

AGENDA
CITY OF TROUTDALE
104 SE KIBLING STREET
TROUTDALE CITY HALL
7:00 P.M. -- CITY COUNCIL CHAMBERS

NOVEMBER 11, 1986

- (A) 1. PLEDGE OF ALLEGIANCE, ROLL CALL, AGENDA UPDATE
- (A) 2. CONSENT AGENDA:
2.1 ACCEPT: Minutes of 11/11/86
2.2: ACCEPT: Business License Report
2.3: ACCEPT: Bills for month of October, 1986
2.4: APPROVE: Liquor License Renewals
- (A) 3. PUBLIC COMMENT
- (A) 4. STATUS REPORT: CDBG Project Review - Authorizing to
Enter into Agreement
Cecilia Pitts
Jane Burda
- (A) 5. EMS RATE STUDY: Implementation Plan
Joe Acker
- (A) 6. ORDINANCE: Amending Public Safety Code - Forfeiture
Section
- (A) 7. RESOLUTION: Authorizing Disposal of Surplus City
Property
- (A) 8. DEPARTMENTAL REPORTS:
8.1: Public Safety
8.2: Finance
8.3: Community Services
8.4: City Attorney
8.5: Executive
- (A) 9. COUNCIL CONCERNS AND INITIATIVES
- (A) 10. ADJOURNMENT.



SAM K. COX, MAYOR

WORK SESSION
NOVEMBER 11, 1986

- (I) WORK SESSION ITEMS:
o Development Ordinance and Zoning Map

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SAM K. COX, MAYOR

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- (I) WORK SESSION ITEMS:
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24:62

MINUTES
CITY COUNCIL MEETING
CITY OF TROUTDALE
TROUTDALE CITY HALL - 104 SE KIBLING
TROUTDALE, OR 97060

NOVEMBER 11, 1986

7:00 P.M. - AGENDA ITEM 1 -- PLEDGE OF ALLEGIANCE

The meeting was called to order by Mayor Sam K. Cox at 7:00 p.m. Mayor Cox asked Councilman Bui to lead the Pledge of Allegiance.

City Recorder, Valerie J. Raglione, called the roll.

PRESENT: Bui, Burgin, Gault, Jacobs, Schmunk, Thalhoffer, Cox

STAFF: Christian, Farr, Gazewood, Samaan, Wilder, Raglione
CITY ATTORNEY: Jim Jennings

PRESS: Oregonian - Webb Reubal (7:50 P.M.)

AGENDA UPDATE: - Pam Christian

There were no changes in the scheduled agenda items.

AGENDA ITEM 2 -- CONSENT AGENDA

MOTION: Bui moved to accept consent agenda items 2.1 (minutes of 10/28/86); 2.2 (approval of liquor license renewals received); 2.3 (accept October business license report); 2.4 (accept bills for month of October). -- one correction in item 2.1 City Attorney, Jim Jennings was not present and the minutes should reflect this correction. Gault seconded the motion.

Bui - Yea; Burgin - Yea; Jacobs - Yea; Gault - Yea; Schmunk - Yea;
Thalhoffer - Yea

YEAS: 6
NAYS: 0
ABSTAINED: 0

There was no further discussion.

AGENDA ITEM 3 - PUBLIC COMMENT

Mayor Cox called for any public comment. There was none.

AGENDA ITEM 4 - REPORT: CDBG Authorization to Enter into Agreement

Cecile Pitts gave a presentation explaining the Community Development Block Grant program (CDBG). Block grants are a Federally funded project, nationwide. Jurisdictions are

funded either as an entitlement (demonstrated that they have met the criteria usually based on population in area). The intergovernmental agreement signed in 1984 proved that there was enough people in East Multnomah County to be in entitlement and get a 3 year commitment from the Department of Housing and Urban Development for Block Grant activities. This same 3 year commitment is due to sunset 9/30/87. Alternatives and methods of extending the commitment is the current concern.

Pitts stated that \$5M had already been received and funded a variety of projects, and extending the Intergovernmental Agreement was the main purpose in attending the Council meeting. She asked for action in approving signing the agreement again. The Board of County Commissioners will agenda it for their 11/20/86 meeting. There was an extremely tight timeframe to meet the deadlines. It still needs to go through the County, and the Dept. of Housing and Urban Development by 12/1/86. This would be the first step in the extension of the program, there is a strong likelihood of pulling another \$1-\$1.5 M over the next couple of years. A statement of interest in continuing the Consortium from the participating cities is needed.

The money comes from the Dept. of Housing and Urban Development in Portland and down through the CDBG program to fund different types of activities. It is entitlement (which means that the money comes to a group of jurisdictions [cities and counties] certain regulations must be met. The projects must fall under a national objective for every dollar spent. Three basic regulations are: 1) benefit low-moderate income people; 2) prevent/eliminate slums, blight; 3) meet urgent community development need. The principal concern is to assure HUD that more than half of the money is going to serve low-moderate households. In Troutdale, it has been done by making sure most projects have been located in an area that over half of the people are lower income families.

The types of projects funded (or eligible for funding) are: Neighborhood Revitalization; Housing [home repair type projects, weatherization, senior lock installation projects]; Community Facilities [community center]; Public Services [information referrals for seniors]; Economic Development [tied to specified jobs]; Planning [downtown marketing plans]; Historic Preservation [preserves facilities reminding us of where we have come from]; Handicapp Access [ramps, retrofitting public restrooms, private homes access].

Troutdale submitted 12 applications of which 6 were awarded. A total of \$214,630 with matched funds from Troutdale... \$32/per capita. Columbia Waterline \$33,000; Old Town Water Redistribution System \$41,250; Old Town Storm Sewer \$28,050; Buxton Road Reconstruction \$49,830 (first half, Columbia to 4th -- second half, [county financed]); Third Street

Reconstruction [scheduled this year] \$49,500; Downtown Marketing Plan [scheduled this year] \$13,000\$214,630

Cecile Pitts commented on Gene Bui's consistent participation in the Consortium Policy Advisory Board and Greg Wilder's participation and representation in the program.

Bui stated that it was an excellent program and that the City had done well. He didn't know what amount would be available in the 5th quarter cycle [cycle runs to October in the program as opposed to July to July]. He also stated that it had been a very rewarding experience.

Cox thanked Bui and Wilder for the time and effort put into this over the past two years.

Christian asked what it would mean if Gresham decided to withdraw from the Consortium? Pitts stated that a presentation had been made to Gresham Council the previous Wednesday night. At that time, they wanted to think about it and review alternatives. Pitts stated that it has been reached, as far as the eligible entitlement cut-off -- in terms of population [approximately 200,000]. She stated that a City had to demonstrate that they had a population of 50,000 then they are their own entitlement city, they run their program and spend in their own city limits. They have the same requirements on what they can do with the funds, but they run it. Gresham, which has been actively involved in annexations feels that they may be at that point. They are cognizant that the Board will be hearing it on the 20th of November and the federal mandated deadline is 12/1/86. If Gresham pulls out, it would be quite difficult to demonstrate that there is enough population to warrant putting additional years in this area.

Schmunk asked if they used funds for the projected urban renewal sites? Pitts wasn't sure. Schmunk asked how many Gresham had submitted and what their per capita was? Pitts stated that she didn't have those figures with her and she hadn't made that presentation to Gresham. However, their per capita was lower than Troutdale's, they received approximately the same amount of dollars as Troutdale had and they received half of the applications that they applied for.

MOTION: Schmunk moved to authorize the mayor to enter into the intergovernmental agreement. Bui seconded the motion.

Bui - Yea; Burgin - Yea; Jacobs - Yea; Gault - Yea; Schmunk - Yea;
Thalhofer - Yea
YEAS: 6
NAYS: 0
ABSTAINED: 0

Christian stated that Joe Acker was not present yet, and Agenda Items could precede Item 5

AGENDA ITEM 6: ORDINANCE Amending Public Safety Code - Forfeiture Section.

Cox read the Ordinance by title. Christian gave background information.

Christian stated that the ordinance would give the City the right, once confiscated property used in an illegal activity is released, to 'not just seize the property', but go through a legal procedure [adjudicate] to have the right to the property given to the City. The City could dispose of the property, or keep it as Council sees fit.

Jennings explained that there was a RECO statute [Racketeering and Corrupt Influences Act]. The Statute is designed to get after the proceeds of criminal activity and make the proceeds be forfeited. Up to this time, you could go after 'Al Capone'..you put him in jail for income tax evasion, but you can't touch any of the money that he accumulated through income tax evasion. Now, the Statute establishes the right for the arresting jurisdiction to sue, saying that the materials that are now held (be it drug paraphernalia, cars, money - anything except real property [houses]) can be forfeit based a suit by the jurisdiction.

Currently there is a Federal statute, a State statute, a Multnomah County Ordinance, et cetera to allow these agencies this process. The proceeds of the lawsuit is up to the Council to make a determination. There is no law that states how these proceeds should be divided. (i.e., Federal - proceeds generally go to law enforcement agencies making arrests [costs of US Attorneys office are deducted first]; State level the money currently goes to the Dept. of Justice for cost in prosecuting the lawsuit - 30% of remaining proceeds goes to arresting agency [OSP]; the remainder - 70% goes to the common school fund in Oregon; the County divides it 1/3 - DA's office; 1/3 - prosecuting agency; 1/3 - general fund.

Jennings stated that when his office drafted the ordinance there was references in a number of places (Ord. 422 s. [1984].) which should be deleted. Also 1.01.035 Institution of legal proceedings... paragraph (A) and upon recommendation of, should be deleted from the sentence.

Christian asked about 1.01.035 paragraph (C) should also be deleted, the City pays for legal counsel on a monthly basis anyway. Jennings agreed. It is repetitive and essentially is all in-house here.

Jennings stated that 1.01.040 Disposition of Property present proposal is that it all be deposited in the general fund. Under subsection (C) (1) At the discretion of Policy....These are all policy decisions that Council needs to make. Two

options are: all money goes into the general fund for disposition or some other disposition that spreads it among the police department and the general fund or whatever fund Council intends.

Christian stated that subsection (C) (3) had been changed specifically to reflect depositing any proceeds with the general fund. The City doesn't have separate revenue generating funds for other departments.

Jennings stated that at the County level there are 3 distinct bodies which are separately funded: DA's office, Multnomah County Sheriff's Office; County Executive Body and those three are essentially autonomous groups. When the Sheriff picks up something, he wants to make sure he gets his portion of the pie -- at the City level, it all comes into one big pot, so it isn't as critical that the decision be made ahead of time as to the division of pie.

Jennings then stated that all of 1.01.040 Disposition of Property, (A), (B), (C), (D) are suggestions.

Christian stated that due to the amount of revisions needed to be made a policy statement by Council prior to the redraft is needed. She asked if Council felt that the property itself could be used for City purposes (general fund); or police purposes; or should the forfeiture judgement to get title to be able to sell it and generate any revenue -- go into the general fund, be noted as that type of revenue and Council and Budget Committee make the decision as to how that apportioned out in the next budget year?

Unanticipated revenue, unappropriated would have to be carried over to the next year -- Christian qualified and asked Gazewood if that change could be made in the supplemental budget process? Gazewood stated that it could be.

Burgin asked if it could always be budgeted as capital? If it comes in, then it could be spent.

Christian stated that the police budget was based on a specific work program, and she didn't feel it was reasonable to expect vehicle replacement fund be funded with that, you could fund from year to year to year assuming the incoming revenue which never materializes and therefore, you have no money in the vehicle replacement fund. Police are funded solely through general fund; that the Budget Committee and Council make decisions as to level of service, and how the service is provided with general fund dollars. If revenues go into the police department and special programs, it is appropriate, But, realize that you cannot take pieces of a person (i.e., .30 FTE to do a program, money doesn't come through, you have to have an alternative way of funding the rest of that person if intended to be a full time police officer).

She suggested that it be deposited in the general fund, it can appear in the section 'Revenues' as a line item, so that Council would be aware of the amount of money collected under this program, and then go under the full review of both Budget and Council during the next budget session. If it was a hugh amount of money, it could be budgeted in that existing fiscal year, through a supplemental budget.

It is a way of offsetting some of the general fund overall costs. If the police can fund part of the services by the sell of property, it only helps to offset other costs within the same general fund. Christian stated that it would be required to all go through the same budgeting process as current, in justifying expenditures.

It was discussed and decided to redraft and table this item until it can go to Council again.

Thalhofer stated that he felt any proceeds should go into general fund. He stated he didn't know if a vote was necessary or if a consensus of the Council was appropriate.

Christian stated that consensus was sufficient.

Schmunk agreed.

Burgin stated that he was hesitant.

Schmunk stated that Council needed to hear the other side of the argument.

Thalhofer stated that the police department was funded by general fund. Any monies or proceeds from any items should go to the general fund, a line item as to where the money came from and appropriated out from there. The police department could have some special consideration. He felt that we would be getting into a can of worms the other way.

Burgin stated he didn't know where the loss of control would be. The money couldn't be spent unless it was budgeted. It would still be the same Budget Committee making the decision(s) as to how the money would be spent should the money come in. Its the difference between collecting \$10,000 in August and waiting to spend it until the next July 1st, or come in with a supplemental budget versus having the foresight to budget that money the previous year.

Christian stated that there needs to be a Policy Statement made from Council stating the understanding of what would these monies would fund.

Burgin asked if that would not be handled in the budget process? Christian, yes, it would be. There is nothing that states

that the money couldn't be put in the general fund, recognize it as a revenue generated under confiscation and forfeiture, and, you can also in the police department, make an appropriation (i.e., like we did with the purchase of vehicles if Federal Revenue Sharing came in).

Burgin stated that he thought specific police projects or capital items should be identified, and included in the budget pending those types of monies coming in...rather than waiting a full budget cycle.

Christian stated that could be done through a Policy, rather than incorporating it in the Ordinance. Once it is set up in the Ordinance, Council would be tied to it. A Council resolution stating that for the next 5 budget years, you would look at funding capital expenditures such as equipment could be done. Make it generic enough that it applies to a general circumstance, and set Policies through the Resolution.

Burgin asked if Christian felt there was something shady about the police department...?

Christian stated, 'No'. She objected to earmarked money, she felt that it erodes the accountability of whatever department has earmarked money. It becomes an expected kind of appropriation. What happens when the specific programs aren't funded? If the program is provided for/by existing personnel, how do I go about separating that out if we don't have any confiscation and forfeiture monies? How does the adjustment get made back into the general fund to come back up with whatever revenue is needed to replace what has been budgeted as a program in the police department? We don't have the size, or staff to rip out a program if there isn't the funding. Most of the programs that we will be doing, will be done by all officers in a partial day. It won't be their sole duty to stake out narcotics buys.

Christian gave an example of dedicated funds: 1-street fund-- if you don't provide the street functions with the money, the State doesn't give you your gas tax money; donations to the Parks Development fund (decorative street lighting - downtown, monuments, public fountain, etc.) are dedicated funds. The computer system is certainly a commitment, but its not dedicated, the criteria set for receiving the funds is not there. You have to meet criteria to get dedicated funds. You would be required to set up a separate fund. The auditor comments frequently about too many funds as it is. I think it undermines the continuity and cohesiveness of the budgeting process.

Cox stated that he would rather see it done through the normal budget process or handled through the supplemental budget. He then called for further questions.

Bui stated that it should go back to staff for further clarification and redraft.

MOTION: Gault motioned to table the item and have staff redraft for the next meeting. Burgin seconded the motion.

Bui - Yea; Burgin - Yea; Gault - Yea; Jacobs - Yea; Schmunk - Yea;
Thalhofer - Yea
YEAS: 6
NAYS: 0
ABSTAINED: 0

AGENDA ITEM 7: RESOLUTION: Authorizing Disposal of Surplus City Property

Cox read the Resolution by title.

Schmunk asked how we could dispose of the jeeps that were given to the City by Civil Defense.

Christian stated that after they are used for that purpose for so many years, they revert to the City. Application has been made for new titles.

MOTION: Bui moved to adopt the Resolution as written. Gault seconded the motion.

Bui - Yea; Burgin - Yea; Gault - Yea; Jacobs - Yea; Schmunk - Yea;
Thalhofer - Yea
YEAS: 6
NAYS: 0
ABSTAINED: 0

It was stated that Officer Keith McQuown had agreed to be the auctioneer again this year.

AGENDA ITEM 5: EMS RATE STUDY

Joe Acker, gave a summary of the Final Report. The sub-task force requested providers in the system to present system changes incorporating the recommendations of the task force. Those providers were: Portland Fire Bureau, Gresham Fire Department, AA Ambulance Service, Buck Medical Services, Care Ambulance Service, Multnomah County Medical Society, Oregon State Paramedic Association, Portland Business Group on Health. Utilizing the Rate Study Task Force recommendations the subcommittee developed specific system option standards for the following: Dispatch, Medical Control, First Responder, Emergency Basic Life Support, Number of Providers, Private Non-Emergency Invalid Care, Rate Accountability, Indigent Care. (Detailed comments are available in the Report.)

Dispatch: All dispatch should be done at BOEC-911 and funded by 911/taxation.

Implementation: Portland City Council and the Portland City Commissioner responsible for the Fire Bureau are entirely

responsible for location of fire dispatch. EMS has limited control of first responder, but might under rule 631.330 and 631.335 be able to require co-location of fire EMS dispatch functions with EMS dispatch.

Medical Control: There should be a single Emergency Medical Services physician supervisor who is a county employee and who reports to the Multnomah County Health Officer.

Implementation: The RFP can, by contractual obligation, require the provider to function under the single physician supervisor. Also rules under Ordinance 229 can be changed to require that all BLS and ALS providers functioning in Multnomah County (631.500, 631.333, 631.335, 631.502), be responsible to the single physician supervisor.

The position for the physician supervisor must be created and will require County Board approval. Funding for the position can be derived from franchise or contract revenues.

First Responder: First response should be done by the fire departments, i.e., Portland Fire Bureau/Gresham Fire Department (first response does not imply transport).

Implementation: Agreements from each of the fire districts wishing to continue first responder service will be negotiated. As a part of this agreement, the revised triage guidelines will be mandatory for use by all responders.

Emergency Basic Life Support and Advanced Life Support: Basic Life Support and Advanced Life Support should be by the same provider.

Implementation: Ordinance 229-6.31.010-B and H provide the legal framework to franchise and regulate this BLS function. The definition by the task force of level of care needed or provided to the patient and definition of non-scheduled transport will be incorporated into the rules.

Number of Providers: There should be a single provider system for Advanced Life Support and Basic Life Support for Multnomah County as a single Ambulance Service Area.

Implementation: Multnomah County would be designated a single ASA by the EMS Policy Board in a plan submitted to the state.

Private Non-Emergency Invalid Care: This issue is to be referred to the Emergency Medical Services Medical Advisory Board to assist in the definition of non-emergency invalid transport.

*See Emergency Basic Life Support.

Rate Accountability: Choice of provider should be subject to a competitive bid process.

Implementation: The Rate Review Committee and its rate advisory responsibility capacity can be written into the RFP. In addition, rules can be promulgated under section 6.131.190 D to provide statutory authority to the Rate Review Committee to review and make recommendations on rates to the EMS Policy

Board.

Indigent Funding: It is recommended that Emergency Medical Services staff work with appropriate agencies (Adult Family Services, Medicare, and other payors) to assure reimbursement for Emergency Medical Services transportation to the medical facility with which the patient has a contractual agreement for care.

Implementation: The flat rate ALS/BLS charge will solve the problem of transport paid only to the closest hospital. EMS staff will work as requested in the recommendation to seek solid explicit indigent subsidies.

Implementation of Plan: Emergency Medical Services Office is to develop a plan to implement the new program by July 1, 1987. It is recommended that the Rate Study Task Force proposals be presented to the Emergency Medical Services Medical Advisory Board, Multnomah County Commissioners, and the Emergency Medical Services Policy Board by 11/30/86.

Acker explained that a problem within the system right now is that Adult Family Services and Medicare regulations require that a patient be taken to the closest hospital. That may not be the hospital that has a contractual agreement with the patient. Consequently, that patient is taken to a hospital that can't get reimbursed for the care of the patient.

Burgin asked if a patient that is covered with Medicaid has contract(s) only in certain places.

Acker, 'right'. Certain medicare patients are part of County health care, or State health care contractual obligations with given hospitals. It conceivably could be that a patient in Gresham is a medicare patient; their physician, medical records, and place of contractual agreement is OHSU. The medicare will only pay for transport to Mt. Hood Community Hospital -- that patient is sitting at Mt. Hood Community with no financial ability to get to OHSU with an ambulance provider who won't be reimbursed if they transport them there. That, consequently, is a problem within the system.

Acker stated that this was the Final Report and had gone to County Commissioners. They agreed to accept the report, but not do anything. The County executive requested that it go on to the Policy Board; two of the three Commissioners did not want to pass it out (two of the ambulance services had raised concerns with them). County legal staff has been asked to research legal questions which were raised by the ambulance companies. They have also asked the ambulance companies to try to, again, come up with some way to deal with the findings and recommendations of the task force and to see if there is any last ditch effort to come up with a way to solve the problems.

Cox asked how many persons were on the Rate Study Task Force?
Acker stated that it had not been determined, the EMS Policy Board will make the decisions.

Christian stated that the City had adopted EMS Ordinance (County Ordinance). She stated that Joe was giving the Council an update of the current status. If there are any specific concerns Joe could carry them back with him. A more formal manner would be to address the concern(s) to the County Commissioners, EMS Policy Advisory Board until Multnomah County resolves the issues. We have adopted that they be the provider.

Acker stated that the most proper would be to address concern(s) to the Representative of the East County Mayor on the Policy Board who is currently Dennis Scott. In January, February that position will be up. The East County Mayors (4) will decide if he should continue as representative or if they so choose, another representative may be selected. Mayor Cox will be contact shortly for setting a time for the next East County Mayors meeting.

Bui asked if the City of Portland was proposing to do it all?
Acker stated that Portland Fire Bureau was. The City of Portland standing was unknown at this time. (ALS and BLS)
Council addressed questions for clarification to Acker. He responded.

Burgin asked Jennings if Oregon law allowed an agency of a City government to bid in a process such as this issue?

Jennings stated, 'yes'. Such as when it was discussed to contract Municipal Court services with other jurisdictions. It is the same concept.

Burgin asked about a competitive bid situation (i.e., garbage collection services) services to Fairview and Wood Village. Jennings stated that it blurred the distinctions between private enterprise and public enterprise.

Wilder stated that on Public Works projects...if the project is over \$10,000 and we want to do it ourself, we have to demonstrate that we can do it more competitively than than a private contractor.

Acker stated that if there were any dramatic changes made by the County Commissioners, he would be back with an update-status report.

Council thanked Mr. Acker for his time and presentation.

AGENDA ITEM 8: DEPARTMENTAL REPORTS:

8.1: Public Safety

There were no comments. Chief Dorsey had nothing to add.

8.2: Finance

There were no comments. Gazewood had nothing to add.

8.3: Community Services

Wilder stated there was a change in the engineering section of his report on the date of the bid opening. Otherwise, no additional comments.

8.4: City Attorney

Jennings stated that the property exchange with Bennett had been postponed for a couple of days awaiting receipt of title reports.

8.5: Executive

Christian updated on the RFP - Fire Task Force was again reviewed. More clarification and minor changes were made. More definition standards and criteria for the judging of proposals, once submitted. Fire District 10 will put out the RFP and response will be to them. They will then work with the Task Force in awarding the bids.

Christian stated that Mayor Cox had requested that both second meetings of November and December be cancelled. He wanted Council input if there were any problems.

As long as there is no holdup of issues. Council had no problems with the request.

AGENDA ITEM 9: COUNCIL CONCERNS AND INITIATIVES

Burgin: Thanked Wilder for the vandalism report. He then requested that a report listing each park separately, if possible. He wanted a list of all the vandalism in the park surrounding each Council person area - with a cover letter from the Mayor to the parents. This is what has happened in our local park over the past year. We would like your children to be aware of the problem and join with us in..... He would cover CP park. He asked if each Council person were interested in covering specific parks, going door to door, perhaps it would alleviate the situation.

Cox stated that this had been discussed by doing it at the school level. Council members would visit the schools, after the first of the year. The cost of vandalism could be discussed with a wide age range of children.

Burgin volunteered for CP Park, Jacobs volunteered for Kiku. Schmunk will go to the schools with Cox.

Schmunk: Reported on the East County Transportation meeting -- Portland and County intergovernmental agreement for road

dollars. 85% of the funds go to Portland and the rest to the County. If the state decides to raise gas tax 85% to Portland 15% County -- Troutdale wouldn't get much. A suggestion was that a staff person from County work up different type formula for disbursement of road dollars. Nobody knew about the agreement. The City of Portland and Multnomah County--none of the small cities were told about the process until afterward. Ted Spence, State, was very concerned about a north/south tie in with I-84 and 26. Gresham discussed Eastman, however, it is not a straight shot. Schmunk favored looking at 257th. She felt that the Graham Road overpass could get some funds to improve the overpass in conjunction with the I-84 improvements.

Wilder stated that Gresham also discussed 257th, which surprised him. He felt that they seemed somewhat supportive of 257th becoming a north/south route. It would become part of the state road system if that happened.

Schmunk stated that 93% are federal funds. Federal funds have strings attached to them. Being familiar with 244th exit off of I-84 you should be familiar with 242nd feeds in going East. That would not be funded by federal government. The entrance/exit are too close together. There is no way we would get federal dollars to do the project. If we can work with the State, even though I too favor 244th, but if we can get the entrance straightened out so people understand it...(I-84) and work with the State on Graham Road could maybe be part of the funding for I-84. You have to give up a little bad to go with the good. Schmunk felt 244th was a good idea, but there is no place for it to go. She stated that she will keep Council updated on the status and try to simplify the exit and entrance on Graham Rd.

Schmunk stated that Graham Rd at Columbia (Scenic Highway) would be signalized also, that would change the traffic pattern there. Wilder stated that at the Plaid Pantry - the City had property there which has been reserved for one of the gateway entrances. Schmunk stated that this would be a starting point for the Gorge.

Wilder stated that the Technical Advisory Committee had discussed this also and were immediately given Federal Standards, which were that there was no enough weave distance between exit and entrances. He felt 99.99% sure that there would never be an exit preserved with 242nd still being there. The weave distance is just not far enough a part. A new overpass reconnecting Sandy and improve the Troutdale interchange itself would be more viable. If 244th is pushed too much, it could jeopardize

the project.

Burgin: Stated that he was hesitant, he wanted it to be a north/south route between 26 and I-84 - however, it went through a real nice neighborhood...his, for one. People are concerned about increasing traffic with 257th.

Wilder: Commented on the design of 257th. It would supposedly handle the traffic loading north/south State road with alleviators such as Buxton, Troutdale Road, 244th, 238th, 181st, et cetera...if 257th were selected. There is no question, that there would be a substantial increase in traffic, and a substantial increase in exposure. It is a double edge sword.

Burgin: The only positive that he heard, bottom line, we would maybe get the overpass redone. If we can't get that through having I-84 redone -- we're already trading off the exit for that -- do we also have to have 20,000 more cars per day coming through the neighborhood?

Wilder: The other positive aspect is the economic impact of the hopefully visible downtown and businesses that would be along the route.

Schmunk: I would like to stress to Council that, when I sit on the Transportation Committee, I try to look at what I think is best for the region, and good for Troutdale too. I do have to look at the broad sense. I cannot see that if you divert traffic off of I-84 onto Eastman, down Burnside and back to 26th is the best route. If you divert traffic off of I-84 onto 181st back to Burnside, that is not feasible. She stated that the best would be a straight cut-through from I-84.

Cox: Stated that citizens living along Buxton would definitely be glad when 257th is done. It is a real cog with cars. Schmunk stated, for that reason, Buxton Road would not be feasible either.

Schmunk: Stated that she was informing Council of the status and what was going on at the East County Transportation meetings.

Burgin: Wanted to consider discussing the costs/benefits...of course, he wanted the downtown to have more exposure of traffic, business, et cetera. But, wanted to consider the costs to the neighborhood up on top, before giving the endorsement. Just an estimate and some impact reports on the neighborhoods.

Cox: Stated that 257th has been in planning stages for at least 10 years. Several of the neighborhoods have been built since it began. It is published in the paper for

comment.

Burgin: Asked if it would increase by 20%-30%?

Wilder: Nobody knows yet. The studies have to be done. An Environmental Impact Statement will be done and it should be indicated in that.

Christian: Stated that everyone had their own 'territorial interests', and people are tired of hearing from us about all the transportation problems we have because we only represent our own particular interest. From that position, we have a much better chance of getting some kind of regional transportation system that serves not only local interests, but State interests. If, we have set economic development as a priority (I think it is a priority for all of us), we have to realize there is give and take. If you aren't interested in that, look at what you want to give up. If there is to be any progress made as far as economic development and developing our own economic viability we need to rely on our funds, and the rest of transportation dollars. They are only interested in looking at projects that serve the overall benefit of the region or state.

She stated that it will be coming back to Council. There is a revised approach to a road consortium, it is positive and beneficial to every city involved. County doesn't make anything on it. We do save, and get more money in the long run. If you work together, you get more than what is actually put into it.

There was no concensus of Council at this time.

Thalhofer: Commented on Wilder's letter to the Multnomah County Engineer regarding the manhole on Buxton. He expressed appreciation for staying on top of the situation.

Bui: Fire Task Force RFP will be going out to bidders. The task force is getting very close to completing its role.

AGENDA ITEM 10: ADJOURNMENT.

MOTION: Bui moved to adjourn. Thalhofer seconded the motion.

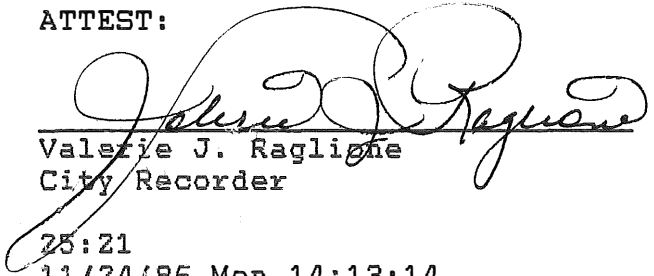
Bui - Yea; Burgin - Yea; Gault - Yea; Jacobs - Yea; Schmunk - Yea;
Thalhofer - Yea
YEAS: 6
NAYS: 0
ABSTAINED: 0

The meeting was adjourned at 9:00 p.m.



Sam K. Cox, Mayor
DATED: 12/11/86

ATTEST:


Valerie J. Raglione
City Recorder

25:21
11/24/86 Mon 14:13:14

MINUTES
CITY COUNCIL WORK SESSION
CITY OF TROUTDALE
TROUTDALE CITY HALL - 104 SE KIBLING
TROUTDALE, OR 97060

NOVEMBER 11, 1986

9:10 P.M. -

PRESENT: Bui, Burgin, Gault, Jacobs, Schmunk, Thalhoffer, Cox

STAFF: Christian, Samaan, Wilder, Raglione

Samaan updated Council with Planning Commission action on the Development Ordinance. The improvements include changes that the Planning Commission had made as well as the Table of Contents for easier reference. The number of continued section plus a caption has been added to the top of the pages for the ease of reference.

The new zoning map was also included. The zoning maps and plan map differed by the plan map being in generalities; zoning map is in specifics.

Samaan stated he would answer any questions or concerns that Council might have.

Burgin stated that he thought it was very easy to read.

Gault felt that it was much easier to follow. He felt that it was a 'night and day' difference from what we had previously.

Schmunk felt that everyone would be able to understand the document now and that the laymens terms used was certainly an improvement.

Christian stated that was the main purpose, the public would be able to understand clearly what the possibilities were of doing things with a piece of property -- what was exactly allowed for specific zones.

Christian stated that George Samaan and staff had done an excellent job. The property Manager of Upland Industries had seen the document and was totally amazed and most impressed! Christian stated Samaan deserved a hand for the efforts!

Schmunk stated that she liked the readability, the definition section, the back section where it indicates what material the person should submit. Years ago it wasn't clarified as to what material(s) a person needed to submit an application for a change or permit.

Christian stated that Schmunk could take it to the Economic Development Commission to show that 'It can be done!'

Samaan stated that this document combined both the zoning ordinance and subdivision ordinance.

Schmunk stated that the changes she had suggested for the mobile home were included and she like the word changes that staff had used.

Schmunk then commented on complaints that she had. P. 87 [3.439] Violations -- It is not unlawful for any person to tear down, demolish, alter or remove any feature or characteristic of the historic resource designated structure or sites that have been deemed historically significant by the City Council.... She didn't have any alternatives as to how to write the statement, however, an example would be that things could be altered in a tasteful way, beneficial to the public, but preserving the structures architectural design. Not to exceed a percentage of the floor space and go through a design review process - the historical society, a group of citizens, or ? It could be referred to those groups for approval. She spoke about the Barn at the Harlow House. There would be an addition of a structure on the land which is a part of the historic site...

Cox stated that when it was applied to be on the historic register a list had to be supplied of items that had been changed in the past 40-50 years. The window, wood stove, et cetera had to be included. A drawing of the original had to be submitted.

Wilder asked if Council wanted to leave it to staff for a rewrite?

Schmunk stated 'Yes'. Staff had done a good job of the other changes she had and she felt comfortable with that.

Samaan stated that a Historic Resource Preservation Ordinance had been adopted by Council recently, there had been no changes knowing that being through a process where the Society had been involved and citizens the language was left. Samaan stated that he had a manual on how to write an ordinance which had language which might be sufficient to address Schmunk's concern.

Discussion ensued and Council left it to staff to make the necessary change(s).

Wilder stated that wording such as 'only modifications necessary to bring it to current Uniform Building Code standards'.

Christian stated that the concern was to guard the structural integrity, or historical significance of the building; and still allow for accommodation of changes of the building to allow a broader or more specific use than the original intention.

Cox felt that the streamlining of the document was a major step

forward for the City.

Christian asked Council comment for charging for the document. Consensus of the Council was there should be a charge. Burgin stated, however, that if they only want a few pages, they shouldn't be charged. Cox asked how much would be charged?

Samaan asked about \$5.00 for Plan/Plan Map and \$10.00 for the Development Plan and Plan Map.

Wilder stated that when it goes to final print, staff would have a better idea of the cost of printing the document(s).

Christian asked about the sign ordinance. Samaan stated that it would be in the next documents 'Standards'.

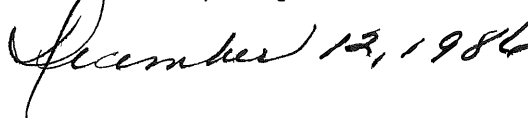
Schmunk asked about changing 'rabbits'. Wilder stated 'small food animals'. P.27 2.012E.

Burgin stated that he felt accessory livestock should be removed or listing definitions. Samaan asked if a definition should be added of what accessory livestock is? Council agreed that a definition would suffice.

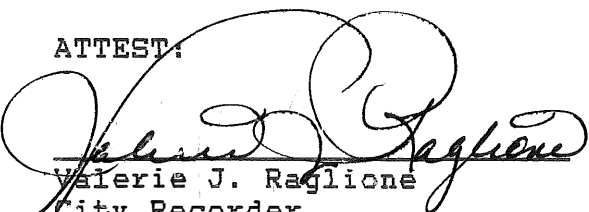
The work session concluded at 9:40 p.m.



Sam K. Cox, Mayor



ATTEST:


Valerie J. Raglione
City Recorder

25:31