CITY OF TROUTDALE

AGENDA

City Council Meeting - December 14, 1976

- 1. Roll Call
- 2. Approval of Minutes, November 9, 1976
- 3. Approval of Bills: November and December 1976
- 4. Planning Commission Report Dr. Frank Packard
- 5. Business Licenses
- 6. Jack Watanabe General Development Plan and Zone Change to R-10-PD
- 7. Irma Platt Zone Change to R-4
- 8. Zoning Ordinance Changes
- 9. Interim Land Use Controls Administrative Check List.
- 10, Park Rules and Regulations Ordinance # 237 and Resolution #130
- 11. Appeal by Sweetbriar Homeowner's of Multi-Family Subdivision Request of Leavitt-NuPacific
- 12. Amending Ordinance #229 and Building Fees Section #1 Ordinance #238
- 13. Appointment to Councilmen Mahoney's position
- 14. Council Discussion ---
 - @ Business Income Tax
 - Building Appeals Board Composition?
 - · Back Hoe Replacement
 - Improvement Fee Distributions
- 15. Department Reports
- 16. Commissioner's Reports
- 17. Adjournment

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Mayor Sturges called meeting to order at 7:40 PM.

Present: Commissioners: Dix, Finegan, Cox, Kaiser, Althaus. Mayor Sturges - Present Commissioner Mahoney - Absent

Staff Present: City Administrator, Bob Jean; Ed Murphy; Betty Bergstrom, Duane Lee, Brian Freeman. Others on Staff - Mike Clay, Larry Sharpe, Dave Lee, Jim Craig.

Press: Sharon Nesbit of the Outlook.

Guests: 21

Commissioner Kaiser moved that minutes of November 9, 1976 be approved.

YEAS: 5

Seconded by Commissioner Cox. NAYS: 0 Motion carried.

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Commissioner Cox moved the November bills be approved.

YEAS: 5

Seconded by Commissioner Kaiser. NAYS: 0 Motion carried.

AGENDA ITEM #4 - PLANNING COMMISSION REPORT

Dr. Packard noted 3 meetings occurred including November 17th special meeting on Sweetbria plat discussion. Reaffirm A-2 PD with conditions including Homeowners Association option to review the design of the additions as well as walkways and landscaping.

Temporary approval of Burns Bros. trailer location for one year.

Hambro A-2 PD tabled.

Variances on Arndts addition approved, Watanabe R-10 PD rezone approved, and other discussions of pending and tabled actions. Reports form Rod Andersen on citizens committee meetings of Comprehensive Plan discussions and Duane Lee Engineering on projects in progress. Saturday meeting, December 12th, of neighborhood committee resulted in report from Steffanoff and Horning consultants on plan progress. Discussion of areas such as County farm area and other open spaces.

AGENDA ITEM #5 - FOWLER

Mr. Jean reported that Fowler's problem of bonding where we recommend 90 day license review of bonding qualifications. Mr. Freeman suggested a smaller bond amount until negotiations are complied with satisfactorly subject to additional security requirements. Mr. Jean suggested 2 licenses rather than 3 licenses be required.

Commissioner Cox made a motion to require 2 licenses from Fowler's businesses, consisting of a permit for 90 day license until bonding requirements completed.

YEAS: 5

Seconded by Commissioner Finegan. NAYS: 0 Motion carried.

AGENDA ITEM #6 - WATANABE REZONE

Tax lots 21-22, Section 36 rezone application from F-2 to R-10 PD Watanabe represented by Attorney Bob McNeely. Staff report by Ed Murphy (see Planning Commission file).

Following slides presented to the Council: #1 - looking south along Troutdale Road. #2 - looking north along Troutdale Road. #3 - looking east to ridge edge from Troutdale Road. #4 - Beaver Creek lane partial excavation showing soils. #5 - Park area of plat. #6 - Park area of plat looking west to Troutdale Road. #7 - On ridge looking down into canyon of Beaver Creek. #8 - Rainbow Ridge boundary line. #9 - Beaver Creek lane. Rem port from Planning Commission (see applicants file) by Ed Murphy. Report from City Engineer noted by Ed Murphy. Map enclosed for Council review. Mr. Murphy reviewed park plans by Michael Parker, architect.

Commissioner Kaiser asked if 2 houses existing will now be hooked up to the sewer system? Staff replied yes, it is required. Noted 2 lots connecting to the street plan be included. Staff replied no. Questioned curbing and improvements along Troutdale Road. Staff replied improvements noted in Planning Commission condition requirements. Dr. Packard voiced Planning Commission approval. Opposition - none.

Commissioner Kaiser moved to approve zone change on lots 21, 22, Section 36 from F-2 to R-10 PD with conditions as noted by Planning Commission.

YEAS: 5

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Seconded by Commissioner Dix. NAYS: 0

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AGENDA ITEM #7 - PLATT REZONE

Staff report by Mr. Murphy (see rezone folder). Slides presented as follows: #1 - on Stark Street looking south. #2 - looking at Platt house on private road near Stark. #3 - behind house looking at Sweetbriar School. #4 - looking west bound toward Troutdale Road. #5 -Elmer house next door showing tree boundary.

Mr. Jean noted that Platt home is in good condition and staff supports saving home as historical site. Mr. Fred Bean reported they would like to save house due to excellant construction, good support beams, ample living area, aluminum roof and sentimental attachment of family homestead. Developer wishes to preserve it also. Commissioner Kaiser asked Dr. Packard if Bill Elmer attended meeting. Noted Mr. Elmer's conversation with Mr. Bean, "Leave me alone! I have no objection, I'll leave alone". Mr. Bean said we have provided for old house on corner lot connecting to street form Elmer's property. Mr. Borst asked if all duplex use of that property. Staff replied no and that this seems to be the most well planned use of area next to Borst duplex property. Mr. Murphy stated R-4 PD not legal without proposed development plans. Mr. Jean advised zone changes should occur along street rather than rear neighbor properties. Design **review** requirements suggested for later date. Dr. Packard recommends R-4 at this stage with the conditions as stated in their reports.

Commissioner Kaiser moved to approve Tax lot 28, Section 1 F-2 to R-4 zone change with Planning Commission conditions 1-3.

YEAS: 4

Seconded by Commissioner Cox. NAYS: 1 (Finegan) Motion carried.

AGENDA ITEM #8 - CHANGES IN THE ZONING ORDINANCE

Mr. Murphy read recommended changes as follows: (See attached). Council discussion of each item #1-5. Front yard, side yard, dwelling distance separating, preliminary plan process, and Board of adjustment appeal time from 10-30 days. Council supportive of these changes to the staff. New ordinance to be presented in January or February session at City Attorney's suggestion.

AGENDA ITEM #9 - INTERIM LAND CONTROLLS

Map of open areas displayed. Mr. Jean reported concern over remaining F-2 agricultural lands to be retained by Comprehensive Plan. Consultant has cautioned that action may be necessary now. Several alternatives suggested such as: Land freeze large portions (19 acres and over), land freeze all lots of any size, case-by-case basis or no change at all. Neighborhood committee did not support total land freeze. Council discussion ensued. 14 goals of LCDC reviewed (See attached). Council supported land use changes be reviewed by a case-by-case basis as applicants apply. No land freeze support.

AGENDA ITEM #10 - PARK RULES

Staff noted ordinance posted under new charter revision approval at last election. Ordinance #237 title read by Mayor Robert Sturges. Council has reviewed ordinance each and every one present. City Recorder noted the Council has formerly adopted election results and amendment establishes immediate effective date. No need to read Ordinance in full.

Commissioner Kaiser moved to adopt Ordinance #237 Park Rules.

YEAS: 5

YEAS: 5

Seconded by Commissioner Cox. NAYS: 0 Motion carried.

Resolution #130, Park fees and forms. Resolution read by Mayor Robert Sturges. Council discussed rules briefly.

Commissioner Kaiser moved to adopt Resolution #130.

Seconded by Commissioner Cox. NAYS: 0 Motion carried.

AGENDA ITEM #1 - SWEETBRIAR PLATT APPEAL

Mr. Murphy read staff report. (See Plat: Folder). Slides presented: #1 - Troutdale Road looking north to Stark Street intersection. #2 - Troutdale Road looking east. #3 - Troutdale Road looking Southeast to Sweetbriar development existing. #4 - Troutdale Road looking down Sweetbriar Lane. #5 - Standing in school yard looking west to Troutdale Road. Plat map passed throughout the Council and reviewed. Mr. Murphy continued report. Homeowner Association letter of appeal filed (see Sweetbriar plat folder) by attorney Jorgenson. Letter from Multnomah County and staff recommendations read. (see Sweetbriar File). City Attorney, Brian Freeman, addressed issues to be discussed which are preliminary plan and technical issues such as parking, street width, traffic patterns and improvements. City Council Minutes December 14, 1976

Break at 9:05 PM - Reconvened at 9:20 PM.

Proponent views by Attorney, Neil Jorgenson, on behalf of Sweetbriar Homeowners Association. Four issues of his letter increased traffic on 27' wide street, traffic hazard to school children, on street parking problem potential and plan discontinous with neighborhood patterns of area. Intense multi-family dwellings along neighborhood collector not preferrable but association wishes to work with developer striving to maintain neighborhood atmosphere existing there now. Homeowner Association president Fred Weissenfluh spoke noting concern for safety, traffic load, parking congestion. We measured street with cars parked on both sides which leaves only a 16' corridor for passing traffic. Plat street design should be reviewed. Mr. Weissenfluh presented 2 possible alternatives. One diagram proposed a 10' addition to street width with a divider of trees or bushers to act as a buffer between duplex and single family areas as well as traffic divider. Second proposal showed redesign of dwellings with backyards facing Sweetbriar Lane implementing existing cul-de-sacs extension into these units in original design. Mr. Jorgenson questioned if buffer barrier solving #4 item of his complaint and may alleviate traffic hazard item #2. Mr. Weissenfluh noted existing traffic hazard problem now without additional stress of duplexes. Discussion of island barrier of Mr. Weissenfluh diagram. Mr. Jorgenson asked if there were only alternatives. Mr. Weissenfluh said no these were only his suggestions.

Opponents: Mr. Ed Borst, Ex-Vice President of Nupacific. Our letter refers to a study commissioned of Carl Budke who clocked counted area. Daily volume 1,000-1,200 vehicle trips a day now. Eight duplex units would add 11 vehicles and increase 83-84 trips to 1130-1330 a day. Vehicle volume 5,000 considered hazard area. Relatively Sweetbriar Lane figures too low to create burden to street. Conclusion 8 duplexes or 16 units would not affect flow volume or create sizeable additional problems. We felt we presented best design not that there are no alternatives. Philip Thompson - designer stated duplexes are considered to be residential as opposed to multi-family units. We could lawfully build there. Seldom are they as dense as single family residents in 1.6 vehicle ratio. Center island concept presented no appropriate where driveways enter street. Addressing proposal 2 it appears to have several unbuildable lots and not on major collector no preferrable in good designs; 83 vehicles increase by duplexes not considered a traffic hazard.

Mr. Weisenfluh interjected his intent was to erase traffic hazards. Mr. Thompson replied hazards would increase and he could see no improvement with barrier design. Mr. James Cox attorney presented a letter to council - (see Sweetbriar folder); stated land use issues already discussed during zone change and not appropriate now. This is an A 2 PD zone and we designed a satisfactory plat acceptable to the city standards. Island is not a good design for traffic flow and would create additional turn around problems as well as safety hazards. Parking problems would be increased also. The unbuildable lots on proposal 2 would not be acceptable to developer. I'm sympathetic to these people, however, their objections to duplexes incongruous to total development design at this stage. Total development half completed and a redesign of last half would be detrimental to total development concept.

<u>Rebuttal</u> Proponents: Mr. Jorgenson stated opposition to zoning not my intent. Width of this street have not been met and we object strenuously. We believe multi-family units will be **inhabited** by college residents less concerned with **environmental** and definetly would have denser traffic use of street than your figures indicate. General determination of area would seem inequitable and disagreeable to present land owners in the area.

Opponents: Mr. Borst read Mr. Dudke's credits naming several cities. He stated increased street wideth could bring higher speeds and more hazards. Mr. Murphy city planning coordinator, commented on adequasy of road stating his studies show 100 homes using Sweetbriar Lane times some 10 trips a day or 1,000 trips per day to 1,400. Planners in east county state road usuage by families average 7 round trips or 14 trips a day. A 27' lane not in conformance with our proposed street standards. We would indicate a 32-36' street standard under these usuage figures. Some 218 children at Sweetbriar school expected to double increasing bus use of street. Planning commission condition notes 2 spaces per unit making 4 spaces per lot necessary in plat. design. Mr. Cox and staff replied city could prohibit on street parking although they understand it may be difficult to enforce. Twenty-seven foot street not exactly a country lane. Slides presentd by the staff of compact cars parked on Sweetbriar lane show street width as well as sidewalks. Mr. Jorgenson rebuttal again stressing street width and traffic hazards evident. Discussion closed. Dr. Packard commented street width discussed at length.

Commissioner Kaiser moved to approve Sweetbriar plat with the condition that street be widened by 9' to total of 36' from Troutdale Road to school property encompassing plat boundries.

Seconded by Commissioner Finegan YEAS: 4 OBSTAIN: 1 (Althaus) NAYS: 0 Motion carried.

AGENDA ITEM #12 - BUILDING FEES

Ordinance #238 read by Mayor Sturges. Discussion followed.

Commissioner Kaiser moved to approve ordinance 238 amending ordinance 229.

Seconded by Commissioner Cox NAYS: 0 Motion carried

AGENDA ITEM #13 - RESOLUTION 131 APPOINTMENT VACANCY

Resolution #131 read by Mayor Robert Sturges. No opposition.

Commissioner Althaus made a motion to adopt resolution 131 appointing Frank Kaiser to serve remainder of Commissioner Mahoney's position vacated.

YEAS: 4

YEAS: 5

Seconded by Commission Cox NAYS: 0 Motion carried

NON AGENDA ITEM - VACATING COMMISSIONER PROCLAMATION

Proclamation read by Mayor Sturges presenting Commissioner Dix and Commissioner Mahoney with framed tribute for their faithful service to City of Troutdale. By this administration in a unanimous vote of approval.

AGENDA ITEM #14 - BUSINESS TAX

City Recorder B. Bergstrom reported new Multhomah Income Tax suspends old Business Income License Tax. Our action in response to Mult. County ordinance is now obsolete and our distaste for double taxation and later increased rates can now be erased if council so desires through planning during the next budget sessions. Our present tax is important to revenue estimates during our current budget year however shifts of revenue can be planned in our up coming budget sessions. Brian Freeman noted County has suspended old ordinance and new tax on all county residents whether within city limits or county areas. Staff recommends additional input before ordinance revision ordered.

Building Appeals Board - A local board to handle building appeals is manditory for each jurisdiction and staff recommends council act as board. Commissioner Cox moved to designate city council as builders appeals board.

YEAS: 5

Seconded by Commissioner Althaus NAYS: 0 Motion Carried

Mr. Jean presented backhoe replacement versus repair of present backhoe figures for council review. (See attached) Staff noted purchase over \$5,000 would require advertisements and bids. Discussion of figures followed with finance committee recommendations and funding from revenue sharing overages and contingency enterprise amounts. Mr. Jean read figures and reviewed theis sources. Commissioner Kaiser moved to prepare specifications for advertised bids on new backhoe purchase.

YEAS: 5

Seconded by Commissioner Althause NAYS: 0 Motion carried

Drinker vs. Improvement fee allocations. Staff recommended council give careful thought to designation of improvement fees toward water system capital improvements and Drinker improvement L.I.D. Council table for study.

Departmental reports: Lee Engineering reports (see letter 12/14/76) attached)... Mr. Jean supportive wholeheartly of Lee Engineering as contractual firm for city. Jackson property materials will be supplied by state - city do work. City Attorney stated "Ruth suit against PGE & City" has been dismissed.

Ordinance updated progressing. Repeal of old ordinances and condensing nomination, election initiative, referendum under study.

Ratification of resolution 132 A with Charles Pulliam as second alternate to committee. Motion by Commissioner Cox to ratify.

Seconded by Commissioner Kaiser NAYS: 0 Motion Carried

YEAS: 5

YEAS: 5

Mr. Jean reported need for acting director of Public Works. Commissioner Kaiser motion to appoint Bob Jean as acting Public Works Director.

Seconded by Commissioner Cox NAYS: 0 Motion Carried

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Letter of appreciation to City Hall for restoring property damaged in slope easement street restoration by state and sidewalks installion at 608 Buxton, Mr. David Cramer.

Request by Cecil Duncan to do away with 15th street pedestrian way due to weeds, garbage ¿ ped and unsightly mess. Suggest return to tax rolls by **vacation** procedure he instigated toough petition by property owner himself with other homeowner association property owners signatures. Council prefer property owner initiate petition.

Motion to adjourn - Vote unanimous

Adjourned at 11:55 P.M.

R.M. Sturges Mayor

Betty Bergstrom B.J. Bergstrom City Recorder