MINUTES

Troutdale City Council – Regular Meeting Troutdale City Hall – Council Chambers 219 E. Historic Columbia River Hwy. Troutdale, OR 97060

Tuesday, June 28, 2016 – 7:00PM

1. PLEDGE OF ALLEGIANCE, ROLL CALL, AGENDA UPDATE.

Mayor Daoust called the meeting to order at 7:00pm.

- **PRESENT:** Mayor Daoust, Councilor Ripma, Councilor Brooks, Councilor Morgan, Councilor White, Councilor Allen and Councilor Wilson.
- ABSENT: None.
- **STAFF:** Craig Ward, City Manager; Ed Trompke, City Attorney; and Sarah Skroch, City Recorder.

GUESTS: See Attached List.

Mayor Daoust asks, are there any agenda updates?

Craig Ward, City Manager, responds yes to Item #5, the presentation of the annual report for the West Columbia Gorge Chamber of Commerce. They requested that item be deferred to the July 12th meeting. That item will not come forward tonight.

Councilor White states I have a request for alterations to the agenda. Is it possible to hear the progress report on the Urban Renewal prior to voting on the budget and then not repeating it in the Urban Renewal Agency (URA) meeting?

Councilor Wilson states the Budget Committee has already approved this resolution of the budget and City Council has already approved it. I don't see any reason.

Councilor White states Council will be approving it tonight. Council always has a second opportunity to chime in.

Councilor Wilson states I think we should leave the agenda the way it is.

Mayor Daoust states whether it's on this agenda or the URA agenda, they're both public meetings.

Councilor Ripma states I think it's a good idea.

Councilor Wilson states we've all voted on this in the budget meeting already. We've already been informed.

Mayor Daoust asks, Ed is there a connection between the update and the budget? Or is it two separate items?

Ed Trompke, City Attorney, responds the better way to deal with it might be to ask questions during the Council matter that would be relevant rather than risk having something added to the agenda that is different enough that could raise some issues. I don't know what issues might rise other than I was at one Budget Committee meeting where the City portion of the URA budget was questioned, discussed and moved on. Knowing what I know about the URA I don't know that there will be that many new items brought up in the update. I think it would be better to do it as questions when you get to Item #6 resolution. Council can ask staff questions at that point in time about any updates.

Mayor Daoust states we'll leave the agendas the way they are.

2. CONSENT AGENDA:

2.1 MINUTES: May 31, 2016 Work Session.

MOTION: Councilor Ripma moved to approve the consent agenda. Seconded by Councilor Wilson. The motion passed unanimously 7-0.

3. PUBLIC COMMENT:

Rob Canfield, Troutdale resident, states I'm also a member of the Troutdale Budget Committee. At a previous City Council meeting during the public comment section, a citizen made a comment criticizing my injections to certain Budget Committee meeting members who met outside of the budget meeting to discuss changes of cuts in a proposed budget. The citizen said that someone like myself doesn't deserve to be on the Budget Committee or any committee because I objected to the budget proposals that were created in secret out of the public budget meeting. I don't blame or harbor any ill will towards anyone who thinks that. I don't wish any ill will toward any of the Budget Committee members that were involved. I do ask that in the future that education and training for the Budget Committee regarding Oregon public meetings law and Oregon budget law be a requirement. We have a choice, we have the choice of secrecy or transparency. We have a choice of backing deals and open meetings and I would like to choose transparency. If you have a question about what I'm talking about I would like to quote some of the laws. This is from the local budget in Oregon which we all got in the budget meeting. On questions about to consult with other Budget Committee members about details in the budget other than the Budget Committee meetings, this is what the manual says, "Discussions of the Budget Committee must always take place in the forum of a public meeting. One of the reasons Oregon uses the Budget Committee process is to ensure public comment and full disclosure of budget deliberations is much better to abide by the spirit of the law." Also a quote from Oregon Open Meetings Law, "A gathering of less than a quorum of a committee, subcommittee, advisory group or other government body is not a meeting under the public meetings law, however, while a gathering of less than a quorum is not a meeting, members of a governing body should not gather as a

TROUTDALE CITY COUNCIL MINUTES – June 28, 2016 EXHIBIT A – Troutdale to Springwater Trail Route Alternatives PowerPoint Presentation by Robert Spurlock group or groups composed of less than a quorum for purpose of conducting business outside the public meeting law. Such a gathering creates the appearance of a propriety, runs contrary to the policy of public meetings law, which supports keeping the public informed of the deliberation governing body." Again, I don't harbor any ill will about what happened in the budget process or anybody who spoke negatively about me but I do believe we do have a choice as openness, transparency or secret meetings and breaking the law. It's a matter of education. I am in favor of openness.

Sharon Ezzell, Troutdale resident, states I would like to respond to one of the things that Mr. Canfield just said. I am the citizen that he is referring to. I don't believe that I stated that he had no business being on the committee or that he shouldn't be on the committee. My comment was that a comment stating, "If I don't know who said it I'm going to vote no," bothers me because it comes across as it doesn't matter what the idea is, what's behind it, it could be the best thing in the world, but his comment indicates that if he doesn't know who said it he's going to say no. That's what my concern was and that's what I was stating. It was nothing against him personally. If he felt that, I apologize to him. It wasn't just him. If there's anybody on any committees that we have that has that kind of an attitude that's a concern that I have. At the last Council meeting during the agenda item 7.1, which was the resolution to adopt the 2016-17 annual budget, I requested permission to ask Mr. Trompke a question to get Mayor Daoust's and the Council's attention. I said, "Doug, can I ask Ed a question?" Mr. Mayor, I owe you an apology. I should not have used your first name. I should have referred to you as Mr. Mayor or Mayor Daoust. I would like to go on record that I'm acknowledging that that was inappropriate of me to do that and I do extend an apology to you. If I'm going to hold you guys accountable I'm also going to hold myself accountable. I would also like to thank you, Mayor Daoust, for allowing me to ask that question. I guess I thank Ed Trompke for his non-answer. During agenda item 7.1 there was much discussion and a couple of times the comment was made to check the minutes. Referring to the minutes of the Budget Committee meetings. Yet those minutes were not available here. It would seem that having those minutes available at this Council meeting would have helped to shorten the length of the discussion. More importantly, I would like to ask the Council, how you can pass a recommended budget when you don't have the minutes available to refer? There were several times when that would have been advantageous to have that happen. I welcome any response from you. Another item that caused a lot of discussion was the hiring of the part-time HR person for \$70,000. That was eventually removed from the budget. Through that discussion and other comments that had been made at other meetings, it has become very obvious that Erich Mueller wears many hats and that staff is stretched thin and they have requested additional help. Before this subject is brought up again I would like to recommend that a review of the staff responsibilities be made so that you as a Council can fully understand where the needs are and where, if any, there may be a little bit of slack. I'm referring to, say Sarah, what is your job responsibility? What is expected of you and what is it that you really do? That's truly the only way that you can find out where the problems are within the workings of the actual employees. Also at the meeting there was some negative comments made by Councilor Wilson stating that Councilor Allen was not at the last budget meeting. How that came across was like you were wanting to point out that Councilor Allen was not where he should have been and yet at the previous budget meeting Councilor Allen stated that he would not be available as he had a scheduling

conflict. Councilor Morgan was neither at that same meeting nor at the second Budget Committee meeting and yet that was not pointed out. That's a concern to me. Councilor Wilson also made a comment directed to Councilor White stating that using the FEMA money for a consultant was self-serving. As Councilor Allen stated Troutdale is surrounded on two sides by water. I would like to ask how a consultant for a study that benefits the City can be self-serving. I have not been attending City Council meetings for very long but comments like these are made at every meeting that I have been to. They are non-productive and they seem to only put division among the Council. The first meeting that I attended was the March 22, 2016 meeting which was Councilor Anderson's last meeting prior to his resignation. I read an exit interview in the Gresham Outlook that referred to the division of the Council. Mayor Daoust was guoted in an article created on Thursday. March 24th in the Outlook referring to Councilor Brooks as nomination of subsequent election and I quote, "This is not easy but I think it's the best thing we can do as a divided Council." This is from a statement that Mayor Daoust made at that March 22nd meeting. It saddens me that there is division among the Council but making the comments towards each other can only foster further division. There are 7 people and 7 personalities and there are going to be differences of opinion. That makes a good Council. Please, have your discussions and voice your opinions. That's why we elected you. Please, keep your catty comments and innuendos that are meant to be a personal attack to yourself. Liking each other is not a requirement but working together respectfully should be. We have a great City. Let's have a great Council that works together to keep it that way.

Mayor Daoust calls for a break 7:21pm and reconvenes the meeting at 7:28pm.

4. **REPORT:** Troutdale to Springwater Trail Route Alternatives.

Robert Spurlock, Metro Senior Regional Planner, states I have an update for you on the Troutdale Springwater Trail Master Plan project in advance of tomorrow night's public meeting at Mt. Hood Community College at 6:00pm. We will be showing the public 3 conceptual trail route options. This project is a partnership between Metro, Troutdale and Gresham and it's guided by an advisory committee that's made up of community members including Councilor Wilson as well as Shirley Prickett from the Troutdale Planning Committee and Charlie Foss from the Troutdale Parks Advisory Committee. I have some background information that gives important context for the work that we're doing on this project.

Robert Spurlock presented the Troutdale to Springwater Trail Route alternatives PowerPoint Presentation to the Council. (A copy of the PowerPoint Presentation containing the Trail Route alternatives is attached to the minutes as Exhibit A).

Robert Spurlock states we're coming up with conceptual images of what the trail would look like and how it would fit into the landscape. We're looking at 3 potential alignments and what we're telling people is that the word "conceptual" is key. These are ideas that we're starting with and there are many things we haven't thought about so the community members and the neighbors in this area have just as much as expertise as we have. We

TROUTDALE CITY COUNCIL MINUTES – June 28, 2016 EXHIBIT A – Troutdale to Springwater Trail Route Alternatives PowerPoint Presentation by Robert Spurlock want to ask everyone if we've missed anything or if there's anything we haven't thought of yet.

Mayor Daoust states the Homestead brothers who started this way back in 1903 are the same architects that designed Central Park in New York City. The fact that it's also East Metro Connections Plan says a lot to me. I know that all 4 Cities agreed to the plan. It's always good that we implement things that we all agree on.

Councilor Allen states if you want a good cross section of the groups of people that are between here and the Springwater you might want to consider the Gresham Farmer's Market and Troutdale's First Friday. And are we talking about taking over people's property here or existing property?

Robert Spurlock responds that is a really important question. As I mentioned, private property is important to everyone so we want to be really sensitive. These maps do show the conceptual lines going through some private property and because of that those were the first people we reached out to. We sent personalized letters to all those property owners. We explained to them that none of this is a done deal and this is part of our thinking process. We want to use their input to shape where the trail goes. If through the end of this process there are already private properties that seems like the trail has to go through there then the agencies that actually implement the trail, Troutdale and Gresham... Metro is really doing the planning work so that is up to the local Cities on how they want to handle that. One thing we're also telling land owners is there will be chances for more input.

Councilor Allen states you mentioned security. We currently have trails where we do sweeps from time to time. We also have regional contracts where we're donated an officer. Are you thinking about that type of security? Or are you thinking about a Metro group?

Robert Spurlock responds we've been talking about it a lot. We're going to have representatives from the Multhomah County Sheriff's Office and Gresham Police at the open house to talk about the efforts that they currently make around the homeless and security issues. I think it's an ongoing conversation. Since we're working on the planning and the conceptual design for the trail at this point I think our main objective is to do everything we can within the scope of our project to make sure we wouldn't be planning or designing anything that would attract elicit uses. We're not that far along to have a plan for the security. It would just follow protocol with local law enforcement.

Craig Ward states our current segment of the 40 Mile Loop is along the levee out by TRIP (Troutdale Reynolds Industrial Park) and the relationship we have there sets a model for the rest of the 40 Mile Loop and the City of Troutdale is responsible for policing and maintenance of the trail.

Councilor Wilson states having taken the tour with you, I do have some concerns about people's property around Beaver Creek. I would say that they have to be willing sellers in order to make that route if that's the preferred route. The other concern I have along the

Beaver Creek area is that a lot of those people that bought homes there thought they were backing up to a greenway. That area and 2nd Street where you're going to need to widen the sidewalks and take out part of the property owner's property to make them wider. I ask that those two neighborhoods be involved and know what's going on and having personalized meetings for those neighborhoods.

Robert Spurlock states meetings with the neighborhoods is an excellent idea.

Councilor Wilson states we need to make a meeting at Glenn Otto Park for the neighborhoods so they can express their support or non-support.

Robert Spurlock states the typical response is they don't want it in their backyard. But we do have several examples of trails that once it's built the tone changes. We very genuinely want to come up with something they're okay with. We want to listen to their concerns and come up with something that works for them.

Councilor Allen states in all fairness people may not attend a meeting unless they know it directly affects them.

Shirley Craddick, Metro Councilor, states I wanted to reply to your comment about properties. If you walk the Springwater Trail in Gresham, most of the trail in the downtown area backs right up to people's backyards. When you walk through it you can see people have created their own path from their yard to the trail. It's very common that trails are right in the backyard. People become comfortable with that. You might want to use the process Metro has used to purchase land for trail construction.

Robert Spurlock states I mentioned the Beaver Creek area from the 1995 bond measure so several properties and several acres were purchased in the late 90s and early 2000. It was always willing sellers. Metro is not allowed to use imminent domain to purchase property for trails. We have a long history of good relationships with land owners through that program. That is Metro and Metro does purchase land for trails and has purchased land for trails in this area.

Councilor Wilson states okay, Metro is always a willing seller but you're saying that it's up to Troutdale to get the acquisition of property. We're going to have to buy it, is that correct?

Robert Spurlock responds that hasn't been decided yet.

Shirley Craddick states there is a possibility there may be regional funds available to purchase land.

Councilor White asks, is grant funding going to be pursued?

Robert Spurlock responds that is exactly why the vast majority of the trails are built with Federal transportation money that's obtained through grants. There is a requirement from the feds that it be built to that width.

Councilor White asks, is this the end of the trail system once it's completed? Or is it the beginning?

Robert Spurlock responds the 40 Mile Loop trail has some small gaps along the Marine Drive trail where we're making steady progress. The Marine Drive trail is almost finished. Everything on the west side is more or less finished and Springwater Trail is more or less finished with the exception of one or two tiny gaps that we're making steady progress on. This is the last major gap where we still don't know where the trail will go.

Councilor White asks, when is our next date for input?

Robert Spurlock responds after tomorrow there will be a comment card at the open house meeting. It will also be online for 2 ½ weeks until Friday the 15th. Then after that it would be at the Farmer's Markets and other events and an open house in October. People can contact me or anybody else on the committee with ideas and suggestions.

Councilor Ripma asks, who makes the final recommended alignment?

Robert Spurlock responds the way we have everything planned out is we hope that the plan that we bring to you in the fall, possibly in November or December, will reflect what you all want to see in it already. We will work through your staff and through the public process. The Troutdale City Council would be making the final decision.

Sharon Ezzell, Troutdale resident, asks, in regards to Beaver Creek canyon are you just looking at the east side of Beaver Creek? Or are you looking at the west side? There are already some trails. Is there a way that can be utilized rather than having to go through a whole new layout?

Robert Spurlock responds absolutely. We've been looking at both sides and the lines are showing the east side but there haven't been any decisions made yet. We're going to learn a lot tomorrow at the open house.

Zane Sparling, The Gresham Outlook, states my question is regarding imminent domain. If I understand it right, it sounds like Metro purchases land but then after the plan is approved it's going to be up to the individual Cities to get access to the land that the trail is going to be on. It seems sort of impossible to do that without using imminent domain and it seems like it would be the City that has to do that because Metro isn't involved in that stage. I suppose in some world everyone could be a willing seller but it doesn't seem like most worlds.

Robert Spurlock responds the willing seller approach is really a long term approach.

Shirley Craddick states I wanted to respond to Councilor Wilson's comment regarding the trail going in front of the school. Actually it's quite desirable. We want to have as many trails as we can that come near schools so they have more routes to get to school and school programs.

TROUTDALE CITY COUNCIL MINUTES – June 28, 2016 EXHIBIT A – Troutdale to Springwater Trail Route Alternatives PowerPoint Presentation by Robert Spurlock Robert Spurlock states that would come with safety improvements.

Councilor Morgan states I wanted to thank you for your work on this and representing our town and Shirley, especially, thank you. I think you're here today on your wedding anniversary.

5. REPORT: West Columbia Gorge Chamber of Commerce Annual Report.

This item was moved to the July 12th City Council Meeting.

6. RESOLUTION: A resolution providing for current FY 2015-16 budget transfers and appropriation changes.

Erich Mueller, Finance Director, states this is the traditional year-end last meeting of the fiscal year transactions. In the staff report there's a few transfers that we are trying to maintain compliance with the local budget law. This does not increase appropriations overall. Quite a few of them in this particular batch happen to be things we're getting reimbursed for from somewhere else. The IGA that was entered into related to the levee preparedness and a portion of that Troutdale was responsible for but also in those IGAs the Port was paying half of our share and Multnomah County was paying half of our share. Part of this budget transfer provides for that which wasn't included in the budget from a year ago. We've already received the reimbursement from it. Code Specialties is something that we've talked about each year. That is a challenge since we're running so close to the edge in terms of trying to balance the revenues that come into that fund that are supposed to be self-sustaining and trying to accommodate the expenditure side. I'm happy to answer any questions Council may have.

MOTION: Councilor Wilson moved to approve a resolution providing for current FY 2015-16 budget transfers and appropriation changes. Seconded by Councilor Morgan.

VOTE: Councilor Ripma – Yes; Councilor Brooks – Yes; Councilor Morgan – Yes; Mayor Daoust – Yes; Councilor White – Yes; Councilor Allen – Yes; and Councilor Wilson – Yes.

Motion Passed 7 - 0.

7. STAFF COMMUNICATIONS

Craig Ward states I want to note that we are going to be discussing recommendations for a public involvement process for the off-leash dog park at the next meeting on the 12th of July. Also, we will need some Council direction for the date for the follow-up meeting for the Community Enhancement Program.

Erich Mueller states as the committee discussed on the 21st they would decide at this meeting when the next committee meeting would be. In talking to Co-Chair Craddick's

scheduler she would be available 7:00pm on Monday, July 11th, Wednesday, July 13th or Thursday, July 14th. The 12th is your next Council meeting.

Mayor Daoust states Monday, July 11th at 7:00pm will be the next Community Enhancement Program meeting.

8. COUNCIL COMMUNICATIONS

Councilor Morgan states I am intending to bring forward both an ordinance and potentially a resolution for the Council to consider. There had been discussion about an ordinance electoral change but that is my intent.

Councilor White asks, is this something you're trying to get for the November election?

Councilor Morgan responds yes.

Mayor Daoust states I'm still getting asked about the Halsey Corridor Community Advisory Committee which I have not assigned to anybody. The Cities of Wood Village and Fairview are filling in the gaps of Committee members and combination of business people and maybe one elected official from each City. If anybody wants to be on that Committee I would acknowledge your raised hand this evening. This is for Fairview getting the \$100,000 grant and an additional \$12,000 so they're trying to get a Committee together to deal with the grant. The other point I have is I talked with Zach Hudson about the Citizens Advisory Committee (CAC position #10 that's open and I'm going to assign Victoria Rizzo to the CAC and that will be for position #10 which is vacant right now. Danny Stoddard resigned and they don't have an alternate on the CAC. That position expires December 31, 2018 so she'll takeover Danny Stoddard's position. If you could notify her, Sarah.

Councilor Ripma states as a point of order on that I think appointing on a City Committee like that you do have to make an appointment. That could be on the next Consent Agenda.

Councilor White states there is also the alternate that is vacant. Will Knight was actually pursuing a spot and it was full. To me, that was the next person in line.

Mayor Daoust states I did talk to Zach about Will Knight. What I would like to do is leave Victoria Rizzo filling position #10 but if you could contact Will Knight and put him in the alternate position.

Councilor Morgan asks, is that a motion?

Ed Trompke responds he is nominating for those positions and telling you about it so that it will be presumably on the Consent Agenda unless someone gets a hold of the Mayor and tells him not to put it on the Consent Agenda.

Mayor Daoust states so it can be put on the consent agenda July 12th.

TROUTDALE CITY COUNCIL MINUTES – June 28, 2016 EXHIBIT A – Troutdale to Springwater Trail Route Alternatives PowerPoint Presentation by Robert Spurlock

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Councilor White states just another thought back to Councilor Morgan. Are you saying this is an agenda item for your election idea?

Councilor Morgan responds I am open to whatever is needed.

Councilor White states I thought it took three councilors to get something on the agenda. We also as a body agreed that we would be holding off until after the election for any Charter type changes.

Councilor Ripma states this isn't a Charter change. Charter amendments require the Charter amendments be approved by the majority of the electoral of the City rather than the simple majority of those who vote. I think it's a good idea.

Councilor White states I want to congratulate the City of Wood Village and the Grand Ronde Tribe. They had their ground breaking ceremony for the old Multnomah Greyhound Park and starting to tear it down. They did a ceremony over the 30 acre site that was purchased for \$10 million with a million dollars of clean up that the tribe is going to be conducting. The big question on everybody's mind is whether it's going to be a casino or not. Right now it wouldn't be allowed as a casino. It looks like it might be a retail center. I want to remind everybody that got a FEMA notice that the clock is ticking and there is a short window for an appeal. There is going to be additional regulations tied to the floodplain that are forthcoming. This time it means more than it used to in the past.

Craig Ward states we are working with Dr. Huber to analyze the maps. The problem we have is that they made it clear at the meeting that the maps they currently presented are known to have some deficiencies. We've already pointed out deficiencies. They've agreed that they need to revise the maps. The 90 day appeal period is not started until the revised maps have been placed into Federal registers. That will take them a couple of months. Typically the appeal period begins with the meeting we just had yesterday. In this case that 90 day appeal period will not start for another couple of months. Dr. Huber can't start his review until there's the next version.

Councilor Wilson states I want to compliment Councilor Ripma on what a great job you did on the Community Enhancement meeting.

Sharon Ezzell asks, why is there a recommendation that when there's a resolution on the agenda to vote on a recommended item that comes from a Committee such as the budget why it's not a requirement that the minutes to those meetings be here at Council meetings so that you can look at those if there's any questions?

Mayor Daoust states sometimes they're not ready in written form. We'll consider that.

9. ADJOURNMENT

MOTION: Councilor Ripma moved to adjourn. Seconded by Councilor Morgan. The motion passed unanimously 7-0.

Meeting adjourned at 8:44pm.

Doug Daoust, Mayor

16 9/16 Dated:_

ATTEST: nda. Kenda Schlaht, Deputy City Recorder

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CITY OF TROUTDALE

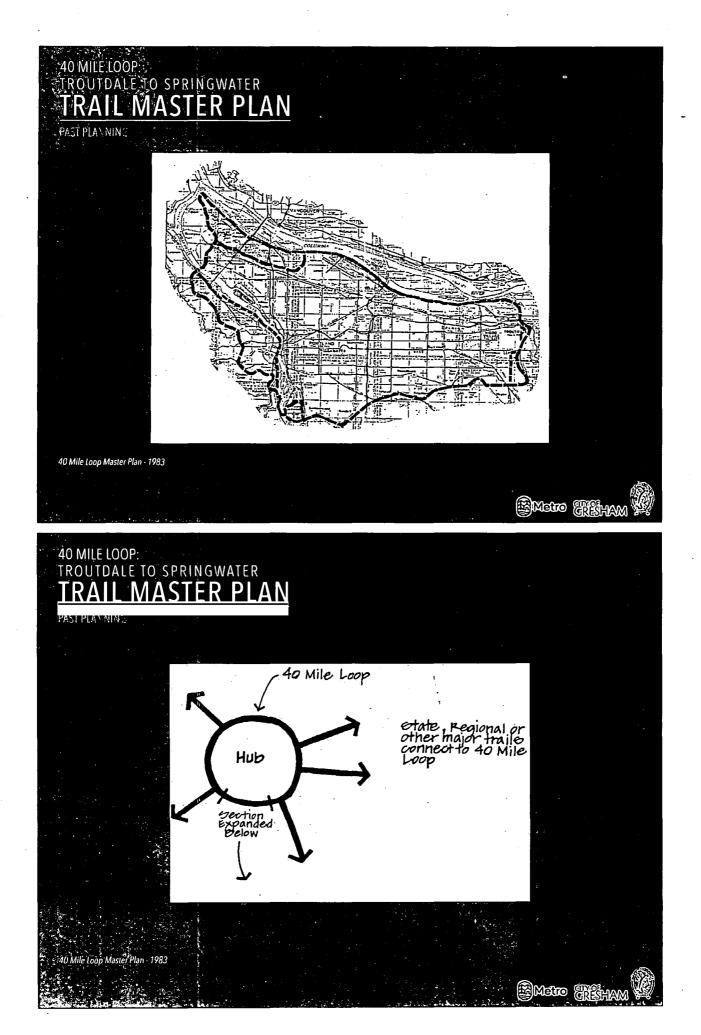


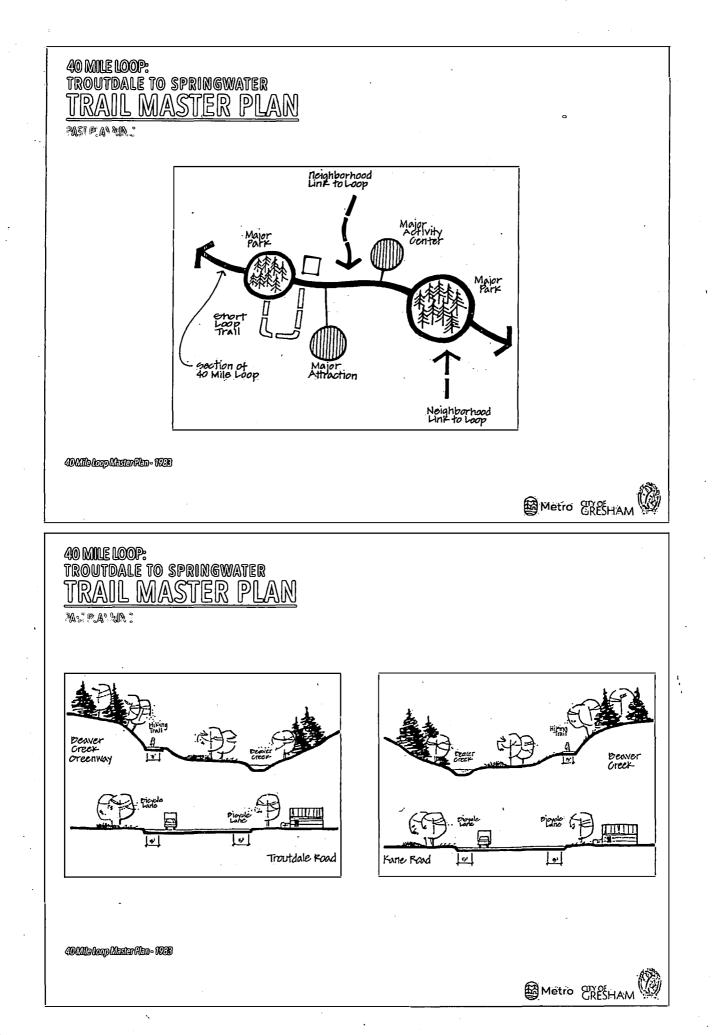
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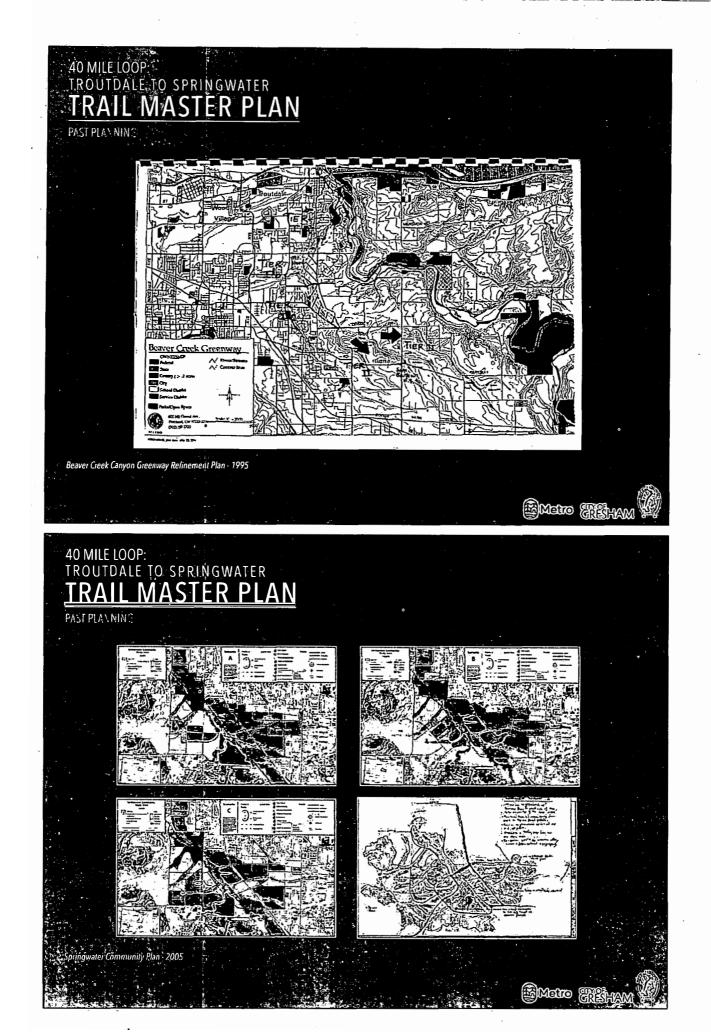
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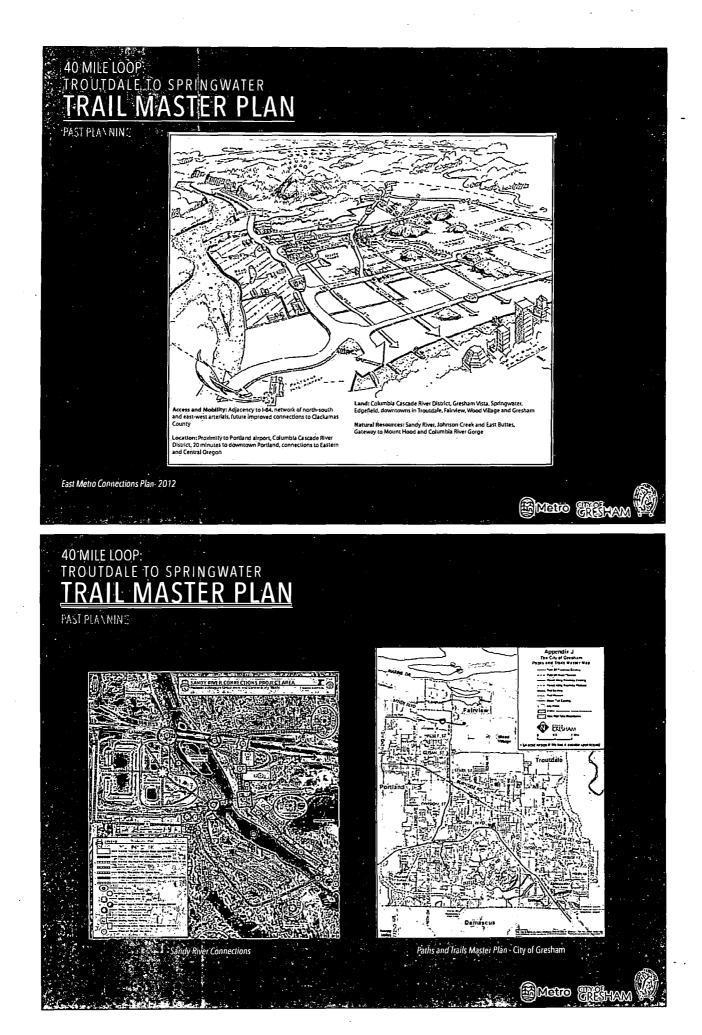
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Robert Confreld	Justichale	503-995-5524
BRUCE WASSON	TROUTDALE	503-461-1042
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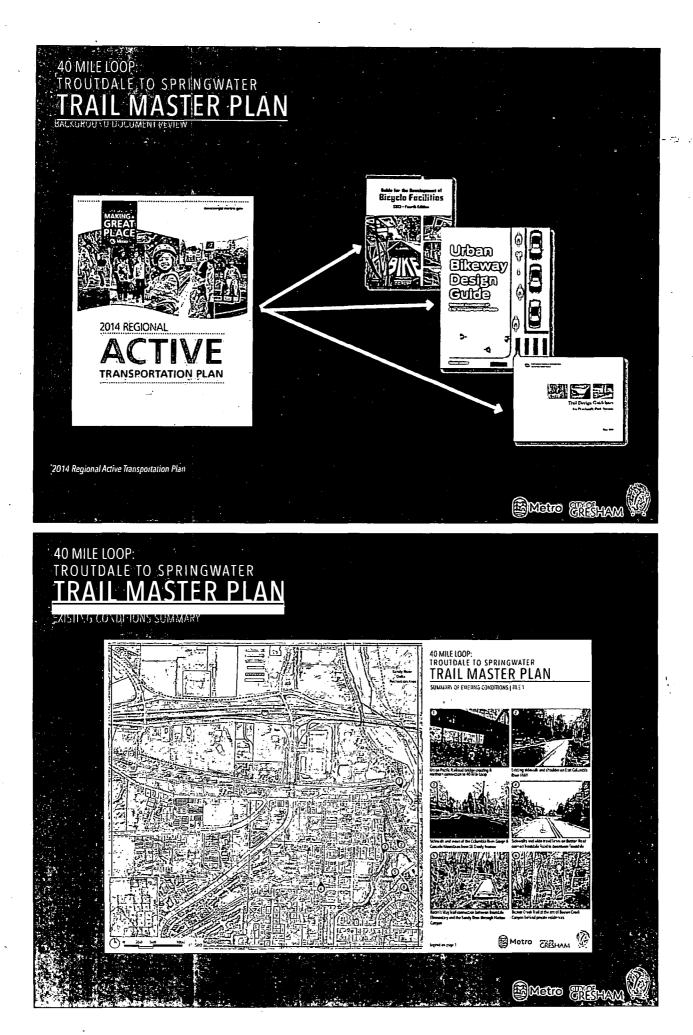


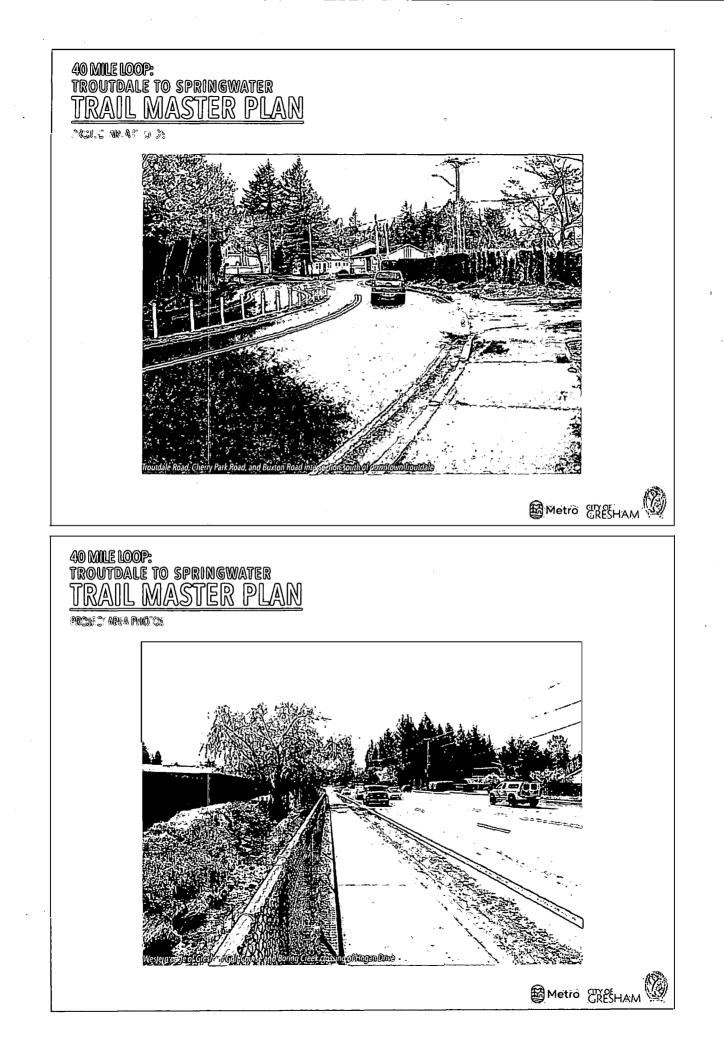


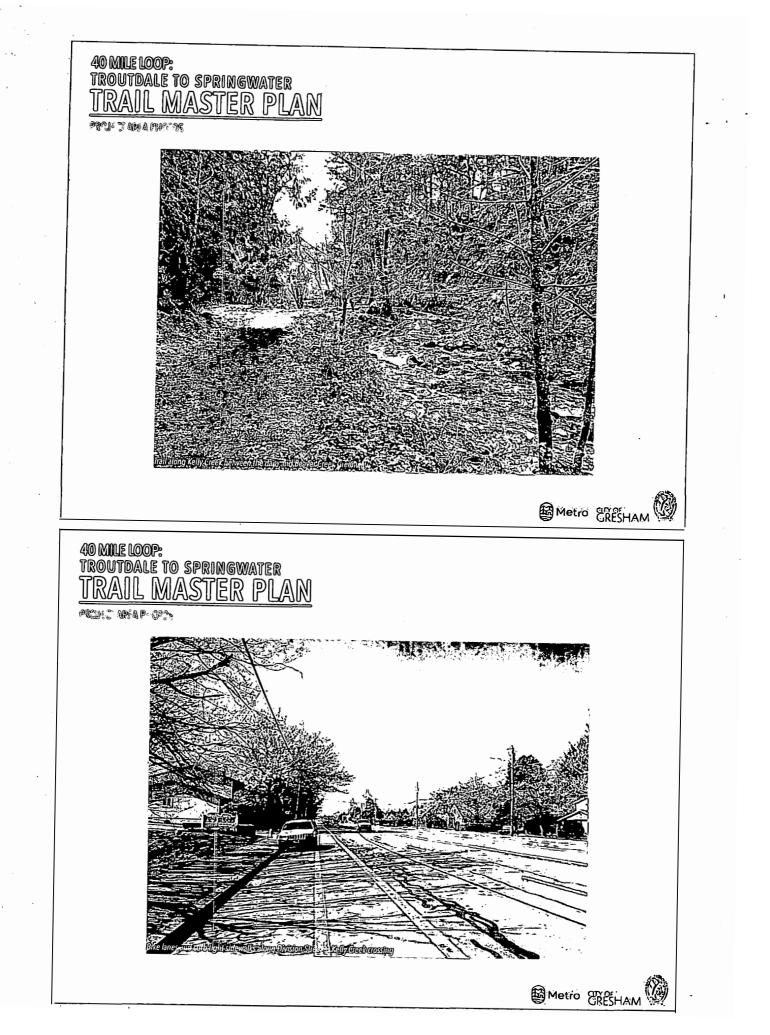


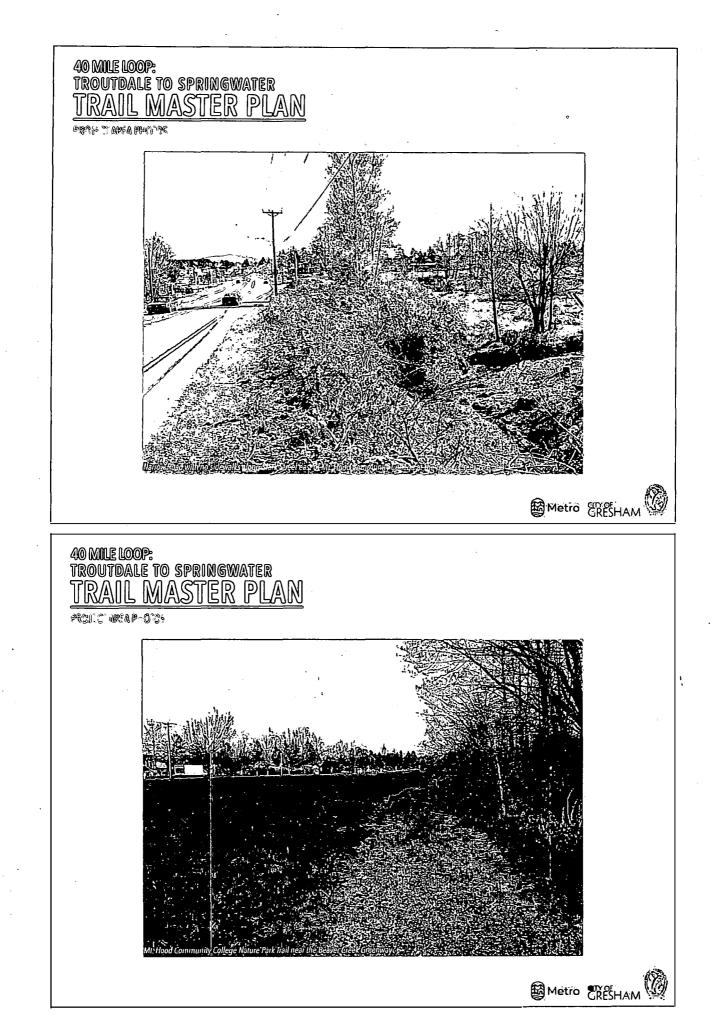


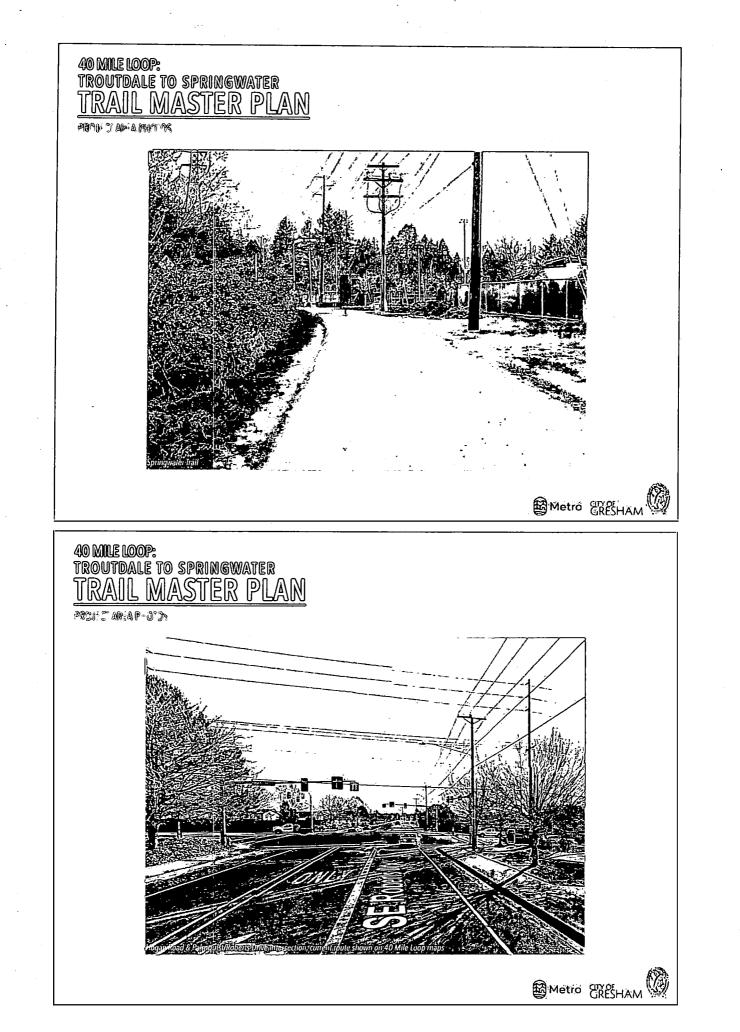


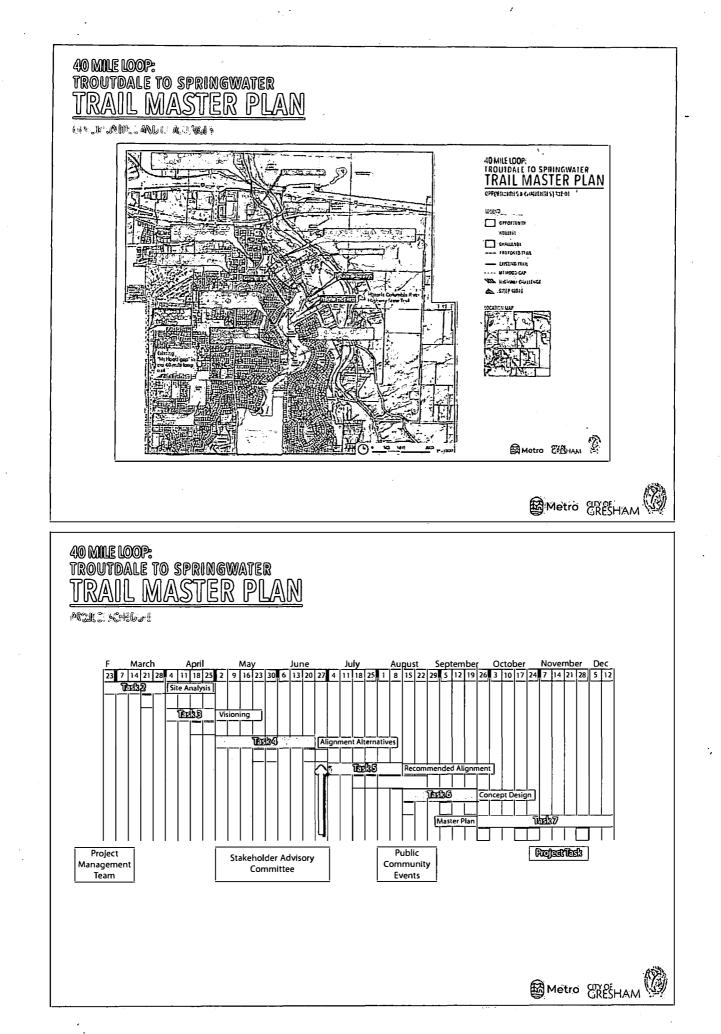












40 mile 100p: troutdale to springwater TRAIL MASTER PLAN

NRAI: 76 NA ?

1.Mobility

- Transportation
- · Recreation

2. Experiences

- · Áccess to nature
- Opportunities for all users
- · Key views to natural resources
- Calim corridors

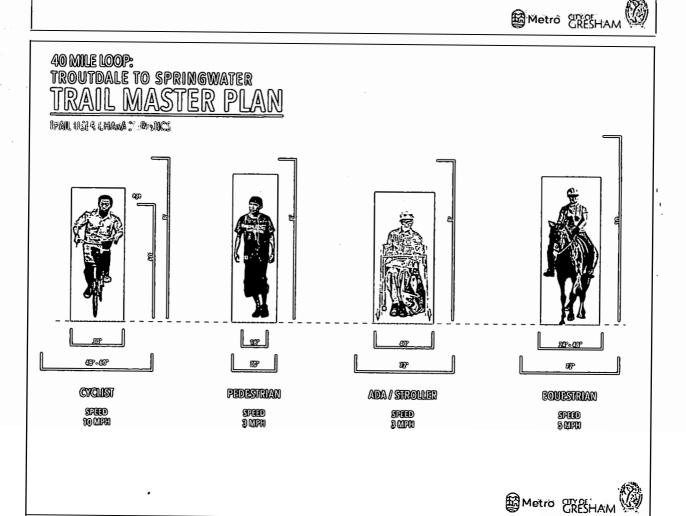
3.Implementation

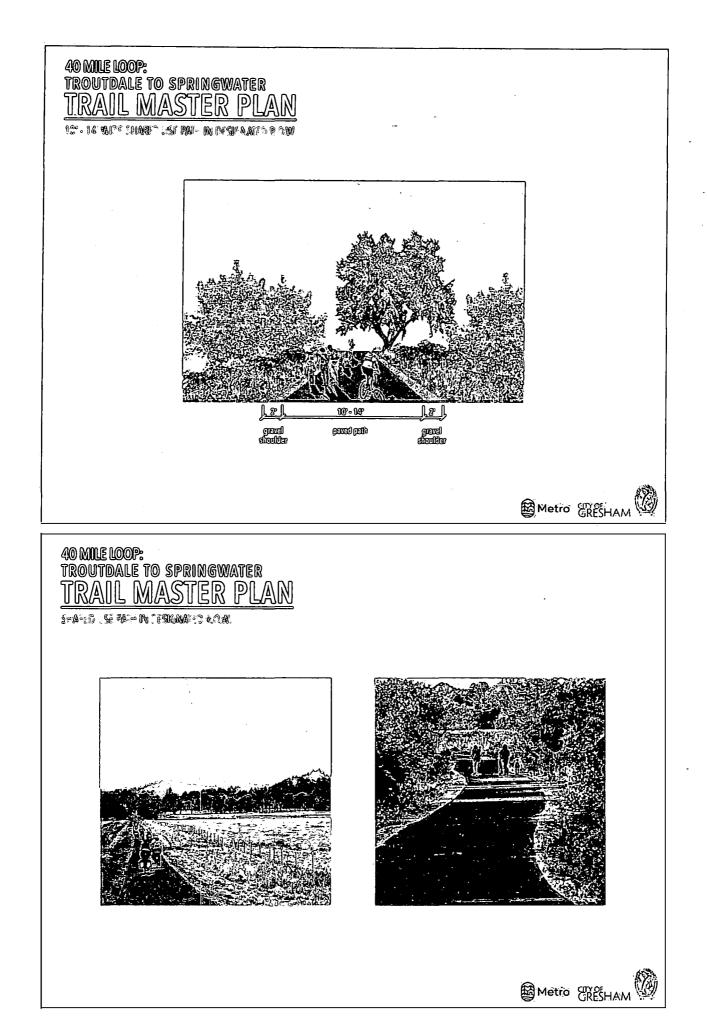
- Constructability
- · Property ownership
- o Cost

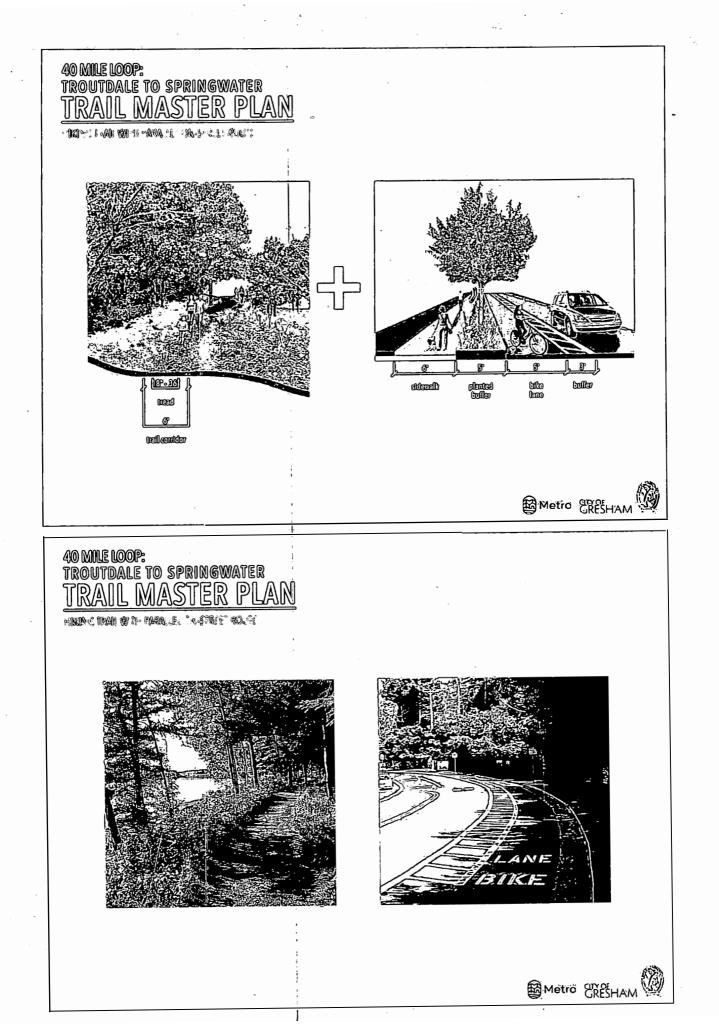
4.Management

· Operations and maintenance

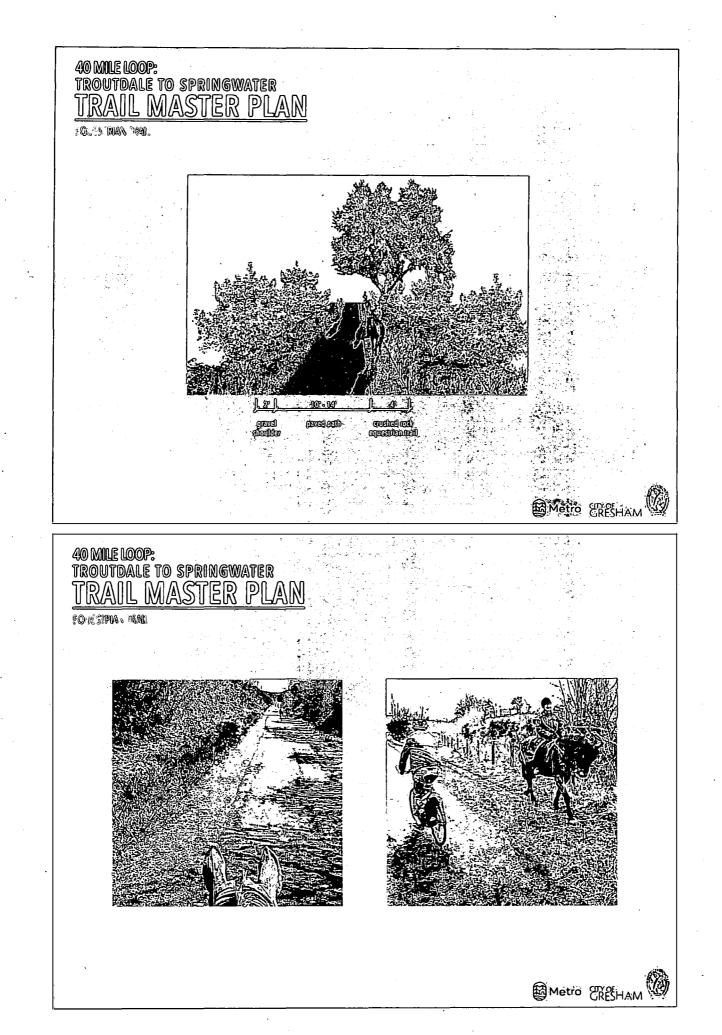
Safety





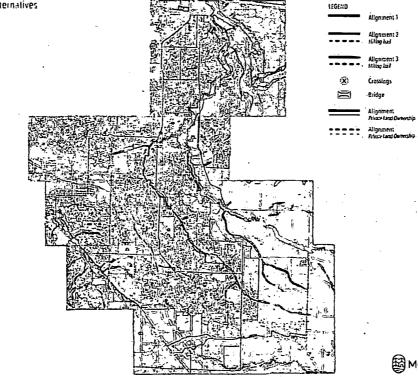


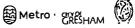




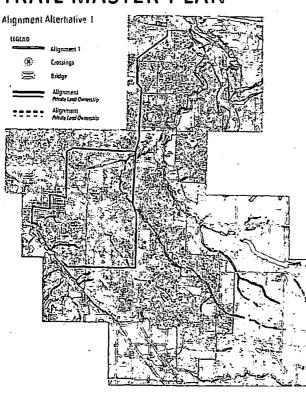


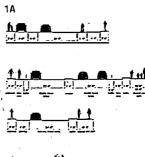
Alignment Alternatives





40 MILE LOOP: TROUTDALE TO SPRINGWATER TRAIL MASTER PLAN



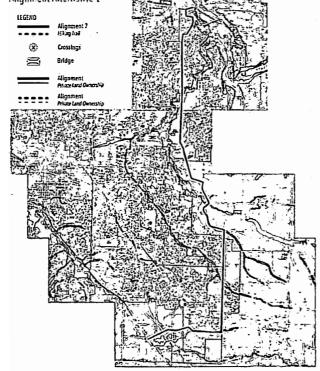




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Metro Eresham

40 MILE LOOP: TROUTDALE TO SPRINGWATER **TRAIL MASTER PLAN** Alignment Alternative 2



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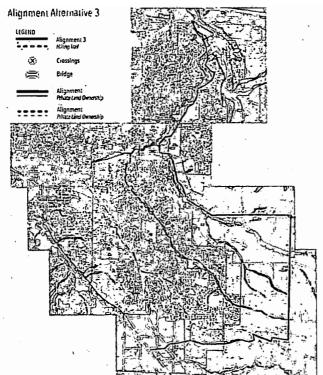
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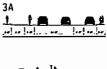
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40 MILE LOOP: TROUTDALE TO SPRINGWATER TRAIL MASTER PLAN







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