

MINUTES
Troutdale City Council – Regular Meeting
Glenn Otto Park – Sam Cox Building
1106 E. Historic Columbia River Hwy.
Troutdale, OR 97060

Tuesday, March 24, 2015

1. PLEDGE OF ALLEGIANCE, ROLL CALL, AGENDA UPDATE.

Mayor Daoust called the meeting to order at 7:04pm.

PRESENT: Mayor Daoust, Councilor Ripma, Councilor Anderson, Councilor Morgan, Councilor White, Councilor Allen, and Councilor Wilson.

ABSENT: None.

STAFF: Craig Ward, City Manager; Ed Trompke, City Attorney; John Morgan, Planning Director; Mark McCaffery, Associate Planner; Erich Mueller, Finance Director; Scott Anderson, Chief of Police; Joel Wendland, Lieutenant; and Sarah Skroch, Deputy City Recorder.

GUESTS: See Attached List.

Mayor Daoust asked do you have any agenda updates?

Craig Ward replied there are no amendments to the published agenda.

2. CONSENT AGENDA:

2.1 ACCEPT MINUTES: February 10, 2015 Regular Meeting and February 24, 2015 Regular Meeting.

MOTION: Councilor White moved to adopt the consent agenda. Seconded by Councilor Anderson. The motion passed unanimously.

3. PUBLIC COMMENT: Public comment is limited to comments on non-agenda items.

There was no public comment.

4. PUBLIC HEARING / ORDINANCE (Introduced 3/10/15): An ordinance amending Chapters 1.020, 3.123, 3.163, 3.173, and 4.720 of the Troutdale Development Code by allowing medical marijuana facilities as a conditional use in the General Commercial, Light Industrial and General Industrial Districts and prohibiting these facilities as a conditional use in the General Commercial District within the Town Center Overlay Zone.

John Morgan, Planning Director, stated we've had a work session and the first reading of this with the City Council. More than anything we're here to answer any questions that

you may have. Your action tonight hopefully is the second reading of the ordinance and its adoption.

Councilor White stated something I thought of after the first hearing was their hours of operation. Is this something that can be handled as applicants approach the Planning Commission or should it be part of this ordinance?

John Morgan replied the Planning Commission had some discussion on this and we've talked about it at the staff level. The fact that this is a conditional use allows every application to be custom reviewed. So if hours of operation are appropriate for a given application then it can be applied at that time without building all of that into this ordinance.

Councilor White stated I know that some cities are adopting the same hours of operation as liquor stores. I thought that was a suitable idea.

Councilor Morgan asked for clarification, this is medicinal marijuana that we're discussing?

Ed Trompke replied correct. It does not address recreational marijuana at all which is still unlawful.

Councilor Morgan asked are you at all concerned that this might not survive legal muster as it relates to the zoning?

Ed Trompke replied no I have no problems with it. It should survive as well as any other development prohibition would survive when taken up on an appeal.

Mayor Daoust stated to clarify, the way this is written it pretty much restricts medical marijuana facilities to north of the railroad tracks in Troutdale.

John Morgan replied that is the result that would occur if you adopt this ordinance.

Councilor Morgan asked if this is approved, is the Council going to move transportation to that area? If this is a medical product then you need to have transportation there as well. That would be my thought at least.

Councilor Allen replied it's my understanding that we do have transportation to that area. There are workers that work at the businesses in that area that have to get to and from work.

Councilor Morgan asked is there a Tri-Met stop on the North side of Frontage Road?

Councilor Ripma replied yes, I believe bus 77 runs on north Frontage.

Mayor Daoust opened the Public Hearing at 7:13pm.

No public testimony was received.

Mayor Daoust closed the Public Hearing at 7:14pm.

MOTION: Councilor Wilson moved to pass an ordinance amending chapters 1.020, 3.123, 3.163, 3.173, and 4.720 of the Troutdale Development Code by allowing medical marijuana facilities as a conditional use in the General Commercial, Light Industrial and General Industrial Districts and prohibiting these facilities as a conditional use in the General Commercial District within the Town Center Overlay Zone. Seconded by Councilor Ripma.

VOTE: Councilor White – Yes; Councilor Allen – Yes; Councilor Wilson – Yes; Councilor Ripma – Yes; Councilor Anderson – Yes; Councilor Morgan – No; Mayor Daoust – Yes.

Motion Passed 6 – 1.

5. RESOLUTION: A resolution approving an Intergovernmental Agreement with Multnomah County for Law Enforcement Services provided through the Multnomah County Sheriff's Office.

Erich Mueller, Finance Director, stated this is the consideration on the Intergovernmental Agreement for contracted law enforcement services with the Multnomah County Sheriff's Office (MCSO). Tonight is our 5th public meeting on this topic. The Council has heard me speak on this matter many times. Here is a brief recap for those of you that are new to the topic. Troutdale is no different than many other cities that have to struggle with balancing the delivery of public services and having available resources in the form of tax payer funds to deliver those services. Cities are normally faced with how much they can reduce expenditures and still maintain an adequate level of public safety services. It's a difficult balancing exercise that Troutdale and other cities go through on an annual basis. For those citizens who are not involved in the Budget Committee may not be aware that the City is facing and has faced for several years, significant budget constraints which has limited our ability to fund police operations beyond the current minimal level. We've had the challenge of the increasing costs growing at a pace faster than what property tax revenues grow at providing a squeeze between available resource and expenditure demands. Over the past several years the Budget Committee has struggled with trying to balance things out and has had the undesirable choice and challenge of having to spend down some of our reserve funds in order to try and maintain service levels without significant employee layoffs. One of the goals that the Council has is to improve the fiscal solvency and enhanced budget accountability. One of the ways that the Chief has chosen to approach that is from a business plan approach. He and the Sheriff have been discussing a concept. Prior to bringing that concept to the City Council last year they determined that they needed to ensure that whatever proposal that they might bring would provide significant financial benefits to the City and provide enhanced police above the level that we are currently able to do on our own. The Sheriff and the Chief had a work group put together that worked through a number of issues that is part of that concept. On April 1st and May 6th of 2014 that concept was presented to the City Council in a couple of work sessions. I walked through a lot of those concepts and aspects of how that model might work. The proposal that was crafted was presented as a win for the City and the

tax payers, a win for the Officers, and a win for the Sheriff's Office. On May 13, 2014 the City Council unanimously adopted a resolution which approved the concept of contracted law enforcement services with the County Sheriff's Office and authorized negotiation of an Intergovernmental Agreement (IGA). That process began last summer and worked itself through the fall. It involved many other County departments, not just the Sheriff's Office, including the Chair's Office, Budget, Administration, Legal, Facilities, Fleet, Risk Management, HR, and Labor Relations. This is part of why the process took awhile to come from the resolution you approved the concept of, to where we're able to bring you back a draft IGA document. Three weeks ago we had a well-attended Council Work Session when we reviewed the draft IGA that had been produced as part of that negotiation process that addressed the objectives that the Chief and the Sheriff laid out. One of the most significant aspects is the increased public safety service that will be available to the City through that contract, in particular the 24/7 law enforcement patrol supervision by a Sergeant. That is something that the City has not been able to afford on its own due to its limited size. The Sheriff brings a depth of investigative expertise in areas such as elder abuse, child abuse, domestic violence, and human trafficking. In your packet for tonight's meeting, Exhibit B was a 2 page list of the various services that the Chief and Sheriff have walked us through at both of the earlier work sessions. Part of the basis under which the concept of us getting more service for less cost is that benefit expectation. Certainly the enhanced services will have a significant benefit to the City. The significant cost savings was another important component of the proposal. While the specific numbers have gone through refinement during the negotiation process the estimated cost savings for next year under the option of contracting services with the Sheriff's Office versus the City attempting to provide services directly on an ongoing basis is approximately \$1.1 million less costly. The Budget Committee may or may not decide to spend at a certain level. All of the projections and comparisons related to next year's costs are based on judgements on what the Budget Committee may or may not be willing to spend. The Sheriff as part of the process has unfilled but funded vacancies that they've been holding open that is part of the economic calculus that makes this process work. He's in a position where he's not able to continue to hold those vacancies. We've scheduled this for this evening because we need to get an answer in the month of March. That's what the Sheriff needed for his budget process with the County Commissioners. The City is faced with significant labor cost increases and currently our contract with TPOA has expired and we are in negotiations for an agreement. The City has been at a significantly lower wage than comparators and we are faced with a significant cost increase if we're going to continue to go forward on our own. That's part of what makes the cost differential significant. The other part is that we have employee transfers that would occur as part of this IGA. There are 28 positions that would be transferred to the Sheriff's Office. None of the Police Department employees would lose their jobs nor would there be any current County employees that would be displaced by these transfers. This transfer will expand the size of the Sheriff's Office Patrol Unit and expand the additional districts moving the Patrol Units responsibility from 4 districts to 6 districts by adding 2 districts in Troutdale. It would be as it is today with 6 Officers/Deputies on patrol in the 6 districts as they are today and on July 1st there would be the same number of Officers/Deputies out there taking calls and responding to dispatch in those districts. There would be no diminishment of patrol coverage in those districts. One place where there is cost savings is the ability for us to have the 24/7 supervision by a Sergeant. The contracted positions that the City would pay for under the IGA comes out to 16.5 FTE

versus 28 that we would be transferring. That is a significant portion of the cost savings. There are efficiencies that they are gaining by eliminating the duplication of two different operations running side by side versus integrated. The remainder of the costs are outlined in the staff report bringing the total contract cost to \$2.8 million. The IGA would provide the opportunity to have expanded capabilities that MCSO can bring to the City as well as providing a great value for our money by providing these significant cost savings. This concludes my presentation and I'd be happy to answer questions now or at a later point that the Council might choose.

Councilor Morgan stated there's been a lot of talk that the initial savings is great and ideal but in the long term it's a takeover, it would be a runaway cost much like what some are saying about the fire contract. As a Finance Director, are you concerned at all that long term costs will be a runaway?

Erich Mueller replied one of the concerns that I had from a budgeting standpoint was having a clear understanding of what the cost escalations could be for that very reason. That was part of the discussions in the working group before we got to the point of the first presentation to Council. As a consequence that has continued to be a factor that was important. The cost escalation cap was built into the IGA to ensure that there isn't the ability for this to be a runaway with random change or arbitrary increase. The City has the ability to revisit this with the Sheriff's Office on an annual basis and change the service levels if they so choose. If we change what we'd require of a service provider then it's likely to have a cost impact. Apart from what those changes might be if the service levels and what we're asking for don't change then the costs are capped based on what the major driver of the cost is which is labor costs. The costs on the entire contract are capped to whatever the wage increase is for the Deputy Sheriff's Association contract. There's a portion of the staff report where I refer to IGA future costs and provide a table trying to illustrate what the minimum and maximum would be. Currently the consumer price index for urban wage earners (CPI-W) 2nd Half is the inflation factor that's used for their labor contract with a 2% minimum and 5% maximum. That inflation factor over the past 10 years had been from 0.7% all the way up to a 3.8% in any given year and has averaged out at 2.4%. Of course the past is no guarantee of the future but that's the basis of how it was forecasted. The table is included and shows you what the increases would be each year if it increased at the lower rate of 2% or the maximum of 5%. Those numbers are based on us not choosing to change the configuration or types of services that we're asking for.

Councilor Morgan asked but like anything else, over time it'll get more expensive but not disproportionately or a runaway cost?

Erich Mueller replied I would expect that our cost if we continued to operate our own would be subject to the same kind of inflation rate.

Councilor Wilson stated one of the things that was brought up was the discretionary overtime. Can you explain how that works? Does the Sheriff's Office authorize overtime or do they have to get that approved through the City?

Erich Mueller replied the way the IGA is structured, discretionary overtime is something that is requested by the City Manager based on a particular need of the City. Such as a special event. Discretionary overtime is something that's based on the customer making the request for the additional service.

Councilor Wilson stated you sent us a report on the court overtime that our Officers used in the last few years. Do you see that going down, disappearing, or is that part of the discretionary overtime?

Erich Mueller replied I think that's a little bit of mixing apples and oranges. The info that was requested was, what were the overtime costs that we incurred over the past couple of months? It was independent of court. Court may have an indirect impact on that but certainly one of the things that drives that in the summertime is the McMenemy's concerts. This is just the cost side that doesn't mean that some of that overtime wasn't reimbursed for. One of the places where there was a spike was when there was the unfortunate incident at Reynolds High School which generated a great deal of overtime.

Councilor Wilson stated but the High School event wouldn't be discretionary, that would just happen right?

Erich Mueller replied certainly that isn't something that the City would ever have to request, responding to that would be a given. Law enforcement is going to respond and worry about us bean counters and the paperwork later.

Councilor Ripma stated the IGA that we're looking at now, which was negotiated over the summer, we have only had one public meeting about and the Council got that IGA a couple of days before that meeting. This is the 2nd meeting on it and we're voting on it. I just wanted to correct that. There was 1 other meeting on March 3rd. The \$1.1 million in savings, I finally dug through the pages sent to us and I figured out that the savings assumes an 18% increase in the City Police budget for next year. If you calculate the increase from the current budget at 3% which is more normal, half of the \$1.1 million is gone. I encourage my fellow Councilors not to start spending that money because we never appropriated it, it was never going to be spent, and it isn't really savings. It is simply money that is put in there to pump up the savings. Was it really an 18% increase from this year's budget to next?

Councilor Wilson stated we haven't gotten to the point of approving this yet and you're already telling us not to spend the money.

Councilor Ripma stated I'm asking for more public input than just one meeting and tonight. That's my main issues. This is being rushed. I think half of Troutdale doesn't know this is happening. I'm asking for the indulgence of my fellow Councilors and the Mayor to allow me to make a couple of statements.

Mayor Daoust stated we have had 5 public meetings on this, not just 1.

Councilor Ripma stated the 3 before were almost a year ago on the first draft of this agreement. We've only had 1 public meeting on this agreement with the details provided

to the Council. Before that we just had a presentation. We didn't even get a copy of the presentation for those meetings back in 2014. I emphasize that we have more public meetings for a rate increase for sewer, zone changes, or other kinds of activities in this city than we did on this. This is very important.

Councilor Morgan stated what about the ordinance that we just passed. That was the 2nd reading, the 2nd meeting we had.

Councilor Ripma replied that's more than we've had on this.

Councilor Morgan stated this is the 2nd meeting. It's the same principal.

Councilor Ripma replied this is way more important than that zone change, we are disbanding the Troutdale Police Department. In the material you provided, we are providing funding for 12.37 Patrol Officers and Sergeants under the IGA, down from the 16 that we currently fund. That is the way that I can see that the Sheriff is able to save money on this contract. Erich, we're only going to get what we're paying for from the Sheriff. He isn't going to give us more than we're paying for and that's only fair. Half of the savings is fictitious and the other half is coming from actual reduction in funding for police. Is that really what we need to do in Troutdale? That is a conclusion that I see from this paperwork. The Sheriff may be able to explain to me how I'm misreading that. Is there any reason to think that the savings we end up getting will be a result only of that reduction in funding for police patrol people and in the end will reduce the number of police? If it was being sold to us that way, as we need to save money on police, we don't want to lay any off, therefore we're going to transfer them all to the Sheriff and reduce police that way and we'll save money every year. That's fair enough. It's just that I don't think the people of Troutdale want that. I don't think they're being told that and I think it's wrong.

Erich Mueller replied I would like to start out by saying I tried to point out in the staff report that all of the numbers for next year are forecasts because none of those decisions have been made, the Budget Committee has not yet met. What the Budget Committee would choose to allocate for police services next year is simply an estimate on my part. The increased cost that you refer to, which is part of what I tried to put on the table that lays out the different options, is yes the increased costs compared with this year is less than what the increased costs are compared to what I am expecting based on the labor negotiations with TPOA. No we have not yet done that contract. As I mentioned in the staff report, it may be that the Budget Committee is unwilling to spend \$5 million on police next year. There is no doubt that the cost for each Police Officer will be more expensive next year. The only way the Budget Committee could not spend that \$5 million dollars that's been estimated is to pay for fewer Police Officers and that's certainly their choice their choice. I attempted to provide in my table a comparison of the same level of staffing for each of those options. I provided the current year, the current year plus 2.5% and tried to provide that as a comparison because one of the questions was what if we just continue on at the same rate that we're at. That's fine, that's what those numbers provide and yes they are approximately \$600,000 versus the \$1.1 million. The TPOA members have gone to great pains to express that they like working in Troutdale, they value the opportunity to serve the City, but because the City provides wages that are less than the

comparators both statutory and in the market place, if we aren't able to go forward with the contract and they be able to take advantage of those more comparable wages in the market place then they feel as they are going to be forced to choose between continuing to patrol in districts that they're familiar with and like and what is best for their family. Making that choice is something that they would not prefer to do when there is an option for them to continue to provide those services and to provide those greater benefits for their family, and for it to be at a cost savings for the City. I've attempted to provide all 3 of the cost scenarios in there because I knew that it was requested that you have all of the details to be able to make those comparisons. Again all of those forecasts for next year are just that, judgements. As it relates to the amount of FTE's that are contracted, I have unsuccessfully tried to explain that the 6 districts that are currently covered now, 4 by the Sheriff's Office and 2 by the City, would continue to be covered. The difference is that there is 1 Sergeant that can supervise all 6 districts rather than both the City and the Sheriff's Office paying for that duplication of supervision. That's where a meaningful part of the savings comes from, that consolidation. As you look at the table of assigned positions you'll see what positions were assigned. Currently as a standalone agency we have additional positions because we are by ourselves. We have to have our own backup. As part of the Sheriff's Office, it's a much larger organization with almost 800 FTE's with a \$127 million dollar budget, they can provide these services based on these FTE's. That's essentially the additional incremental cost to bolt on to this additional service delivery that they provide. They don't have to duplicate all of the management structure because it's already in place. It's similar to consolidations that you see in the private sector where two companies merge and don't continue to maintain 2 accounting departments. That's where the cost savings comes from. So we don't have to staff all of those positions as a solo agency. They're able to add those positions to the organization that they already have to handle that additional incremental workload. That's how we're able to go from the 28 FTE's to 16 FTE's.

Councilor Ripma asked are the 2 patrol districts in Troutdale always going to be in the city limits of Troutdale?

Erich Mueller replied there are 2 Troutdale districts currently. The misnomer is that right now, today at this moment, from the BOEC dispatch standpoint, our officers do not come to a screeching halt at the city limits when there's a dispatch. There is existing coverage that goes back and forth across City lines. There is going to be an existing district just like there is now and if that officer on patrol is not currently handling a call in that district then that's who is going to be dispatched. If they're occupied then somebody from another district is going to come in and pick up the call. That's what happens right now and that's what would continue to happen.

Councilor Ripma asked one of the performance indicators that supposedly will assure us good service is response times on priority 1 and 2 calls. I think it was 4 minutes and 30 seconds or something like that in Troutdale. The Sheriff's numbers that you've sent us were like 15 minutes. In the Sheriff's numbers there were several years of response times. How is that supposed to work when the two organizations are melded?

Scott Anderson, Chief of Police, stated I think you're mixing priority 1 and 2 calls with the total calls that the Sheriff's Office takes. I believe that average was for all the calls and

not just 1 and 2's. The lower priority calls can hold for an extended period of time depending on how busy it is on the street. That tends to make that response average longer. The standard for police services nationwide is that law enforcement service will answer 90% of priority 1 and 2 calls within 5 minutes. We're able to do that and the Sheriff's Office is able to do that as well.

Councilor Ripma stated the numbers in the IGA, the Sheriff was promising to meet for priority 3 through 7 was 10 minutes. I got the figure of 15 minutes from the materials that were sent out to the Council on March 12th. The kind of policing services that they provide out in the other areas that they patrol are perhaps different.

Scott Anderson replied it's a rural area and it's a longer response time sometimes. This proposal provides for 2 patrol districts 24/7 with a Sergeant 24/7 which gives us 33% more patrol time than we're getting right now.

Joel Wendland, Lieutenant, stated you need to look at the geographic location. The Sheriff's numbers are calculated based on their location now at 122nd and Glisan. The Troutdale Police Department is located in the City of Troutdale. The mere fact that they're going to add more services coming out of Troutdale means that those times are going to decrease for the County also. I live in an unincorporated area east of here and I'm expecting that the Sheriff's Office will be able to get to my house faster from here than from 122nd and Glisan.

Erich Mueller replied the IGA specifies in the reporting appendix 4 minutes and 36 seconds would be the average response time for priority 1 and 2 calls. That's the performance standard that the Sheriff's Office has agreed to deliver as part of the services of the IGA.

Councilor Allen asked are you saying you don't redeploy?

Scott Anderson replied no we did not say that.

Councilor Allen stated I was just asking since we were talking about coming out of Troutdale versus 122nd.

Joel Wendland replied it will affect your overall response times. I would expect that the numbers in Troutdale would go down because you have more deputies day to day patrolling out of the station. By nature they'll be picking up or getting calls because they happen to be closer than the person working in the district.

Scott Anderson replied there are so many things that contribute to that response time. If there's an increase in crime, gang activity, or mental health issues, all of those things can make the officers busier and we'd need more resources to respond appropriately.

Councilor Ripma stated my concern with half of the savings that look real in the savings numbers, the \$600,000, I understand how the cost escalators are controlled for personnel. What really would worry me is not just the discretionary overtime but special events. Currently our Officers are able to work special events, not necessarily on

overtime. The way I read the IGA, there isn't any way of ensuring these extra costs or if we have a perceived loss of service and we want to make adjustments of that swallowing up the savings that we're looking at.

Scott Anderson replied let me give you an example of a savings that you don't even realize. The Sheriff's Office has a Reserve Deputy program. We have a Reserve Officer program. The number of Reserve Deputies that we'll be able to take under for some of those events will help us offset some of that overtime. When you say we have Officers who are working not on overtime at those special events, it's happening less and less each year because we're getting so busy that we have to have additional staffing in order to take the calls for service and also work at these special events. If I delegate to my Lieutenant to make sure we have people at whatever that special event is, I want to ensure the safety of the public and I don't want those Officers to go there and 45 minutes later get a call and have to leave so the safety of the people at the special event is in question. It's not the kind of service that the people in Troutdale expect and it's not what we're going to deliver.

Joel Wendland stated it's rare, if ever, that we have an Officer on regular time working a special event.

Councilor Ripma stated my concern is if we end up using additional Deputies, the cost will cause the savings that we're looking at to reduce.

Mayor Daoust stated in the 18 years that I've been on City Council I have never seen an agenda item that has a more thorough staff report and a more thorough budget reporting than this particular item. I think Erich has done a stellar job in trying to answer every single question that we've had on the budget including a lot that Councilor Ripma has raised in the last 3 weeks. I just want to point out that in perspective, the staff work behind this decision has been extraordinarily good. We've got all the numbers, we can draw the conclusions that we want to draw but the information has been placed in front of us.

Councilor Anderson stated I have a public safety question. When the Council wants something done at the Police Department right now we can ask for it. Can we reasonably expect to get it?

Scott Anderson replied sure.

Councilor Anderson stated if we tell you in a budget meeting that we want you to focus on this area, you'll just drop everything and do it?

Scott Anderson replied I work for the City Manager.

Councilor Anderson stated my point is, under a contract scenario don't we have the expectation of service?

Scott Anderson replied I'm glad you raised that point because you have more accountability with this contract than you currently have today.

Councilor Morgan asked when you were knocking on doors during the building bond you were able to see what the community was about. I know this vote in many ways may be causing bigger things budget wise, on its face is this being done to save money?

Scott Anderson replied I think the cost savings is the frosting on the cake. When I came here 6 years ago I took an oath of office to provide public safety to the citizens of Troutdale to the best of my ability. That has always been my focus. What can I do to make this City safer? I can tell you tonight that it's not safer when you don't have a supervisor on the street, when you don't have the support that you need, and when those Officers are out there making decisions every night sometimes alone and sometimes with one other partner. Yes we do get help from Fairview and the Sheriff's Office but they deserve better. They deserve to have a supervisor so they don't have to make those big calls. That makes the public safer and that makes them safer. The biggest push for me really was the direct safety issues that we have in providing to the public. All of the additional services that the Sheriff's Officer provides is a bonus for us. I believe in crime analysis. We had crime analysis 3 years ago on a grant. The grant went away, we lost the position, and we can't afford to do it. It's not appropriate for me to send cars out there on random patrol when we have access to a software program that can provide you with the crime trends that we need to know about so we can put our people out there strategically and not just on random patrol. We get that, which is a \$67,000 value, from the Sheriff's Office at no cost to us. The people in Troutdale don't have 24/7 records and counter service at the Troutdale Police Department. Maybe that's not an emergency or high priority but to some people it means something. I heard somebody at one of the work session say they wanted to come in and get some property back and they had to wait until Monday and they were going out of town and it was an inconvenience. We pride ourselves on service. Since I've gotten here I've heard from this Council and the community that we are big on service. With this proposal there are some many add-ons to this. Yes the financial piece is important. From my standpoint I've watched and participated in 6 budget hearings and I've heard the public come to you and ask, what are we going to do about a City Hall. We've had meeting after meeting and somebody says how can we afford that. I think there are people that want a City Hall, Urban Renewal, an Urban Renewal investment isn't an investment for a month its for generations of people who are going to live here and benefit from it. How can we do that? We have a fire contract coming up that's going to cost more money. When I hear time and time again that we have needs and things that you want to accomplish, I ask myself how are we going to do it? That's what led me to this as well as the benefits of public safety. I think we owe it to the community to do what we can and you're going to have an opportunity to do that.

Councilor Morgan asked for clarification, you're in support of this proposal because it will save lives and not dollars?

Scott Anderson replied absolutely.

Councilor Wilson asked even if this contract was break even, could we consider it a good deal?

Scott Anderson replied yes, I would consider it a very good deal.

Councilor Wilson asked so the benefit is that we're saving money?

Scott Anderson replied yes.

Councilor Allen stated I would support Councilor's Anderson and Ripma on more discussion and better public involvement since there is so much to this contract and it is so important.

Mayor Daoust stated we have had 5 public meetings on this and I think it must be noted that when we enter into contract negotiations we can't hold public meetings in the middle of the negotiations. There was a period of time where we were working back and forth with the Sheriff's Department and our negotiating team and we couldn't have public meetings. That is part of the reason why there was a period of months that went by where we didn't hold public meetings on purpose because we were in the middle of negotiations.

Councilor Ripma stated my point is now that it's all negotiated, we've had 1 meeting until tonight.

Councilor Wilson stated I got an e-mail today saying that the need to fill the MCSO positions was an idle threat to us to make us move faster on this. Can you explain the situation that the Sheriff's Department is in?

Dan Staton, Multnomah County Sheriff, replied what the County Commissioners have told me is that I have stalled this long enough. Councilor Ripma, I still have not heard from you or your office even though I extended the invitation on more than one occasion.

Councilor Ripma stated I was frankly under the impression that we weren't supposed to contact either the police or the Sheriff directly. It came up at several meetings, there was some hostility to Councilors who had attempted to do that. I apologize, Sheriff.

Dan Staton replied it was made clear during work sessions I cannot talk to groups involved in the work sessions but I could talk to the City Council and I did talk to the Mayor. The Mayor has come and spoke with me on more than one occasion. He was present when I made the invitation so I'm kind of confused here as to why we're going to this extent knowing that the invitation was open to answer any and all questions.

Councilor Wilson stated at our last meeting you stated that there was like 280% in overtime.

Dan Staton replied yes the overtime dollar amounts are continuing to grow because of the number of vacancies.

Councilor Wilson asked because of that the County Commissioners were giving you direction to take care of those in April whether or not this contract was approved?

Dan Staton replied those pressures are in place by the Board of County Commissioners.

Councilor Wilson stated I just wanted to make sure the person who asked this knows it wasn't an idle threat, it's going to happen.

Dan Staton replied yes and as a matter of fact it has gotten to the point that I've had to open 5 positions and we have hired 5 individuals. We still have vacancies that I've closed down simply because this was being presented before this Council.

Councilor Wilson stated it's also been said tonight that we're not going to get any more than what we're paying for which I believe was 12.5 FTE's. Is that all we're going to get?

Dan Staton replied the 12.5 FTE's is not exactly accurate. According to the numbers that I've gotten is that it'll require 16.5 FTE's to handle the districts in Troutdale. That is exactly what you'll get. The boundaries of those districts do not extend other than in emergency responses they would take them out of the normal districts which currently occurs.

Councilor Wilson asked so the savings then is based on your department absorbing the other 12 positions?

Dan Staton replied yes that's correct.

Councilor Wilson stated so we're still going to get the benefit of those 12 positions, we just don't have a contract for them.

Dan Staton replied you're actually getting the benefit of 800 positions.

Councilor White stated I had the same impression as Councilor Ripma that it was quite clear that we were not to talk to the police during this negotiation. I got that message loud and clear and I was the only one apparently that felt that way. My question has to do with morale. Are we concerned at all that the morale with the County Sheriff's Office by lowering the 4 year degree requirement to do this merger?

Dan Staton replied no. My understanding after talking with the Executive Board for the Deputy Sheriff's Association is they're in favor of it. This is an attempt that has been made to improve public safety in this area.

Councilor White asked I'd ask Craig Ward the same question with the rest of our City staff that isn't going to get this increase that aren't working in a new building, do you see any morale issues with the rest of our staff?

Craig Ward replied no. I see morale issues if we decide to reject this IGA. The TPOA members have made that point very clear.

Dan Staton stated one of the things that Mr. Ward has access to that I believe this Council is unaware of is that they have access to our full planning and research department. That's not something that's covered in this contract or a cost that this City would incur. In other words this Council would have the opportunity to ask any questions or research studies in regards to the City of Troutdale. It has to be presented by Mr. Ward. We'd conduct that research for this Council to review and make recommendations on.

Councilor Ripma asked is it ok for us to talk directly with the Sheriff and the Chief? That wasn't clear, really it seemed the opposite before. The Sheriff did extend the invitation to me. I talked to the Chief at the last meeting a little bit at the break but I just got the impression that we weren't supposed to do it and that's why I have not contacted you.

Scott Anderson replied as I left that meeting I asked Lieutenant Wendland to stay to talk with you.

Councilor Ripma replied we did talk.

Ed Trompke, City Attorney, stated Troutdale Municipal Code Section 2.08.220(B), the Mayor and Council requests for information can be made directly to staff. That predates my coming here so there's always been the ability for Council to ask staff for information.

Mayor Daoust stated I think that's always been an open understanding, as far as it's just gathering information. I've seen many Councilors after work sessions talk to police officers to get additional information. It's understood that we can gather information.

Mayor Daoust opened the public hearing at 8:13pm.

Glen Putnam, Representative of NE Multnomah County Community Association (NEMCCA) and Corbett resident, stated the savings that you're going to acquire by doing this is tremendous and I think it's great. The major thing that I believe is going to happen for Troutdale is the same thing that has happened for the Corbett/Springdale area in the last two years and that is community safety. Several years ago in Corbett we lost our School Resource Officer (SRO) and it took us two years and a lot of work from our County Commissioner and a lot of work from our Sheriff to get additional funds to the Sheriff's Department so we could get that SRO back. During the two years that we didn't have the SRO, the drug problems within our school went up 80%. When the SRO came back, within a year it dropped 60-70%. Since that time the SRO has done such a wonderful job within our school system that the Sheriff decided that he was going to have a Community Resource Officer because we were getting a lot of marijuana grows, outside sales of drugs, thefts, house break-ins, and etcetera. We moved the SRO to the community officer position and put a new man into the school and the Deputy in the school has done a miraculous job. He has organized the people in our community for a community patrol. Every one of the citizens that volunteer for this has to go through a schooling provided by the Sheriff's Department. The Sheriff and the County provided a car that they no longer use for patrol. These folks work The Gorge. They are going up and down the Scenic Highway, going through the parks, talking to people, and it's helped to reduce the car break-ins tremendously although we still have lots of them. What we don't realize is that 5 years ago 1 million people went through The Gorge every summer. Last year there was more than 2 million that went through The Gorge. The City of Troutdale is the Gateway, you've developed your whole downtown area to go along with this tourism and you need all the safety you can get. I wanted to share what the Sheriff and our County Commissioner have done for us in Corbett and Springdale and how much we appreciate it. When we have a special event like our 4th of July event there's always extra Deputies up there, they do a great job, and they work wonderfully with the community. I don't think

you can find a person in Springdale or Corbett that would have a bad word to say about the Deputies that work there. From the safety standpoint they have made our area a much safer place to live. Multnomah County Deputies are a different breed, they work together so close they can almost read each other's minds.

Terry Smoke, Owner of Troutdale General Store, stated my wife and I have been business owners in downtown Troutdale for almost 20 years. I think it's time to move on this. It's not something we can just talk about forever. This has been going on at the store for 6 months that I know of where the Chief and Sheriff have been meeting and discussing this and anytime something has come up that I needed to know I've sat down and asked the 2 of them and quickly they've answered my questions with solid answers. I think it's time that we trust the Police Chief in this town because he is sincere about how he feels about this town. We have a City Manager and a Police force that is phenomenal. These guys have taken such good care of this town since I've been here and I would hate to lose even 1 of them. These are great guys, this is a good chance to move forward with what we have to do to keep this City moving.

Rob Canfield, Troutdale Resident, stated I've served with some of you on the City Council before and also on the Budget Committee. We've talked about budget deficits for many years. The bottom line here is what really is the prime purpose of the City? That's to keep its citizens safe with police and fire service. If somethings happening and a criminal is involved, do you want the police to show up speedily? If there's a fire at your house or a medical emergency you want the fire department to show up as quickly as possible. When you strip everything else away that is the highest priority of the City. I'm glad that Chief Anderson kept on asking himself how am I going to do this with limited resources. I'm glad you are taking this issue seriously. You're asking yourselves how can we do this and provide the best possible safety. Sentimentally I think this is horrible but from a safety standpoint, from a business standpoint, we might save a little money on this or we might break even but I agree with most of you. If this is the way we need to go to make the City as safe as possible then this is what has to be done. It may be uncomfortable and sad but this has to be done because the highest order is to keep our citizens safe.

Sam Barnett, Troutdale Resident, stated I've been a resident of Troutdale for nearly 12 years. I'm not opposed to the changing of the guard, which is bringing in the County Sheriff's Office. I'm not for it either. I'm one of the many Troutdale citizens that has not received enough information to form a true educated opinion on this matter. Many of us don't need to know all the details of this deal because we look to you, Mayor and Council, to do what's best for Troutdale. As we all know this is a very important issue for Troutdale. I'm aware that many questions still loom on behalf of some of you Councilors. Especially how Troutdale could be so lucky to save \$1 million per year after the initial turnover year. Obviously you haven't been convinced that this is too good of a deal to pass up. I think that each one of you have learned something that you didn't know about this deal tonight. Most of you have asked questions. Are you really ready to vote on this tonight in good fair conscience? Do you really know enough about this deal to vote one way or the other on it? I'm not convinced that that's the case. I'm here tonight to discourage a vote on this IGA until such a time that not only are all of your questions answered but those of the community as well. This is too big to rush on. To the Freshman Councilors, are you 100% certain that all of your questions have been answered and are you really ready to

vote on such an important issue that will likely effect Troutdale for years to come? If you are, that's fine, do what you think is best. Just know that if this thing goes sideways you'll all be remembered. We know that it can, it's a gamble, it's a risk. It could go great for us and it may not. I'm counting on you all to do what's right for the City. I don't understand for the sake of me, there are 22 vacancies in the Sheriff's Department and we're going to take our 26 employees and fill those vacancies. I don't need to know all those details but I hope you all do. We'll have the security of over 800 deputies, isn't that pushing it a little bit? I don't think that you're ready to vote on this but if you are, so be it. I as well as the City of Troutdale, put our trust in you all.

Tom Slyter, Troutdale Resident and retired Under Sheriff from Multnomah County, stated I have the utmost respect and confidence in both Chief Anderson and Sheriff Staton. They're both men of integrity. I don't think they're trying to mislead you. I don't think that your Finance Director, Mr. Mueller, who crunched the numbers over and over wants to fail in this simply because if he does perhaps he won't be working for you next year. One part of this IGA that's been discussed over and over again is that we get to retain our Chief so he still reports to the City Manager and in essence he's reporting to you. If the IGA is not working out then back out of it. You have that option also. You hold the Chief and the Sheriff both responsible for the public safety in Troutdale. I appreciate the need to study issues to death, to get all the facts, and all the numbers but there does come a time where you have to bite the bullet and make a decision and I urge you to do that tonight.

Jon Lowell, Troutdale Resident, stated I've been on the Budget Committee and Citizens Advisory Committee. I'd like to say that I've known Chief Anderson and Lieutenant Wendland for several years and trust them explicitly. I urge you to support this. My only concern is like the fire contract coming up right now, we're trapped against a rock and a hard place. We have to go along with Gresham, we don't have another option. I hope there's an exit strategy in the contract so we don't come out any worse than we are now if the contact is approved. Thank you for all of the work you've done on this.

William Flynn, Troutdale Resident, stated I'm not going to speak regarding my belief of merits or lack of merits on this proposal. What I'm going to speak about is regarding process. Like Councilor Ripma mentioned earlier, 3 weeks ago was the first that I'd heard about this and I listen to what's going on in the City and feel like I'm pretty much in the loop on a lot of the big issues. This is the biggest issue that this City has faced since possibly its founding and I think it's unhealthy for a community this big to make a decision this big without having first shared it with everybody in the community. I asked my neighbors if they'd heard about it and most hadn't. It was mentioned that maybe half the people were unaware of it and I think it's more than that based on the limited discussions with people in my neighborhood. I spoke to some teachers at the high school that live in Troutdale and they were unaware of it. These are people in the loop on everything and as far as I can tell they're well-read and well educated but they don't know a thing about this dissolution of the Troutdale Police Department. I think something this big and monumental should be put before the people on the ballot in the form of an advisory question. If it's that good of a deal then we should at least let the citizens have a review of it, give them some time, and let them vote on it.

Mark Herron, President of the Deputy Sheriff's Association, stated Greg Vining and I have been involved in this process for over a year. Intimately involved with Commissioners on both the City and County side along with all the staff that has been negotiating this contract. From our perspective there were a couple of good questions asked tonight about moral. Specifically something that's near and dear to the Deputy Sheriffs' hearts, our 4 year degree requirement. It is important to a lot of our members and it has been a bone of contention. What will we do in the future is probably the most important. It's that question alone that allows us to look past what we see might be an issue. What is our future like? The Deputy Sheriff's Association asks what are we getting out of this? We're getting job security and that's what it comes down to and that's part of what my job is, to represent the Deputy Sheriff's Association members and make sure that they have a safe environment to work in, that they have a good living wage for their families, it's representative of the rest of the community that we live in, and frankly that they have a job. There might be some question about why don't they have to have a degree and why should we have to have one, but the most important piece is in moving forward will we maintain that degree requirement for any new hires, which the Sheriff has been 100% behind, to maintain that level of education that we think is important. But we also know that we've been working with a lot of professionals in Troutdale so that's not a concern. But knowing that we're going to have a future because you have more areas to work, helps get us that future job security. There's another piece to all of this, State Law. For our members, knowing that State Law dictates what happens in these contracts or annexations, seniority, time, we just know that's going to happen. Do we have a conflict, in the end, no. The Deputy Sheriff's Association 100% supports this even if they are little pieces along the way that we aren't happy with. We know at the end of the day we've got jobs and a future and we're bringing on some good people and giving them a larger base to represent and a more consistent way to do police work that'll benefit all of us.

Greg Vining, President of the Troutdale Police Officers Association, stated I've worked in Troutdale for 20 years, I've been a citizen for 30 years, and I've been President of our Association for the last 10 years. I'm here to speak for our members. I wanted to remind you that we are fully supportive of this, we always have been. We have an appendix to this IGA specific to the merging of the two unions and that's finalized. Personally I trust those two gentlemen (Chief Anderson and Sheriff Staton) literally with my life. That will continue no matter what kind of badge I'm wearing. This gives our members an opportunity to stay here and I think that's really a concern for our members that if you choose not to do this IGA there is no business plan for next year, 5 years, or 10 years from now to fund our department. We're going to lose people even if they wanted to stay. I have members now working without supervision and working 16 hour shifts because we're short staffed. I can tell you if we lose another member my wife won't let me work here because it's not safe. When she told me that it hit home. We're willing to serve but we're not willing to lose our lives over an issues that's fixable.

Carol Allen, Troutdale Resident, stated I want to thank you for spending all the time and answering a lot of questions that I've had in the last few weeks. I heard tonight several times, you get what you pay for. I'm a little confused, what does that mean? When I hear a service is "you get what you pay for", does that mean if I'm poor I'm not going to get as much as if I were rich? Can you explain that everybody?

Dan Staton replied when we looked at the contract we looked at the concept of the Sheriff's Office, we looked at the responsibilities of Troutdale, and the responsibilities of the MCSO. We look at the services we currently provide to the unincorporated areas. Originally we were not a full service agency. Now we have every aspect of a law enforcement agency and then some. The Sheriff's Office is also responsible for its jail system, work crews, and the list goes on. We're responsible for 101 miles of water so we have river patrols. We have contracts that work through the Marine Corps that help support that funding. We have other resources that support our funding and our operations beyond the Board of County Commissioners. These services are provided County wide. I look at public safety out here constantly. The Chief and I meet regularly. Part of our planning and research is to look at the concepts and what is needed in this area which is something that this Council is unaware of but the Chief is fully aware of and so is the City Manager. As we look at this and look at the concepts, what we need is to fill 2 districts and provide supervision under the contract. We understand that if Troutdale has 27 FTE's which represents a command team, an investigator, patrol services, and other services that are not fully equipped to provide for the needs of public safety in this particular area. The City of Troutdale leans on MCSO frequently to support them, especially in areas of investigation. They also lean on the MCSO because we have a full service search and rescue. These services are provided as a courtesy because I have an MOU that I work with and the handshake agreement that I have with the Chief. We provide services above and beyond. But there comes a time when we have to look at the price tag. I never want to talk about public safety under the form that I have to put a price on your safety and the services that are provided to you. What this city is lacking in services the Sheriff's Office already has in place. Under this type of agreement my responsibility as Sheriff of this County is to you. The responsibility of the Chief is to this Council and to the citizens of this City. My first responsibility is to you as citizens of Troutdale, what it is that you need and what it is that you expect just as in the unincorporated areas. I rely on my Board of County Commissioners and I rely on this City Council to direct me on how public safety should be. My sole responsibility is to make sure we conform to what the law tells us we should be doing. My sole responsibility is to make sure that I'm advising this City Council, if they ask, and the Board of County Commissioners who ask frequently, are we within the confinements of the law and am I as the Sheriff meeting the needs of the constituents that have elected me to this office and each 1 of the Commissioners and this City Council to their offices. I'm taking on a full agency and over a period of time there will be no existing agency, it will all be the Sheriff's Office once this contract is signed. We fold in the executive branch because we're taking on additional responsibilities for this City just as we would if we took on additional responsibilities for the City of Portland or if we extended our boundaries into Washington or Clackamas Counties. With that in mind, these folks are brought in. There is an expectation that we'll have more staff than we will need but I am willing to assume those responsibilities because I have succession planning problems. These succession problems, the way that I see them, are that nearly 1/3 of my law enforcement positions will be retiring within the next 2 to 5 years based on age. You are asking for 2 districts and 2 districts is what you're paying for. The supervision is what you're paying for. The additional people coming over, above the 16.5 FTE's, are what I'm assuming based on the vacancies and the expansion of the command team to manage this additional resource. Plus the fact that the Sheriff's Office is expanding in other areas. Within the first few months an entire agency is brought on board, they slide into their positions, and

yes in fact we will be over staffed. As we progress over the next 2 to 5 years those numbers will come into balance based on this contract and the number of FTE's that will be needed to support the patrol services in this City. In addition, all the services that the Sheriff's Office currently has come over as a blanket, they're not built into this contract. There is nowhere in this contract where it says I'm asking for the City of Troutdale to pay for the extra Detective that will be needed, or the extra Drug Enforcement Officer, or the extra Process Deputy that will be needed. Those are things that are coming as part of the blanket. It boils down to 2 districts and supervision and everything else comes in as an extra. There is our Search and Rescue that would provide to Glenn Otto Park or god forbid a child comes up missing in your City, you're going to have over 100 Explorers coming out here that are fully trained in that operation and that's going to be an additional service than what the City can provide. You'll have a Drug Enforcement unit out here that will meet the needs of anything that comes up with regards to services being deployed, drug offenses taking place, drugs in the school, you're going to have that as something that you don't have now. You've got Officers that you can dedicate but do you have Officers you can dedicate 24/7? The Chief has already explained you do not. These Deputies and Officers have been working together so closely and the way that our policies and practices that are in place nearly mirror image each other. When you listen to the Unions talk, they talk about cooperation. The cooperation side comes from years of Officers and Deputies working together constantly coming into this City and out of this City. If you're under some impression that Troutdale Officers are solely dedicated to this City then you're wrong. The Deputies and Officers respond to each other in times of need so nobody is standing alone out there at risk when their involved in a situation. If your belief was that your Officers never left the city limits then you're wrong. If you believe that the Deputies do not come into the city limits to support the Officers when they're in trouble then you're wrong about that as well. When we start talking about this entire situation we're talking a better service for the community. I don't want to talk about dollars. We're offering a better service for the community out here. I would like to see the community out here get the same service they get in Corbett or on the west side. There are things that can be done, resources that can be called out that you can't even imagine. We've put a lot of work and thought into it and know how we want to outlay public safety. We want to work with the Board of County Commissioners and we want to work with the City Council to make sure we're meeting the needs of our constituents. I looked at Chief Anderson and said the first time we go before any Council or Board this is going to take us a long time. It's going to be a long process, and it's not going to be as simple as our spending 4 years of our time dedicated to this. I do apologize, I know the citizens should have been aware of this and part of it is my responsibility so I take some of it. I should have requested that we have an open session out here. I'm going to continue to supply the public safety that I have all along. My hope was that there would be more discussion about this and there wasn't.

Scott Anderson stated I wanted to add a couple of practical examples of some of the cost savings because that seems to be part of Carol's question of how are you getting a value for the money. One of the ways we're going to save is time, time is money. We currently have a Sergeant who is in charge of planning and writing curriculum for all the training. That position started as a Patrol Sergeant. That Sergeant should be on the street yet half of his time or more is spent doing the training that he needs to do so we make sure we're in compliance with the State Certification requirements. The Sheriff's Office has a

training unit that is dedicated to do all that. We get the benefit of that entire training unit and that Patrol Sergeant is now back on the street doing what he should be doing. They also have a property evidence control person who is a civilian. We currently have an Officer who spends about half of her time taking in property, getting the evidence, and giving back the property. That person is one of our Patrol Officers who now is going to be relieved of that. That's just a couple examples of the duplication of process that we're going to eliminate and have a savings not only for the dollars but for the people to be on the street doing what they need to be doing.

Dan Staton stated as an elected Sheriff, I'm able to come to this Council and the Board of County Commissioners and if there are things that we need that are of a financial need to improve public safety, it's my responsibility to argue that on behalf of the citizens. But then it affords 2 separate entities, the City of Troutdale Council and our Board of County Commissioners, to help us fund expanded resources as needed and to provide better public safety for the citizens in both Troutdale and unincorporated Multnomah County. I don't know if this Council has considered this because we're all fixated on contract, but there are a lot of things that fall under a blanket that doesn't have a price tag to it but is something that affords us a better opportunity to discuss looking at expansion of public safety in East Multnomah County, not just in the City of Troutdale.

Norm Thomas, Troutdale Resident, stated as I look at this contract I have a few concerns. I understand the economies of scale and I understand that we have the best police department in the State. Multnomah County is an outstanding police department. So I have no doubts that the quality of service will remain outstanding. My concern is that we have a \$7.5 million dollar building that we went out and asked the tax payers to pay for and I don't see anything that guarantees any money comes in to offset that cost to the taxpayers. I don't see any other way to alleviate the taxpayer's burden as far as how much we're paying in property taxes for that building. The other part is that it looks like the numbers might be good short term wise and long term it could be the same situation as the fire contract. The other part is that I know there is an opt-out but to do that, I believe it would cost millions. I would ask you to take all of those into consideration before you vote yes or no on this. What is the true cost to Troutdale? That is my biggest concern.

Steve Scott, Troutdale Resident, stated it seems like we're talking about 2 issues here. One is safety and one is saving money. With the safety issue, I don't see a problem in my personal opinion, I just want to be safe. From a monetary standpoint I'm concerned in a sense of looking at the possibility of adding more City positions that are not related to the FTE's that the police has been lacking. My concern is the hiring of new positions and not replacing existing employees. Keep that in mind with the money that you're saving here in the contract.

Jon Brown, Troutdale Resident, stated I have no concern about the contract. I was very upset when the Chief told us that we have no Police Officer at night. I raise a family here in Troutdale, I'm going to keep raising my family here, and I'm proud to be here. You see me at meetings all the time. I go by the Post Office quite a lot and see the Champion paper there stacked high, nobody reads it. It's disappointing when people come up to me saying they've never heard about this before and you've been meeting for a year. I really

think this is a great idea. At first I was not for it but the Chief sat me down and talked to me about it. I asked a lot of the Officers if they thought this was a good thing for them. I really think this is something we really need to do, it'll be great for us, the future looks good, we'll save money, but one important thing is safety for the citizens of Troutdale and for the Police Officers that work here too.

Diane Castillo White, Troutdale Resident, stated I campaigned in 2014 and the number one issues that people brought up wasn't the Councilors that were running but it was the potential merger. This is very important to a lot of citizens. As I was helping the Officers with the bond measure for the building what I appreciated about that was a clearly defined problem and an open book process for information. I think Chief Anderson is the best. I like our relationship that we have right now working well together. What I would ask you is I would like to hear if as another option if you were adequately staffed, if our officers were safe, the things that are needed, what that cost would be. I would like to see some time in the budget process to respond to this problem that I wasn't aware of. I really wish I knew about it. I want our Officers to be safe. I want the management to not worry about that. I treasure our community Troutdale Police. I've been reading a little bit about negotiations and anonymous negotiations and mergers. When somebody gives up their small town community officers it really hurts. I would have appreciated another option. If possible, I'm not asking for a lengthy amount of time maybe a month, to identify that number. Maybe the Budget Committee could come together to say doable or not doable so we could let the citizens know that we want to keep our Officers but it just isn't doable. Then I would have had the answer. I'm just throwing that out for your consideration. I want to thank the Chief and all of our Police for the awesome job that they already do.

Will Knight, Troutdale Resident, stated I was wondering what other options that the city has taken a look at and thoroughly researched? It seems that this is the only option on the table. It would be good to know what would the City of Troutdale Police Department need to have or what they believe they need to serve our community. This is a public safety issue and increase services issue. I'm just wondering if the Council has polled the citizens at all or if they currently believe we're being underserved with the Police Department and services they provide. Personally I think they do a great job and if there's a way to keep them then I think we should pursue that as an option. Another thing is a couple of years ago the citizens were asked to open their pocketbooks and make a 50 year investment in the new building that they have and the people were willing to do that. During that time there were fliers, mailers, door to door canvassing, all this to promote this to the citizens. I'm wondering why there hasn't been more public outreach and involvement in this process. I would suggest that the Council slow down on this issue a little bit, ask for more public input, because if you do this tonight then we'll never get our own Police Department back. The Council is attempting to make a decision that will forever change the fabric in this community in this short 3 week period of time.

Taney Staffenson, Troutdale Resident and Budget Committee Chair, stated I have the deepest respect for everyone and anyone involved in law enforcement because they put their lives on the line every day for us. Each year we go through the budget process and it's never easy. I found that when we had money we didn't have enough money and when we didn't have enough money that we did have enough money. As a city we dedicate 46% of our budget to law enforcement. Although we're not talking about this, something

I think we should be aware of is where we ended up with our fire contract because that cost us \$1.8 million and when we started researching it, it wasn't doing what we thought it was going to do and is putting more citizens at risk. I'm not saying that would do this, I'm just saying it's something we should consider. One thing I wanted to address and Erich Mueller touched on this earlier, it's been discussed that there's a \$1.1 million dollar savings. That takes into account that there would be a \$765,000 increase to the present budget, 17.87%, which may be the case but considering over the last 5 years the budget has gone up 18.66% and likely would not go up 17.87% in 1 year. Although there is a significant savings it's closer to probably \$500,700 from where we are today versus \$1.1 million. Many of us, myself included, went with the Chief door to door to try to build the Police Facility. We got that facility passed because it's the right thing to do. It was also very expensive. When we look at the rent that we're receiving back on it, it ends up being a 3.84 capitalization rate. Although it's a police building and you may or may not be able to use it for other things that's kind of a low rate for a lease on a building. Since we're dealing with tax payers' money and a bond issue I thought I'd bring that up.

Mayor Daoust closed the public hearing at 9:15pm

Councilor Wilson stated I personally walked my neighborhood and talked to people about this. All but 1 of the people that I talked to were supportive of this merger. They felt that we were headed in the right direction, better services, and they also trust the Chief. They understand we're leasing the building to the Sheriff's Office. In 10 years if there's no CPI adjustment the City would be bringing in over \$2 million from the lease. We haven't decided how that money's going to be used and I don't think anyone here is going to want it to be absorbed into the General Fund. I know what I would like to do and that is try to get a dedicated fund to help pay down the bond every year instead of it just disappearing into the General Fund. All of us pay that same bond money every year for the Police Station. We need to move forward. I don't want our Policemen to be at risk because they don't have proper coverage. I don't want the citizens of Troutdale to not have proper coverage. Voting no is like saying we don't feel we're good enough to give you the protection you need. I think we need to move forward.

Councilor Allen stated what we are considering tonight is not a merger it is a dissolution of the Troutdale Community Police Department in favor of contracted services. I feel we have been misleading the public. The idea of contracting out our Police has been marketed as a win win. It is better to look at it in terms of pro's and con's. To understand that the numbers being used to justify it have not been approved by a Budget Committee. If you are an Officer, you are likely to make more money with better benefits if we contract out. You are not guaranteed to work in a better environment. That would depend on your seniority. If Troutdale retains it's Police then Troutdale will likely grow its department and improve its effectiveness just as it's done over the last 100 years. For the public you will have fewer Officers budgeted to serve the same population. You may not have the same dedicated officers that know the community. Since we are transferring to a higher cost model the upfront savings will likely dissolve over time and at the end of the contract it can become very expensive. You are being offered services you already have as a Multnomah County resident when you would lose the dedicated services that you have come to know. You may want to consider the decision permanent because it will be very difficult and cost prohibitive to rebuild our Police Department. Most of all we won't save

the money, we will spend it and I can't imagine what is more important than our Police. I'm a firm believer that we should pay for our basic services first and support projects as our budget allows. I would support any efforts to improve the community's voice over this issue.

Councilor White stated I have the utmost respect for our Police Officers and I hope they do not take offense to anything I have to say tonight. I also have an obligation to the citizens of Troutdale and I think we should speak openly. I was involved in both bond measures. I was one of the Friends of Troutdale Police that helped get the facility that they're currently in and that process was great. I use it as a comparison model for just about everything I do on Council because the outreach was so great and involved the citizens because we needed their vote and needed their funds to pull this off. To outline that process, it started with a grassroots effort. We looked at every suitable location prior to that site so we could look the citizens in the eye and say we looked at the Saturn Dealership and Troutdale Marketplace and they wouldn't work. We had reasons why it wouldn't work. We also did a phone survey to let them know of the upcoming bond to try to get their vote. We did a grassroots door to door campaign. We also did a mailer and flyer. I'm sorry to say for whatever reason that hasn't occurred on this particular issue. I'm not saying I'm against the issue but I am saying the public outreach has been poor at best. I believe most of the public isn't aware that this is about to happen. Also regarding the negotiations, our Mayor went to the press saying that the majority of the Council was in favor of this. It's tough to continue a negotiation with that kind of damage. This was originally presented to us as an option. The financial need to fund our operations has never been brought up to the Budget Committee, nor looked at by the entire Budget Committee, nor was a subcommittee formed to look at other options. I feel the next step should be for the Council and Budget Committee to properly vet other means to fund our Troutdale police. The Gresham Fire contract was a good contract 20 years ago. It took time for it to get to the point that it's currently at. Any future savings that we might have is going to go to another city, we're already subsidizing other cities with a contract. I worry about the loss of control in the future.

Councilor Ripma stated I've learned a few things tonight, 1 is I didn't know that this had been discussed at a staff level for 4 ½ years. This proposal was first disclosed to the Council about a year ago. There was obviously years of work done on it before and unfortunately it looks to me like the job of the staff was to sell it to the Council after they had made a decision of what they thought was best which is why we get the inflated savings numbers based on pumping up the alleged savings that we're going to have by not doing an 18% increase in our police budget. I've always been skeptical but not against it. This is a one way street because all the Officers will get higher pay. I learned that when I served on the Citizens Crime Commission 20 years ago when we studied police consolidation. Larger departments pay more, that's the model throughout the Country. I fully understand why our Officers are for it, I would be too. They have more opportunity and more pay. They are great Officers and they should be given the opportunity to do that. It's just that we represent the citizens of Troutdale as a whole and we have to decide if it's a good thing for the City to do this merger. One concern I have is while I have the utmost confidence in the Sheriff and the Sheriff's Department, even 20 years ago the smooth working relationship between Troutdale and the Sheriff was a model throughout the County. There wasn't a better match in philosophy and citizen service than Troutdale

Police and the Sheriff's Department. I'm not worried that the merger will have some sort of culture clash, it won't. Dan Staton isn't always going to be the Sheriff. The Sheriff is elected countywide. We have had Sheriffs who were, shall we say, hostile to the Commission in the past. It has not always been a smooth street. We've had Commissioners who were very openly hostile to the patrol function which is what we're contracting for. Believe me, Troutdale does not control the County Commission. We're putting ourselves in the tender mercies of the County Commission. We have a great Commissioner and Commission right now and we have a great Sheriff right now. But that could torpedo this if that good feeling between Sheriff and patrol and the County Commission broke down in the future, anything could happen. Bill Flynn mentioned at the March 3rd meeting an advisory vote. I checked and we could do an advisory vote of the citizens of Troutdale on this issue and I think those of us who favor it, if the voters approve it then we'd have even more reason to vote for it and those of us that are skeptics would have more reason to vote for it. What I'm advocating to the Council is that we put this to an advisory vote of the citizens of Troutdale. If it's as good as we're hearing then we can sell it to them, we've done it before. If it isn't and the voters don't want it, I would hope that it would give some people who think this is going to be so great a pause. I urge us to consider an advisory vote and not to rush this.

Councilor Wilson stated I don't think people are against it they just want to know why we're doing it.

Councilor Ripma replied we've had 1 public meeting before this on something this important. If we put this to a vote what we would do is refer staff to set up an advisory vote at the next available special election and give us time to answer all of our questions and go forward with a vote after that.

Councilor Anderson stated I talked to 1 of my neighbors today too and it's not a neighbor I usually talk politics with, it's more of a friend, as a matter of fact we don't talk politics at all. But today he said tonight's your big meeting isn't it and I said yes it is. I asked what's your opinion on this? He said I elected you to do what's best for Troutdale. If you think it's a good decision then do it. If you think it's a bad decision, don't. I've heard that tonight from numerous people, do what's best for Troutdale. I think the number 1 thing that I've heard tonight is the word change and change in and of itself is daunting, it can be scary, and it's intimidating. I get it, it's a huge change and I'm not going to understate what we're undertaking. I also heard the word trust and I heard the word trust applied to Chief Scott Anderson many times tonight and throughout my 5 years on Council and as a matter of fact all the time he's been here. I have not heard 1 person question his integrity, judgement, decision making ability, or his passion for this community. If Chief Scott Anderson tells me that this resolution and IGA will make me, you, and my neighbors safer and he's the Chief of Police and we trust him, who are we to say otherwise? We're not in the business of micromanaging, we tend to get in there sometimes and we get told off. We need to rely on our experts and the foremost authority on law enforcement in the City of Troutdale is Chief Scott Anderson and Lieutenant Joel Wendland. That's who I go to, that's who I trust as a citizen of Troutdale and as a City Councilor when it comes to law enforcement. If they tell me this is a good deal and it's going to make my family safer, then that's all I need to hear because I trust them too.

Councilor Morgan stated for me it's pretty simple. This is about money. I'm sure the record will show in 30 years when they're looking over our fights about big decisions that it may in the long term cost more money. I want them to say when they're reading through the minutes that we did something based on what was important and not what was in fashion. We were willing to take a risk because of the gravity of the situation. I might remind some of the Councilmembers that in subsequent votes on fire, you all voted for fire. You were the 1 that voted for it. The reason why the contracts that Sam Cox originally voted for has gotten worse is because the Council let it, day by day over 10, 20, and 30 years of the contract. It didn't happen overnight. Just like this contract. It might be the best contract we've seen in Troutdale's history and it might be the worst. It's good to see Commissioner McKeel's in the room because she's fought for so long on human trafficking which nobody talks about. I talked about it during election, it's a big deal and a big issue, the daughters and nieces in our city, it's a problem and it's not discussed. We can barely fund the staff we have now. We're not talking about a bare bones operation. We're talking about a 21st century model for policing that makes us safer, makes us better, and makes us stronger. I signed up for this job because I thought there were things we could fix. It's not about my legacy, but if it is what about this Council's legacy? I hope the record shows that we appeal to best hopes, not their worst fears but aspiration so the next generation has the opportunity to inherit a better, safer, stronger Troutdale because certain men on the Council were willing to stand up and be wrong potentially but not being afraid to do so.

Mayor Daoust stated my notes from a year ago when we talked about this are not really that much different than today. You could make the argument that we haven't had enough public input. We opened the door to this a year ago with a lot of the same information. I would make the argument that we have looked at other options. Every single person up here has said we trust our Finance Director. In fact the City has gotten awards, for 23 years in a row we've gotten awards for our financial management of the City and the work that Erich Mueller does. Erich Mueller pulled together another option. If we did not go with MCSO, compared to that option we would spend \$1.1 million more than the MCSO contract would cost us. Erich worked out those numbers with some assumptions, but that's not even apples to apples. If we were to fund our own Police Department to the level that the Sheriff's Department is providing us, with more Sergeants and more Officers, the difference would actually be \$1.4 million but we didn't talk about that. As far as public input, as Mayor I get concerned about that too and I'm as concerned as Bill Flynn is when people say that we haven't heard enough about this. It's always a challenge in a town of 16,000 to get people engaged and to get your neighbors engaged. You may notice that a lot of the same people show up to our meetings and I wish the other 15,000 would be just as engaged as you people are but we've done our best. We've had 5 public meetings, we've had articles in The Oregonian, articles in The Gresham Outlook, we've had television broadcasts on MetroEast Community Media on this subject where Councilor Wilson and I answered questions that were presented to us by Rob Canfield. It's been in the Troutdale Champion. Yes, we've all walked the neighborhoods and probably could summarize our results differently. As far as a public vote goes, the citizens put a level of trust in this City Council. I've been on the Council for 18 years, Councilor Ripma has been on a long time, we know we have responsibility for making decisions for all the citizens that voted for us. We know that and it's been drilled into our heads, mine for 18 years. The City Council in itself has a responsibility for fiscal solvency

and budget accountability and we take that very seriously. I think the citizens of Troutdale trust us to handle the City Budget accordingly and properly and be good stewards of the City Budget. I think they trust us to put the Sheriff's contract in perspective with all the rest of the stuff that we want to do in the City. There's a lot more going on in Troutdale than just this Sheriff's contract. We have the City Hall issue, the Urban Renewal area, the fire contract, and the list goes on and on. This City Council takes the responsibility of putting all of that in perspective and not just one thing at a time. I personally put this contract in perspective with all the rest of the City business that we as a Council have to deal with. I sincerely believe with all my heart as your Mayor that this is a win for the City. I sincerely believe this is a win for the Sheriff's Department. I sincerely believe this is a win for the Police Officers. And if I were to rate the 3 wins, that's the 1 I'd put at the top of the list. I had a Police Officer come up to me when I was at the health club and he said my wife is concerned about my safety sometimes because I'm out there alone and I don't have a Sergeant looking over my shoulder and as one of your Police Officers there are some times when I'm put into situations that are dangerous and my wife is concerned about that. I'm a budget guy and could talk about that all night long, but when it comes to Police Officer safety that's the one that really rings home to me. I think the City Council is responsible for those kinds of decisions. That's our job to look out for our city employees. It's our job to fund them also. We could have looked at another option in more detail but we did look at the option of funding our own Police Department. That was the other option. Another option was to look at a police levy like the City of Gresham did but then you always have to go to the decision, are you going to ask your citizens to pay more in property taxes to fund the Police Department or do you want the same thing free. By the way the second option where you get it free, the City also says \$1 million. Which one would you choose? Some of this argument is really straight forward, common sense, very logical, and I think most of us are pretty logical. I'm very supportive of what we have in front of us.

MOTION: Councilor Wilson moved to approve a resolution approving an Intergovernmental Agreement with Multnomah County for Law Enforcement Services provided through the Multnomah County Sheriff's Office. Seconded by Councilor Anderson.

Councilor Ripma asked could we have a vote on putting it to an advisory vote?

MOTION: Councilor Ripma stated I'm moving to table this until after the results are in from an advisory vote of the people. Let's at least vote on it.

Mayor Daoust stated we had a motion and a second on the floor before you said that. Could you please call the roll?

Councilor Ripma stated point of order. Don't you want to at least vote on it, you can vote it down. Could you indulge me with a vote on whether to put this to the people?

Ed Trompke replied the motion to table requires a second and has to be voted on. If it carries then the main motion can't be voted on tonight. The motion to table is in order but it needs a second. Then the vote is on the motion to table.

Councilor Allen seconded the motion to table.

VOTE ON THE MOTION TO TABLE:

Councilor White – Yes; Councilor Allen – Yes; Councilor Wilson - No; Councilor Ripma – Yes; Councilor Anderson - No; Councilor Morgan - No; and Mayor Daoust - No.

Motion Failed 3 – 4.

Ed Trompke stated then we move directly to the vote on the main motion.

VOTE ON THE MAIN MOTION:

Councilor White – No; Councilor Allen – No; Councilor Wilson - Yes; Councilor Ripma – No; Councilor Anderson - Yes; Councilor Morgan - Yes; and Mayor Daoust - Yes.

Motion Passed 4 – 3.

Mayor Daoust called for a 5 minute break at 9:49pm and reconvened the meeting at 10:04pm.

6. RESOLUTION: A resolution authorizing a real property lease of the Troutdale Community Police Facility to Multnomah County.

Erich Mueller, Finance Director, stated this is the second part of The IGA with the Multnomah County Sheriff's Office. Part of the discussions from the work group in the very beginning were the desire for the Sheriff's Office to refocus their patrol unit out here into East County where a larger portion of their service district is. The Troutdale Police Facility that the citizens have provided is a very desirable facility from that standpoint to be able to deliver those services. As part of the negotiation of the IGA the Police Facility lease was folded in. The terms of the IGA and the lease would run concurrently, starting and ending at the same time. The lease is the second negotiations between the City and the Multnomah County Facilities and Property Management Division. The lease is between the City and the County Facilities and Property Management Division and they've assigned that space to the Sheriff's Office for the use of the Patrol Operation. All that was addressed at the January and February discussions. The lease is included in the packet as Exhibit A. Exhibit B is the slightly updated summary of the lease terms that we went over in the previous meeting. The City would continue to have the Community Room and the Legal Department/City Attorney Office Spaces. The last 2 pages of the lease itself show the floor plans for the two floors. The entire upper floor is leased, the areas on the first floor that aren't shaded the City would retain. I mentioned the 2 contracts are mutually dependent so it's necessary for us to approve this item tonight as well as it goes hand in hand with the IGA that the Council just deliberated on.

Councilor Wilson stated I'd like to hear how you were able to increase the amount of the lease in the last few weeks.

Erich Mueller stated it is about \$216,000. Going through the arm wrestling back and forth with the Facilities folks, because we're leasing to a tax exempt entity there's a whole calculation that we go through to start out with a market rate and adjust for tax considerations, it's a modified full service lease. We have to back out the property tax pieces. We have the utility reimbursement piece built in as well. It settles out at \$15.50 per square foot.

Craig Ward stated we have 16 Officers that our contract provides for so what the County did was assumed in the lease negotiations that our Officers would still continue to use the space in the building for which the voters of Troutdale approved the bond measure. So the additional negotiations on the space really had to do with the added number of Patrol Officers that would be located in addition to our officers. We're not asking the Sheriff to pay for the rent, if you will, for the Officers that we are paying them for. That did affect the net lease rate. We also had conversations about things like the furniture which we paid good money for. Part of the Facilities staff's reaction to that was they have lots of furniture stored so if we're going to charge them \$5 per square foot for the furniture then they'll just pass on that and bring in their old furniture. From a landlords standpoint we don't have a very good argument to that. We were hoping to generate some more revenue by leasing the furniture but in affect it doesn't do us any good to take them up on that and move our furniture out and store it somewhere for several years. That opportunity to bring in some additional revenue went by the wayside.

Councilor Allen asked will they be moving in earlier than the start time?

Erich Mueller replied the lease provides for early access for preparation. The lease doesn't provide for them to start full blown patrol operation prior to July 1st. We will be working with their IT Department who will have to come in and figure out what they're going to bring in for their network, communications, and planning. They're going to house different functions and that type of early access.

Councilor White asked what is the price per square foot?

Erich Mueller replied \$15.50 per square foot is what was negotiated.

MOTION: Councilor Anderson moved adoption of a resolution authorizing a real property lease of the Troutdale Community Police Facility to Multnomah County. Seconded by Councilor Allen.

VOTE: Councilor White – Yes; Councilor Allen – Yes; Councilor Wilson - Yes; Councilor Ripma – Yes; Councilor Anderson - Yes; Councilor Morgan - Yes; and Mayor Daoust - Yes.

Motion Passed 7 – 0.

7. STAFF COMMUNICATIONS

Craig Ward stated on April 7th we've scheduled a work session on the Waste Management Franchise. Would you like to start that work session at 6:30pm or 7:00pm?

The Council wanted to start the meeting at 6:30pm.

8. COUNCIL COMMUNICATIONS

Councilor Allen stated since the dissolution of the Troutdale Police Department did pass, I want to thank our negotiating team for negotiating the best deal that I think we could have gotten.

Councilor Anderson stated I want to thank you too.

Councilor Wilson stated our annual budget meetings are coming up rapidly. We have new people on the Budget Committee and we have people on the Budget Committee that might need refresher courses on how the budget is done and what the responsibilities are. Again I'd like to bring up having the League of Oregon Cities do a training with our Budget Committee prior to the budget process.

Craig Ward replied I will reach out to them tomorrow and ask if they can schedule a budget work shop.

Councilor Anderson stated I'm happy to report that you'll have more food to eat at your 6:30pm work session on April 7th as I will be unable to attend. I want to bring up something that's been talked about loosely and that's our Charter. Specifically I'd like to ask Mayor Daoust to consider an appointment of a Charter Review Subcommittee because our Charter was changed partly because of some housekeeping issues but mainly for 1 person. I think our Charter hamstrings our ability to do our job better. I would like at least someone to review it. It came into play tonight by the advisory vote, what level of decision is too much for the City Council and should be brought to a public vote. Let's discuss it and put it on the ballot in November. I'd ask you kindly to look into this or discuss it at a future meeting.

Mayor Daoust stated I know we have changed our Charter in the past for various reasons so I would be open to that.

Councilor Morgan stated I would second what Councilor Wilson said about the budget process. I think it's \$4,000 to \$5,000 for a seminar and it would be awesome. I think the Charter review would be good too. Out of tonight I think we've seen a lot of concern about communication and it's something that Mayor Daoust and I have mention before about how we reach out for Urban Renewal. We have fire coming up and some other things and our long term strategy for community with the public has got to be addressed. If we don't do that then maybe a committee can do that or give staff direction. Having a better presence on social media, revamping the website, and maybe put some stuff with the Champion online, etc.

Mayor Daoust stated I agree whole heartedly. I have one subject tonight, the City of Troutdale is a 2014 Tree City USA. The residents ought to be proud that we live in a community that makes planting and caring of trees a priority.

9. ADJOURNMENT

MOTION: Councilor Anderson moved to adjourn. Seconded by Councilor Wilson. Motion passed unanimously.

Meeting adjourned at 10:21pm.

Doug Daoust, Mayor

Approved: May 12, 2015

ATTEST:

Sarah Skroch, Deputy City Recorder