

RESOLUTION NO. 1000-R

A RESOLUTION ADOPTING THE CITY OF TROUTDALE ANNUAL WASTE REDUCTION PLAN FOR YEAR THREE (1992/93).

WHEREAS, the Metropolitan Service District has been designated by the State of Oregon as the responsible jurisdiction for solid waste planning; and,

WHEREAS, the Metropolitan Service District has developed a Regional Solid Waste Reduction Plan for the Metropolitan region; and,

WHEREAS, the Regional Plan requires local cities to prepare an annual Waste Reduction Plan; and

WHEREAS, the City has prepared the Annual Plan and submitted the Plan for approval by the Metropolitan Service District.

NOW, THEREFORE, BE IT RESOLVED BY THE COMMON COUNCIL OF THE CITY OF TROUTDALE THAT:


The City of Troutdale hereby adopts the attached annual Waste Reduction Plan for Year Three (FY 1992/93).

ADOPTED BY THE COMMON COUNCIL OF THE CITY OF TROUTDALE THIS 8th DAY OF DECEMBER, 1992.

YEAS: 6

NAYS: 0


ABSTAINED: 0



Sam K. Cox, Mayor

Dated: 12/9/92

ATTEST:



Valerie J. Raglione, CMC
City Recorder

ANNUAL WASTE REDUCTION PROGRAM

YEAR THREE
(Fiscal Year 1992/93)

CITY OF TROUTDALE

CITY OF TROUTDALE ANNUAL WASTE REDUCTION PROGRAM YEAR THREE - FY 1992/1993

I. INTRODUCTION

The Waste Reduction Chapter of the Regional Solid Waste Plan adopted by Metro in November 1989, established a Five-Year Work Program for Metro and local governments. Local governments are required to adopt Annual Work Programs which include specific activities outlined by Metro to accomplish waste reduction goals consistent with state law and Metro's Regional Solid Waste Management Plan. Local governments must submit their Third Annual Waste Reduction Program to Metro by July 1, 1992 for FY 1992/93. (This Program is a revised Program submittal prepared pursuant to Metro's letter of September 21, 1992.)

II. SUMMARY FOR FY 1991/92

Last year's plan, which has been completed, included the following activities:

1. Implementation of a uniform and comprehensive curbside recycling program for the collection of aluminum, tin, glass, newspaper, plastic milk jugs, magazines, cardboard and motor oil, with containers.
2. Regulation of commercial garbage collection that includes economic incentives for waste reduction.
3. Progress towards the development of a multi-family recycling program in a cooperative effort with the cities of Gresham, Fairview and Wood Village.
4. Utilization of in-house recycling efforts and purchase of used and surplus property.

III. ACTIVITIES FOR FY 1992/93

A. Continuation of Ongoing Programs

Continue to maintain, promote and enhance the activities begun in years one and two of the Annual Waste Reduction Program. Maintain yard debris collection program.

The City of Troutdale will continue to maintain, promote and enhance activities begun in prior years. The City has recently filled the vacant staff position of Public Works Environmental Specialist. Additionally, the position responsibilities have been redefined so that more time may be dedicated to Waste Reduction Program support and development.

The City of Troutdale will also continue to participate in an Intergovernmental Agreement (IGA) with the City of Gresham. This IGA allows for a joint, cooperative effort between the cities of Troutdale, Fairview, Wood Village and Gresham to maintain, promote and develop all aspects of their respective Annual Waste Reduction Programs.

The joint effort is facilitated through Troutdale's participation in the City of Gresham Solid Waste Citizen Advisory Committee (SWCAC). Troutdale will be recruiting a citizen SWCAC member in the Fall of 1992 as well as a Troutdale City Council SWCAC liaison who shall participate along with the City's Environmental Specialist (staff).

The City initiated a Yard Debris Collection Program September 1, 1992. All weekly garbage service customers must participate although there is a provision for customers to receive a "Home Composters Certification" or "Yard Maintenance" exemption and credit. The City plans at this time to participate again in the annual Spring Clean-Up for large, woody yard debris.

B. Commercial Waste Audits and Recycling

Implement a comprehensive commercial waste audit program and designate a contact person for the program. Program should enable businesses to receive waste audits upon request, keep records on the number of audits performed, promote the use of existing waste exchanges and other recovery options and work to eliminate impediments to commercial recycling.

To date, commercial waste audits in the City of Troutdale have been conducted by the franchise hauler, Edwin O. Ege Sanitary, Inc. Audits will

continue to be conducted by the hauler although Troutdale staff shall act as intermediary between businesses requesting an audit and the hauler. Audit records will be maintained by the hauler and be made available to the City. Staff intends to periodically accompany the hauler on a commercial audit. Additionally, Troutdale staff, along with the SWCAC, will be working on the development of and promotion of additional commercial waste audit resources in December, January and February. Staff will also utilize commercial audit training and program development materials provided by Metro.

C. Construction/Demolition Recycling and Recovery

Require, by the end of FY 92/93, the completion of a brief waste disposal/recycling form for structure building or demolition. The form should urge the permittee to explore waste reduction and recovery options and require the permittee to identify the disposal/recycling facility to be used.

Troutdale staff will work with the City Community Development Department to develop a form which shall become part of the Department's building/demolition permitting process. The form should be consistent with the goals of the SWCAC and be developed with the minimization of landfill disposal of construction waste in mind. Because of the lack of economic incentive for building/demolition material recycling, it will probably be more effective to require completion of the form as part of the City permitting process rather than as a item for the hauler to administer.

Metro's *Construction Site Recycling* guidebook shall be used to facilitate the identification of disposal sites. The guidebook and any other lists of disposal sites will be made available to contractors and builders.

Troutdale also intends to amend its Solid Waste Ordinance to address illegal dumping of solid waste. The City plans to utilize Metro's model enforcement code, once developed, to help facilitate the implementation of regionally consistent enforcement standards.

D. Building Design Review

Incorporate into building design review/site plan review procedures, language that specifies the incorporation of recycling areas in new multi-family, commercial, institutional and industrial developments. Such recycling areas must provide space and access to facilitate effective recycling on the part of building users and efficient recycling on the part of haulers.

Completion of this goal is partially dependent upon the development and implementation of the Multi-Family Recycling Program. (One of the goals of the pilot project is to identify the most effective method of collection for different types of complexes.)

City staff will work with the Community Development Department to incorporate into its building plan check process a requirement for the installation of recycling areas for all new multi-family, commercial, institutional and industrial developments. The City will look to Metro, results of the multi-family pilot recycling project, and the SWCAC for guidance in developing standards for the recycling areas.

E. Home Composting

Promote proper home composting to complement other yard debris recycling programs.

The City of Troutdale will continue to promote home composting by distributing City newsletters informing citizens of proper composting procedures, distributing *Compost at Home*, providing staff to answer questions regarding home composting and referring citizens to Metro's home composting demonstration centers and workshops.

As part of the Yard Debris Program initiated September 1, 1992, the City encourages home composting by providing a credit to the monthly refuse collection bill of any customer who composts in accordance with accepted standards and provides an economically advantageous refuse collection option for those who generate reduced quantities of wastes.

Long range City plans are to include a demonstration composting center at the City of Troutdale Sunrise Park (currently in development/planning stage).

F. Household Hazardous Waste

Promote the concept of minimizing the use of products and containers that must be disposed as hazardous waste. Promote the use of Metro's household hazardous waste disposal facility; coordinate with Metro to help find appropriate sites for a temporary mobile collection site if needed.

The City of Troutdale staff will provide educational materials on Household Hazardous Waste (HHW) prepared in conjunction with the SWCAC. Materials could be distributed with sewer use bills since HHW are often improperly disposed of to the sewer or storm drain. Materials shall include information on the proper disposal of HHW as well as reduction in usage/purchase of HHW. Staff will also refer citizens to Metro's HHW disposal facility and information Hotline.

The City of Gresham is currently proposing to establish HHW collection centers at one or all of the City's five fire stations. Metro would then periodically collect deposited materials for final disposal. Troutdale will support this action as public participation in proper HHW disposal would most likely increase due to the availability of additional disposal location(s) with greater accessibility to Troutdale residents.

The SWCAC would like to promote HHW education through some type of school education program. The SWCAC will pursue funding for such a program. Staff intends to actively participate in the education program when developed. At the very least, staff will promote HHW education by participating in "environmental" public awareness fairs during 1992/93.

G. Support Depots

Promote the use of recycling depots that accept non-curbside materials or that serve rural communities. Such depots include temporary depots that collect materials such as phone books and Christmas trees.

The City of Troutdale will again participate in special collection events such as phone book and Christmas tree recycling.

H. Precycling

Promote the concept of minimizing the use of products that are excessively packaged or that are packaged in materials that are not readily collected for recycling in the Metro area.

The City of Troutdale shall continue to provide educational materials regarding packaging reduction and alternate recyclable materials. The City will make available to its residents form letters to send to both manufacturers and retailers regarding packaging materials (primarily plastics) not readily recyclable in Oregon. A future issue of the City newsletter, *The Troutdale Champion*, will contain an article on precycling.

I. Multi-Family Recycling

Actively support and promote the implementation of recycling systems in multi-family units. Systems should include prominently placed, readily accessible containers of an acceptable type and quality; training of apartment managers in the effective management of such systems and promotion/education for tenants. Plan a program to offer recycling to all multi-family complexes by FY 93/94 such that every unit is served by June 1994.

The Cities of Gresham, Troutdale, Fairview and Woodland Village are currently conducting a cooperative pilot recycling program for multi-family dwellings. The City of Troutdale contributes both funding and staffing resources for the pilot program. The SWCAC will be gathering data to assess the needs and problems involved in the design and implementation of a multi-family recycling program.

SWCAC goals for 1992/93 include the development of a promotional and educational program for complex owners and tenants; the identification of the most effective method of collection for different types of complexes; and the development of multi-family dwelling garbage rates to cover costs of the containers and program. Once these goals have been completed the Program can be initiated.

Although the multi-family recycling program goals will be completed by the SWCAC, Troutdale staff will actively participate in their completion. The program, once developed, will be carried out by the franchise haulers in the same manner as the current residential curbside recycling and yard debris programs.

J. Buy Recycled

Expand purchases of recycled materials such as yard debris compost, paper, tires, oil, paint and building products whenever possible.

The City of Troutdale will continue to recycle office paper, magazines and newspapers. The Maintenance Department has begun mulching all yard waste collected from parks, trails and greenways. The mulch is then reapplied in those areas. Large limbs and woody wastes are either used to block off-trail shortcuts/bypasses or are collected for pickup semiannually for disposal at approved yard debris recyclers.

City office supplies will continue to be purchased through a central supplier who makes every effort to purchase recycled/recyclable products.

The Public Works shop recycles all scrap metals and tires. It is shop policy to purchase remanufactured items rather than new, whenever possible. The shop has been and will continue to look into the viability of purchasing recycled oils.

The City will continue to purchase items at the Federal/State Surplus Property Center. Every attempt will be made to ensure that City departments expand their purchases of recycled materials when feasible.

K. Assess Viability of New Curbside Materials

Include additional materials in curbside collection programs as warranted by volumes of material available, technical and economic feasibility of collection, and adequacy of markets.

The SWCAC has and will continue to pursue the addition of new materials for recycling in the curbside program. Staff will continually review recycling literature for ideas and bring any ideas to the SWCAC for comment.

L. Record Recycling Tonnage

Monitor and record recycling tonnages and participate in such a way that the data can be used to evaluate the effectiveness of recycling and waste reduction programs.

Under the IGA, the SWCAC will be conducting the annual Solid Waste Collection/Recycling Rate Study for the City of Troutdale as part of their

annual rate study. (The cities of Troutdale, Wood Village and Fairview are included and undifferentiated from the City of Gresham when rate studies are conducted as there are no operational differences between the cities and collection routes are operated as though there are no boundaries.) As part of the 1991 rate study contract, the consultant developed a Uniform Reporting Form for the franchise haulers to complete and developed software for data analysis for subsequent annual rate studies to be conducted in-house by the City of Gresham. A component of the Uniform Reporting Form is a "Recycling and Yardwaste Program Data" sheet which will be used to report quantities of materials marketed and collected from residential curbside, commercial, multi-family and depot/special event collection sites. This information collected on these data sheets will then be used to evaluate Recycling and Yardwaste Program effectiveness.

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