

City of Brookings WORKSHOP Agenda

CITY COUNCIL

Monday, October 2, 2017, 4:00pm

City Hall Council Chambers, 898 Elk Drive, Brookings, OR 97415

A. Call to Order

B. Roll Call

C. Topics

1. Beach Camping [City Manager, Pg. 2]
 - a. Correspondence [Pg. 3]
 - b. May 5, 2005 Memo [Pg. 18]
 - c. OAR 736-030-0020 [Pg. 19]
2. Strategic Plan [City Manager, Pg. 22]
 - a. Revised Plan [Pg. 23]

D. Council Member Requests for Workshop Topics

E. Adjournment

All public City meetings are held in accessible locations. Auxiliary aids will be provided upon request with at least 72 hours advance notification. Please contact 469-1102 if you have any questions regarding this notice.

CITY OF BROOKINGS

Council WORKSHOP Report

Meeting Date: October 2, 2017

Originating Dept: City Manager



Signature (submitted by)

City Manager Approval

Subject: Beach Camping

Background/Discussion:

The City has received correspondence from Corrine Gist Sills and June Podesta, residents of the MacLynn Cove development, concerning transient camping on Mill Beach. They made a presentation at the City Council meeting of August 14 at which time the matter was referred to a workshop.

This matter has been discussed numerous times over the past several years. This matter was the subject of a review by the City Council and the Parks and Recreation Commission in 2009. Under Oregon Law, it is legal to camp overnight along the ocean shore to accommodate recreational hikers on the Oregon Coast Trail. The exception to this is beach areas fronting those cities that have requested no camping adjacent to the boundaries of their city. City governments can request, under Oregon Administrative Regulation (OAR) 736-030-0020 to be included on a list of cities where overnight camping is prohibited. The Cities of Cannon Beach, Lincoln City, Seaside, Newport, Bandon, Gold Beach, Rockaway Beach and Manzanita currently prohibit overnight camping on the beach under this provision.

In order to enact this prohibition, the City must adopt an ordinance prohibiting overnight camping on the beach, and must request that the Oregon Department of Parks and Recreation amend the OAR to include Brookings on the list of cities as indicated above. In 2009 the City Council declined to request a camping restriction on beaches adjacent to Brookings.

The City has invited representatives of Oregon State Parks, Oregon State Police, Coos Forest Patrol, South Coast Lumber Company and the Brookings Police Department to the workshop.

Attachment(s):

- a. Correspondence from Corrine Gist Sills and June Podesta
- b. Memo dated May 5, 2005 from City Manager Leroy Blodgett
- c. OAR 736-030-0020

August 6, 2017

Mayor Pieper, Gary Milliman and City Council Members
VIA EMAIL

To The Honorable Jake Pieper, Mayor of the City of Brookings, Gary Milliman, City Manager and City Council Members:

Please find the topics we will be addressing at the City Council meeting on August 14, 2017 at 7:00 p.m.
Thank you for allowing us the opportunity to speak.

- 1) Increasing Transient Problems on Mill Beach
- 2) Picture Presentation/Discussion
- 3) Brookings Police Log / Fire Department
- 4) South Coast Lumber Involvement
- 5) Harris Beach State Park Ranger's and Ocean Beach Specialist's Input
- 6) Families on the Beach
- 7) Police Department Support
- 8) Purposing Solutions

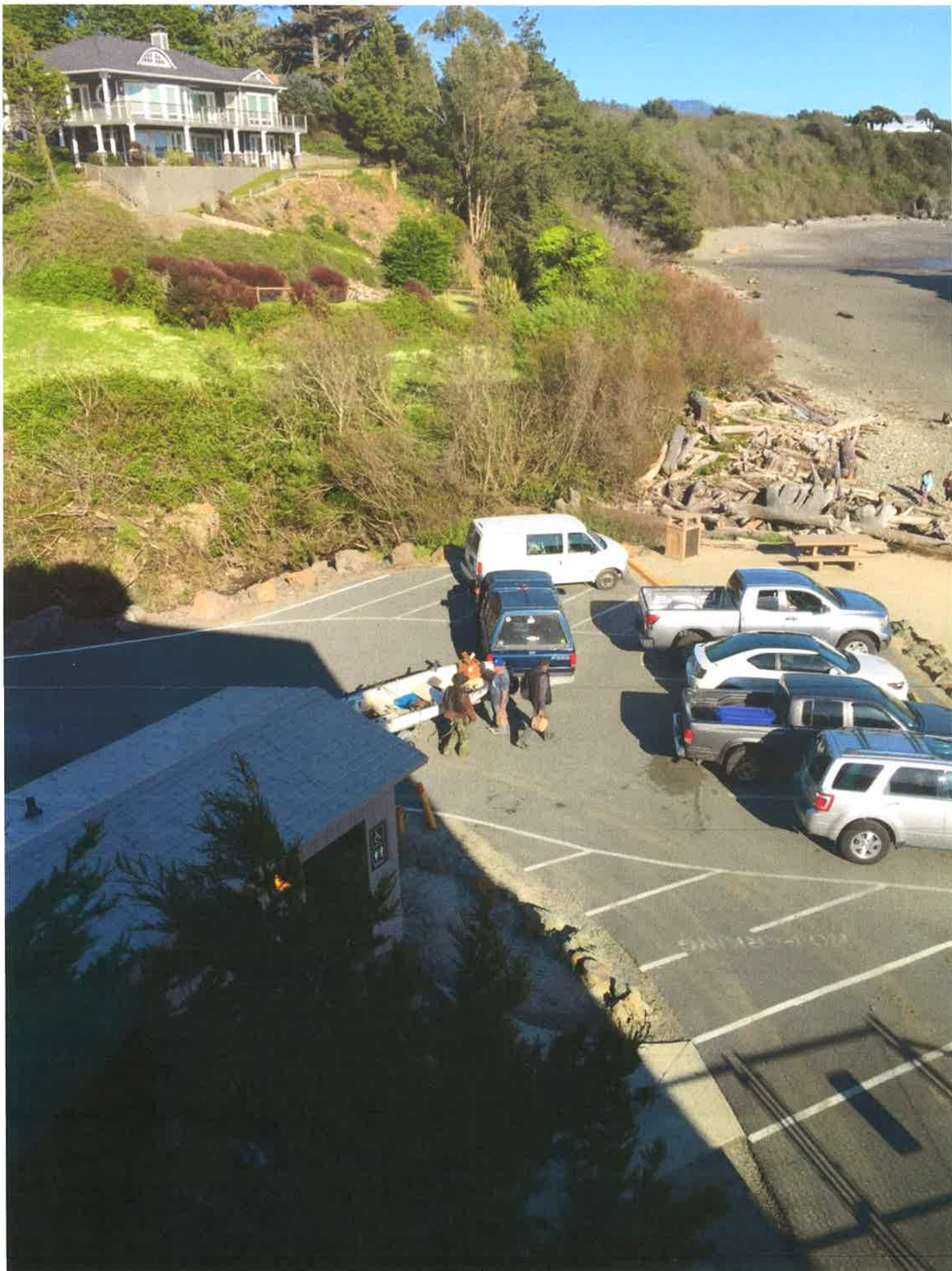
Respectfully submitted,

June Podesta ^{cgs}

June Podesta

Corrine Gist Sills

Corrine Gist Sills





























tree root stump removed from fire
(active fire)

No persons present



STAFF REPORT

Date: May 5, 2005

To: Mayor Sherman & City Councilors

From: Leroy Blodgett, City Manager

Subject: Mill Beach camping

REPORT

At the last City Council meeting there was a request to have the issue of camping on and/or near Mill Beach. Camping on the beach is allowed by State Park rules. However, there is a process which the City could adopt rules by ordinance to prohibit camping and/or other activities on the beach. For example the cities of Cannon Beach, Lincoln City, Seaside, Newport, Bandon and Gold Beach prohibit overnight camping, including overnight sleeping in tents, driftwood shelters, sleeping bags, recreational vehicles, trailers, or automobiles on the ocean shore within the city limits. The city of Cannon Beach also prohibits dogs except on a maximum 6 foot leash and the city of Seaside prohibits fireworks, playing golf and consumption of alcoholic beverages exceeding 14% alcohol on the ocean shore.

Most of the camping and offensive activity is actually within the vegetation area, which is private property. Even though the property owner posts "no trespassing" signs they still need to file a complaint with the City or grant the City authority to enforce the "no trespassing" at the discretion of the police department.

The other issue is access to the beach. Staff is currently researching ownership of the access road to the beach which may require a survey.

STAFF RECOMMENDATION

At this time this is only a discussion item.

► The Oregon Administrative Rules contain OARs filed through June 15, 2017 ◄

QUESTIONS ABOUT THE CONTENT OR MEANING OF THIS AGENCY'S RULES?
CLICK HERE TO ACCESS RULES COORDINATOR CONTACT INFORMATION

PARKS AND RECREATION DEPARTMENT

DIVISION 30

SPECIAL REGULATIONS AFFECTING OCEAN SHORES ADJACENT TO COASTAL CITIES

736-030-0000

Purpose of Rules in Division 30

Regulations in this division apply to ocean shores adjacent to the coastal cities specified in each rule. The named cities may adopt parallel ordinances to regulate activities on the ocean shores and may enforce such ordinances to the extent they are consistent with the rules in this division. Cities will notify the department of all actions taken under these regulations.

Stat. Auth.: ORS 390.660

Stats. Implemented: ORS 153.110, ORS 390.050, ORS 390.124 & ORS 390.660

Hist.: PR 11-1994, f. 11-29-94, cert. ef. 12-1-94

736-030-0005

Prohibition of Horses and Other Livestock

Horses and other livestock are prohibited on the ocean shore between the south city limits of Rockaway and northward to the mouth of the Nehalem River in Tillamook County.

Stat. Auth.: ORS 390.660

Stats. Implemented: ORS 390.124 & ORS 390.660

Hist.: 1 OTC 9, f. 11-21-73, ef. 12-12-73; PR 11-1994, f. 11-29-94, cert. ef. 12-1-94

736-030-0010

Prohibition of Dogs Off Leash

Dogs are prohibited except on a leash or under voice or signal command on the ocean shore within the city limits of Cannon Beach, Seaside and Rockaway Beach. The owner is responsible for the animal's behavior and physical control while on the beach.

Stat. Auth.: ORS 390.660

Stats. Implemented: ORS 390.124 & ORS 390.660

Hist.: PR 11-1994, f. 11-29-94, cert. ef. 12-1-94; PR 3-1997, f. 11-5-97, cert. ef. 11-10-97; PRD 7-2003, f. & cert. ef. 10-3-03

736-030-0020

Prohibition of Camping

Overnight camping, including overnight sleeping in tents, driftwood shelters, sleeping bags, recreational vehicles, trailers or automobiles, on the ocean shore within the city limits of Cannon Beach, Lincoln City, Seaside, Newport, Bandon, Gold Beach, Rockaway Beach and Manzanita is prohibited.

Stat. Auth.: ORS 390.660

Stats. Implemented: ORS 390.124 & ORS 390.660

Hist.: PR 11-1994, f. 11-29-94, cert. ef. 12-1-94; PR 3-1997, f. 11-5-97, cert. ef. 11-10-97

736-030-0030

Prohibition of Windsailing

No person shall windsail on any beach within the city limits of Cannon Beach and Seaside except by permit from the city. A windsail is a sail propelled 3 or 4 wheeled cart.

Stat. Auth.: ORS 390.660

Stats. Implemented: ORS 390.124 & ORS 390.660

Hist.: PR 11-1994, f. 11-29-94, cert. ef. 12-1-94

736-030-0040

Prohibition of Alcoholic Beverages

Consumption of alcoholic beverages exceeding 14% alcoholic content is prohibited on the ocean shore within the city limits of Seaside except when under OLCC license and State Parks and Recreation Department permit. The consumption of all alcoholic beverages is prohibited on the ocean shore within the city limits of Seaside during Oregon schools spring break.

Stat. Auth.: ORS 390.660
Stats. Implemented: ORS 390.124 & ORS 390.660
Hist.: PR 11-1994, f. 11-29-94, cert. ef. 12-1-94

736-030-0050

Prohibition of Fireworks

There shall be no fireworks permitted on the ocean shore within the city limits of Seaside, except by joint permit from the respective city and the Area One Park Manager. The definition of fireworks is found in OAR 837-012-0072(19).

Stat. Auth.: ORS 390.660
Stats. Implemented: ORS 390.124 & ORS 390.660
Hist.: PR 11-1994, f. 11-29-94, cert. ef. 12-1-94

736-030-0060

Prohibition of Playing Golf

Playing golf on the ocean shore within the city limits of Seaside is prohibited except by permit from the city.

Stat. Auth.: ORS 390.660
Stats. Implemented: ORS 390.124 & ORS 390.660
Hist.: PR 11-1994, f. 11-29-94, cert. ef. 12-1-94

736-030-0070

Prohibition of Launching Boats, Watercraft

The launching of any rigid watercraft such as metal or fiberglass canoes and boats and jet skis on the ocean shore within the city limits of Seaside and Cannon Beach is prohibited except by permit from the city. This does not apply to inflatable rafts and boats, inner tubes or swimmer safety devices. The launching of surfboards from Avenue "U" north in Seaside is also prohibited.

Stat. Auth.: ORS 390.660
Stats. Implemented: ORS 390.124 & ORS 390.660
Hist.: PR 11-1994, f. 11-29-94, cert. ef. 12-1-94

736-030-0080

Prohibition of Rock Climbing

Climbing on Haystack Rock in Cannon Beach is prohibited except by written permission from the U.S. Fish and Wildlife Service.

Stat. Auth.: ORS 390.660
Stats. Implemented: ORS 390.124 & ORS 390.660
Hist.: PR 3-1997, f. 11-5-97, cert. ef. 11-10-97

736-030-0090

Beach Lifeguard Authority

Within the city limits of Cannon Beach, city lifeguards shall have the authority to restrict the launching of inflatable devices by individuals, on a case-by-case basis, when necessary for public safety or the safety of an individual. No person shall disregard a city lifeguard's instructions relating to the launching of inflatable devices within the city limits of Cannon Beach.

Stat. Auth.: ORS 390.660
Stats. Implemented: ORS 390.124 & ORS 390.660
Hist.: PRD 11-1998, f. 7-30-98, cert. ef. 7-31-98

736-030-0095

Prohibition of Camping on Beaches in Clatsop County

Camping on the ocean shore between the Necanicum River and the South Jetty of the Columbia River is prohibited. For the purposes of this rule, camping includes, but is not limited to, erecting a tent or temporary shelter or arranging bedding, or both, or parking a recreation vehicle or other vehicle in such a manner as will permit remaining overnight, or for other extended periods.

Stat. Auth.: ORS 390.635 & ORS 390.660
Stats. Implemented: ORS
Hist.: PRD 3-1999, f. & cert. ef. 5-11-99

736-030-0100**Prohibition of Camping on Beaches in Tillamook County**

Camping on the ocean shore between the north boundary of the City of Manzanita and the Neahkahnie Mountain headland is prohibited until such time as the adoption of a comprehensive ocean shore management plan may allow camping in the above area. For purposes of this rule, camping includes, but is not limited to, erecting a tent or temporary shelter or arranging bedding, or both, or parking a recreation vehicle or other vehicle in such a manner as will permit remaining overnight, or for other extended periods.

Stat. Auth.: ORS 390.124
Stats. Implemented: ORS 390.365 & ORS 390.660
Hist.: PRD 11-2000, f. & cert. ef. 9-27-00

The official copy of an Oregon Administrative Rule is contained in the Administrative Order filed at the Archives Division, 800 Summer St. NE, Salem, Oregon 97310. Any discrepancies with the published version are satisfied in favor of the Administrative Order. The Oregon Administrative Rules and the Oregon Bulletin are copyrighted by the Oregon Secretary of State. Terms and Conditions of Use

[State Agency Directory](#) [System Requirements](#) [Privacy Policy](#) [Accessibility Policy](#) [Oregon Veterans](#) [Oregon.gov](#)
[Select Language | ▼](#)

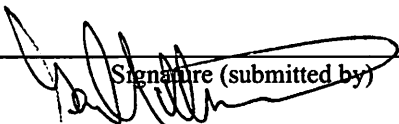
State Archives • 800 Summer St. NE • Salem, OR 97310

CITY OF BROOKINGS

Council WORKSHOP Report

Meeting Date: October 2, 2017

Originating Dept: City Manager



Signature (submitted by)

City Manager Approval

Subject: Strategic Plan

Background/Discussion:

Submitted for Council review is the short term Strategic Plan. Staff will review the plan with the City Council.

Now is the time for City Council members to propose additions to the Strategic Plan and question the status of various goals and objectives. There are several items on the Action Items list that for which the City Staff needs clarification/further direction. These include:

- a. Storm Water Fees.
- b. Improve downtown directional signing.
- c. Incentive program for downtown shops. Utilize zoning ordinance to provide commercial/industrial lands for development.

Staff recommends that the plan be updated as the 2017-19 Strategic Plan.

Attachment(s):

- a. Revised Strategic Plan.

GOAL 1: An Effective, Responsive, Ethical City Government That Is Fiscally Sustainable.				
Objectives	Action Items		Resp Party	Status/Notes
1	1.1	Storm water fees.	PWD/FHD	Need Council direction - Workshop - Janell to do CWR
	1.2	Encourage new private investment in the community	CM	Working to improve community services (i.e., health care) before developing marketing strategy. Focus on housing
	1.3	Maintain General Fund reserve at 5 percent of operating budget.	BC	Included in 2016-17 budget; In budget message
	1.4	Conduct energy conservation improvements at water and wastewater plants.	PWD	Pump replacement needed, lighting fixtures changed to higher efficiency; \$30k/mo energy cost
	1.5	Significantly reduce vehicle fuel consumption.	PWD	Purchasing the most fuel efficient vehicles possible; reducing travel through combination of carpooling and on-line/in-house trainings
	1.6	Balanced revenue system that recognizes demands on City services by residents, businesses and visitors.	FHD/CM	Reauthorize Fuel Tax. Enact Recreational Marijuana Tax. On ballot Nov 17 or May 18; Info video in progress
	1.7	Assure internal consistency and efficiency.	CM	
	1.8	Re-enact Fuel Tax	CM/CR	Deadline for ballot: March 8, 2018 ; Info video in progress
1.a	Assure internal consistency and efficiency.		CM	
2	2.1	Provide competitive employee compensation through a merit-based system.	CM/CC	Next compensation review in 2017 LGPI study 2019 to update 2009 study
	2.2	Succession planning	CM	Identify key positions; recruit for and/or train successors
		Complete infrastructure GIS project	PWD	GIS framework complete; adding new information as it comes in
		Develop plan for recruiting and sustaining volunteers	PWD	Assigned to Parks Supervisor
3	3.1	Keep project scope scalable; use informal process; utilize local contractors	PWD	Ongoing
GOAL 2: A Safe Community				
Objectives	Action Items		Resp Party	Status/Notes
1	1.1	Pursue resilience projects and grant application funding for seismic retrofit in progress	CM	Repair, remove or replace FC Reservoir. Tank seismic valves. City Hall retrofit. Police/Fire Station grant approved; Reservoir grant pending.
2		Provide clean drinking water and compliant waste water treatment.	PWD	Goal achieved
3	3.1	Improve community health care.	CM	State authorized/ \$1.0 1.2 million needed by CHN to open
4		Improve personal/family preparedness.		
5	5.1	Maintain streets in safe/serviceable condition.	BC	Annual program. \$282,000 290,000 in fuel tax revenues
	5.2	Improve pedestrian/vehicle safety; replace hazardous storm drain grate; make pedestrian facilities more accessible.	PWD	TSP update underway; N. Chetco sidewalk application, Easy Street Sidewalk Complete
	5.3	Develop multi-year street/sidewalk improvement plan to include developing bicycle plan & pursuing funding for improvements.	PWD	Bicycle Plan Adopted - Harris/Dawson Project completed 2015; more grants in progress. TSP update underway; includes bike amenities.
6	6.1	Safe Parks	PWD	
7		Improve pedestrian safety		
8	8.1	A disaster resilient community	CM/PSD	Repair, remove or replace FC Reservoir. Tank seismic valves. City Hall retrofit.
GOAL 3: Influence Economic Growth / Improve Quality of Life				
Objectives	Action Items		Resp Party	Status/Notes
1	1.1	Develop business and resident attraction program.	CM	Video library promoting City on website; New resident recruitment video in progress completed August.

		1.2	Develop business retention strategy	CM	Create regional SOREDI type agency. Meet with key businesses. Expand participation in SCDC.
2	Establish development policies and public improvements/standards that recognize economic trends.	2.1	Develop comprehensive plan for addressing wastewater I&I issue	PWD	Annual program to correct I & I; Projects in progress
		2.2	Develop program to “cash out” DIA’s.	PWD/FHD	Identify properties to be released Done?
		2.3	Adopt ordinance to implement Downtown Master Plan 2002	PM	Develop updated plan. Approved by Council June 12, 2017
		2.4	Work with private interests to improve appearance of downtown through building & streetscape improvements	BLD	Build from 2.4
		2.5	Develop UGB transition agreements with special districts.	PWD	Delayed by HSD; County not pursuing.
3	Provide infrastructure to support economic growth.				
4	Complete approved capital projects in a timely and cost efficient manner.	4.1	Complete Railroad reconstruction project	PWD	Construction scheduled for 2017 2018
		4.2	Complete Airport infrastructure project	PWD	Completion 2017
		4.3	Pursue pedestrian improvement funding: Hwy101 north of Lucky Lane	PWD	Tentatively approved by State for 2019
		4.4	Pursue State/Federal grants to fund economic development and infrastructure improvements	CM	Ongoing
5	Attract tourists to stop in downtown.	5.1	Landscaping along South Chetco	PWD/PTS	Obtained cost; not in budget.
		5.2	Improve downtown directional/parking signs	PWD/PTS	Need further direction
		5.3	Incentive program for downtown shops	PWD/BLD	Need further direction; workshop needed
		5.4	Limit retail commercial land supply to encourage retail infill & redevelopment to areas within existing UGB, especially downtown	PM	Implemented through current zoning
		5.5	Promote downtown public art	PWD	Public Art Committee active
	Provide additional recreational opportunities and facilities to include neighborhood parks, beach and river access points, and possible downtown park.	5.6	Develop RV parking along Frontage Road	PWD/PTS	Preliminary design; need workshop
		6.1	Reconfigure Azalea Park Athletic Fields	PWD/PTS	In progress.
6		6.2	Install restrooms at Chetco Point and Stout Parks (revisit)	PWD/PTS	Plan/budget developed. Chetco Point budgeted 2016-17. Restroom installation scheduled week of Sep 25
7	Implement policies and implementation items included under economic section of Comprehensive Plan.	7.1	Utilize zoning ordinance to provide commercial/industrial lands for development	PM	No action. Possibly re-assign
		7.2	Work with landowners to create larger development opportunity sites	CM	Opportunities scarce
		7.3	Encourage cottage industry/professional service home occupations	PM	Code adopted for cottage industries
		7.4	Provide development opportunities for senior housing ranging from single-family detached dwellings to nursing facilities.	CM	Code revised to include workforce housing (smaller, low rent housing) and nursing/assisted living housing as CUP in all residential zones. Facilitating meetings between land owners and housing developers.
GOAL 4: Effective Intergovernmental Relations					
Objectives		Action Items		Resp Party	Status/Notes
1	Influence regional, state, national policy on issues important to achieving City goals.			CC	
2	Achieve City goals through strategic partnerships.				City participating in OCVA, SCDC, Wild Rivers Alliance, BCRAA
3	Prepare for potential County fiscal failure.	3.1	Evaluate possible assumption of County services on cost recovery basis.	CM/FHD	Building Inspection. Airport acquisition proposed. Policing proposal. Offered to assume airport management; declined.