on local government agencies if they build new sources and or modify existing sources that would trigger New Source Review or Prevention of Significant Deterioration. The costs would be similar to large businesses as mentioned above.

<u>Small Scale Renewable Energy Sources:</u> DEQ anticipates that there will be no fiscal and economic impact as a result of the proposed rules.

### Impacts on State Agencies other than DEQ

(LRAPA is relying on the evaluation and estimations performed by DEQ for this same rulemaking) economic impact as a result of LRAPA's permitting rule updates in the proposed rules.

PM<sub>2.5</sub> New Source Review/Prevention of Significant Deterioration, GHG PSD and GHG Title V:
Currently there are 24 state and 4 federal government agencies subject to air permitting regulations. These permittees would be subject to the PM<sub>2.5</sub> and GHG\_portions of the proposed rules. Additionally, proposed new facilities that would be large sources of PM<sub>2.5</sub> and GHG pollution would also be subject to the rules, but DEQ lacks available information to project what new facilities may be proposed in the future.

<u>Permitting Rule Updates:</u> DEQ anticipates that there will be no fiscal and economic impact as a result of the proposed rules. Additionally LRAPA anticipates there will be no fiscal and

DEQ anticipates that there will be a negative fiscal and economic impact on these sources because they will be required to make an initial estimate of PM<sub>2.5</sub> and GHG emissions at time of permit renewal or modification so DEQ can incorporate emission levels into permits. State and federal government agencies have the same options available to them as mentioned above for local government agencies. The cost of these requirements varies by each permittee and DEQ lacks available information sufficient to accurately estimate these costs.

DEQ anticipates that there will be a negative fiscal and economic impact on state agencies other than DEQ if they build new sources and or modify existing sources that would trigger New Source Review or Prevention of Significant Deterioration. The costs would be similar to large businesses as mentioned above.

State and federal government agencies would incur the same fiscal and economic impacts as local government agencies mentioned above.

### Impacts on LRAPA

(This section is specific to LRAPA) PM<sub>2.5</sub> New Source Review/Prevention of Significant Deterioration, GHG PSD and GHG Title V: Workload for LRAPA will increase as a result of incorporating PM<sub>2.5</sub> and greenhouse gases into permits. If the PM<sub>2.5</sub> and GHG thresholds for the New Source Review/Prevention of Significant Deterioration program are not adopted, there would be a significant workload impact on LRAPA, because many more sources would become subject to NSR/PSD. This includes an increase in costs associated with issuing NSR/PSD permits.

<u>Small Scale Renewable Energy Sources:</u> Workload for LRAPA will increase as a result of permitting one or more small scale renewable energy sources that may be affected by the proposed rules.

### Assumptions

(LRAPA is relying on the evaluation and estimations performed by DEQ for Permitting Rule Updates: Workload for LRAPA will increase as a result of the proposed rules. PM<sub>2.6</sub> New Source Review/Prevention of Significant Deterioration, GHG PSD and GHG Title V: If the PM<sub>2.6</sub> and GHG thresholds for the New Source Review/Prevention of Significant Deterioration program are not adopted, an indeterminate number of sources would subject to NSR/PSD for PM<sub>2.6</sub> or GHG emissions. The reason for this is because without establishing a significant emission rate as proposed by this rule, any Increase in emissions of PM<sub>2.5</sub> or GHGs by a source would trigger NSR/PSD. Several hundred of these permits may need to be issued

Attachment D, p. 6

this same rulemaking)	or modified creating significant workload issues.
Housing Costs	DEQ determined that the proposed rule changes may have a negative impact on the
_	development of a 6,000 square foot parcel and the construction of a 1,200 square
(LRAPA is relying	foot detached single family dwelling on that parcel if the costs for additional control or process
on the evaluation	equipment are passed through by sources providing products and services for such
and estimations	development and construction. The possible impact appears to be minimal. DEQ cannot
performed by DEQ	quantify the impact at this time because the information available to it does not indicate
for this same	whether the costs would be passed on to consumers and any such estimate would be
rulemaking)	speculative.
Administrative Rule	Stakeholder meetings were held to allow people to provide input on the proposed rules and
Advisory Committee	also comment on the August 23 temporary rules. LRAPA sent an announcement of the
	meetings to all permitted facilities and people who had expressed interest in air quality
(This section is	rulemakings. Announcement of the meetings was sent out in postcards to all permitted
specific to LRAPA)	facilities, sent out in emails and posted on the LRAPA website. Stakeholders were also given
	two weeks to comment on the fiscal and economic impact statement.
	An Advisory Committee was not used because of the technical nature and diversity of the rules
	proposed for change. Instead, held topical meetings and let stakeholders choose to attend the
	meeting that discussed topics of Interest to them.
<del></del>	modify that diodeode topics of interest to them.

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Approved by LRAPA Budget Office	Printed name	Date

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