



CITY OF TROUTDALE

"Gateway to the Columbia River Gorge"

AGENDA

CITY COUNCIL – REGULAR MEETING

Troutdale City Hall - Council Chambers
219 E. Historic Columbia River Hwy. (Lower Level, Rear Entrance)
Troutdale, OR 97060-2078

Tuesday, May 10, 2016 – 7:00PM

Mayor

Doug Daoust

City Council

David Ripma
Corey Brooks
Larry Morgan
Glenn White
Rich Allen
John Wilson

City Manager

Craig Ward



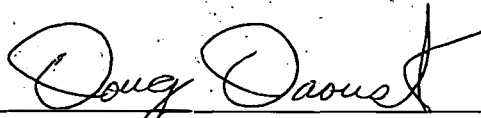
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1. **PLEDGE OF ALLEGIANCE, ROLL CALL, AGENDA UPDATE.**
2. **CONSENT AGENDA:**
2.1 **MINUTES:** December 8, 2016 Regular Meeting; and March 14, 2016 Work Session.
3. **PUBLIC COMMENT:** Public comment is limited to comments on non-agenda items. *Remarks shall be limited to 5 minutes for each speaker unless a different time is allowed by the Mayor. The Mayor and Council should avoid immediate and protracted response to citizen comments.*
4. **MOTION:** A Motion Authorizing an Intergovernmental Agreement to Conduct the NE Halsey Corridor Economic Development Study Project.
Craig Ward, City Manager
5. **RESOLUTION:** A Resolution Authorizing Negotiation of a Loan to Provide for Property Acquisition and an IGA between the City and the URA for Repayment of the Loan.
Ed Trompke, City Attorney
6. **REPORT:** Conformance with County Addressing Protocols.
Steve Winstead, Building Official
7. **STAFF COMMUNICATIONS**
8. **COUNCIL COMMUNICATIONS**

City Hall: 219 E. Hist. Columbia River Hwy., Troutdale, Oregon 97060-2078

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9. ADJOURNMENT



Doug Daoust, Mayor

Dated: 5/4/16

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Further information and copies of agenda packets are available at: Troutdale City Hall, 219 E. Historic Columbia River Hwy. Monday through Friday, 8:00 a.m. - 5:00 p.m.; on our Web Page www.troutdaleoregon.gov or call Sarah Skroch, City Recorder at 503-674-7258.

The meeting location is wheelchair accessible. A request for an interpreter for the hearing impaired or for other accommodations for persons with disabilities should be made at least 48 hours before the meeting to: Sarah Skroch, City Recorder 503-674-7258.

MINUTES
Troutdale City Council – Regular Meeting
Troutdale City Hall – Council Chambers
219 E. Historic Columbia River Hwy.
Troutdale, OR 97060

Tuesday, May 10, 2016 – 7:00PM

1. PLEDGE OF ALLEGIANCE, ROLL CALL, AGENDA UPDATE.

Mayor Daoust called the meeting to order at 7:00pm.

PRESENT: Mayor Daoust, Councilor Ripma, Councilor Brooks, Councilor White, Councilor Allen and Councilor Wilson.

ABSENT: Councilor Morgan (excused).

STAFF: Craig Ward, City Manager; Ed Trompke, City Attorney; Sarah Skroch, City Recorder; Steve Winstead, Planning Director; and Monte Reiser, Chief of Police.

GUESTS: See Attached List.

Mayor Daoust asks if there are any agenda updates.

Councilor White states can we observe that Councilor Morgan has missed the budget meetings and a meeting prior to that. Is he alright?

Mayor Daoust responds he has a family medical emergency.

Craig Ward states there is a slight moderation to the packet. Under consent agenda item 2.1, it notes the meeting minutes of December 8, 2016 are up for adoption however it should be December 8, 2015.

2. CONSENT AGENDA:

2.1 MINUTES: December 8, 2015 Regular Meeting.

MOTION: Mayor Daoust moved to approve the Consent Agenda. Seconded by Councilor Wilson. The motion passed unanimously 6-0.

3. PUBLIC COMMENT:

Zach Hudson, Troutdale resident, states we recently had the experience of approving the budget for this coming financial year. I wanted to offer some thoughts on it and looking forward into the next year. We approved the budget and it was approved unanimously. But we approved a budget that used more of our reserves. We are deficit spending as we have been for every year that I've been on the Budget Committee for the last 6 years.

One of the reasons in previous years this was an important and justified thing was that we were in a recession and we were trying to come out of it. We were bringing in much less money that was expected. We are not out of the recession. I think it's very important that we look to not only balance our budget from this point on, but to start building up our reserves again. It was a very lucky thing that we had that money to draw on when the recession hit. We are close to using up the reserves that we had. My suggestion is that the City Council and Budget Committee commit to having a balanced budget next year and start building up our reserves again. One of the ways we might achieve this is to be more proactive in our communication with City Staff about what we're hoping for in a budget. Some of the patterns I've noticed in the past is that we make a certain request of City Staff in December for a number that we would like to see that April. When we get that number there are things that we maybe weren't expecting or it would leave out some spending that we were hoping for. As a result we either approve the spending or pass on the revenue sources and we end up with more deficit than we were expecting. Possibly if this next year we are a bit more specific as to new revenue sources and spending priorities we can get a budget in April that everyone is happy with to begin with. We wouldn't need to worry about new funding sources that catch us by surprise. By being more proactive we cannot find ourselves so stretched thin.

Sharon Ezzell, Troutdale resident, states I attended a couple of Budget Committee meetings and the last one that I attended was the last Budget meeting. Something happened at that meeting that I was really concerned about and I feel like it needs to be brought up. I did speak with both Councilor Brooks and Councilor Wilson regarding it. Mr. Canfield and he made a comment, he kept questioning when Chairman was stating that people had brought concerns or issues or things to him he wanted to know full disclosure. Who said it to you? And then he finally came right out and said well if I don't know who brought it to you then I'm going to automatically vote no. So to me, that tells me that he's not concerned about what the point was, he's only concerned about who brought it to the forefront. So in other words, if I like you I'll vote yes for it. If I don't like you, I'm going to vote no. That concerns me that we have that kind of mentality on any kind of committees or anything that's making decisions for the City. We need positivity and we need to be not concerned with who brings it but we need to take what is brought to the forefront and consider the option in full not who brought it.

Paul Wilcox, Troutdale resident, states back in February your City Organization Review Subcommittee brought some proposed Charter amendments before the Council and one of which is on the current ballot. At that time Councilor Allen mentioned that Charter changes should not be taken lightly because it's like the Constitution of the City. It also requires the vote of the citizens to change the Charter. What I'm asking for is, in the current voter's pamphlet, nowhere in that text is exact wording of the Charter changes. I'd like to see that done. The handout I just distributed is the way Gresham does their Charter amendments (a copy can be found in the meeting packet). If there's anything deleted in the Charter language they do a strike through it. I think the citizens need to know the exact words they're voting in or out or adding or deleting rather than a general description. If you're changing the Charter language then the language needs to be in the ballot information. I request that something official requires that on future Charter amendments in particular.

4. MOTION: A Motion Authorizing an Intergovernmental Agreement to Conduct the NE Halsey Corridor Economic Development Study Project.

Craig Ward, City Manager, states the proposed Intergovernmental Agreement is attached to the staff report. It's a partnership with the County, Fairview, Wood Village and Troutdale to update the Halsey Corridor plan. It establishes a process to do that and a budget to do that. There is a Metro grant that is supportive of this. The City of Fairview received the grant effectively for all of us. Now all we have to do is sign this agreement that obligates us to participate in the process and to provide some incoming acts for the grant. It is not intended that whenever it be the outcomes look like at the end that we are necessarily bound by those. It's an effort to consolidate our approach.

Mayor Daoust asks is this more or less a follow through with the grant requirements that Fairview got, the \$100,000 grant?

Craig Ward responds yes. When they submitted it I brought that to you in theory whether or not you wanted to participate and the direction was that we did. Fairview will administer the grant on behalf of the County and the 3 Cities and we'll all work together.

Councilor Allen states I believe the common theme is a good idea however, when I look at all that we are doing the TRIP property is my primary concern and Urban Renewal is second. I worry about our resources and our ability to be able to take on a 3rd even though it is a good idea. Can we do all that?

Craig Ward responds of course. The reality is we are spread thin. A lot of this really has to do with the cross section of the street. Beyond that it's a matter of participating in some meetings and providing information into the process and feedback from the ideas that are generated from it. We will attend those meetings and bring the results back to you. We'll find a way to make it happen. We'll just have to find a way to spread our staff a little more thinly.

Councilor White states I know we're not bound to improving any of this yet but my concern would be to be careful not to add more burden to developers.

Craig Ward states discussions on that from people in the beginning relate to the fact that some of the developers, almost from the Shell Station all the way to Edgefield, is already been widened in concert with the existing Halsey Corridor plan. From that point on to the Wood Village city limits, it's Edgefield. Edgefield as I understand it has already addressed the Halsey Corridor plan in their perspective purchaser or purchase sale agreement with the County.

MOTION: Councilor Ripma moved to approve a motion authorizing an Intergovernmental Agreement to conduct the NE Halsey Corridor Economic Development Study Project. Seconded by Councilor White.

VOTE: Mayor Daoust – Yes; Councilor White – Yes; Councilor Allen – No; Councilor Wilson – Yes; Councilor Ripma – No; and Councilor Brooks – Yes.

Motion Passed 6 – 0.

5. RESOLUTION: A Resolution Authorizing Negotiation of a Loan to Provide for Property Acquisition and an IGA between the City and the URA for Repayment of the Loan.

Ed Trompke, City Attorney, states this is a resolution that was recommended to the Council by the Budget Committee at its last meeting and it basically does two things. It authorizes and directs the City Staff to enter into a loan agreement with an appropriate State agency to fund acquisition and construction of the right-of-way that is proposed to access the Urban Renewal Area for development. The second piece is to prepare and bring it back to Council an IGA between the City of Troutdale and the Urban Renewal Agency (URA) for repayment of the loan. It's always been the intention of Council and Staff the URA would pay for or reimburse the City for the cost of acquisition and construction of that right-of-way. No agreements will be entered into without Council action. The Budget Committee discussed this at the last meeting and recommended unanimously that Council adopt it.

Councilor Wilson asks even without this resolution the URA is structured to repay this loan. Is that correct?

Ed Trompke responds yes it is.

Councilor Wilson states even without this we would still pay back the loan. Whether it takes 20 or 30 years. The Agency exists until the loans are paid back.

Ed Trompke responds I believe so. It's possible that City Council could decide not to take it out of URA but it would be highly unusual.

Councilor Wilson states my concern is that the Budget Committee with the Chair, 2 seasoned City Councilmen and one of our new Councilmen, almost brought this to a point where the City and the Agency would have been in default of \$300,000 when it initially did not pass. While I'm going to support this, I find it bothering to me that we have people that have been around for a long time and the URA that don't have a full grasp on it.

Mayor Daoust states the resolution was brought forward to put things in writing so people felt more comfortable with it. That was the whole purpose of writing the resolution.

Ed Trompke states it puts in writing what was otherwise implicit in what Staff and Council and the URA were doing.

Mayor Daoust states I get your point, Councilor Wilson, part of the Budget Committee meeting was unsettling. But I'm glad that we have this resolution in front of us that everybody seems to understand.

Councilor Allen states I don't share the same view. I saw \$5 million show up in the street fund and no discussion about how that was going to be repaid and where the money was going to come from. I do find it appropriate not to go down the path when it's not explicit as to what is going to happen.

Councilor Wilson states you supported the URA until the Eastwinds meeting. It's either you want to stop urban renewal or you don't understand.

Councilor Allen states I need to be informed of what's going on. It's not fair for 4 Councilors to know what's going on and 3 to not know what's going on.

Councilor Ripma states this was not quite the same animal as the URA taking out a loan. This is the City taking out a loan. I did not share in the concerns and perfectly willing to go forward but this is an improvement having this because it's the City that's borrowing money and the URA is paying it back. That's a little different than the URA district that you seem familiar with but frankly, we never had it explained to us until that Budget Committee meeting or any executive session or any kind of training or sharing. I think we all are on board now. I don't fault people questioning it at the time.

Councilor White asks who are the 2 seasoned Councilors you're referring to?

Councilor Wilson states I'm not going to mention names.

Councilor White states I voted for it. I was also the one that put it up for reconsideration and I was accused of trying to sabotage. I'm glad these Councilors brought up the \$5 million and I believe they did their job.

Councilor Wilson states when you got the budget part of that we talked about what the roadway costs. Did any of you reach out to a City Staff to ask them about that prior to the budget meeting?

Councilor Ripma states don't be too hard on people that questioned it. We did the right thing and we're doing the right thing tonight.

Councilor Wilson states by voting no initially on the tax increment funding from that area we could've put the Agency in default of the \$300,000, which then would have put the City on the hook to pay itself back plus we would've ended up defaulting on our agreement with Eastwinds and we would have ended up not showing good faith moving forward which meant we would've had to buy their property from them. Plus potentially open us up to a lawsuit. That is what I am really disappointed about the Budget Meeting and how it was conducted. People need to read what the URA is about. I sent everybody a link prior to Tuesday's meeting so everybody could read through it. The Chairman for the Budget Committee was supposed to send it out to his people and he did not. So

everybody was working from a disadvantage. But you've been around, this is your second term, you should understand what an urban renewal does. Councilor Allen has been here 6 years. I've been around for 4 years but I understand what it's about.

Councilor White states I think this is an example of exactly what we heard about in public comment. You're interpreting our actions through your own mind. Being here 4 years you should well know the confusion. Your analogy that we would have lost \$300,000 doesn't fit. The people on the Budget Committee are smart. There were a few questions that needed to be cleared up and if you're not comfortable and you need something cleared up the right thing to do is vote no. I'm not going to vote yes on something don't I fully understand.

Mayor Daoust states I think what Councilor Wilson is probably reflecting on is when the vote to accept and pass the URA budget, when it got voted down, that was a shock to a lot of people. This resolution is the end result trying to make everybody comfortable.

Councilor Allen states the no vote was not due to a lack of understanding. It did exactly what it was supposed to do. A no vote said we don't know enough of this and we're not being told enough details to be comfortable going forward in this. A no vote did exactly what it was supposed to do because it made us talk. It made us clear up what was going on. To expect me to vote yes blindly, it will never happen.

Councilor Brooks states I'm a little frustrated because a second ago you made a comment that you weren't going to mention names but it was pretty obvious that the new Councilor is sitting here. That's me. I felt I had every right to sit down with Mr. Trompke and discuss this resolution and I will do it again because I need to understand before I can vote yes on anything.

Councilor Wilson states the budget that they're trying to pass for URA had nothing to do with the \$5 million. It had to do with \$309,000. The \$5 million is in the general budget which is where that discussion should have taken place. I don't mind anybody having meetings with Ed because I'll call him up myself sometimes. But when you have 3 Councilors and the Chairman of the Budget Committee meeting with him I think that meeting should have been held in public with the rest of the Committee.

Ed Trompke states City Councilors are supposed to be able to talk to their Attorney the same way that any private citizen can talk to his or her attorney which is in confidence and having a frank open discussion of legal consequences of things. I did have discussions with some Councilors about the legal ramifications of budget issues and the resolution that is before you tonight. With all due respect, Councilor Wilson, I do think that it was appropriate to meet privately with Councilors to discuss their legal questions on those issues.

Councilor White states the meeting was at the request of the Mayor. He urged me that night to reach out to Ed.

MOTION: Councilor Ripma moves to adopt the resolution authorizing negotiation of a loan to provide for property acquisition and an IGA between the City and the URA for repayment of the loan. Seconded by Mayor Daoust.

VOTE: Mayor Daoust – Yes; Councilor White – Yes; Councilor Allen – No; Councilor Wilson – Yes; Councilor Ripma – No; and Councilor Brooks – Yes.

Motion Passed 6 – 0.

6. REPORT: Conformance with County Addressing Protocols.

Steve Winstead, Planning Director, states I'm here to talk to you tonight about addresses. A few years back a resolution was adopted and passed by City Council that they gave us a clear directive on how to address properties. If you've lived in the Portland area for any length of time you know the Willamette River makes East and West and you know Burnside makes North and South. In Troutdale it's the Columbia River Highway that runs North and South and Troutdale Rd is East and West. We have a simple grid system from that. Before our time there was a grid system that was established that went from Troutdale Rd West starting that from 0100 and the same way for Troutdale Rd East starting from 0100 and working your way up. And you had so many addresses that you could have during that period of time. When this was established we had large parcels of land. A lot of land that had not been developed and we were looking at future development and what was going to happen. Addresses didn't seem to be an issue at the time because we all knew each other at that time. For the most part it was not an issue for many years until recently. What we've discovered recently as we begin to get more infill we are finding that we are off grid. That means that the addressing of which should be from the grid system did not occur. I put together a presentation. We divided the City into 36 quadrants and we physically went through and looked at how many addresses were off grid. (Steve handed out a map, a copy can be found in the meeting packet). There are many properties off grid. One solution is we could readdress the whole City. But that is not going to fly. That isn't the right thing to do. What your ordinance has established that it's the Building Official that makes a decision on what addresses are supposed to be. For years we've been going down this grid system and somehow in the past we got off grid. To a point that some addresses are more than 200 numbers off what they should be. And it becomes more evident as the infill comes into place. We have some areas where we have brand new subdivisions coming in. Gateway Estates has 16 new lots going in. We have another subdivision coming in off of Halsey and all of a sudden, Jodi Rogers, our Permit Specialist, would come to me and say we have a problem. I don't have enough addresses to assign to this subdivision. And why don't we? Because it got off grid. As we began to get these subdivisions we began to send letters out. We've sent out 2 letters in the last year about address change. I'm bringing this to Council to let you know that one, the way the ordinance is written we haven't deviated from what the ordinance says. We're also wanting to be respectful to the fact that we've got a large portion of our area that is really off grid. If we started counting how many houses are off grid it is around 1900 residences that are off the grid system that we have. Is that a problem? If you have a single road and you have addresses that all seem to be right and fire has gone out and police has gone

out, it may not seem to be a problem. It may be something that we can stay away from. But if we had a large parcel of land adjacent to this and now it wants to have a subdivision that begins to create the problem. In the material we have given you, I've had discussions with both Gresham Fire and Multnomah County Sheriff's Office. I have Commander Reiser here today. He's going to be talking about this as well.

Commander Reiser, Multnomah County Sheriff's Office, states from a public safety perspective the issue about addressing is very close to us. It's very important that we have well marked and well sequenced addresses in order for our Deputies to have a very prompt response for urgent and non-urgent services. As first responders, accurate locations are critical for dispatch. It's also important to our community that we have a prompt and timely response for low priority calls for service. If this is a change that's necessary, the Sheriff's Office would support this decision to correct the addressing issue.

Steve Winstead states the Gresham Fire Department is in support of some type of methodology to get us back on grid. When we have a subdivision that comes in that needs to be addressed we will be notifying those neighbors, property owners, of where they're most impacted because of the subdivision. We want to make sure those addresses are correct. We will not be looking to notify the entire City that we're off grid. I'm not going to go down that road. As we begin to develop some citizens are going to be upset and rightfully so. In light of response time and first responders getting to a home those minutes are essential. From a Building Official point of view, it's my goal to make sure addresses are visible and sequenced. Gateway Estates is a new subdivision that is coming into play but the addressing of that subdivision impacts all these surrounding areas because it's off grid. If you look at your map quadrant 20 or 21, we have anywhere from 50 to 150 combined addresses that are going to be significantly impacted just from that one subdivision renumbering along 257th.

Mayor Daoust states tell me more specifically how it's impacting all those homes and why it couldn't impact fewer homes.

Steve Winstead responds we have a series of numbers that are compressed at that site. If you had 16 residences that were going to move in and we only had 10 numbers for them because of the offset because of the grid. We may find we don't have any numbers available for them because we start over here at 100, the next area we have 110 and we have 10 lots in between. We have the odd and even numbers based on what side of the street you're on. We're becoming compressed with numbers. The other one is along Halsey Street. We've had an infill that has occurred with some lots. As we begin to look at the numbers we don't have numbers left. They've been taken up. It's because nobody developed anything in that area and now they are.

Mayor Daoust asks every single digit is taken?

Steve Winstead responds there are fewer digits available for the lots that we have. The way our system is right now we don't have recourse for a variance for this. There's nothing in our ordinance that says if you don't like it you can ask for variance. We don't have that built into our ordinance. There is no latitude except to show the property owners where

we're at and show them where the grid system is and tell this is where we are. Maybe there is something we can do as a City to help the USPS with this. I would rather make sure that we're on grid as close as we possibly can. You will receive complaints and it's only because I'm trying to do exactly what the ordinance is asking to do and that's establish addresses based on this.

Mayor Daoust states for the first time in 12 years. The ordinance is from 2004. So 12 years later we're running into problems.

Jodi Rogers, Permit Specialist, states that is not an accurate statement. Let me explain how they used to grid many years ago. They used to address Troutdale with a grid and a big piece of laminate that went over the top of it. When previous staff addressed the subdivision, that laminate moved. So over the years the addresses shifted. It hasn't been a problem until the last 4 or 5 years as people start infilling. When there is a subdivision to address I can't address it off grid based on the surrounding existing addresses that I know were off grid. I have to bring it all back in line. It's worked out pretty well because I try not to change addresses. I think I've done maybe only 4. Because people don't like their addresses changed. It's all about emergency response getting there. As far as the Gateway Estates you were asking about the surrounding properties, why were they affected. The surrounding properties, Morgan Meadows, because everything was already off grid when Morgan Meadows got addressed it got addressed off grid by almost 200 digits to make it flow in line. Now that Gateway Estates is coming up I can't address Gateway Estates off grid. I need to make it right. I can't keep the pattern going. On Halsey, those are all big parcels still out there and back in the day when they addressed it they addressed it off grid and as infill came in because it was off grid that pattern continued. For Jay Ellis specifically, he partitioned his property to 3 lots that now need to be addressed and I have 1 number because every single number around him is taken. It effects the surrounding areas. I had to change 2 addresses up on Cherry Park Road recently with the new subdivision. It made 2 existing property owners have to have a change of address.

Steve Winstead stated once it was laid out digitally we had the accuracy. We've had 2 in the last 6 months that we've asked.

Jodi Rogers states we've maybe had 4 in the 25 years I've been working here.

Steve Winstead states this is as new to us as it is to you and yet the mandate for me is to be accurate. I'm not asking for a whole overhaul at this point. If you look at your grid system on 28 and 33, you notice all the red, in talking to Gresham Fire those are perfectly fine. We know where things are at and they're sequenced correctly. There isn't any proposal for development beyond that so I'm inclined to let those things run the course they're running now. It is a potential problem and that's why we're here tonight.

Mayor Daoust states I know you want to be accurate based on the ordinance. In my mind I'm looking for a way to deal just with the infill rather than readdressing an entire quadrant. Or 2 quadrants. Because in my mind, there is no problem with the quadrants that are existing where there is no infill. The infill is the problem. In my mind I try to deal with it out

of the box a little bit and not go by the ordinance so much. Is there a way to deal with it out of the box rather than impacting everybody in that quadrant?

Councilor Ripma states I remember this ordinance. I had no idea it would apply to existing homes. To ask people to renumber their house when they don't want to and have lived there a long time seems incredibly arrogant of the City to do. Especially when the reason for it is a new subdivision going in next door that they're probably not particularly happy about in the first place. I share Mayor Daoust's yearning for a solution to this. Could we put in a variance procedure in the ordinance to allow you to deal with infill without asking people to change existing house numbers?

Steve Winstead responds I usually think outside the box. The issue here is I don't have a choice because of what is in front of me. I need clear direction. If you want to add a variance sequence in that then I suggest you re-write the ordinance and have a variance with some criteria that I would use for granting that variance. I would like to see a sign off by Gresham Fire and Multnomah County Sheriff's Office when that happens as well so it's not only the Building Department saying it but we sent it to police and fire to make sure they understand it as well.

Councilor Ripma asks is there some way to rationalize the grid lines to match what's been done?

Steve Winstead responds certainly if the ordinance was written to allow some latitude, right now it's not allowed. If there was a way to re-write the ordinance that would allow latitude and discretionary we wouldn't have to go to a variance at this discretionary. I would still want fire and police to have an opportunity to chime in on this as well.

Mayor Daoust states lets follow that line of reasoning for a while. My question has more to do with the map. You have 16 homes going into Gateway Estates and you only have 3 house numbers available.

Jodi Rogers responds Gateway Estates would be addressed off grid because Morgan Meadows is off grid so you continue that pattern as you go north.

Mayor Daoust asks if there are numbers available for a house what do we care if we continue the off grid?

Jodi Rogers responds we care because emergency response doesn't like it. They can't get to it sometimes. It's supposed to be on grid.

Steve Winstead states the time to find the address is an issue for first responders. If for whatever reason on a new subdivision if they're out of sync is that going to impact response times.

Mayor Daoust states if the Gateway Estates were still going to be in sequence with Morgan Meadows, is that the case? You can make it in sequence with Morgan Meadows.

Steve Winstead responds if we're given the latitude to do so.

Mayor Daoust states and the latitude would be a variance in the ordinance. Am I over simplifying this?

Craig Ward states yes. I would avoid the term variance. Variances are a legal jargon applied in land use. This is to provide some flexibility for the Building Official to make discretionary decisions based on individual circumstances.

Ed Trompke states a century ago Portland faced this exact same issue in the early 1900's. The streets were numbered all over the place. I think around 1937 they finally got around to changing it after trying 5 or 6 times during 1900 and 1937. They finally just had to change every address in the whole City because everything was off grid.

Councilor Allen states I used to live at 18.5 so I understand what you're saying. I know if I look at the street sign that I use for my actual address I miss mail and packages. If I change that Avenue to Street I get my mail and packages. How do we keep those GPSs updated? And can we do anything to make it faster? We're talking about potential chaos.

Mayor Daoust states I would be more concerned if my address changed and I had a heart attack. I would be more concerned.

Jodi Rogers states I send out notifications to 911, Multnomah County Sheriff's Office, Fire Department, Tax Assessor, NW Natural Gas, Comcast and Verizon. There's a list of 25 people. So when I send out address letters, changes or new addresses, it goes to all of these agencies, Metro, who then put all that information into this GIS. If you change your house number on your house the fire department shows up there. You have your address on the house, they've got their new map from GIS and they get there. I send the letter out to all these agencies and it's those agencies that create the bigger maps for this metro area, put that into their data field and into the 911 database and we all sync together. As long as the address is right on the house when the fire department gets the call from 911 they get there. I realize that for the citizens who will need to get their addresses changed it's an impact. I also have been here long enough where they have been tragedies because the fire department hasn't gotten to an address for whatever reason. Because there's a street sign missing, or because they couldn't find it because it was off grid. It's happened a couple of times that I recall. And from where I sit that's important to me to make sure that I know the citizens get that emergency response if they ever need it. In the case of Cherry Park, I am duty bound to address that correctly. I can't address it off grid and have other people around it off grid. It isn't right. You can change the ordinance and do whatever you want but I understand it impacts people but it's also important for them to get the help they need to their house if they need it.

Mayor Daoust states all of the off grid homes in Troutdale, there's 1900 of them, all those addresses are already earmarked in the GIS, GPS, fire department and police department. They know where every single one of those homes are.

Craig Ward states our intention here was to roll these changes out as we have infill subdivisions. Not to do a systematic revision of the whole City. Some areas that's not necessary. But when we have a subdivision that we believe it is necessary then we're essentially saying we can provide the flexibility but the flexibility will generate a decision that still may result in address changes that people complain about. I think it's inevitable that that will happen.

Steve Winstead states ultimately if we're going to hold true to our ordinance there needs to be a timeframe of which things can be changed. We want to get us all back on grid in 3 years or 10 years or 5 years. What we were recommending to Council is let's be somewhat aggressive in the timeframe. In the meantime we could work through these little subdivisions and the infills that we have coming in. We would like to have a timeframe and have a certain date.

Councilor Ripma states I would like consideration of adjusting the grid to match the way the City got built. I didn't necessarily hear that you were interested in doing that. I'm a little skeptical about the grid being the way police and fire find the houses. But I don't know about that. It seems to me in this day and age you don't rely on a clear map with an overhead grid to go find houses. It's all computerized now days. I can't believe a slavish adherence to arbitrary and wrong gridlines are necessary and will cause 1900 people to have to change their addresses. If it's true I'm open to listen. I would be interested in specific case that involved the grid and not a street sign. In the meantime, look at the grid to see if it can be rationalized to match more. In the case of Mr. Wasson's house, as I recall, both houses you were asking to renumber were across the street from each other and the 200's that were in the 200 block with the new subdivision were further down the street and could be numbered with the 200s sequence and still be in sequence. I'm baffled at why it was necessary for them to change their number. The houses right next door were having to be in the grid block and were 100s.

Jodi Rogers states I apologize I didn't bring my grid with me to look at so I'll try to go by memory. In the case of the Cherry Park subdivision, the grid starts at the 100 block and Buxton. And as you head west you have your 100 block, your 200 block, your 300 block and so forth. Mr. Nuffer's address was in the mid-150s. He was off grid from however long ago. We don't go out and try to find them on purpose. And if the subdivision would never have been built it would have never come to light. Jonah Nail's subdivision is in the 200 grid so I have to address those in the 200s grid. Mr. Wasson's house is just west of the new subdivision in the 200 grid. The 100 grid is where the apartments are on Buxton/Cherry Park.

Councilor Ripma states it does seem to me the grid lines could be adjusted to leave the 2 houses that I saw alone without upsetting the world. Please look at that. There is no rhyme or reason to the addresses where I live on Troutdale Rd and the street around the corner. You enter a County grid system and you can drive another 3 miles and there's no rationality to it. It's worked fine for 29 years. The idea of having to change my own address would be so burdensome to me personally. The City would have to have a really good reason to do it. I would prefer that you have some flexibility or see if the grid lines could

be adjusted to match what the City has. I would encourage you to look into that. I hope the rest of the Council shares my view.

Councilor Wilson states I agree with Councilor Ripma. Maybe you've already looked into it. If you haven't, if you could look into it and if it doesn't work then bring it back. If we haven't looked at it then we should.

Mayor Daoust states what you two are saying is flexibility within infills with very little to no impact on neighbors.

Councilor Wilson states in the case of Mr. Nuffer and Mr. Wasson, if that grid line could be moved and see what the flexibility would do.

Bruce Wasson, Troutdale resident, states I am one of the parties in this issue. I'm here representing myself and Mr. Nuffer who lives across the street. First, the emergency response issue is a non-issue. I've lived at that address for 35 years and Mr. Nuffer has lived at his residence for 57 year. I think they know where we live by now. Changing the address would be absolutely ridiculous based on emergency response. I would like to handout something to the Council to show some of the reasoning why I believe this is an issue that I think could be easily addressed with a minor resolution from this Council (a copy of the handout can be found in the meeting packet). When you get your packet you're going to find a picture. This infill argument on this issue on my address and Mr. Nuffer's address is a non-issue. I think the solution to this issue is having the City Council say we can grandfather these addresses in the way they are and leave it alone. There is no reason to change these addresses. They have plenty of numbers to choose from. You'll see in that block across the street that they're not even following their own numbering system. Those by definition of City regulation should all be odd numbers on the other side of that street. My suggestion is for City Council to either amend the grid system to allow for appeals and to grandfather in addresses that may be close in the grid. When I got this letter I was mad. They didn't even ask me or tell me they were going to do it. They just said they were going to do it and they went and changed all these addresses for all these organizations that Jodi mentioned and sent out the notification that my address is being changed regardless of how I felt or what it cost me.

Mayor Daoust asks has that happened already?

Bruce Wasson responds yes. According to Jodi, my address officially changed.

Mayor Daoust asks what did it change to?

Bruce Wasson responds 226 and that address was sent into all the agencies. My address was 150 before. And 221 was 149. I was arbitrarily being told that my address was going to be changed without the ability to appeal or have input on this. There needs to be a little flexibility here. I think changing the ordinance to allow for an appeal process is practical.

Councilor Wilson asks if Mr. Wasson called in and said I'm at 150 SW Cherry Park Rd would you be able find that today?

Commander Reiser responds information would come through the BOEC and that's what we rely on specifically for the information. The calls are dispatched and sent to the Deputies on their computers in their cars. We have a map on the computer screen and they're able to locate where they're at on the screen and the direct address. I'm not sure how fire works with the grid. We rely specifically on the information we get from BOEC.

Councilor Wilson asks how long does it take BOEC to update their system from 150 to 226?

Commander Reiser responds I don't know.

Bruce Wasson states my utility bill from the City of Troutdale still shows 150 on it. My ballot for the election still shows 150. My PGE and NW Natural still show 150. I don't know how far this process has moved along but the letter that was sent to me was sent in February of this year.

Jodi Rogers states in this particular case where I had to change the addresses I gave everybody until August to change their information.

Councilor Wilson asks if he changed the number on his house from 150 to 226 prior to August would that cause confusion?

Jodi Rogers states to answer your first question, I don't know how quickly 911 changes their system. And I sent out this change to the utility clerk when the letter went out.

Mayor Daoust calls for a break 8:44pm and reconvenes the meeting at 8:54pm.

Mayor Daoust states this is a report that we can give staff direction tonight without voting. One thing I wanted to make clear was on the Cherry Park Rd example. Has the trigger already been pulled on that where their addresses changed?

Bruce Wasson responds yes.

Steve Winstead states just for those two lots.

Mayor Daoust states it sounds like the Council is leaning towards giving some discretion to staff with infills to allow different addressing scheme that would not affect the rest of the corner.

Craig Ward states if I understand what you're saying, the Council would simply direct the staff to come up with modifications to the code and provide more administrative discretion to the Building Official regarding the compliance with the existing code.

Mayor Daoust responds yes.

Craig Ward state we'll have to come up with some edits to the code. We'll have to revise the code, bring that back in an official manner in order for you to review it. We don't have any suggested amendments to the code at this time so we'll have to come up with something.

Councilor Ripma states before August.

Craig Ward states you asked the question has the trigger been pulled. To me the question is can we catch the bullet. The notices have already gone out. Is it possible for us to undo what has been done?

Jodi Rogers responds it's possible.

Craig Ward states if that's what you want us to do we can go back and re-notify them that that decision has been reversed and addresses will remain the same until such time we review the code and prepare amendments.

Mayor Daoust states I am speaking for myself and Council can chime in but I really don't want to look at the City pursuing changing the grid addresses for 1900 homes. I am not in favor of that.

Councilor Ripma states if flexibility will do it I prefer that course.

Steve Winstead states we have notified the developer of the addresses for his lots that he's applied for on Cherry Park. What recourse happens begins to snowball now with them and we'll need to get them back to the table with us in terms of assignment of addresses and how they interplay with the new addresses.

Craig Ward states I'm a little more concerned about the properties on Halsey given the grid that we've been working off. We need to think about this in more depth. Halsey may not be as flexible. We'll take Council's direction and bring back an amendment to the code providing more flexibility.

7. STAFF COMMUNICATIONS

Craig Ward states we had brought up at the Budget Committee that we have public discussion process regarding the proposed off leash dog park. A way of specifically notifying engaged property owners we have some advocates for the off leash dog park. There really hasn't been much involvement process as I understand. If you live next door to that proposed dog park, you might be surprised. We run a chance a bit whether or not the proposed dog park in a park would be a land use action therefore requiring public notice in a process. That does not appear to be the case. It's a park use within a park. It doesn't require notice of adjacent property owners. We are planning on having a booth at The Bite of East County this summer.

Councilor Wilson states if we can't find the funding without drawing down our reserves my recommendation is to pull it off our budget and send it back to Parks and have them

notify people and possibly try to redesign or help to find a way to get the cost of the park down from \$70,000 to \$35,000. The only way I see that happening is to drop down on the amount of money that we have budgeted for the subsidizing the storm water runoff. That would be my recommendation to all 3 things we added on to the budget and not to draw our reserves down by \$196,000.

Mayor Daoust states the Budget Committee kept the off leash dog park in. When we adopt the budget would be the correct time to change things or take things off.

Councilor Wilson states the reason I'm bringing it up is instead of moving forward with anything right now we wait until we get through approving the budget then make the decision from there.

Mayor Daoust asks you're saying delay notifying the public?

Councilor Wilson responds until the budget is passed.

Mayor Daoust states we need to notify the immediate homes around Sunrise Park.

Craig Ward stated if we did a notice have an open house that notice would go out essentially collectively to the entire City. Probably in the Champion or our Facebook page. I'm taking 2 days of vacation Thursday and Friday this week. I wanted to remind you of the East County Elected Official Emergency Preparedness Training that is during the daytime on May 26th was specifically requested by me partially because of the questions that Council asked. I hope you can participate so you can get a further understanding in a catastrophe what your appropriate role would be in that and better informed. The Parks Advisory Committee has convened some public meetings and open houses on Imagination Station and options for that on Wednesday the 18th and Saturday the 21st of May.

8. COUNCIL COMMUNICATIONS

Mayor Daoust states I've been put on the Urban Growth Task Force along with 8 other Mayors in the Portland Metro area and the purpose of this committee is to look at changes in Metro's Urban Growth Boundary Process. Thursday, the East Multnomah County Summit on prioritizing Parks and Recreation is going to be held at McMenamin Edgefield from 12-5 in the Grand Ballroom. There is already 120 people signed up and there's more people that want to. Lunch will be served at noon. Even if you're not registered there is a waiting list of people that want to attend and I would imagine you could still register.

Councilor White states I've been approached by several business owners at the airport and they would like to have a discussion with Council regarding the Port's decision on shortening the runway. I would like to place that on an agenda as an agenda item maybe within the next 2 weeks.

Mayor Daoust states the final report will go to the Port Commission in the middle of June.

Councilor Ripma states we don't make the decision. They can vent to us but they need to talk to the Port Commission. If they're trying to reverse the decision they need to talk to the Port Commission.

Councilor White states I don't want to assume to know what they want to talk about but when 5 business owners that are being dramatically impacted want to speak to Council, I thought it was a worthy thing to bring forward.

Councilor Allen states it's not our decision.

Mayor Daoust states I wouldn't want to do it without the Port in the room. The only latitude that we have as a City Council is with the IGA that we developed with the Port of Portland. Because the Port is going to work with the City Council on how the airport gets developed. We can listen to the business people but I think some of those same business people were on the Advisory Committee that made the decision for the Port. Let's check with the Port about meeting on May 31st to see if that isn't too late.

Councilor White states in a recent article in the Gresham Outlook I was surprised to learn that former Councilor Eric Anderson who was a member of the Urban Renewal negotiation team negotiated the Urban Renewal letter of intent that was a multi-million dollar agreement without final appraisal or any appraisal. He did that action on his own and as a Councilor I would like to be informed of them. I always felt that when we assembled the negotiation team which was compromised of Ed Trompke, Craig Ward, Councilor Morgan and Councilor Anderson that they would be meeting as a group. I think the proper thing would have been if they needed, for whatever reason, to send one person that they reconvene with Council so we would all be included in knowledge of that. That is my request for the future. Last, I have an annual message I send out regarding the Lifeguard Program hasn't started yet but weather is bringing people out to Glenn Otto Park and I want to remind people that that's really a dangerous area this time of year with the water temperatures being so cold and without lifeguards present.

Councilor Allen states the Troutdale Trot was this last weekend and it went well and I appreciated the volunteers as well as AMR and Multnomah County Sheriff's Department. Next, I'm a bit concerned that items that I asked for to be on the agenda don't typically make it to an agenda. Tonight where there was some argument about the Urban Renewal and the money and how the money was going to be repaid and so forth. That was one I've been asking for an informative meeting. There was a meeting I requested that the next meeting we bring up what was discussed by the Citizen's Advisory Committee (CAC). Basically I was wanting to see what the disconnect was with what the CAC had talked about in a meeting and what was presented and I wanted to bring that back to actually clarify some things as they weren't here that night. It would've been nice before the budget meeting. I also asked for an update on court and number of cases.

Craig Ward states I talked with Multnomah County Sheriff's Office today and we are still working on it. The problem is getting the numbers out of Circuit Court. They need to change their procedures and the Sheriff's Office has told me they have and they've advised their staff on how they're supposed to be conforming with the IGA.

Councilor Allen states it's basically coming out of citizen complaints that the IGA is not being followed as far as where they're being sent.

Councilor Wilson states maybe we'll have a decision on the Parks Advisory Committee (PAC) on combining the 3 cities recreation program at the presentation.

Craig Ward states I requested feedback from the Mayor regarding appointing both Council members and citizens to a 3 Cities Committee on that subject. I was directed to say thanks but no thanks. From my perspective and conversation I've had with Fairview is we're not interested in participating in that effort.

Councilor Wilson states that was their newest effort but there was another one that Councilor Cooper made to our PAC.

Craig Ward states we're waiting for the minutes to be produced for that to make it official but it's my understanding that they recommended we not pursue a partnership with Fairview and Wood Village on a shared recreation program.

Councilor Wilson states I am on a committee that is about connecting Troutdale's park paths to the Springwater Trail and the Train Depot. We had our first meeting and basically there was a lot of discussion about the many different types of trails there are and how they interconnect. With Troutdale there's 2 different paths that can be taken. Either through downtown or down Columbia River Highway through Glenn Otto Park. In some cases they're going to have to make 2 available because some people want to go through downtown and some want to continue to go to the beach. As far as the West Columbia Gorge Chamber, they are increasing their membership. They've had membership meetings and government affairs meeting. There is a lot more going on and they are working towards a successful change of command there to make it happen. There are people that wouldn't join the Chamber before who will now join. I think we're going to see good things happening from the Chamber.

Councilor Ripma states the Troutdale Historical Society's Annual Cemetery Tour is coming up this Sunday. It is one of the most fun things we do. It's a conducted tour by Sharon Nesbitt and Stan Clark, who is an expert in Oregon on cemeteries, lead the tour. This Sunday we're going to St. Paul and Central Willamette Valley which are some of the oldest settlements in Oregon. It leaves from the Harlow House barn at 9 in the morning and you do have to sign up in advance. It is great fun and a great crowd. Please call the Troutdale Historical Society tomorrow and sign up for it. Also, I want to remind anyone who hasn't already voted to please vote yes on the renewal of the 5 year history levy for the Oregon Historical Society. It continues funding for history and maintaining our history in Oregon.

Councilor Brooks states I have a question in regards to Mr. Wilcox and what he referenced to earlier in regards to the need to know the exact word on the Charter and how we might deal with that issue.

Councilor Ripma states I didn't open my voter's pamphlet yet because I usually vote at the end. I think he's referring to the fact our explanatory statement did not include that actual text of the section of the Charter with cross outs for deletions and underlines for additions. I hadn't noticed that we didn't do that but let's do it.

Ed Trompke states ordinarily they don't put it in the voter's pamphlet. It's unusual but it's not a bad idea. We'll make sure we'll start doing it that way.

9. ADJOURNMENT

MOTION: Councilor Ripma moved to adjourn. Seconded by Councilor Wilson.
Motion passed unanimously.

Meeting adjourned 9:31pm.



Doug Daoust, Mayor

Dated: 8/11/16

ATTEST:



Kenda Schlaht, Deputy City Recorder

