



# CITY OF TROUTDALE

"Gateway to the Columbia River Gorge"

## AGENDA

### CITY COUNCIL – REGULAR MEETING

Troutdale City Hall - Council Chambers  
219 E. Historic Columbia River Hwy. (Lower Level, Rear Entrance)  
Troutdale, OR 97060-2078

**Tuesday, August 25, 2015 – 7:00PM**

Mayor

Doug Daoust

City Council

David Ripma  
Eric Anderson  
Larry Morgan  
Glenn White  
Rich Allen  
John Wilson

City Manager

Craig Ward

1. **PLEDGE OF ALLEGIANCE, ROLL CALL, AGENDA UPDATE.**
2. **CONSENT AGENDA:**
  - 2.1 **ACCEPT MINUTES:** June 23, 2015 Regular Meeting, June 23, 2015 Work Session and July 14, 2015 Regular Meeting.
  - 2.2 **RESOLUTIONS:** Three resolutions pertaining to easements along Graham Road:
    - A. A resolution accepting a perpetual, nonexclusive utility easement along NW Graham Road from the Port of Portland
    - B. A resolution accepting a perpetual, nonexclusive utility easement along NW Graham Road from MYR Real Estate Holdings, LLC
    - C. A resolution accepting a perpetual, nonexclusive utility easement along NW Graham Road from Couch Street LLC
  - 2.3 **RESOLUTION:** A resolution approving an Intergovernmental Agreement with Multnomah County for the Community Development Block Grant Program and the HOME Investment Partnership Program for program years 2016-2018.
  - 2.4 **RESOLUTION:** A resolution correcting a clerical error in the FY 2015-2016 Budget Appropriation Record.
  - 2.5 **RESOLUTION:** A resolution confirming text of a question submitted to the voters for the Election of November 3, 2015.
3. **PUBLIC COMMENT:** Public comment is limited to comments on non-agenda items. *Remarks shall be limited to 5 minutes for each speaker unless a different time is allowed by the Mayor. The Mayor and Council should avoid immediate and protracted response to citizen comments.*
4. **PRESENTATION:** Recognition of the Citizen of the Year – Norm Thomas, Youth Citizen of the Year – Soltsi Hernandez Contreras, and the Sam Cox Humanitarian of the Year – Jennifer Hoffman. Mayor Daoust

5. **RESOLUTION:** A resolution authorizing approval of a Declaration of Cooperation for Columbia Levee Repair and Accreditation. Craig Ward, City Manager

6. **DISCUSSION:** A scope discussion with Mike Gleason on Council work planning. Mayor Daoust

7. **RESOLUTION:** A resolution accepting the recommendations of the Parks Advisory Committee and establishing, naming and funding of Visionary Park. Erich Mueller, Finance Director

8. **STAFF COMMUNICATIONS**

9. **COUNCIL COMMUNICATIONS**

10. **ADJOURNMENT**

*Approved by:*  
**Doug Daoust, Mayor**

City Council Regular Meetings will be replayed on Comcast Cable Channel 30 and Frontier Communications Channel 38 on the weekend following the meeting - Saturday at 2:30pm and Sunday at 9:00pm.

Further information and copies of agenda packets are available at: Troutdale City Hall, 219 E. Historic Columbia River Hwy. Monday through Friday, 8:00 a.m. - 5:00 p.m.; on our Web Page [www.troutdaleoregon.gov](http://www.troutdaleoregon.gov) or call Debbie Stickney, City Recorder at 503-674-7237.

The meeting location is wheelchair accessible. A request for an interpreter for the hearing impaired or for other accommodations for persons with disabilities should be made at least 48 hours before the meeting to: Debbie Stickney, City Recorder 503-674-7237.

**MINUTES**  
**Troutdale City Council – Regular Meeting**  
**Troutdale City Hall – Council Chambers**  
**219 E. Historic Columbia River Hwy.**  
**Troutdale, OR 97060**

**Tuesday, August 25, 2015**

**1. PLEDGE OF ALLEGIANCE, ROLL CALL, AGENDA UPDATE.**

Mayor Daoust called the meeting to order at 7:01pm.

**PRESENT:** Mayor Daoust, Councilor Ripma, Councilor Anderson (via phone), Councilor White, Councilor Allen, and Councilor Wilson.

**ABSENT:** Councilor Morgan (excused).

**STAFF:** Craig Ward, City Manager; Shelby Rihala, City Attorney; Erich Mueller, Finance Director; and Sarah Skroch, Deputy City Recorder.

**GUESTS:** See Attached List.

Mayor Daoust asked are there any addenda updates?

Craig Ward replied there are no amendments to the published agenda.

**2. CONSENT AGENDA:**

**2.1 ACCEPT MINUTES:** June 23, 2015 Regular Meeting, June 23, 2015 Work Session, and July 14, 2015 Regular Meeting.

**2.2 RESOLUTIONS:** Three resolutions pertaining to easements along Graham Road:

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**2.3 RESOLUTION:** A resolution approving an Intergovernmental Agreement with Multnomah County for the Community Development Block Grant Program and the HOME Investment Partnership Program for program years 2016-2018.

**2.4 RESOLUTION:** A resolution correcting a clerical error in the FY 2015-2016 Budget Appropriation Record.

**2.5 RESOLUTION:** A resolution confirming text of a question submitted to the voters for the Election of November 3, 2015.



**MOTION:** Councilor Wilson moved to approve the consent agenda. Seconded by Mayor Daoust. The motion passed unanimously.

**3. PUBLIC COMMENT:** Public comment is limited to comments on non-agenda items.

There was no public comment.

**4. PRESENTATION:** Recognition of the Citizen of the Year – Norm Thomas, Youth Citizen of the Year – Soltsi Hernandez Contreras, and the Sam Cox Humanitarian of the Year – Jennifer Hoffman.

Mayor Daoust stated each year there is a presentation made by the Chamber of Commerce and the City for the recognition of Citizen of the Year, who is here tonight. We also recognized a Youth Citizen of the Year and she is also here tonight. Then the Lion's Club gives a 3<sup>rd</sup> award, the Sam Cox Humanitarian of the Year, and Jennifer Hoffman is not here this evening.

Mayor Daoust recognized each of the 3 award recipients and presented them with a framed award. A copy of what Mayor Daoust read about each recipient is attached to the minutes as Exhibit A.

**5. RESOLUTION:** A resolution authorizing approval of a Declaration of Cooperation for Columbia Levee Repair and Accreditation.

Craig Ward, City Manager, stated I've asked for some people to come present this fairly complicated issue. Here tonight is Steve Greenwood who is the Deputy Director of the National Policy Consensus Center and one of his assignments is to deal with levee recertification, Levee Ready Columbia. Also with us is John Tydlaska who is the Economic Development Director for Multnomah County. He's been critical in having the County step up and support Troutdale and Fairview in the financial impact of the Levee Ready Columbia studies that will need to be done. There are also people here from the Sandy Drainage Improvement Company. Sara Morrissey with the Multnomah County Drainage District (MCDD) is here and she is the Program Manager for Levee Ready Columbia. There are others here as well if needed to speak or answer questions as we go along.

Steve Greenwood stated this is a project about protecting the lives and safety of citizens and also about protecting opportunities for economic development. It's about making sure that the levees can withstand severe flooding and it's about getting Federal approval in accreditation for the levee system.

Steve Greenwood presented the Council with a PowerPoint presentation. A copy is attached to the minutes as Exhibit B.

Steve Greenwood stated there are 5 different drainage districts involved. The districts are special districts of the State of Oregon. They are a government entity with limited authority. They were established in 1917 by local land owners primarily for drainage. There were small levees built at that time and there are about 27 miles of levees and flood walls, including cross levees, along the lower Columbia Slough. In Troutdale there

is the Sandy Drainage Improvement Company. You've got almost 1,300 acres behind the levee and over \$400,000,000 in property real market value (RMV) so there is an awful lot at stake. In the Troutdale Reynolds Industrial Park (TRIP) there are 9 new lots being prepared for sale. Without accreditation by the Federal Government, that land behind the levee becomes a high flood area and it ends up having a lot of requirements for insurance and restrictions for development. We've been told by those in the private sector who market properties behind the levee that none of us want to see disaccreditation of that levee system. The levees are engineered systems, not just a bunch of ground heaped up in a pile. When we go through the accreditation process there's a fairly sophisticated engineering analysis that says whether or not that levee system is going to be protective of a 1 in 100 year flood or higher or lower. You might ask if this is really just an administrative matter or is there a significant risk here? The fact is that we've had more than 4 events over the last 100 years, including 2 that have been judged a 1 in 500 year event. The most famous was the 1948 Vanport Flood and we don't want to see anything like that again. There have been improvements made to the levee system since that 1948 flood but we've seen what can happen under the worst circumstances. More recently in 1996 we had the high water events in both the Willamette and Columbia. More than 10 years ago we had Hurricane Katrina and the flooding in New Orleans. The Federal Emergency Management Agency (FEMA) and the US Army Corps of Engineers took a lot of heat for the breach of the levee system and were basically told that they needed to have better standards and do a better job of enforcing those standards to which they have responded. On the FEMA side they are the ones that do the accreditation of the levees and determine whether or not a levee system is protective of at least a 1 in 100 year level flood. They map the areas behind those levees and if an area is accredited then it's almost as if that river or water body isn't there on the other side. If it's not accredited then it's as if the levee itself doesn't exist and it becomes a high flood risk area. The US Army Corps of Engineers also has a role to play and they have their own regulatory program which is called the Rehabilitation and Inspection Program. That is essentially an insurance program because if you meet the Corps of Engineers standards and if there is a flood with damage to the levee system, they will repair it. Those repair bills when they do happen can be very high. It's an insurance program that you don't want to lose. In 2011 the Corps of Engineers did an inspection on the levee systems in the area and essentially said for Pen 1 and Pen 2 that as of 2013 our engineering certification of those levees no longer applies and you are at a risk of being disaccredited unless you can provide demonstrated documentation that in fact it will meet that 1 in 100 year flood protection standard. The Governor designated this as an Oregon Solutions process and that's where I come in, I'm the Project Manager for any solutions for this project. We convened more than 20 partners, Portland Mayor Charlie Hales and Multnomah County Commissioner Jules Bailey have served as the co-conveners. What we have accomplished in this first phase is an engineering assessment for those 2 districts. This is something going on not just in the Portland area but essentially all over the state. There are a lot of folks that are caught by surprise and wondering how they are going to deal with this. In this area, all of the parties have said that none of us, neither the cities who are the responsible parties in terms of requesting accreditation from FEMA, nor the drainage districts have by themselves the ability to do that kind of assessment and make the kind of improvements that we expect may be needed. The only way to do that is through collaboration. We've done the first phase of work and done the engineering analysis for Pen 1 and Pen 2. One of the results is that all 3 of the other districts (Sauvie



Island, Multnomah County Drainage District, and the Sandy Drainage Improvement Company) that are facing the same kinds of impacts all requested to join this collaboration because I think they felt it would be a benefit to all of them. What we've done is invite the jurisdictions that are involved in all of those districts to be part of this process. There is a draft Declaration of Cooperation that's been signed by most of the other parties. We are here inviting you to be a participant at the table in this Levee Ready Columbia effort and Oregon Solutions process. You might be asking what's the cost or what do you want from us? All of the parties are benefitting by all the parties participating. In some cases the participation is financially and through attendance at the meetings. John Tydlaska has been a major player in helping the group come to reach some agreements about how we want to address and how we want to pay for this next phase.

John Tydlaska, Multnomah County, stated the levees are an issue and the issue before you tonight is the Declaration of Cooperation which is essentially saying we want to be at the table and keep participating. I'm here to talk about the next step which is money. Part of this work was a form of the Finance Subcommittee to try to figure out how to start allocating financial responsibility. For the work in MCDD and Sandy the total engineering cost is in the ballpark of \$3.6 million. What we worked out at the staff level is a way to try to allocate that responsibility among the parties. We determined the length of the levees in each area and then within each district how much of protected acreage belongs to Troutdale and divided it up that way. That's in concept how we worked through it. The next step is going to be bringing to the jurisdictions the proposal for what does the dollar amount look like for this cost share. The County set aside \$500,000 in contingency so we have a chunk of money to spend in this fiscal year to fund the levee project once we get a further sense of what it will look like. Last Thursday the Board of Commissioners appropriated that money out of contingency into the Department of Community Services which is where they'll house the staff for it as well as foot a portion of the bill. The way the financing is broken out, the County has the ability with that money to help with a portion of Troutdale's amount and Fairview's as well.

Craig Ward stated the Declaration of Cooperation is really just putting our toe in the water. We have to do the homework on the status of the levees in order to determine what fixes need to be made in order to recertify the levee. Multnomah County has agreed to be the sponsor of a loan from the State in order to have a pool of money to do that engineering analysis and the MCDD will do most of the work as I understand it. That's all down the road. All that they're asking from us right now is to say that we want to sit at the table. They approached me probably 3 or 4 months ago saying they had a process for Pen 1 and Pen 2 and now they're going to do it for the remaining levee areas. My first reaction from the meeting probably was not very positive. As I continued to attend meetings and became more and more familiar with it, I understand the approach that they're using and I am recommending that we take this action. It will be followed by an Intergovernmental Agreement (IGA) that will obligate us to a portion of the financing necessary to repay the loan. I very much considered not bringing this forward because almost everyone has signed it already except Troutdale and Fairview and that's because we were pretty late to the table. In probably 2 months we'll be bringing an IGA before you to commit us to a share of the loan to pay for the engineering. After the engineering is done then we have whatever fixes are needed to the levee and the IGA will not bind us to that stage of the process either, but they'll be back asking. If one can take credit for whining being

successful then I was successful in expressing to the County the difficulty that we have in coughing up money that was not yet appropriated this year or a share of the loan and the subsequent expenses down the road. The loan would be for 7 years.

John Tydlaska replied yes, the County approved the loan a week ago last Friday. We will take out the loan and be the administrator of that so the State doesn't have to make 10 small loans. The loan starts repayment in December 2017. It's a 7 year term with an interest rate around 1% or less. Realistically it's the term of the loan that's driving the cost for the City which would be between \$16,000 and \$17,000 per year starting in fiscal year 2018.

Craig Ward stated consequently John went back and the Multnomah County Commissioners, were very generous, as were the Port of Portland, in contributing money that will reduce the amount that we will be obligated for in this initial stage which means that this fiscal year we won't have any financial obligation and down the road it'll be half of what it would otherwise be calculated to be. The numbers are not huge but then the question is what will the fixes cost and until we do the engineering, we don't know the answer. I've already stated in the staff report that there's reason to be confident that because the Sandy Drainage Improvement Levee was the last built and may be the best of the levees in the system. That does not mean that it won't cost anything. I do believe that this same general formula will be applied when we get to that stage as well. I'm hoping that Multnomah County again steps up and covers half of our share but they're not committed to that either so we can't depend upon that. I think it's really incumbent on us to be grateful for the work that Multnomah County and all of these parties have done. I recommend that the Council approve this Declaration of Cooperation and look forward to me bringing the IGA back to you for subsequent consideration.

Mayor Daoust stated I appreciate Oregon Solutions and Multnomah County coming forward and talking about this. We've been talking about it in the background for awhile so we knew it was coming. I guess this Declaration of Cooperation is just the first step and it's non-binding and we should probably sign it along with everybody else that has.

Councilor White asked are the levees going to be looked at for routine maintenance or is there some catalyst that's caused these levees to be looked at?

John Tydlaska replied the certification of the levees expires in 2017. We've gotten indications from FEMA that they're most likely going to re-map the whole thing all at once. Given the amount of lead time that it takes to do this, the engineering work will take us through December 2016. So by 2017 we'll start looking at alternatives and what's needed to fix it. The driver is purely a functional certification that is expiring. It probably hasn't come up before because post Katrina and Sandy both FEMA and the US Army Corps of Engineers have bumped up their standards a lot pretty much nationwide.

Steve Greenwood stated I wanted to add to that. Once the certification is no longer operable that does not immediately put you into deaccreditation but it does leave everybody at some risk. You're sort of hanging out there and at any time FEMA could call and ask for the documentation that we have a certified levee system and if we're not able to produce that then we would run the risk, as they did in Kent Washington, of losing



our accreditation. Part of the effort that we've been doing is proactive because the clock hasn't started, FEMA hasn't said you've got this amount of time to fix the levee. We don't want them to start the clock. Frankly the more proactive these levee systems are here in the Portland area, the less likely it is for FEMA to start that clock. As long as we're moving toward actual solution then the risk that they will start the clock is a lot less.

Councilor Allen stated I appreciate the participation. You mentioned considering the amount of acreage being protected and I wondered if you might consider the length of the levee within the jurisdiction and the acreage of developable land. Since you don't really care if marsh floods.

Sara Morrissey, Program Manager for the levee project, replied we did look at total acreage behind the levee system. We looked at RMV for property value and we also looked at mileage. The split with the jurisdictions and districts when we talk about financing is that the jurisdictions hold the flood insurance rate maps. They're the ones that have the maps and do the land use and they have all the flood regulations for development in flood plains. The drainage districts are the ones that operate and maintain the levee systems so they legally mandated to participate in the Corps program but not in FEMA's accreditation program. From the finance committee, they thought it was equal if we split that responsibility 50/50. So the jurisdictions have 50% and the drainage district has 50%. Within that split, the drainage districts were looked at as having physical responsibility based on levee mile. The jurisdictions started with RMV and for the calculation that we had at the time, the City of Troutdale was \$404,000,000 because of the TRIP development. That was going to be 94% of the cost for the City so we looked at acreage because there was a lot of discussion that RMV fluctuated and acreage was a better judge of how much area was developable behind the levee system. We didn't get into the type of land, it was just a decision that the committee made.

Councilor Ripma stated I understand these drainage districts and levee districts have been around for close to 100 years and they were self-funding and they were paid for by the benefitting property owners in the districts. Out of the blue you are coming to the City saying we have to be involved in funding a recertification. Why can't the district, which after all is what's keeping the land dry and the property owners directly benefit from it, why aren't they able to raise the money from the property owners?

John Tydlaska replied there are 2 parts to that. First, the property owners are paying half, by dividing it up between the districts and the jurisdictions. The districts pass that along as assessments to the property owner.

Councilor Ripma stated they've been paying for it all up until now.

John Tydlaska replied drainage districts do is maintain levees to meet the Army Corps standards and property owners have been paying for that. Now what we're facing is a change in standards that has nothing to do with the Army Corps, this is a change in standards by FEMA. The drainage districts were never created to deal with FEMA. So the question is, who bares the responsibility. The property owners are benefitted by it, you also have the jurisdictions who at the end of the day, if FEMA were to remap and there was a need for a huge fix, the drainage districts don't have any obligation to make



that fix. In fact the legal responsibility for submitting the flood insurance rate maps and maintaining an accredited levee system falls on Troutdale and Fairview. There's no one who squarely "holds the bag". In trying to figure out how to cut it up we decided on half for the property owners and half for the jurisdictions which had the closest thing to legal responsibility for it if things go south.

Councilor Ripma stated the districts were created to build these levees and maintain them. Did they never have to be certified that they'd keep the water out? Just because FEMA took over for the Army Corps of Engineers isn't a reason to saddle the City with half the cost. It's not clear to me why. This is coming out of the blue. We have had no background on this. By signing this non-committing cooperation agreement, you've already said you'll be coming back to us with 1 that does commit us and the loan is mentioned in this non-committing agreement. Troutdale's portion is \$112,000 that needs to be paid back over 7 years. That's all new money straight out of our budget that we never had to pay before. I feel we haven't had an adequate explanation. For instance how much are the other jurisdictions and property owners paying throughout this whole project? The only thing identified in Phase 1 were Pen 1 and Pen 2 in Portland that needed fixing. How much of that are we committing to? If we're not, how come we need to sign an agreement that commits us to cooperate with Portland essentially to fix those?

John Tydlaska replied if you want to see how much everyone would be responsible for under the concept, I can pass that around (a copy can be found in the meeting packet).

Councilor Ripma stated I think it should be in our packet, it's information we should have. By cooperating with all these 18 other jurisdictions, are we committing to share in the repair of Pen 1 and Pen 2?

John Tydlaska replied no that is something I want to clarify. The underlying principal behind how we came up to the allocations is the notion that nobody pays for what's not theirs. You're not paying a dime for Pen 1 or Pen 2. Those were done without your money and any ongoing work won't be paid for by you.

Councilor Ripma asked who's paying for it?

John Tydlaska replied the City of Portland, Port of Portland, Metro and the Districts.

Councilor Ripma asked if a similar repair needed to be made in our district, would we then end up sharing just like Portland, Multnomah County, and so on?

John Tydlaska replied what was done in Pen 1 and Pen 2 is what's being done in MCDD and Sandy. It's just those 2 went first because their certifications expired. There is no repair work being done. If there is a repair that's needed in Sandy, then Portland isn't going to pay for that. If there's a repair that's needed in Pen 2 then you're not paying for that.

Councilor Ripma asked who would pay, the district?

Sara Morrissey replied we're just talking about the engineering investigations before we go down the repair road. We haven't identified the structural condition of the levees. That's what this cost is for. The repair, we can't answer that right now because we're looking for federal funding for this. We're not just sitting back and waiting for everything to happen. We are actively searching for other ways to fund projects like this. Because we've been so proactive, the State of Oregon has come up with funding through the Regional Solutions Office and given \$300,000 to this project and have created a levee program within their Infrastructure Finance Authority program for small grants of \$50,000 per district which was money that was never available before a month ago. We just don't know what the severity of the repairs are because we don't know the condition of the levee system. The agreement that you're signing and the IGA and the way that the money is distributed is for the levee engineering investigation, that's it.

John Tydlaska stated we have seen an increase in funding that's available. Right now we're looking at taking 20% off the total cost by the fact that other regional partners are coming in. As we hear from around the State and around the nation, we're one of the better systems in the sense that we're working together. I like our odds a lot more at getting outside funding if we are coordinated as opposed to if we are going on our own and not working together. If there is a big number than it'll fall 100% on your shoulders.

Mayor Daoust replied it always works better if you have a group going in and applying together. The way I understand it, on the right side of this table that you handed out, Troutdale's commitment for the engineering is \$224,000 and our cost for this year is \$13,000. But the County and Port of Portland are covering half of that cost. Is this true?

John Tydlaska replied this is just showing the allocation. The actual funding will have to be determined through the IGA. That's what the County Board said last Thursday, that they would partner with the Cities to provide up to half of the funding. I suspect there will be further conversations about that but there is adequate funding to do that.

Mayor Daoust stated maybe it's a little premature to talk money at this point. All we're talking about is the Declaration of Cooperation but we know that the money question is coming.

Councilor Ripma stated if you look at the right column there, Troutdale is \$224,000, Fairview is \$42,000, Multnomah County is \$20,000, Fairview is \$81,000, I'm not sure why Fairview is in there twice.

Sara Morrissey replied Fairview is in 2 Districts.

Councilor Ripma stated if we are not scared about this, we should be. This is the thin end of the wedge. This cooperation agreement is fine except it'll be followed by real numbers. I don't see why we can't have both things brought to us at the same time with a full analysis by our staff. All of a sudden after 100 years of the levees taking care of themselves, a recertification effort is being spread out in a way that makes the City responsible for half for just a study. It could be that by us agreeing to this cooperation we'd be responsible for half of the cost for any deficiencies identified. At least it's a worry and we don't have an answer to that.



Craig Ward replied that is very similar to my initial reaction. I'm not sure I solved the problem although with a little bit of whining I managed to cut down our obligation substantially.

Councilor Ripma asked is the County paying half or are they just loaning us half?

John Tydlaska replied paying half. In the top portion of the table that's the portion that everyone would be responsible for repaying in 7 years. To the extent that the County takes on half of your obligation then you don't pay that amount. We're not paying you any money because the loan is being used to fund the work. The money isn't going to the jurisdictions. Below that are additional expenses that are outside the loan that are incurred.

Sara Morrissey stated this is a big change. This isn't the way that it was been done, since Hurricane Katrina and Hurricane Sandy, standards have changed. We've seen this at many different levels across Oregon, Washington, and California. The way people handle this varies. For example in King County, Washington they have a County District that they deal with the Corps program and the cities themselves manage accreditation. The City of Milton-Freewater in Oregon didn't participate in the Corps program, they were remapped completely in the special flood hazard area because they were not accredited. The City had to take out a bond by themselves to do the work and then get accredited. They had to take on that responsibility because they hadn't participated in the Corps program with the drainage districts. In Sacramento they formed joint power authorities which are different than drainage districts and they deal with accreditations. It is a new standard and it's a big education piece. We're here to help you guys understand the complexity behind this. It's very different than what it was because this is a whole new process.

Mayor Daoust stated I can understand Councilor Ripma's trepidation about unknown bills in the future. The way I look at this is we should probably be a part of the bigger group because the consequences of not being a part of it are much worse than going in with everybody. We'll have to deal with the IGA in a couple of months when we get it and our fears will be at a heightened point at that time. I don't think they need to be at a heightened point at this time. The Declaration of Cooperation is all you're looking for tonight. It's my opinion that we need to be part of the larger group. There's no way we can take ourselves out of this process and pretend like we can handle things on our own. The consequences of that decision would be much worse.

Councilor White stated we have a liaison from the Sandy Drainage Improvement Company, Tanney Staffenson. I spoke with him about this and he helped shed some light on it. It might help to hear from Tanney.

Tanney Staffenson, Sandy Drainage Improvement Company, stated I sit on the Board as the representative for this City. I'm not the 1<sup>st</sup> person to advocate for spending money but this is an interesting process and it's driven by FEMA. The question to ask yourself is what happens if the levee fails? What happens if the levee isn't accredited? You have an awful lot of property down there and an awful lot of people that'll be affected if this

accreditation process doesn't go through. It is something new for us to be involved with as a City. You have to look at the fact that we're heading into uncharted waters here. This is something we haven't had to go through before but we're having to go through it now and there's a cost. There's a cost to have property next to a river and there are benefits too. We've got Multnomah County assisting in the City of Troutdale's portion. We have the Port of Portland assisting. Of this 7 year loan, half of that is interest free. I know you still have to pay it back but you don't have to pay interest on half of the loan period. We have gone and gotten State money, staff has gotten Federal money, Metro is involved, Port of Portland, City of Portland, and I can tell you that the Drainage Company's staff is shaking every tree possible and is still shaking those trees to fund this externally. The only way to get grant money is by pooling everyone together. It doesn't work going at it individually.

Councilor Allen stated when I'm looking at this it's obvious to me that yes it's a big problem and yes we have some interest in these areas. I wish the Feds would help out a little bit more than they are. I very much appreciate the cooperation amongst a number of jurisdictions so we aren't going through this alone.

Councilor White stated my only concern going forward is that Troutdale may not need any repairs. The only other thing that could justify spending this kind of cost is if they're going to increase the height of the levee. Has there been a new map that is forcing a new height requirement for the levees? Have they increased the base flood elevation?

Sara Morrissey replied right now they're using the existing model for the Columbia River and at that time that had not increased. The hydrology has not increased for the Columbia.

Taney Staffenson stated I know you are aware that there's a map revision for the area that I believe goes into effect, the comment period closes the end of September.

Craig Ward replied I'm not aware of that. What map revision comment period closes?

Sara Morrissey replied it's to the south of the District.

Taney Staffenson stated there's a map revision presently on the books that closes at the end of September from FEMA.

Craig Ward asked this isn't for Edgefield, is it?

Taney Staffenson replied no. This is primarily for Arata Creek.

Craig Ward replied that's the Edgefield property.

Taney Staffenson stated I'd ask that before that comment period comes to a close that the Drainage District professionals have an opportunity to weigh in on that map.

Councilor Wilson stated the recertification has been known, it's coming up in 2017. What has the District been doing to prepare for that financially to redo a certification on it's own?



Taney Staffenson replied the District has been increasing assessments to land owners and attempting to procure funds from other sources.

Councilor Wilson asked why aren't they self-sufficient in financing this themselves?

Taney Staffenson replied if we quadruple what we're charging everyone, you still wouldn't come close to funding it.

Sara Morrissey replied in 2012 the Army Corps put out a circular saying their certification now expires every 10 years which isn't what it used to be. While the Drainage Districts have been preparing and the certification standards were in process, they are much different now. So now there is an expiration for the Corps certification which wasn't the case before 2012. Also, the certification work that is being required for these Districts is much more severe than it used to be. What we had to do in Pen 1 and Pen 2 for their certification work was to do a technical investigation, bore into the levee 3 places every 1,000 feet. That gets expensive really quickly. The Drainage District has been maintaining and operating a levee to Corps standards which will be very helpful when we do the engineering investigation.

Councilor Wilson stated since 2012 there's been plenty of time to get ready for 2017.

Sara Morrissey replied part of it has been the Drainage Improvement Company and the other Drainage Districts have recognized this change and that's why the Oregon Solutions Program started in 2012 with Pen 1 and Pen 2. The Drainage Districts are not legally tied to FEMA's national flood insurance program. The Drainage Districts are not the map holders for the land. They're not tied to accreditation. That's why this project started in 2012.

Councilor Wilson asked but they were tied to the Army Corps accreditation?

Sara Morrissey replied yes.

Councilor Wilson asked why did that shift?

Sara Morrissey replied because the way that FEMA accredits has changed. The Drainage Districts have to meet Corps standards but they're not the same standards as FEMA.

Councilor Wilson asked I understand that but why wouldn't it just roll over to be the responsibility to the Army Corps and FEMA?

Sara Morrissey replied they differ based on each element. If they were more in line I'd be all for it because it would make it a whole lot easier. The way they have it split right now, the Corps has their own standards and we participate in the rehabilitation inspection program and we're going to have our periodic inspection in the next month and we'll be active in that program. FEMA's accreditation standards are different than those standards.

Councilor Ripma stated Councilor Wilson's point is the same as in my mind. The responsibility of the District for the last 90 years is to keep the levees safe and meet whatever standards were around. The fact that it shifted from the Army Corps to FEMA, I don't see why that relieves the district of having to keep the levee's safe. To the comment about quadrupling the rates, my notion is that the landowners in a district like that pay by elevation. Quadrupling it might not be that much. I don't know. It could be that the increased standards are going to require the land owners, if they're going to keep their property dry, to meet whatever standards are there and why have the City chipping in for half the cost. How did you do Phase 1 that found deficiencies in Pen 1 and Pen 2? Why didn't you have a cooperation agreement then?

Sara Morrissey replied we did, it was collaboratively funded by the City of Portland, the Port of Portland, the Districts, and Metro. The goal was to have a Declaration of Cooperation but at the Oregon Solutions table there was discussion and an advantage to expand the scope to have this project benefit all of the Drainage Districts. That's why we've waited to speak to all of the cities.

Mayor Daoust stated we don't have the whole thing tonight, intentionally I guess. Maybe there are some answers we can get in the next couple of months that would help answer some questions.

Councilor Ripma replied we're being asked to join an intergovernmental agreement and it's triggered by a change of agency that's doing the inspections. The financial commitment that we're making, the reason for the amounts, are not really explained here.

Mayor Daoust stated I assume those will be explained in the IGA.

Craig Ward replied yes. This is exactly the reason why I chose to bring this Declaration forward now because I felt it was important for you to understand that there is a process going on here and to dip your toes in the water and understand the complexity. Rather than bringing to you in a work session with the IGA looming in front of you. You're perfectly free to not approve this Declaration. There will be no consequence to us. The summary statement on page 4, at the end "however Troutdale's reaction to the Declaration will be interpreted as an indicator for Troutdale's intention to partner in the subsequent binding IGA in Multnomah County". I welcome the questions and concern that you have because my purpose in bringing this forward at this stage was essentially to promote that understanding that there's a process here and engage our guests to answer Council's questions and there will be more of that when we bring the IGA forward. Even if we don't approve the Declaration, I expect that the IGA will come to you. At least you've got a taste of the issue and you'll be better prepared to deal with the more complicated and binding proposals that will come to you subsequently.

Mayor Daoust stated that's the way I see it too. Whether we sign this or not, we're going to get the IGA language in a couple of months.

Steve Greenwood stated I wanted to clarify a couple of things about this Declaration of Cooperation. Somebody referred to how did you pull all this stuff together for this 1<sup>st</sup>



phase? Everything that has been done is part of the collaborative effort and has been voluntary. Nobody has been forced to do or pay for anything. All of the parties who have been participating have done so because they felt that it was a good thing for them and it was ultimately in their best interest. In terms of the agreements that people have pulled together, they've all been voluntary. On page 10 of the Declaration of Cooperation it says that the signing of this document does not constitute commitment of financial resources for the activities listed above or any future cost sharing related to this project. The language is in there for a reason because we really wanted to separate being at the table and the collaborative effort from any kind of commitment of financial resources.

Councilor Anderson asked what percentage of Troutdale residents live along the Sandy River?

Craig Ward replied there are a little less than 200 properties but this doesn't affect the Sandy River.

Councilor Anderson stated it's my understanding that circumstances before now have been the property owners since the Army Corps has taken care of it. But now things have changed and in listening to the conversation, Tanney and other folks have done a very good job of raising money. The entirety of Troutdale will be asked to kick in for this levee recertification, would that be a fair statement?

Mayor Daoust replied our financial obligation would be about \$17,000 per year beginning in fiscal year 2018 for 7 years.

Craig Ward stated the General Fund would pay for that which applies to all the property owners largely in the City of Troutdale. I think the simple answer is yes.

Mayor Daoust stated it is appropriate that we discuss this tonight so we don't spend all this time at our next meeting when we talk about the IGA itself.

Councilor Ripma stated I agree and commend Craig for bringing this forward. To get us thinking about it. I myself have enough questions. While the resolution says on page 10 that there is no financial commitment, the very next sentence says during Phase 2 we will develop separate intergovernmental agreements or memorandums of understanding between the major jurisdictions for how to fund the necessary activities. In one sentence there is no commitment but there is going to be a commitment. I think it would be best if some of the questions that we've raised could be answered. Maybe you could give us something that describes the Phase 1 funding and how and way it was done and why the Drainage District is incapable of funding the activities that they've been funding for 90 years. I think it would be good to have clarity about the fact that we won't have to pay for Pen 1 and Pen 2 deficiencies, only our own in the end. It does sound like we would be paying for the further study of areas outside of our jurisdiction.

Steve Greenwood replied you would not under the current proposal.

Mayor Daoust stated maybe we should vote on the resolution to see if a majority of the Council wants to sign the Declaration of Cooperation before we start assigning homework

assignments for others to bring back later. I think that by us signing this Declaration of Cooperation, it makes it easier on the County to do the loan application. My interpretation of the staff report is if we don't sign the Declaration of Cooperation it may make it harder for the County for the loan application.

Councilor Ripma asked where does it say that?

Mayor Daoust replied on the bottom of page 4 of the staff report it says "Troutdale's reaction to the Declaration will be interpreted as an indicator for Troutdale's intention to partner in the subsequent binding IGA authorizing Multnomah County's IFA loan application".

John Tydlaska replied the County went ahead and applied for the loan largely on our own and were approved for it. That being said, we're not going to enter into the loan until we have the IGA buttoned up. We're not going to take on that full responsibility ourselves. I would say that not signing the Declaration of Cooperation could be seen by folks as Troutdale is not that interested in putting up anything financially which may be the case but that could impact how the Board might view this.

**MOTION: Councilor Wilson moved to approve a resolution authorizing the City Manager to execute the Columbia River Levee Repair and Accreditation Phase 1 to Phase 2 Declaration of Cooperation on behalf of the City of Troutdale. Seconded by Councilor Allen.**

**VOTE: Councilor Allen – Yes; Councilor Wilson – Yes; Councilor Ripma – No; Councilor Anderson – No; Mayor Daoust – Yes; and Councilor White – Yes.**

**Motion Passed 4 – 2.**

Councilor Ripma stated this shouldn't be taken as a statement of us being unwilling. I just have too many questions about the amounts and why.

Councilor Wilson stated if the IGA doesn't meet our goals or what we feel should be our obligations then we're done. I'm sure that the IGA will spell out everything that we have questions on.

Craig Ward stated I would ask that Council e-mail me your questions. I'll assemble those and forward those on to the staff that can answer them and we'll prepare responses to all of your questions as best we can. We do have time to do that before the IGA will mature to the point of coming forward for adoption.

Councilor White asked is the Sandy River levee system going to have to go through this or is that just a natural bank down by the airport?

Craig Ward replied there is no levee. I was struck by the map that was shown earlier that showed a levee on 1,000 Acres which I wasn't aware of but again that's not in our city limits. There is a segment of levee next to the airport and I presume that is all part of this system.



Sara Morrissey replied yes.

Mayor Daoust called for a 10 minute break at 8:38pm and reconvened the meeting at 8:47pm.

**6. DISCUSSION: A scope discussion with Mike Gleason on Council work planning.**

Mayor Daoust stated I had a talk with Shane Bemis, the Mayor of Gresham, about how City Councils make decisions, our decision making process, how we spend our time, and how we go about dealing with city business. Shane really highly recommended that we engage Mike Gleason to talk to the Council. My introduction of what Mike is going to talk to us about certainly is not good enough and Mike can explain what he can do for the Council and we can ask questions after he does his introduction.

Mike Gleason stated thank you for the opportunity for me to come chat with you this evening. I have deep respect for city councils and it is my personal opinion, based on nearly 50 years of work, that the essence of democracy occurs right here. What I would like to do today is chat with you about what you do as Councilors, how you go about your work, how it relates to private enterprise, what is efficiency and effectiveness, are we wasting people's money and time, and is it essential for us to even be doing this? In the end I hope you're able to have a little richer understanding of what work you're doing, how you fit into the picture of things, and how you might go about making it a little easier on yourself to undertake this task, a task that is much harder than people realize and probably more difficult than you realized when you ran for office. I don't have any other goals in that I'm not offering myself up for contract, I'm not proposing to make any money, I do this as a payback for living in a civil society which has rewarded me as a human being and my family. I'd like to give you a little background about who I am so it might give you an idea of what perspective I have. I've been working in public governance for nearly 50 years. Prior to that my dad, uncle, grandfather, and great grandfather spent some time in the business. I've managed 8 different cities in Washington, Oregon and California including Eugene, Santa Rosa, Sweet Home, and Walla Walla. I've been involved with 2 Counties including King County in Seattle and Lane County in Eugene. I've also owned 3 private businesses and I know what it means to make a payroll and what it means to deal with government red tape. I still have 1 of those companies that's doing just fine.

Mike Gleason spoke about the history of government, what government does, and how we got to where we are today.

Mike Gleason stated you took an oath when you became a councilor that you will do the best you can to represent your constituency, follow the constitutions of the various agencies, and do your duty to your citizenry. It didn't say I'm going to like my fellow City Councilors, it didn't say that I'm only going to do it when it appeals to me, or that only my opinion matters. It says you're going to do the work of governance and the work of governance is a collective behavior. You are the essential ingredient for the staff. Staff cannot do what you do both legally and operationally. If you don't do those things then your government stalls. It looks like there's some pretty serious stalling going on. If you

ask and demand of your organization that they be efficient then they will be, provided your oversight supports that position. But you have to do it collectively, one person can't do it. Efficiency is produced by maximizing the operational capacity of your equipment and people and those are done in very refined increments. You have to examine best available practice, you have to look at operations in terms of system mapping, it's important but it's laborious. I'm quite confident that you guys are efficient. The other things that I want to tell you is politics is the alternative to violence. If you have irreconcilable opinions such as women's reproductive rights and whether or not that is a choice between a woman and her doctor or if you believe that your religion believes that is murder then those issues are irreconcilable. There's no amount of talking or hand holding that'll resolve that issue. Many countries go to war over issues just like that. Those things cannot be mandated, they just have to be worked through. You can either work through them or say you're right and the gang that I have has more power than you do and we're going to crush you and that's what happens in a lot of countries. You are involved in politics and you should be involved in politics but your staff should not. They should be supporting your ability to work in your political arena. Let's step aside a moment and talk about the Council and its working conditions. You collectively have a maximum of about 200 hours a year of collective time, plus or minus 10%. That's less than 1/8 of a full time equivalent. If you use that 200 hours on issues that are not critical to your community, as defined by you collectively, then in my opinion you are doing a disservice to your oath of office which said I will try my very best. You can't expect to do more than about 20 hours a week which is probably what you do, 20 to 25 hours each week, including meetings, conversations, questions, staff reports, reading material, and your 5 or 6 hours of collective decisions. The way in which you do that is take charge of your agenda. There's nothing that prohibits you to what it is that you're going to work on. There is very little experience in working in a collective environment. We don't get trained that way in this country. We're individuals. This idea of having to work collectively and give and take in a public meeting with tough issues is really hard business. It is the habits that develop that make it efficient for your community. The personal habits have to be set aside if you're going to be able to work efficiently. The most important thing you must agree to is, what are we going to do with our collective 200 hours. Are we going to fritter them away listening to the same person come in here and tell us the same thing that they told us every 3 months about their house or their neighbor or not. Those are choices that staff can't make. Frequently when I work with councilors we've come up with a process on how to schedule their work, and how to define their work versus the staff's work.

Mayor Daoust stated being Mayor for the last 2 ½ years, I've watched this Council and how we operate. I talked to Shane Bemis about comparing Gresham's Council to our Council and how they operate versus how we operate and that's why I called you. Shane highly recommended you because you worked with Gresham's Council. There are some things that I've seen that we could use some help with. One of them is our long meetings and another is we sometimes get stalled on topics that keep repeating. We have a 3 City fire service topic that will be a big discussion point that may take a long time or it need not take that long. We also compiled a list of 18 work session topics that we still need to schedule. That's part of the reason why I wanted to grab you right now because maybe you could help us with those kind of things. We've tried to organize the 18 work sessions



but we haven't decided when we're going to handle which 1 and how. I saw you as maybe a person that could help us with that.

Mike Gleason replied I am happy to help to the extent that I am helpful. One reason that I don't take money anymore is my companies are doing fine and I don't need it. Secondly, I have no interest in trying to convince people to do something. If people want to try to make their governance system work better then I'm all ears and more than happy to pitch in. But by and large, you have to do the work, I don't. There is some research to do in order to do it correctly. We need to go back and look at what you're spending your time on, then give you some feedback without attribution about where your time has been going, work up a list of things that you want to do, and then develop an administrative process that works in conjunction with your staff and your recorder so you can get control of your own agenda. It takes some staff work. You're probably way understaffed on your administrative side and that's pretty typical. If you want to do this I usually go to Portland State University and hire an intern from the graduate school of public administration for you to enter into a contract with and I would help your staff supervise them. Then the intern would do the research and write a report. Or we could have a work session, talk through it, and maybe your staff can pull the pieces together. I've done this with several different Council's and Gresham's was one of the more challenging ones when we first got started. They were going through City Managers like a dose of salt. I don't think they had a Manager for longer than a year for about 5 years. One Council meeting almost broke down in fisticuffs. We spent a lot of time working at it. Frankly now they're one of the best in terms of their meeting conduct, they are choosing what they want to do, and they're focused on how they want their staff to perform their oversight. They made that happen, I didn't, but we just brought them a few tools and they worked on those tools. I'd be happy to help but I have no magic, I've just got 50 years of mistakes that I could share with you.

Councilor Allen stated in the private sector I'm an engineer and as an engineer we commonly work in groups where we bounce ideas off of each other. It helps with creativity, we usually come up with better solutions, and what makes it all work is that we have a common goal. As Councils, we don't always share the same goal. It reminds me more of a football game in which you don't necessarily want to reach the particular goal that's being driven for and that creates some controversy. The best thing you can do in a football game is if there's fair play. I see that fair play is very important.

Mike Gleason replied I agree, if not fair play then a genuine respect for the fact that you represent your constituency and that you're committed to a democratic process. To me that's the fundamental. As a Councilor, whether I agree with you or not, whether I like you outside the meetings or not, I believe in democracy and politics and I believe that I have to deal with the representatives that are elected and that's what I'm supposed to do. To me the metaphor is the chessboards that are played at 3 different levels and you're playing chess but you have 4 to 5 people on the board and each 1 of them have 6 or 7 people behind them and you don't actually get to touch the board. That's what I think being a city councilor is like. You have influence on the move but it is pretty artful how you get the move made. It doesn't matter whether the other chess players even agree with your goal. It is not an easy place to make decisions. The critical element is that you've got to make decisions. It's not enough to talk and feel good or feel bad, you've

got to make some choices. If they don't get made then things will drift. There's nobody sitting by and checking off whether you made a decision or not. A good example is here today. You had a problem presented to you, you didn't ask for this problem, it has something to do with your community, it has something to do with 6 or 7 other governments which you have nothing to do with, you're short on money, you're short on staff, and you don't have all the information. That's democracy. You've got to figure out how as a team. It's remarkable to me that it works.

Councilor Wilson stated if we move forward we should go with PSU. I would hate to get our staff caught in the middle of one of our issues. That way we have someone outside of it that can look at it with a clearer mind.

Mike Gleason replied it's important not to burden staff but you do have to use your own staff to the extent that we have to collect a bunch of data about your meetings and that kind of stuff. I don't want to imply that somehow someone can come in here and make this into kumbaya. It's nice to have Portland State because it's nice to get some young blood in here and get them to learn more about government.

Mayor Daoust asked if we decided to continue the conversation with you, what would be the next step?

Mike Gleason replied I would get ahold of Doug Morgan who is the Dean at PSU and talk with him about it. I haven't talked to him about it at all but I've done this several times and I image he'll be ok with it. Then I would sit down with each Councilor and the PSU intern, we would report back to you what we heard without attribution so you can be as frank as you like. If someone says they think this is stupid and want nothing to do with it then I'd report back that a Councilor felt that this was a waste of time and we should do something different, that's what I mean when I say without attribution. Then we compile what you've indicated you are interested in doing and a couple of ways to approach it. Then you start working on solutions. If you bump up against a problem and it doesn't work, then you stop and assess what you're doing. In Gresham they have an annual work plan that staff develops and presents to Council, the Council adjusts the plan, they assign how many items to put on an agenda, what work sessions will be held, how long they're going to take, and that is very good for the staff because they're not running around trying to figure out what's coming next. Then once a quarter they sit down and determine if they're on track or if they need to change. Then they have categories that they've allocated a percentage of time that they'd like to spend on each category such as legislation, oversight, budget, etc. They have a process to follow to bring something up that's important, that's an emergency, that you want to get on the agenda so you're not locked in but they rarely use it. They recently did a complete assessment, what we call a best available practice analysis, and they liked some things and some things they wanted to change. Typically you'd do that every 2 years to "check your oil" and see if you need to change your filters.

Mayor Daoust asked so you'd work with us for awhile?

Mike Gleason replied yes to the extent that you find it useful.



Councilor Anderson stated we are 2 ½ hours into the meeting.

Mayor Daoust asked does the Council want to continue and go to the next agenda item?

Councilor Ripma stated I wanted to thank Mike, I appreciated and agree with everything you've said. The history was great. Could you send us some of these studies that have been done by PSU so I have some idea of what it is?

Mike Gleason replied I can send you what Gresham does and their process. I want to make it clear that I'm not trying to sell you anything. I'm not even suggesting that you aren't really good at what you do, that's an assessment for you to make. I do know that it's hard for Councilors to understand and do the collective decision making. They're good at talking but it's hard to do the decision making.

Mayor Daoust stated maybe the best thing we can get from you is an example and a scope of work and cost to hire the PSU intern and get that to Craig Ward so we can digest that and decide whether or not to move forward.

**7. RESOLUTION:** A resolution accepting the recommendations of the Parks Advisory Committee and establishing, naming and funding of Visionary Park.

Per Resolution #2288, the Council wished to carry this agenda item over to the September 8<sup>th</sup> City Council meeting due to the time.

**8. STAFF COMMUNICATIONS**

Craig Ward stated this is just a reminder that Monday, September 7<sup>th</sup> is the Labor Day Holiday and City facilities will be closed.

**9. COUNCIL COMMUNICATIONS**

Mayor Daoust stated we had a couple of committees that we needed to put people on. The Regional Disaster Preparedness Organization, I think Councilor Allen volunteered to be on that Committee but I don't think we officially put him on that Committee and I would like to do that if it is still ok with you.

Councilor Allen replied yes, thank you.

Mayor Daoust stated the Portland Airport Citizen Advisory Committee is looking for a member. I don't think it's exclusive to Troutdale, it could include Fairview and Wood Village. It could be a citizen that has a keen interest in the Portland Airport. I think we should come up with a name but we don't have to come up with that name tonight. Their next meeting is on October 9<sup>th</sup>. The only other thing I had is that I've had discussions with Charlie Hales, the Mayor of Portland, on the possibility of the U.S. Post Office distribution center being moved from the Pearl District in downtown Portland out to Troutdale. This is in the early discussions but the Portland Development Commission along with Portland wants to move that great big block wide post office out of the Pearl District and one of the areas they're looking at is the TRIP property just south of FedEx. I've talked to Charlie Hales a little bit but his people are going to talk to our people. Staff

work is probably already started. If we have a Federal Agency move into our valuable industrial property then they don't pay property taxes. I talked to Charlie about that and said there's got to be something in it for Troutdale if we continue this conversation of bringing in a Federal Agency into our valuable industrial land that does not pay property taxes. It's kind of in the shape of the Portland Development Commission cutting a check for whatever compensation we can work out between Portland and Troutdale. This is not a given thing but it's an interesting question.

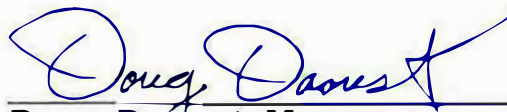
Councilor Anderson asked will we have an opportunity to vote on that?

Mayor Daoust replied I'm sure. The Port of Portland is involved but they don't want to do anything that the City doesn't want to do so we will have a say. I just wanted to bring it to your attention.

**10. ADJOURNMENT**

**MOTION: Councilor White moved to adjourn. Seconded by Councilor Wilson. Motion passed unanimously.**

Meeting adjourned at 9:51pm.



**Doug Daoust, Mayor**

**Dated: 10/15/15**

**ATTEST:**



**Sarah Skroch, Deputy City Recorder**





## Exhibit A

August 25, 2015 Council Meeting Minutes

### **Troutdale Citizen of the Year, Youth of the Year, Humanitarian of the Year SummerFest 2015**

Our **Citizen of the Year** was ex-City Councilor **Norm Thomas**. Norm's service to the City includes membership in the City Council from 2003 through 2014. His civic involvement dates back to a 1994 stint on the Citizen's Advisory Committee, and it includes service on numerous Committees and Advisory Boards, including the City's Planning Commission, the Mt. Hood Cable Regulatory Commission, the Fire User Board, the Metro Policy Advisory Committee (MPAC), and 8 different sub-Committees formed through the City, League of Oregon Cities, and MHCC. Norm also initiated the 4 Cities Council Get-Togethers, through which the Councils of Troutdale, Fairview, Wood Village and Gresham were exploring collaboration between these East County cities. It would be hard to envision a more worthy recipient than Norm. Congratulations, and thanks!

This year's **Youth of the Year** award went to **Soltsi Hernandez Contreras**, who was nominated by her teacher at Reynolds High School, Teresa Osborne. Soltsi is an accomplished student who also exemplifies the spirit of service to her community. In addition to her Advanced Placement studies at Reynolds High School, she is also enrolled in a course of dentistry studies at the Center for Advanced Learning (CAL). She applies those studies to her work as a volunteer at Gresham Pediatric Dentistry, applying her bi-lingual abilities to help children and their parents navigate the medical system to get adequate care. This is a step toward her goal of providing care to those in need, ideally in a multi-lingual clinic for low-income patients. Soltsi supplements her academic activities through her varsity-level tennis activities, in her active participation as Secretary of the Key Club at Reynolds, and by volunteering at Troutdale Elementary School. In all of these activities, she exerts leadership and she seeks to help and include others. *Congratulations* to Soltsi, who is a worthy recipient of the Youth of the Year award.



In addition to the City's two preceding awards, President **Jon Brown** of the **Troutdale Lions Club** also presented an award to their **Humanitarian of the Year, Jennifer Hoffman**. Jennifer became known to citizens across our area on June 10, 2014, through the tragic loss of her son Emilio to school violence. That experience drove her to found Emilio, Inc., a non-profit organization that honors the memory of her son, while raising awareness of the importance of maintaining mental health and preventing youth violence. She engages with community organizations, government agencies and businesses in an effort to ensure safety and a high quality of life for our children. Jennifer's worthy mission is summarized in her statement that "If I make a difference in just one life, or save just one person, my mission will be completed." Congratulations Jennifer Hoffman, and thank you so much for all you do.



# Levee Ready Columbia

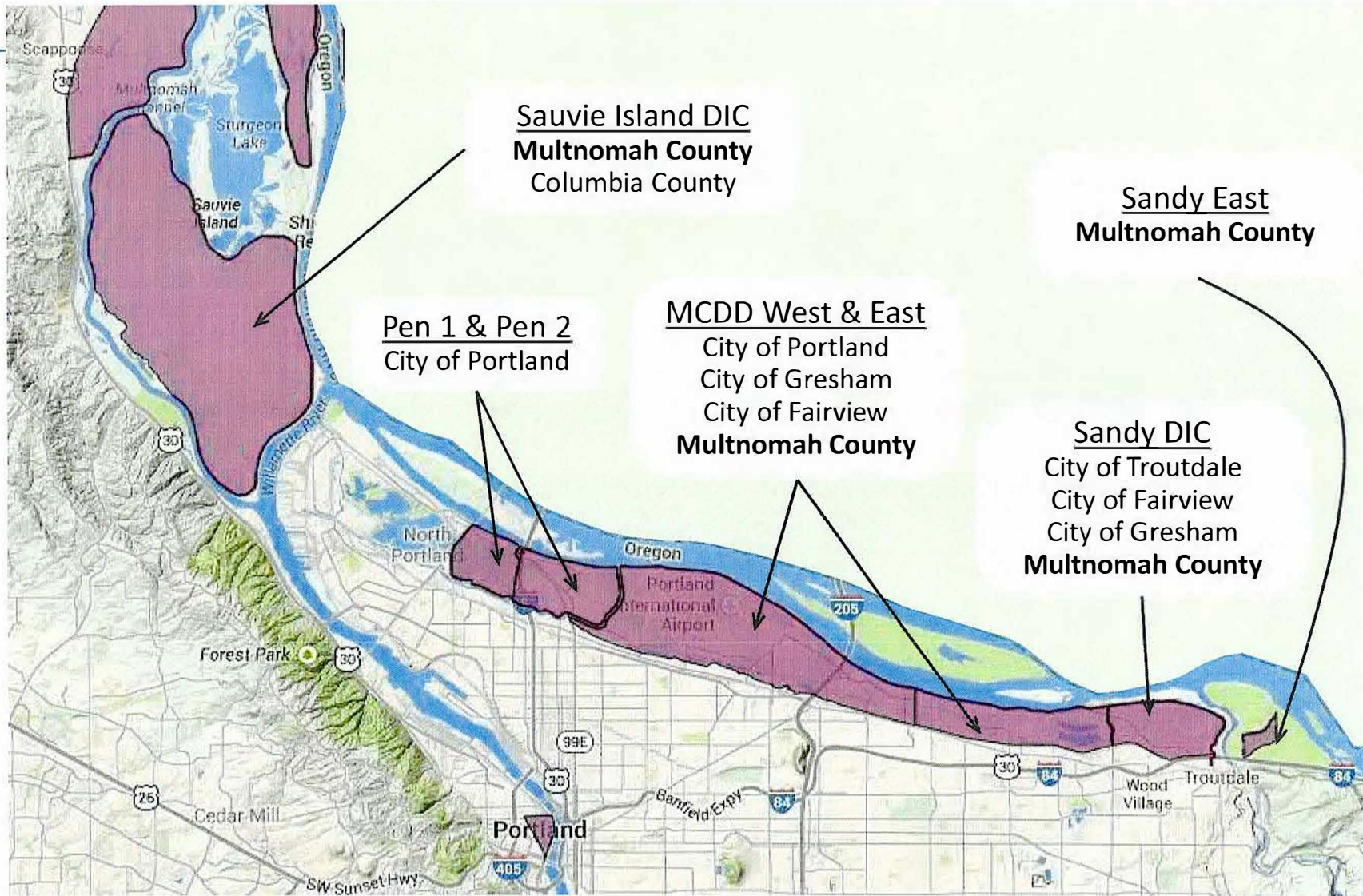
*Presented by:*

*Steve Greenwood, Oregon Solutions*

*John Tydlaska, Multnomah County*

*August 25, 2015*





## Communities within Multnomah County Levee System

**40% of Port of Portland  
facilities**

*12 Million tons of goods move  
through facilities*

**\$5.3 billion in assessed  
property value**

*Across four cities*

**Residential  
neighborhoods**

*Thousands of Oregonians flood  
safety*

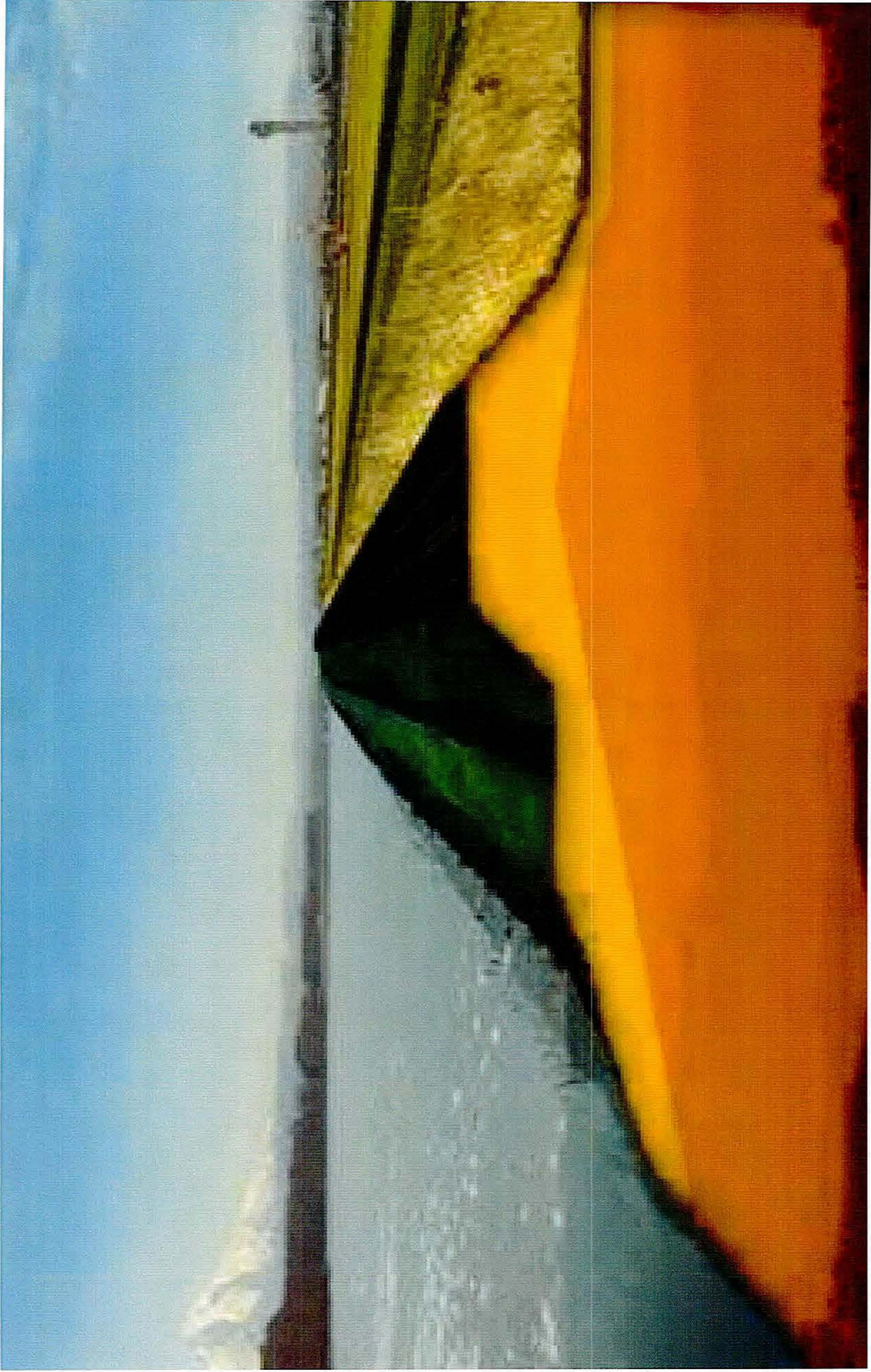
**10% of jobs in  
Multnomah County**

*Majority in industrial,  
manufacturing, and transport.*

**The Levees Protect Regional Assets**



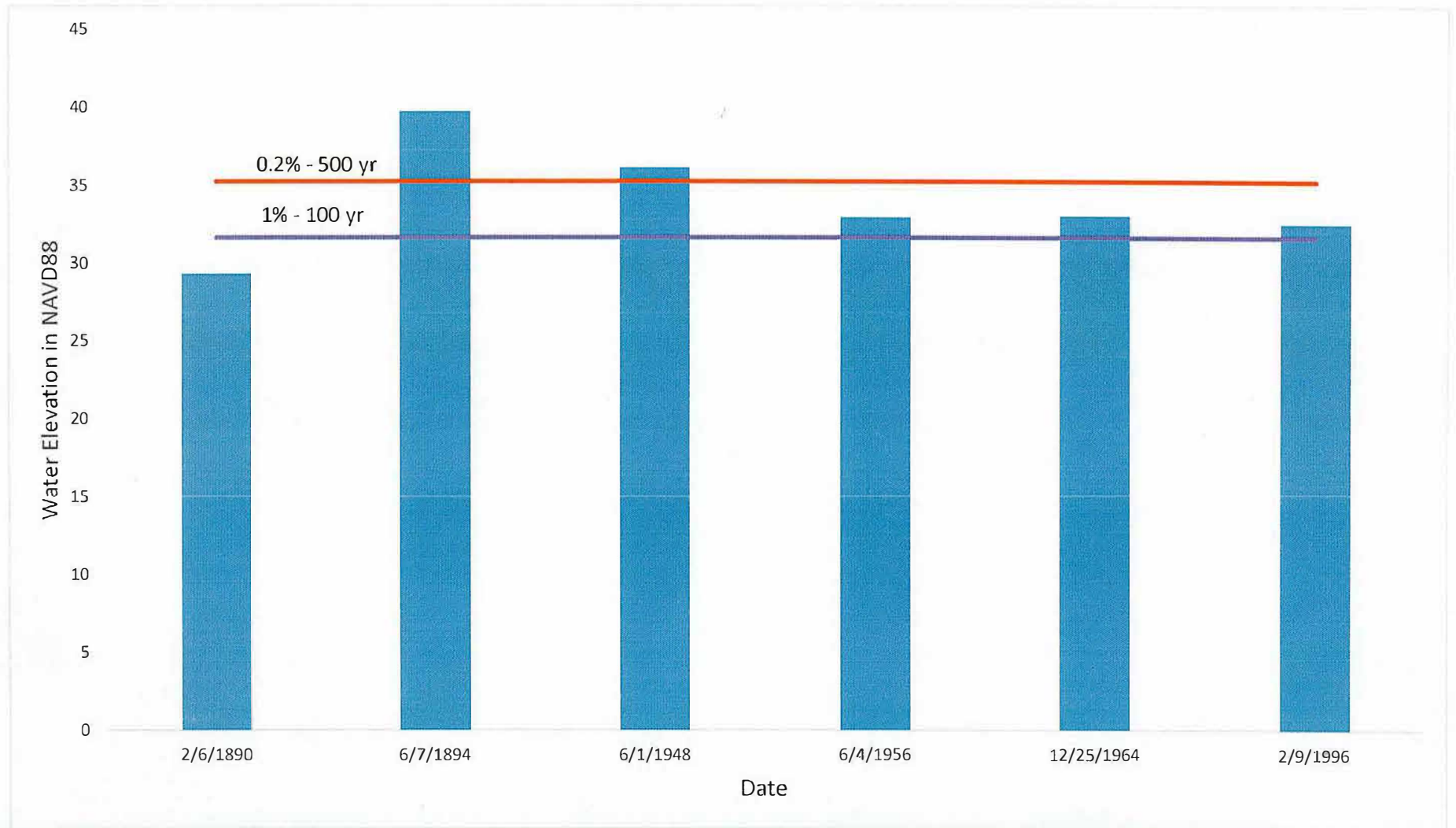




## Levee Cross-Section along Marine Drive



# Are we at risk?



High Water Events at Vancouver Gauge





**1948 Vanport Flood**



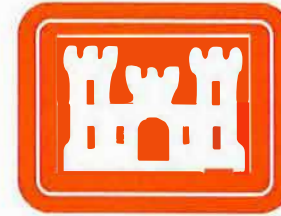


# 1996 High Water Event





**FEMA**



**Federal  
Emergency  
Management  
Agency**

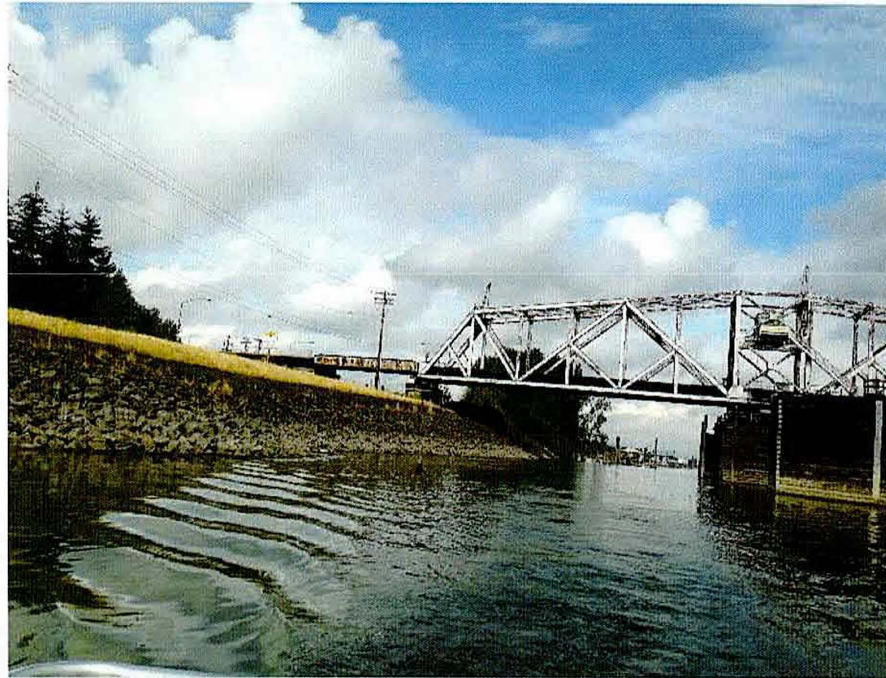
**Accreditation,  
Certification, &  
NFIP**

**US Army Corps  
of Engineers**  
**Rehabilitation &  
Inspection  
Program**

**Two Federal Programs**

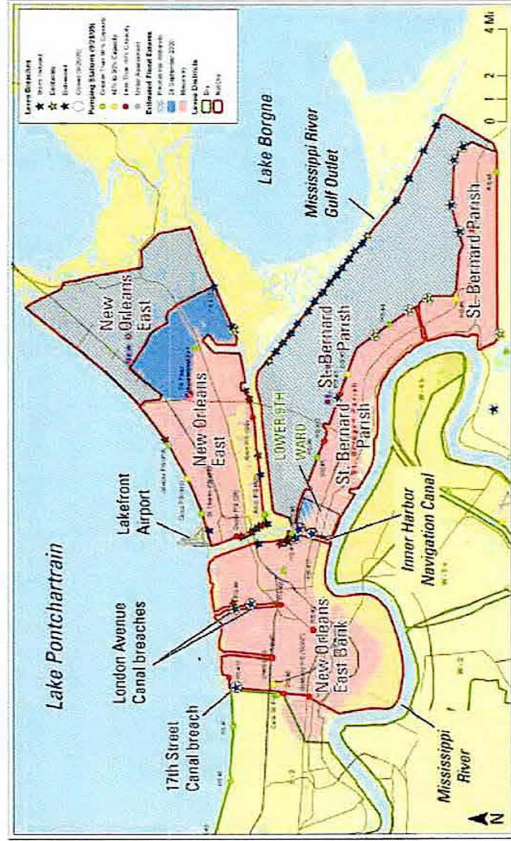
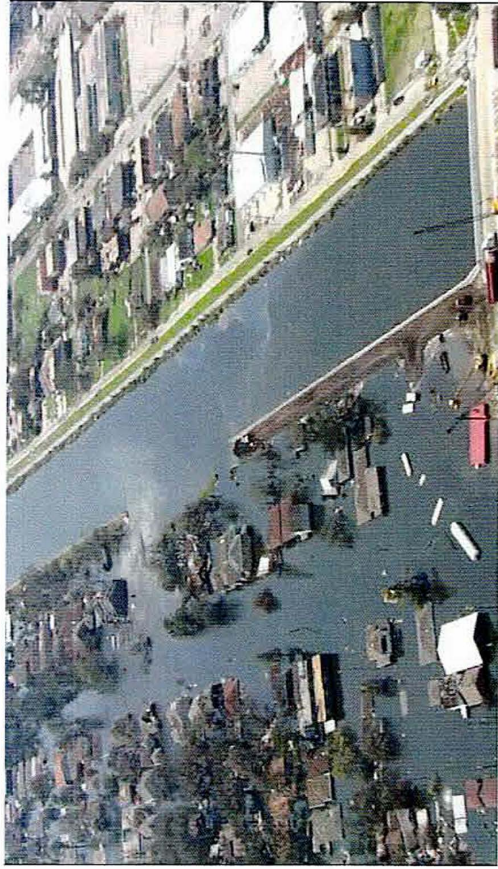
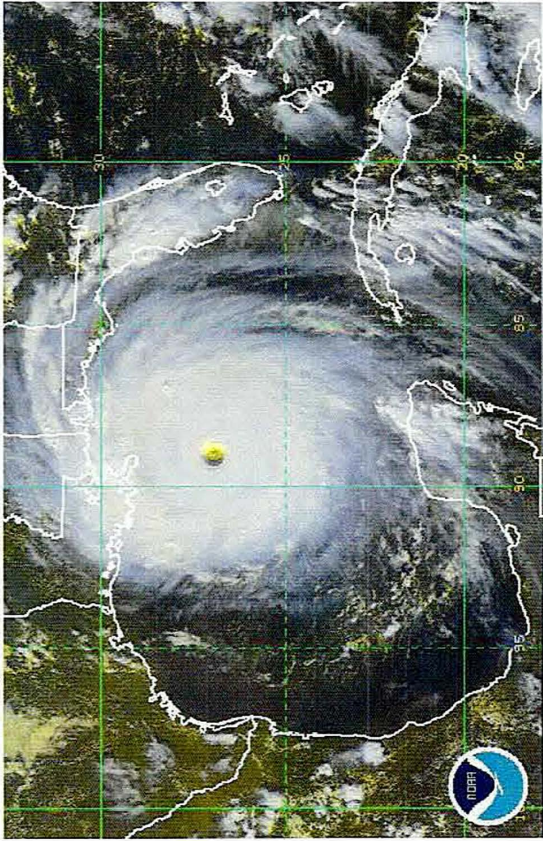


- Accreditation confirms the levees were constructed and are being maintained to protect against flooding.
- Any issues that prevent accreditation pose public safety risks to the people and property protected by the levees.



**Accreditation**





# Collaborative Response



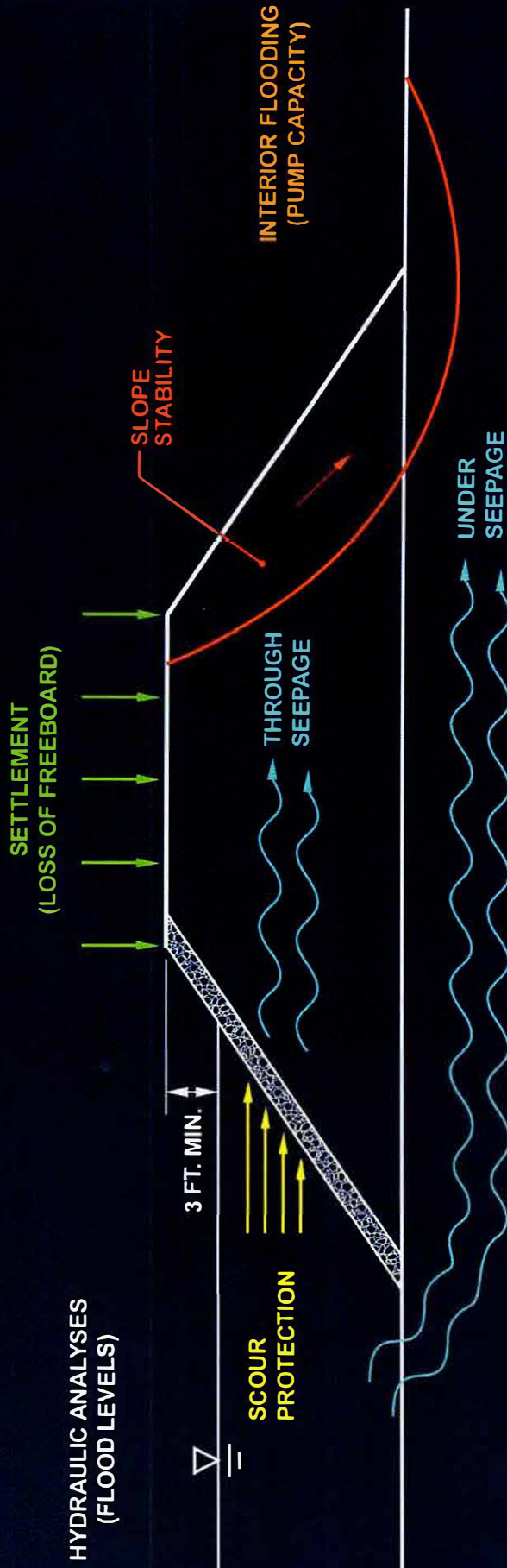
- Governor-designated
  - More than 20 partners
  - Convened by Portland Mayor Charlie Hales and Multnomah County Commissioner Jules Bailey
- Collaboratively funded
- Purpose: Provide level of protection appropriate to the assets in the districts and the costs of repairs or improvements





# Project Timeline

## 44 CFR 65.10 CERTIFICATION REQUIREMENTS



### ALSO

- CHECK CLOSURE STRUCTURE DESIGNS
- OPERATION AND MAINTENANCE MANUALS
- ENCROACHMENTS





**Questions?**

