

PLANNING COMMISSION Meeting Agenda Monday June 10, 2013 7:00 PM

City Council Chambers – 155 NW 2nd Avenue

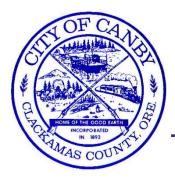
Commissioner Tyler Smith (Chair)

Commissioner Sean Joyce (Vice Chair) Commissioner John Proctor Commissioner John Savory Commissioner Charles Kocher Commissioner Shawn Hensley Commissioner (Vacant)

- 1. CALL TO ORDER
- 2. CITIZEN INPUT ON NON-AGENDA ITEMS
- 3. PUBLIC HEARINGS
 - a. Public Hearing to consider approval of a revised **Site and Design Review** to build a new public library to be located at 162 NW 2nd Ave in the C-1 Downtown Commercial/Core Commercial subarea of the Downtown Overlay Zone (**DR 13-01**).
- 4. NEW BUSINESS
 - a. Food Cart Policy discussion
- 5. FINAL DECISIONS

(Note: These are final, written versions of previous oral decisions. No public testimony.)

- a. **DR 13-01 Site and Design Review** for new public library
- 6. MINUTES
 - a. Special Planning Commission Meeting Minutes May 28, 2013
- 7. ITEMS OF INTEREST/REPORT FROM STAFF
- 8. ITEMS OF INTEREST/GUIDANCE FROM PLANNING COMMISSION
- 9. ADJOURNMENT



City of Canby

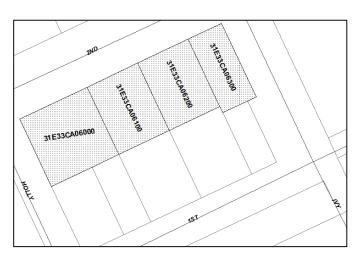
SITE AND DESIGN REVIEW STAFF REPORT FILE #: DR 13-01/VAR 13-01 April 22, 2013

LOCATION: 111 NW 2ND AVE, 133 NW 2ND AVE, & 182 N HOLLY ST

ZONING: C-1 Downtown Commercial/Core Commercial subarea of the Downtown Overlay Zone

TAXLOT(s): 31E33CA06300, 31E33CA06200, 31E33CA06100, 31E33CA06000 (Shaded properties in map

below)



LOT SIZE: 30,450 site

OWNER: City of Canby (TL 6000 & 6200), City of Canby Urban Renewal Agency (TL 6300), Canby Utility

Board (TL 6100)

APPLICANT: Eric Wilcox, FFA Architecture & Planning Inc.

APPLICATION TYPE: Site & Design Review (Type III) & Major Variance (Type III)

<u>CITY FILE NUMBER</u>: DR 13-01/VAR 13-01

I. PROJECT OVERVIEW & EXISTING CONDITIONS

The proposed development includes a new 22,600sf Library and a renovation to the existing City Hall (25,700sf total); the entire site is 30,450sf.

The applicant's summary of the development is as follows: "In November of 2012, the City of Canby contracted FFA Architecture and Interiors and their engineering team to design the New Canby Public Library and Renovated Canby City Hall. The new library is planned for the (3) lots immediately to the east of the existing City Hall building. To make way for the new structure the Canby City Hall council chambers addition, Canby Area Transit (CAT) building and the Canby Planning building with adjacent parking area will need to be removed.

The existing Canby City Hall was built in 1937 as part of the WPA program and has served the city in many ways over the years, including housing the original library located in the corner of the original council chamber. The building also housed various city administration offices, utility offices, police station, and the fire department including a two bay fire engine garage. In

1960 the fire department moved out and the garage was remodeled into the new library and the attic into a small conference room. This building configuration remained until about 1990 when the library moved to its current location.

Community growth and demand has now far exceeded the existing library facility. In 2009 FFA was initially contracted to provide a library program and in 2012 the program was updated. Various sites and configurations were analyzed and vetted by the project team with the current site development proposal being selected and approved by the Canby Urban Renewal Agency and Canby City Council in the summer of 2012."

II. ATTACHMENTS

- A. Citizen and Agency Comments
- **B.** Application narratives
- **C.** Architectural and site plans

III. APPLICABLE CRITERIA & FINDINGS

Major approval criteria used in evaluating this application are the following Chapters from the *City of Canby's Land Development and Planning Ordinance* (Zoning Code):

- 16.08 General Provisions
- 16.10 Off-street Parking
- 16.22 C-1 Downtown Commercial Zone
- 16.41 Downtown Overlay Zone
- 16.42 Signs
- 16.43 Outdoor Lighting Standards
- 16.46 Access Standards
- 16.49 Site and Design Review
- 16.53 Variances
- 16.89 Application and Review Procedures

Excerpts from the code are highlighted below in *gray*, with findings and discussion after the citations. If not discussed below, other standards from the Code are either met fully, not applicable, and/or do not warrant discussion.

Chapter 16.08 General Provisions

16.08.090 Sidewalks required.

- A. In all commercially zoned areas, the construction of sidewalks and curbs (with appropriate ramps for the handicapped on each corner lot) shall be required as a condition of the issuance of a building permit for new construction or substantial remodeling, where such work is estimated to exceed a valuation of twenty thousand dollars, as determined by the building code. Where multiple permits are issued for construction on the same site, this requirement shall be imposed when the total valuation exceeds twenty thousand dollars in any calendar year.
- **B.** The Planning Commission may impose appropriate sidewalk and curbing requirements as a condition of approving any discretionary application it reviews.

<u>Findings</u>: The site has existing sidewalks that will remain. The development proposes a new access along Holly behind City Hall and all existing accesses along 2nd Avenue will lose functionality when the new building is constructed. As a <u>condition of approval</u>, the new access shall be designed with a new curb and driveway crossing that matches other nearby access designs. Final design must be approved by the city prior to construction.

16.08.100 Height allowances.

The following types of structures or structural posts are not subject to the building height limitations: chimneys, cupolas, tanks, church spires, belfries, derricks, fire and hose towers, flagpoles, water tanks, elevators, windmills, utility poles and other similar projections. The height of wireless telecommunications systems facilities shall be in accordance with section 16.08.120.

<u>Findings</u>: The hose tower of the existing City Hall building is approximately 40 feet and does not exceed the height limitation of 45 feet for the C-1 Zone.

16.08.110 Fences.

- **E.** The Planning Commission may require sight-blocking or noise mitigating fences for any development it reviews.
- **F.** The Planning Commission may require fences of up to eight feet in height for any development in C-2, C-M, M-1 or M-2, or Planned Unit Development zones.

Findings: Staff does not recommend any additional fencing requirements.

16.08.150 Traffic Impact Study (TIS).

Contains standards pertaining to traffic studies including purpose, scoping, determination, submittal requirements, content, methodology, neighborhood and through-trip studies, mitigation, conditions of approval, and rough proportionality determination

<u>Findings</u>: The consulting City Traffic Engineer DKS was hired by the applicant to execute a traffic study and to determine the development's conformance with the traffic study criteria contained in 16.08.150. The study concluded that the proposed project will not generate significant off-site impacts; DKS recommended the following on-site circulation <u>conditions of approval</u> to improve traffic flow and safety:

- Install "Do not enter" signage (Manual on Uniform Traffic Control Devices (MUTCD) R5-1) at the exiting end of the one-way internal driveways, a "Right turn only" sign (MUTCD R3-5) to alert drivers leaving the driveway on the east side of the Canby Utility Board building, and a "No right turn" sign (MUTCD R3-1) to alert drivers leaving the book-drop window driveway.
- Provide a curb or buffer along the north side of the proposed east-west internal site driveway and the south building frontage of City Hall and the proposed Library.
- Consider prohibiting on-street parking along N Holly Street and NW 1st Avenue within 20feet of site access locations, as recommended in the Manual on Uniform Traffic Control Devices (MUTCD) to improve intersection sight distance.
- Provide guide signing to the Library book-drop window from adjacent side streets (NW 1st Avenue and N Holly Street)
- Have the site designer/engineer verify the turn templates and internal circulation routes for the proposed design vehicle to ensure adequate on-site circulation.

Per 16.08.150 and per 16.49.050, the above City Traffic Engineer recommendations are listed as **conditions of approval**.

16.08.160 Safety and Functionality Standards.

The City will not issue any development permits unless the proposed development complies with the city's basic transportation safety and functionality standards, the purpose of which is to ensure that development does not occur in areas where the surrounding public facilities are inadequate. Upon submission of a development permit application, an applicant shall demonstrate that the development property has or will have the following:

- **A.** Adequate street drainage, as determined by the city.
- **B.** Safe access and clear vision at intersections, as determined by the city.
- **C.** Adequate public utilities, as determined by the city.
- **D.** Access onto a public street with the minimum paved widths as stated in Subsection E below.
- **E.** Adequate frontage improvements as follows:
 - **1.** For local streets and neighborhood connectors, a minimum paved width of 16 feet along the site's frontage.
 - **2.** For collector and arterial streets, a minimum paved width of 20 feet along the site's frontage.
 - **3.** For all streets, a minimum horizontal right-of-way clearance of 20 feet along the site's frontage.
- **F.** Compliance with mobility standards identified in the TSP. If a mobility deficiency already exists, the development shall not create further deficiencies.

<u>Findings</u>: Canby Public Works reviews stormwater, vision clearance has been reviewed by the city traffic engineer and per 16.22.030(F)(1), public utilities are reviewed by utility agencies, and the city traffic engineer has reviewed the development for compliance with mobility standards identified in the city's Transportation System Plan (TSP). All other standards above are met.

Chapter 16.10 Off Street Parking & Loading

16.10.010 Off-street parking required – exceptions.

B. No off-street parking shall be required for any use permitted outright within the C-1 zone in the rectangular area bounded by N. Ivy Street on the east, NW First Avenue on the south, N. Elm Street on the west, and NW Third Avenue on the north.

Findings: Per the above section, off street parking for this proposal is not required.

16.10.020 Definitions.

A. <u>Floor Area</u>. Except where otherwise specified, the floor area measured shall be the gross floor area of the building primary to the function of the particular use of the property other than space devoted to off-street parking or loading.

<u>Findings</u>: Per above, parking lots may be excluded from FAR calculations.

16.10.030 General requirements.

Table 16.10.050-Off street parking provisions

Findings: Per 16.10.010, there are no parking requirements in the C-1 Zone.

16.10.060 Off-street loading facilities

A. The minimum number of off-street loading berths for commercial and industrial uses is as follows:

25,000-60,000sf: 2 berths required

- **B.** Loading berths shall conform to the following minimum size specifications:
 - 1. Commercial uses 13' x 35'
 - 2. Industrial uses 12' x 60'
 - 3. Berths shall have an unobstructed minimum height of 14'.

<u>Findings</u>: The proposed library addition, not including City Hall, is 22,600sf, therefore requiring one loading berth. The applicant proposes one berth approximately 6' x 7' adjacent to the trash/recycling area. See the discussion under 16.10.060 below.

- **C.** Required loading areas shall be screened from public view, from public streets, and adjacent properties by means of sight-site obscuring landscaping, walls or other means, as approved through the site and design review process.
- **D.** Required loading facilities shall be installed prior to final building inspection and shall be permanently maintained as a condition of use.

<u>Findings</u>: The loading area will be screened from public view by the trash/recycling area's enclosure that is adjacent to the loading area.

16.10.060

G. The Planning Commission may exempt a building from the loading berth requirement, or delay the requirement, based on findings that loading berths are not needed for a particular building or business.

<u>Findings</u>: Staff is requesting that the Planning Commission exempt the loading berth number and size requirements for this development, as large loading berths are not needed for a library.

16.10.070 Parking lots and access.

- **A.** <u>Parking Lots.</u> A parking lot, whether as accessory or principal use, intended for the parking of automobiles or trucks, shall comply with the following:
 - **1.** Parking lot design shall comply with the dimensional standards set forth in Figure 1 of this section:

TABLE 16.10.070 Minimum dimensional Standard for Parking

This table and Figure 16.10.070 provide the minimum dimensional standards for parking areas and spaces.

A = Parking angle in degrees

B = Minimum stall width

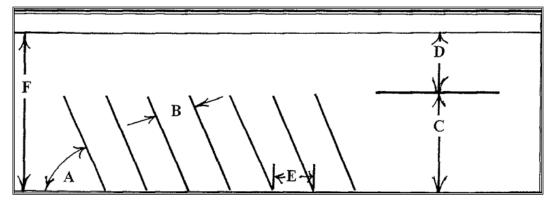
C = Minimum stall depth

D = Minimum clear aisle width

E = Minimum clear stall distance at bay side

F = Minimum clear bay width

Α	В	С	D	E	F
0 (parallel)	8'0"	-	12'0"	22'0"	20'0"
30	8'6"	16'4"	12'0"	17'0"	28'4"
45	8'6"	18'9"	12'6"	12'0"	31'3"
60	8'6"	19'10"	18'0"	9'10"	37'10"
90	8'6"	18'0"	24'0"	8'6"	42'0"



<u>Findings</u>: Per 16.49.030(B)(7), parking lot designs may be reviewed under a Type I procedure; the standards above will be evaluated during a Type I review.

16.10.070 Parking lots and access, cont.

2. Parking stalls of eight (8) feet in width and sixteen (16) feet in length for compact vehicles may comprise up to a maximum of thirty (30) percent of the total number of parking stalls. Such parking stalls shall be marked "Compact Parking only" either on the parking surface or on a sign in front of the parking stalls.

<u>Findings</u>: Per 16.49.030(B)(7), parking lot designs may be reviewed under a Type I procedure; the standards above will be evaluated during a Type I review.

- 3. Areas used for standing or maneuvering of vehicles shall have paved asphalt, concrete, solid concrete paver surfaces, or paved "tire track" strips maintained adequately for all weather use and so drained as to avoid the flow of water across sidewalks or into public streets, with the following exception:
- **4.** The full width of driveways must be paved in accordance with (3) above:
 - **a.** For a minimum of 20 feet from the right-of-way line back into the private property to prevent debris from entering public streets, and
 - **b.** To within 150 feet of all portions of the exterior wall of the first story of any structure(s) served by the driveway to ensure fire and emergency service provision.

Findings: The proposed development will meet the above standards.

6. Groups of more than four (4) parking spaces shall be so located and served by driveways that their use will require no backing movements or other maneuvering within a street right-of-way other than an alley.

<u>Findings</u>: Per 16.49.030(B)(7), parking lot designs may be reviewed under a Type I procedure; the standards above will be evaluated during a Type I review.

7. Off-street parking areas, and the accesses to them, shall be designed and constructed to facilitate the flow of traffic, provide maximum safety of traffic access and egress and the maximum safety of pedestrian and vehicular traffic on the site and in adjacent roadways. The Planning Director or Planning Commission may require engineering analysis and/or truck turning diagrams to ensure safe and efficient traffic flow based on the number and type of vehicles using the site, the classification of the public roadway, and the design of the parking lot and access drives.

<u>Findings</u>: Even though the parking lots to the south are not a part of this design review, the traffic study analyzed the proposed lots and gave recommendations to improve site circulations. Refer to the Conditions of Approval for more discussion.

8. Parking bumpers or wheel stops shall be provided to prevent cars from encroaching on the street right-of-way, adjacent landscaped areas, or adjacent pedestrian walkways.

<u>Findings</u>: Per 16.49.030(B)(7), parking lot designs may be reviewed under a Type I procedure; the standards above will be evaluated during a Type I review.

9. Accessible parking shall be provided, constructed, striped, signed and maintained as required by ORS 447.233 and all Oregon Structural Specialty Code requirements.

<u>Findings</u>: Per 16.49.030(B)(7), parking lot designs may be reviewed under a Type I procedure; the standards above will be evaluated during a Type I review. Accessible parking shall be reviewed by Clackamas County prior to the issuance of building permits; <u>this is a condition of approval</u>.

B. Access.

2. The City of Canby encourages joint/shared access. Owners of two (2) or more uses, structures, or parcels of land may agree to, or may be required by the City to, utilized jointly the same ingress and egress when the combined ingress and egress of both uses, structures, or parcels of land satisfies their combined requirements as designed in this ordinance, provided that satisfactory legal evidence is presented to the City Attorney in the form of deeds, easements, leases or contracts shall be placed on permanent files with the city recorder.

<u>Findings</u>: The Library may be sharing the accesses with Canby Utility Board (CUB). Any access easements will be detailed in deeds that will be prepared with any property acquisitions that will occur in conjunction with this project. As a <u>condition of approval</u>, the applicant shall file any deeds detailing easements with the Clackamas County Clerk's Office, Canby City Hall, and

the Canby Planning Department prior to final occupancy.

3. All ingress and egress shall connect directly with public streets.

Findings: This standard is met.

5. Required sidewalks shall extend from the ground floor entrances or the ground floor landing of a stairs, ramps or elevators to the sidewalk or curb of the public street or streets that provide the required access and egress.

Findings: This standard is met.

6. To afford safe pedestrian access and egress for properties within the city, a sidewalk shall be constructed along all street frontages, prior to use or occupancy of the building or structure proposed for said property. The sidewalks required by this section shall be constructed to city standards except in the case of streets with inadequate right-of-way width or where the final street design and grade have not been established, in which case the sidewalks shall be constructed to a design, and in a manner approved by the Site and Design Review Board. Sidewalks approved by Board may include temporary sidewalks and sidewalks constructed on private property; provided, however, that such sidewalks shall provide continuity with sidewalks of adjoining commercial developments existing or proposed. When a sidewalk is to adjoin a future street improvement, the sidewalk construction shall include construction of the curb and gutter section to grade and alignment established by the Site and Design Review Board.

<u>Findings</u>: The site contains existing sidewalks that will remain, thus meeting the above standard.

7. The standards set forth in this ordinance are minimum standards for access and egress, and may be increased through the site and design review process in any particular instance where the standards provided herein are deemed insufficient to protect the public health, safety and general welfare:

16.10.070(B)(9): Minimum access requirements for commercial or institutional uses - ingress and egress for commercial uses shall not be less than the following:

Parking spaces required	Minimum number of accesses required	Minimum access width	Sidewalks & curbs (in addition to driveways)
1-4	1	12 feet	None required
5-99	1	20 feet	Curbs required; sidewalk on one side minimum
100-249	2	20 feet	Curbs required; sidewalk on one side minimum
Over 250	As required by Site and Design Review Board	As required by Public Works Director	

<u>Findings</u>: No parking is required nor proposed in conjunction with this design review, however one new access is proposed off Holly behind City Hall that meets the above standard. All existing accesses along 2nd Avenue will lose functionality when the new building is constructed. Per 16.49.030(B)(7), parking lot designs may be reviewed under a Type I procedure; any proposed parking lots will be reviewed per the standards above during a Type I review.

11. One-Way Ingress or Egress – Way Ingress or Egress – When approved through the site and design review process, one-way ingress or egress may be used to satisfy the requirements of subsection (H), (I) and (J). However, the hard surfaced pavement of one-way drives shall not be less than twelve (12) feet for multi-family residential, commercial or industrial uses.

<u>Findings</u>: Per 16.49.030(B)(7), parking lot designs may be reviewed under a Type I procedure; the access standards above will be evaluated during a Type I review for any new parking lots. The proposed access off Holly will be two-way.

- **12.** Maximum driveway widths and other requirements:
 - **a.** Unless otherwise herein provided, maximum driveway widths shall not exceed forty (40) feet.
 - **b.** No driveways shall be constructed within five (5) feet of an adjacent property line, except when two (2) adjacent property owners elect to provide joint access to their respective properties as provided by subsection 2.
 - **c.** There shall be a minimum distance of forty (40) feet between any two (2) adjacent driveways on a single property.
 - **d.** The minimum distance between two driveways on one single-family residential lot shall be thirty (30) feet. There is no minimum setback distance between a driveway and the property line for driveways on single-family residential lots.

<u>Findings</u>: Per 16.49.030(B)(7), parking lot designs may be reviewed under a Type I procedure; the access standards above will be evaluated during a Type I review for any new parking lots. The proposed access off Holly meets the above standards.

- **13.** Distance Between Driveways and Intersections-The minimum distance between driveways and intersections shall be as provided below. Distances listed shall be measured from the stop bar at the intersection:
 - **a.** At the intersection of any collector or arterial streets, driveways shall be located a minimum of fifty (50) feet from the intersection.
 - **b.** At the intersection of two (2) local streets, driveways shall be located a minimum of thirty (30) feet from the intersection as provided, the driveway shall be constructed as far from the intersection as possible, while still maintaining the five (5) foot setback between the driveway and property line.
 - **c.** If the subject property is not of sufficient width to allow for the separation between driveway and intersection as provided, the driveway shall be constructed as far from the intersection as possible, while still maintaining the five (5) foot setback between the driveway and property line.

- **d.** In the case of existing flag lots, it shall be at the discretion of the Site and Design Review Board to determine the best location for driveways.
- e. When considering a public facilities plan that has been submitted as part of site and design review plan in accordance with this ordinance, the city Public Works Supervisor may approve the location of a driveway closer than fifty (50) feet from the intersection of collector or arterial streets, based on written findings of fact in support of the decision. Said written approval shall be incorporated into the recommended decision of the City Planner for the site and design review plan under the process set forth.

<u>Findings</u>: Per 16.49.030(B)(7), parking lot designs may be reviewed under a Type I procedure; the access standards above will be evaluated during a Type I review for any new parking lots. The proposed access off Holly meets the above standards.

16.10.090 Drive-up uses.

- **A.** Drive-up uses shall provide a minimum stacking area clear of the public right-of-way or parking lot aisle from the window service to the vehicles as follows:
 - **1.** All drive-up uses. Each lane shall provide a minimum capacity for two (2) to eight (8) automobiles, as determined by the Site and Design Review Board.
 - **2.** For purposes of this section, an automobile shall be considered no less than twenty (20) feet in length. The width and turning radius of drive-up aisles shall be approved by the City Public Works Director.
- **B.** The stacking area shall not interfere with safe and efficient access to other parking areas on the property. Traffic aisles shall be wide enough to accommodate backing movements where adjacent to parking stalls. Parking maneuvers shall not occur in the stacking area.

Findings: In the application narrative, the applicant states that the library drive-through will have an estimated 75 drops per day approximately 115 feet from the driveway off Holly Street. Although a book drop off does not typically cause vehicle stacking, this length is capable of stacking 5 cars. The rear access alley is not adjacent to parking stalls, therefore parking maneuvers will not occur in the rear alley. Refer to the traffic study for additional on-site circulation analysis and the conditions of approval for more discussion.

16.10.100 Bicycle Parking

Bicycle parking shall be provided for all multi-family residential, institutional, commercial, and industrial uses.

A. Dimensions and characteristics: Bicycle parking spaces shall be a minimum of six (6) feet long and two (2) feet wide, and overhead clearance in covered spaces shall be a minimum of seven (7) feet. A minimum five (5) foot aisle for bicycle maneuvering shall be provided and maintained beside or between each row of bicycle parking. Bicycle racks located on a sidewalk shall provide a minimum of two (2) feet between the rack and a wall or other obstacle, and between the rack and curb face. Bicycle racks or lockers shall be securely anchored to the surface or a structure. Bicycle racks located in the Downtown Commercial Zone shall be of the inverted U style (a.k.a. staple racks). See Figure 20 of the Canby Downtown Plan for correct rack placement.

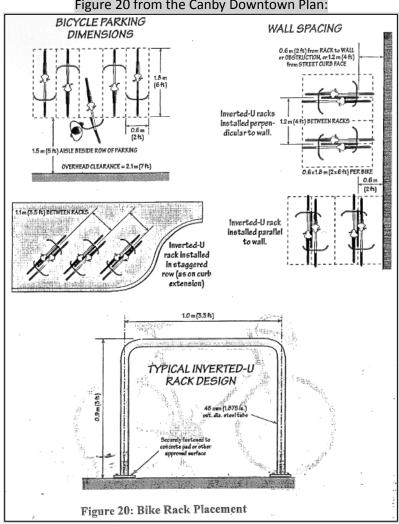


Figure 20 from the Canby Downtown Plan:

Findings: Per above, there shall be a minimum on 2 feet between the rack and a wall or other obstacle and the racks shall follow the guidelines of the Figure 20 from the Downtown Plan above. This is a condition of approval.

B. Location: Bicycle parking shall be located in well-lit, secure locations within fifty (50) feet of the main entrance to a building, but not further from the entrance than the closest automobile parking space, and in no case further than 50 feet from an entrance when several entrances are involved.

Findings: Two racks containing 12 racks are proposed; one rack is within 50 feet of the City Hall entrance and the other rack is within 50 feet of the library entrance.

C. Number of spaces: The bicycle parking standards set out in Table 16.10.100 shall be observed. Libraries, Museums, etc.: 2, or 1 space per 1000 ft², whichever is greater

<u>Findings</u>: The proposed library/City Hall complex is 25,700sf, which requires 22.7 spaces. The applicant is providing 24 spaces. This standard is met.

Chapter 16.22 C-1 Downtown Commercial Zone

16.22.010 Uses permitted outright.

LL. Public building or land use such as fire station, City Hall, park, playground, library or museum

Findings: A library use permitted in the C-1 Zone.

16.22.030 Development standards.

The following subsections indicate the required development standards of the C-1 zone:

- A. Minimum lot area: none;
- **B.** Minimum width and frontage: none;
- **C.** Minimum yard requirements:
 - **1.** Street yard: none, except ten feet where adjoining a residential zone.
 - 2. Interior yard: none.

Findings: The above standards are met.

D. Maximum building height:

Freestanding signs: thirty feet;
 All other structures: forty-five feet.

<u>Findings</u>: No freestanding signs are proposed; the tallest part of site is ~32feet. The hose tower is ~40feet tall. Thus the height standards above are met.

F. Other regulations:

 Vision clearance distances shall be ten feet from an alley and fifteen feet from any other street.

<u>Findings</u>: The access driveway along Holly is required to have a 10 foot vision clearance triangle. <u>This is a condition of approval</u>.

2. Sidewalks a minimum of eleven (11) feet in width shall be required in commercial locations unless existing building locations or street width necessitate a more narrow design.

Findings: The site contains existing sidewalks that will remain.

3. All setbacks to be measured from the foundation line of the building. Overhangs shall not exceed two feet (not including awnings); mechanical units, used for the heating/cooling of residential units, are exempt from interior and/or rear yard setback requirements.

<u>Findings</u>: The roof overhangs are approximately 3 feet, however, according to the applicant, they do not encroach into any setbacks.

4. New commercial buildings, particularly retail shopping and offices, shall be oriented to the street, near or at the setback line. A main entrance shall be oriented to the street.

Findings: The above standard is met.

5. Off-street motor vehicle parking for new commercial developments shall be located at the side or behind the building(s).

Findings: No off-street parking is required in the C-1 zone.

16.22.040 Design Review Matrix.

A. For design review applications located in the C-1 zone the following matrix shall apply. This matrix replaces the general matrix contained in Chapter 16.49 for such applications.

Findings: See below for discussion, note that this matrix supersedes the matrix in 16.49.

B. A design review application in the C-1 zone shall be considered to be compatible if a minimum of 65 percent of the total possible points (not including bonuses) are accumulated for the whole development, and if the applicant has received a minimum of one point in each applicable category.

TABLE 16.22.040

CRITERIA	P	OSSIBLE	SCORES
Building Location and Orientation Building located at front of property line: Parking in front = 0; 50% of building front at property line = 1; 100% of building front at property line = 2.	0	1	2
Building oriented to street: No = 0; Yes = 2.	0		2
Entrances		ı	
Major retail entrance on street: No = 0; Yes = 2	0		2
Corner building entrances on corner lots: No = 0; Yes =1	0	1	
Entrance inset (not more than 3 feet behind front glass line except at corner entries): No = 0; Yes = 2.	0		2
Windows			
Regularly spaced and similar-shaped windows – around 70% of storefront area is glass (includes doors). (No mirrored glass): $<50\% = 0$; 50% to $70\% = 1$; $>70\% = 2$.	0	1	2
Second story windows (where applicable): No = 0; Yes = 2. N/A	0 -N/A		2 N/A
Architectural Details			
Blade sign or painted wall sign (no internally illuminated box signs): No = 0; Yes = 2	0		2
Brick, stucco, and horizontal lap or ship lap painted wood siding; concrete wood or wood siding = 0; concrete masonry, stucco, or similar material = 1; brick or similar appearance = 2.	0	1	2
Colors from recommended color palettes (on file with the City of Canby), or as otherwise approved: No = 0; Yes = 2.	0		2
Cornice treatments to emphasize building tops at parapet-type buildings: flat roofs behind parapets acceptable, otherwise visible roofs should be pitched: no treatment = 0; pitched roof = 1; parapet roof = 2.	0	1	2
All walls have doors, widows, or display windows (no blank walls). Murals, art niches, benches, or light sconces at blank walls where windows are not feasible: no treatment = 0; mural or other treatment = 1; windows or display windows = 2.	0	1	2
Awnings and rain protection of durable canvas, vinyl, glass or acrylic. No awning slope over 45 degrees, with flat or semi-flat awnings along First Avenue and at buildings with windows above entries. Awnings are discontinuous, with lengths generally under 30 linear feet for longer buildings: no awnings = 0; awnings meet criteria = 2.	0		2
Parking			
Off-street parking (if required) located behind or to side of building: No = 0; side = 1; behind = 2 N/A	0 N/A	1 N/A	2 N/A
Bonus Points			
Provide usable pedestrian space such as plaza, outdoor seating, or extra-wide pathway/sidewalk near one or more building entrances: No = 0; Yes = 1.	0	1	
Planters and window boxes: No = 0; Yes = 1.	0	1	
Public art (e.g., fountain, sculpture, etc.): No = 0; Yes = 1.	0	1	
Second story residential or office: No = 0; Yes = 1	0	1	

Findings:

Points earned are highlighted in grey above. Comments about the points earned are as follows:

- Points for second story windows and off-street parking are not applicable and are crossed out.
- The proposal was given point for a wall sign even though it is not "painted"; no internally illuminated box signs are proposed
- Points for materials were given because the development proposes brick veneer and block veneer.
- The proposed building colors are in harmony with surrounding properties and the street facade; therefore earning 2 points
- The metal panels above the flat roof were given cornice points
- According to the applicant, the awning material is metal; the intent of awning points is to be
 of durable materials; therefore awning points were assigned
- Window coverage along storefront points were only applied to the 2nd Avenue facade and not the Ivy or Holly facade
- Points for public art are claimed because there is space for public art

Therefore the total possible points, not including non-applicable categories, is <u>23 points</u>. Total points required for 65% is <u>13.8 points</u>; <u>23 points</u> were earned. If the Planning Commission accepts the above interpretations the applicant passes the above matrix.

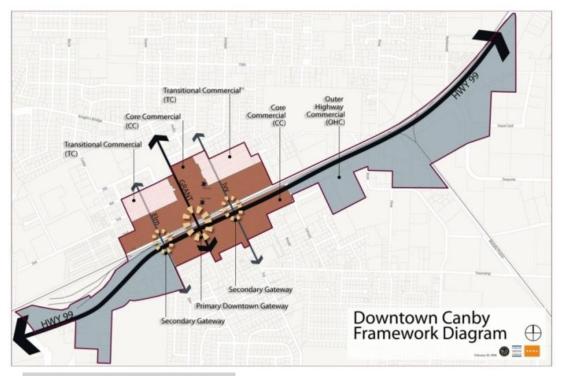
16.41 Downtown Overlay Zone

16.41.020 Applicability.

A. It is the policy of the City of Canby to apply the DCO zone to all lands located within the boundaries illustrated on the Downtown Canby Framework Diagram; the boundaries of the overlay district, and boundaries of the three sub-areas, are as shown in this chapter, Figure 11. The three sub-areas are established as follows:

1. Core Commercial Area. This area straddles Highway 99E and includes portions of both the C-1 and C-2 zones and forms the densest commercial area of the city, as well as the city's primary community facilities — City Hall, police station, library, etc.

<u>Findings</u>: This proposal is in the Core Commercial subarea of the Downtown Overlay Zone.



16.41.050 Development standards.

The following subsections indicate development standards required in the DCO zone. These standards supplement, and in some cases replace, the development standards in the underlying base zones. Where the standards set forth in the following subsections conflict with standards in the underlying base zone, the DCO development standards set forth below supersede the base zone standards.

- A. Setbacks, Floor Area Ratio, Building Footprint and Height Requirements.
 - **1.** Setbacks. Minimum and maximum setbacks for each DCO subarea are described in Table 1 and must meet the following requirements:
 - **a.** Mechanical units used for the heating/cooling of dwelling units are exempt from interior yard and rear yard setback requirements.
 - **b.** At least x% of the length of each lot frontage shall be developed with a building(s) built at the minimum setback from the street lot line (see Table 2 and Figure 12).
 - **c.** Where feasible, buildings should be located at one or both street-facing corners of a lot.
 - **d.** At the street intersections identified as gateways in Figure 11 (Downtown Canby Overlay Zone Map), any new building shall be located at the corner of the lot facing the intersection.

Table 1. Setback Requirements

Standards	CC subarea	TC subarea	OHC subarea
Minimum setback	0 feet	0 feet	10 feet
Maximum setback from	10 feet	15 feet	
street lot lines			

Findings: The above standards are met.

Table 2. Street Lot Minimum Setback Requirements

Standards	CC subarea	TC subarea	OHC subarea
Minimum percentage (x)	60%	60%	40%

Findings: The above standard is met.

3. Floor area ratio, building footprint, and building height. Minimum floor area ratio, maximum building footprint, and maximum building height requirements for each DCO subarea are described in Table 3 and illustrated in Figures 13, 14, and 15. Footprints are exclusive of exterior displays or merchandise (e.g., garden centers).

Table 3. Floor Area Ratio Requirements

Table 5. Floor Area Natio Requirements					
Standards	CC subarea	TC subarea	OHC subarea		
Minimum floor area ratio	0.8, C-1 zone only	0.4	0.25		
Maximum building	30,000 total	20,000 total	80,000 per use		
footprint (square feet)			100,000 all uses		
			within footprint if		
			more than 1 use		
			(see Figure 13)		
Maximum building height (see Figure 14)	60 feet	45 feet	45 feet		

<u>Findings</u>: The above standards are met; note that the proposed parking areas are not included in the floor area ratio calculation per 16.10.020(A).

16.41.050 Development standards.

- **3.** Screening. All exterior garbage collection areas, recycling collection areas and mechanical equipment shall be screened with a site obscuring fence, landscaping on all sides, wall, other enclosure, or architectural element per the requirements below (see Figure 16 for examples of good screening design).
 - **a.** Location. Wherever possible, locate screened areas away from the street.
 - **b.** Materials. Materials used to construct screening structures shall be consistent and compatible with the exterior materials on adjacent buildings located on the same lot as the screened area or located on a contiguously-owned abutting lot, and shall be consistent with the material requirements of Section 16.41.070.E and 16.41.070.F.
 - **c.** Buffering. Screening structures shall be buffered from surrounding areas on all sides with landscaping or other buffering elements.

<u>Findings</u>: The proposed trash and recycling area is screened with a wall that matches the building and is located in the rear of the building away from the street. A tree is proposed on the south side of the trash enclosure area to provide a buffer. The trash/recycling area is on the site's property line, however the property to the south of the trash/recycling area is owned by the city and is not part of the property acquisition negotiations and therefore the proposed design should be accepted. If the Planning Commission approves this design, then the above standard is met.

- **d.** Rooftop structures. Rooftop mechanical structures shall be screened and not visible from any visible public right-of-way at the same elevation as, or lower than, the base of the building. Screening structures should be compatible with the overall building design and may include the following elements or approaches:
- (1) By providing parapets as tall as the tallest part of the equipment with a minimum height of 3 feet and 6 inches;
- (2) By incorporating an architectural screen around all sides of the equipment;
- (3) By setting the equipment back from the building edge with a setback of at least 3 feet for every 1 foot of building height.

<u>Findings</u>: The above standard is met by using option (2). Rooftop structures will be screened with metal enclosures that match building materials.

- a. Parking. Parking areas shall meet the following standards in addition to all other applicable requirements.
 - a. Location. In the CC and TC subareas, parking and vehicle maneuvering areas shall not be located between a building and the street. This standard applies to primary street facing facades and secondary street facing facades, as defined in Sections 16.41.060.C.
 - **b.** Side of building parking areas. In the CC, TC, and OHC subareas, parking shall be permitted between a building and an interior lot line that is not a rear lot line, provided the following standards are met:
 - (1) Parking and maneuvering areas shall be set back a minimum of 15 feet from the front lot line;

<u>Findings</u>: No parking areas are proposed between the front lot line and the building nor the interior lot line and the building, therefore the above standard is met.

- (2) A minimum 5 foot wide landscaped strip shall surround and abut the perimeter of the parking and maneuvering area, except where vehicular driveways and pedestrian accessways are permitted to interrupt the landscaped strip, and except where the parking and maneuvering area is part of a larger parking area in which case a perimeter landscaping strip is not required between the side of building parking area and the remainder of the parking area;
- (3) Parking and maneuvering areas, including accessways and driveways, must not exceed 40 percent of a lot frontage in the TC and CC subareas, or 60 percent of a lot frontage in the OHC subarea;

<u>Findings</u>: Per 16.49.030(B)(7), parking lot designs may be reviewed under a Type I procedure; the standards above will be evaluated during a Type I review.

16.41.070 DCO site and design review standards.

- **A.** Pedestrian oriented ground floor design standards.
 - 1. Intent. Design standards in this section are intended to help create an active, inviting street and sidewalk-facing storefronts and entryways that are friendly and easily accessible to passersby. They also will help ensure that the ground floor promotes a sense of interaction between activities in the building and activities in the public realm.
 - 2. Design standards and applicability.

Standards	Applicability
1. Ground floor windows	
a. Visible transmittance. All commercial ground floor	CC, TC, OHC
windows must have a Visible Transmittance (VT) of 0.6 or	
higher, with the exception of medical and dental offices	
which may have tinted windows.	

<u>Findings</u>: According to the applicant, the proposed windows have a VT of 70% thus meeting the above standard.

b. Primary Street facing façade – primary façade coverage.	CC: x=60%
Transparent windows shall be used along a minimum of x%	
of the length of the ground-level primary street-facing	
façade, and along x% ground-level primary street-facing wall	
area (See Figure 34). Ground level walls include all exterior	
wall areas up to 10 feet above the finished grade. Primary	
and secondary street facing facades are defined in section	
16.41.060.	

<u>Findings</u>: The above standard is met.

c. Secondary Street facing façade – secondary façade	CC: x=50%
coverage. Transparent windows shall be used along a	
minimum of x% of the length of the ground-level secondary	
street-facing façade, and along x% of the overall secondary	
street-facing wall area (See Figure 35). Ground level walls	
include all exterior wall areas up to 10 feet above the	
finished grade.	

<u>Findings</u>: The window coverage along Ivy, the secondary street facing facade, does not meet this standard. The applicant's response to this criteria is as follows:

"The length and area is less the prescriptive amount. However the glass is located the corner of the building at 2nd and Ivy and at the fireplace hearth area. A third section of glazing is located in the adult reading area and provides transparency from the exterior into the reading area, while creating a pattern of solids and transparent elements. The southern 20' of exterior wall is

part of the mechanical space within the building and not an area where windows are normally installed. If this 20' is subtracted from the wall length then length of glass is 50% of the wall and about 45% of the area. We believe that this layout meets the intent of this standard." Per 16.49.040(C) and 16.49.035(A)(2), the Planning Commission has the discretion to approve alternative designs that meet the intent of 16.41. Therefore, if the Planning Commission approves this interpretation, then the above standard is met.

d. Alley facing façade coverage. Facades facing alleys shall	CC, TC: x=50%; y=25%
provide windows along x% of the length of the alley-facing	
façade and along y% of the overall wall area of the alley-	
facing façade. Wall area shall be measured to a height of	
10'-0" above the finished grade.	

<u>Findings</u>: The above standard is not fully achieved. Per 16.49.040(C) and 16.49.035(A)(2), the Planning Commission has the discretion to approve alternative designs that meet the intent of 16.41. Therefore, if the Planning Commission approves the window coverage along the alley, then the above standard is met.

Standards	Applicability
2. Building entries and doors	
a. Orientation. All buildings shall have a prominent entry	CC, TC
oriented to and directly connected to the sidewalk. When	
buildings are set back from the sidewalk, a direct,	
perpendicular connection between the building and the	
sidewalk is required. Additional entries may be provided	
and serve as principal entries (e.g., oriented to parking areas	
to the side or rear of buildings). (See Figure 36)	
b. Transparency. The street-facing building entry door on all	CC, TC, OHC
buildings should be comprised of at least 40% transparent	
glass. The entry door includes any flanking or transom	
windows. (See Figure 37)	
c. Flanking or transom windows. Commercial and mixed-use	CC, TC, OHC
building doors shall include flanking glass windows on either	
side of the principal door and/or clerestory/transom	
windows. (See Figure 38).	

<u>Findings</u>: The above standards are met.

d. Design features. Commercial and mixed-use building entries must comply with at least x of the following:	CC: x=3;
(1) Recessed entries. If recessed, principal entries shall	
be recessed a minimum of 3 feet into the building	
façade (see Figure 39).	
(2) Awnings or canopies. These may be used to provide	
weather protection and a visual element and meet	
standards (see Figure 40).	
(3) Architectural features. Principal entries may be	

reinforced with prominent architectural features such as towers, turrets, increased heights, articulated parapets, large storefront windows and doors, or entry awnings (see Figure 41).

- (4) Decorative features. Entries may be reinforced through the use of decorative exterior light fixtures (i.e., wall sconces) or decorative features (see Figure 42).
- (5) Engaged columns or piers may be used to reinforce and highlight entries (see Figure 43).

Findings: The above standards are met.

Standards	Applicability
3. Transition areas. One of the following design elements (a or b) is required for buildings that span more than 75% of a city block or 350 feet. The City encourages smaller property	CC only; Encouraged but not required in the TC or OHC
owners to work together to collaboratively provide similar features in other areas. a. Arcades as defined in section 16.41.060 and that meet all	
of the following standards: (1) Front entries must be set back a minimum of 6'	
(clear) behind an arcade that is located at the front property line or the adjusted property line. (2) Spacing between columns and/or posts along	
building be a minimum of 10' (clear) and a maximum of 25' (clear). (See Figure 44) b. Courtyards or plazas that meet all of the following	
standards (see Figure 45):	
(1) Courtyards or plazas shall be located along the sidewalk-facing façade of the building within the front setback. Internal courtyards may be provided but will	
not satisfy these requirements. (2) Courtyard-facing facades shall include windows along a minimum of 50% of the length of the ground	
level courtyard-facing façade, and along 25% of the overall courtyard-facing wall area. (3) Courtyards/ plazas shall incorporate special paving	
(see Figure 46) and/or landscaping. (4) Courtyards/plazas shall provide seating, including but not limited to benches, tables, planter boxes, and other design elements.	

<u>Findings</u>: The above standard is met by applying option (b). If the Planning Commission approves of the proposed courtyard, then the above standard is met.

- **B.** Cohesive architectural elements standards.
 - Intent. Build upon downtown Canby's traditional architectural vernacular by incorporating cohesive and repetitive architectural elements into the ground floor of street facing facades.
 - 2. Design standards and applicability.

Standards	Applicability
1. Architectural bays	
a. Bay divisions. Ground floors of commercial and mixed-	CC, TC: x=30;
use buildings shall be divided into distinct street-facing	
architectural bays that are no more than x feet on center.	
(See Figure 48). For the purpose of this standard, an	
architectural bay is defined as the zone between the	
centerlines of two columns. Applicants are encouraged (but	
not required) to divide the ground floor into an odd (rather	
than even) number of architectural bays.	

<u>Findings</u>: The above standard is not fully achieved along the Ivy Street frontage, the south elevation, and along portions of the 2nd Avenue frontage. Per 16.49.040(C) and 16.49.035(A)(2), the Planning Commission has the discretion to approve alternative designs that meet the intent of 16.41. Therefore, if the Planning Commission approves the facade designs, then the above standard is met.

c. Design elements. Each architectural bay within a	CC: x=3;
commercial or mixed-use building shall incorporate at least	·
x of the following elements (see Figure 49):	
(1) Engaged columns or piers.	
(2) Transom windows over doorways.	
(3) Storefront cornice or beltcourse	
(4) Canopies, awnings, or overhangs provided along a	
minimum of 50 percent of the overall street-facing	
building length.	
(5) Storefront frieze or sign band.	
(6) Bulkheads.	

Findings: Because the proposed building does not fully achieve the prescribed number of architectural bays per (1)(a) above, the above standard is not fully achieved. The applicant does propose several columns, beltcourses, awnings, and bulkheads. Per 16.49.040(C) and 16.49.035(A)(2), the Planning Commission has the discretion to approve alternative designs that meet the intent of 16.41. Therefore, if the Planning Commission approves the proposed designs, then the above standard is met.

d. Decorative accents. Each architectural bay within a	CC: x=3;
commercial or mixed-use building shall incorporate at least	
x of the following elements (See Figure 50):	
(1) Projecting window sills (12 to 24 feet above grade).	
(2) Horizontal and vertical window mullions.	
(3) Building lighting (minimum of 2 lights), including wall	

sconces, pendants, gooseneck fixtures, or lighting	
recessed into awnings. Wall-mounted fluorescent lights	
and internally lit awnings are not permitted.	
(4) Medallions (minimum of 2).	
(5) Projecting or blade signs (8 to 12 foot clearance from	
bottom of sidewalk).	

<u>Findings</u>: Because the proposed building does not fully achieve the prescribed number of architectural bays per (1)(a) above, the above standard is not fully achieved. The applicant does propose window sills, window mullions, and building lighting. Per 16.49.040(C) and 16.49.035(A)(2), the Planning Commission has the discretion to approve alternative designs that meet the intent of 16.41. Therefore, if the Planning Commission approves the proposed designs, then the above standard is met.

C. Integrated building façade standards.

- **1.** Intent. Build upon Canby's traditional downtown architecture by creating an attractive and unified building façade that celebrates ground floor activities, the top of the building (where the edifice meets the sky), and everything in between.
- 2. Design standards and applicability.

Standards	Applicability
1. Distinct base, middle, and top of building	
a. All buildings (regardless of height or number of stories)	CC, TC, OHC
shall have a clear and distinct base, middle and top to break	
up vertical mass. (See Figure 51). Buildings must utilize	
horizontal bands and/or changes in color, material, form	
and/or pattern to differentiate the base, middle, and top of	
the building subject to the following requirements. These	
elements are required on all street facing facades and the	
side of the building on which the primary entrance is located	
if it does not face a street.	
(1) Horizontal bands or other changes in pattern or	
material shall be a minimum of 8 inches high (the length	
of a standard brick), and must project a minimum of 3/4	
to one inch from the building face.	
(2) Changes in building massing and form may also be	
used to differentiate a building's base, middle, and top.	
This may include architectural setbacks or projections,	
measuring a minimum of 3 inches (see Figure 52).	

<u>Findings</u>: The proposed building utilizes horizontal bands, changes in color and material, and setback differentiations to meet this standard. According to the applicant, the bands will be different colors but may not project. Per 16.49.040(C) and 16.49.035(A)(2), the Planning Commission has the discretion to approve alternative designs that meet the intent of 16.41. If the Planning Commission accepts the proposed designs, then the above standard is met.

2. Ground floor design elements	
a. The ground floor of the building shall range from 12 feet	CC, TC;
to 16 feet in height and shall be broken up into three	(commercial and mixed use
distinct areas – a base/bulkhead, middle, and top (See	buildings only)
Figure 53). This requirement applies to all street facing	
facades and the side of the building on which the primary	
entrance is located if it does not face a street.	

<u>Findings</u>: If the Planning Commission accepts the proposed designs, then the above standard is met.

b. Ground floor "bulkhead/base". The "base" of the ground floor facade extends from the top of the finished grade or sidewalk to the bottom of the window sill. It shall contain at least x of the following elements (See Figure 54): This requirement applies to all street facing facades and the side of the building on which the primary entrance is located if it does not face a street.

CC: x=2;

TC: X=1;

(commercial and mixed use buildings only)

- (1) Projected window sills, 12 to 24 inches above.
- (2) Bulkhead (the area directly below the projected window sill) should typically be constructed of concrete, brick, or stone. This element serves to anchor the facade to the ground, and with the exception of the entry door, this element usually extends the length of the elevation.

<u>Findings</u>: The building will have a concrete bulkhead. Because not all facade areas have windows, (1) is not fully met. However, ground windows that are proposed do have window that sills. If the Planning Commission accepts the proposed designs, then the above standard is met.

c. Ground floor "middle". The middle of the ground floor is typically comprised of storefront windows and shall contain at least x of the following elements (see Figure 55): This requirement applies to all street facing facades and the side of the building on which the primary entrance is located if it does not face a street.

CC: x=2;

TC: x=1;

(commercial and mixed use buildings only)

- (1) Integrated horizontal and vertical window mullions.
- (2) Window plant box (minimum of one pair).
- (3) Decorative building light fixtures, sconces, or medallion (minimum of one pair).

<u>Findings</u>: Because not all facade areas have windows, the above standard is not fully achieved. However, the many of the proposed windows have mullions and the proposed building has decorative lighting. If the Planning Commission accepts the proposed designs, then the above standard is met.

d. Ground floor "top". For a multi-story building, the "top"	CC: x=3;
of the ground floor facade is the area between the	(commercial and mixed use
storefront and the upper stories of the building and shall	buildings only)
contain at least x of the following elements (See Figure 56):	
This requirement applies to all street facing facades and the	
side of the building on which the primary entrance is located	
if it does not face a street.	
(1) A marquee or projecting or blade sign that extends	
in a minimum of 5 feet perpendicular manner from the	
building façade (the bottom of the marquee or sign shall	
be 8 to 12 feet above grade).	
(2) Sign frieze.	
(3) Storefront awning or canopy. The bottom of the	
awning or canopy shall be 8 to 12 feet above grade.	
(4) Storefront cornice or belt course.	
(5) Transom window(s).	

<u>Findings</u>: The above standard is met by using options 3, 4, and 5. The bottom of the canopy is approximately 14 feet above grade. If the Planning Commission accepts the proposed designs, then the above standard is met.

3. Middle of building design elements	
a. The middle of the building should be differentiated from	CC: x=2;
the bottom and top by at least x of the following design	(buildings of 2 or more stories
elements (see Figure 57):	only)
(1) Residential windows, which are smaller than ground	
floor windows, and oriented vertically at a ratio of	
approximately 2:1. Individual vertical windows may be	
organized into larger window assemblies.	
(2) Balcony.	
(3) Step back.	
(4) Signage band.	

<u>Findings</u>: The above standard only applies to two-story buildings.

4. Top of building design elements.	
a. Roof forms may be flat or sloped. Requirements for	CC, TC, OHC
chosen roof forms are as follows:	
b. Flat roofs. All flat roofs shall employ a detailed, projecting	CC; TC; OHC
cornice or projecting parapet to visually "cap" the building	
and meet all of the following requirements:	
(1) Cornices shall project horizontally a maximum of 3	
feet (see Figure 58).	
(2) Parapets must be a minimum of 24 inches in height.	
Parapets must include a cornice, molding, trim, or	
variations in brick coursing (see Figure 59).	
(3) Cornices and parapets shall wrap around all sides of	

the building visible from any adjacent street or parking area.

<u>Findings</u>: The proposed building has both a sloped roof and a flat roof. The flat roof has a cornice/parapet that is approximately 24". If the Planning Commission accepts the proposed designs, then the above standard is met.

c. Sloped roofs must meet all of the following requirements:	CC; TC; OHC
(1) All sloped roofs shall provide a minimum 1-foot	
overhang.	
(2) All sloped roofs must have a minimum slope of 4:12	
(see Figures 14 and 60).	
d. Roof top gardens are encouraged on flat roofs, as they	CC; TC; OHC
help to manage stormwater run-off that would otherwise go	
into storm sewers, and eventually rivers and streams. Roof	
gardens with plant materials that are visible from the	
sidewalk and the street are particularly encouraged. (See	
Figure 61).	

Findings: The sloped roof has a 3' overhang. A 1:12 sloped roof is proposed.

Per 16.49.040(C) and 16.49.035(A)(2), the Planning Commission has the discretion to approve alternative designs that meet the intent of 16.41. Therefore, if the Planning Commission approves this design, then the above standard is met.

D. Corner intersection standards.

- **1.** Intent. Create a strong architectural statement at street corners to create a strong identity. Establish visual landmarks and enhance visual variety.
- 2. Design standards and applicability.

Standards	Applicability
1. Corners	
a. Commercial and mixed-use buildings located on corner	CC
lots must address the corner by employing one of the	
following:	
(1) Chamfer the corner of the building (i.e., cut the	
building at a 45 degree angle for a minimum of 10 feet)	
(see Figure 62).	
(2) Incorporate an arcade at the corner as a way of	
creating a semi-public zone (see Figure 62).	
(3) Using special paving, plantings, or lighting, create a	
formal gathering space at the corner by notching the	
building so it operates as an extension of the sidewalk	
(see Figure 63).	
(4) Employ prominent architectural elements within 25	
feet of the corner to highlight the corner of the building,	

such as increased building height or massing, turrets, cupolas, a pitched roof, or other prominent features (see Figure 63).

<u>Findings</u>: The applicant's narrative states: "The intersection of 2nd and Ivy is has an extended curb as part of the city's downtown development plan. This already has accent pavers, raised planter and city standard street lighting. The proposed library corner at the intersection of 2nd and Ivy will have corner storefront glazing to emphasize the transparency of the library and open to activities with-in."

Per 16.49.040(C) and 16.49.035(A)(2), the Planning Commission has the discretion to approve alternative designs that meet the intent of 16.41. Therefore, if the Planning Commission approves this interpretation, then the above standard is met.

E. Materials standards.

- **1.** Intent. Use building materials that evoke a sense of permanence and are compatible with Canby's business areas and the surrounding built environment.
- **2.** Design standards and applicability. Materials allowed in the CC, TC and OHC sub-areas are summarized in the following table in terms of primary, secondary and accent materials. Other materials may be permitted through the design review process described in Chapter 16.49.

Standards	СС	TC	OHC
Primary materials	Brick	Brick	Brick
– 70% or more of	Stone	Stone	Stone
building façade,	Stucco/EIFS	Stucco/EIFS	Stucco/EIFS
excluding windows		Wood siding	Wood siding
and transparent		Hardy Plank	Hardy Plank
doors.			Split-face CMU
			Tilt-up concrete
			Spandrel glass curtain
			walls

<u>Findings</u>: The applicant is proposing brick veneer as the primary material along 2nd/Ivy and CMU as the primary material along the south elevation.

Per 16.49.040(C) and 16.49.035(A)(2), the Planning Commission has the discretion to approve alternative designs that meet the intent of 16.41. Therefore, if the Planning Commission approves brick veneer/CMU as a primary material, then the above standard is met.

Standards	СС	TC	OHC
Secondary	Brick	Brick	Brick
materials – up to	Stone	Stone	Stone
25% of building	Stucco/EIFS	Stucco/EIFS	Stucco/EIFS
façade, excluding	CMU (split and	CMU (split and ground	CMU (split and
windows and	ground face)	face)	ground face)

Standards	CC	TC	OHC
transparent doors.	Concrete	Concrete	Concrete
	Wood siding	Wood siding	Wood siding
	Hardy Plank	Hardy Plank	Hardy Plank
	Spandrel glass	Spandrel glass curtain	Spandrel glass curtain
	curtain walls	walls	walls

<u>Findings</u>: The applicant is not proposing secondary materials along the 2nd Street facade. The applicant is proposing CMU as the secondary material along the Ivy facade, and brick veneer as the secondary material along south elevation.

Per 16.49.040(C) and 16.49.035(A)(2), the Planning Commission has the discretion to approve alternative designs that meet the intent of 16.41. Therefore, if the Planning Commission approves terra cotta as a primary material, then the above standard is met.

Standards	СС	TC	OHC	
Accent materials –	Brick	Brick	Brick	
up to 10% of	Stone	Stone	Stone	
building façade,	Stucco/EIFS	Stucco/EIFS	Stucco/EIFS	
excluding windows	CMU (split and	CMU (split and ground	CMU (split and	
and transparent	ground face)	face)	ground face)	
doors.	Concrete	Concrete	Concrete	
	Wood siding	Wood siding	Wood siding	
	Hardy Plank	Hardy Plank	Hardy Plank	
	Spandrel glass	Spandrel glass curtain	Spandrel glass curtain	
	curtain walls	walls	walls	
	Metal	Metal	Metal	
	Ceramic tile	Ceramic tile	Ceramic tile	
	Wood, vinyl	Wood, vinyl and/or metal	Wood, vinyl and/or	
	and/or metal for	for trim	metal for trim	
	trim			

<u>Findings</u>: The applicant is using concrete and metal as accent materials, thus meeting the above standard.

Standards	CC	TC	OHC
Roof materials	Metal	Metal	Metal
(sloped roofs only)	Wood shingles	Wood shingles	Wood shingles
	Tile	Tile	Tile
		Asphalt shingles	

<u>Findings</u>: The sloped roof material is proposed to be PVC membrane materials.

Per 16.49.040(C) and 16.49.035(A)(2), the Planning Commission has the discretion to approve alternative designs that meet the intent of 16.41. Therefore, if the Planning Commission approves PVC membrane materials as a roof material, then the above standard is met.

F. Color palette

- **1.** Intent. Use colors on buildings that are generally compatible with Canby's business areas and the surrounding built environment.
- 2. Design standards and applicability. Applicants are strongly encouraged to use colors from, or consistent with, the Sherwin-Williams Arts and Crafts color palette (i.e. with the same paint color codes). Additional information about this color palette is available from the City of Canby, Canby Business Development and/or the Sherwin-Williams Web site.

<u>Findings</u>: If the Planning Commission approves the proposed color palette, then the above standard is met.

16.42 Signs

16.42.040 Design standards for signs.

The following standards apply to signs in all zone districts.

A. <u>Setbacks.</u> Signs are required to meet the setback requirements of the applicable zone district, except however the street yard setback for signs may be reduced to fifty (50) percent of that required for other structures in the zone. Signs shall not obstruct a vision clearance area required in the applicable zone district.

Findings: The above standard is not applicable because the applicant is proposing wall signs.

B. Illumination.

- 1. External illumination is allowed. The external illumination may be either "direct" or "indirect", provided that the source of light (e.g., bulb) is shielded such that it is not directly seen by the public. External light sources shall be carefully located, directed, and shielded in order to avoid direct illumination of any off-site object or property.
- 2. Internal illumination is allowed.
- 3. External or internal sign illumination shall not result in glare onto neighboring properties or onto public right-of-way, such that due to level of brightness, lack of shielding, or high contrast with surrounding light levels, the sign illumination results in discomfort or visual disability for persons.
- 4. Sign illumination shall not appear to flash, undulate, pulse, or portray explosions, fireworks, flashes of light, or blinking or chasing lights.

<u>Findings</u>: The applicant is proposing a shielded light (Type "SB on the lighting plan) to illuminate the signs along 2nd Avenue and along Ivy. The lighting for the hose tower sign has not yet been specified. As a <u>condition of approval</u>, the light for the proposed hose tower sign shall be shielded per the above standards. Other standards above have been met.

Table 4. Downtown Commercial (C-1) and Core Commercial Area in the Downtown Canby Overlay Zone (DCO-cc)

Wall Sign



A. Use on site: All uses.

Size: The maximum sign face area of all wall signage allowed on a primary building frontage is 8 percent of the building elevation area of the primary building frontage. Each sign is limited to a maximum of 60 square feet.

The maximum sign face area of all wall signage allowed on a secondary building frontage is 6 percent of the building elevation area of the secondary building frontage. Each sign is limited to a maximum of 30 square feet.

Maximum Height: shall not project above the roof line or top of the parapet wall, whichever is higher. Location/Number: One sign per building frontage for each business license on file with the City at that location except that one major tenant per location may have up to two signs. For the purposes of this standard, a "major tenant" shall have more than 20,000 square feet of gross floor area.

<u>Findings</u>: The facade area along 2nd Avenue and along the south elevation facing the alley is approximately 5100sf, the facade area along Ivy Is approximately 2400sf. The applicant is proposing the following signs:

- A ~28sf wall sign along 2nd Avenue; this meets the above standard
- A ~28sf wall sign along lvy; this sign meets the above standard
- A city seal sign along 2nd Avenue; this sign is not shown on the submitted plans. As a **condition of approval**, this sign shall not exceed 60sf per the standards above
- A ~42sf sign along the hose tower along the south elevation; per the standards above the sign is limited to 30sf. If the Planning Commission accepts this deviation from the above standard then this sign will be permitted.

Table 5. Core Highway Frontage Sign Overlay Zone (CHFS)

- **A.** The purpose of the Core Highway Frontage Sign Overlay is to have sign standards that are particularly applicable to properties in the Core Commercial sub-area of the Downtown Canby Overlay Zone that are located in close proximity to Hwy 99 E.
- **B.** A Core Highway Frontage Sign Overlay Zone is established as illustrated by the striped pattern on the following map, and encompasses the following area:



Wall Sign



A. Use on site: All uses.

Size: The maximum sign face area of all wall signage allowed on a primary building frontage is 8 percent of the building elevation area of the primary building frontage. Each sign is limited to a maximum of 60 square feet.

The maximum sign face area of all wall signage allowed on a secondary building frontage is 6 percent of the building elevation area of the secondary building frontage. Each sign is limited to a maximum of 30 square feet.

Maximum Height: shall not project above the roof line or top of the parapet wall, whichever is higher. Location/Number: One sign per building frontage for each business license on file with the City at that location except that one major tenant per location may have up to two signs. For the purposes of this standard, a "major tenant" shall have more than 20,000 square feet of gross floor area.

Findings: This table is identical to Table 4; refer to the findings above.

16.42.070 Measurements.

A. Area.

- **1.** Sign area shall be measured within lines drawn between the outermost dimensions of the frame or cabinet surrounding the display area containing the sign copy.
- **2.** When signs are not framed or on a base material, and are inscribed, painted, printed, or otherwise placed upon, or attached to a structure, the sign area is the smallest possible space enclosing the sign copy that can be constructed with straight lines.
- **3.** Where a sign is of a three-dimensional, round, or irregular solid shape, the largest cross-section shall be used in a flat projection for the purpose of determining sign area.
- **4.** Where signs are constructed in multiple separate pieces containing sign copy, sign face area for each piece is determined by a perimeter drawn in straight lines, as small as possible, around all pieces. The sum of the area of the separate pieces shall constitute the sign area.

<u>Findings</u>: Per (2) above, the wall sign area is measured around the perimeter of the lettering and is not measured by a summation of all the individual letter's areas.

16.43 Outdoor Lighting Standards

16.43.030 Applicability.

The outdoor lighting standards in this section apply to the following:

- A. New uses, buildings, and major additions or modifications:
 - **1.** For all proposed new land uses, developments, buildings, and structures that require a building permit, all outdoor lighting fixtures shall meet the requirements of this Code.

<u>Findings</u>: Per above, the lighting standards of Chapter 16.43 are applicable to this development. Parking lot lighting will be reviewed under a Type I Site Plan review.

16.43.040 Lighting Zones.

- **A.** Zoning districts designated for residential uses (R-1, R-1.5 and R-2) are designated Lighting Zone One (LZ 1). All other zoning districts are designated Lighting Zone Two (LZ 2).
- **B.** The designated Lighting Zone of a parcel or project shall determine the limitations for lighting as specified in this ordinance.

Table 16.43.040 Lighting Zone descriptions

Zone	Ambient Illumination	Representative Locations
LZ 2	Medium	High-density urban neighborhoods, shopping and commercial districts, industrial parks and districts. This zone is intended to be the default condition for commercial and industrial districts in urban areas.

<u>Findings</u>: The standards of LZ 2 apply to this project.

16.43.050 Exempt Lighting.

The following luminaires and lighting systems are exempt from the requirements of this Section.

- **A.** Externally illuminated signs in conformance with provisions in section 16.42.040 of this code.
- **B.** Internal lighting for signs in conformance with provisions in section 16.42.040 of this code. **H.** Interior lighting.
- **I.** Temporary lights for emergency public or private utility maintenance or public safety.
- J. Lighting fixtures existing prior to this ordinance not exceeding 30 watts.

Findings: The existing street lights are exempt from review.

16.43.060 Prohibited Light and Lighting.

A. All outdoor light sources, except street lights, shall be shielded or installed so that there is no direct line of sight between the light source or its reflection at a point 3 feet or higher above the ground at the property line of the source. Light that does not meet this requirement constitutes light trespass. Streetlights shall be fully shielded.

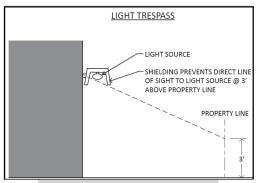


Figure 16.43.1: Light Trespass

16.43.070 Luminaire Lamp Wattage, Shielding, and Installation Requirements.

A. All outdoor lighting shall comply with the limits to lamp wattage and the shielding requirements in Table 16.43.070 per the applicable Lighting Zone. These limits are the upper limits. Good lighting design will usually result in lower limits.

Table 16.43.070 – Luminaire Maximum Wattage and Required Shielding

Lighting Zone	Fully Shielded	Shielded	Partly Shielded	Unshielded (Shielding is highly encouraged. Light trespass is prohibited.)
LZ 2	450	100	60	Landscape and facade lighting 100 watts or less; ornamental lights of 60 watts or less.

<u>Findings</u>: Note: The condition of approval below reflects the recently adopted code revisions that set lighting limitations by lumens instead of wattages.

All proposed lighting is shielded/directed downward, however the submitted lighting specification sheets do not detail conformance with the above standards. As **a condition of approval**, all fully shielded lighting, defined under 16.43.020 as "a luminaire emitting no

luminous flux above the horizontal plane", shall not exceed 7800 lumens; all shielded lighting, defined under 16.43.020 as "a luminaire emitting less than 2.0 percent of its luminous flux above the horizontal plane" shall not exceed 1600 lumens.

D. All canopy lighting must be fully shielded. However, indirect upward light is permitted under an opaque canopy provided that no lamp or vertical element of a lens or diffuser is visible from beyond the canopy and such that no direct upward light is emitted beyond the opaque canopy. Landscape features shall be used to block vehicle headlight trespass while vehicles are at an external point of service (i.e. drive-thru aisle).

Findings: Placement of the canopy lights are not shown in detail. As a **condition of approval**, the applicant shall use lighting that is recessed up into the canopy and to prevent light trespass.

E. All facade lighting must be restricted to the facade surface. The margins of the facade shall not be illuminated. Light trespass is prohibited. The sides of commercial buildings without a customer entrance shall not be lit.

<u>Findings</u>: The applicant is proposing shielded lighting along the facade surfaces to prevent light trespass. The alley facade will be lit by the adjacent parking lot.

16.43.080 Height Limits.

Pole and surface-mounted luminaires under this section must conform with Section 16.43.070.

A. Lighting mounted onto poles or any structures intended primarily for mounting of lighting shall not exceed a mounting height of 40% of the horizontal distance of the light pole from the property line, nor a maximum height according to Table 16.43.080, whichever is lower.

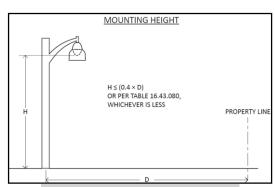


Figure 16.43.2: Mounting Height

The following exceptions apply:

- **2.** Lights specifically for driveways, and then only at the intersection of the road providing access to the site, may be mounted at any distance relative to the property line, but may not exceed the mounting height listed in Table 16.43.080.
- **3.** Mounting heights greater than 40% of the horizontal distance to the property line but no greater than permitted by Table 16.43.080 may be used provided that the luminaire is side-shielded toward the property line.

Table 16.43.080 – Maximum Lighting Mounting Height in Feet

Lighting Zone	Lighting for Driveways, Parking and Transit	Lighting for Walkways, Plazas and other Pedestrian Areas	All Other Lighting
172	37.5	18.0	15.0

<u>Findings</u>: The above standards are not applicable because not pole or surface-mounted luminaries are proposed.

- **B.** Lighting mounted onto buildings or other structures shall not exceed a mounting height greater than 4 feet higher than the tallest part of the building or structure at the place where the lighting is installed, nor higher than 40% of the horizontal distance of the light from the property line, whichever is less. The following exceptions apply:
 - **2.** Lighting for facades may be mounted at any height equal to or less than the total height of the structure being illuminated regardless of horizontal distance to property line.
 - **3.** For buildings less than 40 feet to the property line, including canopies or overhangs onto the sidewalk or public right of way, luminaires may be mounted to the vertical facade or the underside of canopies at 16 feet or less.

Findings: The above standard is met.

16.43.090 Lighting Controls

The city strongly recommends the use of timers and/or motion detectors on outdoor lighting, and that motion detectors be set to minimize unnecessary activation. For example, motion detectors for entryway or driveway lights should not activate for off-site pedestrians or cars.

<u>Findings</u>: The applicant stated in the application narrative that lighting controls will be provided.

16.46 Access Limitations on Project Density

16.46.020 Ingress and egress.

Ingress and egress to any lot or parcel, the creation of which has been approved by the Planning Commission, shall be taken along that portion fronting on a public street unless otherwise approved by the Planning Commission.

<u>Findings</u>: The development under review will create one new access behind City Hall, which abuts a public street. All existing accesses along 2nd Avenue will lose functionality when the new building is constructed.

16.46.030 Access connection.

A. <u>Spacing of accesses on City streets.</u> The number and spacing of accesses on City streets shall be as specified in Table 16.46.030. Proposed developments or land use actions that do not

comply with these standards will be required to obtain an access spacing exception and address the joint and cross access requirements of this Chapter.

TABLE 16.46.30
Access Management Guidelines for City Streets*

Street Facility	Maximum spacing** of roadways	Minimum spacing** of roadways	Minimum spacing** of roadway to driveway***	Minimum Spacing** driveway to driveway***
Arterial	1,000 feet	660 feet	330 feet	330 feet or combine
Collector	600 feet	250 feet	100 feet	100 feet or combine
Neighborhood/Local	600 feet	150 feet	50 feet	10 feet

- ** Measured centerline on both sides of the street
- *** Private access to arterial roadways shall only be granted through a requested variance of access spacing policies when access to a lower classification facility is not feasible (which shall include an access management plan evaluation).

Note: Spacing shall be measured between access points on both sides of the street.

<u>Findings</u>: The proposed new access is along Holly Street, a neighborhood street. All existing accesses along 2nd Avenue will lose functionality when the new building is constructed. The above standards are met.

16.46.035 Restricted access.

The City may allow an access to a City street that does not meet the spacing requirements of Table 16.46.030 if the proposed access is restricted (prevents certain turning movements). The City may require an applicant to provide an engineered traffic study, access management plan, or other information as needed to demonstrate that the roadway will operate within the acceptable standards with the restricted access in place. Access to OR 99E shall be regulated by ODOT through OAR 734.51.

16.49 Site and Design Review

16.49.030 Site and design review plan approval required.

- **A.** The following projects require site and design review approval, except as exempted in (2) below:
 - 1. All new buildings.
 - 2. All new mobile home parks.
 - **3.** Major building remodeling above 60% of value.
 - Addition of more than 5,000 square feet of additional gross floor area in a one year period.
 - **5.** Construction activity which causes a decrease in pervious area in excess of 2,500 square feet in a one year period.

None of the above shall occur, and no building permit for such activity shall be issued, and no sign permit shall be issued until the site and design review plan, as required by this ordinance, has been reviewed and approved by the Board and their designees for conformity with applicable criteria.

B. The following are exempt from site and design review:

7. Parking lot or paving projects. If no buildings or structures are involved, paving or parking lot development in excess of 2,500 square feet of impervious surface is exempted from site and design review, except in the C-1 zone. In the C-1 zone, all new parking lots that do not involve buildings or structures are subject to site plan review as required in Section 16.49. All new paved areas and parking lots in excess of 2,500 square feet must meet the requirements of Section 16.49.150.

<u>Findings</u>: The proposed new library and City Hall remodel requires a Site and Design Review application. Per above, the parking lots can be separated from the Site and Design Review; new parking lots require and administrative Type I site plan review. Site plan review will check for conformance with city storm drainage requirements, parking lot landscaping standards of 16.49.150, access standards, and lighting standards. Therefore, as a <u>condition of approval</u>, any new parking lots associated with this development must apply for a Type I Site Plan Review.

16.49.035 Application for Site and Design Review

- **A.** For projects in the Downtown Canby Overlay Zone, applicants may choose one of the following two processes:
 - 1. Type II If the applicant meets all applicable site and design review standards set forth in Chapters 16.41 and 16.49; applicant shall submit a Type II application for approval pursuant to the approval criteria set forth in 16.49.040.2; or
 - 2. Type III If the applicant proposes the use of alternative methods or materials to meet the intent of the site and design review standards set forth in Section 16.41.070, the applicant shall submit a Type III application for approval pursuant to the approval criteria set forth in 16.49.040.3. The applicant must still meet all applicable requirements of Chapter 16.49.
- **B.** All other projects subject to site and design review approval pursuant to Section 16.49.030 are subject to the Type III procedural requirements set forth in Chapter 16.89. The applicant shall submit a Type III application for approval pursuant to the approval criteria set forth in 16.49.040.1.

<u>Findings</u>: The proposal is subject to a Type III Site and Design Review because the applicant proposed alternative methods and materials to meet the standards of Chapter 16.41 and because the proposal entails a Major Variance application which requires a Type III procedure before the Planning Commission.

16.49.040 Criteria and standards.

- **A.** In review of a Type III Site and Design Review Application described in Section 16.49.035.B, the Board shall, in exercising or performing its powers, duties or functions, determine whether there is compliance with the following A through D, and with Criteria 4, 5, and 6 below:
 - 1. The proposed site development, including the site plan, architecture, landscaping and graphic design, is in conformance with the standards of this and other applicable city ordinances insofar as the location, height and appearance of the proposed development are involved: and
 - **2.** The proposed design of the development is compatible with the design of other developments in the same general vicinity; and

- **3.** The location, design, size, color and materials of the exterior of all structures and signs are compatible with the proposed development and appropriate to the design character of other structures in the same vicinity.
- **4.** The proposed development incorporates the use of LID best management practices whenever feasible based on site and soil conditions. LID best management practices include, but are not limited to, minimizing impervious surfaces, designing on-site LID stormwater management facilities, and retaining native vegetation.
- **5.** The Board shall, in making its determination of compliance with subsections B through D above, use the matrix in Table 16.49.040 to determine compatibility unless this matrix is superseded by another matrix applicable to a specific zone or zones under this title. An application is considered to be compatible, in regards to subsections B, C, and D above, if the following conditions are met:
 - **a.** The development accumulates a minimum of 70 percent of the total possible number of points from the list of design criteria in Table 16.49.040; and
 - **b.** At least 15 percent of the points used to comply with (a) above must be from the list of LID Elements in Table 16.49.040.

<u>Findings</u>: The above criteria is to be considered by the Planning Commission at their Public Hearing.

C. In review of a Type III Site and Design Review Application described in Section 16.49.035.A.2, the Board shall, in exercising or performing its powers, duties or functions, determine whether there is compliance with the INTENT of the DCO site and design review standards set forth in 16.41.070.A.1, 16.41.070.B.1, 16.41.070.C.1, 16.41.070.D.1, 16.41.070.E.1, and 16.41.070.F.1, and with Criteria 4, 5, and 6 below.

<u>Findings</u>: Per above and per 16.49.035(A)(2), the Planning Commission has the discretion to approve alternative designs that meet the intent of 16.41.

16.49.040.040 Site and Design Review Menu

<u>Findings</u>: Per 16.22.040(A), the site and design review menu in 16.22 supersedes the menu in 16.49.

16.49.050 Conditions placed on site and design review approvals.

- **A.** A site and design review approval may include restrictions and conditions. These restrictions and conditions shall be reasonably conceived to:
 - 1. Protect the public from the potentially deleterious effects of the proposal; and/or
 - Fulfill the need for services created, increased or in part attributable to the proposal; and/or
 - **3.** Further the implementation of the requirements of the Canby Municipal Code.
- **B.** The following types of conditions are specifically contemplated by subsection (1) of this section, and the listing below is intended to be illustrative only and not to be construed as a limitation of the authority granted by this section.

- **4.** <u>Plan Modification</u>. Changes in the design or intensity of the proposed development, or in proposed construction methods or practices, necessary to assure compliance with this ordinance.
- 5. Off-Site Improvements. Improvements in public facilities, including public utilities, not located on the project site where necessary to assure adequate capacity and where service demand will be created or increased by the proposed development. The costs of such improvements may be paid for in full while allowing for recovery of costs from users on other development sites, or they may be pro-rated to the proposed development in proportion to the service demand projected to be created on increases by the project. If determined appropriate by the city based on specific site conditions, off-site roadway improvements may be required to accommodate bicycle and pedestrian travel consistent with the TSP and applicable sections of this code.
- **6.** <u>Other Approvals.</u> Evaluation, inspections or approval by other agencies, jurisdictions, public utilities or qualified consultants may be required for all or any part of the proposed development.
- 7. <u>Access Limitation</u>. The number, location and design of street accesses to a proposed development may be limited or specified where necessary to maintain the capacity of streets to carry traffic safely, provided that sufficient access to the development is maintained.

Findings: Staff has no further recommended conditions of approval.

16.49.065 Bicycle and pedestrian facilities.

Developments coming under design review shall meet the following standards:

- **A.** The internal walkway system shall be extended to the boundaries of the property to adjoining properties developed or zoned for commercial, public, or multi-family uses. The walkway shall connect to an existing walkway system on adjoining property or be located so as to provide for development of a logical connection in the future when the adjoining property is developed or redeveloped.
- **B.** On-site facilities shall be provided to accommodate safe and convenient pedestrian and bicycle access within new subdivisions, multi-family developments, planned development, shopping centers, and commercial districts, and connecting to adjacent residential areas and neighborhood activity centers. Residential developments shall include streets with sidewalks and accessways.

C. For new office parks and commercial development:

- At least one sidewalk connection between the proposed development and each abutting commercial or office property shall be provided. One connection shall also be provided to each neighborhood.
- 2. Walkways shall be provided to the street for every 300 feet of developed frontage.
- 3. Walkways shall be direct with minimal driveway crossings.
- **4.** Walkways shall be linked to the internal circulation of the building.
- **5.** Walkways shall be at least five feet wide and shall be raised, or have different paving materials when crossing driveways or other vehicle maneuvering areas.
- **D.** Use of permeable surfacing materials for walkways is encouraged whenever site and soil conditions make it feasible. Permeable surfacing includes, but is not limited to, paving blocks, turf blocks, and porous asphalt. All permeable surfacing shall be designed, constructed, and maintained in accordance with the Canby Public Works Design Standards.

<u>Findings</u>: The site contains existing sidewalks that will remain, thus meeting the above standard. Per 16.49.030(B)(7), parking lot designs may be reviewed under a Type I procedure; the standards above will be evaluated during a Type I review.

16.49.080 General provisions for landscaping.

- **C.** The minimum area requirement for landscaping for developments coming under design review shall be the percentage of the total land area to be developed as follows:
 - **2.** Seven and one-half (7.5) percent for the Downtown-Commercial zone.

<u>Findings</u>: The applicant is requesting a variance from the above standard; approximately 450sf of landscaping is proposed; approximately 2284sf of landscaping is needed in a 30,450sf site to meet the above 7.5% requirement.

- I. Any required landscaped area shall be designed, constructed, installed and maintained so that within three (3) years, the ground shall be covered by living grass or other plant material. (The foliage crown of trees shall not be used to meet this requirement.) A maximum of five percent of the landscaped area may be covered with bark chips, mulch, or other similar materials. A maximum of five percent of the landscaped area may be covered with rock, stones, walkways, or other similar material acceptable to the Board. Required sidewalks shall not be used to meet the landscaping requirements. Plant size and spacing shall follow the Oregon Department of Transportation standards.
- J. All trees and plant materials shall be healthy, disease-free, damage-free, well-branched stock, characteristic of the species. The use of tree and plant species native to the Pacific Northwest is encouraged. Any new tree planted must be included on the city's list of approved tree species.
- **K.** Landscaping shall be installed in accordance with the provisions of the most recent edition of the Sunset Western Garden Book.
- L. The following guidelines are suggested to insure the longevity and continued vigor of plant materials:
 - **1.** Select and site permanent landscape materials in such a manner as to produce a hardy and drought-resistant landscaped area.
 - **2.** Consider soil type and depth, spacing, exposure to sun and wind, slope and contours of the site, building walls and overhangs, and compatibility with existing native vegetation preserved on the site or in the vicinity.
- **M.** All plant growth in landscaped areas of developments shall be controlled by pruning, trimming or otherwise, so that:
 - 1. It will not interfere with designated pedestrian or vehicular access; and
 - **2.** It will not constitute a traffic hazard because of reduced visibility.
 - **3.** It will not hinder solar access considerations.
- **N.** After completion of site grading, topsoil is to be restored to exposed cut and fill areas to provide a suitable base for seeding and planting.
- **O.** All planting areas shall be graded to provide positive drainage.
- **P.** Neither soil, water, plant materials nor mulching materials shall be allowed to wash across roadways or walkways.

<u>Findings</u>: The proposed landscaping shall meet the above provisions. <u>This is a condition of approval.</u>

16.49.090 Specifications for tree and plant materials.

A. Deciduous Trees. Deciduous shade and ornamental trees shall be a minimum of two inch (2") caliper, measured six inches (6") above ground, balled and burlapped. Bareroot trees will be acceptable to plant during their dormant season. Trees shall be well branched and characteristically shaped specimen.

<u>Findings</u>: The development proposes two (2) trees in the plaza area which meet the above standard.

C. Evergreen and Deciduous Shrubs. Evergreen and deciduous shrubs shall be at least one (1) to five (5) gallon size. Shrubs shall be characteristically branched. Side of shrub with best foliage shall be oriented to public view.

Findings: The landscaping plan shows that the above standard is met.

16.49.100 Landscaping installation and maintenance.

- **A.** Except as allowed by subsection (2), all landscaping and exterior improvements required as part of the site and design review approval shall be completed prior to the issuance of any certificate of occupancy.
- **C.** All landscaping approved through the site and design review process shall be continually maintained, including necessary watering, weeding, pruning and replacement, in a manner substantially similar to that originally approved by the Site and Design Review Board, unless later altered with Board approval.

<u>Findings</u>: The proposed landscaping is subject to the above provisions. <u>This is a condition of approval.</u>

16.49.120 Parking lot landscaping standards.

B. Application. Parking lot landscaping standards shall apply to any surface passenger vehicle parking area of ten (10) spaces or more, or to any paved vehicular use area 3,500 square feet or larger on the same tax lot or on contiguous tax lots under common ownership. Any paved vehicular area which is used specifically as a utility storage lot or a truck loading area shall be exempt from landscaping requirements within a parking lot.

C. Landscaping Within a Parking Lot.

- 1. Area within a parking lot shall include the paved parking and maneuvering area, as well as any paved area within ten (10) feet of any exterior face of curb surrounding the paved parking and maneuvering area.
- **2.** Each interior landscaped area shall be a minimum of six (6) feet wide, unless the area is added to the required perimeter landscaping.
- 3. The use of LID best management practices in parking lots is encouraged whenever site and soil conditions make it feasible. Such practices include, but are not limited to, permeable surfacing materials, and integrating LID stormwater management facilities into the required landscaping areas.
- **D.** <u>Computing Minimum Area Required to be Landscaped Within a Parking Lot</u>. Minimum area required to be landscaped within a parking lot shall be as follows:
 - Five (5) percent for the Downtown-Commercial Zone for any off-street parking spaces

- provided.
- **2.** Ten (10) percent for the Core Commercial (CC) sub-area of the Downtown Canby Overlay Zone for any off-street parking spaces provided.
- **E.** All parking areas with more than 16 spaces shall include landscape islands to break up the parking area into rows of not more than 8 contiguous parking spaces.
 - Landscape islands shall have a minimum area of 48 square feet and a minimum width of six (6) feet.
 - 2. Landscape islands shall contain at least one tree that meets the standards in subsection (6) below.
 - **3.** Landscape islands may be counted toward the minimum parking lot landscaping requirements.
- **F.** <u>Criteria for Trees in Parking Lots.</u> Deciduous, evergreen and/or shade trees shall meet the following criteria:
 - **1.** Reach a mature height of forty (40) feet. Trees must be at least three-inch (3") caliper at the time of planting.
 - 2. Cast moderate to dense shade in summer.
 - **3.** Be long lived, i.e., over sixty (60) years.
 - 4. Do well in an urban environment:
 - a. Be pollution tolerant; and
 - **b.** Be tolerant of direct and reflected heat.
 - 5. Require little maintenance:
 - a. Be mechanically strong;
 - b. Be insect and disease resistant; and
 - c. Require little pruning.
 - **6.** Be resistant to drought conditions.
 - **7.** Be barren of fruit production.
- G. Perimeter of Parking and Loading Areas:
 - Screening of parking and loading areas is required. Within three (3) years of planting, screening shall be of such height and density as to shield vehicle headlights from headon visibility.
 - **2.** In addition, one (1) deciduous, evergreen and/or shade tree shall be planted every forty (40) feet, minimum, along the required setback of the vehicular use area.
- **H.** <u>Irrigation System or Available Water Supply Required</u>. Landscaped areas shall be provided with automatic irrigation systems or a readily available water supply with at least one (1) outlet located within 150 feet of all plant materials to be maintained.

<u>Findings</u>: When the parking lot receives a site plan review the above landscaping standards will be reviewed.

16.49.150 Parking lots or paving projects.

All new paving or parking lot projects which create over 2,500 square feet of impervious surface and any new paving added to existing paving areas which creates a total of more than 2,500 square feet of impervious surface must meet City storm drainage requirements, parking lot landscaping standards and the drainage and access standards of the Oregon Department of Transportation (if applicable). Applicants for such paving projects must submit an application to the Planning Department. Application procedures shall be as described in Chapter 16.89.

<u>Findings</u>: Per above, the parking lots can be separated from the Site and Design Review; new parking lots only require and administrative Type I Site Plan review. Site plan review will check for conformance with city storm drainage requirements and parking lot landscaping standards.

16.53 Variances

16.53.020 Major Variances.

These provisions are intended to prescribe procedures which allow variations from the strict application of the regulations of this title, by reason of exceptional circumstances and other specified conditions:

- **A.** <u>Authorization</u>. The commission may authorize variances from the requirements of this title, other than Division VII, where it can be shown that, owing to special and unusual circumstances related to a specific piece of property, the literal interpretation of the regulations would cause an undue or unnecessary hardship, except that no variance shall be granted to allow the use of property for purposes not authorized within the district in which the proposed use would be located. In granting a variance, the commission may attach conditions which it finds necessary to protect the best interests of the surrounding property or neighborhood and to otherwise achieve the purpose of this title.
- **B.** <u>Standards and Criteria</u>. A variance may be granted only upon determination that all of the following conditions are present:
 - 1. Exceptional or extraordinary circumstances apply to the property which do not apply generally to other properties in the city and within the same zone. These exceptional or extraordinary circumstances result from tract size or shape, topography or other circumstances over which the owners of the property have no control. Actions of previous owners do not constitute other exceptional or extraordinary circumstances; and
 - **2.** The variance is necessary to assure that the applicant maintains substantially the same property rights as are possessed by the owners of other property in the city and within the same zone; and
 - **3.** Granting of this variance will not be materially detrimental to the intent or purposes of the city's Comprehensive Plan or the Land Development and Planning Ordinance; and
 - **4.** Granting of this variance will not be materially detrimental to other property within the same vicinity; and
 - 5. The variance requested is the minimum variance which will alleviate the hardship; and
 - **6.** The exceptional or unique conditions of the property which necessitate the issuance of a variance were not caused by the applicant, or the applicant's employees or relatives.

<u>Findings</u>: The Planning Commission shall consider the above criteria when deciding on the variance application to not meet the 7.5% landscaping standard. Refer to the applicant's narrative for their stance on why the Planning Commission should grant the variance.

16.89 Application and Review Procedures

<u>Findings</u>: This application is being processed in accordance with Chapter 16.89. Notice of the public hearing was mailed to owners and residents of lots as within 500 feet of the subject development, and applicable agencies, including ODOT. Notice of the meeting was posted at the Development Services Building, published in the *Canby Herald*, and a neighborhood meeting was held within the parameters of 16.89.070.

Per 16.89.080(D)(1)(c), a property owner signature is required on all land use applications require the property owner's signature. Customarily, the city replies on the name of the person or entity listed on the most recent Clackamas County tax roll for the name/entity of the property owner. For this development, the City of Canby, the Canby Urban Renewal Agency, and the Canby Utility Board are listed as property owners. The application does not contain a signature from an official representative from the Canby Utility Board. Therefore, as a condition of approval, the applicant shall provide a signature from an official representative from Canby Utility Board permitting this development and/or written documentation that the City of Canby and/or the Canby Urban Renewal Agency is the owner of the subject tax lots (property negotiations are underway). This is a condition of approval.

IV. PUBLIC TESTIMONY

Notice of this application and opportunity to provide comment was mailed to owners and residents of lots within 500 feet of the subject properties and to all applicable public agencies. All written testimony will be presented to the Planning Commission.

V. CONDITIONS OF APPROVAL

Staff concludes that, with conditions, the application will meet the requirements for site and design review approval. Staff has concluded the following conditions of approval:

A. Design Conditions:

- 1. Approval of this application is based on submitted application materials and public testimony. Approval is strictly limited to the submitted proposal and is not extended to any other development of the property. Any modification of development plans not in conformance with the approval of application file #DR 13-01/VAR 13-01, including all conditions of approval, shall first require an approved modification in conformance with the relevant sections of this Canby Land Development and Planning Ordinance. Approval of this application is based on the following submissions:
 - a. City of Canby New Canby Public Library & City Hall Renovation Design Review drawings revised 4/1/13; including Exterior Elevations revised 4/1/13, Perspective Views revised 4/1/13, Exterior Materials revised 4/1/13, Site Photometric Plan E1.OLC dated 02/27/13, Site Plan dated 3/8/13, Floor Plan dated 3/8/13, Concept Landscape Plan dated 3/7/13, Site Plan dated 2/27/13, and Lighting Plan dated 2/27/13
 - b. Site and Design Review Land Use Application and narrative
 - c. Major Variance Application and narrative
 - d. All other materials submitted in conjunction with the DR 13-01/VAR 13-01 applications

- The new access off Holly Street shall be designed with a new curb and driveway crossing that matches other nearby access designs. Final design must be approved by the city prior to construction.
- 3. The applicant shall follow the following on-site circulation specifics:
 - a. Install "Do not enter" signage (Manual on Uniform Traffic Control Devices (MUTCD) R5-1) at the exiting end of the one-way internal driveways, a "Right turn only" sign (MUTCD R3-5) to alert drivers leaving the driveway on the east side of the Canby Utility Board building, and a "No right turn" sign (MUTCD R3-1) to alert drivers leaving the book-drop window driveway.
 - b. Provide a curb or buffer along the north side of the proposed east-west internal site driveway and the south building frontage of City Hall and the proposed Library.
 - c. Consider prohibiting on-street parking along N Holly Street and NW 1st Avenue within 20-feet of site access locations, as recommended in the Manual on Uniform Traffic Control Devices (MUTCD) to improve intersection sight distance.
 - d. Provide guide signing to the Library book-drop window from adjacent side streets (NW 1st Avenue and N Holly Street)
 - e. Have the site designer/engineer verify the turn templates and internal circulation routes for the proposed design vehicle to ensure adequate on-site circulation.
- 4. The applicant shall file any deeds detailing easements with the Clackamas County Clerk's Office, Canby City Hall, and the Canby Planning Department prior to final occupancy.
- 5. Per 16.10.100, there shall be a minimum on 2 feet between bicycle racks and a wall or other obstacle and the racks shall follow the guidelines of the Figure 20 from the Canby Downtown Plan.
- 6. The access driveway along Holly is required to have a 10 foot vision clearance triangle.
- 7. The proposed city seal sign along 2^{nd} Avenue shall not exceed 60sf per the standards of 16.42.
- 8. All fully shielded lighting, defined under 16.43.020 as "a luminaire emitting no luminous flux above the horizontal plane", shall not exceed 7800 lumens; all shielded lighting, defined under 16.43.020 as "a luminaire emitting less than 2.0 percent of its luminous flux above the horizontal plane" shall not exceed 1600 lumens.
- 9. Proposed canopy lighting shall be recessed up into the canopy to prevent light trespass.
- 10. The light for the proposed hose tower sign shall be shielded per the standards of 16.42.040(B).
- 11. The proposed landscaping shall comply with the provisions of 16.49.080 and 16.49.100.
- 12. The applicant shall provide a signature from an official representative from Canby Utility Board permitting this development and/or written documentation that the City of Canby and/or the Canby Urban Renewal Agency is the owner of the tax lots 31E33CA06300, 31E33CA06200, 31E33CA06100, and 31E33CA06000.
- 13. Any new parking lots associated with this development must apply for a Type I Site Plan Review.
- 14. Accessible parking shall be reviewed by Clackamas County prior to the issuance of building permits.
- 15. The development shall comply with the standards of all applicable outside utility and regulatory agencies; including Canby Utility Board (CUB), Northwest Natural Gas, Wave Broadband, Canby Fire District, Canby Telcom, the Oregon Department of Transportation

(ODOT), and Clackamas County.

16. The development shall comply with all applicable City of Canby Public Works Design Standards.

B. Procedural Conditions:

Prior to issuance of Building Permits the following must be completed:

- Submit final construction plans: Final construction plans shall indicate the design, location, and planned installation of all roadway improvements and utilities including but not limited to water, electric, sanitary sewer, natural gas, telephone, storm water, cable, and emergency service provisions. Construction plans shall be designed and stamped by a professional engineer registered in the State of Oregon.
- 2. Prior to the issuance of a County Building Permit/City Site Plan Review permit, final construction plans must be approved by the city and all other utility/service providers. The City of Canby may require a pre-construction conference to obtain final approval from utility providers and applicable city departments. This includes, but is not limited to, approval by:
 - **a.** City of Canby Planning: Reviews construction plans for depiction of the conditions of approval determined by the Planning Commission
 - **b.** City of Canby Engineering/Canby Public Works: Review stormwater, sanitary sewer/wastewater, grading/erosion control, street trees, and other applicable items. A non-residential wastewater survey must be submitted for review and approval by the city prior to final building occupancy.
 - c. Canby Fire District
 - **d.** Canby Utility Reviews water and electric service
 - e. Northwest Natural Gas
 - f. Canby Telcom
 - g. Wave Broadband
- **3.** Clackamas County Building Codes Division will provide structural, electrical, plumbing, and mechanical plan review and inspection for this project. Applicable building permits are required prior to construction.

VI. Decision

Based on the application submitted and the facts, findings, and conclusions of this report, Staff recommends that the Planning Commission approve Site and Design Review File #DR 13-01/VAR 13-01 pursuant to the Conditions of Approval presented in this Staff Report in Section V.

Sample motion: I move to approve Site and Design Review/Variance File #DR 13-01/VAR 13-01 pursuant to the Conditions of Approval presented in this Staff Report in Section V.



City of Canby

<u>Date</u>: May 31, 2013 (prepared for June 10 Planning Commission meeting)

<u>From</u>: Bryan Brown, Planning Director/Angie Lehnert, Associate Planner

<u>RE</u>: Library decision remand and submittal of revised designs and information

As of the date of this memo, staff has the following additional information on the Library project before you for consideration of approval:

Remand

At the May 13, 2013 Public Hearing, the Planning Commission voted orally 6-0 to deny DR 13-01/VAR 13-01 for a new city library. On May 15, 2013, the Canby City Council passed an order under ORS 227.180 calling up the Commission's oral decision for review and then immediately remanding the application back to the Canby Planning Commission to review a revised proposal. A copy of the remand order is attached. Staff provided public notice of the June 10, 2013 remand public hearing per the procedural standards of 16.89 as if a new application were submitted. A copy of the property owner and newspaper notice is attached. Therefore, a new public hearing on DR 13-01 is scheduled for the June 10, 2013 Planning Commission meeting to review a revised library proposal.

The revised library proposal differs from the original in the following ways:

- 1) The resubmitted proposal has purged the previous variance request and associated justifications pertaining to the required landscaping area standard. The newly submitted landscape plan now fully meets and exceeds the 7.5% of lot area landscape requirement.
- 2) The applicant will clarify that all "development standards height, lot coverage, and FAR have been met and why the Planning Commission has the discretion, just cause, and <u>reason</u> to consider approving a one-story library building at this location.
- 3) A report and update will be provided on the ownership agreement that has transpired with regard to tax lot 6100. This lot is owned by Canby Utility Board (CUB) and this report will relate to CUB's consent for processing this application.

1) Landscaping Revisions

The applicant, FFA Architecture, has revised the landscape plan to include the use of a grass paver system along the alley driveway, and has added additional landscaping in the Holly Street frontage area by removing and replacing no longer needed ramps and existing concrete. These additions have brought the total landscape area up to 7.55% of the lot area, thus meeting the standard. In addition, 16.49.080(I) allows the use of up to 5% of the required landscape area to be covered with non-organic landscaping features such as decorative rock, pavers, or internal sidewalk paths which can be counted toward the landscaping percentage. In addition, all permeable areas that serve a dual decorative landscaping and stormwater management purpose may also count toward meeting the landscape area requirement (see code provisions included below). By counting the pavers utilized at the book drop area, the total landscape area percentage obtained is 7.8% of the site. Therefore, the original Variance application request has been removed from the application and was removed from the June 10 meeting public notice.

The pertinent landscape ordinance provisions within City Code are provided below:

16.49.080 General provisions for landscaping.

- **C.** The minimum area requirement for landscaping for developments coming under design review shall be the percentage of the total land area to be developed as follows:
 - 2. Seven and one-half (7.5) percent for the Downtown-Commercial zone.
- D. LID stormwater management facilities, such as rain gardens and bio retention areas, may be counted toward the minimum landscaping requirement when they are located on private property. LID facilities in the public right-of-way cannot be counted toward the minimum landscaping requirement. The integration of LID stormwater management facilities within required landscaping must be approved by the city and shall comply with the design and construction standards set forth in the Canby Public Works Design Standards.
- I. Any required landscaped area shall be designed, constructed, installed and maintained so that within three (3) years, the ground shall be covered by living grass or other plant material. (The foliage crown of trees shall not be used to meet this requirement.) A maximum of five percent of the landscaped area may be covered with bark chips, mulch, or other similar materials. A maximum of five percent of the landscaped area may be covered with rock, stones, walkways, or other similar material acceptable to the Board. Required sidewalks shall not be used to meet the landscaping requirements.

2) One-story Building Concern

The Planning Commission pointed out the statement within 16.41.010(A) within a purpose paragraph of the Downtown Canby Overlay (DCO) zone that states that the: "Floor area ratios are intended to work with building height and setback standards to control the overall bulk of the building. The proposed FAR in conjunction with the maximum lot coverage ensures that development will be a minimum of two floors along the street in the C-1 portion of the Core Commercial area".

The library planning team has been aware of the intent of the DCO to promote 2-story buildings in the Downtown area from the beginning of the project. However, the city's professional library designers recommend a one-story building for long-term operational management cost and efficiency. In addition, they recommend a one-story building because of the community's desire to retain and incorporate the historic one-story City Hall building in to the new library's design. The architects focused on making the outward street appearance of the majority of the new building reflect the intent of the DCO in their design along with providing an attractive transition to the existing City Hall. Providing a new library in the core of the downtown with the height, bulk, massing, and exterior appearance of a "two story" building is significant in its own right toward complying with the "intent" of the DCO purpose statement.

The actual application of the Downtown development standards which are intended to implement and achieve the overall purpose of the DCO provisions have all been met by this application. These include minimum and maximum setbacks, height, lot coverage, building footprint, and floor area ratio. In most cases these combined parameters do result in a two story building, but did not when on-site parking was not required nor deemed necessary as part of the preferred design solution. Regulatory structure does not always fully implement general purpose statements in the variety of

iterations that are possible. If an absolute 2-story requirement was to be absolutely ensured, a simple statement for such could have been made in the Development Standards.

Staff's interpretation of the Code in this manner is supported by a known and respected land use attorney who has offered to be present at this hearing. Staff has provided you this interpretation regarding the application of the DCO 2-story intent statement so that you realize you have a basis for approving the design before you.

3) Application Processing Consent from All Property Owner's

Staff has requested, in accordance with Section 16.89.080(D) (c) of the Canby Municipal Code that Canby Utility provide signed written consent for this application to be processed. They have not yet done so, possibly with concerns that CUB would lose control if the application is approved and not be in a position to stop the project from moving forward if all necessary agreements involving the Tax Lot in question are not fully executed.

Our Code does not require that ownership of all the property that is part of an application be the same and often the sale of property is contingent upon obtaining land use approval. The signature by an owner on our application form should be considered to be consent for an application to be made and processed – nothing more or less. If concern exists about proceeding beyond the land use approval stage with ownership transactions, a letter or agreement in conjunction with appropriate conditions of approval should provide an adequate means of providing assurance. Construction will not proceed until necessary agreements or transactions are in place. Staff is working with Canby Utility and their legal representative to obtain a consent letter to allow the completion of the processing of this application.

Other Physical Site Changes

Change In Private Alley Drive Width: The applicant's narrowing of the private alley driveway width to accommodate the grass paver system to assist in meeting the landscape area standard has been reviewed and acknowledged by Canby Fire (see attached memo from FFA to Todd Gary) to conform with the accessibility requirements of the Fire Code. The revised driveway dimensioning meets all applicable driveway standards of the city code.

One-way Private Alley Drive: In addition, the private alley driveway access circulation has been reconfigured to provide an improved one-way flow – entering from Holly Street and exiting out the City owned parking lot east of the Canby Utility building. This alteration was evaluated by the City's traffic engineer who agreed that the one-way flow would reduce on-site traffic conflicts around the drive-thru book drop off and the use of the private alley drive in general.

Application Limited to 4 Tax Lots: As indicated by staff at the original public hearing, the adjacent tax lots and existing parking lots contained on the south half of this City block are not a part of the library Site and Design Review application. Staff recognized the Planning Commission's possible interest in what is likely happening in the block as a whole and asked the architects to include the existing parking lots for reference purposes. With the revised reference drawing, the old police building site has been removed completely from the drawing as current plans do not include the construction of a parking lot that would connect in any way to the library site. The other tax lots continue to be shown- again for reference context – to illustrate how users of the parking lot west of Canby Utility will continue to be able to exit onto the private alley drive in accordance with the one-way eastward flow. In addition, the reference drawing shows how the Canby Utility drive-thru customers will be able to continue to exit out

of the drive-thru utility window to the City's private alley drive and will also be able to exit through the existing parking lot on the east side of the Canby Utility Building. The city's traffic engineer confirmed to staff's satisfaction that the level of traffic to be generated by the library book drop and Canby Utility customers can easily be accommodated by the shared private drive arrangement proposed and in place today except for the one-way flow now proposed.

Confirmation FAR has been met: The architect for this project has calculated the site area of the library to be 30,450 square feet. The proposed building footprint size is 25,700 square feet. This confirms that the floor area ratio of 0.80 has been exceeded at 0.84.

OF THE CITY OF CANBY

) ORDER CALLING UP AND
) REMANDING PLANNING
) COMMISSION DECISION
) DR 13-01/VAR 13-01

On May 14, 2013, the Canby Planning Commission considered and made a tentative decision to deny a site plan and design review and variance request for a new library building. Although this decision has not yet been reduced to writing, the basis identified for the denial included: (1) lack of property owner consent for the application; (2) the development standards were not satisfied with regard to building height; and (3) the variance criteria necessary to reduce site landscaping where not met. The applicant would like an opportunity to redesign the project to respond to the Planning Commission's concerns.

The Canby City Council considered this matter and, pursuant to its authority under ORS 227.180, hereby orders that the Planning Commission's decision on this matter is called up for review by the Canby City Council. Further, pursuant to Canby Municipal Code 16.06.130(c), prohibiting the City Council from acting on any item until the Planning Commission has had ample time to consider the matter, this matter is remanded back to the Planning Commission to review a revised proposal.

This order shall be distributed to all parties along with additional notice of the hearing date that the decision being reviewed by the Planning Commission. The hearing will be conducted pursuant to the Canby Municipal Code provisions governing Type III review.

DATED this 15th day of May 2013.

Brian Hodson

Mayor

ATTEST:

AYES: Ares, Hensley, Coleman, Dale, Parker & Rider

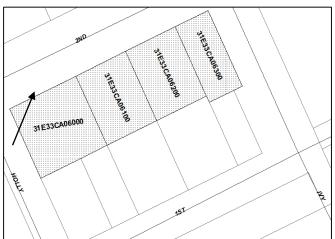
NOES: None. ABSTAIN: None. ABSENT: None.



City of Canby

NOTICE OF PUBLIC HEARING & REQUEST FOR COMMENTS

The purpose of this notice is to invite you to an additional Planning Commission Public Hearing on Monday, June 10, 2013 at 7 pm in the City Council Chambers, 155 NW Second Avenue to review a <u>revised</u> Site and Design Review application to build a new city public library. At city staff's request, the City Council acted to "Call Up for Review" the Planning Commission's decision on this matter pursuant to its authority under ORS 227.180, and "Remanded" this matter back to the Planning Commission to review a revised proposal and render a new decision. You may submit any written comments up to the time of the Public Hearing on June 10, 2013, 7 pm, City Council Chambers, 155 NW



2nd Ave. Thank you!

Location: 111 NW 2ND AVE, 133 NW 2ND AVE, & 182 N HOLLY ST

Tax Lots: 31E33CA06300, 31E33CA06200, 31E33CA06100,

31E33CA06000 (Shaded properties in map at left) **Lot Size:** 30,450 sq. ft. of land in four tax lots

Zoning: C-1 Downtown Commercial/Core Commercial subarea of the

Downtown Overlay Zone

Owner: City of Canby (TL 6000 & 6200), City of Canby Urban Renewal

Agency (TL 6300), Canby Utility Board (TL 6100) **Applicant:** Eric Wilcox, FFA Architecture & Planning, Inc. **Application Type:** Site and Design Review (Type III)

City File Number: DR 13-01

Contact: Angie Lehnert at 503-266-0686

What is the Decision Process? The Canby Planning Commission will make a decision after the public hearing on June 10, 2013. The Planning Commission's decision may be appealed to the City Council.

Where can I send my comments? Written comments can be submitted up to the time of the Public Hearing and may also be delivered in person to the Planning Commission during the Public Hearing. (Please see Comment Form). Comments can be mailed to the Planning Department, PO Box 930, Canby, OR 97013; delivered in person to 111 NW Second Avenue; or emailed to lehnerta@ci.canby.or.us

How can I review the documents and staff report? Weekdays from 8 AM to 5 PM at the Canby Planning Department. The staff report to the Planning Commission is available for inspection Monday - Friday at the Canby Planning Department or on the City's website http://www.ci.canby.or.us Copies are available at \$0.25 per page or can be emailed to you upon request.

APPLICABLE CRITERIA & FINDINGS

Major approval criteria used in evaluating this application were the following Chapters from the *City of Canby's Land Development and Planning Ordinance* (Zoning Code):

- 16.08 General Provisions
- 16.10 Off-street Parking
- 16.22 C-1 Downtown Commercial Zone
- 16.41 Downtown Overlay Zone
- 16.42 Signs

- 16.43 Outdoor Lighting Standards
- 16.46 Access Standards
- 16.49 Site and Design Review
- 16.89 Application and Review Procedures

(Note: Failure of an issue to be raised in a hearing, in person or by letter, or failure to provide statements or evidence sufficient to afford the decision maker an opportunity to respond to the issue precludes appeal to the board based on that issue.)

CITY OF CANBY –COMMENT FORM

If you are unable to attend the Planning Commission Public Hearing, you may submit written comments on this form or in a letter addressing the Planning Commission. You may also attend the public hearing on June 10, 2013. Please submit comments to the City of Canby Planning Department:

By mail: Planning Department, PO Box 930, Canby, OR 97013 In person: Planning Department at 111 NW Second Street

E-mail: lehnerta@ci.canby.or.us

Written comments to be included in the Planning Commission's information packet are due by noon on Wednesday, May 29, 2013. Written comments can also be submitted up to the time of the Public Hearing on June 10, 2013, 7 pm, City Council Chambers, 155 NW 2nd Ave.

oplication: New Library	
oplicant: FFA Architecture & Planning	
ty File #: DR 13-01	
OMMENTS:	
OUR NAME:	
RGANIZATION or BUSINESS (if any):	
DDRESS:	
HONE # (optional):	
ATE:	

Thank you!

NOTICE OF PUBLIC HEARING CITY OF CANBY

The Planning Commission will hold an additional Planning Commission Public Hearing on Monday, June 10, 2013 at 7 pm in the City Council Chambers, 155 NW Second Avenue to review a <u>revised</u> Site and Design Review application to build a new city public library. The variance is no longer requested. At city staff's request, the City Council acted to "Call Up for Review" the Planning Commission's oral decision of denial pursuant to its authority under ORS 227.180, and "Remanded" this matter back to the Planning Commission to review a revised proposal and render a new decision.

The public is encouraged to attend the hearing and provide comment.

DR 13-01 NEW CANBY PUBLIC LIBRARY Site and Design Review to build a new Canby Public Library to be located on 30,450 sq. ft. of land in four (4) tax lots owned by the City of Canby, the City of Canby Urban Renewal Agency and the Canby Utility Board in the C-1 Downtown Commercial/Core Commercial subarea of the Downtown Overlay Zone. The property is located at 111 NW 2ND AVE, 133 NW 2ND AVE, & 182 N HOLLY ST and includes land identified by Clackamas County Assessor Map & Tax Lot Nos. 31E33CA06300, 31E33CA06200, 31E33CA06100, 31E33CA06000.

More information is available at the Canby Planning Department. A staff report is available at the Canby Planning Department and on the City's Website.

Canby Planning Department 111 NW 2ndAvenue - 503-266-7001

<u>Please Publish</u> in the Canby Herald on <u>Wednesday</u>, <u>June 5</u>, <u>2013</u> Sent to the Canby Herald on Tuesday, May 21, 2013

E-mail to: llohmann@canbyherald.com

Please send proof.

If you have questions, please contact Angie Lehnert, Associate Planner at 503-266-0686 or lehnerta@ci.canby.or.us.

Please charge to Account 100-103-419-3150



Memorandum

To: **Todd Gary Canby Fire District** Date: May 20, 2013

From: Eric Wilcox

Project Name: New Canby Library and Renovated City

Hall

Project Number: 24-10-09

Distribution: Bill Harper, Amanda Zeiber, Troy

Ainsworth, Karl Refi, Bryan Brown,

Todd,

Thanks for taking my call regarding fire apparatus access requirements for the alley on the south side of the proposed New Canby Library.

I would like to make sure that I understand the requirements:

- 1. Clear access alley width is minimum 20'-0"
- 2. Clear drive surface width is minimum 12'-0"
- 3. Drive surface should be roughly in the middle and not directly up against either side of the alley or directly against a building wall.
- 4. The clear area should be free of trees, tall shrubs and other elements.

We should have some updated site design concepts in the next few weeks and would like to arrange a brief meeting at the time to make sure we have a correct design.

Thanks again,

Eric A. Wilcox **Project Manager**

PFA Architecture

New Canby Public Library & City Hall Renovation

DESIGN REVIEW March 8, 2013 REVISED MAY 28, 2013

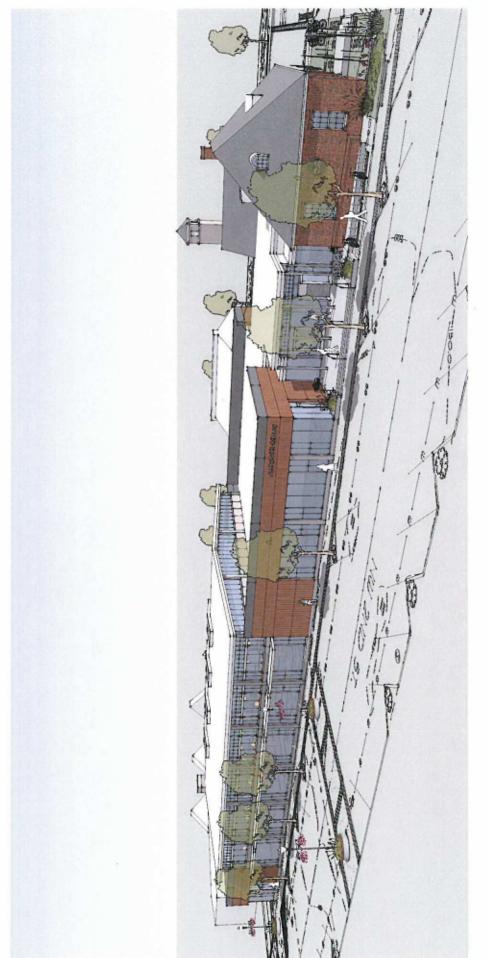






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- 1. LAND USE APPLICATION
- 2. NARRATIVE STATEMENT
- 3. TRAFFIC IMPACT STUDY (3 COPIES) PREVIOUSLY SUBMITTED
- NEIGHBORHOOD MEETING MINUTES MEETING #1 PREVIOUSLY SUBMITTED 4.
- 5. NEIGHBORHOOD MEETING MINUTES MEETING #2 PREVIOUSLY SUBMITTED
- 6. NEIGHBORHOOD MEETING MINUTES MEETING #3 PREVIOUSLY SUBMITTED
- PRE-APPLICATION MEETING MINUTES PREVIOUSLY SUBMITTED 7.
- 8. RECORDED PLAT / SURVEY PREVIOUSLY SUBMITTED
- 9. PROPOSED DESIGN PLANS, ELEVATIONS GRAPHIC INFORMATION (10 COPIES, SEPARATE PACKAGE)
- 10. LANDSCAPE CALCULATION FORM
- 11. **DESIGN REVIEW MATRIX**



City of Canby Planning Department
111 NW 2nd Avenue
SITE AND DESIGN REVIEW PO Box 930 Canby, OR 97013 (503) 266-7001

LAND USE APPLICATION

Downtown Canby Overlay - Type III RESUBMITTAL MAY 26, 2013

☐ Applicant Name: <u>Eric A. Wilcox</u>	and Planning Inc.	Phone	(503) 327-0327
Address: 520 S.W. Yamhill Street, Su	uite 900	Email:	ewilcox@ffadesign.com
City/State: Portland, Oregon		7204	- CWIICOX & Hadesign.com
FFA Architec Representative Name: Eric A. Wilco.	ture and Planning		(503) 327-0327
Address: 520 S.W. Yamhill Street, Su		Email:	ewilcox@ffadesign.com
City/State: Portland, Oregon	0	204	
☐ Property Owner Name: City of Can	by / Amanda Zeibe	er Phone:	(503) 266-4021
Signature:			
Address: 182 N. Holly Street		Email:	zeibera@ci.canby.or.us
City/State: Canby, Oregon	Zip: 9701	13	
☐ Property Owner Name: N.A.		Phone:	
Signature:	-1-1-		-
Address:		Email:	
City/State:	Zip:		
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SITE AND DESIGN REVIEW APPLICATION - TYPE III-INSTRUCTIONS

All required application submittals detailed below must also be submitted in electronic format on a CD, flash drive or via email. Required application submittals include the following:

pplicant Check	City Check	
X		One (1) copy of this application packet. The City may request further information at any time before deeming the application complete.
X		Payment of appropriate fees – cash or check only. Refer to the city's Master Fee Schedule for urrent fees. Checks should be made out to the <i>City of Canby</i> .
		Mailing labels (1" x 2-5/8") for all property owners and all residents within 500 feet of the subject property. If the address of a property owner is different from the address of a site, a label for each unit on the site must also be prepared and addressed to "occupant." A list of property owners may be obtained from a title insurance company or from the County Assessor.
Ä		One (1) copy of a written, narrative statement describing the proposed development and detailing how it conforms with the Municipal Code and to the approval criteria, including the applicable Design Review Matrix, and availability and adequacy of public facilities and services. Ask staff for applicable Municipal Code chapters and approval criteria. Applicable Code Criteria for this application includes:
X		Three (3) copies of a Traffic Impact Study (TIS), conducted or reviewed by a traffic engineer that is contracted by the City and paid for by the applicant (payment must be received by the City before the traffic engineer will conduct or review a traffic impact study. Ask staff to determine if a TIS is required.
X		One (1) copy in written format of the minutes of the neighborhood meeting as required by Municipal Code 16.89.020 and 16.89.070. The minutes shall include the date of the meeting and a list of attendees.
X		One (1) copy in written format of the minutes of the pre-application meeting
		One copy of either the recorded plat or the recorded deeds or land sales contracts that demonstrates how and when legal property lines were established and where the boundaries of the legal lot(s) of record are located. If the property is a lot or parcel created by plat, a copy of the recorded plat may be obtained from the Clackamas County Surveyor's office. If the property is a legal lot of record created by recorded deed or land sales contract at a time when it was legal to configure property lines by deed or contract, then those recorded deeds may be obtained from the Clackamas County Office of the Clerk, or a Title Company can also assist you in researching and obtaining deeds.
NLA		If the development is located in a Hazard ("H") Overlay Zone, submit one (1) copy of an affidavit signed by a licensed professional engineer that the proposed development will not result in significant impacts to fish, wildlife and open space resources of the community. If major site

grading is proposed, or removal of any trees having trunks greater than six inches in diameter is proposed, then submit one (1) copy of a grading plan and/or tree-cutting plan.

Applicant Check	City Check			
X		Ten (10) paper copies of the proposed plans, printed to scale no smaller than 1"=50'. The plans include the following information: (8) PROVIDE FOR RESUBMITTAL	
		Л	The state of the s	į
			□ Date, north arrow, and scale of drawing;	
			Name and address of the developer, engineer, architect, or other individual(s) who	
			prepared the site plan;	
			☐ Property lines (legal lot of record boundaries);	
			□ Location, width, and names of all existing or planned streets, other public ways, and	
			easements within or adjacent to the property, and other important features;	
			 Location of all jurisdictional wetlands or watercourses on or abutting the property; 	
			☐ Finished grading contour lines of site and abutting public ways;	
			Location of all existing structures, and whether or not they are to be retained with the	
			proposed development; Layout of all proposed structures, such as buildings, fences, signs, solid waste collection.	
			P P P P P P P P P P P P P P P P P P P	1
			containers, mailboxes, exterior storage areas, and exterior mechanical and utility equipment;	
			 Location of all proposed hardscape, including driveways, parking lots, compact cars and 	d
			handicapped spaces, loading areas, bicycle paths, bicycle parking, sidewalks, and	1
			pedestrian ways;	
			☐ Callouts to identify dimensions and distances between structures and other significant	
			features, including property lines, yards and setbacks, building area, building height, lot	
			area, impervious surface area, lot densities and parking areas;	
		-	 Location of vision clearance areas at all proposed driveways and streets. 	
			Landscape Plan	
			The following general information shall be included on the landscape plan:	
			☐ Layout and dimensions of all proposed areas of landscaping;	
			□ Proposed irrigation system;	
			Types, sizes, and location of all plants to be used in the landscaping (can be a "palette" of	f
			possible plants to be used in specific areas for landscaping);	
			 Identification of any non-vegetative ground cover proposed, and dimensions of non- vegetative landscaped areas; 	
			□ Location and description of all existing trees on-site, and identification of each tree	
			proposed for preservation and each tree proposed for removal;	
			☐ Location and description of all existing street trees in the street right-of-way abutting	
			the property, and identification of each street tree proposed for preservation and each	
			tree proposed for removal.	
			□ Elevations Plan	
			The following general information shall be included on the elevations plan:	
			☐ Profile elevations of all buildings and other proposed structures;	
			Profile of proposed screening for garbage containers and exterior storage areas;	
		Of great	Profile of proposed fencing.	
			Sign Plan.	
			 Location and profile drawings of all proposed exterior signage. 	
		П	Color and Materials Plan.	
			☐ Colors and materials proposed for all buildings and other significant structures	

Applicant Check	City Check	
X		One (1) copy of a completed landscaping calculation form (see page 5)
X		One (1) copy of a completed Design Review Matrix (see page 6)

SITE AND DESIGN REVIEW APPLICATION: LANDSCAPING CALCULATION FORM Site Areas

1. Building area	25,700 s.f.	- Square footage of building footprints
2. Parking/hardscape	4,300 s.f.	- Square footage of all sidewalks, parking, & maneuvering areas
3. Landscaped area	2,430 s.f.	- Square footage of all landscaped areas
4. Total developed area	30,450 s.f.	- Add lines 1, 2 and 3
5. Undeveloped area	- 0 -	- Square footage of any part of the site to be left undeveloped.
6. Total site area	30,450 s.f.	- Total square footage of site

Required Site Landscaping (Code 16.49.080)

7. Percent of landscaping required in Zoning District	7.5%	- Fill in the Appropriate Percentage: R-1, R-1.5, R-2 Zones: 30%; C-2, C-M, C-R, M-1, M-2 Zones: 15%; C-1 Zone: 7.5%
8. Required minimum square footage of landscaping	2,284 s.f.	- Multiply line 4 and line 7
9. Proposed square footage of landscaping	2,430 s.f.	- Fill in value from line 3

Required Landscaping within a Parking Lot (Code 16.49.120(4))

Note: This section and the next apply only to projects with more than 10 parking spaces or 3,500 square feet of

parking area

10. Zone	NOT APPLICABLE	- Fill in the Appropriate Zone and Percentage: C-1 Zone: 5%; Core Commercial sub-area of the Downtown Canby Overlay: 10%, except for parking lots with 10 or more spaces and two or more drive aisles: 50 square feet per parking space; All other zones: 15%.		
11. Percent of required landscaping	NOT APPLICABLE			
12. Area of parking lot & hardscape	NOT APPLICABLE	 Fill in area of parking and maneuvering areas plus all paved surface within ten (10) feet of those areas. 		
13. Number of vehicle parking spaces	NOT APPLICABLE	- For Core Commercial sub-area in the Downtown Canby Overlay only, fill in the total # of parking spaces on-site.		
14. Required square footage of landscaping within 10 feet of parking lot	NOT APPLICABLE	- Multiply area of parking lot (line 12) by percent of required landscaping (line 11) -OR- for the CC sub-area in the Downtown Canby Overlay multiply line 13 by 50 square feet.		
15. Proposed square footage of Landscaping within 10 feet of parking lot	NOT APPLICABLE	- Calculate the amount of landscaping proposed within 10 feet of all parking and maneuvering areas.		

Parking Lot Tree Calculation				
16. Number of parking spaces	NOT APPLICABLE	- Total number of vehicle parking spaces		
17. Area of parking lot & hardscape	NOT APPLICABLE	- Area from line 12		
18. Number of parking spaces (line 16) divided by 8	NOT APPLICABLE	- Round up to the nearest whole number		
19. Area of parking lot area (line 17) divided by 2,800	NOT APPLICABLE	- Round up to the nearest whole number		
20. Number of required trees in parking lot	NOT APPLICABLE	- Fill in the larger of row 18 and row 19		
21. Number of trees provided within 10 feet of parking lot	NOT APPLICABLE	- Fill in the number of proposed trees within 10 feet of parking and maneuvering areas.		

SITE AND DESIGN REVIEW APPLICATION: DESIGN REVIEW MATRIX

Applicants: Please circle the applicable point column to your project and compute the total and percentages at the end of the table.

NOT APPLICABLE TABLE 16.49.040 HAS BEEN OVER-RIDDEN

Table 16.49.040 Site Design Review Matrix BY TABLE 16.22.040

Provided A few parts of the property of the prop

Required for approval: 70% of total possible points (15% of which must be from LID elements), 61 possible points

Design Criteria	Possible Points							
Parking	0	1	2	3	4			
Screening of loading facilities from public right-of-way	Not screened	Partially screened	Fully screened		-			
Parking lot lighting provided	No	Yes	-		, <u>.</u>			
Parking location (behind building is best)	Front	Side	Behind	-	-			
Number of parking spaces provided (% of minimum required)	>120%	101-120%	100%		-			
Access	0	1	2	3	4			
Distance of access to nearest intersection.	70 feet	71 - 100 feet	>100 feet		-			
Pedestrian walkways from public street to building entrance.	One entrance connected.		All entrances connected.	-				
Pedestrian walkways from parking lot to building entrance.	No walkways	Walkway next to building	No more than one undesignated crossing of access drive.					
Tree Retention	0	1	2	3	4			
For trees outside of building footprint and parking/access areas (3 or more trees)	No arborist report or follows <10% of arborist report	Follows 25-50% of arborist report	Follows 51-75% of arborist report	Follows >75% of arborist report				
Replacement of trees removed (percent of those recommended for retention in arborist report)	<50%	50%						

Design Criteria	Possible Points						
Signs	0	1	2	3	4		
Dimensional size of sign (% of maximum permitted)	>75%	50-75%	<50%	-			
Similarity of sign color to building color	Not similar	Somewhat similar	Similar	_	-		
Pole sign used	Yes	No	-	-	-		
Location of sign	>25 feet from driveway entrance	Within 25 feet of driveway entrance	-				
Building Appearance	0	1	2	3	4		
Style (similar to surroundings)	Not similar	Somewhat similar (1 or 2 points possible depending on level of similarity)	_				
Color (subdued and similar to surroundings is better)	Neither	Similar or subdued	Both	7			
Material (concrete, wood and brick are best)	Either 1 or 2 points may assigned at the discretion of the Site and Design Review Board						
Size of building (smaller is better)	>20,000 square feet	20,000 square feet		-	-		
Landscaping	0	1	2	3	4		
Number of non-required trees provided	-	At least one tree per 500 square feet of landscaping.	-	1.5			
Amount of grass (less grass is better) (% of total landscaped area)	>50%	25-50%	<25%	- 7	-		
Location of shrubs	Foreground	Background	1-5				
Low Impact Development (LID)	0	1	2	3	4		
Use of pervious paving materials (% of total paved area)	<10%	-	10-50%	51-75%	>75%		
Provision of park or open space area for public use	None	, _	Open space	-	Park		
Usc of drought tolerant species* in landscaping (% of total plants) *Drought tolerant species per Metro's list.	<25% drought tolerant		25-50% drought tolerant	51-75% drought tolerant	>75% drought tolerant		

Design Criteria	Possible Points					
Low Impact Development (LID) (continued)	0	1	2	3	4	
Provision of additional interior parking lot landscaping (% of minimum required)	100%	101-110%	111-120%	>120%	-	
Provision of an eco-roof or rooftop garden (% of total roof area)	<10%			10-50%	>50%	
Parking integrated within building footprint (below-grade, structured parking, or tuck-under parking) (% of total on- site parking)	<10%			10-50%	>50%	
Disconnecting downspouts from city stormwater facilities (existing buildings only)	None	Some downspouts disconnected	All downspouts disconnected	-	-	
Shared parking with adjacent uses or public parking structure (% of total required parking spaces)	None	<50%	50%			

Required for approval: 70% of total possible points (15% of which must be from LID elements), 61 possible points

NOT

Total Points Earned: APPLICABLE (42 required for 70%)

NOT

Total LID Points Earned: APPLICABLE (6 required for 15%)

SITE AND DESIGN REVIEW - TYPE III: APPLICATION PROCESS

- 1. Prior to submitting an application, all applicants are encouraged to request a pre-application meeting with the City -or- the Planning Director may determine that a pre-application meeting is required prior to submitting an application. To schedule a pre-application meeting, an applicant must submit a completed pre-application form and set of preliminary plans to the City Planner, and after receiving the Planner's initials, must then make and take (3) copies of the pre-application materials to the Canby Public Works Department to schedule the pre-application meeting. The amount of the fee for a pre-application meeting is based on whether the application involves a public hearing or not.
- Prior to submitting an application, applicants may be required to hold a neighborhood meeting with surrounding property owners and any recognized neighborhood association representative, pursuant to the procedures described in Canby Municipal Code Section 16.89.070. In certain situations, the Planning Director may waive the neighborhood meeting requirement.
- At the time an application is submitted to the City, payment of all required application processing fees is required. An application will not be accepted without payment of fees. City Staff can provide you with information concerning application fees.
- 4. Staff will check the application, making sure that it is complete and all fees are paid. Copies of the application materials are routed to various City/State/County departments, as applicable, for their comments. The application is reviewed for completeness; the City Planner will accept or return the application with a written list of omissions within thirty (30) calendar days of the submittal.
- Staff investigates the application, writes a staff report, issues public notice, notifies surrounding property owners, and makes all facts relating to the request available to the Planning Commission and all interested parties.
- 6. Prior to the public hearing, the City will prepare notice materials for posting on the subject property. This material must be posted by the applicant at least ten (10) days before the public hearing.
- 7. The staff report will be available to all interested parties seven (7) days prior to the hearing.
- 8. The Planning Commission holds a public hearing. The staff report is presented to the Commission. Testimony is presented by the applicant, proponents and opponents, followed by rebuttal from the applicant.
- The Commission then issues findings of fact which support approval, modification, or denial of the application. A decision may be appealed to the City Council.
- 10. If an approval or a denial is appealed, City Council holds a public hearing. The staff report is presented and testimony taken, as at the original hearing(s). Unless the City Council decides to hear the appeal de novo, only testimony regarding items already in the record is permitted, and no new information may be entered. In the case of an appeal, the Council may affirm, revise or reverse the action of the Planning Commission in all or in part. The Council may also remand the matter back to the hearing body for further consideration.
- 11. Prior to construction of the project, a preconstruction meeting is held with the City and all applicable utility and service providers. If required, this meeting must be held and approval of Plan set by all agencies, and payment of Canby System Development Charge (SDC) and construction excise tax to the City before issuance of any building permits for the project(s) by Clackamas County.

SITE AND DESIGN REVIEW - DCO TYPE III: STANDARDS AND CRITERIA

 The Board shall, in exercising or performing its powers, duties or functions, determine whether there is compliance with the <u>intent</u> of the following DCO site and design review standards:

16.41.070.A.1.

Design standards in this section are intended to help create an active, inviting street and sidewalk-facing storefronts and entryways that are friendly and easily accessible to passersby. They also will help ensure that the ground floor promotes a sense of interaction between activities in the building and activities in the public realm; and

16.41.070.B.1.

Build upon downtown Canby's traditional architectural vernacular by incorporating cohesive and repetitive architectural elements into the ground floor of street facing facades; and

16.41.070.C.1.

Build upon Canby's traditional downtown architecture by creating an attractive and unified building façade that celebrates ground floor activities, the top of the building (where the edifice meets the sky), and everything in between; and

16.41.070.D.1.

Create a strong architectural statement at street corners to create a strong identity. Establish visual landmarks and enhance visual variety; and

16.41.070.E.1.

Use building materials that evoke a sense of permanence and are compatible with Canby's business areas and the surrounding built environment; and

16.41.070.F.1.

Use colors and buildings that are generally compatible with Canby's business areas and the surrounding built environment.

- The Board shall, in making its determination of compliance with the above requirements, be guided by the
 objectives and standards set forth in this section. If the site and design review plan includes utility facilities
 or public utility facility, then the City Planner shall determine whether those aspects of the proposed plan
 comply with applicable standards.
- 3. The Board shall, in making its determination of compliance with the requirements set forth, consider the effect of its action on the availability and cost of needed housing. The Board shall not use the requirements of this section to exclude needed housing types. However, consideration of these factors shall not prevent the Board from imposing conditions of approval necessary to meet the requirements of this section. The costs of such conditions shall not unduly increase the cost of housing beyond the minimum necessary to achieve the purposes of this ordinance.
- 4. As part of the site and design review, the property owner may apply for approval to cut trees in addition to those allowed in Section 12.20.080 of the City Tree Ordinance. The granting or denial of said application will be based on the criteria in Chapter 12.20 of the City Tree Ordinance. The cutting of trees does not in and of itself constitute change in the appearance of the property which would necessitate application for site and design review.



City of Canby

Planning Department
Land Use Application
Site and Design Review
Downtown Canby Overlay -Type III

New Canby Public Library and Renovated City Hall

Project History

In November of 2012, the Canby Urban Renewal Agency representing the City of Canby contracted FFA Architecture and Interiors and their engineering team to design the New Canby Public Library and Renovated Canby City Hall.

The new library is planned for the (3) lots immediately to the east of the existing city hall building. To make way for the new structure the Canby City Hall council chambers addition, Canby Area Transit (CAT) building and the Canby Planning building with adjacent parking areas will need to be removed. In May of 2013, the City of Canby entered into an agreement to purchase the Canby Utility Board (CUB) parking lot east the Canby City Hall. With this agreement in place, these lots will be cleared and prepared for new construction of the Canby Library and Renovated City Hall.

The existing Canby City Hall was built in 1937 as part of the WPA program and has served the city in many ways over the years, including housing the original library located in the corner of the original council chamber. The building also housed various city administration offices, utility offices, police station, and the fire department including a two bay fire engine garage. In 1960 the fire department moved out and into a new garage addition on the east end of the city hall. The original garage was remodeled into the new public library. The building attic space was remodeled into a small conference / meeting room for the fire department.

This building configuration remained until about 1990 when the library moved to its current location. The library space was then remodeled into offices and the fire station garage was remodeled into the current city council chambers.

With community growth and expansion of library services over the last 20+ years, the Canby Library facilities no longer meet the established criteria set forth by the Oregon Library Association. Regional growth and projected growth patterns have pushed the existing library facility well beyond its capacity. The new library program developed to meet this community growth and allow the library to continue to meet current service level results in a building area of approximately 25,700 square feet, over twice the size of the existing facility.

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New Canby Public Library and Renovated City Hall
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The Canby Urban Renewal Agency then directed FFA to review site / location options and general building configurations.

Site Options

Civic building such as libraries are typically located in the community core. By doing this, community centers including public and private institutions are developed. As the surrounding community develops the core is reinforced with additional services such as transit centers, parks and government offices. The Canby develop guidelines encourage this trend by further listing the downtown area as a 'Core Commercial' (CC) subarea.

Utilizing this goal the project team reviewed multiple sites in the core area. The existing library site and proposed Second Avenue sites presented the most obvious options.

Existing Library Site:

The existing library site includes the existing library building and 3-4 adjacent privately owned business properties. In order to develop this site these properties would need to be purchased and the businesses displaced. There is also very limited street parking and library patrons would have to park in the adjacent residential neighborhood.

Second Avenue Site:

The Second Avenue site includes the existing City Hall / Council Chamber building. Of the remaining three properties the City of Canby owns two and has an agreement in place to purchase the third. No private businesses would be displaced. With completion of the recent downtown core upgrades parking and access to public transportation has been significantly improved. This option also allows the City to move administration / staff offices into the existing Canby Library building after it is renovated.

The city has commissioned a Traffic Study and the results indicate that the additional traffic generated by the library, will not require any system upgrades.

Building Configuration

For a public library of approximately 25,700 square feet a single story option is the most practical. For library facilities of this size, operational efficiency is maximized with a single story configuration. Staff levels can be kept to a minimum as all services can be provided on one level. Visual supervision is easier and building security is improved. The need for access and exit stairs, elevators, redundant restrooms and other operational services are eliminated, allowing the overall building to be smaller and more efficient.

Civic buildings such as public libraries also tend to have large volume spaces as part of the design program. Public library reading rooms and stack areas allow for this type large volume space. By

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providing these volumes a single story building can appear to match height and mass of a two story building while maintaining the operational efficiency of a one story building.

Based on these considerations and review by the Canby Urban Renewal Agency the current site development proposal was selected and approved by the Agency and Canby City Council in the summer of 2012.

Community Design Process

The proposed Canby Library design is the result of a 'community effort' based design process. FFA and the project team held three community meetings, each with specific goals. These meetings were intended to solicit ideas and feedback from interested community members.

The first community meeting was held on January 19, 2013. FFA presented images of similar building types and materials as examples for the attendees to consider and respond to. The examples included several building images from the City of Canby. The general response was for a warm inviting building of a scale and finish similar to other adjacent Canby buildings. These images and comments are recorded in the attached meeting notes.

The second community meeting on January 30th was more focused on building design styles and preliminary site layout. The initial design concept was presented. General discussion covered building massing, material and finishes. Site layout and circulation for parking and book-drop access were presented. FFA's proposed approach is to respect the existing Canby City Hall building by connecting to the new library with low one-story lobby entry and plaza. The library building would then stair-step up to a taller building mass that reflected other two story buildings located in the downtown core. The overall community response was very favorable. These images, designs and comments are recorded in the attached meeting notes.

The third community meeting was held on February 19th. FFA presented the proposed preliminary schematic design concept. This package was a further refinement of the design previously presented with clarification of materials and finishes. The entry plaza was further developed with more public amenities including benches, planters and bike racks. The south elevation that faces highway 99 included more definition of materials and finishes. Mechanical screens and garbage / recycling enclosures were added. Again, the overall community response was very favorable. The design concept and comments are recorded in the attached meeting notes.

The final Schematic Design concept presented in the following Site Design / Design Review package is a result of this process.

Design Concept

As noted, the overall design concept was developed with the Canby Community input and commercial core (CC) subarea design criteria in consideration. The primary elements include:

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- 1. The proposed library is oriented to 2nd Avenue and over 85% is storefront to provide an open, inviting and pedestrian friendly building.
- 2. Respect the existing Canby City Hall building by proposing a community plaza that extends back from the sidewalk twenty feet. This will allow the City Hall to maintain its prominence and traditional 'center-seat' for the community. The new library entry is an all glass storefront that is lower than the city hall eave and allows the existing city hall brick veneer to continue into the lobby further reinforcing the connection and prominence of the City Hall. The preservation plan developed with the Oregon State Historical Preservation Office (SHPO) includes restoration of the Canby City Hall to its original 1937 condition, including replicating the original fire station garage doors. The joint lobby created will include historical elements salvaged from the original police station jail cells.
- 3. "The new building should have materials and finishes similar to the existing City Hall." This was a common comment from many community members. It is reflected in the use of brick veneer with patterns and reveals similar to the city hall.
- 4. The new multi-purpose room also opens onto the joint lobby and the community plaza. This allows the plaza to function as a 'break-out' space for community meetings and events. The mass of the multi-purpose room frames the plaza with brick veneer similar to the City Hall with windows and storefront glazing similar in height city hall while the building mass steps up to a height more consistent with a two story building. This transition also allows the building to extend to the property line and public sidewalk and meet the primary design criteria set forth design standards.
- 5. The building then steps up again to the main 'stack area' of the library, presenting a full two story volume to the street with regular spaced columns and full height storefront glazing. This portion of the street front elevation is intended to reflect other buildings in the core by utilizing the design requirement of: base, middle and top elements.

Base: The building will rest on a finished concrete bulkhead with full length glazed storefront with large individual sections of glass.

Middle: Horizontal bands and metal canopies provide visual separation between the base and middle section. At this level the window mullion spacing is reduced to create an appearance of a second floor.

Top: A third level of even closer mullions and building roof cornice projecting out 3' with deep fascia respond to the 'top' criteria.

This will provide a warm and inviting community space while maintaining the goals of the commercial core design strategies.

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- 6. The primary elevations on 2nd Avenue and Ivy Street are over 75% store front glazing. The remaining materials are proposed to be from the list of primary, secondary and accent materials and finishes set forth in the guidelines. They include: brick veneer as the primary material, colored ground face concrete masonry units as the secondary material and prefinished metal as the accent.
- 7. The south elevation along the new access alley also includes multiple materials and finishes that allow for the base, middle, top concept to be addressed. This elevation is comprised of a concrete bulkhead base wall, ground face colored CMU as the primary material and brick veneer as the accent. The building also steps back to break up the building mass and allow for a clerestory transom at the reading room. The mass of the new building steps down to match the City Hall at the west end. This in turn allows for the existing fire station hose tower to become a signage opportunity a focal point for the City Hall and library.

The following Site Design / Design Review matrix identifies the specific design criteria and the project's design response.

	Item	Comment	Response
	16.08	General Provisions	
1.	16.08.020	A. Zoning Map of the City of Canby.	Site is zoned C-1 Downtown Commercial with Downtown Canby Overlay (DCO) Zone, Core Commercial (CC) subarea.
2.	16.08.030 - 080	Not Applicable.	-
3.	16.08.090	Sidewalks Required.	Existing city sidewalks will be repaired, un-used curb cuts will be taken out. New curb cuts will be installed to meet City of Canby standards.
4.	16.08.100	Height Allowances.	Building height will not exceed height allowed. Existing Canby City Hall hose tower will be restored to original configuration. Approximate height of the hose tower is 40', which is less than the allowed 45'.
5.	16.08.110 - 140	Not Applicable.	-
6.	16.08.150	Traffic Impact Study.	The City has commissioned a Traffic Impact Study and it is included in this submittal. Further review comments regarding the updated plan are included. The building and site design will

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			not cause the need for any revisions in the traffic
			pattern in the core area.
	16.10	Off-street Parking and Loading	
1.	16.10.010	Off-street parking required – exceptions A. No off-street parking shall be required for any use permitted outright with in the C-1 zone	Proposed New Library is within the outline for the C-1 zone; no off-street parking is required or provided.
2.	16.10.020 - 050	Not Applicable.	-
3.	16.10.060	Off-street loading facilities: A. Minimum number of off-street lading berths for commercial and industrial uses is as follows: 5,000 – 25,000 s.f. = 1	Loading and unloading operations at the proposed new library are primarily by small and medium size step vans similar to UPS and FEDEX delivery vehicles. Typically these do not require a 'loading berth' or elevated dock. A parking area is provided in front of the screened area for garbage and recycling containers. This space is located at the base of the south east exit access ramp. The space is large enough to allow for a 25' step van to park and remain out of the fire access lane.
4.	16.10.070	Parking Lots and access. Parking lots to	-
	- 080	the south of the site are not included in this application. Not Applicable	
5.	16.10.090		The proposed library includes a drive through bookdrop with an estimated 75 drops per day, or about 8-9 drops per hour. The bookdrop is located approximately 115' from the driveway off Holly Street. Due to the drop off process, bookdrops do not typically have vehicles stacking up. The proposed drive way width at the bookdrop is 20' which will allow for a car to pass a car stopped at the book drop.
	16.10.090	this application. Not Applicable Drive-up uses. A. Drive-up uses shall provide a minimum stacking area clear of the public right-of-way or parking lot aisle for the window service to the vehicles as follows: 1. Minimum 2 to 8 automobiles 2. No less the 20' per vehicle	bookdrop with an estimated 75 drops per day, or about 8-9 drops per hour. The bookdrop is located approximately 115' from the driveway off Holly Street. Due to the drop off process, bookdrops do not typically have vehicles stacking up. The proposed drive way width at the bookdrop is 20' which will allow for a car to pass
5. 6.		this application. Not Applicable Drive-up uses. A. Drive-up uses shall provide a minimum stacking area clear of the public right-of-way or parking lot aisle for the window service to the vehicles as follows: 1. Minimum 2 to 8 automobiles	bookdrop with an estimated 75 drops per day, or about 8-9 drops per hour. The bookdrop is located approximately 115' from the driveway off Holly Street. Due to the drop off process, bookdrops do not typically have vehicles stacking up. The proposed drive way width at the bookdrop is 20' which will allow for a car to pass a car stopped at the book drop. Up to five cars can stack up at the bookdrop in

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	16.22	C-1 Downtown Commercial Zone	
1.	16.22.010	C-1 Downtown Commercial Zone Uses Permitted outright: LL. Public building or land use such as	Building is the new Canby Public Library and
		_	Renovated City Hall
2.	16.22.020		Not Applicable
3.	16.22.030	Development Standards: The following subsection indicate the required development standards of the C-1 zone	
		A. Minimum lot area: none.	Lot size including the existing Canby City Hall is 30,450s.f.
		B. Minimum width and frontage: none.	Lot width is 300'
		·	No setback is provided No setback is provided
		2. All other structures: 45'.	No free standing signs are provided Hose tower at the existing Canby City Hall is approximately 40' tall
			Lot coverage including the Canby City Hall in .85%
		F. Other regulations:	Vision clearance at alley is approximately 25'
		shall be 10' from an alley. 2. Sidewalks a minimum of (11) feet in width shall be required in commercial locations.	All sidewalks are existing City of Canby sidewalks.
		3. All setbacks to be measured	Setback are not required in C-1 Downtown Commercial Zone.
		4. New commercial buildings shall be oriented to the street, near or at the setback line. A main entrance shall be oriented to the street.	Building entry is orientated to 2 nd Avenue.
		Off-street motor vehicle	Not required in -C-1 Downtown Commercial

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		parking.	Zone
4.	16.22.040	Design Review Matrix Criteria	
		A. For design review application located in the C-1 zone the following matrix shall apply. This matrix replaces the general matrix contained in Chapter 16.49 for such applications	See matrix below.
		B. A design review application in the C-1 zone shall be considered to be compatible if a minimum of 65% of the total possible point (not including bonuses) are accumulated for the whole development.	See matrix below.
		Building Location and Orientation: Building located at front of property line: 50%+ of building front at property line = 1	1 point
		Building oriented to street: Yes = 2	2 points
		Entrances Major retail entrance on street: Yes=2	2 points
		Corner building entrances: No=0	0 points
		Entrance inset: No= 0	0 points
		Windows Regularly space and similar-shaped windows – around 70% of storefront area in glass. 87% proposed > 70%	2 points
		Second story windows – Not applicable	Not Applicable.
		Architectural Details Blade sign or painted wall sign Yes= 2	2 points
		Brick or similar appearance Yes= 2	2 points
		Colors recommended color palettes Yes =2	2 points

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Cornice treatments to emphasize building tops Yes = 2 parapet-type buildings, flat roof Yes = 2 All walls have doors, windows, or display windows (no blank walls) Yes = 2 Awnings and rain protection, awnings are discontinuous, with lengths generally under 30 linear feet, awnings meet criteria Yes=2 Parking Off-street parking – not required / not Applicable. Bonus Points Provide usable pedestrian space such as plaza Yes = 1 Planter and window boxes: no = 0 Public art: space in plaza is available Yes = 1 Second story residential or office: No = 0 TOTAL POINTS (NOT INCLUDING BONUS POINTS) AVAILABLE = 23 TOTAL POINTS (NOT INCLUDING BONUS POINTS) AVAILABLE = 23 TOTAL POINTS (NOT INCLUDING BONUS POINTS) SCORED = 23 23 / 23 = 100% > 65% Therefore OK 16.41 00 Description of DCO Zone and Intent. Proposed library site fits with in the Core Commercial (CC) Area, therefore must meet the alternative design review standards and criteria tailored to implement the goals of the overlay zone, as set forth in Section 16.41.060 (CC) 16.41.030 Uses permitted outright: A. Uses permitted in the DCO zone. 1. 16.41.040 Conditional Uses. Not Applicable.				
All walls have doors, windows, or display windows (no blank walls) Yes = 2 Awnings and rain protection, awnings are discontinuous, with lengths generally under 30 linear feet, awnings meet criteria Yes=2 Parking Off-street parking – not required / not Applicable. Bonus Points Provide usable pedestrian space such as plaza Yes = 1 Planter and window boxes: no = 0 Public art: space in plaza is available Yes = 1 Second story residential or office: No = 0 1 point 1 p				2 points
display windows (no blank walls) Yes = 2 Awnings and rain protection, awnings are discontinuous, with lengths generally under 30 linear feet, awnings meet criteria Yes=2 Parking Off-street parking – not required / not Applicable. Bonus Points Provide usable pedestrian space such as plaza Yes = 1 Planter and window boxes: no = 0 Public art: space in plaza is available Yes = 1 Second story residential or office: No = 0 1 point 1 point 1 point 1 point 1 point 1 point 2 points TOTAL POINTS (NOT INCLUDING BONUS POINTS) AVAILABLE = 23 TOTAL POINTS (NOT INCLUDING BONUS POINTS) SCORED = 23 23 / 23 = 100% > 65% Therefore OK 16.41 Downtown Canby Overlay (DCO) Zone 1 16.41.010 Description of DCO Zone and Intent. Proposed library site fits with in the Core Commercial (CC) Area, therefore must meet the alternative design review standards and criteria tailored to implement the goals of the overlay zone, as set forth in Section 16.41.060 (CC) Library is permitted C-1, see item 1.			parapet-type buildings, flat roof Yes = 2	2 points
are discontinuous, with lengths generally under 30 linear feet, awnings meet criteria Yes=2 Parking Off-street parking – not required / not Applicable. Bonus Points Provide usable pedestrian space such as plaza Yes = 1 Planter and window boxes: no = 0 Public art: space in plaza is available Yes = 1 Second story residential or office: No = 0 1				2 points
Off-street parking – not required / not Applicable. Bonus Points Provide usable pedestrian space such as plaza Yes = 1 Planter and window boxes: no = 0 Public art: space in plaza is available Yes = 1 Second story residential or office: No = 0 1			are discontinuous, with lengths generally under 30 linear feet, awnings	2 points
Provide usable pedestrian space such as plaza Yes = 1 Planter and window boxes: no = 0 Public art: space in plaza is available Yes = 1 Second story residential or office: No = 0 TOTAL POINTS (NOT INCLUDING BONUS POINTS) AVAILABLE = 23 TOTAL POINTS (NOT INCLUDING BONUS POINTS) SCORED = 23 23 / 23 = 100% > 65% Therefore OK 16.41 Downtown Canby Overlay (DCO) Zone 1. 16.41.010 Description of DCO Zone and Intent. 2. Applicability: A.1. Core Commercial Area. Proposed library site fits with in the Core Commercial (CC) Area, therefore must meet the alternative design review standards and criteria tailored to implement the goals of the overlay zone, as set forth in Section 16.41.060 (CC) 16.41.030 Uses permitted outright: A. Uses permitted in C-1 zone are permitted in the DCO zone. Library is permitted C-1, see item 1.			Off-street parking – not required / not	
AVAILABLE = 23 TOTAL POINTS (NOT INCLUDING BONUS POINTS) SCORED = 23 23 / 23 = 100% > 65% Therefore OK 16.41 Downtown Canby Overlay (DCO) Zone 1. 16.41.010 Description of DCO Zone and Intent. 2. 16.41.020 Applicability: A.1. Core Commercial Area. Proposed library site fits with in the Core Commercial (CC) Area, therefore must meet the alternative design review standards and criteria tailored to implement the goals of the overlay zone, as set forth in Section 16.41.060 (CC) 3. 16.41.030 Uses permitted outright: A. Uses permitted in C-1 zone are permitted in the DCO zone.			Provide usable pedestrian space such as plaza Yes = 1 Planter and window boxes: no = 0 Public art: space in plaza is available Yes =1	1 point
1. 16.41.010 Description of DCO Zone and Intent. 2. 16.41.020 Applicability: A.1. Core Commercial Area. Applicability: A.1. Core Commercial Area. Proposed library site fits with in the Core Commercial (CC) Area, therefore must meet the alternative design review standards and criteria tailored to implement the goals of the overlay zone, as set forth in Section 16.41.060 (CC) 3. 16.41.030 Uses permitted outright: A. Uses permitted in C-1 zone are permitted in the DCO zone. Library is permitted C-1, see item 1.				AVAILABLE = 23 TOTAL POINTS (NOT INCLUDING BONUS POINTS) SCORED = 23
1. 16.41.010 Description of DCO Zone and Intent. 2. 16.41.020 Applicability: A.1. Core Commercial Area. Applicability: A.1. Core Commercial Area. Proposed library site fits with in the Core Commercial (CC) Area, therefore must meet the alternative design review standards and criteria tailored to implement the goals of the overlay zone, as set forth in Section 16.41.060 (CC) 3. 16.41.030 Uses permitted outright: A. Uses permitted in C-1 zone are permitted in the DCO zone. Library is permitted C-1, see item 1.		40.44		
2. 16.41.020 Applicability: A.1. Core Commercial Area. Proposed library site fits with in the Core Commercial (CC) Area, therefore must meet the alternative design review standards and criteria tailored to implement the goals of the overlay zone, as set forth in Section 16.41.060 (CC) 3. 16.41.030 Uses permitted outright: A. Uses permitted in C-1 zone are permitted in the DCO zone. Library is permitted C-1, see item 1.			, , , ,	No Comment
Commercial (CC) Area, therefore must meet the alternative design review standards and criteria tailored to implement the goals of the overlay zone, as set forth in Section 16.41.060 (CC) 3. 16.41.030 Uses permitted outright: A. Uses permitted in C-1 zone are permitted in the DCO zone. Library is permitted C-1, see item 1.	-			
permitted in C-1 zone are permitted in the DCO zone.	2.	16.41.020	Applicability: A.1. Core Commercial Area.	Commercial (CC) Area, therefore must meet the alternative design review standards and criteria tailored to implement the goals of the overlay
4. 16.41.040 Conditional Uses. Not Applicable.	3.	16.41.030	permitted in C-1 zone are permitted in	Library is permitted C-1, see item 1.
	4.	16.41.040	Conditional Uses.	Not Applicable.

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5.	16.41.050	Development Standards: A. Setbacks, Floor Area Ratio, Building Footprint, and Height Requirements 1. Setbacks: Table 1. Setback Requirements Minimum setback – 0 feet (CC) Maximum setback – 10 feet (CC)	Proposed library set back on North West Second Avenue is 0 feet, except at entry plaza and 0 feet at North Ivy Street. Building extends to the corner of the lot at Second and Ivy intersection.
		Table 2. Street Lot Minimum Setback Minimum percentage of minimum set back: 60% (CC) subarea	Length of lot along 2 nd Ave. is 300', length of existing City Hall and entry plaza (setback from property line) is 83'. 217' / 300' = 72.33% > 60%.
		2. Floor Area Ratio, building footprint and building height Requirements: Table 3. Floor Area Ratio Requirements: Minimum floor area ratio8 (CC)	Site size = 30,450 square feet. Proposed New Library and renovated City Hall = 25,700 square feet. 25,700 / 30,450 = .844 > .8
		Maximum Building footprint – 30,000s.f. (CC)	Building foot print 25,700 < 30,000.
		Maximum building height – 60 feet. (CC)	Height of existing hose tower – 40' +/- Height of ridge / centerline of stack – 28'. Height of cornice - 24' at property line on 2 nd Ave and 20' on N. Ivy Street.
		3. Screening. All exterior garbage collection areas, recycling collection areas.	Garbage / recycling collection area will be screened with masonry enclosure to match building masonry. This enclosure will be screen by landscaping from adjacent properties. Garbage / recycling collection area will be located on city owned lot directly south and west of the Oliver Insurance Building.
		Mechanical equipment located on the roof shall be screened.	Mechanical equipment located on the roof will be screen with metal enclosures to match building material.
		4. Parking: Parking areas shall meet the following standards in addition to all other applicable requirements.	Not Applicable. Per Chapter 16.10 Off-street Parking and Loading 16.10.010 .A. No off-street parking is required.
			Note: parking lots shown adjacent to the sites

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			'FOR REFERENCE ONLY'.
6. 16	5.41.060	DCO Site and Design Review Guidelines	
		 A. Findings and objectives 	No Comment
		B. Applicability	
		1. General applicability – (1)	Proposed library is a new building; existing city
		new developments	hall will be renovated.
		2. Sub-Areas – a. Core	Proposed library is within the boundary of the
1.0	44 070	Commercial Sub-Area (CC)	Core Commercial (CC Subarea)
16	5.41.070	A. PEDESTRIAN ORIENTED GROUND F	LOOP DECICAL CTANDARDS
		A. PEDESTRIAN ORIENTED GROUND P	LOOK DESIGN STANDARDS
Sta	andards	1. Ground Floor Windows	
		a. Visible Transmittance: VT of 0.6 or	Exterior glass at street level will have minimum
		higher.	70% visible Transmittance (PPG Solarban 70 XL).
		b. Primary street facing facade –	2 nd Avenue is the primary street frontage.
		primary facade coverage.	Transparent glazing is proposed along 219' of the
		Transparent window shall be used	250' frontage (including storefront doors) 219' /
		along a minimum of 60% (CC) of	250' = 87.6% > 60%, glass in this area is minimum
		the length of the wall and 60% (CC) of	10' tall above grade.
		the wall area up to minimum 10 feet above finished grade.	
		above iiiisiieu graue.	
		c. Secondary street facing facade –	North Ivy Street is the secondary street.
		secondary facade coverage.	Transparent glazing is proposed along 44' of the
		Transparent window shall be used	109' frontage. The length and area is less the
		along a minimum of 50% (CC) of the	prescriptive amount. However the glass is
		length of the 50% (CC) of the wall	located the corner of the building at 2 nd and Ivy.
		area up to minimum 10 feet above	and at the fireplace hearth area. A third section
		finished grade.	of glazing is located in the adult reading area and
			provides transparency from the exterior into the
			reading area, while creating a pattern of solids
			and transparent elements. The southern 20' of
			exterior wall is part of the mechanical space
			within the building and not an area where
			windows are normally installed. If this 20' is
			subtracted from the wall length then length of
			glass is 50% of the wall and about 45% of the area. We believe that this layout meets the
			intent of this standard.
		d Alloy facing facada soyoraga Facadas	The proposed library is lessted as and of the face
		 d. Alley facing facade coverage. Facades facing alley shall provide windows along 	The proposed library is located on one of the few blocks in the CC subarea that is not platted with
		50% (CC) of the length and 25% of the	an alley. As such the eastern 50' of the building
		area of the alley facing facade.	extends to the property line. With no setback

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		requirements for CC subarea, a future building could be built directly adjacent to the library. Windows are typically not installed in this type of condition. The remaining south elevation is set back from the south property line 10'. The south elevation has windows for 93' of the 185' of wall length, which is just over 50%. The area of windows is 280 s.f. or about 16% of the wall area. The windows along the south wall are reduced to reduce sun glare and heat gain and increase energy efficiency. Views of the service drive and adjacent parking lots are minimal. These windows do reinforce the column layout and rhythm.
	2. Building Entries and Doors. a. Orientation. All building shall have a prominent entry oriented to and directly connected to the sidewalk. When buildings are set back from the sidewalk, a direct, perpendicular connection between the building and the sidewalk is required.	The proposed library / city hall main entry will be on the 2 nd Ave. elevation with direct perpendicular access to the city sidewalk.
	b. Transparency. The street-facing building entry door on all buildings should be comprised of at least 40% transparent glass.	The proposed library / city hall main entry will be on the 2 nd Ave. elevation will be aluminum framed glass storefront.
	c. Flanking or transom windows. Commercial and mixed-use building doors shall include flanking glass windows on either side of the principal door.	The proposed library / city hall main entry will be on the 2 nd Ave. elevation will be aluminum framed glass storefront.
	d. Design Features (CC: x=3)(1) Recessed Entries. If recessed,Principal entries shall be recessed a minimum 3' in to the building façade.	The proposed library / city hall main entry will be recessed back from the street approximately 22' to create a public plaza and respect the existing historic Canby City hall building.
	(2) Awnings or canopies, weather protection and a visual element.	The proposed library / city hall main entry will a canopy extending beyond the entry doors approximately 8'.
	(3) Architectural Features Principal	The proposed library / city hall main entry will be

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entries may be reinforced with	raised off the street approximate 1'-6" and will
prominent architectural features.	include extensive areas glass storefront with
, i	raised entry canopy, colonnade.
(4) Decorative features. Lighting	The entry canopy will have recessed lighting to
elements	emphasize the entry and plaza.
(5) Engaged columns or piers may be	The proposed library / city hall main entry will
used to reinforce and highlight entries.	include a colonnade at the entry to define the
	extent of the canopy and reinforce the entry.
2 To still a second the falls to	
3. Transition area. One of the following	
design elements is required for buildings that span more than 75% of a city block	
or 350 feet.	
a. Arcades	Not applicable
a	
b. Courtyards of plazas that meet all of	
the following standards.	
(1) Courtyards or plazas shall be	The proposed library / city hall courtyard plaza
located along the sidewalk-facing	faces 2 nd Ave.
façade of the building within the	
front setback.	
(2) County and foring foreign shall	Countries of feeting feeting is all stone from the Cida
(2) Courtyard-facing facades shall	Courtyard-facing façade is all storefront. Side walls are about 33% windows. Approximately
include windows along a minimum of 50% of the length of the ground	70% of the courtyard facing walls is windows.
level courtyard-facing façade and	70% of the courtyard facing wans is windows.
along 25% of the overall courtyard-	
facing wall area.	
3	
(3) Courtyards / plaza shall incorporate	Courtyard will include (2) raised planters.
special paving and / or landscaping	
(4) Courtyards / plazas shall provide	Courtyard will include; benches, raised planters,
seating, including but not limited to	bike parking, access ramp and location for public
benches, tables, planter boxes and	art element.
other design elements.	
4. Additional standards for residential-	Not Applicable
only buildings	, to the production
,	
B. COHESIVE ARCHITECTURAL ELEME	NTS STANDARDS

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a. Bay divisions. Ground floors of commercial and mixed-use buildings shall be divided into district street facing bays that are no more than 30' on center. Recommend odd number of bays. b. Height of bays. For large single-story building, taller than 16' and decorative elements required in sections 3, 4 and 5 will extend to the top of the ground floor. c. Design elements. Each architectural bay within a commercial or mixed-use building shall incorporate at least (3) (CC subarea) of the following elements.
building, taller than 16' and decorative elements required in sections 3, 4 and 5 will extend to the top of the ground floor. c. Design elements. Each architectural bay within a commercial or mixed-use building shall incorporate at least (3)
bay within a commercial or mixed-use building shall incorporate at least (3)
(1) Engaged columns or piers. 2 nd Ave. elevation has engaged columns. The east elevation along Ivy St. has no exposed columns or piers, but is broken up into smaller bays of solid masonry and transparent elements.
(2) Transom window over doorways. Due to grade changes and security, no doorways are provided on 2 nd Ave. or Ivy St.
(3) Storefront cornice or beltcourse. Storefront beltcourse is provided on 2 nd Ave. On lvy St. a belt course is provided in the horizontal pattern of materials.
(4) Canopies, awnings, or overhangs provided along a minimum of 50% of the overall street-facing building length. On 2 nd Ave canopies are provided at 120' of the 216' of elevation. (55%)
(5) Storefront frieze or sign band. Storefront frieze is provided along 2 nd Ave.

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T	
(6) Bulkheads	Along 2 nd Ave. and Ivy St. the existing site grading gently slopes down from west to east. The building will be on an elevated base / bulkhead that are articulated to reflect a bulkhead configuration.
d. Decorative accents. Each Architectural bay within a commercial or mixed-use building shall incorporate at least (3) (CC subarea) of the following elements.	
(1) Projecting window sills.	Sills at storefront will project approximately 6" from storefront.
(2) Horizontal and vertical window mullions.	Store front window assemblies will have both horizontal and vertical mullions. The spacing of vertical mullion is wider at lower portion of each bay on 2 nd Ave. At the upper sections the vertical mullions are space closer together to reflect the commercial / residential scale of other historic buildings. At the top portion a smaller square mullion pattern is also provided to reinforce the multi-story appearance of the building.
(3) Building lighting including wall sconces, pendants, or lighting recessed into awnings.	Each section of canopy will have one recessed light fixture.
(4) Medallions (minimum of 2)(5) Projecting or blade signs	To reflect the clean classic design of the historic City Hall, medallions not provided. The proposed library will be a single tenant and have lighted wall signs. Projecting or blade signs would not create the permanence of the library.
DESIGN STANDARDS AND APPLICABILITY	
Distinct base, middle and top of building. (CC subarea)	
a. All building shall have a clear and	The new library design concept utilizes several

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distinct base, middle and top to break up vertical mass. Buildings must utilize horizontal bands and /or changes in color, material, form and /or pattern to differentiate the base, middle and top of the building subject to the following requirements.

design elements to break up the mass of the building. The overall design concept is based on respecting the existing Canby City Hall building by making the connection with a transparent entry plaza that is recessed back and lower than the city hall cornice. The building then stairsteps up to reflect other Canby historic structures. The use of bulkheads, beltcourses and multiple materials will help to enhance the connection to other downtown Canby buildings.

(1) Horizontal bands or other changes in pattern or material shall be a minimum of 8 inches high and must project a minimum of 3/4 to one inch. Band courses in brick veneer will project 3/4" from face of field brick. The top parapet has (2) bands that will each project out 3/4".

(2) Changes in building massing and from may also be used to differentiate a building's base, middle and top. The building mass is stepped to respect and connect to the existing Canby City Hall on the 2nd Ave elevation. At Ivy Street the building presents a two story mass with concrete bulkhead base, glass and masonry middle and masonry top with brick veneer offsets. The building mass then steps back to a clerestory transom.

- 2. Ground Floor design elements. (CC subarea)
- a. The ground floor of the building shall range from 12 feet to 16 feet in height and shall be broken up into three distinct areas – a base/bulkhead, middle and top.

The new library design concept has three primary elements that vary in height from 15' at the entry plaza and 20' at the middle multipurpose element and then 24' at the reading room. Each is broken up into multiple horizontal elements to create the base/bulkhead, middle and top.

- Ground floor "bulkhead / base" shall contain at least (2) (CC subarea) of the following elements.
- (1) Projected window sills. The bulkhead below the w

The bulkhead below the window sills will project about 6" from the face of glass and meet the

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		property line.
	(3) Bulkhead below windows of concrete, brick or stone	A finished concrete bulkhead is provided below the wall assemblies.
	c. Ground floor "middle" The middle of the ground floor is typical comprised of storefront window and shall contain at least (2) (CC subarea) of the following elements.	The ground floor middle of the proposed new library is from 2 feet to 12 feet above the exterior side walk and is either transparent at the reading room, or a solid element at the lower multi-purpose areas. This elevation is approximately 87% storefront glazing.
	(1) Integrated horizontal and vertical window mullions.	Store front horizontal and vertical window mullions are configured to reflect a commercial scale at the lower section and more residential scale at the upper sections. This is intended to reinforce the multi-story intent of the CC subarea. It will also reflect the historical character of other Canby buildings.
	(4) Window planter box	Not provided
	(5) Decorative building light fixtures, sconces or medallion.	Decorative light fixtures are provided in the canopies.
	d. Ground floor "top". For multi-story building the top of the ground floor façade is the area between the storefront and the upper stories of the building and shall contain at least (2) (CC subarea) of the following elements.	
	(1) A marquee or projection or blade sign.	Proposed signage is provided with wall sign / flat off-set letters with exterior lighting provided on the building where shown.
	(2) Sign frieze.	The flat wall sign is located above the storefront in the terracotta tile band.
	(3) Storefront awning or canopy.	Canopies are provided on the 2 nd Ave. elevation.
	(4) Storefront cornice or belt course.	A beltcourse is provided as part of the storefront assembly / canopy. This beltcourse will provide

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		the separation between the commercial scale spacing of the storefront mullions in the lower section and the more residential scale mullion spacing above.
	(5) Transom window.	Transom windows are provided as part of the middle top elements.
	3. Middle of the building design elements	
	 a. The middle of the building should be differentiated from the bottom and top by at least (2) (CC subarea) of the following design elements. 	The middle of the proposed new library is from 12 feet to 18 feet above the exterior side walk and is either transparent at the reading room, or a solid element at the lower multi-purpose areas.
	(1) Residential windows.	The mullion pattern above the beltcourse and at the middle section is sub-divided to reflect the smaller more residential scale elements in other historic Canby buildings. At the top section of the storefront assembly a smaller 'square' mullion pattern will further reinforce the multistory intent.
	(2) Balcony	While the building will appear to be multi-story from the exterior, it is only one story. Balconies are not provided.
	(3) Step Back	In order to break up the building mass, steps in the building elevation have been provided. The reading / book stack area is stepped back and above the lower sections of the building to allow for a glazed transom to provide natural light into the center of the building.
	(4) Signage band	The proposed wall mounted library signage is installed on this horizontal band.
	4. Top of building design elements	
	 a. Roof forms may be flat or sloped. Requirements for chosen roof forms are as follows: 	The proposed library roofs are 'flat' elements.

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b. Flat roofs. All flat roofs shall employ a detailed, projecting cornice or projection parapet to visually "cap" the building and meet all the following requirements.	The proposed library has a 'low slope' 1:12 roof. At the reading area the cornice that will project out 3'. The cornice is 24' above the sidewalk and there is a band of canopies at about 12' above the sidewalk. At the lower roof, a parapet is proposed that will extend a minimum 24" above the roof and have two 8" projecting brick veneer soldier courses accent band.
(1) Cornices shall project horizontally 3'.	Cornices at library project 3'.
(2) Parapets must be a minimum 24" high and include a cornice, molding, trim or variations in brick coursing.	Parapets are proposed that will extend a minimum 24" above the roof and have two 8" high projecting brick veneer soldier courses as an accent band.
(3) Cornices and parapets shall wrap around all sides of the building visible from the sidewalk or street.	Cornices and parapets wrap around all sides of the building.
CORNER INTERSECTION STANDARDS	
1.Corners a. Commercial and mixed-use buildings located on corner lots must address the corner by employing one of the following: (CC) subarea	
(1) Chamfer the corner of the building.	Not applicable
(2) Incorporate and arcade at the corner.	The building floor elevation at the corner of 2 nd and Ivy is approximately three feet above the adjacent side walk. The corner will be glazed to provide visual access into the stack / reading area
(3) Using special paving, planting, or lighting to create a formal space	The intersection of 2 nd and Ivy is has an extended curb as part of the city's downtown development plan. This are already has accent pavers, raised planter and city standard street lighting.
(4) Employ prominent architectural	The proposed library corner at the intersection

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		elements within 25' of the corner to highlight the corner.	of 2 nd and Ivy will have corner storefront glazing to emphasize the transparency of the library and be visually open to activities with-in.
		MATERIALS STANDARDS	
		Primary materials – 70% or more of building façade, excluding window and transparent doors. (CC) subarea: Brick Stone Stucco / EIFS	The proposed library primary exterior materials consist of; brick veneer, ground face, colored CMU, precast concrete and composite metal panels. These materials in addition to the glass storefront assemblies make up the total area of the primary street front elevations on 2 nd Ave., Ivy St. and at the entry plaza. The brick veneer will be similar in color to the brick veneer on the Canby City hall.
			The percentage of each material on the elevation noted is approximately: Primary: Brick veneer – 72.5% Secondary: CMU / Concrete – 24% Accent: Prefinished Metal Panel – 3.5%
		Secondary Materials – up to 25% of the building façade. CMU (split or ground face)	The proposed secondary material - Ground face, colored CMU is utilized on the primary elevations as noted above. The secondary elevation on the south side (alley / service) side it is proposed as the primary material with brick veneer utilized as the secondary (accent) material.
		Accent materials - up to 10% of the building façade. Metal Panel	Pre-finished metal panels and sheet metal are proposed for the accent band, column covers and flashing
		Roof Materials (sloped roofs only)	The roofs are 'low slope' roofs. Typically 1/2": 12 and 1:12 pitch and do not qualify as 'sloped roofs'.
	16.42	SIGNS	1
1.	16.42.010 - 030	Purpose, Definitions, Administration and permit requirements, general standards and temporary standards	Not Applicable
2.	16.42.040	Design Standards for signs. A. Setbacks. Signs are required to meet the setback requirements of the applicable zone district. B. Illumination	Signs will be wall mounted. No setbacks are required in the CC subarea.

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	med at each sign and shielded from glare to
oth	her properties
C. Monument signs. Not	ot provided.
D. A-frame signs. Not	ot provided.
E. Blade / overhang signs Not	ot provided.
	'all signs are located on 2 nd Ave., Ivy St. and on e existing fire hose tower.
G. Bulletin boards and electronic Not message signs.	ot provided.
2 16 42 050 Table 1 2 and 2	at Ameliashia
3. 16.42.050 Table 1, 2 and 3 Not 4. 16.42.050 Size, type, and location of signs permitted by zo	ot Applicable.
Table 4 Downtown Commercial Zone (C-	oning district and use.
1) and Core Commercial Area in the	
Downtown Canby Overlay Zone	
Table 4 – Wall sign	
A. Use on site: all uses. A w	wall sign will be located on the primary
Size: maximum sign face area of all ele	evation on 2 nd Ave. and a city seal will be
wall signage allowed on a primary inst	stalled on the city hall elevation.
frontage is 8% of the building elevation App	oproximately 20 square feet. A proposed City
area of the primary building frontage. of C	Canby seal will be located on the north wall of
	e City Hall the size is approximately 13 square
60 square feet. fee	et.
The maximum sign face area of all wall. A w	wall sign will be located on the secondary
	evation on Ivy St. sign sizes are approximately
,	O square feet.
building elevation area of the	s square reet.
	proposed sign located on the hose tower will
	e approximately 42 square feet in area. It is
· · · · · · · · · · · · · · · · · · ·	tended to identify the building form Highway
99.	9.
Maximum height: Shall not project Sign	gns do not project above the parapet or roof.
above the roof line or top of the	, ,
parapet wall, whichever is higher.	
Location / Number: one sign per Libi	brary is a major tenant and over 20,000 s.f. so
	ultiple signs are allowed.

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		license on file with the City at that	
		location except that one major tenant per location may have up to two	
		signs.	
5.	16.42.050	Table 5	Not Applicable.
6.	16.42.060	Automobile service station sign standards	Not Applicable.
	16.43	Outdoor Lighting Standards	<u>I</u>
1.	16.43.010 - 020	Purpose and definitions	No Comment
2.	16 43.030	Applicability A. New uses, buildings and major additions.	Proposed new library is a new building.
3.	16 43.040	Lighting Zone Table 16.43.040 Lighting Zone Description: LZ 2 - Medium (illumination) – High density urban neighborhoods, shopping and commercial districts.	Proposed new library is in the LV2 Medium zone.
4.	16 43.050	 Exempt lighting A. External illuminated signs. B. Internal lighting for signs. C. Temporary lighting. D. Lighting for swimming pools. E. Code-required exit signs. F. Code-required lighting for stairs and ramps, G. Lighting required by other government agencies. H. Interior lighting. I. Temporary lights for emergency use. J. Lighting fixtures installed prior to this code. 	Wall signs will be externally illuminated. Not provided. Not Applicable. Not required at this time. Step lights will be provided. Not Applicable. Not Applicable. Not Applicable. Not Applicable.

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5.	16.43.060	Prohibited light and lighting A. All outdoor light sources, except street lights shall be shielded or installed so that there is no direct line of sight between the light source or its reflection at a point 3 feet or higher above the ground at the property line of the source.	Outdoor lighting is proposed to be located in canopies or awnings. Sign light shall be shielded.
		B. The following lighting systems are prohibited from being installed or used except by special use permit.	No prohibited lighting is proposed.
6.	16.43.070	Luminaire Lamp Wattage. Shielding, and	
		Installation Requirements	
		A. All outdoor lighting shall comply	Will comply.
		with the limits to map wattage and the shielding requirement in	
		Table 16.43.70 per the applicable	
		Lighting Zone.	
		B. The city may accept a	Will provide.
		photometric test report,	·
		C. Such shielded fixture must be	Will comply.
		constructed and installed in such	
		a manner that all light emitted by	
		the fixture complies with the	
		specification given.	
		D. All canopy lighting must be fully shielded	All canopy lights are fully shielded.
		E. All façade lighting must be	Façade lighting is not proposed, only wall sign
		restricted to the façade surface.	lighting.
		Table 16.43.070 Luminaire Maximum	
		Wattage and Required Shielding.	
		LZ2 –Fully Shielded – 450W. Shielded - 100W	Will comply, exterior canopy lights are proposed to be 15 -22 W LED fixtures.
		Partly Shielded – 60 W.	to be 15 22 W LED lintuies.
		Landscape and façade lighting100W	
		or	
		Less; ornamental lights of 60W or	
		less.	
7.	16.43.80	Height limits	
		A. Lighting mounted on poles.	Not applicable, no pole lighting proposes on site.

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		 B. Lighting mounted on buildings, shall not exceed a mounting height greater than 4 feet higher than the tallest part of the building. 1. Lighting attached to single family residences. 2. Lighting for facades 3. For building less than 40 feet to the property line, including canopies or overhangs on the sidewalk or public right of way, luminaires may be mounted to the vertical façade or the underside of canopies at 16 feet or less. 4. The top exterior deck of parking garages 	Wall sign lighting proposed above each wall sign. Lights will be mounted to the building and not project above the parapet. Not applicable. Not applicable. Canopy lights are mounted to bottom of canopies at approximately 14 feet above the walk. Not applicable.
8.	16.43.080	Maximum Lighting Mounting height in feet LZ 2 Zone A. Driveways and parking / transit – 37.5' B. Walkways, plazas and other pedestrian areas – 18' C. All other lighting – 15'	Not applicable. Will comply. Will comply.
9.	16.43.090	Lighting Controls	
10.	16.43.100	Timers of motion detectors	Will provide timers for exterior lighting.
11.	16.43.110	Exceptions to Standards Lighting Plan Required A. Site pan showing the location of all buildings and building heights, parking and pedestrian area	No exceptions requested. Site lighting plan provided, note that adjacent parking lot designs are for reference only.
	16.46	Access limitations on Project Density	
1.	16.46.010	Number of units in residential development	Not Applicable.
2.	16.46.020	Ingress and egress Shall be taken along that portion fronting on a public street.	Alley drive through bookdrop, parking and fire lane access from North Holly St.
3.	16.46.035	The City may require an applicant to provide an engineer traffic study.	Three copies of traffic study are provided.

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4.	16.46.040	Joint and cross access	Not applicable.
	Table	Access connection, per table 16.46.030	
	16.46.030	Downtown Street (C-1 Zone)	
		Alley access must be used if	Alley way will be used for access for fire lane,
		available. One access per block if	book drop off, and access to adjacent parking
		alley access is not available.	lots.
		Shared access driveways required.	Alley way is a shared access driveway.
		Continuous service drive, or cross access corridor extending the entire length of each block service to provide for driveway separation consistent with the access management classification system	A service / access and bookdrop drive is proposed with access to / from Holly St. and 1 st Ave.
		and standards. 2. A design speed of 10 mph and a minimum with of 20 feet to	Layout is designed to allow low (10 mph) speed and minimum 20 feet wide.
		accommodate two-way travel aisles designated to accommodate automobiles via a service drive.	
		 Stub-outs and other design features to make it visually obvious that the abutting properties may be tied into provide cross access via a service drive; 	Stub-outs and signage will be provided to make traffic patterns obvious.
		4. A unified access and circulation system plan for coordinated or shared parking areas is encouraged.	The library will coordinate with the other property owners on access and circulation.
		D. Pursuant to this section, proper owners shall:	
		Record an easement with the deed allowing cross access to and from other properties served by the joint use driveway and cross access or service drive.	Easements will be identified and recorded.
		 Record an easement with the deed that remaining access right along the roadway will be dedicated to the city. And pre- existing driveways will be closed 	Easements will be identified and recorded.
		and eliminated after construction	
		of the joint-use driveway.	Maintonance agreement will be recorded
		Record a joint maintenance	Maintenance agreement will be recorded.

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		agreement with the deed defining maintenance responsibilities of property owners.	
		E. The City may reduce required separation distance of access point where they prove impractical, provided all of the following requirements are met.	Only one driveway is provided as part of the proposed development and enters onto Holly St. It provides access to the library drive thru bookdrop, service access for pick-up / drop-off and access to two adjacent parking lots not included in this review.
5.	16.46.050	Nonconforming access features	Not Applicable.
6.	16.46.060	Amount of Access points Only minimum amount of access points will be allowed	Only one driveway is provided as part of the proposed development and enters onto Holly St. It provides access to the library drive thru bookdrop, service access for pick-up / drop-off and access to two adjacent parking lots not included in this review.
7.	16.46.070	Exception Standards for City Facilities	No exceptions requested.
8.	16.46.080	State Highway standards	Not Applicable.
9.	16.46.090	Shared access on to state highway	Not Applicable.
	16.40	Cita Dasina Davison	
	16.49	Site Design Review	
1.	16.49.010	Findings and Objectives	No Comments.
2.	16.49.020	Establishment of the Site and Design Review Board	No Comments.
3.	16.49.035	Establishment of the Site and Design Review Committee	No Comments.
4.	16.49.030	Site and design review plan approval required 1. The following projects require site and design review approval, a. New Buildings, b. All new mobile home parks. c. Major building remodeling above 60% of value.	Proposed library is a new building. City hall is a major remodel.
5.	16.49.035	Application for site and design review A. For projects in the Downtown Canby Overlay Zone, application	

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		1. Type II	
		Type III- if the applicant	The proposed new library will be submitted for a
		proposes the use of	Type III review process.
		alternative methods of	Type in review process.
		materials to meet the intent	
		of the site and design review	
		standards set for in Section	
		16.41.70	
	16 40 040		
6.	16.49.040	Criteria and Standards	Noncompa
		Board review of compliance with	No comment.
		the following A through D and	
		criteria 4,5 and 6.	
		A. Proposed site development is in	Proposed development is in conformance with
		conformance with standards of	applicable city ordinances.
		this and other applicable city	
		ordinances.	
		B. Proposed design of the	Proposed development is compatible with other
		development is compatible with	developments in the general vicinity.
		the design of other development	
		in the same general vicinity.	
		C. The location, design size, color	Proposed development is compatible with other
		and materials of the exterior of	structures in the vicinity.
		all structures and signs are	
		compatible with the proposed	
		development and appropriate to	
		the design character of other	
		structures in the same vicinity.	
		D. The proposed development	Proposed development will us LID best
		incorporates the use of LID best	management practices whenever feasible.
		management practices whenever	
		feasible based on site and soil	
		conditions.	
		E. The Board shall, in making its	Matrix 16.49.040 has been over-ridden by Table
		determination of compliance	16.22.040
		with subsections B through D	
		above, us the matrix in table	
		16.49.040	Not applicable.
		2. In review of a Type II Site and	
		design review application.	No comment.
		3., 4., 5., 6. Board review and	
		determinations	
7.	16.49.050	Conditions placed on site and design	No comment.
'	10. 15.050	review approvals.	To comment
8.	16.48.055	Tottom approvais.	
9.	16.49.060	Time limit on approval	No comment.
Э.	10.43.000	Time illilit on approval	INO COMMENT.

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10.	16.49.065	Bicycle and pedestrian facilities Developments coming under design review shall meet the following standards. A. The internal walkway system B. On-site facilities shall be provided to accommodate safe and convenient pedestrian and bicycle access. C. For new office parks and commercial development. 1,2,3,4 and 5 – walkways D. Use of permeable surfacing materials for walkways is encouraged.	Not applicable 24 bicycle parking spaces will be provided for public and staff use. On site showers are provided for staff use. Not applicable Permeable pavers will be installed along south elevation at the bookdrop lane. Bike parking areas adjacent to the existing Canby City hall will
11.	16.49.070	Authority and intent.	have permeable surfaces with the use of landscape paving / grasspave.
		The purpose of this section is to establish standards for landscaping within the City of Canby in order to enhance the environmental and aesthetic quality of the city.	The proposed library and will occupy a downtown city block directly adjacent to the existing Canby City Hall. The building program and City of Canby (CC) design criteria strongly encourage complete site development. The proposed library and city hall will occupy approximately 84.4 % of the site. Landscaped area will occupy approximately 8% of the site. The remaining area will include alley / fire lane, plaza, steps and ramps.
12.	16.49.080	 General provisions for landscaping The standards set forth in this section are minimum standards for landscaping. The purpose of these landscaping standards is to provide uniform standards for the development and maintenance of the landscaping of private property and public rights-of-way. The minimum area requirement for landscaping for developments coming under design review shall be the percentage of the total land area to be developed as follows: 	No comment The proposed library and will occupy a downtown city block directly adjacent to the existing Canby City Hall. The building program and City of Canby (CC) design criteria strongly encourage complete site development. The landscape area calculations are:

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 	T .
B. Seven and one-half (7.5) percent	30,450 s.f. total site area
for the Downtown-Commercial	2,430 s.f. landscape area
zone.	2,430 / 30,450 = 0.0798 or 8.0% > 7.5 OK
4. LID storm water management	Due to the small amount of available landscape
facilities may be counted toward	area available on the existing Canby City Hall site,
the minimum landscaping	storm water management facilities are not
requirement when they are	feasible.
located on private property.	
5. Trees and other plant materials	No on-site trees will be retained.
to be retained shall be identified	
on the landscape plan.	
6. During the construction process	Not Applicable.
Protection criteria for existing	
trees.	
7. Landscaping under preserved	Not applicable.
trees.	
8. Removing preserved trees.	Not applicable.
9. Any required landscaped area	Will comply. Landscape area will be comprised
shall be designed, constructed,	of:
installed and maintained.	2,316 square feet of landscape area and
Ground shall be covered by living	114 square feet of pervious pavers. (at
grass or other plant material.	the drive-through book drop area.)
Maximum 5% may be covered	and announced and anop areal,
with bark, mulch, stone or other	Total 2,430 square feet of landscape area.
material.	
10. All trees and plant materials shall	Local nursery stock will be specified.
be healthy, disease-free and	2000 Harsely stock will be specifical
damage free.	
11. Landscaping shall be installed in	Will comply.
accordance with the provisions	Will comply.
of the most recent edition of	
Sunset Western Garden Book.	
12. Guideline for longevity and	Will comply.
continued vigor of plant	will comply.
materials.	
13. All plant growth in landscaped	Will comply.
areas of developments shall be	will comply.
controlled by pruning and	
trimming.	
14. After completion of site grading,	Will comply.
	will comply.
topsoil is to be restored to	
exposed cut and fill areas.	

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15. All planting areas shall be graded to provide positive drainage. 16. Neither soil, water, plant Will comply. Will comply.	
16. Neither soil, water, plant Will comply.	
materials nor mulching material	
shall be allowed to wash across	
roadways or walkways.	
13. 16.49.090 Specifications for tree and plant Will comply.	
materials	
1. Deciduous trees – 2" caliper	
2. Coniferous trees – minimum 5'	
3. Evergreen and Deciduous Shrubs	
− 1 to 5 gallon size	
4. Ground Covers – fully rooted	
5. Lawns – 100% coverage and	
weed free.	
14. 16.49.100 Landscaping installation and Will comply.	
maintenance	
Landscaping shall be completed	
prior to certificate of occupancy.	
2. Temporary certificate of	
occupancy will be approved if	
bond for incomplete landscape	
work is provide and meets all the	
listed criteria.	
3. All landscaping approved through	
the site and design review	
process shall be continually	
maintained.	
15. 16.49.110 Landscape area credit for preservation of Not applicable.	
existing trees	
16. 16.49.120 Parking lot landscaping standards Not applicable, no parking lots included	in this
application.	
17. 16.49.130 Re-vegetation in un-landscaped areas Not applicable.	
18. 16.49.140 Minor revisions in approved landscaped No comment.	
plans	
Minor revision (less than 10% of the	
landscaped plans) to the approved	
landscaped plans shall be reviewed and	
approved by the City Planner	
19.16.49.150Parking lots or paving projectsNot applicable, no parking lots included	in this
application.	
16.53 Variances	
1.16.53.010Minor variancesNot applicable	

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2.	16.53.015	Minor Sign variance	Not applicable
3,	16.53.020	Major variance	Not applicable
4.	16.53.030	Revocation of variances	Not applicable
	16.89	Application and Review Procedures	
1.	16.89.010	Purpose	No comment
2.	16.89.020	Description and Summary of processes	
		Type III procedure	Due to previous noted criteria, the proposed new
			Canby Public Library will be required to be
			processed through the Type III review
		Table 16.89.020	requirements.
		Site and Design Review - Type III	
		Notice Radius - 500 feet	Yes
		Neighborhood meeting required - yes	Will notify
			Three community meetings held, meeting
			minutes are included in the application package.
3.	16.89.030	Type I procedure	Not applicable
4.	16.89.040	Type II procedure	Not applicable
5.	16.89.050	Type III Decision	
		A. Pre-application conference	Meeting held, meeting minutes are included in
		B. Natishka da a da a attaca	the application package.
		B. Neighborhood meetings	Three community meetings held, meeting
		C. Application as a viraments	minutes are included in the application package.
		C. Application requirements D. Public notice	
		E. Conduct public hearing	
		F. Decision process	
		G. Notice of decision	
6.	16.89.060	Type IV decision	Not applicable
7.	16.89.070	Neighborhood Meetings	Three community meetings held, meeting
		5	minutes are included in the application package.
8.	16.89.080	Application requirements and	No comment
		completeness	
9.	16.89.090	Modifications	No comment
	I	l .	I.

SITE AND DESIGN REVIEW APPLICATION: LANDSCAPING CALCULATION FORM Site Areas

1. Building area	25,700 s.f.	- Square footage of building footprints
2. Parking/hardscape	4,300 s.f.	- Square footage of all sidewalks, parking, & maneuvering areas
3. Landscaped area	2,430 s.f.	- Square footage of all landscaped areas
4. Total developed area	30,450 s.f.	- Add lines 1, 2 and 3
5. Undeveloped area	- 0 -	- Square footage of any part of the site to be left undeveloped.
6. Total site area	30,450 s.f.	- Total square footage of site

Required Site Landscaping (Code 16.49.080)

7. Percent of landscaping	7.5%	- Fill in the Appropriate Percentage: R-1, R-1.5, R-2 Zones: 30%;
required in Zoning District		C-2, C-M, C-R, M-1, M-2 Zones: 15%; C-1 Zone: 7.5%
8. Required minimum square	2,284 s.f.	- Multiply line 4 and line 7
footage of landscaping		
9. Proposed square footage of	2,430 s.f.	- Fill in value from line 3
landscaping	2,430 5.1.	

Required Landscaping within a Parking Lot (Code 16.49.120(4))

Note: This section and the next apply only to projects with more than 10 parking spaces or 3,500 square feet of parking area

parking area		
10. Zone	NOT APPLICABLE	- Fill in the Appropriate Zone and Percentage: C-1 Zone: 5%; Core Commercial sub-area of the Downtown Canby
11. Percent of required landscaping	NOT APPLICABLE	Overlay: 10%, except for parking lots with 10 or more spaces and two or more drive aisles: 50 square feet per parking space; All other zones: 15%.
12. Area of parking lot & hardscape	NOT APPLICABLE	- Fill in area of parking and maneuvering areas plus all paved surface within ten (10) feet of those areas.
13. Number of vehicle parking spaces	NOT APPLICABLE	- For Core Commercial sub-area in the Downtown Canby Overlay only, fill in the total # of parking spaces on-site.
14. Required square footage of landscaping within 10 feet of parking lot	NOT APPLICABLE	- Multiply area of parking lot (line 12) by percent of required landscaping (line 11) -OR- for the CC sub-area in the Downtown Canby Overlay multiply line 13 by 50 square feet.
15. Proposed square footage of Landscaping within 10 feet of parking lot	NOT APPLICABLE	- Calculate the amount of landscaping proposed within 10 feet of all parking and maneuvering areas.

Parking Lot Tree Calculation

16. Number of parking spaces	NOT	- Total number of vehicle parking spaces
	APPLICABLE	, г
17. Area of parking lot & hardscape	NOT	- Area from line 12
	APPLICABLE	
18. Number of parking spaces (line 16)	NOT	- Round up to the nearest whole number
divided by 8	APPLICABLE	Discontinue (Control of the Control
19. Area of parking lot area (line 17)	NOT	- Round up to the nearest whole number
divided by 2,800	APPLICABLE	
20. Number of required trees in parking lot	NOT	- Fill in the larger of row 18 and row 19
	APPLICABLE	The mone sanger of four 10 and fow 19
21. Number of trees provided within 10 feet	NOT	- Fill in the number of proposed trees within 10 feet of
of parking lot	APPLICABLE	parking and maneuvering areas.



DESIGN REVIEW MATIX

16.22.040. A. For design review application located in the C-1 zone the following matrix shall apply. This matrix replaces the general matrix contained in Chapter 16.49 for such applications.

Design Review Matrix	
Criteria	
 A. For design review application located in the C-1 zone the following matrix shall apply. This matrix replaces the general matrix contained in Chapter 16.49 for such applications B. A design review application in the C-1 zone shall be considered to be compatible if a minimum of 65% of the total possible point (not including bonuses) are accumulated for the whole development. Building Location and Orientation: Building located at front of property line: 50%+ of building front at property line = 1 	See matrix below. See matrix below.
Building oriented to street: Yes = 2	1 point
<u>Entrances</u>	
Major retail entrance on street: Yes=2	2 points
Corner building entrances: No=0	2 points
Entrance inset: No= 0	·
Windows	0 points
Regularly space and similar-shaped windows – around 70% of storefront area in glass. 87% proposed > 70%	0 points
Second story windows – Not applicable	
Architectural Details	2 points
Blade sign or painted wall sign Yes= 2	Not Applicable.
Brick or similar appearance Yes= 2	2 points
Colors recommended color palettes	

c:\Users\EricW\Desktop\Canby Design Review Matix.docx

Yes =2	2 points
Cornice treatments to emphasize building tops Yes = 2	2 points
parapet-type buildings, flat roof Yes = 2	2 points
All walls have doors, windows, or display windows (no blank walls) Yes =2	2 points
Awnings and rain protection, awnings are discontinuous, with lengths	2 points
generally under 30 linear feet, awnings meet criteria Yes=2	2 points
Parking Off-street parking – not required / not Applicable.	
Bonus Points Provide usable pedestrian space such as plaza Yes = 1 Planter and window boxes: no = 0 Public art: space in plaza is available	C-1 Downtown Commercial Zone Not Applicable.
Yes =1	1 point
Second story residential or office: No =0	1 point
	1 point
	TOTAL POINTS (NOT INCLUDING BONUS POINTS) AVAILABLE = 23
	TOTAL POINTS (NOT INCLUDING BONUS POINTS) SCORED = 23
	23 / 23 = 100% > 65% Therefore OK

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CITY OF CANBY

New Canby Public Library & City Hall Renovation

DESIGN REVIEW

March 8, 2013 revised April 1, 2013 resubmitted May 29, 2013





















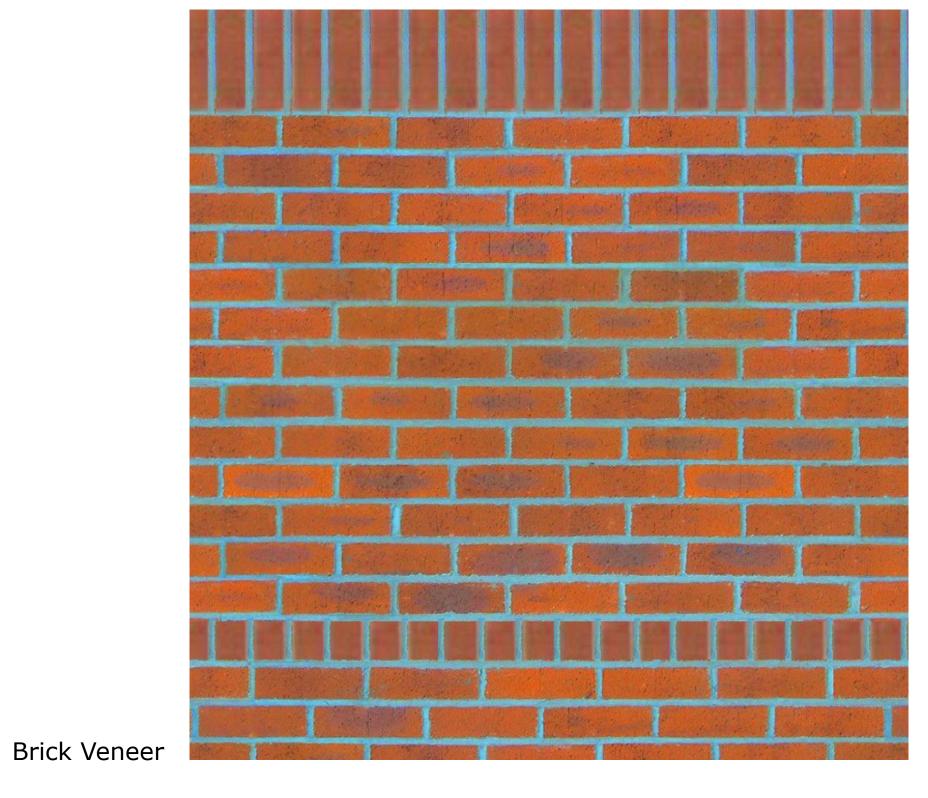










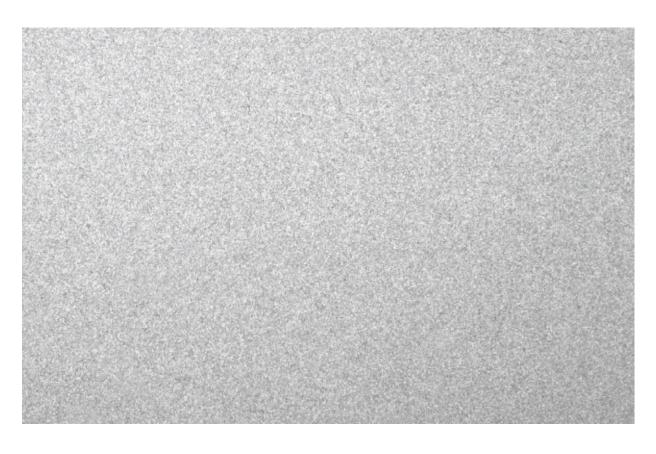




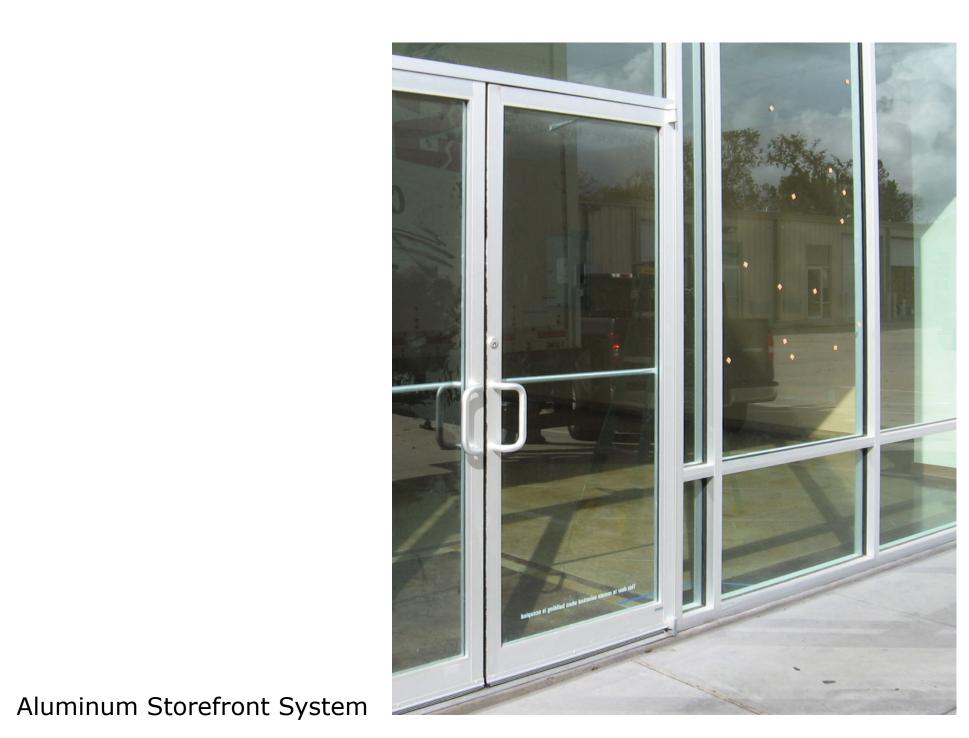
Charcoal Grey Metal Panel Parapet Cap & Column Covers



Tan Ground Face Block Veneer



Modified Bitumen Roof with White Cap Sheet





Flush Metal Panel Siding



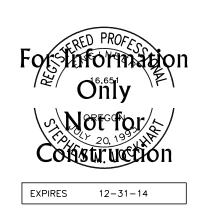
Concrete Base & Bulkheads



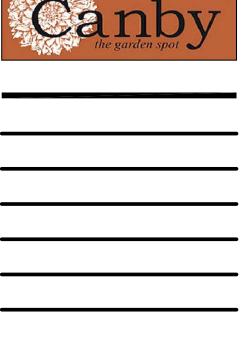




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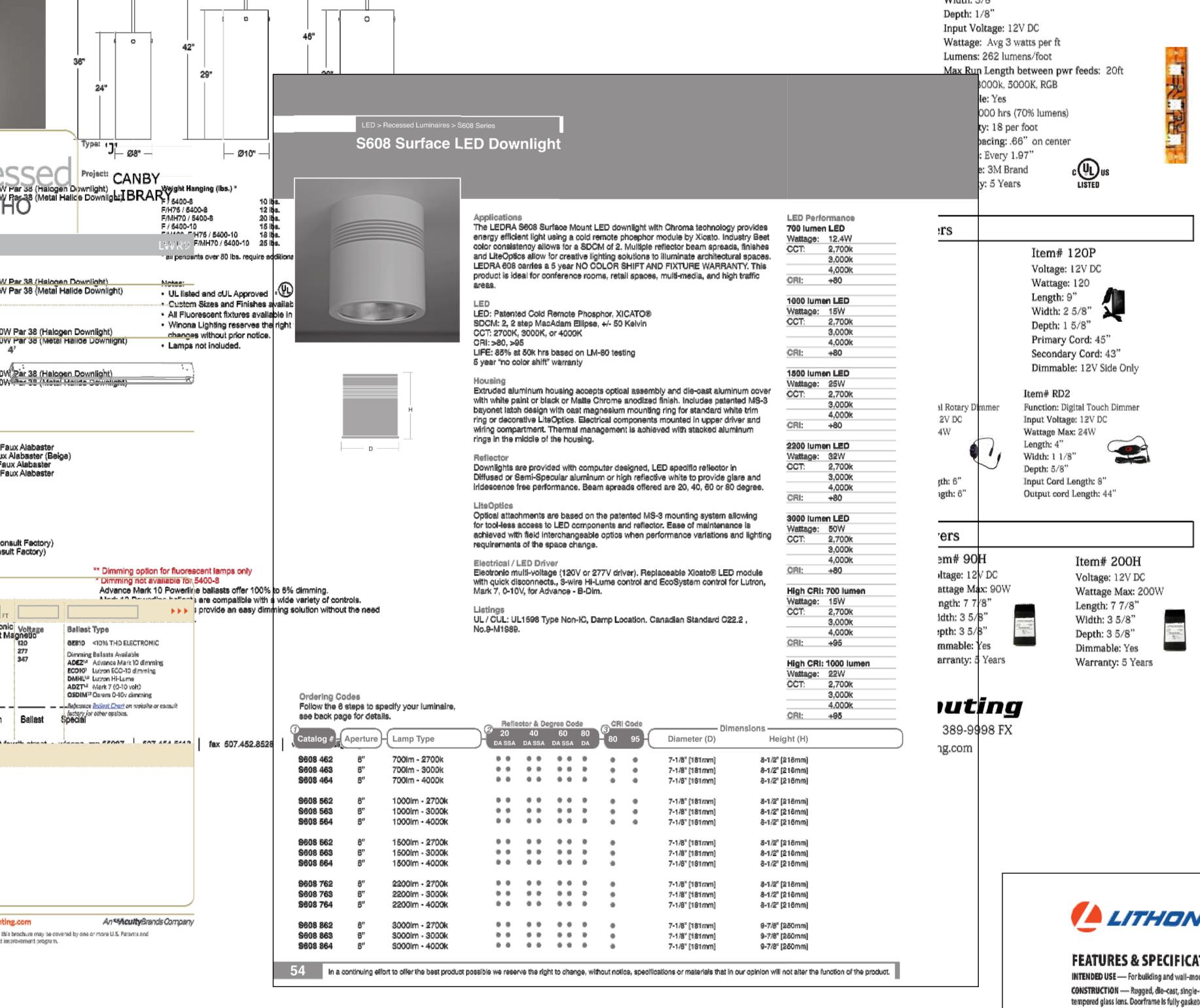




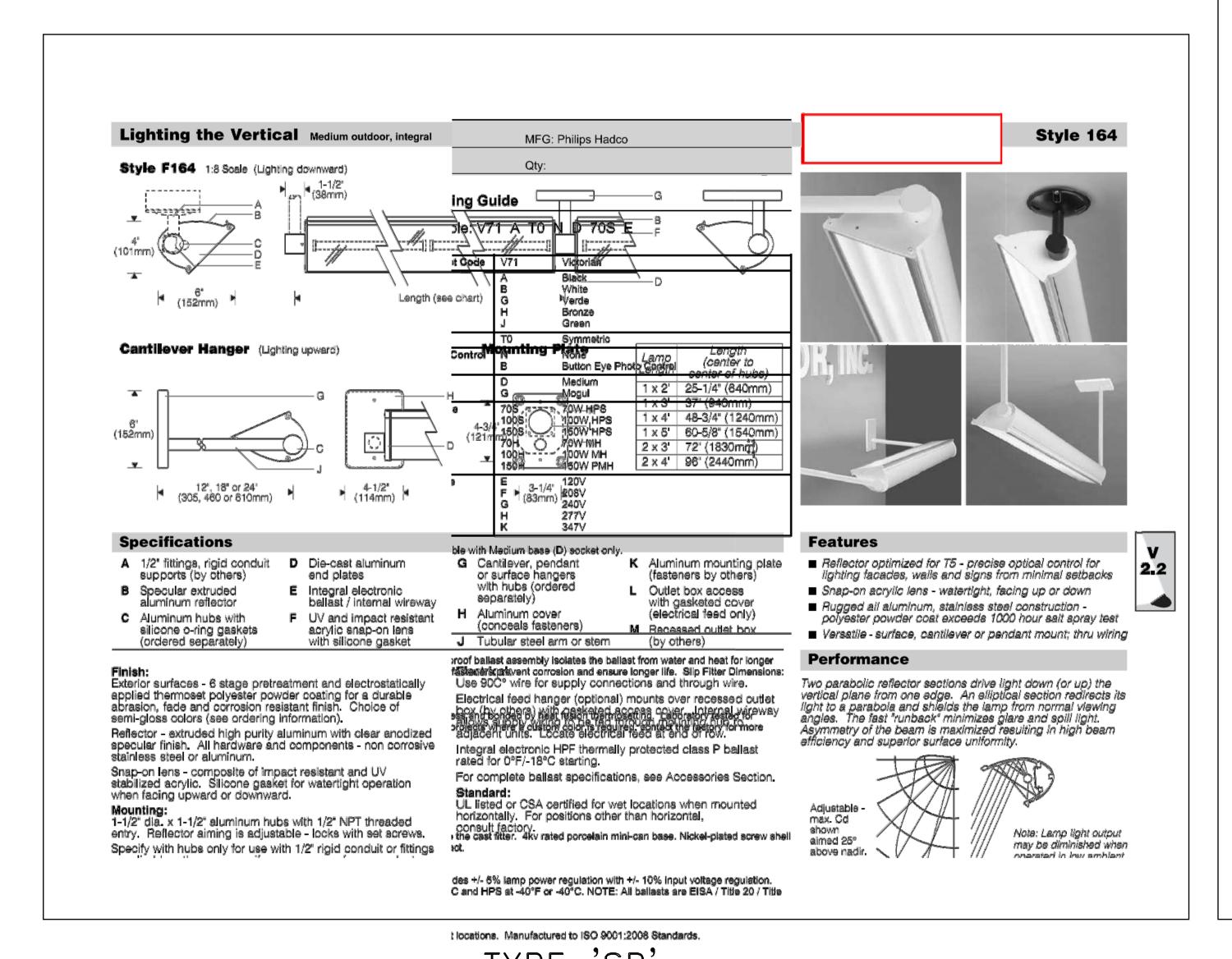
MARK DATE DESCRIPTION

APPROVED: H. BARLEEN DRAWN: D. DERHEIMER

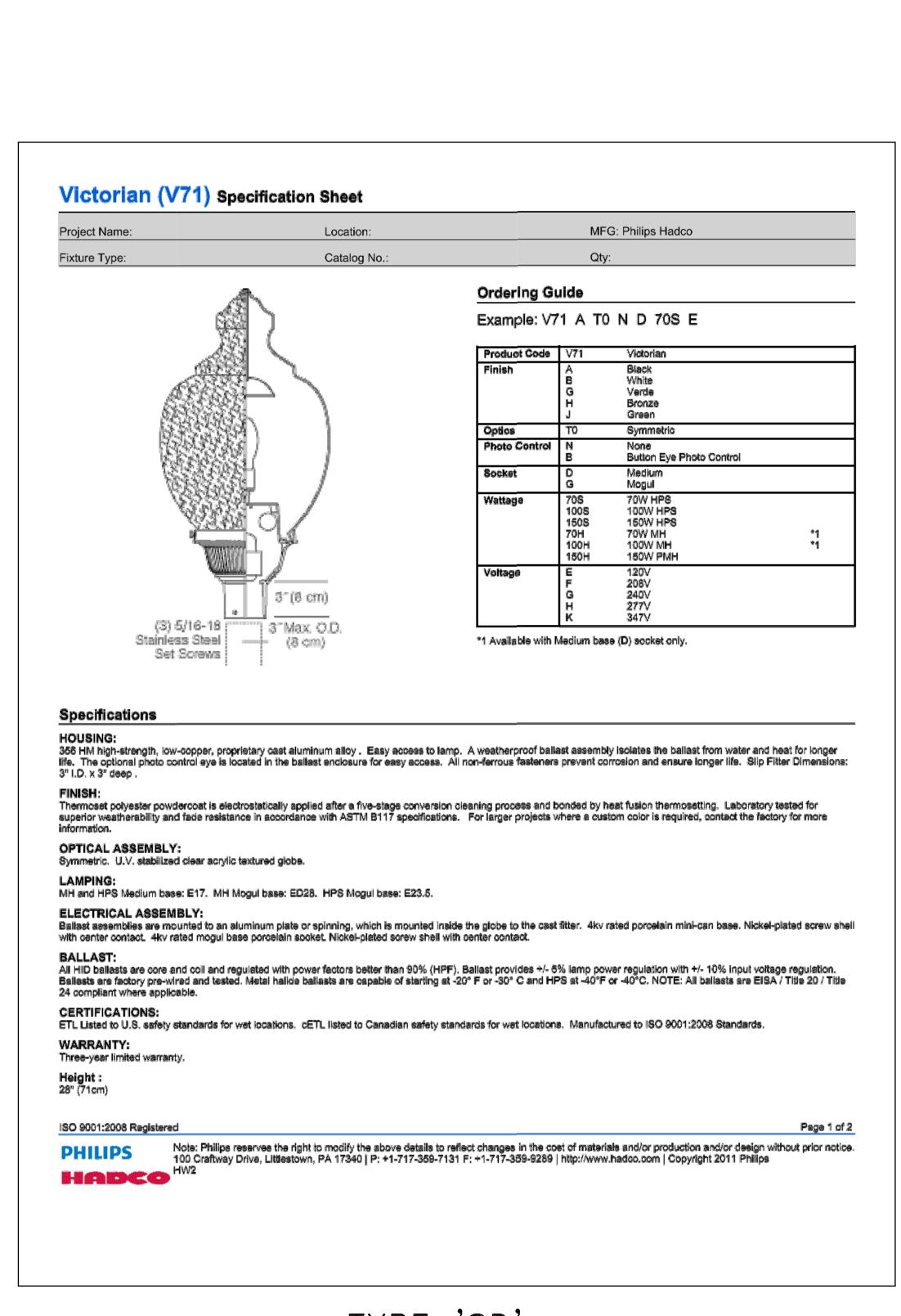
> ELECTRICAL LIGHTING PLAN











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TYPE 'SC' TYPE 'SD'

□ LWR9 - 1 4'

⊢3½"⊣

lt, or 347 volt. Non EL

ıltıng, consult factory.

labeled. C-UL listed and

and 4' lengths available.

Length

HOL Black Metal U2 2'

Round Holes

Past Blow Fues

Slow Blow Ruse

Diffuser with U4 41

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rtion as part of the company's continuing product improvement program.

redemark of Acuity Brance Lighting. Products in this brachure may be covered by one or more U.S. Patents and

GEB10 <10% THD ELECTRONIC

ADEZ^{1/2} Advance Mark 10 dimming

ECO101 Lutron ECO-10 dimming

OSDIM\2 Osrem 0-10v dimming

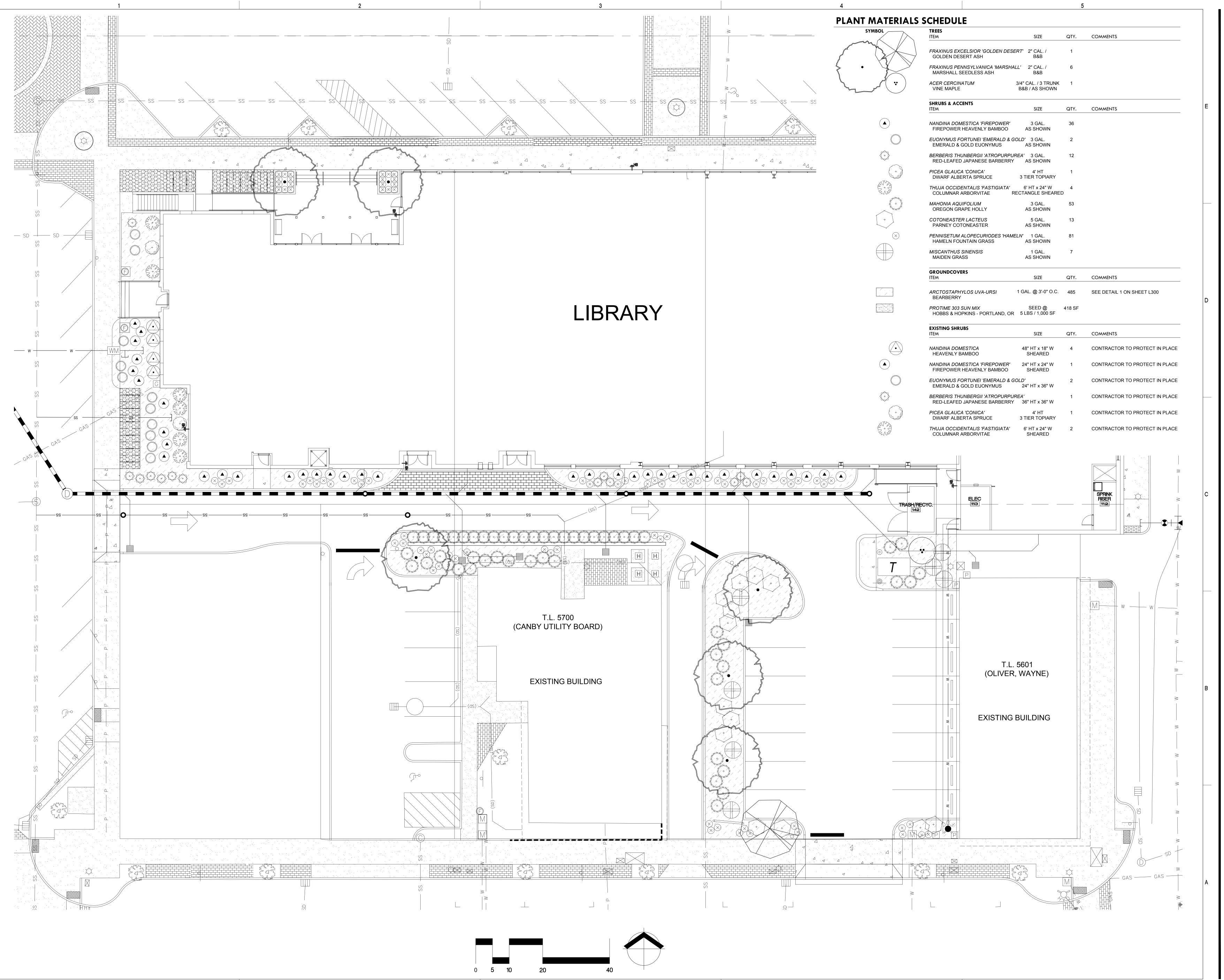
Reference Ballast Chart on website or consult

Dimming Ballasts Available

DMHL^{1,8} Lutron Hi-Lume

ADZT¹² Mark 7 (0-10 volt)

factory for other options.



FFA Architecture and Interiors, Inc. 520 SW Yamhill Suite 900 Portland OR 97204

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2 Welcome to

the garden spot

MARK DATE DESCRIPTIO

City of Canby

Public Library + City Hall Renovation

> NW 2nd Ave Canby, OR 97013 -

APPROVED:	JRS
DRAWN:	PEG
DATE:	05/06/2013
PROJECT NUMBER:	21302470

Landscape Planting Plan

L100

Design Development



BEFORE THE PLANNING COMMISSION OF THE CITY OF CANBY

A REQUEST FOR SITE AND DESIGN)	FINDINGS, CONCLUSION & FINAL ORDER
REVIEW FOR)	DR 13-01
A NEW LIBRARY)	FFA ARCHITECTURE & PLANNING INC/
AT 111 NW 2ND AVE,)	CITY OF CANBY
133 NW 2ND AVE & 182 N HOLLY ST \	

NATURE OF THE APPLICATION

The Applicant has sought an approval for a Site and Design Review #DR 13-01 for the construction of a new 22,600 square foot Library and a renovation to the existing City Hall on property described as Tax Lots 31E33CA06300, 31E33CA06200, 31E33CA06100, and 31E33CA06000, Clackamas County, Oregon. The property is zoned C-1 Downtown Commercial under the Canby Municipal Code and is in the Core Commercial Subarea of the Downtown Canby Overlay Zone (DCO).

HEARINGS

At the May 13, 2013 Hearing, the Planning Commission voted orally 6-0 to deny the application, which originally included a landscaping Variance application VAR 13-01; however no written decision was rendered. On May 15, 2013, the Canby City Council remanded this application back to the Canby Planning Commission under ORS 227.180 for the Planning Commission to consider a revised submittal.

CRITERIA AND STANDARDS

In judging whether or not a Site and Design Review application shall be approved, the Planning Commission determines whether criteria from the Code are met, or can be met by observance of conditions, in accordance with Chapter 16.49.040. Other applicable code criteria and standards were reviewed in the Staff Report dated April 22, 2013 and presented at the May 13, 2013 and on June 10, 2013 meetings of the Canby Planning Commission.

FINDINGS AND REASONS

The Planning Commission considered application DR 13-01 after the duly noticed hearing on May 13, 2013 and after another duly noticed hearing on June 10, 2013. At the June 10, 2013 Planning Commission Meeting, the Planning Commission voted ______ to approve DR 13-01. These findings are entered to document the approval.

The Staff Report was presented, and written and oral testimony was received at the public hearings. Staff recommended approval of the Site and Design Review application with Conditions of Approval in order to ensure that the proposed development will meet all required City of Canby Land Development and Planning Ordinance approval criteria.

After hearing public testimony, and closing the public hearing, the Planning Commission made the following additional findings beyond those contained in the staff report to arrive at their decision and support their recommended conditions of approval and the exact wording thereof:

CONCLUSION

In summary, the Planning Commission adopted the findings contained in the Staff Report, concluded that the Site and Design Review application meets all applicable approval criteria, and recommended that File #DR 13-01 be approved with the Conditions of Approval stated below. The Planning Commission decision is reflected in the written Order below.

ORDER

Approval of this application is based on submitted application materials and all written and oral public testimony. Approval is strictly limited to the submitted proposal and is not extended to any other development of the property. Any modification of development plans not in conformance with the approval of application file #DR 13-01, including all conditions of approval, shall first require an approved modification in conformance with the relevant sections of the Canby Municipal Code. The Planning Commission concludes that, with the following conditions, the application will meet the requirements for Site and Design Review approval. Therefore, IT IS ORDERED BY THE PLANNING COMMISSION of the City of Canby that DR 13-01 is approved, subject to the following conditions: Design Conditions:

1. Approval of this application is based on submitted application materials and public testimony. Approval is strictly limited to the submitted proposal and is not extended to any other development of the property. Any modification of development plans not in conformance with the approval of application file #DR 13-01/VAR 13-01, including all conditions of approval, shall first require an approved modification in conformance with the relevant sections of this Canby

Land Development and Planning Ordinance. Approval of this application is based on the following submissions:

- a. City of Canby New Canby Public Library & City Hall Renovation Design Review drawings revised 4/1/13 and resubmitted on May 29, 2013; including site vicinity, site plan, floor plan, exterior elevations, perspective views, exterior materials, landscape planting plan, and electrical lighting plan.
- b. Site and Design Review Land Use Applications applicable aspects of the original and revised narrative,
- c. All other materials submitted in conjunction with the DR 13-01 application
- 2. The new access off Holly Street shall be designed with a new curb and driveway crossing that matches other nearby access designs. Final design must be approved by the city prior to construction.
- **3.** The applicant shall follow the following on-site circulation specifics:
 - a. Install "Do not enter" signage (Manual on Uniform Traffic Control Devices (MUTCD) R5-1) at the north end of the parking lot on the east side of the Canby Utility to alert drivers to not enter the one-way only internal private alley driveway from the parking lot on the east side of the Canby Utility building, and a "Right turn only" sign (MUTCD R3-5) to alert drivers leaving the parking lot driveway north on the west side of the Canby Utility building, and from the drive-thru window at the Canby Utility window of the one-way flow on the internal private alley driveway.
 - b. Provide a curb or buffer along the north side of the proposed east-west internal one-way site driveway and the south building frontage of City Hall and the proposed Library.
 - c. Consider prohibiting on-street parking along N Holly Street and NW 1st Avenue within 20-feet of site access locations to improve access to the one-way private alley driveway.
 - d. Provide guide signing to the Library book-drop window from adjacent side streets (NW 1st Avenue and N Holly Street)
- **4.** The applicant shall file any deeds detailing shared access easements with the Clackamas County Clerk's Office, Canby City Hall, and the Canby Planning Department prior to final occupancy.
- **5.** Per 16.10.100, there shall be a minimum of 2 feet between bicycle racks and a wall or other obstacle and the racks shall follow the guidelines of the Figure 20 from the Canby Downtown Plan.
- 6. The proposed city seal sign along 2nd Avenue shall not exceed 60 sf per the standards of 16.42.
- **7.** All fully shielded lighting, defined under 16.43.020 as "a luminaire emitting no luminous flux above the horizontal plane", shall not exceed 7800 lumens; all shielded lighting, defined under 16.43.020 as "a luminaire emitting less than 2.0 percent of its luminous flux above the horizontal plane" shall not exceed 1600 lumens.
- 8. Proposed canopy lighting shall be recessed up into the canopy to prevent light trespass.
- **9.** The light for the proposed hose tower sign shall be shielded per the standards of 16.42.040(B).
- **10.** The proposed trash/recycling area shall be screened per 16.41.050(3).
- **11.** The proposed landscaping shall comply with the provisions of 16.49.080 and 16.49.100.

- **12.** Any reconfigured parking lots associated with access to the library's private internal driveway must apply for a Type I administrative Site Plan Review. The City must notify Canby Utility (CU) of any such Type I parking lot applications.
- **13.** Accessible parking shall be reviewed by Clackamas County prior to the issuance of building permits.
- 14. The development shall comply with the standards of all applicable outside utility and regulatory agencies; including Canby Utility (CU), Northwest Natural Gas, Wave Broadband, Canby Fire District, Canby Telcom, the Oregon Department of Transportation (ODOT), and Clackamas County.
- **15.** The development shall comply with all applicable City of Canby Public Works Design Standards.

Procedural Conditions:

- **16.** The applicant shall provide written authorization from an official representative from Canby Utility permitting this development and/or written documentation that the City of Canby and/or the Canby Urban Renewal Agency is the owner of all the tax lots 31E33CA06300, 31E33CA06200, 31E33CA06100, and 31E33CA06000 that constitute this application before issuance of a building permit.
- 17. Submit final construction plans: Final construction plans shall indicate the design, location, and planned installation of all roadway improvements and utilities including but not limited to water, electric, sanitary sewer, natural gas, telephone, storm water, cable, and emergency service provisions. Construction plans shall be designed and stamped by a professional engineer registered in the State of Oregon.
- **18.** Prior to the issuance of a County Building Permit/City Site Plan Review permit, final construction plans must be approved by the city and all other utility/service providers. The City of Canby may require a pre-construction conference to obtain final approval from utility providers and applicable city departments. This includes, but is not limited to, approval by:
 - **a.** City of Canby Planning: Reviews construction plans for depiction of the conditions of approval determined by the Planning Commission
 - b. City of Canby Engineering/Canby Public Works: Review stormwater, sanitary sewer/wastewater, grading/erosion control, street trees, and other applicable items. A non-residential wastewater survey must be submitted for review and approval by the city prior to final building occupancy.
 - c. Canby Fire District
 - **d.** Canby Utility Reviews water and electric service
 - e. Northwest Natural Gas
 - f. Canby Telcom
 - g. Wave Broadband
- **19.** Clackamas County Building Codes Division will provide structural, electrical, plumbing, and mechanical plan review and inspection for this project. Applicable building permits are required prior to construction.

I CERTIFY THAT THIS ORDER approving DR 13-01 was presented to and APPROVED by the Planning Commission of the City of Canby.

DATED thisday of, 2013	
Tyler Smith Planning Commission Chair	Bryan Brown Planning Director
Attest	
ORAL DECISION: June 10, 2013	WRITTEN DECISION: June 10, 2013
Ayes:	Ayes:
Noes:	Noes:
	
Abstain:	Abstain:
Absent:	Absent:



BEFORE THE PLANNING COMMISSION OF THE CITY OF CANBY

A REQUEST FOR SITE AND DESIGN)	FINDINGS, CONCLUSION & FINAL ORDER
REVIEW FOR)	DR 13-01
A NEW LIBRARY)	FFA ARCHITECTURE & PLANNING
AT 111 NW 2ND AVE,)	CITY OF CANBY
133 NW 2ND AVE, & 182 N HOLLY ST)	

NATURE OF THE APPLICATION

The Applicant has sought an approval for a Site and Design Review #DR 13-01 for the construction of a new 22,600 square foot Library and a renovation to the existing City Hall on property described as Tax Lots 31E33CA06300, 31E33CA06200, 31E33CA06100, and 31E33CA06000, Clackamas County, Oregon. The property is zoned C-1 Downtown Commercial under the Canby Municipal Code and is in the Core Commercial Subarea of the Downtown Canby Overlay Zone (DCO).

HEARINGS

At the May 13, 2013 Hearing, the Planning Commission voted orally 6-0 to deny the application, which originally included a landscaping Variance application VAR 13-01; however no written decision was rendered. On May 15, 2013, the Canby City Council remanded this application back to the Canby Planning Commission under ORS 227.180 for the Planning Commission to consider a revised submittal.. These findings are entered to document the denial made at the June 10, 2013 meeting.

The Planning Commission considered application DR 13-01 after the duly noticed hearings on May 13, 2013 and after another duly noticed hearing on June 10, 2013. At the June 10, 2013 Planning Commission Meeting, the Planning Commission voted ______ to deny DR 13-01. These findings are entered to document the approval.

CRITERIA AND STANDARDS

In judging whether or not a Site and Design Review application shall be approved, the Planning Commission determines whether criteria from the Code are met, or can be met by observance of conditions, in accordance with Chapter 16.49.040. Other applicable code criteria and standards were reviewed in the Staff Report dated April 22, 2013 and presented at the May 13, 2013 and at the June 10, 2013 meetings of the Canby Planning Commission.

FINDINGS AND REASONS

The Planning Commission c	onsidered application	DR 13-01 after the duly noticed hearing on the May 13
2013 and on June 10, 2013.	At the June 10, 2013 I	Planning Commission Meeting, the Planning
Commission voted	to deny DR 13-01.	These findings are entered to document the approval.

The Staff Report was presented, and written and oral testimony was received at the public hearings. Staff recommended approval of the Site and Design Review application with Conditions of Approval in order to ensure that the proposed development will meet all required City of Canby Land Development and Planning Ordinance approval criteria.

After hearing public testimony, and closing the public hearing, the Planning Commission made the following additional findings beyond those contained in the staff report to arrive at their decision:	

CONCLUSION

In summary, the Planning Commission recommended that File #DR 13-01 be denied based on the Findings & Reasons stated above. The Planning Commission decision is reflected in the written Order below.

ORDER

IT IS ORDERED BY THE PLANNING COMMISSION of the City of Canby that DR 13-01 is denied.

I CERTIFY THAT THIS ORDER denying DR 13-01 was presented to and DENIED by the Planning Commission of the City of Canby.

DATED thisday of, 2013	
Tyler Smith Planning Commission Chair	Bryan Brown Planning Director
Attest	
ORAL DECISION: June 10, 2013	WRITTEN DECISION: June 10, 2013
Ayes:	Ayes:
Noes:	Noes:
Abstain:	Abstain:
Absent:	Absent:

MINUTES SPECIAL CANBY PLANNING COMMISSION May 28, 2013 at 7:00 PM

City Council Chambers – 155 NW 2nd Avenue

PRESENT: Commissioners Tyler Smith (Chair), Sean Joyce (Vice Chair), Charles Kocher,

and Shawn Hensley

ABSENT: Commissioners John Savory and John Proctor

STAFF: Bryan Brown, Planning Director, Angie Lehnert, Associate Planner,

Laney Fouse, Planning Staff, and City Councilor Liaison - Clint

Coleman

OTHERS: Bill Lambert, VLMK Engineers, Jerry Corcoran, JSL

Investments/Pro-Active and Steve Skinner, JSL Investments

1. CALL TO ORDER

Chair Smith called the meeting to order at 7 pm.

2. CITIZEN INPUT ON NON-AGENDA ITEMS - None

3. PUBLIC HEARINGS

4. Consider approval of **Site and Design Review application (DR 13-02)** from applicant representative VLMK to construct a 12,000 SF warehouse addition for Pro-Active Sports at 1200 SE 2nd Avenue within a (CM)-Heavy Commercial/Manufacturing; (DCO-OHC) Outer Highway Commercial Subarea of the Downtown Canby Overlay Zone. (Staff: Angie Lehnert)

Chair Smith opened the public hearing and read the public hearing format.

Commissioners responded that they had no conflict, ex parte contact and had not visited the site.

Staff Report:

Angie Lehnert, Associate Planner entered her Staff Report into the record. She said the proposed warehouse addition consisting of 12,000 square feet to the east side of their existing building

Ms. Lehnert said this is a 2.21 acre site which is zoned CM (Heavy Commercial/Manufacturing) and is occupied by an existing 23,000 sf. metal building. The site also includes an existing parking lot. It is located on the east end of a SE 2nd Avenue.

Ms. Lehnert said Primary vehicle access is going to remain from SE 2nd Avenue, but with this project the applicant will also be gaining access via a new 30.0' access/utility easement from the neighboring property to the east from SE 3rd Avenue. She said the new warehouse will accommodate storage of sporting goods.

Ms. Lehnert said Canby Utility Board, the City Engineer and Canby Telcom had commented on this application. She said Canby Utility expressed their concern about the weight of large trucks going across their water line along the access road from SE 3rd. She said the City Engineer commented on the ability of this driveway to accommodate large trucks and feels it is okay for 55 foot trucks but is unsure about the 65 foot trucks which the applicant is proposing to use. Ms. Lehnert said Canby Telcom responded with standard service information.

Discussion:

Commissioner Joyce had questions regarding depth of water line, improving the access road, and length of the trucks.

Mr. Brown explained the applicant had provided templates for the 55 foot long trucks but not the 65 foot long trucks. He said because of this the City Engineer is not ready to give approval for the 65 foot long trucks. Mr. Brown said the access road is a private and the only reason to improve it is to protect the water line but if a problem develops it could potentially mean the responsibility will fall to the applicant. He said there are questions whether the water line was buried to the normal depth to protect it as well as the standards used for paving the access road.

Applicant:

Bill Lambert, VLMK Engineers said the proposed warehouse will match the existing building in color, height and materials. He pointed out the landscaping planned for the site which includes islands in the parking area. Mr. Lambert said he would provide the templates for the 65 foot long trucks for the City Engineer. He said he did not think the owner was planning on using 65 foot trucks and they are planning for the future possibility of having a tenant who might use 65 foot trucks.

There was discussion about the issue with the depth of the water line and Mr. Lambert said it is standard to have 3 feet of cover over it. He said, the access road over it only has 28 inches of cover in a portion and not the 36 inches required so it brings into question whether there is adequate protection. Mr. Lambert said the owner has talked to CUB about replacing the pipe with a cast iron pipe but CUB says they are the only ones who can do that at an estimated charge of \$16,000.

There was discussion about who the water line services and about CUB's requirement that the waterlines be connected for looping the system with this project.

Proponents: None

Opponents: None

Rebuttal: None

There was discussion about adding language to Condition #9 in the Staff Report, which states the applicant/owners shall work with CUB to address the issue of truck weight on the water line along the access road from SE 3rd Avenue, in order to help clarify it.

Mr. Lambert explained that the owner had already contacted CUB and talked to them about what they have to do. He said there were a couple of different proposals about adding asphalt or replacing the line. He said they are already working with CUB and intend to meet their requirements.

Public hearing was closed at 7:49 pm.

Commissioner Deliberation:

Commissioners further discussed Condition #9 and decided to strike it from the conditions of approval because it was already sufficiently covered in Condition #2.

MOTION:

Commissioner Joyce moved to approve Site and Design Review DR 13-02 as submitted except for striking line #9 which states that the owner/applicant shall work with the Canby Utility Board to address the issue of truck weight on the water line along the access road from SE 3rd because it is covered under Condition #2, Commissioner Kocher seconded the motion. Motion passed 4/0.

5. **NEW BUSINESS - None**

6. FINAL DECISIONS

Note: These are final, written versions of previous oral decisions. No public testimony.

a. Site and Design Review, Pro-Active Sports, (DR 13-02)

Commissioners agreed that Chair Smith should sign the Final Findings with the agreement that staff would make the change to strike Condition #9 from the Conditions of Approval because it was adequately covered under Condition #2.

7. MINUTES

a. Regular Planning Commission Minutes, May 13, 2013.

MOTION:

Commissioner Kocher made a motion to approve the May 13, 2013 minutes as presented, Commissioner Hensley seconded. Motion passed 4/0.

8. ITEMS OF INTEREST/REPORT FROM STAFF

- a. Mr. Brown said the June 10th meeting will consider the revised Library application.
- b. Mr. Brown said the June 24th meeting will consider the Fred Meyer application.
- c. A Work Session is being planned to consider modifying or deleting the Development Concept Plan requirement from the Annexation ordinance.

9. ITEMS OF INTEREST/GUIDANCE FROM PLANNING COMMISSION

a. **None**

10. ADJOURNMENT

MOTION:

Commissioner Kocher made a motion to adjourn the meeting, Commissioner Joyce seconded. Motion passed 4/0.

Meeting adjourned at 8:08 pm.



City of Canby

Planning Department

TO: Chair Smith and Planning Commission

FROM: Bryan Brown, Planning Director

Renate Mengelberg, Economic Development Director

DATE: May 29, 2013

ISSUE: Policy Direction needed for a process to allow permanent food carts

and other small scale vendors

Background:

The City of Canby accommodates temporary vendors for up to 6 months through a streamlined approval process. It does not currently have a process in place to accommodate longer term food carts or small scale mobile vendors. After six months the vendor would be held to the same building permit standards as a commercial building. Recently a local maker of fresh salsas has approached the city planning department for permission to install a permanent food cart on private property. They would need access to water and electricity and have a tentative agreement with a property owner, should the city develop a process to permit them.

Planning Commission direction is needed on:

- Whether food carts and other small scale vendors should be allowed in Canby after a six month duration.
- If so:
 - What process should be used for approval?
 - What conditions should be met?
 - What cost would be associated with this new process?

Further Discussion:

Possible advantages of a new permanent vendor policy to accommodate this type of use include:

- There is relatively little inventory of available small scale restaurant or small vendor space in Canby.
- In a tough economy, lowering the barriers to entry for local entrepreneurs create business opportunities. Once successful, these small scale businesses may eventually move into permanent spaces in downtown or elsewhere.

- Vendors can add to a vibrant, active street scene in Canby that attracts shoppers to them and potentially to other surrounding stores.
- These vendors provide the potential for food and product options at a lower cost or in a wider range of locations than are currently available.

Possible issues and concerns that might be raised include:

- Low quality design and construction of vending carts that some may consider an eyesore.
- The appearance of the cart that does not fit well in the context of surrounding buildings, and other design elements.
- Safety and sanitation standards should be higher for a more permanent structure.
- Allowing food carts and small scale vendors gives them an unfair competitive advantage because they have significantly lower operating costs and overhead that traditional storefront businesses do not.

Possible Solution:

The city could develop a process to allow Food Carts and Small Scale Vendors as a conditional use permit. This allows the Planning Commission discretion and provides opportunity for community and business input. Steps could include:

- 1) Review of the business concept and vendor cart design by the Main Street Design Committee.
- 2) Review and recommendation by the City Planning Director.
- 3) An application for a conditional use permit for approval by the Planning Commission.
- 4) A review of the permit every 3 years to address any issues or concerns.

Possible conditions that the vendors must meet in order to have a complete application include:

- 1. A rendering or photo of the proposed cart.
- 2. Photos of the proposed site with views in each direction to demonstrate context.
- 3. A letter or signed contract with the Property owner indicating support and outlining arrangements for any needed utilities, restroom facilities, trash removal, or other pertinent issues.
- 4. Vending Carts should demonstrate aesthetic value that incorporates the Canby the Garden Spot theme, meets the intent of the downtown design standards, and provides a safe and attractive place for customers.
- 5. Before the vendor commences operations, they much provide proof of state and county health permits, a valid business license and liability insurance.

The Conditional Use application fee should not be a barrier to these entrepreneurs. The current \$2,040 cost would be prohibitive, so staff proposes that the fee for this streamlined process be \$250.00.

Options:

- 1. Develop a conditional use permit process as outlined above.
- 2. Do not allow permanent food carts and small scale vendors in Canby. The current temporary vendors permit and building permit process are adequate.
- 3. Develop standards and guidelines that the Planning Director could use to evaluate future requests administratively.

MINUTES SPECIAL CANBY PLANNING COMMISSION

May 28, 2013 at 7:00 PM City Council Chambers – 155 NW 2nd Avenue

PRESENT: Commissioners Tyler Smith (Chair), Sean Joyce (Vice Chair), Charles Kocher,

and Shawn Hensley

ABSENT: Commissioners John Savory and John Proctor

STAFF: Bryan Brown, Planning Director, Angie Lehnert, Associate Planner,

Laney Fouse, Planning Staff, and City Councilor Liaison - Clint

Coleman

OTHERS: Bill Lambert, VLMK Engineers, Jerry Corcoran, JSL

Investments/Pro-Active and Steve Skinner, JSL Investments

1. CALL TO ORDER

Chair Smith called the meeting to order at 7 pm.

2. CITIZEN INPUT ON NON-AGENDA ITEMS - None

3. PUBLIC HEARINGS

4. Consider approval of **Site and Design Review application (DR 13-02)** from applicant representative VLMK to construct a 12,000 SF warehouse addition for Pro-Active Sports at 1200 SE 2nd Avenue within a (CM)-Heavy Commercial/Manufacturing; (DCO-OHC) Outer Highway Commercial Subarea of the Downtown Canby Overlay Zone. (Staff: Angie Lehnert)

Chair Smith opened the public hearing and read the public hearing format.

Commissioners responded that they had no conflict, ex parte contact and had not visited the site.

Staff Report:

Angie Lehnert, Associate Planner entered her Staff Report into the record. She said the proposed warehouse addition consisting of 12,000 square feet to the east side of their existing building

Ms. Lehnert said this is a 2.21 acre site which is zoned CM (Heavy Commercial/Manufacturing) and is occupied by an existing 23,000 sf. metal building. The site also includes an existing parking lot. It is located on the east end of a SE 2nd Avenue.

Ms. Lehnert said Primary vehicle access is going to remain from SE 2nd Avenue, but with this project the applicant will also be gaining access via a new 30.0' access/utility easement from the neighboring property to the east from SE 3rd Avenue. She said the new warehouse will accommodate storage of sporting goods.

Ms. Lehnert said Canby Utility Board, the City Engineer and Canby Telcom had commented on this application. She said Canby Utility expressed their concern about the weight of large trucks going across their water line along the access road from SE 3rd. She said the City Engineer commented on the ability of this driveway to accommodate large trucks and feels it is okay for 55 foot trucks but is unsure about the 65 foot trucks which the applicant is proposing to use. Ms. Lehnert said Canby Telcom responded with standard service information.

Discussion:

Commissioner Joyce had questions regarding depth of water line, improving the access road, and length of the trucks.

Mr. Brown explained the applicant had provided templates for the 55 foot long trucks but not the 65 foot long trucks. He said because of this the City Engineer is not ready to give approval for the 65 foot long trucks. Mr. Brown said the access road is a private and the only reason to improve it is to protect the water line but if a problem develops it could potentially mean the responsibility will fall to the applicant. He said there are questions whether the water line was buried to the normal depth to protect it as well as the standards used for paving the access road.

Applicant:

Bill Lambert, VLMK Engineers said the proposed warehouse will match the existing building in color, height and materials. He pointed out the landscaping planned for the site which includes islands in the parking area. Mr. Lambert said he would provide the templates for the 65 foot long trucks for the City Engineer. He said he did not think the owner was planning on using 65 foot trucks and they are planning for the future possibility of having a tenant who might use 65 foot trucks.

There was discussion about the issue with the depth of the water line and Mr. Lambert said it is standard to have 3 feet of cover over it. He said, the access road over it only has 28 inches of cover in a portion and not the 36 inches required so it brings into question whether there is adequate protection. Mr. Lambert said the owner has talked to CUB about replacing the pipe with a cast iron pipe but CUB says they are the only ones who can do that at an estimated charge of \$16,000.

There was discussion about who the water line services and about CUB's requirement that the waterlines be connected for looping the system with this project.

Proponents: None

Opponents: None

Rebuttal: None

There was discussion about adding language to Condition #9 in the Staff Report, which states the applicant/owners shall work with CUB to address the issue of truck weight on the water line along the access road from SE 3rd Avenue, in order to help clarify it.

Mr. Lambert explained that the owner had already contacted CUB and talked to them about what they have to do. He said there were a couple of different proposals about adding asphalt or replacing the line. He said they are already working with CUB and intend to meet their requirements.

Public hearing was closed at 7:49 pm.

Commissioner Deliberation:

Commissioners further discussed Condition #9 and decided to strike it from the conditions of approval because it was already sufficiently covered in Condition #2.

MOTION:

Commissioner Joyce moved to approve Site and Design Review DR 13-02 as submitted except for striking line #9 which states that the owner/applicant shall work with the Canby Utility Board to address the issue of truck weight on the water line along the access road from SE 3rd because it is covered under Condition #2, Commissioner Kocher seconded the motion. Motion passed 4/0.

5. **NEW BUSINESS - None**

6. FINAL DECISIONS

Note: These are final, written versions of previous oral decisions. No public testimony.

a. Site and Design Review, Pro-Active Sports, (DR 13-02)

Commissioners agreed that Chair Smith should sign the Final Findings with the agreement that staff would make the change to strike Condition #9 from the Conditions of Approval because it was adequately covered under Condition #2.

7. MINUTES

a. Regular Planning Commission Minutes, May 13, 2013.

MOTION:

Commissioner Kocher made a motion to approve the May 13, 2013 minutes as presented, Commissioner Hensley seconded. Motion passed 4/0.

8. ITEMS OF INTEREST/REPORT FROM STAFF

- a. Mr. Brown said the June 10th meeting will consider the revised Library application.
- b. Mr. Brown said the June 24th meeting will consider the Fred Meyer application.
- c. A Work Session is being planned to consider modifying or deleting the Development Concept Plan requirement from the Annexation ordinance.

9. ITEMS OF INTEREST/GUIDANCE FROM PLANNING COMMISSION

a. **None**

10. ADJOURNMENT

MOTION:

Commissioner Kocher made a motion to adjourn the meeting, Commissioner Joyce seconded. Motion passed 4/0.

Meeting adjourned at 8:08 pm.